By the Committees on Banking and Insurance; Comprehensive Planning; Regulated Industries; and Senators Constantine and Bennett

311-2653-04

1	A bill to be entitled
2	An act relating to the Florida Building Code;
3	amending s. 553.37, F.S.; amending s. 553.415,
4	F.S.; deleting a time deadline requiring the
5	Department of Community Affairs to adopt
6	emergency rules; deleting the department's
7	authority to charge manufacturers a fee for the
8	review of its plans and specifications for
9	construction of a factory-built school
10	building; authorizing the department to
11	delegate its authority to renew plans to
12	another entity having a certified plans
13	examiner; providing that, if a certified plans
14	examiner certifies that plans and
15	specifications of construction are in
16	compliance, the department is required to give
17	its approval; requiring that review and
18	approval for any site plan locating a
19	factory-built school building be performed by
20	the specified school district; requiring each
21	factory-built school building to bear the
22	insignia of the department and a data plate;
23	providing application for the insignia;
24	providing that the manufacturer or the
25	contractor performing the alterations to the
26	factory-built school building may permanently
27	affix the insignia and identification label;
28	providing for the approval, delivery, and
29	installation of lawn storage buildings and
30	storage sheds; amending s. 553.73, F.S.;
31	providing code-amendment review requirements;

1	conforming a cross-reference; providing
2	rulemaking authority; amending s. 553.77, F.S.;
3	revising duties of the Florida Building
4	Commission; deleting requirements that the
5	commission hear certain appeals and issue
6	declaratory statements; creating s. 553.775,
7	F.S.; providing legislative intent with respect
8	to the interpretation of the Florida Building
9	Code; providing for the commission to resolve
10	disputes regarding interpretations of the code;
11	requiring the commission to review decisions of
12	local building officials and local enforcement
13	agencies; providing for publication of an
14	interpretation on the Building code Information
15	System and in the Florida Administrative
16	Weekly; amending s. 553.79, F.S.; exempting
17	truss-placement plans from certain
18	requirements; amending s. 553.791, F.S.;
19	providing conditions for use of private plans
20	review and inspection; conforming
21	cross-references; amending s. 553.80, F.S.;
22	authorizing local governments to impose certain
23	fees for code enforcement; providing
24	requirements and limitations; requiring the
25	commission to expedite adoption and
26	implementation of the existing state building
27	code as part of the Florida Building Code
28	pursuant to limited procedures; conforming a
29	cross-reference; amending s. 120.80, F.S.;
30	authorizing the Florida Building Commission to
31	conduct proceedings to review decisions of

1	local officials; amending s. 553.841, F.S.;
2	revising Building Code Training Program
3	provisions; amending s. 553.8412, F.S.;
4	conforming a cross-reference; amending s.
5	553.842, F.S.; adding an evaluation entity to
6	the list of entities specifically approved by
7	the commission; suspending a Florida Building
8	Commission Rule relating to local product
9	approval; establishing a product approval
10	advisory committee to study the rule; requiring
11	a report; requiring all new or retrofitted
12	construction on essential facilities which
13	utilizes state or federal grants to meet a
14	higher standard for impact protections;
15	amending s. 633.539, F.S.; requiring that
16	installation of fire protection equipment be
17	done by a contractor licensed under ch. 633,
18	F.S.; specifying the scope of coverage of an
19	above ground materials and test certificate and
20	of an underground materials and test
21	certificate; providing that a fire protection
22	contractor is not required to assume
23	responsibility for providing a materials and
24	test certificate on work done by others;
25	requiring the commission to study accessibility
26	issues; requiring a report; providing effective
27	dates.
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29	Be It Enacted by the Legislature of the State of Florida:
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Section 1. Subsection (3) of section 553.37, Florida Statutes, is amended to read:

553.37 Rules; inspections; and insignia.--

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- (3) All manufactured buildings issued and bearing insignia of approval pursuant to subsection (2) shall be deemed to comply with the Florida Building Code and are exempt from local amendments enacted by any local government. Lawn storage buildings and storage sheds bearing the insignia of approval of the department may be delivered and installed without need of a contractor's or specialty license.
- Section 2. Subsections (3), (4), (5), (6), (7), and (12) of section 553.415, Florida Statutes, are amended, to read:

553.415 Factory-built school buildings.--

- (3) Within 90 days after the effective date of this section, The department shall adopt by emergency rule regulations to carry out the provisions of this section. Such rule shall ensure the safety of design, construction, accessibility, alterations, and inspections and shall also prescribe procedures for the plans, specifications, and methods of construction to be submitted to the department for approval.
- (4) A manufacturer of factory-built school buildings designed or intended for use as school buildings shall submit to the department for approval the manufacturer's plans, specifications, alterations, and methods of construction for any factory-built school building that has not previously been submitted to the department together with the approval of a certified plans examiner for such building. The department is authorized to charge manufacturers a fee which reflects the

actual expenses incurred for the review of such plans and specifications.

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- (5) The department, in accordance with the standards and procedures adopted pursuant to this section and as such standards and procedures may thereafter be modified, shall approve or reject such plans, specifications, and methods of construction. The department may delegate its plans-review authority to a state agency or public or private entity; however, the department shall ensure that any person conducting plan reviews is a certified plans examiner pursuant to part XII of chapter 468. Any person employed by a municipal or county government, school, or community college district or a private entity who is a certified plans examiner under part XII of chapter 468 may approve a manufacturer's plans, specifications, and methods of construction. Approval of the department shall not be given if a certified plans examiner certifies that unless such plans, specifications, and methods of construction are in compliance with the Florida State Uniform Building Code for Public Educational Facilities and department rule. After March 1, 2002, the Uniform Code for Public Educational Facilities shall be incorporated into the Florida Building Code, including specific requirements for public educational facilities and department rule.
- a factory-built school building shall be performed solely by the school district or community college district acquiring the factory-built school building. The department may delegate its plans review authority to a state agency or public or private entity; however, the department shall ensure that any person conducting plans reviews is a certified plans examiner, pursuant to part XII of chapter 468.

