A bill to be entitled 1 2 An act relating to credit counseling services; amending s. 3 817.801, F.S.; defining and redefining terms; creating s. 4 817.8015, F.S.; requiring credit counseling organizations 5 to annually register with the Office of Financial 6 Regulation; providing registration requirements; providing 7 grounds for denying registration; providing for a 8 registration fee; authorizing the office to adopt rules; 9 amending s. 817.802, F.S.; prohibiting a credit counseling organization from engaging in certain additional specified 10 acts; deleting a provision that allows the organization to 11 collect a fee for insufficient fund transactions; amending 12 s. 817.803, F.S.; revising provisions relating to an 13 14 exception provided to attorneys providing representation 15 to clients; amending s. 817.804, F.S.; requiring a credit 16 counseling organization to obtain a surety bond; authorizing the office to adopt rules; creating s. 17 817.8045, F.S.; providing for service contracts; requiring 18 19 certain provisions to be included in such contracts; requiring the credit counseling organization to provide 20 21 the consumer with copies of all signed documents; amending 22 ss. 817.805 and 817.806, F.S.; conforming terms to changes 23 made by the act; providing an effective date. 24 25 Be It Enacted by the Legislature of the State of Florida: 26

Section 1. Section 817.801, Florida Statutes, is amended to read:

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817.801 Definitions. -- As used in this part, the term:

- (1) "Control person" means any person who possesses the power, directly or indirectly, to affect the management or policies of a credit counseling organization, including, but not limited to, the organization's owners if the organization is a partnership or sole proprietorship, and the organization's corporate officers, corporate directors, resident agents, and trustees.
- (2) (1) "Credit counseling <u>organization</u> agency" means any <u>person</u> organization providing debt management services or credit counseling services.
- (3)(2) "Credit counseling services" means confidential money management, debt reduction, and financial educational services. The term does not include foreclosure-related rescue services as defined in s. 501.1377.
- $\underline{(4)}$ "Creditor contribution" means any sum that a creditor agrees to contribute to a credit counseling $\underline{\text{organization}}$ $\underline{\text{agency}}$, whether directly or by setoff against amounts otherwise payable to the creditor on behalf of $\underline{\text{a}}$ consumer $\underline{\text{debtors}}$.
- (5) (4) "Debt management services" means services provided to a <u>consumer</u> debtor by a credit counseling organization for a fee to:
- (a) Effect the adjustment, compromise, or discharge of any unsecured account, note, or other indebtedness of the consumer, except for residential mortgage loan obligations debtor; or
- (b) Receive from the $\underline{\text{consumer}}$ $\underline{\text{debtor}}$ and disburse to a creditor any money or other thing of value.

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(6) "Office" means the Office of Financial Regulation.

(7)(5) "Person" has the same meaning as in s. 1.01 means any individual, corporation, partnership, trust, association, or other legal entity.

- Section 2. Section 817.8015, Florida Statutes, is created to read:
- 817.8015 Registration.--Each credit counseling organization doing business in this state must register and annually renew such registration with the office in accordance with this section.
- (1) To register or renew registration, a credit counseling organization shall provide the following to the office:
- (a) The organization's business or trade name and current mailing address, the address of each location or branch at which the organization conducts business and a designation of which location constitutes its principal place of business, and a list of each county in which the organization plans to do business during the next calendar year.
- (b) The full names, current addresses, current telephone numbers, social security numbers, and federal identification numbers for each control person of the organization.
- (c) A statement as to whether the organization, if incorporated, is a domestic or foreign corporation, the state and date of incorporation, the charter number of the corporation, and, if a foreign corporation, the date the corporation first registered to do business in this state.
- (d) A statement indicating whether the organization or any control person holds a current telemarketing license from the

Department of Agriculture and Consumer Services or, if not, an explanation as to why a telemarketing license has not been obtained.

