By Senator Bennett

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A bill to be entitled

An act relating to debt settlement; creating the "Debt Settlement Services Act"; defining terms; providing exceptions to the application of the act; requiring that a person be licensed if he or she intends to provide or offers to provide debt settlement services to a client who resides in this state; requiring that the Office of Financial Regulation maintain and publicize on its website certain information; providing for an application form and requiring a fee and proof of an insurance policy or a surety bond; detailing the information that must be in a completed application; requiring that an applicant sign the completed application form acknowledging the accuracy and truth of each answer and statement made in the application; requiring an applicant for licensure or a licensed debt settlement advisor to notify the office of any change within a prescribed time; requiring that the office make available to the public the information contained in an initial application and a renewal application for a debt settlement advisor license; providing procedures for the acceptance and rejection of an initial application for a debt settlement advisor license; setting forth the grounds by which the office may reject an application; authorizing an appeal under ch. 120, F.S., if the applicant is denied a license or if the office does not act on the initial application within a prescribed time; detailing the procedures to follow to renew a

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license for a debt settlement advisor; authorizing a debt settlement advisor who is renewing his or her license, or who is appealing a denial of a license renewal, to provide debt settlement services under certain circumstances; requiring the office to consider documents from other states as an application to become a debt settlement advisor in this state; requiring each debt settlement advisor to act in good faith; requiring each licensed debt settlement advisor to maintain a toll-free telephone service, staffed at a level that reasonably permits a client to speak to a customer-service representative; requiring the debt settlement advisor to provide certain documents to a prospective client before signing a debt settlement services agreement; providing that a debt settlement advisor may communicate by electronic means in compliance with federal law; setting forth the elements of a debt settlement services agreement; authorizing a client to cancel the debt settlement services agreement within a specified time; providing the cancellation form; requiring the disclosures and documents in a debt settlement services agreement to be in English unless the office provides otherwise; requiring a debt settlement advisor to furnish a translation of the documents in the primary language of the client under specified circumstances; detailing the fees and other charges the debt settlement advisor may impose; prohibiting a debt settlement advisor from soliciting contributions from or on behalf of a

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client; specifying agreements that are voidable; authorizing a debt settlement advisor to terminate the debt settlement services agreement if the client does not pay for debt settlement services within a specified time; requiring the debt settlement advisor to prepare periodic reports; prohibiting a debt settlement advisor from engaging in certain acts and practices; requiring that advertisements for debt settlement services be honest and free of certain conflicts; requiring each debt settlement advisor to establish an internal formal complaint process for the advisor to receive, review, and address or resolve formal complaints; requiring a debt settlement advisor to keep a file of all formal complaints and to disclose it to the office upon request; describing the powers of the Office of Financial Regulation; authorizing the office to adopt rules; providing for administrative remedies for violations of the act; authorizing the office to levy a civil penalty; authorizing the office to suspend, revoke, or deny renewal of a license to a debt settlement advisor under certain circumstances; authorizing an advisor to appeal a suspension or revocation of a license under ch. 120, F.S.; providing for private enforcement of the act; providing for an award of attorney's fees; providing that a violation of the act is a deceptive and unfair trade practice; providing that this act is supplemental to and does not preempt other consumer protection laws; providing time limitations for

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commencing a civil proceeding; providing for the act's relation to the Electronic Signatures in Global and National Commerce Act; providing for severability; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Short title.—This act may be cited as the "Debt Settlement Services Act."
 - Section 2. Definitions.—As used in this act, the term:
 - (1) "Affiliate" means:
- (a) A person who directly controls, is controlled by, or is under common control with the licensee;
- (b) An officer of, or a client performing similar functions with respect to, the licensee;
- (c) A director of, or a client performing similar functions with respect to, the licensee; or
- (d) An officer or director of, or a client performing similar functions with respect to, a person described in paragraph (a).
- (2) "Agreement" means the agreement between a debt settlement advisor and a client for the performance of debt settlement services.
- (3) "Bank" means a financial institution, including a commercial bank, savings bank, savings and loan association, credit union, mortgage bank, and trust company, engaged in the business of banking, chartered under federal or state law, and regulated by a federal or state banking regulatory authority.
 - (4) "Client" means a person who has entered into an

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agreement with a debt settlement advisor for debt settlement services.

