## 311-747A-02

1 2

3

4

5

6 7

8

9

10 11

1213

14 15

16 17

18

19

20

21

22

23

24

2526

27

28

29

3031

A bill to be entitled An act transferring and reassigning divisions, functions, and responsibilities of the Department of Labor and Employment Security; providing for a type two transfer of the Division of Workers' Compensation to the Department of Insurance; providing for a type two transfer of workers' compensation medical services to the Agency for Health Care Administration; providing for a type two transfer of workers' compensation rehabilitation and reemployment services to the Department of Education; providing for a type two transfer of the administration of child labor laws to the Department of Business and Professional Regulation; providing for comparable pay grades for the transferred positions; authorizing the Department of Insurance to reorganize positions within the department and establish regional offices; authorizing the Department of Insurance to enter into contracts; providing for existing contracts to be subject to review and cancellation; providing for a type two transfer of certain functions of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security relating to labor organizations and migrant and farm labor registration to the Department of Business and Professional Regulation; providing for a type

1 two transfer of other workplace regulation 2 functions to the Department of Business and 3 Professional Regulation; providing for the 4 transfer of the Unemployment Appeals Commission 5 to the Agency for Workforce Innovation by a 6 type two transfer; providing for the transfer 7 of the Office of Information Systems to the 8 State Technology Office by a type two transfer; 9 requiring the State Technology Office and the 10 Department of Insurance to determine whether it 11 is feasible to transfer ownership of the Workers' Compensation Integrated System to the 12 13 Department of Insurance; authorizing the 14 Department of Banking and Finance, in conjunction with the Office of the Attorney 15 General, to use unexpended funds to settle 16 17 certain claims; providing for the continuation of contracts or agreements of the Department of 18 19 Labor and Employment Security; providing for a 20 successor department, agency, or entity to be 21 substituted for the Department of Labor and Employment Security as a party in interest in 22 pending proceedings; exempting specified state 23 24 agencies, on a temporary basis, from provisions relating to procurement of property and 25 services and leasing of space; authorizing 26 27 specified state agencies to develop temporary 28 emergency rules relating to the implementation 29 of this act; transferring certain positions 30 within the Office of General Counsel of the 31 Department of Labor and Employment Security to

1 the Department of Insurance by a type two transfer; amending s. 20.13, F.S.; establishing 2 3 the Division of Workers' Compensation within the Department of Insurance; amending s. 4 5 440.02, F.S.; providing a definition for the 6 term "agency"; conforming definitions of 7 "department" and "division" to the transfer of the Division of Workers' Compensation; amending 8 ss. 440.102, 440.125, F.S.; conforming agency 9 references to reflect the transfer of the 10 11 Division of Workers' Compensation; amending s. 440.13, F.S., relating to medical services and 12 supplies under the workers' compensation law; 13 reassigning certain functions from the Division 14 15 of Workers' Compensation to the Agency for Health Care Administration; conforming agency 16 17 references to reflect the transfer of the Division of Workers' Compensation; amending s. 18 19 440.15, F.S.; providing for the agency to 20 specify certain forms and procedures governing wage loss and impairment benefits; conforming a 21 cross-reference; amending ss. 440.1925, 440.20, 22 440.207, F.S., relating to payment of 23 24 compensation; conforming provisions to changes 25 made by the act; amending s. 440.24, F.S.; providing for the sale of securities on deposit 26 27 to satisfy a compensation order; amending ss. 440.25, 440.271, F.S., relating to mediation, 28 29 hearings, and appeals; conforming provisions to changes made by the act; amending s. 440.38, 30 31 F.S.; transferring operation of provisions

2

3

4 5

6

7

8

10

11

1213

14

15

16 17

18 19

20

21

22

2324

25

2627

28

29

30

requiring the securing of payment of compensation by employers from the Division of Workers' Compensation of the Department of Labor and Employment Security to the Florida Self-Insurer's Guaranty Association, Incorporated, and the Department of Insurance; revising and clarifying requirements and procedures; providing powers and duties of the association and the departments; providing for allocation or payment of state funds to the association for certain purposes; providing rulemaking authority; amending s. 440.381, F.S., relating to audits of payroll and classifications; conforming provisions to changes made by the act; amending s. 440.385, F.S.; revising and clarifying provisions relating to the association's creation, board of directors, powers and duties, insolvency fund, and plan of operation; providing additional powers of the association; transferring the powers and duties of the Department of Labor and Employment Security relating to the association to the Department of Insurance and revising such powers and duties; providing additional powers and duties of the Department of Insurance; providing for oversight of the association by the department; deleting certain provisions relating to detection and prevention of employer insolvencies; amending s. 440.386, F.S.; providing parity for the association with the

1 Department of Insurance relating to proceedings 2 for delinquency, liquidation, and conservation 3 of assets; amending s. 440.49, F.S.; reassigning responsibility for a report on the 4 5 Special Disability Trust Fund to the Department 6 of Insurance; amending s. 440.491, F.S., 7 relating to the reemployment of injured workers; conforming references to the transfer 8 9 of rehabilitation and reemployment services to 10 the Department of Education; amending s. 11 440.525, F.S., relating to the examination of carriers; conforming agency references to the 12 13 transfer of programs from the Department of 14 Labor and Employment Security to the Department of Revenue; amending s. 443.012, F.S.; 15 providing for the Unemployment Appeals 16 17 Commission to be created within the Agency for Workforce Innovation rather than the Department 18 19 of Labor and Employment Security; conforming 20 provisions; amending s. 443.036, F.S.; conforming the definition of "commission" to 21 the transfer of the Unemployment Appeals 22 Commission to the Agency for Workforce 23 24 Innovation; amending s. 447.02, F.S.; conforming the definition of "department" to 25 the transfer of the regulation of labor 26 27 organizations to the Department of Business and 28 Professional Regulation; amending s. 447.305, 29 F.S.; providing that notification of registrations and renewals of registration 30 31 shall be furnished to the Department of

2

4 5

6

7

8 9

10

11

12

13

14

15

16

17

18 19

20

21

22

2324

252627

28 29

30

31

Business and Professional Regulation, to conform; amending s. 450.012, F.S.; conforming the definition of "department" to the transfer of the regulation of child labor to the Department of Business and Professional Regulation; amending s. 450.191, F.S., relating to the duties of the Executive Office of the Governor with respect to migrant labor; conforming provisions to changes made by the act; amending s. 450.28, F.S.; conforming the definition of "department" to the transfer of the regulation of farm labor to the Department of Business and Professional Regulation; amending s. 627.0915, F.S.; conforming departmental references to changes made by the act; amending ss. 110.205, 112.19, 112.191, 121.125, 122.03, 238.06, 440.10, 440.104, 440.14, F.S., to conform; repealing s. 20.171, F.S., relating to the establishment and the authority and organizational structure of the Department of Labor and Employment Security; repealing s. 440.4416, F.S., relating to the Workers' Compensation Oversight Board; providing for severability; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. (1) All powers, duties, functions, rules, records, personnel, property, and unexpended balances of

of Workers' Compensation are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, 2 3 from the Department of Labor and Employment Security to the Department of Insurance, except as otherwise provided in this 4 5 section. Nineteen full-time equivalent positions and the 6 associated funding for salaries, benefits, and expenses 7 related to oversight of medical services in workers' 8 compensation provider relations, dispute and complaint resolution, program evaluation, data management, and carrier 9 compliance and review are transferred by a type two transfer, 10 11 as defined in section 20.06(2), Florida Statutes, from the Department of Labor and Employment Security to the Agency for 12 Health Care Administration; 96 full-time equivalent positions, 13 and the associated funding for salaries, benefits, and 14 expenses related to the rehabilitation and reemployment of 15 injured workers are transferred by a type two transfer, as 16 defined in section 20.06(2), Florida Statutes, from the 17 Department of Labor and Employment Security to the Department 18 19 of Education; and 11 full-time equivalent positions and the associated funding for salaries, benefits, and expenses 20 related to the administration of child labor laws under 21 chapter 450, Florida Statutes, are transferred by a type two 22 transfer, as defined in section 20.06(2), Florida Statutes, 23 24 from the Department of Labor and Employment Security to the 25 Department of Business and Professional Regulation. To the extent feasible, the positions established by the Department 26 27 of Insurance will be at pay grades comparable to the positions established by the Department of Labor and Employment Security 28 29 based on the classification codes and specifications of the 30 positions for work to be performed at the Department of Insurance. The Department of Insurance shall determine the 31

number of positions needed to administer the provisions of chapter 440, Florida Statutes. The number of positions the 2 3 department determines is needed may not exceed the number of authorized positions and the salary and benefits that were 4 5 authorized for the Division of Workers' Compensation within 6 the Department of Labor and Employment Security prior to the 7 transfer. The Department of Insurance is further authorized to 8 reassign, reorganize, or otherwise transfer positions to appropriate administrative subdivisions within the department 9 10 and to establish such regional offices as are necessary to 11 properly enforce and administer its responsibilities under the Florida Insurance Code and chapter 440, Florida Statutes. The 12 department may also enter into contracts with public or 13 private entities to administer its duties and responsibilities 14 associated with the transfer of the Division of Workers' 15 Compensation. All existing contracts related to those 16 17 functions that are transferred to the Department of Insurance are subject to cancellation or renewal upon review by the 18 19 Department of Insurance. (2) All powers, duties, functions, rules, records, 20 21 personnel, property, and unexpended balances of appropriations, allocations, and other funds of the Office of 22 the Secretary and the Office of Administrative Services of the 23 24 Department of Labor and Employment Security related to the regulation of labor organizations under chapter 447, Florida 25 Statutes, and the administration of migrant labor and farm 26 27 labor laws under chapter 450, Florida Statutes, are transferred by a type two transfer, as defined in section 28 29 20.06(2), Florida Statutes, from the Department of Labor and 30 Employment Security to the Department of Business and 31 Professional Regulation.

30

31

1 (3) Any other powers, duties, functions, rules, records, property, and unexpended balances of appropriations, 2 3 allocations, and other funds of the Department of Labor and Employment Security not otherwise transferred by this act 4 5 relating to workplace regulation and enforcement, including, 6 but not limited to, those under chapter 448, Florida Statutes, 7 are transferred by a type two transfer, as defined in section 8 20.06(2), Florida Statutes, from the Department of Labor and Employment Security to the Department of Business and 9 10 Professional Regulation. 11 (4) All powers, duties, functions, rules, records, personnel, property, and unexpended balances of 12 appropriations, allocations, and other funds of the 13 Unemployment Appeals Commission relating to the commission's 14 specified authority, powers, duties, and responsibilities are 15 transferred by a type two transfer, as defined in section 16 17 20.06(2), Florida Statutes, to the Agency for Workforce 18 Innovation. 19 (5) The Office of Information Systems is transferred by a type two transfer, as defined in s. 20.06(2), Florida 20 21 Statutes, from the Department of Labor and Employment Security to the State Technology Office. Upon completion of this 22 transfer, the State Technology Office and the Department of 23 Insurance shall enter into discussions to determine whether it 24 would be technologically feasible and cost effective to 25 separate the Workers' Compensation Integrated System from its 26 27 current mainframe platform and transfer ownership of this

system to the Department of Insurance. If the Department of

Insurance ultimately determines that it is technologically

feasible and cost effective to transfer ownership of the

Workers' Compensation Integrated System from the State

Technology Office to the Department of Insurance, the State

Technology Office and the Department of Insurance shall

jointly develop and implement a plan to transfer this system
to the Department of Insurance.

- (6)(a) The records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security which support the activities and functions transferred under subsection (1) to the Department of Insurance are transferred as provided in section 20.06(2), Florida Statutes, to the Department of Insurance.
- (b) The records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security which support the activities and functions transferred under subsection (1) to the Agency for Health Care Administration are transferred as provided in section 20.06(2), Florida Statutes, to the Agency for Health Care Administration.
- (c) The records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security which support the activities and functions transferred under subsection (1) to the Department of Education are transferred as provided in section 20.06(2), Florida Statutes, to the Department of Education.
- (d) The records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative

Services of the Department of Labor and Employment Security which support the activities and functions transferred under subsections (1), (2), and (3) to the Department of Business and Professional Regulation are transferred as provided in section 20.06(2), Florida Statutes, to the Department of Business and Professional Regulation.

- (e) The records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security which support the activities and functions transferred under subsection (4) to the Agency for Workforce Innovation are transferred as provided in section 20.06(2), Florida Statutes, to the Agency for Workforce Innovation.
- (f) The records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security which support the activities and functions transferred under subsection (5) to the State Technology Office are transferred as provided in section 20.06(2), Florida Statutes, to the State Technology Office.
- (7) The transfer of any programs, activities, and functions under this act shall include the transfer of any records and unexpended balances of appropriations, allocations, or other funds related to such programs, activities, and functions. Any surplus records and unexpended balances of appropriations, allocations, or other funds not so transferred shall be transferred to the Department of Management Services for proper disposition. The Department of Management Services shall become the custodian of any property

of the Department of Labor and Employment Security which is not otherwise transferred for the purposes of chapter 273,

Florida Statutes. The Department of Management Services is authorized to permit the use of such property by organizations as necessary to implement the provisions of this act.

- (8) The Department of Banking and Finance, in conjunction with the Office of the Attorney General, may use any unexpended balances of the Department of Labor and Employment Security to settle any claims or leases, pay out personnel annual leave or sick leave, or close out other costs owed by the department, regardless of whether such costs relate to federal, state, or local governments, department employees, or the private sector. Any remaining balances of the department shall be transferred as directed by this act or by budget amendment.
- (9) Except as otherwise provided in subsection (1) and notwithstanding any other provision of law, any binding contract or interagency agreement existing on or before

  January 1, 2002, between the Department of Labor and

  Employment Security, or an entity or agent of the department, and any other agency, entity, or person shall continue as a binding contract or agreement for the remainder of the term of such contract or agreement with the successor department, agency, or entity responsible for the program, activity, or functions relative to the contract or agreement.
- indicial or administrative proceeding involving the Department of Labor and Employment Security which is pending as of the effective date of any transfer under this act. The successor department, agency, or entity responsible for the program, activity, or function relative to the proceeding shall be

substituted, as of the effective date of the applicable transfer under this act, for the Department of Labor and 2 3 Employment Security as a party in interest in any such 4 proceedings. 5 (11) To expedite the acquisition of goods and services 6 for implementation of the provisions of this act, the 7 Department of Insurance, the Agency for Health Care 8 Administration, the Department of Education, the Department of Business and Professional Regulation, the Agency for Workforce 9 10 Innovation, and the State Technology Office are exempt from 11 the provisions of chapter 287, Florida Statutes, when contracting for the purchase or lease of goods or services 12 under this act. This section shall take effect upon this act 13 becoming a law and shall expire July 1, 2002. 14 (12) To expedite the leasing of facilities for 15 implementation of the provisions of this act, the Department 16 17 of Revenue, the Agency for Health Care Administration, the Department of Education, the Department of Business and 18 19 Professional Regulation, the Agency for Workforce Innovation, and the State Technology Office are exempt from the 20 21 requirements of any state laws relating to the leasing of space, including, but not limited to, the requirements imposed 22 by section 255.25, Florida Statutes, and any rules adopted 23 under such laws; however, all leases entered into under this 24 act through July 1, 2002, must be submitted for approval to 25 the Department of Management Services at the earliest 26 27 practicable time. This section shall take effect upon this act 28 becoming a law and shall expire July 1, 2002. 29 (13) Notwithstanding any provisions of chapter 120, 30 Florida Statutes, to the contrary, the Department of Insurance, the Agency for Health Care Administration, the 31

Department of Education, the Department of Business and
Professional Regulation, the Agency for Workforce Innovation,
and the State Technology Office are authorized to develop
emergency rules relating to and in furtherance of the orderly
implementation of the provisions of this act. This section
shall take effect upon this act becoming a law, and these
emergency rules shall be valid for a period of 180 days after
January 1, 2002.

(14) Four attorney positions and one administrative assistant III position, and the related property and unexpended balances of appropriations, allocations, and other funds, are transferred from the Office of General Counsel of the Department of Labor and Employment Security to the Department of Insurance by a type two transfer, as defined in section 20.06(2), Florida Statutes.

Section 2. Paragraph (k) is added to subsection (2) of section 20.13, Florida Statutes, to read:

- 20.13 Department of Insurance.--There is created a Department of Insurance.
- (2) The following divisions of the Department of Insurance are established:
  - (k) Division of Workers' Compensation.

Section 3. Subsections (3) through (39) of section 440.02, Florida Statutes, are renumbered as subsections (4) through (40), respectively, a new subsection (3) is added to said section, and renumbered subsections (12) and (14) are amended, to read:

440.02 Definitions.--When used in this chapter, unless the context clearly requires otherwise, the following terms shall have the following meanings:

21

22

23

24 25

26

27

28 29

30

any other basis.

1	(3) "Agency" means the Agency for Health Care
2	Administration.
3	(12) (11) "Department" means the Department of
4	Insurance Labor and Employment Security.
5	(14) (13) "Division" means the Division of Workers'
6	Compensation of the Department of <u>Insurance</u> <del>Labor and</del>
7	Employment Security.
8	Section 4. Paragraph (a) of subsection (3) of section
9	440.102, Florida Statutes, is amended to read:
LO	440.102 Drug-free workplace program requirementsThe
L1	following provisions apply to a drug-free workplace program
L2	implemented pursuant to law or to rules adopted by the Agency
L3	for Health Care Administration:
L4	(3) NOTICE TO EMPLOYEES AND JOB APPLICANTS
L5	(a) One time only, prior to testing, an employer shall
L6	give all employees and job applicants for employment a written
L7	policy statement which contains:
L8	1. A general statement of the employer's policy on
L9	employee drug use, which must identify:
20	a. The types of drug testing an employee or job

b. The actions the employer may take against an employee or job applicant on the basis of a positive confirmed drug test result.

reasonable-suspicion drug testing or drug testing conducted on

applicant may be required to submit to, including

- 2. A statement advising the employee or job applicant of the existence of this section.
  - 3. A general statement concerning confidentiality.
- 4. Procedures for employees and job applicants to 31 confidentially report to a medical review officer the use of

3

4 5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26 27

28

29

30

prescription or nonprescription medications to a medical review officer both before and after being tested.

