By Senator Haridopolos

26-1310-05 See HB 505

1	A bill to be entitled
2	An act relating to the communications services
3	tax; amending s. 202.16, F.S.; requiring
4	dealers to document exempt sales for resale;
5	providing requirements; providing a definition;
6	providing construction; providing for dealer
7	provision of evidence of the exempt status of
8	certain sales through an informal protest
9	process; requiring the Department of Revenue to
10	accept certain evidence during the protest
11	period; providing limitations; providing for
12	retroactive application; amending s. 202.19,
13	F.S.; clarifying a characterization of the
14	local communications services tax as including
15	certain fees and being in lieu of such fees;
16	amending s. 202.20, F.S.; limiting local
17	governmental authority to make certain rate
18	adjustments in the tax under certain
19	circumstances; deleting obsolete provisions
20	relating to making certain adjustments in the
21	tax for certain periods; amending s. 202.21,
22	F.S.; deleting provisions relating to local
23	government adjustments of the tax by emergency
24	ordinance or resolution to conform; specifying
25	that certain amendments are remedial in nature
26	and clarify certain provisions of law but do
27	not grant rights to a refund of certain fees or
28	charges under certain circumstances; providing
29	effective dates.
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31	Be It Enacted by the Legislature of the State of Florida:

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Section 1. Effective upon this act becoming a law, and operating retroactively to December 31, 2004, subsection (2) of section 202.16, Florida Statutes, is amended to read:

202.16 Payment.--The taxes imposed or administered under this chapter and chapter 203 shall be collected from all dealers of taxable communications services on the sale at retail in this state of communications services taxable under this chapter and chapter 203. The full amount of the taxes on a credit sale, installment sale, or sale made on any kind of deferred payment plan is due at the moment of the transaction in the same manner as a cash sale.

(2)(a) A sale of communications services that are used as a component part of or integrated into a communications service or prepaid calling arrangement for resale, including, but not limited to, carrier-access charges, interconnection charges paid by providers of mobile communication services or other communication services, charges paid by cable service providers for the transmission of video or other programming by another dealer of communications services, charges for the sale of unbundled network elements, and any other intercompany charges for the use of facilities for providing communications services for resale, must be made in compliance with the rules of the department. Any person who makes a sale for resale which is not in compliance with these rules is liable for any tax, penalty, and interest due for failing to comply, to be calculated pursuant to s. 202.28(2)(a).

(b)1. Any dealer who makes a sale for resale shall document the exempt nature of the transaction, as established by rules adopted by the department, by retaining a copy of the purchaser's initial or annual resale certificate issued pursuant to s. 202.17(6). In lieu of maintaining a copy of the

certificate, a dealer may document, prior to the time of sale, 2 an authorization number, provided telephonically or electronically by the department or by such other means 3 4 established by rule of the department. The dealer may rely on an initial or annual resale certificate issued pursuant to s. 5 6 202.17(6), valid at the time of receipt from the purchaser, 7 without seeking additional annual resale certificates from 8 such purchaser, if the dealer makes recurring sales to the purchaser in the normal course of business on a continual 9 10 basis. For purposes of this paragraph, the term "recurring sales to a purchaser in the normal course of business" means a 11 12 sale in which the dealer extends credit to the purchaser and 13 records the debt as an account receivable, or in which the dealer sells to a purchaser who has an established cash 14 account, similar to an open credit account. For purposes of 15 16 this paragraph, purchases are made from a selling dealer on a 17 continual basis if the selling dealer makes, in the normal 18 course of business, sales to the purchaser no less frequently than once in every 12-month period. 19 2.0 2. A dealer may, through the informal protest process 21 provided for in s. 213.21 and the rules of the department, provide the department with evidence of the exempt status of a 2.2 23 sale. Exemption certificates executed by entities that were exempt at the time of sale, resale certificates provided by 2.4 purchasers who were active dealers at the time of sale, and 2.5 verification by the department of a purchaser's active dealer 26 2.7 status at the time of sale in lieu of a resale certificate 2.8 shall be accepted by the department when submitted during the protest period but may not be accepted in any proceeding under 29 chapter 120 or any circuit court action instituted under 30 chapter 72. 31

Section 2. Paragraph (a) of subsection (3) of section 2 202.19, Florida Statutes, is amended to read: 3 202.19 Authorization to impose local communications services tax.--4 (3)(a) The tax authorized under this section includes 5 6 and is in lieu of any fee or other consideration, including, 7 but not limited to, application fees, transfer fees, renewal 8 fees, or claims for related costs, to which the municipality or county is otherwise entitled for granting permission to 9 dealers of communications services, including, but not limited 10 to, providers of cable television services, as authorized in 11 12 47 U.S.C. s. 542, to use or occupy its roads or rights-of-way 13 for the placement, construction, and maintenance of poles, wires, and other fixtures used in the provision of 14 communications services. 15 Section 3. Paragraph (a) of subsection (2) of section 16 17 202.20, Florida Statutes, is amended to read: 18 202.20 Local communications services tax conversion rates.--19 2.0 (2)(a)1. With respect to any local taxing 21 jurisdiction, if, for the periods ending December 31, 2001; 22 March 31, 2002; June 30, 2002; or September 30, 2002, the 23 revenues received by that local government from the local communications services tax imposed under subsection (1) are 2.4 less than the revenues received from the replaced revenue 2.5 26 sources for the corresponding 2000-2001 period; plus 27 reasonably anticipated growth in such revenues over the 2.8 preceding 1-year period, based on the average growth of such 29 revenues over the immediately preceding 5-year period; plus an amount representing the revenues from the replaced revenue 30 sources for the 1-month period that the local taxing

