By Senator Bennett

20091354 21-01513-09 A bill to be entitled

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An act relating to public records; creating s. 893.0551, F.S.; exempting from public-records requirements information and records reported to the Department of Health under the electronic system for monitoring the dispensing of certain controlled substances; authorizing certain persons and entities access to information; providing restrictions on the use of such information and criminal penalties for violations; authorizing agreements with other states to exchange prescription drug monitoring information; providing factors for considering such agreements; requiring a report concerning any such agreements; limiting the purposes for which information may be shared under such agreements; providing for future legislative review and repeal; providing a finding of public necessity; providing a contingent effective

18 19 date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 893.0551, Florida Statutes, is created to read:

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893.0551 Electronic system for monitoring the dispensing of certain controlled substances; public-records exemption.-

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(1) Information collected by the department under s. 893.055 is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. However, the department

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may disclose such information:

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(a) To a patient to whom the prescription is written.

- (b) To a person with the express written consent of the patient to whom the prescription is written or the patient's legally authorized representative.
- (c) To a person charged with protecting the health or life of the patient in a medical emergency.
 - (d) By court order upon a showing of good cause.
- (e) To a practitioner or pharmacist who requests the information and certifies that the requested information is for the purpose of providing medical or pharmaceutical treatment to a bona fide current patient.
- (f) To a law enforcement officer of this state, another state, or the United States whose duty it is to enforce the laws of this state, another state, or the United States relating to controlled substances and who is engaged in a bona fide specific investigation involving a designated person.
- (g) To the Medicaid Fraud Control Unit in the Department of Legal Affairs for the purpose of a bona fide specific investigation under s. 409.920 involving a designated person.
- (h) To a designated representative of a state professional licensing, certification, or regulatory agency charged with oversight of those persons authorized to prescribe or dispense controlled substances for the purpose of a bona fide specific investigation involving a designated person.
- (i) To a person or agency authorized to receive the information under s. 119.0712(1)(d), provided that any information disclosed must have had all information that would permit the identification of persons removed prior to disclosure.

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(2) Recipients of information lawfully disclosed under subsection (1) may retain the information for up to 24 months before purging the information from their records. However, the information may be retained longer than 24 months if the information is pertinent to an ongoing prosecution or disciplinary proceeding.

- (3) The department may retain information collected under s. 893.055 for up to 24 months before purging the information from its records.
- (4) A person authorized to receive information under subsection (1) who:
- (a) Knowingly discloses such information in violation of this section; or
- (b) Uses such information in a manner or for a purpose in violation of this section

commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- (5) (a) The State Surgeon General may enter into reciprocal agreements for the sharing of prescription drug monitoring information with any other state or states that have compatible prescription drug monitoring programs. If the State Surgeon General elects to evaluate the prescription drug monitoring program of another state as authorized by this subsection, priority shall be given to a state that is contiguous with the borders of this state.
- (b) In determining compatibility, the State Surgeon General shall consider:
 - 1. The essential purposes of the program and the success of

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the program in fulfilling those purposes.

- 2. The safeguards for privacy of patient records and the success of the program in protecting patient privacy.
- 3. The persons authorized to view the data collected by the program.
 - 4. The schedules of the controlled substances monitored.
 - 5. The data required to be submitted on each prescription.
- <u>6. Any implementation criteria deemed essential for a thorough comparison.</u>
- 7. The costs and benefits to the state in sharing particular information available in the state's database with the program under consideration.
- (c) The State Surgeon General shall review any agreement on an annual basis to determine its continued compatibility with the prescription drug monitoring program in this state.
- (d) The State Surgeon General shall submit an annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives that summarizes any agreement entered into under this subsection and that analyzes the effectiveness of that agreement in monitoring the dispensing of controlled substances in this state.
- (e) Any agreement between the State Surgeon General and another state shall prohibit the sharing of information about a resident of this state or a practitioner, pharmacist, or other prescriber for any purpose not otherwise authorized by this section or s. 893.055.
- (6) This section is subject to the Open Government Sunset

 Review Act in accordance with s. 119.15 and shall stand repealed
 on October 2, 2014, unless reviewed and saved from repeal

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through reenactment by the Legislature.

Section 2. The Legislature finds that it is a public necessity that the information contained in the records provided to the Department of Health, or any person or agency authorized by the department, pursuant to s. 893.055, Florida Statutes, be confidential and exempt from disclosure. Notwithstanding the privacy issues surrounding the prescription and dispensing of controlled substances listed in Schedule II, Schedule III, and Schedule IV of s. 893.03, Florida Statutes, the use of an electronic monitoring system, with oversight by the department, will assist in the development of improved prescription and dispensing practices and better protect the public and its citizens. Further, the use of an electronic monitoring system will facilitate investigations and prosecutions of violations of state drug laws, thereby increasing compliance with those laws. However, if such information is not made confidential and exempt from disclosure, any person could inspect and copy a patient's records and have knowledge of that patient's prescriptions for controlled substances listed in Schedule II, Schedule III, or Schedule IV. The availability of such information to the public would result in the invasion of a patient's privacy. Thus, the Legislature finds that information reported pursuant to s. 893.055, Florida Statutes, must be confidential and exempt from disclosure under s. 119.07(1), Florida Statutes, and s. 24(a), Art. I of the State Constitution.

Section 3. This act shall take effect July 1, 2009, if SB or similar legislation establishing an electronic system for monitoring the dispensing of controlled substances listed in Schedule II, Schedule III, and Schedule IV is adopted in the

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146	same	legislative	session	or	an	extension	thereof	and	becomes	
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