(7) A standard plan approval may be obtained from the 2 department for factory-built school buildings and such department-approved plans shall be accepted by the enforcement 3 agency as approved for the purpose of obtaining a construction 4 permit for the structure itself. The department, or its 5 designated representative, shall determine if the plans 7 qualify for purposes of a factory-built school shelter, as 8 defined in s. 553.36. The department may delegate its plans-review authority to a state agency or public or private 9 10 entity; however, the department shall ensure that any person conducting plans reviews is a certified plans examiner 11 12 pursuant to part XII of chapter 468. 13 (12) Each factory-built school building used for educational purposes shall bear the insignia of the department 14 and a data plate. Application for insignia shall be made by 15 the third-party-approved inspection agency designated in 16 accordance with s. 553.37(9). The data plate shall be fabricated by the manufacturer of durable material in 18 accordance with s. 553.11. Such insignia and identification 19 label shall be permanently affixed by the manufacturer in the 20 21 case of newly constructed factory-built school buildings, or 22 by the manufacturer or contractor performing the alterations 23 department or its designee in the case of an existing factory-built building altered to comply with provisions of s. 2.4 1013.20. 2.5 Section 3. Paragraphs (a) and (c) of subsection (4), 26 27 subsection (6), and paragraphs (a) and (c) of subsection (7) 2.8 of section 553.73, Florida Statutes, are amended to read: 553.73 Florida Building Code.--29 30 (4)(a) All entities authorized to enforce the Florida Building Code pursuant to s. 553.80 shall comply with

applicable standards for issuance of mandatory certificates of 2 occupancy, minimum types of inspections, and procedures for 3 plans review and inspections as established by the commission by rule. Notwithstanding any other provision of law, a local 4 government may issue an annual permit for construction 5 6 activity of the type and pursuant to the conditions 7 established within the Florida Building Code. Local 8 governments may adopt amendments to the administrative provisions of the Florida Building Code, subject to the 9 limitations of this paragraph. Local amendments shall be more 10 stringent than the minimum standards described herein and 11 12 shall be transmitted to the commission within 30 days after 13 enactment. The local government shall make such amendments available to the general public in a usable format. The State 14 Fire Marshal is responsible for establishing the standards and 15 procedures required in this paragraph for governmental 16 entities with respect to applying the Florida Fire Prevention 18 Code and the Life Safety Code.

(c) Any amendment adopted by a local enforcing agency pursuant to this subsection shall not apply to state or school district owned buildings, manufactured buildings or factory-built school buildings approved by the commission, or prototype buildings approved pursuant to s. 553.77(3)(5). The respective responsible entities shall consider the physical performance parameters substantiating such amendments when designing, specifying, and constructing such exempt buildings.

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(6)(a) The commission, by rule adopted pursuant to ss. 120.536(1) and 120.54, shall update the Florida Building Code every 3 years. When updating the Florida Building Code, the commission shall consider changes made by the adopting entity of any selected model code for any model code incorporated

into the Florida Building Code, and may subsequently adopt the new edition or successor of the model code or any part of such code, no sooner than 6 months after such model code has been adopted by the adopting organization, which may then be modified for this state as provided in this section., and

(b) The commission shall further consider the commission's own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments and shall incorporate such interpretations, statements, decisions, and amendments into the updated Florida Building Code only to the extent that they are necessary to modify the foundation code to accommodate the specific needs of this state. A change made by an institute or standards organization to any standard or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has been adopted by the commission. Furthermore, the edition of the Florida Building Code which is in effect on the date of application for any permit authorized by the code governs the permitted work for the life of the permit and any extension granted to the permit.

(c) A rule updating the Florida Building Code in accordance with this paragraph shall become effective no sooner than 6 months after completion of the rule adoption process. Any amendment to the Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.

(7)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or

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regional application upon a finding that the amendment conforms to the following:

- 1. Is necessary to provide for $\frac{1}{1}$ Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- 2. Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
- Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- ${\tt 4.}$ Does not degrade the effectiveness of the Florida Building Code.

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- Furthermore, the Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the code which are embodied in its opinions, final orders, and declaratory statements, and interpretations of hearing officer panels under s. 553.775(3)(c). Amendments approved under this paragraph shall be adopted by rule pursuant to ss. 120.536(1) and 120.54, after the amendments have been subjected to the provisions of subsection (3).
- (c) The commission may not <u>consider</u> approve any proposed amendment that does not accurately and completely address all requirements for amendment which are set forth in this section. The commission shall require all proposed amendments and information submitted with proposed amendments to be reviewed by commission staff prior to consideration by any technical advisory committee. These reviews shall be for

sufficiency only and are not intended to be qualitative in 2 nature. Proposed amendments without a fiscal impact statement may not be considered by the commission or any technical 3 advisory committee. The provisions of this paragraph 4 notwithstanding, within 60 days after the adoption by the 5 International Code Council of permitted standards and 7 conditions for unvented conditioned attic assemblies in the International Residential Code, the commission shall initiate 8 rulemaking to incorporate such permitted standards and 9 10 conditions as an authorized alternative in the Florida Building Code. 11 12 Section 4. Section 553.77, Florida Statutes, is 13 amended to read: 553.77 Specific powers of the commission.--14 (1) The commission shall: 15 (a) Adopt and update the Florida Building Code or 16 17 amendments thereto, pursuant to ss. 120.536(1) and 120.54. 18 (b) Make a continual study of the operation of the Florida Building Code and other laws relating to the design, 19 construction, erection, alteration, modification, repair, or 20 21 demolition of public or private buildings, structures, and 22 facilities, including manufactured buildings, and code 23 enforcement, to ascertain their effect upon the cost of building construction and determine the effectiveness of their 2.4 provisions. Upon updating the Florida Building Code every 3 2.5 26 years, the commission shall review existing provisions of law 27 and make recommendations to the Legislature for the next 2.8 regular session of the Legislature regarding provisions of law 29 that should be revised or repealed to ensure consistency with the Florida Building Code at the point the update goes into 30 effect. State agencies and local jurisdictions shall provide

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such information as requested by the commission for evaluation of and recommendations for improving the effectiveness of the system of building code laws for reporting to the Legislature annually. Failure to comply with this or other requirements of this act must be reported to the Legislature for further action. Any proposed legislation providing for the revision or repeal of existing laws and rules relating to technical requirements applicable to building structures or facilities should expressly state that such legislation is not intended to imply any repeal or sunset of existing general or special laws governing any special district that are not specifically identified in the legislation.

