

LEGISLATIVE ACTION

Senate	•	House
Comm: WD	•	
04/17/2009	•	
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The Policy and Steering Committee on Ways and Means (Baker) recommended the following:

Senate Amendment (with directory and title amendments)

Delete lines 1033 - 1053 and insert:

5. Effective January 1, 2009, a personal lines residential structure that is located in the "wind-borne debris region," as defined in s. 1609.2, International Building Code (2006), and that has an insured value on the structure of \$750,000 or more is not eligible for coverage by the corporation unless the structure has opening protections as required under the Florida

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12 Building Code for a newly constructed residential structure in that area. A residential structure shall be deemed to comply 13 14 with the requirements of this subparagraph if it has shutters or opening protections on all openings and if such opening 15 16 protections complied with the Florida Building Code at the time they were installed. Effective January 1, 2010, for personal 17 18 lines residential property insured by the corporation that is 19 located in the wind-borne debris region and has an insured value 20 on the structure of \$500,000 or more, a prospective purchaser of 21 any such residential property must be provided by the seller a 22 written disclosure that contains the structure's windstorm 23 mitigation rating based on the uniform home grading scale 24 adopted under s. 215.55865. Such rating shall be provided to the 25 purchaser at or before the time the purchaser executes a 26 contract for sale and purchase.

27 (b)1. All insurers authorized to write one or more subject 28 lines of business in this state are subject to assessment by the 29 corporation and, for the purposes of this subsection, are 30 referred to collectively as "assessable insurers." Insurers writing one or more subject lines of business in this state 31 32 pursuant to part VIII of chapter 626 are not assessable 33 insurers, but insureds who procure one or more subject lines of 34 business in this state pursuant to part VIII of chapter 626 are 35 subject to assessment by the corporation and are referred to 36 collectively as "assessable insureds." An authorized insurer's 37 assessment liability shall begin on the first day of the 38 calendar year following the year in which the insurer was issued a certificate of authority to transact insurance for subject 39 40 lines of business in this state and shall terminate 1 year after

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41 the end of the first calendar year during which the insurer no 42 longer holds a certificate of authority to transact insurance 43 for subject lines of business in this state.

2.a. All revenues, assets, liabilities, losses, and
expenses of the corporation shall be divided into three separate
accounts as follows:

47 (I) A personal lines account for personal residential policies issued by the corporation or issued by the Residential 48 49 Property and Casualty Joint Underwriting Association and renewed 50 by the corporation that provide comprehensive, multiperil 51 coverage on risks that are not located in areas eligible for 52 coverage in the Florida Windstorm Underwriting Association as 53 those areas were defined on January 1, 2002, and for such 54 policies that do not provide coverage for the peril of wind on risks that are located in such areas; 55

(II) A commercial lines account for commercial residential 56 and commercial nonresidential policies issued by the corporation 57 58 or issued by the Residential Property and Casualty Joint 59 Underwriting Association and renewed by the corporation that 60 provide coverage for basic property perils on risks that are not 61 located in areas eligible for coverage in the Florida Windstorm 62 Underwriting Association as those areas were defined on January 1, 2002, and for such policies that do not provide coverage for 63 64 the peril of wind on risks that are located in such areas; and

(III) A high-risk account for personal residential policies and commercial residential and commercial nonresidential property policies issued by the corporation or transferred to the corporation that provide coverage for the peril of wind on risks that are located in areas eligible for coverage in the



