By the Committees on Transportation and Economic Development Appropriations; Government Efficiency Appropriations; Communications and Public Utilities; and Senators Constantine and Dockery

606-2209-05

1	A bill to be entitled
2	An act relating to storm infrastructure
3	recovery; creating s. 366.8260, F.S.; providing
4	definitions; authorizing electric utilities to
5	petition the Florida Public Service Commission
6	for certain financing orders for certain
7	storm-recovery purposes; providing
8	requirements; providing powers and duties of
9	the commission in issuing such orders;
10	specifying procedures and requirements for the
11	commission in issuing financing orders;
12	authorizing electric utilities to create
13	storm-recovery property; providing for pledge
14	of storm-recovery property to secure
15	storm-recovery bonds; providing for retirement
16	of storm-recovery bonds under certain
17	circumstances; providing for judicial review of
18	such orders; providing for effect of such
19	orders; providing exceptions to commission
20	jurisdiction to issue financing orders;
21	providing limitations; prohibiting the
22	commission from requiring use of storm-recovery
23	bonds for certain purposes; specifying duties
24	of electric utilities; specifying properties,
25	requirements, permissible activities, and
26	limitations relating to storm-recovery property
27	under certain circumstances; providing for
28	security interests in storm-recovery property;
29	providing for perfecting security interests in
30	storm-recovery property; providing for priority
31	of and resolution of conflicting interests;

1	providing requirements, procedures, and
2	limitations for sale, assignment, or transfer
3	of storm-recovery property; providing
4	requirements for descriptions or indications of
5	storm-recovery property transferred, granted,
6	or pledged, or indicated in a financing
7	statement; subjecting financing statements to
8	certain provisions of law; specifying that
9	storm-recovery bonds are not public debt;
10	specifying storm-recovery bonds as legal
11	investments for certain entities; specifying
12	certain state pledges relating to bondholders;
13	declaring certain entities as not electric
14	utilities under certain circumstances;
15	specifying effect of certain provisions in
16	situations of conflict; providing for
17	protecting validity of certain bonds under
18	certain circumstances; providing penalties;
19	amending s. 679.1091, F.S.; specifying
20	nonapplication of secured transactions
21	provisions of the Uniform Commercial Code to
22	interests in storm-recovery property; providing
23	an effective date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Section 366.8260, Florida Statutes, is
28	created to read:
29	366.8260 Storm-recovery financing
30	(1) DEFINITIONSAs used in this section, the term:
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1	(a) "Ancillary agreement" means any bond, insurance
2	policy, letter of credit, reserve account, surety bond, swap
3	arrangement, hedging arrangement, liquidity or credit support
4	arrangement, or other financial arrangement entered into in
5	connection with the issuance of storm-recovery bonds.
6	(b) "Assignee" means any entity, including, but not
7	limited to, a corporation, limited liability company,
8	partnership or limited partnership, public authority, trust,
9	financing entity, or other legally recognized entity to which
10	an electric utility assigns, sells, or transfers, other than
11	as security, all or a portion of its interest in or right to
12	storm-recovery property. The term also includes any entity to
13	which an assignee assigns, sells, or transfers, other than as
14	security, its interest in or right to storm-recovery property.
15	(c) "Commission" means the Florida Public Service
16	Commission.
17	(d) "Electric utility" or "utility" has the same
18	meaning as that provided in s. 366.8255.
19	(e) "Financing costs" means:
20	1. Interest and acquisition, defeasance, or redemption
21	premiums that are payable on storm-recovery bonds;
22	2. Any payment required under an ancillary agreement
23	and any amount required to fund or replenish a reserve account
24	or other accounts established under the terms of any
25	indenture, ancillary agreement, or other financing documents
26	pertaining to storm-recovery bonds;
27	3. Any other cost related to issuing, supporting,
28	repaying, and servicing storm-recovery bonds, including, but
29	not limited to, servicing fees, accounting and auditing fees,
30	trustee fees, legal fees, consulting fees, administrative
31	fees, placement and underwriting fees, capitalized interest,

1	rating agency fees, stock exchange listing and compliance
2	fees, and filing fees, including costs related to obtaining
3	the financing order;
4	4. Any taxes and license fees imposed on the revenues
5	generated from the collection of storm-recovery charges;
6	5. Any income taxes resulting from the collection of
7	storm-recovery charges in any such case whether paid, payable,
8	or accrued; or
9	6. Any state and local taxes, franchise, gross
10	receipts, and other taxes or similar charges, including but
11	not limited to, regulatory assessment fees, in any such case
12	whether paid, payable, or accrued.
13	(f) "Financing order" means an order under subsection
14	(2) which allows for the issuance of storm-recovery bonds, the
15	imposition, collection, and periodic adjustments of
16	storm-recovery charges, and the creation of storm-recovery
17	property.
18	(q) "Financing party" means holders of storm-recovery
19	bonds and trustees, collateral agents, or other persons acting
20	for the benefit of holders of storm-recovery bonds.
21	(h) "Financing statement" has the same meaning as that
22	provided in Article 9 of the Uniform Commercial Code.
23	(i) "Pledgee" means a financing party to which an
24	electric utility or its successors or assignees mortgages,
25	negotiates, hypothecates, pledges, or creates a security
26	interest or lien on all or any portion of its interest in or
27	right to storm-recovery property.
28	(j) "Storm" means a named tropical storm or hurricane
29	that occurred during calendar year 2004 or thereafter.
30	(k) "Storm-recovery activity" means any activity or
31	activities by or on behalf of an electric utility in

