## Florida Senate - 1999

**By** the Committee on Ethics and Elections; and Senators Latvala, Brown-Waite, Lee, Sebesta, Saunders, Kirkpatrick and Carlton

	313-1178-99
1	A bill to be entitled
2	An act relating to elections; providing a short
3	title; amending s. 106.011, F.S.; modifying
4	definitions of the terms "political committee,"
5	"contribution," "expenditure," and "political
6	advertisement"; amending s. 106.021, F.S.;
7	placing restrictions on certain endorsements;
8	amending s. 106.03, F.S.; providing additional
9	requirements for registration of political
10	committees and committees of continuous
11	existence; amending s. 106.04, F.S.; requiring
12	committees of continuous existence to update
13	certain registration information; prohibiting
14	committees of continuous existence from making
15	certain expenditures; amending s. 106.07, F.S.;
16	providing additional reporting requirements for
17	campaign treasurer reports of certain political
18	committees and committees of continuous
19	existence; amending s. 106.08, F.S.; revising
20	the contribution limit for statewide
21	candidates; revising the restrictions on
22	contributions by a political party; limiting
23	the amount of contributions to a political
24	party; providing a penalty; reenacting ss.
25	106.04(2), 106.075(2), 106.087(1)(a),
26	106.19(1), 106.29(6), F.S.; conforming
27	cross-references to incorporate changes made by
28	the act; providing an effective date.
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30	Be It Enacted by the Legislature of the State of Florida:
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1 Section 1. This act may be cited as the "Campaign 2 Finance Reform Act." 3 Section 2. Subsections (1), (3), (4), and (17) of section 106.011, Florida Statutes, are amended to read: 4 5 106.011 Definitions.--As used in this chapter, the б following terms have the following meanings unless the context 7 clearly indicates otherwise: 8 (1)"Political committee" means a combination of two 9 or more individuals, or a person other than an individual, the 10 primary or incidental purpose of which is to support or oppose 11 any candidate, issue, or political party, which accepts contributions or makes expenditures during a calendar year in 12 an aggregate amount in excess of \$500.+"Political committee" 13 14 also means the sponsor of a proposed constitutional amendment by initiative who intends to seek the signatures of registered 15 electors."Political committee" also means a combination of 16 17 two or more individuals or a person other than an individual which anticipates spending funds, or makes expenditures, for 18 19 political advertising in support of or in opposition to an elected public official during a calendar year in an aggregate 20 amount in excess of \$500. Organizations which are certified by 21 the Department of State as committees of continuous existence 22 pursuant to s. 106.04, national political parties, and the 23 24 state and county executive committees of political parties 25 regulated by chapter 103 shall not be considered political committees for the purposes of this chapter. Corporations 26 27 regulated by chapter 607 or chapter 617 or other business 28 entities formed for purposes other than to support or oppose 29 issues or candidates are not political committees if their political activities are limited to contributions to 30 31 candidates, political parties, or political committees or

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1 expenditures in support of or opposition to an issue from 2 corporate or business funds and if no contributions are 3 received by such corporations or business entities. "Contribution" means: 4 (3) 5 (a) A gift, subscription, conveyance, deposit, loan, 6 payment, or distribution of money or anything of value, 7 including contributions in kind having an attributable 8 monetary value in any form, made for the purpose of 9 influencing the results of an election. 10 (b) A transfer of funds between political committees, 11 between committees of continuous existence, or between a political committee and a committee of continuous existence. 12 13 (c) The payment, by any person other than a candidate or political committee, of compensation for the personal 14 services of another person which are rendered to a candidate 15 or political committee without charge to the candidate or 16 17 committee for such services. (d) The transfer of funds by a campaign treasurer or 18 19 deputy campaign treasurer between a primary depository and a 20 separate interest-bearing account or certificate of deposit, 21 and the term includes any interest earned on such account or certificate. 22 (e) Any funds received by a political committee which 23 24 are used or intended to be used, directly or indirectly, to 25 pay for a political advertisement supporting or opposing an elected public official. 26 27 28 Notwithstanding the foregoing meanings of "contribution," the 29 word shall not be construed to include services, including, but not limited to, legal and accounting services, provided 30 31 without compensation by individuals volunteering a portion or 3

all of their time on behalf of a candidate or political
committee. This definition shall not be construed to include
editorial endorsements.

