Tab 1	SB 132 by Braynon; (Similar to H 00055) Sunshine Scholarship Program							
Tab 2	SB 754 by Baxley;	(Identical to H 00699) School Cross	ing Guards					
646272	A S	ED, Baxley	Delete L.40 - 41:	01/17 10:08 AM				
Tab 3	<b>SB 866</b> by <b>Diaz</b> ; (Id	dentical to H 01203) Florida Talent D	Development Council					
Tab 4	SB 918 by Brandes	; (Similar to H 00581) Civic Education	on					
10.0		,, (0 10 2000)	<del></del>					
Tab 5	<b>SB 1220</b> by <b>Diaz</b> ; E	ducation						
535638	D S	ED, Diaz	Delete everything after	01/17 02:00 PM				
Tab 6	SB 1246 by Stargel; (Compare to CS/H 00187) Dual Enrollment							
Tab 7	SB 1420 by Flores	(Similar to H 01029) Charter Schoo	nis					
- 0.0 2	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1							
Tab 8	<b>SPB 7040</b> by <b>ED</b> ; I Public Safety Commi	•	tions of the Marjory Stoneman Dougla	ns High School				

#### The Florida Senate

#### **COMMITTEE MEETING EXPANDED AGENDA**

#### EDUCATION Senator Diaz, Chair Senator Montford, Vice Chair

**MEETING DATE:** Tuesday, January 21, 2020

**TIME:** 2:30—4:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Diaz, Chair; Senator Montford, Vice Chair; Senators Baxley, Berman, Cruz, Perry, Simmons,

and Stargel

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 132 Braynon (Similar H 55, S 1004)	Sunshine Scholarship Program; Establishing the Sunshine Scholarship Program; requiring the Department of Education to administer the program; requiring certain financial aid to be credited to a student's tuition and fees before the award of a Sunshine Scholarship; requiring a student to repay the scholarship amount under certain circumstances, etc.  ED 01/21/2020 AED AP	
2	SB 754 Baxley (Identical H 699)	School Crossing Guards; Authorizing a school crossing guard employed by a private school, upon approval of the sheriff of the county in which such private school is located, to direct traffic at certain locations under certain circumstances; providing that the school crossing guard is not required to meet specified uniform minimum standards, etc.  ED 01/21/2020 IS RC	
3	SB 866 Diaz (Identical H 1203)	Florida Talent Development Council; Requiring the council to submit, by a specified date, a report with recommendations related to the Pathways in Technology Early College High School (P-TECH) program, or a similar program, to the Governor, the Legislature, the Board of Governors, and the State Board of Education; requiring the P-TECH program to incorporate secondary and postsecondary education with workforce education and work experience, etc.  ED 01/21/2020 AED AP	

Tuesday, January 21, 2020, 2:30—4:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	SB 918 Brandes (Similar H 581)	Civic Education; Requiring the Commissioner of Education to develop minimum criteria for a nonpartisan civic literacy practicum for high school students, beginning with a specified school year; authorizing students to apply the hours they devote to practicum activities to certain community service requirements; requiring the State Board of Education to designate certain high schools as Freedom Schools, based on criteria the board establishes relating to students' civic learning and civic engagement, etc.  ED 01/21/2020 AED AP	
5	SB 1220 Diaz	Education; Requiring that the rules to establish uniform core curricula for each state-approved teacher preparation program include evidence-based reading instructional strategies and mental health strategies and support; providing that for a subject requiring only a baccalaureate degree, a baccalaureate degree with a major in the subject area, conferred within the last 10 years, is an acceptable means of demonstrating mastery of subject area knowledge; directing the Commissioner of Education, with the advice and consent of the chair of the Education Practices Commission, to appoint an executive director who is exempt from career service and may be removed by the commissioner, etc.  ED 01/21/2020 AED AP	
6	SB 1246 Stargel (Compare CS/H 187, S 62)	Dual Enrollment; Clarifying that secondary students eligible for dual enrollment programs include students who are enrolled in home education programs; prohibiting district school boards and Florida College System institutions from denying students who have met eligibility requirements from participating in dual enrollment except under specified circumstances; providing that certain independent colleges and universities are eligible for inclusion in the dual enrollment and early admission programs; establishing the Dual Enrollment Scholarship Program, etc.  ED 01/21/2020 AED AP	

# **COMMITTEE MEETING EXPANDED AGENDA**

Education

Tuesday, January 21, 2020, 2:30—4:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
7	SB 1420 Flores (Similar H 1029)	Charter Schools; Prohibiting sponsors from refusing to receive a charter school application submitted during the calendar year; requiring certain charter school employees or governing board members to inform a school district if he or she has completed a criminal history check in another district within a certain timeframe; specifying how many applications a high-performing charter school may submit in any school district in the state to establish and operate a new charter school; revising the virtual instruction a virtual charter school may provide, etc.  ED 01/21/2020 AED AP	
	Consideration of proposed bill:		
8	SPB 7040	Implementation of the Recommendations of the Marjory Stoneman Douglas High School Public Safety Commission; Authorizing a sheriff to contract for services to provide training under the Coach Aaron Feis Guardian Program; adding penalties for persons who knowingly submit false information to a law enforcement agency; revising the training, consultation, and coordination responsibilities of the Office of Safe Schools; requiring the Louis de la Parte Florida Mental Health Institute to consult with specified state agencies and convene a workgroup to advise those agencies on the implementation of specified mental health recommendations, etc.	

Other Related Meeting Documents

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepare	ed By: Th	ne Professional	Staff of the Commit	tee on Education	
SB 132					
Senator Brayı	non				
Sunshine Sch	olarship	Program			
January 17, 2	020	REVISED:			
YST	STAFF	DIRECTOR	REFERENCE	ACTION	
	Sikes		ED	Pre-meeting	
_		_	AED		
			AP		
	SB 132 Senator Braye Sunshine Sch	SB 132 Senator Braynon Sunshine Scholarship January 17, 2020 YST STAFF	SB 132  Senator Braynon  Sunshine Scholarship Program  January 17, 2020 REVISED:  YST STAFF DIRECTOR	SB 132  Senator Braynon  Sunshine Scholarship Program  January 17, 2020 REVISED:  YST STAFF DIRECTOR REFERENCE Sikes ED AED	Senator Braynon  Sunshine Scholarship Program  January 17, 2020 REVISED:  YST STAFF DIRECTOR REFERENCE ACTION Sikes ED Pre-meeting AED

# I. Summary:

SB 132 establishes the Sunshine Scholarship Program (scholarship), administered by the Department of Education, to provide funding for 100 percent of tuition and fees for Florida residents pursuing an associate degree or career certificate from a Florida College System (FCS) institution or a career center. The bill specifies that a student must repay the awarded amount if the student does not reside and work within the state for a specified period after program completion or disenrollment.

The bill takes effect July 1, 2020.

#### **II.** Present Situation:

#### **Postsecondary Tuition and Fees**

Florida law establishes the tuition rate for resident students<sup>1</sup> and authorizes specific student fees at Florida postsecondary institutions. The cost of tuition at Florida College System (FCS) institutions is set by law at \$71.98 per credit hour for resident students pursuing an associate degree program.<sup>2</sup> The standard cost of tuition per contact hour for programs leading to a career certificate or an applied technology diploma is \$2.33.<sup>3</sup>

By law, all students must be charged tuition and fees except students who are exempt from fees or students whose fees are waived.<sup>4</sup> School districts and FCS institutions may waive fees for

<sup>&</sup>lt;sup>1</sup> "Legal resident" means a person who has maintained his or her residence in this state for the preceding year, has purchased a home which is occupied by him or her as his or her residence, or has established a domicile in this state. Section 1009.21(d), F.S.

<sup>&</sup>lt;sup>2</sup> Section 1009.23(3)(a), F.S.

<sup>&</sup>lt;sup>3</sup> Section 1009.22(3)(c), F.S.

<sup>&</sup>lt;sup>4</sup> Sections 1009.22(2) and 1009.23(2)(a),, F.S.

students who are not otherwise exempt from fees, in accordance with certain conditions,<sup>5</sup> or defer tuition and fees for students receiving financial aid from a federal or state assistance program when the aid is delayed.<sup>6</sup>

The cost of tuition and fees for residents enrolled full-time for the 2018-2019 academic year was:

- Approximately \$3,200 for an associate degree at an FCS institution.
- Approximately \$2,500 for a career certificate at an FCS institution or a career center.<sup>7</sup>

#### Financial Aid

State and federal student financial aid and tuition assistance programs are available to assist students in accessing and pursuing higher education in Florida. The Office of Student Financial Assistance (OSFA), within the Department of Education (DOE), administers state financial aid and scholarship programs. Student financial assistance available for use in Florida<sup>8</sup> includes a variety of grants, scholarships, and loans.<sup>9</sup>

In addition to meeting requirements specific to each financial aid program, in order to be eligible for state financial aid awards, students must:

- Achieve the academic requirements of acceptance and be accepted at an eligible institution; <sup>10</sup>
- Reside in this state, for purposes other than to obtain an education, for no less than 1 year preceding the award of aid or a tuition assistance grant program; 11 and
- Submit certification attesting to the accuracy, completeness, and correctness of information provided to demonstrate eligibility. 12

Institutions are required to expend moneys designated as need-based financial aid with no preference given to students who also qualify for merit-based or other financial aid awards.<sup>13</sup>

#### Pell Grant

Federal Pell Grants are awarded to undergraduate students displaying exceptional financial need who have not earned a bachelor's, graduate, or professional degree. <sup>14</sup> The basis for determining the award amount depends on an applicant's:

<sup>&</sup>lt;sup>5</sup> Section 1009.26(1), F.S

<sup>&</sup>lt;sup>6</sup> Section 1009.27(1), F.S.

<sup>&</sup>lt;sup>7</sup> Email, Florida Department of Education (Jan. 3, 2020). Career centers can only offer career certificate programs by contact hour, not credit hour. The average cost per contact hour for students enrolled at career centers in Florida as residents for 2018-2019, inclusive of optional fees authorized by law, was \$2.79. *Id.* Cost of average annual tuition at a career center may be determined by converting the standard cost of tuition and fees per contact hour at a career center (\$2.79) to cost per credit hour (\$82.77) and factoring with a comparable full-time credit load per year (30).

<sup>&</sup>lt;sup>8</sup> See Florida Student Financial Aid, Office of Student Financial Assistance, <a href="http://www.floridastudentfinancialaid.org/">http://www.floridastudentfinancialaid.org/</a> (last visited Dec. 11, 2019).

<sup>&</sup>lt;sup>9</sup> See ss. 1009.50-1009.894, F.S. and Rules 6A-20.001 - 20.111, F.A.C.

<sup>&</sup>lt;sup>10</sup> Section 1009.40(1)(a)1., F.S.

<sup>&</sup>lt;sup>11</sup> Section 1009.40(1)(a)2., F.S.

<sup>&</sup>lt;sup>12</sup> Section 1009.40(1)(a)3., F.S.

<sup>&</sup>lt;sup>13</sup> Section 1009.44, F.S.

<sup>&</sup>lt;sup>14</sup> Federal Student Aid, *Federal Pell Grants*, <a href="https://studentaid.gov/understand-aid/types/grants/pell">https://studentaid.gov/understand-aid/types/grants/pell</a> (last visited Dec. 23, 2019).

- Expected Family Contribution;<sup>15</sup>
- Cost of attendance determined by the relevant school for the specific program;
- Status as a full-time or part-time student; and
- Plans to attend school for a full academic year or less. 16

Once a student has earned a baccalaureate degree or the student's first professional degree, or the 12 semesters of eligibility have expired, a student is no longer eligible to receive a Federal Pell Grant.<sup>17</sup>

The maximum Federal Pell Grant award is \$6,195 for the 2019-2020 academic year. 18

#### Florida Student Assistance Grant

The Florida Student Assistance Grant (FSAG) Program, created in 1972, is Florida's largest need-based grant program for degree-seeking students. <sup>19</sup> There are four FSAG programs under which a student may receive need-based aid, depending on the type of postsecondary institution the student attends. The four FSAG programs are the: <sup>20</sup>

- Florida Public Student Assistance Grant (FSAG Public) for students attending a state university or FCS institution;
- Florida Public Postsecondary Career Education Student Assistance Grant (FSAGCE) for certificate-seeking students attending an eligible FCS institution or career center operated by district school boards.<sup>21</sup>
- Florida Private Student Assistance Grant (FSAG Private) for students attending an eligible private, non-profit, four-year college or university; and
- Florida Postsecondary Student Assistance Grant (FSAG Postsecondary) for students attending an eligible postsecondary institution licensed by the Commission for Independent Education or offering a nursing diploma as approved by the Florida Board of Nursing.<sup>22</sup>

The procedures for application, eligibility, award, renewal, disbursement, and reinstatement are similar across the FSAG Programs. Awards are made annually for the amount of demonstrated unmet need for the cost of education up to the maximum award established in the General Appropriations Act. The program is administered by participating institutions in accordance with State Board of Education (SBE) rule.<sup>23</sup>

<sup>18</sup> *Id.* In certain situations, a student who is eligible can receive up to 150 percent of his or her scheduled Pell grant award for an award year.

<sup>&</sup>lt;sup>15</sup> Expected Family Contribution is calculated using a student's: family size; family's taxed and untaxed income, assets, and benefits; and number of family members who will attend college or career school during the year. Federal Student Aid, *How Aid is Calculated*, <a href="https://studentaid.gov/complete-aid-process/how-calculated#efc">https://studentaid.gov/complete-aid-process/how-calculated#efc</a> (last visited Dec. 23, 2019).

<sup>&</sup>lt;sup>16</sup> Federal Student Aid, *supra* note 15.

<sup>&</sup>lt;sup>17</sup> *Id*.

<sup>&</sup>lt;sup>19</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 11, *available at* <a href="https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf">https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</a>.

<sup>&</sup>lt;sup>20</sup> Florida Student Financial Aid, *Florida Student Assistance Grant Program 2019-20 Fact Sheet*, https://www.floridastudentfinancialaidsg.org/PDF/factsheets/FSAG.pdf, at 1.

<sup>&</sup>lt;sup>21</sup> See Florida Student Financial Aid, Florida Public Postsecondary Career Education Student Assistance Grant Program 2019-20 Fact Sheet, https://www.floridastudentfinancialaidsg.org/PDF/factsheets/FSAG-CE.pdf.

<sup>&</sup>lt;sup>22</sup> Section 1009.52(2)(a)1.-2., F.S.

<sup>&</sup>lt;sup>23</sup> See Rule 6A-20.031, F.A.C.

The average FSAG award amounts disbursed for 2018-2019 were:

- \$1,492.55 for FSAG Public to 157,003 students.<sup>24</sup>
- \$729.92 for FSAGCE to 4,308 students.<sup>25</sup>
- \$1,498.96 for FSAG Private to 16,345 students.<sup>26</sup>
- \$1,081.96 for FSAG Postsecondary to 6,284 students.<sup>27</sup>

A total of \$269,396,012 has been appropriated for the FSAG programs for the 2019-2020 fiscal year. <sup>28</sup> The current maximum annual award amount of \$2,610 has not changed since 2013. <sup>29</sup>

# Florida Bright Futures Scholarship

The Florida Bright Futures Scholarship Program (program)<sup>30</sup> is a lottery-funded scholarship program to reward any Florida high school graduate who merits recognition of high academic achievement and enrolls in a degree, certificate, or applied technology program at an eligible Florida public or private postsecondary education institution.<sup>31</sup> The program is administered by the DOE according to SBE rule,<sup>32</sup> and funding for the program is allocated from the Education Enhancement Trust Fund.<sup>33</sup> Awards are issued annually,<sup>34</sup> and a student may receive only one type of award from the program.<sup>35</sup>

In order to be eligible for an initial program award, a student must:

- Be a Florida resident;<sup>36</sup>
- Earn a standard Florida high school diploma or high school equivalency diploma, except upon meeting a specified alternative;<sup>37</sup>
- Meet specified academic criteria; 38 and

<sup>&</sup>lt;sup>24</sup> Florida Department of Education Office of Financial Assistance, *End-of-Year-Report 2018-19* (Sept. 3, 2019), at 4, *available at* https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPU 2018 2019.pdf.

<sup>&</sup>lt;sup>25</sup> Florida Department of Education Office of Financial Assistance, *End-of-Year-Report 2018-19* (Sept. 3, 2019), at 5, *available at* https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGCE\_2018\_2019.pdf.

<sup>&</sup>lt;sup>26</sup> Florida Department of Education Office of Financial Assistance, *End-of-Year-Report 2018-19* (Sept. 3, 2019), at 4, *available at* <a href="https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPR">https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPR</a> 2018 2019.pdf.

<sup>&</sup>lt;sup>27</sup> Florida Department of Education Office of Financial Assistance, *End-of-Year-Report 2018-19* (Sept. 3, 2019), at 6, *available at* https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPO 2018 2019.pdf.

<sup>&</sup>lt;sup>28</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 5, *available at* <a href="https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf">https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</a>.

<sup>&</sup>lt;sup>29</sup> See Id. at 12.

<sup>&</sup>lt;sup>30</sup> Section 442, ch. 2002-387, L.O.F.

<sup>&</sup>lt;sup>31</sup> Section 1009.53(1), F.S. Awards are also available for graduate study. Section 1009.5341, F.S.

<sup>&</sup>lt;sup>32</sup> Section 1009.53(3), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1009.53(4), F.S.

<sup>&</sup>lt;sup>34</sup> Section 1009.53(5), F.S.

<sup>35</sup> Section 1009.53(7), F.S.

<sup>&</sup>lt;sup>36</sup> Section 1009.531(1)(a), F.S.

<sup>&</sup>lt;sup>37</sup> Section 1009.531(1)(b), F.S.

<sup>&</sup>lt;sup>38</sup> The Bright Futures Scholarship Program consists of four awards: the Florida Academic Scholarship, the Florida Medallion Scholarship, the Florida Gold Seal CAPE Scholarship, and the Florida Gold Seal Vocational Scholarship. Section 1009.53(2), F.S. A student is eligible for an award if he or she meets the general eligibility requirements for the program and relevant criteria outlined in s. 1009.534, 1009.535, or 1009.536, F.S.

• Be accepted by and enroll in an eligible Florida public or independent postsecondary education institution.<sup>39</sup>

For the 2018-2019 academic year, the average award amounts for the program were:

- \$6,534 for the Florida Academic Scholarship to 53,742 students. 40
- \$3,946 for the Florida Medallion Scholarship to 48,589 students.<sup>41</sup>
- \$908 for the Florida Gold Seal CAPE Scholarship to 159 students. 42
- \$870 for the Florida Gold Seal Vocational Scholarship to 895 students. 43

A total of \$595,143,167 has been appropriated for Bright Future Scholarships for the 2019-2020 fiscal year.<sup>44</sup>

# III. Effect of Proposed Changes:

SB 132 establishes the Sunshine Scholarship Program (scholarship), administered by the Department of Education, to provide funding for 100 percent of tuition and fees for Florida residents pursuing an associate degree or career certificate from a Florida College System (FCS) institution or career center. The bill specifies that a student must repay the awarded amount if the student does not reside and work within the state for a specified period after program completion or disenrollment.

#### **Eligibility**

#### Student Eligibility

In order to be eligible to receive a scholarship, a student must:

- Be a resident for tuition purposes;<sup>45</sup>
- Meet the general requirements for student eligibility, 46 except as otherwise provided;

<sup>&</sup>lt;sup>39</sup> Sections 1009.531(1)(c)-(f), F.S.

<sup>&</sup>lt;sup>40</sup> Florida Department of Education Office of Student Financial Assistance, *End-of-Year Report* (Sept. 3, 2019), at 7, *available at* https://www.floridastudentfinancialaidsg.org/PDF/PSI/BFFAS 2018 2019.pdf.

<sup>&</sup>lt;sup>41</sup> Florida Department of Education Office of Student Financial Assistance, *End-of-Year Report* (Sept. 3, 2019), at 8, *available at* https://www.floridastudentfinancialaidsg.org/PDF/PSI/BFFMS 2018 2019.pdf.

<sup>&</sup>lt;sup>42</sup> Florida Department of Education Office of Student Financial Assistance, *End-of-Year Report* (Sept. 3, 2019), at 5, *available at* https://www.floridastudentfinancialaidsg.org/PDF/PSI/BFGSC\_2018\_2019.pdf.

<sup>&</sup>lt;sup>43</sup> Florida Department of Education Office of Student Financial Assistance, *End-of-Year Report* (Sept. 3, 2019), at 6, *available at* <a href="https://www.floridastudentfinancialaidsg.org/PDF/PSI/BFGSV">https://www.floridastudentfinancialaidsg.org/PDF/PSI/BFGSV</a> 2018 2019.pdf.

<sup>&</sup>lt;sup>44</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 5, *available at* <a href="https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf">https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</a>.

<sup>&</sup>lt;sup>45</sup> Section 1009.21(1)(d), F.S., defines "resident" to mean a person who has maintained his or her residence in this state for the preceding year, has purchased a home which is occupied by him or her as his or her residence, or has established a domicile in this state. Qualification as a resident for tuition purposes is outlined in s. 1009.21(2)(a), F.S., and involves a person or, if that person is a dependent child, his or her parent or parents, to have established legal residence in this state and maintained legal residence in this state for at least 12 consecutive months immediately prior to initial enrollment in an institution of higher education.

<sup>&</sup>lt;sup>46</sup> Section 1009.40, F.S. provides general requirements for student eligibility consisting of achievement of academic requirements; residency in this state for no less than 1 year preceding the award of aid or a tuition assistance grant; and submission of certification attesting to a student's eligibility to receive state financial aid awards or tuition assistance grants. Renewal of eligibility is conditional on a student earning a minimum cumulative GPA of 2.0 on a 4.0 scale and 12 credits per

- Have a total annual household income equal to or less than \$50,000;<sup>47</sup>
- Complete the Free Application for Federal Student Aid (FAFSA)<sup>48</sup> for each academic year in which the scholarship is sought;
- Be accepted by and enroll in an eligible postsecondary institution; and
- Maintain continuous enrollment as a full-time student while receiving the scholarship.

The bill requires that, in order to remain eligible for the scholarship, a student must maintain the equivalent of a cumulative grade point average of 2.5 on a 4.0 scale while enrolled. The scholarship applies only to tuition and fees, with each recipient responsible for additional user fees, textbooks, and other college-related expenses.

Providing additional financial assistance to students from low-income families may provide greater opportunities for these students to pursue a postsecondary education.

#### Institutional Eligibility

The bill defines "eligible postsecondary institution" to mean a FCS institution, career center operated by a school district, or charter technical career center. Financial aid received from the Pell Grant, the Florida Public Student Assistance Grant Program, and the Florida Bright Futures Scholarship Program must be credited to the student's tuition and fees before the award of a scholarship.

#### Conditions of Repayment

The bill requires scholarship recipients to repay the total scholarship amount awarded, plus an annual interest rate equal to the federal student loan interest rate in effect when the student entered the program, if the student does not reside and work within the state for the specified period. <sup>50</sup> Upon completion of his or her program of study, or disenrollment, the scholarship

term, for undergraduate full-time study, by the end of the second semester or third quarter of each academic year. Section 1009.40(1)(b), F.S.

<sup>&</sup>lt;sup>47</sup> "Household income" means the adjusted gross income of all members of a household. Section 196.075(1)(b), F.S. Section 62 of the United States Internal Revenue Code defines "adjusted gross income" to mean gross income minus trade and business deductions; certain trade and business deductions of employees; losses from sale or exchange of property; deductions attributable to rents and royalties; certain deductions of life tenants and income beneficiaries of property; pension, profit-sharing, and annuity plans of self-employed individuals; retirement savings; penalties forfeited because of premature withdrawal of funds from time savings accounts or deposits; alimony; reforestation expenses; certain required repayments of supplemental unemployment compensation benefits; jury duty pay remitted to employer; moving expenses; Archer MSAs; interest on education loans; higher education expenses; health savings accounts; costs involving discrimination suits; and attorney fees relating to awards to whistleblowers. 26 U.S.C. s. 62.

<sup>&</sup>lt;sup>48</sup> Completing a FAFSA form assists in applying for federal state, and school financial aid. In order to qualify for federal student aid, a student or prospective student must meet criteria, including demonstrating the following: financial need; status as a U.S. citizen or an eligible noncitizen; enrollment or acceptance for enrollment as a regular student in an eligible degree or certificate program; and qualification to obtain a college or career school education. Federal Student Aid, *Basic Eligibility Criteria*, <a href="https://studentaid.gov/understand-aid/eligibility/requirements">https://studentaid.gov/understand-aid/eligibility/requirements</a> (last visited Dec. 23, 2019).

<sup>&</sup>lt;sup>49</sup> The bill defines "full-time student" for the purposes of this section to mean a student enrolled in a minimum of 12 semester hours or the clock hour equivalent.

<sup>&</sup>lt;sup>50</sup> According to section 1009.21(8), F.S., a person who has been properly classified as a resident for tuition purposes but who, while enrolled in an institution of higher education in this state, loses his or her resident tuition status, continues to enjoy the in-state tuition rate for a statutory grace period for 12 months or, if the 12-month grace period ends during a semester or academic term for which such former resident is enrolled, the grace period is to be extended to the end of that semester or academic term.

recipient must live and work in Florida for the same length of time the scholarship was received. The bill specifies that this requirement does not apply if a student enlists in the United States Armed Forces.

The implementation of the scholarship program is subject to legislative appropriation in the General Appropriations Act.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The establishment of the Sunshine Scholarship Program may provide eligible students with the opportunity to pursue a postsecondary education, or allow those already pursuing a postsecondary education to enroll in more courses.

C. Government Sector Impact:

The establishment of the Sunshine Scholarship Program is contingent on legislative appropriation. If funded, the Office of Student Financial Assistance (OSFA) may incur

expenses related to documenting, tracking, and funding student participation in the scholarship program.<sup>51</sup>

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill creates section 1009.895 of the Florida Statutes.

# IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>51</sup> Florida Department of Education, Agency Bill Analysis for SB 132 (2020).

Florida Senate - 2020 SB 132

By Senator Braynon

16

17 18

19

20

21

22

23

24 25

26

27

28

35-00148-20 2020132

A bill to be entitled An act relating to the Sunshine Scholarship Program; creating s. 1009.895, F.S.; establishing the Sunshine Scholarship Program; requiring the Department of Education to administer the program; providing the purpose of the program; defining terms; requiring certain financial aid to be credited to a student's tuition and fees before the award of a Sunshine Scholarship; providing student eligibility 10 requirements; requiring a student to repay the 11 scholarship amount under certain circumstances; 12 providing that the program only applies to a student's 13 tuition and fees; providing for funding; providing for 14 rulemaking; providing an effective date. 15

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1009.895, Florida Statutes, is created to read:

#### 1009.895 Sunshine Scholarship Program.-

(1) There is established the Sunshine Scholarship Program to be administered by the Department of Education. The Sunshine Scholarship Program shall provide funding for 100 percent of tuition and fees for Florida residents pursuing an associate degree or career certificate from an eligible postsecondary institution. For purposes of this section, "eligible postsecondary institution" means a Florida College System institution, a career center operated by a school district, or a charter technical career center. Financial aid received from the

Page 1 of 3

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 132

	35-00148-20 2020132
30	Pell Grant, the Florida Public Student Assistance Grant Program,
31	and the Florida Bright Futures Scholarship Program shall be
32	credited first to the student's tuition and fees before the
33	award of a scholarship under this section.
34	(2) To be eligible to receive a scholarship pursuant to
35	this section, a student must:
36	(a) Be a resident for tuition purposes, as defined in s.
37	<u>1009.21.</u>
38	(b) Meet the general requirements for student eligibility
39	as provided in s. 1009.40, except as otherwise provided in this
40	section.
41	(c) Have a total annual household income equal to or less
42	<u>than \$50,000.</u>
43	(d) Complete the Free Application for Federal Student Aid
44	(FAFSA) for each academic year in which the scholarship is
45	sought.
46	(e) Be accepted by and enroll in an eligible postsecondary
47	<u>institution.</u>
48	(f) Maintain continuous enrollment as a full-time student
49	while receiving the scholarship. For purposes of this section,
50	"full-time student" means a student enrolled in a minimum of 12
51	semester hours or the clock hour equivalent.
52	(3) Upon completion of his or her program of study, or upon
53	disenrollment from an eligible postsecondary institution, the
54	student must reside and work within this state for the same
55	period of time he or she received funds from the program. If the
56	student does not reside and work within this state for the
57	specified period, the student must repay the total amount
58	awarded, plus an annual interest rate equal to the federal

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 132

2020132\_\_

	35-00148-20 202013:
59	student loan interest rate in effect when the student entered
60	the program. The requirements of this subsection do not apply:
61	(a) When a student enlists in the United States Armed
62	Forces; or
63	(b) While a student is continuously enrolled in a
64	baccalaureate degree program or higher at a Florida
65	postsecondary institution. Once the student graduates or
66	disenrolls from a Florida postsecondary institution, the
67	requirements of this subsection apply.
68	(4) To remain eligible for the program, a student must
69	maintain the equivalent of a cumulative grade point average of
70	2.5 on a 4.0 scale while enrolled at an eligible postsecondary
71	institution.
72	(5) The Sunshine Scholarship Program applies only to
73	tuition and fees. Each student is responsible for additional
74	user fees, textbooks, and other college-related expenses.
75	(6) Funding for the program shall be as provided in the
76	General Appropriations Act.
77	(7) The State Board of Education shall adopt rules to
78	administer this section.
79	Section 2. This act shall take effect July 1, 2020.

Page 3 of 3

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	ared By: T	he Professional	Staff of the Commit	tee on Education	
BILL:	SB 754					
INTRODUCER:	Senator Ba	xley				
SUBJECT:	School Cro	ssing Gua	ards			
DATE:	January 17,	, 2020	REVISED:			
ANAL	YST	STAFI	F DIRECTOR	REFERENCE	ACTION	I
1. Brick		Sikes		ED	<b>Pre-meeting</b>	
2.	_		_	IS		
3.				RC		

# I. Summary:

SB 754 provides alternate training requirements for school crossing guards employed by a private school. The bill authorizes the local county sheriff to approve a private school crossing guard at specified locations if the school crossing guard successfully completes at least 8 hours of instruction in traffic control procedures through a program approved by the Criminal Justice Standards and Training Commission or a similar program offered by the police or sheriff's department within the county.

The bill has no impact on state revenues or expenditures.

The bill takes effect July 1, 2020.

#### II. Present Situation:

#### **School Crossing Guards**

The Department of Transportation publishes guidelines and administers the Florida School Crossing Guard Training Program. Each local governmental entity administering a school crossing guard program must provide a training program for school crossing guards in accordance with the uniform guidelines.

Successful completion of the training program requires:<sup>2</sup>

• Classroom instruction. A crossing guard must pass at least 75 percent of the items on a written examination.

<sup>&</sup>lt;sup>1</sup> Section 316.75, F.S. Florida Department of Transportation, *Florida School Crossing Guard Training Guidelines* (2016), *available at* <a href="https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/safety/safety/2a-programs/bike-ped/fscgtguidelinesmarch2016.pdf">https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/safety/safety/2a-programs/bike-ped/fscgtguidelinesmarch2016.pdf</a>.

 $<sup>^{2}</sup>$  Id.

BILL: SB 754 Page 2

- Practical training. A crossing guard must competently perform 12 job-related duties.
- Supervised duty. A crossing guard must satisfactorily perform 12 job-related duties during at least two supervised shifts.

A school crossing guard is not required to successfully complete a training program if the school crossing guard:<sup>3</sup>

- Received equivalent training during employment as a law enforcement officer.
- Receives less than \$5,000 in annual compensation in a county with a population of less than 75,000.
- Is a student who serves in a school patrol.

A nonpublic school may also contract with a local government entity for access to school crossing guard training programs.<sup>4</sup>

Local law enforcement agencies administer the local school crossing guard programs by training school crossing guards, who may be employed by the law enforcement agency or another agency such as the school district.<sup>5</sup>

# Traffic Control Officers

Any police or sheriff's department may employ as a traffic control officer any individual who successfully completes at least 8 hours of instruction in traffic control procedures through a program approved by the Criminal Justice Standards and Training Commission (CJST), or through a similar program offered by the local police or sheriff's department.<sup>6</sup> The CJST provides an 8-hour Traffic Control Officer for Civilians course that includes instruction in traffic control procedures.<sup>7</sup>

A traffic control officer who only completes the required 8 hours of instruction may direct traffic or operate a traffic control device only at a fixed location and only upon the direction, but not the immediate supervision, of a fully qualified law enforcement officer. A nongovernmental entity may employ a traffic control officer to control traffic on public streets, highways, or roads only when off-duty, full-time law enforcement officers are unavailable.

Florida law provides minimum qualifications for employment or appointment as a law enforcement officer and also directs the CJST to establish minimum employment and training standards. Florida law specifies that a traffic control officer is not required to meet the uniform

<sup>&</sup>lt;sup>3</sup> Section 316.75, F.S.

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> Email, Florida Department of Transportation, School Crossing Guard Program (Jan. 10, 2020); Telephone interview with Government Affairs Director, Florida Sheriffs Association (Jan. 10, 2020). Counties and municipalities are authorized to impose a surcharge on parking fines for the purpose of funding school crossing guard programs. Section 318.21(11), F.S; Florida Department of Transportation, *supra* note 1, at 1.

<sup>&</sup>lt;sup>6</sup> Section 316.640(4), F.S.

<sup>&</sup>lt;sup>7</sup> Staff of the Florida Department of Law Enforcement, Legislative Bill Analysis for SB 754 (2020).

<sup>&</sup>lt;sup>8</sup> Section 316.640(4), F.S.

<sup>&</sup>lt;sup>9</sup> Sections 943.12 and 943.13, F.S.

BILL: SB 754 Page 3

minimum standards established by the CJST for law enforcement officers or auxiliary law enforcement officers. 10

# III. Effect of Proposed Changes:

SB 754 provides alternate training requirements for school crossing guards employed by a private school. The bill authorizes the local county sheriff to approve a private school crossing guard at specified locations if the school crossing guard successfully completes at least 8 hours of instruction in traffic control procedures through a program approved by the Criminal Justice Standards and Training Commission (CJST) or a similar program offered by the police or sheriff's department within the county.

The bill also provides that a school crossing guard who completes the required instruction in traffic control procedures and is approved by the local sheriff:

- May perform his or her duties without the immediate supervision of a fully qualified law enforcement officer.
- Is not required to meet the uniform minimum standards established by the CJST for law enforcement officers or auxiliary law enforcement officers.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:
	None.
D.	State Tax or Fee Increases:
	None.
E.	Other Constitutional Issues:
	None.

<sup>&</sup>lt;sup>10</sup> Section 316.640(4), F.S.

BILL: SB 754 Page 4

v. i iscai illipact Statcilicit	٧.	Fiscal	<b>Impact</b>	Statement	t:
---------------------------------	----	--------	---------------	-----------	----

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends s. 316.75, F.S.

# IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

646272

L	EGISLATIVE	ACTION	
Senate	•		House
	•		
	•		
	•		
	•		
	•		
The Committee on Education	on (Baxley)	recommended the	following:
Senate Amendment			
Delete lines 40 - 41	1		
and insert:			
approved by the Criminal	Justice St	andards and Train	ing
Commission or through a			

Florida Senate - 2020 SB 754

By Senator Baxley

12-00872A-20 2020754\_ A bill to be entitled

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

An act relating to school crossing guards; amending s. 316.75, F.S.; authorizing a school crossing guard employed by a private school, upon approval of the sheriff of the county in which such private school is located, to direct traffic at certain locations under certain circumstances; providing that the school crossing guard is not required to meet specified uniform minimum standards; authorizing the school crossing guard to perform his or her duties without the immediate supervision of a fully qualified law enforcement officer if approved by the sheriff of the county; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 316.75, Florida Statutes, is amended to read:  $\ensuremath{\text{c}}$ 

316.75 School crossing guards.-

- $\underline{(1)}$  The Department of Transportation shall adopt uniform guidelines for the training of school crossing guards. Each local governmental entity administering a school crossing guard program shall provide a training program for school crossing guards according to the uniform guidelines.
- (2) Successful completion of the training program shall be required of each school guard except:
- $\underline{\text{(a)}}$  (1) A person who received equivalent training during employment as a law enforcement officer.
  - (b) (2) A person who receives less than \$5,000 in annual

Page 1 of 2

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 754

2020754

12-00872A-20

compensation in a county with a population of less than 75,000. 31 (c) $\frac{(3)}{(3)}$  A student who serves in a school patrol. 32 (3) (a) Upon approval of the sheriff of the county in which 33 a private school, as defined in s. 1002.01, is located, a school 34 crossing quard employed by the private school may direct traffic at fixed locations, approved by the sheriff of the county, on 35 private school property or the portion of a county road with egress or ingress to private school property if the school 38 crossing guard successfully completes at least 8 hours of 39 instruction in traffic control procedures through a program 40 approved by the Division of Criminal Justice Standards and Training of the Department of Law Enforcement or through a similar program offered by the sheriff's department of the 42 4.3 county or police department within the county. (b) A school crossing quard under this subsection is not required to otherwise meet the uniform minimum standards 45 established by the Criminal Justice Standards and Training 46 47 Commission for law enforcement officers or auxiliary law enforcement officers under s. 943.13. 49 (c) If approved by the sheriff of the county, a school crossing guard under this subsection may perform his or her 50 51 duties without the immediate supervision of a fully qualified 52 law enforcement officer. 53 (4) School crossing quard training programs may be made 54 available to nonpublic schools upon contract. 55 Section 2. This act shall take effect July 1, 2020.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: Tl	ne Professional	Staff of the Commit	tee on Education
BILL:	SB 866				
INTRODUCER:	Senator Dia	ız			
SUBJECT:	Florida Tale	ent Devel	opment Coun	cil	
DATE:	January 17,	2019	REVISED:		
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
1. Sagues		Sikes		ED	Pre-meeting
2.	_			AED	
3.				AP	

# I. Summary:

SB 866 requires the Florida Talent Development Council (FTDC) to submit a report with recommendations addressing the feasibility of establishing and implementing a Pathways in Technology Early College High School (P-TECH) or similar program that incorporates secondary and postsecondary education with workforce education and work experience, in Florida. The report is required to minimally include the following:

- A school model, for students to earn a high school diploma and associate degree within six years of enrolling in ninth grade.
- A funding model that ensures the program is no cost to students.
- Modification to the school and district accountability requirements.
- An open enrollment policy that encourages a diverse student body.
- Courses of study that support program completion in 4-6 years.
- School governance and staffing recommendations.
- Timelines and additional funding requirements for planning and launching a P-TECH school.
- Seamless articulation with Florida post-secondary institutions.
- Partnerships with industry and business.
- A support model for student success.

The bill has no impact on state revenues or expenditures.

The bill takes effect upon becoming law.

#### II. Present Situation:

#### Pathways in Technology Early College High School (P-TECH)

P-TECH, co-developed by the IBM Corporation, is an approach to education that blends high school, community college and workplace skills. P-TECH schools are primarily public schools, governed and supported by the local school district, although there are some examples of similar charter schools. P-TECH is designed to help close the achievement gap among underserved youth. Within six years of enrolling in ninth grade, students graduate with their high school diplomas, no-cost associate degrees and applicable credentials, and participate in workplace learning opportunities. <sup>2</sup>

P-TECH schools are defined by a set of six key tenets:<sup>3</sup>

- Public-private partnership;
- Six year integrated program;
- Workplace learning including internships;
- Open enrollment with no grade or testing requirements;
- Cost-Free; and
- First in-line for job openings with industry partners.

The P-TECH model has spread to 200 schools<sup>4</sup> in 23 countries and 8 states<sup>5</sup>, serving 100,000 students<sup>6</sup> since its founding in 2011. The P-TECH programs currently in operation have developed 12 different pathways based on regional workforce demand, including:<sup>7</sup>

- Construction technology;
- Process technology;
- Cybersecurity;
- Business;
- Mechanical engineering;
- Energy management;
- Healthcare:
- Advanced manufacturing;
- Machining;
- Early childhood education;
- Computer science; and
- Networking technology.

<sup>&</sup>lt;sup>1</sup> P-TECH, *P-TECH About* http://www.ptech.org/about/ (last visited Dec. 17, 2019).

<sup>&</sup>lt;sup>2</sup> P-TECH, *P-TECH Mission* http://www.ptech.org/about/mission/ (last visited Dec. 17, 2019).

