Tab 1			D, Perry (CO-INTRODUCERS) Stewart ve Pilot Program	t; (Similar to CS/H 01321) Early C	hildhood Music	
212296	Α	S	AED, Perry	Delete L.46 - 52:	02/12 09:43 AM	
Tab 2	SB 866	by Diaz ;	(Similar to CS/H 01203) Florida Talent Dev	velopment Council		
Tab 3	SB 918	SB 918 by Brandes; (Similar to H 00581) Civic Education				
Tab 4	CS/SB	1420 by I	ED, Flores; (Similar to CS/H 01029) Chart	ter Schools		
536610	Α	S	AED, Flores	Delete L.172:	02/11 11:38 AM	
795944	Α	S	AED, Flores	Delete L.207 - 209:	02/12 10:00 AM	
Tab 5	SB 178	4 by Gair	ner; (Compare to CS/H 00901) Vocational	Rehabilitation Services		
704798	D	S	AED, Gainer	Delete everything after	02/12 10:00 AM	

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

APPROPRIATIONS SUBCOMMITTEE ON EDUCATION

Senator Stargel, Chair Senator Diaz, Vice Chair

MEETING DATE: Thursday, February 13, 2020

TIME: 10:00—11:30 a.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Stargel, Chair; Senator Diaz, Vice Chair; Senators Baxley, Book, Flores, Montford, Pizzo,

and Simmons

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	CS/SB 156 Education / Perry (Similar CS/H 1321)	Early Childhood Music Education Incentive Pilot Program; Extending the scheduled expiration of the pilot program; revising an eligibility requirement, etc. ED 11/12/2019 Fav/CS AED 02/13/2020 AP	
2	SB 866 Diaz (Similar CS/H 1203)	Florida Talent Development Council; Requiring the council to submit, by a specified date, a report with recommendations related to the Pathways in Technology Early College High School (P-TECH) program, or a similar program, to the Governor, the Legislature, the Board of Governors, and the State Board of Education; requiring the P-TECH program to incorporate secondary and postsecondary education with workforce education and work experience, etc. ED 01/21/2020 Favorable AED 02/13/2020	
3	SB 918 Brandes (Similar H 581)	Civic Education; Requiring the Commissioner of Education to develop minimum criteria for a nonpartisan civic literacy practicum for high school students, beginning with a specified school year; authorizing students to apply the hours they devote to practicum activities to certain community service requirements; requiring the State Board of Education to designate certain high schools as Freedom Schools, based on criteria the board establishes relating to students' civic learning and civic engagement, etc. ED 01/21/2020 Favorable AED 02/13/2020	

COMMITTEE MEETING EXPANDED AGENDA

Appropriations Subcommittee on Education Thursday, February 13, 2020, 10:00—11:30 a.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	CS/SB 1420 Education / Flores (Similar CS/H 1029)	Charter Schools; Prohibiting sponsors from refusing to receive a charter school application submitted during the calendar year; revising how charter schools operated by not-for-profit or municipal entities may use certain unrestricted current and capital assets; specifying how many applications a high-performing charter school may submit in any school district in the state to establish and operate a new charter school; revising the virtual instruction a virtual charter school may provide, etc. ED 01/21/2020 Fav/CS AED 02/13/2020 AP	
5	SB 1784 Gainer (Compare CS/H 901)	Vocational Rehabilitation Services; Revising information that the Division of Vocational Rehabilitation must include in its annual performance report to the Governor and the Legislature; requiring the division to provide preemployment transition services to certain eligible persons with disabilities; providing eligibility requirements for the provision of preemployment transition services; revising the composition of the Florida Rehabilitation Council, etc.	
	Other Related Meeting Documents	AED 02/13/2020 AP	

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Profes	sional Staff of th	e Appropriations S	ubcommittee on Education
BILL:	CS/SB 156				
INTRODUCER:	Education	Committee	e and Senator	Perry	
SUBJECT:	Early Chil	dhood Mus	sic Education	Incentive Pilot P	rogram
DATE:	February 1	2, 2020	REVISED:		
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
. Dew		Sikes		ED	Fav/CS
2. Underhill		Elwell		AED	Pre-meeting
3.				AP	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 156 extends the scheduled expiration of the Early Childhood Music Education Incentive Pilot Program from June 30, 2020, to June 30, 2022. The bill also modifies the eligibility requirements for the pilot program by changing the requirement from each elementary school in the district having a comprehensive music education program to specified elementary schools in the district having a comprehensive music education program.

The bill has no impact on state revenues or expenditures. The pilot program is contingent upon legislative appropriation.

This bill takes effect July 1, 2020.

II. Present Situation:

The Legislature established the Early Childhood Music Education Incentive Pilot Program (pilot program) in 2017¹ for three years to assist certain school districts in implementing comprehensive music education programs in kindergarten through grade 2, beginning with the 2017-2018 school year.²

¹ Section 69, ch. 2017-116, L.O.F.

² Section 1003.481(1), F.S.

BILL: CS/SB 156 Page 2

For a school district to be eligible for participation in the pilot program, the district school superintendent must certify to the Commissioner of Education (commissioner) that each elementary school within the district has established a comprehensive music education program that:³

- Includes all students enrolled at the school in kindergarten through grade 2;
- Is staffed by certified music educators;
- Provides music instruction for at least 30 consecutive minutes two days a week;
- Complies with class size requirements under the law;⁴ and
- Complies with the Department of Education's standards for early childhood music education programs for students in kindergarten through grade 2.

The commissioner must select school districts for participation in the pilot program, subject to legislative appropriation, based on the school district's proximity to the University of Florida and needs-based criteria established by the State Board of Education.⁵ Selected school districts must annually receive \$150 per full-time equivalent student in kindergarten through grade 2 who is enrolled in a comprehensive music education program.⁶

The University of Florida's College of Education is required to evaluate the effectiveness of the pilot program.⁷ The State Board of Education may adopt rules to administer the pilot program.⁸

The pilot program is scheduled to expire on June 30, 2020.9

The pilot program has not been implemented by the Department of Education. 10

III. Effect of Proposed Changes:

The bill extends the scheduled expiration of the Early Childhood Music Education Incentive Pilot Program from June 30, 2020, to June 30, 2022. The bill also modifies the eligibility requirements for the pilot program by changing the requirement from each elementary school in the district having a comprehensive music education program to specified elementary schools in the district having a comprehensive music education program.

This bill takes effect July 1, 2020.

³ Section 1003.481(2)(a)-(e), F.S.

⁴ The maximum number of students assigned to each teacher who is teaching core-curriculum courses in public school classrooms for prekindergarten through grade 3 may not exceed 18 students. Section 1003.03(1)(a), F.S.

⁵ Section 1003.481(3)(a), F.S.

⁶ *Id*.

⁷ Section 1003.481(4), F.S.

⁸ Section 1003.481(5), F.S.

⁹ Section 1003.481(6), F.S.

¹⁰ Telephone Interview with staff, Florida Department of Education (Jan 28. 2019). In 2017, the Legislature appropriated \$250,000 for the Early Childhood Music Education Incentive Pilot Program, which was vetoed by the Governor. Specific Appropriation 108, s. 2, ch. 2017-70, L.O.F. In 2018, the Legislature appropriated \$300,000 for the Early Childhood Music Education Incentive Pilot Program, which was vetoed by the Governor. Specific Appropriation 108, s. 2, ch. 2018-9, L.O.F.

BILL: CS/SB 156 Page 3

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has no impact on state revenues or expenditures. The pilot program is contingent upon legislative appropriation.

VI. Technical Deficiencies:

There is an inconsistency between the eligibility of a district for initial participation and the requirements for a district to maintain eligibility. A school district is able to meet the initial eligibility requirements for participating in the pilot program if the district superintendent certifies that specified elementary schools have established a comprehensive music program. However, in order to maintain eligibility for the pilot program the district must annually certify that each elementary school within the district provides a qualifying comprehensive music education program.

VII. Related Issues:

None.

BILL: CS/SB 156 Page 4

VIII. Statutes Affected:

This bill substantially amends section 1003.481 of the Florida Statutes:

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Education on November 12, 2019:

The committee substitute changes eligibility requirement for the Early Childhood Music Education Incentive Program from each elementary school in the district having a comprehensive music education program to specified elementary schools in the district having a comprehensive music education program.

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None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

212296

	LEGISLATIVE ACTION	
Senate	•	House
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Appropriations Subcommittee on Education (Perry) recommended the following:

Senate Amendment (with title amendment)

3 Delete lines 46 - 52

and insert:

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each specified elementary school within the district provides a comprehensive music education program that meets the requirements of subsection (2). If a selected school district fails to provide the annual certification for a fiscal year, the school district must return all funds received through the pilot program for that fiscal year.



11	(4) The University of Florida's College of Education, in
12	collaboration with Florida International University's School of
13	Music, shall
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15	======== T I T L E A M E N D M E N T =========
16	And the title is amended as follows:
17	Between lines 5 and 6
18	<pre>insert:</pre>
19	conforming a provision to changes made by the act;
20	requiring the University of Florida's College of
21	Education to collaborate with Florida International
22	University for evaluation of the pilot program;

Florida Senate - 2020 CS for SB 156

By the Committee on Education; and Senator Perry

581-01391-20 2020156c1

A bill to be entitled

An act relating to the Early Childhood Music Education

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Incentive Pilot Program; amending s. 1003.481, F.S.; extending the scheduled expiration of the pilot program; revising an eligibility requirement; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1003.481, Florida Statutes, is amended to read:

1003.481 Early Childhood Music Education Incentive Pilot Program.-

- (1) Beginning with the 2017-2018 school year, The Early Childhood Music Education Incentive Pilot Program is created within the Department of Education for a period of 3 school years. The purpose of the pilot program is to assist selected school districts in implementing comprehensive music education programs for students in kindergarten through grade 2.
- (2) In order for A school district <u>is</u> to be eligible for participation in the pilot program $\underline{\text{if}}_{\mathcal{T}}$ the superintendent <u>certifies</u> must certify to the Commissioner of Education, in a format prescribed by the department, that <u>specified elementary schools</u> each elementary school within the district <u>have has</u> established a comprehensive music education program that:
- (a) Includes all students at the school enrolled in kindergarten through grade 2.
 - (b) Is staffed by certified music educators.
 - (c) Provides music instruction for at least 30 consecutive

Page 1 of 3

CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2020 CS for SB 156

581-01391-20 2020156c1

minutes 2 days a week.

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- (d) Complies with class size requirements under s. 1003.03.
- (e) Complies with the department's standards for early childhood music education programs for students in kindergarten through grade 2.
- (3) (a) The commissioner shall select school districts for participation in the pilot program, subject to legislative appropriation, based on the school district's proximity to the University of Florida and needs-based criteria established by the State Board of Education. Selected school districts shall annually receive \$150 per full-time equivalent student in kindergarten through grade 2 who is enrolled in a comprehensive music education program.
- (b) To maintain eligibility for participation in the pilot program, a selected school district must annually certify to the commissioner, in a format prescribed by the department, that each elementary school within the district provides a comprehensive music education program that meets the requirements of subsection (2). If a selected school district fails to provide the annual certification for a fiscal year, the school district must return all funds received through the pilot program for that fiscal year.
- (4) The University of Florida's College of Education shall evaluate the effectiveness of the pilot program by measuring student academic performance and the success of the program. The evaluation must include, but is not limited to, a quantitative analysis of student achievement and a qualitative evaluation of students enrolled in the comprehensive music education programs.
 - (5) The State Board of Education may adopt rules to

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 CS for SB 156

581-01391-20 2020156c1

59 administer this section.

60 (6) This section expires June 30, 2022 2020.

61 Section 2. This act shall take effect July 1, 2020.

Page 3 of 3

 ${f CODING:}$ Words ${f stricken}$ are deletions; words ${f underlined}$ are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Profes	sional Staff of th	ne Appropriations So	ubcommittee on Education
BILL:	SB 866				
INTRODUCER:	Senator Di	az			
SUBJECT:	Florida Ta	lent Devel	opment Coun	cil	
DATE:	February 1	2, 2020	REVISED:		
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
l. Sagues		Sikes		ED	Favorable
2. Underhill		Elwell		AED	Pre-meeting
3.				AP	

I. Summary:

SB 866 requires the Florida Talent Development Council (FTDC) to submit a report with recommendations addressing the feasibility of establishing and implementing a Pathways in Technology Early College High School (P-TECH) or similar program that incorporates secondary and postsecondary education with workforce education and work experience, in Florida. The report is required to minimally include the following:

- A school model, for students to earn a high school diploma and associate degree within six years of enrolling in ninth grade.
- A funding model that ensures the program is no cost to students.
- Modification to the school and district accountability requirements.
- An open enrollment policy that encourages a diverse student body.
- Courses of study that support program completion in 4-6 years.
- School governance and staffing recommendations.
- Timelines and additional funding requirements for planning and launching a P-TECH school.
- Seamless articulation with Florida post-secondary institutions.
- Partnerships with industry and business.
- A support model for student success.

The Department of Economic Opportunity will incur costs related to the preparation of the feasibility report. See Section V.

The bill takes effect upon becoming law.

II. Present Situation:

Pathways in Technology Early College High School (P-TECH)

P-TECH, co-developed by the IBM Corporation, is an approach to education that blends high school, community college and workplace skills. P-TECH schools are primarily public schools, governed and supported by the local school district, although there are some examples of similar charter schools. P-TECH is designed to help close the achievement gap among underserved youth. Within six years of enrolling in ninth grade, students graduate with their high school diplomas, no-cost associate degrees and applicable credentials, and participate in workplace learning opportunities. Page 18 of 18 o

P-TECH schools are defined by a set of six key tenets:³

- Public-private partnership;
- Six year integrated program;
- Workplace learning including internships;
- Open enrollment with no grade or testing requirements;
- Cost-free; and
- First in-line for job openings with industry partners.