- (c) Upon written application by any substantially affected person or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to new technologies, techniques, and materials which have been tested where necessary and found to meet the objectives of the Florida Building Code. This paragraph does not apply to the types of products, materials, devices, or methods of construction required to be approved under paragraph(f)(i).
- (d) Upon written application by any substantially affected person, state agency, or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building Code. Paragraph (h) provides the exclusive remedy for addressing local interpretations of the code.
- (e) When requested in writing by any substantially affected person, state agency, or a local enforcing agency, shall issue declaratory statements pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and

515.37. Actions of the commission are subject to judicial 2 review pursuant to s. 120.68. (d)(f) Make recommendations to, and provide assistance 3 upon the request of, the Florida Commission on Human Relations 4 regarding rules relating to accessibility for persons with 5 disabilities. 7 (e)(g) Participate with the Florida Fire Code Advisory 8 Council created under s. 633.72, to provide assistance and recommendations relating to firesafety code interpretations. 9 The administrative staff of the commission shall attend 10 meetings of the Florida Fire Code Advisory Council and 11 12 coordinate efforts to provide consistency between the Florida 13 Building Code and the Florida Fire Prevention Code and the 14 Life Safety Code. 15 (h) Hear appeals of the decisions of local boards of appeal regarding interpretation decisions of local building 16 officials, or if no local board exists, hear appeals of 18 decisions of the building officials regarding interpretations of the code. For such appeals: 19 20 1. Local decisions declaring structures to be unsafe 21 and subject to repair or demolition shall not be appealable to 22 the commission if the local governing body finds there is an 23 immediate danger to the health and safety of its citizens. 2. All appeals shall be heard in the county of the 2.4 jurisdiction defending the appeal. 2.5 3. Hearings shall be conducted pursuant to chapter 120 26 27 and the uniform rules of procedure, and decisions of the 2.8 commission are subject to judicial review pursuant to s. 120.68. 29 30 (f)(i) Determine the types of products which may be

approved by the commission requiring approval for local or

statewide use and shall provide for the evaluation and approval of such products, materials, devices, and method of construction for statewide use. The commission may prescribe by rule a schedule of reasonable fees to provide for evaluation and approval of products, materials, devices, and methods of construction. Evaluation and approval shall be by action of the commission or delegated pursuant to s. 553.842.

This paragraph does not apply to products approved by the State Fire Marshal.

 $\underline{(g)(j)}$ Appoint experts, consultants, technical advisers, and advisory committees for assistance and recommendations relating to the major areas addressed in the Florida Building Code.

(h)(k) Establish and maintain a mutual aid program, organized through the department, to provide an efficient supply of various levels of code enforcement personnel, design professionals, commercial property owners, and construction industry individuals, to assist in the rebuilding effort in an area which has been hit with disaster. The program shall include provisions for:

- 1. Minimum postdisaster structural, electrical, and plumbing inspections and procedures.
 - 2. Emergency permitting and inspection procedures.
- 3. Establishing contact with emergency management personnel and other state and federal agencies.

(i)(1) Maintain a list of interested parties for noticing rulemaking workshops and hearings, disseminating information on code adoption, revisions, amendments, and all other such actions which are the responsibility of the commission.

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(i)(m) Coordinate with the state and local governments, industry, and other affected stakeholders in the examination of legislative provisions and make recommendations to fulfill the responsibility to develop a consistent, single code.

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(k) (n) Provide technical assistance to local building departments in order to implement policies, procedures, and practices which would produce the most cost-effective property insurance ratings.

(1)(o) Develop recommendations for local governments to use when pursuing partial or full privatization of building department functions. The recommendations shall include, but not be limited to, provisions relating to equivalency of service, conflict of interest, requirements for competency, liability, insurance, and long-term accountability.

(2) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to a state agency's interpretation and enforcement of the specific provisions of the Florida Building Code the agency is authorized to enforce. The provisions of this subsection shall not be construed to provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to the provisions of chapter 633.

(3) The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s.

553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, and shall receive per diem and expenses as provided in s.

553.74(3).

(2)(4) For educational and public information purposes, the commission shall develop and publish an informational and explanatory document which contains descriptions of the roles and responsibilities of the licensed design professional, residential designer, contractor, and local building and fire code officials. The State Fire Marshal shall be responsible for developing and specifying roles and responsibilities for fire code officials. Such document may also contain descriptions of roles and responsibilities of other participants involved in the building codes system.

(3)(5) The commission may provide by rule for plans review and approval of prototype buildings owned by public and private entities to be replicated throughout the state. The rule must allow for review and approval of plans for prototype buildings to be performed by a public or private entity with oversight by the commission. The department may charge reasonable fees to cover the administrative costs of the program. Such approved plans or prototype buildings shall be exempt from further review required by s. 553.79(2), except changes to the prototype design, site plans, and other site-related items. As provided in s. 553.73, prototype buildings are exempt from any locally adopted amendment to any part of the Florida Building Code. Construction or erection of such prototype buildings is subject to local permitting and inspections pursuant to this part.

(4)(6) The commission may produce and distribute a commentary document to accompany the Florida Building Code. The commentary must be limited in effect to providing technical assistance and must not have the effect of binding interpretations of the code document itself.