- (e) A statement listing the names of any other businesses or entities through which a control person is currently operating or did business as a credit counseling organization within the 5 calendar years immediately preceding registration or registration renewal, and whether the control person was the subject of any state action, including suspension or revocation.
- (f) A statement identifying and explaining any ongoing or prior state or federal investigation or any civil, criminal, or administrative action taken against the organization or control persons, including a withholding of adjudication or conviction of any crime involving fraud, moral turpitude, or dishonest dealing.
 - (g) A copy of all service contracts offered to consumers.
- (h) Pursuant to s. 817.804, a copy of the organization's annual audit and insurance policy, and the surety bond and related documentation required to be filed with the office.
- (2) A credit counseling organization changing its registered name, location, or agent for service of process at any time other than at the time of renewing its registration must notify the office of such change. The office must be notified in writing in advance of any change in the organization's business location. A registration is not valid for any organization that transacts business at a location other than those designated in its registration.
 - (3) A registration issued under this section is not

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113 assignable or transferable.

- (4) The office may deny or refuse to renew the registration of any credit counseling organization based upon a determination that the organization or any of its control persons has:
- (a) Failed to meet the requirements for initial registration or renewal as provided in this section;
- (b) Been convicted of a crime involving fraud, moral turpitude, or dishonest dealing;
- (c) Not satisfied any fine or penalty arising out of any administrative or civil enforcement action brought by a governmental agency or individual and based upon conduct involving fraud, moral turpitude, dishonest dealing, or any violation of this part; or
- (d) Had a judgment entered against the credit counseling organization or the control persons in any action brought under the Florida Deceptive and Unfair Trade Practices Act or any action brought under this part.
- (5) The credit counseling organization shall pay a registration fee of \$500 per year to the office. All moneys collected by the office shall be deposited into the office's Regulatory Trust Fund and used to administer this part.
- (6) The office may adopt rules to administer this section. Section 3. Section 817.802, Florida Statutes, is amended to read:
- 817.802 <u>Prohibited acts</u> Unlawful fees and costs.--A credit counseling organization may not:
 - (1) It is unlawful for any person, while engaging in debt

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CODING: Words stricken are deletions; words underlined are additions.

management services or credit counseling services, to Charge or accept from a consumer debtor residing in this state, directly or indirectly, any payment for services before the execution of a written service contract, or charge or accept from a consumer a fee or contribution greater than \$50 for the initial setup or initial consultation. Subsequently, the organization person may not charge or accept a fee or contribution from a consumer debtor residing in this state greater than \$120 per year for additional consultations; however or, alternatively, if debt management services as defined in s. 817.801(4)(b) are provided, the organization person may charge the greater of 7.5 percent of the amount paid monthly by the consumer debtor to the organization person or \$35 per month, whichever is greater.

- (2) Advise any consumer, directly or indirectly, not to contact or communicate with his or her creditors before or during the service contract period.
- (3) Make or use any false or misleading representations or omit any material fact in the offer or sale of services offered, or engage, directly or indirectly, in any fraudulent, false, misleading, unconscionable, unfair, or deceptive act or practice in connection with the offer or sale of any of the services of a credit counseling organization.
- (4) Provide services to a consumer without executing a service contract that complies with s. 817.8045.
- (5) Fail to provide copies of all service contracts and other documents the consumer is required to sign as provided under s. 817.8045.
 - (6) Fail to perform any of the terms, conditions, and

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obligations provided in the service contract with the consumer.

- (7) Fail to obtain the annual audit, insurance coverage, and surety bond or fail to make such audit and coverage information available for public inspection as required by s. 817.804.
- (2) This section does not prohibit any person, while engaging in debt management or credit counseling services, from imposing upon and receiving from a debtor a reasonable and separate charge or fee for insufficient funds transactions.
- Section 4. Section 817.803, Florida Statutes, is amended to read:
- 817.803 Exceptions.——Nothing in This part does not apply applies to:
- (1) A person licensed to practice law in this state who is providing legal representation to a client with respect to credit counseling services or debt management and who does not engage in the business of providing credit counseling or debt management services on a continuing basis. Any Debt management or credit counseling services provided in the practice of law in this state;
- (2) \underline{A} Any person who engages in debt adjustment to adjust the indebtedness owed to such person. \div or
 - (3) The following entities or their subsidiaries:
 - (a) The Federal National Mortgage Association;
 - (b) The Federal Home Loan Mortgage Corporation;
- (c) The Florida Housing Finance Corporation, a public corporation created in s. 420.504;
 - (d) A bank, bank holding company, trust company, savings

