## By Senator Aronberg

## 27-887C-06

1	A bill to be entitled
2	An act relating to the siting of electric
3	transmission lines; amending s. 403.52, F.S.;
4	changing the short title to the "Florida
5	Electric Transmission Line Siting Act";
6	amending s. 403.521, F.S.; revising legislative
7	intent; amending s. 403.522, F.S.; revising
8	definitions; defining the terms "licensee" and
9	"maintenance and access roads"; amending s.
10	403.523, F.S.; revising powers and duties of
11	the Department of Environmental Protection;
12	requiring the department to collect and process
13	fees, to prepare a project analysis, to act as
14	clerk for the siting board, and to administer
15	and manage the terms and conditions of the
16	certification order and supporting documents
17	and records; amending s. 403.524, F.S.;
18	revising provisions for applicability,
19	certification, and exemptions under the act;
20	revising provisions for notice by an electric
21	utility of its intent to construct an exempt
22	transmission line; amending s. 403.525, F.S.;
23	providing for powers and duties of the
24	administrative law judge designated by the
25	Division of Administrative Hearings to conduct
26	the required hearings; amending s. 403.5251,
27	F.S.; revising application procedures and
28	schedules; providing for the formal date of
29	filing an application for certification and
30	commencement of the certification review
31	process; requiring the department to prepare a

proposed schedule of dates for determination of 1 2 completeness and other significant dates to be 3 followed during the certification process; 4 providing for the formal date of application 5 distribution; requiring the applicant to 6 provide notice of filing the application; 7 amending s. 403.5252, F.S.; revising timeframes and procedures for determination of 8 9 completeness of the application; requiring the 10 department to consult with affected agencies; revising requirements for the department to 11 12 file a statement of its determination of 13 completeness with the Division of Administrative Hearings, the applicant, and all 14 parties within a certain time after 15 distribution of the application; revising 16 17 requirements for the applicant to file a statement with the department, the division, 18 and all parties, if the department determines 19 the application is not complete; providing for 20 21 that statement to notify the department whether 22 the information will be provided; revising 23 timeframes and procedures for contests of the determination by the department; providing for 24 parties to a hearing on the issue of 25 completeness; amending s. 403.526, F.S.; 26 27 revising criteria and procedures for 2.8 preliminary statements of issues, reports, and studies; revising timeframes; requiring that 29 the preliminary statement of issues from each 30 affected agency be submitted to the department 31

1	and the applicant; revising criteria for the
2	Department of Community Affairs' report;
3	requiring the Department of Transportation, the
4	Public Service Commission, and any other
5	affected agency to prepare a project report;
6	revising required content of the report;
7	providing for notice of any nonprocedural
8	requirements not listed in the application;
9	providing for failure to provide such
10	notification; providing for a recommendation
11	for approval or denial of the application;
12	providing that receipt of an affirmative
13	determination of need is a condition precedent
14	to further processing of the application;
15	requiring that the department prepare a project
16	analysis to be filed with the administrative
17	law judge and served on all parties within a
18	certain time; amending s. 403.527, F.S.;
19	revising procedures and timeframes for the
20	certification hearing conducted by the
21	administrative law judge; revising provisions
22	for notices and publication of notices, public
23	hearings held by local governments, testimony
24	at the public-hearing portion of the
25	certification hearing, the order of
26	presentations at the hearing, and consideration
27	of certain communications by the administrative
28	law judge; requiring the applicant to pay
29	certain expenses and costs; requiring the
30	administrative law judge to issue a recommended
31	order disposing of the application; requiring

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that certain notices be made in accordance with specified requirements and within a certain time; requiring the Department of Transportation to be a party to the proceedings; providing for the administrative law judge to cancel the certification hearing and relinquish jurisdiction to the Department of Environmental Protection upon request by the applicant or the department; requiring the department and the applicant to publish notice of such cancellation; providing for parties to submit proposed recommended orders to the department when the certification hearing has been canceled; providing that the department prepare a recommended order for final action by the siting board when the hearing has been canceled; amending s. 403.5271, F.S.; revising procedures and timeframes for consideration of proposed alternate corridors; revising notice requirements; providing for notice of the filing of the alternate corridor and revised time schedules; providing for notice to agencies newly affected by the proposed alternate corridor; requiring the person proposing the alternate corridor to provide all data to the agencies within a certain time; providing for a determination by the department that the data is not complete; providing for withdrawal of the proposed alternate corridor upon such determination; requiring that agencies file reports with the applicant and

1 the department which address the proposed 2 alternate corridor; requiring that the 3 department file with the administrative law 4 judge, the applicant, and all parties a project 5 analysis of the proposed alternate corridor; 6 providing that the party proposing an alternate 7 corridor has the burden of proof concerning the certifiability of the alternate corridor; 8 9 amending s. 403.5272, F.S.; revising procedures 10 for informational public meetings; providing for informational public meetings held by 11 12 regional planning councils; revising 13 timeframes; amending s. 403.5275, F.S.; revising provisions for amendment to the 14 application prior to certification; amending s. 15 403.528, F.S.; providing that a comprehensive 16 17 application encompassing more than one proposed 18 transmission line may be good cause for altering established time limits; amending s. 19 403.529, F.S.; revising provisions for final 20 21 disposition of the application by the siting 22 board; providing for the administrative law 23 judge's or department's recommended order; amending s. 403.531, F.S.; revising provisions 24 for conditions of certification; amending s. 25 403.5312, F.S.; requiring the applicant to file 26 27 notice of a certified corridor route with the 2.8 department; amending s. 403.5315, F.S.; revising the circumstances under which a 29 30 certification may be modified after the certification has been issued; providing for 31

1 procedures if objections are raised to the 2 proposed modification; creating s. 403.5317, 3 F.S.; providing procedures for changes proposed 4 by the licensee after certification; requiring 5 the department to determine within a certain 6 time if the proposed change requires 7 modification of the conditions of certification; requiring notice to the 8 9 licensee, all agencies, and all parties of 10 changes that are approved as not requiring modification of the conditions of 11 12 certification; creating s. 403.5363, F.S.; 13 requiring publication of certain notices by the applicant, the proponent of an alternate 14 corridor, and the department; requiring the 15 department to adopt rules specifying the 16 17 content of such notices; amending s. 403.5365, F.S.; revising application fees and the 18 distribution of fees collected; revising 19 procedures for reimbursement of local 20 21 governments and regional planning 22 organizations; amending s. 403.537, F.S.; 23 revising the schedule for notice of a public hearing by the Public Service Commission in 2.4 order to determine the need for a transmission 25 line; providing that the commission is the sole 26 27 forum in which to determine the need for a 2.8 transmission line; amending s. 403.061, F.S.; 29 conforming provisions to changes made in the act; amending ss. 373.441, 403.0876, and 30 403.809, F.S.; conforming terminology to 31

changes made by the act; repealing ss. 403.5253 and 403.5369, F.S., relating to determination 2 of sufficiency of application or amendment to 3 4 the application and the application of the act 5 to applications filed before a certain date; 6 providing an effective date. 7 Be It Enacted by the Legislature of the State of Florida: 8 9 10 Section 1. Section 403.52, Florida Statutes, is amended to read: 11 12 403.52 Short title.--Sections 403.52-403.5365 may be 13 cited as the "Florida Electric Transmission Line Siting Act." Section 2. Section 403.521, Florida Statutes, is 14 amended to read: 15 403.521 Legislative intent. -- The legislative intent of 16 17 this act is to establish a centralized and coordinated 18 licensing permitting process for the location of electric transmission line corridors and the construction, operation, 19 and maintenance of <u>electric</u> transmission lines, which <u>are</u> 20 21 critical infrastructure facilities. This necessarily involves 22 several broad interests of the public addressed through the 23 subject matter jurisdiction of several agencies. The Legislature recognizes that <u>electric</u> transmission lines will 2.4 have an effect upon the reliability of the electric power 25 system, the environment, land use, and the welfare of the 26 27 population. Recognizing the need to ensure electric power 2.8 system reliability and integrity, and in order to meet 29 electric electrical energy needs in an orderly and timely fashion, the centralized and coordinated licensing permitting 30 process established by this act is intended to further the

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legislative goal of ensuring through available and reasonable 2 methods that the location of transmission line corridors and the construction, operation, and maintenance of electric transmission lines produce minimal adverse effects on the environment and public health, safety, and welfare while not unduly conflicting with the goals established by the applicable local comprehensive plan. It is the intent of this act to fully balance the need for transmission lines with the broad interests of the public in order to effect a reasonable balance between the need for the facility as a means of providing reliable, economical, and efficient electric abundant low cost electrical energy and the impact on the public and the environment resulting from the location of the transmission line corridor and the construction, operation, and maintenance of the transmission lines. The Legislature intends that the provisions of chapter 120 apply to this act 16 and to proceedings under pursuant to it except as otherwise expressly exempted by other provisions of this act.

Section 3. Section 403.522, Florida Statutes, is amended to read:

403.522 Definitions relating to the Florida Electric Transmission Line Siting Act. -- As used in this act:

- (1) "Act" means the Florida Electric Transmission Line Siting Act.
- "Agency," as the context requires, means an (2) official, officer, commission, authority, council, committee, department, division, bureau, board, section, or other unit or entity of government, including a county, municipality, or other regional or local governmental entity.

