Tab 1	SB 112 by Thon	nnson [,] (Similar to	H 0361) Absentee Voting
	SD IIZ Dy HIOH	pson , (Sirmar to	11 0201	ADSCHILL VOUNG

 Tab 2
 CS/SB 158 by TR, Hutson (CO-INTRODUCERS) Negron; (Identical to CS/H 0083) Identification Cards and Driver Licenses

Tab 3 SB 388 by Detert ; (Compare to H 7003) Individuals with Disabilities

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

APPROPRIATIONS SUBCOMMITTEE ON TRANSPORTATION, TOURISM, AND ECONOMIC DEVELOPMENT Senator Latvala, Chair Senator Clemens, Vice Chair

MEETING DATE:	Tuesday, November 3, 2015
TIME:	2:00—3:30 p.m.
PLACE:	301 Senate Office Building

MEMBERS: Senator Latvala, Chair; Senator Clemens, Vice Chair; Senators Brandes, Detert, Diaz de la Portilla, Gibson, Hukill, Sachs, and Thompson

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 112 Thompson (Similar H 361)	Absentee Voting; Replacing the term "absentee ballot" with the term "vote-by-mail ballot", etc. EE 10/21/2015 Favorable ATD 11/03/2015 Favorable RC	Favorable Yeas 8 Nays 0
2	CS/SB 158 Transportation / Hutson (Identical CS/H 83)	Identification Cards and Driver Licenses; Providing for a person's status as a lifetime freshwater fishing, saltwater fishing, hunting, or sportsman licensee, or boater safety identification cardholder, to be indicated on his or her identification card or driver license upon payment of an additional fee and presentation of the person's lifetime freshwater fishing, saltwater fishing, hunting, or sportsman's license, or boater safety identification card; providing a waiver of the replacement fee in certain circumstances, etc. TR 10/08/2015 Fav/CS ATD 11/03/2015 Favorable AP	Favorable Yeas 8 Nays 0
3	SB 388 Detert (Compare H 7003)	Individuals with Disabilities; Requiring the Department of Economic Opportunity, in consultation with other entities, to create the Florida Unique Abilities Partner Program; defining terms; authorizing a business entity to apply to the department for designation; authorizing the department to allow a designated business entity to display a logo, etc. CM 10/20/2015 Favorable ATD 11/03/2015 Favorable FP	Favorable Yeas 8 Nays 0

4 Presentation on the Governor's Economic Incentives Proposal

Presented

Other Related Meeting Documents

By Senator Thompson

	12-00204-16 2016112
1	A bill to be entitled
2	An act relating to absentee voting; amending ss.
3	97.012, 97.021, 97.026, 98.065, 98.077, 98.0981,
4	98.255, 100.025, 101.051, 101.151, 101.5612, 101.5614,
5	101.572, 101.591, 101.6105, 101.62, 101.64, 101.65,
6	101.655, 101.661, 101.662, 101.663, 101.67, 101.68,
7	101.69, 101.6921, 101.6923, 101.6925, 101.694,
8	101.6951, 101.6952, 101.697, 102.031, 102.141,
9	102.168, 104.047, 104.0515, 104.0616, 104.17, 117.05,
10	394.459, 741.406, and 916.107, F.S.; replacing the
11	term "absentee ballot" with the term "vote-by-mail
12	ballot"; conforming terminology to changes made by the
13	act; providing an effective date.
14	
15	Be It Enacted by the Legislature of the State of Florida:
16	
17	Section 1. Subsection (13) of section 97.012, Florida
18	Statutes, is amended to read:
19	97.012 Secretary of State as chief election officer.—The
20	Secretary of State is the chief election officer of the state,
21	and it is his or her responsibility to:
22	(13) Designate an office within the department to be
23	responsible for providing information regarding voter
24	registration procedures and <u>vote-by-mail</u> absentee ballot
25	procedures to absent uniformed services voters and overseas
26	voters.
27	Section 2. Subsections (1) and (13) of section 97.021,
28	Florida Statutes, are amended to read:
29	97.021 DefinitionsFor the purposes of this code, except
	Page 1 of 46

12-00204-16 2016112 30 where the context clearly indicates otherwise, the term: 31 (1) "Absent elector" means any registered and qualified 32 voter who casts a vote-by-mail an absentee ballot. (13) "Election costs" shall include, but not be limited to, 33 34 expenditures for all paper supplies such as envelopes, 35 instructions to voters, affidavits, reports, ballot cards, 36 ballot booklets for vote-by-mail absentee voters, postage, 37 notices to voters; advertisements for registration book closings, testing of voting equipment, sample ballots, and 38 39 polling places; forms used to qualify candidates; polling site 40 rental and equipment delivery and pickup; data processing time and supplies; election records retention; and labor costs, 41 42 including those costs uniquely associated with vote-by-mail absentee ballot preparation, poll workers, and election night 43 canvass. 44 Section 3. Section 97.026, Florida Statutes, is amended to 45 46 read: 47 97.026 Forms to be available in alternative formats and via 48 the Internet.-It is the intent of the Legislature that all forms 49 required to be used in chapters 97-106 shall be made available 50 upon request, in alternative formats. Such forms shall include 51 vote-by-mail absentee ballots as alternative formats for such 52 ballots become available and the Division of Elections is able 53 to certify systems that provide them. Whenever possible, such 54 forms, with the exception of vote-by-mail absentee ballots, 55 shall be made available by the Department of State via the Internet. Sections that contain such forms include, but are not 56 57 limited to, ss. 97.051, 97.052, 97.053, 97.057, 97.058, 97.0583, 97.071, 97.073, 97.1031, 98.075, 99.021, 100.361, 100.371, 58

Page 2 of 46

12-00204-16 2016112 101.045, 101.171, 101.20, 101.6103, 101.62, 101.64, 101.65, 59 60 101.657, 105.031, 106.023, and 106.087. 61 Section 4. Paragraph (c) of subsection (4) of section 62 98.065, Florida Statutes, is amended to read: 63 98.065 Registration list maintenance programs.-64 (4) 65 (c) The supervisor must designate as inactive all voters who have been sent an address confirmation final notice and who 66 have not returned the postage prepaid, preaddressed return form 67 68 within 30 days or for which the final notice has been returned 69 as undeliverable. Names on the inactive list may not be used to 70 calculate the number of signatures needed on any petition. A 71 voter on the inactive list may be restored to the active list of 72 voters upon the voter updating his or her registration, 73 requesting a vote-by-mail an absentee ballot, or appearing to 74 vote. However, if the voter does not update his or her voter 75 registration information, request a vote-by-mail an absentee 76 ballot, or vote by the second general election after being 77 placed on the inactive list, the voter's name shall be removed 78 from the statewide voter registration system and the voter shall 79 be required to reregister to have his or her name restored to 80 the statewide voter registration system. Section 5. Subsection (4) of section 98.077, Florida 81 82 Statutes, is amended to read: 98.077 Update of voter signature.-83 (4) All signature updates for use in verifying vote-by-mail 84 85 absentee and provisional ballots must be received by the 86 appropriate supervisor of elections no later than the start of 87 the canvassing of vote-by-mail absentee ballots by the

Page 3 of 46

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I	12-00204-16 2016112
88	canvassing board. The signature on file at the start of the
89	canvass of the <u>vote-by-mail</u> absentee ballots is the signature
90	that shall be used in verifying the signature on the <u>vote-by-</u>
91	mail absentee and provisional ballot certificates.
92	Section 6. Paragraphs (b) and (d) of subsection (1) and
93	paragraph (a) of subsection (2) of section 98.0981, Florida
94	Statutes, are amended to read:
95	98.0981 Reports; voting history; statewide voter
96	registration system information; precinct-level election
97	results; book closing statistics
98	(1) VOTING HISTORY AND STATEWIDE VOTER REGISTRATION SYSTEM
99	INFORMATION
100	(b) After receipt of the information in paragraph (a), the
101	department shall prepare a report in electronic format which
102	contains the following information, separately compiled for the
103	primary and general election for all voters qualified to vote in
104	either election:
105	1. The unique identifier assigned to each qualified voter
106	within the statewide voter registration system;
107	2. All information provided by each qualified voter on his
108	or her voter registration application pursuant to s. 97.052(2),
109	except that which is confidential or exempt from public records
110	requirements;
111	3. Each qualified voter's date of registration;
112	4. Each qualified voter's current state representative
113	district, state senatorial district, and congressional district,
114	assigned by the supervisor of elections;
115	5. Each qualified voter's current precinct; and
116	6. Voting history as transmitted under paragraph (a) to
I	
	Page 4 of 46

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_	12-00204-16 2016112
117	include whether the qualified voter voted at a precinct
118	location, voted during the early voting period, voted by <u>vote-</u>
119	by-mail absentee ballot, attempted to vote by vote-by-mail
120	absentee ballot that was not counted, attempted to vote by
121	provisional ballot that was not counted, or did not vote.
122	(d) File specifications are as follows:
123	1. The file shall contain records designated by the
124	categories below for all qualified voters who, regardless of the
125	voter's county of residence or active or inactive registration
126	status at the book closing for the corresponding election that
127	the file is being created for:
128	a. Voted a regular ballot at a precinct location.
129	b. Voted at a precinct location using a provisional ballot
130	that was subsequently counted.
131	c. Voted a regular ballot during the early voting period.
132	d. Voted during the early voting period using a provisional
133	ballot that was subsequently counted.
134	e. Voted by <u>vote-by-mail</u> absentee ballot.
135	f. Attempted to vote by <u>vote-by-mail</u> absentee ballot, but
136	the ballot was not counted.
137	g. Attempted to vote by provisional ballot, but the ballot
138	was not counted in that election.
139	2. Each file shall be created or converted into a tab-
140	delimited format.
141	3. File names shall adhere to the following convention:
142	a. Three-character county identifier as established by the
143	department followed by an underscore.
144	b. Followed by four-character file type identifier of
145	'VH03' followed by an underscore.

Page 5 of 46

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12-00204-16 2016112 146 c. Followed by FVRS election ID followed by an underscore. 147 d. Followed by Date Created followed by an underscore. e. Date format is YYYYMMDD. 148 f. Followed by Time Created - HHMMSS. 149 150 g. Followed by ".txt". 4. Each record shall contain the following columns: Record 151 152 Identifier, FVRS Voter ID Number, FVRS Election ID Number, Vote Date, Vote History Code, Precinct, Congressional District, House 153 154 District, Senate District, County Commission District, and 155 School Board District. 156 (2) PRECINCT-LEVEL ELECTION RESULTS.-157 (a) Within 30 days after certification by the Elections 158 Canvassing Commission of a presidential preference primary 159 election, special election, primary election, or general election, the supervisors of elections shall collect and submit 160 161 to the department precinct-level election results for the 162 election in a uniform electronic format specified by paragraph 163 (c). The precinct-level election results shall be compiled 164 separately for the primary or special primary election that 165 preceded the general or special general election, respectively. 166 The results shall specifically include for each precinct the 167 total of all ballots cast for each candidate or nominee to fill 168 a national, state, county, or district office or proposed 169 constitutional amendment, with subtotals for each candidate and ballot type, unless fewer than 10 voters voted a ballot type. 170 171 "All ballots cast" means ballots cast by voters who cast a ballot whether at a precinct location, by vote-by-mail absentee 172 173 ballot including overseas vote-by-mail absentee ballots, during the early voting period, or by provisional ballot. 174

Page 6 of 46

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	12-00204-16 2016112
175	Section 7. Subsection (1) of section 98.255, Florida
176	Statutes, is amended to read:
177	98.255 Voter education programs
178	(1) The Department of State shall adopt rules prescribing
179	minimum standards for nonpartisan voter education. The standards
180	shall, at a minimum, address:
181	(a) Voter registration;
182	(b) Balloting procedures, <u>by mail</u> absentee and polling
183	place;
184	(c) Voter rights and responsibilities;
185	(d) Distribution of sample ballots; and
186	(e) Public service announcements.
187	Section 8. Section 100.025, Florida Statutes, is amended to
188	read:
189	100.025 Citizens residing overseas; notice of elections.—A
190	citizen of this state who is residing overseas may notify the
191	supervisor of elections in the county where he or she is
192	registered of his or her overseas address; and, thereafter, the
193	supervisor shall notify such citizen at least 90 days prior to
194	regular primary and general elections and when possible prior to
195	any special election so that such citizen may follow the
196	procedures for absentee voting <u>by mail</u> provided by law.
197	Section 9. Subsection (3) of section 101.051, Florida
198	Statutes, is amended to read:
199	101.051 Electors seeking assistance in casting ballots;
200	oath to be executed; forms to be furnished
201	(3) Any elector applying to cast <u>a vote-by-mail</u> an absentee
202	ballot in the office of the supervisor, in any election, who
203	requires assistance to vote by reason of blindness, disability,
•	

Page 7 of 46

	12-00204-16 2016112
204	or inability to read or write may request the assistance of some
205	person of his or her own choice, other than the elector's
206	employer, an agent of the employer, or an officer or agent of
207	his or her union, in casting his or her <u>vote-by-mail</u> absentee
208	ballot.
209	Section 10. Paragraph (b) of subsection (1) of section
210	101.151, Florida Statutes, is amended to read:
211	101.151 Specifications for ballots
212	(1)
213	(b) Early voting sites may employ a ballot-on-demand
214	production system to print individual marksense ballots,
215	including provisional ballots, for eligible electors pursuant to
216	s. 101.657. Ballot-on-demand technology may be used to produce
217	marksense vote-by-mail absentee and election-day ballots.
218	Section 11. Subsection (3) of section 101.5612, Florida
219	Statutes, is amended to read:
220	101.5612 Testing of tabulating equipment
221	(3) For electronic or electromechanical voting systems
222	configured to tabulate <u>vote-by-mail</u> absentee ballots at a
223	central or regional site, the public testing shall be conducted
224	by processing a preaudited group of ballots so produced as to
225	record a predetermined number of valid votes for each candidate
226	and on each measure and to include one or more ballots for each
227	office which have activated voting positions in excess of the
228	number allowed by law in order to test the ability of the
229	automatic tabulating equipment to reject such votes. If any
230	error is detected, the cause therefor shall be corrected and an
231	errorless count shall be made before the automatic tabulating
232	equipment is approved. The test shall be repeated and errorless

Page 8 of 46

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	12-00204-16 2016112
233	results achieved immediately before the start of the official
234	count of the ballots and again after the completion of the
235	official count. The programs and ballots used for testing shall
236	be sealed and retained under the custody of the county
237	canvassing board.
238	Section 12. Paragraph (a) of subsection (5) and subsections
239	(7) and (8) of section 101.5614, Florida Statutes, are amended
240	to read:
241	101.5614 Canvass of returns
242	(5)(a) If any <u>vote-by-mail</u> absentee ballot is physically
243	damaged so that it cannot properly be counted by the automatic
244	tabulating equipment, a true duplicate copy shall be made of the
245	damaged ballot in the presence of witnesses and substituted for
246	the damaged ballot. Likewise, a duplicate ballot shall be made
247	of <u>a vote-by-mail</u> an absentee ballot containing an overvoted
248	race or a marked <u>vote-by-mail</u> absentee ballot in which every
249	race is undervoted which shall include all valid votes as
250	determined by the canvassing board based on rules adopted by the
251	division pursuant to s. 102.166(4). All duplicate ballots shall
252	be clearly labeled "duplicate," bear a serial number which shall
253	be recorded on the defective ballot, and be counted in lieu of
254	the defective ballot. After a ballot has been duplicated, the
255	defective ballot shall be placed in an envelope provided for
256	that purpose, and the duplicate ballot shall be tallied with the
257	other ballots for that precinct.
258	(7) <u>Vote-by-mail</u> Absentee ballots may be counted by

258 (7) <u>vote-by-mail</u> Absentee ballots may be counted by 259 automatic tabulating equipment if they have been marked in a 260 manner which will enable them to be properly counted by such 261 equipment.

Page 9 of 46

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12-00204-16 2016112 262 (8) The return printed by the automatic tabulating 263 equipment, to which has been added the return of write-in, vote-264 by-mail absentee, and manually counted votes and votes from 265 provisional ballots, shall constitute the official return of the 266 election upon certification by the canvassing board. Upon 267 completion of the count, the returns shall be open to the 268 public. A copy of the returns may be posted at the central 269 counting place or at the office of the supervisor of elections 270 in lieu of the posting of returns at individual precincts. 271 Section 13. Section 101.572, Florida Statutes, is amended to read: 272 273 101.572 Public inspection of ballots.-The official ballots 274 and ballot cards received from election boards and removed from 275 vote-by-mail absentee ballot mailing envelopes shall be open for public inspection or examination while in the custody of the 276 277 supervisor of elections or the county canvassing board at any 278 reasonable time, under reasonable conditions; however, no 279 persons other than the supervisor of elections or his or her 280 employees or the county canvassing board shall handle any 281 official ballot or ballot card. If the ballots are being 282 examined prior to the end of the contest period in s. 102.168, 283 the supervisor of elections shall make a reasonable effort to 284 notify all candidates whose names appear on such ballots or 285 ballot cards by telephone or otherwise of the time and place of 286 the inspection or examination. All such candidates, or their 287 representatives, shall be allowed to be present during the 288 inspection or examination. 289 Section 14. Paragraphs (a) and (b) of subsection (2) of

289 Section 14. Paragraphs (a) and (b) of subsection (2) of 290 section 101.591, Florida Statutes, are amended to read:

Page 10 of 46

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12-00204-16
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291
          101.591 Voting system audit.-
292
          (2) (a) A manual audit shall consist of a public manual
293
     tally of the votes cast in one randomly selected race that
294
     appears on the ballot. The tally sheet shall include election-
295
     day, vote-by-mail absentee, early voting, provisional, and
296
     overseas ballots, in at least 1 percent but no more than 2
297
     percent of the precincts chosen at random by the county
298
     canvassing board or the local board responsible for certifying
299
     the election. If 1 percent of the precincts is less than one
300
     entire precinct, the audit shall be conducted using at least one
     precinct chosen at random by the county canvassing board or the
301
302
     local board responsible for certifying the election. Such
303
     precincts shall be selected at a publicly noticed canvassing
304
     board meeting.
305
           (b) An automated audit shall consist of a public automated
     tally of the votes cast across every race that appears on the
306
307
     ballot. The tally sheet shall include election day, vote-by-mail
308
     absentee, early voting, provisional, and overseas ballots in at
309
     least 20 percent of the precincts chosen at random by the county
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310 canvassing board or the local board responsible for certifying 311 the election. Such precincts shall be selected at a publicly 312 noticed canvassing board meeting.

