Bill No. CS/CS/SB 360

| 1 | Amendment No. |
|----|---|
| | CHAMBER ACTION |
| | Senate House |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| 1 | Representative Hukill offered the following: |
| 2 | Representative nakili offeted the following. |
| 2 | |
| | Amendment (with title amendment) |
| 4 | Remove everything after the enacting clause and insert: |
| 5 | Section 1. This act may be cited as the "Community Renewal |
| 6 | Act." |
| 7 | Section 2. Subsection (29) of section 163.3164, Florida |
| 8 | Statutes, is amended, and subsection (34) is added to that |
| 9 | section, to read: |
| 10 | 163.3164 Local Government Comprehensive Planning and Land |
| 11 | Development Regulation Act; definitionsAs used in this act: |
| 12 | (29) " Existing Urban service area" means built-up areas |
| 13 | where public facilities and services, including, but not limited |
| 14 | to, central water and sewer capacity and such as sewage |
| 15 | treatment systems, roads, schools, and recreation areas are |
| 16 | already in place or are committed in the first 3 years of the |
| 1 | 839199 |
| | 4/29/2009 1:05 PM |

Page 1 of 47

Bill No. CS/CS/SB 360

| | Amendment No. |
|----|---|
| 17 | capital improvement schedule. In addition, for counties that |
| 18 | qualify as dense urban land areas under subsection (34), the |
| 19 | nonrural area of a county which has adopted into the county |
| 20 | charter a rural area designation or areas identified in the |
| 21 | comprehensive plan as urban service areas or urban growth |
| 22 | boundaries on or before July 1, 2009, are also urban service |
| 23 | areas under this definition. |
| 24 | (34) "Dense urban land area" means: |
| 25 | (a) A municipality that has an average of at least 1,000 |
| 26 | people per square mile of land area and a minimum total |
| 27 | population of at least 5,000; |
| 28 | (b) A county, including the municipalities located |
| 29 | therein, which has an average of at least 1,000 people per |
| 30 | square mile of land area; or |
| 31 | (c) A county, including the municipalities located |
| 32 | therein, which has a population of at least 1 million. |
| 33 | |
| 34 | The Office of Economic and Demographic Research within the |
| 35 | Legislature shall annually calculate the population and density |
| 36 | criteria needed to determine which jurisdictions qualify as |
| 37 | dense urban land areas by using the most recent land area data |
| 38 | from the decennial census conducted by the Bureau of the Census |
| 39 | of the United States Department of Commerce and the latest |
| 40 | available population estimates determined pursuant to s. |
| 41 | 186.901. If any local government has had an annexation, |
| 42 | contraction, or new incorporation, the Office of Economic and |
| 43 | Demographic Research shall determine the population density |
| 44 | using the new jurisdictional boundaries as recorded in |
| | 839199 4/29/2009 1:05 PM |
| | 4/25/2005 I:05 FM |

Page 2 of 47

Bill No. CS/CS/SB 360

Amendment No. 45 accordance with s. 171.091. The Office of Economic and 46 Demographic Research shall submit to the state land planning 47 agency a list of jurisdictions that meet the total population and density criteria necessary for designation as a dense urban 48 49 land area by July 1, 2009, and every year thereafter. The state 50 land planning agency shall publish the list of jurisdictions on 51 its Internet website within 7 days after the list is received. 52 The designation of jurisdictions that qualify or do not qualify 53 as a dense urban land area is effective upon publication on the 54 state land planning agency's Internet website. 55 Section 3. Paragraph (b) of subsection (3), paragraphs (a) 56 and (h) of subsection (6), and paragraphs (a), (j), and (k) of 57 subsection (12) of section 163.3177, Florida Statutes, are amended, and paragraph (f) is added to subsection (3) of that 58 section, to read: 59 163.3177 Required and optional elements of comprehensive 60 61 plan; studies and surveys. --(3) 62 63 (b)1. The capital improvements element must be reviewed on 64 an annual basis and modified as necessary in accordance with s. 163.3187 or s. 163.3189 in order to maintain a financially 65 66 feasible 5-year schedule of capital improvements. Corrections 67 and modifications concerning costs; revenue sources; or 68 acceptance of facilities pursuant to dedications which are 69 consistent with the plan may be accomplished by ordinance and 70 shall not be deemed to be amendments to the local comprehensive plan. A copy of the ordinance shall be transmitted to the state 71 72 land planning agency. An amendment to the comprehensive plan is 839199 4/29/2009 1:05 PM

Page 3 of 47

Bill No. CS/CS/SB 360

| 73 | Amendment No. required to update the schedule on an annual basis or to |
|----|--|
| | |
| 74 | eliminate, defer, or delay the construction for any facility |
| 75 | listed in the 5-year schedule. All public facilities must be |
| 76 | consistent with the capital improvements element. The annual |
| 77 | update to the capital improvements element of the comprehensive |
| 78 | plan need not comply with the financial feasibility requirement |
| 79 | until December 1, 2011. Amendments to implement this section |
| 80 | must be adopted and transmitted no later than December 1, 2008. |
| 81 | Thereafter, a local government may not amend its future land use |
| 82 | map, except for plan amendments to meet new requirements under |
| 83 | this part and emergency amendments pursuant to s. |
| 84 | 163.3187(1)(a), after December 1, <u>2011</u> 2008 , and every year |
| 85 | thereafter, unless and until the local government has adopted |
| 86 | the annual update and it has been transmitted to the state land |
| 87 | planning agency. |
| 88 | 2. Capital improvements element amendments adopted after |
| 89 | the effective date of this act shall require only a single |
| 90 | public hearing before the governing board which shall be an |
| 91 | adoption hearing as described in s. 163.3184(7). Such amendments |
| 92 | are not subject to the requirements of s. 163.3184(3)-(6). |
| 93 | (f) A local government's comprehensive plan and plan |
| 94 | amendments for land uses within all transportation concurrency |
| 95 | exception areas that are designated and maintained in accordance |
| 96 | with s. 163.3180(5) shall be deemed to meet the requirement to |
| 97 | achieve and maintain level-of-service standards for |
| 98 | transportation. |
| | |

839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

Amendment No.

99 (6) In addition to the requirements of subsections (1)-(5) 100 and (12), the comprehensive plan shall include the following 101 elements:

102 A future land use plan element designating proposed (a) future general distribution, location, and extent of the uses of 103 104 land for residential uses, commercial uses, industry, 105 agriculture, recreation, conservation, education, public 106 buildings and grounds, other public facilities, and other 107 categories of the public and private uses of land. Counties are encouraged to designate rural land stewardship areas, pursuant 108 109 to the provisions of paragraph (11)(d), as overlays on the 110 future land use map. Each future land use category must be 111 defined in terms of uses included, and must include standards to be followed in the control and distribution of population 112 densities and building and structure intensities. The proposed 113 distribution, location, and extent of the various categories of 114 115 land use shall be shown on a land use map or map series which shall be supplemented by goals, policies, and measurable 116 117 objectives. The future land use plan shall be based upon 118 surveys, studies, and data regarding the area, including the amount of land required to accommodate anticipated growth; the 119 120 projected population of the area; the character of undeveloped 121 land; the availability of water supplies, public facilities, and 122 services; the need for redevelopment, including the renewal of 123 blighted areas and the elimination of nonconforming uses which 124 are inconsistent with the character of the community; the 125 compatibility of uses on lands adjacent to or closely proximate 126 to military installations; the discouragement of urban sprawl; 839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

127 energy-efficient land use patterns accounting for existing and 128 future electric power generation and transmission systems; 129 greenhouse gas reduction strategies; and, in rural communities, 130 the need for job creation, capital investment, and economic development that will strengthen and diversify the community's 131 132 economy. The future land use plan may designate areas for future 133 planned development use involving combinations of types of uses 134 for which special regulations may be necessary to ensure development in accord with the principles and standards of the 135 comprehensive plan and this act. The future land use plan 136 element shall include criteria to be used to achieve the 137 138 compatibility of adjacent or closely proximate lands with 139 military installations. In addition, for rural communities, the amount of land designated for future planned industrial use 140 shall be based upon surveys and studies that reflect the need 141 for job creation, capital investment, and the necessity to 142 143 strengthen and diversify the local economies, and shall not be limited solely by the projected population of the rural 144 community. For communities designated as rural areas of 145 146 critical economic concern pursuant to s. 288.0656, the amount of 147 land designated for future planned industrial, residential, 148 commercial, or other land use shall be based upon surveys and 149 studies that reflect the need for job creation, capital 150 investment, and the necessity to strengthen and diversify the local economies, and shall not be limited by the projected 151 152 population of the rural area of critical economic concern. The 153 future land use plan of a county may also designate areas for 154 possible future municipal incorporation. The land use maps or 839199 4/29/2009 1:05 PM

Amendment No.

