Tab 3	SB 536	by <b>D</b> ia	az; Charter	Schools		
574540	A	S	RCS	ED, Berman	Delete L.199 - 202:	01/14 05:05 PM
Tab 1	SB 62	by <b>Sta</b> ı	r <b>gel</b> ; (Comp	oare to H 00641) K-12 Edu	cation	
Tab 2	SB 72	by <b>Sta</b> ı	r <b>gel</b> ; (Comp	pare to CS/H 00613) Postse	econdary Education	
Tab 4	SB 836	by Sir	nmons; (Io	dentical to H 00641) Funds	for the Operation of Schools	
Tab 5	SB 108	<b>38</b> by <b>D</b>	<b>Piaz</b> ; Teach	er Salary Enhancement		
Tab 6	CR 116	, M by D	orry: Cardi	iner Scholarship		
465780	_A	S S	WD	ED, Cruz	Delete L.138 - 139:	01/13 03:24 PM
Tab 7	SB 121	L <b>8</b> by <b>D</b>	<b>Piaz</b> ; Anti-b	ullying and Anti-harassmen	t in Schools	

#### **The Florida Senate**

#### **COMMITTEE MEETING EXPANDED AGENDA**

#### EDUCATION Senator Diaz, Chair Senator Montford, Vice Chair

**MEETING DATE:** Monday, January 13, 2020

**TIME:** 1:00—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Diaz, Chair; Senator Montford, Vice Chair; Senators Baxley, Berman, Cruz, Perry, Simmons,

and Stargel

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 62 Stargel (Compare H 641, S 836, S 1246)	K-12 Education; Requiring that a resolution to levy discretionary sales tax include a statement containing certain information; defining the term "early college program"; changing the calculation of full-time equivalent student membership for dual enrollment purposes; providing for calculation of full-time equivalent membership for students earning the Capstone Diploma; requiring school board mental health policies and procedures to include certain items, etc.  ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0
2	SB 72 Stargel (Compare CS/H 613, S 1402)	Postsecondary Education; Clarifying requirements for new construction, remodeling, or renovation projects; establishing state universities of distinction throughout the State University System; requiring that grant awards administered through the Florida Public Postsecondary Career Education Student Assistance Grant Program not exceed a certain amount; specifying eligibility for initial awards under the Benacquisto Scholarship Program; revising the dates by which a spending plan must be submitted to a Florida College System institution's board of trustees for approval, etc.  ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	SB 536 Diaz	Charter Schools; Establishing the High-Performing Charter School Council; providing the process for approving or denying a charter school application submitted to the council; authorizing charter school sponsors and applicants to provide input to the state board regarding the council's recommendation; providing grounds on which the council may recommend denial of, or the state board may deny, an application submitted by a high-performing charter school or a high-performing charter school system, etc.  ED 01/13/2020 Fav/CS	Fav/CS Yeas 8 Nays 0
		AED AP	
4	SB 836 Simmons (Identical H 641, Compare S 62)	Funds for the Operation of Schools; Revising the annual allocation to school districts to include an additional calculation of full-time equivalent membership for students who earn a College Board Advanced Placement Capstone Diploma, etc.	Favorable Yeas 8 Nays 0
		ED 01/13/2020 Favorable AED AP	
5	<b>SB 1088</b> Diaz	Teacher Salary Enhancement; Establishing a teacher salary enhancement allocation in the General Appropriations Act; requiring each school district to use the allocated funds to increase teacher salaries; authorizing school districts that meet the teacher salary requirements specified in the appropriations act to use any additional funds provided in the allocation for any lawful operating expenditure, etc.	Favorable Yeas 8 Nays 0
		ED 01/13/2020 Favorable AED AP	
6	SB 1164 Perry	Gardiner Scholarship; Revising eligibility requirements for the Gardiner Scholarship Program; revising an authorized use of scholarship funds; providing that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater; revising terms under which a student's scholarship account is closed and program funds revert to the state, etc.	Favorable Yeas 8 Nays 0
		ED 01/13/2020 Favorable AED AP	

#### **COMMITTEE MEETING EXPANDED AGENDA**

Education

Monday, January 13, 2020, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
7	<b>SB 1218</b> Diaz	Anti-bullying and Anti-harassment in Schools; Expanding the information that private schools participating in an educational scholarship program are required to publish and provide to parents; requiring such private schools to adopt bullying and harassment policies; requiring such schools to report bullying and harassment incidents to the Department of Education, etc.	Favorable Yeas 7 Nays 1
		ED 01/13/2020 Favorable CF RC	

S-036 (10/2008) Page 3 of 3

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Professional	Staff of the Commit	tee on Educat	ion	
BILL:	CS/SB 536					
INTRODUCER:	Education Commi	ttee and Senator	Diaz			
SUBJECT:	Charter Schools					
DATE:	January 14, 2020	REVISED:				
ANAL	YST STA	AFF DIRECTOR	REFERENCE		ACTION	
. Bouck	Sike	S	ED	Fav/CS		
··			AED			
·		_	AP			
	<u>-</u>		<u> </u>			

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 536 establishes the High-Performing Charter School Council, appointed by the Commissioner of Education, to review charter school applications submitted by high-performing charter schools and by high-performing charter school systems and recommend approval or denial to the State Board of Education (SBE). Approval by the SBE requires development of a charter between the sponsor and the applicant.

The bill has no impact on state revenues or expenditures.

The bill takes effect on July 1, 2020.

#### **II.** Present Situation:

Charter schools are public schools that operate under a performance contract, or a "charter," which frees them from many regulations created for traditional public schools while holding them accountable for academic and financial results. The charter contract between the charter school governing board and the sponsor details the school's mission, program, goals, students served, methods of assessment, and ways to measure success.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, *FAQ, What are charter schools?*, <a href="http://www.fldoe.org/schools/school-choice/charter-school-faqs.stml">http://www.fldoe.org/schools/school-choice/charter-school-faqs.stml</a> (last visited Mar. 22, 2019).

Under current law, a district school board may sponsor a charter school in the county over which the district school board has jurisdiction.<sup>2</sup> Additionally, a state university may grant a charter to a developmental research (laboratory) school<sup>3</sup> and must be considered to be the school's sponsor.<sup>4</sup> Such school must be considered a charter lab school.<sup>5</sup>

In the 2018-2019 school year, over 313,000 students were enrolled in 658 charter schools in 47 Florida school districts.<sup>6</sup>

#### **Charter School Application Process**

An application for a new charter school may be made by an individual, teachers, parents, a group of individuals, a municipality, or a legal entity organized under the laws of this state.<sup>7</sup>

A sponsor receives and reviews all charter school applications<sup>8</sup> and, within 90 calendar days of receipt, must by majority vote approve or deny the application.<sup>9</sup> All charter applicants must prepare and submit an application on a standard application form prepared by the Department of Education (DOE), which:<sup>10</sup>

- Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- Contains goals and objectives for improving student learning and measuring that improvement.
- Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level.
- Contains an annual financial plan for each year requested by the charter for operation of the school for up to five years.
- Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider in deciding whether to approve or deny the application.
- Contains additional information a sponsor may require.

<sup>&</sup>lt;sup>2</sup> Section 1002.33(5)(a)1., F.S.

<sup>&</sup>lt;sup>3</sup> Section 1002.32, F.S.

<sup>&</sup>lt;sup>4</sup> Section 1002.33(5)(a)2., F.S.

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> Florida Department of Education, *Florida's Charter Schools* (Sept. 2019), *available at* http://www.fldoe.org/core/fileparse.php/7696/urlt/Charter-Sept-2019.pdf.

<sup>&</sup>lt;sup>7</sup> Section 1002.33(3)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1002.33(6)(b), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1002.33(6)(b)3.a., F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.33(6)(a), F.S. Charter school applications are incorporated into State Board of Education (SBE) Rule 6A-6.0786, F.A.C.

• For the establishment of a virtual charter school, documents that the applicant has contracted with a provider of virtual instruction services in accordance with the law. 11

A sponsor must receive and consider charter school applications received on or before February 1 of each year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant.<sup>12</sup>

# Application by a High-Performing Charter School or High-Performing Charter School System

An application submitted by a high-performing charter school or a high-performing charter school system may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:<sup>13</sup>

- The application of a high-performing charter school does not materially comply<sup>14</sup> with the charter school application requirements or, for a high-performing charter school system, the application does not materially comply with high-performing charter school system application requirements specified in law;<sup>15</sup>
- The charter school proposed in the application does not materially comply with charter school requirements specified in law; 16
- The proposed charter school's educational program does not substantially replicate <sup>17</sup> that of the applicant or one of the applicant's high-performing charter schools;
- The applicant has made a material misrepresentation or false statement, or concealed an essential or material fact during the application process; or
- The proposed charter school's educational program and financial management practices do not materially comply with the charter school requirements specified in law.

If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based on identified criteria, supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the DOE. The applicant may appeal the sponsor's denial of the application to the State Board of Education.<sup>18</sup>

<sup>&</sup>lt;sup>11</sup> Section 1002.45(1)(d), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.33(6)(b), F.S. A sponsor may receive and consider applications after February 1, if it chooses. *Id.* 

<sup>&</sup>lt;sup>13</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>14</sup> Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>15</sup> Section 1002.332(2)(b), F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.33(9)(a)-(f), F.S.

<sup>&</sup>lt;sup>17</sup> An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools. Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.33(6)(b)3.c., F.S. An applicant may appeal any denial of that applicant's application or failure to act on an application to the SBE no later than 30 calendar days after receipt of the sponsor's decision or failure to act, and must notify the sponsor of its appeal. The SBE must by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed. The SBE must remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The SBE's decision is a final action subject to judicial review in the district court of appeal,

#### **High Performing Charter Schools and Charter School Systems**

#### High Performing Charter Schools

A charter school is a high-performing charter school if it:<sup>19</sup>

• Received at least two school grades of "A" and no school grade below "B" during each of the previous 3 school years or received at least two consecutive school grades of "A" in the most recent 2 school years.

- Received an unqualified opinion on each required annual financial audit<sup>20</sup> in the most recent 3 fiscal years for which such audits are available, or 2 most recent fiscal years if the charter school earns two consecutive grades of "A."
- Did not receive a financial audit that revealed one or more of the financial emergency conditions specified in law<sup>21</sup> in the most recent 3 fiscal years for which such audits are available, or 2 most recent fiscal years if the charter school earns two consecutive grades of "A."

A high-performing charter school may submit an application in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program.<sup>22</sup> If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved.<sup>23</sup>

The Commissioner of Education (commissioner), upon request by a charter school, must verify that the charter school meets the specified criteria and provide a letter to the charter school and the sponsor stating that the charter school is a high-performing charter school. The commissioner must also annually determine whether a high-performing charter school continues to meet the specified criteria.<sup>24</sup> An application submitted by a high-performing charter school must include the verification letter provided by the commissioner.<sup>25</sup>

There are currently 213 charter schools in the state designated as high-performing charter schools.<sup>26</sup>

and the sponsor must act upon the decision of the SBE within 30 calendar days after it is received. Section 1002.33(6)(c), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1002.331(1), F.S.

<sup>&</sup>lt;sup>20</sup> Any local governmental entity, district school board, charter school, or charter technical career center that will not undergo a financial audit for that fiscal year by the Auditor General must have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds. Section 218.39(1), F.S.

<sup>&</sup>lt;sup>21</sup> Section 218.503(1), F.S.

<sup>&</sup>lt;sup>22</sup> Section 1002.331(3)(a)1., F.S. A high-performing charter school may not establish more than two charter schools within the state in any year. However, a high-performing charter school may establish more than one charter school within the state in any year if it operates in the area of a persistently low-performing school and serves students from that school. Section 1002.331(3)(b), F.S.

<sup>&</sup>lt;sup>23</sup> Section 1002.331(3)(a)2., F.S.

<sup>&</sup>lt;sup>24</sup> Section 1002.331(4), F.S.

<sup>&</sup>lt;sup>25</sup> Section 1002.331(3)(a)1., F.S.

<sup>&</sup>lt;sup>26</sup> Florida Department of Education, *Active High Performing Schools* (Dec. 18, 2019), *available at* <a href="http://app4.fldoe.org/CSA/PostToWeb/ManageSearch.aspx">http://app4.fldoe.org/CSA/PostToWeb/ManageSearch.aspx</a>.

#### High-Performing Charter School Systems

A high-performing charter school system means an entity<sup>27</sup> that:<sup>28</sup>

• Operated at least three high-performing charter schools in the state during each of the previous 3 school years;

- Operated a system of charter schools in which at least 50 percent of the charter schools were designated as high-performing charter schools, and no charter school earned a school grade of "D" or "F" in any of the previous 3 school year, with exceptions identified in law;<sup>29</sup> and
- Did not receive a financial audit that revealed one or more of the financial emergency conditions specified in law<sup>30</sup> in the most recent 3 fiscal years for which such audits are available.

A high-performing charter school system may replicate its high-performing charter schools in any school district in the state. The applicant must submit an application using the standard application form prepared by the DOE which:<sup>31</sup>

- Contains goals and objectives for improving student learning and a process for measuring student improvement.
- Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years.
- Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider when deciding whether to approve or deny the application.

If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved.

The commissioner must verify all charter schools served by an entity, verify that the entity meets the specified criteria, and provide a letter to the entity stating that it is a high-performing charter school system. The commissioner must annually determine whether a high-performing charter school system continues to meet specified criteria.<sup>32</sup> An application submitted by a high-performing charter school system must include the verification letter provided by the commissioner.<sup>33</sup>

There are currently three entities identified as high-performing charter school systems, with an additional entity expected to be designated shortly.<sup>34</sup>

<sup>&</sup>lt;sup>27</sup> "Entity" means a municipality or other public entity that is authorized by law to operate a charter school; a private, nonprofit corporation with tax-exempt status under s. 501(c)(3) of the Internal Revenue Code; or a private, for-profit education management corporation. Section 1002.332(1)(a), F.S.

<sup>&</sup>lt;sup>28</sup> Section 1002.332(1)(b), F.S.

<sup>&</sup>lt;sup>29</sup> Section 1002.332(1)(b)2.a. and b., F.S.

<sup>&</sup>lt;sup>30</sup> Section 218.503(1), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1002.332(2)(b), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1002.332(2)(a), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1002.332(2)(c), F.S.

<sup>&</sup>lt;sup>34</sup> Email, Florida Department of Education (Dec. 18, 2019).

#### III. Effect of Proposed Changes:

CS/SB 536 modifies s. 1002.33, F.S., to create the High-Performing Charter School Council (council),<sup>35</sup> to review charter school applications submitted by high-performing charter schools and by high-performing charter school systems and recommend approval or denial to the State Board of Education (SBE). The bill maintains an application process similar to current law, but requires a high-performing charter school and a high-performing charter school system to submit an application directly to the council rather than to the sponsor.

The bill requires the Commissioner of Education (commissioner) to appoint a sufficient number of members to the council to ensure a fair and impartial review of applications. Additionally:

- Of the members reviewing an application, one-half must represent currently operating charter schools and one-half must represent sponsors.
- At least one of the members representing charter schools must be from a high-performing charter school or a high-performing charter school system.
- The commissioner or a named designee must chair the council.
- Members serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service.

The bill requires that applications submitted to the council by high-performing charter schools and by high-performing charter school systems must comply with the application format developed by the Department of Education (DOE). The bill also establishes an application process, which includes the following:

- The applicant must provide a copy of the application to the sponsor within 3 days after it is submitted to the council.
- The council must review applications using an evaluation instrument developed by the DOE, and must consider the requirements specified in law for all charter school applications in making its recommendation to approve or deny an application.<sup>36</sup>
- The council must consider applications received on or before February 1 of each calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant. The council may receive an application submitted after February 1 if the council chooses. The council must allow an applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantial corrections and clarifications if such errors may cause the council to recommend denial of the application.
- A sponsor must provide input to the council within 15 days after receiving a copy of the
  final application submitted to the council. The sponsor must articulate in writing the specific
  reasons, based on good cause shown, for its recommendation for denial or approval of the
  application, which must be included in the application provided to the SBE. The sponsor
  must also provide to the applicant supporting documentation regarding the recommendation.

<sup>&</sup>lt;sup>35</sup> A "council" is an advisory body created by specific statutory enactment and appointed to function on a continuing basis for the study of the problems arising in a specified functional or program area of state government and to provide recommendations and policy alternatives. Section 20.03(7), F.S.

<sup>&</sup>lt;sup>36</sup> Section 1002.33(6)(a), F.S.

The bill requires the council to recommend to approve or deny an application by majority vote no later than 30 calendar days after the final application is received, unless the council and the applicant mutually agree in writing to temporarily postpone the vote to a specific date. If the council fails to act on the application within 30 days after receipt, the application must be submitted to the SBE for action. The recommendation to the SBE must be in writing, and must include fact-based justification to the SBE as to whether an application should be approved or denied within 10 days after the council's decision. If the council recommends denial of the application, the council must state in writing the specific reasons, based on the criteria established in existing law.<sup>37</sup> The council must also provide the written recommendation and justification to the applicant and the sponsor within 10 days after making its decision. The bill specifies that the recommendation of the council is not subject to the Administrative Procedures Act (APA),<sup>38</sup> which is consistent with current law regarding charter school application decisions.<sup>39</sup>

The bill requires the SBE to accept or deny the recommendation of the council by majority vote no later than 60 calendar days after receiving the recommendation of the council, and:

- No later than 30 days after receipt of the council's decision, the sponsor and applicant may provide input to the state board regarding the council's recommendation. The commissioner shall receive and make such input available to the state board at least 7 calendar days before the date on which the recommendation by the council is considered.
- If the SBE approves an application, the sponsor must begin development of the charter within 30 days.
- If the SBE denies an application, the SBE must identify in writing the specific reasons, based upon the criteria established in law.<sup>40</sup>
- The SBE's decision is a final action subject to judicial review in the district court of appeal. The decision of the SBE is not subject to the APA.

The bill specifies that an application submitted by a high-performing charter school or a high-performing charter school system may be recommended for denial by the council or denied by the SBE only if the council or SBE demonstrates by clear and convincing evidence the provisions specified in existing law governing denial of such charter applications by a sponsor.<sup>41</sup>

The bill modifies s. 1002.331, F.S., to specify that a high-performing charter school may submit an application to replicate its educational program to the council. Additionally, the bill:

• Authorizes a high-performing charter school to submit an application to operate in any school district in the state.

<sup>&</sup>lt;sup>37</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>38</sup> In Chapter 120, Florida Statutes, the Administrative Procedure Act (APA) outlines a comprehensive administrative process by which agencies exercise the authority granted by the Legislature while offering opportunities for citizen involvement. This process subjects state agencies to a uniform procedure in enacting rules and issuing orders and allows citizens to challenge an agency's decision. The APA serves to protect the citizens of Florida from thousands of unauthorized rules that would otherwise be in effect. Joint Administrative Procedures Committee, *A Primer of Florida's Administrative Procedures Act, available at* http://www.japc.state.fl.us/Documents/Publications/PocketGuideFloridaAPA.pdf, at 3.

<sup>&</sup>lt;sup>39</sup> The recommendation by the Charter School Appeal Commission (commission), established in s. 1002.33(6)(e)1., F.S., and the decision by the SBE to approve or deny the commission's recommendation is not subject to the Administrative Procedures Act. Section 1002.33(6)(c)3.a. and (6)(e)2., F.S.

<sup>&</sup>lt;sup>40</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>41</sup> *Id*.

• Requires the commissioner to verify the designation of a charter school as a high-performing charter school and submit a verification letter to the charter school only.

The bill modifies s. 1002.332, F.S., to specify that a high-performing charter school system that seeks to replicate its high-performing charter schools must submit an application to the council. The bill also includes the council, rather than the sponsor, as the entity that must review the information disclosure that is required to be included in the high-performing charter school system application.

The new application process established in the bill may shorten the time necessary for approval of an application by a high-performing charter school and a high-performing charter school system.

The bill takes effect on July 1, 2020.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:

C. Trust Funds Restrictions:

None.

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

#### C. Government Sector Impact:

The Department of Education may incur some costs in establishing and administering the High-Performing Charter School Council.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1002.33, 1002.331, and 1002.332.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Education on January 13, 2020:

The committee substitute clarifies sponsor input on an application submitted to the High Performing Charter School Council to require that the sponsor articulate, in writing, good cause reasons for a recommendation to the council to deny or approve the application, which must be included in the application provided to the State Board of Education. The sponsor must also provide to the applicant supporting documentation regarding the recommendation.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

574540

# LEGISLATIVE ACTION Senate House Comm: RCS 01/14/2020

The Committee on Education (Berman) recommended the following:

#### Senate Amendment

1 2 3

4

5

6

8

9

10

11

Delete lines 199 - 202

and insert:

c. A sponsor shall provide input to the council within 15 days after receiving a copy of the final application submitted to the council. The sponsor shall articulate in writing the specific reasons, based upon good cause shown, for its recommendation for denial or approval of the application and shall provide supporting documentation to the applicant. The input provided by the sponsor must be included in the



application that is provided to the state board. 12

By Senator Diaz

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

36-00680-20 2020536

A bill to be entitled An act relating to charter schools; amending s. 1002.33, F.S.; conforming provisions relating to changes made by the act; establishing the High-Performing Charter School Council; providing the purpose of the council; providing for membership of the council; providing that applications submitted to the council must comply with specified requirements; providing the review process for applications for charter schools submitted to the council; providing the process for approving or denying a charter school application submitted to the council; requiring the council to submit a written recommendation to the State Board of Education as to whether an application should be approved or denied within a specified timeframe; providing requirements for such recommendation; providing construction; requiring the state board to accept or deny such recommendation within a specified timeframe; providing the process for the acceptance or denial of such recommendation; providing construction; authorizing charter school sponsors and applicants to provide input to the state board regarding the council's recommendation; requiring the Commissioner of Education to receive and make such input available to the state board within a specified timeframe; providing grounds on which the council may recommend denial of, or the state board may deny, an application submitted by a highperforming charter school or a high-performing charter

Page 1 of 12

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 536

	36-00680-20 2020536
30	school system; providing construction; amending s.
31	1002.331, F.S.; conforming a provision to changes made
32	by the act; deleting a requirement that the
33	commissioner provide a letter to the sponsor verifying
34	that a charter school meets specified criteria;
35	amending s. 1002.332, F.S.; conforming provisions to
36	changes made by the act; providing an effective date.
37	
38	Be It Enacted by the Legislature of the State of Florida:
39	
40	Section 1. Present paragraphs (f) and (g) of subsection (6)
41	of section 1002.33, Florida Statutes, are redesignated as
42	paragraphs (g) and (h), respectively, a new paragraph (f) is
43	added to that subsection, and paragraph (b) of that subsection
44	is amended, to read:
45	1002.33 Charter schools.—
46	(6) APPLICATION PROCESS AND REVIEW.—Charter school
47	applications are subject to the following requirements:
48	(b) A sponsor shall receive and review all applications for
49	a charter school using the evaluation instrument developed by
50	the Department of Education. A sponsor shall receive and
51	consider charter school applications received on or before
52	August 1 of each calendar year for charter schools to be opened
53	at the beginning of the school district's next school year, or
54	to be opened at a time agreed to by the applicant and the
55	sponsor. A sponsor may not refuse to receive a charter school
56	application submitted before August 1 and may receive an
57	application submitted later than August 1 if it chooses.

Page 2 of 12

CODING: Words stricken are deletions; words underlined are additions.

Beginning in 2018 and thereafter, a sponsor shall receive and

consider charter school applications received on or before
February 1 of each calendar year for charter schools to be
opened 18 months later at the beginning of the school district's
school year, or to be opened at a time determined by the
applicant. A sponsor may not refuse to receive a charter school
application submitted before February 1 and may receive an
application submitted later than February 1 if it chooses. A
sponsor may not charge an applicant for a charter any fee for
the processing or consideration of an application, and a sponsor
may not base its consideration or approval of a final
application upon the promise of future payment of any kind.
Before approving or denying any application, the sponsor shall
allow the applicant, upon receipt of written notification, at

least 7 calendar days to make technical or nonsubstantive

as cause to deny the final application.

corrections and clarifications, including, but not limited to,

corrections of grammatical, typographical, and like errors or

missing signatures, if such errors are identified by the sponsor

36-00680-20

8.3

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected

Page 3 of 12

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 536

assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.

36-00680-20

3.a. A sponsor shall by a majority vote approve or deny an application by a majority vote no later than 90 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, shall articulate in writing the specific reasons, based upon good cause, supporting its denial of the application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.

b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:

(I) The application of a high-performing charter school does not materially comply with the requirements in paragraph (a) or, for a high performing charter school system, the application does not materially comply with s. 1002.332(2)(b);

(II) The charter school proposed in the application does

Page 4 of 12

36-00680-20

not materially comply with the requirements in paragraphs

(9) (a) - (f);

(III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high performing charter schools;

(IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact

(V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

during the application process; or

Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

e. If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and

Page 5 of 12

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 536

supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of

148 the application in accordance with paragraph (c).

36-00680-20

4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.

5. Upon approval of an application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up to 3 years to provide time for adequate facility planning. The charter school must provide written notice of such intent to the sponsor and the parents of enrolled students at least 30 calendar days before the first day of school.

(f)1. The High-Performing Charter School Council is established to review and recommend approval or denial to the state board of applications submitted by high-performing charter schools, pursuant to s. 1002.331, and by high-performing charter school systems, pursuant to s. 1002.332.

2. The commissioner shall appoint a sufficient number of members to the council to ensure a fair and impartial review of applications. Members shall serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service. Of the members reviewing an application, one-half must represent currently operating charter schools and one-half must represent sponsors. At least one of the members

Page 6 of 12

36-00680-20 2020536\_representing charter schools must be from a high-performing charter school or a high-performing charter school system. The commissioner or a named designee shall chair the council.

175

176

177

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

3.a. Applications submitted to the council by highperforming charter schools and high-performing charter school
systems must comply with the application format developed by the
department and the applicant must provide a copy of the
application to the sponsor within 3 days after it is submitted
to the council. Applications are subject to the requirements of
paragraph (a), which the council shall consider in making its
recommendation to approve or deny an application.

b. The council shall review applications for a highperforming charter school using the evaluation instrument
developed by the department. The council shall consider highperforming charter school applications received on or before
February 1 of each calendar year for charter schools to be
opened 18 months later at the beginning of the school district's
school year, or to be opened at a time determined by the
applicant. The council may receive an application submitted
after February 1 if the council chooses. The council shall allow
an applicant, upon receipt of written notification, at least 7
calendar days to make technical or nonsubstantial corrections
and clarifications if such errors may cause the council to
recommend denial of the application.

c. A sponsor may provide input to the council within 15 days after receiving a copy of the final application submitted to the council. The council shall consider such input in reviewing the application.

4.a. The council shall recommend to approve or deny an

Page 7 of 12

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 536

2020536

36-00680-20

232

204 application by majority vote no later than 30 calendar days 205 after the final application is received, unless the council and 206 the applicant mutually agree in writing to temporarily postpone 2.07 the vote to a specific date. If the council fails to act on the 208 application within 30 days after receipt, the application must 209 be submitted to the state board for action. 210 b. The council shall submit a written recommendation, which 211 must include fact-based justification, to the state board as to 212 whether an application should be approved or denied within 10 213 days after its decision. If the council recommends denial of the 214 application, the council must state in writing the specific 215 reasons, based on the criteria in sub-subparagraph 5.c., supporting its denial of the application. The council shall also 216 217 provide the written recommendation and justification to the applicant and the sponsor within 10 days after it makes its 219 decision. The recommendation of the council is not subject to 220 chapter 120. 221 5.a. The state board shall accept or deny the 222 recommendation of the council by majority vote no later than 60 223 calendar days after it receives the recommendation of the 224 council. If the state board approves an application, the sponsor 225 must begin development of the charter pursuant to subsection (7) 226 within 30 days. If the state board denies an application 227 submitted by a high-performing charter school or a high-228 performing charter school system, the state board must identify 229 in writing the specific reasons, based upon the criteria in sub-230 subparagraph c., for its denial of the application. The state 231 board's decision is a final action subject to judicial review in

the district court of appeal. The decision of the state board is

Page 8 of 12

36-00680-20 2020536\_

233 not subject to chapter 120.