The P-TECH model has spread to 200 schools⁴ in 23 countries and 8 states⁵, serving 100,000 students⁶ since its founding in 2011. The P-TECH programs currently in operation have developed 12 different pathways based on regional workforce demand, including:⁷

- Construction technology;
- Process technology;
- Cybersecurity;
- Business;
- Mechanical engineering;
- Energy management;
- Healthcare:
- Advanced manufacturing;
- Machining;
- Early childhood education;
- Computer science; and
- Networking technology.

¹ P-TECH, *P-TECH About* http://www.ptech.org/about/ (last visited Dec. 17, 2019).

² P-TECH, *P-TECH Mission* http://www.ptech.org/about/mission/ (last visited Dec. 17, 2019).

³ *Id*

⁴IBM, *P-TECH:* when skills meet opportunity, success happens https://www.ibm.com/thought-leadership/ptech/index.html (last visited Jan. 8, 2020).

⁵P-TECH, *P-TECH Our Schools* http://www.ptech.org/resources/schools-map/ (last visited Jan. 8, 2020).

⁶IBM, *P-TECH:* when skills meet opportunity, success happens https://www.ibm.com/thought-leadership/ptech/index.html (last visited Jan. 8, 2020).

⁷ P-TECH, *P-TECH Network*, *Our Schools*, *USA* http://www.ptech.org/p-tech-network/our-schools/usa/ (last visited Dec. 17, 2019).

Florida's Workforce Outlook

An estimated 60 percent of Florida jobs in 2025 will require a postsecondary degree or certificate (postsecondary vocational, associate, bachelor's, master's or higher). Currently, 49 percent of working age Floridians have a high quality credential or degree. Florida ranks 21st in the nation for percentage of adults with education and high-quality workforce credentials. In January, 2019, Governor DeSantis issued Executive Order 19-31 to chart a course for Florida to become number one in the nation for workforce education by 2030, with the goal of ensuring Florida students are prepared to succeed in jobs of the future and satisfy the state's growing workforce demands.

Career Education Opportunities for Secondary Students in Florida

The purpose of career education is to enable students who complete career programs to attain and sustain employment and realize economic self-sufficiency. ¹² Career education program standards, for which district school boards and the Florida College System are accountable, include: ¹³

- Student demonstration of the academic skills necessary to enter an occupation.
- Student preparation to enter an occupation in an entry-level position or continue postsecondary study.
- Career program articulation with other corresponding postsecondary programs and job training experiences.
- Employer satisfaction with the performance of students who complete career education or reach occupational completion points.
- Student completion, placement, and retention rates.

Florida Career and Professional Education (CAPE)

In 2007, the Legislature enacted the Florida Career and Professional Education (CAPE) Act to provide a statewide planning partnership between the business and education communities to attract, expand, and retain targeted, high-value industry and to sustain a strong, knowledge-based economy. ¹⁴ The primary purpose of the CAPE Act is to: ¹⁵

- Improve middle and high school academic performance by providing rigorous and relevant curriculum opportunities;
- Provide rigorous and relevant career-themed courses that articulate to post-secondary level coursework and lead to industry certification;
- Support local and regional economic development;

⁸ Lumina Foundation, A Stronger Nation, Learning beyond high school builds American talent, Florida's Report 2019 available at <u>blob:http://strongernation.luminafoundation.org/28b5a3da-d809-401e-835d-6a9a3640c35c</u> at 62.

⁹ Id. at 6.

¹⁰ Lumina Foundation, *A Stronger Nation, Learning beyond high school builds American talent, America's Progress* http://strongernation.luminafoundation.org/report/2019/#nation&n-tsid=byAttainment (last visited Dec. 17, 2019).

¹¹ Florida Department of Education, *Executive Order 19-31 Interim Report on Florida's Career and Technical Education Audit, July 11, 2019 available at* http://fldoe.org/core/fileparse.php/18788/urlt/EO19-31InterimReport.pdf.

¹² Section 1004.92(1), F.S.

¹³ Section 1004.92(2)(a), F.S.

¹⁴ Section 1003.491, F.S.

¹⁵ Section 1003.491(1), F.S.

- Respond to Florida's critical workforce needs; and
- Provide state residents with access to high-wage and high-demand careers.

As part of this act, the Department of Education's (DOE's) Division of Career and Adult Education is responsible for developing and maintaining Career and Technical Education (CTE) programs that prepare individuals for occupations important to Florida's economic development. Each program is aligned to a career cluster and is detailed in curriculum frameworks adopted by the State Board of Education. The programs and courses adopted range from middle grades through associate in science degree level. ¹⁷

Career Technical Education (CTE) Graduation Pathway

In addition to requiring high schools to provide students access to CTE courses¹⁸, a minimum 18 credit CTE Graduation pathway was codified in law beginning with the 2019-2020 school year.¹⁹ A student completing the CTE pathway option must complete the specified requirements and earn a cumulative grade point average (GPA) of 2.0 or higher on a 4.0 scale.²⁰ A student must also pass the statewide, standardized grade 10 English Language Arts (ELA) Florida Standards Assessment (FSA) and the statewide, standardized Algebra I End-of-Course (EOC) assessment. The 18 required credits minimally include:²¹

- Four credits in ELA;
- Four credits in mathematics;
- Three credits in science;
- Three credits in social studies;
- Two credits in career and technical education; and
- Two credits in work-based learning programs.

Dual Enrollment

Florida has a long history with articulated acceleration mechanisms for secondary and postsecondary students including dual enrollment.²² Dual enrollment is the enrollment of an eligible secondary student or home education program student in a postsecondary course creditable toward both a high school diploma and a career certificate or an associate or baccalaureate degree.²³

Students who meet the eligibility requirements and choose to participate in dual enrollment programs are exempt from the payment of registration, tuition, and laboratory fees.²⁴

¹⁶ Florida Department of Education, Career & Technical Education http://www.fldoe.org/academics/career-adult-edu/career-tech-edu/ (last visited Dec 17, 2019).

¹⁷ *Id*.

¹⁸ Section 1003.4282(8), F.S.

¹⁹ Section 1003.4282(11), F.S.

²⁰ Section 1003.4282(6)(a), F.S.

²¹ Section 1003.4282(11), F.S.

²² Section 6, ch. 87-212, L.O.F.

²³ Section 1007.271(1), F.S.

²⁴ Section 1007.271(16), F.S.

Over an eight-year period, annual dual enrollment participation at Florida College System (FCS) institutions increased approximately 59 percent from 50,054 students in 2011-2012²⁵ to 79,585 students in 2018-19²⁶, an increase of 29,531 students. In 2018-2019, there were 2,107 students who obtained an associate degree by spring term of their high school graduation year.²⁷

However in 2018-2019, Hispanic, black, and low income students eligible for the Free and Reduced Lunch (FRL) program were underrepresented in Florida's dual enrollment programs at FCS institutions as compared to the composition of Florida public high schools:²⁸

- White students comprised 37.9 percent of all Florida public high school students, but represent 51.1 percent of students enrolled in dual enrollment.
- Hispanic students comprised 33.1 percent of all Florida public high school students but only represent 25 percent of students enrolled in dual enrollment.
- Black students comprised 22.5 percent of all Florida public high school students but only represent 15.2 percent of students enrolled in dual enrollment.
- Free and Reduced Lunch students represented 53.5 percent of all Florida public high school students but only 35.7 percent of students enrolled in dual enrollment.

Collegiate High School Program

In 2014, the Legislature codified the collegiate high school program and specified related requirements.²⁹ Florida law requires each FCS institution to work with each district school board in its designated service area³⁰ to establish one or more collegiate high school programs.³¹

At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least 1 full school year, to earn CAPE industry certifications and to successfully complete 30 credit hours through dual enrollment toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.³²

In fall 2018, there were 11,146 students enrolled in a collegiate high school or collegiate high school program.³³

Florida Talent Development Council

In 2019, the legislature reconstituted the Higher Education Coordinating Council (HECC) as the FTDC for the purpose of developing a data-driven, statewide approach to meeting Florida's need

²⁵ The Florida College System, *Data Snapshot, Dual Enrollment in the Florida College System available at* https://www.floridacollegesystem.com/sites/www/Uploads/Publications/DataSnapshots/2018/FCS_Data_Snapshot_Dual_Enrollment Participation 04.06.2018.pdf.

²⁶ Email, Florida Department of Education (Jan. 8, 2020).

²⁷ *Id*.

²⁸ *Id*.

²⁹ Section 10, ch. 2014-184, L.O.F.

³⁰ Section 1000.21(3), F.S.

³¹ Section 1007.273(1), F.S.

³² Section 1007.273(2), F.S.

³³ Email from Elizabeth Moya, Director of Legislative Affairs Florida Department of Education (Jan. 8, 2020) (on file with the Senate Committee on Education).

for a 21st century workforce, which utilizes the in-state talent supply system.³⁴ The FTDC is responsible for the development and monitoring of a strategic plan for talent development to accomplish the attainment goal of 60 percent of working age adults with a high-value postsecondary credential by 2030.³⁵

III. Effect of Proposed Changes:

The bill requires the FTDC to submit a report with recommendations addressing the feasibility of establishing and implementing P-TECH or similar program, in Florida. The report must be submitted to the Governor, President of the Senate, Speaker of the House of Representatives, Board of Governors, and State Board of Education by December 1, 2020.

The report must include, at a minimum, recommendations regarding the following:

- A school model, for students to earn a high school diploma, an associate degree, and applicable industry certifications and work experience within 6 years of enrolling in 9th grade.
- A funding model that ensures the P-TECH program is no cost to students.
- Modification to the school and district accountability requirements.
- An open enrollment policy that encourages a diverse student body.
- Courses of study that support program completion in 4-6 years and meet regional workforce demand.
- School governance and staffing recommendations.
- Timelines and additional funding requirements for planning and launching a P-TECH school.
- Seamless articulation with Florida post-secondary institutions.
- Partnerships with industry and business to include private investment, work-based training, internships, and first-in-line job opportunities upon graduation.
- A support model for student success.

Requiring the FTDC to prepare and submit a report on the feasibility of implementing a P-TECH, or similar program, may lead to the establishment of such schools in Florida. The establishment of P-TECH programs may assist in preparing students for careers and help Florida attain its goal of 60 percent of working age adults with a high-value postsecondary credential by 2030.

The bill takes effect upon becoming law.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

³⁴ Section 1004.015(1), F.S.

³⁵ Section 1004.015(4), F.S.

C Truck Funda Daaksiaki	
C Trust Funds Restricti	une:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The Department of Economic Opportunity will incur costs related to the preparation of the feasibility report by the FTDC regarding implementing a P-TECH, or similar program. The Department of Economic Opportunity estimates it will need \$250,000 from the department's contracted services appropriation in order to prepare the report.³⁶

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 1004.015 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

³⁶ Department of Economic Development, *Senate Bill 866 Fiscal Analysis* (Jan. 1, 2020) (on file with the Appropriation Subcommittee on Education).

R	Amend	ments.
1).		111121113

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 SB 866

By Senator Diaz

36-01031B-20 2020866 A bill to be entitled

An act relating to the Florida Talent Development

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Council; amending s. 1004.015, F.S.; requiring the council to submit, by a specified date, a report with recommendations related to the Pathways in Technology Early College High School (P-TECH) program, or a similar program, to the Governor, the Legislature, the Board of Governors, and the State Board of Education; requiring the P-TECH program to incorporate secondary and postsecondary education with workforce education and work experience; providing requirements for the report; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsection (6) is added to section 1004.015, Florida Statutes, to read: 1004.015 Florida Talent Development Council.-

of Representatives, the Board of Governors, and the State Board of Education a report with recommendations that address the feasibility of establishing and implementing the Pathways in Technology Early College High School (P-TECH) program, or a similar program, in Florida. The term "P-TECH program" means a program that incorporates secondary and postsecondary education with workforce education and work experience through a flexible 6-year integrated model. The report must, at a minimum, include the following:

(6) By December 1, 2020, the council shall submit to the

Governor, the President of the Senate, the Speaker of the House

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Florida Senate - 2020 SB 866

	36-01031B-20 2020866
30	(a) A school model program for students to earn a high
31	school diploma, an associate degree, and applicable industry
32	certifications and work experience within 6 years after
33	enrolling in the 9th grade. Magnet schools, schools-within-a-
34	school, charter schools, pilot programs, and other school model
35	options may be considered by the council.
36	(b) A funding model that ensures that the P-TECH program,
37	or a similar program, is provided at no cost to students.
38	Funding model recommendations may incorporate K-12,
39	postsecondary, workforce, grants, scholarships, and other
40	funding options.
41	(c) Recommendations for modifications to the school and
42	district accountability requirements of s. 1008.34 to
43	accommodate flexibility within the model program.
44	(d) An open enrollment policy that encourages a diverse
45	student body that includes students from low-income families and
46	first-generation college students.
47	(e) Courses of study which support program completion in 4
48	years to 6 years and which meet regional workforce demand.
49	(f) School governance and staffing recommendations,
50	including faculty qualifications.
51	(g) Timelines and additional funding requirements for
52	planning and launching a P-TECH program, or a similar program,
53	at a school.
54	(h) A plan for seamless articulation with Florida's
55	<pre>postsecondary institutions.</pre>
56	(i) Recommendations for partnerships with industries and
57	businesses, which include private investment, work-based

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training, internships, and priority placement for job

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Florida Senate - 2020 SB 866

	36-01031B-20 2020866_
59	opportunities upon graduation.
60	(j) A support model for student success, which may include
61	flexible class scheduling, advising and mentoring components,
62	and other wrap-around services.
63	Section 2. This act shall take effect upon becoming a law.