- (5) "Concession" means consent to repay a debt on terms more favorable to a client than the terms of the original contract between a client and a creditor.
- (6) "Debt settlement advisor" means a person licensed under this act to provide debt settlement services to a client. The term includes an employee or agent of the debt settlement advisor.
- (7) "Debt settlement services" means services provided by a debt settlement advisor who acts as an intermediary between a client and one or more unsecured creditors of the client for the purpose of obtaining favorable concessions for the client. A debt settlement advisor does not receive money from the client with the intent to distribute money to the client's creditors. The term does not include:
- (a) Legal services provided by an attorney licensed to practice law in this state;
- (b) Accounting services provided by a certified public accountant licensed to provide accounting services in this state; or
- (c) Financial-planning services provided by a member of a financial-planning profession.
- (8) "Federal act" means the federal Electronic Signatures in Global and National Commerce Act, 15 U.S.C. s. 7001 et seq., as amended.
- (9) "Good faith" means honesty in fact and the observance of reasonable standards of fair dealing.
 - (10) "Insolvent" means:

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(a) Having generally ceased to pay debts in the ordinary course of business other than as a result of a good-faith dispute;

- (b) Being unable to pay debts as they become due; or
- (c) Being insolvent within the meaning of the federal bankruptcy law, 11 U.S.C. s. 101 et seq., as amended.
- (11) "Office" means the Office of Financial Regulation of the Financial Services Commission.
- (12) "Principal amount of the debt" means the amount of debt possessed by the client at the time he or she executes a debt settlement services agreement with a debt settlement advisor and before concessions are made by the client's creditors.
- (13) "Program" or "debt settlement program" means a process whereby a debt settlement advisor furnishes a crafted debt settlement plan to a client and negotiates on behalf of the client, and after an agreement, the client makes payments directly to his or her creditors.
- (14) "Record" means information that is inscribed on a tangible medium such as paper or that is stored in an electronic format or other medium and is retrievable in perceivable form.
 - Section 3. Exemptions.—This act does not apply to:
- (1) A debt settlement advisor who receives no compensation for providing debt settlement services to a client.
- (2) A judicial officer, a person acting under an order of a court or an administrative agency, or an assignee for the benefit of creditors.
 - (3) A bank.
 - (4) A title insurer, escrow company, or other entity that

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provides bill-paying services if the debt settlement services are incidental to the bill-paying services.

Section 4. Licensure required; publication of licenses.-

- (1) A person must be licensed under this act if he or she intends to provide or offers to provide debt settlement services to a client who resides in this state.
- (2) The office shall maintain and publicize on its website the names and addresses of all persons licensed to provide debt settlement services in this state.
- Section 5. <u>License application form, fee, and accompanying</u> documents.—
- (1) The application for a license to provide debt settlement services must be on a form prepared and distributed by the office.
- (2) An applicant for a debt settlement advisor license must file with the office the application form, a fee established by the office, which may not exceed \$150, and proof that:
- (a) The applicant is covered by a minimum insurance policy in an amount specified by the office; or
- (b) In lieu of an aggregate umbrella insurance policy, the applicant has filed a surety bond with the office, in a form approved by the office, for a term not less than the expiration date of the license. The bond must be in an amount of at least \$10,000. However, the office may demand that an applicant file a bond of a larger amount if the office determines that the financial condition and business experience of the debt settlement advisor, the history of the debt settlement advisor in performing debt settlement services, and the risk to clients justify a larger surety bond. The office may not require a

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surety bond greater than \$50,000. The surety bond must be to the office and in favor of any clients in this state who suffer loss arising out of debt settlement services from a debt settlement advisor.

Section 6. <u>Application for licensure; required</u> information.—

- (1) A completed application form must include:
- (a) The applicant's name, principal business address and telephone number, and every e-mail address and Internet website address used by the applicant.
- (b) The name under which the applicant will conduct business.
- (c) The address of each location in this state, other than the applicant's principal business address, at which the applicant will provide debt settlement services, or a statement that the applicant will provide debt settlement service at no location other than the principal business address.
- (d) If the applicant is a business entity, the name and home address of each officer and director of the applicant and of each person who owns a 10 percent or greater interest in the applicant.
- (e) A statement describing, to the extent it is known or should be known by the applicant, any civil or criminal judgments related to financial fraud or misuse, and any administrative or enforcement actions relating to financial fraud or misuse, by a governmental agency in any jurisdiction against the applicant or an officer, director, owner, employee, or agent of the applicant's business.
 - (f) A copy of each debt-settlement-services agreement form

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233 that the applicant will use in providing services to clients.