70 Florida Windstorm Underwriting Association as those areas were 71 defined on January 1, 2002. The corporation may offer policies 72 that provide multiperil coverage and the corporation shall 73 continue to offer policies that provide coverage only for the peril of wind for risks located in areas eligible for coverage 74 75 in the high-risk account. In issuing multiperil coverage, the corporation may use its approved policy forms and rates for the 76 77 personal lines account. An applicant or insured who is eligible 78 to purchase a multiperil policy from the corporation may 79 purchase a multiperil policy from an authorized insurer without prejudice to the applicant's or insured's eligibility to 80 81 prospectively purchase a policy that provides coverage only for the peril of wind from the corporation. An applicant or insured 82 83 who is eligible for a corporation policy that provides coverage only for the peril of wind may elect to purchase or retain such 84 85 policy and also purchase or retain coverage excluding wind from an authorized insurer without prejudice to the applicant's or 86 insured's eligibility to prospectively purchase a policy that 87 provides multiperil coverage from the corporation. It is the 88 goal of the Legislature that there would be an overall average 89 90 savings of 10 percent or more for a policyholder who currently 91 has a wind-only policy with the corporation, and an ex-wind 92 policy with a voluntary insurer or the corporation, and who then 93 obtains a multiperil policy from the corporation. It is the 94 intent of the Legislature that the offer of multiperil coverage 95 in the high-risk account be made and implemented in a manner 96 that does not adversely affect the tax-exempt status of the corporation or creditworthiness of or security for currently 97 98 outstanding financing obligations or credit facilities of the

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99 high-risk account, the personal lines account, or the commercial 100 lines account. The high-risk account must also include quota 101 share primary insurance under subparagraph (c)2. The area eligible for coverage under the high-risk account also includes 102 the area within Port Canaveral, which is bordered on the south 103 104 by the City of Cape Canaveral, bordered on the west by the 105 Banana River, and bordered on the north by Federal Government 106 property.

107 b. The three separate accounts must be maintained as long 108 as financing obligations entered into by the Florida Windstorm 109 Underwriting Association or Residential Property and Casualty 110 Joint Underwriting Association are outstanding, in accordance 111 with the terms of the corresponding financing documents. When 112 the financing obligations are no longer outstanding, in 113 accordance with the terms of the corresponding financing documents, the corporation may use a single account for all 114 revenues, assets, liabilities, losses, and expenses of the 115 corporation. Consistent with the requirement of this 116 117 subparagraph and prudent investment policies that minimize the 118 cost of carrying debt, the board shall exercise its best efforts 119 to retire existing debt or to obtain approval of necessary 120 parties to amend the terms of existing debt, so as to structure the most efficient plan to consolidate the three separate 121 122 accounts into a single account. By February 1, 2007, the board 123 shall submit a report to the Financial Services Commission, the 124 President of the Senate, and the Speaker of the House of 125 Representatives which includes an analysis of consolidating the accounts, the actions the board has taken to minimize the cost 126 127 of carrying debt, and its recommendations for executing the most



128 efficient plan.

129 c. Creditors of the Residential Property and Casualty Joint 130 Underwriting Association and of the accounts specified in sub-131 sub-subparagraphs a.(I) and (II) may have a claim against, and 132 recourse to, the accounts referred to in sub-subparagraphs 133 a.(I) and (II) and shall have no claim against, or recourse to, 134 the account referred to in sub-subparagraph a.(III). 135 Creditors of the Florida Windstorm Underwriting Association 136 shall have a claim against, and recourse to, the account 137 referred to in sub-sub-subparagraph a.(III) and shall have no 138 claim against, or recourse to, the accounts referred to in sub-139 sub-subparagraphs a.(I) and (II).

d. Revenues, assets, liabilities, losses, and expenses not
attributable to particular accounts shall be prorated among the
accounts.

e. The Legislature finds that the revenues of the
corporation are revenues that are necessary to meet the
requirements set forth in documents authorizing the issuance of
bonds under this subsection.

147 f. No part of the income of the corporation may inure to 148 the benefit of any private person.

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3. With respect to a deficit in an account:

a. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., when the remaining projected deficit incurred in a particular calendar year is not greater than 6 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the entire deficit shall be recovered through regular assessments of assessable insurers under paragraph (p) and



157 assessable insureds.

