

By Senator Campbell

32-851-05

1                                   A bill to be entitled  
2           An act relating to health care services;  
3           amending s. 627.6131, F.S.; prohibiting a  
4           health insurer from demanding repayment from a  
5           provider under certain circumstances; reducing  
6           the time allowed for a health insurer to submit  
7           a claim of overpayment to a provider; requiring  
8           a health insurer to pay a claim for treatment  
9           upon proper authorization; providing for an  
10          action for damages or declaratory relief;  
11          providing for the recovery of attorney's fees  
12          and court costs; providing a limit on the  
13          recovery of attorney's fees under certain  
14          circumstances; requiring the submission of a  
15          sworn affidavit of time and cost incurred by  
16          the attorney for the prevailing party;  
17          providing that the award for attorney's fees or  
18          court costs are a part of the judgment;  
19          amending s. 641.19, F.S.; redefining the term  
20          "schedule of reimbursements"; amending s.  
21          641.31, F.S.; prohibiting a health maintenance  
22          contract from preventing a subscriber from  
23          assigning plan benefits to a physician who is  
24          not under contract with the organization for  
25          covered health care services; requiring a  
26          health maintenance organization to recognize  
27          and pay for health care services rendered by a  
28          physician who is not under contract with the  
29          organization under certain conditions;  
30          providing that a physician who is not under  
31          contract with the health maintenance

1 organization agrees by submitting the claim to  
2 accept the amount paid by the organization as  
3 payment in full; amending s. 641.315, F.S.;  
4 increasing the period of advance notice  
5 required for a health care provider to  
6 terminate a contract with a health maintenance  
7 organization without cause; requiring that a  
8 contract between a health care provider and a  
9 health maintenance organization contain a  
10 termination provision; amending s. 641.3155,  
11 F.S.; prohibiting a health maintenance  
12 organization from demanding repayment from a  
13 provider under certain circumstances; reducing  
14 the time allowed for a health maintenance  
15 organization to submit a claim for overpayment  
16 to a provider; providing for an action for  
17 damages or declaratory relief; providing for  
18 the recovery of attorney's fees and court  
19 costs; providing a limit on the recovery of  
20 attorney's fees under certain circumstances;  
21 requiring the submission of a sworn affidavit  
22 of time and cost incurred by the attorney for  
23 the prevailing party; providing that the award  
24 for attorney's fees or court costs are a part  
25 of the judgment; amending s. 641.3156, F.S.;  
26 requiring a health maintenance organization to  
27 pay certain claims for treatment whether or not  
28 the health care provider has contracted with  
29 the organization; amending s. 641.513, F.S.;  
30 providing for reimbursement for emergency  
31 services rendered by a physician who does not

1           have a contract with the health maintenance  
2           organization; reducing the time allowed to  
3           agree upon a charge; providing an effective  
4           date.

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6 Be It Enacted by the Legislature of the State of Florida:

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8           Section 1. Subsection (6) of section 627.6131, Florida  
9 Statutes, is amended, and subsections (18) and (19) are added  
10 to that section, to read:

11           627.6131 Payment of claims.--

12           (6) If a health insurer determines that it has made an  
13 overpayment to a provider for services rendered to an insured,  
14 the health insurer must make a claim for such overpayment to  
15 the provider's designated location. The insurer may not demand  
16 repayment from the provider in any instance in which the  
17 overpayment is attributable to an error of the insurer in  
18 determining eligibility. A health insurer that makes a claim  
19 for overpayment to a provider under this section shall give  
20 the provider a written or electronic statement specifying the  
21 basis for the retroactive denial or payment adjustment. The  
22 insurer must identify the claim or claims, or overpayment  
23 claim portion thereof, for which a claim for overpayment is  
24 submitted.

25           (a) If an overpayment determination is the result of  
26 retroactive review or audit of coverage decisions or payment  
27 levels not related to fraud, a health insurer shall adhere to  
28 the following procedures:

29           1. All claims for overpayment must be submitted to a  
30 provider within 12 ~~30~~ months after the health insurer's  
31 payment of the claim. A provider must pay, deny, or contest

1 | the health insurer's claim for overpayment within 40 days  
2 | after the receipt of the claim. All contested claims for  
3 | overpayment must be paid or denied within 120 days after  
4 | receipt of the claim. Failure to pay or deny overpayment and  
5 | claim within 140 days after receipt creates an uncontestable  
6 | obligation to pay the claim.

