By Senator Ring

1 2

3

4

5

6

7

8

9

10

1112

13

14

15

16

17

18

1920

21

22

23

2425

26

27

28

29

32-01593-10 20101700

A bill to be entitled An act relating to sexual exploitation; providing a short title; amending s. 39.001, F.S.; providing legislative intent and goals; conforming crossreferences; amending s. 39.01, F.S.; revising the definitions of the terms "abuse," "child who is found to be dependent," and "sexual abuse of a child"; amending s. 39.401, F.S.; requiring delivery of children alleged to be dependant and sexually exploited to short-term safe houses; amending s. 39.402, F.S.; providing for a presumption that placement of a child alleged to have been sexually exploited in a short-term safe house is necessary; providing requirements for findings in a shelter hearing relating to placement of an allegedly sexually exploited child in a short-term safe house; amending s. 39.521, F.S.; providing for a presumption that placement of children alleged to have been sexually exploited in a safe house is necessary; creating s. 39.524, F.S.; requiring assessment of certain children for placement in a safe house; providing for use of such assessments; providing requirements for safe houses receiving such children; providing for placement of other children in safe houses when appropriate; requiring an annual report concerning safe-house placements; providing requirements relating to appropriations for safe houses; amending s. 322.28, F.S.; conforming a cross-reference; creating s. 409.1678, F.S.; providing legislative intent relating

32-01593-10 20101700

to safe houses; providing definitions; requiring districts of the Department of Children and Family Services to address child welfare service needs of sexually exploited children as a component of their master plans; providing for operation of safe houses; providing duties, responsibilities, and requirements for safe houses and their operators; providing for training for law enforcement officials who are likely to encounter sexually exploited children; amending s. 796.07, F.S.; revising prohibitions on prostitution and related acts; conforming a cross-reference; amending ss. 985.145 and 985.15, F.S.; providing a presumption against filing a delinquency petition for certain prostitution-related offenses in certain circumstances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. This act may be cited as the "Florida Safe Harbor Act."

Section 2. Subsections (4) through (12) of section 39.001, Florida Statutes, are renumbered as subsections (5) through (13), respectively, paragraph (c) of present subsection (7) and paragraph (b) of present subsection (9) are amended, and a new subsection (4) is added to that section, to read:

39.001 Purposes and intent; personnel standards and screening.—

- (4) SEXUAL EXPLOITATION SERVICES.—
- (a) The Legislature recognizes that child sexual

60

61 62

63

64

65

66

67

68 69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

84

85

86

87

32-01593-10 20101700

exploitation is a serious problem nationwide and in this state. The children at greatest risk of being sexually exploited are runaways and throwaways. Many of these children have a history of abuse and neglect. The vulnerability of these children starts with isolation from family and friends. Traffickers maintain control of child victims through psychological manipulation, force, drug addiction, or the exploitation of economic, physical, or emotional vulnerability. Children exploited through the sex trade often find it difficult to trust adults because of their abusive experiences. These children make up a population that is hard to serve and harder to rehabilitate. Although minors are by law unable to consent to sexual activity, they are most often treated as perpetrators of crime rather than victims. Moreover, the historical treatment of such children as delinquents has too often resulted in the failure to successfully prosecute the trafficker, who is the true wrongdoer and threat to society.

- (b) The Legislature establishes the following goals for the state related to the status and treatment of sexually exploited children in the dependency process:
 - 1. To ensure the safety of children.
- 2. To provide for the treatment of such children as dependent children rather than as delinquents.
- 3. To sever the bond between exploited children and traffickers and to reunite these children with their families or provide them with appropriate guardians.
- 4. To enable such children to be willing and reliable witnesses in the prosecution of traffickers.
 - (c) The Legislature finds that sexually exploited children

32-01593-10 20101700

need special care and services in the dependency process, which include counseling, health care, substance abuse treatment, educational opportunities, and a safe environment secure from traffickers.

- (d) The Legislature further finds that sexually exploited children need the special care and services described in paragraph (c) independent of their citizenship, residency, alien, or immigrant status. It is the intent of the Legislature that this state provide such care and services to all sexually exploited children in this state who are not otherwise receiving comparable services, such as those under the federal Trafficking Victims Protection Act, 22 U.S.C. ss. 7101 et seq.
 - (8) $\frac{(7)}{(7)}$ OFFICE OF ADOPTION AND CHILD PROTECTION.—
 - (c) The office is authorized and directed to:
- 1. Oversee the preparation and implementation of the state plan established under subsection (9) (8) and revise and update the state plan as necessary.
- 2. Provide for or make available continuing professional education and training in the prevention of child abuse and neglect.
- 3. Work to secure funding in the form of appropriations, gifts, and grants from the state, the Federal Government, and other public and private sources in order to ensure that sufficient funds are available for the promotion of adoption, support of adoptive families, and child abuse prevention efforts.
- 4. Make recommendations pertaining to agreements or contracts for the establishment and development of:
 - a. Programs and services for the promotion of adoption,

32-01593-10 20101700

support of adoptive families, and prevention of child abuse and neglect.