<sup>3</sup> *Id* 

<sup>&</sup>lt;sup>4</sup>IBM, *P-TECH:* when skills meet opportunity, success happens <a href="https://www.ibm.com/thought-leadership/ptech/index.html">https://www.ibm.com/thought-leadership/ptech/index.html</a> (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>5</sup>P-TECH, P-TECH Our Schools http://www.ptech.org/resources/schools-map/ (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>6</sup>IBM, *P-TECH:* when skills meet opportunity, success happens <a href="https://www.ibm.com/thought-leadership/ptech/index.html">https://www.ibm.com/thought-leadership/ptech/index.html</a> (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>7</sup> P-TECH, *P-TECH Network*, *Our Schools*, *USA* <a href="http://www.ptech.org/p-tech-network/our-schools/usa/">http://www.ptech.org/p-tech-network/our-schools/usa/</a> (last visited Dec. 17, 2019).

#### Florida's Workforce Outlook

An estimated 60 percent of Florida jobs in 2025 will require a postsecondary degree or certificate (postsecondary vocational, associate, bachelor's, master's or higher). Currently, 49 percent of working age Floridians have a high quality credential or degree. Florida ranks 21st in the nation for percentage of adults with education and high-quality workforce credentials. In January, 2019, Governor DeSantis issued Executive Order 19-31 to chart a course for Florida to become number one in the nation for workforce education by 2030, with the goal of ensuring Florida students are prepared to succeed in jobs of the future and satisfy the state's growing workforce demands.

#### Career Education Opportunities for Secondary Students in Florida

The purpose of career education is to enable students who complete career programs to attain and sustain employment and realize economic self-sufficiency. <sup>12</sup> Career education program standards for which district school boards and the Florida College System are accountable for, include: <sup>13</sup>

- Student demonstration of the academic skills necessary to enter an occupation.
- Student preparation to enter an occupation in an entry-level position or continue postsecondary study.
- Career program articulation with other corresponding postsecondary programs and job training experiences.
- Employer satisfaction with the performance of students who complete career education or reach occupational completion points.
- Student completion, placement, and retention rates.

#### Florida Career and Professional Education (CAPE)

In 2007, the Legislature enacted the Florida Career and Professional Education (CAPE) Act to provide a statewide planning partnership between the business and education communities to attract, expand, and retain targeted, high-value industry and to sustain a strong, knowledge-based economy. <sup>14</sup> The primary purpose of the CAPE Act is to: <sup>15</sup>

- Improve middle and high school academic performance by providing rigorous and relevant curriculum opportunities;
- Provide rigorous and relevant career-themed courses that articulate to post-secondary level coursework and lead to industry certification;
- Support local and regional economic development;

<sup>&</sup>lt;sup>8</sup> Lumina Foundation, A Stronger Nation, Learning beyond high school builds American talent, Florida's Report 2019 available at <u>blob:http://strongernation.luminafoundation.org/28b5a3da-d809-401e-835d-6a9a3640c35c</u> at 62.

<sup>9</sup> Id. at 6.

<sup>&</sup>lt;sup>10</sup> Lumina Foundation, *A Stronger Nation, Learning beyond high school builds American talent, America's Progress* <a href="http://strongernation.luminafoundation.org/report/2019/#nation&n-tsid=byAttainment">http://strongernation.luminafoundation.org/report/2019/#nation&n-tsid=byAttainment</a> (last visited Dec. 17, 2019).

<sup>&</sup>lt;sup>11</sup> Florida Department of Education, *Executive Order 19-31 Interim Report on Florida's Career and Technical Education Audit, July 11, 2019 available at* http://fldoe.org/core/fileparse.php/18788/urlt/EO19-31InterimReport.pdf.

<sup>&</sup>lt;sup>12</sup> Section 1004.92(1), F.S.

<sup>&</sup>lt;sup>13</sup> *Id.* at (2)(a).

<sup>&</sup>lt;sup>14</sup> Section 1003.491, F.S.

<sup>&</sup>lt;sup>15</sup> *Id*. at (1).

- Respond to Florida's critical workforce needs; and
- Provide state residents with access to high-wage and high-demand careers.

As part of this act, the Department of Education's (DOE's) Division of Career and Adult Education is responsible for developing and maintaining Career and Technical Education (CTE) programs that prepare individuals for occupations important to Florida's economic development. Each program is aligned to a career cluster and is detailed in curriculum frameworks adopted by the State Board of Education. The programs and courses adopted range from middle grades through associate in science degree level. 17

# Career Technical Education (CTE) Graduation Pathway

In addition to requiring high schools to provide students access to CTE courses<sup>18</sup>, a minimum 18 credit CTE Graduation pathway was codified in law beginning with the 2019-2020 school year.<sup>19</sup> A student completing the CTE pathway option must complete the specified requirements and earn a cumulative grade point average (GPA) of 2.0 or higher on a 4.0 scale.<sup>20</sup> A student must also pass the statewide, standardized grade 10 English Language Arts (ELA) Florida Standards Assessment (FSA) and the statewide, standardized Algebra I End-of-Course (EOC) assessment. The 18 required credits minimally include:<sup>21</sup>

- o Four credits in ELA;
- o Four credits in mathematics:
- o Three credits in science;
- o Three credits in social studies;
- o Two credits in career and technical education; and
- o Two credits in work-based learning programs.

#### **Dual Enrollment**

Florida has a long history with articulated acceleration mechanisms for secondary and postsecondary students including dual enrollment.<sup>22</sup> Dual enrollment is the enrollment of an eligible secondary student or home education program student in a postsecondary course creditable toward both a high school diploma and a career certificate or an associate or baccalaureate degree.<sup>23</sup>

Students who meet the eligibility requirements and choose to participate in dual enrollment programs are exempt from the payment of registration, tuition, and laboratory fees.<sup>24</sup>

<sup>&</sup>lt;sup>16</sup> Florida Department of Education, Career & Technical Education <a href="http://www.fldoe.org/academics/career-adult-edu/career-tech-edu/">http://www.fldoe.org/academics/career-adult-edu/career-tech-edu/</a> (last visited Dec 17, 2019).

<sup>&</sup>lt;sup>17</sup> *Id*.

<sup>&</sup>lt;sup>18</sup> Section 1003.4282(8), F.S.

<sup>&</sup>lt;sup>19</sup> *Id.* at (11), F.S.

<sup>&</sup>lt;sup>20</sup> *Id.* at (6)(a), F.S.

<sup>&</sup>lt;sup>21</sup> *Id.* at (11), F.S.

<sup>&</sup>lt;sup>22</sup> Section 6, ch. 87-212, L.O.F.

<sup>&</sup>lt;sup>23</sup> Section 1007.271(1), F.S.

<sup>&</sup>lt;sup>24</sup> *Id.* at (16), F.S.

Over an eight-year period, annual dual enrollment participation at Florida College System (FCS) institutions increased approximately 59 percent from 50,054 students in 2011-12<sup>25</sup> to 79,585 students in 2018-19<sup>26</sup>, an increase of 29,531 students. In 2018-19, there were 2,107 students who obtained an associate degree by spring term of their high school graduation year.<sup>27</sup>

However in 2018-2019, Hispanic, black, and low income students eligible for the Free and Reduced Lunch (FRL) program were underrepresented in Florida's dual enrollment programs at FCS institutions as compared to the composition of Florida public high schools:<sup>28</sup>

- White students comprised 37.9 percent of all Florida public high school students, but represent 51.1 percent of students enrolled in dual enrollment.
- Hispanic students comprised 33.1 percent of all Florida public high school students but only represent 25 percent of students enrolled in dual enrollment.
- Black students comprised 22.5 percent of all Florida public high school students but only represent 15.2 percent of students enrolled in dual enrollment.
- FRL students represented 53.5 percent of all Florida public high school students but only 35.7 percent of students enrolled in dual enrollment.

#### Collegiate High School Program

In 2014, the Legislature codified the collegiate high school program and specified related requirements.<sup>29</sup> Florida law requires each FCS institution to work with each district school board in its designated service area<sup>30</sup> to establish one or more collegiate high school programs.<sup>31</sup>

At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least 1 full school year, to earn CAPE industry certifications and to successfully complete 30 credit hours through dual enrollment toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.<sup>32</sup>

In fall 2018, there were 11,146 students enrolled in a collegiate high school or collegiate high school program.<sup>33</sup>

#### Florida Talent Development Council

In 2019, the legislature reconstituted the Higher Education Coordinating Council (HECC) as the Florida Talent Development Council (FTDC) for the purpose of developing a data-driven, statewide approach to meeting Florida's need for a 21<sup>st</sup> century workforce, which utilizes the in-

<sup>&</sup>lt;sup>25</sup> The Florida College System, *Data Snapshot*, *Dual Enrollment in the Florida College System available at* <a href="https://www.floridacollegesystem.com/sites/www/Uploads/Publications/DataSnapshots/2018/FCS\_Data\_Snapshot\_Dual\_Enrollment Participation 04.06.2018.pdf">https://www.floridacollegesystem.com/sites/www/Uploads/Publications/DataSnapshots/2018/FCS\_Data\_Snapshot\_Dual\_Enrollment Participation 04.06.2018.pdf</a>.

<sup>&</sup>lt;sup>26</sup> Email, Florida Department of Education (Jan. 8, 2020).

<sup>&</sup>lt;sup>27</sup> *Id*.

<sup>&</sup>lt;sup>28</sup> *Id*.

<sup>&</sup>lt;sup>29</sup> Section 10, ch. 2014-184, L.O.F.

<sup>&</sup>lt;sup>30</sup> Section 1000.21(3), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1007.273(1), F.S.

<sup>&</sup>lt;sup>32</sup> *Id.* at (2), F.S.

<sup>&</sup>lt;sup>33</sup> Email, Florida Department of Education (Jan. 8, 2020).

state talent supply system.<sup>34</sup> The FTDC is responsible for the development and monitoring of a strategic plan for talent development to accomplish the attainment goal of 60 percent of working age adults with a high-value postsecondary credential by 2030.<sup>35</sup>

# III. Effect of Proposed Changes:

SB 866 requires the Florida Talent Development Council (FTDC) to submit a report with recommendations addressing the feasibility of establishing and implementing a Pathways in Technology Early College High School (P-TECH) or similar program, in Florida. The report must be submitted to the Governor, President of the Senate, Speaker of the House of Representatives, Board of Governors, and State Board of Education by December 1, 2020.

The report must include, at a minimum, recommendations regarding the following:

- A school model, for students to earn a high school diploma, an associate degree, and applicable industry certifications and work experience within 6 years of enrolling in 9th grade.
- A funding model that ensures the P-TECH program is no cost to students.
- Modification to the school and district accountability requirements.
- An open enrollment policy that encourages a diverse student body.
- Courses of study that support program completion in 4-6 years and meet regional workforce demand.
- School governance and staffing recommendations.
- Timelines and additional funding requirements for planning and launching a P-TECH school.
- Seamless articulation with Florida post-secondary institutions.
- Partnerships with industry and business to include private investment, work-based training, internships, and first-in-line job opportunities upon graduation.
- A support model for student success.

Requiring the FTDC to prepare and submit a report on the feasibility of implementing a P-TECH, or similar program, may lead to the establishment of such schools in Florida. The establishment of P-TECH programs may assist in preparing students for careers and help Florida attain its goal of 60 percent of working age adults with a high-value postsecondary credential by 2030.

The bill takes effect upon becoming law.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>34</sup> Section 1004.015(1), F.S.

<sup>&</sup>lt;sup>35</sup> *Id.* at (4).

BILL: SB 866 Page 7 C. Trust Funds Restrictions: None. D. State Tax or Fee Increases: None. E. Other Constitutional Issues: None. ٧. **Fiscal Impact Statement:** A. Tax/Fee Issues: None. B. Private Sector Impact: None. C. Government Sector Impact: None. VI. **Technical Deficiencies:** None. VII. **Related Issues:** None. VIII. **Statutes Affected:** This bill substantially amends section 1004.015 of the Florida Statutes. IX. **Additional Information:** A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

None.

None.

Amendments:

B.

Florida Senate - 2020 SB 866

By Senator Diaz

36-01031B-20 2020866 A bill to be entitled

An act relating to the Florida Talent Development

10 11 12

13

22 23 24

25 26 27

28

Council; amending s. 1004.015, F.S.; requiring the council to submit, by a specified date, a report with recommendations related to the Pathways in Technology Early College High School (P-TECH) program, or a similar program, to the Governor, the Legislature, the Board of Governors, and the State Board of Education; requiring the P-TECH program to incorporate secondary and postsecondary education with workforce education and work experience; providing requirements for the report; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsection (6) is added to section 1004.015, Florida Statutes, to read: 1004.015 Florida Talent Development Council.-

of Representatives, the Board of Governors, and the State Board of Education a report with recommendations that address the feasibility of establishing and implementing the Pathways in Technology Early College High School (P-TECH) program, or a similar program, in Florida. The term "P-TECH program" means a program that incorporates secondary and postsecondary education with workforce education and work experience through a flexible 6-year integrated model. The report must, at a minimum, include the following:

(6) By December 1, 2020, the council shall submit to the

Governor, the President of the Senate, the Speaker of the House

Page 1 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 866

	36-01031B-20 2020866
30	(a) A school model program for students to earn a high
31	school diploma, an associate degree, and applicable industry
32	certifications and work experience within 6 years after
33	enrolling in the 9th grade. Magnet schools, schools-within-a-
34	school, charter schools, pilot programs, and other school model
35	options may be considered by the council.
36	(b) A funding model that ensures that the P-TECH program,
37	or a similar program, is provided at no cost to students.
38	Funding model recommendations may incorporate K-12,
39	postsecondary, workforce, grants, scholarships, and other
40	funding options.
41	(c) Recommendations for modifications to the school and
42	district accountability requirements of s. 1008.34 to
43	accommodate flexibility within the model program.
44	(d) An open enrollment policy that encourages a diverse
45	student body that includes students from low-income families and
46	first-generation college students.
47	(e) Courses of study which support program completion in 4
48	years to 6 years and which meet regional workforce demand.
49	(f) School governance and staffing recommendations,
50	including faculty qualifications.
51	(g) Timelines and additional funding requirements for
52	planning and launching a P-TECH program, or a similar program,
53	at a school.
54	(h) A plan for seamless articulation with Florida's
55	<pre>postsecondary institutions.</pre>
56	(i) Recommendations for partnerships with industries and
57	businesses, which include private investment, work-based

Page 2 of 3

training, internships, and priority placement for job

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 866

	36-01031B-20 2020866_
59	opportunities upon graduation.
60	(j) A support model for student success, which may include
61	flexible class scheduling, advising and mentoring components,
62	and other wrap-around services.
63	Section 2. This act shall take effect upon becoming a law.

Page 3 of 3

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: T	he Professional	Staff of the Commit	tee on Education	
BILL:	SB 918					
INTRODUCER:	Senator Bra	ndes				
SUBJECT:	Civic Educa	ntion				
DATE:	January 17,	2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION	
1. Dew		Sikes		ED	Pre-meeting	
2.	<u>.</u>		_	AED		
3.				AP		

# I. Summary:

SB 918 authorizes the development and integration of a nonpartisan civic literacy practicum and the designation of a public school providing high-quality civic learning as a Freedom School. Specifically, the bill requires:

- The Commissioner of Education to develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course, along with a process for district school boards to verify student completion of the practicum.
- School districts to include and accept nonpartisan civic literacy practicum activities and hours in requirements for academic awards.
- The State Board of Education to annually designate each public school in the state which provides students with high-quality civic learning, based on specified criteria, as a Freedom School.

The bill has no impact on state revenues or expenditures.

The bill takes effect July 1, 2020.

#### II. Present Situation:

Florida law requires the adoption of standards for core curricula content taught in public schools and specifies the requirements students must meet to earn a standard high school diploma.<sup>1</sup>

#### **Next Generation Sunshine State Standards**

The Next Generation Sunshine State Standards (NGSSS) establish the core content to

\_

<sup>&</sup>lt;sup>1</sup> Sections 1003.41 and 1003.4282(3), F.S.

be taught in Florida and specify the core knowledge and skills K-12 public school students are expected to acquire.<sup>2</sup> The curricular content must integrate critical-thinking, problem-solving, and workforce-literacy skills; communication, reading, and writing skills; collaboration skills; information and media-literacy skills; and civic-engagement skills, among others.<sup>3</sup>

The State Board of Education (SBE) is responsible for adopting the NGSSS and subsequent revisions to standards in rule.<sup>4</sup> NGSSS for social studies include at a minimum curricular content for geography, United States and world history, government, civics, humanities, economics, and financial literacy.<sup>5</sup>

# **High School Diploma Requirements**

A student can graduate from a Florida high school with a standard high school diploma through successfully completing one of the following options:<sup>6</sup>

- The 24-credit option;
- The 18-credit Academically Challenging Curriculum to Enhance Learning (ACCEL) option;
- The Career and Technical Education (CTE) Pathway;
- An International Baccalaureate (IB) curriculum; or
- An Advanced International Certificate of Education (AICE) curriculum.

To earn a standard high school diploma through the 24-credit option, 18-credit ACCEL option, or CTE Pathway, a student must complete 14 credits in the following subject areas:<sup>7</sup>

- o Four credits in English Language Arts (ELA) I, II, III, and IV.
- o Four credits in mathematics, including one each in Algebra I and Geometry.
- Three credits in science, including one credit in Biology I and two credits in equally rigorous courses.<sup>8</sup>
- Three credits in social studies, including one credit each in Unite States History and World History; one-half credit in economics, which must include financial literacy; and one-half credit in United States Government.

#### **Service Learning**

Service learning refers to a student-centered, research-based teaching and learning strategy that engages students in meaningful service activities in their schools or communities. Service learning activities are directly tied to academic curricula, standards, and course, district, or state assessments. The Department of Education must encourage school districts to initiate, adopt, expand and institutionalize service-learning programs, activities, and policies in kindergarten through grade 12.

<sup>&</sup>lt;sup>2</sup> Section 1003.41(1), F.S.

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> Section 1003.41(3)-(4), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1003.41(2)(d), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1003.4282(1)(a), F.S

<sup>&</sup>lt;sup>7</sup> Section 1003.4282(3), F.S

<sup>&</sup>lt;sup>8</sup> Two of the three science credits must have a laboratory component. Section 1003.4282(3)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1003.497(1), F.S.

<sup>&</sup>lt;sup>10</sup> *Id*.

#### Civic Literacy in Florida

Florida law establishes civic literacy as a priority of the Florida K-20 education system and defines civic literacy to mean that students are prepared to become civically engaged and knowledgeable adults who make positive contributions to their communities.<sup>11</sup>

# III. Effect of Proposed Changes:

SB 918 authorizes the development and integration of a nonpartisan civic literacy practicum and the designation of a public school providing high-quality civic learning as a Freedom School. Specifically, the bill requires:

- The Commissioner of Education (commissioner) to develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course, along with a process for district school boards to verify student completion of the practicum.
- School districts to include and accept nonpartisan civic literacy practicum activities and hours in requirements for academic awards.
- The State Board of Education (SBE) to annually designate each public school in the state which provides students with high-quality civic learning, based on specified criteria, as a Freedom School.

The bill requires the commissioner to develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course required for high school graduation, beginning with the 2021-2022 school year. The bill also requires the commissioner to develop a process by which a district school board can verify that a student successfully completed a practicum meeting the required criteria, specifically:

- The criteria must require a student to:
  - o Identify a civic issue that impacts his or her community.
  - o Rigorously research the issue from multiple perspectives and develop a plan for his or her personal involvement in addressing the issue.
  - Create a portfolio to evaluate and reflect upon his or her experience and the outcomes or likely outcomes of his or her involvement. A portfolio must, at a minimum, include research, evidence, and a written plan of involvement.
- A civic literacy practicum must be:
  - o Nonpartisan;
  - o Focus on addressing at least one community issue; and
  - o Promote a student's ability to consider differing points of view and engage in civil discourse with individuals who hold an opposing opinion.

School districts are required to include and accept nonpartisan civic literacy practicum activities and hours in requirements for academic awards, especially those awards that currently include community service as a criterion or selection actor. The bill authorizes school districts to count

<sup>&</sup>lt;sup>11</sup> Section 1000.03(5), F.S. "Civic literacy" means students are prepared to become civically engaged and knowledgeable adults who make positive contributions to their communities. Section 1000.03(5)(c), F.S.

the hours outside of classroom instruction a student devotes to the nonpartisan civic literacy practicum to implement his or her plan of involvement toward meeting the community service requirements of the Florida Bright Futures Scholarship Program.

The bill requires the SBE to designate on an annual basis each public school in the state which provides students with high-quality civic learning, including civic-engagement skills, as a Freedom School. The SBE must establish the criteria for a school's designation as a Freedom School, which must include:

- The extent to which strategies to develop high-quality civic learning, including civicengagement skills, are integrated into the classroom using best instructional practices.
- The scope of integration of high-quality civic learning, including civic-engagement skills, across the school's curricula.
- The extent to which the school supports interdisciplinary, teacher-led professional learning communities to support continuous improvement in instruction and student achievement.
- The percentage of students graduating with a standard high school diploma who successfully completed a civic literacy practicum and earned associated community service.

This bill aligns with the Governor's Executive Order 19-32, which requires the commissioner to review Florida's education standards and materials and to identify opportunities to equip high school graduates with sufficient knowledge of America's civics.

The creation of a civic literacy practicum may promote civic literacy in Florida and create an additional pathway for students to fulfil the community service requirements of other academic awards.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A.

	None.	
B.	Public Records/Open Meetings Issues:	
	None.	
C.	Trust Funds Restrictions:	
	None.	

Municipality/County Mandates Restrictions:

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has no impact on state revenues or expenditures. There may be costs for a school district to incorporate a nonpartisan civic literacy practicum into a school's curriculum for the high school United States Government course. However, the nonpartisan civic literacy practicum is not required and a school district will only experience these costs if the district chooses to incorporate the practicum into its curriculum for the course.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 1003.44 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 SB 918

By Senator Brandes

10

11

12

13

14

15

16 17

18 19

20

21

22

23

24

25

26

27

28

24-01214-20 2020918

A bill to be entitled

An act relating to civic education; amending s.

1003.44, F.S.; requiring the Commissioner of Education
to develop minimum criteria for a nonpartisan civic
literacy practicum for high school students, beginning
with a specified school year; requiring the
commissioner to develop a certain process for use by
district school boards; specifying criteria for the
civic literacy practicum; authorizing students to
apply the hours they devote to practicum activities to
certain community service requirements; requiring the
State Board of Education to designate certain high
schools as Freedom Schools, based on criteria the
board establishes relating to students' civic learning
and civic engagement; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsection (5) of section 1003.44, Florida Statutes, is redesignated as subsection (6), and a new subsection (5) is added to that section, to read:

1003.44 Patriotic programs; rules.-

(5) (a) In order to help students evaluate the roles, rights, and responsibilities of United States citizens and determine methods of active participation in society, government, and the political system, the commissioner shall develop minimum criteria for a nonpartisan civic literacy practicum that may be incorporated into a school's curriculum for the high school United States Government course under s.

Page 1 of 3

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 918

2020918

24-01214-20

30	1003.4282(3)(d), beginning with the 2021-2022 school year. The
31	commissioner also shall develop a process by which a district
32	school board can verify that a student successfully completed a
33	practicum meeting the criteria.
34	1. The criteria must require a student to:
35	a. Identify a civic issue that impacts his or her
36	community.
37	b. Rigorously research the issue from multiple perspectives
38	and develop a plan for his or her personal involvement in
39	addressing the issue.
40	c. Create a portfolio to evaluate and reflect upon his or
41	her experience and the outcomes or likely outcomes of his or her
42	involvement. A portfolio must, at minimum, include research,
43	evidence, and a written plan of involvement.
44	2. A civic literacy practicum must be nonpartisan, focus on
45	$\underline{\text{addressing at least one community issue, and promote a student's}}$
46	ability to consider differing points of view and engage in civil
47	discourse with individuals who hold an opposing opinion.
48	(b) The hours outside of classroom instruction which a
49	student devotes to the nonpartisan civic literacy practicum to
50	implement his or her plan of involvement may be counted toward
51	meeting the community service requirements of the Florida Bright
52	Futures Scholarship Program. School districts must include and
53	accept nonpartisan civic literacy practicum activities and hours
54	in requirements for academic awards, especially those awards
55	that currently include community service as a criterion or
56	selection factor.
57	(c) The State Board of Education shall annually designate
58	each public school in the state which provides students with

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 918

2020918

59	high-quality civic learning, including civic-engagement skills,
60	as a Freedom School. The state board shall establish the
61	criteria for a school's designation as a Freedom School. The
62	criteria must include:
63	1. The extent to which strategies to develop high-quality
64	civic learning, including civic-engagement skills, are
65	integrated into the classroom using best instructional
66	practices.
67	2. The scope of integration of high-quality civic learning
68	including civic-engagement skills, across the school's
69	curricula.
70	3. The extent to which the school supports
71	interdisciplinary, teacher-led professional learning communities
72	to support continuous improvement in instruction and student
73	achievement.
74	4. The percentage of students graduating with a standard
75	high school diploma who successfully completed a civic literacy
76	practicum and earned community service hours as provided in this
77	subsection.
78	Section 2. This act shall take effect July 1, 2020.

24-01214-20

Page 3 of 3

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: Th	ne Professional	Staff of the Commit	tee on Education	
BILL:	SB 1220					
INTRODUCER:	Senator Diaz					
SUBJECT:	Education					
DATE:	January 17,	2020	REVISED:			
ANALYST		STAFF	DIRECTOR	REFERENCE	ACTION	
1. Bouck		Sikes		ED	Pre-meeting	
2.			_	AED		
3.				AP		

# I. Summary:

SB 1220 modifies provisions relating to initial teacher preparation (ITP) programs, demonstration of subject area mastery for educator certification, and the Education Practices Commission (EPC). Specifically, the bill:

- Modifies admissions and uniform core curricula requirements for ITP programs by:
  - Changing from an admission requirement to a program requirement the provisions related to student grade point average and mastery of general knowledge.
  - o Modifying ITP program core curricula relating to reading instructional strategies and adding a new requirement for mental health strategies and support.
- Authorizes an additional option to demonstrate mastery of subject area competence to include a bachelor's degree in the subject area, with conditions.
- Modifies requirements relating to the EPC to specify that:
  - The Commissioner of Education may select and remove the EPC executive director, and may establish the duties of the executive director.
  - The administrative assignment of the EPC to the Department of Education includes fiscal accountability.
  - The EPC may expend funds for legal services, and removes the authority to expend funds for a general counsel or access to counsel.

The bill has no impact on state expenditures. The bill may impact state revenues, see section V.

The bill takes effect on July 1, 2020.

### II. **Present Situation:**

# **Education Preparation Programs**

In Florida, initial teacher preparation (ITP) programs are accountable for producing individuals with the competencies and skills necessary to achieve state education goals. TIP programs prepare candidates to demonstrate mastery of subject area knowledge in one or more specific subject areas, mastery of general knowledge, and mastery of professional preparation and education competence. There are currently 53 state-approved<sup>2</sup> ITP programs at Florida College System institutions, state universities, and independent colleges and universities, which typically culminate in a bachelor's or master's degree.<sup>3</sup> ITP program completers are eligible for a Florida Professional Educator's Certification upon program completion.<sup>4</sup>

In order to be admitted into an ITP program, a student must, at a minimum:

- Have a grade point average of at least 2.5 on a 4.0 scale for the general education component of undergraduate studies or have completed the requirements for a baccalaureate degree with a minimum grade point average of 2.5 on a 4.0 scale from an approved college or university.<sup>5</sup>
- Demonstrate mastery of general knowledge sufficient for entry into the program, including the ability to read, write, and perform in mathematics, by passing the General Knowledge Test of the Florida Teacher Certification Examination or, for a graduate level program, obtain a baccalaureate degree from an approved institution.<sup>6</sup>

Each ITP program may waive these admissions requirements for up to 10 percent of the students admitted. Programs must implement strategies to ensure that students admitted under a waiver receive assistance to demonstrate competencies to successfully meet requirements for certification, and must annually report to the Department of Education the status of each candidate admitted under such a waiver.

The State Board of Education (SBE) must adopt rules to establish uniform core curricula for each state-approved teacher preparation program. These rules must include, at a minimum, the following:8

The Florida Educator Accomplished Practices.<sup>9</sup>

<sup>&</sup>lt;sup>1</sup> Section 1004.04(1)(b), F.S.

<sup>&</sup>lt;sup>2</sup> Section 1004.04, F.S., and Rule 6A-5.066(2), F.A.C., detail criteria for state approval of ITP programs.

<sup>&</sup>lt;sup>3</sup> Florida Department of Education, State-Approved Educator Preparation Programs, http://www.fldoe.org/teaching/preparation/initial-teacher-preparation-programs/approved-teacher-edu-programs.stml (last visited Jan. 15, 2020). Thirty-three ITP programs are at public colleges and universities, and 20 ITP programs are at independent colleges and universities. Id.

<sup>&</sup>lt;sup>4</sup> Florida Department of Education, Educator Preparation, http://www.fldoe.org/teaching/preparation/ (last visited Jan. 15, 2020), and Rule 6A-5.066(1)(p), F.A.C.

<sup>&</sup>lt;sup>5</sup> An approved institution is one that is accredited by a specified regional accrediting association or an accrediting agency approved by the United States Department of Education. A qualifying non-accredited institution is one that is identified as having a quality program resulting in a bachelor's degree or higher by criteria specified in SBE rule. Rule 6A-4.003, F.A.C. <sup>6</sup> Rule 6A-4.003, *supra* note 5.

<sup>&</sup>lt;sup>7</sup> Section 1004.04(2)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1004.04(2)(b)1.-7., F.S.

<sup>&</sup>lt;sup>9</sup> The Florida Educator Accomplished Practices are Florida's core standards for effective educators. The Accomplished Practices form the foundation for the state's teacher preparation programs, educator certification requirements and school district instructional personnel appraisal systems. The Accomplished Practices are based on three essential principles: (1) the

- The use of state-adopted content standards to guide curricula and instruction.
- Scientifically researched and evidence-based reading instructional strategies that improve reading performance for all students, including explicit, systematic, and sequential approaches to teaching phonemic awareness, phonics, vocabulary, fluency, and text comprehension and multisensory intervention strategies.
- Content literacy and mathematics practices.
- Strategies appropriate for the instruction of English language learners.
- Strategies appropriate for the instruction of students with disabilities.
- Strategies to differentiate instruction based on student needs.
- The use of character-based classroom management.

# **Educator Certification Requirements**

The Legislature has established certification requirements to assure that educational personnel in public schools possess appropriate skills in reading, writing, and mathematics; adequate pedagogical knowledge; and relevant subject matter competence so as to demonstrate an acceptable level of professional performance. <sup>10</sup>

In order to seek educator certification, a person must meet general eligibility requirements, which include receipt of a bachelor's or higher degree from an approved postsecondary institution. <sup>11</sup> Individuals must also demonstrate mastery of general knowledge, if the person serves as a classroom teacher; mastery of subject area knowledge; and mastery of professional preparation. <sup>12</sup>

# Mastery of General Knowledge

In order to seek professional certification as a classroom teacher, <sup>13</sup> a person must, among other requirements, demonstrate mastery of general knowledge. <sup>14</sup> Florida law provides options for a teacher to demonstrate mastery of general knowledge. <sup>15</sup> Such options include achieving passing scores on all sections of the general knowledge examination required by SBE rule, <sup>16</sup> holding a specified teaching certificate from another state, completing specified postsecondary teaching experience, or achieving passing scores on the Graduate Record Examination.

effective educator creates a culture of high expectations for all students by promoting the importance of education and each student's capacity for academic achievement; (2) the effective educator demonstrates deep and comprehensive knowledge of the subject taught; and (3) the effective educator exemplifies the standards of the profession. Rule 6A-5.065, F.A.C. <sup>10</sup> Section 1012.54, F.S.

<sup>&</sup>lt;sup>11</sup> Section 1012.56(2)(c), F.S., and Rule 6A-4.003, *supra* note 5.

<sup>&</sup>lt;sup>12</sup> Section 1012.56(2)(g)-(i), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1012.01(2)(a), F.S.

<sup>&</sup>lt;sup>14</sup> Section 1012.56(2), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1012.56(3), F.S.

<sup>&</sup>lt;sup>16</sup> In 2014, the general knowledge test was redeveloped to match the increased rigor of competencies and skills required for teacher certification. The SBE also approved new higher passing scores for the examination. These new passing scores for all subtests of the General Knowledge Test became effective January 1, 2015. State Board of Education, *Approval of Amendment to Rule 6A-4.0021*, *Florida Teacher Certification Examinations* (Nov. 18, 2014), *available at* <a href="http://www.fldoe.org/core/fileparse.php/9931/urlt/0109031-40021.pdf">http://www.fldoe.org/core/fileparse.php/9931/urlt/0109031-40021.pdf</a>. The cut scores were set for a beginning effective teacher, one that is likely to have successful students in his or her classroom as opposed to the prior standard, which was minimum competency. State Board of Education, *Nov. 18, 2014 Meeting Minutes* (Jan. 14, 2015), *available at* <a href="http://www.fldoe.org/core/fileparse.php/9971/urlt/minutes11415.pdf">http://www.fldoe.org/core/fileparse.php/9971/urlt/minutes11415.pdf</a>, at 7.

The General Knowledge Test is a component of the Florida Teacher Certification Examination<sup>17</sup> and includes subtests in English language skills, reading, writing, mathematics.<sup>18</sup> In 2018, there were 87,457 first-time and retake attempts, with a pass rate of 52 percent.<sup>19</sup> Among examinees in a state-approved teacher preparation program, there were 11,924 first-time and retake attempts, with a pass rate of 60 percent.<sup>20</sup>

# Mastery of Subject Area Knowledge

Acceptable means of demonstrating mastery of subject area knowledge are:<sup>21</sup>

- For bachelor's degree level subjects:<sup>22</sup> achievement of a passing score on the appropriate subject area examination<sup>23</sup> earned no more than 10 years prior to the date of application.<sup>24</sup>
- For master's degree level subjects:<sup>25</sup> completion of the required degree and content courses for the subject and achievement of a passing score on the appropriate Florida subject area examination earned no more than 10 years prior to the date of application.
- For all subject areas: hold a valid standard certificate in the subject area applied for from a state or territory, or hold a specified valid national certificate in the subject area.
- For select world languages: passage of a specified foreign language proficiency examination.

### **Education Practices Commission**

Educator misconduct occurs in various forms and ranges in severity from allegations of direct harm to students (such as physical or sexual abuse) to an act detrimental to the education profession (such as falsifying documentation of continuing education courses or cheating on a professional exam).<sup>26</sup>

<sup>&</sup>lt;sup>17</sup> The purpose of the Florida Teacher Certification examinations (FTCE) is to ensure that all teacher candidates demonstrate the necessary content and pedagogical knowledge necessary to effectively instruct students in Florida. Florida Department of Education, *Florida Teacher Certification Examinations (FTCE)*, <a href="http://fldoe.org/accountability/assessments/postsecondary-assessment/ftce/">http://fldoe.org/accountability/assessments/postsecondary-assessment/ftce/</a> (last visited Jan. 14, 2020). The written examinations includes subtests of English language skills, reading, writing, mathematics, professional skills, and subject area specialty. Rule 6A-4.0021(2), F.A.C.

<sup>&</sup>lt;sup>18</sup> Rule 6A-4.0021, F.A.C.

<sup>&</sup>lt;sup>19</sup> Florida Department of Education, *2018 Annual Administration and Technical Report* (June 2019), *available at* <a href="http://www.fldoe.org/core/fileparse.php/5627/urlt/18FTCEFELEAATR.PDF">http://www.fldoe.org/core/fileparse.php/5627/urlt/18FTCEFELEAATR.PDF</a>, at 33. <sup>20</sup> *Id.* at 73.

<sup>&</sup>lt;sup>21</sup> Florida Department of Education, *Subject Area Knowledge*, <a href="http://www.fldoe.org/teaching/certification/general-cert-requirements/subject-area-knowledge.stml">http://www.fldoe.org/teaching/certification/general-cert-requirements/subject-area-knowledge.stml</a> (last visited Jan. 14, 2020). *See also* s. 1012.56(5), F.S.

<sup>&</sup>lt;sup>22</sup> All elementary, middle, and secondary coverage areas, including world languages and exceptional student education require a bachelor's degree. Florida Department of Education, *Certificate Subjects*, <a href="http://www.fldoe.org/teaching/certification/certificate-subjects">http://www.fldoe.org/teaching/certification/certificate-subjects</a> (last visited Jan. 14, 2020).

<sup>&</sup>lt;sup>23</sup> The fee for a first time registration or retake of the full battery of subject area subtests is \$150. Retake fees are prorated based on the number of subtests required. Rule 6A-4.0021(4), F.A.C. For a subject without a subject area examination, the SBE may identify a passing score on a standardized examination or competency may be verified by a school district. Section 1012.56(5), F.S.

<sup>&</sup>lt;sup>24</sup> Rule 6A-4.002(4)(a), F.A.C.

<sup>&</sup>lt;sup>25</sup> Subject areas that require a master's degree include school counseling, psychologist, and social work; and administrative coverages. Florida Department of Education, *Certificate Subjects*, <a href="http://www.fldoe.org/teaching/certification/certificate-subjects">http://www.fldoe.org/teaching/certification/certificate-subjects</a> (last visited Jan. 14, 2020).

<sup>&</sup>lt;sup>26</sup> Florida Department of Education, *What is Educator Misconduct?*, <a href="http://www.fldoe.org/teaching/professional-practices/what-is-educator-misconducta.stml">http://www.fldoe.org/teaching/professional-practices/what-is-educator-misconducta.stml</a> (last visited Jan 14, 2020). Section 1012.795, F.S., specifies the offenses for which the EPC may suspend or revoke an educator certificate.

The SBE has adopted standards for educator conduct, referred to as the Principles of Professional Conduct for the Education Profession.<sup>27</sup> The Education Practices Commission (EPC or commission) interprets and applies the principles.<sup>28</sup> If the Commissioner of Education determines the educator's conduct warrants disciplinary action, the EPC determines what penalty to issue against an educator's certificate. Penalties that can be issued against an educator's certificate include a letter of reprimand, fines, probation, suspension or revocation.<sup>29</sup>

The EPC is composed of 25 members specified in law, who are appointed by the SBE based on nominations by the commissioner.<sup>30</sup> From among the commission members, the EPC elects a chair who presides over meetings and performs other duties as directed by the EPC or rules.<sup>31</sup> The EPC, by a vote of three-fourths of the membership, employs an executive director, who may be dismissed by a majority vote of the membership.<sup>32</sup>

The EPC is assigned to the DOE only for administrative purposes, and is not subject to control, supervision, or direction by the DOE.<sup>33</sup>

The EPC is financed from educator certification fees; fines, penalties, and costs collected pursuant to law;<sup>34</sup> and general revenue.<sup>35</sup> The EPC may make expenditures as necessary in exercising its authority and powers and carrying out its duties and responsibilities, including expenditures for personal services, general counsel or access to counsel, and rent at the seat of government and elsewhere; for books of reference, periodicals, furniture, equipment, and supplies; and for printing and binding.<sup>36</sup>

# III. Effect of Proposed Changes:

SB 1220 modifies provisions relating to initial teacher preparation (ITP) programs, demonstration of subject area mastery for educator certification, and the Education Practices Commission (EPC). Specifically, the bill:

- Modifies admissions and uniform core curricula requirements for ITP programs by:
  - o Changing from an admission requirement to a program requirement the provisions related to student grade point average and mastery of general knowledge.
  - o Modifying ITP program core curricula relating to reading instructional strategies and adding a new requirement for mental health strategies and support.
- Authorizes an additional option to demonstrate mastery of subject area competence to include a bachelor's degree in the subject area, with conditions.
- Modifies requirements relating to the EPC to specify that:

<sup>&</sup>lt;sup>27</sup> Section 1012.795(1)(j), F.S.; Rule 6A-10.081, F.A.C.

<sup>&</sup>lt;sup>28</sup> Section 1012.79(7)(a), F.S.

<sup>&</sup>lt;sup>29</sup> Florida Department of Education, *What is Educator Misconduct?*, <a href="http://www.fldoe.org/teaching/professional-practices/what-is-educator-misconducta.stml">http://www.fldoe.org/teaching/professional-practices/what-is-educator-misconducta.stml</a> (last visited Jan. 14, 2020), and s. 1012.79(7)(b), F.S.

