${\bf By}$ the Committees on Governmental Operations; Commerce; and Senators Joyner and Wilson

585-2537-07

1	A bill to be entitled
2	An act relating to black business investment;
3	amending s. 14.2015, F.S.; requiring the Office
4	of Tourism, Trade, and Economic Development to
5	administer the Black Business Loan Program;
6	providing purposes; amending s. 288.702, F.S.;
7	revising a short title; amending s. 288.703,
8	F.S.; revising the definition of "minority
9	person"; amending s. 288.706, F.S.; deleting
10	references to the Florida Black Business
11	Investment Board, Inc., and black business
12	investment corporations from a list of certain
13	financial institutions maintained by the
14	Department of Management Services; requiring
15	the Department of Management Services to
16	collaborate with the Florida Black Business
17	Investment Board, Inc., and the Office of
18	Tourism, Trade, and Economic Development for
19	certain purposes; creating s. 288.7065, F.S.;
20	providing a short title; amending s. 288.707,
21	F.S.; revising provisions creating the Florida
22	Black Business Investment Board, Inc.; revising
23	legislative findings; creating the board;
24	requiring the board to contract with the Office
25	of Tourism, Trade, and Economic Development for
26	certain purposes; specifying application of
27	public records and public meetings
28	requirements; providing for appointment of a
29	board of directors; specifying terms of office
30	and experience requirements of board members;
31	providing for filling of board vacancies;

1	requiring the Governor to appoint a chair;
2	providing for meetings; requiring members to
3	serve without compensation; providing for
4	reimbursement of expenses; requiring members to
5	file a statement of financial interests;
6	amending s. 288.708, F.S.; providing for
7	appointment and duties of the president of the
8	board; deleting a provision specifying prudent
9	use of certain funds and requiring use of funds
10	according to applicable laws, bylaws, or
11	contracts; applying certain salary limitation
12	provisions to employees of the board; requiring
13	the Department of Management Services to
14	establish a lease-agreement program for board
15	employees; amending s. 288.709, F.S.; revising
16	the powers of the board; amending s. 288.7091,
17	F.S.; revising the duties of the board;
18	creating s. 288.7094, F.S.; providing a
19	definition; specifying eligibility of certain
20	black business investment corporations to
21	participate in the Black Business Loan Program;
22	requiring the Office of Tourism, Trade, and
23	Economic Development to give priority
24	consideration to such corporations for
25	participation in the program; creating s.
26	288.7102, F.S.; establishing the Black Business
27	Loan Program in the Office of Tourism, Trade,
28	and Economic Development; requiring the office
29	to disburse funds appropriated by the
30	Legislature, through certified eligible
31	recipients, to certain black business

1	enterprises; providing duties and
2	responsibilities of the office and the board in
3	administering the program; establishing a
4	competitive application and annual
5	certification process for eligible recipients
6	for funds to provide loans, loan guarantees,
7	and investments to black business enterprises;
8	requiring an allocation policy for equitable
9	distribution throughout the state; providing
10	eligibility requirements for recipients to
11	receive funds and to provide loans, loan
12	guarantees, or investments; requiring annual
13	certification of eligibility; providing for
14	award agreements and reimbursement of funds
15	under certain circumstances; requiring the
16	office to adopt rules; requiring the board to
17	adopt policies and procedures; providing
18	restrictions for the use of funds by black
19	business investment corporations; providing
20	legislative intent if an investment mechanism
21	is held invalid; providing for reasonable
22	profit for a black business investment
23	corporation; creating s. 288.71025, F.S.;
24	providing a prohibited act; providing for
25	filing of a civil complaint, imposition of a
26	fine, and the payment of court costs and
27	reasonable attorney's fees; creating s.
28	288.7103, F.S.; providing black business
29	enterprise eligibility requirements for
30	receiving loans, loan guarantees, or
31	investments; amending s. 288.712, F.S.;

revising provisions relating to guarantor funds
to assist qualified black business enterprises
in obtaining surety bonds and other credit
instruments; authorizing the board to contract
with regulated surety companies; revising uses
of the Black Contractors Bond Trust Fund;
eliminating the Black Business Loan Guaranty
Trust Fund and the Black Contractors Bond
Program Administrative and Loss Reserve Fund;
revising board exceptions to laws and rules
related to a guaranty company; requiring board
adoption of policies and procedures relating to
board guarantee of loss and to required payment
of premiums; authorizing contracting with a
private entity to administer a black
contractors bonding program; delineating board
use of a surety bond company; delineating board
requirements for implementing the black
contractors bonding program; amending s.
288.714, F.S.; requiring recipients to provide
quarterly and annual reports; specifying report
requirements; requiring the board to provide a
summary of such reports to the office;
requiring the board to submit an annual program
report to the Governor and Legislature;
specifying report requirements; amending s.
288.9015, F.S.; requiring Enterprise Florida,
Inc., to collaborate with the Florida Black
Business Investment Board, Inc., and the Office
of Tourism, Trade, and Economic Development for
certain purposes; requiring the Office of