Page 6 of 47

Bill No. CS/CS/SB 360

155 map series shall generally identify and depict historic district 156 boundaries and shall designate historically significant 157 properties meriting protection. For coastal counties, the future 158 land use element must include, without limitation, regulatory 159 incentives and criteria that encourage the preservation of 160 recreational and commercial working waterfronts as defined in s. 161 342.07. The future land use element must clearly identify the land use categories in which public schools are an allowable 162 use. When delineating the land use categories in which public 163 schools are an allowable use, a local government shall include 164 165 in the categories sufficient land proximate to residential 166 development to meet the projected needs for schools in 167 coordination with public school boards and may establish differing criteria for schools of different type or size. Each 168 169 local government shall include lands contiguous to existing school sites, to the maximum extent possible, within the land 170 171 use categories in which public schools are an allowable use. The 172 failure by a local government to comply with these school siting 173 requirements will result in the prohibition of the local 174 government's ability to amend the local comprehensive plan, except for plan amendments described in s. 163.3187(1)(b), until 175 176 the school siting requirements are met. Amendments proposed by a 177 local government for purposes of identifying the land use 178 categories in which public schools are an allowable use are 179 exempt from the limitation on the frequency of plan amendments contained in s. 163.3187. The future land use element shall 180 181 include criteria that encourage the location of schools 182 proximate to urban residential areas to the extent possible and 839199 4/29/2009 1:05 PM

Amendment No.

Page 7 of 47

Bill No. CS/CS/SB 360

Amendment No. 183 shall require that the local government seek to collocate public 184 facilities, such as parks, libraries, and community centers, 185 with schools to the extent possible and to encourage the use of 186 elementary schools as focal points for neighborhoods. For 187 schools serving predominantly rural counties, defined as a 188 county with a population of 100,000 or fewer, an agricultural 189 land use category shall be eligible for the location of public 190 school facilities if the local comprehensive plan contains school siting criteria and the location is consistent with such 191 criteria. Local governments required to update or amend their 192 193 comprehensive plan to include criteria and address compatibility 194 of adjacent or closely proximate lands with existing military 195 installations in their future land use plan element shall transmit the update or amendment to the department by June 30, 196 2006. 197

(h)1. An intergovernmental coordination element showing 198 199 relationships and stating principles and guidelines to be used 200 in the accomplishment of coordination of the adopted comprehensive plan with the plans of school boards, regional 201 202 water supply authorities, and other units of local government 203 providing services but not having regulatory authority over the 204 use of land, with the comprehensive plans of adjacent 205 municipalities, the county, adjacent counties, or the region, 206 with the state comprehensive plan and with the applicable 207 regional water supply plan approved pursuant to s. 373.0361, as the case may require and as such adopted plans or plans in 208 209 preparation may exist. This element of the local comprehensive 210 plan shall demonstrate consideration of the particular effects 839199

4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

Amendment No.

of the local plan, when adopted, upon the development of adjacent municipalities, the county, adjacent counties, or the region, or upon the state comprehensive plan, as the case may require.

a. The intergovernmental coordination element shall
provide for procedures to identify and implement joint planning
areas, especially for the purpose of annexation, municipal
incorporation, and joint infrastructure service areas.

b. The intergovernmental coordination element shall provide for recognition of campus master plans prepared pursuant to s. 1013.30.

c. The intergovernmental coordination element <u>shall</u> may provide for a voluntary dispute resolution process as established pursuant to s. 186.509 for bringing to closure in a timely manner intergovernmental disputes. A local government may develop and use an alternative local dispute resolution process for this purpose.

228 The intergovernmental coordination element shall 2. 229 further state principles and guidelines to be used in the 230 accomplishment of coordination of the adopted comprehensive plan with the plans of school boards and other units of local 231 232 government providing facilities and services but not having 233 regulatory authority over the use of land. In addition, the 234 intergovernmental coordination element shall describe joint 235 processes for collaborative planning and decisionmaking on 236 population projections and public school siting, the location and extension of public facilities subject to concurrency, and 237 238 siting facilities with countywide significance, including 839199 4/29/2009 1:05 PM

Page 9 of 47

Bill No. CS/CS/SB 360

239 locally unwanted land uses whose nature and identity are 240 established in an agreement. Within 1 year of adopting their 241 intergovernmental coordination elements, each county, all the 242 municipalities within that county, the district school board, and any unit of local government service providers in that 243 244 county shall establish by interlocal or other formal agreement 245 executed by all affected entities, the joint processes described 246 in this subparagraph consistent with their adopted 247 intergovernmental coordination elements.

Amendment No.

3. To foster coordination between special districts and local general-purpose governments as local general-purpose governments implement local comprehensive plans, each independent special district must submit a public facilities report to the appropriate local government as required by s. 189.415.

254 Local governments must execute an interlocal 4.a. 255 agreement with the district school board, the county, and 256 nonexempt municipalities pursuant to s. 163.31777. The local 257 government shall amend the intergovernmental coordination 258 element to provide that coordination between the local 259 government and school board is pursuant to the agreement and 260 shall state the obligations of the local government under the 261 agreement.

b. Plan amendments that comply with this subparagraph areexempt from the provisions of s. 163.3187(1).

5. The state land planning agency shall establish a schedule for phased completion and transmittal of plan amendments to implement subparagraphs 1., 2., and 3. from all 839199 4/29/2009 1:05 PM

Page 10 of 47

Bill No. CS/CS/SB 360

jurisdictions so as to accomplish their adoption by December 31, 1999. A local government may complete and transmit its plan amendments to carry out these provisions prior to the scheduled date established by the state land planning agency. The plan amendments are exempt from the provisions of s. 163.3187(1).

6. By January 1, 2004, any county having a population greater than 100,000, and the municipalities and special districts within that county, shall submit a report to the Department of Community Affairs which:

a. Identifies all existing or proposed interlocal service
delivery agreements regarding the following: education; sanitary
sewer; public safety; solid waste; drainage; potable water;
parks and recreation; and transportation facilities.

b. Identifies any deficits or duplication in the provision
of services within its jurisdiction, whether capital or
operational. Upon request, the Department of Community Affairs
shall provide technical assistance to the local governments in
identifying deficits or duplication.

7. Within 6 months after submission of the report, the Department of Community Affairs shall, through the appropriate regional planning council, coordinate a meeting of all local governments within the regional planning area to discuss the reports and potential strategies to remedy any identified deficiencies or duplications.

8. Each local government shall update its
intergovernmental coordination element based upon the findings
in the report submitted pursuant to subparagraph 6. The report

839199 4/29/2009 1:05 PM

Amendment No.

Bill No. CS/CS/SB 360

Amendment No.

294 may be used as supporting data and analysis for the 295 intergovernmental coordination element.

296 (12)A public school facilities element adopted to 297 implement a school concurrency program shall meet the 298 requirements of this subsection. Each county and each 299 municipality within the county, unless exempt or subject to a 300 waiver, must adopt a public school facilities element that is 301 consistent with those adopted by the other local governments 302 within the county and enter the interlocal agreement pursuant to s. 163.31777. 303

304 The state land planning agency may provide a waiver to (a) 305 a county and to the municipalities within the county if the 306 capacity rate for all schools within the school district is no greater than 100 percent and the projected 5-year capital outlay 307 full-time equivalent student growth rate is less than 10 308 percent. The state land planning agency may allow for a 309 projected 5-year capital outlay full-time equivalent student 310 311 growth rate to exceed 10 percent when the projected 10-year 312 capital outlay full-time equivalent student enrollment is less 313 than 2,000 students and the capacity rate for all schools within the school district in the tenth year will not exceed the 100-314 315 percent limitation. The state land planning agency may allow for 316 a single school to exceed the 100-percent limitation if it can 317 be demonstrated that the capacity rate for that single school is not greater than 105 percent. In making this determination, the 318 319 state land planning agency shall consider the following 320 criteria:

839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

Amendment No.

321 1. Whether the exceedance is due to temporary 322 circumstances;

323 2. Whether the projected 5-year capital outlay full time 324 equivalent student growth rate for the school district is 325 approaching the 10-percent threshold;

326 3. Whether one or more additional schools within the 327 school district are at or approaching the 100-percent threshold; 328 and

329 4. The adequacy of the data and analysis submitted to330 support the waiver request.

331 (j) Failure to adopt the public school facilities element, 332 to enter into an approved interlocal agreement as required by 333 subparagraph (6) (h)2. and s. 163.31777, or to amend the 334 comprehensive plan as necessary to implement school concurrency, 335 according to the phased schedule, shall result in a local 336 government being prohibited from adopting amendments to the 337 comprehensive plan which increase residential density until the 338 necessary amendments have been adopted and transmitted to the 339 state land planning agency.

