

**The Florida Senate**  
**COMMITTEE MEETING EXPANDED AGENDA**

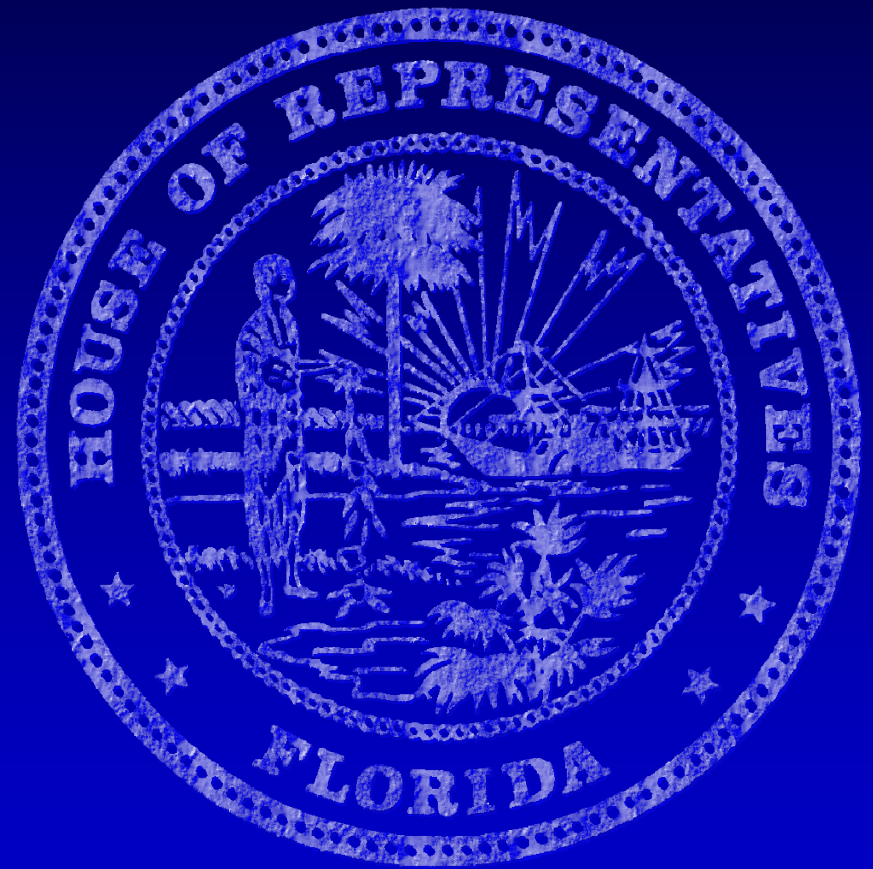
**REAPPORTIONMENT**  
**Senator Gaetz, Chair**  
**Senator Margolis, Vice Chair**

**MEETING DATE:** Thursday, September 22, 2011  
**TIME:** 8:30 —11:30 a.m.  
**PLACE:** *Pat Thomas Committee Room, 412 Knott Building*

**MEMBERS:** Senator Gaetz, Chair; Senator Margolis, Vice Chair; Senators Altman, Benacquisto, Braynon, Bullard, Dean, Detert, Diaz de la Portilla, Evers, Flores, Garcia, Gardiner, Hays, Joyner, Latvala, Lynn, Montford, Negron, Rich, Sachs, Siplin, Sobel, Storms, and Thrasher

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Overview of public hearings and submitted plans.		
2	Overview of resources accessible at <a href="http://www.flsenate.gov/redistricting">www.flsenate.gov/redistricting</a> .		
3	Committee discussion of format for joint resolution of apportionment.		
4	Committee discussion of format for bill establishing congressional districts.		
5	Committee discussion of statewide plans submitted by Senators.		
6	Committee discussion of statewide plans submitted by civil rights organizations.		
7	Committee discussion of statewide plans submitted by the public.		

# Overview of Public Hearings and Submitted Plans



*The Florida Senate  
Committee on Reapportionment  
September 22, 2011*

# Public Hearings on Redistricting

- 26 locations from Pensacola to Key West.
- More than 71 hours of hearings.
- More than 1,700 speakers.
- Approximately 5,000 people attended.