- 5. A list of the most common medications, by brand name or common name, as applicable, as well as by chemical name, which may alter or affect a drug test. A list of such medications as developed by the Agency for Health Care Administration shall be available to employers through the Division of Workers' Compensation of the Department of Insurance Labor and Employment Security.
- 6. The consequences of refusing to submit to a drug test.
- A representative sampling of names, addresses, and telephone numbers of employee assistance programs and local drug rehabilitation programs.
- 8. A statement that an employee or job applicant who receives a positive confirmed test result may contest or explain the result to the medical review officer within 5 working days after receiving written notification of the test result; that if an employee's or job applicant's explanation or challenge is unsatisfactory to the medical review officer, the medical review officer shall report a positive test result back to the employer; and that a person may contest the drug test result pursuant to law or to rules adopted by the Agency for Health Care Administration.
- 9. A statement informing the employee or job applicant of his or her responsibility to notify the laboratory of any administrative or civil action brought pursuant to this section.
- A list of all drugs for which the employer will test, described by brand name or common name, as applicable, 31 as well as by chemical name.

nonprescription medication.

amended to read:

this chapter.

- 1 2 3 4
- 5 6
- 7
- 8 9
- 10
- 11
- 12 13
- 14
- 15
- 16 17
- 18 19
- 20
- 21 22
- 23 24
- 25
- 26 27
- 28
- 29 sensitive information would be revealed, and public knowledge
- 30 31 employee by coworkers and others. Additionally, there is

of such information could lead to discrimination against the

A statement regarding any applicable collective

12. A statement notifying employees and job applicants

bargaining agreement or contract and the right to appeal to

of their right to consult with a medical review officer for

technical information regarding prescription or

the Public Employees Relations Commission or applicable court.

Section 5. Section 440.125, Florida Statutes, is

440.125 Medical records and reports; identifying

(1) Any medical records and medical reports of an

information in employee medical bills; confidentiality .--

injured employee and any information identifying an injured

department, agency, or Department of Education Division of

Employment Security pursuant to s. 440.13 are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art.

I of the State Constitution, except as otherwise provided by

(2) The Legislature finds that it is a public

medical reports and information identifying the employee in

Education Division of Workers' Compensation pursuant to s.

Public access to such information is an invasion of the

injured employee's right to privacy in that personal,

medical bills held by the department, agency, or Department of

440.13 be confidential and exempt from the public records law.

necessity that an injured employee's medical records and

employee in medical bills which are provided to the

Workers' Compensation of the Department of Labor and

little utility in providing public access to such information in that the effectiveness and efficiency of the workers' compensation program can be otherwise adequately monitored and evaluated.

(3) The department may share any confidential and exempt information received pursuant to s. 440.13 with the Agency for Health Care Administration in furtherance of the agency's official duties under ss. 440.13 and 440.134. The agency shall maintain the confidential and exempt status of the information.

Section 6. Subsections (1), (3), (4), (5), (6), (7), (8), (9), (11), (12), and (13) of section 440.13, Florida Statutes, are amended to read:

440.13 Medical services and supplies; penalty for violations; limitations.--

- (1) DEFINITIONS.--As used in this section, the term:
- (a) "Alternate medical care" means a change in treatment or health care provider.
- (b) "Attendant care" means care rendered by trained professional attendants which is beyond the scope of household duties. Family members may provide nonprofessional attendant care, but may not be compensated under this chapter for care that falls within the scope of household duties and other services normally and gratuitously provided by family members. "Family member" means a spouse, father, mother, brother, sister, child, grandchild, father-in-law, mother-in-law, aunt, or uncle.
- (c) "Carrier" means, for purposes of this section, insurance carrier, self-insurance fund or individually self-insured employer, or assessable mutual insurer.

- 1 (d) "Catastrophic injury" means an injury as defined 2 in s. 440.02.
  - (e) "Certified health care provider" means a health care provider who has been certified by the <u>agency division</u> or who has entered an agreement with a licensed managed care organization to provide treatment to injured workers under this section. Certification of such health care provider must include documentation that the health care provider has read and is familiar with the portions of the statute, impairment guides, and rules which govern the provision of remedial treatment, care, and attendance.
  - (f) "Compensable" means a determination by a carrier or judge of compensation claims that a condition suffered by an employee results from an injury arising out of and in the course of employment.
  - (g) "Emergency services and care" means emergency services and care as defined in s. 395.002.
  - (h) "Health care facility" means any hospital licensed under chapter 395 and any health care institution licensed under chapter 400.
  - (i) "Health care provider" means a physician or any recognized practitioner who provides skilled services pursuant to a prescription or under the supervision or direction of a physician and who has been certified by the <u>agency division</u> as a health care provider. The term "health care provider" includes a health care facility.
  - (j) "Independent medical examiner" means a physician selected by either an employee or a carrier to render one or more independent medical examinations in connection with a dispute arising under this chapter.

1

- 6 7 8
- 9 10
- 11 12
- 13 14 15 16
- 17 18
- 19 20 21
- 2324

- 25 26
- 272829
- 30
- 31 | 465

- (k) "Independent medical examination" means an objective evaluation of the injured employee's medical condition, including, but not limited to, impairment or work status, performed by a physician or an expert medical advisor at the request of a party, a judge of compensation claims, or the agency division to assist in the resolution of a dispute arising under this chapter.
- (1) "Instance of overutilization" means a specific inappropriate service or level of service provided to an injured employee.
- (m) "Medically necessary" means any medical service or medical supply which is used to identify or treat an illness or injury, is appropriate to the patient's diagnosis and status of recovery, and is consistent with the location of service, the level of care provided, and applicable practice parameters. The service should be widely accepted among practicing health care providers, based on scientific criteria, and determined to be reasonably safe. The service must not be of an experimental, investigative, or research nature, except in those instances in which prior approval of the Agency for Health Care Administration has been obtained. The Agency for Health Care Administration shall adopt rules providing for such approval on a case-by-case basis when the service or supply is shown to have significant benefits to the recovery and well-being of the patient.
- (n) "Medicine" means a drug prescribed by an authorized health care provider and includes only generic drugs or single-source patented drugs for which there is no generic equivalent, unless the authorized health care provider writes or states that the brand-name drug as defined in s. 465.025 is medically necessary, or is a drug appearing on the

3

4

5

6

7

9

10

11

12

13 14

15

16 17

18

19

20

21

22

23

24

25

26 27

28 29

30

schedule of drugs created pursuant to s. 465.025(6), or is available at a cost lower than its generic equivalent.

- (o) "Palliative care" means noncurative medical services that mitigate the conditions, effects, or pain of an injury.
- "Pattern or practice of overutilization" means repetition of instances of overutilization within a specific medical case or multiple cases by a single health care provider.
- (a)"Peer review" means an evaluation by two or more physicians licensed under the same authority and with the same or similar specialty as the physician under review, of the appropriateness, quality, and cost of health care and health services provided to a patient, based on medically accepted standards.
- "Physician" or "doctor" means a physician licensed under chapter 458, an osteopathic physician licensed under chapter 459, a chiropractic physician licensed under chapter 460, a podiatric physician licensed under chapter 461, an optometrist licensed under chapter 463, or a dentist licensed under chapter 466, each of whom must be certified by the agency division as a health care provider.
- "Reimbursement dispute" means any disagreement between a health care provider or health care facility and carrier concerning payment for medical treatment.
- "Utilization control" means a systematic process of implementing measures that assure overall management and cost containment of services delivered.
- (u) "Utilization review" means the evaluation of the appropriateness of both the level and the quality of health 31 care and health services provided to a patient, including, but

 not limited to, evaluation of the appropriateness of treatment, hospitalization, or office visits based on medically accepted standards. Such evaluation must be accomplished by means of a system that identifies the utilization of medical services based on medically accepted standards as established by medical consultants with qualifications similar to those providing the care under review, and that refers patterns and practices of overutilization to the agency division.

- (3) PROVIDER ELIGIBILITY; AUTHORIZATION. --
- (a) As a condition to eligibility for payment under this chapter, a health care provider who renders services must be a certified health care provider and must receive authorization from the carrier before providing treatment. This paragraph does not apply to emergency care. The agency division shall adopt rules to implement the certification of health care providers.
- must notify the carrier by the close of the third business day after it has rendered such care. If the emergency care results in admission of the employee to a health care facility, the health care provider must notify the carrier by telephone within 24 hours after initial treatment. Emergency care is not compensable under this chapter unless the injury requiring emergency care arose as a result of a work-related accident. Pursuant to chapter 395, all licensed physicians and health care providers in this state shall be required to make their services available for emergency treatment of any employee eligible for workers' compensation benefits. To refuse to make such treatment available is cause for revocation of a license.

- (c) A health care provider may not refer the employee to another health care provider, diagnostic facility, therapy center, or other facility without prior authorization from the carrier, except when emergency care is rendered. Any referral must be to a health care provider that has been certified by the <u>agency</u> division, unless the referral is for emergency treatment.
- (d) A carrier must respond, by telephone or in writing, to a request for authorization by the close of the third business day after receipt of the request. A carrier who fails to respond to a written request for authorization for referral for medical treatment by the close of the third business day after receipt of the request consents to the medical necessity for such treatment. All such requests must be made to the carrier. Notice to the carrier does not include notice to the employer.
- (e) Carriers shall adopt procedures for receiving, reviewing, documenting, and responding to requests for authorization. Such procedures shall be for a health care provider certified under this section.
- (f) By accepting payment under this chapter for treatment rendered to an injured employee, a health care provider consents to the jurisdiction of the <u>agency division</u> as set forth in subsection (11) and to the submission of all records and other information concerning such treatment to the <u>agency division</u> in connection with a reimbursement dispute, audit, or review as provided by this section. The health care provider must further agree to comply with any decision of the agency <u>division</u> rendered under this section.

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

- 1 (g) The employee is not liable for payment for medical 2 treatment or services provided pursuant to this section except 3 as otherwise provided in this section. 4
  - (h) The provisions of s. 456.053 are applicable to referrals among health care providers, as defined in subsection (1), treating injured workers.
  - (i) Notwithstanding paragraph (d), a claim for specialist consultations, surgical operations, physiotherapeutic or occupational therapy procedures, X-ray examinations, or special diagnostic laboratory tests that cost more than \$1,000 and other specialty services that the agency division identifies by rule is not valid and reimbursable unless the services have been expressly authorized by the carrier, or unless the carrier has failed to respond within 10 days to a written request for authorization, or unless emergency care is required. The insurer shall not refuse to authorize such consultation or procedure unless the health care provider or facility is not authorized or certified or unless an expert medical advisor has determined that the consultation or procedure is not medically necessary or otherwise compensable under this chapter. Authorization of a treatment plan does not constitute express authorization for purposes of this section, except to the extent the carrier provides otherwise in its authorization procedures. This paragraph does not limit the carrier's obligation to identify and disallow overutilization or billing errors.
- (j) Notwithstanding anything in this chapter to the contrary, a sick or injured employee shall be entitled, at all times, to free, full, and absolute choice in the selection of the pharmacy or pharmacist dispensing and filling 31 prescriptions for medicines required under this chapter. It is

3

4 5

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21

22

2324

25

2627

28

29

30

31

expressly forbidden for the <u>agency</u> <u>division</u>, an employer, or a carrier, or any agent or representative of the <u>agency</u> <u>division</u>, an employer, or a carrier to select the pharmacy or pharmacist which the sick or injured employee must use; condition coverage or payment on the basis of the pharmacy or pharmacist utilized; or to otherwise interfere in the selection by the sick or injured employee of a pharmacy or pharmacist.

- (4) NOTICE OF TREATMENT TO CARRIER; FILING WITH DEPARTMENT DIVISION.--
- (a) Any health care provider providing necessary remedial treatment, care, or attendance to any injured worker shall submit treatment reports to the carrier in a format prescribed by the division in consultation with the agency. A claim for medical or surgical treatment is not valid or enforceable against such employer or employee, unless, by the close of the third business day following the first treatment, the physician providing the treatment furnishes to the employer or carrier a preliminary notice of the injury and treatment on forms prescribed by the division in consultation with the agency and, within 15 days thereafter, furnishes to the employer or carrier a complete report, and subsequent thereto furnishes progress reports, if requested by the employer or insurance carrier, at intervals of not less than 3 weeks apart or at less frequent intervals if requested on forms prescribed by the department division.
- (b) Upon the request of the division of Workers' Compensation, each medical report or bill obtained or received by the employer, the carrier, or the injured employee, or the attorney for the employer, carrier, or injured employee, with respect to the remedial treatment, care, and attendance of the

3

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

2021

22

2324

25

26

2728

29

30

31

injured employee, including any report of an examination, diagnosis, or disability evaluation, must be filed with the department Division of Workers' Compensation pursuant to rules adopted by the department in consultation with the agency division. The health care provider shall also furnish to the injured employee or to his or her attorney, on demand, a copy of his or her office chart, records, and reports, and may charge the injured employee an amount authorized by the department division for the copies. Each such health care provider shall provide to the agency or department division information about the remedial treatment, care, and attendance which the agency or department division reasonably requests.

(c) It is the policy for the administration of the workers' compensation system that there be reasonable access to medical information by all parties to facilitate the self-executing features of the law. Notwithstanding the limitations in s. 456.057 and subject to the limitations in s. 381.004, upon the request of the employer, the carrier, an authorized qualified rehabilitation provider, or the attorney for the employer or carrier, the medical records of an injured employee must be furnished to those persons and the medical condition of the injured employee must be discussed with those persons, if the records and the discussions are restricted to conditions relating to the workplace injury. Any such discussions may be held before or after the filing of a claim without the knowledge, consent, or presence of any other party or his or her agent or representative. A health care provider who willfully refuses to provide medical records or to discuss the medical condition of the injured employee, after a reasonable request is made for such information pursuant to

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21 22

23

24 25

26

27 28

29

30

this subsection, shall be subject by the agency division to one or more of the penalties set forth in paragraph (8)(b).

- INDEPENDENT MEDICAL EXAMINATIONS. --(5)
- In any dispute concerning overutilization, medical benefits, compensability, or disability under this chapter, the carrier or the employee may select an independent medical examiner. The examiner may be a health care provider treating or providing other care to the employee. An independent medical examiner may not render an opinion outside his or her area of expertise, as demonstrated by licensure and applicable practice parameters.
- (b) Each party is bound by his or her selection of an independent medical examiner and is entitled to an alternate examiner only if:
- The examiner is not qualified to render an opinion upon an aspect of the employee's illness or injury which is material to the claim or petition for benefits;
- 2. The examiner ceases to practice in the specialty relevant to the employee's condition;
- The examiner is unavailable due to injury, death, or relocation outside a reasonably accessible geographic area; or
  - 4. The parties agree to an alternate examiner.

Any party may request, or a judge of compensation claims may require, designation of an agency a division medical advisor as an independent medical examiner. The opinion of the advisors acting as examiners shall not be afforded the presumption set forth in paragraph (9)(c).

(c) The carrier may, at its election, contact the 31 | claimant directly to schedule a reasonable time for an

3

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21

22

23 24

25

26

27 28

29

30

independent medical examination. The carrier must confirm the scheduling agreement in writing within 5 days and notify claimant's counsel, if any, at least 7 days before the date upon which the independent medical examination is scheduled to occur. An attorney representing a claimant is not authorized to schedule independent medical evaluations under this subsection.

- (d) If the employee fails to appear for the independent medical examination without good cause and fails to advise the physician at least 24 hours before the scheduled date for the examination that he or she cannot appear, the employee is barred from recovering compensation for any period during which he or she has refused to submit to such examination. Further, the employee shall reimburse the carrier 50 percent of the physician's cancellation or no-show fee unless the carrier that schedules the examination fails to timely provide to the employee a written confirmation of the date of the examination pursuant to paragraph (c) which includes an explanation of why he or she failed to appear. The employee may appeal to a judge of compensation claims for reimbursement when the carrier withholds payment in excess of the authority granted by this section.
- (e) No medical opinion other than the opinion of a medical advisor appointed by the judge of compensation claims or agency division, an independent medical examiner, or an authorized treating provider is admissible in proceedings before the judges of compensation claims.
- (f) Attorney's fees incurred by an injured employee in connection with delay of or opposition to an independent medical examination, including, but not limited to, motions 31 for protective orders, are not recoverable under this chapter.

- (6) UTILIZATION REVIEW.--Carriers shall review all bills, invoices, and other claims for payment submitted by health care providers in order to identify overutilization and billing errors, and may hire peer review consultants or conduct independent medical evaluations. Such consultants, including peer review organizations, are immune from liability in the execution of their functions under this subsection to the extent provided in s. 766.101. If a carrier finds that overutilization of medical services or a billing error has occurred, it must disallow or adjust payment for such services or error without order of a judge of compensation claims or the agency division, if the carrier, in making its determination, has complied with this section and rules adopted by the agency division.
  - (7) UTILIZATION AND REIMBURSEMENT DISPUTES. --
- (a) Any health care provider, carrier, or employer who elects to contest the disallowance or adjustment of payment by a carrier under subsection (6) must, within 30 days after receipt of notice of disallowance or adjustment of payment, petition the agency division to resolve the dispute. The petitioner must serve a copy of the petition on the carrier and on all affected parties by certified mail. The petition must be accompanied by all documents and records that support the allegations contained in the petition. Failure of a petitioner to submit such documentation to the agency division results in dismissal of the petition.
- (b) The carrier must submit to the <u>agency</u> division within 10 days after receipt of the petition all documentation substantiating the carrier's disallowance or adjustment. Failure of the carrier to submit the requested documentation

to the <u>agency</u> division within 10 days constitutes a waiver of all objections to the petition.