7 |         2. A provider that denies or contests a health  
8 | insurer's claim for overpayment or any portion of a claim  
9 | shall notify the health insurer, in writing, within 35 days  
10 | after the provider receives the claim that the claim for  
11 | overpayment is contested or denied. The notice that the claim  
12 | for overpayment is denied or contested must identify the  
13 | contested portion of the claim and the specific reason for  
14 | contesting or denying the claim and, if contested, must  
15 | include a request for additional information. If the health  
16 | insurer submits additional information, the health insurer  
17 | must, within 35 days after receipt of the request, mail or  
18 | electronically transfer the information to the provider. The  
19 | provider shall pay or deny the claim for overpayment within 45  
20 | days after receipt of the information. The notice is  
21 | considered made on the date the notice is mailed or  
22 | electronically transferred by the provider.

23 |         3. The health insurer may not reduce payment to the  
24 | provider for other services unless the provider agrees to the  
25 | reduction in writing or fails to respond to the health  
26 | insurer's overpayment claim as required by this paragraph.

27 |         4. Payment of an overpayment claim is considered made  
28 | on the date the payment was mailed or electronically  
29 | transferred. An overdue payment of a claim bears simple  
30 | interest at the rate of 12 percent per year. Interest on an  
31 | overdue payment for a claim for an overpayment begins to

1 accrue when the claim should have been paid, denied, or  
2 contested.

3 (b) A claim for overpayment ~~may shall~~ not be permitted  
4 beyond ~~12 30~~ months after the health insurer's payment of a  
5 claim, except that claims for overpayment may be sought beyond  
6 that time from providers convicted of fraud pursuant to s.  
7 817.234.

8 (18) A claim for treatment must be paid by a health  
9 insurer and may not be denied if a provider, whether  
10 contracted with the health insurer or not, follows the  
11 insurer's authorization procedures and receives authorization  
12 for a covered service for an eligible subscriber, unless the  
13 provider provided information to the insurer with the willful  
14 intention to misinform the health insurer. Emergency services  
15 are subject to ss. 395.1041 and 401.45 and are not subject to  
16 this subsection.

17 (19)(a) Without regard to any other remedy or relief  
18 to which a person is entitled or obligated under contract,  
19 anyone aggrieved by a violation of this section may bring an  
20 action for damages or to obtain a declaratory judgment that an  
21 act or practice violates this section and to enjoin a person  
22 who has violated, is violating, or is otherwise likely to  
23 violate this section.

24 (b) In any action brought by a person who has suffered  
25 damages as a result of a violation of this section, such  
26 person may recover any amounts due the person, including  
27 accrued interest, plus attorney's fees and court costs as  
28 provided in paragraphs (c) and (d).

29 (c)1. In any civil litigation brought pursuant to this  
30 subsection, the prevailing party, after judgment in the trial  
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1 court and after exhausting all appeals, if any, shall receive  
2 his or her attorney's fees and costs from the losing party.

3 2. If the provider is the prevailing party, such fees  
4 may not exceed three times the amount in controversy or  
5 \$10,000, whichever is greater.

6 3. If the health insurer is the prevailing party on  
7 any claim or defense in which the court finds that the insured  
8 or the insured's assignee knew or should have known that a  
9 claim or defense was not supported by the material facts  
10 necessary to establish the claim or defense, or would not be  
11 supported by the application of then-existing law as to those  
12 material facts, such fees may not exceed two times the amount  
13 in controversy or \$5,000, whichever is greater.

14 (d)1. In any civil litigation brought by a health  
15 insurer pursuant to this subsection, the prevailing party,  
16 after judgment in the trial court and after exhausting all  
17 appeals, if any, shall receive his or her attorney's fees and  
18 costs from the losing party.

19 2. If the health insurer is the prevailing party on  
20 any claim or defense in which the court finds that the insured  
21 or the insured's assignee knew or should have known that a  
22 claim or defense was not supported by the material facts  
23 necessary to establish the claim or defense, or would not be  
24 supported by the application of then-existing law as to those  
25 material facts, such fees may not exceed two times the amount  
26 in controversy or \$5,000, whichever is greater.

27 3. If the insured or the insured's assignee is the  
28 prevailing party, such fees may not exceed three times the  
29 amount in controversy or \$10,000, whichever is greater.

30 (e) The attorney for the prevailing party shall submit  
31 a sworn affidavit of his or her time spent on the case and his

1 or her costs incurred for all motions, hearings, and appeals  
2 to the trial judge who presided over the civil case.