<b>Tallahassee</b>	<b>Melbourne</b>
<b>Pensacola</b>	<b>Stuart</b>
<b>Ft. Walton Beach</b>	<b>Boca Raton</b>
<b>Panama City</b>	<b>Davie</b>
<b>Jacksonville</b>	<b>Miami</b>
<b>St. Augustine</b>	<b>South Miami</b>
<b>Daytona Beach</b>	<b>Key West</b>
<b>The Villages</b>	<b>Tampa</b>
<b>Gainesville</b>	<b>Largo</b>
<b>Lakeland</b>	<b>Sarasota</b>
<b>Wauchula</b>	<b>Naples</b>
<b>Wesley Chapel</b>	<b>Lehigh Acres</b>
<b>Orlando</b>	<b>Clewiston</b>

# Public Plans (as of 9/21/2011)

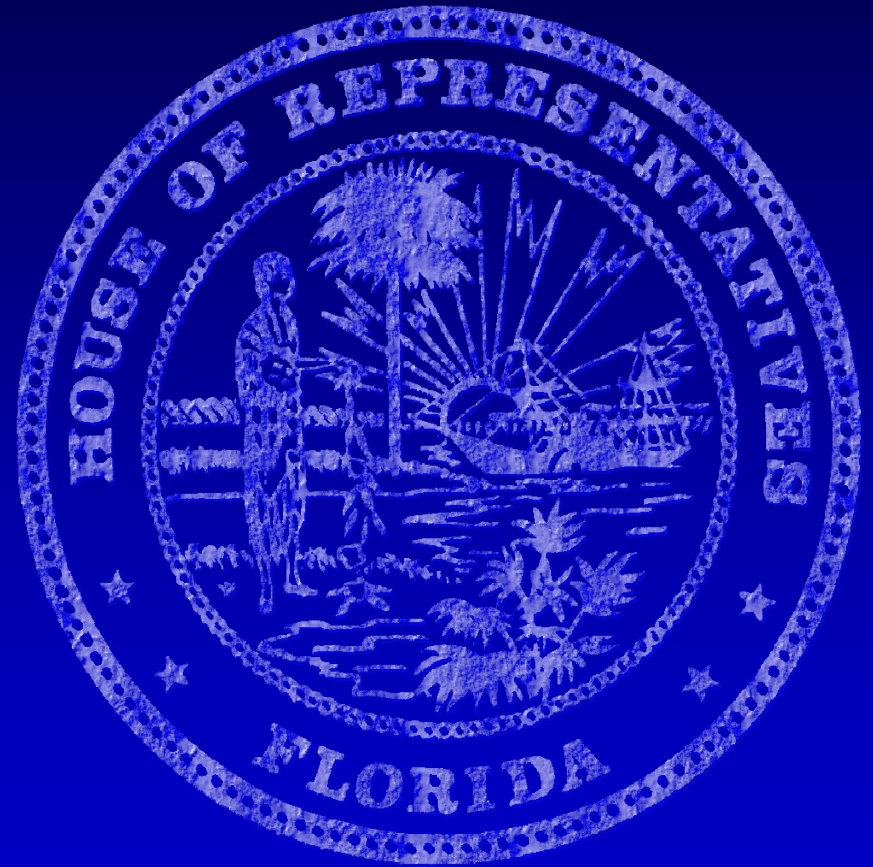
Plan Type	Complete	Partial	Total
Congressional	20	14	34
State Senate	6	6	12
State House	4	14	18
TOTAL	30	34	64

- 35 unique authors, 18 of whom submitted more than one plan.

# Origin of public plans (as of 9/21/2011)

Brevard	2	Okaloosa	4
Broward	3	Orange	3
Collier	2	Osceola	2
Duval	4	Palm Beach	4
Hillsborough	7	Pasco	7
Indian River	1	Pinellas	1
Lake	9	Polk	3
Lee	4	Sarasota	1
Manatee	3	St. Johns	1
Dade	2	St. Lucie	1

# Overview of [www.flsenate.gov/redistricting](http://www.flsenate.gov/redistricting)



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# Redistricting 2012 Home Page

- Explains the difference between Reapportionment and Redistricting
- Encourages users to share ideas and submit their own plans
- Contains a list of “Redistricting Milestones”



# “About Redistricting...”

- Explains timeline for reapportionment and legal reviews.
- Defines ideal population and shows population deviations for House, Senate, and Congressional districts.
- Outlines redistricting standards in the US Constitution, Voting Rights Act of 1965, and the Florida Constitution.