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Profes	sional Staff of th	e Appropriations S	ubcommittee on Education
BILL:	SB 918				
INTRODUCER:	Senator Bra	andes			
SUBJECT:	Civic Educ	ation			
DATE:	February 12, 2020 REVISED:				
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
. Dew		Sikes		ED	Favorable
. Underhill	<u> </u>	Elwell		AED	Pre-meeting
•				AP	

I. Summary:

SB 918 authorizes the development and integration of a nonpartisan civic literacy practicum and the designation of a public school providing high-quality civic learning as a Freedom School. Specifically, the bill requires:

- The Commissioner of Education to develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course, along with a process for district school boards to verify student completion of the practicum.
- School districts to include and accept nonpartisan civic literacy practicum activities and hours in requirements for academic awards.
- The State Board of Education to annually designate each public school in the state which provides students with high-quality civic learning, based on specified criteria, as a Freedom School.

The bill has a fiscal impact, however the Department of Education can implement the provisions of the bill with existing resources. See Section V.

The bill takes effect July 1, 2020.

II. Present Situation:

Florida law requires the adoption of standards for core curricula content taught in public schools and specifies the requirements students must meet to earn a standard high school diploma.¹

¹ Sections 1003.41 and 1003.4282(3), F.S.

Next Generation Sunshine State Standards

The Next Generation Sunshine State Standards (NGSSS) establish the core content to be taught in Florida and specify the core knowledge and skills K-12 public school students are expected to acquire.² The curricular content must integrate critical-thinking, problem-solving, and workforce-literacy skills; communication, reading, and writing skills; collaboration skills; information and media-literacy skills; and civic-engagement skills, among others.³

The State Board of Education (SBE) is responsible for adopting the NGSSS and subsequent revisions to standards in rule.⁴ NGSSS for social studies include at a minimum curricular content for geography, United States and world history, government, civics, humanities, economics, and financial literacy.⁵

High School Diploma Requirements

A student can graduate from a Florida high school with a standard high school diploma through successfully completing one of the following options:⁶

- The 24-credit option;
- The 18-credit Academically Challenging Curriculum to Enhance Learning (ACCEL) option;
- The Career and Technical Education (CTE) Pathway;
- An International Baccalaureate (IB) curriculum; or
- An Advanced International Certificate of Education (AICE) curriculum.

To earn a standard high school diploma through the 24-credit option, 18-credit ACCEL option, or CTE Pathway, a student must complete 14 credits in the following subject areas:⁷

- o Four credits in English Language Arts (ELA) I, II, III, and IV.
- o Four credits in mathematics, including one each in Algebra I and Geometry.
- Three credits in science, including one credit in Biology I and two credits in equally rigorous courses.⁸
- Three credits in social studies, including one credit each in United States History and World History; one-half credit in economics, which must include financial literacy; and one-half credit in United States Government.

Service Learning

Service learning refers to a student-centered, research-based teaching and learning strategy that engages students in meaningful service activities in their schools or communities. Service learning activities are directly tied to academic curricula, standards, and course, district, or state

² Section 1003.41(1), F.S.

 $^{^3}$ Id.

⁴ Section 1003.41(3)-(4), F.S.

⁵ Section 1003.41(2)(d), F.S.

⁶ Section 1003.4282(1)(a), F.S

⁷ Section 1003.4282(3), F.S

⁸ Two of the three science credits must have a laboratory component. Section 1003.4282(3)(c), F.S.

⁹ Section 1003.497(1), F.S.

assessments.¹⁰ The Department of Education must encourage school districts to initiate, adopt, expand and institutionalize service-learning programs, activities, and policies in kindergarten through grade 12.

Civic Literacy in Florida

Florida law establishes civic literacy as a priority of the Florida K-20 education system and defines civic literacy to mean that students are prepared to become civically engaged and knowledgeable adults who make positive contributions to their communities.¹¹

III. Effect of Proposed Changes:

The bill authorizes the development and integration of a nonpartisan civic literacy practicum and the designation of a public school providing high-quality civic learning as a Freedom School. Specifically, the bill requires:

- The Commissioner of Education (commissioner) to develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course, along with a process for district school boards to verify student completion of the practicum.
- School districts to include and accept nonpartisan civic literacy practicum activities and hours in requirements for academic awards.
- The State Board of Education (SBE) to annually designate each public school in the state which provides students with high-quality civic learning, based on specified criteria, as a Freedom School.

The bill requires the commissioner to develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course required for high school graduation, beginning with the 2021-2022 school year. The bill also requires the commissioner to develop a process by which a district school board can verify that a student successfully completed a practicum meeting the required criteria, specifically:

- The criteria must require a student to:
 - o Identify a civic issue that impacts his or her community.
 - Rigorously research the issue from multiple perspectives and develop a plan for his or her personal involvement in addressing the issue.
 - Create a portfolio to evaluate and reflect upon his or her experience and the outcomes or likely outcomes of his or her involvement. A portfolio must, at a minimum, include research, evidence, and a written plan of involvement.
- A civic literacy practicum must be:
 - o Nonpartisan;
 - o Focus on addressing at least one community issue; and
 - o Promote a student's ability to consider differing points of view and engage in civil discourse with individuals who hold an opposing opinion.

¹⁰ *Id*.

¹¹ Section 1000.03(5)(c), F.S.

School districts are required to include and accept nonpartisan civic literacy practicum activities and hours in requirements for academic awards, especially those awards that currently include community service as a criterion or selection actor. The bill authorizes school districts to count the hours outside of classroom instruction a student devotes to the nonpartisan civic literacy practicum to implement his or her plan of involvement toward meeting the community service requirements of the Florida Bright Futures Scholarship Program.

The bill requires the SBE to designate, on an annual basis, each public school in the state which provides students with high-quality civic learning, including civic-engagement skills, as a Freedom School. The SBE must establish the criteria for a school's designation as a Freedom School, which must include:

- The extent to which strategies to develop high-quality civic learning, including civicengagement skills, are integrated into the classroom using best instructional practices.
- The scope of integration of high-quality civic learning, including civic-engagement skills, across the school's curricula.
- The extent to which the school supports interdisciplinary, teacher-led professional learning communities to support continuous improvement in instruction and student achievement.
- The percentage of students graduating with a standard high school diploma who successfully completed a civic literacy practicum and earned associated community service.

This bill aligns with the Governor's Executive Order 19-32, which requires the commissioner to review Florida's education standards and materials and to identify opportunities to equip high school graduates with sufficient knowledge of America's civics.

The creation of a civic literacy practicum may promote civic literacy in Florida and create an additional pathway for students to fulfil the community service requirements of other academic awards.

The bill takes effect July 1, 2020.

IV. Constitutional Issues:

Α.

	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:

Municipality/County Mandates Restrictions:

D. State Tax or Fee Increases:

None.

None.

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E.	Other	Constitu	utionai	issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has no impact on state revenues or expenditures. There may be costs for a school district to incorporate a nonpartisan civic literacy practicum into a school's curriculum for the high school United States Government course. However, the nonpartisan civic literacy practicum is not required and a school district will only experience these costs if the district chooses to incorporate the practicum into its curriculum for the course.

The bill requires the Department of Education to develop criteria for the practicum, to determine the status of whether or not each school has a practicum as part of the U.S. Government course, to review the process by which a district can verify that a student successfully completes a practicum, and to establish the criteria for designation of a participating school as a Freedom School. The number of schools that may participate in unknown. The department estimated that it would require two additional staff (Program Specialist IV and an Administrative Assistant) at \$146,789 to implement the provisions of the bill. However, the department has vacant positions that could be used to absorb any additional workload.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill creates section 1003.44 of the Florida Statutes.

¹² Department of Education, *Senate Bill 918 Fiscal Analysis* (Dec. 16, 2019) (on file with the Appropriations Subcommittee on Education).

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 SB 918

By Senator Brandes

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24-01214-20 2020918

A bill to be entitled

An act relating to civic education; amending s.

1003.44, F.S.; requiring the Commissioner of Education
to develop minimum criteria for a nonpartisan civic
literacy practicum for high school students, beginning
with a specified school year; requiring the
commissioner to develop a certain process for use by
district school boards; specifying criteria for the
civic literacy practicum; authorizing students to
apply the hours they devote to practicum activities to
certain community service requirements; requiring the
State Board of Education to designate certain high
schools as Freedom Schools, based on criteria the
board establishes relating to students' civic learning
and civic engagement; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsection (5) of section 1003.44, Florida Statutes, is redesignated as subsection (6), and a new subsection (5) is added to that section, to read:

1003.44 Patriotic programs; rules.-

(5) (a) In order to help students evaluate the roles, rights, and responsibilities of United States citizens and determine methods of active participation in society, government, and the political system, the commissioner shall develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course under s.

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2020 SB 918

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24-01214-20

30	1003.4282(3)(d), beginning with the 2021-2022 school year. The
31	commissioner also shall develop a process by which a district
32	school board can verify that a student successfully completed a
33	practicum meeting the criteria.
34	1. The criteria must require a student to:
35	a. Identify a civic issue that impacts his or her
36	community.
37	b. Rigorously research the issue from multiple perspectives
38	and develop a plan for his or her personal involvement in
39	addressing the issue.
40	c. Create a portfolio to evaluate and reflect upon his or
41	her experience and the outcomes or likely outcomes of his or her
42	involvement. A portfolio must, at minimum, include research,
43	evidence, and a written plan of involvement.
44	2. A civic literacy practicum must be nonpartisan, focus on
45	$\underline{\text{addressing at least one community issue, and promote a student's}}$
46	ability to consider differing points of view and engage in civil
47	discourse with individuals who hold an opposing opinion.
48	(b) The hours outside of classroom instruction which a
49	student devotes to the nonpartisan civic literacy practicum to
50	implement his or her plan of involvement may be counted toward
51	meeting the community service requirements of the Florida Bright
52	Futures Scholarship Program. School districts must include and
53	accept nonpartisan civic literacy practicum activities and hours
54	in requirements for academic awards, especially those awards
55	that currently include community service as a criterion or
56	selection factor.
57	(c) The State Board of Education shall annually designate
58	each public school in the state which provides students with

Page 2 of 3

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Florida Senate - 2020 SB 918

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59	high-quality civic learning, including civic-engagement skills,
60	as a Freedom School. The state board shall establish the
61	criteria for a school's designation as a Freedom School. The
62	criteria must include:
63	1. The extent to which strategies to develop high-quality
64	civic learning, including civic-engagement skills, are
65	integrated into the classroom using best instructional
66	practices.
67	2. The scope of integration of high-quality civic learning
68	including civic-engagement skills, across the school's
69	curricula.
70	3. The extent to which the school supports
71	interdisciplinary, teacher-led professional learning communities
72	to support continuous improvement in instruction and student
73	achievement.
74	4. The percentage of students graduating with a standard
75	high school diploma who successfully completed a civic literacy
76	practicum and earned community service hours as provided in this
77	subsection.
78	Section 2. This act shall take effect July 1, 2020.

24-01214-20

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 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

		·		AP		
2. Underhill		Elwell		AED	Pre-meetii	ng
l. Dew		Sikes		ED	Fav/CS	
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
DATE:	February 12	2, 2020	REVISED:			
SUBJECT:	Charter Sch	nools				
INTRODUCER:	Education (Committe	e and Senator	Flores		
BILL:	CS/SB 142	0				
	Prepared By:	The Profes	sional Staff of th	ne Appropriations S	ubcommittee oi	n Education

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 1420 revises provisions regarding charter school applications, employee and board member criminal history checks, and virtual instruction programs. Specifically, the bill:

- Requires a sponsor to receive and consider a charter school application submitted at any time during the calendar year.
- Specifies a high-performing charter school may submit two applications to establish a new charter school to be opened at a time determined by the high-performing charter school, with conditions.
- Authorizes a virtual charter school to provide part-time virtual instruction and contract with any public or charter school to provide any course the virtual school cannot provide.
- Authorizes a charter school to transfer unrestricted current or capital assets to other charter schools operated by the not-for-profit or municipal entity within the state, rather than being limited to other charter schools within the school district.

Virtual charter schools that provide part-time virtual instruction may cause the student FTE and state funding for the Florida Education Finance Program to increase if the virtual charter schools enroll non-public students on a part-time basis. In addition, the provision of the bill allowing a charter school to transfer assets to a charter school in another district would authorize local taxpayer funds in one district to financially support charter schools in a different district. See Section V.

The bill takes effect July 1, 2020.

II. Present Situation:

Florida Charter Schools

Charter schools are public schools that operate under a performance contract (charter), which frees them from many regulations created for traditional public schools while holding them accountable for academic and financial results. The charter between the charter school governing board and the charter school sponsor details the school's mission, program, goals, students served, methods of assessment, and ways to measure success.

