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2008 Legislature CS for CS for SB 542, 2nd Engrossed

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2	An act relating to land acquisition and management;
3	amending s. 201.15, F.S., relating to the distribution
4	of taxes collected for debt service; extending the
5	deadline for retiring the bonds issued under the
6	Florida Forever Act; amending s. 215.618, F.S.;
7	authorizing the distribution of bonds for the
8	acquisition of conservation lands; increasing the
9	bonding authority for issuance of Florida Forever
10	bonds; directing the Legislature to complete a debt
11	analysis prior to the issuance of any such bonds by a
12	date certain; directing the Legislature to complete an
13	analysis on potential revenue sources by a date
14	certain; amending s. 253.025, F.S.; requiring
15	appraisals of land under certain circumstances;
16	deleting provisions that allow appraisers to reject an
17	appraisal report under certain conditions; providing
18	authority to the Board of Trustees of the Internal
19	Improvement Trust Fund to waive sales history
20	requirements under certain conditions; amending s.
21	253.0325, F.S.; requiring the Department of
22	Environmental Protection to modernize its information
23	systems; requiring a annual report of state lands
24	acquired by each recipient of funds; amending s.
25	253.034, F.S.; defining the term "public access" for
26	purposes of chapters 253 and 259, F.S.; requiring that
27	land management plans provide short-term and long-term
28	management goals; specifying measurable objectives;
29	requiring that a land management plan contain certain

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30	elements; revising requirements for determining which
31	state-owned lands may be surplus lands; requiring
32	additional appraisals under certain conditions;
33	requiring the Division of State Lands to contract with
34	an organization for the purpose of determining the
35	value of carbon capture and carbon sequestration with
36	respect to state lands and provide an inventory to the
37	board of trustees; authorizing to the Fish and Wildlife
38	Conservation Commission to manage lands for imperiled
39	species under certain conditions; requiring the
40	Division of State Lands to notify the county
41	legislative delegation if state-owned lands within the
42	county are subject to annexation; requiring a report to
43	the Legislature; providing for future expiration of
44	such authority; amending s. 253.0341, F.S.; providing
45	specific uses for state-surplused lands; amending s.
46	253.111, F.S.; extending the period within which a
47	board of county commissioners must provide a resolution
48	to the Board of Trustees of the Internal Improvement
49	Trust Fund before state-owned lands are otherwise sold;
50	amending s. 253.82, F.S.; revising requirements of the
51	sale of nonsovereignty lands owned by the board of
52	trustees; deleting appraisal limitations; amending s.
53	259.032, F.S.; requiring priority purchase of
54	conservation and recreational lands that have high
55	concentrations of population and certain agricultural
56	lands; revising requirements for land management plans;
57	establishing a minimum for funds expended for the
58	management of state-owned land; requiring the Land

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59	Management Uniform Accounting Council to report on the
60	formula for allocating land management funds; providing
61	requirements for the report; deleting obsolete
62	provisions; amending s. 259.035, F.S.; revising
63	provisions establishing the Acquisition and Restoration
64	Council; revising membership criteria; directing the
65	council to establish specific criteria and numeric
66	performance measures for the acquisition of land;
67	amending s. 259.037, F.S.; revising the categories used
68	by the Land Management Uniform Accounting Council to
69	collect and report the costs of land management
70	activities; requiring agencies to report additional
71	information to the council; amending s. 259.041, F.S.,
72	relating to the acquisition of state-owned lands for
73	preservation, conservation, and recreation purposes;
74	requiring Legislative approval for acquisitions by the
75	state exceeding a certain amount; increasing appraisal
76	thresholds; requiring that specific language be
77	included on option contracts; amending s. 259.105,
78	F.S., relating to the Florida Forever Act; revising
79	Legislative intent; providing for funds to be deposited
80	in the Florida Forever Trust Fund; requiring bonded
81	moneys be spent for capital improvements under certain
82	conditions; providing for the expenditure of funds for
83	conservation and agricultural easements under certain
84	conditions; providing for the inclusion of carbon
85	sequestration as a multiple use; providing rulemaking
86	authority for the board of trustees; providing for the
87	reversion of lands to the board of trustees under

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88	certain conditions; requiring an annual work plan be
89	developed by the Acquisition and Restoration Council;
90	authorizing alternatives to fee-simple purchases;
91	deleting obsolete provisions; amending s. 259.1051,
92	F.S., relating to the Florida Forever Trust Fund;
93	increasing bonding authority; amending s. 342.201,
94	F.S.; providing that the Department of Community
95	Affairs adopt criteria by rule; creating s. 342.2015,
96	F.S.; establishing a funding mechanism for the
97	Waterfronts Florida Program through Florida Forever;
98	providing eligible projects meet certain conditions;
99	amending s. 373.089, F.S.; clarifying the process for
100	disposing of surplus lands; amending s. 373.1391, F.S.;
101	providing additional oversight authority to the
102	department; amending s. 373.199, F.S.; clarifying work
103	plan requirements; creating s. 15.0386, F.S.;
104	designating the official state tortoise; providing an
105	effective date.
106	
107	Be It Enacted by the Legislature of the State of Florida:
108	
109	Section 1. Paragraph (a) of subsection (1) of section
110	201.15, Florida Statutes, is amended to read:
111	201.15 Distribution of taxes collectedAll taxes
112	collected under this chapter shall be distributed as follows and
113	shall be subject to the service charge imposed in s. $215.20(1)$,
114	except that such service charge shall not be levied against any
115	portion of taxes pledged to debt service on bonds to the extent
116	that the amount of the service charge is required to pay any

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117 amounts relating to the bonds:

(1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:

121 Amounts as shall be necessary to pay the debt service (a) 122 on, or fund debt service reserve funds, rebate obligations, or 123 other amounts payable with respect to Preservation 2000 bonds 124 issued pursuant to s. 375.051 and Florida Forever bonds issued pursuant to s. 215.618, shall be paid into the State Treasury to 125 126 the credit of the Land Acquisition Trust Fund to be used for such 127 purposes. The amount transferred to the Land Acquisition Trust 128 Fund shall not exceed \$300 million in fiscal year 1999-2000 and 129 thereafter for Preservation 2000 bonds and bonds issued to refund 130 Preservation 2000 bonds, and \$300 million in fiscal year 2000-131 2001 and thereafter for Florida Forever bonds. The annual amount 132 transferred to the Land Acquisition Trust Fund for Florida Forever bonds shall not exceed \$30 million in the first fiscal 133 134 year in which bonds are issued. The limitation on the amount 135 transferred shall be increased by an additional \$30 million in 136 each subsequent fiscal year, but shall not exceed a total of \$300 137 million in any fiscal year for all bonds issued. It is the intent 138 of the Legislature that all bonds issued to fund the Florida Forever Act be retired by December 31, 2040 2030. Except for 139 140 bonds issued to refund previously issued bonds, no series of 141 bonds may be issued pursuant to this paragraph unless such bonds 142 are approved and the debt service for the remainder of the fiscal 143 year in which the bonds are issued is specifically appropriated 144 in the General Appropriations Act. For purposes of refunding Preservation 2000 bonds, amounts designated within this section 145

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for Preservation 2000 and Florida Forever bonds may be 146 147 transferred between the two programs to the extent provided for 148 in the documents authorizing the issuance of the bonds. The Preservation 2000 bonds and Florida Forever bonds shall be 149 150 equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to this section, except to the 151 152 extent specifically provided otherwise by the documents 153 authorizing the issuance of the bonds. No moneys transferred to 154 the Land Acquisition Trust Fund pursuant to this paragraph, or 155 earnings thereon, shall be used or made available to pay debt 156 service on the Save Our Coast revenue bonds.

157 Section 2. Subsection (1) of section 215.618, Florida158 Statutes, is amended to read:

159 215.618 Bonds for acquisition and improvement of land,160 water areas, and related property interests and resources.--

161 (1) (a) The issuance of Florida Forever bonds, not to exceed 162 \$5.3 \$3 billion, to finance or refinance the cost of acquisition 163 and improvement of land, water areas, and related property 164 interests and resources, in urban and rural settings, for the 165 purposes of restoration, conservation, recreation, water resource 166 development, or historical preservation, and for capital 167 improvements to lands and water areas that accomplish environmental restoration, enhance public access and recreational 168 169 enjoyment, promote long-term management goals, and facilitate 170 water resource development is hereby authorized, subject to the 171 provisions of s. 259.105 and pursuant to s. 11(e), Art. VII of 172 the State Constitution. Florida Forever bonds may also be issued 173 to refund Preservation 2000 bonds issued pursuant to s. 375.051. 174 The \$5.3 \$3 billion limitation on the issuance of Florida Forever

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bonds does not apply to refunding bonds. The duration of each 175 176 series of Florida Forever bonds issued may not exceed 20 annual 177 maturities. Preservation 2000 bonds and Florida Forever bonds 178 shall be equally and ratably secured by moneys distributable to the Land Acquisition Trust Fund pursuant to s. 201.15(1)(a), 179 except to the extent specifically provided otherwise by the 180 181 documents authorizing the issuance of the bonds. 182 (b) Beginning July 1, 2010, the Legislature shall analyze 183 the state's debt ratio in relation to projected revenues prior to 184 the authorization of any bonds for land acquisition. (c) By February 1, 2010, the Legislature shall complete an 185 186 analysis of potential revenue sources for the Florida Forever 187 program. 188 Section 3. Subsection (6) of section 253.025, Florida 189 Statutes, is amended to read: 190 253.025 Acquisition of state lands for purposes other than preservation, conservation, and recreation.--191 192 (6) Prior to negotiations with the parcel owner to purchase 193 land pursuant to this section, title to which will vest in the board of trustees, an appraisal of the parcel shall be required 194 195 as follows: 196 (a) Each parcel to be acquired shall have at least one 197 appraisal. Two appraisals are required when the estimated value 198 of the parcel exceeds \$1 million. When a parcel is estimated to be worth \$100,000 or less and the director of the Division of 199 State Lands finds that the cost of an outside appraisal is not 200 201 justified, a comparable sales analysis or other reasonably 202 prudent procedures may be used by the division to estimate the 203 value of the parcel, provided the public's interest is reasonably

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204 protected. The state is not required to appraise the value of 205 lands and appurtenances that are being donated to the state.

206 Appraisal fees shall be paid by the agency proposing (b) 207 the acquisition. The board of trustees shall approve qualified fee appraisal organizations. All appraisals used for the 208 209 acquisition of lands pursuant to this section shall be prepared 210 by a member of an approved appraisal organization or by a state-211 certified appraiser. The board of trustees Division of State 212 Lands shall adopt rules for selecting individuals to perform 213 appraisals pursuant to this section. Each fee appraiser selected 214 to appraise a particular parcel shall, prior to contracting with 215 the agency, submit to that agency an affidavit substantiating 216 that he or she has no vested or fiduciary interest in such 217 parcel.

218 (C) The board of trustees shall adopt by rule the minimum 219 criteria, techniques, and methods to be used in the preparation 220 of appraisal reports. Such rules shall incorporate, to the extent 221 practicable, generally accepted appraisal standards. Any 222 appraisal issued for acquisition of lands pursuant to this 223 section must comply with the rules adopted by the board of 224 trustees. A certified survey must be made which meets the minimum 225 requirements for upland parcels established in the Minimum 226 Technical Standards for Land Surveying in Florida published by 227 the Department of Business and Professional Regulation and which 228 accurately portrays, to the greatest extent practicable, the 229 condition of the parcel as it currently exists. The requirement 230 for a certified survey may, in part or in whole, be waived by the 231 board of trustees any time prior to submitting the agreement for 232 purchase to the Division of State Lands. When an existing

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boundary map and description of a parcel are determined by the division to be sufficient for appraisal purposes, the division director may temporarily waive the requirement for a survey until any time prior to conveyance of title to the parcel. The fee appraiser and the review appraiser for the agency shall not act in any way that may be construed as negotiating with the property owner.

240 (d) Appraisal reports are confidential and exempt from the 241 provisions of s. 119.07(1), for use by the agency and the board 242 of trustees, until an option contract is executed or, if no option contract is executed, until 2 weeks before a contract or 243 244 agreement for purchase is considered for approval by the board of 245 trustees. However, the Division of State Lands may disclose 246 appraisal information to public agencies or nonprofit 247 organizations that agree to maintain the confidentiality of the 248 reports or information when joint acquisition of property is 249 contemplated, or when a public agency or nonprofit organization 250 enters into a written agreement with the division to purchase and 251 hold property for subsequent resale to the division. In addition, 252 the division may use, as its own, appraisals obtained by a public 253 agency or nonprofit organization, provided the appraiser is 254 selected from the division's list of appraisers and the appraisal 255 is reviewed and approved by the division. For the purposes of 256 this paragraph, "nonprofit organization" means an organization 257 whose purpose is the preservation of natural resources, and which 258 is exempt from federal income tax under s. 501(c)(3) of the 259 Internal Revenue Code. The agency may release an appraisal report 260 when the passage of time has rendered the conclusions of value in 261 the report invalid.

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262 Prior to acceptance of an appraisal, the agency shall (e) 263 submit a copy of such report to the Division of State Lands. The 264 division shall review such report for compliance with the rules 265 of the board of trustees. With respect to proposed purchases in 266 excess of \$250,000, this review shall include a general field 267 inspection of the subject property by the review appraiser. The 268 review appraiser may reject an appraisal report following a desk 269 review, but is prohibited from approving an appraisal report in 270 excess of \$250,000 without a field review. Any questions of 271 applicability of laws affecting an appraisal shall be addressed 272 by the legal office of the agency.

273 (f) The appraisal report shall be accompanied by the sales 274 history of the parcel for at least the prior 5 years. Such sales 275 history shall include all parties and considerations with the 276 amount of consideration verified, if possible. If a sales history 277 would not be useful, or its cost prohibitive compared to the 278 value of a parcel, the sales history may be waived by the board 279 of trustees Secretary of Environmental Protection or the director 280 of the Division of State Lands. The board of trustees department 281 shall adopt a rule specifying guidelines for waiver of a sales 282 history.

(g) The board of trustees may consider an appraisal acquired by a seller, or any part thereof, in negotiating to purchase a parcel, but such appraisal may not be used in lieu of an appraisal required by this subsection or to determine the maximum offer allowed by law.

288 Section 4. Section 253.0325, Florida Statutes, is amended 289 to read:

253.0325 Modernization of state lands records.--

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291 The Department of Environmental Protection shall (1)292 initiate an ongoing computerized information systems program to 293 modernize its state lands records and documents that relate to 294 all lands that have been acquired by all agencies under the 295 Florida Preservation 2000 Act pursuant to s. 259.101 or the Florida Forever Act pursuant to s. 259.105. All recipients of 296 297 Florida Forever funds shall annually submit its records for lands 298 acquired for compilation of state lands records by the department 299 to which title is vested in the Board of Trustees of the Internal 300 Improvement Trust Fund. The program shall include, at a minimum: 301 A document management component to automate the storage (a) 302 and retrieval of information contained in state lands records. 303 A land records management component to organize the (b) 304 records by key elements present in the data. 305 (c) An evaluation component which includes the collection 306 of resource and environmental data. 307 A mapping component to generate and store maps of (d) 308 state-owned parcels using data from the land records management 309 and evaluation components. 310 At all stages of its records modernization program, the (2) 311 department shall seek to ensure information systems compatibility 312 within the department and with other state, local, and regional 313 governmental agencies. The department also shall seek to promote 314 standardization in the collection of information regarding state-315 owned lands by federal, state, regional, and local agencies. The information collected and stored as a result of the 316 (3)

316 (3) The information collected and stored as a result of the 317 department's modernization of state lands records shall not be 318 considered a final or complete accounting of lands which the 319 state owns or to which the state may claim ownership.

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320 Section 5. Paragraph (d) is added to subsection (2) of 321 section 253.034, Florida Statutes, subsections (5), (6), and (8) 322 of that section are amended, and subsection (14) is added to that 323 section, to read: 324 253.034 State-owned lands; uses.--325 (2) As used in this section, the following phrases have the 326 following meanings: 327 (d) "Public access," as used in this chapter and chapter 328 259, means access by the general public to state lands and water, 329 including vessel access made possible by boat ramps, docks, and 330 associated support facilities, where compatible with conservation 331 and recreation objectives. 332 333 Lands acquired by the state as a gift, through donation, or by 334 any other conveyance for which no consideration was paid, and 335 which are not managed for conservation, outdoor resource-based 336 recreation, or archaeological or historic preservation under a 337 land management plan approved by the board of trustees are not 338 conservation lands. 339 (5) Each manager of conservation lands shall submit to the 340 Division of State Lands a land management plan at least every 10 341 years in a form and manner prescribed by rule by the board and in accordance with the provisions of s. 259.032. Each manager of 342 343 conservation lands shall also update a land management plan 344 whenever the manager proposes to add new facilities or make 345 substantive land use or management changes that were not 346 addressed in the approved plan, or within 1 year of the addition

348 shall submit to the Division of State Lands a land use plan at

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of significant new lands. Each manager of nonconservation lands

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least every 10 years in a form and manner prescribed by rule by 349 350 the board. The division shall review each plan for compliance 351 with the requirements of this subsection and the requirements of 352 the rules established by the board pursuant to this section. All land use plans, whether for single-use or multiple-use 353 354 properties, shall include an analysis of the property to 355 determine if any significant natural or cultural resources are 356 located on the property. Such resources include archaeological 357 and historic sites, state and federally listed plant and animal species, and imperiled natural communities and unique natural 358 359 features. If such resources occur on the property, the manager 360 shall consult with the Division of State Lands and other 361 appropriate agencies to develop management strategies to protect 362 such resources. Land use plans shall also provide for the control 363 of invasive nonnative plants and conservation of soil and water 364 resources, including a description of how the manager plans to 365 control and prevent soil erosion and soil or water contamination. 366 Land use plans submitted by a manager shall include reference to 367 appropriate statutory authority for such use or uses and shall 368 conform to the appropriate policies and guidelines of the state 369 land management plan. Plans for managed areas larger than 1,000 370 acres shall contain an analysis of the multiple-use potential of 371 the property, which analysis shall include the potential of the 372 property to generate revenues to enhance the management of the 373 property. Additionally, the plan shall contain an analysis of the 374 potential use of private land managers to facilitate the restoration or management of these lands. In those cases where a 375 376 newly acquired property has a valid conservation plan that was 377 developed by a soil and conservation district, such plan shall be

