

The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA

**BUDGET SUBCOMMITTEE ON CRIMINAL AND CIVIL
 JUSTICE APPROPRIATIONS**
Senator Fasano, Chair
Senator Joyner, Vice Chair

MEETING DATE: Wednesday, September 21, 2011
TIME: 1:30 —3:30 p.m.
PLACE: *Mallory Horne Committee Room, 37 Senate Office Building*

MEMBERS: Senator Fasano, Chair; Senator Joyner, Vice Chair; Senators Bennett, Evers, Smith, Storms, and Thrasher

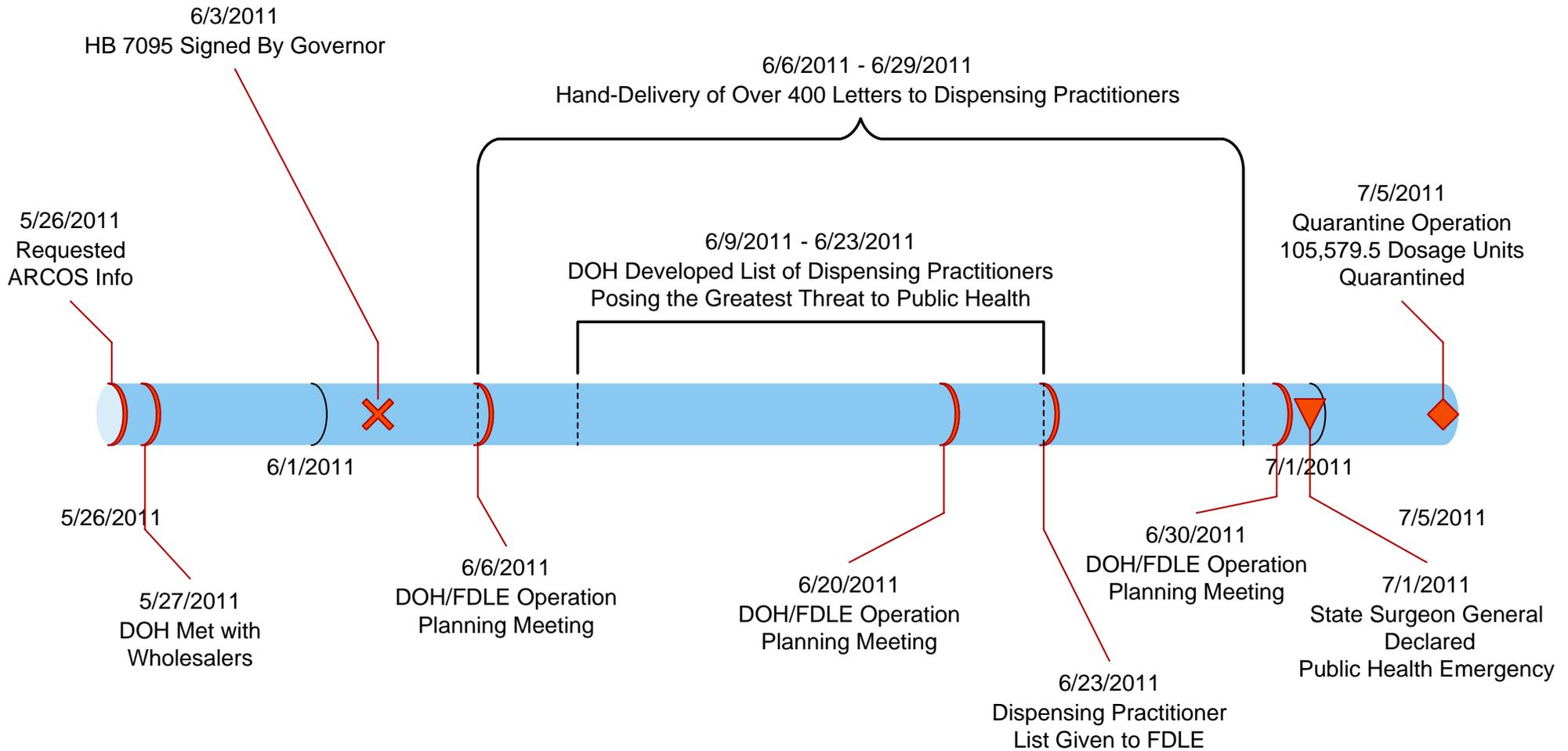
TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
		Introduction of the new Department of Corrections Secretary	
1		Update on the Implementation of HB 7095 Prescription Drugs	
		- Attorney General	
		- Department of Law Enforcement	
		- Department of Health	
2		Update on the treatment options from community substance abuse providers on the impact of the prescription drug legislation	
		- Department of Children and Families	
		- Operations PAR (Substance Abuse Provider)	
		- Florida Alcohol and Drug Abuse Association	
3		Overview of the operations of Goodwill Industries' Suncoast Facility	

Implementation of
House Bill 7095
Relating to Prescription Drugs
Florida Department of Health

Florida Senate
Budget Subcommittee on Criminal and Civil Justice
Appropriations
September 21, 2011



Public Health Emergency & Controlled Substance Quarantine Operation Timeline

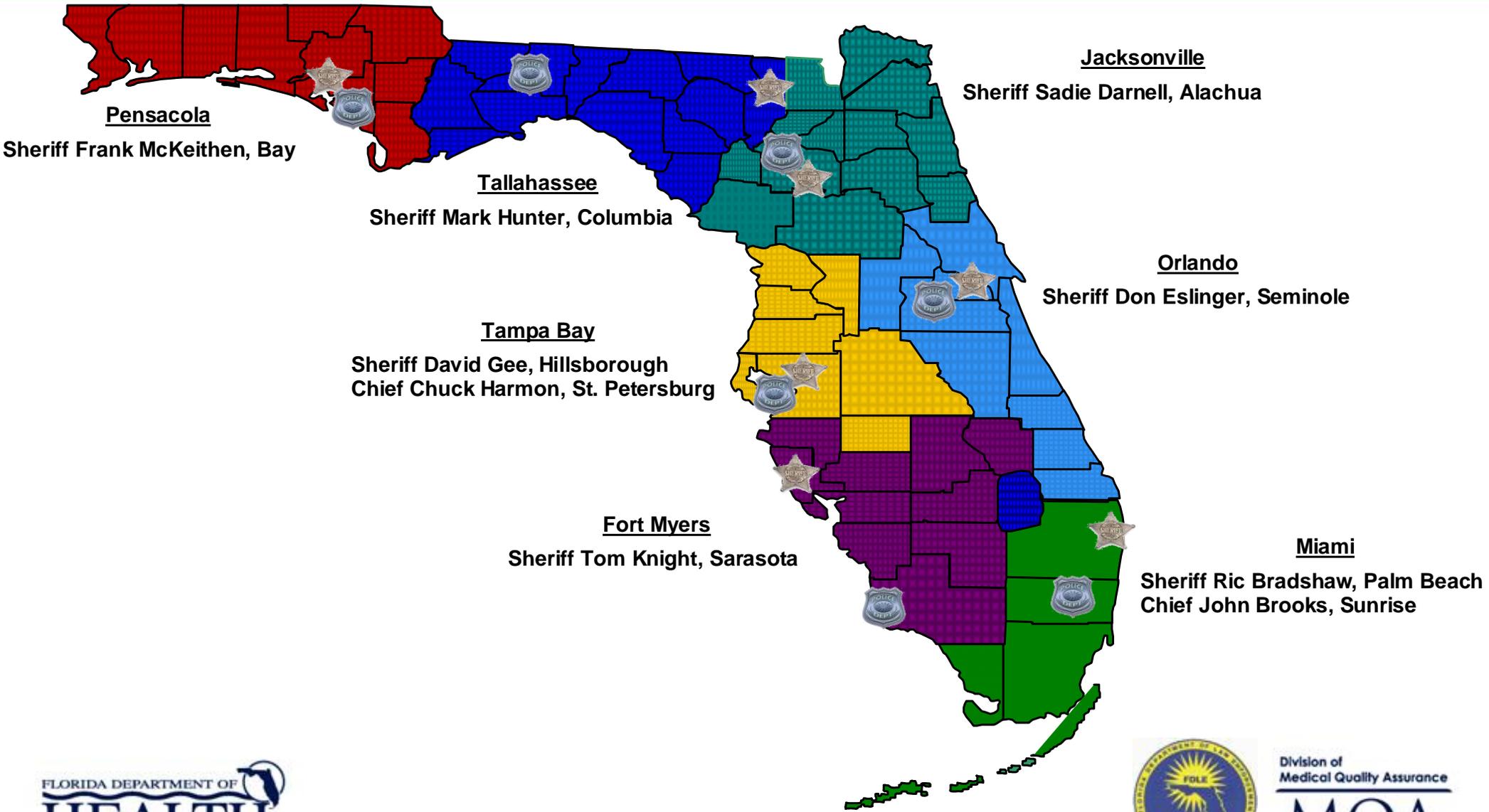


Public Health Emergency & Controlled Substance Quarantine Operation

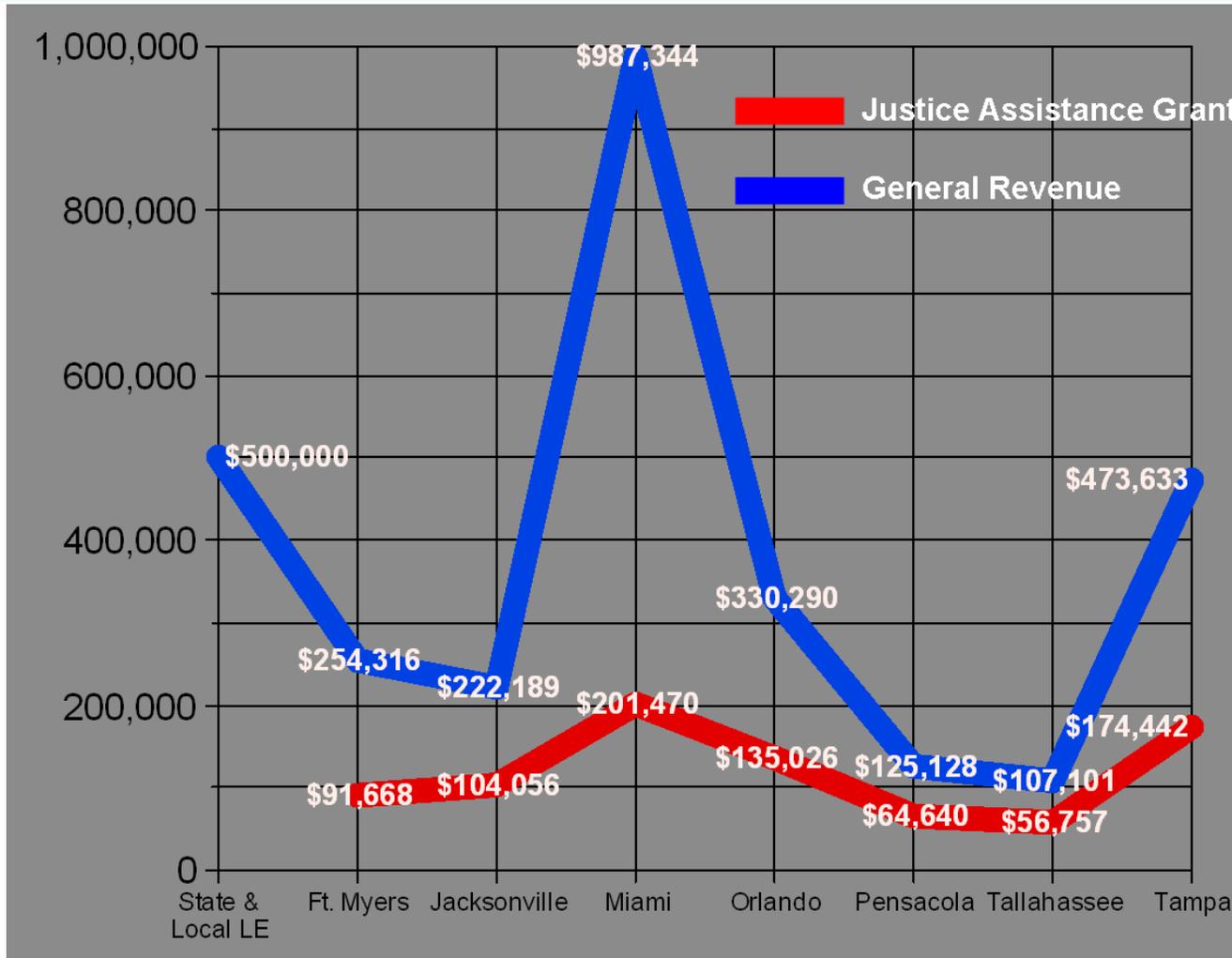
Criteria for Identification of Dispensing Practitioners

- Risk of Non-Compliance
- Purchase Amounts
- Manner of Medical Services
- Other Factors:
 - Complaint history of controlled substance prescribing or dispensing violations
 - Wholesaler reports of suspicious purchasing
 - Law enforcement reports of suspicious behavior
 - Dispensing practitioner inspection information