A district school board may sponsor a charter school in the county in which the district school board has jurisdiction.⁴ Additionally, a state university may grant a charter to a developmental research (laboratory) school.⁵

In the 2018-2019 school year, over 313,000 students were enrolled in 658 charter schools in 47 Florida school districts.⁶

Charter School Applications

An application for a new charter school may be made by an individual, a teacher, a parent, a group of individuals, a municipality, or a legal entity organized under the laws of this state.⁷

A sponsor receives and reviews all charter school applications⁸ and must, within 90 calendar days of receipt, approve or deny the application by majority vote.⁹ Charter applicants are required to prepare and submit an application on a standard form prepared by the Department of Education (DOE), which application contains information a sponsor may require and:¹⁰

- Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- Contains goals and objectives for improving student learning and measuring that improvement.
- Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level.

¹ Section 1002.33(5)(a), F.S.

² Section 1002.33(7), F.S.

³ Florida Department of Education, *FAQ*, *What are charter schools?* http://fldoe.org/schools/school-choice/charter-school-faqs.stml (last visited Jan. 14, 2020).

⁴ Section 1002.33(5)(a)1., F.S.

⁵ Section 1002.32, F.S. Such school must be considered a charter lab school. Section 1002.33(5)(a)2., F.S.

⁶ Florida Department of Education, *Florida's Charter Schools* (Sept. 2019), *available at* http://www.fldoe.org/core/fileparse.php/7696/urlt/Charter-Sept-2019.pdf.

⁷ Section 1002.33(3)(a), F.S.

⁸ Section 1002.33(6)(b), F.S.

⁹ Section 1002.33(6)(b)3.a., F.S.

¹⁰ Section 1002.33(6)(a), F.S. Charter school applications are incorporated into State Board of Education Rule 6A-6.0786, F.A.C.

• Contains an annual financial plan for each year requested by the charter for operation of the school for up to five years.

- Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider in deciding whether to approve or deny the application.
- Documents for the establishment of a virtual charter school that the applicant has executed with a provider of virtual instruction services, in accordance with law.¹¹

A sponsor must receive and consider charter school applications received on or before February 1 of each year in order for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment.¹²

High-Performing Charter Schools

A charter school is considered a high-performing charter school if it:¹³

- Received at least two school grades of "A" and no school grade below "B" during each of the previous three school years or received at least two consecutive school grades of "A" in the most recent two school years.
- Received an unqualified opinion on each required annual financial audit¹⁴ in the most recent three fiscal years for which such audits are available, or two most recent fiscal years if the charter school earns two consecutive grades of "A."
- Did not receive a financial audit that revealed one or more of the financial emergency conditions specified in law¹⁵ in the most recent three fiscal years for which such audits are available, or two most recent fiscal years if the charter school earns two consecutive grades of "A."

There are currently 213 charter schools in the state designated as high-performing charter schools ¹⁶

¹¹ Section 1002.45(1)(d), F.S.

¹² Section 1002.33(6)(b), F.S. A sponsor may receive and consider applications after February 1, if it chooses. *Id.*

¹³ Section 1002.331(1), F.S.

¹⁴ Any local governmental entity, district school board, charter school, or charter technical career center that will not undergo a financial audit for that fiscal year by the Auditor General must have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds. Section 218.39(1), F.S.

¹⁵ Section 218.503(1), F.S.

¹⁶ Florida Department of Education, *Active High Performing Schools* (Dec. 18, 2019), *available at* http://app4.fldoe.org/CSA/PostToWeb/ManageSearch.aspx.

High-Performing Charter School Applications

An application submitted by a high-performing charter school or a high-performing charter school system may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:¹⁷

- The application of a high-performing charter school does not materially comply¹⁸ with the charter school application requirements or, for a high-performing charter school system, the application does not materially comply with high-performing charter school system application requirements specified in law;¹⁹
- The charter school proposed in the application does not materially comply with charter school requirements specified in law;²⁰
- The proposed charter school's educational program does not substantially replicate²¹ that of the applicant or one of the applicant's high-performing charter schools;
- The applicant has made a material misrepresentation or false statement, or concealed an essential or material fact during the application process; or
- The proposed charter school's educational program and financial management practices do not materially comply with the charter school requirements specified in law.

A high-performing charter school may submit an application in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program.²²

The Commissioner of Education (commissioner), upon request by a charter school, must verify that the charter school meets the specified criteria and provide a letter to the charter school and the sponsor stating that the charter school is a high-performing charter school. The commissioner must also annually determine whether a high-performing charter school continues to meet the specified criteria.²³ An application submitted by a high-performing charter school must include the verification letter provided by the commissioner.²⁴

If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based on identified criteria, supporting its denial of the

¹⁷ Section 1002.33(6)(b)3.b., F.S.

¹⁸ Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. Section 1002.33(6)(b)3.b., F.S.

¹⁹ Section 1002.332(2)(b), F.S.

²⁰ Section 1002.33(9)(a)-(f), F.S.

²¹ An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools. Section 1002.33(6)(b)3.b., F.S.

²² Section 1002.331(3)(a)1., F.S. A high-performing charter school may not establish more than two charter schools within the state in any year. However, a high-performing charter school may establish more than one charter school within the state in any year if it operates in the area of a persistently low-performing school and serves students from that school. Section 1002.331(3)(b), F.S.

²³ Section 1002.331(4), F.S.

²⁴ Section 1002.331(3)(a)1., F.S.

application and must provide the letter of denial and supporting documentation to the applicant and to the DOE. The applicant may appeal the sponsor's denial of the application to the State Board of Education (SBE).²⁵ If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved.²⁶

Charter School Funding and Financial Requirements

Students enrolled in a charter school are funded the same as students enrolled in other public schools in the school district, regardless of sponsorship.²⁷ Funding for students enrolled in a charter school is based on the sum of the school district's operating funds from the Florida Education Finance Program (FEFP)²⁸ and the General Appropriations Act, including gross state and local funds, discretionary lottery funds, and funds from the school district's current operating discretionary millage levy, divided and multiplied by the appropriate numbers of weighted full-time equivalent students. Total funding for each charter school is recalculated during the year to reflect the state's revised calculations under the FEFP and the actual weighted full-time equivalent students reported by the charter school.²⁹ Each charter school reports its student enrollment to the sponsor as required by law, and the sponsor includes each charter schools' enrollment in the district's report of student enrollment.³⁰ Charter schools are entitled to their proportionate share of categorical program funds for eligible students and programs.³¹

Charter schools are required to maintain and provide financial information through: 32

- Ensuring that the charter school has retained the services of a certified public accountant or auditor for the annual financial audit, who shall submit the report to the governing body according to the requirements defined by law.³³
- Reviewing and approving the audit report, including audit findings.
- Maintaining a website that enables the public to obtain information regarding the school, including the school's annual budget and its annual independent fiscal audit.³⁴

For charter schools operated by a not-for-profit or municipal entity, any unrestricted current and capital assets identified in the charter school's annual financial audit may be used for other charter schools operated by the not-for-profit or municipal entity within the school district.³⁵

²⁵ Section 1002.33(6)(b)3.c., F.S. An applicant may appeal any denial of that applicant's application or failure to act on an application to the SBE no later than 30 calendar days after receipt of the sponsor's decision or failure to act, and must notify the sponsor of its appeal. The SBE must by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed. The SBE must remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The SBE's decision is a final action subject to judicial review in the district court of appeal, and the sponsor must act upon the decision of the SBE within 30 calendar days after it is received. Section 1002.33(6)(c), F.S.

²⁶ Section 1002.331(3)(a)2., F.S.

²⁷ Section 1002.33(17), F.S.

²⁸ Section 1011.62, F.S.

²⁹ Section 1002.33(17)(b), F.S.

³⁰ Section 1002.33(17)(a), F.S.

³¹ Florida Department of Education, *FAQ*, *How are charter school operations funded?* http://fldoe.org/schools/school-choice/charter-schools/school-faqs.stml (last visited Jan. 14, 2020).

³² Section 1002.33(9)(j)2.-3., F.S.

³³ Section 1002.345, F.S.

³⁴ Section 1002.33(9)(p)1., F.S.

³⁵ Section 1002.33(18)(b), F.S.

Virtual Instruction Programs

Virtual instruction programs provide instruction in an interactive learning environment created through technology in which students are separated from their teachers by time or space, or both. DOE annually publishes online a list of providers approved to offer virtual instruction programs. The DOE-published list includes five approved virtual instruction providers for the 2018-2019 school year. Separated from the approved virtual instruction providers for the 2018-2019 school year.

All students, including home education and private school students, are eligible to participate in any of the following:³⁹

- School district operated part-time or full-time kindergarten through grade 12 virtual instruction programs;⁴⁰
- Full-time virtual charter school instruction;⁴¹
- Virtual courses offered in the course code directory to students within the school district or to students in other school districts throughout the state;⁴² or
- Virtual instruction provided by the Florida Virtual School.⁴³

A school district may enter into an agreement with a virtual charter school to provide full-time virtual instruction for students in kindergarten through grade 12.⁴⁴ A virtual charter school may provide instruction by:⁴⁵

- Contracting with the Florida Virtual School.
- Contracting with a DOE-approved provider.
- Entering into an agreement with a school district to allow the participation of the virtual charter school's students in the school district's virtual instruction program. The school district providing virtual instruction shall report full-time equivalent students for a virtual instruction program or a virtual charter school to DOE, and funding shall be provided through the FEFP.⁴⁶

Seven virtual charter schools currently operate in the state for the 2019-2020 school year and generate 3,748 full-time equivalent (FTE) enrollment for funding through the FEFP. 47

³⁶ Section 1002.45(1)(a)2., F.S.

³⁷ Section 1002.45(2), F.S.

³⁸ Florida Department of Education, School Choice, *List of Approved Program and Course Providers*, http://www.fldoe.org/schools/school-choice/virtual-edu/approved-provider-resources/approved-providers/ (last visited Mar. 27, 2019).

³⁹ Section 1002.455, F.S.

⁴⁰ Section 1002.45(1)(b), F.S.

⁴¹ Section 1002.33, F.S.

⁴² Section 1003.498, F.S.

⁴³ Section 1002.37, F.S.

⁴⁴ Section 1002.45(1)(c), F.S.

⁴⁵ Section 1002.45(1)(d), F.S.

⁴⁶ Section 1002.45(7)(e), F.S.

⁴⁷ Email from Jared Ochs, Director Legislative Affairs, Florida Department of Education (Jan. 17, 2020) (on file with the Senate Committee on Education).

III. Effect of Proposed Changes:

The bill revises provisions regarding charter school applications, employee and board member criminal history checks, and virtual instruction programs. Specifically, the bill:

- Requires a sponsor to receive and consider a charter school application submitted at any time during the calendar year.
- Specifies a high-performing charter school may submit two applications to establish a new charter school to be opened at a time determined by the high-performing charter school, with conditions.
- Authorizes a virtual charter school to provide part-time virtual instruction and contract with any public or charter school to provide any course the virtual school cannot provide.

Florida Charter Schools

Application

The bill removes the specified date by which charter school applications must be submitted and received each calendar year in order for the school to be opened the next year and prohibits a sponsor from refusing to receive a charter school application submitted any time during the calendar year. The bill also allows a charter school to be opened at a time determined by the applicant, such that the agreement of the sponsor is no longer required.

Funding and Financial Requirements

The bill expands the authorized use of unrestricted current or capital assets identified in the charter school's annual financial audit by allowing these funds to be used by other charter schools operated by the not-for-profit or municipal entity within the state, rather than being limited to other charter schools within the school district. This will allow a charter school to transfer its proportionate share of FEFP funding derived from local and state funds based on the student FTE enrollment from one district to a charter school in a different school district.

High-Performing Charter Schools

The bill applies both to high-performing charter schools that are yet to submit their applications and to those that have already had their applications approved. The bill specifies that a high-performing charter school has the option of submitting two applications for a charter school, to be opened at a time determined by the high-performing charter school. A high-performing charter school may not submit a subsequent application unless each charter school application commences operations or is otherwise withdrawn.

Virtual Charter Schools

The bill authorizes virtual charter schools to provide part-time virtual instruction, in addition to full-time instruction. The bill expands the authority under which a virtual charter school can operate by allowing a virtual charter school to:

- Be an approved virtual provider, rather than being authorized to contract with one.
- Contract with any public or charter school to provide any course that the virtual school cannot otherwise provide.

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Expanding the availability of virtual charter school instruction may provide students with greater access to virtual instruction programs.

The bill takes effect July 1, 2020.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The provision of the bill that authorizes a virtual charter school to provide part-time virtual instruction has an indeterminate state fiscal impact. The number of FTE students and funding required for the Florida Education Finance Program could increase if the virtual charter schools enroll non-public students on a part-time basis.