313 Section 15. Section 101.6105, Florida Statutes, is amended 314 to read:

315 101.6105 <u>Vote-by-mail</u> Absentee voting.—The provisions of 316 the election code relating to <u>vote-by-mail</u> absentee voting and 317 <u>vote-by-mail</u> absentee ballots shall apply to elections under ss. 318 101.6101-101.6107 only insofar as they do not conflict with the 319 provisions of ss. 101.6101-101.6107.

Page 11 of 46

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12-00204-16
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320
          Section 16. Section 101.62, Florida Statutes, is amended to
321
     read:
322
          101.62 Request for vote-by-mail absentee ballots.-
323
           (1) (a) The supervisor shall accept a request for a vote-by-
324
     mail an absentee ballot from an elector in person or in writing.
325
     One request shall be deemed sufficient to receive a vote-by-mail
326
     an absentee ballot for all elections through the end of the
327
     calendar year of the second ensuing regularly scheduled general
328
     election, unless the elector or the elector's designee indicates
329
     at the time the request is made the elections for which the
330
     elector desires to receive a vote-by-mail an absentee ballot.
331
     Such request may be considered canceled when any first-class
332
     mail sent by the supervisor to the elector is returned as
     undeliverable.
333
334
           (b) The supervisor may accept a written or telephonic
335
     request for a vote-by-mail an absentee ballot to be mailed to an
336
     elector's address on file in the Florida Voter Registration
337
     System from the elector, or, if directly instructed by the
338
     elector, a member of the elector's immediate family, or the
339
     elector's legal guardian; if the ballot is requested to be
340
     mailed to an address other than the elector's address on file in
341
     the Florida Voter Registration System, the request must be made
342
     in writing and signed by the elector. However, an absent
343
     uniformed service voter or an overseas voter seeking a vote-by-
     mail an absentee ballot is not required to submit a signed,
344
345
     written request for a vote-by-mail an absentee ballot that is
346
     being mailed to an address other than the elector's address on
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347 file in the Florida Voter Registration System. For purposes of 348 this section, the term "immediate family" has the same meaning

Page 12 of 46

12-00204-16

349 as specified in paragraph (4)(c). The person making the request 350 must disclose: 351 1. The name of the elector for whom the ballot is 352 requested. 353 2. The elector's address. 354 3. The elector's date of birth. 355 4. The requester's name. 356 5. The requester's address. 357 6. The requester's driver license number, if available. 358 7. The requester's relationship to the elector. 8. The requester's signature (written requests only). 359 360 (c) Upon receiving a request for a vote-by-mail an absentee 361 ballot from an absent voter, the supervisor of elections shall 362 notify the voter of the free access system that has been 363 designated by the department for determining the status of his 364 or her vote-by-mail absentee ballot. 365 (2) A request for a vote-by-mail an absentee ballot to be 366 mailed to a voter must be received no later than 5 p.m. on the 367 sixth day before the election by the supervisor of elections. 368 The supervisor of elections shall mail vote-by-mail absentee 369 ballots to voters requesting ballots by such deadline no later 370 than 4 days before the election. 371 (3) For each request for a vote-by-mail an absentee ballot 372 received, the supervisor shall record the date the request was 373 made, the date the vote-by-mail absentee ballot was delivered to 374 the voter or the voter's designee or the date the vote-by-mail 375 absentee ballot was delivered to the post office or other 376 carrier, the date the ballot was received by the supervisor, the 377 absence of the voter's signature on the voter's certificate, if

Page 13 of 46

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2016112

12-00204-16 2016112 378 applicable, and such other information he or she may deem 379 necessary. This information shall be provided in electronic 380 format as provided by rule adopted by the division. The 381 information shall be updated and made available no later than 8 382 a.m. of each day, including weekends, beginning 60 days before 383 the primary until 15 days after the general election and shall 384 be contemporaneously provided to the division. This information 385 shall be confidential and exempt from s. 119.07(1) and shall be 386 made available to or reproduced only for the voter requesting 387 the ballot, a canvassing board, an election official, a 388 political party or official thereof, a candidate who has filed qualification papers and is opposed in an upcoming election, and 389 390 registered political committees for political purposes only. 391 (4) (a) No later than 45 days before each presidential preference primary election, primary election, and general 392 393 election, the supervisor of elections shall send a vote-by-mail 394

394 an absentee ballot as provided in subparagraph (c)2. to each 395 absent uniformed services voter and to each overseas voter who 396 has requested <u>a vote-by-mail</u> an absentee ballot.

397 (b) The supervisor of elections shall mail a vote-by-mail 398 an absentee ballot to each absent qualified voter, other than 399 those listed in paragraph (a), who has requested such a ballot, 400 between the 35th and 28th days before the presidential 401 preference primary election, primary election, and general election. Except as otherwise provided in subsection (2) and 402 403 after the period described in this paragraph, the supervisor 404 shall mail vote-by-mail absentee ballots within 2 business days 405 after receiving a request for such a ballot.

406

(c) The supervisor shall provide <u>a vote-by-mail</u> an absentee

Page 14 of 46

12-00204-16

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407
     ballot to each elector by whom a request for that ballot has
408
     been made by one of the following means:
409
          1. By nonforwardable, return-if-undeliverable mail to the
410
     elector's current mailing address on file with the supervisor or
411
     any other address the elector specifies in the request.
412
          2. By forwardable mail, e-mail, or facsimile machine
413
     transmission to absent uniformed services voters and overseas
     voters. The absent uniformed services voter or overseas voter
414
415
     may designate in the vote-by-mail absentee ballot request the
     preferred method of transmission. If the voter does not
416
     designate the method of transmission, the vote-by-mail absentee
417
418
     ballot shall be mailed.
419
          3. By personal delivery before 7 p.m. on election day to
420
     the elector, upon presentation of the identification required in
421
     s. 101.043.
422
          4. By delivery to a designee on election day or up to 5
423
     days prior to the day of an election. Any elector may designate
424
     in writing a person to pick up the ballot for the elector;
425
     however, the person designated may not pick up more than two
426
     vote-by-mail absentee ballots per election, other than the
427
     designee's own ballot, except that additional ballots may be
428
     picked up for members of the designee's immediate family. For
429
     purposes of this section, "immediate family" means the
430
     designee's spouse or the parent, child, grandparent, or sibling
431
     of the designee or of the designee's spouse. The designee shall
432
     provide to the supervisor the written authorization by the
433
     elector and a picture identification of the designee and must
434
     complete an affidavit. The designee shall state in the affidavit
     that the designee is authorized by the elector to pick up that
435
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Page 15 of 46

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SB 112

2016112

12-00204-16 2016112 436 ballot and shall indicate if the elector is a member of the 437 designee's immediate family and, if so, the relationship. The 438 department shall prescribe the form of the affidavit. If the 439 supervisor is satisfied that the designee is authorized to pick 440 up the ballot and that the signature of the elector on the 441 written authorization matches the signature of the elector on 442 file, the supervisor shall give the ballot to that designee for delivery to the elector. 443 444 5. Except as provided in s. 101.655, the supervisor may not 445 deliver a vote-by-mail an absentee ballot to an elector or an 446 elector's immediate family member on the day of the election 447 unless there is an emergency, to the extent that the elector 448 will be unable to go to his or her assigned polling place. If a 449 vote-by-mail an absentee ballot is delivered, the elector or his 450 or her designee shall execute an affidavit affirming to the 451 facts which allow for delivery of the vote-by-mail absentee 452 ballot. The department shall adopt a rule providing for the form 453 of the affidavit. 454 (5) If the department is unable to certify candidates for 455 an election in time to comply with paragraph (4)(a), the 456 Department of State is authorized to prescribe rules for a 457 ballot to be sent to absent uniformed services voters and 458 overseas voters. 459 (6) Only Nothing other than the materials necessary to vote 460 by mail may absentee shall be mailed or delivered with any vote-461 by-mail absentee ballot. 462

462 Section 17. Subsections (1) and (4) of section 101.64, 463 Florida Statutes, are amended to read:

101.64 Delivery of vote-by-mail absentee ballots;

464

Page 16 of 46

	12-00204-16 2016112
465	envelopes; form
466	(1) The supervisor shall enclose with each vote-by-mail
467	absentee ballot two envelopes: a secrecy envelope, into which
468	the absent elector shall enclose his or her marked ballot; and a
469	mailing envelope, into which the absent elector shall then place
470	the secrecy envelope, which shall be addressed to the supervisor
471	and also bear on the back side a certificate in substantially
472	the following form:
473	
474	Note: Please Read Instructions Carefully Before
475	Marking Ballot and Completing Voter's Certificate.
476	
477	VOTER'S CERTIFICATE
478	I,, do solemnly swear or affirm that I am a qualified
479	and registered voter of County, Florida, and that I have
480	not and will not vote more than one ballot in this election. I
481	understand that if I commit or attempt to commit any fraud in
482	connection with voting, vote a fraudulent ballot, or vote more
483	than once in an election, I can be convicted of a felony of the
484	third degree and fined up to \$5,000 and/or imprisoned for up to
485	5 years. I also understand that failure to sign this certificate
486	will invalidate my ballot.
487	
488	(Date) (Voter's Signature)
489	
490	(4) The supervisor shall mark, code, indicate on, or
491	otherwise track the precinct of the absent elector for each
492	<u>vote-by-mail</u> absentee ballot.
493	Section 18. Section 101.65, Florida Statutes, is amended to
	Page 17 of 46

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522

I	12-00204-16 2016112
494	read:
495	101.65 Instructions to absent electorsThe supervisor
496	shall enclose with each <u>vote-by-mail</u> absentee ballot separate
497	printed instructions in substantially the following form:
498	
499	READ THESE INSTRUCTIONS CAREFULLY
500	BEFORE MARKING BALLOT.
501	1. VERY IMPORTANT. In order to ensure that your vote-by-
502	mail absentee ballot will be counted, it should be completed and
503	returned as soon as possible so that it can reach the supervisor
504	of elections of the county in which your precinct is located no
505	later than 7 p.m. on the day of the election. However, if you
506	are an overseas voter casting a ballot in a presidential
507	preference primary or general election, your vote-by-mail
508	absentee ballot must be postmarked or dated no later than the
509	date of the election and received by the supervisor of elections
510	of the county in which you are registered to vote no later than
511	10 days after the date of the election.
512	2. Mark your ballot in secret as instructed on the ballot.
513	You must mark your own ballot unless you are unable to do so
514	because of blindness, disability, or inability to read or write.
515	3. Mark only the number of candidates or issue choices for
516	a race as indicated on the ballot. If you are allowed to "Vote
517	for One" candidate and you vote for more than one candidate,
518	your vote in that race will not be counted.
519	4. Place your marked ballot in the enclosed secrecy
520	envelope.
521	5. Insert the secrecy envelope into the enclosed mailing
522	envelope which is addressed to the supervisor.

Page 18 of 46

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12-00204-16 2016112 523 6. Seal the mailing envelope and completely fill out the 524 Voter's Certificate on the back of the mailing envelope. 525 7. VERY IMPORTANT. In order for your vote-by-mail absentee 526 ballot to be counted, you must sign your name on the line above 527 (Voter's Signature). A vote-by-mail An absentee ballot will be 528 considered illegal and not be counted if the signature on the 529 voter's certificate does not match the signature on record. The 530 signature on file at the start of the canvass of the vote-by-531 mail absentee ballots is the signature that will be used to 532 verify your signature on the voter's certificate. If you need to 533 update your signature for this election, send your signature 534 update on a voter registration application to your supervisor of 535 elections so that it is received no later than the start of the 536 canvassing of vote-by-mail absentee ballots, which occurs no earlier than the 15th day before election day. 537 538 8. VERY IMPORTANT. If you are an overseas voter, you must 539 include the date you signed the Voter's Certificate on the line 540 above (Date) or your ballot may not be counted. 541 9. Mail, deliver, or have delivered the completed mailing 542 envelope. Be sure there is sufficient postage if mailed. 543 10. FELONY NOTICE. It is a felony under Florida law to 544 accept any gift, payment, or gratuity in exchange for your vote 545 for a candidate. It is also a felony under Florida law to vote 546 in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent. 547 548 Section 19. Subsections (1) and (2) of section 101.655, 549 Florida Statutes, are amended to read: 550 101.655 Supervised voting by absent electors in certain 551 facilities.-

Page 19 of 46

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12-00204-16 2016112 552 (1) The supervisor of elections of a county shall provide 553 supervised voting for absent electors residing in any assisted 554 living facility, as defined in s. 429.02, or nursing home facility, as defined in s. 400.021, within that county at the 555 556 request of any administrator of such a facility. Such request 557 for supervised voting in the facility shall be made by 558 submitting a written request to the supervisor of elections no 559 later than 21 days prior to the election for which that request 560 is submitted. The request shall specify the name and address of 561 the facility and the name of the electors who wish to vote by mail absentee in that election. If the request contains the 562 563 names of fewer than five voters, the supervisor of elections is 564 not required to provide supervised voting. 565 (2) The supervisor of elections may, in the absence of a 566 request from the administrator of a facility, provide for 567 supervised voting in the facility for those persons who have 568 requested vote-by-mail absentee ballots. The supervisor of

569 elections shall notify the administrator of the facility that 570 supervised voting will occur.

571 Section 20. Section 101.661, Florida Statutes, is amended 572 to read:

573 101.661 Voting <u>vote-by-mail</u> absentee ballots.—All electors 574 must personally mark or designate their choices on the <u>vote-by-</u> 575 mail absentee ballot, except:

(1) Electors who require assistance to vote because of blindness, disability, or inability to read or write, who may have some person of the elector's choice, other than the elector's employer, an agent of the employer, or an officer or agent of the elector's union, mark the elector's choices or

Page 20 of 46

12-00204-16 2016112 581 assist the elector in marking his or her choices on the ballot. 582 (2) As otherwise provided in s. 101.051 or s. 101.655. Section 21. Section 101.662, Florida Statutes, is amended 583 584 to read: 585 101.662 Accessibility of vote-by-mail absentee ballots.-It 586 is the intent of the Legislature that voting by vote-by-mail 587 absentee ballot be by methods that are fully accessible to all 588 voters, including voters having a disability. The Department of 589 State shall work with the supervisors of elections and the 590 disability community to develop and implement procedures and 591 technologies, as possible, which will include procedures for 592 providing vote-by-mail absentee ballots, upon request, in 593 alternative formats that will allow all voters to cast a secret, 594 independent, and verifiable vote-by-mail absentee ballot without 595 the assistance of another person. 596 Section 22. Section 101.663, Florida Statutes, is amended 597 to read: 598 101.663 Electors; change of residence to another state.-An 599 elector registered in this state who moves his or her permanent 600 residence to another state after the registration books in that 601 state have closed is shall be permitted to vote by mail absentee 602 in the county of his or her former residence for the offices of 603 President and Vice President of the United States. 604 Section 23. Section 101.67, Florida Statutes, is amended to 605 read: 606 101.67 Safekeeping of mailed ballots; deadline for

607 receiving vote-by-mail absentee ballots.-

(1) The supervisor of elections shall safely keep in his orher office any envelopes received containing marked ballots of

Page 21 of 46

12-00204-16 2016112 610 absent electors, and he or she shall, before the canvassing of 611 the election returns, deliver the envelopes to the county 612 canvassing board along with his or her file or list kept 613 regarding said ballots. 614 (2) Except as provided in s. 101.6952(5), all marked absent 615 electors' ballots to be counted must be received by the 616 supervisor by 7 p.m. the day of the election. All ballots 617 received thereafter shall be marked with the time and date of receipt and filed in the supervisor's office. 618 Section 24. Section 101.68, Florida Statutes, is amended to 619 620 read: 621 101.68 Canvassing of vote-by-mail absentee ballot.-622 (1) The supervisor of the county where the absent elector 623 resides shall receive the voted ballot, at which time the 624 supervisor shall compare the signature of the elector on the 625 voter's certificate with the signature of the elector in the 626 registration books or the precinct register to determine whether 627 the elector is duly registered in the county and may record on 628 the elector's registration certificate that the elector has 629 voted. However, effective July 1, 2005, an elector who dies 630 after casting a vote-by-mail an absentee ballot but on or before 631 election day shall remain listed in the registration books until the results have been certified for the election in which the 632 633 ballot was cast. The supervisor shall safely keep the ballot 634 unopened in his or her office until the county canvassing board 635 canvasses the vote. Except as provided in subsection (4), after 636 a vote-by-mail an absentee ballot is received by the supervisor, 637 the ballot is deemed to have been cast, and changes or additions 638 may not be made to the voter's certificate.

Page 22 of 46

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659

660

12-00204-16 2016112 639 (2) (a) The county canvassing board may begin the canvassing 640 of vote-by-mail absentee ballots at 7 a.m. on the 15th day before the election, but not later than noon on the day 641 642 following the election. In addition, for any county using 643 electronic tabulating equipment, the processing of vote-by-mail 644 absentee ballots through such tabulating equipment may begin at 645 7 a.m. on the 15th day before the election. However, 646 notwithstanding any such authorization to begin canvassing or otherwise processing vote-by-mail absentee ballots early, no 647 result shall be released until after the closing of the polls in 648 649 that county on election day. Any supervisor of elections, deputy 650 supervisor of elections, canvassing board member, election board 651 member, or election employee who releases the results of a canvassing or processing of vote-by-mail absentee ballots prior 652 to the closing of the polls in that county on election day 653 654 commits a felony of the third degree, punishable as provided in 655 s. 775.082, s. 775.083, or s. 775.084. 656 (b) To ensure that all vote-by-mail absentee ballots to be 657 counted by the canvassing board are accounted for, the 658 canvassing board shall compare the number of ballots in its

(c)1. The canvassing board shall, if the supervisor has not already done so, compare the signature of the elector on the voter's certificate or on the <u>vote-by-mail</u> absentee ballot affidavit as provided in subsection (4) with the signature of the elector in the registration books or the precinct register to see that the elector is duly registered in the county and to determine the legality of that vote-by-mail absentee ballot. The

be counted according to the supervisor's file or list.

possession with the number of requests for ballots received to

Page 23 of 46

12-00204-16 2016112 ballot of an elector who casts a vote-by-mail an absentee ballot 668 669 shall be counted even if the elector dies on or before election 670 day, as long as, prior to the death of the voter, the ballot was 671 postmarked by the United States Postal Service, date-stamped 672 with a verifiable tracking number by a common carrier, or 673 already in the possession of the supervisor of elections. A 674 vote-by-mail An absentee ballot is shall be considered illegal 675 if the voter's certificate or vote-by-mail absentee ballot 676 affidavit does not include the signature of the elector, as 677 shown by the registration records or the precinct register. 678 However, a vote-by-mail an absentee ballot is not considered 679 illegal if the signature of the elector does not cross the seal 680 of the mailing envelope. If the canvassing board determines that 681 any ballot is illegal, a member of the board shall, without 682 opening the envelope, mark across the face of the envelope: 683 "rejected as illegal." The vote-by-mail absentee ballot 684 affidavit, if applicable, the envelope, and the ballot contained 685 therein shall be preserved in the manner that official ballots 686 voted are preserved. 687 2. If any elector or candidate present believes that a 688

vote-by-mail an absentee ballot is illegal due to a defect 689 apparent on the voter's certificate or the vote-by-mail absentee 690 ballot affidavit, he or she may, at any time before the ballot is removed from the envelope, file with the canvassing board a 691 692 protest against the canvass of that ballot, specifying the 693 precinct, the ballot, and the reason he or she believes the 694 ballot to be illegal. A challenge based upon a defect in the 695 voter's certificate or vote-by-mail absentee ballot affidavit 696 may not be accepted after the ballot has been removed from the

Page 24 of 46

12-00204-16

697 mailing envelope.