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(7) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission is directed to immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed under part XII of chapter 468, to which a party can pose questions regarding the interpretation of code provisions. is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and publication of the resulting interpretation on the Building Code Information System. Such interpretations are to be advisory only and nonbinding on the parties or the commission. Section 5. Section 553.775, Florida Statutes, is created to read: 553.775 Interpretations.--(1) It is the intent of the Legislature that the Florida Building Code be interpreted by government officials who have experience in building code enforcement and the commission in a manner that protects the public safety, health, and welfare at the most reasonable cost to the consumer by ensuring uniform interpretations throughout the state and by providing processes for resolving disputes regarding interpretations of the Florida Building Code which are just and expeditious. (2) Local enforcement agencies, local building officials, state agencies, and the commission shall interpret

provisions of the Florida Building Code in a manner that is

consistent with declaratory statements and interpretations 2 entered by the commission, except that conflicts between the Florida Fire Prevention Code and the Florida Building Code 3 4 shall be resolved in accordance with s. 553.73(9)(c) and (d). 5 (3) The following procedures may be invoked regarding 6 interpretations of the Florida Building Code: 7 (a) Upon written application by any substantially 8 affected person, state agency or by a local enforcement agency, the commission shall issue declaratory statements 9 10 pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building 11 12 Code. (b) When requested in writing by any substantially 13 affected person, state agency or by a local enforcement 14 agency, the commission shall issue a declaratory statement 15 16 pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are 18 subject to judicial review under s. 120.68. (c) The commission shall review decisions of local 19 building officials and local enforcement agencies regarding 20 21 interpretations of the Florida Building Code after the local 2.2 board of appeals has considered the decision, if such board 23 exists and if the board-of-appeals process is concluded within 2.4 10 business days. The commission shall coordinate with the Building 25 Officials Association of Florida, Inc., to designate panels 26 27 composed of five members to hear requests to review decisions 2.8 of local building officials. The members must be licensed as building code administrators under part XII of chapter 468 and 29

must have experience interpreting and enforcing provisions of

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the Florida Building Code.

1	2. Requests to review a decision of a local building
2	official interpreting provisions of the Florida Building Code
3	may be initiated by any substantially affected person,
4	including an owner or builder subject to a decision of a local
5	building official, or an association of owners or builders
6	with members who are subject to a decision of a local building
7	official. In order to initiate review, the substantially
8	affected person must file a petition with the commission. The
9	commission shall adopt a form for the petition, which shall be
10	published on the Building Code Information System. The form
11	shall, at a minimum, require the following:
12	a. The name and address of the county or municipality
13	in which provisions of the Florida Building Code are being
14	interpreted.
15	b. The name and address of the local building official
16	who has made the interpretation being appealed.
17	c. The name, address, and telephone number of the
18	petitioner; the name, address, and telephone number of the
19	petitioner's representative, if any; and an explanation of how
20	the petitioner's substantial interests are being affected by
21	the local interpretation of the Florida Building Code.
22	d. A statement of the provisions of the Florida
23	Building Code which are being interpreted by the local
24	building official.
25	e. A statement of the interpretation given to
26	provisions of the Florida Building Code by the local building
27	official and the manner in which the interpretation was
28	rendered.
29	f. A statement of the interpretation that the
30	petitioner contends should be given to the provisions of the
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Florida Building Code and a statement supporting the 2 petitioner's interpretation. g. Space for the local building official to respond in 3 writing. The space shall, at a minimum, require the local 4 building official to respond by providing a statement 5 6 admitting or denying the statements contained in the petition and a statement of the interpretation of the provisions of the 8 Florida Building Code which the local jurisdiction or the local building official contends is correct, including the 9 basis for the interpretation. 10 3. The petitioner shall submit the petition to the 11 12 local building official, who shall place the date of receipt 13 on the petition. The local building official shall respond to the petition in accordance with the form and shall return the 14 petition along with his or her response to the petitioner 15 within 5 days after receipt, exclusive of Saturdays, Sundays, 16 and legal holidays. The petitioner may file the petition with 18 the commission at any time after the local building official provides a response. If no response is provided by the local 19 building official, the petitioner may file the petition with 2.0 21 the commission 10 days after submission of the petition to the local building official and shall note that the local building 2.2 23 official did not respond. 4. Upon receipt of a petition that meets the 2.4 requirements of subparagraph 2., the commission shall 2.5 immediately provide copies of the petition to a panel, and the 2.6 27 commission shall publish the petition, including any response 2.8 submitted by the local building official, on the Building Code Information System in a manner that allows interested persons 29 to address the issues by posting comments. 30

1	5. The panel shall conduct proceedings as necessary to
2	resolve the issues; shall give due regard to the petitions,
3	and the response, and to comments posed on the Building Code
4	Information System; and shall issue an interpretation
5	regarding the provisions of the Florida Building Code within
6	21 days after the filing of the petition. The panel shall
7	render a determination based upon the Florida Building Code
8	or, if the code is ambiguous, the intent of the code. The
9	panel's interpretation shall be provided to the commission,
10	which shall publish the interpretation on the Building Code
11	Information System and in the Florida Administrative Weekly.
12	The interpretation shall be considered an interpretation
13	entered by the commission, and shall be binding upon the
14	parties and upon all jurisdictions subject to the Florida
15	Building Code, unless it is superseded by a declaratory
16	statement issued by the Florida Building Commission or by a
17	final order entered after an appeal proceeding conducted in
18	accordance with subparagraph 7.
19	6. It is the intent of the Legislature that review
20	proceedings be completed within 21 days after the date that a
21	petition seeking review is filed with the commission, and the
22	time periods set forth in this paragraph may be waived only
23	upon consent of all parties.
24	7. Any substantially affected person may appeal an
25	interpretation rendered by a hearing officer panel by filing a
26	petition with the commission. Such appeals shall be initiated
27	in accordance with chapter 120 and the uniform rules of
28	procedure and must be filed within 30 days after publication
29	of the interpretation on the Building Code Information System
30	or in the Florida Administrative Weekly. Hearings shall be
31	conducted pursuant to chapter 120 and the uniform rules of