340 (j) (k) The state land planning agency may issue the school 341 board a notice to the school board and the local government to 342 show cause why sanctions should not be enforced for failure to 343 enter into an approved interlocal agreement as required by s. 163.31777 or for failure to implement the provisions of this act 344 345 relating to public school concurrency. If the state land 346 planning agency finds that insufficient cause exists for the school board's or local government's failure to enter into an 347 approved interlocal agreement as required by s. 163.31777 or for 348 839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

| 349 | Amendment No. the school board's or local government's failure to implement |
|-----|--|
| 350 | the provisions relating to public school concurrency, the state |
| 351 | land planning agency shall submit its finding to the |
| 352 | Administration Commission which may impose on the local |
| 353 | government any of the sanctions set forth in s. 163.3184(11)(a) |
| 354 | and (b) and may impose on the district school board any of the |
| 355 | sanctions set forth in s. 1008.32(4). The school board may be |
| 356 | subject to sanctions imposed by the Administration Commission |
| 357 | directing the Department of Education to withhold from the |
| 358 | district school board an equivalent amount of funds for school |
| 359 | construction available pursuant to ss. 1013.65, 1013.68, |
| 360 | 1013.70, and 1013.72. |
| 361 | Section 4. Subsections (5) and (10) and paragraphs (b) and |
| 362 | (e) of subsection (13) of section 163.3180, Florida Statutes, |
| 363 | are amended to read: |
| 364 | 163.3180 Concurrency |
| 365 | (5)(a) The Legislature finds that under limited |
| 366 | circumstances dealing with transportation facilities, |
| 367 | countervailing planning and public policy goals may come into |
| 368 | conflict with the requirement that adequate public |
| 369 | transportation facilities and services be available concurrent |
| 370 | with the impacts of such development. The Legislature further |
| 371 | finds that often the unintended result of the concurrency |
| 372 | requirement for transportation facilities is often the |
| 373 | discouragement of urban infill development and redevelopment. |
| 374 | Such unintended results directly conflict with the goals and |
| 375 | policies of the state comprehensive plan and the intent of this |
| 376 | part. The Legislature also finds that in urban centers |
| • | 839199 4/29/2009 1:05 PM Page 14 of 47 |

Bill No. CS/CS/SB 360

| | Amendment No. |
|-----|--|
| 377 | transportation cannot be effectively managed and mobility cannot |
| 378 | be improved solely through the expansion of roadway capacity, |
| 379 | that the expansion of roadway capacity is not always physically |
| 380 | or financially possible, and that a range of transportation |
| 381 | alternatives are essential to satisfy mobility needs, reduce |
| 382 | congestion, and achieve healthy, vibrant centers. Therefore, |
| 383 | exceptions from the concurrency requirement for transportation |
| 384 | facilities may be granted as provided by this subsection. |
| 385 | (b) 1. The following are transportation concurrency |
| 386 | exception areas: |
| 387 | a. A municipality that qualifies as a dense urban land |
| 388 | area under s. 163.3164; |
| 389 | b. An urban service area under s. 163.3164 that has been |
| 390 | adopted into the local comprehensive plan and is located within |
| 391 | a county that qualifies as a dense urban land area under s. |
| 392 | 163.3164, except a limited urban service area may not be |
| 393 | included as an urban service area unless the parcel is defined |
| 394 | as provided in s. 163.3164(33); and |
| 395 | c. A county, including the municipalities located therein, |
| 396 | which has a population of at least 900,000 and qualifies as a |
| 397 | dense urban land area under s. 163.3164, but does not have an |
| 398 | urban service area designated in the local comprehensive plan. |
| 399 | 2. A municipality that does not qualify as a dense urban |
| 400 | land area pursuant to s. 163.3164 may designate in its local |
| 401 | comprehensive plan the following areas as transportation |
| 402 | concurrency exception areas: |
| 403 | a. Urban infill as defined in s. 163.3164; |
| 404 | b. Community redevelopment areas as defined in s. 163.340; |
| · | 839199 4/29/2009 1:05 PM |

Bill No. CS/CS/SB 360

| | Amendment No. |
|-----|---|
| 405 | c. Downtown revitalization areas as defined in s. |
| 406 | <u>163.3164;</u> |
| 407 | d. Urban infill and redevelopment under s. 163.2517; or |
| 408 | e. Urban service areas as defined in s. 163.3164 or areas |
| 409 | within a designated urban service boundary under s. |
| 410 | 163.3177(14). |
| 411 | 3. A county that does not qualify as a dense urban land |
| 412 | area pursuant to s. 163.3164 may designate in its local |
| 413 | comprehensive plan the following areas as transportation |
| 414 | concurrency exception areas: |
| 415 | a. Urban infill as defined in s. 163.3164; |
| 416 | b. Urban infill and redevelopment under s. 163.2517; or |
| 417 | c. Urban service areas as defined in s. 163.3164. |
| 418 | 4. A local government that has a transportation |
| 419 | concurrency exception area designated pursuant to subparagraph |
| 420 | 1., subparagraph 2., or subparagraph 3. shall, within 2 years |
| 421 | after the designated area becomes exempt, adopt into its local |
| 422 | comprehensive plan land use and transportation strategies to |
| 423 | support and fund mobility within the exception area, including |
| 424 | alternative modes of transportation. Local governments are |
| 425 | encouraged to adopt complementary land use and transportation |
| 426 | strategies that reflect the region's shared vision for its |
| 427 | future. If the state land planning agency finds insufficient |
| 428 | cause for the failure to adopt into its comprehensive plan land |
| 429 | use and transportation strategies to support and fund mobility |
| 430 | within the designated exception area after 2 years, it shall |
| 431 | submit the finding to the Administration Commission, which may |
| 432 | impose any of the sanctions set forth in s. 163.3184(11)(a) and |
| · | 839199 4/29/2009 1:05 PM |

Page 16 of 47

Bill No. CS/CS/SB 360

Amendment No.

433 (b) against the local government.

434 Transportation concurrency exception areas designated 5. pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. 435 436 do not apply to designated transportation concurrency districts 437 located within a county that has a population of at least 1.5 438 million, has implemented and uses a transportation-related 439 concurrency assessment to support alternative modes of 440 transportation, including, but not limited to, mass transit, and 441 does not levy transportation impact fees within the concurrency 442 district. 443 6. Transportation concurrency exception areas designated 444 under subparagraph 1., subparagraph 2., or subparagraph 3. do 445 not apply in any county that has exempted more than 40 percent 446 of the area inside the urban service area from transportation 447 concurrency for the purpose of urban infill.

448 7. A local government that does not have a transportation concurrency exception area designated pursuant to subparagraph 449 450 1., subparagraph 2., or subparagraph 3. may grant an exception 451 from the concurrency requirement for transportation facilities 452 if the proposed development is otherwise consistent with the 453 adopted local government comprehensive plan and is a project 454 that promotes public transportation or is located within an area 455 designated in the comprehensive plan for:

- 456
- <u>a.</u>1. Urban infill development;
- 457 <u>b.2.</u> Urban redevelopment;
- 458 <u>c.3.</u> Downtown revitalization;

459 <u>d.4.</u> Urban infill and redevelopment under s. 163.2517; or

460 <u>e.5.</u> An urban service area specifically designated as a 839199

4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

461 transportation concurrency exception area which includes lands 462 appropriate for compact, contiguous urban development, which does not exceed the amount of land needed to accommodate the 463 464 projected population growth at densities consistent with the 465 adopted comprehensive plan within the 10-year planning period, 466 and which is served or is planned to be served with public 467 facilities and services as provided by the capital improvements 468 element.

Amendment No.

469 The Legislature also finds that developments located (C) within urban infill, urban redevelopment, existing urban 470 service, or downtown revitalization areas or areas designated as 471 472 urban infill and redevelopment areas under s. 163.2517, which 473 pose only special part-time demands on the transportation system, are exempt should be excepted from the concurrency 474 requirement for transportation facilities. A special part-time 475 476 demand is one that does not have more than 200 scheduled events 477 during any calendar year and does not affect the 100 highest 478 traffic volume hours.

479 Except for transportation concurrency exception areas (d) 480 designated pursuant to subparagraph (b)1., subparagraph (b)2., 481 or subparagraph (b)3., the following requirements apply: A local 482 government shall establish guidelines in the comprehensive plan 483 for granting the exceptions authorized in paragraphs (b) and (c) and subsections (7) and (15) which must be consistent with and 484 485 support a comprehensive strategy adopted in the plan to promote 486 the purpose of the exceptions.

487 <u>1.(e)</u> The local government shall <u>both</u> adopt into the 488 <u>comprehensive</u> plan and implement long-term strategies to support 839199 4/29/2009 1:05 PM

Page 18 of 47

Bill No. CS/CS/SB 360

Amendment No.

489 and fund mobility within the designated exception area, 490 including alternative modes of transportation. The plan 491 amendment must also demonstrate how strategies will support the 492 purpose of the exception and how mobility within the designated 493 exception area will be provided.

494 2. In addition, The strategies must address urban design; 495 appropriate land use mixes, including intensity and density; and 496 network connectivity plans needed to promote urban infill, 497 redevelopment, or downtown revitalization. The comprehensive 498 plan amendment designating the concurrency exception area must 499 be accompanied by data and analysis supporting the local 500 government's determination of the boundaries of the 501 transportation concurrency exception justifying the size of the 502 area.

