Florida Senate - 2003

By Senator Wise

5-889A-03

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A bill to be entitled An act relating to blind services; providing a short title; transferring the powers, duties, records, personnel, property, and funds of the Division of Blind Services within the Department of Education to the Florida Corporation for the Blind, which is created by this act; amending s. 20.15, F.S.; deleting the division from the Department of Education; amending s. 413 011 F.S.; providing

7 this act; amending s. 20.15, F.S.; deleting the 8 9 division from the Department of Education; 10 amending s. 413.011, F.S.; providing 11 legislative purpose and policy; creating the 12 Florida Corporation for the Blind; providing 13 for membership, terms, and meetings of the board of directors and for the election of the 14 corporation chair; naming the corporation as 15 16 the designated state unit and the Department of Management Services as the designated state 17 agency under the federal Rehabilitation Act of 18 19 1973; providing for corporate personnel, 20 including an executive director; requiring 21 background investigations of personnel; 22 providing powers and duties of the corporation, 23 including the duty to license blind individuals 24 under the federal Randolph-Sheppard Act; 25 exempting certain property from record and inventory requirements and from bidding 26 27 requirements; creating a children's program; 2.8 providing purposes of the program; requiring an 29 annual report; providing for the resolution of 30 disputes; repealing the Advisory Council for the Blind; creating s. 413.093, F.S.; providing 31 1

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1	budgetary procedures for the corporation;
2	providing duties of the executive director of
3	the Florida Corporation for the Blind; creating
4	s. 413.094, F.S.; providing for management
5	flexibility in the corporation's allocation of
6	funds and the amendment of authorized
7	positions; creating s. 413.095, F.S.; providing
8	for the corporation to retain title to certain
9	real and personal property intended for use by
10	people who have visual impairments and certain
11	corporate personnel; allowing the corporation
12	to repossess, transfer, and dispose of such
13	property; amending s. 110.131, F.S., relating
14	to other-personal-services temporary
15	employment, s. 121.051, F.S., relating to
16	participation in the Florida Retirement System,
17	s. 215.311, relating to exceptions from s.
18	215.31, F.S., which apply to funds collected by
19	and under the direction of the division, s.
20	318.21, F.S., relating to the disposition of
21	civil penalties by county courts, s. 413.0115,
22	F.S., relating to the State Board of
23	Administration's authorization to invest a
24	portfolio, s. 413.012, F.S., relating to
25	prohibiting the disclosure of confidential
26	records and providing exemptions to the
27	prohibition, s. 413.013, F.S., relating to the
28	destruction of certain records, s. 413.014,
29	F.S., relating to community-based
30	rehabilitation programs, s. 413.041, F.S.,
31	relating to placing eligible blind persons in
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1	vending facilities in public places, s.
2	413.051, F.S., the Little Randolph Sheppard
3	Act, s. 413.091, F.S., relating to the issuance
4	of identification cards to persons known to be
5	blind or partially sighted, s. 413.092, F.S.,
6	relating to the Blind Babies Program;
7	conforming provisions to the changes made by
8	this act; repealing ss. 413.061, 413.062,
9	413.063, 413.064, 413.065, 413.066, 413.067,
10	413.068, 413.069, F.S., relating to the
11	issuance of permits for soliciting funds on
12	behalf of blind persons; providing an effective
13	date.
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15	Be It Enacted by the Legislature of the State of Florida:
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17	Section 1. This act may be cited as the "Florida
18	Corporation for the Blind Act."
19	Section 2. The purpose of this act is to create a
20	public-private partnership by providing that a single
21	nonprofit corporation be established to provide administrative
22	services and to implement programs for persons in the state
23	who are blind and that no additional nonprofit corporation be
24	created for these purposes.
25	Section 3. (1) The powers, duties, records,
26	personnel, property, and unexpended balances of
27	appropriations, allocations, or other funds of the Division of
28	Blind Services of the Department of Education are transferred,
29	to the Florida Corporation for the Blind.
30	(2) Any contract or agreement concerning services for
31	the blind to which the Division of Blind Services is a party
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1 and which is in effect before January 1, 2004, is binding upon the Florida Corporation for the Blind to the same extent that 2 3 the contract or agreement was binding upon the division. (3) All proceeds from claims filed with any agency, 4 5 including, but not limited to, the Social Security б Administration, which relate to the provision of services for 7 the blind shall be transferred to the corporation from any 8 agency that has received such proceeds. 9 Section 4. Subsection (3) of section 20.15, Florida 10 Statutes, is amended to read: 11 20.15 Department of Education.--There is created a Department of Education. 12 (3) DIVISIONS.--The following divisions of the 13 Department of Education are established: 14 (a) Division of Community Colleges. 15 (b) Division of Public Schools. 16 17 (c) Division of Colleges and Universities. (d) Division of Vocational Rehabilitation. 18 19 (e) Division of Blind Services. Section 5. Subsection (6) of section 121.051, Florida 20 21 Statutes, is amended to read: 22 121.051 Participation in the system.--(6) SEASONAL STATE EMPLOYMENT; BLIND VENDING FACILITY 23 24 OPERATORS.--(a) Seasonal state employment shall be included under 25 this chapter, and the time limit and procedure for claiming 26 same as set forth in s. 122.07 shall continue under this 27 28 chapter for those members transferring to this system and for 29 all new members. 30 (b)1. All blind or partially sighted persons employed 31 or licensed by the Division of Blind Services as vending Δ

1 facility operators on or after December 1, 1970, and prior to 2 July 1, 1996, are hereby declared to be state employees within 3 the meaning of this chapter, and all vending facility 4 operators licensed and employed during that period shall be 5 compulsory members of the Florida Retirement System in 6 compliance with this chapter for as long as the member is a 7 vending facility operator, except as provided in subparagraph 8 3.

9 2. Blindness shall not be deemed a retirement
10 disability within the provisions of this chapter for such
11 members as are contemplated by this paragraph.