234

235

236

237

238

239

240

241

242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

2.57

258

259

260

261

- b. No later than 30 days after receipt of the council's decision, the sponsor and applicant may provide input to the state board regarding the council's recommendation. The commissioner shall receive and make such input available to the state board at least 7 calendar days before the date on which the recommendation by the council is considered.
- c. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be recommended for denial by the council or denied by the state board only if the council or state board demonstrates by clear and convincing evidence that:
- (I) The application of a high-performing charter school does not materially comply with the requirements in paragraph (a) or, for a high-performing charter school system, the application does not materially comply with s. 1002.332(2)(b);
- $\frac{\mbox{(II) The charter school proposed in the application does}}{\mbox{not materially comply with the requirements in paragraphs}}{\mbox{(9) (a)-(f);}}$
- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Page 9 of 12

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 536

2020536

36-00680-20

289

290

262 263 Material noncompliance is a failure to follow requirements or a 264 violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively 265 266 significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a 267 2.68 high-performing charter school if the proposed school is 269 substantially similar to at least one of the applicant's highperforming charter schools and the organization or individuals 270 271 involved in the establishment and operation of the proposed 272 school are significantly involved in the operation of replicated 273 schools. 274 Section 2. Paragraph (a) of subsection (3) and subsection 275 (4) of section 1002.331, Florida Statutes, are amended to read: 276 1002.331 High-performing charter schools.-277 (3) (a) 1. A high-performing charter school may submit an application to the High-Performing Charter School Council 278 pursuant to s. 1002.33(6) to operate in any school district in 279 280 the state to establish and operate a new charter school that 281 will substantially replicate its educational program. An application submitted by a high-performing charter school must 282 283 state that the application is being submitted pursuant to this 284 paragraph and must include the verification letter provided by 285 the Commissioner of Education pursuant to subsection (4). 286 2. If the sponsor fails to act on the application within 90 287 days after receipt, the application is deemed approved and the 288 procedure in s. 1002.33(7) applies.

Page 10 of 12

CODING: Words stricken are deletions; words underlined are additions.

(4) The Commissioner of Education, upon request by a

charter school, shall verify that the charter school meets the

36-00680-20 2020536

criteria in subsection (1) and provide a letter to the charter school and the sponsor stating that the charter school is a high-performing charter school pursuant to this section. The commissioner shall annually determine whether a high-performing charter school under subsection (1) continues to meet the criteria in that subsection. Such high-performing charter school shall maintain its high-performing status unless the commissioner determines that the charter school no longer meets the criteria in subsection (1), at which time the commissioner shall send a letter providing notification of its declassification as a high-performing charter school.

Section 3. Paragraphs (b) and (c) of subsection (2) of section 1002.332, Florida Statutes, are amended to read:

1002.332 High-performing charter school system.—

(2)

- (b) A high-performing charter school system may replicate its high-performing charter schools in any school district in the state. The applicant must submit an application to the High-Performing Charter School Council using the standard application form prepared by the Department of Education which:
- 1. Contains goals and objectives for improving student learning and a process for measuring student improvement. These goals and objectives must indicate how much academic improvement students are expected to demonstrate each year, how success will be evaluated, and the specific results to be attained through instruction.
- 2. Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances based on

Page 11 of 12

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 536

revenue projections, a spending plan based on projected revenue and expenses, and a description of controls that will safeguard finances and projected enrollment trends.

36-00680-20

- 3. Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the <a href="High-Performing Charter School Council sponsor">High-Performing Charter School Council sponsor</a> shall consider when deciding whether to <a href="recommend approval or denial of approve or deny">recommend approval or denial of approve or deny</a> the application.
- (c) An application submitted by a high-performing charter school system must state that the application is being submitted pursuant to this section and must include the verification letter provided by the Commissioner of Education pursuant to this subsection. If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved and the procedure in s. 1002.33(7) applies.

Section 4. This act shall take effect July 1, 2020.

Page 12 of 12

### **APPEARANCE RECORD**

Jan B 2020 (Deliver BO	TH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)	58 536
Meeting Date			Bill Number (if applicable)
Topic Chur ter	Schools	Amenda	ment Barcode (if applicable)
Name Diego A.	Echeverri		
	e Liaison		
Address 200 W C	ollege Are	Phone <u>8/3-76</u>	7- 2086
TLH City	FL State	Email decheve	errilafphg.ord
Speaking: For Agains	t Information	Waive Speaking: In Sup	
Representing Lib	re Initiative		
Appearing at request of Chair:	Yes No	Lobbyist registered with Legislatu	re: Yes No
	<u> </u>	e may not permit all persons wishing to sp ks so that as many persons as possible c	
This form is part of the public rec	ord for this meeting.		S-001 (10/14/14)

# **APPEARANCE RECORD**



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u>VI-15-2026</u>	0D556
Meeting Date	Bill Number (if applicable)
Topic Charter Schools.	Amendment Barcode (if applicable)
Name Gabriela Infante	
Job Title Student of Charter School	
Address Street	Phone
	Email
City	Zip
Speaking: X For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Private Citizen	<del></del>
Appearing at request of Chair: Yes X No	Lobbyist registered with Legislature: Yes 🔀 No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	
This form is part of the public record for this meeting.	S-001 (10/14/14)

### **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senator	r or Senate Professional Staff conducting the meeting)  Sb534  Bill Number (if applicable)
Topic aharter saucols.	Amendment Barcode (if applicable)
Name And Mana Quintero.	<del></del>
Job Title Formers of Charter Sol	2006.
Address	Phone
Street	Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Private Citizen.	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional 1/13/2020	al Staff conducting t	he meeting) 56536
Meeting Date		Bill Number (if applicable)
Topic Charley schools		Amendment Barcode (if applicable)
Name Juan Vargas		
Job Title Porents Charter schools students		
Address	Phone _	
	Email	
		In Support Against ais information into the record.)
Representing Private at izen		
Appearing at request of Chair: Yes No Lobbyist regi	stered with I	_egislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	•	• .

This form is part of the public record for this meeting.

### **APPEARANCE RECORD**

Meeting Date	copies of this form to the Senai	tor or Senate Professional Staff Conducting the III	Bill Number (if applicable)
Topic Chartar Schools  Name Michael tocka	Jajio Pache	en den di	Amendment Barcode (if applicable)
Job Title <u>/ UY(() / () U</u>	LIUTUL OCAO	01 01000119	
Address		Phone	
Street		Email	
City	State	Zip	
Speaking: For Against	Information	· · · · · · · · · · · · · · · · · · ·	n Support Against nformation into the record.)
Representing Povoto	Octizan.		
Appearing at request of Chair: [	Yes No	Lobbyist registered with Leg	islature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

or or Senate Professional Staff conducting the meeting)  SB 530
Bill Number (if applicable)
Amendment Barcode (if applicable
Phone
Email
Zip
Waive Speaking: In Support Against (The Chair will read this information into the record.)
Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professio	onal Staff conducting the meeting) 4536
Meeting Date	Bill Number (if applicable)
Topic Charters Ichool	Amendment Barcode (if applicable)
Name Colodys Hobee	
Job Title Private Citizen	
Address 9119 Hunters Mill Dr.	Phone 4079676293
Street	Email
City State Zip	
	e Speaking: In Support Against Chair will read this information into the record.)
Representing the self	
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	t all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

01-12-7	) (Deliver BOTH cop	ies of this form to the Se	nator or Senate Professional S	staff conducting the meeting)	5 56
Meeting Date					Bill Number (if applicable)
Topic Cha	Ter	Schoo		Amendm	ent Barcode (if applicable)
Name Natt	ralie	Carvi	Ò		
Job Title	vate	(( (	1 2 ca		
Address 460	3 Oak	Lavec	dy 108	Phone 321.	80408
Street	udo	F(	32838	Email_Matha(	ieri220 6 Xa
City		State	Zip	A	hob. a
Speaking: For	Against	Information	Waive S (The Cha	peaking: In Suppir will read this information	<u> </u>
Representing _	Self	-	VIPORIONAL AND A STANDARD CONTRACTOR OF THE STAN		
Appearing at reque	est of Chair:	Yes No	Lobbyist regist	ered with Legislature	e: Yes No
				persons wishing to spea persons as possible car	
This form is part of th	ne public record fo	or this meeting.			S-001 (10/14/14)

# APPEARANCE RECORD

1/13/2020 (Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting	the meeting)	58536
Meeting Date			Bill Number (if applicable)
Topic Charter Schools		Ameno	lment Barcode (if applicable)
Name VESSE Chiistian			
Job Title			
Address	Phone _		
Cit.	Email_		
Speaking: For Against Information Waive Speaking: The Chair		In Su	pport Against ation into the record.)
Representing			
Appearing at request of Chair: Yes No Lobbyist register	ered with	Legislatu	ıre: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wi persons as	ishing to sp possible c	eak to be heard at this an be heard.

This form is part of the public record for this meeting.

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/13/20 536 Meeting Date Bill Number (if applicable) Topic Charter Schools

Name Phillip Suderman Amendment Barcode (if applicable) Job Title Policy Pirector Address Phone Street Email City State Zip Against Information Waive Speaking: | In Support | Against

Representing Americans for Prosperity

Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

(The Chair will read this information into the record.)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Amendment Barcode (if applicable) Name Harienne Address 36 State Information In Support Waive Speaking: (The Chair will read this information into the record.)

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Lobbyist registered with Legislature:

This form is part of the public record for this meeting.

Appearing at request of Chair:

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

(115120)	DONVEL DO TITO	opies of this form to the ochator	or denate i rolessionar d	tan conductii	ig the meeting) Sb S	30
Meeting Date					Bill Nur	nber (if applicable)
Topic Charter	SUM	007S			Amendment Bar	code (if applicable)
Name Lauren	Raw		Western Milde Community of the Community			
Job Title WED	20100	2 Della Carlo	20 Lobbuis	of a section of the s		
Address Street	Megë	AVESUR. U	040	Phone	850 224	
Street TAMAha	15566	PL	32307	Email_	Ingallucag	@gnail.co.
City Speaking: For	Against	State Information	Zip Waive S <sub>l</sub> (The Chai		In Support	Against the record.)
Representing <u>R</u>	MAR	of momen	WHYS	Of	American formation of the second	
Appearing at request of	f Chair:	Yes No	Lobbyist registe	ered with	n Legislature: 🛴	Yes No
While it is a Senate tradition meeting. Those who do spe						
This form is part of the pu	blic record	for this meeting.				S-001 (10/14/14)

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Charter Schools Name Drup Steward	Amendment Barcode (if applicable)
Job Title	
Address 2130 Blossom LANE	Phone 407-645-0273
Street  Winter PARK 1 32789  City State Zip	Email Stu 21300 Act - com
Speaking: For Against Information Waive Sp	peaking: In Support Against ir will read this information into the record.)
Representing Florida PTA	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all	persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

# APPEARANCE RECORD (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

13 Jan 2020	(Deliver BOTH copies of this form to the	536
Meeting Date	<del>-</del>	Bill Number (if applicable
Topic Charter Schoo	ols	Amendment Barcode (if applicab
Name James Mostell	ler	
Job Title Advocacy A	ssociate	·
Address 215 S. Moni	roe Street	Phone <u>850-727-3712</u>
Street Tallahassee		32301 Email JamesM@excelined.org
City  Speaking: For	State Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Fou	undation For Florida's Futu	re
Appearing at request While it is a Senate tradition meeting. Those who do sp	ion to encourage public testimon	Lobbyist registered with Legislature: Yes Ny, time may not permit all persons wishing to speak to be heard at this remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

### APPEARANCE RECORD



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Phone Address Email Against Information Waive Speaking: In Support Speaking: (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: Th	ne Professional	Staff of the Commit	tee on Education	
BILL:	SB 62					
INTRODUCER:	Senator Star	Senator Stargel				
SUBJECT:	K-12 Educa	ition				
DATE:	January 10,	2019	REVISED:			
ANAL	_	STAFF	DIRECTOR	REFERENCE		ACTION
<ol> <li>Sagues, Bo</li> <li>Brick</li> </ol>	uck,	Sikes		ED	Favorable	
2.				AED		
3				AP		

# I. Summary:

SB 62 renames the "collegiate high school" program to the "early college" program and modifies a number of provisions related to education funding. Specifically, the bill:

- Specifies that the resolution required for voters to approve the levy of a discretionary sales surtax for school capital outlay must include a statement that the revenues collected must be shared with charter schools based on their proportionate share of the total school district enrollment.
- Expands the Florida Education Finance Program (FEFP) funding for secondary student access to advanced coursework through dual enrollment and early college programs. The bill:
  - O Provides bonus full-time equivalent (FTE) funding to public school districts for each dual enrollment general education core course with an earned grade of "C" or better:
    - Students enrolled in an early college program generate a 0.16 FTE student membership bonus.
    - Students not enrolled in an early college program generate a 0.08 FTE student membership bonus.
  - Provides bonus funding of 0.3 FTE student membership for each student who completes an associate degree through the dual enrollment program with at least a 3.0 grade point average.
  - Requires school districts to allocate at least 50 percent of the bonus funds for dual enrollment and early college programs to the schools that generated the funds to support academic guidance and postsecondary related activities.
- Provides bonus funding in the FEFP of 0.3 FTE for each student who receives an Advanced Placement (AP) Capstone Diploma in addition to a standard high school diploma.
- Adds new requirements to the mental health plans required to be submitted by school
  districts and charter schools in order to receive the mental health assistance allocation in the
  FEFP.

• Removes the July 1, 2020 expiration date for the funding compression allocation within the FEFP.

The bill does not require appropriation of additional state funds. The bill may provide additional FEFP funds to those school districts with more students successfully completing dual enrollment coursework and school districts that offer the AP Capstone Diploma.

The bill takes effect on July 1, 2020.

## **II.** Present Situation:

The present situation for the relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

## III. Effect of Proposed Changes:

## **School Capital Outlay Surtax**

### **Present Situation**

School districts are authorized by law to levy a discretionary sales surtax for school capital outlay. The school board in each county may levy, pursuant to approval by a majority vote of the electors of the county voting in a referendum, a discretionary sales surtax at a rate not to exceed 0.5 percent.<sup>1</sup>

The resolution must include a statement that provides a brief and general description of the school capital outlay projects to be funded by the surtax. The resolution must include a plan for the use of the surtax proceeds for fixed capital expenditures or fixed capital costs associated with the construction, reconstruction, or improvement of school facilities and campuses which have a useful life expectancy of five or more years, and any land acquisition, land improvement, design, and related engineering costs. The plan must also include the costs of retrofitting and providing for technology implementation, including hardware and software, for the various sites within the school district. Surtax revenues may be used for the purpose of servicing bond indebtedness to finance authorized projects, and any interest accrued may be held in trust to finance the projects.

The surtax revenues are collected by the Department of Revenue and required to be distributed to the district school board imposing the tax.<sup>6</sup> There is currently no provision in law requiring school districts to share the capital outlay surtax funds with charter schools.

## Effect of Proposed Changes

The bill establishes an additional requirement for the resolution that is required for voters to approve the levy of a discretionary sales surtax at a rate that may not exceed 0.5 percent. Such

<sup>&</sup>lt;sup>1</sup> Section 212.055, F.S.

 $<sup>^{2}</sup>$  *Id.* at (6)(b).

 $<sup>^{3}</sup>$  *Id.* at (6)(c).

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> *Id.* at (6)(d).

resolution must include a statement that the revenues collected shall be shared with charter schools based on their proportionate share of the total school district enrollment.

The bill also requires that charter schools expend the surtax funds in a manner consistent with the plan specified in law that requires the school board set forth a surtax fund plan for fixed capital expenditures or fixed capital costs.

## **Collegiate High School Program**

#### Present Situation

In 2014, the Legislature codified the collegiate high school program and specified related requirements.<sup>7</sup> Florida law requires each Florida College System (FCS) institution to work with each district school board in its designated service area<sup>8</sup> to establish one or more collegiate high school programs.<sup>9</sup> In fall 2018, there were 11,146 students enrolled in a collegiate high school or collegiate high school program.<sup>10</sup>

## **Purpose**

At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least one full school year, to earn Career and professional education (CAPE) industry certifications and to successfully complete 30 credit hours through dual enrollment toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.<sup>11</sup>

# **Program Contract**

Each district school board and its local FCS institution must execute a contract to establish one or more collegiate high school programs at a mutually agreed upon location or locations. If the FCS institution does not establish a program with a district school board in its designated service area, another FCS institution may execute a contract with that district school board to establish the program.<sup>12</sup>

In addition to executing a contract with the local FCS institution, Florida law authorizes a district school board to execute a contract to establish a collegiate high school program with a state university or an independent college or university that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is nonprofit and located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools to grant baccalaureate degrees. <sup>13</sup>

<sup>&</sup>lt;sup>7</sup> Section 10, ch. 2014-184, L.O.F.

<sup>&</sup>lt;sup>8</sup> Section 1000.21(3), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1007.273(1), F.S.

<sup>&</sup>lt;sup>10</sup> Email, Florida Department of Education (Jan. 8, 2020).

<sup>&</sup>lt;sup>11</sup> Section 1007.273(2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1007.273(3), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1007.273(5), F.S.

Florida law specifies the information that must be addressed in the contract which must be executed by January 1 of each school year for implementation of the program during the next school year.<sup>14</sup>

## **Student Performance Contract**

Each student participating in a collegiate high school program must enter into a student performance contract which must be signed by the student, the parent, and a representative of the school district and the applicable FCS institution, state university, or independent college or university. The performance contract must include the schedule of courses, by semester, and industry certifications to be taken by the student, student attendance requirements, and course grade requirements.

## Effect of Proposed Changes

The bill modifies s. 1007.273, F.S., and changes the name of the collegiate high school program to the early college program. In addition, the bill:

- Changes the purpose of the program to remove specified grade levels and credit thresholds to
  specify that an early college program means a structured high school acceleration program in
  which a cohort of students is enrolled full-time in postsecondary courses toward an associate
  degree. The bill requires that the early college program prioritize courses applicable as
  general education core courses<sup>16</sup> for an associate degree or a baccalaureate degree.
- Specifies that the early college program contract between a district school board and the local FCS institution, which includes a delineation of dual enrollment courses available, must include general education core courses.<sup>17</sup>
- Requires the student performance contract for the early college program include a provision describing the applicability of dual enrollment courses in the program to an associate degree or a baccalaureate degree.
- Specifies that a charter school may execute a contract directly with the local FCS institution or another institution to establish an early college program at a mutually agreed upon location.

The bill establishes a reporting requirement relating to early college programs. Specifically, by November 30, 2021, and annually thereafter, the commissioner must report to the Governor, President of the Senate, and the Speaker of the House of Representatives the status of early

<sup>&</sup>lt;sup>14</sup> Section 1007.273(3), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1007.273(4), F.S. To participate in a collegiate high school program, an independent college or university must be an institution that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is a nonprofit independent college or university located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools to grant baccalaureate degrees. *Id.*, at (5). <sup>16</sup> s. 1007.25 and Rule 6A-14.0303, F.A.C.

<sup>&</sup>lt;sup>17</sup> General education core course options consist of a maximum of five courses within each of the subject areas of communication, mathematics, social sciences, humanities, and natural sciences. Beginning with students initially entering an FCS institution or state university in 2015-2016 and thereafter, each student must complete at least one identified core course in each subject area as part of the general education course requirements. The general education core course options must be adopted in rule by the SBE and in regulation by the Board of Governors. Section 1007.25(3), F.S. See also Rule 6A-10.0303 and BOG Regulation 8.005.

college programs, including, at a minimum, a summary of student enrollment and completion at public and private postsecondary institutions.

Additionally, the bill includes a conforming provision to change the name of the collegiate high school program to the early college program related to the requirements for a standards high school diploma for students with a disability.<sup>18</sup>

## Florida Education Finance Program (FEFP)

The Florida Education Finance Program (FEFP) is the primary mechanism for funding the operating costs of Florida school districts. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in public schools. <sup>19</sup> The number of FTE students in each of the funded education programs is multiplied by cost factors <sup>20</sup> relative to each program to obtain weighted FTE student values. <sup>21</sup> The base student allocation from state and local funds is determined annually by the Legislature in the General Appropriations Act (GAA) and is a component in the calculation of each school district's base funding. <sup>22</sup> In addition to the base funding, the Legislature may appropriate categorical funding for specified programs, activities or purposes, such as for mental health assistance, and funding compression. <sup>23</sup> School districts may also earn supplemental FTE funding through the FEFP for programs based on performance, such as College Board Advanced Placement bonus funding. <sup>24</sup>

## Incentive Funding for Acceleration Programs

## **Present Situation**

Dual enrollment funding for public schools is included in the calculation of FTE students within the FEFP.<sup>25</sup> There is no provision in law to allow for additional performance funding for students earning dual enrollment credit.

The Advanced Placement (AP), International Baccalaureate (IB), and Advanced International Certificate of Education (AICE) programs are utilized in Florida schools to shorten the time necessary for a student to earn a high school diploma and a postsecondary degree, broaden the scope of curricular options available, and increase the depth of study available for a particular

<sup>&</sup>lt;sup>18</sup> Section 1003.4282(10)(c)2., F.S.

<sup>&</sup>lt;sup>19</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>20</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1011.62, F.S.; Department of Education, 2019-20 Funding for Florida School Districts available at http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf at 1.

<sup>&</sup>lt;sup>22</sup> Department of Education, 2019-20 Funding for Florida School Districts available at <a href="http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf">http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</a> at 17.

<sup>&</sup>lt;sup>23</sup> 1011.62(6) F.S.

<sup>&</sup>lt;sup>24</sup> 1011.62(1) F.S.

<sup>&</sup>lt;sup>25</sup> Department of Education, *2019-20 Funding for Florida School Districts*, available at http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf at 11.

subject.<sup>26</sup> The law provides the following benefits to schools and students engaged in these programs:

- Successful completion of a course examination in any of these programs qualifies for college credit.<sup>27</sup>
- The percentage of a school's students eligible to earn college credit through any of these programs favorably affects the school's grade. 28
- A grade earned in any of these programs is assigned additional weight for determining student eligibility for a Bright Futures Scholarship.<sup>29</sup>

The FEFP also provides a funding incentive for school districts with students in AP, IB, AICE courses who successfully complete AP, IB, and AICE examinations or earn an IB or AICE diploma.<sup>30</sup> The additional FTE is calculated as follows:

- A value of 0.16 FTE student membership is calculated for each student in each AP course who receives a score of 3 or higher on the College Board AP examination.<sup>31</sup>
- A value of 0.16 FTE student membership is calculated for each student enrolled in an IB course who receives a score of 4 or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an IB diploma.<sup>32</sup>
- A value of 0.16 FTE student membership is calculated for each student enrolled in a full-credit AICE course, and 0.08 FTE student membership for each student enrolled in a half-credit AICE course, for each student who receives a score of E or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an AICE diploma.<sup>33</sup>

Additionally, classroom teachers may receive bonus funds for the performance of their students on AP, IB, and AICE examinations. School districts must use the additional FTE funds for purposes specified in law.<sup>34</sup>

The AP Program enables willing and academically prepared students to pursue college-level studies while still in high school.<sup>35</sup> The program consists of college-level courses developed by the AP Program that high schools can choose to offer, and corresponding exams that are administered once a year.<sup>36</sup> A student must score a '3' or higher, on a 5-point scale, to earn postsecondary credit through the AP Program.<sup>37</sup>

<sup>&</sup>lt;sup>26</sup> Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>27</sup> Section 1003.4295, F.S.

<sup>&</sup>lt;sup>28</sup> Section 1008.34(3)(b)2.b., F.S.

<sup>&</sup>lt;sup>29</sup> Section 1009.531(3)(a), F.S.

<sup>&</sup>lt;sup>30</sup> See 1011.62, F.S. Accelerated mechanisms include, but are not limited to, dual enrollment and early admission, advanced placement, credit by examination, the International Baccalaureate Program, and the Advanced International Certificate of Education Program. Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1011.62(1)(n), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1011.62(1)(1), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1011.62(1)(m), F.S.

<sup>&</sup>lt;sup>34</sup> Section 1011.62(1)(l)-(n), F.S.

<sup>&</sup>lt;sup>35</sup> College Board, AP Central, AP at a Glance, <a href="https://apcentral.collegeboard.org/about-ap/ap-a-glance">https://apcentral.collegeboard.org/about-ap/ap-a-glance</a> (last visited Mar. 20, 2019).

<sup>36</sup> Id

<sup>&</sup>lt;sup>37</sup> See ss. 1007.27(5) and 1007.23(1), F.S.

AP Capstone is a diploma granted to students who earn a score of '3' or higher in AP Seminar and AP Research and on four additional AP exams chosen by the student. The program is based on the AP Seminar and AP Research courses, which are yearlong AP courses.<sup>38</sup> These courses are designed to complement the other AP courses that the AP Capstone student must take. 39 AP Seminar and AP Research use an interdisciplinary approach to develop skills students need for college-level work. 40 In the 2018-2019 academic year, 1,402 students in 228 high schools in Florida earned an AP Capstone Diploma.<sup>41</sup>

The IB Diploma is only awarded to students who complete, over the course of a two-year program:<sup>42</sup>

- Six subjects chosen from six subject groups, which include:
  - Studies in language and literature
  - Language acquisition
  - Individuals and societies
  - Sciences
  - Mathematics
  - The arts
- An extended essay with a prescribed limit of 4,000 words.
- A theory of knowledge course exploring the nature of knowledge across all disciplines.
- At least three hours each week in creativity, action, and service, which includes participation in the arts, individual and team sports or expeditions or projects, and community and social service activities.

To earn the AICE Diploma, learners must achieve seven credits within a 25-month period, including at least one credit in:<sup>43</sup>

- A Cambridge International Global Perspectives & Research course;
- Mathematics and science;
- Languages; and
- Arts and humanities.

Successful completion of an IB or AICE curriculum satisfies the credit requirement for receipt of a standard high school diploma, 44 but no similar recognition exists for completion of an AP Capstone Diploma.

https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/ (last visited Jan. 8, 2020). Students may also complete up to two credits in Interdisciplinary subjects.

<sup>&</sup>lt;sup>38</sup> College Board, AP Capstone Diploma Program, How it Works,

https://apcentral.collegeboard.org/courses/ap-capstone/how-ap-capstone-works#awards (last visited Mar. 20, 2019). <sup>39</sup> *Id*.

<sup>&</sup>lt;sup>40</sup> *Id*.

<sup>&</sup>lt;sup>41</sup> Email, College Board (Jan. 6, 2020).

<sup>&</sup>lt;sup>42</sup> International Baccalaureate, *The IB Diploma Programme*, https://web.archive.org/web/20100703000358/http://www.ibo.org/diploma/ (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>43</sup> Cambridge Assessment International Education, Cambridge AICE Diploma,

<sup>&</sup>lt;sup>44</sup> Section 1003.4282(1)(a), F.S.

## Effect of Proposed Changes

The bill adds new provisions for FEFP funding for students enrolled in dual enrollment courses and early college programs similar to full-time equivalent (FTE) student membership incentives for completion of Advanced Placement (AP), International Baccalaureate (IB), and Advanced International Certificate of Education (AICE) examinations. Specifically, for the 2020-2021 school year and thereafter, the bill:

- Provides bonus FTE funding to public school districts for any student who completes a general education core course through dual enrollment with an earned grade of "C" or better. Specifically:
  - o Students enrolled in an early college program generate a 0.16 FTE student membership bonus.
  - Students not enrolled in an early college program generate a 0.08 FTE student membership bonus.
- Provides bonus FTE funding for each associate degree earned through the dual enrollment program with 3.0 GPA or better. Students earning an associate degree with the required GPA generate a 0.3 FTE student membership bonus. Courses taken prior to 2020-2021 may be included in the associate degree.
- Specifies that bonus funding will be added to the total FTE student membership in basic programs for grades 9-12 in the subsequent fiscal year and requires school districts to allocate at least 50 percent of the bonus funds to the schools that generated the funds to support academic guidance and postsecondary readiness.

Adding performance funding incentives for students taking dual enrollment core courses may incentivize school districts to increase the number of students enrolled in dual enrollment core courses in both dual enrollment and early college programs.

The bill provides for school districts to receive additional funding through the FEFP for each student who receives an AP Capstone Diploma and meets the requirements for a standard high school diploma. The additional value is assigned to the full-time equivalent student membership in basic programs for grades 9 through 12 in the subsequent fiscal year.

In effect, the bill provides the same additional FTE funding of 0.3 FTE for each student who receives an AP Capstone Diploma as a student who receives an IB or AICE diploma. This change may result in more districts offering, and more students earning, AP Capstone Diplomas.

### Mental Health Assistance Allocation

#### **Present Situation**

The mental health assistance allocation is a categorical fund established to provide funding to assist school districts in establishing or expanding school-based mental health care; train educators and other school staff in detecting and responding to mental health issues; and connect children, youth, and families who may experience behavioral health issues with appropriate services. Each school district must receive at least \$100,000 through the appropriation, and any remaining balance is distributed based on each school district's proportionate share of the state's

<sup>&</sup>lt;sup>45</sup> Section 1011.62(16), F.S.

total unweighted full-time equivalent student enrollment.<sup>46</sup> A total of \$75 million was appropriated to school districts through the mental health assistance allocation for the 2019-2020 school year.<sup>47</sup> In order to receive the allocation, a school district must develop and submit a plan outlining the local program and planned expenditures to the district school board for approval. A charter school may develop and submit a plan outlining the local program and planned expenditures to its governing board for approval.<sup>48</sup>

The plans must be focused on a multi-tiered system of supports to deliver evidence-based mental health care assessment, diagnosis, intervention, treatment, and recovery services to students with mental health or substance abuse diagnoses and to students at high risk of such diagnoses. The plans must include:<sup>49</sup>

- Direct employment of school based mental health service providers, including certified school counselors, school psychologists, school social workers and other licensed mental health professionals.
- Contracts or interagency agreements with one or more local community behavioral health providers or providers of Community Action Team services to provide a behavioral health staff presence and services at district schools.
- Policies and procedures to ensure that students who are referred to school-based or community-based mental health services are assessed within 15 days of the referral.
- Strategies or programs to reduce the likelihood of at-risk students developing social, emotional, or behavioral health programs, depression, anxiety disorders, suicidal tendencies, or substance use disorders.
- Strategies to improve the early identification of social, emotional, or behavioral problems or substance use disorders, to improve the provision of early intervention services, and to assist students in dealing with trauma and violence.