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378	used to guide management of the property until a formal land use
379	plan is completed.
380	(a) State lands shall be managed to ensure the conservation
381	of the state's plant and animal species and to ensure the
382	accessibility of state lands for the benefit and enjoyment of all
383	people of the state, both present and future. Each land
384	management plan shall provide a desired outcome, describe both
385	short-term and long-term management goals, and include measurable
386	objectives to achieve those goals. Short-term goals shall be
387	achievable within a 2-year planning period and long-term goals
388	shall be achievable within a 10-year planning period. These
389	short-term and long-term management goals shall be the basis for
390	all subsequent land management activities.
391	(b) Short-term and long-term management goals shall include
392	measurable objectives for the following, as appropriate:
393	1. Habitat restoration and improvement.
394	2. Public access and recreational opportunities.
395	3. Hydrological preservation and restoration.
396	4. Sustainable forest management.
397	5. Exotic and invasive species maintenance and control.
398	6. Capital facilities and infrastructure.
399	7. Cultural and historical resources.
400	8. Imperiled species habitat maintenance, enhancement,
401	restoration, or population restoration.
402	(c) The land management plan shall at a minimum contain the
403	following elements:
404	1. A physical description of the land.
405	2. A quantitative data description of the land which
406	includes an inventory of forest and other natural resources;

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407	exotic and invasive plants; hydrological features;
408	infrastructure, including recreational facilities; and other
409	significant land, cultural, or historical features. The inventory
410	shall reflect the number of acres for each resource and feature,
411	when appropriate. The inventory shall be of such detail that
412	objective measures and benchmarks can be established for each
413	tract of land and monitored during the lifetime of the plan. All
414	quantitative data collected shall be aggregated, standardized,
415	collected, and presented in an electronic format to allow for
416	uniform management reporting and analysis. The information
417	collected by the Department of Environmental Protection pursuant
418	to s. 253.0325(2) shall be available to the land manager and his
419	or her assignee.
420	3. A detailed description of each short-term and long-term
421	land management goal, the associated measurable objectives, and
422	the related activities that are to be performed to meet the land
423	management objectives. Each land management objective must be
424	addressed by the land management plan and where practicable no
425	land management objective shall be performed to the detriment of
426	the other land management objectives.
427	4. A schedule of land management activities which contains
428	short-term and long-term land management goals and the related
429	measurable objective and activities. The schedule shall include
430	for each activity a timeline for completion, quantitative
431	measures, and detailed expense and manpower budgets. The schedule
432	shall provide a management tool that facilitates development of
433	performance measures.
434	5. A summary budget for the scheduled land management
435	activities of the land management plan. For state lands

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436	containing or anticipated to contain imperiled species habitat,
437	the summary budget shall include any fees anticipated from public
438	or private entities for projects to offset adverse impacts to
439	imperiled species or such habitat, which fees shall be used
440	solely to restore, manage, enhance, repopulate, or acquire
441	imperiled species habitat. The summary budget shall be prepared
442	in such manner that it facilitates computing an aggregate of land
443	management costs for all state-managed lands using the categories
444	described in s. 259.037(3).
445	(d) Upon completion, the land management plan will be
446	transmitted to the Acquisition and Restoration Council for
447	review. The Acquisition and Restoration Council shall have 90
448	days to review the plan and submit its recommendations to the
449	Board of Trustees. During the review period, the land management
450	plan may be revised if agreed to by the primary land manager and
451	the Acquisition and Restoration Council taking into consideration
452	public input. If the Acquisition and Restoration Council fails
453	to make a recommendation for a land management plan, the
454	Secretary of the Department of Environmental Protection,
455	Commissioner of Agriculture, or Executive Director of the Fish
456	and Wildlife Conservation Commission or their designees shall
457	submit the land management plan to the Board of Trustees. The
458	land management plan becomes effective upon approval by the Board
459	of Trustees.
460	(e) Land management plans are to be updated every 10 years
461	on a rotating basis.
462	(f) In developing land management plans, at least one
463	public hearing shall be held in each affected county.
464	<u>(g)</u> The Division of State Lands shall make available to

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the public an electronic copy of each land management plan for 465 466 parcels that exceed 160 acres in size. The Division of State 467 Lands council shall review each plan for compliance with the 468 requirements of this subsection, the requirements of chapter 259, and the requirements of the rules established by the board 469 470 pursuant to this section. The council shall also consider the 471 propriety of the recommendations of the managing entity with 472 regard to the future use of the property, the protection of 473 fragile or nonrenewable resources, the potential for alternative 474 or multiple uses not recognized by the managing entity, and the 475 possibility of disposal of the property by the board. After its 476 review, the council shall submit the plan, along with its 477 recommendations and comments, to the board. The council shall 478 specifically recommend to the board whether to approve the plan 479 as submitted, approve the plan with modifications, or reject the 480 plan. If the Acquisition and Restoration Council fails to make a 481 recommendation for a land management plan, the Secretary of the 482 Department of Environmental Protection, Commissioner of 483 Agriculture, or Executive Director of the Fish and Wildlife 484 Conservation Commission or their designees shall submit the land 485 management plan to the Board of Trustees.

(h) (b) The Board of Trustees of the Internal Improvement Trust Fund shall consider the land management plan submitted by each entity and the recommendations of the council and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any such lands that is not in accordance with an approved land management plan is subject to termination by the board.

493

(6) The Board of Trustees of the Internal Improvement Trust

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494 Fund shall determine which lands, the title to which is vested in 495 the board, may be surplused. For conservation lands, the board 496 shall make a determination that the lands are no longer needed 497 for conservation purposes and may dispose of them by an affirmative vote of at least three members. In the case of a land 498 499 exchange involving the disposition of conservation lands, the 500 board must determine by an affirmative vote of at least three 501 members that the exchange will result in a net positive 502 conservation benefit. For all other lands, the board shall make a 503 determination that the lands are no longer needed and may dispose 504 of them by an affirmative vote of at least three members.

505 (a) For the purposes of this subsection, all lands acquired 506 by the state prior to July 1, 1999, using proceeds from the 507 Preservation 2000 bonds, the Conservation and Recreation Lands 508 Trust Fund, the Water Management Lands Trust Fund, 509 Environmentally Endangered Lands Program, and the Save Our Coast 510 Program and titled to the board, which lands are identified as 511 core parcels or within original project boundaries, shall be 512 deemed to have been acquired for conservation purposes.

513 (b) For any lands purchased by the state on or after July 514 1, 1999, a determination shall be made by the board prior to 515 acquisition as to those parcels that shall be designated as 516 having been acquired for conservation purposes. No lands acquired 517 for use by the Department of Corrections, the Department of 518 Management Services for use as state offices, the Department of 519 Transportation, except those specifically managed for 520 conservation or recreation purposes, or the State University 521 System or the Florida Community College System shall be 522 designated as having been purchased for conservation purposes.

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523 (C) At least every 10 years, as a component of each land 524 management plan or land use plan and in a form and manner 525 prescribed by rule by the board, each manager shall evaluate and 526 indicate to the board those lands that are not being used for the 527 purpose for which they were originally leased. For conservation 528 lands, the council shall review and shall recommend to the board 529 whether such lands should be retained in public ownership or 530 disposed of by the board. For nonconservation lands, the division 531 shall review such lands and shall recommend to the board whether 532 such lands should be retained in public ownership or disposed of 533 by the board.

(d) Lands owned by the board which are not actively managed by any state agency or for which a land management plan has not been completed pursuant to subsection (5) shall be reviewed by the council or its successor for its recommendation as to whether such lands should be disposed of by the board.

(e) Prior to any decision by the board to surplus lands, the Acquisition and Restoration Council shall review and make recommendations to the board concerning the request for surplusing. The council shall determine whether the request for surplusing is compatible with the resource values of and management objectives for such lands.

(f)1. In reviewing lands owned by the board, the council shall consider whether such lands would be more appropriately owned or managed by the county or other unit of local government in which the land is located. The council shall recommend to the board whether a sale, lease, or other conveyance to a local government would be in the best interests of the state and local government. The provisions of this paragraph in no way limit the

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provisions of ss. 253.111 and 253.115. Such lands shall be 552 553 offered to the state, county, or local government for a period of 554 45 30 days. Permittable uses for such surplus lands may include 555 public schools; public libraries; fire or law enforcement 556 substations; governmental, judicial, or recreational centers; and 557 affordable housing meeting the criteria of s. 420.0004(3). County 558 or local government requests for surplus lands shall be expedited 559 throughout the surplusing process. If the county or local 560 government does not elect to purchase such lands in accordance 561 with s. 253.111, then any surplusing determination involving 562 other governmental agencies shall be made upon the board deciding 563 the best public use of the lands. Surplus properties in which governmental agencies have expressed no interest shall then be 564 565 available for sale on the private market.

566 2. Notwithstanding subparagraph 1., any parcel of surplus 567 lands less than 3 acres in size which was acquired by the state 568 before 1955 by gift or other conveyance or for \$1 consideration 569 from a fair association incorporated under chapter 616 for the 570 purpose of conducting and operating public fairs or expositions, 571 and concerning which the department has filed by July 1, 2008, a 572 notice of intent to dispose of as surplus lands, shall be offered 573 for reconveyance to such fair association for no consideration; 574 however, the agency that last held the lease from the board for 575 management of such lands may remove from the lands any 576 improvements, fixtures, goods, wares, and merchandise within 180 577 days after the effective date of the reconveyance. This 578 subparagraph expires July 1, 2008.

(g) The sale price of lands determined to be surplus
pursuant to this subsection <u>and s. 253.82</u> shall be determined by

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the division and shall take into consideration an appraisal of 581 582 the property, or, when the estimated value of the land is less 583 than \$100,000, a comparable sales analysis or a broker's opinion of value. If the appraisal referenced in this paragraph yields a 584 value equal to or greater than \$1 million, the division, in its 585 586 sole discretion, may require a second appraisal. The individual 587 or entity requesting to purchase the surplus parcel shall pay all 588 appraisal costs, and the price paid by the state to originally 589 acquire the lands.

1.a. A written valuation of land determined to be surplus 590 pursuant to this subsection and s. 253.82, and related documents 591 592 used to form the valuation or which pertain to the valuation, are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of 593 594 the State Constitution until 2 weeks before the contract or 595 agreement regarding the purchase, exchange, or disposal of the 596 surplus land is first considered for approval by the board. 597 Notwithstanding the exemption provided under this subparagraph, 598 the division may disclose appraisals, valuations, or valuation 599 information regarding surplus land during negotiations for the sale or exchange of the land, during the marketing effort or 600 601 bidding process associated with the sale, disposal, or exchange 602 of the land to facilitate closure of such effort or process, when 603 the passage of time has made the conclusions of value invalid, or 604 when negotiations or marketing efforts concerning the land are 605 concluded.

b. This subparagraph is subject to the Open Government
Sunset Review Act of 1995 in accordance with s. 119.15, and shall
stand repealed on October 2, 2009, unless reviewed and saved from
repeal through reenactment by the Legislature.

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610 2. A unit of government that acquires title to lands 611 hereunder for less than appraised value may not sell or transfer 612 title to all or any portion of the lands to any private owner for 613 a period of 10 years. Any unit of government seeking to transfer 614 or sell lands pursuant to this paragraph shall first allow the 615 board of trustees to reacquire such lands for the price at which 616 the board sold such lands.

617 (h) Where a unit of government acquired land by gift, 618 donation, grant, guitclaim deed, or other such conveyance where 619 no monetary consideration was exchanged, the price of land sold 620 as surplus may be based on one appraisal. In the event that a 621 single appraisal yields a value equal to or greater than \$1 million, a second appraisal is required. The individual or entity 622 623 requesting the surplus shall select and use appraisers from the 624 list of approved appraisers maintained by the Division of State 625 Lands in accordance with s. 253.025(6)(b). The individual or 626 entity requesting the surplus is to incur all costs of the 627 appraisals.

628 (h) (i) After reviewing the recommendations of the council, 629 the board shall determine whether lands identified for surplus 630 are to be held for other public purposes or whether such lands 631 are no longer needed. The board may require an agency to release 632 its interest in such lands. For an agency that has requested the 633 use of a property that was to be declared as surplus, said agency 634 must have the property under lease within 6 months of the date of expiration of the notice provisions required under this 635 subsection and s. 253.111. 636

637 <u>(i)(j)</u> Requests for surplusing may be made by any public or 638 private entity or person. All requests shall be submitted to the

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lead managing agency for review and recommendation to the council 639 640 or its successor. Lead managing agencies shall have 90 days to 641 review such requests and make recommendations. Any surplusing requests that have not been acted upon within the 90-day time 642 period shall be immediately scheduled for hearing at the next 643 regularly scheduled meeting of the council or its successor. 644 645 Requests for surplusing pursuant to this paragraph shall not be 646 required to be offered to local or state governments as provided 647 in paragraph (f).

648 (j) (k) Proceeds from any sale of surplus lands pursuant to this subsection shall be deposited into the fund from which such 649 650 lands were acquired. However, if the fund from which the lands 651 were originally acquired no longer exists, such proceeds shall be 652 deposited into an appropriate account to be used for land 653 management by the lead managing agency assigned the lands prior 654 to the lands being declared surplus. Funds received from the sale 655 of surplus nonconservation lands, or lands that were acquired by 656 gift, by donation, or for no consideration, shall be deposited 657 into the Internal Improvement Trust Fund.

658 <u>(k)(1)</u> Notwithstanding the provisions of this subsection, 659 no such disposition of land shall be made if such disposition 660 would have the effect of causing all or any portion of the 661 interest on any revenue bonds issued to lose the exclusion from 662 gross income for federal income tax purposes.

663 <u>(1)(m)</u> The sale of filled, formerly submerged land that 664 does not exceed 5 acres in area is not subject to review by the 665 council or its successor.

666 (m) (n) The board may adopt rules to implement the 667 provisions of this section, which may include procedures for

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administering surplus land requests and criteria for when the
division may approve requests to surplus nonconservation lands on
behalf of the board.

671 (8) (a) Notwithstanding other provisions of this section, 672 the Division of State Lands is directed to prepare a state 673 inventory of all federal lands and all lands titled in the name 674 of the state, a state agency, a water management district, or a 675 local government on a county-by-county basis. To facilitate the 676 development of the state inventory, each county shall direct the appropriate county office with authority over the information to 677 678 provide the division with a county inventory of all lands 679 identified as federal lands and lands titled in the name of the 680 state, a state agency, a water management district, or a local 681 government. The Legislature recognizes the value of the state's 682 conservation lands as water recharge areas and air filters and, 683 in an effort to better understand the scientific underpinnings of 684 carbon sequestration, carbon capture, and greenhouse gas 685 mitigation, to inform policymakers and decisionmakers, and to 686 provide the infrastructure for land owners, the Division of State 687 Lands shall contract with an organization experienced and 688 specialized in carbon sinks and emission budgets to conduct an 689 inventory of all lands that were acquired pursuant to 690 Preservation 2000 and Florida Forever and that were titled in the 691 name of the Board of Trustees of the Internal Improvement Trust 692 Fund. The inventory shall determine the value of carbon capture and carbon sequestration. Such inventory shall consider potential 693 694 carbon offset values of changes in land management practices, 695 including, but not limited to, replanting of trees, routine 696 prescribed burns, and land use conversion. Such an inventory

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697 shall be completed and presented to the board of trustees by July 698 1, 2009.

(b) The state inventory must distinguish between lands purchased by the state or a water management district as part of a core parcel or within original project boundaries, as those terms are used to meet the surplus requirements of subsection (6), and lands purchased by the state, a state agency, or a water management district which are not essential or necessary for conservation purposes.

706 (C) In any county having a population of 75,000 or fewer 707 less, or a county having a population of 100,000 or fewer which 708 less that is contiguous to a county having a population of 75,000 709 or fewer less, in which more than 50 percent of the lands within 710 the county boundary are federal lands and lands titled in the 711 name of the state, a state agency, a water management district, 712 or a local government, those lands titled in the name of the 713 state or a state agency which are not essential or necessary to 714 meet conservation purposes may, upon request of a public or 715 private entity, be made available for purchase through the 716 state's surplusing process. Rights-of-way for existing, proposed, 717 or anticipated transportation facilities are exempt from the 718 requirements of this paragraph. Priority consideration shall be 719 given to buyers, public or private, willing to return the 720 property to productive use so long as the property can be 721 reentered onto the county ad valorem tax roll. Property acquired 722 with matching funds from a local government shall not be made 723 available for purchase without the consent of the local 724 government.

725

(d) If state-owned lands are subject to annexation

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726	procedures, the Division of State Lands must notify the county
727	legislative delegation of the county in which the land is
728	located.
729	(14) By February 1, 2010, the commission shall submit a
730	report to the President of the Senate and the Speaker of the
731	House of Representatives on the efficacy of using state-owned
732	lands to protect, manage, or restore habitat for native or
733	imperiled species. This subsection expires July 1, 2014.
734	Section 6. Section 253.0341, Florida Statutes, is amended
735	to read:
736	253.0341 Surplus of state-owned lands to counties or local
737	governmentsCounties and local governments may submit
738	surplusing requests for state-owned lands directly to the board
739	of trustees. County or local government requests for the state to
740	surplus conservation or nonconservation lands, whether for
741	purchase or exchange, shall be expedited throughout the
742	surplusing process. Property jointly acquired by the state and
743	other entities shall not be surplused without the consent of all
744	joint owners.

(1) The decision to surplus state-owned nonconservation
lands may be made by the board without a review of, or a
recommendation on, the request from the Acquisition and
Restoration Council or the Division of State Lands. Such requests
for nonconservation lands shall be considered by the board within
60 days of the board's receipt of the request.

(2) County or local government requests for the surplusing
of state-owned conservation lands are subject to review of, and
recommendation on, the request to the board by the Acquisition
and Restoration Council. Requests to surplus conservation lands

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755 shall be considered by the board within 120 days of the board's 756 receipt of the request.

757 (3) A local government may request that state lands be 758 specifically declared surplus lands for the purpose of providing 759 alternative water supply and water resource development projects 760 as defined in s 373.019, public facilities such as schools, fire 761 and police facilities, and affordable housing. The request shall 762 comply with the requirements of subsection (1) if the lands are 763 nonconservation lands or subsection (2) if the lands are 764 conservation lands. Surplus lands that are conveyed to a local 765 government for affordable housing shall be disposed of by the 766 local government under the provisions of s. 125.379 or s. 767 166.0451.

