

1

2

3

4

5

6

8

9

10

11 12

13 14

15

16

17 18

19

20

21 2.2

23

24 25

26 27

Proposed Committee Substitute by the Committee on Environmental Preservation and Conservation

A bill to be entitled

An act relating to growth management; amending s. 163.3161, F.S.; redesignating the "Local Government Comprehensive Planning and Land Development Regulation Act" as the "Community Planning Act"; revising and providing intent and purpose of act; amending 163.3162, F.S.; revising provisions related to agricultural enclaves; amending s. 163.3164, F.S.; revising definitions; amending s. 163.3167, F.S.; revising scope of the act; revising and providing duties of local governments and municipalities relating to comprehensive plans; removing regional planning agencies from the responsibility of preparing comprehensive plans; prohibiting initiative or referendum processes in regard to development orders, local comprehensive plan amendments, and map amendments; prohibiting local governments from requiring a super majority vote on comprehensive plan amendments; deleting retroactive effect; creating s. 163.3168, F.S.; encouraging local governments to apply for certain innovative planning tools; authorizing the state land planning agency and other appropriate state and regional agencies to use direct and indirect technical assistance; amending s. 163.3171, F.S.; providing legislative intent; amending s. 163.3174, F.S.; deleting certain notice requirements relating to the establishment of local planning agencies by a governing body; amending s. 163.3175, F.S.; providing additional factors for local government consideration in impacts to military installations; clarifying requirements for adopting criteria to address compatibility of lands relating to military



28

29

30

31 32

33

34 35

36

37

38

39

40

41

42 43

44

45

46 47

48

49

50

51

52

53

54

55 56

installations; amending s. 163.3177, F.S.; revising and providing duties of local governments; revising and providing required and optional elements of comprehensive plans; revising requirements of schedules of capital improvements; revising and providing provisions relating to capital improvements elements; revising and providing required sanitary sewer, solid waste, drainage, potable water, and natural groundwater aguifer recharge elements; revising and providing required conservation elements; revising and providing required housing elements; revising and providing required coastal management elements; revising major objectives of, and procedures relating to, the local comprehensive planning process; revising and providing required and optional elements of future land use plans; providing required transportation elements; revising and providing required conservation elements; revising and providing required housing elements; revising and providing required coastal management elements; revising and providing required intergovernmental coordination elements; amending s. 163.31777, F.S.; revising requirements relating to public schools' interlocal agreements; deleting duties of the Office of Educational Facilities, the state land planning agency, and local governments relating to such agreements; deleting an exemption; amending s. 163.3178, F.S.; deleting a deadline for local governments to amend coastal management elements and future land use maps; amending s. 163.3180, F.S.; revising and providing provisions relating to concurrency; revising concurrency requirements; revising application and findings; revising local government requirements; revising and providing requirements relating to transportation concurrency,



57

58

59

60 61

62

63

64 65

66

67

68

69 70

71

72 73

74 75

76

77

78

79

80

81

82

83

84

85

transportation concurrency exception areas, urban infill, urban redevelopment, urban service, downtown revitalization areas, transportation concurrency management areas, long-term transportation and school concurrency management systems, development of regional impact, school concurrency, service areas, financial feasibility, interlocal agreements, and multimodal transportation districts; revising duties of the Office of Program Policy Analysis and the state land planning agency; providing requirements for local plans; providing for the limiting the liability of local governments under certain conditions; reenacting s. 163.31801(5), F.S., and amending s. 163.31801, F.S.; prohibiting new impact fees by local governments for a specified period of time; amending s. 163.3182, F.S.; revising definitions; revising provisions relating to transportation deficiency plans and projects; amending s. 163.3184, F.S.; providing a definition for "reviewing agencies"; amending the definition of "in compliance"; deleting provisions related to state land planning agency review; removing references to procedural rules established by the state land planning agency; deleting provisions relating to community vision and urban boundary plan amendments, urban infill and redevelopment plan amendments, and housing incentive strategy plan amendments; amending s. 163.3187, F.S.; deleting provisions relating to the amendment of adopted comprehensive plan and providing the process for adoption of small-scale comprehensive plan amendments; amending s. 163.3191, F.S.; relating to the evaluation and appraisal of comprehensive plans; providing and revising local government requirements including notice, amendments, compliance,



86

87

88

89

90

91

92

9394

95

96

97

98 99

100101

102

103104

105

106

107

108109

110

111

112

113114

mediation, reports, and scoping meetings; amending s. 163.3194, F.S.; regulating development orders for signs authorized by s. 479.07, F.S.; providing definitions; amending s. 163.3235, F.S.; revising requirements for periodic reviews of a development agreements; amending s. 163.3239, F.S.; revising recording requirements; amending s. 163.3243, F.S.; revising parties who may file an action for injunctive relief; amending s. 163.3245, F.S.; revising provisions relating to optional sector plans; authorizing the adoption of sector plans under certain circumstances; amending s. 163.3247, F.S.; revising provisions relating to the Century Commission for a Sustainable Florida; revising the findings and intent to include the necessity for a specific strategic plan addressing the state's growth management system; revising the planning timeframes to include a 10-year horizon; revising membership of the commission; deleting obsolete provisions regarding initial appointments; providing for the election of a chair and excluding certain members from serving as chair during a specified period; requiring that the commission meet at least six times per fiscal year; deleting a provision that requires the commission to meet in different regions in the state; requiring that the executive director establish a meeting calendar with the commission's approval; authorizing the commission to form subcommittees by vote; providing for a majority vote of members on commission actions; providing for reimbursement for per diem and travel expenses; revising provisions relating to the commission's powers and duties; requiring that the commission, in cooperation with interested state agencies, local governments, and nongovernmental stakeholders, develop a strategic plan and



115

116 117

118 119

120 121

122

123

124

125

126

127 128

129

130

131

132 133

134 135

136

137 138

139

140

141

142 143

submit the plan to the Governor and the Legislature by a specified date; requiring that the commission also submit progress reports by specified dates; requiring that the commission make presentations to the Governor and the Legislature; providing that an executive director be appointed by the Secretary of Community Affairs and ratified by the commission; requiring that the Department of Community Affairs provide a specific line item in its annual legislative budget request to fund the commission during a specified period; authorizing the department to obtain additional funding through external grants; requiring that the department provide sufficient funding and staff support to assist the commission in its duties; providing for future expiration and the abolishment of the commission; creating s. 163.3248, F.S.; providing for the designation of rural land stewardship areas; providing purposes and requirements for the establishment of such areas; providing for the creation of rural land stewardship overlay zoning district and transferable rural land use credits; providing certain limitation relating to such credits; providing for incentives; providing legislative intent; amending s. 163.32465, F.S.; revising legislative findings related to local government comprehensive planning; revising the process for amending a comprehensive plan; making the expedited review process applicable statewide and removing its status as a pilot program; revising the process and requirements for expedited review of plan amendments; amending s. 186.504, F.S.; revising membership requirements of regional planning councils; F.S.; amending s. 367.021, F.S.; providing definitions for the terms "large landowner" and "need";, F.S.; amending s. 380.06, F.S.; revising



144 exemptions; revising provisions to conform to changes made by 145 this act; repealing Rules 9J-5 and 9J-11.023, Florida 146 Administrative Code, relating to minimum criteria for review of local government comprehensive plans and plan amendments, 147 148 evaluation and appraisal reports, land development regulations and determinations of compliance; F.S.; amending s. 380.0685, 149 150 F.S.; revising the uses of the park admission surcharge; amending ss. 70.51, 163.06, 163.2517, 163.3217, 163.3220, 151 152 163.3221, 163.3229, 163.360, 163.516, 171.203, 186.513, 186.515, 189.415, 190.004, 190.005, 193.501, 287.042, 288.063, 288.975, 153 154 290.0475, 311.07, 331.319, 339.155, 339.2819, 369.303, 369.321, 155 378.021, 380.031, 380.061, 380.065, 380.115, 403.50665, 420.9071, 403.973, 420.5095, 420.615, 420.9071, 420.9076, 156 157 720.403, 1013.30, 1013.33, F.S.; making conforming changes; repealing administrative rules; expanding a permit extension; 158 159 providing a finding of important state interest; requiring the 160 state land planning agency to review certain administrative and judicial proceedings; providing procedures for such review; 161 162 affirming statutory construction with respect to other 163 legislation passed at the same session; providing a directive of 164 the Division of Statutory Revision; providing an effective date.

165 166

Be It Enacted by the Legislature of the State of Florida:

167 168

169

171

172

Section 1. Subsection (26) of section 70.51, Florida Statutes, is amended to read:

170 70.51 Land use and environmental dispute resolution.

(26) A special magistrate's recommendation under this section constitutes data in support of, and a support document



173

174 175

176

177

178

179 180

181

182

183

184

185

186

187

188

189

190

191

192 193

194

195 196

197

198

199

200 201

for, a comprehensive plan or comprehensive plan amendment, but is not, in and of itself, dispositive of a determination of compliance with chapter 163. Any comprehensive plan amendment necessary to carry out the approved recommendation of a special magistrate under this section is exempt from the twice-a-year limit on plan amendments and may be adopted by the local government amendments in s. 163.3184(16)(d).

Section 2. Paragraphs (h) through (l) of subsection (3) of section 163.06, Florida Statutes, are redesignated as paragraphs (q) through (k), respectively, and present paragraph (q) of that subsection is amended to read:

163.06 Miami River Commission.

- (3) The policy committee shall have the following powers and duties:
- (g) Coordinate a joint planning area agreement between the Department of Community Affairs, the city, and the county under the provisions of s. 163.3177(11)(a), (b), and (c).

Section 3. Subsection (4) of section 163.2517, Florida Statutes, is amended to read:

- 163.2517 Designation of urban infill and redevelopment area.-
- (4) In order for a local government to designate an urban infill and redevelopment area, it must amend its comprehensive land use plan under s. 163.3187 to delineate the boundaries of the urban infill and redevelopment area within the future land use element of its comprehensive plan pursuant to its adopted urban infill and redevelopment plan. The state land planning agency shall review the boundary delineation of the urban infill and redevelopment area in the future land use element under s.



202

203

204

205

206

207

208 209

210

211

212

213

214 215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

163.3184. However, an urban infill and redevelopment plan adopted by a local government is not subject to review for compliance as defined by s. 163.3184(1)(b), and the local government is not required to adopt the plan as a comprehensive plan amendment. An amendment to the local comprehensive plan to designate an urban infill and redevelopment area is exempt from the twice-a-year amendment limitation of s. 163.3187.

Section 4. Section 163.3161, Florida Statutes, is amended to read:

163.3161 Short title; intent and purpose.

- (1) This part shall be known and may be cited as the "Community Local Government Comprehensive Planning and Land Development Regulation Act."
- (2) In conformity with, and in furtherance of, the purpose of the Florida Environmental Land and Water Management Act of 1972, chapter 380, It is the purpose of this act to utilize and strengthen the existing role, processes, and powers of local governments in the establishment and implementation of comprehensive planning programs to guide and manage control future development consistent with the proper role of local government.
- (3) It is the intent of this act to focus the state role in managing growth under this act to protecting the functions of important state resources and facilities.
- (4) (4) (3) It is the intent of this act that the ability of its adoption is necessary so that local governments to can preserve and enhance present advantages; encourage the most appropriate use of land, water, and resources, consistent with the public interest; overcome present handicaps; and deal effectively with



231

232

233

234

235

236

237

238 239

240

241

242

243

244

245

246 247

248 249

250

251

252

253

254

255

256

257

258

259

future problems that may result from the use and development of land within their jurisdictions. Through the process of comprehensive planning, it is intended that units of local government can preserve, promote, protect, and improve the public health, safety, comfort, good order, appearance, convenience, law enforcement and fire prevention, and general welfare; prevent the overcrowding of land and avoid undue concentration of population; facilitate the adequate and efficient provision of transportation, water, sewerage, schools, parks, recreational facilities, housing, and other requirements and services; and conserve, develop, utilize, and protect natural resources within their jurisdictions.

(5) (4) It is the intent of this act to encourage and ensure assure cooperation between and among municipalities and counties and to encourage and assure coordination of planning and development activities of units of local government with the planning activities of regional agencies and state government in accord with applicable provisions of law.

(6) (6) (5) It is the intent of this act that adopted comprehensive plans shall have the legal status set out in this act and that no public or private development shall be permitted except in conformity with comprehensive plans, or elements or portions thereof, prepared and adopted in conformity with this act.

(7) (7) (6) It is the intent of this act that the activities of units of local government in the preparation and adoption of comprehensive plans, or elements or portions therefor, shall be conducted in conformity with the provisions of this act.

 $(8) \frac{(7)}{(7)}$  The provisions of this act in their interpretation



260

261

262

263

264

265

266

267

268

269

270

271

272

273

274

275

276

277 278

279

280

281

282

283

284

285 286

287 288

and application are declared to be the minimum requirements necessary to accomplish the stated intent, purposes, and objectives of this act; to protect human, environmental, social, and economic resources; and to maintain, through orderly growth and development, the character and stability of present and future land use and development in this state.

(9) (8) It is the intent of the Legislature that the repeal of ss. 163.160 through 163.315 by s. 19 of chapter 85-55, Laws of Florida, and amendments to this part by this chapter law, shall not be interpreted to limit or restrict the powers of municipal or county officials, but shall be interpreted as a recognition of their broad statutory and constitutional powers to plan for and regulate the use of land. It is, further, the intent of the Legislature to reconfirm that ss. 163.3161 through 163.3248 <del>163.3215</del> have provided and do provide the necessary statutory direction and basis for municipal and county officials to carry out their comprehensive planning and land development regulation powers, duties, and responsibilities.

 $(10) \frac{(9)}{(9)}$  It is the intent of the Legislature that all governmental entities in this state recognize and respect judicially acknowledged or constitutionally protected private property rights. It is the intent of the Legislature that all rules, ordinances, regulations, and programs adopted under the authority of this act must be developed, promulgated, implemented, and applied with sensitivity for private property rights and not be unduly restrictive, and property owners must be free from actions by others which would harm their property. Full and just compensation or other appropriate relief must be provided to any property owner for a governmental action that is



289

290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308 309

310

311

312 313

314

315

316 317

determined to be an invalid exercise of the police power which constitutes a taking, as provided by law. Any such relief must be determined in a judicial action.

- (11) It is the intent of this part that the traditional economic base of this state, agriculture, tourism, and military presence, be recognized and protected. Further, it is the intent of this part to encourage economic diversification, workforce development, and community planning.
- (12) It is the intent of this part that new statutory requirements created by the Legislature will not require a local government whose plan has been found to be in compliance with this part to adopt amendments implementing the new statutory requirements until the evaluation and appraisal period provided in s. 163.3191, unless otherwise specified in law. However, any new amendments must comply with the requirements of this part.

Section 5. Subsections (2) through (5) of section 163.3162, Florida Statutes, are renumbered as subsections (1) through (4), respectively, and present subsections (1) and (5) of that section are amended to read:

163.3162 Agricultural Lands and Practices Act.-

- (1) SHORT TITLE.—This section may be cited as the "Agricultural Lands and Practices Act."
- (4) <del>(5)</del> AMENDMENT TO LOCAL GOVERNMENT COMPREHENSIVE PLAN.-The owner of a parcel of land defined as an agricultural enclave under s. 163.3164 + (33) may apply for an amendment to the local government comprehensive plan pursuant to s. 163.3184 163.3187. Such amendment is presumed not to be urban sprawl as defined in s. 163.3164 if it includes consistent with rule 9J-5.006(5), Florida Administrative Code, and may include land uses and



318

319

320321

322

323

324

325

326

327

328

329

330

331

332

333

334

335

336

337

338

339

340

341

342

343

344

345

346

intensities of use that are consistent with the uses and intensities of use of existing or authorized for the industrial, commercial, or residential areas that surround the parcel. This presumption may be rebutted only by clear and convincing evidence. Each application for a comprehensive plan amendment under this subsection for a parcel larger than 640 acres must include appropriate new urbanism concepts such as clustering, mixed-use development, the creation of rural village and city centers, and the transfer of development rights in order to discourage urban sprawl while protecting landowner rights.

(a) Unless the parcel of land that is the subject of an application for an amendment is abutted by only one land use designation the local government and the land owner of a parcel of land that is the subject of an application for an amendment shall have 180 days following the date that the local government receives a complete application to negotiate in good faith to reach consensus on the land uses and intensities of use that are consistent with the uses and intensities of use of the industrial, commercial, or residential areas that surround the parcel. Within 30 days after the local government's receipt of such an application, the local government and owner must agree in writing to a schedule for information submittal, public hearings, negotiations, and final action on the amendment, which schedule may thereafter be altered only with the written consent of the local government and the owner. Compliance with the schedule in the written agreement constitutes good faith negotiations for purposes of paragraph (c). If the parcel is abutted by only one land use designation, it shall be presumed that the same land use designation is appropriate for the parcel



347

348 349

350

351

352

353

354

355

356

357

358 359

360

361

362 363

364 365

366 367

368

369

370

371

372

373

374 375

# and no negotiation is required.

- (b) Upon conclusion of good faith negotiations under paragraph (a), if such negotiations are required, and regardless of whether the local government and owner reach consensus on the land uses and intensities of use that are consistent with the uses and intensities of use of the industrial, commercial, or residential areas that surround the parcel, the amendment must be transmitted to the state land planning agency for review pursuant to s. 163.3184. If the local government fails to transmit the amendment within 180 days after receipt of a complete application, the amendment must be immediately transferred to the state land planning agency for such review at the first available transmittal cycle. A plan amendment transmitted to the state land planning agency submitted under this subsection is presumed not to be urban sprawl as defined in s. 163.3164 consistent with rule 9J-5.006(5), Florida Administrative Code. This presumption may be rebutted only by clear and convincing evidence.
- (c) If the owner fails to negotiate in good faith, a plan amendment submitted under this subsection is not entitled to the rebuttable presumption under this subsection in the negotiation and amendment process.
- (d) Nothing within this subsection relating to agricultural enclaves shall preempt or replace any protection currently existing for any property located within the boundaries of the following areas:
  - 1. The Wekiva Study Area, as described in s. 369.316; or
- 2. The Everglades Protection Area, as defined in s. 373.4592(2).



376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399 400

401 402

403 404

Section 6. Section 163.3164, Florida Statutes, is amended to read:

163.3164 Community Local Government Comprehensive Planning and Land Development Regulation Act; definitions.—As used in this act, the term:

- (1) "Administration Commission" means the Governor and the Cabinet, and for purposes of this chapter the commission shall act on a simple majority vote, except that for purposes of imposing the sanctions provided in s. 163.3184(11), affirmative action shall require the approval of the Governor and at least three other members of the commission.
- (2) "Affordable housing" has the same meaning as in s. 420.0004(3).
- (4) "Antiquated subdivision" means a subdivision that was recorded or approved more than 20 years ago and that has substantially failed to be built and the continued buildout of the subdivision in accordance with the subdivision's zoning and land use purposes would cause an imbalance of land uses and would be detrimental to the local and regional economies and environment, hinder current planning practices, and lead to inefficient and fiscally irresponsible development patterns as determined by the respective jurisdiction in which the subdivision is located.
- (5) "Area" or "area of jurisdiction" means the total area qualifying under the provisions of this act, whether this be all of the lands lying within the limits of an incorporated municipality, lands in and adjacent to incorporated municipalities, all unincorporated lands within a county, or areas comprising combinations of the lands in incorporated



405

406 407

408

409

410

411 412

413

414

415

416 417

418

419

420

421

422

423 424

425

426

427

428

429

430

431

432

433

municipalities and unincorporated areas of counties.

- (6) "Capital improvement" means physical assets constructed or purchased to provide, improve, or replace a public facility and which are typically large scale and high in cost. The cost of a capital improvement is generally nonrecurring and may require multiyear financing. For the purposes of this part, physical assets that have been identified as existing or projected needs in the individual comprehensive plan elements shall be considered capital improvements.
- (7) "Coastal area" means the 35 coastal counties and all coastal municipalities within their boundaries designated coastal by the state land planning agency.
- (8) "Compatibility" means a condition in which land uses or conditions can coexist in relative proximity to each other in a stable fashion over time such that no use or condition is unduly negatively impacted directly or indirectly by another use or condition.
- (9) (4) "Comprehensive plan" means a plan that meets the requirements of ss. 163.3177 and 163.3178.
- (10) "Deepwater ports" means the ports identified in s. 403.021(9).
- (11) "Density" means an objective measurement of the number of people or residential units allowed per unit of land, such as residents or employees per acre.
- (12) (5) "Developer" means any person, including a governmental agency, undertaking any development as defined in this act.
- (13) (6) "Development" has the same meaning as given it in s. 380.04.



434

435

436

437

438

439

440 441

442

443

444

445

446 447

448 449

450

451

452

453

454 455

456

457

458 459

460

461

462

- (14) (7) "Development order" means any order granting, denying, or granting with conditions an application for a development permit.
- (15) (8) "Development permit" includes any building permit, zoning permit, subdivision approval, rezoning, certification, special exception, variance, or any other official action of local government having the effect of permitting the development of land.
- (17) "Floodprone areas" means areas inundated during a 100year flood event or areas identified by the National Flood Insurance Program as an A Zone on flood insurance rate maps or flood hazard boundary maps.
- (18) "Goal" means the long-term end toward which programs or activities are ultimately directed.
- (19) (9) "Governing body" means the board of county commissioners of a county, the commission or council of an incorporated municipality, or any other chief governing body of a unit of local government, however designated, or the combination of such bodies where joint utilization of the provisions of this act is accomplished as provided herein.
  - (20) (10) "Governmental agency" means:
- (a) The United States or any department, commission, agency, or other instrumentality thereof.
- (b) This state or any department, commission, agency, or other instrumentality thereof.
- (c) Any local government, as defined in this section, or any department, commission, agency, or other instrumentality thereof.
  - (d) Any school board or other special district, authority,



463

464 465

466

467

468

469

470

471

472

473

474

475

476

477

478

479

480 481

482

483

484 485

486

487

488

489

490 491

or governmental entity.

- (21) "Intensity" means an objective measurement of the extent to which land may be developed or used, including the consumption or use of the space above, on, or below ground; the measurement of the use of or demand on natural resources; and the measurement of the use of or demand on facilities and services.
- (22) "Internal trip capture" means trips generated by a mixed-use project which travel from one on-site land use to another on-site land use without using the external road network.
- (23) (11) "Land" means the earth, water, and air, above, below, or on the surface, and includes any improvements or structures customarily regarded as land.
- (26) (12) "Land use" means the development that has occurred on the land, the development that is proposed by a developer on the land, or the use that is permitted or permissible on the land under an adopted comprehensive plan or element or portion thereof, land development regulations, or a land development code, as the context may indicate.
- (27) "Level of service" means an indicator of the extent or degree of service provided by, or proposed to be provided by, a facility based on and related to the operational characteristics of the facility. Level of service shall indicate the capacity per unit of demand for each public facility.
- (28) (13) "Local government" means any county or municipality.
- (29) (14) "Local planning agency" means the agency designated to prepare the comprehensive plan or plan amendments



492

493

494

495

496

497

498 499

500

501

502

503

504 505

506 507

508

509

510

511

512

513

514 515

516

517

518

519

520

required by this act.

(30) "Mobility plan" means an integrated land use and transportation plan that promotes compact, mixed-use, and interconnected development served by a multimodal transportation system that includes roads, bicycle and pedestrian facilities, and, where feasible and appropriate, frequent transit and rail service, to provide individuals with viable transportation options without sole reliance upon a motor vehicle for personal mobility.

(31) (15) A "Newspaper of general circulation" means a newspaper published at least on a weekly basis and printed in the language most commonly spoken in the area within which it circulates, but does not include a newspaper intended primarily for members of a particular professional or occupational group, a newspaper whose primary function is to carry legal notices, or a newspaper that is given away primarily to distribute advertising.

- (32) "New town" means an urban activity center and community designated on the future land use map of sufficient size, population and land use composition to support a variety of economic and social activities consistent with an urban area designation. New towns shall include basic economic activities; all major land use categories, with the possible exception of agricultural and industrial; and a centrally provided full range of public facilities and services that demonstrate internal trip capture. A new town shall be based on a master development plan.
- (33) "Objective" means a specific, measurable, intermediate end that is achievable and marks progress toward a goal.
  - (34) (16) "Parcel of land" means any quantity of land



521

522

523 524

525

526

527

528

529

530

531

532

533 534

535

536

537

538 539

540

541

542

543 544

545

546

547

548

549

capable of being described with such definiteness that its locations and boundaries may be established, which is designated by its owner or developer as land to be used, or developed as, a unit or which has been used or developed as a unit.

- (35) (17) "Person" means an individual, corporation, governmental agency, business trust, estate, trust, partnership, association, two or more persons having a joint or common interest, or any other legal entity.
- (38) "Policy" means the way in which programs and activities are conducted to achieve an identified goal.
- $(39) \frac{(18)}{(18)}$  "Public notice" means notice as required by s. 125.66(2) for a county or by s. 166.041(3)(a) for a municipality. The public notice procedures required in this part are established as minimum public notice procedures.
- (40) (19) "Regional planning agency" means the council created pursuant to chapter 186 agency designated by the state land planning agency to exercise responsibilities under law in a particular region of the state.
- (41) "Seasonal population" means part-time inhabitants who use, or may be expected to use, public facilities or services, but are not residents and includes tourists, migrant farmworkers, and other short-term and long-term visitors.
- (43) (20) "State land planning agency" means the Department of Community Affairs.
- (44) (21) "Structure" has the same meaning as in given it by s. 380.031(19).
- (45) "Suitability" means the degree to which the existing characteristics and limitations of land and water are compatible with a proposed use or development.



550

551

552 553

554

555

556 557

558

559

560

561

562 563

564

565

566

567

568

569

570

571

572

573

574

575

576

577

578

(46) "Transit-oriented development" means a project or projects, in areas identified in a local government comprehensive plan, which are or will be served by existing or planned transit service. These designated areas shall be compact, moderate to high density developments, of mixed-use character, interconnected with other land uses, bicycle and pedestrian friendly, and designed to support frequent transit service operating through, collectively or separately, rail, fixed guideway, streetcar, or bus systems on dedicated facilities or available roadway connections.

(24) <del>(22)</del> "Land development regulation commission" means a commission designated by a local government to develop and recommend, to the local governing body, land development regulations that which implement the adopted comprehensive plan and to review land development regulations, or amendments thereto, for consistency with the adopted plan and report to the governing body regarding its findings. The responsibilities of the land development regulation commission may be performed by the local planning agency.

(25) (23) "Land development regulations" means ordinances enacted by governing bodies for the regulation of any aspect of development and includes any local government zoning, rezoning, subdivision, building construction, or sign regulations or any other regulations controlling the development of land, except that this definition shall not apply in s. 163.3213.

(38) (24) "Public facilities" means major capital improvements, including , but not limited to, transportation, sanitary sewer, solid waste, drainage, potable water, educational, parks and recreational, and health systems and



579

580

581

582

583

584

585

586

587

588

589

590

591 592

593 594

595

596 597

598

599

600

601 602

603

604

605

606 607

facilities, and spoil disposal sites for maintenance dredging located in the intracoastal waterways, except for spoil disposal sites owned or used by ports listed in s. 403.021(9)(b).

