## Florida Senate - 2007

## CS for SB 2434

By the Committee on Regulated Industries; and Senator Geller

580-2331-07

1	A bill to be entitled
2	An act relating to video lotteries; amending s.
3	24.103, F.S.; providing definitions; amending
4	s. 24.105, F.S.; providing powers and duties of
5	the Department of the Lottery pertaining to
б	video lottery games; creating s. 24.125, F.S.;
7	providing for the adoption of rules; creating
8	s. 24.126, F.S.; prohibiting certain persons
9	from playing video lottery games; creating s.
10	24.127, F.S.; providing requirements for the
11	operation of video lottery games; providing for
12	fines and orders of suspension; providing a
13	payout percentage; providing for the
14	distribution of income; providing for weekly
15	allocations; providing penalties; creating s.
16	24.128, F.S.; providing for the licensure of
17	video lottery terminal vendors; providing for
18	emergency rules; creating s. 24.129, F.S.;
19	prohibiting certain local zoning ordinances;
20	creating s. 24.130, F.S.; providing
21	requirements for video lottery terminals;
22	creating s. 24.131, F.S.; requiring video
23	lottery terminal vendors to establish training
24	programs for employees who service such
25	terminals; requiring departmental approval of
26	such programs; providing certification
27	requirements for such employees; providing for
28	the adoption of rules; creating s. 24.132,
29	F.S.; requiring video lottery retailers to
30	execute agreements with certain horsemen's and
31	breeders' associations; requiring the

1	remittance of funds pursuant to such
2	agreements; authorizing the department to
3	sanction certain breeders; creating s. 24.133,
4	F.S.; requiring operators of facilities where
5	video lottery games are conducted to post
6	certain signs regarding compulsive gambling;
7	creating s. 24.134, F.S.; establishing programs
8	for compulsive gambling within the Department
9	of Children and Family Services; creating s.
10	24.136, F.S.; authorizing a caterer's license
11	for video lottery retailers; creating s.
12	24.137, F.S.; prohibiting video lottery
13	retailers from engaging in certain activities;
14	creating s. 24.138, F.S.; providing for the
15	exclusion of certain persons from a retailer's
16	premises; creating s. 24.139, F.S.; requiring
17	retailers to provide office space for
18	department employees; amending s. 212.02, F.S.;
19	excluding video lottery terminals from the
20	definition of the term "coin-operated amusement
21	machine" for purposes of the sales and use tax;
22	providing an effective date.
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24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. Subsections (7), (8), (9), (10), and (11)
27	are added to section 24.103, Florida Statutes, to read:
28	24.103 DefinitionsAs used in this act:
29	(7) "Video lottery game" means an electronically
30	simulated game involving any element of chance, skill, or
31	both, played on a video lottery terminal that, upon insertion
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1	of currency, coins, tokens, credits, vouchers, or anything of
2	<u>value, is available to play or simulate a lottery-type game.</u>
3	The games include, but are not limited to, lineup games,
4	traditional card games, poker, and progressive games where the
5	jackpot grows and accumulates as it is being played in a video
6	lottery terminal, or network of video lottery terminals, using
7	<u>a cathode ray tube, video display screen, microprocessors, or</u>
8	other similar technology available now or in the future, as
9	approved by the department. A player may receive a payoff in
10	the form of currency, coins, tokens, credits, vouchers, or
11	anything of value, automatically or in some other manner.
12	(8) "Video lottery terminal" means a machine or
13	device, including associated equipment that is required to
14	operate the machine or device upon which a video lottery game
15	is played or operated. A video lottery terminal may use
16	spinning reels or video displays or other similar technology
17	available now or in the future, as approved by the department.
18	<u>A video lottery terminal is not a coin-operated amusement</u>
19	machine as defined in s. 212.02(24) or an amusement game or
20	machine as described in s. 849.161.
21	(9) "Video lottery terminal vendor" means any person
22	licensed by the department who engages in the business of
23	selling, leasing, servicing, repairing, or upgrading video
24	lottery terminals for video lottery retailers or who provides
25	to the department or to a video lottery retailer computer
26	equipment, software, or other functions related to video
27	lottery terminals.
28	(10) "Net terminal income" means currency and other
29	consideration placed into a video lottery terminal, less
30	payouts to or credits redeemed by players.
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1 (11) "Video lottery retailer" means a pari-mutuel 2 permitholder under chapter 550 who has a license to conduct a full schedule of live races or games, as described in s. 3 4 550.002(11), between July 1, 2006, and June 30, 2007, or who is authorized to receive broadcasts of horse races under s. 5 б 550.6308. 7 Section 2. Subsections (21), (22), (23), (24), (25), 8 and (26) are added to section 24.105, Florida Statutes, to 9 read: 10 24.105 Powers and duties of department.--The department shall: 11 12 (21) Have in place the capacity to support video 13 lottery games at facilities of video lottery retailers by <u>October 1, 2007.</u> 14 (22) Hear and decide promptly and in reasonable order 15 all video-lottery-related license applications and enforcement 16 17 proceedings for suspension or revocation of licenses. 18 (23) Collect and disburse video lottery revenue due the department as described in this chapter. 19 (24) Certify net terminal income of video lottery 20 21 retailers by inspecting records, conducting audits, or any 2.2 other reasonable means. (25) Maintain a list of licensed video lottery 23 terminal vendors and a current list of all contracts between 2.4 video lottery terminal vendors and video lottery retailers. 25 (26) Approve an application for a video lottery 26 27 retailer within 90 days after receipt of the application. Any 2.8 person holding a pari-mutuel permit meets all qualifications of licensure under this section if the person has been 29 licensed pursuant to chapter 550 and meets the definition of a 30 video lottery retailer under s. 24.103(11). 31