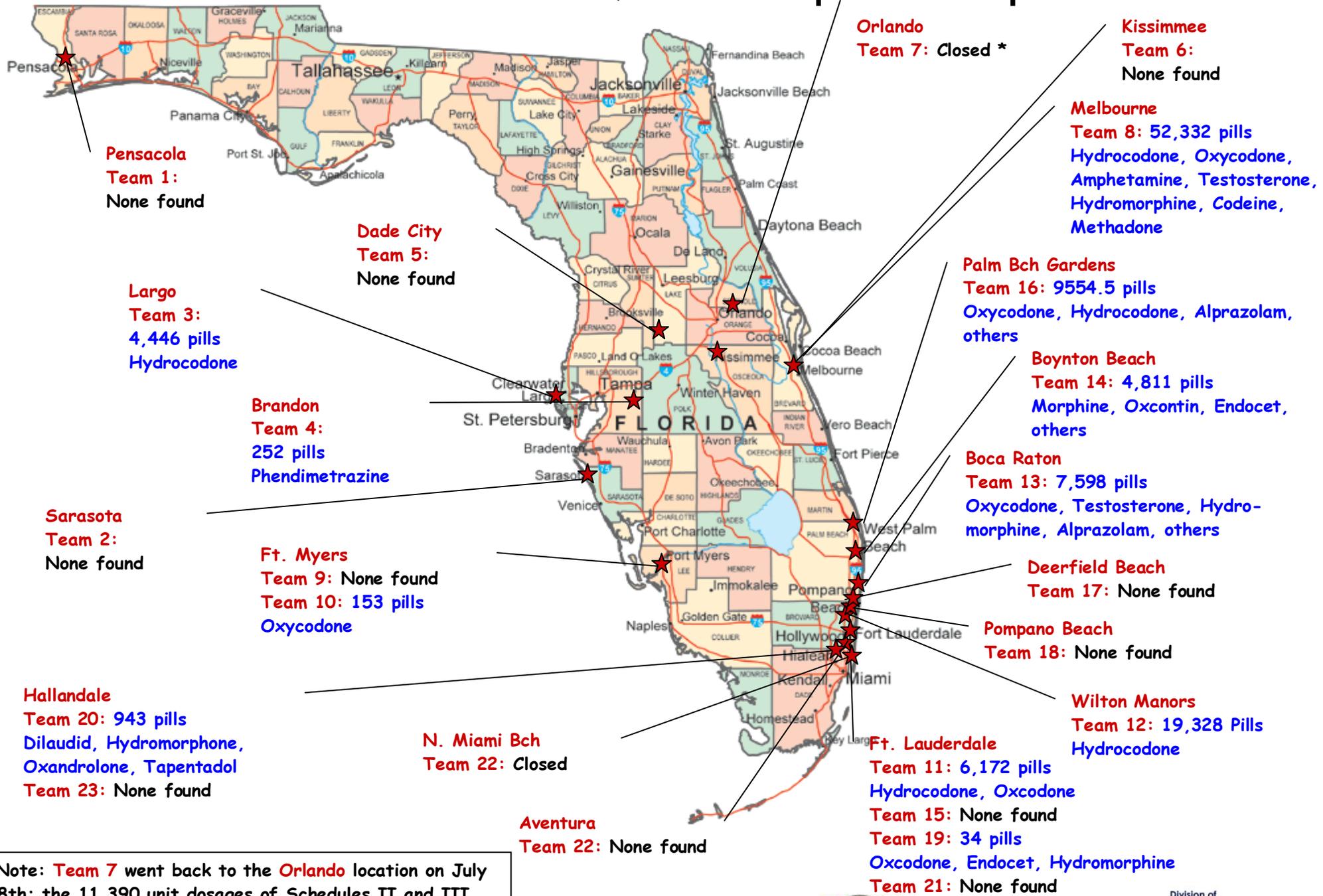
Regional Strike Force Co-Chairs



Justice Assistance Grant & General Revenue Allocations



Controlled Substance Quarantine Operation Map



*Note: Team 7 went back to the Orlando location on July 28th; the 11,390 unit dosages of Schedules II and III controlled substances found were turned over to FDLE for destruction



FLORIDA DEPARTMENT OF
HEALTH

Division of
Medical Quality Assurance
MQA

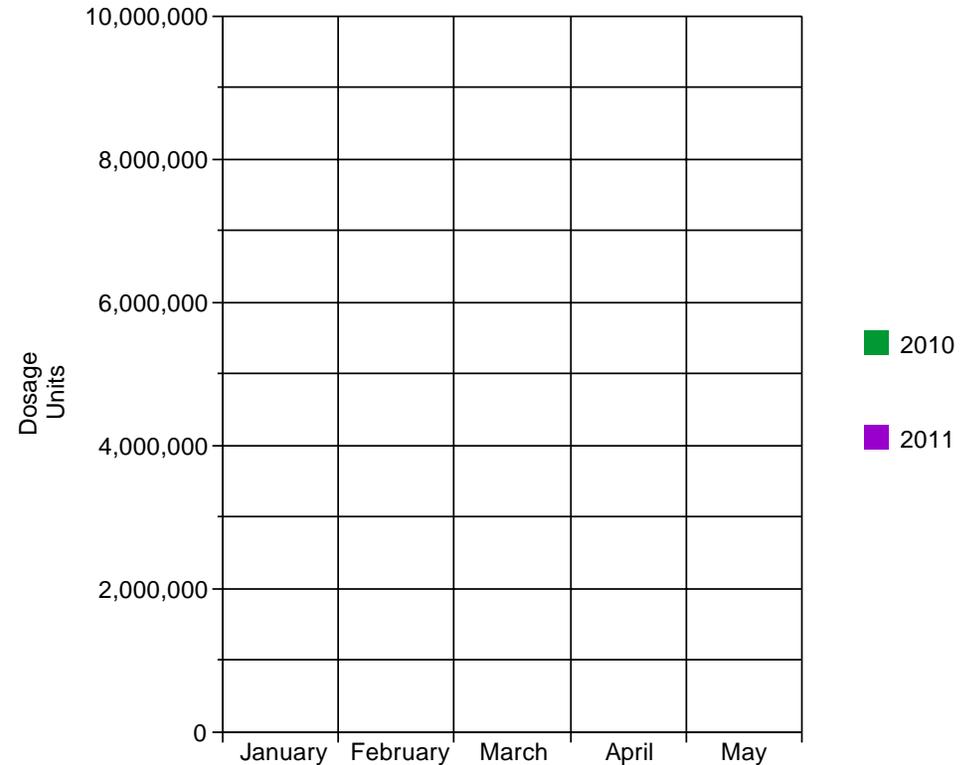
Public Health Emergency & Controlled Substance Quarantine Operation

- 105,579.5 Drugs Found
 - 6,172 Transported to UPS by FDLE for Reverse Distributor
 - 99,407.5 Quarantined Off Site by FDLE

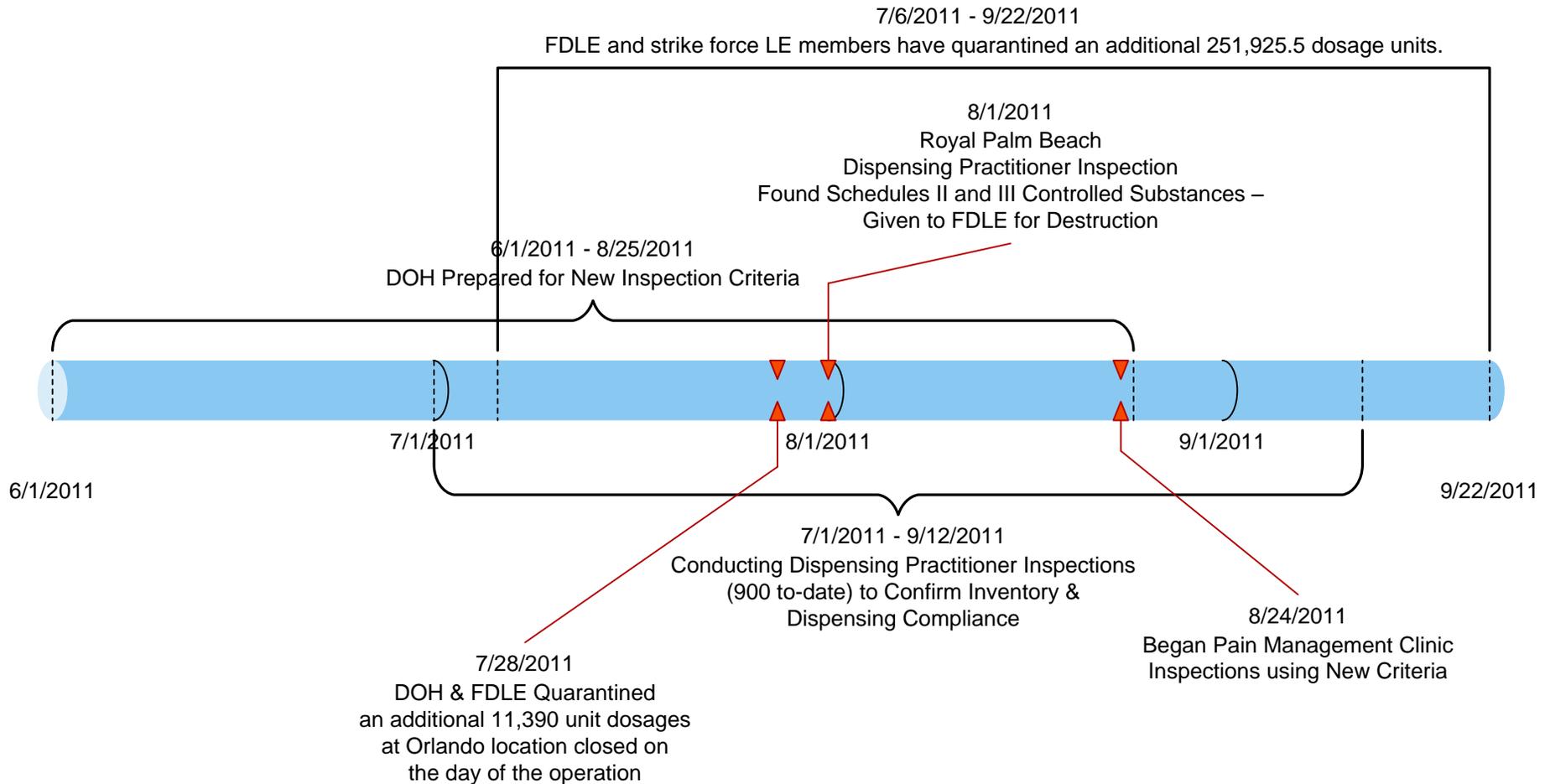
Florida Practitioners

Trends~Monthly Purchases of Oxycodone

MDs, DOs, Podiatrists, & Dentists		
Month	2010	2011
Jan	5,629,672	307,670
Feb	5,994,694	177,780
March	7,568,606	197,674
April	7,787,033	163,350
May	8,283,396	78,800
	35,263,401	925,274



Post-Quarantine Timeline



Prescription Drug Monitoring Program



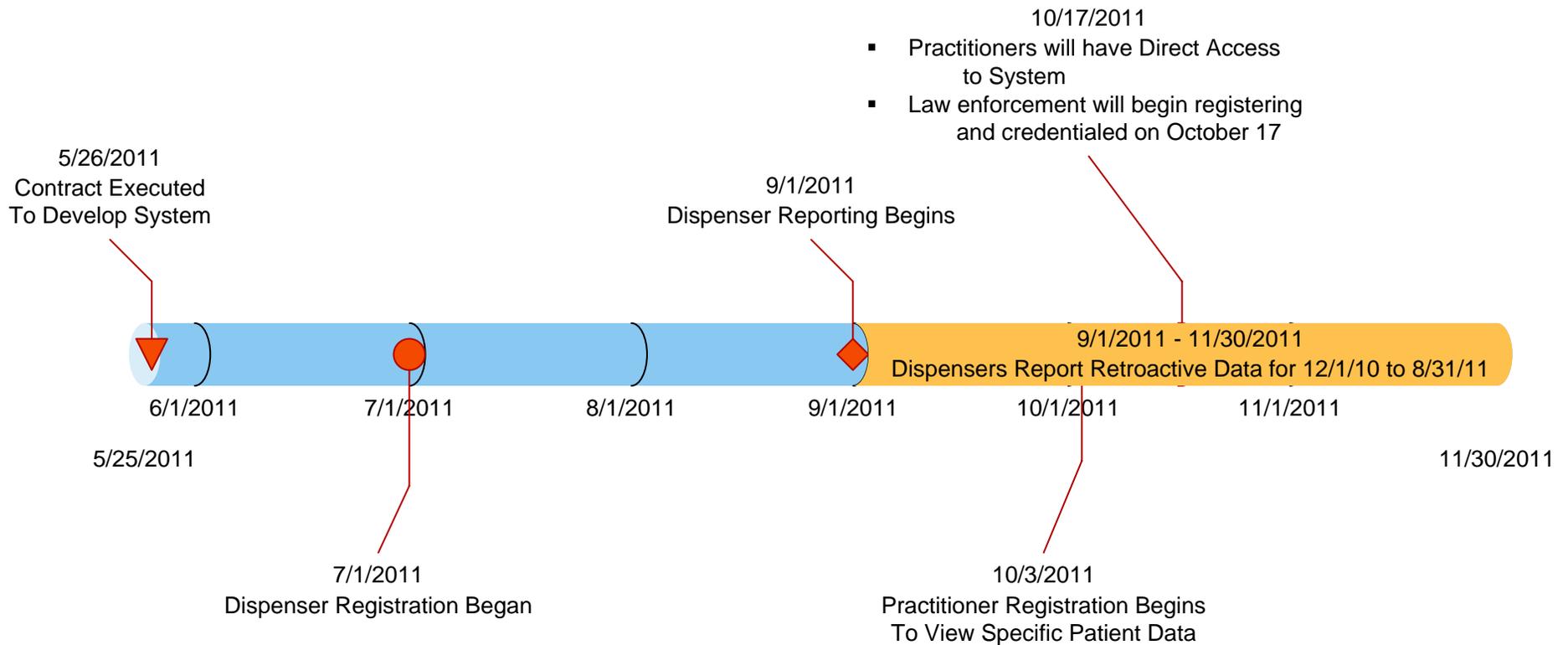
- Must report within 7 days
- Comply with state and federal privacy laws and regulations
- Required to report weekly
- Requests that dispensers report retroactive data by November 30, 2011, from December 1, 2010 to August 31, 2011.

