Tab 1	SB 102	20 by B	radley	(CO-INTRODUCERS) Albritton	, Hutson, Bracy; (Compare to H 00)	333) Hemp
867164	D	S	RCS	AG, Bradley	Delete everything after	03/25 03:55 PM

Tab 2	SB 1	. 646 by A l	lbritton;	(Similar to CS/H 01215) Departn	nent of Agriculture and Consumer	Services
968504	Α	S	RCS	AG, Albritton	Delete L.101 - 102:	03/25 04:06 PM
911876	Α	S	RCS	AG, Albritton	Delete L.437:	03/25 04:06 PM
608542	Α	S	RCS	AG, Albritton	btw L.779 - 780:	03/25 04:06 PM

Tab 3	SPB 7088 by AG; Fees/State Hemp Program

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

AGRICULTURE Senator Albritton, Chair Senator Gainer, Vice Chair

MEETING DATE: Monday, March 25, 2019

TIME: 1:30—3:30 p.m.

PLACE: 301 Senate Building

MEMBERS: Senator Albritton, Chair; Senator Gainer, Vice Chair; Senators Broxson, Montford, and Rader

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 1020 Bradley (Compare H 333, S 1058, Linked S 1558)	Hemp; Authorizing the Department of Agriculture and Consumer Services to adopt rules to administer a state hemp program, etc. IT 03/06/2019 Favorable AG 03/25/2019 Fav/CS RC	Fav/CS Yeas 5 Nays 0
2	SB 1646 Albritton (Similar CS/H 1215)	Department of Agriculture and Consumer Services; Authorizing the Department of Agriculture and Consumer Services to consider the use of a fumigant as a pesticide for raw agricultural commodities; revising the membership of the Florida Food Safety and Food Defense Advisory Council; revising the authority of the department to conduct onsite inspections of facilities used to produce and process milk and milk products and to collect samples of such for testing; authorizing the department to adopt and implement an exemption, variance, and waiver process for school food and other nutrition programs, etc. AG 03/25/2019 Fav/CS AEG AP	Fav/CS Yeas 5 Nays 0
	Consideration of proposed bill:		
3	SPB 7088	Fees/State Hemp Program; Requiring applicants seeking to participate or renew registration in the state hemp program to submit with their application a fee to be specified by rule of the Department of Agriculture and Consumer Services; limiting the amount of the fee; authorizing the department to waive registration fees by rule, etc.	Submitted and Reported Favorably as Committee Bill Yeas 4 Nays 0
	Fees/State Hemp Program Registra	ation	
4	Presentation by 4-H Students		Presented
	Other Related Meeting Documents		

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Agriculture							
BILL:	CS/SB 1020							
INTRODUCER: Commit		ommittee on Agriculture, Senator Bradley, and others						
SUBJECT:	Hemp							
DATE:	March 27,	2019	REVISED:					
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION		
. Oxamendi		Imhof		IT	Favorable			
2. Akhavein		Becker		AG	Fav/CS			
3.				RC				

I. Summary:

CS/SB 1020 authorizes the Department of Agriculture and Consumer Services (department) to create a state industrial hemp program to administer and oversee the growing of hemp. The Agricultural Improvement Act of 2018 (2018 Farm Bill) legalized the industrial use of hemp and removed it from the U.S. Drug Enforcement Agency's list of controlled substances, separating it from marijuana and placing it under the supervision of the Department of Agriculture.

Specifically the bill:

- Requires registration with the department and a complete background check every two years;
- Requires a registrant to provide the legal land description and global positioning coordinates of the area where hemp will be cultivated;
- Requires the registrant to give the department prior written consent allowing physical inspections of premises where hemp is cultivated, handled, or processed;
- Expands participants in industrial hemp pilot projects;
- Provides for distribution and retail sale of hemp and hemp products;
- Authorizes the department to administer a certified hemp seed program;
- Requires the department to adopt rules to administer the state hemp program in consultation with the Department of Health and the Department of Business and Professional Regulation;
- Directs the Commissioner of Agriculture, in consultation with the Governor and Attorney General, to submit a plan for regulating hemp to the United States Secretary of Agriculture; and
- Creates an Industrial Hemp Advisory Board to provide advice and expertise to universities and the department.

The bill takes effect upon becoming law.

II. Present Situation:

Industrial Hemp

Industrial hemp is a *Cannabis sativa* plant (cannabis) that has been cultivated for approximately 10,000 years as a fiber and grain crop. It is used for fiber, building materials, forages (animal feed) and pain relief as a topical oil.¹

Cannabis

Cannabis is a Schedule I controlled substance.² It is a felony of the third degree³ to sell, manufacture, or deliver, or possess with intent to sell, manufacture, or deliver, cannabis in Florida.⁴

As a controlled substance in ch. 893, F.S., "cannabis" is defined to mean: all parts of any plant of the genus Cannabis, whether growing or not; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant or its seeds or resin. The term does not include "marijuana," as defined in s. 381.986, if manufactured, possessed, sold, purchased, delivered, distributed, or dispensed, in conformance with s. 381.986[, F.S., the Compassionate Medical Cannabis Act of 2014].⁵

Medical Marijuana

On November 4, 2016, Amendment 2 was voted into law and codified at Article X, section 29, of the Florida Constitution. This section of the constitution became effective on January 3, 2017, and created several exemptions from criminal and civil liability for:

- Qualifying patients medically using marijuana in compliance with the amendment;
- Physicians, solely for issuing physician certifications with reasonable care and in compliance with the amendment; and
- Medical marijuana treatment centers (MMTCs), their agents, and employees for actions or conduct under the amendment and in compliance with rules promulgated by the Florida Department of Health.

Subsequently, the Legislature passed SB 8-A in Special Session A of 2017.⁶ The bill revised the Compassionate Medical Cannabis Act of 2014⁷ in s. 381.986, F.S., to implement Article X, section 29 of the Florida Constitution.

The term medical marijuana includes two distinct forms of the plant genus Cannabis:

¹ See University of Florida, *UF/IFAS Industrial Hemp Pilot Project* at: https://programs.ifas.ufl.edu/hemp/ (last visited March 21, 2019).

² Section 893.03(1)(c)7., F.S.

³ Section 775.082, F.S., provides that a felony of the third degree is punishable by a term of imprisonment not to exceed five years. Section 775.083, F.S., provides that a felony of the third degree is punishable by a fine not to exceed \$5,000.

⁴ Section 893.13(1)(a)2., F.S.

⁵ Section 893.02(3), F.S.

⁶ Chapter 2017-232, Laws of Fla.

⁷ Chapter 2014-157, Laws of Fla.

- Marijuana without any limitation or restriction on the percentage of THC;8 and
- "Low-THC cannabis" in which the percentage of THC is limited to 0.8 percent or less and has more than 10 percent of cannabidiol weight for weight. 10

The Coalition for Medical Marijuana Research and Education located at the H. Lee Moffitt Cancer Center and Research Institute, Inc., may also conduct medical marijuana research and education.¹¹

A MMTC and a qualified patient or caregiver are specifically exempt from the criminal prohibition against the possession of cannabis.¹²

2014 Federal Farm Bill and State Industrial Hemp Pilot Programs

The Agricultural Improvement Act of 2014 (2014 Farm Bill) defined industrial hemp and allowed state departments of agriculture or universities to grow and produce industrial hemp as part of research or pilot programs. Specifically, the law allowed universities and state departments of agriculture to grow or cultivate industrial hemp if:

- The industrial hemp is grown or cultivated for purposes of research conducted under an agricultural pilot program or other agricultural or academic research; and
- The growing or cultivating of industrial hemp is allowed under the laws of the state in which such institution of higher education or state department of agriculture is located and such research occurs.¹³

The 2014 Farm Bill defines "industrial hemp" to mean:

the plant Cannabis sativa L. and any part of that plant, including the seeds thereof and all derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, with a delta-9 tetrahydrocannabinol concentration of not more than 0.3 percent on a dry weight basis. 14

Section 1004.4473, F.S., authorizes the department to oversee the development of industrial hemp pilot projects for the Institute of Food and Agricultural Sciences (IFAS) at the University of Florida, Florida Agricultural and Mechanical University, and any land grant university in the state that has a college of agriculture.¹⁵ The purpose of the pilot projects is to cultivate, process,

⁸ THC, or tetrahydrocannabinol, is the main active ingredient in cannabis and is responsible for most of the psychological effects of cannabis.

⁹ Cannabidiol (CBD) is a chemical compound, known as a cannabinoid, found in cannabis. CBD does not have the same psychoactivity as THC. *See* Michael J Breus, *Despite What You May Think... CBD Is Not Weed* (Sept. 20, 2018), Psychology Today, available at: https://www.psychologytoday.com/us/blog/sleep-newzzz/201809/despite-what-you-may-think-cbd-is-not-weed (last visited March 21, 2019).

¹⁰ See ss. 381.986(1)(e) and (f), F.S.

¹¹ Section 1004.4351, F.S.

¹² See 381.986(14), F.S.

¹³ Agricultural Improvement Act of 2014, Pub. L. No. 113-79, s. 7606, 128 Stat. 912 (2014) (codified at 7 U.S.C. s. 5940). ¹⁴ *Id*

¹⁵ See University of Florida, *About the UF/IFAS Industrial Hemp Project*, at: https://programs.ifas.ufl.edu/hemp/about-the-project/ (last visited March 21, 2019).

test, research, create, and market safe and effective commercial applications for industrial hemp in the agricultural sector in this state. The department has adopted a rule addressing safety, compliance, and accountability and other concerns.¹⁶

Section 1004.4473, F.S., does not provide a specific exemption from the criminal prohibition against the possession of cannabis in s. 893.13(1)(a)2., F.S.

2018 Federal Farm Bill

In the 2018 Farm Bill, the U.S. Congress legalized industrial hemp as an agricultural product by removing hemp's classification as a controlled substance.¹⁷ The 2018 Farm Bill defines "hemp" to mean:

the plant Cannabis sativa L. and any part of that plant, including the seeds thereof and all derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, with a delta-9 tetrahydrocannabinol concentration of not more than 0.3 percent on a dry weight basis. 18

The 2018 Farm Bill allows a state department of agriculture or an Indian tribe to submit a plan to the United States Secretary of Agriculture and apply for primary regulatory authority over the production of hemp in their state or tribal territory. A state or tribal plan must include:

- A procedure for tracking land upon which hemp will be produced;
- Testing methods for determining THC concentration levels of hemp;
- Methods for effective disposal of noncompliant products;
- Enforcement procedures;
- Inspection procedures; and
- Certification procedures for the persons authorized to produce hemp producers, test hemp products, inspect hemp producers, and enforce the provisions of the state or tribal plan. 19

Hemp Legislation in Other States

At least 38 states considered legislation related to industrial hemp in 2018. These bills ranged from clarifying existing laws to establishing new licensing requirements and programs. Alaska, Arizona, Kansas, Missouri, New Jersey, and Oklahoma enacted legislation in 2018 establishing hemp research and industrial hemp pilot programs.²⁰

¹⁶ Fla. Admin. Code R. 5B-57.013 (2018).

¹⁷ Agricultural Improvement Act of 2018, Pub. L. No. 115-334, s. 12619, 132 Stat. 409 (2018) (codified at 21 U.S.C 802(16)).

¹⁸ Agricultural Improvement Act of 2018, Pub. L. No. 115-334, s. 10113, 132 Stat. 409 (2018) (codified at 7 U.S.C. s. 1639o).

¹⁹ Agricultural Improvement Act of 2018, Pub. L. No. 115-334, s. 10113, 132 Stat. 409 (2018) (codified at 7 U.S.C. s. 1639p).

²⁰ See http://www.ncsl.org/research/agriculture-and-rural-development/state-industrial-hemp-statutes.aspx (last visited March 21, 2019).

III. Effect of Proposed Changes:

Section 1 creates s. 581.217, to establish a state hemp program within the department to promote the cultivation, handling, processing, and sale of hemp, hemp products, and hemp extract in the state, pursuant to the standards for a state-administered hemp program. Specifically, the program:

- Provides definitions for the terms "cannabidiol," "cultivate," "federally defined THC level for hemp," "handle," "hemp extract," "hemp products," and "process;"
- Requires registration with the department and a complete background check every two years;
- Requires a registrant to provide the legal land description and global positioning coordinates of the area where hemp will be cultivated;
- Requires the registrant to give the department prior written consent allowing physical inspections of premises where hemp is cultivated, handled, or processed;
- Authorizes existing industrial hemp projects approved by a university to register with the department and participate in the state hemp program;
- Provides for distribution and retail sale of hemp and hemp products;
- Authorizes the department to administer a certified hemp seed program;
- Requires the department to adopt rules to administer the state hemp program in consultation with the Department of Health and the Department of Business and Professional Regulation;
- Directs the Commissioner of Agriculture, in consultation with the Governor and Attorney General, to submit a plan for regulating hemp to the United States Secretary of Agriculture; and
- Creates an Industrial Hemp Advisory Board to provide advice and expertise to universities and the department.

Section 2 amends s. 1004.4473, F.S., to expand the schools at which the department is required to authorize and oversee the development of industrial hemp pilot projects. It also authorizes universities to implement industrial hemp pilot projects pursuant to the state hemp program.

Section 3 directs the Division of Law Revision to replace the phrase the effective date of this act wherever it occurs in this act with the date this act becomes a law.

Section 4 provides that this act shall take effect upon becoming a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

CS/SB 1020 authorizes the department to adopt rules that include a schedule of nonrefundable fees.

B. Private Sector Impact:

Some Florida farmers may receive a beneficial economic opportunity provided by the planting, processing, and sale of hemp and hemp-based products.

C. Government Sector Impact:

The department may incur cost related to implementation of the state hemp program authorized by the bill. These costs have not been estimated.

VI. Technical Deficiencies:

CS/SB 1020 does not provide a specific exemption from the criminal prohibition against the possession of cannabis in s. 893.03(1)(c)7., F.S., by a person who is not licensed by the Department of Health as a medical marijuana treatment center or is a qualified patient or caregiver under s. 381.986, F.S., relating to medical marijuana.

