

## CHAMBER ACTION

Senate House

Comm: FAV 4/2/2008

The Committee on Criminal and Civil Justice Appropriations (Crist) recommended the following amendment:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 921.0019, Florida Statutes, is created to read:

## 921.0019 Sentencing Policy Advisory Council. --

(1) The Sentencing Policy Advisory Council is created within the Legislature for the purpose of evaluating sentencing policy, sentencing practices, correctional policies, justice reinvestment initiatives, and laws affecting or applicable to sentencing or punishment, including, but not limited to, the Criminal Punishment Code, the degree and offense severity level ranking of offenses, mandatory sentences, enhanced penalties, felony and misdemeanor reclassifications, and gain-time and early

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release mechanisms, and for the purpose of making findings and recommendations on a continuing basis regarding changes to such policy, practices, and laws. The council shall serve in an advisory capacity to the Legislature, the Governor, and the Supreme Court.

- (2) A Justice Reinvestment Subcommittee within the Sentencing Policy Advisory Council is created to review the effectiveness of correctional policies, including but not limited to, the review of the availability of sanctions options for low level drug and property offenders; the effectiveness of mental health and substance abuse diversion programs; the effectiveness of prison re-entry practices; the feasibility of implementing a progressive sanctions system for probationers; the impact of jail overcrowding on the effectiveness of local alternative programs and sanctions; the effectiveness of supervision strategies; and the delivery of supervision and programs in neighborhoods with a high proportion of supervised offenders.
- (3) Any recommended change to sentencing policy, sentencing practices, correctional policies, justice reinvestment initiatives, or laws affecting or applicable to sentencing or punishment must be consistent with the following goals:
- (a) Protecting public safety, including, but not limited to, ensuring the incarceration of violent criminal offenders and nonviolent criminal offenders who commit repeated acts of criminal behavior and who have demonstrated an inability to comply with less restrictive penalties previously imposed for nonviolent criminal acts; and
- (b) Providing for the most cost-effective and efficient use of correctional resources to the extent that such use is not in conflict with paragraph (a).

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(4) (a) The council shall be composed of 15 members, consisting of: two members of the Senate appointed by the President of the Senate; two members of the House of Representatives appointed by the Speaker of the House of Representatives; the Chief Justice of the Supreme Court or a member of the Supreme Court designated by the Chief Justice; three circuit court judges, one county court judge, and one representative of the victim advocacy profession, appointed by the Chief Justice of the Supreme Court; the Attorney General or her or his designee; and the Secretary of the Department of Corrections or her or his designee. The following members shall be appointed by the Governor: one state attorney from a list of three nominees recommended by the Florida Prosecuting Attorneys Association; one public defender from a list of three nominees recommended by the Public Defenders Association; and one private attorney from a list of three nominees recommended by the President of The Florida Bar. The membership of the council shall reflect the geographic and ethnic diversity of the state. The chair of the council shall be selected by the members for a term of 1 year.

- (b) The chair of the council shall appoint members of the council to serve in a Justice Reinvestment Subcommittee to carry out the duties provided in subsection (2) and designate ex officio members from state or local agencies to serve as technical assistance advisors to the subcommittee.
- (c) The members of the council shall be appointed to serve 4-year terms, except that a legislative member's term expires upon leaving office as a member of the Senate or the House of Representatives.

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- (d) The council shall meet at least quarterly and other meetings may be called by the chair upon giving 7 days' notice to the public. The council may take public testimony.
- (e) Members of the council shall serve without compensation, but are entitled to reimbursement for per diem and travel expenses, which shall be paid by the appointing entity.
- (f) The Office of Legislative Services shall provide administrative staff support for the council. The Legislature's Office of Economic and Demographic Research shall provide technical and substantive staff support. The council staff members shall consist of an executive director and any other staff member determined to be necessary to the completion of the council's duties, subject to appropriations. Upon request of the chair of the council or the executive director, the Office of Program Policy Analysis and Government Accountability, the Department of Corrections and any other state agency or department, and the Office of the State Courts Administrator shall assist the council in providing necessary data collection, analysis, and research.
- (q) The chair of the council shall develop a technical assistance agreement with the Justice Center of the Council of State Governments to work with the Justice Reinvestment Subcommittee to accomplish the review of the effectiveness of correctional policies as provided in subsection (2). The agreement shall include, but not be limited to, procedures for the Justice Center of the Council of State Governments to access the data collection, analysis and research capabilities of the agencies and offices listed in paragraph (f) of this subsection.
- (5) On or before January 15 of each year, the council shall provide a report of its findings and recommendations to the

