Agend	la Order

Tab 1	SB 472	by <b>Gri</b> r	<b>nsley</b> ; (Similar	to H 01439) Charlotte County				
279082	Α	S	RCS	RI, Grimsley	Delete L.16:	03/28 04:20 PM		
Tab 2	SB 744	by <b>Pas</b>	<b>sidomo</b> ; (Simil	ar to CS/H 00653) Community	Associations			
846426	Α	S	RCS	RI, Passidomo	Delete L.552 - 1096:	03/29 12:03 PM		
868700	AA	S	RCS	RI, Hutson	Delete L.532 - 794:	03/29 12:03 PM		
147778	<b>–</b> A	S	WD	RI, Hutson	Delete L.833 - 1096.	03/29 12:03 PM		
Tab 3	3 SB 1272 by Brandes; (Similar to CS/CS/H 00615) Professional Regulation							
667438	Α	S	RCS	RI, Brandes	Delete L.33 - 135:	03/29 08:38 AM		
Tab 4	Tab 4 CS/SB 860 by CA, Brandes (CO-INTRODUCERS) Lee; (Compare to H 00901) Florida Building Code							
	C3/3D (	•	•	, , ,	, ,			
175948	Α	S	RCS	RI, Perry	btw L.316 - 317:	03/29 12:56 PM		

#### The Florida Senate

## **COMMITTEE MEETING EXPANDED AGENDA**

## **REGULATED INDUSTRIES** Senator Hutson, Chair Senator Hukill, Vice Chair

**MEETING DATE:** Tuesday, March 28, 2017

TIME: 11:00 a.m.—12:30 p.m.

Toni Jennings Committee Room, 110 Senate Office Building PLACE:

Senator Hutson, Chair; Senator Hukill, Vice Chair; Senators Benacquisto, Bracy, Brandes, Braynon, Gibson, Perry, Steube, Thurston, and Young **MEMBERS:** 

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 472 Grimsley (Similar H 1439)	Charlotte County; Providing space and seating requirements for the issuance of special alcoholic beverage licenses to event centers, etc.  RI 03/28/2017 Fav/CS CA RC	Fav/CS Yeas 10 Nays 0
2	SB 744 Passidomo (Similar CS/H 653, Compare H 6027, S 294)	Community Associations; Authorizing an association to adopt rules for posting certain notices on a website; revising provisions relating to required condominium and cooperative association bylaws; prohibiting a board member from voting via e-mail; specifying the voting interests that are eligible to vote to waive or reduce funding of reserves, etc.  RI 03/28/2017 Fav/CS JU RC	Fav/CS Yeas 10 Nays 0
3	SB 1272 Brandes (Similar CS/CS/H 615)	Professional Regulation; Citing this act as the "Occupational Opportunity Act"; revising the length of time that an active duty member of the Armed Forces of the United States may remain in good standing with an administrative board under certain circumstances; requiring, rather than authorizing, the Department of Business and Professional Regulation to issue a professional license, rather than a temporary license, to specified applicants, etc.  RI 03/28/2017 Fav/CS MS RC	Fav/CS Yeas 10 Nays 0

## **COMMITTEE MEETING EXPANDED AGENDA**

Regulated Industries
Tuesday, March 28, 2017, 11:00 a.m.—12:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	CS/SB 860 Community Affairs / Brandes (Compare H 901, CS/H 909, S 7000)	Florida Building Code; Creating an internship path to certification as an inspector or plans examiner; specifying that a county or municipal government, school board, community college board, state university, or state agency is not prohibited from entering into a contract for the services of a building code administrator or building code official; requiring the Florida Building Commission to use the 6th and subsequent editions of the Florida Building Code as the foundation for the development of and updates to the code, etc.	Fav/CS Yeas 10 Nays 0
		CA 03/14/2017 Fav/CS RI 03/28/2017 Fav/CS AP RC	

S-036 (10/2008) Page 2 of 2

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared E	By: The Professional Staff	of the Committee o	n Regulated In	dustries
BILL:	CS/SB 472				
INTRODUCER:	Regulated Industries Committee and Senator Grimsley				
SUBJECT:	Charlotte Co	ounty			
DATE:	March 28, 2	017 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Oxamendi		McSwain	RI	Fav/CS	
·•			CA		
			RC		_

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 472 authorizes the Division of Alcoholic Beverages and Tobacco (division) in the Department of Business and Professional Regulation to issue a special alcoholic beverage license to event centers in Charlotte County which have a seating capacity of no more than 800 seats, overall floor space of no more than 10,000 square feet, and derive no less than 51 percent of annual gross income from the sale of event center tickets and food and nonalcoholic beverages that are prepared, served, and consumed on such premises. A special alcoholic beverage license permits the sale of beer, wine, and liquor, and is an exception to the quota license limitation on the number of such license that the division may issue in a county.

The bill defines an "event center" to mean a facility that routinely hosts events for which entrance is granted to customers who have purchased tickets, including, but not limited to, musical concerts and art shows; hosts events sponsored or organized by nonprofit organizations; and which otherwise does not market itself primarily as a food service establishment.

The bill authorizes the division to revoke or suspend any special license for an event center for violations of the Beverage Law and regulations of this state not inconsistent with this act.

SB 472 likely will have a small, positive impact on state government. *See* Fiscal Impact Statement, Section V.

The bill would take effect upon becoming law.

## II. Present Situation:

In Florida, alcoholic beverages are regulated by the Beverage Law, which regulates the manufacture, distribution, and sale of wine, beer, and liquor by manufacturers, distributors, and vendors. The division administers and enforces the Beverage Law.

## **Quota Licenses**

Section 561.20, F.S., limits, by county, the number of alcoholic beverage licenses that may be issued that permit the sale of liquor (distilled spirits) to one license per 7,500 residents within the county. These limited alcoholic beverage licenses are known as "quota" licenses. New quota licenses are created and issued when there is an increase in the population of a county. The licenses can also be issued when a county initially changes from a county which does not permit the sale of intoxicating liquor to one that does permit their sale. The quota license is the only alcoholic beverage license that is limited in number; all other types of alcoholic beverage licenses are available without limitation. A person, firm, or corporation may not have an interest, directly or indirectly, in more than 30 percent of the number of quota licenses in a county.<sup>4</sup>

However, there are several exceptions to the number of quota licenses that may be issued in a county. Licenses issued under a quota license exception are referred to "special licenses." For example, the Beverage Law provides special licenses for consumption on the premises of a:

- Civic center authority or sports arena authority which is authorized by state law or by a local government ordinance, or which is owned by a political subdivision of this state;<sup>6</sup> and
- Performing arts center, provided that any consumption of alcoholic beverages under this
  license must occur as part of food and beverage service for banquets or receptions, and is in
  conjunction with an artistic, educational, cultural, promotional, civic, or charitable event
  occurring on the premises under the authorization of, or offered directly by, the performing
  arts center.<sup>7</sup>

There are also special licenses for other types of establishments, including hotels and motels, condominiums licensed under ch. 509, F.S., restaurants that derive at least 51 percent of annual gross revenue from the sale of food and nonalcoholic beverages, specialty centers built on government-owned land, bowling establishments, and airports.

<sup>&</sup>lt;sup>1</sup> Section 561.01(6), F.S., provides that the "The Beverage Law" means chs. 561, 562, 563, 564, 565, 567, and 568, F.S.

<sup>&</sup>lt;sup>2</sup> See s. 561.14, F.S.

<sup>&</sup>lt;sup>3</sup> Section 561.02, F.S.

<sup>&</sup>lt;sup>4</sup> Section 561.20(6), F.S.

<sup>&</sup>lt;sup>5</sup> See s. 561.20, F.S.

<sup>&</sup>lt;sup>6</sup> Section 561.20(2)(h), F.S.

<sup>&</sup>lt;sup>7</sup> Section 561.20(2)(j), F.S.

<sup>&</sup>lt;sup>8</sup> Section 561.20(2)(a)1., F.S.

<sup>&</sup>lt;sup>9</sup> Sections 561.20(2)(a)2. and 3., F.S.

<sup>&</sup>lt;sup>10</sup> Section 561.20(2)(a)4., F.S.

<sup>&</sup>lt;sup>11</sup> Section 561.20(2)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Section 561.20(2)(c), F.S.

<sup>&</sup>lt;sup>13</sup> Section 561.20(2)(f), F.S.

Section 565.02(1)(a)-(f), F.S., prescribes the license taxes for vendors who are permitted to sell any alcoholic beverages, including beer, wine, and distilled spirits, regardless of alcoholic content. This includes licensees who are authorized to sell:

- Any alcoholic beverages, where the beverages are sold only in sealed containers for consumption off the premises;
- Any alcoholic beverages, where the sale is limited to consumption on the premises; and
- Any alcoholic beverages for consumption on the premises where off-premises sales are permitted.

The annual fee for a quota license to sell beer, wine, and liquor varies based on county population and ranges from \$624 to \$1,820.<sup>14</sup> Upon the approval of a new license by the division, the licensee must pay a one-time fee of \$10,750.<sup>15</sup> For the purchase and transfer of an existing license, a licensee must pay a transfer fee (not to exceed \$5,000).

# III. Effect of Proposed Changes:

Notwithstanding the quota license limitation in s. 561.20, F.S., the bill authorizes the division to issue a special license to event centers in Charlotte County which have a seating capacity of no more than 800 seats, overall floor space of no more than 10,000 square feet, and derive no less than 51 percent of annual gross income from the sale of event center tickets and food and nonalcoholic beverages that are prepared, served, and consumed on such premises.

The bill defines an "event center" to mean a facility that routinely hosts events for which entrance is granted to customers who have purchased tickets, including, but not limited to, musical concerts and art shows; hosts events sponsored or organized by nonprofit organizations; and which otherwise does not market itself primarily as a food service establishment.

The division may revoke or suspend any such license for violations of the Beverage Law and regulations of this state not inconsistent with this act.

The bill would take effect upon becoming law.

## IV. Constitutional Issues:

None.

Α.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:

14

<sup>&</sup>lt;sup>14</sup> See s. 565.02(1), F.S.

<sup>&</sup>lt;sup>15</sup> Section 561.19(5), F.S.

#### D. Other Constitutional Issues:

The Florida Constitution provides that a Notice of Intent to seek enactment of a special law must be published in the manner provided by general law before a special law may be passed. The publication requirement does not apply if the special law is conditioned upon approval by vote of the electors of the area affected.

Section 11.02, F.S., requires that an identical notice of intent to seek a special enactment of a special law must be published in each affected county or counties in a newspaper published in or circulated throughout the county or counties. The notice of intent must be published at least 30 days before introduction of the proposed law into the Legislature or, if there is no newspaper circulated throughout or published in the county, by posting for at least 30 days at not less than three public places in the county or each of the counties, one of which places shall be at the courthouse in the county or counties where the matter or thing to be affected by such legislation shall be situated. The notice of intent must state the substance of the contemplated law.

The Notice of Intent for SB 472 was published in the January 24, 2017 issue of the Charlotte Sun and Englewood Sun, newspapers published in Charlotte County, Florida. SB 472 was introduced on March 7, 2017.

## V. Fiscal Impact Statement:

## A. Tax/Fee Issues:

None.

## B. Private Sector Impact:

An applicant for an alcoholic beverage license for an event center in Charlotte County, for renewal of such license, would pay an annual license tax of \$1,820.

# C. Government Sector Impact:

The number of locations that would qualify as an event center under the bill is not known. An applicant for an alcoholic beverage license for an event center in Charlotte County, and for renewal of such license, would pay an annual license tax of \$1,820.<sup>18</sup>

Current law requires that 24 percent of the license tax collected for a license issued in a county under ss. 561.14(6), 563.02, 564.02, 565.02(1), (4), and (5), and 565.03, F.S., be

<sup>&</sup>lt;sup>16</sup> FLA. CONST. art. III, s. 10.

<sup>&</sup>lt;sup>17</sup> A copy of the Affidavit evidencing the publication of the Notice of Intent is on file with the Senate Regulated Industries Committee. Section 11.03, F.S., provides the form for the proof of publication of the Notice of Intent.

<sup>&</sup>lt;sup>18</sup> Section 565.02(1), F.S., provides the applicable license tax for alcoholic beverage licenses for the sale of beer, wine and liquor. The amount of the license tax varies on the population of the county. The population estimate for Charlotte County, as of April 1, 2016, is 170,450. *See* Bureau of Economic and Business Research, University of Florida, *Florida Estimates of Population 2016*, April 1, 2016. The applicable license tax is \$1,820 for a license issued in a county with a population over 100,000.

returned to the appropriate county tax collector. <sup>19</sup> Thirty-eight percent of the license taxes collected within an incorporated municipality pursuant to these provisions must be returned to the appropriate municipal officer. <sup>20</sup>

As a result, net state revenues from alcoholic beverage license fees may increase by approximately \$691 for each license issued to an event center in Charlotte County during State Fiscal Year 2017-2018; counties likely will receive \$437 in additional revenue and municipalities will receive \$692 in additional revenue, per license during the same period.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill creates an undesignated section of Florida law.

## IX. Additional Information:

A. Committee Substitute – Statement of Substantial ChangesStatement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Regulated Industries on March 28, 2017:

The committee substitute clarifies that 51 percent of the event center's gross revenue from non-alcoholic beverage sales is based on annual revenue.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>19</sup> Section 561.342(1), F.S.

<sup>&</sup>lt;sup>20</sup> Section 561.342(2), F.S.

# The Florida Senate

## **COMMITTEE VOTE RECORD**

**COMMITTEE:** Regulated Industries

**ITEM:** SB 472

FINAL ACTION: Favorable with Committee Substitute

MEETING DATE: Tuesday, March 28, 2017
TIME: 11:00 a.m.—12:30 p.m.
PLACE: 110 Senate Office Building

FINAL VOTE			3/28/2017 Amendmer	3/28/2017 1 Amendment 279082				
			Grimsley					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
VA		Benacquisto						
Χ		Bracy						
Χ		Brandes						
Χ		Braynon						
Χ		Gibson						
Χ		Perry						
Χ		Steube						
Χ		Thurston						
Χ		Young						
		Hukill, VICE CHAIR						
Х		Hutson, CHAIR						
	-							
		<u> </u>						
		<u> </u>						
10	0	<u> </u>	RCS	_				
Yea	Nay	TOTALS	Yea	- Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/28/2017		
	•	
	•	
	•	

The Committee on Regulated Industries (Grimsley) recommended the following:

#### Senate Amendment

Delete line 16

and insert:

than 51 percent of annual gross income from the sale of event

center

1 2 3

4

5



#### **AFFIDAVIT**

STATE OF FLORIDA, COUNTY OF CHARLOTTE

BEFORE ME, the undersigned authority, personally appeared Holly Vinacco, who, on the solemn oath or affirmation, attests that a notice stating the substance of a contemplated law or proposed bill relating to the State of Florida issuing special alcohol beverage licenses to Event Centers in Charlotte County was published in the issue of January 24, 2017 of the Charlotte Sun and the Englewood Sun, newspapers published in Charlotte County, Florida, where the matter or thing to be affected by the contemplated law is situated, and that a copy of the published notice is attached and made a part of this affidavit.

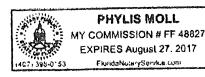
(Signed)

ritle) <u>('USTOMER SER</u>

Sworn to or affirmed and subscribed before me this 24th day of January, 2017

Notary Public State of Florida at Large

My commission expires August 27, 2017



NOTICE OF INTENT TO SEEK LEGISLATION

TO WHOM IT MAY CONCERN: Notice is hereby given of intent to apply to the 2017 Florida Legislature, in the 2017 regular or any special or extended legislative sessions, for passage of an act relating to Charlotte County, authorizing the state of Florida to issue special alcohol beverage licenses to Event Centers in Charlotte County including modifications of current statutory criteria as an exception to general law such as providing space requirements, beverage percentage requirements, seating requirements and other requirements.

Publish: January 24, 2017 339038 3409223

# The Sun 23170 Harborview Road Port Charlotte, FL 33980

01/20/17

Phone: (941)206-1000 Fax: (941)629-2085 Website: www.sunnewspapers.net Email: custserv@sun-herald.com

Date: 01/20/17 Ad Date: 01/24/17 Class: 3138 Ad ID: 3409223	Ad Taker:AFREEMAN Sales Person: 200 Words: 92 Lines: 23	Agate Lines: 22 Depth: 2.403 Inserts: 1 Blind Box:
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Account: 339038

JERRY PAUL, ESQ. LEGAL NOTICES

1025	Description:	Beverage Licenses to event centers	Telephone:	(941) 206-
1020				

Other Charges:	\$0.00	Gross:	\$33.00
Discount:	\$0.00		,,,,,,,
Surcharge:	\$0.00	Paid Amount:	- \$33.00
Credits:	\$0.00		*
Bill Depth:	2,403	Amount Due:	\$0.00

Publication	Start	Stop	Inserts	Cost	
Legal Advertising	01/24/17	01/24/17	1	\$33.00	7



Ad Note: Submitted by Jerry Paul

Please remit to:

The Sun 23170 Harborview Road Port Charlotte, FL 33980 NOTICE OF INTENT TO SEEK LEGISLATION

TO WHOM IT MAY CONCERN:
Notice is hereby given of intent to apply to the 2017 Florida Legislature, in the 2017 regular or any special or extended legislative sessions, for passage of an act relating to Charlotte County, authorizing the state of Florida to issue special alcohol beverage licenses to Event Centers in Charlotte County including modifications of current statutory criteria as an exception to general law such as providing space requirements, beverage percentage requirements, seating requirements and other requirements.

Publish: January 24, 2017 339038 3409223

We Appreciate Your Business! Thank You!



## The Florida Senate

# **Committee Agenda Request**

To:	Senator Travis Hutson, Chair Committee on Regulated Industries		
Subject:	ommittee Agenda Request		
Date:	March 14, 2017		
I respectfully	request that <b>Senate Bill #472</b> , relating to Charlotte County, be placed on the:		
$\boxtimes$	ommittee agenda at your earliest possible convenience.		
	next committee agenda.		

Senator Denise Grimsley Florida Senate, District 26

Denixe Purisley

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	CS/SB 74	1			
DILL.	CS/SD /4	4			
INTRODUCER:	Regulated Industries Committee and Senator Passidomo				
SUBJECT:	Community Associations				
DATE:	March 28,	2017 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Oxamendi		McSwain	RI	Fav/CS	
2.			JU		
3.			RC		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 744 revises requirements related to the governance and operation of condominium, cooperative, and homeowners' associations.

The bill revises the requirement that high-rise condominium and cooperative buildings must be retrofitted with a fire safety system and an engineered lifesafety systems (ELSS). The bill:

- Permits unit owners in high-rise buildings to vote to forego retrofitting for a fire safety system and an engineered lifesafety system (ELSS);
- Provides that an association or unit owner is not required to retrofit association property, common elements, or units with a fire sprinkler system or ELSS if the building is 75 feet or less in height;
- Exempts commercial and mixed-use condominiums (but not cooperatives) from the requirement to retrofit a building less than 75 feet in height;
- Extends the time for an association to apply for a building permit, if it has not completed retrofitting or voted to forego retrofitting, from December 31, 2019, to December 31, 2021;
- Requires that a licensed professional engineer, instead of a licensed contractor or electrician, provide the certificate of compliance for a condominium; and
- Revises the process for the members to vote to forego retrofitting a building.

The bill repeals the provisions that require a condominium, cooperative, and homeowners' associations of fewer than 50 units or parcels, regardless of the association's annual revenues, to

prepare a report of cash receipts and expenditures instead of a compiled, reviewed, or audited financial statement.

#### The bill:

- Clarifies that approval by the voting interests in a condominium is required before any material alterations or substantial additions to common elements or association property are commenced:
- Requires condominium associations to maintain for one year as an official record all bids and contracts for work performed, as is currently required for cooperative and homeowners' associations;
- Requires condominium and cooperative associations to maintain electronic records relating to voting as an official record;
- Repeals the prohibition against a condominium association waiving financial reporting requirements for more than three consecutive years;
- Permits condominium associations to provide electronic notices of meetings;
- Repeals the July 1, 2018, deadline for the classification as a condominium bulk buyer or bulk assignee; and
- Permits members of the board of administration of cooperative and homeowners' associations to communicate by e-mail, as is allowed for condominium associations.

## For cooperative associations, the bill:

- Requires that notice of any board meeting in a cooperative association in which regular or special assessments against unit owners are to be considered must specifically state that the assessments will be considered and provide the estimated amount and description of the purposes for such assessments.
- Prohibits co-owners of a unit in a residential cooperative association of more than 10 units from serving on the board at the same time, unless the co-owners own more than one unit or there are not enough eligible candidates;
- Provides that an officer or director of a cooperative association is deemed to have abandoned the office if he or she is more than 90 days delinquent in a monetary obligation due to the association; and
- Provides that, if provided in the cooperative association's bylaws, the cost of bulk contracts
  for communication services, information services, or internet services is deemed a common
  expense of the cooperative association, and that such contracts may be canceled by a
  majority vote of the voting interests.

#### Regarding homeowners' associations, the bill also:

- Requires that an association hold a special meeting of the parcel owners if the board adopts an annual budget that requires assessments that exceed 115 percent of the assessments for the preceding fiscal year;
- Permits the parcel owners to adopt a substitute budget at the special meeting by a majority approval of all voting interests; and
- Provides that, if the developer controls the board, assessments may not exceed 115 percent of the prior fiscal year unless the assessments are approved by a majority of all voting interests.
- Prohibits write-in nominations for elections to the board in certain circumstances; and

Provides a clarification of existing law that the accrual of interest on unpaid assessments, and
the application of payments to interest, late fees, collection costs and associated reasonable
attorney fees, and the delinquent assessment, in that order of priority, controls over any
restrictive endorsement, designation, or instruction placed on or accompanying a payment,
including any purported accord and satisfaction (that the parcel owner paid a lesser amount in
full satisfaction of the amount due) pursuant to s. 673.3111, F.S.

The bill provides an effective date of July 1, 2017.

#### II. Present Situation:

## Division of Florida Condominiums, Timeshares, and Mobile Homes

Division of Florida Condominiums, Timeshares, and Mobile Homes (division) within the Department of Business the Professional Regulation (DBPR) administers the provisions of chs. 718 and 719, F.S., for condominium and cooperative associations, respectively. The division may investigate complaints and enforce compliance with chs. 718 and 719, F.S., with respect to associations that are still under developer control. The division also has the authority to investigate complaints against developers involving improper turnover or failure to transfer control to the association. After control of the condominium is transferred from the developer to the unit owners, the division's jurisdiction is limited to investigating complaints related to financial issues, elections, and unit owner access to association records. For cooperatives, the division's jurisdiction extends to the development, construction, sale, lease, ownership, operation, and management of residential cooperative units.

As part of the division's authority to investigate complaints, the division may subpoena witnesses, take sworn statements from witnesses, issue cease and desist orders, and impose civil penalties against developers and associations.<sup>5</sup>

If the division has a reasonable cause to believe that a violation of any provision of ch. 718, F.S., ch. 719, F.S., or related rule has occurred, the division may institute enforcement proceedings in its own name against any developer, bulk assignee, bulk buyer, association, officer, or member of the board of administration, or its assignees or agents. The division may conduct an investigation and issue an order to cease and desist from unlawful practices and to take affirmative action to carry out the purpose of the applicable chapter. In addition, the division is authorized to petition a court to appoint a receiver or conservator to implement a court order, or to enforce of an injunction or temporary restraining order. The division may also impose civil penalties.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> Sections 718.501(1) and 719.501(1), F.S.

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> Section 718.501(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 718.501(1), F.S.

<sup>&</sup>lt;sup>5</sup> Sections 718.501(1) and 719.501(1), F.S.

<sup>&</sup>lt;sup>6</sup> *Id*.

Unlike condominium and cooperative associations, homeowners' associations are not regulated by a state agency. Section 720.302(2), F.S., expresses the legislative intent regarding the regulation of homeowners' associations:

The Legislature recognizes that it is not in the best interest of homeowners' associations or the individual association members thereof to create or impose a bureau or other agency of state government to regulate the affairs of homeowners' associations. However, in accordance with s. 720.311, the Legislature finds that homeowners' associations and their individual members will benefit from an expedited alternative process for resolution of election and recall disputes and presuit mediation of other disputes involving covenant enforcement and authorizes the department to hear, administer, and determine these disputes as more fully set forth in this chapter. Further, the Legislature recognizes that certain contract rights have been created for the benefit of homeowners' associations and members thereof before the effective date of this act and that ss. 720.301-720.407 are not intended to impair such contract rights, including, but not limited to, the rights of the developer to complete the community as initially contemplated.

In regards to homeowners' associations, the division's authority is limited to arbitration of recall election disputes.<sup>7</sup>

#### Condominium

A condominium is a "form of ownership of real property created pursuant to ch. 718, F.S., which is comprised entirely of units that may be owned by one or more persons, and in which there is, appurtenant to each unit, an undivided share in common elements." A condominium is created by recording a declaration of condominium in the public records of the county where the condominium is located. A declaration is similar to a constitution in that it:

Strictly governs the relationships among condominium unit owners and the condominium association. Under the declaration, the Board of the condominium association has broad authority to enact rules for the benefit of the community.<sup>10</sup>

A condominiums is administered by a board of directors referred to as a "board of administration." <sup>11</sup>

## **Cooperative Associations**

Section 719.103(12), F.S., defines a "cooperative" to mean:

<sup>&</sup>lt;sup>7</sup> See s. 720.306(9)(c), F.S.

<sup>&</sup>lt;sup>8</sup> Section 718.103(11), F.S.

<sup>&</sup>lt;sup>9</sup> Section 718.104(2), F.S.

<sup>&</sup>lt;sup>10</sup> Neuman v. Grandview at Emerald Hills, 861 So. 2d 494, 496-97 (Fla. 4th DCA 2003) (internal citations omitted).

<sup>&</sup>lt;sup>11</sup> Section 718.103(4), F.S.

"that form of ownership of real property wherein legal title is vested in a corporation or other entity and the beneficial use is evidenced by an ownership interest in the association and a lease or other muniment of title or possession granted by the association as the owner of all the cooperative property."

A cooperative differs from a condominium because, in a cooperative, no unit is individually owned. Instead, a cooperative unit's occupants receive an exclusive right to occupy the unit. The cooperative holds the legal title to the unit and all common elements. The cooperative association may assess costs for the maintenance of common expenses.<sup>12</sup>

#### Homeowners' Associations

Florida law provides statutory recognition to corporations that operate residential communities in this state and procedures for operating homeowners' associations. These laws protect the rights of association members without unduly impairing the ability of such associations to perform their functions.<sup>13</sup>

A "homeowners' association" is defined as a "Florida corporation responsible for the operation of a community or a mobile home subdivision in which the voting membership is made up of parcel owners or their agents, or a combination thereof, and in which membership is a mandatory condition of parcel ownership, and which is authorized to impose assessments that, if unpaid, may become a lien on the parcel." Unless specifically stated to the contrary, homeowners' associations are also governed by ch. 607, F.S., relating to for-profit corporations or by ch. 617, F.S., relating to not-for-profit corporations. <sup>15</sup>

Homeowners' associations are administered by a board of directors whose members are elected. The powers and duties of homeowners' associations include the powers and duties provided in ch. 720, F.S., and in the governing documents of the association, which include recorded declaration of covenants, bylaws, articles of incorporation, and duly-adopted amendments to these documents. The officers and members of a homeowners' association have a fiduciary relationship to the members who are served by the association. The officers are served by the association.

#### Chapters 718, 719, and 720, F.S.

Chapter 718, F.S., relating to condominiums, ch. 719, F.S., relating to cooperatives, and ch. 720, F.S., relating to homeowners' associations, provide for the governance of these associations. For example, the chapters delineate requirements for notices of meetings, <sup>19</sup> recordkeeping

<sup>&</sup>lt;sup>12</sup> See ss. 719.106(1)(g) and 719.107, F.S.

<sup>&</sup>lt;sup>13</sup> See s. 720.302(1), F.S.

<sup>&</sup>lt;sup>14</sup> Section 720.301(9), F.S.

<sup>&</sup>lt;sup>15</sup> Section 720.302(5), F.S.

<sup>&</sup>lt;sup>16</sup> See ss. 720.303 and 720.307, F.S.

<sup>&</sup>lt;sup>17</sup> See ss. 720.301 and 720.303, F.S.

<sup>&</sup>lt;sup>18</sup> Section 720.303(1), F.S.

<sup>&</sup>lt;sup>19</sup> See s. 718.112(2), F.S., for condominiums, s. 719.106(2)(c), F.S., for cooperatives, and s. 720.303(2), F.S., for homeowners' associations.

requirements, including which records are accessible to the members of the association,<sup>20</sup> and financial reporting.<sup>21</sup> Timeshare condominiums are generally governed by ch. 721, F.S., the "Florida Vacation Plan and Timesharing Act."

#### Official Records

Section 718.111(12)(c), F.S., for condominium associations, s. 719.104(2), F.S., for cooperative associations, and s. 720.303(5), F.S., for homeowners' associations, provide for the maintenance of the official records of an association. These provisions delineate the types of records that the association must maintain and identify types of records that are and are not accessible to their members. Condominium, cooperatives, and homeowners' associations are required to maintain official records for at least seven years.<sup>22</sup>

Condominium and cooperative associations must maintain as an official record all bid and contracts for work to be performed.<sup>23</sup> Cooperative and homeowners' associations are required to maintain these bids and contracts for one year.<sup>24</sup>

Condominium and cooperative associations must maintain as an official record the ballots, signin sheets, voting proxies, and all other papers relating to voting by unit owners. These records must be maintained for one year from the date of the election, vote, or meeting to which the document relates.<sup>25</sup> Homeowners' association are not required to maintain such a record.<sup>26</sup>

## **Financial Reporting**

Sections 718.11(13), 719.104(4), and 720.303(7), F.S., provide the financial reporting requirements for condominium, cooperative, and homeowners' associations, respectively. These provisions for each association type are comparable.

Within 90 days following the end of the fiscal or calendar year, or annually on such date as provided in the association's bylaws, the board must complete, or contract with a third party to complete the financial statements. Within 21 days after the financial report is completed by the association or received from the third party, but no later than 120 days after the end of the fiscal year, the board must provide each member of the association a copy of the financial report or a notice that it is available at no charge upon a written request.

Associations may not waive the financial reporting requirements for more than three consecutive years. The type of financial reporting that an association must perform is based on the association's total annual revenue. An association with total annual revenue of:

<sup>&</sup>lt;sup>20</sup> See s. 718.111(12), F.S., for condominiums, s. 719.104(2), F.S., for cooperatives, and s. 720.303(4), F.S., for homeowners' associations.

<sup>&</sup>lt;sup>21</sup> See s. 718.111(13), F.S., for condominiums, s. 719.104(4), F.S., for cooperatives, and s. 720.303(7), F.S., for homeowners' associations.

<sup>&</sup>lt;sup>22</sup> See s. 718.111(13)(b), F.S., for condominiums, s. 719.104(2)(b), F.S., for cooperatives, and s. 720.303(5), F.S., for homeowners' associations.

<sup>&</sup>lt;sup>23</sup> Sections 718.111(12(a)11.d., 719.104(2)(a)9.d., and 720.303(4)(i), F.S., respectively.

<sup>&</sup>lt;sup>24</sup> See ss. 719.104(2)(a)9.d., and 720.303(4)(i), F.S., respectively.

<sup>&</sup>lt;sup>25</sup> Sections 718.111(12)(a)12., and 719.104(2)(a)10., F.S., respectively.

<sup>&</sup>lt;sup>26</sup> See s. 720.303(4), F.S.

- Less than \$150,000 must prepare a report of cash receipts and expenditures.
- Between \$150,000 and less than \$300,000 must prepare compiled financial statements.<sup>27</sup>
- At least \$300,000 but less than \$500,000 must prepare reviewed financial statements.<sup>28</sup>
- \$500,000 or more must prepare audited financial statements.<sup>29</sup>

An association of fewer than 50 units or parcels, regardless of the association's annual revenues, must prepare a report of cash receipts and expenditures. Provisions specify the information that must be disclosed in the report of cash receipts and expenditures. Cooperative and homeowners' associations may provide otherwise in their governing documents.

If approved by a majority of voting interests present at a duly called meeting, an association may prepare or cause to be prepared:

- A report of cash receipts and expenditures in lieu of a compiled, reviewed or audited financial statement;
- A report of cash receipts and expenditures or a compiled financial statement in lieu of a reviewed or audited financial statement; or
- A report of cash receipts and expenditures, a compiled financial statement, or a reviewed financial statement in lieu of an audited financial statement.

## **Notice of Board Meetings**

Condominium and cooperative associations are required to notice all board meetings by posting a notice in a conspicuous place on the cooperative's or condominium's property for at least 48 hours. The notice must be posted 14 days before meetings when a nonemergency special assessment or an amendment to the rules regarding unit use is to be considered.<sup>30</sup>

#### Fire Safety Certificate of Compliance — Condominium and Cooperative Associations

#### Florida Fire Prevention Code

Florida's fire prevention and control law, ch. 633, F.S., designates the state's Chief Financial Officer (CFO) as the State Fire Marshal. The State Fire Marshal, through the Division of State Fire Marshal within the Department of Financial Services (DFS), is charged with enforcing the provisions of ch. 633, F.S., and all other applicable laws relating to fire safety and has the responsibility to minimize the loss of life and property in this state due to fire. The State Fire Marshal: regulates, trains, and certifies fire service personnel and fire safety inspectors;

<sup>&</sup>lt;sup>27</sup> A compiled financial statement is an accounting service based on information provided by the entity that is the subject of the financial statement. A compiled financial statement is made without a Certified Public Accountant's (CPA) assurance as to conformity with GAAP. Compiled financial statements must conform to the American Institute of Certified Public Accountants (AICPA) Statements on Standards for Accounting and Review Services. J.G. Siegel and J.K. Shim, *Barron's Business Guides, Dictionary of Accounting Terms*, 3<sup>rd</sup> ed. (Barron's 2000).

<sup>&</sup>lt;sup>28</sup> A reviewed financial statement is an accounting service that provides a board of directors and interested parties some assurance as to the reliability of financial data without the CPA conducting an examination in accordance with GAAP. Reviewed financial statements must comply with AICPA auditing and review standards for public companies or the AICPA review standards for non-public businesses. *Id.* 

<sup>&</sup>lt;sup>29</sup> An audited financial statement by a CPA verifies the accuracy and completeness of the audited entities records in accordance with GAAP. *Id.* 

<sup>&</sup>lt;sup>30</sup> Sections 718.112(2)(c) & 719.106(1)(c)(1), F.S.

investigates the causes of fires; enforces arson laws; regulates the installation of fire equipment; conducts fire safety inspections of state property; and operates the Florida State Fire College.<sup>31</sup>

The State Fire Marshal also adopts by rule the Florida Fire Prevention Code (FFPC),<sup>32</sup> which contains all fire safety laws and rules that pertain to the design, construction, erection, alteration, modification, repair, and demolition of public and private buildings, structures, and facilities and the enforcement of such fire safety laws and rules.<sup>33</sup> The State Fire Marshal adopts a new edition of the FFPC every three years.

The fire prevention codes and standards require all existing high-rise buildings,<sup>34</sup> including condominiums and cooperatives, to be retrofitted with fire sprinkler system or with an engineered lifesafety system (ELSS).<sup>35</sup> Florida adopted the requirement to retrofit high-rise, existing multi-family structures after 87 people lost their lives in the MGM Grand Hotel Fire in 1980 and 97 people lost their lives in the San Juan DuPont Plaza fire in 1986.<sup>36</sup>

An ELSS consists of a combination of:

- Partial automatic sprinkler protection;
- Smoke detection alarms;
- Smoke control; or
- Compartmentation or other approved systems, or both.<sup>37</sup>

## Condominium and Cooperatives

Because of the requirement to retrofit, residents of high-rise buildings have claimed that the cost to retrofit a building, which has been issued a certificate of occupancy at the time of completion, would be an unfair cost to residents, many of whom are elderly and live on fixed incomes.<sup>38</sup>

The DBPR estimated that retrofitting a condo would cost from \$595 to \$8,633 per unit. The costs vary depending on a number of factors such as the extent of sprinkler coverage in the building, the age of the building, the size and number of the units, and type of construction.<sup>39</sup>

<sup>&</sup>lt;sup>31</sup> Section 633.104, F.S.

<sup>&</sup>lt;sup>32</sup> A copy of the Florida Fire Prevention Code is available at: <a href="http://www.nfpa.org/codes-and-standards/all-codes-and-standards/list-of-codes-and-standards/free-access?mode=view">http://www.nfpa.org/codes-and-standards/all-codes-and-standards/free-access?mode=view</a> (last visited March 23, 2017).

<sup>&</sup>lt;sup>33</sup> Fla. Admin. Code Ch. 69A-60.

<sup>&</sup>lt;sup>34</sup> A high-rise building is a building where the floor of an occupied story is greater than 75 feet (23 meters) above the lowest level of fire department vehicle access. Section 3.3.30.6, Florida Fire Prevention Code, 5<sup>th</sup> Edition, 2012.

<sup>&</sup>lt;sup>35</sup> Section 31.3.5.11.2, Florida Fire Prevention Code, 5<sup>th</sup> Edition, 2012

<sup>&</sup>lt;sup>36</sup> Florida Fire and Sprinkler Association, High-rise Sprinkler retrofit requirement frequently asked questions, <a href="http://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">http://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf">https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited March 23, 2017). <a href="https://www.floridafiresprinkler.com/files/4714/7122/2210/Hi Rise Retrofit - FAQ Final.pdf</a> (last visited

<sup>&</sup>lt;sup>38</sup> Bogdanoff, Ellyn Setnor, *Why the Florida Legislature needs to fix condo sprinkler-system problem/Opinion*, February 14, 2017, at <a href="http://www.sun-sentinel.com/opinion/commentary/fl-eboped-engineered-life-safety-20170214-story.html">http://www.sun-sentinel.com/opinion/commentary/fl-eboped-engineered-life-safety-20170214-story.html</a> (last visited March 23, 2017); and Doris, Tony, *Fire Sprinkler retrofit law in county: Hot air or good measure?*, July 3, 2016, at: <a href="http://www.mypalmbeachpost.com/news/local/fire-sprinkler-retrofit-law-county-hot-air-good-safety-measure/90zpFFEtn2F9PzLBtp0bdK/">http://www.mypalmbeachpost.com/news/local/fire-sprinkler-retrofit-law-county-hot-air-good-safety-measure/90zpFFEtn2F9PzLBtp0bdK/</a> (last visited March 23, 2017).