VII. Related Issues:

CS/SB 1020 is linked to SB 7088 by the Committee on Agriculture. SB 7088 amends s. 581.217, F.S., as created by CS/SB 1020, to authorize a fee for each application for initial registration and renewal registration for participation in the state hemp program created under CS/SB 1020. The fee authorized by SB 7088 must be specified in a rule adopted by the department, and may not exceed \$500 per application. SB 7088 allows the department to waive payment of the fee by rule and requires fees collected to be deposited in the Plant Industry Trust Fund.²¹

²¹ Section 570.321, F.S., creates the Plant Industry Trust Fund to be administered by the department.

VIII. Statutes Affected:

This bill amends section 1004.4473 of the Florida Statutes.

This bill creates section 581.217 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Agriculture Committee on March 25, 2019:

The committee substitute:

- Provides legislative findings;
- Defines terms for use in the state hemp program;
- Provides requirements for program registration and for the distribution and retail sale of hemp and hemp products;
- Requires the department to administer a certified hemp seed program;
- Requires the department to adopt rules to administer the state hemp program in consultation with the Department of Health and the Department of Business and Professional Regulation;
- Directs the Commissioner of Agriculture, in consultation with the Governor and Attorney General, to submit a plan for regulating hemp to the United States Secretary of Agriculture;
- Creates an Industrial Hemp Advisory Board to provide advice and expertise to universities and the department;
- Expands the schools at which the department is required to authorize and oversee the development of industrial hemp pilot projects. It also authorizes universities to implement industrial hemp pilot projects pursuant to the state hemp program; and
- Directs the Division of Law Revision to replace the phrase "the effective date of this act" wherever it occurs in this act with the date this act becomes a law.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/25/2019		
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The Committee on Agriculture (Bradley) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 581.217, Florida Statutes, is created to read:

581.217 State hemp program.—

(1) CREATION AND PURPOSE.—The state hemp program is created within the department to promote the cultivation, handling, processing, and sale of hemp, hemp products, and hemp extract in

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11	the state.
12	(2) LEGISLATIVE FINDINGS.—The Legislature finds that:
13	(a) Hemp is an agricultural commodity.
14	(b) Hemp-derived cannabinoids, including, but not limited
15	to, cannabidiol, are not controlled substances or adulterants.
16	(c) Products containing one or more hemp-derived
17	cannabinoids, including, but not limited to, cannabidiol,
18	intended for ingestion are foods and not controlled substances
19	or adulterated products.
20	(d) The addition of hemp derivatives, including, but not
21	limited to, hemp-derived cannabidiol, to cosmetics, personal
22	care products, and products intended for human or animal
23	consumption is not an adulteration of such products.
24	(3) DEFINITIONS.—As used in this section, the term:
25	(a) "Cannabidiol" means the compound by the same name
26	derived from the hemp variety of the Cannabis sativa L. plant.
27	(b) "Cultivate" means planting, watering, growing, and
28	harvesting a hemp plant or a hemp crop. The term does not
29	include the transport of a hemp plant or a hemp crop.
30	(c) "Federally defined THC level for hemp" means a total
31	delta-9-tetrahydrocannabinol concentration, including immediate
32	precursors, that does not exceed 0.3 percent on a dry-weight
33	basis, or the tetrahydrocannabinol concentration for hemp
34	defined in 7 U.S.C. s. 5940, whichever is greater.
35	(d) "Handle" means possessing or storing hemp plants for
36	any period of time on premises owned, operated, or controlled by
37	a person or an entity registered to cultivate or process hemp,
38	including the possession or storage of hemp plants in a vehicle
39	for any period of time other than during the actual transport

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40 from the premises of a person registered to cultivate or process 41 hemp or industrial hemp to the premises of another registered 42 person. The term does not include the possession or storage of 43 finished hemp products.

- (e) "Hemp" means the plant Cannabis sativa L. and any part of that plant, including seeds, derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers thereof, whether growing or not, that has the federally defined THC level for hemp. The term includes industrial hemp as defined in s. 1004.4473.
- (f) "Hemp extract" means a no-THC or low-THC substance or compound that:
- 1. Is derived from or contains any part of the plant Cannabis sativa L. that meets the definition of industrial hemp under s. 1004.4473;
- 2. Contains a total delta-9-tetrahydrocannabinol concentration, including immediate precursors, that does not exceed 0.3 percent on a dry-weight basis; and
 - 3. Does not contain other controlled substances.
- (g) "Hemp products" means all products with the federally defined THC level for hemp derived from or made by processing hemp plants or plant parts that are prepared in a form available for retail sale, including, but not limited to cosmetics, personal care products, food intended for animal or human consumption, cloth, cordage, fiber, fuel, paint, paper, particleboard, plastics, and any product containing one or more hemp-derived cannabinoids, such as cannabidiol.
- (h) "Process" means the conversion of hemp into a marketable form.

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- (4) REGISTRATION.—A person or entity:
- (a) Seeking to cultivate, handle, process, or sell hemp, hemp products, or hemp extract must register with the department and complete a background check every 2 years. The department may deny an application.
- (b) May not cultivate, handle, process, or sell hemp, hemp products, or hemp extract in the state without being registered with the department.
- (c) Seeking to cultivate hemp must provide to the department the legal land description and global positioning coordinates of the area where hemp will be cultivated.
- (d) Seeking to cultivate, handle, process, or sell hemp must provide to the department prior written consent allowing representatives of the department, the state police, and other state and local law enforcement agencies to enter onto all premises where hemp is cultivated, handled, or processed for the purpose of conducting physical inspections and ensuring compliance with the requirements of this section and department rules.
- (5) INDUSTRIAL HEMP PILOT PROJECTS.—Notwithstanding s. 1004.4473, an existing industrial hemp project approved by a university under s. 1004.4473 is eligible to cultivate, handle, and process hemp and may register with the department to participate in the state hemp program.
- (6) DISTRIBUTION AND RETAIL SALE OF HEMP AND HEMP PRODUCTS.-
- (a) The distribution and retail sale of hemp and hemp products may be conducted when the hemp or the hemp used in products are legally cultivated in another state or jurisdiction

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and meet the same or substantially the same requirements for cultivating, handling, and processing hemp and hemp products under this section.

- (b) Hemp and hemp products may be legally transported across state lines and exported to foreign nations consistent with federal laws and the laws of respective foreign nations.
- (7) HEMP SEED PROGRAM.—The department shall administer a certified hemp seed program that identifies seeds and cultivars that are suitable for hemp production. The seeds or cultivars must be certified as industrial hemp by one of the following:
 - (a) The department.
- (b) A university conducting an industrial hemp pilot project pursuant to s. 1004.4473.
- (c) A member of the Association of Official Seed Certifying Agencies.
- (8) RULES.—Within 90 days after the effective date of this act, the department shall, in consultation with the Department of Health and the Department of Business and Professional Regulation, adopt rules to administer the state hemp program. The rules must ensure that the application process and registration requirements are reasonable and attainable for small farmers, small businesses, and private individuals. The rules must provide for:
- (a) Sampling and testing measures to ensure that hemp, hemp products, and hemp extract cultivated, handled, and processed under this section do not exceed the federally defined THC level for hemp;
 - (b) Due process and an appeals process;
 - (c) Enforcement of this section and department rules;



127 (d) A civil penalty schedule for violations; 128 (e) A schedule of nonrefundable fees for administering the 129 program; and 130 (f) Inclusion of the state hemp program in the Florida 131 Agricultural Promotional Campaign and for promotion and labeling of hemp, hemp products, and hemp extract as "Fresh From 132 Florida." 133 134 (9) DEPARTMENT PLAN.— (a) Within 90 days after the effective date of this act, 135 136 the Commissioner of Agriculture, in consultation with the Governor and Attorney General, shall submit to the United States 137 138 Secretary of Agriculture the department plan for regulating hemp 139 production. The plan must include: 140 1. A procedure for maintaining relevant information 141 regarding the locations in the state where hemp is cultivated, 142 handled, and processed for not less than 3 calendar years; 143 2. A procedure that uses post-decarboxylation or other 144 similarly reliable methods for testing delta-9tetrahydrocannabinol concentration levels of hemp cultivated, 145 146 handled, and processed in the state; 147 3. A procedure for the effective disposal of hemp, hemp products, and hemp extract cultivated, handled, and processed in 148 149 violation of this section and department rules; and 150 4. Guidance for compliance with enforcement procedures. 151 (b) If the department plan for regulating hemp production 152 is not approved by the United States Secretary of Agriculture, 153 the Commissioner of Agriculture, in consultation with the 154 Governor and Attorney General, shall submit an amended plan.

(10) INDUSTRIAL HEMP ADVISORY BOARD.—An Industrial Hemp

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156	Advisory Board is created to provide advice and expertise as
157	needed by a university or the department with respect to plans,
158	policies, and procedures applicable to the administration of
159	their respective industrial hemp pilot programs.
160	(a) The Industrial Hemp Advisory Board shall be adjunct to
161	the department for administrative purposes.
162	(b) The Industrial Hemp Advisory Board shall be composed of
163	all of the following members:
164	1. Two members appointed by the commissioner.
165	2. Two members appointed by the Governor.
166	3. Two members appointed by the President of the Senate.
167	4. Two members appointed by the Speaker of the House of
168	Representatives.
169	5. The dean for extension of the Institute of Food and
170	Agricultural Sciences of the University of Florida or his or her
171	designee.
172	6. The executive director of the Department of Law
173	Enforcement or his or her designee.
174	7. The president of the Florida Sheriffs Association or his
175	or her designee.
176	8. The president of the Florida Police Chiefs Association
177	or his or her designee.
178	9. The president of the Florida Farm Bureau Federation or
179	his or her designee.
180	10. The president of the Florida Fruit and Vegetable
181	Association or his or her designee.
182	(c) The board shall elect by a two-thirds vote of the
183	members one member to serve as chair of the board.

(d) A majority of the members of the board shall constitute

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185 a quorum.

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- (e) The board shall meet at least once annually at the call of the chair.
- (f) Board members shall receive no compensation but shall be reimbursed for any actual travel expense incurred while attending meetings of the board.

Section 2. Paragraph (a) of subsection (2) of section 1004.4473, Florida Statutes, is amended, and subsection (8) is added to that section, to read:

1004.4473 Industrial hemp pilot projects.

- (2)(a) The department shall authorize and oversee the development of industrial hemp pilot projects for the Institute of Food and Agricultural Sciences at the University of Florida, Florida Agricultural and Mechanical University, and any land grant university in the state that has a college of agriculture, and any Florida College System institution or state university that has an established agriculture or pharmacy program. The department shall adopt rules as required under the Agricultural Act of 2014, 7 U.S.C. s. 5940, to implement this section, including rules for the certification and registration of sites used for growth or cultivation. The purpose of the pilot projects is to cultivate, process, test, research, create, and market safe and effective commercial applications for industrial hemp in the agricultural sector in this state.
- (8) Notwithstanding this section, a university may choose to implement an industrial hemp pilot project pursuant to s. 581.217.

Section 3. The Division of Law Revision is directed to replace the phrase "the effective date of this act" wherever it



occurs in this act with the date this act becomes a law. Section 4. This act shall take effect upon becoming a law.

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========= T I T L E A M E N D M E N T ==============

218 And the title is amended as follows:

> Delete everything before the enacting clause and insert:

> > A bill to be entitled

An act relating to the state hemp program; creating s. 581.217, F.S.; creating the state hemp program within the Department of Agriculture and Consumer Services; providing the purpose of the program; providing legislative findings; defining terms; providing requirements for program registration and for the distribution and retail sale of hemp and hemp products; requiring the department to administer a certified hemp seed program; providing the purpose and requirements of the program; requiring the department, in consultation with the Department of Health and the Department of Business and Professional Regulation, to adopt specified rules within a specified timeframe; directing the Commissioner of Agriculture, in consultation with the Governor and Attorney General, to submit a specified plan within a specified timeframe to the United States Secretary of Agriculture; creating an Industrial Hemp Advisory Board for a specified purpose; providing that the board is adjunct to the department for administrative purposes; providing the membership and meetings of the

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board; prohibiting the board from receiving compensation; amending s. 1004.4473, F.S.; revising the schools at which the department is required to authorize and oversee the development of industrial hemp pilot projects; authorizing universities to implement industrial hemp pilot projects pursuant to the state hemp program; providing a directive to the Division of Law Revision; providing an effective date. Florida Senate - 2019 SB 1020

By Senator Bradley

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5-01720-19 20191020 A bill to be entitled An act relating to hemp; creating s. 581.084, F.S.; providing definitions; authorizing the Department of Agriculture and Consumer Services to adopt rules to administer a state hemp program; providing an effective date. Be It Enacted by the Legislature of the State of Florida: 10 Section 1. Section 581.084, Florida Statutes, is created to 11 read: 12 581.084 Hemp production.-13 (1) As used in this section, the term: 14 (a) "Hemp" means the plant Cannabis sativa L. and any part 15 of that plant, including the seeds thereof and all derivatives, 16 extracts, cannabinoids, isomers, acids, salts, and salts of 17 isomers, whether growing or not, with a total delta-9 18 tetrahydrocannabinol concentration that does not exceed 0.3 19 percent on a dry weight basis. Hemp produced in accordance with 20 this section is not cannabis as defined in s. 893.02. 21 (b) "Hemp products" means all products derived from or made 22 by processing hemp plants or plant parts that are prepared in a 23 form available for retail sale, including, but not limited to, cosmetics, personal care products, food intended for animal or 24 25 human consumption, cloth, cordage, fiber, fuel, paint, paper, 26 particleboard, plastics, and any product containing one or more 27 hemp-derived cannabinoids, such as cannabidiol. 28 (2) The department may adopt rules to administer a state

Page 1 of 2

hemp program pursuant to 7 U.S.C. s. 1639p. The rules shall

CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2019 SB 1020

	5-01720-19 20191020
30	include, but are not limited to, the production and sale of hemp
31	products and provisions required for a state hemp program as
32	provided by federal law.
33	Section 2. This act shall take effect upon becoming a law.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

Tallahassee, Florida 32399-1100

COMMITTEES: Appropriations, *Chair* Finance and Tax Innovation, Industry, and Technology Rules

JOINT COMMITTEE: Joint Legislative Budget Commission, Alternating Chair

SENATOR ROB BRADLEY

5th District

March 7, 2019

Honorable Greg Albritton, Chairman Committee on Agriculture 308 Senate Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Mr. Chairman:

I respectfully request that Senate Bill 1020, a bill pertaining to hemp, be placed on the committee's agenda at your earliest convenience.

