Florida Senate - 2005

By the Committee on Education

581-359C-05

2An act relating to charter schools; amending s.3218.39, F.S.; requiring that a charter school4be notified of certain deteriorating financial5conditions; amending s. 1002.32, F.S.;6clarifying that charter laboratory schools are7included within provisions governing other8developmental research schools; deleting9obsolete provisions; amending s. 1002.33, F.S.;10requiring sponsors of charter schools to11implement specified policies and procedures by12the effective date of the act; providing13additional obligations of the sponsor; revising14requirements for the sponsor in monitoring a15charter school; requiring that the sponsor16conduct an annual review of the charter school;17requiring that the director and representative18of the school's governing board appear before19the sponsor under certain circumstances;20providing duties of the chief executive officer21of the sponsor; requiring that a charter school22review its achievement after its first full23year of operation and propose revisions to the24charter for consideration by the district25school board; requiring that the Department of26Education conduct an annual survey of the27governing boards of charter schools and report28the results to the State Board of Education;29revising application requirements; prohibiting <th>1</th> <th>A bill to be entitled</th>	1	A bill to be entitled
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Education; requiring that the district school
board notify the Department of Education of a
denial of a charter application; deleting
provisions providing for the review of certain
disputes by the Charter School Appeal
Commission; requiring that the department offer
or arrange for training and technical
assistance for applicants; decreasing the
period provided for an applicant and sponsor to
agree on the provisions of the charter;
providing requirements for mediation; providing
requirements for the application for a charter
school; revising provisions specifying issues
for inclusion in a charter; requiring that a
charter school file a financial-recovery plan
with the district school board after a finding
of a state of financial emergency; specifying
circumstances under which the sponsor is
required to not renew or to terminate the
charter; providing requirements for the sponsor
if the charter is terminated; requiring
applicants for a charter school to register
with the Department of Education; requiring
that the department maintain certain
information concerning charter schools;
requiring the department to develop an annual
financial report for use by charter schools,
along with guidelines; providing reporting and
monitoring requirements for the governing body
of a charter school; requiring that the sponsor
be an advocate for the charter school in

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1	matters relating to interpretations of the fire
2	code; authorizing the State Board of Education
3	to adopt rules and enforce the provisions
4	governing charter schools; requiring that the
5	department provide or arrange for the provision
б	of specified assistance to potential
7	applicants, sponsors, charter schools, and
8	school district personnel; deleting provisions
9	establishing the Charter School Review Panel;
10	requiring the department to develop
11	financial-management indicators for use by
12	sponsors; requiring the department to include
13	information concerning schools at risk in an
14	annual report; providing an effective date.
15	
16	Be It Enacted by the Legislature of the State of Florida:
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18	Section 1. Subsection (5) of section 218.39, Florida
19	Statutes, is amended to read:
20	218.39 Annual financial audit reports
21	(5) At the conclusion of the audit, the auditor shall
22	discuss with the chair of each local governmental entity or
23	the chair's designee, or with the elected official of each
24	county agency or with the elected official's designee, or with
25	the chair of the district school board or the chair's
26	designee, or with the chair of the board of the charter school
27	or the chair's designee, or with the chair of the charter
28	technical career center or the chair's designee, as
29	appropriate, all of the auditor's comments that will be
30	included in the audit report. If the officer is not available
31	to discuss the auditor's comments, their discussion is
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1 presumed when the comments are delivered in writing to his or 2 her office. The auditor shall notify each member of the governing body of a local governmental entity, or district 3 school board, or charter school for which deteriorating 4 financial conditions exist that may cause a condition 5 6 described in s. 218.503(1) to occur if actions are not taken 7 to address such conditions. Section 2. Paragraph (c) of subsection (9) of section 8 1002.32, Florida Statutes, is amended to read: 9 10 1002.32 Developmental research (laboratory) schools.--(9) FUNDING.--Funding for a lab school, including a 11 12 charter lab school, shall be provided as follows: 13 (c) All operating funds provided under this section shall be deposited in a Lab School Trust Fund and shall be 14 expended for the purposes of this section. The university 15 assigned a lab school or charter lab school shall be the 16 17 fiscal agent for these funds, and all rules of the university governing the budgeting and expenditure of state funds shall 18 apply to these funds unless otherwise provided by law or rule 19 of the State Board of Education. The university board of 20 trustees shall be the public employer of lab school personnel 21 22 for collective bargaining purposes for lab schools in 23 operation prior to the 2002 2003 fiscal year. Employees of charter lab schools authorized prior to June 1, 2003, but not 2.4 in operation prior to the 2002 2003 fiscal year shall be 25 employees of the entity holding the charter and must comply 26 27 with the provisions of s. 1002.33(12). Lab schools are not 2.8 subject to the payment of overhead or indirect costs as described in s. 216.346. 29 Section 3. Section 1002.33, Florida Statutes, is 30 amended to read: 31

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1 1002.33 Charter schools.--2 (1) AUTHORIZATION.--Charter schools shall be part of 3 the state's program of public education. All charter schools 4 in Florida are public schools. A charter school may be formed by creating a new school or converting an existing public 5 6 school to charter status. A public school may not use the term 7 charter in its name unless it has been approved under this 8 section. 9 (2) GUIDING PRINCIPLES; PURPOSE. --10 (a) Charter schools in Florida shall be guided by the following principles: 11 12 1. Meet high standards of student achievement while 13 providing parents flexibility to choose among diverse educational opportunities within the state's public school 14 15 system. 2. Promote enhanced academic success and financial 16 17 efficiency by aligning responsibility with accountability. 3. Provide parents with sufficient information on 18 whether their child is reading at grade level and whether the 19 child gains at least a year's worth of learning for every year 20 21 spent in the charter school. 22 (b) Charter schools shall fulfill the following 23 purposes: Improve student learning and academic achievement. 2.4 1. 2. Increase learning opportunities for all students, 25 with special emphasis on low-performing students and reading. 26 27 3. Create new professional opportunities for teachers, 2.8 including ownership of the learning program at the school 29 site. 30 4. Encourage the use of innovative learning methods. 5. Require the measurement of learning outcomes. 31

1 (c) Charter schools may fulfill the following 2 purposes: 3 1. Create innovative measurement tools. 2. Provide rigorous competition within the public 4 school district to stimulate continual improvement in all 5 6 public schools. 7 3. Expand the capacity of the public school system. 8 4. Mitigate the educational impact created by the development of new residential dwelling units. 9 10 (3) APPLICATION FOR CHARTER STATUS.--(a) An application for a new charter school may be 11 12 made by an individual, teachers, parents, a group of 13 individuals, a municipality, or a legal entity organized under the laws of this state. 14 (b) An application for a conversion charter school 15 shall be made by the district school board, the principal, 16 17 teachers, parents, and/or the school advisory council at an existing public school that has been in operation for at least 18 2 years prior to the application to convert, including a 19 public school-within-a-school that is designated as a school 20 21 by the district school board. An application submitted 22 proposing to convert an existing public school to a charter 23 school shall demonstrate the support of at least 50 percent of the teachers employed at the school and 50 percent of the 2.4 parents voting whose children are enrolled at the school, 25 26 provided that a majority of the parents eligible to vote 27 participate in the ballot process, according to rules adopted 2.8 by the State Board of Education. A district school board 29 denying an application for a conversion charter school shall provide notice of denial to the applicants in writing within 30 30 days after the meeting at which the district school board 31

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1 denied the application. The notice must specify the exact reasons for denial and must provide documentation supporting 2 those reasons. A private school, parochial school, or home 3 education program shall not be eligible for charter school 4 5 status. б (4) UNLAWFUL REPRISAL.--7 (a) No district school board, or district school board 8 employee who has control over personnel actions, shall take unlawful reprisal against another district school board 9 employee because that employee is either directly or 10 indirectly involved with an application to establish a charter 11 12 school. As used in this subsection, the term "unlawful 13 reprisal" means an action taken by a district school board or a school system employee against an employee who is directly 14 or indirectly involved in a lawful application to establish a 15 charter school, which occurs as a direct result of that 16 17 involvement, and which results in one or more of the 18 following: disciplinary or corrective action; adverse transfer or reassignment, whether temporary or permanent; suspension, 19 demotion, or dismissal; an unfavorable performance evaluation; 20 21 a reduction in pay, benefits, or rewards; elimination of the 22 employee's position absent of a reduction in workforce as a 23 result of lack of moneys or work; or other adverse significant changes in duties or responsibilities that are inconsistent 2.4 25 with the employee's salary or employment classification. The 26 following procedures shall apply to an alleged unlawful 27 reprisal that occurs as a consequence of an employee's direct 2.8 or indirect involvement with an application to establish a charter school: 29 30 1. Within 60 days after the date upon which a reprisal prohibited by this subsection is alleged to have occurred, an 31