- (g) The schedule of fees and charges that the applicant intends to use in charging a client for debt settlement services rendered.
- (h) A copy of the financial analysis or budget form that the applicant intends to use when reviewing a client's financial condition.
- (i) A description of any ownership interest of 10 percent or greater by a director, owner, or employee of the applicant in:
 - 1. Any affiliate of the applicant; or
- 2. Any entity that provides products or services to the applicant or any client related to the applicant's debt settlement services.
- (j) The identity of each director who is an affiliate of the applicant.
- (k) Evidence that the applicant has a resident agent in this state of record with the Department of State.
- (1) Any other information that the office reasonably requires to perform the duties of the office under section 9 of this act.
- (2) The application form must contain a statement informing the applicant that a false or dishonest answer to any question in the application may be grounds for denial or subsequent suspension or revocation of the applicant's license. A completed application form must be signed by the applicant acknowledging the accuracy and truth of each answer and statement made in the application.
 - Section 7. Application for licensure; obligation to update

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information.—An applicant or licensed debt settlement advisor shall notify the office whenever there is a change of the information specified in section 5 or section 6 of this act no later than 30 days after the change.

Section 8. Application for licensure; public information.—

The office shall make the information contained in an initial application for a debt settlement advisor license and in a renewal application for a debt settlement advisor license available to the public.

Section 9. Licensure; issuance or denial.-

- (1) The office shall approve or deny an initial application for a debt settlement advisor license within 60 days after the applicant files the completed application with the office. If the office requests additional information from the applicant, it may extend the 60-day period for not more than 45 additional days. If the office denies the application, it must inform the applicant in writing of the reasons for the denial.
- (2) The office shall issue an initial license to a debt settlement advisor who complies with sections 5 and 6 of this act. A license is valid for 1 year after the date the license is granted.
- (3) The office may deny an application for an initial debt settlement advisor license if:
- (a) The application contains information that is materially erroneous or incomplete;
- (b) An officer, director, or owner of the applicant's business has been convicted of a crime, or has had a civil judgment entered against him or her involving dishonesty or the violation of state or federal securities laws;

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(c) The application is not accompanied by the fee established by the office; or

- (d) There is reasonable evidence that the applicant will not operate as a debt settlement advisor in a lawful, honest, and fair manner.
- (4) If the office denies the application or does not act on the application within the prescribed time, the applicant may appeal and request a hearing pursuant to chapter 120, Florida Statutes.

Section 10. License renewal.-

- (1) A debt settlement advisor must annually renew his or her license to provide debt settlement services.
- (2) An application to renew a license as a debt settlement advisor must be in a form prepared and distributed by the office, and:
- (a) Be filed at least 30 days, but no more than 60 days, before the current license expires;
- (b) Be accompanied by the fee established by the office, which may not exceed the cost of processing the renewal;
- (c) Disclose any changes in the information contained in the applicant's initial application for a license or in its immediately previous application for a renewal of the license, as appropriate; and
- (d) Provide any other information that the office reasonably requires to perform its duties under this section.
- (3) If a debt settlement advisor files a timely and complete application for renewal of a license, the debt settlement services license remains in effect until the office notifies the applicant, in writing, whether the application was

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approved or denied. If the office denies the renewal application, the written notice to the debt settlement advisor must include the reasons for the denial.

- (4) If the office denies an application to renew a debt settlement license, the debt settlement advisor may appeal the denial and request a hearing pursuant to chapter 120, Florida Statutes, within 30 days after receiving the notice of the denial.
- (5) If an appeal proceeding is commenced, the debt settlement advisor may continue to provide debt settlement services to a client with whom the advisor has an agreement. If the denial of the renewal license is affirmed, the debt settlement advisor shall discontinue providing debt settlement services to clients and transfer the clients' agreements to other licensed debt settlement advisors.

Section 11. Licensure in another state.—If a debt settlement advisor holds a license or certificate of licensure in another state authorizing him or her to provide debt settlement services in that state, the debt settlement advisor may submit a copy of that license or certificate and the application used to file for a license in another state to the office. The office shall accept the application and the license or certificate from the other state as an application for a debt settlement advisor license or for a renewal of a debt settlement license, as appropriate, in this state if:

(1) The application from the other state requests information from the advisor which is substantially similar to or more comprehensive than that requested in the application submitted in this state;

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(2) The applicant provides the information required by sections 5 and 6 of this act; and

(3) The applicant, under penalty of false statement, certifies that the information contained in the application is current or, to the extent it is not current, supplements the application to make the information current.