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- (3) "Amendment" means a material change in information provided by the applicant to the application for certification made after the initial application filing.
- (4) "Applicant" means any electric utility  $\underline{\text{that}}$  which applies for certification  $\underline{\text{under}}$  pursuant to the provisions of this act.
- (5) "Application" means the documents required by the department to be filed to initiate <u>and support</u> a certification review and evaluation, including the initial document filing, amendments, and responses to requests from the department for additional data and information proceeding. An electric utility may file a comprehensive application encompassing all or a part of one or more proposed transmission lines.
- (6) "Board" means the Governor and Cabinet sitting as the siting board.
- (7) "Certification" means the approval by the board of the license for a corridor proper for certification pursuant to subsection (10) and the construction, operation, and maintenance of transmission lines within the such corridor with the such changes or conditions as the siting board deems appropriate. Certification shall be evidenced by a written order of the board.
- (8) "Commission" means the Florida Public Service Commission.
- (9) "Completeness" means that the application has addressed all applicable sections of the prescribed application format and, but does not mean that those sections are sufficient in comprehensiveness of data or in quality of information provided to allow the department to determine whether the application provides the reviewing agencies

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adequate information to prepare the reports required by s. 403.526.

- (10) "Corridor" means the proposed area within which a transmission line right-of-way, including maintenance and access roads, is to be located. The width of the corridor proposed for certification by an applicant or other party, at the option of the applicant, may be the width of the transmission line right-of-way, or a wider boundary, not to exceed a width of 1 mile. The area within the corridor in which a right-of-way may be located may be further restricted by a condition of certification. After all property interests required for the transmission line right-of-way and maintenance and access roads have been acquired by the applicant, the boundaries of the area certified shall narrow to only that land within the boundaries of the transmission line right-of-way. The corridors proper for certification shall be those addressed in the application, in amendments to the application filed under pursuant to s. 403.5275, and in notices of acceptance of proposed alternate corridors filed by an applicant and the department pursuant to s. 403.5271 for which the required sufficient information for the preparation of agency supplemental reports was filed.
- (11) "Department" means the Department of Environmental Protection.
- (12) "Electric utility" means cities and towns, counties, public utility districts, regulated electric companies, electric cooperatives, regional transmission organizations, operators of independent transmission systems, or other transmission organizations approved by the Federal Energy Regulatory Commission or the commission for the operation of transmission facilities, and joint operating

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agencies, or combinations thereof, engaged in, or authorized to engage in, the business of generating, transmitting, or distributing electric energy.

- (13) "License" means a franchise, permit, certification, registration, charter, comprehensive plan amendment, development order or permit as defined in chapters 163 and 380, or similar form of authorization required by law, but it does not include a license required primarily for revenue purposes when issuance of the license is merely a ministerial act.
- (14) "Licensee" means an applicant that has obtained a certification order for the subject project.
- (15)(14) "Local government" means a municipality or county in the jurisdiction of which the project is proposed to be located.
- (16) "Maintenance and access roads" mean roads
  constructed within the transmission line right-of-way. Nothing
  in this act prohibits an applicant from constructing a road to
  support construction, operation, or maintenance of the
  transmission line that lies outside the transmission line
  right-of-way.
- (17)(15) "Modification" means any change in the certification order after issuance, including a change in the conditions of certification.
- (18)(16) "Nonprocedural requirements of agencies" means any agency's regulatory requirements established by statute, rule, ordinance, or comprehensive plan, excluding any provisions prescribing forms, fees, procedures, or time limits for the review or processing of information submitted to demonstrate compliance with such regulatory requirements.

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(19)(17) "Person" means an individual, partnership, joint venture, private or public corporation, association, firm, public service company, political subdivision, municipal corporation, government agency, public utility district, or any other entity, public or private, however organized.

(20)(18) "Preliminary statement of issues" means a listing and explanation of those issues within the agency's jurisdiction which are of major concern to the agency in relation to the proposed <u>electric</u> <u>electrical</u> transmission line corridor.

(21)(19) "Regional planning council" means a regional planning council as defined in s. 186.503(4) in the jurisdiction of which the project is proposed to be located.

(20) "Sufficiency" means that the application is not only complete but that all sections are adequate in the comprehensiveness of data and in the quality of information provided to allow the department to determine whether the application provides the reviewing agencies adequate information to prepare the reports authorized by s. 403.526.

(22)(21) "Transmission line" or "electric transmission line" means structures, maintenance and access roads, and all other facilities that need to be constructed, operated, or maintained for the purpose of conveying electric power any electrical transmission line extending from, but not including, an existing or proposed substation or power plant to, but not including, an existing or proposed transmission network or rights-of-way or substation to which the applicant intends to connect which defines the end of the proposed project and which is designed to operate at 230 kilovolts or more. The starting point and ending point of a transmission line must be specifically defined by the applicant and must be

verified by the commission in its determination of need. A 2 transmission line includes structures and maintenance and 3 access roads that need to be constructed for the project to become operational. The transmission line may include, at the 4 5 applicant's option, any proposed terminal or intermediate substations or substation expansions necessary to serve the 7 transmission line. (23)(22) "Transmission line right-of-way" means land 8 necessary for the construction and maintenance of a 9 10 transmission line. The typical width of the right-of-way shall be identified in the application. The right-of-way 11 12 shall be located within the certified corridor and shall be 13 identified by the applicant subsequent to certification in documents filed with the department before prior to 14 construction. 15 (24)<del>(23)</del> "Water management district" means a water 16 17 management district created pursuant to chapter 373 in the jurisdiction of which the project is proposed to be located. 18 Section 4. Section 403.523, Florida Statutes, is 19 amended to read: 2.0 21 403.523 Department of Environmental Protection; powers 22 and duties. -- The department has shall have the following 23 powers and duties: (1) To adopt procedural rules pursuant to ss. 2.4

documentation, and any required studies, for certification

provisions of subsection (10).

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(2) To prescribe the form and content of the public

120.536(1) and 120.54 to administer implement the provisions

of this act and to adopt or amend rules to implement the

notices and the form, content, and necessary supporting

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applications. All <del>such</del> data and studies shall be related to the jurisdiction of the agencies relevant to the application.

- (3) To receive applications for transmission line and corridor certifications and initially determine the completeness and sufficiency thereof.
- (4) To make or contract for studies of certification applications. All such studies shall be related to the jurisdiction of the agencies relevant to the application. For studies in areas outside the jurisdiction of the department and in the jurisdiction of another agency, the department may initiate such studies, but only with the consent of the such agency.
- (5) To administer the processing of applications for certification and ensure that the applications, including postcertification reviews, are processed on an expeditious and priority basis as expeditiously as possible.
- (6) To  $\underline{\text{collect and process}}$   $\underline{\text{require}}$  such fees as allowed by this act.
- (7) To prepare a report and <u>project</u> written analysis as required by s. 403.526.
- (8) To prescribe the means for monitoring the effects arising from the location of the transmission line corridor and the construction and maintenance of the transmission lines to assure continued compliance with the terms of the certification.
- (9) To make a determination of acceptability of any alternate corridor proposed for consideration  $\underline{\text{under}}$   $\underline{\text{pursuant}}$  to s. 403.5271.
- 29 (10) To set requirements that reasonably protect the 30 public health and welfare from the electric and magnetic

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fields of transmission lines for which an application is filed

under after the effective date of this act.

(11) To present rebuttal evidence on any issue

- (11) To present rebuttal evidence on any issue properly raised at the certification hearing.
- (12) To issue final orders after receipt of the administrative law judge's order relinquishing jurisdiction pursuant to s. 403.527(6).
  - (13) To act as clerk for the siting board.
- (14) To administer and manage the terms and conditions of the certification order and supporting documents and records for the life of the facility.
- (15) To issue emergency orders on behalf of the board for facilities licensed under this act.
- Section 5. Section 403.524, Florida Statutes, is amended to read:
- 403.524 Applicability: and certification: exemptions.--
- (1) The provisions of This act applies apply to each transmission line, except a transmission line certified under pursuant to the Florida Electrical Power Plant Siting Act.
- (2) Except as provided in subsection (1),  $\frac{1}{100}$  construction of  $\frac{1}{100}$  any transmission line may  $\frac{1}{100}$  be undertaken without first obtaining certification under this act, but  $\frac{1}{100}$  be  $\frac{1}{100}$  this act  $\frac{1}{100}$  not apply to:
- (a) Transmission lines for which development approval has been obtained <u>under pursuant to</u> chapter 380.
- (b) Transmission lines that which have been exempted by a binding letter of interpretation issued under s.