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1 Section 3. Section 24.125, Florida Statutes, is 2 created to read: 3 24.125 Rules authorized.--4 (1) The department may adopt rules similar to rules 5 adopted under chapter 551, relating to: б (a) The regulation of video lottery retailers and 7 video lottery products. (b) Specifications for video lottery terminals to be 8 approved and authorized as the department considers necessary 9 10 in order to maintain the integrity of video lottery games and terminals. The specifications may not limit the number of 11 12 video lottery terminal vendors who supply terminals to fewer 13 <u>than four.</u> (2) Initial rules to permit the operation of video 14 lotteries and the licensing of video lottery vendors shall be 15 adopted by October 1, 2007. The department may adopt emergency 16 17 rules under ss. 120.536(1) and 120.58(4) to implement this 18 section. 19 Section 4. Section 24.126, Florida Statutes, is created to read: 2.0 21 24.126 Video lottery; minimum age.--22 (1) A person who is younger than 21 years of age may 23 not play a video lottery game. (2) Each video lottery retailer shall post a clear and 2.4 conspicuous sign on all video lottery terminals which states: 25 26 27 THE USE OF A VIDEO LOTTERY TERMINAL BY PERSONS 2.8 UNDER THE AGE OF 18 IS AGAINST FLORIDA LAW. PROOF OF AGE IS REQUIRED FOR USE. 29 30 31