<sup>&</sup>lt;sup>39</sup> Department of Business and Professional Regulation, *Condominium Sprinkler Retrofit Report*, *A Review of Retrofit Costs and the Impact of Retrofitting on Insurance Premiums*, October 2009, available at: <a href="http://www.myfloridalicense.com/dbpr/lsc/documents/CondominiumSprinklerRetrofitReportOctober2009.pdf">http://www.myfloridalicense.com/dbpr/lsc/documents/CondominiumSprinklerRetrofitReportOctober2009.pdf</a> (last visited March 23, 2017).

In 2003, the Legislature amended the requirement to retrofit a residential condominium<sup>40</sup> or cooperative<sup>41</sup> building by providing that:

- Unit owners in residential condominium or cooperative may vote to forego retrofitting a building with a fire sprinkler system or an ELSS. A vote to forego retrofitting required a two-thirds vote of all voting interests in the affected condominium or cooperative association.
- Local governments may not require retrofitting with a fire sprinkler system before the end of 2014.
- However, a residential condominium or cooperative association <u>could not</u> vote to forego retrofitting a sprinkler system in any "common area" of a "high rise" building, <sup>42</sup> including any enclosed hallway, corridor, lobby, stairwell, or entryway.

In 2010, the Legislature again amended these provisions to:

- Provide that unit owners may vote to forego retrofitting a sprinkler system in common areas of a high rise building;
- Reduce the voting requirement to forego retrofitting a sprinkler system from a two-thirds vote to a majority vote;
- Prohibit local government from requiring retrofitting before the end of 2019; and
- Remove the ability of a residential condominium or cooperative to vote to forego retrofitting a building with an ELSS. <sup>43</sup>

## Current law provides that:

- An association is not required to retrofit common elements, association property, or units of a
  residential condominium to meet current building code requirement for a building that has
  been certified for occupancy by the applicable government entity if the unit owners vote to
  forego retrofitting by majority vote.
- Local governments may not require completion of retrofitting with a fire sprinkler system before the end of 2019.
- The retrofit requirement applies to all condominium and cooperatives regardless of height.
- Current law only applies to fire sprinkler systems. No statutory authority exist for a condominium or cooperative to forego retrofitting a building with an ELSS.
- The authority to vote to forego retrofitting is limited to residential condominiums and cooperatives. 44

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<sup>&</sup>lt;sup>40</sup> Section 718.103(23), F.S., provides that a residential condominium consist of two more units, any of which are intended for use as a private temporary or permanent residence, and that a condominium that contains commercial and residential units is a mixed-use condominium.

<sup>&</sup>lt;sup>41</sup> Section 719.103(22), F.S., provides that a residential cooperative consist of units intended for use as a private residence. If a cooperative has commercial and residential units then the cooperative is a residential cooperative with respect to those units intended for use as a private residence.

<sup>&</sup>lt;sup>42</sup> A high-rise building is defined as a building greater than 75 feet in height. The building height is measured from the lowest level of fire department access to the floor of the highest occupiable story. *See*, ch. 2003-14, Laws of Fla., codified as ss 718.112(2)(1) and 719.1055(5), F.S.

<sup>&</sup>lt;sup>43</sup> Ch.2010-174, s. 3, Laws of Fla., codified as ss. 718.112(2)(1) and 719.1055(5), F.S. (2010).

<sup>&</sup>lt;sup>44</sup> Sections 718.112(2)(1) and 719.1055(5), F.S.

Condominium and cooperatives that complete retrofitting must receive a certificate of compliance from a licensed electrical contractor or electrician as evidence of compliance with the applicable fire and lifesafety code.<sup>45</sup>

A vote to forego retrofitting may be obtained by limited proxy, a personally cast ballot at a membership meeting, or by execution of written consent by the member. The vote is effective when a certificate attesting to the vote is recorded in the county public records.<sup>46</sup>

Written notice of the vote must be mailed or hand delivered to all unit owners. After notice is provided to each owner, a copy must be provided by the current owner to a new owner before closing and by a unit owner to a renter before signing a lease. If there has been a previous vote to forego retrofitting, a vote to require retrofitting may be obtained at a special meeting of the unit owners called by a petition of least 10 percent of the voting interests. Such vote may be called once every three years. Current law does not provide for the use of electronic voting.<sup>47</sup>

A local authority may not require completion of retrofitting with a fire sprinkler system before the end of 2019 for a cooperative or condominium association that has not voted to forego or completed retrofitting.<sup>48</sup>

By December 31, 2016, a cooperative association that has not retrofitted or voted to forego retrofitting is required to initiate an application for a building permit with the local authority demonstrating that the building will be compliant with fire sprinkler system requirements by December 31, 2019.<sup>49</sup>

The DBPR must require condominium and cooperatives to report the membership vote and recording of the certificate attesting to the vote and, if retrofitting has been undertaken, the perunit cost of such work. The DBPR must annually report to the State Fire Marshal the number of associations that have elected to forego retrofitting.<sup>50</sup>

#### **Distressed Condominium Relief Act**

In 2010, the Legislature enacted, the "Distressed Condominium Relief Act" as part VII of ch. 718, F.S., which defines the extent to which successors to the developer, including a construction lender after a foreclosure and other bulk buyers and bulk assignees of condominium units, may be responsible for implied warranties and other responsibilities of the developer. <sup>51</sup>

The 2010 act created the categories of "bulk buyers" and "bulk assignees."

A "bulk assignee" is a person who acquires more than seven condominium parcels in a single condominium as provided in s. 718.707, F.S., and receives an assignment of some or

<sup>&</sup>lt;sup>45</sup> *Id*.

<sup>&</sup>lt;sup>46</sup> *Id*.

<sup>&</sup>lt;sup>47</sup> *Id*.

<sup>48</sup> *Id*.

<sup>&</sup>lt;sup>49</sup> *Id*.

<sup>50</sup> Id

<sup>&</sup>lt;sup>51</sup> Ch. 2010-174, s. 18, Laws of Fla., codified as part VII, ch. 718, F.S.

substantially all of the rights of the developer as an exhibit in the deed or as a separate instrument recorded in the public records in the county where the condominium is located.<sup>52</sup>

A "bulk buyer" is a person who acquires more than seven condominium parcels in a single condominium but who does not receive an assignment of developer rights other than the rights specified in the act to conduct sales, leasing, and marketing activities within the condominium. A bulk buyer is exempt from payment of working capital contributions and from rights of first refusal.<sup>53</sup>

Section 718.704(1), F.S., provides that a bulk assignee assumes all the duties and responsibilities of the developer, and specifies obligations for which the bulk assignee is not liable.

Section 718.707, F.S., specifies a time limit for classification as a bulk assignee or bulk buyer. A person acquiring condominium parcels may not be classified as a bulk assignee or a bulk buyer unless the condominium parcels were acquired prior to July 1, 2018. The date of acquisition is based on the date that the deed or other instrument of conveyance is recorded.

The Act was created in reaction to the "massive downturn in the condo market which has occurred throughout the state" and was not intended to be open-ended. Rather, the intent of the Legislature was to enact the relief only for a specific and defined period:

The Legislature further finds and declares that this situation cannot be open-ended without potentially prejudicing the rights of unit owners and condo associations, and thereby declares that the provisions of this part may be used by purchasers of condo inventory for only a specific and defined period.<sup>54</sup>

Originally, the time limitation for classification as a bulk assignee or bulk buyer ended July 1, 2012.<sup>55</sup> In 2012, the Legislature extended the time limitation to July 1, 2015.<sup>56</sup> In 2014, the legislature again amended s. 718.707, F.S., to extend the time limitation to July 1, 2016.<sup>57</sup>

In 2015, the Legislature further amended s. 718.707, F.S., to provide that a person acquiring condominium parcels may not be classified as a bulk assignee or bulk buyer unless the parcels were acquired between July 1, 2010, and July 1, 2018.

<sup>&</sup>lt;sup>52</sup> Section 718.703(1), F.S.

<sup>&</sup>lt;sup>53</sup> Section 718.703(2), F.S.

<sup>&</sup>lt;sup>54</sup> Section 718.702, F.S.

<sup>&</sup>lt;sup>55</sup> Ch. 2010-174, s. 18, Laws of Fla.

<sup>&</sup>lt;sup>56</sup> Ch. 2012-61, s. 36, Laws of Fla.

<sup>&</sup>lt;sup>57</sup> Ch. 2014-74, s. 5, Laws of Fla.

## **Budgets and Reserve Accounts - Homeowners' Associations**

## Budgets

Homeowners' associations must prepare an annual budget for the coming year that includes estimated revenues and expenses, estimated surplus or deficits, and sets out all fees and charges paid for by the association for recreational amenities.<sup>58</sup>

The board of a condominium association is required by current law to call a special meeting if the board adopts an annual budget that requires an assessment that exceeds 115 percent of assessments for the preceding fiscal year. The condominium board must conduct a special meeting of the unit owners to consider a substitute budget if the board receives, within 21 days after adoption of the annual budget, a written request for a special meeting from at least 10 percent of all voting interests. The meeting must take place within 60 days of the adoption of the annual budget, and the notice must be delivered by mail or hand delivery at least 14 days before the meeting. <sup>59</sup> Homeowners' associations are not required to follow such a process.

#### Reserve Accounts

A reserve account is an account into which an association collects periodic advance payments to cover future anticipated and specific capital expenditures and deferred maintenance items. A homeowners' association must prepare an annual budget that sets out:

- The annual operating expenses;
- The estimated revenues and expenses for that year and the estimated surplus or deficit as of the end of the current year; and
- All fees or charges paid for by the association for recreational amenities.<sup>60</sup>

The association is required to provide each member with a copy of the annual budget or a written notice that a copy of the budget is available upon request at no charge to the member.<sup>61</sup>

The budget may include reserve accounts for capital expenditures and deferred maintenance for which the association is responsible. If the reserve account is not established by developer or by a vote of the members, the account must be funded pursuant to the requirements of the governing documents. If the reserve account is established by the developer or by a vote of the members, the reserves shall be determined, maintained, and waived in the manner provided in s. 720.303(6), F.S. A majority of the total voting interests of the association may vote to terminate a reserve account. The budget of the association must include a notice, as specified in current law, regarding whether the budget includes or does not include reserve accounts.

The members may elect to establish a reserve account by an affirmative vote of a majority of the total voting interests of the association at a duly called meeting of the membership or by the

<sup>&</sup>lt;sup>58</sup> Section 720.303(6)(a), F.S.

<sup>&</sup>lt;sup>59</sup> Section 718.112(2)(e)2.a., F.S.

<sup>&</sup>lt;sup>60</sup> Section 720.303(6)(a), F.S.

<sup>&</sup>lt;sup>61</sup> *Id*.

<sup>&</sup>lt;sup>62</sup> Section 720.303(6)(b), F.S.

<sup>&</sup>lt;sup>63</sup> Section 720.303(6)(c), F.S.

written consent of a majority of the total voting interests. The approval to establish reserve accounts must designate the components for which the reserve accounts are established.<sup>64</sup>

The homeowners' association must compute the amount in the reserve account with a formula based upon estimated remaining useful life and estimated replacement cost or deferred maintenance expense of each reserve item. The association must also annually adjust the replacement reserve assessments to take into account any changes in estimates of cost or useful life of a reserve item.<sup>65</sup>

A homeowners' association may vote to waive funding, reduce funding, or terminate a reserve account by a majority vote of the voting interests. A vote to waive or reduce reserves is applicable only as to one fiscal year.<sup>66</sup>

There are two types of reserve accounts:

- Separate reserve accounts for each asset; and
- Pooled reserve accounts for two or more assets. 67

Current law provides funding formulas for separate and pooled reserve accounts. Reserve funds and any interest accruing on the funds must remain in the reserve account or accounts and must be used only for authorized reserve expenditures, unless their use for other purposes is approved in advance by a majority vote at a meeting at which a quorum is present. Prior to turnover of control of an association by a developer to parcel owners, the developer-controlled association cannot vote to use reserves for purposes other than those for which they were intended without the approval of a majority of all nondeveloper voting interests voting in person or by limited proxy at a duly called meeting of the association. 9

#### **Elections – Homeowners' Associations**

Homeowners' associations are administered by a board of directors whose members are elected. An association is required to hold board of director elections at its annual meeting or as provided in its governing documents. Elections are conducted in accordance with the procedures set forth in the governing documents of the association. An election is not required unless more candidates are nominated than vacancies exist. To

<sup>64</sup> Section 720.303(6)(d), F.S.

<sup>&</sup>lt;sup>65</sup> Section 720.303(6)(e), F.S.

<sup>&</sup>lt;sup>66</sup> Section 720.303(6)(f), F.S.

<sup>&</sup>lt;sup>67</sup> See s. 720.303(6)(g), F.S.

<sup>&</sup>lt;sup>68</sup> Section 720.303(6)(g), F.S. *See also* Division of Florida Condominiums, Timeshares, and Mobile Homes, Budgets & Reserves Schedules: A Self-Study Training Manual, available at:

http://www.myfloridalicense.com/dbpr/lsc/documents/BudgetsandReserveSchedules.pdf (last visited March 24, 2017).

<sup>&</sup>lt;sup>69</sup> Section 720.303(6)(h), F.S.

<sup>&</sup>lt;sup>70</sup> ss. 720.303 & 720.307, F.S.

<sup>&</sup>lt;sup>71</sup> Section 720.306(9)(a), F.S.

<sup>&</sup>lt;sup>72</sup> *Id*.

#### Assessments – Homeowners' Associations

Homeowners' associations may impose assessments on owners. Assessments and installments of assessments that are not timely paid accrue interest. Any payment received by an association for payment of an assessment or installment that accrued interest will first be applied to the interest accrued, then to any administrative late fee, then to any costs and reasonable attorney fees, and then to the delinquent assessment.<sup>73</sup>

# III. Effect of Proposed Changes:

## Official Records - Condominium and Cooperative Associations

The bill amends s. 718.111(12(a)11.d., F.S., to require condominium associations to maintain for one year as an official record all bids and contracts for work performed. The bill conforms to the requirement for cooperative and homeowners' associations in ss. 719.104(2)(a)9.d., and 720.303(4)(i), F.S., respectively.

The bill amends s. 718.111(12(a)11.d., and 719.104(2)(a)10., F.S., to include electronic records relating to voting to the list of official records that must be kept by a condominium or cooperative association.

## Financial Reporting - Condominium, Cooperative, and Homeowners' Associations

The bill repeals ss. 718.111(13)(b)2., 719.104(4)(c)2., and 720.303(7)(b)2., F.S., the provisions that require condominium, cooperative, and homeowners' associations of fewer than 50 units, regardless of the association's annual revenues, to prepare a report of cash receipts and expenditures.

The bill also amends s. 718.111(13)(d), F.S., to repeal the prohibition against an condominium association waiving financial reporting requirements for more than three consecutive years. The bill does not repeal an identical provision related to financial reporting by a cooperative association in s. 719.104(4)(b)4., F.S. Current law does not provide a comparable provision for homeowners' associations.

## **Notice of Board Meetings**

The bill amends s. 718.112(2)(c)1., F.S., to provide that, in addition to any of the authorized means of providing notice of a board meeting, a condominium association may, by rule, adopt a procedure for conspicuously posting meeting notices and the agenda on a website serving the association, including a provision that the association send an electronic notice providing a hypertext link to such website where the notice is posted.

## Fire Safety Certificate of Compliance — Condominium and Cooperative Associations

The bill amends s. 718.112(2)(1), F.S., to revise the fire safety requirements for condominium associations to require that a licensed professional engineer, instead of a licensed contractor or

<sup>&</sup>lt;sup>73</sup> Section 720.3085(3), F.S.

electrician, must provide the certificate of compliance.<sup>74</sup> However, the bill retains the provision in s. 719.1055(5), F.S., as to cooperatives, that requires a licensed contractor or electrician to provide the certificate of compliance.<sup>75</sup>

For condominium and cooperative associations, the bill amends ss. 718.112(2)(l) and 719.1055(5), F.S., to:

- Permit a vote to forego retrofitting for a fire safety system and an engineered lifesafety systems (ELSS);
- Provide that an association or unit owner is not required to retrofit association property, common elements, or units with fire sprinkler system or ELSS if the building is 75 feet or less in height;
- Exempt commercial and mixed-use condominiums (but not cooperatives) from the requirement to retrofit a building less than 75 feet in height;
- Prohibit a local authority from requiring retrofitting of a fire sprinkler system or ELSS until on or after January 1, 2022; and
- Extend the time for an association to apply for a building permit, if it has not completed retrofitting or voted to forego retrofitting, from December 31, 2019, to December 31, 2021.

Regarding the process used by an association to vote to forego the requirement to retrofit, the bill:

- Permits the use of electronic voting in addition to other currently authorized voting methods;
- Provides that the recorded certificate must be signed by an officer or agent of the association;
- Removes the requirement that notice of a vote to forego and vote results be hand delivered or mailed to each unit owner and instead requires that a notice of a vote to forego must be delivered or mailed to each unit owner;
- Provides that failure to timely give unit owners notice of the results of a vote to forego
  retrofitting does not invalidate the results of the vote, if the notice of the results is provided to
  the unit owners;
- Repeals the requirement that current owners must provide a copy of the notice of the results of a vote to forego retrofitting to a new unit owner before closing or a renter before signing a lease;
- Permits a majority of the board of directors to hold a special meeting for the unit owners to
  vote to retrofit if there has already been a vote to forego retrofitting, but the association may
  not send notice of such a special meeting of the board by electronic transmission;
- Repeals the requirement that a vote to require retrofitting may only be called once every three years if there has already been a previous vote to forego retrofitting; and
- Provides that failure to notify the DBPR of a vote to forego retrofitting and to record the certificate in the county's public records does not invalidate the vote to forego retrofitting.

## **Alterations and Additions to Condominium Property**

The bill amends s. 718.113(2), F.S., to clarify that approval by the voting interests is required before a material alteration or substantial addition to the common elements or association

<sup>&</sup>lt;sup>74</sup> Section 471.005(5), F.S., provides for the licensing of professional engineers by the Board of Professional Engineers in the DBPR.

<sup>&</sup>lt;sup>75</sup> Sections 489.115 and 489.511, F.S., provides for the certification of contractors and electrical contractors, respectively.

property is commenced. Current law requires that 75 percent of the total voting interests must approve a material alteration or substantial addition to the common elements or association property, but does not specify when the approval must be obtained.

#### Distressed Condominium Relief Act

The bill amends s. 718.707, F.S., to remove the deadline of July 1, 2018, for classification as a condominium bulk buyer or bulk assignee.

## **Board Members – Cooperatives**

The bill amends s. 719.106(1)(a)1., F.S., to prohibit co-owners of a unit in a residential cooperative association of more than 10 units from serving on the board at the same time, unless the co-owners own more than one unit or there are not enough eligible candidates.

## Communications by Board Members - Cooperative and Homeowners' Associations

The bill amends ss. 719.106(1)(c) and 720.303(2)(a), F.S., to permit members of the board of administration of cooperative and homeowners' associations, respectively, to communicate by email. The board members may not cast votes on association matters via e-mail. Current law permits board members of a condominium association to communicate, but not cast votes, by email.<sup>76</sup>

## **Board Meetings – Cooperative Associations**

Regarding meetings of the board of a cooperative association, the bill also amends s. 719.106(1)(c), F.S., to:

- Require that notice of any meeting at which regular or special assessments against unit
  owners are to be considered must specifically state that the assessments will be considered
  and provide the estimated amount and description of the purposes for such assessments;
- Authorize the board to adopt, by rule, a procedure for conspicuously posting a meeting notice and agenda on a website serving the association;
- Require that the association's rule for posting a meeting notice and agenda require that the association must send an electronic notice to members with a hypertext link to the website where the notice is posted; and
- Require that a notice on the association's website must be posted for at least as long as the
  physical posting of a meeting notice is required (not less than 14 days before a meeting).<sup>77</sup>

## **Director and Officers – Cooperative Associations**

The bill creates s. 719.106(1)(m), F.S., to provide that an officer or director of a cooperative association is deemed to have abandoned the office if he or she is more than 90 days delinquent in a monetary obligation due to the association. Current law provides a comparable provision for officers and directors of condominium and homeowners' associations.<sup>78</sup>

<sup>&</sup>lt;sup>76</sup> See s. 718.112(2)(c), F.S.

<sup>&</sup>lt;sup>77</sup> See s. 719.106(1)(c), F.S.

<sup>&</sup>lt;sup>78</sup> See ss. 718.112(2)(n) and 720.306(9)(b), F.S., respectively.

## **Common Expenses – Cooperative Associations**

The bill amends s. 719.106(1), F.S., to allow, if provided in the cooperative association's bylaws, the cost of a master antenna television system or duly franchised cable television system to be deemed a common expense of the association, including bulk contracts for communication services, information services, or internet services.

The bill also includes contracts for communication services, information services, or internet services among the types of contracts that a cooperative association may cancel by a majority vote of the voting interests.

## **Meeting Notices**

The bill amends s. 720.303(2), F.S., to permit homeowners' associations to provide meeting notices to members by facsimile number or e-mail. Current law permits condominium and cooperative association to electronically transmit meeting notices to members.<sup>79</sup>

## **Budgets Homeowners' Associations**

The bill amends s. 720.303(6), F.S., dealing with the annual budget of a homeowners' association to require that an association conduct a special meeting of the parcel owners if the board adopts an annual budget that requires assessments that exceed 115 percent of the assessments for the preceding fiscal year. The special meeting must be conducted within 60 days of the adoption of the annual budget. The parcel owners may consider and adopt a substitute budget at the special meeting by a majority approval of all voting interests.

If the developer controls the board, assessments may not exceed 115 percent of the prior fiscal year unless the assessments are approved by a majority of all voting interests.

#### **Elections – Homeowners' Associations**

The bill amends s. 720.306(9)(a), F.S., to provide that write-in nominations are not permitted if an election is not required because there are either an equal number or fewer qualified candidates to the number of vacancies and nominations from the floor are not required by the bylaws or this section.<sup>80</sup> The candidates will commence service on the board of directors regardless of whether a quorum is attained at the annual meeting.

## Assessments - Homeowners' Associations

The bill amends s. 720.3085(3), F.S., to clarify existing law that the accrual of interest on unpaid assessments, and the application of payments to interest, late fees, collection costs and associated reasonable attorney fees, and the delinquent assessment, in that order of priority, controls over any restrictive endorsement, designation, or instruction placed on or accompanying a payment,

<sup>&</sup>lt;sup>79</sup> See ss. 718.112(2)(c) and 719.106(1), F.S., respectively.

<sup>&</sup>lt;sup>80</sup> Section 720.306(9)(a), permits a member to nominate himself or herself as a candidate for the board at a meeting where the election is held.

including any purported accord and satisfaction (that the parcel owner paid a lesser amount in full satisfaction of the amount due) pursuant to s. 673.3111, F.S.<sup>81</sup> A comparable provision is in current law for payments received by a condominium association, but not for payments received by a cooperative.<sup>82</sup>

#### **Effective Date**

The bill provides an effective date of July 1, 2017.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

CS/SB 744 may result in a positive impact on property owners in residential and commercial high-rise buildings, if those buildings are exempted from the requirement to retrofit the building with a fire sprinkler system or a lifesafety system.

The bill may cause a negative impact on condominium associations, cooperatives, and homeowners' associations operating fewer than 50 units, if the association is required to hire an accountant to complete a compiled, reviewed, or audited financial statement instead of the report of cash receipts and expenditures required under current law.

Members of a homeowners' association may incur costs related to the requirement in the bill to fund reserve accounts.

<sup>&</sup>lt;sup>81</sup> The Florida Uniform Commercial Code (UCC) in s. 673.3111, F.S., provides for the accord and satisfaction of a claim by use of an instrument, which is defined in s. 673.1041, F.S., as an unconditional promise or order to pay a fixed amount of money, with or without interest.

<sup>&</sup>lt;sup>82</sup> See s. 718.116(3), F.S.

# C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

The bill amends s. 718.112(2)(l), F.S., to revise the fire safety requirements for condominium associations to require that a licensed professional engineer, instead of a licensed contractor or electrician, provide the certificate of compliance. However, the bill retains the provision in s. 719.1055(5), F.S., that requires a licensed contractor or electrician to provide the certificate of compliance for cooperative associations. An amendment should be considered if the intent is to apply identical requirements to both types of communities.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 718.111, 718.112, 718.113, 718.707, 719.104, 719.1055, 719.106, 720.303, 720.306, 720.3085.

#### IX. Additional Information:

# A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Regulated Industries on March 28, 2017:

The committee substitute:

- Amends s. 718.113(2), F.S., to clarify that approval by the voting interests is required before any material alterations or substantial additions to common elements or association property is commenced.
- Repeals ss. 719.104(4)(c)2. and 720.303(7)(b)2., F.S., the provisions that require cooperative and homeowners' associations of fewer than 50 units or parcels, regardless of the association's annual revenues, to prepare a report of cash receipts and expenditures.
- Amends s. 719.1055(5), F.S., to retain the requirement that a licensed contractor or electrician must provide the certificate of compliance for a cooperative association.
- Replaces the term "life safety" with the term "lifesafety."
- Amends s. 719.106(1)(a)1., F.S., to prohibit co-owners of a unit in a residential cooperative association of more than 10 units from serving on the board at the same time, unless the co-owners own more than one unit or there are not enough eligible candidates.
- Creates s. 719.106(1)(m), F.S., to provide that an officer or director of a cooperative association is deemed to have abandoned the office if he or she is more than 90 days delinquent in a monetary obligation due to the association.
- Amends s. 719.106(1), F.S., to provide that, if provided in the cooperative association's bylaws, the cost of bulk contracts for communication services,

information services, or internet services are deemed a common expense of the cooperative association, and that such contracts may be canceled by a majority vote of the voting interests.

- Amends s. 720.303(2), F.S., to permit homeowners' associations to provide meeting notices to members by facsimile number or e-mail.
- Removes revisions in the bill to s. 720.303(6), F.S., relating to the maintenance and funding of reserve accounts in the budget of a homeowners' association.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# The Florida Senate

## **COMMITTEE VOTE RECORD**

**COMMITTEE:** Regulated Industries

ITEM: SB 744

FINAL ACTION: Favorable with Committee Substitute

MEETING DATE: Tuesday, March 28, 2017
TIME: 11:00 a.m.—12:30 p.m.
PLACE: 110 Senate Office Building

FINAL VOTE				3/28/2017 1 Amendment 846426				3/28/2017 Amendment 147778	
			Passidomo		Hutson		Hutson		
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay	
Χ		Benacquisto							
Χ		Bracy							
X		Brandes							
Χ		Braynon							
Χ		Gibson							
X		Perry							
Χ		Steube							
Χ		Thurston							
Х		Young							
		Hukill, VICE CHAIR							
Х		Hutson, CHAIR							
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10	0	TOTAL 0	RCS	-	RCS	-	-	WD	
Yea				Nay	Yea	Nay	Yea	Nay	

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/29/2017	•	
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The Committee on Regulated Industries (Passidomo) recommended the following:

#### Senate Amendment (with title amendment)

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Delete lines 552 - 1096

4 and insert:

> Section 3. Subsection (2) of section 718.113, Florida Statutes, is amended to read:

718.113 Maintenance; limitation upon improvement; display of flag; hurricane shutters and protection; display of religious decorations.-

(2)(a) Except as otherwise provided in this section, there

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shall be no material alteration or substantial additions to the common elements or to real property which is association property, except in a manner provided in the declaration as originally recorded or as amended under the procedures provided therein. If the declaration as originally recorded or as amended under the procedures provided therein does not specify the procedure for approval of material alterations or substantial additions, 75 percent of the total voting interests of the association must approve the alterations or additions before the material alterations or substantial additions are commenced. This paragraph is intended to clarify existing law and applies to associations existing on the effective date of this act October 1, 2008.

(b) There shall not be any material alteration of, or substantial addition to, the common elements of any condominium operated by a multicondominium association unless approved in the manner provided in the declaration of the affected condominium or condominiums as originally recorded or as amended under the procedures provided therein. If a declaration as originally recorded or as amended under the procedures provided therein does not specify a procedure for approving such an alteration or addition, the approval of 75 percent of the total voting interests of each affected condominium is required before the material alterations or substantial additions are commenced. This subsection does not prohibit a provision in any declaration, articles of incorporation, or bylaws as originally recorded or as amended under the procedures provided therein requiring the approval of unit owners in any condominium operated by the same association or requiring board approval

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before a material alteration or substantial addition to the common elements is permitted. This paragraph is intended to clarify existing law and applies to associations existing on the effective date of this act.

(c) There shall not be any material alteration or substantial addition made to association real property operated by a multicondominium association, except as provided in the declaration, articles of incorporation, or bylaws as originally recorded or as amended under the procedures provided therein. If the declaration, articles of incorporation, or bylaws as originally recorded or as amended under the procedures provided therein do not specify the procedure for approving an alteration or addition to association real property, the approval of 75 percent of the total voting interests of the association is required before the material alterations or substantial additions are commenced. This paragraph is intended to clarify existing law and applies to associations existing on the effective date of this act.

Section 4. Section 718.707, Florida Statutes, is amended to read:

718.707 Time limitation for classification as bulk assignee or bulk buyer. - A person acquiring condominium parcels may not be classified as a bulk assignee or bulk buyer unless the condominium parcels were acquired on or after July 1, 2010, but before July 1, 2018. The date of such acquisition shall be determined by the date of recording a deed or other instrument of conveyance for such parcels in the public records of the county in which the condominium is located, or by the date of issuing a certificate of title in a foreclosure proceeding with

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respect to such condominium parcels.

Section 5. Paragraphs (a) and (b) of subsection (2) and paragraph (c) of subsection (4) of section 719.104, Florida Statutes, are amended to read:

719.104 Cooperatives; access to units; records; financial reports; assessments; purchase of leases.-

- (2) OFFICIAL RECORDS.-
- (a) From the inception of the association, the association shall maintain a copy of each of the following, where applicable, which shall constitute the official records of the association:
- 1. The plans, permits, warranties, and other items provided by the developer pursuant to s. 719.301(4).
  - 2. A photocopy of the cooperative documents.
  - 3. A copy of the current rules of the association.
- 4. A book or books containing the minutes of all meetings of the association, of the board of directors, and of the unit owners, which minutes shall be retained for a period of not less than 7 years.
- 5. A current roster of all unit owners and their mailing addresses, unit identifications, voting certifications, and, if known, telephone numbers. The association shall also maintain the electronic mailing addresses and the numbers designated by unit owners for receiving notice sent by electronic transmission of those unit owners consenting to receive notice by electronic transmission. The electronic mailing addresses and numbers provided by unit owners to receive notice by electronic transmission shall be removed from association records when consent to receive notice by electronic transmission is revoked.

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However, the association is not liable for an erroneous disclosure of the electronic mail address or the number for receiving electronic transmission of notices.

- 6. All current insurance policies of the association.
- 7. A current copy of any management agreement, lease, or other contract to which the association is a party or under which the association or the unit owners have an obligation or responsibility.
- 8. Bills of sale or transfer for all property owned by the association.
- 9. Accounting records for the association and separate accounting records for each unit it operates, according to good accounting practices. All accounting records shall be maintained for a period of not less than 7 years. The accounting records shall include, but not be limited to:
- a. Accurate, itemized, and detailed records of all receipts and expenditures.
- b. A current account and a monthly, bimonthly, or quarterly statement of the account for each unit designating the name of the unit owner, the due date and amount of each assessment, the amount paid upon the account, and the balance due.
- c. All audits, reviews, accounting statements, and financial reports of the association.
- d. All contracts for work to be performed. Bids for work to be performed shall also be considered official records and shall be maintained for a period of 1 year.
- 10. Ballots, sign-in sheets, voting proxies, and all other papers and electronic records relating to voting by unit owners, which shall be maintained for a period of 1 year after the date

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of the election, vote, or meeting to which the document relates.

- 11. All rental records where the association is acting as agent for the rental of units.
- 12. A copy of the current question and answer sheet as described in s. 719.504.
- 13. All other written records of the association not specifically included in the foregoing which are related to the operation of the association.
- (b) The official records of the association must be maintained within the state for at least 7 years. The records of the association shall be made available to a unit owner within 45 miles of the cooperative property or within the county in which the cooperative property is located within 10 5 working days after receipt of written request by the board or its designee. This paragraph may be complied with by having a copy of the official records of the association available for inspection or copying on the cooperative property or the association may offer the option of making the records available to a unit owner electronically via the Internet or by allowing the records to be viewed in an electronic format on a computer screen and printed upon request. The association is not responsible for the use or misuse of the information provided to an association member or his or her authorized representative pursuant to the compliance requirements of this chapter unless the association has an affirmative duty not to disclose such information pursuant to this chapter.
  - (4) FINANCIAL REPORT.-
- (c) 1. An association with total annual revenues of less than \$150,000 shall prepare a report of cash receipts and



expenditures.

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2. An association in a community of fewer than 50 units, regardless of the association's annual revenues, shall prepare a report of cash receipts and expenditures in lieu of the financial statements required by paragraph (b), unless the declaration or other recorded governing documents provide otherwise.

2.3. A report of cash receipts and expenditures must disclose the amount of receipts by accounts and receipt classifications and the amount of expenses by accounts and expense classifications, including the following, as applicable: costs for security, professional, and management fees and expenses; taxes; costs for recreation facilities; expenses for refuse collection and utility services; expenses for lawn care; costs for building maintenance and repair; insurance costs; administration and salary expenses; and reserves, if maintained by the association.

Section 6. Subsection (5) of section 719.1055, Florida Statutes, is amended to read:

719.1055 Amendment of cooperative documents; alteration and acquisition of property.-

- (5) The bylaws must include a provision whereby a certificate of compliance from a licensed electrical contractor or electrician may be accepted by the association's board as evidence of compliance of the cooperative units with the applicable fire and life safety code.
- (a) 1. Notwithstanding chapter 633, s. 509.215, s. 553.895(1), or any other code, statute, ordinance, administrative rule, or regulation, or any interpretation of the

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foregoing, an association a cooperative or unit owner is not obligated to retrofit the common elements or units of a residential cooperative with a fire sprinkler system or other engineered lifesafety system in a building that is 75 feet or less in height. There is no obligation to retrofit for a building greater than 75 feet in height, calculated from the lowest level of fire department vehicle access to the floor of the highest occupiable story has been certified for occupancy by the applicable governmental entity if the unit owners have voted to forego such retrofitting by the affirmative vote of a majority of all voting interests in the affected cooperative. There is no requirement that owners in cooperatives of 75 feet or less conduct an opt-out vote and such cooperatives are exempt from fire sprinkler or other engineered lifesafety retrofitting. The preceding sentence is intended to clarify existing law. The local authority having jurisdiction may not require completion of retrofitting with a fire sprinkler system or other engineered lifesafety system before January 1, 2022 the end of 2019. By December 31, 2018 <del>2016</del>, a cooperative that is not in compliance with the requirements for a fire sprinkler system or other engineered lifesafety system and has not voted to forego retrofitting of such a system must initiate an application for a building permit for the required installation with the local government having jurisdiction demonstrating that the cooperative will become compliant by December 31, 2021 2019.

2. A vote to forego required retrofitting may be obtained by limited proxy or by a ballot personally cast at a duly called membership meeting, or by execution of a written consent by the member, or by electronic voting, and is effective upon recording

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a certificate executed by an officer or agent of the association attesting to such vote in the public records of the county where the cooperative is located. When the opt-out vote is to be conducted at a meeting, the cooperative shall mail or hand deliver to each unit owner written notice at least 14 days before the membership meeting in which the vote to forego retrofitting of the required fire sprinkler system or other engineered lifesafety system is to take place. Within 30 days after the cooperative's opt-out vote, notice of the results of the opt-out vote must be mailed or hand delivered to all unit owners. Evidence of compliance with this notice requirement must be made by affidavit executed by the person providing the notice and filed among the official records of the cooperative. Failure to provide timely notice to unit owners does not invalidate an otherwise valid opt-out vote if notice of the results is provided to the owners. After notice is provided to each owner, a copy must be provided by the current owner to a new owner before closing and by a unit owner to a renter before signing a <del>lease.</del>

(b) If there has been a previous vote to forego retrofitting, a vote to require retrofitting may be obtained at a special meeting of the unit owners called by a petition of least 10 percent of the voting interests or by a majority of the board of directors. Such vote may only be called once every 3 years. Notice must be provided as required for any regularly called meeting of the unit owners, and the notice must state the purpose of the meeting. Electronic transmission may not be used to provide notice of a meeting called in whole or in part for this purpose.

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(c) As part of the information collected annually from cooperatives, the division shall require associations to report the membership vote and recording of a certificate under this subsection and, if retrofitting has been undertaken, the perunit cost of such work. The division shall annually report to the Division of State Fire Marshal of the Department of Financial Services the number of cooperatives that have elected to forego retrofitting. Compliance with this administrative reporting requirement does not affect the validity of an opt-out vote.