# “US Census Data...”

- Links to maps showing population changes since 2000 for House, Senate, and Congressional districts.
- Links to useful U.S. Census Bureau publications and tools.
- Links to an interactive “Widget” with population information by county and a table of Florida’s general population broken down by race.

# “Public Hearings...”

- Official records for all 26 public hearings.
- Copies of handouts and displays.
- Hearing Report containing all the submissions received and written comments received. Also describes outreach efforts and public attendance.
- Transcript, podcast, and video downloads.

# “Legal Submissions...”

- Portal for accessing documents relating to legal reviews of redistricting plans.
- Contains Legislature’s submission to United States Department of Justice for preclearance of Amendment 5 and 6.

# “District Builder...”

- Citizens can sign up for a secure account to use the same redistricting software used by Senators and staff.
- [Link to District Builder Help Manual.](#)

# “Submitted Plans...”

- Links to plans enacted in 2002
- Links to plans submitted by the public.
- Links to plans submitted by Senators or Committee.
- Plans appear here first, before being offered as a Senate bill or amendment.

# Navigating submitted plans...

- List can be sorted by plan type, date, or whether it was offered by a Senator, a Representative, or the public.
- Searchable by partial plan name (e.g., 19) or partial submitter name (e.g., John)
- Search result can be exported to Excel.
- Click plan name to access **Plan Details.**

# “Plan Details...”

- General information about plan.
- View with District Explorer or Google Maps.
- Reports provide more detailed information about the plan’s population statistics.
- Downloads for saving plan in formats for other mapping programs.
- Ready-to-print PDF maps (8.5 x 11).



# “Reapportionment Committee Meetings...”

- Link to committee page, where meeting notices, packets, agendas, attendance records, transcripts, podcasts, and videos are published.

# “Find Your Legislators...”

- Search for their congressional and state legislators by mailing address or zip code.
- Links for contacting local Supervisors of Elections, viewing current districts in District Explorer, accessing the 2002 Redistricting Information website, and viewing a list of Local Legislative Delegations.

# Apportionment and elections in 2012

January 2012						
Su	Mo	Tu	We	Th	Fr	Sa
1	2	3	4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30	31				

February 2012						
Su	Mo	Tu	We	Th	Fr	Sa
			1	2	3	4
		5	6	7	8	9
		10	11	12	13	14
		15	16	17	18	19
		20	21	22	23	24
		25	26	27	28	29
		30	31			

March 2012						
Su	Mo	Tu	We	Th	Fr	Sa
				1	2	3
		4	5	6	7	8
		9	10	11	12	13
		14	15	16	17	18
		19	20	21	22	23
		24	25	26	27	28
		29	30	31		

April 2012						
Su	Mo	Tu	We	Th	Fr	Sa
1	2	3	4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30	31				

Regular Session (37/60 days)

Attorney General (15 days)

Florida Supreme Court (30 days)

60<sup>th</sup> day of Regular Session

May 2012						
Su	Mo	Tu	We	Th	Fr	Sa
		1	2	3	4	5
		6	7	8	9	10
		11	12	13	14	15
		16	17	18	19	20
		21	22	23	24	25
		26	27	28	29	30
		31				

June 2012						
Su	Mo	Tu	We	Th	Fr	Sa
					1	2
		3	4	5	6	7
		8	9	10	11	12
		13	14	15	16	17
		18	19	20	21	22
		23	24	25	26	27
		28	29	30		

July 2012						
Su	Mo	Tu	We	Th	Fr	Sa
1	2	3	4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30	31				

August 2012						
Su	Mo	Tu	We	Th	Fr	Sa
			1	2	3	4
		5	6	7	8	9
		10	11	12	13	14
		15	16	17	18	19
		20	21	22	23	24
		25	26	27	28	29
		30	31			