4 (4) "Expenditure" means a purchase, payment, 5 distribution, loan, advance, transfer of funds by a campaign 6 treasurer or deputy campaign treasurer between a primary 7 depository and a separate interest-bearing account or certificate of deposit, or gift of money or anything of value 8 9 made for the purpose of influencing the results of an election 10 or for purchasing a political advertisement supporting or 11 opposing an elected public official. However, "expenditure" does not include a purchase, payment, distribution, loan, 12 13 advance, or gift of money or anything of value made for the 14 purpose of influencing the results of an election when made by 15 an organization, in existence prior to the time during which a candidate qualifies or an issue is placed on the ballot for 16 17 that election, for the purpose of printing or distributing such organization's newsletter, containing a statement by such 18 19 organization in support of or opposition to a candidate or 20 issue, which newsletter is distributed only to members of such 21 organization.

22 (17)(a) "Political advertisement" means a paid expression in any communications media prescribed in 23 24 subsection (13), whether radio, television, newspaper, 25 magazine, periodical, campaign literature, direct mail, or display or by means other than the spoken word in direct 26 conversation, which shall support or oppose any candidate, 27 28 elected public official, or issue. "Political advertisement" 29 means a paid expression in any communications media prescribed in subsection (13), whether radio, television, newspaper, 30 31 magazine, periodical, campaign literature, direct mail, or

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1 display or by means other than the spoken word in direct 2 conversation, which shall support or oppose any candidate, 3 elected public official, or issue."Political advertisement" also includes a paid expression in any communications media 4 5 described in subsection (13), whether radio, television, б newspaper, magazine, periodical, campaign literature, direct 7 mail, or display, or by means other than the spoken word in 8 direct conversation which mentions or shows a clearly 9 identifiable candidate for election or reelection and is 10 distributed at any point during the period following the last 11 day of qualifying for that candidacy through the ensuing 12 general election. 13 (b) However, "political advertisement" does not include: 14 1.(a) A statement by an organization, in existence 15 prior to the time during which a candidate qualifies or an 16 17 issue is placed on the ballot for that election, in support of or opposition to a candidate or issue, in that organization's 18 19 newsletter, which newsletter is distributed only to the members of that organization. 20 2.(b) Editorial endorsements by any newspaper, radio 21 or television station, or other recognized news medium. 22 3. A paid expression in any communications media which 23 24 mentions or shows a clearly identifiable candidate for 25 election or reelection and which: a. Advertises a business rather than the candidate, is 26 27 paid for out of funds of that business, and is similar to 28 other advertisements for that business which have mentioned or 29 shown the candidate and have been distributed regularly over a period of at least 1 year before the qualifying period for 30 that candidacy; or 31

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1 b. Is distributed or broadcast only to areas other 2 than the geographical area of the electorate for that 3 candidacy. Section 3. Section 106.03, Florida Statutes, is 4 5 amended to read: 6 106.03 Registration of political committees.--7 (1) Each political committee which anticipates 8 receiving contributions or making expenditures during a 9 calendar year in an aggregate amount exceeding \$500 or which 10 is seeking the signatures of registered electors in support of 11 an initiative shall file a statement of organization as provided in subsection(4)(3)within 10 days after its 12 organization or, if later, within 10 days after the date on 13 which it has information which causes the committee to 14 anticipate that it will receive contributions or make 15 expenditures in excess of \$500. If a political committee is 16 17 organized within 10 days of any election, it shall immediately 18 file the statement of organization required by this section. 19 (2) The statement of organization shall include: The name and address of the committee; 20 (a) The names, addresses, and relationships of 21 (b) affiliated or connected organizations; 22 23 The area, scope, or jurisdiction of the committee; (C) 24 (d) The name, address, and position, and principal 25 employer of the custodian of books and accounts; 26 The name, address, and position, and principal (e) employer of each other principal officers, including officers 27 28 and members of the finance committee, if any; 29 (f) The name, address, office sought, and party 30 affiliation of: 31 1. Each candidate whom the committee is supporting; 6