The Florida Education Finance Program provides funds to a charter school primarily from state revenues and local property tax revenues provided by local taxpayers who reside in the school district where the charter school is located. The provision of the bill allowing a charter school to transfer assets to a charter school in a different district

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would result in local taxpayers in one district supporting charter school students who reside in a different district.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1002.33, 1002.331, and 1002.45.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Education on January 21, 2020:

The committee substitute removes a verification option for criminal history checks for charter school employees and governing board members, which includes removing the following:

- The requirement for charter school employees or governing board members who are subject to a criminal history check to inform a school district if he or she has completed a criminal history check in another district within the last 5 years.
- The requirement for the school district to verify the results of such criminal history check using the Care Provider Background Screening Clearinghouse.
- The requirement for the department to participate in the Care Provider Background Screening Clearinghouse and rescreening schedule.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
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Appropriations Subcommittee on Education (Flores) recommended the following:

Senate Amendment

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Delete line 172

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and insert:

1013.62(2). For this purpose, only unrestricted assets from state sources may be used. For unrestricted assets to be used in accordance with s. 1011.62, if state and local funds cannot be identified, the percentage of state and local funds based on the total funds allocated to the school district from the Florida Education Finance Program shall be applied to the unrestricted



assets to determine the unrestricted funds available to be 11 provided to another charter school pursuant to this paragraph. 12



	LEGISLATIVE ACTION	
Senate		House
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Appropriations Subcommittee on Education (Flores) recommended the following:

Senate Amendment (with title amendment)

3 Delete lines 207 - 209

and insert:

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(d) A virtual charter school may provide full-time virtual instruction for students in kindergarten through grade 12, and, beginning in the 2020-2021 fiscal year, may provide part-time virtual instruction for students in kindergarten through grade 12 who were enrolled in a public school the prior year, if the virtual charter school has a charter



11 12 ======== T I T L E A M E N D M E N T ========== And the title is amended as follows: 13 Delete line 14 14 and insert: 15 provide; authorizing virtual charter schools to offer 16 17 part-time virtual instruction to certain students 18 beginning in a specified school year; providing an effective date. 19

By the Committee on Education; and Senator Flores

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A bill to be entitled
An act relating to charter schools; amending s.
1002.33, F.S.; prohibiting sponsors from refusing to
receive a charter school application submitted during
the calendar year; revising how charter schools
operated by not-for-profit or municipal entities may
use certain unrestricted current and capital assets;
amending s. 1002.331, F.S.; specifying how many
applications a high-performing charter school may
submit in any school district in the state to
establish and operate a new charter school; providing
applicability; amending s. 1002.45, F.S.; revising the
virtual instruction a virtual charter school may
provide; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (6) and paragraph (b) of subsection (17) of section 1002.33, Florida Statutes, are amended to read:

1002.33 Charter schools.-

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- (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:
- (b) A sponsor shall receive and review all applications for a charter school using the evaluation instrument developed by the Department of Education. A sponsor shall receive and consider charter school applications received <u>during on or before August 1 of</u> each calendar year for charter schools to be opened at the beginning of the school district's next school

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30 year, or to be opened at a time determined agreed to by the 31 applicant and the sponsor. A sponsor may not refuse to receive a 32 charter school application submitted by an applicant during the 33 calendar year. before August 1 and may receive an application 34 submitted later than August 1 if it chooses. Beginning in 2018 and thereafter, a sponsor shall receive and consider charter 35 school applications received on or before February 1 of each 37 calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be 38 opened at a time determined by the applicant. A sponsor may not 39 40 refuse to receive a charter school application submitted before February 1 and may receive an application submitted later than February 1 if it chooses. A sponsor may not charge an applicant 42 4.3 for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment of any kind. Before approving or denying any 46 application, the sponsor shall allow the applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the final 53 application. 54

1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection,

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within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.

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- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.
- 3.a. A sponsor shall by a majority vote approve or deny an application no later than 90 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.
- b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:

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(I) The application of a high-performing charter school does not materially comply with the requirements in paragraph

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(a) or, for a high-performing charter school system, the application does not materially comply with s. 1002.332(2)(b);

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(II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9)(a)-(f);

(III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;

(IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or

(V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

c. If the sponsor denies an application submitted by a

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high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application in accordance with paragraph (c).

- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of an application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to 3 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.
- (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.
- (b) The basis for the agreement for funding students enrolled in a charter school shall be the sum of the school

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581-02439-20 20201420c1 146 district's operating funds from the Florida Education Finance 147 Program as provided in s. 1011.62 and the General Appropriations 148 Act, including gross state and local funds, discretionary 149 lottery funds, and funds from the school district's current 150 operating discretionary millage levy; divided by total funded 151 weighted full-time equivalent students in the school district; 152 multiplied by the weighted full-time equivalent students for the 153 charter school. Charter schools whose students or programs meet 154 the eligibility criteria in law are entitled to their 155 proportionate share of categorical program funds included in the 156 total funds available in the Florida Education Finance Program by the Legislature, including transportation, the research-based 157 158 reading allocation, and the Florida digital classrooms 159 allocation. Total funding for each charter school shall be recalculated during the year to reflect the revised calculations 161 under the Florida Education Finance Program by the state and the actual weighted full-time equivalent students reported by the 162 163 charter school during the full-time equivalent student survey 164 periods designated by the Commissioner of Education. For charter 165 schools operated by a not-for-profit or municipal entity, any 166 unrestricted current and capital assets identified in the charter school's annual financial audit may be used for other 168 charter schools operated by the not-for-profit or municipal 169 entity within the state school district. Unrestricted current 170 assets shall be used in accordance with s. 1011.62, and any 171 unrestricted capital assets shall be used in accordance with s. 172 1013.62(2). 173 Section 2. Subsection (3) of section 1002.331, Florida Statutes, is amended to read: 174

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1002.331 High-performing charter schools.-

- (3)(a)1. A high-performing charter school may submit an application pursuant to s. 1002.33(6) in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program. An application submitted by a high-performing charter school must state that the application is being submitted pursuant to this paragraph and must include the verification letter provided by the Commissioner of Education pursuant to subsection (4).
- 2. If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved and the procedure in s. 1002.33(7) applies.
- (b) A high-performing charter school may <u>submit two</u> applications for a charter school not establish more than two charter schools within the state under paragraph (a) to be opened at a time determined by the high-performing charter school. in any year. A subsequent application to establish a charter school under paragraph (a) may not be submitted unless each charter school application commences operations or an application is otherwise withdrawn. each charter school established in this manner achieves high-performing charter school status. However, a high-performing charter school may establish more than one charter school within the state under paragraph (a) in any year if it operates in the area of a persistently low-performing school and serves students from that school.
- (c) This section applies to any high-performing charter school with an existing approved application.
 - Section 3. Paragraph (d) of subsection (1) of section

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204	1002.45, Florida Statutes, is amended to read:
205	1002.45 Virtual instruction programs.—
206	(1) PROGRAM.—
207	(d) A virtual charter school may provide full-time and
208	<pre>part-time virtual instruction for students in kindergarten</pre>
209	through grade 12 if the virtual charter school has a charter
210	approved pursuant to s. 1002.33 authorizing full-time virtual
211	instruction. A virtual charter school may:
212	1. Contract with the Florida Virtual School.
213	2. Contract with or be an approved provider under
214	subsection (2).
215	3. Enter into an agreement with a school district to allow
216	the participation of the virtual charter school's students in
217	the school district's virtual instruction program. The agreement
218	must indicate a process for reporting of student enrollment and
219	the transfer of funds required by paragraph (7)(e).
220	4. Contract with any public or charter school to provide
221	any course that the virtual school cannot otherwise provide.
222	Section 4. This act shall take effect July 1, 2020.

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The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Profes	sional Staff of th	e Appropriations So	ubcommittee on Education	
BILL:	SB 1784					
INTRODUCER:	Senator Gainer					
SUBJECT:	Vocational Rehabilitation Services					
DATE:	February 1	2, 2020	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION	
. Brick		Sikes		ED	Favorable	
. Underhill		Elwell		AED	Pre-meeting	
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I. Summary:

SB 1784 aligns Florida law with federal requirements for state vocational rehabilitation programs to provide preemployment transition services for eligible individuals with a disability who are between 14 and 21 years of age. Specifically, the bill:

- Clarifies that vocational rehabilitation services include preemployment transition services.
- Expands requirements for the Division of Vocational Rehabilitation (VR) to cooperate with other agencies in coordinating preemployment transition plan services for eligible students.
- Modifies the requirements of the assessment performed by the Florida Rehabilitation Council
 to include an analysis of the alignment of preemployment transitions services with labor
 market demands.
- Enhances the required annual performance report provided by the VR by requiring the report to include the timeframes for handling cases, the uses of matching federal funds, and preemployment transition services data.

The bill has no impact on state revenues or expenditures. See Section V.

The bill takes effect on July 1, 2020.

II. Present Situation:

According to the 2018 U.S. Census Bureau American Community Survey, approximately 2.7 million individuals with a disability live in Florida, representing over 13 percent of the state's population. Ten percent of the state's working age population, ages 18-64, is composed of

¹ U.S. Census Bureau, *Florida 2018: ACS 5-Year Estimates Data*, available at https://data.census.gov/cedsci/table?q=&d=ACS%205-Year%20Estimates%20Data%20Profiles&table=DP02&tid=ACSDP5Y2018.DP02&y=2018&g=0400000US12&lastDisplayedRow=104 (last visited Jan. 28, 2020).

individuals with a disability.² Individuals with a disability have an unemployment rate of twice the state average and may be eligible for vocational rehabilitation services.³

Vocational rehabilitation is a federal-state program that helps people who have a physical or mental disability get or keep a job.⁴ The Rehabilitation Services Administration (RSA) within the U.S. Department of Education oversees and administers the program and provides funds to state agencies for these services.⁵ In Fiscal Year 2019, the vocational rehabilitation program in Florida received 78.7 percent of its funding, or \$161,156,579, through a grant from the RSA. The remaining 21.3 percent of the costs, or \$43,616,711, were funded by other state appropriations.⁶

The Florida Division of Vocational Rehabilitation

The Division of Vocational Rehabilitation (VR) within the Department of Education (DOE) administers the vocational rehabilitation program in Florida. The VR provides services to help individuals with a disability find, advance in, or retain employment, and provides services to youth and students with a disability to aid in the transition from high school to a meaningful career path.⁷ In the 2018-2019 fiscal year, VR served 48,439 individuals, including 26,086 customers who were between the ages of 14 through 21.⁸

An individual with a disability⁹ is presumed eligible for vocational rehabilitation services if the person requires rehabilitation services to prepare for, enter, engage in, or retain gainful employment.¹⁰ After determining eligibility, the VR must complete an assessment to determine rehabilitation needs and ensure that an individualized plan for employment (IPE)¹¹ is prepared.¹² The IPE must be designed to achieve the specific employment outcome of the individual and may include services such as vocational evaluation and planning, career counseling and guidance, job-site assessment and accommodations, job placement, job coaching, and on-the-job training.¹³

² U.S. Census Bureau, *supra* note 1.

³ Florida Department of Education, Division of Vocational Rehabilitation, 2018-2019 Annual Report (2019), available at http://www.rehabworks.org/rehab/AnnualReport19.pdf, at 6.

⁴ Florida Division of Vocational Rehabilitation, *Frequently Asked Questions*, http://www.rehabworks.org/faq.shtml (last visited Jan. 28, 2020).

⁵ U.S. Department of Education, Office of Special Education and Rehabilitative Services, Rehabilitation Services Administration, *RSA's mission*, https://rsa.ed.gov/ (last visited Jan. 28, 2020).

⁶ Florida Department of Education, Division of Vocational Rehabilitation, 2018-2019 Annual Report (2019), available at http://www.rehabworks.org/rehab/AnnualReport19.pdf, at 8.

⁷ *Id*. at 6.

⁸ *Id.* at 10.

⁹ Disability means "a physical or mental impairment that constitutes or results in a substantial impediment to employment." Section 413.20(7), F.S.

¹⁰ Section 413.30(1), F.S.

¹¹ An individualized plan for employment includes a "comprehensive assessment of the unique strengths, resources, priorities, concerns, abilities, capabilities, interests, and informed choice, including the need for supported employment, of an eligible individual to make a determination of the goals, objectives, nature, and scope of vocational rehabilitation services." Section 413.20(3), F.S.

¹² See Section 413.30(4)-(5), F.S.

¹³ Florida Department of Education, Division of Vocational Rehabilitation, *Frequently Asked Questions*, http://www.rehabworks.org/faq.shtml (last visited Jan. 28, 2020).

The VR is only required to provide services to the extent they are funded by the Legislature. All individuals eligible for services are placed in categories on a prioritized waiting list based on the significance of their disability. ¹⁴ Categories include:

- Category 1, comprised of individuals with the most significant disabilities;
- Category 2, comprised of individuals with a significant disability; and
- Category 3, comprised of individuals with a disability.

In the 2018-2019 fiscal year, the VR served 26,744 individuals in category 1, and, as of June 30, 2019, had a waiting list of 300 individuals in category 3. 15

The Florida Rehabilitation Council

The Florida Rehabilitation Council (Council) is responsible for assisting the VR in the planning and development of statewide rehabilitation programs and services, recommending improvements to such programs and services, and performing other statutory directives as required. Members of the Council are appointed by the Governor and must include current or former applicants for, or recipients of, vocational rehabilitation services. ¹⁷

The Council must also consult with the board of directors of CareerSource Florida, Inc., ¹⁸ in carrying out its functions, including the duty to conduct a review and analysis of: ¹⁹

- The functions performed by state agencies and other public and private entities responsible for providing services for individual who have a disability.
- Vocational rehabilitation services.
- The employment outcomes achieved by eligible individuals receiving vocational rehabilitation services, including the availability of health or other employment benefits in connection with those employment outcomes.

Preemployment Transition Services

Eligibility for Preemployment Transition Services

The Workforce Innovation and Opportunity Act of 2014 (WIOA)²⁰ aims to increase opportunities for individuals facing barriers to employment and focus on the connection between education and career preparation.²¹ The WIOA requires that state vocational rehabilitation agencies set aside at least 15 percent of their federal funds to provide preemployment transition services to eligible individuals with a disability who:²²

¹⁴ Section 413.731, F.S.

¹⁵ Florida Department of Education, Division of Vocational Rehabilitation, 2018-2019 Annual Report (2019), at 10, available at http://www.rehabworks.org/rehab/AnnualReport19.pdf?id=1.

¹⁶ Section 413.405, F.S.

¹⁷ Section 413.405(1), F.S.

¹⁸ CareerSource Florida, Inc., is the principal workforce policy organization for the state. Section 445.004, F.S.