503 (e) (f) Before designating Prior to the designation of a 504 concurrency exception area pursuant to subparagraph (b)6., the 505 state land planning agency and the Department of Transportation 506 shall be consulted by the local government to assess the impact 507 that the proposed exception area is expected to have on the 508 adopted level-of-service standards established for regional 509 transportation facilities identified pursuant to s. 186.507, 510 including the Strategic Intermodal System facilities, as defined 511 in s. 339.64, and roadway facilities funded in accordance with 512 s. 339.2819. Further, the local government shall provide a plan 513 for the mitigation of, in consultation with the state land planning agency and the Department of Transportation, develop a 514 515 plan to mitigate any impacts to the Strategic Intermodal System, 516 including, if appropriate, access management, parallel reliever 839199 4/29/2009 1:05 PM

Page 19 of 47

Bill No. CS/CS/SB 360

Amendment No.

| 517 | roads, transportation demand management, and other measures the |
|-----|--|
| 518 | development of a long-term concurrency management system |
| 519 | pursuant to subsection (9) and s. 163.3177(3)(d). The exceptions |
| 520 | may be available only within the specific geographic area of the |
| 521 | jurisdiction designated in the plan. Pursuant to s. 163.3184, |
| 522 | any affected person may challenge a plan amendment establishing |
| 523 | these guidelines and the areas within which an exception could |
| 524 | be granted. |
| 525 | (g) Transportation concurrency exception areas existing |
| 526 | prior to July 1, 2005, must, at a minimum, meet the provisions |
| 527 | of this section by July 1, 2006, or at the time of the |
| 528 | comprehensive plan update pursuant to the evaluation and |
| 529 | appraisal report, whichever occurs last. |
| 530 | (f) The designation of a transportation concurrency |
| 531 | exception area does not limit a local government's home rule |
| 532 | power to adopt ordinances or impose fees. This subsection does |
| 533 | not affect any contract or agreement entered into or development |
| 534 | order rendered before the creation of the transportation |
| 535 | concurrency exception area except as provided in s. |
| 536 | <u>380.06(29)(e).</u> |
| 537 | (g) The Office of Program Policy Analysis and Government |
| 538 | Accountability shall submit to the President of the Senate and |
| 539 | the Speaker of the House of Representatives by February 1, 2015, |
| 540 | a report on transportation concurrency exception areas created |
| 541 | pursuant to this subsection. At a minimum, the report shall |
| 542 | address the methods that local governments have used to |
| 543 | implement and fund transportation strategies to achieve the |
| 544 | purposes of designated transportation concurrency exception |
| | 839199 4/29/2009 1:05 PM |

Bill No. CS/CS/SB 360

Amendment No. 545 areas, and the effects of the strategies on mobility, 546 congestion, urban design, the density and intensity of land use 547 mixes, and network connectivity plans used to promote urban 548 infill, redevelopment, or downtown revitalization. 549 (10) Except in transportation concurrency exception areas, 550 with regard to roadway facilities on the Strategic Intermodal 551 System designated in accordance with s. ss. 339.61, 339.62, 552 339.63 , and 339.64, the Florida Intrastate Highway System as 553 defined in s. 338.001, and roadway facilities funded in 554 accordance with s. 339.2819, local governments shall adopt the 555 level-of-service standard established by the Department of 556 Transportation by rule. However, if the Office of Tourism, 557 Trade, and Economic Development concurs in writing with the 558 local government that the proposed development is for a 559 qualified job creation project under s. 288.0656 or s. 403.973, 560 the affected local government, after consulting with the Department of Transportation, may provide for a waiver of 561 562 transportation concurrency for the project. For all other roads 563 on the State Highway System, local governments shall establish 564 an adequate level-of-service standard that need not be 565 consistent with any level-of-service standard established by the 566 Department of Transportation. In establishing adequate level-of-567 service standards for any arterial roads, or collector roads as 568 appropriate, which traverse multiple jurisdictions, local 569 governments shall consider compatibility with the roadway 570 facility's adopted level-of-service standards in adjacent 571 jurisdictions. Each local government within a county shall use a 572 professionally accepted methodology for measuring impacts on 839199 4/29/2009 1:05 PM

Page 21 of 47

Bill No. CS/CS/SB 360

573 transportation facilities for the purposes of implementing its 574 concurrency management system. Counties are encouraged to 575 coordinate with adjacent counties, and local governments within 576 a county are encouraged to coordinate, for the purpose of using 577 common methodologies for measuring impacts on transportation 578 facilities for the purpose of implementing their concurrency 579 management systems.

Amendment No.

580 School concurrency shall be established on a (13)581 districtwide basis and shall include all public schools in the district and all portions of the district, whether located in a 582 583 municipality or an unincorporated area unless exempt from the 584 public school facilities element pursuant to s. 163.3177(12). 585 The application of school concurrency to development shall be based upon the adopted comprehensive plan, as amended. All local 586 governments within a county, except as provided in paragraph 587 (f), shall adopt and transmit to the state land planning agency 588 589 the necessary plan amendments, along with the interlocal 590 agreement, for a compliance review pursuant to s. 163.3184(7) 591 and (8). The minimum requirements for school concurrency are the 592 following:

(b) Level-of-service standards.--The Legislature recognizes that an essential requirement for a concurrency management system is the level of service at which a public facility is expected to operate.

597 1. Local governments and school boards imposing school 598 concurrency shall exercise authority in conjunction with each 599 other to establish jointly adequate level-of-service standards, 600 as defined in chapter 9J-5, Florida Administrative Code, 839199 4/29/2009 1:05 PM

Page 22 of 47

Bill No. CS/CS/SB 360

601 necessary to implement the adopted local government 602 comprehensive plan, based on data and analysis. 603 2. Public school level-of-service standards shall be 604 included and adopted into the capital improvements element of 605 the local comprehensive plan and shall apply districtwide to all 606 schools of the same type. Types of schools may include 607 elementary, middle, and high schools as well as special purpose 608 facilities such as magnet schools. 609 Local governments and school boards shall have the 3. option to utilize tiered level-of-service standards to allow 610 611 time to achieve an adequate and desirable level of service as 612 circumstances warrant. 4. For the purpose of determining whether levels of 613 service have been achieved, for the first 3 years of school 614 concurrency implementation, a school district that includes 615 relocatable facilities in its inventory of student stations 616 617 shall include the capacity of such relocatable facilities as provided in s. 1013.35(2)(b)2.f., provided the relocatable 618 619 facilities were purchased after 1998 and the relocatable 620 facilities meet the standards for long-term use pursuant to s. 621 1013.20.

Amendment No.

622 Availability standard. -- Consistent with the public (e) 623 welfare, a local government may not deny an application for site 624 plan, final subdivision approval, or the functional equivalent 625 for a development or phase of a development authorizing residential development for failure to achieve and maintain the 626 level-of-service standard for public school capacity in a local 627 628 school concurrency management system where adequate school 839199 4/29/2009 1:05 PM

Page 23 of 47

Bill No. CS/CS/SB 360

629 facilities will be in place or under actual construction within 630 3 years after the issuance of final subdivision or site plan 631 approval, or the functional equivalent. School concurrency is 632 satisfied if the developer executes a legally binding commitment to provide mitigation proportionate to the demand for public 633 634 school facilities to be created by actual development of the 635 property, including, but not limited to, the options described 636 in subparagraph 1. Options for proportionate-share mitigation of 637 impacts on public school facilities must be established in the public school facilities element and the interlocal agreement 638 639 pursuant to s. 163.31777.

Amendment No.

640 Appropriate mitigation options include the contribution 1. 641 of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; the 642 construction of a charter school that complies with the 643 requirements of s. 1002.33(18); or the creation of mitigation 644 645 banking based on the construction of a public school facility in 646 exchange for the right to sell capacity credits. Such options 647 must include execution by the applicant and the local government 648 of a development agreement that constitutes a legally binding 649 commitment to pay proportionate-share mitigation for the 650 additional residential units approved by the local government in 651 a development order and actually developed on the property, 652 taking into account residential density allowed on the property 653 prior to the plan amendment that increased the overall 654 residential density. The district school board must be a party 655 to such an agreement. As a condition of its entry into such a 656 development agreement, the local government may require the 839199 4/29/2009 1:05 PM

Page 24 of 47

Bill No. CS/CS/SB 360

Amendment No.

657 landowner to agree to continuing renewal of the agreement upon658 its expiration.

659 2. If the education facilities plan and the public 660 educational facilities element authorize a contribution of land; 661 the construction, expansion, or payment for land acquisition; or 662 the construction or expansion of a public school facility, or a 663 portion thereof; or the construction of a charter school that 664 complies with the requirements of s. 1002.33(18), as 665 proportionate-share mitigation, the local government shall credit such a contribution, construction, expansion, or payment 666 667 toward any other impact fee or exaction imposed by local 668 ordinance for the same need, on a dollar-for-dollar basis at 669 fair market value.