698 (d) The canvassing board shall record the ballot upon the 699 proper record, unless the ballot has been previously recorded by 700 the supervisor. The mailing envelopes shall be opened and the 701 secrecy envelopes shall be mixed so as to make it impossible to 702 determine which secrecy envelope came out of which signed 703 mailing envelope; however, in any county in which an electronic 704 or electromechanical voting system is used, the ballots may be 705 sorted by ballot styles and the mailing envelopes may be opened 706 and the secrecy envelopes mixed separately for each ballot 707 style. The votes on vote-by-mail absentee ballots shall be 708 included in the total vote of the county.

(3) The supervisor or the chair of the county canvassing board shall, after the board convenes, have custody of the <u>vote-</u> <u>by-mail</u> absentee ballots until a final proclamation is made as to the total vote received by each candidate.

713 (4) (a) The supervisor of elections shall, on behalf of the 714 county canvassing board, notify each elector whose ballot was 715 rejected as illegal and provide the specific reason the ballot 716 was rejected. The supervisor shall mail a voter registration 717 application to the elector to be completed indicating the 718 elector's current signature if the elector's ballot was rejected 719 due to a difference between the elector's signature on the 720 voter's certificate or vote-by-mail absentee ballot affidavit 721 and the elector's signature in the registration books or 722 precinct register. This section does not prohibit the supervisor 723 from providing additional methods for updating an elector's 724 signature.

725

(b) Until 5 p.m. on the day before an election, the

Page 25 of 46

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2016112

	12-00204-16 2016112
726	supervisor shall allow an elector who has returned <u>a vote-by-</u>
727	<u>mail</u> an absentee ballot that does not include the elector's
728	signature to complete and submit an affidavit in order to cure
729	the unsigned vote-by-mail absentee ballot.
730	(c) The elector shall provide identification to the
731	supervisor and must complete <u>a vote-by-mail</u> an absentee ballot
732	affidavit in substantially the following form:
733	
734	VOTE-BY-MAIL ABSENTEE BALLOT AFFIDAVIT
735	I, \ldots , am a qualified voter in this election and
736	registered voter of County, Florida. I do solemnly swear or
737	affirm that I requested and returned the $vote-by-mail$ absentee
738	ballot and that I have not and will not vote more than one
739	ballot in this election. I understand that if I commit or
740	attempt any fraud in connection with voting, vote a fraudulent
741	ballot, or vote more than once in an election, I may be
742	convicted of a felony of the third degree and fined up to \$5,000
743	and imprisoned for up to 5 years. I understand that my failure
744	to sign this affidavit means that my vote-by-mail absentee
745	ballot will be invalidated.
746	
747	(Voter's Signature)
748	
749	(Address)
750	
751	(d) Instructions must accompany the vote-by-mail absentee
752	ballot affidavit in substantially the following form:
753	
754	READ THESE INSTRUCTIONS CAREFULLY BEFORE COMPLETING THE
I	

Page 26 of 46

12-00204-16 2016112 755 AFFIDAVIT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE YOUR 756 BALLOT NOT TO COUNT. 757 758 1. In order to ensure that your vote-by-mail absentee 759 ballot will be counted, your affidavit should be completed and 760 returned as soon as possible so that it can reach the supervisor 761 of elections of the county in which your precinct is located no 762 later than 5 p.m. on the 2nd day before the election. 763 2. You must sign your name on the line above (Voter's 764 Signature). 765 3. You must make a copy of one of the following forms of 766 identification: 767 a. Identification that includes your name and photograph: 768 United States passport; debit or credit card; military identification; student identification; retirement center 769 770 identification; neighborhood association identification; or 771 public assistance identification; or 772 b. Identification that shows your name and current 773 residence address: current utility bill, bank statement, 774 government check, paycheck, or government document (excluding 775 voter identification card). 776 4. Place the envelope bearing the affidavit into a mailing 777 envelope addressed to the supervisor. Insert a copy of your 778 identification in the mailing envelope. Mail, deliver, or have 779 delivered the completed affidavit along with the copy of your 780 identification to your county supervisor of elections. Be sure 781 there is sufficient postage if mailed and that the supervisor's 782 address is correct.