1 2. Any other individual, if any, whom the committee is 2 supporting for nomination for election, or election, to any 3 public office whatever; (g) Any issue or issues such organization is 4 5 supporting or opposing; б (h) If the committee is supporting the entire ticket 7 of any party, a statement to that effect and the name of the 8 party; (i) A statement of whether the committee is a 9 10 continuing one; 11 (j) Plans for the disposition of residual funds which will be made in the event of dissolution; 12 (k) A listing of all banks, safe-deposit boxes, or 13 other depositories used for committee funds; and 14 (1) A statement of the reports required to be filed by 15 the committee with federal officials, if any, and the names, 16 17 addresses, and positions of such officials. (3)(a) The name of the committee provided in the 18 19 statement of organization must include the name of the corporation, labor union, professional association, political 20 committee, committee of continuous existence, or other 21 business entity whose officials, employees, agents, or 22 members, directly or indirectly, established or organized the 23 24 committee, if any. 25 (b) If the name of the committee provided in the statement or organization does not include the name of a 26 27 corporation, labor union, professional association, political committee, committee of continuous existence, or other 28 29 business entity, the name must include the economic or special 30 interest, if identifiable, principally represented by the 31

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1 committee's organizers or intended to be advanced by the 2 committee's receipts. 3 (c) Any person who knowingly and willfully violates 4 this section shall be fined not less than \$1,000 and not more 5 than \$10,000 for each violation. Any officer, partner, agent, б attorney, or other representative of a corporation, labor 7 union, professional association, political committee, 8 committee of continuous existence, or other business entity who aids, abets, advises, or participates in a violation of 9 10 any provision of this section shall be fined not less than 11 \$1,000 and not more than \$10,000 for each violation. 12 (d) Any committee organized before January 1, 2000, shall have until April 1, 2000, to amend its name, if 13 14 necessary, to comply with the requirements of this subsection. 15 (4)(3)(a) A political committee which is organized to support or oppose statewide, legislative, or multicounty 16 17 candidates or issues to be voted upon on a statewide or 18 multicounty basis shall file a statement of organization with 19 the Division of Elections. 20 (b) Except as provided in paragraph (c), a political 21 committee which is organized to support or oppose candidates or issues to be voted on in a countywide election or 22 candidates or issues in any election held on less than a 23 24 countywide basis shall file a statement of organization with 25 the supervisor of elections of the county in which such election is being held. 26 27 (c) A political committee which is organized to 28 support or oppose only candidates for municipal office or 29 issues to be voted on in a municipal election shall file a statement of organization with the officer before whom 30 31 municipal candidates qualify. 8

1 (d) Any political committee which would be required 2 under this subsection to file a statement of organization in 3 two or more locations by reason of the committee's intention 4 to support or oppose candidates or issues at state or 5 multicounty and local levels of government need file only with the Division of Elections. б 7 (5) (4) Any change in information previously submitted 8 in a statement of organization shall be reported to the agency 9 or officer with whom such committee is required to register 10 pursuant to subsection(4)(3), within 10 days following the 11 change. (6)(5) Any committee which, after having filed one or 12 more statements of organization, disbands or determines it 13 14 will no longer receive contributions or make expenditures 15 during the calendar year in an aggregate amount exceeding \$500 shall so notify the agency or officer with whom such committee 16 17 is required to file the statement of organization. (7) (7) (6) If the filing officer finds that a political 18 19 committee has filed its statement of organization consistent 20 with the requirements of subsection (2), it shall notify the committee in writing that it has been registered as a 21 political committee. If the filing officer finds that a 22 political committee's statement of organization does not meet 23 24 the requirements of subsection (2), it shall notify the 25 committee of such finding and shall state in writing the reasons for rejection of the statement of organization. 26 27 (8)(7) The Division of Elections shall adopt 28 promulgate rules to prescribe the manner in which inactive 29 committees may be dissolved and have their registration canceled. Such rules shall, at a minimum, provide for: 30 31