U.S. Department of Justice (60 days)

Federal & state qualifying

September 2012						
Su	Mo	Tu	We	Th	Fr	Sa
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30						

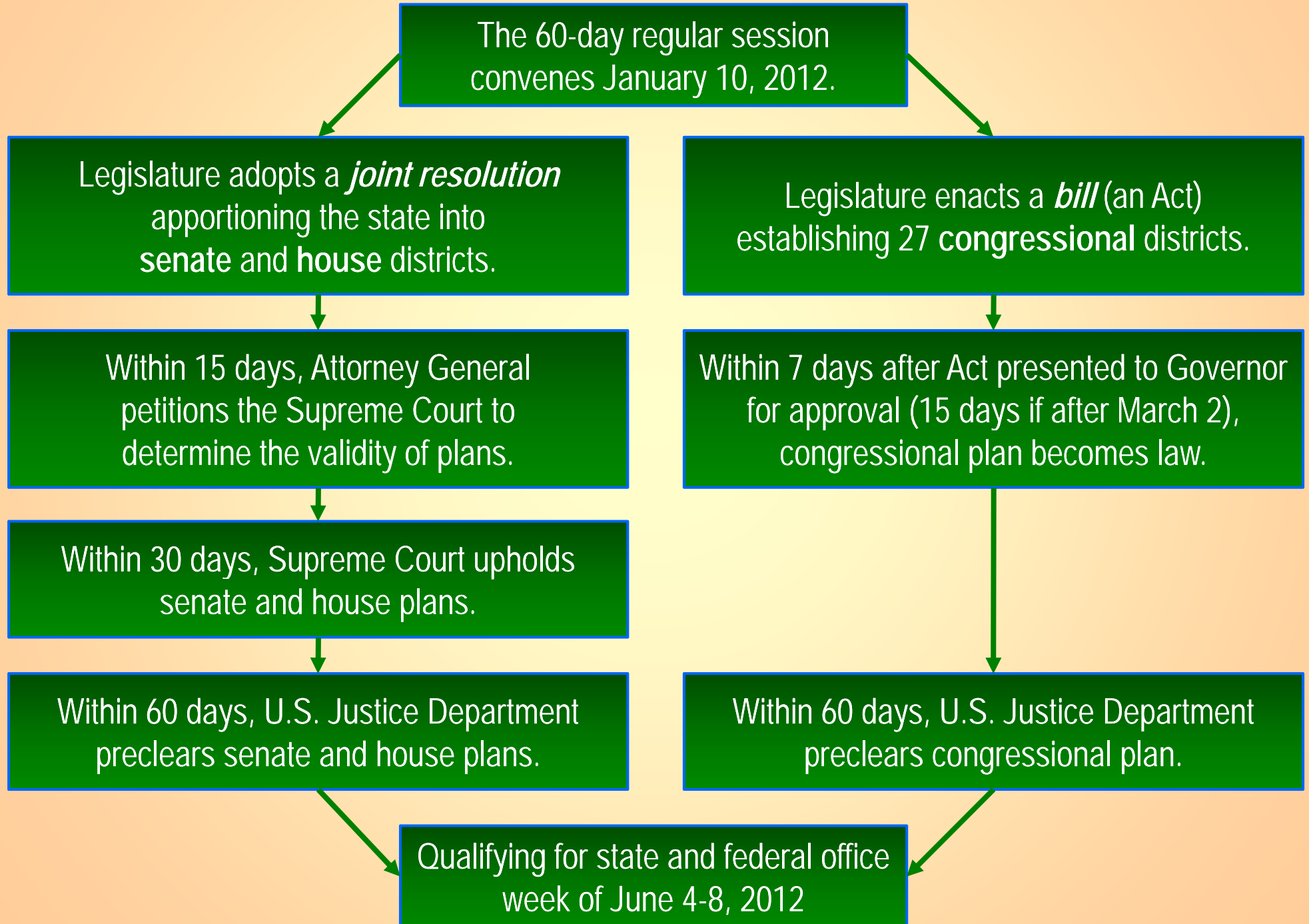
October 2012						
Su	Mo	Tu	We	Th	Fr	Sa
	1	2	3	4	5	6
	7	8	9	10	11	12
	13	14	15	16	17	18
	19	20	21	22	23	24
	25	26	27	28	29	30
	31					