- b. Training programs for the prevention of child abuse and neglect.
- c. Multidisciplinary and discipline-specific training programs for professionals with responsibilities affecting children, young adults, and families.
 - d. Efforts to promote adoption.
 - e. Postadoptive services to support adoptive families.
- 5. Monitor, evaluate, and review the development and quality of local and statewide services and programs for the promotion of adoption, support of adoptive families, and prevention of child abuse and neglect and shall publish and distribute an annual report of its findings on or before January 1 of each year to the Governor, the Speaker of the House of Representatives, the President of the Senate, the head of each state agency affected by the report, and the appropriate substantive committees of the Legislature. The report shall include:
 - a. A summary of the activities of the office.
- b. A summary of the adoption data collected and reported to the federal Adoption and Foster Care Analysis and Reporting System (AFCARS) and the federal Administration for Children and Families.
- c. A summary of the child abuse prevention data collected and reported to the National Child Abuse and Neglect Data System (NCANDS) and the federal Administration for Children and Families.
 - d. A summary detailing the timeliness of the adoption

147

148149

150

151

152

153

154

155156

157

158

159

160

161

162

163

164165

166167

168

169170

171

172173

174

32-01593-10 20101700

process for children adopted from within the child welfare system.

- e. Recommendations, by state agency, for the further development and improvement of services and programs for the promotion of adoption, support of adoptive families, and prevention of child abuse and neglect.
- f. Budget requests, adoption promotion and support needs, and child abuse prevention program needs by state agency.
- 6. Work with the direct-support organization established under s. 39.0011 to receive financial assistance.
 - (10) (9) FUNDING AND SUBSEQUENT PLANS.—
- (b) The office and the other agencies and organizations listed in paragraph $(9)\frac{(8)}{(a)}$ shall readdress the state plan and make necessary revisions every 5 years, at a minimum. Such revisions shall be submitted to the Speaker of the House of Representatives and the President of the Senate no later than June 30 of each year divisible by 5. At least biennially, the office shall review the state plan and make any necessary revisions based on changing needs and program evaluation results. An annual progress report shall be submitted to update the state plan in the years between the 5-year intervals. In order to avoid duplication of effort, these required plans may be made a part of or merged with other plans required by either the state or Federal Government, so long as the portions of the other state or Federal Government plan that constitute the state plan for the promotion of adoption, support of adoptive families, and prevention of child abuse, abandonment, and neglect are clearly identified as such and are provided to the Speaker of the House of Representatives and the President of the

32-01593-10 20101700

175 Senate as required above.

Section 3. Subsections (2) and (15) and paragraph (g) of subsection (67) of section 39.01, Florida Statutes, are amended to read:

- 39.01 Definitions.—When used in this chapter, unless the context otherwise requires:
- (2) "Abuse" means any willful act or threatened act that results in any physical, mental, or sexual <u>abuse or</u> injury or harm that causes or is likely to cause the child's physical, mental, or emotional health to be significantly impaired. Abuse of a child includes acts or omissions. Corporal discipline of a child by a parent or legal custodian for disciplinary purposes does not in itself constitute abuse when it does not result in harm to the child.
- (15) "Child who is found to be dependent" means a child who, pursuant to this chapter, is found by the court:
- (a) To have been abandoned, abused, or neglected by the child's parent or parents or legal custodians;
- (b) To have been surrendered to the department, the former Department of Health and Rehabilitative Services, or a licensed child-placing agency for purpose of adoption;
- (c) To have been voluntarily placed with a licensed child-caring agency, a licensed child-placing agency, an adult relative, the department, or the former Department of Health and Rehabilitative Services, after which placement, under the requirements of this chapter, a case plan has expired and the parent or parents or legal custodians have failed to substantially comply with the requirements of the plan;
 - (d) To have been voluntarily placed with a licensed child-

2.04

205

206

207

208

209

210

211

212

213

214

215

216217

218

219

220

221

222223

224

225

226

227

228

229

230

231

232

32-01593-10 20101700

placing agency for the purposes of subsequent adoption, and a parent or parents have signed a consent pursuant to the Florida Rules of Juvenile Procedure;