3 (f) Any award of attorney's fees or court costs shall  
4 become a part of the judgment and are subject to execution as  
5 the law allows.

6 (g) This subsection applies in any proceeding in which  
7 the provider alleges that the health insurer has failed to  
8 comply with its contractual obligations.

9 Section 2. Subsection (16) of section 641.19, Florida  
10 Statutes, is amended to read:

11 641.19 Definitions.--As used in this part, the term:

12 (16) "Schedule of reimbursements" means a schedule of  
13 fees to be paid by a health maintenance organization to a  
14 physician provider for reimbursement for specific services  
15 pursuant to the terms of a contract. The physician provider's  
16 net reimbursement may vary after consideration of other  
17 factors, including, but not limited to, bundling codes  
18 together into another code, modifiers used, and member  
19 cost-sharing responsibility, as long as these factors are  
20 disclosed and included in the terms of the contract between  
21 the health maintenance organization and provider. The  
22 reimbursement schedule may be stated as:

23 (a) A percentage of the current Medicare fee schedule  
24 and rules for specific relative-value services;

25 (b) A listing of the reimbursements to be paid by  
26 Current Procedural Terminology codes for physicians that  
27 pertain to each physician's practice; or

28 (c) Any other method agreed upon by the parties.  
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1 Specific nonrelative-value services shall be stated separately  
2 from relative-value services, and reimbursement for  
3 unclassified services shall be on a reasonable basis.

4 Section 3. Subsection (41) is added to section 641.31,  
5 Florida Statutes, to read:

6 641.31 Health maintenance contracts.--

7 (41)(a) A health maintenance contract may not prohibit  
8 or restrict a subscriber from assigning plan benefits to a  
9 physician who is not under contract with the organization for  
10 covered health care services rendered by the physician to the  
11 subscriber.

12 (b) Any assignment by a subscriber of plan benefits  
13 which designates that the assignment has been accepted by a  
14 physician who is not under contract with the organization must  
15 be recognized by the organization and paid pursuant to s.  
16 641.3155.

17 (c) Except for a physician providing services pursuant  
18 to s. 641.513, any physician who accepts assignment pursuant  
19 to this section agrees, by submitting the claim to the health  
20 maintenance organization, to accept the amount paid by the  
21 health maintenance organization as payment in full for the  
22 health care services provided and agrees not to collect any  
23 balance from the subscriber.

24 Section 4. Subsections (1) and (2) of section 641.315,  
25 Florida Statutes, are amended to read:

26 641.315 Provider contracts.--

27 (1) Each contract between a health maintenance  
28 organization and a provider of health care services must be in  
29 writing and must contain a provision that, except as otherwise  
30 provided, the subscriber is not liable to the provider for any  
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1 services for which the health maintenance organization is  
2 liable as specified in s. 641.3154.

3           (2)(a) Each contract between a health maintenance  
4 organization and a provider of health care services must  
5 provide that ~~For all provider contracts executed after October~~  
6 ~~1, 1991, and within 180 days after October 1, 1991, for~~  
7 ~~contracts in existence as of October 1, 1991:~~

8           1. ~~The contracts must require the provider may~~  
9 terminate the contract, without cause, by giving 90 to give 60  
10 days' advance written notice to the health maintenance  
11 organization and the office, before canceling the contract  
12 with the health maintenance organization for any reason; and

13           2. The contract must also provide that nonpayment for  
14 goods or services rendered by the provider to the health  
15 maintenance organization is not a valid reason for avoiding  
16 the 90-day 60-day advance notice of cancellation.

17           (b) Each contract between a health maintenance  
18 organization and a provider of health care services must  
19 contain a provision providing ~~All provider contracts must~~  
20 ~~provide~~ that the health maintenance organization may terminate  
21 the contract, without cause, by giving 90 will provide 60  
22 days' advance written notice to the provider and the office  
23 before canceling, without cause, the contract with the  
24 provider, except in a case in which a patient's health is  
25 subject to imminent danger or a physician's ability to  
26 practice medicine is effectively impaired by an action by the  
27 Board of Medicine or other governmental agency.