November 2012						
Su	Mo	Tu	We	Th	Fr	Sa
				1	2	3
		4	5	6	7	8
		9	10	11	12	13
		14	15	16	17	18
		19	20	21	22	23
		24	25	26	27	28
		29	30	31		

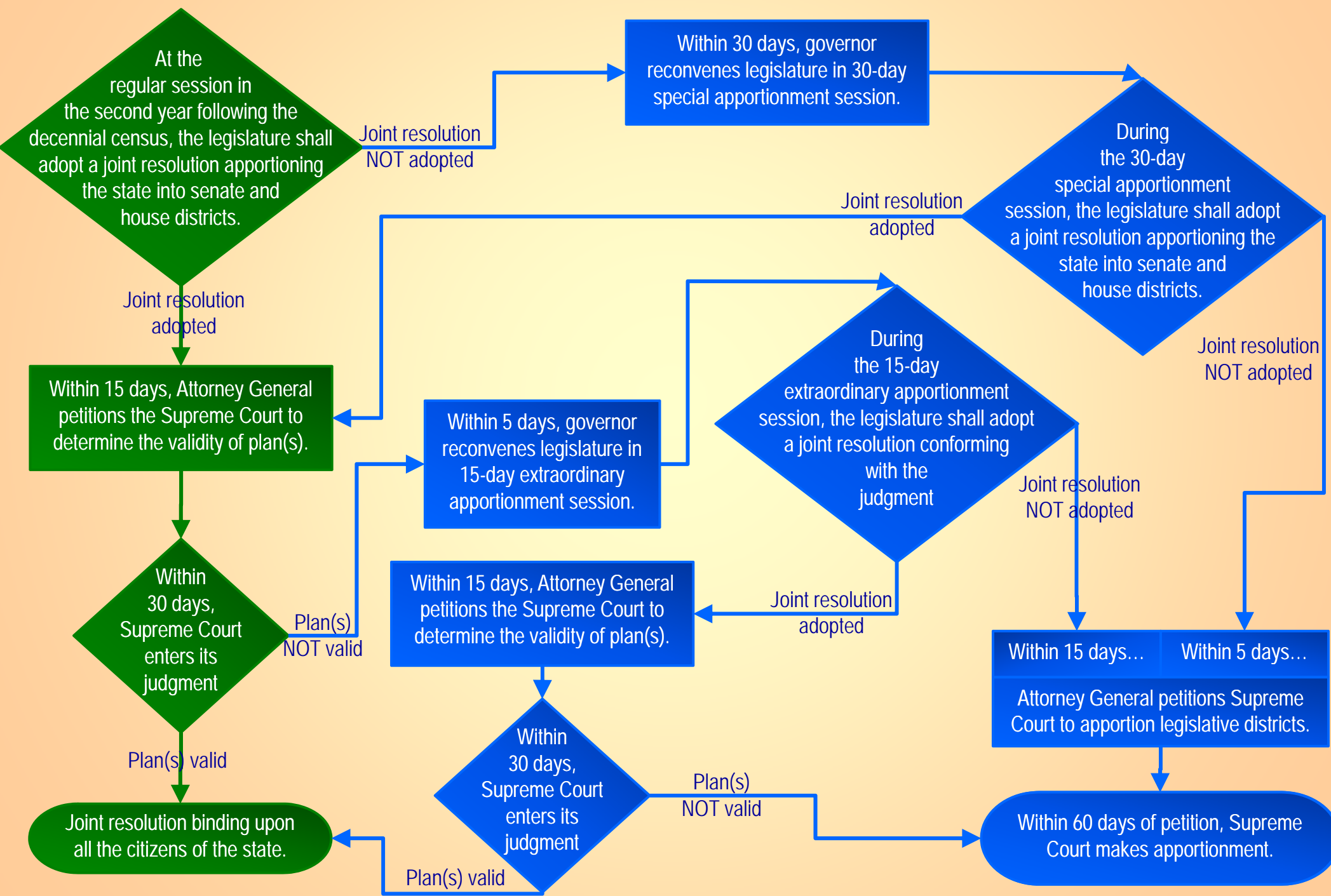
December 2012						
Su	Mo	Tu	We	Th	Fr	Sa
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30	31					

White dates = Qualifying; Red dates = Mail overseas ballots; Blue dates = Election day.