768 (4) Notwithstanding the requirements of this section and 769 the requirements of s. 253.034 which provides a surplus process 770 for the disposal of state lands, the board shall convey to Miami-771 Dade County title to the property on which the Graham Building, 772 which houses the offices of the Miami-Dade State Attorney, is 773 located. By January 1, 2008, the board shall convey fee simple 774 title to the property to Miami-Dade County for a consideration of 775 one dollar. The deed conveying title to Miami-Dade County must 776 contain restrictions that limit the use of the property for the 777 purpose of providing workforce housing as defined in s. 420.5095, 778 and to house the offices of the Miami-Dade State Attorney. 779 Employees of the Miami-Dade State Attorney and the Miami-Dade 780 Public Defender who apply for and meet the income qualifications 781 for workforce housing shall receive preference over other 782 qualified applicants.

783

Section 7. Subsection (3) of section 253.111, Florida

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784	Statutes, is amended to read:
785	253.111 Notice to board of county commissioners before
786	saleThe Board of Trustees of the Internal Improvement Trust
787	Fund of the state may not sell any land to which they hold title
788	unless and until they afford an opportunity to the county in
789	which such land is situated to receive such land on the following
790	terms and conditions:
791	(3) If the board receives, within $45 + 30$ days after notice
792	is given to the board of county commissioners pursuant to
793	subsection (1), the certified copy of the resolution provided for
794	in subsection (2), the board shall forthwith convey to the county
795	such land at a price that is equal to its appraised market value
796	established by generally accepted professional standards for real
797	estate appraisal and subject to such other terms and conditions
798	as the board determines.
799	Section 8. Paragraph (b) of subsection (2) of section
800	253.82, Florida Statutes, is amended to read:
801	253.82 Title of state or private owners to Murphy Act
802	lands
803	(2)(b) Land to which title is vested in the board of
804	trustees by paragraph (a) shall be treated in the same manner as
805	other nonsovereignty lands owned by the board. However, any
806	parcel of land the title to which is vested in the Board of
807	Trustees of the Internal Improvement Trust Fund pursuant to this
808	section which is 10 acres or less in size and has <u>a</u> an appraised
809	market value of \$250,000 or less is hereby declared surplus,
810	except for lands determined to be needed for state use, and may
811	be sold in any manner provided by law. Only one appraisal shall
812	be required for a sale of such land. All proceeds from the sale

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813 of such land shall be deposited into the Internal Improvement 814 Trust Fund. The Board of Trustees of the Internal Improvement 815 Trust Fund is authorized to adopt rules to implement the 816 provisions of this subsection.

817 Section 9. Section 259.032, Florida Statutes, is amended to 818 read:

819 259.032 Conservation and Recreation Lands Trust Fund; 820 purpose.--

821 It is the policy of the state that the citizens of this (1)822 state shall be assured public ownership of natural areas for 823 purposes of maintaining this state's unique natural resources; 824 protecting air, land, and water quality; promoting water resource 825 development to meet the needs of natural systems and citizens of 826 this state; promoting restoration activities on public lands; and 827 providing lands for natural resource based recreation. In 828 recognition of this policy, it is the intent of the Legislature 829 to provide such public lands for the people residing in urban and 830 metropolitan areas of the state, as well as those residing in 831 less populated, rural areas. It is the further intent of the 832 Legislature, with regard to the lands described in paragraph 833 (3) (c), that a high priority be given to the acquisition, 834 restoration, and management of such lands in or near counties 835 exhibiting the greatest concentration of population and, with 836 regard to the lands described in subsection (3), that a high 837 priority be given to acquiring lands or rights or interests in lands that advance the goals and objectives of the Fish and 838 839 Wildlife Conservation Commission's approved species or habitat 840 recovery plans, or lands within any area designated as an area of 841 critical state concern under s. 380.05 which, in the judgment of

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842 the advisory council established pursuant to s. 259.035, or its 843 successor, cannot be adequately protected by application of land 844 development regulations adopted pursuant to s. 380.05. Finally, 845 it is the Legislature's intent that lands acquired through this 846 program and any successor programs be managed in such a way as to 847 protect or restore their natural resource values, and provide the 848 greatest benefit, including public access, to the citizens of 849 this state.

(2) (a) The Conservation and Recreation Lands Trust Fund is
established within the Department of Environmental Protection.
The fund shall be used as a nonlapsing, revolving fund
exclusively for the purposes of this section. The fund shall be
credited with proceeds from the following excise taxes:

855 1. The excise taxes on documents as provided in s. 201.15; 856 and

857 2. The excise tax on the severance of phosphate rock as858 provided in s. 211.3103.

860 The Department of Revenue shall credit to the fund each month the 861 proceeds from such taxes as provided in this paragraph.

862 (b) There shall annually be transferred from the 863 Conservation and Recreation Lands Trust Fund to the Land 864 Acquisition Trust Fund that amount, not to exceed \$20 million 865 annually, as shall be necessary to pay the debt service on, or 866 fund debt service reserve funds, rebate obligations, or other 867 amounts with respect to bonds issued pursuant to s. 375.051 to acquire lands on the established priority list developed pursuant 868 869 to ss. 259.101(4) and 259.105; however, no moneys transferred to 870 the Land Acquisition Trust Fund pursuant to this paragraph, or

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earnings thereon, shall be used or made available to pay debt 871 872 service on the Save Our Coast revenue bonds. Amounts transferred 873 annually from the Conservation and Recreation Lands Trust Fund to 874 the Land Acquisition Trust Fund pursuant to this paragraph shall have the highest priority over other payments or transfers from 875 876 the Conservation and Recreation Lands Trust Fund, and no other 877 payments or transfers shall be made from the Conservation and 878 Recreation Lands Trust Fund until such transfers to the Land 879 Acquisition Trust Fund have been made. Moneys in the Conservation 880 and Recreation Lands Trust Fund also shall be used to manage 881 lands and to pay for related costs, activities, and functions 882 pursuant to the provisions of this section.

(3) The Governor and Cabinet, sitting as the Board of
Trustees of the Internal Improvement Trust Fund, may allocate
moneys from the fund in any one year to acquire the fee or any
lesser interest in lands for the following public purposes:

(a) To conserve and protect environmentally unique and
irreplaceable lands that contain native, relatively unaltered
flora and fauna representing a natural area unique to, or scarce
within, a region of this state or a larger geographic area;

(b) To conserve and protect lands within designated areas
of critical state concern, if the proposed acquisition relates to
the natural resource protection purposes of the designation;

(c) To conserve and protect native species habitat or
endangered or threatened species, emphasizing long-term
protection for endangered or threatened species designated G-1 or
G-2 by the Florida Natural Areas Inventory, and especially those
areas that are special locations for breeding and reproduction;
(d) To conserve, protect, manage, or restore important

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900 ecosystems, landscapes, and forests, if the protection and 901 conservation of such lands is necessary to enhance or protect 902 significant surface water, groundwater, coastal, recreational, 903 timber, or fish or wildlife resources which cannot otherwise be 904 accomplished through local and state regulatory programs; 905 To promote water resource development that benefits (e) 906 natural systems and citizens of the state; 907 (f) To facilitate the restoration and subsequent health and 908 vitality of the Florida Everglades; 909 To provide areas, including recreational trails, for (q) 910 natural resource based recreation and other outdoor recreation on 911 any part of any site compatible with conservation purposes; 912 To preserve significant archaeological or historic (h) 913 sites; or 914 (i) To conserve urban open spaces suitable for greenways or 915 outdoor recreation which are compatible with conservation 916 purposes; or-917 To preserve agricultural lands under threat of (j) 918 conversion to development through less-than-fee acquisitions. 919 (4) (a) Lands acquired under this section shall be for use 920 as state-designated parks, recreation areas, preserves, reserves, 921 historic or archaeological sites, geologic or botanical sites, 922 recreational trails, forests, wilderness areas, wildlife 923 management areas, urban open space, or other state-designated 924 recreation or conservation lands; or they shall qualify for such state designation and use if they are to be managed by other 925 926 governmental agencies or nonstate entities as provided for in 927 this section. 928 (b) In addition to the uses allowed in paragraph (a),

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929 moneys may be transferred from the Conservation and Recreation 930 Lands Trust Fund to the Florida Forever Trust Fund or the Land 931 Acquisition Trust Fund. This paragraph expires July 1, 2007.

932 (5) The board of trustees may allocate, in any year, an 933 amount not to exceed 5 percent of the money credited to the fund 934 in that year, such allocation to be used for the initiation and 935 maintenance of a natural areas inventory to aid in the 936 identification of areas to be acquired pursuant to this section.

937 (6) Moneys in the fund not needed to meet obligations 938 incurred under this section shall be deposited with the Chief 939 Financial Officer to the credit of the fund and may be invested 940 in the manner provided by law. Interest received on such 941 investments shall be credited to the Conservation and Recreation 942 Lands Trust Fund.

943 (7) The board of trustees may enter into any contract 944 necessary to accomplish the purposes of this section. The lead 945 land managing agencies designated by the board of trustees also 946 are directed by the Legislature to enter into contracts or 947 interagency agreements with other governmental entities, 948 including local soil and water conservation districts, or private 949 land managers who have the expertise to perform specific 950 management activities which a lead agency lacks, or which would 951 cost more to provide in-house. Such activities shall include, but 952 not be limited to, controlled burning, road and ditch 953 maintenance, mowing, and wildlife assessments.

(8) Lands to be considered for purchase under this section
are subject to the selection procedures of s. 259.035 and related
rules and shall be acquired in accordance with acquisition
procedures for state lands provided for in s. 259.041, except as

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otherwise provided by the Legislature. An inholding or an 958 959 addition to a project selected for purchase pursuant to this 960 chapter is not subject to the selection procedures of s. 259.035 961 if the estimated value of such inholding or addition does not exceed \$500,000. When at least 90 percent of the acreage of a 962 963 project has been purchased pursuant to this chapter, the project 964 may be removed from the list and the remaining acreage may 965 continue to be purchased. Moneys from the fund may be used for 966 title work, appraisal fees, environmental audits, and survey 967 costs related to acquisition expenses for lands to be acquired, 968 donated, or exchanged which qualify under the categories of this 969 section, at the discretion of the board. When the Legislature has 970 authorized the Department of Environmental Protection to condemn 971 a specific parcel of land and such parcel has already been 972 approved for acquisition under this section, the land may be 973 acquired in accordance with the provisions of chapter 73 or 974 chapter 74, and the fund may be used to pay the condemnation 975 award and all costs, including a reasonable attorney's fee, 976 associated with condemnation.

977 (9) All lands managed under this chapter and s. 253.034978 shall be:

979 (a) Managed in a manner that will provide the greatest980 combination of benefits to the public and to the resources.

(b) Managed for public outdoor recreation which is compatible with the conservation and protection of public lands. Such management may include, but not be limited to, the following public recreational uses: fishing, hunting, camping, bicycling, hiking, nature study, swimming, boating, canoeing, horseback riding, diving, model hobbyist activities, birding, sailing,

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jogging, and other related outdoor activities compatible with the 987 988 purposes for which the lands were acquired. 989 Managed for the purposes for which the lands were (C) acquired, consistent with paragraph (11)(a). 990 991 (d) Concurrent with its adoption of the annual Conservation 992 and Recreation Lands list of acquisition projects pursuant to s. 993 259.035, the board of trustees shall adopt a management prospectus for each project. The management prospectus shall 994 995 delineate: 996 1. The management goals for the property; 997 2. The conditions that will affect the intensity of 998 management; 999 An estimate of the revenue-generating potential of the 3. property, if appropriate; 1000 1001 4. A timetable for implementing the various stages of 1002 management and for providing access to the public, if applicable; 1003 5. A description of potential multiple-use activities as 1004 described in this section and s. 253.034; 1005 Provisions for protecting existing infrastructure and 6. 1006 for ensuring the security of the project upon acquisition; 1007 7. The anticipated costs of management and projected 1008 sources of revenue, including legislative appropriations, to fund 1009 management needs; and 1010 8. Recommendations as to how many employees will be needed 1011 to manage the property, and recommendations as to whether local 1012 governments, volunteer groups, the former landowner, or other 1013 interested parties can be involved in the management. 1014 Concurrent with the approval of the acquisition (e) 1015 contract pursuant to s. 259.041(3)(c) for any interest in lands

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except those lands being acquired under the provisions of s. 1016 1017 259.1052, the board of trustees shall designate an agency or 1018 agencies to manage such lands. The board shall evaluate and amend, as appropriate, the management policy statement for the 1019 project as provided by s. 259.035, consistent with the purposes 1020 1021 for which the lands are acquired. For any fee simple acquisition 1022 of a parcel which is or will be leased back for agricultural 1023 purposes, or any acquisition of a less-than-fee interest in land 1024 that is or will be used for agricultural purposes, the Board of 1025 Trustees of the Internal Improvement Trust Fund shall first 1026 consider having a soil and water conservation district, created 1027 pursuant to chapter 582, manage and monitor such interests.

1028 State agencies designated to manage lands acquired (f) 1029 under this chapter except those lands acquired under s. 259.1052 1030 may contract with local governments and soil and water 1031 conservation districts to assist in management activities, 1032 including the responsibility of being the lead land manager. Such 1033 land management contracts may include a provision for the 1034 transfer of management funding to the local government or soil and water conservation district from the Conservation and 1035 1036 Recreation Lands Trust Fund in an amount adequate for the local 1037 government or soil and water conservation district to perform its 1038 contractual land management responsibilities and proportionate to 1039 its responsibilities, and which otherwise would have been 1040 expended by the state agency to manage the property.

(g) Immediately following the acquisition of any interest in lands under this chapter, the Department of Environmental Protection, acting on behalf of the board of trustees, may issue to the lead managing entity an interim assignment letter to be

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effective until the execution of a formal lease. 1045 1046 (10) (a) State, regional, or local governmental agencies or 1047 private entities designated to manage lands under this section 1048 shall develop and adopt, with the approval of the board of 1049 trustees, an individual management plan for each project designed to conserve and protect such lands and their associated natural 1050 1051 resources. Private sector involvement in management plan 1052 development may be used to expedite the planning process. 1053 Individual management plans required by s. 253.034(5), (b) for parcels over 160 acres, shall be developed with input from an 1054 1055 advisory group. Members of this advisory group shall include, at 1056 a minimum, representatives of the lead land managing agency, 1057 comanaging entities, local private property owners, the appropriate soil and water conservation district, a local 1058 1059 conservation organization, and a local elected official. The 1060 advisory group shall conduct at least one public hearing within 1061 the county in which the parcel or project is located. For those 1062 parcels or projects that are within more than one county, at 1063 least one areawide public hearing shall be acceptable and the 1064 lead managing agency shall invite a local elected official from 1065 each county. The areawide public hearing shall be held in the 1066 county in which the core parcels are located. Notice of such 1067 public hearing shall be posted on the parcel or project 1068 designated for management, advertised in a paper of general 1069 circulation, and announced at a scheduled meeting of the local 1070 governing body before the actual public hearing. The management 1071 prospectus required pursuant to paragraph (9)(d) shall be 1072 available to the public for a period of 30 days prior to the 1073 public hearing.

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1074 Once a plan is adopted, the managing agency or entity (C) 1075 shall update the plan at least every 10 years in a form and 1076 manner prescribed by rule of the board of trustees. Such updates, for parcels over 160 acres, shall be developed with input from an 1077 1078 advisory group. Such plans may include transfers of leasehold 1079 interests to appropriate conservation organizations or governmental entities designated by the Land Acquisition and 1080 1081 Management Advisory Council or its successor, for uses consistent 1082 with the purposes of the organizations and the protection, 1083 preservation, conservation, restoration, and proper management of 1084 the lands and their resources. Volunteer management assistance is encouraged, including, but not limited to, assistance by youths 1085 1086 participating in programs sponsored by state or local agencies, by volunteers sponsored by environmental or civic organizations, 1087 1088 and by individuals participating in programs for committed 1089 delinguents and adults.

1090 (d)1. For each project for which lands are acquired after 1091 July 1, 1995, an individual management plan shall be adopted and 1092 in place no later than 1 year after the essential parcel or 1093 parcels identified in the priority list developed pursuant to ss. 1094 259.101(4) and 259.105 have been acquired. The Department of 1095 Environmental Protection shall distribute only 75 percent of the 1096 acquisition funds to which a budget entity or water management 1097 district would otherwise be entitled from the Preservation 2000 1098 Trust Fund to any budget entity or any water management district 1099 that has more than one-third of its management plans overdue.

1100 2. The requirements of subparagraph 1. do not apply to the 1101 individual management plan for the Babcock Crescent B Ranch being 1102 acquired pursuant to s. 259.1052. The management plan for the

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ranch shall be adopted and in place no later than 2 years 1103 1104 following the date of acquisition by the state. 1105 Individual management plans shall conform to the (e) 1106 appropriate policies and guidelines of the state land management 1107 plan and shall include, but not be limited to: 1108 1. A statement of the purpose for which the lands were 1109 acquired, the projected use or uses as defined in s. 253.034, and 1110 the statutory authority for such use or uses. 1111 Key management activities necessary to achieve the 2. 1112 desired outcomes, including, but not limited to, providing public access, preserving and protecting natural resources, protecting 1113 1114 cultural and historical resources, restoring habitat, protecting 1115 threatened and endangered species, controlling the spread of nonnative plants and animals, performing prescribed fire 1116 1117 activities, and other appropriate resource management. to 1118 preserve and protect natural resources and restore habitat, and 1119 for controlling the spread of nonnative plants and animals, and 1120 for prescribed fire and other appropriate resource management 1121 activities.

3. A specific description of how the managing agency plans
to identify, locate, protect, and preserve, or otherwise use
fragile, nonrenewable natural and cultural resources.

1125 4. A priority schedule for conducting management 1126 activities, based on the purposes for which the lands were 1127 acquired.

1128 5. A cost estimate for conducting priority management 1129 activities, to include recommendations for cost-effective methods 1130 of accomplishing those activities.

1131

6. A cost estimate for conducting other management

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1132 activities which would enhance the natural resource value or 1133 public recreation value for which the lands were acquired. The 1134 cost estimate shall include recommendations for cost-effective 1135 methods of accomplishing those activities.

1136 7. A determination of the public uses and public access 1137 that would be consistent with the purposes for which the lands 1138 were acquired.

(f) The Division of State Lands shall submit a copy of each individual management plan for parcels which exceed 160 acres in size to each member of the <u>Acquisition and Restoration Council</u> <u>Land Acquisition and Management Advisory Council or its</u> <u>successor</u>, which shall:

1144 1. Within 60 days after receiving a plan from the division, 1145 review each plan for compliance with the requirements of this 1146 subsection and with the requirements of the rules established by 1147 the board pursuant to this subsection.

1148 2. Consider the propriety of the recommendations of the 1149 managing agency with regard to the future use or protection of 1150 the property.

1151 3. After its review, submit the plan, along with its 1152 recommendations and comments, to the board of trustees, with 1153 recommendations as to whether to approve the plan as submitted, 1154 approve the plan with modifications, or reject the plan.