<sup>&</sup>lt;sup>30</sup> Section 1012.79(1), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1012.79(4), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1012.79(5), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1012.79(6)(a), F.S.

<sup>&</sup>lt;sup>34</sup> Section 1012.796(9), F.S.

<sup>&</sup>lt;sup>35</sup> Section 1012.79(10), F.S.

<sup>&</sup>lt;sup>36</sup> Section 1012.79(9), F.S.

• The Commissioner of Education may select and remove the EPC executive director, and may establish the duties of the executive director.

- The administrative assignment of the EPC to the Department of Education includes fiscal accountability.
- The EPC may expend funds for legal services, and removes the authority to expend funds for a general counsel or access to counsel.

The bill modifies s. 1004.04, F.S., relating to prerequisites for admission to, and uniform core curricula of, each state-approved teacher preparation program. The bill:

- Changes the admission requirements to an ITP program to specify that the grade point average and General Knowledge (GK) Test requirements are not required for admission, but instead are required to be completed during the student's time in the program. Accordingly, the bill removes provisions relating to waivers of admission requirements that are not necessary under the bill modifications.
- Modifies the requirement for State Board of Education (SBE) rules establishing uniform core curricula to require:
  - Reading instructional strategies be evidence based, and removes the requirement that such strategies be scientifically researched.
  - o A new provision for mental health strategies and support.

Such changes may enable students who have not meet the GPA or general knowledge requirement to be admitted into a program and meet the requirement while in the program. Completion of the GK Test has been a barrier to student admittance to ITP programs, and so such changes may enable more students to be admitted into ITP programs and increase the supply of available teachers.

In addition, changes to the uniform core curricula are consistent with the current designation of reading strategies,<sup>37</sup> and with the recent emphasis on school-based mental health supports for students and families.<sup>38</sup>

The bill modifies s. 1012.56, F.S., to add another acceptable method of demonstrating mastery of subject area knowledge. The bill authorizes that a person seeking an educator certificate in a subject requiring only a baccalaureate degree may demonstrate subject area knowledge with a baccalaureate degree with a major in the subject area, conferred within the last 10 years from an accredited or approved institution as defined in SBE rule.<sup>39</sup> The provision of an additional option to demonstrate mastery of subject area competence may allow more candidates for educator certification to meet the requirements. In 2018, there were 63,774 first time and retake subject

<sup>&</sup>lt;sup>37</sup> See s. 1001.215, F.S., and Rule 6A-6.053, F.A.C.

<sup>&</sup>lt;sup>38</sup> Examples of recent activity related to school-based mental health services include: (1) the requirement in s. 1012.584, F.A.C., for the DOE to, beginning in the 2018-2019 school years, establish an evidence-based youth mental health awareness and assistance training program for school personnel; (2) the establishment of a Mental Health Allocation, with specified application requirements, that has allocated over \$144 million to school districts in Specific Appropriation, s. 36, ch. 2018-3, L.O.F., and Specific Appropriation 93, ch. 2019-115, L.O.F.; (3) the 2019 requirement in SBE Rule 6A-1.094121, F.A.C., that all school districts annually provide a minimum of five hours of specified instruction regarding youth mental health awareness and assistance; and (4) specifying the purpose for and adding duties to the multiagency network for students with emotional and behavioral disabilities in s. 23, ch. 2018-3, L.O.F.

<sup>&</sup>lt;sup>39</sup> Rule 6A-4.003, F.A.C., *supra* note 5.

area exams attempted, 40 but it is not clear how many such attempts were by individuals who could otherwise qualify with a specified bachelor's degree under the additional option authorized in the bill.

The bill also modifies s. 1012.586, F.S., to provide a conforming cross-reference relating to completion of a subject area examination for addition of subject coverage or an endorsement to an educator certificate.

The bill modifies s. 1012.79, F.S., to modify the selection and duties of the executive director of the EPC and to modify EPC accountability and allowable expenditures, which may increase collaboration between the DOE and the EPC, and may strengthen financial accountability of the EPC. Specifically, the bill:

- Removes from the EPC the authority to select and remove an executive director, and authorizes the Commissioner of Education, with the advice and consent of the EPC chair, to appoint and remove an executive director.
- Specifies that the executive director has administrative duties, as specified by the commissioner, and may not impact or influence decisions of the EPC.
- Specifies that the EPC is assigned to the DOE for not only administrative purposes, but also

### IV.

None.

• Re	r fiscal accountability purposes.  Emoves the authorization for the EPC to make expenditures for a general counsel or access counsel, and authorizes expenditures for legal services.
The bi	ll takes effect on July 1, 2020.
Cons	titutional Issues:
A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:
	None.
D.	State Tax or Fee Increases:
	None.
E.	Other Constitutional Issues:

<sup>40</sup> Florida Department of Education, 2018 Annual Administration and Technical Report (June 2019), available at http://www.fldoe.org/core/fileparse.php/5627/urlt/18FTCEFELEAATR.PDF, at 40.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

# B. Private Sector Impact:

Persons seeking an educator certificate who demonstrate subject area knowledge by a specified baccalaureate degree from an approved institution may not have to take a subject area examination, and so would not have to pay the fee for such exam.

# C. Government Sector Impact:

If individuals demonstrate mastery of subject area competence though a specified bachelor's degree as authorized in the bill rather than by a subject area examination, the Department of Education may experience decreased revenue from the loss of subject area examination fees. Such fees are deposited into the Educational Certification and Services Trust Fund and are used for the payment of expenses incurred by the Educational Practices Commission and in the printing of forms and bulletins and the issuing of certificates,. The number of individuals who may demonstrate subject area competence under this additional option is not known.

### VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1004.04, 1012.56, 1012.79, and 1012.586.

### IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

### B. Amendments:

None.



	LEGISLATIVE ACTION	
Senate	•	House
	•	
	•	
	•	
	•	
	•	

The Committee on Education (Diaz) recommended the following:

### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

- Section 1. Paragraph (b) of subsection (3) and subsection (5) of section 1002.394, Florida Statutes, are amended to read: 1002.394 The Family Empowerment Scholarship Program.-
- (3) INITIAL SCHOLARSHIP ELIGIBILITY.—A student is eligible for a Family Empowerment Scholarship under this section if the student meets the following criteria:
  - (b)1. The student is eligible to enroll in kindergarten or

1 2 3

4

5

6

8

9

10



has spent the prior school year in attendance at a Florida public school; or

2. Beginning with the 2020-2021 school year, the student received a scholarship pursuant to s. 1002.395 during the previous school year and, before initial receipt of such scholarship, spent the prior school year in attendance at a Florida public school.

19 20

21

22

23

24

25

26

27

28

29

30

31 32

33

34

35 36

37

38

39

40

18

12

13

14

15

16 17

> For purposes of this paragraph, the term "prior school year in attendance" means that the student was enrolled and reported by a school district for funding during the preceding October and February Florida Education Finance Program surveys in kindergarten through grade 12, which includes time spent in a Department of Juvenile Justice commitment program if funded under the Florida Education Finance Program. However, a dependent child of a member of the United States Armed Forces who transfers to a school in this state from out of state or from a foreign country due to a parent's permanent change of station orders or a foster child is exempt from the prior public school attendance requirement under this paragraph, but must meet the other eligibility requirements specified under this section to participate in the program.

- (5) SCHOLARSHIP PROHIBITIONS.—A student is not eligible for a Family Empowerment Scholarship while he or she is:
- (a) Enrolled in a public school, including, but not limited to, the Florida School for the Deaf and the Blind, the College-Preparatory Boarding Academy, a developmental research school authorized under s. 1002.32, or a charter school authorized under this chapter;

42

43

44

45

46 47

48 49

50

51

52

53

54

55 56

57

58

59

60

61

62 63

64 65

66

67

68



- (b) Enrolled in a school operating for the purpose of providing educational services to youth in a Department of Juvenile Justice commitment program;
- (c) Receiving any other educational scholarship pursuant to this chapter;
- (d) Participating in a home education program as defined in s. 1002.01(1);
- (e) Participating in a private tutoring program pursuant to s. 1002.43; or
- (f) Participating in a virtual school, correspondence school, or distance learning program that receives state funding pursuant to the student's participation, unless the participation is limited to no more than two courses per school year.
- Section 2. Subsection (3) and paragraph (e) of subsection (6) of section 1002.395, Florida Statutes, are amended to read: 1002.395 Florida Tax Credit Scholarship Program.-
  - (3) PROGRAM; INITIAL SCHOLARSHIP ELIGIBILITY.—
- (a) The Florida Tax Credit Scholarship Program is established.
- (b) A student is eligible for a Florida tax credit scholarship under this section if the student meets one or more of the following criteria:
- 1. The student is on the direct certification list or the student's household income level does not exceed 300 185 percent of the federal poverty level; or
- 2. The student is currently placed, or during the previous state fiscal year was placed, in foster care or in out-of-home care as defined in s. 39.01.



The student's household income level is greater than 185 percent of the federal poverty level but does not exceed 260 percent of the federal poverty level.

72 73

74

75

76

77

78

79

80

81 82

83

84

85

86

87

88

89

90

91

92

93 94

95

96

97

98

70

71

Priority must be given to students whose household income levels do not exceed 185 percent of the federal poverty level or who are in foster care or out-of-home care. A student who initially receives a scholarship based on eligibility under this paragraph subparagraph (b) 2. remains eligible to participate until he or she the student graduates from high school or attains the age of 21 years, whichever occurs first, regardless of the student's household income level. A student who initially received a scholarship based on income eligibility before the 2019-2020 school year remains eligible to participate until he or she graduates from high school, attains the age of 21 years, or the student's household income level exceeds 260 percent of the federal poverty level, whichever occurs first. A sibling of a student who is participating in the scholarship program under this subsection is eligible for a scholarship if the student resides in the same household as the sibling.

- (6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS. - An eligible nonprofit scholarship-funding organization:
- (e) Must give first priority to eligible students who received a scholarship from an eligible nonprofit scholarshipfunding organization or from the State of Florida during the previous school year. Beginning in the 2016-2017 school year, an eligible nonprofit scholarship-funding organization shall give priority to new applicants whose household income levels do not



exceed 185 percent of the federal poverty level or who foster care or out-of-home care.

101 102

103

104

105

106 107

108

109

110

111

112

113

114

115

116

117

118

119

120

121

122

123

124

125

126

127

100

99

Information and documentation provided to the Department of Education and the Auditor General relating to the identity of a taxpayer that provides an eligible contribution under this section shall remain confidential at all times in accordance with s. 213.053.

Section 3. Paragraph (b) of subsection (2) of section 1004.04, Florida Statutes, is amended, paragraph (b) of subsection (3) of that section is amended, paragraphs (d) and (e) of subsection (3) of that section are added, and subsection (4) of that section is amended, to read:

1004.04 Public accountability and state approval for teacher preparation programs.-

- (2) UNIFORM CORE CURRICULA AND CANDIDATE ASSESSMENT.-
- (b) The rules to establish uniform core curricula for each state-approved teacher preparation program must include, but are not limited to, the following:
- 1. Candidate instruction and assessment in the Florida Educator Accomplished Practices across content areas.
- 2. The use of state-adopted content standards to quide curricula and instruction.
- 3. Evidence-based Scientifically researched and evidencebased reading instructional strategies that improve reading performance for all students, including explicit, systematic, and sequential approaches to teaching phonemic awareness, phonics, vocabulary, fluency, and text comprehension and multisensory intervention strategies.

130 131

132

133

134

135

136

137

138

139

140

141

142

143 144

145

146 147

148

149

150

151

152

153

154

155



- 128 4. Content literacy and mathematics practices.
  - 5. Strategies appropriate for the instruction of English language learners.
  - 6. Strategies appropriate for the instruction of students with disabilities.
  - 7. Strategies to differentiate instruction based on student needs.
    - 8. The use of character-based classroom management.
    - 9. Mental health strategies and support.
    - (3) INITIAL STATE PROGRAM APPROVAL.
  - (b) Each teacher preparation program approved by the Department of Education, as provided for by this section, shall require students, at a minimum, to meet, at a minimum, the following as prerequisites for admission into the program:
  - 1. Have a grade point average of at least 2.5 on a 4.0 scale for the general education component of undergraduate studies or have completed the requirements for a baccalaureate degree with a minimum grade point average of 2.5 on a 4.0 scale from any college or university accredited by a regional accrediting association as defined by State Board of Education rule or any college or university otherwise approved pursuant to State Board of Education rule.
  - 2. Demonstrate mastery of general knowledge sufficient for entry into the program, including the ability to read, write, and perform in mathematics, by passing the General Knowledge Test of the Florida Teacher Certification Examination or, for a graduate level program, obtain a baccalaureate degree from an institution that is accredited or approved pursuant to the rules of the State Board of Education.

165

166

167

168

169

170

171

172

173

174

175 176

177

178 179

180

181

182

183

184

185



158 Each teacher preparation program may waive these admissions requirements for up to 10 percent of the students admitted. 159 160 Programs shall implement strategies to ensure that students 161 admitted under a waiver receive assistance to demonstrate competencies to successfully meet requirements for certification 162 163 and shall annually report to the Department of Education the 164 status of each candidate admitted under such a waiver.

- (d) Each program must include the opportunity for the candidate to complete coursework to obtain a required endorsement in the candidate's chosen teaching field.
- (e) Each program must include, in addition to the core standards for effective education, instruction in the training required of certified instructional personnel, including, but not limited to:
- 1. Identification, intervention, and prevention of child abuse, abandonment, and neglect;
  - 2. Integration of technology into classroom teaching;
- 3. Management, assessment, and monitoring of student learning and performance;
- 4. Skills in classroom management, violence prevention, conflict resolution, and related areas;
  - 5. Developmental disabilities pursuant to s. 1012.582;
- 6. Youth suicide awareness and prevention pursuant to s. 1012.583; and
- 7. Youth mental health awareness and assistance pursuant to s. 1012.584.
- (4) CONTINUED PROGRAM APPROVAL.—Continued approval of a teacher preparation program shall be based upon evidence that

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

204

205

206

207

208

209

210

211



the program continues to implement the requirements for initial approval and upon significant, objective, and quantifiable measures of the program and the performance of the program completers.

- (a) The criteria for continued approval must include each of the following:
- 1. Documentation from the program that each program candidate met the admission requirements provided in subsection (3).
- 2. Documentation from the program that the program and each program completer have met the requirements provided in subsection (2).
  - 3. Evidence of performance in each of the following areas:
- a. Placement rate of program completers into instructional positions in Florida public schools and private schools, if available.
- b. Rate of retention for employed program completers in instructional positions in Florida public schools.
- c. Performance of students in prekindergarten through grade 12 who are assigned to in-field program completers on statewide assessments using the results of the student learning growth formula adopted under s. 1012.34.
- d. Performance of students in prekindergarten through grade 12 who are assigned to in-field program completers aggregated by student subgroup, as defined in the federal Elementary and Secondary Education Act (ESEA), 20 U.S.C. s.
- 212 6311(b)(2)(C)(v)(II), as a measure of how well the program prepares teachers to work with a diverse population of students 213 in a variety of settings in Florida public schools. 214

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

237

238 239

240

241

242



- e. Results of program completers' annual evaluations in accordance with the timeline as set forth in s. 1012.34.
  - f. Production of program completers in statewide critical teacher shortage areas as identified in s. 1012.07.
  - 4. Results of the program completers' survey measuring their satisfaction with preparation for the realities of the classroom.
  - 5. Results of the employers' survey measuring satisfaction with the program and the program's responsiveness to local school districts. The survey must include the employer's assessment of the student's proficiency in the use of stateadopted content standards and general preparation for the classroom.
  - Section 4. Paragraph (a) of subsection (3) and subsection (5) of section 1004.85, Florida Statutes, are amended to read: 1004.85 Postsecondary educator preparation institutes.
  - (3) Educator preparation institutes approved pursuant to this section may offer competency-based certification programs specifically designed for noneducation major baccalaureate degree holders to enable program participants to meet the educator certification requirements of s. 1012.56. An educator preparation institute choosing to offer a competency-based certification program pursuant to the provisions of this section must implement a program previously approved by the Department of Education for this purpose or a program developed by the institute and approved by the department for this purpose. Approved programs shall be available for use by other approved educator preparation institutes.
    - (a) Within 90 days after receipt of a request for approval,

245

246

247

248

249

250

251

2.52

253

254

255

256

257

258

259

260

261

262

263

264

265

266

2.67

268 269

270

271

272



the Department of Education shall approve a preparation program pursuant to the requirements of this subsection or issue a statement of the deficiencies in the request for approval. The department shall approve a certification program if the institute provides evidence of the institute's capacity to implement a competency-based program that includes each of the following:

- 1.a. Participant instruction and assessment in the Florida Educator Accomplished Practices across content areas.
- b. The use of state-adopted student content standards to quide curriculum and instruction.
- c. Scientifically researched and evidence-based reading instructional strategies that improve reading performance for all students, including explicit, systematic, and sequential approaches to teaching phonemic awareness, phonics, vocabulary, fluency, and text comprehension and multisensory intervention strategies.
  - d. Content literacy and mathematical practices.
- e. Strategies appropriate for instruction of English language learners.
- f. Strategies appropriate for instruction of students with disabilities.
- g. Strategies to differentiate instruction based on student needs.
  - h. The use of character-based classroom management.
- 2. An educational plan for each participant to meet certification requirements and demonstrate his or her ability to teach the subject area for which the participant is seeking certification, which is based on an assessment of his or her

275 276

277

278

279

280

2.81

282

283

284

285

286

287

288

289

290

291

292

293

294 295

296

297

298

301



273 competency in the areas listed in subparagraph 1.

- 3. Field experiences appropriate to the certification subject area specified in the educational plan with a diverse population of students in a variety of challenging environments, including, but not limited to, high-poverty schools, urban schools, and rural schools, under the supervision of qualified educators.
- 4. A certification ombudsman to facilitate the process and procedures required for participants who complete the program to meet any requirements related to the background screening pursuant to s. 1012.32 and educator professional or temporary certification pursuant to s. 1012.56.
- 5. The opportunity for a candidate to complete coursework to obtain a required endorsement in the candidate's chosen teaching field.
- 6. In addition to the core standards for effective education, instruction in the training required of certified instructional personnel, including, but not limited to:
- a. Identification, intervention, and prevention of child abuse, abandonment, and neglect;
  - b. Integration of technology into classroom teaching;
- c. Management, assessment, and monitoring of student learning and performance;
- d. Skills in classroom management, violence prevention, conflict resolution, and related areas;
  - e. Developmental disabilities pursuant to s. 1012.582;
- 299 f. Youth suicide awareness and prevention pursuant to s. 300 1012.583; and
  - g. Youth mental health awareness and assistance pursuant to



s. 1012.584.

302

303

304 305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

320

321

322

323

324

325

326

327

328

329

330

(5) Each institute approved pursuant to this section shall submit to the Department of Education annual performance evaluations that measure the effectiveness of the programs, including the pass rates of participants on all examinations required for teacher certification, employment rates, longitudinal retention rates, and satisfaction surveys of employers and candidates. The satisfaction surveys must be designed to measure the sufficient preparation of the educator for the student's proficiency in the use of state-adopted content standards, the realities of the classroom, and the institute's responsiveness to local school districts. These evaluations shall be used by the Department of Education for purposes of continued approval of an educator preparation institute's certification program.

Section 5. Subsection (4) of section 1011.61, Florida Statutes, is amended to read:

1011.61 Definitions.—Notwithstanding the provisions of s. 1000.21, the following terms are defined as follows for the purposes of the Florida Education Finance Program:

- (4) The maximum value for funding a student in kindergarten through grade 12 or in a prekindergarten program for exceptional children as provided in s. 1003.21(1)(e) shall be the sum of the calculations in paragraphs (a), (b), and (c) as calculated by the department.
- (a) The sum of the student's full-time equivalent student membership value for the school year or the equivalent derived from paragraphs (1)(a) and (b), subparagraph (1)(c)1., subsubparagraphs (1)(c)2.b. and c., subparagraph (1)(c)3., and

332

333 334

335

336

337

338

339

340

341

342

343

344 345

346

347

348

349

350

351

352

353

354

355

356

357

358

359



subsection (2). If the sum is greater than 1.0, the full-time equivalent student membership value for each program or course shall be reduced by an equal proportion so that the student's total full-time equivalent student membership value is equal to 1.0.

- (b) If the result in paragraph (a) is less than 1.0 fulltime equivalent student and the student has full-time equivalent student enrollment pursuant to sub-sub-subparagraph (1)(c)1.b.(VIII), calculate an amount that is the lesser of the value in sub-sub-subparagraph (1)(c)1.b.(VIII) or the value of 1.0 less the value in paragraph (a).
- (c) The full-time equivalent student enrollment value in sub-subparagraph (1)(c)2.a.

A scholarship award provided to a student enrolled in the John M. McKay Scholarships for Students with Disabilities Program pursuant to s. 1002.39 or the Family Empowerment Scholarship Program pursuant to s. 1002.394 is not subject to the maximum value for funding a student under this subsection.

Section 6. Subsection (5) of section 1012.56, Florida Statutes, is amended to read:

- 1012.56 Educator certification requirements.-
- (5) MASTERY OF SUBJECT AREA KNOWLEDGE. Acceptable means of demonstrating mastery of subject area knowledge are:
- (a) For a subject requiring only a baccalaureate degree, a baccalaureate degree with a major in the subject area, conferred within the last 10 years from an accredited or approved institution as defined in rule 6A-4.003, Florida Administrative Code;

361

362

363

364

365

366

367

368 369

370

371

372

373

374

375 376

377

378

379

380

381

382

383

384

385

386

387

388



(b) (a) For a subject requiring only a baccalaureate degree for which a Florida subject area examination has been developed, achievement of a passing score on the Florida-developed subject area examination specified in state board rule;

(c) (b) For a subject for which a Florida subject area examination has not been developed, achievement of a passing score on a standardized examination specified in state board rule, including, but not limited to, passing scores on both the oral proficiency and written proficiency examinations administered by the American Council on the Teaching of Foreign Languages;

(d) (c) For a subject for which a Florida subject area examination has not been developed or a standardized examination has not been specified in state board rule, completion of the subject area specialization requirements specified in state board rule and verification of the attainment of the essential subject matter competencies by the district school superintendent of the employing school district or chief administrative officer of the employing state-supported or private school;

(e) (d) For a subject requiring a master's or higher degree, completion of the subject area specialization requirements specified in state board rule and achievement of a passing score on the Florida-developed subject area examination or a standardized examination specified in state board rule;

- (f) (e) Documentation of a valid professional standard teaching certificate issued by another state;
- (q) (f) Documentation of a valid certificate issued by the National Board for Professional Teaching Standards or a national



389 educator credentialing board approved by the State Board of 390 Education: (h) (g) Documentation of successful completion of a United 391 392 States Defense Language Institute Foreign Language Center 393 program; or 394 (i) (h) Documentation of a passing score on the Defense Language Proficiency Test (DLPT). 395 396 397 School districts are encouraged to provide mechanisms for middle 398 grades teachers holding only a K-6 teaching certificate to 399 obtain a subject area coverage for middle grades through 400 postsecondary coursework or district add-on certification. 401 Section 7. Paragraph (g) is added to subsection (3) of 402 section 1012.585, Florida Statutes, to read: 403 1012.585 Process for renewal of professional certificates.-(3) For the renewal of a professional certificate, the 404 405 following requirements must be met: 406 (g) A teacher may earn inservice points only once during 407 each 5-year validity period for any mandatory training topic 408 that is not linked to student learning or professional growth. 409 Section 8. Subsections (5), (6), and (9) of section 410 1012.79, Florida Statutes, are amended to read: 411 1012.79 Education Practices Commission; organization. 412 (5) The Commissioner of Education, with the advice and 413 consent of the commission chair, is responsible for appointing, 414 and may remove, commission, by a vote of three-fourths of the 415 membership, shall employ an executive director, who shall be 416 exempt from career service. The executive director shall have

administrative duties, as determined by the Commissioner of

419 420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

436

437

438

439

440 441

442

443

444

445

446



Education. The executive director may not impact or influence decisions of the commission. The executive director may be dismissed by a majority vote of the membership.

- (6)(a) The commission shall be assigned to the Department of Education for administrative and fiscal accountability purposes. The commission, in the performance of its powers and duties, shall not be subject to control, supervision, or direction by the Department of Education.
- (b) The property, personnel, and appropriations related to the specified authority, powers, duties, and responsibilities of the commission shall be provided to the commission by the Department of Education.
- (9) The commission shall make such expenditures as may be necessary in exercising its authority and powers and carrying out its duties and responsibilities, including expenditures for personal services, legal services <del>general counsel or access to</del> counsel, and rent at the seat of government and elsewhere; for books of reference, periodicals, furniture, equipment, and supplies; and for printing and binding. The expenditures of the commission shall be subject to the powers and duties of the Department of Financial Services as provided in s. 17.03.

Section 9. Subsection (5) of section 1012.98, Florida Statutes, is amended, and subsections (13), (14), and (15) are added to that section, to read:

1012.98 School Community Professional Development Act.-

(5) Each district school board shall provide funding for the professional development system as required by s. 1011.62 and the General Appropriations Act, and shall direct expenditures from other funding sources to continuously

448

449 450

451

452

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467

468

469

470

471

472

473

474

475



strengthen the system in order to increase student achievement and support instructional staff in enhancing rigor and relevance in the classroom. Each district school board shall calculate a proportionate share of professional development funds for each classroom teacher and allow each classroom teacher to use up to 25 percent of the proportionate share on professional development that addresses the academic needs of students or an identified area of professional growth for the classroom teacher. The department shall identify professional development opportunities that require the classroom teacher to demonstrate proficiency in a specific classroom practice. A school district may coordinate its professional development program with that of another district, with an educational consortium, or with a Florida College System institution or university, especially in preparing and educating personnel. Each district school board shall make available inservice activities to instructional personnel of nonpublic schools in the district and the state certified teachers who are not employed by the district school board on a fee basis not to exceed the cost of the activity per all participants.

(13) To assist school district planning for required teacher professional development, by August 1, 2020, the department shall develop a model annual and 5-year calendar that incorporates all state-required professional development. No later than January 1, 2021, school districts shall develop an annual and a 5-year calendar of professional development for inclusion in the professional development system approved by the department pursuant to subsection (4).

(14) The department shall develop and maintain a statewide

477

478 479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

498

499

500

501

502

503

504



registry of approved professional development providers and professional development activities for use by teachers in this state. The registry is intended to provide educators with highquality professional development opportunities in addition to those offered by an entity specified in subsection (1).

- (a) Any professional development provider seeking to be added to the registry must complete an application developed by the department. Approved providers are responsible for notifying the department of any changes to the provider or approved activities using an update form developed by the department. The approval form must include, but is not limited to, requirements that the provider specify:
  - 1. Compliance with this section.
- 2. The alignment of professional development activities with professional development standards adopted by the state board in rule and standards adopted by the National Staff Development Council.
- 3. Professional development activities offered by the provider.
- 4. Qualifications of instructors for the professional development activities to be approved.
- (b) Providers specified in subsection (1), as well as providers approved by such entities, are not required to seek department approval to offer professional development activities and are not required to be added to the registry. However, such providers that wish to offer statewide professional development opportunities may seek department approval and be added to the registry.
  - (c) Providers approved by the department must maintain

506

507 508

509

510

511

512

513 514

515

516

517

518

519

520

521

522

523

524

525

526

527 528

529

530

531

532

533



information that includes, but is not limited to, the professional development activity, date of the activity, hours of instruction, and instructor, if applicable. The approved provider must provide such information to each participant.

- (d) The department shall review the professional development provider application for compliance with requirements. The department must inform the provider in writing within 90 days after submission of an application regarding the approval or denial of the provider. The approval is valid for a period not to exceed 5 years, after which the provider must reapply.
- 1. Each school district shall accept an approved professional development activity on the registry toward meeting the requirements of s. 1002.385(3).
- 2. The department shall determine the number of inservice hours to be awarded for completion of each specified professional development activity.
- (15) There is created the Professional Development Choice Pilot Program to be administered by the department for a period of 3 years, subject to legislative appropriation. The purpose of the pilot program is to provide grants to eligible teachers to select professional learning opportunities that best meet each teacher's individual needs.
- (a) A teacher may use a pilot program grant for professional development approved by a school district or by a provider approved by the department pursuant to subsection (14).
- 1. Professional development must be aligned with the standards adopted by the state board in rule and standards adopted by the National Staff Development Council.



534 2. Training completed under this subsection must comply with and satisfy the requirements of s. 1012.585(3). 535 536 3. Professional learning activities may include, but are 537 not limited to, in-person or online training; travel and 538 registration for conferences or workshops; college credit 539 courses; and district professional development certification and 540 education competency programs. 541 (b) To be eliqible for a pilot program grant, an individual 542 must: 543 1. Hold a professional certificate issued pursuant to s. 544 1012.56(7)(a); 545 2. Be employed as a classroom teacher, as defined in s. 546 1012.01(2)(a), excluding substitute teachers, by a district 547 school board or by a charter school; and 548 3. Apply for a grant in a format determined by the 549 department. The application must require an applicant to 550 describe how the professional development activity relates to 551 and will improve instruction in the classroom. 552 (c) Each classroom teacher eliqible under paragraph (b) may 553 receive a reimbursement for training pursuant to paragraph (a). 554 The reimbursement for each teacher participating in the pilot 555 program may not exceed \$500 per school year. Each classroom 556 teacher is eligible for one grant per school year. The pilot 557 program grants must be awarded on a first-come, first-served 558 basis. (d) Each school district shall: 559 560 1. Review a proposed professional development activity to

determine alignment with district and individual professional

development plans and determine the number of inservice credit

561

hours to be awarded; and



564	2. Approve any professional development opportunity
565	included on the department's registry pursuant to subsection
566	<u>(13).</u>
567	(e) The department shall:
568	1. Maintain a registry of approved providers and
569	professional development activities pursuant to subsection (14).
570	2. Establish, no later than August 1, 2020, a grant
571	application form.
572	Section 10. Section 1012.981, Florida Statutes, is created
573	to read:
574	1012.981 Professional Education Excellence Resources Pilot
575	Program.—
576	(1) There is established the Professional Education
577	Excellence Resources (PEER) Pilot Program, administered by the
578	department, to provide school district flexibility to increase
579	opportunities for professional learning, collaboration with
580	teachers and leaders, and teacher leadership.
581	(2) The PEER Pilot Program is established in Clay,
582	Pinellas, and Walton Counties.
583	(3) Participating school districts implementing the PEER
584	Pilot Program may:
585	(a) Extend the contract day or the contract year, or both,
586	for participating teachers for professional development,
587	collaboration with colleagues, or instructional coaching. A
588	participating school district that chooses to extend the
589	contract day or year must, before the start of the 2020-2021
590	school year, negotiate with the certified collective bargaining
591	unit for instructional personnel a memorandum of understanding

594 595

596

597

598

599

600 601

602

603

604

605

606

607

608

609

610 611

612

613

614

615 616

617

618

619

620



that addresses the additional duty hours in a week or duty days in a school year and additional payments based on the salary scale of the district to teachers who participate in the pilot program.

- (b) Use program funds to:
- 1. Compensate teachers who are assigned to an extended school day or school year pursuant to paragraph (a).
- 2. Hire additional instructional personnel to provide teachers with additional planning periods or other release time to complete professional development, collaborate with colleagues, or perform other appropriate activities.
- 3. Provide content area specialists to provide support for teachers' individual needs and professional growth.
- 4. Provide instructional coaches for participating teachers.
  - 5. Provide professional development opportunities.
- (4) School districts participating in the pilot program must collaborate with the department, postsecondary educational institutions, regional education consortia, the University of Florida Lastinger Center, or other appropriate organizations to develop high-quality online professional development opportunities accessible to instructional personnel statewide. Such online professional development must:
  - (a) Be self-paced and available to teachers at any time.
- (b) Align with standards for professional development as described in state board rule.
  - (c) Protect the private information of participants.
- (d) Satisfy requirements for renewal of an educator certificate.

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

638

639

640

641

642 643

644

645

646

647

648



- (e) Include online assessments with timely feedback to evaluate participant learning measured against program goals.
- (5) Participating school districts may use program funds to establish a master teacher program. The master teacher program provides accomplished teachers the opportunity to innovate and improve classroom practices, facilitate improved professional development, and improve instructional quality through collaboration with teachers and leaders. School districts shall determine the specific roles assigned to a master teacher.
- (a) Each master teacher program must include, but is not limited to:
- 1. Providing release time for planning and meeting with teachers and leaders;
- 2. Additional professional development opportunities, to include participation in local and national conferences or payments for college credit courses to increase skills or obtain a higher university degree; and
  - 3. Monetary compensation.
- (b) School districts may select for the master teacher program teachers who were rated highly effective in the previous school year and may determine other selection criteria, which may include, but are not limited to, information in performance evaluations, peer reviews, demonstration of content expertise, principal recommendation, or candidate interviews.
- (c) Each participating school district must collaborate with the department and with the University of Florida Lastinger Center to develop a master teacher academy to support instructional personnel statewide. The master teacher academy must:



650 1. Provide recommendations for the selection, training, and 651 support of district master teachers. 652 2. Create a bank of online professional development tools 653 that serve as exemplars for instructional best practices. Such 654 content may include pedagogy, instructional delivery, 655 professional learning communities, collaboration, personalized 656 learning, teacher and student or parent conferencing, positive 657 behavior supports, and using data to improve instruction. 658 3. Provide instructional coaching for school-based leaders 659 and principal supervisors. The content must focus on providing 660 teachers with actionable feedback on performance. 661 (6) Each school district participating in the PEER Pilot 662 Program must annually, by August 1, report to the Governor, the 663 President of the Senate, the Speaker of the House of 664 Representatives, and the department on the performance of the 665 pilot program. Each report must include, but is not limited to: 666 (a) The use of the pilot program funds. 667 (b) The impact of the pilot program on student achievement. 668 (c) The impact of the pilot program on teacher annual 669 evaluations. 670 (d) The results of satisfaction surveys given to pilot 671 program participants. 672 (e) Recommendations for continuation of the pilot program 673 and for scaling the pilot program for statewide implementation. 674 (7) The State Board of Education shall adopt rules to 675 administer this section. 676 (8) This section shall be implemented only to the extent

Section 11. Subsection (1) of section 1012.586, Florida

specifically funded and authorized by law.

677



Statutes, is amended to read:

679

680

681 682

683

684

685

686

687 688

689

690

691

692

693

694

695

696

697

698

699

700

701

702

703

704

705

706

707

1012.586 Additions or changes to certificates; duplicate certificates.—A school district may process via a Department of Education website certificates for the following applications of public school employees:

- (1) Addition of a subject coverage or endorsement to a valid Florida certificate on the basis of the completion of the appropriate subject area testing requirements of s. 1012.56(5)(b) s. 1012.56(5)(a) or the completion of the requirements of an approved school district program or the inservice components for an endorsement.
- (a) To reduce duplication, the department may recommend the consolidation of endorsement areas and requirements to the State Board of Education.
- (b) By July 1, 2018, and at least once every 5 years thereafter, the department shall conduct a review of existing subject coverage or endorsement requirements in the elementary, reading, and exceptional student educational areas. The review must include reciprocity requirements for out-of-state certificates and requirements for demonstrating competency in the reading instruction professional development topics listed in s. 1012.98(4)(b)11. The review must also consider the award of an endorsement to an individual who holds a certificate issued by an internationally recognized organization that establishes standards for providing evidence-based interventions to struggling readers or who completes a postsecondary program that is accredited by such organization. Any such certificate or program must require an individual who completes the certificate or program to demonstrate competence in reading intervention



strategies through clinical experience. At the conclusion of each review, the department shall recommend to the state board changes to the subject coverage or endorsement requirements based upon any identified instruction or intervention strategies proven to improve student reading performance. This paragraph does not authorize the state board to establish any new certification subject coverage.

715 716

717

718

719

720

721

722

723

708

709

710

711

712

713

714

The employing school district shall charge the employee a fee not to exceed the amount charged by the Department of Education for such services. Each district school board shall retain a portion of the fee as defined in the rules of the State Board of Education. The portion sent to the department shall be used for maintenance of the technology system, the web application, and posting and mailing of the certificate.

Section 12. This act shall take effect July 1, 2020.

724 725

726

727

728

731 732

733

734

735

736

======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

729 A bill to be entitled 730

An act relating to education; amending s. 1002.394, F.S.; revising initial scholarship eligibility criteria for the Family Empowerment Scholarship Program, beginning with a specified school year; providing that participation in certain virtual schools, correspondence schools, or distance learning programs does not make a student ineligible for a

738

739

740

741

742

743 744

745

746

747

748

749

750

751

752

753

754

755

756

757

758

759

760

761

762

763

764

765



scholarship under the program in certain circumstances; amending s. 1002.395, F.S.; revising eligibility criteria for the Florida Tax Credit Scholarship Program and applying the criteria only to initial eligibility; requiring that priority be given to students whose household incomes do not exceed a specified amount; amending s. 1004.04, F.S.; requiring that the rules to establish uniform core curricula for each state-approved teacher preparation program include evidence-based reading instructional strategies and mental health strategies and support; requiring state-approved teacher preparation programs include opportunities to complete endorsements and complete training required of instructional personnel; removing admission requirements, and deleting a provision allowing teacher preparation programs to waive admission requirements for up to 10 percent of the students admitted; requiring an assessment of student proficiency is employer surveys; amending s. 1004.85, F.S.; expanding requirements for the certification program of a postsecondary educator preparation institute to be approved by the Department of Education; amending s. 1011.61, F.S.; providing that a certain scholarship award is not subject to the maximum value for funding a student under the Florida Education Finance Program; amending s. 1012.56, F.S.; providing that for a subject requiring only a baccalaureate degree, a baccalaureate degree with a major in the subject area, conferred within the last

767

768 769

770

771

772

773

774

775

776

777

778

779

780

781

782

783

784

785

786

787

788

789

790

791

792

793

794



10 years, is an acceptable means of demonstrating mastery of subject area knowledge; amending s. 1012.585, F.S.; specifying that teachers may earn inservice points only once during a certain time period for any mandatory training topic not linked to student learning or professional growth; amending s. 1012.79, F.S.; directing the Commissioner of Education, with the advice and consent of the chair of the Education Practices Commission, to appoint an executive director who is exempt from career service and may be removed by the commissioner; specifying that the executive director will have administrative duties, as determined by the commissioner; making a technical change; amending s. 1012.98, F.S.; requiring district school boards to calculate a proportionate share of professional development funds for each classroom teacher; authorizing classroom teachers to use up to a certain amount of such funds for certain purposes; requiring the Department of Education to identify professional development opportunities for classroom teachers to demonstrate proficiency in a specific classroom practice; requiring the department to create and develop a model annual and 5-year calendar of professional development by a specified date; requiring school districts to develop annual and 5-year calendars of professional development for inclusion in the department's professional development system by a specified date; requiring the department to maintain a statewide registry of approved

795

796

797

798

799

800

801

802

803

804

805

806

807

808

809

810 811

812

813

814

815

816

817

818 819

820

821

822

823



professional development providers and professional development activities for use by teachers; requiring professional development providers to be approved by the department; specifying requirements for professional development providers; requiring the department to review professional development provider applications for compliance and to approve or deny an application within a certain timeframe; providing for provider reapplication; requiring each school district to accept an approved professional development activity for a certain purpose; requiring the department to determine the number of inservice hours to be awarded for completion of an activity; creating the Professional Development Choice Pilot Program to be administered by the department for a specified period; providing the pilot program's purpose; authorizing the use of pilot program grants for specified purposes; providing requirements for the use of such grants; providing eligibility requirements for receiving pilot program grants; providing requirements and limits for grant disbursements; providing certain duties of each school district; requiring the department to maintain a registry of approved provider and professional development activities; requiring the department to establish an application form by a specified date; creating s. 1012.981, F.S.; creating the Professional Education Excellence Resources (PEER) Pilot Program in specified counties; authorizing school districts implementing the pilot program to

824

825

826

827

828

829 830

831

832

833

834

835

836

837

838

839

840

841

842

843

844

845

846

847

848



engage in certain activities; authorizing school districts to use program funds for certain purposes; requiring school districts participating in the program to collaborate with the department and other entities to develop high-quality online professional development opportunities accessible to instructional personnel statewide; providing requirements for such professional online development opportunities; authorizing participating school districts to use program funds to establish a master teacher program; providing requirements for the master teacher program; requiring participating school districts to collaborate with the department and the University of Florida Lastinger Center to develop a master teacher academy; providing duties for the master teacher academy; requiring each school district participating in the PEER Pilot Program to report annually to the Governor, the Legislature, and the department on the performance of the pilot program; requiring the annual report to contain certain information; requiring the State Board of Education to adopt rules; specifying that the pilot program be implemented only to the extent specifically funded and authorized by law; amending s. 1012.586, F.S.; conforming a crossreference; providing an effective date.