## Effect of Proposed Changes

The bill adds new requirements to the mental health plans that must be submitted by school districts and charter schools in order to receive the mental health assistance allocation. In addition to existing requirements, the bill requires plans to include input from school and community stakeholders, which is informed by a needs assessment, and includes mental health policies and procedures that include:

- Universal supports to promote psychological well-being, and safe and supportive school environments.
- Policies and procedures for responding to a student with suicidal ideation, including suicide
  risk assessment, guidelines for informing parents of suicide risk, and school board policies
  for initiating involuntary examination of students with suicide risk.
- A school crisis response plan that includes strategies to prevent, prepare for, respond to, and recover from a range of school crises and the establishment of district-level and school-level response teams, including, but not limited to, administration and school-based mental health service providers.

<sup>&</sup>lt;sup>46</sup> Section 1011.62(16), F.S.

<sup>&</sup>lt;sup>47</sup> Specific Appropriation 93, s. 2, ch. 2019-115, L.O.F.

<sup>&</sup>lt;sup>48</sup> Section 1011.62(16), F.S.

<sup>&</sup>lt;sup>49</sup> Section 1011.62(16)2.(b). F.S.

The bill also modifies district reporting requirements to the Department of Education (DOE). Specifically, the bill adds to the current requirement that each school district report program outcomes and expenditures for the previous fiscal year, and requires each school district report to include:

- Program outcomes and expenditures for all public schools in the district, including charter schools that submitted a separate plan.
- The number of students who receive screenings or assessments.
- The number of students who are referred to either school-based or community-based providers for services or assistance.
- The number of students who receive either school-based and community-based interventions, services, or assistance.
- The number of school-based and community—based mental health providers, including licensure type, paid for from the funds provided through the allocation.
- The number and ratio of school social workers, school psychologists, and certified school
  counselors employed by the district or charter school and the total number of licensed mental
  health professionals employed directly by the district or charter school.

The bill also requires that the amount of mental health assistance allocation funds appropriated subsequent to the 2019-2020 fiscal year that are in excess of the amount appropriated in the 2019-2020 fiscal year must be used exclusively to fund additional providers of school-based mental health services.

## **Funding Compression Allocation**

### **Present Situation**

The funding compression allocation is a categorical fund established to provide additional funding to school districts and developmental research schools whose total funds per FTE in the prior year were less than the statewide average.<sup>50</sup> Florida law specifies that the Legislature may provide an annual funding compression allocation in the GAA.<sup>51</sup> In 2019, the Legislature appropriated \$54,190,616<sup>52</sup> for a funding compression allocation to school districts and developmental research schools whose total funds per FTE in the prior school year were less than the statewide average.<sup>53</sup> A district's allocation must not be greater than \$100 per FTE.<sup>54</sup> The funding compression allocation is scheduled to expire July 1, 2020.<sup>55</sup>

## Effect of Proposed Changes

The bill removes the July 1, 2020 expiration date for the funding compression allocation within the FEFP.

The bill takes effect on July 1, 2020.

<sup>&</sup>lt;sup>50</sup> Section 1011.62(17), F.S.

<sup>&</sup>lt;sup>51</sup> Section 1011.62(17), F.S.

<sup>&</sup>lt;sup>52</sup> Florida Department of Education, 2019-20 FEFP Second Calculation, Prekindergarten through Grade 12 Funding Summary-Page 3 (July 19, 2019), available at <a href="http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf">http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</a>, at 6.

<sup>&</sup>lt;sup>53</sup> Specific appropriation 93, ch. 2019-115, L.O.F.

<sup>&</sup>lt;sup>54</sup> *Id* 

<sup>&</sup>lt;sup>55</sup> Section 1011.62(17), F.S.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The financial supports for the dual enrollment, early college, and Advanced Placement Capstone programs may increase opportunities for Florida secondary students to take college-credit courses that will count toward an associate or baccalaureate degree while still in high school, which may reduce costs for students and families.

C. Government Sector Impact:

The bill does not require the appropriation of additional state funds. Based on 2018-2019 data, dual enrollment bonus funding within the Florida Education Finance Program is estimated to be \$61.3 million, and based on the number of 2019 Advanced Placement (AP) Capstone Diploma recipients, AP Capstone Diploma bonus funding is estimated to be \$1.8 million.<sup>56</sup>

## VI. Technical Deficiencies:

None.

<sup>&</sup>lt;sup>56</sup> \$1,290 multiplied by 1402 AP Capstone Diploma recipients in 2019. College Board, *Building on Advanced Placement (AP) Capstone Success in Florida*, 2019.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 212.055, 1007.273, 1011.62, and 1003.4282.

# IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Stargel

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

2.5

26

27

28

29

22-01672-20 202062

A bill to be entitled An act relating to K-12 education; amending s. 212.055, F.S.; requiring that a resolution to levy discretionary sales tax include a statement containing certain information; requiring surtax revenues shared with charter schools to be expended by the charter schools in a certain manner; amending s. 1007.273, F.S.; defining the term "early college program"; deleting a provision related to collegiate high school programs; changing the term "collegiate high school program" to "early college program"; requiring early college programs to prioritize certain courses for degree purposes; authorizing a charter school to execute a contract with a local Florida College System institution or another institution as authorized by law to establish an early college program; requiring that the Commissioner of Education report to the Governor and the Legislature on the status of early college programs by a specified date and annually thereafter; requiring the report contain certain information; amending s. 1011.62, F.S.; changing the calculation of full-time equivalent student membership for dual enrollment purposes; providing that full-time equivalent membership can be calculated based on a student earning a College Board Advanced Placement Capstone Diploma; providing for calculation of fulltime equivalent membership for students earning the Capstone Diploma; requiring that before distribution of the mental health assistance allocation occurs, a

Page 1 of 18

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 62

202062

30 school district submit a detailed plan that includes 31 the input of school and community stakeholders and is 32 informed by a needs assessment; requiring school board 33 mental health policies and procedures to include certain items; requiring each school district to 34 35 submit a report to the Department of Education which 36 reflects certain program outcomes and expenditures for 37 all charter schools in the district; requiring the 38 report to include certain information; requiring that 39 certain excess funds be used for specified mental 40 health expenses; abrograting the scheduled repeal of 41 provisions relating to the annual funding compression allocation; amending s. 1003.4282, F.S.; conforming a 42 4.3 provision to changes made by the act; providing an 44 effective date.

22-01672-20

45

46

47

48

49

50

51

53

57

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (6) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if

Page 2 of 18

22-01672-20 202062

required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

(6) SCHOOL CAPITAL OUTLAY SURTAX.-

59

60

61

62

63

64

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

84

- (a) The school board in each county may levy, pursuant to resolution conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum, a discretionary sales surtax at a rate that may not exceed 0.5 percent.
- (b) The resolution <u>must</u> shall include a statement that provides a brief and general description of the school capital outlay projects to be funded by the surtax. <u>The resolution must also include a statement that the revenues collected must be shared with charter schools based on their proportionate share of total school district enrollment. The statement <u>must shall</u> conform to the requirements of s. 101.161 and shall be placed on the ballot by the governing body of the county. The following question shall be placed on the ballot:</u>

....FOR THE ....CENTS TAX

....AGAINST THE ....CENTS TAX

(c) The resolution providing for the imposition of the surtax <u>must shall</u> set forth a plan for use of the surtax proceeds for fixed capital expenditures or fixed capital costs associated with the construction, reconstruction, or improvement of school facilities and campuses which have a useful life

Page 3 of 18

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 62

202062

22-01672-20

101

102

103

104

105

106

107

108

109

110

111

112

113

114

expectancy of 5 or more years, and any land acquisition, land improvement, design, and engineering costs related thereto. Additionally, the plan shall include the costs of retrofitting and providing for technology implementation, including hardware and software, for the various sites within the school district. 91 Surtax revenues may be used for the purpose of servicing bond indebtedness to finance projects authorized by this subsection, and any interest accrued thereto may be held in trust to finance 94 such projects. Neither the proceeds of the surtax nor any 95 interest accrued thereto shall be used for operational expenses. Surtax revenues shared with charter schools shall be expended by the charter schools in a manner consistent with the plan, as 98 appropriate. 99

(d) Surtax revenues collected by the Department of Revenue pursuant to this subsection shall be distributed to the school board imposing the surtax in accordance with law.

Section 2. Section 1007.273, Florida Statutes, is amended to read:

1007.273 <u>Early college programs</u> <del>Collegiate high school program</del>.—

(1) Each Florida College System institution shall work with each district school board in its designated service area to establish one or more <u>early college</u> collegiate high school programs. As used in this section, the term "early college program" means a structured high school acceleration program in which a cohort of students is taking postsecondary courses full time toward an associate degree. The early college program must prioritize courses applicable as general education core courses under s. 1007.25 for an associate degree or a baccalaureate

Page 4 of 18

22-01672-20 202062\_

degree.

(2) At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least 1 full school year, to earn CAPE industry certifications pursuant to s. 1008.44 and to successfully complete 30 credit hours through the dual enrollment program under s. 1007.271 toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.

(2)(3) Each district school board and its local Florida College System institution shall execute a contract to establish one or more early college collegiate high school programs at a mutually agreed upon location or locations. Beginning with the 2015-2016 school year, If the Florida College System institution does not establish an early college a program with a district school board in its designated service area, another Florida College System institution may execute a contract with that district school board to establish the early college program. The contract must be executed by January 1 of each school year for implementation of the program during the next school year. The contract must:

- (a) Identify the grade levels to be included in the  $\underline{\text{early}}$   $\underline{\text{college}}$   $\underline{\text{college}}$   $\underline{\text{college}}$   $\underline{\text{college}}$   $\underline{\text{think}}$   $\underline{\text{think}}$   $\underline{\text{college}}$   $\underline{\text{college}}$
- (b) Describe the <u>early college</u> <u>collegiate high school</u> program, including the delineation of courses <u>that must</u>, at a <u>minimum</u>, include general education core courses pursuant to s. <u>1007.25</u>; <u>and industry certifications offered</u>, including online course availability; the high school and college credits earned

Page 5 of 18

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 62

22-01672-20

1	<del></del>
144	for each postsecondary course completed and industry
145	certification earned; student eligibility criteria; and the
146	enrollment process and relevant deadlines.
147	(c) Describe the methods, medium, and process by which
148	students and their parents are annually informed about the
149	availability of the <u>early college</u> <del>collegiate high school</del>
150	program, the return on investment associated with participation
151	in the <u>early college</u> program, and the information described in
152	paragraphs (a) and (b).
153	(d) Identify the delivery methods for instruction and the
154	instructors for all courses.
155	(e) Identify student advising services and progress
156	monitoring mechanisms.
157	(f) Establish a program review and reporting mechanism
158	regarding student performance outcomes.
159	(g) Describe the terms of funding arrangements to
160	implement the $\underline{\text{early college}}$ $\underline{\text{collegiate high school}}$ $\underline{\text{program}}$
161	pursuant to subsection (5).
162	(3) (4) Each student participating in an early college a
163	collegiate high school program must enter into a student
164	performance contract $\underline{\text{that}}$ which must be signed by the student,
165	the parent, and a representative of the school district and the
166	applicable Florida College System institution partner, state
167	university, or any other eligible postsecondary institution
168	<u>partner</u> participating pursuant to subsection $(4)$ (5). The
169	performance contract must, at a minimum, specify $\frac{1}{2}$ include the
170	schedule of courses, by semester, and industry certifications to
171	be taken by the student, if any; student attendance

Page 6 of 18

CODING: Words stricken are deletions; words underlined are additions.

requirements; , and course grade requirements; and the

22-01672-20 202062\_

applicability of such courses to an associate degree or a baccalaureate degree.

(4) (4) (5) In addition to executing a contract with the local Florida College System institution under this section, a district school board may execute a contract to establish an early college a collegiate high school program with a state university or an institution that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is a nonprofit independent college or university located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools to grant baccalaureate degrees. Such university or institution must meet the requirements specified under subsections (2) and (3) subsections (3) and (4). A charter school may execute a contract directly with the local Florida College System institution or another institution as authorized under this section to establish an early college program at a mutually agreed upon location.

(5)(6) The early college collegiate high school program shall be funded pursuant to ss. 1007.271 and 1011.62. The State Board of Education shall enforce compliance with this section by withholding the transfer of funds for the school districts and the Florida College System institutions in accordance with s. 1008.32.

(6) By November 30, 2021, and annually thereafter, the commissioner must report to the Governor, the President of the Senate, and the Speaker of the House of Representatives the status of early college programs, including, at a minimum, a summary of student enrollment in public and private

Page 7 of 18

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 62

22-01672-20 202062

postsecondary institutions and program completion information.

Section 3. Paragraphs (i) and (n) of subsection (1) and subsections (16) and (17) of section 1011.62, Florida Statutes, are amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (i) Calculation of full-time equivalent membership with respect to dual enrollment instruction.—
- 1. Full-time equivalent students.—Students enrolled in dual enrollment instruction pursuant to s. 1007.271 may be included in calculations of full-time equivalent student memberships for basic programs for grades 9 through 12 by a district school board. Instructional time for dual enrollment may vary from 900 hours; however, the full-time equivalent student membership value shall be subject to the provisions in s. 1011.61(4). Dual enrollment full-time equivalent student membership shall be calculated in an amount equal to the hours of instruction that would be necessary to earn the full-time equivalent student membership for an equivalent course if it were taught in the school district. Students in dual enrollment courses may also be calculated as the proportional shares of full-time equivalent

Page 8 of 18

231

232

233

234

235

236

2.37

238

239

240

241

242

243244

245

246 247

248

249

250

251 252

253

254

255

256

257

258

259

22-01672-20 202062 enrollments they generate for a Florida College System institution or university conducting the dual enrollment instruction. Early admission students shall be considered dual enrollments for funding purposes. Students may be enrolled in dual enrollment instruction provided by an eligible independent college or university and may be included in calculations of full-time equivalent student memberships for basic programs for grades 9 through 12 by a district school board. However, those provisions of law which exempt dual enrolled and early admission students from payment of instructional materials and tuition and fees, including laboratory fees, shall not apply to students who select the option of enrolling in an eligible independent institution. An independent college or university, which is not for profit, is accredited by a regional or national accrediting agency recognized by the United States Department of Education, and confers degrees as defined in s. 1005.02 shall be eligible for inclusion in the dual enrollment or early admission program. Students enrolled in dual enrollment instruction shall be exempt from the payment of tuition and fees, including laboratory fees. No student enrolled in college credit mathematics or English dual enrollment instruction shall be funded as a dual enrollment unless the student has successfully completed the relevant section of the entry-level examination required pursuant to s. 1008.30.

2. Additional full-time equivalent student membership.—For students enrolled in an early college program, pursuant to s. 1007.273, a value of 0.16 full-time equivalent student membership shall be calculated for each student who completes a general education core course through the dual enrollment

Page 9 of 18

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 62

	22-01672-20 202062
260	program with a grade of "C" or better. For students who are not
261	enrolled in an early college program, a value of 0.08 full-time
262	equivalent student membership shall be calculated for each
263	student who completes a general education core course through
264	the dual enrollment program with a grade of "C" or better. In
265	addition, a value of 0.3 full-time equivalent student membership
266	shall be calculated for any student who receives an associate
267	degree through the dual enrollment program with a 3.0 grade
268	point average or better. This value shall be added to the total
269	full-time equivalent student membership in basic programs for
270	grades 9 through 12 in the subsequent fiscal year. This section
271	shall be effective for credit earned by dually enrolled students
272	for courses taken in the 2020-2021 school year and each school
273	year thereafter. If the associate degree pursuant to this
274	paragraph is earned in 2020-2021 following completion of courses
275	taken in the 2020-2021 school year, then courses taken towards
276	the degree as part of the dual enrollment program prior to 2020-
277	2021 may not preclude eligibility for the 0.3 additional full-
278	time equivalent student membership bonus. Each school district
279	shall allocate at least 50 percent of the funds received from
280	the dual enrollment bonus FTE funding, in accordance with this
281	paragraph, to the schools that generated the funds to support
282	student academic guidance and postsecondary readiness.
283	3. Qualifying courses.—For the purposes of this paragraph,
284	general education core courses are those that are identified in
285	rule by the State Board of Education and in regulation by the
286	Board of Governors pursuant to s. 1007.25(3).
287	(n) Calculation of additional full-time equivalent
288	membership based on college board advanced placement scores of

Page 10 of 18

22-01672-20 202062\_ students and earning College Board Advanced Placement Capstone

289

290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

Diplomas.-A value of 0.16 full-time equivalent student membership shall be calculated for each student in each advanced placement course who receives a score of 3 or higher on the College Board Advanced Placement Examination for the prior year and added to the total full-time equivalent student membership in basic programs for grades 9 through 12 in the subsequent fiscal year. A value of 0.3 full-time equivalent student membership shall be calculated for each student who receives a College Board Advanced Placement Capstone Diploma and meets the requirements for a standard high school diploma under s. 1003.4282. This value shall be added to the total full-time equivalent student membership in basic programs for grades 9 through 12 in the subsequent fiscal year. Each district must allocate at least 80 percent of the funds provided to the district for advanced placement instruction, in accordance with this paragraph, to the high school that generates the funds. The school district shall distribute to each classroom teacher who provided advanced placement instruction:

- 1. A bonus in the amount of \$50 for each student taught by the Advanced Placement teacher in each advanced placement course who receives a score of 3 or higher on the College Board Advanced Placement Examination.
- 2. An additional bonus of \$500 to each Advanced Placement teacher in a school designated with a grade of "D" or "F" who has at least one student scoring 3 or higher on the College Board Advanced Placement Examination, regardless of the number of classes taught or of the number of students scoring a 3 or higher on the College Board Advanced Placement Examination.

#### Page 11 of 18

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 62

22-01672-20 202062

Bonuses awarded under this paragraph shall be in addition to any regular wage or other bonus the teacher received or is scheduled to receive. For such courses, the teacher shall earn an additional bonus of \$50 for each student who has a qualifying score.

318

319

320

322

323

324

325

326

327

329

330

331

333

334

335

336

337

338

340

341

342

343

344

345

346

(16) MENTAL HEALTH ASSISTANCE ALLOCATION.—The mental health assistance allocation is created to provide funding to assist school districts in establishing or expanding school-based mental health care; train educators and other school staff in detecting and responding to mental health issues; and connect children, youth, and families who may experience behavioral health issues with appropriate services. These funds shall be allocated annually in the General Appropriations Act or other law to each eligible school district. Each school district shall receive a minimum of \$100,000, with the remaining balance allocated based on each school district's proportionate share of the state's total unweighted full-time equivalent student enrollment. Charter schools that submit a plan separate from the school district are entitled to a proportionate share of district funding. The allocated funds may not supplant funds that are provided for this purpose from other operating funds and may not be used to increase salaries or provide bonuses. School districts are encouraged to maximize third-party health insurance benefits and Medicaid claiming for services, where appropriate.

- (a) Before the distribution of the allocation:
- The school district must develop and submit a detailed plan, which includes the input of school and community

Page 12 of 18

22-01672-20 202062

stakeholders and is informed by a needs assessment, outlining the local program and planned expenditures to the district school board for approval. This plan must include all district schools, including charter schools, unless a charter school elects to submit a plan independently from the school district pursuant to subparagraph 2.

- 2. A charter school may develop and submit a detailed plan outlining the local program and planned expenditures to its governing body for approval. After the plan is approved by the governing body, it must be provided to the charter school's sponsor.
- (b) The plans required under paragraph (a) must be focused on a multitiered system of supports to deliver evidence-based mental health care assessment, diagnosis, intervention, treatment, and recovery services to students with one or more mental health or co-occurring substance abuse diagnoses and to students at high risk of such diagnoses. The provision of these services must be coordinated with a student's primary mental health care provider and with other mental health providers involved in the student's care. At a minimum, the plans must include the following elements:
- 1. Direct employment of school-based mental health services providers to expand and enhance school-based student services and to reduce the ratio of students to staff in order to better align with nationally recommended ratio models. These providers include, but are not limited to, certified school counselors, school psychologists, school social workers, and other licensed mental health professionals. The plan also must identify strategies to increase the amount of time that school-based

Page 13 of 18

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 62

22-01672-20 202062\_ student services personnel spend providing direct services to

student services personnel spend providing direct services to students, which may include the review and revision of district staffing resource allocations based on school or student mental health assistance needs.

- 2. Contracts or interagency agreements with one or more local community behavioral health providers or providers of Community Action Team services to provide a behavioral health staff presence and services at district schools. Services may include, but are not limited to, mental health screenings and assessments, individual counseling, family counseling, group counseling, psychiatric or psychological services, traumainformed care, mobile crisis services, and behavior modification. These behavioral health services may be provided on or off the school campus and may be supplemented by telehealth.
- 3. Policies and procedures, including contracts with service providers, which will ensure that students who are referred to a school-based or community-based mental health service provider for mental health screening for the identification of mental health concerns and ensure that the assessment of students at risk for mental health disorders occurs within 15 days of referral. School-based mental health services must be initiated within 15 days after identification and assessment, and support by community-based mental health service providers for students who are referred for community-based mental health services must be initiated within 30 days after the school or district makes a referral.
- 4. School board mental health policies and procedures, including the following:

Page 14 of 18

22-01672-20 202062

a. Universal supports to promote students' psychological well-being and ensure safe and supportive school environments;

- <u>b. Evidence-based</u> strategies or programs to reduce the likelihood of at-risk students developing social, emotional, or behavioral health problems, depression, anxiety disorders, suicidal tendencies, or substance use disorders.
- $\underline{\text{c.5-}}$  Strategies to improve the early identification of social, emotional, or behavioral problems or substance use disorders, to  $\underline{\text{provide}}$   $\underline{\text{improve the provision of}}$  early intervention services, and to assist students in dealing with trauma and violence.
- d. Policies and procedures for responding to a student with suicidal ideation, including risk assessment, guidelines for informing parents of suicide risk, and school board policies for initiating involuntary examination of students with suicide ideation.
- e. A school crisis response plan that includes prevention, preparation for, response to, and recovery from a range of crises. The plan should include establishment of district-level and school-level crisis response teams, including, but not limited to, administration and school-based mental health service providers.
- (c) School districts shall submit approved plans, including approved plans of each charter school in the district, to the commissioner by August 1 of each fiscal year.
- (d) Beginning September 30, 2019, and annually by September 30 thereafter, each school district shall submit to the Department of Education a report on its program outcomes and expenditures for the previous fiscal year. The report must

Page 15 of 18

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

Florida Senate - 2020 SB 62

	22-01672-20 202062
434	reflect program outcomes and expenditures for all charter
435	schools in the district, including charter schools that
436	submitted a separate plan. The report must that, at a minimum,
437	must include the number of each of the following:
438	1. The number of students who receive screenings or
439	assessments.
440	2. The number of students who are referred to either
441	school-based or community-based providers for services or
442	assistance.
443	3. The number of students who receive either school-based
444	or community-based interventions, services, or assistance.
445	4. The number of school-based and community-based mental
446	health providers, including licensure type, paid for from funds
447	provided through the allocation.
448	5. The number and ratio of school social workers, school
449	psychologists, and certified school counselors employed by the
450	district and the total number of licensed mental health
451	professionals employed directly by the district.
452	$\underline{6.5}$ . Contract-based collaborative efforts or partnerships
453	with community mental health programs, agencies, or providers.
454	(e) The amount of mental health assistance allocation funds
455	appropriated subsequent to the 2019-2020 fiscal year that are in
456	excess of the amount appropriated in the 2019-2020 fiscal year
457	shall be used exclusively to fund additional providers of
458	school-based mental health services.
459	(17) FUNDING COMPRESSION ALLOCATION.—The Legislature may
460	provide an annual funding compression allocation in the General

Page 16 of 18

Appropriations Act. The allocation is created to provide additional funding to school districts and developmental

22-01672-20 202062

research schools whose total funds per FTE in the prior year were less than the statewide average. Using the most recent prior year FEFP calculation for each eligible school district, the total funds per FTE shall be subtracted from the state average funds per FTE, not including any adjustments made pursuant to paragraph (19)(b). The resulting funds per FTE difference, or a portion thereof, as designated in the General Appropriations Act, shall then be multiplied by the school district's total unweighted FTE to provide the allocation. If the calculated funds are greater than the amount included in the General Appropriations Act, they must be prorated to the appropriation amount based on each participating school district's share. This subsection expires July 1, 2020.

Section 4. Paragraph (c) of subsection (10) of section 1003.4282, Florida Statutes, is amended to read:

1003.4282 Requirements for a standard high school diploma.-

- (10) STUDENTS WITH DISABILITIES.—Beginning with students entering grade 9 in the 2014-2015 school year, this subsection applies to a student with a disability.
- (c) A student with a disability who meets the standard high school diploma requirements in this section may defer the receipt of a standard high school diploma if the student:
- 1. Has an individual education plan that prescribes special education, transition planning, transition services, or related services through age 21; and
- 2. Is enrolled in accelerated college credit instruction pursuant to s. 1007.27, industry certification courses that lead to college credit, an early college a collegiate high school program, courses necessary to satisfy the Scholar designation

Page 17 of 18

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 62

	22-01672-20 202062
492	requirements, or a structured work-study, internship, or
493	preapprenticeship program.
494	
495	The State Board of Education shall adopt rules under ss.
496	120.536(1) and 120.54 to implement this subsection, including
497	rules that establish the minimum requirements for students
498	described in this subsection to earn a standard high school
499	diploma. The State Board of Education shall adopt emergency
500	rules pursuant to ss. 120.536(1) and 120.54.
501	Section 5. This act shall take effect July 1, 2020.

Page 18 of 18

# THE FLORIDA SENATE

# APPEARANCE RECORD

Constitution of the St.	eeting Date (Deliver BOTH co	opies of this form to the Senate	or or Senate Professional	Staff conducting the	Bill Number (if applicable)
IVI	eeung Date			Land of the second	ын митьет (п аррпсаые)
Topic	K-12 Educati	$\mathcal{M}$	**************************************	_ 	Amendment Barcode (if applicable)
Name	Lauren Gal	10			
Job Tit	le Lobbyn8t			_ (8	50) 224 - 1660
Addres	ss 106 E college	Ave suite	640	_ Phone 4	RR
	Tallahassee	FL	32301	_ Email_\\\	allucaq@amailw
	City	State	Zip	<u>\</u>	
Speakir	ng: For Against	Information			In Support Against information into the record.)
Rep	presenting <u>laugl</u>	of womer	n voters	OF FL	
Appear	ring at request of Chair:	Yes No	Lobbyist regis	tered with Le	gislature: Yes No
	is a Senate tradition to encourag Those who do speak may be a	· •	• •	-	- '
This for	m is part of the public record	for this meeting.			S-001 (10/14/14)

## THE FLORIDA SENATE

# APPEARANCE RECORD

1-13-20	(Deliver BOTH	copies of this form to the S	Senator or Senate Professio	onal Staff conducting the meeting	, 62
Meeting Date	- M M M M M M M M.				Bill Number (if applicable)
TopicAP	Capstone	1 11-12	Education	Amer	dment Barcode (if applicable)
Name GAB	SHEH	EANE "S	HEEHAN"		
Job TitleS /	Direct	or, Govit	Reletions		
	N. Ca	choun St		Phone <u>85</u> 0	-461-3286
Street	Ì	FL	39301	Email_GShe	heane o collegibrar
Speaking: For	Against	State Information		re Speaking: In S Chair will read this inform	upport Against
Representing _	The	College	Boart		
Appearing at reque	st of Chair:[	Yes No	Lobbyist re	gistered with Legisla	ture: Ves No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepai	red By: Th	ne Professional	Staff of the Commit	tee on Education	1
SB 72					
Senator Starg	gel				
Postsecondar	ry Educa	tion			
January 10, 2	2020	REVISED:			
/ST	STAFF	DIRECTOR	REFERENCE		ACTION
V	Sikes		ED	Favorable	
_		_	AED		
			AP		
	SB 72 Senator Starg	SB 72 Senator Stargel Postsecondary Educa January 10, 2020	SB 72 Senator Stargel Postsecondary Education January 10, 2020 REVISED:	SB 72  Senator Stargel  Postsecondary Education  January 10, 2020 REVISED:  YST STAFF DIRECTOR REFERENCE  W Sikes ED  AED	Senator Stargel  Postsecondary Education  January 10, 2020 REVISED:  YST STAFF DIRECTOR REFERENCE W Sikes ED Favorable  AED

# I. Summary:

SB 72 modifies provisions relating to the prioritization of capital outlay projects at Florida College System (FCS) institutions, the carry forward of operational funds at state universities and FCS institutions, state student financial aid, and textbook affordability at public postsecondary institutions. Specifically, the bill:

- Modifies a criterion for new construction, remodeling, or renovation projects at FCS
  institutions that have not been previously state funded to be added to the Public Education
  Capital Outlay (PECO) priority list.
- Modifies reporting deadlines and spending plan provisions relating to the carry forward of operational funds at state universities and FCS institutions.
- Replaces the State University System Programs of Excellence with the State Universities of Distinction program, and establishes requirements.
- Aligns student eligibility, maximum awards, fund distribution, remittance deadlines, and reporting requirements between the four Florida Student Assistance Grant programs.
- Clarifies initial and renewal award requirements for the Benacquisto Scholarship Program.
- Provides that pricing and payment options relating to textbook affordability may include either an opt-in or opt-out provision for students.