Pharmacies
&
Dispensing
Practitioners



PDMP
Public Health Emergency
and Quarantine
Permitting Requirements,
Penalties & Prohibitions

Prescription Drug Monitoring Program Timeline



Questions?

Jeane Clyne, Chief, Investigative Services Unit
Florida Department of Health
Division of Medical Quality Assurance
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Jeane_Clyne@doh.state.fl.us



Rick Scott, Governor
David E. Wilkins, Secretary

An Update on the Treatment of Prescription Drug Abuse and Dependence in Florida

Stephenie W. Colston, M.A.

**Director of Substance Abuse and Mental Health
Program Office**

**Presentation to the Senate Budget Subcommittee on
Criminal & Civil Justice Appropriations**

September 21, 2011

**Mission: Protect the Vulnerable, Promote Strong and Economically Self-Sufficient Families,
and Advance Personal and Family Recovery and Resiliency.**

Supply and Demand:

- **Supply Reduction:** If drugs are unavailable, then people can't use drugs.
 - ❑ Eradication, interdiction, and law enforcement (arrests and seizures)

 - **Demand Reduction:** If people are not motivated to use drugs, then drug use won't occur even if drugs are readily available.
 - ❑ Prevention: Stopping use before it starts
 - ❑ Treatment and rehabilitation
-

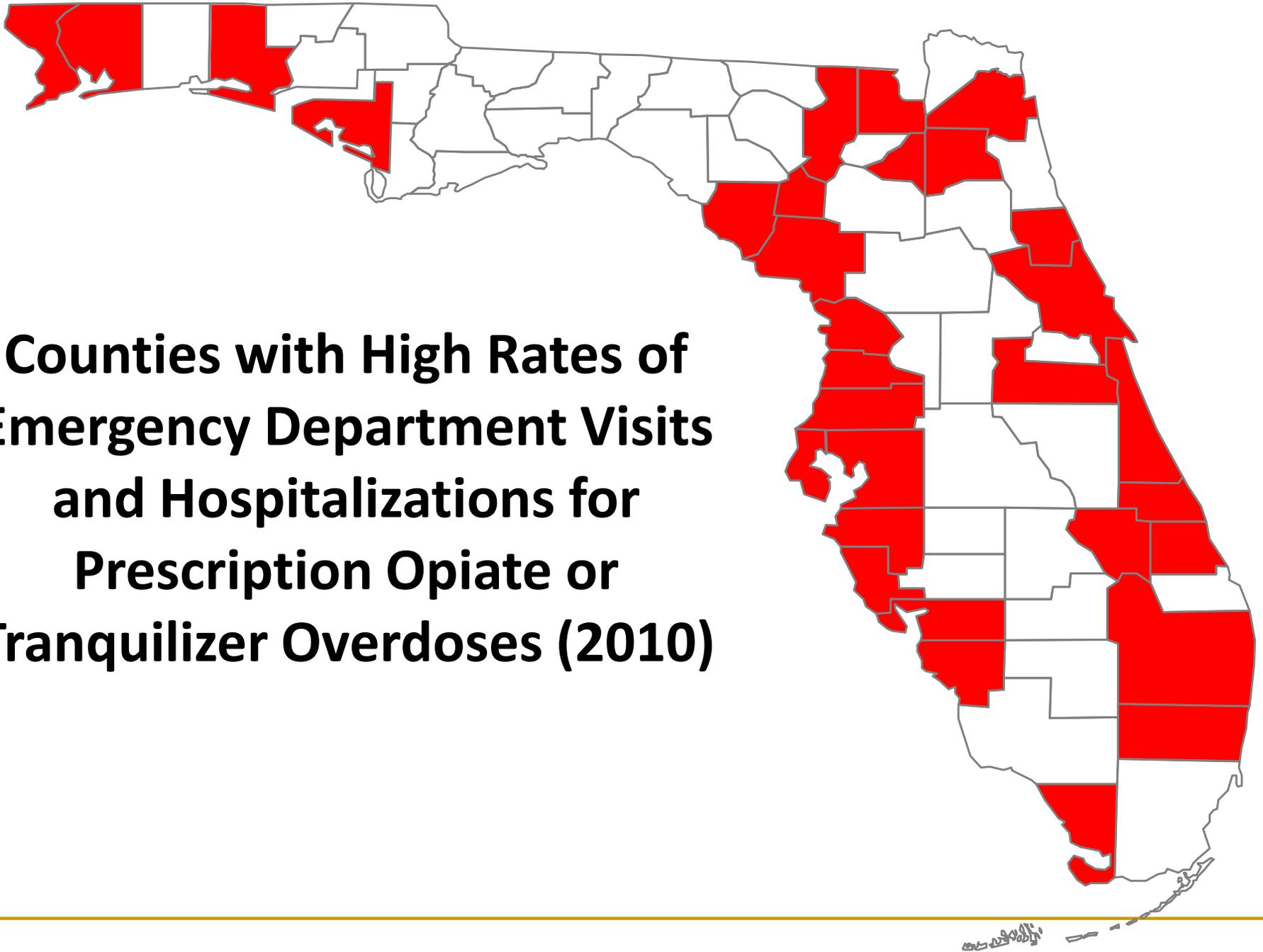
Factors Constricting Supply:

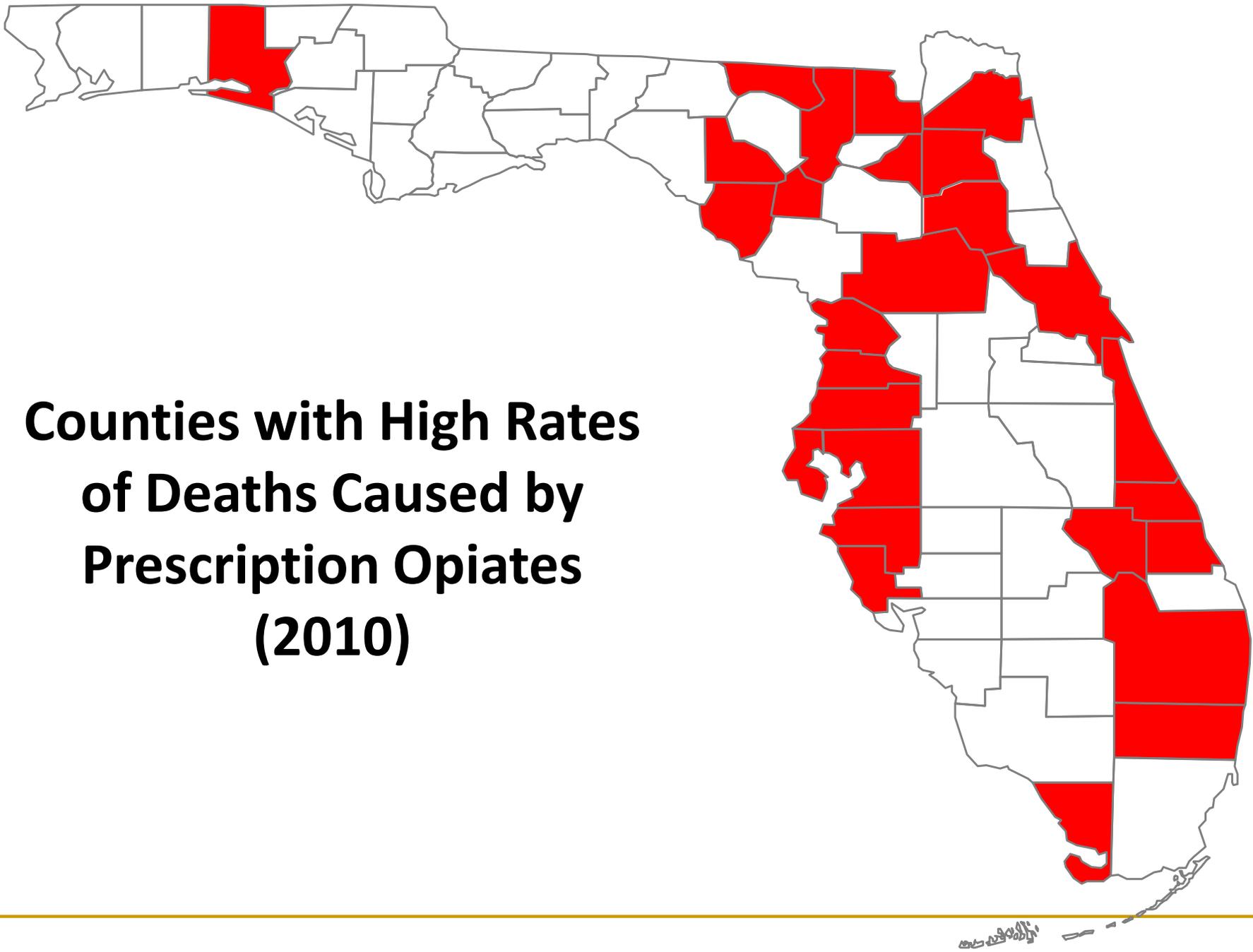
- Prosecution of physicians and closure of pill mills
 - Implementation of the Prescription Drug Monitoring Program
 - HB 7095 (bans most physician dispensation, enhances criminal penalties, requires tamper-proof prescription pads)
 - Prescription Drug Take-Back Events and Drop Boxes
 - Local ordinances placing moratoriums on new pain clinics
-

Factors Increasing the Demand for Treatment:

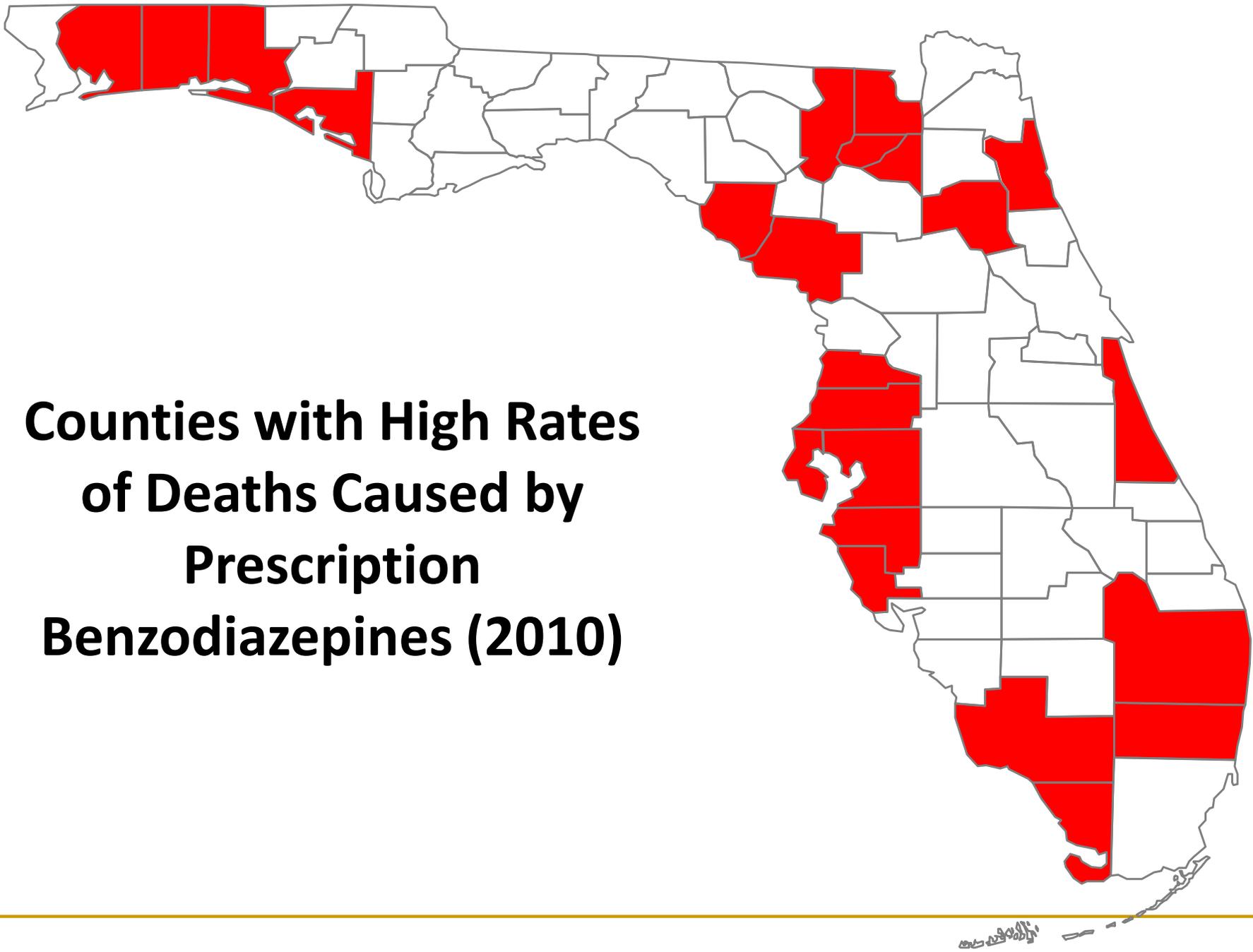
- More arrests mean more users in need of services through drug courts and diversion programs.
 - Enforcement crackdowns can make drugs more expensive.
 - Enforcement crackdowns can make obtaining drugs more risky, time-consuming, and inconvenient.
-

**Counties with High Rates of
Emergency Department Visits
and Hospitalizations for
Prescription Opiate or
Tranquilizer Overdoses (2010)**

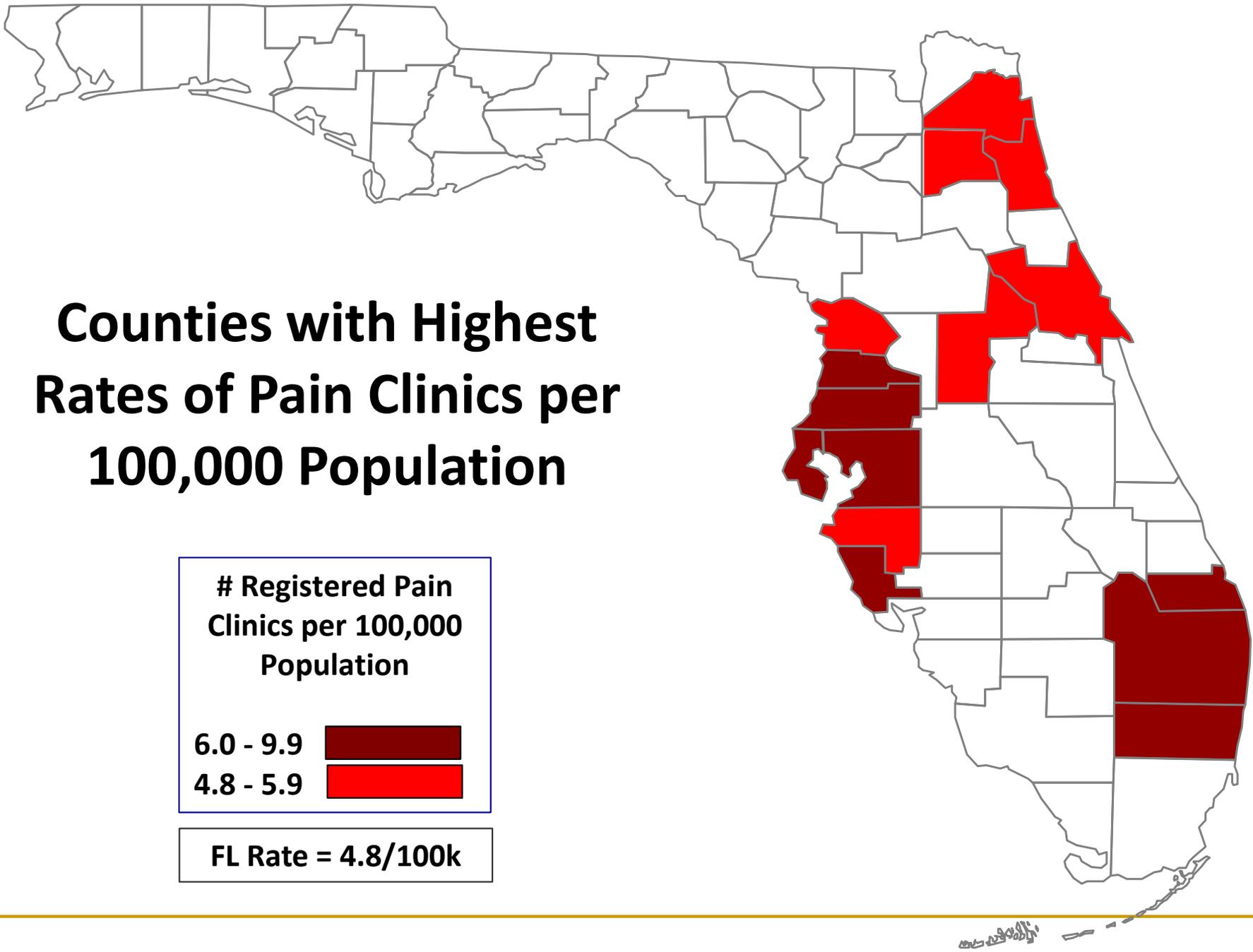




**Counties with High Rates
of Deaths Caused by
Prescription Opiates
(2010)**



**Counties with High Rates
of Deaths Caused by
Prescription
Benzodiazepines (2010)**



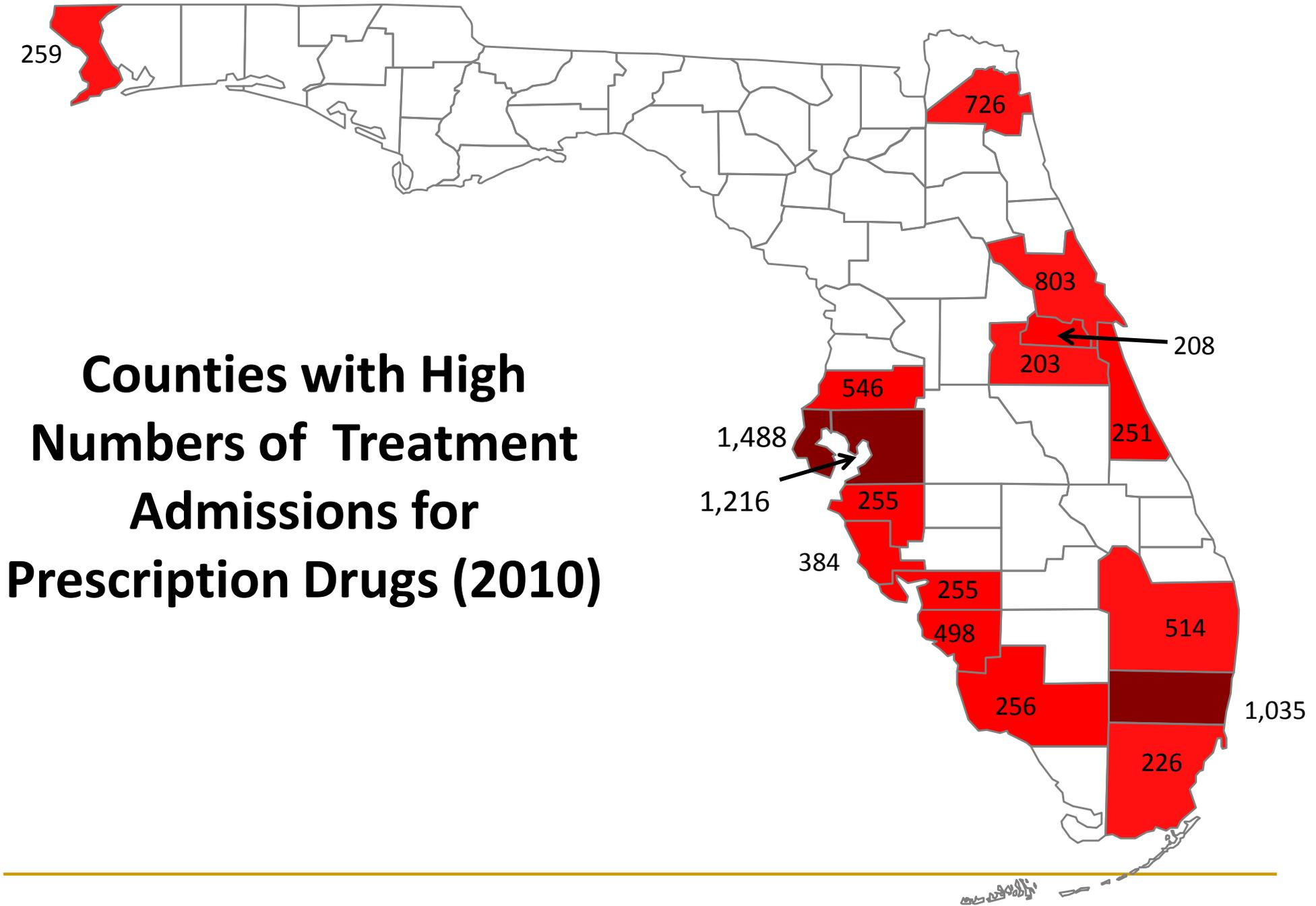
Counties with Highest Rates of Pain Clinics per 100,000 Population

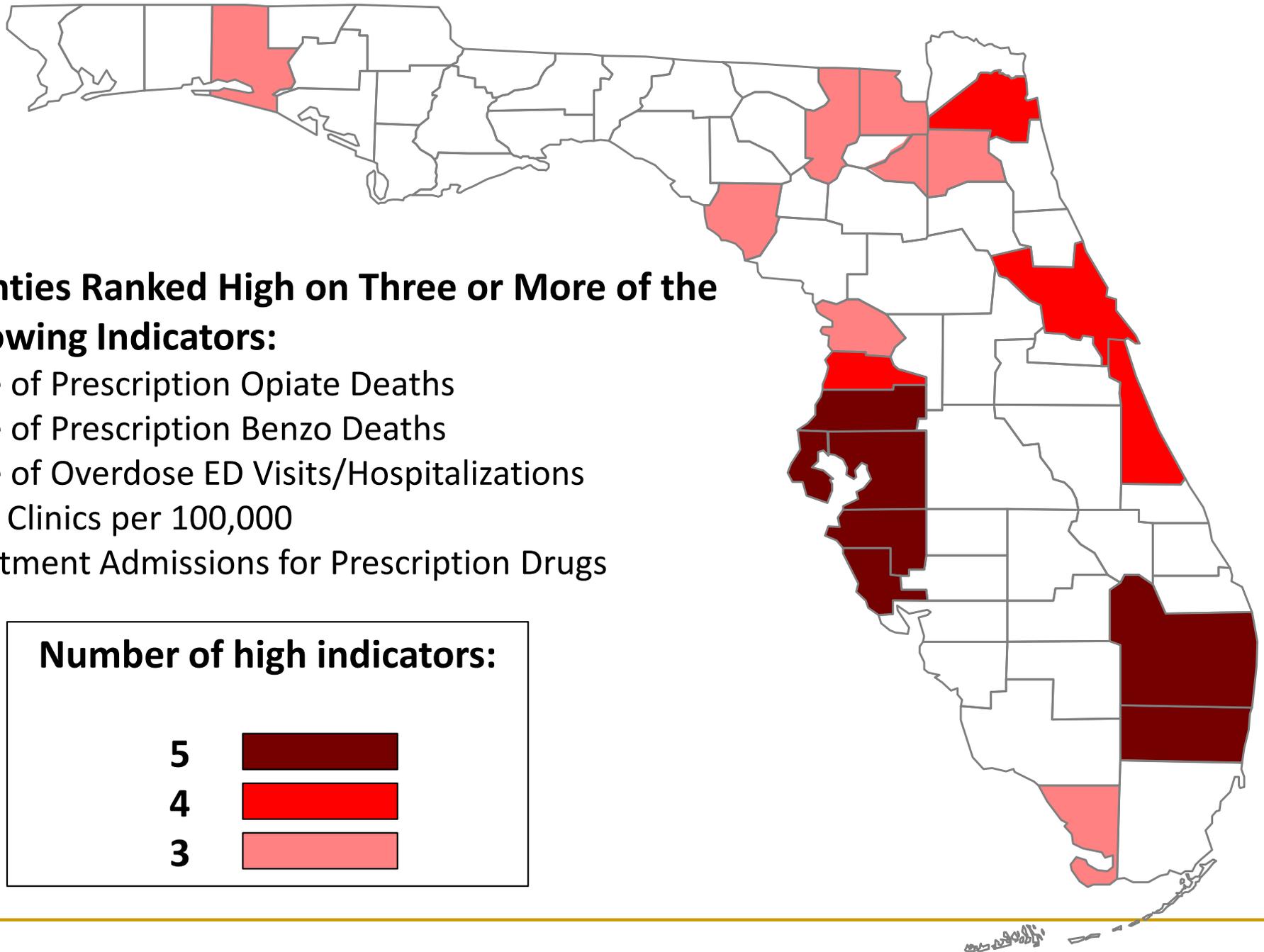
Registered Pain Clinics per 100,000 Population