# Direct path to new districts for 2012 elections



# Florida Constitution, Article III, Section 16



# Florida Constitution standards 2011 *ff.*

**Article III, Section 16**—The legislature...shall apportion the state:

- 30 to 40 consecutively numbered senatorial districts of either contiguous, overlapping or identical territory.
- 80 to 120 consecutively numbered house districts of either contiguous, overlapping or identical territory.

**Article III, Sections 20 and 21**—In establishing...district boundaries:

- a) No apportionment plan or... district shall be drawn with the intent to favor or disfavor a political party or an incumbent; and districts shall not be drawn with the intent or result of denying or abridging the equal opportunity of racial or language minorities to participate in the political process or to diminish their ability to elect representatives of their choice; and districts shall consist of contiguous territory.
- b) Unless compliance with the standards in this subsection conflicts with the standards in subsection (a) or with federal law, districts shall be as nearly equal in population as is practicable; districts shall be compact; and districts shall, where feasible, utilize existing political and geographical boundaries.
- c) The order in which the standards within subsections (a) and (b) of this section are set forth shall not be read to establish any priority of one standard over the other within that subsection.

598-00367B-12

Senate Joint Resolution

A joint resolution of apportionment; providing for the apportionment of the House of Representatives and the Senate (plans \_\_\_\_\_ and \_\_\_\_\_); adopting the United States Decennial Census of 2010 for use in such apportionment; providing for the inclusion of omitted areas; providing contiguity for areas specified for inclusion in one district which are noncontiguous; specifying that the apportioned districts constitute the legislative districts of the state; providing for severability of invalid portions; providing for application beginning in 2012.

Be It Resolved by the Legislature of the State of Florida:

Section 1. Official census for apportionment; definitions.—

(1) In accordance with Section 8(a), Article X of the State Constitution, the United States Decennial Census of 2010 is the official census of the state for the purposes of this joint resolution.

(2) The following delineation of representative and senatorial districts employs areas included within official county, voting tabulation district, tract, and block boundary descriptions used by the United States Department of Commerce, Bureau of the Census, in compiling the United States Decennial Census of 2010 in this state. The populations within these census geographic units are the population figures reported in the counts of the United States Decennial Census of 2010 provided to the state in accordance with Pub. L. No. 94-171.

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30 (3) As used in this joint resolution, the term:

31 (a) "Block" describes the smallest geographic unit for  
32 which population was tabulated in the 2010 decennial census.  
33 Blocks are nested within tracts and within voting tabulation  
34 districts. A block is identified by a four-digit integer that is  
35 unique within a tract but is not necessarily unique within a  
36 voting tabulation district.

37 (b) "Tract" describes a relatively permanent statistical  
38 subdivision of a county updated by local participants prior to  
39 the 2010 decennial census. Tracts consist of whole blocks and  
40 are nested within counties. Tracts are identified uniquely  
41 within a county by an up to four-digit integer and may have an  
42 optional two-digit suffix.

43 (c) "Voting tabulation district" describes a subdivision of  
44 a county established in Phase 2 of the 2010 Census Redistricting  
45 Data Program. Voting tabulation districts consist of whole  
46 blocks and are nested within counties. Voting tabulation  
47 districts subdivide counties in ways supervisors of elections  
48 determined are efficient for conducting elections and keeping  
49 communities whole. Voting tabulation districts are identified  
50 uniquely within a county by an up to four-digit integer.