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Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court. The council may provide the Legislature, the Governor, and the Supreme Court with additional reports of findings and recommendations at any time it deems appropriate. The council may integrate the recommendations of the Justice Reinvestment Subcommittee in its report or may issue a separate report reflecting the findings of the subcommittee.

(6) The President of the Senate or the Speaker of the House may also direct the council to report by a certain date the council's findings and recommendations regarding an issue pertinent to sentencing policy, sentencing practice, correctional policies, justice reinvestment initiatives, or laws affecting or applicable to sentencing or punishment.

Section 2. (1) The Sentencing Policy Advisory Council shall report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Supreme Court its preliminary findings and recommendations regarding the following questions:

- (a) Should the Legislature repeal any laws providing for a mandatory minimum sentence or modify such laws to provide for presumptive mandatory minimum sentences or exceptions to mandatory sentences in some circumstances?
- (b) Do mandatory sentencing laws conflict with or undermine the purpose of the Criminal Punishment Code?
- (c) Are particular criminal acts punished as more than one specific offense and, if so, has this resulted in duplication, confusion, or inconsistent penalties?



135 (d) Are the penalties for particular felony or misdemeanor 136 offenses disproportionate to those for other felonies or 137 misdemeanor offenses of a similar nature or severity? (e) Do current enhanced penalties or felony and misdemeanor 138 139 reclassifications for repeat offenders result in duplication, 140 confusion, or inconsistent penalties? (f) Should the Legislature preclude the courts from 141 sentencing to prison defendants convicted of third-degree 142 143 felonies who score fewer than 44 total sentence points? 144 (g) Should the Legislature change the current "Truth in 145 Sentencing" gain-time restrictions specified in s. 146 944.275(4)(b)3., Florida Statutes, to more closely align with the 147 federal minimum requirements? (h) Should the Legislature authorize correctional probation 148 149 officers to apply a continuum of administrative sanctions for 150 technical probation violations that do not affect public safety? 151 (2) The council shall give priority to answering the questions provided in subsection (1) over other questions, 152 153 issues, or matters that the council might consider relevant to 154 its review of sentencing policy, sentencing practice, and sentencing laws as provided in s. 921.0019. If the council is 155 156 unable to answer any question prior to the report of its findings 157 and recommendations as required by s. 921.0019(4), the council shall either provide preliminary findings and recommendations 158 159 regarding the question or report the council's progress in 160 answering the question. 161 Section 3. This act shall take effect July 1, 2008. 162 ======== T I T L E A M E N D M E N T ========== 163

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And the title is amended as follows:

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Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to sentencing and the development of more effective justice and correctional policies; creating s. 921.0019, F.S.; creating the Sentencing Policy Advisory Council within the Legislature and a Justice Reinvestment Subcommittee within the Sentencing Policy Advisory Council; requiring the council to evaluate sentencing policy, sentencing practices, correctional policies, justice reinvestment initiatives, and laws affecting or applicable to sentencing or punishment; requiring the subcommittee to review the effectiveness of correctional policies, including sanctioning programs for low level drug and property offenders, mental health and substance abuse interventions, and reinvestment strategies to enhance the long-term effectiveness of correctional policies by reducing cost without negatively impacting public safety; requiring that recommendations be consistent with specified goals; providing membership of the council; providing for selection of the chair of the council; providing for an executive director and additional staff for the council, subject to appropriations; providing that members of the council serve without compensation, but are entitled to be reimbursed for per diem and travel expenses; requiring meetings and reports of findings and recommendations to the Governor, the Legislature, and the Florida Supreme Court; requiring the council to report its findings and



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