Section 12. Requirement of good faith.—A debt settlement advisor shall act in good faith in all matters under this act.

Section 13. <u>Customer service.—Each licensed debt settlement advisor shall maintain a toll-free telephone service, staffed at a level that reasonably permits a client to speak to a customerservice representative, as appropriate, during ordinary business hours.</u>

Section 14. <u>Prerequisites for providing debt settlement</u> services.—

- (1) Before a licensed debt settlement advisor provides debt settlement services to a client, he or she must give a potential client an itemized list of goods and services available from the debt settlement advisor and the charges for each service rendered. The list and charges must be clear and conspicuous.
- (2) A debt settlement advisor may not furnish debt settlement services unless the debt settlement advisor has prepared a financial analysis for the potential client.
- (3) A debt settlement advisor, before signing an agreement with an individual to become a potential client of the debt settlement advisor, shall:
- (a) Provide the individual with a copy of the financial analysis and, in writing, a notice that identifies the debt settlement advisor and acknowledges that the client may keep the

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financial analysis even if the individual chooses not to become a client of the debt settlement advisor;

- (b) Inform the individual of the availability, at the individual's option, of assistance by a toll-free telephone service or in person to discuss the financial analysis required in subsection (2); and
 - (c) Inform the individual that:
- 1. Not all debt settlement programs are suitable for all clients;
- 2. Participation in a debt settlement program may adversely affect a client's credit rating or credit scores;
- 3. Nonpayment of debt may lead creditors to increase finance and other charges or undertake collection activity, including litigation;
- 4. Unless the client is insolvent and a creditor settles for less than the full amount of the debt, participation in the program may result in the creation of taxable income to the client, even though the client does not receive any money;
- 5. Specific results cannot be predicted or guaranteed and the debt settlement advisor cannot force negotiations or settlements with creditors who do not wish to participate in negotiations, but will nevertheless advocate on behalf of the client;
- 6. The debt settlement program requires that the client meet a certain savings goal in order to maximize settlement results;
- 7. The debt settlement advisor does not provide accounting or legal advice to the client, unless the debt settlement advisor is licensed to practice law in this state;

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8. The debt settlement advisor is the client's advocate and does not receive compensation from creditors, banks, or third-party collection agencies; and

- 9. The debt settlement advisor does not make monthly payments to the client's creditors.
 - Section 15. Communication by electronic or other means.-
- (1) A debt settlement advisor may satisfy the requirements of sections 14, 17, and 23 of this act by means of the Internet or other electronic means if the debt settlement advisor obtains a consumer's consent in the manner provided by s. 101(c)(1) of the federal act.
- (2) The disclosures and materials required by sections 14, 17, and 23 shall be presented in a form that can be accurately reproduced for later reference.
- (3) With respect to disclosure by means of an Internet website, the disclosure of the information required by section 14 must appear on one or more screens that contain no information other than the information required, and the client must be able to see the information on the screens before agreeing to participate in the program.
- (4) At the time of providing the materials and agreement required in sections 14, 17, and 23 of this act, a debt settlement advisor shall inform the client that upon electronic, telephonic, or written request, the advisor shall send the client a written copy of the materials and shall comply with a request as provided in subsection (7).
- (5) If a debt settlement advisor is requested, before the expiration of 90 days after a program is completed or terminated, to send a written copy of the materials required by

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sections 14, 17, and 23 of this act, the debt settlement advisor shall send them at no charge within 3 business days after receipt of the request. However, the debt settlement advisor need not comply with a request more than once per calendar month or if the advisor reasonably believes that the request is made for purposes of harassment. If a request is made more than 90 days after a program is completed or terminated, the debt settlement advisor shall send within a reasonable time a written copy of the materials requested.

