${\bf By}$ the Committee on Commerce, Economic Opportunities, and Consumer Services; and Senator Smith

310-2496-04

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A bill to be entitled An act relating to tax rebates and credits; creating a tax refund program for certain businesses whose employees are covered by a health benefit plan; prescribing the amount of refunds; authorizing additional refunds for business in enterprise zones and rural areas of critical concern; prescribing taxes that may be refunded; providing limits on refunds; providing criminal penalties; providing for repayment of refunds plus penalties; providing deadlines and procedures relating to claiming refunds; specifying that refunds are subject to legislative appropriation; providing for review and approval of applications for refunds; providing for interagency cooperation and sharing of information; providing for agency rules; providing for expiration of the program; providing an appropriation; creating s. 220.1875, F.S.; providing purpose to encourage contributions by corporations to public schools or public school programs for which tax credit shall be given; providing definitions; providing authorization to grant tax credits and limitations on credits; providing public school requirements for expenditure and accounting of funds; requiring eligible contributions to be supplemental funds; providing for administration and rulemaking; requiring a cooperative agreement; amending ss.

1	220.02 and 220.13, F.S., to conform; providing
2	an effective date.
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4	Be It Enacted by the Legislature of the State of Florida:
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6	Section 1. Tax refund program for businesses offering
7	health benefit plans to employees
8	(1) DEFINITIONSAs used in this section, the term:
9	(a) "Business" means an employing unit, as defined in
10	section 443.036, Florida Statutes, which is registered for
11	unemployment compensation purposes with the state agency
12	providing unemployment tax collection services under contract
13	with the Agency for Workforce Innovation through an
14	interagency agreement under section 443.1316, Florida
15	Statutes, or a subcategory or division of an employing unit
16	which is accepted by the state agency providing unemployment
17	tax collection services as a reporting unit.
18	(b) "Department" means the Department of Financial
19	Services.
20	(c) "Eligible business" means a business that employs
21	50 or fewer employees.
22	(d) "Eligible employee" means an employee who has
23	worked full time or part time for the eligible business for at
24	least 9 months of the 12-month period immediately preceding
25	the date the business submits an application for a tax refund
26	under subsection (3).
27	(e) "Fiscal year" means the fiscal year of the state.
28	(f) "Qualified business" means a business that has
29	been approved by the department to receive, subject to
30	appropriation by the Legislature, a tax refund under this
31	section as provided in subsection (3).

1	(q) "Taxable year" means taxable year as defined in
2	section 220.03, Florida Statutes.
3	(2) TAX REFUND; ELIGIBLE AMOUNTS
4	(a) An eligible business may apply each fiscal year
5	for a refund of eligible taxes certified by the department
6	which were paid by the business, which refund is equal to
7	\$1,000 for each eligible employee who is covered by a health
8	benefit plan of the business which provides coverage at least
9	equivalent to the minimum coverage of a standard health
10	benefit plan under section 627.6699, Florida Statutes.
11	(b) Notwithstanding paragraph (a), an eligible
12	business located in an enterprise zone, under chapter 290 or
13	section 370.28, Florida Statutes, or a rural area of critical
14	economic concern, under section 288.0656, Florida Statutes,
15	may apply each fiscal year for a refund of eligible taxes
16	certified by the department which were paid by the business,
17	which refund is equal to \$1,500 for each employee who is
18	covered by a health benefit plan of the employer which
19	provides coverage at least equivalent to the minimum coverage
20	of a standard health benefit plan under section 627.6699,
21	Florida Statutes.
22	(c) An eliqible business may receive refunds for the
23	following taxes due and paid by that business in the fiscal
24	year immediately preceding the date the business submits an
25	application for a tax refund under subsection (3):
26	1. Corporate income taxes under chapter 220, Florida
27	Statutes.
28	2. Insurance premium tax under section 624.509,
29	Florida Statutes.
30	3. Taxes on sales, use, and other transactions under
21	ghapter 212 Florida Statutos