By Senator Diaz

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25 26

27 28 36-01326-20 20201220

A bill to be entitled An act relating to education; amending s. 1004.04, F.S.; requiring that the rules to establish uniform core curricula for each state-approved teacher preparation program include evidence-based reading instructional strategies and mental health strategies and support; deleting a provision allowing teacher preparation programs to waive admission requirements for up to 10 percent of the students admitted; amending s. 1012.56, F.S.; providing that for a subject requiring only a baccalaureate degree, a baccalaureate degree with a major in the subject area, conferred within the last 10 years, is an acceptable means of demonstrating mastery of subject area knowledge; amending s. 1012.79, F.S.; directing the Commissioner of Education, with the advice and consent of the chair of the Education Practices Commission, to appoint an executive director who is exempt from career service and may be removed by the commissioner; specifying that the executive director will have administrative duties, as determined by the commissioner; making a technical change; amending s. 1012.586, F.S.; conforming a cross-reference; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

(b) of subsection (3) of section 1004.04, Florida Statutes, are  ${\tt Page} \ 1 \ {\tt of} \ 8$ 

Section 1. Paragraph (b) of subsection (2) and paragraph

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 1220

	36-01326-20 20201220
30	amended to read:
31	1004.04 Public accountability and state approval for
32	teacher preparation programs
33	(2) UNIFORM CORE CURRICULA AND CANDIDATE ASSESSMENT
34	(b) The rules to establish uniform core curricula for each
35	state-approved teacher preparation program must include, but are
36	not limited to, the following:
37	1. Candidate instruction and assessment in the Florida
38	Educator Accomplished Practices across content areas.
39	2. The use of state-adopted content standards to guide
40	curricula and instruction.
41	3. <u>Evidence-based</u> Scientifically researched and evidence-
42	based reading instructional strategies that improve reading
43	performance for all students, including explicit, systematic,
44	and sequential approaches to teaching phonemic awareness,
45	phonics, vocabulary, fluency, and text comprehension and
46	multisensory intervention strategies.
47	4. Content literacy and mathematics practices.
48	5. Strategies appropriate for the instruction of English
49	language learners.
50	6. Strategies appropriate for the instruction of students
51	with disabilities.
52	7. Strategies to differentiate instruction based on student
53	needs.
54	8. The use of character-based classroom management.
55	9. Mental health strategies and support.
56	(3) INITIAL STATE PROGRAM APPROVAL.—
57	(b) Each teacher preparation program approved by the

Department of Education, as provided for by this section, shall  ${\tt Page~2~of~8}$ 

36-01326-20 20201220

require students, at a minimum, to meet, at a minimum, the following as prerequisites for admission into the program:

59

60

61

62

63

64

6.5

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

8.3

84

85

86

87

- 1. Have a grade point average of at least 2.5 on a 4.0 scale for the general education component of undergraduate studies or have completed the requirements for a baccalaureate degree with a minimum grade point average of 2.5 on a 4.0 scale from any college or university accredited by a regional accrediting association as defined by State Board of Education rule or any college or university otherwise approved pursuant to State Board of Education rule.
- 2. Demonstrate mastery of general knowledge sufficient for entry into the program, including the ability to read, write, and perform in mathematics, by passing the General Knowledge Test of the Florida Teacher Certification Examination or, for a graduate level program, obtain a baccalaureate degree from an institution that is accredited or approved pursuant to the rules of the State Board of Education.

Each teacher preparation program may waive these admissions requirements for up to 10 percent of the students admitted. Programs shall implement strategies to ensure that students admitted under a waiver receive assistance to demonstrate competencies to successfully meet requirements for certification and shall annually report to the Department of Education the status of each candidate admitted under such a waiver.

Section 2. Subsection (5) of section 1012.56, Florida Statutes, is amended to read:

- 1012.56 Educator certification requirements.-
- (5) MASTERY OF SUBJECT AREA KNOWLEDGE.—Acceptable means of

Page 3 of 8

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 1220

36-01326-20 20201220 demonstrating mastery of subject area knowledge are: 89 (a) For a subject requiring only a baccalaureate degree, a 90 baccalaureate degree with a major in the subject area, conferred within the last 10 years from an accredited or approved institution as defined in rule 6A-4.003, Florida Administrative 93 Code; 94 (b) (a) For a subject requiring only a baccalaureate degree for which a Florida subject area examination has been developed, 96 achievement of a passing score on the Florida-developed subject 97 area examination specified in state board rule; (c) (b) For a subject for which a Florida subject area 99 examination has not been developed, achievement of a passing score on a standardized examination specified in state board 100 101 rule, including, but not limited to, passing scores on both the oral proficiency and written proficiency examinations 103 administered by the American Council on the Teaching of Foreign Languages; 104 105 (d) (c) For a subject for which a Florida subject area 106

(d) (e) For a subject for which a Florida subject area examination has not been developed or a standardized examination has not been specified in state board rule, completion of the subject area specialization requirements specified in state board rule and verification of the attainment of the essential subject matter competencies by the district school superintendent of the employing school district or chief administrative officer of the employing state-supported or private school;

107

108

110

111

112

113

114

115

116

(e) (d) For a subject requiring a master's or higher degree, completion of the subject area specialization requirements specified in state board rule and achievement of a passing score

Page 4 of 8

36-01326-20

L17	on the Florida-developed subject area examination or a
L18	standardized examination specified in state board rule;
L19	(f) (e) Documentation of a valid professional standard
L20	teaching certificate issued by another state;
L21	$\underline{\text{(g)}}$ (f) Documentation of a valid certificate issued by the
L22	National Board for Professional Teaching Standards or a national
L23	educator credentialing board approved by the State Board of
L24	Education;
L25	(h) (g) Documentation of successful completion of a United
L26	States Defense Language Institute Foreign Language Center
L27	program; or
L28	(i) (h) Documentation of a passing score on the Defense
L29	Language Proficiency Test (DLPT).
L30	
L31	School districts are encouraged to provide mechanisms for middle
L32	grades teachers holding only a K-6 teaching certificate to
L33	obtain a subject area coverage for middle grades through
L34	postsecondary coursework or district add-on certification.
L35	Section 3. Subsections $(5)$ , $(6)$ , and $(9)$ of section
L36	1012.79, Florida Statutes, are amended to read:
L37	1012.79 Education Practices Commission; organization.
L38	(5) The Commissioner of Education, with the advice and
L39	consent of the commission chair, is responsible for appointing,
L40	and may remove, commission, by a vote of three-fourths of the
141	membership, shall employ an executive director, who shall be
L42	exempt from career service. The executive director shall have
143	administrative duties, as determined by the Commissioner of
L44	Education. The executive director may not impact or influence
L45	decisions of the commission. The executive director may be
,	

Page 5 of 8

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1220

36-01326-20 20201220\_

dismissed by a majority vote of the membership.

- (6) (a) The commission shall be assigned to the Department of Education for administrative <u>and fiscal accountability</u> purposes. The commission, in the performance of its powers and duties, shall not be subject to control, supervision, or direction by the Department of Education.
- (b) The property, personnel, and appropriations related to the specified authority, powers, duties, and responsibilities of the commission shall be provided to the commission by the Department of Education.
- (9) The commission shall make such expenditures as may be necessary in exercising its authority and powers and carrying out its duties and responsibilities, including expenditures for personal services, <u>legal services general counsel</u> or access to counsel, and rent at the seat of government and elsewhere; for books of reference, periodicals, furniture, equipment, and supplies; and for printing and binding. The expenditures of the commission shall be subject to the powers and duties of the Department of Financial Services as provided in s. 17.03.

Section 4. Subsection (1) of section 1012.586, Florida Statutes, is amended to read:

1012.586 Additions or changes to certificates; duplicate certificates.—A school district may process via a Department of Education website certificates for the following applications of public school employees:

(1) Addition of a subject coverage or endorsement to a valid Florida certificate on the basis of the completion of the appropriate subject area testing requirements of  $\underline{s}$ .

1012.56(5)(b)  $\underline{s}$ . 1012.56(5)(a) or the completion of the

Page 6 of 8

36-01326-20 20201220

requirements of an approved school district program or the inservice components for an endorsement.

175

176

177

178

179

180

181

182

183

184

185

186

187 188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

- (a) To reduce duplication, the department may recommend the consolidation of endorsement areas and requirements to the State Board of Education.
- (b) By July 1, 2018, and at least once every 5 years thereafter, the department shall conduct a review of existing subject coverage or endorsement requirements in the elementary, reading, and exceptional student educational areas. The review must include reciprocity requirements for out-of-state certificates and requirements for demonstrating competency in the reading instruction professional development topics listed in s. 1012.98(4)(b)11. The review must also consider the award of an endorsement to an individual who holds a certificate issued by an internationally recognized organization that establishes standards for providing evidence-based interventions to struggling readers or who completes a postsecondary program that is accredited by such organization. Any such certificate or program must require an individual who completes the certificate or program to demonstrate competence in reading intervention strategies through clinical experience. At the conclusion of each review, the department shall recommend to the state board changes to the subject coverage or endorsement requirements based upon any identified instruction or intervention strategies proven to improve student reading performance. This paragraph does not authorize the state board to establish any new certification subject coverage.

The employing school district shall charge the employee a fee

#### Page 7 of 8

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1220

20201220

not to exceed the amount charged by the Department of Education for such services. Each district school board shall retain a portion of the fee as defined in the rules of the State Board of Education. The portion sent to the department shall be used for maintenance of the technology system, the web application, and posting and mailing of the certificate.

Section 5. This act shall take effect July 1, 2020.

36-01326-20

210

Page 8 of 8

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: T	he Professional	Staff of the Commit	tee on Education	
BILL:	SB 1246					
INTRODUCER: Senator S		rgel				
SUBJECT:	Dual Enroll	ment				
DATE:	January 17,	2020	REVISED:			
ANAL	YST	STAFI	DIRECTOR	REFERENCE	ACTION	
1. Bouck		Sikes		ED	Pre-meeting	
2.			_	AED		
3.				AP		

# I. Summary:

SB 1246 modifies the dual enrollment and collegiate high school programs to ensure students have access to such programs, parents and legal guardians are informed of opportunities and responsibilities, and school districts and postsecondary institutions are provided financial support to offer dual enrollment opportunities to students. Specifically, the bill:

- Modifies the dual enrollment program to increase access for students by specifying that:
  - School districts or Florida College System institutions may not deny an eligible student from participating in dual enrollment, and may not establish eligibility criteria in addition to those in law.
  - Instructional materials are free-of-charge for students in private schools and home education programs
  - o Private schools are exempt from the payment of tuition and fees for dual enrollment.
- Renames the "collegiate high school" to "early college" program and specifies requirements in the program contract and student performance contract.
- Establishes funding and financial incentives for school districts and postsecondary institutions by:
  - Creating the Dual Enrollment Scholarship Program in the Department of Education to reimburse eligible postsecondary institutions a specified amount for tuition and instructional materials for dual enrollment taken by private school and home education program students in the fall and spring term, and by all students in the summer term, subject to appropriation in the General Appropriations Act.
  - Providing a full-time equivalent (FTE) student membership bonus in the Florida
     Education Finance Program (FEFP) for students who complete general education core
     courses or an associate degree through dual enrollment, and requiring school districts to
     allocate half of such funds to support academic guidance and postsecondary readiness.
- Establishes a requirement for the Commissioner of Education to report to the Governor and Legislature regarding the status of dual enrollment programs for public and private school and home education program students.

The fiscal impact of the bill is discussed in section V.

The bill takes effect on July 1, 2020.

## **II.** Present Situation:

Florida law provides students in secondary schools access to advanced coursework. Such coursework is intended to shorten the time necessary for a student to complete the requirements associated with the conference of a high school diploma and a postsecondary degree, broaden the scope of curricular options available to students, or increase the depth of study available for a particular subject.<sup>1</sup>

#### **Dual Enrollment**

Dual enrollment is the enrollment of an eligible secondary student or home education student in a postsecondary course creditable toward both a high school diploma and a career certificate or an associate or baccalaureate degree.<sup>2</sup>

An eligible secondary student is a student who is enrolled in any of grades 6 through 12 in a Florida public school or in a Florida private school that is in compliance with the requirements specified in law<sup>3</sup> and provides a secondary curriculum pursuant to law.<sup>4</sup> Students who meet the eligibility requirements and who participate in dual enrollment programs are exempt from the payment of registration, tuition, and laboratory fees.<sup>5</sup>

A growing body of research suggests that participation in dual enrollment can lead to improved academic outcomes, especially for students from low-income backgrounds and first-generation college students. Research suggests that participation in dual enrollment can lead to better grades in high school, increased enrollment in college following high school, higher rates of persistence in college, greater credit accumulation, and increased rates of credential attainment.<sup>6</sup> In addition, research indicates that allowing students in high school to complete even a single college class may significantly increase their chances of attending college and eventually graduating.<sup>7</sup>

<sup>&</sup>lt;sup>1</sup> Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 1007.271(1), F.S.

<sup>&</sup>lt;sup>3</sup> Section 1002.42(2), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1007.271(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1007.271(16), F.S. Florida law specifies that the provisions of law which exempt dual enrolled and early admission students from payment of instructional materials and tuition and fees, including laboratory fees, do not apply to students who select the option of enrolling in an eligible independent institution. Section 1011.62(1)(i), F.S. An eligible independent institution is an independent college or university, which is not for profit, is accredited by a regional or national accrediting agency recognized by the United States Department of Education, and confers degrees as defined in s. 1005.02. *Id.*<sup>6</sup> United States Department of Education, *FACT SHEET: Expanding College Access Through the Dual Enrollment Pell Experiment* (May 16, 2016), <a href="https://www.ed.gov/news/press-releases/fact-sheet-expanding-college-access-through-dual-enrollment-pell-experiment">https://www.ed.gov/news/press-releases/fact-sheet-expanding-college-access-through-dual-enrollment-pell-experiment</a> (last visited Jan. 9, 2020).

<sup>&</sup>lt;sup>7</sup> Jobs for the Future, *Taking College Courses in High School: A Strategy for College Readiness* (Oct. 2012), *available at* <a href="https://jfforg-prod-prime.s3.amazonaws.com/media/documents/TakingCollegeCourses\_101712.pdf">https://jfforg-prod-prime.s3.amazonaws.com/media/documents/TakingCollegeCourses\_101712.pdf</a>. Students who had completed college algebra for dual enrollment had associate degree attainment rates that were 23 percentage points higher and bachelor's attainment rates 24 percentage points higher than students with no such experience. *Id.* 

The following table shows 2018-2019 academic year dual enrollment participation by public and private school and home education program students at Florida College System (FCS) institutions, state universities, and at eligible private colleges and universities.

	FCS	State	Private Colleges
	Institutions <sup>8</sup>	Universities <sup>9</sup>	and Universities <sup>10</sup>
Public School	73,408	9,250	6,908
Private School	2,607	688	
Home Education	3,818	113	

Generally, about three times as many students take dual enrollment courses at an FCS institution during the fall and spring terms than in the summer term. <sup>11</sup> About 10 times as many students take dual enrollment courses at a state university in the fall and spring compared to the summer term. <sup>12</sup>

## Eligibility Criteria

Student eligibility requirements for initial enrollment in college credit dual enrollment courses include a 3.0 unweighted high school grade point average (GPA) and the minimum score on a common placement test<sup>13</sup> adopted by the State Board of Education (SBE) which indicates that the student is ready for college-level coursework. For continued enrollment in college credit dual enrollment courses, students must maintain a 3.0 unweighted high school GPA and the minimum postsecondary GPA established by the postsecondary institution. For initial and continued enrollment in career certificate dual enrollment courses, students must have a 2.0 unweighted high school GPA. Exceptions to the required GPA may be granted on an individual student basis if the educational entities agree and the terms of the agreement are contained within the dual enrollment articulation agreement. FCS institutions may establish additional student eligibility requirements, which may not arbitrarily prohibit or limit students who have demonstrated the ability to master advanced courses from participating in dual enrollment courses. Such additional eligibility requirements must be included in the dual enrollment articulation agreement.<sup>14</sup>

<sup>&</sup>lt;sup>8</sup> Email, Florida Department of Education (Jan. 8, 2020).

<sup>&</sup>lt;sup>9</sup> Email, Florida Board of Governors (Jan. 3, 2020).

<sup>&</sup>lt;sup>10</sup> Email, Florida Department of Education (Jan 8, 2020).

<sup>&</sup>lt;sup>11</sup> *Id.* In 2018-2019, 74,071 students dually enrolled at an FCS institution in the fall and spring terms, and 22,240 students dually enrolled in the summer term (students enrolled in fall/spring and summer are counted twice). *Id.* 

<sup>&</sup>lt;sup>12</sup> Email, Florida Board of Governors (Jan. 3, 2020). In 2018-2019, 14,658 students dually enrolled at a state university in the fall and spring terms, and 1,408 students dually enrolled in the summer term. *Id*.

<sup>&</sup>lt;sup>13</sup> The Postsecondary Education Readiness Test (PERT) is Florida's customized common placement test. The purpose of the PERT is to determine accurate course placement based on the student's skills and abilities. The PERT is aligned with the Postsecondary Readiness Competencies identified by Florida faculty as necessary for success in entry-level college credit coursework. The PERT assessment system includes Placement and Diagnostic tests in mathematics, reading and writing. Rule 6A-10.0315, F.A.C. establishes the test scores used to determine whether a student is ready for college level coursework. Florida Department of Education, *Common Placement Testing*, <a href="http://www.fldoe.org/schools/higher-ed/flcollege-system/common-placement-testing.stml">http://www.fldoe.org/schools/higher-ed/flcollege-system/common-placement-testing.stml</a> (last visited April 2, 2019). As an alternative to PERT, students may take the ACCUPLACER, SAT, and ACT to demonstrate readiness to perform college-level work. Rule 6A-10.0315(2), F.A.C.; *see also* Rule 6A-14.064(1)(b), F.A.C.

<sup>&</sup>lt;sup>14</sup> Section 1007.271(3), F.S.

## Notification of Dual Enrollment Option

Each district school board must inform all secondary students and their parents of dual enrollment as an educational option and mechanism for acceleration. Students and their parents must be informed of student eligibility requirements, the option for taking dual enrollment courses beyond the regular school year, and the minimum academic credits required for graduation. <sup>15</sup>

## **Dual Enrollment Articulation Agreement**

A dual enrollment articulation agreement establishes the guidelines for implementing the program for eligible students. <sup>16</sup> Specifically, Florida law requires:

- Each district school superintendent and each public postsecondary institution president to develop a comprehensive dual enrollment articulation agreement for the respective school district and postsecondary institution.<sup>17</sup>
- Each public postsecondary institution to enter into a home education articulation agreement with each home education student seeking enrollment in a dual enrollment course and the student's parent.<sup>18</sup>
- Each public postsecondary institution to enter into a private school articulation agreement with each eligible private school in its geographic service area seeking to offer dual enrollment courses to its students.<sup>19</sup>

Additionally, district school boards and FCS institutions may enter into additional dual enrollment articulation agreements with state universities, and school districts may also enter into dual enrollment articulation agreements with eligible independent colleges and universities.<sup>20</sup>

Dual enrollment articulation agreements are developed locally by the entities specified in law. Florida law specifies the information that must be addressed in the dual enrollment articulation agreements. Such agreements must be submitted to the Florida Department of Education (DOE) by August 1 of each year. District school boards may not refuse to enter into a dual enrollment articulation agreement with a local FCS institution if that institution has the capacity to offer dual enrollment courses. <sup>23</sup>

#### **Instructional Materials**

Instructional materials assigned for use within dual enrollment courses must be made available to dual enrollment students from Florida public high schools free of charge.<sup>24</sup> Florida law does not

<sup>&</sup>lt;sup>15</sup> Section 1007.271(8), F.S.

<sup>&</sup>lt;sup>16</sup> Florida Department of Education, *Dual Enrollment Frequently Asked Questions*, *available at* <a href="http://www.fldoe.org/core/fileparse.php/5421/urlt/DualEnrollmentFAQ.pdf">http://www.fldoe.org/core/fileparse.php/5421/urlt/DualEnrollmentFAQ.pdf</a>, at 13.

<sup>&</sup>lt;sup>17</sup> Section 1007.271(21), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1007.271(13), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1007.271(24), F.S.

<sup>&</sup>lt;sup>20</sup> Section 1007.271(23), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1007.271(13), (21), and (24), F.S.

<sup>&</sup>lt;sup>22</sup> Section 1007.271(13), (21), (23), and (24), F.S.

<sup>&</sup>lt;sup>23</sup> Section 1007.271(4), F.S.

<sup>&</sup>lt;sup>24</sup> Section 1007.271(17), F.S.

prohibit an FCS institution from providing instructional materials at no cost to a home education student or a student from a private school.<sup>25</sup> Instructional materials purchased by a district school board or FCS institution board of trustees on behalf of dual enrollment students must be the property of the board against which the purchase is charged.<sup>26</sup>

## **Collegiate High School Program**

In 2014, the Legislature codified the collegiate high school program and specified related requirements.<sup>27</sup> Florida law requires each FCS institution to work with each district school board in its designated service area<sup>28</sup> to establish one or more collegiate high school programs.<sup>29</sup> In fall 2018, there were 11,146 students enrolled in a collegiate high school or collegiate high school program.<sup>30</sup>

#### **Purpose**

At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least 1 full school year, to earn CAPE industry certifications and to successfully complete 30 credit hours through dual enrollment toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.<sup>31</sup>

## **Program Contract**

Each district school board and its local FCS institution must execute a contract to establish one or more collegiate high school programs at a mutually agreed upon location or locations. If the FCS institution does not establish a program with a district school board in its designated service area, another FCS institution may execute a contract with that district school board to establish the program.<sup>32</sup>

In addition to executing a contract with the local FCS institution, Florida law authorizes a district school board to execute a contract to establish a collegiate high school program with an eligible state university or an independent college or university.<sup>33</sup>

Florida law specifies the information that must be addressed in the contract which must be executed by January 1 of each school year for implementation of the program during the next school year.<sup>34</sup>

<sup>&</sup>lt;sup>25</sup> Section 1007.271(17), F.S.

 $<sup>^{26}</sup>$  *Id*.

<sup>&</sup>lt;sup>27</sup> Section 10, ch. 2014-184, L.O.F.

<sup>&</sup>lt;sup>28</sup> Section 1000.21(3), F.S.

<sup>&</sup>lt;sup>29</sup> Section 1007.273(1), F.S.

<sup>&</sup>lt;sup>30</sup> Email, Florida Department of Education (Jan. 8, 2020).

<sup>&</sup>lt;sup>31</sup> Section 1007.273(2), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1007.273(3), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1007.273(5), F.S. To participate in a collegiate high school program, an independent college or university must be an institution that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is a nonprofit independent college or university located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools to grant baccalaureate degrees. *Id.* 

<sup>&</sup>lt;sup>34</sup> Section 1007.273(3), F.S.

## Student Performance Contract

Each student participating in a collegiate high school program must enter into a student performance contract which must be signed by the student, the parent, and a representative of the school district and the applicable FCS institution, state university, or eligible independent college or university.<sup>35</sup> The performance contract must include the schedule of courses, by semester, and industry certifications to be taken by the student, student attendance requirements, and course grade requirements.

## **Funding for Dual Enrollment and Collegiate High School Programs**

Florida is required to provide for an efficient, safe, secure, and high quality system of free public schools that allows students to obtain a high quality education and for the establishment, maintenance, and operation of institutions of higher learning and other public education programs that the needs of the people may require.<sup>36</sup>

## Florida Education Finance Program

The Florida Education Finance Program (FEFP) is the primary mechanism for funding the operating costs of Florida school districts. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in the public schools.<sup>37</sup> The number of FTE students in each of the funded education programs is multiplied by cost factors<sup>38</sup> relative to each program to obtain weighted FTE student values.<sup>39</sup> The base student allocation from state and local funds is determined annually by the Florida Legislature and is a component in the calculation of base funding.<sup>40</sup>

#### Funding for Dual Enrollment

Dual enrollment funding for public schools is included in the calculation of FTE students within the FEFP.<sup>41</sup> There is no provision in law to allow for additional funding for students earning dual enrollment credit.

The dual enrollment articulation agreement between a district school superintendent and a public postsecondary institution president must address specified information including a funding provision that delineates costs incurred by each entity, 42 which include the following:

• School districts are required to pay public postsecondary institutions the standard tuition rate per credit hour from funds provided in the FEFP when dual enrollment course instruction

<sup>&</sup>lt;sup>35</sup> Section 1007.273(4), F.S.

<sup>&</sup>lt;sup>36</sup> Art. IX, s. 1, Fla. Const.

<sup>&</sup>lt;sup>37</sup> See Section 1011.62, F.S.

<sup>&</sup>lt;sup>38</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>39</sup> Section 1011.62, F.S.; Florida Department of Education, *2019-20 Funding for Florida School Districts available at* http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf.

<sup>&</sup>lt;sup>40</sup> Florida Department of Education, *2019-20 Funding for Florida School Districts available at* http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf at 17.

<sup>&</sup>lt;sup>41</sup> *Id.* at 11.

<sup>&</sup>lt;sup>42</sup> Section 1007.271(21)(n), F.S.

takes place on the postsecondary institution's campus and the course is taken during the fall or spring term.<sup>43</sup>

- When dual enrollment is provided on the high school site by postsecondary institution faculty, the school district must reimburse the costs associated with the postsecondary institution's proportion of salary and benefits to provide the instruction.<sup>44</sup>
- When dual enrollment course instruction is provided on the high school site by school district faculty, the school district is not responsible for payment to the postsecondary institution.<sup>45</sup>

Florida law does not specify a similar funding provision for private schools to pay public postsecondary education institutions for the dual enrollment instruction that such institutions provide to the private school dual enrollment students. However, postsecondary institutions are not prohibited from charging a fee to private schools for the dual enrollment of its students.

Subject to annual appropriation in the General Appropriations Act, a public postsecondary institution must receive an amount of funding equivalent to the standard tuition rate per credit hour for each dual enrollment course taken by a student during the summer term.<sup>46</sup>

## Funding for Collegiate High School Programs

The collegiate high school program must be funded in accordance with the funding for dual enrollment through the FEFP.<sup>47</sup> The SBE must enforce compliance with the law regarding the collegiate high school program by withholding the transfer of funds for the school districts and the FCS institutions.<sup>48</sup>

## **FEFP Incentives for Acceleration Mechanisms**

The FEFP provides a funding incentive for school districts with students in Advanced Placement (AP), International Baccalaureate (IB), and Advanced Certificate of Education (AICE) courses who successfully complete AP, IB, and AICE examinations and IB and AICE diplomas.<sup>49</sup> The additional FTE is calculated as follows:

- A value of 0.16 FTE student membership is calculated for each student in each AP course who receives a score of 3 or higher on the College Board AP examination.<sup>50</sup>
- A value of 0.16 FTE student membership is calculated for each student enrolled in an IB course who receives a score of 4 or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an IB diploma.<sup>51</sup>
- A value of 0.16 FTE student membership is calculated for each student enrolled in a full-credit AICE course, and 0.08 FTE student membership for each student enrolled in a half-

<sup>&</sup>lt;sup>43</sup> Section 1007.271(21)(2)1, F.S.

<sup>&</sup>lt;sup>44</sup> *Id*.

<sup>&</sup>lt;sup>45</sup> *Id*.

<sup>&</sup>lt;sup>46</sup> Section 1007.271(21)(n)2., F.S.

<sup>&</sup>lt;sup>47</sup> Section 1007.273(6), F.S.

<sup>48</sup> Id

<sup>&</sup>lt;sup>49</sup> See 1011.62, F.S. Accelerated mechanisms include, but are not limited to, dual enrollment and early admission, advanced placement, credit by examination, the International Baccalaureate Program, and the Advanced International Certificate of Education Program. Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>50</sup> Section 1011.62(1)(n), F.S.

<sup>&</sup>lt;sup>51</sup> Section 1011.62(1)(1), F.S.

credit AICE course, for each student who receives a score of E or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an AICE diploma.<sup>52</sup>

Additionally, classroom teachers may receive bonus funds for the performance of their students on AP, IB, and AICE examinations. School districts must use the additional FTE funds for AP, IB, and AICE programs for purposes specified in law.<sup>53</sup>

## III. Effect of Proposed Changes:

SB 1246 modifies the dual enrollment and collegiate high school programs to ensure students have access to such programs, parents and legal guardians are informed of opportunities and responsibilities, and school districts and postsecondary institutions are provided financial support to offer dual enrollment opportunities to students. Specifically, the bill:

- Modifies the dual enrollment program to increase access for students by specifying that:
  - School districts or Florida College System (FCS) institutions may not deny an eligible student from participating in dual enrollment, and may not establish eligibility criteria in addition to those in law.
  - Instructional materials are free-of-charge for students in private schools and home education programs
  - o Private schools are exempt from the payment of tuition and fees for dual enrollment.
- Renames the "collegiate high school" to "early college" program and specifies requirements in the program contract and student performance contract.
- Establishes funding and financial incentives for school districts and postsecondary institutions by:
  - Creating the Dual Enrollment Scholarship Program in the Department of Education (DOE) to reimburse eligible postsecondary institutions a specified amount for tuition and instructional materials for dual enrollment taken by private school and home education program students in the fall and spring term, and by all students in the summer term, subject to appropriation in the General Appropriations Act.
  - Providing a full-time equivalent (FTE) student membership bonus in the Florida
     Education Finance Program (FEFP) for students who complete general education core
     courses or an associate degree through dual enrollment, and requiring school districts to
     allocate half of such funds to support academic guidance and postsecondary readiness.
- Establishes a requirement for the Commissioner of Education (commissioner) to report to the Governor and Legislature regarding the status of dual enrollment programs for public and private school and home education program students.

#### **Dual Enrollment**

The bill modifies s. 1007.271, F.S., regarding dual enrollment student eligibility, notification requirements, articulation agreements, and costs. Such changes may increase dual enrollment opportunities for students through programmatic and financial supports and provide additional information to parents and students about dual enrollment benefits and responsibilities.

<sup>&</sup>lt;sup>52</sup> Section 1011.62(1)(m), F.S.

<sup>&</sup>lt;sup>53</sup> Section 1011.62(1)(1)-(n), F.S.

The bill modifies student eligibility for and access to dual enrollment. Specifically, the bill:

- Clarifies that a student eligible for dual enrollment includes a student enrolled in a home education program specified in law.
- Specifies that the individual student exceptions to the required high school grade point average (GPA) in current law are only for career certificate dual enrollment.
- Authorizes an exception to the required GPA for college credit dual enrollment for students
  who achieve higher scores than the established minimum on the common placement test
  adopted by the State Board of Education (SBE). Such exception must be specified in the
  articulation agreement.
- Removes the authorization for an FCS institution to establish additional dual enrollment eligibility criteria, to specify that a postsecondary institution may not establish additional initial student academic eligibility requirements.
- Specifies that a district school board or FCS institution may not deny a student who has met
  the state eligibility requirements from participating in dual enrollment unless the institution
  documents that it does not have the capacity to accommodate all eligible students seeking to
  participate in the dual enrollment program. If the institution documents that it does not have
  the capacity to accommodate all eligible students, participation must be based on a firstcome, first-served basis.
- Specifies that a home education student must meet the same minimum score requirement on a common placement test required of other dually enrolled students.

The bill expands the notification requirement to parents to include legal guardians, and requires that students and their parents or legal guardians be informed that dual enrollment course grades are included in the student's college GPA, become a part of the student's permanent academic record, and may affect the student's future financial aid eligibility. The bill also specifies that a school may not enroll a student in a dual enrollment course without an acknowledgment form on file, which must be signed by both the student and the student's parent or legal guardian.

The bill extends the deadline for annual reporting of articulation agreements to the DOE from August 1, to October 1, which may provide additional time for agreements to be negotiated and approved by the school district and postsecondary governing boards.

The bill modifies provisions relating to the cost of dual enrollment to students and to postsecondary institutions. Specifically, the bill:

- Specifies that instructional materials used in dual enrollment courses are free to students at private schools and home education programs.<sup>54</sup>
- Specifies that the private school of a student's enrollment is exempt from the payment of tuition and fees to the postsecondary institution.
- Establishes the Dual Enrollment Scholarship Program as an additional funding source.

<sup>&</sup>lt;sup>54</sup> Section 27, ch. 2018-6, L.O.F., included a provision removing from the home education articulation agreement a provision that such students must be responsible for their own instructional materials.

## Dual Enrollment Scholarship Program

The bill creates s. 1009.31, F.S., to establish the Dual Enrollment Scholarship Program (program) within the DOE to support postsecondary institutions in providing dual enrollment to Florida secondary school and home education program students.

For any student who meets the dual enrollment eligibility requirements established in law, the bill requires the program to:

- Beginning in the 2020 fall term, reimburse eligible postsecondary institutions for tuition and related instructional materials costs for dual enrollment courses taken by private school or home education program secondary students during the fall or spring terms.
- Beginning in the 2021 summer term, reimburse institutions for tuition and related instructional materials costs for dual enrollment courses taken by public school, private school, or home education program secondary students during the summer terms.

The specific reimbursements amounts are as follows:<sup>55</sup>

- FCS institutions are reimbursed at the in-state resident tuition rate established in law.<sup>56</sup>
- State University System institutions and independent postsecondary institutions are reimbursed at the standard tuition rate established in law.<sup>57</sup>
- Institutions are reimbursed for instructional materials costs based on a rate as specified in the GAA.

The bill specifies that reimbursement for dual enrollment courses is contingent upon an appropriation in the GAA each year. If the statewide reimbursement amount is greater than the appropriation, the institutional reimbursement amounts must be prorated among the institutions that have reported eligible students to the DOE by the established deadlines.

Each participating institution must report to the DOE specified information about the student; postsecondary institution, course, and credits, and:

- Annually, by March 15, its eligible secondary students from private schools or home education programs who were enrolled during the previous fall or spring terms. For dual enrollment courses taken during the fall and spring terms, the DOE must reimburse institutions by April 15 of the same year.
- Annually, by July 15, its eligible public school, private school, or home education program students who were enrolled during the summer terms. For dual enrollment courses taken during the summer terms, the DOE must reimburse institutions by August 15 of the same year, before the beginning of the next academic year.

The bill authorizes the SBE to adopt rules to implement these provisions.

## **Early College Program**

The bill modifies s. 1007.273, F.S., and changes the name of the collegiate high school program to the early college program. In addition, the bill:

<sup>&</sup>lt;sup>55</sup> The bill does not include a reimbursement amount for career centers operated by school districts.

<sup>&</sup>lt;sup>56</sup> The standard in-state tuition rate at an FCS institution is \$71.98 per credit hour. Section 1009.23(3)(a), F.S.

<sup>&</sup>lt;sup>57</sup> The standard in-state tuition rate at state universities is \$105.07 per credit hour. Section 1009.24(4)(a), F.S.

• Changes the purpose of the program to remove specified grade levels and credit thresholds to specify that an early college program means a structured high school acceleration program in which a cohort of students is enrolled full-time in postsecondary courses toward an associate degree.

- Requires that early college program prioritize courses applicable as general education core courses<sup>58</sup> for an associate degree or a baccalaureate degree, and specifies that the early college program contract between a district school board and the local FCS institution, which includes a delineation of dual enrollment courses available, must include general education core courses.<sup>59</sup>
- Requires the student performance contract for the early college program include a provision
  describing the applicability of dual enrollment courses in the program to an associate degree
  or a baccalaureate degree.
- Specifies that a charter school may execute a contract directly with the local FCS institution or another postsecondary institution to establish an early college program at a mutually agreed upon location.

Additionally, the bill includes conforming provisions to change the name of the collegiate high school program to the early college program related to K-12 student and parent rights and educational choice, <sup>60</sup> and requirements for a standards high school diploma for students with a disability. <sup>61</sup>

The modifications to the early college program may increase access to such programs by students in charter schools, and may assist students in choosing dual enrollment courses that will satisfy associate and baccalaureate degree requirements at public postsecondary institutions.

#### **Reporting Requirement**

The bill modifies sections 1007.271 and 1007.273, F.S., to establish reporting requirements relating to the dual enrollment and early college programs. By November 30, 2021, and annually thereafter, the commissioner must report to the Governor, President of the Senate, and the Speaker of the House of Representatives the status of dual enrollment and early college programs, including, at a minimum, a summary of student enrollment and completion at public and private postsecondary institutions.

## **FEFP Incentive for Dual Enrollment**

The bill adds new provisions for funding students enrolled in dual enrollment courses and early college programs similar to FTE student membership incentives for successful completion of

<sup>&</sup>lt;sup>58</sup> s. 1007.25 and Rule 6A-14.0303, F.A.C.

<sup>&</sup>lt;sup>59</sup> General education core course options consist of a maximum of five courses within each of the subject areas of communication, mathematics, social sciences, humanities, and natural sciences. Beginning with students initially entering an FCS institution or state university in 2015-2016 and thereafter, each student must complete at least one identified core course in each subject area as part of the general education course requirements. The general education core course options must be adopted in rule by the SBE and in regulation by the Board of Governors. Section 1007.25(3), F.S. See also Rule 6A-10.0303 and Board of Governors Regulation 8.005.

<sup>&</sup>lt;sup>60</sup> Section 1002.20(6)(a), F.S.

<sup>&</sup>lt;sup>61</sup> Section 1003.4282(10)(c)2., F.S.

AP, IB, and AICE examinations. Specifically, for the 2020-2021 school year and thereafter, the bill:

- Provides bonus FTE funding to public school districts for any student who completes a general education core course through dual enrollment with an earned grade of "C" or better.
  - Students enrolled in an early college program generate a 0.16 FTE student membership bonus.
  - Students not enrolled in an early college program generate a 0.08 FTE student membership bonus.
- Provides bonus FTE funding for each associate degree earned through the dual enrollment program with 3.0 GPA or better. Students earning an associate degree with the required GPA generate a 0.3 FTE student membership bonus. Courses taken prior to 2020-2021 may be included in the associate degree. In the 2018-2019 academic year, 2,107 students earned an associate degree through dual enrollment prior to high school graduation.<sup>62</sup>
- Specifies that bonus funding will be added to the total FTE student membership in basic programs for grades 9-12 in the subsequent fiscal year and requires school districts to allocate at least 50 percent of the bonus funds to the schools that generated the funds to support academic guidance and postsecondary readiness.

Adding performance funding incentives for students taking dual enrollment courses may incentivize public schools to increase the number of students enrolled in dual enrollment courses in both dual enrollment and early college programs.

The bill takes effect on July 1, 2020.

## IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:
	None.
D.	State Tax or Fee Increases:
	None.
E.	Other Constitutional Issues:
	None.

<sup>&</sup>lt;sup>62</sup> Email, Florida Department of Education (Jan. 8, 2020).

## V. Fiscal Impact Statement:

## A. Tax/Fee Issues:

None.

## B. Private Sector Impact:

The financial supports for the dual enrollment and early college programs may increase opportunities for Florida secondary students to take college-credit courses that will count toward an associate or baccalaureate degree while still in high school, which may reduce costs for students and families.

## C. Government Sector Impact:

For the 2020-2021 fiscal year, the estimated costs are as follows:

- The Dual Enrollment Scholarship Program is estimated to cost \$28.5 million. The estimate is based on tuition and instructional materials costs for the estimated number of private school and home education program students participating in dual enrollment in the fall and spring terms, and all dual enrollment students in the summer term.
- The dual enrollment FTE bonus funding within the Florida Education Finance Program (FEFP) is estimated to be \$61.3 million. This estimate is based on the weighted value for the number of students participating in dual enrollment and early college programs who complete courses with a "C" or better or graduate with an associate degree.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1007.271, 1007.273, 1011.62, 1002.20, 1003.4282, 1003.436, and 1011.68.

This bill creates section 1009.31 of the Florida Statutes.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B.	Amendments:
D.	Amendments.