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jurisdiction was required to forego, the governing authority may adjust the rate of the local communications services tax upward to the extent necessary to generate the entire shortfall in revenues within 1 year after the rate adjustment and by an amount necessary to generate the expected amount of revenue on an ongoing basis.

- 2. If complete data are not available at the time of determining whether the revenues received by a local government from the local communications services tax imposed under subsection (1) are less than the revenues received from the replaced revenue sources for the corresponding 2000-2001 period, as set forth in subparagraph 1., the local government shall use the best data available for the corresponding 2000-2001 period in making such determination.
- 3. The adjustment permitted under subparagraph 1. may 15 be made by emergency ordinance or resolution and may be made 16 notwithstanding the maximum rate established under s. 18 202.19(2) and notwithstanding any schedules or timeframes or any other limitations contained in this chapter. The authority 19 of a local government to make such adjustment may be exercised 20 21 only if the department or a dealer reallocates revenue away from the local government. The emergency ordinance or 22 23 resolution shall specify an effective date for the adjusted rate, which shall be no less than 60 days after the date of 2.4 adoption of the ordinance or resolution and shall be effective 25 26 with respect to taxable services included on bills that are 27 dated on the first day of a month subsequent to the expiration of the 60-day period. At the end of 1 year following the 29 effective date of such adjusted rate, the local governing authority shall, as soon as is consistent with s. 202.21, 30 reduce the rate by that portion of the emergency rate which

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amended to read:

was necessary to recoup the amount of revenues not received prior to the implementation of the emergency rate.

4. If, for the period October 1, 2001, through September 30, 2002, the revenues received by a local government from the local communications services tax conversion rate established under subsection (1), adjusted upward for the difference in rates between paragraphs (1)(a) and (b) or any other rate adjustments or base changes, are above the threshold of 10 percent more than the revenues received from the replaced revenue sources for the corresponding 2000-2001 period plus reasonably anticipated growth in such revenues over the preceding 1-year period, based on the average growth of such revenues over the immediately preceding 5-year period, the governing authority must adjust the rate of the local communications services tax to the extent necessary to reduce revenues to the threshold by emergency ordinance or resolution within the timeframes established in subparagraph 3. The foregoing rate adjustment requirement shall not apply to a local government that adopts a local communications services tax rate by resolution or ordinance. If complete data are not available at the time of determining whether the revenues exceed the threshold, the local government shall use the best data available for the corresponding 2000-2001 period in making such determination. This subparagraph shall not be construed as establishing a right of action for any person to enforce this subparagraph or challenge a local government's implementation of this subparagraph. Section 4. Effective July 1, 2007, subsection (2) of

section 202.20, Florida Statutes, as amended by this act, is

202.20 Local communications services tax conversion 2 rates.--3 (2) (a)1. With respect to any local taxing 4 jurisdiction, if, for the periods ending December 31, 2001; March 31, 2002; June 30, 2002; or September 30, 2002, the 5 revenues received by that local government from the local communications services tax imposed under subsection (1) are 8 less than the revenues received from the replaced revenue sources for the corresponding 2000 2001 period; plus 9 10 reasonably anticipated growth in such revenues over the preceding 1 year period, based on the average growth of such 11 12 revenues over the immediately preceding 5 year period; plus an 13 amount representing the revenues from the replaced revenue sources for the 1 month period that the local taxing 14 jurisdiction was required to forego, the governing authority 15 may adjust the rate of the local communications services tax 16 upward to the extent necessary to generate the entire 18 shortfall in revenues within 1 year after the rate adjustment and by an amount necessary to generate the expected amount of 19 revenue on an ongoing basis. 2.0 21 2. If complete data are not available at the time of 2.2 determining whether the revenues received by a local 23 government from the local communications services tax imposed under subsection (1) are less than the revenues received from 2.4 the replaced revenue sources for the corresponding 2000 2001 2.5 26 period, as set forth in subparagraph 1., the local government 2.7 shall use the best data available for the corresponding 2.8 2000 2001 period in making such determination. 3. The adjustment permitted under subparagraph 1. may 29 30 be made by emergency ordinance or resolution and may be made notwithstanding the maximum rate established under s.