- (e) To have no parent or legal custodians capable of providing supervision and care; $\frac{\partial}{\partial x}$
- (f) To be at substantial risk of imminent abuse, abandonment, or neglect by the parent or parents or legal custodians; or
- (g) To have been sexually exploited and to have no parent, legal custodian, or responsible adult relative currently known and capable of providing the necessary and appropriate supervision and care.
- (67) "Sexual abuse of a child" means one or more of the following acts:
- (g) The sexual exploitation of a child, which includes the act of a child offering to engage in or engaging in prostitution; or allowing, encouraging, or forcing a child to:
 - 1. Solicit for or engage in prostitution; or
- 2. Engage in a sexual performance, as defined by chapter 827; or
- 3. Participate in the trade of sex trafficking as provided in s. 796.035.
- Section 4. Paragraph (b) of subsection (2) and paragraph (b) of subsection (3) of section 39.401, Florida Statutes, are amended to read:
- 39.401 Taking a child alleged to be dependent into custody; law enforcement officers and authorized agents of the department.—
 - (2) If the law enforcement officer takes the child into

32-01593-10 20101700

233 custody, that officer shall:

(b) Deliver the child to an authorized agent of the department, stating the facts by reason of which the child was taken into custody and sufficient information to establish probable cause that the child is abandoned, abused, or neglected, or otherwise dependent. In the case of a child who is sexually exploited, the law enforcement officer shall deliver the child to the appropriate short-term safe house as provided for in s. 409.1678 if a short-term safe house is available.

For cases involving allegations of abandonment, abuse, or neglect, or other dependency cases, within 3 days after such release or within 3 days after delivering the child to an authorized agent of the department, the law enforcement officer who took the child into custody shall make a full written report to the department.

(3) If the child is taken into custody by, or is delivered to, an authorized agent of the department, the agent shall review the facts supporting the removal with an attorney representing the department. The purpose of the review is to determine whether there is probable cause for the filing of a shelter petition.

(b) If the facts are sufficient and the child has not been returned to the custody of the parent or legal custodian, the department shall file the petition and schedule a hearing, and the attorney representing the department shall request that a shelter hearing be held within 24 hours after the removal of the child. While awaiting the shelter hearing, the authorized agent of the department may place the child in licensed shelter care,

2.77

32-01593-10 20101700

or in a short-term safe house if the child is a sexually exploited child, or may release the child to a parent or legal custodian or responsible adult relative or the adoptive parent of the child's sibling who shall be given priority consideration over a licensed placement, or a responsible adult approved by the department if this is in the best interests of the child. Placement of a child which is not in a licensed shelter must be preceded by a criminal history records check as required under s. 39.0138. In addition, the department may authorize placement of a housekeeper/homemaker in the home of a child alleged to be dependent until the parent or legal custodian assumes care of the child.

Section 5. Subsection (2) and paragraphs (a), (d), and (h) of subsection (8) of section 39.402, Florida Statutes, are amended to read:

- 39.402 Placement in a shelter.-
- (2) A child taken into custody may be placed or continued in a shelter only if one or more of the criteria in subsection (1) applies and the court has made a specific finding of fact regarding the necessity for removal of the child from the home and has made a determination that the provision of appropriate and available services will not eliminate the need for placement. In the case of a child who is alleged to have been sexually exploited, there is a rebuttable presumption that placement in a short-term safe house is necessary.
- (8) (a) A child may not be held in a shelter longer than 24 hours unless an order so directing is entered by the court after a shelter hearing. In the interval until the shelter hearing is held, the decision to place the child in a shelter or release

32-01593-10 20101700

the child from a shelter lies with the protective investigator.

In the case of a child who is alleged to have been sexually
exploited, there is a rebuttable presumption that placement in a
short-term safe house is necessary.

- (d) At the shelter hearing, in order to continue the child in shelter care:
- 1. The department must establish probable cause that reasonable grounds for removal exist and that the provision of appropriate and available services will not eliminate the need for placement; $\frac{\partial \mathbf{r}}{\partial \mathbf{r}}$
- 2. The department must establish probable cause for the belief that the child has been sexually exploited and, therefore, that placement in a short-term safe house is the most appropriate environment for the child; or
- 3.2. The court must determine that additional time is necessary, which may not exceed 72 hours, in which to obtain and review documents pertaining to the family in order to appropriately determine the risk to the child during which time the child shall remain in the department's custody, if so ordered by the court.
- (h) The order for placement of a child in shelter care must identify the parties present at the hearing and must contain written findings:
- 1. That placement in shelter care is necessary based on the criteria in subsections (1) and (2).
- 2. That placement in shelter care is in the best interest of the child.
- 3. That continuation of the child in the home is contrary to the welfare of the child because the home situation presents

32-01593-10 20101700

a substantial and immediate danger to the child's physical, mental, or emotional health or safety which cannot be mitigated by the provision of preventive services.