- (c) Within 60 days after receipt of all documentation, the <u>agency</u> division must provide to the petitioner, the carrier, and the affected parties a written determination of whether the carrier properly adjusted or disallowed payment. The <u>agency</u> division must be guided by standards and policies set forth in this chapter, including all applicable reimbursement schedules, in rendering its determination.
- (d) If the <u>agency</u> <u>division</u> finds an improper disallowance or improper adjustment of payment by an insurer, the insurer shall reimburse the health care provider, facility, insurer, or employer within 30 days, subject to the penalties provided in this subsection.
- (e) The <u>agency</u> division shall adopt rules to carry out this subsection. The rules may include provisions for consolidating petitions filed by a petitioner and expanding the timetable for rendering a determination upon a consolidated petition.
- (f) Any carrier that engages in a pattern or practice of arbitrarily or unreasonably disallowing or reducing payments to health care providers may be subject to one or more of the following penalties imposed by the <u>agency</u> division:
- 1. Repayment of the appropriate amount to the health care provider.
- 2. An administrative fine assessed by the <u>agency</u> division in an amount not to exceed \$5,000 per instance of improperly disallowing or reducing payments.

2

3

4 5

6

7

9

10

11

12

13

14

15

16 17

18 19

20 21

22

23 24

25

26 27

28

29

- 3. Award of the health care provider's costs, including a reasonable attorney's fee, for prosecuting the petition.
  - (8) PATTERN OR PRACTICE OF OVERUTILIZATION. --
- (a) Carriers must report to the agency division all instances of overutilization including, but not limited to, all instances in which the carrier disallows or adjusts payment. The agency division shall determine whether a pattern or practice of overutilization exists.
- If the agency division determines that a health care provider has engaged in a pattern or practice of overutilization or a violation of this chapter or rules adopted by the agency division, it may impose one or more of the following penalties:
- An order of the agency division barring the provider from payment under this chapter;
  - 2. Deauthorization of care under review;
  - 3. Denial of payment for care rendered in the future;
- Decertification of a health care provider certified as an expert medical advisor under subsection (9) or of a rehabilitation provider certified under s. 440.49;
- An administrative fine assessed by the agency division in an amount not to exceed \$5,000 per instance of overutilization or violation; and
- 6. Notification of and review by the appropriate licensing authority pursuant to s. 440.106(3).
  - (9) EXPERT MEDICAL ADVISORS. --
- The agency division shall certify expert medical advisors in each specialty to assist the agency division and the judges of compensation claims within the advisor's area of 31 expertise as provided in this section. The agency division

 shall, in a manner prescribed by rule, in certifying, recertifying, or decertifying an expert medical advisor, consider the qualifications, training, impartiality, and commitment of the health care provider to the provision of quality medical care at a reasonable cost. As a prerequisite for certification or recertification, the agency division shall require, at a minimum, that an expert medical advisor have specialized workers' compensation training or experience under the workers' compensation system of this state and board certification or board eligibility.

- (b) The agency division shall contract with or employ expert medical advisors to provide peer review or medical consultation to the agency division or to a judge of compensation claims in connection with resolving disputes relating to reimbursement, differing opinions of health care providers, and health care and physician services rendered under this chapter. Expert medical advisors contracting with the agency division shall, as a term of such contract, agree to provide consultation or services in accordance with the timetables set forth in this chapter and to abide by rules adopted by the agency division, including, but not limited to, rules pertaining to procedures for review of the services rendered by health care providers and preparation of reports and recommendations for submission to the agency division.
- (c) If there is disagreement in the opinions of the health care providers, if two health care providers disagree on medical evidence supporting the employee's complaints or the need for additional medical treatment, or if two health care providers disagree that the employee is able to return to work, the <u>agency division</u> may, and the judge of compensation claims shall, upon his or her own motion or within 15 days

 after receipt of a written request by either the injured employee, the employer, or the carrier, order the injured employee to be evaluated by an expert medical advisor. The opinion of the expert medical advisor is presumed to be correct unless there is clear and convincing evidence to the contrary as determined by the judge of compensation claims. The expert medical advisor appointed to conduct the evaluation shall have free and complete access to the medical records of the employee. An employee who fails to report to and cooperate with such evaluation forfeits entitlement to compensation during the period of failure to report or cooperate.

- (d) The expert medical advisor must complete his or her evaluation and issue his or her report to the <u>agency</u> division or to the judge of compensation claims within 45 days after receipt of all medical records. The expert medical advisor must furnish a copy of the report to the carrier and to the employee.
- (e) An expert medical advisor is not liable under any theory of recovery for evaluations performed under this section without a showing of fraud or malice. The protections of s. 766.101 apply to any officer, employee, or agent of the agency division and to any officer, employee, or agent of any entity with which the agency division has contracted under this subsection.
- (f) If the <u>agency</u> <u>division</u> or a judge of compensation claims determines that the services of a certified expert medical advisor are required to resolve a dispute under this section, the carrier must compensate the advisor for his or her time in accordance with a schedule adopted by the <u>agency</u> <u>division</u>. The <u>agency</u> <u>division</u> may assess a penalty not to

3

4

6

7

8

9

10

11

1213

14

15

16 17

18 19

20

21

22

2324

25

2627

28

29

30 31 exceed \$500 against any carrier that fails to timely compensate an advisor in accordance with this section.

- (11) AUDITS BY <u>AGENCY FOR HEALTH CARE ADMINISTRATION</u>

  DIVISION: JURISDICTION.--
- The Agency for Health Care Administration Division of Workers' Compensation of the Department of Labor and Employment Security may investigate health care providers to determine whether providers are complying with this chapter and with rules adopted by the agency division, whether the providers are engaging in overutilization, and whether providers are engaging in improper billing practices. If the agency division finds that a health care provider has improperly billed, overutilized, or failed to comply with agency division rules or the requirements of this chapter it must notify the provider of its findings and may determine that the health care provider may not receive payment from the carrier or may impose penalties as set forth in subsection (8) or other sections of this chapter. If the health care provider has received payment from a carrier for services that were improperly billed or for overutilization, it must return those payments to the carrier. The agency division may assess a penalty not to exceed \$500 for each overpayment that is not refunded within 30 days after notification of overpayment by the agency division or carrier.
- (b) The <u>department</u> <u>division</u> shall monitor and audit carriers, as provided in s. 624.3161, to determine if medical bills are paid in accordance with this section and <u>department</u> <u>division</u> rules. Any employer, if self-insured, or carrier found by the division not to be within 90 percent compliance as to the payment of medical bills after July 1, 1994, must be assessed a fine not to exceed 1 percent of the prior year's

assessment levied against such entity under s. 440.51 for every quarter in which the entity fails to attain 90-percent compliance. The department division shall fine or otherwise discipline an employer or carrier, pursuant to this chapter, the insurance code, or rules adopted by the department division, for each late payment of compensation that is below the minimum 90-percent performance standard. Any carrier that is found to be not in compliance in subsequent consecutive quarters must implement a medical-bill review program approved by the division, and the carrier is subject to disciplinary action by the Department of Insurance.

- (c) The <u>agency</u> division has exclusive jurisdiction to decide any matters concerning reimbursement, to resolve any overutilization dispute under subsection (7), and to decide any question concerning overutilization under subsection (8), which question or dispute arises after January 1, 1994.
- (d) The following agency division actions do not constitute agency action subject to review under ss. 120.569 and 120.57 and do not constitute actions subject to s. 120.56: referral by the entity responsible for utilization review; a decision by the agency division to refer a matter to a peer review committee; establishment by a health care provider or entity of procedures by which a peer review committee reviews the rendering of health care services; and the review proceedings, report, and recommendation of the peer review committee.
- (12) CREATION OF THREE-MEMBER PANEL; GUIDES OF MAXIMUM REIMBURSEMENT ALLOWANCES.--
- (a) A three-member panel is created, consisting of the Insurance Commissioner, or the Insurance Commissioner's designee, and two members to be appointed by the Governor,

subject to confirmation by the Senate, one member who, on 2 account of present or previous vocation, employment, or 3 affiliation, shall be classified as a representative of 4 employers, the other member who, on account of previous 5 vocation, employment, or affiliation, shall be classified as a 6 representative of employees. The panel shall determine 7 statewide schedules of maximum reimbursement allowances for 8 medically necessary treatment, care, and attendance provided by physicians, hospitals, ambulatory surgical centers, 9 10 work-hardening programs, pain programs, and durable medical 11 equipment. The maximum reimbursement allowances for inpatient hospital care shall be based on a schedule of per diem rates, 12 13 to be approved by the three-member panel no later than March 14 1, 1994, to be used in conjunction with a precertification manual as determined by the agency division. All compensable 15 charges for hospital outpatient care shall be reimbursed at 75 16 17 percent of usual and customary charges. Until the three-member panel approves a schedule of per diem rates for inpatient 18 19 hospital care and it becomes effective, all compensable 20 charges for hospital inpatient care must be reimbursed at 75 21 percent of their usual and customary charges. Annually, the three-member panel shall adopt schedules of maximum 22 reimbursement allowances for physicians, hospital inpatient 23 24 care, hospital outpatient care, ambulatory surgical centers, 25 work-hardening programs, and pain programs. However, the maximum percentage of increase in the individual reimbursement 26 27 allowance may not exceed the percentage of increase in the 28 Consumer Price Index for the previous year. An individual physician, hospital, ambulatory surgical center, pain program, 29 or work-hardening program shall be reimbursed either the usual 30 31 and customary charge for treatment, care, and attendance, the

3

4

5

6

7

8

9

10

11

1213

1415

16 17

18 19

20

2122

2324

25

26

27

28 29

30 31 agreed-upon contract price, or the maximum reimbursement allowance in the appropriate schedule, whichever is less.

- (b) As to reimbursement for a prescription medication, the reimbursement amount for a prescription shall be the average wholesale price times 1.2 plus \$4.18 for the dispensing fee, except where the carrier has contracted for a lower amount. Fees for pharmaceuticals and pharmaceutical services shall be reimbursable at the applicable fee schedule amount. Where the employer or carrier has contracted for such services and the employee elects to obtain them through a provider not a party to the contract, the carrier shall reimburse at the schedule, negotiated, or contract price, whichever is lower.
- (c) Reimbursement for all fees and other charges for such treatment, care, and attendance, including treatment, care, and attendance provided by any hospital or other health care provider, ambulatory surgical center, work-hardening program, or pain program, must not exceed the amounts provided by the uniform schedule of maximum reimbursement allowances as determined by the panel or as otherwise provided in this section. This subsection also applies to independent medical examinations performed by health care providers under this chapter. Until the three-member panel approves a uniform schedule of maximum reimbursement allowances and it becomes effective, all compensable charges for treatment, care, and attendance provided by physicians, ambulatory surgical centers, work-hardening programs, or pain programs shall be reimbursed at the lowest maximum reimbursement allowance across all 1992 schedules of maximum reimbursement allowances for the services provided regardless of the place of service. In determining the uniform schedule, the panel shall first

4 5

 approve the data which it finds representative of prevailing charges in the state for similar treatment, care, and attendance of injured persons. Each health care provider, health care facility, ambulatory surgical center, work-hardening program, or pain program receiving workers' compensation payments shall maintain records verifying their usual charges. In establishing the uniform schedule of maximum reimbursement allowances, the panel must consider:

- The levels of reimbursement for similar treatment, care, and attendance made by other health care programs or third-party providers;
- 2. The impact upon cost to employers for providing a level of reimbursement for treatment, care, and attendance which will ensure the availability of treatment, care, and attendance required by injured workers;
- 3. The financial impact of the reimbursement allowances upon health care providers and health care facilities, including trauma centers as defined in s. 395.4001, and its effect upon their ability to make available to injured workers such medically necessary remedial treatment, care, and attendance. The uniform schedule of maximum reimbursement allowances must be reasonable, must promote health care cost containment and efficiency with respect to the workers' compensation health care delivery system, and must be sufficient to ensure availability of such medically necessary remedial treatment, care, and attendance to injured workers; and
- 4. The most recent average maximum allowable rate of increase for hospitals determined by the Health Care Board under chapter 408.

- 1 2 3 4 5
- 6
- 7 8
- 9 10
- 11 12
- 13 14
- 15 16
- 17
- 18 19
- 20 21
- 22
- 23 24

- 26 27
- 28
- 29 30

chapter the name of any physician or facility found after reasonable investigation to have: (a) Engaged in professional or other misconduct or incompetency in connection with medical services rendered under this chapter;

(13) REMOVAL OF PHYSICIANS FROM LISTS OF THOSE

AUTHORIZED TO RENDER MEDICAL CARE. -- The agency division shall

remove from the list of physicians or facilities authorized to provide remedial treatment, care, and attendance under this

- Exceeded the limits of his or her or its professional competence in rendering medical care under this chapter, or to have made materially false statements regarding his or her or its qualifications in his or her application;
- (c) Failed to transmit copies of medical reports to the employer or carrier, or failed to submit full and truthful medical reports of all his or her or its findings to the employer or carrier as required under this chapter;
- (d) Solicited, or employed another to solicit for himself or herself or itself or for another, professional treatment, examination, or care of an injured employee in connection with any claim under this chapter;
- (e) Refused to appear before, or to answer upon request of, the agency division or any duly authorized officer of the state, any legal question, or to produce any relevant book or paper concerning his or her conduct under any authorization granted to him or her under this chapter;
- (f) Self-referred in violation of this chapter or other laws of this state; or
- (g) Engaged in a pattern of practice of overutilization or a violation of this chapter or rules 31 adopted by the agency division.

2

3

4 5

6

7

8

9 10

11

12

13

14

15

16 17

18 19

20

21

22

23

24

25

26 27

28 29

30

Section 7. Paragraph (c) of subsection (2) and paragraph (a) of subsection (3) of section 440.15, Florida Statutes, are amended to read:

440.15 Compensation for disability.--Compensation for disability shall be paid to the employee, subject to the limits provided in s. 440.12(2), as follows:

- TEMPORARY TOTAL DISABILITY. --(2)
- Temporary total disability benefits paid pursuant to this subsection shall include such period as may be reasonably necessary for training in the use of artificial members and appliances, and shall include such period as the employee may be receiving training and education under a program pursuant to s. 440.491. Notwithstanding s. 440.02 s. 440.02(9), the date of maximum medical improvement for purposes of paragraph (3)(b) shall be no earlier than the last day for which such temporary disability benefits are paid.
  - (3) PERMANENT IMPAIRMENT AND WAGE-LOSS BENEFITS. --
  - Impairment benefits.--(a)
- 1. Once the employee has reached the date of maximum medical improvement, impairment benefits are due and payable within 20 days after the carrier has knowledge of the impairment.
- The three-member panel, in cooperation with the division, shall establish and use a uniform permanent impairment rating schedule. This schedule must be based on medically or scientifically demonstrable findings as well as the systems and criteria set forth in the American Medical Association's Guides to the Evaluation of Permanent Impairment; the Snellen Charts, published by American Medical Association Committee for Eye Injuries; and the Minnesota 31 Department of Labor and Industry Disability Schedules. The

2627

28

29

30

31

schedule should be based upon objective findings. The schedule 2 shall be more comprehensive than the AMA Guides to the 3 Evaluation of Permanent Impairment and shall expand the areas already addressed and address additional areas not currently 4 5 contained in the guides. On August 1, 1979, and pending the 6 adoption, by rule, of a permanent schedule, Guides to the 7 Evaluation of Permanent Impairment, copyright 1977, 1971, 8 1988, by the American Medical Association, shall be the 9 temporary schedule and shall be used for the purposes hereof. 10 For injuries after July 1, 1990, pending the adoption by 11 division rule of a uniform disability rating schedule, the Minnesota Department of Labor and Industry Disability Schedule 12 shall be used unless that schedule does not address an injury. 13 In such case, the Guides to the Evaluation of Permanent 14 Impairment by the American Medical Association shall be used. 15 Determination of permanent impairment under this schedule must 16 17 be made by a physician licensed under chapter 458, a doctor of osteopathic medicine licensed under chapters 458 and 459, a 18 19 chiropractic physician licensed under chapter 460, a podiatric physician licensed under chapter 461, an optometrist licensed 20 under chapter 463, or a dentist licensed under chapter 466, as 21 appropriate considering the nature of the injury. No other 22 persons are authorized to render opinions regarding the 23 24 existence of or the extent of permanent impairment.

3. All impairment income benefits shall be based on an impairment rating using the impairment schedule referred to in subparagraph 2. Impairment income benefits are paid weekly at the rate of 50 percent of the employee's average weekly temporary total disability benefit not to exceed the maximum weekly benefit under s. 440.12. An employee's entitlement to impairment income benefits begins the day after the employee

3

4 5

6

7

9

29

30

31

reaches maximum medical improvement or the expiration of temporary benefits, whichever occurs earlier, and continues until the earlier of:

- The expiration of a period computed at the rate of 3 weeks for each percentage point of impairment; or
  - The death of the employee.
- After the employee has been certified by a doctor 8 as having reached maximum medical improvement or 6 weeks before the expiration of temporary benefits, whichever occurs 10 earlier, the certifying doctor shall evaluate the condition of 11 the employee and assign an impairment rating, using the impairment schedule referred to in subparagraph 2. 12 Compensation is not payable for the mental, psychological, or 13 emotional injury arising out of depression from being out of 14 work. If the certification and evaluation are performed by a 15 doctor other than the employee's treating doctor, the 16 certification and evaluation must be submitted to the treating 17 doctor, and the treating doctor must indicate agreement or 18 19 disagreement with the certification and evaluation. The 20 certifying doctor shall issue a written report to the 21 division, the employee, and the carrier certifying that maximum medical improvement has been reached, stating the 22 impairment rating, and providing any other information 23 24 required by the division. If the employee has not been 25 certified as having reached maximum medical improvement before the expiration of 102 weeks after the date temporary total 26 disability benefits begin to accrue, the carrier shall notify 27 28 the treating doctor of the requirements of this section.
  - The carrier shall pay the employee impairment income benefits for a period based on the impairment rating.