(g) The board of trustees shall consider the individual management plan submitted by each state agency and the recommendations of the <u>Acquisition and Restoration Council</u> Land <u>Acquisition and Management Advisory Council, or its successor</u>, and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or

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1161 possession of any lands owned by the board of trustees which is 1162 not in accordance with an approved individual management plan is 1163 subject to termination by the board of trustees.

1165 By July 1 of each year, each governmental agency and each private 1166 entity designated to manage lands shall report to the Secretary 1167 of Environmental Protection on the progress of funding, staffing, 1168 and resource management of every project for which the agency or 1169 entity is responsible.

1170 (11) (a) The Legislature recognizes that acquiring lands 1171 pursuant to this chapter serves the public interest by protecting 1172 land, air, and water resources which contribute to the public 1173 health and welfare, providing areas for natural resource based 1174 recreation, and ensuring the survival of unique and irreplaceable 1175 plant and animal species. The Legislature intends for these lands 1176 to be managed and maintained for the purposes for which they were 1177 acquired and for the public to have access to and use of these 1178 lands where it is consistent with acquisition purposes and would 1179 not harm the resources the state is seeking to protect on the 1180 public's behalf.

1181 (b) An amount of not less than up to 1.5 percent of the 1182 cumulative total of funds ever deposited into the Florida 1183 Preservation 2000 Trust Fund and the Florida Forever Trust Fund 1184 shall be made available for the purposes of management, 1185 maintenance, and capital improvements not eligible for funding 1186 pursuant to s. 11(e), Art. VII of the State Constitution, and for 1187 associated contractual services, for lands acquired pursuant to 1188 this section, s. 259.101, s. 259.105, s. 259.1052, or previous programs for the acquisition of lands for conservation and 1189

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recreation, including state forests, to which title is vested in 1190 1191 the board of trustees and other conservation and recreation lands 1192 managed by a state agency. Of this amount, \$250,000 shall be transferred annually to the Plant Industry Trust Fund within the 1193 Department of Agriculture and Consumer Services for the purpose 1194 of implementing the Endangered or Threatened Native Flora 1195 1196 Conservation Grants Program pursuant to s. 581.185(11). Each 1197 agency with management responsibilities shall annually request 1198 from the Legislature funds sufficient to fulfill such 1199 responsibilities to implement individual management plans. For 1200 the purposes of this paragraph, capital improvements shall 1201 include, but need not be limited to, perimeter fencing, signs, 1202 firelanes, access roads and trails, and minimal public 1203 accommodations, such as primitive campsites, garbage receptacles, 1204 and toilets. Any equipment purchased with funds provided pursuant 1205 to this paragraph may be used for the purposes described in this 1206 paragraph on any conservation and recreation lands managed by a 1207 state agency. The funding requirement created in this paragraph is subject to an annual evaluation by the Legislature in order to 1208 1209 ensure that such requirement does not impact the respective trust 1210 fund in a manner that would prevent the trust fund from meeting 1211 other minimum requirements. 1212 The Land Management Uniform Accounting Council shall (C) 1213 prepare and deliver a report on the methodology and formula for allocating land management funds to the Acquisition and 1214 Restoration Council. The Acquisition and Restoration Council 1215

1216 shall review, modify as appropriate, and submit the report to the

1217 Board of Trustees of the Internal Improvement Trust Fund. The

1218 board of trustees shall review, modify as appropriate, and submit

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1219	the report to the President of the Senate and the Speaker of the
1220	House of Representatives no later than December 31, 2008, which
1221	provides an interim management formula and a long-term management
1222	formula, and the methodologies used to develop the formulas,
1223	which shall be used to allocate land management In requesting
1224	funds provided for in paragraph (b) for <u>interim and</u> long-term
1225	management of all <u>lands managed</u> acquisitions pursuant to this
1226	chapter and for associated contractual services. The methodology
1227	and formula for interim management shall be based on the
1228	estimated land acquisitions for the fiscal year in which the
1229	interim funds will be expended. The methodology and formula for
1230	long-term management shall recognize, but not be limited to, the
1231	following, the managing agencies shall recognize the following
1232	categories of land management needs:
1233	1. The assignment of management intensity associated with
1234	managed habitats and natural communities and the related
1235	management activities to achieve land management goals provided
1236	in ss. 253.054(5) and subsection (10).
1237	a. The acres of land that require minimal effort for
1238	resource preservation or restoration.
1239	b. The acres of land that require moderate effort for
1240	resource preservation or restoration.
1241	c. The acres of land that require significant effort for
1242	resource preservation or restoration.
1243	2. The assignment of management intensity associated with
1244	public access, including, but not limited to:
1245	a. The acres of land that are open to the public but offer
1246	no more than minimally developed facilities;
1247	b. The acres of land that have a high degree of public use

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1248	and offer highly developed facilities; and
1249	c. The acres of land that are sites that have historic
1250	significance, unique natural features, or a very high degree of
1251	public use.
1252	3. The acres of land that have a secondary manager
1253	contributing to the over-all management effort.
1254	4. The anticipated revenues generated from management of
1255	the lands.
1256	5. The impacts of, and needs created or addressed by,
1257	multiple-use management strategies.
1258	6. The acres of land that have infestations of nonnative or
1259	invasive plants, animals, or fish.
1260	1. Lands which are low-need tracts, requiring basic
1261	resource management and protection, such as state reserves, state
1262	preserves, state forests, and wildlife management areas. These
1263	lands generally are open to the public but have no more than
1264	minimum facilities development.
1265	2. Lands which are moderate-need tracts, requiring more
1266	than basic resource management and protection, such as state
1267	parks and state recreation areas. These lands generally have
1268	extra restoration or protection needs, higher concentrations of
1269	public use, or more highly developed facilities.
1270	3. Lands which are high-need tracts, with identified needs
1271	requiring unique site-specific resource management and
1272	protection. These lands generally are sites with historic
1273	significance, unique natural features, or very high intensity
1274	public use, or sites that require extra funds to stabilize or
1275	protect resources, such as lands with heavy infestations of
1276	nonnative, invasive plants.

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1277 1278 In evaluating the management funding needs of lands based on the 1279 above categories, the lead land managing agencies shall include in their considerations the impacts of, and needs created or 1280 1281 addressed by, multiple-use management strategies. The funding 1282 formulas for interim and long-term management proposed by the 1283 agencies shall be reviewed by the Legislature during the 2009 regular legislative session. The Legislature may reject, modify, 1284 1285 or take no action relative to the proposed funding formulas. If 1286 no action is taken, the funding formulas shall be used in the 1287 allocation and distribution of funds provided in paragraph (b).

1288 All revenues generated through multiple-use management (d) or compatible secondary-use management shall be returned to the 1289 1290 lead agency responsible for such management and shall be used to 1291 pay for management activities on all conservation, preservation, 1292 and recreation lands under the agency's jurisdiction. In 1293 addition, such revenues shall be segregated in an agency trust 1294 fund and shall remain available to the agency in subsequent 1295 fiscal years to support land management appropriations. For the 1296 purposes of this paragraph, compatible secondary-use management 1297 shall be those activities described in subsection (9) undertaken 1298 on parcels designated as single use pursuant to s. 253.034(2)(b).

(e) Up to one-fifth of the funds provided for in paragraph
(b) shall be reserved by the board of trustees for interim
management of acquisitions and for associated contractual
services, to ensure the conservation and protection of natural
resources on project sites and to allow limited public
recreational use of lands. Interim management activities may
include, but not be limited to, resource assessments, control of

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1306 invasive, nonnative species, habitat restoration, fencing, law 1307 enforcement, controlled burning, and public access consistent 1308 with preliminary determinations made pursuant to paragraph 1309 (9)(g). The board of trustees shall make these interim funds 1310 available immediately upon purchase.

1311 (f) The department shall set long-range and annual goals 1312 for the control and removal of nonnative, invasive plant species 1313 on public lands. Such goals shall differentiate between aquatic 1314 plant species and upland plant species. In setting such goals, 1315 the department may rank, in order of adverse impact, species that 1316 impede or destroy the functioning of natural systems. 1317 Notwithstanding paragraph (a), up to one-fourth of the funds 1318 provided for in paragraph (b) may be used by the agencies 1319 receiving those funds for control and removal of nonnative, 1320 invasive species on public lands.

1321 (g) In addition to the purposes specified in paragraph (b), 1322 funds from the 1.5 percent of the cumulative total of funds ever 1323 deposited into the Florida Preservation 2000 Trust Fund and the 1324 Florida Forever Trust Fund may be appropriated for the 2006-2007 1325 fiscal year for the construction of replacement museum 1326 facilities. This paragraph expires July 1, 2007.

1327 (12) (a) Beginning July 1, 1999, the Legislature shall make 1328 available sufficient funds annually from the Conservation and 1329 Recreation Lands Trust Fund to the department for payment in lieu 1330 of taxes to qualifying counties and local governments as defined 1331 in paragraph (b) for all actual tax losses incurred as a result 1332 of board of trustees acquisitions for state agencies under the 1333 Florida Forever program or the Florida Preservation 2000 program 1334 during any year. Reserved funds not used for payments in lieu of

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1335 taxes in any year shall revert to the fund to be used for land 1336 management in accordance with the provisions of this section.

1337

(b) Payment in lieu of taxes shall be available:

1338 1. To all counties that have a population of 150,000 or 1339 fewer. Population levels shall be determined pursuant to s. 1340 11.031.

1341

2. To all local governments located in eligible counties.

1342 3. To Glades County, where a privately owned and operated 1343 prison leased to the state has recently been opened and where 1344 privately owned and operated juvenile justice facilities leased 1345 to the state have recently been constructed and opened, a payment 1346 in lieu of taxes, in an amount that offsets the loss of property 1347 tax revenue, which funds have already been appropriated and 1348 allocated from the Department of Correction's budget for the 1349 purpose of reimbursing amounts equal to lost ad valorem taxes.

(c) If insufficient funds are available in any year to make full payments to all qualifying counties and local governments, such counties and local governments shall receive a pro rata share of the moneys available.

(d) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition.

(e) If property which was subject to ad valorem taxation
was acquired by a tax-exempt entity for ultimate conveyance to
the state under this chapter, payment in lieu of taxes shall be

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1364 made for such property based upon the average amount of taxes 1365 paid on the property for the 3 years prior to its being removed 1366 from the tax rolls. The department shall certify to the Department of Revenue those properties that may be eligible under 1367 1368 this provision. Once eligibility has been established, that 1369 county or local government shall receive 10 consecutive annual 1370 payments for each tax loss until the qualifying county or local 1371 government exceeds the population threshold pursuant to this 1372 section, and no further eligibility determination shall be made 1373 during that period.

1374 (f) Payment in lieu of taxes pursuant to this subsection shall be made annually to qualifying counties and local 1375 1376 governments after certification by the Department of Revenue that 1377 the amounts applied for are reasonably appropriate, based on the 1378 amount of actual taxes paid on the eligible property. With the 1379 assistance of the local government requesting payment in lieu of 1380 taxes, the state agency that acquired the land is responsible for preparing and submitting application requests for payment to the 1381 1382 Department of Revenue for certification.

(g) If the board of trustees conveys to a local government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.

For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water management district. Moneys credited to the fund each year which are not

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used for management, maintenance, or capital improvements pursuant to subsection (11); for payment in lieu of taxes pursuant to subsection (12); or for the purposes of subsection (5), shall be available for the acquisition of land pursuant to this section.

1398 (14) The board of trustees may adopt rules to further1399 define the categories of land for acquisition under this chapter.

1400 (15) Within 90 days after receiving a certified letter from 1401 the owner of a property on the Conservation and Recreation Lands 1402 list or the priority list established pursuant to s. 259.105 1403 objecting to the property being included in an acquisition 1404 project, where such property is a project or part of a project 1405 which has not been listed for purchase in the current year's land acquisition work plan, the board of trustees shall delete the 1406 1407 property from the list or from the boundary of an acquisition 1408 project on the list.

1409 Section 10. Section 259.035, Florida Statutes, is amended 1410 to read:

259.035 Acquisition and Restoration Council.--

1412 (1) There is created the Acquisition and Restoration1413 Council.

1414 The council shall be composed of eleven nine voting (a) 1415 members, four of whom shall be appointed by the Governor. Of 1416 these four appointees, three shall be from scientific disciplines 1417 related to land, water, or environmental sciences and the fourth 1418 shall have at least 5 years of experience in managing lands for both active and passive types of recreation. They shall serve 4-1419 1420 year terms, except that, initially, to provide for staggered 1421 terms, two of the appointees shall serve 2-year terms. All

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subsequent appointments shall be for 4-year terms. No appointee shall serve more than 6 years. The Governor may at any time fill a vacancy for the unexpired term of a member appointed under this paragraph.

1426 The five remaining appointees shall be composed of the (b) 1427 Secretary of Environmental Protection, the director of the Division of Forestry of the Department of Agriculture and 1428 1429 Consumer Services, the executive director of the Fish and 1430 Wildlife Conservation Commission, the director of the Division of Historical Resources of the Department of State, and the 1431 1432 secretary of the Department of Community Affairs, or their 1433 respective designees.

1434 (c) One member shall be appointed by the Commissioner of 1435 Agriculture with a discipline related to agriculture including 1436 silviculture. One member shall be appointed by the Fish and 1437 Wildlife Conservation Commission with a discipline related to 1438 wildlife management or wildlife ecology.

1439(d) (c)The Governor shall appoint the chair of the council,1440and a vice chair shall be elected from among the members.

1441 <u>(e) (d)</u> The council shall hold periodic meetings at the 1442 request of the chair.

1443 <u>(f) (e)</u> The Department of Environmental Protection shall 1444 provide primary staff support to the council and shall ensure 1445 that council meetings are electronically recorded. Such recording 1446 shall be preserved pursuant to chapters 119 and 257.

1447 (g) (f) The board of trustees has authority to adopt rules 1448 pursuant to ss. 120.536(1) and 120.54 to implement the provisions 1449 of this section.

1450

(2) The four members of the council appointed pursuant to

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1451 paragraph (a) and the two members of the council appointed 1452 pursuant to paragraph (c) by the Governor shall receive 1453 reimbursement for \$75 per day while engaged in the business of 1454 the council, as well as expenses and per diem for travel, to 1455 attend council including attendance at meetings, as allowed state 1456 officers and employees while in the performance of their duties, 1457 pursuant to s. 112.061. 1458 (3) The council shall provide assistance to the board of 1459 trustees in reviewing the recommendations and plans for stateowned lands required under ss. 253.034 and 259.032. The council 1460 shall, in reviewing such recommendations and plans, consider the 1461 1462 optimization of multiple-use and conservation strategies to 1463 accomplish the provisions funded pursuant to ss. 259.101(3)(a) 1464 and 259.105(3)(b). 1465 (4) (a) The council may use existing rules adopted by the 1466 board of trustees, until it develops and recommends amendments to 1467 those rules, to competitively evaluate, select, and rank projects 1468 eligible for the Conservation and Recreation Lands list pursuant 1469 to ss. 259.032(3) and 259.101(4) and, beginning no later than May 1470 1, 2001, for Florida Forever funds pursuant to s. 259.105(3)(b). 1471 (b) By December 1, 2009, the Acquisition and Restoration 1472 Council shall develop rules defining specific criteria and 1473 numeric performance measures needed for lands that are to be 1474 acquired for public purpose under the Florida Forever program pursuant to s. 259.105. Each recipient of Florida Forever funds 1475 1476 shall assist the council in the development of such rules. These 1477 rules shall be reviewed and adopted by the board then submitted

1478 to the Legislature for consideration by February 1, 2010. The 1479 Legislature may reject, modify, or take no action relative to the

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1480 proposed rules. If no action is taken, the rules shall be 1481 implemented. Subsequent to their approval, each recipient of 1482 Florida Forever funds shall annually report to the Division of 1483 State Lands on each of the numeric performance measures 1484 accomplished during the previous fiscal year.

1485 <u>(c)</u> In developing or amending the rules, the council shall 1486 give weight to the criteria included in s. 259.105(10). The board 1487 of trustees shall review the recommendations and shall adopt 1488 rules necessary to administer this section.

(5) An affirmative vote of five members of the council is required in order to change a project boundary or to place a proposed project on a list developed pursuant to subsection (4). Any member of the council who by family or a business relationship has a connection with all or a portion of any proposed project shall declare the interest before voting on its inclusion on a list.