 $(16) \frac{(25)}{(25)}$  "Downtown revitalization" means the physical and economic renewal of a central business district of a community as designated by local government, and includes both downtown development and redevelopment.

(49) (26) "Urban redevelopment" means demolition and reconstruction or substantial renovation of existing buildings or infrastructure within urban infill areas, existing urban service areas, or community redevelopment areas created pursuant to part III.

(48) (27) "Urban infill" means the development of vacant parcels in otherwise built-up areas where public facilities such as sewer systems, roads, schools, and recreation areas are already in place and the average residential density is at least five dwelling units per acre, the average nonresidential intensity is at least a floor area ratio of 1.0 and vacant, developable land does not constitute more than 10 percent of the area.

(37) (28) "Projects that promote public transportation" means projects that directly affect the provisions of public transit, including transit terminals, transit lines and routes, separate lanes for the exclusive use of public transit services, transit stops (shelters and stations), office buildings or projects that include fixed-rail or transit terminals as part of the building, and projects that which are transit oriented and designed to complement reasonably proximate planned or existing public facilities.



608

609

610

611

612

613

614

615 616

617

618

619

620 621

622

623

624

625

626

627

628

629

630 631

632

633

634

635

636

(50) <del>(29)</del> "Urban service area" means <del>built-up</del> areas identified in the comprehensive plan where public facilities and services, including, but not limited to, central water and sewer capacity and roads, are already in place or are identified in the capital improvements element. Urban service area includes any areas identified in the comprehensive plan as urban service areas, regardless of local government limitation. committed in the first 3 years of the capital improvement schedule. In addition, for counties that qualify as dense urban land areas under subsection (34), the nonrural area of a county which has adopted into the county charter a rural area designation or areas identified in the comprehensive plan as urban service areas or urban growth boundaries on or before July 1, 2009, are also urban service areas under this definition.

(51) "Urban sprawl" means a development pattern characterized by low density, automobile-dependent development with either a single use or multiple uses that are not functionally related, requiring the extension of public facilities and services in an inefficient manner, and failing to provide a clear separation between urban and rural uses.

(47) (30) "Transportation corridor management" means the coordination of the planning of designated future transportation corridors with land use planning within and adjacent to the corridor to promote orderly growth, to meet the concurrency requirements of this chapter, and to maintain the integrity of the corridor for transportation purposes.

(42) (31) "Optional Sector plan" means the an optional process authorized by s. 163.3245 in which one or more local governments <a href="mailto:engage in long-term">engage in long-term</a> planning for a large area and <a href="mailto:by">by</a>



637

638

639 640

641

642

643 644

645

646 647

648 649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

agreement with the state land planning agency are allowed to address regional development-of-regional-impact issues through adoption of detailed specific area plans within the planning area within certain designated geographic areas identified in the local comprehensive plan as a means of fostering innovative planning and development strategies in s. 163.3177(11)(a) and (b), furthering the purposes of this part and part I of chapter 380, reducing overlapping data and analysis requirements, protecting regionally significant resources and facilities, and addressing extrajurisdictional impacts. "Sector plan" includes an optional sector plan that was adopted pursuant to the Optional Sector Plan Pilot Program.

(32) "Financial feasibility" means that sufficient revenues are currently available or will be available from committed funding sources for the first 3 years, or will be available from committed or planned funding sources for years 4 and 5, of a 5year capital improvement schedule for financing capital improvements, such as ad valorem taxes, bonds, state and federal funds, tax revenues, impact fees, and developer contributions, which are adequate to fund the projected costs of the capital improvements identified in the comprehensive plan necessary to ensure that adopted level-of-service standards are achieved and maintained within the period covered by the 5-year schedule of capital improvements. A comprehensive plan shall be deemed financially feasible for transportation and school facilities throughout the planning period addressed by the capital improvements schedule if it can be demonstrated that the levelof-service standards will be achieved and maintained by the end of the planning period even if in a particular year such



666

667

668

669

670

671 672

673

674

675

676

677

678 679

680

681 682

683 684

685

686

687

688

689

690

691

692

693 694

improvements are not concurrent as required by s. 163.3180.

- (3) (33) "Agricultural enclave" means an unincorporated, undeveloped parcel that:
  - (a) Is owned by a single person or entity;
- (b) Has been in continuous use for bona fide agricultural purposes, as defined by s. 193.461, for a period of 5 years prior to the date of any comprehensive plan amendment application;
- (c) 1. Is surrounded on at least 75 percent of its perimeter by:
- 1.(i) Property that has existing industrial, commercial, or residential development; or
- 2.(ii) Property that the local government has designated, in the local government's comprehensive plan, zoning map, and future land use map, as land that is to be developed for industrial, commercial, or residential purposes, and at least 75 percent of such property is existing industrial, commercial, or residential development; or
- 2. Is surrounded on at least 90 percent of its perimeter by property that the local government has designated in the local government's comprehensive plan and future land use map as land that is to be developed for industrial, commercial, or residential purposes; or
- 3. Is surrounded by existing or authorized residential development that will result in a density at buildout of at least 1,000 residents per square mile.
- (d) Has public services, including water, wastewater, transportation, schools, and recreation facilities, available or such public services are scheduled in the capital improvement



695

696

697

698

699

700

701

702

703

704

705

706

707

708

709

710

711

712

713

714 715

716

717

718

719

720

721

722

723

element to be provided by the local government or can be provided by an alternative provider of local government infrastructure in order to ensure consistency with applicable concurrency provisions of s. 163.3180; and

- (e) Does not exceed 1,280 acres; however, if the property meets the criteria in section (c) 3. above is surrounded by existing or authorized residential development that will result in a density at buildout of at least 1,000 residents per square mile, then the area shall be determined to be urban and the parcel may not exceed 4,480 acres.
  - (34) "Dense urban land area" means:
- (a) A municipality that has an average of at least 1,000 people per square mile of land area and a minimum total population of at least 5,000;
- (b) A county, including the municipalities located therein, which has an average of at least 1,000 people per square mile of land area; or
- (c) A county, including the municipalities located therein, which has a population of at least 1 million.

The Office of Economic and Demographic Research within the Legislature shall annually calculate the population and density criteria needed to determine which jurisdictions qualify as dense urban land areas by using the most recent land area data from the decennial census conducted by the Bureau of the Census of the United States Department of Commerce and the latest available population estimates determined pursuant to s. 186.901. If any local government has had an annexation, contraction, or new incorporation, the Office of Economic and



724

725

726

727

728

729

730

731

732 733

734 735

736

737

738

739

740

741

742

743

744

745 746

747

748

749

750 751

752

Demographic Research shall determine the population density using the new jurisdictional boundaries as recorded in accordance with s. 171.091. The Office of Economic and Demographic Research shall submit to the state land planning agency a list of jurisdictions that meet the total population and density criteria necessary for designation as a dense urban land area by July 1, 2009, and every year thereafter. The state land planning agency shall publish the list of jurisdictions on its Internet website within 7 days after the list is received. The designation of jurisdictions that qualify or do not qualify as a dense urban land area is effective upon publication on the state land planning agency's Internet website.

Section 7. Section 163.3167, Florida Statutes, is amended to read:

163.3167 Scope of act.-

- (1) The several incorporated municipalities and counties shall have power and responsibility:
  - (a) To plan for their future development and growth.
- (b) To adopt and amend comprehensive plans, or elements or portions thereof, to guide their future development and growth.
- (c) To implement adopted or amended comprehensive plans by the adoption of appropriate land development regulations or elements thereof.
- (d) To establish, support, and maintain administrative instruments and procedures to carry out the provisions and purposes of this act.

The powers and authority set out in this act may be employed by municipalities and counties individually or jointly by mutual



753

754

755

756

757

758

759

760

761

762

763

764

765

766

767

768

769

770

771

772

773

774

775

776

777

778

779 780

781

agreement in accord with the provisions of this act and in such combinations as their common interests may dictate and require.

- (2) Each local government shall maintain prepare a comprehensive plan of the type and in the manner set out in this part or prepare amendments to its existing comprehensive plan to conform it to the requirements of this part and in the manner set out in this part. In accordance with s. 163.3184, each local government shall submit to the state land planning agency its complete proposed comprehensive plan or its complete comprehensive plan as proposed to be amended.
- (3) When a local government has not prepared all of the required elements or has not amended its plan as required by subsection (2), the regional planning agency having responsibility for the area in which the local government lies shall prepare and adopt by rule, pursuant to chapter 120, the missing elements or adopt by rule amendments to the existing plan in accordance with this act by July 1, 1989, or within 1 year after the dates specified or provided in subsection (2) and the state land planning agency review schedule, whichever is later. The regional planning agency shall provide at least 90 days' written notice to any local government whose plan it is required by this subsection to prepare, prior to initiating the planning process. At least 90 days before the adoption by the regional planning agency of a comprehensive plan, or element or portion thereof, pursuant to this subsection, the regional planning agency shall transmit a copy of the proposed comprehensive plan, or element or portion thereof, to the local government and the state land planning agency for written comment. The state land planning agency shall review and comment



782

783

784

785

786

787

788 789

790

791 792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

807

808

809

810

on such plan, or element or portion thereof, in accordance with s. 163.3184(6). Section 163.3184(6), (7), and (8) shall be applicable to the regional planning agency as if it were a governing body. Existing comprehensive plans shall remain in effect until they are amended pursuant to subsection (2), this subsection, s. 163.3187, or s. 163.3189.

(3) (4) A municipality established after the effective date of this act shall, within 1 year after incorporation, establish a local planning agency, pursuant to s. 163.3174, and prepare and adopt a comprehensive plan of the type and in the manner set out in this act within 3 years after the date of such incorporation. A county comprehensive plan shall be deemed controlling until the municipality adopts a comprehensive plan in accord with the provisions of this act. If, upon the expiration of the 3-year time limit, the municipality has not adopted a comprehensive plan, the regional planning agency shall prepare and adopt a comprehensive plan for such municipality.

(4) (5) Any comprehensive plan, or element or portion thereof, adopted pursuant to the provisions of this act, which but for its adoption after the deadlines established pursuant to previous versions of this act would have been valid, shall be valid.

(6) When a regional planning agency is required to prepare or amend a comprehensive plan, or element or portion thereof, pursuant to subsections (3) and (4), the regional planning agency and the local government may agree to a method of compensating the regional planning agency for any verifiable, direct costs incurred. If an agreement is not reached within 6 months after the date the regional planning agency assumes



811 812

813 814

815

816

817

818 819

820

821

822

823

824

825

826

827

828

829

830

831

832 833

834 835

836

837

838

839

planning responsibilities for the local government pursuant subsections (3) and (4) or by the time the plan or element, or portion thereof, is completed, whichever is earlier, the regional planning agency shall file invoices for verifiable, direct costs involved with the governing body. Upon the failure of the local government to pay such invoices within 90 days, the regional planning agency may, upon filing proper vouchers with the Chief Financial Officer, request payment by the Chief Financial Officer from unencumbered revenue or other tax sharing funds due such local government from the state for work actually performed, and the Chief Financial Officer shall pay such vouchers; however, the amount of such payment shall not exceed 50 percent of such funds due such local government in any one <del>year.</del>

(7) A local government that is being requested to pay costs may seek an administrative hearing pursuant to ss. 120.569 and 120.57 to challenge the amount of costs and to determine if the statutory prerequisites for payment have been complied with. Final agency action shall be taken by the state land planning agency. Payment shall be withheld as to disputed amounts until proceedings under this subsection have been completed.

(5) (8) Nothing in this act shall limit or modify the rights of any person to complete any development that has been authorized as a development of regional impact pursuant to chapter 380 or who has been issued a final local development order and development has commenced and is continuing in good faith.

(6) <del>(9)</del> The Reedy Creek Improvement District shall exercise the authority of this part as it applies to municipalities,



840

841

842

843 844

845

846 847

848

849 850

851

852

853

854

855

856

857

858

859

860

861

862

863

864

865

866

867

868

consistent with the legislative act under which it was established, for the total area under its jurisdiction.

(7) (10) Nothing in this part shall supersede any provision of ss. 341.8201-341.842.

(11) Each local government is encouraged to articulate a vision of the future physical appearance and qualities of its community as a component of its local comprehensive plan. The vision should be developed through a collaborative planning process with meaningful public participation and shall be adopted by the governing body of the jurisdiction. Neighboring communities, especially those sharing natural resources or physical or economic infrastructure, are encouraged to create collective visions for greater-than-local areas. Such collective visions shall apply in each city or county only to the extent that each local government chooses to make them applicable. The state land planning agency shall serve as a clearinghouse for creating a community vision of the future and may utilize the Growth Management Trust Fund, created by s. 186.911, to provide grants to help pay the costs of local visioning programs. When a local vision of the future has been created, a local government should review its comprehensive plan, land development regulations, and capital improvement program to ensure that these instruments will help to move the community toward its vision in a manner consistent with this act and with the state comprehensive plan. A local or regional vision must be consistent with the state vision, when adopted, and be internally consistent with the local or regional plan of which it is a component. The state land planning agency shall not adopt minimum criteria for evaluating or judging the form or



869

870

871 872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

891

892 893

894

895

896

897

# content of a local or regional vision.

(8) (12) An initiative or referendum process in regard to any development order or in regard to any local comprehensive plan amendment or map amendment that affects five or fewer parcels of land is prohibited. A local government may not adopt any super majority voting requirement for the adoption of amendments to the comprehensive plan.

(9) (13) Each local government shall address in its comprehensive plan, as enumerated in this chapter, the water supply sources necessary to meet and achieve the existing and projected water use demand for the established planning period, considering the applicable plan developed pursuant to s. 373.709.

(10) (14) (a) If a local government grants a development order pursuant to its adopted land development regulations and the order is not the subject of a pending appeal and the timeframe for filing an appeal has expired, the development order may not be invalidated by a subsequent judicial determination that such land development regulations, or any portion thereof that is relevant to the development order, are invalid because of a deficiency in the approval standards.

- (b) This subsection does not preclude or affect the timely institution of any other remedy available at law or equity, including a common law writ of certiorari proceeding pursuant to Rule 9.190, Florida Rules of Appellate Procedure, or an original proceeding pursuant to s. 163.3215, as applicable.
- (c) This subsection applies retroactively to any development order granted on or after January 1, 2002.

Section 8. Section 163.3168, Florida Statutes, is created



to read:

898

899

900

901 902

903

904 905

906

907

908

909

910

911

912

913

914

915

916

917

918

919

920

921

922

923

924

925

926

- 163.3168 Planning innovations and technical assistance. -
- (1) The Legislature recognizes the need for innovative planning and development strategies to promote a diverse economy and vibrant rural and urban communities, while protecting environmentally sensitive areas. The Legislature further recognizes the substantial advantages of innovative approaches to development directed to meet the needs of urban, rural, and suburban areas.
- (2) Local governments are encouraged to apply innovative planning tools, including, but not limited to, visioning, sector planning, and rural land stewardship area designations to address future new development areas, urban service area designations, urban growth boundaries, and mixed-use, highdensity development in urban areas.
- (3) The state land planning agency shall help communities find creative solutions to fostering vibrant, healthy communities, while protecting the functions of important state resources and facilities. The state land planning agency and all other appropriate state and regional agencies may use various means to provide direct and indirect technical assistance within available resources. If plan amendments may adversely impact important state resources or facilities, upon request by the local government, the state land planning agency shall coordinate multiagency assistance, if needed, in developing an amendment to minimize impacts on such resources or facilities.
- Section 9. Subsection (4) of section 163.3171, Florida Statutes, is amended to read:
  - 163.3171 Areas of authority under this act.-



927

928

929930

931

932

933

934

935

936

937

938

939

940

941942

943

944

945

946

947

948949

950

951

952

953

954

955

(4) The state land planning agency and a Local governments may government shall have the power to enter into agreements with each other and to agree together to enter into agreements with a landowner, developer, or governmental agency as may be necessary or desirable to effectuate the provisions and purposes of ss. 163.3177(6)(h), and (11)(a), (b), and (c), and 163.3245, and 163.3248. It is the Legislature's intent that joint agreements entered into under the authority of this section be liberally, broadly, and flexibly construed to facilitate intergovernmental cooperation between cities and counties and to encourage planning in advance of jurisdictional changes. Joint agreements, executed before or after the effective date of this act, include, but are not limited to, agreements that contemplate municipal adoption of plans or plan amendments for lands in advance of annexation of such lands into the municipality, and may permit municipalities and counties to exercise nonexclusive extrajurisdictional authority within incorporated and unincorporated areas. The state land planning agency shall not have authority to interpret, invalidate, or declare inoperative such joint agreements, and the validity of joint agreements may not be a basis for finding plans or plan amendments not in compliance pursuant to the provisions of chapter law.

Section 10. Subsection (1) of section 163.3174, Florida Statutes, is amended to read:

163.3174 Local planning agency.-

(1) The governing body of each local government, individually or in combination as provided in s. 163.3171, shall designate and by ordinance establish a "local planning agency,"



956

957

958

959

960

961

962

963

964

965

966

967

968 969

970

971

972

973

974

975

976

977

978

979

980

981

982

983

984

unless the agency is otherwise established by law. Notwithstanding any special act to the contrary, all local planning agencies or equivalent agencies that first review rezoning and comprehensive plan amendments in each municipality and county shall include a representative of the school district appointed by the school board as a nonvoting member of the local planning agency or equivalent agency to attend those meetings at which the agency considers comprehensive plan amendments and rezonings that would, if approved, increase residential density on the property that is the subject of the application. However, this subsection does not prevent the governing body of the local government from granting voting status to the school board member. The governing body may designate itself as the local planning agency pursuant to this subsection with the addition of a nonvoting school board representative. The governing body shall notify the state land planning agency of the establishment of its local planning agency. All local planning agencies shall provide opportunities for involvement by applicable community college boards, which may be accomplished by formal representation, membership on technical advisory committees, or other appropriate means. The local planning agency shall prepare the comprehensive plan or plan amendment after hearings to be held after public notice and shall make recommendations to the governing body regarding the adoption or amendment of the plan. The agency may be a local planning commission, the planning department of the local government, or other instrumentality, including a countywide planning entity established by special act or a council of local government officials created pursuant to s. 163.02, provided the composition of the council is fairly



representative of all the governing bodies in the county or planning area; however:

- (a) If a joint planning entity is in existence on the effective date of this act which authorizes the governing bodies to adopt and enforce a land use plan effective throughout the joint planning area, that entity shall be the agency for those local governments until such time as the authority of the joint planning entity is modified by law.
- (b) In the case of chartered counties, the planning responsibility between the county and the several municipalities therein shall be as stipulated in the charter.

Section 11. Subsections (6) and (9) of section 163.3175, Florida Statutes, are amended to read:

- 163.3175 Legislative findings on compatibility of development with military installations; exchange of information between local governments and military installations.—
- (6) The affected local government shall take into consideration any comments provided by the commanding officer or his or her designee pursuant to subsection (4) and must also be sensitive to private property rights and not be unduly restrictive on those rights. The affected local government shall forward a copy of any comments regarding comprehensive plan amendments to the state land planning agency.
- (9) If a local government, as required under s. 163.3177(6)(a), does not adopt criteria and address compatibility of lands adjacent to or closely proximate to existing military installations in its future land use plan element by June 30, 2012, the local government, the military installation, the state land planning agency, and other parties



as identified by the regional planning council, including, but not limited to, private landowner representatives, shall enter into mediation conducted pursuant to s. 186.509. If the local government comprehensive plan does not contain criteria addressing compatibility by December 31, 2013, the agency may notify the Administration Commission. The Administration Commission may impose sanctions pursuant to s. 163.3184(811). Any local government that amended its comprehensive plan to address military installation compatibility requirements after 2004 and was found in compliance, is deemed in compliance with the provisions of this subsection until the local government conducts its evaluation and appraisal review pursuant to s. 163.3191 and determines that amendments are necessary to meet updated statutory requirements.

1027 1028

1029

1030

1031

1032

1033 1034

1035

1036

1037

1038

1039

1040

1041

1042

1014

1015

1016 1017

1018

1019

1020

1021

1022

1023

1024

1025

1026

Section 12. Section 163.3177, Florida Statutes, is amended to read:

163.3177 Required and optional elements of comprehensive plan; studies and surveys.-

(1) The comprehensive plan shall provide the consist of materials in such descriptive form, written or graphic, as may be appropriate to the prescription of principles, guidelines, and standards, and strategies for the orderly and balanced future economic, social, physical, environmental, and fiscal development of the area that reflects community commitments to implement the plan and its elements. These principles and strategies shall guide future decisions in a consistent manner and shall contain programs and activities to ensure comprehensive plans are implemented. The sections of the



comprehensive plan containing the principles and strategies, generally provided as goals, objectives, and policies, shall describe how the local government's programs, activities, and land development regulations will be initiated, modified, or continued to implement the comprehensive plan in a consistent manner. It is not the intent of this part to require the inclusion of implementing regulations in the comprehensive plan but rather to require identification of those programs, activities, and land development regulations that will be part of the strategy for implementing the comprehensive plan and the principles that describe how the programs, activities, and land development regulations will be carried out. The plan shall establish meaningful and predictable standards for the use and development of land and provide meaningful guidelines for the content of more detailed land development and use regulations.

- (a) The comprehensive plan shall consist of elements as described in this section, and may include optional elements.
- (b) A local government may include, as part of its adopted plan, documents adopted by reference but not incorporated verbatim into the plan. The adoption by reference must identify the title and author of the document and indicate clearly what provisions and edition of the document is being adopted.
- (c) The format of these principles and guidelines is at the discretion of the local government, but typically is expressed in goals, objectives, policies, and strategies.
- (d) Proposed elements shall identify procedures for monitoring, evaluating, and appraising implementation of the plan.
  - (e) When a federal, state, or regional agency has



1072

1073 1074

1075

1076

1077

1078 1079

1080

1081

1082

1083

1084 1085

1086

1087

1088 1089

1090

1091

1092

1093 1094

1095

1096

1097

1098

1099

1100

implemented a regulatory program, a local government is not required to duplicate or exceed that regulatory program in its local comprehensive plan.

- (f) All mandatory and optional elements of the comprehensive plan and plan amendments shall be based upon a justification by the local government that may include, but not be limited to, surveys, studies, community goals and vision, and other data available at the time of adoption of the comprehensive plan or plan amendment. To be based on data means to react to it in an appropriate way and to the extent necessary indicated by the data available on that particular subject at the time of adoption of the plan or plan amendment at issue.
- 1. Surveys, studies, and data utilized in the preparation of the comprehensive plan shall not be deemed a part of the comprehensive plan unless adopted as a part of it. Copies of such studies, surveys, data, and supporting documents shall be made available for public inspection, and copies of such plans shall be made available to the public upon payment of reasonable charges for reproduction. Support data or summaries shall not be subject to the compliance review process, but the comprehensive plan must be clearly based on appropriate data. Support data or summaries may be used to aid in the determination of compliance and consistency.
- 2. Data must be taken from professionally accepted sources. The application of a methodology utilized in data collection or whether a particular methodology is professionally accepted may be evaluated. However, the evaluation shall not include whether one accepted methodology is better than another. Original data collection by local governments is not required. However, local



1101

1102

1103

1104

1105

1106

1107

1108

1109

1110

1111

1112

1113

1114

1115

1116 1117

1118

1119

1120

1121

1122

1123

1124

1125

1126

1127

1128

1129

governments may use original data so long as methodologies are professionally accepted.

- 3. The comprehensive plan shall be based upon resident and seasonal population estimates and projections, which shall either be those provided by the Office of Economic and Demographic Research or generated by the local government based upon a professionally acceptable methodology. The plan must be based on at least the minimum amount of land required to accommodate the medium projections of the Office of Economic and Demographic Research unless otherwise limited under s. 380.05 including related rules of the Administration Commission.
- (2) Coordination of the several elements of the local comprehensive plan shall be a major objective of the planning process. The several elements of the comprehensive plan shall be consistent. Where data is relevant to several elements, consistent data shall be used, including population estimates and projections unless alternative data can be justified for a plan amendment through new supporting data and analysis. Each map depicting future conditions must reflect the principles, guidelines, and standards within all elements and each such map must be contained within the comprehensive plan, and the comprehensive plan shall be financially feasible. Financial feasibility shall be determined using professionally accepted methodologies and applies to the 5-year planning period, except in the case of a long-term transportation or school concurrency management system, in which case a 10-year or 15-year period applies.
- (3)(a) The comprehensive plan shall contain a capital improvements element designed to consider the need for and the



1130

1131 1132

1133

1134

1135 1136

1137

1138

1139

1140

1141

1142 1143

1144 1145

1146

1147

1148 1149

1150

1151 1152

1153

1154

1155 1156

1157 1158

location of public facilities in order to encourage the efficient use of such facilities and set forth:

- 1. A component that outlines principles for construction, extension, or increase in capacity of public facilities, as well as a component that outlines principles for correcting existing public facility deficiencies, which are necessary to implement the comprehensive plan. The components shall cover at least a 5year period.
- 2. Estimated public facility costs, including a delineation of when facilities will be needed, the general location of the facilities, and projected revenue sources to fund the facilities.
- 3. Standards to ensure the availability of public facilities and the adequacy of those facilities including acceptable levels of service.
  - 4. Standards for the management of debt.
- 4.5. A schedule of capital improvements which includes any publicly funded projects of federal, state, or local government, and which may include privately funded projects for which the local government has no fiscal responsibility. Projects $_{m{ au}}$ necessary to ensure that any adopted level-of-service standards are achieved and maintained for the 5-year period must be identified as either funded or unfunded and given a level of priority for funding. For capital improvements that will be funded by the developer, financial feasibility shall be demonstrated by being guaranteed in an enforceable development agreement or interlocal agreement pursuant to paragraph (10) (h), or other enforceable agreement. These development agreements and interlocal agreements shall be reflected in the schedule of



1159

1160 1161

1162

1163

1164

1165 1166

1167

1168

1169

1170

1171 1172

1173

1174

1175

1176

1177

1178 1179

1180

1181

1182

1183

1184

1185

1186

1187

capital improvements if the capital improvement is necessary to serve development within the 5-year schedule. If the local government uses planned revenue sources that require referenda or other actions to secure the revenue source, the plan must, in the event the referenda are not passed or actions do not secure the planned revenue source, identify other existing revenue sources that will be used to fund the capital projects or otherwise amend the plan to ensure financial feasibility.

5.6. The schedule must include transportation improvements included in the applicable metropolitan planning organization's transportation improvement program adopted pursuant to s. 339.175(8) to the extent that such improvements are relied upon to ensure concurrency or implementation of a mobility plan as defined in s. 163.3164 and financial feasibility. The schedule must also be coordinated with the applicable metropolitan planning organization's long-range transportation plan adopted pursuant to s. 339.175(7).