- 6. The <u>agency</u> division may by rule specify forms and procedures governing the method of payment of wage loss and impairment benefits for dates of accidents before January 1, 1994, and for dates of accidents on or after January 1, 1994.
- (a) A carrier that is entitled to obtain a determination of an employee's date of maximum medical improvement or permanent impairment has done so;
- (b) The independent medical examiner's opinion on the date of the employee's maximum medical improvement and degree or permanent impairment differs from the opinion of the employee's treating physician on either of those issues, or from the opinion of the expert medical advisor appointed by the agency division on the degree of permanent impairment; or
- (c) The carrier denies any portion of an employee's claim petition for benefits due to disputed maximum medical improvement or permanent impairment issues.
- (4) Only opinions of the employee's treating physician, an agency a division medical advisor, or an independent medical examiner are admissible in proceedings before a judge of compensation claims to resolve maximum medical improvement or impairment disputes.
- Section 8. Subsections (3), (6), (8), (9), (10), (11), (12), (15), (16), and (17) of section 440.20, Florida
  Statutes, are amended to read:
- 440.20 Time for payment of compensation; penalties for late payment.--
- (3) Upon making payment, or upon suspension or cessation of payment for any reason, the carrier shall immediately notify the <u>department</u> <u>division</u> that it has commenced, suspended, or ceased payment of compensation. The <u>department</u> <u>division</u> may require such notification in any

3

4

5

6

7

9

10

11

12 13

14

15

16 17

18

19

20

21

22

2324

25

26

2728

29

30 31 format <u>and manner</u> it deems necessary to obtain accurate and timely reporting.

(6) If any installment of compensation for death or dependency benefits, disability, permanent impairment, or wage loss payable without an award is not paid within 7 days after it becomes due, as provided in subsection (2), subsection (3), or subsection (4), there shall be added to such unpaid installment a punitive penalty of an amount equal to 20 percent of the unpaid installment or \$5, which shall be paid at the same time as, but in addition to, such installment of compensation, unless notice is filed under subsection (4) or unless such nonpayment results from conditions over which the employer or carrier had no control. When any installment of compensation payable without an award has not been paid within 7 days after it became due and the claimant concludes the prosecution of the claim before a judge of compensation claims without having specifically claimed additional compensation in the nature of a penalty under this section, the claimant will be deemed to have acknowledged that, owing to conditions over which the employer or carrier had no control, such installment could not be paid within the period prescribed for payment and to have waived the right to claim such penalty. However, during the course of a hearing, the judge of compensation claims shall on her or his own motion raise the question of whether such penalty should be awarded or excused. The department division may assess without a hearing the punitive penalty against either the employer or the insurance carrier, depending upon who was at fault in causing the delay. The insurance policy cannot provide that this sum will be paid by the carrier if the department division or the judge of compensation claims determines that the punitive penalty

 should be made by the employer rather than the carrier. Any additional installment of compensation paid by the carrier pursuant to this section shall be paid directly to the employee.

- (8) In addition to any other penalties provided by this chapter for late payment, if any installment of compensation is not paid when it becomes due, the employer, carrier, or servicing agent shall pay interest thereon at the rate of 12 percent per year from the date the installment becomes due until it is paid, whether such installment is payable without an order or under the terms of an order. The interest payment shall be the greater of the amount of interest due or \$5.
- (a) Within 30 days after final payment of compensation has been made, the employer, carrier, or servicing agent shall send to the <u>department</u> <u>division</u> a notice, in accordance with a <u>format and manner</u> <u>form</u> prescribed by the <u>department</u> <u>division</u>, stating that such final payment has been made and stating the total amount of compensation paid, the name of the employee and of any other person to whom compensation has been paid, the date of the injury or death, and the date to which compensation has been paid.
- (b) If the employer, carrier, or servicing agent fails to so notify the <u>department division</u> within such time, the <u>department division</u> shall assess against such employer, carrier, or servicing agent a civil penalty in an amount not over \$100.
- (c) In order to ensure carrier compliance under this chapter and provisions of the insurance code, the department division shall monitor the performance of carriers by conducting market conduct examinations, as provided in s.

4 5

624.3161, and conducting investigations, as provided in s.
624.317. The department division shall impose penalties on establish by rule minimum performance standards for carriers to ensure that a minimum of 90 percent of all compensation benefits are timely paid. The division shall fine a carrier as provided in s. 440.13(11)(b) up to \$50 for each late payment of compensation pursuant to s. 624.4211 that is below the minimum 90 percent performance standard. This paragraph does not affect the imposition of any penalties or interest due to the claimant. If a carrier contracts with a servicing agent to fulfill its administrative responsibilities under this chapter, the payment practices of the servicing agent are deemed the payment practices of the carrier for the purpose of assessing penalties against the carrier.

- initiative at any time in a case in which payments are being made without an award investigate same and shall, in any case in which the right to compensation is controverted, or in which payments of compensation have been stopped or suspended, upon receipt of notice from any person entitled to compensation or from the employer that the right to compensation is controverted or that payments of compensation have been stopped or suspended, make such investigations, cause such medical examination to be made, or hold such hearings, and take such further action as it considers will properly protect the rights of all parties.
- (10) Whenever the <u>department</u> division deems it advisable, it may require any employer to make a deposit with the Treasurer to secure the prompt and convenient payments of such compensation; and payments therefrom upon any awards

3

4

5

6

7

8

9

10

11

1213

14

15

16 17

18

19

20

21

22

2324

25

26

27

28 29

30 31 shall be made upon order of the <u>department</u> division or judge of compensation claims.

(11)(a) When a claimant is not represented by counsel, upon joint petition of all interested parties, a lump-sum payment in exchange for the employer's or carrier's release from liability for future medical expenses, as well as future payments of compensation expenses and any other benefits provided under this chapter, shall be allowed at any time in any case in which the employer or carrier has filed a written notice of denial within 120 days after the employer receives notice of the injury, and the judge of compensation claims at a hearing to consider the settlement proposal finds a justiciable controversy as to legal or medical compensability of the claimed injury or the alleged accident. The employer or carrier may not pay any attorney's fees on behalf of the claimant for any settlement under this section unless expressly authorized elsewhere in this chapter. Upon the joint petition of all interested parties and after giving due consideration to the interests of all interested parties, the judge of compensation claims may enter a compensation order approving and authorizing the discharge of the liability of the employer for compensation and remedial treatment, care, and attendance, as well as rehabilitation expenses, by the payment of a lump sum. Such a compensation order so entered upon joint petition of all interested parties is not subject to modification or review under s. 440.28. If the settlement proposal together with supporting evidence is not approved by the judge of compensation claims, it shall be considered void. Upon approval of a lump-sum settlement under this subsection, the judge of compensation claims shall send a report to the Chief Judge of the amount of the settlement and a statement of

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

2324

25

26

27

28 29

30 31 the nature of the controversy. The Chief Judge shall keep a record of all such reports filed by each judge of compensation claims and shall submit to the Legislature a summary of all such reports filed under this subsection annually by September 15.

(b) When a claimant is not represented by counsel, upon joint petition of all interested parties, a lump-sum payment in exchange for the employer's or carrier's release from liability for future medical expenses, as well as future payments of compensation and rehabilitation expenses, and any other benefits provided under this chapter, may be allowed at any time in any case after the injured employee has attained maximum medical improvement. An employer or carrier may not pay any attorney's fees on behalf of the claimant for any settlement, unless expressly authorized elsewhere in this chapter. A compensation order so entered upon joint petition of all interested parties shall not be subject to modification or review under s. 440.28. However, a judge of compensation claims is not required to approve any award for lump-sum payment when it is determined by the judge of compensation claims that the payment being made is in excess of the value of benefits the claimant would be entitled to under this chapter. The judge of compensation claims shall make or cause to be made such investigations as she or he considers necessary, in each case in which the parties have stipulated that a proposed final settlement of liability of the employer for compensation shall not be subject to modification or review under s. 440.28, to determine whether such final disposition will definitely aid the rehabilitation of the injured worker or otherwise is clearly for the best interests of the person entitled to compensation and, in her or his

discretion, may have an investigation made by the Department 2 of Education Rehabilitation Section of the Division of 3 Workers' Compensation. The joint petition and the report of any investigation so made will be deemed a part of the 4 5 proceeding. An employer shall have the right to appear at any 6 hearing pursuant to this subsection which relates to the discharge of such employer's liability and to present 7 8 testimony at such hearing. The carrier shall provide 9 reasonable notice to the employer of the time and date of any 10 such hearing and inform the employer of her or his rights to 11 appear and testify. The probability of the death of the injured employee or other person entitled to compensation 12 before the expiration of the period during which such person 13 14 is entitled to compensation shall, in the absence of special circumstances making such course improper, be determined in 15 accordance with the most recent United States Life Tables 16 17 published by the National Office of Vital Statistics of the United States Department of Health and Human Services. The 18 19 probability of the happening of any other contingency 20 affecting the amount or duration of the compensation, except the possibility of the remarriage of a surviving spouse, shall 21 be disregarded. As a condition of approving a lump-sum payment 22 to a surviving spouse, the judge of compensation claims, in 23 24 the judge of compensation claims' discretion, may require security which will ensure that, in the event of the 25 remarriage of such surviving spouse, any unaccrued future 26 payments so paid may be recovered or recouped by the employer 27 28 or carrier. Such applications shall be considered and 29 determined in accordance with s. 440.25. 30 (c) Notwithstanding s. 440.21(2), when a claimant is

31 represented by counsel, the claimant may waive all rights to

3

4 5

6

7 8

9

10

11

12

13

14

15

16 17

18 19

20

2122

23

24

25

26

2728

29

30 31

any and all benefits under this chapter by entering into a settlement agreement releasing the employer and the carrier from liability for workers' compensation benefits in exchange for a lump-sum payment to the claimant. The settlement agreement requires approval by the judge of compensation claims only as to the attorney's fees paid to the claimant's attorney by the claimant. The parties need not submit any information or documentation in support of the settlement, except as needed to justify the amount of the attorney's fees. Neither the employer nor the carrier is responsible for any attorney's fees relating to the settlement and release of claims under this section. Payment of the lump-sum settlement amount must be made within 14 days after the date the judge of compensation claims mails the order approving the attorney's fees. Any order entered by a judge of compensation claims approving the attorney's fees as set out in the settlement under this subsection is not considered to be an award and is not subject to modification or review. The judge of compensation claims shall report these settlements to the Deputy Chief Judge in accordance with the requirements set forth in paragraphs (a) and (b). Settlements entered into under this subsection are valid and apply to all dates of accident.

- (d)1. With respect to any lump-sum settlement under this subsection, a judge of compensation claims must consider at the time of the settlement, whether the settlement allocation provides for the appropriate recovery of child support arrearages.
- 2. When reviewing any settlement of lump-sum payment pursuant to this subsection, judges of compensation claims shall consider the interests of the worker and the worker's

3

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

30

family when approving the settlement, which must consider and provide for appropriate recovery of past due support.

- This section applies to all claims that the parties have not previously settled, regardless of the date of accident.
- (12)(a) Liability of an employer for future payments of compensation may not be discharged by advance payment unless prior approval of a judge of compensation claims or the department division has been obtained as hereinafter provided. The approval shall not constitute an adjudication of the claimant's percentage of disability.
- (b) When the claimant has reached maximum recovery and returned to her or his former or equivalent employment with no substantial reduction in wages, such approval of a reasonable advance payment of a part of the compensation payable to the claimant may be given informally by letter by a judge of compensation claims or, by the department division director, or by the administrator of claims of the division.
- In the event the claimant has not returned to the same or equivalent employment with no substantial reduction in wages or has suffered a substantial loss of earning capacity or a physical impairment, actual or apparent:
- 1. An advance payment of compensation not in excess of \$2,000 may be approved informally by letter, without hearing, by any judge of compensation claims or the Chief Judge.
- 2. An advance payment of compensation not in excess of \$2,000 may be ordered by any judge of compensation claims after giving the interested parties an opportunity for a hearing thereon pursuant to not less than 10 days' notice by mail, unless such notice is waived, and after giving due 31 consideration to the interests of the person entitled thereto.

 When the parties have stipulated to an advance payment of compensation not in excess of \$2,000, such advance may be approved by an order of a judge of compensation claims, with or without hearing, or informally by letter by any such judge of compensation claims, or by the <u>department</u> <u>division</u> <u>director</u>, if such advance is found to be for the best interests of the person entitled thereto.

- 3. When the parties have stipulated to an advance payment in excess of \$2,000, subject to the approval of the department division, such payment may be approved by a judge of compensation claims by order if the judge finds that such advance payment is for the best interests of the person entitled thereto and is reasonable under the circumstances of the particular case. The judge of compensation claims shall make or cause to be made such investigations as she or he considers necessary concerning the stipulation and, in her or his discretion, may have an investigation of the matter made by the Department of Education Rehabilitation Section of the division. The stipulation and the report of any investigation shall be deemed a part of the record of the proceedings.
- (d) When an application for an advance payment in excess of \$2,000 is opposed by the employer or carrier, it shall be heard by a judge of compensation claims after giving the interested parties not less than 10 days' notice of such hearing by mail, unless such notice is waived. In her or his discretion, the judge of compensation claims may have an investigation of the matter made by the <u>Department of Education Rehabilitation Section of the division</u>, in which event the report and recommendation of that section will be deemed a part of the record of the proceedings. If the judge of compensation claims finds that such advance payment is for

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21

22

2324

25

2627

28

29

30

31

the best interests of the person entitled to compensation, will not materially prejudice the rights of the employer and carrier, and is reasonable under the circumstances of the case, she or he may order the same paid. However, in no event may any such advance payment under this paragraph be granted in excess of \$7,500 or 26 weeks of benefits in any 48-month period, whichever is greater, from the date of the last advance payment.

(15)(a) The department division shall examine on an ongoing basis claims files in accordance with ss. 624.3161 and 624.310(5)in order to identify questionable claims-handling techniques, questionable patterns or practices of claims, or a pattern of repeated unreasonably controverted claims by employers, carriers, and self-insurers, health care providers, health care facilities, training and education providers, or any others providing services to employees pursuant to this chapter and may certify its findings to the Department of Insurance. If the department finds such questionable techniques, patterns, or repeated unreasonably controverted claims as constitute a general business practice of a carrier, in the judgment of the division shall be certified in its findings by the division to the Department of Insurance or such other appropriate licensing agency. Such certification by the division is exempt from the provisions of chapter 120. Upon receipt of any such certification, the department of Insurance shall take appropriate action so as to bring such general business practices to a halt pursuant to s. 440.38(3)(a) or may impose penalties pursuant to s. 624.4211. The department division may initiate investigations of questionable techniques, patterns, practices, or repeated unreasonably controverted claims. The department division may

by rule establish <u>penalties for violations and</u> forms and procedures for corrective action plans and for auditing carriers.

- (b) As to any examination, investigation, or hearing being conducted under this chapter, the <u>Treasurer or his or</u>
  her designee <u>Secretary of Labor and Employment Security or the secretary's designee</u>:
- 1. May administer oaths, examine and cross-examine witnesses, receive oral and documentary evidence; and
- 2. Shall have the power to subpoena witnesses, compel their attendance and testimony, and require by subpoena the production of books, papers, records, files, correspondence, documents, or other evidence which is relevant to the inquiry.
- (c) If any person refuses to comply with any such subpoena or to testify as to any matter concerning which she or he may be lawfully interrogated, the Circuit Court of Leon County or of the county wherein such examination, investigation, or hearing is being conducted, or of the county wherein such person resides, may, on the application of the department, issue an order requiring such person to comply with the subpoena and to testify.
- (d) Subpoenas shall be served, and proof of such service made, in the same manner as if issued by a circuit court. Witness fees, costs, and reasonable travel expenses, if claimed, shall be allowed the same as for testimony in a circuit court.
- (e) The division shall publish annually a report which indicates the promptness of first payment of compensation records of each carrier or self-insurer so as to focus attention on those carriers or self-insurers with poor payment records for the preceding year. A copy of such report shall be

 certified to The department of Insurance which shall take appropriate steps so as to cause such poor carrier payment practices to halt pursuant to s. 440.38(3)(a). In addition, the department division shall take appropriate action so as to halt such poor payment practices of self-insurers. "Poor payment practice" means a practice of late payment sufficient to constitute a general business practice.

- (f) The <u>department</u> <u>division</u> shall promulgate rules providing guidelines to carriers, self-insurers, and employers to indicate behavior that may be construed as questionable claims-handling techniques, questionable patterns of claims, repeated unreasonably controverted claims, or poor payment practices.
- (16) No penalty assessed under this section may be recouped by any carrier or self-insurer in the rate base, the premium, or any rate filing. In the case of carriers, The Department of Insurance shall enforce this subsection; and in the case of self-insurers, the division shall enforce this subsection.
- (17) The <u>department</u> <u>division</u> may by rule establish audit procedures and set standards for the Automated Carrier Performance System.
- Section 9. Subsection (1) of section 440.207, Florida Statutes, is amended to read:
  - 440.207 Workers' compensation system guide .--
- (1) The Division of Workers' Compensation of the Department of  $\underline{\text{Insurance}}$   $\underline{\text{Labor}}$  and  $\underline{\text{Employment Security}}$  shall educate all persons providing or receiving benefits pursuant to this chapter as to their rights and responsibilities under this chapter.