1	Program Policy Analysis and Government
2	Accountability to submit a status report to the
3	Governor and the Legislature on the
4	implementation of the Florida Black Business
5	Investment Act by the Office of Tourism, Trade,
6	and Economic Development, the Florida Black
7	Business Investment Board, Inc., and program
8	fund recipients; requiring the Office of
9	Program Policy Analysis and Government
10	Accountability to conduct a program review of
11	the performance of the Office of Tourism,
12	Trade, and Economic Development, the Florida
13	Black Business Investment Board, Inc., and
14	program fund recipients in meeting goals of the
15	Florida Black Business Investment Act and to
16	submit a program review report to the Governor
17	and the Legislature; amending ss. 17.11,
18	287.055, 288.90151, 625.3255, 657.042, and
19	658.67, F.S.; conforming references to changes
20	made by the act; repealing s. 288.7092, F.S.,
21	relating to return on investment from
22	activities of the corporation; repealing s.
23	288.7095, F.S., relating to duties of black
24	business investment corporations; repealing s.
25	288.71, F.S., relating to conditions for board
26	action; repealing s. 288.7101, F.S., relating
27	to the state employee leasing program of the
28	Department of Management Services for employees
29	of the Florida Black Business Investment Board,
30	Inc.; repealing s. 288.711, F.S., relating to
31	the Florida Investment Incentive Trust Fund;

1 repealing s. 288.713, F.S., relating to capital 2 participation instruments; providing a legislative finding regarding use of state 3 4 funds received by the board through fiscal year 5 2005-2006; providing an appropriation; 6 providing an effective date. 7 Be It Enacted by the Legislature of the State of Florida: 8 9 10 Section 1. Paragraphs (g), (h), (i), and (j) of subsection (2) of section 14.2015, Florida Statutes, are 11 12 redesignated as paragraphs (h), (i), (j), and (k), 13 respectively, and a new paragraph (g) is added to that subsection, to read: 14 14.2015 Office of Tourism, Trade, and Economic 15 Development; creation; powers and duties.--16 17 (2) The purpose of the Office of Tourism, Trade, and 18 Economic Development is to assist the Governor in working with the Legislature, state agencies, business leaders, and 19 economic development professionals to formulate and implement 20 21 coherent and consistent policies and strategies designed to 22 provide economic opportunities for all Floridians. To 23 accomplish such purposes, the Office of Tourism, Trade, and Economic Development shall: 2.4 (q) Administer the Black Business Loan Program, the 25 purpose of which is to leverage state, local, and private 26 27 funds to provide loans and loan quarantees to black business 2.8 enterprises that cannot obtain capital through conventional lending institutions but that otherwise could compete 29 30 successfully in the private sector. 31

Τ	Section 2. Section 288./02, Florida Statutes, is
2	amended to read:
3	288.702 Short titleThis section and sections
4	288.703-288.706 This act shall be known and may be cited as
5	the "Florida Small and Minority Business Assistance Act of
6	1985 ."
7	Section 3. Paragraph (a) of subsection (3) of section
8	288.703, Florida Statutes, is amended to read:
9	288.703 DefinitionsAs used in this act, the
10	following words and terms shall have the following meanings
11	unless the content shall indicate another meaning or intent:
12	(3) "Minority person" means a lawful, permanent
13	resident of Florida who is:
14	(a) An African American, a person having origins in
15	any of the <u>black</u> racial groups of the African Diaspora,
16	regardless of cultural origin.
17	Section 4. Subsection (11) of section 288.706, Florida
18	Statutes, is amended, and subsection (12) is added to that
19	section, to read:
20	288.706 Florida Minority Business Loan Mobilization
21	Program
22	(11) The Department of Management Services shall
23	maintain a listing of financial institutions willing to
24	participate in the Florida Minority Business Loan Mobilization
25	Program , which may include the Florida Black Business
26	Investment Board, Inc., and black business investment
27	corporations. This list of financial institutions is shall not
28	be exclusive. A minority business enterprise vendor who has a
29	working relationship with a financial institution is
30	encouraged to request that the financial institution apply to
31	participate as a financial institution for the program.

1	(12) The Department of Management Services shall
2	collaborate with the Florida Black Business Investment Board,
3	Inc., and the Office of Tourism, Trade, and Economic
4	Development to assist in the development and enhancement of
5	black business enterprises.
6	Section 5. Section 288.7065, Florida Statutes, is
7	created to read:
8	288.7065 Short title This section and sections
9	288.707-288.714 may be cited as the "Florida Black Business
10	Investment Act."
11	Section 6. Section 288.707, Florida Statutes, is
12	amended to read:
13	(Substantial rewording of section. See
14	s. 288.707, F.S., for present text.)
15	288.707 Florida Black Business Investment Board, Inc.;
16	findings; creation; membership; organization; meetings;
17	disclosure
18	(1) The Legislature finds that the public interest of
19	the state will be served by the creation of a not-for-profit
20	public-private entity the primary mission of which shall be to
21	assist in the development and expansion of black business
22	enterprises by:
23	(a) Advising the Office of Tourism, Trade, and
24	Economic Development in its oversight of the Black Business
25	Loan Program and creating long-range strategic policy for the
26	program.
27	(b) Evaluating the unmet need for capital by black
28	business enterprises in the state.
29	(c) Creating partnerships between state and local
30	governments and private enterprises to aid in the development
31	and expansion of black business enterprises