- 4. That based upon the allegations of the petition for placement in shelter care, there is probable cause to believe that the child is dependent or that the court needs additional time, which may not exceed 72 hours, in which to obtain and review documents pertaining to the family in order to appropriately determine the risk to the child.
- 5. That the department has made reasonable efforts to prevent or eliminate the need for removal of the child from the home. A finding of reasonable effort by the department to prevent or eliminate the need for removal may be made and the department is deemed to have made reasonable efforts to prevent or eliminate the need for removal if:
- a. The first contact of the department with the family occurs during an emergency;
- b. The appraisal of the home situation by the department indicates that the home situation presents a substantial and immediate danger to the child's physical, mental, or emotional health or safety which cannot be mitigated by the provision of preventive services;
- c. The child cannot safely remain at home, either because there are no preventive services that can ensure the health and safety of the child or because, even with appropriate and available services being provided, the health and safety of the child cannot be ensured; $\frac{1}{2}$
 - d. The child has been sexually exploited; ore.d. The parent or legal custodian is alleged to have

32-01593-10 20101700

committed any of the acts listed as grounds for expedited termination of parental rights in s. 39.806(1)(f)-(i).

- 6. That the court notified the parents, relatives that are providing out-of-home care for the child, or legal custodians of the time, date, and location of the next dependency hearing and of the importance of the active participation of the parents, relatives that are providing out-of-home care for the child, or legal custodians in all proceedings and hearings.
- 7. That the court notified the parents or legal custodians of their right to counsel to represent them at the shelter hearing and at each subsequent hearing or proceeding, and the right of the parents to appointed counsel, pursuant to the procedures set forth in s. 39.013.
- 8. That the court notified relatives who are providing outof-home care for a child as a result of the shelter petition
 being granted that they have the right to attend all subsequent
 hearings, to submit reports to the court, and to speak to the
 court regarding the child, if they so desire.
- Section 6. Paragraph (f) of subsection (1) and paragraph (d) of subsection (3) of section 39.521, Florida Statutes, are amended to read:
 - 39.521 Disposition hearings; powers of disposition.-
- (1) A disposition hearing shall be conducted by the court, if the court finds that the facts alleged in the petition for dependency were proven in the adjudicatory hearing, or if the parents or legal custodians have consented to the finding of dependency or admitted the allegations in the petition, have failed to appear for the arraignment hearing after proper notice, or have not been located despite a diligent search

32-01593-10 20101700

378 having been conducted.

- (f) If the court places the child in an out-of-home placement, the disposition order must include a written determination that the child cannot safely remain at home with reunification or family preservation services and that removal of the child is necessary to protect the child. If the child is removed before the disposition hearing, the order must also include a written determination as to whether, after removal, the department made a reasonable effort to reunify the parent and child. Reasonable efforts to reunify are not required if the court finds that any of the acts listed in s. 39.806(1)(f)-(1) have occurred. The department has the burden of demonstrating that it made reasonable efforts.
- 1. For the purposes of this paragraph, the term "reasonable effort" means the exercise of reasonable diligence and care by the department to provide the services ordered by the court or delineated in the case plan.
- 2. In support of its determination as to whether reasonable efforts have been made, the court shall:
- a. Enter written findings as to whether prevention or reunification efforts were indicated.
- b. If prevention or reunification efforts were indicated, include a brief written description of what appropriate and available prevention and reunification efforts were made.
- c. Indicate in writing why further efforts could or could not have prevented or shortened the separation of the parent and child.
- 3. A court may find that the department made a reasonable effort to prevent or eliminate the need for removal if:

32-01593-10 20101700

a. The first contact of the department with the family occurs during an emergency;

- b. The appraisal by the department of the home situation indicates a substantial and immediate danger to the child's safety or physical, mental, or emotional health which cannot be mitigated by the provision of preventive services;
- c. The child cannot safely remain at home, because there are no preventive services that can ensure the health and safety of the child or, even with appropriate and available services being provided, the health and safety of the child cannot be ensured. There is a rebuttable presumption that a sexually exploited child as defined in s. 39.01(67)(g) meets the terms of this subparagraph; or
- d. The parent is alleged to have committed any of the acts listed as grounds for expedited termination of parental rights under s. 39.806(1)(f)-(1).
- 4. A reasonable effort by the department for reunification has been made if the appraisal of the home situation by the department indicates that the severity of the conditions of dependency is such that reunification efforts are inappropriate. The department has the burden of demonstrating to the court that reunification efforts were inappropriate.
- 5. If the court finds that the prevention or reunification effort of the department would not have permitted the child to remain safely at home, the court may commit the child to the temporary legal custody of the department or take any other action authorized by this chapter.
- (3) When any child is adjudicated by a court to be dependent, the court shall determine the appropriate placement

32-01593-10 20101700

436 for the child as follows:

(d) If the child cannot be safely placed in a nonlicensed placement, the court shall commit the child to the temporary legal custody of the department. Such commitment invests in the department all rights and responsibilities of a legal custodian. The department shall not return any child to the physical care and custody of the person from whom the child was removed, except for court-approved visitation periods, without the approval of the court. Any order for visitation or other contact must conform to the provisions of s. 39.0139. There is a rebuttable presumption that any child who has been found to be a victim of sexual exploitation as defined in s. 39.01(67)(g) be committed to a safe house as provided for in s. 409.1678. The term of such commitment continues until terminated by the court or until the child reaches the age of 18. After the child is committed to the temporary legal custody of the department, all further proceedings under this section are governed by this chapter.