connection with the restoration of service associated with 2 electric power outages affecting customers of an electric utility as the result of a storm or storms, including, but not 3 4 limited to, mobilization, staging, and construction, reconstruction, replacement, or repair of electric generation, 5 6 transmission, or distribution facilities. 7 (1) "Storm-recovery bonds" means bonds, debentures, notes, certificates of participation, certificates of 8 beneficial interest, certificates of ownership, or other 9 10 evidences of indebtedness or ownership that are issued by an electric utility or an assignee pursuant to a financing order, 11 12 the proceeds of which are used directly or indirectly to 13 recover, finance, or refinance commission-approved storm-recovery costs, financing cost, costs to replenish the 14 storm-recovery reserve to the level that existed before the 15 storm or storms, or such other level as the commission may 16 authorize in a financing order, and which are secured by or 18 payable from storm-recovery property. 19 (m) "Storm-recovery charge" means the amounts authorized by the commission to recover, finance, or refinance 2.0 21 storm-recovery costs, financing cost, costs to replenish the 2.2 storm-recovery reserve to the level that existed before the 23 storm or storms, or such other level as the commission may authorize in a financing order, or as provided for in a 2.4 financing order to be imposed on all customer bills and 2.5 collected by an electric utility or its successors or 26 assignees, or a collection agent, in full through a charge 2.7 2.8 that is separate and apart from the electric utility's base rates, which charge shall be paid by all customers receiving 29 transmission or distribution service from the electric utility 30

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schedules or under special contracts, even if the customer 2 elects to purchase electricity from an alternative electricity supplier following a fundamental change in regulation of public utilities in this state.

(n) "Storm-recovery costs" means, at the option and request of the electric utility, and as approved by the commission pursuant to sub-subparagraph (2)(b)1.b., costs incurred or to be incurred by an electric utility in undertaking a storm-recovery activity. Such costs shall be net of applicable insurance proceeds and, where determined appropriate by the commission, shall include adjustments for normal capital replacement and operating costs, lost revenues, or other potential offsetting adjustments. Storm-recovery costs shall include the costs to finance any deficiency or deficiencies in storm-recovery reserves until such time as storm-recovery bonds are issued, and costs of retiring any existing indebtedness relating to storm-recovery activities.

(o) "Storm-recovery property" means:

1. All rights and interests of an electric utility or successor or assignee of the electric utility under a financing order, including the right to impose, bill, collect, and receive storm-recovery charges authorized in the financing order and to obtain periodic adjustments to such charges as provided in the financing order.

2. All revenues, collections, claims, rights to payments, payments, money, or proceeds arising from the rights and interests specified in subparagraph 1., regardless of whether such revenues, collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received, collected, or maintained together with or commingled with

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1	other revenues, collections, rights to payment, payments,
2	money, or proceeds.
3	(p) "Storm-recovery reserve" means an electric utility
4	storm reserve or such other similar reserve established by law
5	or rule or pursuant to order of the commission.
6	(q) "Uniform Commercial Code" has the same meaning as
7	that provided in s. 671.101.
8	(2) FINANCING ORDERS
9	(a) An electric utility may petition the commission
10	for a financing order. For each petition, the electric utility
11	shall:
12	1. Describe the storm-recovery activities that the
13	electric utility has undertaken or proposes to undertake and
14	describe the reasons for undertaking the activities.
15	2. Set forth the known storm-recovery costs and
16	estimate the costs of any storm-recovery activities that are
17	not completed, or for which the costs are not yet known, as
18	identified and requested by the electric utility.
19	3. Set forth the level of the storm-recovery reserve
20	that the utility proposes to establish or replenish and has
21	determined would be appropriate to recover through
22	storm-recovery bonds and is seeking to so recover and such
23	level that the utility is funding or will seek to fund through
24	other means, together with a description of the factors and
25	calculations used in determining the amounts and methods of
26	recovery.
27	4. Indicate whether the electric utility proposes to
28	finance all or a portion of the storm-recovery costs and
29	storm-recovery reserve using storm-recovery bonds. If the
30	electric utility proposes to finance a portion of such costs,
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1	the electric utility shall identify that portion in the
2	petition.
3	5. Estimate the financing costs related to the
4	storm-recovery bonds.
5	6. Estimate the storm-recovery charges necessary to
6	recover the storm-recovery costs, storm-recovery reserve, and
7	financing costs and the period for recovery of such costs.
8	7. Estimate any cost savings or demonstrate how it
9	would avoid or significantly mitigate rate impacts to
10	customers resulting from financing storm-recovery costs with
11	storm-recovery bonds as opposed to the traditional method of
12	recovering such costs from customers and through alternative
13	financing methods available to the electric utility.
14	8. File with the petition direct testimony supporting
15	the petition.
16	(b)1. Proceedings on a petition submitted pursuant to
17	paragraph (a) shall begin with a petition by an electric
18	utility and shall be disposed of in accordance with the
19	provisions of chapter 120 and applicable rules, except that
20	the provisions of this section, to the extent applicable,
21	shall control.
22	a. Within 7 days after the filing of a petition, the
23	commission shall publish a case schedule, which schedule shall
24	place the matter before the commission on an agenda that will
25	permit a commission decision no later than 120 days after the
26	date the petition is filed.
27	b. No later than 135 days after the date the petition
28	is filed, the commission shall issue a financing order or an
29	order rejecting the petition. A party to the commission
30	proceeding may petition the commission for reconsideration of