783

5. Alternatively, you may fax or e-mail your completed

Page 27 of 46

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12-00204-16
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784
     affidavit and a copy of your identification to the supervisor of
785
     elections. If e-mailing, please provide these documents as
786
     attachments.
787
           (e) The department and each supervisor shall include the
788
     affidavit and instructions on their respective websites. The
789
     supervisor must include his or her office's mailing address, e-
790
     mail address, and fax number on the page containing the
791
     affidavit instructions; the department's instruction page must
792
     include the office mailing addresses, e-mail addresses, and fax
793
     numbers of all supervisors of elections or provide a conspicuous
794
     link to such addresses.
795
          (f) The supervisor shall attach each affidavit received to
796
     the appropriate vote-by-mail absentee ballot mailing envelope.
797
          Section 25. Section 101.69, Florida Statutes, is amended to
798
     read:
          101.69 Voting in person; return of vote-by-mail absentee
799
800
     ballot.-The provisions of this code shall not be construed to
801
     prohibit any elector from voting in person at the elector's
802
     precinct on the day of an election or at an early voting site,
803
     notwithstanding that the elector has requested a vote-by-mail an
804
     absentee ballot for that election. An elector who has returned a
805
     voted vote-by-mail absentee ballot to the supervisor, however,
806
     is deemed to have cast his or her ballot and is not entitled to
807
     vote another ballot or to have a provisional ballot counted by
808
     the county canvassing board. An elector who has received a vote-
809
     by-mail an absentee ballot and has not returned the voted ballot
```

810 to the supervisor, but desires to vote in person, shall return 811 the ballot, whether voted or not, to the election board in the 812 elector's precinct or to an early voting site. The returned

Page 28 of 46

	12-00204-16 2016112
813	ballot shall be marked "canceled" by the board and placed with
814	other canceled ballots. However, if the elector does not return
815	the ballot and the election official:
816	(1) Confirms that the supervisor has received the elector's
817	vote-by-mail absentee ballot, the elector shall not be allowed
818	to vote in person. If the elector maintains that he or she has
819	not returned the <u>vote-by-mail</u> absentee ballot or remains
820	eligible to vote, the elector shall be provided a provisional
821	ballot as provided in s. 101.048.
822	(2) Confirms that the supervisor has not received the
823	elector's $vote-by-mail$ absentee ballot, the elector shall be
824	allowed to vote in person as provided in this code. The
825	elector's vote-by-mail absentee ballot, if subsequently
826	received, shall not be counted and shall remain in the mailing
827	envelope, and the envelope shall be marked "Rejected as
828	Illegal."
829	(3) Cannot determine whether the supervisor has received
830	the elector's $vote-by-mail$ $absentee$ ballot, the elector may vote
831	a provisional ballot as provided in s. 101.048.
832	Section 26. Subsections (1) and (2) of section 101.6921,
833	Florida Statutes, are amended to read:
834	101.6921 Delivery of special <u>vote-by-mail</u> absentee ballot
835	to certain first-time voters
836	(1) The provisions of this section apply to voters who are
837	subject to the provisions of s. 97.0535 and who have not
838	provided the identification or certification required by s.
839	97.0535 by the time the vote-by-mail absentee ballot is mailed.
840	(2) The supervisor shall enclose with each vote-by-mail
841	absentee ballot three envelopes: a secrecy envelope, into which
	Page 29 of 46

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	12-00204-16 2016112
842	the absent elector will enclose his or her marked ballot; an
843	envelope containing the Voter's Certificate, into which the
844	absent elector shall place the secrecy envelope; and a mailing
845	envelope, which shall be addressed to the supervisor and into
846	which the absent elector will place the envelope containing the
847	Voter's Certificate and a copy of the required identification.
848	Section 27. Section 101.6923, Florida Statutes, is amended
849	to read:
850	101.6923 Special <u>vote-by-mail</u> absentee ballot instructions
851	for certain first-time voters
852	(1) The provisions of this section apply to voters who are
853	subject to the provisions of s. 97.0535 and who have not
854	provided the identification or information required by s.
855	97.0535 by the time the <u>vote-by-mail</u> absentee ballot is mailed.
856	(2) A voter covered by this section shall be provided with
857	printed instructions with his or her <u>vote-by-mail</u> absentee
858	ballot in substantially the following form:
859	
860	READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING YOUR
861	BALLOT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE
862	YOUR BALLOT NOT TO COUNT.
863	
864	1. In order to ensure that your vote-by-mail absentee
865	ballot will be counted, it should be completed and returned as
866	soon as possible so that it can reach the supervisor of
867	elections of the county in which your precinct is located no
868	later than 7 p.m. on the date of the election. However, if you
869	are an overseas voter casting a ballot in a presidential
870	preference primary or general election, your vote-by-mail

Page 30 of 46

	12-00204-16 2016112
871	absentee ballot must be postmarked or dated no later than the
872	date of the election and received by the supervisor of elections
873	of the county in which you are registered to vote no later than
874	10 days after the date of the election.
875	2. Mark your ballot in secret as instructed on the ballot.
876	You must mark your own ballot unless you are unable to do so
877	because of blindness, disability, or inability to read or write.
878	3. Mark only the number of candidates or issue choices for
879	a race as indicated on the ballot. If you are allowed to "Vote
880	for One" candidate and you vote for more than one, your vote in
881	that race will not be counted.
882	4. Place your marked ballot in the enclosed secrecy
883	envelope and seal the envelope.
884	5. Insert the secrecy envelope into the enclosed envelope
885	bearing the Voter's Certificate. Seal the envelope and
886	completely fill out the Voter's Certificate on the back of the
887	envelope.
888	a. You must sign your name on the line above (Voter's
889	Signature).
890	b. If you are an overseas voter, you must include the date
891	you signed the Voter's Certificate on the line above (Date) or
892	your ballot may not be counted.
893	c. <u>A vote-by-mail</u> An absentee ballot will be considered
894	illegal and will not be counted if the signature on the Voter's
895	Certificate does not match the signature on record. The
896	signature on file at the start of the canvass of the <u>vote-by-</u>
897	mail absentee ballots is the signature that will be used to
898	verify your signature on the Voter's Certificate. If you need to
899	update your signature for this election, send your signature
I	

Page 31 of 46

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	12-00204-16 2016112
900	
901	elections so that it is received no later than the start of
902	canvassing of <u>vote-by-mail</u> absentee ballots, which occurs no
903	earlier than the 15th day before election day.
904	6. Unless you meet one of the exemptions in Item 7., you
905	must make a copy of one of the following forms of
906	identification:
907	a. Identification which must include your name and
908	photograph: United States passport; debit or credit card;
909	military identification; student identification; retirement
910	center identification; neighborhood association identification;
911	or public assistance identification; or
912	b. Identification which shows your name and current
913	residence address: current utility bill, bank statement,
914	government check, paycheck, or government document (excluding
915	voter identification card).
916	7. The identification requirements of Item 6. do not apply
917	if you meet one of the following requirements:
918	a. You are 65 years of age or older.
919	b. You have a temporary or permanent physical disability.
920	c. You are a member of a uniformed service on active duty
921	who, by reason of such active duty, will be absent from the
922	county on election day.
923	d. You are a member of the Merchant Marine who, by reason
924	of service in the Merchant Marine, will be absent from the
925	county on election day.
926	e. You are the spouse or dependent of a member referred to
927	in paragraph c. or paragraph d. who, by reason of the active
928	duty or service of the member, will be absent from the county on
	Page 32 of 46

Page 32 of 46

12-00204-162016112_929election day.930f. You are currently residing outside the United States.9318. Place the envelope bearing the Voter's Certificate into932the mailing envelope addressed to the supervisor. Insert a copy

932 the mailing envelope addressed to the supervisor. Insert a copy 933 of your identification in the mailing envelope. DO NOT PUT YOUR 934 IDENTIFICATION INSIDE THE SECRECY ENVELOPE WITH THE BALLOT OR 935 INSIDE THE ENVELOPE WHICH BEARS THE VOTER'S CERTIFICATE OR YOUR 936 BALLOT WILL NOT COUNT.

937 9. Mail, deliver, or have delivered the completed mailing938 envelope. Be sure there is sufficient postage if mailed.

939 10. FELONY NOTICE. It is a felony under Florida law to 940 accept any gift, payment, or gratuity in exchange for your vote 941 for a candidate. It is also a felony under Florida law to vote 942 in an election using a false identity or false address, or under 943 any other circumstances making your ballot false or fraudulent.

944 Section 28. Subsections (1) and (2) of section 101.6925, 945 Florida Statutes, are amended to read:

946

101.6925 Canvassing special vote-by-mail absentee ballots.-

947 (1) The supervisor of the county where the absent elector
948 resides shall receive the voted special <u>vote-by-mail</u> absentee
949 ballot, at which time the mailing envelope shall be opened to
950 determine if the voter has enclosed the identification required
951 or has indicated on the Voter's Certificate that he or she is
952 exempt from the identification requirements.

953 (2) If the identification is enclosed or the voter has 954 indicated that he or she is exempt from the identification 955 requirements, the supervisor shall make the note on the 956 registration records of the voter and proceed to canvass the 957 <u>vote-by-mail</u> absentee ballot as provided in s. 101.68.

Page 33 of 46

12-00204-16 2016112 Section 29. Section 101.694, Florida Statutes, is amended 958 to read: 959 960 101.694 Mailing of ballots upon receipt of federal postcard 961 application.-962 (1) Upon receipt of a federal postcard application for a 963 vote-by-mail an absentee ballot executed by a person whose 964 registration is in order or whose application is sufficient to 965 register or update the registration of that person, the 966 supervisor shall send the ballot in accordance with s. 967 101.62(4). 968 (2) Upon receipt of a federal postcard application for a 969 vote-by-mail an absentee ballot executed by a person whose 970 registration is not in order and whose application is 971 insufficient to register or update the registration of that 972 person, the supervisor shall follow the procedure set forth in 973 s. 97.073. 974 (3) Vote-by-mail Absentee envelopes printed for voters 975 entitled to vote by mail absentee under the Uniformed and 976 Overseas Citizens Absentee Voting Act shall meet the 977 specifications as determined by the Federal Voting Assistance 978 Program of the United States Department of Defense and the 979 United States Postal Service. 980 (4) Cognizance shall be taken of the fact that vote-by-mail 981 absentee ballots and other materials such as instructions and 982 envelopes are to be carried via air mail, and, to the maximum 983 extent possible, such ballots and materials shall be reduced in 984 size and weight of paper. The same ballot shall be used, 985 however, as is used by other vote-by-mail absentee voters. 986 Section 30. Subsections (1) and (4) of section 101.6951,

Page 34 of 46

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	12-00204-16 2016112
987	Florida Statutes, are amended to read:
988	101.6951 State write-in <u>vote-by-mail</u> ballot
989	(1) An overseas voter may request, not earlier than 180
990	days before a general election, a state write-in <u>vote-by-mail</u>
991	absentee ballot from the supervisor of elections in the county
992	of registration. In order to receive a state write-in ballot,
993	the voter shall state that due to military or other
994	contingencies that preclude normal mail delivery, the voter
995	cannot vote <u>a vote-by-mail</u> an absentee ballot during the normal
996	vote-by-mail absentee voting period. State write-in vote-by-mail
997	absentee ballots shall be made available to voters 90 to 180
998	days prior to a general election. The Department of State shall
999	prescribe by rule the form of the state write-in <u>vote-by-mail</u>
1000	ballot.
1001	(4) The state write-in <u>vote-by-mail</u> ballot shall contain
1002	all offices, federal, state, and local, for which the voter
1003	would otherwise be entitled to vote.
1004	Section 31. Section 101.6952, Florida Statutes, is amended
1005	to read:
1006	101.6952 <u>Vote-by-mail</u> Absentee ballots for absent uniformed
1007	services and overseas voters
1008	(1) If an absent uniformed services voter's or an overseas
1009	voter's request for an official <u>vote-by-mail</u> absentee ballot
1010	pursuant to s. 101.62 includes an e-mail address, the supervisor
1011	of elections shall:
1012	(a) Record the voter's e-mail address in the <u>vote-by-mail</u>
1013	absentee ballot record;
1014	(b) Confirm by e-mail that the <u>vote-by-mail</u> absentee ballot
1015	request was received and include in that e-mail the estimated

Page 35 of 46

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SB 112

12-00204-16

1016 date the vote-by-mail absentee ballot will be sent to the voter; 1017 and 1018 (c) Notify the voter by e-mail when the voted vote-by-mail 1019 absentee ballot is received by the supervisor of elections. 1020 (2) (a) An absent uniformed services voter or an overseas 1021 voter who makes timely application for but does not receive an 1022 official vote-by-mail absentee ballot may use the federal write-1023 in absentee ballot to vote in any federal, state, or local 1024 election. 1025 (b)1. In an election for federal office, an elector may 1026 designate a candidate by writing the name of a candidate on the 1027 ballot. Except for a primary or special primary election, the 1028 elector may alternatively designate a candidate by writing the 1029 name of a political party on the ballot. A written designation

1030 of the political party shall be counted as a vote for the 1031 candidate of that party if there is such a party candidate in 1032 the race.

1033 2. In a state or local election, an elector may vote in the 1034 section of the federal write-in absentee ballot designated for 1035 nonfederal races by writing on the ballot the title of each 1036 office and by writing on the ballot the name of the candidate 1037 for whom the elector is voting. Except for a primary, special 1038 primary, or nonpartisan election, the elector may alternatively 1039 designate a candidate by writing the name of a political party 1040 on the ballot. A written designation of the political party 1041 shall be counted as a vote for the candidate of that party if 1042 there is such a party candidate in the race. In addition, the 1043 elector may vote on any ballot measure presented in such 1044 election by identifying the ballot measure on which he or she

Page 36 of 46

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2016112

12-00204-16 2016112 1045 desires to vote and specifying his or her vote on the measure. 1046 For purposes of this section, a vote cast in a judicial merit 1047 retention election shall be treated in the same manner as a 1048 ballot measure in which the only allowable responses are "Yes" 1049 or "No." 1050 (c) In the case of a joint candidacy, such as for the 1051 offices of President/Vice President or Governor/Lieutenant 1052 Governor, a valid vote for one or both qualified candidates on 1053 the same ticket shall constitute a vote for the joint candidacy. 1054 (d) For purposes of this subsection and except when the 1055 context clearly indicates otherwise, such as when a candidate in 1056 the election is affiliated with a political party whose name includes the word "Independent," "Independence," or a similar 1057 1058 term, a voter designation of "No Party Affiliation" or 1059 "Independent," or any minor variation, misspelling, or 1060 abbreviation thereof, shall be considered a designation for the 1061 candidate, other than a write-in candidate, who qualified to run 1062 in the race with no party affiliation. If more than one 1063 candidate qualifies to run as a candidate with no party 1064 affiliation, the designation may not count for any candidate 1065 unless there is a valid, additional designation of the 1066 candidate's name.

(e) Any abbreviation, misspelling, or other minor variation
in the form of the name of an office, the name of a candidate,
the ballot measure, or the name of a political party must be
disregarded in determining the validity of the ballot.

1071 (3) (a) An absent uniformed services voter or an overseas 1072 voter who submits a federal write-in absentee ballot and later 1073 receives an official <u>vote-by-mail</u> absentee ballot may submit the

Page 37 of 46

12-00204-16 2016112 official vote-by-mail absentee ballot. An elector who submits a 1074 1075 federal write-in absentee ballot and later receives and submits 1076 an official vote-by-mail absentee ballot should make every 1077 reasonable effort to inform the appropriate supervisor of 1078 elections that the elector has submitted more than one ballot. 1079 (b) A federal write-in absentee ballot may not be canvassed 1080 until 7 p.m. on the day of the election. A federal write-in 1081 absentee ballot from an overseas voter in a presidential 1082 preference primary or general election may not be canvassed 1083 until the conclusion of the 10-day period specified in 1084 subsection (5). Each federal write-in absentee ballot received 1085 by 7 p.m. on the day of the election shall be canvassed pursuant 1086 to ss. 101.5614(5) and 101.68, unless the elector's official 1087 vote-by-mail absentee ballot is received by 7 p.m. on election 1088 day. Each federal write-in absentee ballot from an overseas 1089 voter in a presidential preference primary or general election 1090 received by 10 days after the date of the election shall be 1091 canvassed pursuant to ss. 101.5614(5) and 101.68, unless the 1092 overseas voter's official vote-by-mail absentee ballot is 1093 received by 10 days after the date of the election. If the 1094 elector's official vote-by-mail absentee ballot is received by 7 1095 p.m. on election day, or, for an overseas voter in a 1096 presidential preference primary or general election, no later 1097 than 10 days after the date of the election, the federal write-1098 in absentee ballot is invalid and the official vote-by-mail 1099 absentee ballot shall be canvassed. The time shall be regulated 1100 by the customary time in standard use in the county seat of the 1101 locality. 1102 (4) For vote-by-mail absentee ballots received from absent

Page 38 of 46

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SB 112

I	12-00204-16 2016112
1103	uniformed services voters or overseas voters, there is a
1104	presumption that the envelope was mailed on the date stated on
1105	the outside of the return envelope, regardless of the absence of
1106	a postmark on the mailed envelope or the existence of a postmark
1107	date that is later than the date of the election.
1108	(5) <u>A vote-by-mail</u> An absentee ballot from an overseas
1109	voter in any presidential preference primary or general election
1110	which is postmarked or dated no later than the date of the
1111	election and is received by the supervisor of elections of the
1112	county in which the overseas voter is registered no later than
1113	10 days after the date of the election shall be counted as long
1114	as the <u>vote-by-mail</u> absentee ballot is otherwise proper.
1115	Section 32. Section 101.697, Florida Statutes, is amended
1116	to read:
1117	101.697 Electronic transmission of election materialsThe
1118	Department of State shall determine whether secure electronic
1119	means can be established for receiving ballots from overseas
1120	voters. If such security can be established, the department
1121	shall adopt rules to authorize a supervisor of elections to
1122	accept from an overseas voter a request for <u>a vote-by-mail</u> an
1123	absentee ballot or a voted <u>vote-by-mail</u> absentee ballot by
1124	secure facsimile machine transmission or other secure electronic
1125	means. The rules must provide that in order to accept a voted
1126	ballot, the verification of the voter must be established, the
1127	security of the transmission must be established, and each
1128	ballot received must be recorded.
1129	Section 33. Paragraph (a) of subsection (4) of section
1130	102.031, Florida Statutes, is amended to read:
1131	102.031 Maintenance of good order at polls; authorities;
I	

Page 39 of 46

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SB 112

1146

12-00204-16 2016112 1132 persons allowed in polling rooms and early voting areas; unlawful solicitation of voters.-1133 1134 (4) (a) No person, political committee, or other group or 1135 organization may solicit voters inside the polling place or 1136 within 100 feet of the entrance to any polling place, a polling 1137 room where the polling place is also a polling room, an early 1138 voting site, or an office of the supervisor of elections where 1139 vote-by-mail absentee ballots are requested and printed on demand for the convenience of electors who appear in person to 1140 1141 request them. Before the opening of the polling place or early 1142 voting site, the clerk or supervisor shall designate the nosolicitation zone and mark the boundaries. 1143

1144Section 34. Subsections (2), (3), and (4) of section1145102.141, Florida Statutes, are amended to read:

102.141 County canvassing board; duties.-

1147 (2) The county canvassing board shall meet in a building 1148 accessible to the public in the county where the election 1149 occurred at a time and place to be designated by the supervisor 1150 of elections to publicly canvass the absent absentee electors' 1151 ballots as provided for in s. 101.68 and provisional ballots as provided by ss. 101.048, 101.049, and 101.6925. Provisional 1152 1153 ballots cast pursuant to s. 101.049 shall be canvassed in a 1154 manner that votes for candidates and issues on those ballots can 1155 be segregated from other votes. Public notice of the time and 1156 place at which the county canvassing board shall meet to canvass 1157 the absent absentee electors' ballots and provisional ballots shall be given at least 48 hours prior thereto by publication on 1158 the supervisor of elections' website and once in one or more 1159 1160 newspapers of general circulation in the county or, if there is

Page 40 of 46