The bill has no impact on state revenues or expenditures.

The bill takes effect on July 1, 2020.

## **II.** Present Situation:

The present situation for each relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

# III. Effect of Proposed Changes:

## **Public Education Capital Outlay**

#### **Present Situation**

Florida's Public Education Capital Outlay (PECO) program provides funding for capital outlay projects for Florida's public education system, including universities, colleges, public schools and other state owned educational facilities that have no other source for funding for capital outlay. As specified by the Florida Constitution,<sup>1</sup> the PECO program is funded by gross receipts taxes on utilities, including electricity and natural gas, and communication services (cable, wireless, telephone landline, miscellaneous services, and direct to home satellite tax bases).

The Commissioner of Education (commissioner) must annually submit to the Governor and to the Legislature an integrated, comprehensive budget request for educational facilities construction and fixed capital outlay needs for school districts, Florida College System (FCS) institutions, and state universities, subject to provisions in law.<sup>2</sup> The commissioner must use estimates for PECO funds by the Revenue Estimating Conference<sup>3</sup> in determining the budget request. In addition, the commissioner, in consultation with the appropriations committees of the Legislature, must provide annually an estimate of funds for FCS institutions and state universities in developing three-year priority lists required in law.<sup>4</sup>

FCS institution and state university boards of trustees (BOT) receive funds for projects based on the 3-year priority list, to be updated annually, which is submitted to the Legislature in the legislative budget request (LBR) at least 90 days prior to the legislative session. The State Board of Education (SBE) submits a 3-year priority list for FCS institutions, and the Board of Governors of the State University System (BOG) submits a 3-year priority list for state universities. The lists reflect decisions by the SBE and BOG concerning program priorities that implement the statewide plan for program growth and quality improvement in education.

In 2019,<sup>7</sup> the process by which FCS projects are evaluated for inclusion on the priority list was modified. Projects considered for prioritization are required to be chosen from a preliminary selection group consisting of previously state-funded projects that have not been completed, and the top two priorities of each FCS institution. The SBE is required to develop a points-based prioritization method to rank projects for consideration that awards points for the degree to which a project meets specific criteria compared to other projects.<sup>8</sup> The criteria specified in law<sup>9</sup>

<sup>&</sup>lt;sup>1</sup> Art. XII, s. 9, Fla. Const.

<sup>&</sup>lt;sup>2</sup> Section 1013.60(1), F.S., and applicable provisions of ch. 216.

<sup>&</sup>lt;sup>3</sup> The Revenue Estimating Conference develops official information with respect to anticipated state and local government revenues as the conference determines is needed for the state planning and budgeting system. Section 216.136(3), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1013.60(1), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1013.64(4), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1013.31, F.S.

<sup>&</sup>lt;sup>7</sup> Section 3, ch. 2019-103, L.O.F.

<sup>&</sup>lt;sup>8</sup> On Sept. 20, 2019, the SBE approved a prioritized list of PECO for 2020-2021 and the FCS PECO project priority methodology.

<sup>&</sup>lt;sup>9</sup> Section 1001.03(18)(a), F.S.

may be weighted, but no weight may exceed the criterion regarding space needs due to increased instructional capacity. 10

A new construction, remodeling, or renovation project that has not received an appropriation in a previous year may not be considered for inclusion on the required prioritized list, unless:

- A plan is provided to reserve funds in an escrow account, specific to the project, into which must be deposited each year an amount of funds equal to 0.5 percent of the total value of the building for future maintenance;
- There are sufficient excess funds from the allocation provided pursuant the LBR within the 3-year planning period which are not needed to complete the projects for which state funds were previously appropriated which have not been completed;<sup>11</sup> and
- The project has been recommended based on results relating to an educational plant survey. 12

## Effect of Proposed Changes

The bill modifies s. 1001.03, F.S., to replace the existing sufficient excess PECO funds criterion for a specified new construction, remodeling, or renovation project to be added to the priority list. The bill changes the criterion to specify that an FCS project may only be included on the priority list if there is sufficient capacity within the cash and bonding estimate of funds by the Revenue Estimating Conference to accommodate the project within the three-year PECO funding cycle. This modification aligns the requirements for new projects to be considered on the priority list between the FCS and the State University System (SUS).<sup>13</sup>

## End-of-Year Balance of Funds – State Universities and Florida College System Institutions

## **Present Situation**

At the end of each fiscal year, state operational funds for state agencies and departments revert to the fund from which they were appropriated for reappropriation by the Legislature. <sup>14</sup> However, state universities <sup>15</sup> and FCS institutions <sup>16</sup> are authorized to carry forward unexpended amounts in operating funds for subsequent fiscal years.

Each state university, and FCS institution with a final FTE of 15,000 or greater for the prior year, must maintain a minimum carry forward balance of at least 7 percent of its state operating budget. If such university or FCS institution fails to maintain a 7 percent balance in state operating funds, the university and FCS institution must submit a plan to the BOG and SBE, respectively, to attain the 7 percent balance of state operating funds within the next fiscal year.<sup>17</sup>

<sup>&</sup>lt;sup>10</sup> Section 1001.03(18)(b), F.S.

<sup>&</sup>lt;sup>11</sup> The SBE must continually maintain a list of all public education capital outlay projects for which state funds were previously appropriated which have not been completed. The list must include an estimate of the amount of state funding needed for the completion of each project. Section 1001.03(18)(d), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1013.31, F.S. Educational plant surveys must be completed every five years, and reflect the capacity of existing facilities in school districts, FCS institutions, and state universities, as well as projections of facility space needs. *Id*.

<sup>&</sup>lt;sup>13</sup> Section 1001.706(12)(c), F.S.

<sup>&</sup>lt;sup>14</sup> Section 216.301(1)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1011.45, F.S.

<sup>&</sup>lt;sup>16</sup> Section 1013.841(1), F.S.

<sup>&</sup>lt;sup>17</sup> Sections 1011.45(1) and 1013.841(3)(a), F.S.

An FCS institution with a final FTE less than 15,000 for the prior must maintain a carry forward balance of at least 5 percent, or submit a similar plan to the SBE. 18

A state university or FCS institution that retains a state operating fund carry forward balance in excess of the required minimum must submit a spending plan for its excess carry forward balance. The spending plan must be submitted to the state university or FCS institution BOT for approval by September 1, 2020, and each September 1 thereafter. The BOG must review, approve, and amend, if necessary, each university's carry forward spending plan by October 1, 2020, and each October 1 thereafter. The SBE must review and publish each FCS institution's carry forward spending plan by October 1, 2020, and each October 1 thereafter. Institution, and each October 1 thereafter.

The carry forward spending plan for each state university, and FCS institution with a final FTE of 15,000 or greater for the prior year, must include the estimated cost per planned expenditure and a timeline for completion of the expenditure. The law specifies authorized expenditures, which include nonrecurring operating expenditures that support the university's or FCS institution's mission.<sup>22</sup>

## Effect of Proposed Changes

The bill modifies provisions in ss. 1011.45 and 1013.841, F.S., relating to the carry forward of operational funds by state universities and FCS institutions to align fund approval activities and provide greater flexibility in spending plan expenditures. Specifically, the bill:

- Modifies the submission and approval dates by an institution BOT, BOG, and SBE, to require that:
  - o The spending plan be submitted to the state university or FCS institution BOT for approval by September 30, 2020, and each September 30 thereafter.<sup>23</sup>
  - The BOG review, approve, and amend, if necessary, university spending plans, and the SBE review and publish FCS institution spending plans by November 15, 2020, and each November 15 thereafter.
- Removes the requirement that operating expenditures that support the mission of the state university or FCS institution mission be nonrecurring.
- Authorizes the spending plans of state universities and FCS institutions to include a
  commitment of funds to a contingency reserve to assist in addressing unforeseen
  circumstances that may arise, including natural disasters and other emergencies.<sup>24</sup>

<sup>&</sup>lt;sup>18</sup> Section 1013.841(2)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Sections 1011.45(2) and 1013.841(2)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 1011.45(2), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1013.841(2)(b), F.S.

<sup>&</sup>lt;sup>22</sup> Sections 1011.45(3) and 1013.841(4), F.S.

<sup>&</sup>lt;sup>23</sup> The deadline is consistent with current laws that require the chief financial officer of a state university or FCS institution to certify, annually by September 30, the unexpended amount of state funds remaining in the general fund of an institution as of June 30 of the previous fiscal year. Sections 1011.45(4) and 1011.84(3)(e), F.S.

<sup>&</sup>lt;sup>24</sup> Current law authorizes state universities to spend the minimum carry forward balance of 7 percent for a demonstrated emergency, subject to state university BOT and BOG approval. Section 1011.45(5), F.S.

## **State University System Programs of Excellence**

### Present Situation

In 2018,<sup>25</sup> the BOG was required to establish standards and measures whereby individual degree programs that objectively reflect national excellence in state universities could be identified, and make recommendations to the Legislature by September 1, 2018, regarding the enhancement and promotion of such programs.<sup>26</sup>

The goal of this initiative was to achieve and improve upon world-class, nationally recognized university programs of excellence within the SUS. The BOG approved a framework to identify programs of excellence that:<sup>27</sup>

- Provide opportunities for all 12 SUS institutions to participate.
- Allow for universities to elevate both research and academic programs that are nationally recognized.
- Allow for programs across disciplines and degree levels to be recognized.
- Encourage institution collaboration.
- Address key areas important to Florida.
- Provide for flexibility in implementation.

The BOG requested \$30 million for this initiative in its 2019-2020 legislative budget request.<sup>28</sup> This request was not funded by the 2019 Legislature.

# Effect of Proposed Changes

The bill modifies s. 1001.7065, F.S., to replace the SUS Programs of Excellence with a State Universities of Distinction program, which requires the BOG to establish standards and measures to identify state universities that focus on one core competency unique to the SUS that:

- Achieves excellence at the national or state level;
- Meets state workforce needs; and
- Fosters an innovation economy that focuses on areas such as health care, security, transportation, and science, technology, engineering, and mathematics (STEM), including supply chain management.

The bill requires the BOG to annually submit such programs to the Legislature by January 1 for funding.

<sup>&</sup>lt;sup>25</sup> Section 3, ch. 2018-4, L.O.F.

<sup>&</sup>lt;sup>26</sup> Section 1001.7065(7), F.S.

<sup>&</sup>lt;sup>27</sup> Board of Governors, *Programs of Excellence Report* (Sept. 2018), *available at* <a href="https://www.flbog.edu/wp-content/uploads/0273\_1154\_8738\_10.3.2-AREC-03b-Programs-of-Excellence-Report\_CE.pdf">https://www.flbog.edu/wp-content/uploads/0273\_1154\_8738\_10.3.2-AREC-03b-Programs-of-Excellence-Report\_CE.pdf</a>.

<sup>&</sup>lt;sup>28</sup> Board of Governors, *State University System of Florida, Education and General, 2019-2020 Executive Summary, Universities and Special Units* (Sept. 13, 2018), *available at* <a href="https://www.flbog.edu/wp-content/uploads/0273">https://www.flbog.edu/wp-content/uploads/0273</a> 1152 8727 8.8.1.2-BUD-10a-2019-20-LBR SUS-Executive-Summary-updated-8-31.pdf.

This bill provision aligns with a recent BOG initiative targeting Universities of Distinction as a path towards excellence that will produce high-quality talent to diversify Florida's economy, stimulate innovation, and provide a return on investment to the state.<sup>29</sup>

## **Financial Aid and Tuition Assistance Programs**

#### **Present Situation**

Various student financial aid and tuition assistance programs have been created to assist students in accessing and continuing higher education in Florida. Student financial assistance available in Florida<sup>30</sup> includes a variety of grant and scholarship programs outlined in law<sup>31</sup> or SBE rule<sup>32</sup> and loans through Federal Student Aid.

## Florida Student Assistance Grant Program

The Florida Student Assistance Grant (FSAG) Program, created in 1972, is Florida's largest need-based grant program, consisting of FSAG Public, FSAG Public Postsecondary Career Education (FSAGCE), FSAG Private, and FSAG Postsecondary.<sup>33</sup> The FSAG Program administers state student assistance grants to students who meet general eligibility requirements<sup>34</sup> and stipulations specific to each program. The procedures for application, eligibility, award, renewal, disbursement, and reinstatement are similar across the FSAG Program.

The FSAG Program is administered by participating institutions in accordance with SBE rule.<sup>35</sup> A total of \$269,396,012 was appropriated for the FSAG Program for the 2019-2020 fiscal year.<sup>36</sup> The current maximum award amount of \$2,610 has not changed since 2013.<sup>37</sup>

Similarities and differences in specified provisions across the FSAG Program are depicted in the table below.

<sup>&</sup>lt;sup>29</sup> Board of Governors, *Universities of Distinction* (draft document), *available at* <a href="https://www.flbog.edu/wp-content/uploads/University-of-Distinction.pdf">https://www.flbog.edu/wp-content/uploads/University-of-Distinction.pdf</a>.

<sup>&</sup>lt;sup>30</sup> See Florida Student Financial Aid, Office of Student Financial Assistance, <a href="http://www.floridastudentfinancialaid.org/">http://www.floridastudentfinancialaid.org/</a> (last visited Dec. 11, 2019).

<sup>&</sup>lt;sup>31</sup> See ss. 1009.50-1009.894, F.S.

<sup>&</sup>lt;sup>32</sup> See Rule 6A-20.001 - 20.111, F.A.C.

<sup>&</sup>lt;sup>33</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 11, *available at* <a href="https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf">https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</a>.

<sup>&</sup>lt;sup>34</sup> See s. 1009.40, F.S.

<sup>&</sup>lt;sup>35</sup> Sections 1009.50(6), 1009.505(5), 1009.51(6), and 1009.52(7), F.S. *See also* Rule 6A-20.031, F.A.C. Postsecondary educational institution administrative responsibilities for state student aid and tuition assistance programs are outlined in Rule 6A-20.002, F.A.C.

<sup>&</sup>lt;sup>36</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 5, *available at* <a href="https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf">https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</a>. See also Specific Appropriation 75, ch. 2019-115, L.O.F.

<sup>37</sup> *Id.* at 12.

	FSAG Public	FSAGCE	FSAG Private	FSAG Postsecondary
Student Eligibility <sup>38</sup>	Degree-seeking and enrolled in at least 6 hours at an FCS institution or state university.	Certificate-seeking and enrolled in a career center or FCS institution at least half-time. <sup>39</sup>	Full-time, degree-seeking enrollment at an eligible independent nonprofit college or university. <sup>40</sup>	Full-time, degree- seeking enrollment at an eligible private nursing school or an eligible independent college or university. <sup>41</sup>
Grant Award	Between \$200 and weighted average of cost of tuition and fees for 30 hours at state universities, up to 110 percent of the program, or as specified in the GAA. <sup>42</sup>	Between \$200 and the student's unmet need for the cost of education, which may not exceed the average annual cost of tuition and other registration fees, or as specified in the GAA. <sup>43</sup>	Between \$200 and the amount of demonstrated unmet need for tuition and fees, not to exceed an amount equal to the average tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year, or as specified in the GAA. <sup>44</sup>	Similar to FSAG Private.
Priority in Distribution of Funds	Priority given to students with the lowest total family resources; requires the DOE to establish a maximum expected family contribution.	No provision.	Identical to FSAG Public.	Identical to FSAG Public.
Reporting Requirements	Report and certify students receiving disbursements to DOE. <sup>45</sup>	Similar to FSAG Public.	Similar to FSAG Public; requires biennial report with financial audit. <sup>46</sup>	Identical to FSAG Private. <sup>47</sup>

\_\_\_

<sup>&</sup>lt;sup>38</sup> A demonstrated unmet need of less than \$200 renders an applicant ineligible for a state student assistance grant. Sections 1009.50.(2)(a), 1009.51(2)(a), and 1009.52(2)(a), F.S. *See also* Rule 6A-20.031, F.A.C.

<sup>&</sup>lt;sup>39</sup> Section 1009.505(3)(a), F.S. "Half-time" means the equivalent in clock hours at a public postsecondary career certificate program of 6 semester credit hours at a FCS institution. Section 1009.505(2)(b), F.S.

<sup>&</sup>lt;sup>40</sup> An eligible independent college or university is nonprofit, baccalaureate-degree-granting, accredited by the Commission on Colleges of the Southern Association of Colleges and Schools, and located in and chartered as a domestic corporation by the state. Section 1009.51(2)(a), F.S.

<sup>&</sup>lt;sup>41</sup> An eligible nursing diploma school must be approved by the Florida Board of Nursing, and an eligible independent college or university must be licensed by the Commission for Independent Education. Section 1009.52(2)(a), F.S. The Commission for Independent Education has statutory responsibilities in matters relating to nonpublic, postsecondary, educational institutions, including the licensure of independent schools, colleges, and universities. Florida Department of Education, *Commission For Independent Education*, http://www.fldoe.org/policy/cie/ (last visited Dec. 16, 2019).

<sup>&</sup>lt;sup>42</sup> Section 1009.50(3), F.S. The amount is specified in the GAA. *Id. See* s. 1009.50(2)(a), F.S. The legal requirement is contained in s. 1009.40(3), F.S.

<sup>&</sup>lt;sup>43</sup> Section 1009.505(3)(a), F.S.

<sup>&</sup>lt;sup>44</sup> No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment. Section 1009.51(2)(a), F.S.

<sup>&</sup>lt;sup>45</sup> Sections 1009.50(2)(d) and 1009.50(4)(d), F.S. All eligible students are required to be reported. Rule 6A-20.031(7), F.A.C.

<sup>&</sup>lt;sup>46</sup> Section 1009.51(4)(e), F.S. The DOE retains the ability to suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution.

<sup>&</sup>lt;sup>47</sup> The DOE retains the ability to suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution. Section 1009.52(4)(e), F.S.

In addition, the FSAG Public, FSAG Private, and FSAG Postsecondary programs provide for deposit of funds appropriated by the Legislature for grants through the FSAG program into the State Student Financial Assistance Trust Fund. <sup>48</sup> The FSAGCE program does not have this provision.

For the 2018-2019 fiscal year, amounts disbursed through the FSAG Program include:

- A total of \$234,334,619 for FSAG Public, disbursed to 157,003 students with an average award amount of \$1,492.55. 49
- A total of \$3,144,476 for FSAGCE, disbursed to 4,308 students with an average award amount of \$729.92.<sup>50</sup>
- A total of \$24,500,519 for FSAG Private, disbursed to 16,345 students with an average award amount of \$1,498.96.<sup>51</sup>
- A total of \$6,799,009 for FSAG Postsecondary, disbursed to 6,284 students with an average award amount of \$1,081.96.<sup>52</sup>

## Benacquisto Scholarship Program

The Benacquisto Scholarship Program (scholarship)<sup>53</sup> was created in 2014 to reward a Florida high school graduate who achieves recognition as a National Merit Scholar (NMS)<sup>54</sup> or National Achievement Scholar (NAS)<sup>55</sup> and enrolls in a baccalaureate degree program at an eligible Florida public or independent postsecondary educational institution.<sup>56</sup>

In addition to achieving recognition as an NMS or NAS, in order to be eligible for an award under the scholarship, a student must:<sup>57</sup>

- Be a state resident as determined by statute and SBE rules;
- Earn a standard Florida high school diploma or its equivalent pursuant to statute, unless:

<sup>&</sup>lt;sup>48</sup> Sections 1009.50(5), 1009.51(5), and 1009.52(6), F.S.

<sup>&</sup>lt;sup>49</sup> Florida Department of Education (DOE) Office of Financial Assistance, *End-of-Year-Report 2018-19* (Sept. 3, 2019), at 4, *available at* <a href="https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPU">https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPU</a> 2018 2019.pdf.

<sup>&</sup>lt;sup>50</sup> *Id.* at 5.

<sup>&</sup>lt;sup>51</sup> *Id.* at 4.

<sup>&</sup>lt;sup>52</sup> *Id.* at 6.

<sup>&</sup>lt;sup>53</sup> The scholarship was renamed in 2016 from the Florida National Merit Scholar Incentive Program to the Benacquisto Scholarship Program. Section 26, ch. 2016-237, L.O.F.

<sup>&</sup>lt;sup>54</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 17, *available at* <a href="https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf">https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</a>. The National Merit Scholarship Corporation (NMSC) is a private, not-for-profit organization that operates without government assistance to recognize and honor academically talented students. National Merit Scholarship Corporation, Mission, <a href="https://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=395">https://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=395</a> (last visited Dec. 11, 2019). NMSC organizes the National Merit Scholarship Program, which began in 1955 as an academic competition for recognition and scholarship. High school students enter the National Merit Program by taking the Preliminary SAT/National Merit Scholarship Qualifying Test (PSAT/NMSQT), which serves as an initial screen of approximately 1.6 million entrants each year, and meeting the program participation requirements. National Merit Scholarship Corporation, *National Merit Scholarship Program*, <a href="https://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=424">https://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=424</a> (last visited Dec. 11, 2019).

<sup>&</sup>lt;sup>55</sup> The National Merit Scholarship Corporation discontinued the National Achievement Scholarship Program with the conclusion of the 2015 program. National Merit Scholarship Corporation, *National Achievement Scholarship Program*, <a href="http://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=433">http://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=433</a> (last visited Dec. 26, 2019).

<sup>&</sup>lt;sup>56</sup> Section 1009.893(2), F.S.

<sup>&</sup>lt;sup>57</sup> Section 1009.893(4)(a), F.S.

- o The student completes a home education program pursuant to statute; <sup>58</sup> or
- The student earns a highs school diploma from a non-Florida school while living with a parent who is on military or public service assignment out of this state;
- Be accepted by and enroll in a Florida public or independent postsecondary educational institution that is regionally accredited; and
- Be enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary educational institution during the fall academic term following high school graduation.

In 2018, eligibility was expanded to allow out-of-state students to qualify for a scholarship.<sup>59</sup>

Scholarship recipients attending a public postsecondary institution, who qualify as a Florida resident, receive an award equal to the institutional cost of attendance minus the sum of the student's Florida Bright Futures Scholarship and NMS or NAS award. Scholarship recipients attending a public postsecondary institution, who qualify as non-residents of Florida, receive an award equal to the institutional cost of attendance for a Florida resident minus the student's NMS award. Eligible students who attend independent postsecondary educational institutions in Florida each receive scholarship awards equal to the highest cost of attendance for a resident of this state enrolled at a Florida public university, as reported by the BOG, minus the sum of the student's Florida Bright Futures Scholarship and NMS or NAS award.

A student must earn all credits for which he or she was enrolled and maintain a 3.0 or higher grade point average to be eligible for a renewal award. A student may receive an award for up to 100 percent of the number of credit hours required to complete a baccalaureate degree program.<sup>61</sup>

For the 2019-2020 fiscal year,  $$21,372,911^{62}$  was appropriated to fund 1,416 scholarship recipients.  $^{63}$ 

## Effect of Proposed Changes

## Florida Student Assistance Grant Program

The bill aligns specific requirements across the FSAG programs. Specifically, the bill:

- Establishes that the maximum award amount for each FSAG program is as specified in the General Appropriations Act (GAA).
- Allows a student who received a FSAG award in the fall or spring term to receive the FSAG award during the summer, if funds are available.<sup>64</sup>

<sup>&</sup>lt;sup>58</sup> See section 1002.41, F.S.

<sup>&</sup>lt;sup>59</sup> Section 22, ch. 2018-4, L.O.F. See s. 1009.893(4)(b), F.S.

<sup>&</sup>lt;sup>60</sup> Section 1009.893(5)(b), F.S.

<sup>&</sup>lt;sup>61</sup> Section 1009.893(5)(a), F.S. The National Achievement Scholarship Program has since been discontinued. National Merit Scholarship Corporation, *supra* note 57.

<sup>&</sup>lt;sup>62</sup> Specific Appropriation 68, ch. 2019-115, L.O.F.

<sup>&</sup>lt;sup>63</sup> Education Estimating Conference on Student Financial Aid, *Executive Summary* (March 2019), *available at* <a href="http://edr.state.fl.us/Content/conferences/financialaid/archives/190315financialaid.pdf">http://edr.state.fl.us/Content/conferences/financialaid/archives/190315financialaid.pdf</a>.

<sup>&</sup>lt;sup>64</sup> All students entering a SUS university with fewer than 60 semester hours credit are required to earn at least 9 semester hours prior to graduation by attendance at one or more summer sessions. BOG Regulation 6.016. Allowing students to use

• Specifies that, for all FSAG programs, institutions must report to the DOE all eligible students, regardless of actual disbursements.<sup>65</sup>

- Modifies the fund distribution formula to include part-time and full-time eligible students, and requires that the formula account for changes in the number of eligible students across all FSAG programs.
- Establishes a disbursement deadline of 30 days after the end of regular registration each term and deadline of 60 days after the end of regular registration each spring term for return of undisbursed funds, which aligns to other financial aid programs, in accordance with DOE rule. However, the bill authorizes an exception to the remittance deadline if the institution documents to the DOE how the institution plans to disburse awards to students for the subsequent summer term. Such reporting and remittance deadlines may ensure that returned funds can be disbursed to qualified students prior to the end of the fiscal year.
- Removes the required DOE need analysis from the FSAG Public, FSAG Private, and FSAG
  Postsecondary programs to specify that a grant may not be made to a student whose expected
  family contribution exceeds one and one-half times the maximum Pell Grant-eligible family
  contribution.<sup>66</sup>
- Requires institutions receiving funds through the FSAG Public and FSAGCE programs to prepare the same biennial report currently required of the FSAG Private and FSAG Postsecondary programs. The requirement specifies that:
  - Each institution that receives moneys through the FSAG program must prepare a biennial report that includes a financial audit, conducted by the Auditor General, of the institution's administration of the program and a complete accounting of moneys allocated to the institution for the program to the DOE by March 1 every other year.
  - The DOE may conduct its own annual or biennial audit of an institution's administration
    of the program and its allocated funds in lieu of the required biennial report and financial
    audit report.
  - The DOE may suspend or revoke an institution's eligibility to receive future moneys for the program or request a refund of any moneys overpaid to the institution for the program if the DOE finds that an institution has not complied and specifies that any refund requested must be remitted within 60 days after notification by the DOE.

# Benacquisto Scholarship Program

The bill modifies s. 1009.893, F.S., to clarify requirements for initial eligibility and modify scholarship renewal provisions. Specifically, the bill:

• Removes an outdated reference to the National Achievement Scholar program.

FSAG awards during the summer may assist students to fulfill this requirement, take more credits in a year, and graduate ontime in four years.

<sup>&</sup>lt;sup>65</sup> Reporting all eligible students, rather than only those students who received a disbursement, is consistent with requirements in rule 6A-20.031(7), 6A-20.032(7), and 6A-20.033(7), F.A.C.

<sup>&</sup>lt;sup>66</sup> Expected Family Contribution is calculated using a student's: family size; family's taxed and untaxed income, assets, and benefits; and number of family members who will attend college or career school during the year. Federal Student Aid, *How Aid is Calculated*, <a href="https://studentaid.gov/complete-aid-process/how-calculated#efc">https://studentaid.gov/complete-aid-process/how-calculated#efc</a> (last visited Dec. 23, 2019).

Requires scholarship renewal students to be enrolled full-time. However, the bill authorizes a
student to be enrolled less than full-time and receive funding for one term to complete his or
her degree, if the student has less than 12 credits remaining to graduate.<sup>67</sup>

- Specifies that a student's renewal status is not affected by subsequent changes in the residency status of the student or the student's family.
- Authorizes that students who fail to meet renewal requirements due to a verifiable illness or other documented emergency may be granted an exception pursuant to law. 68
- Specifies that a student may receive an award for up to five years following high school graduation and may not receive the award for more than 10 semesters, which may encourage students to complete degree programs in a timely manner and may lower some program costs.