28           Section 5. Subsection (5) of section 641.3155, Florida  
29 Statutes, is amended, and subsection (16) is added to that  
30 section, to read:

31           641.3155 Prompt payment of claims.--

1           (5) If a health maintenance organization determines  
2 that it has made an overpayment to a provider for services  
3 rendered to a subscriber, the health maintenance organization  
4 must make a claim for such overpayment to the provider's  
5 designated location. The organization may not demand repayment  
6 from the provider in any instance in which the overpayment is  
7 attributable to an error of the organization in determining  
8 eligibility. A health maintenance organization that makes a  
9 claim for overpayment to a provider under this section shall  
10 give the provider a written or electronic statement specifying  
11 the basis for the retroactive denial or payment adjustment.  
12 The health maintenance organization must identify the claim or  
13 claims, or overpayment claim portion thereof, for which a  
14 claim for overpayment is submitted.

15           (a) If an overpayment determination is the result of  
16 retroactive review or audit of coverage decisions or payment  
17 levels not related to fraud, a health maintenance organization  
18 shall adhere to the following procedures:

19           1. All claims for overpayment must be submitted to a  
20 provider within 12 ~~30~~ months after the health maintenance  
21 organization's payment of the claim. A provider must pay,  
22 deny, or contest the health maintenance organization's claim  
23 for overpayment within 40 days after the receipt of the claim.  
24 All contested claims for overpayment must be paid or denied  
25 within 120 days after receipt of the claim. Failure to pay or  
26 deny overpayment and claim within 140 days after receipt  
27 creates an uncontestable obligation to pay the claim.

28           2. A provider that denies or contests a health  
29 maintenance organization's claim for overpayment or any  
30 portion of a claim shall notify the organization, in writing,  
31 within 35 days after the provider receives the claim that the

1 claim for overpayment is contested or denied. The notice that  
2 the claim for overpayment is denied or contested must identify  
3 the contested portion of the claim and the specific reason for  
4 contesting or denying the claim and, if contested, must  
5 include a request for additional information. If the  
6 organization submits additional information, the organization  
7 must, within 35 days after receipt of the request, mail or  
8 electronically transfer the information to the provider. The  
9 provider shall pay or deny the claim for overpayment within 45  
10 days after receipt of the information. The notice is  
11 considered made on the date the notice is mailed or  
12 electronically transferred by the provider.

13           3. The health maintenance organization may not reduce  
14 payment to the provider for other services unless the provider  
15 agrees to the reduction in writing or fails to respond to the  
16 health maintenance organization's overpayment claim as  
17 required by this paragraph.

18           4. Payment of an overpayment claim is considered made  
19 on the date the payment was mailed or electronically  
20 transferred. An overdue payment of a claim bears simple  
21 interest at the rate of 12 percent per year. Interest on an  
22 overdue payment for a claim for an overpayment payment begins  
23 to accrue when the claim should have been paid, denied, or  
24 contested.

25           (b) A claim for overpayment shall not be permitted  
26 beyond 12 ~~30~~ months after the health maintenance  
27 organization's payment of a claim, except that claims for  
28 overpayment may be sought beyond that time from providers  
29 convicted of fraud pursuant to s. 817.234.

30           (16)(a) Without regard to any other remedy or relief  
31 to which a person is entitled or obligated under contract,

1 anyone aggrieved by a violation of this section, s. 641.3156,  
2 or s. 641.513 may bring an action for damages or to obtain a  
3 declaratory judgment that an act or practice violates this  
4 section, s. 641.3156, or s. 641.513 and to enjoin a person who  
5 has violated, is violating, or is otherwise likely to violate  
6 this section, s. 641.3156, or 641.513.

7 (b) In any action brought by a person who has suffered  
8 damages as a result of a violation of this section, s.  
9 641.3156, or s. 641.513, such person may recover any amounts  
10 due the person, including accrued interest, plus attorney's  
11 fees and court costs as provided in paragraphs (c) and (d).

12 (c)1. In any civil litigation brought pursuant to this  
13 subsection, the prevailing party, after judgment in the trial  
14 court and after exhausting all appeals, if any, shall receive  
15 his or her attorney's fees and costs from the losing party.

16 2. If the provider is the prevailing party, such fees  
17 may not exceed three times the amount in controversy or  
18 \$10,000, whichever is greater.

19 3. If the health maintenance organization is the  
20 prevailing party on any claim or defense in which the court  
21 finds that the provider knew or should have known that a claim  
22 or defense was not supported by the material facts necessary  
23 to establish the claim or defense, or would not be supported  
24 by the application of then-existing law as to those material  
25 facts, such fees may not exceed two times the amount in  
26 controversy or \$5,000, whichever is greater.

27 (d)1. In any civil litigation brought by a health  
28 maintenance organization pursuant to this subsection, the  
29 prevailing party, after judgment in the trial court and after  
30 exhausting all appeals, if any, shall receive his or her  
31 attorney's fees and costs from the losing party.