(b) 1. The capital improvements element must be reviewed by the local government on an annual basis. Modifications and modified as necessary in accordance with s. 163.3187 or s. 163.3189 in order to update the maintain a financially feasible 5-year capital improvement schedule of capital improvements. Corrections and modifications concerning costs; revenue sources; or acceptance of facilities pursuant to dedications which are consistent with the plan may be accomplished by ordinance and shall not be deemed to be amendments to the local comprehensive plan. A copy of the ordinance shall be transmitted to the state land planning agency. An amendment to the comprehensive plan is required to update the schedule on an annual basis or to



1188

1189

1190 1191

1192

1193 1194

1195

1196

1197 1198

1199

1200

1201

1202

1203

1204

1205

1206

1207

1208

1209

1210

1211

1212

1213

1214

1215

1216

eliminate, defer, or delay the construction for any facility listed in the 5-year schedule. All public facilities must be consistent with the capital improvements element. The annual update to the capital improvements element of the comprehensive plan need not comply with the financial feasibility requirement until December 1, 2011. Thereafter, a local government may not amend its future land use map, except for plan amendments to meet new requirements under this part and emergency amendments pursuant to s. 163.3187(1)(a), after December 1, 2011, and every year thereafter, unless and until the local government has adopted the annual update and it has been transmitted to the state land planning agency.

- 2. Capital improvements element amendments adopted after the effective date of this act shall require only a single public hearing before the governing board which shall be an adoption hearing as described in s. 163.3184(7). Such amendments are not subject to the requirements of s. 163.3184(3)-(6).
- (c) If the local government does not adopt the required annual update to the schedule of capital improvements, the state land planning agency must notify the Administration Commission. A local government that has a demonstrated lack of commitment to meeting its obligations identified in the capital improvements element may be subject to sanctions by the Administration Commission pursuant to s. 163.3184(11).
- (d) If a local government adopts a long-term concurrency management system pursuant to s. 163.3180(9), it must also adopt a long-term capital improvements schedule covering up to a 10year or 15-year period, and must update the long-term schedule annually. The long-term schedule of capital improvements must be



1217

1218

1219

1220

1221

1222 1223

1224

1225

1226

1227

1228

1229

1230

1231

1232

1233

1234 1235

1236

1237

1238

1239

1240

1241

1242

1243 1244

1245

financially feasible.

(e) At the discretion of the local government and notwithstanding the requirements of this subsection, a comprehensive plan, as revised by an amendment to the plan's future land use map, shall be deemed to be financially feasible and to have achieved and maintained level-of-service standards as required by this section with respect to transportation facilities if the amendment to the future land use map is supported by a:

1. Condition in a development order for a development of regional impact or binding agreement that addresses proportionate-share mitigation consistent with s. 163.3180(12); or

2. Binding agreement addressing proportionate fair-share mitigation consistent with s. 163.3180(16)(f) and the property subject to the amendment to the future land use map is located within an area designated in a comprehensive plan for urban infill, urban redevelopment, downtown revitalization, urban infill and redevelopment, or an urban service area. The binding agreement must be based on the maximum amount of development identified by the future land use map amendment or as may be otherwise restricted through a special area plan policy or map notation in the comprehensive plan.

(f) A local government's comprehensive plan and plan amendments for land uses within all transportation concurrency exception areas that are designated and maintained in accordance with s. 163.3180(5) shall be deemed to meet the requirement to achieve and maintain level-of-service standards for transportation.



1246

1247

1248

1249

1250

1251

1252

1253

1254

1255

1256

1257

1258

1259

1260

1261 1262

1263 1264

1265

1266

1267

1268

1269

1270

1271

1272

1273 1274

- (4)(a) Coordination of the local comprehensive plan with the comprehensive plans of adjacent municipalities, the county, adjacent counties, or the region; with the appropriate water management district's regional water supply plans approved pursuant to s. 373.709; and with adopted rules pertaining to designated areas of critical state concern; and with the state comprehensive plan shall be a major objective of the local comprehensive planning process. To that end, in the preparation of a comprehensive plan or element thereof, and in the comprehensive plan or element as adopted, the governing body shall include a specific policy statement indicating the relationship of the proposed development of the area to the comprehensive plans of adjacent municipalities, the county, adjacent counties, or the region and to the state comprehensive plan, as the case may require and as such adopted plans or plans in preparation may exist.
- (b) When all or a portion of the land in a local government jurisdiction is or becomes part of a designated area of critical state concern, the local government shall clearly identify those portions of the local comprehensive plan that shall be applicable to the critical area and shall indicate the relationship of the proposed development of the area to the rules for the area of critical state concern.
- (5) (a) Each local government comprehensive plan must include at least two planning periods, one covering at least the first 5-year period occurring after the plan's adoption and one covering at least a 10-year period. Additional planning periods for specific components, elements, land use amendments, or projects shall be permissible and accepted as part of the



1275

1276

1277

1278

1279

1280

1281

1282

1283

1284

1285

1286

1287

1288

1289

1290

1291

1292

1293

1294

1295

1296

1297

1298

1299

1300

1301

1302

1303

# planning process.

- (b) The comprehensive plan and its elements shall contain guidelines or policies policy recommendations for the implementation of the plan and its elements.
- (6) In addition to the requirements of subsections (1)-(5) and (12), the comprehensive plan shall include the following elements:
- (a) A future land use plan element designating proposed future general distribution, location, and extent of the uses of land for residential uses, commercial uses, industry, agriculture, recreation, conservation, education, public buildings and grounds, other public facilities, and other categories of the public and private uses of land. The approximate acreage and the general range of density or intensity of use shall be provided for the gross land area included in each existing land use category. The element shall establish the long-term end toward which land use programs and activities are ultimately directed. Counties are encouraged to designate rural land stewardship areas, pursuant to paragraph (11) (d), as overlays on the future land use map.
- 1. Each future land use category must be defined in terms of uses included, and must include standards to be followed in the control and distribution of population densities and building and structure intensities. The proposed distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series which shall be supplemented by goals, policies, and measurable objectives.
- 2. The future land use plan and plan amendments shall be based upon surveys, studies, and data regarding the area, as



1305 1306

1307

1308

1309

1310 1311

1312

1313

1314

1315

1316 1317

1318 1319

1320

1321 1322

1323

1324

1325

1326

1327

1328

1329

1330

1331 1332

1 0 0 1	7 ' 7 7	
1304	applicable,	including:
T O O I	$\alpha p p \perp \perp c \alpha p \perp c$	TITCT dating.

- a. The amount of land required to accommodate anticipated growth. +
- b. The projected residential and seasonal population of the area.÷
  - c. The character of undeveloped land. +
- d. The availability of water supplies, public facilities, and services. +
- e. The need for redevelopment, including the renewal of blighted areas and the elimination of nonconforming uses which are inconsistent with the character of the community. +
- f. The compatibility of uses on lands adjacent to or closely proximate to military installations. +
- g. The compatibility of uses on lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02. $\div$
- h. The discouragement of urban sprawl.; energy-efficient land use patterns accounting for existing and future electric power generation and transmission systems; greenhouse gas reduction strategies; and, in rural communities,
- i. The need for job creation, capital investment, and economic development that will strengthen and diversify the community's economy.
- j. The need to modify land uses and development patterns within antiquated subdivisions. The future land use plan may designate areas for future planned development use involving combinations of types of uses for which special regulations may be necessary to ensure development in accord with the principles and standards of the comprehensive plan and this act.
  - 3. The future land use plan element shall include criteria



1333 to be used to:

1334 1335

1336

1337

1338

1339

1340

1341

1342

1343

1344

1345

1346

1347

1348 1349

1350 1351

1352

1353

1354

1355

1356 1357

1358

1359

1360 1361

- a. Achieve the compatibility of lands adjacent or closely proximate to military installations, considering factors identified in s. 163.3175(5)., and
- b. Achieve the compatibility of lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02.
- c. Encourage preservation of recreational and commercial working waterfronts for water dependent uses in coastal communities.
- d. Encourage the location of schools proximate to urban residential areas to the extent possible.
- e. Coordinate future land uses with the topography and soil conditions, and the availability of facilities and services.
  - f. Ensure the protection of natural and historic resources.
  - q. Provide for the compatibility of adjacent land uses.
- h. Provide guidelines for the implementation of mixed use development including the types of uses allowed, the percentage distribution among the mix of uses, or other standards, and the density and intensity of each use.
- 4. In addition, for rural communities, The amount of land designated for future planned uses industrial use shall provide a balance of uses that foster vibrant, viable communities and economic development opportunities and address outdated development patterns, such as antiquated subdivisions. The amount of land designated for future land uses should allow the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business and be based upon surveys and studies that reflect the need for job creation, capital investment, and the necessity to strengthen and



diversify the local economies, and may not be limited solely by the projected population of the rural community. The element shall accommodate at least the minimum amount of land required to accommodate the medium projections of the Office of Economic and Demographic Research at least a 10-year planning period unless otherwise limited under s. 380.05 including related rules of the Administration Commission.

- $\underline{5.}$  The future land use plan of a county may  $\underline{also}$  designate areas for possible future municipal incorporation.
- <u>6.</u> The land use maps or map series shall generally identify and depict historic district boundaries and shall designate historically significant properties meriting protection. For coastal counties, the future land use element must include, without limitation, regulatory incentives and criteria that encourage the preservation of recreational and commercial working waterfronts as defined in s. 342.07.
- 7. The future land use element must clearly identify the land use categories in which public schools are an allowable use. When delineating the land use categories in which public schools are an allowable use, a local government shall include in the categories sufficient land proximate to residential development to meet the projected needs for schools in coordination with public school boards and may establish differing criteria for schools of different type or size. Each local government shall include lands contiguous to existing school sites, to the maximum extent possible, within the land use categories in which public schools are an allowable use. The failure by a local government to comply with these school siting requirements will result in the prohibition of the local



1391

1392 1393

1394

1395

1396

1397 1398

1399

1400

1401

1402

1403

1404

1405

1406

1407

1408 1409

1410

1411

1412

1413

1414

1415

1416

1417

1418

1419

government's ability to amend the local comprehensive plan, except for plan amendments described in s. 163.3187(1)(b), until the school siting requirements are met. Amendments proposed by a local government for purposes of identifying the land use categories in which public schools are an allowable use are exempt from the limitation on the frequency of plan amendments contained in s. 163.3187. The future land use element shall include criteria that encourage the location of schools proximate to urban residential areas to the extent possible and shall require that the local government seek to collocate public facilities, such as parks, libraries, and community centers, with schools to the extent possible and to encourage the use of elementary schools as focal points for neighborhoods. For schools serving predominantly rural counties, defined as a county with a population of 100,000 or fewer, an agricultural land use category is eligible for the location of public school facilities if the local comprehensive plan contains school siting criteria and the location is consistent with such criteria.

- 8. Future land use map amendments shall be based upon the following analyses:
- a. An analysis of the availability of facilities and services.
- b. An analysis of the suitability of the plan amendment for its proposed use considering the character of the undeveloped land, soils, topography, natural resources, and historic resources on site.
- c. An analysis of the minimum amount of land needed as determined by the local government.



1420

1421

1422

1423

1424

1425

1426 1427

1428

1429

1430 1431

1432

1433

1434

1435

1436 1437

1438

1439

1440

1441 1442

1443

1444

1445

1446

1447

1448

- 9. The future land use element and any amendment to the future land use element shall discourage the proliferation of urban sprawl.
- a. The primary indicators that a plan or plan amendment does not discourage the proliferation of urban sprawl are listed below. The evaluation of the presence of these indicators shall consist of an analysis of the plan or plan amendment within the context of features and characteristics unique to each locality in order to determine whether the plan or plan amendment:
- (I) Promotes, allows, or designates for development substantial areas of the jurisdiction to develop as lowintensity, low-density, or single-use development or uses.
- (II) Promotes, allows, or designates significant amounts of urban development to occur in rural areas at substantial distances from existing urban areas while not using undeveloped lands that are available and suitable for development.
- (III) Promotes, allows, or designates urban development in radial, strip, isolated, or ribbon patterns generally emanating from existing urban developments.
- (IV) Fails to adequately protect and conserve natural resources, such as wetlands, floodplains, native vegetation, environmentally sensitive areas, natural groundwater aquifer recharge areas, lakes, rivers, shorelines, beaches, bays, estuarine systems, and other significant natural systems.
- (V) Fails to adequately protect adjacent agricultural areas and activities, including silviculture, active agricultural and silvicultural activities, passive agricultural activities, and dormant, unique, and prime farmlands and soils.
  - (VI) Fails to maximize use of existing public facilities



1449 and services.

1450 1451

1452

1453

1454

1455 1456

1457

1458

1459

1460

1461

1462

1463

1464

1465

1466

1467

1468

1469

1470

1471

1472

1473

1474

1475

1476

1477

(VII) Fails to maximize use of future public facilities and services.

(VIII) Allows for land use patterns or timing which disproportionately increase the cost in time, money, and energy of providing and maintaining facilities and services, including roads, potable water, sanitary sewer, stormwater management, law enforcement, education, health care, fire and emergency response, and general government.

- (IX) Fails to provide a clear separation between rural and urban uses.
- (X) Discourages or inhibits infill development or the redevelopment of existing neighborhoods and communities.
  - (XI) Fails to encourage a functional mix of uses.
- (XII) Results in poor accessibility among linked or related land uses.
  - (XIII) Results in the loss of significant amounts of functional open space.
  - b. The future land use element or plan amendment shall be determined to discourage the proliferation of urban sprawl if it incorporates a development pattern or urban form that achieves four or more of the following:
  - (I) Directs or locates economic growth and associated land development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural resources and ecosystems.
  - (II) Promotes the efficient and cost-effective provision or extension of public infrastructure and services.
    - (III) Promotes walkable and connected communities and



1478

1479

1480 1481

1482

1483

1484 1485

1486

1487

1488

1489

1490

1491

1492

1493

1494 1495

1496

1497

1498

1499

1500

1501

1502

provides for compact development and a mix of uses at densities and intensities that will support a range of housing choices and a multimodal transportation system, including pedestrian, bicycle, and transit, if available. (IV) Promotes conservation of water and energy. (V) Preserves agricultural areas and activities, including silviculture, and dormant, unique, and prime farmlands and soils.

- (VI) Preserves open space and natural lands and provides for public open space and recreation needs.
- (VII) Creates a balance of land uses based upon demands of residential population for the nonresidential needs of an area.
- (VIII) Provides uses, densities, and intensities of use and urban form that would remediate an existing or planned development pattern in the vicinity that constitutes sprawl or if it provides for an innovative development pattern such as transit-oriented developments or new towns as defined in s. 163.3164.
- 10. The future land use element shall include a future land use map or map series.
- a. The proposed distribution, extent, and location of the following uses shall be shown on the future land use map or map series:
  - (I) Residential.
  - (II) Commercial.
- 1503 (III) Industrial.
- 1504 (IV) Agricultural.
- 1505 (V) Recreational.
- 1506 (VI) Conservation.



1508

1509

1510

1513

1514

1515

1516

1517

1518

1519

1520

1521

1522

1526

1527

1528 1529

1530 1531

1532 1533

1534

1535

1507 (VII) Educational.

(VIII) Public.

- b. The following areas shall also be shown on the future land use map or map series, if applicable:
- 1511 (I) Historic district boundaries and designated 1512 historically significant properties.
  - (II) Transportation concurrency management area boundaries or transportation concurrency exception area boundaries.
    - (III) Multimodal transportation district boundaries.
    - (IV) Mixed use categories.
  - c. The following natural resources or conditions shall be shown on the future land use map or map series, if applicable:
  - (I) Existing and planned public potable waterwells, cones of influence, and wellhead protection areas.
    - (II) Beaches and shores, including estuarine systems.
    - (III) Rivers, bays, lakes, floodplains, and harbors.
- 1523 (IV) Wetlands.
- 1524 (V) Minerals and soils.
- 1525 (VI) Coastal high-hazard areas.
  - 11. Local governments required to update or amend their comprehensive plan to include criteria and address compatibility of lands adjacent or closely proximate to existing military installations, or lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02, in their future land use plan element shall transmit the update or amendment to the state land planning agency by June 30, 2012.
  - (b) 1. A transportation element addressing mobility issues in relationship to the size and character of the local government. The purpose of the transportation element shall be



1536

1537

1538

1539

1540

1541

1542

1543

1544

1545

1546

1547

1548

1549

1550

1551

1552

1553

1554

1555

1556

1557

1558

1559

1560

1561

1562

1563

1564

to plan for a multimodal transportation system that places emphasis on public transportation systems, where feasible. The element shall provide for a safe, convenient multimodal transportation system, coordinated with the future land use map or map series and designed to support all elements of the comprehensive plan. A local government that has all or part of its jurisdiction included within the metropolitan planning area of a metropolitan planning organization (M.P.O.) pursuant to s. 339.175 shall prepare and adopt a transportation element consistent with this subsection. Local governments that are not located within the metropolitan planning area of an M.P.O. shall address traffic circulation, mass transit, and ports, and aviation and related facilities consistent with this subsection, except that local governments with a population of 50,000 or less shall only be required to address transportation circulation. The element shall be coordinated with the plans and programs of any applicable metropolitan planning organization, transportation authority, Florida Transportation Plan, and Department of Transportation's adopted work program. The transportation element shall address (b) A traffic circulation, including element consisting of the types, locations, and extent of existing and proposed major thoroughfares and transportation routes, including bicycle and pedestrian ways. Transportation corridors, as defined in s. 334.03, may be designated in the transportation traffic circulation element pursuant to s. 337.273. If the transportation corridors are designated, the local government may adopt a transportation corridor management ordinance. The

element shall reflect the data, analysis, and associated



1565

1569

1570

1571

1572

1573

1574

1575

1576

1577

1578

1579

1580

1581 1582

1583

1584

1585

1586

1587

1588

1589

1590

1591 1592

1593

principles and strategies relating to:

- a. The existing transportation system levels of service and 1566 1567 system needs and the availability of transportation facilities 1568 and services.
  - b. The growth trends and travel patterns and interactions between land use and transportation.
  - c. Existing and projected intermodal deficiencies and needs.
  - d. The projected transportation system levels of service and system needs based upon the future land use map and the projected integrated transportation system.
  - e. How the local government will correct existing facility deficiencies, meet the identified needs of the projected transportation system, and advance the purpose of this paragraph and the other elements of the comprehensive plan.
  - 2. Local governments within a metropolitan planning area designated as an M.P.O. pursuant to s. 339.175 shall also address:
  - a. All alternative modes of travel, such as public transportation, pedestrian, and bicycle travel.
  - b. Aviation, rail, seaport facilities, access to those facilities, and intermodal terminals.
  - c. The capability to evacuate the coastal population before an impending natural disaster.
  - d. Airports, projected airport and aviation development, and land use compatibility around airports, which includes areas defined in ss. 333.01 and 333.02.
  - e. An identification of land use densities, building intensities, and transportation management programs to promote



1594

1595

1596

1597

1598

1599

1600 1601

1602

1603

1604

1605 1606

1607

1608

1609

1610

1611

1612

1613

1614

1615 1616

1617

1618

1619

1620

1621

1622

public transportation systems in designated public transportation corridors so as to encourage population densities sufficient to support such systems.

- 3. Mass-transit provisions showing proposed methods for the moving of people, rights-of-way, terminals, and related facilities shall address:
- a. The provision of efficient public transit services based upon existing and proposed major trip generators and attractors, safe and convenient public transit terminals, land uses, and accommodation of the special needs of the transportation disadvantaged.
- b. Plans for port, aviation, and related facilities coordinated with the general circulation and transportation element.
- c. Plans for the circulation of recreational traffic, including bicycle facilities, exercise trails, riding facilities, and such other matters as may be related to the improvement and safety of movement of all types of recreational traffic.
- 4. An airport master plan, and any subsequent amendments to the airport master plan, prepared by a licensed publicly owned and operated airport under s. 333.06 may be incorporated into the local government comprehensive plan by the local government having jurisdiction under this act for the area in which the airport or projected airport development is located by the adoption of a comprehensive plan amendment. In the amendment to the local comprehensive plan that integrates the airport master plan, the comprehensive plan amendment shall address land use compatibility consistent with chapter 333 regarding airport



1623

1624

1625

1626

1627

1628

1629

1630

1631

1632

1633

1634

1635

1636

1637

1638

1639

1640

1641

1642

1643

1644

1645

1646

1647

1648

1649

1650

1651

zoning; the provision of regional transportation facilities for the efficient use and operation of the transportation system and airport; consistency with the local government transportation circulation element and applicable M.P.O. long-range transportation plans; the execution of any necessary interlocal agreements for the purposes of the provision of public facilities and services to maintain the adopted level-of-service standards for facilities subject to concurrency; and may address airport-related or aviation-related development. Development or expansion of an airport consistent with the adopted airport master plan that has been incorporated into the local comprehensive plan in compliance with this part, and airportrelated or aviation-related development that has been addressed in the comprehensive plan amendment that incorporates the airport master plan, shall not be a development of regional impact. Notwithstanding any other general law, an airport that has received a development-of-regional-impact development order pursuant to s. 380.06, but which is no longer required to undergo development-of-regional-impact review pursuant to this subsection, may rescind its development-of-regional-impact order upon written notification to the applicable local government. Upon receipt by the local government, the development-ofregional-impact development order shall be deemed rescinded.

5. The transportation element shall include a map or map series showing the general location of the existing and proposed transportation system features and shall be coordinated with the future land use map or map series. The traffic circulation element shall incorporate transportation strategies to address reduction in greenhouse gas emissions from the transportation



## sector.

1652

1653

1654

1655

1656

1657

1658 1659

1660

1661

1662

1663

1664

1665

1666

1667

1668 1669

1670

1671

1672

1673

1674

1675

1676

1677

1678

1679

1680

- (c) A general sanitary sewer, solid waste, drainage, potable water, and natural groundwater aquifer recharge element correlated to principles and guidelines for future land use, indicating ways to provide for future potable water, drainage, sanitary sewer, solid waste, and aquifer recharge protection requirements for the area. The element may be a detailed engineering plan including a topographic map depicting areas of prime groundwater recharge.
- 1. Each local government shall address in the data and analyses required by this section those facilities that provide service within the local government's jurisdiction. Local governments that provide facilities to serve areas within other local government jurisdictions shall also address those facilities in the data and analyses required by this section, using data from the comprehensive plan for those areas for the purpose of projecting facility needs as required in this subsection. For shared facilities, each local government shall indicate the proportional capacity of the systems allocated to serve its jurisdiction.
- 2. The element shall describe the problems and needs and the general facilities that will be required for solution of the problems and needs, including correcting existing facility deficiencies. The element shall address coordinating the extension of, or increase in the capacity of, facilities to meet future needs while maximizing the use of existing facilities and discouraging urban sprawl; conservation of potable water resources; and protecting the functions of natural groundwater recharge areas and natural drainage features. The element shall



1681

1682 1683

1684

1685

1686

1687

1688

1689

1690

1691

1692

1693

1694

1695

1696 1697

1698 1699

1700

1701

1702

1703

1704

1705

1706

1707

1708 1709

also include a topographic map depicting any areas adopted by a regional water management district as prime groundwater recharge areas for the Floridan or Biscayne aquifers. These areas shall be given special consideration when the local government is engaged in zoning or considering future land use for said designated areas. For areas served by septic tanks, soil surveys shall be provided which indicate the suitability of soils for septic tanks.

3. Within 18 months after the governing board approves an updated regional water supply plan, the element must incorporate the alternative water supply project or projects selected by the local government from those identified in the regional water supply plan pursuant to s. 373.709(2)(a) or proposed by the local government under s. 373.709(8)(b). If a local government is located within two water management districts, the local government shall adopt its comprehensive plan amendment within 18 months after the later updated regional water supply plan. The element must identify such alternative water supply projects and traditional water supply projects and conservation and reuse necessary to meet the water needs identified in s. 373.709(2)(a) within the local government's jurisdiction and include a work plan, covering at least a 10-year planning period, for building public, private, and regional water supply facilities, including development of alternative water supplies, which are identified in the element as necessary to serve existing and new development. The work plan shall be updated, at a minimum, every 5 years within 18 months after the governing board of a water management district approves an updated regional water supply plan. Amendments to incorporate the work plan do not count



1710

1711 1712

1713

1714

1715

1716 1717

1718

1719

1720

1721

1722

1723

1724

1725

1726

1727

1728

1729

1730

1731

1732

1733

1734 1735

1736

1737

1738

toward the limitation on the frequency of adoption of amendments to the comprehensive plan. Local governments, public and private utilities, regional water supply authorities, special districts, and water management districts are encouraged to cooperatively plan for the development of multijurisdictional water supply facilities that are sufficient to meet projected demands for established planning periods, including the development of alternative water sources to supplement traditional sources of groundwater and surface water supplies.

- (d) A conservation element for the conservation, use, and protection of natural resources in the area, including air, water, water recharge areas, wetlands, waterwells, estuarine marshes, soils, beaches, shores, flood plains, rivers, bays, lakes, harbors, forests, fisheries and wildlife, marine habitat, minerals, and other natural and environmental resources, including factors that affect energy conservation.
- 1. The following natural resources, where present within the local government's boundaries, shall be identified and analyzed and existing recreational or conservation uses, known pollution problems, including hazardous wastes, and the potential for conservation, recreation, use, or protection shall also be identified:
- a. Rivers, bays, lakes, wetlands including estuarine marshes, groundwaters, and springs, including information on quality of the resource available.
  - b. Floodplains.
  - c. Known sources of commercially valuable minerals.
  - d. Areas known to have experienced soil erosion problems.
    - e. Areas that are the location of recreationally and



1739

1740 1741

1742

1743

1744

1745

1746

1747 1748

1749

1750

1751

1752

1753

1754

1755 1756

1757

1758

1759

1760

1761

1762

1763

1764

1765

1766

1767

commercially important fish or shellfish, wildlife, marine habitats, and vegetative communities, including forests, indicating known dominant species present and species listed by federal, state, or local government agencies as endangered, threatened, or species of special concern.

- 2. The element must contain principles, guidelines, and standards for conservation that provide long-term goals and which:
  - a. Protects air quality.
- b. Conserves, appropriately uses, and protects the quality and quantity of current and projected water sources and waters that flow into estuarine waters or oceanic waters and protect from activities and land uses known to affect adversely the quality and quantity of identified water sources, including natural groundwater recharge areas, wellhead protection areas, and surface waters used as a source of public water supply.
- c. Provides for the emergency conservation of water sources in accordance with the plans of the regional water management district.
- d. Conserves, appropriately uses, and protects minerals, soils, and native vegetative communities, including forests, from destruction by development activities.
- e. Conserves, appropriately uses, and protects fisheries, wildlife, wildlife habitat, and marine habitat and restricts activities known to adversely affect the survival of endangered and threatened wildlife.
- f. Protects existing natural reservations identified in the recreation and open space element.
  - g. Maintains cooperation with adjacent local governments to



1768

1769

1770

1771

1772

1773

1774

1775

1776

1777

1778 1779

1780

1781

1782

1783 1784

1785

1786

1787

1788

1789 1790

1791

1792

1793

1794

1795

1796

conserve, appropriately use, or protect unique vegetative communities located within more than one local jurisdiction.