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1	(a) Notice which shall contain the facts and conduct
2	which warrant the intended action, including but not limited
3	to failure to file reports and limited activity.
4	(b) Adequate opportunity to respond.
5	(c) Appeal of the decision to the Florida Elections
6	Commission. Such appeals shall be exempt from the
7	confidentiality provisions of s. 106.25.
8	Section 4. Subsections (2) and (5) of section 106.04,
9	Florida Statutes, are amended to read:
10	106.04 Committees of continuous existence
11	(2) Any group, organization, association, or other
12	entity may seek certification from the Department of State as
13	a committee of continuous existence by filing an application
14	with the Division of Elections on a form provided by the
15	division. Such application shall provide the information
16	required of political committees by s. $106.03(2)$ and s.
17	106.03(3), and any change in such information shall be
18	reported pursuant to s. 106.03(5). Each application shall be
19	accompanied by the name and street address of the principal
20	officer of the applying entity as of the date of the
21	application; a copy of the charter or bylaws of the
22	organization; a copy of the dues or assessment schedule of the
23	organization, or formula by which dues or assessments are
24	levied; and a complete financial statement or annual audit
25	summarizing all income received, and all expenses incurred, by
26	the organization during the 12 months preceding the date of
27	application. A membership list shall be made available for
28	inspection if deemed necessary by the division.
29	(5) <del>No committee of continuous existence shall</del>
30	contribute to any candidate or political committee an amount
31	in excess of the limits contained in s. 106.08(1) or
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1 participate in any other activity which is prohibited by this 2 chapter. If any violation occurs, it shall be punishable as 3 provided in this chapter for the given offense. No funds of a committee of continuous existence shall be expended on behalf 4 5 of a candidate, except by means of a contribution made through б the duly appointed campaign treasurer of a candidate. No such 7 committee shall make expenditures in support of, or in 8 opposition to, an issue or an elected public official unless 9 such committee first registers as a political committee 10 pursuant to this chapter and undertakes all the practices and 11 procedures required thereof; provided such committee may make contributions in a total amount not to exceed 25 percent of 12 its aggregate income, as reflected in the annual report filed 13 14 for the previous year, to one or more political committees registered pursuant to s. 106.03 and formed to support or 15 16 oppose issues. 17 Section 5. Subsection (3) of section 106.021, Florida 18 Statutes, is amended to read: 19 106.021 Campaign treasurers; deputies; primary and secondary depositories .--20 21 (3)(a) Except for independent expenditures, no contribution or expenditure, including contributions or 22 expenditures of a candidate or of the candidate's family, 23 24 shall be directly or indirectly made or received in furtherance of the candidacy of any person for nomination or 25 election to political office in the state or on behalf of any 26

27 political committee except through the duly appointed campaign28 treasurer of the candidate or political committee.

29 (b) Notwithstanding the provisions of paragraph (a) 30 However, expenditures may be made directly by any political 31 committee or political party regulated by chapter 103 for

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1 obtaining time, space, or services in or by any communications 2 medium for the purpose of jointly endorsing three or more 3 candidates., and Any such expenditure for an endorsement which 4 allocates substantially equal time, space, or service to each 5 candidate, or for an endorsement in a general election which б lists all nominees of a political party in the area covered by 7 the broadcast or mailing, shall not be considered a 8 contribution or expenditure to or on behalf of any such 9 candidates for the purposes of this chapter. 10 Section 6. Subsections (3) and (4) of section 106.07, 11 Florida Statutes, are amended to read: 106.07 Reports; certification and filing .--12 13 (3) Reports required of a political committee shall be filed with the agency or officer before whom such committee 14 registers pursuant to s. 106.03(4) s. 106.03(3) and shall be 15 subject to the same filing conditions as established for 16 17 candidates' reports. Only committees that file with the 18 Department of State shall file the original and one copy of 19 their reports. Incomplete reports by political committees 20 shall be treated in the manner provided for incomplete reports by candidates in subsection (2). 21 22 (4)(a) Each report required by this section shall 23 contain: 24 1. The full name, address, and occupation, if any of 25 each person who has made one or more contributions to or for such committee or candidate within the reporting period, 26 27 together with the amount and date of such contributions. For 28 corporations, the report must provide as clear a description 29 as practicable of the principal type of business conducted by the corporation. However, if the contribution is \$100 or less 30 31 or is from a relative, as defined in s. 112.312, provided that