1 | 440.24

3

4

5

6

7

8

9

11

12

13

14

15

16 17

18

19

20

2122

2324

25

2627

28

29

30

31

Section 10. Subsections (1), (2), and (3) of section 440.24, Florida Statutes, are amended to read:

440.24 Enforcement of compensation orders; penalties.--

- (1) In case of default by the employer or carrier in the payment of compensation due under any compensation order of a judge of compensation claims or other failure by the employer or carrier to comply with such order within 10 days after the order becomes final, any circuit court of this state within the jurisdiction of which the employer or carrier resides or transacts business shall, upon application by the department division or any beneficiary under such order, have jurisdiction to issue a rule nisi directing such employer or carrier to show cause why a writ of execution, or such other process as may be necessary to enforce the terms of such order, shall not be issued, and, unless such cause is shown, the court shall have jurisdiction to issue a writ of execution or such other process or final order as may be necessary to enforce the terms of such order of the judge of compensation claims.
- (2) In any case where the employer is insured and the carrier fails to comply with any compensation order of a judge of compensation claims or court within 10 days after such order becomes final, the division shall notify the department of Insurance of such failure, and the Department of Insurance shall thereupon suspend the license of such carrier to do an insurance business in this state, until such carrier has complied with such order.
- (3) In any case where the employer is a self-insurer and fails to comply with any compensation order of a judge of compensation claims or court within 10 days after such order

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26 27

28

29

30

becomes final, the department division may suspend or revoke any authorization previously given to the employer to become a self-insurer, and the Florida Self-Insurer's Guaranty Association division may sell such of the securities deposited by such self-insurer with the association division as may be necessary to satisfy such order.

Section 11. Subsections (5) and (7) of section 440.25, Florida Statutes, are amended to read:

440.25 Procedures for mediation and hearings.--

- (5)(a) Procedures with respect to appeals from orders of judges of compensation claims shall be governed by rules adopted by the Supreme Court. Such an order shall become final 30 days after mailing of copies of such order to the parties, unless appealed pursuant to such rules.
- (b) An appellant may be relieved of any necessary filing fee by filing a verified petition of indigency for approval as provided in s. 57.081(1) and may be relieved in whole or in part from the costs for preparation of the record on appeal if, within 15 days after the date notice of the estimated costs for the preparation is served, the appellant files with the judge of compensation claims a copy of the designation of the record on appeal, and a verified petition to be relieved of costs. A verified petition filed prior to the date of service of the notice of the estimated costs shall be deemed not timely filed. The verified petition relating to record costs shall contain a sworn statement that the appellant is insolvent and a complete, detailed, and sworn financial affidavit showing all the appellant's assets, liabilities, and income. Failure to state in the affidavit all assets and income, including marital assets and income, shall 31 be grounds for denying the petition with prejudice. The Office

4

5

6

7

8

9

11

1213

14

15

16 17

18

19

20

21

22

2324

25

26

2728

29

30 31

of the Judges of Compensation Claims shall adopt rules as may be required pursuant to this subsection, including forms for use in all petitions brought under this subsection. The appellant's attorney, or the appellant if she or he is not represented by an attorney, shall include as a part of the verified petition relating to record costs an affidavit or affirmation that, in her or his opinion, the notice of appeal was filed in good faith and that there is a probable basis for the District Court of Appeal, First District, to find reversible error, and shall state with particularity the specific legal and factual grounds for the opinion. Failure to so affirm shall be grounds for denying the petition. A copy of the verified petition relating to record costs shall be served upon all interested parties. The judge of compensation claims shall promptly conduct a hearing on the verified petition relating to record costs, giving at least 15 days' notice to the appellant, the department division, and all other interested parties, all of whom shall be parties to the proceedings. The judge of compensation claims may enter an order without such hearing if no objection is filed by an interested party within 20 days from the service date of the verified petition relating to record costs. Such proceedings shall be conducted in accordance with the provisions of this section and with the workers' compensation rules of procedure, to the extent applicable. In the event an insolvency petition is granted, the judge of compensation claims shall direct the department division to pay record costs and filing fees from the Workers' Compensation Administrative Trust Fund pending final disposition of the costs of appeal. The department division may transcribe or arrange for the transcription of

4 5

 the record in any proceeding for which it is ordered to pay the cost of the record.

- (c) As a condition of filing a notice of appeal to the District Court of Appeal, First District, an employer who has not secured the payment of compensation under this chapter in compliance with s. 440.38 shall file with the notice of appeal a good and sufficient bond, as provided in s. 59.13, conditioned to pay the amount of the demand and any interest and costs payable under the terms of the order if the appeal is dismissed, or if the District Court of Appeal, First District, affirms the award in any amount. Upon the failure of such employer to file such bond with the judge of compensation claims or the District Court of Appeal, First District, along with the notice of appeal, the District Court of Appeal, First District, shall dismiss the notice of appeal.
- compensation shall submit to such physical examination by a certified expert medical advisor approved by the agency division or the judge of compensation claims as the agency division or the judge of compensation claims may require. The place or places shall be reasonably convenient for the employee. Such physician or physicians as the employee, employer, or carrier may select and pay for may participate in an examination if the employee, employer, or carrier so requests. Proceedings shall be suspended and no compensation shall be payable for any period during which the employee may refuse to submit to examination. Any interested party shall have the right in any case of death to require an autopsy, the cost thereof to be borne by the party requesting it; and the judge of compensation claims shall have authority to order and

3

4 5

6

7

8

9

10

11

12

13 14

15

16 17

18

19

20

21 22

23 24

25

26 27

28

29

30

require an autopsy and may, in her or his discretion, withhold her or his findings and award until an autopsy is held.

Section 12. Section 440.271, Florida Statutes, is amended to read:

440.271 Appeal of order of judge of compensation claims. -- Review of any order of a judge of compensation claims entered pursuant to this chapter shall be by appeal to the District Court of Appeal, First District. Appeals shall be filed in accordance with rules of procedure prescribed by the Supreme Court for review of such orders. The department division shall be given notice of any proceedings pertaining to s. 440.25, regarding indigency, or s. 440.49, regarding the Special Disability Trust Fund, and shall have the right to intervene in any proceedings.

Section 13. Subsections (1), (2), and (3) of section 440.38, Florida Statutes, are amended to read:

440.38 Security for compensation; insurance carriers and self-insurers.--

- (1) Every employer shall secure the payment of compensation under this chapter:
- (a) By insuring and keeping insured the payment of such compensation with any stock company or mutual company or association or exchange, authorized to do business in the state;
- By furnishing satisfactory proof to the Florida Self-Insurers Guaranty Association, Incorporated, created in s. 440.385, that it has the financial strength necessary to assure timely payment of all current and future claims division of its financial ability to pay such compensation individually and on behalf of its subsidiary and affiliated 31 companies with employees in this state and receiving an

4 5

6

7 8

9

10

11

12 13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

30

authorization from the Department of Insurance division to pay such compensation directly. The association shall review the financial strength of applicants for membership, current members, and former members and make recommendations to the department regarding their qualifications to self-insure in accordance with this act and ss. 440.385 and 440.386. The department shall consult with the association on any recommendation before taking action.the following provisions:

The association division may recommend that the Department of Insurance require an employer to deposit with the association division a qualifying security deposit. The association division shall recommend determine the type and amount of the qualifying security deposit and shall prescribe conditions for the qualifying security deposit, which shall include authorization for the association division to call the qualifying security deposit in the case of default. In addition, the division shall require, As a condition to authorization to self-insure, the employer shall provide proof that the employer has provided for competent personnel with whom to deliver benefits and to provide a safe working environment. Further, The employer division shall also provide evidence of require such employer to carry reinsurance at levels that will ensure the financial strength and actuarial soundness of such employer in accordance with rules adopted promulgated by the Department of Insurance division. The Department of Insurance division may by rule require that, in the event of an individual self-insurer's insolvency, such qualifying security deposits and reinsurance policies are payable to the Florida Self-Insurers Guaranty association, Incorporated, created pursuant to s. 440.385. Any employer 31 securing compensation in accordance with the provisions of

3

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

30

this paragraph shall be known as a self-insurer and shall be classed as a carrier of her or his own insurance. All such employers shall, if requested, provide the association with an actuarial report signed by a member of the American Academy of Actuaries providing an opinion of the appropriate present value of the reserves for current and future compensation claims. If any member or former member of the association refuses to timely provide such a report, the association may obtain an order from a circuit court requiring the member to produce such a report and ordering such other relief as the court determines appropriate. The association shall be entitled to recover all reasonable costs and attorney's fees in such proceedings.

If the employer fails to maintain the foregoing 2. requirements, the association division shall recommend to the Department of Insurance that it revoke the employer's authority to self-insure, unless the employer provides to the association division the certified opinion of an independent actuary who is a member of the American Academy Society of Actuaries as to the actuarial present value of the employer's determined and estimated future compensation payments based on cash reserves, using a 4-percent discount rate, and a qualifying security deposit equal to 1.5 times the value so certified. The employer shall thereafter annually provide such a certified opinion until such time as the employer meets the requirements of subparagraph 1. The qualifying security deposit shall be adjusted at the time of each such annual report. Upon the failure of the employer to timely provide such opinion or to timely provide a security deposit in an amount equal to 1.5 times the value certified in the latest 31 opinion, the association shall provide such information to the

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21

22

2324

25

26

2728

29

30 31 department along with a recommendation, and the Department of Insurance division shall then revoke an such employer's authorization to self-insure., and such Failure to comply with this provision shall be deemed to constitute an immediate serious danger to the public health, safety, or welfare sufficient to justify the summary suspension of the employer's authorization to self-insure pursuant to s. 120.68.

3. Upon the suspension or revocation of the employer's authorization to self-insure, the employer shall provide to the division and to the Florida Self-Insurers Guaranty association, Incorporated, created pursuant to s. 440.385 the certified opinion of an independent actuary who is a member of the American Academy Society of Actuaries of the actuarial present value of the determined and estimated future compensation payments of the employer for claims incurred while the member exercised the privilege of self-insurance, using a discount rate of 4 percent. The employer shall provide such an opinion at 6-month intervals thereafter until such time as the latest opinion shows no remaining value of claims. With each such opinion, the employer shall deposit with the association division a qualifying security deposit in an amount equal to the value certified by the actuary. The association has a cause of action against an employer, and against any successor of the employer, who fails to timely provide such opinion or who fails to timely maintain the required security deposit with the association division. The association shall recover a judgment in the amount of the actuarial present value of the determined and estimated future compensation payments of the employer for claims incurred while the employer exercised the privilege of self-insurance, together with attorney's fees. For purposes of this section,

4 5

the successor of an employer means any person, business entity, or group of persons or business entities, which holds or acquires legal or beneficial title to the majority of the assets or the majority of the shares of the employer.

- 4. A qualifying security deposit shall consist, at the option of the employer, of:
- a. Surety bonds, in a form and containing such terms as prescribed by the <u>association</u> division, issued by a corporation surety authorized to transact surety business by the Department of Insurance, and whose policyholders' and financial ratings, as reported in A.M. Best's Insurance Reports, Property-Liability, are not less than "A" and "V", respectively.
- b. Irrevocable letters of credit in favor of the <u>association</u> division issued by financial institutions located within this state, the deposits of which are insured through the Federal Deposit Insurance Corporation.
- 5. The qualifying security deposit shall be held by the <u>association</u> division exclusively for the benefit of workers' compensation claimants. The security shall not be subject to assignment, execution, attachment, or any legal process whatsoever, except as necessary to guarantee the payment of compensation under this chapter. No surety bond may be terminated, and no letter of credit may be allowed to expire, without 90 days' prior <u>written</u> notice to the <u>association</u> division and the deposit by the self-insuring employer of some other qualifying security deposit of equal value within 10 business days after such notice. Failure to provide such <u>written</u> notice or failure to timely provide qualifying replacement security after such notice shall constitute grounds for the association division to call or sue

4 5

 upon the surety bond or to exercise its rights under a letter of credit. Current self-insured employers must comply with this section on or before December 31, 2001, or upon the maturity of existing security deposits, whichever occurs later. The <u>Department of Insurance division</u> may specify by rule the amount of the qualifying security deposit required prior to authorizing an employer to self-insure and the amount of net worth required for an employer to qualify for authorization to self-insure;

- (c) By entering into a contract with a public utility under an approved utility-provided self-insurance program as set forth in s. 624.46225 in effect as of July 1, 1983. The <a href="Department of Insurance division">Department of Insurance division</a> shall adopt rules to implement this paragraph;
- (d) By entering into an interlocal agreement with other local governmental entities to create a local government pool pursuant to s. 624.4622;
- (e) In accordance with s. 440.135, an employer, other than a local government unit, may elect coverage under the Workers' Compensation Law and retain the benefit of the exclusiveness of liability provided in s. 440.11 by obtaining a 24-hour health insurance policy from an authorized property and casualty insurance carrier or an authorized life and health insurance carrier, or by participating in a fully or partially self-insured 24-hour health plan that is established or maintained by or for two or more employers, so long as the law of this state is not preempted by the Employee Retirement Income Security Act of 1974, Pub. L. No. 93-406, or any amendment to that law, which policy or plan must provide, for at least occupational injuries and illnesses, medical benefits that are comparable to those required by this chapter. A local

3

4 5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

2223

24

25

2627

28

29

government unit, as a single employer, in accordance with s. 440.135, may participate in the 24-hour health insurance coverage plan referenced in this paragraph. Disputes and remedies arising under policies issued under this section are governed by the terms and conditions of the policies and under the applicable provisions of the Florida Insurance Code and rules adopted under the insurance code and other applicable laws of this state. The 24-hour health insurance policy may provide for health care by a health maintenance organization or a preferred provider organization. The premium for such 24-hour health insurance policy shall be paid entirely by the employer. The 24-hour health insurance policy may use deductibles and coinsurance provisions that require the employee to pay a portion of the actual medical care received by the employee. If an employer obtains a 24-hour health insurance policy or self-insured plan to secure payment of compensation as to medical benefits, the employer must also obtain an insurance policy or policies that provide indemnity benefits as follows:

- 1. If indemnity benefits are provided only for occupational-related disability, such benefits must be comparable to those required by this chapter.
- 2. If indemnity benefits are provided for both occupational-related and nonoccupational-related disability, such benefits must be comparable to those required by this chapter, except that they must be based on 60 percent of the average weekly wages.
- 3. The employer shall provide for each of its employees life insurance with a death benefit of \$100,000.
- 4. Policies providing coverage under this subsection must use prescribed and acceptable underwriting standards,

4 5

forms, and policies approved by the Department of Insurance. If any insurance policy that provides coverage under this section is canceled, terminated, or nonrenewed for any reason, the cancellation, termination, or nonrenewal is ineffective until the self-insured employer or insurance carrier or carriers notify the division and the Department of Insurance of the cancellation, termination, or nonrenewal, and until the Department of Insurance division has actually received the notification. The Department of Insurance division must be notified of replacement coverage under a workers' compensation and employer's liability insurance policy or plan by the employer prior to the effective date of the cancellation, termination, or nonrenewal; or

- (f) By entering into a contract with an individual self-insurer under an approved individual self-insurer-provided self-insurance program as set forth in s. 624.46225. The <u>Department of Insurance</u> division may adopt rules to administer this subsection.
- (2)(a) The <u>Department of Insurance</u> division shall adopt rules by which businesses may become qualified to provide underwriting claims-adjusting, loss control, and safety engineering services to self-insurers.
- (b) The <u>Department of Insurance</u> division shall adopt rules requiring self-insurers to file any reports necessary to fulfill the requirements of this chapter. Any self-insurer who fails to file any report as prescribed by the rules adopted by the <u>department</u> division shall be subject to a civil penalty not to exceed \$100 for each such failure.
- (3)(a) The license of any stock company or mutual company or association or exchange authorized to do insurance business in the state shall for good cause, upon

recommendation of the division, be suspended or revoked by the Department of Insurance. No suspension or revocation shall affect the liability of any carrier already incurred.

(a)(b) The Department of Insurance division shall

5 6

4

7

9

10 11 12

13 14 15

16 17

18 19 20

21 22

23 24 25

26

27

28 29

30

suspend or revoke any authorization to a self-insurer for failure to comply with this act or for good cause, as defined by rule of the department division. No suspension or revocation shall affect the liability of any self-insurer already incurred. (b)(c) Violation of s. 440.381 by a self-insurance

fund shall result in the imposition of a fine not to exceed \$1,000 per audit if the self-insurance fund fails to act on said audits by correcting errors in employee classification or accepted applications for coverage where it knew employee classifications were incorrect. Such fines shall be levied by the Department of Insurance division and deposited into the Workers' Compensation Administration Trust Fund.

Section 14. Subsections (3) and (7) of section 440.381, Florida Statutes, are amended to read:

440.381 Application for coverage; reporting payroll; payroll audit procedures; penalties. --

(3) The department of Insurance and the Department of Labor and Employment Security shall establish by rule minimum requirements for audits of payroll and classifications in order to ensure that the appropriate premium is charged for workers' compensation coverage. The rules shall ensure that audits performed by both carriers and employers are adequate to provide that all sources of payments to employees, subcontractors, and independent contractors have been reviewed and that the accuracy of classification of employees has been 31 verified. The rules shall provide that employers in all

3

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18 19

20

21

22

2324

25

2627

28 29

30 31 classes other than the construction class be audited not less frequently than biennially and may provide for more frequent audits of employers in specified classifications based on factors such as amount of premium, type of business, loss ratios, or other relevant factors. In no event shall employers in the construction class, generating more than the amount of premium required to be experience rated, be audited less than annually. The annual audits required for construction classes shall consist of physical onsite audits. Payroll verification audit rules must include, but need not be limited to, the use of state and federal reports of employee income, payroll and other accounting records, certificates of insurance maintained by subcontractors, and duties of employees.