# **Textbook and Instructional Materials Affordability**

### **Present Situation**

In 2008, the federal government<sup>69</sup> and Florida Legislature<sup>70</sup> addressed measures to reduce costs and make textbooks more affordable for needy students. Since 2016,<sup>71</sup> each FCS institution and state university BOT has been authorized to adopt policies in consultation with textbook and instructional materials providers, including bookstores, which allow for the use of innovative pricing techniques and payment options for textbooks and instructional materials. Such policies are authorized to include bulk pricing arrangements that enable students to purchase course materials or texts that are delivered digitally; delivered through other technologies that are, or the licenses of which are, required for use within a course; or delivered in a print format.<sup>72</sup>

FCS institution and state university BOT innovative pricing techniques and payment options policies may only be approved if there is documented evidence that the options reduce the cost of textbooks and instructional materials for students taking a course and if the policy includes an opt-in provision for students.<sup>73</sup> An institution may not automatically enroll students in services that provide textbooks or other materials electronically, students must opt-in to such programs.

<sup>&</sup>lt;sup>67</sup> Modifying provisions relating to full-time enrollment will more closely align the law with DOE implementation of the scholarship program.

<sup>&</sup>lt;sup>68</sup> Section 1009.40(1)(b)4., F.S.

<sup>&</sup>lt;sup>69</sup> The Higher Education Opportunity Act (Public Law 110-315).

<sup>&</sup>lt;sup>70</sup> Section 1004.0085, F.S.

<sup>&</sup>lt;sup>71</sup> Section 3, ch. 2016-236, L.O.F.

<sup>&</sup>lt;sup>72</sup> Section 1004.085(4), F.S. Such policies are often called "inclusive access." Where previously students might have been assigned textbooks individually, now many institutions are signing up whole classes of students to automatically receive digital course materials at a discounted rate, rather than purchasing individually. Every student has the same materials on the first day of class, with the charge included as part of their tuition. Many institutions automatically sign up students for such services, requiring students to opt-out if they do not wish to receive such digital materials or services. Inside Higher Education, 'Inclusive Access' Takes Off, <a href="https://www.insidehighered.com/news/2017/11/07/inclusive-access-takes-model-college-textbook-sales">https://www.insidehighered.com/news/2017/11/07/inclusive-access-takes-model-college-textbook-sales</a> (last visited Jan. 2, 2020). For federal financial assistance, an institution may include the cost of textbooks and supplies as part of tuition and fees if the institution has an arrangement with a publisher or other entity that makes books or supplies cheaper, provides a way for students to get timely access to materials, and includes a student opt out provision. Section 668.164(c) (2)(i), C.F.R.

<sup>&</sup>lt;sup>73</sup> Section 1004.085(4), F.S.

## Effect of Proposed Changes

The bill modifies s. 1004.085, F.S., to require that each FCS institution and state university BOT that adopts innovative pricing techniques and payment options policies include either an opt in or opt out provision for students. Therefore, if an institution adopts such a policy, the institution may automatically assign all students in a course to receive digital materials or other pricing payment options unless the student opts out of the policy.

## **Performance Funding Incentive for Industry Certifications**

### **Present Situation**

Performance funding for industry certifications for school district workforce education programs and FCS institutions is contingent upon specific appropriation in the GAA. Performance funding of this type is determined based on criteria specified in law,<sup>74</sup> which include a provision of \$1,000 to each school district or FCS institution for each industry certification its students earn.

Prior to 2019, the industry certification performance funding incentive was limited to a maximum amount of \$15 million annually. In 2019, the maximum amount provision was removed in chapter 2019-103, Laws of Florida, 75 and also in the GAA Implementing Bill. 76 The GAA Implementing Bill also includes a provision that the removal of the \$15 million cap on awards expires on July 1, 2020. 77

# Effect of Proposed Changes

The bill repeals section 11, ch. 2019-116, L.O.F., that removes the \$15 million cap on workforce performance funding for completion of industry certifications, which expires on July 1, 2020. This provision is no longer necessary because the award cap was permanently removed from law in 2019.

## IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.

C. Trust Funds Restrictions:

None.

<sup>&</sup>lt;sup>74</sup> Sections 1011.80(6)(b) and 1011.81(2), F.S.

<sup>&</sup>lt;sup>75</sup> Sections 16 and 17, ch. 2019-103, L.O.F.

<sup>&</sup>lt;sup>76</sup> Sections 9 and 10, ch. 2019-116, L.O.F.

<sup>&</sup>lt;sup>77</sup> Section 11, ch. 2019-116, L.O.F.

D.		Increases:

None.

## E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

None.

# B. Private Sector Impact:

Providing for Florida Student Assistance Grant (FSAG) Program summer awards may provide additional financial assistance to students who attend during the summer term.

Establishing a deadline for the return of undisbursed funds to the Department of Education may provide opportunities for additional students to receive an FSAG program scholarship. Returned funds may then be repurposed to fund other eligible students at the same or another institution.<sup>78</sup>

# C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1001.03, 1001.7065, 1004.085, 1009.50, 1009.505, 1009.51, 1009.52, 1009.893, 1011.45, and 1013.841. This bill repeals section 11 of chapter 2019-116, Laws of Florida.

<sup>&</sup>lt;sup>78</sup> In the 2019 General Appropriations Act, student financial aid funds may be reallocated among the FSAG programs, the children and spouses of deceased and disabled veterans scholarship program, the Florida Work Experience program, and the Rosewood Family and Florida Farmworker scholarships. Specific Appropriation 75, ch. 2019-115, L.O.F.

**BILL: SB 72** Page 14

#### IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Stargel

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

22-01343B-20 202072

A bill to be entitled An act relating to postsecondary education; amending s. 1001.03, F.S.; clarifying requirements for new construction, remodeling, or renovation projects; amending s. 1001.7065, F.S.; establishing state universities of distinction throughout the State University System; amending s. 1004.085, F.S.; requiring certain innovative pricing techniques and payment options to contain an opt-out provision; amending s. 1009.50, F.S.; requiring that grant awards administered through the Florida Public Student Assistance Grant Program not exceed a certain amount; providing that students who receive a grant award in the fall or spring term may also receive an award in the summer term, subject to availability of funds; prohibiting institutions from dispensing grants to students whose expected family contribution exceeds a certain amount; requiring the formula used to distribute funds for the program to account for changes in the number of eligible students across all student assistance grant programs; requiring institutions to certify the amount of funds disbursed within a certain timeframe; requiring institutions to remit any undisbursed advances within a specified timeframe; providing an exception; requiring institutions that receive moneys through the program to submit to the department by a specified date a biennial report that includes a financial audit conducted by the Auditor General; authorizing the

Page 1 of 31

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

	22-01343B-20 202072_
30	department to conduct its own annual or biennial audit
31	under certain circumstances; authorizing the
32	department to suspend or revoke an institution's
33	eligibility or request a refund of moneys overpaid to
34	such institution under certain circumstances;
35	providing a timeframe for such refunds; amending s.
36	1009.505, F.S.; requiring that grant awards
37	administered through the Florida Public Postsecondary
38	Career Education Student Assistance Grant Program not
39	exceed a certain amount; providing that students who
40	receive a grant award in the fall or spring term may
41	also receive an award in the summer term, subject to
42	the availability of funds; requiring the formula used
43	to distribute funds for the program to account for
44	changes in the number of eligible students across all
45	student assistance grant programs; requiring
46	institutions to certify within a certain timeframe the
47	amount of funds disbursed; requiring institutions to
48	remit within a specified timeframe any undisbursed
49	advances; providing an exception; requiring
50	institutions that receive moneys through the program
51	to submit to the department by a specified date a
52	biennial report that includes a financial audit
53	conducted by the Auditor General; authorizing the
54	department to conduct its own annual or biennial audit
55	under certain circumstances; authorizing the
56	department to suspend or revoke an institution's
57	eligibility or to request a refund of moneys overpaid
58	to such institution under certain circumstances;

Page 2 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

22-01343B-20 202072\_

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

8.3

84

85

86

87

authorizing funds appropriated for state student assistance grants to be deposited in a specified trust fund; requiring that any balance in the trust fund at the end of a fiscal year which has been allocated to the Florida Public Postsecondary Career Education Student Assistance Grant Program remain therein, subject to certain statutory exceptions; amending s. 1009.51, F.S.; requiring that grant awards administered through the Florida Private Student Assistance Grant Program not exceed a certain amount; providing that students who receive an award in the fall or spring term may also receive an award in the summer term, subject to the availability of funds; prohibiting institutions from dispensing grants to students whose expected family contribution exceeds a certain amount; requiring the formula used to distribute funds for the program to account for changes in the number of eligible students across all student assistance grant programs; requiring institutions to certify within a certain timeframe the amount of funds disbursed; requiring institutions to remit within a specified timeframe any undisbursed advances; providing an exception; revising a requirement for a biennial report; amending s. 1009.52, F.S.; requiring that grants administered through the Florida Postsecondary Student Assistance Grant Program not exceed a certain amount; providing that students who receive a grant award in the fall or spring term may also receive an award in the summer

Page 3 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

202072

22-01343B-20

88 term, subject to the availability of funds; 89 prohibiting institutions from dispensing grants to 90 students whose expected family contribution exceeds a 91 certain amount; requiring the formula used to 92 distribute funds for the program to account for 93 changes in the number of eligible students across all 94 student assistance grant programs; requiring 95 institutions to certify within a certain timeframe the 96 amount of funds disbursed; requiring institutions to 97 remit within a specified timeframe any undisbursed 98 advances; providing an exception; revising a requirement for a biennial report; amending s. 99 1009.893, F.S.; specifying eligibility for initial 100 101 awards under the Benacquisto Scholarship Program; 102 revising requirements for a student to receive a 103 renewal award; providing a timeframe within which 104 students can receive an award; providing an exception 105 to renewal requirements; amending s. 1011.45, F.S.; 106 revising the date by which a spending plan must be 107 submitted to a university's board of trustees for 108 approval; revising the date by which the Board of 109 Governors must review and approve such spending plan; 110 authorizing certain expenditures in a carry forward 111 spending plan to include a commitment of funds to a 112 contingency reserve for certain purposes; amending s. 113 1013.841, F.S.; revising the dates by which a spending 114 plan must be submitted to a Florida College System 115 institution's board of trustees for approval; revising the dates by which the Board of Education shall review 116

Page 4 of 31

22-01343B-20 202072 117 and publish such plans; authorizing certain 118 expenditures in a carry forward spending plan to 119 include a commitment of funds to a contingency reserve 120 for certain purposes; repealing s. 11, chapter 2019-121 116, Laws of Florida, relating to the scheduled 122 reversion of provisions placing a limitation on the 123 maximum amount of funding that may be appropriated for 124 performance funding relating to funds for the 125 operation of workforce education programs and industry 126 certifications for Florida College System 127 institutions; providing an effective date. 128 129 Be It Enacted by the Legislature of the State of Florida: 130 131 Section 1. Paragraph (c) of subsection (18) of section 132 1001.03, Florida Statutes, is amended to read:

1001.03 Specific powers of State Board of Education.—
(18) PUBLIC EDUCATION CAPITAL OUTLAY.—The State Board of
Education shall develop and submit the prioritized list required
by s. 1013.64(4). Projects considered for prioritization shall
be chosen from a preliminary selection group which shall include
the list of projects maintained pursuant to paragraph (d) and
the top two priorities of each Florida College System

133

134

135

136

137

138

139

140 141

142 143

144

145

institution.

by s. 1013.64(4), unless:

- (c) A new construction, remodeling, or renovation project that has not received an appropriation in a previous year shall not be considered for inclusion on the prioritized list required
  - 1. A plan is provided to reserve funds in an escrow

Page 5 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

202072

22-01343B-20

110	account appoints to the purplest into which shall be described
146	account, specific to the project, into which shall be deposited
147	each year an amount of funds equal to 0.5 percent of the total
148	value of the building for future maintenance;
149	2. There exists are sufficient capacity within the cash and
150	bonding estimate of funds by the Revenue Estimating Conference
151	to accommodate the project excess funds from the allocation
152	provided pursuant to s. 1013.60 within the 3-year Public
153	Education Capital Outlay funding cycle planning period which are
154	not needed to complete the projects listed pursuant to paragraph
155	<del>(d)</del> ; and
156	3. The project has been recommended pursuant to s. 1013.31.
157	Section 2. Subsection (7) of section 1001.7065, Florida
158	Statutes, is amended to read:
159	1001.7065 Preeminent state research universities program
160	(7) STATE UNIVERSITIES PROGRAMS OF DISTINCTION EXCELLENCE
161	THROUGHOUT THE STATE UNIVERSITY SYSTEM.—The Board of Governors
162	shall establish standards and measures whereby $\underline{\text{state}}$
163	universities that focus on one core competency unique to the
164	State University System which achieve excellence at the national
165	or state level, meet state workforce needs, and foster an
166	innovation economy that focuses on areas such as health care,
167	security, transportation, and science, technology, engineering,
168	and mathematics (STEM), including supply chain management,
169	individual undergraduate, graduate, and professional degree
170	programs in state universities which objectively reflect
171	national excellence can be identified. The Board of Governors
172	may annually submit such programs and make recommendations to
173	the Legislature by January <del>September</del> 1 for funding <del>, 2018, as to</del>
174	how any such programs could be enhanced and promoted

Page 6 of 31

22-01343B-20 202072

Section 3. Subsection (4) of section 1004.085, Florida Statutes, is amended to read:

1004.085 Textbook and instructional materials affordability.—

(4) Each Florida College System institution and state university board of trustees is authorized to adopt policies in consultation with providers, including bookstores, which allow for the use of innovative pricing techniques and payment options for textbooks and instructional materials. Such policies may include bulk pricing arrangements that enable students to purchase course materials or texts that are delivered digitally; delivered through other technologies that are, or the licenses of which are, required for use within a course; or delivered in a print format. Innovative pricing techniques and payment options must include an opt-in or opt-out provision for students and may be approved only if there is documented evidence that the options reduce the cost of textbooks and instructional materials for students taking a course.

Section 4. Section 1009.50, Florida Statutes, is amended to read:

1009.50 Florida Public Student Assistance Grant Program; eligibility for grants.—

- (1) There is hereby created a Florida Public Student Assistance Grant Program. The program shall be administered by the participating institutions in accordance with rules of the state board.
- (2) (a) State student assistance grants through the program may be made only to degree-seeking students who enroll in at least 6 semester hours, or the equivalent per term, and who meet

Page 7 of 31

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20

204	the general requirements for student eligibility as provided in
205	s. 1009.40, except as otherwise provided in this section. The
206	grants shall be awarded annually for the amount of demonstrated
207	unmet need for the cost of education and may not exceed $\underline{\text{the}}$
208	maximum annual award an amount equal to the average prior
209	academic year cost of tuition fees and other registration fees
210	for 30 credit hours at state universities or such other amount
211	as specified in the General Appropriations Act, to any
212	recipient. A demonstrated unmet need of less than \$200 shall
213	render the applicant ineligible for a state student assistance
214	grant. Recipients of the grants must have been accepted at a
215	state university or Florida College System institution
216	authorized by Florida law. If funds are available, a student who
217	received an award in the fall or spring term may receive a
218	<pre>summer award. A student is eligible for the award for 110</pre>
219	percent of the number of credit hours required to complete the
220	program in which enrolled, except as otherwise provided in s.
221	1009.40(3).
222	(b) A student applying for a Florida public student
223	assistance grant shall be required to apply for the Pell Grant.

- (b) A student applying for a Florida public student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student.
- (c) Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose

Page 8 of 31

22-01343B-20 202072

expected family contribution exceeds <u>one and one-half times</u> the <u>maximum Pell Grant-eligible family contribution level</u> established by the department. An institution may not impose additional criteria to determine a student's eligibility to receive a grant award.

2.57

- (d) Each participating institution shall report, to the department by the established date, the eligible students eligible for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such students.
- (3) Based on the unmet financial need of an eligible applicant, the amount of a Florida public student assistance grant must be between \$200 and the weighted average of the cost of tuition and other registration fees for 30 credit hours at state universities per academic year or the amount specified in the General Appropriations Act.
- (4) (a) The funds appropriated for the Florida Public Student Assistance Grant shall be distributed to eligible institutions in accordance with a formula approved by the State Board of Education. The formula shall consider at least the prior year's distribution of funds, the number of full-time eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds. The formula shall account for changes in the number of eligible students across all student assistance grant programs established pursuant to this section and ss. 1009.505, 1009.51, and 1009.52.
  - (b) Payment of Florida public student assistance grants

Page 9 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20 202072_
shall be transmitted to the president of the state university or
Florida College System institution, or to his or her
representative, in advance of the registration period.
Institutions shall notify students of the amount of their
awards.
(c) The eligibility status of each student to receive a
disbursement shall be determined by each institution as of the
end of its regular registration period, inclusive of a drop-add
period. Institutions shall not be required to reevaluate a
student's eligibility status after this date for purposes of
changing eligibility determinations previously made.
(d) Institutions shall certify to the department within 30
days after the end of regular registration each term the amount
of funds disbursed to each student and shall remit to the
department any undisbursed advances within 60 days after the end
of regular registration each spring term any advances by June 1
of each year. An exception to the remittance deadline may be
granted if the institution documents to the department how it
plans to disburse awards to students for the subsequent summer
term. An institution that uses funds for the summer term shall
certify to the department the amount of funds disbursed to each
student and shall remit to the department any undisbursed
advances within 30 days after the end of the summer term.
(e) Each institution that receives moneys through the
Florida Public Student Assistance Grant Program shall prepare a
biennial report that includes a financial audit conducted by the
Auditor General of the institution's administration of the

Page 10 of 31

CODING: Words stricken are deletions; words underlined are additions.

program and a complete accounting of moneys allocated to the

institution for the program. Such report shall be submitted to

22-01343B-20 202072

2.97

the department by March 1 every other year. The department may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report and financial audit report. The department may suspend or revoke an institution's eligibility to receive future moneys for the program or request a refund of any moneys overpaid to the institution for the program if the department finds that an institution has not complied with this section. Any refund requested pursuant to this paragraph shall be remitted within 60 days after notification by the department.

- (5) Funds appropriated by the Legislature for state student assistance grants may be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year which has been allocated to the Florida Public Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section.
- (6) The State Board of Education shall establish rules necessary to implement this section.

Section 5. Present subsections (5) and (6) of section 1009.505, Florida Statutes, are redesignated as subsections (6) and (7), respectively, a new subsection (5) is added to that section, and subsections (3) and (4) of that section are amended, to read:

1009.505 Florida Public Postsecondary Career Education Student Assistance Grant Program.—

(3) (a) Student assistance grants through the program may be made only to certificate-seeking students enrolled at least

#### Page 11 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

half-time in a public postsecondary career certificate program who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. The grants shall be awarded annually to any recipient for the amount of demonstrated unmet need for the cost of education and may not exceed the average annual cost of tuition and registration fees or such other amount as specified in the General Appropriations Act. A demonstrated unmet need of less than \$200 shall render the applicant ineligible for a grant under this section. Recipients of the grants must have been accepted at a Florida College System institution authorized by Florida law or a career center operated by a district school board under s. 1001.44. If funds are available, a student who received an award in the fall or spring term may receive a summer award. A student is eligible for the award for 110 percent of the number of clock hours required to complete the program in which enrolled. 

22-01343B-20

- (b) A student applying for a Florida public postsecondary career education student assistance grant shall be required to apply for the Pell Grant. A Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student; however, a Pell Grant entitlement shall not be required as a condition of receiving a grant under this section.
- (c) Each participating institution shall  $report_{7}$  to the department by the established date<sub>7</sub> the <del>eligible</del> students eligible for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such

Page 12 of 31

22-01343B-20 202072\_

students.

- (4) (a) The funds appropriated for the Florida Public Postsecondary Career Education Student Assistance Grant Program shall be distributed to eligible Florida College System institutions and district school boards in accordance with a formula approved by the department. The formula shall account for changes in the number of eligible students across all student assistance grant programs established pursuant to this section and ss. 1009.50, 1009.51, and 1009.52.
- (b) Payment of Florida public postsecondary career education student assistance grants shall be transmitted to the president of the Florida College System institution or to the district school superintendent, or to the designee thereof, in advance of the registration period. Institutions shall notify students of the amount of their awards.
- (c) The eligibility status of each student to receive a disbursement shall be determined by each institution as of the end of its regular registration period, inclusive of a drop-add period. Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of changing eligibility determinations previously made.
- (d) Participating institutions shall certify to the department within 30 days after the end of regular registration each term the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 60 days after the end of regular registration each spring term by June 1 of each year. An exception to the remittance deadline may be granted if the institution documents to the department how it plans to disburse awards to students for the subsequent summer

Page 13 of 31

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20

378	term. An institution that uses funds for the summer term shall
379	certify to the department the amount of funds disbursed to each
380	student and shall remit to the department any undisbursed
381	advances within 30 days after the end of the summer term.
382	(e) Each institution that receives moneys through the
383	Florida Public Postsecondary Career Education Student Assistance
384	Grant Program shall prepare a biennial report that includes a
385	financial audit, conducted by the Auditor General, of the
386	institution's administration of the program and a complete
387	accounting of moneys allocated to the institution for the
388	program. Such report shall be submitted to the department by
389	March 1 every other year. The department may conduct its own
390	annual or biennial audit of an institution's administration of
391	the program and its allocated funds in lieu of the required
392	biennial report and financial audit report. The department may
393	suspend or revoke an institution's eligibility to receive future
394	moneys for the program or request a refund of any moneys
395	overpaid to the institution if the department finds that an
396	institution has not complied with this section. Any refund
397	requested pursuant to this paragraph shall be remitted within 60
398	days after notification by the department.
399	(5) Funds appropriated by the Legislature for state student
400	assistance grants may be deposited in the State Student
401	Financial Assistance Trust Fund. Notwithstanding s. 216.301, and
402	pursuant to s. 216.351, any balance in the trust fund at the end
403	of any fiscal year which has been allocated to the Florida
404	Public Postsecondary Career Education Student Assistance Grant
405	Program shall remain therein and shall be available for carrying
406	out the purposes of this section.

Page 14 of 31

22-01343B-20 202072

Section 6. Section 1009.51, Florida Statutes, is amended to read:

407

408

409

410

411

412

413

414

415

416

417

418

419

420

421

422

423

424

425

426

42.7

428

429

430

431

432

433

434

435

1009.51 Florida Private Student Assistance Grant Program; eligibility for grants.—

- (1) There is created a Florida Private Student Assistance Grant Program. The program shall be administered by the participating institutions in accordance with rules of the State Board of Education.
- (2) (a) Florida private student assistance grants from the State Student Financial Assistance Trust Fund may be made only to full-time degree-seeking students who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. Such grants shall be awarded for the amount of demonstrated unmet need for tuition and fees and may not exceed the maximum annual award an amount equal to the average tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year, or as specified in the General Appropriations Act, to any applicant. A demonstrated unmet need of less than \$200 shall render the applicant ineligible for a Florida private student assistance grant. Recipients of such grants must have been accepted at a baccalaureate-degree-granting independent nonprofit college or university, which is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools and which is located in and chartered as a domestic corporation by the state. If funds are available, a student who received an award in the fall or spring term may receive a summer award. No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time

Page 15 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20 202072

enrollment, except as otherwise provided in s. 1009.40(3).

436

437

438

440

441

442

444

445

446

447

448

449

451

452

453

454

455

456

457

458

459

460

461

462

463

464

- (b) A student applying for a Florida private student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student.
- (c) Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds one and one-half times the maximum Pell Grant-eligible family contribution level established by the department. An institution may not impose additional criteria to determine a student's eligibility to receive a grant award.
- (d) Each participating institution shall report, to the department by the established date, the eligible students eligible for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such students.
- (3) Based on the unmet financial need of an eligible applicant, the amount of a Florida private student assistance grant must be between \$200 and the average cost of tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year or the amount specified in the General Appropriations Act.

Page 16 of 31

22-01343B-20 202072

- (4) (a) The funds appropriated for the Florida Private Student Assistance Grant shall be distributed to eligible institutions in accordance with a formula approved by the State Board of Education. The formula shall consider at least the prior year's distribution of funds, the number of full time eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds. The formula shall account for changes in the number of eligible students across all student assistance grant programs established pursuant to this section and ss. 1009.50, 1009.505, and 1009.52.
- (b) Payment of Florida private student assistance grants shall be transmitted to the president of the college or university, or to his or her representative, in advance of the registration period. Institutions shall notify students of the amount of their awards.
- (c) The eligibility status of each student to receive a disbursement shall be determined by each institution as of the end of its regular registration period, inclusive of a drop-add period. Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of changing eligibility determinations previously made.
- (d) Institutions shall certify to the department within 30 days after the end of regular registration each term the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 60 days after the end of regular registration each spring term by June 1 of each year. An exception to the remittance deadline may be granted if the institution documents to the department how it plans to disburse

Page 17 of 31

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 72

awards to students for the subsequent summer term. An institution that uses funds for the summer term shall certify to

the department the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 30

498 days after the end of the summer term.

22-01343B-20

- (e) Each institution that receives moneys through the Florida Private Student Assistance Grant Program shall prepare a biennial report that includes a financial audit, conducted by an independent certified public accountant, of the institution's administration of the program and a complete accounting of moneys in the State Student Financial Assistance Trust Fund allocated to the institution for the program. Such report shall be submitted to the department by March 1 every other year. The department may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report and financial audit report. The department may suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution through the trust fund for the program if the department finds that an institution has not complied with the provisions of this section. Any refund requested pursuant to this paragraph shall be remitted within 60 days after notification by the department.
- (5) Funds appropriated by the Legislature for Florida private student assistance grants may be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year which has been

Page 18 of 31

22-01343B-20 202072

allocated to the Florida Private Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section and as otherwise provided by law.

(6) The State Board of Education shall adopt rules necessary to implement this section.

Section 7. Section 1009.52, Florida Statutes, is amended to read:

1009.52 Florida Postsecondary Student Assistance Grant Program; eligibility for grants.—

- (1) There is created a Florida Postsecondary Student Assistance Grant Program. The program shall be administered by the participating institutions in accordance with rules of the State Board of Education.
- (2) (a) Florida postsecondary student assistance grants through the State Student Financial Assistance Trust Fund may be made only to full-time degree-seeking students who meet the general requirements for student eligibility as provided in s. 1009.40, except as otherwise provided in this section. Such grants shall be awarded for the amount of demonstrated unmet need for tuition and fees and may not exceed the maximum annual award an amount equal to the average prior academic year cost of tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year, or as specified in the General Appropriations Act, to any applicant. A demonstrated unmet need of less than \$200 shall render the applicant ineligible for a Florida postsecondary student assistance grant. Recipients of such grants must have been accepted at a postsecondary institution that is located in this the

Page 19 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20 202072\_ that is:

552 that i

- 1. A private nursing diploma school approved by the Florida Board of Nursing; or
- 2. A college or university licensed by the Commission for Independent Education, excluding those institutions the students of which are eligible to receive a Florida private student assistance grant pursuant to s. 1009.51.
- If funds are available, a student who received an award in the fall or spring term may receive a summer award. No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment, except as otherwise provided in s. 1009.40(3).
- (b) A student applying for a Florida postsecondary student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered when conducting an assessment of the financial resources available to each student.
- (c) Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in accordance with a nationally recognized system of need analysis. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds one and one-half times the maximum Pell Grant-eligible family contribution level established by the department. An institution may not impose additional criteria to determine a student's eligibility to receive a grant award.

Page 20 of 31

22-01343B-20 202072

(d) Each participating institution shall report, to the department by the established date, the eligible students eligible for the program for to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such students.

- (3) Based on the unmet financial need of an eligible applicant, the amount of a Florida postsecondary student assistance grant must be between \$200 and the average cost of tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year or the amount specified in the General Appropriations Act.
- (4) (a) The funds appropriated for the Florida Postsecondary Student Assistance Grant shall be distributed to eligible institutions in accordance with a formula approved by the State Board of Education. The formula shall consider at least the prior year's distribution of funds, the number of full-time eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds. The formula shall account for changes in the number of eligible students across all student assistance grant programs established pursuant to this section and ss. 1009.50, 1009.505, and 1009.51.
- (b) Payment of Florida postsecondary student assistance grants shall be transmitted to the president of the eligible institution, or to his or her representative, in advance of the registration period. Institutions shall notify students of the amount of their awards.
  - (c) The eligibility status of each student to receive a

Page 21 of 31

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

Florida Senate - 2020 SB 72

disbursement shall be determined by each institution as of the end of its regular registration period, inclusive of a drop-add period. Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of changing eligibility determinations previously made.