12 3. Any vending facility operator as described in subparagraph 1. may elect, on or before July 31, 1996, to 13 withdraw from the Florida Retirement System as provided in s. 14 413.051(11). The election to withdraw shall take effect as of 15 July 1, 1996, and the decision to withdraw is irrevocable. A 16 17 vending facility operator who withdraws from the Florida Retirement System as provided in this subparagraph shall 18 19 retain all creditable service earned in the Florida Retirement 20 System through the month that retirement contributions ceased 21 to be reported, and no creditable service shall be earned as a vending facility operator after such month. However, any such 22 person may participate in the Florida Retirement System in the 23 24 future if employed by a participating employer in a covered 25 position.

4. All blind or partially sighted persons employed or
licensed by the <u>Florida Corporation for the Blind</u> Division of
Blind Services as vending facility operators on or after
<u>January 1, 2004</u> July 1, 1996, shall be independent contractors
within the meaning of this chapter and shall not be eligible
for membership in the Florida Retirement System.

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           Section 6. Section 215.311, Florida Statutes, is
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    amended to read:
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           215.311 State funds; exceptions.--Section 215.31 does
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   The provisions of s. 215.31 shall not apply to funds collected
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   by and under the direction and supervision of the Florida
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    Corporation for the Blind Division of Blind Services of the
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   Department of Education as provided under ss. 413.011,
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    413.041, and 413.051; however, nothing in this section does
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    not shall be construed to except from the provisions of s.
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    215.31 any appropriations made by the state to the corporation
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   division.
           Section 7. Subsection (4) of section 318.21, Florida
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    Statutes, is amended to read:
           318.21 Disposition of civil penalties by county
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    courts. -- All civil penalties received by a county court
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   pursuant to the provisions of this chapter shall be
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    distributed and paid monthly as follows:
           (4) Of the additional fine assessed under s.
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    318.18(3)(e) for a violation of s. 316.1301, 40 percent must
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   be remitted to the Department of Revenue for deposit in the
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    Grants and Donations Trust Fund of the Florida Corporation for
    the Blind <del>Division of Blind Services of the Department of</del>
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    Education, and 60 percent must be distributed pursuant to
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    subsections (1) and (2).
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           Section 8. Section 413.011, Florida Statutes, is
    amended to read:
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           413.011 Florida Corporation for the Blind Division of
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   Blind Services, internal organizational structure; Advisory
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    Council for the Blind. --
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           (1) PURPOSE AND POLICY.--
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1 (a) Purpose.--The purpose of this act is to establish a coordinated program of services which will be available to 2 3 individuals throughout this state who are blind. The program must be designed to maximize employment opportunities for such 4 5 individuals and to increase their independence and б self-sufficiency. In implementing this program, the Florida 7 Corporation for the Blind The internal organizational 8 structure of the Division of Blind Services shall be designed 9 for the purpose of ensuring the greatest possible efficiency 10 and effectiveness of services to the blind and to be 11 consistent with chapter 20. The Division of Blind Services shall plan, supervise, and carry out the following activities: 12 13 1.(a) Recommend personnel as may be necessary to carry 14 out the purposes of this section. (b) Cause to be compiled and maintained a complete 15 register of the blind in the state, which shall describe the 16 17 condition, cause of blindness, and capacity for education and industrial training, with such other facts as may seem to the 18 19 division to be of value. Any information in the register of 20 the blind which, when released, could identify an individual is confidential and exempt from the provisions of s. 21 119.07(1). 22 2.(c) Inquire into the cause of blindness, inaugurate 23 24 preventive measures, and provide for the examination and 25 treatment of the blind, or those threatened with blindness, for the benefit of such persons, and shall pay therefor, 26 27 including necessary incidental expenses. 28 3.(d) Aid the blind in finding employment, teach them 29 trades and occupations within their capacities, assist them in

31 them in obtaining funds for establishing enterprises where

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disposing of products made by them in home industries, assist

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state.

federal funds reimburse the state, and do such things as will contribute to the efficiency of self-support of the blind. 4.(e) Establish one or more training schools and workshops for the employment of suitable blind persons; make expenditures of funds for such purposes; receive moneys from sales of commodities involved in such activities and from such funds make payments of wages, repairs, insurance premiums and replacements of equipment. All of the activities provided for in this section may be carried on in cooperation with private workshops for the blind, except that all tools and equipment furnished by the corporation division shall remain the property of the state. 5.(f) Provide special services and benefits for the blind for developing their social life through community activities and recreational facilities. 6.(g) Undertake such other activities as may ameliorate the condition of blind residents citizens of this 7.(h) Cooperate with other agencies, public or private, especially the Division of the Blind and Physically Handicapped of the Library of Congress and the Division of Library and Information Services of the Department of State, to provide library service to the blind and other handicapped

24 persons as defined in federal law and regulations in carrying out any or all of the provisions of this law. 25 8.(i) Recommend contracts and agreements with federal, 26

27 state, county, municipal and private corporations, and 28 individuals.

29 9.(j) Receive moneys or properties by gift or bequest from any person, firm, corporation, or organization for any of 30 31 the purposes herein set out in this paragraph, but without

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1 authority to bind the state to any expenditure or policy 2 except such as is may be specifically authorized by law. All 3 such moneys or properties so received by gift or bequest as herein authorized in this subparagraph may be disbursed and 4 5 expended by the corporation division upon its own warrant for 6 any of the purposes herein set forth, and such moneys or 7 properties do shall not constitute nor may they or be 8 considered a part of any legislative appropriation made by the state for the purpose of carrying out this section the 9 10 provisions of this law. 11 10.(k) Prepare and make available to the blind, in braille and on electronic recording equipment, Florida 12 Statutes chapters 20, 120, 121, and 413, in their entirety. 13 11.(1) Adopt by rule procedures for providing 14 vocational rehabilitation services for the blind. 15 12.(m) Adopt by rule forms and instructions to be used 16 17 by the corporation division in its general administration. (b) Policy.--It is the policy of the Legislature that 18 19 all programs, projects, and activities of the Florida Corporation for the Blind are to be carried out in a manner 20 21 consistent with the following principles: 22 1. Respect for individual dignity, personal responsibility, self-determination to live independently, and 23 24 pursuit of meaningful careers, based on informed choice; 25 2. Support for the involvement of an individual's 26 representative if an individual requests, desires, or needs 27 such support; 28 3. Respect for the individual's privacy and equal 29 access, including the use of information in accessible 30 formats; and 31