31 the financing order within 5 days after the date of its

31 <u>storm-recovery costs.</u>

1	issuance. The commission shall issue a financing order
2	authorizing financing of reasonable and prudent storm-recovery
3	costs, the storm-recovery reserve amount determined
4	appropriate by the commission, and financing costs if the
5	commission finds that the issuance of the storm-recovery bonds
6	and the imposition of storm-recovery charges authorized by the
7	order are reasonably expected to result in lower overall costs
8	or would avoid or significantly mitigate rate impacts to
9	customers as compared with alternative methods of financing or
10	recovering storm-recovery costs and storm-recovery reserve.
11	Any determination of whether storm-recovery costs are
12	reasonable and prudent shall be made with reference to the
13	general public interest in, and the scope of effort required
14	to provide, the safe and expeditious restoration of electric
15	service.
16	2. In a financing order issued to an electric utility,
16 17	2. In a financing order issued to an electric utility, the commission shall:
17	the commission shall:
17 18	the commission shall: a. Except as provided in sub-subparagraph f. and in
17 18 19	the commission shall: a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs
17 18 19 20	the commission shall: a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into
17 18 19 20 21	the commission shall: a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate,
17 18 19 20 21 22	a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate, any other methods used to recover these costs, and describe
17 18 19 20 21 22 23	the commission shall: a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate, any other methods used to recover these costs, and describe and estimate the amount of financing costs which may be
17 18 19 20 21 22 23 24	a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate, any other methods used to recover these costs, and describe and estimate the amount of financing costs which may be recovered through storm-recovery charges; and specify the
17 18 19 20 21 22 23 24 25	a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate, any other methods used to recover these costs, and describe and estimate the amount of financing costs which may be recovered through storm-recovery charges; and specify the period over which such costs may be recovered.
17 18 19 20 21 22 23 24 25 26	the commission shall: a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate, any other methods used to recover these costs, and describe and estimate the amount of financing costs which may be recovered through storm-recovery charges; and specify the period over which such costs may be recovered. b. Determine that the proposed structuring, expected
17 18 19 20 21 22 23 24 25 26 27	a. Except as provided in sub-subparagraph f. and in subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into consideration, to the extent the commission deems appropriate, any other methods used to recover these costs, and describe and estimate the amount of financing costs which may be recovered through storm-recovery charges; and specify the period over which such costs may be recovered. b. Determine that the proposed structuring, expected pricing, and financing costs of the storm-recovery bonds are

1	c. Provide that, for the period specified pursuant to
2	sub-subparagraph a., the imposition and collection of
3	storm-recovery charges authorized in the financing order shall
4	be paid by all customers receiving transmission or
5	distribution service from the electric utility or its
6	successors or assignees under commission-approved rate
7	schedules or under special contracts, even if the customer
8	elects to purchase electricity from an alternative electric
9	supplier following a fundamental change in regulation of
10	public utilities in the state.
11	d. Determine what portion, if any, of the
12	storm-recovery reserves must be held in a funded reserve and
13	any limitations on how the reserve may be held, accessed, or
14	used.
15	e. Include a formula-based mechanism for making
16	expeditious periodic adjustments in the storm-recovery charges
17	that customers are required to pay under the financing order
18	and for making any adjustments that are necessary to correct
19	for any overcollection or undercollection of the charges or to
20	otherwise ensure the timely payment of storm-recovery bonds
21	and financing costs and other required amounts and charges
22	payable in connection with the storm-recovery bonds.
23	f. Specify the storm-recovery property that is, or
24	shall be, created in favor of an electric utility or its
25	successors or assignees and that shall be used to pay or
26	secure storm-recovery bonds and financing costs.
27	g. Specify the degree of flexibility to be afforded to
28	the electric utility in establishing the terms and conditions
29	of the storm-recovery bonds, including, but not limited to,
30	repayment schedules, interest rates, and other financing
31	costs.