670 3. Any proportionate-share mitigation must be directed by 671 the school board toward a school capacity improvement identified 672 in a financially feasible 5-year district work plan that 673 satisfies the demands created by the development in accordance 674 with a binding developer's agreement.

675 If a development is precluded from commencing because 4. 676 there is inadequate classroom capacity to mitigate the impacts 677 of the development, the development may nevertheless commence if 678 there are accelerated facilities in an approved capital 679 improvement element scheduled for construction in year four or 680 later of such plan which, when built, will mitigate the proposed 681 development, or if such accelerated facilities will be in the next annual update of the capital facilities element, the 682 developer enters into a binding, financially guaranteed 683 684 agreement with the school district to construct an accelerated 839199 4/29/2009 1:05 PM

Page 25 of 47

Bill No. CS/CS/SB 360

Amendment No. 685 facility within the first 3 years of an approved capital 686 improvement plan, and the cost of the school facility is equal 687 to or greater than the development's proportionate share. When 688 the completed school facility is conveyed to the school 689 district, the developer shall receive impact fee credits usable 690 within the zone where the facility is constructed or any 691 attendance zone contiguous with or adjacent to the zone where 692 the facility is constructed.

5. This paragraph does not limit the authority of a local
government to deny a development permit or its functional
equivalent pursuant to its home rule regulatory powers, except
as provided in this part.

697 Section 5. Paragraph (d) of subsection (3) of section 698 163.31801, Florida Statutes, is amended to read:

699 163.31801 Impact fees; short title; intent; definitions;
700 ordinances levying impact fees.--

701 (3) An impact fee adopted by ordinance of a county or 702 municipality or by resolution of a special district must, at 703 minimum:

(d) Require that notice be provided no less than 90 days
before the effective date of an ordinance or resolution imposing
a new or <u>increased</u> amended impact fee. <u>A county or municipality</u>
<u>is not required to wait 90 days to decrease</u>, suspend, or

708 eliminate an impact fee.

709 Section 6. Section 163.31802, Florida Statutes, is created 710 to read:

711 712 <u>163.31802</u> Prohibited standards for security devices.--A 712 <u>county, municipality, or other entity of local government may</u> 839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

| | Amendment No. |
|-----|--|
| 713 | not adopt or maintain in effect an ordinance or rule that |
| 714 | establishes standards for security cameras that require a lawful |
| 715 | business to expend funds to enhance the services or functions |
| 716 | provided by local government unless specifically provided by |
| 717 | general law. Nothing in this section shall be construed to limit |
| 718 | the ability of a county, municipality, airport, seaport, or |
| 719 | other local governmental entity to adopt standards for security |
| 720 | cameras in publicly operated facilities, including standards for |
| 721 | private businesses operating within such public facilities |
| 722 | pursuant to a lease or other contractual arrangement. |
| 723 | Section 7. Paragraph (b) of subsection (1) of section |
| 724 | 163.3184, Florida Statutes, is amended, and paragraph (e) is |
| 725 | added to subsection (3) of that section, to read: |
| 726 | 163.3184 Process for adoption of comprehensive plan or |
| 727 | plan amendment |
| 728 | (1) DEFINITIONSAs used in this section, the term: |
| 729 | (b) "In compliance" means consistent with the requirements |
| 730 | of ss. 163.3177, when a local government adopts an educational |
| 731 | facilities element, 163.3178, 163.3180, 163.3191, and 163.3245, |
| 732 | with the state comprehensive plan, with the appropriate |
| 733 | strategic regional policy plan, and with chapter 9J-5, Florida |
| 734 | Administrative Code, where such rule is not inconsistent with |
| 735 | this part and with the principles for guiding development in |
| 736 | designated areas of critical state concern and with part III of |
| 737 | chapter 369, where applicable. |
| 738 | (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR |
| | |

739 AMENDMENT.--

839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

| | Amendment No. |
|-----|--|
| 740 | (e) At the request of an applicant, a local government |
| 741 | shall consider an application for zoning changes that would be |
| 742 | required to properly enact the provisions of any proposed plan |
| 743 | amendment transmitted pursuant to this subsection. Zoning |
| 744 | changes approved by the local government are contingent upon the |
| 745 | comprehensive plan or plan amendment transmitted becoming |
| 746 | effective. |
| 747 | Section 8. Paragraphs (b) and (f) of subsection (1) of |
| 748 | section 163.3187, Florida Statutes, are amended, and paragraph |
| 749 | (q) is added to that subsection, to read: |
| 750 | 163.3187 Amendment of adopted comprehensive plan |
| 751 | (1) Amendments to comprehensive plans adopted pursuant to |
| 752 | this part may be made not more than two times during any |
| 753 | calendar year, except: |
| 754 | (b) Any local government comprehensive plan amendments |
| 755 | directly related to a proposed development of regional impact, |
| 756 | including changes which have been determined to be substantial |
| 757 | deviations and including Florida Quality Developments pursuant |
| 758 | to s. 380.061, may be initiated by a local planning agency and |
| 759 | considered by the local governing body at the same time as the |
| 760 | application for development approval using the procedures |
| 761 | provided for local plan amendment in this section and applicable |
| 762 | local ordinances, without regard to statutory or local ordinance |
| 763 | limits on the frequency of consideration of amendments to the |
| 764 | local comprehensive plan. Nothing in this subsection shall be |
| 765 | deemed to require favorable consideration of a plan amendment |
| 766 | solely because it is related to a development of regional |
| 767 | impact. |
| | 839199 |

Page 28 of 47

Bill No. CS/CS/SB 360

| 768 | Amendment No. (f) Any comprehensive plan amendment that changes the |
|-----|--|
| 769 | schedule in The capital improvements element annual update |
| 770 | required in s. 163.3177(3)(b)1.7 and any amendments directly |
| 771 | related to the schedule, may be made once in a calendar year on |
| 772 | a date different from the two times provided in this subsection |
| 773 | - when necessary to coincide with the adoption of the local |
| 774 | government's budget and capital improvements program. |
| 775 | (q) Any local government plan amendment to designate an |
| 776 | urban service area as a transportation concurrency exception |
| 777 | area under s. 163.3180(5)(b)2. or 3. and an area exempt from the |
| 778 | development-of-regional-impact process under s. 380.06(29). |
| 779 | Section 9. Subsection (2) of section 163.32465, Florida |
| 780 | Statutes, is amended to read: |
| 781 | 163.32465 State review of local comprehensive plans in |
| 782 | urban areas |
| 783 | (2) ALTERNATIVE STATE REVIEW PROCESS PILOT |
| 784 | PROGRAMPinellas and Broward Counties, and the municipalities |
| 785 | within these counties, and Jacksonville, Miami, Tampa, and |
| 786 | Hialeah shall follow an alternative state review process |
| 787 | provided in this section. Municipalities within the pilot |
| 788 | counties may elect, by super majority vote of the governing |
| 789 | body, not to participate in the pilot program. <u>In addition to</u> |
| 790 | the pilot program jurisdictions, any local government may use |
| 791 | the alternative state review process to designate an urban |
| 792 | service area as defined in s. 163.3164(29) in its comprehensive |
| 793 | plan. |
| 794 | Section 10. Section 171.091, Florida Statutes, is amended |
| 795 | to read: |
| | 839199 4/29/2009 1:05 PM |
| | Page 29 of 47 |

Bill No. CS/CS/SB 360

| 796 | Amendment No. 171.091 RecordingAny change in the municipal boundaries |
|-----|--|
| 797 | through annexation or contraction shall revise the charter |
| 798 | boundary article and shall be filed as a revision of the charter |
| 799 | with the Department of State within 30 days. A copy of such |
| 800 | revision must be submitted to the Office of Economic and |
| 801 | Demographic Research along with a statement specifying the |
| 802 | population census effect and the affected land area. |
| 803 | Section 11. Section 186.509, Florida Statutes, is amended |
| 804 | to read: |
| 805 | 186.509 Dispute resolution processEach regional |
| 806 | planning council shall establish by rule a dispute resolution |
| 807 | process to reconcile differences on planning and growth |
| 808 | management issues between local governments, regional agencies, |
| 809 | and private interests. The dispute resolution process shall, |
| 810 | within a reasonable set of timeframes, provide for: voluntary |
| 811 | meetings among the disputing parties; if those meetings fail to |
| 812 | resolve the dispute, initiation of <u>mandatory</u> voluntary mediation |
| 813 | or a similar process; if that process fails, initiation of |
| 814 | arbitration or administrative or judicial action, where |
| 815 | appropriate. The council shall not utilize the dispute |
| 816 | resolution process to address disputes involving environmental |
| 817 | permits or other regulatory matters unless requested to do so by |
| 818 | the parties. The resolution of any issue through the dispute |
| 819 | resolution process shall not alter any person's right to a |
| 820 | judicial determination of any issue if that person is entitled |
| 821 | to such a determination under statutory or common law. |
| 822 | Section 12. Paragraph (a) of subsection (7) and |
| | |