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Stargel

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

22-01066B-20 20201246

A bill to be entitled An act relating to dual enrollment; amending s. 1007.271, F.S.; clarifying that secondary students eligible for dual enrollment programs include students who are enrolled in home education programs; providing for exceptions to grade point average requirements relating to student eligibility; requiring that exceptions to required grade point averages be specified in the dual enrollment articulation agreement; prohibiting postsecondary institutions from establishing additional initial student academic eligibility requirements; prohibiting district school boards and Florida College System institutions from denying students who have met eligibility requirements from participating in dual enrollment except under specified circumstances; revising the date by which career centers are required to annually complete and submit specified agreements to the Department of Education; requiring district school boards to inform secondary students and their parents or legal guardians of specified information; prohibiting schools from enrolling students in dual enrollment courses under certain circumstances; revising the date by which eligible postsecondary institutions are required to annually complete and submit home education articulation agreements to the department; revising requirements for home education students enrolled in dual enrollment courses; conforming a provision to changes made by the act; requiring that

Page 1 of 35

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

20201246

22-01066B-20

	22-01066B-20 20201246
30	instructional materials assigned for use within dual
31	enrollment courses be made available to dual
32	enrollment students from public schools, private
33	schools, and home education programs free of charge;
34	revising the date by which certain postsecondary
35	institutions are required to annually complete and
36	submit to the department a dual enrollment
37	articulation agreement; revising requirements for the
38	articulation agreement; revising provisions relating
39	to funding for dual enrollment; providing that certain
40	independent colleges and universities are eligible for
41	inclusion in the dual enrollment and early admission
42	programs; revising the date by which certain district
43	school boards and Florida College System institutions
44	are required to annually complete and submit a dual
45	enrollment articulation agreement to the department;
46	revising the date by which certain postsecondary
47	institutions are required to annually complete and
48	submit a private school articulation agreement to the
49	department; revising requirements for such agreements;
50	conforming provisions to changes made by the act;
51	requiring the Commissioner of Education to annually
52	report the status of dual enrollment programs to the
53	Governor and the Legislature by a specified date;
54	requiring the State Board of Education to adopt rules;
55	amending s. 1007.273, F.S.; changing the term
56	"collegiate high school program" to "early college
57	<pre>program"; defining the term "early college program";</pre>
58	requiring early college programs to prioritize certain

Page 2 of 35

22-01066B-20 20201246

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

8.3

84

85

86

87

courses; deleting requirements relating to collegiate high school programs; revising provisions relating to contracts executed between district school boards and their local Florida College System institutions to establish early college programs; revising provisions relating to student performance contracts for students participating in early college programs; authorizing charter schools to execute contracts to establish an early college program with specified institutions; requiring the commissioner to annually report the status of early college programs to the Governor and the Legislature by a specified date; creating s. 1009.31, F.S.; providing legislative findings; establishing the Dual Enrollment Scholarship Program; providing for the administration of the program; providing for the reimbursement of tuition and costs to eligible postsecondary institutions; requiring students participating in dual enrollment programs to meet minimum eligibility requirements in order for institutions to receive reimbursements; requiring participating institutions to annually report specified information to the department by certain dates; providing a reimbursement schedule for tuition and instructional materials costs; requiring the department to reimburse institutions by specified dates; providing that reimbursement for dual enrollment courses is contingent upon appropriations; providing for the prorating of reimbursements under certain circumstances; requiring the State Board of

Page 3 of 35

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

	22-01066B-20 20201246
88	Education to adopt rules; amending s. 1011.62, F.S.;
89	revising provisions relating to the calculation of
90	full-time equivalent student membership with respect
91	to dual enrollment instruction for purposes of
92	allocating funds for the operation of schools;
93	amending ss. 1002.20 and 1003.4282, F.S.; conforming
94	provisions to changes made by the act; amending s.
95	1003.436, F.S.; conforming a cross-reference;
96	reenacting s. 1011.68(1)(d), F.S., relating to funds
97	for student transportation, to incorporate the
98	amendments made to s. 1011.62, F.S.; providing an
99	effective date.
100	
101	Be It Enacted by the Legislature of the State of Florida:
102	
103	Section 1. Section 1007.271, Florida Statutes, is amended
104	to read:
105	1007.271 Dual enrollment programs
106	(1) The dual enrollment program is the enrollment of an
107	eligible secondary student <del>or home education student</del> in a
108	postsecondary course creditable toward high school completion
109	and a career certificate or an associate or baccalaureate
110	degree. A student who is enrolled in postsecondary instruction
111	that is not creditable toward a high school diploma may not be
112	classified as a dual enrollment student.
113	(2) For the purpose of this section, an eligible secondary
114	student is a student who is enrolled in any of grades 6 through
115	12 in a Florida public school or in a Florida private school
116	that is in compliance with s. 1002.42(2) and provides a

Page 4 of 35

22-01066B-20 20201246

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138 139

140

141

142

143

144

145

secondary curriculum pursuant to s. 1003.4282, or who is enrolled in a home education program pursuant to s. 1002.41. Students who are eligible for dual enrollment pursuant to this section may enroll in dual enrollment courses conducted during school hours, after school hours, and during the summer term. However, if the student is projected to graduate from high school before the scheduled completion date of a postsecondary course, the student may not register for that course through dual enrollment. The student may apply to the postsecondary institution and pay the required registration, tuition, and fees if the student meets the postsecondary institution's admissions requirements under s. 1007.263. Instructional time for dual enrollment may vary from 900 hours; however, the full-time equivalent student membership value shall be subject to the provisions in s. 1011.61(4). A student enrolled as a dual enrollment student is exempt from the payment of registration, tuition, and laboratory fees. Applied academics for adult education instruction, developmental education, and other forms of precollegiate instruction, as well as physical education courses that focus on the physical execution of a skill rather than the intellectual attributes of the activity, are ineligible for inclusion in the dual enrollment program. Recreation and leisure studies courses shall be evaluated individually in the same manner as physical education courses for potential inclusion in the program.

(3) Student eligibility requirements For initial enrollment in college credit dual enrollment courses, a student must achieve include a 3.0 unweighted high school grade point average and the minimum score on a common placement test adopted by the

Page 5 of 35

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 1246

	22-010668-20 20201246
146	State Board of Education which indicates that the student is
147	ready for college-level coursework. Student eligibility
148	requirements For continued enrollment in college credit dual
149	enrollment courses, a student must maintain a minimum must
150	include the maintenance of a 3.0 unweighted high school grade
151	point average and the minimum postsecondary grade point average
152	established by the postsecondary institution. Regardless of
153	meeting student eligibility requirements for continued
154	enrollment, a student may lose the opportunity to participate in
155	a dual enrollment course if the student is disruptive to the
156	learning process such that the progress of other students or the
157	efficient administration of the course is hindered. Student
158	eligibility requirements for initial and continued enrollment in
159	career certificate dual enrollment courses must include a 2.0
160	unweighted high school grade point average. An exception
161	$ extstyle{ iny Exceptions}$ to the required grade point $ extstyle{ iny average}$ for career
162	<pre>certificate dual enrollment averages may be granted on an</pre>
163	individual student basis. An exception to the required grade
164	point average for college credit dual enrollment may be granted
165	for students who achieve higher scores than the established
166	minimum on the common placement test adopted by the State Board
167	of Education. Any exception to the required grade point average
168	<pre>must be specified in if the educational entities agree and the</pre>
169	terms of the agreement are contained within the dual enrollment
170	articulation agreement established pursuant to subsection (21).
171	A postsecondary institution Florida College System institution
172	$\frac{\text{boards of trustees}}{\text{may not}}$ establish additional initial student
173	<u>academic</u> eligibility requirements, which shall be included in
174	the dual enrollment articulation agreement, to ensure student

Page 6 of 35

22-01066B-20 20201246

readiness for postsecondary instruction. Additional requirements included in the agreement may not arbitrarily prohibit students who have demonstrated the ability to master advanced courses from participating in dual enrollment courses or limit the number of dual enrollment courses in which a student may enroll based solely upon enrollment by the student at an independent postsecondary institution.

- (4) District school boards may not refuse to enter into a dual enrollment articulation agreement with a local Florida College System institution if that Florida College System institution has the capacity to offer dual enrollment courses.
- (5) A district school board or Florida College System institution may not deny a student who has met the state eligibility requirements from participating in dual enrollment unless the institution documents that it does not have the capacity to accommodate all eligible students seeking to participate in the dual enrollment program. If the institution documents that it does not have the capacity to accommodate all eligible students, participation must be based on a first-come, first-served basis.
- (6) (5) (a) Each faculty member providing instruction in college credit dual enrollment courses must:
- 1. Meet the qualifications required by the entity accrediting the postsecondary institution offering the course. The qualifications apply to all faculty members regardless of the location of instruction. The postsecondary institution offering the course must require compliance with these qualifications.
  - 2. Provide the institution offering the dual enrollment

Page 7 of 35

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246

course a copy of his or her postsecondary transcript.

- 3. Provide a copy of the current syllabus for each course taught to the discipline chair or department chair of the postsecondary institution before the start of each term. The content of each syllabus must meet the same standards required for all college-level courses offered by that postsecondary institution.
- 4. Adhere to the professional rules, guidelines, and expectations stated in the postsecondary institution's faculty or adjunct faculty handbook. Any exceptions must be included in the dual enrollment articulation agreement.
- 5. Adhere to the rules, guidelines, and expectations stated in the postsecondary institution's student handbook which apply to faculty members. Any exceptions must be noted in the dual enrollment articulation agreement.
- (b) Each president, or designee, of a postsecondary institution offering a college credit dual enrollment course must:
- 1. Provide a copy of the institution's current faculty or adjunct faculty handbook to all faculty members teaching a dual enrollment course.
- 2. Provide to all faculty members teaching a dual enrollment course a copy of the institution's current student handbook, which may include, but is not limited to, information on registration policies, the student code of conduct, grading policies, and critical dates.
- 3. Designate an individual or individuals to observe all faculty members teaching a dual enrollment course, regardless of the location of instruction.

Page 8 of 35

22-01066B-20 20201246

4. Use the same criteria to evaluate faculty members teaching a dual enrollment course as the criteria used to evaluate all other faculty members.

2.57

- 5. Provide course plans and objectives to all faculty members teaching a dual enrollment course.
- (7) (6) The following curriculum standards apply to college credit dual enrollment:
- (a) Dual enrollment courses taught on the high school campus must meet the same competencies required for courses taught on the postsecondary institution campus. To ensure equivalent rigor with courses taught on the postsecondary institution campus, the postsecondary institution offering the course is responsible for providing in a timely manner a comprehensive, cumulative end-of-course assessment or a series of assessments of all expected learning outcomes to the faculty member teaching the course. Completed, scored assessments must be returned to the postsecondary institution and held for 1 year.
- (b) Instructional materials used in dual enrollment courses must be the same as or comparable to those used in courses offered by the postsecondary institution with the same course prefix and number. The postsecondary institution must advise the school district of instructional materials requirements as soon as that information becomes available but no later than one term before a course is offered.
- (c) Course requirements, such as tests, papers, or other assignments, for dual enrollment students must be at the same level of rigor or depth as those for all nondual enrollment postsecondary students. All faculty members teaching dual

Page 9 of 35

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

enrollment courses must observe the procedures and deadlines of the postsecondary institution for the submission of grades. A postsecondary institution must advise each faculty member

22-01066B-20

2.68

postsecondary institution must advise each faculty member teaching a dual enrollment course of the institution's grading quidelines before the faculty member begins teaching the course.

- (d) Dual enrollment courses taught on a high school campus may not be combined with any noncollege credit high school course.
- (8) (7) Career dual enrollment shall be provided as a curricular option for secondary students to pursue in order to earn industry certifications adopted pursuant to s. 1008.44, which count as credits toward the high school diploma. Career dual enrollment shall be available for secondary students seeking a degree and industry certification through a career education program or course. Each career center established under s. 1001.44 shall enter into an agreement with each high school in any school district it serves. Beginning with the 2019-2020 school year, the agreement must be completed annually and submitted by the career center to the Department of Education by October August 1. The agreement must:
- (a) Identify the courses and programs that are available to students through career dual enrollment and the clock hour credits that students will earn upon completion of each course and program.
- (b) Delineate the high school credit earned for the completion of each career dual enrollment course.
- (c) Identify any college credit articulation agreements associated with each clock hour program.
  - (d) Describe how students and their parents or legal

Page 10 of 35

22-01066B-20 20201246

<u>quardians</u> will be informed of career dual enrollment opportunities and related workforce demand, how students can apply to participate in a career dual enrollment program and register for courses through his or her high school, and the postsecondary career education expectations for participating students.

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

- (e) Establish any additional eligibility requirements for participation and a process for determining eligibility and monitoring the progress of participating students.
- (f) Delineate costs incurred by each entity and determine how transportation will be provided for students who are unable to provide their own transportation.

(9) (8) Each district school board shall inform all secondary students and their parents or legal guardians of dual enrollment as an educational option and mechanism for acceleration. Students and their parents or legal guardians shall be informed of student eligibility requirements, the option for taking dual enrollment courses beyond the regular school year, and the minimum academic credits required for graduation. In addition, students and their parents or legal guardians shall be informed that dual enrollment course grades are included in the student's college grade point average, become a part of the student's permanent academic record, and may affect the student's future financial aid eligibility. A school may not enroll a student in a dual enrollment course without an acknowledgment form on file, which must be signed by both the student and the student's parent or legal guardian. District school boards shall annually assess the demand for dual enrollment and provide that information to each partnering

Page 11 of 35

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246\_

postsecondary institution. Alternative grade calculation, weighting systems, and information regarding student education options that discriminate against dual enrollment courses are prohibited.

320

321

322

323

324

325

326

327

328

329

331

332

333

334

335

336

337

338

339

340

341

342

343

344

345

346

347

348

(10) (9) The Commissioner of Education shall appoint faculty committees representing public school, Florida College System institution, and university faculties to identify postsecondary courses that meet the high school graduation requirements of s. 1003.4282 and to establish the number of postsecondary semester credit hours of instruction and equivalent high school credits earned through dual enrollment pursuant to this section that are necessary to meet high school graduation requirements. Such equivalencies shall be determined solely on comparable course content and not on seat time traditionally allocated to such courses in high school. The Commissioner of Education shall recommend to the State Board of Education those postsecondary courses identified to meet high school graduation requirements, based on mastery of course outcomes, by their course numbers, and all high schools shall accept these postsecondary education courses toward meeting the requirements of s. 1003.4282.

(11)(10) Early admission is a form of dual enrollment through which eligible secondary students enroll in a postsecondary institution on a full-time basis in courses that are creditable toward the high school diploma and the associate or baccalaureate degree. A student must enroll in a minimum of 12 college credit hours per semester or the equivalent to participate in the early admission program; however, a student may not be required to enroll in more than 15 college credit hours per semester or the equivalent. Students enrolled pursuant

Page 12 of 35

22-01066B-20 20201246

to this subsection are exempt from the payment of registration, tuition, and laboratory fees.

(12)(11) Career early admission is a form of career dual enrollment through which eligible secondary students enroll full time in a career center or a Florida College System institution in postsecondary programs leading to industry certifications, as listed in the CAPE Postsecondary Industry Certification Funding List pursuant to s. 1008.44, which are creditable toward the high school diploma and the certificate or associate degree. Participation in the career early admission program is limited to students who have completed a minimum of 4 semesters of full-time secondary enrollment, including studies undertaken in the ninth grade. Students enrolled pursuant to this section are exempt from the payment of registration, tuition, and laboratory fees.

(12) The State Board of Education shall adopt rules for any dual enrollment programs involving requirements for high school graduation.

(13)(a) The dual enrollment program for a home education student, including, but not limited to, students with disabilities, consists of the enrollment of an eligible home education secondary student in a postsecondary course creditable toward an associate degree, a career certificate, or a baccalaureate degree. To participate in the dual enrollment program, an eligible home education secondary student must:

- 1. Provide proof of enrollment in a home education program pursuant to s. 1002.41.
- 2. Be responsible for his or her own transportation unless provided for in the articulation agreement.

Page 13 of 35

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246

3. Sign a home education articulation agreement pursuant to paragraph (b) .

- (b) Each public postsecondary institution eligible to participate in the dual enrollment program pursuant to s. 1011.62(1)(i) must enter into a home education articulation agreement with each home education student seeking enrollment in a dual enrollment course and the student's parent or legal quardian. By October August 1 of each year, the eligible postsecondary institution shall complete and submit the home education articulation agreement to the Department of Education. The home education articulation agreement must include, at a minimum:
- 1. A delineation of courses and programs available to dually enrolled home education students. Courses and programs may be added, revised, or deleted at any time by the postsecondary institution. Any course or program limitations may not exceed the limitations for other dually enrolled students.
- 2. The initial and continued eligibility requirements for home education student participation, not to exceed those required of other dually enrolled students. A home education student must meet the same minimum score requirement on a common placement test which is required of other dually enrolled students. A high school grade point average may not be required for home education students who meet the minimum score on a common placement test adopted by the State Board of Education which indicates that the student is ready for college-level coursework; however, home education student eligibility requirements for continued enrollment in dual enrollment courses must include the maintenance of the minimum postsecondary grade

Page 14 of 35

22-01066B-20 20201246

point average established by the postsecondary institution  $\underline{\text{for}}$  other dually enrolled students.

- 3. The student's responsibilities for providing his or her own transportation.
- 4. A copy of the statement on transfer guarantees developed by the Department of Education under subsection (15).
- (14) The Department of Education shall approve any course for inclusion in the dual enrollment program that is contained within the statewide course numbering system. However, developmental education and physical education and other courses that focus on the physical execution of a skill rather than the intellectual attributes of the activity, may not be so approved but must be evaluated individually for potential inclusion in the dual enrollment program. This subsection may not be construed to mean that an independent postsecondary institution eligible for inclusion in a dual enrollment or early admission program pursuant to subsection (23) s. 1011.62 must participate in the statewide course numbering system developed pursuant to s. 1007.24 to participate in a dual enrollment program.
- (15) The Department of Education shall develop a statement on transfer guarantees to inform students and their parents or legal guardians, prior to enrollment in a dual enrollment course, of the potential for the dual enrollment course to articulate as an elective or a general education course into a postsecondary education certificate or degree program. The statement shall be provided to each district school superintendent, who shall include the statement in the information provided to all secondary students and their parents or legal guardians as required pursuant to this subsection. The

Page 15 of 35

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246\_

436 statement may also include additional information, including, 437 but not limited to, dual enrollment options, guarantees, 438 privileges, and responsibilities.

- (16) Students who meet the eligibility requirements of this section and who choose to participate in dual enrollment programs are exempt from the payment of registration, tuition, and laboratory fees.
- (17) Instructional materials assigned for use within dual enrollment courses shall be made available to dual enrollment students from Florida public high schools, private schools, and home education programs free of charge. This subsection does not prohibit a Florida College System institution from providing instructional materials at no cost to a home education student or student from a private school. Instructional materials purchased by a district school board or Florida College System institution board of trustees on behalf of dual enrollment students shall be the property of the board against which the purchase is charged.
- (18) School districts and Florida College System institutions must weigh dual enrollment courses the same as advanced placement, International Baccalaureate, and Advanced International Certificate of Education courses when grade point averages are calculated. Alternative grade calculation systems, alternative grade weighting systems, and information regarding student education options that discriminate against dual enrollment courses are prohibited.
- (19) The Commissioner of Education may approve dual enrollment agreements for limited course offerings that have statewide appeal. Such programs shall be limited to a single

Page 16 of 35

22-01066B-20 20201246\_

site with multiple county participation.

- (20) A postsecondary institution shall assign letter grades to each student enrolled in a dual enrollment course. The letter grade assigned by the postsecondary institution shall be posted to the student's high school transcript by the school district.
- (21) Each district school superintendent and each public postsecondary institution president shall develop a comprehensive dual enrollment articulation agreement for the respective school district and postsecondary institution. The superintendent and president shall establish an articulation committee for the purpose of developing the agreement. Each state university president may designate a university representative to participate in the development of a dual enrollment articulation agreement. A dual enrollment articulation agreement shall be completed and submitted annually by the postsecondary institution to the Department of Education on or before October August 1. The agreement must include, but is not limited to:
- (a) A ratification or modification of all existing  $\alpha$
- (b) A description of the process by which students and their parents are informed about opportunities for student participation in the dual enrollment program.
- (c) A delineation of courses and programs available to students eligible to participate in dual enrollment.
- (d) A description of the process by which students and their parents exercise options to participate in the dual enrollment program.
  - (e) The agreed upon common placement test scores and

Page 17 of 35

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

	22-01066B-20 20201246_
494	corresponding grade point average that may be accepted for
495	initial student eligibility if an exception to the minimum grade
496	point average is authorized pursuant to subsection (3) A list of
497	any additional initial student eligibility requirements for
498	participation in the dual enrollment program.
499	(f) A delineation of the high school credit earned for the
500	passage of each dual enrollment course.
501	(g) A description of the process for informing students and
502	their parents of college-level course expectations.
503	(h) The policies and procedures, if any, for determining
504	exceptions to the required grade point averages on an individual
505	student basis.
506	(i) The registration policies for dual enrollment courses
507	as determined by the postsecondary institution.
508	(j) Exceptions, if any, to the professional rules,
509	guidelines, and expectations stated in the faculty or adjunct
510	faculty handbook for the postsecondary institution.
511	(k) Exceptions, if any, to the rules, guidelines, and
512	expectations stated in the student handbook of the postsecondary
513	institution which apply to faculty members.
514	(1) The responsibilities of the school district regarding
515	the determination of student eligibility before participating in
516	the dual enrollment program and the monitoring of student
517	performance while participating in the dual enrollment program.
518	(m) The responsibilities of the postsecondary institution
510	rogarding the transmission of student grades in dual enrollment

Page 18 of 35

(n) A funding provision that delineates costs incurred by

CODING: Words stricken are deletions; words underlined are additions.

courses to the school district.

each entity.

Florida Senate - 2020 SB 1246 F

22-01066B-20 20201246

- 1. School districts shall pay public postsecondary institutions the in-state resident standard tuition rate per credit hour from funds provided in the Florida Education Finance Program when dual enrollment course instruction takes place on the postsecondary institution's campus and the course is taken during the fall or spring term. When dual enrollment is provided on the high school site by postsecondary institution faculty, the school district shall reimburse the costs associated with the postsecondary institution's proportion of salary and benefits to provide the instruction. When dual enrollment course instruction is provided on the high school site by school district faculty, the school district is not responsible for payment to the postsecondary institution. A postsecondary institution may enter into an agreement with the school district to authorize teachers to teach dual enrollment courses at the high school site or the postsecondary institution. A school district may not deny a student access to dual enrollment unless the student is ineligible to participate in the program subject to provisions specifically outlined in this section.
- 2. Subject to annual appropriation in the General
  Appropriations Act, a public postsecondary institution shall
  receive an amount of funding equivalent to the standard tuition
  rate per credit hour for each dual enrollment course taken by a
  private school or home education student at the postsecondary
  institution during the fall and spring terms, pursuant to s.
  1009.31.
- 3.2. Subject to annual appropriation in the General Appropriations Act,  $\alpha$  public postsecondary institution shall receive an amount of funding equivalent to the standard tuition

Page 19 of 35

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

Florida Senate - 2020 SB 1246

22-01066B-20 20201246\_

rate per credit hour for each dual enrollment course taken by a student during the summer term, pursuant to s. 1009.31.

(o) Any institutional responsibilities for student transportation, if provided.

- (22) The Department of Education shall develop an electronic submission system for dual enrollment articulation agreements and shall review, for compliance, each dual enrollment articulation agreement submitted pursuant to subsections (13), (21), and (24). The Commissioner of Education shall notify the district school superintendent and the Florida College System institution president if the dual enrollment articulation agreement does not comply with statutory requirements and shall submit any dual enrollment articulation agreement with unresolved issues of noncompliance to the State Board of Education.
- institutions may enter into additional dual enrollment articulation agreements with state universities for the purposes of this section. School districts may also enter into dual enrollment articulation agreements with eligible independent colleges and universities pursuant to s. 1011.62(1)(i). An independent college or university that is not for profit, is accredited by a regional or national accrediting agency recognized by the United States Department of Education, and confers degrees as defined in s. 1005.02 shall be eligible for inclusion in the dual enrollment or early admission program. By October August 1 of each year, the district school board and the Florida College System institution shall complete and submit the dual enrollment articulation agreement with the state university

Page 20 of 35

22-01066B-20 20201246

or an eligible independent college or university, as applicable, to the Department of Education.

- (24)(a) The dual enrollment program for a private school student consists of the enrollment of an eligible private school student in a postsecondary course creditable toward an associate degree, a career certificate, or a baccalaureate degree. In addition, a private school in which a student, including, but not limited to, students with disabilities, is enrolled must award credit toward high school completion for the postsecondary course under the dual enrollment program. To participate in the dual enrollment program, an eligible private school student must:
- 1. Provide proof of enrollment in a private school pursuant to subsection (2).
- 2. Be responsible for his or her own instructional materials and transportation unless provided for in the articulation agreement.
- 3. Sign a private school articulation agreement pursuant to paragraph (b).
- (b) Each public postsecondary institution eligible to participate in the dual enrollment program pursuant to s. 1011.62(1)(i) must enter into a private school articulation agreement with each eligible private school in its geographic service area seeking to offer dual enrollment courses to its students, including, but not limited to, students with disabilities. By October August 1 of each year, the eligible postsecondary institution shall complete and submit the private school articulation agreement to the Department of Education. The private school articulation agreement must include, at a

Page 21 of 35

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246

610 minimum:

62.3

- 1. A delineation of courses and programs available to the private school student. The postsecondary institution may add, revise, or delete courses and programs at any time.
- The initial and continued eligibility requirements for private school student participation, not to exceed those required of other dual enrollment students.
- 3. The student's responsibilities for providing his or her own instructional materials and transportation.
- 4. A provision clarifying that the private school will award appropriate credit toward high school completion for the postsecondary course under the dual enrollment program.
- 5. A provision expressing that the private school of enrollment is exempt from the payment of costs associated with tuition and fees, including registration, and laboratory fees, will not be passed along to the student.
- (25) For students with disabilities, a postsecondary institution eligible to participate in dual enrollment pursuant to s. 1011.62(1)(i) shall include in its dual enrollment articulation agreement, services and resources that are available to students with disabilities who register in a dual enrollment course at the eligible institution and provide information regarding such services and resources to the Florida Center for Students with Unique Abilities. The Department of Education shall provide to the center the Internet website link to dual enrollment articulation agreements specific to students with disabilities. The center shall include in the information that it is responsible for disseminating to students with disabilities and their parents or legal guardians pursuant to s.

Page 22 of 35

22-01066B-20 20201246

1004.6495, dual enrollment articulation agreements and opportunities for meaningful campus experience through dual enrollment.

- (26) By November 30, 2021, and annually thereafter, the commissioner must report to the Governor, the President of the Senate, and the Speaker of the House of Representatives the status of dual enrollment programs, including, at a minimum, a summary of student enrollment and completion for public school, private school, and home education program students at public and private postsecondary institutions.
- (27) The State Board of Education shall adopt rules for any dual enrollment programs involving requirements for high school graduation.

Section 2. Section 1007.273, Florida Statutes, is amended to read:

1007.273 Early college Collegiate high school program.-

- (1) Each Florida College System institution shall work with each district school board in its designated service area to establish one or more <u>early college collegiate high school</u> programs. As used in this section, the term "early college program" means a structured high school acceleration program in which a cohort of students is enrolled full-time in postsecondary courses toward an associate degree. The early college program must prioritize courses applicable as general education core courses under s. 1007.25 for an associate degree or a baccalaureate degree.
- (2) At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least 1 full

Page 23 of 35

 ${f CODING: Words \ \underline{stricken}}$  are deletions; words  $\underline{underlined}$  are additions.

Florida Senate - 2020 SB 1246

school year, to earn CAPE industry certifications pursuant to s. 1008.44 and to successfully complete 30 credit hours through the dual enrollment program under s. 1007.271 toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.

22-01066B-20

(2)(3) Each district school board and its local Florida College System institution shall execute a contract to establish one or more early college collegiate high school programs at a mutually agreed upon location or locations. Beginning with the 2015-2016 school year, If the Florida College System institution does not establish an early college a program with a district school board in its designated service area, another Florida College System institution may execute a contract with that district school board to establish the early college program. The contract must be executed by January 1 of each school year for implementation of the program during the next school year. The contract must:

- (a) Identify the grade levels to be included in the  $\underline{\text{early}}$  college program collegiate high school program which must, at a minimum, include grade 12.
- (b) Describe the <u>early college</u> <u>collegiate high school</u> program, including the delineation of courses <u>that must</u>, at a <u>minimum</u>, include general education core courses pursuant to s. <u>1007.25</u>; and industry certifications offered, including online course availability; the high school and college credits earned for each postsecondary course completed and industry certification earned; student eligibility criteria; and the enrollment process and relevant deadlines.
  - (c) Describe the methods, medium, and process by which

Page 24 of 35

22-01066B-20 20201246

students and their parents are annually informed about the availability of the <u>early college</u> <u>collegiate high school</u> program, the return on investment associated with participation in the <u>early college</u> program, and the information described in paragraphs (a) and (b).

- (d) Identify the delivery methods for instruction and the instructors for all courses.
- (e) Identify student advising services and progress monitoring mechanisms.

697

698

699

700

701

702

703

704

705

706

707

708

709 710

711

712

713

714

715

716

717

718

719

720

721

722

723

72.4

- $\hspace{1.5cm} \hbox{(f) Establish a program review and reporting mechanism} \\ \hbox{regarding student performance outcomes.} \\$
- (g) Describe the terms of funding arrangements to implement the <u>early college</u> collegiate high school program <u>pursuant to</u> subsection (5).

(3) (4) Each student participating in an early college a collegiate high school program must enter into a student performance contract, which must be signed by the student, the parent or legal guardian, and a representative of the school district and the applicable Florida College System institution partner, state university, or other eligible postsecondary institution partner participating pursuant to subsection (4) (5). The performance contract must, at a minimum, specify include the schedule of courses, by semester, and industry certifications to be taken by the student, if any; student attendance requirements; and course grade requirements; and the applicability of such courses to an associate degree or a baccalaureate degree.

 $\underline{(4)}_{(5)}$  In addition to executing a contract with the local Florida College System institution under this section, a

Page 25 of 35

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

Florida Senate - 2020 SB 1246

22-01066B-20 20201246 726 district school board may execute a contract to establish an 727 early college a collegiate high school program with a state 728 university or an institution that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is a nonprofit independent college or 730 731 university located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern 733 Association of Colleges and Schools to grant baccalaureate 734 degrees. Such university or institution must meet the requirements specified under subsections (2)  $\frac{(3)}{(3)}$  and (3)  $\frac{(4)}{(4)}$ . A 735 736 charter school may execute a contract directly with the local Florida College System institution or another institution as 737 738 authorized under this section to establish an early college 739 program at a mutually agreed upon location. 740 (5) (6) The early college collegiate high school program shall be funded pursuant to ss. 1007.271 and 1011.62. The State 741 Board of Education shall enforce compliance with this section by 742 743 withholding the transfer of funds for the school districts and 744 the Florida College System institutions in accordance with s. 745 1008.32. 746 (6) By November 30, 2021, and annually thereafter, the commissioner must report the status of early college programs, 747 748 including, at a minimum, a summary of student enrollment in 749 public and private postsecondary institutions and completion

Page 26 of 35

Section 3. Section 1009.31, Florida Statutes, is created to

information to the Governor, the President of the Senate, and

1009.31 Dual Enrollment Scholarship Program.-

the Speaker of the House of Representatives.

750

751

752

753

754

read:

Florida Senate - 2020 SB 1246 Florida Senate - 2020

22-01066B-20 20201246

- (1) The Legislature finds and declares that dual enrollment is an integral part of the education system in this state and should be available for all eligible secondary students without cost to the student. There is established the Dual Enrollment Scholarship Program to support postsecondary institutions in providing dual enrollment.
- (2) The department shall administer the Dual Enrollment Scholarship Program in accordance with rules of the State Board of Education.
- (3) (a) Beginning in the 2020 fall term, the program shall reimburse eligible postsecondary institutions for tuition and related instructional materials costs for dual enrollment courses taken by private school or home education program secondary students during the fall or spring terms.
- (b) Beginning in the 2021 summer term, the program shall reimburse institutions for tuition and related instructional materials costs for dual enrollment courses taken by public school, private school, or home education program secondary students during the summer terms.
- (4) A student participating in a dual enrollment program must meet the minimum eligibility requirements specified in s. 1007.271 in order for the institution to receive a reimbursement.
- (5) Annually, by March 15, each participating institution must report to the department its eligible secondary students from private schools or home education programs who were enrolled during the previous fall or spring terms. Annually, by July 15, each participating institution must report to the department its eligible public school, private school, or home

Page 27 of 35

CODING: Words stricken are deletions; words underlined are additions.

22-01066B-20 20201246

SB 1246

education program students who were enrolled during the summer terms. For each dual enrollment course in which the student is enrolled, the report must include a unique student identifier, the postsecondary institution name, the postsecondary course number, the postsecondary course name, and the number of postsecondary course credits earned by the student.

- (b) State University System institutions and independent postsecondary institutions shall be reimbursed at the standard tuition rate established in s. 1009.24(4)(a).
- (c) Institutions shall be reimbursed for instructional materials costs based on a rate as specified in the General Appropriations Act.
- (7) For dual enrollment courses taken during the fall and spring terms, the department must reimburse institutions by April 15 of the same year. For dual enrollment courses taken during the summer terms, the department must reimburse institutions by August 15 of the same year, before the beginning of the next academic year.
- (8) Reimbursement for dual enrollment courses is contingent upon an appropriation in the General Appropriations Act each year. If the statewide reimbursement amount is greater than the appropriation, the institutional reimbursement amounts specified in subsection (6) shall be prorated among the institutions that have reported eligible students to the department by the deadlines specified in subsection (5).
  - (9) The State Board of Education shall adopt rules to

Page 28 of 35

22-01066B-20 20201246

#### implement this section.

813

814

815

816

817

818

819

820

821

822

823

824

825

82.6

827

828

829

830

831

832

833

834

835

836

837

838

839

840

841

Section 4. Paragraph (i) of subsection (1) of section 1011.62, Florida Statutes, is amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (i) Calculation of full-time equivalent membership with respect to dual enrollment instruction.—
- 1. Students enrolled in dual enrollment instruction pursuant to s. 1007.271 may be included in calculations of full-time equivalent student memberships for basic programs for grades 9 through 12 by a district school board. Instructional time for dual enrollment may vary from 900 hours; however, the full-time equivalent student membership value shall be subject to the provisions in s. 1011.61(4). Dual enrollment full-time equivalent student membership shall be calculated in an amount equal to the hours of instruction that would be necessary to earn the full-time equivalent student membership for an equivalent course if it were taught in the school district. Students in dual enrollment courses may also be calculated as the proportional shares of full-time equivalent enrollments they generate for a Florida College System institution or university

Page 29 of 35

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246 conducting the dual enrollment instruction. Early admission 843 students shall be considered dual enrollments for funding 844 purposes. Students may be enrolled in dual enrollment instruction provided by an eligible independent college or 846 university and may be included in calculations of full-time equivalent student memberships for basic programs for grades 9 847 848 through 12 by a district school board. However, those provisions of law which exempt dual enrolled and early admission students 850 from payment of instructional materials and tuition and fees, 851 including laboratory fees, shall not apply to students who 852 select the option of enrolling in an eligible independent institution. An independent college or university, which is not 853 for profit, is accredited by a regional or national accrediting 854 855 agency recognized by the United States Department of Education, and confers degrees as defined in s. 1005.02 shall be cligible 857 for inclusion in the dual enrollment or early admission program. Students enrolled in dual enrollment instruction shall be exempt 858 859 from the payment of tuition and fees, including laboratory fees. No student enrolled in college credit mathematics or English 861 dual enrollment instruction shall be funded as a dual enrollment unless the student has successfully completed the relevant 862 section of the entry-level examination required pursuant to s. 863 864 1008.30. 865 2. For students enrolled in an early college program 866 pursuant to s. 1007.273, a value of 0.16 full-time equivalent 867 student membership shall be calculated for each student who

Page 30 of 35

CODING: Words stricken are deletions; words underlined are additions.

completes a general education core course through the dual

enrollment program with a grade of "C" or higher. For students

who are not enrolled in an early college program, a value of

868

869

22-01066B-20 20201246 871 0.08 full-time equivalent student membership shall be calculated 872 for each student who completes a general education core course 873 through the dual enrollment program with a grade of "C" or 874 higher. Additionally, a value of 0.3 full-time equivalent 875 student membership shall be calculated for any student who 876 receives an associate degree through the dual enrollment program 877 with a 3.0 grade point average or higher. Such value shall be 878 added to the total full-time equivalent student membership in 879 basic programs for grades 9 through 12 in the subsequent fiscal 880 year. This subparagraph shall be applicable to credit earned by 881 dually enrolled students for courses taken in the 2020-2021 882 school year and each subsequent school year thereafter. If the 883 associate degree is earned in 2020-2021 following completion of 884 courses taken in the 2020-2021 school year, courses taken toward 885 the degree as part of the dual enrollment program before 2020-886 2021 may not preclude eligibility for the 0.3 additional full-887 time equivalent student membership bonus. Each school district 888 shall allocate at least 50 percent of the funds received from 889 the dual enrollment bonus FTE funding in accordance with this 890 paragraph to the schools that generated funds to support student 891 academic guidance and postsecondary readiness.

3. For the purposes of this paragraph, general education core courses are those that are identified in rule by the State Board of Education and in regulation by the Board of Governors pursuant to s. 1007.25(3).

Section 5. Paragraph (a) of subsection (6) of section 1002.20, Florida Statutes, is amended to read:

892

893

894

895

896

897

898

899

1002.20 K-12 student and parent rights.—Parents of public school students must receive accurate and timely information

Page 31 of 35

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1246

22-01066B-20 20201246 900 regarding their child's academic progress and must be informed 901 of ways they can help their child to succeed in school. K-12 902 students and their parents are afforded numerous statutory rights including, but not limited to, the following: 904 (6) EDUCATIONAL CHOICE.-905 (a) Public educational school choices.—Parents of public 906 school students may seek any public educational school choice 907 options that are applicable and available to students throughout 908 the state. These options may include controlled open enrollment, 909 single-gender programs, lab schools, virtual instruction 910 programs, charter schools, charter technical career centers, magnet schools, alternative schools, special programs, auditory-912 oral education programs, advanced placement, dual enrollment, 913 International Baccalaureate, International General Certificate of Secondary Education (pre-AICE), CAPE digital tools, CAPE 915 industry certifications, early college collegiate high school programs, Advanced International Certificate of Education, early 916 917 admissions, credit by examination or demonstration of 918 competency, the New World School of the Arts, the Florida School 919 for the Deaf and the Blind, and the Florida Virtual School. 920 These options may also include the public educational choice options of the Opportunity Scholarship Program and the McKay 922 Scholarships for Students with Disabilities Program. 923

Section 6. Paragraph (c) of subsection (10) of section 1003.4282, Florida Statutes, is amended to read:

924

925 1003.4282 Requirements for a standard high school diploma.— 926 (10) STUDENTS WITH DISABILITIES.—Beginning with students

927 entering grade 9 in the 2014-2015 school year, this subsection 928 applies to a student with a disability.

Page 32 of 35

Florida Senate - 2020 SB 1246

22-01066B-20 20201246

(c) A student with a disability who meets the standard high school diploma requirements in this section may defer the receipt of a standard high school diploma if the student:

929

930

931

932

933

934

935

936

937

938

939

940

941

942

943

944

945

946

947

948

949

950

951

952

953

954

955

956

- 1. Has an individual education plan that prescribes special education, transition planning, transition services, or related services through age 21; and
- 2. Is enrolled in accelerated college credit instruction pursuant to s. 1007.27, industry certification courses that lead to college credit, an early college a collegiate high school program, courses necessary to satisfy the Scholar designation requirements, or a structured work-study, internship, or preapprenticeship program.

The State Board of Education shall adopt rules under ss. 120.536(1) and 120.54 to implement this subsection, including rules that establish the minimum requirements for students described in this subsection to earn a standard high school diploma. The State Board of Education shall adopt emergency rules pursuant to ss. 120.536(1) and 120.54.