Section 7. Paragraphs (a) and (c) of subsection (1) of section 719.106, Florida Statutes, are amended, and paragraph (m) is added to that subsection, to read:

719.106 Bylaws; cooperative ownership.-

- (1) MANDATORY PROVISIONS.—The bylaws or other cooperative documents shall provide for the following, and if they do not, they shall be deemed to include the following:
  - (a) Administration.—
- 1. The form of administration of the association shall be described, indicating the titles of the officers and board of administration and specifying the powers, duties, manner of selection and removal, and compensation, if any, of officers and board members. In the absence of such a provision, the board of administration shall be composed of five members, except in the case of cooperatives having five or fewer units, in which case in not-for-profit corporations, the board shall consist of not fewer than three members. In a residential cooperative association of more than 10 units, co-owners of a unit may not serve as members of the board of directors at the same time

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unless the co-owners own more than one unit or unless there are not enough eligible candidates to fill the vacancies on the board at the time of the vacancy. In the absence of provisions to the contrary, the board of administration shall have a president, a secretary, and a treasurer, who shall perform the duties of those offices customarily performed by officers of corporations. Unless prohibited in the bylaws, the board of administration may appoint other officers and grant them those duties it deems appropriate. Unless otherwise provided in the bylaws, the officers shall serve without compensation and at the pleasure of the board. Unless otherwise provided in the bylaws, the members of the board shall serve without compensation.

2. A person who has been suspended or removed by the division under this chapter, or who is delinquent in the payment of any monetary obligation due to the association, is not eligible to be a candidate for board membership and may not be listed on the ballot. A director or officer charged by information or indictment with a felony theft or embezzlement offense involving the association's funds or property is suspended from office. The board shall fill the vacancy according to general law until the end of the period of the suspension or the end of the director's term of office, whichever occurs first. However, if the charges are resolved without a finding of guilt or without acceptance of a plea of guilty or nolo contendere, the director or officer shall be reinstated for any remainder of his or her term of office. A member who has such criminal charges pending may not be appointed or elected to a position as a director or officer. A person who has been convicted of any felony in this state or in

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any United States District Court, or who has been convicted of any offense in another jurisdiction which would be considered a felony if committed in this state, is not eligible for board membership unless such felon's civil rights have been restored for at least 5 years as of the date such person seeks election to the board. The validity of an action by the board is not affected if it is later determined that a board member is ineligible for board membership due to having been convicted of a felony.

3. When a unit owner files a written inquiry by certified mail with the board of administration, the board shall respond in writing to the unit owner within 30 days of receipt of the inquiry. The board's response shall either give a substantive response to the inquirer, notify the inquirer that a legal opinion has been requested, or notify the inquirer that advice has been requested from the division. If the board requests advice from the division, the board shall, within 10 days of its receipt of the advice, provide in writing a substantive response to the inquirer. If a legal opinion is requested, the board shall, within 60 days after the receipt of the inquiry, provide in writing a substantive response to the inquirer. The failure to provide a substantive response to the inquirer as provided herein precludes the board from recovering attorney's fees and costs in any subsequent litigation, administrative proceeding, or arbitration arising out of the inquiry. The association may, through its board of administration, adopt reasonable rules and regulations regarding the frequency and manner of responding to the unit owners' inquiries, one of which may be that the association is obligated to respond to only one written inquiry

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per unit in any given 30-day period. In such case, any additional inquiry or inquiries must be responded to in the subsequent 30-day period, or periods, as applicable.

(c) Board of administration meetings.-Members of the board of administration may use e-mail as a means of communication but may not cast a vote on an association matter via e-mail. Meetings of the board of administration at which a quorum of the members is present shall be open to all unit owners. Any unit owner may tape record or videotape meetings of the board of administration. The right to attend such meetings includes the right to speak at such meetings with reference to all designated agenda items. The division shall adopt reasonable rules governing the tape recording and videotaping of the meeting. The association may adopt reasonable written rules governing the frequency, duration, and manner of unit owner statements. Adequate notice of all meetings shall be posted in a conspicuous place upon the cooperative property at least 48 continuous hours preceding the meeting, except in an emergency. Any item not included on the notice may be taken up on an emergency basis by at least a majority plus one of the members of the board. Such emergency action shall be noticed and ratified at the next regular meeting of the board. Notice of any meeting in which regular or special assessments against unit owners are to be considered must specifically state that assessments will be considered and provide the estimated amount and description of the purposes for such assessments. However, Written notice of any meeting at which nonemergency special assessments, or at which amendment to rules regarding unit use, will be considered shall be mailed, delivered, or electronically transmitted to the

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unit owners and posted conspicuously on the cooperative property not less than 14 days before the meeting. Evidence of compliance with this 14-day notice shall be made by an affidavit executed by the person providing the notice and filed among the official records of the association. Upon notice to the unit owners, the board shall by duly adopted rule designate a specific location on the cooperative property upon which all notices of board meetings shall be posted. In lieu of or in addition to the physical posting of notice of any meeting of the board of administration on the cooperative property, the association may, by reasonable rule, adopt a procedure for conspicuously posting and repeatedly broadcasting the notice and the agenda on a closed-circuit cable television system serving the cooperative association. However, if broadcast notice is used in lieu of a notice posted physically on the cooperative property, the notice and agenda must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required under this section. When broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time so as to allow an average reader to observe the notice and read and comprehend the entire content of the notice and the agenda. In addition to any of the authorized means of providing notice of a meeting of the board, the association may, by rule, adopt a procedure for conspicuously posting the meeting notice and the agenda on a website serving the cooperative association for at least the minimum period of time for which a notice of a meeting is also required to be physically posted on the cooperative property. Any rule adopted shall, in addition to other matters, include a

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requirement that the association send an electronic notice providing a hypertext link to the website where the notice is posted. Notice of any meeting in which regular assessments against unit owners are to be considered for any reason shall specifically contain a statement that assessments will be considered and the nature of any such assessments. Meetings of a committee to take final action on behalf of the board or to make recommendations to the board regarding the association budget are subject to the provisions of this paragraph. Meetings of a committee that does not take final action on behalf of the board or make recommendations to the board regarding the association budget are subject to the provisions of this section, unless those meetings are exempted from this section by the bylaws of the association. Notwithstanding any other law to the contrary, the requirement that board meetings and committee meetings be open to the unit owners does not apply to board or committee meetings held for the purpose of discussing personnel matters or meetings between the board or a committee and the association's attorney, with respect to proposed or pending litigation, if the meeting is held for the purpose of seeking or rendering legal advice.

(m) Director or officer delinquencies.—A director or officer more than 90 days delinquent in the payment of any monetary obligation due the association shall be deemed to have abandoned the office, creating a vacancy in the office to be filled according to law.

Section 8. Paragraph (b) of subsection (1) of section 719.107, Florida Statutes, is amended to read:

719.107 Common expenses; assessment.-



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- (b) If so provided in the bylaws, the cost of a master antenna television system or duly franchised cable television service, communications services as defined in chapter 202, information services, or Internet services obtained pursuant to a bulk contract shall be deemed a common expense, and if not obtained pursuant to a bulk contract, such cost shall be considered common expense if it is designated as such in a written contract between the board of administration and the company providing the master television antenna system or the cable television service, communications services as defined in chapter 202, information services, or Internet services. The contract shall be for a term of not less than 2 years.
- 1. Any contract made by the board after April 2, 1992, for a community antenna system or duly franchised cable television service, communications services as defined in chapter 202, information services, or Internet services may be canceled by a majority of the voting interests present at the next regular or special meeting of the association. Any member may make a motion to cancel the contract, but if no motion is made or if such motion fails to obtain the required majority at the next regular or special meeting, whichever is sooner, following the making of the contract, then such contract shall be deemed ratified for the term therein expressed.
- 2. Any such contract shall provide, and shall be deemed to provide if not expressly set forth, that any hearing impaired or legally blind unit owner who does not occupy the unit with a nonhearing impaired or sighted person may discontinue the service without incurring disconnect fees, penalties, or

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subsequent service charges, and as to such units, the owners shall not be required to pay any common expenses charge related to such service. If less than all members of an association share the expenses of cable television, the expense shall be shared equally by all participating unit owners. The association may use the provisions of s. 719.108 to enforce payment of the shares of such costs by the unit owners receiving cable television.

Section 9. Paragraphs (a) and (c) of subsection (2) and subsections (6) and (7) of section 720.303, Florida Statutes, are amended to read:

720.303 Association powers and duties; meetings of board; official records; budgets; budget meetings; financial reporting; association funds; recalls.-

- (2) BOARD MEETINGS.-
- (a) Members of the board of administration may use e-mail as a means of communication, but may not cast a vote on an association matter via e-mail. A meeting of the board of directors of an association occurs whenever a quorum of the board gathers to conduct association business. Meetings of the board must be open to all members, except for meetings between the board and its attorney with respect to proposed or pending litigation where the contents of the discussion would otherwise be governed by the attorney-client privilege. A meeting of the board must be held at a location that is accessible to a physically handicapped person if requested by a physically handicapped person who has a right to attend the meeting. The provisions of this subsection shall also apply to the meetings of any committee or other similar body when a final decision

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will be made regarding the expenditure of association funds and to meetings of any body vested with the power to approve or disapprove architectural decisions with respect to a specific parcel of residential property owned by a member of the community.

- (c) The bylaws shall provide the following for giving notice to parcel owners and members of all board meetings and, if they do not do so, shall be deemed to include provide the following:
- 1. Notices of all board meetings must be posted in a conspicuous place in the community at least 48 hours in advance of a meeting, except in an emergency. In the alternative, if notice is not posted in a conspicuous place in the community, notice of each board meeting must be mailed or delivered to each member at least 7 days before the meeting, except in an emergency. Notwithstanding this general notice requirement, for communities with more than 100 members, the association bylaws may provide for a reasonable alternative to posting or mailing of notice for each board meeting, including publication of notice, provision of a schedule of board meetings, or the conspicuous posting and repeated broadcasting of the notice on a closed-circuit cable television system serving the homeowners' association. However, if broadcast notice is used in lieu of a notice posted physically in the community, the notice must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required. When broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time so as to allow an average reader to observe the notice and read and

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comprehend the entire content of the notice and the agenda. The association may provide notice by electronic transmission in a manner authorized by law for meetings of the board of directors, committee meetings requiring notice under this section, and annual and special meetings of the members to any member who has provided a facsimile number or e-mail address to the association to be used for such purposes; however, a member must consent in writing to receiving notice by electronic transmission.

- 2. An assessment may not be levied at a board meeting unless the notice of the meeting includes a statement that assessments will be considered and the nature of the assessments. Written notice of any meeting at which special assessments will be considered or at which amendments to rules regarding parcel use will be considered must be mailed, delivered, or electronically transmitted to the members and parcel owners and posted conspicuously on the property or broadcast on closed-circuit cable television not less than 14 days before the meeting.
- 3. Directors may not vote by proxy or by secret ballot at board meetings, except that secret ballots may be used in the election of officers. This subsection also applies to the meetings of any committee or other similar body, when a final decision will be made regarding the expenditure of association funds, and to any body vested with the power to approve or disapprove architectural decisions with respect to a specific parcel of residential property owned by a member of the community.
  - (6) BUDGETS; BUDGET MEETINGS.-
  - (a) The association shall prepare an annual budget that

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sets out the annual operating expenses. The budget must reflect the estimated revenues and expenses for that year and the estimated surplus or deficit as of the end of the current year. The budget must set out separately all fees or charges paid for by the association for recreational amenities, whether owned by the association, the developer, or another person. The association shall provide each member with a copy of the annual budget or a written notice that a copy of the budget is available upon request at no charge to the member. The copy must be provided to the member within the time limits set forth in subsection (5).

(b) In addition to annual operating expenses, the budget must may include reserve accounts for capital expenditures and deferred maintenance for which are obligations of the association under is responsible. If reserve accounts are not established pursuant to paragraph (d), funding of such reserves is limited to the extent that the governing documents for any item that has a deferred maintenance expense or replacement cost that exceeds \$10,000. The amount to be reserved must be computed using a formula based upon estimated remaining useful life and estimated replacement cost or deferred maintenance expense of each reserve item. The association may adjust replacement reserve <del>limit increases in</del> assessments annually to take into account any changes in estimates or extension of the useful life of a reserve item caused by deferred maintenance. This subsection does not apply to a budget adopted by the members of an association by a majority vote at a duly called meeting auincluding reserves. If the budget of the association to provide no reserves or less reserves than required by this subsection

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includes reserve accounts established pursuant to paragraph (d), such reserves shall be determined, maintained, and waived in the manner provided in this subsection. Once an association provides for reserve accounts pursuant to paragraph (d), the association shall thereafter determine, maintain, and waive reserves in compliance with this subsection. This section does not preclude the termination of a reserve account established pursuant to this paragraph upon approval of a majority of the total voting interests of the association. Upon such approval, the terminating reserve account shall be removed from the budget. (c) 1. Before turnover of control of an If the budget of the association pursuant to s. 720.307, the developer may vote the voting interests allocated to its parcels to waive the reserves or reduce the funding of reserves through the period expiring at the end of the second fiscal year after the fiscal year in which the governing documents are initially recorded or an instrument that transfers title to a parcel subject to the governing documents which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such parcel is recorded, whichever occurs first, after which time reserves may be waived or reduced only upon the vote of a majority of all nondeveloper voting interests voting in person or by limited proxy at a duly called meeting of the association. does not provide for reserve accounts pursuant to paragraph (d) and the association is responsible for the repair and maintenance of capital improvements that may result in a special assessment if reserves are not provided, each financial report for the preceding fiscal year required by subsection (7) must contain

the following statement in conspicuous type:

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THE BUDGET OF THE ASSOCIATION DOES NOT PROVIDE FOR RESERVE ACCOUNTS FOR CAPITAL EXPENDITURES AND DEFERRED MAINTENANCE THAT MAY RESULT IN SPECIAL ASSESSMENTS. OWNERS MAY ELECT TO PROVIDE FOR RESERVE ACCOUNTS PURSUANT TO SECTION 720.303(6), FLORIDA STATUTES, UPON OBTAINING THE APPROVAL OF A MAJORITY OF THE TOTAL VOTING INTERESTS OF THE ASSOCIATION BY VOTE OF THE MEMBERS AT A MEETING OR BY WRITTEN CONSENT. 2. If the budget of the association does provide for

funding accounts for deferred expenditures, including, but not limited to, funds for capital expenditures and deferred maintenance, but such accounts are not created or established pursuant to paragraph (d), each financial report for the preceding fiscal year required under subsection (7) must also contain the following statement in conspicuous type: THE BUDGET OF THE ASSOCIATION PROVIDES FOR LIMITED VOLUNTARY DEFERRED EXPENDITURE ACCOUNTS, INCLUDING CAPITAL EXPENDITURES AND DEFERRED MAINTENANCE, SUBJECT TO LIMITS ON FUNDING CONTAINED IN OUR GOVERNING DOCUMENTS. BECAUSE THE OWNERS HAVE NOT ELECTED TO PROVIDE FOR RESERVE ACCOUNTS PURSUANT TO SECTION 720.303(6), FLORIDA STATUTES, THESE FUNDS ARE NOT SUBJECT TO THE RESTRICTIONS ON USE OF SUCH FUNDS SET FORTH IN THAT STATUTE, NOR ARE RESERVES CALCULATED IN ACCORDANCE WITH THAT STATUTE.

(d) An association is deemed to have provided for reserve accounts if reserve accounts have been initially established by the developer or if the membership of the association affirmatively elects to provide for reserves. If reserve accounts are established by the developer, the budget must designate the components for which the reserve accounts may be used. If reserve accounts are not initially provided by the

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developer, the membership of the association may elect to do upon the affirmative approval of a majority of the total voting interests of the association. Such approval may be obtained by vote of the members at a duly called meeting of the membership or by the written consent of a majority of the total voting interests of the association. The approval action of the membership must state that reserve accounts shall be provided for in the budget and must designate the components for which the reserve accounts are to be established. Upon approval by the membership, the board of directors shall include the required reserve accounts in the budget in the next fiscal year following the approval and each year thereafter. Once established as provided in this subsection, the reserve accounts must be funded or maintained or have their funding waived in the manner provided in paragraph (f).

(e) The amount to be reserved in any account established shall be computed by means of a formula that is based upon estimated remaining useful life and estimated replacement cost or deferred maintenance expense of each reserve item. The association may adjust replacement reserve assessments annually to take into account any changes in estimates of cost or useful life of a reserve item.

(f) After one or more reserve accounts are established, the membership of the association, upon a majority vote at a meeting at which a quorum is present, may provide for no reserves or less reserves than required by this section. If a meeting of the parcel unit owners has been called to determine whether to waive or reduce the funding of reserves and such result is not achieved or a quorum is not present, the reserves as included in

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the budget go into effect. After the turnover, the developer may vote its voting interest to waive or reduce the funding of reserves. Any vote taken pursuant to this subsection to waive or reduce reserves is applicable only to one budget year.

- (d) Reserve funds and any interest accruing thereon shall remain in the reserve account or accounts and may be used only for authorized reserve expenditures unless their use for other purposes is approved in advance by a majority vote at a duly called meeting of the association. Before turnover of control of an association by a developer to parcel owners other than the developer pursuant to s. 720.307, the developer-controlled association may not vote to use reserves for purposes other than those for which they were intended without the approval of a majority of all nondeveloper voting interests, voting in person or by limited proxy at a duly called meeting of the association.
- (e) The only voting interests eligible to vote on questions that involve waiving or reducing the funding of reserves, or using existing reserve funds for purposes other than purposes for which the reserves were intended, are the voting interests of the parcels subject to assessment to fund the reserves in question. Any vote taken pursuant to this subsection to waive or reduce reserves is applicable only to one budget year. Proxy questions relating to waiving or reducing the funding of reserves or using existing reserve funds for purposes other than purposes for which the reserves were intended must contain the following statement in capitalized, bold letters in a font size larger than any other used on the face of the proxy ballot: WAIVING OF RESERVES, IN WHOLE OR IN PART, OR ALLOWING ALTERNATIVE USES OF EXISTING RESERVES MAY RESULT IN PARCEL OWNER

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LIABILITY FOR PAYMENT OF UNANTICIPATED SPECIAL ASSESSMENTS REGARDING THOSE ITEMS.

- (f) Funding formulas for reserves required by this section must be based on a pooled analysis of two or more of the items for which reserves are required to be accrued pursuant to this subsection. The amount of the contribution to the pooled reserve account as disclosed on the proposed budget may not be less than that required to ensure that the balance on hand at the beginning of the period the budget will go into effect plus the projected annual cash inflows over the remaining estimated useful life of all of the assets that make up the reserve pool are equal to or greater than the projected annual cash outflows over the remaining estimated useful lives of all the assets that make up the reserve pool based on the current reserve analysis. The projected annual cash inflows may include estimated earnings from investment of principal and accounts receivable minus the allowance for doubtful accounts. The reserve funding formula may not include any type of balloon payments.
- (q) As alternative to the pooled analysis method described in paragraph (f) and, if approved by a majority vote at a meeting of the members of the association at which a quorum is present, the funding formulas for reserves required authorized by this section may must be based on a separate analysis of each of the required assets or a pooled analysis of two or more of the required assets.
- 1. If the association maintains separate reserve accounts for each of the required assets, the amount of the contribution to each reserve account is the sum of the following two calculations:



1.a. The total amount necessary, if any, to bring a negative component balance to zero.

2.b. The total estimated deferred maintenance expense or estimated replacement cost of the reserve component less the estimated balance of the reserve component as of the beginning of the period the budget will be in effect. The remainder, if greater than zero, shall be divided by the estimated remaining useful life of the component.

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The formula may be adjusted each year for changes in estimates and deferred maintenance performed during the year and may include factors such as inflation and earnings on invested funds. An association may convert its funding formulas from a component method to a pooled method, as described in paragraph (f), at any time if approved by a majority vote at a meeting at which a quorum is present.

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2. If the association maintains a pooled account of two or more of the required reserve assets, the amount of the contribution to the pooled reserve account as disclosed on the proposed budget may not be less than that required to ensure that the balance on hand at the beginning of the period the budget will go into effect plus the projected annual cash inflows over the remaining estimated useful life of all of the assets that make up the reserve pool are equal to or greater than the projected annual cash outflows over the remaining estimated useful lives of all the assets that make up the reserve pool, based on the current reserve analysis. The projected annual cash inflows may include estimated earnings from investment of principal and accounts receivable minus the

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allowance for doubtful accounts. The reserve funding formula may not include any type of balloon payments.

(h)1. Reserve funds and Any interest accruing thereon shall remain in the reserve account or accounts and shall be used only for authorized reserve expenditures unless their use for other purposes is approved in advance by a majority vote at a meeting at which a proposed annual budget of an association will be considered by the board or a quorum is present. Prior to turnover of control of an association by a developer to parcel owners shall be open to all parcel owners, the developercontrolled association shall not vote to use reserves for purposes other than those for which they were intended without the approval of a majority of all nondeveloper voting interests voting in person or by limited proxy at a duly called meeting of the association.

2.a. If a board adopts in any fiscal year an annual budget that requires assessments against parcel owners which exceed 115 percent of assessments for the preceding fiscal year, the board shall conduct a special meeting of the parcel owners to consider a substitute budget if the board receives, within 21 days after adoption of the annual budget, a written request for a special meeting from at least 10 percent of all voting interests. The special meeting shall be conducted within 60 days after adoption of the annual budget. At least 14 days before such special meeting, the board shall hand deliver to each parcel owner, or mail to each parcel owner at the address last furnished to the association, a notice of the meeting. An officer or manager of the association, or other person providing notice of such meeting shall execute an affidavit evidencing compliance with

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this notice requirement, and such affidavit shall be filed among the official records of the association. Parcel owners may consider and adopt a substitute budget at the special meeting. A substitute budget is adopted if approved by a majority of all voting interests unless the bylaws require adoption by a greater percentage of voting interests. If there is not a quorum at the special meeting or a substitute budget is not adopted, the annual budget previously adopted by the board shall take effect as scheduled.

- b. Any determination of whether assessments exceed 115 percent of assessments for the prior fiscal year shall exclude any authorized provision for reasonable reserves for repair or replacement of the association property, anticipated expenses of the association which the board does not expect to be incurred on a regular or annual basis, or assessments for betterments to the condominium property.
- c. If the developer controls the board, assessments may not exceed 115 percent of assessments for the prior fiscal year unless approved by a majority of all voting interests.
- (i) The provisions of paragraphs (b)-(h) do not apply to mandatory reserve accounts required to be established and maintained by an association at the direction of a county or municipal government, water or drainage management district, community development district, or other political subdivision that has the authority to approve and control subdivision infrastructure which is entrusted to the care of an association on the condition that the association establish and maintain one or more mandatory reserve accounts for the deferred maintenance or replacement of the infrastructure in accordance with the

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## requirements of that entrusting authority.

- (7) FINANCIAL REPORTING.—Within 90 days after the end of the fiscal year, or annually on the date provided in the bylaws, the association shall prepare and complete, or contract with a third party for the preparation and completion of, a financial report for the preceding fiscal year. Within 21 days after the final financial report is completed by the association or received from the third party, but not later than 120 days after the end of the fiscal year or other date as provided in the bylaws, the association shall, within the time limits set forth in subsection (5), provide each member with a copy of the annual financial report or a written notice that a copy of the financial report is available upon request at no charge to the member. Financial reports shall be prepared as follows:
- (a) An association that meets the criteria of this paragraph shall prepare or cause to be prepared a complete set of financial statements in accordance with generally accepted accounting principles as adopted by the Board of Accountancy. The financial statements shall be based upon the association's total annual revenues, as follows:
- 1. An association with total annual revenues of \$150,000 or more, but less than \$300,000, shall prepare compiled financial statements.
- 2. An association with total annual revenues of at least \$300,000, but less than \$500,000, shall prepare reviewed financial statements.
- 3. An association with total annual revenues of \$500,000 or more shall prepare audited financial statements.
  - (b) 1. An association with total annual revenues of less

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than \$150,000 shall prepare a report of cash receipts and expenditures.

2. An association in a community of fewer than 50 parcels, regardless of the association's annual revenues, may prepare a report of cash receipts and expenditures in lieu of financial statements required by paragraph (a) unless the governing documents provide otherwise.

- 2.3. A report of cash receipts and disbursement must disclose the amount of receipts by accounts and receipt classifications and the amount of expenses by accounts and expense classifications, including, but not limited to, the following, as applicable: costs for security, professional, and management fees and expenses; taxes; costs for recreation facilities; expenses for refuse collection and utility services; expenses for lawn care; costs for building maintenance and repair; insurance costs; administration and salary expenses; and reserves if maintained by the association.
- (c) If 20 percent of the parcel owners petition the board for a level of financial reporting higher than that required by this section, the association shall duly notice and hold a meeting of members within 30 days of receipt of the petition for the purpose of voting on raising the level of reporting for that fiscal year. Upon approval of a majority of the total voting interests of the parcel owners, the association shall prepare or cause to be prepared, shall amend the budget or adopt a special assessment to pay for the financial report regardless of any provision to the contrary in the governing documents, and shall provide within 90 days of the meeting or the end of the fiscal year, whichever occurs later:



- 852 1. Compiled, reviewed, or audited financial statements, if 853 the association is otherwise required to prepare a report of 854 cash receipts and expenditures;
  - 2. Reviewed or audited financial statements, if the association is otherwise required to prepare compiled financial statements; or
  - 3. Audited financial statements if the association is otherwise required to prepare reviewed financial statements.
  - (d) If approved by a majority of the voting interests present at a properly called meeting of the association, an association may prepare or cause to be prepared:
  - 1. A report of cash receipts and expenditures in lieu of a compiled, reviewed, or audited financial statement;
  - 2. A report of cash receipts and expenditures or a compiled financial statement in lieu of a reviewed or audited financial statement; or
  - 3. A report of cash receipts and expenditures, a compiled financial statement, or a reviewed financial statement in lieu of an audited financial statement.

======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete lines 14 - 54

and insert: 875

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applicability; amending s. 718.113, F.S.; revising voting requirements relating to alterations and additions to certain common elements or association property; amending s. 718.707, F.S.; revising the time period for classification as bulk assignee or bulk

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buyer; amending s. 719.104, F.S.; revising recordkeeping and reporting requirements; amending s. 719.1055, F.S.; revising provisions relating to required condominium and cooperative association bylaws; revising provisions relating to evidence of condominium and cooperative association compliance with the fire and life safety code; revising unit and common elements required to be retrofitted; revising provisions relating to an association vote to forego retrofitting; providing applicability; amending s. 719.106, F.S.; revising requirements to serve as a board member; prohibiting a board member from voting via e-mail; requiring that directors who are delinquent in certain payments owed in excess of certain periods of time be deemed to have abandoned their offices; authorizing an association to adopt rules for posting certain notices on a website; amending s. 719.107, F.S.; specifying certain services which are obtained pursuant to a bulk contract to be deemed a common expense; amending s. 720.303, F.S.; prohibiting a board member from voting via e-mail; revising certain notice requirements relating to board meetings; revising and providing budget requirements; providing an exemption to certain requirements; revising financial reporting requirements; authorizing an association to adopt rules for posting certain notices on a website; amending s. 720.306, F.S.;

	LEGISLATIVE ACTION	
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The Committee on Regulated Industries (Hutson) recommended the following:

Senate Amendment to Amendment (846426) (with directory and title amendments)

Delete lines 532 - 794

and insert:

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(i)1. If a board adopts in any fiscal year an annual budget that requires assessments against parcel owners which exceed 115 percent of assessments for the preceding fiscal year, the board shall conduct a special meeting of the parcel owners to consider a substitute budget if the board receives, within 21 days after

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adoption of the annual budget, a written request for a special meeting from at least 10 percent of all voting interests. The special meeting shall be conducted within 60 days after adoption of the annual budget. At least 14 days before such special meeting, the board shall hand deliver to each parcel owner, or mail to each parcel owner at the address last furnished to the association, a notice of the meeting. An officer or manager of the association, or other person providing notice of such meeting shall execute an affidavit evidencing compliance with this notice requirement, and such affidavit shall be filed among the official records of the association. Parcel owners may consider and adopt a substitute budget at the special meeting. A substitute budget is adopted if approved by a majority of all voting interests unless the bylaws require adoption by a greater percentage of voting interests. If there is not a quorum at the special meeting or a substitute budget is not adopted, the annual budget previously adopted by the board shall take effect as scheduled.

- 2. Any determination of whether assessments exceed 115 percent of assessments for the prior fiscal year shall exclude any authorized provision for reasonable reserves for repair or replacement of the association property, anticipated expenses of the association which the board does not expect to be incurred on a regular or annual basis, or assessments for betterments to the condominium property.
- 3. If the developer controls the board, assessments may not exceed 115 percent of assessments for the prior fiscal year unless approved by a majority of all voting interests.



40 ===== D I R E C T O R Y C L A U S E A M E N D M E N T ====== 41 42 And the directory clause is amended as follows: Delete lines 454 - 456 43 44 and insert: 45 Section 7. Paragraphs (a) and (c) of subsection (2) of 46 section 720.303, Florida Statutes, are amended, and paragraph 47 (i) is added to subsection (6) of that section, to read: 48 49 ======== T I T L E A M E N D M E N T ========== 50 And the title is amended as follows: 51 Delete lines 903 - 907 52 and insert: 53 meetings; revising requirements relating to the 54 adoption of assessments; amending s. 720.306, F.S.; 55

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LEGISLATIVE ACTION	
	House
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The Committee on Regulated Industries (Hutson) recommended the following:

## Senate Amendment (with directory and title amendments)

Delete lines 833 - 1096.

===== D I R E C T O R Y C L A U S E A M E N D M E N T ======

And the directory clause is amended as follows:

Delete lines 808 - 809

and insert:

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Section 7. Paragraph (a) of subsection (2) of section 720.303, Florida Statutes, is amended to read:



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13	======== T I T L E A M E N D M E N T =========
14	And the title is amended as follows:
15	Delete lines 33 - 54
16	and insert:
17	from voting via e-mail, amending s. 720.306, F.S.;

## By Senator Passidomo

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28-00888A-17 2017744\_\_\_ A bill to be entitled

An act relating to community associations; amending s. 718.111, F.S.; revising reporting and record requirements; amending s. 718.112, F.S.; authorizing an association to adopt rules for posting certain notices on a website; revising provisions relating to required condominium and cooperative association bylaws; revising provisions relating to evidence of condominium and cooperative association compliance with the applicable fire and life safety code; revising unit and common elements required to be retrofitted; revising provisions relating to an association vote to forego retrofitting; providing applicability; amending s. 718.707, F.S.; revising the time period for classification as bulk assignee or bulk buyer; amending s. 719.104, F.S.; revising recordkeeping requirements; amending s. 719.1055, F.S.; revising provisions relating to required condominium and cooperative association bylaws; revising provisions relating to evidence of condominium and cooperative association compliance with the applicable fire and life safety code; revising unit and common elements required to be retrofitted; revising provisions relating to an association vote to forego retrofitting; providing applicability; amending s. 719.106, F.S.; prohibiting a board member from voting via e-mail; specifying notice requirements when regular or special assessments against unit owners are to be considered at a meeting; authorizing an association to adopt rules for posting certain notices on a website; amending s. 720.303, F.S.; prohibiting a board member

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from voting via e-mail; specifying reserve account amounts for maintenance expenses or replacement costs; revising requirements for the reserve account; authorizing a developer to waive the reserves or reduce funding of reserves under certain circumstances and subject to certain requirements; revising certain financial report requirements; deleting provisions specifying when an association is deemed to have provided for reserve accounts; revising the formula to determine funding for specified reserve accounts; requiring reserve funds and interest accruing to remain in the reserve accounts and limiting the expenditures for which such funds may be used under certain circumstances; specifying the voting interests that are eligible to vote to waive or reduce funding of reserves; providing voting requirements to waive or reduce funding of reserves; revising requirements for pooled accounts; providing requirements if a board adopts assessments against parcel owners under certain circumstances; providing a limit on assessments under certain circumstances; providing an exemption to certain requirements; amending s. 720.306, F.S.; providing elections requirements; amending s. 720.3085, F.S.; providing applicability; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (12) and (13) of section 718.111,

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Florida Statutes, are amended to read:

718.111 The association.-

- (12) OFFICIAL RECORDS.-
- (a) From the inception of the association, the association shall maintain each of the following items, if applicable, which constitutes the official records of the association:
- 1. A copy of the plans, permits, warranties, and other items provided by the developer pursuant to s. 718.301(4).
- 2. A photocopy of the recorded declaration of condominium of each condominium operated by the association and each amendment to each declaration.
- 3. A photocopy of the recorded bylaws of the association and each amendment to the bylaws.
- 4. A certified copy of the articles of incorporation of the association, or other documents creating the association, and each amendment thereto.
  - 5. A copy of the current rules of the association.
- 6. A book or books that contain the minutes of all meetings of the association, the board of administration, and the unit owners, which minutes must be retained for at least 7 years.
- 7. A current roster of all unit owners and their mailing addresses, unit identifications, and voting certifications, and, if known, telephone numbers. The association shall also maintain the electronic mailing addresses and facsimile numbers of unit owners consenting to receive notice by electronic transmission. The electronic mailing addresses and facsimile numbers are not accessible to unit owners if consent to receive notice by electronic transmission is not provided in accordance with subparagraph (c) 5. However, the association is not liable for an

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inadvertent disclosure of the electronic mail address or facsimile number for receiving electronic transmission of notices.

- 8. All current insurance policies of the association and condominiums operated by the association.
- 9. A current copy of any management agreement, lease, or other contract to which the association is a party or under which the association or the unit owners have an obligation or responsibility.
- 10. Bills of sale or transfer for all property owned by the association.
- 11. Accounting records for the association and separate accounting records for each condominium that the association operates. All accounting records must be maintained for at least 7 years. Any person who knowingly or intentionally defaces or destroys such records, or who knowingly or intentionally fails to create or maintain such records, with the intent of causing harm to the association or one or more of its members, is personally subject to a civil penalty pursuant to s. 718.501(1)(d). The accounting records must include, but are not limited to:
- a. Accurate, itemized, and detailed records of all receipts and expenditures.
- b. A current account and a monthly, bimonthly, or quarterly statement of the account for each unit designating the name of the unit owner, the due date and amount of each assessment, the amount paid on the account, and the balance due.
- c. All audits, reviews, accounting statements, and financial reports of the association or condominium.

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d. All contracts for work to be performed. Bids for work to be performed are also considered official records and must be maintained by the association for 1 year.

- 12. Ballots, sign-in sheets, voting proxies, and all other papers and electronic records relating to voting by unit owners, which must be maintained for 1 year from the date of the election, vote, or meeting to which the document relates, notwithstanding paragraph (b).
- 13. All rental records if the association is acting as agent for the rental of condominium units.
- 14. A copy of the current question and answer sheet as described in s. 718.504.
- 15. All other written records of the association not specifically included in the foregoing which are related to the operation of the association.
- 16. A copy of the inspection report as described in s. 718.301(4)(p).
- (b) The official records of the association must be maintained within the state for at least 7 years. The records of the association shall be made available to a unit owner within 45 miles of the condominium property or within the county in which the condominium property is located within  $\underline{10}$  5 working days after receipt of a written request by the board or its designee. However, such distance requirement does not apply to an association governing a timeshare condominium. This paragraph may be complied with by having a copy of the official records of the association available for inspection or copying on the condominium property or association property, or the association may offer the option of making the records available to a unit

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owner electronically via the Internet or by allowing the records to be viewed in electronic format on a computer screen and printed upon request. The association is not responsible for the use or misuse of the information provided to an association member or his or her authorized representative pursuant to the compliance requirements of this chapter unless the association has an affirmative duty not to disclose such information pursuant to this chapter.

(c) The official records of the association are open to inspection by any association member or the authorized representative of such member at all reasonable times. The right to inspect the records includes the right to make or obtain copies, at the reasonable expense, if any, of the member. The association may adopt reasonable rules regarding the frequency, time, location, notice, and manner of record inspections and copying. The failure of an association to provide the records within 10 working days after receipt of a written request creates a rebuttable presumption that the association willfully failed to comply with this paragraph. A unit owner who is denied access to official records is entitled to the actual damages or minimum damages for the association's willful failure to comply. Minimum damages are \$50 per calendar day for up to 10 days, beginning on the 11th working day after receipt of the written request. The failure to permit inspection entitles any person prevailing in an enforcement action to recover reasonable attorney fees from the person in control of the records who, directly or indirectly, knowingly denied access to the records. Any person who knowingly or intentionally defaces or destroys accounting records that are required by this chapter to be

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maintained during the period for which such records are required to be maintained, or who knowingly or intentionally fails to create or maintain accounting records that are required to be created or maintained, with the intent of causing harm to the association or one or more of its members, is personally subject to a civil penalty pursuant to s. 718.501(1)(d). The association shall maintain an adequate number of copies of the declaration, articles of incorporation, bylaws, and rules, and all amendments to each of the foregoing, as well as the question and answer sheet as described in s. 718.504 and year-end financial information required under this section, on the condominium property to ensure their availability to unit owners and prospective purchasers, and may charge its actual costs for preparing and furnishing these documents to those requesting the documents. An association shall allow a member or his or her authorized representative to use a portable device, including a smartphone, tablet, portable scanner, or any other technology capable of scanning or taking photographs, to make an electronic copy of the official records in lieu of the association's providing the member or his or her authorized representative with a copy of such records. The association may not charge a member or his or her authorized representative for the use of a portable device. Notwithstanding this paragraph, the following records are not accessible to unit owners:

1. Any record protected by the lawyer-client privilege as described in s. 90.502 and any record protected by the work-product privilege, including a record prepared by an association attorney or prepared at the attorney's express direction, which reflects a mental impression, conclusion, litigation strategy,

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or legal theory of the attorney or the association, and which was prepared exclusively for civil or criminal litigation or for adversarial administrative proceedings, or which was prepared in anticipation of such litigation or proceedings until the conclusion of the litigation or proceedings.