  380.06(4), or in which the Department of Community Affairs or its predecessor agency has determined the utility to have

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vested development rights within the meaning of s. 380.05(18) 2 or s. 380.06(20). 3 (c) Transmission line development in which all 4 construction is limited to established rights-of-way. Established rights-of-way include such rights-of-way 5 6 established at any time for roads, highways, railroads, gas, water, oil, electricity, or sewage and any other public purpose rights-of-way. If an established transmission line 8 right-of-way is used to qualify for this exemption, the 9 10 transmission line right-of-way must have been established at least 5 years before notice of the start of construction under 11 12 subsection (4) of the proposed transmission line. If an 13 established transmission line right-of-way is relocated to accommodate a public project, the date the original 14 transmission line right-of-way was established applies to the 15 relocated transmission line right-of-way for purposes of this 16 17 exemption. Except for transmission line rights of way, 18 established rights of way include rights of way created before or after October 1, 1983. For transmission line 19 2.0 rights of way, established rights of way include rights of way 21 created before October 1, 1983. 22 (d) Unless the applicant has applied for certification 23 under this act, transmission lines that which are less than 15 miles in length or are located in a single which do not cross 2.4 a county within the state line, unless the applicant has 2.5 elected to apply for certification under the act. 26

act does not constitute an exemption for the transmission line

from other applicable permitting processes under other

provisions of law or local government ordinances.

(3) The exemption of a transmission line under this

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application.

(4) An electric A utility shall notify the department 2 in writing, before prior to the start of construction, of its intent to construct a transmission line exempted under 3 pursuant to this section. The Such notice is shall be only for 4 5 information purposes, and no action by the department is not 6 shall be required pursuant to the such notice. This notice may 7 be included in any submittal filed with the department before 8 the start of construction demonstrating that a new transmission line complies with the applicable electric and 9 magnetic field standards. 10 Section 6. Section 403.525, Florida Statutes, is 11 12 amended to read: 13 403.525 Appointment of Administrative law judge: appointment; powers and duties .--14 (1)(a) Within 7 days after receipt of an application, 15 16 whether complete or not, the department shall request the Division of Administrative Hearings to designate an 18 administrative law judge to conduct the hearings required by this act. 19 20 (b) The division director shall designate an 21 administrative law judge to conduct the hearings required by 22 this act within 7 days after receipt of the request from the 23 department. Whenever practicable, the division director shall assign an administrative law judge who has had prior 2.4 experience or training in this type of certification 2.5 proceeding. 26 27 (c) Upon being advised that an administrative law

judge has been designated, the department shall immediately

file a copy of the application and all supporting documents

with the administrative law judge, who shall docket the

1	(2) The administrative law judge has all powers and
2	duties granted to administrative law judges under chapter 120
3	and by the laws and rules of the department.
4	Section 7. Section 403.5251, Florida Statutes, is
5	amended to read:
6	403.5251 Distribution of Application; schedules
7	(1)(a) The formal date of the filing of the
8	application for certification and commencement of the review
9	process for certification is the date on which the applicant
10	submits:
11	1. Copies of the application for certification in a
12	quantity and format, electronic or otherwise as prescribed by
13	rule, to the department and other agencies identified in s.
14	403.526(2); and
15	2. The application fee as specified under s. 403.5365
16	to the department.
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18	The department shall provide to the applicant and the Division
19	of Administrative Hearings the names and addresses of any
20	additional agencies or persons entitled to notice and copies
21	of the application and amendments, if any, within 7 days after
22	receiving the application for certification and the
23	application fees.
24	(b) In the application, the starting point and ending
25	point of a transmission line must be specifically defined by
26	the applicant. Within 7 days after the filing of an
27	application, the department shall provide the applicant and
28	the Division of Administrative Hearings the names and
29	addresses of those affected or other agencies entitled to
30	notice and copies of the application and any amendments.
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1	(2) Within $15 + 7$ days after the formal date of the
2	application filing completeness has been determined, the
3	department shall prepare a proposed schedule of dates for
4	determination of completeness, submission of statements of
5	issues, determination of sufficiency, and submittal of final
6	reports, from affected and other agencies and other
7	significant dates to be followed during the certification
8	process, including dates for filing notices of appearances to
9	be a party <u>under s. 403.527(2)</u> <del>pursuant to s. 403.527(4)</del> .
10	This schedule shall be provided by the department to the
11	applicant, the administrative law judge, and the agencies
12	identified <u>under</u> <del>pursuant to</del> subsection(2)(1). Within 7 days
13	after the filing of this proposed schedule, the administrative
14	law judge shall issue an order establishing a schedule for the
15	matters addressed in the department's proposed schedule and
16	other appropriate matters, if any.
17	(3) Within 7 days after completeness has been
18	determined, the applicant shall distribute copies of the
19	application to all agencies identified by the department
20	pursuant to subsection (1). Copies of changes and amendments
21	to the application shall be timely distributed by the
22	applicant to all agencies and parties who have received a copy
23	of the application.
24	(4) Notice of the filing of the application shall be
25	made in accordance with the requirements of s. 403.5363.
26	Section 8. Section 403.5252, Florida Statutes, is
27	amended to read:
28	403.5252 Determination of completeness
29	(1)(a) Within 30 days after distribution of an
30	application, the affected agencies shall file a statement with
31	the department containing the recommendations of each agency

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concerning the completeness of the application for certification.

(b) Within(7) 15 days after receipt of the completeness statements of each agency an application, the department shall file a statement with the Division of Administrative Hearings, and with the applicant, and with all parties declaring its position with regard to the completeness, not the sufficiency, of the application. The statement of the department shall be based upon its consultation with the affected agencies.

(2)(1) If the department declares the application to be incomplete, the applicant, within 14 15 days after the filing of the statement by the department, shall file with the Division of Administrative Hearings, with all parties, and with the department a statement:

- (a) A withdrawal of Agreeing with the statement of the department and withdrawing the application;
- application complete. After the department first determines the application to be incomplete, the time schedules under this act are not tolled if the applicant makes the application complete within the 14-day period. A subsequent finding by the department that the application remains incomplete tolls the time schedules under this act until the application is determined complete; Agreeing with the statement of the department and agreeing to amend the application without withdrawing it. The time schedules referencing a complete application under this act shall not commence until the application is determined complete; or

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(c) <u>A</u>	sta	<u>atement</u>	contesti	ng t	the	departm	nent	<u> 's</u>
determination	of	incomp	leteness;	or	sta	tement	of	the
<del>department.</del>								

(d) A statement agreeing with the department and requesting additional time to provide the information necessary to make the application complete. If the applicant exercises this option, the time schedules under this act are tolled until the application is determined complete.

(3)(a)(2) If the applicant contests the determination by the department that an application is incomplete, the administrative law judge shall schedule a hearing on the statement of completeness. The hearing shall be held as expeditiously as possible, but not later than  $21 \ 30$  days after the filing of the statement by the department. The administrative law judge shall render a decision within  $7 \ 10$  days after the hearing.

(b) Parties to a hearing on the issue of completeness shall include the applicant, the department, and any agency that has jurisdiction over the matter in dispute. Any substantially affected person who wishes to become a party to the hearing on the issue of completeness must file a motion no later than 10 days before the date of the hearing.

 $\underline{(c)(a)}$  If the administrative law judge determines that the application was not complete as filed, the applicant shall withdraw the application or make such additional submittals as necessary to complete it. The time schedules referencing a complete application under this act  $\underline{do}$  shall not commence until the application is determined complete.

 $\underline{(d)(b)}$  If the administrative law judge determines that the application was complete at the time it was  $\underline{declared}$   $\underline{incomplete}$   $\underline{filed}$ , the time schedules referencing a complete

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1 application under this act shall commence upon such 2 determination.

(4) If the applicant provides additional information to address the issues identified in the determination of incompleteness, each affected agency may submit to the department, no later than 14 days after the applicant files the additional information, a recommendation on whether the agency believes the application is complete. Within 21 days after receipt of the additional information from the applicant submitted under paragraphs (2)(b), (2)(d), or (3)(c) and considering the recommendations of the affected agencies, the department shall determine whether the additional information supplied by an applicant makes the application complete. If the department finds that the application is still incomplete, the applicant may exercise any of the options specified in subsection (2) as often as is necessary to resolve the dispute.

18 Section 9. Section 403.526, Florida Statutes, is 19 amended to read:

403.526 Preliminary statements of issues, reports, and project analyses; and studies.--

(1) Each affected agency that is required to file a report which received an application in accordance with this section s. 403.5251(3) shall submit a preliminary statement of issues to the department and all parties the applicant no later than 50 60 days after filing distribution of the complete application. Such statements of issues shall be made available to each local government for use as information for public meetings held under pursuant to s. 403.5272. The failure to raise an issue in this preliminary statement of

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issues  $\underline{\text{does}}$   $\underline{\text{shall}}$  not preclude the issue from being raised in the agency's report.