¹⁹ Section 413.405(9), F.S.

²⁰ Pub. L. No. 113-128, 128 Stat. 1425 (July 22, 2014).

²¹ See U.S. Department of Labor, Employment & Training Administration, WIOA Overview, https://www.doleta.gov/wioa/about/overview/ (last visited Jan. 9, 2020).

²² Workforce Innovation Technical Assistance Center, *Preemployment Transition Services*, http://www.wintac.org/topic-areas/pre-employment-transition-services (last visited Jan. 28, 2020).

- Are between 14 and 21 years of age; and
- Have a current individual education plan (IEP); or
- Have or are eligible for an accommodation plan pursuant to s. 504 of the Rehabilitation Act of 1973.

Section 504 of the Rehabilitation Act of 1973²³ prohibits any program or activity that receives federal financial assistance from discriminating against an otherwise qualified individual solely by reason of his or her disability. State and local agencies that administer federally funded programs or activities may devise an accommodation plan for someone with a disability to allow the disabled person's participation in the program.²⁴

All students who are between the ages of three to 21 and have a disability have the right to a free, appropriate public education.²⁵ The IEP is the primary vehicle for communicating the school district's commitment to addressing the unique educational needs of a student with a disability.²⁶ To ensure quality planning for a successful transition of a student with a disability to postsecondary education and career opportunities, an IEP team begins the process of identifying the need for transition services before the student with a disability attains the age of 14 years. When the student attains the age of 16, the IEP must include an annually updated statement addressing the intent for the student to pursue a standard high school diploma and other appropriate measurable long-term postsecondary education and career goals.²⁷

Required Preemployment Transition Services

Under the WIOA, the VR must provide five preemployment transition services, including:²⁸

- Job Exploration Counseling exploring career path options suited to a student's skills, abilities and interests.
- Work-Based Learning Experiences providing hands-on training for employability skills.
- Counseling on Post-Secondary Education providing information about continuing education options.
- Workplace Readiness Training a focus on employability and related skills that prepare individuals with a disability to work.
- Instruction in Self-Advocacy instruction in effective communication of one's own needs and planning for one's future.

²³ Pub. L. No. 93-112, s. 504, 83 Stat. 355, 361 (1973), as amended and codified in 29 U.S.C. s. 794.

²⁴ See Alexander v. Choate, 469 U.S. 287 (1985).

²⁵ Section 1003.5716, F.S.

²⁶ Florida Department of Education, *Developing Quality Individual Education Plans* (2015), *available at* http://www.fldoe.org/core/fileparse.php/7690/urlt/0070122-qualityieps.pdf, at 9.

²⁷ Section 1003.5716(2), F.S.

²⁸ Florida Department of Education, Division of Vocational Rehabilitation, Presentation to the House Higher Education & Career Readiness Subcommittee (Oct. 24, 2019), at 20, *available at* https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=3016&Sesion=2020&DocumentType=Meeting%20Packets&FileName=hec%2010-24-19.pdf.

Student Transition Activities Record (STAR)

The VR may also cooperate with other agencies in the provision of vocational rehabilitation services. ²⁹ The VR may attend IEP meetings for students, work with local workforce development boards to develop work opportunities, and work with schools to coordinate and provide preemployment transition services. ³⁰

The VR operates a web-based platform known as the Student Transition Activities Record (STAR) to facilitate the delivery of preemployment transition services. The STAR program is designed to help VR staff and school districts work together in the provision of preemployment transition services. The STAR program provides a platform for school personnel to make referrals to the VR for preemployment transition services for students who do not wish to apply to or participate in the vocational rehabilitation eligibility process.³¹

In the 2018-2019 fiscal year, the VR provided preemployment transition services to 15,402 students with a disability.³² In June 2019, the VR was providing vocational rehabilitation services to 21,248 youth and students between the ages of 14 to 21 years, including 11,779 who were receiving preemployment transition services.³³

Annual Performance Report

The VR submits an annual performance report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which includes:³⁴

- Caseload data.
- Service use data.
- Financial data.
- Outcome data. Employment data must be provided separately for supported employment.

III. Effect of Proposed Changes:

The bill aligns Florida law with federal requirements for state vocational rehabilitation programs to provide preemployment transition services for eligible individuals with a disability who are between 14 and 21 years of age. Specifically, the bill:

- Clarifies that vocational rehabilitation services include preemployment transition services.
- Expands requirements for the Division of Vocational Rehabilitation (VR) to cooperate with other agencies in coordinating preemployment transition plan services for eligible students.

²⁹ Section 413.731, F.S.

³⁰ Workforce Innovation Technical Assistance Center, *supra* note 26.

³¹ Florida Department of Education, Division of Vocational Rehabilitation, *STAR Program*, http://www.rehabworks.org/stw_star.shtml (last visited Jan. 28, 2020).

³² Email, Florida Department of Education, (Jan. 29, 2020).

³³ Florida Department of Education, Division of Vocational Rehabilitation, Presentation to the House Higher Education & Career Readiness Subcommittee (Oct. 24, 2019), at 25, *available at*

https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=3016&Sesion=2020&DocumentType=Meeting%20Packets&FileName=hec%2010-24-19.pdf.

³⁴ Section 413.207(4), F.S.

Modifies the requirements of the assessment performed by the Florida Rehabilitation Council
to include an analysis of the alignment of preemployment transitions services with labor
market demands.

• Enhances the required annual performance report provided by the VR by requiring the report to include the timeframes for handling cases, the uses of matching federal funds, and preemployment transition services data.

Preemployment Transition Services

The bill clarifies that the VR must provide preemployment transition services in accordance with the duty to provide vocational rehabilitation services. The bill modifies s. 413.20, F.S., to define "preemployment transition services" as the services of job exploration counseling, work-based learning experiences, counseling on postsecondary education, workplace readiness training, and instruction in self-advocacy as required by the Workforce Innovation and Opportunity Act of 2014, which may be provided to students with a disability who are eligible or potentially eligible for vocational rehabilitation services.

Eligibility for Preemployment Transition Services

The bill modifies s. 413.30, F.S., to expand the presumption that an individual will benefit from vocational rehabilitation services to include preemployment transition services, and the bill requires the VR to evaluate eligibility for preemployment transition services. The required initial assessment and individualized plan for employment must also assess the need for preemployment transition services, and must be prepared within 90 days after the date of determining eligibility, unless unforeseen circumstances prevent it, and the eligible individual agrees that an extension of time is warranted.

The bill provides eligibility for preemployment transition services for an individual with a disability who is between 14 and 21 years of age; who is eligible or potentially eligible for vocational rehabilitation services in a secondary, postsecondary, or other recognized education program; and who has:

- A current individual education plan developed by a local school board in accordance with rules of the State Board of Education; or
- A 504 accommodation plan issued under s. 504 of the Rehabilitation Act of 1973.

These provisions align Florida law with federal eligibility requirements for providing preemployment transition services.

Coordination of Services

The bill modifies s. 413.41, F.S., to require the VR to enter into a formal interagency agreement with the state education agency to provide for the transition of students with a disability, including preemployment transition services and other vocational rehabilitation services. The VR must also enter into formal interagency agreements with all local educational agencies that are consistent with the state-level agreement and:

• Address the referral of eligible students with a disability for preemployment transition services through the Student Transition Activities Record (STAR) program. The bill modifies s. 413.74, F.S., to require school districts and public agencies to use the STAR program to

refer students with a disability who are potentially eligible for preemployment transition services to the VR.

• Include preemployment transition coordination activities, such as attending individual education plan (IEP) meetings for students with a disability or attending person-centered planning meetings for students with a disability receiving Medicaid.

The bill also modifies s. 413.23, F.S., to specify that the authority for the VR to cooperate with other departments, agencies, and public and private institutions includes the authority to:

- Cooperate to provide preemployment transition services.
- Contract with other entities to provide vocational rehabilitation or preemployment transition services.

In order to ensure that eligible students receive timely services, the bill modifies s. 413.731, F.S., to require the VR to contract with other providers to provide preemployment transition services if the VR is unable to provide the services within 90 days of recognizing the need for services.

Individualized Education Plan

The bill modifies s. 1003.5716, F.S., to add that the required statement of appropriate measurable long-term postsecondary education and career goals in a transition plan for a student with an IEP must also include preemployment transition services needed to assist the student in reaching those goals.

The additional coordination of services required by the bill may assist agencies in ensuring students receive appropriate preemployment transition services as needed.

The Florida Rehabilitation Council

The bill modifies s. 413.405, F.S., to clarify that the requirement for the Florida Rehabilitation Council (Council) to include members who were former or current applicants for, or recipients of, vocational rehabilitation services includes preemployment transition services.

The bill also adds requirements to the Council's review and analysis of vocational rehabilitation services. In addition to existing requirements, the review and analysis must address:

- How employment outcomes under the vocational rehabilitation program align with labor market demands in the state; and, for youth with a disability, the availability of career pathways, including work-based learning experiences and customized employment.
- Preemployment transition services:
 - Provided or paid for from funds made available under the act or through other public or private sources.
 - Provided by state agencies and other public and private entities responsible for providing preemployment transition services to students who have a disability.

Annual Performance Report

The bill modifies s. 413.207, F.S., to add requirements to the performance report that the VR must annually submit to the Governor, the President of the Senate, and the Speaker of the House

of Representatives. The caseload data required in the report must include the timeframes in which eligibility is determined, plans are developed, and services are provided. The bill adds that the report must also include:

- Matching fund data, including the sources and amounts of matching funds received by the VR and the extent to which the state is meeting its cost-sharing requirements.
- Transition services data, including preemployment transition services, for students and youth with a disability by service type, including expenditure data on a statewide and service area basis, employment outcomes achieved by youth served, and postsecondary enrollment rates.

IV. Constitutional Issues:

A.	Municipality/Count	y Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has no impact on state revenues or expenditures. In Fiscal Year 2019-2020, the Division of Vocational Rehabilitation received an increase of \$12.3 million in recurring federal budget authority to meet the federal requirements for Pre-Employment Transition Services.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 413.20, 413.207, 413.23, 413.30, 413.405, 413.41, 413.731, 413.74, and 1003.5716.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
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Appropriations Subcommittee on Education (Gainer) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Present subsections (20) through (27) of section 413.20, Florida Statutes, are redesignated as subsections (21) through (28), respectively, and a new subsection (20) is added to that section, to read:

413.20 Definitions.—As used in this part, the term:

(20) "Preemployment transition services" means the services

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11 of job exploration counseling, work-based learning experiences, 12 counseling on comprehensive transition or postsecondary education programs, workplace readiness training, and 13 14 instruction in self-advocacy as required by the Workforce 15 Innovation and Opportunity Act of 2014, which may be provided to 16 students with disabilities who are eligible or potentially 17 eligible for vocational rehabilitation services.

Section 2. Present paragraph (d) of subsection (4) of section 413.207, Florida Statutes, is redesignated as paragraph (e), a new paragraph (d) and paragraph (f) are added to that subsection, and paragraph (a) of that subsection is amended, to read:

- 413.207 Division of Vocational Rehabilitation; quality assurance; performance improvement plan.-
- (4) By December 1 of each year, the division shall submit a performance report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which includes the following information for each of the 5 most recent fiscal years:
- (a) Caseload data, by service type and service area, including the number of individuals who apply for services and the timeframes in which eligibility is determined, plans are developed, and services are provided who receive services, by service type, reported statewide and by service area.
- (d) Matching fund data, including the sources and amounts of matching funds received by the division and the extent to which the state is meeting its cost-sharing requirements.
- (f) Transition services data, including preemployment transition services, for students and youth with disabilities by

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service type, including expenditure data on a statewide and service area basis, employment outcomes achieved by youth served, and postsecondary enrollment rates.

Section 3. Section 413.23, Florida Statutes, is amended to read:

- 413.23 Administration.—The division shall provide vocational rehabilitation services to persons who have disabilities determined to be eligible therefor and preemployment transition services to persons potentially eligible for such services and, in carrying out the purposes of this part, is authorized, among other things:
- (1) To cooperate with other departments, agencies, public and private and institutions, both public and private, and providers in providing for the vocational rehabilitation and preemployment transition services of persons who have disabilities, in studying the problems involved therein, and in establishing, developing, and providing, in conformity with the purposes of this part, such programs, facilities, and services as may be necessary or desirable;
- (2) To enter into reciprocal agreements with other states to provide for the vocational rehabilitation of residents of the states concerned;
- (3) To conduct research and compile statistics relating to the vocational rehabilitation of persons who have disabilities;
- (4) To prepare a federally required state plan for vocational rehabilitation, as required by the act. The state plan must contain all of the elements required by s. 101 of the act, including an assessment of the needs of persons who have disabilities and how those needs may be most effectively met.

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The division is authorized to make amendments to the state plan considered necessary to maintain compliance with the act and to implement such changes in order to qualify for and maintain federal funding. After completion of the state plan or making amendments to the state plan, the division must distribute copies of the state plan to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the United States Secretary of Education.

Section 4. Subsections (3) and (5) of section 413.30, Florida Statutes, are amended to read:

413.30 Eligibility for vocational rehabilitation services.-

(3) An individual is presumed to benefit in terms of an employment outcome from vocational rehabilitation services under this part unless the division can demonstrate by clear and convincing evidence that the individual is incapable of benefiting from vocational rehabilitation services in terms of an employment outcome. Before making such a determination, the division must consider the individual's abilities, capabilities, and capacity to perform in a work situation through the use of trial work experiences. Trial work experiences include supported employment, on-the-job training, or other work experiences using realistic work settings. Under limited circumstances, if an individual cannot take advantage of trial work experiences or if options for trial work experiences have been exhausted, the division shall conduct an extended evaluation, not to exceed 18 months. The evaluation must determine the eligibility of the individual and the nature and scope of needed vocational rehabilitation services. The extended evaluation must be reviewed once every 90 days to determine whether the individual

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is eligible for vocational rehabilitation services.