Thank you for your consideration and I look forward to working with you on this important issue.

Sincerely,

Rob Bradley

cc: Katherine Becker, Staff Director

APPEARANCE RECORD

3 25 G (Deliver BOTH copies of this form to the Senator of	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Hamp	Amendment Barcode (if applicable)
Name SEARCH SHARKE	
Job Title (EO, CA)	
Address WEE College Ave	Phone 224 (66)
Street	3230 Email Jamos Strale Jan
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FL. HEMP THUSTRIES A	450C, & SUNSHINE HEMP
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

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00/05/00/10	(Deliver BOTH copies	of this form to the Senator	Of Geriale Froncesional Cas		1020
03/25/2019 Meeting Date	_				Bill Number (if applicable) 867164
Topic State Hemp Pr	rogram				Amendment Barcode (if applicable)
Name Henry Kelley					
Job Title Farmer and	Processor				
Address 344 Oaklan	d Cir			Phone 8	502189398
Street Fort Walton	Beach	FL	32548	Email he	nrykelley@cox.net
<i>City</i> Speaking: ✓ For	Against	State Information	Zip Waive S (The Cha	peaking: [ir will read th	In Support Against is information into the record.)
Representing Se	elf				
Appearing at request While it is a Senate tradit meeting. Those who do	11 - t 11	public tactimany tin	Lobbyist regist ne may not permit all arks so that as many	persons wis	shing to speak to be heard at this

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APPEARANCE RECORD

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Meeting Date	Bill Number (if applicable)
. /	Strike All
Topic Hemp	Amendment Barcode (if applicable)
Name Jodi James	
Job Title _ Executive Director	
Address 1375 Cypress Ave	Phone 321 890 730 2
Mellourne 72 32935	Email Jodi O FICAN. ORG
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing Florida Canniabis Action	Network
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes XNo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

3/25/19	(Deliver BOTH copies of this form to the	e Senator or Senate Professional	Staff conducting the meetin	^{g)} 1020
Meeting Date				Bill Number (if applicable) 867164
Topic Hemp - Strike Al	I Amendment		Ame	ndment Barcode (if applicable)
Name Marnie George				
Job Title <u>Sr. Advisor, B</u>	uchanan Ingersoll & Roone	э у		
Address 101 North Mo	nroe Street, Suite 1090		Phone 850 510)-8866
Street Tallahassee	FL	32303	Email_ ^{marnie.} g	eorge@bipc.com
City Speaking: For	State Against Information	• •	Speaking: In a	Support Against Against Against Against
Representing U.S	. Hemp Roundtable			
Appearing at request on While it is a Senate tradition meeting. Those who do sp	of Chair: Yes Volume Notes on to encourage public testime beak may be asked to limit the	ony, time may not permit	stered with Legisl all persons wishing to ny persons as possibl	speak to be heard at this

S-001 (10/14/14)

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THE FLORIDA SE	ENATE / DOO 0 (1088
APPEARANCE	RECORD
Meeting Date (Deliver BOTH copies of this form to the Senator or Senate	e Professional Staff conducting the meeting) Bill Number (if applicable)
Topic Hem	Amendment Barcode (if applicable)
Name Benny Blanchard	
Job Title /lea Estate Agent	· · · · · · · · · · · · · · · · · · ·
Address III W Phymosth St	Phone <u>\$13~414~16195</u>
City FL 3360 State	Zip Email benny @fc 5, 22 e Deaty
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Hemp	
Appearing at request of Chair: Yes No Lobb	oyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD



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Meeting Date	Bill Number (if applicable)
Topic HEMP FARMING	Amendment Barcode (if applicable)
Name Bos CLAYTON	
Job Title Owner Fra Heme PROLESSING LL	C
Address 38/ BASIS PARK RD	Phone
FORT MYERS FL 33905	Email FLAHEMP PROCESSING & TAMPABAY
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	VIII
Appearing at request of Chair: Yes X No	Lobbyist registered with Legislature: Yes No
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Meeting Date	_			_	Bill Number (if applicable)
Topic <u>Hemp</u>				Amendn	nent Barcode (if applicable)
Name Marnie George)				
Job Title Sr. Advisor,	Buchanan Ing	ersoll & Rooney			
/ \dai 000	Ionroe Street,	Suite 1090		Phone 850 510-88	866
Street Tallahassee		FL	32303	Email marnie.geor	ge@bipc.com
City		State	Zip		
Speaking: For [Against	Information		peaking: 🗹 In Sup ir will read this informa	
Representing U.	S. Hemp Rou	ndtable			
Appearing at reques	t of Chair:	Yes ✓ No	Lobbyist regist	ered with Legislatu	re: Yes No
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APPEARANCE RECORD

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Meeting Date	Bill Number (if applicable)
Topic Hamp Buc 1020	Amendment Barcode (if applicable)
Name Spences HUNTER	
Job Title House OF HEAR OWARD	
Address 730 W GANES 80.	Phone 55 - 445-6128
Street Street Street Street Street Street Street	Email House of Hand Degmil
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing to JSR SF Frank Future	I OF FRORIDA
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No

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APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senato	r or Senate Professional Staff	f conducting the meeting) 1020 Bill Number (if applicable)
Topic Hem D Name Emily Buckley	·····	Amendment Barcode (if applicable)
Job Title Leg 13/9tive Affoirs I); (
Address 400 5 Monnes St	.	Phone <u>850</u> 617 7700
Street / A State	32375 Zip	Email emily buckley a (resh fromflorida
Speaking: For Against Information	Waive Spe	eaking: In Support Against will read this information into the record.)
Representing FDACS		
Appearing at request of Chair: Yes No	Lobbyist register	red with Legislature: Yes No
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While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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Meeting Date			Bill	Number (if applicable)
		-	As	Kuerdel
Topic Hemp Program			Amendment	Barcode (if applicable)
Name Tim Stanfield				
Job Title Attorney				
Address 101 college Ave		Phone	222	689/
Street Tallahassee FL	3230/	Email St	in field t	- agHaw. com
City State	Zip	r.		$\underline{\vee}$
Speaking: For Against Information	Waive Sp (The Chair		In Suppo information	rt Against into the record.)
Representing Green Point Research	/ HIAF	lorida	· · · · · · · · · · · · · · · · · · ·	anne satur ese .
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Le	egislature:	Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Bill Number (if applicable)

Topic	Amendment Barcode (if applicable)
Name Steven B. Lirant	
Job Title Mayo	
Address 330/ Quentum Blud	Phone 56/376 1537
Boynon Beach FL	33476 Email Grants @ BBFL, US
City State	Zip
Speaking:	Waive Speaking:In SupportAgainst (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes X No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

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Meeting Date				Bill Number (if applicable)
Topic HEMP	·	·	Ame	endment Barcode (if applicable)
Name J, M	>PNATT			
Job Title				
Address 310 W	Colly AR		Phone 85	0-228-1296
TCH	FC	3236/	Email <u>Jime</u>	Negovina o Con
· · · · · · · · · · · · · · · · · · ·	gainst Information	Waive Spe (The Chair t	eaking: In will read this infor	Support Against mation into the record.)
Representing	onion Nursery, C	rours & LA	NUSCARE,	Association
Appearing at request of 0		Lobbyist register		
	encourage public testimony, time may be asked to limit their remai			
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APPEARANCE RECORD

23/25/2019 Deliver BOTH copies of this form to the Senator or Senate Professional Staff	1020
Meeting Date	Bill Number (if applicable)
Topic Hein legislation	Amendment Barcode (if applicable)
Name David Custin	
Job Title David R. Custin & Associates In	
The state of the s	Phone 305-607-8576
	Email
Speaking: For Against Information Waive Speaking: (The Chair v	eaking: In Support Against will read this information into the record.)
Representing Kaycha Holdings, LLC	
Appearing at request of Chair: Yes No Lobbyist register	red with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

5-25-17	1020
Meeting Date Meeting Date	Bill Number (if applicable)
Topic Hemptmustry in Florida.	Amendment Barcode (if applicable)
Name Scheril Murray Counsel	1.000,05
Job Title Executive Director - Black Farmers and green there	ralists
Address 11++ SE 314 AVEYIVE Phone	
Street	
tort Landerdale, FL 33316 Email 3	MPESQUIREWOUTHOU
Speaking: For Against Information Waive Speaking: (The Chair will read this	In Support Against s information into the record.)
Representing Minorities 4 Medical Marijuana	
Appearing at request of Chair: Yes No Lobbyist registered with L	egislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wish meeting. Those who do speak may be asked to limit their remarks so that as many persons as p	

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Meeting Date	11	Bill Number (if applicable	!)
Topic Phillip	Hess	Amendment Barcode (if applicable	<u> </u>
Name HUIP HUI			
Job Title			
Address 918 Cowfin Si	F	Phone 2) 1-3869	
Street AUAHASTRA Function State	72703 E	Email Milishis grade 4	<u>ک</u> ر
Speaking: For Against Information	, Waive Spe	aking: In Support Against will read this information into the record.)	
Representing HEAR FARMENS			
Appearing at request of Chair: Yes No	Lobbyist register	ed with Legislature: Yes No	0

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepa	ared By: Th	e Professional	Staff of the Committ	ee on Agricult	ture
CS/SB 1646	5				
Senator Alb	oritton				
Department	of Agric	ulture and Co	nsumer Services		
March 27, 2	2019	REVISED:			
/ST	STAFF	DIRECTOR	REFERENCE		ACTION
	Becker		AG	Fav/CS	
			AEG		
			AP		·
	CS/SB 1646 Senator Alb Department	CS/SB 1646 Senator Albritton Department of Agrica March 27, 2019	CS/SB 1646 Senator Albritton Department of Agriculture and Con March 27, 2019 REVISED:	CS/SB 1646 Senator Albritton Department of Agriculture and Consumer Services March 27, 2019 REVISED: YST STAFF DIRECTOR REFERENCE Becker AG AEG	Senator Albritton Department of Agriculture and Consumer Services March 27, 2019 REVISED: STAFF DIRECTOR REFERENCE Becker AG AG AEG Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 1646 addresses various issues related to agriculture and certain powers and duties of the Department of Agriculture and Consumer Services (department). Specifically, the bill:

- Clarifies the definition of food establishment to be consistent with the current regulatory structure and eliminates unused defined terms without modifying existing departmental regulatory responsibilities;
- Realigns Chapter 502 with recent updates to the Grade A Pasteurized Milk Ordinance;
- Clarifies the preexisting distinction between wholesale and retail frozen dessert sellers and eliminates a required volume report that documents the number of gallons of frozen dessert that a permit holder has produced;
- Revises the authority of the department to conduct onsite inspections of facilities used to distribute milk and milk products and to collect samples of those products for testing;
- Eliminates the requirement that a person who tests for milkfat must be licensed;
- Postpones a sunset provision for certain Pest Control Trust Fund expenditures;
- Makes revisions to the agriculture water conservation program and expands the types of costshare projects that can be considered and funded;
- Establishes a waiver process by rule for school nutrition program sponsors;
- Defines "raw agricultural commodity fumigation" and clarifies the applicability of licensure requirements;
- Enables the department to consider whether an entity performs raw agricultural commodity fumigation when making license classification decisions;
- Clarifies the submission deadline for food establishment license fees;
- Revises the Florida Forest Service's training requirements and certifications for firefighters;
- Repeals the Healthy Food Financing Initiative on October 1, 2020; and

• Provides the option for horse owners to include a covenant on the sale of a horse, requiring any subsequent owner to call a contracted third party to pick up a horse that is ready to be retired rather than destroying the animal.

II. Present Situation:

Fumigants

A fumigant is a gas with pesticidal action. Fumigants are gases, or form gases, after application. In a high enough concentration, a fumigant can kill insects and other pests. Fumigants may be odorless, and usually cannot be seen. A wide range of pests infest soil and agricultural products. Insects, mites, nematodes, diseases, and rodents can all harm soil-grown crops and stored commodities. Insects are the most common pests of raw agricultural products but only a few cause serious damage. Fumigation is reserved for the most damaging insect pests and pest situations.¹

Pest control activities are statutorily regulated by the Structural Pest Control Act in ch. 482, F.S, and rules that pertain to pesticides are enacted under its granted authority. The definition of fumigant in chapter 482 is limited since a statutory definition of fumigation for agricultural activities does not exist.

Florida Food Safety and Food Defense Advisory Council

The Florida Food Safety and Food Defense Advisory Council creates an infrastructure for enhancing outreach, response, and information-sharing of food safety issues at the state level. It also provides a dynamic forum for stakeholder collaboration regarding food safety issues protecting public health. Council members include representatives from academia and regulatory, industry and consumer groups.²

Food Establishment Permits

To open a food establishment in Florida, you must obtain a food establishment permit from the department. Permitted retail food establishments include supermarkets, grocery stores, convenience stores, coffee shops, bakeries, retail meat markets, retail seafood markets, juice and smoothie bars, ice/water vending machines, food salvage stores, businesses selling prepackaged foods, and certain mobile food units selling only prepackaged foods or non-potentially hazardous food items. Wholesale food establishments include bottled water plants, food processing plants, and food storage warehouses.³ Section 500.12, F.S., contains food permit requirements for food establishments and allows the department to charge a late fee. If the applicant misses the annual

¹ "General Fumigation," *University of Alabama Division of Agriculture Research & Extension*, accessed at https://www.uaex.edu/farm-ranch/pest-management/docs/training-manuals/AG1161.pdf (Last visited March 22, 2019).

² See https://www.freshfromflorida.com/About/Advisory-Councils-and-Committees/Florida-Food-Safety-and-Food-Defense-Advisory-Council (Last visited March 22, 2019).