1	h. Provide that storm-recovery charges be allocated to
2	the customer classes using the criteria set out in s.
3	366.06(1), in the manner in which these costs or their
4	equivalent were allocated in the cost-of-service study
5	approved in connection with the electric utility's last rate
6	case. If the electric utility's last rate case was resolved by
7	a settlement agreement, the the cost-of-service methodology
8	filed by the electric utility in that case shall be used.
9	i. Provide that, after the final terms of an issuance
10	of storm-recovery bonds have been established and prior to the
11	issuance of storm-recovery bonds, the electric utility shall
12	determine the resulting initial storm-recovery charge in
13	accordance with the financing order and such initial
14	storm-recovery charge shall be final and effective upon the
15	issuance of such storm-recovery bonds without further
16	commission action.
17	j. Include any other conditions that the commission
18	considers appropriate and that are not otherwise inconsistent
19	with this section.
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21	In performing the responsibilities of this subparagraph and
22	subparagraph 5., the commission may engage outside consultants
23	or counsel. Any expenses associated with such services shall
24	be included as part of financing costs and included in
25	storm-recovery charges.
26	3. A financing order issued to an electric utility may
27	provide that creation of the electric utility's storm-recovery
28	property pursuant to sub-subparagraph 2.f. is conditioned
29	upon, and shall be simultaneous with, the sale or other
30	transfer of the storm-recovery property to an assignee and the
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1	pledge of the storm-recovery property to secure storm-recovery
2	bonds.
3	4. If the commission issues a financing order, the
4	electric utility shall file with the commission at least
5	biannually a petition or a letter applying the formula-based
6	mechanism pursuant to sub-subparagraph 2.e. and, based on
7	estimates of consumption for each rate class and other
8	mathematical factors, requesting administrative approval to
9	make the adjustments described in sub-subparagraph 2.e. The
10	review of such a request shall be limited to determining
11	whether there is any mathematical error in the application of
12	the formula-based mechanism relating to the appropriate amount
13	of any overcollection or undercollection of storm-recovery
14	charges and the amount of an adjustment. Such adjustments
15	shall ensure the recovery of revenues sufficient to provide
16	for the payment of principal, interest, acquisition,
17	defeasance, financing costs, or redemption premium and other
18	fees, costs, and charges in respect of storm-recovery bonds
19	approved under the financing order. Within 60 days after
20	receiving an electric utility's request pursuant to this
21	paragraph, the commission shall either approve the request or
22	inform the electric utility of any mathematical errors in its
23	calculation. If the commission informs the utility of
24	mathematical errors in its calculation, the utility may
25	correct its error and refile its request. The timeframes
26	previously described in this paragraph shall apply to a
27	refiled request.
28	5. Within 120 days after the issuance of
29	storm-recovery bonds, the electric utility shall file with the
30	commission information on the actual costs of the
31	storm-recovery-bond issuance. The commission shall review such

information to determine if such costs incurred in the 2 issuance of the bonds resulted in the lowest overall costs that were reasonably consistent with market conditions at the 3 4 time of the issuance and the terms of the financing order. The commission may disallow any incremental issuance costs in 5 6 excess of the lowest overall costs by requiring the utility to make a contribution to the storm reserve in an amount equal to 8 the excess of actual issuance costs incurred, and paid for out of storm recovery bond proceeds, and the lowest overall 9 10 issuance costs as determined by the commission. The commission may not make adjustments to the storm-recovery charges for any 11 12 such excess issuance costs. 13 Subsequent to the earlier of the transfer of storm-recovery property to an assignee or the issuance of 14 storm-recovery bonds authorized thereby, a financing order is 15 16 irrevocable and, except as provided in subparagraph 4. and paragraph (c), the commission may not amend, modify, or 18 terminate the financing order by any subsequent action or reduce, impair, postpone, terminate, or otherwise adjust 19 storm-recovery charges approved in the financing order. After 2.0 21 the issuance of a financing order, the electric utility 2.2 retains sole discretion regarding whether to assign, sell, or 23 otherwise transfer storm-recovery property or to cause the storm-recovery bonds to be issued, including the right to 2.4 defer or postpone such assignment, sale, transfer, or 2.5 26 issuance. 27 (c) At the request of an electric utility, the 2.8 commission may commence a proceeding and issue a subsequent financing order that provides for retiring and refunding 29 storm-recovery bonds issued pursuant to the original financing 30 order if the commission finds that the subsequent financing 31

order satisfies all of the criteria specified in paragraph (b). Effective on retirement of the refunded storm-recovery 2 bonds and the issuance of new storm-recovery bonds, the 3 4 commission shall adjust the related storm-recovery charges accordingly. 5 6 (d) Within 30 days after the commission issues an order pursuant to paragraph (b) or a decision denying a 8 request for reconsideration or, if the request for reconsideration is granted, within 30 days after the 9 10 commission issues its decision on reconsideration, an adversely affected party may petition for judicial review in 11 the Florida Supreme Court. The petition for review shall be 12 13 served upon the executive director of the commission personally or by service at the office of the commission. 14 Review on appeal shall be based solely on the record before 15 the commission and briefs to the court and shall be limited to 16 determining whether the order issued pursuant to paragraph 18 (b), or the order on reconsideration, conforms to the constitution and laws of this state and the United States and 19 is within the authority of the commission under this section. 2.0 21 Inasmuch as delay in the determination of the appeal of a 2.2 financing order will delay the issuance of storm-recovery 23 bonds, thereby diminishing savings to customers which might be achieved if such bonds were issued as contemplated by a 2.4 financing order, the Supreme Court shall proceed to hear and 2.5 determine the action as expeditiously as practicable and give 26 2.7 the action precedence over other matters not accorded similar 2.8 precedence by law. 29 (e)1. A financing order remains in effect until the storm-recovery bonds issued pursuant to the order have been 30

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paid in full and the commission-approved financing costs of such bonds have been recovered in full.

2. A financing order issued to an electric utility shall remain in effect and unabated notwithstanding the reorganization, bankruptcy, or other insolvency proceedings of the electric utility or its successors or assignees.