1	4. Intangible personal property taxes under chapter
2	199, Florida Statutes.
3	5. Emergency excise taxes under chapter 221, Florida
4	Statutes.
5	6. Excise taxes on documents under chapter 201,
6	Florida Statutes.
7	7. Ad valorem taxes paid, as defined in section
8	220.03, Florida Statutes.
9	(d) However, an eligible business may not receive a
10	refund under this section for any amount of credit, refund, or
11	exemption granted to that business for any of such taxes. If a
12	refund for such taxes is provided by the department, which
13	taxes are subsequently adjusted by the application of any
14	credit, refund, or exemption granted to the qualified business
15	other than as provided in this section, the qualified business
16	shall reimburse the department for the amount of that credit,
17	refund, or exemption. A qualified business shall notify and
18	tender payment to the department within 20 days after
19	receiving any credit, refund, or exemption other than one
20	provided in this section. Any payment received by the
21	department under this paragraph shall be deposited in the
22	General Revenue Fund.
23	(e) An eligible business that fraudulently claims a
24	refund under this section:
25	1. Is liable for repayment of the amount of the
26	refund, plus a mandatory penalty in the amount of 200 percent
27	of the tax refund, which shall be deposited into the General
28	Revenue Fund.
29	2. Commits a felony of the third degree, punishable as
30	provided in section 775.082, section 775.083, or section
31	775.084. Florida Statutes.

1	(f) A tax refund provided under this section may not
2	exceed the amount of the tax that is the basis for the refund
3	due and that was due and paid by the eliqible business in the
4	fiscal year immediately preceding the date the business
5	submits an application for a tax refund under subsection (3).
6	(3) ANNUAL CLAIM FOR REFUND; APPROVAL
7	(a) To claim a tax refund under this section, an
8	eligible business may apply beginning August 1 to the
9	department for a refund to be paid from a specific
10	appropriation made by the Legislature for the payment of
11	refunds in that fiscal year.
12	(b) The claim for refund by the eliqible business must
13	<pre>include:</pre>
14	1. A copy of all receipts pertaining to the payment of
15	taxes for which the refund is sought;
16	2. Documentation, in a form and manner prescribed by
17	the department, demonstrating that an employee who is the
18	basis for the refund is an eliqible employee; and
19	3. Documentation, in a form and manner prescribed by
20	the department, demonstrating that the eligible employee is
21	covered by a health benefit plan of the employer as required
22	by this section.
23	(c) The department, with such assistance as is
24	necessary from the Department of Revenue or the Agency for
25	Workforce Innovation, shall review each claim for a refund in
26	the order received and specify by written order, within 60
27	days after receipt of the claim application, the approval or
28	disapproval of the tax refund claim and, if approved, the
29	amount of the tax refund that is authorized to be paid to the
30	qualified business for the annual tax refund. The Department

1	of Revenue shall verify the payment of taxes for which the
2	refund is sought.
3	(d) This section does not create a presumption that a
4	tax refund claim will be approved and paid to a qualified
5	business. Refunds under this section are subject to
6	appropriation by the Legislature, and refunds shall be paid on
7	a first-come, first-served basis. If sufficient funds are not
8	available for the payment of a refund claim, or a claim is
9	otherwise denied by the department and the denial is upheld on
10	appeal, the qualified business must forego the refund claim
11	submitted for payment in that fiscal year.
12	(e) Upon approval of the claim for a tax refund, the
13	Chief Financial Officer shall issue a warrant for the amount
14	specified in the written order. If the written order is
15	appealed, the Chief Financial Officer may not issue a warrant
16	for a refund to the qualified business until the conclusion of
17	all appeals of the order.
18	(f) The total amount of refunds approved and paid in a
19	fiscal year may not exceed the amount appropriated by the
20	Legislature for the payment of refunds for that fiscal year.
21	(4) ADMINISTRATION
22	(a) The department is authorized to verify information
23	provided in any claim submitted for tax refunds under this
24	section with regard to employment and wage levels or the
25	payment of the taxes to the appropriate agency or authority,
26	including the Department of Revenue, the Agency for Workforce
27	Innovation, or any local government or authority.
28	(b) To facilitate the process of monitoring and
29	auditing applications made under this section, the department
30	may provide a list of businesses to the Department of Revenue,