1	(3) Any person who violates this section commits a
2	misdemeanor of the second degree, punishable as provided in s.
3	<u>775.082 or s. 775.083.</u>
4	Section 5. Section 24.127, Florida Statutes, is
5	created to read:
6	24.127 Video lottery games
7	(1) Video lottery games may be offered by a video
8	lottery retailer at any time only at the pari-mutuel facility
9	at which the video lottery retailer is licensed to conduct
10	live races or games between July 1, 2007, and June 30, 2008,
11	or at its relocated licensed pari-mutuel facility if the
12	relocation of such facility has been approved by the division
13	pursuant to s. 550.0555. During any calendar year in which a
14	video lottery retailer maintains video lottery terminals, the
15	retailer must have conducted in the prior year and must be
16	currently licensed to conduct a full schedule of live racing
17	or games, as defined in s. 550.002(11), including the conduct
18	of races or games under s. 550.475, or be authorized to
19	receive broadcasts of horse races under s. 550.6308. The
20	department shall waive such requirements upon a showing that
21	the failure to conduct races or games resulted from a natural
22	disaster, strike, or other acts beyond the control of the
23	permitholder, including legal restrictions or prohibitions
24	placed on the permitholder's activities. If the retailer for
25	any other reason does not comply with the requirement to
26	conduct a full schedule of races or games, the department
27	shall order the retailer to suspend its video lottery
28	<u>operation. The department may assess an administrative fine,</u>
29	not to exceed \$5,000 per video lottery terminal per day,
30	against any retailer who does not suspend its video lottery
31	operation when ordered to do so by the department. The
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1	department may enforce a suspension order or administrative
2	fine as provided in s. 120.69. Each video lottery retailer
3	shall post a bond payable to the state in an amount determined
4	by the department which is sufficient to quarantee the payment
5	of revenue due in any payment period. The initial bond prior
6	to commencement of operations by the video lottery retailer
7	shall be \$2 million, issued by a surety approved by the
8	department, conditioned to make the payments to the
9	department. The bond shall be separate from the bond required
10	<u>by s. 550.125.</u>
11	(2) Each video lottery terminal retailer shall
12	determine the following pertaining to the video lottery
13	terminals located on its premises:
14	(a) Number of video lottery terminals, not to exceed
15	1,500 at any pari-mutuel facility;
16	(b) Dates and hours during which the video lottery
17	terminals are available for play, not to exceed 16 hours a
18	day, except that the hours of operation may be extended by
19	majority vote of the governing body of the municipality where
20	the retailer is located or the governing body of the county if
21	the retailer is not located in a municipality;
22	(c) Mix of games available for play on video lottery
23	terminals;
24	(d) Use of currency, coins, tokens, vouchers,
25	electronic credits, or anything of value;
26	(e) Location and movement of video lottery terminals
27	on the premises;
28	(f) Staffing of video lottery terminal operations on
29	the premises; and
30	(g) Minimum and maximum betting amounts and the
31	payout, based upon a suitable range, as determined by the
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1 video lottery retailer, with a minimum of 85 percent of the 2 amount of currency, credits, vouchers, or anything of value put into a video lottery terminal. 3 4 (3) Each video lottery terminal retailer shall notify the department before commencing the initial operation of the 5 6 video lottery games. 7 (4) To facilitate the auditing and security programs that are critical to the integrity of the video lottery 8 system, the department has overall control of the entire 9 10 system. Each video lottery terminal shall be linked, directly or indirectly, to a computer system approved by the 11 12 department. 13 (5) Video lottery games may be played at an authorized video lottery retailer's facility regardless of whether the 14 retailer is conducting a pari-mutuel event. 15 (6) Income derived from video lottery operations is 16 17 not subject to s. 24.121. The allocation of net terminal 18 income derived from video lottery games shall be as follows: 19 (a) Fifty percent shall be remitted to the Video Lottery Administration Trust Fund for transfer to the 20 21 Education Enhancement Trust Fund. 22 (b) Fifty-hundredths percent shall be paid by the 23 video lottery retailer to the department to administer and regulate the operation of video lottery terminals. 2.4 (7) The allocation provided in subsection (6) shall be 25 made weekly. Amounts allocated pursuant to paragraphs (6)(a) 26 27 and (b) shall be remitted to the department by electronic 2.8 transfer within 24 hours after the allocation is determined. (8) Any person who intentionally manipulates or 29 attempts to manipulate the outcome, payoff, or operation of a 30 video lottery terminal by physical or electronic tampering or 31