procedure. Decisions of the commission are subject to judicial 2 review pursuant to s. 120.68. The final order of the commission is binding upon the parties and upon all 3 4 jurisdictions subject to the Florida Building Code. 5 8. The burden of proof in any proceeding initiated in 6 accordance with subparagraph 7. shall be on the party who 7 initiated the appeal. In any review proceeding initiated in accordance 8 with this paragraph, including any proceeding initiated in 9 10 accordance with subparagraph 7., the fact that an owner or builder has proceeded with construction shall not be grounds 11 12 for determining an issue to be moot if the issue is one that 13 is likely to arise in the future. 14 This paragraph provides the exclusive remedy for addressing 15 requests to review local interpretations of the code and 16 17 appeals from review proceedings. 18 (d) Local decisions declaring structures to be unsafe and subject to repair or demolition are not subject to review 19 under this subsection and may not be appealed to the 2.0 21 commission if the local governing body finds that there is an 2.2 immediate danger to the health and safety of the public. 23 (e) Upon written application by any substantially affected person, the commission shall issue a declaratory 2.4 statement pursuant to s. 120.565 relating to an agency's 2.5 interpretation and enforcement of the specific provisions of 2.6 27 the Florida Building Code which the agency is authorized to 2.8 enforce. This subsection does not provide any powers, other than advisory, to the commission with respect to any decision 29

of the State Fire Marshal made pursuant to chapter 633.

(f) The commission may designate a commission member 2 with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s. 3 4 553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, 5 and shall receive per diem and expenses as provided in s. 7 553.74(3). (q) The commission shall by rule establish an informal 8 process of rendering nonbinding interpretations of the Florida 9 10 Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent 11 12 those engaged in the construction industry. The commission shall immediately implement the process prior to the 13 completion of formal rulemaking. It is the intent of the 14 Legislature that the commission create a process to refer 15 questions to a small, rotating group of individuals licensed 16 under part XII of chapter 468, to which a party may pose 18 questions regarding the interpretation of code provisions. It is the intent of the Legislature that the process provide for 19 the expeditious resolution of the issues presented and 2.0 21 publication of the resulting interpretation on the Building Code Information System. Such interpretations shall be 2.2 23 advisory only and nonbinding on the parties and the 2.4 commission. Section 6. Subsection (14) of section 553.79, Florida 2.5 26 Statutes, is amended to read: 27 553.79 Permits; applications; issuance; inspections.--2.8 (14) Certifications by contractors authorized under the provisions of s. 489.115(4)(b) shall be considered 29 equivalent to sealed plans and specifications by a person 30 licensed under chapter 471 or chapter 481 by local enforcement

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agencies for plans review for permitting purposes relating to compliance with the wind resistance provisions of the code or alternate methodologies approved by the commission for one and two family dwellings. Local enforcement agencies may rely upon such certification by contractors that the plans and specifications submitted conform to the requirements of the code for wind resistance. Upon good cause shown, local government code enforcement agencies may accept or reject plans sealed by persons licensed under chapter 471, chapter 481, or chapter 489. A truss-placement plan is not required to be signed and sealed by an engineer or architect unless prepared by an engineer or architect or specifically required by the Florida Building Code. Section 7. Subsections (2), (4), paragraph (a) of subsection (6), subsection (11), paragraphs (b) and (c) of subsection (12), and subsections (14) and (15) of section 553.791, Florida Statutes, are amended to read: 553.791 Alternative plans review and inspection.--(2) Notwithstanding any other provision of law or local government ordinance or local policy to the contrary, 21 the fee owner of a building, or the fee owner's contractor upon written authorization from the fee owner, may choose to use a private provider to provide building code inspection

22 23 services with regard to such building and may make payment 2.4 directly to the private provider for the provision of such 25 26 services. All such services shall be the subject of a written 27 contract between the private provider, or the private 2.8 provider's firm, and the fee owner. The fee owner may elect to 29 use a private provider to provide either plans review or required building inspections. The local building official, in 30

the local enforcement agency, may require the fee owner who desires to use a private provider to use the private provider to provide both plans review and required building inspection services.

- (4) A fee owner or the fee owner's contractor using a private provider to provide building code inspection services shall notify the local building official at the time of permit application or no less than 1 week prior to a private provider's providing building code inspection services on a form to be adopted by the commission. This notice shall include the following information:
- (a) The services to be performed by the private provider.
- (b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes, and, if required by the local building official, a certificate of insurance demonstrating that professional liability insurance coverage is in place for the private provider's firm, the private provider, and any duly authorized representative in the amounts required by this section.
- (c) An acknowledgment from the fee owner in substantially the following form:

I have elected to use one or more private

providers to provide building code plans review
and/or inspection services on the building that
is the subject of the enclosed permit
application, as authorized by s. 553.791,

31 Florida Statutes. I understand that the local

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building official may not review the plans submitted or perform the required building inspections to determine compliance with the applicable codes, except to the extent specified in said law. Instead, plans review and/or required building inspections will be performed by licensed or certified personnel identified in the application. The law requires minimum insurance requirements for such personnel, but I understand that I may require more insurance to protect my interests. By executing this form, I acknowledge that I have made inquiry regarding the competence of the licensed or certified personnel and the level of their insurance and am satisfied that my interests are adequately protected. I agree to indemnify, defend, and hold harmless the local government, the local building official, and their building code enforcement personnel from any and all claims arising from my use of these licensed or certified personnel to perform building code inspection services with respect to the building that is the subject of the enclosed permit application. If the fee owner or the fee owner's contractor makes any changes to the listed private providers or the services to be provided by those private providers, the fee owner or the fee owner's contractor shall, within 1 business day after any

change, update the notice to reflect such changes.

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receipt of a permit application and the affidavit from the private provider required pursuant to subsection (5), the local building official shall issue the requested permit or provide a written notice to the permit applicant identifying the specific plan features that do not comply with the applicable codes, as well as the specific code chapters and sections. If the local building official does not provide a written notice of the plan deficiencies within the prescribed 30-day period, the permit application shall be deemed approved as a matter of law, and the permit shall be issued by the local building official on the next business day.