454455

456

457

458

459

460

461

462

463

464

437

438

439440

441

442

443

444

445

446

447

448

449

450

451

452

453

Protective supervision continues until the court terminates it or until the child reaches the age of 18, whichever date is first. Protective supervision shall be terminated by the court whenever the court determines that permanency has been achieved for the child, whether with a parent, another relative, or a legal custodian, and that protective supervision is no longer needed. The termination of supervision may be with or without retaining jurisdiction, at the court's discretion, and shall in either case be considered a permanency option for the child. The order terminating supervision by the department shall set forth

466

467

468

469

470

471

472

473

474475

476

477478

479

480

481

482

483

484

485

486

487

488

489 490

491

492

493

32-01593-10 20101700

the powers of the custodian of the child and shall include the powers ordinarily granted to a guardian of the person of a minor unless otherwise specified. Upon the court's termination of supervision by the department, no further judicial reviews are required, so long as permanency has been established for the child.

Section 7. Section 39.524, Florida Statutes, is created to read:

39.524 Safe-harbor placement.

- (1) Except as provided in s. 39.407, any dependent child 6 years of age or older who has been found to be a victim of sexual exploitation as defined in s. 39.01(67)(g) must be assessed for placement in a safe house as provided in s. 409.1678. The assessment shall be conducted by the department or its agent and shall incorporate and address current and historical information from any law enforcement reports; psychological testing or evaluation that has occurred; current and historical information from the guardian ad litem, if one has been assigned; current and historical information from any current therapist, teacher, or other professional who has knowledge of the child and has worked with the child; and any other information concerning the availability and suitability of safe-house placement. If such placement is determined to be appropriate as a result of this procedure, the child must be placed in a safe house, if available.
- (1) and the actions taken as a result of the assessment must be included in the next judicial review of the child. At each subsequent judicial review, the court must be advised in writing

32-01593-10 20101700

of the status of the child's placement, with special reference regarding the stability of the placement and the permanency planning for the child.

- (3) Any safe house that receives children under this section shall establish special permanency teams dedicated to overcoming the special permanency challenges presented by this population of children. Each facility shall report to the department its success in achieving permanency for children placed by the department in its care at intervals that allow the current information to be provided to the court at each judicial review for the child.
- (4) This section does not prohibit the department from assessing and placing children who do not meet the criteria in subsection (1) in a safe house if such placement is the most appropriate placement for such children.
- (5) (a) 1. By December 1 of each year, the department shall report to the Legislature on the placement of children in safe houses during the year, including the criteria used to determine the placement of children, the number of children who were evaluated for placement, the number of children who were placed based upon the evaluation, and the number of children who were not placed.
- 2. The department shall maintain data specifying the number of children who were referred to a safe house for whom placement was unavailable and the counties in which such placement was unavailable. The department shall include this data in its report under this paragraph, so that the Legislature may consider this information in developing the General Appropriations Act.

32-01593-10 20101700

(b) As part of the report required in paragraph (a), the department shall also provide a detailed account of the expenditures incurred for "Special Categories: Grants and Aids—Safe Houses" for the fiscal year immediately preceding the date of the report. This section of the report must include whatever supporting data is necessary to demonstrate full compliance with paragraph (6)(c). The document must present the information by district and must specify, at a minimum, the number of additional beds, the average rate per bed, the number of additional persons served, and a description of the enhanced and expanded services provided.

- (6) (a) The provisions of this section shall be implemented to the extent of available appropriations contained in the annual General Appropriations Act for such purpose.
- (b) Each year, funds included in the General Appropriations

 Act for safe houses and short-term safe houses as provided in s.

 409.1678 shall be appropriated in a separately identified special category that is designated in the act as "Special Categories: Grants and Aids—Safe Houses."
- (c) Each fiscal year, all funding increases for safe houses and short-term safe houses as provided in s. 409.1678 which are included in the General Appropriations Act shall be appropriated in a lump-sum appropriation as defined in s. 216.011. In accordance with s. 216.181(6)(a), the Executive Office of the Governor shall require the department to submit a spending plan that identifies the safe-house capacity shortage throughout the state and proposes a distribution formula by district which addresses the reported deficiencies. The spending plan must have as its first priority the reduction or elimination of any bed

32-01593-10 20101700

shortage identified and must also provide for program
enhancements to ensure that safe houses and short-term safe
houses meet a minimum level of expected performance and provide
for expansion of services for sexually exploited children
described in s. 409.1678. Annual appropriation increases
appropriated in the lump-sum appropriation must be used in
accordance with the provisions of the spending plan.