- (5) When the division determines that an individual is eligible for vocational rehabilitation services, the division must complete an assessment for determining eligibility and vocational rehabilitation needs and ensure that an individualized plan for employment is prepared within a reasonable period of time, not to exceed 90 days after the date of eligibility determination, unless unforeseen circumstances beyond the control of the division prevent the division from completing the assessment and individualized plan for employment within the 90-day timeframe and the division and the individual agree that an extension of time is warranted.
- (a) Each individualized plan for employment must be jointly developed, agreed upon, and signed by the vocational rehabilitation counselor or coordinator and the eligible individual or, in an appropriate case, a parent, family member, quardian, advocate, or authorized representative, of the individual.
- (b) The division must ensure that each individualized plan for employment is designed to achieve the specific employment outcome of the individual, consistent with the unique strengths, resources, priorities, concerns, abilities, and capabilities of the individual, and otherwise meets the content requirements for an individualized plan for employment as set out in federal law or regulation.
- (c) Each individualized plan for employment shall be reviewed annually, at which time the individual, or the individual's parent, quardian, advocate, or authorized representative, shall be afforded an opportunity to review the



127 plan and jointly redevelop and agree to its terms. Each plan 128 shall be revised as needed. Section 5. Section 413.301, Florida Statutes, is created to 129 130 read: 131 413.301 Preemployment transition services.-132 (1) Preemployment transition services shall be provided to 133 an individual with disabilities who is between 14 and 21 years 134 of age; who is potentially eligible for vocational 135 rehabilitation services in a secondary, postsecondary, or other 136 recognized education program; and who: 137 (a) Has a current individual education plan developed by a 138 local school board in accordance with rules of the State Board 139 of Education; or 140 (b) Meets the definition of an individual with a disability 141 for the purposes of s. 504 of the Rehabilitation Act of 1973. (2) When the division receives documentation that an 142 143 individual meets the conditions described in subsection (1), the 144 division must provide preemployment transition services within a 145 reasonable period of time, not to exceed 90 days after the date 146 that it receives an individual's consent or, for a minor, a parent's or legal quardian's consent, to receive services, 147 unless unforeseen circumstances beyond the control of the 148 149 division prevent the division from providing services within the 150 90-day timeframe and the division and the individual or, for a 151 minor, a parent or legal guardian agree that an extension of 152 time is warranted. 153 (3) If the division is unable to provide preemployment

transition services within the timeframe required in subsection

(2), the division must, upon the request of the individual, or

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for a minor, a parent or legal guardian, work with other qualified providers to provide such services.

Section 6. Paragraph (h) of subsection (1) and paragraph (d) of subsection (9) of section 413.405, Florida Statutes, are amended to read:

413.405 Florida Rehabilitation Council.—There is created the Florida Rehabilitation Council to assist the division in the planning and development of statewide rehabilitation programs and services, to recommend improvements to such programs and services, and to perform the functions listed in this section.

- (1) The council shall be composed of:
- (h) Current or former applicants for, or recipients of, vocational rehabilitation services, including preemployment transition services.
- (9) In addition to the other functions specified in this section, the council shall, after consulting with the board of directors of CareerSource Florida, Inc.:
- (d) To the extent feasible, conduct a review and analysis of the effectiveness of, and consumer satisfaction with:
- 1. The functions performed by state agencies and other public and private entities responsible for performing functions for individuals who have disabilities.
 - 2. Vocational rehabilitation services:
- a. Provided or paid for from funds made available under the act or through other public or private sources.
- b. Provided by state agencies and other public and private entities responsible for providing vocational rehabilitation services to individuals who have disabilities.
 - 3. Preemployment transition services:

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- a. Provided or paid for from funds made available under the act or through other public or private sources.
- b. Provided by state agencies and other public and private entities responsible for providing preemployment transition services to students who have disabilities.
- 4.3. The employment outcomes achieved by eligible individuals receiving services under this part, including the availability of health or other employment benefits in connection with those employment outcomes; alignment with labor market demands in the state; and for youth who have disabilities, the availability of career pathways, including work-based learning experiences and customized employment.

Section 7. Section 413.41, Florida Statutes, is amended to read:

- 413.41 Cooperation by division with state agencies.-
- (1) The division is hereby authorized to cooperate with other agencies of state government or with any nonprofit, charitable corporations or foundations concerned with the problems of persons who have disabilities. The division may provide disability evaluation, work capacity appraisal, and appraisal of vocational rehabilitation potential of persons who have disabilities for other public agencies pursuant to agreements made with such agencies. The division may charge the agencies contracting for these services the actual cost thereof.
- (2) (a) The division shall enter into a formal interagency agreement with the state education agency that provides for the transition of students who have disabilities, including preemployment transition services and other vocational rehabilitation services as required by s. 101(a)(11)(D) of the

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Rehabilitation Act of 1973, as amended. The formal interagency agreement shall comply with the requirements of 34 C.F.R. s. 361.22(b).

(b) The division shall work with all local educational agencies to provide vocational rehabilitation services, including preemployment transition services, to students with disabilities. Such services may also include any preemployment transition coordination activities, such as attending individual education plan meetings for students with disabilities or attending person-centered planning meetings for students with disabilities who are receiving services under Title XIX of the Social Security Act. The division and local educational agencies must arrange for the timely referral of students for services, including electronic referral as prescribed by the division.

Section 8. Subsections (2) through (6) and (8) and paragraphs (h) and (j) of subsection (9) of section 413.615, Florida Statutes, are amended to read:

- 413.615 Florida Endowment for Vocational Rehabilitation.
- (2) DEFINITIONS.—For the purposes of this section:
- (a) "Board" means the board of directors of the Florida Endowment Foundation for the Division of Vocational Rehabilitation within the Department of Education.
- (b) "Endowment fund" means an account established within the Florida Endowment Foundation for the Division of Vocational Rehabilitation within the Department of Education to provide a continuing and growing source of revenue for vocational rehabilitation efforts.
- (c) "Foundation" means the Florida Endowment Foundation for the Division of Vocational Rehabilitation within the Department



of Education.

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- (d) "Operating account" means an account established under paragraph (4)(c) (4)(d) to carry out the purposes provided in subsection (10).
- (3) LEGISLATIVE INTENT.—The Legislature recognizes that it is in the best interest of the citizens of this state that citizens with disabilities be afforded a fair opportunity to become self-supporting, productive members of society. However, there is a critical need for significant additional funding to achieve this goal. Accordingly, the Legislature further finds and declares that:
- (a) With skilled evaluation procedures and proper rehabilitative treatment, plus employment, training, and supportive services consistent with the needs of the individual, persons who are disabled can assume the activities of daily living and join their communities with dignity and independence.
- (b) The purpose of this section is to broaden the participation and funding potential for further significant support for the vocational rehabilitation of Florida citizens who are disabled.
- (c) It is appropriate to encourage individual and corporate support and involvement, as well as state support and involvement, to promote employment opportunities for disabled citizens.
 - (4) REVENUE FOR THE ENDOWMENT FUND.-
- (a) The endowment fund of the Florida Endowment for the Division of Vocational Rehabilitation within the Department of Education is created as a long-term, stable, and growing source of revenue to be administered, in accordance with rules

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promulgated by the division, by the foundation as a directsupport organization of the Division of Vocational Rehabilitation within the Department of Education.

- (b) The principal of the endowment fund shall derive from any legislative appropriations which may be made to the endowment, and such bequests, gifts, grants, and donations as may be solicited for such purpose by the foundation from public or private sources.
- (c) All remaining liquid balances of funds held for investment and reinvestment by the State Board of Administration for the endowment fund on the effective date of this act shall be transmitted to the foundation within 60 days for use as provided in subsection (10).
- (c) (d) The board of directors of the foundation shall establish the operating account and shall deposit therein the moneys transmitted pursuant to paragraph (c). Moneys in the operating account shall be available to carry out the purposes of subsection (10).
- (d) (e) Funds received from state sources shall be accounted for separately from bequests, gifts, grants, and donations which may be solicited for such purposes by the foundation from public or private sources. Earnings on funds received from state sources and funds received from public or private sources shall be accounted for separately.
- (5) THE FLORIDA ENDOWMENT FOUNDATION FOR VOCATIONAL REHABILITATION.—The Florida Endowment Foundation for Vocational Rehabilitation is hereby created as a direct-support organization of the Division of Vocational Rehabilitation within the Department of Education, to encourage public and private

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support to enhance vocational rehabilitation and employment of citizens who are disabled. As a direct-support organization, the foundation shall operate under contract with the division and shall:

- (a) Be a Florida corporation not for profit incorporated under the provisions of chapter 617 and approved by the Department of State.
- (b) Be organized and operated exclusively to raise funds; to submit requests and receive grants from the Federal Government, the state, private foundations, and individuals; to receive, hold, and administer property; and to make expenditures to or for the benefit of the rehabilitation programs approved by the board of directors of the foundation.
- (c) Be approved by the division to be operating for the benefit and best interest of the state.
- (6) DIRECT-SUPPORT ORGANIZATION CONTRACT.-The contract between the foundation and the division shall provide for:
- (a) Approval of the articles of incorporation of the foundation by the division.
- (b) Governance of the foundation by a board of directors appointed by the Governor.
- (c) Submission of an annual budget of the foundation for approval by the division. The division may not approve an annual budget that does not comply with paragraph (9)(j).
- (d) Approval Certification by the division, after an annual financial and performance review, that the foundation is operating in compliance with the terms of the contract and the rules of the division, and in a manner consistent with the goals of the Legislature in providing assistance to disabled citizens.

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- (e) The release and conditions of the expenditure of any state revenues.
 - (f) The orderly cessation of operations and reversion to the state of funds held in trust by the foundation if the contract is terminated, the foundation is dissolved, or this section is repealed.
- (g) The fiscal year of the foundation, to begin on July 1 and end on June 30 of each year.
- (8) BOARD OF DIRECTORS.—The foundation shall be administered by a board of directors, as follows:
- (a) Membership.—The board of directors shall consist of the director of the Division of Vocational Rehabilitation within the Department of Education, or his or her designee, who shall serve as an ex officio member, and nine other members who have an interest in service to persons with disabilities and who:
- 1. Have skills in foundation work or other fundraising activities, financial consulting, or investment banking or other related experience; or
- 2. Have experience in policymaking or management-level positions or have otherwise distinguished themselves in the field of business, industry, or rehabilitation.
- Disabled individuals who meet the above criteria shall be given special consideration for appointment.
- (b) Appointment.—The board members shall be appointed by the Governor.
- (c) Terms.—Board members shall serve for two 3-year terms or until resignation or removal for cause. A board member may continue to serve until a successor is appointed.

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- (d) Filling of vacancies.—In the event of a vacancy on the board caused by other than the expiration of a term, a new member shall be appointed.
- (e) Removal for cause. Each member is accountable to the Governor for the proper performance of the duties of office. The Governor may remove any member from office for malfeasance, misfeasance, neglect of duty, incompetence, or permanent inability to perform official duties or for pleading nolo contendere to, or being found guilty of, a crime.
- (9) ORGANIZATION, POWERS, AND DUTIES.—Within the limits prescribed in this section or by rule of the division:
- (h) The board shall establish an operating account as provided in paragraph $(4)(c) \frac{(4)(d)}{(4)}$.
- (j) Administrative costs shall be kept to the minimum amount necessary for the efficient and effective administration of the foundation and are limited to 15 percent of total actual estimated expenditures in any fiscal calendar year. Administrative costs include payment of travel and per diem expenses of board members, officer salaries, chief executive officer program management, audits, salaries or other costs for nonofficers and contractors providing services that are not directly related to the mission of the foundation as described in subsection (5), costs of promoting the purposes of the foundation, all travel and per diem expenses of board members, officers' salaries, chief executive officer program management, and other allowable costs. Administrative costs may be paid from the following sources:

1. Interest and earnings on the endowment principal for the 2017-2018 fiscal year.

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Private sources and up to 75 percent of interest and earnings on the endowment principal for the 2018-2019 fiscal year.

- 3. Private sources and up to 50 percent of interest and earnings on the endowment principal for the 2019-2020 fiscal vear.
- 1.4. Private sources and up to 25 percent of interest and earnings on the endowment principal for the 2020-2021 fiscal year.
- 2.5. Solely private sources for the 2021-2022 fiscal year and thereafter.

Section 9. Paragraph (c) of subsection (2) of section 1003.5716, Florida Statutes, is amended to read:

1003.5716 Transition to postsecondary education and career opportunities.—All students with disabilities who are 3 years of age to 21 years of age have the right to a free, appropriate public education. As used in this section, the term "IEP" means individual education plan.

- (2) Beginning not later than the first IEP to be in effect when the student attains the age of 16, or younger if determined appropriate by the parent and the IEP team, the IEP must include the following statements that must be updated annually:
- (c) A statement of appropriate measurable long-term postsecondary education and career goals based upon ageappropriate transition assessments related to training, education, employment, and, if appropriate, independent living skills and the transition services, including preemployment transition services and courses of study needed to assist the student in reaching those goals.