³ See https://www.freshfromflorida.com/Business-Services/Food-Establishment-Inspections/Food-Establishment-Permit (Last visited March 22, 2019).

December 31 deadline and fails to remit payment during January of the next year, the applicant may be charged a late fee not exceeding \$100.

Healthy Food Financing Initiative

The 2016 Legislature directed the department to establish the Healthy Food Financing Initiative to provide financial assistance for the development or expansion of grocery retail outlets operating in underserved and low-income communities. The department is to implement and monitor the program through public-private partnerships. It must also report annually to the President of the Senate and the Speaker of the House of Representatives on the projects funded, geographic distribution of projects, program costs, and program outcomes.⁴

Milk, Milk Products and Frozen Desserts

The Grade A Pasteurized Milk Ordinance is a collection of rules assembled by the federal Food and Drug Administration that prescribes a baseline for products sold across the United States. The ordinance has been adopted by department rule. Recent revisions require the definitions in the Florida Statutes to be updated, along with the types of facilities listed in the powers and duties section to realign them with the ordinance. The products and facility types listed in s. 502.14, F.S., are not currently inclusive of all products or entities covered by the ordinance and therefore they are not under the department's existing regulatory authority.

Each frozen dessert plant, whether located in the state or outside the state, that manufactures frozen desserts or other products, and sells them in this state, must have a permit to operate. This bill would only require wholesale entities to register for an operating permit because retailers must conform to other food safety regulations. The department uses many other mechanisms to ensure that the dairy supply and frozen desserts using dairy are safely produced. Currently, s. 502.053, F.S., requires frozen dessert plants that manufacture and/or wholesale these products to submit monthly, quarterly, semiannual and annual reports documenting the number of gallons of frozen dessert sold. The changes to this section will only require wholesaling entities to register for this license. Retailers must conform to other food safety regulations. The required reports are not consistently utilized to materially impact the regulatory process. The department uses many other mechanisms to ensure that the dairy supply and frozen desserts using dairy are safely produced.

Individuals and entities that wish to test for milkfat content are required to be permitted by the department but are not charged a fee. These milkfat testing results are not used or retained by the department and milkfat content does not affect food safety. Commercial entities commonly test milkfat to ensure that the products they receive from suppliers conform to contractual standards.

The Grade A Pasteurization Ordinance requires Grade A products to be pasteurized at the final point of packaging, even if a supplier previously pasteurized them. Because of the current supply chain structure, dairy products are frequently re-pasteurized to comply with the ordinance requirements. It is currently unlawful to re-pasteurize in Florida.

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⁴ Section 500.81, F.S.

Florida Pest Control Trust Fund

Section 570.441(4), F.S., enables Pest Control Trust Funds to be used to carry out the duties of the Division of Agricultural Environmental Services. The provision sunsets June 30, 2019. If it expires, the funds will only be able to be spent in accordance with Chapter 482, F.S.

Agricultural Water Conservation and Agricultural Water Supply Planning

In 2013, the Legislature directed the department to establish an agricultural water conservation program that includes a cost-share program consisting of federal, state, regional, and local agencies for irrigation system retrofits and the application of mobile irrigation laboratory evaluations for water conservation and nutrient reduction.

Forest Protection

The Florida Forest Service has the primary responsibility for prevention, detection, and the suppression of wildfires wherever they may occur. It must provide firefighting crews and develop a training curriculum for forestry firefighters. The training curriculum must contain the basic volunteer structural fire training course approved by the Florida State Fire College of the Division of State Fire Marshal (DSFM) and a minimum of 250 hours of wildfire training.

Pursuant to s. 590.02(1)(e), F.S., the DSFM must establish a structural firefighting training program of not less than 206 hours. Individuals who satisfy the DFSM's training requirement, pass the exam, and complete 250 hours of wildfire training will receive a Forestry Certificate of compliance.

School Food and Other Nutrition Programs

The school food and nutrition service programs that the department has responsibility over include, but are not limited to, the National School Lunch Program, the Special Milk Program, the School Breakfast Program, the Summer Food Service Program, the Fresh Fruit and Vegetable Program, and any other program that relates to school nutrition. Programs are conducted by sponsors under a current agreement with the department.

Pursuant to s. 120.542, F.S., agencies are authorized to waive rules when the person subject to the rule demonstrates that the requirement has been achieved by other means and when the application of a rule would create substantial hardship or would violate the principles of fairness. Section 12(l) of the Richard B. Russell National School Lunch Act , 42 U.S.C. 1760(l), authorizes state administering agencies to request exemptions to specific School Lunch Program requirements if a program participant demonstrates a hardship and the request does not conflict with the U.S.C. requirements that cannot be waived.

⁵ s. 595.402(3), F.S.

⁶ s. 595.402(6), F.S.

Horse Care Covenants

Many horses, particularly in the racing and hunter jumper fields, are simply destroyed after they can no longer compete, because it costs thousands of dollars per year for continued care. Some are put in less age-dependent disciplines, and some are sold to farms or families whose children want a horse to ride. All horses cannot be placed, and the ASPCA calculates that over 100,000 American horses are sent across the borders for slaughter each year. Currently, common law only allows covenants to travel with real property. Because a horse is "chattel," a covenant does not travel with a horse.

III. Effect of Proposed Changes:

Section 1 amends s. 487.021, F.S., to add and define the term "raw agricultural commodities fumigation," which will clarify application regulations to the pest control and the agricultural commodity industries.

Section 2 amends s. 487.0435, F.S., to authorize the department to consider whether a fumigant can be used solely for raw agricultural commodities, as defined in s. 487.021, F.S., when making classification decisions. The amendment conforms this section to the change proposed in s. 487.021, F.S.

Section 3 amends s. 500.03, F.S., to revise and update definitions of the Florida Food Safety Act. It removes the unused definitions for "convenience store," "food outlet," "food service establishment," and "retail food store." It centralizes the definition of "food establishment" and updates the statute's reference to the definition of bottled water contained in the Code of Federal Regulations. Centralizing the defined terms provides clarity to the regulated entities.

Section 4 amends s. 500.033, F.S., to revise the membership of the Florida Food Safety and Food Defense Advisory Council.

Section 5 amends s. 500.12, F.S., to conform this section to changes made in the bill. It also revises the date by which a late fee is imposed for nonpayment of a food permit fee.

Section 6 amends s. 500.121, F.S., to conform this section to changes made in the bill.

Section 7 amends s. 500.147, F.S., to conform this section to changes made in the bill.

Section 8 repeals s. 500.81, F.S., relating to the Healthy Food Financing Initiative on October 1, 2020.

Section 9 amends s. 502.012, F.S., to realign the definitions in this section with the updated Grade A Pasteurized Milk Ordinance that was adopted by the department. It adds a definition for

⁷ See "What Happens to Retired Racehorses?," accessed at https://www.care2.com/causes/what-happens-to-retired-racehorses.html (Last visited March 19, 2019).

⁸ "Any article of tangible property other than land, buildings, and other things annexed to land," Webster's Encyclopedic Unabridged Dictionary.

the term "bulk milk hauler and sampler," "reconstituted milk or milk products" or "recombined milk or milk products," "retail," "ultra-pasteurization," and "wholesale."

Section 10 amends s. 502.014, F.S., to revise the department's authority to conduct onsite inspections of facilities used to produce, process, and distribute milk and milk products and to collect samples of such for testing.

Section 11 amends s. 502.053, F.S., to clarify which business entities need frozen dessert plant licenses. It also eliminates the volume report documenting the number of gallons of frozen dessert or frozen dessert mix sold or manufactured by the permit holder that must be made monthly, quarterly, semiannually, or annually, as required by the department.

Section 12 amends s. 502.181, F.S., to eliminate the requirement that a person engaging in testing for milkfat content must first obtain a permit from the department. It also removes a prohibition against re-pasteurizing milk. These changes allow Florida entities to conform to the Grade A Pasteurization Ordinance.

Section 13 amends s. 570.441, F.S., to extend the expiration dates for the use of funds from the Pest Control Trust Fund.

Section 14 amends s. 570.93, F.S., to revise the agricultural water conservation program to enable cost-share funds to continue to be used for irrigation system retrofits and mobile irrigation lab evaluations. The revisions also permit the funds to be spent on additional water conservation activities.

Section 15 amends s. 590.02, F.S., to require the Florida Forest Service to restructure its training course to better meet its firefighters' specific training needs. The curriculum must include at least 40 hours of structural firefighter training, at least 40 hours of emergency medical training, and the minimum number of wildfire training hours will go from 250 to 376.

Section 16 amends s. 595.404, F.S., to authorize the department to adopt and implement an exemption, variance, and waiver process, by rule, for school nutrition program sponsors.

Section 17 amends s. 633.406, F.S., to conform provisions of this section to change made in the bill.

Section 18 amends s. 633.408, F.S., to require the department to establish a structural fire training program of at least 40 hours instead of not less than 206 hours to be consistent with the changes proposed in s. 590.02, F.S.

Section 19 creates s. 828.261, F.S., to authorize a contract for the sale of a horse to include a covenant for the continuing care of the horse upon its retirement, for an actuarially appropriate charge. An owner would not be required to include such covenant, and a purchaser would not be required to purchase a horse that includes such a covenant. This section does not create any covenants that annex to or travel with any other chattel.

Section 20 provides that this act shall take effect July 1, 2019.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 487.021, 487.0435, 500.03, 500.033, 500.12, 500.121, 500.147, 502.012, 502.014, 502.053, 500.81, 502.181, 570.441, 570.93, 590.02, 595.404, 633.406, and 633.408. This bill creates section 828.261 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Agriculture Committee on March 25, 2019:

The committee substitute:

- Makes a technical correction to the definition of "bottled water;"
- Extends the repeal date for the Healthy Food Financing Initiative until October 1, 2020; and
- Authorizes contracts for the sale of horses to include a covenant for continuing care of the horse.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS		
03/25/2019		
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The Committee on Agriculture (Albritton) recommended the following:

Senate Amendment

3 Delete lines 101 - 102

4 and insert:

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C.F.R. part 165 $\underline{(2018)}$ $\underline{(2006)}$, that is processed in compliance with 21 C.F.R. part 129 (2018) (2006).

Delete line 434

and insert:

(2018) (2006), and must conform to 21 C.F.R. part 165 (2018) (2006). A person

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	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
03/25/2019		
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The Committee on Agriculture (Albritton) recommended the following:

Senate Amendment (with title amendment)

3 Delete line 437

and insert:

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8 9 Section 8. Subsection (10) is added to section 500.81,

Florida Statutes, to read:

500.81 Healthy Food Financing Initiative. -

(10) This section is repealed on October 1, 2020.

10 ====== T I T L E A M E N D M E N T =======



11	And the title is amended as follows:
12	Delete lines 16 - 18
13	and insert:
14	provisions to changes made by the act; amending s.
15	500.81, F.S.; providing for the repeal of the Healthy
16	Food Financing Initiative on a specified date;
17	amending s. 502.012, F.S.; defining and



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/25/2019	•	
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The Committee on Agriculture (Albritton) recommended the following:

Senate Amendment (with title amendment)

Between lines 779 and 780

insert:

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Section 19. Section 828.261, Florida Statutes, is created to read:

828.261 Ongoing horse care covenants.-

(1) Notwithstanding any other provision of law, a contract for the sale of a horse may include a covenant for the continuing care of the horse, subject to the following



provisions:

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- (a) The obligations under the covenant may be satisfied by a third-party provider who is contractually obligated to provide continuing care for the horse upon its retirement, for an actuarially appropriate charge, which is not subject to chapter 624.
- (b) The covenant is valid and annexed to the horse, runs with the horse, and is binding and enforceable upon all future purchasers, if notice is provided pursuant to paragraph (c).
- (c) Written notice of the covenant must be provided to all purchasers before a sale and must be acknowledged in writing by all such purchasers before consummation of the sale of a covered horse.
- (d) The covenant must include liability for liquidated damages for a purchaser's failure to comply with the covenant.
- (e) The covenant must include the ability of an owner to retire the horse into the care of the third-party provider under the covenant.
- (f) A third-party provider who is contracted to provide the continuing care of a horse under the covenant shall, at a minimum, comply with the American Association of Equine Practitioners care guidelines for equine rescue and retirement facilities.
- (2) An owner is not required to put in place a covenant for the continuing care of a horse and a purchaser is not required to purchase a horse that is subject to such a covenant.
- (3) This section does not create any covenants that annex to or travel with any other chattel.