823 subsections (24) and (28) of section 380.06, Florida Statutes, 839199 4/29/2009 1:05 PM

Page 30 of 47

Bill No. CS/CS/SB 360

Amendment No.

are amended, and subsection (29) is added to that section, to read:

826

380.06 Developments of regional impact.--

827

(7) PREAPPLICATION PROCEDURES.--

828 (a) Before filing an application for development approval, 829 the developer shall contact the regional planning agency with 830 jurisdiction over the proposed development to arrange a 831 preapplication conference. Upon the request of the developer or 832 the regional planning agency, other affected state and regional 833 agencies shall participate in this conference and shall identify 834 the types of permits issued by the agencies, the level of 835 information required, and the permit issuance procedures as 836 applied to the proposed development. The levels of service 837 required in the transportation methodology shall be the same 838 levels of service used to evaluate concurrency in accordance 839 with s. 163.3180. The regional planning agency shall provide the 840 developer information about the development-of-regional-impact process and the use of preapplication conferences to identify 841 842 issues, coordinate appropriate state and local agency 843 requirements, and otherwise promote a proper and efficient review of the proposed development. If agreement is reached 844 845 regarding assumptions and methodology to be used in the 846 application for development approval, the reviewing agencies may 847 not subsequently object to those assumptions and methodologies unless subsequent changes to the project or information obtained 848 849 during the review make those assumptions and methodologies 850 inappropriate.

851 (24) STATUTORY EXEMPTIONS.--839199 4/29/2009 1:05 PM

Page 31 of 47

Bill No. CS/CS/SB 360

Amendment No.

866

(a) Any proposed hospital is exempt from the provisions ofthis section.

(b) Any proposed electrical transmission line or
electrical power plant is exempt from the provisions of this
section.

(c) Any proposed addition to an existing sports facility complex is exempt from the provisions of this section if the addition meets the following characteristics:

860 1. It would not operate concurrently with the scheduled861 hours of operation of the existing facility.

862 2. Its seating capacity would be no more than 75 percent863 of the capacity of the existing facility.

3. The sports facility complex property is owned by apublic body prior to July 1, 1983.

867 This exemption does not apply to any pari-mutuel facility.

(d) Any proposed addition or cumulative additions
subsequent to July 1, 1988, to an existing sports facility
complex owned by a state university is exempt if the increased
seating capacity of the complex is no more than 30 percent of
the capacity of the existing facility.

(e) Any addition of permanent seats or parking spaces for
an existing sports facility located on property owned by a
public body prior to July 1, 1973, is exempt from the provisions
of this section if future additions do not expand existing
permanent seating or parking capacity more than 15 percent
annually in excess of the prior year's capacity.

879 (f) Any increase in the seating capacity of an existing 839199 4/29/2009 1:05 PM

Page 32 of 47

Bill No. CS/CS/SB 360

Amendment No. 880 sports facility having a permanent seating capacity of at least 881 50,000 spectators is exempt from the provisions of this section, 882 provided that such an increase does not increase permanent 883 seating capacity by more than 5 percent per year and not to 884 exceed a total of 10 percent in any 5-year period, and provided 885 that the sports facility notifies the appropriate local government within which the facility is located of the increase 886 887 at least 6 months prior to the initial use of the increased 888 seating, in order to permit the appropriate local government to 889 develop a traffic management plan for the traffic generated by 890 the increase. Any traffic management plan shall be consistent 891 with the local comprehensive plan, the regional policy plan, and 892 the state comprehensive plan.

(g) Any expansion in the permanent seating capacity or additional improved parking facilities of an existing sports facility is exempt from the provisions of this section, if the following conditions exist:

897 1.a. The sports facility had a permanent seating capacity898 on January 1, 1991, of at least 41,000 spectator seats;

b. The sum of such expansions in permanent seating
capacity does not exceed a total of 10 percent in any 5-year
period and does not exceed a cumulative total of 20 percent for
any such expansions; or

903 c. The increase in additional improved parking facilities 904 is a one-time addition and does not exceed 3,500 parking spaces 905 serving the sports facility; and

906 2. The local government having jurisdiction of the sports 907 facility includes in the development order or development permit 839199 4/29/2009 1:05 PM

Page 33 of 47

Bill No. CS/CS/SB 360

908 approving such expansion under this paragraph a finding of fact 909 that the proposed expansion is consistent with the 910 transportation, water, sewer and stormwater drainage provisions 911 of the approved local comprehensive plan and local land 912 development regulations relating to those provisions.

913

Amendment No.

914 Any owner or developer who intends to rely on this statutory 915 exemption shall provide to the department a copy of the local 916 government application for a development permit. Within 45 days 917 of receipt of the application, the department shall render to the local government an advisory and nonbinding opinion, in 918 919 writing, stating whether, in the department's opinion, the 920 prescribed conditions exist for an exemption under this 921 paragraph. The local government shall render the development 922 order approving each such expansion to the department. The 923 owner, developer, or department may appeal the local government 924 development order pursuant to s. 380.07, within 45 days after 925 the order is rendered. The scope of review shall be limited to 926 the determination of whether the conditions prescribed in this 927 paragraph exist. If any sports facility expansion undergoes 928 development-of-regional-impact review, all previous expansions 929 which were exempt under this paragraph shall be included in the 930 development-of-regional-impact review.

931 (h) Expansion to port harbors, spoil disposal sites, 932 navigation channels, turning basins, harbor berths, and other 933 related inwater harbor facilities of ports listed in s. 934 403.021(9)(b), port transportation facilities and projects 935 listed in s. 311.07(3)(b), and intermodal transportation 839199 4/29/2009 1:05 PM

Page 34 of 47

Bill No. CS/CS/SB 360

936 facilities identified pursuant to s. 311.09(3) are exempt from 937 the provisions of this section when such expansions, projects, 938 or facilities are consistent with comprehensive master plans 939 that are in compliance with the provisions of s. 163.3178.

Amendment No.

940 (i) Any proposed facility for the storage of any petroleum
941 product or any expansion of an existing facility is exempt from
942 the provisions of this section.

943 (j) Any renovation or redevelopment within the same land 944 parcel which does not change land use or increase density or 945 intensity of use.

946 (k) Waterport and marina development, including dry
947 storage facilities, are exempt from the provisions of this
948 section.

Any proposed development within an urban service 949 (1) 950 boundary established under s. 163.3177(14), which is not 951 otherwise exempt pursuant to subsection (29), is exempt from the 952 provisions of this section if the local government having 953 jurisdiction over the area where the development is proposed has 954 adopted the urban service boundary, has entered into a binding 955 agreement with jurisdictions that would be impacted and with the 956 Department of Transportation regarding the mitigation of impacts 957 on state and regional transportation facilities, and has adopted 958 a proportionate share methodology pursuant to s. 163.3180(16).

959 (m) Any proposed development within a rural land 960 stewardship area created under s. 163.3177(11)(d) is exempt from 961 the provisions of this section if the local government that has 962 adopted the rural land stewardship area has entered into a 963 binding agreement with jurisdictions that would be impacted and 839199 4/29/2009 1:05 PM

Page 35 of 47

Bill No. CS/CS/SB 360

Amendment No.

964 the Department of Transportation regarding the mitigation of 965 impacts on state and regional transportation facilities, and has 966 adopted a proportionate share methodology pursuant to s. 967 163.3180(16).

968 (n) Any proposed development or redevelopment within an 969 area designated as an urban infill and redevelopment area under 970 s. 163.2517 is exempt from this section if the local government 971 has entered into a binding agreement with jurisdictions that 972 would be impacted and the Department of Transportation regarding 973 the mitigation of impacts on state and regional transportation 974 facilities, and has adopted a proportionate share methodology pursuant to s. 163.3180(16). 975

976 <u>(n) (o)</u> The establishment, relocation, or expansion of any 977 military installation as defined in s. 163.3175, is exempt from 978 this section.

979 <u>(o) (p)</u> Any self-storage warehousing that does not allow 980 retail or other services is exempt from this section.

981 (p) (q) Any proposed nursing home or assisted living 982 facility is exempt from this section.

983 <u>(q)(r)</u> Any development identified in an airport master 984 plan and adopted into the comprehensive plan pursuant to s. 985 163.3177(6)(k) is exempt from this section.

986 <u>(r)(s)</u> Any development identified in a campus master plan 987 and adopted pursuant to s. 1013.30 is exempt from this section.

988 <u>(s)(t)</u> Any development in a specific area plan which is 989 prepared pursuant to s. 163.3245 and adopted into the 990 comprehensive plan is exempt from this section.

991 (t) (u) Any development within a county with a research and 839199

4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

Amendment No.

992 education authority created by special act and that is also 993 within a research and development park that is operated or 994 managed by a research and development authority pursuant to part 995 V of chapter 159 is exempt from this section.