31 to the Agency for Workforce Innovation, or to any local

1	government or authority. The department may request the
2	assistance of those entities with respect to monitoring jobs,
3	health benefit plan coverage, and the payment of the taxes
4	listed in subsection (2).
5	(c) By January 1 of each year, the department shall
6	provide to the Legislature an estimate of the amount necessary
7	to satisfy claims for refunds based on the experience of the
8	department in administering the program.
9	(d) Funds specifically appropriated for the tax refund
10	program under this section may not be used for any purpose
11	other than the payment of tax refunds authorized by this
12	section.
13	(e) The department may adopt rules under sections
14	120.536(1) and 120.54, Florida Statutes, to administer this
15	section.
16	(5) EXPIRATION This section expires June 30, 2010.
17	Section 2. There is appropriated from the General
18	Revenue Fund \$ million to the Department of Financial
19	Services for the payment of refunds during fiscal year
20	2004-2005 under the tax refund program for employee health
21	benefit plan coverage as created by this act.
22	Section 3. Section 220.1875, Florida Statutes, is
23	created to read:
24	220.1875 Credits for contributions by public education
25	partners
26	(1) PURPOSE The purpose of this section is to:
27	(a) Encourage private, voluntary contributions to
28	public schools to enhance educational opportunities for
29	students.
30	(b) Encourage the formation of partnerships between
31	corporations and public schools.

31 <u>application</u>.

1	(c) Enable public school students to achieve a greater
2	level of excellence in their education through contributions
3	by public education partners.
4	(2) DEFINITIONS As used in this section, the term:
5	(a) "Department" means the Department of Revenue.
6	(b) "Eliqible contribution" means a monetary
7	contribution from a taxpayer to a public school, subject to
8	the restrictions provided in this section. The taxpayer making
9	the contribution may designate a specific public school or a
10	specific program in a public school as the beneficiary of the
11	contribution. The taxpayer may not contribute more than \$5
12	million to any single public school.
13	(3) AUTHORIZATION TO GRANT TAX CREDITS; LIMITATIONS ON
14	INDIVIDUAL AND TOTAL CREDITS
15	(a) There is allowed a credit of 100 percent of an
16	eligible contribution against any tax due for a taxable year
17	under this chapter. However, such a credit may not exceed 75
18	percent of the tax due under this chapter for the taxable
19	year, after the application of any other allowable credits by
20	the taxpayer. The credit granted by this section shall be
21	reduced by the difference between the amount of federal
22	corporate income tax taking into account the credit granted by
23	this section and the amount of federal corporate income tax
24	without application of the credit granted by this section.
25	(b) The total amount of tax credits and carryforward
26	of tax credits which may be granted each state fiscal year
27	under this section is \$88 million. However, at least 5 percent
28	of the total statewide amount authorized for the tax credit
29	shall be reserved for taxpayers who meet the definition of a
30	small business provided in s. 288.703(1) at the time of

(c) A taxpayer who files a Florida consolidated return
as a member of an affiliated group pursuant to s. 220.131(1)
may be allowed the credit on a consolidated return basis;
however, the total credit taken by the affiliated group is
subject to the limitation established under paragraph (a).
(4) REQUIREMENTS
(a) A public school that receives an eliqible
contribution must spend 100 percent of the eligible
contribution for the purpose specified by the contributor. All
interest accrued from an eligible contribution must be used
for the purpose specified by the contributor.
(b) A public school that receives an eliqible
contribution must maintain a separate account for the eligible
contribution and must annually provide to the district school
board and the Department of Education a financial accounting
of the use of the contribution. A public school shall budget
wisely and use sound financial practices in the use of an
eligible contribution.
(c) Payment of an eliqible contribution shall be made
to a public school through the district school board.
(d) An eligible contribution shall not replace, but
shall be supplemental to, funds provided by the state to
public school districts pursuant to chapter 1011.
(5) ADMINISTRATION; RULES
(a) If the credit granted pursuant to this section is
not fully used in any one year because of insufficient tax
liability on the part of the corporation, the unused amount
may be carried forward for a period not to exceed 3 years;
however, any taxpayer that seeks to carry forward an unused
amount of tax credit must submit an application for allocation
of tax credits or carryforward credits as required in