1496 The proposal for a project pursuant to this section or (6)1497 s. 259.105(3)(b) may be implemented only if adopted by the council and approved by the board of trustees. The council shall 1498 1499 consider and evaluate in writing the merits and demerits of each 1500 project that is proposed for Conservation and Recreation Lands, 1501 Florida Preservation 2000, or Florida Forever funding and shall 1502 ensure that each proposed project will meet a stated public 1503 purpose for the restoration, conservation, or preservation of 1504 environmentally sensitive lands and water areas or for providing 1505 outdoor recreational opportunities. The council also shall 1506 determine whether the project conforms, where applicable, with 1507 the comprehensive plan developed pursuant to s. 259.04(1)(a), the 1508 comprehensive multipurpose outdoor recreation plan developed

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1509	pursuant to s. 375.021, the state lands management plan adopted
1510	pursuant to s. 253.03(7), the water resources work plans
1511	developed pursuant to s. 373.199, and the provisions of s.
1512	259.032, s. 259.101, or s. 259.105, whichever is applicable.
1513	Section 11. Section 259.037, Florida Statutes, is amended
1514	to read:
1515	259.037 Land Management Uniform Accounting Council
1516	(1) The Land Management Uniform Accounting Council is
1517	created within the Department of Environmental Protection and
1518	shall consist of the director of the Division of State Lands, the
1519	director of the Division of Recreation and Parks, the director of
1520	the Office of Coastal and Aquatic Managed Areas, and the director
1521	of the Office of Greenways and Trails of the Department of
1522	Environmental Protection; the director of the Division of
1523	Forestry of the Department of Agriculture and Consumer Services;
1524	the executive director of the Fish and Wildlife Conservation
1525	Commission; and the director of the Division of Historical
1526	Resources of the Department of State, or their respective
1527	designees. Each state agency represented on the council shall
1528	have one vote. The chair of the council shall rotate annually in
1529	the foregoing order of state agencies. The agency of the
1530	representative serving as chair of the council shall provide
1531	staff support for the council. The Division of State Lands shall
1532	serve as the recipient of and repository for the council's
1533	documents. The council shall meet at the request of the chair.
1 - 0 4	

(2) The Auditor General and the director of the Office of
Program Policy Analysis and Government Accountability, or their
designees, shall advise the council to ensure that appropriate
accounting procedures are utilized and that a uniform method of

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1538	collecting and reporting accurate costs of land management
1539	activities are created and can be used by all agencies.
1540	(3) (a) All land management activities and costs must be
1541	assigned to a specific category, and any single activity or cost
1542	may not be assigned to more than one category. Administrative
1543	costs, such as planning or training, shall be segregated from
1544	other management activities. Specific management activities and
1545	costs must initially be grouped, at a minimum, within the
1546	following categories:
1547	<u>1.(a)</u> Resource management.
1548	<u>2.(b)</u> Administration.
1549	3. Support.
1550	4. Capital improvements.
1551	5. Recreation visitor services.
1552	6. Law enforcement activities.
1553	(c) New facility construction.
1554	(d) Facility maintenance.
1555	
1556	Upon adoption of the initial list of land management categories
1557	by the council, agencies assigned to manage conservation or
1558	recreation lands shall, on July 1, 2000, begin to account for
1559	land management costs in accordance with the category to which an
1560	expenditure is assigned.
1561	(b) Each reporting agency shall also:
1562	1. Include a report of the available public use
1563	opportunities for each management unit of state land, the total
1564	management cost for public access and public use, and the cost
1565	associated with each use option.
1566	2. List the acres of land requiring minimal management

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1567	effort, moderate management effort, and significant management
1568	effort pursuant to s. 259.032(11)(c). For each category created
1569	in paragraph (a), the reporting agency shall include the amount
1570	of funds requested, the amount of funds received, and the amount
1571	of funds expended for land management.
1572	3. List acres managed and cost of management for each park,
1573	preserve, forest, reserve, or management area.
1574	4. List acres managed, cost of management, and lead manager
1575	for each state lands management unit for which secondary
1576	management activities were provided.
1577	5. Include a report of the estimated calculable financial
1578	benefits to the public for the ecosystem services provided by
1579	conservation lands, based on the best readily available
1580	information or science that provides a standard measurement
1581	methodology to be consistently applied by the land managing
1582	agencies. Such information may include, but need not be limited
1583	to, the value of natural lands for protecting the quality and
1584	quantity of drinking water through natural water filtration and
1585	recharge, contributions to protecting and improving air quality,
1586	benefits to agriculture through increased soil productivity and
1587	preservation of biodiversity, and savings to property and lives
1588	through flood control.

(4) The council shall report agencies' expenditures
pursuant to the adopted categories to the President of the Senate
and the Speaker of the House of Representatives annually,
beginning July 1, 2001. The council shall also provide this
report to the Acquisition and Restoration Council <u>and the</u>
<u>division</u> for inclusion in its annual report required pursuant to
s. 259.036 s. 259.105.

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(5) Should the council determine that the list of land management categories needs to be revised, it shall meet upon the call of the chair.

1599 (6) Biennially, each reporting agency shall also submit an 1600 operational report for each management area along with an 1601 approved management plan. The report should assess the progress 1602 toward achieving short-term and long-term management goals of the 1603 approved management plan, including all land management 1604 activities, and identify any deficiencies in management and 1605 corrective actions to address identified deficiencies as 1606 appropriate. This report shall be submitted to the Acquisition and Restoration Council and the division for inclusion in its 1607 1608 annual report required pursuant to s. 259.036.

Section 12. Subsections (3) and (7) of section 259.041,
Florida Statutes, are amended to read:

1611 259.041 Acquisition of state-owned lands for preservation, 1612 conservation, and recreation purposes.--

1613 No agreement to acquire real property for the purposes (3) 1614 described in this chapter, chapter 260, or chapter 375, title to 1615 which will vest in the board of trustees, may bind the state 1616 unless and until the agreement has been reviewed and approved by 1617 the Department of Environmental Protection as complying with the 1618 requirements of this section and any rules adopted pursuant to 1619 this section. Where any of the following conditions exist, the 1620 agreement shall be submitted to and approved by the board of 1621 trustees:

(a) The purchase price agreed to by the seller exceeds the
value as established pursuant to the rules of the board of
trustees;

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1625 (b) The contract price agreed to by the seller and 1626 acquiring agency exceeds \$1 million; 1627 The acquisition is the initial purchase in a project; (C) 1628 or 1629 (d) Other conditions that the board of trustees may adopt by rule. Such conditions may include, but not be limited to, 1630 projects where title to the property being acquired is considered 1631 1632 nonmarketable or is encumbered in such a way as to significantly 1633 affect its management. 1634 Where approval of the board of trustees is required pursuant to 1635 1636 this subsection, the acquiring agency must provide a 1637 justification as to why it is in the public's interest to acquire the parcel or project. Approval of the board of trustees also is 1638 1639 required for projects the department recommends acquiring 1640 pursuant to subsections (14) and (15). Review and approval of 1641 agreements for acquisitions for Florida Greenways and Trails 1642 Program properties pursuant to chapter 260 may be waived by the 1643 department in any contract with nonprofit corporations that have 1644 agreed to assist the department with this program. If the 1645 contribution of the acquiring agency exceeds \$100 million in any 1646 one fiscal year, the agreement shall be submitted to and approved 1647 by the Legislative Budget Commission. 1648 Prior to approval by the board of trustees or, when (7) 1649 applicable, the Department of Environmental Protection, of any 1650 agreement to purchase land pursuant to this chapter, chapter 260, 1651 or chapter 375, and prior to negotiations with the parcel owner 1652 to purchase any other land, title to which will vest in the board

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CODING: Words stricken are deletions; words underlined are additions.

of trustees, an appraisal of the parcel shall be required as

1654 follows:

(a) The board of trustees shall adopt by rule the method
for determining the value of parcels sought to be acquired by
state agencies pursuant to this section.

1658 Each parcel to be acquired shall have at least one (b) 1659 appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$1 million \$500,000. However, when both 1660 1661 appraisals exceed \$1 million \$500,000 and differ significantly, a 1662 third appraisal may be obtained. When a parcel is estimated to be 1663 worth \$100,000 or less and the director of the Division of State 1664 Lands finds that the cost of obtaining an outside appraisal is 1665 not justified, an appraisal prepared by the division may be used.

1666 Appraisal fees and associated costs shall be paid by (C) 1667 the agency proposing the acquisition. The board of trustees shall 1668 approve qualified fee appraisal organizations. All appraisals 1669 used for the acquisition of lands pursuant to this section shall 1670 be prepared by a member of an approved appraisal organization or 1671 by a state-certified appraiser who meets the standards and 1672 criteria established in rule by the board of trustees. Each fee appraiser selected to appraise a particular parcel shall, prior 1673 1674 to contracting with the agency or a participant in a multiparty 1675 agreement, submit to that agency or participant an affidavit 1676 substantiating that he or she has no vested or fiduciary interest 1677 in such parcel.

1678 (d) The fee appraiser and the review appraiser for the1679 agency shall not act in any way that may be construed as1680 negotiating with the property owner.

(e) Generally, appraisal reports are confidential andexempt from the provisions of s. 119.07(1), for use by the agency

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and the board of trustees, until an option contract is executed 1683 1684 or, if no option contract is executed, until 2 weeks before a 1685 contract or agreement for purchase is considered for approval by 1686 the board of trustees. However, the department has the authority, 1687 at its discretion, to disclose appraisal reports to private 1688 landowners during negotiations for acquisitions using alternatives to fee simple techniques, if the department 1689 1690 determines that disclosure of such reports will bring the 1691 proposed acquisition to closure. The Division of State Lands may 1692 also disclose appraisal information to public agencies or 1693 nonprofit organizations that agree to maintain the 1694 confidentiality of the reports or information when joint 1695 acquisition of property is contemplated, or when a public agency 1696 or nonprofit organization enters into a written multiparty 1697 agreement with the division to purchase and hold property for 1698 subsequent resale to the division. In addition, the division may 1699 use, as its own, appraisals obtained by a public agency or 1700 nonprofit organization, provided the appraiser is selected from 1701 the division's list of appraisers and the appraisal is reviewed 1702 and approved by the division. For the purposes of this chapter, 1703 "nonprofit organization" means an organization whose purposes 1704 include the preservation of natural resources, and which is 1705 exempt from federal income tax under s. 501(c)(3) of the Internal 1706 Revenue Code. The agency may release an appraisal report when the 1707 passage of time has rendered the conclusions of value in the 1708 report invalid or when the acquiring agency has terminated 1709 negotiations.

1710 (f) The Division of State Lands may use, as its own,1711 appraisals obtained by a public agency or nonprofit organization,

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1712 provided that the appraiser is selected from the division's list 1713 of appraisers and the appraisal is reviewed and approved by the 1714 division. For the purposes of this chapter, the term "nonprofit 1715 organization" means an organization whose purposes include the 1716 preservation of natural resources and which is exempt from 1717 federal income tax under s. 501(c)(3) of the Internal Revenue 1718 Code. 1719 1720 Notwithstanding the provisions of this subsection, on behalf of 1721 the board and before the appraisal of parcels approved for 1722 purchase under this chapter, the Secretary of Environmental 1723 Protection or the director of the Division of State Lands may 1724 enter into option contracts to buy such parcels. Any such option 1725 contract shall state that the final purchase price is subject to 1726 approval by the board or, when applicable, the secretary and that 1727 the final purchase price may not exceed the maximum offer allowed 1728 by law. Any such option contract presented to the board for final 1729 purchase price approval shall explicitly state that payment of 1730 the final purchase price is subject to an appropriation from the Legislature. The consideration for such an option may not exceed 1731 1732 \$1,000 or 0.01 percent of the estimate by the department of the 1733 value of the parcel, whichever amount is greater.

1734 Section 13. Section 259.105, Florida Statutes is amended to 1735 read:

- 1736
- 259.105 The Florida Forever Act.--

(1)

1737 1738

(2)(a) The Legislature finds and declares that:

17391. Land acquisition programs have
programThe Preservation 20001740program
provided tremendous financial resources for purchasing

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This section may be cited as the "Florida Forever Act."

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1741 environmentally significant lands to protect those lands from 1742 imminent development <u>or alteration</u>, thereby <u>ensuring</u> assuring 1743 present and future generations' access to important <u>waterways</u>, 1744 open spaces, and recreation and conservation lands.

2. The continued alteration and development of Florida's natural <u>and rural</u> areas to accommodate the state's rapidly growing population have contributed to the degradation of water resources, the fragmentation and destruction of wildlife habitats, the loss of outdoor recreation space, and the diminishment of wetlands, forests, <u>working landscapes, and</u> <u>coastal open space</u> and public beaches.

3. The potential development of Florida's remaining natural areas and escalation of land values require a continuation of government efforts to restore, bring under public protection, or acquire lands and water areas to preserve the state's <u>essential</u> <u>ecological functions and</u> invaluable quality of life.

1757 <u>4. It is essential to protect the state's ecosystems by</u>
 1758 promoting a more efficient use of land, to ensure opportunities
 1759 for viable agricultural activities on working lands, and to
 1760 promote vital rural and urban communities that support and
 1761 produce development patterns consistent with natural resource
 1762 protection.

<u>5.4.</u> Florida's groundwater, surface waters, and springs are
 under tremendous pressure due to population growth and economic
 expansion and require special protection and restoration efforts,
 <u>including the protection of uplands and springsheds that provide</u>
 <u>vital recharge to aquifer systems and are critical to the</u>
 <u>protection of water quality and water quantity of the aquifers</u>
 <u>and springs</u>. To ensure that sufficient quantities of water are

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1770 available to meet the current and future needs of the natural 1771 systems and citizens of the state, and assist in achieving the 1772 planning goals of the department and the water management 1773 districts, water resource development projects on public lands, 1774 where compatible with the resource values of and management 1775 objectives for the lands, are appropriate.

6.5. The needs of urban, suburban, and small communities in 1776 1777 Florida for high-quality outdoor recreational opportunities, 1778 greenways, trails, and open space have not been fully met by 1779 previous acquisition programs. Through such programs as the 1780 Florida Communities Trust and the Florida Recreation Development 1781 Assistance Program, the state shall place additional emphasis on 1782 acquiring, protecting, preserving, and restoring open space, 1783 ecological greenways, and recreation properties within urban, 1784 suburban, and rural areas where pristine natural communities or 1785 water bodies no longer exist because of the proximity of 1786 developed property.

1787 <u>7.6.</u> Many of Florida's unique ecosystems, such as the 1788 Florida Everglades, are facing ecological collapse due to 1789 Florida's burgeoning population <u>growth and other economic</u> 1790 <u>activities</u>. To preserve these valuable ecosystems for future 1791 generations, <u>essential</u> parcels of land must be acquired to 1792 facilitate ecosystem restoration.

1793 <u>8.7</u>. Access to public lands to support a broad range of 1794 outdoor recreational opportunities and the development of 1795 necessary infrastructure, where compatible with the resource 1796 values of and management objectives for such lands, promotes an 1797 appreciation for Florida's natural assets and improves the 1798 quality of life.

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1799 9.8. Acquisition of lands, in fee simple, less-than-fee 1800 interest, or other techniques shall in any lesser interest, 1801 should be based on a comprehensive science-based assessment of 1802 Florida's natural resources which targets essential conservation lands by prioritizing all current and future acquisitions based 1803 1804 on a uniform set of data and planned so as to protect the 1805 integrity and function of ecological systems and working 1806 landscapes, and provide multiple benefits, including preservation 1807 of fish and wildlife habitat, recreation space for urban and as 1808 well as rural areas, and the restoration of natural water 1809 storage, flow, and recharge.

1810 10.9. The state has embraced performance-based program 1811 budgeting as a tool to evaluate the achievements of publicly 1812 funded agencies, build in accountability, and reward those 1813 agencies which are able to consistently achieve quantifiable 1814 goals. While previous and existing state environmental programs 1815 have achieved varying degrees of success, few of these programs 1816 can be evaluated as to the extent of their achievements, 1817 primarily because performance measures, standards, outcomes, and goals were not established at the outset. Therefore, the Florida 1818 1819 Forever program shall be developed and implemented in the context 1820 of measurable state goals and objectives.

182111. The state must play a major role in the recovery and1822management of its imperiled species through the acquisition,1823restoration, enhancement, and management of ecosystems that can1824support the major life functions of such species. It is the1825intent of the Legislature to support local, state, and federal1826programs that result in net benefit to imperiled species habitat1827by providing public and private land owners meaningful incentives

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1828	for acquiring, restoring, managing, and repopulating habitats for
1829	imperiled species. It is the further intent of the Legislature
1830	that public lands, both existing and to be acquired, identified
1831	by the lead land managing agency, in consultation with the
1832	Florida Fish and Wildlife Conservation Commission for animals or
1833	the Department of Agriculture and Consumer Services for plants,
1834	as habitat or potentially restorable habitat for imperiled
1835	species, be restored, enhanced, managed, and repopulated as
1836	habitat for such species to advance the goals and objectives of
1837	imperiled species management consistent with the purposes for
1838	which such lands are acquired without restricting other uses
1839	identified in the management plan. It is also the intent of the
1840	Legislature that of the proceeds distributed pursuant to
1841	subsection (3), additional consideration be given to acquisitions
1842	that achieve a combination of conservation goals, including the
1843	restoration, enhancement, management, or repopulation of habitat
1844	for imperiled species. The Acquisition and Restoration Council,
1845	in addition to the criteria in subsection (9), shall give weight
1846	to projects that include acquisition, restoration, management, or
1847	repopulation of habitat for imperiled species. The term
1848	"imperiled species" as used in this chapter and chapter 253,
1849	means plants and animals that are federally listed under the
1850	Endangered Species Act, or state-listed by the Fish and Wildlife
1851	Conservation Commission or the Department of Agriculture and
1852	Consumer Services.
1853	a. As part of the state's role, all state lands that have

1854 <u>imperiled species habitat shall include as a consideration in</u> 1855 <u>management plan development the restoration, enhancement,</u> 1856 <u>management, and repopulation of such habitats. In addition, the</u>

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1857	lead land managing agency of such state lands may use fees
1858	received from public or private entities for projects to offset
1859	adverse impacts to imperiled species or their habitat in order to
1860	restore, enhance, manage, repopulate, or acquire land and to
1861	implement land management plans developed under s. 253.034 or
1862	land management prospectus developed and implemented under this
1863	chapter. Such fees shall be deposited into a foundation or fund
1864	created by each land management agency under s. 372.0215, s.
1865	589.012, or 259.032(11)(d), to be used solely to restore, manage,
1866	enhance, repopulate, or acquire imperiled species habitat.
1867	b. Where habitat or potentially restorable habitat for
1868	imperiled species is located on state lands, the Fish and
1869	Wildlife Conservation Commission and the Department of
1870	Agriculture and Consumer Services shall be included on any
1871	advisory group required under chapter 253, and the short-term and
1872	long-term management goals required under chapter 253 must
1873	advance the goals and objectives of imperiled species management
1874	consistent with the purposes for which the land was acquired
1875	without restricting other uses identified in the management plan.
1876	12.10. There is a need It is the intent of the Legislature
1877	to change the focus and direction of the state's major land
1878	acquisition programs and to extend funding and bonding

1879 capabilities, so that future generations may enjoy the natural 1880 resources of <u>this state</u>.

(b) The Legislature recognizes that acquisition <u>of lands in</u>
<u>fee simple</u> is only one way to achieve the aforementioned goals
and encourages <u>the use of less-than-fee interests</u>, <u>other</u>
<u>techniques</u>, <u>and</u> the development of creative partnerships between
governmental agencies and private landowners. <u>Such partnerships</u>

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1886 may include those that advance the restoration, enhancement, 1887 management, or repopulation of imperiled species habitat on state 1888 lands as provided for in subparagraph (a)11. Easements acquired pursuant to s. 570.71(2)(a) and (b), land protection agreements, 1889 and non-state funded tools such as rural land stewardship areas, 1890 1891 sector planning, and mitigation and similar tools should be used, where appropriate, to bring environmentally sensitive tracts 1892 1893 under an acceptable level of protection at a lower financial cost 1894 to the public, and to provide private landowners with the 1895 opportunity to enjoy and benefit from their property.

1896 (c) Public agencies or other entities that receive funds 1897 under this section shall are encouraged to better coordinate 1898 their expenditures so that project acquisitions, when combined with acquisitions under Florida Forever, Preservation 2000, Save 1899 1900 Our Rivers, the Florida Communities Trust, and other public land 1901 acquisition programs, and the techniques, partnerships, and tools referenced in subparagraph (a)11. and paragraph (b), are used to 1902 1903 will form more complete patterns of protection for natural areas, 1904 ecological greenways, and functioning ecosystems, to better 1905 accomplish the intent of this section.