- 2. Information obtained by an association in connection with the approval of the lease, sale, or other transfer of a unit.
- 3. Personnel records of association or management company employees, including, but not limited to, disciplinary, payroll, health, and insurance records. For purposes of this subparagraph, the term "personnel records" does not include written employment agreements with an association employee or management company, or budgetary or financial records that indicate the compensation paid to an association employee.
  - 4. Medical records of unit owners.
- 5. Social security numbers, driver license numbers, credit card numbers, e-mail addresses, telephone numbers, facsimile numbers, emergency contact information, addresses of a unit owner other than as provided to fulfill the association's notice requirements, and other personal identifying information of any person, excluding the person's name, unit designation, mailing address, property address, and any address, e-mail address, or facsimile number provided to the association to fulfill the association's notice requirements. Notwithstanding the restrictions in this subparagraph, an association may print and distribute to parcel owners a directory containing the name, parcel address, and all telephone numbers of each parcel owner. However, an owner may exclude his or her telephone numbers from

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the directory by so requesting in writing to the association. An owner may consent in writing to the disclosure of other contact information described in this subparagraph. The association is not liable for the inadvertent disclosure of information that is protected under this subparagraph if the information is included in an official record of the association and is voluntarily provided by an owner and not requested by the association.

- 6. Electronic security measures that are used by the association to safeguard data, including passwords.
- 7. The software and operating system used by the association which allow the manipulation of data, even if the owner owns a copy of the same software used by the association. The data is part of the official records of the association.
- (d) The association shall prepare a question and answer sheet as described in s. 718.504, and shall update it annually.
- (e)1. The association or its authorized agent is not required to provide a prospective purchaser or lienholder with information about the condominium or the association other than information or documents required by this chapter to be made available or disclosed. The association or its authorized agent may charge a reasonable fee to the prospective purchaser, lienholder, or the current unit owner for providing good faith responses to requests for information by or on behalf of a prospective purchaser or lienholder, other than that required by law, if the fee does not exceed \$150 plus the reasonable cost of photocopying and any attorney's fees incurred by the association in connection with the response.
- 2. An association and its authorized agent are not liable for providing such information in good faith pursuant to a

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written request if the person providing the information includes a written statement in substantially the following form: "The responses herein are made in good faith and to the best of my ability as to their accuracy."

- (f) An outgoing board or committee member must relinquish all official records and property of the association in his or her possession or under his or her control to the incoming board within 5 days after the election. The division shall impose a civil penalty as set forth in s. 718.501(1)(d)6. against an outgoing board or committee member who willfully and knowingly fails to relinquish such records and property.
- (13) FINANCIAL REPORTING.—Within 90 days after the end of the fiscal year, or annually on a date provided in the bylaws, the association shall prepare and complete, or contract for the preparation and completion of, a financial report for the preceding fiscal year. Within 21 days after the final financial report is completed by the association or received from the third party, but not later than 120 days after the end of the fiscal year or other date as provided in the bylaws, the association shall mail to each unit owner at the address last furnished to the association by the unit owner, or hand deliver to each unit owner, a copy of the financial report or a notice that a copy of the financial report will be mailed or hand delivered to the unit owner, without charge, upon receipt of a written request from the unit owner. The division shall adopt rules setting forth uniform accounting principles and standards to be used by all associations and addressing the financial reporting requirements for multicondominium associations. The rules must include, but not be limited to, standards for

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presenting a summary of association reserves, including a good faith estimate disclosing the annual amount of reserve funds that would be necessary for the association to fully fund reserves for each reserve item based on the straight-line accounting method. This disclosure is not applicable to reserves funded via the pooling method. In adopting such rules, the division shall consider the number of members and annual revenues of an association. Financial reports shall be prepared as follows:

- (a) An association that meets the criteria of this paragraph shall prepare a complete set of financial statements in accordance with generally accepted accounting principles. The financial statements must be based upon the association's total annual revenues, as follows:
- 1. An association with total annual revenues of \$150,000 or more, but less than \$300,000, shall prepare compiled financial statements.
- 2. An association with total annual revenues of at least \$300,000, but less than \$500,000, shall prepare reviewed financial statements.
- 3. An association with total annual revenues of \$500,000 or more shall prepare audited financial statements.
- (b)1. An association with total annual revenues of less than \$150,000 shall prepare a report of cash receipts and expenditures.
- 2. An association that operates fewer than 50 units, regardless of the association's annual revenues, shall prepare a report of cash receipts and expenditures in lieu of financial statements required by paragraph (a).

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2.3. A report of cash receipts and disbursements must disclose the amount of receipts by accounts and receipt classifications and the amount of expenses by accounts and expense classifications, including, but not limited to, the following, as applicable: costs for security, professional and management fees and expenses, taxes, costs for recreation facilities, expenses for refuse collection and utility services, expenses for lawn care, costs for building maintenance and repair, insurance costs, administration and salary expenses, and reserves accumulated and expended for capital expenditures, deferred maintenance, and any other category for which the association maintains reserves.

- (c) An association may prepare, without a meeting of or approval by the unit owners:
- 1. Compiled, reviewed, or audited financial statements, if the association is required to prepare a report of cash receipts and expenditures;
- 2. Reviewed or audited financial statements, if the association is required to prepare compiled financial statements; or
- 3. Audited financial statements if the association is required to prepare reviewed financial statements.
- (d) If approved by a majority of the voting interests present at a properly called meeting of the association, an association may prepare:
- 1. A report of cash receipts and expenditures in lieu of a compiled, reviewed, or audited financial statement;
- 2. A report of cash receipts and expenditures or a compiled financial statement in lieu of a reviewed or audited financial

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352 statement; or

3. A report of cash receipts and expenditures, a compiled financial statement, or a reviewed financial statement in lieu of an audited financial statement.

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Such meeting and approval must occur before the end of the fiscal year and is effective only for the fiscal year in which the vote is taken, except that the approval may also be effective for the following fiscal year. If the developer has not turned over control of the association, all unit owners, including the developer, may vote on issues related to the preparation of the association's financial reports, from the date of incorporation of the association through the end of the second fiscal year after the fiscal year in which the certificate of a surveyor and mapper is recorded pursuant to s. 718.104(4)(e) or an instrument that transfers title to a unit in the condominium which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such

unit is recorded, whichever occurs first. Thereafter, all unit

owners except the developer may vote on such issues until

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372 control is turned over to the association by the developer. Any 373 audit or review prepared under this section shall be paid for by

374 the developer if done before turnover of control of the

association. An association may not waive the financial

377 consecutive years.

Section 2. Paragraphs (c) and (l) of subsection (2) of section 718.112, Florida Statutes, are amended to read:

718.112 Bylaws.-

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(2) REQUIRED PROVISIONS.—The bylaws shall provide for the following and, if they do not do so, shall be deemed to include the following:

- (c) Board of administration meetings.—Meetings of the board of administration at which a quorum of the members is present are open to all unit owners. Members of the board of administration may use e-mail as a means of communication but may not cast a vote on an association matter via e-mail. A unit owner may tape record or videotape the meetings. The right to attend such meetings includes the right to speak at such meetings with reference to all designated agenda items. The division shall adopt reasonable rules governing the tape recording and videotaping of the meeting. The association may adopt written reasonable rules governing the frequency, duration, and manner of unit owner statements.
- 1. Adequate notice of all board meetings, which must specifically identify all agenda items, must be posted conspicuously on the condominium property at least 48 continuous hours before the meeting except in an emergency. If 20 percent of the voting interests petition the board to address an item of business, the board, within 60 days after receipt of the petition, shall place the item on the agenda at its next regular board meeting or at a special meeting called for that purpose. An item not included on the notice may be taken up on an emergency basis by a vote of at least a majority plus one of the board members. Such emergency action must be noticed and ratified at the next regular board meeting. Notice of any meeting in which a regular or special assessment against unit owners is to be considered must specifically state that

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assessments will be considered and provide the estimated amount and a description of the purposes for such assessments. However, Written notice of a meeting at which a nonemergency special assessment or an amendment to rules regarding unit use will be considered must be mailed, delivered, or electronically transmitted to the unit owners and posted conspicuously on the condominium property at least 14 days before the meeting. Evidence of compliance with this 14-day notice requirement must be made by an affidavit executed by the person providing the notice and filed with the official records of the association. Upon notice to the unit owners, the board shall, by duly adopted rule, designate a specific location on the condominium or association property where all notices of board meetings must be posted. If there is no condominium property or association property where notices can be posted, notices shall be mailed, delivered, or electronically transmitted to each unit owner at least 14 days before the meeting. In lieu of or in addition to the physical posting of the notice on the condominium property, the association may, by reasonable rule, adopt a procedure for conspicuously posting and repeatedly broadcasting the notice and the agenda on a closed-circuit cable television system serving the condominium association. However, if broadcast notice is used in lieu of a notice physically posted on condominium property, the notice and agenda must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required under this section. If broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time so as to allow an average reader to observe the notice and read and comprehend the

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entire content of the notice and the agenda. In addition to any of the authorized means of providing notice of a meeting of the board, the association may, by rule, adopt a procedure for conspicuously posting the meeting notice and the agenda on a website serving the condominium association for at least the minimum period of time for which a notice of a meeting is also required to be physically posted on the condominium property. Any rule adopted shall, in addition to other matters, include a requirement that the association send an electronic notice providing a hypertext link to the website where the notice is posted. Notice of any meeting in which regular or special assessments against unit owners are to be considered must specifically state that assessments will be considered and provide the nature, estimated cost, and description of the purposes for such assessments.

- 2. Meetings of a committee to take final action on behalf of the board or make recommendations to the board regarding the association budget are subject to this paragraph. Meetings of a committee that does not take final action on behalf of the board or make recommendations to the board regarding the association budget are subject to this section, unless those meetings are exempted from this section by the bylaws of the association.
- 3. Notwithstanding any other law, the requirement that board meetings and committee meetings be open to the unit owners does not apply to:
- a. Meetings between the board or a committee and the association's attorney, with respect to proposed or pending litigation, if the meeting is held for the purpose of seeking or rendering legal advice; or

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b. Board meetings held for the purpose of discussing personnel matters.

(1) Certificate of compliance.—A provision that a certificate of compliance from a licensed professional engineer electrical contractor or electrician may be accepted by the association's board as evidence of compliance of the condominium units with the applicable fire and life safety code must be included. Notwithstanding chapter 633, s. 509.215, s. 553.895(1), or of any other code, statute, ordinance, administrative rule, or regulation, or any interpretation of the foregoing, an association, residential condominium, or unit owner is not obligated to retrofit the common elements, association property, or units of a residential condominium with a fire sprinkler system or other engineered lifesafety system in a building that is 75 feet or less in height. There is no obligation to retrofit for a building greater than 75 feet in height, calculated from the lowest level of fire department vehicle access to the floor of the highest occupiable story, has been certified for occupancy by the applicable governmental entity if the unit owners have voted to forego such retrofitting by the affirmative vote of a majority of all voting interests in the affected condominium. There is no requirement that owners in condominiums of 75 feet or less conduct an opt-out vote; such condominiums are exempt from fire sprinkler or other engineered lifesafety retrofitting. The preceding sentence is intended to clarify existing law. The local authority having jurisdiction may not require completion of retrofitting with a fire sprinkler system or other engineered lifesafety system before January 1, 2022 <del>2020</del>. By December 31, 2018 <del>2016</del>, an <del>a residential</del>

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condominium association that operates a residential condominium that is not in compliance with the requirements for a fire sprinkler system or other engineered lifesafety system and has not voted to forego retrofitting of such a system must initiate an application for a building permit for the required installation with the local government having jurisdiction demonstrating that the association will become compliant by December 31, 2021 2019.

1. A vote to forego required retrofitting may be obtained by limited proxy or by a ballot personally cast at a duly called membership meeting, or by execution of a written consent by the member, or by electronic voting, and is effective upon recording a certificate executed by an officer or agent of the association attesting to such vote in the public records of the county where the condominium is located. When an opt-out vote is to be conducted at a meeting, the association shall mail or hand deliver to each unit owner written notice at least 14 days before the membership meeting in which the vote to forego retrofitting of the required fire sprinkler system or other engineered lifesafety system is to take place. Within 30 days after the association's opt-out vote, notice of the results of the opt-out vote must be mailed or hand delivered to all unit owners. Evidence of compliance with this notice requirement must be made by affidavit executed by the person providing the notice and filed among the official records of the association. Failure to provide timely notice to unit owners does not invalidate an otherwise valid opt-out vote if notice of the results is provided to the owners. After notice is provided to each owner, a copy must be provided by the current owner to a new owner

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before closing and by a unit owner to a renter before signing a lease.

- 2. If there has been a previous vote to forego retrofitting, a vote to require retrofitting may be obtained at a special meeting of the unit owners called by a petition of at least 10 percent of the voting interests or by a majority of the board of directors. Such a vote may only be called once every 3 years. Notice shall be provided as required for any regularly called meeting of the unit owners, and must state the purpose of the meeting. Electronic transmission may not be used to provide notice of a meeting called in whole or in part for this purpose.
- 3. As part of the information collected annually from condominiums, the division shall require condominium associations to report the membership vote and recording of a certificate under this subsection and, if retrofitting has been undertaken, the per-unit cost of such work. The division shall annually report to the Division of State Fire Marshal of the Department of Financial Services the number of condominiums that have elected to forego retrofitting. Compliance with this administrative reporting requirement does not affect the validity of an opt-out vote.
- 4. Notwithstanding s. 553.509, a residential association may not be obligated to, and may forego the retrofitting of, any improvements required by s. 553.509(2) upon an affirmative vote of a majority of the voting interests in the affected condominium.
- Section 3. Section 718.707, Florida Statutes, is amended to read:
  - 718.707 Time limitation for classification as bulk assignee

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or bulk buyer.—A person acquiring condominium parcels may not be classified as a bulk assignee or bulk buyer unless the condominium parcels were acquired on or after July 1, 2010,—but before July 1, 2018. The date of such acquisition shall be determined by the date of recording a deed or other instrument of conveyance for such parcels in the public records of the county in which the condominium is located, or by the date of issuing a certificate of title in a foreclosure proceeding with respect to such condominium parcels.

Section 4. Paragraphs (a) and (b) of subsection (2) of section 719.104, Florida Statutes, are amended to read:

719.104 Cooperatives; access to units; records; financial reports; assessments; purchase of leases.—

- (2) OFFICIAL RECORDS.-
- (a) From the inception of the association, the association shall maintain a copy of each of the following, where applicable, which shall constitute the official records of the association:
- 1. The plans, permits, warranties, and other items provided by the developer pursuant to s. 719.301(4).
  - 2. A photocopy of the cooperative documents.
  - 3. A copy of the current rules of the association.
- 4. A book or books containing the minutes of all meetings of the association, of the board of directors, and of the unit owners, which minutes shall be retained for a period of not less than 7 years.
- 5. A current roster of all unit owners and their mailing addresses, unit identifications, voting certifications, and, if known, telephone numbers. The association shall also maintain

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the electronic mailing addresses and the numbers designated by unit owners for receiving notice sent by electronic transmission of those unit owners consenting to receive notice by electronic transmission. The electronic mailing addresses and numbers provided by unit owners to receive notice by electronic transmission shall be removed from association records when consent to receive notice by electronic transmission is revoked. However, the association is not liable for an erroneous disclosure of the electronic mail address or the number for receiving electronic transmission of notices.

- 6. All current insurance policies of the association.
- 7. A current copy of any management agreement, lease, or other contract to which the association is a party or under which the association or the unit owners have an obligation or responsibility.
- 8. Bills of sale or transfer for all property owned by the association.
- 9. Accounting records for the association and separate accounting records for each unit it operates, according to good accounting practices. All accounting records shall be maintained for a period of not less than 7 years. The accounting records shall include, but not be limited to:
- a. Accurate, itemized, and detailed records of all receipts and expenditures.
- b. A current account and a monthly, bimonthly, or quarterly statement of the account for each unit designating the name of the unit owner, the due date and amount of each assessment, the amount paid upon the account, and the balance due.
  - c. All audits, reviews, accounting statements, and

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financial reports of the association.

- d. All contracts for work to be performed. Bids for work to be performed shall also be considered official records and shall be maintained for a period of 1 year.
- 10. Ballots, sign-in sheets, voting proxies, and all other papers and electronic records relating to voting by unit owners, which shall be maintained for a period of 1 year after the date of the election, vote, or meeting to which the document relates.
- 11. All rental records where the association is acting as agent for the rental of units.
- 12. A copy of the current question and answer sheet as described in s. 719.504.
- 13. All other written records of the association not specifically included in the foregoing which are related to the operation of the association.
- (b) The official records of the association must be maintained within the state for at least 7 years. The records of the association shall be made available to a unit owner within 45 miles of the cooperative property or within the county in which the cooperative property is located within  $\underline{10}$  5 working days after receipt of written request by the board or its designee. This paragraph may be complied with by having a copy of the official records of the association available for inspection or copying on the cooperative property or the association may offer the option of making the records available to a unit owner electronically via the Internet or by allowing the records to be viewed in an electronic format on a computer screen and printed upon request. The association is not responsible for the use or misuse of the information provided to

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an association member or his or her authorized representative pursuant to the compliance requirements of this chapter unless the association has an affirmative duty not to disclose such information pursuant to this chapter.

Section 5. Subsection (5) of section 719.1055, Florida Statutes, is amended to read:

719.1055 Amendment of cooperative documents; alteration and acquisition of property.—

- (5) The bylaws must include a provision whereby a certificate of compliance from a licensed <u>professional engineer</u> electrical contractor or electrician may be accepted by the association's board as evidence of compliance of the cooperative units with the applicable fire and life safety code.
- (a) 1. Notwithstanding chapter 633, s. 509.215, s. 553.895(1), or any other code, statute, ordinance, administrative rule, or regulation, or any interpretation of the foregoing, an association a cooperative or unit owner is not obligated to retrofit the common elements or units of a residential cooperative with a fire sprinkler system or other engineered lifesafety system in a building that is 75 feet or less in height. There is no obligation to retrofit for a building greater than 75 feet in height, calculated from the lowest level of fire department vehicle access to the floor of the highest occupiable story, has been certified for occupancy by the applicable governmental entity if the unit owners have voted to forego such retrofitting by the affirmative vote of a majority of all voting interests in the affected cooperative. There is no requirement that owners in cooperatives of 75 feet or less conduct an opt-out vote; such cooperatives are exempt

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retrofitting. The preceding sentence is intended to clarify existing law. The local authority having jurisdiction may not require completion of retrofitting with a fire sprinkler system or other engineered life safety system before January 1, 2022 the end of 2019. By December 31, 2018 2016, a cooperative that is not in compliance with the requirements for a fire sprinkler system or other engineered lifesafety system and has not voted to forego retrofitting of such a system must initiate an application for a building permit for the required installation with the local government having jurisdiction demonstrating that the cooperative will become compliant by December 31, 2021 2019.

2. A vote to forego required retrofitting may be obtained by limited proxy or by a ballot personally cast at a duly called membership meeting, or by execution of a written consent by the member, or by electronic voting, and is effective upon recording a certificate executed by an officer or agent of the association attesting to such vote in the public records of the county where the cooperative is located. When the opt-out vote is to be conducted at a meeting, the cooperative shall mail or hand deliver to each unit owner written notice at least 14 days before the membership meeting in which the vote to forego retrofitting of the required fire sprinkler system or other engineered lifesafety system is to take place. Within 30 days after the cooperative's opt-out vote, notice of the results of the opt-out vote must be mailed or hand delivered to all unit owners. Evidence of compliance with this notice requirement must be made by affidavit executed by the person providing the notice and filed among the official records of the cooperative. Failure

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to provide timely notice to unit owners does not invalidate an otherwise valid opt-out vote if notice of the results is provided to the owners. After notice is provided to each owner, a copy must be provided by the current owner to a new owner before closing and by a unit owner to a renter before signing a lease.

- (b) If there has been a previous vote to forego retrofitting, a vote to require retrofitting may be obtained at a special meeting of the unit owners called by a petition of least 10 percent of the voting interests or by a majority of the board of directors. Such vote may only be called once every 3 years. Notice must be provided as required for any regularly called meeting of the unit owners, and the notice must state the purpose of the meeting. Electronic transmission may not be used to provide notice of a meeting called in whole or in part for this purpose.
- (c) As part of the information collected annually from cooperatives, the division shall require associations to report the membership vote and recording of a certificate under this subsection and, if retrofitting has been undertaken, the perunit cost of such work. The division shall annually report to the Division of State Fire Marshal of the Department of Financial Services the number of cooperatives that have elected to forego retrofitting. Compliance with this administrative reporting requirement does not affect the validity of an opt-out vote.
- Section 6. Paragraph (c) of subsection (1) of section 719.106, Florida Statutes, is amended to read:
  - 719.106 Bylaws; cooperative ownership.-

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(1) MANDATORY PROVISIONS.—The bylaws or other cooperative documents shall provide for the following, and if they do not, they shall be deemed to include the following:

(c) Board of administration meetings.-Members of the board of administration may use e-mail as a means of communication, but may not cast a vote on an association matter via e-mail. Meetings of the board of administration at which a quorum of the members is present shall be open to all unit owners. Any unit owner may tape record or videotape meetings of the board of administration. The right to attend such meetings includes the right to speak at such meetings with reference to all designated agenda items. The division shall adopt reasonable rules governing the tape recording and videotaping of the meeting. The association may adopt reasonable written rules governing the frequency, duration, and manner of unit owner statements. Adequate notice of all meetings shall be posted in a conspicuous place upon the cooperative property at least 48 continuous hours preceding the meeting, except in an emergency. Any item not included on the notice may be taken up on an emergency basis by at least a majority plus one of the members of the board. Such emergency action shall be noticed and ratified at the next regular meeting of the board. Notice of any meeting in which regular or special assessments against unit owners are to be considered must specifically state that assessments will be considered and provide the estimated amount and description of the purposes for such assessments. However, Written notice of any meeting at which nonemergency special assessments, or at which amendment to rules regarding unit use, will be considered shall be mailed, delivered, or electronically transmitted to the

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unit owners and posted conspicuously on the cooperative property not less than 14 days before the meeting. Evidence of compliance with this 14-day notice shall be made by an affidavit executed by the person providing the notice and filed among the official records of the association. Upon notice to the unit owners, the board shall by duly adopted rule designate a specific location on the cooperative property upon which all notices of board meetings shall be posted. In lieu of or in addition to the physical posting of notice of any meeting of the board of administration on the cooperative property, the association may, by reasonable rule, adopt a procedure for conspicuously posting and repeatedly broadcasting the notice and the agenda on a closed-circuit cable television system serving the cooperative association. However, if broadcast notice is used in lieu of a notice posted physically on the cooperative property, the notice and agenda must be broadcast at least four times every broadcast hour of each day that a posted notice is otherwise required under this section. When broadcast notice is provided, the notice and agenda must be broadcast in a manner and for a sufficient continuous length of time so as to allow an average reader to observe the notice and read and comprehend the entire content of the notice and the agenda. In addition to any of the authorized means of providing notice of a meeting of the board, the association may, by rule, adopt a procedure for conspicuously posting the meeting notice and the agenda on a website serving the cooperative association for at least the minimum period of time for which a notice of a meeting is also required to be physically posted on the cooperative property. Any rule adopted shall, in addition to other matters, include a

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requirement that the association send an electronic notice providing a hypertext link to the website where the notice is posted. Notice of any meeting in which regular assessments against unit owners are to be considered for any reason shall specifically contain a statement that assessments will be considered and the nature of any such assessments. Meetings of a committee to take final action on behalf of the board or to make recommendations to the board regarding the association budget are subject to the provisions of this paragraph. Meetings of a committee that does not take final action on behalf of the board or make recommendations to the board regarding the association budget are subject to the provisions of this section, unless those meetings are exempted from this section by the bylaws of the association. Notwithstanding any other law to the contrary, the requirement that board meetings and committee meetings be open to the unit owners does not apply to board or committee meetings held for the purpose of discussing personnel matters or meetings between the board or a committee and the association's attorney, with respect to proposed or pending litigation, if the meeting is held for the purpose of seeking or rendering legal advice.

Section 7. Paragraph (a) of subsection (2) and subsection (6) of section 720.303, Florida Statutes, are amended to read: 720.303 Association powers and duties; meetings of board; official records; budgets; budget meetings; financial reporting; association funds; recalls.—

- (2) BOARD MEETINGS.-
- (a) Members of the board of administration may use e-mail as a means of communication, but may not cast a vote on an

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association matter via e-mail. A meeting of the board of directors of an association occurs whenever a quorum of the board gathers to conduct association business. Meetings of the board must be open to all members, except for meetings between the board and its attorney with respect to proposed or pending litigation where the contents of the discussion would otherwise be governed by the attorney-client privilege. A meeting of the board must be held at a location that is accessible to a physically handicapped person if requested by a physically handicapped person who has a right to attend the meeting. The provisions of this subsection shall also apply to the meetings of any committee or other similar body when a final decision will be made regarding the expenditure of association funds and to meetings of any body vested with the power to approve or disapprove architectural decisions with respect to a specific parcel of residential property owned by a member of the community.

## (6) BUDGETS; BUDGET MEETINGS.-

(a) The association shall prepare an annual budget that sets out the annual operating expenses. The budget must reflect the estimated revenues and expenses for that year and the estimated surplus or deficit as of the end of the current year. The budget must set out separately all fees or charges paid for by the association for recreational amenities, whether owned by the association, the developer, or another person. The association shall provide each member with a copy of the annual budget or a written notice that a copy of the budget is available upon request at no charge to the member. The copy must be provided to the member within the time limits set forth in

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subsection (5).

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(b) In addition to annual operating expenses, the budget must may include reserve accounts for capital expenditures and deferred maintenance for which are obligations of the association under is responsible. If reserve accounts are not established pursuant to paragraph (d), funding of such reserves is limited to the extent that the governing documents for any item that has a deferred maintenance expense or replacement cost that exceeds \$10,000. The amount to be reserved must be computed using a formula based upon estimated remaining useful life and estimated replacement cost or deferred maintenance expense of each reserve item. The association may adjust replacement reserve limit increases in assessments annually to take into account any changes in estimates or extension of the useful life of a reserve item caused by deferred maintenance. This subsection does not apply to an adopted budget in which the members of an association have determined, by a majority vote at a duly called meeting, including reserves. If the budget of the association, to provide no reserves or less reserves than required by this subsection includes reserve accounts established pursuant to paragraph (d), such reserves shall be determined, maintained, and waived in the manner provided in this subsection. Once an association provides for reserve accounts pursuant to paragraph (d), the association shall thereafter determine, maintain, and waive reserves in compliance with this subsection. This section does not preclude the termination of a reserve account established pursuant to this paragraph upon approval of a majority of the total voting interests of the association. Upon such approval, the

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terminating reserve account shall be removed from the budget.

(c) 1. Before turnover of control of an If the budget of the association pursuant to s. 720.307, the developer may vote the voting interests allocated to its parcels to waive the reserves or reduce the funding of reserves through the period expiring at the end of the second fiscal year after the fiscal year in which the governing documents are initially recorded or an instrument that transfers title to a parcel subject to the governing documents which is not accompanied by a recorded assignment of developer rights in favor of the grantee of such parcel is recorded, whichever occurs first, after which time reserves may be waived or reduced only upon the vote of a majority of all nondeveloper voting interests voting in person or by limited proxy at a duly called meeting of the association. does not provide for reserve accounts pursuant to paragraph (d) and the association is responsible for the repair and maintenance of capital improvements that may result in a special assessment if reserves are not provided, each financial report for the preceding fiscal year required by subsection (7) must contain the following statement in conspicuous type: THE BUDGET OF THE ASSOCIATION DOES NOT PROVIDE FOR RESERVE ACCOUNTS FOR CAPITAL EXPENDITURES AND DEFERRED MAINTENANCE THAT MAY RESULT IN SPECIAL ASSESSMENTS. OWNERS MAY ELECT TO PROVIDE FOR RESERVE ACCOUNTS PURSUANT TO SECTION 720.303(6), FLORIDA STATUTES, UPON OBTAINING THE APPROVAL OF A MAJORITY OF THE TOTAL VOTING INTERESTS OF THE ASSOCIATION BY VOTE OF THE MEMBERS AT A MEETING OR BY WRITTEN CONSENT.

2. If the budget of the association does provide for funding accounts for deferred expenditures, including, but not

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timited to, funds for capital expenditures and deferred maintenance, but such accounts are not created or established pursuant to paragraph (d), each financial report for the preceding fiscal year required under subsection (7) must also contain the following statement in conspicuous type:

THE BUDGET OF THE ASSOCIATION PROVIDES FOR LIMITED VOLUNTARY DEFERRED EXPENDITURE ACCOUNTS, INCLUDING CAPITAL EXPENDITURES AND DEFERRED MAINTENANCE, SUBJECT TO LIMITS ON FUNDING CONTAINED IN OUR GOVERNING DOCUMENTS. BECAUSE THE OWNERS HAVE NOT ELECTED TO PROVIDE FOR RESERVE ACCOUNTS PURSUANT TO SECTION 720.303(6), FLORIDA STATUTES, THESE FUNDS ARE NOT SUBJECT TO THE RESTRICTIONS ON USE OF SUCH FUNDS SET FORTH IN THAT STATUTE, NOR ARE RESERVES CALCULATED IN ACCORDANCE WITH THAT STATUTE.

(d) An association is deemed to have provided for reserve accounts if reserve accounts have been initially established by the developer or if the membership of the association affirmatively elects to provide for reserves. If reserve accounts are established by the developer, the budget must designate the components for which the reserve accounts may be used. If reserve accounts are not initially provided by the developer, the membership of the association may elect to do so upon the affirmative approval of a majority of the total voting interests of the association. Such approval may be obtained by vote of the members at a duly called meeting of the membership or by the written consent of a majority of the total voting interests of the association. The approval action of the membership must state that reserve accounts shall be provided for in the budget and must designate the components for which the reserve accounts are to be established. Upon approval by the

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membership, the board of directors shall include the required reserve accounts in the budget in the next fiscal year following the approval and each year thereafter. Once established as provided in this subsection, the reserve accounts must be funded or maintained or have their funding waived in the manner provided in paragraph (f).

- (e) The amount to be reserved in any account established shall be computed by means of a formula that is based upon estimated remaining useful life and estimated replacement cost or deferred maintenance expense of each reserve item. The association may adjust replacement reserve assessments annually to take into account any changes in estimates of cost or useful life of a reserve item.
- (f) After one or more reserve accounts are established, the membership of the association, upon a majority vote at a meeting at which a quorum is present, may provide for no reserves or less reserves than required by this section. If a meeting of the parcel unit owners has been called to determine whether to waive or reduce the funding of reserves and such result is not achieved or a quorum is not present, the reserves as included in the budget go into effect. After the turnover, the developer may vote its voting interest to waive or reduce the funding of reserves. Any vote taken pursuant to this subsection to waive or reduce reserves is applicable only to one budget year.
- (d) Reserve funds and any interest accruing thereon shall remain in the reserve account or accounts and may be used only for authorized reserve expenditures unless their use for other purposes is approved in advance by a majority vote at a duly called meeting of the association. Before turnover of control of

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an association by a developer to parcel owners other than the developer pursuant to s. 720.307, the developer-controlled association may not vote to use reserves for purposes other than those for which they were intended without the approval of a majority of all nondeveloper voting interests, voting in person or by limited proxy at a duly called meeting of the association.

- (e) The only voting interests that are eligible to vote on questions that involve waiving or reducing the funding of reserves, or using existing reserve funds for purposes other than purposes for which the reserves were intended, are the voting interests of the parcels subject to assessment to fund the reserves in question. Any vote taken pursuant to this subsection to waive or reduce reserves is applicable only to 1 budget year. Proxy questions relating to waiving or reducing the funding of reserves or using existing reserve funds for purposes other than purposes for which the reserves were intended must contain the following statement in capitalized, bold letters in a font size larger than any other used on the face of the proxy ballot: WAIVING OF RESERVES, IN WHOLE OR IN PART, OR ALLOWING ALTERNATIVE USES OF EXISTING RESERVES MAY RESULT IN PARCEL OWNER LIABILITY FOR PAYMENT OF UNANTICIPATED SPECIAL ASSESSMENTS REGARDING THOSE ITEMS.
- (f) Funding formulas for reserves required by this section shall be based on a pooled analysis of two or more of the items for which reserves are required to be accrued pursuant to this subsection. The amount of the contribution to the pooled reserve account as disclosed on the proposed budget may not be less than that required to ensure that the balance on hand at the beginning of the period the budget will go into effect plus the

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projected annual cash inflows over the remaining estimated useful life of all of the assets that make up the reserve pool are equal to or greater than the projected annual cash outflows over the remaining estimated useful lives of all the assets that make up the reserve pool based on the current reserve analysis. The projected annual cash inflows may include estimated earnings from investment of principal and accounts receivable minus the allowance for doubtful accounts. The reserve funding formula may not include any type of balloon payments.

described in paragraph (f) and, if approved by a majority vote at a meeting of the members of the association at which a quorum is present, the funding formulas for reserves required authorized by this section may must be based on a separate analysis of each of the required assets or a pooled analysis of two or more of the required assets. 1. If the association maintains separate reserve accounts for each of the required assets, the amount of the contribution to each reserve account is the sum of the following two calculations:

1.a. The total amount necessary, if any, to bring a negative component balance to zero.

2.b. The total estimated deferred maintenance expense or estimated replacement cost of the reserve component less the estimated balance of the reserve component as of the beginning of the period the budget will be in effect. The remainder, if greater than zero, shall be divided by the estimated remaining useful life of the component.

The formula may be adjusted each year for changes in estimates

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and deferred maintenance performed during the year and may include factors such as inflation and earnings on invested funds. An association may convert its funding formulas from a component method to a pooled method, as described in paragraph (f), at any time if approved by a majority vote at a meeting at which a quorum is present.

2. If the association maintains a pooled account of two or more of the required reserve assets, the amount of the contribution to the pooled reserve account as disclosed on the proposed budget may not be less than that required to ensure that the balance on hand at the beginning of the period the budget will go into effect plus the projected annual cash inflows over the remaining estimated useful life of all of the assets that make up the reserve pool are equal to or greater than the projected annual cash outflows over the remaining estimated useful lives of all the assets that make up the reserve pool, based on the current reserve analysis. The projected annual cash inflows may include estimated earnings from investment of principal and accounts receivable minus the allowance for doubtful accounts. The reserve funding formula may not include any type of balloon payments.

(h) 1. Reserve funds and Any interest accruing thereon shall remain in the reserve account or accounts and shall be used only for authorized reserve expenditures unless their use for other purposes is approved in advance by a majority vote at a meeting at which a proposed annual budget of an association will be considered by the board or a quorum is present. Prior to turnover of control of an association by a developer to parcel owners shall be open to all parcel owners, the developer—

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controlled association shall not vote to use reserves for purposes other than those for which they were intended without the approval of a majority of all nondeveloper voting interests voting in person or by limited proxy at a duly called meeting of the association.

2.a. If a board adopts in any fiscal year an annual budget which requires assessments against parcel owners which exceed 115 percent of assessments for the preceding fiscal year, the board shall conduct a special meeting of the parcel owners to consider a substitute budget if the board receives, within 21 days after adoption of the annual budget, a written request for a special meeting from at least 10 percent of all voting interests. The special meeting shall be conducted within 60 days after adoption of the annual budget. At least 14 days before such special meeting, the board shall hand deliver to each parcel owner, or mail to each parcel owner at the address last furnished to the association, a notice of the meeting. An officer or manager of the association, or other person providing notice of such meeting, shall execute an affidavit evidencing compliance with this notice requirement, and such affidavit shall be filed among the official records of the association. Parcel owners may consider and adopt a substitute budget at the special meeting. A substitute budget is adopted if approved by a majority of all voting interests unless the bylaws require adoption by a greater percentage of voting interests. If there is not a quorum at the special meeting or a substitute budget is not adopted, the annual budget previously adopted by the board shall take effect as scheduled.

b. Any determination of whether assessments exceed 115

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percent of assessments for the prior fiscal year shall exclude any authorized provision for reasonable reserves for repair or replacement of the association property, anticipated expenses of the association which the board does not expect to be incurred on a regular or annual basis, or assessments for betterments to the condominium property.

- c. If the developer controls the board, assessments may not exceed 115 percent of assessments for the prior fiscal year unless approved by a majority of all voting interests.
- (i) The provisions of paragraphs (b)-(h) do not apply to mandatory reserve accounts required to be established and maintained by an association at the direction of a county or municipal government, water or drainage management district, community development district, or other political subdivision that has the authority to approve and control subdivision infrastructure which is being entrusted to the care of an association on condition that the association establish and maintain one or more mandatory reserve accounts for the deferred maintenance or replacement of the infrastructure in accordance with the requirements of that entrusting authority.

Section 8. Paragraph (a) of subsection (9) of section 720.306, Florida Statutes, is amended to read:

720.306 Meetings of members; voting and election procedures; amendments.—

- (9) ELECTIONS AND BOARD VACANCIES.-
- (a) Elections of directors must be conducted in accordance with the procedures set forth in the governing documents of the association. Except as provided in paragraph (b), all members of the association are eligible to serve on the board of directors,

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and a member may nominate himself or herself as a candidate for the board at a meeting where the election is to be held; provided, however, that if the election process allows candidates to be nominated in advance of the meeting, the association is not required to allow nominations at the meeting. An election is not required unless more candidates are nominated than vacancies exist. If an election is not required because there are either an equal number or fewer qualified candidates than vacancies exist, and if nominations from the floor are not required pursuant to this section or the bylaws, write-in nominations are not permitted and such candidates shall commence service on the board of directors, regardless of whether a quorum is attained at the annual meeting. Except as otherwise provided in the governing documents, boards of directors must be elected by a plurality of the votes cast by eligible voters. Any challenge to the election process must be commenced within 60 days after the election results are announced.