1	(d) Providing a network of information resources for
2	black business enterprises and providing technical assistance
3	through this network.
4	(2)(a) There is created a not-for-profit corporation
5	to be known as the "Florida Black Business Investment Board,
6	Inc., referred to in ss. 288.707-288.714 as the board, which
7	shall be registered, incorporated, organized, and operated in
8	compliance with chapter 617 and shall not be a unit or entity
9	of state government. The Legislature determines, however, that
10	public policy dictates that the board operate in the most open
11	and accessible manner consistent with its public purpose.
12	Therefore, the Legislature specifically declares that the
13	board and its advisory committees or similar groups created by
14	the board, including any subsidiaries, are subject to the
15	provisions of chapter 119, relating to public records, and the
16	provisions of chapter 286, relating to public meetings and
17	records.
18	(b) The board shall contract with the Office of
19	Tourism, Trade, and Economic Development to implement the
20	provisions of ss. 288.707-288.714.
21	(3) The board shall be governed by a board of
22	directors chosen as follows:
23	(a) Five members appointed by the Governor who shall
24	serve terms of 4 years each, except that in making initial
25	appointments, the Governor shall appoint three members to
26	serve for terms of 2 years each and two members to serve for
27	terms of 3 years each.
28	(b) One member appointed by the President of the
29	Senate who shall serve a term of 2 years.
30	(c) One member appointed by the Speaker of the House
31	of Representatives who shall serve a term of 2 years.

1	(d) The vice chair of Enterprise Florida, Inc., or his
2	or her designee.
3	(e) The chair of the Florida Development Finance
4	Corporation created pursuant to s. 288.9604.
5	(f) Four presidents of participating black business
6	investment corporations who shall be appointed by the
7	Executive Director of the Office of Tourism, Trade, and
8	Economic Development upon the recommendation of the Florida
9	Consortium of Black Business Investment Corporations, Inc., to
10	serve for terms of 3 years each. Each shall be eligible for
11	reappointment to one additional term of 3 years.
12	(4) Members of the board must have experience in
13	business, including financial services, banking, or economic
14	development. At least one of the Governor's appointees must
15	have experience in venture capitalism.
16	(5) Any person appointed to fill a vacancy on the
17	board shall be appointed in a like manner and shall serve for
18	only the remainder of the unexpired term. Any member shall be
19	eligible for reappointment.
20	(6) The Governor shall appoint the chairperson, who
21	shall be a member of the board and shall serve at the pleasure
22	of the Governor. The board shall annually elect one of its
23	members as vice chairperson.
24	(7) The board shall meet at least four times annually
25	upon the call of the chair or vice chair or at the request of
26	a majority of the membership. A majority of the total number
27	of current members of the board shall constitute a quorum. The
28	board may take official action by a majority vote of the
29	members present at any meeting at which a quorum is present.
30	(8) Members of the board shall serve without
31	compensation, but members, the president of the board, and

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other board employees are entitled to reimbursement for all reasonable, necessary, and actual expenses as determined and approved by the board pursuant to s. 112.061.

(9) Each member of the board who is not otherwise required to disclose financial interests pursuant to s. 8,

Art. II of the State Constitution or s. 112.3144 shall file a statement of financial interests pursuant to s. 112.3145.

Section 7. Section 288.708, Florida Statutes, is amended to read:

288.708 President; employees.--

- also be designated as secretary-treasurer, shall be appointed by the board and shall serve at the pleasure of the board. The board shall establish and adjust the compensation of the president. The president shall be the chief administrative and operational officer of the board corporation and shall direct and supervise administrative affairs and the general management of the board corporation. The board may delegate to its president those powers and responsibilities it deems appropriate, except for appointment of the president. The president:
- (a) May contract with or employ legal and technical experts and such other employees, permanent and temporary, as shall be authorized by the board;
 - (b) Shall attend meetings of the board; and
- (c) Shall cause copies to be made of all minutes and other records and documents of the board and shall certify that such copies are true copies. All persons dealing with the corporation or board may rely upon such certification.
- (2) The corporation and its officers and board members

 are responsible for the prudent use of all public and private

funds and shall ensure that the use of such funds is in 2 accordance with all applicable laws, bylaws, or contractual 3 requirements. An employee of the board corporation may not receive compensation for employment that exceeds the salary 4 5 paid to the Governor, unless the board corporation and the employee have executed a contract that prescribes specific and measurable performance outcomes for the employee, the 8 satisfaction of which provides the basis for the award of 9 incentive payments that increase the employee's total compensation to a level above the salary paid to the Governor. 10 The Department of Management Services shall establish a 11 12 lease-agreement program under which an employee of the board, 13 as of June 30, 2002, retains his or her status as a state employee until the employee voluntarily or involuntarily 14 terminates his or her status with the board. Status as a state 15 employee shall include the right to participate in the Florida 16 17 Retirement System. 18 Section 8. Section 288.709, Florida Statutes, is amended to read: 19 288.709 Powers of the Florida Black Business 20 21 Investment Board, Inc. -- The board shall have all the powers 22 granted under chapter 617 and any powers necessary or 23 convenient to carry out and effectuate the purposes and provisions of ss. 288.707-288.714, including, but not limited 2.4 25 to, the power to: (1) Adopt bylaws for the regulation of its affairs and 26 27 the conduct of its business and adopt policies to implement 2.8 the provisions of law conferring duties upon it. The Such 29 bylaws shall provide that the board corporation is subject to the requirements of s. 24, Art. I of the State Constitution 30 and chapter 119 and s. 286.011.