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1 4. Integration and full participation of individuals 2 who are blind in society on equal terms with others. 3 DEFINITIONS.--As used in this section, the term: (2) "Act," unless the context indicates otherwise, 4 (a) 5 means the Rehabilitation Act of 1973, 29 U.S.C. ss. 701-797. б (b) "Blind" or "blindness" means the condition of any 7 person for whom blindness is a disability as defined by the Rehabilitation Act of 1973, 29 U.S.C. s. 706(8)(b). 8 (3) FLORIDA CORPORATION FOR THE BLIND; CREATION; 9 MEMBERSHIP. -- There is created the Florida Corporation for the 10 11 Blind, a non-profit corporation to provide administrative services and implement authorized programs for persons in the 12 state who are blind. Section 768.28 applies to the 13 corporation, which is a corporation primarily acting as an 14 15 instrumentality of the state but not an agency within the meaning of s. 20.03(11). The corporation: 16 17 (a) Is a Florida corporation not for profit, 18 incorporated under chapter 617. 19 (b) Shall provide administrative services and implement authorized programs in accordance with state and 20 21 federal law. Shall receive, hold, and administer real and 22 (C) personal property and make only prudent expenditures directly 23 24 related to the responsibilities of the board, in accordance with the contract required by this section. 25 (d) Must be approved by the Secretary of Management 26 27 Services to operate for the benefit of blind persons in this 28 state and in the best interests of the state. 29 Shall operate under a fiscal year that begins on (e) 30 July 1 of each year and ends on June 30 of the following year. 31

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1	(f) Is subject to the requirements of Art. I, s. 24 of
2	the State Constitution, ch. 119, and s. 286.011.
3	(g) Is the designated state unit, with the Department
4	of Management Services being the designated state agency, in
5	accordance with the Rehabilitation Act of 1973, as amended.
6	(h) May hire staff as necessary to perform its
7	functions. Such staff are not public employees for the
8	purposes of ch. 110 or ch. 112, except that the board of
9	directors and the staff are subject to s. 112.061.
10	(i) Shall operate under an annual written contract
11	with the Department of Management Services. The contract must
12	provide for, but is not limited to:
13	1. Approval of the articles of incorporation and
14	bylaws of the corporation by the Secretary of Management
15	Services.
16	2. Submission by the corporation of an annual budget
17	for approval by the Secretary of Management Services.
18	3. Annual certification by the Secretary of Management
19	Services that the corporation is complying with the terms of
20	the contract in a manner consistent with the goals and
21	purposes of applicable programs and services for the blind and
22	in the best interests of the state. This certification must be
23	reported in the meeting minutes of the board. The contract
24	must also provide for methods and mechanisms to resolve any
25	noncompliance that is found during the certification process.
26	4. Designation by the Secretary of Management Services
27	of a contract administrator to actively supervise the
28	activities of the corporation to ensure compliance with the
29	contract and all federal and state requirements and to ensure
30	the effective operation of the corporation.
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1	5. The reversion to the state of moneys, records,
2	date, and any real or personal property held in trust by the
3	corporation if the corporation is no longer approved to
4	operate for the board or the board ceases to exist. In such
5	cases, the corporation must return all records and data that
б	are in a computerized database shall be returned to the
7	Department of Management Services in a form that is compatible
8	with the computerized databases of the department.
9	6. The securing and maintaining by the corporation,
10	during the term of the contract and for all acts performed
11	during the term of the contract, of all liability insurance
12	coverages in an amount to be approved by the Secretary of
13	Management Services to defend, indemnify, and hold harmless
14	the corporation, its officers and employees, and the state
15	against all claims arising from state and federal laws. Such
16	insurance coverage must be maintained with insurers qualified
17	and doing business in the state. The corporation must annually
18	provide to the department proof of continuing insurance
19	coverage. The Department of Management Services and the state
20	are exempt from and are not liable for any sum of money which
21	represents a deductible, which sums are the sole
22	responsibility of the corporation. Violation of this
23	subparagraph constitutes grounds for terminating the contract.
24	(j) Have a board of directors consisting of seven
25	members appointed by the Governor after consultation with
26	recognized consumer groups of people who are blind in the
27	state to obtain their recommendations of appointees. A
28	majority of the directors shall be individuals who are blind.
29	<u>A director:</u>
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1	1. Must be qualified to serve based on knowledge and
2	experience in rehabilitation and related services for the
3	blind.
4	2. Shall be appointed for a 3-year term, except that
5	the Governor shall specify shorter terms in the initial
6	appointment in order to establish staggered terms. Three of
7	the initial appointments shall be for 3-year terms. Two of the
8	initial appointments shall be for 2-year terms and two of the
9	initial appointments shall be for 1-year terms as specified by
10	the Governor. Thereafter, all directors shall be appointed for
11	3-year terms, except that a director who is appointed to fill
12	the unexpired term of a director who does not complete his or
13	her term shall fill only the remainder of that term.
14	3. Shall serve no more than 2 successive terms, not
15	including that portion of an unexpired term that he or she has
16	been appointed to fill.
17	4. May not receive compensation for his or her
18	services, but may be reimbursed for travel expenses in
19	accordance with s. 112.061.
20	5. May not be employed by the corporation during the
21	term of his or her membership or for a period of 2 years after
22	the date on which his or her term on the board ends.
23	6. May be removed by the Governor with or without
24	cause.
25	(k) The board of directors:
26	1. Shall select its officers in accordance with its
27	bylaws. The chair of the board and all officers must be
28	elected by a majority vote of the board in a meeting at which
29	a quorum is present. The officers shall be elected at the
30	first meeting of the board and annually thereafter.
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1 2. Must have a majority of the directors present at a meeting, in person or by telephone conference call, to 2 3 constitute a quorum to transact business. 4 3. Shall meet quarterly or at the call of the chair or 5 a majority of the directors and at such other times as the б directors determine. 7 Shall submit an annual budget to the Department of 4. 8 Management Services for approval. 9 Shall appoint an executive director who has 5. knowledge and experience in rehabilitation and related 10 11 services for the blind or has a background in management and any other area determined by the board. The executive director 12 shall serve as secretary to the corporation and shall be the 13 chief administrative officer of the corporation. The executive 14 director shall be appointed for an indefinite period but may 15 be terminated for cause by a vote of at least five members of 16 17 the corporation. The executive director shall employ such personnel as are needed and shall fix their compensation. All 18 19 employees of the corporation are exempt from the Career Service System. The executive director, in consultation with 20 the board, may contract for services ordinarily performed by 21 22 state employees. 23 (1) Shall be funded through appropriations allocated 24 and determined by the Legislature. 25 (m) Shall provide for an annual financial audit of its 26 financial accounts and records by an independent certified 27 public accountant. The annual audit report must include a management letter in accordance with s. 11.45 and a detailed 28 29 supplemental schedule of expenditures for each. 30 (n) Shall provide for persons who have responsibility for receiving, depositing, or dispersing any funds, fees, or 31