Section 7. Paragraph (a) of subsection (1) of section 1003.436, Florida Statutes, is amended to read:

1003.436 Definition of "credit."-

(1) (a) For the purposes of requirements for high school graduation, one full credit means a minimum of 135 hours of bona fide instruction in a designated course of study that contains student performance standards, except as otherwise provided through the Credit Acceleration Program (CAP) under s. 1003.4295(3). One full credit means a minimum of 120 hours of bona fide instruction in a designated course of study that

Page 33 of 35

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1246

20201246 958 contains student performance standards for purposes of meeting 959 high school graduation requirements in a district school that 960 has been authorized to implement block scheduling by the district school board. The State Board of Education shall 962 determine the number of postsecondary credit hours earned 963 through dual enrollment pursuant to s. 1007.271 that satisfy the requirements of a dual enrollment articulation agreement according to s. 1007.271(21) and that equal one full credit of 966 the equivalent high school course identified pursuant to s. 967 1007.271(10) s. 1007.271(9). 968 Section 8. For the purpose of incorporating the amendment 969 made by this act to section 1011.62, Florida Statutes, in a

22-01066B-20

970

971

972

973

974

975

976

977

978

980

981

982

983

984

985

1011.68, Florida Statutes, is reenacted to read: 1011.68 Funds for student transportation.-The annual allocation to each district for transportation to public school programs, including charter schools as provided in s. 1002.33(17)(b), of students in membership in kindergarten through grade 12 and in migrant and exceptional student programs below kindergarten shall be determined as follows:

reference thereto, paragraph (d) of subsection (1) of section

- (1) Subject to the rules of the State Board of Education, each district shall determine the membership of students who are transported:
- (d) By reason of being career, dual enrollment, or students with disabilities transported from one school center to another to participate in an instructional program or service; or students with disabilities, transported from one designation to another in the state, provided one designation is a school center and provided the student's individual educational plan

Page 34 of 35

Florida Senate - 2020 SB 1246

22-01066B-20 20201246

 (IEP) identifies the need for the instructional program or service and transportation to be provided by the school district. A "school center" is defined as a public school center, Florida College System institution, state university, or other facility rented, leased, or owned and operated by the school district or another public agency. A "dual enrollment student" is defined as a public school student in membership in both a public secondary school program and a Florida College System institution or a state university program under a written agreement to partially fulfill ss. 1003.435 and 1007.23 and earning full-time equivalent membership under s. 1011.62(1)(i).

Section 9. This act shall take effect July 1, 2020.

Page 35 of 35

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	ared By: T	he Professional	Staff of the Commit	ttee on Education
BILL:	SB 1420				
INTRODUCER:	Senator Flo	ores			
SUBJECT:	Charter Sch	nools			
DATE:	January 17,	2020	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION
1. Dew		Sikes		ED	Pre-meeting
2.				AED	
3.				AP	

## I. Summary:

SB 1420 revises provisions regarding charter school applications, employee and board member criminal history checks, and virtual instruction programs. Specifically, the bill:

- Requires a sponsor to receive and consider a charter school application submitted at any time during the calendar year.
- Allows another verification option for criminal history checks for charter school employees and governing board members.
- Specifies a high-performing charter school may submit two applications to establish a new charter school to be opened at a time determined by the high-performing charter school, with conditions.
- Authorizes a virtual charter school to provide part-time virtual instruction and contract with any public or charter school to provide any course the virtual school cannot otherwise provide.

The bill takes effect July 1, 2020.

#### II. Present Situation:

#### **Florida Charter Schools**

Charter schools are public schools that operate under a performance contract (charter), which frees them from many regulations created for traditional public schools while holding them accountable for academic and financial results. The charter between the charter school

<sup>&</sup>lt;sup>1</sup> Section 1002.33(5)(a), F.S.

<sup>&</sup>lt;sup>2</sup> Section 1002.33(7), F.S.

governing board and the charter school sponsor details the school's mission, program, goals, students served, methods of assessment, and ways to measure success.<sup>3</sup>

A district school board may sponsor a charter school in the county over which the district school board has jurisdiction.<sup>4</sup> Additionally, a state university may grant a charter to a developmental research (laboratory) school.<sup>5</sup>

In the 2018-2019 school year, over 313,000 students were enrolled in 658 charter schools in 47 Florida school districts.<sup>6</sup>

## **Charter School Applications**

An application for a new charter school may be made by an individual, teachers, parents, a group of individuals, a municipality, or a legal entity organized under the laws of this state.<sup>7</sup>

A sponsor receives and reviews all charter school applications<sup>8</sup> and must, within 90 calendar days of receipt, approve or deny the application by majority vote.<sup>9</sup> Charter applicants are required to prepare and submit an application on a standard form prepared by the Department of Education (DOE), which application contains information a sponsor may require and:<sup>10</sup>

- Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- Contains goals and objectives for improving student learning and measuring that improvement.
- Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level.
- Contains an annual financial plan for each year requested by the charter for operation of the school for up to five years.
- Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider in deciding whether to approve or deny the application.

<sup>&</sup>lt;sup>3</sup> Florida Department of Education, *FAQ*, *What are charter schools?* <a href="http://fldoe.org/schools/school-choice/charter-school-faqs.stml">http://fldoe.org/schools/school-choice/charter-school-faqs.stml</a> (last visited Jan. 14, 2020).

<sup>&</sup>lt;sup>4</sup> Section 1002.33(5)(a)1., F.S.

<sup>&</sup>lt;sup>5</sup> Section 1002.32, F.S. Such school must be considered a charter lab school. Section 1002.33(5)(a)2., F.S.

<sup>&</sup>lt;sup>6</sup> Florida Department of Education, *Florida's Charter Schools* (Sept. 2019), *available at* http://www.fldoe.org/core/fileparse.php/7696/urlt/Charter-Sept-2019.pdf.

<sup>&</sup>lt;sup>7</sup> Section 1002.33(3)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1002.33(6)(b), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1002.33(6)(b)3.a., F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.33(6)(a), F.S. Charter school applications are incorporated into State Board of Education Rule 6A-6.0786, F.A.C.

• Documents, for the establishment of a virtual charter school, that the applicant has contracted with a provider of virtual instruction services in accordance with law.<sup>11</sup>

A sponsor must receive and consider charter school applications received on or before February 1 of each year in order for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant. <sup>12</sup> A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future payment. <sup>13</sup>

# **High-Performing Charter Schools**

A charter school is considered a high-performing charter school if it:<sup>14</sup>

- Received at least two school grades of "A" and no school grade below "B" during each of the
  previous three school years or received at least two consecutive school grades of "A" in the
  most recent two school years.
- Received an unqualified opinion on each required annual financial audit<sup>15</sup> in the most recent three fiscal years for which such audits are available, or two most recent fiscal years if the charter school earns two consecutive grades of "A."
- Did not receive a financial audit that revealed one or more of the financial emergency conditions specified in law<sup>16</sup> in the most recent three fiscal years for which such audits are available, or two most recent fiscal years if the charter school earns two consecutive grades of "A."

There are currently 213 charter schools in the state designated as high-performing charter schools.<sup>17</sup>

# **High-Performing Charter School Applications**

An application submitted by a high-performing charter school or a high-performing charter school system may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:<sup>18</sup>

• The application of a high-performing charter school does not materially comply<sup>19</sup> with the charter school application requirements or, for a high-performing charter school system, the

<sup>&</sup>lt;sup>11</sup> Section 1002.45(1)(d), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.33(6)(b), F.S. A sponsor may receive and consider applications after February 1, if it chooses. *Id.* 

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> Section 1002.331(1), F.S.

<sup>&</sup>lt;sup>15</sup> Any local governmental entity, district school board, charter school, or charter technical career center that will not undergo a financial audit for that fiscal year by the Auditor General must have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds. Section 218.39(1), F.S.

<sup>&</sup>lt;sup>16</sup> Section 218.503(1), F.S.

<sup>&</sup>lt;sup>17</sup> Florida Department of Education, *Active High Performing Schools* (Dec. 18, 2019), *available at* http://app4.fldoe.org/CSA/PostToWeb/ManageSearch.aspx.

<sup>&</sup>lt;sup>18</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>19</sup> Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. Section 1002.33(6)(b)3.b., F.S.

application does not materially comply with high-performing charter school system application requirements specified in law;<sup>20</sup>

- The charter school proposed in the application does not materially comply with charter school requirements specified in law;<sup>21</sup>
- The proposed charter school's educational program does not substantially replicate<sup>22</sup> that of the applicant or one of the applicant's high-performing charter schools;
- The applicant has made a material misrepresentation or false statement, or concealed an essential or material fact during the application process; or
- The proposed charter school's educational program and financial management practices do not materially comply with the charter school requirements specified in law.

A high-performing charter school may submit an application in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program.<sup>23</sup>

The Commissioner of Education (commissioner), upon request by a charter school, must verify that the charter school meets the specified criteria and provide a letter to the charter school and the sponsor stating that the charter school is a high-performing charter school. The commissioner must also annually determine whether a high-performing charter school continues to meet the specified criteria.<sup>24</sup> An application submitted by a high-performing charter school must include the verification letter provided by the commissioner.<sup>25</sup>

If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based on identified criteria, supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the DOE. The applicant may appeal the sponsor's denial of the application to the State Board of Education (SBE).<sup>26</sup> If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved.<sup>27</sup>

<sup>&</sup>lt;sup>20</sup> Section 1002.332(2)(b), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1002.33(9)(a)-(f), F.S.

<sup>&</sup>lt;sup>22</sup> An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools. Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>23</sup> Section 1002.331(3)(a)1., F.S. A high-performing charter school may not establish more than two charter schools within the state in any year. However, a high-performing charter school may establish more than one charter school within the state in any year if it operates in the area of a persistently low-performing school and serves students from that school. Section 1002.331(3)(b), F.S.

<sup>&</sup>lt;sup>24</sup> Section 1002.331(4), F.S.

<sup>&</sup>lt;sup>25</sup> Section 1002.331(3)(a)1., F.S.

<sup>&</sup>lt;sup>26</sup> Section 1002.33(6)(b)3.c., F.S. An applicant may appeal any denial of that applicant's application or failure to act on an application to the SBE no later than 30 calendar days after receipt of the sponsor's decision or failure to act, and must notify the sponsor of its appeal. The SBE must by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed. The SBE must remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The SBE's decision is a final action subject to judicial review in the district court of appeal, and the sponsor must act upon the decision of the SBE within 30 calendar days after it is received. Section 1002.33(6)(c), F.S.

<sup>&</sup>lt;sup>27</sup> Section 1002.331(3)(a)2., F.S.

#### Charter School Employees

For any employee who has direct contact with students, a charter school must conduct an employment history check of each of the individual's previous employers and conduct the required screening through the use of the educator screening tools. <sup>28</sup> Each employee and contracted personnel with direct student contact is required to undergo a state and national background screening by electronically filing a complete set of fingerprints with the Florida Department of Law Enforcement. <sup>29</sup> A charter school is required to disqualify any instructional personnel and school administrators from employment in any position that requires direct contact with students if the personnel are ineligible for such employment based on conviction of certain qualified offenses. <sup>30</sup>

#### Charter School Funding and Financial Requirements

Students enrolled in a charter school are funded the same as students enrolled in other public schools in the school district, regardless of sponsorship.<sup>31</sup> Funding for students enrolled in a charter school is based on the sum of the school district's operating funds from the Florida Education Finance Program (FEFP)<sup>32</sup> and the General Appropriations Act, including gross state and local funds, discretionary lottery funds, and funds from the school district's current operating discretionary millage levy, divided and multiplied by the appropriate numbers of weighted full-time equivalent students.<sup>33</sup> Total funding for each charter school is recalculated during the year to reflect the state's revised calculations under the FEFP and the actual weighted full-time equivalent students reported by the charter school.<sup>34</sup> Each charter school reports its student enrollment to the sponsor as required by law, and the sponsor includes each charter schools' enrollment in the district's report of student enrollment.<sup>35</sup> Charter schools are entitled to their proportionate share of categorical program funds for eligible students and programs.<sup>36</sup>

Charter schools are required to maintain and provide financial information through: <sup>37</sup>

- Ensuring that the charter school has retained the services of a certified public accountant or auditor for the annual financial audit, who shall submit the report to the governing body according to the requirements defined by law.<sup>38</sup>
- Reviewing and approving the audit report, including audit findings.
- Maintaining a website that enables the public to obtain information regarding the school, including the school's annual budget and its annual independent fiscal audit.<sup>39</sup>

<sup>&</sup>lt;sup>28</sup> The employment screening tools consist of the Professional Practices' Database of Disciplinary Actions Against Educators; and the Department of Education's Teacher Certification Database. Section 1001.10(5), F.S.

<sup>&</sup>lt;sup>29</sup> Section 1002.421(1)(m), F.S.

<sup>&</sup>lt;sup>30</sup> Sections 1002.33 and 1012.315, F.S.

<sup>&</sup>lt;sup>31</sup> Section 1002.33(17), F.S.

<sup>&</sup>lt;sup>32</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>33</sup> 1002.33(17)(b), F.S.

<sup>&</sup>lt;sup>34</sup> *Id*.

<sup>&</sup>lt;sup>35</sup> Section 1002.33(17)(a), F.S.

<sup>&</sup>lt;sup>36</sup> Florida Department of Education, *FAQ*, *How are charter school operations funded?* <a href="http://fldoe.org/schools/school-choice/charter-schools/charter-school-faqs.stml">http://fldoe.org/schools/school-choice/charter-school-faqs.stml</a> (last visited Jan. 14, 2020).

<sup>&</sup>lt;sup>37</sup> Section 1002.33(9)(j)2.-3., F.S.

<sup>&</sup>lt;sup>38</sup> Section 1002.345, F.S.

<sup>&</sup>lt;sup>39</sup> Section 1002.33(9)(p)1., F.S.

For charter schools operated by a not-for-profit or municipal entity, any unrestricted current and capital assets identified in the charter school's annual financial audit may be used for other charter schools operated by the not-for-profit or municipal entity within the school district.<sup>40</sup>

#### **Virtual Instruction Programs**

Virtual instruction programs provide instruction in an interactive learning environment created through technology in which students are separated from their teachers by time or space, or both. DOE annually publishes online a list of providers approved to offer virtual instruction programs. The DOE-published list includes five approved virtual instruction providers for the 2018-2019 school year.

All students, including home education and private school students, are eligible to participate in any of the following:<sup>44</sup>

- School district operated part-time or full-time kindergarten through grade 12 virtual instruction programs;<sup>45</sup>
- Full-time virtual charter school instruction;<sup>46</sup>
- Virtual courses offered in the course code directory to students within the school district or to students in other school districts throughout the state;<sup>47</sup> or
- Virtual instruction provided by the Florida Virtual School.<sup>48</sup>

A school district may enter into an agreement with a virtual charter school to provide full-time virtual instruction for students in kindergarten through grade 12.<sup>49</sup> A virtual charter school may provide instruction by:<sup>50</sup>

- Contracting with the Florida Virtual School.
- Contracting with a DOE-approved provider.
- Entering into an agreement with a school district to allow the participation of the virtual charter school's students in the school district's virtual instruction program. The school district providing virtual instruction shall report full-time equivalent students for a virtual instruction program or a virtual charter school to DOE, and funding shall be provided through the FEFP.<sup>51</sup>

<sup>&</sup>lt;sup>40</sup> Section 1002.33(18)(b), F.S.

<sup>&</sup>lt;sup>41</sup> Section 1002.45(1)(a)2., F.S.

<sup>&</sup>lt;sup>42</sup> Section 1002.45(2), F.S.

<sup>&</sup>lt;sup>43</sup> Florida Department of Education, School Choice, *List of Approved Program and Course Providers*, <a href="http://www.fldoe.org/schools/school-choice/virtual-edu/approved-provider-resources/approved-providers/">http://www.fldoe.org/schools/school-choice/virtual-edu/approved-provider-resources/approved-providers/</a> (last visited Mar. 27, 2019).

<sup>&</sup>lt;sup>44</sup> Section 1002.455, F.S.

<sup>&</sup>lt;sup>45</sup> See s. 1002.45(1)(b), F.S.

<sup>&</sup>lt;sup>46</sup> See s. 1002.33, F.S.

<sup>&</sup>lt;sup>47</sup> See s. 1003.498, F.S.

<sup>&</sup>lt;sup>48</sup> See s. 1002.37, F.S.

<sup>&</sup>lt;sup>49</sup> Section 1002.45(1)(c), F.S.

<sup>&</sup>lt;sup>50</sup> Section 1002.45(1)(d), F.S.

<sup>&</sup>lt;sup>51</sup> Section 1002.45(7)(e), F.S.

Seven virtual charter schools currently operate in the state for the 2019-2020 school year and generate 3,748 full-time equivalent (FTE) enrollment for funding through the FEFP.<sup>52</sup>

# III. Effect of Proposed Changes:

SB 1420 revises provisions regarding charter school applications, employee and board member criminal history checks, and virtual instruction programs. Specifically, the bill:

- Requires a sponsor to receive and consider a charter school application submitted at any time during the calendar year.
- Allows another verification option for criminal history checks for charter school employees and governing board members to complete criminal history checks.
- Specifies a high-performing charter school may submit two applications to establish a new charter school to be opened at a time determined by the high-performing charter school, with conditions.
- Authorizes a virtual charter school to provide part-time virtual instruction and contract with any public or charter school to provide any course the virtual school cannot otherwise provide.

#### **Florida Charter Schools**

# Application

The bill removes the specified date by which charter school applications must be submitted and received each calendar year in order for the school to be opened the next year and prohibits a sponsor from refusing to receive a charter school application submitted any time during the calendar year. The bill also allows a charter school to be opened at a time determined by the applicant, such that the agreement of the sponsor is no longer required.

#### Employee Background Screening

The bill specifies that a charter school employee or governing board member who is subject to a criminal history check<sup>53</sup> must inform a school district if he or she has completed a criminal history check in another school district within the last five years. The school district is required to verify the results of the criminal history check using the shared services available through the Care Provider Background Screening Clearinghouse (clearinghouse).<sup>54</sup> A school district may not charge a fee for verifying the results of a charter school employee's or governing board member's criminal history check.

The Department of Education is defined as a qualified entity<sup>55</sup> for purposes of access to criminal history information<sup>56</sup> when fulfilling these duties and is required to participate in the

<sup>&</sup>lt;sup>52</sup> Email, Florida Department of Education (Jan. 17, 2020).

<sup>&</sup>lt;sup>53</sup> Provisions for background screening are contained in s. 1012.32, F.S. Educator certification requirements are contained in s. 1012.56, F.S.

<sup>&</sup>lt;sup>54</sup> The Care Provider Background Screening Clearinghouse is a secure web-based system created by the Agency for Health Care Administration in consultation with the Department of Law Enforcement. *See* s. 435.12, F.S.

<sup>&</sup>lt;sup>55</sup> "Qualified entity" means a business or organization, whether public, private, operated for profit, operated not for profit, or voluntary, which provides care or care placement services, including a business or organization that licenses or certifies others to provide care or care placement services. Section 943.0542(1)(b), F.S.

<sup>&</sup>lt;sup>56</sup> Access to criminal history information provided by the department to qualified entities is outlined in s. 943.0542, F.S.

clearinghouse. The fingerprint submission and rescreening schedule for instructional personnel certified under this section, without regard to who conducted the previous screening, is set according to the year the last screening was conducted. Specifically, rescreening is required:

- By December 31, 2020, for persons who serve in more than one county and submit fingerprints for rescreening after July 1, 2020, and persons for whom the last screening was conducted on or before December 31, 2014;
- By December 31, 2021, for persons for whom the last screening was conducted between January 1, 2015, and December 31, 2016; and
- By December 31, 2022, for persons for whom the last screening was conducted between January 1, 2017, and December 31, 2018.

# Funding and Financial Requirements

The bill expands the authorized use of unrestricted current or capital assets identified in the charter school's annual financial audit by allowing these funds to be used by other charter schools operated by the not-for-profit or municipal entity within the state, rather than being limited to other charter schools within the school district. This may allow a charter school to expend its proportionate share of funding derived from local funds in another school district.

# **High-Performing Charter Schools**

The bill applies both to high-performing charter schools that are yet to submit their applications and to those that have already had their applications approved. The bill specifies that a high-performing charter school has the option of submitting two applications for a charter school, to be opened at a time determined by the high-performing charter school. A high-performing charter school may not submit a subsequent application unless each charter school application commences operations or is otherwise withdrawn.

#### Virtual Charter Schools

The bill authorizes virtual charter schools to provide part-time virtual instruction, in addition to full-time instruction. The bill expands the authority under which a virtual charter school can operates by allowing a virtual charter school to:

- Be an approved virtual provider, rather than being authorized to contract with one.
- Contract with any public or charter school to provide any course that the virtual school cannot otherwise provide.

Expanding the availability of virtual charter school instruction may provide students with greater access to virtual instruction programs.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

	B.	Public Records/Open Meetings Issues:		
		None.		
	C.	Trust Funds Restrictions:		
		None.		
	D.	State Tax or Fee Increases:		
		None.		
	E.	Other Constitutional Issues:		
		None.		
٧.	Fisca	al Impact Statement:		
	A.	Tax/Fee Issues:		
		None.		
	B.	Private Sector Impact:		
		None.		
	C.	Government Sector Impact:		
		None.		
VI.	Tech	nical Deficiencies:		
	None			
VII.	Related Issues:			
	None			
VIII.	Statu	ites Affected:		
		oill substantially amends the following sections of the Florida Statutes: 1002.33, 1002.331, 002.45.		
IX.	Addi	tional Information:		
	A.	Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)		
		None		

R	Amend	ments
D.		แบบเมอ

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 SB 1420

By Senator Flores

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

39-01189-20 20201420

A bill to be entitled An act relating to charter schools; amending s. 1002.33, F.S.; prohibiting sponsors from refusing to receive a charter school application submitted during the calendar year; requiring certain charter school employees or governing board members to inform a school district if he or she has completed a criminal history check in another district within a certain timeframe; requiring the school district to verify the results of such criminal history check using a specified system; prohibiting the school district from charging a fee for verifying the results of such criminal history check; requiring the department to participate in a certain clearinghouse; providing a rescreening schedule for certain instructional personnel; revising how charter schools operated by not-for-profit or municipal entities may use certain unrestricted current and capital assets; amending s. 1002.331, F.S.; specifying how many applications a high-performing charter school may submit in any school district in the state to establish and operate a new charter school; providing applicability; amending s. 1002.45, F.S.; revising the virtual instruction a virtual charter school may provide; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (6), paragraph (g) Page 1 of 11

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1420

20201420

39-01189-20

of subsection (12), and paragraph (b) of subsection (17) of 31 section 1002.33, Florida Statutes, are amended to read: 32 1002.33 Charter schools.-(6) APPLICATION PROCESS AND REVIEW.—Charter school 33 applications are subject to the following requirements: 35 (b) A sponsor shall receive and review all applications for a charter school using the evaluation instrument developed by 37 the Department of Education. A sponsor shall receive and 38 consider charter school applications received during on or 39 before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time determined agreed to by the applicant and the sponsor. A sponsor may not refuse to receive a 42 4.3 charter school application submitted by an applicant during the calendar year. before August 1 and may receive an application submitted later than August 1 if it chooses. Beginning in 2018 45 and thereafter, a sponsor shall receive and consider charter 46 47 school applications received on or before February 1 of each 48 calendar year for charter schools to be opened 18 months later 49 at the beginning of the school district's school year, or to be opened at a time determined by the applicant. A sponsor may not 50 51 refuse to receive a charter school application submitted before 52 February 1 and may receive an application submitted later than 53 February 1 if it chooses. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of a final application upon the promise of future 57 payment of any kind. Before approving or denying any application, the sponsor shall allow the applicant, upon receipt

Page 2 of 11

Florida Senate - 2020 SB 1420

39-01189-20 20201420

of written notification, at least 7 calendar days to make technical or nonsubstantive corrections and clarifications, including, but not limited to, corrections of grammatical, typographical, and like errors or missing signatures, if such errors are identified by the sponsor as cause to deny the final application.

8.3

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.
- 3.a. A sponsor shall by a majority vote approve or deny an application no later than 90 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of

Page 3 of 11

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1420

39-01189-20

Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific reasons, based upon good cause, supporting its denial of the application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education.

b. An application submitted by a high-performing charter school identified pursuant to s. 1002.331 or a high-performing charter school system identified pursuant to s. 1002.332 may be

(I) The application of a high-performing charter school does not materially comply with the requirements in paragraph (a) or, for a high-performing charter school system, the application does not materially comply with s. 1002.332(2)(b);

and convincing evidence that:

denied by the sponsor only if the sponsor demonstrates by clear

- (II) The charter school proposed in the application does not materially comply with the requirements in paragraphs (9) (a) (f);
- (III) The proposed charter school's educational program does not substantially replicate that of the applicant or one of the applicant's high-performing charter schools;
- (IV) The applicant has made a material misrepresentation or false statement or concealed an essential or material fact during the application process; or
- $\,$  (V) The proposed charter school's educational program and financial management practices do not materially comply with the requirements of this section.

Material noncompliance is a failure to follow requirements or a

Page 4 of 11

Florida Senate - 2020 SB 1420

39-01189-20 20201420

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

141

142

143

144

145

violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's highperforming charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools.

- c. If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based upon the criteria in sub-subparagraph b., supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the Department of Education. The applicant may appeal the sponsor's denial of the application in accordance with paragraph (c).
- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of an application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of an application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted. A charter school may defer the opening of the school's operations for up

#### Page 5 of 11

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1420

173

174

	39-01189-20 20201420
146	to 3 years to provide time for adequate facility planning. The
147	charter school must provide written notice of such intent to the
148	sponsor and the parents of enrolled students at least 30
149	calendar days before the first day of school.
150	(12) EMPLOYEES OF CHARTER SCHOOLS
151	(g)1. A charter school shall employ or contract with
152	employees who have undergone background screening as provided in
153	s. 1012.32. Members of the governing board of the charter school
154	shall also undergo background screening in a manner similar to
155	that provided in s. 1012.32.
156	a. A charter school employee or governing board member who
157	is subject to a criminal history check under this section shall
158	inform a school district if he or she has completed a criminal
159	$\underline{\text{history check in another school district within the last 5}}$
160	years. The school district shall verify the results of the
161	criminal history check using the shared system described in sub-
162	subparagraph (12)(g)1.b. The school district may not charge a
163	fee for verifying the results of a charter school employee's or
164	governing board member's criminal history check.
165	b. The department is a qualified entity for purposes of s.
166	943.0542 when fulfilling its duties under this section and shall
167	participate in the clearinghouse created under s. 435.12. The
168	rescreening schedule of instructional personnel certified under
169	this section, without regard to whether the previous screening
170	was conducted by the department or by an employing school
171	district, shall be:
172	(I) By December 31, 2020, for persons who serve in more

Page 6 of 11

CODING: Words stricken are deletions; words underlined are additions.

than one county and submit fingerprints for rescreening after

July 1, 2020, and persons for whom the last screening was

Florida Senate - 2020 SB 1420

39-01189-20 20201420\_

conducted on or before December 31, 2014;

- (II) By December 31, 2021, for persons for whom the last screening was conducted between January 1, 2015, and December 31, 2016; and
- (III) By December 31, 2022, for persons for whom the last screening was conducted between January 1, 2017, and December 31, 2018.
- 2. A charter school shall disqualify instructional personnel and school administrators, as defined in s. 1012.01, from employment in any position that requires direct contact with students if the personnel or administrators are ineligible for such employment under s. 1012.315.
- 3. The governing board of a charter school shall adopt policies establishing standards of ethical conduct for instructional personnel and school administrators. The policies must require all instructional personnel and school administrators, as defined in s. 1012.01, to complete training on the standards; establish the duty of instructional personnel and school administrators to report, and procedures for reporting, alleged misconduct by other instructional personnel and school administrators which affects the health, safety, or welfare of a student; and include an explanation of the liability protections provided under ss. 39.203 and 768.095. A charter school, or any of its employees, may not enter into a confidentiality agreement regarding terminated or dismissed instructional personnel or school administrators, or personnel or administrators who resign in lieu of termination, based in whole or in part on misconduct that affects the health, safety, or welfare of a student, and may not provide instructional

Page 7 of 11

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 SB 1420

personnel or school administrators with employment references or discuss the personnel's or administrators' performance with prospective employers in another educational setting, without disclosing the personnel's or administrators' misconduct. Any part of an agreement or contract which that has the purpose or effect of concealing misconduct by instructional personnel or school administrators which affects the health, safety, or welfare of a student is void, is contrary to public policy, and may not be enforced.

39-01189-20

- 4. Before employing instructional personnel or school administrators in any position that requires direct contact with students, a charter school shall conduct employment history checks of each of the personnel's or administrators' previous employers, screen the instructional personnel or school administrators through use of the educator screening tools described in s. 1001.10(5), and document the findings. If unable to contact a previous employer, the charter school must document efforts to contact the employer.
- 5. The sponsor of a charter school that knowingly fails to comply with this paragraph shall terminate the charter under subsection (8).
- (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.
- (b) The basis for the agreement for funding students enrolled in a charter school shall be the sum of the school district's operating funds from the Florida Education Finance

Page 8 of 11

Florida Senate - 2020 SB 1420

39-01189-20 20201420 233 Program as provided in s. 1011.62 and the General Appropriations 234 Act, including gross state and local funds, discretionary 235 lottery funds, and funds from the school district's current 236 operating discretionary millage levy; divided by total funded 237 weighted full-time equivalent students in the school district; multiplied by the weighted full-time equivalent students for the 238 239 charter school. Charter schools whose students or programs meet 240 the eligibility criteria in law are entitled to their 241 proportionate share of categorical program funds included in the 242 total funds available in the Florida Education Finance Program 243 by the Legislature, including transportation, the research-based 244 reading allocation, and the Florida digital classrooms 245 allocation. Total funding for each charter school shall be 246 recalculated during the year to reflect the revised calculations 247 under the Florida Education Finance Program by the state and the 248 actual weighted full-time equivalent students reported by the charter school during the full-time equivalent student survey 249 250 periods designated by the Commissioner of Education. For charter 251 schools operated by a not-for-profit or municipal entity, any 252 unrestricted current and capital assets identified in the 253 charter school's annual financial audit may be used for other charter schools operated by the not-for-profit or municipal 254 255 entity within the state school district. Unrestricted current 256 assets shall be used in accordance with s. 1011.62, and any 2.57 unrestricted capital assets shall be used in accordance with s. 258 1013.62(2). 259 Section 2. Subsection (3) of section 1002.331, Florida 2.60 Statutes, is amended to read: 261 1002.331 High-performing charter schools.-

Page 9 of 11

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 SB 1420

(3) (a) 1. A high-performing charter school may submit an application pursuant to s. 1002.33(6) in any school district in

20201420

39-01189-20

262

263

264

265

266

267

2.68

269

270

271

272

273

274

275

276

277

278

279

280

281

282

284

285

286

287

288

289

290

the state to establish and operate a new charter school that will substantially replicate its educational program. An application submitted by a high-performing charter school must state that the application is being submitted pursuant to this paragraph and must include the verification letter provided by the Commissioner of Education pursuant to subsection (4).

- 2. If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved and the procedure in s. 1002.33(7) applies.
- (b) A high-performing charter school may submit two applications for a charter school not establish more than two charter schools within the state under paragraph (a) to be opened at a time determined by the high-performing charter school. in any year. A subsequent application to establish a charter school under paragraph (a) may not be submitted unless each charter school application commences operations or an application is otherwise withdrawn. each charter school established in this manner achieves high-performing charter school status. However, a high-performing charter school may establish more than one charter school within the state under paragraph (a) in any year if it operates in the area of a persistently low-performing school and serves students from that school.
- (c) This section applies to any high-performing charter school with an existing approved application.
- Section 3. Paragraph (d) of subsection (1) of section 1002.45, Florida Statutes, is amended to read:

Page 10 of 11

Florida Senate - 2020 SB 1420

39-01189-20 20201420

1002.45 Virtual instruction programs.-

(1) PROGRAM.-

291

292

293

294 295

296 297

298

299

300

301

302

303

304 305

306 307

308

- (d) A virtual charter school may provide full-time <u>and part-time</u> virtual instruction for students in kindergarten through grade 12 if the virtual charter school has a charter approved pursuant to s. 1002.33 <u>authorizing full-time virtual instruction</u>. A virtual charter school may:
  - 1. Contract with the Florida Virtual School.
- 2. Contract with  $\underline{\text{or be}}$  an approved provider under subsection (2).
- 3. Enter into an agreement with a school district to allow the participation of the virtual charter school's students in the school district's virtual instruction program. The agreement must indicate a process for reporting of student enrollment and the transfer of funds required by paragraph (7)(e).
- $\underline{\text{any course that the virtual school cannot otherwise provide.}}$

Section 4. This act shall take effect July 1, 2020.

Page 11 of 11

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

1. Brick		ikes		Pre-meeting
ANALYST		STAFF DIRECTOR	REFERENCE	ACTION
DATE:	January 17, 202	20 REVISED:		
SUBJECT:	Implementation of the Recommendations of the Marjory Stoneman Douglas High School Public Safety Commission		rjory Stoneman Douglas High	
INTRODUCER:	For consideration by the Education Committee			
BILL:	SPB 7040			
	Prepared	By: The Professional	Staff of the Commit	tee on Education

# I. Summary:

SPB 7040 provides additional safeguards for Florida's students and schools by building upon the school safety and security foundation established in the Marjory Stoneman Douglas High School Public Safety Act and the recommendations of the Marjory Stoneman Douglas High School Public Safety Commission (commission). The bill:

- Improves school safety planning and reporting to require:
  - Each district school board to adopt a school district emergency event family reunification plan to reunite students and employees with their families in the event of an emergency.
  - o The State Board of Education to establish emergency drill policies and procedures.
  - o Comprehensive participation from all members of a school threat assessment team.
  - Law enforcement officers responsible for responding to the school in the event of an emergency to be on campus and directly involved in the execution of emergency drills.
  - Alignment of school-based diversion programs with local judicial circuit diversion programs.
  - Each district school board to adopt policies to ensure the accurate and timely reporting of all school safety and discipline incidents.
  - o The Office of Safe Schools (OSS) include in school safety specialist training information about federal and state reporting and data privacy laws.
- Enhances the safe school officer position and the role of the county sheriff by:
  - o Requiring school safety officers to complete mental health crisis intervention training.
  - Expanding the power of school safety officers to make arrests on property owned or leased by a charter school in the district.
  - Making the sheriff responsible for the provision of Feis guardian training and clarifying the training requirements applicable to such training.
- Strengthens school mental health coordination and implementation and requires:
  - A workgroup to provide guidance on the implementation of mental health-related recommendations of the commission.
  - o Additional reporting requirements for the mental health assistance allocation.

- o Individualized Education Plans to include additional provisions related to post-high school transition.
- Strengthens school safety oversight and accountability by directing the:
  - o Commissioner of Education to enforce compliance with all school safety requirements.
  - o OSS to coordinate compliance with school safety incident reporting.
  - o FortifyFL reporting tool to notify users of consequences for false reporting.
- Expands representation on the commission to include superintendents, principals, or teachers.

The bill takes effect upon becoming a law, unless otherwise specified.

## II. Present Situation:

The present situation for the relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

# III. Effect of Proposed Changes:

# **School Safety Planning and Reporting**

#### **Present Situation**

## Safety Incident Reporting

Each district school board is required to adopt policies to ensure the accurate and timely reporting of incidents related to school safety and discipline. The School Environmental Safety Incident Reporting (SESIR) system collects data on incidents related to school safety and discipline that occur on school grounds, school transportation, and off-campus, school-sponsored events. The State Board of Education (SBE or state board) is required to adopt rules establishing the requirements for the SESIR.

The law requires each school principal to ensure that standardized forms prescribed by SBE rule are used to report data concerning school safety and discipline to the Department of Education (DOE).<sup>4</sup> The DOE may notify a district school board to withhold the salary of a district school superintendent who has failed to comply with SESIR reporting requirements and impose other appropriate sanctions that the Commissioner of Education (commissioner) or state board may impose.<sup>5</sup> A district school board member who is responsible for a violation of the reporting or sanctions requirements applicable to a superintendent is subject to suspension and removal.<sup>6</sup>

District school boards are required to promote a safe and supportive learning environment in schools. In this regard, district school boards are required to adopt policies prohibiting crime and

<sup>&</sup>lt;sup>1</sup> Section 1006.07(9), F.S.

<sup>&</sup>lt;sup>2</sup> FSU Center of Criminology and Florida Department of Education *The Florida School Environmental Safety and Incident Reporting (SESIR) system* (2006), *available at* <a href="http://criminology.fsu.edu/wp-content/uploads/The-Florida-School-Environmental-Safety-Incident-Reporting-SESIR-System.pdf">http://criminology.fsu.edu/wp-content/uploads/The-Florida-School-Environmental-Safety-Incident-Reporting-SESIR-System.pdf</a>, at 1.

<sup>&</sup>lt;sup>3</sup> Section 1006.07(9), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1006.09(6), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1001.212(8), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1001.42(13)(b), F.S.

victimization, hazing, bullying and harassment, and dating violence and abuse.<sup>7</sup> School board policies prohibiting bullying and harassment must include procedures for tracking data and reporting incidents to the DOE, which prepares an annual report on bullying and harassment policies to the Governor, the President of the Senate (President), and the Speaker of the House of Representatives (Speaker).<sup>8</sup>

## School Emergency Response Policies and Procedures

District school boards must formulate and prescribe policies and procedures for emergency drills and for actual emergencies, including, but not limited to, fires, natural disasters, active shooter and hostage situations, and bomb threats, for all students and faculty at all district K-12 public schools.<sup>9</sup>

Drills for active shooter and hostage situations must be conducted in accordance with developmentally appropriate and age-appropriate procedures at least as often as other emergency drills. District school board policies must establish model emergency management and emergency preparedness procedures, including emergency notification procedures. <sup>10</sup>

The Florida Safe Schools Assessment Tool (FSSAT) is required to be used by school officials at each school district and public school site in the state in conducting security assessments and is intended to help school officials identify threats, vulnerabilities and appropriate safety controls for the schools that they supervise.<sup>11</sup> The FSSAT is required to address certain components of school safety, such as school emergency and crisis preparedness planning.<sup>12</sup>

#### Threat Assessment Teams

Each district school board must adopt policies for the establishment of threat assessment teams (TATs) at each school. <sup>13</sup> The purpose of TATs is to coordinate resources and assessment and intervention with individuals whose behavior may pose a threat to the safety of school staff or students. Each TAT must include persons with expertise in counseling, instruction, school administration, and law enforcement. <sup>14</sup> The Office of Safe Schools (OSS) developed a Behavioral Threat Assessment Instrument (CSTAG)<sup>15</sup> to assist TATs in the threat assessment process. The law provides specific requirements for the CSTAG, including that the CSTAG address training for TATs and school administrators. <sup>16</sup>

<sup>&</sup>lt;sup>7</sup> Sections 1006.13, 1006.135, 1006.147, and 1006.148, F.S.

<sup>&</sup>lt;sup>8</sup> Section 1006.147, F.S.

<sup>&</sup>lt;sup>9</sup> Section 1006.07(4), F.S.

<sup>&</sup>lt;sup>10</sup> Section 1006.07(4), F.S.

<sup>&</sup>lt;sup>11</sup> Section 1006.1493, F.S.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Section 1006.07(7), F.S.

<sup>&</sup>lt;sup>14</sup> *Id*.

<sup>&</sup>lt;sup>15</sup> Comprehensive School Threat Assessment Guidelines. Florida Department of Education, *Memo to School District Superintendents and Charter School Administrators Regarding the Standardized Behavioral Threat Assessment Instrument* (Aug. 1, 2019), *available at* <a href="https://info.fldoe.org/docushare/dsweb/Get/Document-8617/DPS-2019-116.pdf">https://info.fldoe.org/docushare/dsweb/Get/Document-8617/DPS-2019-116.pdf</a>. Section 1001.212(12)(a)6., F.S.