(3) EXCEPTIONS TO COMMISSION JURISDICTION. --

(a) If the commission issues a financing order to an electric utility pursuant to this section, the commission may not, in exercising its powers and carrying out its duties regarding any matter within its authority pursuant to this chapter, consider the storm-recovery bonds issued pursuant to the order to be the debt of the electric utility other than for federal income tax purposes, consider the storm-recovery charges paid under the order to be the revenue of the electric utility for any purpose, or consider the storm-recovery costs or financing costs specified in the order to be the costs of the electric utility, nor may the commission determine any action taken by an electric utility which is consistent with the order to be unjust or unreasonable.

(b) The commission may not order or otherwise directly or indirectly require an electric utility to use storm-recovery bonds to finance any project, addition, plant, facility, extension, capital improvement, equipment, or any other expenditure, unless the electric utility has filed a petition under paragraph (2)(a) to finance such expenditure using storm-recovery bonds. The commission may not refuse to allow an electric utility to recover costs for storm-recovery activities in an otherwise permissible fashion, or refuse or condition authorization or approval pursuant to s. 366.04 of the issuance and sale by an electric utility of securities or

the assumption by it of liabilities or obligations, solely 2 because of the potential availability of storm-recovery 3 financing. 4 (4) ELECTRIC UTILITY DUTIES. --5 (a) The electric bills of an electric utility that has 6 obtained a financing order and issued storm-recovery bonds 7 must explicitly reflect that a portion of the charges on such 8 bill represents storm-recovery charges approved in a financing order issued to the electric utility and, if the 9 10 storm-recovery property has been transferred to an assignee, must include a statement to the effect that the assignee is 11 12 the owner of the rights to storm-recovery charges and that the electric utility or any other entity, if applicable, is acting 13 as a collection agent or servicer for the assignee. The tariff 14 applicable to customers must indicate the storm-recovery 15 charge and the ownership of that charge. The commission shall 16 determine whether to require electric utilities to include 18 such information or amounts owed with respect to the storm-recovery property as a separate line item on individual 19 electric bills. 2.0 21 (b) The failure of an electric utility to comply with this subsection shall not invalidate, impair, or affect any 2.2 23 financing order, storm-recovery property, storm-recovery charge, or storm-recovery bonds but shall subject the electric 2.4 utility to penalties under s. 366.095. 2.5 (5) STORM-RECOVERY PROPERTY.--26 27 (a)1. All storm-recovery property that is specified in 2.8 a financing order shall constitute an existing, present property right or interest therein, notwithstanding that the 29 imposition and collection of storm-recovery charges depends on 30

its servicing functions relating to the collection of 2 storm-recovery charges and on future electricity consumption. Such property shall exist whether or not the revenues or 3 4 proceeds arising from the property have been billed, have accrued, or have been collected and notwithstanding the fact 5 6 that the value or amount of the property is dependent on the 7 future provision of service to customers by the electric 8 utility or its successors or assignees. 9 Storm-recovery property specified in a financing 10 order shall continue to exist until the storm-recovery bonds issued pursuant to the order are paid in full and all 11 12 financing costs and other costs of the bonds have been 13 recovered in full. 3. All or any portion of storm-recovery property 14 specified in a financing order issued to an electric utility 15 may be transferred, sold, conveyed, or assigned to a successor 16 or assignee, including an affiliate or affiliates of the 18 electric utility created for the limited purpose of acquiring, owning, or administering storm-recovery property or issuing 19 storm-recovery bonds under the financing order. All or any 2.0 21 portion of storm-recovery property may be pledged to secure 2.2 storm-recovery bonds issued pursuant to the order, amounts 23 payable to financing parties and to counterparties under any ancillary agreements, and other financing costs. Each such 2.4 transfer, sale, conveyance, assignment, or pledge by an 2.5 electric utility or affiliate of an electric utility is 26 2.7 considered to be a transaction in the ordinary course of 2.8 business. 4. If an electric utility defaults on any required 29 payment of charges arising from storm-recovery property 30

specified in a financing order, a court, upon application by

an interested party, and without limiting any other remedies 2 available to the applying party, shall order the sequestration and payment of the revenues arising from the storm-recovery 3 4 property to the financing parties. Any such order shall remain in full force and effect notwithstanding any reorganization, 5 6 bankruptcy, or other insolvency proceedings with respect to 7 the electric utility or its successors or assignees. 8 The interest of a transferee, purchaser, acquirer, assignee, or pledgee in storm-recovery property specified in a 9 10 financing order issued to an electric utility, and in the revenue and collections arising from that property, is not 11 12 subject to setoff, counterclaim, surcharge, or defense by the 13 electric utility or any other person or in connection with the reorganization, bankruptcy, or other insolvency of the 14 electric utility or any other entity. 15 Any successor to an electric utility, whether 16 pursuant to any reorganization, bankruptcy, or other 18 insolvency proceeding or whether pursuant to any merger or acquisition, sale, or other business combination, or transfer 19 by operation of law, as a result of electric utility 2.0 21 restructuring or otherwise, shall perform and satisfy all obligations of, and have the same rights under a financing 2.2 23 order as, the electric utility under the financing order in the same manner and to the same extent as the electric 2.4 utility, including collecting and paying to the person 2.5 entitled to receive the revenues, collections, payments, or 26 2.7 proceeds of the storm-recovery property. 2.8 (b)1. Except as specified in this section, the Uniform 29 Commercial Code does not apply to storm-recovery property or any right, title, or interest of a utility or assignee 30