If an employee suffering a compensable injury was not reported as earning wages on the last quarterly earnings report filed with the Division of Unemployment Compensation before the accident, the employer shall indemnify the carrier for all workers' compensation benefits paid to or on behalf of the employee unless the employer establishes that the employee was hired after the filing of the quarterly report, in which case the employer and employee shall attest to the fact that the employee was employed by the employer at the time of the injury. It shall be the responsibility of the Division of Workers' Compensation to collect all necessary data so as to enable it to notify the carrier of the name of an injured worker who was not reported as earning wages on the last quarterly earnings report. The division is hereby authorized to release such records to the carrier which will enable the carrier to seek reimbursement as provided under this subsection. Failure of the employer to indemnify the insurer within 21 days after demand by the insurer shall constitute

3

4 5

6

7

8

9

10

11

1213

14

15

16 17

18 19

20

21

22

2324

25

26

2728

29

30

31

grounds for the insurer to immediately cancel coverage. Any action for indemnification brought by the carrier shall be cognizable in the circuit court having jurisdiction where the employer or carrier resides or transacts business. The insurer shall be entitled to a reasonable attorney's fee if it recovers any portion of the benefits paid in such action.

Section 15. Section 440.385, Florida Statutes, is amended to read:

440.385 Florida Self-Insurers Guaranty Association, Incorporated.--

- (1) CREATION OF ASSOCIATION. --
- (a) There is created a nonprofit corporation to be known as the "Florida Self-Insurers Guaranty Association, Incorporated, " hereinafter referred to as "the association." Upon incorporation of the association, all individual self-insurers as defined in ss. 440.02(24)(a)ss.  $\frac{440.02(23)(a)}{a}$  and 440.38(1)(b), other than individual self-insurers which are public utilities or governmental entities, shall be members of the association as a condition of their authority to individually self-insure in this state. The association corporation shall perform its functions under a plan of operation as established and approved under subsection (5) and shall exercise its powers and duties through a board of directors as established under subsection (2). The association corporation shall have those powers granted or permitted associations corporations not for profit, as provided in chapter 617. The activities of the association shall be subject to review by the Department of Insurance. The Department of Insurance shall have oversight responsibility as set forth in this act. The association is specifically

3

4 5

6

7

8 9

10

11

12 13

14

15

16 17

18 19

20

21 22

23 24

25

26 27

28

29

30

authorized to enter into agreements with the State of Florida to perform specified services.

(b) A member may voluntarily withdraw from the association when the member voluntarily terminates the self-insurance privilege and pays all assessments due to the date of such termination. However, the withdrawing member shall continue to be bound by the provisions of this section relating to the period of his or her membership and any claims charged pursuant thereto. The withdrawing member who is a member on or after January 1, 1991, shall also be required to provide to the association division upon withdrawal, and at 12-month intervals thereafter, satisfactory proof, including, if requested by the association, a report of known and potential claims certified by a member of the American Academy of Actuaries, that it continues to meet the standards of s. 440.38(1)(b)1. in relation to claims incurred while the withdrawing member exercised the privilege of self-insurance. Such reporting shall continue until the withdrawing member demonstrates to satisfies the association division that there is no remaining value to claims incurred while the withdrawing member was self-insured. If a withdrawing member fails or refuses to timely provide an actuarial report to the association, the association may obtain an order from a circuit court requiring the member to produce such a report and ordering such other relief as the court determines appropriate. The association shall be entitled to recover all reasonable costs and attorney's fees expended in such proceedings. If during this reporting period the withdrawing member fails to meet the standards of s. 440.38(1)(b)1., the withdrawing member who is a member on or after January 1, 31 1991, shall thereupon, and at 6-month intervals thereafter,

provide to the division and the association the certified 2 opinion of an independent actuary who is a member of the 3 American Academy Society of Actuaries of the actuarial present value of the determined and estimated future compensation 4 5 payments of the member for claims incurred while the member 6 was a self-insurer, using a discount rate of 4 percent. 7 each such opinion, the withdrawing member shall deposit with 8 the association division security in an amount equal to the 9 value certified by the actuary and of a type that is 10 acceptable for qualifying security deposits under s. 11 440.38(1)(b). The withdrawing member shall continue to provide such opinions and to provide such security until such 12 13 time as the latest opinion shows no remaining value of claims. The association has a cause of action against a withdrawing 14 member, and against any successor of a withdrawing member, who 15 fails to timely provide the required opinion or who fails to 16 17 maintain the required deposit with the division. 18 association shall be entitled to recover a judgment in the 19 amount of the actuarial present value of the determined and 20 estimated future compensation payments of the withdrawing member for claims incurred during the time that the 21 withdrawing member exercised the privilege of self-insurance, 22 together with reasonable attorney's fees. The association is 23 24 also entitled to recover reasonable attorney's fees in any 25 action to compel production of any actuarial report required by this statute. For purposes of this section, the successor 26 of a withdrawing member means any person, business entity, or 27 28 group of persons or business entities, which holds or acquires 29 legal or beneficial title to the majority of the assets or the majority of the shares of the withdrawing member. 30

2

3

4

5

6

7

8

9

11

12

13 14

15

16 17

18 19

20

21

22

2324

25

2627

28

29

30

31

(2) BOARD OF DIRECTORS. -- The board of directors of the association shall consist of nine persons and shall be organized as established in the plan of operation. All board members shall be experienced in self-insurance in this state. With respect to initial appointments, the Secretary of Labor and Employment Security shall, by July 15, 1982, approve and appoint to the board persons who are experienced with self-insurance in this state and who are recommended by the individual self-insurers in this state required to become members of the association pursuant to the provisions of paragraph (1)(a). In the event the secretary finds that any person so recommended does not have the necessary qualifications for service on the board and a majority of the board has been appointed, the secretary shall request the directors thus far approved and appointed to recommend another person for appointment to the board. Each director shall serve for a 4-year term and may be reappointed. Appointments after December 31, 2001, other than initial appointments shall be made by the Insurance Commissioner Secretary of Labor and Employment Security upon recommendation of members of the association. Any vacancy on the board shall be filled for the remaining period of the term in the same manner as appointments other than initial appointments are made. Each director shall be reimbursed for expenses incurred in carrying out the duties of the board on behalf of the association.

- (3) POWERS AND DUTIES. --
- (a) Upon creation of the Insolvency Fund pursuant to the provisions of subsection (4), the association is obligated for payment of compensation under this chapter to insolvent members' employees resulting from incidents and injuries existing prior to the member becoming an insolvent member and

4 5

6

7

8 9

10

11

12 13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

30

from incidents and injuries occurring within 30 days after the member has become an insolvent member, provided the incidents giving rise to claims for compensation under this chapter occur during the year in which such insolvent member is a member of the guaranty fund and was assessable pursuant to the plan of operation, and provided the employee makes timely claim for such payments according to procedures set forth by a court of competent jurisdiction over the delinquency or bankruptcy proceedings of the insolvent member. Such obligation includes only that amount due the injured worker or workers of the insolvent member under this chapter. event is the association obligated to a claimant in an amount in excess of the obligation of the insolvent member. association shall be deemed the insolvent employer for purposes of this chapter to the extent of its obligation on the covered claims and, to such extent, shall have all rights, duties, and obligations of the insolvent employer as if the employer had not become insolvent. However, in no event shall the association be liable for any penalties or interest.

- (b) The association may:
- Employ or retain such persons as are necessary to handle claims and perform other duties of the association.
- Borrow funds necessary to effect the purposes of this section in accord with the plan of operation.
  - 3. Sue or be sued.
- Negotiate and become a party to such contracts as are necessary to carry out the purposes of this section.
- 5. Purchase such reinsurance as is determined necessary pursuant to the plan of operation.
- Review all applicants for membership in the 31 association to determine whether the applicant is qualified

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18 19

20 21

22

23

24

25

26

27

28 29

30

for membership under the law. The association shall recommend to the Department of Insurance that the application be accepted or rejected based on the criteria set forth in s. 440.38(1)(b). The department shall approve or disapprove the application. Prior to a final determination by the Division of Workers' Compensation as to whether or not to approve any applicant for membership in the association, the association may issue opinions to the division concerning any applicant, which opinions shall be considered by the division prior to any final determination.

- 7. Collect and review financial information from employers and make recommendations to the Department of Insurance regarding the appropriate security deposit and reinsurance amounts necessary for an employer to demonstrate that it has the financial strength necessary to assure the timely payment of all current and future claims. The association may audit and examine an employer to verify the financial strength of its current and former members. If the association determines that a current or former self-insured employer does not have the financial strength necessary to assure the timely payment of all current and estimated future claims, the association may recommend to the department that the department:
  - a. Revoke the employer's self-insurance privilege.
- b. Require the employer to provide a certified opinion of an independent actuary who is a member of the American Academy of Actuaries as to the actuarial present value of the employer's estimated current and future compensation payments, using a 4-percent discount rate.
- c. Require an increase in the employer's security 31 deposit in an amount determined by the association to be

4 5

6

7

8

9 10

11

12

13

14

15

16 17

18 19

20 21

22

23 24

25

26 27

28

29

30

necessary to assure payment of compensation claims. department shall act on such recommendations. The association has a cause of action against an employer, and against any successor of an employer, who fails to provide an additional security deposit required by the department. The association shall recover a judgment in the amount of the requested additional security deposit together with reasonable attorney's fees. For the purposes of this section, the successor of an employer is any person, business entity, or group of persons or business entities that holds or acquires legal or beneficial title to the majority of the assets or the majority of the shares of the employer.

- 8.7. Charge fees to any member of the association to cover the actual costs of examining the financial and safety conditions of that member.
- 9.8. Charge an applicant for membership in the association a fee sufficient to cover the actual costs of examining the financial condition of the applicant.
- 10. Implement any and all procedures necessary to ensure compliance with regulatory actions taken by the department.
- (c)1. To the extent necessary to secure funds for the payment of covered claims and also to pay the reasonable costs to administer them, the association, subject to approval by the Department of Insurance Labor and Employment Security, upon certification of the board of directors, shall levy assessments based on the annual written normal premium each employer would have paid had the employer not been self-insured. Every assessment shall be made as a uniform percentage of the figure applicable to all individual 31 self-insurers, provided that the assessment levied against any

4 5

self-insurer in any one year shall not exceed 1 percent of the annual written normal premium during the calendar year preceding the date of the assessment. Assessments shall be remitted to and administered by the board of directors in the manner specified by the approved plan. Each employer so assessed shall have at least 30 days' written notice as to the date the assessment is due and payable. The association shall levy assessments against any newly admitted member of the association so that the basis of contribution of any newly admitted member is the same as previously admitted members, provision for which shall be contained in the plan of operation.

- 2. If, in any one year, funds available from such assessments, together with funds previously raised, are not sufficient to make all the payments or reimbursements then owing, the funds available shall be prorated, and the unpaid portion shall be paid as soon thereafter as sufficient additional funds become available.
- 3. Funds may be allocated or paid from the Workers'
  Compensation Administration Trust Fund to contract with the
  association to perform services required by law. However, no
  state funds of any kind shall be allocated or paid to the
  association or any of its accounts for payment of covered
  claims or related expenses except those state funds accruing
  to the association by and through the assignment of rights of
  an insolvent employer. The department shall not levy any
  assessment on the Florida Self-Insurance Guaranty Association.
- (4) INSOLVENCY FUND.--Upon the adoption of a plan of operation or the adoption of rules by the Department of Labor and Employment Security pursuant to subsection (5), there

shall be created an Insolvency Fund to be managed by the association.

- (a) The Insolvency Fund is created for purposes of meeting the obligations of insolvent members incurred while members of the association and after the exhaustion of any security deposit bond, as required under this chapter.

  However, if such security deposit bond, surety, or reinsurance policy is payable to the Florida Self-Insurers Guaranty

  Association, the association shall commence to provide benefits out of the Insolvency Fund and be reimbursed from the security deposit bond, surety, or reinsurance policy. The method of operation of the Insolvency Fund shall be defined in the plan of operation as provided in subsection (5).
- (b) The department shall have the authority to audit the financial soundness of the Insolvency Fund annually.
- (c) The department may offer certain amendments to the plan of operation to the board of directors of the association for purposes of assuring the ongoing financial soundness of the Insolvency Fund and its ability to meet the obligations of this section.
- (d) The department actuary may make certain recommendations to improve the orderly payment of claims.
- (5) PLAN OF OPERATION.--The association shall operate pursuant to a plan of operation approved by the board of directors. The plan of operation in effect on November 1, 2001, and approved by the Department of Labor and Employment Security shall remain in effect. However, any amendments to the plan shall not become effective until approved by the Department of Insurance. By September 15, 1982, the board of directors shall submit to the Department of Labor and

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21 22

23 24

25

26 27

28

29

30

Employment Security a proposed plan of operation for the administration of the association and the Insolvency Fund.

(a) The purpose of the plan of operation shall be to provide the association and the board of directors with the authority and responsibility to establish the necessary programs and to take the necessary actions to protect against the insolvency of a member of the association. In addition, the plan shall provide that the members of the association shall be responsible for maintaining an adequate Insolvency Fund to meet the obligations of insolvent members provided for under this act and shall authorize the board of directors to contract and employ those persons with the necessary expertise to carry out this stated purpose. By June 1, 2002, the board of directors shall submit to the Department of Insurance a proposed plan of operation for the administration of the association. The Department of Insurance shall approve the plan by order, consistent with this act. The Department of Insurance shall approve any amendments to the plan, by order consistent with this act, and determined appropriate to carry out the duties and responsibilities of the association.

(b) The plan of operation, and any amendments thereto, shall take effect upon approval in writing by the department. If the board of directors fails to submit a plan by September 15, 1982, or fails to make required amendments to the plan within 30 days thereafter, the department shall promulgate such rules as are necessary to effectuate the provisions of this subsection. Such rules shall continue in force until modified by the department or superseded by a plan submitted by the board of directors and approved by the department.

(b)(c) All member employers shall comply with the plan 31 of operation.

2

3

4

5

6

7

8

9

10

11

12

13

14

15 16

17

18 19

20

21

22

23 24

25

26 27

28

29

30

(c)<del>(d)</del> The plan of operation shall:

- Establish the procedures whereby all the powers and duties of the association under subsection (3) will be performed.
- Establish procedures for handling assets of the association.
- Establish the amount and method of reimbursing members of the board of directors under subsection (2).
- Establish procedures by which claims may be filed with the association and establish acceptable forms of proof of covered claims. Notice of claims to the receiver or liquidator of the insolvent employer shall be deemed notice to the association or its agent, and a list of such claims shall be submitted periodically to the association or similar organization in another state by the receiver or liquidator.
- Establish regular places and times for meetings of the board of directors.
- Establish procedures for records to be kept of all financial transactions of the association and its agents and the board of directors.
- Provide that any member employer aggrieved by any final action or decision of the association may appeal to the department within 30 days after the action or decision.
- Establish the procedures whereby recommendations of candidates for the board of directors shall be submitted to the department.
- 9. Contain additional provisions necessary or proper for the execution of the powers and duties of the association.
- (d) (e) The plan of operation may provide that any or all of the powers and duties of the association, except those specified under subparagraphs(c) $\frac{d}{d}$ 1. and 2., be delegated to 31

a corporation, association, or other organization which performs or will perform functions similar to those of this association or its equivalent in two or more states. Such a corporation, association, or organization shall be reimbursed as a servicing facility would be reimbursed and shall be paid for its performance of any other functions of the association. A delegation of powers or duties under this subsection shall take effect only with the approval of both the board of directors and the department and may be made only to a corporation, association, or organization which extends protection which is not substantially less favorable and effective than the protection provided by this section.

- (6) POWERS AND DUTIES OF DEPARTMENT OF <u>INSURANCE</u> <del>LABOR</del> AND <u>EMPLOYMENT SECURITY</u>.--
  - (a) The department shall:

the review recommendations of the association concerning whether current or former self-insured employers or members of the association have the financial strength necessary to ensure the timely payment of all current and estimated future claims. If the association determines an employer does not have the financial strength necessary to ensure the timely payment of all current and future claims and recommends action pursuant to paragraph (3)(b), the Department of Insurance may take such action as necessary to order the employer to comply with the recommendation. Notify the association of the existence of an insolvent employer not later than 3 days after it receives notice of the determination of insolvency.

- (b) The department may:
- 1. Contract with the association for services, which may include, but not be limited to, the following:

4 5

- 1 <u>a. Process applications for self-insurance.</u>
  - <u>b. Collect and review financial statements and loss</u> reserve information from individual self-insurers.
  - c. Collect and maintain files for original security

    deposit documents and reinsurance policies from individual

    self-insurers and, if necessary, perfect security interests in security deposits.
  - d. Process compliance documentation for individual self-insurers and provide same to the Department of Insurance.
  - e. Collect all data necessary to calculate annual premium for all individual self-insurers, including individual self-insurers that are public utilities or governmental entities, and provide such calculated annual premium to the Department of Insurance for assessment purposes.
  - f. Inspect and audit annually, if necessary, the payroll and other records of each individual self-insurer, including individual self-insurers that are public utilities or governmental entities, in order to determine the wages paid by each individual self-insurer, the premium such individual self-insurer would have to pay if insured, and all payments of compensation made by such individual self-insurer during each prior period with the results of such audit provided to the Department of Insurance. For the purposes of this section, the payroll records of each individual self-insurer shall be open to inspection and audit by the association, the department, or their authorized representative, during regular business hours.
  - g. Provide legal representation to implement the administration and audit of individual self-insurers and make recommendations regarding prosecution of any administrative or

4 5

6

7

8

9

10

11

12

13

14

15

16

17 18

19

2021

22

2324

25

2627

28 29

30

31

<u>legal proceedings necessitated by the department's regulation</u> of the individual self-insurers.

2. Contract with an attorney or attorneys recommended by the association for representation of the department in any administrative or legal proceedings necessitated by the recommended regulation of the individual self-insurers. Upon request of the board of directors, provide the association with a statement of the annual normal premiums of each member employer.

## (b) The department may:

3.<del>1.</del> Direct the association to require from each individual self-insurer, at such time and in accordance with such regulations as the department prescribes, reports in respect to wages paid, the amount of premiums such individual self-insurer would have to pay if insured, and all payments of compensation made by such individual self-insurer during each prior period and determine the amounts paid by each individual self-insurer and the amounts paid by all individual self-insurers during such period. For the purposes of this section, the payroll records of each individual self-insurer shall be open to annual inspection and audit by the association, the department, or their authorized representative, during regular business hours, and if any audit of such records of an individual self-insurer discloses a deficiency in the amount reported to the association or in the amounts paid to the Department of Insurance by an individual self-insurer for its assessment for the Workers' Compensation Administration Trust Fund, the Department of Insurance or the association may assess the cost of such audit against the individual self-insurer.