(11) No more than Within 2 business days after receipt of a request for a certificate of occupancy or certificate of completion and the applicant's presentation of a certificate of compliance and approval of all other government approvals required by law, the local building official shall issue the certificate of occupancy or certificate of completion or provide a notice to the applicant identifying the specific deficiencies, as well as the specific code chapters and sections. If the local building official does not provide notice of the deficiencies within the prescribed 2-day period, the request for a certificate of occupancy or certificate of completion shall be deemed granted and the certificate of occupancy or certificate of completion shall be issued by the local building official on the next business day. To resolve any identified deficiencies, the applicant may elect to dispute the deficiencies pursuant to subsection (12) or to submit a corrected request for a certificate of occupancy or certificate of completion.

(12) If the local building official determines that the building construction or plans do not comply with the applicable codes, the official may deny the permit or request for a certificate of occupancy or certificate of completion, as appropriate, or may issue a stop-work order for the project or any portion thereof, if the official determines that such noncompliance poses a threat to public safety and welfare, subject to the following:

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- (b) If the local building official and private provider are unable to resolve the dispute, the matter shall be referred to the local enforcement agency's board of appeals, if one exists, which shall consider the matter at its next scheduled meeting or sooner. Any decisions by the local enforcement agency's board of appeals, or local building official if there is no board of appeals, may be appealed to the commission pursuant to s. 553.775 553.77(1)(h).
- (c) Notwithstanding any provision of this section, any decisions regarding the issuance of a building permit, certificate of occupancy, or certificate of completion may be reviewed by the local enforcement agency's board of appeals, if one exists. Any decision by the local enforcement agency's board of appeals, or local building official if there is no board of appeals, may be appealed to the commission pursuant to s. 553.775 553.77(1)(h), which shall consider the matter at the commission's next scheduled meeting.
- (14) No local enforcement agency, local building official, or local government may adopt or enforce any laws, rules, procedures, policies, or standards more stringent than those prescribed by this section.
- (15) A private provider may perform building code inspection services under this section only if the private

provider maintains insurance for professional and 2 comprehensive general liability with minimum policy limits of \$1 million per occurrence covering relating to all services 3 performed as a private provider. If the private provider 4 chooses to secure claims-made coverage to fulfill this 5 6 requirement, the private provider must also maintain-7 including tail coverage for a minimum of 5 years subsequent to the performance of building code inspection services. 8 Occurrence-based coverage shall not be subject to any tail 9 10 coverage requirement. Section 8. Paragraph (d) of subsection (1) of section 11 12 553.80, Florida Statutes, is amended, and subsections (7) and 13 (8) are added to that section, to read: 553.80 Enforcement.--14 (1) Except as provided in paragraphs (a)-(f), each 15 local government and each legally constituted enforcement 16 district with statutory authority shall regulate building 18 construction and, where authorized in the state agency's enabling legislation, each state agency shall enforce the 19 Florida Building Code required by this part on all public or 20 21 private buildings, structures, and facilities, unless such 22 responsibility has been delegated to another unit of 23 government pursuant to s. 553.79(9). (d) Building plans approved pursuant to s. 2.4 553.77(3)(5) and state-approved manufactured buildings, 2.5 26 including buildings manufactured and assembled offsite and not 27 intended for habitation, such as lawn storage buildings and 2.8 storage sheds, are exempt from local code enforcing agency plan reviews except for provisions of the code relating to 29 30 erection, assembly, or construction at the site. Erection,

assembly, and construction at the site are subject to local 2 permitting and inspections. 3 4 The governing bodies of local governments may provide a schedule of fees, as authorized by s. 125.56(2) or s. 166.222 5 and this section, for the enforcement of the provisions of 7 this part. Such fees shall be used solely for carrying out the 8 local government's responsibilities in enforcing the Florida 9 Building Code. The authority of state enforcing agencies to set fees for enforcement shall be derived from authority 10 existing on July 1, 1998. However, nothing contained in this 11 12 subsection shall operate to limit such agencies from adjusting 13 their fee schedule in conformance with existing authority. (7) The governing bodies of local governments may 14 provide a schedule of reasonable fees, as authorized by s. 15 125.56(2) or s. 166.222 and this section, for enforcing this 16 17 part. These fees, and any fines or investment earnings related 18 to the fees, shall be used solely for carrying out the local government's responsibilities in enforcing the Florida 19 Building Code. When providing a schedule of reasonable fees, 2.0 21 the total estimated annual revenue derived from fees and the 22 fines and investment earnings related to the fees may not 23 exceed the total estimated annual costs of allowable activities. Any unexpended balances shall be carried forward 2.4 to future years for allowable activities or shall be refunded 2.5 26 at the discretion of the local government. The basis for a fee 27 structure for allowable activities shall relate to the level 2.8 of service provided by the local government. Fees charged 29 shall be consistently applied. 30 (a) As used in this subsection, the phrase "enforcing the Florida Building Code" includes the direct costs and 31

1	reasonable indirect costs associated with review of building
2	plans, building inspections, reinspections, building permit
3	processing, provision of training courses, educational
4	materials, and public building safety awareness related to the
5	building code, and building code enforcement. The phrase may
6	also include enforcement action pertaining to unlicensed
7	contractor activity to the extent not funded by other user
8	fees.
9	(b) The following activities may not be funded with
10	fees adopted for enforcing the Florida Building Code: planning
11	and zoning or other general government activities; inspections
12	of public buildings for a reduced fee or no fee; public
13	information requests, community functions, and any program not
14	directly related to enforcement of the Florida Building Code;
15	or enforcement and implementation of any other local
16	ordinance, excluding validly adopted local amendments to the
17	Florida Building Code and excluding any local ordinance
18	directly related to enforcing the Florida Building Code, as
19	defined in this paragraph.
20	(c) A local government shall use recognized
21	management, accounting, and oversight practices to ensure that
22	fees, fines, and investment earnings generated under this
23	subsection are maintained and allocated or used solely for the
24	purposes described in paragraph (a).
25	(8) The Florida Department of Agriculture and Consumer
26	Services shall not be subject to local government permitting
27	requirements, plan review, and inspection fees for nonoccupied
28	structures such as equipment storage sheds and polebarns not
29	used by the general public.
30	Section 9. The Florida Building Commission shall