described in subparagraph (1)(o)1., whether before or after

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the issuance of the financing order. In addition, such right, 2 title, or interest pertaining to a financing order, including, but not limited to, the associated storm-recovery property and 3 4 any revenues, collections, claims, rights to payment, payments, money, or proceeds of or arising from storm-recovery 5 charges pursuant to such order, shall not be deemed proceeds of any right or interest other than in the financing order and 8 the storm-recovery property arising from the order. 9 The creation, attachment, granting, perfection, 10 priority, and enforcement of liens and security interests in storm-recovery property to secure storm-recovery bonds is 11 12 governed solely by this section and not by the Uniform 13 Commercial Code. 3. A valid, enforceable, and attached lien and 14 security interest in storm-recovery property may be created 15 16 only upon the later of: 17 a. The issuance of a financing order; 18 The execution and delivery of a security agreement with a financing party in connection with the issuance of 19 2.0 storm-recovery bonds; or 21 c. The receipt of value for the storm-recovery bonds. 2.2 23 A valid, enforceable, and attached security interest shall be perfected against third parties as of the date of filing of a 2.4 financing statement in the Florida Secured Transaction 2.5 Registry, as such registry is defined in Article 9 of the 26 27 Uniform Commercial Code, in accordance with subparagraph 4., 2.8 and shall thereafter be a continuously perfected lien; and such security interest in the storm-recovery property and all 29 proceeds of such storm-recovery property, whether or not 30 billed, accrued, or collected, and whether or not deposited

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- into a deposit account and however evidenced, shall have

 priority in accordance with subparagraph 8. and take

 precedence over any subsequent judicial or other lien

 creditor. No continuation statement need be filed to maintain such perfection.

 4. Financing statements required to be filed pursuant
 - 4. Financing statements required to be filed pursuant to this section shall be filed, maintained, and indexed in the same manner and in the same system of records maintained for the filing of financing statements in the Florida Secured Transaction Registry under Article 9 of the Uniform Commercial Code. The filing of such a financing statement shall be the only method of perfecting a lien or security interest on storm-recovery property.
 - 5. The priority of a lien and security interest
 perfected under this paragraph is not impaired by any later
 modification of the financing order or storm-recovery property
 or by the commingling of funds arising from storm-recovery
 property with other funds, and any other security interest
 that may apply to those funds shall be terminated as to all
 funds transferred to a segregated account for the benefit of
 an assignee or a financing party or to an assignee or
 financing party directly.
 - 6. If a default or termination occurs under the terms of the storm-recovery bonds, the financing parties or their representatives may foreclose on or otherwise enforce their lien and security interest in any storm-recovery property as if they were a secured party under Article 9 of the Uniform Commercial Code; and a court may order that amounts arising from storm-recovery property be transferred to a separate account for the financing parties' benefit, to which their lien and security interest shall apply. On application by or

1	on behalf of the financing parties to a circuit court of this
2	state, such court shall order the sequestration and payment to
3	the financing parties of revenues arising from the
4	storm-recovery property.
5	7. The interest of a pledgee of an interest or any
6	rights in any storm-recovery property is not perfected until
7	filing as provided in subparagraph 4.
8	8. The priority of the conflicting interests of
9	pledgees in the same interest or rights in any storm-recovery
10	property is determined as follows:
11	a. Conflicting perfected interests or rights of
12	pledgees rank according to priority in time of perfection.
13	Priority dates from the time a filing covering the interest or
14	right is made in accordance with this paragraph.
15	b. A perfected interest or right of a pledgee has
16	priority over a conflicting unperfected interest or right of a
17	pledgee.
18	c. A perfected interest or right of a pledgee has
19	priority over a person who becomes a lien creditor after the
20	perfection of such pledgee's interest or right.
21	(c) The sale, assignment, or transfer of
22	storm-recovery property is governed by this paragraph. All of
23	the following apply to a sale, assignment, or transfer under
24	this paragraph:
25	1. The sale, conveyance, assignment, or other transfer
26	of storm-recovery property by an electric utility to an
27	assignee that the parties have in the governing documentation
28	expressly stated to be a sale or other absolute transfer is an
29	absolute transfer and true sale of, and not a pledge of or
30	secured transaction relating to, the transferor's right,
31	title, and interest in, to, and under the storm-recovery