- (2)(a) The <u>following</u> affected agencies shall prepare reports as provided below and shall submit them to the department and the applicant <u>no later than</u> within 90 days after <u>filing</u> distribution of the complete application:
- 1. The department shall prepare a report as to the impact of each proposed transmission line or corridor as it relates to matters within its jurisdiction.
- 2. Each water management district in the jurisdiction of which a proposed transmission line or corridor is to be located shall prepare a report as to the impact on water resources and other matters within its jurisdiction.
- 3. The Department of Community Affairs shall prepare a report containing recommendations which address the impact upon the public of the proposed transmission line or corridor, based on the degree to which the proposed transmission line or corridor is consistent with the applicable portions of the state comprehensive plan, emergency management, and other matters within its jurisdiction. The Department of Community Affairs may also comment on the consistency of the proposed transmission line or corridor with applicable strategic regional policy plans or local comprehensive plans and land development regulations.
- 4. The Fish and Wildlife Conservation Commission shall prepare a report as to the impact of each proposed transmission line or corridor on fish and wildlife resources and other matters within its jurisdiction.
- 5. Each local government shall prepare a report as to the impact of each proposed transmission line or corridor on matters within its jurisdiction, including the consistency of

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- the proposed transmission line or corridor with all applicable local ordinances, regulations, standards, or criteria that apply to the proposed transmission line or corridor, including local comprehensive plans, zoning regulations, land development regulations, and any applicable local environmental regulations adopted pursuant to s. 403.182 or by other means. A No change by the responsible local government or local agency in local comprehensive plans, zoning ordinances, or other regulations made after the date required for the filing of the local government's report required by this section is not shall be applicable to the certification of the proposed transmission line or corridor unless the certification is denied or the application is withdrawn.
  - 6. Each regional planning council shall present a report containing recommendations that address the impact upon the public of the proposed transmission line or corridor based on the degree to which the transmission line or corridor is consistent with the applicable provisions of the strategic regional policy plan adopted <u>under pursuant to</u> chapter 186 and other impacts of each proposed transmission line or corridor on matters within its jurisdiction.
  - 7. The Department of Transportation shall prepare a report as to the impact of the proposed transmission line or corridor on state roads, railroads, airports, aeronautics, seaports, and other matters within its jurisdiction.
  - 8. The commission shall prepare a report containing its determination under s. 403.537 and the report may include the comments from the commission with respect to any other subject within its jurisdiction.
- 9. Any other agency, if requested by the department,
  shall also perform studies or prepare reports as to subjects

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within the jurisdiction of the agency which may potentially be affected by the proposed transmission line.

- (b) Each report <u>must</u> shall contain:
- 1. A notice of any nonprocedural requirements not specifically listed in the application from which a variance, exemption, exception, or other relief is necessary in order for the proposed corridor to be certified. Failure to include the notice shall be treated as a waiver from the nonprocedural requirements of that agency.
- 2. A recommendation for approval or denial of the application.
- 3. The proposed the information on variances required by s. 403.531(2) and proposed conditions of certification on matters within the jurisdiction of each agency. For each condition proposed by an agency, the agency shall list the specific statute, rule, or ordinance, as applicable, which authorizes the proposed condition.
- (c) Each reviewing agency shall initiate the activities required by this section no later than 15 days after the complete application is <u>filed</u> distributed. Each agency shall keep the applicant and the department informed as to the progress of its studies and any issues raised thereby.
- (d) Receipt of an affirmative determination of need by the submittal deadline for agency reports under paragraph (a) is a condition precedent to further processing of the application.
- (3) The department shall prepare a <u>project</u> written analysis <u>containing</u> which contains a compilation of agency reports and summaries of the material contained therein which shall be filed with the administrative law judge and served on all parties no later than <u>115</u> 135 days after the <u>application</u>

1	is filed complete application has been distributed to the
2	affected agencies, and which shall include:
3	(a) A statement indicating whether the proposed
4	electric transmission line will be in compliance with the
5	rules of the department and affected agencies.
6	$\frac{(b)(a)}{(a)}$ The studies and reports required by this
7	section and s. 403.537.
8	(c)(b) Comments received from any other agency or
9	person.
10	$\frac{(d)(c)}{(c)}$ The recommendation of the department as to the
11	disposition of the application, of variances, exemptions,
12	exceptions, or other relief identified by any party, and of
13	any proposed conditions of certification which the department
14	believes should be imposed.
15	(4) The failure of any agency to submit a preliminary
16	statement of issues or a report, or to submit its preliminary
17	statement of issues or report within the allowed time, $\underline{\mathrm{is}}$
18	$\frac{\mbox{shall}}{\mbox{on}}$ not $\frac{\mbox{be}}{\mbox{grounds}}$ for the alteration of any time limitation
19	in this act <u>under</u> <del>pursuant to</del> s. 403.528. <del>Neither</del> The failure
20	to submit a preliminary statement of issues or a report, or
21	nor the inadequacy of the preliminary statement of issues or
22	report, are not shall be grounds to deny or condition
23	certification.
24	Section 10. Section 403.527, Florida Statutes, is
25	amended to read:
26	(Substantial rewording of section. See s. 403.527,
27	F.S., for present text.)
28	403.527 Certification hearing, parties,
29	participants
30	(1)(a) No later than 145 days after the application is
31	filed, the administrative law judge shall conduct a

certification hearing pursuant to ss. 120.569 and 120.57 at a 2 central location in proximity to the proposed transmission line or corridor. 3 4 (b) Notice of the certification hearing and other public hearings provided for in this section and notice of the 5 6 deadline for filing of notice of intent to be a party shall be 7 made in accordance with the requirements of s. 403.5363. (2)(a) Parties to the proceeding shall be: 8 1. The applicant. 9 10 2. The department. 3. The commission. 11 12 The Department of Community Affairs. 13 5. The Fish and Wildlife Conservation Commission. 6. The Department of Transportation. 14 Each water management district in the jurisdiction 15 of which the proposed transmission line or corridor is to be 16 located. 18 8. The local government. The regional planning council. 19 (b) Any party listed in paragraph (a), other than the 2.0 21 department or the applicant, may waive its right to participate in these proceedings. If any listed party fails to 2.2 23 file a notice of its intent to be a party on or before the 30th day before the certification hearing, the party is deemed 2.4 to have waived its right to be a party unless its 2.5 participation would not prejudice the rights of any party to 26 27 the proceeding. 2.8 (c) Notwithstanding the provisions of chapter 120 to the contrary, upon the filing with the administrative law 29 30 judge of a notice of intent to be a party by an agency,

1	2. or a petition for intervention by a person described in
2	subparagraph 3. no later than 30 days before the date set for
3	the certification hearing, the following shall also be parties
4	to the proceeding:
5	1. Any agency not listed in paragraph (a) as to
6	matters within its jurisdiction.
7	2. Any domestic nonprofit corporation or association
8	formed, in whole or in part, to promote conservation of
9	natural beauty; to protect the environment, personal health,
10	or other biological values; to preserve historical sites; to
11	promote consumer interests; to represent labor, commercial, or
12	industrial groups; or to promote comprehensive planning or
13	orderly development of the area in which the proposed
14	transmission line or corridor is to be located.
15	3. Any person whose substantial interests are affected
16	and being determined by the proceeding.
17	(d) Any agency whose properties or works may be
18	affected shall be made a party upon the request of the agency
19	or any party to this proceeding.
20	(3)(a) The order of presentation at the certification
21	hearing, unless otherwise changed by the administrative law
22	judge to ensure the orderly presentation of witnesses and
23	evidence, shall be:
24	1. The applicant.
25	2. The department.
26	3. State agencies.
27	4. Regional agencies, including regional planning
28	councils and water management districts.
29	5. Local governments.
30	6. Other parties.
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1	(b) When appropriate, any person may be given an
2	opportunity to present oral or written communications to the
3	administrative law judge. If the administrative law judge
4	proposes to consider such communications, all parties shall be
5	given an opportunity to cross-examine, challenge, or rebut the
6	communications.
7	(4) One public hearing where members of the public who
8	are not parties to the certification hearing may testify shall
9	be held within the boundaries of each county, at the option of
10	any local government.
11	(a) A local government shall notify the administrative
12	law judge and all parties not later than 21 days after the
13	application has been determined complete as to whether the
14	local government wishes to have a public hearing. If a filing
15	for an alternate corridor is accepted for consideration under
16	s. 403.5271(1) by the department and the applicant, any newly
17	affected local government must notify the administrative law
18	judge and all parties not later than 10 days after the data
19	concerning the alternate corridor has been determined complete
20	as to whether the local government wishes to have such a
21	public hearing. The local government is responsible for
22	providing the location of the public hearing if held
23	separately from the certification hearing.
24	(b) Within 5 days after notification, the
25	administrative law judge shall determine the date of the
26	public hearing, which shall be held before or during the
27	certification hearing. If two or more local governments within
28	one county request a public hearing, the hearing shall be
29	consolidated so that only one public hearing is held in any
30	county. The location of a consolidated hearing shall be
31	determined by the administrative law judge.

1	(c) If a local government does not request a public
2	hearing within 21 days after the application has been
3	determined complete, persons residing within the jurisdiction
4	of the local government may testify during that portion of the
5	certification hearing at which public testimony is heard.
6	(5) At the conclusion of the certification hearing,
7	the administrative law judge shall, after consideration of all
8	evidence of record, issue a recommended order disposing of the
9	application no later than 45 days after the transcript of the
10	certification hearing and the public hearings is filed with
11	the Division of Administrative Hearings.
12	(6)(a) No later than 25 days before the certification
13	hearing, the department or the applicant may request that the
14	administrative law judge cancel the certification hearing and
15	relinquish jurisdiction to the department if all parties to
16	the proceeding stipulate that there are no disputed issues of
17	material fact to be raised at the certification hearing.
18	(b) The administrative law judge shall issue an order
19	granting or denying the request within 5 days.
20	(c) If the administrative law judge grants the
21	request, the department and the applicant shall publish
22	notices of the cancellation of the certification hearing in
23	accordance with s. 403.5363.
24	(d)1. If the administrative law judge grants the
25	request, the department shall prepare and issue a final order
26	in accordance with s. 403.529(1)(a).
27	2. Parties may submit proposed final orders to the
28	department no later than 10 days after the administrative law
29	judge issues an order relinquishing jurisdiction.
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(7) The applicant shall pay those expenses and costs associated with the conduct of the hearing and the recording and transcription of the proceedings.