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the relationship is reported, the occupation of the 1 2 contributor or the principal type of business need not be 3 listed. 4 2. For reporting committees whose name does not 5 include the name of a corporation, labor union, professional б association, political committee, committee of continuous 7 existence, or other business entity, or economic or special 8 interest, the report must include as clear a description as 9 practicable of a common economic or other special interest, if 10 any, of a majority of the committee's contributors. For 11 purposes of this subparagraph, the term "majority of the committee's contributors" means more than 50 percent of the 12 total number of contributors who have contributed in excess of 13 14 \$100 or more than 50 percent of the sum of all contributions 15 received in excess of \$100 each. 3.2. The name and address of each political committee 16 17 from which the reporting committee or the candidate received, or to which the reporting committee or candidate made, any 18 19 transfer of funds, together with the amounts and dates of all 20 transfers. 4.3. Each loan for campaign purposes to or from any 21 22 person or political committee within the reporting period, together with the full names, addresses, and occupations, and 23 24 principal places of business, if any, of the lender and 25 endorsers, if any, and the date and amount of such loans. 26 5.4. A statement of each contribution, rebate, refund, 27 or other receipt not otherwise listed under subparagraphs 1. 28 through 3. 29 6.5. The total sums of all loans, in-kind contributions, and other receipts by or for such committee or 30 31 candidate during the reporting period. The reporting forms 13

shall be designed to elicit separate totals for in-kind 1 2 contributions, loans, and other receipts. 3 7.6. The full name and address of each person to whom 4 expenditures have been made by or on behalf of the committee 5 or candidate within the reporting period; the amount, date, б and purpose of each such expenditure; and the name and address 7 of, and office sought by, each candidate on whose behalf such expenditure was made. However, expenditures made from the 8 petty cash fund provided by s. 106.12 need not be reported 9 10 individually. 11 8.7. The full name and address of each person to whom 12 an expenditure for personal services, salary, or reimbursement 13 for authorized expenses has been made and which is not 14 otherwise reported, including the amount, date, and purpose of 15 such expenditure. However, expenditures made from the petty cash fund provided for in s. 106.12 need not be reported 16 17 individually. 9.8. The total amount withdrawn and the total amount 18 19 spent for petty cash purposes pursuant to this chapter during 20 the reporting period. 10.9. The total sum of expenditures made by such 21 22 committee or candidate during the reporting period. 11.10. The amount and nature of debts and obligations 23 24 owed by or to the committee or candidate, which relate to the 25 conduct of any political campaign. 12.11. A copy of each credit card statement which 26 shall be included in the next report following receipt thereof 27 28 by the candidate or political committee. Receipts for each 29 credit card purchase shall be retained by the treasurer with the records for the campaign account. 30 31

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1	<u>13.12.</u> The amount and nature of any separate
2	interest-bearing accounts or certificates of deposit and
3	identification of the financial institution in which such
4	accounts or certificates of deposit are located.
5	(b) The filing officer shall make available to any
6	candidate or committee a reporting form which the candidate or
7	committee may use to indicate contributions received by the
8	candidate or committee but returned to the contributor before
9	deposit.
10	Section 7. Section 106.08, Florida Statutes, is
11	amended to read:
12	106.08 Contributions; limitations on
13	(1)(a) Except for political parties, no person,
14	political committee, or committee of continuous existence may,
15	in any election, make contributions in excess of $\$1,000$ to a
16	candidate for statewide office or \$500 to any other candidate
17	for election to or retention in office or to any political
18	committee supporting or opposing one or more candidates.
19	Candidates for the offices of Governor and Lieutenant Governor
20	on the same ticket are considered a single candidate for the
21	purpose of this section.
22	(b)1. The contribution limits provided in this
23	subsection do not apply to contributions made by a state or
24	county executive committee of a political party regulated by
25	chapter 103 or to amounts contributed by a candidate to his or
26	her own campaign.
27	2. Notwithstanding the limits provided in this
28	subsection, an unemancipated child under the age of 18 years
29	of age may not make a contribution in excess of \$100 to any
30	candidate or to any political committee supporting one or more
31	candidates.
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1 (c) The contribution limits of this subsection apply 2 to each election. For purposes of this subsection, the first 3 primary, second primary, and general election are separate 4 elections so long as the candidate is not an unopposed 5 candidate as defined in s. 106.011(15). However, for the б purpose of contribution limits with respect to candidates for 7 retention as a justice of the Supreme Court or judge of a district court of appeal, there is only one election, which is 8 9 the general election, and with respect to candidates for 10 circuit judge or county court judge, there are only two 11 elections, which are the first primary election and general election. 12