40	======== T I T L E A M E N D M E N T ==========
41	And the title is amended as follows:
42	Between lines 42 and 43
43	insert:
44	creating s. 828.261, F.S.; authorizing a contract for
45	the sale of a horse to include a covenant for the
46	continuing care of the horse; providing requirements
17	for such a covenant;

By Senator Albritton

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A bill to be entitled An act relating to the Department of Agriculture and Consumer Services; amending s. 487.021, F.S.; defining a term; amending s. 487.0435, F.S.; authorizing the Department of Agriculture and Consumer Services to consider the use of a fumigant as a pesticide for raw agricultural commodities; amending s. 500.03, F.S.; revising definitions; amending s. 500.033, F.S.; revising the membership of the Florida Food Safety and 10 Food Defense Advisory Council; amending s. 500.12, 11 F.S.; conforming provisions to changes made by the 12 act; revising the date by which a late fee is imposed 13 for nonpayment of a food permit fee; amending s. 14 500.121, F.S.; conforming provisions to changes made 15 by the act; amending s. 500.147, F.S.; conforming 16 provisions to changes made by the act; repealing s. 17 500.81, F.S., relating to the Healthy Food Financing 18 Initiative; amending s. 502.012, F.S.; defining and 19 redefining terms; amending s. 502.014, F.S.; revising 20 the authority of the department to conduct onsite 21 inspections of facilities used to produce and process 22 milk and milk products and to collect samples of such 23 for testing; amending s. 502.053, F.S.; requiring 24 operation permits for wholesalers of frozen dessert 25 products; providing an exemption from bulk milk hauler 26 and sampler permit requirements; amending s. 502.181, 27 F.S.; removing the prohibitions against certain 28 testing for milkfat content and for repasteurizing 29 milk; amending s. 570.441, F.S.; extending the

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30	expiration for the use of funds from the Pest Control
31	Trust Fund; amending s. 570.93, F.S.; revising
32	requirements for the agricultural water conservation
33	program; amending s. 590.02, F.S.; directing the
34	Florida Forest Service to develop a training
35	curriculum for wildland firefighting; amending s.
36	595.404, F.S.; authorizing the department to adopt and
37	implement an exemption, variance, and waiver process
38	for school food and other nutrition programs; amending
39	s. 633.406, F.S.; conforming provisions to changes
40	made by the act; amending s. 633.408, F.S.; providing
41	wildland firefighter training and certification for
42	certain firefighters and volunteer firefighters;
43	providing an effective date.
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45	Be It Enacted by the Legislature of the State of Florida:
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47	Section 1. Present subsections (57) through (67) of section
48	487.021, Florida Statutes, are redesignated as subsections (58)
49	through (68), respectively, and a new subsection (57) is added
50	to that section, to read:
51	487.021 Definitions.—For the purpose of this part:
52	(57) "Raw agricultural commodities fumigation" means the
53	use of a fumigant, in a lethal concentration to eliminate pests
54	from fruits, vegetables, nuts, legumes, mushrooms, or other
55	nonanimal matter customarily consumed by humans or animals,
56	under a tarpaulin or in a structure such as a storage facility,
57	barn, silo, or warehouse that is not inhabited by human beings,
58	agricultural livestock, or domestic pets and that is not

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connected by construction elements such as voids, pipes, conduits, drains, or ducts to a structure that is inhabited by human beings, agricultural livestock, or domestic pets that would allow the transfer of fumigant between the structures.

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Section 2. Subsection (7) is added to section 487.0435, Florida Statutes, to read:

487.0435 License classification.—The department shall issue certified applicator licenses in the following classifications: certified public applicator; certified private applicator; and certified commercial applicator. In addition, separate classifications and subclassifications may be specified by the department in rule as deemed necessary to carry out the provisions of this part. Each classification shall be subject to requirements or testing procedures to be set forth by rule of the department and shall be restricted to the activities within the scope of the respective classification as established in statute or by rule. In specifying classifications, the department may consider, but is not limited to, the following:

(7) The use of a fumigant as a pesticide, solely in raw agricultural commodities fumigation as defined in s. 487.021.

Section 3. Subsection (1) of section 500.03, Florida Statutes, is amended to read:

500.03 Definitions; construction; applicability.-

- (1) For the purpose of this chapter, the term:
- (a) "Advertisement" means any representation disseminated in any manner or by any means, other than by labeling, for the purpose of inducing, or which is likely to induce, directly or indirectly, the purchase of food.
 - (b) "Approved laboratory" or "certified laboratory" means a

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88	laboratory of the department, a commercial laboratory certified
89	by the Department of Health, or a competent commercial
90	laboratory certified by an agency of another state or the United
91	States Environmental Protection Agency to perform analyses of
92	drinking water in accordance with the water quality testing
93	procedures adopted by the United States Environmental Protection
94	Agency.
95	(c) "Approved source" as it relates to water means a source
96	of water, whether it is a spring, artesian well, drilled well,
97	municipal water supply, or any other source, that complies with
98	the Federal Safe Drinking Water Act, Pub. L. No. 93-523, as
99	amended.
100	(d) "Bottled water" means a beverage, as described in 21
101	C.F.R. part 165 (2006) , that is processed in compliance with 21
102	C.F.R. part 129 (2006) .
103	(e) "Bottled water plant" means a food establishment in
L 0 4	which bottled water is prepared for sale.
L05	(f) "Color" includes black, white, and intermediate grays.
106	<pre>(g)1. "Color additive" means a material which:</pre>
L07	a. Is a dye pigment, or other substance, made by a process
L08	of synthesis or similar artifice, or extracted, isolated, or
L09	otherwise derived, with or without intermediate or final change
110	of identity from a vegetable, animal, mineral, or other source,
111	or
L12	b. When added or applied to a food, is capable, alone or
L13	through reaction with another substance, of imparting color
L14	thereto;
L15	

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except that such term does not include any material that is

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117 exempt under the federal act.

- 2. Nothing in Subparagraph 1. does not shall be construed to apply to any pesticide chemical, soil or plant nutrient, or other agricultural chemical solely because of its effect in aiding, retarding, or otherwise affecting, directly or indirectly, the growth or other natural physiological process of produce of the soil and thereby affecting its color, whether before or after harvest.
- (h) "Contaminated with filth" applies to any food not securely protected from dust, dirt, and, as far as may be necessary by all reasonable means, all foreign or injurious contamination.
- (i) "Convenience store" means a business that is engaged primarily in the retail sale of groceries or motor fuels or special fuels and may offer food services to the public.

 Businesses providing motor fuel or special fuel to the public which also offer groceries or food service are included in the definition of a convenience store.
- $\underline{\text{(i)}}$ "Cottage food operation" means a natural person who produces or packages cottage food products at his or her residence and sells such products in accordance with s. 500.80.
- $\underline{(j)}_{(k)}$ "Cottage food product" means food that is not a potentially hazardous food as defined by department rule which is sold by a cottage food operation in accordance with s. 500.80.
- $\underline{\text{(k)}}$ "Department" means the Department of Agriculture and Consumer Services.
- (1) (m) "Federal act" means the Federal Food, Drug, and Cosmetic Act, as amended, 21 U.S.C. ss. 301 et seq.; 52 Stat.

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146	1040 et seq.
147	(m) (n) "Food" includes:
148	1. Articles used for food or drink for human consumption;
149	2. Chewing gum;
150	Articles used for components of any such article;
151	4. Articles for which health claims are made, which claims
152	are approved by the Secretary of the United States Department of
153	Health and Human Services and which claims are made in
154	accordance with s. $343(r)$ of the federal act, and which are not
155	considered drugs solely because their labels or labeling contain
156	health claims; and
157	5. Dietary supplements as defined in 21 U.S.C. s.
158	321(ff)(1) and (2).
159	
160	The term includes any raw, cooked, or processed edible
161	substance; ice; any beverage; or any ingredient used, intended
162	for use, or sold for human consumption.
163	$\underline{\text{(n)}}_{\text{(o)}}$ "Food additive" means any substance, the intended
164	use of which results or may be reasonably expected to result,
165	directly or indirectly, in its becoming a component or otherwise
166	affecting the characteristics of any food (including any
167	substance intended for use in producing, manufacturing, packing,
168	processing, preparing, treating, transporting, or holding food
169	and including any source of radiation intended for any such
170	use), if such substance is not generally recognized, among
171	experts qualified by scientific training and experience to
172	evaluate its safety, as having been adequately shown through
173	scientific procedures (or, in the case of a substance used in a
174	food <u>before</u> prior to January 1, 1958, through either scientific

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procedures or experience based on common use in food) to be safe under the conditions of its intended use; except that such term does not include:

- A pesticide chemical in or on a raw agricultural commodity;
- 2. A pesticide chemical to the extent that it is intended for use or is used in the production, storage, or transportation of any raw agricultural commodity;
 - 3. A color additive; or

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- 4. Any substance used in accordance with a sanction or approval granted <u>before</u> prior to the enactment of the Food Additives Amendment of 1958, pursuant to the federal act; the Poultry Products Inspection Act (21 U.S.C. ss. 451 et seq.); or the Meat Inspection Act of March 4, 1967 (34 Stat. 1260), as amended and extended (21 U.S.C. ss. 71 et seq.).
- (o) (p) "Food establishment" means a factory, food outlet, or other facility manufacturing, processing, packing, holding, or preparing food or selling food at wholesale or retail. The term includes any establishment or section of an establishment at which food and food products are offered to the consumer and intended for off-premises consumption and any delicatessen that offers prepared food in bulk quantities only. The term does not include:
- $\underline{1}$. A business or activity that is regulated under s. 413.051, s. 500.80, chapter 509, or chapter 601;-
- 2. The term includes tomato packinghouses and repackers but does not include any other Establishments, except for tomato packinghouses and repackers, that pack fruits and vegetables in their raw or natural states, including those fruits or

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26-01619B-19 20191646 204 vegetables that are washed, colored, or otherwise treated in 205 their unpeeled, natural form before they are marketed; or 206 3. Markets that offer only fresh fruits and fresh 207 vegetables for sale. 208 (g) "Food outlet" means any grocery store; convenience store; minor food outlet; meat, poultry, or fish and related 209 aguatic food market; fruit or vegetable market; food warehouse; 210 211 refrigerated storage facility; freezer locker; salvage food facility; or any other similar place storing or offering food 212 213 for sale. 214 (r) "Food service establishment" means any place where food is prepared and intended for individual portion service, and 215 includes the site at which individual portions are provided. The 216 217 term includes any such place regardless of whether consumption is on or off the premises and regardless of whether there is a charge for the food. The term includes delicatessens that offer 219 prepared food in individual service portions. The term does not 220 221 include schools, institutions, fraternal organizations, private 222 homes where food is prepared or served for individual family 223 consumption, retail food stores, the location of food vending machines, cottage food operations, and supply vehicles, nor does 224 225 the term include a research and development test kitchen limited 226 to the use of employees and which is not open to the general 227 public. (p) (s) "Immediate container" does not include package 228 229 liners. 230 (g) (t) "Label" means a display of written, printed, or 231 graphic matter upon the immediate container of any article. A

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requirement made by or under authority of this chapter that any

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word, statement, or other information appear on the label shall not be considered to be complied with unless such word, statement, or other information also appears on the outside container or wrapper, if there is any, of the retail package of such article or is easily legible through the outside container or wrapper.

 $\underline{(r)}$ "Labeling" means all labels and other written, printed, or graphic matters:

- 1. Upon an article or any of its containers or wrappers; or
- 2. Accompanying such article.

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(s) (v) "Minor food outlet" means any food retail establishment that sells food groceries and may offer food service to the public, but neither business activity is a major retail function based on allocated space or gross sales.

 $\underline{\text{(t)}}$ "Natural water" means bottled spring water, artesian well water, or well water that has not been altered with water from another source or that has not been modified by mineral addition or deletion, except for alteration that is necessary to treat the water through ozonation or an equivalent disinfection and filtration process.

 $\underline{\text{(u)}}$ "Packaged ice" means ice that is enclosed in a container and is offered for sale for human consumption or for other use by the consumer. The term does not include ice that is manufactured by any business licensed under chapter 381 or chapter 509.

 $\underline{(v)\cdot (y)}$ "Packaged ice plant" means a food establishment in which packaged ice is manufactured or processed.

(w) "Pesticide chemical" means any substance that which, alone, in chemical combination, or in formulation with one or

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262	more other substances is a pesticide as defined in s. 487.021
263	"pesticide" within the meaning of the Florida Pesticide Law,
264	part I of chapter 487, and that which is used in the production,
265	storage, or transportation of raw agricultural commodities.
266	$\underline{\text{(x)}}$ "Raw agricultural commodity" means any food in its
267	raw or natural state, including all fruits that are washed,
268	colored, or otherwise treated in their unpeeled natural form
269	<pre>before prior to marketing.</pre>
270	(bb) "Retail food store" means any establishment or section
271	of an establishment where food and food products are offered to
272	the consumer and intended for off-premises consumption. The term
273	includes delicatessens that offer prepared food in bulk
274	quantities only. The term does not include establishments which
275	handle only prepackaged, nonpotentially hazardous foods;
276	roadside markets that offer only fresh fruits and fresh
277	vegetables for sale; food service establishments; or food and
278	beverage vending machines.
279	$\underline{\text{(y)}}$ (ce) "Vehicle" means a mode of transportation or mobile
280	carrier used to transport food from one location to another,
281	including, but not limited to, carts, cycles, vans, trucks,
282	cars, trains and railway transport, and aircraft and watercraft
283	transport.
284	Section 4. Subsection (1) of section 500.033, Florida
285	Statutes, is amended to read:
286	500.033 Florida Food Safety and Food Defense Advisory
287	Council
288	(1) There is created the Florida Food Safety and Food
289	Defense Advisory Council for the purpose of serving as a forum

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for presenting, investigating, and evaluating issues of current

26-01619B-19 20191646 291 importance to the assurance of a safe and secure food supply to 292 the citizens of Florida. The Florida Food Safety and Food 293 Defense Advisory Council shall consist of, but not be limited 294 to÷ the Commissioner of Agriculture or his or her designee; the 295 State Surgeon General or his or her designee; the Secretary of 296 Business and Professional Regulation or his or her designee; the 2.97 person responsible for domestic security with the Department of 298 Law Enforcement; members representing the production, 299 processing, distribution, and sale of foods; consumers or 300 members of citizens groups; representatives of food industry 301 groups; scientists or other experts in aspects of food safety 302 from state universities; representatives from local, state, and 303 federal agencies that are charged with responsibilities for food 304 safety or food defense; and as ex officio members, the chairs of 305 the Agriculture Committees of the Senate and the House of 306 Representatives or their designees, ; and the chairs of the 307 committees of the Senate and the House of Representatives with 308 jurisdictional oversight of home defense issues or their 309 designees, and the person responsible for domestic security with 310 the Department of Law Enforcement or his or her designee. The 311 Commissioner of Agriculture shall appoint the remaining members. 312 The council shall make periodic reports to the Department of 313 Agriculture and Consumer Services concerning findings and 314 recommendations in the area of food safety and food defense. 315 Section 5. Paragraphs (a), (b), and (e) of subsection (1) 316 and subsection (2) of section 500.12, Florida Statutes, are 317 amended to read: 318 500.12 Food permits; building permits.-

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(1) (a) A food permit from the department is required of any

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320 person who operates a food establishment or retail food store,
321 except:

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- 1. Persons operating minor food outlets that sell food that is commercially prepackaged, not potentially hazardous, and not time or temperature controlled for safety, if the shelf space for those items does not exceed 12 total linear feet and no other food is sold by the minor food outlet.
- Persons subject to continuous, onsite federal or state inspection.
- 329 3. Persons selling only legumes in the shell, either parched, roasted, or boiled.
 - 4. Persons selling sugar cane or sorghum syrup that has been boiled and bottled on a premise located within the state. Such bottles must contain a label listing the producer's name and street address, all added ingredients, the net weight or volume of the product, and a statement that reads, "This product has not been produced in a facility permitted by the Florida Department of Agriculture and Consumer Services."
 - (b) Each food establishment and retail food store regulated under this chapter must apply for and receive a food permit before operation begins. An application for a food permit from the department must be accompanied by a fee in an amount determined by department rule. The department shall adopt by rule a schedule of fees to be paid by each food establishment and retail food store as a condition of issuance or renewal of a food permit. Such fees may not exceed \$650 and shall be used solely for the recovery of costs for the services provided, except that the fee accompanying an application for a food permit for operating a bottled water plant may not exceed \$1,000

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and the fee accompanying an application for a food permit for operating a packaged ice plant may not exceed \$250. The fee for operating a bottled water plant or a packaged ice plant shall be set by rule of the department. Food permits are not transferable from one person or physical location to another. Food permits must be renewed annually on or before January 1. If an application for renewal of a food permit fee is not received in full by the department by January 1 within 30 days after its due date, a late fee not exceeding \$100 must be paid in addition to the food permit fee before the department may issue the food permit. The moneys collected shall be deposited in the General Inspection Trust Fund.