31 expedite the adoption and implementation of the State Existing

Building Code as part of the Florida Building Code pursuant only to the provisions of chapter 120, Florida Statutes. The 2 special update and amendment requirements of section 553.73, 3 4 Florida Statutes, and the administrative rule requiring additional delay time between adoption and implementation of 5 such code are waived. 7 Section 10. Paragraph (c) is added to subsection (17) of section 120.80, Florida Statutes, to read: 8 9 120.80 Exceptions and special requirements; 10 agencies. --(17) FLORIDA BUILDING COMMISSION. --11 12 (c) Notwithstanding ss. 120.565, 120.569, and 120.57, 13 the Florida Building Commission and hearing officer panels appointed by the commission in accordance with s. 14 553.775(3)(c)1. may conduct proceedings to review decisions of 15 local building code officials in accordance with s. 16 17 553.775(3)(c). Section 11. Section 553.841, Florida Statutes, is 18 amended to read: 19 553.841 Building code training program; participant 2.0 21 competency requirements. --22 The Legislature finds that the effectiveness of 23 the building codes of this state depends on the performance of 2.4 all participants, as demonstrated through knowledge of the codes and commitment to compliance with code directives and 2.5 26 that to strengthen compliance by industry and enforcement by 27 government, a Building Code Training Program is needed. 2.8 (1) The commission shall establish by rule the Building Code Training Program to develop and provide a core 29 curriculum and $\underline{\text{offer voluntary accreditation of}}$ advance module 30 courses relating to the Florida Building Code and its

enforcement a system of administering and enforcing the

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Florida Building Code. (3) The program shall be developed, implemented, and administered by the commission in consultation with the Department of Education, the Department of Community Affairs, the Department of Business and Professional Regulation, the State Fire Marshal, the State University System, and the Division of Community Colleges. (4) The commission may enter into contracts with the Department of Education, the State University System, the Division of Community Colleges, model code organizations, professional organizations, vocational technical schools, trade organizations, and private industry to administer the program. (2)(5) The program shall be affordable, accessible, meaningful, financially self-sufficient and shall make maximum use of existing sources, systems, institutions, and programs available through private sources. (3)(6) The commission, in coordination with the Department of Community Affairs, the Department of Business

(a) a core curriculum that which is prerequisite to initial licensure for those licensees not subject to testing on the Florida Building Code as a condition of licensure.

These entities shall also identify subject areas that are inadequately addressed by specialized and advanced courses all specialized and advanced module coursework.

and Professional Regulation, the respective licensing boards,

and the State Fire Marshal shall develop or cause to be

(b) A set of specialized and advanced modules specifically designed for use by each profession.

(4) The core curriculum shall cover the information 2 required to have all categories of participants appropriately 3 informed as to their technical and administrative responsibilities in the effective execution of the code 4 5 process by all individuals currently licensed under part XII of chapter 468, chapter 471, chapter 481, or chapter 489, except as otherwise provided in s. 471.017. The core 8 curriculum shall be prerequisite to the advanced module 9 coursework for all licensees and shall be completed by individuals licensed in all categories under part XII of 10 chapter 468, chapter 471, chapter 481, or chapter 489 by the 11 12 date of license renewal in 2004. within the first 2 year 13 period after establishment of the program. Core course hours All approved courses taken by licensees pursuant to this 14 section to complete this requirement shall count toward 15 fulfillment of required continuing education units under part 16 17 XII of chapter 468, chapter 471, chapter 481, or chapter 489. 18 The commission, in consultation with the Department of Business and Professional Regulation and the 19 respective licensing boards, shall develop or cause to be 20 21 developed an equivalency test for each category of 22 licensee. Such test may be taken in lieu of the core 23 curriculum. A passing score on the test shall be equivalent to 2.4 completion of the core curriculum and shall be credited toward 25 the required number of hours of continuing education. (5) (9) The commission, in consultation with the 26 27 Department of Business and Professional Regulation, shall 2.8 develop or cause to be developed, or approve as a part of the 29 program, appropriate courses a core curriculum and specialized or advanced module coursework for the construction workforce, 30 including, but not limited to, superintendents and journeymen.

(6)(10) The respective state boards under part XII of chapter 468, chapters 471, 481, and 489, and the State Fire Marshal under chapter 633, shall require specialized or advanced course modules as part of their regular continuing education requirements. Courses approved by the Department of Business and Professional Regulation as required by the respective practice acts and chapter 455 shall be deemed as approved by the Florida Building Commission.

(7)(11) The Legislature hereby establishes the Office of Building Code Training Program Administration within the Institute of Applied Technology in Construction Excellence at the Florida Community College at Jacksonville. The office is charged with the following responsibilities as recommended by the Florida Building Commission and as resources are provided by the Legislature:

- (a) Provide research-to-practice capability for entry-level construction training development, delivery and quality assurance, as well as training and competency registry systems and recruitment initiatives.
- (b) Coordinate with the Department of Community
 Affairs and the Florida Building Commission to serve as school
 liaison to disseminate construction awareness and promotion
 programs and materials to schools.
- (c) Develop model programs and approaches to construction career exploration to promote construction careers.
- 27 Section 12. Subsection (3) of section 553.8412, 28 Florida Statutes, is amended to read:
- 553.8412 Legislative intent; delivery of training;outsourcing.--

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(3) To the extent available, funding for outreach, coordination of training, or training may come from existing resources. If necessary, the Florida Building Commission or the department may seek additional or supplemental funds pursuant to s. 215.559(5). This section does not preclude the Florida Building Commission from charging fees to fund the building code training program in a self-sufficient manner as provided in s. 553.841(2)(5).