- h. Designates environmentally sensitive lands for protection based on locally determined criteria which further the goals and objectives of the conservation element.
  - i. Manages hazardous waste to protect natural resources.
- j. Protects and conserves wetlands and the natural functions of wetlands.
- k. Directs future land uses that are incompatible with the protection and conservation of wetlands and wetland functions away from wetlands. The type, intensity or density, extent, distribution, and location of allowable land uses and the types, values, functions, sizes, conditions, and locations of wetlands are land use factors that shall be considered when directing incompatible land uses away from wetlands. Land uses shall be distributed in a manner that minimizes the effect and impact on wetlands. The protection and conservation of wetlands by the direction of incompatible land uses away from wetlands shall occur in combination with other principles, quidelines, standards, and strategies in the comprehensive plan. Where incompatible land uses are allowed to occur, mitigation shall be considered as one means to compensate for loss of wetlands functions.
- 3. Local governments shall assess their Current and, as well as projected, water needs and sources for at least a 10year period based on the demands for industrial, agricultural, and potable water use and the quality and quantity of water available to meet these demands shall be analyzed. The analysis shall consider the existing levels of water conservation, use,



and protection and applicable policies of the regional water management district and further must consider, considering the appropriate regional water supply plan approved pursuant to s. 373.709, or, in the absence of an approved regional water supply plan, the district water management plan approved pursuant to s. 373.036(2). This information shall be submitted to the appropriate agencies. The land use map or map series contained in the future land use element shall generally identify and depict the following:

- 1. Existing and planned waterwells and cones of influence where applicable.
  - 2. Beaches and shores, including estuarine systems.
  - 3. Rivers, bays, lakes, flood plains, and harbors.
  - 4. Wetlands.
  - 5. Minerals and soils.
- 1812 Energy conservation.

1813 1814

1815

1816 1817

1818 1819

1820

1821

1822

1823

1824 1825

1797

1798

1799

1800

1801 1802

1803 1804

1805

1806

1807

1808

1809 1810

1811

The land uses identified on such maps shall be consistent with applicable state law and rules.

- (e) A recreation and open space element indicating a comprehensive system of public and private sites for recreation, including, but not limited to, natural reservations, parks and playgrounds, parkways, beaches and public access to beaches, open spaces, waterways, and other recreational facilities.
- (f)1. A housing element consisting of standards, plans, and principles, guidelines, standards, and strategies to be followed in:
- a. The provision of housing for all current and anticipated future residents of the jurisdiction.



1826

1827

1828

1829

1830

1831

1832 1833

1834

1835

1836

1837

1838

1839

1840 1841

1842

1843

1844

1845

1846

1847

1848

1849

1850

1851

1852

1853

1854

- b. The elimination of substandard dwelling conditions.
- c. The structural and aesthetic improvement of existing housing.
  - d. The provision of adequate sites for future housing, including affordable workforce housing as defined in s. 380.0651(3)(j), housing for low-income, very low-income, and moderate-income families, mobile homes, and group home facilities and foster care facilities, with supporting infrastructure and public facilities.
  - e. Provision for relocation housing and identification of historically significant and other housing for purposes of conservation, rehabilitation, or replacement.
    - f. The formulation of housing implementation programs.
  - g. The creation or preservation of affordable housing to minimize the need for additional local services and avoid the concentration of affordable housing units only in specific areas of the jurisdiction.
  - h. Energy efficiency in the design and construction of new housing.
    - i. Use of renewable energy resources.
- j. Each county in which the gap between the buying power of a family of four and the median county home sale price exceeds \$170,000, as determined by the Florida Housing Finance Corporation, and which is not designated as an area of critical state concern shall adopt a plan for ensuring affordable workforce housing. At a minimum, the plan shall identify adequate sites for such housing. For purposes of this subsubparagraph, the term "workforce housing" means housing that is affordable to natural persons or families whose total household



 income does not exceed 140 percent of the area median income, adjusted for household size.

k. As a precondition to receiving any state affordable housing funding or allocation for any project or program within the jurisdiction of a county that is subject to sub-subparagraph j., a county must, by July 1 of each year, provide certification that the county has complied with the requirements of sub-subparagraph j.

- 2. The principles, guidelines, standards, and strategies goals, objectives, and policies of the housing element must be based on the data and analysis prepared on housing needs, including an inventory taken from the latest decennial United States Census or more recent estimates, which shall include the number and distribution of dwelling units by type, tenure, age, rent, value, monthly cost of owner-occupied units, and rent or cost to income ratio, and shall show the number of dwelling units that are substandard. The inventory shall also include the methodology used to estimate the condition of housing, a projection of the anticipated number of households by size, income range, and age of residents derived from the population projections, and the minimum housing need of the current and anticipated future residents of the jurisdiction the affordable housing needs assessment.
- 3. The housing element must express principles, guidelines, standards, and strategies that reflect, as needed, the creation and preservation of affordable housing for all current and anticipated future residents of the jurisdiction, elimination of substandard housing conditions, adequate sites, and distribution of housing for a range of incomes and types, including mobile



1884

1885

1886

1887

1888 1889

1890

1891

1892

1893

1894

1895

1896

1897

1898 1899

1900

1901

1902

1903

1904 1905

1906

1907 1908

1909

1910

1911

1912

and manufactured homes. The element must provide for specific programs and actions to partner with private and nonprofit sectors to address housing needs in the jurisdiction, streamline the permitting process, and minimize costs and delays for affordable housing, establish standards to address the quality of housing, stabilization of neighborhoods, and identification and improvement of historically significant housing.

4. State and federal housing plans prepared on behalf of the local government must be consistent with the goals, objectives, and policies of the housing element. Local governments are encouraged to use job training, job creation, and economic solutions to address a portion of their affordable housing concerns.

2. To assist local governments in housing data collection and analysis and assure uniform and consistent information regarding the state's housing needs, the state land planning agency shall conduct an affordable housing needs assessment for all local jurisdictions on a schedule that coordinates the implementation of the needs assessment with the evaluation and appraisal reports required by s. 163.3191. Each local government shall utilize the data and analysis from the needs assessment as one basis for the housing element of its local comprehensive plan. The agency shall allow a local government the option to perform its own needs assessment, if it uses the methodology established by the agency by rule.

(q) 1. For those units of local government identified in s. 380.24, a coastal management element, appropriately related to the particular requirements of paragraphs (d) and (e) and meeting the requirements of s. 163.3178(2) and (3). The coastal



1913

1914 1915

1916

1917

1918 1919

1920

1921

1922

1923

1924

1925

1926

1927

1928

1929

1930

1931

1932

1933

1934

1935

1936

1937

1938

1939

1940 1941

management element shall set forth the principles, guidelines, standards, and strategies policies that shall guide the local government's decisions and program implementation with respect to the following objectives:

- 1.a. Maintain, restore, and enhance Maintenance, restoration, and enhancement of the overall quality of the coastal zone environment, including, but not limited to, its amenities and aesthetic values.
- 2.b. Preserve the continued existence of viable populations of all species of wildlife and marine life.
- 3.c. Protect the orderly and balanced utilization and preservation, consistent with sound conservation principles, of all living and nonliving coastal zone resources.
- 4.d. Avoid Avoidance of irreversible and irretrievable loss of coastal zone resources.
- 5.e. Use ecological planning principles and assumptions to be used in the determination of the suitability and extent of permitted development.
  - f. Proposed management and regulatory techniques.
- 6.g. Limit Limitation of public expenditures that subsidize development in high-hazard coastal high-hazard areas.
- 7.h. Protect Protection of human life against the effects of natural disasters.
- 8.i. Direct the orderly development, maintenance, and use of ports identified in s. 403.021(9) to facilitate deepwater commercial navigation and other related activities.
- 9.<del>j.</del> Preserve historic and archaeological resources, which include the Preservation, including sensitive adaptive use of these historic and archaeological resources.



1942

1943

1944

1945

1946

1947

1948 1949

1950

1951

1952

1953

1954

1955

1956

1957

1958

1959

1960

1961

1962

1963 1964

1965

1966

1967

1968

1969

1970

2. As part of this element, a local government that has a coastal management element in its comprehensive plan is encouraged to adopt recreational surface water use policies that include applicable criteria for and consider such factors as natural resources, manatee protection needs, protection of working waterfronts and public access to the water, and recreation and economic demands. Criteria for manatee protection in the recreational surface water use policies should reflect applicable guidance outlined in the Boat Facility Siting Guide prepared by the Fish and Wildlife Conservation Commission. If the local government elects to adopt recreational surface water use policies by comprehensive plan amendment, such comprehensive plan amendment is exempt from the provisions of s. 163.3187(1). Local governments that wish to adopt recreational surface water use policies may be eligible for assistance with the development of such policies through the Florida Coastal Management Program. The Office of Program Policy Analysis and Government Accountability shall submit a report on the adoption of recreational surface water use policies under this subparagraph to the President of the Senate, the Speaker of the House of Representatives, and the majority and minority leaders of the Senate and the House of Representatives no later than December 1, 2010.

(h) 1. An intergovernmental coordination element showing relationships and stating principles and guidelines to be used in coordinating the adopted comprehensive plan with the plans of school boards, regional water supply authorities, and other units of local government providing services but not having regulatory authority over the use of land, with the



1971

1972 1973

1974

1975

1976

1977

1978

1979

1980

1981

1982

1983 1984

1985

1986 1987

1988

1989

1990

1991

1992

1993

1994

1995

1996

1997

1998

1999

comprehensive plans of adjacent municipalities, the county, adjacent counties, or the region, with the state comprehensive plan and with the applicable regional water supply plan approved pursuant to s. 373.709, as the case may require and as such adopted plans or plans in preparation may exist. This element of the local comprehensive plan must demonstrate consideration of the particular effects of the local plan, when adopted, upon the development of adjacent municipalities, the county, adjacent counties, or the region, or upon the state comprehensive plan, as the case may require.

- a. The intergovernmental coordination element must provide procedures for identifying and implementing joint planning areas, especially for the purpose of annexation, municipal incorporation, and joint infrastructure service areas.
- b. The intergovernmental coordination element must provide for recognition of campus master plans prepared pursuant to s. 1013.30 and airport master plans under paragraph (k).
- b.c. The intergovernmental coordination element shall provide for a dispute resolution process, as established pursuant to s. 186.509, for bringing intergovernmental disputes to closure in a timely manner.
- c.d. The intergovernmental coordination element shall provide for interlocal agreements as established pursuant to s. 333.03(1)(b).
- 2. The intergovernmental coordination element shall also state principles and guidelines to be used in coordinating the adopted comprehensive plan with the plans of school boards and other units of local government providing facilities and services but not having regulatory authority over the use of



2000

2001

2002

2003

2004

2005

2006

2007

2008

2009

2010

2011

2012

2013

2014 2015

2016

2017

2018

2019

2020

2021

2022

2023

2024

2025

2026

2027

2028

land. In addition, the intergovernmental coordination element must describe joint processes for collaborative planning and decisionmaking on population projections and public school siting, the location and extension of public facilities subject to concurrency, and siting facilities with countywide significance, including locally unwanted land uses whose nature and identity are established in an agreement.

- 3. Within 1 year after adopting their intergovernmental coordination elements, each county, all the municipalities within that county, the district school board, and any unit of local government service providers in that county shall establish by interlocal or other formal agreement executed by all affected entities, the joint processes described in this subparagraph consistent with their adopted intergovernmental coordination elements. The element must:
- a. Ensure that the local government addresses through coordination mechanisms the impacts of development proposed in the local comprehensive plan upon development in adjacent municipalities, the county, adjacent counties, the region, and the state. The area of concern for municipalities shall include adjacent municipalities, the county, and counties adjacent to the municipality. The area of concern for counties shall include all municipalities within the county, adjacent counties, and adjacent municipalities.
- b. Ensure coordination in establishing level of service standards for public facilities with any state, regional, or local entity having operational and maintenance responsibility for such facilities.
  - 3. To foster coordination between special districts and



2029

2030

2031

2032

2033

2034

2035 2036

2037

2038

2039

2040

2041

2042

2043

2044

2045

2046 2047

2048

2049

2050

2051

2052 2053

2054

2055

2056

2057

local general-purpose governments as local general-purpose governments implement local comprehensive plans, each independent special district must submit a public facilities report to the appropriate local government as required by s. 189,415.

4. Local governments shall execute an interlocal agreement with the district school board, the county, and nonexempt municipalities pursuant to s. 163.31777. The local government shall amend the intergovernmental coordination element to ensure that coordination between the local government and school board is pursuant to the agreement and shall state the obligations of the local government under the agreement. Plan amendments that comply with this subparagraph are exempt from the provisions of s. 163.3187(1).

5. By January 1, 2004, any county having a population greater than 100,000, and the municipalities and special districts within that county, shall submit a report to the Department of Community Affairs which identifies:

a. All existing or proposed interlocal service delivery agreements relating to education; sanitary sewer; public safety; solid waste; drainage; potable water; parks and recreation; and transportation facilities.

b. Any deficits or duplication in the provision of services within its jurisdiction, whether capital or operational. Upon request, the Department of Community Affairs shall provide technical assistance to the local governments in identifying deficits or duplication.

6. Within 6 months after submission of the report, the Department of Community Affairs shall, through the appropriate



2058

2059

2060

2061

2062

2063

2064

2065

2066

2067

2068

2069

2070

2071

2072

2073

2074

2075

2076

2077

2078

2079

2080

2081

2082

2083

2084 2085

2086

regional planning council, coordinate a meeting of all local governments within the regional planning area to discuss the reports and potential strategies to remedy any identified deficiencies or duplications.

7. Each local government shall update its intergovernmental coordination element based upon the findings in the report submitted pursuant to subparagraph 5. The report may be used as supporting data and analysis for the intergovernmental coordination element.

- (i) The optional elements of the comprehensive plan in paragraphs (7) (a) and (b) are required elements for those municipalities having populations greater than 50,000, and those counties having populations greater than 75,000, as determined under s. 186.901.
- (i) For each unit of local government within an urbanized area designated for purposes of s. 339.175, a transportation element, which must be prepared and adopted in lieu of the requirements of paragraph (b) and paragraphs (7) (a), (b), (c), and (d) and which shall address the following issues:
- 1. Traffic circulation, including major thoroughfares and other routes, including bicycle and pedestrian ways.
- 2. All alternative modes of travel, such as public transportation, pedestrian, and bicycle travel.
  - 3. Parking facilities.
- 4. Aviation, rail, seaport facilities, access to those facilities, and intermodal terminals.
- 5. The availability of facilities and services to serve existing land uses and the compatibility between future land use and transportation elements.



2087

2088

2089 2090

2091

2092

2093

2094

2095

2096

2097

2098 2099

2100

2101

2102

2103

2104 2105

2106

2107

2108

2109 2110

2111

2112

2113

2114

2115

- 6. The capability to evacuate the coastal population prior to an impending natural disaster.
- 7. Airports, projected airport and aviation development, and land use compatibility around airports, which includes areas defined in ss. 333.01 and 333.02.
- 8. An identification of land use densities, building intensities, and transportation management programs to promote public transportation systems in designated public transportation corridors so as to encourage population densities sufficient to support such systems.
- 9. May include transportation corridors, as defined in s. 334.03, intended for future transportation facilities designated pursuant to s. 337.273. If transportation corridors are designated, the local government may adopt a transportation corridor management ordinance.
- 10. The incorporation of transportation strategies to address reduction in greenhouse gas emissions from the transportation sector.
- (k) An airport master plan, and any subsequent amendments to the airport master plan, prepared by a licensed publicly owned and operated airport under s. 333.06 may be incorporated into the local government comprehensive plan by the local government having jurisdiction under this act for the area in which the airport or projected airport development is located by the adoption of a comprehensive plan amendment. In the amendment to the local comprehensive plan that integrates the airport master plan, the comprehensive plan amendment shall address land use compatibility consistent with chapter 333 regarding airport zoning; the provision of regional transportation facilities for



2116

2117

2118

2119

2120

2121

2122

2123

2124

2125

2126

2127

2128

2129

2130

2131

2132

2133

2134

2135

2136

2137

2138

2139

2140

2141

2142

2143

2144

the efficient use and operation of the transportation system and airport; consistency with the local government transportation circulation element and applicable metropolitan planning organization long-range transportation plans; and the execution of any necessary interlocal agreements for the purposes of the provision of public facilities and services to maintain the adopted level-of-service standards for facilities subject to concurrency; and may address airport-related or aviation-related development. Development or expansion of an airport consistent with the adopted airport master plan that has been incorporated into the local comprehensive plan in compliance with this part, and airport-related or aviation-related development that has been addressed in the comprehensive plan amendment that incorporates the airport master plan, shall not be a development of regional impact. Notwithstanding any other general law, an airport that has received a development-of-regional-impact development order pursuant to s. 380.06, but which is no longer required to undergo development-of-regional-impact review pursuant to this subsection, may abandon its development-ofregional-impact order upon written notification to the applicable local government. Upon receipt by the local government, the development-of-regional-impact development order is void.

(7) The comprehensive plan may include the following additional elements, or portions or phases thereof:

(a) As a part of the circulation element of paragraph (6) (b) or as a separate element, a mass-transit element showing proposed methods for the moving of people, rights-of-way, terminals, related facilities, and fiscal considerations for the



2145

2146

2147

2148

2149

2150

2151

2152

2153

2154 2155

2156

2157

2158

2159

2160

2161

2162

2163

2164

2165 2166

2167

2168

2169

2170

2171

2172

2173

accomplishment of the element.

(b) As a part of the circulation element of paragraph (6) (b) or as a separate element, plans for port, aviation, and related facilities coordinated with the general circulation and transportation element.

(c) As a part of the circulation element of paragraph (6) (b) and in coordination with paragraph (6) (e), where applicable, a plan element for the circulation of recreational traffic, including bicycle facilities, exercise trails, riding facilities, and such other matters as may be related to the improvement and safety of movement of all types of recreational traffic.

(d) As a part of the circulation element of paragraph (6) (b) or as a separate element, a plan element for the development of offstreet parking facilities for motor vehicles and the fiscal considerations for the accomplishment of the element.

(e) A public buildings and related facilities element showing locations and arrangements of civic and community centers, public schools, hospitals, libraries, police and fire stations, and other public buildings. This plan element should show particularly how it is proposed to effect coordination with governmental units, such as school boards or hospital authorities, having public development and service responsibilities, capabilities, and potential but not having land development regulatory authority. This element may include plans for architecture and landscape treatment of their grounds.

(f) A recommended community design element which may consist of design recommendations for land subdivision,



2174

2175

2176

2177

2178

2179

2180

2181

2182

2183 2184

2185

2186

2187

2188

2189

2190

2191 2192

2193

2194

2195

2196

2197

2198

2199

2200

2201

2202

neighborhood development and redevelopment, design of open space locations, and similar matters to the end that such recommendations may be available as aids and guides to developers in the future planning and development of land in the area.

- (g) A general area redevelopment element consisting of plans and programs for the redevelopment of slums and blighted locations in the area and for community redevelopment, including housing sites, business and industrial sites, public buildings sites, recreational facilities, and other purposes authorized by law.
- (h) A safety element for the protection of residents and property of the area from fire, hurricane, or manmade or natural catastrophe, including such necessary features for protection as evacuation routes and their control in an emergency, water supply requirements, minimum road widths, clearances around and elevations of structures, and similar matters.
- (i) An historical and scenic preservation element setting out plans and programs for those structures or lands in the area having historical, archaeological, architectural, scenic, or similar significance.
- (j) An economic element setting forth principles and guidelines for the commercial and industrial development, if any, and the employment and personnel utilization within the area. The element may detail the type of commercial and industrial development sought, correlated to the present and projected employment needs of the area and to other elements of the plans, and may set forth methods by which a balanced and stable economic base will be pursued.



2203

2204

2205 2206

2207

2208

2209

2210 2211

2212

2213

2214

2215

2216

2217

2218

2219

2220

2221

2222

2223

2224

2225

2226

2227

2228

2229 2230

2231

(k) Such other elements as may be peculiar to, and necessary for, the area concerned and as are added to the comprehensive plan by the governing body upon the recommendation of the local planning agency.

(1) Local governments that are not required to prepare coastal management elements under s. 163.3178 are encouraged to adopt hazard mitigation/postdisaster redevelopment plans. These plans should, at a minimum, establish long-term policies regarding redevelopment, infrastructure, densities, nonconforming uses, and future land use patterns. Grants to assist local governments in the preparation of these hazard mitigation/postdisaster redevelopment plans shall be available through the Emergency Management Preparedness and Assistance Account in the Grants and Donations Trust Fund administered by the department, if such account is created by law. The plans must be in compliance with the requirements of this act and chapter 252.

(8) All elements of the comprehensive plan, whether mandatory or optional, shall be based upon data appropriate to the element involved. Surveys and studies utilized in the preparation of the comprehensive plan shall not be deemed a part of the comprehensive plan unless adopted as a part of it. Copies of such studies, surveys, and supporting documents shall be made available to public inspection, and copies of such plans shall be made available to the public upon payment of reasonable charges for reproduction.

(9) The state land planning agency shall, by February 15, 1986, adopt by rule minimum criteria for the review and determination of compliance of the local government



2232

2233

2234

2235

2236

2237

2238

2239

2240 2241

2242

2243

2244

2245

2246

2247

2248

2249

2250

2251

2252

2253

2254

2255

2256

2257

2258

2259 2260

comprehensive plan elements required by this act. Such rules shall not be subject to rule challenges under s. 120.56(2) or to drawout proceedings under s. 120.54(3)(c)2. Such rules shall become effective only after they have been submitted to the President of the Senate and the Speaker of the House of Representatives for review by the Legislature no later than 30 days prior to the next regular session of the Legislature. In its review the Legislature may reject, modify, or take no action relative to the rules. The agency shall conform the rules to the changes made by the Legislature, or, if no action was taken, the agency rules shall become effective. The rule shall include criteria for determining whether:

- (a) Proposed elements are in compliance with the requirements of part II, as amended by this act.
- (b) Other elements of the comprehensive plan are related to and consistent with each other.
- (c) The local government comprehensive plan elements are consistent with the state comprehensive plan and the appropriate regional policy plan pursuant to s. 186.508.
- (d) Certain bays, estuaries, and harbors that fall under the jurisdiction of more than one local government are managed in a consistent and coordinated manner in the case of local governments required to include a coastal management element in their comprehensive plans pursuant to paragraph (6)(g).
- (e) Proposed elements identify the mechanisms and procedures for monitoring, evaluating, and appraising implementation of the plan. Specific measurable objectives are included to provide a basis for evaluating effectiveness as required by s. 163.3191.



2261

2262

2263

2264

2265 2266

2267

2268

2269

2270 2271

2272

2273

2274

2275

2276 2277

2278 2279

2280

2281 2282

2283

2284 2285

2286 2287

2288

2289

- (f) Proposed elements contain policies to quide future decisions in a consistent manner.
- (g) Proposed elements contain programs and activities to ensure that comprehensive plans are implemented.
- (h) Proposed elements identify the need for and the processes and procedures to ensure coordination of all development activities and services with other units of local government, regional planning agencies, water management districts, and state and federal agencies as appropriate.

The state land planning agency may adopt procedural rules that are consistent with this section and chapter 120 for the review of local government comprehensive plan elements required under this section. The state land planning agency shall provide model plans and ordinances and, upon request, other assistance to local governments in the adoption and implementation of their revised local government comprehensive plans. The review and comment provisions applicable prior to October 1, 1985, shall continue in effect until the criteria for review and determination are adopted pursuant to this subsection and the comprehensive plans required by s. 163.3167(2) are due.

(10) The Legislature recognizes the importance and significance of chapter 9J-5, Florida Administrative Code, the Minimum Criteria for Review of Local Government Comprehensive Plans and Determination of Compliance of the Department of Community Affairs that will be used to determine compliance of local comprehensive plans. The Legislature reserved unto itself the right to review chapter 9J-5, Florida Administrative Code, and to reject, modify, or take no action relative to this rule.



2290

2291

2292

2293

2294

2295

22962297

2298

2299

2300 2301

2302

2303

2304

2305

2306

2307

2308

23092310

2311

2312

2313

2314

2315

2316

2317

2318

Therefore, pursuant to subsection (9), the Legislature hereby has reviewed chapter 9J-5, Florida Administrative Code, and expresses the following legislative intent:

(a) The Legislature finds that in order for the department to review local comprehensive plans, it is necessary to define the term "consistency." Therefore, for the purpose of determining whether local comprehensive plans are consistent with the state comprehensive plan and the appropriate regional policy plan, a local plan shall be consistent with such plans if the local plan is "compatible with" and "furthers" such plans. The term "compatible with" means that the local plan is not in conflict with the state comprehensive plan or appropriate regional policy plan. The term "furthers" means to take action in the direction of realizing goals or policies of the state or regional plan. For the purposes of determining consistency of the local plan with the state comprehensive plan or the appropriate regional policy plan, the state or regional plan shall be construed as a whole and no specific goal and policy shall be construed or applied in isolation from the other goals and policies in the plans.

(b) Each local government shall review all the state comprehensive plan goals and policies and shall address in its comprehensive plan the goals and policies which are relevant to the circumstances or conditions in its jurisdiction. The decision regarding which particular state comprehensive plan goals and policies will be furthered by the expenditure of a local government's financial resources in any given year is a decision which rests solely within the discretion of the local government. Intergovernmental coordination, as set forth in



2319

2320

2321

2322

2323

2324

2325

2326

2327

2328 2329

2330

2331

2332

2333

2334

2335

2336 2337

2338

2339

2340

2341

2342

2343

2344

2345

2346

2347

paragraph (6) (h), shall be utilized to the extent required to carry out the provisions of chapter 9J-5, Florida Administrative Code.

(c) The Legislature declares that if any portion of chapter 9J-5, Florida Administrative Code, is found to be in conflict with this part, the appropriate statutory provision shall prevail.

(d) Chapter 9J-5, Florida Administrative Code, does not mandate the creation, limitation, or elimination of regulatory authority, nor does it authorize the adoption or require the repeal of any rules, criteria, or standards of any local, regional, or state agency.

(e) It is the Legislature's intent that support data or summaries thereof shall not be subject to the compliance review process, but the Legislature intends that goals and policies be clearly based on appropriate data. The department may utilize support data or summaries thereof to aid in its determination of compliance and consistency. The Legislature intends that the department may evaluate the application of a methodology utilized in data collection or whether a particular methodology is professionally accepted. However, the department shall not evaluate whether one accepted methodology is better than another. Chapter 9J-5, Florida Administrative Code, shall not be construed to require original data collection by local governments; however, Local governments are not to be discouraged from utilizing original data so long as methodologies are professionally accepted.

(f) The Legislature recognizes that under this section, local governments are charged with setting levels of service for



2348

2349

2350

2351

2352

2353

2354

2355

2356

2357

2358

2359

2360

2361

2362

2363

2364

2365

2366

2367

2368

2369

2370

2371

2372

2373

2374

2375

2376

public facilities in their comprehensive plans in accordance with which development orders and permits will be issued pursuant to s. 163.3202(2)(q). Nothing herein shall supersede the authority of state, regional, or local agencies as otherwise provided by law.

(g) Definitions contained in chapter 9J-5, Florida Administrative Code, are not intended to modify or amend the definitions utilized for purposes of other programs or rules or to establish or limit regulatory authority. Local governments may establish alternative definitions in local comprehensive plans, as long as such definitions accomplish the intent of this chapter, and chapter 9J-5, Florida Administrative Code.

(h) It is the intent of the Legislature that public facilities and services needed to support development shall be available concurrent with the impacts of such development in accordance with s. 163.3180. In meeting this intent, public facility and service availability shall be deemed sufficient if the public facilities and services for a development are phased, or the development is phased, so that the public facilities and those related services which are deemed necessary by the local government to operate the facilities necessitated by that development are available concurrent with the impacts of the development. The public facilities and services, unless already available, are to be consistent with the capital improvements element of the local comprehensive plan as required by paragraph (3) (a) or quaranteed in an enforceable development agreement. This shall include development agreements pursuant to this chapter or in an agreement or a development order issued pursuant to chapter 380. Nothing herein shall be construed to



2377

2378

2379

2380

2381

2382

2383 2384

2385

2386

2387

2388

2389 2390

2391

2392

2393

2394 2395

2396

2397

2398

2399

2400

2401

2402

2403

2404

2405

require a local government to address services in its improvements plan or to limit a local government's ability to address any service in its capital improvements plan that it deems necessary.