Section 9. Paragraph (b) of subsection (3) of section 720.3085, Florida Statutes, is amended to read:

720.3085 Payment for assessments; lien claims.-

- (3) Assessments and installments on assessments that are not paid when due bear interest from the due date until paid at the rate provided in the declaration of covenants or the bylaws of the association, which rate may not exceed the rate allowed by law. If no rate is provided in the declaration or bylaws, interest accrues at the rate of 18 percent per year.
- (b) Any payment received by an association and accepted shall be applied first to any interest accrued, then to any administrative late fee, then to any costs and reasonable

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2017744

1135 attorney fees incurred in collection, and then to the delinquent 1136 assessment. This paragraph applies notwithstanding any 1137 restrictive endorsement, designation, or instruction placed on 1138 or accompanying a payment. A late fee is not subject to the 1139 provisions of chapter 687 and is not a fine. The foregoing is 1140 applicable notwithstanding s. 673.3111, any purported accord and 1141 satisfaction, or any restrictive endorsement, designation, or 1142 instruction placed on or accompanying a payment. The preceding 1143 sentence is intended to clarify existing law. 1144 Section 10. This act shall take effect July 1, 2017.

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### The Florida Senate

## **Committee Agenda Request**

То:	Senator Travis Hutson, Chair Committee on Regulated Industries
Subject:	Committee Agenda Request
Date:	February 17, 2017
I respectfully the:	request that Senate Bill #744, relating to Community Associations, be placed on
	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Kathleen Passidomo Florida Senate, District 28

## **APPEARANCE RECORD**

3 - 16 (Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting)
Topic Amounty About Tons  Name Apt Hourank	Bill Number (if applicable)  Amendment Barcode (if applicable)  We work to
Job Title	
Address BEBY CILLEDE HTG.	Phone 850 - 566 - 7824
Street  HAHAGEE # 3730(  City State Zip	Email Khebranta Wilson
	Speaking: In Support Against will read this information into the record.)
Representing MAIBA HOME INTURED	4 HGAOCE
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	all persons wishing to speak to be heard at this y persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## **APPEARANCE RECORD**

3/26/17 (Deliver BOTH copies of this form to the Senator or Senate Professional S Meeting Date	taff conducting the meeting)  Bill Number (if applicable)
Topic Community Associations	Amendment Barcode (if applicable)
Name Rich Burcher	
Job Title FIRE Chief	
Address 444 Huey Av	Phone 727-539-003/
Street  School School 34689  City State Zip	Email_ Mutchen Q 15th. us_
·	peaking: In Support Against ir will read this information into the record.)
Representing FLORIDA FIRE Chiefs Ass	500
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Profess	sional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Community ASSOCIATIONS  Name Jim Milliam	Amendment Barcode (if applicable)
Job Title District Chief	
Address 4360-55 AU N	Phone 727-526-5650
$\frac{ST, f_{\xi}+\xi}{City} \qquad \frac{337}{State}$	Y Email JMilliano / EALMAN FIRE.
	ve Speaking: In Support Against Chair will read this information into the record.)
Representing <u>LEALMAN</u> Fine District	
Appearing at request of Chair: Yes No Lobbyist re	egistered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permeeting. Those who do speak may be asked to limit their remarks so that as r	mit all persons wishing to speak to be heard at this many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Bill Number (if applicable)

Topic	Amendment Barcode (if applicable)
Name Michard Pinsky	
Job Title	
Address 10.6 & College Ave & Co	<u> </u>
Tallahassee	Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against
	(The Chair will read this information into the record.)
Representing Cyber Citizens	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeging Dute	
Topic Commandy Hosacoafican	Bill Number 744
Name	(if applicable) Amendment Barcode
Job Title President FPF	(if applicable)
Address 343 West Madison St.	Phone \$50 224 7333
Street  Tallahassee FL 3230/ City State Zip	E-mail Jim + C FPFP, org
Speaking: Against Information	
Representing Florida Professional Fire	fighters
	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	·

S-001 (10/20/11)

This form is part of the public record for this meeting.

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Profession  Meeting Date	nal Staff conducting the meeting)  Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Ellyn Dogdanoff	
Job Title	
Address 1 E Brd Blvd Street	Phone
	Email
City State Zip	
·	e Speaking: In Support Against Chair will read this information into the record.)
Representing Several association	Section (s)
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staf	conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Hi-Rise Sprinkler Retrolit  Name William Stander	Amendment Barcode (if applicable)
Job Title	
Address Street - Street	Phone 850-212-3250
	Emailwillian@willian Stander.com
	aking: In Support Against will read this information into the record.)
Representing American Fire Sprinkler Ass	ociation-FL Chapte
Appearing at request of Chair: Yes No Lobbyist register	ed with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all permeting. Those who do speak may be asked to limit their remarks so that as many permeting.	ersons wishing to speak to be heard at this rsons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## **APPEARANCE RECORD**

3/28 (Deliver BOTH	copies of this form to the Sen	ator or Senate Professional S	Staff conducting the meeting)	58744
Meeting Date				Bill Number (if applicable)
Topic Fire Safety			Amendi	ment Barcode (if applicable)
Name Buddy De	WAR			
Job Title C FO				
Address 5501 Toural	Je Da		Phone <u>850-5</u>	16-8733
Street Ahassee		32308	Email_GR8B	UD@ AUL. COM
City	State	Zip		
Speaking: For Against		(The Cha	peaking: [] In Sup ir will read this informa	port Against tion into the record.)
Representing Horida	Fire Spains	Her Assal		
Appearing at request of Chair:	Yes No	Lobbyist regist	ered with Legislatu	re: Yes No
While it is a Senate tradition to encoura meeting. Those who do speak may be	ge public testimony, t asked to limit their ren	ime may not permit all narks so that as many	persons wishing to sp persons as possible c	eak to be heard at this an be heard.
This form is part of the public record	for this meeting.			S-001 (10/14/14)

### **APPEARANCE RECORD**

3/26/17	TH copies of this form to the Senator	or Senate Professional St	taff conducting the meeting)	744
Meeting Date				Bill Number (if applicable)
Topic Community F	165a		Amendi	ment Barcode (if applicable)
Name FLED DUDGE	1			
Job Title Any				
Address 35 22 Thomas Street	Marius (20.#30)		Phone (753)	294-3471
City	State	32309 Zip	Email DUDLEY	@MYLICELEUW.COM
Speaking: For Agains	st Information อง Pณห์เหม่ง		peaking: In Sup ir will read this informa	
Representing Associ	ration of Onesens	ETTON CONSUM	ELS	
Appearing at request of Chair	Yes No	Lobbyist registe	ered with Legislatu	re: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## **APPEARANCE RECORD**

3/18/17 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting	g the meeting) 744
Meeting Date	Bill Number (if applicable)
Topic Community Associations	
Name Justin Thames	Amendment Barcode (if applicable)
Job Title Director of Movemmental Affairs	
Address 375 w/ allege Are Phone	
Street 37363 Email	thames j Oficpus
City State Zip  Speaking: For Against Information Waive Speaking:  (The Chair will read)	In Support Against this information into the record.)
Representing Florida Institute of CPAS	
Appearing at request of Chair: Yes No Lobbyist registered with	n Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons we meeting. Those who do speak may be asked to limit their remarks so that as many persons a	vishing to speak to be heard at this s possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## **APPEARANCE RECORD**

3 2 8 / 17 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Topic Communit Association Amendment Barcode (if applicable)
Name_STEVE TEAVEY
Job Title PAST PILES IDENT INTENNATIONAL FIRE MARSHALS ASSO
Address 1121 FIGHMANT LAKE BLUD Phone 407-832-7801
City State 32703 Email SPEAVEY93 EHOLCO
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing INTERNATIONAL FUZE MALLSHOUS ASSOC,
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Professional Staff	of the Committee o	n Regulated I	ndustries			
BILL:	CS/SB 1272							
INTRODUCER:	Regulated Industries Committee and Senator Brandes							
SUBJECT:	Professional Regulation							
DATE:	March 28, 201	7 REVISED:						
ANALYST . Kraemer		STAFF DIRECTOR	REFERENCE RI	Fav/CS	ACTION			
			MS	2000				
3.			RC					

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

CS/SB 1272, the "Occupational Opportunity Act," grants and expands existing exemptions from professional licensure application and renewal requirements by certain boards and programs in the Department of Business and Professional Regulation (DBPR) for active duty members of the Armed Forces. The bill requires the waiver of payment of initial application fees to certain active duty members of the Armed Forces, and eligible spouses and surviving spouses of such active duty members. Current law does not apply to surviving spouses.

Eligible spouses and surviving spouses in good standing with a DBPR board or program who are absent from the state due to the active duty member's duties with the Armed Forces are exempted from licensure renewal provisions. The bill eliminates a requirement that both the active duty member and the spouse be assigned to a duty station in Florida. The period of time that active duty members remain in good standing after discharge from active duty is expanded from six months to two years.

The DBPR is required to issue a professional license to an applicant who holds a valid professional license issued by another jurisdiction, and who is or was an active duty member of the Armed Forces, or to a spouse or surviving spouse of an active duty member, if the application for such a license is accompanied by fingerprints for state and federal criminal

<sup>&</sup>lt;sup>1</sup> The term "Armed Forces" includes "the United States Army, Navy, Air Force, Marine Corps, and Coast Guard." *See* s. 250.01(4), F.S, and 5 U.S. Code § 2101 and 10 U.S. Code § 101(a)(4).

history checks, with proof that the applicant is, or was, an active duty member of the Armed Forces, or is married to an active duty member of the Armed Forces. The applicant must comply with any insurance or bonding requirements for the profession.

The bill provides that any of the boards or programs listed in s. 20.165, F.S., (i.e., the boards and programs within the DBPR) rather than the "administrative boards of the state" must maintain any active duty members of the Armed Forces in good standing to engage in his or her profession without registering or paying fees or dues.

The bill has a negative fiscal impact to state government and to the revenue from the General Revenue service charge. The bill provides for a nonrecurring sum of \$31,000 for Fiscal Year 2017-2018 to be appropriated from the Administrative Trust Fund to the DBPR for technology infrastructure and licensing modifications. See Section V, Fiscal Impact Statement.

The bill provides an effective date of July 1, 2017.

### II. Present Situation:

### **Department of Business and Professional Regulation**

Section 20.165, F.S., establishes the organizational structure of the Department of Business and Professional Regulation (DBPR), and provides for 12 divisions.<sup>2</sup>

Fifteen boards and programs exist within the Division of Professions,<sup>3</sup> two boards are within the Division of Real Estate,<sup>4</sup> and one board exists in the Division of Certified Public Accounting.<sup>5</sup>

The boards and programs within the Division of Professions, noted with the respective chapter in Florida Statutes concerning each, are the:

- Board of Architecture and Interior Design, part I of ch. 481;
- Florida Board of Auctioneers, part VI of ch. 468;
- Barbers' Board, ch. 476;
- Florida Building Code Administrators and Inspectors Board, part XII of ch. 468;
- Construction Industry Licensing Board, part I of ch. 489;
- Board of Cosmetology, ch. 477;
- Electrical Contractors' Licensing Board, part II of ch. 489;
- Board of Employee Leasing Companies, part XI of ch. 468;
- Board of Landscape Architecture, part II of ch. 481;
- Board of Pilot Commissioners, ch. 310;
- Board of Professional Engineers, ch. 471;
- Board of Professional Geologists, ch. 492;

<sup>&</sup>lt;sup>2</sup> The divisions in the DBPR are: Administration, Alcoholic Beverages and Tobacco, Certified Public Accounting, Drugs, Devices, and Cosmetics, Florida Condominiums, Timeshares, and Mobile Homes, Hotels and Restaurants, Pari-mutuel Wagering, Professions, Real Estate, Regulation, Service Operations, and Technology.

<sup>&</sup>lt;sup>3</sup> See s 20.165(4)(a), F.S.

<sup>&</sup>lt;sup>4</sup> See s. 20.165(4)(b), F.S. Florida Real Estate Appraisal Board, created under part II of ch. 475, F.S., and Florida Real Estate Commission, created under part I of ch. 475, F.S.

<sup>&</sup>lt;sup>5</sup> See s. 20.165(4)(c), F.S., which establishes the Board of Accountancy, created under ch. 473, F.S.

- Board of Veterinary Medicine, ch. 474;
- Home Inspection Services Licensing Program, part XV of ch. 468; and
- Mold-related Services Licensing Program, part XVI of ch. 468, F.S.<sup>6</sup>

The boards within the Division of Real Estate are the Florida Real Estate Appraisal Board, created under part II of ch. 475, F.S., and the Florida Real Estate Commission, created under part I of ch. 475, F.S.<sup>7</sup>

The board within the Division of Certified Public Accounting is the Board of Accountancy, created under ch. 473, F.S.<sup>8</sup>

The Florida State Boxing Commission is assigned to the DBPR for administrative and fiscal accountability purposes only. The DBPR also administers the Child Labor Law and Farm Labor Contractor Registration Law pursuant to parts I and III of ch. 450, F.S.

Chapter 455, F.S., applies to the regulation of professions constituting "any activity, occupation, profession, or vocation regulated by the DBPR in the Divisions of Certified Public Accounting, Professions, Real Estate, and Regulation."<sup>10</sup>

Under Florida law, regulation of professions is undertaken "only for the preservation of the health, safety, and welfare of the public under the police powers of the state." Regulation is required when:

- The potential for harming or endangering public health, safety, and welfare is recognizable and outweighs any anticompetitive impact that may result;
- The public is not effectively protected by other state statutes, local ordinances, federal legislation, or other means; and
- Less restrictive means of regulation are not available. 12

However, "neither the department nor any board may create a regulation that has an unreasonable effect on job creation or job retention," or a regulation that unreasonably restricts the ability of those who desire to engage in a profession or occupation to find employment.<sup>13</sup>

Chapter 455, F.S., provides the general powers of the DBPR and sets forth the procedural and administrative framework for all of the professional boards housed under the DBPR as well as the Divisions of Certified Public Accounting, Professions, Real Estate, and Regulation. <sup>14</sup>

<sup>&</sup>lt;sup>6</sup> See s. 20.165(4)(a), F.S.

<sup>&</sup>lt;sup>7</sup> See s. 20.165(4)(b), F.S.

<sup>&</sup>lt;sup>8</sup> See s. 20.165(4)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 548.003(1), F.S.

<sup>&</sup>lt;sup>10</sup> Section 455.01(6), F.S.

<sup>&</sup>lt;sup>11</sup> Section 455.201(2), F.S.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Section 455.201(4)(b), F.S.

<sup>&</sup>lt;sup>14</sup> See s. 455.203, F.S. The DBPR must also provide legal counsel for boards within the DBPR by contracting with the Department of Legal Affairs, by retaining private counsel, or by providing DBPR staff counsel. See s. 455.221(1), F.S.

When a person is authorized to engage in a profession or occupation in Florida, the DBPR issues a "permit, registration, certificate, or license" to the licensee. <sup>15</sup>

Sections 455.203 and 455.213, F.S., establish general licensing authority for the DBPR, including the authority to charge license fees and license renewal fees. Each board within the DBPR must determine by administrative rule<sup>16</sup> the amount of license fees for each profession, based on estimates of the required revenue to implement the regulatory laws affecting the profession.<sup>17</sup>

A licensee may practice a profession only if the licensee has an active status license. <sup>18</sup> Generally, most licensees who practice a profession without an active status license<sup>19</sup> are subject to the imposition of discipline, fines, or assessments as described in s. 455.227, F.S. At least 90 days before the end of a licensure cycle, the DBPR must provide a licensure renewal notification to an active or inactive licensee, and a notice of pending cancellation of licensure to a delinquent status licensee. <sup>20</sup>

Each board, or the department when there is no board (board), <sup>21</sup> must permit a licensee to choose active or inactive status at the time of licensure renewal, and impose a fee for an inactive status license that does not exceed the fee for an active status license. <sup>22</sup> An inactive status licensee may change to active status at any time, if the licensee meets all requirements for active status, including payment of all required fees, and meeting all continuing education requirements. Failure of a licensee to renew a license before its expiration causes the license to become delinquent in the license cycle following expiration (delinquency cycle). <sup>23</sup>

A delinquent status licensee must re-apply for active or inactive status during the delinquency cycle. Failure by a delinquent status licensee to become active or inactive before the expiration of the delinquency cycle renders the license void, with no further action by the board.<sup>24</sup>

The DBPR may, at its discretion, reinstate a license that has become void (except public accountancy licenses issued under ch. 473, F.S.) if the DBPR determines that the individual failed to comply because of illness or economic hardship. The individual must apply to the

<sup>&</sup>lt;sup>15</sup> Sections 455.01(4) and (5), F.S.

<sup>&</sup>lt;sup>16</sup> The administrative rules of the DBPR and of each Board are available through the DBPR's website at http://www.myfloridalicense.com/dbpr/divisions.html (last visited Mar. 10, 2017).

<sup>&</sup>lt;sup>17</sup> Section 455.219(1), F.S.

<sup>&</sup>lt;sup>18</sup> Section 455.271(1), F.S.

<sup>&</sup>lt;sup>19</sup> Section 455.271, F.S., on inactive and delinquent status of licenses, does not apply to a business establishment registered, permitted, or licensed by the department to do business or to a person licensed, permitted, registered, or certified pursuant to ch. 310, F.S. on Pilots, Piloting, and Pilotage, or ch. 475, F.S., on Real Estate Brokers, Sales Associates, Schools, and Appraisers.

<sup>&</sup>lt;sup>20</sup> See s. 455.273, F.S.

<sup>&</sup>lt;sup>21</sup> Whenever a board for a profession does not exist, the DBPR is generally authorized by law to act instead. *See* e.g., ss. 455.219 and 455.271, F.S., for multiple references to actions of "the board, or the department when there is no board." <sup>22</sup> The status or a change in status of a licensee does not alter the board's right to impose discipline or to enforce discipline previously imposed on a licensee for acts or omissions committed by the licensee while holding a license, whether active, inactive, or delinquent. *See* s. 455.271(11), F.S.

<sup>&</sup>lt;sup>23</sup> *Id*.

 $<sup>^{24}</sup>$  *Id*.

DBPR for reinstatement, pay all required fees, including a reinstatement fee, meet all continuing education requirements, and otherwise be eligible for renewal of licensure.<sup>25</sup>

Section 455.271(7), F.S., provides that each board must impose an additional delinquency fee, not to exceed the biennial renewal fee for an active status license, when a delinquent status licensee applies for active or inactive status.

#### **United States Armed Forces**

The term "Armed Forces" is defined in Florida law as "the United States Army, Navy, Air Force, Marine Corps, and Coast Guard.<sup>26</sup> The term "active duty" means full-time duty in active military service of the United States, and includes other federal duty such as full-time training, annual training, and attendance at a service school<sup>27</sup> while a person is in active military service. The term also includes the period during which a person in active military service is absent from duty as a result of illness, being wounded, being on leave, or other lawful cause, but does not mean full-time duty in the National Guard.<sup>28</sup>

Pursuant to s. 455.02(1), F.S., active duty members of the Armed Forces of the United States who, at the time they became active duty members, held a license in good standing with any state administrative board, must be kept in good standing and are exempted from performing any required act or paying any fee, during the period of active duty service and for six months after discharge from active duty. If the licensee engages in the licensed profession or vocation in the private sector for profit, the exemption does not apply.

Boards within the DBPR must adopt rules exempting a spouse of an active duty member of the Armed Forces from licensure renewal requirements, but only if the spouse is absent from the state due to the active duty member's duties with the Armed Forces.<sup>29</sup>

A six-month, nonrenewable temporary license may be issued to a spouse of an active duty member of the Armed Forces.<sup>30</sup> The application for such a license must be accompanied by the application fee and fingerprints for criminal history checks, with proof that the applicant:

- Is married to an active duty member of the Armed Forces;
- Holds a valid license issued by another state, the District of Columbia, any possession or territory of the United States, or any foreign jurisdiction; and
- The applicant's spouse is assigned to a duty station in Florida.<sup>31</sup>

Section 455.213(12), F.S. provides that the DBPR must waive the initial licensing fee, the initial application fee, and the initial unlicensed activity fee for a military veteran or his or her spouse at the time of discharge, if application for a license is made within 60 months after the veteran is

 $<sup>^{25}</sup>$  Id

<sup>&</sup>lt;sup>26</sup> See s. 250.01(4), F.S, and 5 U.S. Code § 2101 and 10 U.S. Code § 101(a)(4).

<sup>&</sup>lt;sup>27</sup> See s. 250.01(1), F.S.; service schools must be designated by law or by the secretary of the applicable military department.

<sup>&</sup>lt;sup>29</sup> See s. 455.02(2), F.S.

<sup>&</sup>lt;sup>30</sup> See s. 455.02(3)(a), F.S.

<sup>&</sup>lt;sup>31</sup> *Id*.

honorably discharged. Eligibility for the waiver is conditioned upon the veteran having been honorably discharged.

#### License Fee Waivers for Low-income Individuals

Waivers of application fees for professional licenses issued in Florida are not based on the income of an applicant. The United States Department of Health and Human Services (HHS) has established the following federal poverty guidelines: <sup>32</sup>

	Poverty Guideline for		
Persons in	48 Contiguous States	Poverty Guideline for	Poverty Guideline
Family/Household	and the District of	Alaska	for Hawaii
	Columbia		
1	\$12,060	\$15,060	\$13,860
2	\$16,240	\$20,290	\$18,670
3	\$20,420	\$25,520	\$23,480
4	\$24,600	\$30,750	\$28,290
5	\$28,780	\$35,980	\$33,100
6	\$32,960	\$41,210	\$37,910
7	\$37,140	\$46,440	\$42,720
8	\$41,320	\$51,670	\$47,530

The term 'public assistance' refers to government aid to the poor, disabled, or aged, or to dependent children.<sup>33</sup> One example of an income-dependent public assistance program<sup>34</sup> is the Supplemental Nutrition Assistance Program (SNAP) for nutrition assistance and benefits to low-income individuals and families. Eligibility for SNAP benefits is dependent upon meeting certain gross income and net income limits.<sup>35</sup>

### III. Effect of Proposed Changes:

**Section 1** of the bill provides that the act may be cited as the "Occupational Opportunity Act."

**Section 2** of the bill revises a reference in s. 455.02(1), F.S., concerning licensure of active duty members of the Armed Forces<sup>36</sup> in good standing, to require good standing status with any "of the boards or programs listed in s. 20.165, F.S. (the DBPR boards). Under current law, the reference is to "administrative boards of the state."

The bill provides that a spouse married to an active duty member of the Armed Forces during a period of active duty, or a surviving spouse of a member who was on active duty at the time of death, is exempted from licensure renewal provisions and must be kept in good standing,

<sup>&</sup>lt;sup>32</sup> See <a href="https://aspe.hhs.gov/poverty-guidelines">https://aspe.hhs.gov/poverty-guidelines</a> (last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>33</sup> See http://www.dictionary.com/browse/public-assistance (last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>34</sup> Comprehensive lists of available public assistance programs per state are located on the official benefits website of the United States government; *see* Benefits.gov, *About Us*, at <a href="https://www.benefits.gov/about-us">https://www.benefits.gov/about-us</a> (last visited Mar. 24, 2017).

<sup>35</sup> See <a href="https://www.fns.usda.gov/snap/eligibility#Income">https://www.fns.usda.gov/snap/eligibility#Income</a> (last visited Mar. 24 2017).

<sup>&</sup>lt;sup>36</sup> The term "Armed Forces" includes "the United States Army, Navy, Air Force, Marine Corps, and Coast Guard." *See* s. 250.01(4), F.S, and 5 U.S. Code § 2101 and 10 U.S. Code § 101(a)(4).

provided the spouse is in good standing with a DBPR board and is absent from the state due to the active duty member's duties with the Armed Forces.

The DBPR is required to issue a professional license to an applicant who is or was an active duty member of the Armed Forces, or to a spouse or surviving spouse of an active duty member, if the application for such a license is accompanied by the application fee and fingerprints for criminal history checks, with proof that the applicant is, or was, an active duty member of the Armed Forces, is married to an active duty member of the Armed Forces, or was married to an active duty member of the Armed Forces at the time of the member's death.

#### The bill:

- Eliminates a requirement that both the active duty member and the spouse be assigned to a duty station in Florida.
- Retains the requirement in current law that proof that an applicant holds a valid license
  issued by another state, the District of Columbia, any possession or territory of the
  United States, or any foreign jurisdiction must be provided.
- Retains the requirement in current law requiring fingerprints of an applicant to be submitted for use in state and federal criminal history checks.
- Authorizes an applicant who is or was an active duty member of the Armed Forces, or a spouse or surviving spouse of an active duty member, who has been issued a license to renew the license upon completing all requirements for renewal under the applicable practice act, including but not limited to continuing education requirements.
- Provides that waiver of initial licensure requirements are not affected by the licensure renewal requirements for an applicant who is or was an active duty member of the Armed Forces, or a spouse or surviving spouse of an active duty member.

The restrictions in current law that a temporary license is not renewable and expires six months after the date of issuance are eliminated.

**Section 3** of the bill creates s. 455.219(7), F.S., to require the DBPR to waive the initial application fee for an exempted active duty applicant or a low-income individual. The bill requires that the application include the applicant's signature under penalty of perjury and the supporting documentation required by the DBPR.

The term "low income individual" is defined in the bill as a person whose household income before taxes is at or below 130 percent of the federal poverty guidelines for the size of the family's household size, by the United States Department of Health and Human Services. Proof of eligibility may be shown through enrollment in a state or federal public assistance program that requires participants to be at or below 130 percent of the federal poverty guidelines to qualify.

The DBPR, or the appropriate board, must process an application for a fee waiver within thirty days of receiving the application. The bill provides that the DBPR must adopt rules necessary to implement s. 455.219(7), F.S., created in the bill.

**Section 4** of the bill provides for a nonrecurring sum of \$31,000 for Fiscal Year 2017-2018 to be appropriated from the Administrative Trust Fund to the DBPR for technology infrastructure and licensing modifications.

The bill provides an effective date of July 1, 2017.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Department of Business and Professional Regulation (DBPR) notes that SB 1272 will have an indeterminate impact upon fees because of the difficulty of estimating how many members of the Armed Forces, their spouses, surviving spouses, and low-income persons will apply for a waiver of initial license application fees.<sup>37</sup> The DBPR indicates that other "licenses may have to assume the additional cost of processing the applications [for those exempted by the bill from paying license fees]."<sup>38</sup>

B. Private Sector Impact:

The DBPR indicates there is no fiscal impact to the private sector.<sup>39</sup>

C. Government Sector Impact:

CS/SB 1272 provides for a nonrecurring sum of \$31,000 for Fiscal Year 2017-2018 to be appropriated from the Administrative Trust Fund to the DBPR for technology infrastructure and licensing modifications.

<sup>&</sup>lt;sup>37</sup> See 2017 Agency Legislative Bill Analysis (AGENCY: Department of Business and Professional Regulation) for HB 615 (identical to SB 1272), dated Feb. 27, 2017, (on file with Senate Committee on Regulated Industries) at pages 4 - 5.

<sup>&</sup>lt;sup>38</sup> *Id*. at page 5.

<sup>&</sup>lt;sup>39</sup> *Id. at pages 4-5.* 

The DBPR indicates that the fiscal impact is indeterminate due to the unknown number of members of the Armed Forces, their spouses, surviving spouses, and low-income persons will apply for a waiver of initial license application fees.<sup>40</sup>

The DBPR now appears to estimate that expenditures of \$393,880 in Fiscal Year 2017-2018, \$346,340 in Fiscal Year 2018-2019, and \$346,340 in Fiscal Year 2019-2020 will be required to implement SB 1272. How these estimates were calculated is not fully explained by the DBPR. The DBPR indicates that specific technology infrastructure and licensing costs will result in non-recurring costs of \$16,943.03, and recurring costs of \$2,908.82. The DBPR does not provide an estimate for the costs of additional staff, but estimates that 6.5 positions (FTE) will be needed. How the sum of the costs of additional staff, but estimates that 6.5 positions (FTE) will be needed.

According to the Department of Business and Professional Regulation (DBPR), SB 1272 will require modifications to its software to address the various license types for all the professions it regulates, (Versa: Regulation (VR)), including an application to identify active duty members of the Armed Forces, their spouses, surviving spouses, as well as low-income individuals, changes to fee calculations, and changes to application and renewal requirements. <sup>44</sup>According to the DBPR, these modifications can be made using existing resources. <sup>45</sup>

The Division of Professions in the DBPR indicates that, because the licensure requirements of other states and foreign governments may differ from those in Florida, the impact on the health, safety, and welfare of Floridians cannot be determined. <sup>46</sup> Furthermore, those licensed as permitted under SB 1272 "may be at a higher risk of noncompliance regarding professional standards of care and regulatory requirements." <sup>47</sup>

The DBPR Office of the General Counsel notes that rulemaking is necessary to implement provisions in SB 1272.<sup>48</sup>

However, in the Agency Analysis of HB 615 and SB 1272 dated Feb. 27, 2017, (*supra* at note 37, at pages 4 and 6), the DBPR estimated that 11.5 additional staff positions would be needed, with expenditures of \$701,264 in Fiscal Year 2017-2018, \$624,834 in Fiscal Year 2018-2019, and \$624,834 in Fiscal Year 2019-2020. The substantive differences between CS/CS/HB 615 and SB 1272 do not appear to affect the implementation costs to the DBPR for the bills.

<sup>&</sup>lt;sup>40</sup> *Id.* at page 4.

<sup>&</sup>lt;sup>41</sup> See 2017 Agency Legislative Bill Analysis (AGENCY: Department of Business and Professional Regulation) for CS/CS/HB 615, dated Mar. 13, 2017 (on file with Senate Committee on Regulated Industries) at page 4.

 $<sup>^{42}</sup>$  Id. at pages 4 – 9. See also, Agency Analysis of HB 615 and SB 1272 dated Feb. 27, 2017 (supra at note 37, at pages 4 - 8).

 $<sup>^{43}</sup>$  *Id.* at pages 4 – 9. Apparently, the balance of the recurring costs for the 6.5 positions that the DBPR indicates will be required to implement the bill is the difference between the \$393,880 of estimated expenditure to implement the bill in Fiscal Year 2017-2018 and the \$2,908.82 for recurring technology costs (i.e., \$390,971.08).

<sup>&</sup>lt;sup>44</sup> *Id*.

<sup>&</sup>lt;sup>45</sup> *Id*.

<sup>&</sup>lt;sup>46</sup> *Id.* at pages 6-7.

<sup>&</sup>lt;sup>47</sup> *Id*.

<sup>&</sup>lt;sup>48</sup> *Id.* at page 7.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

CS/SB 1272 requires that the initial application fee be waived for active duty members, their spouses, and surviving spouses fee for certain professional licenses, for a period of two years after discharge from active duty, provided he or she does not engage in the licensed profession or vocation in the private sector for profit. Under current law, honorably discharged military veterans, and their spouses at the time of such discharge, are granted a waiver of all initial licensing fees, initial application fees, and initial unlicensed activity fees, if an application for initial licensure is made within 60 months of the discharge. <sup>49</sup> The different requirements for waiver of initial application and other fees for professional licensure for active duty members and certain spouses, and for honorably discharged veterans and their spouses, may cause confusion to active duty and retired members of the Armed Forces, their spouses, and the public.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 455.02 and 455.219.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

### CS by Regulated Industries on March 28, 2017:

The committee substitute:

- Clarifies that the bill also applies to DBPR programs as well as DBPR boards;
- Requires that applicants comply with bonding or insurance requirements if required by a specific practice act;
- Clarifies the definition of the term 'low-income individual; and
- Provides for Fiscal Year 2017-2018 a nonrecurring sum of \$31,000 to be appropriated from the Administrative Trust Fund for technology infrastructure and licensing modifications required to implement the bill.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>49</sup> See s. 455.213(12), F.S.

### The Florida Senate

### **COMMITTEE VOTE RECORD**

COMMITTEE: Regulated Industries

SB 1272 ITEM:

FINAL ACTION: Favorable with Committee Substitute

**MEETING DATE:** Tuesday, March 28, 2017 TIME:

11:00 a.m.—12:30 p.m. 110 Senate Office Building PLACE:

FINAL VOTE			3/28/2017 1 Amendment 667438 Brandes					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
X		Benacquisto						
X		Bracy						
X		Brandes						
Χ		Braynon						
Χ		Gibson						
Χ		Perry						
Χ		Steube						
Χ		Thurston						
X		Young						
		Hukill, VICE CHAIR						
X		Hutson, CHAIR						
		1						
		1						
10 <b>Yea</b>	0 <b>Nay</b>	TOTALS	RCS Yea	- Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

# LEGISLATIVE ACTION Senate House Comm: RCS 03/29/2017

The Committee on Regulated Industries (Brandes) recommended the following:

#### Senate Amendment (with title amendment)

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Delete lines 33 - 135

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and insert:

administrative boards or programs.-

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(1) Any member of the Armed Forces of the United States now or hereafter on active duty who, at the time of becoming such a

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member, was in good standing with any of the boards or programs listed in s. 20.165 administrative board of the state and was

entitled to practice or engage in his or her profession or

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vocation in the state shall be kept in good standing by the applicable such administrative board or program, without registering, paying dues or fees, or performing any other act on his or her part to be performed, as long as he or she is a member of the Armed Forces of the United States on active duty and for a period of 2 years 6 months after discharge from active duty as a member of the Armed Forces of the United States, if he or she is not engaged in his or her licensed profession or vocation in the private sector for profit.

- (2) A spouse of a member of the Armed Services of the United States who is married to a member during a period of active duty, or a surviving spouse of a member who at the time of death was serving on active duty, The boards listed in s. 20.165 shall adopt rules that exempt the spouse of a member of the Armed Forces of the United States who is in good standing with any of the boards or programs listed in s. 20.165 shall be kept in good standing by the applicable board or program as described in subsection (1) and shall be exempt from licensure renewal provisions, but only in cases of his or her absence from the state because of his or her spouse's duties with the Armed Forces.
- (3) (a) The department shall may issue a temporary professional license to an applicant who is or was the spouse of an active duty member of the Armed Forces of the United States, or who is a spouse or surviving spouse of such member, upon application if the spouse applies to the department in a the format prescribed by the department. An application must include proof that:
  - 1. The applicant is or was an active duty member of the

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Armed Forces of the United States or is married to a member of the Armed Forces of the United States and was married to the member during any period of who is on active duty or was married to such a member who at the time of the member's death was serving on active duty.

- 2. The applicant holds a valid license for the profession issued by another state, the District of Columbia, any possession or territory of the United States, or any foreign jurisdiction.
- 3. The applicant, when required by the specific practice act, has complied with insurance or bonding requirements The applicant's spouse is assigned to a duty station in this state and that the applicant is also assigned to a duty station in this state pursuant to the member's official active duty military orders.
- 4.a. A complete set of the applicant's fingerprints is submitted to the Department of Law Enforcement for a statewide criminal history check.
- b. The Department of Law Enforcement shall forward the fingerprints submitted pursuant to sub-subparagraph a. to the Federal Bureau of Investigation for a national criminal history check. The department shall, and the board may, review the results of the criminal history checks according to the level 2 screening standards in s. 435.04 and determine whether the applicant meets the licensure requirements. The costs of fingerprint processing shall be borne by the applicant. If the applicant's fingerprints are submitted through an authorized agency or vendor, the agency or vendor shall collect the required processing fees and remit the fees to the Department of



Law Enforcement.

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- (b) The department shall waive the applicant's initial licensure application fee An application must be accompanied by an application fee prescribed by the department that is sufficient to cover the cost of issuance of the temporary license.
- (c) An applicant who is issued a license under this section may renew such license upon completion of the conditions for renewal required of licenseholders under the applicable practice act, including, without limitation, continuing education requirements. This paragraph does not limit waiver of initial licensure requirements under this subsection A temporary license expires 6 months after the date of issuance and is not renewable.

Section 3. Subsection (7) is added to section 455.219, Florida Statutes, to read:

455.219 Fees; receipts; disposition; periodic management reports.-

(7) (a) The department, or a board thereunder, shall waive the initial licensing fee for a member of the Armed Services of the United States that has served on active duty, the spouse of a member of the Armed Services of the United States who was married to the member during a period of active duty, the surviving spouse of a member of the Armed Services of the United States who at the time of death was serving on active duty, or a low-income individual upon application by the individual in a format prescribed by the department. The application format must include the applicant's signature, under penalty of perjury, and supporting documentation as required by the department. For



98 purposes of this subsection, the term "low-income individual" means a person whose household income, before taxes, is at or 99 100 below 130 percent of the federal poverty guidelines prescribed 101 for the family's household size by the United States Department 102 of Health and Human Services, proof of which may be shown 103 through enrollment in a state or federal public assistance 104 program that requires participants to be at or below 130 percent 105 of the federal poverty quidelines to qualify. (b) The department, or a board thereunder, shall process an 106 107 application for a fee waiver within 30 days after receiving it 108 from the applicant. 109 (c) The department shall adopt rules necessary to implement 110 the provisions of this subsection. 111 Section 4. For the 2017-2018 fiscal year, the nonrecurring 112 sum of \$31,000 from the Administrative Trust Fund is 113 appropriated to the Department of Business and Professional 114 Regulation for costs associated with technology infrastructure 115 and licensing modifications needed for the purposes of 116 implementing this act. 117 118 ======= T I T L E A M E N D M E N T ========= And the title is amended as follows: 119 120 Delete lines 6 - 22 and insert: 121 122 standing with an administrative board or program under 123 certain circumstances; requiring that a spouse or 124 surviving spouse be kept in good standing and be 125 exempt from licensure renewal provisions under certain

circumstances; requiring, rather than authorizing, the

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Department of Business and Professional Regulation to issue a professional license, rather than a temporary license, to specified applicants; revising application requirements; requiring the department to waive the applicant's initial licensure application fee; authorizing licensure renewal; amending s. 455.219, F.S.; providing for a fee waiver for active duty members of the Armed Forces, certain spouses or surviving spouses of an active duty member, and lowincome individuals; defining the term "low-income individual"; providing rulemaking authority; providing an appropriation; providing an effective

By Senator Brandes

24-01510A-17 20171272

A bill to be entitled

An act relating to professional regulation; providing a short title; amending s. 455.02, F.S.; revising the length of time that an active duty member of the Armed Forces of the United States may remain in good standing with an administrative board under certain circumstances; requiring that a spouse or surviving spouse be kept in good standing and be exempt from licensure renewal provisions under certain circumstances; requiring, rather than authorizing, the Department of Business and Professional Regulation to issue a professional license, rather than a temporary license, to specified applicants; revising application requirements; requiring the department to waive the applicant's initial licensure application fee; authorizing licensure renewal; amending s. 455.219, F.S.; providing for a fee waiver for active duty members of the Armed Services, certain spouses or surviving spouses of an active duty member and lowincome individuals; requiring an application for a fee waiver to be processed within a specified time; providing rulemaking authority; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. This act may be cited as the "Occupational Opportunity Act."