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1 other revenues to have a faithful performance bond in such an 2 amount and according to such terms as are determined in the 3 contract. 4 (o) Shall submit to the Secretary of Management 5 Services, the Governor, the President of the Senate, and the б Speaker of the House of <u>Representatives</u>, on or before January 7 1 of each year, a report on the status of the corporation 8 which includes, but is not limited to, information concerning the programs and funds that have been transferred to the 9 10 corporation, and whether the corporation has met outcomes 11 established for the corporation under this section. (p) Shall develop, with the Department of Management 12 Services, performance standards and measurable outcomes for 13 the corporation in order to facilitate efficient and 14 cost-effective regulation. 15 (q) Shall, because of the special trust placed in and 16 17 the special responsibility imposed on employees of the corporation, require all employees and applicants for 18 19 employment to undergo personnel screening and security background investigations as provided in chapter 435, using 20 21 the level 1 standards for screening set forth in that chapter as a condition of employment and continued employment. The 22 corporation shall pay the cost of a personnel screening and 23 24 security background investigation for each employee of the 25 corporation. (4) POWERS AND DUTIES. -- The corporation shall: 26 (a) Develop and carry out a state plan for vocational 27 rehabilitation services for individuals who are blind, 28 29 pursuant to section 101 of the Rehabilitation Act of 1973, as 30 amended. 31

1 (b) In conjunction with the Florida Independent Living Council, develop and carry out a 3-year state plan for 2 3 independent living services and provide independent living services for blind and visually impaired individuals, 4 5 including services for older individuals who are blind, б pursuant to Title VII, chapter 2 of the Rehabilitation Act of 7 1973, as amended. 8 (c) Provide services that contribute to the maintenance of or the increased independence of older 9 10 individuals who are blind. 11 (d) Establish, equip, and maintain an orientation and adjustment center or centers to provide independent living 12 skills training and other training such as, but not limited 13 to, instruction in Braille; use of the long white cane for 14 independent travel; homemaking and home-management skills; and 15 communication skills, including the use of computer 16 17 technology, to prepare individuals who are blind or visually impaired for eventual vocational training, job placement, and 18 19 independence. (e) Establish and carry out a small business 20 enterprises program and serve as the state licensing agency 21 for individuals who are blind, pursuant to the federal 22 Randolph-Sheppard Act. 23 24 (f) Purchase and distribute specialized equipment, devices, and technology, including low-vision aids, obtained 25 26 directly from specialty vendors without using state 27 centralized purchasing procedures. Property that is purchased by a state agency for the purpose of making accommodations for 28 29 individuals who are blind is not subject to the record and 30 inventory requirements set forth in s. 273.02. A state agency 31

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1 may use funds from all possible sources to make accommodations 2 for individuals who are blind. 3 (g) In cooperation with the Library of Congress, provide library services to persons who are blind and persons 4 5 who have physical disabilities. б (h) In cooperation with other appropriate agencies, 7 provide to employers, the state education agency, and local 8 education agencies technical assistance in the provision of auxiliary aids and services to people who are blind, students, 9 10 and their parents in complying with the Americans with 11 Disabilities Act and the Individuals with Disabilities Education Act, as amended. 12 (i) Provide technical assistance to agencies within 13 the state in order to assure that information technology 14 purchased or used by such agencies is accessible to and usable 15 by individuals who are blind, at the time the technology is 16 17 purchased or used. (j) Participate, through the designation of the 18 19 executive director or an appropriate staff member of the corporation, on boards, commissions, or bodies in this state 20 21 for the purpose of coordinating and planning services. 22 (k) Conduct a review of consumer satisfaction with programs of the corporation and perform other functions of the 23 24 statewide rehabilitation council specified in section 105(c) 25 of the Rehabilitation Act of 1973, as amended. (1) Adopt policies for administering the programs of 26 27 the corporation. (m) Apply for and receive money from any state or 28 29 federal agency to support the programs of the corporation. 30 (n) Develop and administer any other program that will 31 further the provision of services to people who are blind and

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1 that the corporation determines falls within its scope of 2 responsibility. 3 (5) PROGRAMS OF THE CORPORATION. --4 (a) There is created within the Florida Corporation 5 for the Blind a children's program to serve children who are б blind from 5 years of age through transition to the Vocational Rehabilitation Program. This program must supplement services 7 8 already offered by the school system to foster the child's learning and ability to function independently. The child's 9 parents, guardian, and family members should be an integral 10 11 part of the program in order to foster independence. The corporation shall provide vocational 12 (b) rehabilitation services to individuals in this state, who are 13 blind pursuant to the Rehabilitation Act of 1973, as amended. 14 The corporation shall provide independent living 15 (C) services to individuals in this state who are blind, including 16 17 older individuals, pursuant to the Rehabilitation Act of 1973, 18 as amended. 19 (7) REPORTS.--The Florida Corporation for the Blind shall publish an annual report that includes a list of 20 21 accomplishments, findings, and recommendations for improvements based on the corporation's performance during the 22 year. The report must also contain information needed to 23 24 evaluate the progress of the corporation in meeting the needs 25 of blind individuals in the state. (8) RESOLUTION OF DISPUTES.--26 27 (a) Any applicant for or recipient of services from the Florida Corporation for the Blind who is dissatisfied with 28 29 any action taken or decision made regarding such services may 30 file a complaint setting forth the basis for the dissatisfaction and the remedy sought. Upon receipt of the 31