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1 employee may file a complaint with the Department of 2 Education. 3 2. Within 3 working days after receiving a complaint under this section, the Department of Education shall 4 acknowledge receipt of the complaint and provide copies of the 5 6 complaint and any other relevant preliminary information 7 available to each of the other parties named in the complaint, 8 which parties shall each acknowledge receipt of such copies to 9 the complainant. 10 3. If the Department of Education determines that the complaint demonstrates reasonable cause to suspect that an 11 12 unlawful reprisal has occurred, the Department of Education 13 shall conduct an investigation to produce a fact-finding 14 report. 4. Within 90 days after receiving the complaint, the 15 Department of Education shall provide the district school 16 17 superintendent of the complainant's district and the complainant with a fact-finding report that may include 18 recommendations to the parties or a proposed resolution of the 19 complaint. The fact-finding report shall be presumed 20 21 admissible in any subsequent or related administrative or 22 judicial review. 23 5. If the Department of Education determines that reasonable grounds exist to believe that an unlawful reprisal 2.4 has occurred, is occurring, or is to be taken, and is unable 25 to conciliate a complaint within 60 days after receipt of the 26 27 fact-finding report, the Department of Education shall 2.8 terminate the investigation. Upon termination of any investigation, the Department of Education shall notify the 29 30 complainant and the district school superintendent of the termination of the investigation, providing a summary of 31

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1 relevant facts found during the investigation and the reasons 2 for terminating the investigation. A written statement under this paragraph is presumed admissible as evidence in any 3 judicial or administrative proceeding. 4 5 6. The Department of Education shall either contract 6 with the Division of Administrative Hearings under s. 120.65, 7 or otherwise provide for a complaint for which the Department 8 of Education determines reasonable grounds exist to believe that an unlawful reprisal has occurred, is occurring, or is to 9 be taken, and is unable to conciliate, to be heard by a panel 10 of impartial persons. Upon hearing the complaint, the panel 11 12 shall make findings of fact and conclusions of law for a final 13 decision by the Department of Education. 14 It shall be an affirmative defense to any action brought 15 pursuant to this section that the adverse action was 16 17 predicated upon grounds other than, and would have been taken 18 absent, the employee's exercise of rights protected by this section. 19 In any action brought under this section for which 20 (b) 21 it is determined reasonable grounds exist to believe that an 22 unlawful reprisal has occurred, is occurring, or is to be 23 taken, the relief shall include the following: 1. Reinstatement of the employee to the same position 2.4 held before the unlawful reprisal was commenced, or to an 25 26 equivalent position, or payment of reasonable front pay as 27 alternative relief. 2.8 2. Reinstatement of the employee's full fringe benefits and seniority rights, as appropriate. 29 30 31

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3. Compensation, if appropriate, for lost wages, 1 2 benefits, or other lost remuneration caused by the unlawful 3 reprisal. 4 4. Payment of reasonable costs, including attorney's fees, to a substantially prevailing employee, or to the 5 б prevailing employer if the employee filed a frivolous action 7 in bad faith. 5. Issuance of an injunction, if appropriate, by a 8 court of competent jurisdiction. 9 10 6. Temporary reinstatement to the employee's former position or to an equivalent position, pending the final 11 12 outcome of the complaint, if it is determined that the action 13 was not made in bad faith or for a wrongful purpose, and did not occur after a district school board's initiation of a 14 personnel action against the employee that includes 15 documentation of the employee's violation of a disciplinary 16 17 standard or performance deficiency. (5) SPONSOR; DUTIES.--18 (a) Sponsoring entities .--19 1. A district school board may sponsor a charter 20 21 school in the county over which the district school board has 22 jurisdiction. 23 2. A state university may grant a charter to a lab school created under s. 1002.32 and shall be considered to be 2.4 the school's sponsor. Such school shall be considered a 25 charter lab school. 26 27 3. Each sponsor, at a minimum, must have the following 2.8 quality policies and procedures for charter school sponsorship in place by July 1, 2005: 29 30 31

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1 An organizational structure and committed human and 2 financial resources necessary for conducting its sponsorship duties efficiently; 3 4 b. A comprehensive application process that follows fair procedures and rigorous criteria and grants a charter 5 6 only to those developers who demonstrate a strong capacity for 7 establishing and operating a quality charter school; 8 A process in place to negotiate contracts with charter schools which clearly articulates the rights and 9 10 responsibilities of each party regarding school autonomy, expected outcomes, measures for evaluating success or failure, 11 12 performance consequences, and other material terms; 13 d. A process for efficient and effective contract oversight which evaluates performance, monitors compliance, 14 informs intervention and renewal decisions, and ensures that 15 autonomy is provided under applicable law; 16 17 e. A transparent and rigorous process that uses 18 comprehensive data to make merit-based decisions; and 19 A process to advocate for charter schools in dealing with local fire marshals when facilities are being 20 21 reviewed for compliance with the fire code. 22 (b) Sponsor duties.--23 1. It is the obligation of the sponsor to participate in the application and review and approval process of a 2.4 charter contract with good faith effort, fairness, due 25 diligence, and quality in order to further the establishment 26 27 and future operations of quality charter schools. Quality 2.8 charter schools provide parents with another option for public school choice which best meets the needs of their child; thus 29 there is the likelihood of increased student achievement. The 30 sponsor shall monitor and review the charter school in its 31

1	progress toward <u>meeting the terms of its application and</u>
2	charter as defined in subsection (6) the goals established in
3	the charter.
4	2. Beginning with the 2005-2006 school year, at a
5	minimum, the sponsor shall conduct an annual review by July 1
6	of each year to ascertain whether the terms of the contract
7	are being met. The sponsor shall notify in writing, by July
8	15, the charter school board of trustees and the director of
9	the results of the review for each contract component. The
10	sponsor shall specifically notify the board and the director
11	of any potential issues that may jeopardize the future renewal
12	of the charter, specifically identify contract issues, and
13	recommend strategies for corrective action by the school to
14	resolve the issues. The sponsor shall also certify to the
15	State Board of Education annually whether the charter school
16	is meeting the performance expectations established in its
17	<u>charter.</u>
18	3. The director and a representative of the governing
19	<u>board of a charter school graded "D" or "F" shall appear</u>
20	before the sponsor at a formal school board meeting or state
21	<u>university trustee board meeting at least twice a year to</u>
22	present information concerning each contract component having
23	noted deficiencies and to address corrective strategies that
24	are being implemented by the school. The sponsor shall
25	communicate at the meeting, and in writing to the director,
26	the services provided to the school to help the school address
27	its deficiencies.
28	4. The chief executive officer of the sponsoring
29	entity must certify in writing to its governing board that a
30	guality, fair, and judicious review of the application or
31	charter was conducted. The sponsoring entity must consider the

1	certification of a quality review in its proceedings to
2	approve, amend, or deny an application or charter. The chief
3	executive officer must include the following components in the
4	certification demonstrating that a quality, fair, and
5	judicious review was completed regarding:
6	a. A 5-year financial plan that contains anticipated
7	fund balances based on revenue projections and sources, a
8	spending plan based on projected revenues and expenses, and a
9	description of controls that will safequard finances and
10	projected enrollment trends. The plan must be an accurate and
11	detailed description of the school's proposed budget and
12	fiscal plan.
13	b. A detailed curriculum plan that illustrates how
14	students will be provided services to attain the Sunshine
15	State Standards. The plan must include the focus of the
16	curriculum, the instructional methods to be used, any
17	distinctive instructional techniques to be employed, and an
18	identification and acquisition of appropriate technologies
19	needed to improve educational and administrative performance,
20	including a means for promoting safe, ethical, and appropriate
21	uses of technology which comply with legal and professional
22	standards. The curriculum and instructional strategies for
23	reading must be consistent with the Sunshine State Standards
24	and grounded in scientifically based reading research.
25	c. The inclusion of goals and objectives for improving
26	student learning and measuring that improvement. These goals
27	and objectives must indicate the degree of academic
28	improvement students are expected to show each year, how
29	success will be evaluated, and the specific results to be
30	attained through instruction.
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1	d. A plan to ensure that reading is a primary focus of
2	the curriculum and that resources are provided to identify and
3	provide specialized instruction for students who are reading
4	below grade level. The plan must describe the reading
5	curriculum and differentiated strategies that will be used for
6	students reading at grade level or higher and a separate
7	curriculum and strategies for students who are reading below
8	grade level. A sponsor shall deny a charter if the school does
9	not propose a reading curriculum that is consistent with
10	effective teaching strategies that are grounded in
11	scientifically based reading research.
12	e. The methods used to identify the educational
13	strengths and needs of students and how well educational goals
14	and performance standards are met by students attending the
15	charter school. The methods must include a means by which the
16	charter school can ensure accountability to its constituents
17	by analyzing student performance data and by evaluating the
18	effectiveness and efficiency of its major educational
19	programs. Students in charter schools shall, at a minimum,
20	participate in the statewide assessment program created under
21	<u>s. 1008.22.</u>
22	5. After a newly opened charter school completes a
23	full school year of operation, it must review the projected
24	outcomes of achievement in its charter and propose revisions
25	if the student population is significantly different than
26	anticipated in its original charter. The district school board
27	must consider the school's proposal to revise the charter.
28	<u>6.</u> The sponsor shall monitor <u>at least on a quarterly</u>
29	basis the revenues and expenditures of the charter school.
30	7.3. The sponsor may approve a charter for a charter
31	school before the applicant has secured space, equipment, or
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personnel, if the applicant indicates approval is necessary 1 for it to raise working capital. 2 8.4. The sponsor's policies shall not apply to a 3 4 charter school. 5 9.5. The sponsor shall ensure that the charter is 6 innovative and consistent with the state education goals 7 established by <u>s. 1008.31(3)(c)</u> s. 1000.03(5). 8 10.6. The sponsor shall ensure that the charter school 9 participates in the state's education accountability system. If a charter school falls short of performance measures 10 included in the approved charter, the sponsor shall report 11 12 such shortcomings to the Department of Education. 13 A community college may work with the school district or 14 school districts in its designated service area to develop 15 charter schools that offer secondary education. These charter 16 17 schools must include an option for students to receive an 18 associate degree upon high school graduation. District school boards shall cooperate with and assist the community college 19 on the charter application. Community college applications for 20 21 charter schools are not subject to the time deadlines outlined 22 in subsection (6) and may be approved by the district school 23 board at any time during the year. Community colleges shall not report FTE for any students who receive FTE funding 2.4 through the Florida Education Finance Program. 25 (c) Annual survey. -- The Department of Education shall 26 conduct an annual survey of charter school governing boards to 27 2.8 determine the boards' satisfaction with the services received from their sponsors and the Department of Education. The 29 survey results shall be reported to the State Board of 30 Education, which may recommend action for sponsors having an 31