12-00204-16 2016112 1161 no newspaper of general circulation in the county, by posting 1162 such notice in at least four conspicuous places in the county. 1163 As soon as the absent absentee electors' ballots and the provisional ballots are canvassed, the board shall proceed to 1164 1165 publicly canvass the vote given each candidate, nominee, 1166 constitutional amendment, or other measure submitted to the 1167 electorate of the county, as shown by the returns then on file in the office of the supervisor of elections. 1168 1169 (3) The canvass, except the canvass of absent absentee 1170 electors' returns and the canvass of provisional ballots, shall 1171 be made from the returns and certificates of the inspectors as 1172 signed and filed by them with the supervisor, and the county 1173 canvassing board shall not change the number of votes cast for a 1174 candidate, nominee, constitutional amendment, or other measure 1175 submitted to the electorate of the county, respectively, in any 1176 polling place, as shown by the returns. All returns shall be 1177 made to the board on or before 2 a.m. of the day following any 1178 primary, general, or other election. If the returns from any 1179 precinct are missing, if there are any omissions on the returns 1180 from any precinct, or if there is an obvious error on any such 1181 returns, the canvassing board shall order a retabulation of the 1182 returns from such precinct. Before canvassing such returns, the 1183 canvassing board shall examine the tabulation of the ballots cast in such precinct and determine whether the returns 1184 1185 correctly reflect the votes cast. If there is a discrepancy 1186 between the returns and the tabulation of the ballots cast, the 1187 tabulation of the ballots cast shall be presumed correct and 1188 such votes shall be canvassed accordingly. 1189 (4) (a) The supervisor of elections shall upload into the

Page 41 of 46

12-00204-16 2016112 1190 county's election management system by 7 p.m. on the day before 1191 the election the results of all early voting and vote-by-mail 1192 absentee ballots that have been canvassed and tabulated by the 1193 end of the early voting period. Pursuant to ss. 101.5614(9), 1194 101.657, and 101.68(2), the tabulation of votes cast or the 1195 results of such uploads may not be made public before the close 1196 of the polls on election day. 1197 (b) The canvassing board shall report all early voting and all tabulated vote-by-mail absentee results to the Department of 1198 1199 State within 30 minutes after the polls close. Thereafter, the 1200 canvassing board shall report, with the exception of provisional 1201 ballot results, updated precinct election results to the 1202 department at least every 45 minutes until all results are 1203 completely reported. The supervisor of elections shall notify 1204 the department immediately of any circumstances that do not 1205 permit periodic updates as required. Results shall be submitted 1206 in a format prescribed by the department. 1207 Section 35. Subsection (8) of section 102.168, Florida 1208 Statutes, is amended to read: 1209 102.168 Contest of election.-1210 (8) In any contest that requires a review of the canvassing board's decision on the legality of a vote-by-mail an absentee 1211 1212 ballot pursuant to s. 101.68 based upon a comparison of the 1213 signature on the voter's certificate and the signature of the 1214 elector in the registration records, the circuit court may not 1215 review or consider any evidence other than the signature on the 1216 voter's certificate and the signature of the elector in the 1217 registration records. The court's review of such issue shall be 1218 to determine only if the canvassing board abused its discretion

Page 42 of 46

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SB 112

	12-00204-16 2016112
1219	in making its decision.
1220	Section 36. Subsection (1) of section 104.047, Florida
1221	Statutes, is amended to read:
1222	104.047 Vote-by-mail Absentee ballots and voting;
1223	violations
1224	(1) Except as provided in s. 101.62 or s. 101.655, any
1225	person who requests <u>a vote-by-mail</u> an absentee ballot on behalf
1226	of an elector is guilty of a felony of the third degree,
1227	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
1228	Section 37. Paragraph (b) of subsection (2) of section
1229	104.0515, Florida Statutes, is amended to read:
1230	104.0515 Voting rights; deprivation of, or interference
1231	with, prohibited; penalty
1232	(2) No person acting under color of law shall:
1233	(b) Deny the right of any individual to vote in any
1234	election because of an error or omission on any record or paper
1235	relating to any application, registration, or other act
1236	requisite to voting, if such error or omission is not material
1237	in determining whether such individual is qualified under law to
1238	vote in such election. This paragraph shall apply to <u>vote-by-</u>
1239	<u>mail</u> absentee ballots only if there is a pattern or history of
1240	discrimination on the basis of race, color, or previous
1241	condition of servitude in regard to vote-by-mail absentee
1242	ballots.
1243	Section 38. Section 104.0616, Florida Statutes, is amended
1244	to read:
1245	104.0616 <u>Vote-by-mail</u> Absentee ballots and voting;
1246	violations
1247	(1) For purposes of this section, the term "immediate
	Page 43 of 46

SB 112

12-00204-16 2016112 1248 family" means a person's spouse or the parent, child, grandparent, or sibling of the person or the person's spouse. 1249 1250 (2) Any person who provides or offers to provide, and any 1251 person who accepts, a pecuniary or other benefit in exchange for 1252 distributing, ordering, requesting, collecting, delivering, or 1253 otherwise physically possessing more than two vote-by-mail 1254 absentee ballots per election in addition to his or her own 1255 ballot or a ballot belonging to an immediate family member, 1256 except as provided in ss. 101.6105-101.694, commits a 1257 misdemeanor of the first degree, punishable as provided in s. 1258 775.082, s. 775.083, or s. 775.084. 1259 Section 39. Section 104.17, Florida Statutes, is amended to 1260 read: 1261 104.17 Voting in person after casting vote-by-mail absentee 1262 ballot.-Any person who willfully votes or attempts to vote both 1263 in person and by vote-by-mail absentee ballot at any election is 1264 quilty of a felony of the third degree, punishable as provided 1265 in s. 775.082, s. 775.083, or s. 775.084. 1266 Section 40. Paragraph (b) of subsection (2) of section 1267 117.05, Florida Statutes, is amended to read: 1268 117.05 Use of notary commission; unlawful use; notary fee; 1269 seal; duties; employer liability; name change; advertising; 1270 photocopies; penalties.-1271 (2)1272 (b) A notary public may not charge a fee for witnessing a vote-by-mail an absentee ballot in an election, and must witness 1273 1274 such a ballot upon the request of an elector, provided the 1275 notarial act is in accordance with the provisions of this

1276 chapter.

Page 44 of 46

12-00204-16 2016112 1277 Section 41. Subsection (7) of section 394.459, Florida 1278 Statutes, is amended to read: 1279 394.459 Rights of patients.-1280 (7) VOTING IN PUBLIC ELECTIONS.-A patient who is eligible 1281 to vote according to the laws of the state has the right to vote 1282 in the primary and general elections. The department shall 1283 establish rules to enable patients to obtain voter registration forms, applications for vote-by-mail absentee ballots, and vote-1284 1285 by-mail absentee ballots. 1286 Section 42. Section 741.406, Florida Statutes, is amended 1287 to read: 1288 741.406 Voting by program participant; use of designated 1289 address by supervisor of elections.-A program participant who is 1290 otherwise qualified to vote may request a vote-by-mail an 1291 absentee ballot pursuant to s. 101.62. The program participant 1292 shall automatically receive vote-by-mail absentee ballots for 1293 all elections in the jurisdictions in which that individual 1294 resides in the same manner as vote-by-mail absentee voters. The 1295 supervisor of elections shall transmit the vote-by-mail absentee 1296 ballot to the program participant at the address designated by 1297 the participant in his or her application as a vote-by-mail an 1298 absentee voter. The name, address, and telephone number of a 1299 program participant may not be included in any list of 1300 registered voters available to the public.

Section 43. Subsection (7) of section 916.107, Florida Statutes, is amended to read:

1303

916.107 Rights of forensic clients.-

(7) VOTING IN PUBLIC ELECTIONS.—A forensic client who iseligible to vote according to the laws of the state has the

Page 45 of 46

	12-00204-16 2016112
1306	right to vote in the primary and general elections. The
1307	department and agency shall establish rules to enable clients to
1308	obtain voter registration forms, applications for vote-by-mail
1309	absentee ballots, and vote-by-mail absentee ballots.
1310	Section 44. This act shall take effect July 1, 2016.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	SB 112				
NTRODUCER:	Senator Tl	nompson			
SUBJECT:	Absentee	Voting			
DATE:	October 22	2, 2015	REVISED:		
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
. Fox		Roberts	5	EE	Favorable
. Sneed		Miller		ATD	Recommended: Favorable
				RC	

I. Summary:

SB 112 changes the phrase "absentee" to "vote-by-mail" where it appears in the Florida Statutes, most frequently in the context of the phrase "absentee ballot(s)."

The bill has no fiscal impact on state government.

The bill takes effect July 1, 2016.

II. Present Situation:

Originally, casting a ballot without going to the polls on election day was the province of the military; widespread absentee balloting in America had its origins during the Civil War,¹ as a means for both sides to afford soldiers in the field — a not insignificant portion of the electorate at the time — the opportunity to vote.² By 1924, all but a handful of states had absentee ballot

¹ Pennsylvania appears to have been the only state with an absentee ballot law pre-dating the Civil War (1813), allowing military personnel stationed more than two miles from their homes to cast an absentee ballot. *See*, Aaron Marshall, *Special Voting Access for the Military Nothing New, Dates from the Civil War, Mike DeWine Says* (Oct. 1, 2012), available on PolitifactOhio's web site at <u>http://www.politifact.com/ohio/statements/2012/oct/01/mike-dewine/special-voting-access-military-nothing-new-dates-c/</u> (last accessed 10.12.2015) (citing, generally, John C. Fortier & Norman J. Ornstein, *The Absentee Ballot and the Secret Ballot: Challenges for Election Reform*, 36 U. MICH. J.L. REFORM 483 (2003)) [hereinafter, Marshall, *Special Military Voting*].

² Voting Integrity Project, Inc. v. Keisling, 259 F.3d 1169, 1175 (9th Cir. 2001); Marshall, Special Military Voting, supra at note 1. Nineteen of the 25 Union states (including the Border States) and 7 of 11 Confederate states had absentee voting laws for soldiers during the Civil War. *Id.* Though many states repealed their laws after the War — with only 6 states retaining them on the books as of 1915 — the advent of World War I ushered in a decade of new state absentee ballot laws. Daniel P. Tokaji & Ruth Colter, *Absentee Voting by People with Disabilities: Promoting Access and Integrity*, 38 MCGEORGE L.REV. 1015, 1020 (2007), reprinted at

<u>http://www.americanbar.org/content/dam/aba/migrated/aging/voting/pdfs/tokaji.authcheckdam.pdf</u> (last accessed 10.12.2015) [hereinafter, Tokaji, *Absentee Voting*].

laws for members of the military, with many of them extending the franchise to civilians who could not attend the polls on account of illness or other physical disability.³

In 1986, the federal government codified the right of absent military and civilian overseas voters to cast an absentee ballot in federal races in the Uniformed Overseas Citizens Absentee Voting Act ("UOCAVA").⁴ Through the 1990's and especially the 2000's, numerous states (including Florida)⁵ amended their absentee laws to allow for even greater absentee ballot participation by voters — removing the reasons that voters traditionally had to give in order to vote an absentee ballot.⁶ Today, a slim majority of states have some form of what the National Conference of State Legislatures refers to as "no-excuse absentee voting."⁷

There seems, however, to be a lack of uniformity regarding what to call the current concepts of absentee voting. An Internet search of various statutes, federal and state executive agency sites for election administrators, and other professional organizations involved with voting indicates that the terms "absentee voting/balloting," "no-excuse absentee balloting/voting," "vote-by-mail," and "all-mail balloting," including derivations thereof, are *all* quite common.

Often, terms are used interchangeably; several Florida supervisor of elections websites, for example, refer to the process as both "vote-by-mail" and "absentee."⁸ In other cases, multiple terms are used to refer to the same thing depending on who's doing the characterizing. For example, the California statutes and its Secretary of State's web site refer to the absentee process for UOCAVA (absent military/overseas) voters as "vote by mail;"⁹ the U.S. Department of Defense's Federal Voting Assistance Program ("FVAP") materials, designed to aid Californians in the military and citizens overseas cast valid ballots, refer to the California process as

http://www.fpsanet.org/uploads/8/8/7/3/8873825/2014_nominee_shino.pdf (last accessed 10.12.2015).

⁷ National Conference of State Legislatures, *Absentee and Early Voting* (February 11, 2015), available at <u>http://www.ncsl.org/research/elections-and-campaigns/absentee-and-early-voting.aspx</u> (last accessed 10.12.2015).

³ *Id*.

⁴ 42 U.S.C. ss. 1973ff-1973ff-7.

⁵ Florida officially did away with reasons for voting absentee back in 2001, though voters had for years been able to obtain an absentee ballot by simply attesting to the fact that they *might* not be in their precincts on Election Day. Ch. 2001-40, s. 53, LAWS OF FLA.

⁶ Tokaji, *Absentee Voting* supra note 3 at 1021; *see*, Enrijeta Shino, *Absentee Voting: A Cross State Analysis* at pp. 3-5 (University of Florida, Mar. 8, 2014) (2000 general election signaled the turning point in easing legal requirements for absentee voting), available at The Florida Political Science Association web site at

⁸ See e.g., Escambia Co. Supervisor of Elections web site at <u>http://www.escambiavotes.com/vote-by-mail</u> and <u>http://www.escambiavotes.com/absentee-voting-and-registration</u> (generally, using the term "absentee ballot" to refer to military and overseas ballots and the phrase "vote-by-mail" to refer to other ballots)(last accessed 10.12.2015); Pasco Co. Supervisor of Elections web site at <u>http://www.pascovotes.com/Vote-by-Mail/About-Voting-by-Mail#mil</u> (referring to most ballots, including military, as vote-by mail ballots) (last accessed 10.12.2015); Leon Co. Supervisor of Elections web site at <u>http://www.leonvotes.org/Request-an-Absentee-Ballot</u> and Sarasota Co. Supervisor of Elections web site at <u>http://www.sarasotavotes.com/content.aspx?id=19</u> (using both terms, "vote-by-mail" and "absentee," interchangeably and simultaneously) (last accessed 10.12.2015).

⁹ See Cal Elec. Code s. 3000-3024 and 3101-3123 (detailing "vote by mail" requirements and procedures for all California voters, <u>including UOCAVA military and overseas voters</u>); see also, Cal. SOS web site at <u>http://www.sos.ca.gov/elections/voter-registration/military-overseas-voters/</u> and <u>http://www.sos.ca.gov/elections/voter-registration/wilitary and civilian voting</u>) (last accessed 10.12.2015).

"absentee" voting.¹⁰ In still other cases, the absentee balloting process *itself* is bifurcated and referred to using multiple terms. For example, Oregon conducts so-called "*all-mail-ballot*" elections (no polling places).¹¹ While the statutes don't specifically use *either* term, the Oregon Secretary of State's web site refers to ballots mailed to a voter's *in-state* home address as "*vote-by-mail ballots*," while those mailed outside the state (or ballots sent to in-state voters who will be away from their home address during an election) are called "*absentee ballots*."¹²

It's also worth noting that Florida law currently includes the "*Mail Ballot Election Act*," authorizing <u>all-mail-ballot</u> voting in certain local referenda elections.¹³ This could serve as a possible source of confusion with the term "vote-by-mail."

III. Effect of Proposed Changes:

The bill changes the term "absentee" and "absentee ballot" to "vote-by-mail" and "vote-by-mail ballot," respectively, where those terms appear in the Florida Statutes.

The bill takes effect July 1, 2016.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

¹⁰ See, FVAP California web site at <u>http://www.fvap.gov/california</u> and <u>http://www.fvap.gov/vao/vag/chapter2/california</u> (describing California's voting process for UOCAVA voters as "absentee voting guidelines," providing links to the State's vote by mail information, and providing information on how to receive an "absentee ballot") (last accessed 10.12. 2015). ¹¹ See, Or. Rev. Stat. s. 254.465(1) (2013) (provides simply that county clerks must conduct all elections by mail).

¹² See Oregon Secretary of State web site at <u>http://sos.oregon.gov/voting/Pages/voteinor.aspx;</u> see also, Oregon's Absentee Ballot Request form for in-state voters away from home, available at <u>http://sos.oregon.gov/elections/Documents/SEL111.pdf</u> (last accessed 10.12.2015); E-mail from Brian Corley, Legislative Liaison for the Florida State Assn. of Supervisors of Elections and Supervisor of Pasco County to Jonathan Fox, Senate Ethics and Elections Chief Attorney (March 25, 2015) (information from Oregon indicates that the term "absentee ballot" is placed on the mailing envelopes for out-of-state voters requesting ballots).

¹³ Sections 101.6101-101.6107, F.S.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

According to the Department of State, Division of Elections, the terminology changes would need to be reflected on various agency documentation and may require coding changes to the Florida Voter Registration System. The department will absorb these costs, which are expected to be minimal, in its operating budget.

At the local level county supervisors of elections will, at a minimum, have to print and distribute new absentee ballot instructions and absentee ballot affidavits that include the term "vote-by-mail." They may choose to re-design and revise other related absentee ballot and election materials to conform. To the extent that any of these items have already been printed, the supervisors will incur additional printing costs. As each county's situation will differ, the cost is indeterminate but expected to be minimal.

VI. Technical Deficiencies:

None.

VII. Related Issues:

When this bill was heard for the 2015 Regular Session¹⁴, some expressed concerns that changing the statutes from "absentee balloting" to "vote-by-mail" could potentially: violate a U.S. Postal Service ("USPS") regulation requiring the use of specific words on overseas absentee ballot mailing envelopes; and/or, create postal confusion, thereby delaying ballot processing, transmission and delivery in both directions. The USPS regulations, however, specifically authorize the use of terms other than the prescribed "Official Absentee Balloting Material" — such as "Vote-By-Mail" — *if required by State law*.¹⁵

8.2.5 Envelope

(emphasis added).

¹⁴ See SB 894 (2015 Reg. Session).

¹⁵ U.S.P.S. Regulations, DMM 703.8.2.5, available at <u>http://pe.usps.com/text/dmm300/703.htm</u> (last accessed 10.12.2015). The postal regulation at issue provides as follows:

The envelope used to send balloting material and the envelope supplied for return of the ballots must have printed across the face the words "Official Absentee Balloting Material—First-Class Mail" (*or similar language required by state law*) in a rectangular box. Immediately below, the words "No Postage Necessary in the U.S. Mail—DMM 703.8.0" must be printed. ...

Furthermore, nothing in the bill would prohibit the supervisors of elections from continuing to use the term "Official Absentee Balloting Material" on their overseas ballots to minimize confusion within their local post offices; indeed, the law would still require that overseas ballot envelopes meet USPS and other federal requirements.¹⁶ On balance, the postal concerns don't appear to be a significant legal or practical impediment to moving forward with the bill.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 97.012, 97.021, 97.026, 98.065, 98.077, 98.0981, 98.255, 100.025, 101.051, 101.151, 101.5612, 101.5614, 101.572, 101.591, 101.6105, 101.62, 101.64, 101.65, 101.655, 101.661, 101.662, 101.663, 101.67, 101.68, 101.69, 101.6921, 101.6923, 101.6925, 101.694, 101.6951, 101.6952, 101.697, 102.031, 102.141, 102.168, 104.047, 104.0515, 104.0616, 104.17, 117.05, 394.459, 741.406, 916.107.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

http://archive.flsenate.gov/data/session/2005/House/bills/analysis/pdf/h1567e.SAC.pdf [last accessed 10.12.2015].)

¹⁶ The current Florida law, which is not materially changed by this bill, provides that all "absentee envelopes" for UOCAVA voters comply with the specifications mandated by the U.S. Department of Defense's Federal Voting Assistance Program and the USPS. Section 101.694(3), F.S. (NOTE: Although housed in a section of the statutes entitled "Mailing of ballots upon receipt of federal postcard application," a 2005 change to the law clarified that the requirements were applicable to ALL envelopes printed for UOCAVA voters — not just those ballots requested with the federal postcard application. See Ch. 2005-277, s. 50, at 2664, LAWS OF FLA. (codified at s. 101.694(3), F.S.) (striking language limiting the section to federal postcard applicants); see also, Florida House of Representatives, Bill Analysis - CS/HB 1567 (2005), at p. 13 (Apr. 20, 2005) (discussing changes to s. 101.694 as impacting envelope requirements for "absent electors overseas," without reference to federal postcard applicants), available at

CS for SB 158

By the Committee on Transportation; and Senator Hutson

596-00773-16 2016158c1 1 A bill to be entitled 2 An act relating to identification cards and driver 3 licenses; amending ss. 322.051 and 322.14, F.S.; 4 providing for a person's status as a lifetime 5 freshwater fishing, saltwater fishing, hunting, or 6 sportsman licensee, or boater safety identification 7 cardholder, to be indicated on his or her 8 identification card or driver license upon payment of 9 an additional fee and presentation of the person's 10 lifetime freshwater fishing, saltwater fishing, 11 hunting, or sportsman's license, or boater safety 12 identification card; providing a waiver of the 13 replacement fee in certain circumstances; amending s. 327.395, F.S.; prohibiting a person born on or after a 14 15 certain date from operating a certain vessel unless 16 such person has in his or her possession aboard the 17 vessel photographic identification and a boater safety 18 identification card or a state-issued identification 19 card or driver license which meets certain 20 requirements; amending s. 379.354, F.S.; requiring each state-issued identification card or driver 21 22 license indicating possession of certain recreational 23 licenses to be in the personal possession of the 24 person to whom such license is issued while the person 25 is taking, attempting to take, or possessing game, freshwater or saltwater fish, or fur-bearing animals; 2.6 27 providing applicability; providing an effective date. 28 29

Page 1 of 6

Be It Enacted by the Legislature of the State of Florida:

596-00773-16 2016158c1 30 31 Section 1. Paragraph (b) of subsection (8) of section 32 322.051, Florida Statutes, is amended, and paragraph (c) is 33 added to that subsection, to read: 34 322.051 Identification cards.-35 (8) 36 (b) The word "Veteran" shall be exhibited on the 37 identification card of a veteran upon the payment of an additional \$1 fee for the identification card and the 38 39 presentation of a copy of the person's DD Form 214, issued by the United States Department of Defense, or another acceptable 40 form specified by the Department of Veterans' Affairs. Until a 41 42 veteran's identification card is next renewed, the veteran may have the word "Veteran" added to his or her identification card 43 upon surrender of his or her current identification card, 44 45 payment of a \$2 fee to be deposited into the Highway Safety 46 Operating Trust Fund, and presentation of a copy of his or her 47 DD Form 214 or another acceptable form specified by the 48 Department of Veterans' Affairs. If the applicant is not 49 conducting any other transaction affecting the identification card, a replacement identification card shall may be issued with 50 51 the word "Veteran" without payment of the fee required in s. 52 322.21(1)(f)3. 53 (c) The department shall include symbols representing the

54 <u>following on an identification card upon the payment of an</u> 55 <u>additional \$1 fee by an applicant who meets the requirements of</u> 56 <u>subsection (1) and presents his or her:</u> 57 1. Lifetime freshwater fishing license;

58

2. Lifetime saltwater fishing license;

Page 2 of 6

CODING: Words stricken are deletions; words underlined are additions.

CS for SB 158

596-00773-16 2016158c1 59 3. Lifetime hunting license; 60 4. Lifetime sportsman's license; or 5. Lifetime boater safety identification card. 61 62 63 A person may replace his or her identification card before its 64 expiration date with a card that includes his or her status as a 65 lifetime licensee or boater safety cardholder upon surrender of his or her current identification card, payment of a \$2 fee to 66 67 be deposited into the Highway Safety Operating Trust Fund, and 68 presentation of the person's lifetime license or card. If the 69 sole purpose of the replacement identification card is the 70 inclusion of the applicant's status as a lifetime licensee or 71 cardholder, the replacement identification card must be issued 72 without payment of the fee required in s. 322.21(1)(f)3. 73 Section 2. Paragraph (c) of subsection (1) of section 322.14, Florida Statutes, is amended, and paragraph (d) is added 74 75 to that subsection, to read: 76 322.14 Licenses issued to drivers.-77 (1)(c) The word "Veteran" shall be exhibited on the driver 78 79 license of a veteran upon the payment of an additional \$1 fee 80 for the license and the presentation of a copy of the person's 81 DD Form 214, issued by the United States Department of Defense, 82 or another acceptable form specified by the Department of Veterans' Affairs. Until a veteran's license is next renewed, 83 the veteran may have the word "Veteran" added to his or her 84 85 license upon surrender of his or her current license, payment of 86 a \$2 fee to be deposited into the Highway Safety Operating Trust 87 Fund, and presentation of a copy of his or her DD Form 214 or

Page 3 of 6

CS for SB 158

	596-00773-16 2016158c1
88	another acceptable form specified by the Department of Veterans'
89	Affairs. If the applicant is not conducting any other
90	transaction affecting the driver license, a replacement license
91	shall may be issued with the word "Veteran" without payment of
92	the fee required in s. 322.21(1)(e).
93	(d) The department shall include symbols representing the
94	following on a driver license upon the payment of an additional
95	\$1 fee by an applicant who meets the requirements of s. 322.08
96	and presents his or her:
97	1. Lifetime freshwater fishing license;
98	2. Lifetime saltwater fishing license;
99	3. Lifetime hunting license;
100	4. Lifetime sportsman's license; or
101	5. Lifetime boater safety identification card.
102	
103	<u>A person may replace his or her driver license before its</u>
104	expiration date with a license that includes his or her status
105	as a lifetime licensee or boater safety cardholder upon
106	surrender of his or her current driver license, payment of a \$2
107	fee to be deposited into the Highway Safety Operating Trust
108	Fund, and presentation of the person's lifetime license or
109	identification card. If the sole purpose of the replacement
110	driver license is the inclusion of the applicant's status as a
111	lifetime licensee or cardholder, the replacement driver license
112	must be issued without payment of the fee required in s.
113	<u>322.21(1)(e).</u>
114	Section 3. Subsection (1) of section 327.395, Florida
115	Statutes, is amended to read:
116	327.395 Boating safety identification cards

Page 4 of 6

CS for SB 158

	596-00773-16 2016158c1
117	(1) A person born on or after January 1, 1988, may not
118	operate a vessel powered by a motor of 10 horsepower or greater
119	unless such person has in his or her possession aboard the
120	vessel photographic identification and a boater safety
121	identification card issued by the commission, or a state-issued
122	identification card or driver license indicating possession of
123	the boater safety identification card, which shows that he or
124	she has:
125	(a) Completed a commission-approved boater education course
126	that meets the minimum 8-hour instruction requirement
127	established by the National Association of State Boating Law
128	Administrators;
129	(b) Passed a course equivalency examination approved by the
130	commission; or
131	(c) Passed a temporary certificate examination developed or
132	approved by the commission.
133	Section 4. Subsection (3) of section 379.354, Florida
134	Statutes, is amended to read:
135	379.354 Recreational licenses, permits, and authorization
136	numbers; fees established
137	(3) PERSONAL POSSESSION REQUIREDEach recreational
138	license, state-issued identification card or driver license
139	indicating possession of a recreational license, permit, or
140	authorization number must be in the personal possession of the
141	person to whom it is issued while <u>the</u> such person is taking,
142	attempting to take, or possessing game, freshwater or saltwater
143	fish, or fur-bearing animals. Any person taking, attempting to
144	take, or possessing game, freshwater or saltwater fish, or fur-
145	bearing animals who fails to produce a <u>recreational</u> license,

Page 5 of 6

	596-00773-16 2016158c1
146	state-issued identification card or driver license indicating
147	possession of a recreational license, permit, or authorization
148	number at the request of a commission law enforcement officer
149	commits a violation of the law.
150	Section 5. The amendments made by this act to s. 322.051
151	and s. 322.14, Florida Statutes, shall apply upon implementation
152	of new designs for the driver license and identification card by
153	the Department of Highway Safety and Motor Vehicles.
154	Section 6. This act shall take effect July 1, 2016.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Professional Staff		ns Subcommittee o elopment	n Transportation, Tourism, and Economic	
BILL:	CS/SB 158				
INTRODUCER:	Transportation Committee and Senator Hutson				
SUBJECT:	Identification Car	ds and Driver Lic	censes		
DATE:	October 28, 2015	REVISED:			
ANAL	YST ST	AFF DIRECTOR	REFERENCE	ACTION	
. Jones	Eicl	hin	TR	Fav/CS	
. Gusky	Mil	ler	ATD	Recommended: Favorable	
•			AP		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 158 provides that an individual who holds a lifetime fishing, hunting, or sportsman's license, or a lifetime boater safety identification card may have a symbol displaying that lifetime status added to the individual's driver license or identification card when the driver license or identification card is being issued, renewed, or replaced for a purpose other than solely including the symbol on the card (i.e., an address or name change). Adding the recreational symbol requires the payment of a \$1 fee, in addition to the applicable issuance, renewal or replacement fee.

An individual who surrenders and replaces his or her driver license or identification card before its expiration date with the sole purpose of including the applicant's status as a lifetime fishing, hunting, or sportsman license holder, or lifetime boater safety cardholder is only required to pay a \$2 fee for the replacement license or card.

A driver license or identification card that has a recreational symbol can be used as proof that the individual possesses the lifetime recreational license or card.

To the extent that individuals apply for and obtain the designations authorized in the bill at the time their driver licenses or identification cards are issued, renewed, or replaced for a purpose other than solely including the recreational license or card symbol, the additional \$1 fee will have a positive fiscal impact on the Highway Safety Operating Trust Fund.

The bill provides an effective date of July 1, 2016, however the bill specifies that changes made to driver licenses and identification cards will apply upon implementation of new designs for the driver license and identification cards by the DHSMV which is anticipated to be in 2017.

II. Present Situation:

Designations on Driver Licenses or Identification Cards

Currently, the only designation an individual may have placed on his or her driver license or identification card, for an additional fee, is a "V" for a veteran.¹ The designation is available at the request of a military veteran who presents proof of military service and pays an additional \$1 fee when the card or license is being issued or renewed, or pays a \$2 fee for a replacement card or license. The \$2 fee covers the \$1.97 cost of the card stock.² If the applicant is not conducting any other transaction affecting the license or card, the applicant does not have to pay the \$25 replacement fee. A veteran may be issued a driver license or identification card that displays "Veteran" instead of "V" upon implementation of the new design for the driver license and identification card by the Department of Highway Safety and Motor Vehicles (DHSMV).³

Other states, including New York and West Virginia, allow symbols on driver licenses and identification cards to represent that an individual holds a certain hunting or fishing license.⁴

Replacement Driver Licenses and Identification Cards

A replacement Class E driver license is \$25. If the replacement license is issued by the tax collector, \$7 is retained by the tax collector, otherwise the \$7 is deposited into the Highway Safety Operating Trust Fund. The remaining \$18 is deposited into the General Revenue Fund.⁵

A replacement identification card is \$25. If the replacement card is issued by the tax collector, \$9 is retained by the tax collector, otherwise the \$9 is deposited into the Highway Safety Operating Trust Fund. The remaining \$16 is deposited into the General Revenue Fund.⁶

Section 322.19, F.S., requires a person to obtain a replacement license reflecting changes to their legal residence or address within 10 days of the change. Generally, an individual who replaces his or her driver license or identification card to display changes such as a name change, address change, or organ donor designation must pay a \$25 fee.

Recreational Lifetime Hunting and Fishing Licenses

The Florida Fish and Wildlife Conservation Commission (FWC) issues recreational fishing, and hunting licenses for the State of Florida, as well as boater safety identification cards.

¹ See ss. 322.051(8)(b) and 322.14(1)(c), F.S.

² Department of Highway Safety and Motor Vehicles, *HB 83/SB 158 Agency Bill Analysis* (Sept. 24, 2015) (on file with the Senate Committee on Transportation).

³ Section 4, ch. 2015-85, Laws of Fla.

⁴ See West Virginia Division of Natural Resources, <u>http://www.wvdnr.gov/2015news/15news017.shtm</u> and New York State Department of Environmental Conservation, <u>http://www.dec.ny.gov/permits/6099.html</u> (last visited Oct. 1, 2015).

⁵ Section 322.21(1)(e), F.S.

⁶ Section 322.21(1)(f)3., F.S.

Every person, unless exempt as provided in s. 379.353, F.S., taking game, fish, or fur-bearing animals within this state is required to have a hunting or fishing license, permit, or authorization number authorizing that activity.⁷ The license, permit, or authorization number must be in the personal possession of the person to whom it was issued while that person is taking, attempting to take, or possessing game, fish, or fur-bearing animals.⁸

Lifetime hunting and fishing licenses are only available to Florida residents, and are valid from the date they are issued until the death of the individual to whom the license is issued, unless revoked.⁹ As of September 2015, there are 54,502 active lifetime recreational licenses. More than 2,600 people hold two or more lifetime licenses.¹⁰

Resident Lifetime Freshwater or Saltwater Fishing Licenses¹¹

Lifetime fishing licenses are available to residents for a fee of:

- \$125 for persons age 4 or younger;
- \$225 for persons age 5 to 12; and
- \$300 for persons age 13 or older.

As of September 2015, the FWC has 2,898 active lifetime freshwater fishing licenses.¹²A lifetime freshwater fishing license also allows all activities authorized by a management area permit¹³, excluding hunting.

As of September 2015, the FWC has 18,506 active lifetime saltwater fishing licenses.¹⁴ A lifetime saltwater fishing license also allows the license holder to take or possess snook and spiny lobster.

Resident Lifetime Hunting Licenses¹⁵

As of September 2015, the FWC has 1,595 active lifetime hunting licenses.¹⁶ Lifetime hunting licenses are available to residents for a fee of:

- \$200 for persons age 4 or younger;
- \$350 for persons age 5 to 12; and
- \$500 for persons age 13 or older.

⁷ Section 379.354(1), F.S.

⁸ Section 379.354(2), F.S.

⁹ As provided for in ss. 379.401 or 379.404, F.S.

¹⁰ Florida Fish and Wildlife Conservation Commission, *Lifetime Customer Counts with Suspensions and Revocations* (October 21, 2015) (on file with the Senate Appropriations Subcommittee on Transportation, Tourism and Economic Development).

¹¹ Section 379.354(10), F.S.

¹² FWC Lifetime Customer Counts, *supra* note 10.

¹³ Section 379.354(8)(g), F.S., provides that a management area permit holder may hunt on, fish on, or otherwise use for outdoor recreational purposes land owned, leased, or managed by the commission, or by the state for the use and benefit of the commission.

¹⁴ FWC Lifetime Customer Counts, *supra* note 10.

¹⁵ Section 379.354(11), F.S.

¹⁶ FWC Lifetime Customer Counts, *supra* note 10.

Resident Lifetime Sportsman's Licenses¹⁸

deer permit, and a management area permit, excluding fishing.

As of September 2015, the FWC has 31,503 active lifetime Sportsman's licenses.¹⁹ A Lifetime Sportsman's license provides individuals with the same authorizations as having a lifetime freshwater fishing license, a lifetime saltwater fishing license, *and* a lifetime hunting license. A lifetime sportsman's license is available to residents for a fee of:

- \$400 for persons age 4 or younger;
- \$700 for persons age 5 to 12; and
- \$1,000 for persons age 13 or older.

Boater Safety Identification Cards²⁰

A person born on or after January 1, 1988, who operates a boat powered by a motor of more than 10 horsepower, must have in his or her possession a boater safety identification card, acquired from the FWC for completing an approved boater safety education course. A person is exempt from this requirement if he or she:

- Is licensed by the Coast Guard to serve as a master of a vessel;
- Is operating a vessel only on a private lake or pond;
- Is accompanied on the boat by a person who is at least 18 years of age, who is exempt or who has complied with the requirement, and is attendant to the operation of the vessel and responsible for the safe operation of the vessel and for any violation that occurs while it is being operated;
- Is a nonresident who has in his or her possession proof of completion of a boater education course or equivalency examination in another state which meets or exceeds Florida's requirements;
- Is operating a vessel within 90 days of purchase with a valid bill of sale; or
- Is operating a vessel within 90 days of completing the boater safety education course and has valid photo identification as well as the boater safety completion certificate in his or her possession.

Any person, regardless of age, may complete the boater safety education course, and all who do so will be issued a boater safety identification card. A boater safety identification card issued to a person who has completed a boater education course or a course equivalency examination is valid for life. More than 441,000 people hold Florida boater safety identification cards.²¹

¹⁷ As defined in s. 379.101(20), F.S., "Game" means deer, bear, squirrel, rabbits, and, where designated by commission rules, wild hogs, ducks, geese, rails, coots, gallinules, snipe, woodcock, wild turkeys, grouse, pheasants, quail, and doves.

¹⁸ Section 379.354(12), F.S.

¹⁹ DHSMV Agency Analysis, *supra* note 2.

²⁰ Section 327.395, F.S.

²¹ FWC, Senate Bill 158 Agency Bill Analysis (September 4, 2015)(on file with the Senate Committee on Transportation).

III. Effect of Proposed Changes:

Sections 1 and 2 of the bill allow an individual who holds and presents a lifetime freshwater fishing license, a lifetime saltwater fishing license, a lifetime hunting license, a lifetime sportsman's license, or a lifetime boater safety identification card to have a symbol displaying that lifetime status voluntarily added to his or her driver license or identification card when the driver license or identification card is being issued, renewed, or replaced for a purpose other than solely including the recreational symbol on the card (i.e., an address or name change). Adding the symbol requires the payment of a \$1 fee, in addition to the applicable issuance, renewal or replacement fee.

An individual who surrenders and replaces his or her driver license or identification card for the sole purpose of including his or her status as a lifetime fishing, hunting, or sportsman's licensee holder or a lifetime boater safety cardholder is only required to pay a \$2 fee that will be deposited into the Highway Safety Operating Trust Fund. The replacement license or card is not subject to the \$25 replacement fee required by s. 322.21(1), F.S.

The bill also makes a technical change to ensure the issuance of a replacement driver license or identification card *shall*, rather than *may*, be issued with the word "Veteran" without paying the \$25 replacement fee. This aligns with the DHSMV's current practice.²²

Sections 3 and 4 allow the state-issued identification card or driver license displaying the lifetime designation to be used as proof of possession of that lifetime license or card.

Section 5 provides that the changes made to the driver license and identification card by this bill will apply upon implementation of new designs for the driver license and identification card by the DHSMV, which is currently anticipated to be in 2017^{23} .

Section 6 provides that the bill takes effect July 1, 2016.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

²² DHSMV Agency Analysis, *supra* note 2.

²³ DHSMV Agency Analysis, *supra* note 2

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

Not applicable.

B. Private Sector Impact:

Under CS/SB 158, individuals requesting lifetime hunting, fishing, or sportsman's license, or lifetime boater safety identification card designations must pay an additional \$1 fee when a driver license or identification card is being issued, renewed, or replaced for a purpose other than solely including the recreational symbol on the card. The \$1 fee is in addition to the applicable issuance, renewal or replacement fee. An individual who surrenders and replaces his or her driver license or identification card with the sole purpose of adding such designations must pay a \$2 fee, which covers the cost of the card stock.

C. Government Sector Impact:

According to the FWC, there are over 495,000 active lifetime hunting, fishing, or sportsman's licenses and boater safety identification cards.²⁴ The additional \$1 fee will have a positive fiscal impact on the DHSMV's Highway Safety Operating Trust Fund, to the extent that individuals apply for and obtain the designations authorized in the bill.

VI. Technical Deficiencies:

None.

VII. Related Issues:

While the bill does not specify how a suspension or revocation of one or more of the recreational lifetime licenses would be accommodated, according to FWC staff, the current practice of FWC officers is to either perform a web based query or call in to verify the status of a license issued by the FWC using the license holder's driver license or identification card.²⁵

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 322.051, 322.14, 327.395, and 379.354.

²⁴ FWC Lifetime Customer Counts, *supra* note 10.

²⁵ E-mail, FWC Legislative Affairs Office (October 27, 2015) (on file with Senate Appropriations Subcommittee on Transportation, Tourism and Economic Development).

Page 7

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Transportation on October 8, 2015:

The CS requires the DHSMV to include symbols on the identification card or driver license representing the lifetime recreational license or card instead of specified language or abbreviations. The CS adds that the identification card or driver license displaying such symbol is a valid proof of possession of the indicated lifetime card or recreational license. Additionally, the CS adds that the changes made by the bill to the identification card and driver license will apply upon implementation of new designs for the driver license and identification card by the DHSMV.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Detert

	28-00549-16 2016388_
1	A bill to be entitled
2	An act relating to individuals with disabilities;
3	requiring the Department of Economic Opportunity, in
4	consultation with other entities, to create the
5	Florida Unique Abilities Partner Program; defining
6	terms; authorizing a business entity to apply to the
7	department for designation; requiring the department
8	to consider nominations of business entities for
9	designation; requiring the department to adopt
10	procedures for application, nomination, and
11	designation processes; establishing criteria for a
12	business entity to be designated as a Florida Unique
13	Abilities Partner; requiring a business entity to
14	certify that it continues to meet the established
15	criteria for designation each year; requiring the
16	department to remove the designation if a business
17	entity does not submit yearly certification of
18	continued eligibility; authorizing a business entity
19	to discontinue its designated status; requiring the
20	department, in consultation with the disability
21	community, to develop a logo for business entities
22	designated as Florida Unique Abilities Partners;
23	requiring the department to adopt guidelines and
24	requirements for the use of the logo; authorizing the
25	department to allow a designated business entity to
26	display a logo; prohibiting the use of a logo if a
27	business entity does not have a current designation;
28	requiring the department to maintain a website with
29	specified information; requiring the Agency for
1	

Page 1 of 9

	28-00549-16 2016388
30	Persons with Disabilities to provide a link on its
31	website to the department's website for the program;
32	requiring the department to provide the Florida
33	Tourism Industry Marketing Corporation with certain
34	information; requiring the department and CareerSource
35	Florida, Inc., to identify employment opportunities
36	posted by business entities that receive the Florida
37	Unique Abilities Partner designation on the workforce
38	information system; requiring a report to the
39	Legislature; providing report requirements; requiring