# Mobile Suspicious Activity Reporting Tool (FortifyFL)

FortifyFL, the mobile suspicious activity reporting tool, is a computer and mobile phone application free to all public and private schools in Florida. <sup>17</sup> District and school-level administrators receive and must respond to tips from FortifyFL. Any tips submitted via FortifyFL are sent to local school district and law enforcement officials until action is taken. <sup>18</sup>

The identity of the reporting party received through the mobile suspicious activity reporting tool is confidential and exempt from public records disclosure requirements. Information received through the mobile suspicious activity reporting tool is also exempt.<sup>19</sup>

#### **Juvenile Diversion Programs**

Juvenile diversion programs (diversion programs) are alternatives to juvenile arrest. A juvenile arrest may be diverted based on comprehensive knowledge of the juvenile's criminal history, prior contacts with law enforcement, and prior program enrollment.<sup>20</sup> Florida law directs that a civil citation or similar pre-arrest diversion program for misdemeanor offenses be established in each judicial circuit in the state.<sup>21</sup>

Compliance with the community-based diversion programs includes all reporting requirements, specifically that criminal diversions be entered into Juvenile Justice Information System (JJIS) Prevention Web.<sup>22</sup> School districts may still operate their own "diversion programs" that address non-criminal conduct, such as Student Code of Conduct violations and other misbehavior.<sup>23</sup>

Currently, 58 school districts do not offer any form of school-based diversion program.<sup>24</sup> Seven school districts participate in the civil citation or similar prearrest diversion program of the local judicial circuit, and three school districts operate school-based diversion programs.<sup>25</sup>

## Effect of Proposed Changes

#### Safety Incident Reporting

The bill modifies s. 1006.07(9), F.S., to clarify that a district school board's duty to adopt policies to ensure the reporting of incidents related to school safety and discipline includes the

<sup>&</sup>lt;sup>17</sup> Florida Department of Education, *FortifyFL School Safety Awareness Program* (Oct. 26. 2018) *available at* <a href="https://info.fldoe.org/docushare/dsweb/Get/Document-8397/dps-2018-157.pdf">https://info.fldoe.org/docushare/dsweb/Get/Document-8397/dps-2018-157.pdf</a>, at 1-2.

<sup>&</sup>lt;sup>18</sup> *Id*.

<sup>&</sup>lt;sup>19</sup> Section 943.082(6), F.S.

<sup>&</sup>lt;sup>20</sup> Marjory Stoneman Douglas High School Public Safety Commission (Commission), *Report Submitted to the Governor*, *Speaker of the House of Representatives and Senate President* (Nov. 1, 2019), *available at* <a href="http://www.fdle.state.fl.us/MSDHS/MSD-Report-2-Public-Version.pdf">http://www.fdle.state.fl.us/MSDHS/MSD-Report-2-Public-Version.pdf</a>. at 131.

<sup>&</sup>lt;sup>21</sup> Section 985.12, F.S.

<sup>&</sup>lt;sup>22</sup> *Id*.

<sup>&</sup>lt;sup>23</sup> Commission, *supra* note 20, at 133.

<sup>&</sup>lt;sup>24</sup> Florida Department of Juvenile Justice, *Statewide Audit of School-Based Diversion Programs* (July 1, 2019), *available at* <a href="http://www.fdle.state.fl.us/MSDHS/Meetings/2019/August/August-14-1015am-Report-on-Statewide-Assessment-DJ.aspx">http://www.fdle.state.fl.us/MSDHS/Meetings/2019/August/August-14-1015am-Report-on-Statewide-Assessment-DJ.aspx</a>, at 21-23.

<sup>&</sup>lt;sup>25</sup> *Id.* The information that is required to be entered into JJIS Prevention Web varies among school districts who participate in the local judicial circuit diversion programs. Sarasota County School District participates in the local judicial circuit diversion program but also appears to operate a school-based diversion program. *Id.* 

reporting of incidents related to SESIR, zero tolerance for crime and victimization, hazing, bullying and harassment, and dating violence and abuse. The bill also clarifies that school principals must ensure that incidents concerning school safety and discipline are reported to the DOE through the SESIR system.

The bill clarifies the enforcement authority for school district and charter school reporting requirements under the SESIR system to specify that, upon notification by the commissioner, the district school board or charter school governing board must withhold the salary of a superintendent or charter school administrator for failure to comply with such requirements, based on clear and convincing evidence, pending demonstration of full compliance.

The bill authorizes the SBE to adopt rules establishing the requirements for all school safety incident reporting.

This clarification may improve school safety incident reporting by school districts and charter schools.

## **Emergency Drills**

The bill modifies s. 1006.07, F.S., to require the SBE refer to recommendations provided in published reports of the Marjory Stoneman Douglas High School Public Safety Commission (commission), consult with state and local constituencies, and adopt rules establishing minimum requirements for school district policies and procedures related to emergency response and drills. The SBE's rules must be adopted by August 1, 2020, and must:

- Define, at a minimum, "emergency drill," "active threat," and "after-action report."
- Establish minimum requirements related to the timing frequency, participation, training, notification, accommodations, and responses to threat situations.
- Specifically address incident type, school level, school type, and student and school characteristics.
- Require all types of emergency drills be conducted no less frequently than on an annual basis.

The bill requires sheriffs to coordinate with the district school safety specialist to determine the necessary law enforcement officers responsible for responding to a school in the event of an active assailant emergency, and requires the designated law enforcement officers to be physically present on campus and directly involved in the execution of active assailant drills.

These changes may provide for consistent application of emergency drill requirements across all school districts.

## **Emergency Event Family Reunification**

The bill modifies s. 1006.07, F.S., to require district school boards and charter school governing boards to, by August 1, 2021, adopt an emergency event family reunification plan for the purpose of reuniting students and employees with their families in the event of a mass casualty or other emergency event situation. The bill requires the adoption of the emergency event family reunification plans to be coordinated with local law enforcement agencies.

The bill modifies s. 1001.212, F.S., to require the OSS develop, in coordination with the Division of Emergency Management and other federal, state, and local law enforcement agencies and first-responder agencies, a model emergency event family reunification plan for use by child care facilities, public K-12 schools, and public postsecondary institutions that are closed or unexpectedly evacuated due to natural or man-made disasters or emergencies.

The bill amends s. 1006.1493, F.S., to require the FSSAT address policies and procedures to prepare for and respond to natural or manmade disasters or emergencies, including plans to reunite students and employees with families after a school is closed or unexpectedly evacuated due to such disasters or emergencies.

#### **Threat Assessment Teams**

The bill modifies s. 1006.07, F.S., relating to TATs. Specifically, the bill:

- Clarifies that the law enforcement presence on a threat assessment team must include a sworn law enforcement officer who has undergone threat assessment training identified by the OSS.
- Requires that all members of the TAT be involved in the threat assessment process from start to finish, including the determination of the final disposition decision.

These changes may ensure that all members of the TAT are active participants in the entire threat assessment process.

## Mobile Suspicious Activity Reporting Tool (FortifyFL)

The bill modifies s. 943.082, F.S., effective October 1, 2020, to require notification to parties reporting through FortifyFL that if, following investigation, it is determined that a person knowingly submitted a false tip through FortifyFL, the IP address of the device on which the tip was submitted will be provided to law enforcement agencies and the reporting party may be subject to criminal penalties for a false report. In all other circumstances, unless the reporting party has chosen to disclose his or her identity, the report must remain anonymous.

#### Juvenile Diversion Programs

The bill modifies s. 985.12, F.S., to require the Department of Juvenile Justice and the state attorney of each judicial circuit to monitor and enforce compliance with school-based diversion program requirements, in cooperation with the DOE. School-based diversion programs must:

- Operate consistently with criteria established by the state attorney in the judicial circuit in which the school is located.
- Be defined in school policy and the code of conduct.
- Be approved by the district school board, charter school governing board, or private school governing authority, as applicable.

The bill requires the OSS to maintain a current directory of public and private school-based diversion programs and cooperate with each judicial circuit and the Department of Juvenile Justice (DJJ), which are responsible for facilitating compliance with the law. The bill requires law enforcement officers to have field access to JJIS Prevention Web by the 2021-2022 fiscal year.

These changes may ensure all school-based diversion programs meet established requirements for prearrest diversion programs. This may improve the quality and accountability of such diversion programs.

#### Safe School Officers

#### **Present Situation**

## Safe School Officer Requirement

Florida law requires each district school board and school district superintendent to partner with law enforcement agencies to establish or assign one or more safe-school officers at each school facility within the district by implementing one or more safe-school officer options which best meet the needs of the school district and charter schools.<sup>26</sup> These options include:

- Establishing a school resource officer (SRO) program, through a cooperative agreement with law enforcement agencies. SROs are certified law enforcement officers<sup>27</sup> who must meet specified screening requirements<sup>28</sup> and also complete mental health crisis intervention training.
- Commissioning one or more school safety officers. School safety officers are certified law enforcement officers with the power of arrest on district school property, who are employed by either a law enforcement agency or by the district school board. School safety officers must undergo the same screening requirements as an SRO.
- Participating in the Coach Aaron Feis Guardian Program (guardian program).
- Contracting with a security agency<sup>29</sup> to employ as a school security guard an individual who holds a Class "D" and Class "G" license<sup>30</sup> and completes the same training and evaluation requirements as a school guardian.

## Coach Aaron Feis Guardian Program

The guardian program was established in 2018<sup>31</sup> as an option for school districts to meet the safe-school officer requirements in law.<sup>32</sup> Persons certified as school guardians have no authority to act in any law enforcement capacity except to the extent necessary to prevent or abate an active assailant incident.<sup>33</sup>

<sup>&</sup>lt;sup>26</sup> Section 1006.12, F.S.

<sup>&</sup>lt;sup>27</sup> "Law enforcement officer" means any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. Section 943.10(1), F.S.

<sup>&</sup>lt;sup>28</sup> SROs must undergo criminal background checks, drug testing, and a psychological evaluation. Section 1006.12(1)(a), F.S.

<sup>&</sup>lt;sup>29</sup> "Security agency" means any person who, for consideration, advertises as providing or is engaged in the business of furnishing security services, armored car services, or transporting prisoners. This includes any person who utilizes dogs and individuals to provide security services. Section 493.6101(18), F.S.

<sup>&</sup>lt;sup>30</sup> License requirements are specified in chapter 493.

<sup>&</sup>lt;sup>31</sup> Section 26, ch. 2018-3, L.O.F.

<sup>&</sup>lt;sup>32</sup> Section 1006.12, F.S.

<sup>&</sup>lt;sup>33</sup> Section 30.15(1)(k), F.S.

A sheriff is required to provide access to a guardian program to aid in the prevention or abatement of active assailant incidents on school premises<sup>34</sup> If a district school board has voted by a majority to implement a guardian program, the sheriff in that county must establish a guardian program to provide training to school district or charter school employees, either directly or through a contract with another sheriff's office that has established a guardian program.<sup>35</sup>

In addition, a charter school governing board in a school district that has not implemented a guardian program may request the sheriff in the county to establish a guardian program for the purpose of training the charter school employees. If the county sheriff denies the request, the charter school governing board may contract with a sheriff that has established a guardian program to provide such training. The charter school governing board must notify the superintendent and the sheriff in the charter school's county of the contract prior to its execution.

The sheriff must certify as school guardians school employees who:<sup>36</sup>

- Hold a valid concealed weapon license.<sup>37</sup>
- Complete a 144-hour training program, consisting of 12 hours of certified nationally recognized diversity training and 132 total hours of comprehensive firearm safety and proficiency training, including 12 hours of training in precision pistol, conducted by Criminal Justice Standards and Training Commission (CJSTC)-certified instructors.
- Pass a psychological evaluation administered by a licensed psychologist<sup>38</sup> and designated by the Florida Department of Law Enforcement (FDLE) and submit the results of the evaluation to the sheriff's office.
- Submit to and pass an initial drug test and subsequent random drug tests in accordance with law<sup>39</sup> and the sheriff's office.
- Successfully complete ongoing training, weapon inspection, and firearm qualification on at least an annual basis.

The sheriff who conducts the guardian training must issue a school guardian certificate to individuals who have completed the required training to the satisfaction of the sheriff. The sheriff must also maintain documentation of weapon and equipment inspections, as well as the training, certification, inspection, and qualification records of each school guardian certified by the sheriff. An individual certified as a school guardian may serve only if he or she is appointed by the applicable school district superintendent or charter school principal.<sup>40</sup>

<sup>&</sup>lt;sup>34</sup> Section 30.15(1)(k), F.S. A sheriff is required to consult with the Florida Department of Law Enforcement on programmatic guiding principles, practices, and resources in establishing a school guardian program. Section 30.15(1)(k)2., F.S.

<sup>&</sup>lt;sup>35</sup> Section 30.15(1)(k)1.a., F.S. The sheriff conducting the training is reimbursed for screening-related and training-related costs and for providing a one-time stipend of \$500 to each school guardian who participates in the school guardian program. Section 30.15(1)(k)1.c., F.S.

<sup>&</sup>lt;sup>36</sup> Section 30.15(1)(k)2., F.S.

<sup>&</sup>lt;sup>37</sup> See section 790.06, F.S.

<sup>&</sup>lt;sup>38</sup> Chapter 490 of the Florida Statutes governs licensure for psychological services.

<sup>&</sup>lt;sup>39</sup> Section 112.0455, F.S.

<sup>&</sup>lt;sup>40</sup> Section 30.15(1)(k), F.S.

### Effect of Proposed Changes

The bill modifies s. 1006.12, F.S., relating to safe-school officers to align requirements between sworn law enforcement (SROs and school safety officers) and between Feis guardian program certified personnel (school guardians and school security guards).

The bill modifies requirements relating to school safety officer authority and training by:

- Clarifying that school safety officers have the power to make arrests on property owned or leased by a charter school in the district.
- Requiring that school safety officers must complete mental health crisis intervention training, similar to the training required of an SRO.

These provisions may clarify the authority of a school safety officer within the school district, and ensure that all sworn law enforcement officers in schools are trained to deal with crisis situations.

The bill also establishes requirements for Feis guardian program certified school security guards to clarify training, screening, authority, and oversight. Specifically:

- The school security guard must satisfactorily complete all requirements of the guardian program, and that training must be conducted by a county sheriff.
- The sheriff providing the training for a school security guard must be reimbursed by the DOE for screening- and training-related costs.
- The sheriff must maintain specified training, certification, inspection, and qualification records for school security guards.
- Similar to a school guardian, the school security guard has no authority to act in any law enforcement capacity except to the extent necessary to prevent or abate an active assailant incident.
- The contract between a security agency and district school board must also define conditions, requirements, costs, and responsibilities necessary to satisfy background screening requirements.
- A school security guard serving in the capacity of a safe-school officer is considered to be a "noninstructional contractor" for the purpose of background screening, which must be satisfied prior to the school security guard being permitted access to school grounds.
- An individual may only serve as a school security guard if he or she is appointed by the applicable school district superintendent or charter school administrator.

The bill modifies s. 30.15, F.S., to clarify that the sheriff is responsible for Feis guardian program training. A sheriff may provide Feis guardian program training to school district or charter school employees directly, through a contract with an entity selected by the local sheriff, through a contract with another sheriff's office that has established a Feis guardian program, or any combination thereof. If the local sheriff contracts with another entity to provide the training, the local sheriff must oversee, supervise, and certify all aspects of the contract governing the Feis guardian program.

The bill also modifies Feis guardian program training to specify that:

• A sheriff who contracts with one or more county sheriffs to provide Feis guardian program training must notify, in writing, the local school district superintendent and charter school governing boards of any county-specific protocols.

- The 144-hour training program and ongoing training be conducted by CJSTC-certified instructors who hold active instructional certifications.
- The 16 hours of instruction in precision pistol include night and low-light shooting conditions.
- A licensed professional may administer the psychological examination individuals must pass
  as part of the Feis guardian program training, which is similar to the requirements for an
  SRO or school safety officer. The licensed professional is not required to be a licensed
  psychologist designated by the FDLE.
- The sheriff's office must review and approve the results of the psychological evaluation and drug tests for each applicant seeking Feis guardian program certification, before accepting the applicant into the Feis guardian program.

These changes may ensure that guardian training is available to personnel in each Florida county, is consistently applied to all personnel serving as school guardians and school security guards, and improve delivery and administration of the program under the sole authority of a county sheriff.

#### **School-Based Mental Health Services**

#### Present Situation

The DOE, through the Bureau of Exceptional Education and Student Services and the OSS, is required to promote a system of support, policies, and practices that focus on prevention and early intervention to improve student mental health and school safety. Student services personnel, including school psychologists, social workers, and counselors, are responsible for advising students with regard to personal and social adjustments and providing services at the district and school level.<sup>41</sup>

#### The Louis de la Parte Florida Mental Health Institute

Chapter 2002-397, L.O.F., established the Louis de la Parte Florida Mental Health Institute (institute) within the University of South Florida to strengthen mental health services throughout the state. The institute is authorized to provide direct mental health services, coordinate with other agencies to provide mental health services, and support state agencies in the delivery of mental health services. The institute is authorized to provide direct mental health services in the delivery of mental health services.

The OSS is responsible for providing data to support the evaluation of mental health services by the institute.<sup>44</sup>

<sup>&</sup>lt;sup>41</sup> Section 1012.01(2)(b), F.S.

<sup>&</sup>lt;sup>42</sup> Section 1004.44, F.S.

<sup>&</sup>lt;sup>43</sup> Section 1004.44(3), F.S.

<sup>&</sup>lt;sup>44</sup> Section 1001.212(7), F.S.

#### **Individualized Education Plans**

The individualized education plan (IEP) is the primary vehicle for communicating the school district's commitment to addressing the unique educational needs of a student with a disability. When the student attains the age of 16, the IEP must include an annually updated statement addressing the intent for the student to pursue a standard high school diploma and other appropriate measurable long-term postsecondary education and career goals. 46

#### Mental Health Assistance Allocation

The mental health assistance allocation is a categorical fund established to provide funding to assist school districts in establishing or expanding school-based mental health care; train educators and other school staff in detecting and responding to mental health issues; and connect children, youth, and families who may experience behavioral health issues with appropriate services. A total of \$75 million was appropriated to school districts through the mental health assistance allocation for the 2019-2020 school year. In order to receive the allocation, a school district must develop and submit a plan outlining the local program and planned expenditures to the district school board for approval. This plan must include all district schools, including charter schools, unless a charter school chooses to independently develop and submit a plan outlining the local program and planned expenditures.

The plans must include elements such as:<sup>50</sup>

- Identification of strategies to increase the amount of time that school-based student services
  personnel spend providing direct services to students, which may include the review and
  revision of district staffing resource allocations based on school or student mental health
  assistance needs.
- Strategies or programs to reduce the likelihood of at-risk students developing certain mental health problems.
- Strategies to identify mental health problems more effectively, to improve the provision of early intervention services, and to assist students in dealing with trauma and violence.

School districts are required to annually submit a report to the DOE on program outcomes and expenditures for the previous fiscal year, by September 30.

#### Effect of Proposed Changes

# The Louis de la Parte Florida Mental Health Institute

The bill modifies ss. 1001.212 and 1004.44, F.S., to require the DJJ, the Department of Children and Families (DCF), and the DOE to consult with the institute in order for the institute to convene a workgroup of practitioners and experts to review, evaluate, and provide

<sup>&</sup>lt;sup>45</sup> Florida Department of Education, *Developing Quality Individual Education Plans* (2015), *available at* <a href="http://www.fldoe.org/core/fileparse.php/7690/urlt/0070122-qualityieps.pdf">http://www.fldoe.org/core/fileparse.php/7690/urlt/0070122-qualityieps.pdf</a>, at 9.

<sup>&</sup>lt;sup>46</sup> Section 1003.5716(2), F.S.

<sup>&</sup>lt;sup>47</sup> Section 1011.62(16), F.S.

<sup>&</sup>lt;sup>48</sup> Specific Appropriation 93, s. 2, ch. 2019-115, L.O.F.

<sup>&</sup>lt;sup>49</sup> Section 1011.62(16), F.S.

<sup>&</sup>lt;sup>50</sup> Section 1011.62(16)2.(b). F.S.

implementation guidance on the mental health-related findings and recommendations of the commission. The bill requires the workgroup to analyze, evaluate, and identify regulatory or legislative actions necessary to facilitate implementation of each recommendation, and to submit an initial summary report to the Governor, the President, and the Speaker by August 1, 2020. The report must include specific policy and budget recommendations, including draft legislation and associated fiscal impact statements, and other information and policy or administrative recommendations to improve the state's mental health care system.

The bill requires the institute to continue to monitor commission activities and coordinate with agency partners to advise on implementation activities. The bill also authorizes the institute to submit subsequent reports and recommendations on an annual basis or as requested. The bill provides a sunset date for the workgroup of July 1, 2024, which is one year after the sunset date of the commission.

#### **Individual Education Plans**

The bill modifies s. 1003.5716, F.S., to add that the required transition plan for a student with an IEP must also include a statement of post-high school performance expectations, which must include:

- A plan to facilitate continuity of care and coordination of any behavioral health services needed to assist the student in reaching post-high school performance expectations.
- Parent, student, and agency roles and responsibilities pertaining to the provision and funding of specified transition services.

These changes may assist students who require an IEP, and their parents, in successfully navigating the transition from high school to higher education or the workforce.

#### Mental Health Assistance Allocation

The bill modifies s. 1011.62, F.S., effective July 1, 2020, to clarify and add new requirements for the mental health plans that must be submitted by school districts in order to receive the mental health assistance allocation. In addition to existing requirements, the bill requires plans to include input from school and community stakeholders and include mental health policies and procedures that implement and support:

- Universal supports to promote psychological well-being, and safe and supportive school environments.
- Methods for responding to a student with suicidal ideation, including training in suicide risk
  assessment and the use of suicide awareness, prevention, and screening instruments
  developed as required for continuing education and inservice training for youth suicide
  awareness and prevention; adoption of guidelines for informing parents of suicide risk; and
  implementation of school board policies for initiating involuntary examination of students at
  risk of suicide.
- A school crisis response plan that includes strategies to prevent, prepare for, respond to, and
  recover from a range of school crises. The plan must establish or coordinate the
  implementation of district-level and school-level crisis response teams whose membership
  includes, but is not limited to, representatives of school administration and school-based
  mental health service providers.

The bill also modifies district reporting requirements to the DOE and requires the DOE to submit a state summary of the required information from the school district reports to the Governor, the President, and the Speaker, by November 1 of each year. The bill requires the DOE report to include school district data required under current law and requires both reports to additionally include:

- Program outcomes and expenditures for all public schools in the district, including charter schools.
- District-level and school-level information, including multiple-year trend data, when available.
- The number and ratio of school social workers, school psychologists, and certified school counselors employed by the district or charter school and the total number of licensed mental health professionals employed directly by the district or charter school.

These changes may provide more suitable data to assist in the refinement of policies and improve the provision of school-based mental health services.

# School Safety Oversight and Accountability

#### **Present Situation**

#### The Commissioner of Education

The commissioner is required by law to oversee compliance with the safety and security requirements of the Marjory Stoneman Douglas High School Public Safety Act, chapter 2018-3, L.O.F., by school districts; district school superintendents; and public schools, including charter schools.<sup>51</sup> The commissioner must facilitate compliance to the maximum extent provided under law, identify incidents of noncompliance, and impose or recommend to the SBE, the Governor, or the Legislature enforcement and sanctioning actions.<sup>52</sup>

# <u>Charter School Safety Requirements</u>

Charter schools must operate in accordance with the terms of their respective charters and are generally exempt from other requirements in the K-20 Education Code.<sup>53</sup> The law requires charter schools to comply with certain provisions in the K-20 Education Code, including any statutes pertaining to student health, safety, and welfare.<sup>54</sup>

The OSS is required to provide ongoing professional development opportunities to school district personnel.

#### The Office of Safe Schools

The OSS is a division of the DOE that serves as a central repository for best practices, training standards, and compliance oversight in matters regarding school safety and security, including

<sup>&</sup>lt;sup>51</sup> Section 1001.11, F.S.

<sup>&</sup>lt;sup>52</sup> Id.

<sup>&</sup>lt;sup>53</sup> Section 1002.33(16), F.S. The K-20 Education Code includes chapters 1000-1013 of the Florida Statutes.

<sup>&</sup>lt;sup>54</sup> *Id*.

prevention efforts, intervention efforts, and emergency preparedness planning.<sup>55</sup> OSS responsibilities include duties related to school safety incident reporting and data. The OSS is also required to develop and implement a School Safety Specialist Training Program for school safety specialists, which must be based on national and state best practices on school safety and include active shooter training.<sup>56</sup>

## Effect of Proposed Changes

#### The Commissioner of Education

The bill modifies s. 1001.11, F.S., to clarify existing authority of the commissioner to oversee compliance with school safety and security requirements. The bill directs the commissioner to facilitate public and nonpublic school compliance with any education-related requirements of the law relating to health, welfare, safety, and security, pursuant to existing authority established in law. The bill clarifies that the incidents of noncompliance that require the commissioner to impose or recommend sanctions must be incidents of material noncompliance.

## **Charter School Safety Requirements**

The bill modifies the requirement that charter schools comply with certain statutes to require that charter schools demonstrate and certify compliance with specified statutes in their contracts or addendums to their contracts. The bill specifically requires charter schools to certify compliance with district school requirements related to emergency drills and procedures and emergency procedures.

The bill modifies s. 1001.11(9), F.S., to require charter school governing boards to designate at least one administrator to be responsible for the duties assigned to a district school superintendent related to state reporting requirements concerning health, safety, and welfare. The bill aligns the penalties authorized to be imposed against a designated charter school administrator or charter school governing board with the penalties authorized to be imposed against a superintendent or district school board for violations of reporting requirements.

The bill also provides notification requirements for charter schools relating to safe-school officers. Specifically, the bill:

- Requires that charter school governing board notification to the applicable superintendent and sheriff of participation in the Feis guardian program must be in writing.
- Requires require charter school administrators to comply with notification requirements to the county sheriff and the OSS for safe-school officer misconduct or firearm discharge.

The bill requires the OSS to provide ongoing professional development opportunities to charter school personnel in addition to existing requirements to provide training to school district personnel.

<sup>&</sup>lt;sup>55</sup> Section 1001.212, F.S. *See also*: Florida Department of Education, *Office of Safe Schools*, <a href="http://www.fldoe.org/safe-schools/">http://www.fldoe.org/safe-schools/</a> (last visited Dec. 18, 2019).

<sup>&</sup>lt;sup>56</sup> Section 1006.07(6)(a), F.S., requires each district school superintendent to designate a school administrator employed by the school district or a law enforcement officer employed by the sheriff's office as a school safety specialist for the district.

#### The Office of Safe Schools

The bill modifies s. 1001.212, F.S., to require the OSS to provide support with school safety incident reporting requirements. The bill requires the School Safety Specialist Training Program developed by the OSS to include information about federal and state laws regarding education records, medical records, data privacy, and incident reporting requirements, particularly with respect to behavioral threat assessment and emergency planning and response procedures. The bill also clarifies that the centralized integrated data repository provided by the OSS, known as the Florida School Safety Portal, must include data from all school safety incident reporting.

The bill requires the OSS to oversee, facilitate, and coordinate district and school compliance with school safety incident reporting requirements. The bill specifically requires the OSS to:

- Provide technical assistance to administrators for school safety incident reporting.
- Review and evaluate the safety incident reports related to SESIR, zero tolerance for crime and victimization, hazing, bullying and harassment, and dating violence and abuse, reported by each school district, charter school, and other entities as may be required by law.

The additional responsibilities concerning school safety that the bill delegates to the OSS may improve the accuracy of reported school safety data.

## Marjory Stoneman Douglas High School Public Safety Commission

#### Present Situation

The commission was established in 2018 to investigate system failures in the Marjory Stoneman Douglas High School shooting and prior mass violence incidents, and to develop recommendations for system improvements.<sup>57</sup> The commission submitted its initial report to the Governor and the Legislature on January 2, 2019,<sup>58</sup> and its second report on November 1, 2019.<sup>59</sup> The commission is composed of 16 members,<sup>60</sup> with five members each appointed by Governor, the President, and the Speaker. Members serve at the pleasure of the officer who appointed the member. A vacancy on the commission must be filled in the same manner as the original appointment. The commission is scheduled to sunset on July 1, 2023.<sup>61</sup>

#### Effect of Proposed Changes

The bill modifies s. 943.687, F.S., to require the Governor, the President, and the Speaker to each appoint one additional member to the commission to be selected from among the state's actively-serving school district superintendents, school principals, or classroom teachers. The bill also requires:

- The three new appointments be made by May 30, 2020, to serve beginning June 1, 2020.
- Future appointments be made in consideration of an equal balance of school district, law enforcement, and health care professional representation, and reflect the diversity of the state.

<sup>&</sup>lt;sup>57</sup> Section 943.687(3), F.S.

<sup>&</sup>lt;sup>58</sup> Commission, *Initial Report* (Jan. 2, 2019), available at http://www.fdle.state.fl.us/MSDHS/CommissionReport.pdf.

<sup>&</sup>lt;sup>59</sup> Commission, *supra* note 20. The commission was required to submit an initial report by January 1, 2019, and is authorized to issue annual reports. Section 943.687(9), F.S.

<sup>&</sup>lt;sup>60</sup> Section 943.687, F.S.

<sup>&</sup>lt;sup>61</sup> Section 943.687, F.S.

These changes ensure education representation on the commission and may assist the commission in addressing school safety and security issues.

I١	٧.	Constitutional Issues	٠.
•	V.	CONSTITUTIONAL ISSUES	٠.

	00		
	A.	Municipality/County Mandates Restrictions:	
		None.	
	B.	Public Records/Open Meetings Issues:	
	None.		
	C.	Trust Funds Restrictions:	
		None.	
	D.	State Tax or Fee Increases:	
		None.	
	E.	Other Constitutional Issues:	
		None.	
٧.	V. Fiscal Impact Statement:		
	A.	Tax/Fee Issues:	
		None.	
	B.	Private Sector Impact:	
		None.	
	C.	Government Sector Impact:	
		None.	
VI.	Tech	nical Deficiencies:	
	None.		
VII.	Relat	red Issues:	
	None.		

# VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 30.15, 943.082, 943.687, 985.12, 1001.11, 1001.212, 1002.33, 1003.5716, 1004.44, 1006.07, 1006.09, 1006.12, 1006.13, 1006.1493, and 1011.62.

# IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

2.5

26

27

28

29

FOR CONSIDERATION By the Committee on Education

581-02304-20 20207040pb

A bill to be entitled An act relating to implementation of the recommendations of the Marjory Stoneman Douglas High School Public Safety Commission; amending s. 30.15, F.S.; authorizing a sheriff to contract for services to provide training under the Coach Aaron Feis Guardian Program; revising training and evaluation requirements for school guardians; expanding the program to include the training and certification of school security guards; requiring the review and approval of evaluations and results; amending s. 943.082, F.S.; adding penalties for persons who knowingly submit false information to a law enforcement agency; amending s. 943.687, F.S.; requiring the addition of three members to the Marjory Stoneman Douglas High School Public Safety Commission as of a certain date; requiring consideration of balanced representation; amending s. 985.12, F.S.; requiring certain state agencies and state attorneys to cooperate in the oversight and enforcement of school-based diversion programs; requiring that law enforcement officers have access to a certain database; amending s. 1001.11, F.S.; specifying legislative intent; assigning the Commissioner of Education specified duties regarding education-related school safety requirements; amending s. 1001.212, F.S.; revising the training, consultation, and coordination responsibilities of the Office of Safe Schools; conforming and requiring evaluation and

Page 1 of 39

CODING: Words stricken are deletions; words underlined are additions.

581-02304-20 20207040pb

30 coordination of incident reporting requirements; 31 requiring the office to maintain a directory of 32 programs; requiring the office to develop a model 33 plan; amending s. 1002.33, F.S.; conforming safety 34 requirements to changes made by the act; amending s. 35 1003.5716, F.S.; revising individual education plan 36 requirements for certain students to include a 37 statement of expectations for the transition of 38 behavioral health services needed after high school 39 graduation; requiring parent, student, and agency 40 roles and responsibilities to be specified in a course 41 of action transition plan, as applicable; amending s. 1004.44, F.S.; requiring the Louis de la Parte Florida 42 4.3 Mental Health Institute to consult with specified 44 state agencies and convene a workgroup to advise those 45 agencies on the implementation of specified mental 46 health recommendations; requiring the institute to 47 submit a report with administrative and legislative 48 policy recommendations to the Governor and the 49 Legislature by a specified date; authorizing the 50 institute to submit additional reports and 51 recommendations as needed and requested; amending s. 52 1006.07, F.S.; requiring code of student conduct 53 policies to contain prearrest diversion program 54 criteria; specifying requirements applicable to 55 emergency drill policies and procedures, in accordance 56 with State Board of Education rules; requiring the 57 state board to adopt rules in consultation with state 58 and local entities; adding threat assessment team

Page 2 of 39

20207040pb

581-02304-20 membersh

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

8.3

84

85

86

87

20207040pb

membership, training, and procedural requirements; incorporating additional discipline and behavioral incident reports within school safety incident reporting requirements; requiring district school boards to adopt school district emergency event family reunification policies and plans; requiring schoolbased emergency event family reunification plans to be consistent with school board policy and the school district plan; requiring plans to address specified requirements within the framework of model policies and plans identified by the office; amending s. 1006.09, F.S.; requiring school principals to use a specified system to report school safety incidents; amending s. 1006.12, F.S.; requiring school safety officers to complete specified training to improve knowledge and skills as first responders to certain incidents; specifying county sheriffs' responsibility for specified training required for school security quards; requiring certain school security quards to meet district background screening requirements and qualification requirements; conforming notification requirements to changes made by the act; amending s. 1006.13, F.S.; authorizing district school boards to assign students to certain diversion programs as options within zero-tolerance policies; amending s. 1006.1493, F.S.; revising components that must be assessed by the Florida Safe Schools Assessment Tool to include policies and procedures to prepare for and respond to natural or man-made disasters or

Page 3 of 39

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

88 emergencies; amending s. 1011.62, F.S.; revising 89 requirements that must be met before the distribution 90 of the mental health assistance allocation; providing 91 effective dates. 92 Be It Enacted by the Legislature of the State of Florida: 93 94 95 Section 1. Paragraph (k) of subsection (1) of section 30.15, Florida Statutes, is amended to read: 96 97 30.15 Powers, duties, and obligations.-(1) Sheriffs, in their respective counties, in person or by 99 deputy, shall: 100 (k) Assist district school boards and charter school 101 governing boards in complying with s. 1006.12. A sheriff must, at a minimum, provide access to a Coach Aaron Feis Guardian 103 Program training to aid in the prevention or abatement of active assailant incidents on school premises, as required under this 104 paragraph. Persons certified as Feis guardian program certified 105 106 school guardians or Feis guardian program certified school 107 security guards pursuant to this paragraph do not have no 108 authority to act in any law enforcement capacity except to the extent necessary to prevent or abate an active assailant 110 incident. 111 1.a. If a local school board has voted by a majority to 112 implement a Feis guardian program, the sheriff in that county 113 shall establish a Feis quardian program to provide training, 114 pursuant to subparagraph 2., to school district or charter

Florida Senate - 2020

581-02304-20

115

116

selected by the local sheriff, provided that the local sheriff

Page 4 of 39

school employees directly; through a contract with an entity

20207040pb

581-02304-20

- oversees, supervises, and certifies all aspects of the contract governing the Feis guardian program for the local jurisdiction;

  reither directly or through a contract with another sheriff's office that has established a Feis guardian program; or through any combination thereof. To facilitate effective training and emergency response in the event of an active assailant situation, a sheriff who contracts with one or more county sheriffs to provide Feis guardian program training and certification for the local school district and charter schools within its county jurisdiction shall notify, in writing, the local district school superintendent and charter school administrators of all county-specific protocols incorporated into the contracted Feis guardian program training and certification requirements.
- b. A charter school governing board in a school district that has not voted, or has declined, to implement a  $\underline{\text{Feis}}$  guardian program may request the sheriff in the county to establish a  $\underline{\text{Feis}}$  guardian program for the purpose of training the charter school employees. If the county sheriff denies the request, the charter school governing board may contract with a sheriff that has established a  $\underline{\text{Feis}}$  guardian program to provide such training. The charter school governing board must notify,  $\underline{\text{in writing,}}$  the superintendent and the sheriff in the charter school's county of the contract prior to its execution.
- c. The sheriff conducting the Feis guardian program training pursuant to subparagraph 2. shall will be reimbursed by the Department of Education for screening-related and training-related costs for Feis guardian program certified school quardians and Feis guardian program certified school security

Page 5 of 39

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

581-02304-20

20207040pb

146

guards as provided in s. 1006.12(3) and (4), respectively, and

for providing a one-time stipend of \$500 to each Feis guardian

program certified school guardian who participates in the Feis

school guardian program as an employee of a school district or

that the school charter school.

- 2. A sheriff who establishes a <u>Feis guardian training</u> program shall consult with the Department of Law Enforcement on programmatic guiding principles, practices, and resources, and shall certify, without the power of arrest, as <u>Feis guardian program certified</u> school guardians, without the power of arrest, school employees, as specified in s. 1006.12(3) <u>and Feis guardian program school security guards as specified in s. 1006.12(4)</u>, who:
- a. Hold a valid license issued under s. 790.06, applicable to district or school employees serving as Feis guardian program certified school guardians pursuant to s. 1006.12(3); or hold a valid Class "D" and Class "G" license issued under chapter 493, applicable to individuals contracted to serve as Feis guardian program certified school security guards under s. 1006.12(4).
- b. Complete a 144-hour training program, consisting of 12 hours of certified nationally recognized diversity training and 132 total hours of comprehensive firearm safety and proficiency training, conducted by Criminal Justice Standards and Training Commission-certified instructors who hold active instructional certifications, which must include:
- (I) Eighty hours of firearms instruction based on the Criminal Justice Standards and Training Commission's Law Enforcement Academy training model, which must include at least 10 percent but no more than 20 percent more rounds fired than

Page 6 of 39

(II) Sixteen hours of instruction in precision pistol.

(III) Eight hours of discretionary shooting instruction

Training must include night and low-light shooting conditions.

(IV) Eight hours of instruction in active shooter or

(V) Eight hours of instruction in defensive tactics.

(VI) Twelve hours of instruction in legal issues.

c. Submit to and pass a psychological evaluation

under chapter 490 and designated by the Department of Law

Enforcement and submit the results of the evaluation to the

accepting the applicant into the Feis guardian program. The

random drug tests in accordance with the requirements of s.

112.0455 and the sheriff's office. The sheriff's office must

review and approve the results of each applicant's drug tests

before accepting the applicant into the Feis guardian program.

instructor who holds an active instructional certification,

weapon inspection, and firearm qualification on at least an

e. Successfully complete ongoing training conducted by a Criminal Justice Standards and Training Commission-certified

Department of Law Enforcement is authorized to provide the

sheriff's office. The sheriff's office must review and approve

the results of each applicant's psychological evaluation before

sheriff's office with mental health and substance abuse data for

d. Submit to and pass an initial drug test and subsequent

administered by a licensed professional psychologist licensed

using state-of-the-art simulator exercises.

assailant scenarios.

compliance with this paragraph.

177 178

175

179 180

181 182

183

184 185

186 187

188 189

190 191

192

193 194

> 195 196

197 198 199

> 200 201

202

Page 7 of 39 CODING: Words stricken are deletions; words underlined are additions. 581-02304-20 20207040pb

(PROPOSED BILL) SPB 7040

204 annual basis, as required by the sheriff's office.

Florida Senate - 2020

205

221

222

223

224

225

226

227

228

229

230

231

232

206 The sheriff who conducts the Feis guardian program training pursuant to this paragraph shall issue a Feis school guardian program certificate to individuals who meet the requirements of 208 209 this section to the satisfaction of the sheriff, and shall 210 maintain documentation of weapon and equipment inspections, as well as the training, certification, inspection, and qualification records of each Feis guardian program certified 212 213 school guardian and Feis guardian program certified school 214 security guard certified by the sheriff. An individual who is 215 certified under this paragraph may serve as a Feis guardian 216 program certified school guardian under s. 1006.12(3) or a Feis 217 quardian program certified school security quard under s. 1006.12(4) only if he or she is appointed by the applicable district school superintendent school district superintendent or 219 220 charter school administrator principal.

Section 2. Effective October 1, 2020, paragraph (c) is added to subsection (2) of section 943.082, Florida Statutes, to read:

943.082 School Safety Awareness Program.-

- (2) The reporting tool must notify the reporting party of the following information:
- (c) That, if following investigation, it is determined that a person knowingly submitted a false tip through FortifyFL, the IP address of the device on which the tip was submitted will be provided to law enforcement agencies for further investigation and the reporting party may be subject to criminal penalties under s. 837.05. In all other circumstances, unless the

Page 8 of 39

reporting party has chosen to disclose his or her identity, the report must remain anonymous.