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1 inordinate number of complaints or sponsors that have been 2 determined not to have fulfilled their responsibilities as described in this section. 3 4 (6) APPLICATION PROCESS AND REVIEW. -- Beginning September 1, 2003, applications are subject to the following 5 б requirements: 7 (a) A person or entity wishing to open a charter 8 school shall prepare an application that: 9 1. Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a 10 charter school. 11 12 2. Provides a detailed curriculum plan that 13 illustrates how students will be provided services to attain the Sunshine State Standards. 14 15 3. Contains goals and objectives for improving student learning and measuring that improvement. These goals and 16 17 objectives must indicate how much academic improvement 18 students are expected to show each year, how success will be evaluated, and the specific results to be attained through 19 instruction. 20 21 4. Describes the reading curriculum and differentiated 2.2 strategies that will be used for students reading at grade 23 level or higher and a separate curriculum and strategies for students who are reading below grade level. A sponsor shall 2.4 deny a charter if the school does not propose a reading 25 curriculum that is consistent with effective teaching 26 27 strategies that are grounded in scientifically based reading 28 research. 29 5. Contains an annual financial plan for each year 30 requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances 31

1	based on revenue projections, a spending plan based on
2	projected revenues and expenses, and a description of controls
3	that will safeguard finances and projected enrollment trends.
4	(a)(b) A district school board shall receive and
5	review all applications for a charter school. A district
6	school board shall receive and consider charter school
7	applications received on or before September 1 of each
8	calendar year for charter schools to be opened at the
9	beginning of the school district's next school year, or to be
10	opened at a time agreed to by the applicant and the district
11	school board. A district school board may receive applications
12	later than this date if it chooses. A sponsor may not charge
13	an applicant for a charter any fee for the processing or
14	consideration of an application, and a sponsor may not base
15	its consideration or approval of an application upon the
16	promise of future payment of any kind. <u>A sponsor may not</u>
17	approve an application unless the application meets the
18	specifications and criteria established by rule of the State
19	Board of Education.
20	1. In order to facilitate an accurate budget
21	projection process, a district school board shall be held
22	harmless for FTE students who are not included in the FTE
23	projection due to approval of charter school applications
24	after the FTE projection deadline. In a further effort to
25	facilitate an accurate budget projection, within 15 calendar
26	days after receipt of a charter school application, a district
27	school board or other sponsor shall report to the Department
28	of Education the name of the applicant entity, the proposed
29	charter school location, and its projected FTE.
30	2. In order to ensure fiscal responsibility, an
31	application for a charter school shall include a full
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1	accounting of expected assets, a projection of expected
2	sources and amounts of income, including income derived from
3	projected student enrollments and from community support, and
4	an expense projection that includes full accounting of the
5	costs of operation, including start up costs.
б	2.3. A district school board shall by a majority vote
7	approve or deny an application no later than 60 calendar days
8	after the application is received, unless the district school
9	board and the applicant mutually agree to temporarily postpone
10	the vote to a specific date, at which time the district school
11	board shall by a majority vote approve or deny the
12	application. If the district school board fails to act on the
13	application, an applicant may appeal to the State Board of
14	Education as provided in paragraph (c). If an application is
15	denied, the district school board shall, within 10 calendar
16	days, articulate in writing the specific reasons based upon
17	good cause supporting its denial of the charter application
18	and shall by letter notify the applicant as well as the
19	Department of Education of the specific reasons.
20	3.4. For budget projection purposes, the district
21	school board or other sponsor shall report to the Department
22	of Education the approval or denial of a charter application
23	within 10 calendar days after such approval or denial. In the
24	event of approval, the report to the Department of Education
25	shall include the final projected FTE for the approved charter
26	school.
27	4.5. Upon approval of a charter application, the
28	initial startup shall commence with the beginning of the
29	public school calendar for the district in which the charter
30	is granted unless the district school board allows a waiver of
31	this provision for good cause.
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1	<u>(b)(c)</u> An applicant may appeal any denial of that
2	applicant's application or failure to act on an application to
3	the State Board of Education no later than 30 calendar days
4	after receipt of the district school board's decision or
5	failure to act and shall notify the district school board of
б	its appeal. Any response of the district school board shall be
7	submitted to the State Board of Education within 30 calendar
8	days after notification of the appeal. Upon receipt of
9	notification from the State Board of Education that a charter
10	school applicant is filing an appeal, the Commissioner of
11	Education shall convene a meeting of the Charter School Appeal
12	Commission to study and make recommendations to the State
13	Board of Education regarding its pending decision about the
14	appeal. The commission shall forward its recommendation to the
15	state board no later than 7 calendar days prior to the date on
16	which the appeal is to be heard. The State Board of Education
17	shall by majority vote accept or reject the decision of the
18	district school board no later than 90 calendar days after an
19	appeal is filed in accordance with State Board of Education
20	rule. The Charter School Appeal Commission may reject an
21	appeal submission for failure to comply with procedural rules
22	governing the appeals process. The rejection shall describe
23	the submission errors. The appellant may have up to 15
24	calendar days from notice of rejection to resubmit an appeal
25	that meets requirements of State Board of Education rule. An
26	application for appeal submitted subsequent to such rejection
27	shall be considered timely if the original appeal was filed
28	within 30 calendar days after receipt of notice of the
29	specific reasons for the district school board's denial of the
30	charter application. The State Board of Education shall remand
31	the application to the district school board with its written
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1 decision that the district school board approve or deny the 2 application. The district school board shall implement the decision of the State Board of Education. The decision of the 3 State Board of Education is not subject to the provisions of 4 5 the Administrative Procedure Act, chapter 120. 6 (c) (d) The district school board shall act upon the 7 decision of the State Board of Education within 30 calendar days after it is received. The State Board of Education's 8 9 decision is a final action subject to judicial review in the district court of appeal. 10 (d)(e)1. A Charter School Appeal Commission is 11 12 established to assist the commissioner and the State Board of 13 Education with a fair and impartial review of appeals by applicants whose charter applications have been denied \underline{or}_{τ} 14 whose charter contracts have not been renewed or have been 15 16 terminated by their sponsors, or whose disputes over contract 17 negotiations have not been resolved through mediation. 18 2. The Charter School Appeal Commission may receive copies of the appeal documents forwarded to the State Board of 19 Education, review the documents, gather other applicable 20 21 information regarding the appeal, and make a written 22 recommendation to the commissioner. The recommendation must 23 state whether the appeal should be upheld or denied and include the reasons for the recommendation being offered. The 2.4 commissioner shall forward the recommendation to the State 25 Board of Education no later than 7 calendar days prior to the 26 27 date on which the appeal is to be heard. The state board must 2.8 consider the commission's recommendation in making its decision, but is not bound by the recommendation. The decision 29 of the Charter School Appeal Commission is not subject to the 30 provisions of the Administrative Procedure Act, chapter 120. 31