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202.19(2) and notwithstanding any schedules or timeframes or any other limitations contained in this chapter. The authority of a local government to make such adjustment may be exercised only if the department or a dealer reallocates revenue away from the local government. The emergency ordinance or resolution shall specify an effective date for the adjusted rate, which shall be no less than 60 days after the date of adoption of the ordinance or resolution and shall be effective with respect to taxable services included on bills that are dated on the first day of a month subsequent to the expiration of the 60 day period. At the end of 1 year following the effective date of such adjusted rate, the local governing authority shall, as soon as is consistent with s. 202.21, reduce the rate by that portion of the emergency rate which was necessary to recoup the amount of revenues not received prior to the implementation of the emergency rate. If, for the period October 1, 2001, through September 30, 2002, the revenues received by a local government from the local communications services tax conversion rate established under subsection (1), adjusted upward for the difference in rates between paragraphs (1)(a) and (b) or any other rate adjustments or base changes, are above the threshold of 10 percent more than the revenues received from the replaced revenue sources for the corresponding 2000 2001 period plus reasonably anticipated growth in such revenues over the preceding 1 year period, based on the average growth of such revenues over the immediately preceding 5 year period, the governing authority must adjust the rate of the local communications services tax to the extent necessary to reduce revenues to the threshold by emergency ordinance or resolution within the timeframes

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established in subparagraph 3. The foregoing rate adjustment requirement shall not apply to a local government that adopts a local communications services tax rate by resolution or ordinance. If complete data are not available at the time of determining whether the revenues exceed the threshold, the local government shall use the best data available for the corresponding 2000 2001 period in making such determination. This subparagraph shall not be construed as establishing a right of action for any person to enforce this subparagraph or challenge a local government's implementation of this subparagraph.

(b) The term Except as otherwise provided in this subsection, "replaced revenue sources," as used in this section, means the following taxes, charges, fees, or other impositions to the extent that the respective local taxing jurisdictions were authorized to impose them prior to July 1, 2000.

(a)1. With respect to municipalities and charter counties and the taxes authorized by s. 202.19(1):

1.a. The public service tax on telecommunications authorized by former s. 166.231(9).

2.b. Franchise fees on cable service providers as authorized by 47 U.S.C. s. 542.

 $\underline{\text{3.e.}}$ The public service tax on prepaid calling arrangements.

4.d. Franchise fees on dealers of communications services which use the public roads or rights-of-way, up to the limit set forth in s. 337.401. For purposes of calculating rates under this section, it is the legislative intent that charter counties be treated as having had the same authority as municipalities to impose franchise fees on recurring local

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telecommunication service revenues prior to July 1, 2000.

However, the Legislature recognizes that the authority of
charter counties to impose such fees is in dispute, and the
treatment provided in this section is not an expression of
legislative intent that charter counties actually do or do not
possess such authority.

5.e. Actual permit fees relating to placing or maintaining facilities in or on public roads or rights-of-way, collected from providers of long-distance, cable, and mobile communications services for the fiscal year ending September 30, 1999; however, if a municipality or charter county elects the option to charge permit fees pursuant to s. 337.401(3)(c)1.a., such fees shall not be included as a replaced revenue source.

 $\underline{\text{(b)}2.}$ With respect to all other counties and the taxes authorized in s. 202.19(1), franchise fees on cable service providers as authorized by 47 U.S.C. s. 542.

Section 5. Effective July 1, 2007, section 202.21, Florida Statutes, is amended to read:

dealers of communications services of tax levies and rate changes.—Any adoption, repeal, or change in the rate of a local communications services tax imposed under s. 202.19 is effective with respect to taxable services included on bills that are dated on or after the January 1 subsequent to such adoption, repeal, or change. A municipality or county adopting, repealing, or changing the rate of such tax must notify the department of the adoption, repeal, or change by September 1 immediately preceding such January 1. Notification must be furnished on a form prescribed by the department and must specify the rate of tax; the effective date of the

adoption, repeal, or change thereof; and the name, mailing 2 address, and telephone number of a person designated by the municipality or county to respond to inquiries concerning the 3 tax. The department shall provide notice of such adoption, 4 repeal, or change to all affected dealers of communications 5 6 services at least 90 days before the effective date of the 7 tax. Any local government that adjusts the rate of its local 8 communications services tax by emergency ordinance or resolution pursuant to s. 202.20(2) shall notify the 9 department of the new tax rate immediately upon its adoption. 10 The department shall provide written notice of the adoption of 11 12 the new rate to all affected dealers within 30 days after 13 receiving such notice. In any notice to providers or publication of local tax rates for purposes of this chapter, 14 the department shall express the rate for a municipality or 15 16 charter county as the sum of the tax rates levied within such 17 jurisdiction pursuant to s. 202.19(2)(a) and (5), and shall 18 express the rate for any other county as the sum of the tax rates levied pursuant to s. 202.19(2)(b) and (5). The 19 department is not liable for any loss of or decrease in 2.0 21 revenue by reason of any error, omission, or untimely action that results in the nonpayment of a tax imposed under s. 2.2 23 202.19. Section 6. The amendments to section 202.19(3)(a), 2.4 Florida Statutes, contained in this act are remedial in nature 2.5 and intended to clarify the law in effect on October 1, 2001, 26 27 but do not grant any right to a refund of any fees or charges 2.8 paid prior to July 1, 2004, unless the payment was made under written protest as to the authority of any local government to 29 30 impose such fees or costs on a dealer.

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Section 7. Except as otherwise provided herein, this
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    act shall take effect upon becoming a law.
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