51 Section 2. Representative districts.—For the election of  
52 members to the House of Representatives of this state, the state  
53 is apportioned into 120 consecutively numbered, single-member,  
54 representative districts of contiguous territory, to be  
55 designated by such numbers as follows:

56  
57 Section 3. Senatorial districts.—For the election of  
58 members to the Senate of this state, the state is apportioned



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59 into 40 consecutively numbered, single-member senatorial  
60 districts of contiguous territory, to be designated by such  
61 numbers as follows:

62  
63 Section 4. Territory not specified for inclusion in any  
64 district.—Any portion of the state which is not stated in this  
65 joint resolution as being included in any district described in  
66 this joint resolution but which is entirely surrounded by a  
67 district shall be deemed to be included within the surrounding  
68 district. Any portion of the state which is not included in any  
69 district described in this joint resolution and which is not  
70 entirely surrounded by a district shall be included within that  
71 district contiguous to the portion that contains the least  
72 population per legislator according to the United States  
73 Decennial Census of 2010; however, if every district contiguous  
74 to such portion has an equal population, such portion shall be  
75 included within the lowest-numbered district that is contiguous  
76 to such portion.

77 Section 5. Territory specified for inclusion in one  
78 district which is noncontiguous.—If any district described in  
79 this joint resolution is composed of noncontiguous territory,  
80 the noncontiguous portion that has the least population shall be  
81 included in the district that is contiguous to such portion and  
82 that has the least population; however, if every district  
83 contiguous to such portion has an equal population, such portion  
84 shall be included within the lowest-numbered district that is  
85 contiguous to such portion.

86 Section 6. Districts to constitute representative and  
87 senatorial districts of state.—The districts created by this

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88 joint resolution constitute and form the representative and  
89 senatorial districts of the state, and members of the  
90 Legislature shall be elected in and for these representative  
91 districts as provided by law.

92       Section 7. Severability.—If any provision of this joint  
93 resolution or the application thereof to any person or  
94 circumstance is held invalid, or if any representative or  
95 senatorial district established in this joint resolution is held  
96 invalid, the invalidity does not affect other provisions or  
97 applications of this joint resolution, or any other districts  
98 established in this joint resolution, which can be given effect  
99 without the invalid provision or application, and to this end  
100 the provisions of this joint resolution are severable.

101       Section 8. Applicability.—This joint resolution applies  
102 with respect to the qualification, nomination, and election of  
103 members of the Legislature in the primary and general elections  
104 held in 2012 and thereafter.

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1 A bill to be entitled

2 An act establishing the congressional districts of the  
3 state; amending s. 8.0001, F.S.; revising definitions;  
4 amending s. 8.0002, F.S.; redistricting the state's  
5 congressional districts in accordance with the United  
6 States Decennial Census of 2010 (plan \_\_\_\_\_);  
7 amending s. 8.0111, F.S., relating to the inclusion of  
8 unlisted territory in contiguous districts; updating a  
9 reference; reenacting s. 8.031, F.S., which provides  
10 for the election of representatives to the United  
11 States House of Representatives; amending s. 8.0611,  
12 F.S.; providing for severability; amending s. 8.07,  
13 F.S.; providing for applicability; providing effective  
14 dates.

15  
16 Be It Enacted by the Legislature of the State of Florida:

17  
18 Section 1. Section 8.0001, Florida Statutes, is amended to  
19 read:

20 8.0001 Definitions.—In accordance with s. 8(a), Article X  
21 of the State Constitution, the United States Decennial Census of  
22 2010 ~~2000~~ is the official census of the state for the purposes  
23 of congressional redistricting.

24 (1) The following delineation of ~~areas to be included in~~  
25 ~~each~~ congressional districts ~~district~~ employs areas included  
26 within official county, voting tabulation district, tract, and  
27 block boundary descriptions ~~counties, tracts, block groups, and~~  
28 ~~blocks in this state~~ used by the United States Department of  
29 Commerce, Bureau of the Census, in compiling the United States

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30 Decennial Census of 2010 in this state ~~2000~~. The populations  
31 within these census geographic units ~~areas~~ are the population  
32 figures reported in the counts of the United States Decennial  
33 Census of 2010 ~~2000~~ provided to the state in accordance with  
34 Pub. L. No. 94-171.

35 (2) As used in this chapter, the term:

36 (a) "Block" describes the smallest geographic unit ~~means a~~  
37 ~~census block, which is the smallest area for which population~~  
38 was tabulated ~~reported~~ in the 2010 decennial ~~2000~~ census. Blocks  
39 are nested within tracts and within voting tabulation districts.  
40 A block is identified by a four-digit integer that is unique  
41 within a tract but is not necessarily unique within a voting  
42 tabulation district.