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 The commissioner shall appoint the members of the Charter School Appeal Commission. Members shall serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service. One-half of the 	
3 compensation but may be reimbursed for travel and per diem	
4 expenses in conjunction with their service. One-half of the	
5 members must represent currently operating charter schools,	
6 and one-half of the members must represent school districts.	
7 The commissioner or a named designee shall chair the Charter	
8 School Appeal Commission.	
9 4. The chair shall convene meetings of the commission	
10 and shall ensure that the written recommendations are	
11 completed and forwarded in a timely manner. In cases where the	
12 commission cannot reach a decision, the chair shall make the	
13 written recommendation with justification, noting that the	
14 decision was rendered by the chair.	
15 5. Commission members shall thoroughly review the	
16 materials presented to them from the appellant and the	
17 sponsor. The commission may request information to clarify the	
18 documentation presented to it. In the course of its review,	
19 the commission may facilitate the postponement of an appeal in	
20 those cases where additional time and communication may negate	
21 the need for a formal appeal and both parties agree, in	
22 writing, to postpone the appeal to the State Board of	
23 Education. A new date certain for the appeal shall then be set	
24 based upon the rules and procedures of the State Board of	
25 Education. Commission members shall provide a written	
26 recommendation to the state board as to whether the appeal	
27 should be upheld or denied. A fact-based justification for the	
28 recommendation must be included. The chair must ensure that	
29 the written recommendation is submitted to the State Board of	
30 Education members no later than 7 calendar days prior to the	
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1 date on which the appeal is to be heard. Both parties in the 2 case shall also be provided a copy of the recommendation. (e) (f) The Department of Education must offer or 3 4 arrange for training and technical assistance to charter 5 school applicants in developing business plans and estimating б costs and income. This assistance must address estimating 7 start-up costs, projecting enrollment, and identifying the 8 types and amounts of state and federal financial assistance the charter school will be eligible to receive. The Department 9 of Education may provide other technical assistance to an 10 applicant upon written request. 11 12 (f) (f) (q) In considering charter applications for a lab 13 school, a state university shall consult with the district school board of the county in which the lab school is located. 14 The decision of a state university may be appealed pursuant to 15 16 the procedure established in this subsection. 17 (q) (h) The terms and conditions for the operation of a 18 charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a 19 charter. The sponsor shall not impose unreasonable rules or 20 21 regulations that violate the intent of giving charter schools 22 greater flexibility to meet educational goals. The applicant 23 and sponsor shall have 90 days 6 months in which to mutually agree to the provisions of the charter. The Department of 2.4 Education shall provide mediation services for any dispute 25 26 regarding this section subsequent to the approval of a charter 27 application and for any dispute relating to the approved 2.8 charter, except disputes regarding charter school application denials. The department shall notify the parties that a 29 request for mediation has been received within 10 working 30 days, schedule and commence mediation within 60 days following 31

1	the date the request is submitted to the department, and
2	establish whether mediation has been successful within 60 days
3	following conclusion of the mediation. If the Commissioner of
4	Education determines that the dispute cannot be settled
5	through mediation, the dispute may be appealed to an
б	administrative law judge appointed by the Division of
7	Administrative Hearings. The administrative law judge may rule
8	on issues of equitable treatment of the charter school as a
9	public school, whether proposed provisions of the charter
10	violate the intended flexibility granted charter schools by
11	statute, or on any other matter regarding this section except
12	a charter school application denial, and shall award the
13	prevailing party reasonable attorney's fees and costs incurred
14	to be paid by the losing party. The costs of the
15	administrative hearing shall be paid by the party whom the
16	administrative law judge rules against.
17	(7) CHARTERThe major issues involving the operation
18	of a charter school shall be considered in advance <u>and</u>
19	included in the application for a charter school as required
20	$\underline{by \ this \ section}$ and written into the charter. The charter
21	shall be signed by the governing body of the charter school
22	and the sponsor, following a public hearing to ensure
23	community input.
24	(a) <u>In addition to the requirements of subparagraph</u>
25	(5)(b)4., the charter shall address, and criteria for approval
26	of the charter <u>must include</u> shall be based on:
27	1. The school's mission, the students to be served,
28	and the ages and grades to be included.
29	2. The focus of the curriculum, the instructional
30	methods to be used, any distinctive instructional techniques
31	to be employed, and identification and acquisition of
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1 appropriate technologies needed to improve educational and 2 administrative performance which include a means for promoting 3 safe, ethical, and appropriate uses of technology which comply 4 with legal and professional standards. The charter shall 5 ensure that reading is a primary focus of the curriculum and 6 that resources are provided to identify and provide 7 specialized instruction for students who are reading below 8 grade level. The curriculum and instructional strategies for 9 reading must be consistent with the Sunshine State Standards 10 and grounded in scientifically based reading research. 1.3. The current incoming baseline standard of student 11 12 academic achievement, the outcomes to be achieved, and the 13 method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description for 14 15 each of the following: 16 How the baseline student academic achievement a . 17 levels and prior rates of academic progress will be 18 established. 19 b. How these baseline rates will be compared to rates of academic progress achieved by these same students while 2.0 21 attending the charter school. 22 To the extent possible, how these rates of progress 23 will be evaluated and compared with rates of progress of other closely comparable student populations. 2.4 25 26 The district school board shall is required to provide 27 academic student performance data to charter schools for each 2.8 of their students coming from the district school system, as 29 well as rates of academic progress of comparable student 30 populations in the district school system. 31

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1	4. The methods used to identify the educational
2	strengths and needs of students and how well educational goals
3	and performance standards are met by students attending the
4	charter school. Included in the methods is a means for the
5	charter school to ensure accountability to its constituents by
б	analyzing student performance data and by evaluating the
7	effectiveness and efficiency of its major educational
8	programs. Students in charter schools shall, at a minimum,
9	participate in the statewide assessment program created under
10	s. 1008.22.
11	2.5. In secondary charter schools, a method for
12	determining that a student has satisfied the requirements for
13	graduation in s. 1003.43.
14	6. A method for resolving conflicts between the
15	governing body of the charter school and the sponsor.
16	7. The admissions procedures and dismissal procedures,
17	including the school's code of student conduct.
18	8. The ways by which the school will achieve a
19	racial/ethnic balance reflective of the community it serves or
20	within the racial/ethnic range of other public schools in the
21	same school district.
22	9. The financial and administrative management of the
23	school, including a reasonable demonstration of the
24	professional experience or competence of those individuals or
25	organizations applying to operate the charter school or those
26	hired or retained to perform such professional services and
27	the description of clearly delineated responsibilities and the
28	policies and practices needed to effectively manage the
29	charter school. A description of internal audit procedures and
30	establishment of controls to ensure that financial resources
31	are properly managed must be included. Both public sector and

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1	private sector professional experience shall be equally valid
2	in such a consideration.
3	3.10. The asset and liability projections required in
4	the application which are incorporated into the charter and
5	which shall be compared with information provided in the
6	annual report of the charter school. The charter shall ensure
7	that, if a charter school internal audit <u>or annual financial</u>
8	audit reveals a state of financial emergency as defined in s.
9	218.503 or deficit financial position, the auditors are
10	required to notify the charter school governing board, the
11	sponsor, and the Department of Education. The internal auditor
12	shall report such findings in the form of an exit interview to
13	the principal or the principal administrator of the charter
14	school and the chair of the governing board within 7 working
15	days after finding the state of financial emergency or deficit
16	position. A final report shall be provided to the entire
17	governing board, the sponsor, and the Department of Education
18	within 14 working days after the exit interview. <u>When a</u>
19	charter school is in a state of financial emergency, the
20	charter school shall file a detailed financial-recovery plan
21	with the sponsoring district school board. The Department of
22	Education must establish quidelines for developing such plans.
23	<u>4.11.</u> A description of procedures that identify
24	various risks and provide for a comprehensive approach to
25	reduce the impact of losses; plans to ensure the safety and
26	security of students and staff; plans to identify, minimize,
27	and protect others from violent or disruptive student
28	behavior; and the manner in which the school will be insured,
29	including whether or not the school will be required to have
30	liability insurance, and, if so, the terms and conditions
31	thereof and the amounts of coverage.

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1	5.12. The term of the charter which shall provide for
2	cancellation of the charter if insufficient progress has been
3	made in attaining the student achievement objectives of the
4	charter and if it is not likely that such objectives can be
5	achieved before expiration of the charter. The initial term of
6	a charter shall be for 3, 4, or 5 years. In order to
7	facilitate access to long-term financial resources for charter
8	school construction, charter schools that are operated by a
9	municipality or other public entity as provided by law are
10	eligible for up to a 15-year charter, subject to approval by
11	the district school board. A charter lab school is eligible
12	for a charter for a term of up to 15 years. In addition, to
13	facilitate access to long-term financial resources for charter
14	school construction, charter schools that are operated by a
15	private, not-for-profit, s. 501(c)(3) status corporation are
16	eligible for up to a 10-year charter, subject to approval by
17	the district school board. Such long-term charters remain
18	subject to annual review and may be terminated during the term
19	of the charter, but only for specific good cause according to
20	the provisions set forth in subsection (8).
21	6.13. The facilities to be used and their location.
22	14. The qualifications to be required of the teachers
23	and the potential strategies used to recruit, hire, train, and
24	retain qualified staff to achieve best value.
25	<u>7.15.</u> The governance structure of the school,
26	including the status of the charter school as a public or
27	private employer as required in paragraph (12)(i).
28	16. A timetable for implementing the charter which
29	addresses the implementation of each element thereof and the
30	date by which the charter shall be awarded in order to meet
31	this timetable.