417 Section 10. This act shall take effect July 1, 2020. 418

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======== T I T L E A M E N D M E N T ========= 419

420 And the title is amended as follows:

> Delete everything before the enacting clause and insert:

> > A bill to be entitled

An act relating to vocational rehabilitation services; amending s. 413.20, F.S.; defining the term "preemployment transition services"; amending s. 413.207, F.S.; revising information that the Division of Vocational Rehabilitation must include in its annual performance report to the Governor and the Legislature; amending s. 413.23, F.S.; requiring the division to provide preemployment transition services to potentially eligible persons; amending s. 413.30, F.S.; removing provisions relating to trial work evaluation requirements; requiring the division to assess the service needs of eligible individuals within a specified period; providing for an extension of time for the division's assessment under certain circumstances; creating s. 413.301, F.S.; requiring preemployment transition services to be provided to certain individuals with disabilities under certain conditions; requiring that the division provide such services within a reasonable period of time under certain circumstances; requiring the division to work with qualified providers to provide such services under certain circumstances; amending s. 413.405,

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F.S.; revising the composition of the Florida Rehabilitation Council; revising the responsibilities of the council to conform to changes made by the act; amending s. 413.41, F.S.; requiring the division to enter into a formal interagency agreement with the state education agency for certain purposes; requiring that such agreement meet specified requirements; requiring the division to work with local educational agencies to provide specified services and arrange for timely referrals; amending s. 413.615, F.S.; revising definitions and legislative intent; revising provisions relating to revenue for the endowment fund of the Florida Endowment for Vocational Rehabilitation; revising provisions relating to the board of directors of the Florida Endowment Foundation; revising provisions relating to administrative costs of the foundation; amending s. 1003.5716, F.S.; requiring that a student's individual education plan contain a statement regarding preemployment transition services; providing an effective date.

By Senator Gainer

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A bill to be entitled An act relating to vocational rehabilitation services; amending s. 413.20, F.S.; revising and providing definitions; amending s. 413.207, F.S.; revising information that the Division of Vocational Rehabilitation must include in its annual performance report to the Governor and the Legislature; amending s. 413.23, F.S.; requiring the division to provide preemployment transition services to certain eligible persons with disabilities; requiring the division to cooperate with contracted providers to provide such services; amending s. 413.30, F.S.; providing eligibility requirements for the provision of preemployment transition services; requiring the division to assess the service needs of eligible individuals within a specified period; providing for an extension of such assessment under certain circumstances; amending s. 413.405, F.S.; revising the composition of the Florida Rehabilitation Council; revising the responsibilities of the Florida Rehabilitation Council to conform to changes made by the act; amending s. 413.41, F.S.; requiring the division to enter into formal interagency agreements with certain entities for certain purposes; requiring that such agreements meet specified requirements; amending s. 413.731, F.S.; requiring the division to contract with other providers to provide preemployment transition services under certain circumstances; amending s. 413.74, F.S.; requiring school districts

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and public agencies to use the Student Transition Activities Record program for the referral of certain students with disabilities; amending s. 1003.5716, F.S.; requiring that a student's individual education plan contain a statement regarding preemployment transition services; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Present subsections (20) through (27) of section 413.20, Florida Statutes, are redesignated as subsections (21) through (28), respectively, a new subsection (20) is added to that section, and subsection (3) of that section is amended, to read. 413.20 Definitions.—As used in this part, the term: (3) "Assessment for determining eligibility and vocational rehabilitation needs" means a review of existing data to determine whether an individual is eligible for vocational rehabilitation services, including preemployment transition services, and to assign the priority, and, to the extent additional data is necessary to make such determination and assignment, a preliminary assessment of such data, including the provision of goods and services during such assessment. If additional data is necessary, the division must make a comprehensive assessment of the unique strengths, resources, priorities, concerns, abilities, capabilities, interests, and informed choice, including the need for supported employment, of

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an eligible individual to make a determination of the goals,

objectives, nature, and scope of vocational rehabilitation

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services to be included in the individualized plan for employment.

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(20) "Preemployment transition services" means the services of job exploration counseling, work-based learning experiences, counseling on postsecondary education, workplace readiness training, and instruction in self-advocacy as required by the Workforce Innovation and Opportunity Act of 2014, which may be provided to students with disabilities who are eligible or potentially eligible for vocational rehabilitation services.

Section 2. Present paragraph (d) of subsection (4) of section 413.207, Florida Statutes, is redesignated as paragraph (e), new paragraph (d) and paragraph (f) are added to that subsection, and paragraph (a) of that subsection is amended, to

413.207 Division of Vocational Rehabilitation; quality assurance; performance improvement plan.-

- (4) By December 1 of each year, the division shall submit a performance report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which includes the following information for each of the 5 most recent fiscal vears:
- (a) Caseload data, by service type and service area, including the number of individuals who apply for services and the timeframes in which eligibility is determined, plans are developed, and services are provided who receive services, by service type, reported statewide and by service area.
- (d) Matching fund data, including the sources and amounts of matching funds received by the division and the extent to which the state is meeting its cost-sharing requirements.

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2-01188A-20 20201784 88 (f) Transition services data, including preemployment transition services, for students and youth with disabilities by 90 service type, including expenditure data on a statewide and service area basis, employment outcomes achieved by youth served, and postsecondary enrollment rates. Section 3. Section 413.23, Florida Statutes, is amended to 93 read: 95 413.23 Administration.-The division shall provide 96

vocational rehabilitation services, including preemployment transition services, to persons who have disabilities determined to be eligible therefor and, in carrying out the purposes of this part, is authorized, among other things:

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- (1) To cooperate with other departments, agencies, public and private and institutions, both public and private, and contracted providers in providing for the vocational rehabilitation and preemployment transition services of persons who have disabilities, in studying the problems involved therein, and in establishing, developing, and providing, in conformity with the purposes of this part, such programs, facilities, and services as may be necessary or desirable;
- (2) To enter into reciprocal agreements with other states to provide for the vocational rehabilitation of residents of the states concerned;
- (3) To conduct research and compile statistics relating to the vocational rehabilitation of persons who have disabilities;
- (4) To prepare a federally required state plan for vocational rehabilitation, as required by the act. The state plan must contain all of the elements required by s. 101 of the 116 act, including an assessment of the needs of persons who have

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disabilities and how those needs may be most effectively met. The division is authorized to make amendments to the state plan considered necessary to maintain compliance with the act and to implement such changes in order to qualify for and maintain federal funding. After completion of the state plan or making amendments to the state plan, the division must distribute copies of the state plan to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the United States Secretary of Education.

Section 4. Present subsections (2) through (8) of section 413.30, Florida Statutes, are redesignated as subsections (3) through (9), respectively, a new subsection (2) is added to that section, and present subsections (3) and (5) of that section are amended, to read:

413.30 Eligibility for vocational rehabilitation services.-

(2) Preemployment transition services shall be provided to an individual with disabilities who is between 14 and 21 years of age; who is eligible or potentially eligible for vocational rehabilitation services in a secondary, postsecondary, or other recognized education program; and who has:

 $\underline{(4)}$ (3) An individual is presumed to benefit in terms of an employment outcome from vocational rehabilitation services $\underline{\text{or}}$ preemployment transition services under this part unless the division can demonstrate by clear and convincing evidence that

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the individual is incapable of benefiting from vocational rehabilitation services or preemployment transition services in terms of an employment outcome. Before making such a determination, the division must consider the individual's abilities, capabilities, and capacity to perform in a work situation through the use of trial work experiences. Trial work experiences include supported employment, on-the-job training, or other work experiences using realistic work settings. Under limited circumstances, if an individual cannot take advantage of trial work experiences or if options for trial work experiences have been exhausted, the division shall conduct an extended evaluation, not to exceed 18 months. The evaluation must determine the eligibility of the individual and the nature and scope of needed vocational rehabilitation services or preemployment transition services. The extended evaluation must be reviewed once every 90 days to determine whether the individual is eligible for vocational rehabilitation services or preemployment transition services.

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(6) (5) When the division determines that an individual is eligible for vocational rehabilitation services or preemployment transition services, the division must complete an assessment for determining eligibility and vocational rehabilitation or preemployment transition needs and ensure that an individualized plan for employment is prepared within a reasonable period of time, not to exceed 90 days after the date of eligibility determination, unless unforeseen circumstances beyond the control of the division prevent the division from completing the assessment and individualized plan for employment within the 90-day timeframe and the division and the individual agree that an

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extension of time is warranted.

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- (a) Each individualized plan for employment must be jointly developed, agreed upon, and signed by the vocational rehabilitation counselor or coordinator and the eligible individual or, in an appropriate case, a parent, family member, guardian, advocate, or authorized representative, of the individual.
- (b) The division must ensure that each individualized plan for employment is designed to achieve the specific employment outcome of the individual, consistent with the unique strengths, resources, priorities, concerns, abilities, and capabilities of the individual, and otherwise meets the content requirements for an individualized plan for employment as set out in federal law or regulation.
- (c) Each individualized plan for employment shall be reviewed annually, at which time the individual, or the individual's parent, guardian, advocate, or authorized representative, shall be afforded an opportunity to review the plan and jointly redevelop and agree to its terms. Each plan shall be revised as needed.

Section 5. Paragraph (h) of subsection (1) and paragraph (d) of subsection (9) of section 413.405, Florida Statutes, are amended to read:

413.405 Florida Rehabilitation Council.—There is created the Florida Rehabilitation Council to assist the division in the planning and development of statewide rehabilitation programs and services, to recommend improvements to such programs and services, and to perform the functions listed in this section.

(1) The council shall be composed of:

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204	(h) Current or former applicants for, or recipients of,
205	vocational rehabilitation services, including preemployment
206	transition services.
207	(9) In addition to the other functions specified in this
208	section, the council shall, after consulting with the board of
209	directors of CareerSource Florida, Inc.:
210	(d) To the extent feasible, conduct a review and analysis
211	of the effectiveness of, and consumer satisfaction with:
212	1. The functions performed by state agencies and other
213	public and private entities responsible for performing functions
214	for individuals who have disabilities.
215	2. Vocational rehabilitation services:
216	a. Provided or paid for from funds made available under the
217	act or through other public or private sources.
218	b. Provided by state agencies and other public and private
219	entities responsible for providing vocational rehabilitation
220	services to individuals who have disabilities.
221	3. Preemployment transition services:
222	a. Provided or paid for from funds made available under the
223	act or through other public or private sources.
224	b. Provided by state agencies and other public and private
225	entities responsible for providing preemployment transition
226	services to students who have disabilities.
227	$\underline{4.3.}$ The employment outcomes achieved by eligible
228	individuals receiving services under this part, including the
229	availability of health or other employment benefits in
230	connection with those employment outcomes; alignment with labor

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market demands in the state; and, for youth with disabilities,

the availability of career pathways, including work-based

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learning experiences and customized employment.

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Section 6. Section 413.41, Florida Statutes, is amended to read:

413.41 Cooperation by division with state agencies.-

- (1) The division is hereby authorized to cooperate with other agencies of state government or with any nonprofit, charitable corporations or foundations concerned with the problems of persons who have disabilities. The division may provide disability evaluation, work capacity appraisal, and appraisal of vocational rehabilitation potential of persons who have disabilities for other public agencies pursuant to agreements made with such agencies. The division may charge the agencies contracting for these services the actual cost thereof.
- (2) (a) The division shall enter into a formal interagency agreement with the state education agency that provides for the transition of students with disabilities, including preemployment transition services and other vocational rehabilitation services as required by s. 101(a)(11)(D) of the Rehabilitation Act of 1973, as amended. The formal interagency agreement shall comply with the requirements of 34 C.F.R. s. 361.22(b).
- (b) The division shall enter into formal interagency agreements with all local educational agencies which are consistent with the state level agreement and address the requirements for providing vocational rehabilitation services, including referral of students with disabilities through the Student Transition Activities Record program who may be eligible for preemployment transition services. The agreements must also include any preemployment transition coordination activities,

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262	such as attending individual education plan meetings for
263	students with disabilities or attending person-centered planning
264	meetings for students with disabilities who are receiving
265	services under title XIX of the Social Security Act.
266	Section 7. Present subsection (4) of section 413.731,
267	Florida Statutes, is redesignated as subsection (5), and a new
268	subsection (4) is added to that section, to read:
269	413.731 Legislative funding; contracting for services.—
270	(4) If the division is unable to provide preemployment
271	transition services for students with disabilities within 90
272	days after the date of determining service needs, the division
273	must contract with other providers to provide such services.
274	Section 8. Subsection (3) is added to section 413.74,
275	Florida Statutes, to read:
276	413.74 Other agencies; cooperation and referral.—
277	(3) School districts and public agencies shall use the
278	Student Transition Activities Record program to refer students
279	with disabilities who are potentially eligible for preemployment
280	transition services to the division.
281	Section 9. Paragraph (c) of subsection (2) of section
282	1003.5716, Florida Statutes, is amended to read:
283	1003.5716 Transition to postsecondary education and career
284	opportunities.—All students with disabilities who are 3 years of
285	age to 21 years of age have the right to a free, appropriate
286	public education. As used in this section, the term "IEP" means
287	individual education plan.
288	(2) Beginning not later than the first IEP to be in effect
289	when the student attains the age of 16, or younger if determined
290	appropriate by the parent and the IEP team, the IEP must include

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the following statements that must be updated annually:

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(c) A statement of appropriate measurable long-term postsecondary education and career goals based upon age-appropriate transition assessments related to training, education, employment, and, if appropriate, independent living skills and the transition services, including preemployment transition services and courses of study needed to assist the student in reaching those goals.

Section 10. This act shall take effect July 1, 2020.

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