6.0 - 9.9

4.8 - 5.9

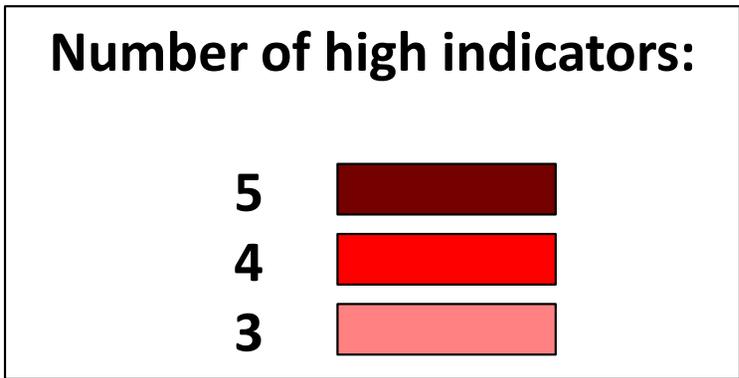
FL Rate = 4.8/100k



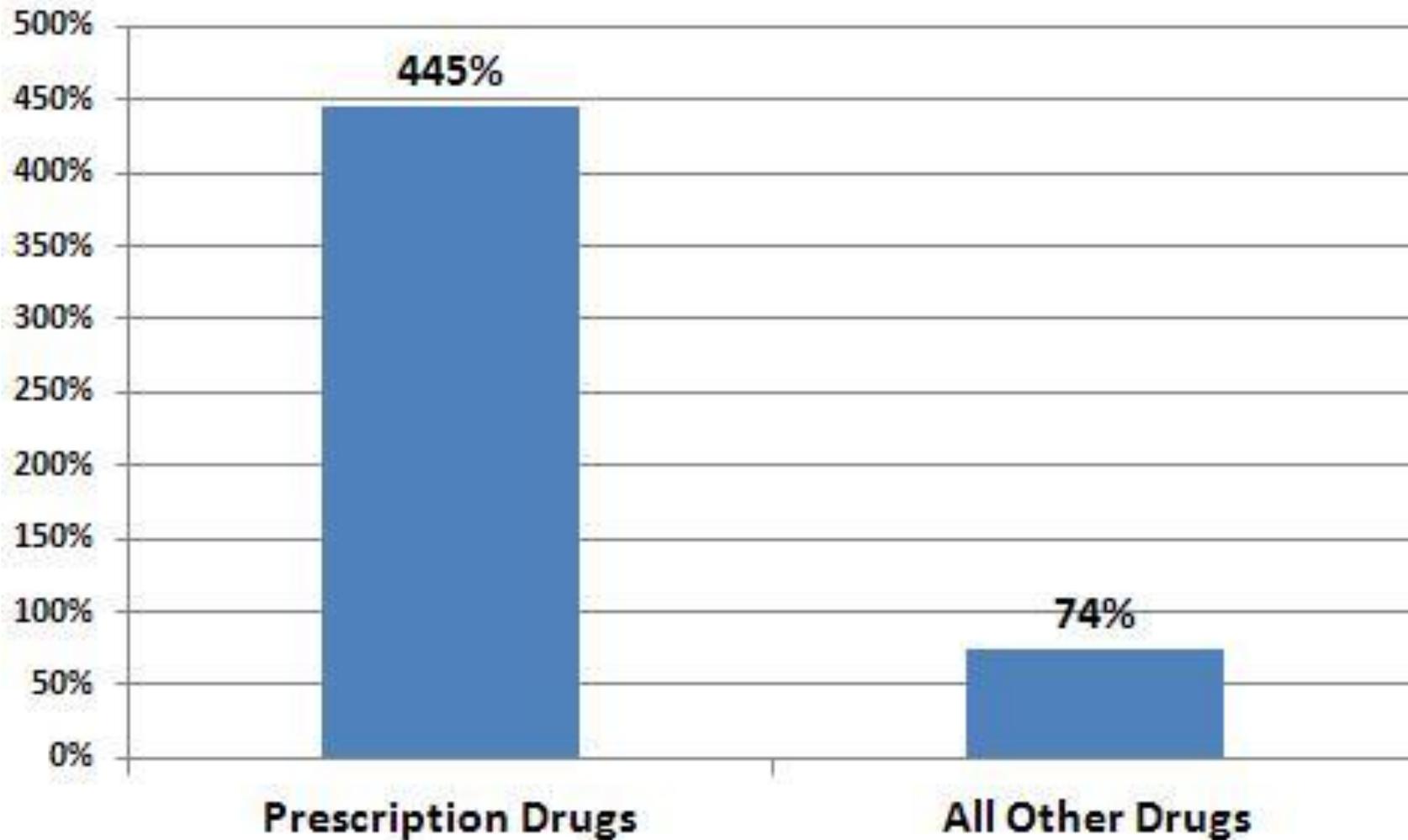


Counties Ranked High on Three or More of the Following Indicators:

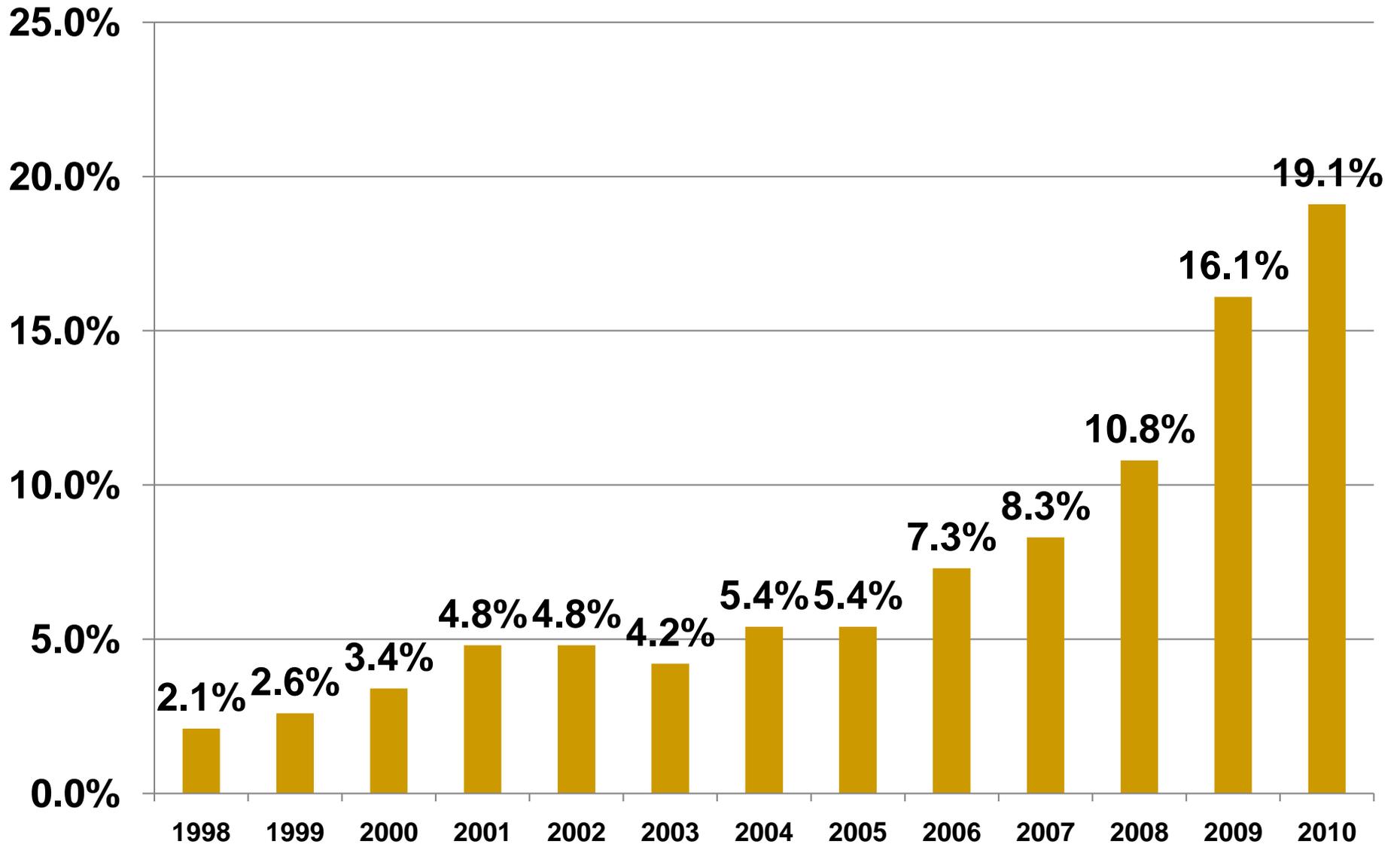
- Rate of Prescription Opiate Deaths
- Rate of Prescription Benzo Deaths
- Rate of Overdose ED Visits/Hospitalizations
- Pain Clinics per 100,000
- Treatment Admissions for Prescription Drugs



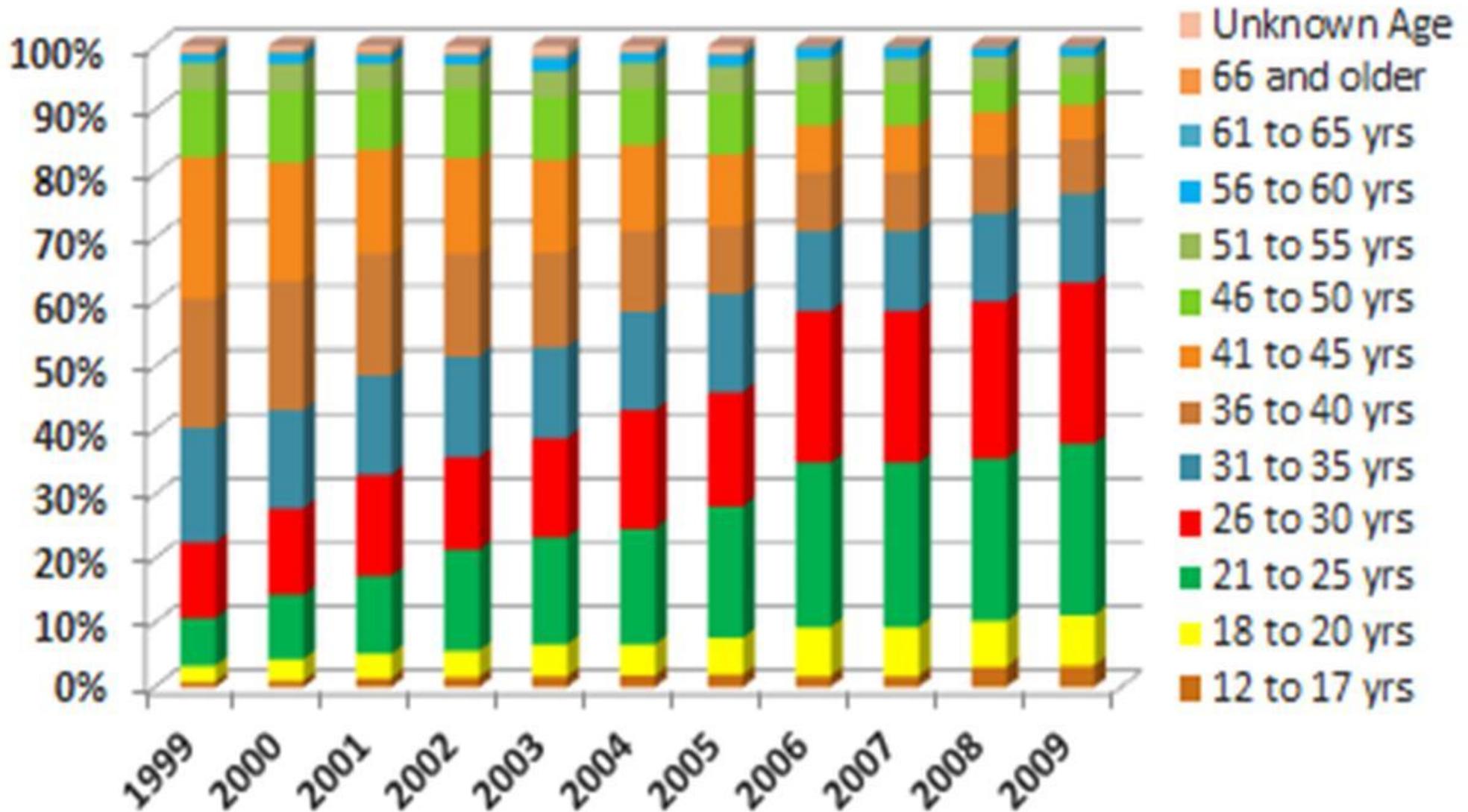
Percent of Increase from 2004 to 2009 in Primary Treatment Admission for Prescription Drugs and All Other Drugs