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1 complaint, the executive director shall inform the individual of the voluntary procedures for mediation of the dispute. The 2 3 mediation must be conducted by a qualified and impartial mediator, and the corporation must pay the costs. 4 5 (b) If the dispute cannot be resolved by mediation or 6 other informal means, the executive director shall, through a 7 designee, notify the complainant of his or her rights for 8 appeal under state and federal law related to the program from which the complaint arises. The corporation shall adopt rules 9 sufficient to regulate the conduct of all proceedings required 10 11 under this section and to assure the rights of all parties 12 participating therein. (c) "Department" means the Department of Labor and 13 14 Employment Security. (3) There is hereby created in the department the 15 Advisory Council for the Blind to assist the division in the 16 17 planning and development of statewide rehabilitation programs 18 and services, to recommend improvements to such programs and 19 services, and to perform the functions provided in this 20 section. 21 (a) The advisory council shall be composed of: 22 1. At least one representative of the Independent Living Council, which representative may be the chair or other 23 24 designee of the council; 25 2. At least one representative of a parent training 26 and information center established pursuant to s. 631(c)(9) of 27 the Individuals with Disabilities Act, 20 U.S.C. s. 28 $\frac{1431(c)(9)}{}$ 29 3. At least one representative of the client 30 assistance program established under the act; 31

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1 4. At least one vocational rehabilitation counselor who has knowledge of and experience in vocational 2 3 rehabilitation services for the blind, who shall serve as an ex officio nonvoting member of the council if the counselor is 4 5 an employee of the department; 6 5. At least one representative of community 7 rehabilitation program service providers; 8 6. Four representatives of business, industry, and 9 labor; 10 7. At least one representative of a disability 11 advocacy group representing individuals who are blind; 8. At least one parent, family member, guardian, 12 13 advocate, or authorized representative of an individual who is blind, has multiple disabilities, and either has difficulties 14 representing himself or herself or is unable, due to 15 disabilities, to represent himself or herself; 16 9. Current or former applicants for, or recipients of, 17 vocational rehabilitation services; and 18 10. The director of the division, who shall be an ex 19 officio member of the council. 20 21 (b) Members of the council shall be appointed by the Governor, who shall select members after soliciting 22 recommendations from representatives of organizations 23 24 representing a broad range of individuals who have disabilities, and organizations interested in those 25 26 individuals. 27 (c) A majority of council members shall be persons who 28 are: 29 1. Blind; and 30 2. Not employed by the division. 31

1 (d) The council shall select a chair from among its 2 membership. 3 (e) Each member of the council shall serve for a term of not more than 3 years, except that: 4 5 1. A member appointed to fill a vacancy occurring 6 prior to the expiration of the term for which a predecessor was appointed shall be appointed for the remainder of such 7 8 term; and 9 2. The terms of service of the members initially 10 appointed shall be, as specified by the Governor, for such 11 fewer number of years as will provide for the expiration of terms on a staggered basis. 12 13 (f) No member of the council may serve more than two 14 consecutive full terms. (g) Any vacancy occurring in the membership of the 15 16 council shall be filled in the same manner as the original 17 appointment. A vacancy does not affect the power of the remaining members to execute the duties of the council. 18 19 (h) In addition to the other functions specified in this section, the council shall: 20 21 1. Review, analyze, and advise the division regarding the performance of the responsibilities of the division under 22 23 Title I of the act, particularly responsibilities relating to: 24 a. Eligibility, including order of selection; 25 b. The extent, scope, and effectiveness of services 26 provided; and 27 c. Functions performed by state agencies that affect or potentially affect the ability of individuals who are blind 28 29 to achieve rehabilitation goals and objectives under Title I. 30 2. Advise the department and the division, and, at the 31 discretion of the department or division, assist in the

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1 preparation of applications, the state plan, the strategic 2 plan, and amendments to the plans, reports, needs assessments, 3 and evaluations required by Title I. 3. To the extent feasible, conduct a review and 4 5 analysis of the effectiveness of, and consumer satisfaction 6 with: 7 a. The functions performed by state agencies and other 8 public and private entities responsible for performing functions for individuals who are blind. 9 b. Vocational rehabilitation services: 10 11 (I) Provided or paid for from funds made available under the act or through other public or private sources. 12 13 (II) Provided by state agencies and other public and private entities responsible for providing vocational 14 rehabilitation services to individuals who are blind. 15 4. Prepare and submit an annual report on the status 16 17 of vocational rehabilitation services for the blind in the state to the Governor and the Commissioner of the 18 19 Rehabilitative Services Administration, established under s. 702 of the act, and make the report available to the public. 20 21 5. Coordinate with other councils within the state, including the Independent Living Council, the advisory panel 22 23 established under s. 613(a)(12) of the Individuals with 24 Disabilities Education Act, 20 U.S.C. 1413(a)(12), the State Planning Council described in s. 124 of the Developmental 25 26 Disabilities Assistance and Bill of Rights Act, 42 U.S.C. s. 27 6024, and the state mental health planning council established 28 under s. 1916(e) of the Public Health Service Act, 42 U.S.C. 29 300X - 4(e). 30 6. Advise the department and division and provide for 31 coordination and the establishment of working relationships

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among the department, the division, the Independent Living Council, and centers for independent living in the state. 7. Perform such other functions consistent with the purposes of the act as the council determines to be appropriate that are comparable to functions performed by the council. (i)1. The council shall prepare, in conjunction with the division, a plan for the provision of such resources, including such staff and other personnel, as may be necessary to carry out the functions of the council. The resource plan shall, to the maximum extent possible, rely on the use of resources in existence during the period of implementation of the plan. 2. If there is a disagreement between the council and the division in regard to the resources necessary to carry out the functions of the council as set forth in this section, the disagreement shall be resolved by the Governor. 3. The council shall, consistent with law, supervise and evaluate such staff and other personnel as may be necessary to carry out its functions. 4. While assisting the council in carrying out its duties, staff and other personnel shall not be assigned duties by the division or any other state agency or office that would create a conflict of interest. (j) No council member shall cast a vote on any matter that would provide direct financial benefit to the member or otherwise give the appearance of a conflict of interest under state law. (k) The council shall convene at least four meetings