(d) Funds from "Special Categories: Grants and Aids—Safe
Houses" may be used as one-time startup funding for safe-house
and short-term safe-house purposes that include, but are not
limited to, remodeling or renovation of existing facilities,
construction costs, leasing costs, purchase of equipment and
furniture, site development, and other necessary and reasonable
costs associated with the startup of facilities or programs upon
the recommendation of the lead community-based provider if one
exists and upon specific approval of the terms and conditions by
the secretary of the department.

Section 8. Subsection (7) of section 322.28, Florida Statutes, is amended to read:

322.28 Period of suspension or revocation.-

(7) Following a second or subsequent violation of s. 796.07(2)(e)(f) which involves a motor vehicle and which results in any judicial disposition other than acquittal or dismissal, in addition to any other sentence imposed, the court shall revoke the person's driver's license or driving privilege, effective upon the date of the disposition, for a period of not less than 1 year. A person sentenced under this subsection may request a hearing under s. 322.271.

Section 9. Section 409.1678, Florida Statutes, is created

32-01593-10 20101700

581 to read:

582

583

584

585

586

587

588

589

590

591

592

593

594

595

596

597

598

599

600

601

602

603604

605

606

607

608

609

409.1678 Safe harbor for children who are victims of sexual exploitation.—

- (1) It is the intent of the Legislature to provide safe houses and short-term safe houses for sexually exploited children to give them a secure residential environment; to allow them to be reintegrated into society as stable and productive members; and, if appropriate, to enable them to testify as witnesses in criminal proceedings related to their exploitation. Such children require a full range of services in addition to security, which include medical care, counseling, education, and mentoring. These services are to be provided in a secure residential setting by a not-for-profit corporation or a local government entity under a contract with the department or by a lead agency as described in s. 409.1671. These contracts should be designed to provide an identified number of children with access to a full array of services for a fixed price. Further, it is the intent of the Legislature that the department and the Department of Juvenile Justice establish an interagency agreement by December 1, 2010, which describes respective agency responsibilities for referral, placement, service provision, and service coordination for dependent and delinquent youth who are referred to these residential group care facilities. The agreement must require interagency collaboration in the development of terms, conditions, and performance outcomes for safe-house contracts serving these children who have been adjudicated dependent or delinquent.
 - (2) As used in this section, the term:
 - (a) "Child advocate" means an employee of a short-term safe

32-01593-10 20101700

house who has been trained to work with and advocate for the needs of sexually exploited children. The advocate shall accompany the child to all court appearances, meetings with law enforcement and the state attorney's office, and shall serve as a liaison between the short-term safe house and the court.

- (b) "Safe house" means a living environment that has set aside gender-specific, separate, and distinct living quarters for sexually exploited children who have been adjudicated dependent or delinquent and need to reside in a secure residential facility with 24-hour-awake staff. A safe house shall be operated by a licensed family foster home or residential child-caring agency as defined in s. 409.175, including a runaway youth center as defined in s. 409.441. Each facility must be appropriately licensed in this state as a residential child-caring agency as defined in s. 409.175 and must be accredited by July 1, 2011. A safe house serving children who have been sexually exploited must have available staff or contract personnel with the clinical expertise, credentials, and training to provide services identified in paragraph (3) (e).
- (c) "Sexually exploited child" means a dependent child who has suffered sexual abuse as defined in s. 39.01(67)(g) and is ineligible for relief and benefits under the federal Trafficking Victims Protection Act, 22 U.S.C. ss. 7101 et seq.
- (d) "Short-term safe house" means a shelter operated by a licensed family foster home or residential child-caring agency as defined in s. 409.175, including a runaway youth center as defined in s. 409.441, that has set aside gender-specific, separate, and distinct living quarters for sexually exploited

640

641

642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

666

667

32-01593-10 20101700

children. In addition to shelter, the house shall provide services and care to sexually exploited children, including food, clothing, medical care, counseling, and appropriate crisis intervention services at the time they are taken into custody by law enforcement or the department.

(3) (a) Notwithstanding any other provision of law, pursuant to regulations of the department, every district of the department shall address the child welfare service needs of sexually exploited children as a component of the district's master plan and, to the extent that funds are available, ensure that preventive services, including a short-term safe house to serve sexually exploited children, are available to children residing in the district. The department or a lead agency that has been established in accordance with s. 409.1671 shall contract with an appropriate not-for-profit agency with experience working with sexually exploited children to operate such a short-term safe house. Nothing in this section shall prohibit a district from using a homeless youth program or services for victims of human trafficking for such purposes so long as the staff members have received appropriate training approved by the department regarding sexually exploited children and the existing programs and facilities provide a safe, secure, and appropriate environment for sexually exploited children. Crisis intervention services, short-term safe-house care, and community programming may, where appropriate, be provided by the same not-for-profit agency. Districts may work cooperatively to provide such short-term safe-house services and programming, and access to such placement, services, and programming may be provided on a regional basis, provided that every district

32-01593-10 20101700

ensures, to the extent that funds are available, that such placement, services, and programs are readily accessible to sexually exploited children residing within the district.