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Section 13. Subsections (9) and (15) of section 553.842, Florida Statutes, are amended to read:

553.842 Product evaluation and approval.--

- (9) The commission may adopt rules to approve the following types of entities that produce information on which product approvals are based. All of the following entities, including engineers and architects, must comply with a nationally recognized standard demonstrating independence or no conflict of interest:
- approval adopted by the commission by rule. The commission shall specifically approve the National Evaluation Service, the International Conference of Building Officials Evaluation Services, the Building Officials and Code Administrators International Evaluation Services, the Southern Building Code Congress International Evaluation Services, the Southern Building Code Congress International Evaluation Services, the International Code Council Evaluation Services, and the Miami-Dade County Building Code Compliance Office Product Control. Architects and engineers licensed in this state are also approved to conduct product evaluations as provided in subsection (6).
- (b) Testing laboratories accredited by national organizations, such as A2LA and the National Voluntary Laboratory Accreditation Program, laboratories accredited by

evaluation entities approved under paragraph (a), and laboratories that comply with other guidelines for testing laboratories selected by the commission and adopted by rule.

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- (c) Quality assurance entities approved by evaluation entities approved under paragraph (a) and by certification agencies approved under paragraph (d) and other quality assurance entities that comply with guidelines selected by the commission and adopted by rule.
- (d) Certification agencies accredited by nationally recognized accreditors and other certification agencies that comply with guidelines selected by the commission and adopted by rule.
- (e) Validation entities that comply with accreditation standards established by the commission by rule.
- (15) The commission shall by rule establish criteria for revocation and suspension of product approvals as well as revocation and suspension of approvals of product evaluation entities, testing laboratories, quality assurance entities, certification agencies, and validation entities. Revocation is governed by s. 120.60 and the uniform rules of procedure.
- Section 14. Notwithstanding section 533.842, Florida Statutes, provisions in Chapter 9B-72, Florida Administrative Code, relating to local government product evaluation and approval are suspended until June 1, 2005.
- (1) The Florida Building Commission shall create a product approval advisory group to conduct a study to determine the effectiveness and financial impact on the construction industry by the local and state product approval process established in section 553.842, Florida Statutes, and the requirements of Chapter 9B-72 of the Florida
- 1 Administrative Code. The product approval advisory group shall

1	submit its findings in a report to the Governor, the President
2	of the Senate, and the Speaker of the House of Representatives
3	by January 15, 2005. The product approval advisory group shall
4	be comprised of 13 members, 7 of whom must be current members
5	of the Program Oversight Committee of the Florida Building
6	Commission. The remaining membership of the product approval
7	advisory group shall represent the broad geographical areas of
8	the state and shall be constituted as follows:
9	(a) One member selected by the Building Officials
10	Association of Florida;
11	(b) One member selected by the Florida Construction
12	Coalition;
13	(c) One member selected by the Florida Engineering
14	Society;
15	(d) One member selected by the Florida Association of
16	the American Institute of Architects;
17	(e) One member selected by the Florida League of
18	<u>Cities; and</u>
19	(f) One member selected by the Florida Association of
20	Counties.
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22	The Chairman of the Program Oversight Committee shall serve as
23	the Chairman of the product approval advisory group and the
24	Vice Chairman shall be selected from among the remaining six
25	members selected by the entities specified in paragraphs (a)
26	through (f).
27	(2) The report submitted to the Legislature pursuant
28	to subsection (1) shall contain specific recommendations on
29	how and whether the product approval process should be
30	modified or amended to enhance and facilitate compliance with
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Chapter 9B-72 Florida Administrative Code and section 553.842, 2 Florida Statutes. Section 15. Paragraph (c) of subsection (1) of section 3 633.539, Florida Statutes, is amended to read: 4 5 633.539 Requirements for installation, inspection, and 6 maintenance of fire protection systems. --7 (1) The requirements for installation of fire 8 protection systems are as follows: 9 (c) Equipment shall be installed in accordance with 10 the applicable standards of the National Fire Protection Association and the manufacturer's specifications, and the 11 12 installation shall be undertaken by a fire protection 13 contractor licensed under this chapter and within the scope of licensure as defined in this subsection. The above ground 14 materials and test certificate required by the standards shall 15 be provided by a Contractor I, Contractor II, or Contractor 16 IV. The scope of the above ground material and test 18 certificate begins 1 foot above the finished floor to and including the most remote fire protection device. The 19 Contractor I, Contractor II, or Contractor V is responsible 2.0 21 for providing the underground materials and test certificate 2.2 as required by the standards. The scope of the underground 23 material and test certificate begins at the point of service as defined in this chapter, adopted plumbing code provisions 2.4 notwithstanding, and finishes no more than 1 foot above the 2.5 finished floor. A fire protection contractor is not required 26 27 to assume responsibility for providing a materials and test 2.8 certificate on work done by others. Section 16. Effective January 1, 2005, all new or 29 retrofitted construction on essential facilities, as defined 30 in ASTM E 1996-02, paragraph 6.2.1.1 (enhanced protection for

1	window and door coverings), which utilizes state or federal
2	grants shall meet ASTM level E impact protections.
3	Section 17. The Florida Building Commission shall
4	study the following issues related to the Americans with
5	Disabilities Act, as adopted in section 553.503, Florida
6	Statutes, and the Americans with Disabilities Accessibility
7	Guidelines, as adopted in section 553.504, Florida Statutes:
8	the placement of grab rails in water closets, the placement of
9	access aisles for disabled parking spaces, and the "discipline
10	of accessibility" to review building plans for accessibility.
11	The commission must consider what the current federal law and
12	the Florida Building Code require, if applicable, and the cost
13	implications of any recommendations the commission may offer.
14	The commission must report its findings and recommendations to
15	the Legislature by December 31, 2004.
16	Section 18. This act shall take effect upon becoming a
17	law.
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19	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
20	CS/SB 520 and CS/SB 494
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22	Amends requirements for the the submission and review of factory-built school building plans.
23	Eliminates provisions that would have revised the appointment
24	process and membership of the Florida Building Commission.
25	States the installation of a fire protection system must be made by a licensed fire protection contractor, and states that
26	a fire protection contractor is not required to certify work done by others.
27	Provides that effective January 1, 2005, all new or
28	retrofitted construction on essential that utilizes state or federal grants must meet ASTM Level E impact protections.
30	Requires that the Florida Building Commission must study three issues related to the Americans with Disabilities Act.
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