(i) The department shall take into account the factors delineated in rule 9J-5.002(2), Florida Administrative Code, as it provides assistance to local governments and applies the rule in specific situations with regard to the detail of the data and analysis required.

(i) Chapter 9J-5, Florida Administrative Code, has become effective pursuant to subsection (9). The Legislature hereby directs the department to adopt amendments as necessary which conform chapter 9J-5, Florida Administrative Code, with the requirements of this legislative intent by October 1, 1986.

(k) In order for local governments to prepare and adopt comprehensive plans with knowledge of the rules that are applied to determine consistency of the plans with this part, there should be no doubt as to the legal standing of chapter 9J-5, Florida Administrative Code, at the close of the 1986 legislative session. Therefore, the Legislature declares that changes made to chapter 9J-5 before October 1, 1986, are not subject to rule challenges under s. 120.56(2), or to drawout proceedings under s. 120.54(3)(c)2. The entire chapter 9J-5, Florida Administrative Code, as amended, is subject to rule challenges under s. 120.56(3), as nothing herein indicates approval or disapproval of any portion of chapter 9J-5 not specifically addressed herein. Any amendments to chapter 9J-5, Florida Administrative Code, exclusive of the amendments adopted prior to October 1, 1986, pursuant to this act, shall be subject



to the full chapter 120 process. All amendments shall have effective dates as provided in chapter 120 and submission to the President of the Senate and Speaker of the House of Representatives shall not be required.

(1) The state land planning agency shall consider land use compatibility issues in the vicinity of all airports in coordination with the Department of Transportation and adjacent to or in close proximity to all military installations in coordination with the Department of Defense.

(11) (a) The Legislature recognizes the need for innovative planning and development strategies which will address the anticipated demands of continued urbanization of Florida's coastal and other environmentally sensitive areas, and which will accommodate the development of less populated regions of the state which seek economic development and which have suitable land and water resources to accommodate growth in an environmentally acceptable manner. The Legislature further recognizes the substantial advantages of innovative approaches to development which may better serve to protect environmentally sensitive areas, maintain the economic viability of agricultural and other predominantly rural land uses, and provide for the cost-efficient delivery of public facilities and services.

(b) It is the intent of the Legislature that the local government comprehensive plans and plan amendments adopted pursuant to the provisions of this part provide for a planning process which allows for land use efficiencies within existing urban areas and which also allows for the conversion of rural lands to other uses, where appropriate and consistent with the other provisions of this part and the affected local



2435

2436

2437 2438

2439

2440

2441

2442

2443

2444 2445

2446

2447

2448

2449

2450

2451

2452 2453

2454

2455

2456 2457

2458

2459

2460

2461

2462

2463

comprehensive plans, through the application of innovative and flexible planning and development strategies and creative land use planning techniques, which may include, but not be limited to, urban villages, new towns, satellite communities, area-based allocations, clustering and open space provisions, mixed-use development, and sector planning.

(c) It is the further intent of the Legislature that local government comprehensive plans and implementing land development regulations shall provide strategies which maximize the use of existing facilities and services through redevelopment, urban infill development, and other strategies for urban revitalization.

(d) 1. The department, in cooperation with the Department of Agriculture and Consumer Services, the Department of Environmental Protection, water management districts, and regional planning councils, shall provide assistance to local governments in the implementation of this paragraph and rule 9J-5.006(5)(1), Florida Administrative Code. Implementation of those provisions shall include a process by which the department may authorize local governments to designate all or portions of lands classified in the future land use element as predominantly agricultural, rural, open, open-rural, or a substantively equivalent land use, as a rural land stewardship area within which planning and economic incentives are applied to encourage the implementation of innovative and flexible planning and development strategies and creative land use planning techniques, including those contained herein and in rule 9J-5.006(5)(1), Florida Administrative Code. Assistance may include, but is not limited to:



2464

2465

2466

2467

2468

2469

2470 2471

2472

2473

2474

2475

2476

2477

2478

2479

2480

2481 2482

2483

2484

2485

2486

2487 2488

2489

2490

2491

2492

a. Assistance from the Department of Environmental Protection and water management districts in creating the geographic information systems land cover database and aerial photogrammetry needed to prepare for a rural land stewardship area;

b. Support for local government implementation of rural land stewardship concepts by providing information and assistance to local governments regarding land acquisition programs that may be used by the local government or landowners to leverage the protection of greater acreage and maximize the effectiveness of rural land stewardship areas; and

c. Expansion of the role of the Department of Community Affairs as a resource agency to facilitate establishment of rural land stewardship areas in smaller rural counties that do not have the staff or planning budgets to create a rural land stewardship area.

2. The department shall encourage participation by local governments of different sizes and rural characteristics in establishing and implementing rural land stewardship areas. It is the intent of the Legislature that rural land stewardship areas be used to further the following broad principles of rural sustainability: restoration and maintenance of the economic value of rural land; control of urban sprawl; identification and protection of ecosystems, habitats, and natural resources; promotion of rural economic activity; maintenance of the viability of Florida's agricultural economy; and protection of the character of rural areas of Florida. Rural land stewardship areas may be multicounty in order to encourage coordinated regional stewardship planning.



2493

2494

2495

2496

2497

2498

2499

2500

2501 2502

2503

2504

2505

2506

2507

2508

2509

2510

2511

2512

2513

2514

2515

2516

2517

2518

2519

2520

2521

3. A local government, in conjunction with a regional planning council, a stakeholder organization of private land owners, or another local government, shall notify the department in writing of its intent to designate a rural land stewardship area. The written notification shall describe the basis for the designation, including the extent to which the rural land stewardship area enhances rural land values, controls urban sprawl, provides necessary open space for agriculture and protection of the natural environment, promotes rural economic activity, and maintains rural character and the economic viability of agriculture.

4. A rural land stewardship area shall be not less than 10,000 acres and shall be located outside of municipalities and established urban growth boundaries, and shall be designated by plan amendment. The plan amendment designating a rural land stewardship area shall be subject to review by the Department of Community Affairs pursuant to s. 163.3184 and shall provide for the following:

a. Criteria for the designation of receiving areas within rural land stewardship areas in which innovative planning and development strategies may be applied. Criteria shall at a minimum provide for the following: adequacy of suitable land to accommodate development so as to avoid conflict with environmentally sensitive areas, resources, and habitats; compatibility between and transition from higher density uses to lower intensity rural uses; the establishment of receiving area service boundaries which provide for a separation between receiving areas and other land uses within the rural land stewardship area through limitations on the extension of



2522

2523

2524

2525

2526

2527

2528

2529

2530 2531

2532

2533

2534

2535

2536

2537

2538

2539

2540

2541

2542 2543

2544

2545 2546

2547

2548

2549

2550

services; and connection of receiving areas with the rest of the rural land stewardship area using rural design and rural road corridors.

b. Goals, objectives, and policies setting forth the innovative planning and development strategies to be applied within rural land stewardship areas pursuant to the provisions of this section.

c. A process for the implementation of innovative planning and development strategies within the rural land stewardship area, including those described in this subsection and rule 9J-5.006(5)(1), Florida Administrative Code, which provide for a functional mix of land uses, including adequate available workforce housing, including low, very-low and moderate income housing for the development anticipated in the receiving area and which are applied through the adoption by the local government of zoning and land development regulations applicable to the rural land stewardship area.

d. A process which encourages visioning pursuant to s. 163.3167(11) to ensure that innovative planning and development strategies comply with the provisions of this section.

e. The control of sprawl through the use of innovative strategies and creative land use techniques consistent with the provisions of this subsection and rule 9J-5.006(5)(1), Florida Administrative Code.

5. A receiving area shall be designated by the adoption of a land development regulation. Prior to the designation of a receiving area, the local government shall provide the Department of Community Affairs a period of 30 days in which to review a proposed receiving area for consistency with the rural



2551

2552

2553

2554

2555

2556

2557

2558

2559

2560

2561

2562

2563

2564

2565

2566

2567

2568

2569

2570

2571 2572

2573

2574

2575

2576

2577

2578

2579

land stewardship area plan amendment and to provide comments to the local government. At the time of designation of a stewardship receiving area, a listed species survey will be performed. If listed species occur on the receiving area site, the developer shall coordinate with each appropriate local, state, or federal agency to determine if adequate provisions have been made to protect those species in accordance with applicable regulations. In determining the adequacy of provisions for the protection of listed species and their habitats, the rural land stewardship area shall be considered as a whole, and the impacts to areas to be developed as receiving areas shall be considered together with the environmental benefits of areas protected as sending areas in fulfilling this criteria.

6. Upon the adoption of a plan amendment creating a rural land stewardship area, the local government shall, by ordinance, establish the methodology for the creation, conveyance, and use of transferable rural land use credits, otherwise referred to as stewardship credits, the application of which shall not constitute a right to develop land, nor increase density of land, except as provided by this section. The total amount of transferable rural land use credits within the rural land stewardship area must enable the realization of the long-term vision and goals for the 25-year or greater projected population of the rural land stewardship area, which may take into consideration the anticipated effect of the proposed receiving areas. Transferable rural land use credits are subject to the following limitations:

a. Transferable rural land use credits may only exist



2580

2581

2582

2583

2584

2585

2586

2587

2588 2589

2590

2591

2592

2593

2594

2595

2596

2597

2598

2599

2600

2601

2602

2603

2604

2605

2606

2607

2608

within a rural land stewardship area.

b. Transferable rural land use credits may only be used on lands designated as receiving areas and then solely for the purpose of implementing innovative planning and development strategies and creative land use planning techniques adopted by the local government pursuant to this section.

c. Transferable rural land use credits assigned to a parcel of land within a rural land stewardship area shall cease to exist if the parcel of land is removed from the rural land stewardship area by plan amendment.

d. Neither the creation of the rural land stewardship area by plan amendment nor the assignment of transferable rural land use credits by the local government shall operate to displace the underlying density of land uses assigned to a parcel of land within the rural land stewardship area; however, if transferable rural land use credits are transferred from a parcel for use within a designated receiving area, the underlying density assigned to the parcel of land shall cease to exist.

e. The underlying density on each parcel of land located within a rural land stewardship area shall not be increased or decreased by the local government, except as a result of the conveyance or use of transferable rural land use credits, as long as the parcel remains within the rural land stewardship arca.

f. Transferable rural land use credits shall cease to exist on a parcel of land where the underlying density assigned to the parcel of land is utilized.

q. An increase in the density of use on a parcel of land located within a designated receiving area may occur only



2609

2610

2611 2612

2613

2614 2615

2616

2617

2618

2619

2620

2621

2622

2623

2624

2625

2626

2627

2628

2629

2630

2631

2632

2633

2634

2635

2636

2637

through the assignment or use of transferable rural land use credits and shall not require a plan amendment.

h. A change in the density of land use on parcels located within receiving areas shall be specified in a development order which reflects the total number of transferable rural land use credits assigned to the parcel of land and the infrastructure and support services necessary to provide for a functional mix of land uses corresponding to the plan of development.

i. Land within a rural land stewardship area may be removed from the rural land stewardship area through a plan amendment.

i. Transferable rural land use credits may be assigned at different ratios of credits per acre according to the natural resource or other beneficial use characteristics of the land and according to the land use remaining following the transfer of credits, with the highest number of credits per acre assigned to the most environmentally valuable land or, in locations where the retention of open space and agricultural land is a priority, to such lands.

k. The use or conveyance of transferable rural land use credits must be recorded in the public records of the county in which the property is located as a covenant or restrictive easement running with the land in favor of the county and either the Department of Environmental Protection, Department of Agriculture and Consumer Services, a water management district, or a recognized statewide land trust.

7. Owners of land within rural land stewardship areas should be provided incentives to enter into rural land stewardship agreements, pursuant to existing law and rules adopted thereto, with state agencies, water management



2638

2639

2640 2641

2642

2643

2644

2645

2646

2647

2648

2649

2650

2651

2652

2653 2654

2655

2656

2657

2658

2659

2660

2661

2662

2663

2664

2665

2666

districts, and local governments to achieve mutually agreed upon conservation objectives. Such incentives may include, but not be limited to, the following:

- a. Opportunity to accumulate transferable mitigation credits.
  - b. Extended permit agreements.
  - c. Opportunities for recreational leases and ecotourism.
- d. Payment for specified land management services on publicly owned land, or property under covenant or restricted easement in favor of a public entity.
- e. Option agreements for sale to public entities or private land conservation entities, in either fee or easement, upon achievement of conservation objectives.
- 8. The department shall report to the Legislature on an annual basis on the results of implementation of rural land stewardship areas authorized by the department, including successes and failures in achieving the intent of the Legislature as expressed in this paragraph.
- (e) The Legislature finds that mixed-use, high-density development is appropriate for urban infill and redevelopment areas. Mixed-use projects accommodate a variety of uses, including residential and commercial, and usually at higher densities that promote pedestrian-friendly, sustainable communities. The Legislature recognizes that mixed-use, highdensity development improves the quality of life for residents and businesses in urban areas. The Legislature finds that mixeduse, high-density redevelopment and infill benefits residents by creating a livable community with alternative modes of transportation. Furthermore, the Legislature finds that local



2667

2668

2669 2670

2671

2672 2673

2674

2675

2676

2677

2678

2679

2680

2681

2682

2683

2684

2685

2686

2687

2688

2689

2690

2691

2692

2693

2694

2695

zoning ordinances often discourage mixed-use, high-density development in areas that are appropriate for urban infill and redevelopment. The Legislature intends to discourage single-use zoning in urban areas which often leads to lower-density, landintensive development outside an urban service area. Therefore, the Department of Community Affairs shall provide technical assistance to local governments in order to encourage mixed-use, high-density urban infill and redevelopment projects.

- (f) The Legislature finds that a program for the transfer of development rights is a useful tool to preserve historic buildings and create public open spaces in urban areas. A program for the transfer of development rights allows the transfer of density credits from historic properties and public open spaces to areas designated for high-density development. The Legislature recognizes that high-density development is integral to the success of many urban infill and redevelopment projects. The Legislature intends to encourage high-density urban infill and redevelopment while preserving historic structures and open spaces. Therefore, the Department of Community Affairs shall provide technical assistance to local governments in order to promote the transfer of development rights within urban areas for high-density infill and redevelopment projects.
- (g) The implementation of this subsection shall be subject to the provisions of this chapter, chapters 186 and 187, and applicable agency rules.
- (h) The department may adopt rules necessary to implement the provisions of this subsection.
  - (12) A public school facilities element adopted to



2696

2697

2698 2699

2700

2701

2702

2703

2704

2705 2706

2707

2708

2709

2710

2711

2712

2713 2714

2715

2716

2717

2718

2719

2720

2721

2722

2723

2724

implement a school concurrency program shall meet the requirements of this subsection. Each county and each municipality within the county, unless exempt or subject to a waiver, must adopt a public school facilities element that is consistent with those adopted by the other local governments within the county and enter the interlocal agreement pursuant to s. 163.31777.

(a) The state land planning agency may provide a waiver to a county and to the municipalities within the county if the capacity rate for all schools within the school district is no greater than 100 percent and the projected 5-year capital outlay full-time equivalent student growth rate is less than 10 percent. The state land planning agency may allow for a projected 5-year capital outlay full-time equivalent student growth rate to exceed 10 percent when the projected 10-year capital outlay full-time equivalent student enrollment is less than 2,000 students and the capacity rate for all schools within the school district in the tenth year will not exceed the 100percent limitation. The state land planning agency may allow for a single school to exceed the 100-percent limitation if it can be demonstrated that the capacity rate for that single school is not greater than 105 percent. In making this determination, the state land planning agency shall consider the following criteria:

1. Whether the exceedance is due to temporary circumstances;

2. Whether the projected 5-year capital outlay full time equivalent student growth rate for the school district is approaching the 10-percent threshold;



2725

2726

2727

2728

2729

2730 2731

2732

2733 2734

2735

2736

2737

2738

2739

2740

2741

2742

2743 2744

2745

2746

2747

2748

2749

2750 2751

2752

2753

- 3. Whether one or more additional schools within the school district are at or approaching the 100-percent threshold; and
- 4. The adequacy of the data and analysis submitted to support the waiver request.
- (b) A municipality in a nonexempt county is exempt if the municipality meets all of the following criteria for having no significant impact on school attendance:
- 1. The municipality has issued development orders for fewer than 50 residential dwelling units during the preceding 5 years, or the municipality has generated fewer than 25 additional public school students during the preceding 5 years.
- 2. The municipality has not annexed new land during the preceding 5 years in land use categories that permit residential uses that will affect school attendance rates.
- 3. The municipality has no public schools located within its boundaries.
- (c) A public school facilities element shall be based upon data and analyses that address, among other items, how level-ofservice standards will be achieved and maintained. Such data and analyses must include, at a minimum, such items as: the interlocal agreement adopted pursuant to s. 163.31777 and the 5year school district facilities work program adopted pursuant to s. 1013.35; the educational plant survey prepared pursuant to s. 1013.31 and an existing educational and ancillary plant map or map series; information on existing development and development anticipated for the next 5 years and the long-term planning period; an analysis of problems and opportunities for existing schools and schools anticipated in the future; an analysis of opportunities to collocate future schools with other public



2754

2755

2756

2757

2758

2759

2760 2761

2762

2763

2764

2765

2766

2767

2768

2769

2770

2.771

2772

2773

2.774 2775

2776

2.777

2778

2779

2780

2781

2782

facilities such as parks, libraries, and community centers; an analysis of the need for supporting public facilities for existing and future schools; an analysis of opportunities to locate schools to serve as community focal points; projected future population and associated demographics, including development patterns year by year for the upcoming 5-year and long-term planning periods; and anticipated educational and ancillary plants with land area requirements.

- (d) The element shall contain one or more goals which establish the long-term end toward which public school programs and activities are ultimately directed.
- (e) The element shall contain one or more objectives for each goal, setting specific, measurable, intermediate ends that are achievable and mark progress toward the goal.
- (f) The element shall contain one or more policies for each objective which establish the way in which programs and activities will be conducted to achieve an identified goal.
- (g) The objectives and policies shall address items such as:
  - 1. The procedure for an annual update process;
  - 2. The procedure for school site selection;
  - 3. The procedure for school permitting;
- 4. Provision for infrastructure necessary to support proposed schools, including potable water, wastewater, drainage, solid waste, transportation, and means by which to assure safe access to schools, including sidewalks, bicycle paths, turn lanes, and signalization;
- 5. Provision for colocation of other public facilities, such as parks, libraries, and community centers, in proximity to



2783

2784

2785

2786

2787

2788

2789

2790

2791 2792

2793

2794

2795

2796

2797

2798

2799

2800 2801

2802

2803

2804

2805

2806

2807

2808

2809

2810

2811

## public schools;

- 6. Provision for location of schools proximate to residential areas and to complement patterns of development, including the location of future school sites so they serve as community focal points;
- 7. Measures to ensure compatibility of school sites and surrounding land uses;
- 8. Coordination with adjacent local governments and the school district on emergency preparedness issues, including the use of public schools to serve as emergency shelters; and
  - 9. Coordination with the future land use element.
- (h) The element shall include one or more future conditions maps which depict the anticipated location of educational and ancillary plants, including the general location of improvements to existing schools or new schools anticipated over the 5-year or long-term planning period. The maps will of necessity be general for the long-term planning period and more specific for the 5-year period. Maps indicating general locations of future schools or school improvements may not prescribe a land use on a particular parcel of land.
- (i) The state land planning agency shall establish a phased schedule for adoption of the public school facilities element and the required updates to the public schools interlocal agreement pursuant to s. 163.31777. The schedule shall provide for each county and local government within the county to adopt the element and update to the agreement no later than December 1, 2008. Plan amendments to adopt a public school facilities element are exempt from the provisions of s. 163.3187(1).
  - (j) The state land planning agency may issue a notice to



2812

2813

2814

2815

2816

2817 2818

2819

2820 2821

2822

2823

2824

2825

2826

2827

2828

2829

2830

2831 2832

2833

2834

2835

2836

2837

2838

2839

2840

the school board and the local government to show cause sanctions should not be enforced for failure to enter into an approved interlocal agreement as required by s. 163.31777 or for failure to implement provisions relating to public school concurrency. If the state land planning agency finds that insufficient cause exists for the school board's or local government's failure to enter into an approved interlocal agreement as required by s. 163.31777 or for the school board's or local government's failure to implement the provisions relating to public school concurrency, the state land planning agency shall submit its finding to the Administration Commission which may impose on the local government any of the sanctions set forth in s. 163.3184(11)(a) and (b) and may impose on the district school board any of the sanctions set forth in s. 1008.32(4).

(13) Local governments are encouraged to develop a community vision that provides for sustainable growth, recognizes its fiscal constraints, and protects its natural resources. At the request of a local government, the applicable regional planning council shall provide assistance in the development of a community vision.

(a) As part of the process of developing a community vision under this section, the local government must hold two public meetings with at least one of those meetings before the local planning agency. Before those public meetings, the local government must hold at least one public workshop with stakeholder groups such as neighborhood associations, community organizations, businesses, private property owners, housing and development interests, and environmental organizations.



2841 (b) The local government must, at a minimum, discuss five 2842 of the following topics as part of the workshops and public 2843 meetings required under paragraph (a): 2844 1. Future growth in the area using population forecasts 2845 from the Bureau of Economic and Business Research; 2. Priorities for economic development; 2846 2847 3. Preservation of open space, environmentally sensitive 2848 lands, and agricultural lands; 2849 4. Appropriate areas and standards for mixed-use 2850 development; 2851 5. Appropriate areas and standards for high-density 2852 commercial and residential development; 2853 6. Appropriate areas and standards for economic development 2854 opportunities and employment centers; 2855 7. Provisions for adequate workforce housing; 8. An efficient, interconnected multimodal transportation 2856 2857 system; and 2858 9. Opportunities to create land use patterns that 2859 accommodate the issues listed in subparagraphs 1.-8. 2860 (c) As part of the workshops and public meetings, the local 2861 government must discuss strategies for addressing the topics 2862 discussed under paragraph (b), including: 2863 1. Strategies to preserve open space and environmentally 2864 sensitive lands, and to encourage a healthy agricultural 2865 economy, including innovative planning and development 2866 strategies, such as the transfer of development rights; 2867 2. Incentives for mixed-use development, including 2868 increased height and intensity standards for buildings that

provide residential use in combination with office or commercial

2869



2870 space;

2871

2872

2873

2874

2875 2876

2877

2878

2879

2880

2881

2882

2883

2884

2885

2886

2887

2888 2889

2890

2891

2892

2893

2894 2895

2896

2897

2898

- 3. Incentives for workforce housing;
- 4. Designation of an urban service boundary pursuant to subsection (2); and

5. Strategies to provide mobility within the community and to protect the Strategic Intermodal System, including the development of a transportation corridor management plan under s. 337.273.

- (d) The community vision must reflect the community's shared concept for growth and development of the community, including visual representations depicting the desired land use patterns and character of the community during a 10-year planning timeframe. The community vision must also take into consideration economic viability of the vision and private property interests.
- (e) After the workshops and public meetings required under paragraph (a) are held, the local government may amend its comprehensive plan to include the community vision as a component in the plan. This plan amendment must be transmitted and adopted pursuant to the procedures in ss. 163.3184 and 163.3189 at public hearings of the governing body other than those identified in paragraph (a).
- (f) Amendments submitted under this subsection are exempt from the limitation on the frequency of plan amendments in s. 163.3187.
- (g) A local government that has developed a community vision or completed a visioning process after July 1, 2000, and before July 1, 2005, which substantially accomplishes the goals set forth in this subsection and the appropriate goals,



2899

2900

2901

2902

2903

2904

2905

2906

2907

2908

2909

2910

2911

2912

2913

2914 2915

2916

2917

2918

2919

2920

2921

2922

2923

2924

2925 2926

2927

policies, or objectives have been adopted as part of the comprehensive plan or reflected in subsequently adopted land development regulations and the plan amendment incorporating the community vision as a component has been found in compliance is eligible for the incentives in s. 163.3184(17).

(14) Local governments are also encouraged to designate an urban service boundary. This area must be appropriate for compact, contiquous urban development within a 10-year planning timeframe. The urban service area boundary must be identified on the future land use map or map series. The local government shall demonstrate that the land included within the urban service boundary is served or is planned to be served with adequate public facilities and services based on the local government's adopted level-of-service standards by adopting a 10-year facilities plan in the capital improvements element which is financially feasible. The local government shall demonstrate that the amount of land within the urban service boundary does not exceed the amount of land needed to accommodate the projected population growth at densities consistent with the adopted comprehensive plan within the 10year planning timeframe.

(a) As part of the process of establishing an urban service boundary, the local government must hold two public meetings with at least one of those meetings before the local planning agency. Before those public meetings, the local government must hold at least one public workshop with stakeholder groups such as neighborhood associations, community organizations, businesses, private property owners, housing and development interests, and environmental organizations.



2928

2929

2930

2931

2932

2933

2934

2935

2936

2937

2938

2939 2940

2941

2942

2943 2944

2945 2946

2947

2948

2949

2950

2951

2952

2953

2954

2955

2956

(b) 1. After the workshops and public meetings required under paragraph (a) are held, the local government may amend its comprehensive plan to include the urban service boundary. This plan amendment must be transmitted and adopted pursuant to the procedures in ss. 163.3184 and 163.3189 at meetings of the governing body other than those required under paragraph (a).

2. This subsection does not prohibit new development outside an urban service boundary. However, a local government that establishes an urban service boundary under this subsection is encouraged to require a full-cost-accounting analysis for any new development outside the boundary and to consider the results of that analysis when adopting a plan amendment for property outside the established urban service boundary.

(c) Amendments submitted under this subsection are exempt from the limitation on the frequency of plan amendments in s. <del>163.3187.</del>

(d) A local government that has adopted an urban service boundary before July 1, 2005, which substantially accomplishes the goals set forth in this subsection is not required to comply with paragraph (a) or subparagraph 1. of paragraph (b) in order to be eligible for the incentives under s. 163.3184(17). In order to satisfy the provisions of this paragraph, the local government must secure a determination from the state land planning agency that the urban service boundary adopted before July 1, 2005, substantially complies with the criteria of this subsection, based on data and analysis submitted by the local government to support this determination. The determination by the state land planning agency is not subject to administrative challenge.