30 each year. These meetings shall occur in such places as the

31 council deems necessary to conduct council business. The

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1 council may conduct such forums or hearings as the council 2 considers appropriate. The meetings, hearings, and forums 3 shall be publicly announced. The meetings shall be open and 4 accessible to the public. The council shall make a report of 5 each meeting which shall include a record of its discussions б and recommendations, all of which reports shall be made 7 available to the public. 8 Section 9. Section 413.0115, Florida Statutes, is 9 amended to read: 10 413.0115 State Board of Administration; authorization 11 to invest corporation's division's portfolio.--The State Board of Administration may invest and reinvest the portfolio of 12 13 stocks, bonds, and mutual funds held by the Florida 14 Corporation for the Blind Division of Blind Services in 15 accordance with the trust agreement approved by the corporation Division of Blind Services and the State Board of 16 17 Administration and the provisions of ss. 215.44-215.53. The executive director of the Florida Corporation for the Blind 18 19 Division of Blind Services shall make the portfolio available 20 and shall transfer it to the State Board of Administration for 21 investment. 22 Section 10. Section 413.012, Florida Statutes, is amended to read: 23 413.012 Confidential records disclosure prohibited; 24 25 exemptions.--(1) All records furnished to the Florida Corporation 26 27 for the Blind Division of Blind Services in connection with 28 state or local vocational rehabilitation programs and 29 containing information as to personal facts about applicants or clients given or made available to the state or local 30 31 vocational rehabilitation agency or its representatives or 24

1 employees in the course of the administration of the program, 2 including lists of names and addresses and records of 3 evaluations of clients, are confidential and exempt from the 4 provisions of s. 119.07(1).

5 (2) It is unlawful for any person to disclose, б authorize the disclosure, solicit, receive, or make use of any 7 list of names and addresses or any record containing any 8 information set forth in subsection (1) and maintained in the 9 corporation division. The prohibition provided for in this 10 subsection does shall not apply to the use of such information 11 for purposes directly connected with the administration of the vocational rehabilitation program or with the monthly dispatch 12 13 to the Division of Driver Licenses of the Department of Highway Safety and Motor Vehicles of the name in full, place 14 and date of birth, sex, social security number, and resident 15 address of individuals who have with central visual acuity of 16 17 20/200 or less in the better eye with correcting glasses, or a 18 disqualifying field defect in which the peripheral field has 19 contracted to such an extent that the widest diameter or 20 visual field subtends an angular distance no greater than 20 degrees. When requested in writing by an applicant or client, 21 22 or her or his representative, the Florida Corporation for the Blind Division of Blind Services shall release confidential 23 24 information to the applicant or client or her or his 25 representative. (3) Any person who violates a provision of this 26 section is quilty of a misdemeanor of the second degree, 27 28 punishable as provided in s. 775.082 or s. 775.083. 29 Section 11. Section 413.013, Florida Statutes, is 30 amended to read:

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413.013 Destruction of records.--The Florida Corporation for the Blind Division of Blind Services may authorize the destruction of any correspondence, documents, or other records when the subject matter involved has been closed or terminated and their preservation is not required by federal or state law, rule, or regulation. No Such material may not shall be destroyed unless the corporation has given specific authority to destroy it is given by the division and unless the said records have been in the possession of the corporation division 5 or more years prior to their destruction. Section 12. Section 413.014, Florida Statutes, is amended to read: 413.014 Community-based rehabilitation programs. -- The Florida Corporation for the Blind Division of Blind Services shall enter into cooperative agreements with community-based rehabilitation programs to be the service providers for the blind citizens of their communities. The corporation division shall, as rapidly as feasible, increase the amount of such services provided by community-based rehabilitation programs. The goal shall be to decrease the amount of such services provided by corporation division employees and to increase to the maximum extent allowed by federal law the amount of such services provided through cooperative agreements with community-based service providers. The corporation division shall seek, to the maximum extent allowed by federal and state law and regulation, all available federal funds for such

28 purposes. Funds and in-kind matching contributions from

29 community and private sources shall be used to maximize

30 federal funds. Unless prohibited by federal law or regulation,

31 the share of the federal vocational rehabilitation grant

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1 apportioned for services to the blind must shall be not less 2 than 17 percent. 3 Section 13. Section 413.041, Florida Statutes, is amended to read: 4 5 413.041 Eligible blind persons; placement in vending б facilities in public places. -- For the purpose of assisting blind persons to become self-supporting, the Florida 7 8 Corporation for the Blind may Division of Blind Services is 9 hereby authorized to carry on activities to promote the 10 employment of eligible blind persons, including the licensing 11 and establishment of such persons as operators of vending facilities on public property. The corporation said division 12 may cooperate with any agency of the Federal Government in the 13 furtherance of the provisions of the Act of Congress entitled 14 "An Act to authorize the operation of stands in federal 15 buildings by blind persons, to enlarge the economic 16 17 opportunities of the blind and for other purposes," Pub. L. 18 No. 732, 74th Congress, and the corporation said division may 19 cooperate in the furtherance of the provisions of any other 20 act of Congress providing for the rehabilitation of the blind which is that may now be in effect or is may hereafter be 21 22 enacted by Congress. Section 14. Section 413.051, Florida Statutes, is 23 24 amended to read: 25 413.051 Eligible blind persons; operation of vending 26 stands.--27 This section may be cited shall be known as the (1)28 Little Randolph Sheppard Act. 29 (2) As used in this section, the term: 30 "Blind licensee" means any blind person trained (a) 31 and licensed by the Florida Corporation for the Blind Division 27

CODING: Words stricken are deletions; words underlined are additions.