2 employers and any other interested parties of the 3 determination of insolvency and of their rights under this section. Such notification shall be by mail at the last known 4 5 address thereof when available; but, if sufficient information 6 for notification by mail is not available, notice by

7

1

9 10 11

8

sufficient.

13 14 15

12

16 17 18 month.

unsatisfactorily.

19 20

21 22

23 24

25 26

27

28 29

30

31 been paid by the insolvent member. In the case of an

84

action as the insolvent member would have had if such sums had

4. Require that the association notify the member

publication in a newspaper of general circulation shall be

5.<del>2.</del> Suspend or revoke the authority of any member

employer failing to pay an assessment when due or failing to

state. As an alternative, the department may levy a fine on

Such fine shall not exceed 5 percent of the unpaid assessment

3. Revoke the designation of any servicing facility if

(a) Any person who recovers from the association under

any member employer failing to pay an assessment when due.

per month, except that no fine shall be less than \$100 per

this section shall be deemed to have assigned his or her

rights to the association to the extent of such recovery.

cooperate with the association to the same extent as such

insolvent member. The association shall have no cause of

sums the association has paid out, except such causes of

action against the employee of the insolvent member for any

person would have been required to cooperate with the

Every claimant seeking the protection of this section shall

the department finds that claims are being handled

(7) EFFECT OF PAID CLAIMS. --

comply with the plan of operation to self-insure in this

CODING: Words stricken are deletions; words underlined are additions.

insolvent member operating on a plan with assessment liability, payments of claims by the association shall not operate to reduce the liability of the insolvent member to the receiver, liquidator, or statutory successor for unpaid assessments.

- (b) The receiver, liquidator, or statutory successor of an insolvent member shall be bound by settlements of covered claims by the association or a similar organization in another state. The court having jurisdiction shall grant such claims priority against the assets of the insolvent member equal to that to which the claimant would have been entitled in the absence of this section. The expense of the association or similar organization in handling claims shall be accorded the same priority as the expenses of the liquidator.
- (c) The association shall file periodically with the receiver or liquidator of the insolvent member statements of the covered claims paid by the association and estimates of anticipated claims on the association, which shall preserve the rights of the association against the assets of the insolvent member.
- (8) NOTIFICATION PREVENTION OF INSOLVENCIES.--To aid in the detection and prevention of employer insolvencies $\div$
- (a) upon determination by majority vote that any member employer may be insolvent or in a financial condition hazardous to the employees thereof or to the public, it shall be the duty of the board of directors to notify the Department of <a href="Insurance">Insurance</a> Labor and Employment Security of any information indicating such condition.
- (b) The board of directors may, upon majority vote, request that the department determine the condition of any member employer which the board in good faith believes may no

3

4 5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22 23

24

25

26 27

28

29

30

longer be qualified to be a member of the association. Within 30 days of the receipt of such request or, for good cause shown, within a reasonable time thereafter, the department shall make such determination and shall forthwith advise the board of its findings. Each request for a determination shall be kept on file by the department, but the request shall not be open to public inspection prior to the release of the determination to the public.

- (c) It shall also be the duty of the department to report to the board of directors when it has reasonable cause to believe that a member employer may be in such a financial condition as to be no longer qualified to be a member of the association.
- (d) The board of directors may, upon majority vote, make reports and recommendations to the department upon any matter which is germane to the solvency, liquidation, rehabilitation, or conservation of any member employer. Such reports and recommendations shall not be considered public documents.
- (e) The board of directors may, upon majority vote, make recommendations to the department for the detection and prevention of employer insolvencies.
- (f) The board of directors shall, at the conclusion of any member's insolvency in which the association was obligated to pay covered claims, prepare a report on the history and cause of such insolvency, based on the information available to the association, and shall submit such report to the department.
- (9) EXAMINATION OF THE ASSOCIATION. -- The association shall be subject to examination and regulation by the 31 Department of Insurance <del>Labor and Employment Security</del>. No

3

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21

22

2324

25

2627

28

2930

31

later than March 30 of each year, the board of directors shall submit an audited a financial statement report for the preceding calendar year in a form approved by the department.

- (10) IMMUNITY.--There shall be no liability on the part of, and no cause of action of any nature shall arise against, any member employer, the association or its agents or employees, the board of directors, or the Department of <a href="Insurance">Insurance</a> Labor and Employment Security or its representatives for any action taken by them in the performance of their powers and duties under this section.
- (11) STAY OF PROCEEDINGS; REOPENING OF DEFAULT JUDGMENTS. -- All proceedings in which an insolvent employer is a party, or is obligated to defend a party, in any court or before any quasi-judicial body or administrative board in this state shall be stayed for up to 6 months, or for such additional period from the date the employer becomes an insolvent member, as is deemed necessary by a court of competent jurisdiction to permit proper defense by the association of all pending causes of action as to any covered claims arising from a judgment under any decision, verdict, or finding based on the default of the insolvent member. The association, either on its own behalf or on behalf of the insolvent member, may apply to have such judgment, order, decision, verdict, or finding set aside by the same court or administrator that made such judgment, order, decision, verdict, or finding and shall be permitted to defend against such claim on the merits. If requested by the association, the stay of proceedings may be shortened or waived.
- (12) LIMITATION ON CERTAIN ACTIONS.--Notwithstanding any other provision of this chapter, a covered claim, as defined herein, with respect to which settlement is not

 effected and pursuant to which suit is not instituted against the insured of an insolvent member or the association within 1 year after the deadline for filing claims with the receiver of the insolvent member, or any extension of the deadline, shall thenceforth be barred as a claim against the association.

(13) CORPORATE INCOME TAX CREDIT.--Any sums acquired by a member by refund, dividend, or otherwise from the association shall be payable within 30 days of receipt to the Department of Insurance for deposit with the Treasurer to the credit of the General Revenue Fund. All provisions of chapter 220 relating to penalties and interest on delinquent corporate income tax payments apply to payments due under this subsection.

Section 16. Subsections (2), (3), and (4) of section 440.386, Florida Statutes, are amended to read:

440.386 Individual self-insurers' insolvency; conservation; liquidation.--

Department of Insurance or the Florida Self-Insurers Guaranty
Association, Incorporated, may commence a delinquency any such
proceeding by application to the court for an order directing
the individual self-insurer to show cause why the department
or association should not have the relief prayed for. The
Florida Self-Insurers Guaranty Association, Incorporated, may
petition the department to commence such proceedings, and upon
receipt of such petition, the department shall commence such
proceeding. On the return of such order to show cause, and
after a full hearing, the court shall either deny the
application or grant the application, together with such other
relief as the nature of the case and the interests of the
claimants, creditors, stockholders, members, subscribers, or

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

30

public may require. The Department of Insurance and the association shall give Florida Self-Insurers Guaranty Association, Incorporated, shall be given reasonable written notice to each other by the department of all hearings which pertain to an adjudication of insolvency of a member individual self-insurer.

- (3) GROUNDS FOR LIQUIDATION. -- The Department of Insurance or the association may apply to the court for an order appointing a receiver and directing the receiver to liquidate the business of a domestic individual self-insurer if such individual self-insurer is insolvent. Florida Self-Insurers Guaranty Association, Incorporated, may petition the department to apply to the court for such order. Upon receipt of such petition, the department shall apply to the court for such order.
- (4) GROUNDS FOR CONSERVATION; FOREIGN INDIVIDUAL SELF-INSURERS.--
- (a) The Department of Insurance or the association may apply to the court for an order appointing a receiver or ancillary receiver, and directing the receiver to conserve the assets within this state, of a foreign individual self-insurer if such individual self-insurer is insolvent. Florida Self-Insurers Guaranty Association, Incorporated, may petition the department to apply for such order, and, upon receipt of such petition, the department shall apply to the court for such order.
- (b) An order to conserve the assets of an individual self-insurer shall require the receiver forthwith to take possession of the property of the receiver within the state and to conserve it, subject to the further direction of the 31 court.

2 3

4 5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26 27

28

29

30

Section 17. Subsection (8) and paragraph (e) of subsection (9) of section 440.49, Florida Statutes, are amended to read:

- 440.49 Limitation of liability for subsequent injury through Special Disability Trust Fund. --
- (8) PREFERRED WORKER PROGRAM. -- The Department of Education division or administrator shall issue identity cards to preferred workers upon request by qualified employees; and the Department of Insurance shall reimburse an employer, from the Special Disability Trust Fund, for the cost of workers' compensation premium related to the preferred workers payroll for up to 3 years of continuous employment upon satisfactory evidence of placement and issuance of payroll and classification records and upon the employee's certification of employment. The department and the Department of Education division may by rule prescribe definitions, forms, and procedures for the administration of the preferred worker program. The Department of Education division may by rule prescribe the schedule for submission of forms for participation in the program.
  - (9) SPECIAL DISABILITY TRUST FUND. --
- The Department of Insurance Labor and Employment Security or administrator shall report annually on the status of the Special Disability Trust Fund. The report shall update the estimated undiscounted and discounted fund liability, as determined by an independent actuary, change in the total number of notices of claim on file with the fund in addition to the number of newly filed notices of claim, change in the number of proofs of claim processed by the fund, the fee revenues refunded and revenues applied to pay down the 31 | liability of the fund, the average time required to reimburse

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18 19

20

21 22

23

24

25

26 27

28

29

30

accepted claims, and the average administrative costs per claim. The department or administrator shall submit its report to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 1 of each year.

Section 18. Present paragraphs (b) through (h) of subsection (1) of section 440.491, Florida Statutes, are redesignated as paragraphs (c) through (i), respectively, and a new paragraph (b) is added to that subsection, and paragraph (c) of subsection (1), paragraph (a) of subsection (3), paragraph (b) of subsection (4), paragraphs (b) and (c) of subsection (5), and subsections (6), (7), and (8) of that section are amended, to read:

440.491 Reemployment of injured workers; rehabilitation. --

- (1) DEFINITIONS.--As used in this section, the term:
- "Department" means the Department of Education.
- (d)<del>(c)</del> "Qualified rehabilitation provider" means a rehabilitation nurse, rehabilitation counselor, vocational evaluator, rehabilitation facility, or agency approved by the Department of Education division as qualified to provide reemployment assessments, medical care coordination, reemployment services, or vocational evaluations under this chapter.
  - (3) REEMPLOYMENT STATUS REVIEWS AND REPORTS. --
- When an employee who has suffered an injury compensable under this chapter is unemployed 60 days after the date of injury and is receiving benefits for temporary total disability, temporary partial disability, or wage loss, and has not yet been provided medical care coordination and 31 reemployment services voluntarily by the carrier, the carrier

3

4 5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26

27 28

29

30

must determine whether the employee is likely to return to work and must report its determination to the department division. The carrier must thereafter determine the reemployment status of the employee at 90-day intervals as long as the employee remains unemployed, is not receiving medical care coordination or reemployment services, and is receiving the benefits specified in this subsection.

- (4) REEMPLOYMENT ASSESSMENTS.--
- (b) The carrier shall authorize only a qualified rehabilitation provider to provide the reemployment assessment. The rehabilitation provider shall conduct its assessment and issue a report to the carrier, the employee, and the department division within 30 days after the time such assessment is complete.
- (5) MEDICAL CARE COORDINATION AND REEMPLOYMENT SERVICES. --
- (b) If the rehabilitation provider concludes that training and education are necessary to return the employee to suitable gainful employment, or if the employee has not returned to suitable gainful employment within 180 days after referral for reemployment services or receives \$2,500 in reemployment services, whichever comes first, the carrier must discontinue reemployment services and refer the employee to the department division for a vocational evaluation. Notwithstanding any provision of chapter 289 or chapter 627, the cost of a reemployment assessment and the first \$2,500 in reemployment services to an injured employee must not be treated as loss adjustment expense for workers' compensation ratemaking purposes.
- (c) A carrier may voluntarily provide medical care 31 coordination or reemployment services to the employee at

3

4

5

6

7

8

9

10

11

12 13

14 15

16 17

18

19

20

21

22

2324

25

2627

28

29

30 31 intervals more frequent than those required in this section. For the purpose of monitoring reemployment, the carrier or the rehabilitation provider shall report to the <u>department</u> division, in the manner prescribed by the <u>department</u> division, the date of reemployment and wages of the employee. The carrier shall report its voluntary service activity to the <u>department</u> division as required by rule. Voluntary services offered by the carrier for any of the following injuries must be considered benefits for purposes of ratemaking: traumatic brain injury; spinal cord injury; amputation, including loss of an eye or eyes; burns of 5 percent or greater of the total body surface.

- (6) TRAINING AND EDUCATION. --
- (a) Upon referral of an injured employee by the carrier, or upon the request of an injured employee, the department division shall conduct a training and education screening to determine whether it should refer the employee for a vocational evaluation and, if appropriate, approve training and education or other vocational services for the employee. The department division may not approve formal training and education programs unless it determines, after consideration of the reemployment assessment, pertinent reemployment status reviews or reports, and such other relevant factors as it prescribes by rule, that the reemployment plan is likely to result in return to suitable gainful employment. The department division is authorized to expend moneys from the Workers' Compensation Administration Trust Fund, established by s. 440.50, to secure appropriate training and education or other vocational services when necessary to satisfy the recommendation of a vocational evaluator. The department division shall establish training

4 5

6

7

8

9 10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26

27 28

29

30

and education standards pertaining to employee eligibility, course curricula and duration, and associated costs.

- (b) When it appears that an employee who has attained maximum medical improvement requires training and education to obtain suitable gainful employment, the employer shall pay the employee additional temporary total compensation while the employee receives such training and education for a period not to exceed 26 weeks, which period may be extended for an additional 26 weeks or less, if such extended period is determined to be necessary and proper by a judge of compensation claims. However, a carrier or employer is not precluded from voluntarily paying additional temporary total disability compensation beyond that period. If an employee requires temporary residence at or near a facility or an institution providing training and education which is located more than 50 miles away from the employee's customary residence, the reasonable cost of board, lodging, or travel must be borne by the department division from the Workers' Compensation Administration Trust Fund established by s. 440.50. An employee who refuses to accept training and education that is recommended by the vocational evaluator and considered necessary by the department division is subject to a 50-percent reduction in weekly compensation benefits, including wage-loss benefits, as determined under s. 440.15(3)(b).
  - (7) PROVIDER QUALIFICATIONS. --
- The department division shall investigate and maintain a directory of each qualified public and private rehabilitation provider, facility, and agency, and shall establish by rule the minimum qualifications, credentials, and 31 requirements that each rehabilitation service provider,

facility, and agency must satisfy to be eligible for listing in the directory. These minimum qualifications and credentials must be based on those generally accepted within the service specialty for which the provider, facility, or agency is approved.

- (b) The <u>department</u> <u>division</u> shall impose a biennial application fee of \$25 for each listing in the directory, and all such fees must be deposited in the Workers' Compensation Administration Trust Fund.
- each rehabilitation service provider, facility, and agency qualified under this subsection to ensure its compliance with the minimum qualifications and credentials established by the department division. The failure of a qualified rehabilitation service provider, facility, or agency to provide the department division with information requested or access necessary for the department division to satisfy its responsibilities under this subsection is grounds for disqualifying the provider, facility, or agency from further referrals.
- (d) A qualified rehabilitation service provider, facility, or agency may not be authorized by an employer, a carrier, or the <u>department</u> <u>division</u> to provide any services, including expert testimony, under this section in this state unless the provider, facility, or agency is listed or has been approved for listing in the directory. This restriction does not apply to services provided outside this state under this section.
- (e) The <u>department</u> <u>division</u>, after consultation with representatives of employees, employers, carriers, rehabilitation providers, and qualified training and education

4 5

 providers, shall adopt rules governing professional practices and standards.

(8) CARRIER PRACTICES.--The <u>department</u> <u>division</u> shall monitor the selection of providers and the provision of services by carriers under this section for consistency with legislative intent set forth in subsection (2).

Section 19. Section 440.525, Florida Statutes, is amended to read:

440.525 Examination of carriers.—Beginning July 1, 1994, The Division of Workers' Compensation of the Department of Insurance Labor and Employment Security may examine each carrier as often as is warranted to ensure that carriers are fulfilling their obligations under the law, and shall examine each carrier not less frequently than once every 3 years. The examination must cover the preceding 3 fiscal years of the carrier's operations and must commence within 12 months after the end of the most recent fiscal year being covered by the examination. The examination may cover any period of the carrier's operations since the last previous examination.

Section 20. Subsections (1), (4), and (5) of section 443.012, Florida Statutes, are amended to read:

443.012 Unemployment Appeals Commission. --

Innovation Department of Labor and Employment Security an Unemployment Appeals Commission, hereinafter referred to as the "commission." The commission shall consist of a chair and two other members to be appointed by the Governor, subject to confirmation by the Senate. Not more than one appointee must be a person who, on account of previous vocation, employment, or affiliation, is classified as a representative of employers; and not more than one such appointee must be a

4

5

6 7

9

10 11

12

13 14 15

16

17 18 19

20 21

22

23 24

25

26 27

28 29

30 31

person who, on account of previous vocation, employment, or affiliation, is classified as a representative of employees.