2957

2958

2959

2960

2961

2962

2963

2964

2965

2966

2967

2968

2969

2970

2971

2972

2973

2974

2975

2976

2977

2978

2979

2980

2981

2982

2983

2984 2985

 $(7)\frac{(15)}{(15)}$  (a) The Legislature finds that:

- 1. There are a number of rural agricultural industrial centers in the state that process, produce, or aid in the production or distribution of a variety of agriculturally based products, including, but not limited to, fruits, vegetables, timber, and other crops, and juices, paper, and building materials. Rural agricultural industrial centers have a significant amount of existing associated infrastructure that is used for processing, producing, or distributing agricultural products.
- 2. Such rural agricultural industrial centers are often located within or near communities in which the economy is largely dependent upon agriculture and agriculturally based products. The centers significantly enhance the economy of such communities. However, these agriculturally based communities are often socioeconomically challenged and designated as rural areas of critical economic concern. If such rural agricultural industrial centers are lost and not replaced with other jobcreating enterprises, the agriculturally based communities will lose a substantial amount of their economies.
- 3. The state has a compelling interest in preserving the viability of agriculture and protecting rural agricultural communities and the state from the economic upheaval that would result from short-term or long-term adverse changes in the agricultural economy. To protect these communities and promote viable agriculture for the long term, it is essential to encourage and permit diversification of existing rural agricultural industrial centers by providing for jobs that are not solely dependent upon, but are compatible with and



2986

2987

2988

2989

2990

2991

2992

2993

2994

2995

2996

2997

2998

2999

3000

3001

3002

3003

3004

3005

3006

3007

3008

3009

3010

3011

3012

3013

3014

complement, existing agricultural industrial operations and to encourage the creation and expansion of industries that use agricultural products in innovative ways. However, the expansion and diversification of these existing centers must be accomplished in a manner that does not promote urban sprawl into surrounding agricultural and rural areas.

- (b) As used in this subsection, the term "rural agricultural industrial center" means a developed parcel of land in an unincorporated area on which there exists an operating agricultural industrial facility or facilities that employ at least 200 full-time employees in the aggregate and process and prepare for transport a farm product, as defined in s. 163.3162, or any biomass material that could be used, directly or indirectly, for the production of fuel, renewable energy, bioenergy, or alternative fuel as defined by law. The center may also include land contiquous to the facility site which is not used for the cultivation of crops, but on which other existing activities essential to the operation of such facility or facilities are located or conducted. The parcel of land must be located within, or within 10 miles of, a rural area of critical economic concern.
- (c)1. A landowner whose land is located within a rural agricultural industrial center may apply for an amendment to the local government comprehensive plan for the purpose of designating and expanding the existing agricultural industrial uses of facilities located within the center or expanding the existing center to include industrial uses or facilities that are not dependent upon but are compatible with agriculture and the existing uses and facilities. A local government



3015

3016

3017

3018

3019

3020

3021

3022

3023

3024

3025

3026

3027

3028

3029

3030

3031

3032

3033

3034

3035

3036

3037

3038

3039

3040

3041

3042

3043

comprehensive plan amendment under this paragraph must:

- a. Not increase the physical area of the existing rural agricultural industrial center by more than 50 percent or 320 acres, whichever is greater.
- b. Propose a project that would, upon completion, create at least 50 new full-time jobs.
- c. Demonstrate that sufficient infrastructure capacity exists or will be provided to support the expanded center at the level-of-service standards adopted in the local government comprehensive plan.
- d. Contain goals, objectives, and policies that will ensure that any adverse environmental impacts of the expanded center will be adequately addressed and mitigation implemented or demonstrate that the local government comprehensive plan contains such provisions.
- 2. Within 6 months after receiving an application as provided in this paragraph, the local government shall transmit the application to the state land planning agency for review pursuant to this chapter together with any needed amendments to the applicable sections of its comprehensive plan to include goals, objectives, and policies that provide for the expansion of rural agricultural industrial centers and discourage urban sprawl in the surrounding areas. Such goals, objectives, and policies must promote and be consistent with the findings in this subsection. An amendment that meets the requirements of this subsection is presumed not to be urban sprawl as defined in s. 163.3164 consistent with rule 9J-5.006(5), Florida Administrative Code. This presumption may be rebutted by a preponderance of the evidence.



3044

3045

3046

3047

3048

3049

3050

3051

3052

3053

3054

3055

3056

3057

3058 3059

3060

3061

3062

3063

3064

3065 3066

3067

3068

3069

3070

3071 3072

- (d) This subsection does not apply to a an optional sector plan adopted pursuant to s. 163.3245, a rural land stewardship area designated pursuant to s. 163.3248 subsection (11), or any comprehensive plan amendment that includes an inland port terminal or affiliated port development.
- (e) Nothing in this subsection shall be construed to confer the status of rural area of critical economic concern, or any of the rights or benefits derived from such status, on any land area not otherwise designated as such pursuant to s. 288.0656(7).

Section 13. Section 163.31777, Florida Statutes, is amended to read:

- 163.31777 Public schools interlocal agreement.-
- (1) (a) The county and municipalities located within the geographic area of a school district shall enter into an interlocal agreement with the district school board which jointly establishes the specific ways in which the plans and processes of the district school board and the local governments are to be coordinated. The interlocal agreements shall be submitted to the state land planning agency and the Office of Educational Facilities in accordance with a schedule published by the state land planning agency.
- (b) The schedule must establish staggered due dates for submission of interlocal agreements that are executed by both the local government and the district school board, commencing on March 1, 2003, and concluding by December 1, 2004, and must set the same date for all governmental entities within a school district. However, if the county where the school district is located contains more than 20 municipalities, the state land



3073

3074

3075

3076

3077

3078

3079 3080

3081

3082

3083 3084

3085

3086

3087

3088

3089

3090

3091

3092

3093

3094 3095

3096

3097

3098

3099

3100

3101

planning agency may establish staggered due dates for the submission of interlocal agreements by these municipalities. The schedule must begin with those areas where both the number of districtwide capital-outlay full-time-equivalent students equals 80 percent or more of the current year's school capacity and the projected 5-year student growth is 1,000 or greater, or where the projected 5-year student growth rate is 10 percent or greater.

(c) If the student population has declined over the 5-year period preceding the due date for submittal of an interlocal agreement by the local government and the district school board, the local government and the district school board may petition the state land planning agency for a waiver of one or more requirements of subsection (2). The waiver must be granted if the procedures called for in subsection (2) are unnecessary because of the school district's declining school age population, considering the district's 5-year facilities work program prepared pursuant to s. 1013.35. The state land planning agency may modify or revoke the waiver upon a finding that the conditions upon which the waiver was granted no longer exist. The district school board and local governments must submit an interlocal agreement within 1 year after notification by the state land planning agency that the conditions for a waiver no longer exist.

(d) Interlocal agreements between local governments and district school boards adopted pursuant to s. 163.3177 before the effective date of this section must be updated and executed pursuant to the requirements of this section, if necessary. Amendments to interlocal agreements adopted pursuant to this



3102

3103

3104

3105

3106 3107

3108

3109

3110 3111

3112

3113

3114 3115

3116

3117

3118

3119

3120

3121

3122

3123

3124

3125

3126

3127

3128

3129

3130

section must be submitted to the state land planning agency within 30 days after execution by the parties for review consistent with this section. Local governments and the district school board in each school district are encouraged to adopt a single interlocal agreement to which all join as parties. The state land planning agency shall assemble and make available model interlocal agreements meeting the requirements of this section and notify local governments and, jointly with the Department of Education, the district school boards of the requirements of this section, the dates for compliance, and the sanctions for noncompliance. The state land planning agency shall be available to informally review proposed interlocal agreements. If the state land planning agency has not received a proposed interlocal agreement for informal review, the state land planning agency shall, at least 60 days before the deadline for submission of the executed agreement, renotify the local government and the district school board of the upcoming deadline and the potential for sanctions.

- (2) At a minimum, the interlocal agreement must address interlocal-agreement requirements in s. 163.3180(13)(g), except for exempt local governments as provided in s. 163.3177(12), and must address the following issues:
- (a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.
  - (b) A process to coordinate and share information relating



3131

3132 3133

3134

3135

3136

3137

3138

3139

3140

3141

3142

3143

3144

3145

3146

3147

3148

3149

3150

3151

3152

3153

3154

3155

3156

3157

3158

3159

to existing and planned public school facilities, including school renovations and closures, and local government plans for development and redevelopment.

- (c) Participation by affected local governments with the district school board in the process of evaluating potential school closures, significant renovations to existing schools, and new school site selection before land acquisition. Local governments shall advise the district school board as to the consistency of the proposed closure, renovation, or new site with the local comprehensive plan, including appropriate circumstances and criteria under which a district school board may request an amendment to the comprehensive plan for school siting.
- (d) A process for determining the need for and timing of onsite and offsite improvements to support new, proposed expansion, or redevelopment of existing schools. The process must address identification of the party or parties responsible for the improvements.
- (e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules relating to measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.
- (f) Participation of the local governments in the preparation of the annual update to the district school board's 5-year district facilities work program and educational plant survey prepared pursuant to s. 1013.35.



3160

3161

3162

3163

3164

3165

3166

3167

3168

3169

3170

3171 3172

3173

3174

3175 3176

3177 3178

3179

3180

3181

3182

3183

3184

3185

3186

3187

3188

- (g) A process for determining where and how joint use of either school board or local government facilities can be shared for mutual benefit and efficiency.
- (h) A procedure for the resolution of disputes between the district school board and local governments, which may include the dispute resolution processes contained in chapters 164 and 186.
- (i) An oversight process, including an opportunity for public participation, for the implementation of the interlocal agreement.
- (3) (a) The Office of Educational Facilities shall submit any comments or concerns regarding the executed interlocal agreement to the state land planning agency within 30 days after receipt of the executed interlocal agreement. The state land planning agency shall review the executed interlocal agreement determine whether it is consistent with the requirements of subsection (2), the adopted local government comprehensive plan, and other requirements of law. Within 60 days after receipt of an executed interlocal agreement, the state land planning agency shall publish a notice of intent in the Florida Administrative Weekly and shall post a copy of the notice on the agency's Internet site. The notice of intent must state whether the interlocal agreement is consistent or inconsistent with the requirements of subsection (2) and this subsection, as appropriate.
- (b) The state land planning agency's notice is subject to challenge under chapter 120; however, an affected person, as defined in s. 163.3184(1)(a), has standing to initiate the administrative proceeding, and this proceeding is the sole means



3189

3190

3191 3192

3193

3194

3195

3196

3197

3198

3199

3200 3201

3202

3203

3204

3205

3206

3207

3208

3209

3210

3211

3212

3213

3214

3215

3216

3217

available to challenge the consistency of an interlocal agreement required by this section with the criteria contained in subsection (2) and this subsection. In order to have standing, each person must have submitted oral or written comments, recommendations, or objections to the local government or the school board before the adoption of the interlocal agreement by the school board and local government. The district school board and local governments are parties to any such proceeding. In this proceeding, when the state land planning agency finds the interlocal agreement to be consistent with the criteria in subsection (2) and this subsection, the interlocal agreement shall be determined to be consistent with subsection (2) and this subsection if the local government's and school board's determination of consistency is fairly debatable. When the state planning agency finds the interlocal agreement to be inconsistent with the requirements of subsection (2) and this subsection, the local government's and school board's determination of consistency shall be sustained unless it is shown by a preponderance of the evidence that the interlocal agreement is inconsistent.

(c) If the state land planning agency enters a final order that finds that the interlocal agreement is inconsistent with the requirements of subsection (2) or this subsection, it shall forward it to the Administration Commission, which may impose sanctions against the local government pursuant to s. 163.3184(11) and may impose sanctions against the district school board by directing the Department of Education to withhold from the district school board an equivalent amount of funds for school construction available pursuant to ss. 1013.65,



3218

3219

3220 3221

3222

3223

3224

3225

3226

3227

3228

3229

3230

3231

3232

3233

3234

32353236

3237

3238 3239

3240

3241

3242

3243

3244

3245

3246

1013.68, 1013.70, and 1013.72.

(4) If an executed interlocal agreement is not timely submitted to the state land planning agency for review, the state land planning agency shall, within 15 working days after the deadline for submittal, issue to the local government and the district school board a Notice to Show Cause why sanctions should not be imposed for failure to submit an executed interlocal agreement by the deadline established by the agency. The agency shall forward the notice and the responses to the Administration Commission, which may enter a final order citing the failure to comply and imposing sanctions against the local government and district school board by directing the appropriate agencies to withhold at least 5 percent of state funds pursuant to s. 163.3184(11) and by directing the Department of Education to withhold from the district school board at least 5 percent of funds for school construction available pursuant to ss. 1013.65, 1013.68, 1013.70, and 1013.72

(5) Any local government transmitting a public school element to implement school concurrency pursuant to the requirements of s. 163.3180 before the effective date of this section is not required to amend the element or any interlocal agreement to conform with the provisions of this section if the element is adopted prior to or within 1 year after the effective date of this section and remains in effect until the county conducts its evaluation and appraisal report and identifies changes necessary to more fully conform to the provisions of this section.

(6) Except as provided in subsection (7), municipalities



3247

3248

3249

3250

3251

3252

3253 3254

3255

3256

3257

3258

3259

3260

3261

3262

3263

3264 3265

3266 3267

3268

3269

3270

3271

3272

3273

3274 3275 meeting the exemption criteria in s. 163.3177(12) are exempt from the requirements of subsections (1), (2), and (3).

(7) At the time of the evaluation and appraisal report, each exempt municipality shall assess the extent to which it continues to meet the criteria for exemption under s. 163.3177(12). If the municipality continues to meet these criteria, the municipality shall continue to be exempt from the interlocal-agreement requirement. Each municipality exempt under s. 163.3177(12) must comply with the provisions of this section within 1 year after the district school board proposes, in its 5-year district facilities work program, a new school within the municipality's jurisdiction.

Section 14. Subsection (9) of section 163.3178, Florida Statutes, is amended to read:

163.3178 Coastal management.-

- (9)(a) Local governments may elect to comply with rule 9J-5.012(3)(b) 6. and 7., Florida Administrative Code, through the process provided in this section. A proposed comprehensive plan amendment shall be found in compliance with state coastal highhazard provisions pursuant to rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, if:
- 1. The adopted level of service for out-of-county hurricane evacuation is maintained for a category 5 storm event as measured on the Saffir-Simpson scale;
- 2. A 12-hour evacuation time to shelter is maintained for a category 5 storm event as measured on the Saffir-Simpson scale and shelter space reasonably expected to accommodate the residents of the development contemplated by a proposed comprehensive plan amendment is available; or



3276

3277

3278

3279

3280

3281

3282

3283

3284

3285

3286

3287

3288 3289

3290

3291

3292

3293

3294

3295

3296

3297

3298

3299 3300

3301

3302

3303 3304

- 3. Appropriate mitigation is provided that will satisfy the provisions of subparagraph 1. or subparagraph 2. Appropriate mitigation shall include, without limitation, payment of money, contribution of land, and construction of hurricane shelters and transportation facilities. Required mitigation shall not exceed the amount required for a developer to accommodate impacts reasonably attributable to development. A local government and a developer shall enter into a binding agreement to memorialize the mitigation plan.
- (b) For those local governments that have not established a level of service for out-of-county hurricane evacuation by July 1, 2008, but elect to comply with rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, by following the process in paragraph (a), the level of service shall be no greater than 16 hours for a category 5 storm event as measured on the Saffir-Simpson scale.
- (c) This subsection shall become effective immediately and shall apply to all local governments. No later than July 1, 2008, local governments shall amend their future land use map and coastal management element to include the new definition of coastal high-hazard area and to depict the coastal high-hazard area on the future land use map.

Section 15. Section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.-

(1) (a) Sanitary sewer, solid waste, drainage, and potable water, parks and recreation, schools, and transportation facilities, including mass transit, where applicable, are the only public facilities and services subject to the concurrency



3305

3306

3307

3308

3309

3310

3311

3312

3313

3314 3315

3316

3317

3318

3319

3320

3321

3322

3323

33243325

3326

3327

3328

3329

3330

3331

3332

3333

requirement on a statewide basis. Additional public facilities and services may not be made subject to concurrency on a statewide basis without appropriate study and approval by the Legislature; however, any local government may extend the concurrency requirement so that it applies to additional public facilities within its jurisdiction. If concurrency is applied to other public facilities, the local government comprehensive plan must provide the principles, guidelines, standards, and strategies, including adopted levels of service, to guide its application. In order for a local government to rescind any optional concurrency provisions, a comprehensive plan amendment is required. An amendment rescinding optional concurrency issues is not subject to state review. The local government comprehensive plan must demonstrate, for required or optional concurrency requirements, that the levels of service adopted can be reasonably met. Infrastructure needed to ensure that adopted level-of-service standards are achieved and maintained for the 5-year period of the capital improvement schedule must be identified pursuant to the requirements of s. 163.3177(3). (b) Local governments shall use professionally accepted techniques for measuring level of service for automobiles,

(b) Local governments shall use professionally accepted techniques for measuring level of service for automobiles, bicycles, pedestrians, transit, and trucks. These techniques may be used to evaluate increased accessibility by multiple modes and reductions in vehicle miles of travel in an area or zone. The Department of Transportation shall develop methodologies to assist local governments in implementing this multimodal levelof-service analysis. The Department of Community Affairs and the Department of Transportation shall provide technical assistance to local governments in applying these methodologies.



3334

3335

3336

3337

3338

3339

3340

3341

3342

3343

3344

3345

3346

3347

3348

3349

3350

3351

3352

3353

3354

3355

3356

3357

3358

3359

3360

3361

3362

(2) (a) Consistent with public health and safety, sanitary sewer, solid waste, drainage, adequate water supplies, and potable water facilities shall be in place and available to serve new development no later than the issuance by the local government of a certificate of occupancy or its functional equivalent. Prior to approval of a building permit or its functional equivalent, the local government shall consult with the applicable water supplier to determine whether adequate water supplies to serve the new development will be available no later than the anticipated date of issuance by the local government of a certificate of occupancy or its functional equivalent. A local government may meet the concurrency requirement for sanitary sewer through the use of onsite sewage treatment and disposal systems approved by the Department of Health to serve new development.

(b) Consistent with the public welfare, and except as otherwise provided in this section, parks and recreation facilities to serve new development shall be in place or under actual construction no later than 1 year after issuance by the local government of a certificate of occupancy or its functional equivalent. However, the acreage for such facilities shall be dedicated or be acquired by the local government prior to issuance by the local government of a certificate of occupancy or its functional equivalent, or funds in the amount of the developer's fair share shall be committed no later than the local government's approval to commence construction.

(c) Consistent with the public welfare, and except as otherwise provided in this section, transportation facilities needed to serve new development shall be in place or under



3363

3364

3365

3366

3367

3368

3369

3370

3371

3372

3373

3374

3375

3376

3377

3378

3379

3380

3381

3382

3383 3384

3385

3386

3387

3388

3389

3390

3391

actual construction within 3 years after the local government approves a building permit or its functional equivalent that results in traffic generation.

- (3) Governmental entities that are not responsible for providing, financing, operating, or regulating public facilities needed to serve development may not establish binding level-ofservice standards on governmental entities that do bear those responsibilities. This subsection does not limit the authority of any agency to recommend or make objections, recommendations, comments, or determinations during reviews conducted under s. 163.3184.
- (4) (a) The concurrency requirement as implemented in local comprehensive plans applies to state and other public facilities and development to the same extent that it applies to all other facilities and development, as provided by law.
- (b) The concurrency requirement as implemented in local comprehensive plans does not apply to public transit facilities. For the purposes of this paragraph, public transit facilities include transit stations and terminals; transit station parking; park-and-ride lots; intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and airport passenger terminals and concourses, air cargo facilities, and hangars for the assembly, manufacture, maintenance, or storage of aircraft. As used in this paragraph, the terms "terminals" and "transit facilities" do not include scaports or commercial or residential development constructed in conjunction with a public transit facility.
- (c) The concurrency requirement, except as it relates to transportation facilities and public schools, as implemented in



3392

3393

3394

3395

3396

3397

3398 3399

3400

3401

3402

3403

3404

3405

3406

3407

3408 3409

3410

3411

3412

3413

3414

3415

3416

3417

3418

3419 3420

local government comprehensive plans, may be waived by a local government for urban infill and redevelopment areas designated pursuant to s. 163.2517 if such a waiver does not endanger public health or safety as defined by the local government in its local government comprehensive plan. The waiver shall be adopted as a plan amendment pursuant to the process set forth in s. 163.3187(3)(a). A local government may grant a concurrency exception pursuant to subsection (5) for transportation facilities located within these urban infill and redevelopment <del>areas.</del>

- (5) (a) If concurrency is applied to transportation facilities, the local government comprehensive plan must provide the principles, guidelines, standards, and strategies, including adopted levels of service to guide its application.
- (b) Local governments shall use professionally accepted studies to determine appropriate levels of service, which shall be based on a schedule of facilities that will be necessary to meet level-of-service demands reflected in the capital improvement element.
- (c) Local governments shall use professionally accepted techniques for measuring levels of service when evaluating potential impacts of a proposed development.
- (d) The premise of concurrency is that the public facilities will be provided in order to achieve and maintain the adopted level-of-service standard. A comprehensive plan that imposes transportation concurrency shall contain appropriate amendments to the capital improvements element of the comprehensive plan, consistent with the requirements of s. 163.3177(3). The capital improvements element shall identify



3421

3422

3423

3424

3425

3426

3427

3428

3429

3430

3431

3432

3433

3434

3435

3436

3437 3438

3439

3440

3441

3442

3443

3444 3445 facilities necessary to meet adopted levels of service during a 5-year period.

- (e) If a local government applies transportation concurrency in its jurisdiction, it is encouraged to develop policy guidelines and techniques to address potential negative impacts on future development:
- 1. In urban infill and redevelopment and urban service areas.
- 2. With special part-time demands on the transportation system.
  - 3. With de minimis impacts.
- 4. On community desired types of development, such as redevelopment or job-creation projects.
- (f) Local governments are encouraged to develop tools and techniques to complement the application of transportation concurrency such as:
- 1. Adoption of long-term strategies to facilitate development patterns that support multimodal solutions, including urban design and appropriate land use mixes, including intensity and density.
- 2. Adoption of an areawide level of service not dependent on any single road segment function.
- 3. Exempting or discounting impacts of locally desired development, such as development in urban areas, redevelopment, job creation, and mixed use on the transportation system.
- 3446 4. Assigning secondary priority to vehicle mobility and 3447 primary priority to ensuring a safe, comfortable, and attractive pedestrian environment, with convenient interconnection to 3448 3449 transit.



3450

3451

3452

3453

3454

3455

3456 3457

3458

3459

3460

3461

3462

3463

3464

3465

3466

3467

3468

3469

3470

3471 3472

3473

3474

3475

3476

3477

3478

- 5. Establishing multimodal level-of-service standards that rely primarily on nonvehicular modes of transportation where existing or planned community design will provide adequate level of mobility.
- 6. Reducing impact fees or local access fees to promote development within urban areas, multimodal transportation districts, and a balance of mixed use development in certain areas or districts, or for affordable or workforce housing.
- (g) Local governments are encouraged to coordinate with adjacent local governments for the purpose of using common methodologies for measuring impacts on transportation facilities.
- (h) Local governments that implement transportation concurrency must:
- 1. Consult with the Department of Transportation when proposed plan amendments affect facilities on the strategic intermodal system.
- 2. Exempt public transit facilities from concurrency. For the purposes of this subparagraph, public transit facilities include transit stations and terminals; transit station parking; park-and-ride lots; intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and airport passenger terminals and concourses, air cargo facilities, and hangars for the assembly, manufacture, maintenance, or storage of aircraft. As used in this subparagraph, the terms "terminals" and "transit facilities" do not include seaports or commercial or residential development constructed in conjunction with a public transit facility.
  - 3. Allow an applicant for a development of regional impact



development order, a rezoning, or other land use development permit to satisfy the transportation concurrency requirements of the local comprehensive plan, the local government's concurrency management system, and s. 380.06, when applicable, if:

- a. The applicant enters into a binding agreement to pay for or construct its proportionate share of required improvements.
- b. The proportionate-share contribution or construction is sufficient to accomplish one or more mobility improvements that will benefit a regionally significant transportation facility.
- c. The local government has provided a means by which the landowner will be assessed a proportionate share of the cost of providing the transportation facilities necessary to serve the proposed development.

When an applicant contributes or constructs its proportionate share, pursuant to this subparagraph, a local government may not require payment or construction of transportation facilities whose costs would be greater than a development's proportionate share of the improvements necessary to mitigate the development's impacts. The proportionate-share contribution shall be calculated based upon the number of trips from the proposed development expected to reach roadways during the peak hour from the stage or phase being approved, divided by the change in the peak hour maximum service volume of roadways resulting from construction of an improvement necessary to maintain or achieve the adopted level of service, multiplied by the construction cost, at the time of developer payment, of the improvement necessary to maintain or achieve the adopted level of service. In using the proportionate-share formula provided in



3508 this paragraph, the applicant, in its traffic analysis, shall 3509 establish those roads or facilities that have a transportation 3510 deficiency in accordance with the transportation deficiency 3511 definition provided in paragraph (b). The proportionate share 3512 formula provided in this paragraph shall be applied only to those transportation facilities that are determined to be 3513 3514 significantly and adversely impacted by the project traffic 3515 under review. If any road is determined to be transportation 3516 deficient without the project traffic under review, the costs of 3517 that said deficiency shall be removed from the project's 3518 proportionate share calculation. The identified improvement to 3519 correct the said transportation deficiency is the funding 3520 responsibility of the entity that maintenance responsibility for 3521 the facility. If additional improvements, beyond those 3522 improvements necessary to correct the existing or projected 3523 deficiency, would be needed for an identified deficient 3524 facility, the necessary transportation improvements to correct 3525 the said deficiency shall be considered to be in place for 3526 purposes of the proportionate share calculation. The 3527 development's proportionate share shall be calculated only for 3528 the needed transportation improvements that are greater than the 3529 identified deficiency. In projecting the number of trips to be 3530 generated by the development under review, any trips assigned to 3531 a toll-financed facility shall be eliminated from the analysis. 3532 (a) The Legislature finds that under limited circumstances, 3533 countervailing planning and public policy goals may come into 3534 conflict with the requirement that adequate public 3535 transportation facilities and services be available concurrent 3536 with the impacts of such development. The Legislature further



3537

3538

3539

3540

3541 3542

3543 3544

3545

3546 3547

3548

3549

3550

3551

3552

3553

3554

3555

3556

3557

3558

3559

3560

3561

3562

3563

3564

3565

finds that the unintended result of the concurrency requirement for transportation facilities is often the discouragement of urban infill development and redevelopment. Such unintended results directly conflict with the goals and policies of the state comprehensive plan and the intent of this part. The Legislature also finds that in urban centers transportation cannot be effectively managed and mobility cannot be improved solely through the expansion of roadway capacity, that the expansion of roadway capacity is not always physically or financially possible, and that a range of transportation alternatives is essential to satisfy mobility needs, reduce congestion, and achieve healthy, vibrant centers.

(b) 1. The following are transportation concurrency exception areas:

a. A municipality that qualifies as a dense urban land area under s. 163.3164;

b. An urban service area under s. 163.3164 that has been adopted into the local comprehensive plan and is located within a county that qualifies as a dense urban land area under s. 163.3164; and

c. A county, including the municipalities located therein, which has a population of at least 900,000 and qualifies as a dense urban land area under s. 163.3164, but does not have an urban service area designated in the local comprehensive plan.