40	the department to adopt rules; amending s. 20.60,
41	F.S.; revising requirements for the department's
42	annual report to conform to changes made by the act;
43	providing appropriations; providing effective dates.
44	
45	Be It Enacted by the Legislature of the State of Florida:
46	
47	Section 1. Florida Unique Abilities Partner Program
48	(1) CREATION AND PURPOSE The Department of Economic
49	Opportunity shall establish the Florida Unique Abilities Partner
50	Program to designate a business entity as a Florida Unique
51	Abilities Partner if the business entity demonstrates
52	commitment, through employment or support, to the independence
53	of individuals who have a disability. The department shall
54	consult with the Agency for Persons with Disabilities, the
55	Division of Vocational Rehabilitation of the Department of
56	Education, the Division of Blind Services of the Department of
57	Education, and CareerSource Florida, Inc., in creating the
58	program.

Page 2 of 9

	28-00549-16 2016388				
59	(2) DEFINITIONSAs used in this section, the term:				
60	(a) "Department" means the Department of Economic				
61	Opportunity.				
62	(b) "Individuals who have a disability" means persons who				
63	have a physical or intellectual impairment that substantially				
64	limits one or more major life activities, persons who have a				
65	history or record of such an impairment, or persons who are				
66	perceived by others as having such an impairment.				
67	(3) DESIGNATION				
68	(a) A business entity may apply to the department to be				
69	designated as a Florida Unique Abilities Partner, based on the				
70	business entity's achievements in at least one of the following				
71	categories:				
72	1. Employment of individuals who have a disability.				
73	2. Contributions to local or national disability				
74	organizations.				
75	3. Contributions to, or the establishment of, a program				
76	that contributes to the independence of individuals who have a				
77	disability.				
78	(b) As an alternative to application by a business entity,				
79	the department must consider nominations from members of the				
80	community where the business entity is located. The nomination				
81	must identify the business entity's achievements in at least one				
82	of the categories provided in paragraph (a).				
83	(c) The name, location, and contact information of the				
84	business entity must be included in the business entity's				
85	application or nomination.				
86	(d) The department shall adopt procedures for the				
87	application, nomination, and designation processes for the				

Page 3 of 9

28-00549-16 2016388
Florida Unique Abilities Partner Program. Designation as a
Florida Unique Abilities Partner does not establish or involve
licensure, does not affect the substantial interests of a party,
and does not constitute a final agency action. The Florida
Unique Abilities Partner Program and designation are not subject
to chapter 120, Florida Statutes.
(4) ELIGIBILITY AND AWARDIn determining the eligibility
for the designation of a business entity as a Florida Unique
Abilities Partner, the department shall consider, at a minimum,
the following criteria:
(a) For a designation based on an application by a business
entity, the business entity must certify that:
1. It employs at least one individual who has a disability.
Such employees must be residents of this state and must have
been employed by the business entity for at least 9 months
before the business entity's application for the designation.
The department may not require the employer to provide
personally identifiable information about its employees;
2. It has made contributions to local and national
disability organizations or contributions in support of
individuals who have a disability. Contributions may be
accomplished through financial or in-kind contributions,
including employee volunteer hours. Contributions must be
documented by providing copies of written receipts or letters of
acknowledgment from recipients or donees. A business entity with
100 or fewer employees must make a financial or in-kind
contribution of at least \$1,000, and a business entity with more
than 100 employees must make a financial or in-kind contribution
<u>of at least \$5,000; or</u>

Page 4 of 9

	28-00549-16 2016388
117	3. It has established, or has contributed to the
118	establishment of, a program that contributes to the independence
119	of individuals who have a disability. Contributions must be
120	documented by providing copies of written receipts, a summary of
121	the program, program materials, or letters of acknowledgment
122	from program participants or volunteers. A business entity with
123	100 or fewer employees must make a financial or in-kind
124	contribution of at least \$1,000 in the program, and a business
125	entity with more than 100 employees must make a financial or in-
126	kind contribution of at least \$5,000.
127	
128	A business entity that applies to the department to be
129	designated as a Florida Unique Abilities Partner shall be
130	awarded the designation upon meeting the requirements of this
131	section.
132	(b) For a designation based upon receipt of a nomination of
133	a business entity:
134	1. The department shall determine whether the nominee,
135	based on the information provided by the nominating person or
136	entity, meets the requirements of paragraph (a). The department
137	may request additional information from the nominee.
138	2. If the nominee meets the requirements, the department
139	shall provide notice, including the qualification criteria
140	provided in the nomination, to the nominee regarding the
141	nominee's eligibility to be awarded a designation as a Florida
142	Unique Abilities Partner.
143	3. The nominee shall be provided 30 days after receipt of
144	the notice to certify that the information in the notice is true
145	and accurate and accept the nomination, to provide corrected

Page 5 of 9

1	28-00549-16 2016388
146	information for consideration by the department and indicate an
147	intention to accept the nomination, or to decline the
148	nomination. If the nominee accepts the nomination, the
149	department shall award the designation. The department may not
150	award the designation if the nominee declines the nomination or
151	has not accepted the nomination within 30 days of receiving
152	notice.
153	(5) ANNUAL CERTIFICATIONAfter an initial designation as a
154	Florida Unique Abilities Partner, a business entity must certify
155	each year that it continues to meet the criteria for the
156	designation. If the business entity does not submit the yearly
157	certification of continued eligibility, the department shall
158	remove the designation. The business entity may elect to
159	discontinue its designation status at any time by notifying the
160	department of such decision.
161	(6) LOGO DEVELOPMENT
162	(a) The department, in consultation with members of the
163	disability community, shall develop a logo that identifies a
164	business entity that is designated as a Florida Unique Abilities
165	Partner.
166	(b) The department shall adopt guidelines and requirements
167	for the use of the logo, including how the logo may be used in
168	advertising. The department may allow a business entity to
169	display a Florida Unique Abilities Partner logo upon
170	designation. A business entity that has not been designated as a
171	Florida Unique Abilities Partner or has elected to discontinue
172	its designated status may not display the logo.
173	(7) WEBSITEThe department shall maintain a website for
174	the program. At a minimum, the website must provide a list of

Page 6 of 9

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SB 388

1	28-00549-16 2016388
175	business entities, by county, which currently have the Florida
176	Unique Abilities Partner designation, updated quarterly;
177	information regarding the eligibility requirements for the
178	designation and the method of application or nomination; and
179	best practices for business entities to facilitate the inclusion
180	of individuals who have a disability, updated annually. The
181	website may provide links to the websites of organizations or
182	other resources that will aid business entities to employ or
183	support individuals who have a disability.
184	(8) INTERAGENCY COLLABORATION
185	(a) The Agency for Persons with Disabilities shall provide
186	a link on its website to the department's website for the
187	Florida Unique Abilities Partner Program.
188	(b) On a quarterly basis, the department shall provide the
189	Florida Tourism Industry Marketing Corporation with a current
190	list of all businesses that are designated as Florida Unique
191	Abilities Partners. The Florida Tourism Industry Marketing
192	Corporation must consider the Florida Unique Abilities Partner
193	Program in the development of marketing campaigns, and
194	specifically in any targeted marketing campaign for individuals
195	who have a disability or their families.
196	(c) The department and CareerSource Florida, Inc., shall
197	identify employment opportunities posted by business entities
198	that currently have the Florida Unique Abilities Partner
199	designation on the workforce information system under s.
200	445.011, Florida Statutes.
201	(9) REPORT
202	(a) By January 1, 2017, the department shall provide a
203	report to the President of the Senate and the Speaker of the
-	

Page 7 of 9

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	28-00549-16 2016388
204	House of Representatives on the status of the implementation of
205	this section, including the adoption of rules, development of
206	the logo, and development of application procedures.
207	(b) Beginning in 2017 and each year thereafter, the
208	department's annual report required under s. 20.60, Florida
209	Statutes, must describe in detail the progress and use of the
210	program. At a minimum, the report must include, for the most
211	recent year: the number of applications and nominations
212	received; the number of nominations accepted and declined; the
213	number of designations awarded; annual certifications; the use
214	of information provided under subsection (8); and any other
215	information deemed necessary to evaluate the program.
216	(10) RULESThe department shall adopt rules to administer
217	this section.
218	Section 2. Effective January 1, 2017, paragraph (b) of
219	subsection (10) of section 20.60, Florida Statutes, is amended
220	to read:
221	20.60 Department of Economic Opportunity; creation; powers
222	and duties
223	(10) The department, with assistance from Enterprise
224	Florida, Inc., shall, by November 1 of each year, submit an
225	annual report to the Governor, the President of the Senate, and
226	the Speaker of the House of Representatives on the condition of
227	the business climate and economic development in the state.
228	(b) The report must incorporate annual reports of other
229	programs, including:
230	1. The displaced homemaker program established under s.
231	446.50.
232	2. Information provided by the Department of Revenue under
	Page 8 of 9

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SB 388

	28-00549-16 2016388
233	s. 290.014.
234	3. Information provided by enterprise zone development
235	agencies under s. 290.0056 and an analysis of the activities and
236	accomplishments of each enterprise zone.
237	4. The Economic Gardening Business Loan Pilot Program
238	established under s. 288.1081 and the Economic Gardening
239	Technical Assistance Pilot Program established under s.
240	288.1082.
241	5. A detailed report of the performance of the Black
242	Business Loan Program and a cumulative summary of quarterly
243	report data required under s. 288.714.
244	6. The Rural Economic Development Initiative established
245	under s. 288.0656.
246	7. The Florida Unique Abilities Partner Program.
247	Section 3. For the 2016-2017 fiscal year, the sums of
248	\$100,000 in recurring funds and \$100,000 in nonrecurring funds
249	from the Special Employment Security Administration Trust Fund
250	are appropriated to the Department of Economic Opportunity, for
251	the purpose of funding the development, implementation, and
252	administration of the Florida Unique Abilities Partner Program
253	created by this act.
254	Section 4. Except as otherwise expressly provided in this
255	act, this act shall take effect July 1, 2016.

Page 9 of 9

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The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	SB 388				
NTRODUCER:	Senator De	etert			
SUBJECT:	Individual	s with Dis	abilities		
DATE:	October 2	1, 2015	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION
. McKay		МсКа	у	СМ	Favorable
2. Gusky		Miller		ATD	Recommended: Favorable
3.				FP	

I. Summary:

SB 388 creates the Florida Unique Abilities Partner designation program to recognize business entities that:

- Employ individuals who have a disability;
- Contribute to organizations that support the independence of individuals who have a disability; or
- Establish or contribute to the establishment of a program that contributes to the independence of individuals who have a disability.

A business that receives the designation must annually re-certify that it continues to meet the criteria for the designation.

The bill requires the Department of Economic Opportunity (DEO) to:

- Work with state agencies and CareerSource Florida, Inc., to create the program;
- Work with disability organizations to develop a logo for the program;
- Maintain a website that provides the list of businesses that have been designated as a Florida Unique Abilities Partner;
- Identify businesses with the designation on the Employ Florida Marketplace system;
- Provide VISIT Florida the list of businesses that have been designated as a Florida Unique Abilities Partner for consideration for use in any marketing campaigns, especially those targeting individuals who have a disability or their families; and
- Report to the Legislature on its progress in implementing the program by January 1, 2017, and then annually thereafter on the program's progress.

For Fiscal Year 2016-2017, the bill appropriates \$100,000 in recurring funds and \$100,000 in nonrecurring funds from the Special Employment Security Administration Trust Fund to fund

the development, implementation, and administration of the Florida Unique Abilities Partner program.

The bill provides an effective date of July 1, 2016, with the exception of the requirement that the DEO include information regarding the Florida Unique Abilities Partner program in the department's annual report. That requirement has an effective date of January 1, 2017.

II. Present Situation:

According to the United States Census Bureau, individuals who have a disability make up approximately 13.4 percent of the population of Florida, and 10.1 percent of individuals ages 18 to 64 (working age) have a disability.¹ In 2014, over 20 percent of working aged individuals who have a disability lived below the federal poverty line in Florida, compared with 14.8 percent of individuals without a disability.²

Individuals who have a disability experience significant disparities in employment and participation in the workforce.³ For example, 17.9 percent of individuals who have a disability are employed in Florida, while over 61 percent of those who do not have a disability are employed.⁴ The trend is similar nationally with a 10.2 percent unemployment rate for individuals who have a disability and a 5.0 percent unemployment rate for individuals without a disability.⁵ According to the National Disability Institute (NDI), many of these individuals would like to find employment, but are concerned if they earn more money it will cause them to lose disability and health benefits.⁶

Corporate Social Responsibility and Consumer Response

Corporate social responsibility is now a standard practice in the business world.⁷ Corporate social responsibility is defined as a company's sense of responsibility toward the community and

http://www.air.org/sites/default/files/Lack%20of%20Equal%20Pay%20for%20People%20with%20Disabilities_Dec%2014.p df (last visited Sept. 29, 2015).

¹ U.S. Department of Commerce, U.S. Census Bureau, American Fact Finder, *Selected Social Characteristics in the United States, 2014 American Community Survey 1-year Estimates*, Report DP02, searchable database available at http://factfinder.census.gov/ (last visited Sept. 29, 2015).

² U.S. Department of Commerce, U.S. Census Bureau, American Fact Finder, *Selected Economic Characteristics for the Civilian Noninstitutionalized Population by Disability Status, 2013, American Community Survey 1-year Estimates*, Report S1811, searchable database available at http://factfinder.census.gov/ (last visited Sept. 29, 2015).

³ American Institutes for Research, *An Uneven Playing Field: The Lack of Equal Pay for People with Disabilities*, p. 2, December 2014, *available at*

 $[\]frac{4}{4}$ Supra note 2.

⁵ U.S. Department of Labor, Bureau of Labor Statistics, *Table A-6. Employment Status of the Civilian Population by Sex, Age, and Disability Status, not seasonally adjusted,* (for the period of Aug. 2014 to Aug. 2015), *available at* <u>http://www.bls.gov/news.release/empsit.t06.htm</u> (last visited Sept. 29, 2015).

⁶ National Disability Institute with support from the Florida Development Disabilities Council, *The Changing Face of Benefits Knowledge for Successful Employment and Asset Development*, p. 1, March 2013, *available at* <u>http://www.realeconomicimpact.org/data/files/other%20documents/changing_face_of_benefits_2013.pdf.pdf</u> (last visited Sept. 29, 2015).

⁷ Illia, Laura et al., *Communicating Corporate Social Responsibility to a Cynical Public*, MIT SLOAN MANAGEMENT REVIEW, Feb. 21, 2013, *available at* <u>http://sloanreview.mit.edu/article/communicating-corporate-social-responsibility-to-a-cynical-public/?use_credit=db34fbf0a135038c9c9102e028c614be</u> (last visited Sept. 29, 2015).

environment,⁸ which may be expressed through support of issues, such as ethical supply sourcing or a contribution to, or support for, social issues and programs. In 2013, corporations in the United States gave approximately \$18.7 billion, consisting of both cash and non-cash donations, such as product donations and employee volunteer hours.⁹ Corporate philanthropy is considered advantageous to a business because it provides the company with a bolstered public image, improved community relations, and increased employee morale.¹⁰

Studies suggest that people value businesses that support causes that are important to them. A recent Nielsen survey found that 55 percent of global respondents indicated a willingness to pay extra for goods and services from businesses that are committed to making a positive social and environmental impact.¹¹ Consumers are becoming "more deliberate and purposeful" in their shopping decisions by patronizing businesses that have similar values to their own.¹² Consumers are also more likely to be loyal to those brands that share their values or are engaged in the support of those causes that are important to them.¹³ People may even base their employment decisions on such values.¹⁴

III. Effect of Proposed Changes:

Section 1 of the bill creates the Florida Unique Abilities Partner program to be administered by the Department of Economic Opportunity (DEO). The purpose of the program is to recognize businesses that demonstrate a commitment to the independence of individuals who have a disability. The DEO must consult with the Agency for Persons with Disabilities, the Divisions of Vocational Rehabilitation and Blind Services of the Department of Education, and CareerSource Florida, Inc., in creating the program.

The bill defines "individuals who have a disability" as persons who have a physical or intellectual impairment that substantially limits one or more major life activities; persons who have a history or record of such an impairment; or persons who are perceived by others as having such an impairment.

In order to be designated as a Florida Unique Abilities Partner, a business must submit an application to the DEO, indicating that the business would qualify for the designation by:

• Employing individuals who have a disability;

¹¹ The Nielsen Company, *Doing Well by Doing Good* (June 2014), *available at*

⁸ BusinessDictionary.com, *available at* <u>http://www.businessdictionary.com/definition/corporate-social-responsibility.html</u> (last visited Sept. 29, 2015).

⁹ Adams, Susan, *America's Most Generous Companies*, FORBES, July 15, 2014, *available at* http://www.forbes.com/sites/susanadams/2014/07/15/americas-most-generous-companies/ (last visited Sept. 29, 2015).

¹⁰ Montini, Laura, *Corporate Altruism Is on the Rise (Infographic)*, INC., Aug. 17, 2014, *available at* http://www.inc.com/laura-montini/infographic/the-benefits-of-community-service.html (last visited Mar. 24, 2015).

http://www.nielsen.com/content/dam/corporate/us/en/reports-downloads/2014%20Reports/global-corporate-socialresponsibility-report-june-2014.pdf (last visited Sept. 29, 2015).

¹² Solomon, Micah, *Six Customer Trends That Will Build or Break Your Business As We Enter 2015*, FORBES, Dec. 25, 2014, *available at* <u>http://www.forbes.com/sites/micahsolomon/2014/12/25/six-deep-customer-trends-that-will-build-or-break-your-business-as-we-enter-2015/</u> (last visited Sept. 29, 2015).

¹³ Irwin, Julie, *Ethical Consumerism Isn't Dead, It Just Needs Better Marketing*, HARVARD BUSINESS REVIEW, Jan. 12, 2015, *available at* <u>https://hbr.org/2015/01/ethical-consumerism-isnt-dead-it-just-needs-better-marketing</u> (last visited Sept. 29, 2015).

¹⁴ Supra note 11.

- Contributing to local or national disability organizations; or
- Contributing to or establishing a program that contributes to the independence of individuals who have a disability.

At a minimum, to qualify for the designation, a business must:

- Employ at least one Florida resident, who has a disability, for at least 9 months before applying for the designation; the DEO may not require the employer to provide any personally identifiable information about its employees;
- Make a financial or in-kind contribution, including employee volunteer hours, to a local or national disability organization or a contribution in support of individuals who have a disability;¹⁵ or
- Establish or contribute to the establishment of a program that contributes to the independence of individuals who have a disability.¹⁶

The DEO may also consider nominations from members of the community regarding a local business entity's qualification for designation as a Florida Unique Abilities Partner. The nomination must identify the business entity's achievements in one or more of the above-referenced categories. Upon receipt of a nomination, the DEO must determine whether the nominee meets the requirements of the program based on the information provided and may request additional information from the nominee if needed. If the nominee meets the requirements, the DEO must notify the nominated business and provide the business the qualifying criteria asserted in the nomination. The nominee has 30 days from the receipt of notice to certify that the information in the notice is true and correct and to either accept or decline the nomination. If a business does not accept the nomination within 30 days, the DEO may not award the designation.

A business must annually certify that it continues to meet the requirements to be designated a Florida Unique Abilities Partner. Failure to submit the annual certification will result in the removal of the business' designation. A business may elect to discontinue its use of the designation by notifying the DEO of such decision.

The DEO must adopt procedures for the application, nomination and designation processes for the Florida Unique Abilities Partner program. The bill specifies that the DEO's designation under this program does not constitute final agency action, and therefore is not subject to the Florida Administrative Procedures Act in ch. 120, F.S.