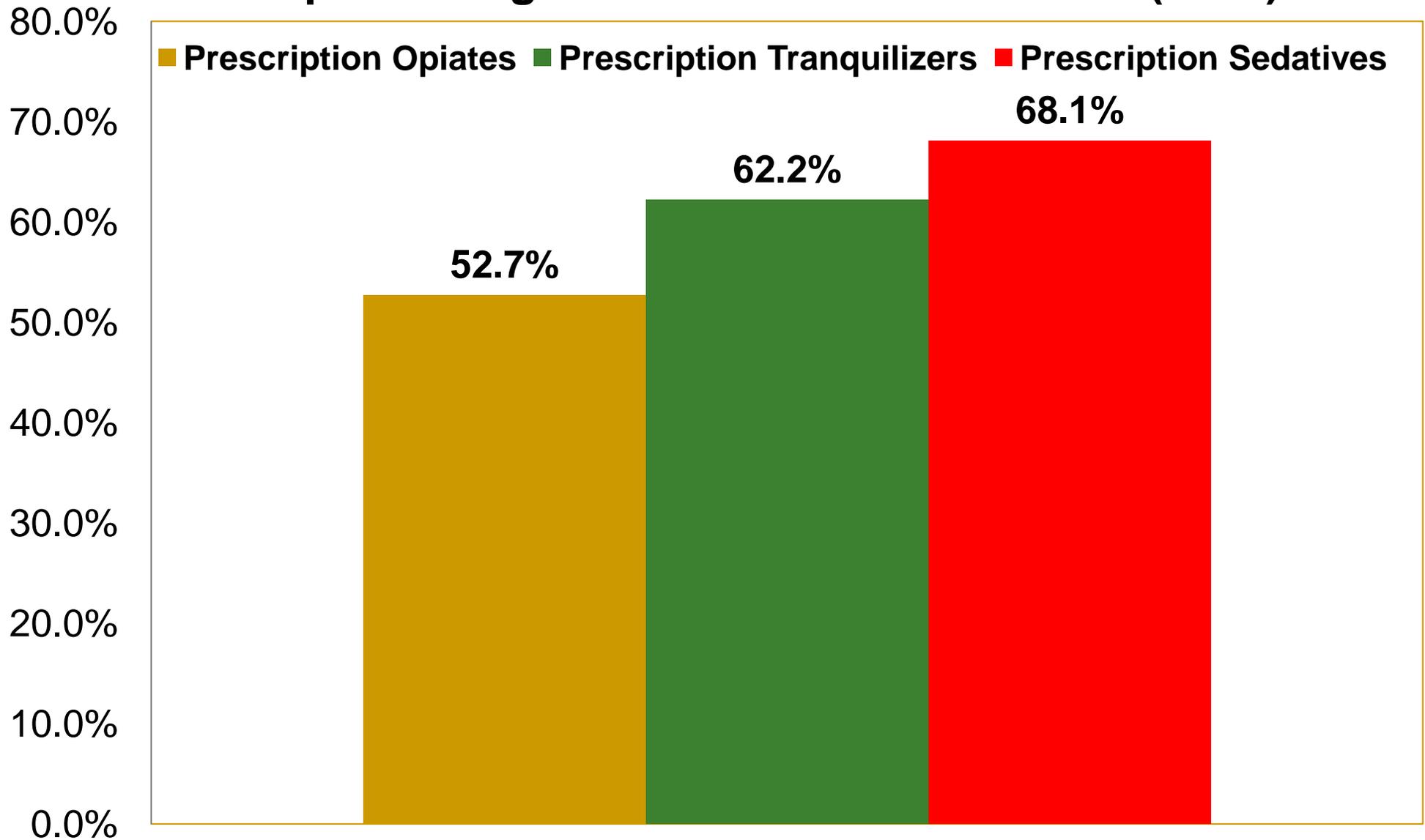
Percentage of All Treatment Admissions with Prescription Opiates as the Primary Drug



Percent of Treatment Admissions for Prescription Opioids by Age Groups



Percent of Primary Treatment Admissions for Prescription Drugs in Florida that are Female (2009)



How to Meet the Treatment Challenge:

■ Capacity and Need

- ❑ Statewide—meeting 11% of treatment need
- ❑ Broward—meeting 11% of treatment need
- ❑ Palm Beach—meeting 13% of treatment need
- ❑ Hernando—meeting 7% of treatment need
- ❑ Pasco—meeting 7% of treatment need
- ❑ Pinellas—meeting 12% of treatment need
- ❑ Hillsborough—meeting 12% of treatment need
- ❑ Manatee—meeting 10% of treatment need
- ❑ Sarasota—meeting 8% of treatment need

■ Service Mix: Evidence-Based Practices

Treatment Response: local perspective

Nancy L. Hamilton MPA, CAP, CCJAP
President/CEO
Operation PAR, Inc.

More.....

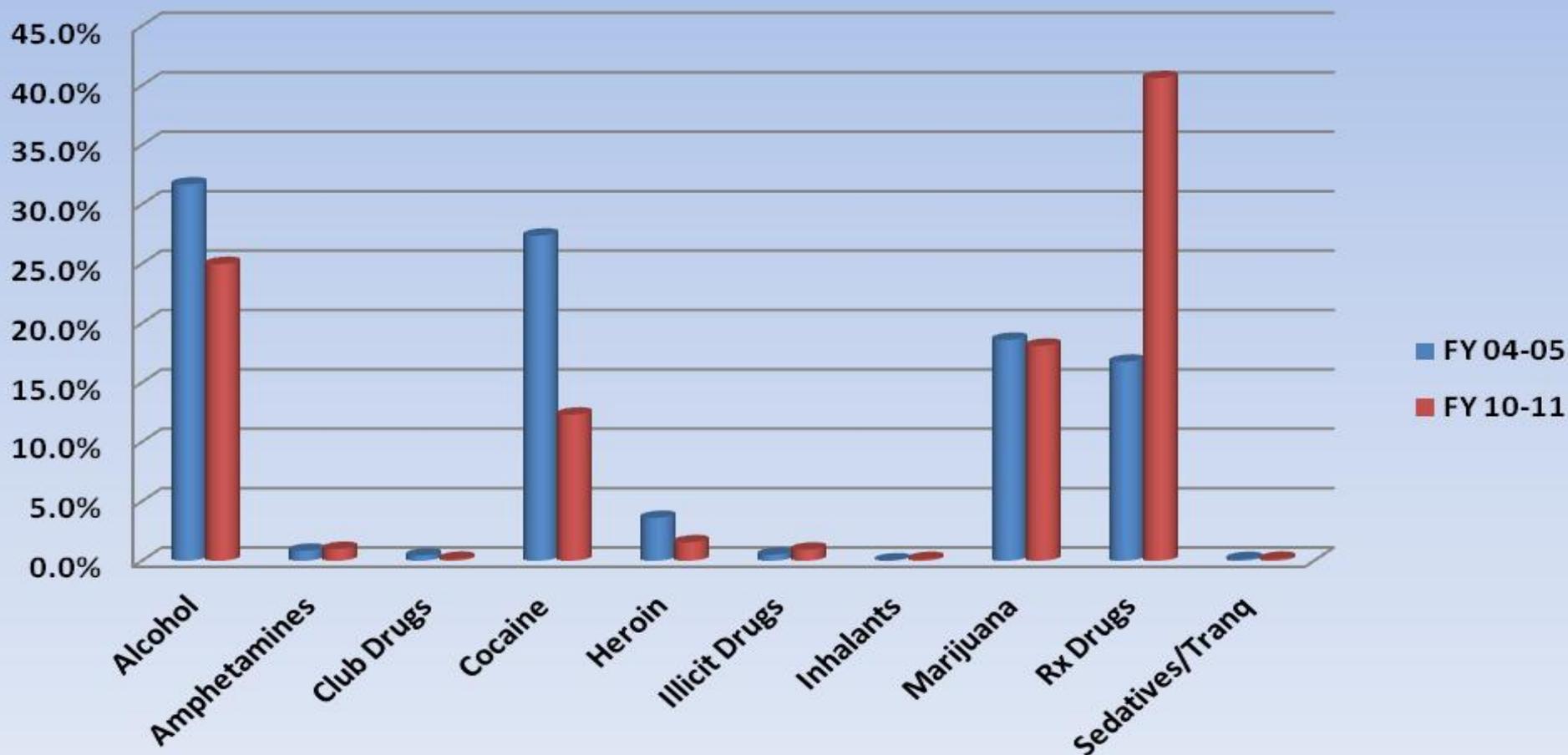
- **More doctors calling**
- **More grandparents calling**
- **More elected officials calling on behalf of constituents**
- **More married couples in trouble with prescription drugs**
- **More clients showing up in general with scripts**
- **More complex medical histories – accidents, chronic pain – multiple problems**
- **More Co-occurring (mental health issues & substance abuse)**

SNAPSHOTS

- **FY 04-05 - Of 4,029 calls involving only one drug of some kind. Of those 4,029 calls, 946 (23.5%) were in regard to Prescription Drugs**
- **For the charts below for **FY 04-05**, the calculations were based only on calls that mentioned only one drug to avoid confusion regarding poly-drug use. There were 2,715 such calls. Of those calls 455 (16.8%) were in regard to Prescription Drugs.**
- **In **FY 10-11**, the Operation PAR Call Center received 21,590 calls. Of these calls 8,302 involved a substance issue of some kind. Of those 8,302 calls, 3,823 (46.0%) were in regard to Prescription Drugs.**
- **For the charts below for FY 10-11, the calculations were based only on calls that mentioned only one drug to avoid confusion regarding poly-drug use. There were 5,397 such calls. Of those calls 2,193 (40.6%) were in regard to Prescription Drugs.**

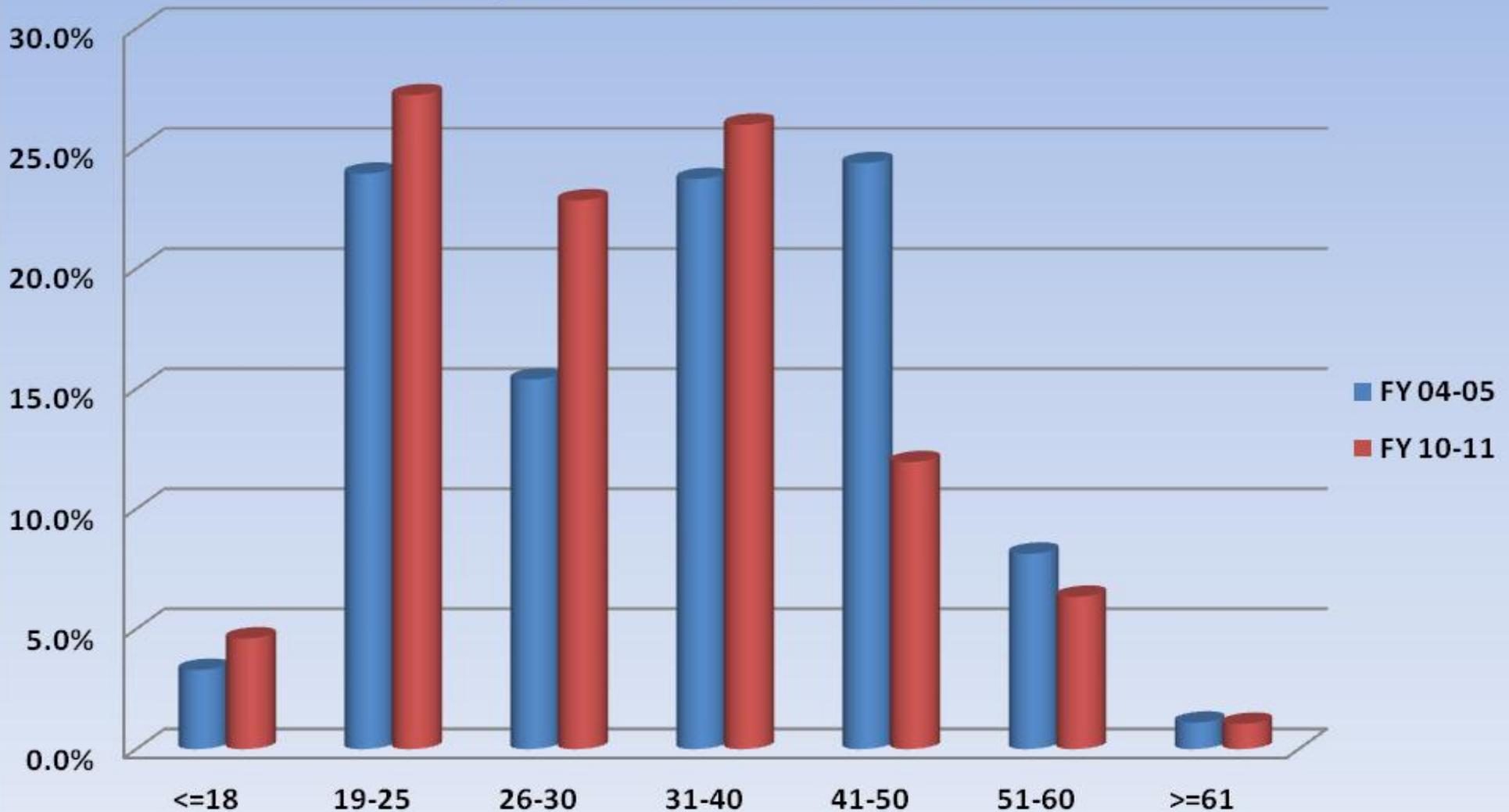
Change in Primary Drug Type

Percent Change in the Number of Calls to the Operation PAR Access Center from FY 04-05 to FY 10-11