- (e) The department is the exclusive regulatory and permitting authority for all food outlets, retail food stores, food establishments, convenience stores, and minor food outlets in accordance with this section. Application for a food permit must be made on forms provided by the department, which forms must also contain provision for application for registrations and permits issued by other state agencies and for collection of the food permit fee and any other fees associated with registration, licensing, or applicable surcharges. The details of the application shall be prescribed by department rule.
- (2) When any person applies for a building permit to construct, convert, or remodel any food establishment, food outlet, or retail food store, the authority issuing such permit shall make available to the applicant a printed statement, provided by the department, regarding the applicable sanitation requirements for such establishments. A building permitting authority, or municipality or county under whose jurisdiction a

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378 building permitting authority operates, may not be held liable 379 for a food establishment, food outlet, or retail food store that 380 does not comply with the applicable sanitation requirements due to failure of the building permitting authority to provide the 382 information as provided in this subsection. 383 (a) The department shall furnish, for distribution, a 384 statement that includes the checklist to be used by the food 385 inspector in any preoperational inspections to assure that the food establishment is constructed and equipped to meet the 386 387 applicable sanitary guidelines. Such preoperational inspection shall be a prerequisite for obtaining a food permit in 389 accordance with this section. 390 (b) The department may provide assistance, when requested by the applicant, in the review of any construction or 391 392 remodeling plans for food establishments. The department may 393 charge a fee for such assistance which covers the cost of providing the assistance and which shall be deposited in the 394 395 General Inspection Trust Fund for use in funding the food safety 396 program. 397 (c) A building permitting authority or other subdivision of 398 local government may not require the department to approve 399 construction or remodeling plans for food establishments and 400 retail food stores as a condition of any permit or license at 401 the local level. 402 Section 6. Subsection (1) of section 500.121, Florida Statutes, is amended to read: 403 404 500.121 Disciplinary procedures .-405 (1) In addition to the suspension procedures provided in s.

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500.12, if applicable, the department may impose an

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administrative fine in the Class II category pursuant to s. 570.971 against any retail food store, food establishment, or cottage food operation that violates this chapter, which fine, when imposed and paid, shall be deposited by the department into the General Inspection Trust Fund. The department may revoke or suspend the permit of any such retail food store or food establishment if it is satisfied that the retail food store or food establishment has:

(a) Violated this chapter.

- (b) Violated or aided or abetted in the violation of any law of this state governing or applicable to retail food stores or food establishments or any lawful rules of the department.
- (c) Knowingly committed, or been a party to, any material fraud, misrepresentation, conspiracy, collusion, trick, scheme, or device whereby another person, lawfully relying upon the word, representation, or conduct of a retail food store or food establishment, acts to her or his injury or damage.
- (d) Committed any act $\underline{\text{that}}$ or conduct of the same or different character than that enumerated which constitutes fraudulent or dishonest dealing.

Section 7. Paragraph (a) of subsection (3) of section 500.147, Florida Statutes, is amended to read:

 $500.147\ \mathrm{Inspection}$ of food establishments, food records, and vehicles.—

- (3) For bottled water plants:
- (a) Bottled water must be from an approved source. Bottled water must be processed in conformance with 21 C.F.R. part 129 (2006), and must conform to 21 C.F.R. part 165 (2006). A person operating a bottled water plant shall be responsible for all

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436	water sampling and analyses required by this chapter.
437	Section 8. Section 500.81, Florida Statutes, is repealed.
438	Section 9. Section 502.012, Florida Statutes, is amended to
439	read:
440	502.012 Definitions.—As used in this chapter, the term:
441	(1) "Bulk milk hauler and sampler" means a person who
442	collects official samples and may transport raw milk from a farm
443	or raw milk products to or from a farm, milk plant, receiving
444	station, or transfer station and has in his or her possession a
445	permit to sample such products from any state regulatory agency
446	charged in implementing the Grade "A" program.
447	(2) (1) "Bulk milk pickup tanker" means a vehicle, including
448	the truck and tank, and necessary attachments $\underline{\text{for its use}}$, used
449	by a $\underline{\text{bulk}}$ milk hauler $\underline{\text{and sampler}}$ to transport bulk raw milk for
450	pasteurization, ultra-pasteurization, aseptic processing and
451	packaging, or retort processing after packaging from a dairy
452	farm to a milk plant, receiving station, or transfer station.
453	(3) "Dairy farm" means any place or premises where one
454	or more <u>lactating animals, such as</u> cows, goats, sheep, water
455	buffalo, $\underline{\mathtt{camels}_{\emph{l}}}$ or other hooved $\mathtt{mammals}_{\underline{\emph{l}}}$ are kept $\underline{\mathtt{for\ milking}}$
456	<pre>purposes and from which a part or all of the milk is provided,</pre>
457	sold, or offered for sale.
458	$\underline{\text{(4)}}$ "Department" means the Department of Agriculture and
459	Consumer Services.
460	(5) (4) "Frozen dessert" means a specific standardized
461	frozen dessert described in 21 C.F.R. part 135 and any other
462	food defined by rule of the department that resembles such
463	standardized frozen dessert but does not conform to the specific
464	description of such standardized frozen dessert in 21 C.F.R.

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part 135. The term includes, but is not limited to, a quiescently frozen confection, a quiescently frozen dairy confection, a frozen dietary dairy dessert, and a frozen dietary dessert.

- (6) "Frozen desserts manufacturer" means a person who manufactures, processes, converts, partially freezes, or freezes any mix or frozen dessert for distribution or sale.
- (7)(6) "Frozen desserts plant" means any location or premises at which frozen desserts or mix are manufactured, processed, or frozen for distribution or sale at wholesale.
- (8) (7) "Frozen desserts retail establishment" means any location or premises, including a retail store, stand, hotel, boardinghouse, restaurant, vehicle, or mobile unit, at which frozen desserts are frozen, partially frozen, or dispensed for sale at retail.
- (9) (8) "Frozen dietary dairy dessert" or "frozen dietary dessert" means a food for any special dietary use, prepared by freezing, with or without agitation, and composed of a pasteurized mix that may contain fat, protein, carbohydrates, natural or artificial sweeteners, flavoring, stabilizers, emulsifiers, vitamins, and minerals.
- (10) (9) "Grade 'A' pasteurized milk ordinance" means the document entitled "Grade 'A' Pasteurized Milk Ordinance, United States Department of Health and Human Services, Public Health Service, Food and Drug Administration," including all associated appendices, as adopted by department rule.
- (11)(10) "Imitation milk and imitation milk products" means those foods that have the physical characteristics, such as taste, flavor, body, texture, or appearance, of milk or milk

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494	products as defined in this chapter and the Grade "A"
495	pasteurized milk ordinance but do not come within the definition
496	of "milk" or "milk products" and are nutritionally inferior to
497	the product imitated.
498	(12) "Milk" means the lacteal secretion, practically
499	free from colostrum, obtained by the complete milking of one or
500	more healthy cows, goats, sheep, water buffalo, camels , or other
501	hooved mammals.
502	(13) (12) "Milk distributor" means any person who offers for
503	sale or sells to another person any milk or milk product.
504	(14) "Milk products" means products made with milk that
505	is processed in some manner, including being whipped, acidified,
506	cultured, concentrated, lactose-reduced, or sodium-reduced or
507	aseptically processed, or having the addition or subtraction of
508	milkfat, the addition of safe and suitable microbial organisms,
509	or the addition of safe and suitable optional ingredients for
510	protein, vitamin, or mineral fortification. "Milk products" do
511	not include products such as evaporated milk, condensed milk,
512	eggnog in a rigid metal container, dietary products, infant
513	formula, or ice cream and other desserts.
514	(15) (14) "Milkfat" or "butterfat" means the fat contained
515	in milk.
516	(16) "Milk hauler" means any person who transports raw
517	milk or raw milk products to or from a milk plant, receiving
518	station, or transfer station.
519	(17) (16) "Milk plant" means any place, premises, or
520	establishment where milk or milk products are collected,
521	handled, processed, stored, pasteurized, ultra-pasteurized,

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aseptically processed and packaged, retort processed after

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packaging, condensed, dried, packaged, bottled, or prepared for distribution.

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(18) (17) "Milk plant operator" means any person responsible for receiving, processing, pasteurizing, or packaging milk and milk products, or performing any other related operation.

(19) (18) "Milk producer" means any person who operates a dairy farm and provides, sells, or offers for sale milk to a milk plant, receiving station, or transfer station.

(20) (19) "Milk tank truck" means either a bulk milk pickup tanker or a milk transport tank.

(21) (20) "Milk transport tank" means a vehicle, including the truck and tank, used by a bulk milk hauler and sampler or a milk hauler to transport bulk shipments of milk from a milk plant, receiving station, or transfer station to another milk plant, receiving station, or transfer station.

(22) (21) "Quiescently frozen confection" means a clean and wholesome frozen, sweetened, flavored product that, while being frozen, was not stirred or agitated (generally known as quiescent freezing). The confection may be acidulated with foodgrade acid, may contain milk solids or water, or may be made with or without added harmless pure or imitation flavoring and with or without harmless coloring. The finished product must not contain more than 0.5 percent by weight of stabilizer composed of wholesome, edible material and must not contain less than 17 percent by weight of total food solids. In the production of the confection, processing or mixing before quiescent freezing that develops in the finished confection mix any physical expansion in excess of 10 percent may not be used.

(23) (22) "Quiescently frozen dairy confection" means a Page 19 of 27

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552	clean and wholesome frozen product made from water, milk
553	products, and sugar, with added harmless pure or imitation
554	flavoring, with or without added harmless coloring, with or
555	without added stabilizer, or with or without added emulsifier,
556	that, while being frozen, was not stirred or agitated (generally
557	known as quiescent freezing). The confection must not contain
558	less than 13 percent by weight of total milk solids, less than
559	33 percent by weight of total food solids, more than 0.5 percent
560	by weight of stabilizer, or more than 0.2 percent by weight of
561	emulsifier. Stabilizer and emulsifier must be composed of
562	wholesome, edible material. In the production of a quiescently
563	frozen dairy confection, processing or mixing before quiescently
564	freezing that develops in the finished confection mix any
565	physical expansion in excess of 10 percent may not be used.
566	(24) (23) "Raw milk" means unpasteurized, unprocessed milk.
567	$\underline{(25)}$ (24) "Receiving station" means any place, premises, or
568	establishment where raw milk is received, collected, handled,
569	stored, or cooled and is prepared for further transporting.
570	(26) "Reconstituted milk or milk products" or "recombined
571	milk or milk products" means milk or milk products that result
572	from reconstituting or recombining of milk constituents with
573	<pre>potable water.</pre>
574	(27) "Retail" means the sale of goods to the public for use
575	or consumption rather than for resale.
576	(28) (25) "Substitute milk and substitute milk products"
577	means those foods that have the physical characteristics, such
578	as taste, flavor, body, texture, or appearance, of milk or milk
579	products as defined in this chapter and the Grade "A"
580	pasteurized milk ordinance but do not come within the definition

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581	of "milk" or "milk products" and are nutritionally equivalent to
582	the product for which they are substitutes.
583	(29) (26) "Transfer station" means any place, premises, or
584	establishment where milk or milk products are transferred
585	directly from one milk tank truck to another.
586	(30) "Ultra-pasteurization" means a thermal process by
587	which milk or milk products are heated to 280 degrees Fahrenheit
588	or above for at least 2 seconds, before or after packaging, to
589	produce a milk or milk product that has an extended shelf-life
590	under refrigerated conditions.
591	(31) (27) "Washing station" means any place, premises, or
592	establishment where milk tank trucks are cleaned and sanitized.
593	(32) "Wholesale" means the selling of goods in quantity to
594	be retailed by others.
595	Section 10. Paragraph (a) of subsection (2) of section
596	502.014, Florida Statutes, is amended to read:
597	502.014 Powers and duties
598	(2)(a) The department shall conduct onsite inspections of
599	any facility used in the production, processing, and
600	distribution of any milk or milk products under this chapter and
601	shall collect samples of such products from such facilities for
602	testing pursuant to dairy farms, milk plants, and frozen dessert
603	plants and collect test samples of milk, milk products, and
604	frozen desserts as required by this chapter.
605	Section 11. Paragraph (b) of subsection (1), paragraph (d)
606	of subsection (3), and paragraph (a) of subsection (4) of
607	section 502.053, Florida Statutes, are amended to read:
608	502.053 Permits and fees; requirements; exemptions;
609	temporary permits
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610	(1) PERMITS
611	(b) Each frozen dessert plant, whether located in the state
612	or outside the state, that manufactures frozen desserts or other
613	products defined in this chapter and offers these products $\underline{\mathtt{at}}$
614	$\underline{\text{wholesale}}$ $\underline{\text{for sale}}$ in this state must apply to the department
615	for a permit to operate. The application must be submitted on
616	forms prescribed by the department. All frozen dessert permits
617	expire on June 30 of each year.
618	(3) REQUIREMENTS
619	(d) Each frozen dessert plant permitholder must report
620	monthly, quarterly, semiannually, or annually, as required by
621	the department, the number of gallons of frozen dessert or
622	frozen dessert mix sold or manufactured by the permitholder in
623	this state.
624	(4) EXEMPTIONS
625	(a) The following persons $\underline{\text{are}}$ shall be exempt from $\underline{\text{bulk}}$
626	milk hauler and sampler permit requirements:
627	1. Milk producers who transport milk or milk products only
628	from their own dairy farms.
629	2. Employees of a milk distributor or milk plant operator
630	who possesses a valid permit.
631	3. Drivers of bulk milk tank trucks between locations who
632	do not collect milk from farms.
633	Section 12. Subsections (1) and (4) of section 502.181,
634	Florida Statutes, are amended to read:
635	502.181 Prohibited acts.—It is unlawful for any person in
636	this state to:
637	(1) Engage in the business of producing, hauling,
638	transferring, receiving, processing, packaging, or distributing