Section 2. Section 455.02, Florida Statutes, is amended to

24-01510A-17 20171272

read:

455.02 Licensure of members of the Armed Forces in good standing and their spouses <u>or surviving spouses</u> with administrative boards.—

- (1) Any member of the Armed Forces of the United States now or hereafter on active duty who, at the time of becoming such a member, was in good standing with any of the boards listed in s. 20.165 administrative board of the state and was entitled to practice or engage in his or her profession or vocation in the state shall be kept in good standing by the applicable such administrative board, without registering, paying dues or fees, or performing any other act on his or her part to be performed, as long as he or she is a member of the Armed Forces of the United States on active duty and for a period of 2 years 6 months after discharge from active duty as a member of the Armed Forces of the United States, if he or she is not engaged in his or her licensed profession or vocation in the private sector for profit.
- United States who is married to a member during a period of active duty, or a surviving spouse of a member who at the time of death was serving on active duty, The boards listed in s.

  20.165 shall adopt rules that exempt the spouse of a member of the Armed Forces of the United States who is in good standing with any of the boards listed in s. 20.165 shall be kept in good standing by the applicable board as described in subsection (1) and shall be exempt from licensure renewal provisions, but only in cases of his or her absence from the state because of his or her spouse's duties with the Armed Forces.

24-01510A-17 20171272

(3) (a) The department <u>shall</u> <u>may</u> issue a <u>temporary</u> professional license to <u>an applicant who is or was the spouse of</u> an active duty member of the Armed Forces of the United States, <u>or who is a spouse or surviving spouse of such member, if the spouse upon application applies</u> to the department in <u>a the</u> format prescribed by the department. An application must include proof that:

- 1. The applicant is or was an active duty member of the Armed Forces of the United States or is married to a member of the Armed Forces of the United States and was married to the member during any period of who is on active duty or was married to such a member who at the time of the member's death was serving on active duty.
- 2. The applicant holds a valid license for the profession issued by another state, the District of Columbia, any possession or territory of the United States, or any foreign jurisdiction.
- 3. The applicant's spouse is assigned to a duty station in this state and that the applicant is also assigned to a duty station in this state pursuant to the member's official active duty military orders.
- 3.a.4.a. A complete set of the applicant's fingerprints is submitted to the Department of Law Enforcement for a statewide criminal history check.
- b. The Department of Law Enforcement shall forward the fingerprints submitted pursuant to sub-subparagraph a. to the Federal Bureau of Investigation for a national criminal history check. The department shall, and the board may, review the results of the criminal history checks according to the level 2

24-01510A-17 20171272

screening standards in s. 435.04 and determine whether the applicant meets the licensure requirements. The costs of fingerprint processing shall be borne by the applicant. If the applicant's fingerprints are submitted through an authorized agency or vendor, the agency or vendor shall collect the required processing fees and remit the fees to the Department of Law Enforcement.

- (b) The department shall waive the applicant's initial licensure application fee An application must be accompanied by an application fee prescribed by the department that is sufficient to cover the cost of issuance of the temporary license.
- (c) An applicant who is issued a license under this section may renew such license upon completion of the conditions for renewal required of licenseholders under the applicable practice act, including, without limitation, continuing education requirements. This paragraph does not limit waiver of initial licensure requirements under this subsection. A temporary license expires 6 months after the date of issuance and is not renewable.

Section 3. Subsection (7) is added to section 455.219, Florida Statutes, to read:

455.219 Fees; receipts; disposition; periodic management reports.—

(7) (a) The department, or a board thereunder, shall waive the initial licensing fee for a member of the Armed Services of the United States that has served on active duty, the spouse of a member of the Armed Services of the United States who was married to the member during a period of active duty, the

24-01510A-17 20171272\_\_

States who at the time of death was serving on active duty, or a low-income individual upon application by the individual in a format prescribed by the department. The application format must include the applicant's signature, under penalty of perjury, and supporting documentation as required by the department. For purposes of this subsection, the term "low-income individual" means a person whose household income, before taxes, is at or below 130 percent of the federal poverty guidelines prescribed for the family's household size by the United States Department of Health and Human Services or a person who is enrolled in a state or federal public assistance program, including, but not limited to, Temporary Assistance for Needy Families, Medicaid, or Supplemental Nutrition Assistance Program.

- (b) The department, or a board thereunder, shall process an application for a fee waiver within 30 days of receiving it from the applicant.
- (c) The department shall adopt rules necessary to implement the provisions of this subsection.
  - Section 4. This act shall take effect July 1, 2017.



## **Committee Agenda Request**

То:	Senator Travis Hutson, Committee on Regulated Industries
Subject:	Committee Agenda Request
Date:	March 7th, 2016
I respectful the:	lly request that <b>Senate Bill #1272</b> , relating to <b>Professional Regulation</b> , be placed on
	ommittee agenda at your earliest possible convenience. ext committee agenda.

Senator Jeff Brandes Florida Senate, District 24

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared E	By: The Professional Staff	of the Committee o	n Regulated Industries	
BILL:	CS/CS/SB 860				
INTRODUCER:	Regulated Industries Committee; Community Affairs Committee and Senator Brando and others				
SUBJECT:	Florida Building Code				
DATE:	March 28, 2	017 REVISED:			
ANAL	_YST	STAFF DIRECTOR	REFERENCE	ACTION	
. Present		Yeatman	CA	Fav/CS	
. Kraemer		McSwain	RI	Fav/CS	
·			AP		
			RC		

## Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

## I. Summary:

CS/CS/SB 860 makes numerous changes to ch. 468, F.S., to address the shortage of building code inspectors and plans examiners.

Specifically, the bill creates an internship path for certification as a building code inspector or plans examiner.

The bill also requires the Florida Building Code Administrators and Inspectors Board to issue a provisional certificate to any building code inspector or plans examiner who meets certain eligibility requirements. Furthermore, a person may perform the duties of a plan examiner or building code inspector for 120 days if he or she submits a provisional certificate application and is under the direct supervision of a certified building code administrator. Under current law, the provisional certificate and the authorization to perform plan examiner and building code inspector duties may be issued only to newly employed or promoted building code inspectors and plans examiners.

The process by which revisions are made to the Florida Building Code is revised by the bill. Current law requires the Florida Building Commission (Commission) to revise the Florida Building Code every three years to automatically adopt the most recent versions of the International Code Council I-Codes (I-Codes) and the International Energy Conservation Code

(IECC) into the foundation of the Florida Building Code. Additionally, under current law, amendments and modifications to the Florida Building Code only remain in effect until the effective date of a new edition of the Florida Building Code.

Under the new process, the Commission will start with the current Florida Building Code and evaluate the changes made in the I-Codes and the IECC and adopt the changes the Commission deems appropriate. However, the Commission must maintain the efficiencies of the Florida Energy Efficiency Code for Building Construction. If amendments or modifications are made to the Florida Building Code, those amendments and modifications will be carried forward until the next edition of the Florida Building Code. The Florida Building Code updating process will remain on a three-year cycle.

The bill also requires the Commission to adopt the Florida Building Code by a three-fourths vote of the members present.

The bill has a minimal negative fiscal impact to state government and to the revenue from the General Revenue service charge. See Section V, Fiscal Impact Statement.

The bill provides for an effective date of October 1, 2017.

#### **II.** Present Situation:

## The Florida Building Code and the Florida Building Commission

In 1974, Florida adopted a state minimum building code law requiring all local governments to adopt and enforce a building code that would ensure minimum standards for the public's health and safety. Four separate model codes were available that local governments could consider and adopt. In that system, the state's role was limited to adopting all or relevant parts of new editions of the four model codes. Local governments could amend and enforce their local codes as they desired.<sup>1</sup>

In 1996, a study commission was appointed to review the system of local codes created by the 1974 law and to make recommendations for modernizing the entire system. The 1998 Legislature adopted the study commission's recommendations for a single state building code and an enhanced oversight role for the state in local code enforcement. The 2000 Legislature authorized implementation of the Florida Building Code, and that first edition replaced all local codes on March 1, 2002. In 2004, for the second edition of the Florida Building Code, the state adopted the International Code Council's I-Codes.<sup>2</sup> All subsequent Florida Building Codes have been adopted utilizing the I-Codes as the base code. The most recent Florida Building Code is the fifth

<sup>&</sup>lt;sup>1</sup> The Florida Building Commission Report to the 2006 Legislature, *Florida Department of Community Affairs*, p. 4, *available at* http://www.floridabuilding.org/fbc/publications/2006 Legislature Rpt rev2.pdf (last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>2</sup> The International Code Council (ICC) is an association that develops model codes and standards used in the design, building, and compliance process to "construct safe, sustainable, affordable and resilient structures." The ICC publishes I-Codes: a complete set of model comprehensive, coordinated building safety and fire prevention codes, for all aspects of construction, that have been developed by ICC members. All 50 states have adopted the I-Codes.

edition which is referred to as the 2014 Florida Building Code. The 2014 Florida Building Code went into effect June 30, 2015.<sup>3</sup>

The Florida Building Commission (Commission) was statutorily created to implement the Florida Building Code. The Commission, which is housed within the Department of Business and Professional Regulation (DBPR), is a 27-member technical body responsible for the development, maintenance, and interpretation of the Florida Building Code.<sup>4</sup> The Commission also approves products for statewide acceptance. Members are appointed by the Governor and confirmed by the Senate and include design professionals, contractors, and government experts in the various disciplines covered by the Florida Building Code.<sup>5</sup>

Most substantive issues before the Commission are vetted through a workgroup process where consensus recommendations are developed and submitted by appointed representative stakeholder groups in an open process with several opportunities for public input.

According to the Commission,

General consensus is a participatory process whereby, on matters of substance, the members strive for agreements which all of the members can accept, support, live with or agree not to oppose. In instances where, after vigorously exploring possible ways to enhance the members' support for the final decision on substantive decisions, and the Commission finds that 100 percent acceptance or support is not achievable, final decisions require at least 75 percent favorable vote of all members present and voting.<sup>6</sup>

## **Building Code Cycle**

Pursuant to s. 553.73(7)(a), F.S., the Commission must update the Florida Building Code every 3 years. When updating the Florida Building Code, the Commission is required to use the most current version of the International Building Code, the International Fuel Gas Code, the International Mechanical Code, the International Plumbing Code, the International Residential Code, and the International Electrical Code. These I-Codes form the foundation codes of the updated Florida Building Code.

Any amendments or modifications to the foundation codes found within the Florida Building Code remain in effect only until the effective date of a new edition of the Florida Building Code, every 3 years.<sup>7</sup> At that point, the amendments or modifications to the foundation codes are removed, unless the amendments or modifications are related to state agency regulations or are related to the wind-resistance design of buildings and structures within the high-velocity

<sup>&</sup>lt;sup>3</sup> Florida Building Commission Homepage, https://floridabuilding.org/c/default.aspx (last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>4</sup> See http://www.myfloridalicense.com/dbpr/bcs/buildingcomm.html (last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>5</sup> Section 553.74, F.S.

<sup>&</sup>lt;sup>6</sup> Florida Building Commission, Florida Building Commission Consensus-Building Process, *available at* <a href="http://www.floridabuilding.org/fbc/commission/FBC\_0608/Commission/FBC\_Discussion\_and\_Public\_Input\_Processes.htm">http://www.floridabuilding.org/fbc/commission/FBC\_0608/Commission/FBC\_Discussion\_and\_Public\_Input\_Processes.htm</a> (last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>7</sup> Section 553.73(7)(g), F.S.

hurricane zone of Miami-Dade and Broward Counties, which are carried forward into the next edition of the Florida Building Code.

When a provision of the current Florida Building Code is not part of the foundation codes, an industry member or another interested party must resubmit the provision to the Commission during the Florida Building Code adoption process in order to be considered for the next edition of the Florida Building Code.<sup>8</sup>

### **Amendments between Cycles**

Section 553.73(8), F.S., authorizes the Commission to approve amendments pursuant to the rule adoptions procedure in ch. 120, F.S., which are needed to address:

- Conflicts within the updated Florida Building Code;
- Conflicts between the updated Florida Building Code and the Florida Fire Prevention Code adopted pursuant to ch. 633, F.S.;
- Unintended results from the integration of the previously adopted Florida-specific amendments;
- Equivalency of standards;
- Changes to or inconsistencies with federal or state law; or
- Adoption of an updated edition of the National Electrical Code if the Commission finds that delay of implementing the updated edition causes undue hardship to stakeholders or otherwise threatens the public health, safety, and welfare.

However, the Commission may not approve amendments that would weaken the construction requirements relating to wind resistance or the prevention of water intrusion.

The Commission may also approve technical amendments to the Florida Building Code once a year for statewide or regional application if the amendment:<sup>9</sup>

- Is needed in order to accommodate the specific needs of Florida.
- Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
- Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- Does not degrade the effectiveness of the Florida Building Code.

## The 6<sup>th</sup> Edition of the Florida Building Code

The Commission is currently conducting its rule development process for the 6<sup>th</sup> edition of the Florida Building Code. Under s. 553.73(7)(e), F.S., a rule updating the Florida Building Code does not take effect until six months after the publication of the updated Florida Building Code.

<sup>&</sup>lt;sup>8</sup> Section 553.73(7)(g), F.S.

<sup>&</sup>lt;sup>9</sup> Section 553.73(9), F.S.

The 6<sup>th</sup> edition of the Florida Building Code is tentatively expected to go into effect on December 31, 2017.<sup>10</sup>

The 6<sup>th</sup> edition of the Florida Building Code will incorporate the latest version of the I-Codes (2015). The next edition of the I-Codes will be the 2018 I-Codes.

## **Voting Processes for the Technical Advisory Committees and the Commission**

Under s. 553.73(3)(b), F.S., in order for a technical advisory committee to make a favorable recommendation to the Commission, the proposal must receive a three-fourths vote of the members present at the meeting, and at least half of the regular members must be present in order to conduct the meeting.

Rule 61G20-2.002(7), Florida Administrative Code, provides a similar requirement for votes taken by the Commission. Specifically, the rule provides that "[t]he decision of the Commission to approve a proposed amendment shall be by 75% vote. Those proposals failing to meet the vote requirement shall not be adopted."

## **Building Code Administrators, Plans Examiners, and Inspectors Certifications**

## Building Code Inspector and Plans Examiner

In order to take the examination for building code inspector or plans examiner certification, a person must be at least 18 years of age, be of good moral character, and meet one of the following eligibility requirements:

- Option 1: Demonstrate 5 years of combined experience in the field of construction or a related field, building code inspection, or plans review corresponding to the certification category sought.
- Option 2: Demonstrate 4 years of a combination of postsecondary education in the field of construction or a related field and experience, with at least 1 year of experience in construction, building code inspection, or plans review.
- Option 3: Demonstrate 4 years of a combination of technical education in the field of construction or a related field and experience, with at least 1 year of experience in construction, building code inspection, or plans review.
- Option 4: Currently hold a standard certificate as issued by the Florida Building Code Administrators and Inspectors Board (FBCAIB), or a fire safety inspector license issued pursuant to ch. 633, F.S.; have a minimum of 3 years of verifiable full-time experience in inspection or plan review; and satisfactorily complete an approved building code inspector or plans examiner training program of at least 100 hours but not more than 200 hours in the certification category sought.
- Option 5: Demonstrate a minimum of 2 years combined experience in the field of building code inspection, plan review, fire code inspections and fire plans review of new buildings as a firesafety inspector, or construction; and the completion of an approved training program in the field of building code inspection or plan review of at least 200 hours but not more than

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<sup>&</sup>lt;sup>10</sup> 6<sup>th</sup> Edition (2017) FBC Code Update Development Tasks, *available at* <a href="http://www.floridabuilding.org/fbc/thecode/2017">http://www.floridabuilding.org/fbc/thecode/2017</a> Code Development/Timelines/FBC WorkplanOption1-2015.pdf (Last visited March 14, 2017).

300 hours in the certification category sought, with at least 20 hours but not more than 30 hours of instruction in state laws, rules, and ethics relating to professional standards of practice, duties, and responsibilities of a certificate holder.

- Option 6: Currently hold a standard certificate issued by the FBCAIB or a firesafety inspector license if the person also:
  - Has at least 5 years of verifiable full-time experience as a building code inspector, plans examiner, or licensed firesafety inspector; and
  - Satisfactorily completes a building code inspector or plans examiner classroom training course or program that provides between 200 and 300 hours in the certification category sought, except for one-family and two-family dwelling training programs which are required to provide between 500 and 800 hours of training as prescribed by the FBCAIB.<sup>11</sup>

The FBCAIB must accept all classroom training offered by an approved provider if the content substantially meets the intent of the classroom component of the training program.<sup>12</sup>

Under s. 468.609(7), F.S., the FBCAIB is required to provide for the issuance of provisional 1-year certificates for certain newly employed or promoted building code inspectors or plans examiners; and to provide appropriate levels of such provisional certificates.

Additionally, a newly employed or hired person may perform the duties of the plans examiner or building code inspector for 120 days if a provisional certificate application has been submitted and the newly employed or hired person is under the direct supervision of a certified building code administrator who holds a standard certification and who has found the person qualified for a provisional certificate.<sup>13</sup>

#### **Building Code Administrator**

In order to take the examination for building code administrator certification, a person must be at least 18 years of age, be of good moral character, and meet one of the following eligibility requirements:

- Option 1: Demonstrate 10 years of combined experience as an architect, engineer, plans examiner, building code inspector, registered or certified contractor, or construction superintendent, with at least 5 years of experience in supervisory positions; or
- Option 2: Demonstrate 10 years of a combination of experience as an architect, engineer, plans examiner, building code inspector, registered or certified contractor, or construction superintendent, with at least 5 years of supervisory experience, and postsecondary education in the field of construction or related field, of which no more than 5 years may be applied. The individual must have also completed between 20 and 30 hours training in state laws, rules, and ethics relating to professional standards of practice, duties, and responsibilities of a certificate holder.<sup>14</sup>

<sup>&</sup>lt;sup>11</sup> Section 468.609(2), F.S.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Section 468.609(7)(d), F.S.

<sup>&</sup>lt;sup>14</sup> Section 468.609(3), F.S.

#### **Private Providers**

Section 553.791(1)(i), F.S., defines "private provider" as a licensed engineer or a licensed architect who performs inspections on residential buildings in certain circumstances and, for additions and alterations under 1,000 square feet, the term also applies to individuals who hold a standard license under part XII of Chapter 468.

Private providers are authorized to contract with property owners and local building departments to conduct plans review and building code inspections.<sup>15</sup>

#### **Construction Industry Workforce Task Force**

Single-family building permit activity, an indicator of new construction, reached its peak in Florida in 2005. During the recent recession, new construction declined significantly, bottoming out in 2009. New construction has increased in recent years, but there are anecdotal reports that contractors are having a hard time finding skilled labor.

Because of the skilled labor shortage, the Legislature created the Construction Industry Workforce Task Force within the University of Florida M.E. Rinker, Sr., School of Construction Management in 2016. <sup>16</sup> The goals of the task force were to:

- Address the critical shortage of individuals trained in building construction and inspection.
- Develop a consensus path for training the next generation of construction workers in the state.
- Determine the causes for the current shortage of a trained construction industry work force and address the impact of the shortages on the recovery of the real estate market.
- Review current methods and resources available for construction training.
- Review the state of construction training available in K-12 schools.
- Address training issues relating to building code inspectors to increase the number of qualified inspectors.

The task force consisted of 23 members, representing various construction industries and the Legislature. The task force elected a chair from among its members. The University of Florida M.E. Rinker, Sr., School of Construction Management was required to provide assistance to the task force in carrying out its responsibilities.

The task force submitted a final report to the Governor, the President of the Senate, and the Speaker of the House of Representatives in January 2017, which states that the construction and building profession is attracting fewer construction related workers.<sup>17</sup> Florida requires five years of construction trade experience in order to obtain an inspector license.<sup>18</sup> Given the stringent educational requirements, contractors often prefer working in the construction trades rather than becoming inspectors.

<sup>&</sup>lt;sup>15</sup> DBPR, Legislative Bill Analysis for SB 860, pp. 2-3, (March 9, 2017)

<sup>&</sup>lt;sup>16</sup> Chapter 2016-129, s. 31, Laws of Fla.

<sup>&</sup>lt;sup>17</sup> Florida Workforce Taskforce Report, prepared by the University of Florida, p. 12, *available at* <a href="http://www.cce.ufl.edu/wp-content/uploads/2016/12/6-Florida-Construction-Workforce-Taskforce-Address-training-issues-among-building-code-inspectors-to-increase-the-number-qualified-1.pdf">http://www.cce.ufl.edu/wp-content/uploads/2016/12/6-Florida-Construction-Workforce-Taskforce-Address-training-issues-among-building-code-inspectors-to-increase-the-number-qualified-1.pdf</a> (Taskforce Report)(last visited Mar. 24, 2017).

<sup>&</sup>lt;sup>18</sup> Section 468.609(2)(c)1., F.S.

In its final report, the taskforce recommended the development of the following initiatives:

- Creating an Alternative Internship Certification Program to the current standard qualifications;
- Adding residential inspector and plan examiner categories for all trades;
- Expanding the provisional and 120-day periods beyond newly hired or promoted staff;
- Authorizing interagency service agreement inspections and plan examination for standard certified building officials across jurisdictions with populations 50,000 or fewer;
- Having the FBCAIB streamline the application for certification process by providing for an electronic application process and combining the examination registration with the provisional application;
- Providing high school education guidance material for construction related careers;
- Supporting higher education code curriculum in engineering, architecture, and construction management degrees; and
- Comprehensively studying the compensation for building code compliance personnel.<sup>19</sup>

### **Construction Contracting**

The Construction Industry Licensing Board (CILB) within the DBPR is responsible for licensing and regulating the construction industry in this state.<sup>20</sup> The CILB is divided into two divisions with separate jurisdictions:

- Division I is comprised of the general contractor, building contractor, and residential contractor members of the CILB. Division I has jurisdiction over the regulation of general contractors, building contractors, and residential contractors.
- Division II is comprised of the roofing contractor, sheet metal contractor, air-conditioning contractor, mechanical contractor, pool contractor, plumbing contractor, and underground utility and excavation contractor members of the CILB. Division II has jurisdiction over the regulation of roofing contractors, sheet metal contractors, class A, B, and C air-conditioning contractors, mechanical contractors, commercial pool/spa contractors, residential pool/spa contractors, swimming pool/spa servicing contractors, plumbing contractors, underground utility and excavation contractors, solar contractors, and pollutant storage systems contractors.

A specialty contractor is one whose scope of work and responsibility is limited to a particular phase of construction as detailed in an administrative rule adopted by the CILB. Jurisdiction is dependent on the scope of work and whether Division I or Division II has jurisdiction over such work in accordance with the applicable administrative rule.<sup>21</sup>

The CILB is authorized to:

- Reprimand or place licensees on probation;
- Revoke, suspend, or deny the issuance or renewal of a certificate or registration;

<sup>&</sup>lt;sup>19</sup> See the Taskforce Report, supra note 17 at page 14.

<sup>&</sup>lt;sup>20</sup> See s. 489.107, F.S.

<sup>&</sup>lt;sup>21</sup> For example, specialty swimming pool contractors have limited scopes of work for the construction of pools, spas, hot tub, and decorative or interactive water displays. See Fla. Admin. Code R. 61G4-15.032 (2016).

• Require financial restitution to a consumer for financial harm directly related to a violation;

- Impose an administrative fine not to exceed \$10,000 per violation;
- Require continuing education; or
- Assess costs associated with investigation and prosecution. 22

### **Pool/Spa Contractors**

Three types of pool/spa contractors may be licensed in Florida, including commercial pool/spa contractors, residential pool contractors, and swimming pool/spa servicing contractors.<sup>23</sup> Each type of contractor may engage in the scope of work specified s. 489.105(3), F.S., as follows:

- For commercial pool/spa contractors, the scope of work involves, but is not limited to, the *construction, repair, and servicing of any* swimming pool, or hot tub or spa, whether public, private, or otherwise, regardless of use.<sup>24</sup>
- For residential pool/spa contractors, the scope of work involves, but is not limited to, the *construction, repair, and servicing of a residential* swimming pool, or hot tub or spa, regardless of use.<sup>25</sup>
- For swimming pool/spa servicing contractors means a contractor whose scope of work involves, but is not limited to, the *repair and servicing of a swimming pool*, or hot tub or spa, whether public or private, or otherwise, regardless of use.<sup>26</sup>

<sup>22</sup> See s. 489.129(1)(a) - (q), F.S., for the acts that may result in the imposition of discipline by the CILB.

<sup>24</sup> The scope of work for commercial pool/spa contractors also includes the installation, repair, or replacement of existing equipment, any cleaning or equipment sanitizing that requires at least a partial disassembling, excluding filter changes, and the installation of new pool/spa equipment, interior finishes, the installation of package pool heaters, the installation of all perimeter piping and filter piping, and the construction of equipment rooms or housing for pool/spa equipment, and also includes the scope of work of a swimming pool/spa servicing contractor. The scope of such work does not include direct connections to a sanitary sewer system or to potable water lines. The installation, construction, modification, or replacement of equipment permanently attached to and associated with the pool or spa for the purpose of water treatment or cleaning of the pool or spa requires licensure; however, the usage of such equipment for the purposes of water treatment or cleaning does not require licensure unless the usage involves construction, modification, or replacement of such equipment. Water treatment that does not require such equipment does not require a license. *See* s. 489.105(3)(j), F.S.

<sup>25</sup> The scope of work for residential pool/spa contractors also includes the installation, repair, or replacement of existing equipment, any cleaning or equipment sanitizing that requires at least a partial disassembling, excluding filter changes, and the installation of new pool/spa equipment, interior finishes, the installation of package pool heaters, the installation of all perimeter piping and filter piping, and the construction of equipment rooms or housing for pool/spa equipment, and also includes the scope of work of a swimming pool/spa servicing contractor. The scope of such work does not include direct connections to a sanitary sewer system or to potable water lines. The installation, construction, modification, or replacement of equipment permanently attached to and associated with the pool or spa for the purpose of water treatment or cleaning of the pool or spa requires licensure; however, the usage of such equipment for the purposes of water treatment or cleaning does not require licensure unless the usage involves construction, modification, or replacement of such equipment. Water treatment that does not require such equipment does not require a license. *See* s. 489.105(3)(k), F.S.

<sup>26</sup> The scope of work includes the repair or replacement of existing equipment, any cleaning or equipment sanitizing that requires at least a partial disassembling, excluding filter changes, and the installation of new pool/spa equipment, interior refinishing, the reinstallation or addition of pool heaters, the repair or replacement of all perimeter piping and filter piping, the repair of equipment rooms or housing for pool/spa equipment, and the substantial or complete draining of a swimming pool, or hot tub or spa, for the purpose of repair or renovation. The scope of such work does not include direct connections to a sanitary sewer system or to potable water lines. The installation, construction, modification, substantial or complete disassembly, or replacement of equipment permanently attached to and associated with the pool or spa for the purpose of water treatment or cleaning of the pool or spa requires licensure; however, the usage of such equipment for the purposes of water treatment or cleaning does not require licensure *unless the usage involves construction, modification, substantial or* 

<sup>&</sup>lt;sup>23</sup> See ss. 489.105(3)(j), (k), and (l), F.S.

A license is not required for the cleaning of a pool or spa in a way that does not affect the structural integrity of the pool or spa or its associated equipment.

## **Specialty Swimming Pool Contractors**

Specialty swimming pool contractors have limited scopes of work for the construction of pools, spas, hot tub, and decorative or interactive water displays, including:

- Swimming Pool Layout Specialty Contractors are limited to the layout, shaping, steel installation, and rough piping;
- Swimming Pool Structural Specialty Contractors are limited to the shaping and shooting of gunite, shotcrete, concrete, or similar product mix, and installation of fiberglass shells and vinyl liners);
- Swimming Pool Excavation Specialty Contractors are limited to excavation and earthmoving);
- Swimming Pool Trim Specialty Contractors are limited to the installation of tile and coping, and decorative or interactive water displays or areas that use recirculated water, including waterfalls and spray nozzles;
- Swimming Pool Decking Specialty Contractors are limited to the construction and installation of concrete flatwork, pavers and bricks, retaining walls, and footings;
- Swimming Pool Piping Specialty Contractors are limited to the installation of piping or the installation of circulating, filtering, disinfecting, controlling, or monitoring equipment and devices for pools, spas, hot tubs, and decorative or interactive water displays or areas; and
- Swimming Pool Finishes Specialty Contractors are limited to the coating or plastering of the interior surfaces.<sup>27</sup>

## III. Effect of Proposed Changes:

**Section 1** reorders and amends s. 468.603, F.S. to revise the terms "building code administrator" or "building official" to include any person under contract with a municipal or county government with specified building construction regulation responsibilities. One person employed or under contract by each municipal or county government as a certified building code administrator or building official may be authorized to perform any plan review or inspection.

The term "building code inspector" is revised to include any person under contract with a local government or state agency with specified building construction responsibilities.

The term "residential plans examiner" is created to mean a person who is qualified to determine whether plans submitted for purposes of obtaining building and other permits comply with the applicable residential building, plumbing, mechanical, electrical, gas, energy, accessibility, and other construction codes.

According to the Department of Business and Professional Regulation (DBPR), the bill will replace the existing voluntary category for one- and two-family dwelling plans examiners set

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complete disassembly, or replacement of such equipment. Water treatment that does not require such equipment does not require a license. See s. 489.105(3)(l), F.S.

<sup>&</sup>lt;sup>27</sup> See Fla. Admin. Code R. 61G4-15.032 (2016).

forth in Rule 61G19-6.016(6), Florida Administrative Code, with a residential plans examiner license. The DBPR anticipates that the majority of residential plans examiner licenses will be issued to individuals working for governments. 29

**Section 2** amends s. 468.609(2), F.S., to provide an additional internship path for persons to become eligible to take the examination for certification as a building code inspector or plans examiner.

A person who completes an inspector or plans examiner internship certification program that includes all of the following requirements will be eligible to take the examination:

- Passing an International Code Council administered examination in the category sought before beginning a four-year internship while employed full time by a Florida municipality, county, or other governmental jurisdiction under the direct supervision of a standard certified, government employed, sponsoring building official. A related vocational or college degree attained or verifiable on-the-job experience may reduce the required internship period year-for-year, but it may not be reduced to less than one year.
- Passing the Florida Principles and Practice exam before completing the internship period.
- Passing a Florida Building Code Administrators and Inspectors Board (FBCAIB) approved 40-hour code training in the category sought before completing the internship period.
- Obtaining a favorable recommendation from the sponsoring building official after completing the internship period.

The bill also requires the Florida Building Code Administrators and Inspectors Board (FBCAIB) to provide for the issuance of a provisional certificate, valid for one year, to any building code inspector or plans examiner (newly employed or not) who meets the eligibility requirements in s. 468.609(2), F.S., as revised by the bill. Under current law, a person may perform the duties of a plan examiner or building code inspector for 120 days if the person submits a provisional certificate application and is under the direct supervision of a certified building code administrator who holds a standard certification and has found the person qualified for a provisional certificate. At present, the provisional certificate is available only for newly employed or promoted building code inspectors and plans examiners.

## The FBCAIB must by rule:

- Establish a procedure to determine reciprocity for an International Code Council examination administered by another state. According to DBPR, the FBCAIB already recognizes ICC administered examinations regardless of where they were taken and passed.<sup>30</sup>
- Authorize candidates for the inspector or plans examiner internship program under s. 468.609(2)(c)7., F.S., to:
  - o Perform duties during the first 120 days after initial application submittal to the FBCAIB.
  - Apply for a one-year provisional certificate before completing the internship period if the candidate has not passed the Florida Principles and Practice exam or 40-hour code training course.

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<sup>&</sup>lt;sup>28</sup> See 2017 Agency Legislative Bill Analysis (AGENCY: Department of Business and Professional Regulation) for SB 860, dated Mar. 9, 2017, (on file with Senate Committee on Regulated Industries) at page 5.
<sup>29</sup> Id.

 $<sup>^{30}</sup>$  Id.

 Apply for a standard certification at least 30 days but not more than 60 days before completing the internship period.

- Develop a form to authorize candidates for the inspector or plans examiner internship program to transfer approved partial internship periods completed in other jurisdictions.
- Develop an electronic application for standard certification of interns who successfully complete the inspector or plans examiner internship program.
- Establish minimum standards for, and a procedure to determine the eligibility of, internships for candidates to obtain certification under the inspector or plans examiner internship program.

After achieving initial standard certification, a person may seek additional certifications in other categories by completing additional noncurrent internship programs when passing an International Code Council examination, passing a FBCAIB approved 40-hour code training, and completing an additional one-year, full-time internship in the respective category sought. Any person holding a standard certification may seek additional certifications.

**Section 3** amends s. 468.617, F.S., to provide that a county or municipal government, school board, community college board, state university, or state agency is not prohibited from entering into a contract with any person or entity for the provision of building code administrator or building code official services. Under current law, such local governments were authorized to enter into a contract for building code inspection services only.

**Section 4** amends s. 468.8313, F.S., to provide that the DBPR may review and approve home inspectors exams by a nationally recognized entity. However, the examinations must meet the standards defined by rule and certified by the DBPR in order to be approved.

**Section 5** amends s. 489.113(3), F.S., to provide that pool/spa contractors are not required to subcontract electrical work for the installation, replacement, disconnection, or reconnection of power wiring on the load side of the dedicated existing electrical disconnecting work. Current law requires that unless a contractor holds a state certificate or registration in a trade category, all electrical work must be subcontracted (as must all mechanical, plumbing, roofing, sheet metal, swimming pool, and air-conditioning work). Pool/spa contractors, however would continue to be required to subcontract all electrical work that requires the installation, removal, replacement, or upgrading of a circuit breaker. The bill provides that the revised subcontracting requirement for pool/spa contractors does not apply to other contractor classifications or professions.

**Section 6** amends s. 553.73, F.S., to require the Commission to use the 6<sup>th</sup> edition of the Florida Building Code, and subsequent editions, as the foundation for the Florida Building Code. The Commission is required to consider whether the Florida Building Code needs to be revised and to adopt code revisions by rule. When evaluating potential revisions to the Florida Building Code, the Florida Building Commission must review, rather than automatically adopt, the I-Codes every three years. The Commission also must review the International Energy Conservation Code; however, the Commission must maintain the efficiencies of the Florida Energy Efficiency Code for Building Construction pursuant to s. 553.901, F.S.

Amendments and modifications, other than local amendments under s. 553.73(4), F.S., to the Florida Building Code will now remain effective when a new edition of the Florida Building Code is published.

The bill removes references to Florida-specific amendments because the entire building code will now be Florida-specific. The bill also makes other conforming and clarifying changes in terminology.

**Section 7** amends s. 553.76, F.S., to require the Commission to adopt the Florida Building Code, and amendments thereto, by a three-fourths vote of the members present at a meeting.

**Section 8** amends s. 553.791, F.S., to expand the definition of the term "private provider" to include a person licensed as a building code administrator under part XII of chapter 468. As a result, building code administrators are now authorized to contract with property owners and local building departments to conduct plans review and building code inspections.

**Sections 9 and 10** amend ss. 471.045 and 481.222, F.S., respectively, to conform cross-references.

**Section 10** provides an effective date of October 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### D. Other Constitutional Issues:

Article III, s. 6 of the State Constitution requires that a bill must pertain to a single subject that is briefly stated in the bill's title. Courts have interpreted this to mean that all provisions of a bill must be "properly connected" to the subject of the bill in a "natural or logical" way.

The bill contains provisions dealing with the regulation of pool/spa contractors and the circumstances in which certain electrical work may or may not be subcontracted by such contractors. The relating to clause in CS/CS/SB 830 provides that the bill relates to the "Florida Building Code." The single subject clause may be implicated as to whether the regulation of pool/spa contractors has a "natural and logical" connection.

## V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

Under CS/CS/SB 860, builders and building code officials may benefit from the increased continuity of the Florida Building Code and increased transparency of the code adoption process.

#### C. Government Sector Impact:

The bill would require the Department of Business and Professional Regulation (DBPR) to make several modifications to its Versa: Regulation and Versa: Online systems in order to implement the internship programs for building code inspectors and plans examiners.<sup>31</sup> The bill may also require changes to OnBase routing. However, the DBPR states that these changes can be made using existing resources.

The Florida Building Commission will have to review each change to the I-Codes and the IECC individually rather than approving wholesale changes to the Florida Building Code.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends sections 468.603, 468.609, 468.617, 468.8313, 553.73, 553.76, 553.791, 471.045, and 481.222 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS/CS by Regulated Industries Committee on March 28, 2017:

The committee substitute amends s. 489.113(3), F.S., to:

 Remove the requirement for pool/spa contractors to subcontract electrical work for the installation, replacement, disconnection, or reconnection of power wiring in certain circumstances;

<sup>&</sup>lt;sup>31</sup> *Id*.