22-01343B-20

62.3

- (d) Institutions shall certify to the department within 30 days after the end of regular registration each term the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 60 days after the end of regular registration each spring term by June 1 of each year. An exception to the remittance deadline may be granted if the institution documents to the department how it plans to disburse awards to students for the subsequent summer term. An institution that uses funds for the summer term shall certify to the department the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 30 days after the end of the summer term.
- (e) Each institution that receives moneys through the Florida Postsecondary Student Assistance Grant Program shall prepare a biennial report that includes a financial audit, conducted by an independent certified public accountant, of the institution's administration of the program and a complete accounting of moneys in the State Student Financial Assistance Trust Fund allocated to the institution for the program. Such report shall be submitted to the department by March 1 every other year. The department may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report and financial audit report. The department may suspend or revoke

Page 22 of 31

22-01343B-20 202072

an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution through the trust fund for the program if the department finds that an institution has not complied with the provisions of this section. Any refund requested pursuant to this paragraph shall be remitted within 60 days after notification by the department.

- (5) Any institution that was eligible to receive state student assistance grants on January 1, 1989, and that is not eligible to receive grants pursuant to s. 1009.51 is eligible to receive grants pursuant to this section.
- (6) Funds appropriated by the Legislature for Florida postsecondary student assistance grants may be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year which has been allocated to the Florida Postsecondary Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section and as otherwise provided by law.
- (7) The State Board of Education shall adopt rules necessary to implement this section.

Section 8. Subsections (2), (4), (5), and (6) of section 1009.893, Florida Statutes, are amended to read:

1009.893 Benacquisto Scholarship Program.-

(2) The Benacquisto Scholarship Program is created to reward a high school graduate who receives recognition as a National Merit Scholar or National Achievement Scholar and who initially enrolls in the 2014-2015 academic year or, later, in a

Page 23 of 31

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20

668	baccalaureate degree program at an eligible Florida public or
669	independent postsecondary educational institution.
670	(4) In order to be eligible for an $\underline{\text{initial}}$ award under the
671	scholarship program, a student must meet the requirements of
672	paragraph (a) or paragraph (b).
673	(a) A student who is a resident of this state, as
674	determined in s. 1009.40 and rules of the State Board of
675	Education, must:
676	1. Earn a standard Florida high school diploma or its
677	equivalent pursuant to s. 1002.3105, s. 1003.4281, s. 1003.4282,
678	or s. 1003.435 unless:
679	a. The student completes a home education program according
680	to s. 1002.41; or
681	b. The student earns a high school diploma from a non-
682	Florida school while living with a parent who is on military or
683	<pre>public service assignment out of this state;</pre>
684	2. Be accepted by and enroll in a Florida public or
685	independent postsecondary educational institution that is
686	regionally accredited; and
687	3. Be enrolled full-time in a baccalaureate degree program
688	at an eligible regionally accredited Florida public or
689	independent postsecondary educational institution during the
690	fall academic term following high school graduation.
691	(b) A student who initially enrolls in a baccalaureate
692	degree program in the 2018-2019 academic year or later and who
693	is not a resident of this state, as determined in s. 1009.40 and $$
694	rules of the State Board of Education, must:
695	1. Physically reside in this state on or near the campus of
696	the postsecondary educational institution in which the student

Page 24 of 31

22-01343B-20 202072\_

is enrolled;

- 2. Earn a high school diploma from a school outside Florida which is comparable to a standard Florida high school diploma or its equivalent pursuant to s. 1002.3105, s. 1003.4281, s. 1003.4282, or s. 1003.435 or must complete a home education program in another state; and
- 3. Be accepted by and enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary educational institution during the fall academic term following high school graduation.
- (5) (a)1. An eligible student who meets the requirements of paragraph (4) (a), who is a National Merit Scholar or National Achievement Scholar, and who attends a Florida public postsecondary educational institution shall receive a scholarship award equal to the institutional cost of attendance minus the sum of the student's Florida Bright Futures Scholarship and National Merit Scholarship or National Achievement Scholarship.
- 2. An eligible student who meets the requirements of paragraph (4)(b), who is a National Merit Scholar, and who attends a Florida public postsecondary educational institution shall receive a scholarship award equal to the institutional cost of attendance for a resident of this state minus the student's National Merit Scholarship. Such student is exempt from the payment of out-of-state fees.
- (b) An eligible student who is a National Merit Scholar <del>or</del> National Achievement Scholar and who attends a Florida independent postsecondary educational institution shall receive a scholarship award equal to the highest cost of attendance for

Page 25 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20

726	a resident of this state enrolled at a Florida public
727	university, as reported by the Board of Governors of the State
728	University System, minus the sum of the student's Florida Bright
729	Futures Scholarship and National Merit Scholarship or National
730	Achievement Scholarship.
731	(6)(a) To be eligible for a renewal award, a student must
732	be enrolled full-time, earn all credits for which he or she was
733	enrolled_ and maintain a 3.0 or higher grade point average. $\underline{\mathtt{An}}$
734	eligible Benacquisto Scholar who has fewer than 12 credits to
735	complete their first baccalaureate degree may receive funding
736	for one term in order to complete their degree.
737	(b) A student's renewal status is not affected by
738	subsequent changes in the residency status of the student or
739	residency status of the student's family.
740	$\underline{\text{(c)}}$ (b) A student may receive the scholarship award for a
741	maximum of 100 percent of the number of credit hours required to
742	complete a baccalaureate degree program, or until completion of
743	a baccalaureate degree program, whichever comes first.
744	(d) A student may receive an award for up to 5 years
745	following high school graduation and may not receive the award
746	for more than 10 semesters.
747	(e) A student who receives an award under this program and
748	fails to meet the renewal requirements due to a verifiable
749	illness or other documented emergency may be granted an
750	exception pursuant to s. 1009.40(1)(b)4.
751	Section 9. Section 1011.45, Florida Statutes, is amended to
752	read:
753	1011.45 End of year balance of funds.—Unexpended amounts in
754	any fund in a university current year operating budget shall be

Page 26 of 31

22-01343B-20 202072

carried forward and included as the balance forward for that fund in the approved operating budget for the following year.

- (1) Each university shall maintain a minimum carry forward balance of at least 7 percent of its state operating budget. If a university fails to maintain a 7 percent balance in state operating funds, the university shall submit a plan to the Board of Governors to attain the 7 percent balance of state operating funds within the next fiscal year.
- (2) Each university that retains a state operating fund carry forward balance in excess of the 7 percent minimum shall submit a spending plan for its excess carry forward balance. The spending plan shall be submitted to the university's board of trustees for review, approval, or, if necessary, amendment by September 30 ±, 2020, and each September 30 ± thereafter. The Board of Governors shall review, approve, and amend, if necessary, each university's carry forward spending plan by November 15 October 1, 2020, and each November 15 October 1 thereafter.
- (3) A university's carry forward spending plan shall include the estimated cost per planned expenditure and a timeline for completion of the expenditure. Authorized expenditures in a carry forward spending plan may include:
- (a) Commitment of funds to a public education capital outlay project for which an appropriation has previously been provided that requires additional funds for completion and which is included in the list required by s. 1001.706(12)(d);
- (b) Completion of a renovation, repair, or maintenance project that is consistent with the provisions of s. 1013.64(1), up to \$5 million per project, and replacement of a minor

Page 27 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20

784	facility that does not exceed 10,000 gross square feet in size
785	up to \$2 million;
786	(c) Completion of a remodeling or infrastructure project,
787	including a project for a development research school, up to \$10
788	million per project, if such project is survey recommended
789	pursuant to s. 1013.31;
790	(d) Completion of a repair or replacement project necessary
791	due to damage caused by a natural disaster for buildings
792	included in the inventory required pursuant to s. 1013.31;
793	(e) Operating expenditures that support the university
794	mission and that are nonrecurring; and
795	(f) Any purpose specified by the board or in the General
796	Appropriations Act; and
797	(g) A commitment of funds to a contingency reserve to
798	assist in addressing unforeseen circumstances that may arise,
799	including natural disasters and other emergencies.
800	(4) Annually, by September 30, the chief financial officer
801	of each university shall certify the unexpended amount of funds
802	appropriated to the university from the General Revenue Fund,
803	the Educational Enhancement Trust Fund, and the
804	Education/General Student and Other Fees Trust Fund as of June
805	30 of the previous fiscal year.
806	(5) A university may spend the minimum carry forward
807	carryforward balance of 7 percent if a demonstrated emergency
808	exists and the plan is approved by the university's board of
809	trustees and the Board of Governors.
810	Section 10. Section 1013.841, Florida Statutes, is amended
811	to read:
812	1013.841 End of year balance of Florida College System

Page 28 of 31

22-01343B-20 202072

institution funds.-

- (1) Unexpended amounts in any fund in any Florida College System institution current year state operating budget shall be carried forward and included as the balance forward for that fund in the approved operating budget for the following year.
- (2)(a) Each Florida College System institution with a final FTE less than 15,000 for the prior year shall maintain a minimum carry forward balance of at least 5 percent of its state operating budget. If a Florida College System institution fails to maintain a 5 percent balance in state operating funds, the president shall provide written notification to the State Board of Education.
- (b) Each Florida College System institution with a final FTE less than 15,000 for the prior year that retains a state operating fund carry forward balance in excess of the 5 percent minimum shall submit a spending plan for its excess carry forward balance. The spending plan shall include all excess carry forward funds from state operating funds. The spending plan shall be submitted to the Florida College System institution's board of trustees for approval by September 30 ±, 2020, and each September 30 ± thereafter. The State Board of Education shall review and publish each Florida College System institution's carry forward spending plan by November 15 October ±, 2020, and each November 15 October 1 thereafter.
- (3) (a) Each Florida College System institution with a final FTE of 15,000 or greater for the prior year shall maintain a minimum carry forward balance of at least 7 percent of its state operating budget. If a Florida College System institution fails to maintain a 7 percent balance in state operating funds, the

Page 29 of 31

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 72

22-01343B-20 202072\_\_

institution shall submit a plan to the State Board of Education to attain the minimum balance.

- (b) Each Florida College System institution with a final FTE of 15,000 or greater for the prior year that retains a state operating fund carry forward balance in excess of the 7 percent minimum shall submit a spending plan for its excess carry forward balance. The spending plan shall include all excess carry forward funds from state operating funds. The spending plan shall be submitted to the Florida College System institution's board of trustees for approval by September  $\frac{30}{2}$  ‡, 2020, and each September  $\frac{30}{2}$  ‡ thereafter. The State Board of Education shall review and publish each Florida College System institution's carry forward spending plan by November 15 October ‡, 2020, and each November 15 October 1 thereafter.
- (4) A Florida College System institution identified in paragraph (3)(a) must include in its carry forward spending plan the estimated cost per planned expenditure and a timeline for completion of the expenditure. Authorized expenditures in a carry forward spending plan may include:
- (a) Commitment of funds to a public education capital outlay project for which an appropriation was previously provided, which requires additional funds for completion, and which is included in the list required by s. 1001.03(18)(d);
- (b) Completion of a renovation, repair, or maintenance project that is consistent with the provisions of s. 1013.64(1), up to \$5 million per project;
- (c) Completion of a remodeling or infrastructure project, up to \$10 million per project, if such project is survey recommended pursuant to s. 1013.31;

Page 30 of 31

202072\_\_

71	(d) Completion of a repair or replacement project necessary
72	due to damage caused by a natural disaster for buildings
73	included in the inventory required pursuant to s. 1013.31;
74	(e) Operating expenditures that support the Florida College
75	System institution's mission which are nonrecurring; and
76	(f) Any purpose approved by the state board or specified in
77	the General Appropriations Act; and
78	(g) A commitment of funds to a contingency reserve to
79	assist in addressing unforeseen circumstances that may arise,
80	including natural disasters and other emergencies.
81	Section 11. Section 11 of chapter 2019-116, Laws of
82	Florida, is repealed.
83	Section 12. This act shall take effect July 1, 2020.

22-01343B-20

Page 31 of 31

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting)	77
Meeting Date	Bi	ill Number (if applicable)
Topic Postsecondary Education	Amendme	nt Barcode (if applicable)
Name DAWN Steward		
Job Title Florida PTA- Advocate		
Address 2130 Blossom LANC	Phone 407-6	45-0273
Street Winter PARK Fl 32789 City State Zip	Email Stu213	300 Ad. Con
	eaking: In Suppo	
Representing Floaida PTA		No position
Appearing at request of Chair: Yes Vo Lobbyist register	ered with Legislature	: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to spea persons as possible can	k to be heard at this be heard.
This form is part of the public record for this meeting.		S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	ared By: T	he Professional	Staff of the Commit	tee on Education	l
BILL:	SB 836					
INTRODUCER:	Senator Sir	nmons				
SUBJECT:	Funds for the	he Operat	ion of School	S		
DATE:	January 10,	, 2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Brick		Sikes		ED	Favorable	
2.				AED		
3.				AP		

## I. Summary:

SB 836 provides for school districts to receive additional funding through the Florida Education Finance Program (FEFP) for each student who receives an Advanced Placement (AP) Capstone Diploma and meets the requirements for a standard high school diploma.

The bill does not require appropriation of additional state funds. The bill may increase funding provided through the FEFP to those school districts that offer the AP Capstone Diploma.

The bill takes effect July 1, 2020.

#### II. Present Situation:

The Advanced Placement (AP), International Baccalaureate (IB), and Advanced International Certificate of Education (AICE) programs are utilized in Florida schools to shorten the time necessary for a student to earn a high school diploma and a postsecondary degree, broaden the scope of curricular options available, and increase the depth of study available for a particular subject. The law provides the following benefits to schools and students engaged in these programs:

- Successful completion of a course in any of these programs qualifies for college credit.<sup>2</sup>
- The percentage of a school's students eligible to earn college credit through any of these programs favorably affects the school's grade.<sup>3</sup>
- A grade earned in any of these programs is assigned additional weight for determining student eligibility for a Bright Futures Scholarship.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 1003.4295, F.S.

<sup>&</sup>lt;sup>3</sup> Section 1008.34(3)(b)2.b., F.S.

<sup>&</sup>lt;sup>4</sup> Section 1009.531(3)(a), F.S.

## The AP Program

The AP Program enables willing and academically prepared students to pursue college-level studies while still in high school.<sup>5</sup> The program consists of college-level courses developed by the AP Program that high schools can choose to offer, and corresponding exams that are administered once a year.<sup>6</sup> A student must score a '3' or higher, on a 5-point scale, to earn postsecondary credit through the AP Program.<sup>7</sup>

AP Capstone is a diploma granted to students who earn a score of '3' or higher in AP Seminar and AP Research and on four additional AP exams chosen by the student. The program is based on the AP Seminar and AP Research courses, which are yearlong AP courses.<sup>8</sup> These courses are designed to complement the other AP courses that the AP Capstone student must take.<sup>9</sup> AP Seminar and AP Research use an interdisciplinary approach to develop skills students need for college-level work.<sup>10</sup> In the 2018-2019 academic year, 1,402 students in 228 high schools in Florida earned an AP Capstone Diploma.<sup>11</sup>

### **IB and AICE Diploma Programs**

The IB Diploma is only awarded to students who complete, over the course of a two-year program: 12

- Six subjects chosen from six subject groups, which include:
  - Studies in language and literature
  - Language acquisition
  - Individuals and societies
  - Sciences
  - Mathematics
  - o The arts
- An extended essay with a prescribed limit of 4,000 words.
- A theory of knowledge course exploring the nature of knowledge across all disciplines.
- At least three hours each week in creativity, action, and service, which includes participation
  in the arts, individual and team sports or expeditions or projects, and community and social
  service activities.

<sup>&</sup>lt;sup>5</sup> College Board, AP Central, *AP at a Glance*, <a href="https://apcentral.collegeboard.org/about-ap/ap-a-glance">https://apcentral.collegeboard.org/about-ap/ap-a-glance</a> (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> See ss. 1007.27(5) and 1007.23(1), F.S.

<sup>&</sup>lt;sup>8</sup> College Board, *AP Capstone Diploma Program*, <a href="https://apcentral.collegeboard.org/courses/ap-capstone">https://apcentral.collegeboard.org/courses/ap-capstone</a> (last visited Jan. 3, 2020).

<sup>&</sup>lt;sup>9</sup> *Id*.

<sup>&</sup>lt;sup>10</sup> *Id*.

<sup>&</sup>lt;sup>11</sup> Email, College Board (Jan. 7, 2020).

<sup>&</sup>lt;sup>12</sup> International Baccalaureate, *The IB Diploma Programme*, https://web.archive.org/web/20100703000358/http://www.ibo.org/diploma/ (last visited Jan. 8, 2020).

To earn the AICE Diploma, students must achieve seven credits within a 25-month period, including at least one credit in:<sup>13</sup>

- A Cambridge International Global Perspectives & Research course;
- Mathematics and science;
- Languages; and
- Arts and humanities.

Successful completion of an IB or AICE curriculum satisfies the credit requirement for receipt of a standard high school diploma, <sup>14</sup> but no similar recognition exists for completion of an AP Capstone Diploma.

## Florida Education Finance Program

The Florida Education Finance Program (FEFP) is the primary mechanism for funding the operating costs of Florida school districts. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in the public schools. <sup>15</sup> The number of FTE students in each of the funded education programs is multiplied by cost factors <sup>16</sup> relative to each program to obtain weighted FTE student values. <sup>17</sup>

A student who is enrolled in the AP, IB, or AICE programs and earns a qualifying score on a subject exam in an AP, IB, or full-credit AICE course generates an additional value of 0.16 FTE student membership for a school district. Additionally, classroom teachers may receive bonus funds for the performance of their students on AP, IB, and AICE examinations. School districts must use the additional FTE funds for purposes specified in law. 19

During the 2018-2019 school year, 107,237 Florida public school students received a score of '3' or higher on 183,438 AP exams.<sup>20</sup> In the 2019-2020 fiscal year, the additional FTE membership value associated with each student who earns a qualifying score on an AP exam is approximately \$688.<sup>21</sup>

Florida law currently provides additional bonus funding through the FEFP for school districts for each student who receives an IB or AICE diploma. A student earning an IB or AICE diploma

<sup>&</sup>lt;sup>13</sup> Cambridge Assessment International Education, *Cambridge AICE Diploma*, <a href="https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/">https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/</a> (last visited Jan. 8, 2020). Students may also complete up to two credits in Interdisciplinary subjects.

<sup>&</sup>lt;sup>14</sup> Section 1003.4282(1)(a), F.S.

<sup>&</sup>lt;sup>15</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>16</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>17</sup> Section 1011.62, F.S.; Florida Department of Education, *2019-2020 Funding for Florida School Districts*, <a href="http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf">http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</a>.

<sup>&</sup>lt;sup>18</sup> Section 1011.62(1)(1-n), F.S. A student enrolled in a half-credit AICE course generates an additional value of 0.08 FTE.

<sup>&</sup>lt;sup>19</sup> Section 1011.62(1)(1)-(n), F.S.

<sup>&</sup>lt;sup>20</sup> Email, College Board (Jan. 7, 2020).

<sup>&</sup>lt;sup>21</sup> This figure was calculated with the base student allocation of \$4,279.49, as provided in Specific Appropriation 93, s. 2, ch. 2019-115, L.O.F., and a cost factor of 1.005 for the 9-12 Grade program. No district cost differential was applied.

generates a value of 0.3 FTE.<sup>22</sup> In the 2017-2018 fiscal year, approximately 7,271 students received either an IB or an AICE diploma, generating approximately \$9.2 million<sup>23</sup> in additional funding to the school districts.<sup>24</sup>

## III. Effect of Proposed Changes:

SB 836 provides for school districts to receive additional funding through the Florida Education Finance Program (FEFP) for each student who receives an Advanced Placement (AP) Capstone Diploma and meets the requirements for a standard high school diploma. The bill requires that a value of 0.3 full-time equivalent (FTE) student membership be calculated for each student who receives an AP Capstone Diploma. Such value must be added to the total FTE in basic programs for grades 9 through 12 in the subsequent fiscal year.

In effect, the bill provides the same additional FTE funding for each student who receives an AP Capstone Diploma as a student who receives an International Baccalaureate (IB) or Advanced International Certificate of Education (AICE) diploma. The bill may result in more districts offering, and more students earning, the AP Capstone Diploma.

## IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

<sup>&</sup>lt;sup>22</sup> Section 1011.62(1)(1-m), F.S.

<sup>&</sup>lt;sup>23</sup> Supra note 18.

<sup>&</sup>lt;sup>24</sup> Department of Education, Office of Funding and Financial Reporting, *Florida Education Finance Program 2018-19 Third Calculation*, at 14 (2019), *available at* http://www.fldoe.org/core/fileparse.php/7507/urlt/18193rdCalc.pdf.

## B. Private Sector Impact:

Students and families of students who earn college credits in high school through the Advanced Placement (AP) Capstone Diploma program may experience cost savings.

## C. Government Sector Impact:

The bill does not require appropriation of additional state funds. The fiscal impact for the AP Capstone Diploma bonus funding within the Florida Education Finance Program is estimated to be \$1.8 million.<sup>25</sup>

#### VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends s. 1011.62, F.S.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>25</sup> 0.3 additional FTE value of \$1,290 multiplied by 1,402 AP Capstone Diploma recipients in 2019.

By Senator Simmons

9-01151-20 2020836

A bill to be entitled

An act relating to funds for the operation of schools;

amending s. 1011.62, F.S.; revising the annual

allocation to school districts to include an additional calculation of full-time equivalent membership for students who earn a College Board Advanced Placement Capstone Diploma; providing an

effective date.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

2.8

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (n) of subsection (1) of section 1011.62, Florida Statutes, is amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (n) Calculation of additional full-time equivalent membership based on College Board Advanced Placement scores of students and earning College Board Advanced Placement Capstone Diplomas.—A value of 0.16 full-time equivalent student membership shall be calculated for each student in each advanced placement course who receives a score of 3 or higher on the

Page 1 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 836

2020836

College Board Advanced Placement Examination for the prior year and added to the total full-time equivalent student membership 32 in basic programs for grades 9 through 12 in the subsequent fiscal year. A value of 0.3 full-time equivalent student membership shall be calculated for each student who receives a College Board Advanced Placement Capstone Diploma and meets the requirements for a standard high school diploma under s. 1003.4282. Such value shall be added to the total full-time equivalent student membership in basic programs for grades 9 38 39 through 12 in the subsequent fiscal year. Each district must allocate at least 80 percent of the funds provided to the district for advanced placement instruction, in accordance with this paragraph, to the high school that generates the funds. The 42 school district shall distribute to each classroom teacher who provided advanced placement instruction: 45

9-01151-20

46

49

50

51

53

55

56

57

- 1. A bonus in the amount of \$50 for each student taught by the Advanced Placement teacher in each advanced placement course who receives a score of 3 or higher on the College Board Advanced Placement Examination.
- 2. An additional bonus of \$500 to each Advanced Placement teacher in a school designated with a grade of "D" or "F" who has at least one student scoring 3 or higher on the College Board Advanced Placement Examination, regardless of the number of classes taught or of the number of students scoring a 3 or higher on the College Board Advanced Placement Examination.

Bonuses awarded under this paragraph shall be in addition to any regular wage or other bonus the teacher received or is scheduled to receive. For such courses, the teacher shall earn an

Page 2 of 3

9-01151-20 2020836\_\_\_
59 additional bonus of \$50 for each student who has a qualifying
60 score.
61 Section 2. This act shall take effect July 1, 2020.

Page 3 of 3

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

01/13/2020 (Deliver BOTH copies of this form to the Se	enator or Senate Professional	Staff conducting the meeting 836
Meeting Date		Bill Number (if applicable)
Topic Funds for the Operation of Schools		Amendment Barcode (if applicable)
Name Anna Grace Lewis		
Job Title Governmental Affairs Coordinator		_
Address 136 South Bronough Street		Phone (850)521-1246
Tallahassee FL	32304	Email alewis@flchamber.com
Speaking: State  Against Information		peaking: In Support Against ir will read this information into the record.)
Representing Florida Chamber of Commerce		<u> </u>
Appearing at request of Chair: Yes No	Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, meeting. Those who do speak may be asked to limit their re	time may not permit all marks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.		S-001 (10/14/14)

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senato	r or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Funds Schools	Amendment Barcode (if applicable)
Name DAXIN StewARd	
Job Title	
Address 2130 Blosson LAA	Phone 407-645-0273
City PARK FI	32759 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida PTA	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

S-001 (10/14/14).

## APPEARANCE RECORD

1-13-20

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

836
Bill Number (if a

Meeting Date	Bill Number (if applicable)
Topic AP CAPSTONE	Amendment Barcode (if applicable)
Name GABE SHEHEANE "SH	EEHAN"
Job Title Sr Director Gout Relatio	n S
Address 115 North Calhoun St	Phone 850-461-3286
Street TSII FO	3301 Email G SHEHEANER College board. B.
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing	vard
Appearing at request of Chair: Yes No Lo	bbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## APPEARANCE RECORD

	A
	z podrodnik si sa
-1	p de la companya de l
$\checkmark$	

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

13 Jan 2020				8	36
Meeting Date				Bill Number	(if applicable)
Topic AP Capstone incentive			_	Amendment Barcod	e (if applicable)
Name James Mosteller			_		
Job Title Advocacy Associate			_		
Address 215 S. Monroe Street Street			_ Phone <u>85</u>	50-727-3712	
Tallahassee	FL	32301	_ Email Jan	nesM@excelined	.org
City Speaking: ✓ For Against	State Information			In Support	Against record.)
Representing Foundation For	Florida's Future				
Appearing at request of Chair:	Yes No	Lobbyist regis	tered with Le	egislature: 🗹 Y	es No
While it is a Senate tradition to encourage meeting. Those who do speak may be as	•		•		
This form is part of the public record for	or this meeting.				S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Seriator of Seriate	Professional Staff conducting the meeting)					
Meeting Date	Bill Number (if applicable)					
Topic 5B 836	Amendment Barcode (if applicable)					
Name Joy Frank						
Job Title General Gunsel &						
Address 208 5 Monry 5t	Phone 850-577-57 A					
Street  Tall. FL 32307	Email JARANK DFADS, GS					
City State	Zip					
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)					
Representing FL Assoc. of District	School Suprinten 21					
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No						
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.						
This form is part of the public record for this meeting.	S-001 (10/14/14)					

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

			•		
B 1088					
enator Diaz					
Teacher Salary Enhancement					
anuary 10, 201	9	REVISED:			
Γ :	STAFF [	DIRECTOR	REFERENCE		ACTION
S	ikes		ED	<b>Favorable</b>	
			AED		
			AP		
e a	enator Diaz eacher Salary anuary 10, 201	enator Diaz eacher Salary Enhand unuary 10, 2019	enator Diaz eacher Salary Enhancement anuary 10, 2019 REVISED: STAFF DIRECTOR	enator Diaz eacher Salary Enhancement anuary 10, 2019 REVISED:  STAFF DIRECTOR REFERENCE Sikes ED AED	enator Diaz eacher Salary Enhancement inuary 10, 2019 REVISED:  STAFF DIRECTOR REFERENCE Sikes ED Favorable AED

## I. Summary:

SB 1088 establishes a new teacher salary enhancement to increase teacher salaries as prescribed by the Legislature in the General Appropriations Act (GAA). The bill allows a school district that meets the teacher salary enhancement requirements specified in the GAA to use any additional funds provided in the allocation for any district operating expenditure.

The bill takes effect on July 1, 2020.

#### II. Present Situation:

#### **Teacher Compensation**

Financial incentives play a role in teacher recruitment and retention. Low pay keeps potentially promising candidates away and contributes to turnover. Research indicates that state financial incentive programs have the potential to direct teachers to shortage areas and ensure they stay, but these programs lose their effectiveness if they are not sufficient, sustainable and paired with improvements to working conditions. A national study of teachers from 2007-12 found that those who earned a base salary of less than \$40,000 were 17 percent less likely to continue teaching after five years than those who earned more than \$40,000.

The U.S. average public school teacher salary for 2017–18 was \$60,477. State average teacher salaries ranged from those in New York (\$84,227), California (\$80,680), and Massachusetts (\$80,357) at the high end to Mississippi (\$44,926), West Virginia (\$45,642) and Oklahoma

<sup>&</sup>lt;sup>1</sup> Education Commission of the States, *Mitigating Teacher Shortages: Financial Incentives May 2016 available at* https://www.ecs.org/wp-content/uploads/Mitigating-Teacher-Shortages-Financial-incentives.pdf at 3.

 $<sup>^{2}</sup>$  Id.

 $<sup>^3</sup>$  Id.

(\$46,300) at the low end. On average, public school teacher salaries increased by 1.58 percent from the 2016–17 to 2017–18 school years.<sup>4</sup>

The Department of Education (DOE) annually collects and publishes salary data for Florida school district instructional personnel, including teachers. There were 176,984 classroom teachers in public schools in the 2018-2019 school year with an average salary of \$48,486.<sup>5</sup> The average salaries of other instructional personnel were as follows:<sup>6</sup>

- \$49,326 for social workers;
- \$52,259 for guidance personnel;
- \$54,308 for librarians or media specialists; and
- \$60,662 for school psychologists.