1906 (d) A long-term financial commitment to restoring, 1907 enhancing, and managing Florida's public lands in order to 1908 implement land management plans developed under s. 253.034 or a 1909 land management prospectus developed and implemented under this chapter must accompany any new land acquisition program to ensure 1910 1911 that the natural resource values of such lands are restored, 1912 enhanced, managed, and protected, that the public enjoys has the 1913 opportunity to enjoy the lands to their fullest potential, and that the state achieves the full benefits of its investment of 1914

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1915	public dollars. Innovative strategies such as public-private
1916	partnerships and interagency planning and sharing of resources
1917	shall be used to achieve the state's management goals.
1918	(e) With limited dollars available for restoration,
1919	enhancement, management, and acquisition of land and water areas
1920	and for providing long-term management and capital improvements,
1921	a competitive selection process <u>shall</u> can select those projects
1922	best able to meet the goals of Florida Forever and maximize the
1923	efficient use of the program's funding.
1924	(f) To ensure success and provide accountability to the
1925	citizens of this state, it is the intent of the Legislature that
1926	any <u>cash or</u> bond proceeds used pursuant to this section be used
1927	to implement the goals and objectives recommended by \underline{a}
1928	comprehensive science-based assessment and the Florida Forever
1929	Advisory Council as approved by the Board of Trustees of the
1930	Internal Improvement Trust Fund and the Legislature.
1931	(g) As it has with previous land acquisition programs,
1932	the Legislature recognizes the desires of the <u>residents</u>
1933	citizens of this state to prosper through economic development
1934	and to preserve, restore, and manage the state's natural areas
1935	and recreational open space of Florida . The Legislature further
1936	recognizes the urgency of restoring the natural functions,
1937	including wildlife and imperiled species habitat functions, of
1938	public lands or water bodies before they are degraded to a
1939	point where recovery may never occur, yet acknowledges the
1940	difficulty of ensuring adequate funding for restoration <u>,</u>
1941	enhancement and management efforts in light of other equally
1942	critical financial needs of the state. It is the Legislature's
1943	desire and intent to fund the implementation of this section

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1944 and to do so in a fiscally responsible manner, by issuing bonds 1945 to be repaid with documentary stamp tax <u>or other</u> revenue 1946 <u>sources, including those identified in subparagraph (a)11</u>.

1947 (h) The Legislature further recognizes the important role 1948 that many of our state and federal military installations 1949 contribute to protecting and preserving Florida's natural 1950 resources as well as our economic prosperity. Where the state's 1951 land conservation plans overlap with the military's need to 1952 protect lands, waters, and habitat to ensure the sustainability 1953 of military missions, it is the Legislature's intent that 1954 agencies receiving funds under this program cooperate with our 1955 military partners to protect and buffer military installations 1956 and military airspace, by:

Protecting habitat on nonmilitary land for any species
 found on military land that is designated as threatened or
 endangered, or is a candidate for such designation under the
 Endangered Species Act or any Florida statute;

1961 2. Protecting areas underlying low-level military air 1962 corridors or operating areas; and

1963 3. Protecting areas identified as clear zones, accident 1964 potential zones, and air installation compatible use buffer zones 1965 delineated by our military partners; and.

19664. Providing the military with technical assistance to1967restore, enhance, and manage military land as habitat for1968imperiled species or species designated as threatened or1969endangered, or a candidate for such designation, and for the1970recovery or reestablishment of such species.

1971 (3) Less the costs of issuing and the costs of funding1972 reserve accounts and other costs associated with bonds, the

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proceeds of cash payments or bonds issued pursuant to this 1973 1974 section shall be deposited into the Florida Forever Trust Fund 1975 created by s. 259.1051. The proceeds shall be distributed by the 1976 Department of Environmental Protection in the following manner: 1977 Thirty Thirty-five percent to the Department of (a) 1978 Environmental Protection for the acquisition of lands and capital 1979 project expenditures necessary to implement the water management 1980 districts' priority lists developed pursuant to s. 373.199. The 1981 funds are to be distributed to the water management districts as 1982 provided in subsection (11). A minimum of 50 percent of the total 1983 funds provided over the life of the Florida Forever program 1984 pursuant to this paragraph shall be used for the acquisition of 1985 lands. 1986 Thirty-five percent to the Department of Environmental (b) 1987 Protection for the acquisition of lands and capital project 1988 expenditures described in this section. Of the proceeds 1989 distributed pursuant to this paragraph, it is the intent of the 1990 Legislature that an increased priority be given to those 1991 acquisitions which achieve a combination of conservation goals, 1992 including protecting Florida's water resources and natural 1993 groundwater recharge. At a minimum, 3 percent, and no more than 1994 10 percent, of the funds allocated pursuant to this paragraph 1995 shall be spent on capital project expenditures identified during 1996 the time of acquisition which meet land management planning activities necessary for public access may not exceed 10 percent 1997 1998 of the funds allocated pursuant to this paragraph.

(c) <u>Twenty-one</u> Twenty-two percent to the Department of
Community Affairs for use by the Florida Communities Trust for
the purposes of part III of chapter 380, as described and limited

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by this subsection, and grants to local governments or nonprofit 2002 2003 environmental organizations that are tax-exempt under s. 2004 501(c)(3) of the United States Internal Revenue Code for the 2005 acquisition of community-based projects, urban open spaces, 2006 parks, and greenways to implement local government comprehensive 2007 plans. From funds available to the trust and used for land 2008 acquisition, 75 percent shall be matched by local governments on 2009 a dollar-for-dollar basis. The Legislature intends that the 2010 Florida Communities Trust emphasize funding projects in low-2011 income or otherwise disadvantaged communities and projects that provide areas for direct water access and water-dependent 2012 2013 facilities that are open to the public and offer public access by 2014 vessels to waters of the state, including boat ramps and 2015 associated parking and other support facilities. At least 30 2016 percent of the total allocation provided to the trust shall be 2017 used in Standard Metropolitan Statistical Areas, but one-half of 2018 that amount shall be used in localities in which the project site 2019 is located in built-up commercial, industrial, or mixed-use areas 2020 and functions to intersperse open spaces within congested urban 2021 core areas. From funds allocated to the trust, no less than 5 2022 percent shall be used to acquire lands for recreational trail 2023 systems, provided that in the event these funds are not needed 2024 for such projects, they will be available for other trust 2025 projects. Local governments may use federal grants or loans, 2026 private donations, or environmental mitigation funds, including 2027 environmental mitigation funds required pursuant to s. 338.250, 2028 for any part or all of any local match required for acquisitions 2029 funded through the Florida Communities Trust. Any lands purchased 2030 by nonprofit organizations using funds allocated under this

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2031 paragraph must provide for such lands to remain permanently in 2032 public use through a reversion of title to local or state 2033 government, conservation easement, or other appropriate 2034 mechanism. Projects funded with funds allocated to the Trust 2035 shall be selected in a competitive process measured against 2036 criteria adopted in rule by the Trust.

2037 (d) Two percent to the Department of Environmental2038 Protection for grants pursuant to s. 375.075.

2039 (e) One and five-tenths percent to the Department of 2040 Environmental Protection for the purchase of inholdings and 2041 additions to state parks and for capital project expenditures as 2042 described in this section. At a minimum, 1 percent, and no more 2043 than 10 percent, of the funds allocated pursuant to this 2044 paragraph shall be spent on capital project expenditures 2045 identified during the time of acquisition which meet land 2046 management planning activities necessary for public access may not exceed 10 percent of the funds allocated under this 2047 2048 paragraph. For the purposes of this paragraph, "state park" means 2049 any real property in the state which is under the jurisdiction of 2050 the Division of Recreation and Parks of the department, or which 2051 may come under its jurisdiction.

2052 One and five-tenths percent to the Division of Forestry (f) 2053 of the Department of Agriculture and Consumer Services to fund 2054 the acquisition of state forest inholdings and additions pursuant 2055 to s. 589.07, the implementation of reforestation plans or 2056 sustainable forestry management practices, and for capital 2057 project expenditures as described in this section. At a minimum, 2058 1 percent, and no more than 10 percent, of the funds allocated 2059 for the acquisition of inholdings and additions pursuant to this

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2060 <u>paragraph shall be spent on</u> capital project expenditures 2061 <u>identified during the time of acquisition which meet land</u> 2062 <u>management planning activities necessary for public access</u> may 2063 <u>not exceed 10 percent of the funds allocated under this</u> 2064 <u>paragraph</u>.

2065 (g) One and five-tenths percent to the Fish and Wildlife 2066 Conservation Commission to fund the acquisition of inholdings and additions to lands managed by the commission which are important 2067 2068 to the conservation of fish and wildlife and for capital project 2069 expenditures as described in this section. At a minimum, 1 2070 percent, and no more than 10 percent, of the funds allocated 2071 pursuant to this paragraph shall be spent on capital project expenditures identified during the time of acquisition which meet 2072 2073 land management planning activities necessary for public access 2074 may not exceed 10 percent of the funds allocated under this 2075 paragraph.

2076 One and five-tenths percent to the Department of (h) 2077 Environmental Protection for the Florida Greenways and Trails 2078 Program, to acquire greenways and trails or greenways and trail 2079 systems pursuant to chapter 260, including, but not limited to, 2080 abandoned railroad rights-of-way and the Florida National Scenic 2081 Trail and for capital project expenditures as described in this 2082 section. At a minimum, 1 percent, and no more than 10 percent, of 2083 the funds allocated pursuant to this paragraph shall be spent on 2084 capital project expenditures identified during the time of 2085 acquisition which meet land management planning activities 2086 necessary for public access may not exceed 10 percent of the 2087 funds allocated under this paragraph.

2088

(i) Three and five-tenths percent to the Department of

2089	Agriculture and Consumer Services for the acquisition of
2090	agricultural lands, through perpetual conservation easements and
2091	other perpetual less-than-fee techniques, which will achieve the
2092	objectives of Florida Forever and s. 570.71. Rules concerning the
2093	application, acquisition, and priority ranking process for such
2094	easements shall be developed pursuant to s. 570.71(10) and as
2095	provided by this paragraph. The board shall ensure that such
2096	rules are consistent with the acquisition process provided for in
2097	s. 259.041. Provisions of the rules developed pursuant to s.
2098	570.71(10), shall also provide for the following:
2099	1. An annual priority list shall be developed pursuant to
2100	s. 570.71(10), submitted to the Acquisition and Restoration
2101	Council for review, and approved by the board pursuant to s.
2102	259.04.
2103	2. Terms of easements and acquisitions proposed pursuant to
2104	this paragraph shall be approved by the board and shall not be
2105	delegated by the board to any other entity receiving funds under
2106	this section.
2107	3. All acquisitions pursuant to this paragraph shall
2108	contain a clear statement that they are subject to legislative
2109	appropriation.
2110	
2111	No funds provided under this paragraph shall be expended until
2112	final adoption of rules by the board pursuant to s. 570.71.
2113	(j) Two and five-tenths percent to the Department of
2114	Community Affairs for the acquisition of land and capital project
2115	expenditures necessary to implement the Stan Mayfield Working
2116	Waterfronts Program within the Florida communities trust pursuant
2117	to s. 380.5105.

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2118 (k) (i) It is the intent of the Legislature that cash 2119 payments or proceeds of Florida Forever bonds distributed under 2120 this section shall be expended in an efficient and fiscally responsible manner. An agency that receives proceeds from Florida 2121 2122 Forever bonds under this section may not maintain a balance of 2123 unencumbered funds in its Florida Forever subaccount beyond 3 fiscal years from the date of deposit of funds from each bond 2124 2125 issue. Any funds that have not been expended or encumbered after 3 fiscal years from the date of deposit shall be distributed by 2126 2127 the Legislature at its next regular session for use in the 2128 Florida Forever program.

2129 (1) (j) For the purposes of paragraphs $(d)_r$ (e), (f), and 2130 (g), and (h), the agencies that which receive the funds shall develop their individual acquisition or restoration lists in 2131 2132 accordance with specific criteria and numeric performance 2133 measures developed pursuant s. 259.035(4). Proposed additions may 2134 be acquired if they are identified within the original project 2135 boundary, the management plan required pursuant to s. 253.034(5), or the management prospectus required pursuant to s. 2136 259.032(9)(d). Proposed additions not meeting the requirements of 2137 2138 this paragraph shall be submitted to the Acquisition and 2139 Restoration Council for approval. The council may only approve 2140 the proposed addition if it meets two or more of the following 2141 criteria: serves as a link or corridor to other publicly owned 2142 property; enhances the protection or management of the property; 2143 would add a desirable resource to the property; would create a 2144 more manageable boundary configuration; has a high resource value 2145 that otherwise would be unprotected; or can be acquired at less 2146 than fair market value.

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2147 (4) It is the intent of the Legislature that projects or 2148 acquisitions funded pursuant to paragraphs (3) (a) and (b) 2149 contribute to the achievement of the following goals, which shall be evaluated in accordance with specific criteria and numeric 2150 2151 performance measures developed pursuant s. 259.035(4): 2152 (a) Enhance the coordination and completion of land 2153 acquisition projects, as measured by: 2154 1. The number of acres acquired through the state's land 2155 acquisition programs that contribute to the enhancement of 2156 essential natural resources, ecosystem service parcels, and 2157 connecting linkage corridors as identified and developed by the 2158 best available scientific analysis completion of Florida Preservation 2000 projects or projects begun before Preservation 2159 2160 $\frac{2000}{2}$; The number of acres protected through the use of 2161 2. 2162 alternatives to fee simple acquisition; or 2163 The number of shared acquisition projects among Florida 3. Forever funding partners and partners with other funding sources, 2164 including local governments and the Federal Government. 2165 2166 Increase the protection of Florida's biodiversity at (b) 2167 the species, natural community, and landscape levels, as measured 2168 by: The number of acres acquired of significant strategic 2169 1. 2170 habitat conservation areas; 2171 2. The number of acres acquired of highest priority 2172 conservation areas for Florida's rarest species; 2173 3. The number of acres acquired of significant landscapes, 2174 landscape linkages, and conservation corridors, giving priority 2175 to completing linkages;

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2176 4. The number of acres acquired of underrepresented native 2177 ecosystems; 2178 The number of landscape-sized protection areas of at 5. least 50,000 acres that exhibit a mosaic of predominantly intact 2179 2180 or restorable natural communities established through new 2181 acquisition projects or augmentations to previous projects; or The percentage increase in the number of occurrences of 2182 6. 2183 imperiled species endangered species, threatened species, or 2184 species of special concern on publicly managed conservation

2185 areas.
2186 (c) Protect, restore, and maintain the quality and natural

functions of land, water, and wetland systems of the state, as measured by:

2189 The number of acres of publicly owned land identified as 1. 2190 needing restoration, enhancement, and management, acres 2191 undergoing restoration or enhancement, and acres with restoration 2192 activities completed, and acres managed to maintain such restored 2193 or enhanced conditions; the number of acres which represent 2194 actual or potential imperiled species habitat; the number of 2195 acres which are available pursuant to a management plan to 2196 restore, enhance, repopulate, and manage imperiled species 2197 habitat; and the number of acres of imperiled species habitat managed, restored, enhanced, repopulated, or acquired; 2198

2199 2. The percentage of water segments that fully meet, 2200 partially meet, or do not meet their designated uses as reported 2201 in the Department of Environmental Protection's State Water 2202 Quality Assessment 305(b) Report;

3. The percentage completion of targeted capitalimprovements in surface water improvement and management plans

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2205	created under s. 373.453(2), regional or master stormwater
2206	management system plans, or other adopted restoration plans;
2207	4. The number of acres acquired that protect natural
2208	floodplain functions;
2209	5. The number of acres acquired that protect surface waters
2210	of the state;
2211	6. The number of acres identified for acquisition to
2212	minimize damage from flooding and the percentage of those acres
2213	acquired;
2214	7. The number of acres acquired that protect fragile
2215	coastal resources;
2216	8. The number of acres of functional wetland systems
2217	protected;
2218	9. The percentage of miles of critically eroding beaches
2219	contiguous with public lands that are restored or protected from
2220	further erosion;
2221	10. The percentage of public lakes and rivers in which
2222	invasive, nonnative aquatic plants are under maintenance control;
2223	or
2224	11. The number of acres of public conservation lands in
2225	which upland invasive, exotic plants are under maintenance
2226	control.
2227	(d) Ensure that sufficient quantities of water are
2228	available to meet the current and future needs of natural systems
2229	and the citizens of the state, as measured by:
2230	1. The number of acres acquired which provide retention and
2231	storage of surface water in naturally occurring storage areas,
2232	such as lakes and wetlands, consistent with the maintenance of
2233	water resources or water supplies and consistent with district

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2234	water supply plans;
2235	2. The quantity of water made available through the water
2236	resource development component of a district water supply plan
2237	for which a water management district is responsible; or
2238	3. The number of acres acquired of groundwater recharge
2239	areas critical to springs, sinks, aquifers, other natural
2240	systems, or water supply.
2241	(e) Increase natural resource-based public recreational and
2242	educational opportunities, as measured by:
2243	1. The number of acres acquired that are available for
2244	natural resource-based public recreation or education;
2245	2. The miles of trails that are available for public
2246	recreation, giving priority to those that provide significant
2247	connections including those that will assist in completing the
2248	Florida National Scenic Trail; or
2249	3. The number of new resource-based recreation facilities,
2250	by type, made available on public land.
2251	(f) Preserve significant archaeological or historic sites,
2252	as measured by:
2253	1. The increase in the number of and percentage of historic
2254	and archaeological properties listed in the Florida Master Site
2255	File or National Register of Historic Places which are protected
2256	or preserved for public use; or
2257	2. The increase in the number and percentage of historic
2258	and archaeological properties that are in state ownership.
2259	(g) Increase the amount of forestland available for
2260	sustainable management of natural resources, as measured by:
2261	1. The number of acres acquired that are available for
2262	sustainable forest management;

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The number of acres of state-owned forestland managed 2263 2. 2264 for economic return in accordance with current best management 2265 practices; 2266 The number of acres of forestland acquired that will 3. 2267 serve to maintain natural groundwater recharge functions; or 2268 4. The percentage and number of acres identified for 2269 restoration actually restored by reforestation. 2270 (h) Increase the amount of open space available in urban 2271 areas, as measured by: 2272 The percentage of local governments that participate in 1. 2273 land acquisition programs and acquire open space in urban cores; 2274 or 2275 2. The percentage and number of acres of purchases of open 2276 space within urban service areas. 2277 2278 Florida Forever projects and acquisitions funded pursuant to 2279 paragraph (3) (c) shall be measured by goals developed by rule by 2280 the Florida Communities Trust Governing Board created in s. 2281 380.504. 2282 All lands acquired pursuant to this section shall be (5) (a) 2283 managed for multiple-use purposes, where compatible with the 2284 resource values of and management objectives for such lands. As 2285 used in this section, "multiple-use" includes, but is not limited 2286 to, outdoor recreational activities as described in ss. 253.034 2287 and 259.032(9)(b), water resource development projects, and 2288 sustainable forestry management, carbon sequestration, carbon 2289 mitigation, or carbon offsets.