1	property, other than for federal and state income and
2	franchise tax purposes. After such a transaction, the
3	storm-recovery property is not subject to any claims of the
4	transferor or the transferor's creditors, other than creditors
5	holding a prior security interest in the storm-recovery
6	property perfected under paragraph (b).
7	2. The characterization of the sale, conveyance,
8	assignment, or other transfer as a true sale or other absolute
9	transfer under subparagraph 1. and the corresponding
10	characterization of the transferee's property interest is not
11	affected by:
12	a. Commingling of amounts arising with respect to the
13	storm-recovery property with other amounts.
14	b. The retention by the transferor of a partial or
15	residual interest, including an equity interest, in the
16	storm-recovery property, whether direct or indirect, or
17	whether subordinate or otherwise.
18	c. Any recourse that the transferee may have against
19	the transferor other than any such recourse created,
20	contingent upon, or otherwise occurring or resulting from one
21	or more of the transferor's customers' inability to timely pay
22	all or a portion of the storm-recovery charge.
23	d. Any indemnifications, obligations, or repurchase
24	rights made or provided by the transferor, other than
25	indemnity or repurchase rights based solely upon a
26	transferor's customers' inability to timely pay all or a
27	portion of the storm-recovery charge.
28	e. The responsibility of the transferor to collect
29	storm-recovery charges.
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The treatment of the sale, conveyance, assignment, 2 or other transfer for tax, financial reporting, or other 3 purposes. 4 g. Granting or providing to holders of the storm-recovery bonds a preferred right to the storm-recovery 5 6 property or credit enhancement by the electric utility or its 7 affiliates with respect to the storm-recovery bonds. 8 Any right that an electric utility has in the storm-recovery property prior to its pledge, sale, or transfer 9 10 or any other right created under this section or created in the financing order and assignable under this section or 11 12 assignable pursuant to a financing order shall be property in 13 the form of a contract right. Transfer of an interest in storm-recovery property to an assignee is enforceable only 14 upon the later of the issuance of a financing order, the 15 execution and delivery of transfer documents to the assignee 16 in connection with the issuance of storm-recovery bonds, and 18 the receipt of value. An enforceable transfer of an interest in storm-recovery property to an assignee shall be perfected 19 against all third parties, including subsequent judicial or 2.0 21 other lien creditors, when a notice of that transfer has been given by the filing of a financing statement in accordance 2.2 23 with subparagraph 4. The transfer shall be perfected against third parties as of the date of filing. 2.4 Financing statements required to be filed under 2.5 this section shall be maintained and indexed in the same 26

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Transaction Registry under Article 9 of the Uniform Commercial

manner and in the same system of records maintained for the

Code. The filing of such a financing statement shall be the

filing of financing statements in the Florida Secured

1	only method of perfecting a transfer of storm-recovery
2	property.
3	5. The priority of a transfer perfected under this
4	section is not impaired by any later modification of the
5	financing order or storm-recovery property or by the
6	commingling of funds arising from storm-recovery property with
7	other funds, and any other security interest that may apply to
8	those funds shall be terminated when they are transferred to \underline{a}
9	segregated account for the assignee or a financing party. If
10	storm-recovery property has been transferred to an assignee or
11	financing party, any proceeds of that property shall be held
12	in trust for the assignee or financing party.
13	6. The priority of the conflicting interests of
14	assignees in the same interest or rights in any storm-recovery
15	property is determined as follows:
16	a. Conflicting perfected interests or rights of
17	assignees rank according to priority in time of perfection.
18	Priority dates from the time a filing covering the transfer is
19	made in accordance with subparagraph 4.
20	b. A perfected interest or right of an assignee has
21	priority over a conflicting unperfected interest or right of
22	an assignee.
23	c. A perfected interest or right of an assignee has
24	priority over a person who becomes a lien creditor after the
25	perfection of such assignee's interest or right.
26	(6) DESCRIPTION OR INDICATION OF PROPERTY The
27	description of storm-recovery property being transferred to an
28	assignee in any sale agreement, purchase agreement, or other
29	transfer agreement, granted or pledged to a pledgee in any
30	security agreement, pledge agreement, or other security

31 document, or indicated in any financing statement is only

sufficient if such description or indication describes the 2 financing order that created the storm-recovery property and states that such agreement or financing statement covers all 3 4 or part of such property described in such financing order. This subsection applies to all purported transfers of, and all 5 6 purported grants or liens or security interests in, 7 storm-recovery property, regardless of whether the related 8 sale agreement, purchase agreement, other transfer agreement, security agreement, pledge agreement, or other security 9 10 document was entered into, or any financing statement was filed, before or after the effective date of this section. 11 12 (7) FINANCING STATEMENTS. -- All financing statements 13 referenced in this section shall be subject to Part 5 of Article 9 of the Uniform Commercial Code except that the 14 15 requirement as to continuation statements shall not apply. (8) CHOICE OF LAW. -- The law governing the validity, 16 17 enforceability, attachment, perfection, priority, and exercise 18 of remedies with respect to the transfer of an interest or right or the pledge or creation of a security interest in any 19 storm-recovery property shall be the laws of this state, and 2.0 21 exclusively, the laws of this section. 22 (9) STORM-RECOVERY BONDS NOT PUBLIC DEBT.--The state 23 or its political subdivisions are not liable on any storm-recovery bonds, and the bonds are not a debt or a 2.4 general obligation of the state or any of its political 2.5 subdivisions, agencies, or instrumentalities. An issue of 26 27 storm-recovery bonds does not, directly or indirectly or 2.8 contingently, obligate the state or any agency, political subdivision, or instrumentality of the state to levy any tax 29 or make any appropriation for payment of the bonds, other than 30 in their capacity as consumers of electricity. This subsection