Section 11. Section 403.5271, Florida Statutes, is amended to read:

403.5271 Alternate corridors.--

- (1) No later than  $\underline{45}$  50 days <u>before</u> prior to the originally scheduled certification hearing, any party may propose alternate transmission line corridor routes for consideration <u>under</u> pursuant to the provisions of this act.
- (a) A notice of <u>a</u> any such proposed alternate corridor <u>must shall</u> be filed with the administrative law judge, all parties, and any local governments in whose jurisdiction the alternate corridor is proposed. <u>The Such filing must shall</u> include the most recent United States Geological Survey 1:24,000 quadrangle maps specifically delineating the corridor boundaries, a description of the proposed corridor, and a statement of the reasons the proposed alternate corridor should be certified.
- (b)1. Within 7 days after receipt of the such notice, the applicant and the department shall file with the administrative law judge and all parties a notice of acceptance or rejection of a proposed alternate corridor for consideration. If the alternate corridor is rejected either by the applicant or the department, the certification hearing and the public hearings shall be held as scheduled. If both the applicant and the department accept a proposed alternate corridor for consideration, the certification hearing and the public hearings shall be rescheduled, if necessary.
- 2. If rescheduled, the certification hearing shall be held no more than 90 days after the previously scheduled

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certification hearing, unless the data submitted under 2 paragraph (d) is determined to be incomplete, in which case the rescheduled certification hearing shall be held no more 3 4 than 105 days after the previously scheduled certification hearing. If additional time is needed due to the alternate 5 6 corridor crossing a local government jurisdiction that was not previously affected, in which case the remainder of the 8 schedule listed below shall be appropriately adjusted by the 9 administrative law judge to allow that local government to prepare a report pursuant to s. 403.526(2)(a)5. 10

- (c) Notice of the filing of the alternate corridor, of the revised time schedules, of the deadline for newly affected persons and agencies to file notice of intent to become a party, of the rescheduled hearing date, and of the proceedings pursuant to s. 403.527(1)(b) and (c) shall be published in accordance with s. 403.5363.
- (d) Within  $\underline{21}$   $\underline{25}$  days after acceptance of an alternate corridor by the department and the applicant, the party proposing an alternate corridor shall have the burden of providing  $\underline{all}$   $\underline{additional}$  data to the agencies listed in  $\underline{s}$ .  $\underline{403.526(2)}$  and  $\underline{newly}$  affected agencies  $\underline{s}$ .  $\underline{403.526}$  necessary for the preparation of a supplementary report on the proposed alternate corridor.
- (e)1. Reviewing agencies shall advise the department of any issues concerning completeness no later than 15 days after the submittal of the data required by paragraph (d). Within 22 days after receipt of the data, the department shall issue a determination of completeness.
- 29 <u>2. If the department determines that the data required</u>
  30 by paragraph (d) is not complete, the party proposing the
  31 alternate corridor must file such additional data to correct

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the incompleteness. This additional data must be submitted within 15 days after the filing of the determination by the department.

- 3. If the department, within 15 days after receiving the additional data, determines that the data remains incomplete, the incompleteness of the data is deemed a withdrawal of the proposed alternate corridor. The department may make its determination based on recommendations made by other affected agencies. If the department determines within 15 days that this additional data is insufficient, the party proposing the alternate corridor shall file such additional data that corrects the insufficiency within 15 days after the filing of the department's determination. If such additional data is determined insufficient, such insufficiency of data shall be deemed a withdrawal of the proposed alternate corridor. The party proposing an alternate corridor shall have the burden of proof on the certifiability of the alternate corridor at the certification hearing pursuant to 403.529(4). Nothing in this act shall be construed as requiring the applicant or agencies not proposing the alternate corridor to submit data in support of such alternate corridor.
- (f) The agencies listed in s. 403.526(2) and any newly affected agencies s. 403.526 shall file supplementary reports with the applicant and the department which address addressing the proposed alternate corridors no later than 24 60 days after the additional data is submitted pursuant to paragraph 28 (d) or paragraph (e) is determined to be complete.
  - (g) The agency reports on alternate corridors must include all information required by s. 403.526(2) agencies

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shall submit supplementary notice pursuant to s. 403.531(2) at the time of filing of their supplemental report.

- (h) The department shall <u>file with the administrative</u> law judge, the applicant, and all parties a project prepare a written analysis consistent with s. 403.526(3) <u>no more than 14</u> at least 29 days <u>after submittal of agency reports on prior to the rescheduled certification hearing addressing</u> the proposed alternate corridor.
- rescheduled, the rescheduling shall not provide the opportunity for parties to file additional alternate corridors to the applicant's proposed corridor or any accepted alternate corridor. However, an amendment to the application which changes the alignment of the applicant's proposed corridor shall require rescheduling of the certification hearing, if necessary, so as to allow time for a party to file alternate corridors to the realigned proposed corridor for which the application has been amended. Any such alternate corridor proposal shall have the same starting and ending points as the realigned portion of the corridor proposed by the applicant's amendment, provided that the administrative law judge for good cause shown may authorize another starting or ending point in the area of the applicant's amended corridor.
- (3)(a) Notwithstanding the rejection of a proposed alternate corridor by the applicant or the department, any party may present evidence at the certification hearing to show that a corridor proper for certification does not satisfy the criteria listed in s. 403.529 or that a rejected alternate corridor would meet the criteria set forth in s. 403.529. No Evidence may not shall be admitted at the certification hearing on any alternate corridor, unless the alternate

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corridor was proposed by the filing of a notice at least  $\underline{45}$  50 days <u>before</u> prior to the originally scheduled certification hearing pursuant to this section. Rejected alternate corridors shall be considered by the board as provided in s. 403.529(4) and (5).

- (b) The party proposing an alternate corridor has the burden to prove that the alternate corridor can be certified at the certification hearing. This act does not require an applicant or agency that is not proposing the alternate corridor to submit data in support of the alternate corridor.
- (4) If an alternate corridor is accepted by the applicant and the department pursuant to a notice of acceptance as provided in this subsection and the such corridor is ultimately determined to be the corridor that would meet the criteria set forth in s. 403.529(4) and (5), the board shall certify that corridor.
- Section 12. Section 403.5272, Florida Statutes, is amended to read:
- 19 403.5272 <del>Local governments;</del> Informational public 20 meetings.--
  - (1) A local government whose jurisdiction is to be crossed by a proposed corridor governments may hold one informational public meeting meetings in addition to the hearings specifically authorized by this act on any matter associated with the transmission line proceeding. The Such informational public meeting may be conducted by the local government or the regional planning council and shall meetings should be held no later than 50 80 days after the application is filed. The purpose of an informational public meeting is for the local government or regional planning council to

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proposed, obtain comments from the public, and formulate its recommendation with respect to the proposed transmission line.

- at the option of each local government or regional planning council. It is the legislative intent that local governments or regional planning councils attempt to hold such public meetings. Parties to the proceedings under this act shall be encouraged to attend; however, a no party other than the applicant and the department is not shall be required to attend the such informational public meetings hearings.
- (3) A local government or regional planning council that intends to conduct an informational public meeting must provide notice of the meeting, with notice sent to all parties listed in s. 403.527(2)(a), not less than 5 days before the meeting.
- (4)(3) The failure to hold an informational public meeting or the procedure used for the informational public meeting <u>are shall</u> not be grounds for the alteration of any time limitation in this act <u>under pursuant to</u> s. 403.528 or grounds to deny or condition certification.
- - 403.5275 Amendment to the application .--
- (1) Any amendment made to the application <u>before</u>

  <u>certification</u> shall be sent by the applicant to the

  administrative law judge and to all parties to the proceeding.
- (2) Any amendment to the application made <u>before</u> prior to certification shall be disposed of as part of the original certification proceeding. Amendment of the application may be considered "good cause" for alteration of time limits pursuant to s. 403.528.

1 Section 14. Section 403.528, Florida Statutes, is 2 amended to read: 3 403.528 Alteration of time limits.--4 (1) Any time limitation in this act may be altered by the administrative law judge upon stipulation between the 5 department and the applicant unless objected to by any party within 5 days after notice or for good cause shown by any 8 party. (2) A comprehensive application encompassing more than 9 10 one proposed transmission line may be good cause for alternation of time limits. 11 12 Section 15. Section 403.529, Florida Statutes, is 13 amended to read: 403.529 Final disposition of application .--14 (1)(a) If the administrative law judge has granted a 15 request to cancel the certification hearing and has 16 17 relinquished jurisdiction to the department under s. 18 403.527(6), within 40 days thereafter, the secretary of the department shall act upon the application by written order in 19 accordance with the terms of this act and state the reasons 20 21 for issuance or denial. 22 (b) If the administrative law judge does not grant a 23 request to cancel the certification hearing under the provisions of s. 403.527(6) within 60 30 days after receipt of 2.4 the administrative law judge's recommended order, the board 25 shall act upon the application by written order, approving in 26 27 whole, approving with such conditions as the board deems 2.8 appropriate, or denying the certification and stating the reasons for issuance or denial. 29 30 (2) The issues that may be raised in any hearing

before the board shall be limited to matters raised in the

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certification proceeding before the administrative law judge or raised in the recommended order of the administrative law judge. All parties, or their representatives, or persons who appear before the board shall be subject to the provisions of s. 120.66.