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1	<u>8.17.</u> In the case of an existing public school being
2	converted to charter status, alternative arrangements for
3	current students who choose not to attend the charter school
4	and for current teachers who choose not to teach in the
5	charter school after conversion in accordance with the
6	existing collective bargaining agreement or district school
7	board rule in the absence of a collective bargaining
8	agreement. However, alternative arrangements shall not be
9	required for current teachers who choose not to teach in a
10	charter lab school, except as authorized by the employment
11	policies of the state university which grants the charter to
12	the lab school.
13	(b) A charter may be renewed every 5 school years,
14	provided that a program review demonstrates that the criteria
15	in paragraph (a) have been successfully accomplished and that
16	none of the grounds for nonrenewal established by paragraph
17	(8)(a) has been documented. In order to facilitate long-term
18	financing for charter school construction, charter schools
19	operating for a minimum of 2 years and demonstrating exemplary
20	academic programming and fiscal management are eligible for a
21	15-year charter renewal. Such long-term charter is subject to
22	annual review and may be terminated during the term of the
23	charter.
24	(c) A charter may be modified during its initial term
25	or any renewal term upon the recommendation of the sponsor or
26	the charter school governing board and the approval of both
27	parties to the agreement.
28	(8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER
29	(a) At the end of the term of a charter, the sponsor
30	<u>shall</u> may choose not to renew <u>or to terminate</u> the charter for
31	any of the following grounds:
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1	1. Failure to participate in the state's education
2	accountability system created in s. 1008.31, as required in
3	this section, or failure to meet the requirements for student
4	performance stated in the charter <u>, or failure to meet the</u>
5	performance standards as authorized by s. 1008.32 and
6	specified by rule of the State Board of Education.
7	2. Failure to comply with statutorily directed state
8	reporting requirements, including the requirements identified
9	in paragraph (9)(m) which pertain to components of the annual
10	charter school accountability report.
11	3. Failure of the governing body of a charter school
12	to submit its annual performance accountability report to its
13	sponsors as prescribed in paragraph (9)(m).
14	4. Failure of the director of a charter school having
15	a school performance grade of a "D" or "F" to appear before
16	the sponsoring body as required in subsection (5).
17	5.2. Failure to meet generally accepted standards of
18	fiscal management.
19	<u>6.</u> 3. Violation of law.
20	7.4. Other good cause shown.
21	(b) During the term of a charter, the sponsor may
22	terminate the charter for any of the grounds listed in
23	paragraph (a).
24	(c) At the end of the term of a charter or during the
25	term of a charter, the sponsor may not renew or shall
26	terminate the charter when the charter school receives a
27	school performance grade of "F" under s. 1008.34 for 2
28	consecutive years, unless the school has made adequate yearly
29	progress under the federal No Child Left Behind Act in at
30	<u>least 1 of those 2 years.</u>
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1	(d) At the end of the term of a charter, the sponsor
2	may not renew the charter if the school fails to meet the
3	requirements for student performance set forth in rules of the
4	State Board of Education.
5	<u>(e)</u> (c) At least 90 days prior to renewing or
б	terminating a charter, the sponsor shall notify the governing
7	body of the school of the proposed action in writing. The
8	notice shall state in reasonable detail the grounds for the
9	proposed action and stipulate that the school's governing body
10	may, within 14 calendar days after receiving the notice,
11	request an informal hearing before the sponsor. The sponsor
12	shall conduct the informal hearing within 30 calendar days
13	after receiving a written request. The charter school's
14	governing body may, within 14 calendar days after receiving
15	the sponsor's decision to terminate or refuse to renew the
16	charter, appeal the decision pursuant to the procedure
17	established in subsection (6).
18	(f)(d) A charter may be terminated immediately if the
19	sponsor determines that good cause has been shown or if the
20	health, safety, or welfare of the students is threatened. <u>The</u>
21	charter sponsor must notify in writing the charter school's
22	governing body, the school principal, and the Department of
23	Education if a charter is immediately terminated. The sponsor
24	shall clearly identify the issues that resulted in the
25	immediate termination and provide evidence of prior
26	notification of issues resulting in the immediate termination
27	when appropriate. The school district in which the charter
28	school is located shall assume operation of the school under
29	these circumstances. The charter school's governing board may,
30	within 14 days after receiving the sponsor's decision to
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1 terminate the charter, appeal the decision pursuant to the procedure established in subsection (6). 2 (q)(e) When a charter is not renewed or is terminated, 3 4 the school shall be dissolved under the provisions of law under which the school was organized, and any unencumbered 5 б public funds, except for capital outlay funds, from the 7 charter school shall revert to the district school board. 8 Capital outlay funds provided pursuant to s. 1013.62 that are unencumbered shall revert to the department to be 9 redistributed among eligible charter schools. In the event a 10 charter school is dissolved or is otherwise terminated, all 11 12 district school board property and improvements, furnishings, 13 and equipment purchased with public funds shall automatically revert to full ownership by the district school board, subject 14 to complete satisfaction of any lawful liens or encumbrances. 15 Any unencumbered public funds from the charter school, 16 17 district school board property and improvements, furnishings, 18 and equipment purchased with public funds, or financial or other records pertaining to the charter school, in the 19 possession of any person, entity, or holding company, other 20 than the charter school, shall be held in trust upon the 21 22 district school board's request, until any appeal status is 23 resolved. (h) (f) If a charter is not renewed or is terminated, 2.4 the charter school is responsible for all debts of the charter 25 26 school. The district may not assume the debt from any contract 27 for services made between the governing body of the school and 2.8 a third party, except for a debt that is previously detailed 29 and agreed upon in writing by both the district and the governing body of the school and that may not reasonably be 30

31 assumed to have been satisfied by the district.

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1 (i) (q) If a charter is not renewed or is terminated, a 2 student who attended the school may apply to, and shall be enrolled in, another public school. Normal application 3 deadlines shall be disregarded under such circumstances. 4 (9) CHARTER SCHOOL REOUIREMENTS. --5 б (a) A charter school shall be nonsectarian in its 7 programs, admission policies, employment practices, and 8 operations. (b) A charter school shall admit students as provided 9 10 in subsection (10). (c) A charter school shall be accountable to its 11 12 sponsor for performance as provided in subsection (7). 13 (d) A charter school shall not charge tuition or registration fees, except those fees normally charged by other 14 public schools. However, a charter lab school may charge a 15 student activity and service fee as authorized by s. 16 17 1002.32(5).(e) A charter school shall meet all applicable state 18 and local health, safety, and civil rights requirements. 19 (f) A charter school shall not violate the 20 21 antidiscrimination provisions of s. 1000.05. 22 (q) A charter school shall provide for an annual 23 financial audit in accordance with s. 218.39. Financial audits that yield a state of financial emergency as defined in s. 2.4 218.503 and conducted by a certified public accountant or 25 auditor in accordance with s. 218.39 shall be provided to the 26 27 governing body of the charter school within 7 working days 2.8 after finding that a state of financial emergency exists. When a charter school is found to be in a state of financial 29 emergency by a certified public accountant or auditor, the 30 charter school must file a detailed financial-recovery plan 31

1 with the sponsoring district school board within 30 days after 2 receipt of the audit. The detailed financial-recovery plan must comply with the requirements set forth by the Department 3 of Education. 4 5 (h) No organization shall hold more than 15 charters б statewide. 7 (i) Any individual, group, organization, or private or 8 nonprofit company that submits an application to operate a charter school in this state, or that is contracted with by 9 10 the governing board of a charter school to operate a charter school in this state, must register with the Department of 11 12 Education upon submission of its application to the sponsor. 13 The Department of Education shall maintain a database that contains the name of each organization or entity applying for 14 a charter or operating by contract a charter school in this 15 state, principal contact information, a description of the 16 17 organization or entity, an identification of the number of 18 charter applications or contracts in the state, and disclosure of charters terminated or renewed in this state and other 19 states. A sponsor may not approve an application for a charter 2.0 21 unless the governing board and contract operator of the school have submitted a complete, accurate, and timely registration 2.2 23 with the Department of Education. (j) (i) In order to provide financial information that 2.4 is comparable to that reported for other public schools, 25 charter schools are to maintain all financial records which 26 27 constitute their accounting system: 2.8 1. In accordance with the accounts and codes prescribed in the most recent issuance of the publication 29 titled "Financial and Program Cost Accounting and Reporting 30 for Florida Schools"; or 31