997 If a use is exempt from review as a development of regional 998 impact under paragraphs (a)-(s)(t), but will be part of a larger 999 project that is subject to review as a development of regional 1000 impact, the impact of the exempt use must be included in the review of the larger project, unless such exempt use involves a 1001 development of regional impact that includes a landowner, 1002 1003 tenant, or user that has entered into a funding agreement with 1004 the Office of Tourism, Trade, and Economic Development under the 1005 Innovation Incentive Program and the agreement contemplates a 1006 state award of at least \$50 million.

1007

996

(28) PARTIAL STATUTORY EXEMPTIONS.--

(a) If the binding agreement referenced under paragraph
(24) (1) for urban service boundaries is not entered into within
12 months after establishment of the urban service boundary, the
development-of-regional-impact review for projects within the
urban service boundary must address transportation impacts only.

(b) If the binding agreement referenced under paragraph (24) (m) for rural land stewardship areas is not entered into within 12 months after the designation of a rural land stewardship area, the development-of-regional-impact review for projects within the rural land stewardship area must address transportation impacts only.

1019 (c) If the binding agreement referenced under paragraph 839199 4/29/2009 1:05 PM

Page 37 of 47

Bill No. CS/CS/SB 360

1020 $\frac{(24)(n)}{(24)(n)}$ for designated urban infill and redevelopment areas is 1021 not entered into within 12 months after the designation of the 1022 area or July 1, 2007, whichever occurs later, the development-1023 of-regional-impact review for projects within the urban infill 1024 and redevelopment area must address transportation impacts only.

Amendment No.

1025 (d) A local government that does not wish to enter into a 1026 binding agreement or that is unable to agree on the terms of the 1027 agreement referenced under paragraph (24)(1) or $_{\tau}$ paragraph (24) (m) , or paragraph (24) (n) shall provide written notification 1028 to the state land planning agency of the decision to not enter 1029 1030 into a binding agreement or the failure to enter into a binding 1031 agreement within the 12-month period referenced in paragraphs 1032 (a), (b) and (c). Following the notification of the state land 1033 planning agency, development-of-regional-impact review for projects within an urban service boundary under paragraph 1034 (24) (1), or a rural land stewardship area under paragraph 1035 1036 (24) (m), or an urban infill and redevelopment area under 1037 paragraph (24) (n), must address transportation impacts only.

1038 The vesting provision of s. 163.3167(8) relating to an (e) 1039 authorized development of regional impact shall not apply to 1040 those projects partially exempt from the development-of-1041 regional-impact review process under paragraphs (a)-(d).

1042 1043 1044

1045

1046

(29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.--

(a) The following are exempt from this section:

1. Any proposed development in a municipality that

qualifies as a dense urban land area as defined in s. 163.3164;

2. Any proposed development within a county that qualifies as a dense urban land area as defined in s. 163.3164 and that is 1047 839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

| | Amendment No. |
|------|---|
| 1048 | located within an urban service area defined in s. 163.3164 |
| 1049 | which has been adopted into the comprehensive plan; or |
| 1050 | 3. Any proposed development within a county, including the |
| 1051 | municipalities located therein, which has a population of at |
| 1052 | least 900,000, which qualifies as a dense urban land area under |
| 1053 | s. 163.3164, but which does not have an urban service area |
| 1054 | designated in the comprehensive plan. |
| 1055 | (b) If a municipality that does not qualify as a dense |
| 1056 | urban land area pursuant to s. 163.3164 designates any of the |
| 1057 | following areas in its comprehensive plan, any proposed |
| 1058 | development within the designated area is exempt from the |
| 1059 | development-of-regional-impact process: |
| 1060 | 1. Urban infill as defined in s. 163.3164; |
| 1061 | 2. Community redevelopment areas as defined in s. 163.340; |
| 1062 | 3. Downtown revitalization areas as defined in s. |
| 1063 | 163.3164; |
| 1064 | 4. Urban infill and redevelopment under s. 163.2517; or |
| 1065 | 5. Urban service areas as defined in s. 163.3164 or areas |
| 1066 | within a designated urban service boundary under s. |
| 1067 | 163.3177(14). |
| 1068 | (c) If a county that does not qualify as a dense urban |
| 1069 | land area pursuant to s. 163.3164 designates any of the |
| 1070 | following areas in its comprehensive plan, any proposed |
| 1071 | development within the designated area is exempt from the |
| 1072 | development-of-regional-impact process: |
| 1073 | 1. Urban infill as defined in s. 163.3164; |
| 1074 | 2. Urban infill and redevelopment under s. 163.2517; or |
| 1075 | 3. Urban service areas as defined in s. 163.3164. |
| • | 839199 |
| | 4/29/2009 1:05 PM |

Page 39 of 47

Bill No. CS/CS/SB 360

| | Amendment No. |
|------|--|
| 1076 | (d) A development that is located partially outside an |
| 1077 | area that is exempt from the development-of-regional-impact |
| 1078 | program must undergo development-of-regional-impact review |
| 1079 | pursuant to this section. |
| 1080 | (e) In an area that is exempt under paragraphs (a)-(c), |
| 1081 | any previously approved development-of-regional-impact |
| 1082 | development orders shall continue to be effective, but the |
| 1083 | developer has the option to be governed by s. 380.115(1). A |
| 1084 | pending application for development approval shall be governed |
| 1085 | by s. 380.115(2). A development that has a pending application |
| 1086 | for a comprehensive plan amendment and that elects not to |
| 1087 | continue development-of-regional-impact review is exempt from |
| 1088 | the limitation on plan amendments set forth in s. 163.3187(1) |
| 1089 | for the year following the effective date of the exemption. |
| 1090 | (f) Local governments must submit by mail a development |
| 1091 | order to the state land planning agency for projects that would |
| 1092 | be larger than 120 percent of any applicable development-of |
| 1093 | regional-impact threshold and would require development-of- |
| 1094 | regional-impact review but for the exemption from the program |
| 1095 | under paragraphs (a)-(c). For such development orders, the state |
| 1096 | land planning agency may appeal the development order pursuant |
| 1097 | to s. 380.07 for inconsistency with the comprehensive plan |
| 1098 | adopted under chapter 163. |
| 1099 | (g) If a local government that qualifies as a dense urban |
| 1100 | land area under this subsection is subsequently found to be |
| 1101 | ineligible for designation as a dense urban land area, any |
| 1102 | development located within that area which has a complete, |
| 1103 | pending application for authorization to commence development |
| , | 839199 4/20/2000 1.05 DM |
| | 4/29/2009 1:05 PM Page 40 of 47 |
| | |

Bill No. CS/CS/SB 360

1104 may maintain the exemption if the developer is continuing the 1105 application process in good faith or the development is 1106 approved. 1107 (h) This subsection does not limit or modify the rights of any person to complete any development that has been authorized 1108 1109 as a development of regional impact pursuant to this chapter. 1110 (i) This subsection does not apply to areas: 1111 1. Within the boundary of any area of critical state 1112 concern designated pursuant to s. 380.05; 2. Within the boundary of the Wekiva Study Area as 1113 described in s. 369.316; or 1114 1115 3. Within 2 miles of the boundary of the Everglades 1116 Protection Area as described in s. 373.4592(2). Section 13. (1) (a) The Legislature finds that the 1117 existing transportation concurrency system has not adequately 1118 1119 addressed the transportation needs of this state in an effective, predictable, and equitable manner and is not 1120 1121 producing a sustainable transportation system for the state. The 1122 Legislature finds that the current system is complex, 1123 inequitable, lacks uniformity among jurisdictions, is too 1124 focused on roadways to the detriment of desired land use 1125 patterns and transportation alternatives, and frequently 1126 prevents the attainment of important growth management goals. (b) 1127 The Legislature determines that the state shall evaluate and consider the implementation of a mobility fee to 1128 1129 replace the existing transportation concurrency system. The mobility fee should be designed to provide for mobility needs, 1130 ensure that development provides mitigation for its impacts on 1131 839199 4/29/2009 1:05 PM

Amendment No.