- (3) If certification is denied, the board, or secretary if applicable, shall set forth in writing the action the applicant would have to take to secure the approval of the application by the board.
- (4) In determining whether an application should be approved in whole, approved with modifications or conditions, or denied, the board, or secretary when applicable, shall consider whether, and the extent to which, the location of the transmission line corridor and the construction, operation, and maintenance of the transmission line will:
- (a) Ensure electric power system reliability and integrity;
- (b) Meet the electrical energy needs of the state in an orderly, economical, and timely fashion;
- (c) Comply with <u>applicable</u> nonprocedural requirements
  of agencies;
- (d) Be consistent with applicable <u>provisions of local</u> government comprehensive plans, if any; and
- (e) Effect a reasonable balance between the need for the transmission line as a means of providing <u>reliable</u>, <u>economically efficient electric energy</u>, <u>as determined by the commission</u>, <u>under s. 403.537</u>, <u>abundant low cost electrical energy</u> and the impact upon the public and the environment resulting from the location of the transmission line corridor and <u>the construction</u>, <u>operation</u>, <u>and</u> maintenance of the transmission lines.

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- (5)(a) Any transmission line corridor certified by the board, or secretary if applicable, shall meet the criteria of this section. When more than one transmission line corridor is proper for certification under pursuant to s. 403.522(10) and meets the criteria of this section, the board, or secretary if applicable, shall certify the transmission line corridor that has the least adverse impact regarding the criteria in subsection (4), including costs.
- (b) If the board, or secretary if applicable, finds that an alternate corridor rejected pursuant to s. 403.5271 meets the criteria of subsection (4) and has the least adverse impact regarding the criteria in subsection (4), including cost, of all corridors that meet the criteria of subsection (4), then the board, or secretary if applicable, shall deny certification or shall allow the applicant to submit an amended application to include the such corridor.
- that two or more of the corridors that comply with the provisions of subsection (4) have the least adverse impacts regarding the criteria in subsection (4), including costs, and that the such corridors are substantially equal in adverse impacts regarding the criteria in subsection (4), including costs, then the board, or secretary if applicable, shall certify the corridor preferred by the applicant if the corridor is one proper for certification under pursuant to s. 403.522(10).
- (6) The issuance or denial of the certification  $\underline{is}$  by the board shall be the final administrative action required as to that application.
- Section 16. Section 403.531, Florida Statutes, is amended to read:

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403.531 Effect of certification.--

- (1) Subject to the conditions set forth therein, certification shall constitute the sole license of the state and any agency as to the approval of the location of transmission line corridors and the construction, operation, and maintenance of transmission lines. The certification is shall be valid for the life of the transmission line, if provided that construction on, or condemnation or acquisition of, the right-of-way is commenced within 5 years after of the date of certification or such later date as may be authorized by the board.
- (2)(a) The certification <u>authorizes</u> shall authorize the <u>licensee</u> applicant to locate the transmission line corridor and to construct and maintain the transmission lines subject only to the conditions of certification set forth in the <u>such</u> certification.
- which constitute variances and exemptions from nonprocedural standards or rules regulations of the department or any other agency, which were expressly considered during the certification review proceeding unless waived by the agency as provided in s. 403.526 below and which otherwise would be applicable to the location of the proposed transmission line corridor or the construction, operation, and maintenance of the transmission lines. Each party shall notify the applicant and other parties at the time scheduled for the filing of the agency reports of any nonprocedural requirements not specifically listed in the application from which a variance, exemption, exception, or other relief is necessary in order for the board to certify any corridor proposed for certification. Failure of such notification shall be treated

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as a waiver from the nonprocedural requirements of that agency.

(3)(a) The certification shall be in lieu of any license, permit, certificate, or similar document required by any state, regional, or local agency under pursuant to, but not limited to, chapter 125, chapter 161, chapter 163, chapter 166, chapter 186, chapter 253, chapter 258, chapter 298, chapter 370, chapter 372, chapter 373, chapter 376, chapter 380, chapter 381, chapter 387, chapter 403, chapter 404, the Florida Transportation Code, or 33 U.S.C. s. 1341.

(b) On certification, any license, easement, or other interest in state lands, except those the title of which is vested in the Board of Trustees of the Internal Improvement Trust Fund, shall be issued by the appropriate agency as a ministerial act. The applicant shall be required to seek any necessary interest in state lands the title to which is vested in the Board of Trustees of the Internal Improvement Trust Fund from the board of trustees before, during, or after the certification proceeding, and certification may be made contingent upon issuance of the appropriate interest in realty. However, neither the applicant and nor any party to the certification proceeding may not directly or indirectly raise or relitigate any matter that which was or could have been an issue in the certification proceeding in any proceeding before the Board of Trustees of the Internal Improvement Trust Fund wherein the applicant is seeking a necessary interest in state lands, but the information presented in the certification proceeding shall be available for review by the board of trustees and its staff.

(4) This act  $\underline{\text{does}}$   $\underline{\text{shall}}$  not in any way affect the ratemaking powers of the commission under chapter 366. This

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act <u>does</u> shall also not in any way affect the right of any local government to charge appropriate fees or require that construction be in compliance with the National Electrical Safety Code, as prescribed by the commission.

(5) A No term or condition of certification may not shall be interpreted to preclude the postcertification exercise by any party of whatever procedural rights it may have under chapter 120, including those related to rulemaking proceedings.

Section 17. Section 403.5312, Florida Statutes, is amended to read:

403.5312 <u>Filing Recording</u> of notice of certified corridor route.--

- (1) Within 60 days after certification of a directly associated transmission line under pursuant to ss. 403.501-403.518 or a transmission line corridor under pursuant to ss. 403.52-403.5365, the applicant shall file, in accordance with s. 28.222, with the department clerk and the clerk of the circuit court for each county through which the corridor will pass, a notice of the certified route.
- (2) The notice <u>must shall</u> consist of maps or aerial photographs in the scale of 1:24,000 which clearly show the location of the certified route and <u>must shall</u> state that the certification of the corridor will result in the acquisition of rights-of-way within the corridor. Each clerk shall record the filing in the official record of the county for the duration of the certification or until such time as the applicant certifies to the <u>department and the</u> clerk that all lands required for the transmission line rights-of-way within the corridor have been acquired within <u>the such</u> county, whichever is sooner.

1	(3) The recording of this notice does shall not
2	constitute a lien, cloud, or encumbrance on real property.
3	Section 18. Section 403.5315, Florida Statutes, is
4	amended to read:
5	403.5315 Modification of certificationA
6	certification may be modified after issuance in any one of the
7	following ways:
8	(1) The board may delegate to the department the
9	authority to modify specific conditions in the certification.
10	(2) The licensee may file a petition for modification
11	with the department or the department may initiate the
12	modification upon its own initiative.
13	(a) A petition for modification must set forth:
14	1. The proposed modification;
15	2. The factual reasons asserted for the modification;
16	<u>and</u>
17	3. The anticipated additional environmental effects of
18	the proposed modification.
19	$\underline{\text{(b)}}$ The department may modify the terms and
20	conditions of the certification if no party objects in writing
21	to $\underline{\text{the}}$ such modification within 45 days after notice by mail
22	to the last address of record in the certification proceeding,
23	and if no other person whose substantial interests will be
24	affected by the modification objects in writing within 30 days
25	after issuance of public notice.
26	(c) If objections are raised or the department denies
27	the proposed modification, the licensee may file a request for
28	hearing on the modification with the department. Such a
29	request shall be handled pursuant to chapter 120.
30	(d) A request for hearing referred to the Division of
31	Administrative Hearings shall be disposed of in the same

manner as an application but with time periods established by 2 the administrative law judge commensurate with the significance of the modification requested. If objections are 3 4 raised, the applicant may file a petition for modification 5 pursuant to subsection (3). 6 (3) The applicant or the department may file a petition for modification with the department and the Division 8 of Administrative Hearings setting forth: 9 (a) The proposed modification; 10 (b) The factual reasons asserted for the modification; 11 and 12 (c) The anticipated additional environmental effects 13 of the proposed modification. (4) Petitions filed pursuant to subsection (3) shall 14 15 be disposed of in the same manner as an application but with time periods established by the administrative law judge 16 commensurate with the significance of the modification 18 requested. Section 19. Section 403.5317, Florida Statutes, is 19 created to read: 2.0 21 403.5317 Postcertification activities.--(1)(a) If, subsequent to certification, a licensee 2.2 23 proposes any material change to the application or prior amendments, the licensee shall submit to the department a 2.4 written request for amendment and description of the proposed 2.5 change to the application. The department shall, within 30 26 27 days after the receipt of the request for the amendment, 2.8 determine whether the proposed change to the application requires a modification of the conditions of certification. 29 30 (b) If the department concludes that the change would not require a modification of the conditions of certification, 31