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1 2. At the discretion of the charter school governing 2 board, a charter school may elect to follow generally accepted accounting standards for not-for-profit organizations, but 3 must reformat this information for reporting according to this 4 5 paragraph. б 7 Charter schools shall are to provide annual financial report 8 and program cost report information in the state-required 9 formats for inclusion in district reporting in compliance with s. 1011.60(1). Charter schools that are operated by a 10 municipality or are a component unit of a parent nonprofit 11 12 organization may use the accounting system of the municipality 13 or the parent but must reformat this information for reporting according to this paragraph. The Department of Education must 14 develop a modified annual financial report for use by charter 15 schools, which would allow districts and the state to include 16 17 charter school expenditures in their educational cost reports. 18 The department must develop quidelines that identify district and department responsibilities for verifying the data in 19 these reports. These guidelines must require that each charter 20 21 school's annual financial report be signed by the school's 22 chief financial officer or the certified public accountant who 23 prepared the report. (k) (j) The governing board of the charter school shall 2.4 25 annually adopt and maintain an operating budget. (1)(k) The governing body of the charter school shall 26 27 exercise continuing oversight over charter school operations. 2.8 (m) (1) The governing body of the charter school shall 29 report its performance progress annually to its sponsor, which shall forward the report to the Commissioner of Education at 30 the same time as other annual school accountability reports. 31

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The governing body shall monitor and review its school in 1 2 adherence and compliance with components of its application and charter as defined in subsection (6). The Department of 3 4 Education shall include in its compilation a notation if a school failed to file its report by the deadline established 5 6 by the department. The report shall include at least the 7 following components: 8 1. Student achievement performance data, including the information required for the annual school report and the 9 10 education accountability system governed by ss. 1008.31 and 1008.345. Charter schools are subject to the same 11 12 accountability requirements as other public schools, including 13 reports of student achievement information that links baseline student data to the school's performance projections 14 identified in the charter. The charter school shall identify 15 reasons for any difference between projected and actual 16 17 student performance. 2. Financial status of the charter school which must 18 include revenues and expenditures at a level of detail that 19 allows for analysis of the ability to meet financial 2.0 21 obligations and timely repayment of debt. 22 3. Documentation of the facilities in current use and 23 any planned facilities for use by the charter school for instruction of students, administrative functions, or 2.4 25 investment purposes. 4. Descriptive information about the charter school's 26 27 personnel, including salary and benefit levels of charter 2.8 school employees, the proportion of instructional personnel who hold professional or temporary certificates, and the 29 proportion of instructional personnel teaching in-field or 30 out-of-field. 31

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1 (m) A charter school shall not levy taxes or issue 2 bonds secured by tax revenues. 3 (n) A charter school shall provide instruction for at 4 least the number of days required by law for other public schools, and may provide instruction for additional days. 5 б (10) ELIGIBLE STUDENTS.--7 (a) A charter school shall be open to any student covered in an interdistrict agreement or residing in the 8 school district in which the charter school is located; 9 however, in the case of a charter lab school, the charter lab 10 school shall be open to any student eligible to attend the lab 11 12 school as provided in s. 1002.32 or who resides in the school 13 district in which the charter lab school is located. Any eligible student shall be allowed interdistrict transfer to 14 attend a charter school when based on good cause. 15 (b) The charter school shall enroll an eligible 16 17 student who submits a timely application, unless the number of 18 applications exceeds the capacity of a program, class, grade level, or building. In such case, all applicants shall have an 19 equal chance of being admitted through a random selection 20 21 process. 22 (c) When a public school converts to charter status, 23 enrollment preference shall be given to students who would have otherwise attended that public school. 2.4 (d) A charter school may give enrollment preference to 25 the following student populations: 26 27 1. Students who are siblings of a student enrolled in 2.8 the charter school. 2. Students who are the children of a member of the 29 30 governing board of the charter school. 31

1 3. Students who are the children of an employee of the 2 charter school. 3 (e) A charter school may limit the enrollment process only to target the following student populations: 4 5 1. Students within specific age groups or grade б levels. 7 2. Students considered at risk of dropping out of school or academic failure. Such students shall include 8 exceptional education students. 9 10 3. Students enrolling in a charter school-in-the-workplace or charter school-in-a-municipality 11 12 established pursuant to subsection (15). 13 4. Students residing within a reasonable distance of the charter school, as described in paragraph (20)(c). Such 14 students shall be subject to a random lottery and to the 15 racial/ethnic balance provisions described in rules of the 16 17 State Board of Education subparagraph (7)(a)8. or any federal 18 provisions that require a school to achieve a racial/ethnic balance reflective of the community it serves or within the 19 racial/ethnic range of other public schools in the same school 20 21 district. 22 5. Students who meet reasonable academic, artistic, or 23 other eligibility standards established by the charter school and included in the charter school application and charter or, 2.4 in the case of existing charter schools, standards that are 25 26 consistent with the school's mission and purpose. Such 27 standards shall be in accordance with current state law and 2.8 practice in public schools and may not discriminate against otherwise qualified individuals. 29 30 31

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1 6. Students articulating from one charter school to 2 another pursuant to an articulation agreement between the 3 charter schools that has been approved by the sponsor. 4 (f) Students with handicapping conditions and students served in English for Speakers of Other Languages programs 5 б shall have an equal opportunity of being selected for 7 enrollment in a charter school. 8 (g) A student may withdraw from a charter school at any time and enroll in another public school as determined by 9 10 district school board rule. (h) The capacity of the charter school shall be 11 12 determined annually by the governing board, in conjunction 13 with the sponsor, of the charter school in consideration of the factors identified in this subsection. 14 (11) PARTICIPATION IN INTERSCHOLASTIC EXTRACURRICULAR 15 ACTIVITIES.--A charter school student is eligible to 16 17 participate in an interscholastic extracurricular activity at the public school to which the student would be otherwise 18 assigned to attend pursuant to s. 1006.15(3)(d). 19 (12) EMPLOYEES OF CHARTER SCHOOLS. --20 21 (a) A charter school shall select its own employees. A 22 charter school may contract with its sponsor for the services 23 of personnel employed by the sponsor. (b) Charter school employees shall have the option to 2.4 bargain collectively. Employees may collectively bargain as a 25 separate unit or as part of the existing district collective 26 27 bargaining unit as determined by the structure of the charter 28 school. (c) The employees of a conversion charter school shall 29 30 remain public employees for all purposes, unless such employees choose not to do so. 31 38

1 (d) The teachers at a charter school may choose to be 2 part of a professional group that subcontracts with the charter school to operate the instructional program under the 3 auspices of a partnership or cooperative that they 4 collectively own. Under this arrangement, the teachers would 5 6 not be public employees. 7 (e) Employees of a school district may take leave to 8 accept employment in a charter school upon the approval of the district school board. While employed by the charter school 9 and on leave that is approved by the district school board, 10 the employee may retain seniority accrued in that school 11 12 district and may continue to be covered by the benefit 13 programs of that school district, if the charter school and the district school board agree to this arrangement and its 14 financing. School districts shall not require resignations of 15 16 teachers desiring to teach in a charter school. This paragraph 17 shall not prohibit a district school board from approving 18 alternative leave arrangements consistent with chapter 1012. (f) Teachers employed by or under contract to a 19 charter school shall be certified as required by chapter 1012. 20 21 A charter school governing board may employ or contract with 22 skilled selected noncertified personnel to provide 23 instructional services or to assist instructional staff members as education paraprofessionals in the same manner as 2.4 defined in chapter 1012, and as provided by State Board of 25 Education rule for charter school governing boards. A charter 26 27 school may not knowingly employ an individual to provide 2.8 instructional services or to serve as an education paraprofessional if the individual's certification or 29 licensure as an educator is suspended or revoked by this or 30 any other state. A charter school may not knowingly employ an 31

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1 individual who has resigned from a school district in lieu of disciplinary action with respect to child welfare or safety, 2 or who has been dismissed for just cause by any school 3 district with respect to child welfare or safety. The 4 qualifications of teachers shall be disclosed to parents. 5 б (g) A charter school shall employ or contract with 7 employees who have undergone background screening as provided in s. 1012.32. Members of the governing board of the charter 8 school shall also undergo background screening in a manner 9 similar to that provided in s. 1012.32. 10 (h) For the purposes of tort liability, the governing 11 12 body and employees of a charter school shall be governed by s. 13 768.28. (i) A charter school shall organize as, or be operated 14 by, a nonprofit organization. A charter school may be operated 15 by a municipality or other public entity as provided for by 16 17 law. As such, the charter school may be either a private or a 18 public employer. As a public employer, a charter school may participate in the Florida Retirement System upon application 19 and approval as a "covered group" under s. 121.021(34). If a 20 21 charter school participates in the Florida Retirement System, 22 the charter school employees shall be compulsory members of 23 the Florida Retirement System. As either a private or a public employer, a charter school may contract for services with an 2.4 individual or group of individuals who are organized as a 25 26 partnership or a cooperative. Individuals or groups of 27 individuals who contract their services to the charter school 2.8 are not public employees. (13) CHARTER SCHOOL COOPERATIVES. -- Charter schools may 29 30 enter into cooperative agreements to form charter school cooperative organizations that may provide the following 31