Bill No. CS/CS/SB 360

| 1132 | Amendment No. the transportation system in approximate proportionality to |
|------|--|
| 1133 | those impacts, fairly distribute the fee among the governmental |
| 1134 | entities responsible for maintaining the impacted roadways, and |
| 1135 | promote compact, mixed-use, and energy-efficient development. |
| 1136 | (2) The state land planning agency and the Department of |
| 1137 | Transportation shall continue their respective current mobility |
| 1138 | fee studies and develop and submit to the President of the |
| 1139 | Senate and the Speaker of the House of Representatives, no later |
| 1140 | than December 1, 2009, a final joint report on the mobility fee |
| 1141 | methodology study, complete with recommended legislation and a |
| 1142 | plan to implement the mobility fee as a replacement for the |
| 1143 | existing local government adopted and implemented transportation |
| 1144 | concurrency management systems. The final joint report shall |
| 1145 | also contain, but is not limited to, an economic analysis of |
| 1146 | implementation of the mobility fee, activities necessary to |
| 1147 | implement the fee, and potential costs and benefits at the state |
| 1148 | and local levels and to the private sector. |
| 1149 | Section 14. (1) Except as provided in subsection (4), and |
| 1150 | in recognition of 2009 real estate market conditions, any permit |
| 1151 | issued by the Department of Environmental Protection or a water |
| 1152 | management district pursuant to part IV of chapter 373, Florida |
| 1153 | Statutes, that has an expiration date of September 1, 2008, |
| 1154 | through January 1, 2012, is extended and renewed for a period of |
| 1155 | 2 years following its date of expiration. This extension |
| 1156 | includes any local government-issued development order or |
| 1157 | building permit. The 2-year extension also applies to build out |
| 1158 | dates including any build out date extension previously granted |
| 1159 | under s. 380.06(19)(c). This section shall not be construed to |
| | 839199 4/29/2009 1:05 PM |

Bill No. CS/CS/SB 360

Amendment No.

| 1160 | prohibit conversion from the construction phase to the operation |
|------|--|
| 1161 | phase upon completion of construction. |
| 1162 | (2) The commencement and completion dates for any required |
| 1163 | mitigation associated with a phased construction project shall |
| 1164 | be extended such that mitigation takes place in the same |
| 1165 | timeframe relative to the phase as originally permitted. |
| 1166 | (3) The holder of a valid permit or other authorization |
| 1167 | that is eligible for the 2-year extension shall notify the |
| 1168 | authorizing agency in writing no later than December 31, 2009, |
| 1169 | identifying the specific authorization for which the holder |
| 1170 | intends to use the extension and the anticipated timeframe for |
| 1171 | acting on the authorization. |
| 1172 | (4) The extension provided for in subsection (1) does not |
| 1173 | apply to: |
| 1174 | (a) A permit or other authorization under any programmatic |
| 1175 | or regional general permit issued by the Army Corps of |
| 1176 | Engineers. |
| 1177 | (b) A permit or other authorization held by an owner or |
| 1178 | operator determined to be in significant noncompliance with the |
| 1179 | conditions of the permit or authorization as established through |
| 1180 | the issuance of a warning letter or notice of violation, the |
| 1181 | initiation of formal enforcement, or other equivalent action by |
| 1182 | the authorizing agency. |
| 1183 | (c) A permit or other authorization, if granted an |
| 1184 | extension, that would delay or prevent compliance with a court |
| 1185 | order. |
| 1186 | (5) Permits extended under this section shall continue to |
| 1187 | be governed by rules in effect at the time the permit was |
| | 839199 4/29/2009 1:05 PM |

Bill No. CS/CS/SB 360

| 1100 | Amendment No. |
|------|---|
| 1188 | issued, except when it can be demonstrated that the rules in |
| 1189 | effect at the time the permit was issued would create an |
| 1190 | immediate threat to public safety or health. This provision |
| 1191 | shall apply to any modification of the plans, terms, and |
| 1192 | conditions of the permit that lessens the environmental impact, |
| 1193 | except that any such modification shall not extend the time |
| 1194 | limit beyond 2 additional years. |
| 1195 | (6) Nothing in this section shall impair the authority of |
| 1196 | a county or municipality to require the owner of a property, |
| 1197 | that has notified the county or municipality of the owner's |
| 1198 | intention to receive the extension of time granted by this |
| 1199 | section, to maintain and secure the property in a safe and |
| 1200 | sanitary condition in compliance with applicable laws and |
| 1201 | ordinances. |
| 1202 | Section 15. The Legislature finds that this act fulfills |
| 1203 | an important state interest. |
| 1204 | Section 16. This act shall take effect upon becoming a |
| 1205 | law. |
| 1206 | |
| 1207 | |
| 1208 | TITLE AMENDMENT |
| 1209 | Remove the entire title and insert: |
| 1210 | A bill to be entitled |
| 1211 | An act relating to growth management; providing a short |
| 1212 | title; amending s. 163.3164, F.S.; revising the definition |
| 1213 | of the term "existing urban service area"; providing a |
| 1214 | definition for the term "dense urban land area" and |
| 1215 | providing requirements of the Office of Economic and |
| · | 839199 |
| | 4/29/2009 1:05 PM |

Page 44 of 47

Bill No. CS/CS/SB 360

Amendment No. 1216 Demographic Research and the state land planning agency 1217 with respect thereto; amending s. 163.3177, F.S.; revising 1218 requirements for adopting amendments to the capital 1219 improvements element of a local comprehensive plan; revising requirements for future land use plan elements 1220 1221 and intergovernmental coordination elements of a local 1222 comprehensive plan; revising requirements for the public 1223 school facilities element implementing a school 1224 concurrency program; deleting a penalty for local 1225 governments that fail to adopt a public school facilities 1226 element and interlocal agreement; authorizing the 1227 Administration Commission to impose sanctions; deleting 1228 authority of the Administration Commission to impose 1229 sanctions on a school board; amending s. 163.3180, F.S.; 1230 revising concurrency requirements; providing legislative 1231 findings relating to transportation concurrency exception 1232 areas; providing for the applicability of transportation 1233 concurrency exception areas; deleting certain requirements 1234 for transportation concurrency exception areas; providing 1235 that the designation of a transportation concurrency 1236 exception area does not limit a local government's home 1237 rule power to adopt ordinances or impose fees and does not 1238 affect any contract or agreement entered into or 1239 development order rendered before such designation; 1240 requiring the Office of Program Policy Analysis and 1241 Government Accountability to submit a report to the 1242 Legislature concerning the effects of the transportation 1243 concurrency exception areas; authorizing local governments 839199 4/29/2009 1:05 PM

Bill No. CS/CS/SB 360

| 1244 | Amendment No. |
|------|--|
| | to provide for a waiver of transportation concurrency |
| 1245 | requirements for certain projects under certain |
| 1246 | circumstances; revising school concurrency requirements; |
| 1247 | requiring charter schools to be considered as a mitigation |
| 1248 | option under certain circumstances; amending s. 163.31801, |
| 1249 | F.S.; revising requirements for adoption of impact fees; |
| 1250 | creating s. 163.31802, F.S.; prohibiting establishment of |
| 1251 | local standards for security cameras requiring businesses |
| 1252 | to expend funds to enhance local governmental services or |
| 1253 | functions under certain circumstances; amending s. |
| 1254 | 163.3184, F.S.; revising a definition; requiring local |
| 1255 | governments to consider applications for certain zoning |
| 1256 | changes required to comply with proposed plan amendments; |
| 1257 | amending s. 163.3187, F.S.; revising certain comprehensive |
| 1258 | plan amendments that are exempt from the twice-per-year |
| 1259 | limitation; exempting certain additional comprehensive |
| 1260 | plan amendments from the twice-per-year limitation; |
| 1261 | amending s. 163.32465, F.S.; authorizing local governments |
| 1262 | to use the alternative state review process to designate |
| 1263 | urban service areas; amending s. 171.091, F.S.; requiring |
| 1264 | that a municipality submit a copy of any revision to the |
| 1265 | charter boundary article which results from an annexation |
| 1266 | or contraction to the Office of Economic and Demographic |
| 1267 | Research; amending s. 186.509, F.S.; revising provisions |
| 1268 | relating to a dispute resolution process to reconcile |
| 1269 | differences on planning and growth management issues |
| 1270 | between certain parties of interest; providing for |
| 1271 | mandatory mediation; amending s. 380.06, F.S.; specifying |
| · | 839199 4/29/2009 1:05 PM |

Bill No. CS/CS/SB 360

1272 levels of service required in the transportation 1273 methodology to be the same levels of service used to 1274 evaluate concurrency; revising statutory exemptions from 1275 the development of the regional impact review process; 1276 providing exemptions for dense urban land areas from the 1277 development-of-regional-impact program; providing exceptions; providing legislative findings and 1278 1279 determinations relating to replacing the existing 1280 transportation concurrency system with a mobility fee 1281 system; requiring the state land planning agency and the 1282 Department of Transportation to continue mobility fee 1283 studies; requiring a joint report on a mobility fee 1284 methodology study to the Legislature; specifying report 1285 requirements; correcting cross-references; providing for 1286 extending and renewing certain permits subject to certain 1287 expiration dates; providing for application of the 1288 extension to certain related activities; providing for 1289 extension of commencement and completion dates; requiring 1290 permitholders to notify authorizing agencies of intent to 1291 use the extension and anticipated time of the extension; 1292 specifying nonapplication to certain permits; providing 1293 for application of certain rules to extended permits; 1294 preserving the authority of counties and municipalities to 1295 impose certain security and sanitary requirements on 1296 property owners under certain circumstances; requiring 1297 permitholders to notify permitting agencies of intent to use the extension; providing a legislative declaration of 1298 1299 important state interest; providing an effective date. 839199

4/29/2009 1:05 PM

Amendment No.