- The chair shall devote his or her entire time to commission duties and shall be responsible for the administrative functions of the commission.
- (b) The chair shall have the authority to appoint a general counsel and such other personnel as may be necessary to carry out the duties and responsibilities of the commission.
- (c) The chair shall have the qualifications required by law for a judge of the circuit court and shall not engage in any other business vocation or employment. Notwithstanding any other provisions of existing law, the chair shall be paid a salary equal to that paid under state law to a judge of the circuit court.
- (d) The remaining members shall be paid a stipend of \$100 for each day they are engaged in the work of the commission. The chair and other members shall also be reimbursed for travel expenses, as provided in s. 112.061.
- (e) The total salary and travel expenses of each member of the commission shall be paid from the Employment Security Administration Trust Fund.
- The property, personnel, and appropriations relating to the specified authority, powers, duties, and responsibilities of the commission shall be provided to the commission by the Agency for Workforce Innovation Department of Labor and Employment Security.
- (5) The commission shall not be subject to control, supervision, or direction by the Agency for Workforce Innovation Department of Labor and Employment Security in the performance of its powers and duties under this chapter.

1 Section 21. Subsection (12) of section 443.036, Florida Statutes, is amended to read: 2 3 443.036 Definitions.--As used in this chapter, unless 4 the context clearly requires otherwise: 5 (12) COMMISSION. -- "Commission" means the Unemployment 6 Appeals Commission of the Department of Labor and Employment 7 Security. 8 Section 22. Subsection (3) of section 447.02, Florida 9 Statutes, is amended to read: 10 447.02 Definitions.--The following terms, when used in 11 this chapter, shall have the meanings ascribed to them in this section: 12 13 (3) The term "department" means the Department of 14 Business and Professional Regulation Labor and Employment 15 Security. Section 23. Subsection (4) of section 447.305, Florida 16 17 Statutes, is amended to read: 18 447.305 Registration of employee organization .--19 (4) Notification of registrations and renewals of 20 registration shall be furnished at regular intervals by the 21 commission to the Department of Business and Professional Regulation Labor and Employment Security. 22 Section 24. Subsection (4) of section 450.012, Florida 23 24 Statutes, is amended to read: 25 450.012 Definitions. -- For the purpose of this chapter, the word, phrase, or term: 26 27 "Department" means the Department of Business and 28 Professional Regulation Labor and Employment Security. 29 Section 25. Paragraph (j) of subsection (1) of section 30 450.191, Florida Statutes, is amended to read: 31

26

2728

29

30

programs.

duties.--2 3 (1) The Executive Office of the Governor is authorized and directed to: 4 5 (j) Cooperate with the farm labor office of the 6 Department of Business and Professional Regulation Labor and 7 Employment Security in the recruitment and referral of migrant 8 laborers and other persons for the planting, cultivation, and 9 harvesting of agricultural crops in Florida. 10 Section 26. Subsection (2) of section 450.28, Florida 11 Statutes, is amended to read: 450.28 Definitions.--12 "Department" means the Department of Business and 13 14 Professional Regulation Labor and Employment Security. Section 27. Section 627.0915, Florida Statutes, is 15 amended to read: 16 627.0915 Rate filings; workers' compensation, 17 drug-free workplace, and safe employers. -- The Department of 18 19 Insurance shall approve rating plans for workers' compensation 20 insurance that give specific identifiable consideration in the 21 setting of rates to employers that either implement a drug-free workplace program pursuant to rules adopted by the 22 Division of Workers' Compensation of the Department of 23 24 Insurance Labor and Employment Security or implement a safety 25 program pursuant to provisions of the rating plan or implement

450.191 Executive Office of the Governor; powers and

Section 28. Paragraph (m) of subsection (2) of section

both a drug-free workplace program and a safety program. The

plans must be actuarially sound and must state the savings

anticipated to result from such drug-testing and safety

31 110.205, Florida Statutes, is amended to read:

2

3

30

110.205 Career service; exemptions.--

- (2) EXEMPT POSITIONS. -- The exempt positions that are not covered by this part include the following:
- 4 (m) All assistant division director, deputy division 5 director, and bureau chief positions in any department, and 6 those positions determined by the department to have 7 managerial responsibilities comparable to such positions, 8 which positions include, but are not limited to, positions in the Department of Health, the Department of Children and 9 10 Family Services, and the Department of Corrections that are 11 assigned primary duties of serving as the superintendent or assistant superintendent, or warden or assistant warden, of an 12 13 institution; positions in the Department of Corrections that are assigned primary duties of serving as the circuit 14 administrator or deputy circuit administrator; positions in 15 the Department of Transportation that are assigned primary 16 17 duties of serving as regional toll managers and managers of offices as defined in s. 20.23(3)(d)3. and (4)(d); positions 18 19 in the Department of Environmental Protection that are 20 assigned the duty of an Environmental Administrator or program 21 administrator; those positions described in s. 20.171 as 22 included in the Senior Management Service; and positions in the Department of Health that are assigned the duties of 23 24 Environmental Administrator, Assistant County Health 25 Department Director, and County Health Department Financial Administrator. Unless otherwise fixed by law, the department 26 shall set the salary and benefits of these positions in 27 28 accordance with the rules established for the Selected Exempt 29 Service.
- Section 29. Paragraph (h) of subsection (2) of section 31 112.19, Florida Statutes, is amended to read:

112.19 Law enforcement, correctional, and correctional probation officers; death benefits.--

(2)

1

2

3

4 5

6

7 8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

2324

25

26

2728

29

30 31

- (h)1. Any employer who employs a full-time law enforcement, correctional, or correctional probation officer who, on or after January 1, 1995, suffers a catastrophic injury, as defined in s.  $440.02 ext{ s. } 440.02(37)$ , in the line of duty shall pay the entire premium of the employer's health insurance plan for the injured employee, the injured employee's spouse, and for each dependent child of the injured employee until the child reaches the age of majority or until the end of the calendar year in which the child reaches the age of 25 if the child continues to be dependent for support, or the child is a full-time or part-time student and is dependent for support. The term "health insurance plan" does not include supplemental benefits that are not part of the basic group health insurance plan. If the injured employee subsequently dies, the employer shall continue to pay the entire health insurance premium for the surviving spouse until remarried, and for the dependent children, under the conditions outlined in this paragraph. However:
- a. Health insurance benefits payable from any other source shall reduce benefits payable under this section.
- b. It is unlawful for a person to willfully and knowingly make, or cause to be made, or to assist, conspire with, or urge another to make, or cause to be made, any false, fraudulent, or misleading oral or written statement to obtain health insurance coverage as provided under this paragraph. A person who violates this sub-subparagraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

4 5

- c. In addition to any applicable criminal penalty, upon conviction for a violation as described in sub-subparagraph b., a law enforcement, correctional, or correctional probation officer or other beneficiary who receives or seeks to receive health insurance benefits under this paragraph shall forfeit the right to receive such health insurance benefits, and shall reimburse the employer for all benefits paid due to the fraud or other prohibited activity. For purposes of this sub-subparagraph, "conviction" means a determination of guilt that is the result of a plea or trial, regardless of whether adjudication is withheld.
- 2. In order for the officer, spouse, and dependent children to be eligible for such insurance coverage, the injury must have occurred as the result of the officer's response to fresh pursuit, the officer's response to what is reasonably believed to be an emergency, or an unlawful act perpetrated by another. Except as otherwise provided herein, nothing in this paragraph shall be construed to limit health insurance coverage for which the officer, spouse, or dependent children may otherwise be eligible, except that a person who qualifies under this section shall not be eligible for the health insurance subsidy provided under chapter 121, chapter 175, or chapter 185.

Section 30. Paragraph (g) of subsection (2) of section 112.191, Florida Statutes, is amended to read:

112.191 Firefighters; death benefits.--

(2)

(g)1. Any employer who employs a full-time firefighter who, on or after January 1, 1995, suffers a catastrophic injury, as defined in  $\underline{s.~440.02}$   $\underline{s.~440.02(37)}$ , in the line of duty shall pay the entire premium of the employer's health

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26 27

28

29

30

insurance plan for the injured employee, the injured employee's spouse, and for each dependent child of the injured employee until the child reaches the age of majority or until the end of the calendar year in which the child reaches the age of 25 if the child continues to be dependent for support, or the child is a full-time or part-time student and is dependent for support. The term "health insurance plan" does not include supplemental benefits that are not part of the basic group health insurance plan. If the injured employee subsequently dies, the employer shall continue to pay the entire health insurance premium for the surviving spouse until remarried, and for the dependent children, under the conditions outlined in this paragraph. However:

- Health insurance benefits payable from any other source shall reduce benefits payable under this section.
- It is unlawful for a person to willfully and knowingly make, or cause to be made, or to assist, conspire with, or urge another to make, or cause to be made, any false, fraudulent, or misleading oral or written statement to obtain health insurance coverage as provided under this paragraph. A person who violates this sub-subparagraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- c. In addition to any applicable criminal penalty, upon conviction for a violation as described in sub-subparagraph b., a firefighter or other beneficiary who receives or seeks to receive health insurance benefits under this paragraph shall forfeit the right to receive such health insurance benefits, and shall reimburse the employer for all benefits paid due to the fraud or other prohibited activity. 31 For purposes of this sub-subparagraph, "conviction" means a

determination of guilt that is the result of a plea or trial, regardless of whether adjudication is withheld.

In order for the firefighter, spouse, and dependent children to be eligible for such insurance coverage, the injury must have occurred as the result of the firefighter's response to what is reasonably believed to be an emergency involving the protection of life or property, or an unlawful act perpetrated by another. Except as otherwise provided herein, nothing in this paragraph shall be construed to limit health insurance coverage for which the firefighter, spouse, or dependent children may otherwise be eligible, except that a person who qualifies for benefits under this section shall not be eliqible for the health insurance subsidy provided under chapter 121, chapter 175, or chapter 185.

14 15 16

17

18

19

20 21

22 23

24

25

26

27 28

29

30

2

3

4

5

6

7

8

9

10

11

12 13

> Notwithstanding any provision of this section to the contrary, the death benefits provided in paragraphs (b), (c), and (f) shall also be applicable and paid in cases where a firefighter received bodily injury prior to July 1, 1993, and subsequently died on or after July 1, 1993, as a result of such in-line-of-duty injury.

Section 31. Section 121.125, Florida Statutes, is amended to read:

121.125 Credit for workers' compensation payment periods.--A member of the retirement system created by this chapter who has been eligible or becomes eligible to receive workers' compensation payments for an injury or illness occurring during his or her employment while a member of any state retirement system shall, upon return to active employment with a covered employer for 1 calendar month or 31 upon approval for disability retirement in accordance with s.

121.091(4), receive full retirement credit for the period prior to such return to active employment or disability retirement for which the workers' compensation payments were received. However, no member may receive retirement credit for any such period occurring after the earlier of the date of maximum medical improvement has been attained as defined in s. 440.02 s. 440.02(9) or the date termination has occurred as defined in s. 121.021(39). The employer of record at the time of the worker's compensation injury or illness shall make the required retirement contributions based on the member's rate of monthly compensation immediately prior to his or her receiving workers' compensation payments for retirement credit received by the member.

Section 32. Subsection (7) of section 122.03, Florida Statutes, is amended to read:

122.03 Contributions; participants; prior service credit.--

chapter who has been eligible or becomes eligible to receive workers' compensation payments for an injury or illness occurring during his or her employment while a member of any state retirement system shall, upon his or her return to active employment with a covered employer for 1 calendar month or upon his or her approval for disability retirement in accordance with s. 122.09, receive full retirement credit for the period prior to such return to active employment or disability retirement for which the workers' compensation payments were received. However, no member may receive retirement credit for any such period occurring after the earlier of the date of maximum medical improvement has been attained as defined in s. 440.02 s. 440.02(9) or the date

3

4

5

6

7

8

9

11

12 13

14

15

16 17

18 19

20

21

22

2324

25

26

2728

29

30

31

termination has occurred as defined in s. 121.021(39). The employer of record at the time of the worker's compensation injury or illness shall make the required employee and employer retirement contributions based on the member's rate of monthly compensation immediately prior to receipt of workers' compensation payments.

Section 33. Subsection (10) of section 238.06, Florida Statutes, is amended to read:

238.06 Membership application, creditable service, and time for making contributions.--

(10) A member of the retirement system created by this chapter who has been eligible or becomes eligible to receive workers' compensation payments for an injury or illness occurring during his or her employment while a member of any state retirement system shall, upon his or her return to active employment with a covered employer for 1 calendar month or upon his or her approval for disability retirement in accordance with s. 238.07, receive full retirement credit for the period prior to such return to active employment or disability retirement for which the workers' compensation payments were received. However, no member may receive retirement credit for any such period occurring after the earlier of the date of maximum medical improvement has been attained as defined in s. 440.02 s. 440.02(9) or the date termination has occurred as defined in s. 121.021(39). The employer of record at the time of the worker's compensation injury or illness shall make the required employee and employer retirement contributions based on the member's rate of monthly compensation immediately prior to his or her receiving workers' compensation payments.

 Section 34. Subsection (1) of section 440.10, Florida Statutes, is amended to read:

440.10 Liability for compensation. --

- (1)(a) Every employer coming within the provisions of this chapter, including any brought within the chapter by waiver of exclusion or of exemption, shall be liable for, and shall secure, the payment to his or her employees, or any physician, surgeon, or pharmacist providing services under the provisions of s. 440.13, of the compensation payable under ss. 440.13, 440.15, and 440.16. Any contractor or subcontractor who engages in any public or private construction in the state shall secure and maintain compensation for his or her employees under this chapter as provided in s. 440.38.
- (b) In case a contractor sublets any part or parts of his or her contract work to a subcontractor or subcontractors, all of the employees of such contractor and subcontractor or subcontractors engaged on such contract work shall be deemed to be employed in one and the same business or establishment; and the contractor shall be liable for, and shall secure, the payment of compensation to all such employees, except to employees of a subcontractor who has secured such payment.
- (c) A contractor may require a subcontractor to provide evidence of workers' compensation insurance or a copy of his or her certificate of election. A subcontractor electing to be exempt as a sole proprietor, partner, or officer of a corporation shall provide a copy of his or her certificate of election to the contractor.
- (d)1. If a contractor becomes liable for the payment of compensation to the employees of a subcontractor who has failed to secure such payment in violation of s. 440.38, the contractor or other third-party payor shall be entitled to

 recover from the subcontractor all benefits paid or payable plus interest unless the contractor and subcontractor have agreed in writing that the contractor will provide coverage.

- 2. If a contractor or third-party payor becomes liable for the payment of compensation to the employee of a subcontractor who is actively engaged in the construction industry and has elected to be exempt from the provisions of this chapter, but whose election is invalid, the contractor or third-party payor may recover from the claimant, partnership, or corporation all benefits paid or payable plus interest, unless the contractor and the subcontractor have agreed in writing that the contractor will provide coverage.
- (e) A subcontractor is not liable for the payment of compensation to the employees of another subcontractor on such contract work and is not protected by the exclusiveness-of-liability provisions of s. 440.11 from action at law or in admiralty on account of injury of such employee of another subcontractor.
- (f) If an employer willfully fails to secure compensation as required by this chapter, the division may assess against the employer a penalty not to exceed \$5,000 for each employee of that employer who is classified by the employer as an independent contractor but who is found by the division to not meet the criteria for an independent contractor that are set forth in s. 440.02.
- (g) For purposes of this section, a person is conclusively presumed to be an independent contractor if:
- 1. The independent contractor provides the general contractor with an affidavit stating that he or she meets all the requirements of  $\underline{s.\ 440.02(15)(d)}\underline{s.\ 440.02(14)(d)};$  and

1 The independent contractor provides the general 2 contractor with a valid certificate of workers' compensation 3 insurance or a valid certificate of exemption issued by the division. 4 5 6 A sole proprietor, partner, or officer of a corporation who 7 elects exemption from this chapter by filing a certificate of election under s. 440.05 may not recover benefits or compensation under this chapter. An independent contractor 9 10 who provides the general contractor with both an affidavit 11 stating that he or she meets the requirements of s. 440.02(15)(d)s. 440.02(14)(d)and a certificate of exemption 12 is not an employee under s. 440.02(15)(c)s. 440.02(14)(c) and 13 may not recover benefits under this chapter. For purposes of 14 determining the appropriate premium for workers' compensation 15 coverage, carriers may not consider any person who meets the 16 17 requirements of this paragraph to be an employee. 18 Section 35. Subsection (1) of section 440.104, Florida 19 Statutes, is amended to read: 440.104 Competitive bidder; civil actions.--20 (1) Any person engaged in the construction industry, 21 22 as provided in s.  $440.02 \pm ... \pm ... \pm ... \pm ...$  who loses a competitive bid for a contract shall have a cause of action for damages 23 24 against the person awarded the contract for which the bid was 25 made, if the person making the losing bid establishes that the winning bidder knew or should have known that he or she was in 26

Section 36. Subsection (4) of section 440.14, Florida Statutes, is amended to read:

violation of s. 440.10, s. 440.105, or s. 440.38 while

440.14 Determination of pay.--

performing the work under the contract.

2728

29

30

31

1 (4) Upon termination of the employee or upon 2 termination of the payment of fringe benefits of any employee 3 who is collecting indemnity benefits pursuant to s. 440.15(2) 4 or (3)(b), the employer shall within 7 days of such 5 termination file a corrected 13-week wage statement reflecting 6 the wages paid and the fringe benefits that had been paid to 7 the injured employee, as provided defined in s. 440.02(28)s. 440.02(27). 8 9 Section 37. Sections 20.171 and 440.4416, Florida 10 Statutes, are repealed. Section 38. If any provision of this act or its 11 application to any person or circumstance is held invalid, the 12 invalidity does not affect other provisions or applications of 13 14 the act which can be given effect without the invalid 15 provision or application, and to this end the provisions of 16 this act are severable. 17 Section 39. This act shall take effect January 1, 2002. 18 19 20 21 LEGISLATIVE SUMMARY 22 Transfers various divisions, offices, and functions from the Department of Labor and Employment Security to the Department of Insurance, the Agency for Health Care Administration, the Department of Education, the Department of Business and Professional Regulation, and the State Technology Office. Transfers the Unemployment Appeals Commission to the Agency for Workforce 23 24 25 26 Innovation. Makes other revisions, to conform. (See bill for details.) 27 28 29 30 31