1 services: charter school planning and development, direct 2 instructional services, and contracts with charter school governing boards to provide personnel administrative services, 3 payroll services, human resource management, evaluation and 4 5 assessment services, teacher preparation, and professional б development. 7 (14) CHARTER SCHOOL FINANCIAL ARRANGEMENTS; INDEMNIFICATION OF THE STATE AND SCHOOL DISTRICT; CREDIT OR 8 TAXING POWER NOT TO BE PLEDGED. -- Any arrangement entered into 9 to borrow or otherwise secure funds for a charter school 10 authorized in this section from a source other than the state 11 12 or a school district shall indemnify the state and the school 13 district from any and all liability, including, but not limited to, financial responsibility for the payment of the 14 principal or interest. Any loans, bonds, or other financial 15 agreements are not obligations of the state or the school 16 17 district but are obligations of the charter school authority 18 and are payable solely from the sources of funds pledged by such agreement. The credit or taxing power of the state or the 19 school district shall not be pledged and no debts shall be 20 21 payable out of any moneys except those of the legal entity in 22 possession of a valid charter approved by a district school 23 board pursuant to this section. (15) CHARTER SCHOOLS-IN-THE-WORKPLACE; CHARTER 2.4 SCHOOLS-IN-A-MUNICIPALITY.--25 (a) In order to increase business partnerships in 26 27 education, to reduce school and classroom overcrowding 2.8 throughout the state, and to offset the high costs for educational facilities construction, the Legislature intends 29 30 to encourage the formation of business partnership schools or 31

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1 satellite learning centers and municipal-operated schools 2 through charter school status. 3 (b) A charter school-in-the-workplace may be 4 established when a business partner provides the school facility to be used; enrolls students based upon a random 5 6 lottery that involves all of the children of employees of that 7 business or corporation who are seeking enrollment, as provided for in subsection (10); and enrolls students 8 9 according to the racial/ethnic balance provisions described in rules of the State Board of Education subparagraph (7)(a)8. 10 Any portion of a facility used for a public charter school 11 12 shall be exempt from ad valorem taxes, as provided for in s. 13 1013.54, for the duration of its use as a public school. (c) A charter school-in-a-municipality designation may 14 be granted to a municipality that possesses a charter; enrolls 15 students based upon a random lottery that involves all of the 16 17 children of the residents of that municipality who are seeking enrollment, as provided for in subsection (10); and enrolls 18 students according to the racial/ethnic balance provisions 19 described in rules of the State Board of Education 20 21 subparagraph (7)(a)8. When a municipality has submitted 22 charter applications for the establishment of a charter school 23 feeder pattern, consisting of elementary, middle, and senior high schools, and each individual charter application is 2.4 approved by the district school board, such schools shall then 25 26 be designated as one charter school for all purposes listed 27 pursuant to this section. Any portion of the land and facility 2.8 used for a public charter school shall be exempt from ad valorem taxes, as provided for in s. 1013.54, for the duration 29 30 of its use as a public school. 31

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1 (d) As used in this subsection, the terms "business 2 partner" or "municipality" may include more than one business 3 or municipality to form a charter school-in-the-workplace or 4 charter school-in-a-municipality. (16) EXEMPTION FROM STATUTES.--5 б (a) A charter school shall operate in accordance with 7 its charter and shall be exempt from all statutes in chapters 1000-1013. However, a charter school shall be in compliance 8 with the following statutes in chapters 1000-1013: 9 10 1. Those statutes specifically applying to charter schools, including this section. 11 12 2. Those statutes pertaining to the student assessment 13 program and school grading system. 3. Those statutes pertaining to the provision of 14 services to students with disabilities. 15 4. Those statutes pertaining to civil rights, 16 17 including s. 1000.05, relating to discrimination. 18 5. Those statutes pertaining to student health, safety, and welfare. 19 (b) Additionally, a charter school shall be in 20 21 compliance with the following statutes: 22 1. Section 286.011, relating to public meetings and 23 records, public inspection, and criminal and civil penalties. 2. Chapter 119, relating to public records. 2.4 25 (17) FUNDING.--Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are 26 27 in a basic program or a special program, the same as students 2.8 enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 29 1002.32. 30 31

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1	(a) Each charter school shall report its student
2	enrollment to the district school board as required in s.
3	1011.62, and in accordance with the definitions in s. 1011.61.
4	The district school board shall include each charter school's
5	enrollment in the district's report of student enrollment. All
б	charter schools submitting student record information required
7	by the Department of Education shall comply with the
8	Department of Education's guidelines for electronic data
9	formats for such data, and all districts shall accept
10	electronic data that complies with the Department of
11	Education's electronic format.
12	(b) The basis for the agreement for funding students
13	enrolled in a charter school shall be the sum of the school
14	district's operating funds from the Florida Education Finance
15	Program as provided in s. 1011.62 and the General
16	Appropriations Act, including gross state and local funds,
17	discretionary lottery funds, and funds from the school
18	district's current operating discretionary millage levy;
19	divided by total funded weighted full-time equivalent students
20	in the school district; multiplied by the weighted full-time
21	equivalent students for the charter school. Charter schools
22	whose students or programs meet the eligibility criteria in
23	law shall be entitled to their proportionate share of
24	categorical program funds included in the total funds
25	available in the Florida Education Finance Program by the
26	Legislature, including transportation. Total funding for each
27	charter school shall be recalculated during the year to
28	reflect the revised calculations under the Florida Education
29	Finance Program by the state and the actual weighted full-time
30	equivalent students reported by the charter school during the
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1 full-time equivalent student survey periods designated by the 2 Commissioner of Education. (c) If the district school board is providing programs 3 or services to students funded by federal funds, any eligible 4 students enrolled in charter schools in the school district 5 6 shall be provided federal funds for the same level of service 7 provided students in the schools operated by the district 8 school board. Pursuant to provisions of 20 U.S.C. 8061 s. 10306, all charter schools shall receive all federal funding 9 for which the school is otherwise eligible, including Title I 10 funding, not later than 5 months after the charter school 11 12 first opens and within 5 months after any subsequent expansion 13 of enrollment. (d) District school boards shall make every effort to 14 ensure that charter schools receive timely and efficient 15 reimbursement, including processing paperwork required to 16 17 access special state and federal funding for which they may be 18 eligible. The district school board may distribute funds to a charter school for up to 3 months based on the projected 19 full-time equivalent student membership of the charter school. 20 21 Thereafter, the results of full-time equivalent student 22 membership surveys shall be used in adjusting the amount of 23 funds distributed monthly to the charter school for the remainder of the fiscal year. The payment shall be issued no 2.4 later than 10 working days after the district school board 25 26 receives a distribution of state or federal funds. If a 27 warrant for payment is not issued within 30 working days after 2.8 receipt of funding by the district school board, the school district shall pay to the charter school, in addition to the 29 amount of the scheduled disbursement, interest at a rate of 1 30 percent per month calculated on a daily basis on the unpaid 31

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1 balance from the expiration of the 30-day period until such 2 time as the warrant is issued. 3 (18) FACILITIES.--4 (a) A charter school shall utilize facilities which comply with the Florida Building Code pursuant to chapter 553 5 6 except for the State Requirements for Educational Facilities. 7 Charter schools are not required to comply, but may choose to 8 comply, with the State Requirements for Educational Facilities of the Florida Building Code adopted pursuant to s. 1013.37. 9 The local governing authority shall not adopt or impose local 10 building requirements or restrictions that are more stringent 11 12 than those found in the Florida Building Code. The agency 13 having jurisdiction for inspection of a facility and issuance of a certificate of occupancy shall be the local municipality 14 or, if in an unincorporated area, the county governing 15 16 authority. 17 (b) A charter school shall utilize facilities that 18 comply with the Florida Fire Prevention Code, pursuant to s. 633.025, as adopted by the authority in whose jurisdiction the 19 facility is located as provided in paragraph (a). The sponsor 20 21 of a charter school shall be an advocate for the charter school in matters relating to interpretations of such fire 22 23 code. (c) Any facility, or portion thereof, used to house a 2.4 25 charter school whose charter has been approved by the sponsor and the governing board, pursuant to subsection (7), shall be 26 27 exempt from ad valorem taxes pursuant to s. 196.1983. 2.8 (d) Charter school facilities are exempt from 29 assessments of fees for building permits, except as provided in s. 553.80, and for building licenses and from assessments 30 of impact fees or service availability fees. 31