158 b. After accounting for the Citizens policyholder surcharge 159 imposed under sub-subparagraph i., when the remaining projected 160 deficit incurred in a particular calendar year exceeds 6 percent of the aggregate statewide direct written premium for the 161 162 subject lines of business for the prior calendar year, the 163 corporation shall levy regular assessments on assessable insurers under paragraph (p) and on assessable insureds in an 164 165 amount equal to the greater of 6 percent of the deficit or 6 166 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year. Any 167 168 remaining deficit shall be recovered through emergency assessments under sub-subparagraph d. 169

170 c. Each assessable insurer's share of the amount being assessed under sub-subparagraph a. or sub-subparagraph b. shall 171 172 be in the proportion that the assessable insurer's direct 173 written premium for the subject lines of business for the year preceding the assessment bears to the aggregate statewide direct 174 175 written premium for the subject lines of business for that year. 176 The assessment percentage applicable to each assessable insured is the ratio of the amount being assessed under sub-subparagraph 177 178 a. or sub-subparagraph b. to the aggregate statewide direct 179 written premium for the subject lines of business for the prior 180 year. Assessments levied by the corporation on assessable 181 insurers under sub-subparagraphs a. and b. shall be paid as 182 required by the corporation's plan of operation and paragraph 183 (p). Assessments levied by the corporation on assessable insureds under sub-subparagraphs a. and b. shall be collected by 184 185 the surplus lines agent at the time the surplus lines agent

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186 collects the surplus lines tax required by s. 626.932 and shall 187 be paid to the Florida Surplus Lines Service Office at the time 188 the surplus lines agent pays the surplus lines tax to the 189 Florida Surplus Lines Service Office. Upon receipt of regular 190 assessments from surplus lines agents, the Florida Surplus Lines 191 Service Office shall transfer the assessments directly to the 192 corporation as determined by the corporation.

193 d. Upon a determination by the board of governors that a 194 deficit in an account exceeds the amount that will be recovered 195 through regular assessments under sub-subparagraph a. or sub-196 subparagraph b., plus the amount that is expected to be 197 recovered through surcharges under sub-subparagraph i., as to the remaining projected deficit the board shall levy, after 198 199 verification by the office, emergency assessments, for as many 200 years as necessary to cover the deficits, to be collected by 201 assessable insurers and the corporation and collected from 202 assessable insureds upon issuance or renewal of policies for subject lines of business, excluding National Flood Insurance 203 204 policies. The amount of the emergency assessment collected in a 205 particular year shall be a uniform percentage of that year's 206 direct written premium for subject lines of business and all 207 accounts of the corporation, excluding National Flood Insurance 208 Program policy premiums, as annually determined by the board and 209 verified by the office. The office shall verify the arithmetic 210 calculations involved in the board's determination within 30 211 days after receipt of the information on which the determination 212 was based. Notwithstanding any other provision of law, the corporation and each assessable insurer that writes subject 213 214 lines of business shall collect emergency assessments from its

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215 policyholders without such obligation being affected by any 216 credit, limitation, exemption, or deferment. Emergency 217 assessments levied by the corporation on assessable insureds 218 shall be collected by the surplus lines agent at the time the 219 surplus lines agent collects the surplus lines tax required by s. 626.932 and shall be paid to the Florida Surplus Lines 220 221 Service Office at the time the surplus lines agent pays the 222 surplus lines tax to the Florida Surplus Lines Service Office. 223 The emergency assessments so collected shall be transferred 224 directly to the corporation on a periodic basis as determined by 225 the corporation and shall be held by the corporation solely in 226 the applicable account. The aggregate amount of emergency 227 assessments levied for an account under this sub-subparagraph in 228 any calendar year may, at the discretion of the board of governors, be less than but may not exceed the greater of 10 229 230 percent of the amount needed to cover the deficit, plus 231 interest, fees, commissions, required reserves, and other costs 232 associated with financing of the original deficit, or 10 percent 233 of the aggregate statewide direct written premium for subject 234 lines of business and for all accounts of the corporation for 235 the prior year, plus interest, fees, commissions, required 236 reserves, and other costs associated with financing the deficit.

e. The corporation may pledge the proceeds of assessments, projected recoveries from the Florida Hurricane Catastrophe Fund, other insurance and reinsurance recoverables, policyholder surcharges and other surcharges, and other funds available to the corporation as the source of revenue for and to secure bonds issued under paragraph (p), bonds or other indebtedness issued under subparagraph (c)3., or lines of credit or other financing