Prescription Drug Users Younger – Calls for help

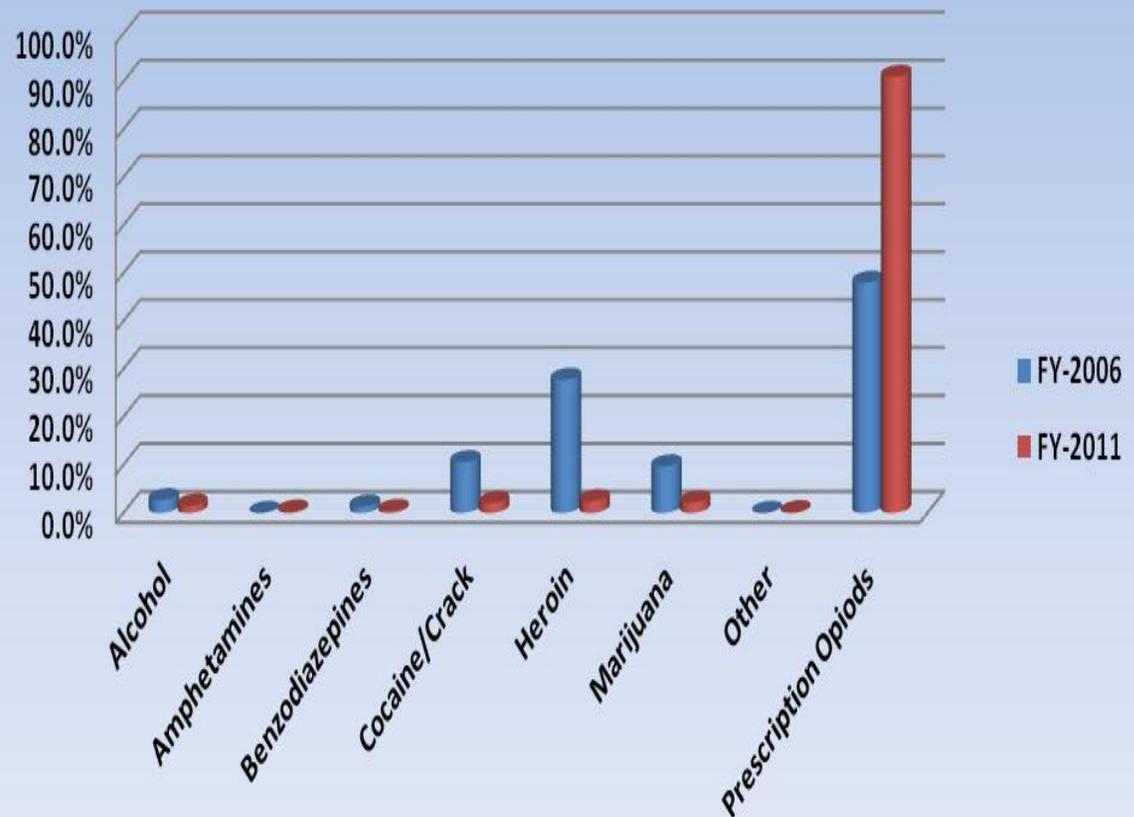
Distribution of Prescription Drug Calls Per Age Group for FY 04-05 and FY 10-11



Pregnant Women

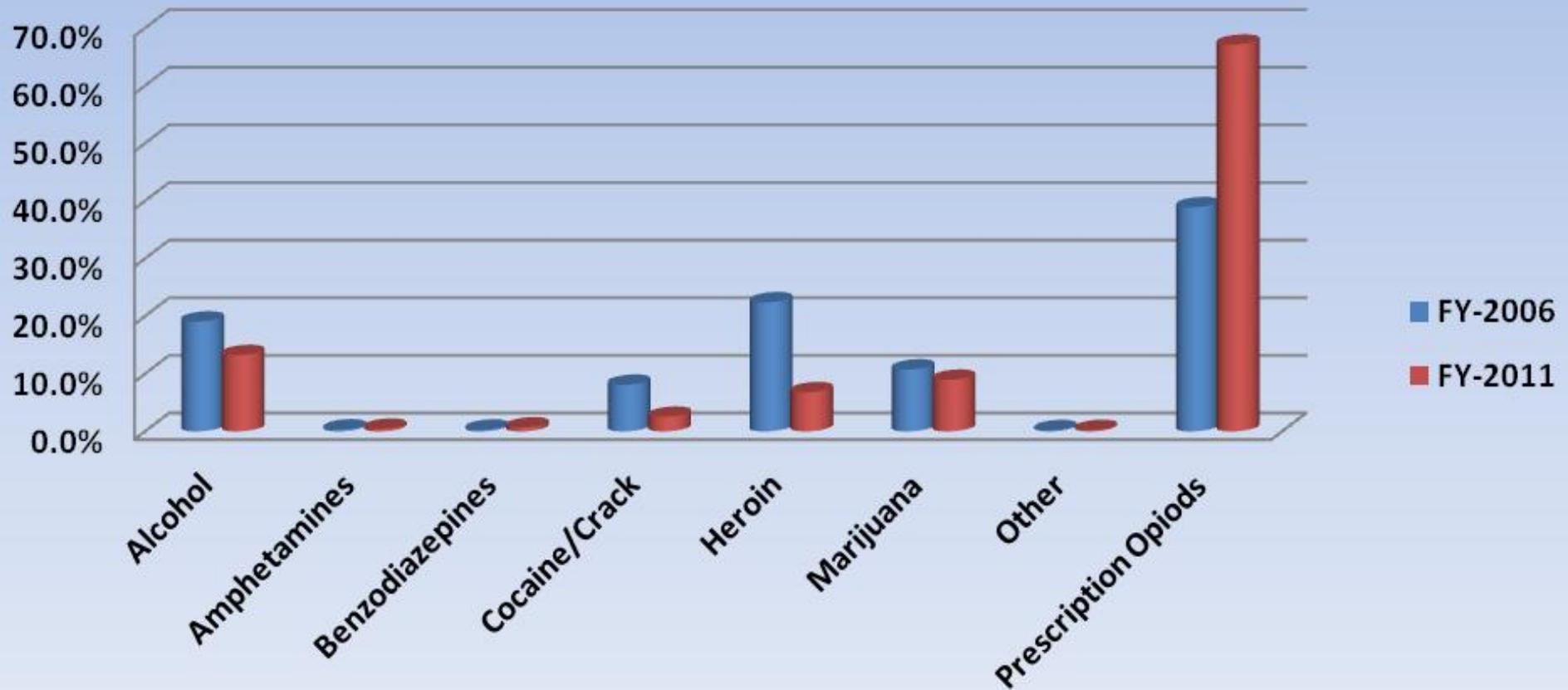
- In 2006 - 13% of admitted PAR Village women listed prescription drugs as primary; In 2011 58.5% did so
- Pinellas Cty - more than 3,400 children involved in child protective services & 75% of these cases involve SA - a major contributing factor
- From October 1, 2010 to August 31, 2011, Eckerd reports 249 child removal cases (Pinellas) due to prescription drug abuse

Percent Change in the Primary Drug of Choice for Clients Admitted to the Selected Treatment Programs at Operation PAR Who Were Pregnant



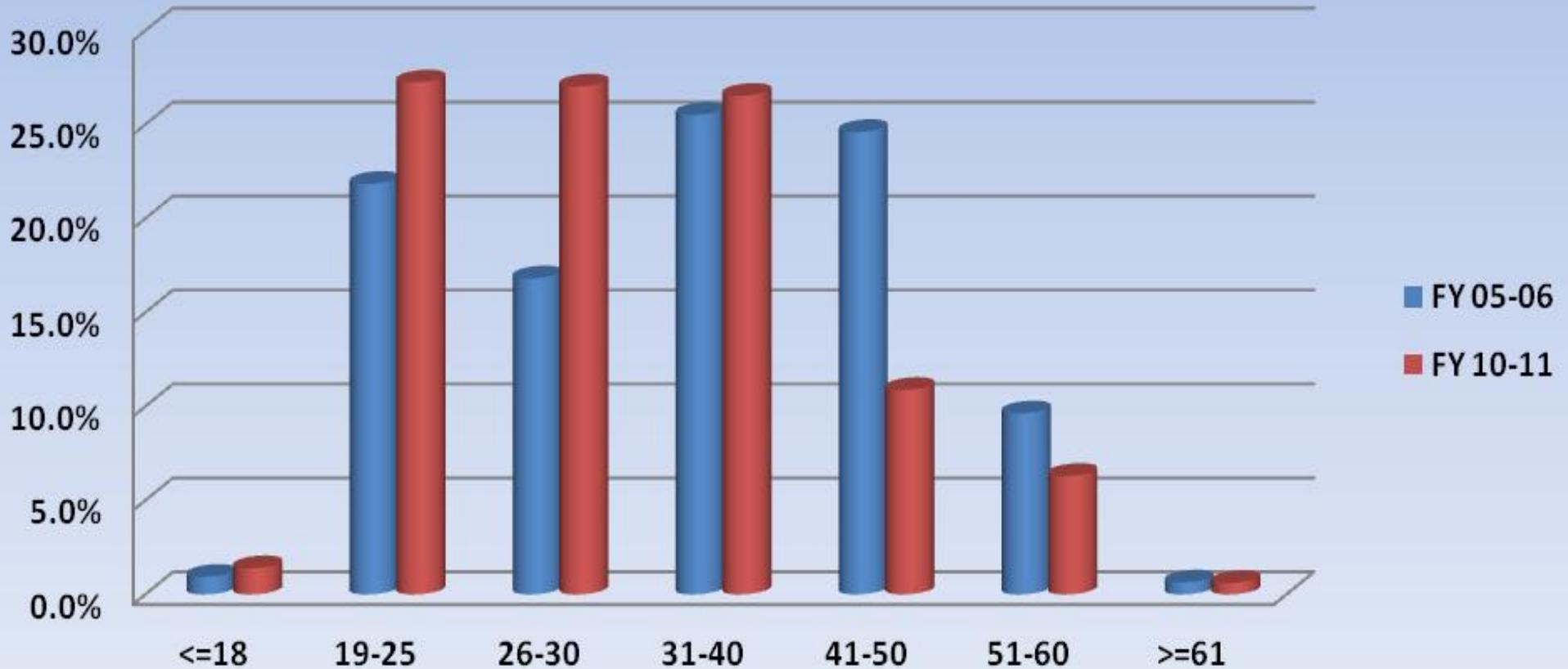
PAR's Major Treatment Programs

Percent Change in the Primary Drug of Choice for Clients Admitted to the Selected Treatment Programs at Operation PAR