13 (2)(a) A candidate may not accept contributions from national, state, including any subordinate committee of a 14 national, state, or county committee of a political party, and 15 county executive committees of a political party, which 16 17 contributions in the aggregate exceed\$100,000 for a candidate for statewide office or \$50,000 for any other candidate. - No 18 19 more than half \$25,000 of these contributions which may be 20 accepted prior to the 28-day period immediately preceding the date of the general election. 21

(b) Polling services, research services, costs for 22 campaign staff, professional consulting services, and 23 24 telephone calls are not contributions to be counted toward the 25 contribution limits of paragraph (a). Any item not expressly identified in this paragraph as nonallocable is a contribution 26 in an amount equal to the fair market value of the item and 27 28 must be counted as allocable toward the  $\frac{50,000}{000}$  contribution 29 limits of paragraph (a). Nonallocable, in-kind contributions must be reported by the candidate under s. 106.07 and by the 30 31 political party under s. 106.29.

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1	(3)(a) Any contribution received by a candidate with
2	opposition in an election or by the campaign treasurer or a
3	deputy campaign treasurer of such a candidate on the day of
4	that election or less than 5 days prior to the day of that
5	election must be returned by him or her to the person or
6	committee contributing it and may not be used or expended by
7	or on behalf of the candidate.
8	(b) Except as otherwise provided in paragraph (c), any
9	contribution received by a candidate or by the campaign
10	treasurer or a deputy campaign treasurer of a candidate after
11	the date at which the candidate withdraws his or her
12	candidacy, or after the date the candidate is defeated,
13	becomes unopposed, or is elected to office must be returned to
14	the person or committee contributing it and may not be used or
15	expended by or on behalf of the candidate.
16	(c) With respect to any campaign for an office in
17	which an independent or minor party candidate has filed as
18	required in s. 99.0955 or s. 99.096, but whose qualification
19	is pending a determination by the Department of State or
20	supervisor of elections as to whether or not the required
21	number of petition signatures was obtained:
22	1. The department or supervisor shall, no later than 3
23	days after that determination has been made, notify in writing
24	all other candidates for that office of that determination.
25	2. Any contribution received by a candidate or the
26	campaign treasurer or deputy campaign treasurer of a candidate
27	after the candidate has been notified in writing by the
28	department or supervisor that he or she has become unopposed
29	as a result of an independent or minor party candidate failing
30	to obtain the required number of petition signatures shall be
31	returned to the person, political committee, or committee of
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continuous existence contributing it and shall not be used or
expended by or on behalf of the candidate.

3 (4) Any contribution received by the chair, campaign 4 treasurer, or deputy campaign treasurer of a political 5 committee supporting or opposing a candidate with opposition б in an election or supporting or opposing an issue on the 7 ballot in an election on the day of that election or less than 5 days prior to the day of that election may not be obligated 8 9 or expended by the committee until after the date of the 10 election.

11 (5) A person may not make any contribution through or in the name of another, directly or indirectly, in any 12 election. Candidates, political committees, and political 13 parties may not solicit contributions from or make 14 15 contributions to any religious, charitable, civic, or other causes or organizations established primarily for the public 16 17 good. However, it is not a violation of this subsection for a candidate, political committee, or political party executive 18 19 committee to make gifts of money in lieu of flowers in memory 20 of a deceased person or for a candidate to continue membership in, or make regular donations from personal or business funds 21 to, religious, political party, civic, or charitable groups of 22 which the candidate is a member or to which the candidate has 23 24 been a regular donor for more than 6 months. A candidate may 25 purchase, with campaign funds, tickets, admission to events, or advertisements from religious, civic, political party, or 26 27 charitable groups.