2. A municipality that does not qualify as a dense urban land area pursuant to s. 163.3164 may designate in its local comprehensive plan the following areas as transportation concurrency exception areas:

a. Urban infill as defined in s. 163.3164;



3566

3567

3568 3569

3570

3571

3572

3573

3574

3575

3576

3577

3578

3579

3580

3581 3582

3583

3584

3585

3586

3587 3588

3589

3590

3591

3592 3593

3594

b. Community redevelopment areas as defined in s. 163.340; c. Downtown revitalization areas as defined in s. 163.3164; d. Urban infill and redevelopment under s. 163.2517; or e. Urban service areas as defined in s. 163.3164 or areas within a designated urban service boundary under s. <del>163.3177(14).</del>

3. A county that does not qualify as a dense urban land area pursuant to s. 163.3164 may designate in its local comprehensive plan the following areas as transportation concurrency exception areas:

a. Urban infill as defined in s. 163.3164;

b. Urban infill and redevelopment under s. 163.2517; or

c. Urban service areas as defined in s. 163.3164.

4. A local government that has a transportation concurrency exception area designated pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. shall, within 2 years after the designated area becomes exempt, adopt into its local comprehensive plan land use and transportation strategies to support and fund mobility within the exception area, including alternative modes of transportation. Local governments are encouraged to adopt complementary land use and transportation strategies that reflect the region's shared vision for its future. If the state land planning agency finds insufficient cause for the failure to adopt into its comprehensive plan land use and transportation strategies to support and fund mobility within the designated exception area after 2 years, it shall submit the finding to the Administration Commission, which may impose any of the sanctions set forth in s. 163.3184(11)(a) and (b) against the local government.



3595

3596

3597

3598

3599

3600

3601 3602

3603

3604

3605

3606

3607

3608

3609

3610

3611

3612 3613

3614

3615 3616

3617

3618

3619 3620

3621

3622

3623

5. Transportation concurrency exception areas designated pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. do not apply to designated transportation concurrency districts located within a county that has a population of at least 1.5 million, has implemented and uses a transportation-related concurrency assessment to support alternative modes of transportation, including, but not limited to, mass transit, and does not levy transportation impact fees within the concurrency district.

6. Transportation concurrency exception areas designated under subparagraph 1., subparagraph 2., or subparagraph 3. do not apply in any county that has exempted more than 40 percent of the area inside the urban service area from transportation concurrency for the purpose of urban infill.

7. A local government that does not have a transportation concurrency exception area designated pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. may grant an exception from the concurrency requirement for transportation facilities if the proposed development is otherwise consistent with the adopted local government comprehensive plan and is a project that promotes public transportation or is located within an area designated in the comprehensive plan for:

- a. Urban infill development;
- b. Urban redevelopment;
- c. Downtown revitalization;
- d. Urban infill and redevelopment under s. 163.2517; or
- e. An urban service area specifically designated as a transportation concurrency exception area which includes lands appropriate for compact, contiguous urban development, which



3624

3625

3626

3627

3628

3629

3630

3631

3632

3633

3634

3635

3636

3637

3638

3639

3640

3641 3642

3643

3644 3645

3646

3647

3648

3649

3650

3651

3652

does not exceed the amount of land needed to accommodate the projected population growth at densities consistent with the adopted comprehensive plan within the 10-year planning period, and which is served or is planned to be served with public facilities and services as provided by the capital improvements element.

- (c) The Legislature also finds that developments located within urban infill, urban redevelopment, urban service, or downtown revitalization areas or areas designated as urban infill and redevelopment areas under s. 163.2517, which pose only special part-time demands on the transportation system, are exempt from the concurrency requirement for transportation facilities. A special part-time demand is one that does not have more than 200 scheduled events during any calendar year and does not affect the 100 highest traffic volume hours.
- (d) Except for transportation concurrency exception areas designated pursuant to subparagraph (b) 1., subparagraph (b) 2., or subparagraph (b) 3., the following requirements apply:
- 1. The local government shall both adopt into the comprehensive plan and implement long-term strategies to support and fund mobility within the designated exception area, including alternative modes of transportation. The plan amendment must also demonstrate how strategies will support the purpose of the exception and how mobility within the designated exception area will be provided.
- 2. The strategies must address urban design; appropriate land use mixes, including intensity and density; and network connectivity plans needed to promote urban infill, redevelopment, or downtown revitalization. The comprehensive



3653

3654

3655

3656

3657

3658

3659

3660

3661

3662

3663

3664

3665

3666

3667

3668

3669

3670

3671

3672

3673

3674

3675

3676

3677

3678

3679

3680

3681

plan amendment designating the concurrency exception area must be accompanied by data and analysis supporting the local government's determination of the boundaries of the transportation concurrency exception area.

- (e) Before designating a concurrency exception area pursuant to subparagraph (b) 7., the state land planning agency and the Department of Transportation shall be consulted by the local government to assess the impact that the proposed exception area is expected to have on the adopted level-ofservice standards established for regional transportation facilities identified pursuant to s. 186.507, including the Strategic Intermodal System and roadway facilities funded in accordance with s. 339.2819. Further, the local government shall provide a plan for the mitigation of impacts to the Strategic Intermodal System, including, if appropriate, access management, parallel reliever roads, transportation demand management, and other measures.
- (f) The designation of a transportation concurrency exception area does not limit a local government's home rule power to adopt ordinances or impose fees. This subsection does not affect any contract or agreement entered into or development order rendered before the creation of the transportation concurrency exception area except as provided in s. 380.06(29)(c).
- (g) The Office of Program Policy Analysis and Government Accountability shall submit to the President of the Senate and the Speaker of the House of Representatives by February 1, 2015, a report on transportation concurrency exception areas created pursuant to this subsection. At a minimum, the report shall



3682

3683

3684

3685

3686

3687

3688

3689

3690 3691

3692

3693

3694

3695

3696

3697

3698 3699

3700

3701

3702

3703 3704

3705

3706

3707

3708

3709

3710

address the methods that local governments have used to implement and fund transportation strategies to achieve the purposes of designated transportation concurrency exception areas, and the effects of the strategies on mobility, congestion, urban design, the density and intensity of land use mixes, and network connectivity plans used to promote urban infill, redevelopment, or downtown revitalization.

(6) The Legislature finds that a de minimis impact is consistent with this part. A de minimis impact is an impact that would not affect more than 1 percent of the maximum volume at the adopted level of service of the affected transportation facility as determined by the local government. No impact will be de minimis if the sum of existing roadway volumes and the projected volumes from approved projects on a transportation facility would exceed 110 percent of the maximum volume at the adopted level of service of the affected transportation facility; provided however, that an impact of a single family home on an existing lot will constitute a de minimis impact on all roadways regardless of the level of the deficiency of the roadway. Further, no impact will be de minimis if it would exceed the adopted level-of-service standard of any affected designated hurricane evacuation routes. Each local government shall maintain sufficient records to ensure that the 110-percent criterion is not exceeded. Each local government shall submit annually, with its updated capital improvements element, a summary of the de minimis records. If the state land planning agency determines that the 110-percent criterion has been exceeded, the state land planning agency shall notify the local government of the exceedance and that no further de minimis



3711

3712

3713

3714

3715 3716

3717

3718

3719

3720

3721

3722

3723

3724

3725

3726

3727

3728

3729

3730

3731

3732

3733

3734

37353736

37373738

3739

exceptions for the applicable roadway may be granted until such time as the volume is reduced below the 110 percent. The local government shall provide proof of this reduction to the state land planning agency before issuing further de minimis exceptions.

(7) In order to promote infill development and redevelopment, one or more transportation concurrency management areas may be designated in a local government comprehensive plan. A transportation concurrency management area must be a compact geographic area with an existing network of roads where multiple, viable alternative travel paths or modes are available for common trips. A local government may establish an areawide level-of-service standard for such a transportation concurrency management area based upon an analysis that provides for a justification for the areawide level of service, how urban infill development or redevelopment will be promoted, and how mobility will be accomplished within the transportation concurrency management area. Prior to the designation of a concurrency management area, the Department of Transportation shall be consulted by the local government to assess the impact that the proposed concurrency management area is expected to have on the adopted level-of-service standards established for Strategic Intermodal System facilities, as defined in s. 339.64, and roadway facilities funded in accordance with s. 339.2819. Further, the local government shall, in cooperation with the Department of Transportation, develop a plan to mitigate any impacts to the Strategic Intermodal System, including, if appropriate, the development of a long-term concurrency management system pursuant to subsection (9) and s.



3740

3741

3742

3743

3744

3745

3746

3747

3748

3749

3750

3751

3752

3753

3754

3755

3756

3757

3758

3759 3760

3761

3762

3763

3764

3765

3766

3767

3768

163.3177(3)(d). Transportation concurrency management areas existing prior to July 1, 2005, shall meet, at a minimum, the provisions of this section by July 1, 2006, or at the time of the comprehensive plan update pursuant to the evaluation and appraisal report, whichever occurs last. The state land planning agency shall amend chapter 9J-5, Florida Administrative Code, to be consistent with this subsection.

(8) When assessing the transportation impacts of proposed urban redevelopment within an established existing urban service area, 110 percent of the actual transportation impact caused by the previously existing development must be reserved for the redevelopment, even if the previously existing development has a lesser or nonexisting impact pursuant to the calculations of the local government. Redevelopment requiring less than 110 percent of the previously existing capacity shall not be prohibited due to the reduction of transportation levels of service below the adopted standards. This does not preclude the appropriate assessment of fees or accounting for the impacts within the concurrency management system and capital improvements program of the affected local government. This paragraph does not affect local government requirements for appropriate development permits.

(9) (a) Each local government may adopt as a part of its plan, long-term transportation and school concurrency management systems with a planning period of up to 10 years for specially designated districts or areas where significant backlogs exist. The plan may include interim level-of-service standards on certain facilities and shall rely on the local government's schedule of capital improvements for up to 10 years as a basis



3769

3770

3771 3772

3773

3774

3775 3776

3777

3778 3779

3780

3781

3782

3783

3784

3785

3786

3787

3788

3789

3790

3791

3792

3793

3794

3795

3796

3797

for issuing development orders that authorize commencement of construction in these designated districts or areas. The concurrency management system must be designed to correct existing deficiencies and set priorities for addressing backlogged facilities. The concurrency management system must be financially feasible and consistent with other portions of the adopted local plan, including the future land use map.

- (b) If a local government has a transportation or school facility backlog for existing development which cannot be adequately addressed in a 10-year plan, the state land planning agency may allow it to develop a plan and long-term schedule of capital improvements covering up to 15 years for good and sufficient cause, based on a general comparison between that local government and all other similarly situated local jurisdictions, using the following factors:
  - 1. The extent of the backlog.
- 2. For roads, whether the backlog is on local or state roads.
  - 3. The cost of eliminating the backlog.
- 4. The local government's tax and other revenue-raising efforts.
- (c) The local government may issue approvals to commence construction notwithstanding this section, consistent with and in areas that are subject to a long-term concurrency management system.
- (d) If the local government adopts a long-term concurrency management system, it must evaluate the system periodically. At a minimum, the local government must assess its progress toward improving levels of service within the long-term concurrency



3798

3799

3800 3801

3802

3803

3804

3805

3806 3807

3808

3809

3810

3811

3812

3813

3814

3815

3816

3817

3818

3819

3820

3821

3822

3823

3824

3825

3826

management district or area in the evaluation and appraisal report and determine any changes that are necessary to accelerate progress in meeting acceptable levels of service.

(10) Except in transportation concurrency exception areas, with regard to roadway facilities on the Strategic Intermodal System designated in accordance with s. 339.63, local governments shall adopt the level-of-service standard established by the Department of Transportation by rule. However, if the Office of Tourism, Trade, and Economic Development concurs in writing with the local government that the proposed development is for a qualified job creation project under s. 288.0656 or s. 403.973, the affected local government, after consulting with the Department of Transportation, may provide for a waiver of transportation concurrency for the project. For all other roads on the State Highway System, local governments shall establish an adequate level-of-service standard that need not be consistent with any level-of-service standard established by the Department of Transportation. In establishing adequate level-of-service standards for any arterial roads, or collector roads as appropriate, which traverse multiple jurisdictions, local governments shall consider compatibility with the roadway facility's adopted level-of-service standards in adjacent jurisdictions. Each local government within a county shall use a professionally accepted methodology for measuring impacts on transportation facilities for the purposes of implementing its concurrency management system. Counties are encouraged to coordinate with adjacent counties, and local governments within a county are encouraged to coordinate, for the purpose of using common methodologies for



3827

3828 3829

3830

3831

3832

3833

3834

3835 3836

3837

3838

3839

3840

3841

3842 3843

3844 3845

3846

3847

3848

3849

3850

3851

3852

3853

3854

3855

measuring impacts on transportation facilities for the purpose of implementing their concurrency management systems.

- (11) In order to limit the liability of local governments, a local government may allow a landowner to proceed with development of a specific parcel of land notwithstanding a failure of the development to satisfy transportation concurrency, when all the following factors are shown to exist:
- (a) The local government with jurisdiction over the property has adopted a local comprehensive plan that is in compliance.
- (b) The proposed development would be consistent with the future land use designation for the specific property and with pertinent portions of the adopted local plan, as determined by the local government.
- (c) The local plan includes a financially feasible capital improvements element that provides for transportation facilities adequate to serve the proposed development, and the local government has not implemented that element.
- (d) The local government has provided a means by which the landowner will be assessed a fair share of the cost of providing the transportation facilities necessary to serve the proposed development.
- (e) The landowner has made a binding commitment to the local government to pay the fair share of the cost of providing the transportation facilities to serve the proposed development.
- (12) (a) A development of regional impact may satisfy the transportation concurrency requirements of the local comprehensive plan, the local government's concurrency management system, and s. 380.06 by payment of a proportionate-



3856

3857

3858

3859

3860

3861

3862

3863

3864

3865 3866

3867 3868

3869

3870

3871

3872

3873

3874 3875

3876

3877 3878

3879 3880

3881

3882

3883

3884

share contribution for local and regionally significant traffic impacts, if:

- 1. The development of regional impact which, based on its location or mix of land uses, is designed to encourage pedestrian or other nonautomotive modes of transportation;
- 2. The proportionate-share contribution for local and regionally significant traffic impacts is sufficient to pay for one or more required mobility improvements that will benefit a regionally significant transportation facility;
- 3. The owner and developer of the development of regional impact pays or assures payment of the proportionate-share contribution; and
- 4. If the regionally significant transportation facility to be constructed or improved is under the maintenance authority of a governmental entity, as defined by s. 334.03(12), other than the local government with jurisdiction over the development of regional impact, the developer is required to enter into a binding and legally enforceable commitment to transfer funds to the governmental entity having maintenance authority or to otherwise assure construction or improvement of the facility.

The proportionate-share contribution may be applied to any transportation facility to satisfy the provisions of this subsection and the local comprehensive plan, but, for the purposes of this subsection, the amount of the proportionateshare contribution shall be calculated based upon the cumulative number of trips from the proposed development expected to reach roadways during the peak hour from the complete buildout of a stage or phase being approved, divided by the change in the peak



3885

3886

3887

3888

3889

3890 3891

3892

3893

3894

3895

3896

3897

3898

3899

3900

3901

3902

3903 3904

3905 3906

3907

3908

3909

3910

3911

3912

3913

hour maximum service volume of roadways resulting from construction of an improvement necessary to maintain the adopted level of service, multiplied by the construction cost, at the time of developer payment, of the improvement necessary to maintain the adopted level of service. For purposes of this subsection, "construction cost" includes all associated costs of the improvement. Proportionate-share mitigation shall be limited to ensure that a development of regional impact meeting the requirements of this subsection mitigates its impact on the transportation system but is not responsible for the additional cost of reducing or climinating backlogs. This subsection also applies to Florida Quality Developments pursuant to s. 380.061 and to detailed specific area plans implementing optional sector plans pursuant to s. 163.3245.

(b) As used in this subsection, the term "backlog" means a facility or facilities on which the adopted level-of-service standard is exceeded by the existing trips, plus additional projected background trips from any source other than the development project under review that are forecast by established traffic standards, including traffic modeling, consistent with the University of Florida Bureau of Economic and Business Research medium population projections. Additional projected background trips are to be coincident with the particular stage or phase of development under review.

(13) School concurrency shall be established on a districtwide basis and shall include all public schools in the district and all portions of the district, whether located in a municipality or an unincorporated area unless exempt from the public school facilities element pursuant to s. 163.3177(12).



3914

3915

3916

3917

3918

3919

3920

3921

3922

3923

3924

3925

3926

3927

3928

3929

3930

3931 3932

3933

3934

3935 3936

3937

3938

3939

3940

3941

3942

- (6) (a) If concurrency is applied to public education facilities, The application of school concurrency to development shall be based upon the adopted comprehensive plan, as amended. all local governments within a county, except as provided in paragraph (i) (f), shall include principles, guidelines, standards, and strategies, including adopted levels of service, in their comprehensive plans and adopt and transmit to the state land planning agency the necessary plan amendments, along with the interlocal agreements. If the county and one or more municipalities have adopted school concurrency into its comprehensive plan and interlocal agreement that represents at least 80 percent of the total countywide population, the failure of one or more municipalities to adopt the concurrency and enter into the interlocal agreement does not preclude implementation of school concurrency within the school district agreement, for a compliance review pursuant to s. 163.3184(7) and (8). The minimum requirements for school concurrency are the following: (a) Public school facilities element.—A local government shall adopt and transmit to the state land planning agency a plan or plan amendment which includes a public school facilities element which is consistent with the requirements of s. 163.3177(12) and which is determined to be in compliance as defined in s. 163.3184(1)(b). All local government provisions included in comprehensive plans regarding school concurrency public school facilities plan elements within a county must be consistent with each other as well as the requirements of this part.
- (b) Level-of-service standards. The Legislature recognizes that an essential requirement for a concurrency management



3943

3944

3945

3946

3947

3948 3949

3950

3951

3952

3953

3954

3955

3956

3957

3958

3959

3960

3961

3962

3963

3964

3965

3966

3967

3968

3969

3970

3971

system is the level of service at which a public facility expected to operate.

1. Local governments and school boards imposing school concurrency shall exercise authority in conjunction with each other to establish jointly adequate level-of-service standards  $\tau$ as defined in chapter 9J-5, Florida Administrative Code, necessary to implement the adopted local government comprehensive plan, based on data and analysis.

- (c) 2. Public school level-of-service standards shall be included and adopted into the capital improvements element of the local comprehensive plan and shall apply districtwide to all schools of the same type. Types of schools may include elementary, middle, and high schools as well as special purpose facilities such as magnet schools.
- (d) 3. Local governments and school boards may shall have the option to utilize tiered level-of-service standards to allow time to achieve an adequate and desirable level of service as circumstances warrant.
- (e) 4. For the purpose of determining whether levels of service have been achieved, for the first 3 years of school concurrency implementation, A school district that includes relocatable facilities in its inventory of student stations shall include the capacity of such relocatable facilities as provided in s. 1013.35(2)(b)2.f., provided the relocatable facilities were purchased after 1998 and the relocatable facilities meet the standards for long-term use pursuant to s. 1013.20.
- (c) Service areas. The Legislature recognizes that an essential requirement for a concurrency system is a designation



3972

3973

3974 3975

3976

3977

3978 3979

3980

3981

3982

3983

3984

3985

3986 3987

3988

3989

3990

3991

3992

3993

3994

3995

3996

3997

3998

3999

4000

of the area within which the level of service will be measured when an application for a residential development permit is reviewed for school concurrency purposes. This delineation is also important for purposes of determining whether the local government has a financially feasible public school capital facilities program that will provide schools which will achieve and maintain the adopted level-of-service standards.

- (f) 1. In order to balance competing interests, preserve the constitutional concept of uniformity, and avoid disruption of existing educational and growth management processes, local governments are encouraged, if they elect to adopt school concurrency, to initially apply school concurrency to development only on a districtwide basis so that a concurrency determination for a specific development will be based upon the availability of school capacity districtwide. To ensure that development is coordinated with schools having available capacity, within 5 years after adoption of school concurrency,
- 2. If a local government elects to governments shall apply school concurrency on a less than districtwide basis, by such as using school attendance zones or concurrency service areas: , as provided in subparagraph 2.
- a.2. For local governments applying school concurrency on a less than districtwide basis, such as utilizing school attendance zones or larger school concurrency service areas, Local governments and school boards shall have the burden to demonstrate that the utilization of school capacity is maximized to the greatest extent possible in the comprehensive plan and amendment, taking into account transportation costs and courtapproved desegregation plans, as well as other factors. In



4001

4002

4003

4004

4005

4006

4007

4008

4009

4010

4011

4012

4013

4014

4015

4016

4017

4018 4019

4020

4021

4022

4023

4024

4025

4026

4027

4028 4029

addition, in order to achieve concurrency within the service area boundaries selected by local governments and school boards, the service area boundaries, together with the standards for establishing those boundaries, shall be identified and included as supporting data and analysis for the comprehensive plan.

b.3. Where school capacity is available on a districtwide basis but school concurrency is applied on a less than districtwide basis in the form of concurrency service areas, if the adopted level-of-service standard cannot be met in a particular service area as applied to an application for a development permit and if the needed capacity for the particular service area is available in one or more contiguous service areas, as adopted by the local government, then the local government may not deny an application for site plan or final subdivision approval or the functional equivalent for a development or phase of a development on the basis of school concurrency, and if issued, development impacts shall be subtracted from the shifted to contiguous service area's areas with schools having available capacity totals. Students from the development may not be required to go to the adjacent service area unless the school board rezones the area in which the development occurs.

(g) (d) Financial feasibility.—The Legislature recognizes that financial feasibility is an important issue because The premise of concurrency is that the public facilities will be provided in order to achieve and maintain the adopted level-ofservice standard. This part and chapter 9J-5, Florida Administrative Code, contain specific standards to determine the financial feasibility of capital programs. These standards were



4030

4031

4032 4033

4034

4035

4036

4037

4038

4039

4040

4041

4042

4043

4044

4045

4046

4047

4048

4049

4050

4051

4052

4053

4054

4055

4056

4057

4058

adopted to make concurrency more predictable and local governments more accountable.

1. A comprehensive plan that imposes amendment seeking to impose school concurrency shall contain appropriate amendments to the capital improvements element of the comprehensive plan, consistent with the requirements of s. 163.3177(3) and rule 9J-5.016, Florida Administrative Code. The capital improvements element shall identify facilities necessary to meet adopted levels of service during a 5-year period consistent with the school board's educational set forth a financially feasible public school capital facilities plan program, established in conjunction with the school board, that demonstrates that the adopted level-of-service standards will be achieved and maintained.

- (h) 1. In order to limit the liability of local governments, a local government may allow a landowner to proceed with development of a specific parcel of land notwithstanding a failure of the development to satisfy school concurrency, if all the following factors are shown to exist:
- a. The proposed development would be consistent with the future land use designation for the specific property and with pertinent portions of the adopted local plan, as determined by the local government.
- b. The local government's capital improvements element and the school board's educational facilities plan provide for school facilities adequate to serve the proposed development, and the local government or school board has not implemented that element, or the project includes a plan that demonstrates that the capital facilities needed as a result of the project



4059

4060

4061

4062

4063

4064

4065

4066

4067

4068

4069

4070

4071

4072

4073

4074

4075

4076 4077

4078

4079

4080

4081

4082

4083

4084

4085

4086 4087

can be reasonably provided.

- c. The local government and school board have provided a means by which the landowner will be assessed a proportionate share of the cost of providing the school facilities necessary to serve the proposed development.
- 2. Such amendments shall demonstrate that the public school capital facilities program meets all of the financial feasibility standards of this part and chapter 9J-5, Florida Administrative Code, that apply to capital programs which provide the basis for mandatory concurrency on other public facilities and services.
- 3. When the financial feasibility of a public school capital facilities program is evaluated by the state land planning agency for purposes of a compliance determination, the evaluation shall be based upon the service areas selected by the local governments and school board.
- 2.(e) If Availability standard.—Consistent with the public welfare, a local government applies school concurrency, it may not deny an application for site plan, final subdivision approval, or the functional equivalent for a development or phase of a development authorizing residential development for failure to achieve and maintain the level-of-service standard for public school capacity in a local school concurrency management system where adequate school facilities will be in place or under actual construction within 3 years after the issuance of final subdivision or site plan approval, or the functional equivalent. School concurrency is satisfied if the developer executes a legally binding commitment to provide mitigation proportionate to the demand for public school



4088

4089

4090

4091

4092

4093

4094

4095

4096

4097

4098

4099

4100 4101

4102

4103

4104

4105 4106

4107

4108

4109

4110

4111

4112

4113

4114

4115 4116

facilities to be created by actual development of the property, including, but not limited to, the options described in subsubparagraph a. subparagraph 1. Options for proportionate-share mitigation of impacts on public school facilities must be established in the comprehensive plan public school facilities element and the interlocal agreement pursuant to s. 163.31777.

a. 1. Appropriate mitigation options include the contribution of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; the construction of a charter school that complies with the requirements of s. 1002.33(18); or the creation of mitigation banking based on the construction of a public school facility in exchange for the right to sell capacity credits. Such options must include execution by the applicant and the local government of a development agreement that constitutes a legally binding commitment to pay proportionate-share mitigation for the additional residential units approved by the local government in a development order and actually developed on the property, taking into account residential density allowed on the property prior to the plan amendment that increased the overall residential density. The district school board must be a party to such an agreement. As a condition of its entry into such a development agreement, the local government may require the landowner to agree to continuing renewal of the agreement upon its expiration.

b.2. If the interlocal agreement education facilities plan and the local government comprehensive plan public educational facilities element authorize a contribution of land; the construction, expansion, or payment for land acquisition; the



4117

4118

4119

4120

4121

4122

4123

4124

4125

4126

4127

4128

4129

4130

4131

4132

4133

4134

4135

4136

4137

4138

4139

4140

4141

4142

4143

4144

4145

construction or expansion of a public school facility, or a portion thereof; or the construction of a charter school that complies with the requirements of s. 1002.33(18), as proportionate-share mitigation, the local government shall credit such a contribution, construction, expansion, or payment toward any other impact fee or exaction imposed by local ordinance for the same need, on a dollar-for-dollar basis at fair market value.

c.3. Any proportionate-share mitigation must be directed by the school board toward a school capacity improvement identified in the a financially feasible 5-year school board's educational facilities district work plan that satisfies the demands created by the development in accordance with a binding developer's agreement.

4. If a development is precluded from commencing because there is inadequate classroom capacity to mitigate the impacts of the development, the development may nevertheless commence if there are accelerated facilities in an approved capital improvement element scheduled for construction in year four or later of such plan which, when built, will mitigate the proposed development, or if such accelerated facilities will be in the next annual update of the capital facilities element, the developer enters into a binding, financially guaranteed agreement with the school district to construct an accelerated facility within the first 3 years of an approved capital improvement plan, and the cost of the school facility is equal to or greater than the development's proportionate share. When the completed school facility is conveyed to the school district, the developer shall receive impact fee credits usable



4146

4147

4148

4149

4150

4151

4152

4153

4154

4155 4156

4157

4158 4159

4160 4161

4162

4163 4164

4165 4166

4167

4168

4169 4170

4171

4172

4173 4174

within the zone where the facility is constructed or attendance zone contiguous with or adjacent to the zone where the facility is constructed.