1	(2) Adopt an official seal.
2	(3) Sue and be sued in its own name.
3	(4) Make and execute contracts and other instruments
4	necessary or convenient for the exercise of its power and
5	functions.
6	(5) Acquire, hold, and dispose of personal property
7	for its corporate purposes.
8	(2)(6) Enter into agreements or other transactions
9	with any federal, state, or local agency or private entity.
10	(7) Encourage financial institutions to participate in
11	consortia for the purpose of investing in black business
12	enterprises.
13	(8) Ensure that funds available to the board for
14	purposes set forth in ss. 288.707 288.714 are disbursed on a
15	statewide basis and are not concentrated in one geographical
16	area.
17	$\frac{(3)(9)}{(9)}$ Invest any funds held in reserves or sinking
18	funds, or any funds not required for immediate disbursement,
19	in such investments as may be authorized for trust funds under
20	s. 215.47; however, such investments will be made on behalf of
21	the board by the Chief Financial Officer or by another trustee
22	appointed for that purpose.
23	(4)(10) Appear in its own behalf before boards,
24	commissions, departments, or other agencies of municipal,
25	county, state, or Federal Government.
26	(11) Procure insurance or require bond against any
27	loss in connection with its property in such amounts and from
28	such insurers as may be necessary or desirable.
29	(5)(12) Apply for, accept, and disburse from any state
30	or nonstate source Receive and accept from any federal, state,
31	or local agency grants, loans, or advances for, or in aid of,

contributions from any source of either money, property, labor, or other things of value, to be held, used, and applied 3 4 for said purposes. (13) Create, issue, and buy and sell stock, evidences 5 6 of indebtedness, and other capital participation instruments; 7 to hold such stock, evidences of indebtedness, and capital 8 participation instruments; and to underwrite the creation of a 9 capital market for these securities in a manner designed to 10 enhance development of capital ownership in the target group. (6)(14) Provide and pay for such advisory services and 11 12 technical assistance as may be necessary or desirable to carry 13 out the purposes of this act. (7)(15) Engage in special programs to enhance the 14 development of black business enterprises as authorized by 15 16 this act. (16) Promote black ownership of financial institutions 18 in Florida. 19 (17) Take, hold, and improve property, including real 20 property. 21 (18) Do any and all things necessary or convenient to 22 carry out the purposes of, and exercise the powers given and 23 granted in, ss. 288.707 288.714, and exercise any other

the purposes of ss. 288.707-288.7147 and to receive and accept

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(8)(19) In addition to any indemnification available

insurance on behalf of, directors, officers, and employees of

liability or accountability by reason of actions taken while

powers, rights, or responsibilities of a corporation.

under chapter 617, indemnify, and purchase and maintain

the board corporation and its boards against any personal

acting within the scope of their authority.

1	(9)(20) Provide in its bylaws that, upon the
2	dissolution of the board corporation, all of its assets
3	acquired through the use of state funds, after payment of all
4	legal debts and liabilities, revert to the this state.
5	Section 9. Section 288.7091, Florida Statutes, is
6	amended to read:
7	(Substantial rewording of section. See
8	s. 288.7091, F.S., for present text.)
9	288.7091 Duties of the Florida Black Business
10	Investment Board, IncThe board shall:
11	(1) Serve as an advisory board to the Office of
12	Tourism, Trade, and Economic Development, through contract
13	with the office, to assist the office with the implementation
14	of ss. 288.707-288.714.
15	(2) Aid the development and expansion of black
16	business enterprises by leveraging state, local, and private
17	funds to be held by the board for use according to the
18	provisions of ss. 288.707-288.714.
19	(3) Serve as the clearinghouse for information and
20	sources of technical assistance that will enhance the
21	development and expansion of black business enterprises and
22	facilitate the provision of technical assistance in
23	communities in which such services are otherwise underserved.
24	(4) Aggressively market the Black Business Loan
25	Program and related services to black business enterprises
26	through all appropriate media outlets, including media
27	targeting the African-American community.
28	(5) Collaborate with Enterprise Florida, Inc., or its
29	affiliates to develop and expand black business enterprises.
30	(6) Collaborate with the Department of Transportation,
31	the Department of Management Services including the Florida

1	Minority Business Loan Mobilization Program, Workforce
2	Florida, Inc., and other state agencies and partners, the
3	State University System, including the Florida Agricultural
4	and Mechanical University's Institute of Urban Policy and
5	Commerce, school boards, and local governments to create a
6	network of information and to identify available resources to
7	enhance the development and expansion of black business
8	enterprises.
9	(7) Develop strategies to increase financial
10	institution investment in black business enterprises.
11	(8) Provide a 5-year projection of the need for
12	capital by black business enterprises. The board may contract
13	with an independent entity to prepare the projection once
14	every 5 years.
15	(9) Annually provide for a financial audit, as defined
16	in s. 11.45, of the board's accounts and records by an
17	independent certified public accountant. The audit shall
18	include an explanation of all investments made by the board
19	and an explanation of administrative costs. Within 6 months
20	after the end of the fiscal year, the audit report shall be
21	provided to the Governor, the President of the Senate, the
22	Speaker of the House of Representatives, and the Auditor
23	<u>General.</u>
24	Section 10. Section 288.7094, Florida Statutes, is
25	created to read:
26	288.7094 Black business investment corporations
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27	(1) The term "black business investment corporation"
28	(1) The term "black business investment corporation" means a corporation that provides loans, loan quarantees, or