- (6) If a debt settlement advisor maintains an Internet website, the debt settlement advisor shall disclose on the home page of the website or on a page that is clearly and conspicuously connected to the home page by a link that clearly reveals its contents:
- (a) The name or names under which the debt settlement advisor does business; and
- (b) The principal business address, telephone number, and e-mail address, if any.
- (7) If a client who has previously consented to electronic communication in the manner provided by s. 101(c)(1) of the federal act withdraws consent as provided in the federal act, a debt settlement advisor may terminate the agreement with the client. If the debt settlement advisor wishes to terminate the agreement, he or she shall notify the client and, unless the client consents to electronic communication in the manner provided in s. 101(c)(1) of the federal act within 30 days after receiving the notification, the agreement is terminated.
- Section 16. Form and contents of a debt settlement agreement.—

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(1) A debt settlement services agreement must be in writing, dated and signed by the client and the debt settlement advisor, and delivered to the client immediately upon the signing of the agreement. The agreement must include:

- (a) The name and home address of the client.
- (b) The name, business address, and telephone number of the debt settlement advisor.
 - (c) The debt settlement services to be provided.
- (d) The amount, or method of determining the amount, of all fees, individually itemized, to be paid by the client.
- (e) The process whereby the debt settlement advisor will comply with his or her obligations under section 23 of this act.
- (f) The statement that the client may cancel the agreement as provided in section 17 of this act.
- (g) The disclosure that the client may contact the office with any questions or complaints regarding the debt settlement advisor.
- (h) The address, telephone number, and Internet address or website of the office.
- (2) For the purposes of subsection (1), delivery of an electronic record occurs when it is made available in a format that the client may retrieve, save, and print, and when the client is notified that it is available.
- (3) If the office supplies the debt settlement advisor with any information required under paragraph (1)(h), the debt settlement advisor may comply with that requirement by disclosing only the information supplied by the office.
- (4) An agreement must state that the client has a right to terminate the agreement at any time by giving the debt

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settlement advisor written or electronic notice, in which event all powers of attorney granted by the client to the debt settlement advisor are revoked and ineffective.

- the power of attorney to settle a client's debt for no more than 50 percent of the principal amount of the debt. An agreement may not confer a power of attorney to settle a debt for more than 50 percent of the principal amount of the debt, but may confer a power of attorney to negotiate with creditors of the client on behalf of the client. The debt settlement advisor shall obtain the consent of the client before accepting a concession settlement of more than 50 percent of the principal amount of the debt.
 - (6) A debt settlement services agreement may not:
- (a) Apply to the agreement any law of any jurisdiction other than the United States and this state;
- (b) Except as permitted by the Federal Arbitration Act, 9
 U.S.C. s. 2, as amended, or the Uniform Arbitration Act, contain
 any modifications or limitations to otherwise available forums
 or procedural rights, including the right to trial by jury,
 which are generally available to the client under law and under
 this act;
- (c) Contain restrictions on a client's remedies under this act or a law other than this act; or
 - (d) Contain a provision that:
- 1. Limits or releases the liability of any person for not performing the agreement or for violating this act; or
- 2. Indemnifies any person for liability arising under the agreement or this act.

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Section 17. Cancellation of an agreement; waiver.-

(1) A client may cancel an agreement before midnight of the 3rd business day after the client executes the agreement.

However, if a debt settlement services agreement does not comply with subsection (2), section 17, or section 23 of this act, the client may cancel the agreement within 30 days after the client executes the agreement. To exercise the right of cancellation, the client must give notice in a record to the debt settlement advisor. Notice by mail is given when mailed.

(2) An agreement must be accompanied by a form that contains a "Notice of Right of Cancellation" heading in bold-faced type, underlined by bold black lines. The notice must be in substantially the following form:

NOTICE OF RIGHT OF CANCELLATION

You may cancel this agreement, without any penalty or obligation, at any time before midnight of the 3rd business day that begins the day after you agree to it by electronic communication or by signing it.

To cancel this agreement during this period, send an e-mail to...(e-mail address of debt settlement advisor)...or mail or deliver a signed, dated copy of this notice, or any other written notice to...(name of debt settlement advisor)...at...(address of debt settlement advisor)...before midnight on...(date)....