1	the department shall notify, in writing, the licensee, all
2	agencies, and all parties of the approval of the amendment.
3	(c) If the department concludes that the change would
4	require a modification of the conditions of certification, the
5	department shall notify the licensee that the proposed change
6	to the application requires a request for modification under
7	s. 403.5315.
8	(2) Postcertification submittals filed by a licensee
9	with one or more agencies are for the purpose of monitoring
10	for compliance with the issued certification. Each submittal
11	must be reviewed by each agency on an expedited and priority
12	basis because each facility certified under this act is a
13	critical infrastructure facility. Postcertification review
14	shall be completed within 90 days after complete information
15	for a segment of the certified transmission line is submitted
16	to the reviewing agencies.
17	Section 20. Section 403.5363, Florida Statutes, is
18	created to read:
19	403.5363 Public notices; requirements
20	(1)(a) The applicant shall arrange for the publication
21	of the notices specified in paragraph (b).
22	1. The notices shall be published in newspapers of
23	general circulation within counties crossed by the
24	transmission line corridors proper for certification. The
25	required newspaper notices for filing of an application and
26	for the certification hearing shall be one-half page in size
27	in a standard-size newspaper or a full page in a tabloid-size
28	newspaper and published in a section of the newspaper other
29	than the section for legal notices. These two notices must
30	include a map generally depicting all transmission corridors
31	proper for certification. A newspaper of general circulation

1	shall be the newspaper within a county crossed by a
2	transmission line corridor proper for certification which
3	newspaper has the largest daily circulation in that county and
4	has its principal office in that county. If the newspaper
5	having the largest daily circulation has its principal office
6	outside the county, the notices must appear in both the
7	newspaper having the largest circulation in that county and in
8	a newspaper authorized to publish legal notices in that
9	county.
10	2. The department shall adopt rules specifying the
11	content of the newspaper notices.
12	3. All notices published by the applicant shall be
13	paid for by the applicant and shall be in addition to the
14	application fee.
15	(b) Public notices that must be published under this
16	section include:
17	1. The notice of the filing of an application, which
18	must include a description of the proceedings required by this
19	act. The notice must describe the provisions of s. 403.531(1)
20	and (2) and give the date by which notice of intent to be $a$
21	party to or an intervenor in a petition to intervene in
22	accordance with s. 403.527(2) must be filed. This notice must
23	be published no more than 21 days after the application is
24	filed.
25	2. The notice of the certification hearing and any
26	other public hearing permitted under s. 403.527. The notice
27	must include the date by which a person wishing to appear as a
28	party must file the notice to do so. The notice of the
29	certification hearing must be published at least 65 days
30	before the date set for the certification hearing.

1	3. The notice of the cancellation of the certification
2	hearing, if applicable. The notice must be published at least
3	3 days before the date of the originally scheduled
4	certification hearing.
5	4. The notice of the filing of a proposal to modify
6	the certification submitted under s. 403.5315, if the
7	department determines that the modification would require
8	relocation or expansion of the transmission line rights-of-way
9	or a certified substation.
10	(2) The proponent of an alternate corridor shall
11	arrange for the publication of the filing of the proposal for
12	an alternate corridor, the revised time schedules, the date by
13	which newly affected persons or agencies may file a petition
14	to intervene or notice of intent to become a party, as
15	appropriate, and the date of the rescheduled hearing. A notice
16	listed in this subsection must be published in a newspaper of
17	general circulation within the county or counties crossed by
18	the proposed alternate corridor and comply with the content
19	requirements set forth in paragraph (1)(a). The notice must be
20	published not less than 50 days before the rescheduled
21	certification hearing.
22	(3) The department shall arrange for the publication
23	of the following notices in the manner specified by chapter
24	<u>120:</u>
25	(a) The notice of the filing of an application and the
26	date by which a person intending to become a party must file $\underline{a}$
27	petition to intervene or a notice of intent to be a party, as
28	appropriate. The notice must be published no later than 21
29	days after the application has been filed.
30	(b) The notice of any administrative hearing for
31	certification, if applicable. The notice must be published not

less than 65 days before the date set for a hearing, except 2 that notice for a rescheduled certification hearing after acceptance of an alternative corridor must be published not 3 4 less than 50 days before the date set for the hearing. 5 (c) The notice of the cancellation of a certification hearing, if applicable. The notice must be published not later 6 7 than 7 days before the date of the originally scheduled 8 certification hearing. (d) The notice of the hearing before the siting board, 9 10 if applicable. (e) The notice of stipulations, proposed agency 11 12 action, or a petition for modification. 13 Section 21. Section 403.5365, Florida Statutes, is amended to read: 14 403.5365 Fees; disposition.--The department shall 15 charge the applicant the following fees, as appropriate, 16 which, unless otherwise specified, shall be paid into the 18 Florida Permit Fee Trust Fund: (1) An application fee. 19 (a) The application fee shall be of \$100,000, plus 20 21 \$750 per mile for each mile of corridor in which the 22 transmission line right-of-way is proposed to be located 23 within an existing electric electrical transmission line right-of-way or within any existing right-of-way for any road, 2.4 highway, railroad, or other aboveground linear facility, or 25 26 \$1,000 per mile for each mile of transmission line corridor 27 proposed to be located outside the such existing right-of-way. 28 (b)(a) Sixty percent of the fee shall go to the 29 department to cover any costs associated with coordinating the review of reviewing and acting upon the application and any 30

costs for field services associated with monitoring

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construction and operation of the  $\underline{\text{electric transmission line}}$  facility.

(c)(b) The following percentage Twenty percent of the fees specified under this section, except postcertification fees, shall be transferred to the Administrative Trust Fund of the Division of Administrative Hearings of the Department of Management Services:

- 1. Five percent to compensate for expenses from the initial exercise of duties associated with the filing of an application.
- 2. An additional 10 percent if an administrative hearing under s. 403.527 is held.

(d)1.(c) Upon written request with proper itemized accounting within 90 days after final agency action by the siting board, the department, or the withdrawal of the application, the agencies that prepared reports under s. 403.526 or s. 403.5271 or participated in a hearing under s. 403.527 or s. 403.5271 may submit a written request to the department for reimbursement of expenses incurred during the certification proceedings. The request must contain an accounting of expenses incurred, which may include time spent reviewing the application, department shall reimburse the expenses and costs of the Department of Community Affairs, the Fish and Wildlife Conservation Commission, the water management district, regional planning council, and local government in the jurisdiction of which the transmission line is to be located. Such reimbursement shall be authorized for the preparation of any studies required of the agencies by this act, and for agency travel and per diem to attend any hearing held under pursuant to this act, and for the local

notice of the informational public meeting. The department shall review the request and verify whether a claimed expense is valid. Valid expenses shall be reimbursed; however, if to participate in the proceedings. In the event the amount of funds available for reimbursement allocation is insufficient to provide for full compensation complete reimbursement to the agencies, reimbursement shall be on a prorated basis.

2. If the application review is held in abeyance for more than 1 year, the agencies may submit a request for reimbursement under subparagraph 1.

(e)(d) If any sums are remaining, the department shall retain them for its use in the same manner as is otherwise authorized by this section; provided, however, that if the certification application is withdrawn, the remaining sums shall be refunded to the applicant within 90 days after withdrawal.

- (2) An amendment fee.
- (a) If no corridor alignment change is proposed by the amendment, no amendment fee shall be charged.
- (b) If a corridor alignment change <u>under s. 403.5275</u>, is proposed by the applicant, an additional fee of a minimum of \$2,000 and \$750 per mile shall be submitted to the department for use in accordance with this act.
- (c) If an amendment is required to address issues, including alternate corridors <u>under pursuant to</u> s. 403.5271, raised by the department or other parties, no fee for <u>the such</u> amendment shall be charged.
  - (3) A certification modification fee.
- (a) If no corridor alignment change is proposed by the <a href="licensee">licensee</a> applicant, the modification fee shall be \$4,000.

(b) If a corridor alignment change is proposed by the 2 applicant, the fee shall be \$1,000 for each mile of realignment plus an amount not to exceed \$10,000 to be fixed 3 by rule on a sliding scale based on the load-carrying 4 capability and configuration of the transmission line for use 5 in accordance with subsection(1)(2). 7 Section 22. Subsection (1) of section 403.537, Florida 8 Statutes, is amended to read: 403.537 Determination of need for transmission line; 9 powers and duties .--10 (1)(a) Upon request by an applicant or upon its own 11 12 motion, the Florida Public Service Commission shall schedule a 13 public hearing, after notice, to determine the need for a transmission line regulated by the Florida Electric 14 Transmission Line Siting Act, ss. 403.52-403.5365. The Such 15 notice shall be published at least 21 45 days before the date 16 17 set for the hearing and shall be published by the applicant in 18 at least one-quarter page size notice in newspapers of general circulation, and the commission in the manner specified in 19 chapter 120 in the Florida Administrative Weekly, by giving 20 21 notice to counties and regional planning councils in whose 22 jurisdiction the transmission line could be placed, and by 23 giving notice to any persons who have requested to be placed on the mailing list of the commission for this purpose. 2.4 Within 21 days after receipt of a request for determination by 25 an applicant, the commission shall set a date for the hearing. 26 27 The hearing shall be held pursuant to s. 350.01 within 45 days after the filing of the request, and a decision shall be 29 rendered within 60 days after such filing. 30 (b) The commission shall be the sole forum in which to

determine the need for a transmission line. The need for a

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transmission line may not be raised or be the subject of review in another proceeding.