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26-01619B-19 20191646 639 milk, milk products, or frozen desserts or operating a washing 640 station, manufacturing single-service containers, or 641 manufacturing imitation or substitute milk or milk products, or testing for milkfat content, without first obtaining a permit or 642 643 license from the department. (4) Repasteurize milk. 644 645 Section 13. Subsection (4) of section 570.441, Florida 646 Statutes, is amended to read: 647 570.441 Pest Control Trust Fund.-(4) In addition to the uses authorized under subsection 648 649 (2), moneys collected or received by the department under chapter 482 may be used to carry out the provisions of s. 650 570.44. This subsection expires June 30, 2024 2019. 651 652 Section 14. Subsection (1) of section 570.93, Florida 653 Statutes, is amended to read: 654 570.93 Department of Agriculture and Consumer Services; 655 agricultural water conservation and agricultural water supply 656 planning.-657 (1) The department shall establish an agricultural water 658 conservation program that includes the following: 659 (a) A cost-share program, coordinated where appropriate 660 with the United States Department of Agriculture and other federal, state, regional, and local agencies when appropriate, 661 662 for irrigation system retrofit and application of mobile

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measures or best management practices, adopted by $rule_{\tau}$ which

(b) The development and implementation of voluntary interim

irrigation laboratory evaluations <u>and</u> for water conservation <u>and</u> as provided in this section and, where applicable, for water

quality improvement pursuant to s. 403.067(7)(c).

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668	provide for increased efficiencies in the use and management of
669	water for agricultural production. In the process of developing
670	and adopting rules for interim measures or best management
671	practices, the department shall consult with the Department of
672	Environmental Protection and the water management districts.
673	Such rules may also include a system to $\underline{\text{ensure}}$ $\underline{\text{assure}}$ the
674	implementation of the practices, including recordkeeping
675	requirements. As new information regarding efficient
676	agricultural water use and management becomes available, the
677	department shall reevaluate and revise $\frac{\text{as needed}_r}{\text{constant}}$ the interim
678	measures or best management practices <u>as needed</u> . The interim
679	measures or best management practices may include irrigation
680	retrofit, implementation of mobile irrigation laboratory
681	evaluations and recommendations, water resource augmentation,
682	and integrated water management systems for drought management
683	and flood control and should, to the maximum extent practicable,
684	be designed to qualify for regulatory incentives and other
685	incentives, as determined by the agency having applicable
686	statutory authority.
687	(c) Provision of assistance to the water management
688	districts in the development and implementation, to the extent
689	<pre>practicable, of a consistent, to the extent practicable,</pre>
690	methodology for the efficient allocation of water for
691	agricultural irrigation.
692	Section 15. Subsection (1) of section 590.02, Florida
693	Statutes, is amended to read:
694	590.02 Florida Forest Service; powers, authority, and
695	duties; liability; building structures; Withlacoochee Training
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(1) The Florida Forest Service has the following powers, authority, and duties to:

(a) Enforce the provisions of this chapter;

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- (b) Prevent, detect, and suppress wildfires wherever they may occur on public or private land in this state and do all things necessary in the exercise of such powers, authority, and duties:
- (c) Provide firefighting crews, who shall be under the control and direction of the Florida Forest Service and its designated agents;
- (d) Appoint center managers, forest area supervisors, forestry program administrators, a forest protection bureau chief, a forest protection assistant bureau chief, a field operations bureau chief, deputy chiefs of field operations, district managers, forest operations administrators, senior forest rangers, investigators, forest rangers, firefighter rotorcraft pilots, and other employees who may, at the Florida Forest Service's discretion, be certified as forestry firefighters pursuant to s. 633.408(8). Other law notwithstanding, center managers, district managers, forest protection assistant bureau chief, and deputy chiefs of field operations have Selected Exempt Service status in the state personnel designation;
- (e) Develop a training curriculum for <u>wildland</u> forestry firefighters which must contain at least 40 hours of structural firefighter training, at least 40 hours of emergency medical training, and at least 376 the basic volunteer structural fire training course approved by the Florida State Fire College of the Division of State Fire Marshal and a minimum of 250 hours of

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wildfire training;

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- (f) Pay the cost of the initial commercial driver license examination fee for those employees whose position requires them to operate equipment requiring a license. This paragraph is intended to be an authorization to the department to pay such costs, not an obligation;
- (g) Provide fire management services and emergency response assistance and set and charge reasonable fees for performance of those services. Moneys collected from such fees shall be deposited into the Incidental Trust Fund of the Florida Forest Service;
- (h) Require all state, regional, and local government agencies operating aircraft in the vicinity of an ongoing wildfire to operate in compliance with the applicable state Wildfire Aviation Plan;
- (i) Authorize broadcast burning, prescribed burning, pile burning, and land clearing debris burning to carry out the duties of this chapter and the rules adopted thereunder; and
- (j) Make rules to accomplish the purposes of this chapter. Section 16. Subsection (16) is added to section 595.404, Florida Statutes, to read:

595.404 School food and other nutrition programs; powers and duties of the department.—The department has the following powers and duties:

(16) To adopt and implement an exemption, variance, and waiver process by rule, as required by federal regulations, for sponsors of the programs implemented pursuant to this chapter, notwithstanding s. 120.542.

Section 17. Paragraph (d) of subsection (1) of section

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633.406, Florida Statutes, is amended to read:

633.406 Classes of certification.-

- (1) The division may award one or more of the following certificates:
- (d) <u>Wildland Firefighter</u> <u>Forestry</u> Certificate of Compliance.—A <u>Wildland Firefighter</u> <u>Forestry</u> Certificate of Compliance may be awarded to a person who has satisfactorily complied with a training program and successfully passed an examination as prescribed by rule, and who possesses the qualifications established in s. 590.02(1)(e).

Section 18. Subsection (8) of section 633.408, Florida Statutes, is amended to read:

 $633.408\ \mbox{Firefighter}$ and volunteer firefighter training and certification.—

- (8) (a) Pursuant to s. 590.02(1) (e), the division shall establish a structural fire training program of at least 40 not less than 206 hours. The division shall issue to a person satisfactorily complying with this training program and who has successfully passed an examination as prescribed by the division and who has met the requirements of s. 590.02(1) (e), a Wildland Firefighter Forestry Certificate of Compliance.
- (b) An individual who holds a current and valid <u>Wildland</u>

 <u>Firefighter Forestry Certificate of Compliance is entitled to the same rights, privileges, and benefits provided for by law as a firefighter.</u>

Section 19. This act shall take effect July 1, 2019.

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THE FLORIDA SENATE

APPEARANCE RECORD

Made 25 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date Bill Number (if applicable)
Topic For Awendum ; BII Amendment Barcode (if applicable)
Name Tim Meenan
Job Title Prosident Allbritton Fan Club
Address 300 5. Dural St. Phone \$50 425-4000
Street Email Time Weenwarten Con
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 14270 Palm Beach Pt. UC.
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting. S-001 (10/14/14)

THE FLORIDA SENATE

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable)
Topic Department of Agriculture Amendment Barcode (if applicable)
Name Emily Buckley
Job Title Legislative Atlairs Dir.
Address 4005 Monne St Phone 850 6177700
Street Tallchascee The state The state of
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FDACS
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard

S-001 (10/14/14)

This form is part of the public record for this meeting.

THE FLORIDA SENATE

APPEARANCE RECORD

3/25/19 (Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting) 1646
Meeting Date	Bill Number (if applicable)
Topic Department of Agriculture	Amendment Barcode (if applicable)
Name Adam 1595 ford	
Job Title Legislative Affairs Dicector	
Address 3,0 W College ful	Phone 222-2557
Nallahassee FL 32301	Email adam bostord & flora
	peaking: In Support Against ir will read this information into the record.)
Representing FL Farm Bureau	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony time may not permit all	I nersons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Agriculture									
BILL:	SB 7088								
INTRODUCER:	Agriculture Committee and Senator Bradley								
SUBJECT:	Fees/State Hem	p Program							
DATE:	March 25, 2019	REVISED:							
ANAL 1. Akhavein	_	STAFF DIRECTOR	REFERENCE	ACTION AG Submitted as Comm.Bill/Fav					
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I. Summary:

SB 7088 authorizes the Department of Agriculture and Consumer Services (department) to specify by rule the amount of the initial registration and renewal fees for participation in the state hemp program. SB 1020 (2019 Regular Session) by Senator Bradley authorizes the department to adopt rules to administer a state hemp program and provides guidance for the administration of the program consistent with federal law.

Fees collected by the department may not exceed \$500 per application. The department may waive payment of the fees. Any fees collected must be deposited in the Plant Industry Trust Fund, which is administered by the department.

The bill would take effect on the same date that SB 1020 or similar legislation, if adopted during the 2019 Regular Session or an extension thereof, becomes law.

II. Present Situation:

SB 1020 (2019 Regular Session)

SB 1020 (2019 Regular Session) by Senator Bradley authorizes the department to adopt rules to administer a state hemp program pursuant to 7 U.S.C s. 1639p. This federal law was created by the Agricultural Improvement Act of 2018 (2018 Farm Bill), which legalized the industrial use of hemp. It also provides standards for a state's department of agriculture or an Indian tribe to have primary regulatory authority over the production of hemp by applying for approval to the United States Secretary of Agriculture. SB 1020 does not authorize the assessment of any fees or taxes.

Industrial hemp is a Cannabis sativa plant, which is a controlled substance under state law and federal law. Hemp may be used as a fiber and grain crop, building material, and animal feed.

BILL: SB 7088 Page 2

Under the bill, the department's rules must include, but are not limited to, provisions for the production and sale of hemp products, including the federal requirements for a state program.

The bill takes effect upon becoming law.

License Fees – Single Subject Requirement

In the 2018 General Election, voters approved Amendment 5 to the Florida Constitution.¹ The amendment added Section 19 to Article VII of the Florida Constitution, which requires a supermajority vote to impose, authorize, or raise state taxes or fees. No state tax or fee may be raised by the legislature except through legislation approved by two-thirds of the membership of each house of the legislature.²

"Fee" means any charge or payment required by law, including any fee for service, fee or cost for licenses, and charge for service. "Raise" means to increase or authorize an increase in the rate of a state tax or fee imposed on a percentage or per mill basis; to increase or authorize an increase in the amount of a state tax or fee imposed on a flat or fixed amount basis; or to decrease or eliminate a state tax or fee exemption or credit.³

The Florida Constitution also requires that a state tax or fee imposed, authorized, or raised must be contained in a separate bill that contains no other subject.⁴

III. Effect of Proposed Changes:

Section 1 amends s. 581.217, F.S., to require a person who applies for initial registration or for renewal of registration in the state hemp program to submit a fee with the application. The department will adopt a rule to determine the fee, which may not exceed \$500 per application. The department may waive payment of the fee by rule. Program fees must be deposited in the Plant Industry Trust Fund for operations explicitly related to the administration of the state hemp program.

Section 2 provides that this act shall take effect on the same date that SB 1020 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

¹ Election results for the state constitutional amendments are available at https://floridaelectionwatch.gov/Amendments (last visited Mar. 21, 2019).

² FLA. CONST. art. VII, s. 19(b).

³ FLA. CONST. art. VII, s. 19(d).

⁴ FLA. CONST. art. VII, s. 19(e).

BILL: SB 7088 Page 3

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

Section 19, Art. VII of the State Constitution limits the authority of the legislature to enact legislation that imposes or raises a state tax or fee by requiring such legislation to be approved by a 2/3 vote of each chamber of the legislature. Such state tax or fee imposed, authorized, or raised must be contained in a separate bill that contains no other subject.

For purposes of this limitation the term "fee" is defined, in pertinent part, to mean any charge or payment required by law, including any fee for service fee or cost for licenses, and charge for service.

This bill authorizes the Department of Agriculture and Consumer Services to adopt, by rule, an application fee of not more than \$500 imposed on anyone who applies for initial registration, or for renewal of registration to the state hemp program. Because the department does not have such authority under current law, the provisions of Section 19, Art. VII of the State Constitution appear to apply, requiring this legislation to be approved by a 2/3 vote of each house of the legislature.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference has not yet determined the fiscal impact of the bill

B. Private Sector Impact:

Persons applying for registration, or for renewal of registration, with the state hemp program, would be required to submit an application fee not to exceed \$500 per application. The department may waive payment of the fee.

C. Government Sector Impact:

The department has not yet provided input on the fiscal impact of the bill.