- (b) The capacity of the crisis intervention services and community-based programs in subsection (1) shall be based on the number of sexually exploited children in each district who are in need of such services. A determination of such need shall be made annually in every district by the local administrator of the department and be included in the department's master plan. This determination shall be made in consultation with local law enforcement, runaway and homeless youth program providers, local probation departments, local community-based care and social services, local guardians ad litem, public defenders, state attorney's offices, and child advocates and services providers who work directly with sexually exploited youth.
- (c) The department shall contract with an appropriate notfor-profit agency with experience working with sexually
 exploited children to operate at least one safe house in a
 geographically appropriate area of the state, which shall
 provide safe and secure long-term housing and specialized
 services for sexually exploited children throughout the state.
 The appropriateness of the geographic location shall be
 determined taking into account the areas of the state with high
 numbers of sexually exploited children and the need for sexually
 exploited children to find shelter and long-term placement in a
 secure and beneficial environment. The department shall
 determine the need for more than one safe house based on the
 numbers and geographical location of sexually exploited children
 within the state.

32-01593-10 20101700

(d) The department, in accordance with a specific appropriation for this program, shall contract with a not-for-profit corporation, a local government entity, or a lead agency that has been established in accordance with s. 409.1671 for the performance of short-term safe-house and safe-house services described in this section. A lead agency that is currently providing the equivalent of a safe house may provide this service directly with the approval of the department. The department or a lead agency may contract for more than one short-term safe house in a district and more than one safe house in the state if that is determined to be the most effective way to achieve the goals of this section.

- (e) The lead agency, the contracted not-for-profit corporation, or the local government entity is responsible for security, crisis intervention services, general counseling and victim-witness counseling, a comprehensive assessment, residential care, transportation, access to behavioral health services, recreational activities, food, clothing, supplies, infant care, and miscellaneous expenses associated with caring for these children; for necessary arrangement for or provision of educational services, including life skills services and planning services to successfully transition residents back to the community; and for ensuring necessary and appropriate health and dental care.
- (f) The department may transfer all casework responsibilities for children served under this program to the entity that provides the safe-house service, including case management and development and implementation of a case plan in accordance with current standards for child protection services.

32-01593-10 20101700

726 When the department establishes this program in a community that
727 has a lead agency as described in s. 409.1671, the casework
728 responsibilities must be transferred to the lead agency.

- (g) This section does not prohibit any provider of these services from appropriately billing Medicaid for services rendered, from contracting with a local school district for educational services, or from obtaining federal or local funding for services provided, as long as two or more funding sources do not pay for the same specific service that has been provided to a child.
- (h) The lead agency, not-for-profit corporation, or local government entity has the legal authority for children served in a safe-house program, as provided in chapter 39 or this chapter, as appropriate, to enroll the child in school, to sign for a driver's license for the child, to cosign loans and insurance for the child, to sign for medical treatment of the child, and to authorize other such activities.
- (i) The department shall provide technical assistance as requested and contract management services.
- (j) The provisions of this section shall be implemented to the extent of available appropriations contained in the General Appropriations Act for such purpose.
- (k) The department may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section conferring duties upon it.
- (1) All of the services created under this section may, to the extent possible provided by law, be available to all sexually exploited children whether they are accessed voluntarily, as a condition of probation, through a diversion

32-01593-10 20101700

program, through a proceeding under chapter 39, or through a referral from a local community based care or social service agency.

(4) The local district administrator may, to the extent that funds are available, in conjunction with local law enforcement officials, contract with an appropriate not-for-profit agency with experience working with sexually exploited children to train law enforcement officials who are likely to encounter sexually exploited children in the course of their law enforcement duties on the provisions of this section and how to identify and obtain appropriate services for sexually exploited children. Districts may work cooperatively to provide such training, and such training may be provided on a regional basis. The department shall assist districts in obtaining any available funds for the purposes of conducting law enforcement training from the United States Department of Justice, Office of Juvenile Justice and Delinquency Prevention.

Section 10. Present subsection (2) and (6) of section 796.07, Florida Statutes, are amended, present subsections (3) through (6) are redesignated as subsections (4) through (7), respectively, and a new subsection (3) is added to that section, to read:

796.07 Prohibiting prostitution <u>and related acts</u>, etc.; evidence; penalties; definitions.

- (2) It is unlawful to:
- (a) $\frac{\pi_0}{\pi_0}$ Own, establish, maintain, or operate any place, structure, building, or conveyance for the purpose of lewdness, assignation, or prostitution.
 - (b) To Offer, or to offer or agree to secure, another for

32-01593-10 20101700

the purpose of prostitution or for any other lewd or indecent act.