244 mechanisms issued or created under this subsection, or to retire any other debt incurred as a result of deficits or events giving 245 246 rise to deficits, or in any other way that the board determines 247 will efficiently recover such deficits. The purpose of the lines 248 of credit or other financing mechanisms is to provide additional 249 resources to assist the corporation in covering claims and 250 expenses attributable to a catastrophe. As used in this 251 subsection, the term "assessments" includes regular assessments 252 under sub-subparagraph a., sub-subparagraph b., or subparagraph 253 (p)1. and emergency assessments under sub-subparagraph d. 254 Emergency assessments collected under sub-subparagraph d. are 255 not part of an insurer's rates, are not premium, and are not 256 subject to premium tax, fees, or commissions; however, failure 257 to pay the emergency assessment shall be treated as failure to 258 pay premium. The emergency assessments under sub-subparagraph d. 259 shall continue as long as any bonds issued or other indebtedness 260 incurred with respect to a deficit for which the assessment was imposed remain outstanding, unless adequate provision has been 261 262 made for the payment of such bonds or other indebtedness 263 pursuant to the documents governing such bonds or other 264 indebtedness.

265 f. As used in this subsection for purposes of any deficit incurred on or after January 25, 2007, the term "subject lines 266 2.67 of business" means insurance written by assessable insurers or 268 procured by assessable insureds for all property and casualty 269 lines of business in this state, but not including workers' 270 compensation or medical malpractice. As used in the subsubparagraph, the term "property and casualty lines of business" 271 272 includes all lines of business identified on Form 2, Exhibit of

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273 Premiums and Losses, in the annual statement required of 274 authorized insurers by s. 624.424 and any rule adopted under 275 this section, except for those lines identified as accident and 276 health insurance and except for policies written under the 277 National Flood Insurance Program or the Federal Crop Insurance 278 Program. For purposes of this sub-subparagraph, the term 279 "workers' compensation" includes both workers' compensation 280 insurance and excess workers' compensation insurance.

g. The Florida Surplus Lines Service Office shall determine annually the aggregate statewide written premium in subject lines of business procured by assessable insureds and shall report that information to the corporation in a form and at a time the corporation specifies to ensure that the corporation can meet the requirements of this subsection and the corporation's financing obligations.

h. The Florida Surplus Lines Service Office shall verify the proper application by surplus lines agents of assessment percentages for regular assessments and emergency assessments levied under this subparagraph on assessable insureds and shall assist the corporation in ensuring the accurate, timely collection and payment of assessments by surplus lines agents as required by the corporation.

i. If a deficit is incurred in any account in 2008 or
thereafter, the board of governors shall levy a Citizens
policyholder surcharge against all policyholders of the
corporation for a 12-month period, which shall be collected at
the time of issuance or renewal of a policy, as a uniform
percentage of the premium for the policy of up to 15 percent of
such premium, which funds shall be used to offset the deficit.

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302 Citizens policyholder surcharges under this sub-subparagraph are 303 not considered premium and are not subject to commissions, fees, 304 or premium taxes. However, failure to pay such surcharges shall 305 be treated as failure to pay premium.

306 j. If the amount of any assessments or surcharges collected 307 from corporation policyholders, assessable insurers or their 308 policyholders, or assessable insureds exceeds the amount of the 309 deficits, such excess amounts shall be remitted to and retained 310 by the corporation in a reserve to be used by the corporation, 311 as determined by the board of governors and approved by the 312 office, to pay claims or reduce any past, present, or future 313 plan-year deficits or to reduce outstanding debt. If the amount of any assessment collected by an assessable insurer from its 314 315 policyholders exceeds the amount the assessable insurer was 316 actually assessed, such excess amounts shall be remitted to and 317 retained by the corporation in a reserve to be used by the corporation, as determined by the board of governors and 318 319 approved by the office, to pay claims or reduce any past, 320 present, or future plan-year deficits or to reduce outstanding 321 debt. 322 ===== DIRECTORY CLAUSE AMENDMENT ====== 323

324 And the directory clause is amended as follows:

325 Delete line 934

326 and insert:

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331	And the title is amended as follows:
332	Delete line 49
333	and insert:
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335	to the prospective purchaser of the property;
336	specifying the purposes for which collections in
337	excess of the amount assessed by Citizens Property
338	Insurance Corporation must be used;