(b) Upon a decision by the entity in which title to lands acquired pursuant to this section has vested, such lands may be

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02 designated single use as defined in s. 253.034(2)(b).

3 (c) For purposes of this section, the Board of Trustees of 4 the Internal Improvement Trust Fund shall adopt rules that 5 pertain to the use of state lands for carbon sequestration, 6 carbon mitigation, or carbon offsets and that provide for 7 climate-change-related benefits.

(6) As provided in this section, a water resource or water supply development project may be allowed only if the following conditions are met: minimum flows and levels have been established for those waters, if any, which may reasonably be expected to experience significant harm to water resources as a result of the project; the project complies with all applicable permitting requirements; and the project is consistent with the regional water supply plan, if any, of the water management district and with relevant recovery or prevention strategies if required pursuant to s. 373.0421(2).

(7) (a) Beginning no later than July 1, 2001, and every year thereafter, the Acquisition and Restoration Council shall accept applications from state agencies, local governments, nonprofit and for-profit organizations, private land trusts, and individuals for project proposals eligible for funding pursuant to paragraph (3) (b). The council shall evaluate the proposals received pursuant to this subsection to ensure that they meet at least one of the criteria under subsection (9).

(b) Project applications shall contain, at a minimum, the following:

A minimum of two numeric performance measures that
 directly relate to the overall goals adopted by the council. Each
 performance measure shall include a baseline measurement, which

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is the current situation; a performance standard which the project sponsor anticipates the project will achieve; and the performance measurement itself, which should reflect the incremental improvements the project accomplishes towards achieving the performance standard.

2326 2. Proof that property owners within any proposed 2327 acquisition have been notified of their inclusion in the proposed 2328 project. Any property owner may request the removal of such 2329 property from further consideration by submitting a request to 2330 the project sponsor or the Acquisition and Restoration Council by 2331 certified mail. Upon receiving this request, the council shall 2332 delete the property from the proposed project; however, the board 2333 of trustees, at the time it votes to approve the proposed project 2334 lists pursuant to subsection (16), may add the property back on to the project lists if it determines by a super majority of its 2335 2336 members that such property is critical to achieve the purposes of 2337 the project.

(c) The title to lands acquired under this section shall vest in the Board of Trustees of the Internal Improvement Trust Fund, except that title to lands acquired by a water management district shall vest in the name of that district and lands acquired by a local government shall vest in the name of the purchasing local government.

(8) The Acquisition and Restoration Council shall develop a project list that shall represent those projects submitted pursuant to subsection (7).

(9) The Acquisition and Restoration Council shall recommend
rules for adoption by the board of trustees to competitively
evaluate, select, and rank projects eligible for Florida Forever

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funds pursuant to paragraph (3) (b) and for additions to the Conservation and Recreation Lands list pursuant to ss. 259.032 and 259.101(4). In developing these proposed rules, the Acquisition and Restoration Council shall give weight to the following criteria:

(a) The project meets multiple goals described insubsection (4).

(b) The project is part of an ongoing governmental effortto restore, protect, or develop land areas or water resources.

(c) The project enhances or facilitates management of properties already under public ownership.

2361 (d) The project has significant archaeological or historic 2362 value.

(e) The project has funding sources that are identified andassured through at least the first 2 years of the project.

2365 (f) The project contributes to the solution of water 2366 resource problems on a regional basis.

(g) The project has a significant portion of its land area in imminent danger of development, in imminent danger of losing its significant natural attributes or recreational open space, or in imminent danger of subdivision which would result in multiple ownership and make acquisition of the project costly or less likely to be accomplished.

(h) The project implements an element from a plan developedby an ecosystem management team.

2375 (i) The project is one of the components of the Everglades 2376 restoration effort.

2377 (j) The project may be purchased at 80 percent of appraised 2378 value.

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(k) The project may be acquired, in whole or in part, using alternatives to fee simple, including but not limited to, <u>tax</u> incentives, mitigation funds, or other revenues, the purchase of development rights, hunting rights, agricultural or silvicultural rights, or mineral rights or obtaining conservation easements or flowage easements.

(1) The project is a joint acquisition, either among public agencies, nonprofit organizations, or private entities, or by a public-private partnership.

2388 (10)The Acquisition and Restoration Council shall give 2389 increased priority to those projects for which matching funds are 2390 available and to project elements previously identified on an 2391 acquisition list pursuant to this section that can be acquired at 2392 80 percent or less of appraised value. The council shall also 2393 give increased priority to those projects where the state's land 2394 conservation plans overlap with the military's need to protect 2395 lands, water, and habitat to ensure the sustainability of 2396 military missions including:

(a) Protecting habitat on nonmilitary land for any species
found on military land that is designated as threatened or
endangered, or is a candidate for such designation under the
Endangered Species Act or any Florida statute;

(b) Protecting areas underlying low-level military air corridors or operating areas; and

(c) Protecting areas identified as clear zones, accident potential zones, and air installation compatible use buffer zones delineated by our military partners, and for which federal or other funding is available to assist with the project.

2407

(11) For the purposes of funding projects pursuant to

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2408 paragraph (3)(a), the Secretary of Environmental Protection shall 2409 ensure that each water management district receives the following 2410 percentage of funds annually:

(a) Thirty-five percent to the South Florida Water Management District, of which amount \$25 million for 2 years beginning in fiscal year 2000-2001 shall be transferred by the Department of Environmental Protection into the Save Our Everglades Trust Fund and shall be used exclusively to implement the comprehensive plan under s. 373.470.

2417 (b) Twenty-five percent to the Southwest Florida Water 2418 Management District.

2419 (c) Twenty-five percent to the St. Johns River Water 2420 Management District.

(d) Seven and one-half percent to the Suwannee River WaterManagement District.

2423 (e) Seven and one-half percent to the Northwest Florida2424 Water Management District.

2425 It is the intent of the Legislature that in developing (12)2426 the list of projects for funding pursuant to paragraph (3)(a), 2427 that these funds not be used to abrogate the financial 2428 responsibility of those point and nonpoint sources that have 2429 contributed to the degradation of water or land areas. Therefore, 2430 an increased priority shall be given by the water management 2431 district governing boards to those projects that have secured a 2432 cost-sharing agreement allocating responsibility for the cleanup 2433 of point and nonpoint sources.

2434 (13) An affirmative vote of five members of the Acquisition
2435 and Restoration Council shall be required in order to place a
2436 proposed project on the list developed pursuant to subsection

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(8). Any member of the council who by family or a business 2437 2438 relationship has a connection with any project proposed to be 2439 ranked shall declare such interest prior to voting for a 2440 project's inclusion on the list. 2441 (14) Each year that cash disbursements or bonds are to be 2442 issued pursuant to this section, the Acquisition and Restoration 2443 Council shall review the most current approved project list and 2444 shall, by the first board meeting in May, present to the Board of 2445 Trustees of the Internal Improvement Trust Fund for approval a 2446 listing of projects developed pursuant to subsection (8). The 2447 board of trustees may remove projects from the list developed pursuant to this subsection, but may not add projects or 2448 2449 rearrange project rankings. 2450 (15)The Acquisition and Restoration Council shall submit 2451 to the board of trustees, with its list of projects, a report 2452 that includes, but shall not be limited to, the following 2453 information for each project listed: 2454 The stated purpose for inclusion. (a) 2455 (b) Projected costs to achieve the project goals. An interim management budget that includes all costs 2456 (C) 2457 associated with immediate public access. 2458 Specific performance measures. (d) 2459 (e) Plans for public access. 2460 An identification of the essential parcel or parcels (f) 2461 within the project without which the project cannot be properly 2462 managed. 2463 (q) Where applicable, an identification of those projects

2463 (g) Where applicable, an identification of those projects 2464 or parcels within projects which should be acquired in fee simple 2465 or in less than fee simple.

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2466 (h) An identification of those lands being purchased for 2467 conservation purposes. 2468 A management policy statement for the project and a (i) 2469 management prospectus pursuant to s. 259.032(9)(d). 2470 An estimate of land value based on county tax assessed (j) 2471 values. 2472 A map delineating project boundaries. (k) 2473 (1) An assessment of the project's ecological value, 2474 outdoor recreational value, forest resources, wildlife resources, 2475 ownership pattern, utilization, and location. 2476 A discussion of whether alternative uses are proposed (m) 2477 for the property and what those uses are. 2478 A designation of the management agency or agencies. (n) 2479 (16)All proposals for projects pursuant to paragraph (3) (b) or subsection (20) shall be implemented only if adopted by 2480 2481 the Acquisition and Restoration Council and approved by the board 2482 of trustees. The council shall consider and evaluate in writing 2483 the merits and demerits of each project that is proposed for 2484 Florida Forever funding and each proposed addition to the 2485 Conservation and Recreation Lands list program. The council shall 2486 ensure that each proposed project will meet a stated public 2487 purpose for the restoration, conservation, or preservation of 2488 environmentally sensitive lands and water areas or for providing 2489 outdoor recreational opportunities and that each proposed 2490 addition to the Conservation and Recreation Lands list will meet 2491 the public purposes under s. 259.032(3) and, when applicable, s. 2492 259.101(4). The council also shall determine whether the project 2493 or addition conforms, where applicable, with the comprehensive 2494 plan developed pursuant to s. 259.04(1)(a), the comprehensive

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2495	multipurpose outdoor recreation plan developed pursuant to s.
2496	375.021, the state lands management plan adopted pursuant to s.
2497	253.03(7), the water resources work plans developed pursuant to
2498	s. 373.199, and the provisions of this section.
2499	(17) On an annual basis, the Division of State Lands shall
2500	prepare an annual work plan that prioritizes projects on the
2501	Florida Forever list and sets forth the funding available in the
2502	fiscal year for land acquisition. The work plan shall consider
2503	the following categories of expenditure for land conservation
2504	projects already selected for the Florida Forever list pursuant
2505	to subsection (8):
2506	(a) A critical natural lands category, including functional
2507	landscape-scale natural systems, intact large hydrological
2508	systems, lands that have significant imperiled natural
2509	communities, and corridors linking large landscapes, as
2510	identified and developed by the best available scientific
2511	analysis.
2512	(b) A partnerships or regional incentive category,
2513	including:
2514	1. Projects where local and regional cost-share agreements
2515	provide a lower cost and greater conservation benefit to the
2516	people of the state. Additional consideration shall be provided
2517	under this category where parcels are identified as part of a
2518	local or regional visioning process and are supported by
2519	scientific analysis; and
2520	2. Bargain and shared projects where the state will receive
2521	a significant reduction in price for public ownership of land as
2522	a result of the removal of development rights or other interests
2523	in lands or receives alternative or matching funds.

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2524	(c) A substantially complete category of projects where
2525	mainly inholdings, additions, and linkages between preserved
2526	areas will be acquired and where 85 percent of the project is
2527	complete.
2528	(d) A climate-change category list of lands where
2529	acquisition or other conservation measures will address the
2530	challenges of global climate change, such as through protection,
2531	restoration, mitigation, and strengthening of Florida's land,
2532	water, and coastal resources. This category includes lands that
2533	provide opportunities to sequester carbon, provide habitat,
2534	protect coastal lands or barrier islands, and otherwise mitigate
2535	and help adapt to the effects of sea-level rise and meet other
2536	objectives of the program.
2537	(e) A less-than-fee category for working agricultural lands
2538	that significantly contribute to resource protection through
2539	conservation easements and other less-than-fee techniques, tax
2540	incentives, life estates, landowner agreements, and other
2541	partnerships, including conservation easements acquired in
2542	partnership with federal conservation programs, which will
2543	achieve the objectives of Florida Forever while allowing the
2544	continuation of compatible agricultural uses on the land. Terms
2545	of easements proposed for acquisition under this category shall
2546	be developed by the Division of State Lands in coordination with
2547	the Department of Agriculture and Consumer Services.
2548	
2549	Projects within each category shall be ranked by order of
2550	priority. The work plan shall be adopted by the Acquisition and
2551	Restoration Council after at least one public hearing. A copy of
2552	the work plan shall be provided to the board of trustees of the

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2553Internal Improvement Trust Fund no later than October 1 of each2554year.

2555 (18) (17) (a) The Board of Trustees of the Internal 2556 Improvement Trust Fund, or, in the case of water management 2557 district lands, the owning water management district, may 2558 authorize the granting of a lease, easement, or license for the 2559 use of certain lands acquired pursuant to this section, for certain uses that are determined by the appropriate board to be 2560 2561 compatible with the resource values of and management objectives 2562 for such lands.

(b) Any existing lease, easement, or license acquired for incidental public or private use on, under, or across any lands acquired pursuant to this section shall be presumed to be compatible with the purposes for which such lands were acquired.

2567 (c) Notwithstanding the provisions of paragraph (a), no 2568 such lease, easement, or license shall be entered into by the 2569 Department of Environmental Protection or other appropriate state agency if the granting of such lease, easement, or license would 2570 2571 adversely affect the exclusion of the interest on any revenue 2572 bonds issued to fund the acquisition of the affected lands from 2573 gross income for federal income tax purposes, pursuant to 2574 Internal Revenue Service regulations.

2575 <u>(19) (18)</u> The Acquisition and Restoration Council shall 2576 recommend adoption of rules by the board of trustees necessary to 2577 implement the provisions of this section relating to: 2578 solicitation, scoring, selecting, and ranking of Florida Forever 2579 project proposals; disposing of or leasing lands or water areas 2580 selected for funding through the Florida Forever program; and the 2581 process of reviewing and recommending for approval or rejection

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the land management plans associated with publicly owned 2582 2583 properties. Rules promulgated pursuant to this subsection shall 2584 be submitted to the President of the Senate and the Speaker of the House of Representatives, for review by the Legislature, no 2585 2586 later than 30 days prior to the 2010 2001 Regular Session and 2587 shall become effective only after legislative review. In its 2588 review, the Legislature may reject, modify, or take no action 2589 relative to such rules. The board of trustees shall conform such 2590 rules to changes made by the Legislature, or, if no action was 2591 taken by the Legislature, such rules shall become effective. 2592 (20) (19) Lands listed as projects for acquisition under the 2593 Florida Forever program may be managed for conservation pursuant 2594 to s. 259.032, on an interim basis by a private party in 2595 anticipation of a state purchase in accordance with a contractual 2596 arrangement between the acquiring agency and the private party 2597 that may include management service contracts, leases, cost-share 2598 arrangements, or resource conservation agreements. Lands 2599 designated as eligible under this subsection shall be managed to 2600 maintain or enhance the resources the state is seeking to protect 2601 by acquiring the land and to accelerate public access to the 2602 lands as soon as practicable. Funding for these contractual 2603 arrangements may originate from the documentary stamp tax revenue 2604 deposited into the Conservation and Recreation Lands Trust Fund 2605 and Water Management Lands Trust Fund. No more than 5 percent of 2606 funds allocated under the trust funds shall be expended for this 2607 purpose.

2608 (20) The Acquisition and Restoration Council, as successors 2609 to the Land Acquisition and Management Advisory Council, may 2610 amend existing Conservation and Recreation Lands projects and add

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2611	to or delete from the 2000 Conservation and Recreation Lands list
2612	until funding for the Conservation and Recreation Lands program
2613	has been expended. The amendments to the 2000 Conservation and
2614	Recreation Lands list will be reported to the board of trustees
2615	in conjunction with the council's report developed pursuant to
2616	subsection (15).
2617	Section 14. Subsection (1) of section 259.1051, Florida
2618	Statutes, is amended to read:
2619	259.1051 Florida Forever Trust Fund
2620	(1) There is created the Florida Forever Trust Fund to
2621	carry out the purposes of ss. 259.032, 259.105, 259.1052, and
2622	375.031. The Florida Forever Trust Fund shall be held and
2623	administered by the Department of Environmental Protection.
2624	Proceeds from the sale of bonds, except proceeds of refunding
2625	bonds, issued under s. 215.618 and payable from moneys
2626	transferred to the Land Acquisition Trust Fund under s.
2627	201.15(1)(a), not to exceed $\frac{\$5.3}{\$3}$ billion, must be deposited
2628	into this trust fund to be distributed and used as provided in s.
2629	259.105(3). The bond resolution adopted by the governing board of
2630	the Division of Bond Finance of the State Board of Administration
2631	may provide for additional provisions that govern the
2632	disbursement of the bond proceeds.
2633	Section 15. Subsection (7) is added to section 373.089,

2634 Florida Statutes, to read:

2635 373.089 Sale or exchange of lands, or interests or rights 2636 in lands.--The governing board of the district may sell lands, or 2637 interests or rights in lands, to which the district has acquired 2638 title or to which it may hereafter acquire title in the following 2639 manner:

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2640	(7) Notwithstanding other provisions of this section, the
2641	governing board shall first offer title to lands acquired in
2642	whole or in part with Florida Forever funds which are determined
2643	to be no longer needed for conservation purposes to the Board of
2644	Trustees of the Internal Improvement Trust Fund unless the
2645	disposition of those lands are for the following purposes:
2646	(a) Linear facilities, including electric transmission and
2647	distribution facilities, telecommunication transmission and
2648	distribution facilities, pipeline transmission and distribution
2649	facilities, public transportation corridors, and related
2650	appurtenances.
2651	(b) The disposition of the fee interest in the land where a
2652	conservation easement is retained by the district to fulfill the
2653	conservation objectives for which the land was acquired.
2654	(c) An exchange of the land for other lands that meet or
2655	exceed the conservation objectives for which the original land
2656	was acquired in accordance with subsection (4).
2657	(d) To be used by a governmental entity for a public
2658	purpose.
2659	
2660	In the event the Board of Trustees of the Internal Improvement
2661	Trust Fund declines to accept title to the lands offered under
2662	this section, the land may be disposed of by the district under
2663	the provisions of this section.
2664	Section 16. Subsection (1) of section 373.1391, Florida
2665	Statutes, is amended to read:
2666	373.1391 Management of real property
2667	(1)(a) Lands titled to the governing boards of the
2668	districts shall be managed and maintained, to the extent
I	

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2669 practicable, in such a way as to ensure a balance between public 2670 access, general public recreational purposes, and restoration and 2671 protection of their natural state and condition. Except when prohibited by a covenant or condition described in s. 373.056(2), 2672 2673 lands owned, managed, and controlled by the district may be used 2674 for multiple purposes, including, but not limited to, 2675 agriculture, silviculture, and water supply, as well as boating 2676 and other recreational uses.