1	other means commits a felony of the third degree, punishable
2	<u>as provided in s. 775.082, s. 775.083, or s. 775.084.</u>
3	(9) Notwithstanding s. 24.115, each video lottery
4	retailer is responsible for payment of video lottery prizes.
5	(10) In the area or room in a facility in which a
6	video lottery terminal is placed, the video lottery retailer
7	shall also place video monitors displaying live races or games
8	being conducted in that facility. If live races or games are
9	not being conducted at the facility, any simulcast races or
10	games that are displayed otherwise in the facility shall be
11	displayed. In each area or room, the retailer shall also
12	provide a means by which patrons may wager on pari-mutuel
13	activity.
14	Section 6. Section 24.128, Florida Statutes, is
15	created to read:
16	24.128 Licensure of video lottery terminal
17	vendorsVideo lottery terminal vendors shall be licensed by
18	the department by July 1, 2007. The department may adopt
19	emergency rules under ss. 120.536(1) and 120.54(4) to
20	implement this section. The department may not license a
21	<u>person as a video lottery terminal vendor who has an interest</u>
22	<u>in a video lottery retailer or a business relationship with a</u>
23	video lottery retailer other than as a vendor or lessor of
24	video lottery terminals.
25	Section 7. Section 24.129, Florida Statutes, is
26	created to read:
27	24.129 Local zoning of pari-mutuel facilitiesThe
28	installation, operation, or use of a video lottery on any
29	property where pari-mutuel operations were or would have been
30	lawful under any county or municipal zoning ordinance on July
31	1, 2006, does not change the character of the use of such
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1 property. Such use is lawful and consistent with pari-mutuel operations, and such use or the expansion or construction of 2 facilities to accommodate video lottery terminals on the 3 4 property is not subject to review or approval under land use, 5 zoning, or site plan review, or concurrency law, ordinance, or 6 regulation by any governmental entity. 7 Section 8. Section 24.130, Florida Statutes, is 8 created to read: 9 24.130 Video lottery terminals.--10 (1) Video lottery terminals may not be offered for use or play in this state unless approved by the department. 11 12 (2) Each video lottery terminal approved for use in 13 this state shall: (a) Be protected against manipulation to affect the 14 random probabilities of winning plays. 15 16 (b) Have one or more mechanisms that accept currency, 17 coins, tokens, vouchers, or anything of value in exchange for 18 game credits. Such mechanisms must be designed to prevent players from obtaining currency, coins, tokens, vouchers, or 19 anything of value, or from obtaining game credits, by physical 2.0 21 tampering. 22 (c) Be capable of suspending play until reset at the 23 direction of the department as a result of physical tampering. (d) Be capable of being linked to a central computer 2.4 communications system to audit the operation, financial data, 25 and program information, as required by the department. 26 27 Section 9. Section 24.131, Florida Statutes, is 2.8 created to read: 24.131 Video lottery terminal training program. --29 30 (1) Each licensed video lottery terminal vendor shall submit a training program for the service and maintenance of 31