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1	(e) If a district school board facility or property is
2	available because it is surplus, marked for disposal, or
3	otherwise unused, it shall be provided for a charter school's
4	use on the same basis as it is made available to other public
5	schools in the district. A charter school receiving property
б	from the school district may not sell or dispose of such
7	property without written permission of the school district.
8	Similarly, for an existing public school converting to charter
9	status, no rental or leasing fee for the existing facility or
10	for the property normally inventoried to the conversion school
11	may be charged by the district school board to the parents and
12	teachers organizing the charter school. The charter organizers
13	shall agree to reasonable maintenance provisions in order to
14	maintain the facility in a manner similar to district school
15	board standards. The Public Education Capital Outlay
16	maintenance funds or any other maintenance funds generated by
17	the facility operated as a conversion school shall remain with
18	the conversion school.
19	(f) To the extent that charter school facilities are
20	specifically created to mitigate the educational impact
21	created by the development of new residential dwelling units,
22	pursuant to subparagraph (2)(c)4., some of or all of the
23	educational impact fees required to be paid in connection with
24	the new residential dwelling units may be designated instead
25	for the construction of the charter school facilities that
26	will mitigate the student station impact. Such facilities
27	shall be built to the State Requirements for Educational
28	Facilities and shall be owned by a public or nonprofit entity.
29	The local school district retains the right to monitor and
30	inspect such facilities to ensure compliance with the State
31	Requirements for Educational Facilities. If a facility ceases
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1	to be used for public educational purposes, either the
2	facility shall revert to the school district subject to any
3	debt owed on the facility, or the owner of the facility shall
4	have the option to refund all educational impact fees utilized
5	for the facility to the school district. The district and the
6	owner of the facility may contractually agree to another
7	arrangement for the facilities if the facilities cease to be
8	used for educational purposes. The owner of property planned
9	or approved for new residential dwelling units and the entity
10	levying educational impact fees shall enter into an agreement
11	that designates the educational impact fees that will be
12	allocated for the charter school student stations and that
13	ensures the timely construction of the charter school student
14	stations concurrent with the expected occupancy of the
15	residential units. The application for use of educational
16	impact fees shall include an approved charter school
17	application. To assist the school district in forecasting
18	student station needs, the entity levying the impact fees
19	shall notify the affected district of any agreements it has
20	approved for the purpose of mitigating student station impact
21	from the new residential dwelling units.
22	(19) CAPITAL OUTLAY FUNDINGCharter schools are
23	eligible for capital outlay funds pursuant to s. 1013.62.
24	(20) SERVICES
25	(a) A sponsor shall provide certain administrative and
26	educational services to charter schools. These services shall
27	include contract management services; full-time equivalent and
28	data reporting services; exceptional student education
29	administration services; test administration services,
30	including payment of the costs of state-required or
31	district-required student assessments; processing of teacher
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1 certificate data services; and information services, including 2 equal access to student information systems that are used by public schools in the district in which the charter school is 3 located. A total administrative fee for the provision of such 4 services shall be calculated based upon 5 percent of the 5 б available funds defined in paragraph (17)(b) for all students. 7 However, a sponsor may only withhold a 5-percent 8 administrative fee for enrollment for up to and including 500 students. For charter schools with a population of 501 or more 9 students, the difference between the total administrative fee 10 calculation and the amount of the administrative fee withheld 11 12 may only be used for capital outlay purposes specified in s. 13 1013.62(2). Sponsors shall not charge charter schools any additional fees or surcharges for administrative and 14 educational services in addition to the 5-percent 15 administrative fee withheld pursuant to this paragraph. 16 17 (b) If goods and services are made available to the 18 charter school through the contract with the school district, they shall be provided to the charter school at a rate no 19 greater than the district's actual cost unless mutually agreed 20 21 upon by the charter school and the sponsor in a contract 22 negotiated separately from the charter. When mediation has 23 failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may 2.4 be made for a dispute resolution hearing before the Charter 25 26 School Appeal Commission. To maximize the use of state funds, 27 school districts shall allow charter schools to participate in 2.8 the sponsor's bulk purchasing program if applicable. 29 (c) Transportation of charter school students shall be provided by the charter school consistent with the 30

31 requirements of subpart I.E. of chapter 1006 and s. 1012.45.

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1	The governing body of the charter school may provide
2	transportation through an agreement or contract with the
3	district school board, a private provider, or parents. The
4	charter school and the sponsor shall cooperate in making
5	arrangements that ensure that transportation is not a barrier
6	to equal access for all students residing within a reasonable
7	distance of the charter school as determined in its charter.
8	(21) PUBLIC INFORMATION ON CHARTER SCHOOLSThe
9	Department of Education shall provide information to the
10	public, directly and through sponsors, both on how to form and
11	operate a charter school and on how to enroll in charter
12	schools once they are created. This information shall include
13	a standard application format which shall include the
14	information specified in subsection (7). This application
15	format may be used by chartering entities.
16	(22) STATE BOARD OF EDUCATION AUTHORITY
17	(a) The State Board of Education may adopt rules
18	pursuant to ss. 120.536(1) and 120.54 to administer this
19	section.
20	(b) The State Board of Education has authority
21	pursuant to s. 1008.32 to enforce the provisions of this
22	section.
23	(c) The State Board of Education shall ensure that the
24	Department of Education provides or arranges for the provision
25	of the following services:
26	1. Assistance to potential charter applicants in
27	identifying available resources and information that would
28	enable the applicant to submit a stronger charter application.
29	2. Assistance to sponsors and charter schools in
30	developing a model charter contract that may be modified to
31	reflect local decisions. Such a model should not impede
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1	creativity in delivering the educational program of the
2	charter school. The model should assist charter schools in
3	identifying the services a charter school receives for any
4	administrative assessment and in determining the per-student
5	cost of those services. The model should also address the
6	provision of food service and transportation.
7	3. Assistance to sponsors and charter school in
8	developing a model charter renewal evaluation process that may
9	be modified to reflect individual contracts and local
10	decisions.
11	4. Annual training opportunities for members of
12	charter school governing boards relating to current statutory
13	and financial requirements pertaining to charter schools.
14	5. Annual joint training opportunities for school
15	district personnel whose responsibilities involve working with
16	charter applicants and charter schools and for personnel of
17	charter schools. Such training should include current
18	statutory and financial requirements pertaining to charter
19	schools and other appropriate matters.
20	(22) CHARTER SCHOOL REVIEW PANEL AND LEGISLATIVE
21	REVIEW.
22	(a) The Department of Education shall regularly
23	convene a Charter School Review Panel in order to review
24	issues, practices, and policies regarding charter schools. The
25	composition of the review panel shall include individuals with
26	experience in finance, administration, law, education, and
27	school governance, and individuals familiar with charter
28	school construction and operation. The panel shall include two
29	appointees each from the Commissioner of Education, the
30	President of the Senate, and the Speaker of the House of

1 the panel and shall designate the chair. Each member of the 2 panel shall serve a 1 year term, unless renewed by the office making the appointment. The panel shall make recommendations 3 4 to the Legislature, to the Department of Education, to charter 5 schools, and to school districts for improving charter school 6 operations and oversight and for ensuring best business 7 practices at and fair business relationships with charter 8 schools. 9 (b) The Legislature shall review the operation of 10 charter schools during the 2005 Regular Session of the 11 Legislature. 12 (23) ANALYSIS OF CHARTER SCHOOL PERFORMANCE.--Upon 13 receipt of the annual report required by paragraph (9)(1), the Department of Education shall provide to the State Board of 14 Education, the Commissioner of Education, the Governor, the 15 President of the Senate, and the Speaker of the House of 16 17 Representatives an analysis and comparison of the overall 18 performance of charter school students, to include all students whose scores are counted as part of the statewide 19 assessment program, versus comparable public school students 2.0 21 in the district as determined by the statewide assessment 2.2 program currently administered in the school district, and 23 other assessments administered pursuant to s. 1008.22(3). (24) FINANCIAL MANAGEMENT. -- The Department of 2.4 25 Education must develop a system that includes a comprehensive list of financial-management indicators to be used by sponsors 26 27 for the early identification of charter schools at greatest 2.8 risk for financial difficulty. The Department of Education must provide training and technical assistance to charter 29 schools at greatest risk for financial difficulty. The 30 Department of Education must report information on schools 31

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1 identified as at risk for financial difficulty in the past 2 year and the actions that the department and local school district have taken to assist each school in the annual report 3 4 required by paragraph (9)(m). (25)(24) RULEMAKING.--The Department of Education, 5 6 after consultation with school districts and charter school 7 directors, shall recommend that the State Board of Education 8 adopt rules to implement specific subsections of this section. 9 Such rules shall require minimum paperwork and shall not limit 10 charter school flexibility authorized by statute. 11 Section 4. This act shall take effect July 1, 2005. 12 13 SENATE SUMMARY 14 15 Revises various provisions governing charter schools. Requires that the sponsor of a charter school implement certain policies and procedures. Provides requirements 16 for monitoring charter schools and for annual reviews. 17 Requires that the Department of Education conduct an annual survey of the governing boards of charter schools 18 and report the results to the State Board of Education. Requires that the district school board notify the Department of Education of denial of a charter 19 application. Provides requirements for mediation 20 Specifies circumstances under which the sponsor is required to not renew or to terminate the charter. 21 Requires that applicants for a charter school register with the Department of Education and that the department maintain certain information concerning applicants and charter schools. (See bill for details.) 2.2 23 2.4 25 26 27 28 29 30 31