43 (b) "Tract" describes a relatively permanent statistical  
44 subdivision of a county updated by local participants prior to  
45 the 2010 decennial census. Tracts consist of whole blocks and  
46 are nested within counties. Tracts are identified uniquely  
47 within a county by an up to four-digit integer and may have an  
48 optional two-digit suffix.

49 (c) "Voting tabulation district" describes a subdivision of  
50 a county established in Phase 2 of the 2010 Census Redistricting  
51 Data Program. Voting tabulation districts consist of whole  
52 blocks and are nested within counties. Voting tabulation  
53 districts subdivide counties in ways supervisors of elections  
54 determined are efficient for conducting elections and keeping  
55 communities whole. Voting tabulation districts are identified  
56 uniquely within a county by an up to four-digit integer.

57 (b) "Block group" ~~means a cluster of blocks within a tract~~  
58 ~~which have the same first digit in their block identification~~

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59 number.

60 ~~(c) "Tract" means a census tract, which is a cluster of~~  
61 ~~blocks within a county which is delineated by local committee~~  
62 ~~according to Census Bureau guidelines. Tracts are identified~~  
63 ~~uniquely within a county by a four-digit basic number and may~~  
64 ~~have a two-digit numeric suffix.~~

65 Section 2. Section 8.0002, Florida Statutes, is amended to  
66 read:

67 (Substantial rewording of section. See  
68 s. 8.0002, F.S., for present text.)

69 8.0002 Division of state into congressional districts.—For  
70 the election of representatives to the Unites States House of  
71 Representatives, the state is divided into 27 consecutively  
72 numbered, single-member congressional districts of contiguous  
73 territory, to be designated by such numbers as follows:

74  
75 Section 3. Section 8.0111, Florida Statutes, is amended to  
76 read:

77 8.0111 Inclusion of unlisted territory in contiguous  
78 districts.—Any portion of the state which is not stated in this  
79 chapter as being included in any district described in this  
80 chapter but which is entirely surrounded by a district shall be  
81 deemed to be included within the surrounding ~~that~~ district. Any  
82 portion of the state which is not included in any district  
83 described in this chapter and which is not entirely surrounded  
84 by a district shall be included within that district contiguous  
85 to such portion that ~~which~~ contains the least population per  
86 representative according to the United States Decennial Census  
87 of 2010 ~~2000~~; however, if every district contiguous to such

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88 portion has an equal population, such portion shall be included  
89 within the lowest-numbered ~~lowest-numbered~~ district that is  
90 contiguous to such portion.

91 Section 4. Section 8.031, Florida Statutes, is reenacted to  
92 read:

93 8.031 Election of representatives to Congress.—The  
94 districts named in s. 8.0002 constitute and form the  
95 congressional districts of the state, and a representative to  
96 the Congress shall be selected in and for each of the  
97 congressional districts as provided by law.

98 Section 5. Section 8.0611, Florida Statutes, is amended to  
99 read:

100 8.0611 Severability.—If any provision of this chapter is  
101 held invalid with respect to any person or circumstance, or if  
102 any congressional district established in this chapter is held  
103 invalid, the invalidity does ~~shall~~ not affect other provisions  
104 or applications of the chapter or any other districts  
105 established in this chapter which can be given effect without  
106 the invalid provision or application, and to this end the  
107 provisions of this chapter are ~~declared~~ severable.

108 Section 6. Effective upon this act becoming a law, section  
109 8.07, Florida Statutes, is amended to read:

110 8.07 Applicability.—The congressional districts prescribed  
111 in s. 8.0002 apply with respect to the qualification,  
112 nomination, and election to the office of representative to the  
113 Congress of the United States in the primary ~~primaries~~ and  
114 general elections held in 2012 ~~2002~~ and thereafter.

115 Section 7. Except as otherwise expressly provided in this  
116 act and except for this section, which shall take effect upon

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117 this act becoming a law, this act shall take effect upon the  
118 expiration of the terms of the representatives to the United  
119 States House of Representatives serving on the date that this  
120 act becomes a law.