BILL: SB 7088 Page 4

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill creates paragraph (e) of subsection (4) of section 581.217, F.S, as created by SB 1020.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

FOR CONSIDERATION By the Committee on Agriculture

575-03234B-19 20197088pb

A bill to be entitled An act relating to fees; amending s. 581.217, F.S.; requiring applicants seeking to participate or renew registration in the state hemp program to submit with their application a fee to be specified by rule of the Department of Agriculture and Consumer Services; limiting the amount of the fee; authorizing the department to waive registration fees by rule; requiring fee proceeds to be deposited in a specified trust fund for the administration of the state hemp program; providing a contingent effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (e) is added to subsection (4) of section 581.217, Florida Statutes, as created by SB 1020, 2019 Regular Session, to read:

581.217. State hemp program.-

- (4) REGISTRATION.-A person or an entity:
- (e) Who applies for initial registration or for renewal of registration for participation in the state hemp program must submit with his, her, or its application a fee to be specified by department rule which may not exceed \$500 per application. The department may waive payment of the fee by rule. Fees collected pursuant to this subsection shall be deposited in the Plant Industry Trust Fund for operations explicitly related to the administration of the state hemp program.

Section 2. This act shall take effect on the same date that SB 1020 or similar legislation takes effect, if such legislation

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

575-03234B-19 20197088pb

is adopted in the same legislative session or an extension

thereof and becomes a law.

Florida Senate - 2019

Page 2 of 2

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Bill Number (if applicable)

Topic Amendment Barcode (if applicable) Name Job Title Phone Address Street Email City Ŝtate Information Waive Speaking: Speaking: **Against** (The Chair will read this information into the record.) Representing 5 Lobbyist registered with Legislature: Appearing at request of Chair:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

03/25/2019

Meeting Date			Bill Number (if applicable)
Topic State Hemp Fees			Amendment Barcode (if applicable)
Name Henry Kelley			-
Job Title Farmer and processor			-
Address 344 Oakland Cir			Phone 8502189398
Street			
Fort Walton Beach	FL	32548	Email henrykelley@cox.net
City	State	Zip	
Speaking: For Against	Information		Speaking: In Support Against Air will read this information into the record.)
Representing Self	, ,		
Appearing at request of Chair:	Yes No	Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encoura meeting. Those who do speak may be	age public testimony, tir asked to limit their rem	ne may not permit a arks so that as many	Il persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record	l for this meeting.		S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1020 7088

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Meeting Date	Bill Number (if applicable)
Topic Hein P	Amendment Barcode (if applicable)
Name Jordan Megerver	
Job Title Retailer / investor	
Address B2 Thaten Rocks Rd S	Phone 727 303-18/7
Betker Bluffs fl 33770	Email JMa Truleleafice
City State Zip	
Speaking: For Against Information Waive Speaking: (The Chair	peaking: In Support Against ir will read this information into the record.)
Representing HemP	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	•

This form is part of the public record for this meeting.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

7169

		(000
Meeting Date	÷	Bill Number (if applicable)
Topic Hemp Fee Name Tra Stanfield		mendment Barcode (if applicable)
Job Title Attorney	and the second s	
Address 101 College St	Phone	850 222 6991
Street	Email_Sta	rfield Togtaw.com
Speaking: State Speaking: Information	Zip Waive Speaking:	n Support Against formation into the record.)
Representing Green Point Research	/ HIA Flo	rida
	bbyist registered with Leg	islature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.





FLORIDA 4-H

200,577 YOUTH SERVED IN THE 2017/2018 4-H YEAR

Community Clubs
School Enrichment
Special Interest Clubs
After School Care
4-H Camps
In School Clubs
Military Programs



WORKFORCE READY

Over 28,000 Youth
Learn Workforce and
Entrepreneurship
Skills through Animal
and Plant Production

Over 23,000 Youth Increase Knowledge of Florida Agriculture through 4-H Field Days and Day Camps Over 10,000 Youth
Strengthen Their
Leadership Skills by
Serving in a 4-H
Officer Role







4-H MEMBERS ARE 4X MORE LIKELY TO GIVE BACK TO THEIR COMMUNITIES









Florida 4-H Camping

78% of Campers
Learned to Enjoy,
Appreciate, and Care
about Nature

80% of Campers
Learned to Make Their Own
Decisions Instead of Going
Along with the Crowd

93% of Campers
Feel that at Camp,
"I am Accepted for
Who I Am"





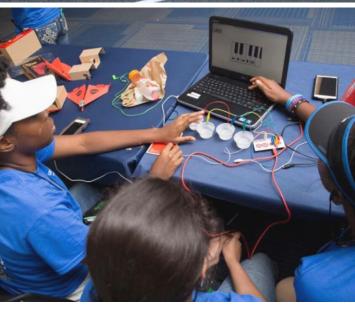
STEM, Workforce & Student 4-H Programs











APPEARANCE RECORD



S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Florida 4H Presentation	Amendment Barcode (if applicable)
Name Morgan Dy Kes	_
Job Title Florida 4H County Officer	
Address 215 S. Monne St. Suit 110	Phone 850 - 270 - 4016
	Email V. PN (ewuffseds) Speaking: In Support Against air will read this information into the record.)
Representing UF/IFAS Extension Flor	ida 4H
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit at meeting. Those who do speak may be asked to limit their remarks so that as many	ll persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Florida 4H Presentation	Amendment Barcode (if applicable)
Name Taylor Dykes	
Job Title Florida 4H County Officer	
Address 215. S. Monnies Svit 110	Phone <u>850-270-4010</u>
Street Tallahassee Pl 3230 City State Zip	Email V. price @ ufledu
Speaking: For Against Information Waive Speaking:	peaking: In Support Against fr will read this information into the record.)
Representing UF/IFAS Extension Flund	la 4H
Appearing at request of Chair: Ves No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD



210-10-10

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u> </u>			
Meeting Date			Bill Number (if applicable)
Topic Florida 44 Presentation	*		Amendment Barcode (if applicable)
Name Miranda Bird	\$ 		
Job Title Plonda 4H State Council	Board		
Address 215 S. Monne St. Suit 1	10	Phone _	850-270-4010
	32301	Email_	v.price@ufl.edy
Speaking: For Against Information		peaking: ir will read t	In Support Against this information into the record.)
Representing UF/ TFAS EXTENSION	n Floric	da 4	lt
Appearing at request of Chair: Yes No	_obbyist regist	ered with	Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

CourtSmart Tag Report

Room: SB 301 Case No.: Type:

Caption: Committee Meeting on Agriculture **Judge:**

Started: 3/25/2019 1:31:57 PM

Ends: 3/25/2019 3:20:12 PM Length: 01:48:16

1:31:56 PM Meeting called to order by Chair Albritton

1:32:00 PM Roll call

1:32:03 PM Quorum present

1:32:16 PM Gavel passed to Vice Chair Gainer

1:33:37 PM Senator Albritton recognized to introduce SB 1646

1:34:47 PM Senator Albritton recognized to introduce amendment 968504

1:35:50 PM Questions? **1:35:52 PM** Debate?

1:35:55 PM Amendment 968504 adopted

1:36:17 PM Senator Albritton recognized to introduce amendment 911876

1:36:35 PM Questions?

1:36:37 PM Senator Rader asks a question

1:37:01 PM Senator Albritton in response

1:37:54 PM Senator Rader asks a question

1:38:16 PM Senator Albritton in response

1:39:58 PM Debate?

1:40:59 PM Senator Rader in debate

1:42:09 PM Senator Albritton waives his close

1:42:15 PM Amendment 911876 adopted

1:42:28 PM Senator Albritton recognized to introduce amendment 608542

1:43:00 PM Questions?

1:43:05 PM Public testimony

1:43:16 PM Tim Meenon "President Albritton Fan Club" waives in support

1:43:30 PM Debate?

1:43:39 PM Senator Albritton waives his close

1:43:45 PM Amendment 608542 adopted

1:43:57 PM Back on the bill as amended

1:44:02 PM Questions?

1:44:06 PM Public testimony

1:44:11 PM Emily Buckley of FDACS waives in support

1:44:21 PM Adam Basford of the Florida Farm Bureau waives in support

1:44:31 PM Debate?

1:44:40 PM Senator Albritton waives his close

1:44:45 PM Roll call

1:44:47 PM CS/SB 1646 reported favorably

1:45:13 PM Senator Albritton leaves to present bill in another committee

1:45:43 PM 4-H is recognized to present: Morgan Dykes, Miranda Bird, Taylor Dykes

1:46:26 PM Morgan Dykes recognized to speak

1:52:17 PM Questions?

1:53:16 PM Senator Broxson asks a question

1:53:29 PM Miranda Bird in response

1:54:29 PM Senator Broxson asks a question

1:54:38 PM Miranda Bird in response

1:55:02 PM Senator Montford asks a question

1:55:57 PM Miranda Bird in response

1:56:15 PM Senator Montford asks a question

1:56:22 PM Miranda Bird in response

1:56:50 PM Senator Montford asks a question

1:57:31 PM Taylor Dykes in response

1:58:16 PM Senator Montford asks a question

1:58:22 PM Morgan Dykes in response

1:58:41 PM Senator Montford asks a question

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1:58:49 PM
               Morgan Dykes in response
1:59:19 PM
               Senator Montford asks a question
1:59:38 PM
               Morgan Dykes in response
1:59:52 PM
               Miranda Bird in response
2:00:50 PM
               Senator Montford asks a question
2:01:02 PM
               Miranda Bird in response
2:01:30 PM
               Senator Montford asks a question
2:01:39 PM
               Miranda Bird in response
2:02:06 PM
               Senator Rader asks a question
2:04:00 PM
               Miranda Bird in response
2:05:09 PM
               Senator Rader asks a question
               Miranda Bird in response
2:06:20 PM
2:06:49 PM
               Senator Rader asks a question
2:08:17 PM
               Miranda Bird in response
2:08:28 PM
               Senator Rader asks a question
               Miranda Bird in response
2:10:03 PM
2:11:23 PM
               Senator Rader asks a question
2:11:33 PM
               Miranda Bird in response
2:12:42 PM
               Senator Rader asks a question
               Taylor Dykes in response
2:14:49 PM
2:15:46 PM
               Senator Montford asks a question
2:16:00 PM
               Taylor Dykes asks a question
               Morgan Dykes in response
2:16:57 PM
2:17:04 PM
               Miranda Bird in response
2:18:05 PM
               Senator Montford asks a question
               Senator Gainer thanks 4-H for presenting
2:19:18 PM
2:19:51 PM
               Senator Bradley recognized to introduce SB 1020
2:20:10 PM
               Senator Bradley recognized to introduce amendment 867164
2:23:41 PM
               Questions?
               Senator Broxson asks a question
2:23:46 PM
2:23:57 PM
               Senator Bradley in response
               Senator Broxson asks a question
2:24:21 PM
               Senator Bradley in response
2:24:27 PM
2:25:12 PM
               Senator Montford asks a question
2:25:51 PM
               Senator Bradley in response
2:27:17 PM
               Senator Montford asks a question
2:27:23 PM
               Senator Bradley in response
2:28:15 PM
               Senator Rader asks a question
2:28:34 PM
               Senator Bradley in response
2:29:04 PM
               Senator Rader asks a question
2:29:38 PM
               Senator Bradlev in response
2:29:53 PM
               Senator Rader asks a question
               Senator Bradley in response
2:30:47 PM
               Senator Rader asks a question
2:31:54 PM
               Senator Bradley in response
2:31:58 PM
2:32:10 PM
               Senator Rader asks a question
2:32:20 PM
               Senator Bradley in response
2:32:32 PM
               Senator Rader asks a question
2:32:41 PM
               Senator Bradley in response
2:34:12 PM
               Public testimony
               Jeffrey Sharkey of Florida Hemp Industries Association & Sunshine Hemp waives in support
2:34:20 PM
2:34:25 PM
               Henry Kelley speaks on amendment 867164
2:36:03 PM
               Jodi James of the Florida Cannabis Action Network speaks on amendment 867164
2:41:04 PM
               Marnie George of the U.S Hemp Roundtable waives in support
2:42:04 PM
               Debate?
2:42:10 PM
               Senator Broxson in debate
2:42:21 PM
               Senator Montford in debate
2:43:23 PM
               Senator Bradley recognized to close on amendment 867164
2:44:28 PM
               Amendment 867164 adopted
2:44:39 PM
               Back on the bill as amended
2:44:44 PM
               Questions?
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2:44:50 PM

Public testimony

2:44:57 PM	Benny Blanchard speaks on CS/SB 1020
2:46:03 PM	Bob Clayton speaks on CS/SB 1020
2:54:31 PM	Marnie George of the U.S Hemp Roundtable waives in support
2:55:34 PM	Spencer Hunter of the House of Hemp Future of Florida speaks on CS/SB 1020
2:57:30 PM	Emily Buckley of FDACS waives in support
2:57:49 PM	Tim Stanfield of Green Point Research waives in support
2:58:03 PM	Steven Grant, Mayor of Boynton Beach speaks on CS/SB 1020
3:02:29 PM	Jim Spratt of the Florida Nursery, Growers & Landscape Association waives in support
3:02:48 PM	David Custin of Kaycha Holdings waives in support
3:02:58 PM 3:06:59 PM	Scheril Murray Counsel of Minorities 4 Medical Marijuana speaks on CS/SB 1020 Philip Hess representing Hemp Farmers speaks on CS/SB 1020
3:12:03 PM	Senator Albritton moves for time certain at 3:20
3:12:41 PM	Debate?
3:12:41 PM	Senator Rader in debate
3:15:23 PM	Senator Gainer in debate
3:15:49 PM	Senator Bradley recognized to close on CS/SB 1020
3:16:30 PM	Roll call
3:16:34 PM	CS/SB 1020 reported favorably
3:17:03 PM	Senator Bradley recognized to introduce SPB 7088
3:18:09 PM	Questions?
3:18:32 PM	Public testimony
3:18:37 PM	Benny Blanchard waives in support
3:18:39 PM	Jeffrey Sharkey of Florida Hemp Industries Association & Sunshine Hemp waives in support
3:18:45 PM	Henry Kelley waives in support
3:18:59 PM	Jordan Meservey waives in support
3:19:04 PM	Tim Stanfield of Green Point Research waives in support
3:19:07 PM	Senator Rader moves that SPB 7088 become SB 7088
3:19:30 PM	Roll call
3:19:36 PM	SB 7088 reported favorably
3:19:50 PM	Meeting adjourned