1	terminals and equipment for approval by the department. The
2	training program must include an outline of the training
3	curriculum; a list of instructors and their qualifications; a
4	copy of the instructional materials; and the dates, times, and
5	location of training classes. A service and maintenance
6	program may not be held unless approved by the department.
7	(2) Each video lottery terminal service employee must
8	complete the requirements of the manufacturer's training
9	program before performing service, maintenance, or repairs on
10	video lottery terminals or associated equipment. Upon the
11	successful completion of the training program by an employee,
12	the department shall issue a certificate authorizing the
13	employee to service, maintain, and repair video lottery
14	terminals and associated equipment. A certificate of
15	completion may not be issued to a person until the department
16	determines that such person has completed the required
17	training. Before being certified as a video lottery terminal
18	<u>service employee, a person must pass a background</u>
19	investigation conducted by the department. The department may
20	revoke certification upon finding that a person is in
21	violation of this chapter or a department rule.
22	(3) The department may adopt rules regarding the
23	training, qualifications, and certification of video lottery
24	terminal service employees.
25	Section 10. Section 24.132, Florida Statutes, is
26	created to read:
27	24.132 Video lottery retailer; agreements required
28	(1) A video lottery retailer who holds a permit under
29	chapter 550 to conduct pari-mutuel wagering meets of
30	thoroughbred racing may not conduct video lottery games unless
31	the retailer has on file with the division a binding written
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1	agreement between such retailer and the Florida Horsemen's
2	Benevolent and Protective Association, Inc., governing the
3	payment of purses on live thoroughbred races conducted at the
4	retailer's pari-mutuel facility. In addition, a video lottery
5	retailer may not conduct video lottery games unless it has on
6	file with the department a binding written agreement between
7	it and the Florida Thoroughbred Breeders' Association, Inc.,
8	governing the payment of breeders', stallion, and special
9	racing awards on live thoroughbred races conducted at the
10	retailer's pari-mutuel facility.
11	(a) The agreement governing purses and the agreement
12	governing awards may direct the payment of such purses and
13	awards from revenues generated by any wagering or gaming the
14	applicant is authorized to conduct.
15	(b) All purses and awards are subject to chapter 550.
16	All sums for breeders', stallion, and special racing awards
17	shall be remitted monthly to the Florida Thoroughbred
18	Breeders' Association, Inc., for the payment of awards subject
19	to the administrative fee authorized in s. 550.2625(3).
20	(2) The department shall prohibit the operation of
21	video lottery games at a retailer's premises if any agreement
22	required under subsection (1) is terminated or otherwise
23	ceases to operate or if the department determines that the
24	retailer has materially failed to comply with the terms of an
25	agreement.
26	Section 11. Section 24.133, Florida Statutes, is
27	created to read:
28	24.133 Notice of availability of assistance for
29	compulsive gambling required
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1	(1) The owner of each facility at which video lottery
2	games are conducted shall post signs that display the
3	following statement:
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5	"IF YOU OR SOMEONE YOU KNOW HAS A GAMBLING
6	PROBLEM, HELP IS AVAILABLE, CALL
7	<u>1-800-426-7711."</u>
8	
9	The department may approve additional toll-free numbers to
10	ensure compliance with this section. The signs must be posted
11	within 50 feet of each entrance.
12	Section 12. Section 24.134, Florida Statutes, is
13	created to read:
14	24.134 Compulsive gambling programThe Mental Health
15	Program Office within the Department of Children and Family
16	Services shall establish a program for public education,
17	awareness, and training regarding problem and compulsive
18	gambling and the treatment and prevention of problem and
19	compulsive gambling. The program shall include:
20	(1) Maintenance of a toll-free telephone number that
21	is operated by an advocacy organization for the treatment of
22	compulsive gambling in order to provide crisis counseling and
23	referral services to families that are experiencing difficulty
24	as a result of problem or compulsive gambling.
25	(2) The promotion of public-awareness campaigns
26	regarding the recognition and prevention of problem or
27	compulsive gambling.
28	(3) Facilitation, through inservice training and other
29	means, of effective assistance programs for problem and
30	compulsive gamblers and family members who are affected by
31	problem and compulsive gambling.
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1 (4) Studies to identify adults and juveniles in this state who are, or are at risk of becoming, problem or 2 3 compulsive gamblers. 4 Section 13. Section 24.136, Florida Statutes, is created to read: 5 б 24.136 Licensure of video lottery retailer.--A video 7 lottery retailer is entitled to a caterer's license pursuant 8 to s. 565.02 on days in which the pari-mutuel facility is open to the public for video lottery play as authorized by this 9 10 chapter. Section 14. Section 24.137, Florida Statutes, is 11 12 created to read: 13 24.137 Other prohibited activities.--(1) Complimentary or reduced-cost alcoholic beverages 14 may not be served to a person playing a video lottery 15 terminal. Alcoholic beverages served to a person playing a 16 17 video lottery terminal shall cost at least the same amount as 18 alcoholic beverages served to the general public at a bar within the facility. 19 (2) A video lottery retailer may not allow any 20 21 automated teller machine or similar device designated to 2.2 provide credit or dispense cash in the designated area where 23 video lottery terminal gaming may be conducted pursuant to this chapter nor may such retailer make loans, provide credit, 2.4 or advance cash to enable a person to play a video lottery 25 terminal. However, automated ticket redemption machines that 26 27 dispense cash resulting from the redemption of tickets may be 2.8 located in such areas. 29 (3) A video lottery retailer may not accept or cash any personal, third-party, corporate, business, or 30 government-issued check from any person. 31