2677 Whenever practicable, such lands shall be open to the (b) 2678 general public for recreational uses. General public recreational 2679 purposes shall include, but not be limited to, fishing, hunting, 2680 horseback riding, swimming, camping, hiking, canoeing, boating, 2681 diving, birding, sailing, jogging, and other related outdoor 2682 activities to the maximum extent possible considering the 2683 environmental sensitivity and suitability of those lands. These 2684 public lands shall be evaluated for their resource value for the 2685 purpose of establishing which parcels, in whole or in part, 2686 annually or seasonally, would be conducive to general public 2687 recreational purposes. Such findings shall be included in 2688 management plans which are developed for such public lands. These 2689 lands shall be made available to the public for these purposes, 2690 unless the district governing board can demonstrate that such 2691 activities would be incompatible with the purposes for which 2692 these lands were acquired. The department in its supervisory capacity shall ensure that the districts provide consistent 2693 2694 levels of public access to district lands, consistent with the 2695 purposes for which the lands were acquired.

(c) In developing or reviewing land management plans when adispute arises that has not been resolved by a water management

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2698 district's final agency action, that dispute must be resolved 2699 under chapter 120.

(d) For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or for any acquisition of a less-than-fee interest in lands that is or will be used for agricultural purposes, the district governing board shall first consider having a soil and water conservation district created pursuant to chapter 582 manage and monitor such interest.

2707 Section 17. Subsection (4) of section 373.199, Florida 2708 Statutes, is amended to read:

2709 373.199 Florida Forever Water Management District Work 2710 Plan.--

(4) The list submitted by the districts shall include,where applicable, the following information for each project:

(a) A description of the water body system, its historical and current uses, and its hydrology; a history of the conditions which have led to the need for restoration or protection; and a synopsis of restoration efforts that have occurred to date, if applicable.

(b) An identification of all governmental units that have jurisdiction over the water body and its drainage basin within the approved surface water improvement and management plan area, including local, regional, state, and federal units.

(c) A description of land uses within the project area's drainage basin, and of important tributaries, point and nonpoint sources of pollution, and permitted discharge activities associated with that basin.

2726

(d) A description of strategies and potential strategies,

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2727	including improved stormwater management, for restoring or
2728	protecting the water body to Class III or better surface water
2729	quality status. Such strategies may utilize alternative
2730	technologies for pollutant reduction, such as cost-effective
2731	biologically based, hybrid wetlands/chemical and other innovative
2732	nutrient control technologies.
2733	(e) A listing and synopsis of studies that are being or
2734	have been prepared for the water body, stormwater management
2735	project, or water resource development project.
2736	(f) A description of the measures needed to manage and
2737	maintain the water body once it has been restored and to prevent
2738	future degradation, to manage and maintain the stormwater
2739	management system, or to manage and maintain the water resource
2740	development project.
2741	(g) A schedule for restoration and protection of the water
2742	body, implementation of the stormwater management project, or
2743	development of the water resource development project.
2744	(h) <u>A clear and concise</u> An estimate of the funding needed
2745	to carry out the restoration, protection, or improvement project,
2746	or the development of new water resources, where applicable, and
2747	<u>a clear and concise identification of</u> the projected sources <u>and</u>
2748	uses of Florida Forever funds of the funding .
2749	(i) Numeric performance measures for each project. Each
2750	performance measure shall include a baseline measurement, which
2751	is the current situation; a performance standard, which water

2752 management district staff anticipates the project will achieve; 2753 and the performance measurement itself, which should reflect the 2754 incremental improvements the project accomplishes towards 2755 achieving the performance standard. These measures shall reflect

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2757

2756 the relevant goals detailed in s. 259.105(4).

A discussion of permitting and other regulatory issues (j) 2758 related to the project.

2759 An identification of the proposed public access for (k) 2760 projects with land acquisition components, including the Florida 2761 National Scenic Trail.

2762 An identification of those lands which require a full (1)2763 fee simple interest to achieve water management goals and those 2764 lands which can be acquired using alternatives to fee simple 2765 acquisition techniques and still achieve such goals. In their 2766 evaluation of which lands would be appropriate for acquisition 2767 through alternatives to fee simple, district staff shall consider 2768 criteria including, but not limited to, acquisition costs, the 2769 net present value of future land management costs, the net 2770 present value of ad valorem revenue loss to the local government, 2771 and potential for revenue generated from activities compatible 2772 with acquisition objectives.

2773 An identification of lands needed to protect or (m) 2774 recharge groundwater and a plan for their acquisition as 2775 necessary to protect potable water supplies. Lands which serve to 2776 protect or recharge groundwater identified pursuant to this 2777 paragraph shall also serve to protect other valuable natural 2778 resources or provide space for natural resource based recreation.

2779 Section 18. Paragraph (e) of subsection (10) of section 2780 373.59, Florida Statutes, is amended to read:

2781

373.59 Water Management Lands Trust Fund .--

2782 (10) (a) Beginning July 1, 1999, not more than one-fourth of 2783 the funds provided for in subsections (1) and (8) in any year 2784 shall be reserved annually by a governing board, during the

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2785 development of its annual operating budget, for payments in lieu 2786 of taxes for all actual tax losses incurred as a result of 2787 governing board acquisitions for water management districts pursuant to ss. 259.101, 259.105, 373.470, and this section 2788 2789 during any year. Reserved funds not used for payments in lieu of 2790 taxes in any year shall revert to the Water Management Lands 2791 Trust Fund to be used in accordance with the provisions of this 2792 section.

2793 If property that was subject to ad valorem taxation was (e) 2794 acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made 2795 for such property based upon the average amount of taxes paid on 2796 2797 the property for the 3 years prior to its being removed from the 2798 tax rolls. The water management districts shall certify to the Department of Revenue those properties that may be eligible under 2799 2800 this provision. Once eligibility has been established, that 2801 governmental entity shall receive 10 consecutive annual payments 2802 for each tax loss until the qualifying governmental entity 2803 exceeds the population threshold pursuant to s. 259.032(12)(b). $_{\tau}$ 2804 and no further eligibility determination shall be made during 2805 that period.

2806 Section 19. Subsection (1) of section 380.5115, Florida 2807 Statutes, is amended to read:

2808 380.5115 Florida Forever Program Trust Fund of the 2809 Department of Community Affairs.--

(1) There is created a Florida Forever Program Trust Fund within the Department of Community Affairs to further the purposes of this part as specified in s. 259.105(3)(c) <u>and (j)</u>. The trust fund shall receive funds pursuant to s. 259.105(3)(c)

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2814	and (j).
2815	Section 20. Section 380.502, Florida Statutes, is amended
2816	to read:
2817	380.502 Legislative findings and intent
2818	(1) The Legislature finds that the conservation of natural
2819	areas is vital to the state's economy and ecology. The
2820	Legislature further finds that rapid increases in population and
2821	development throughout Florida threaten the integrity of the
2822	environment and limit opportunities for citizens and visitors to
2823	enjoy the state's natural areas. The Legislature further finds
2824	that inappropriate and poorly planned land uses overburden
2825	natural resources and disrupt the state's ecology. Finally, the
2826	Legislature finds that the quality of life, environmental
2827	quality, as well as the viability and vitality of the urban areas
2828	of this state are directly linked to urban open space and
2829	greenways. The creation of greenways; expansion of green spaces;
2830	enhancement of recreation areas; preservation of working
2831	waterfronts; and protection and restoration of urban lakes,
2832	rivers, and watersheds in the urban areas of this state are
2833	necessary to link populated areas with natural areas, preserve
2834	unique cultural and heritage sites, provide land for recreational
2835	opportunities to enhance the health and well-being of the urban
2836	residents of this state, improve water quality, reduce the level
2837	of urban crime and violence, and build confidence and self-esteem
2838	among the urban youth of this state.
2839	(2) The Legislature recognizes that the primary

responsibility for establishing well-planned land use rests at the local government level through the implementation of comprehensive plans. The Legislature also recognizes that many of

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2843 the goals and objectives of these comprehensive plans will not be 2844 met through regulation, but require creative and innovative 2845 action to ensure their accomplishment.

(3) It is the intent of the Legislature to establish a nonregulatory agency that will assist local governments in bringing local comprehensive plans into compliance and implementing the goals, objectives, and policies of the conservation, recreation and open space, and coastal elements of local comprehensive plans, or in conserving natural resources and resolving land use conflicts by:

(a) Responding promptly and creatively to opportunities to correct undesirable development patterns, restore degraded natural areas, enhance resource values, restore deteriorated or deteriorating urban waterfronts, preserve working waterfronts, reserve lands for later purchase, participate in and promote the use of innovative land acquisition methods, and provide public access to surface waters.

(b) Providing financial and technical assistance to local governments, state agencies, and nonprofit organizations to carry out projects and activities and to develop programs authorized by this part.

(c) Involving local governments and private interests in voluntarily resolving land use conflicts and issues.

2866 Section 21. Subsection (18) is added to section 380.503, 2867 Florida Statutes, to read:

2868 380.503 Definitions.--As used in ss. 380.501-380.515, 2869 unless the context indicates a different meaning or intent:

- 2870
- 2871

(18) "Working waterfront" means:

(a) A parcel or parcels of land directly used for the

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2872	purposes of the commercial harvest of marine organisms or
2873	saltwater products by state-licensed commercial fishermen,
2874	aquaculturists, or business entities, including piers, wharves,
2875	docks, or other facilities operated to provide waterfront access
2876	to licensed commercial fishermen, aquaculturists, or business
2877	entities; or
2878	(b) A parcel or parcels of land used for exhibitions,
2879	demonstrations, educational venues, civic events, and other
2880	purposes that promote and educate the public about economic,
2881	cultural, and historic heritage of Florida's traditional working
2882	waterfronts, including the marketing of the seafood and
2883	aquaculture industries.
2884	Section 22. Paragraph (g) is added to subsection (2) of
2885	section 380.507, Florida Statutes, to read:
2886	380.507 Powers of the trustThe trust shall have all the
2887	powers necessary or convenient to carry out the purposes and
2888	provisions of this part, including:
2889	(2) To undertake, coordinate, or fund activities and
2890	projects which will help bring local comprehensive plans into
2891	compliance and help implement the goals, objectives, and policies
2892	of the conservation, recreation and open space, and coastal
2893	elements of local comprehensive plans, or which will otherwise
2894	serve to conserve natural resources and resolve land use
2895	conflicts, including, but not limited to:
2896	(g) Working waterfronts.
2897	Section 23. Subsection (4) of section 380.508, Florida
2898	Statutes, is amended to read:
2899	380.508 Projects; development, review, and approval
2900	(4) Projects or activities which the trust undertakes,

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2901 coordinates, or funds in any manner shall comply with the 2902 following guidelines:

2903 The purpose of redevelopment projects shall be to (a) 2904 restore areas which are adversely affected by scattered 2905 ownership, poor lot layout, inadequate park and open space, 2906 incompatible land uses, or other conditions which endanger the 2907 environment or impede orderly development. Grants and loans 2908 awarded for redevelopment projects shall be used for assembling 2909 parcels of land within redevelopment project areas for the 2910 redesign of such areas and for the installation of public 2911 improvements required to serve such areas. After redesign and 2912 installation of public improvements, if any, lands in 2913 redevelopment projects, with the exception of lands acquired for 2914 public purposes, shall be conveyed to any person for development 2915 in accordance with a redevelopment project plan approved 2916 according to this part.

2917 The purpose of resource enhancement projects shall be (b) 2918 to enhance natural resources which, because of indiscriminate 2919 dredging or filling, improper location of improvements, natural 2920 or human-induced events, or incompatible land uses, have suffered 2921 loss of natural and scenic values. Grants and loans awarded for 2922 resource enhancement projects shall be used for the assembly of 2923 parcels of land to improve resource management, for relocation of 2924 improperly located or designed improvements, and for other 2925 corrective measures which will enhance the natural and scenic 2926 character of project areas.

(c) The purpose of public access projects shall be to acquire interests in and initially develop lands which are suitable for and which will be used for public accessways to

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surface waters. The trust shall identify local governments and 2930 2931 nonprofit organizations which will accept responsibility for 2932 maintenance and liability for public accessways which are located 2933 outside the state park system. The trust may lease any public 2934 access site developed under this part to a local government or 2935 nonprofit organization, provided that the conditions of the lease 2936 quarantee public use of the site. The trust may accept, from any 2937 local government or nonprofit organization, fees collected for 2938 providing public access to surface waters. The trust shall expend 2939 any such funds it accepts only for acquisition, development, and 2940 maintenance of such public accessways. To the maximum extent 2941 possible, the trust shall expend such fees in the general area 2942 where they are collected or in areas where public access to 2943 surface waters is clearly deficient. The trust may transfer funds, including such fees, to a local government or nonprofit 2944 2945 organization to acquire public access sites. In developing or 2946 coordinating public access projects, the trust shall ensure that 2947 project plans involving beach access are consistent with state 2948 laws governing beach access.

(d) The purpose of urban waterfront restoration projects
shall be to restore deteriorated or deteriorating urban
waterfronts for public use and enjoyment. Urban waterfront
restoration projects shall include public access sites.

2953(e) The purpose of working waterfront projects shall be to2954restore and preserve working waterfronts as provided in s.2955380.5105.

2956 <u>(f) (e)</u> The trust shall cooperate with local governments, 2957 state agencies, federal agencies, and nonprofit organizations in 2958 ensuring the reservation of lands for parks, recreation, fish and

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2959 wildlife habitat, historical preservation, or scientific study. 2960 In the event that any local government, state agency, federal 2961 agency, or nonprofit organization is unable, due to limited 2962 financial resources or other circumstances of a temporary nature, 2963 to acquire a site for the purposes described in this paragraph, 2964 the trust may acquire and hold the site for subsequent conveyance 2965 to the appropriate governmental agency or nonprofit organization. 2966 The trust may provide such technical assistance as is required to 2967 aid local governments, state and federal agencies, and nonprofit 2968 organizations in completing acquisition and related functions. 2969 The trust shall not reserve lands acquired in accordance with this paragraph for more than 5 years from the time of 2970 2971 acquisition. A local government, federal or state agency, or 2972 nonprofit organization may acquire the land at any time during 2973 this period for public purposes. The purchase price shall be 2974 based upon the trust's cost of acquisition, plus administrative 2975 and management costs in reserving the land. The payment of this 2976 purchase price shall be by money, trust-approved property of an 2977 equivalent value, or a combination of money and trust-approved 2978 property. If, after the 5-year period, the trust has not sold to 2979 a governmental agency or nonprofit organization land acquired for 2980 site reservation, the trust shall dispose of such land at fair 2981 market value or shall trade it for other land of comparable value 2982 which will serve to accomplish the purposes of this part. Any 2983 proceeds from the sale of such land shall be deposited in the 2984 Florida Communities Trust Fund.

2986 Project costs may include costs of providing parks, open space, 2987 public access sites, scenic easements, and other areas and

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2988 facilities serving the public where such features are part of a 2989 project plan approved according to this part. In undertaking or 2990 coordinating projects or activities authorized by this part, the 2991 trust shall, when appropriate, use and promote the use of 2992 creative land acquisition methods, including the acquisition of 2993 less than fee interest through, among other methods, conservation 2994 easements, transfer of development rights, leases, and leaseback 2995 arrangements. The trust also shall assist local governments in 2996 the use of sound alternative methods of financing for funding 2997 projects and activities authorized by this part. Any funds over 2998 and above eligible project costs, which remain after completion 2999 of a project approved according to this part, shall be 3000 transmitted to the state and deposited in the Florida Communities 3001 Trust Fund. 3002 Section 24. Section 380.5105, Florida Statutes, is created 3003 to read: 3004 380.5105 The Stan Mayfield Working Waterfronts; Florida 3005 Forever.--3006 (1) Notwithstanding any other provision of this chapter, it 3007 is the intent of the legislature that the trust shall administer 3008 the working waterfronts program as set forth in this section. 3009 The trust and the Department of Agriculture and (2) 3010 Consumer Services shall jointly develop rules specifically

3011 <u>establishing an application process and a process for the</u> 3012 <u>evaluation, scoring and ranking of working waterfront acquisition</u> 3013 <u>projects. The proposed rules jointly developed pursuant to this</u> 3014 <u>subsection shall be promulgated by the trust. Such rules shall</u> 3015 <u>establish a system of weighted criteria to give increased</u> 3016 priority to projects:

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3017	(a) Within a municipality with a population less than
3018	<u>30,000; or</u>
3019	(b) Within a municipality or area under intense growth and
3020	development pressures, as evidenced by a number of factors,
3021	including a determination that the municipality's growth rate
3022	exceeds the average growth rate for the state; or
3023	(c) Within the boundary of a community redevelopment agency
3024	established pursuant to s. 163.356; or
3025	(d) Adjacent to state-owned submerged lands designated as
3026	an aquatic preserve identified in s. 258.39; or
3027	(e) That provide a demonstrable benefit to the local
3028	economy.
3029	(3) For projects that will require more than the grant
3030	amount awarded for completion, the applicant must identify in
3031	their project application funding sources that will provide the
3032	difference between the grant award and the estimated project
3033	completion cost. Such rules may be incorporated into those
3034	developed pursuant to s. 380.507(11).
3035	(4) The trust shall develop a ranking list based on
3036	criteria identified in subsection (2) for proposed fee simple and
3037	less-than-fee simple acquisition projects developed pursuant to
3038	this section. The trust shall, by the first Board of Trustees of
3039	the Internal Improvement Trust Fund meeting in February, present
3040	the ranking list pursuant to this section, to the board of
3041	trustees for final approval of projects for funding. The board of
3042	trustees may remove projects from the ranking list but may not
3043	add projects.
3044	(5) Grant awards, acquisition approvals, and terms of less-
3045	than-fee acquisitions, shall be approved by the trust Waterfront

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3046	communities that receive grant awards must submit annual progress
3047	reports to the trust identifying project activities which are
3048	complete, and the progress achieved in meeting the goals outlined
3049	in the project application. The trust must implement a process to
3050	monitor and evaluate the performance of grant recipients in
3051	completing projects that are funded through the working
3052	waterfronts program.
3053	Section 25. Section 15.0386, Florida Statutes, is created
3054	to read:
3055	15.0386 Official state tortoiseThe Gopher Tortoise
3056	(Gopherus polyphemus) is designated the official state tortoise.
3057	Section 26. This act shall take effect July 1, 2008.