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and loan association, credit union, credit card bank, or savings bank that is regulated and supervised by the Office of the Comptroller of the Currency, the Office of Thrift Supervision, the Federal Reserve, the Federal Deposit Insurance Corporation, the National Credit Union Administration, the Office of Financial Regulation of the Department of Financial Services, or any state banking regulator;

- (e) A consumer reporting agency as defined in the Federal Fair Credit Reporting Act, 15 U.S.C. s. 1681a ss. 1681-1681y, as it existed on April 5, 2004; or
- (f) Any subsidiary or affiliate of a bank holding company, its employees and its exclusive agents acting under written agreement.
- Section 5. Section 817.804, Florida Statutes, is amended to read:
- 817.804 <u>Financial</u> requirements; disclosure and financial reporting.--
- (1) A credit counseling organization must Any person engaged in debt management services or credit counseling services shall:
- (a) Obtain from a licensed certified public accountant an annual audit that is conducted in accordance with generally accepted auditing standards and that includes shall include all of the organization's accounts of such person in which the funds of consumers debtors are deposited and from which payments are made to creditors on behalf of consumers debtors.
- (b) Obtain and maintain at all times insurance coverage for employee dishonesty, depositor's forgery, and computer

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fraud. The insurance coverage must be in an amount not less than the greater of \$100,000 or 10 percent of the monthly average of the aggregate amount of all deposits made by consumers to the organization for distribution to creditors with such person by all debtors for the 6 months immediately preceding the date of initial application for or renewal of the insurance. The deductible on such coverage may shall not exceed 10 percent of the face amount of the policy coverage.

- (c) Obtain and maintain a surety bond in the amount of \$100,000, valid upon registration, by a surety company authorized to do business in this state. The bond must be filed with the office and must designate the office as its sole beneficiary. The bond shall be in favor of the state for the use and benefit of any consumer who suffers or sustains any loss or damage by reason of any violation of the provisions of this part. The organization shall provide the office with documentation that the premiums have been paid in full and that the bond issued by the surety meets the requirements of this part. The aggregate liability of the surety to all persons may not exceed the amount of the bond.
- (2) A copy of the annual audit and insurance policies required by this section <u>must shall</u> be available for public inspection at each branch location <u>of the organization</u>. Copies shall be provided, upon written request, to any party requesting a copy for a charge <u>that does</u> not to exceed the cost of <u>copying</u> the <u>reproduction of</u> documents.
 - (3) The office may adopt rules to administer this section. Section 6. Section 817.8045, Florida Statutes, is created

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253 to read: 254 817.8045 Service contracts.--255 The service contract between the credit counseling 256 organization and the consumer must be signed and dated by the 257 consumer and include all of the following: 258 The following statement in at least 12-point uppercase 259 type at the top of the service contract: 260 261 IMPORTANT: IT IS RECOMMENDED THAT YOU CONTACT YOUR 262 CREDITORS BEFORE SIGNING THIS CONTRACT. YOUR CREDITORS 263 MAY BE WILLING TO NEGOTIATE A PAYMENT PLAN OR A 264 RESTRUCTURING OF YOUR DEBT FREE OF CHARGE. 265 266 YOUR FAILURE TO DIRECTLY CONTACT YOUR CREDITORS MAY 267 RESULT IN LATE FEES, ADDITIONAL DEBTS, AND AN ADVERSE 268 CREDIT RATING. 269 270 A full and detailed description of the services to be (b) 271 performed by the credit counseling organization for the 272 consumer, including all guarantees and all promises of full or 273 partial refunds, and the estimated date or length of time by 274 which the services are to be performed.