According to the National Education Association (NEA), Florida ranks 26<sup>th</sup> in the nation for beginning teacher pay for teachers with a bachelor's degree. In 2017-2018, beginning teachers in Florida with a bachelor's degree, earned an average salary of \$37,636.<sup>7</sup>

### Salary Schedules

Currently, there is not a statewide minimum salary for instructional personnel, including teachers. The salaries of instructional personnel are set by each school district. Salary schedules provide differentiated pay for instructional personnel based on district-determined factors including employee performance. 9

The performance salary schedule provides the opportunity for annual salary adjustments for instructional personnel and school administrators based on performance.<sup>10</sup> Instructional personnel and school administrators hired on or after July 1, 2014,<sup>11</sup> and instructional personnel on annual contracts as of July 1, 2014,<sup>12</sup> must be placed on the performance salary schedule. Only teachers rated effective or highly effective may receive a salary adjustment under a performance salary schedule.<sup>13</sup>

A grandfathered salary schedule is a salary schedule adopted by a district school board for paying personnel hired before July 1, 2014, in which compensation is generally based on seniority and educational degree level. In determining the grandfathered salary schedule for

<sup>&</sup>lt;sup>4</sup> National Education Association, *Rankings of the States 2018 and Estimates of School Statistics 2019 (April 2019), available at* http://www.nea.org/assets/docs/2019%20Rankings%20and%20Estimates%20Report.pdf, at 8.

<sup>&</sup>lt;sup>5</sup> Florida Department of Education, Staff in Florida's Public Schools, Full-Time Instructional Staff Summary, 2018-19, Final Survey 2, State/District Level Report, available at

http://www.fldoe.org/core/fileparse.php/7584/urlt/ARInstructionalDistStaff1819.xlsx.

<sup>&</sup>lt;sup>6</sup> Florida Department of Education, *District Staff Salaries of Selected Positions*, 2018-19, available at <a href="http://www.fldoe.org/accountability/data-sys/edu-info-accountability-services/pk-12-public-school-data-pubs-reports/staff.stml">http://www.fldoe.org/accountability/data-sys/edu-info-accountability-services/pk-12-public-school-data-pubs-reports/staff.stml</a>.

<sup>&</sup>lt;sup>7</sup> National Education Association, 2017-2018 Teacher Benchmark Data available at <a href="http://www.nea.org/assets/docs/2017-2018%20Teacher%20Benchmark%20Data.pdf">http://www.nea.org/assets/docs/2017-2018%20Teacher%20Benchmark%20Data.pdf</a> at 3.

<sup>&</sup>lt;sup>8</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>9</sup> Section 1011.60(4), F.S.

<sup>&</sup>lt;sup>10</sup> Section 1012.22(1)(c)5. Requirements for the performance evaluation are contained in s. 1012.34, F.S.

<sup>&</sup>lt;sup>11</sup> Section 1012.22(1)(c)5., F.S.

<sup>&</sup>lt;sup>12</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>13</sup> Section 1012.22(1)(c)5.b., F.S.

instructional personnel, a district school board must base a portion of each employee's compensation on the performance evaluation and must provide differentiated pay for instructional personnel and school administrators based on district-determined factors including, but not limited to, additional responsibilities, school demographics, critical teacher shortage areas, and level of job performance difficulties.<sup>14</sup>

### Florida Education Finance Program

In 1973 the Florida Legislature enacted the Florida Education Finance Program (FEFP) and established the state policy on equalized funding to guarantee to each student in the Florida public education system the availability of programs and services appropriate to his or her educational needs that are substantially equal to those available to any similar student notwithstanding geographic differences and varying local economic factors. To equalize educational opportunities, the FEFP formula recognizes varying: 15

- Local property tax bases;
- Education program costs;
- Costs of living; and
- Costs for equivalent educational programs due to sparsity and dispersion of the student population.

The FEFP is the primary mechanism for funding the operating costs of Florida school districts, including salaries. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in public schools. The number of FTE students in each of the funded education programs is multiplied by cost factors relative to each program to obtain weighted FTE student values. The base student allocation from state and local funds is determined annually by the Legislature in the General Appropriations Act (GAA) and is a component in the calculation of each school district's base funding. In addition to the base funding, the Legislature may appropriate categorical funding for specified programs, activities or purposes. Programs are considered as a component in the calculation of each school district share funding for specified programs, activities or purposes.

Currently, the only component of the FEFP that directly addresses teacher compensation is the Florida Best and Brightest Teacher Scholarship Program. The Florida Best and Brightest Teacher Scholarship Program was established in 2015 to provide eligible classroom teachers with an award based on the teacher's evaluation rating and performance on the SAT or ACT standardized assessment.<sup>21</sup> In 2019, the Florida Best and Brightest Teacher Scholarship Program

<sup>&</sup>lt;sup>14</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>15</sup> Department of Education, 2019-20 Funding for Florida School Districts available at <a href="http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf">http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</a> at 1.

<sup>&</sup>lt;sup>16</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>17</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1011.62, F.S.; Department of Education, 2019-20 Funding for Florida School Districts available at http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf at 1.

<sup>&</sup>lt;sup>19</sup> Department of Education, *2019-20 Funding for Florida School Districts available at* http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf at 17.

<sup>&</sup>lt;sup>20</sup> Section 1011.62(6), F.S.

<sup>&</sup>lt;sup>21</sup> Section 2, ch.2015-232, L.O.F.

was revised to authorize three types of awards with distinct criteria for determining eligibility.<sup>22</sup> The funding for the program is provided through the Florida Best and Brightest Teacher and Principal Allocation categorical fund within the FEFP.<sup>23</sup> In 2018-2019, \$284.5 million was appropriated for the Florida Best and Brightest Teacher and Principal Allocation.<sup>24</sup>

In 2013, the Legislature appropriated \$480 million in the GAA for the Teacher Salary Increase Allocation for salary increases for school district and charter school classroom teachers, guidance counselors, social workers, psychologists, librarians, principals, and assistant principals. The salary increases were based on performance evaluations and were required to be at least \$2,500 for personnel evaluated as "effective" and up to \$3,500 for personnel evaluated as "highly effective".<sup>25</sup>

## III. Effect of Proposed Changes:

SB 1088 establishes a new teacher salary enhancement operating categorical fund to increase teacher salaries as prescribed by the Legislature annually in the General Appropriations Act (GAA). In addition to establishing this new operating categorical fund, the bill:

- Requires each school district to use the appropriated funds to increase teacher salaries as prescribed by the Legislature in the GAA.
- Requires funds provided in the teacher salary enhancement allocation to move into the Florida Education Finance Program (FEFP) base student allocation in the subsequent fiscal year.
- Allows a school district that meets the teacher salary enhancement requirements specified in the GAA to use any additional funds provided in the allocation for any district operating expenditure.
- Requires each school district to report to the Department of Education the amount expended for teacher salary increases and the amount expended for any other operating expenditures by January 1 of any fiscal year in which the teacher salary enhancement is appropriated.

Establishing a new categorical fund within the FEFP specifically for teacher salary increases may improve teacher compensation. Increasing teacher compensation may incentivize more people to choose the teaching profession and may improve teacher retention.

The bill takes effect on July 1, 2020.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

<sup>&</sup>lt;sup>22</sup> Section 1012.731, F.S.

<sup>&</sup>lt;sup>23</sup> Section 1011.62(18), F.S.

<sup>&</sup>lt;sup>24</sup> Section 2, ch.2018-9, L.O.F.

<sup>&</sup>lt;sup>25</sup> Section 2, ch.2013-40, L.O.F.

	B.	Public Records/Open Meetings Issues:					
		None.					
	C.	Trust Funds Restrictions:					
		None.					
	D.	State Tax or Fee Increases:					
		None.					
	E.	Other Constitutional Issues:					
		None.					
٧.	V. Fiscal Impact Statement:						
	A.	Tax/Fee Issues:					
		None.					
	B.	Private Sector Impact:					
		None.					
	C.	Government Sector Impact:					
		Funding for the teacher salary enhancement categorical fund would be determined by the Legislature in the General Appropriations Act.					
VI.	Technical Deficiencies:						
	None	•					
VII.	Related Issues:						
	None						
VIII.	Statutes Affected:						
	This b	pill creates section 1011.687 of the Florida Statutes.					
IX.	Addi	tional Information:					
	A.	Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)					

None.

R	Amend	ments.
1).		111121113

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Diaz

36-01580-20 20201088

A bill to be entitled
An act relating to teacher salary enhancement;
creating s. 1011.687, F.S.; establishing a teacher
salary enhancement allocation in the General
Appropriations Act; requiring each school district to
use the allocated funds to increase teacher salaries;
authorizing school districts that meet the teacher
salary requirements specified in the appropriations
act to use any additional funds provided in the
allocation for any lawful operating expenditure;
requiring each school district to report to the
department by a specified date the amounts expended
for salary increases and any operating expenditures;
providing an effective date.

14 15 16

10

11

12

13

Be It Enacted by the Legislature of the State of Florida:

17 18

19

20

21

22

23

24

25

26

27

28

29

Section 1. Section 1011.687, Florida Statutes, is created to read:

 $\underline{ \mbox{1011.687 Teacher salary enhancement; operating categorical} } \\ \mbox{fund.} -$ 

- (1) A teacher salary enhancement allocation shall be provided for in the General Appropriations Act. Each school district shall use the allocated funds to increase teacher salaries as prescribed by the Legislature in the General Appropriations Act. Funds provided pursuant to this subsection shall move into the base student allocation in the subsequent fiscal year.
  - (2) A school district that meets the teacher salary

Page 1 of 2

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1088

20201088

30	enhancement requirements specified in the General Appropriations
31	Act may use any additional funds provided in the allocation for
32	any district operating expenditure.
33	(3) By January 1 of any fiscal year in which the teacher
34	salary enhancement is appropriated, each school district must
35	report to the department, in a manner prescribed by the
36	department, the amount expended for teacher salary increases and
37	the amount expended for any other operating expenditures.
38	Section 2. This act shall take effect July 1, 2020.

36-01580-20

Page 2 of 2

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senato	or or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Bill 1088- Teacher Sula	Amendment Barcode (if applicable)
Name Emily Wiskoff	
Job Title ESE Teacher	
Address 10817 Fillmore Drive	Phone <u>954-551-1018</u>
Boynton Beach FC	33437 Email Encily Wiskoffa yahoo.
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their remains	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

SB 1088

Bill Number (if applicable,

,	
Topic TEACHER SALARIES	Amendment Barcode (if applicable)
Name JUSTIN KATZ	
Job Title PRESIDENT, CTA; WEE MAJOR-BOY)	NTON BEACH
Address 1353 WA DE PEPI	Phone (561) 827-0407
DOYNTON BEACH FL 33426	TUSTIN-KATZ @ Email FLORIDA ERO ORG
City / State Zip	
Speaking: Tor Against Information Waive Speaking:	peaking: In Support Against
WITH AMENDMENTS (The Chair	r will read this information into the record.)
Representing CLASSROOM TEACHER ASSOC.	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all	persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

### Man Alleman Schalthe Florida Senate

AS APPEARANCE RECOI	RD V
(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	aff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Teacher Salane Enhancem	Amendment Barcode (if applicable)
Name De Danielle Thomas	Timenament Baroodo (ii applioasio)
Job Title Legislation Chair	
Address 1747 Oclando Contral Plan	Phone 407 855 9529
Chando FL 32809	Email legislationa floridapti
City State Zip	
Speaking: For Against Information Waive Sp	eaking:In SupportAgainst will read this information into the record.)
Representing Florida PTA (The Shall	wiii read this imormation into the record.)
Appearing at request of Chair: Yes No Lobbyist registe	red with Legislature: Yes X No
While it is a Senate tradition to encourage public testimony, time may not normit all n	poroona wishing to anable to be became at the

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S	staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Teacher Salary Endancement	Amendment Barcode (if applicable)
Name John J Sullivan	-
Job Title Director, Legislative Affairs	- · · · · · · · · · · · · · · · · · · ·
Address 600 S.E. 3rd Are	Phone 754-321-2608
Street Ft. Lauderdale	Email John, sellium @Grovardschao
City State Zip	1
	peaking: In Support Against ir will read this information into the record.)
Representing Browned County Public Scho	0015
,	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

		,	
	/	p de la companya de l	
/			
V			

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/3/2000	1088
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Jon Frank	_
Job Title Gener O Gunst	_
Address 2085. Monrue St	Phone <u>850.500.5044</u>
Street  Mall. PL 32312	Email JFRAWK DFABSS,014
City State Zip	
	peaking: In Support Against hir will read this information into the record.)
Representing FLA assoc. of District Sc	had. Supprintencit &
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	•
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) CDINOV

110/000	0131088
Meeting Date	Bill Number (if applicable)
Topic Teacher Salanes	Amendment Barcode (if applicable)
Name Julie Hiltz	<del></del>
Job Title FAME Past President	
Address 1318 Fox Chapel DV	Phone <u>352-263-1834</u>
Street FC	33549 Email juliehiltz Ogmail. com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida Association F	Media in Education
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony meeting. Those who do speak may be asked to limit their re-	time may not permit all persons wishing to speak to be heard at this marks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

### APPEARANCE RECORD

	and the state of t
V	N. Carlotte and Property and Pr

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Meeting Date Amendment Barcode (if applicable) Name In Support Information Waive Speaking: Against Speaking: (The Chair will read this information into the record.) Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared B	y: The Professional	Staff of the Commit	tee on Education	1
BILL:	SB 1164				
INTRODUCER:	Senator Perry				
SUBJECT:	Gardiner Scholar	ship			
DATE:	January 10, 2020	REVISED:			
ANAL	YST ST	TAFF DIRECTOR	REFERENCE		ACTION
1. Dew			ED	Favorable	
2.			AED		
3.		_	AP		

### I. Summary:

SB 1164 revises eligibility requirements for the Gardiner Scholarship Program (scholarship). Specifically, the bill:

- Allows a student with a disability who turns 3 years of age after September 1 to be determined eligible for the scholarship.
- Provides that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater in which the instructor meets specified criteria.
- Clarifies the conditions under which a student's account must be closed and funds revert to the state.

The bill takes effect July 1, 2020.

### **II.** Present Situation:

The Office of K-12 School Choice within the Department of Education (DOE) supports quality public and private educational choice programs by providing information and assistance to promote successful outcomes for students, families, institutions, and communities. Florida provides a variety of school choice scholarship programs, including the:<sup>2</sup>

- Gardiner Scholarship Program;<sup>3</sup>
- John M. McKay Scholarship for Students with Disabilities Program;<sup>4</sup>
- Family Empowerment Scholarship;<sup>5</sup>
- Florida Tax Credit Scholarship Program;<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, School Choice, <a href="http://www.fldoe.org/schools/school-choice/">http://www.fldoe.org/schools/school-choice/</a> (last visited Dec. 17, 2019).

<sup>&</sup>lt;sup>2</sup> Florida Department of Education, *K-12 Scholarship Programs*, <a href="http://www.fldoe.org/schools/school-choice/k-12-scholarship-programs/">http://www.fldoe.org/schools/school-choice/k-12-scholarship-programs/</a> (last visited Dec. 17, 2019).

<sup>&</sup>lt;sup>3</sup> Section 1002.385, F.S., and Rule 6A-6.0961, F.A.C.

<sup>&</sup>lt;sup>4</sup> Section 1002.39, F.S., and Rule 6A-6.0970, F.A.C.

<sup>&</sup>lt;sup>5</sup> Section 1002.394, F.S.

<sup>&</sup>lt;sup>6</sup> Section 1002.395, F.S., and Rule 6A-6.0960, F.A.C.

- Hope Scholarship Program;<sup>7</sup> and
- Reading Scholarship Accounts.<sup>8</sup>

### **Gardiner Scholarship Program**

The Gardiner Scholarship Program (scholarship) was established in 2014 to provide eligible students with a disability a scholarship that can be used to meet the individual educational needs of the student. In order to be eligible for receipt of a scholarship, a student must:

- Be a resident of this state;
- Be at least 3 years of age before September 1;
- Have a disability as specified in law; and
- Have an individual education plan (IEP) written in accordance the rules of the State Board of Education (SBE)<sup>9</sup> or the rules of another state; or
- Have the diagnosis of a disability from a physician or psychologist who holds an active license.<sup>10</sup>

The scholarship is directly administered by state-approved nonprofit scholarship funding organizations (SFOs). <sup>11</sup> Moneys through scholarships can be used to meet the education needs of students including, but not limited to: <sup>12</sup>

- Applied behavior analysis services;
- Speech or occupational therapy;
- Physical therapy;
- Instructional materials;
- Tuition or fees associated with enrollment in an eligible private school, tutoring program, home education program, or virtual program;
- Fees for nationally standardized achievement tests or other assessments;
- Fees or services provided by, among others, a therapist certified by the Certification Board for Music Therapists or credentialed by the Art Therapy Credentials Board, Inc.;<sup>13</sup>
- Fees for specialized summer education programs or specialized after-school education programs;
- Transition services provided by job coaches;<sup>14</sup> and
- Contributions to a college prepaid account.

<sup>&</sup>lt;sup>7</sup> Section 1002.40, F.S., and Rule 6A-60951, F.A.C.

<sup>&</sup>lt;sup>8</sup> Section 1002.411, F.S., and Rule 6A-6.0962, F.A.C.

<sup>&</sup>lt;sup>9</sup> Rule 6A-6.0961, F.A.C. See also Rules 6A-6.03028, 6A-6.030281, 6A-6.03029, and 6A-6.03311, F.A.C.

<sup>&</sup>lt;sup>10</sup> Florida Department of Education, Office of Independent Education and Parental Choice, *Gardiner Scholarship Program* (October 2019), *available at* <a href="http://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf">http://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf</a>. *See* s. 1002.385(3), F.S. IEPs are planning instruments for the successful transition of students with disabilities to postsecondary education and career opportunities. Section 1003.5716(1), F.S. *See also* ss. 1003.4282(10), 1003.5716, and 1002.385, F.S

<sup>&</sup>lt;sup>11</sup> Florida Department of Education, *supra* note 10. See s. 1002.385(12), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.385(5), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1002.385(5)(o), F.S.

<sup>&</sup>lt;sup>14</sup> "Transition services" means a coordinated set of activities for a student, designed within an outcome-oriented process, that promote movement from school to postschool activities, including postsecondary education; vocational training; integrated employment; supported employment; continuing and adult education; adult services; independent living, or community participation. Section 413.20(26), F.S.

The term of the scholarship continues until one of the following occurs: 15

- The parent does not renew scholarship eligibility;
- The organization determines that the student is ineligible;
- The Commissioner of Education (commissioner) suspends or revokes scholarship participation or use of funds;
- The student's parent fails to comply with parent and student responsibilities for scholarship participation;<sup>16</sup>
- The student enrolls in a public school; or
- The student graduates from high school or attains 22 years of age.

Any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after three consecutive fiscal years in which an account has been inactive or three consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.<sup>17</sup>

The scholarship program has experienced significant growth over the six years since it was established. For the 2014-2015 school year, scholarships totaling \$15.2 million were awarded to 1,560 students. For the 2019-2020 school year, \$145.9 million has been awarded to 13,884 students through scholarships. The average scholarship amount is approximately \$10,500 per student. The average scholarship amount is approximately \$10,500 per student.

#### **Teacher Certification**

Certification of instructional personnel in Florida is required by law to ensure that educators in the state are professionally qualified.<sup>21</sup> Applicants for Florida educator certifications are governed by law and rules in effect at the time of application and qualification for an initial certification.<sup>22</sup> Teaching experience for educator certification purposes is defined as full-time teaching, administrative, or supervisory service.<sup>23</sup>

Specialization requirements for certification in K-12 art, music, and drama are outlined in SBE rule.<sup>24</sup> Either a bachelor's or higher degree with an undergraduate or graduate major specific to art, music, or drama is required to obtain certification in the subject. Alternatively, a bachelor's or higher degree with 30 semester hours in art, music, or drama in areas specified by SBE rule can substitute for this requirement.

<sup>&</sup>lt;sup>15</sup> Section 1002.385(6), F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.385(11), F.S.

<sup>17</sup> Id

<sup>&</sup>lt;sup>18</sup> Florida Department of Education, *supra* note 10.

<sup>&</sup>lt;sup>19</sup> *Id.* Data for 2019-2020 was current as of Oct. 10, 2019.

 $<sup>^{20}</sup>$  *Id*.

<sup>&</sup>lt;sup>21</sup> Rule 6A-4.001(1), F.A.C.

<sup>&</sup>lt;sup>22</sup> Rule 6A-4.002(1)(b), F.A.C. See s. 1012.56, F.S.

<sup>&</sup>lt;sup>23</sup> Rule 6A-4.002(5)(a), F.A.C.

<sup>&</sup>lt;sup>24</sup> Rules 6A-4.0101, 6A-4.0271, and 6A-4.0342, F.A.C. See also Rules 6A-4.0021 and 6A-4.003, F.A.C.

### III. Effect of Proposed Changes:

SB 1164 revises eligibility requirements for the Gardiner Scholarship Program (scholarship). Specifically, the bill:

- Allows a student with a disability who turns 3 years of age after September 1 to be determined eligible for the scholarship.
- Provides that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater in which the instructor meets specified criteria.
- Clarifies the conditions under which a student's account must be closed and funds revert to the state.

The bill authorizes a student with a disability who turns 3 years of age after September 1 to be determined to be eligible for the scholarship on or after his or her third birthday if scholarship funds are available and there are no other students on the wait list.

The bill modifies the authorized uses of scholarship funds for transition services; art, music, or theater classes or lessons; and summer and after-school education programs. The bill specifies that transition services that may be funded through the scholarship include a coordinated set of activities that are focused on improving the academic and functional achievement of the student to facilitate his or her movement from school to post-school activities and are based on the student's needs. Transition services may be, but are not required to be, provided by job coaches.

The bill adds tuition and fees associated with a student's participation in a series of classes or lessons relating to art, music, or theater to the list of authorized uses of scholarship funds. The bill specifies that the instructor of the classes or lessons must:

- Hold a valid or expired Florida educator's certificate in art, music or theater;
- Have 3 years of employment experience in art, music, or theater, as demonstrated by employment records;
- Hold a baccalaureate degree or higher from a postsecondary educational institution with a major in music, art, theater, or drama; or
- Hold a certification or national accreditation in music, art, theater, or drama.

The bill removes the requirement that summer and after-school programs be specialized programs to qualify as eligible uses of scholarship funds. Removing this requirement may provide additional flexibility for parents to use scholarship funds.

The bill also reduces the number of consecutive fiscal years an account must be inactive before a student's scholarship account must be closed from three consecutive fiscal years to two consecutive fiscal years. The bill requires that a parent must annually renew participation in the scholarship for a student to be eligible to receive funding. A student whose participation in the scholarship is not renewed may continue to spend scholarship funds that are in his or her account from prior years unless the account is closed due to fraud or abuse, lapse of enrollment, or inactivity of the account.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may provide additional Gardiner Scholarship Program (scholarship) opportunities to more students. The bill may also allow parents greater flexibility in meeting their children's individual needs through the scholarship.

C. Government Sector Impact:

The bill modifies the student eligibility criteria for participating in the scholarship to include additional students, if funds are available and there are no students on the wait list. The number of additional students who may become eligible is not known. Funding for the scholarship is determined annually in the General Appropriations Act (GAA). These additional students will not receive funding unless adequate funds are appropriated in the GAA.

### VI. Technical Deficiencies:

The bill outlines an option for instructors holding a Florida educator's certificate in theater. However, State Board of Education (SBE) rule references specialized certification for Grades 6-

12 in drama, not theater.<sup>25</sup> The word used in the bill may need to be modified to ensure alignment with SBE rule.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

The bill amends section 1002.385 of the Florida Statutes.

### IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>25</sup> See Rule 6A-4.0342, F.A.C.

465780

	LEGISLATIVE ACTION	
Senate		House
Comm: WD		
01/13/2020		
	•	
	•	
	•	

The Committee on Education (Cruz) recommended the following:

### Senate Amendment

Delete lines 138 - 139

and insert:

1 2 3

4

5

postsecondary educational institution; or

By Senator Perry

8-00236B-20 20201164\_ A bill to be entitled

s f a s a t s s t s

10

11

21 22 23

24 25 26

26 27

28

An act relating to the Gardiner Scholarship; amending s. 1002.385, F.S.; revising eligibility requirements for the Gardiner Scholarship Program; revising an authorized use of scholarship funds; providing that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater; providing requirements for instructors of such programs; revising terms under which a student's scholarship account is closed and program funds revert to the state; authorizing certain students to continue spending scholarship funds under certain circumstances; revising a certain obligation of scholarship-funding organizations; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (a) of subsection (3), subsection (5), paragraph (b) of subsection (6), subsection (11), and paragraph (j) of subsection (12) of section 1002.385, Florida Statutes, are amended to read:

1002.385 The Gardiner Scholarship.-

- (3) PROGRAM ELIGIBILITY.—A parent of a student with a disability may request and receive from the state a Gardiner Scholarship for the purposes specified in subsection (5) if:
  - (a) The student:
  - 1. Is a resident of this state;
  - 2. Is 3 or 4 years of age on or before September 1 of the

Page 1 of 10

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 1164

8-00236B-20 20201164\_ year in which the student applies for program participation, or

is eligible to enroll in kindergarten through grade 12 in a public school in this state;

33

34

38

39

42

46

48

49

53

55

56

57

- 3. Has a disability as defined in paragraph (2)(d); and
- 4. Is the subject of an IEP written in accordance with rules of the State Board of Education or with the applicable rules of another state or has received a diagnosis of a disability from a physician who is licensed under chapter 458 or chapter 459, a psychologist who is licensed under chapter 490, or a physician who holds an active license issued by another state or territory of the United States, the District of Columbia, or the Commonwealth of Puerto Rico.

A student with a disability who meets the requirements of this paragraph, but who turns 3 years of age after September 1, may be determined to be eligible for a Gardiner Scholarship on or after his or her third birthday if program funds are available and there are no other students on the wait list.

- (5) AUTHORIZED USES OF PROGRAM FUNDS.—Program funds must be used to meet the individual educational needs of an eligible student and may be spent for the following purposes:
- (a) Instructional materials, including digital devices, digital periphery devices, and assistive technology devices that allow a student to access instruction or instructional content and training on the use of and maintenance agreements for these devices.
  - (b) Curriculum as defined in paragraph (2) (b).
- (c) Specialized services by approved providers or by a hospital in this state which are selected by the parent. These

Page 2 of 10

8-00236B-20 20201164

specialized services may include, but are not limited to:

59

60

61

62 63

64 65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

8.3

84

85

86

- Applied behavior analysis services as provided in ss. 627.6686 and 641.31098.
- 2. Services provided by speech-language pathologists as defined in s. 468.1125.
  - 3. Occupational therapy services as defined in s. 468.203.
- 4. Services provided by physical therapists as defined in  $s.\ 486.021.$
- 5. Services provided by listening and spoken language specialists and an appropriate acoustical environment for a child who is deaf or hard of hearing and who has received an implant or assistive hearing device.
- (d) Tuition or fees associated with full-time or part-time enrollment in a home education program, an eligible private school, an eligible postsecondary educational institution or a program offered by the postsecondary institution, a private tutoring program authorized under s. 1002.43, a virtual program offered by a department-approved private online provider that meets the provider qualifications specified in s. 1002.45(2)(a), the Florida Virtual School as a private paying student, or an approved online course offered pursuant to s. 1003.499 or s. 1004.0961.
- (e) Fees for nationally standardized, norm-referenced achievement tests, Advanced Placement Examinations, industry certification examinations, assessments related to postsecondary education, or other assessments.
- (f) Contributions to the Stanley G. Tate Florida Prepaid College Program pursuant to s. 1009.98 or the Florida College Savings Program pursuant to s. 1009.981, for the benefit of the

Page 3 of 10

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 1164

8-00236B-20 20201164\_

8 eligible student.