1           2. If the health maintenance organization is the  
2 prevailing party on any claim or defense in which the court  
3 finds that the provider knew or should have known that a claim  
4 or defense was not supported by the material facts necessary  
5 to establish the claim or defense, or would not be supported  
6 by the application of then-existing law as to those material  
7 facts, such fees may not exceed two times the amount in  
8 controversy or \$5,000, whichever is greater.

9           3. If the provider is the prevailing party, such fees  
10 may not exceed three times the amount in controversy or  
11 \$10,000, whichever is greater.

12           (e) The attorney for the prevailing party shall submit  
13 a sworn affidavit of his or her time spent on the case and his  
14 or her costs incurred for all motions, hearings, and appeals  
15 to the trial judge who presided over the civil case.

16           (f) Any award of attorney's fees or costs shall become  
17 a part of the judgment and are subject to execution as the law  
18 allows.

19           (g) This subsection applies in any proceeding in which  
20 the provider alleges that the health maintenance organization  
21 has failed to comply with its contractual obligations.

22           Section 6. Subsections (2) and (3) of section  
23 641.3156, Florida Statutes, are amended to read:

24           641.3156 Treatment authorization; payment of claims.--

25           (2) A claim for treatment must be paid by a health  
26 maintenance organization and may not be denied if a provider,  
27 whether contracted with a health maintenance organization or  
28 not, follows the health maintenance organization's  
29 authorization procedures and receives authorization for a  
30 covered service for an eligible subscriber, unless the  
31 provider provided information to the health maintenance

1 organization with the willful intention to misinform the  
2 health maintenance organization. Emergency services are  
3 subject to the provisions of ss. 395.1041, 401.45, and 641.513  
4 and are not subject to the provisions of this section.

5 ~~(3) Emergency services are subject to the provisions~~  
6 ~~of s. 641.513 and are not subject to the provisions of this~~  
7 ~~section.~~

8 Section 7. Subsection (5) of section 641.513, Florida  
9 Statutes, is amended to read:

10 641.513 Requirements for providing emergency services  
11 and care.--

12 (5) Reimbursement for services pursuant to this  
13 section by a provider who does not have a contract with the  
14 health maintenance organization shall be the lesser of:

15 (a) The provider's charges;

16 (b) The usual and customary provider charges for  
17 similar services in the community where the services were  
18 provided. For physicians only, the usual and customary charge  
19 is the average gross charge for that service in the county  
20 where the service is provided; or

21 (c) The charge mutually agreed to by the health  
22 maintenance organization and the provider within 30 ~~60~~ days  
23 after ~~of~~ the submittal of the claim.

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25 Such reimbursement shall be net of any applicable copayment  
26 authorized pursuant to subsection (4).

27 Section 8. This act shall take effect October 1, 2005.  
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SENATE SUMMARY

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3 Prohibits a health insurer from demanding repayment from  
4 a provider under certain circumstances. Requires a health  
5 insurer to pay a claim for treatment under certain  
6 conditions. Provides for an action for damages or  
7 declaratory relief. Provides for the recovery of  
8 attorney's fees and court costs. Requires the submission  
9 of a sworn affidavit of time and cost incurred by the  
10 attorney for the prevailing party. Provides that the  
11 award for attorney's fees or court costs are a part of  
12 the judgment. Provides that a health maintenance contract  
13 may not prohibit a subscriber from assigning plan  
14 benefits to a physician not under contract with the  
15 organization. Requires a health maintenance organization  
16 to recognize and pay for health care services rendered by  
17 a physician who is not under contract by the organization  
18 under certain conditions. Provides that a physician who  
19 is not under contract by the health maintenance  
20 organization agrees by submitting the claim to accept the  
21 amount paid by the organization as payment in full.  
22 Authorizes a health care provider to terminate a contract  
23 with a health maintenance organization without cause by  
24 giving 90 days' advance written notice. Requires a  
25 contract between a health care provider and a health  
26 maintenance organization to contain a termination  
27 provision. Prohibits a health maintenance organization  
28 from demanding repayment from a provider under certain  
29 circumstances. Revises the time in which a health  
30 maintenance organization is required to submit a claim  
31 for overpayment. Requires a health maintenance  
organization to pay certain claims for treatment whether  
or not the health care provider has contracted with the  
organization. Provides for reimbursement for emergency  
services provided by a physician who does not have a  
contract with the health maintenance organization.