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1 of Blind Services of the Department of Education to operate a 2 vending stand. 3 (b) "Vending stand" means any manually operated cafeteria, snack bar, cart service, shelter, counter, or other 4 5 manually operated facility for the sale of newspapers, б periodicals, confections, tobacco products, foods, beverages, 7 or other such articles or services. 8 (C) "State agency" means any agency of the state. 9 (d) "State property" means any building or land owned, 10 leased, or otherwise controlled by the state, but does not 11 include any building or land under the control of the Board of Regents, a community college district board of trustees, or 12 13 any state correctional institution as defined in s. 944.02. "Property custodian" or "person in charge" means 14 (e) any employee, agent, or person who is in control of or 15 responsible for the maintenance, operation, and protection of 16 17 any state property. 18 (3) Blind licensees shall be given the first 19 opportunity to participate in the operation of vending stands 20 on all state properties acquired after July 1, 1979, when such 21 facilities are operated under the supervision of the Florida Corporation for the Blind Division of Blind Services of the 22 Department of Education. 23 24 (4) The Florida Corporation for the Blind Division of 25 Blind Services shall conduct be responsible for a periodic survey of all state properties and, where feasible, shall 26 27 establish vending facilities to be operated by blind 28 licensees. (5) All property custodians and duly authorized agents 29 30 or employees of the state shall cooperate with the corporation 31 division in its survey of state properties and shall make 28

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available adequate space, electrical wiring, plumbing, and ventilation necessary to the installation of a vending

facility on any state property designated as suitable by the <u>corporation</u> division.

5 (6) The <u>corporation</u> division shall be notified by 6 property custodians or persons in charge at least 180 days 7 prior to the initiation of any new construction, expansion, 8 leasing, or acquisition of property occupied or to be occupied 9 by a state agency.

10 (7) <u>A</u> No person or persons <u>may not</u> shall be offered or 11 granted any concession by any property custodian or person in 12 charge to operate a vending stand on any state property 13 acquired after July 1, 1979, unless the <u>corporation</u> division 14 is notified of that proposed concession.

15 (8) Income from new vending machines or replacement of 16 existing machines installed on state property after July 1, 17 1979, shall accrue to the blind licensee who operates a 18 vending facility on the same property or, if none, to the 19 <u>corporation</u> division. The <u>corporation is</u> division shall be 20 responsible for the servicing and maintenance of all vending 21 machines.

This section does not It is the legislative intent 22 (9) that this section shall not apply or operate, in any way or 23 24 any manner, to divest any person or organization presently 25 operating a vending stand on state, county, or municipal property from continuing to do so; however, the property 26 27 custodian or person in charge shall notify the Florida 28 Corporation for the Blind Division of Blind Services at least 29 180 days prior to the expiration whether the such vending facility location is suitable for operation by a blind 30 31 licensee.

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1 (10) All the preceding provisions are permissive 2 regarding all political subdivisions of the state. 3 (11) Effective July 1, 1996, blind licensees who remain members of the Florida Retirement System pursuant to s. 4 5 121.051(6)(b)1. shall pay any unappropriated retirement costs б from their net profits or from program income. Within 30 days 7 after the effective date of this act, each blind licensee who 8 is eligible to maintain membership in the Florida Retirement System under s. 121.051(6)(b)1., but who elects to withdraw 9 10 from the system as provided in s. 121.051(6)(b)3., must, on or 11 before July 31, 1996, notify the Division of Blind Services and the Department of Management Services in writing of his or 12 her election to withdraw. Failure to timely notify the 13 divisions shall be deemed a decision to remain a compulsory 14 15 member of the Florida Retirement System. However, if, at any time after July 1, 1996, sufficient funds are not paid by a 16 17 blind licensee to cover the required contribution to the Florida Retirement System, that blind licensee shall become 18 19 ineligible to participate in the Florida Retirement System on 20 the last day of the first month for which no contribution is 21 made or the amount contributed is insufficient to cover the required contribution. For any blind licensee who becomes 22 ineligible to participate in the Florida Retirement System as 23 24 described in this subsection, no creditable service shall be earned under the Florida Retirement System for any period 25 following the month that retirement contributions ceased to be 26 reported. However, any such person may participate in the 27 28 Florida Retirement System in the future if employed by a 29 participating employer in a covered position. 30 (12) The Florida Corporation for the Blind Division of 31 Blind Services may adopt rules to permit the corporation

1 division to establish and maintain vending facilities, issue 2 licenses, establish and maintain a vending facility training 3 program, provide vendors access to financial data of the 4 program, set aside funds from net proceeds of the vending 5 facility, provide for the transfer and promotion of vendors, б establish a vendors committee, provide for an operation 7 agreement, provide duties and responsibilities of the 8 corporation division with respect to the vending facility 9 program, and provide procedures for newspaper vending sales. 10 Section 15. Section 413.091, Florida Statutes, is 11 amended to read: 413.091 Identification cards.--12 (1) The Florida Corporation for the Blind shall 13 14 Division of Blind Services of the Department of Education is hereby empowered to issue identification cards to persons 15 known to be blind or partially sighted, upon the written 16 17 request of such individual. (2) The individual shall submit proof of blindness as 18 19 specified by the corporation division. 20 The corporation is division will be responsible (3) for the design and content of the identification card and 21 22 shall develop and adopt promulgate rules, regulations, and procedures relating to the eligibility and application for, 23 24 and issuance and control of, these identification cards. Section 16. Section 413.092, Florida Statutes, is 25 26 amended to read: 27 413.092 Blind Babies Program.--28 (1) The Blind Babies Program is created within the 29 Florida Corporation for the Blind Division of Blind Services 30 of the Department of Education to provide community-based 31 early-intervention education to children from birth through 5 31

1 years of age who are blind or visually impaired, and to their parents, families, and caregivers, through community-based 2 3 provider organizations. The corporation division shall enlist parents, ophthalmologists, pediatricians, schools, Infant and 4 5 Toddlers Early Intervention Programs, and therapists to help б identify and enroll blind and visually impaired children, as 7 well as their parents, families, and caregivers, in these 8 educational programs.