1	(4) A video lottery terminal located within a video
2	lottery retailer's facility shall accept only tickets or paper
3	currency or an electronic payment system for wagering, and
4	return or deliver payouts to the player in the form of tickets
5	that may be exchanged for cash, merchandise, or other items of
б	value. The use of coins, credit or debit cards, tokens, or
7	similar objects is prohibited. However, an electronic credit
8	system may be used for receiving wagers and making payouts.
9	Section 15. Section 24.138, Florida Statutes, is
10	created to read:
11	24.138 Exclusions of certain personsIn addition to
12	the power to exclude certain persons from any facility of a
13	video lottery terminal retailer in this state, the department
14	may exclude any person from any facility of a video lottery
15	terminal retailer for conduct that would constitute, if the
16	person were a licensee, a violation of this chapter, chapter
17	550 or chapter 551, or a department rule. The department may
18	exclude from any facility of a video lottery terminal retailer
19	any person who has been ejected from a facility of a video
20	lottery retailer or slot machine licensee in this or any other
21	state by the governmental department, agency, commission or
22	authority that regulates gaming in that state. This section
23	does not abrogate the common law right of a video lottery
24	terminal retailer to exclude a patron absolutely in this
25	state.
26	Section 16. Section 24.139, Florida Statutes, is
27	created to read:
28	24.139 Department office spaceA video lottery
29	terminal retailer shall provide adequate office space at no
30	cost to the department for the oversight of video lottery
31	terminal operations. The department shall adopt rules
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1 establishing the criteria for adequate space, configuration, 2 and needed electronic and technological requirements for office space required by this section. 3 4 Section 17. Subsection (24) of section 212.02, Florida Statues, is amended to read: 5 б 212.02 Definitions.--The following terms and phrases 7 when used in this chapter have the meanings ascribed to them 8 in this section, except where the context clearly indicates a different meaning: 9 10 (24) "Coin-operated amusement machine" means any machine operated by coin, slug, token, coupon, or similar 11 12 device for the purposes of entertainment or amusement. The 13 term includes, but is not limited to, coin-operated pinball machines, music machines, juke boxes, mechanical games, video 14 games, arcade games, billiard tables, moving picture viewers, 15 shooting galleries, and all other similar amusement devices. 16 17 However, the term does not include a video lottery terminal 18 operated pursuant to chapter 24. Section 18. This act shall take effect upon becoming a 19 20 law. 21 22 23 2.4 25 26 27 28 29 30 31

**Florida Senate - 2007** 580-2331-07 CS for SB 2434

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2 3	<u>Senate Bill 2434</u>
	terminal is not a "coin-operated" amusement machine" as
5	defined in s. 212.02(24), F.S., or an amusement game or machine as described in s. 849.161, F.S.
6	It provides a new definition of video lottery retailer which
7	defines it to mean a pari-mutuel permitholder under ch. 550, F.S., who has a license to conduct a full schedule of live
8	races or games, as described in s. 550.002(11), F.S., between July 1, 2006 and June 30, 2007, or which is authorized to
9	receive broadcasts of horse races under s. 550.6308, F.S.
10	It deletes references to a fee required under subsection (27).
11	It adds to the description of video lottery game to include a lottery retailer at any time only at the pari-mutuel facility
12	at which the video lottery retailer is licensed to conduct live races or games between July 1, 2007, and June 30, 2008,
13	or at its relocated licensed pari-mutuel facility if the relocation of the facility has been approved by the division
14	under s. 550.0555, F.S.
15	It clarifies that the 1500 video lottery terminals are at the pari-mutuel facility.
16	It clarifies that the 16 hours of operation can be extended by
17	majority vote of the governing body of the municipality where the retailer is located or the governing body of the county if
18	the retailer is not located in a municipality.
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