If you cancel this agreement within the 3-day period,

20092412 21-01899A-09 552 we will refund all money you have already paid us. 553 554 I cancel this agreement. 555 556 557 Print your name 558 559 Signature 560 561 Date 562 563 Section 18. Required language; rules.—Unless the office 564 provides otherwise, the disclosures and documents required by 565 this act must be in English. If a debt settlement advisor 566 communicates with a client primarily in a language other than 567 English, the debt settlement advisor must furnish a translation 568 into the other language of the disclosures and documents 569 required by this act. 570 Section 19. Fees and other charges. 571 (1) A debt settlement advisor may not impose, directly or 572 indirectly, a fee or other charge on a client or receive money 573 from or on behalf of a client for debt settlement services 574 except as permitted by this section. 575 (2) The total aggregate fees charged by a debt settlement 576 advisor may not exceed 20 percent of the principal amount of the 577 debt. 578 (3) A debt settlement advisor may not impose charges or 579 receive payment for debt settlement services until the debt 580 settlement advisor and the client have signed a debt settlement

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581 services agreement.

(4) If a client's payment to a debt settlement advisor is dishonored, a debt settlement advisor may impose a reasonable charge to the client, not to exceed the amount permitted by law.

Section 20. <u>Voluntary contributions.—A debt settlement</u> advisor may not solicit a voluntary contribution from a client or an affiliate of the client for any debt settlement services provided to the client.

Section 21. Voidable agreements.-

- (1) If a debt settlement advisor imposes a fee or other charge or receives money or other payments not authorized by section 19 of this act, the client may void the agreement and recover the fees or charges as provided in section 30 of this act.
- (2) If a debt settlement advisor is not licensed under this act at the time a client approves the debt settlement services agreement, the agreement is voidable by the client.
- (3) If a client voids an agreement pursuant to this section, the debt settlement advisor does not have a claim against the client for breach of contract or for restitution.
- Section 22. <u>Termination of agreements.—If a client fails to make payments required by the agreement for 60 days, a debt</u> settlement advisor may terminate the agreement.
 - Section 23. Periodic reports; retention of records.-
- (1) A debt settlement advisor shall provide the accounting required by subsection (2), in the following cases:
- (a) After each settlement of a debt with a creditor on behalf of a client.
 - (b) Within 5 business days after receiving a request by a

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client. However, the debt settlement advisor need not comply with more than one request in any calendar month.

- (c) Upon cancellation or termination of an agreement.
- (2) If a creditor has agreed to accept as payment in full an amount less than the principal amount of the debt owed by a client, a debt settlement advisor shall document, in a record, an accounting of all of the following:
- (a) The amount of the client's debt when the creditor agrees to a settlement.
- (b) The amount of the debt the creditor accepts as settlement in full of the debt.
 - (c) Any other terms of the settlement.
- (d) For debt settlement advisors using fee agreements that calculate any portion of the fee based on a percentage of savings the client realizes from a settled debt, the calculation of that fee.
- (3) A debt settlement advisor shall maintain records for each client for whom the advisor provides debt settlement services for 4 years after the date the final payment is made by the client. The advisor shall produce a copy of the records for the client within a reasonable time after a request is received. The debt settlement advisor may use electronic or other means for storing records.

Section 24. <u>Prohibited acts and practices of debt</u> settlement advisors.—

- (1) A debt settlement advisor may not engage in any of the following practices:
- (a) Settle a debt on behalf of a client for more than 50 percent of the amount of the debt owed a creditor, unless the

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client explicitly consents to the settlement after the creditor has agreed to the settlement.

- (b) Hold a power of attorney that authorizes a debt settlement advisor to settle a debt, unless the power of attorney expressly limits the debt settlement advisor's authority to settle debts for not more than 50 percent of the amount of the debt owed a creditor.
- (c) Exercise or attempt to exercise a power of attorney after a client has terminated an agreement.
- (d) Initiate a transfer from a client's bank account to another person unless the transfer is:
 - 1. A return of money to the client;
- 2. Before termination of an agreement, payment of a fee properly authorized by the agreement and this act;
- 3. A payment to a creditor to fund a negotiated settlement authorized by this act; or
- 4. A payment to a creditor to fund a negotiated settlement of which both the settlement and transfer of money have been authorized by the client.
- (e) Structure a settlement in a manner that would result in a negative amortization of any of the client's debts.
- (f) Settle a debt or lead a client to believe that a payment to a creditor is in settlement of a debt to the creditor unless, at the time of settlement, the client receives a certification or confirmation by the creditor that the payment is in full settlement of the debt, or is part of a payment plan that is in full settlement of the debt.
 - (g) Make a representation that:
 - 1. The debt settlement advisor will furnish money to pay

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668 bills or prevent attachments;