paragraph (b) in the year that the taxpayer intends to use the 2 carryforward. A taxpayer may not convey, assign, or transfer the credit authorized by this section to another entity unless 3 4 all of the assets of the taxpayer are conveyed, assigned, or transferred in the same transaction. 5 6 (b) The department shall adopt rules pursuant to ss. 7 120.536(1) and 120.54 for the administration of this section, including rules establishing application forms and procedures 8 and rules governing the allocation of tax credits and 9 carryforward credits under this section. 10 (c) The State Board of Education shall adopt rules 11 12 pursuant to ss. 120.536(1) and 120.54 for the distribution and 13 use of contributions. (d) The department and the Department of Education 14 shall develop a cooperative agreement to assist in the 15 administration of this section. 16 17 Section 4. Subsection (8) of section 220.02, Florida 18 Statutes, is amended to read: 220.02 Legislative intent.--19 (8) It is the intent of the Legislature that credits 20 21 against either the corporate income tax or the franchise tax 22 be applied in the following order: those enumerated in s. 23 631.828, those enumerated in s. 220.191, those enumerated in s. 220.181, those enumerated in s. 220.183, those enumerated 2.4 in s. 220.182, those enumerated in s. 220.1895, those 2.5 enumerated in s. 221.02, those enumerated in s. 220.184, those 26 27 enumerated in s. 220.186, those enumerated in s. 220.1845, 2.8 those enumerated in s. 220.19, those enumerated in s. 220.185, and those enumerated in s. 220.187, and those enumerated in s. 29 30 220.1875.

Section 5. Paragraph (a) of subsection (1) of section 220.13, Florida Statutes, is amended to read:

220.13 "Adjusted federal income" defined.--

- (1) The term "adjusted federal income" means an amount equal to the taxpayer's taxable income as defined in subsection (2), or such taxable income of more than one taxpayer as provided in s. 220.131, for the taxable year, adjusted as follows:
- (a) Additions.--There shall be added to such taxable income:
- 1. The amount of any tax upon or measured by income, excluding taxes based on gross receipts or revenues, paid or accrued as a liability to the District of Columbia or any state of the United States which is deductible from gross income in the computation of taxable income for the taxable year.
- 2. The amount of interest which is excluded from taxable income under s. 103(a) of the Internal Revenue Code or any other federal law, less the associated expenses disallowed in the computation of taxable income under s. 265 of the Internal Revenue Code or any other law, excluding 60 percent of any amounts included in alternative minimum taxable income, as defined in s. 55(b)(2) of the Internal Revenue Code, if the taxpayer pays tax under s. 220.11(3).
- 3. In the case of a regulated investment company or real estate investment trust, an amount equal to the excess of the net long-term capital gain for the taxable year over the amount of the capital gain dividends attributable to the taxable year.
- 4. That portion of the wages or salaries paid or incurred for the taxable year which is equal to the amount of

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the credit allowable for the taxable year under s. 220.181. The provisions of this subparagraph shall expire and be void on June 30, 2005.

- 5. That portion of the ad valorem school taxes paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. The provisions of this subparagraph shall expire and be void on June 30, 2005.
- 6. The amount of emergency excise tax paid or accrued as a liability to this state under chapter 221 which tax is deductible from gross income in the computation of taxable income for the taxable year.
- 7. That portion of assessments to fund a guaranty association incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year.
- 8. In the case of a nonprofit corporation which holds a pari-mutuel permit and which is exempt from federal income tax as a farmers' cooperative, an amount equal to the excess of the gross income attributable to the pari-mutuel operations over the attributable expenses for the taxable year.
- 9. The amount taken as a credit for the taxable year under s. 220.1895.
- 10. Up to nine percent of the eligible basis of any designated project which is equal to the credit allowable for the taxable year under s. 220.185.
- 26 11. The amount taken as a credit for the taxable year 27 under s. 220.187.
 - 12. The amount taken as a credit for the taxable year under s. 220.1875.
 - Section 6. This act shall take effect July 1, 2004.

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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>Senate Bill 598</u>
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4	The committee substitute replaces the provisions of the bill with provisions:
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6	Authorizing a tax refund program under which a business that employs 50 or fewer employees may apply, subject to legislative appropriation, for a tax refund of \$1,000 for
7	each employee who is covered by a health benefit plan of the business, which plan meets the minimum coverage of a
8	standard health benefit plan under the Employee Health Care Access Act. The tax refund amount is equal to \$1,500
9	if the business is located in an enterprise zone or a rural area of critical economic concern.
10	Authorizing a corporate income tax credit program under
11	which a business may receive a tax credit equal to 100 percent of the value of an eligible contribution made to
12	a public school or to a specific program within a public school. The total amount of credits that may be awarded
13	under the program annually is \$88 million, and 5 percent of this annual cap must be reserved for certain small
14	businesses as defined under s. 288.703, F.S.
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