89

90

93

96

100

101

103

104

105

106

107

108

110

111

112

113

114

115

116

- (g) Contracted services provided by a public school or school district, including classes. A student who receives services under a contract under this paragraph is not considered enrolled in a public school for eligibility purposes as specified in subsection (4).
- (h) Tuition and fees for part-time tutoring services provided by a person who holds a valid Florida educator's certificate pursuant to s. 1012.56; a person who holds an adjunct teaching certificate pursuant to s. 1012.57; a person who has a bachelor's degree or a graduate degree in the subject area in which instruction is given; or a person who has demonstrated a mastery of subject area knowledge pursuant to s. 1012.56(5). As used in this paragraph, the term "part-time tutoring services" does not qualify as regular school attendance as defined in s. 1003.01(13)(e).
  - (i) Fees for  ${\ensuremath{\mathsf{specialized}}}$  summer education programs.
  - (i) Fees for specialized after-school education programs.
- (k) Transition services, including a coordinated set of activities that are focused on improving the academic and functional achievement of the student to facilitate his or her movement from school to post-school activities and are based on the individual student's needs. Transition services may be provided by job coaches.
- (1) Fees for an annual evaluation of educational progress by a state-certified teacher under s. 1002.41(1)(f), if this option is chosen for a home education student.
- (m) Tuition and fees associated with programs offered by Voluntary Prekindergarten Education Program providers approved

Page 4 of 10

8-00236B-20

20201164\_\_\_

T T /	pursuant to s. 1002.55 and school readiness providers approved
118	pursuant to s. 1002.88.
119	(n) Fees for services provided at a center that is a member
120	of the Professional Association of Therapeutic Horsemanship
121	International.
122	(o) Fees for services provided by a therapist who is
123	certified by the Certification Board for Music Therapists or
124	credentialed by the Art Therapy Credentials Board, Inc.
125	(p) Tuition or fees associated with enrollment in a
126	nationally or internationally recognized research-based training
127	program for a child with a neurological disorder or brain
128	damage.
129	(q) Tuition and fees associated with a student's
130	participation in a series of classes or lessons relating to art,
131	music, or theater. The instructor of the classes or lessons
132	<pre>must:</pre>
133	1. Hold a valid or expired Florida educator's certificate
134	<pre>pursuant to s. 1012.56 in art, music, or theater;</pre>
135	2. Have 3 years of employment experience in art, music, or
136	theater, as demonstrated by employment records;
137	3. Hold a baccalaureate degree or higher from a
138	postsecondary educational institution with a major in music,
139	art, theater, or drama; or
140	4. Hold a certification or national accreditation in music,
141	art, theater, or drama.
142	
143	A provider of any services receiving payments pursuant to this
144	subsection may not share, refund, or rebate any moneys from the
145	Gardiner Scholarship with the parent or participating student in
,	

Page 5 of 10

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1164

	8-00236B-20 20201164
146	any manner. A parent, student, or provider of any services may
147	not bill an insurance company, Medicaid, or any other agency for
148	the same services that are paid for using Gardiner Scholarship
149	funds.
150	(6) TERM OF THE PROGRAM.—For purposes of continuity of
151	educational choice and program integrity:
152	(b)1. A student's scholarship account must be closed and
153	any remaining funds, including, but not limited to,
154	contributions made to the Stanley G. Tate Florida Prepaid
155	College Program or earnings from or contributions made to the
156	Florida College Savings Program using program funds pursuant to
157	paragraph (5)(f), shall revert to the state after:
158	a. Denial or revocation of program eligibility by the
159	commissioner for fraud or abuse, including, but not limited to,
160	the student or student's parent accepting any payment, refund,
161	or rebate, in any manner, from a provider of any services
162	received pursuant to subsection (5);
163	b. Any period of 3 consecutive years after high school
164	completion or graduation during which the student has not been
165	enrolled in an eligible postsecondary educational institution or
166	a program offered by the institution; or
167	c. $\underline{\text{Two}}$ $\underline{\text{Three}}$ consecutive fiscal years in which an account
168	has been inactive.
169	2. The commissioner must notify the parent and the
170	organization when a Gardiner Scholarship account is closed and
171	program funds revert to the state.
172	(11) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
173	PARTICIPATION.—A parent who applies for program participation
174	under this section is exercising his or her parental option to

Page 6 of 10

8-00236B-20 20201164

determine the appropriate placement or the services that best meet the needs of his or her child. The scholarship award for a student is based on a matrix that assigns the student to support Level III services. If a parent receives an IEP and a matrix of services from the school district pursuant to subsection (7), the amount of the payment shall be adjusted as needed, when the school district completes the matrix.

- (a) To satisfy or maintain program eligibility, including eligibility to receive and spend program payments, the parent must sign an agreement with the organization and annually submit a notarized, sworn compliance statement to the organization to:
- 1. Affirm that the student is enrolled in a program that meets regular school attendance requirements as provided in s. 1003.01(13)(b)-(d).
- 2. Affirm that the program funds are used only for authorized purposes serving the student's educational needs, as described in subsection (5).
- 3. Affirm that the parent is responsible for the education of his or her student by, as applicable:
- a. Requiring the student to take an assessment in accordance with paragraph (8)(b);
- b. Providing an annual evaluation in accordance with s. 1002.41(1)(f); or
- c. Requiring the child to take any preassessments and postassessments selected by the provider if the child is 4 years of age and is enrolled in a program provided by an eligible Voluntary Prekindergarten Education Program provider. A student with disabilities for whom a preassessment and postassessment is not appropriate is exempt from this requirement. A participating

Page 7 of 10

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 1164

8-00236B-20 20201164

provider shall report a student's scores to the parent.

- 4. Affirm that the student remains in good standing with the provider or school if those options are selected by the parent.
- (b) The parent must file an application for initial program participation with an organization by the dates established pursuant to this section.
- (c) The parent must notify the school district that the student is participating in the Gardiner Scholarship Program if the parent chooses to enroll the student in a home education program as provided in s. 1002.41. This notification is not in lieu of the required notification a parent must submit to the district when establishing a home education program pursuant to s. 1002.41(1)(a).
- (d) The parent must enroll his or her child in a program from a Voluntary Prekindergarten Education Program provider authorized under s. 1002.55, a school readiness provider authorized under s. 1002.88, or an eligible private school if either option is selected by the parent.
- (e) The parent must annually renew participation in the program in order for a student to be eligible to receive funding. A student whose participation in the program is not renewed may continue to spend scholarship funds that are in his or her account from prior years unless the account must be closed pursuant to paragraph (6)(b). Notwithstanding any changes to the student's IEP, a student who was previously eligible for participation in the program shall remain eligible to apply for renewal. However, for a high-risk child to continue to participate in the program in the school year after he or she

Page 8 of 10

8-00236B-20 20201164

reaches 6 years of age, the child's application for renewal of program participation must contain documentation that the child has a disability defined in paragraph (2)(d) other than highrisk status.

233234

235

236

237

238

239

240

241

242

243

244

245246

247

248

249

250

251

252

253

254

255

256

2.57

258

259

260 261

- (f) The parent is responsible for procuring the services necessary to educate the student. If a parent does not procure the necessary educational services for the student and the student's account has been inactive for 2 consecutive fiscal years, the student is ineligible and the student's account must be closed pursuant to paragraph (6)(b) for additional scholarship payments until the scholarship funding organization verifies that expenditures from the account have occurred. When the student receives a Gardiner Scholarship, the district school board is not obligated to provide the student with a free appropriate public education. For purposes of s. 1003.57 and the Individuals with Disabilities in Education Act, a participating student has only those rights that apply to all other unilaterally parentally placed students, except that, when requested by the parent, school district personnel must develop an individual education plan or matrix level of services.
- (g) The parent is responsible for all eligible expenses in excess of the amount of the Gardiner Scholarship.
- (h) The parent may not transfer any prepaid college plan or college savings plan funds contributed pursuant to paragraph(5)(f) to another beneficiary while the plan contains funds contributed pursuant to this section.
- (i) The parent may not receive a payment, refund, or rebate from an approved provider of any services under this program.

Page 9 of 10

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1164

ı	8-00236B-20 20201164
262	A parent who fails to comply with this subsection forfeits the
263	Gardiner Scholarship.
264	(12) OBLIGATIONS OF SCHOLARSHIP-FUNDING ORGANIZATIONS.—An
265	organization may establish Gardiner Scholarships for eligible
266	students by:
267	(j) Documenting each scholarship student's eligibility for
268	a fiscal year before granting a scholarship for that fiscal year
269	pursuant to paragraph (3)(b). A student is ineligible for a
270	scholarship if the student's account has been inactive for 2
271	consecutive fiscal years and the student's account has been
272	closed pursuant to paragraph (6)(b). However, once an eligible
273	expenditure is made pursuant to paragraph (11)(f), the student
274	is eligible for a scholarship based on available funds.
275	Section 2. This act shall take effect July 1, 2020.

Page 10 of 10

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/13/20	Deliver BOTH copies of this form to the Senator	of Settate Professional Staff Conducting the fi	[164]
Meeting Date			Bill Number (if applicable)
Topic Gardiner	Scholarship		Amendment Barcode (if applicable)
Name Phillip 5	uderman		
Job Title Policy	Director		
Address		Phone	
		Email	
City	State	Zip	
Speaking: For	Against Information		In Support Against information into the record.)
RepresentingA	mericus to Prosperity		
Appearing at request of	f Chair: Yes No	Lobbyist registered with Leg	gislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# APPEARANCE RECORD

[-13200 (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic GARdiNez Scholazsk	Amendment Barcode (if applicable)
Name DAWN StewARd	
Job Title	
Address 2130 Blossom LAN	e Phone 407-645-0273
Street Winter PARK FI	32789 Email Stud 1300 Ad com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida PTA	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time	e may not permit all persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# APPEARANCE RECORD

1-13-2020 (Deliver BOTH copies of this form to the Senator or Senate Professional St	<u>58 11 69</u>
Meeting Date  Topic 58 164  Name Marsy Miller	Bill Number (if applicable)  Amendment Barcode (if applicable)
Job Title	
Address 9369 Conestoga Are	Phone 850 570 2046
Tallahassel Fl 32309 City State Zip	Email
Speaking: For Against Information Waive Speaking:	peaking: In Support Against ar will read this information into the record.)
Representing parkyt	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	•

This form is part of the public record for this meeting.

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 1164 13 Jan 2020 Bill Number (if applicable) Meeting Date Gardiner Scholarship Topic Amendment Barcode (if applicable) Name James Mosteller Job Title Advocacy Associate Phone 850-727-3712 Address 215 S. Monroe Street Street Email JamesM@excelined.org 32301 Tallahassee FL Zip State City Waive Speaking: In Support Speaking: Against Information (The Chair will read this information into the record.) Foundation For Florida's Future Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Hannah Plante	
Job Title Manager of Legislative Affairs	
Address Street	Phone 8133611735
Tallahasser FL 32303 City State Zip	Email hplante @sufs org
	peaking: In Support Against ir will read this information into the record.)
Representing Step Up For Stude	nts
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	•

S-001 (10/14/14)

This form is part of the public record for this meeting.

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable **Topic** Amendment Barcode (if applicable) Address Against Information Waive Speaking: In Support Speaking: (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## APPEARANCE RECORD

Meetir	13/20 (Deliver BO)	H copies of this form to the Se	enator or Senate Professional Staff conducting the	Bill Number (if applicable)
Topic	Owmw	Scholmships	<del>-</del>	Amendment Barcode (if applicable)
Name	PLIVIP	Zugamn		
Job Title _	Policy	Direlly		
Address _	ilian al		Phone	
	treet		Email	
C Speaking:	For Agains	State Information	Zip Waive Speaking:  (The Chair will read this	In Support Against information into the record.)
Repres	sentingA	nerilans for	Prosperity	
Appearing	at request of Chair:	Yes No	Lobbyist registered with Le	egislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: Tl	ne Professional	Staff of the Commit	tee on Education	
BILL:	SB 1218					
INTRODUCER: Senator Diaz						
SUBJECT:	Anti-bullyir	ng and Ar	nti-harassmen	t in Schools		
DATE:	January 10,	2020	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Brick		Sikes		ED	Favorable	
2.				CF		
3.	_			RC		
	<u> </u>		•	<u> </u>	<u> </u>	

### I. Summary:

SB 1218 enhances student safety by extending requirements related to bullying and harassment policies in public schools to private schools participating in a state educational scholarship program (private scholarship schools). The bill also requires private scholarship schools to:

- Meet with a student and his or her parent or guardian prior to enrollment to review information about the private scholarship school; and
- Publish on the school's website and provide in a written format information regarding the school, including the code of student conduct, ethical conduct policies, and bullying and harassment policies.

The bill has no impact on state revenues or expenditures.

The bill takes effect upon becoming law.

### **II.** Present Situation:

### **Bullying and Harassment**

In 2008,<sup>1</sup> the Florida Legislature enacted the Jeffrey Johnston Stand Up for All Students Act, which prohibits the bullying and harassment of any student or employee of a public K-12 educational institution.<sup>2</sup> The prohibition applies to bullying and harassment:<sup>3</sup>

- During any education program or activity conducted by a public K-12 educational institution;
- During any school-related or school-sponsored program or activity or on a school bus of a public K-12 educational institution;

<sup>&</sup>lt;sup>1</sup> Chapter 2008-123, L.O.F., codified as s. 1006.147, F.S.

<sup>&</sup>lt;sup>2</sup> Section 1006.147(2), F.S.

<sup>&</sup>lt;sup>3</sup> Section 1006.147(2), F.S.

• Through the use of data or computer software that is accessed through a computer, computer system, or computer network within the scope of a public K-12 institution<sup>4</sup>; or

• Through the use of data or computer software that is accessed at a non-school-related location, activity, function, or program or through the use of technology or an electronic device that is not owned, leased, or used by a school district or school, if the bullying substantially interferes with or limits the victim's ability to participate in or benefit from the services, activities, or opportunities offered by a school, or substantially disrupts the education process or orderly operation of a school.

Bullying includes cyberbullying and means systematically and chronically inflicting physical hurt or psychological distress on one or more students and may involve: teasing; social exclusion; threat; intimidation; stalking; physical violence; theft; sexual, religious, or racial harassment; public or private humiliation; or destruction of property.<sup>5</sup>

Cyberbullying means bullying through the use of technology or any electronic communication, including electronic mail, internet communications, instant messages, or facsimile communication. Cyberbullying includes the creation of a webpage or weblog in which the creator assumes the identity of another person, or the knowing impersonation of another person as the author of posted content or messages, if the creation or impersonation creates any of the conditions of bullying. Cyberbullying also includes the distribution by electronic means of a communication to more than one person or the posting of material on an electronic medium that may be accessed by one or more persons if the distribution or posting creates any of the conditions enumerated in the definition of bullying.

Harassment means any threatening, insulting, or dehumanizing gesture, use of data or computer software, or written, verbal or physical conduct directed against a student or school employee that:<sup>9</sup>

- Places a student or school employee in reasonable fear of harm to his or her person or damage or his or her property;
- Has the effect of substantially interfering with a student's educational performance, opportunities, or benefits; or
- Has the effect of substantially disrupting the orderly operation of a school.

### School District Policy

Each school district must adopt and review, at least every 3 years, a policy prohibiting the bullying and harassment of any student or employee. <sup>10</sup> The school district must involve students, parents, teachers, administrators, school staff, school volunteers, community representatives, and

<sup>&</sup>lt;sup>4</sup> "Within the scope of a public K-12 educational institution" means, regardless of ownership, any computer, computer system, or computer network that is physically located on school property or at a school-related or school-sponsored program or activity. Section 1006.147(3)(d), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1006.147(3)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1006.147(3)(b), F.S.

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> Section 1006.147(3)(d), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1006.147(3)(c), F.S.

<sup>&</sup>lt;sup>10</sup> Section 1006.147(4), F.S.

local law enforcement agencies in the process of adopting and reviewing the policy. <sup>11</sup> The law outlines minimum requirements that the policy must include, such as: <sup>12</sup>

- A description of the type of behavior expected from each student and employee of a public K-12 educational institution, including a statement prohibiting and defining bullying and harassment.
- The consequences for a student or employee who commits an act of bullying or harassment or who is found to have wrongfully and intentionally accused another of an act of bullying or harassment.
- A procedure for receiving reports of an alleged act of bullying or harassment and for the prompt investigation of such incident, including allowing a person to anonymously report such an act. The policy must not permit formal disciplinary action to be based solely on an anonymous report.<sup>13</sup>
- A procedure to immediately notify the parents of a victim of bullying or harassment and the parents of the perpetrator of an act of bullying or harassment, as well as notification to all local agencies where criminal charges may be pursued against the perpetrator.
- A procedure to refer victims and perpetrators of bullying or harassment for counseling.
- A procedure for publicizing the policy, which must include publishing the policy in the code of student conduct and in all employee handbooks.

### School Safety and Discipline Reporting

The School Environmental Safety Incident Reporting (SESIR) system assists schools, districts, and the Florida Department of Education (DOE) staff in assessing the extent and nature of problems in school safety. <sup>14</sup> The SESIR system requires all public schools to report certain safety incidents, including incidents of bullying and harassment that occur on school grounds, on school transportation, and at off-campus, school-sponsored events. <sup>15</sup>

On or before January 1 of each year, the Commissioner of Education (commissioner) must report to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the implementation of bullying and harassment prohibitions in public schools.<sup>16</sup>

#### **Private School Choice Programs**

Various scholarship programs promote school choice and assist parents in the placement of their children in diverse educational settings, including private schools.<sup>17</sup> For example, the Hope Scholarship Program provides the parent of a public school student who was subjected to an incident of battery, harassment, hazing, bullying, kidnapping, physical attack, robbery, sexual offense, assault, threat, intimidation, or fighting at school, with the option to transfer the student to another public school or a scholarship to attend an eligible private school.<sup>18</sup> During the 2018-

<sup>&</sup>lt;sup>11</sup> *Id*.

 $<sup>^{12}</sup>$  *Id.* at (4)(a)-(n).

<sup>&</sup>lt;sup>13</sup> Section 1006.147(4)(f), F.S.

<sup>&</sup>lt;sup>14</sup> Florida Department of Education, *School Environmental Safety Incident Reporting (SESIR)*, <a href="http://www.fldoe.org/safe-schools/sesir-discipline-data/">http://www.fldoe.org/safe-schools/sesir-discipline-data/</a> (last visited Jan. 2, 2020).

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> Section 1006.147(8), F.S.

<sup>&</sup>lt;sup>17</sup> Sections 1002.385, 1002.39, 1002.394, 1002.395, and 1002.40, F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.40(1), F.S.

2019 academic year, 2,174 private schools participated in at least one state scholarship program. 19

### **Private School Obligations**

A private school participating in an educational scholarship program (private scholarship school) must meet certain statutory accountability requirements.<sup>20</sup> For example, a private scholarship school must:

- Not discriminate on the basis of race, color, or national origin.
- Demonstrate fiscal soundness and accountability to the DOE.
- Meet applicable state and local health, safety, and welfare laws, codes, and rules.
- Employ or contract with teachers who hold baccalaureate or higher degrees, have at least 3 years of teaching experience in public or private schools, or have special skills, knowledge, or expertise that qualifies them to provide instruction in subjects taught.
- Publish on the school's website, or provide in a written format, information for parents
  regarding the school, including, but not limited to, programs, services, and the qualifications
  of classroom teachers.
- Require state and national background screening for each employee and contracted personnel with direct student contact.
- Adopt policies establishing standards of ethical conduct for instructional personnel and school administrators.

### Department of Education Responsibilities

The DOE is required to oversee private scholarship school compliance with statutory accountability requirements.<sup>21</sup> In this regard, the DOE must:

- Verify private scholarship school eligibility to participate in the various educational scholarship programs.
- Establish a toll-free hotline that provides parents and private schools with information on participation in the scholarship programs.
- Establish a process by which individuals may notify the DOE of any violation by a parent, private school, or school district of state laws relating to scholarship program participation.
- Conduct inquiries or make referrals to appropriate regulatory agencies upon a reasonable belief that an incident of noncompliance has occurred.
- Require annual, notarized, sworn compliance statements from private scholarship schools.
- Coordinate with entities conducting health inspections of private scholarship schools and obtain copies of the inspection reports.
- Conduct site visits to private schools entering a scholarship program for the first time.
- Coordinate with the State Fire Marshal to obtain access to fire inspection reports for private scholarship schools.

<sup>&</sup>lt;sup>19</sup> Florida Department of Education, Florida School Choice, *Florida Private Schools Directory*, <a href="http://www.floridaschoolchoice.org/information/privateschooldirectory/DownloadExcelFile.aspx">http://www.floridaschoolchoice.org/information/privateschooldirectory/DownloadExcelFile.aspx</a> (follow the "All Schools" hyperlink; sort by scholarship participation), (last visited Jan. 2, 2020).

<sup>&</sup>lt;sup>20</sup> Section 1002.421, F.S.

<sup>&</sup>lt;sup>21</sup> Section 1002.421(2)(a), F.S.

The DOE is required to suspend the payment of funds to a private scholarship school that knowingly fails to comply with statutory requirements and prohibit the school from enrolling new scholarship students for one fiscal year and until the school complies. If a private school fails to comply with statutory requirements, the commissioner is authorized to determine that the private school is ineligible to participate in a scholarship program.<sup>22</sup>

### III. Effect of Proposed Changes:

SB 1218 enhances student safety by extending requirements related to bullying and harassment policies in public schools to private schools participating in a state educational scholarship program (private scholarship schools). The bill also requires private scholarship schools to:

- Meet with a student and his or her parent or guardian prior to enrollment to review information about the private scholarship school; and
- Publish on the school's website and provide in a written format information regarding the school, including the code of student conduct, ethical conduct policies, and bullying and harassment policies.

The bill requires a private scholarship school to adopt policies that comply with the bullying and harassment definitions, responsibilities, protections, and reporting required of public schools. The bill also adds to the existing private scholarship school requirements by requiring that the private scholarship school must publish on the school's website and provide in a written format additional information including the school's code of student conduct, policies related to ethical conduct for school personnel, and policies related to bullying and harassment.

The bill requires a private scholarship school principal or the principal's designee to meet with a student and his or her parent or guardian before the student's enrollment in the private scholarship school to review information about the school. The information reviewed must include the school's academic programs and services, customized educational programs, code of student conduct, attendance policies, bullying and harassment policies, and ethical conduct policies.

The bill requires the Department of Education (DOE) to include data on bullying and harassment in private scholarship schools in the DOE's annual reports on bullying and harassment and private school accountability required pursuant to existing law.

Extending requirements related to bullying and harassment policies to private scholarship schools pursuant to this bill may enhance student safety and reduce incidents of bullying and harassment in private scholarship schools. Requiring private scholarship schools to provide additional information and meet with a student and his or her parent or guardian prior to enrollment may assist students and parents in making informed decisions regarding school choice.

The bill takes effect upon becoming law.

-

<sup>&</sup>lt;sup>22</sup> Section 1002.421, F.S.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Private schools participating in a state educational scholarship program (private scholarship schools) may experience incidental costs associated with the additional requirements of the bill.

C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends s. 1002.421, F.S.

#### IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Diaz

36-00873-20 20201218

14

15

16 17

18

19

20

21

22

23

24

25

26

27

2.8

A bill to be entitled
An act relating to anti-bullying and anti-harassment
in schools; amending s. 1002.421, F.S.; expanding the
information that private schools participating in an
educational scholarship program are required to
publish and provide to parents; requiring such private
schools to adopt bullying and harassment policies;
requiring such schools to report bullying and
harassment incidents to the Department of Education;
requiring the department to include reported incidents
in annual accountability reports; requiring private
school principals or their designees to meet and share
specified information with students and parents prior
to student enrollment in the school; providing an
effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (j) of subsection (1) of section 1002.421, Florida Statutes, is amended, and paragraphs (r) and (s) are added to that subsection, to read:

1002.421 State school choice scholarship program accountability and oversight.—

(1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—A private school participating in an educational scholarship program established pursuant to this chapter must be a private school as defined in s. 1002.01(2) in this state, be registered, and be in compliance with all requirements of this section in addition to private school requirements outlined in s. 1002.42, specific

Page 1 of 3

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 1218

36-00873-20 20201218 requirements identified within respective scholarship program laws, and other provisions of Florida law that apply to private 32 schools, and must: 33 (j) Publish on the school's website and, or provide in a written format- information for parents regarding the school, including, but not limited to, programs, services, and the 35 qualifications of classroom teachers, the code of student conduct, the ethical conduct policies required by paragraph (n), and the bullying and harassment policies required by paragraph 38 39 (r). 40 (r) Notwithstanding the school's status as a private school, adopt policies that comply with the bullying and harassment definitions, responsibilities, and protections 42 4.3 required pursuant to s. 1006.147. The school shall comply with the incident reporting requirements of s. 1006.147(4)(k) according to procedures specified by the department. Such reporting must be made annually by the department in both the 46 report required pursuant to s. 1006.147(8) and the annual private school accountability report required under subsection 49 (2). 50 (s) Require the school principal or the principal's 51 designee to meet with any student and his or her parent or 52 quardian before the student's enrollment to review information 53 about the school, including, but not limited to, the school's academic programs and services, customized educational programs, code of student conduct, attendance policies, bullying and 55 56 harassment policies, and ethical conduct policies.

The department shall suspend the payment of funds to a private  ${\tt Page}\ 2\ {\tt of}\ 3$ 

57

58

36-00873-20 20201218 school that knowingly fails to comply with this subsection, and 60 shall prohibit the school from enrolling new scholarship 61 students, for 1 fiscal year and until the school complies. If a 62 private school fails to meet the requirements of this subsection or has consecutive years of material exceptions listed in the 64 report required under paragraph (q), the commissioner may 65 determine that the private school is ineligible to participate in a scholarship program. 67 Section 2. This act shall take effect upon becoming a law.

Page 3 of 3

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

## APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional St	Bill Number (if applicable)
Topic Anti-bullying and harassment	Amendment Barcode (if applicable)
Name James Herzog	
Job Title Associate Director for Education	
Address <u>Aol West Park Ave</u> Street	Phone (850)205-6823
Tallahassee FL 32301	Email herzog@flaccb.org
Speaking: For Against Information State Zip  Waive Speaking: (The Chair	peaking: In Support Against or will read this information into the record.)
Representing Florida Conference of cath	rolic Bishops
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional St	12/5
Meeting Date	Bill Number (if applicable)
Topic Anti-bullying/harassment	Amendment Barcode (if applicable)
Name BAWN Steward	
Job Title	
Address 2130 Blossom LANCE	Phone 407-645-0273
Winter DARK F1 32729	Email Sty21300 Ad Com
City State Zip	
Speaking: For Against Information Waive Speaking: (The Chair	peaking: In Support Against r will read/this information into the record.)
Representing Florida PTA	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many p	•

This form is part of the public record for this meeting.

# **CourtSmart Tag Report**

Room: KN 412 Case No.: Type: Caption: Senate Education Committee Judge:

Started: 1/13/2020 2:14:33 PM

Ends: 1/13/2020 2:53:36 PM Length: 00:39:04

- 2:14:32 PM Chair Diaz bring meeting back to order
- 2:14:50 PM Vice Chair Montford takes the gavel
- 2:15:03 PM take up SB 1218 by Chair Diaz
- 2:15:22 PM Chair Diaz explains bill
- 2:15:44 PM Senator Berman asks question on bill
- 2:15:56 PM Chair Diaz responds
- 2:16:06 PM Senator Berman ask about repercussion on the bully themselves
- 2:16:27 PM Chair Diaz responds
- 2:16:43 PM Senator Berman asks about punisment and policy regrding punishment
- 2:17:13 PM Chair Diaz responds
- 2:17:21 PM Senator Berman asks who sets policy
- 2:17:38 PM Chair Diaz responds that schools will set policy
- 2:17:50 PM Senator Stargel asks question
- 2:18:08 PM Chair Diaz responds
- 2:18:14 PM Chair waives close
- 2:19:01 PM Roll call vote on SB 1218 reported favorably
- 2:19:19 PM Tab 5 by Chair Diaz SB 1088
- 2:19:38 PM Chair explains bill
- 2:20:41 PM Chair Diaz explains bill further
- 2:21:41 PM Senator Montford ask question
- 2:22:30 PM Chair Diaz speaks regarding how raises are distributed
- 2:22:55 PM appearance cards
- 2:24:48 PM Justin Katz, teacher association
- 2:27:55 PM Dr. Danielle Thomas, Legislative Chair PTA
- 2:29:49 PM Julie Hiltz FAME
- 2:31:09 PM Chris Dooley, School District Consortium
- 2:32:10 PM Vice Chair Montford asks for debate on bill
- 2:33:07 PM Senator Cruz speaks in debate
- 2:33:54 PM Senator Berman debates on salary raises
- 2:35:33 PM Vice Chair Montfort thanks Chair Diaz for sponsoring this bill
- 2:36:33 PM Chiar Diaz closes on bill
- 2:37:39 PM Roll call on SB 1088 reported favorably
- 2:38:39 PM take up Tab 3 by Senator Diaz SB 536
- 2:38:59 PM Vice Chair Diaz explains bill
- 2:39:26 PM Vice Chair Monfort ask for questions
- 2:40:07 PM Senator Cruz ask question regarding sponsors
- 2:40:41 PM Chair Diaz responds
- 2:40:50 PM Take up amendment 574540 by Senator Berman
- 2:41:44 PM Senator Berman explains amendment
- **2:41:55 PM** questions on the amendment
- 2:42:07 PM Debate by Chair Diaz on the amendment and show support
- 2:42:28 PM voice vote amendment is adopted

2:43:16 PM appearance cards for SB 5362:45:51 PM Adreann Campbell, Florida Educator for Charter Schools

2:49:59 PM Back on the bill as amended

2:50:58 PM Chair Diaz waives close

2:51:08 PM roll call vote on SB 536 reported favorably with CS

2:51:38 PM Any members wishing to vote on any missed bill

2:52:38 PM Meeting Adjourned