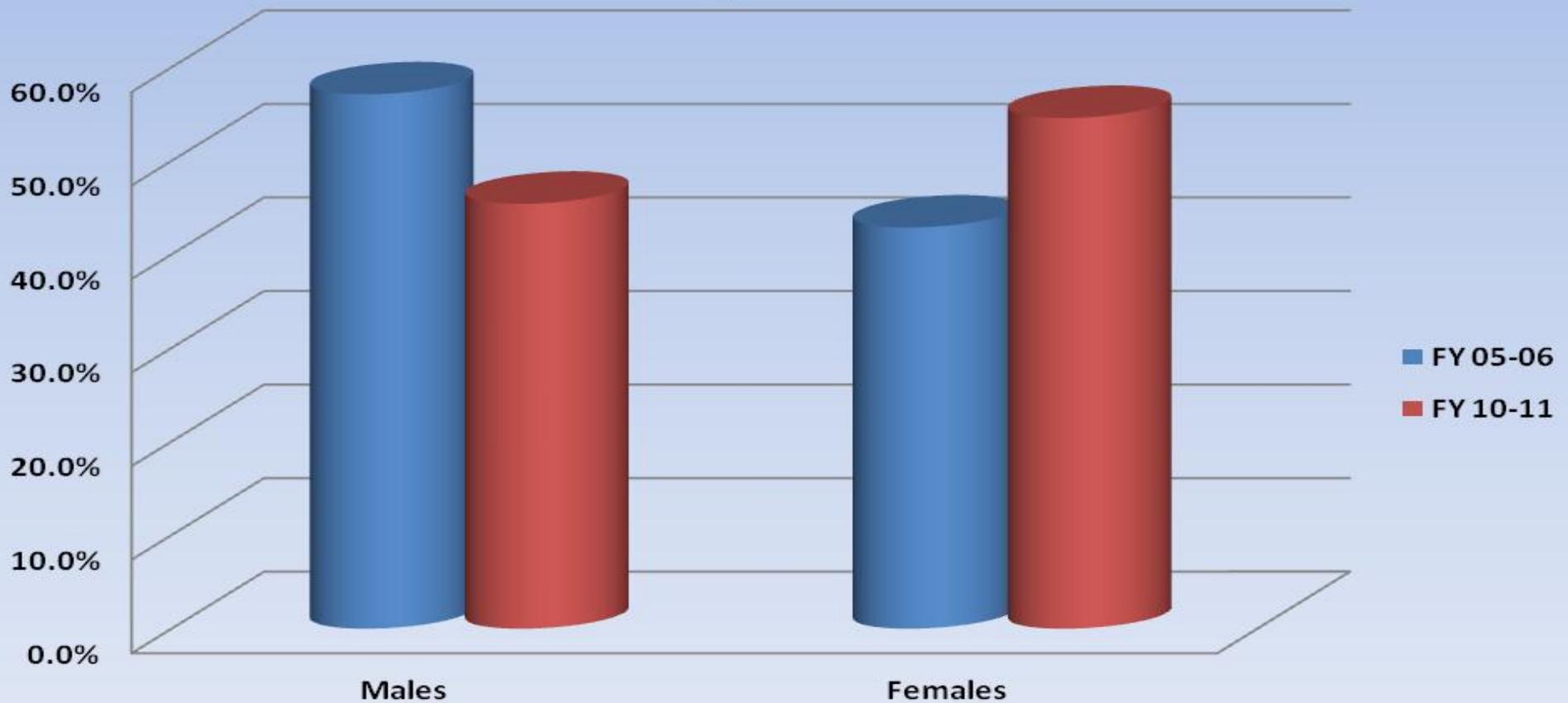
Admitted Clients Getting Younger

Age Distribution of Clients Admitted to Selected Treatment Programs at Operation PAR Whose Primary Drug of Choice was Prescription Opioids



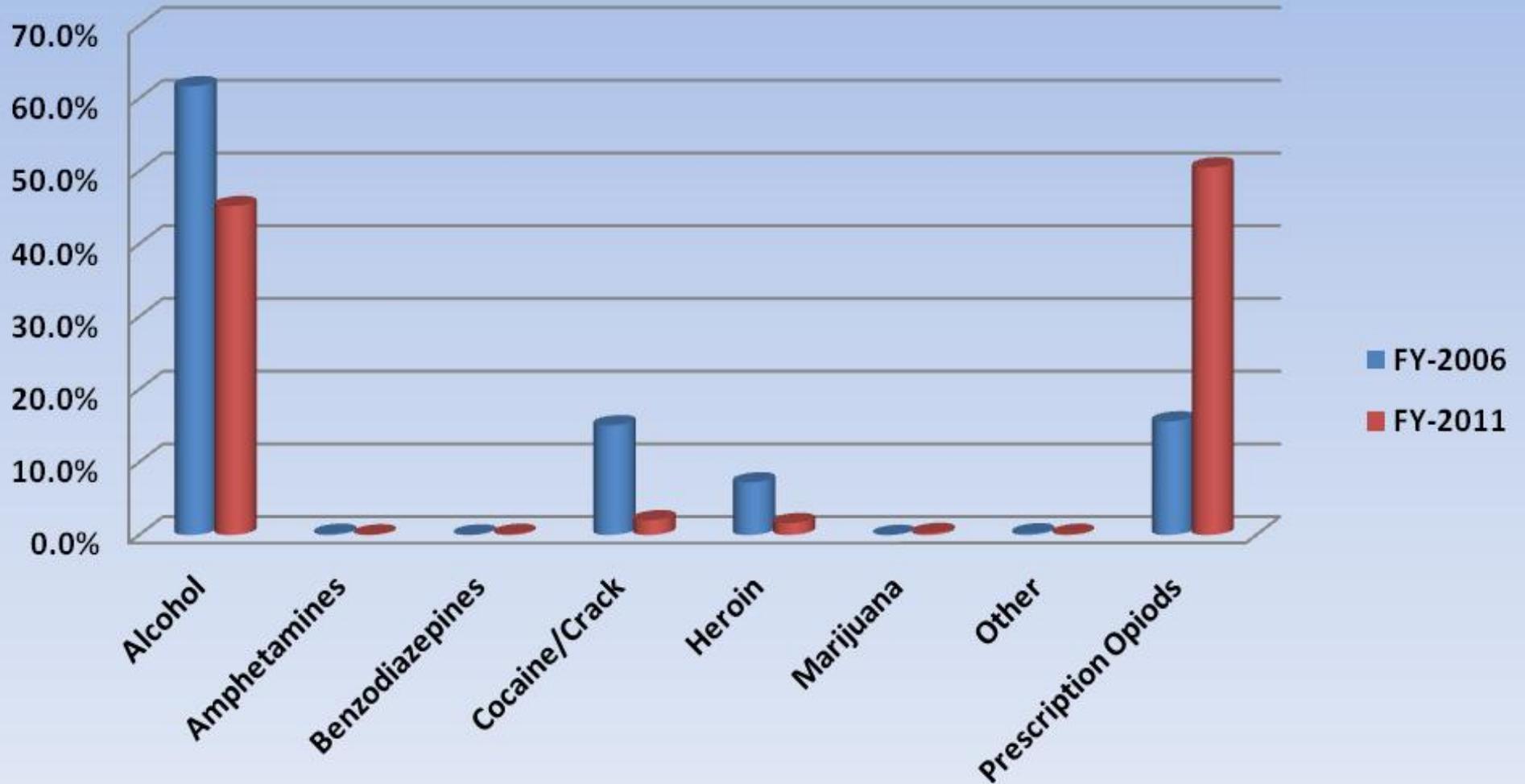
Increase in Female Clients

Gender Distribution of Clients Admitted to Selected Treatment Programs at Operation PAR Whose Primary Drug of Choice was Prescription Opioids



Detox Only

Change in Primary Drug of Choice for Detox Admissions from FY06 to FY11



Capacity Issues

- **Greater numbers seeking treatment – reduction in capacity = longer wait times**
- **Due to ending of a federal grant & HUD homeless beds – PAR's women's treatment beds that allow children will go from 65 to 25 as September 30th = increased wait lists**
- **Complex opiate detox increase # of days in residential detox & funding limits OP detox**
- **Decreased sources for pain meds on the streets = increased need for treatment**

Best Practices & Programs

- **Best programs - combination of therapies & other services to meet an individual's needs.**
- **Specific needs may relate to age, race, culture, gender, trauma histories, pregnancy & physical condition, presence of other disorders (MH, etc.), HIV, social problems – poverty, lack of housing & employment.**
- **Drug addiction treatment can include medications, behavioral therapies, or combination.**
- **Treatment medications, such as methadone, buprenorphine, and naltrexone, etc. are available for individuals addicted to opioids, - unfortunately some of the costs exceed the current reimbursement rates**

More Complex cases require:

- **More Trained, Certified & Licensed staff – in EBP – Mi, MET, CBT, Seeking Safety, Parenting, medication management, etc. ,**
- **Greater need for Clinical supervision & Medical staff time**
- **Need for greater connection with primary health care**
- **Need for more Medicated Assisted Programs – Buprophine; Methadone; Probuphine; Vivitrol; Disulfiram (Antabuse) etc. + medications to control mental illnesses.**

Treatment Works

- **Drug abuse treatment does almost as well as diabetes treatment & better than hypertension or asthma treatment in relapse rates**
- **Chronic relapsing disorders require life long maintenance – but remission is more likely than not if individual receives proper evidenced based treatment & case planning**

About Goodwill Industries-Suncoast, Inc.

Founded in 1954 and headquartered in St. Petersburg, Goodwill Industries-Suncoast serves the people of 10 counties: Pinellas, Hillsborough, Polk, Pasco, Hernando, Citrus, Marion, Levy, Sumter and Highlands.

Our mission is to help people achieve their full potential through the dignity and power of work.

2010-11 At A Glance

People served **55,263**
People placed in jobs **5,679**
Total annual revenue **\$59,347,927**
Govt. contract revenue **\$20,331,332**
Retail revenue **\$35,314,592**
Stores **18**
Employees **1,313**

Primary Services

- Employment services, including the Pasco-Hernando workforce development contract and our Goodwill Temporary Staffing agency
- 3 residential re-entry centers for offenders – Tampa, St. Petersburg, Largo
- 4 training centers for adults with developmental disabilities, funded in part by the Agency for Persons with Disabilities and the Division of Vocational Rehabilitation – St. Petersburg, Pinellas Park, Lakeland, Ocala
- 5 HUD-subsidized apartment buildings for people who are low-income, disabled or elderly – Pinellas Park, Clearwater, Palm Harbor, Tampa, Ocala
- Programs for at-risk preschoolers and youth

A Leader in Community Corrections since 1967

Goodwill's community-based residential programs provide innovative transition services for nonviolent offenders finishing their sentences. Such programs are successful in reintegrating offenders into mainstream life, making communities safer and stronger.

Goodwill saves the State of Florida \$5.1 million annually by operating these programs, based on the state's average cost of incarceration of \$52.06 per diem per inmate.

- A state work-release inmate being released from a Florida prison is provided a bus pass, \$100 and a plastic bag containing their possessions.
- In contrast, Goodwill work-release clients leave the program with jobs, average savings of \$1,500, have contributed toward their cost of incarceration, have paid fines, restitution and/or child support, and pay income taxes. They have participated in counseling and life skills classes and have been given the opportunity to work on their GEDs, if applicable.
- Goodwill has relationships with more than 250 community employers to assist in job placement of clients.
- Goodwill corrections programs receive more than 3,000 client referrals per year and serve more than 700 clients on any given day.

St. Petersburg Headquarters



10596 Gandy Blvd., St. Petersburg, FL 33702

St. Petersburg Residential Re-entry Center



The St. Petersburg Residential Re-entry Center is the largest privately contracted female work-release program in the state.

Facilities are Goodwill-owned and represent an approximate \$12.5-million capital investment

- Largo Residential Re-entry Center
 - ▶ 281 beds
 - ▶ Florida DOC work-release program
- St. Petersburg Residential Re-entry Center
 - ▶ 225 beds
 - ▶ DOC-funded programs include a work-release program and a substance abuse program
- Tampa Residential Re-entry Center
 - ▶ 120 beds
 - ▶ Federal BOP work-release program

Federal and state corrections contracts

- Florida Department of Corrections (DOC) contracts held by Goodwill since 1985
- Total annual corrections program revenue \$9.25 million; DOC annual contract revenue \$5.9 million (see breakout below)*
- DOC audits in February 2011 indicated zero deficiencies
- Department of Children and Families (DCF) audits of Goodwill's substance abuse programs in November 2010 were rated 98% - 100%
- Federal Bureau of Prisons (BOP) contracts held since 1967; American Correctional Association accreditation

*** Goodwill-Suncoast corrections program revenue (calendar year 2010)**

- ▶ Florida DOC residential work-release contract; total revenue \$5,492,147
 - \$3,199,700 DOC contract revenue for female and male work release programs - budget line item 691
 - \$2,292,447 client contribution revenue and misc.
- ▶ Florida DOC residential substance abuse services contract; total revenue \$438,430
 - \$ 360,099 DOC contract revenue
 - \$ 38,042 food stamps from Department of Children and Families (DCF)
 - \$ 40,289 client revenue and misc.
- ▶ Federal Bureau of Prisons (BOP) residential work-release contract; total revenue \$2,403,028
- ▶ Pinellas County Drug Court contract revenue \$430,509 includes \$38,042 DCF food stamps
- ▶ Hillsborough County contract revenue \$485,546

Largo Residential Re-entry Center



16432 U.S. Hwy. 19 N., Clearwater, FL 33764



Goodwill's 281-bed Largo Residential Re-entry Center is the state's largest privately contracted male work-release program.

Contacts

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