31 the requirements of s. 288.7102(3) is eliqible to participate

recipient must:

in the Black Business Loan Program and shall receive priority 2 consideration by the Office of Tourism, Trade, and Economic Development for participation in the program. 3 4 Section 11. Section 288.7102, Florida Statutes, is created to read: 5 6 288.7102 Black Business Loan Program. -- The Black 7 Business Loan Program is established in the Office of Tourism, 8 Trade, and Economic Development. Under the program, the office shall annually certify eligible recipients and subsequently 9 10 disburse funds appropriated by the Legislature, through such eligible recipients, to black business enterprises that cannot 11 12 obtain capital through conventional lending institutions but 13 that could otherwise compete successfully in the private 14 sector. (1) The office shall establish a uniform, open, and 15 competitive application and annual certification process for 16 eligible recipients who seek funds to provide loans, loan 18 quarantees, or investments in black business enterprises pursuant to the Florida Black Business Investment Act. The 19 board shall receive the applications and make recommendations 2.0 21 for certification to the office. 22 (2) The office, in consultation with the board, shall 23 develop an allocation policy to ensure that services provided under ss. 288.707-288.714 for the benefit of black business 2.4 enterprises are disbursed equitably throughout the state. The 2.5 board shall facilitate the formation of black business 26 2.7 investment corporations in communities that are not served by 2.8 such corporations. (3) To be eliqible to receive funds and provide loans, 29 loan quarantees, or investments under this section, a 30

1	(a) Be a corporation registered in the state.
2	(b) Demonstrate that its board of directors includes
3	citizens of the state experienced in the development of black
4	business enterprises.
5	(c) Demonstrate that the recipient has a business plan
6	that allows the recipient to operate in a manner consistent
7	with ss. 288.707-288.714 and the rules of the office.
8	(d) Demonstrate that the recipient has the technical
9	skills to analyze and evaluate applications by black business
10	enterprises for loans, loan quarantees, or investments.
11	(e) Demonstrate that the recipient has established
12	viable partnerships with public and private funding sources,
13	economic development agencies, and workforce development and
14	job referral networks.
15	(f) Demonstrate that the recipient can provide a
16	private match equal to 20 percent of the amount of funds
17	provided by the office.
18	(q) Agree to maintain the recipient's books and
19	records relating to funds received by the office according to
20	generally accepted accounting principles and in accordance
21	with the requirements of s. 215.97(7) and to make those books
22	and records available to the office for inspection upon
23	reasonable notice.
24	(4) The board shall annually recommend to the office
25	certification of each eligible recipient, who must meet the
26	provisions of ss. 288.707-288.714, the terms of the contract
27	between the recipient and the office, and any other applicable
28	state or federal laws. An entity may not receive funds under
29	ss. 288.707-288.714 unless the entity meets annual
30	certification requirements.
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1	(5) Upon approval by the office and prior to release
2	of the funds as provided in this section, the office shall
3	issue a letter certifying the applicant as qualified for an
4	award. The office and the applicant shall enter into an
5	agreement that sets forth the conditions for award of the
6	funds. The agreement must include the total amount of funds
7	awarded; the performance conditions that must be met once the
8	funding has been awarded, including, but not limited to,
9	compliance with all of the requirements of this section for
10	eligible recipients of funds under this section; and sanctions
11	for failure to meet performance conditions, including any
12	provisions to recover awards.
13	(6)(a) The office, in consultation with the board,
14	shall adopt rules pursuant to ss. 120.536(1) and 120.54 to
15	implement this section.
16	(b) The board shall adopt policies and procedures
17	necessary to implement this section.
18	(7) A black business investment corporation certified
19	by the office as an eliqible recipient under this section is
20	authorized to use funds appropriated for the Black Business
21	Loan Program in any of the following forms:
22	(a) Purchases of stock, preferred or common, voting or
23	nonvoting; however, no more than 40 percent of the funds may
24	be used for direct investments in black business enterprises;
25	(b) Loans or loan quarantees, with or without
26	recourse, in either a subordinated or priority position; or
27	(c) Technical support to black business enterprises,
28	not to exceed 7 percent of the funds received, and direct
29	administrative costs, not to exceed 10 percent of the funds
30	received.
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1	(8) It is the intent of the Legislature that if any
2	one type of investment mechanism authorized in subsection (7)
3	is held to be invalid, all other valid mechanisms remain
4	available.
5	(9) All loans, loan quarantees, and investments, and
6	any income related thereto, shall be used to carry out the
7	public purpose of ss. 288.707-288.714, which is to develop
8	black business enterprises. This subsection does not preclude
9	a reasonable profit for the participating black business
10	investment corporation or for return of equity developed to
11	the state and participating financial institutions upon any
12	distribution of the assets or excess income of the investment
13	corporation.
14	Section 12. Section 288.71025, Florida Statutes, is
15	created to read:
16	288.71025 Prohibited acts; penalties
17	(1) It is unlawful for any person to hold itself out
18	as a black business investment corporation without being
19	certified by the board as eliqible to participate in the
20	Florida Black Business Loan Program.
21	(2) In addition to any other penalties or remedies
22	provided under law, the board may bring a civil action in any
23	court of competent jurisdiction against any person for a
24	knowing or willful violation of this section. Upon an adverse
25	adjudication, the court may impose a civil penalty of up to
26	\$500 and payment of court costs and reasonable attorney's fees
27	incurred by the plaintiff.
28	Section 13. Section 288.7103, Florida Statutes, is
29	created to read:
30	288.7103 Eligibility for loan, loan quarantee, or
31	investmentA black business enterprise is not eligible to