1	shall in no way preclude bond quarantees or enhancements
2	pursuant to this section. All bonds must contain on the face
3	thereof a statement to the following effect: "Neither the full
4	faith and credit nor the taxing power of the State of Florida
5	is pledged to the payment of the principal of, or interest on,
6	this bond."
7	(10) STORM-RECOVERY BONDS AS LEGAL INVESTMENTS WITH
8	RESPECT TO INVESTORS THAT REQUIRE STATUTORY AUTHORITY
9	REGARDING LEGAL INVESTMENT The following entities may
10	legally invest any sinking funds, moneys, or other funds
11	belonging to them or under their control in storm-recovery
12	bonds:
13	(a) The state, the investment board, municipal
14	corporations, political subdivisions, public bodies, and
15	public officers except for members of the commission.
16	(b) Banks and bankers, savings and loan associations,
17	credit unions, trust companies, savings banks and
18	institutions, investment companies, insurance companies,
19	insurance associations, and other persons carrying on a
20	banking or insurance business.
21	(c) Personal representatives, quardians, trustees, and
22	other fiduciaries.
23	(d) All other persons whatsoever who are now or may
24	hereafter be authorized to invest in bonds or other
25	obligations of a similar nature.
26	(11) STATE PLEDGE
27	(a) For purposes of this subsection, the term
28	"bondholder" means a person who holds a storm-recovery bond.
29	(b) The state pledges to and agrees with bondholders,
30	the owners of the storm-recovery property, and other financing
31	parties that the state will not:

1	1. Alter the provisions of this section which make the
2	storm-recovery charges imposed by a financing order
3	irrevocable, binding, and nonbypassable charges;
4	2. Take or permit any action that impairs or would
5	impair the value of storm-recovery property; or
6	3. Except as allowed under this section, reduce,
7	alter, or impair storm-recovery charges that are to be
8	imposed, collected, and remitted for the benefit of the
9	bondholders and other financing parties until any and all
10	principal, interest, premium, financing costs and other fees,
11	expenses, or charges incurred, and any contracts to be
12	performed, in connection with the related storm-recovery bonds
13	have been paid and performed in full.
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15	Nothing in this paragraph shall preclude limitation or
16	alteration if full compensation is made by law for the full
17	protection of the storm-recovery charges collected pursuant to
18	a financing order and of the holders of storm-recovery bonds
19	and any assignee or financing party entering into a contract
20	with the electric utility.
21	(c) Any person or entity that issues storm-recovery
22	bonds may include the pledge specified in paragraph (b) in the
23	bonds and related documentation.
24	(12) NOT AN ELECTRIC UTILITY An assignee or
25	financing party shall not be considered an electric utility or
26	person providing electric service by virtue of engaging in the
27	transactions described in this section.
28	(13) CONFLICTS In the event of conflict between this
29	section and any other law regarding the attachment,
30	assignment, or perfection, or the effect of perfection, or
31	priority of, assignment or transfer of, or security interest

in storm-recovery property, this section shall govern to the 2 extent of the conflict. (14) EFFECT OF INVALIDITY ON ACTIONS. -- Effective on 3 4 the date that storm-recovery bonds are first issued under this 5 section, if any provision of this section is held to be 6 invalid or is invalidated, superseded, replaced, repealed, or 7 expires for any reason, that occurrence shall not affect the 8 validity of any action allowed under this section which is taken by an electric utility, an assignee, a financing party, 9 10 a collection agent, or a party to an ancillary agreement; and any such action shall remain in full force and effect with 11 12 respect to all storm-recovery bonds issued or authorized in a 13 financing order to be issued under this section prior to the date that such provision is held to be invalid or is 14 invalidated, superseded, replaced, or repealed, or that 15 16 expires for any reason. 17 (15) PENALTIES. -- A violation of this section or of a 18 financing order issued under this section subjects the utility that obtained the order to penalties under s. 366.095 and to 19 any other penalties or remedies that the commission determines 2.0 21 are necessary to achieve the intent of this section and the 2.2 intent and terms of the financing order and to prevent any 23 increase in financial impact to the utility's ratepayers above that set forth in the financing order. If the commission 2.4 orders a penalty or a remedy for a violation, the monetary 2.5 penalty or remedy and the costs of defending against the 26 27 proposed penalty or remedy may not be recovered from the 2.8 ratepayers. The commission may not make adjustments to 29 storm-recovery charges for any such penalties or remedies. 30

1	Section 2. Paragraphs (m) and (n) of subsection (4) of
2	section 679.1091, Florida Statutes, are amended, and paragraph
3	(o) is added to that subsection, to read:
4	679.1091 Scope
5	(4) This chapter does not apply to:
6	(m) An assignment of a deposit account, other than a
7	nonnegotiable certificate of deposit, in a consumer
8	transaction, but ss. 679.3151 and 679.322 apply with respect
9	to proceeds and priorities in proceeds; or
10	(n) Any transfer by a government or governmental unit $\underline{:}$
11	<u>or</u>
12	(o) A transfer or pledge of, or creation of a security
13	interest in, any interest or right or portion of any interest
14	or right in any storm-recovery property as defined in s.
15	<u>366.8260</u> .
16	Section 3. This act shall take effect upon becoming a
17	law.
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19	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
20	CS/CS Senate Bill 1366
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22	The committee substitute makes a title change only, deleting "limiting commission authority to issue certain financing
23	orders after a time certain" and adding "providing penalties".
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