- (c) To Receive, or to offer or agree to receive, any person into any place, structure, building, or conveyance for the purpose of prostitution, lewdness, or assignation, or to permit any person to remain there for such purpose.
- (d) To Direct, take, or transport, or to offer or agree to direct, take, or transport, any person to any place, structure, or building, or to any other person, with knowledge or reasonable cause to believe that the purpose of such directing, taking, or transporting is prostitution, lewdness, or assignation.
- (e) To offer to commit, or to commit, or to engage in, prostitution, lewdness, or assignation.
- (e) (f) To Solicit, induce, entice, or procure another to commit prostitution, lewdness, or assignation.
- (f) Use or threaten to use a deadly weapon during the commission of one of the offenses enumerated in subsection (3).
- (g) To reside in, enter, or remain in, any place, structure, or building, or to enter or remain in any conveyance, for the purpose of prostitution, lewdness, or assignation.
- (h) To aid, abet, or participate in any of the acts or things enumerated in this subsection.
- (i) To purchase the services of any person engaged in prostitution.
- (3) It is unlawful for any person 16 years of age or older to:
- 811 (a) Purchase the services of any person engaged in prostitution.

32-01593-10 20101700

(b) Offer to commit, or to commit, or to engage in, prostitution, lewdness, or assignation.

- (c) Reside in, enter, or remain in, any place, structure, or building, or to enter or remain in any conveyance, for the purpose of prostitution, lewdness, or assignation.
- (d) Aid, abet, or participate in any of the acts or things enumerated in subsection (2) or this subsection.
- (7)(6) A person who violates paragraph (2)(e)(f) shall be assessed a civil penalty of \$500 if the violation results in any judicial disposition other than acquittal or dismissal. The proceeds from penalties assessed under this subsection shall be paid to the circuit court administrator for the sole purpose of paying the administrative costs of treatment-based drug court programs provided under s. 397.334.

Section 11. Paragraph (i) of subsection (1) of section 985.145, Florida Statutes, is amended to read:

- 985.145 Responsibilities of juvenile probation officer during intake; screenings and assessments.—
- (1) The juvenile probation officer shall serve as the primary case manager for the purpose of managing, coordinating, and monitoring the services provided to the child. Each program administrator within the Department of Children and Family Services shall cooperate with the primary case manager in carrying out the duties and responsibilities described in this section. In addition to duties specified in other sections and through departmental rules, the assigned juvenile probation officer shall be responsible for the following:
- (i) Recommendation concerning a petition.—Upon determining that the report, affidavit, or complaint complies with the

843

844

845846

847

848

849

850

851

852

853

854

855

856

857

858

859

860

861

862

863

864

865866

867

868

869

870

32-01593-10 20101700

standards of a probable cause affidavit and that the interests of the child and the public will be best served, the juvenile probation officer may recommend that a delinquency petition not be filed. If such a recommendation is made, the juvenile probation officer shall advise in writing the person or agency making the report, affidavit, or complaint, the victim, if any, and the law enforcement agency having investigative jurisdiction over the offense of the recommendation; the reasons therefor; and that the person or agency may submit, within 10 days after the receipt of such notice, the report, affidavit, or complaint to the state attorney for special review. In the case of a report, affidavit, or complaint alleging a violation of s. 796.07(3), there is a presumption that the juvenile probation officer recommend that a petition not be filed unless the child has previously been adjudicated delinquent. The state attorney, upon receiving a request for special review, shall consider the facts presented by the report, affidavit, or complaint, and by the juvenile probation officer who made the recommendation that no petition be filed, before making a final decision as to whether a petition or information should or should not be filed.

Section 12. Subsection (1) of section 985.15, Florida Statutes, is amended to read:

985.15 Filing decisions.

(1) The state attorney may in all cases take action independent of the action or lack of action of the juvenile probation officer and shall determine the action that is in the best interest of the public and the child. If the child meets the criteria requiring prosecution as an adult under s. 985.556, the state attorney shall request the court to transfer and

872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889 890 32-01593-10 20101700

certify the child for prosecution as an adult or shall provide written reasons to the court for not making such a request. In all other cases, the state attorney may:

- (a) File a petition for dependency;
- (b) File a petition under chapter 984;
- (c) File a petition for delinquency. In the case of a report, affidavit, or complaint alleging a violation of s. 796.07(3), there is a presumption that a petition not be filed unless the child has previously been adjudicated delinquent;
- (d) File a petition for delinquency with a motion to transfer and certify the child for prosecution as an adult;
 - (e) File an information under s. 985.557;
 - (f) Refer the case to a grand jury;
- (g) Refer the child to a diversionary, pretrial intervention, arbitration, or mediation program, or to some other treatment or care program if such program commitment is voluntarily accepted by the child or the child's parents or legal guardian; or
 - (h) Decline to file.
- Section 13. This act shall take effect July 1, 2010.