1	receive a loan, loan quarantee, or investment from funds
2	disbursed pursuant to s. 288.7102 unless the black business
3	enterprise demonstrates that:
4	(1) The proposed loan, loan quarantee, or investment
5	is economically sound and will assist the black business
6	enterprise in entering the conventional lending market,
7	increasing opportunities for employment, and strengthening the
8	economy of the state.
9	(2) The black business enterprise will be able to
10	compete successfully in the private sector if the black
11	business enterprise obtains the requested financial assistance
12	and has obtained or will obtain appropriate and credible
13	technical or managerial support through an organization
14	approved by the corporation.
15	Section 14. Section 288.712, Florida Statutes, is
16	amended to read:
17	(Substantial rewording of section. See
18	s. 288.712, F.S., for present text.)
19	288.712 Guarantor funds
20	(1) The board is authorized to establish, with or
21	without public or private partners, quarantor funds to assist
22	qualified black business enterprises in obtaining surety bonds
23	and other credit instruments when required.
24	(2) The board may contract with a regulated surety
25	company to conduct a surety bond program for black business
26	enterprises.
27	(3) For purposes of this section, the board may
28	utilize the Black Contractors Bond Trust Fund, consisting of
29	moneys deposited or credited to the Black Contractors Bond
30	Trust Fund pursuant to any appropriation made by law; any
31	grants, gifts, and contributions received pursuant to ss.

1	288.707-288.714; all moneys recovered following defaults; all
2	premiums charged and collected in accordance with this section
3	and any interest earned; and any other moneys obtained by the
4	board for this purpose. The fund shall be administered by the
5	board in trust for the purposes of this section and shall at
6	no time be part of general public funds under the following
7	procedures:
8	(a) Any claims against the state arising from defaults
9	shall be payable from the Black Contractors Bond Trust Fund.
10	Nothing in this section grants or pledges to any oblique or
11	other person any state moneys other than the moneys in the
12	Black Contractors Bond Trust Fund.
13	(b) The board may quarantee bonds executed by sureties
14	for black business enterprises under this section as
15	principals on contracts with the state, any political
16	subdivision or instrumentality, or any person as the oblique.
17	The board, as quarantor, may exercise all the rights and
18	powers of a company authorized by the Department of Financial
19	Services to quarantee bonds under chapter 624, but otherwise
20	is not subject to any laws related to a quaranty company under
21	chapter 624 or to any rules of the department.
22	(c) The board shall adopt policies and procedures for
23	the application for bond quarantees and for the review and
24	approval of applications for bond quarantees submitted by
25	sureties that execute bonds eliqible for quarantees under this
26	section.
27	(d) In accordance with the policies and procedures
28	adopted pursuant to this section, the board may quarantee up
29	to 90 percent of the loss incurred and paid by sureties on
30	bonds quaranteed under this section.

1	(e) The policies and procedures of the board shall
2	require the black business enterprise to pay a premium in
3	advance for the bond to be established by the board. All
4	premiums paid by the black business enterprise shall be paid
5	into the Black Contractors Bond Trust Fund.
6	(f) The penal sum amounts of all outstanding bonds
7	issued by the board may not exceed the amount of moneys in the
8	Black Contractors Bond Trust Fund.
9	(q) Any funds to the credit of the Black Contractors
10	Bond Trust Fund in excess of the amount necessary to fund the
11	appropriation authority for the fund shall be held as a loss
12	reserve to pay claims arising from defaults on surety bonds
13	quaranteed in accordance with this section.
14	(4) This section does not prohibit or restrict the
15	board from entering into a joint venture or other contractual
16	agreement with a private insurer or from investing in a
17	private entity to handle all or part of a black contractors
18	bonding program for black business enterprises. The board is
19	authorized and encouraged to contract with a regulated surety
20	company to conduct a surety bond program for black business
21	enterprises. Moneys from the Black Contractors Bond Trust Fund
22	may be used for these purposes. The board may approve one
23	application per fiscal year from each surety company to
24	support one fiscal year of that company's activities under
25	this section. A surety bond company that applies for a bond
26	quarantee under this section, regardless of whether the
27	quarantee is approved, is not restricted from also applying
28	for individual bond quarantees under this section.
29	(5) The board shall do all of the following to
30	implement the black contractors bonding program:

1	(a) Conduct outreach, marketing, and recruitment of
2	black contractors.
3	(b) Provide assistance to the Office of Supplier
4	Diversity within the Department of Management Services, as
5	needed, to certify new black business enterprises and to train
6	appropriate department staff.
7	(c) Provide business development services to black
8	business enterprises in the developmental and transitional
9	stages of the program, including financing and bonding
10	assistance and management and technical assistance.
11	(d) Develop a mentor program to bring businesses into
12	a working relationship with black contractors in a way that
13	commercially benefits both entities and serves the purpose of
14	the program.
15	(e) By December 31, 2007, prepare and submit to the
16	Governor a detailed report outlining and evaluating the
17	progress made in implementing the black contractors bonding
18	program.
19	(f) Establish a process by which black contractors may
20	apply for contract assistance, financial and bonding
21	assistance, management and technical assistance, and mentoring
22	opportunities.
23	Section 15. Section 288.714, Florida Statutes, is
24	amended to read:
25	(Substantial rewording of section. See
26	s. 288.714, F.S., for present text.)
27	288.714 Quarterly and annual reports
28	(1) Each recipient of state funds under s. 288.7102
29	shall provide to the board a quarterly report within 15 days
30	after the end of each calendar quarter which includes a
31	

1	detailed summary of the recipient's performance of the duties
2	imposed by s. 288.7102, including, but not limited to:
3	(a) The dollar amount of all loans or loan quarantees
4	made to black business enterprises, the percentages of the
5	loans quaranteed, and the names and identification of the
6	types of businesses served.
7	(b) Loan performance information.
8	(c) The amount and nature of all other financial
9	assistance provided to black business enterprises.
10	(d) The amount and nature of technical assistance
11	provided to black business enterprises, including technical
12	assistance services provided in areas in which such services
13	are otherwise unavailable.
14	(e) A balance sheet for the recipient, including an
15	explanation of all investments and administrative and
16	operational expenses.
16 17	operational expenses. (f) A summary of all services provided to non-black
17	(f) A summary of all services provided to non-black
17 18	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of
17 18 19	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of
17 18 19 20	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served.
17 18 19 20 21	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted
17 18 19 20 21 22	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted by the board.
17 18 19 20 21 22 23	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted by the board. (2) The board must compile and provide to the office a
17 18 19 20 21 22 23 24	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted by the board. (2) The board must compile and provide to the office a summary of all quarterly reports within 30 days after the end
17 18 19 20 21 22 23 24 25	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted by the board. (2) The board must compile and provide to the office a summary of all quarterly reports within 30 days after the end of each calendar quarter which includes a detailed summary of
17 18 19 20 21 22 23 24 25 26	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted by the board. (2) The board must compile and provide to the office a summary of all quarterly reports within 30 days after the end of each calendar quarter which includes a detailed summary of the recipient's performance of the duties imposed by s.
17 18 19 20 21 22 23 24 25 26 27	(f) A summary of all services provided to non-black business enterprises, including the dollar value and nature of such services and the names and identification of the types of businesses served. (q) Any other information required by policies adopted by the board. (2) The board must compile and provide to the office a summary of all quarterly reports within 30 days after the end of each calendar quarter which includes a detailed summary of the recipient's performance of the duties imposed by s. 288.7102.

31 performance of the Black Business Loan Program, including:

1	(a) A cumulative summary of quarterly report data
2	required by subsection (1).
3	(b) A description of the strategies implemented by the
4	board to increase private investment in black business
5	enterprises.
6	(c) A summary of the board's performance of its duties
7	under ss. 288.707-288.712.
8	(d) The most recent 5-year projection of the need for
9	capital by black business enterprises.
10	(e) Recommendations for legislative or other changes
11	to enhance the development and expansion of black business
12	enterprises in the state.
13	(f) A projection of the program's activities during
14	the next 12 months.
15	Section 16. Subsection (4) of section 288.9015,
16	Florida Statutes, is amended to read:
17	288.9015 Enterprise Florida, Inc.; purpose; duties
18	(4) Enterprise Florida, Inc., shall incorporate the
19	needs of small and minority businesses into the
20	economic-development, international-trade and
21	reverse-investment, and workforce-development responsibilities
22	assigned to the organization by this section. Where
23	practicable and consistent with the expertise of the Black
24	Business Investment Board, Inc., Enterprise Florida, Inc.,
25	shall <u>collaborate</u> contract with the <u>Florida Black Business</u>
26	Investment Board, Inc., and the Office of Tourism, Trade, and
27	Economic Development corporation for the delivery of services
28	in fulfillment of the responsibilities of Enterprise Florida,
29	Inc., relating to small and minority businesses.
30	Section 17. The Office of Program Policy Analysis and
31	Government Accountability shall prepare a status report on the

initial implementation of the Florida Black Business Investment Act by the Office of Tourism, Trade, and Economic 2 Development, the Florida Black Business Investment Board, 3 4 Inc., and the recipients of funds disbursed pursuant to s. 288.7102, Florida Statutes, and shall provide the report to 5 the Governor, the President of the Senate, and the Speaker of 7 the House of Representatives by December 1, 2008. The office 8 shall conduct a program review of the performance of the Office of Tourism, Trade, and Economic Development, the 9 Florida Black Business Investment Board, Inc., and the 10 recipients of funds disbursed pursuant to s. 288.7102, Florida 11 12 Statutes, in meeting the goals of the Florida Black Business Investment Act and shall provide a report to the Governor, the 13 President of the Senate, and the Speaker of the House of 14 Representatives by December 1, 2009. 15 Section 18. Subsection (2) of section 17.11, Florida 16 17 Statutes, is amended to read: 18 17.11 To report disbursements made. --(2) The Chief Financial Officer shall also cause to 19 have reported from the Florida Accounting Information Resource 20 21 Subsystem no less than quarterly the disbursements which 22 agencies made to small businesses, as defined in the Florida 23 Small and Minority Business Assistance Act of 1985; to certified minority business enterprises in the aggregate; and 2.4 2.5 to certified minority business enterprises broken down into 26 categories of minority persons, as well as gender and 27 nationality subgroups. This information shall be made 2.8 available to the agencies, the Office of Supplier Diversity, 29 the Governor, the President of the Senate, and the Speaker of the House of Representatives. Each agency shall be responsible 30 for the accuracy of information entered into the Florida