- (c) All terms and conditions of payment, including the total of all payments to be made by the consumer and the specific amount of any payments to be made to the credit counseling organization or to any other person.
- (d) The organization's principal business address and the name and address of its agent in the state authorized to receive

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281 service of process. 282 (e) A clear and conspicuous statement in boldface type, in 283 the immediate proximity to the space reserved for the consumer's 284 signature, which states: "You, the consumer, may cancel this 285 service contract at any time prior to midnight of the 5th 286 business day after the date of the signing this contract. [See 287 the attached Notice of Right to Cancel for further explanation 288 of this right.]" 289 (f) A Notice of Right to Cancel attached to the contract, 290 in duplicate and easily detachable, which contains the following 291 statement in at least 12-point uppercase type: 292 293 NOTICE OF RIGHT TO CANCEL 294 295 YOU MAY CANCEL ANY CONTRACT FOR DEBT MANAGEMENT OR 296 CREDIT COUNSELING SERVICES WITHIN 5 BUSINESS DAYS 297 AFTER THE DATE THE CONTRACT IS SIGNED BY YOU WITHOUT 298 INCURRING ANY PENALTY OR OBLIGATION. 299 300 YOUR PAYMENT MUST BE RETURNED TO YOU WITHIN 10 301 BUSINESS DAYS AFTER RECEIPT OF YOUR CANCELLATION 302 NOTICE. 303 304 TO CANCEL THIS CONTRACT, MAIL OR DELIVER A SIGNED AND 305 DATED COPY OF THIS CANCELATION NOTICE OR ANY OTHER 306 WRITTEN NOTICE CLEARLY INDICATING YOUR DESIRE TO 307 CANCEL YOUR CONTRACT. 308

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309
          TO: ... (name of credit counseling organization) ...
          AT: ...(address)......
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               BY SIGNING AND DATING THIS NOTICE, I HEREBY
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          CANCEL MY SERVICE CONTRACT, EXECUTED ON: ... (date
314
          service contract signed) ...
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          ... (Signature of Consumer) ...
317
          ...(Date).....
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          ...(Address).....
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          ...(Phone Number).....
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               The credit counseling organization must provide the
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          (2)
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     consumer, at the time the documents are signed, with a copy of
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     the completed service contract and all other documents the
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     credit counseling organization requires the consumer to sign.
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          Section 7. Section 817.805, Florida Statutes, is amended
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     to read:
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          817.805 Disbursement of funds. -- A credit counseling
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     organization must Any person engaged in debt management or
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     credit counseling services shall disburse to the appropriate
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     creditors all funds received from a consumer debtor, less any
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     fees permitted by s. 817.802 and any creditor contributions,
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     within 30 days after receipt of such funds. However, a creditor
     contribution may not reduce any sums to be credited to the
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     account of a consumer debtor making a payment to the
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     organization eredit counseling agency for further payment to the
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     creditor. Further, a credit counseling organization must any
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person engaged in such services shall maintain a separate trust account for the receipt of any funds from <u>consumers</u> debtors and the disbursement of such funds on behalf of such <u>consumers</u> debtors.

Section 8. Section 817.806, Florida Statutes, is amended to read:

817.806 Violations.--

- (1) Any person who violates any provision of this part commits an unfair or deceptive trade practice as defined in part II of chapter 501. Violators <u>are shall be</u> subject to the penalties and remedies provided therein. Further, any consumer injured by a violation of this part may bring an action for recovery of damages. Judgment shall be entered for actual damages, but in no case less than the amount paid by the consumer to the credit counseling <u>organization</u> <u>agency</u>, plus reasonable attorney's fees and costs.
- (2) Any person who violates any provision of this part commits a felony of the third degree, punishable as provided in s. 775.082 or s. 775.083.
- Section 9. This act shall take effect July 1, 2009.