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- 2. Payment of a certain amount of money will guarantee satisfaction of a certain amount or range of indebtedness;
- 3. Participation in a program will or may prevent litigation, garnishment, attachment, repossession, foreclosure, eviction, or loss of employment;
- 4. The debt settlement advisor is authorized or competent to furnish legal advice or perform legal services, unless such advice or services are provided by a licensed attorney working with the debt settlement advisor; or
- 5. The debt settlement advisor is a not-for-profit entity, unless the debt settlement advisor is organized and properly operating as a not-for-profit entity under the laws of this state.
- (h) Take a confession of judgment or power of attorney to confess judgment against a client.
- (i) Employ deceptive and unfair trade practices, including the knowing omission of any material information.
- (2) If a debt settlement advisor furnishes debt settlement services to a client, the debt settlement advisor may not, directly or indirectly, engage in any of the following practices:
 - (a) Purchase a debt or obligation of the client.
 - (b) Receive from or on behalf of the client:
- 1. A promissory note or other negotiable instrument other than a check or a demand draft; or
 - 2. A postdated check or demand draft.
- (c) Lend money or provide credit to the client, except as a deferral of a fee payment at no additional expense to the

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- (d) Obtain a mortgage or other security interest from any person in connection with the services provided to the client.
- (e) Except as permitted by federal law, disclose the identity or identifying information of the client or the identity of the client's creditors, except to:
 - 1. The office, upon proper demand;
- 2. A creditor of the client, to the extent necessary to secure the cooperation of the creditor in a debt settlement program; or
- 3. The extent necessary to administer the debt settlement program.
- (f) Except as otherwise provided in section 19 of this act, provide the client less than the full benefit of a compromise of a debt arranged by the debt settlement advisor.
- (g) Furnish legal advice or perform legal services, unless the person furnishing that advice to or performing those services for the client is licensed to practice law.
- (h) Advise clients to stop payment on any of the accounts being handled by the debt settlement advisor.
- Section 25. Advertising.—A debt settlement advisor that advertises debt settlement services may not make statements that are misleading or deceptive, and the advertisements may not conflict with the information specified in section 14 of this act.
- Section 26. Internal complaint policy.—Each debt settlement advisor shall establish a formal internal complaint policy that creates a process for the debt settlement advisor to receive, review, and address or resolve formal complaints internally. The

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availability of this process shall be communicated in writing to clients enrolled in the debt settlement advisor's debt settlement program. This policy must include a provision that all clients who file a formal complaint will receive a response from the debt settlement advisor within a reasonable time following the debt settlement advisor's receipt of such complaint. The debt settlement advisor shall maintain a file that documents each formal complaint, the handling and resolution of each complaint, and the debt settlement advisor shall disclose the file to the office upon request.

Section 27. Powers of administration; rules.-

- (1) The office may act on its own initiative or in response to a complaint. The office may seek voluntary compliance with this act or initiate enforcement actions as provided in this act.
- (2) The office may investigate and examine, by subpoena or otherwise, the activities, books, accounts, and records of a debt settlement advisor or any person to whom a debt settlement advisor has delegated his or her obligations under an agreement or this act, in order to determine compliance with this act.
 - (3) In support of its enforcement powers, the office may:
- (a) Charge the debt settlement advisor the reasonable expenses necessarily incurred to conduct the examination;
- (b) Require or permit the debt settlement advisor to file a statement under oath as to all the facts and circumstances of the matter to be investigated;
- (c) Enter into a cooperative arrangement with any federal or state agency having authority over debt settlement advisors and exchange with any of those agencies information about a debt

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755 <u>settlement advisor, including information obtained during an</u> 756 examination of the debt settlement advisor; or

- (d) Establish reasonable fees to be paid by a debt settlement advisor for the expense of administering this section.
 - (4) The office may adopt rules to administer this act. Section 28. Administrative remedies.—
 - (1) The office may enforce this act by:
- (a) Ordering a debt settlement advisor, director, officer, or agent of a debt settlement advisor to cease and desist from any violations of this act;
- (b) Ordering a debt settlement advisor who has violated this act to correct the violation, including making restitution to the person aggrieved by the violation;
- (c) Imposing on a debt settlement advisor a civil penalty not to exceed \$1,000 for each violation;
- (d) Intervening in an action brought under section 30 of this act; and
- (e) Initiating an enforcement action in the circuit court to enforce an order or to obtain a restitution, an injunction, or another equitable relief.
- (2) If a person knowingly and willfully violates, or authorizes, directs, or aids another to violate, a final order issued under subsection (1), the office may impose an additional civil penalty not exceeding \$1,000 for each violation.
- (3) The office may recover reasonable costs of enforcing this act, including reasonable attorney's fees.
- (4) In determining the amount of a civil penalty to be imposed under subsection (1) or subsection (2), the office shall

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consider the seriousness of the violation, the good faith of the violator, any previous violations by the violator, the deleterious effect of the violation on the public, the net worth of the violator, and any other fact relevant to the determination of the civil penalty.