9 (2) The program is not an entitlement but shall 10 promote early development with a special emphasis on vision 11 skills to minimize developmental delays. The education must shall lay the groundwork for future learning by helping a 12 13 child progress through normal developmental stages. It must shall teach children to discover and make the best use of 14 their skills for future success in school. It must shall seek 15 to ensure that visually impaired and blind children enter 16 17 school as ready to learn as their sighted classmates. The 18 program shall seek to link these children, and their parents, 19 families, and caregivers, to other available services, training, education, and employment programs that could assist 20 21 these families in the future. This linkage may include referrals to the school districts and the Infants and Toddlers 22 Early Intervention Program for assessments to identify any 23 24 additional services that are needed but which are not provided 25 by the Blind Babies Program. The corporation division shall develop a formula for eligibility based on financial means and 26 may create a means-based matrix to set a copayment fee for 27 28 families having sufficient financial means. 29 The corporation division shall establish outcomes (3)

30 for this program, which <u>must</u> shall include, but are not

31 limited to, outcomes relating to the children's

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1	age-appropriate developmental stages; knowledge of assistive
2	technology; proficiency at daily living; ability to
3	participate in pre-school and school; participation in their
4	communities; and ability to be literate. The corporation
5	division shall develop criteria to be used in identifying and
6	contracting with community-based provider organizations. All
7	services offered through the Blind Babies Program shall be
8	provided by community-based provider organizations. The
9	corporation division shall require any community-based
10	provider organization delivering services under this program
11	to develop performance measures related to those services and
12	report to the <u>corporation</u> division on the progress in
13	achieving those measures.
14	Section 17. Section 413.093, Florida Statutes, is
15	created to read:
16	413.093 Budget procedures
17	(1) The executive director of the Florida Corporation
18	for the Blind shall recommend to the Department of Management
19	Services a budget of income and expenditures at such time and
20	in such form as the department prescribes. The department
21	shall adopt procedures for the approval of budget amendments.
22	(2) In preparing its legislative budget request, the
23	Florida Corporation for the Blind shall use the same format,
24	procedures, and timelines that are required for preparing and
25	submitting the legislative budget of the Department of
26	Management Services. The Executive Office of the Governor
27	shall include the Florida Corporation for the Blind in the
28	department's legislative budget request to the Governor and
29	the Legislature. The legislative budget request and the
30	appropriation for the Florida Corporation for the Blind must
31	constitute a separate identifiable sum in the Executive Office
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1 of the Governor's budget. The annual appropriation for the corporation must be distributed monthly in payments that are 2 3 as nearly equal as possible. Appropriations for client services, instructional technology, and motor vehicles may be 4 5 released and distributed as necessary to serve the б instructional program for the clients. 7 (3) Fixed capital outlay needs of the corporation must 8 continue to be requested in the public education capital outlay legislative budget request of the Executive Office of 9 10 the Governor. 11 Section 18. Section 413.094, Florida Statutes, is created to read: 12 413.094 Management flexibility.--13 (1) Notwithstanding ss. 216.031, 216.181, and 216.262 14 to the contrary and pursuant to s. 216.351, but subject to any 15 guidelines imposed in the General Appropriations Act, funds 16 17 for the operation of the Florida Corporation for the Blind must be requested and appropriated within budget entities, 18 19 program components, program categories, lump sums, or special categories. Funds appropriated to the Florida Corporation for 20 the Blind for each program category, lump sum, or special 21 category may be transferred to traditional categories for 22 expenditure by the corporation. The corporation shall develop 23 24 an annual operating budget that allocates funds by program component and traditional expenditure category. 25 Notwithstanding s. 216.181 and pursuant to s. 26 (2) 27 216.351, but subject to any requirements imposed in the General Appropriations Act, a lump-sum plan is not a 28 29 prerequisite to implementing the special categories, program categories, or lump-sum appropriations. Upon release of the 30

31 special categories, program categories, or lump-sum

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1 appropriations to the corporation, the Chief Financial Officer, upon the request of the corporation, shall transfer 2 3 or reallocate funds to or among accounts established for disbursement purposes. The corporation shall maintain records 4 5 to account for the original appropriation. б (3) Notwithstanding ss. 216.031, 216.181, 216.251, and 7 216.262 to the contrary and pursuant to s. 216.351, but 8 subject to any requirements imposed in the General Appropriations Act, the corporation shall establish the 9 authorized positions and may amend such positions, within the 10 11 total funds authorized annually in the appropriations act. Section 19. Section 413.095, Florida Statutes, is 12 13 created to read: 14 413.095 Retention of title to and disposal of property 15 and equipment. --The Florida Corporation for the Blind retains 16 (1)17 title to any real or personal property, such as tools, instruments, training supplies, equipment, motor vehicles, 18 19 real property, or other items of value acquired for use by people who have visual impairments or personnel employed in 20 operating programs of the Florida Corporation for the Blind, 21 and may repossess and transfer such property for use by other 22 people who have visual impairments or personnel employed in 23 24 the operation of the corporation. (2) The corporation may offer for sale any surplus 25 items acquired in the operation of the program when they are 26 27 no longer necessary or may exchange them for necessary items that can be used to greater advantage. When any such surplus 28 29 equipment is sold or exchanged, a receipt for the sale or 30 exchange which shows the consideration given for the equipment must be taken from the purchaser, and the consideration must 31

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1 be forwarded to the division to be included in the corporation's portfolio of investments pursuant to s. 413.115. 2 3 Any funds that the corporation receives pursuant to any such 4 transaction must be deposited in the Grants and Donations 5 Trust Fund, are exempt from the State Treasury pursuant to s. 6 215.311, and are available for expenditure for any purposes 7 consistent with ss. 413.011-413.092. The Florida Corporation for the Blind has the 8 (3) 9 exclusive right to develop rules relating to records and 10 recordkeeping for property owned by the corporation which is referred to in subsections (1) and (2). 11 12 Section 20. Sections 413.061, 413.062, 413.063, 413.064, 413.065, 413.066, 413.067, 413.068, and 413.069, 13 Florida Statutes, are repealed. 14 15 Section 21. This act shall take effect January 1, 2004. 16 17 18 19 SENATE SUMMARY Replaces the Division of Blind Services of the Department of Education with the Florida Corporation for the Blind, which is created by this act. Provides a short title. Provides powers and duties of the corporation. Provides for budgetary procedures, powers, and limitations. Repeals the Advisory Council for the Blind. (See bill for details.) 20 21 22 23 24 25 26 27 28 29 30 31 36