(c)(b) In the determination of need, the commission shall take into account the need for electric system reliability and integrity, the need for abundant, low-cost electrical energy to assure the economic well-being of the residents citizens of this state, the appropriate starting and ending point of the line, and other matters within its jurisdiction deemed relevant to the determination of need. The appropriate starting and ending points of the electric transmission line must be verified by the commission in its determination of need.

(d) (c) The determination by the commission of the need for the transmission line, as defined in <u>s. 403.522(22)</u> <del>s.</del> 403.522(21), is binding on all parties to any certification proceeding <u>under pursuant to</u> the <u>Florida Electric</u> Transmission Line Siting Act and is a condition precedent to the conduct of the certification hearing prescribed therein. An order entered pursuant to this section constitutes final agency action.

Section 23. Subsection (3) of section 373.441, Florida Statutes, is amended to read:

373.441 Role of counties, municipalities, and local pollution control programs in permit processing.--

(3) The department shall review environmental resource permit applications for electrical distribution and transmission lines and other facilities related to the production, transmission, and distribution of electricity which are not certified under ss. 403.52-403.5365, the Florida Electric Transmission Line Siting Act, regulated under this part.

Section 24. Subsection (30) of section 403.061, 2 Florida Statutes, is amended to read: 3 403.061 Department; powers and duties.--The department 4 shall have the power and the duty to control and prohibit pollution of air and water in accordance with the law and 5 rules adopted and promulgated by it and, for this purpose, to: 7 (30) Establish requirements by rule that reasonably 8 protect the public health and welfare from electric and 9 magnetic fields associated with existing 230 kV or greater 10 electrical transmission lines, new 230 kV and greater electrical transmission lines for which an application for 11 certification under the Florida Electric Transmission Line 13 Siting Act, ss. 403.52-403.5365, is not filed, new or existing electrical transmission or distribution lines with voltage 14 less than 230 kV, and substation facilities. Notwithstanding 15 any other provision in this chapter or any other law of this 16 state or political subdivision thereof, the department shall have exclusive jurisdiction in the regulation of electric and 18 magnetic fields associated with all electrical transmission 19 and distribution lines and substation facilities. However, 20 21 nothing herein shall be construed as superseding or repealing 22 the provisions of s. 403.523(1) and (10). 23 Section 25. Paragraph (a) of subsection (3) of section 403.0876, Florida Statutes, is amended to read: 2.4 403.0876 Permits; processing.--25 (3)(a) The department shall establish a special unit 26 27 for permit coordination and processing to provide expeditious 2.8 processing of department permits which the district offices 29 are unable to process expeditiously and to provide accelerated processing of certain permits or renewals for economic and 30 operating stability. The ability of the department to process

applications under pursuant to this subsection in a more 2 timely manner than allowed by subsections (1) and (2) is dependent upon the timely exchange of information between the 3 applicant and the department and the intervention of outside 4 parties as allowed by law. An applicant may request the 5 processing of its permit application by the special unit if 7 the application is from an area of high unemployment or low 8 per capita income, is from a business or industry that is the primary employer within an area's labor market, or is in an 9 10 industry with respect to which the complexities involved in the review of the application require special skills uniquely 11 12 available in the headquarters office. The department may 13 require the applicant to waive the 90-day time limitation for department issuance or denial of the permit once for a period 14 not to exceed 90 days. The department may require a special 15 fee to cover the direct cost of processing special 16 17 applications in addition to normal permit fees and costs. special fee may not exceed \$10,000 per permit required. 18 Applications for renewal permits, but not applications for 19 initial permits, required for facilities pursuant to the 20 21 Electrical Power Plant Siting Act or the Florida Electric 22 Transmission Line Siting Act may be processed under this 23 subsection. Personnel staffing the special unit shall have lengthy experience in permit processing. 2.4 Section 26. Paragraph (b) of subsection (3) of section 25 403.809, Florida Statutes, is amended to read: 26 27 403.809 Environmental districts; establishment; 2.8 managers; functions. --29 (3) The processing of all applications for permits, 30 (b) licenses, certificates, and exemptions shall be accomplished

at the district center or the branch office, except for those
applications specifically assigned elsewhere in the department
under s. 403.805 or to the water management districts under s.
403.812 and those applications assigned by interagency
agreement as provided in this act. However, the secretary, as
head of the department, may not delegate to district or
subdistrict managers, water management districts, or any unit
of local government the authority to act on the following
types of permit applications:

- 1. Permits issued under s. 403.0885, except such permit issuance may be delegated to district managers.
  - 2. Construction of major air pollution sources.
- 3. Certifications under the Florida Electrical Power Plant Siting Act or the <u>Florida Electric</u> Transmission Line Siting Act and the associated permit issued under s. 403.0885, if applicable.
- 4. Permits issued under s. 403.0885 to steam electric generating facilities regulated pursuant to 40 C.F.R. part 423.
- 20 5. Permits issued under s. 378.901.
- 21 Section 27. <u>Sections 403.5253 and 403.5369, Florida</u>
  22 Statutes, are repealed.
- 23 Section 28. This act shall take effect upon becoming a 24 law.

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2 SENATE SUMMARY 3 Revises the powers and duties of the Department of Environmental Protection. Requires the department to collect and process fees, to prepare a project impact 4 analysis, to act as clerk for the siting board, and to 5 administer and manage the terms and conditions of the certification order and supporting documents and records. 6 Revises provisions for notice by an electric utility of its intent to construct an exempted transmission line. 7 Provides for the powers and duties of the administrative law judge designated by the Division of Administrative 8 Hearings to conduct required hearings. Revises application procedures and schedules for certification. 9 Requires the department to prepare a proposed schedule of dates for determination of completeness and other significant dates to be followed during the certification 10 process. Requires the applicant to file a notice of filing of the application. Revises timeframes and 11 procedures for determination of completeness of the 12 application. Requires the department to consult with affected agencies. Requires the department to file a 13 statement of its determination of completeness with the Division of Administrative Hearings, the applicant, and all parties within a certain time after distribution of 14 the application. Revises requirements for the applicant 15 to file a statement with the department, the division, and all parties, if the department determines the 16 application is not complete. Provides for the statement to notify the department that the information will not be provided. Revises criteria and procedures for preliminary 17 statements of issues, reports, and studies. Requires that 18 the preliminary statement of issues from each affected agency be submitted to the department and the applicant. 19 Requires affected agencies to prepare a project impact report. Provides for notice of any agency nonprocedural 2.0 requirements not listed in the application. Provides that receipt of an affirmative determination of need is a 21 condition precedent to further processing of the application. Requires the department to prepare a project 2.2 impact analysis to be filed with the administrative law judge and served on all parties within a certain 23 timeframe. Revises provisions for notices and publication of notices and for procedures at hearings. Requires that 2.4 certain notices be made in accordance with specified requirements and within a certain timeframe. Authorizes the administrative law judge to cancel the certification hearing and relinquish jurisdiction to the department upon request by the applicant or the department. Requires 25 26 the department and the applicant to publish notice of the 2.7 cancellation. Requires the parties to submit proposed recommended orders to the department when the 2.8 certification hearing has been canceled. Revises procedures, notices, and timeframes for consideration of 29 proposed alternate corridors. Provides for notice of the filing of the alternate corridor and revised time 30 schedules. Requires the person proposing the alternate corridor to provide all data to the agencies within a certain timeframe. Provides for the department to 31 determine if the data is complete. Provides for

withdrawal of the proposed alternate corridor if the data is incomplete. Requires the agencies to file reports with 2 the applicant and department which address the proposed alternate corridor. Requires the party proposing an 3 alternate corridor to have the burden of proof on the certifiability of the alternate corridor. Revises the procedures for the informational public meetings. Revises 4 the provisions for amending the application before 5 certification. Provides that a comprehensive application encompassing more than one proposed transmission line may 6 be good cause for altering established time limits. Revises provisions for final disposition of the 7 application by the siting board. Requires the applicant to file notice of a certified corridor route with the 8 department. Revises the circumstances under which a certification may be modified after the certification has 9 been issued. Provides procedures for changes proposed by the licensee after certification. Requires the department to determine within a certain time if the proposed change 10 requires modification of the conditions of certification. Requires publication of certain notices by the applicant, 11 the proponent of an alternate corridor, and the 12 department. Provides for application fees and the distribution of fees collected. Revises procedures for 13 reimbursement of local governments and regional planning organizations. Provides that the Public Service Commission is the only forum in which to determine the 14 need for a transmission line. (See bill for details.) 15 16 17 18 19 20 21 22 23 2.4 25 26 27 28 29 30