The bill directs the DEO, in partnership with the disability community, to develop a logo that may be used to identify a business that has been designated as a Florida Unique Abilities Partner. The DEO is responsible for developing guidelines and requirements for the use and display of the Florida Unique Abilities Partner program logo. A business that has not received the designation or has elected to discontinue its designation may not display the logo.

¹⁵ Contributions must be documented by providing copies of written receipts, program materials or letters of acknowledgment from recipients, volunteers, or donees. A business entity with 100 or fewer employees must make a financial or in-kind contribution of at least \$1,000, and a business entity with more than 100 employees must make a financial or in-kind contribution of at least \$5,000.

The DEO must maintain a website that, at a minimum, provides:

- The list of businesses, by county, that currently have the Florida Unique Abilities Partners designation, updated quarterly;
- Information on the eligibility requirements for the designation and the methods of application and nomination; and
- Best practices for businesses to facilitate the inclusion of individuals who have a disability, updated annually.

The website may provide links to the websites of organizations or other resources that will aid business entities in the employment or support individuals who have a disability. The Agency for Persons with Disabilities must provide a link to the DEO website for the Florida Unique Abilities Partner program on its website. On the Employ Florida Marketplace website or successor system, the DEO and CareerSource, Florida, Inc., must identify the employers that currently have a designation as a Florida Unique Abilities Partner designation.

The DEO is required to provide a list of businesses that have a designation as a Florida Unique Abilities Partner to VISIT Florida¹⁷ on a quarterly basis. VISIT Florida must consider using the program and the designees in marketing campaigns, including campaigns that target individuals who have a disability or their families.

The DEO must report its progress in implementing the Florida Unique Abilities Partner program to the Legislature by January 1, 2017. Beginning in 2017, the DEO must describe the progress and use of the program in its annual report required under s. 20.60, F.S.¹⁸

Section 2 amends s. 20.60, F.S., to add the Florida Unique Abilities Partner program to the list of programs the DEO must include in its annual report.

Section 3 provides an appropriation to the DEO to develop, implement, and administer the Florida Unique Abilities Partner program in Fiscal Year 2016-2017 (*See* Section V).

Section 4 provides an effective date of July 1, 2016, unless the bill expressly provides otherwise. The requirement that the DEO include information regarding the Florida Unique Abilities Partner program in the department's annual report has an effective date of January 1, 2017.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

¹⁷ VISIT Florida is statutorily referred to as the Florida Tourism Industry Marketing Corporation. See s. 288.1226, F.S.

¹⁸ The DEO's annual report is due to the Legislature on November 1 of each year.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Under the Unique Abilities Partner program a business that receives a designation may experience greater patronage due to the designation. Local or national disability organizations may receive additional donations from businesses seeking a designation under the program.

C. Government Sector Impact:

According to the DEO, there will be costs associated with staff time to develop the program, process applications, determine compliance, and designate businesses, and also staff time for IT personnel to create, maintain, and update the website that is required by the bill.¹⁹

For the 2016-2017 fiscal year, the bill appropriates \$100,000 in recurring funds and \$100,000 in nonrecurring funds from the Special Employment Security Administration Trust Fund for the development, implementation, and administration of the Florida Unique Abilities Partner program. Sufficient revenue is available in that fund to support the recurring and nonrecurring appropriations.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 20.60 of the Florida Statutes.

This bill creates an unnumbered section of the Florida Statutes.

¹⁹ The Department of Economic Opportunity, 2015 Senate Bill Analysis for Senate Bill 1246 (Mar. 5, 2015), which included substantively similar provisions (on file with the Senate Commerce and Tourism Committee).

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



FLORIDA ENTERPRISE FUND: DIVERSIFY FLORIDA'S ECONOMY & SUPPORT SMALL BUSINESS

Presentation to Florida Senate Appropriations Subcommittee on Transportation, Tourism and Economic Development

Background of Governor's Recommendations



- The Governor, together with Enterprise Florida, is committed to working with the legislature and stakeholders to improve the economic development process.
- The Governor, together with Enterprise Florida, has proposed reforms after giving careful thought to Legislative concerns including:
 - 1. Dedicating funds so that they do not revert (Slide 9)
 - 2. Eliminating escrow and creating trust fund (Slide 10)
 - 3. Eliminating waivers (Slide 11)
 - 4. Streamlined approval process (Slide 12)
- Also looked at how our top competitor states do economic development for areas of improvement:
 - Texas
 - New York
 - o Georgia
 - South Carolina

OUR MODEL Texas Enterprise Fund:<u>\$285 M</u>

- Funds remain available until awarded (Florida Enterprise Fund would model after Texas)
- Streamlined approval process to only require Governor, Senate President & Speaker of the House (Florida Enterprise Fund would model after Texas)
- No special waivers used for projects (Florida Enterprise Fund would model after Texas)
- Dedicated account accrues interest (Florida Enterprise Fund would model after Texas)

COMPETITOR NEW YORK: <u>\$150 M</u> AVAILABLE

- Funds remain available until awarded
 (Florida Enterprise Fund proposal)
- No special waivers used for projects (Florida Enterprise Fund proposal)

GEORGIA: <u>\$46 M</u> AVAILABLE

- Funds remain available until awarded
 (Florida Enterprise Fund proposal)
- No special waivers for projects (Florida Enterprise Fund proposal)
- Dedicated account accrues interest
 (Florida Enterprise Fund proposal)

COMPETITOR



S. CAROLINA: <u>\$58M</u> AVAILABLE

- Funds remain available until awarded
 (Florida Enterprise Fund proposal)
- No special waivers used for projects (Florida Enterprise Fund proposal)
- Dedicated account accrues interest
 (Florida Enterprise Fund proposal)

\$250 Million Proposed Florida Enterprise Fund

- Bring in line with biggest competitor states.
- One-time appropriation.
- Streamlined approval process to only require approval of Governor, Senate President & Speaker of the House.
- Money remains available until it is spent and will not revert.
- Dedicated funding will fall in line with business planning, not on a fiscal year-to-year basis.
- Continues strong accountability that protects taxpayer money until jobs are created.

Responsive Reforms



Senate Requests	Florida Enterprise Fund	
Eliminate Escrow	Escrow Eliminated	\checkmark
Limit on waivers	Waivers Eliminated	✓
Limit incentive contracts to 10 years	Limits contracts to 10 years	\checkmark
Earn higher interest rates	Increase interest from .25% up to 1.4%	\checkmark
Larger voice in decisions	Legislative input over \$1M	\checkmark
Reversions minimalized	Reversions Eliminated	\checkmark

Dedicating Funds So They Do Not Revert



- Like Texas, the proposed Florida Enterprise Fund will allow dollars to carry over to compete for jobs.
- Like Texas, the proposed Florida Enterprise Fund will allow EFI to negotiate the best deal for taxpayers.
- Like Texas, the proposed Florida Enterprise Fund will provide greater certainty for business and greater predictability for taxpayers.

Eliminating Escrow and Creating a Trust Fund



- The current escrow system provides a 0.25 percent return for taxpayers and lacks transparency.
- Like Texas, the proposed Florida Enterprise Fund will accrue a higher rate of interest at 1.4 percent.
- Like Texas, the proposed Florida Enterprise Fund will provide enhanced transparency with no third party involvement.
- Like Texas, the interest earned in the proposed Florida Enterprise Fund will facilitate more deals and more jobs for Floridians.

Eliminating Waivers



- The proposed Florida Enterprise Fund will eliminate waivers.
- The proposed Florida Enterprise Fund will streamline the process and enable greater participation by small businesses.
- The proposed Florida Enterprise Fund will maintain project approval flexibility for rural communities.
- Reform the return on investment requirements by requiring a 10 percent annualized return on top of the original amount invested in a company.

Streamlined Approval Process



- Like Texas, the proposed Florida Enterprise Fund will eliminate the need to schedule special committee meetings.
- Like Texas, only the Governor, Senate President and Speaker of the House approve or reject offers.
- The Legislature approves or rejects any project over \$1 million, which expands their current authority.

Why Florida Enterprise Fund Proposal?



"This is about diversifying the economy, which is the entire reason we created this organization in the first place. I think it's time to double down on that." Mark Wilson, President of the Florida Chamber

- A more diverse, robust economy that's able to protect the state through a recession.
- Small businesses empowered to expand.
- Make Florida first in the nation for job creation.
- Attract more large manufacturers and corporate headquarters.

Empowering Small Business

- Expanding and supporting small business is critical to growing jobs and diversifying Florida's economy.
- The current process is too complex and burdensome for small businesses to participate in EFI incentives.
- Like Texas, the proposed Florida Enterprise Fund will streamline the process, opening the door for small businesses to succeed.
- Like Texas, the proposed Florida Enterprise Fund will have the resources to recruit and retain both large and small companies.

Business Leaders Support Reforms



- Belinda Keiser, Vice Chancellor of Keiser University said regarding the Florida Enterprise Fund, "But I do hope as well that our Senate President, our Speaker, will reach out to our Governor because the clock is ticking and this is a highly competitive process."
- **Danny Gaekwad, of Ocala and President of NDS Global,** said, "To keep us on the right track as the best state for business, we need the resources necessary to attract and retain high quality jobs. That's why the Governor's commitment to reforming the Quick Action Closing Fund is incredibly important as we move forward. I look forward to working with the Governor and legislature to make these reforms happen."
- Jay Beyrouti, of Pinellas County and President of Monicarla L.T.D said, "When Enterprise Florida succeeds in recruiting new business, so do Florida families. Governor Scott's proposal to create the Florida Enterprise Fund and reform the way Florida achieves jobs wins is great news for every family in our state, and I look forward to working with the Legislature to implement these changes."

Business Leaders Support Reforms



- Alan Becker, of Ft. Lauderdale and Vice Chair of Enterprise Florida said, "For Florida to continue to be the best state for business, we must constantly improve as an organization, and Governor Scott's recommended reforms to the Quick Action Closing Fund will do that. I believe these four major reforms will provide a strong return on investment for Florida taxpayers while creating more opportunities for Floridians to get a job. I look forward to seeing these improvements come to fruition."
- Eric Silagy, of West Palm Beach and President and CEO of Florida Power and Light Company said, "We all want Florida to not just be the best state to live and work, but the premier place in the world for new job creation. Governor Scott outlined a vision today for improving Enterprise Florida that puts us on a path to accomplish that goal. We look forward to working together to make those improvements a reality so we can continue to attract job creators to our state."

Business Leaders Support Reforms



- Neal Dunn MD, F.A.C.S, of Panama City and Chairman of the Board of Directors for Summit Bank, said, "There is no doubt that the Quick Action Closing Fund needs to be reformed so Enterprise Florida can continue our goal of bringing businesses to Florida. I applaud the Governor for proposing these reforms to move Florida forward as the best state for job creators and families to succeed."
- Brian Lamb, of Hillsborough County and Regional President of Fifth Third Bank said, "We are working every day to attract businesses to Florida that will diversify our economy and ensure job opportunities are available for everyone who needs it. The Quick Action Closing Fund is necessary to securing those job wins, and Governor Scott's recommendations will make necessary improvements to help Enterprise Florida achieve our job creation mission."
- Stan Connally, Chairman of the Legislative Policy Committee and CEO of Gulf Power, said "The Governor's recommended reforms to the Quick Action Closing Fund will help Florida out-compete Texas, our number one job competitor, to become the number one state in the country for business. As part of this board, I look forward to working with the Governor, the Legislature and other stakeholders to see these improvements carried out."





Thank you





THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES: Higher Education, Vice Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development Communications, Energy, and Public Utilities Fiscal Policy Military and Veterans Affairs, Space, and Domestic Security Regulated Industries

SENATOR MARIA LORTS SACHS Deputy Democratic Whip 34th District

> The Honorable Jack Latvala, Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development 408 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399

November 3, 2015

Dear Chair Latvala:

Please excuse my absence from the Appropriations Subcommittee on Transportation, Tourism, and Economic Development on Tuesday November 3rd, 2015. Due to a personal commitment I am unable to attend.

Thank you for your consideration.

Sincerely,

Senator Maria Sachs

District 34

REPLY TO:

Delray Beach City Hall, 100 NW 1st Avenue, Delray Beach, Florida 33444 (561) 279-1427 FAX: (561) 279-1429
 216 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5034

Senate's Website: www.flsenate.gov

ANDY GARDINER President of the Senate GARRETT RICHTER President Pro Tempore

THE FLORIDA SENATE APPEARANCE RECOR 1/3/2015 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff Meeting Date		LS8 Bill Number (if applicable)
Topic5B158	Amendr	nent Barcode (if applicable)
Name Jonnibar ansston		
Job Title Les Affairs Directes		
	Phone 017	3195
lall [-6 3232]	Email Concertar	efism.sw
City State Zip	mont	ý.
Speaking: For Against Information Waive Speaking: (The Chair w	aking: In Sup	•
Representing DHSMU		
Appearing at request of Chair: Yes V No Lobbyist register	ed with Legislatu	re: Yes No

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THE FLO	RIDA SENATE	
	ICE RECORD or Senate Professional Staff conducting the meeting) Bill I	5 8 Number (if applicable)
Topic	Amendment	Barcode (if applicable
Name <u>Brian Pitts</u> Job Title <u>Trustee</u>		
Address 1119 Newton Ave S Street	Phone <u>727/897-9</u>	291
<u>St. Petersburg</u> FL City State	<u>33705</u> Email <u>justierjesus</u>	Ny Ahoo com
Speaking: V For Against Information	Waive Speaking: In Support (The Chair will read this information i	
Representing		
Appearing at request of Chair: Yes Vro	Lobbyist registered with Legislature:	Yes No

This form is part of the public record for this meeting.

THE FLORIDA SENATE	W
APPEARANCE RECO	RD
$\frac{1/-3}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting) $\frac{SP/I2}{Bill Number (if applicable)}$
TOPIC VOTE BY MAIL	Amendment Barcode (if applicable)
Name O.D. ELLIOTT	
Job Title <u>RETIRED</u>	·
Address 101-78th AVE NE	Phone 727 - 526 - 2673
STIPETE, FL. 33702 City State Zip	Email <u>odebr 1477@aolcom</u>
Speaking: For Against Information Waive S (The Cha	peaking: In Support Against ir will read this information into the record.)
Representing FSALC	
Appearing at request of Chair: Yes X No Lobbyist regist	ered with Legislature: 🗌 Yes 🔀 No

This form is part of the public record for this meeting.

THE FLORIDA SE	NATE				
APPEARANCE RECORD					
(Deliver BOTH copies of this form to the Senator or Senate Meeting Date					
TOPIC VOR BY MAIL	Amendment Barcode (if applicable)				
Name KEVIN BYRNE					
JOB TITLE STATE LEGISLATIVE LIAISON					
Address 256 GE TODD AVENUTE	Phone 772 979 5899				
PORT ST LUCIE FL	Zip Email Kevinj byrne stagmailfor				
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)				
Representing FL, STATE ASSOC. OF	LETTER CARRIERS				
Appearing at request of Chair: Yes XNo Lobby	vist registered with Legislature: Yes Ko				

This form is part of the public record for this meeting.

<u>//-3-/5</u> Meeting Date	or Senate Professional Staff conducting the meeting) $\frac{SB 1/2}{Bill Number (if applicable)}$
Topic Vore By Man	Amendment Barcode (if applicable)
Name ALBERT CANNOLI	
Job Title Reman	
Address <u>4945 30 AVEN</u> Street	Phone 727-742-1640
ST. PETENSBUNC FL City State	33710 Email FCMMILMANJQAULLOM
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes Ko	Lobbyist registered with Legislature: Yes 2 No

THE ELORIDA SENATE

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

115

THE FLO	DRIDA SENATE
APPEARAI	NCE RECORD
(Deliver BOTH copies of this form to the Senator Meeting Date	or or Senate Professional Staff conducting the meeting) Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Jasmyne Anderson	·
Job Title Associate	
Address 1029 Earl Park Adunue	Phone (850) 210-1002
Street Touaharja Flonda City State	32301 Email Jasmyne Optiman-law.com
Speaking: For Against Information	Waive Speaking: V In Support Against (The Chair will read this information into the record.)
Representing Mianu - Dade County	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

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THE FLO	RIDA SENATE		5
APPEARAM	ICE RECO	RD	D
$\frac{11-3-2015}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator	or Senate Professional S	-	<u> ३८८</u> Bill Number (if applicable)
Topic		Amendme	ent Barcode (if applicable)
Name Brian Pitts			
Job Title Trustee			
Address 1119 Newton Ave S		Phone 727/89	7-9291
St Peterburg FL City State	33705 Zip	Email <u>justice</u> 2jo	esusaryahoc.con
Speaking: For Against Information		eaking: In Supp	
Representing Justice-2-Jesus			
Appearing at request of Chair: Yes 🖂 No	Lobbyist registe	ered with Legislature	e: Yes 🖂 No

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THE FLORIDA SENATE	5
APPEARANCE RECO	RD
(Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic ESONOMIC INCENTIVES	Amendment Barcode (if applicable)
Name CHRIS Holley	
Job Title Free DIR GULF COUNTY EDC	
Address Joeo CECIL 6. COSTIN BLUD Street	Phone 850 519 - 3887
Pour ST JOR F-L 32456 City State Zip	Email CHOLLEY EGULF COULTY BAC, COM
	peaking: In Support Against ir will read this information into the record.)
Representing <u>GULF COUNTY</u>	
	ered with Legislature: 🗌 Yes 📉 No

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CourtSmart Tag Report

Room: SB 301 Case: Type: Caption: Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development Judge: Started: 11/3/2015 2:01:15 PM Ends: 11/3/2015 3:28:09 PM Length: 01:26:55 2:01:28 PM Meeting called to order 2:01:52 PM Sen. Latvala (Chair) 2:02:19 PM Sen. Hutson, Identification Cards and Driver Licenses 2:02:26 PM S 158 2:03:05 PM Sen. Latvala asks, what are the symbols Sen. Hutson responds 2:03:19 PM Sen. Brandes 2:04:00 PM Sen. Detert 2:04:35 PM Sen. Hutson 2:05:36 PM 2:06:26 PM Sen. Diaz de la Portilla asks, budget amount 2:07:18 PM Sen. Detert answers 2:07:55 PM Sen. Hutson answers asks, is there a fee 2:08:17 PM Sen. Hukill asks, effective date 2:08:46 PM Sen. Hutson answers about when bill will take effect 2:09:04 PM Sen. Gibson asks, who talks to whom 2:09:43 PM Sen. Latvala 2:10:05 PM Sen. Hutson 2:10:14 PM Jennifer Langston, Leg. Affairs Director, Dept. of Highway Safety and Motor Vehicles Brian Pitts, Trustee, Justice-2-Jesus 2:12:04 PM 2:12:45 PM Sen. Detert 2:13:41 PM Sen. Gibson asks, limitation on symbols Sen. Hutson closes on bill 2:14:03 PM Roll call 2:14:37 PM 2:15:10 PM S 112 Sen. Thompson, Absentee Voting 2:15:26 PM 2:16:15 PM O. D. Elliott, retired, Florida State Association of Letter Carriers (waives in support) 2:16:39 PM Kevin Byrne speaks for the bill 2:18:20 PM Albert Carroll, retired, National Association of Letter Carriers (waives in support) 2:18:33 PM Sen. Latvala any further questions or comments 2:18:45 PM Sen. Thompson close on bill 2:19:16 PM Roll call 2:19:35 PM S 388 2:19:42 PM Sen. Detert, Individuals with Disabilities Sen. Latvala calls for questions 2:21:11 PM 2:21:29 PM Brian Pitts, Trustee, Justice-2-Jesus 2:25:27 PM Sen. Detert responds to B. Pitts 2:26:12 PM Sen. Latvala 2:26:28 PM Sen. Detert answers question about logo 2:26:56 PM Sen. Latvala 2:27:02 PM Sen. Detert 2:27:50 PM Roll call TAB 4 - Presentation on the Governor's Economic Incentives Proposal 2:28:29 PM 2:29:11 PM Sen. Latvala explains proposal 2:29:41 PM Crystal Sircy, Executive Vice President and Chief Operating Officer, Enterprise Florida 2:40:23 PM Sen. Latvala asks, QTI, quick acting closing, etc. 2:40:41 PM C. Sircy 2:41:54 PM Sen. Latvala asks, existing escrow account 2:42:15 PM C. Sircy 2:42:59 PM Sen. Gibson asks, escrow money 2:43:20 PM C. Sircy 2:44:18 PM Sen. Gibson asks, what happens to the money when they don't meet commitment 2:44:49 PM C. Sircy

Sen. Gibson asks, competitors states 2:46:16 PM 2:46:35 PM C. Sircy 2:48:33 PM Sen. Gibson asks, competitors - state taxes 2:48:38 PM C. Sircy 2:48:44 PM Sen. Detert asks, why do we lose out to these states 2:51:02 PM C. Sircy Sen. Detert follow up question about competitor states 2:52:13 PM 2:52:26 PM C. Sircy Sen. Latvala asks, performance based 2:53:55 PM 2:54:30 PM C. Sircv 2:55:28 PM Sen. Latvala 2:55:37 PM C. Sircv 2:56:30 PM Sen. Latvala asks staff about putting money up front 2:56:34 PM Phillip Miller, Staff Director, Senate Appropriations Subcommittee on Transportation, Tourism, and **Economic Development** 2:57:33 PM Sen. Latvala asks, diverting funds 2:58:14 PM C. Sircy Sen. Latvala asks, reverting the money 3:01:03 PM 3:01:12 PM C. Sircy 3:01:17 PM P. Miller Sen. Latvala asks, deals in the works 3:01:32 PM 3:02:14 PM P. Miller Sen. Latvala clarification 3:02:36 PM 3:03:19 PM C. Sircv 3:07:46 PM Sen. Latvala 3:07:50 PM C. Sircy 3:11:44 PM Sen. Clemens asks, growth to Florida 3:12:17 PM C. Sircy 3:12:39 PM Sen. Clemens asks, where does it stop 3:13:10 PM C. Sircv Sen. Clemens follow up question about different approaches 3:15:36 PM 3:15:56 PM C. Sircy Sen. Brandes asks, unemployment rate 3:17:40 PM 3:17:58 PM C. Sircy 3:18:47 PM Sen. Brandes 3:19:24 PM C. Sircy 3:21:23 PM Sen. Brandes asks, incentives/ targeted tax cuts 3:21:28 PM C. Sircy 3:22:35 PM Sen. Brandes asks, sales tax 3:22:48 PM C. Sircy 3:23:20 PM Sen. Brandes asks, studies saying this 3:23:27 PM C. Sircy Sen. Brandes 3:23:49 PM Sen. Clemens 3:24:05 PM Sen. Gibson asks, small businesses 3:24:41 PM 3:26:00 PM Sen. Latvala 3:26:55 PM Chris Holley, Executive Director, Gulf County 3:27:05 PM Sen. Latvala 3:27:50 PM Sen. Latvala closing comments