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Accounting Information Resource Subsystem for use in this 2 reporting. Section 19. Paragraph (d) of subsection (3) of section 3 287.055, Florida Statutes, is amended to read: 4 5 287.055 Acquisition of professional architectural, 6 engineering, landscape architectural, or surveying and mapping 7 services; definitions; procedures; contingent fees prohibited; 8 penalties.--(3) PUBLIC ANNOUNCEMENT AND QUALIFICATION 9 10 PROCEDURES . --(d) Each agency shall evaluate professional services, 11 12 including capabilities, adequacy of personnel, past record, 13 experience, whether the firm is a certified minority business enterprise as defined by the Florida Small and Minority 14 Business Assistance Act of 1985, and other factors determined 15 16 by the agency to be applicable to its particular requirements. When securing professional services, an agency must endeavor 18 to meet the minority business enterprise procurement goals under s. 287.09451. 19 20 Section 20. Subsection (6) of section 288.90151, 21 Florida Statutes, is amended to read: 22 288.90151 Return on investment from activities of 23 Enterprise Florida, Inc. --(6) Enterprise Florida, Inc., shall fully comply with 2.4 2.5 the performance measures, standards, and sanctions in its contracts with the Office of Tourism, Trade, and Economic 26 27 Development under s. $14.2015(2)(i)\frac{h}{h}$ and (7). The Office of 2.8 Tourism, Trade, and Economic Development shall ensure, to the maximum extent possible, that the contract performance 29

measures are consistent with performance measures that the

office is required to develop and track under performance-based program budgeting. 2 Section 21. Section 625.3255, Florida Statutes, is 3 amended to read: 4 5 625.3255 Capital participation instrument.--An insurer 6 may invest in any capital participation instrument or evidence 7 of indebtedness issued by the Florida Black Business 8 Investment Board pursuant to the Florida Small and Minority Business Assistance Act of 1985. 9 Section 22. Paragraph (b) of subsection (4) of section 10 657.042, Florida Statutes, is amended to read: 11 12 657.042 Investment powers and limitations.--A credit 13 union may invest its funds subject to the following definitions, restrictions, and limitations: 14 (4) INVESTMENT SUBJECT TO LIMITATION OF ONE PERCENT OF 15 CAPITAL OF THE CREDIT UNION .-- Up to 1 percent of the capital 16 17 of the credit union may be invested in any of the following: 18 (b) Any capital participation instrument or evidence of indebtedness issued by the Florida Black Business 19 Investment Board pursuant to the Florida Small and Minority 2.0 21 Business Assistance Act of 1985. 22 Section 23. Paragraph (g) of subsection (4) of section 23 658.67, Florida Statutes, is amended to read: 658.67 Investment powers and limitations.--A bank may 2.4 25 invest its funds, and a trust company may invest its corporate 26 funds, subject to the following definitions, restrictions, and 27 limitations: 2.8 (4) INVESTMENTS SUBJECT TO LIMITATION OF TEN PERCENT OR LESS OF CAPITAL ACCOUNTS. --29 30 (g) Up to 10 percent of the capital accounts of a bank

1	instrument or evidence of indebtedness issued by the Florida
2	Black Business Investment Board pursuant to the Florida Small
3	and Minority Business Assistance Act of 1985.
4	Section 24. <u>Sections 288.7092, 288.7095, 288.71,</u>
5	288.7101, 288.711, and 288.713, Florida Statutes, are
6	repealed.
7	Section 25. The Legislature finds that the public
8	interest of the state has been served with respect to the use
9	of any state funds received by the Florida Black Business
10	Investment Board, Inc., and any black business investment
11	corporation prior to and through the 2005-2006 fiscal year.
12	Section 26. The nonrecurring sum of \$3 million from
13	the General Revenue Fund is appropriated to the Office of
14	Tourism, Trade, and Economic Development for the 2007-2008
15	fiscal year for the purpose of implementing and administering
16	the Black Business Loan Program. Of these funds, \$300,000
17	shall be provided to the Florida Black Business Investment
18	Board, Inc., for operations and administration of the board,
19	and \$25,000 may be used by the Office of Tourism, Trade, and
20	Economic Development for startup costs associated with
21	administering the provisions of this act.
22	Section 27. This act shall take effect July 1, 2007.
23	
24	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
25	COMMITTEE SUBSTITUTE FOR <u>CS for SB 2860</u>
26	
27	Provides that the board of the Florida Black Business
28	Investment Board may bring a civil action against a person who violates the section, and the court may impose a civil penalty
29	of up to \$500 and payment of court costs and fees.
30	Reduces the appropriation from \$8.5 million to \$3 million.
31	