• Require pool/spa contractors to subcontract all electrical work that requires the installation, removal, replacement, or upgrading of a circuit breaker; and

• Provide that the revised subcontracting requirement for pool/spa contractors does not apply to other contractor classifications or professions.

## CS by Community Affairs Committee on March 14, 2017:

- Revises the terms "building code administrator," "building official" and "building code inspector" to include persons under contract with the local government or state agency, in addition to employees of the local government or state agency. Current law states that these positions had to be employees of the government or agency.
- Removes a provision which authorized certain municipal or county employees to perform plan review or inspection as a certified building official under an interagency service agreement with a jurisdiction of population 50,000 or fewer.
- Requires the FBCAIB to establish minimum standards for, and a procedure to determine the eligibility of, internships for specified candidates.
- Clarifies that the DBPR may review and approve home inspector examinations by a
  nationally recognized entity only if those examinations meet the rule and certification
  standards of the DBPR.
- Changes the effective date of the bill from July 1, 2017, to October 1, 2017.
- Adds a provision that changes the process by which revisions are made to the Florida Building Code and requires the Commission to adopt the Florida Building Code by a three-fourth vote of the members present.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# The Florida Senate COMMITTEE VOTE RECORD

**COMMITTEE:** Regulated Industries

ITEM: CS/SB 860

FINAL ACTION: Favorable with Committee Substitute

MEETING DATE: Tuesday, March 28, 2017
TIME: 11:00 a.m.—12:30 p.m.
PLACE: 110 Senate Office Building

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			3/28/2017	. 1				
FINAL VOTE			Amendme	nt to Filed)				
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			Perry					
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Х		Hutson, CHAIR						
10	0	TOTALS	RCS	-				
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/29/2017		
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The Committee on Regulated Industries (Perry) recommended the following:

#### Senate Amendment (with title amendment)

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Between lines 316 and 317

4 insert:

> Section 5. Paragraph (h) is added to subsection (3) of section 489.113, Florida Statutes, to read:

489.113 Qualifications for practice; restrictions.-

(3) A contractor shall subcontract all electrical, mechanical, plumbing, roofing, sheet metal, swimming pool, and air-conditioning work, unless such contractor holds a state



11 certificate or registration in the respective trade category, 12 however: (h) A pool/spa contractor, as defined in s. 489.105(3)(j), 13 (k), or (l), is not required to subcontract electrical work for 14 15 the installation, replacement, disconnection, or reconnection of 16 power wiring on the load side of the dedicated existing 17 electrical disconnecting means, but is required to subcontract 18 all electrical work that requires installation, removal, 19 replacement, or upgrading of a circuit breaker. This paragraph 20 does not apply to other contractor classifications or 21 professions. 22 23 ======== T I T L E A M E N D M E N T ========== 24 And the title is amended as follows: 2.5 Delete line 31 26 and insert: 27 examinations; amending s. 489.113, F.S.; providing 28 that specified pool/spa contractors are not required 29 to subcontract certain work relating to power wiring; 30 requiring such contractors to subcontract all work 31 requiring the installation, removal, replacement, or 32 upgrading of a circuit breaker; providing 33 applicability; amending s. 553.73, F.S.; requiring the

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By the Committee on Community Affairs; and Senators Brandes and Lee

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A bill to be entitled An act relating to the Florida Building Code; amending s. 468.603, F.S.; revising and defining terms; amending s. 468.609, F.S.; creating an internship path to certification as an inspector or plans examiner; specifying requirements for the internship periods; requiring the board to authorize specified candidates for certification as building code inspectors or plans examiners to perform duties during a specified period after initial application, to apply for a 1-year provisional certificate under certain circumstances, and to apply for standard certification within a certain time before completing the internship period; deleting being newly hired or promoted as a condition for eligibility to qualify for a provisional certificate; requiring rulemaking; requiring the board to develop a form to transfer internship periods completed in other jurisdictions under certain circumstances; requiring the board to develop an electronic application for standard certification for certain persons; authorizing persons to seek additional certifications if they meet certain requirements; conforming cross-references; amending s. 468.617, F.S.; specifying that a county or municipal government, school board, community college board, state university, or state agency is not prohibited from entering into a contract for the services of a building code administrator or building code official;

amending s. 468.8313, F.S.; providing conditions for

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the department to review and approve certain examinations; amending s. 553.73, F.S.; requiring the Florida Building Commission to use the 6th and subsequent editions of the Florida Building Code as the foundation for the development of and updates to the code; requiring the commission to review, rather than update, the Florida Building Code every 3 years; deleting a provision that specifies how long amendments or modifications to the foundation remain effective; deleting provisions limiting the length of time that an amendment or modification is effective; deleting a provision requiring certain amendments or modifications to be carried forward into the next edition of the code, subject to certain conditions; deleting certain requirements for the resubmission of expired amendments; deleting a provision prohibiting a proposed amendment from being included in the foundation code if it has been addressed in the international code; conforming provisions to changes made by the act; amending s. 553.76, F.S.; requiring the commission to adopt the Florida Building Code, and amendments thereto, by a minimum percentage of votes; amending s. 553.791, F.S.; revising the definition of the term "private provider"; conforming crossreferences; amending ss. 471.045 and 481.222, F.S.; conforming cross-references; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 468.603, Florida Statutes, is reordered and amended to read:

468.603 Definitions.—As used in this part:

(2) (1) "Building code administrator" or "building official" means any of those employees of municipal or county governments or any person under contract with building construction regulation responsibilities who are charged with the responsibility for direct regulatory administration or supervision of plan review, enforcement, or inspection of building construction, erection, repair, addition, remodeling, demolition, or alteration projects that require permitting indicating compliance with building, plumbing, mechanical, electrical, gas, fire prevention, energy, accessibility, and other construction codes as required by state law or municipal or county ordinance. This term is synonymous with "building official" as used in the administrative chapter of the Standard Building Code and the South Florida Building Code. One person employed or under contract by each municipal or county government as a building code administrator or building official and who is so certified under this part may be authorized to perform any plan review or inspection for which certification is required by this part.

(4) (2) "Building code inspector" means any of those employees of local governments or state agencies or any person under contract with building construction regulation responsibilities who themselves conduct inspections of building construction, erection, repair, addition, or alteration projects that require permitting indicating compliance with building,

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plumbing, mechanical, electrical, gas, fire prevention, energy, accessibility, and other construction codes as required by state law or municipal or county ordinance.

- $\underline{\text{(1)}}$  "Board" means the Florida Building Code Administrators and Inspectors Board.
- $\underline{(7)}$  "Department" means the Department of Business and Professional Regulation.
- $\underline{(6)}$  "Certificate" means a certificate of qualification issued by the department as provided in this part.
- (5) "Categories of building code inspectors" include the following:
- (a) "Building inspector" means a person who is qualified to inspect and determine that buildings and structures are constructed in accordance with the provisions of the governing building codes and state accessibility laws.
- (b) "Coastal construction inspector" means a person who is qualified to inspect and determine that buildings and structures are constructed to resist near-hurricane and hurricane velocity winds in accordance with the provisions of the governing building code.
- (c) "Commercial electrical inspector" means a person who is qualified to inspect and determine the electrical safety of commercial buildings and structures by inspecting for compliance with the provisions of the National Electrical Code.
- (d) "Residential electrical inspector" means a person who is qualified to inspect and determine the electrical safety of one and two family dwellings and accessory structures by inspecting for compliance with the applicable provisions of the governing electrical code.

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(e) "Mechanical inspector" means a person who is qualified to inspect and determine that the mechanical installations and systems for buildings and structures are in compliance with the provisions of the governing mechanical code.

- (f) "Plumbing inspector" means a person who is qualified to inspect and determine that the plumbing installations and systems for buildings and structures are in compliance with the provisions of the governing plumbing code.
- (g) "One and two family dwelling inspector" means a person who is qualified to inspect and determine that one and two family dwellings and accessory structures are constructed in accordance with the provisions of the governing building, plumbing, mechanical, accessibility, and electrical codes.
- (h) "Electrical inspector" means a person who is qualified to inspect and determine the electrical safety of commercial and residential buildings and accessory structures by inspecting for compliance with the provisions of the National Electrical Code.
- (8) (7) "Plans examiner" means a person who is qualified to determine that plans submitted for purposes of obtaining building and other permits comply with the applicable building, plumbing, mechanical, electrical, gas, fire prevention, energy, accessibility, and other applicable construction codes.
- Categories of plans examiners include:
  - (a) Building plans examiner.
  - (b) Plumbing plans examiner.
  - (c) Mechanical plans examiner.
  - (d) Electrical plans examiner.
- (3)(8) "Building code enforcement official" or "enforcement official" means a licensed building code administrator, building

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code inspector, or plans examiner.

(9) "Residential plans examiner" means a person who is qualified to determine whether plans submitted for purposes of obtaining building and other permits comply with the applicable residential building, plumbing, mechanical, electrical, gas, energy, accessibility, and other construction codes.

Section 2. Paragraph (c) of subsection (2), paragraphs (a) and (d) of subsection (7), and subsection (10) of section 468.609, Florida Statutes, are amended, and subsections (11) and (12) are added to that section, to read:

468.609 Administration of this part; standards for certification; additional categories of certification.—

- (2) A person may take the examination for certification as a building code inspector or plans examiner pursuant to this part if the person:
- (c) Meets eligibility requirements according to one of the following criteria:
- 1. Demonstrates 5 years' combined experience in the field of construction or a related field, building code inspection, or plans review corresponding to the certification category sought;
- 2. Demonstrates a combination of postsecondary education in the field of construction or a related field and experience which totals 4 years, with at least 1 year of such total being experience in construction, building code inspection, or plans review;
- 3. Demonstrates a combination of technical education in the field of construction or a related field and experience which totals 4 years, with at least 1 year of such total being experience in construction, building code inspection, or plans

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review;

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4. Currently holds a standard certificate issued by the board or a firesafety inspector license issued pursuant to chapter 633, has a minimum of 3 years' verifiable full-time experience in inspection or plan review, and has satisfactorily completed a building code inspector or plans examiner training program that provides at least 100 hours but not more than 200 hours of cross-training in the certification category sought. The board shall establish by rule criteria for the development and implementation of the training programs. The board shall accept all classroom training offered by an approved provider if the content substantially meets the intent of the classroom component of the training program;

5. Demonstrates a combination of the completion of an approved training program in the field of building code inspection or plan review and a minimum of 2 years' experience in the field of building code inspection, plan review, fire code inspections and fire plans review of new buildings as a firesafety inspector certified under s. 633.216, or construction. The approved training portion of this requirement shall include proof of satisfactory completion of a training program that provides at least 200 hours but not more than 300 hours of cross-training that is approved by the board in the chosen category of building code inspection or plan review in the certification category sought with at least 20 hours but not more than 30 hours of instruction in state laws, rules, and ethics relating to professional standards of practice, duties, and responsibilities of a certificateholder. The board shall coordinate with the Building Officials Association of Florida,

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Inc., to establish by rule the development and implementation of the training program. However, the board shall accept all classroom training offered by an approved provider if the content substantially meets the intent of the classroom component of the training program; or

- 6. Currently holds a standard certificate issued by the board or a firesafety inspector license issued pursuant to chapter 633 and:
- a. Has at least 5 years' verifiable full-time experience as an inspector or plans examiner in a standard certification category currently held or has a minimum of 5 years' verifiable full-time experience as a firesafety inspector licensed pursuant to chapter 633.
- b. Has satisfactorily completed a building code inspector or plans examiner classroom training course or program that provides at least 200 but not more than 300 hours in the certification category sought, except for one-family and two-family dwelling training programs, which must provide at least 500 but not more than 800 hours of training as prescribed by the board. The board shall establish by rule criteria for the development and implementation of classroom training courses and programs in each certification category; or-
- 7. Completes an inspector or plans examiner internship certification program that includes all of the following:
- a. Passing an International Code Council (ICC) administered examination in the category sought before beginning a 4-year internship while employed full time by a Florida municipality, county, or other governmental jurisdiction under the direct supervision of a standard certified, government employed,

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sponsoring building official. A related vocational or college degree attained or verifiable on-the-job experience may reduce the internship period year-for-year to no less than 1 year.

- <u>b. Passing the Florida Principles and Practice exam before</u> completing the internship period.
- c. Passing a board-approved 40-hour code training course in the category sought before completing the internship period.
- d. Obtaining a favorable recommendation from the sponsoring building official upon completion of the internship period.
- (7) (a) The board shall provide for the issuance of provisional certificates valid for 1 year, as specified by board rule, to any newly employed or promoted building code inspector or plans examiner who meets the eligibility requirements described in subsection (2) and any newly employed or promoted building code administrator who meets the eligibility requirements described in subsection (3). The provisional license may be renewed by the board for just cause; however, a provisional license is not valid for longer than 3 years.
- (d) A newly employed or hired person may perform the duties of a plans examiner or building code inspector for 120 days if a provisional certificate application has been submitted if such person is under the direct supervision of a certified building code administrator who holds a standard certification and who has found such person qualified for a provisional certificate. Direct supervision and the determination of qualifications may also be provided by a building code administrator who holds a limited or provisional certificate in a county having a population of fewer than 75,000 and in a municipality located within such county.

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(10) The board may by rule create categories of certification in addition to those defined in  $\underline{s.468.603(5)}$   $\underline{s.468.603(6)}$  and  $\underline{(8)}$   $\underline{(7)}$ . Such certification categories shall not be mandatory and shall not act to diminish the scope of any certificate created by statute.

- (11) The board shall by rule:
- (a) Establish a procedure to determine reciprocity for an ICC examination administered by another state.
  - (b) Authorize candidates under subparagraph (2)(c)7. to:
- 1. Perform duties during the first 120 days after initial application submittal to the board.
- 2. Apply for a 1-year provisional certificate before completing the internship period if the candidate has not passed the Florida Principles and Practice exam or 40-hour code training course.
- 3. Apply for standard certification at least 30 days but not more than 60 days before completing the internship period.
- (c) Develop a form to authorize candidates under subparagraph (2)(c)7. to transfer approved partial internship periods completed in other jurisdictions.
- (d) Develop an electronic application for standard certification of interns who successfully complete the program described in subparagraph (2)(c)7.
- (e) Establish minimum standards for, and a procedure to determine the eligibility of, internships for candidates to obtain certification under subparagraph (2)(c)7.
- (12) After achieving initial standard certification, a person may seek additional certifications in other categories by completing additional nonconcurrent internship programs when

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passing an ICC examination, passing a board-approved 40-hour

code training course, and completing an additional 1-year, full
time internship in the respective category sought. Any person

holding a standard certification may seek additional

certifications.

Section 3. Subsection (3) of section 468.617, Florida Statutes, is amended to read:

468.617 Joint building code inspection department; other arrangements.—

(3) Nothing in this part shall prohibit any county or municipal government, school board, community college board, state university, or state agency from entering into any contract with any person or entity for the provision of <u>building code administrator</u>, <u>building code official</u>, <u>or building code inspection services regulated under this part, and notwithstanding any other statutory provision, such county or municipal governments may enter into contracts.</u>

Section 4. Subsection (4) of section 468.8313, Florida Statutes, is amended to read:

468.8313 Examinations.-

(4) The department may review and approve examinations by a nationally recognized entity that offers programs or sets standards that ensure competence as a home inspector, provided that only examinations meeting the standards of a national examination as defined by rule and certified by the department may be approved.

Section 5. Subsections (3), (7), and (8) of section 553.73, Florida Statutes, and paragraphs (a) and (b) of subsection (9) of that section, are amended to read:

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553.73 Florida Building Code.-

- subsequent editions, of the Florida Building Code as the International Codes published by the International Code Council, the National Electric Code (NFPA 70), or other nationally adopted model codes and standards needed to develop the base code in Florida to form the foundation for the development of and updates to the Florida Building Code. The Florida Building commission may approve technical amendments to the code as provided in, subject to subsections (8) and (9), after the amendments have been subject to all of the following conditions:
- (a) The proposed amendment  $\underline{\text{must have}}$  has been published on the commission's website for a minimum of 45 days and all the associated documentation  $\underline{\text{must have}}$  has been made available to any interested party before  $\underline{\text{any}}$  consideration by a technical advisory committee.÷
- (b) In order for a technical advisory committee to make a favorable recommendation to the commission, the proposal must receive a three-fourths vote of the members present at the technical advisory committee meeting. and At least half of the regular members must be present in order to conduct a meeting.;
- (c) After the technical advisory committee has considered and recommended consideration and a recommendation for approval of any proposed amendment, the proposal must be published on the commission's website for at least 45 days before any consideration by the commission.; and
- (d) A proposal may be modified by the commission based on public testimony and evidence from a public hearing held in accordance with chapter 120.

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The commission shall incorporate within sections of the Florida Building Code provisions that which address regional and local concerns and variations. The commission shall make every effort to minimize conflicts between the Florida Building Code, the Florida Fire Prevention Code, and the Life Safety Code.

- (7) (a) The commission, by rule adopted pursuant to ss. 120.536(1) and 120.54, shall review update the Florida Building Code every 3 years to consider whether it needs to be revised. The commission shall adopt code revisions by rule. When evaluating potential revisions to updating the Florida Building Code, the commission shall review select the most current version of the International Building Code, the International Fuel Gas Code, the International Mechanical Code, the International Plumbing Code, and the International Residential Code, all of which are adopted by the International Code Council, and the National Electrical Code, which is adopted by the National Fire Protection Association, to form the foundation codes of the updated Florida Building Code, if the version has been adopted by the applicable model code entity. The commission shall also review select the most current version of the International Energy Conservation Code (IECC) as a foundation code; however, the IECC shall be modified by the commission must to maintain the efficiencies of the Florida Energy Efficiency Code for Building Construction adopted and amended pursuant to s. 553.901.
- (b) Codes regarding noise contour lines shall be reviewed annually, and the most current federal guidelines shall be adopted.

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(c) The commission may adopt as a technical amendment to the Florida Building Code modify any portion of the foundation codes identified in paragraph (a) only as needed to accommodate the specific needs of this state. Standards or criteria adopted from such referenced by the codes shall be incorporated by reference to the specific provisions of such codes which are adopted. If a referenced standard or criterion requires amplification or modification to be appropriate for use in this state, only the amplification or modification shall be set forth in the Florida Building Code. The commission may approve technical amendments to the updated Florida Building Code after the amendments have been subject to the conditions set forth in paragraphs (3)(a)-(d). Amendments that to the foundation codes which are adopted in accordance with this subsection shall be clearly marked in printed versions of the Florida Building Code so that the fact that the provisions are Florida-specific amendments to the foundation codes is readily apparent.

(d) The commission shall further consider the commission's own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments and shall incorporate such interpretations, statements, decisions, and amendments into the updated Florida Building Code only to the extent that they are needed to modify the foundation codes to accommodate the specific needs of the state. A change made by an institute or standards organization to any standard or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has been adopted by the commission. Furthermore, the edition of the Florida Building Code which is in effect on the date of

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application for any permit authorized by the code governs the permitted work for the life of the permit and any extension granted to the permit.

- (e) A rule updating the Florida Building Code in accordance with this subsection shall take effect no sooner than 6 months after publication of the updated code. Any amendment to the Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.
- (f) Provisions of the <u>Florida Building Code</u> foundation codes, including those contained in referenced standards and criteria, relating to wind resistance or the prevention of water intrusion may not be modified to diminish those construction requirements; however, the commission may, subject to conditions in this subsection, modify the provisions to enhance those construction requirements.
- (g) Amendments or modifications to the foundation code pursuant to this subsection shall remain effective only until the effective date of a new edition of the Florida Building Code every third year. Amendments or modifications related to state agency regulations which are adopted and integrated into an edition of the Florida Building Code shall be carried forward into the next edition of the code, subject to modification as provided in this part. Amendments or modifications related to the wind-resistance design of buildings and structures within the high-velocity hurricane zone of Miami-Dade and Broward Counties which are adopted to an edition of the Florida Building Code do not expire and shall be carried forward into the next edition of the code, subject to review or modification as

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provided in this part. If amendments that expire pursuant to this paragraph are resubmitted through the Florida Building commission code adoption process, the amendments must specifically address whether:

- 1. The provisions contained in the proposed amendment are addressed in the applicable international code.
- 2. The amendment demonstrates by evidence or data that the geographical jurisdiction of Florida exhibits a need to strengthen the foundation code beyond the needs or regional variations addressed by the foundation code, and why the proposed amendment applies to this state.
- 3. The proposed amendment was submitted or attempted to be included in the foundation codes to avoid resubmission to the Florida Building Code amendment process.

If the proposed amendment has been addressed in the international code in a substantially equivalent manner, the Florida Building commission may not include the proposed amendment in the foundation Code.

(8) Notwithstanding the provisions of subsection (3) or subsection (7), the commission may address issues identified in this subsection by amending the code pursuant only to the rule adoption procedures contained in chapter 120. Provisions of The Florida Building Code, including provisions those contained in referenced standards and criteria which relate, relating to wind resistance or the prevention of water intrusion, may not be amended pursuant to this subsection to diminish those standards construction requirements; however, the commission may, subject to conditions in this subsection, amend the Florida Building

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<u>Code</u> the provisions to enhance <u>such standards</u> those construction requirements. Following the approval of any amendments to the Florida Building Code by the commission and publication of the amendments on the commission's website, authorities having jurisdiction to enforce the Florida Building Code may enforce the amendments. The commission may approve amendments that are needed to address:

- (a) Conflicts within the updated code;
- (b) Conflicts between the updated code and the Florida Fire Prevention Code adopted pursuant to chapter 633;
- (c) Unintended results from the integration of previously adopted Florida-specific amendments with the model code;
  - (d) Equivalency of standards;
- (e) Changes to or inconsistencies with federal or state law; or
- (f) Adoption of an updated edition of the National Electrical Code if the commission finds that delay of implementing the updated edition causes undue hardship to stakeholders or otherwise threatens the public health, safety, and welfare.
- (9) (a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:
- 1. Is needed in order to accommodate the specific needs of this state.
- 2. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- 3. Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide

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equivalent or better products or methods or systems of construction.

- 4. Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- 5. Does not degrade the effectiveness of the Florida Building Code.

The Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the code which are embodied in its opinions, final orders, declaratory statements, and interpretations of hearing officer panels under s. 553.775(3)(c), but only to the extent that the incorporation of interpretations is needed to modify the code foundation codes to accommodate the specific needs of this state. Amendments approved under this paragraph shall be adopted by rule after the amendments have been subjected to subsection (3).

(b) A proposed amendment must include a fiscal impact statement that documents the costs and benefits of the proposed amendment. Criteria for the fiscal impact statement shall be established by rule by the commission and shall include the impact to local government relative to enforcement, the impact to property and building owners, and the impact to industry, relative to the cost of compliance. The amendment must demonstrate by evidence or data that the state's geographical jurisdiction exhibits a need to strengthen the foundation code beyond the needs or regional variations addressed by the foundation code and why the proposed amendment applies to this

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523 state.

Section 6. Subsection (2) of section 553.76, Florida Statutes, is amended to read:

553.76 General powers of the commission.—The commission is authorized to:

(2) Issue memoranda of procedure for its internal management and control. The commission may adopt rules related to its consensus-based decisionmaking process, including, but not limited to, super majority voting requirements for commission actions relating to the adoption of the Florida Building Code or amendments to the code. However, the commission must adopt the Florida Building Code, and amendments thereto, by at least a three-fourths vote of the members present at a meeting.

Section 7. Paragraphs (d) and (i) of subsection (1) of section 553.791, Florida Statutes, are amended to read:

553.791 Alternative plans review and inspection.

- (1) As used in this section, the term:
- (d) "Building code inspection services" means those services described in  $\underline{s.\ 468.603(5)}\ s.\ 468.603(6)$  and  $\underline{(8)}\ (7)$  involving the review of building plans to determine compliance with applicable codes and those inspections required by law of each phase of construction for which permitting by a local enforcement agency is required to determine compliance with applicable codes.
- (i) "Private provider" means a person licensed as  $\underline{a}$  building code administrator under part XII of chapter 468, as an engineer under chapter 471, or as an architect under chapter 481. For purposes of performing inspections under this section

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for additions and alterations that are limited to 1,000 square feet or less to residential buildings, the term "private provider" also includes a person who holds a standard certificate under part XII of chapter 468.

Section 8. Section 471.045, Florida Statutes, is amended to read:

471.045 Professional engineers performing building code inspector duties.-Notwithstanding any other provision of law, a person who is currently licensed under this chapter to practice as a professional engineer may provide building code inspection services described in s. 468.603(5) s. 468.603(6) and (8)  $\frac{(7)}{}$  to a local government or state agency upon its request, without being certified by the Florida Building Code Administrators and Inspectors Board under part XII of chapter 468. When performing these building code inspection services, the professional engineer is subject to the disciplinary guidelines of this chapter and s. 468.621(1)(c)-(h). Any complaint processing, investigation, and discipline that arise out of a professional engineer's performing building code inspection services shall be conducted by the Board of Professional Engineers rather than the Florida Building Code Administrators and Inspectors Board. A professional engineer may not perform plans review as an employee of a local government upon any job that the professional engineer or the professional engineer's company designed.

Section 9. Section 481.222, Florida Statutes, is amended to read:

481.222 Architects performing building code inspection services.—Notwithstanding any other provision of law, a person

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who is currently licensed to practice as an architect under this part may provide building code inspection services described in s. 468.603(5) s. 468.603(6) and (8)  $\frac{(7)}{(7)}$  to a local government or state agency upon its request, without being certified by the Florida Building Code Administrators and Inspectors Board under part XII of chapter 468. With respect to the performance of such building code inspection services, the architect is subject to the disciplinary guidelines of this part and s. 468.621(1)(c)-(h). Any complaint processing, investigation, and discipline that arise out of an architect's performance of building code inspection services shall be conducted by the Board of Architecture and Interior Design rather than the Florida Building Code Administrators and Inspectors Board. An architect may not perform plans review as an employee of a local government upon any job that the architect or the architect's company designed.

Section 10. This act shall take effect October 1, 2017.

### Bill Adversely Impacting Florida's Building Code: CS / SB 860 by Community Affairs / Senator Brandes

The following organizations are opposed to the above bill which will weaken Florida's building code, resulting in higher insurance rates. This bill is on the Senate's Regulated Industries Committee agenda for Tuesday, March 28 at 11:00 a.m. The new process creates a system that blocks the regular incorporation of updated consensus-based, industry building codes and standards which will leave Florida behind on building and weather science and safety innovations. Current law requires the Building Commission to revise the Code every three years to adopt the most recent versions of the International Code Council I-Code (I-Code) incorporating the latest safety innovations. Under the bills' permissive adoption process, the Commission may every three years adopt, by a three-fourths vote, updates to the current Code as it deems appropriate after an evaluation of the latest version of the I-Codes. We concur with Federal Alliance for Safe Homes, Florida Building Code Officials, and Florida Floodplain Managers to maintain the current mandatory update process which has resulted in a code viewed as the strongest in the country.

#### American Insurance Association

Ron Jackson
 rjackson@aiadc.org

#### Florida Association of Insurance Agents

• Kyle Ulrich kulrich@faia.com

#### Florida Insurance Council

• Cecil Pearce cpearce@flains.org

#### Florida Property & Casualty Insurance Association

William Stander
 william@williamstander.com

#### National Association of Mutual Insurance Companies

Liz Reynolds
 lreynolds@namic.org

#### Personal Insurance Federation of Florida

Michael Carlson
 michael.carlson@piff.net

#### Property Casualty Insurers Association of America

• Logan McFaddin logan.mcfaddin@pciaa.net

#### Craig Fugate, FEMA Administrator (2008 – 2016), Former Florida DEM:

"A unified building code based on the latest science and engineering practices reduces the total cost of home ownership and increases the insurability of Florida's new construction. The Florida Building Code has proven that since its inception over 15 years ago. Florida Senate Bills 860 and 7000 put that at risk."

### John Zarrella, Former CNN Miami Bureau Chief:

"In the wake of Andrew, the sad truth was revealed. Building codes had failed us. I stood in the midst of endless rubble that had been someone's home. The walls were gone. The roof was gone. Mile after mile it was all the same so much so that people couldn't even find the streets where they had lived.

When Charley and then Wilma hit years later, it was unquestionable how the code changes had saved property and lives. The destruction Andrew brought was not repeated. Andrew was a hard lesson. But we learned from it, we fixed much of what was wrong. And that is what good government practices are supposed to accomplish."

# Ocala is the first city in Florida to achieve a FEMA Class 3 Rating. Ocala City Engineer's Office:

"Since the City of Ocala is a Class 3 Community, properties in Special Flood Hazard Areas receive a 35% discount (estimated \$405 average) on their Flood Insurance. Also, properties in Non-Special Flood Hazard Areas receive a 10% discount on their Flood Insurance".

#### Summary Document: The Case for Preserving Florida's Building Code Systemi

- Florida Senate Bill 860 proposes to replace the I-Codes with the Florida Building Code (FBC) 6<sup>th</sup> edition (and subsequent editions) as the foundation code; and replace the mandatory three-year update of the FBC with a permissive review process.
- Florida is a highly-populated state, with an increase in population by an estimated 1,000 people a day according to the U.S. Census Bureau. Florida also has more than 1,300 miles of coastline, and is the most likely state in the U.S. to be hit by a hurricane.
- In 1992, Hurricane Andrew caused widespread devastation to South Florida, with an
  estimated \$26 billion in damages, destroying approximately 49,000 homes, and
  damaging an estimated 108,000 additional homes. Storm damage has been attributed to
  the "confusing system of multiple codes and administrative processes" that was in place.
- Andrew disrupted the private insurance market for years afterwards.
- In 2002, the first edition of the FBC went into effect and replaced all local codes. Since
  going into effect, multiple studies have documented the economic benefit of the FBC. A
  recent Wharton Study found that the FBC results in 4.8 dollars in losses saved for every
  1 dollar spent on new construction.
- The main concerns with SB 860 are:
  - The removal of safety innovations incorporated within the FBC via modern incorporation of the I-Codes as the foundation code.
  - The costs and difficulty of replicating a code development process equivalent in quality to the I-Code development process, noting the approximately \$9 million per year required to develop and maintain the I-Codes by the ICC.
  - The potential for SB 860 to negatively impact financial incentives and federal funding, including recent FEMA policies requiring the "integration and use of nationally recognized voluntary consensus-based building codes and standards."
- SB 860 represents a return to a pre-Andrew era, with an unworkable framework for developing building codes, neglecting the many practical considerations, including resources, for a building code system to succeed. As Andrew proved almost 25 years ago, a dysfunctional building code system is literally a recipe for disaster.

<sup>&</sup>lt;sup>1</sup> This paper is a summary of <u>The Case for Preserving Florida's Building Code System</u>. Refer to this document for citations and resources.

#### Federal Emergency Management Agency (FEMA) Policies Implicated by SB 860

Various federal policies incentivize strong building codes, with ramifications for the availability of FEMA funds post-disaster. The following policies are implicated by Senate Bill 860:

- FEMA Disaster Risk Reduction Minimum Codes and Standards, FEMA Policy 204-078-2
   "FEMA will encourage and, to the extent permitted by law, require the integration and use of nationally recognized voluntary consensus-based building codes and standards consistently across FEMA programs."
- FEMA Public Assistance Required Minimum Standards, FEMA Recovery Policy FP-104-009-4 "FEMA's Public Assistance program will generally require the integration and use of the hazard-resistant provisions of the International Code Council's (ICC) International Building Code (IBC), the International Existing Building Code (IEBC), and/or the International Residential Code (IRC) as a minimum design standard for all eligible building restoration projects where the design standard is triggered."
- On January 20, 2016, FEMA published an Advance Notice of Proposed Rulemaking seeking comment on a Public Assistance "disaster deductible" concept, which would require a predetermined deductible amount before FEMA grants assistance, including potential credits towards the deductible for activities like prior adoption of enhanced building codes.<sup>III</sup>

As the above bullets describe, amending the FBC development process will have far-reaching financial impacts, including the availability and amount of disaster relief funds.

FEMA. Disaster Risk Reduction Minimum Codes and Standards. FEMA Policy 204-078-2. September 6, 2016. <a href="http://www.iccsafe.org/wp-content/uploads/FP-204-078-2.pdf">http://www.iccsafe.org/wp-content/uploads/FP-204-078-2.pdf</a>.

ii FEMA. *Public Assistance Required Minimum Standards Policy*. September 30, 2016. https://www.fema.gov/media-library/assets/documents/124326.

Proposed Rule. Establishing a Deductible for FEMA's Public Assistance Program. 81 FR 3082 (January 20, 2016). <a href="https://www.federalregister.gov/documents/2016/01/20/2016-00997/establishing-a-deductible-for-femas-public-assistance-program">https://www.federalregister.gov/documents/2016/01/20/2016-00997/establishing-a-deductible-for-femas-public-assistance-program</a>.



FLORIDA CHAPTER OF THE ASSOCIATION OF STATE FLOODPLAIN MANAGERS, INC.

P.O. Box 21243 | Tampa, FL 33622-1243 | 813-765-FFMA (3362) | www.FLfloods.org

#### Our Mission:

Re: Senate Bill 7000 and House Bill 901

"Providing leadership in floodplain management to reduce risk and loss caused by flood"

**Board Members** 

Chris Zambito, CFM

Del Schwalls, PE, CFM Vice-Chair

Carrie Aurit, CFM, GISP Treasurer

Jonathan Bilby, MCP, CFM Secretary

James Linkogle, CFM Past Chair

Desiree Companion, CFM Past Chair

Sally Cook, CFM
Associate Education Director

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Associate Legislative Director

Nancy Witty, CFM
Associate Membership Director

Cece McKiernan, CFM
Executive Director

Susan Wilson, CFM FEMA Region IV, Ex Officio

Miles Anderson FDEM, Ex Officio

Regional Directors

Sandy Tudor, CFM
Noah Taylor, CFM
Nicholas DiGrutlolo, PSM
Lalit Lalwani, PE, CFM
Heather Whitmore, AICP, CFM
Karen Thornhill, CFM
Mark Hagerty, CFM
Richard Benton, CFM
Carlos Castro, EI, CFM
Donald Beaton, Jr., CFM

<u>Directors-at-Large</u> Lisa Foster, CFM Josh Overmyer, CFM Dear Honorable Members of the Committee on Community Affairs,

NOTE: SB 860 was amended to include the provisions of SB 7000

The Florida Floodplain Managers Association (FFMA) is the Florida Chapter of the Association of State Floodplain Managers (ASFPM). We are pleased to provide comments on Senate Bill 7000 that was jointly introduced by the Committee on Community Affairs and Senator Keith Perry and House Bill 901 which was filed as a companion bill by Representative Stan McClain. Like our parent organization ASFPM, FFMA is a professional non-profit organization and its members represent many of the 467 National Flood Insurance Program (NFIP) communities in the State of Florida. The communities are home to more than 1,783,000 flood insurance policyholders, contributing over \$957,664,000 in premiums paid into the NFIP each year.

FFMA is one of the most active chapters of ASFPM in terms of education and member involvement. We have over 700 members representing a strong mix of public and private organizations along with local and state officials. It is the aim of FFMA to provide comments on the proposed bill from a floodplain management perspective giving local and expert insight to the measures that have been suggested.

Senate Bill 7000 (SB7000) and House Bill 901 (HB901) were introduced with the intent of limiting nationally-approved changes to the base building code used in Florida. FFMA offers further details on two significant implications of the legislation:

- Potential to increase flood insurance premium payments by more than \$60 million for Florida policy holders in 95 communities (currently offset by the National Flood Insurance Program's Community Ratings System)
- Potential loss or reduction in post-disaster funding through the Federal Emergency Management Agency's (FEMA's) Public Assistance program

The current Florida Building Code is based on codes developed by the International Code Council (referred to as I-Codes) and amended as needed by the Florida Building Commission to more closely adapt the codes to the specific nature of hazards encountered in Florida.

2/28/17



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Impacts to the Building Code Effectiveness Grading Scale (BCEGS)

The most current version of the Florida Building Code is the 5<sup>th</sup> Edition which is based on the 2012 I-Codes and includes the minimum requirements of the National Flood Insurance Program (NFIP) within the code. The next version (6<sup>th</sup> Edition) is due to become effective on December 31, 2017 and will be based on the 2015 I-Codes. The current process results in a Florida Building Code that is typically two to five years behind the corresponding I-Code.

Under the proposed language, the Florida Building Commission will use the 6<sup>th</sup> Edition of the Florida Building Code for all future updates and amendments. This will mean that, over time, the Florida Building Code will move further away from the most recent I-Code edition.

FFMA's comments specifically focus on the bills unintended financial consequences to taxpayers based on how the bill effects the following programs: National Flood Insurance Program (NFIP), Community Rating System (CRS), the Building Code Effectiveness Grading Schedule (BCEGS), and FEMA Public Assistance funding.

Please note that NFIP floodplain management requirements, NFIP flood insurance premiums, FEMA flood hazard mitigation and the enforcement of up to date building codes are inextricably intertwined. The I-Codes and codes such as the Florida Building Code have a direct correlation to the cost of flood insurance for property owners in Florida.

This correlation is primarily based on the Building Code Effectiveness Grading Schedule (or BCEGS) which is a mechanism that measures and documents the effectiveness of a jurisdiction's enforcement of the building code across the Country. Jurisdictions are assigned a score separately for enforcement of residential and commercial buildings ranging from 1 to 10 with 1 being the highest. In Florida, the majority of community's scores range between a BCEGS Class 2 and a Class 6.

Jurisdictions in Florida that participate in BCEGS receive maximum score for the enforcement of building codes that are adopted within 5 years of the most recent I-Codes. This score not only contributes directly to the overall score for a jurisdiction, it is also used to make an adjustment to all other points accumulated. For example, a jurisdiction implementing codes within five years of publication (as Florida currently does) will score maximum points for code adoption and therefore have a ratio of 1 (8 of 8 possible points) and no adjustment to other scores. A jurisdiction adopting codes within six years of the publication date will only earn 6.88 points in the code adoption section out of a maximum eight points and all other points will be adjusted by a factor of 6.88/8 or 0.86 so the jurisdiction will receive credit for 86% of the points earned throughout the evaluation process.