Section 29. <u>Suspension</u>, revocation, or nonrenewal of license.—

- (1) The office may suspend, revoke, or deny the renewal of a debt settlement advisor license if:
- (a) A fact or condition exists that, if it had existed when the debt settlement advisor applied for the debt settlement advisor license, the fact or condition would have been a reason for denying the license;
- (b) The debt settlement advisor has committed a material violation of this act or a rule or order of the office under this act;
 - (c) The debt settlement advisor is insolvent;
- (d) The debt settlement advisor or an affiliate of the debt settlement advisor has refused to permit the office to make an examination authorized by this act, failed to comply with section 28 of this act within 30 days after request, or made a material misrepresentation or omission in complying with section 28; or
- (e) The debt settlement advisor has not responded within a reasonable time and in an appropriate manner to communications from the office.
- (2) If the office suspends or revokes a debt settlement advisor's license, the debt settlement advisor may appeal and request a hearing pursuant to chapter 120, Florida Statutes.

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Section 30. Private enforcement.-

- (1) If a client voids an agreement pursuant to section 21 of this act, the client may recover in a civil action all money paid by or on behalf of the client pursuant to the agreement, in addition to the recovery of reasonable attorney's fees and costs.
- (2) A client with respect to whom a debt settlement advisor violates this act may recover in a civil action from the debt settlement advisor and any person that caused the violation:
- (a) Compensatory damages for economic injury caused by the violation;
- (b) Except as otherwise provided in subsection (3), the greater of the amount recoverable under subsection (1) or \$1,000; and
 - (c) Reasonable attorney's fees and costs.
- (3) In addition to the remedy available under subsection (2), if a debt settlement advisor violates a client's rights under section 19 of this act, the client may recover in a civil action all money paid by or on behalf of the client pursuant to the agreement, except for the amounts paid to the creditors.
- (4) A debt settlement advisor is not liable for violating this act if the debt settlement advisor proves that the violation was not intentional and resulted from a good faith error notwithstanding the maintenance of procedures reasonably adapted to avoid the error. If, in connection with a violation, the debt settlement advisor has received more money than authorized by an agreement or this act, the defense provided by this subsection is not available unless the debt settlement advisor refunds the excess money within 3 business days after

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Section 31. <u>Deceptive or unfair trade practices; effect on</u> other remedies.—

- (1) A violation of this act is a deceptive and unfair trade practice.
- (2) The remedies of this act are in addition to remedies otherwise available for the same conduct under state law.
- (3) This act is supplemental to, and makes no attempt to preempt, other consumer protection laws that are not inconsistent with this act.

Section 32. Statute of limitations.-

- (1) Any enforcement action must be commenced within 4 years after the conduct of the violation occurs.
- (2) Any private enforcement action must be commenced within 2 years after the latest of:
- (a) The client's last transmission of money to a debt settlement advisor;
- (b) The date on which the client discovered or reasonably should have discovered the facts giving rise to the client's claim; or
- (c) Termination of actions or proceedings by the office with respect to a violation of this act.
- (3) Any limitation period prescribed in this section is tolled during any period in which the debt settlement advisor has materially and willfully misrepresented information required to be disclosed to the client or the office by this act.

Section 33. Relation to the Electronic Signatures in Global and National Commerce Act.—This act modifies, limits, and supersedes the federal Electronic Signatures in Global and

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National Commerce Act, 15 U.S.C. s. 7001 et seq., but does not modify, limit, or supersede s. 101(c) of that act , 15 U.S.C. s. 7001(c), or authorize electronic delivery of any of the notices described in s. 103(b) of that act, 15 U.S.C. s. 7003(b).

Section 34. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable.

Section 35. This act shall take effect July 1, 2009.