(6) A political party may not accept any contribution which has been specifically designated for the partial or exclusive use of a particular candidate. Any contribution so 31

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designated must be returned to the contributor and may not be 1 2 used or expended by or on behalf of the candidate. 3 (7) A person, political committee, or committee of 4 continuous existence may not make contributions that exceed 5 \$5,000 per calendar year in the aggregate to a state executive б committee of a political party regulated by chapter 103 or to 7 any county executive committee or any subordinate committee of 8 such political party. 9 (8)(7)(a) Any person who knowingly and willfully makes 10 no more than one contribution in violation of subsection (1), 11 or subsection (5), or subsection (7), or any person who knowingly and willfully fails or refuses to return any 12 13 contribution as required in subsection (3), commits a misdemeanor of the first degree, punishable as provided in s. 14 15 775.082 or s. 775.083. If any corporation, partnership, or other business entity or any political party, political 16 17 committee, or committee of continuous existence is convicted of knowingly and willfully violating any provision punishable 18 19 under this paragraph, it shall be fined not less than \$1,000 and not more than \$10,000. If it is a domestic entity, it may 20 be ordered dissolved by a court of competent jurisdiction; if 21 it is a foreign or nonresident business entity, its right to 22 do business in this state may be forfeited. Any officer, 23 24 partner, agent, attorney, or other representative of a 25 corporation, partnership, or other business entity or of a political party, political committee, or committee of 26 continuous existence who aids, abets, advises, or participates 27 28 in a violation of any provision punishable under this 29 paragraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 30 31

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1 (b) Any person who knowingly and willfully makes two 2 or more contributions in violation of subsection (1), or 3 subsection (5), or subsection (7), or any combination thereof, 4 commits a felony of the third degree, punishable as provided 5 in s. 775.082, s. 775.083, or s. 775.084. If any corporation, б partnership, or other business entity or any political party, 7 political committee, or committee of continuous existence is 8 convicted of knowingly and willfully violating any provision punishable under this paragraph, it shall be fined not less 9 10 than \$10,000 and not more than \$50,000. If it is a domestic 11 entity, it may be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business 12 13 entity, its right to do business in this state may be 14 forfeited. Any officer, partner, agent, attorney, or other representative of a corporation, partnership, or other 15 business entity, or of a political committee, committee of 16 17 continuous existence, or political party who aids, abets, advises, or participates in a violation of any provision 18 19 punishable under this paragraph commits a felony of the third 20 degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 21

(9)<del>(8)</del> Except when otherwise provided in subsection 22 (8) (7), any person who knowingly and willfully violates any 23 24 provision of this section shall, in addition to any other 25 penalty prescribed by this chapter, pay to the state a sum equal to twice the amount contributed in violation of this 26 chapter. Each campaign treasurer shall pay all amounts 27 contributed in violation of this section to the state for 28 29 deposit in the General Revenue Fund.

30 (10)(9) This section does not apply to the transfer of 31 funds between a primary campaign depository and a savings

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1 account or certificate of deposit or to any interest earned on 2 such account or certificate. 3 Section 8. Subsection (2) of section 106.04, 4 subsection (2) of section 106.075, paragraph (a) of subsection 5 (1) of section 106.087, subsection (1) of section 106.19, and

6 subsection (6) of section 106.29, Florida Statutes, are 7 reenacted to read:

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106.04 Committees of continuous existence.--

9 (2) Any group, organization, association, or other 10 entity may seek certification from the Department of State as 11 a committee of continuous existence by filing an application with the Division of Elections on a form provided by the 12 division. Such application shall provide the information 13 required of political committees by s. 106.03(2). Each 14 application shall be accompanied by the name and street 15 address of the principal officer of the applying entity as of 16 17 the date of the application; a copy of the charter or bylaws of the organization; a copy of the dues or assessment schedule 18 19 of the organization, or formula by which dues or assessments 20 are levied; and a complete financial statement or annual audit summarizing all income received, and all expenses incurred, by 21 22 the organization during the 12 months preceding the date of application. A membership list shall be made available for 23 24 inspection if deemed necessary by the division.