20207040pb

Section 3. Paragraph (a) of subsection (2) of section 943.687, Florida Statutes, is amended to read:

581-02304-20

2.57

943.687 Marjory Stoneman Douglas High School Public Safety Commission.—

(2) (a)  $\underline{1}$ . The commission shall convene no later than June 1, 2018, and shall be composed of 16 members. Five members shall be appointed by the President of the Senate, five members shall be appointed by the Speaker of the House of Representatives, and five members shall be appointed by the Governor. From the members of the commission, the Governor shall appoint the chair. Appointments must be made by April 30, 2018. The Commissioner of the Department of Law Enforcement shall serve as a member of the commission. The Secretary of Children and Families, the Secretary of Juvenile Justice, the Secretary of Health Care Administration, and the Commissioner of Education shall serve as ex officio, nonvoting members of the commission. Members shall serve at the pleasure of the officer who appointed the member. A vacancy on the commission shall be filled in the same manner as the original appointment.

2. In addition to the membership requirements of subparagraph 1., beginning June 1, 2020, the commission shall include three additional members selected from among the state's actively serving district school superintendents, school principals, and classroom teachers. The additional members must be appointed by May 30, 2020, one each by the Governor, the President of the Senate, and the Speaker of the House of Representatives. Thereafter, to the extent possible, future

Page 9 of 39

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

20207040ph

1	1
262	appointments to fill vacancies or replace members of the
263	commission must give consideration to achieving an equal balance
264	of school district, law enforcement, and health care
265	professional representation which reflects the cultural
266	diversity of the state.
267	Section 4. Paragraphs (c) and (f) of subsection (2) of
268	section 985.12, Florida Statutes, are amended to read:
269	985.12 Civil citation or similar prearrest diversion
270	programs.—
271	(2) JUDICIAL CIRCUIT CIVIL CITATION OR SIMILAR PREARREST
272	DIVERSION PROGRAM DEVELOPMENT, IMPLEMENTATION, AND OPERATION
273	(c) The state attorney of each circuit shall operate a
274	civil citation or similar prearrest diversion program in each
275	circuit. A sheriff, police department, county, municipality,
276	locally authorized entity, or public or private educational
277	institution may continue to operate an independent civil
278	citation or similar prearrest diversion program that is in
279	operation as of October 1, 2018, if the independent program is
280	reviewed by the state attorney of the applicable circuit and he
281	or she determines that the independent program is substantially
282	similar to the civil citation or similar prearrest diversion
283	program developed by the circuit. If the state attorney
284	determines that the independent program is not substantially
285	similar to the civil citation or similar prearrest diversion
286	program developed by the circuit, the operator of the
287	independent diversion program may revise the program and the
288	state attorney may conduct an additional review of the
289	independent program. In cooperation with the Department of
290	Education pursuant to s. 1001.212, the department and the state

581-02304-20

Page 10 of 39

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

20207040pb

attorney of each judicial circuit shall monitor and enforce compliance with school-based diversion program requirements.

(f) Each civil citation or similar prearrest diversion program shall enter the appropriate youth data into the Juvenile Justice Information System Prevention Web within 7 days after the admission of the youth into the program. Beginning in fiscal year 2021-2022, law enforcement officers must have field access to the Juvenile Justice Information System Prevention Web.

Section 5. Subsection (9) of section 1001.11, Florida Statutes, is amended to read:

1001.11 Commissioner of Education; other duties.-

(9) With the intent of ensuring safe learning and teaching environments, the commissioner shall oversee compliance with education-related health, the safety, welfare, and security requirements of law the Marjory Stoneman Douglas High School Public Safety Act, chapter 2018-3, Laws of Florida, by school districts; district school superintendents; and public schools, including charter schools; and other entities or constituencies as may be applicable. The commissioner shall must facilitate public and nonpublic school compliance to the maximum extent provided under law, identify incidents of material noncompliance, and impose or recommend to the State Board of Education, the Governor, or the Legislature enforcement and sanctioning actions pursuant to s. 1001.42, s. 1001.51, chapter 1002, and s. 1008.32, and other authority granted under law. For purposes of this subsection, s. 1001.42(13)(b), and s. 1001.51(12)(b), the duties assigned to a district school superintendent apply to charter school administrative personnel as defined in s. 1012.01(3), and charter school governing boards

Page 11 of 39

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

581-02304-20 20207040pb

(PROPOSED BILL) SPB 7040

shall designate at least one administrator to be responsible for such duties. The duties assigned to a district school board apply to a charter school governing board.

Florida Senate - 2020

323

324

325

326

327

328

329

331

332

333

334

335

336

337

338

339

340

342

343

344

345

346

347

348

Section 6. Present subsections (14) and (15) of section 1001.212, Florida Statutes, are redesignated as subsections (16) and (17), respectively, new subsections (14) and (15) are added to that section, and subsections (2), (4), (6), (7), and (8) of that section are amended, to read:

1001.212 Office of Safe Schools.—There is created in the Department of Education the Office of Safe Schools. The office is fully accountable to the Commissioner of Education. The office shall serve as a central repository for best practices, training standards, and compliance oversight in all matters regarding school safety and security, including prevention efforts, intervention efforts, and emergency preparedness planning. The office shall:

- (2) Provide ongoing professional development opportunities to school district and charter school personnel.
- (4) Develop and implement a School Safety Specialist
  Training Program for school safety specialists appointed
  pursuant to s. 1006.07(6). The office shall develop the training
  program, which shall be based on national and state best
  practices on school safety and security and must include active
  shooter training. Training must also include information about
  federal and state laws regarding education records, medical
  records, data privacy, and incident reporting requirements,
  particularly with respect to behavioral threat assessment and
  emergency planning and response procedures. The office shall
  develop training modules in traditional or online formats. A

Page 12 of 39

581-02304-20 20207040pb

school safety specialist certificate of completion shall be awarded to a school safety specialist who satisfactorily completes the training required by rules of the office.

- (6) Coordinate with the Department of Law Enforcement to provide a centralized integrated data repository, known as the Florida Schools Safety Portal, and data analytics resources to improve access to timely, complete, and accurate information integrating data from, at a minimum, but not limited to, the following data sources by August 1, 2019:
  - (a) Social media Internet posts;
  - (b) Department of Children and Families;
  - (c) Department of Law Enforcement;
  - (d) Department of Juvenile Justice;
- (e) Mobile suspicious activity reporting tool known as FortifyFL;
- (f) School environmental safety incident reports collected under subsection (8); and
  - (q) Local law enforcement.

366 367 368

369

370

371

372

373

374

375

376

349

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364

365

Data that is exempt or confidential and exempt from public records requirements retains its exempt or confidential and exempt status when incorporated into the centralized integrated data repository. To maintain the confidentiality requirements attached to the information provided to the centralized integrated data repository by the various state and local agencies, data governance and security shall ensure compliance with all applicable state and federal data privacy requirements through the use of user authorization and role-based security, data anonymization and aggregation and auditing capabilities. To

Page 13 of 39

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

20207040pb

378 maintain the confidentiality requirements attached to the 379 information provided to the centralized integrated data 380 repository by the various state and local agencies, each source agency providing data to the repository shall be the sole 382 custodian of the data for the purpose of any request for 383 inspection or copies thereof under chapter 119. The department shall only allow access to data from the source agencies in 385 accordance with rules adopted by the respective source agencies 386 and the requirements of the Federal Bureau of Investigation 387 Criminal Justice Information Services security policy, where 388 applicable.

581-02304-20

389

390

391

392

393

394

395

396

397

398

399

400

401

402

403

404

405

406

- (7) Provide data to support the evaluation of mental health services pursuant to s. 1004.44.
- (8) Oversee, facilitate, and coordinate district and school compliance with school safety incident reporting requirements in accordance with rules adopted by the state board enacting the school safety incident reporting requirements of this subsection, s. 1006.07(9), and other statutory safety incident reporting requirements. The office shall:
- (a) Provide technical assistance to school districts and charter school governing boards and administrators for school environmental safety incident reporting as required under s. 1006.07(9).
- (b) The office shall Collect data through school environmental safety incident reports on incidents involving any person which occur on school premises, on school transportation, and at off-campus, school-sponsored events.
- (c) Review and evaluate safety incident reports of each The office shall review and evaluate school district and charter

Page 14 of 39

581-02304-20 20207040pb 407 school and other entities, as may be required by law, reports to 408 ensure compliance with reporting requirements. The office shall 409 timely notify the commissioner of all incidents of material 410 noncompliance for purposes of invoking the commissioner's 411 responsibilities provided under s. 1001.11(9). Upon notification 412 by the commissioner <del>department</del> that a superintendent or charter 413 school administrator has, based on clear and convincing 414 evidence, failed to comply with the requirements of s. 415 1006.07(9), the district school board or charter school 416 governing board, as applicable, shall withhold further payment 417 of his or her salary as authorized under s. 1001.42(13)(b) and 418 impose other appropriate sanctions that the commissioner or 419 state board by law may impose, pending demonstration of full 420 compliance. 421 (14) Maintain a current directory of public and private 422 school-based diversion programs and cooperate with each judicial 423 circuit and the Department of Juvenile Justice to facilitate 424 their efforts to monitor and enforce each governing body's 425 compliance with s. 985.12.

(15) Develop, in coordination with the Division of Emergency Management, other federal, state, and local law enforcement agencies, fire and rescue agencies, and first responder agencies, a model emergency event family reunification plan for use by child care facilities, public K-12 schools, and public postsecondary institutions that are closed or unexpectedly evacuated due to natural or manmade disasters or emergencies.

Section 7. Paragraph (b) of subsection (16) of section 1002.33, Florida Statutes, is amended to read:

426

427

428

429

430

431

432 433

434

435

Page 15 of 39

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

581-02304-20

20207040pb

436	1002.33 Charter schools.—
437	(16) EXEMPTION FROM STATUTES
438	(b) Additionally, a charter school shall demonstrate and
439	certify in its contract, and if necessary through addendum to
440	$\underline{\text{its contract, the charter school's}}$ be in compliance with the
441	following statutes:
442	1. Section 286.011, relating to public meetings and
443	records, public inspection, and criminal and civil penalties.
444	2. Chapter 119, relating to public records.
445	3. Section 1003.03, relating to the maximum class size,
446	except that the calculation for compliance pursuant to s.
447	1003.03 shall be the average at the school level.
448	4. Section 1012.22(1)(c), relating to compensation and
449	salary schedules.
450	5. Section 1012.33(5), relating to workforce reductions.
451	6. Section 1012.335, relating to contracts with
452	instructional personnel hired on or after July 1, 2011.
453	7. Section 1012.34, relating to the substantive
454	requirements for performance evaluations for instructional
455	personnel and school administrators.
456	8. Section 1006.12, relating to safe-school officers.
457	9. Section 1006.07(7), relating to threat assessment teams.
458	10. Section 1006.07(9), relating to school Environmental
459	safety incident reporting.
460	11. Section 1006.1493, relating to the Florida Safe Schools
461	Assessment Tool.
462	12. Section 1006.07(6)(c), relating to adopting an active
463	assailant response plan.
464	13. Section 943.082(4)(b), relating to the mobile

Page 16 of 39

Florida Senate - 2020

581-02304-20 20207040pb

suspicious activity reporting tool.

465

466

467

468

469

470

471

472

473

474

475

476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491

492

- 14. Section 1012.584, relating to youth mental health awareness and assistance training.
- 15. Section 1006.07(4), relating to emergency drills and emergency procedures.

Section 8. Paragraph (d) is added to subsection (2) of section 1003.5716, Florida Statutes, to read:

1003.5716 Transition to postsecondary education and career opportunities.-All students with disabilities who are 3 years of age to 21 years of age have the right to a free, appropriate public education. As used in this section, the term "IEP" means individual education plan.

- (2) Beginning not later than the first IEP to be in effect when the student attains the age of 16, or younger if determined appropriate by the parent and the IEP team, the IEP must include the following statements that must be updated annually:
- (d) A statement of post-high school performance expectations which includes a proposed transition plan that facilitates continuity of care and coordination of any behavioral health services needed to assist the student in reaching those expectations. The statement must also specify parent, student, and agency roles and responsibilities pertaining to the provision and funding of specified transition services, as applicable.

Section 9. Subsection (5) is added to section 1004.44, Florida Statutes, to read:

1004.44 Louis de la Parte Florida Mental Health Institute.-There is established the Louis de la Parte Florida Mental Health Institute within the University of South Florida.

## Page 17 of 39

CODING: Words stricken are deletions; words underlined are additions.

581-02304-20 20207040pb

494 (5) In consultation with the Department of Children and 495 Families, the Department of Juvenile Justice, and the Department 496 of Education, the institute shall convene a workgroup of 497 practitioners and experts to review, evaluate, and provide 498 implementation guidance on the mental health-related findings and recommendations of the Marjory Stoneman Douglas High School 499 Public Safety Commission, as approved in reports submitted 501 pursuant to s. 943.687. The workgroup shall analyze, evaluate, and identify regulatory or legislative actions necessary to 502 503 facilitate implementation of each recommendation. By August 1, 504 2020, the institute shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives 505 an initial summary report of activities, specific policy and 506 507 budget recommendations, including draft legislation and associated fiscal impact statements, and other information and 509 policy or administrative recommendations to improve the state's 510 mental health system of care. The institute must continue to 511 monitor commission activities and coordinate with agency 512 partners to advise them on implementation activities, and may 513 submit subsequent reports and recommendations on an annual basis 514 or as requested. This subsection shall expire July 1, 2024. 515 Section 10. Paragraph (a) of subsection (4), paragraph (a) 516 of subsection (6), paragraph (a) of subsection (7), and 517 subsection (9) of section 1006.07, Florida Statutes, are 518 amended, and paragraph (n) of subsection (2), paragraph (d) of 519 subsection (4), and subsection (10) are added to that section, 520 to read: 521 1006.07 District school board duties relating to student discipline and school safety.-The district school board shall 522

Page 18 of 39

581-02304-20 20207040pb

provide for the proper accounting for all students, for the attendance and control of students at school, and for proper attention to health, safety, and other matters relating to the welfare of students, including:

523

524

525

526

527

528

529

530

531

532

533

534

535

536

537

538

539

540

541

542

543

544

545

546

547

548

549

550

551

- (2) CODE OF STUDENT CONDUCT.—Adopt a code of student conduct for elementary schools and a code of student conduct for middle and high schools and distribute the appropriate code to all teachers, school personnel, students, and parents, at the beginning of every school year. Each code shall be organized and written in language that is understandable to students and parents and shall be discussed at the beginning of every school year in student classes, school advisory council meetings, and parent and teacher association or organization meetings. Each code shall be based on the rules governing student conduct and discipline adopted by the district school board and shall be made available in the student handbook or similar publication. Each code shall include, but is not limited to:
- (n) Criteria for assigning a student to a civil citation or similar prearrest diversion program that is an alternative to expulsion or referral to law enforcement agencies. All civil citation or similar prearrest diversion programs must comply with s. 985.12.
  - (4) EMERGENCY DRILLS; EMERGENCY PROCEDURES.-
- (a) Formulate and prescribe policies and procedures, in consultation with the appropriate public safety agencies, for emergency drills and for actual emergencies, including, but not limited to, fires, natural disasters, active shooter and hostage situations, and bomb threats, for all students and faculty at all public schools of the district composed comprised of grades

Page 19 of 39

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

581-02304-20 20207040pb 552 K-12, pursuant to state board rule. Drills for active shooter 553 and hostage situations shall be conducted in accordance with 554 developmentally appropriate and age-appropriate procedures, as 555 specified in state board rules at least as often as other 556 emergency drills. Law enforcement officers responsible for 557 responding to the school in the event of an active assailant 558 emergency, as determined necessary by the sheriff in 559 coordination with the district's school safety specialist, must be physically present on campus and directly involved in the 560 561 execution of active assailant emergency drills. District school 562 board policies shall include commonly used alarm system responses for specific types of emergencies and verification by each school that drills have been provided as required by law, 564 565 state board rule, and fire protection codes. The emergency response policy shall identify the individuals responsible for 567 contacting the primary emergency response agency and the emergency response agency that is responsible for notifying the 568 school district for each type of emergency. The state board 569 570 shall refer to recommendations provided in reports published 571 pursuant to s. 943.687 for guidance and, by August 1, 2020, 572 consult with state and local constituencies to adopt rules applicable to the requirements of this subsection which, at a 574 minimum, define "emergency drill," "active threat," and "after-575 action report," and must establish minimum emergency drill 576 policies and procedures related to the timing, frequency, 577 participation, training, notification, accommodations, and 578 responses to threat situations by incident type, school level, 579 school type, and student and school characteristics. Such rules must require all types of emergency drills to be conducted no 580

Page 20 of 39

581-02304-20 20207040pb

## less frequently than on an annual school year basis.

581

582

583

584

585

586

587

588

589

590

591

592

593

594

595

596

597

598

599

600

601

602

603

604

605

606

607

608

- (d) Consistent with subsection (10), as a component of emergency procedures, each district school board and charter school governing board must adopt, in coordination with local law enforcement agencies, an emergency event family reunification plan to reunite students and employees with their families in the event of a mass casualty or other emergency event situation.
- (6) SAFETY AND SECURITY BEST PRACTICES.—Each district school superintendent shall establish policies and procedures for the prevention of violence on school grounds, including the assessment of and intervention with individuals whose behavior poses a threat to the safety of the school community.
- (a) Each district school superintendent shall designate a school safety specialist for the district. The school safety specialist must be a school administrator employed by the school district or a law enforcement officer employed by the sheriff's office located in the school district. Any school safety specialist designated from the sheriff's office must first be authorized and approved by the sheriff employing the law enforcement officer. Any school safety specialist designated from the sheriff's office remains the employee of the office for purposes of compensation, insurance, workers' compensation, and other benefits authorized by law for a law enforcement officer employed by the sheriff's office. The sheriff and the school superintendent may determine by agreement the reimbursement for such costs, or may share the costs, associated with employment of the law enforcement officer as a school safety specialist. The school safety specialist must earn a certificate of

Page 21 of 39

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

20207040pb

completion of the school safety specialist training provided by
the Office of Safe Schools within 1 year after appointment and
is responsible for the supervision and oversight for all school
safety and security personnel, policies, and procedures in the

581-02304-20

615

616

618

619

621

622

62.3

625

626

627

628

629

630

633

634

635

636

637

1. Review school district policies and procedures for compliance with state law and rules, including the district's timely and accurate submission of school environmental safety incident reports to the department pursuant to s. 1001.212(8).

school district. The school safety specialist shall:

- 2. Provide the necessary training and resources to students and school district staff in matters relating to youth mental health awareness and assistance; emergency procedures, including active shooter training; and school safety and security.
- 3. Serve as the school district liaison with local public safety agencies and national, state, and community agencies and organizations in matters of school safety and security.
- 4. In collaboration with the appropriate public safety agencies, as that term is defined in s. 365.171, by October 1 of each year, conduct a school security risk assessment at each public school using the Florida Safe Schools Assessment Tool developed by the Office of Safe Schools pursuant to s. 1006.1493. Based on the assessment findings, the district's school safety specialist shall provide recommendations to the district school superintendent and the district school board which identify strategies and activities that the district school board should implement in order to address the findings and improve school safety and security. Each district school board must receive such findings and the school safety specialist's recommendations at a publicly noticed district

Page 22 of 39

school board meeting to provide the public an opportunity to hear the district school board members discuss and take action on the findings and recommendations. Each school safety specialist shall report such findings and school board action to the Office of Safe Schools within 30 days after the district school board meeting.

639

640

641

642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

666

667

- (7) THREAT ASSESSMENT TEAMS. Each district school board shall adopt policies for the establishment of threat assessment teams at each school whose duties include the coordination of resources and assessment and intervention with individuals whose behavior may pose a threat to the safety of school staff or students consistent with the model policies developed by the Office of Safe Schools. Such policies must include procedures for referrals to mental health services identified by the school district pursuant to s. 1012.584(4), when appropriate, and procedures for behavioral threat assessments in compliance with the instrument developed pursuant to s. 1001.212(12).
- (a) A threat assessment team shall include a sworn law enforcement officer who has undergone threat assessment training identified by the Office of Safe Schools pursuant to s. 1001.212, and persons with expertise in counseling, instruction, and school administration, and law enforcement. All required members of the threat assessment team must be involved in the threat assessment process, from start to finish, including the determination of the final disposition decision. The threat assessment teams shall identify members of the school community to whom threatening behavior should be reported and provide guidance to students, faculty, and staff regarding recognition of threatening or aberrant behavior that may represent a threat

Page 23 of 39

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

20207040pb to the community, school, or self. Upon the availability of the behavioral threat assessment instrument developed pursuant to s.

670 1001.212(12), the threat assessment team shall use that 671 instrument.

581-02304-20

669

672

673

674

676

677

678

679

680

681

683

684

685

686

687

688

689

690

691

692

693

694

695

696

(9) SCHOOL ENVIRONMENTAL SAFETY INCIDENT REPORTING. - Each district school board shall adopt policies to ensure the accurate and timely reporting of incidents related to school safety and discipline. For purposes of s. 1001.212(8) and this subsection, incidents related to school safety and discipline include incidents reported pursuant to ss. 1006.09, 1006.13, 1006.135, 1006.147, and 1006.148. The district school superintendent is responsible for school environmental safety incident reporting. A district school superintendent who fails to comply with this subsection is subject to the penalties specified in law, including, but not limited to, s. 1001.42(13)(b) or s. 1001.51(12)(b), as applicable. The State Board of Education shall adopt rules establishing the requirements for the school environmental safety incident reporting report.

(10) EMERGENCY EVENT FAMILY REUNIFICATION POLICIES AND PLANS.-By August 1, 2021, each district school board shall adopt a school district emergency event family reunification policy establishing elements and requirements for a school district emergency event family reunification plan and individual schoolbased emergency event family reunification plans for the purpose of reuniting students and employees with their families in the event of a mass casualty or other emergency event situation.

(a) School district policies and plans must be coordinated with the county sheriff and local law enforcement. School-based

Page 24 of 39

(b) Minimally, plans must identify potential reunification

plans must be consistent with school board policy and the school

and as developed by the Office of Safe Schools.

20207040pb

581-02304-20

697

sites and ensure a unified command at each site, identify equipment needs, provide multiple methods of communication with family members of students and staff, address training for employees, and provide multiple methods to aid law enforcement in identification of students and staff, including written backup documents. Section 11. Subsection (6) of section 1006.09, Florida Statutes, is amended to read: 1006.09 Duties of school principal relating to student discipline and school safety .-(6) Each school principal must ensure that standardized forms prescribed by rule of the State Board of Education are used to report data concerning school safety and discipline to the department through the School Environmental Safety Incident Reporting (SESIR) System. The school principal must develop a plan to verify the accuracy of reported incidents. Section 12. Section 1006.12, Florida Statutes, is amended to read: 721 1006.12 Safe-school officers at each public school.—For the 722 protection and safety of school personnel, property, students, and visitors, each district school board and district school superintendent school district superintendent shall partner with law enforcement agencies or security agencies to establish or

Page 25 of 39

CODING: Words stricken are deletions; words underlined are additions.

(PROPOSED BILL) SPB 7040

20207040pb

Florida Senate - 2020

581-02304-20

726

727

728

730

731

732

733

734

735

736

737

738

741

742

743

744

745

746

747

748

749

750

751

752

753

754

assign one or more safe-school officers at each school facility within the district, including charter schools. A district school board must collaborate with charter school governing boards to facilitate charter school access to all safe-school officer options available under this section. The school district may implement one or more any combination of the options specified in subsections (1)-(4) to best meet the needs of the school district and charter schools.

- (1) SWORN LAW ENFORCEMENT SCHOOL RESOURCE OFFICER.—A school district may establish school resource officer programs through a cooperative agreement with law enforcement agencies.
- (a) Sworn law enforcement school resource officers shall undergo criminal background checks, drug testing, and a psychological evaluation and be certified law enforcement officers, as defined in s. 943.10(1), who are employed by a law enforcement agency as defined in s. 943.10(4). The powers and duties of a law enforcement officer shall continue throughout the employee's tenure as a sworn law enforcement school resource officer.
- (b) Sworn law enforcement school resource officers shall abide by district school board policies and shall consult with and coordinate activities through the school principal, but shall be responsible to the law enforcement agency in all matters relating to employment, subject to agreements between a district school board and a law enforcement agency. Activities conducted by the sworn law enforcement school resource officer which are part of the regular instructional program of the school shall be under the direction of the school principal.
  - (c) Sworn law enforcement school resource officers shall

Page 26 of 39

755 complete mental health crisis intervention training using a
756 curriculum developed by a national organization with expertise
757 in mental health crisis intervention. The training shall improve
758 officers' knowledge and skills as first responders to incidents
759 involving students with emotional disturbance or mental illness,
760 including de-escalation skills to ensure student and officer
761 safety.

- (2) SWORN LAW ENFORCEMENT SCHOOL SAFETY OFFICER.—A school district may commission one or more sworn law enforcement school safety officers for the protection and safety of school personnel, property, and students within the school district. The district school superintendent may recommend, and the district school board may appoint, one or more sworn law enforcement school safety officers.
- (a) <u>Sworn law enforcement</u> school safety officers shall undergo criminal background checks, drug testing, and a psychological evaluation and be law enforcement officers, as defined in s. 943.10(1), certified under the provisions of chapter 943 and employed by either a law enforcement agency or by the district school board. If the officer is employed by the district school board, the district school board is the employing agency for purposes of chapter 943, and must comply with the provisions of that chapter.
- (b) A sworn law enforcement school safety officer has and shall exercise the power to make arrests for violations of law on district school board property or on property owned or leased by a charter school under the charter contract, as applicable, and to arrest persons, whether on or off such property, who violate any law on such property under the same conditions that

## Page 27 of 39

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

581-02304-20 20207040pb

deputy sheriffs are authorized to make arrests. A <u>sworn law</u> <u>enforcement</u> school safety officer has the authority to carry weapons when performing his or her official duties.

- (c) A district school board may enter into mutual aid agreements with one or more law enforcement agencies as provided in chapter 23. A <a href="mailto:sworn law enforcement">sworn law enforcement</a> school safety officer's salary may be paid jointly by the district school board and the law enforcement agency, as mutually agreed to.
- (d) Sworn law enforcement school safety officers shall complete mental health crisis intervention training using a curriculum developed by a national organization with expertise in mental health crisis intervention. The training must improve officers' knowledge and skills as first responders to incidents involving students with emotional disturbance or mental illness, including de-escalation skills to ensure student and officer safety.
- (3) FEIS GUARDIAN PROGRAM CERTIFIED SCHOOL GUARDIAN.—At the school district's or the charter school governing board's discretion, as applicable, pursuant to s. 30.15, a school district or charter school governing board may participate in the Coach Aaron Feis Guardian Program to meet the requirement of establishing a safe-school officer. The following individuals may serve as a Feis guardian program certified school guardian, in support of school-sanctioned activities for purposes of s. 790.115, upon satisfactory completion of the requirements under s. 30.15(1)(k) and certification by a sheriff:
- (a) A school district employee or personnel, as defined under s. 1012.01, or a charter school employee, as provided under s. 1002.33(12)(a), who volunteers to serve as a Feis

Page 28 of 39

813

814

815

816

817

818

819

820

821

822

823

824 825

82.6

827

828

829

830

831

832

833

834

835

836

837

838

839

840

841

844

846

847

849

850

851

852

853

854

855

857

858

860

861

862

864

865

866

867

868

869

581-02304-20 20207040pb quardian program certified school quardian in addition to his or her official job duties; or

- (b) An employee of a school district or a charter school who is hired for the specific purpose of serving as a Feis quardian program certified school quardian.
- (4) FEIS GUARDIAN PROGRAM CERTIFIED SCHOOL SECURITY GUARD.-A school district or charter school governing board may contract with a security agency as defined in s. 493.6101(18) to employ as a Feis guardian program certified school security guard an individual who holds a Class "D" and Class "G" license pursuant to chapter 493, provided the following training and contractual conditions are met:
- (a) An individual who serves as a Feis quardian program certified school security guard, for purposes of satisfying the requirements of this section, must:
- 1. Demonstrate satisfactory completion of 144 hours of all training program requirements of the Coach Aaron Feis Guardian Program, as provided and certified by a county sheriff, required training pursuant to s. 30.15(1)(k)2.
- 2. Submit to and pass a psychological evaluation administered by a licensed professional psychologist licensed under chapter 490 and designated by the Department of Law Enforcement and submit the results of the evaluation to the sheriff's office, school district, or charter school governing board, as applicable. The sheriff's office must review and approve the results of each applicant's psychological evaluation before accepting the applicant into the Feis quardian program. The Department of Law Enforcement is authorized to provide the sheriff's office, school district, or charter school governing

Page 29 of 39

CODING: Words stricken are deletions; words underlined are additions.

581-02304-20 20207040pb board with mental health and substance abuse data for compliance

843 with this paragraph.

- 3. Submit to and pass an initial drug test and subsequent random drug tests in accordance with the requirements of s. 112.0455 and the sheriff's office, school district, or charter school governing board, as applicable. The sheriff's office must review and approve the results of each applicant's drug tests before accepting the applicant into the Feis guardian program.
- 4. Successfully complete ongoing training, weapon inspection, and firearm qualification on at least an annual basis, as required by the sheriff's office and provide documentation to the sheriff's office, school district, or charter school governing board, as applicable.
- (b) The contract between a security agency and a school district or a charter school governing board regarding requirements applicable to Feis guardian program certified school security quards serving in the capacity of a safe-school officer for purposes of satisfying the requirements of this section shall define the county sheriff or sheriffs entity or entities responsible for Feis guardian program training and the responsibilities for maintaining records relating to training, inspection, and firearm qualification; and define conditions, requirements, costs, and responsibilities necessary to satisfy the background screening requirements of paragraph (d).
- (c) Feis guardian program certified school security guards serving in the capacity of a safe-school officer pursuant to this subsection are in support of school-sanctioned activities for purposes of s. 790.115, and must aid in the prevention or abatement of active assailant incidents on school premises.

Page 30 of 39

581-02304-20

20207040pb

581-02304-20 20207040pb

(d) A Feis guardian program certified school security guard serving in the capacity of a safe-school officer pursuant to this subsection is considered to be a "noninstructional contractor" subject to the background screening requirements of ss. 1012.465 and 1012.467, as they apply to each applicable school district or charter school, and these requirements must be satisfied before the Feis guardian program certified school security guard is given access to school grounds.

- (5) NOTIFICATION.—The school district <u>superintendent or</u>
  charter school administrator shall notify the county sheriff and
  the Office of Safe Schools immediately after, but no later than
  72 hours after:
- (a) A safe-school officer is dismissed for misconduct or is otherwise disciplined.
- (b) A safe-school officer discharges his or her firearm in the exercise of the safe-school officer's duties, other than for training purposes.
- (6) EXEMPTION.—Any information that would identify whether a particular individual has been appointed as a safe-school officer pursuant to this section held by a law enforcement agency, school district, or charter school is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This subsection is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

If a district school board, through its adopted policies, procedures, or actions, denies a charter school access to any

Page 31 of 39

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

safe-school officer options pursuant to this section, the school district must assign a <a href="mailto:sworn law enforcement">sworn law enforcement</a> school resource officer or <a href="sworn law enforcement">sworn law enforcement</a> school safety officer to the charter school. Under such circumstances, the charter school's share of the costs of the <a href="sworn law enforcement">sworn law enforcement</a> school resource officer or <a href="sworn law enforcement">sworn law enforcement</a> school safety officer may not exceed the safe school allocation funds provided to the charter school pursuant to s. 1011.62(15) and shall be retained by the school district.

Section 13. Subsection (3) of section 1006.13, Florida Statutes, is amended to read:

911 1006.13 Policy of zero tolerance for crime and 912 victimization.—

- (3) Zero-tolerance policies must require students found to have committed one of the following offenses to be expelled, with or without continuing educational services, from the student's regular school for a period of not less than 1 full year, and to be referred to the criminal justice or juvenile justice system.
- (a) Bringing a firearm or weapon, as defined in chapter 790, to school, to any school function, or onto any school-sponsored transportation or possessing a firearm at school.
- 922 (b) Making a threat or false report, as defined by ss.
  923 790.162 and 790.163, respectively, involving school or school
  924 personnel's property, school transportation, or a school925 sponsored activity.

District school boards may assign the student to a <u>school-based</u> diversion program pursuant to s. 985.12 disciplinary program for

Page 32 of 39

581-02304-20

20207040pb

the purpose of continuing educational services during the period of expulsion. District school superintendents may consider the 1-year expulsion requirement on a case-by-case basis and request the district school board to modify the requirement by assigning the student to a <a href="school-based diversion program pursuant to s.gets.12">school-based diversion program pursuant to s.gets.12</a> disciplinary program or second chance school if the request for modification is in writing and it is determined to be in the best interest of the student and the school system. If a student committing any of the offenses in this subsection is a student who has a disability, the district school board shall comply with applicable State Board of Education rules.

Section 14. Paragraph (a) of subsection (2) of section 1006.1493, Florida Statutes, is amended to read:

1006.1493 Florida Safe Schools Assessment Tool.-

- (2) The FSSAT must help school officials identify threats, vulnerabilities, and appropriate safety controls for the schools that they supervise, pursuant to the security risk assessment requirements of s. 1006.07(6).
- (a) At a minimum, the FSSAT must address all of the following components:
  - 1. School emergency and crisis preparedness planning;
- Security, crime, and violence prevention policies and procedures;
  - 3. Physical security measures;
  - 4. Professional development training needs;
  - 5. An examination of support service roles in school
- safety, security, and emergency planning;
- School security and school police staffing, operational practices, and related services;

Page 33 of 39

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

581-02304-20 20207040pb

- 7. School and community collaboration on school safety; and
- 8. A return on investment analysis of the recommended physical security controls.

Florida Senate - 2020

9. Policies and procedures to prepare for and respond to natural or manmade disasters or emergencies, including plans to reunite students and employees with families after a school is closed or unexpectedly evacuated due to such disasters or emergencies.

Section 15. Effective July 1, 2020, subsection (16) of section 1011.62, Florida Statutes, is amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

(16) MENTAL HEALTH ASSISTANCE ALLOCATION.—The mental health assistance allocation is created to provide funding to assist school districts in establishing or expanding school-based mental health care; train educators and other school staff in detecting and responding to mental health issues; and connect children, youth, and families who may experience behavioral health issues with appropriate services. These funds shall be allocated annually in the General Appropriations Act or other law to each eligible school district. Each school district shall receive a minimum of \$100,000, with the remaining balance allocated based on each school district's proportionate share of the state's total unweighted full—time equivalent student enrollment. Charter schools that submit a plan separate from the

Page 34 of 39

20207040pb

(a) Before the distribution of the allocation:

plan, which must include input from school and community

schools, unless a charter school elects to submit a plan

outlining the local program and planned expenditures to its

governing body, it must be provided to the charter school's

on a multitiered system of supports to deliver evidence-based

treatment, and recovery services to students with one or more

mental health or co-occurring substance abuse diagnoses and to

students at high risk of such diagnoses. The provision of these

services must be coordinated with a student's primary mental

health care provider and with other mental health providers

mental health care assessment, diagnosis, intervention,

governing body for approval. After the plan is approved by the

detailed plan outlining the local program and planned

1. The school district shall must develop and submit a

expenditures to the district school board for approval. The This

stakeholders, applies to all district schools, including charter

independently from the school district pursuant to subparagraph

2. A charter school may develop and submit a detailed plan

(b) The plans required under paragraph (a) must be focused

987 school district are entitled to a proportionate share of
988 district funding. The allocated funds may not supplant funds
989 that are provided for this purpose from other operating funds
990 and may not be used to increase salaries or provide bonuses.
991 School districts are encouraged to maximize third-party health

2.

sponsor.

991 School districts are encouraged to maximize third-party health insurance benefits and Medicaid claiming for services, where appropriate.

994 995 996

999 1000 1001

1006 1007

1008 1009 1010

1015

Page 35 of 39

CODING: Words stricken are deletions; words underlined are additions.

581-02304-20 20207040pb

(PROPOSED BILL) SPB 7040

1016 involved in the student's care. At a minimum, the plans must 1017 include the following elements:

Florida Senate - 2020

1018

1019

1020

1021

1022

1023

1024

1025

1026

1027

1028

1029

1030

1031

1032

1033

1034

1035

1036

1037

1038

1039

1040

- 1. Direct employment of school-based mental health services providers to expand and enhance school-based student services and to reduce the ratio of students to staff in order to better align with nationally recommended ratio models. These providers include, but are not limited to, certified school counselors, school psychologists, school social workers, and other licensed mental health professionals. The plan also must establish identify strategies to increase the amount of time that school-based student services personnel spend providing direct services to students, which may include the review and revision of district staffing resource allocations based on school or student mental health assistance needs.
- 2. Contracts or interagency agreements with one or more local community behavioral health providers or providers of Community Action Team services to provide a behavioral health staff presence and services at district schools. Services may include, but are not limited to, mental health screenings and assessments, individual counseling, family counseling, group counseling, psychiatric or psychological services, traumainformed care, mobile crisis services, and behavior modification. These behavioral health services may be provided on or off the school campus and may be supplemented by telebealth.
- 3. Policies and procedures, including contracts with
  service providers, which will ensure that students who are
  referred to a school-based or community-based mental health
  service provider for mental health screening for the

Page 36 of 39

assessment of students at risk for mental health disorders
occurs within 15 days of referral. School-based mental health
services must be initiated within 15 days after identification
and assessment, and support by community-based mental health
service providers for students who are referred for community-

after the school or district makes a referral.

1045

1051

1052

1053

1054

1055

1056

1057

1058

1059

1060 1061

1062

1063

1064

1065

1066

1067

1068

1069

1070

1071

1072

1073

4. Mental health policies and procedures that implement and support all of the following elements:

based mental health services must be initiated within 30 days

- $\underline{\text{a. Universal supports to promote psychological well-being}} \\ \text{and safe and supportive environments.}$
- <u>b. Evidence-based</u> strategies or programs to reduce the likelihood of at-risk students developing social, emotional, or behavioral health problems, depression, anxiety disorders, suicidal tendencies, or substance use disorders.
- <u>c.5.</u> Strategies to improve the early identification of social, emotional, or behavioral problems or substance use disorders; provide  $\tau$  to improve the provision of early intervention services;  $\tau$  and to assist students in dealing with trauma and violence.
- d. Methods for responding to a student with suicidal ideation, including training in suicide risk assessment and the use of suicide awareness, prevention, and screening instruments developed under s. 1012.583; adoption of guidelines for informing parents of suicide risk; and implementation of board policies for initiating involuntary examination of students at risk of suicide.
  - e. A school crisis response plan that includes strategies

## Page 37 of 39

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2020 (PROPOSED BILL) SPB 7040

,	581-02304-20 20207040pb
1074	for the prevention of, preparation for, response to, and
1075	recovery from a range of school crises. The plan must establish
1076	or coordinate the implementation of district-level and school-
1077	level crisis response teams whose membership includes, but is
1078	not limited to, representatives of school administration and
1079	school-based mental health service providers.
1080	(c) School districts shall submit approved plans, including
1081	approved plans of each charter school in the district, to the
1082	commissioner by August 1 of each fiscal year.
1083	(d) By September 30 of each year Beginning September 30,
1084	2019, and annually by September 30 thereafter, each school
1085	district shall submit its district report to the department. By
1086	November 1 of each year, the department shall submit a state
1087	summary report to the Governor, the President of the Senate, and
1088	the Speaker of the House of Representatives on Department of
1089	Education a report on its program outcomes and expenditures for
1090	the previous fiscal year. The school district report must
1091	include program outcomes and expenditures for all public schools
1092	in the district, including charter schools that submitted a
1093	separate plan. At a minimum, the district and state reports also
1094	must that, at a minimum, must include school district-level and
1095	school-level, including charter schools, information, including

- 1. The number of students who receive screenings or assessments.
- 2. <u>The number of</u> students who are referred to either school-based or community-based providers for services or assistance.

of each of the following indicators:

1096

1097

1098

1099

Page 38 of 39

CODING: Words stricken are deletions; words underlined are additions.

multiple-year trend data, when available, for each of the number

581-02304-20 20207040pb

3. The number of students who receive either school-based or community-based interventions, services, or assistance.

- 4. The number of school-based and community-based mental health providers, including licensure type, paid for from funds provided through the allocation.
- 5. The number and ratio to students of school social workers, school psychologists, and certified school counselors employed by the district or charter school and the total number of licensed mental health professionals directly employed by the district or charter school.
- $\underline{\text{6.}} \text{ Contract-based collaborative efforts or partnerships}$  with community mental health programs, agencies, or providers.
- Section 16. Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law.

Page 39 of 39