The further away the Florida Building Code moves from the original publication date of the I-Code, the lower the score and therefore, the lower the adjustment factor. If the code adopted is more than six years old but less than 10, a situation Florida could face in only four years under this proposed bill, the score for code adoption would be 2.21 points out of a maximum of 8 points. This would equate to an adjustment factor of



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2.21/8 or 0.277 so the jurisdiction would receive credit for only 27.7% of the points earned through the evaluation process.

This would result in a dramatic decrease in BCEGS classifications for jurisdictions participating in BCEGS which would result in an increase for regular building insurance policies but will also have a direct, significant, increase in the cost of flood insurance premiums in Florida.

Impacts to the NFIP Community Rating System (CRS) and Flood Insurance Premiums

Florida has 467 NFIP communities, of which 230 participate in the NFIP's Community Rating System (CRS). The CRS is a program that encourages communities to minimize flood losses through enforcement of higher regulatory standards and public outreach along with many other criteria in exchange for discounts on the cost of NFIP flood insurance. The more flood resiliency a community achieves, the higher the CRS rating. Unlike BCEGS, CRS has a direct quantifiable impact on the flood insurance premiums paid by citizens. Classes range from a Class 10, which earns no discount, to a Class 1 which earns a 45% discount on NFIP flood insurance premiums.

In Florida, 230 communities have earned a Class 9 or higher achieving between 5% and 35% discount in flood insurance premiums and cumulatively saving Florida residents and business owners \$195,328,086 in flood insurance premiums **each year**. Of those, 95 communities are a Class 6 or higher and together save Florida citizens over \$168 million each year.

Under the CRS program, to reach a Class 6 or higher, a community **MUST** have a minimum BCEGS rating of Class 5 for residential and Class 5 for commercial structures. By changing the Florida Building Code adoption process to move it further away from the most recent adopted I-Codes, communities currently meeting this standard will not meet this pre-requisite. This will mean that **all Class 6 or higher CRS communities will retrograde to a Class 7**.

The adverse fiscal impact of this change to Florida citizens would be an increase of over \$60.5 million paid every year for NFIP flood insurance premiums. Seventeen communities in Florida would see an increase in premiums of over \$1 million per community. This increase per community is illustrated in Attachment 1.

In addition, the Community Rating System provides credit for the adoption of building codes based on the I-Codes which contain flood building standards established by the NFIP. CRS specifies that the State building code must not be based on an I-Code older than six years. Under the bills, the further away from the most recent I-Code the FBC falls, the lower the points awarded again adversely impacting a communities' CRS rating.



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Impacts to FEMA Public Assistance Funding

Another significant impact of this proposed legislation concerns the eligibility of projects to receive FEMA Public Assistance Funding following Presidentially-declared disasters. FEMA Policy FP-104-009-04, "Public Assistance Required Minimum Standards" (Attachment 2), sets the minimum standards required for Public Assistance projects and requires that projects funded under this program must utilize Building Codes based on the I-Codes.

The minimum standards state:

"...generally require the integration and use of the hazard-resistant provisions of the International Code Council's (ICC) International Building Code (IBC), the International Existing Building Code (IEBC), and/or the International Residential Code (IRC) as a minimum design standard for all eligible building restoration projects where the design standard is triggered".

A consequence of failing to incorporate these minimum standards defined in FEMA Policy FP-104-009-04 may be denial or de-obligation of FEMA funding for facilities that were built or repaired using Public Assistance funds. If Florida's Building Codes do not reflect the current I-Codes, jurisdictions, at a minimum, will be tasked with regulating Public Assistance funded projects with codes different from all other projects that are regulated daily and may result in the denial or de-obligation of Public Assistance funded projects. In a State as vulnerable as Florida is to disasters, loss of Public Assistance funding is of significant concern.

About the Florida Floodplain Managers Association and SB7000/HB901

FFMA's mission is providing leadership in floodplain management to reduce risk and loss caused by flood. We have been actively involved in floodplain management in Florida for many years and are proponents of strong, multi-hazard resistant codes. Amending the current Florida Building Code adoption process is a very complex process and requires a detailed understanding of the far-reaching interdependencies. Our legislators depend on comments and input from experts to help craft language that meets the goals of the legislation but without unintended consequences. Therefore, we respectfully provide the preceding information, statistics, and analysis to help our citizens and lawmakers understand the full implications of Senate Bill 7000 as it pertains to floodplain management, flood insurance, and FEMA funding in Florida.



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In summary, FFMA thanks you for the opportunity to comment on the proposed rule. Feel free to contact us if you have any questions.

Sincerely,

Chris Zambito, CFM

Chair, FFMA Board of Directors

chair@FLfloods.org

cc: FFMA Board

**ASFPM** 



# The Case for Preserving Florida's Building Code System

The nonprofit Federal Alliance for Safe Homes (FLASH) is a coalition of public, private, and nonprofit organizations committed to disaster safety and resilience. Since 1998, FLASH and partners have advanced initiatives and policies that address natural hazards and the built environment.

#### Florida Senate Bill 7000 and its Companion House Bill 901 (2017)

Florida Senate Bill 7000 and House Bill 901 would critically weaken the built environment in Florida in ways that are not immediately obvious. On its face, it appears to streamline the process of updating the Florida Building Code (FBC), but in effect, it creates a system that blocks the regular incorporation of updated consensus-based, industry building codes and standards and, in turn, leaves Florida behind on building and weather science and safety innovations. After Hurricane Andrew, Florida learned the lessons of an inadequate building code system. This bill will leave Florida, a uniquely populous and catastrophe-exposed state, back in a pre-Andrew system and vulnerable to the next tropical storm or hurricane to again prove the value of strong minimum construction standards.

#### I. Senate Bill 7000 and House Bill 901

As drafted, SB 7000 and HB 901 proposes several significant changes to the FBC system. Two highly concerning provisions include: (1) replacing the I-Codes with the 6<sup>th</sup> edition (and subsequent editions) of the FBC as the foundation code for the FBC; and (2) replacing the current mandatory three-year update of the FBC with a permissive review process.

These two changes may seem limited to procedural matters, but in reality, they could drastically diminish the substance and character of the FBC, widely considered currently to be one of the, if not the, strongest building codes in the country. The history and impact of the FBC are examined here to contextualize the potential ramifications of SB 7000 and HB 901.

#### II. History and Benefits of FBC

Florida has more than 1,300 miles of coastline, thousands of lakes, and hundreds of miles of rivers. Florida is the most likely state in the United States to be hit by a hurricane type with the greatest potential for devastating a large

"... Florida is the most likely state in the United States to be hit by a hurricane..."

geographical area.<sup>iii</sup> One study provides a 46 percent chance that Florida is hit by at least one hurricane per year.<sup>iv</sup> Additionally, Florida is a highly populated state, currently the third most-populous state with an estimated 19.9 million residents.<sup>v</sup>

#### A. History of the FBC

Florida is a state with a long history of devastating hurricanes, tropical storms, and flooding, as well as other perils like hail, wildfires, and tornadoes. The history of the FBC provisions illustrates the necessity to maintain strong minimum construction standards to protect the built environment.

In the 1950s, several devastating hurricanes<sup>vi</sup> made it apparent that South Florida needed strong building code provisions.<sup>vii</sup> Accordingly, in the aftermath, a panel of experts including architects, engineers, builders, and industry representatives assembled to address this issue and worked with the American Society of Civil Engineers (ASCE) and other research groups to devise wind-loading design.<sup>viii</sup> On December 31, 1957, Miami-Dade County was the first to adopt the South Florida Building Code, with Broward County following suit soon thereafter, adopting a slightly modified version.<sup>ix</sup>

In the 1970s, the State of Florida first regulated building codes at the statewide level.\* In 1974, Florida law established the state minimum building code requiring all local governments to adopt and enforce a building code. This set forth four separate model codes that local governments could choose from to adopt; therefore, the state's role was to adopt all or relevant parts of new editions of the four model codes, of which local governments could then amend and enforce the local codes as they deemed appropriate.\* Most local governments amended the model code they selected.\*

Also beginning in the 1970s was a construction boom that generally lasted until the early 1990s.xiii Hundreds of thousands of homes in South Florida representing approximately 70 percent of all existing homes in Broward and Palm Beach were built between 1970 and 1992.xiv

In 1976 the South Florida Building Code was adopted as a mandatory standard for all municipalities in Broward County.<sup>xv</sup> In 1986, Florida law established the "Coastal Building Zone", the first engineering-based hurricane wind and storm surge standards.<sup>xvi</sup>

On August 24, 1992, Hurricane Andrew, the third most intense U.S. land-falling hurricane in the twentieth century, hit southern Dade County as a Category 5 hurricane.xvii For the 27 years

prior, South Florida did not experience a severe hurricane.xviii While the storm produced high winds and storm surge, the storm surge and wave action effects were confined to a small section of the coastal floodplain.xix Accordingly, Andrew's flood damage was minimal; however, wind damage from its significant wind speeds was widespread.xx Damages from Andrew were estimated at \$26 billion, directly causing 26 deaths in the U.S. and indirectly causing an additional 39 deaths.xxi Andrew destroyed approximately 49,000 homes and damaged an estimated of 108,000 additional homes.xxii The destruction from Hurricane Andrew created a property insurer void from failed private insurers and necessitated the expenditure of billions of federal dollars.xxiii

One factor, identified by Fronstin and Holtman (1994), for the widespread damage from Andrew is the erosion of the building code in the years before the storm (one assertion that it began in the 1970s).xxiv They observed that for homes built before Hurricane Andrew, newer homes had proportionately more damage than older homes—that subdivisions built in the late 1960s had the least amount of damage, but homes built after the 1970s and very new subdivisions had a large amount of damage.xxv Fronstin and Holtman also found that factors in addition to wind speed caused severe destruction, including "low quality construction, faulty designs, and flimsy materials."xxvi

In the face of Hurricane Andrew, the South Florida Building Code, the local code considered the strongest standard for hurricane protection, "essentially failed."xxvii Post-Andrew findings identified three main construction vulnerabilities: roof systems, opening protection, and roof sheathing attachment.xxviii

After Andrew, Miami-Dade County conducted a review of its building code and made substantial changes to the code and support systems for its enforcement.\*\*

The enhanced South Florida Building Code (Broward and Dade Counties) with its hurricane mitigation provisions designed to address building envelope weaknesses was implemented in September 1994.\*\*

The state of Florida also responded to Hurricane Andrew. The predecessor to the Florida Building Commission upgraded the wind resistance standards of the model code used by most local governments, as well as started requiring licensing of local building code enforcement personnel.\*\*

And, also like Miami-Dade County, Florida did not stop with improving the old system of various local codes throughout the state.\*\*

In 1996, the Florida Building Codes Study Commission was created to study the existing code system, the local codes under the 1974 law, and make recommendations for improvement. \*\*xxiii\* Sixteen months of study revealed a complicated patchwork of codes with inconsistent development and enforcement by over 400 local jurisdictions and state agencies. \*\*xxxiv\* History of the Florida Building Commission\* provides that the storm damage from Hurricane Andrew was not due to weaknesses in the codes, but rather the "confusing system of multiple codes and administrative processes."\*\*xxxv\*

In December 1997, the Florida Building Codes Study Commission recommended a uniform statewide building code, as well as a continued role for the Florida Building Commission. \*\*xxvi\* In 1998, the Florida Legislature adopted the commission's recommendations for a single state building code developed and maintained by the Florida Building Commission and increased oversight of local code enforcement. \*\*xxxviii\* The legislature directed the Florida Building Commission to develop the FBC.\*\*xxxviii\* The 2000 Legislature evaluated the draft Florida Building Code, and directed amendments, which were then amended, and adopted by Administrative Rule. \*\*xxxix\* On March 1, 2002, the first edition of the FBC went into effect and replaced all local codes.\*\*I

The 2001 FBC was based on the Standard Building Code; however, the 2004 FBC edition was based on the I-Codes published by the International Code Council, and subsequent editions have followed suit.

The best metrics to test the new FBC were the hurricanes in the 2004 hurricane season. Hurricane Charley was the only design wind speed storm that year (but produced less rainfall).xii Each storm revealed different weaknesses in the built environment, with the largest

delineation between buildings constructed before the new FBC (undergoing major damage and not safe for shelter), and buildings constructed after the FBC with its stronger provisions, better enforcement, and newer buildings (with less damage and providing shelter to its inhabitants).<sup>x|||</sup> The FBC appeared to result in less structural damage overall (no structural failures observed for structures built to the wind design requirements of the 2001 FBC); however, while observed damage during the 2004 hurricane season revealed major design improvements ensuring a continuous load path in the structural systems, it also identified areas for improvement for the load path for non-structural components and cladding.<sup>x|||||</sup>

Wind damage documented during the 2004 hurricanes was similar throughout all of the hurricanes, primarily damaging building envelope<sup>xiv</sup> components and accessory structures.<sup>xiv</sup> Most building damage was caused by: (1) insufficient wind resistance of building envelope systems (roof coverings, roof mounted equipment, soffits, wall coverings, and unprotected glazing) that allowed wind-driven water infiltration into buildings and (2) impact of wind-borne debris (primarily in Hurricane Charley).<sup>xivi</sup>

In 2005, more hurricanes tested the FBC. Hurricanes Wilma and Dennis in particular illustrated the improvements in the FBC.xlvii

Many consider the FBC to be the strongest building code in the country in terms of resistance to hurricanes. However, as the above statements illustrate, there were perceived weaknesses in the FBC after the 2004-2005 hurricane season: that as a general matter, the building code has largely addressed structural system failures, but issues related to water intrusion and the integrity of the building envelope are yet to be fully addressed. These elements are crucial to protect building contents as well as prevent internal pressurization and building failure. This illustrates the need for building codes to continuously improve and evolve to reflect the best science and performance lessons post-disasters.

The Florida Building Commission's 2007 Report to the Legislature discussed the work of the Florida Building Commission and how its decisions are based on the best engineering-based

science available. It stated, "[a]Ithough the Code is by law a minimum building code, the Florida Building Code is the strongest consensus and science-based building code in the country."

#### B. Proven Economic Benefit of the FBC

The development, implementation, and continuous updating of the FBC have objectively and subjectively paid off.

A 2002 Florida Building Code Cost and Loss Reduction Benefit Comparison Study indicated that the FBC would provide "long-term economic benefits of reduced damage and loss for residences built to the FBC."

An IBHS study concluded that the frequency of claims for homes constructed to the new FBC after Hurricane Charley was reduced by 60% and the claim was 42% less severe when a loss occurred. Post 2004 Hurricane Field Survey – an Evaluation of the Relative Performance of the Standard Building Code and the Florida Building Code documented performance features

and found that homes built to the FBC showed improvements over homes built to the Standard Building Code. And a 2008 Florida Residential Wind Loss Mitigation Study showed post-FBC homes with

"... study concluded that the frequency of claims for homes constructed to the new FBC after Hurricane Charley was reduced by 60% and the claim was 42% less severe when a loss occurred."

significantly reduced losses compared to pre-FBC era homes. liv

A recent working paper from The Risk Management and Decision Processes Center for the Wharton School entitled *Economic Effectiveness of Implementing a Statewide Building Code:*The Case of Florida details the benefits of the FBC:

This study uses ten years of statewide realized insured loss data from 2001 to 2010 to show that the FBC reduced FL windstorm losses by up to 72%, with statistical results robust across a number of specifications and consistent with other previous findings. We then utilize our results to conduct a benefit-cost analysis (BCA) on the implementation of the FBC. We find that the FBC passes the benefit-cost test on the order of 4.8 dollars in losses saved to every 1 dollar spent on new construction, with a payback period for the investment of stronger codes estimated at approximately 10 years.\(^{\mathbb{I}}\)

And the benefit of the FBC has been realized and expressed by homeowners. A 2012 Florida Building Code Commission report described that homeowners in 2002 who were skeptical of the new FBC

"... FBC passes the benefit-cost test on the order of 4.8 dollars in losses saved to every 1 dollar spent on new construction..."

requirements and its added costs felt safe in their homes during the 2004 and 2005 hurricane seasons.<sup>M</sup>

#### C. Lessons Learned from the History of the FBC

Hurricane Andrew illustrated, in horrific detail, the vulnerabilities of a patchwork of building codes across the state with insufficient enforcement. After Andrew, Florida took action and created the Florida Building Commission and the FBC, which has been hailed across the country as the strongest building code against hurricanes, and the testing standards in Miami-Dade and Broward County for the High-Velocity Hurricane Zone are recognized as the industry gold standard.

The FBC's strength is in regularly updating the foundation code to a model code, while still containing Florida-specific requirements. If SB 7000 and HB 901 were adopted, it is possible that jurisdictions could be left to enact their own more restrictive requirements through a local ordinance. And in turn, each jurisdiction will gradually develop differing requirements. This is what was in place prior to the FBC and one of the reasons the FBC was created. This bill would regress the progression of post-Andrew building requirements.

# III. Potential Negative Ramifications of Senate Bill 7000 and House Bill 901

The section below addresses some of the potential impacts of SB 7000 and HB 901.

### A. Removes Safety Innovations Incorporated within the FBC

The main concern with Senate Bill 7000 and House Bill 901 is that it compromises the process that ensures the building code is updated to the latest research and technology that is incorporated into the model building codes. Updating building codes every three years ensures that the latest building science is contained within the building code. This includes the newest

engineering and building innovations, as well as lessons learned from building failures or damage.

The FBC is as strong as it is because it is built upon the model codes, and innovation is focused on the Florida-specific changes that matter most to Florida, while building on the "run of the mill", but equally necessary building code provisions already created and contained in the I-Codes. Model codes anticipate and accommodate adaptation of the code to local conditions. Florida became the leader in the U.S. of strong, and effective, building codes by using the calculus of the foundation code plus Florida-specific amendments. Why fix something that isn't broken?

While Senate Bill 7000 and House Bill 901 provides that code provisions relating to wind resistance or the prevention of water intrusion may not be diminished by amendment, it assumes that the FBC as it exists, stationary in the base code, will forever be equal in strength to the continually improving I-Codes. SB 7000 and HB 901 will weaken the hurricane and flood protections in the FBC, not to mention the normal performance of buildings built to the FBC.

Changes from one code cycle to another range in type depending on the reason necessitating the changes. And the impact of a code cycle can only be viewed in hindsight, with different parties affected differently. Are changes in fire wall separation distances considered minor? Maybe to a contractor, but not to a firefighter or homeowner when seemingly small, but impactful changes lead to safer construction.

Updating construction techniques to modern innovations is the construction industry's obligation to homebuyers and building occupants. There are education opportunities for the construction industry regarding building code updates. Continued education requirements are designed so professionals stay up-to-date with technology and engineering advances. This is a reasonable requirement of the construction industry.

#### B. The Costs and Difficulty of Replicating the I-Code Development Process

There are insurmountable logistical difficulties for the Florida Building Commission to adequately create and maintain a building code at a level equivalent to that of the model code organizations.

The model code system is used across the country, and the world, to save governments the costs of creating from the ground up a safe and comprehensive method to provide guidelines for minimum building safety requirements. For more than 80 years, the public-private partnership between model code organizations and government has worked for citizens, industry, and government. Florida does not have the requisite resources to replicate and sustain such a system.

The Commission's members are highly qualified to address building code issues and facilitate the creation and maintenance of a world-class building code. However, it is not feasible that the commission and its staff can create the equivalency of the copyrighted I-Codes. Many of the Commission and TAC members and Boards are volunteer building officials, plans examiners, engineers, architects, and contractors from around the state.

Senate Bill 7000 and House Bill 901 would leave updating the minimum safety requirements for every structure in the state, from residential housing to hospitals to schools, to a committee of individuals with limited resources.

The direct cost for the development and maintenance of the I-Codes by the International Code Council is approximately \$9 million per year. This estimate includes staff time of technical experts (engineers, architects, and other code specialists); coordination of approximately 1,400 referenced standards developed by other standards organizations like NFPA, UL, ASTM,

ASHRAE, ASME, ASCE, and others; travel and lodging; and the cost of committee meetings, public hearings, editing, and publication of the model codes. The \$9 million does not include the

"... direct cost for the development and maintenance of the I-Codes by the International Code Council is approximately \$9 million per year."

investment made to develop and maintain cdpACCESS (the cloud-based, online code

development software to increase access to the code development process to the public). Note that the FBC is available to view free of cost online at <a href="ICC publicACCESS">ICC publicACCESS</a>.

The International Code Council is a U.S.-based, not-for-profit, member-focused organization with 250 employees and more than 63,000 members representing code officials, fire officials, engineers, architects, builders, laborers, manufacturers, building owners, and others with a stake in building safety. Florida is well represented by 2,837 members and 549 voting members.

The ICC does not create the substance and technical provisions of the I-Codes, but instead administers the process. The model codes are developed through a multi-step process meeting recognized voluntary consensus procedure standards, that is open to participation by the public, and is shaped by input from people across the construction industry and beyond. Ultimately, it is the approximately 9,000 governmental members that make the final decision about what should and should not be included in the I-Codes.

Current foundation codes for the 6<sup>th</sup> Edition (2017) FBC include the following fully developed resources:

- The 2015 IBC (736 pages)
- The 2015 IRC (932 pages)
- The 2015 IEBC (324 pages)
- The 2015 International Energy Conservation Code (192 pages)
- The 2015 International Fuel Gas Code (192 pages)
- The 2015 International Mechanical Code (160 pages)
- The 2015 International Plumbing Code (278 pages)

The Florida Building Commission would be endeavoring to become the subject matter experts on not only the material contained in each of these publications, but also the rationale and process behind the evolution of these provisions since their inception, replacing the insight of the approximately 9,000 governmental members that shape the content of the I-Codes.

Senate Bill 7000 and House Bill 901 creates a piecemeal approach to updating the building codes and would result in lessened standards. If the FBC base code remains the same indefinitely, then as the model building codes evolve (see e.g., the evolution from the 2000 IRC to the 2015 IRC), it will be logistically improbable (or impossible) to incorporate these changes. This will leave Florida behind on scientific and engineering innovations, and in turn vulnerable to the extreme natural perils that occur in the state as well as simply leaving behind innovations for normal occupancy.

# C. Potential for SB 7000 and HB 901 to Negatively Impact Financial Incentives and Federal Funding

Various federal policies incentivize strong building codes, with ramifications for the availability of FEMA funds post-disaster. The following policies are implicated by Senate Bill 7000 and House Bill 901:

- FEMA Disaster Risk Reduction Minimum Codes and Standards, FEMA Policy 204-078-2 "FEMA will encourage and, to the extent permitted by law, require the integration and use of nationally recognized voluntary consensus-based building codes and standards consistently across FEMA programs." Viii
- FEMA Public Assistance Required Minimum Standards, FEMA Recovery Policy FP-104-009-4 "FEMA's Public Assistance program will generally require the integration and use of the hazard-resistant provisions of the International Code Council's (ICC) International Building Code (IBC), the International Existing Building Code (IEBC), and/or the International Residential Code (IRC) as a minimum design standard for all eligible building restoration projects where the design standard is triggered." Williams
- On January 20, 2016, FEMA published an Advance Notice of Proposed Rulemaking seeking comment on a "disaster deductible" concept, which would require a predetermined deductible amount before FEMA grants assistance, including potential credits towards the deductible for activities like prior adoption of enhanced building codes.<sup>IIX</sup>

As the above bullets describe, amending the FBC development process will have far-reaching financial impacts, including the availability and amount of disaster relief funds.

#### IV. Conclusion

The current FBC system represents an evolution of science, technology, and lessons learned from devastating hurricanes like Hurricane Andrew. It was created to prevent future devastation. Now, with Senate Bill 7000 and House Bill 901, Florida's built environment faces a return to a pre-Andrew, piecemeal system of regulation without sufficient resources to succeed.

The painful lessons of Andrew must not be forgotten. Florida benefits in many respects from the current FBC system, with the most important benefit of public safety. Various studies have documented the proven performance of the FBC in minimizing losses since Andrew. Furthermore, the FBC system facilitates the receipt of federal disaster funds under new FEMA policies. Senate Bill 7000 and House Bill 901 threatens all of this and will create uncertainty in the Florida construction industry, which will, in turn, threaten economic development.

Costs have been asserted as a rationale for abandoning the current FBC system. Economic development and affordable housing are crucial considerations for construction, but minimum construction standards are a baseline necessity for all construction. Updated, uniform codes help protect real estate investments and facilitate durable and lasting structures by providing a high level of quality and safety. Responsible economic development and growth mean building with the real and dangerous perils Florida faces in mind.

Senate Bill 7000 and House Bill 901 would result in confusion for builders operating across state borders. Model building codes are utilized across the U.S., and out-of-state developers and builders could face increased costs to operate in the new system Senate Bill 7000 and House Bill 901 seeks to establish. Model codes keep construction costs down by establishing uniformity in the construction industry that allows building and materials' manufacturers to do business on a larger scale.

Florida is uniquely at risk because of its high exposure to natural disasters, high population, exponential population growth, and concentrated coastal development. The most important cost of this bill is the safety of Floridians and its many visitors, and this is a cost we cannot

afford to pay. Senate Bill 7000 and House Bill 901 demotes Florida from a national leader in strong building to planned obsolescence.

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# **Committee Agenda Request**

То:	Senator Travis Hutson, Committee on Regulated Industries	
Subject:	Committee Agenda Request	
Date:	March 15th, 2017	
I respectfully request that <b>Senate Bill #860</b> , relating to <b>Building Code Administrators and Inspectors</b> be placed on the:  □ committee agenda at your earliest possible convenience. □ next committee agenda.		

Senator Jeff Brandes Florida Senate, District 24

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

3-28-2017	SB 860
Meeting Date	Bill Number (if applicable)
Topic <u>CS/SB</u> 860 Flor Name <u>SARA</u> YERKES	Amendment Barcode (if applicable)
Job Title Senor VP ICC	
Address 500 M. Jersey Ave	NW Phone 202-327-3177
City State	20001 Email Syerkes e i cosafe
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>International</u>	Code Council
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony meeting. Those who do speak may be asked to limit their r	y, time may not permit all persons wishing to speak to be heard at this remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# **APPEARANCE RECORD**

3-28	-17
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5-26 (Deliver BOTH copies of this form to the Senator or Senate Profe	essional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name_Dall (alhoun	
Job Title Executive Director	
Address 2015 Monroe St Unit A	Phone 850 681 U196
Tallahassee FL 3230	\Email
Speaking: For Against Information W	aive Speaking: In Support Against The Chair will read this information into the record.)
Representing Florida Watural Gas As	sociation
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not peneting. Those who do speak may be asked to limit their remarks so that as	ermit all persons wishing to speak to be heard at this s many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

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# **APPEARANCE RECORD**

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Meeting Date				Bill Number (if applicable)
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Name Ton Declar				
Job Title Bulona Ope	icial			
Address 1036 Tunat	Il Dr.		Phone <u>850-4</u>	43-7124
City	FL State	3317 Zip	EmailEmail	CERTO PSU, EDU
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Representing Bullons	OFFICIALS	Assoc of F	LOPIDA	
Appearing at request of Chair:	Yes X No	Lobbyist registe	ered with Legislatı	ıre: Yes Xo
While it is a Senate tradition to encoura meeting. Those who do speak may be	age public testimony asked to limit their r	v, time may not permit all remarks so that as many	persons wishing to sp persons as possible o	peak to be heard at this ean be heard.
This form is part of the public record	d for this meeting.			S-001 (10/14/14)

# **APPEARANCE RECORD**

3-26-11	(Deliver BOTH co	ppies of this form to the Se	nator or Senate Professional S	taff conducting the meeting)	1B 860
Meeting Date			et .		Bill Number (if applicable)
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Name A ARI	HEBI	SANK			
Job Title		a		7 0	1 - [
Address Street	1481 (	QUEET	AUE	Phone 850	566-1824
Street	AHABS	任左	92301	Email Khebra	Ma Wilsonman
City		State	Zip		1Ant
Speaking: For _	Against	Information	Waive Sp	eaking: 🔲 In Sup	port Against
		All Marie Control of the Control of	(The Chai	r will read this informa	tion into the record.)
Representing	LO PHON	+ Home	BUILDERS		
Appearing at request of	of Chair:	Yes No	Lobbyist registe	ered with Legislatu	re: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARAN	ICE RECO	RD /
3-28-(Deliver BOTH copies of this form to the Senator	or Senate Professional S	taff conducting the meeting)
Meeting Date'		Bill Number (if applicable)
Topic BULLDING CODES		Amendment Barcode (if applicable)
Name Chin FENTRISS		
Job Title LEGISLATIVE COUN	JSEZ	
Address /400 VILLAGE SQUARE #	£ 3-243	Phone 850-222-2772
City State	323/2- Zip	Email NFONTRISS (3) ADL COM
Speaking:		peaking: In Support Against fr will read this information into the record.)
Representing FLA ROOFING 4 SHE	ET META	CONTRACTORS ASSN
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Legislature: Ves No

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APPEARANCE RECO	RD /
(Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting B
Meeting Date '	/ Bill Number (if applicable)
Topic BULLDING CODES	Amendment Barcode (if applicable)
Name CAM FEWIRISS	<del>-</del>
Job Title LEGISLATIVE COUNSEL	
Address 1400 VILLAGE 50 # 3-243	Phone 850-222-2772
Street PL 33/2	Email-
City State Zip	
Speaking: For Against Information Waive Speaking: (The Cha	peaking: In Support Against ir will read this information into the record.)
Representing FLA. REFRIGERATION & AIR CONT	DITIONING CONTRACTORS ASSA
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No

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# **APPEARANCE RECORD**

3/28 (Deliver BOTH copies of this form to the Senator or Sen	ate Professional Staff conducting the meeting)  SB 860  Bill Number (if applicable)
Topic Ha Bldg Coele Name Deberah Lawson	Amendment Barcode (if applicable)
Job Title	
Address Poby 12277	Phone 850-570-0033
Talla 71 32317 City State	Email <u>lawson, debural, e</u>
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Ha Rod Deck	Assn
Appearing at request of Chair: Yes No Lot	obyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may meeting. Those who do speak may be asked to limit their remarks so	not permit all persons wishing to speak to be heard at this that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

0/20/1/	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
6/10/01/0	Late Filed Amend. Perry
Topic	Amendment Barcode (if applicable)
Name Bruce Ketshner	
Job Title	
Address 23/ West Bay Ave	Phone 407- 3307882
Lengwood F/	32750 Email PRKershner@all.net
City State	ZIP
Speaking: For Against Information	Waive Speaking: 📈 In Support 🔲 Against
	(The Chair will read this information into the record.)
Representing United tool 4 Spa	A551
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testiments time	mound not no weit all no was a wishing to the first to th

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professiona	28 A(0)
weeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Jennifer Hatfield	<u> </u>
Job Title	_
Address 411 Lenore Ct.	Phone 941-345-3263
Street  City  State  State  State	_ Email_jenewisonngnt.com
	Speaking: In Support Against pair will read this information into the record.)
Representing FL Swimming Pool Association	
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	all persons wishing to speak to be heard at this by persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senato	r or Senate Professional Staff conducting the meeting)  Bill Number (if applicable)
Topic Proc Contracting	Amendment Barcode (if applicable)
Name	
Job Title LOBOYIST	
Address 10 N. MONROEST	Suint 1090 Phone 681-0411
City State	3230   Email JAMES. NAGILL PBIR. COM
Speaking: For Against Information  Representing FINM A Pen	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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# **APPEARANCE RECORD**

3 28 17 Meeting Date

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Bill Number (if applicable)

Meeting Date		Bill Number (if applicable)
Topic BUILDING CODE BILL		Amendment Barcode (if applicable)
Name MICHAEL RIMOLDI	THE STATE OF THE S	_
Job Title SENIOR VICE PRES		_
Address 1706 METROPOLITAN		Phone 813 830 1674
Street  ALLAHASSEE FL  City  State	32306 Zip	$\sim$ $\sim$ $\sim$
Speaking: For Against Information		peaking: In Support Against air will read this information into the record.)
Representing FLASH, INC		
Appearing at request of Chair: Yes No	Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time	e may not permit al	I persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate P	rofessional Staff conducting the meeting)  860  Bill Number (if applicable)
Topic Bldg. Codes	Amendment Barcode (if applicable)
Name Rush Parton	
Job Title	
Address 2600 Centernal Plau	Phone 567-1073
Street $ \begin{array}{c cccc} \hline  & & & & & & & & & & & \\ \hline  & & & & & & & & & & \\ \hline  & & & & & & & & & \\ \hline  & & & & & & & & & \\ \hline  & & & & & & & & & \\ \hline  & & & & & & & & & \\ \hline  & & & & & & & & & \\ \hline  & & & & & & & & \\ \hline  & & & & & & & & \\ \hline  & & & & & & & & \\ \hline  & & & & & & & & \\ \hline  & & & & & & & & \\ \hline  & & & & & & & & \\ \hline  & & & & & \\ \hline  & & & & & \\ \hline  & & & & & \\ \hline  & & & & & & \\ \hline $	Email portand taka.com
	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FLOI, da Hone Buil	dly
Appearing at request of Chair: Yes No Lobbyi	st registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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# **CourtSmart Tag Report**

Case No.: **Room:** EL 110 Type: Caption: Senate Regulated Industries Judge: Started: 3/28/2017 11:02:16 AM Ends: 3/28/2017 11:47:54 AM Length: 00:45:39 11:02:14 AM Come to order 11:02:32 AM Pledae 11:02:34 AM Roll call 11:02:37 AM Quorum is present Senator Hukill is excused 11:02:55 AM 11:03:13 AM SB 472 by Senator Grimsley 11:03:25 AM Sen. Grimsley to explain the bill Amendment barcode 279082 by Sen. Grimsley 11:03:55 AM Sen. Grimsley to explain the amendment 11:04:03 AM 11:04:10 AM Amendment is adopted 11:04:15 AM Bill as amended 11:04:19 AM Sen. Grimslev waives to close 11:04:24 AM CS/SB 472 is reported favorably 11:04:52 AM SB 744 by Senator Passidomo 11:04:58 AM Sen. Passidomo to explain the bill 11:07:06 AM Amendment barcode 846426 by Sen. Passidomo 11:07:19 AM Amendment to amendment 868700 by Chair Hutson 11:07:41 AM Sen. Hutson passes chair to Sen. Braynon 11:07:53 AM Sen. Hutson to explain the amendment to the amendment Kari Helorark for Florida Home Builders Association waives in support 11:08:10 AM Sen. Passidomo acknowledges this is a friendly amendment 11:08:30 AM Amendment to the amendment adopted 11:08:39 AM Discussion on the amendment barcode 846426 11:08:50 AM 11:09:03 AM Amendment is adopted 11:09:06 AM Questions on the bill as amended 11:09:13 AM Sen. Young with a series of questions Rick Butcher for Florida Fire Chiefs Association speaking in opposition 11:11:25 AM 11:14:37 AM Steve Peavey with International Fire Marshalls Association speaking in opposition 11:16:40 AM Justin Thames with Florida Institute of CPAs waives in support 11:17:30 AM Fred Dudley with Association of Construction Consumers speaking in opposition 11:18:58 AM Buddy Dewar with Florida Fire Sprinkler Association speaking in opposition 11:23:52 AM William Stander with American Fire Sprinkler Association FL Ch. speaking in opposition Sen. Gibson with a series of questions 11:25:45 AM Ellyn Bogdanoff with Several Association speaking in support 11:27:35 AM 11:29:49 AM Sen. Benacquisto with a question Jim Tolley with Florida Professional Firefighters speaking in opposition 11:30:16 AM 11:31:01 AM Richard Pinsky with Cyber Citizens speaking in support 11:31:39 AM Jim Millican with Lealman Fire District waives in opposition 11:31:59 AM Sen. Gibson in debate on the bill as amended 11:34:08 AM Sen. Passidomo waives close 11:34:23 AM CS/SB 744 is reported favorably 11:34:44 AM SB 1272 by Senator Brandes 11:34:50 AM Sen. Brandes to explain the bill Amendment barcode 667438 by Sen. Brandes 11:36:06 AM 11:36:45 AM Amendment is adopted 11:36:49 AM Questions on the bill as amended Sen. Brandes to close on the bill as amended 11:37:01 AM 11:37:13 AM CS for SB 1272 is reported favorably 11:37:40 AM CS/SB 860 860 by Senator Brandes

Sen. Brandes to explain the bill

Late-filed amendment is taken up

Amendment barcode 175948 by Senator Perry

11:37:54 AM 11:38:16 AM

11:38:23 AM

11:38:31 AM 11:38:49 AM	Sen. Perry to explain the amendment Jim Magill waives in support
11:39:30 AM	Jennifer Hatfield waives in support
11:39:39 AM	Bruce Kershner waives in support
11:39:45 AM	Amendment is adopted
11:40:26 AM	Dale Calhoun waive in support
11:40:48 AM	Kari Hebrank waives in support
11:41:18 AM	Cam Fentriss waives in support
11:41:33 AM	Deborah Lawson waives in support
11:41:46 AM	Michael Rimoldi with Flash, Inc. speaking in opposition
11:42:45 AM	Sara Yerkes with International Code Council speaking in opposition
11:44:24 AM	Chair Hutson with a question
11:44:43 AM	Rusty Payton with Florida Home Builders speaking in support
11:46:03 AM	Tom Deckett waives in opposition
11:46:19 AM	Chair Hutson in debate
11:46:49 AM	Sen. Brandes waives close
11:46:54 AM	CS/SB 860 is reported favorably
11:47:22 AM	Sen. Benacquisto moves to show in support of SB 744 and SB 472
11:47:40 AM	Meeting adjourned