25 106.075 Elected officials; report of loans made in 26 year preceding election; limitation on contributions to pay 27 loans.--

(2) Any person who makes a contribution to an individual to pay all or part of a loan incurred, in the 12 months preceding the election, to be used for the individual's 31

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1 campaign, may not contribute more than the amount which is 2 allowed in s. 106.08(1). 3 106.087 Independent expenditures; contribution limits; 4 restrictions on political parties, political committees, and 5 committees of continuous existence .-б (1)(a) As a condition of receiving a rebate of filing 7 fees and party assessment funds pursuant to s. 99.061(2), s. 99.092(1), s. 99.103, or s. 103.121(1)(b), the chair or 8 9 treasurer of a state or county executive committee shall take 10 and subscribe to an oath or affirmation in writing. During the 11 qualifying period for state candidates and prior to distribution of such funds, a printed copy of the oath or 12 13 affirmation shall be filed with the Secretary of State and 14 shall be substantially in the following form: 15 State of Florida 16 17 County of.... Before me, an officer authorized to administer oaths, 18 19 personally appeared ... (name)..., to me well known, who, being 20 sworn, says that he or she is the ... (title)... of the ... (name of party)... ... (state or specified county)... 21 executive committee; that the executive committee has not 22 made, either directly or indirectly, an independent 23 24 expenditure in support of or opposition to a candidate or 25 elected public official in the prior 6 months; that the executive committee will not make, either directly or 26 indirectly, an independent expenditure in support of or 27 28 opposition to a candidate or elected public official, through 29 and including the upcoming general election; and that the executive committee will not violate the contribution limits 30 31 applicable to candidates under s. 106.08(2), Florida Statutes.

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**Florida Senate - 1999** 313-1178-99 CS for SB 314

1 ... (Signature of committee officer)... 2 ...(Address)... 3 Sworn to and subscribed before me this .... day of ...., 4 5 19...., at .... County, Florida. б ... (Signature and title of officer administering oath)... 7 8 106.19 Violations by candidates, persons connected with campaigns, and political committees .--9 10 (1) Any candidate; campaign manager, campaign 11 treasurer, or deputy treasurer of any candidate; committee chair, vice chair, campaign treasurer, deputy treasurer, or 12 other officer of any political committee; agent or person 13 14 acting on behalf of any candidate or political committee; or other person who knowingly and willfully: 15 (a) Accepts a contribution in excess of the limits 16 17 prescribed by s. 106.08; 18 (b) Fails to report any contribution required to be 19 reported by this chapter; 20 Falsely reports or deliberately fails to include (C) 21 any information required by this chapter; or (d) Makes or authorizes any expenditure in violation 22 of s. 106.11(3) or any other expenditure prohibited by this 23 24 chapter; 25 is guilty of a misdemeanor of the first degree, punishable as 26 27 provided in s. 775.082 or s. 775.083. 28 106.29 Reports by political parties; restrictions on 29 contributions and expenditures; penalties .--30 (6)(a) The national, state, and county executive 31 committees of a political party may not contribute to any 23

candidate any amount in excess of the limits contained in s. 106.08(2), and all contributions required to be reported under s. 106.08(2) by the national executive committee of a political party shall be reported by the state executive committee of that political party. б (b) A violation of the contribution limits contained in s. 106.08(2) is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. A civil penalty equal to three times the amount in excess of the limits contained in s. 106.08(2) shall be assessed against any executive committee found in violation thereof. Section 9. This act shall take effect January 1, 2000. STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR  $$\rm SB\ 314$ Committee Substitute for Senate Bill 314 modifies the registration and reporting requirements for political committees and committees of continuous existence to require them to identify their special interest sponsors or contributors in either the committee name or in the committees' campaign treasurer reports. The committee substitute also includes certain issue ads within the definition of "political advertisement."