- 3.5. This paragraph does not limit the authority of a local government to deny a development permit or its functional equivalent pursuant to its home rule regulatory powers, except as provided in this part.
  - (i) (f) Intergovernmental coordination.
- 1. When establishing concurrency requirements for public schools, a local government shall satisfy the requirements for intergovernmental coordination set forth in s. 163.3177(6)(h)1. and 2., except that A municipality is not required to be a signatory to the interlocal agreement required by paragraph (j) ss. 163.3177(6)(h)2. and 163.31777(6), as a prerequisite for imposition of school concurrency, and as a nonsignatory, shall not participate in the adopted local school concurrency system, if the municipality meets all of the following criteria for having no significant impact on school attendance:
- 1.a. The municipality has issued development orders for fewer than 50 residential dwelling units during the preceding 5 years, or the municipality has generated fewer than 25 additional public school students during the preceding 5 years.
- 2.b. The municipality has not annexed new land during the preceding 5 years in land use categories which permit residential uses that will affect school attendance rates.
- 3.c. The municipality has no public schools located within its boundaries.
- 4.d. At least 80 percent of the developable land within the boundaries of the municipality has been built upon.



4175

4176

4177

4178

4179

4180

4181

4182 4183

4184 4185

4186

4187

4188

4189

4190

4191

4192

4193

4194

4195

4196 4197

4198

4199

4200

4201

4202

4203

2. A municipality which qualifies as having no significant impact on school attendance pursuant to the criteria of subparagraph 1. must review and determine at the time of its evaluation and appraisal report pursuant to s. 163.3191 whether it continues to meet the criteria pursuant to s. 163.31777(6). If the municipality determines that it no longer meets the criteria, it must adopt appropriate school concurrency goals, objectives, and policies in its plan amendments based on the evaluation and appraisal report, and enter into the existing interlocal agreement required by ss. 163.3177(6)(h)2. and 163.31777, in order to fully participate in the school concurrency system. If such a municipality fails to do so, it will be subject to the enforcement provisions of s. 163.3191.

(j) (g) Interlocal agreement for school concurrency.—When establishing concurrency requirements for public schools, a local government must enter into an interlocal agreement that satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and 163.31777 and the requirements of this subsection. The interlocal agreement shall acknowledge both the school board's constitutional and statutory obligations to provide a uniform system of free public schools on a countywide basis, and the land use authority of local governments, including their authority to approve or deny comprehensive plan amendments and development orders. The interlocal agreement shall be submitted to the state land planning agency by the local government as a part of the compliance review, along with the other necessary amendments to the comprehensive plan required by this part. In addition to the requirements of ss. 163.3177(6)(h) and 163.31777, The interlocal agreement shall meet the following



4204

4205

4206 4207

4208

4209

4210 4211

4212

4213 4214

4215

4216

4217

4218

4219

4220

4221

4222

4223

4224

4225

4226

4227

4228

4229

4230

4231 4232 requirements:

- 1. Establish the mechanisms for coordinating the development, adoption, and amendment of each local government's school-concurrency-related provisions of the comprehensive plan public school facilities element with each other and the plans of the school board to ensure a uniform districtwide school concurrency system.
- 2. Establish a process for the development of siting criteria which encourages the location of public schools proximate to urban residential areas to the extent possible and seeks to collocate schools with other public facilities such as parks, libraries, and community centers to the extent possible.
- 2.3. Specify uniform, districtwide level-of-service standards for public schools of the same type and the process for modifying the adopted level-of-service standards.
- 4. Establish a process for the preparation, amendment, and joint approval by each local government and the school board of a public school capital facilities program which is financially feasible, and a process and schedule for incorporation of the public school capital facilities program into the local government comprehensive plans on an annual basis.
- 3.5. Define the geographic application of school concurrency. If school concurrency is to be applied on a less than districtwide basis in the form of concurrency service areas, the agreement shall establish criteria and standards for the establishment and modification of school concurrency service areas. The agreement shall also establish a process and schedule for the mandatory incorporation of the school concurrency service areas and the criteria and standards for establishment



4233

4234 4235

4236

4237

4238

4239

4240

4241

4242

4243

4244

4245

4246

4247

4248

4249

4250

4251

4252

4253

4254

4255

4256

4257

4258

4259

4260

4261

of the service areas into the local government comprehensive plans. The agreement shall ensure maximum utilization of school capacity, taking into account transportation costs and courtapproved desegregation plans, as well as other factors. The agreement shall also ensure the achievement and maintenance of the adopted level-of-service standards for the geographic area of application throughout the 5 years covered by the public school capital facilities plan and thereafter by adding a new fifth year during the annual update.

- 4.6. Establish a uniform districtwide procedure for implementing school concurrency which provides for:
- a. The evaluation of development applications for compliance with school concurrency requirements, including information provided by the school board on affected schools, impact on levels of service, and programmed improvements for affected schools and any options to provide sufficient capacity;
- b. An opportunity for the school board to review and comment on the effect of comprehensive plan amendments and rezonings on the public school facilities plan; and
- c. The monitoring and evaluation of the school concurrency system.
- 7. Include provisions relating to amendment of the agreement.
- 5.8. A process and uniform methodology for determining proportionate-share mitigation pursuant to subparagraph (h)  $\frac{(e)}{1}$ .
- (k) (h) Local government authority.-This subsection does not limit the authority of a local government to grant or deny a development permit or its functional equivalent prior to the



4262

4263

4264

4265

4266

42.67

4268

4269

4270

4271

4272

4273

4274

4275

4276

4277

4278

4279

4280

4281

4282 4283

4284

4285

4286

4287

4288

4289

4290

implementation of school concurrency.

(14) The state land planning agency shall, by October 1, 1998, adopt by rule minimum criteria for the review and determination of compliance of a public school facilities element adopted by a local government for purposes of imposition of school concurrency.

(15) (a) Multimodal transportation districts may be established under a local government comprehensive plan in areas delineated on the future land use map for which the local comprehensive plan assigns secondary priority to vehicle mobility and primary priority to assuring a safe, comfortable, and attractive pedestrian environment, with convenient interconnection to transit. Such districts must incorporate community design features that will reduce the number of automobile trips or vehicle miles of travel and will support an integrated, multimodal transportation system. Prior to the designation of multimodal transportation districts, the Department of Transportation shall be consulted by the local government to assess the impact that the proposed multimodal district area is expected to have on the adopted level-ofservice standards established for Strategic Intermodal System facilities, as defined in s. 339.64, and roadway facilities funded in accordance with s. 339.2819. Further, the local government shall, in cooperation with the Department of Transportation, develop a plan to mitigate any impacts to the Strategic Intermodal System, including the development of a long-term concurrency management system pursuant to subsection (9) and s. 163.3177(3)(d). Multimodal transportation districts existing prior to July 1, 2005, shall meet, at a minimum, the



4291

4292

4293

4294

4295

4296 4297

4298

4299

4300

4301

4302

4303

4304

4305

4306

4307

4308 4309

4310

4311

4312

4313

4314

4315

4316

4317

4318

4319

provisions of this section by July 1, 2006, or at the time the comprehensive plan update pursuant to the evaluation and appraisal report, whichever occurs last.

(b) Community design elements of such a district include: a complementary mix and range of land uses, including educational, recreational, and cultural uses; interconnected networks of streets designed to encourage walking and bicycling, with traffic-calming where desirable; appropriate densities and intensities of use within walking distance of transit stops; daily activities within walking distance of residences, allowing independence to persons who do not drive; public uses, streets, and squares that are safe, comfortable, and attractive for the pedestrian, with adjoining buildings open to the street and with parking not interfering with pedestrian, transit, automobile, and truck travel modes.

(c) Local governments may establish multimodal level-ofservice standards that rely primarily on nonvehicular modes of transportation within the district, when justified by an analysis demonstrating that the existing and planned community design will provide an adequate level of mobility within the district based upon professionally accepted multimodal level-ofservice methodologies. The analysis must also demonstrate that the capital improvements required to promote community design are financially feasible over the development or redevelopment timeframe for the district and that community design features within the district provide convenient interconnection for a multimodal transportation system. Local governments may issue development permits in reliance upon all planned community design capital improvements that are financially feasible over



4320

4321

4322

4323

4324

4325

4326

4327

4328 4329

4330

4331

4332

4333

4334

4335

4336

4337

4338

4339

4340 4341

4342

4343

4344

4345

4346

4347

4348

the development or redevelopment timeframe for the district, without regard to the period of time between development or redevelopment and the scheduled construction of the capital improvements. A determination of financial feasibility shall be based upon currently available funding or funding sources that could reasonably be expected to become available over the planning period.

(d) Local governments may reduce impact fees or local access fees for development within multimodal transportation districts based on the reduction of vehicle trips per household or vehicle miles of travel expected from the development pattern planned for the district.

(16) It is the intent of the Legislature to provide a method by which the impacts of development on transportation facilities can be mitigated by the cooperative efforts of the public and private sectors. The methodology used to calculate proportionate fair-share mitigation under this section shall be as provided for in subsection (12).

(a) By December 1, 2006, each local government shall adopt by ordinance a methodology for assessing proportionate fairshare mitigation options. By December 1, 2005, the Department of Transportation shall develop a model transportation concurrency management ordinance with methodologies for assessing proportionate fair-share mitigation options.

(b) 1. In its transportation concurrency management system, a local government shall, by December 1, 2006, include methodologies that will be applied to calculate proportionate fair-share mitigation. A developer may choose to satisfy all transportation concurrency requirements by contributing or



4349

4350

4351 4352

4353

4354

4355 4356

4357

4358

4359

4360

4361

4362

4363

4364

4365

4366 4367

4368

4369

4370

4371

4372

4373

4374

4375

4376

4377

paying proportionate fair-share mitigation if transportation facilities or facility segments identified as mitigation for traffic impacts are specifically identified for funding in the 5-year schedule of capital improvements in the capital improvements element of the local plan or the long-term concurrency management system or if such contributions or payments to such facilities or segments are reflected in the 5year schedule of capital improvements in the next regularly scheduled update of the capital improvements element. Updates to the 5-year capital improvements element which reflect proportionate fair-share contributions may not be found not in compliance based on ss. 163.3164(32) and 163.3177(3) if additional contributions, payments or funding sources are reasonably anticipated during a period not to exceed 10 years to fully mitigate impacts on the transportation facilities.

2. Proportionate fair-share mitigation shall be applied as a credit against impact fees to the extent that all or a portion of the proportionate fair-share mitigation is used to address the same capital infrastructure improvements contemplated by the local government's impact fee ordinance.

(c) Proportionate fair-share mitigation includes, without limitation, separately or collectively, private funds, contributions of land, and construction and contribution of facilities and may include public funds as determined by the local government. Proportionate fair-share mitigation may be directed toward one or more specific transportation improvements reasonably related to the mobility demands created by the development and such improvements may address one or more modes of travel. The fair market value of the proportionate fair-share



4378

4379

4380

4381

4382

4383

4384

4385

4386

4387

4388

4389

4390

4391

4392

4393

4394

4395 4396

4397

4398

4399

4400

4401

4402

4403

4404

4405

4406

mitigation shall not differ based on the form of mitigation. A local government may not require a development to pay more than its proportionate fair-share contribution regardless of the method of mitigation. Proportionate fair-share mitigation shall be limited to ensure that a development meeting the requirements of this section mitigates its impact on the transportation system but is not responsible for the additional cost of reducing or eliminating backlogs.

(d) This subsection does not require a local government to approve a development that is not otherwise qualified for approval pursuant to the applicable local comprehensive plan and land development regulations.

(e) Mitigation for development impacts to facilities on the Strategic Intermodal System made pursuant to this subsection requires the concurrence of the Department of Transportation.

(f) If the funds in an adopted 5-year capital improvements element are insufficient to fully fund construction of a transportation improvement required by the local government's concurrency management system, a local government and a developer may still enter into a binding proportionate-share agreement authorizing the developer to construct that amount of development on which the proportionate share is calculated if the proportionate-share amount in such agreement is sufficient to pay for one or more improvements which will, in the opinion of the governmental entity or entities maintaining the transportation facilities, significantly benefit the impacted transportation system. The improvements funded by the proportionate-share component must be adopted into the 5-year capital improvements schedule of the comprehensive plan at the



4407

4408

4409

4410

4411

4412

4413

4414

4415 4416

4417

4418

4419

4420

4421

4422

4423

4424

4425

4426

4427

4428

4429

4430

4431

4432

4433

4434

4435

next annual capital improvements element update. The funding of any improvements that significantly benefit the impacted transportation system satisfies concurrency requirements as a mitigation of the development's impact upon the overall transportation system even if there remains a failure of concurrency on other impacted facilities.

- (g) Except as provided in subparagraph (b) 1., this section may not prohibit the Department of Community Affairs from finding other portions of the capital improvements element amendments not in compliance as provided in this chapter.
- (h) The provisions of this subsection do not apply to a development of regional impact satisfying the requirements of subsection (12).
- (i) As used in this subsection, the term "backlog" means a facility or facilities on which the adopted level-of-service standard is exceeded by the existing trips, plus additional projected background trips from any source other than the development project under review that are forecast by established traffic standards, including traffic modeling, consistent with the University of Florida Bureau of Economic and Business Research medium population projections. Additional projected background trips are to be coincident with the particular stage or phase of development under review.
- (17) A local government and the developer of affordable workforce housing units developed in accordance with s. 380.06(19) or s. 380.0651(3) may identify an employment center or centers in close proximity to the affordable workforce housing units. If at least 50 percent of the units are occupied by an employee or employees of an identified employment center



4436

4437

4438

4439

4440

4441

4442

4443

4444 4445

4446

4447

4448

4449

4450

4451

4452

4453

4454

4455

4456

4457

4458

4459

4460

4461

4462

4463 4464

or centers, all of the affordable workforce housing units are exempt from transportation concurrency requirements, and the local government may not reduce any transportation tripgeneration entitlements of an approved development-of-regionalimpact development order. As used in this subsection, the term "close proximity" means 5 miles from the nearest point of the development of regional impact to the nearest point of the employment center, and the term "employment center" means a place of employment that employs at least 25 or more full-time employees.

Section 16. Subsection (5) of section 163.31801, Florida Statutes, is reenacted, and subsection (6) is added to that section, to read:

163.31801 Impact fees; short title; intent; definitions; ordinances levying impact fees.-

- (5) In any action challenging an impact fee, the government has the burden of proving by a preponderance of the evidence that the imposition or amount of the fee meets the requirements of state legal precedent or this section. The court may not use a deferential standard.
- (6) Notwithstanding any law, ordinance, or resolution to the contrary, a county, municipality, or special district may not increase any existing impact fees or impose any new, increased impact fees on nonresidential development. This subsection does not affect impact fees pledged or obligated to the retirement of debt; impact fee increases that were previously enacted by law, ordinance, or resolution and phased in over time or included a consumer price index or other yearly escalator; or impact fees for water or wastewater facilities.



4465

4466 4467

4468

4469 4470

4471 4472

4473

4474

4475

4476

4477 4478

4479

4480 4481

4482 4483

4484

4485

4486

4487

4488

4489

4490

4491

4492

4493

This subsection expires July 1, 2013.

Section 17. Section 163.3182, Florida Statutes, is amended to read:

163.3182 Transportation deficiencies concurrency backlogs.-

- (1) DEFINITIONS.—For purposes of this section, the term:
- (a) "Transportation deficiency concurrency backlog area" means the geographic area within the unincorporated portion of a county or within the municipal boundary of a municipality designated in a local government comprehensive plan for which a transportation development concurrency backlog authority is created pursuant to this section. A transportation deficiency concurrency backlog area created within the corporate boundary of a municipality shall be made pursuant to an interlocal agreement between a county, a municipality or municipalities, and any affected taxing authority or authorities.
- (b) "Authority" or "transportation development concurrency backlog authority" means the governing body of a county or municipality within which an authority is created.
- (c) "Governing body" means the council, commission, or other legislative body charged with governing the county or municipality within which a transportation deficiency concurrency backlog authority is created pursuant to this section.
- (d) "Transportation deficiency concurrency backlog" means an identified need deficiency where the existing and projected extent of traffic or projected traffic volume exceeds the level of service standard adopted in a local government comprehensive plan for a transportation facility.
  - (e) "Transportation sufficiency concurrency backlog plan"



4494

4495

4496

4497

4498

4499

4500

4501

4502

4503

4504

4505

4506

4507

4508

4509

4510

4511

4512

4513

4514

4515

4516

4517

4518

4519 4520

4521 4522

means the plan adopted as part of a local government comprehensive plan by the governing body of a county or municipality acting as a transportation development concurrency backlog authority.

- (f) "Transportation concurrency backlog project" means any designated transportation project that will mitigate a deficiency identified in a transportation deficiency plan identified for construction within the jurisdiction of a transportation concurrency backlog authority.
- (g) "Debt service millage" means any millage levied pursuant to s. 12, Art. VII of the State Constitution.
- (h) "Increment revenue" means the amount calculated pursuant to subsection (5).
- (i) "Taxing authority" means a public body that levies or is authorized to levy an ad valorem tax on real property located within a transportation deficiency concurrency backlog area, except a school district.
- (2) CREATION OF TRANSPORTATION DEVELOPMENT CONCURRENCY BACKLOG AUTHORITIES.-
- (a) A county or municipality may create a transportation development concurrency backlog authority if it has an identified transportation deficiency concurrency backlog.
- (b) Acting as the transportation development concurrency backlog authority within the authority's jurisdictional boundary, the governing body of a county or municipality shall adopt and implement a plan to eliminate all identified transportation deficiencies concurrency backlogs within the authority's jurisdiction using funds provided pursuant to subsection (5) and as otherwise provided pursuant to this



section.

4523

4524

4525

4526

4527

4528

4529

4530

4531

4532

4533

4534

4535

4536

4537

4538

4539

4540

4541

4542

4543

4544

4545

4546

4547

4548

4549

4550

4551

- (c) The Legislature finds and declares that there exist in many counties and municipalities areas that have significant transportation deficiencies and inadequate transportation facilities; that many insufficiencies and inadequacies severely limit or prohibit the satisfaction of adopted transportation level-of-service concurrency standards; that the transportation insufficiencies and inadequacies affect the health, safety, and welfare of the residents of these counties and municipalities; that the transportation insufficiencies and inadequacies adversely affect economic development and growth of the tax base for the areas in which these insufficiencies and inadequacies exist; and that the elimination of transportation deficiencies and inadequacies and the satisfaction of transportation levelof-service concurrency standards are paramount public purposes for the state and its counties and municipalities.
- (3) POWERS OF A TRANSPORTATION DEVELOPMENT CONCURRENCY BACKLOG AUTHORITY. - Each transportation development concurrency backlog authority created pursuant to this section has the powers necessary or convenient to carry out the purposes of this section, including the following powers in addition to others granted in this section:
- (a) To make and execute contracts and other instruments necessary or convenient to the exercise of its powers under this section.
- (b) To undertake and carry out transportation concurrency backlog projects for transportation facilities that have designed to relieve transportation deficiencies a concurrency backlog within the authority's jurisdiction. Concurrency backlog



4552

4553

4554

4555

4556

4557

4558

4559

4560

4561

4562

4563

4564

4565

4566

4567

4568

4569

4570

4571

4572

4573

4574

4575

4576

4577

4578

4579

4580

Transportation projects may include transportation facilities that provide for alternative modes of travel including sidewalks, bikeways, and mass transit which are related to a deficient backlogged transportation facility.

- (c) To invest any transportation concurrency backlog funds held in reserve, sinking funds, or any such funds not required for immediate disbursement in property or securities in which savings banks may legally invest funds subject to the control of the authority and to redeem such bonds as have been issued pursuant to this section at the redemption price established therein, or to purchase such bonds at less than redemption price. All such bonds redeemed or purchased shall be canceled.
- (d) To borrow money, including, but not limited to, issuing debt obligations such as, but not limited to, bonds, notes, certificates, and similar debt instruments; to apply for and accept advances, loans, grants, contributions, and any other forms of financial assistance from the Federal Government or the state, county, or any other public body or from any sources, public or private, for the purposes of this part; to give such security as may be required; to enter into and carry out contracts or agreements; and to include in any contracts for financial assistance with the Federal Government for or with respect to a transportation concurrency backlog project and related activities such conditions imposed under federal laws as the transportation deficiency concurrency backlog authority considers reasonable and appropriate and which are not inconsistent with the purposes of this section.
- (e) To make or have made all surveys and plans necessary to the carrying out of the purposes of this section; to contract



4581

4582

4583 4584

4585

4586

4587

4588

4589

4590

4591

4592

4593

4594

4595

4596

4597

4598

4599

4600

4601

4602

4603

4604

4605

4606

4607

4608 4609

with any persons, public or private, in making and carrying out such plans; and to adopt, approve, modify, or amend such transportation sufficiency concurrency backlog plans.

- (f) To appropriate such funds and make such expenditures as are necessary to carry out the purposes of this section, and to enter into agreements with other public bodies, which agreements may extend over any period notwithstanding any provision or rule of law to the contrary.
  - (4) TRANSPORTATION SUFFICIENCY CONCURRENCY BACKLOG PLANS.-
- (a) Each transportation development concurrency backlog authority shall adopt a transportation sufficiency concurrency backlog plan as a part of the local government comprehensive plan within 6 months after the creation of the authority. The plan must:
- (a) 1. Identify all transportation facilities that have been designated as deficient and require the expenditure of moneys to upgrade, modify, or mitigate the deficiency.
- (b)  $\frac{2}{2}$ . Include a priority listing of all transportation facilities that have been designated as deficient and do not satisfy concurrency requirements pursuant to s. 163.3180, and the applicable local government comprehensive plan.
- (c) 3. Establish a schedule for financing and construction of transportation concurrency backlog projects that will eliminate transportation deficiencies concurrency backlogs within the jurisdiction of the authority within 10 years after the transportation sufficiency concurrency backlog plan adoption. If the utilization of mass transit is selected as all or part of the system solution, the improvements and service may extend outside the area of the transportation deficiency areas



4610

4611

4612

4613

4614

4615

4616 4617

4618

4619

4620

4621

4622

4623

4624

4625

4626

4627 4628

4629

4630

4631

4632

4633

4634

4635

4636

4637

4638

to the planned terminus of the improvement as long as the improvement provides capacity enhancements to a larger intermodal system. The schedule shall be adopted as part of the local government comprehensive plan.

(b) The adoption of the transportation concurrency backlog plan shall be exempt from the provisions of s. 163.3187(1).

Notwithstanding such schedule requirements, as long as the schedule provides for the elimination of all transportation deficiencies concurrency backlogs within 10 years after the adoption of the transportation sufficiency concurrency backlog plan, the final maturity date of any debt incurred to finance or refinance the related projects may be no later than 40 years after the date the debt is incurred and the authority may continue operations and administer the trust fund established as provided in subsection (5) for as long as the debt remains outstanding.

(5) ESTABLISHMENT OF LOCAL TRUST FUND.—The transportation development concurrency backlog authority shall establish a local transportation concurrency backlog trust fund upon creation of the authority. Each local trust fund shall be administered by the transportation development concurrency backlog authority within which a transportation deficiencies have concurrency backlog has been identified. Each local trust fund must continue to be funded under this section for as long as the projects set forth in the related transportation sufficiency concurrency backlog plan remain to be completed or until any debt incurred to finance or refinance the related projects is no longer outstanding, whichever occurs later.



4639

4640

4641

4642

4643

4644

4645

4646

4647

4648

4649

4650

4651

4652

4653

4654

4655

4656 4657

4658

4659

4660

4661

4662

4663

4664

4665

4666 4667

Beginning in the first fiscal year after the creation of the authority, each local trust fund shall be funded by the proceeds of an ad valorem tax increment collected within each transportation deficiency concurrency backlog area to be determined annually and shall be a minimum of 25 percent of the difference between the amounts set forth in paragraphs (a) and (b), except that if all of the affected taxing authorities agree under an interlocal agreement, a particular local trust fund may be funded by the proceeds of an ad valorem tax increment greater than 25 percent of the difference between the amounts set forth in paragraphs (a) and (b):

- (a) The amount of ad valorem tax levied each year by each taxing authority, exclusive of any amount from any debt service millage, on taxable real property contained within the jurisdiction of the transportation development concurrency backlog authority and within the transportation deficiency backlog area; and
- (b) The amount of ad valorem taxes which would have been produced by the rate upon which the tax is levied each year by or for each taxing authority, exclusive of any debt service millage, upon the total of the assessed value of the taxable real property within the transportation deficiency concurrency backlog area as shown on the most recent assessment roll used in connection with the taxation of such property of each taxing authority prior to the effective date of the ordinance funding the trust fund.
  - (6) EXEMPTIONS.—
- (a) The following public bodies or taxing authorities are exempt from the provisions of this section:



4668

4669

4670 4671

4672

4673

4674

4675

4676

4677

4678

4679

4680

4681

4682

4683

4684

4685

4686

4687

4688

4689

4690

4691

4692

4693

4694

4695 4696

- 1. A special district that levies ad valorem taxes on taxable real property in more than one county.
- 2. A special district for which the sole available source of revenue is the authority to levy ad valorem taxes at the time an ordinance is adopted under this section. However, revenues or aid that may be dispensed or appropriated to a district as defined in s. 388.011 at the discretion of an entity other than such district shall not be deemed available.
  - 3. A library district.
- 4. A neighborhood improvement district created under the Safe Neighborhoods Act.
  - 5. A metropolitan transportation authority.
  - 6. A water management district created under s. 373.069.
  - 7. A community redevelopment agency.
- (b) A transportation development concurrency exemption authority may also exempt from this section a special district that levies ad valorem taxes within the transportation deficiency concurrency backlog area pursuant to s. 163.387(2)(d).
- (7) TRANSPORTATION DEFICIENCY CONCURRENCY SATISFACTION.-Upon adoption of a transportation sufficiency concurrency backlog plan as a part of the local government comprehensive plan, and the plan going into effect, the area subject to the plan shall be deemed to have achieved and maintained transportation level-of-service standards, and to have met requirements for financial feasibility for transportation facilities, and for the purpose of proposed development transportation concurrency has been satisfied. Proportionate fair-share mitigation shall be limited to ensure that a



development inside a transportation <u>deficiency</u> <del>concurrency</del> <del>backlog</del> area is not responsible for the additional costs of eliminating deficiencies <del>backlogs</del>.

(8) DISSOLUTION.—Upon completion of all transportation concurrency backlog projects identified in the transportation sufficiency plan and repayment or defeasance of all debt issued to finance or refinance such projects, a transportation development concurrency backlog authority shall be dissolved, and its assets and liabilities transferred to the county or municipality within which the authority is located. All remaining assets of the authority must be used for implementation of transportation projects within the jurisdiction of the authority. The local government comprehensive plan shall be amended to remove the transportation deficiency concurrency backlog plan.

Section 18. Section 163.3184, Florida Statutes, is amended to read:

163.3184 Process for adoption of comprehensive plan or plan amendment.—

- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Affected person" includes the affected local government; persons owning property, residing, or owning or operating a business within the boundaries of the local government whose plan is the subject of the review; owners of real property abutting real property that is the subject of a proposed change to a future land use map; and adjoining local governments that can demonstrate that the plan or plan amendment will produce substantial impacts on the increased need for publicly funded infrastructure or substantial impacts on areas



4726

4727

4728

4729

4730

4731

4732

4733

4734

4735

4736

4737

4738

4739

4740

4741

4742

4743

4744

4745

4746

4747

4748

4749

4750

4751

4752

4753

4754

designated for protection or special treatment within their jurisdiction. Each person, other than an adjoining local government, in order to qualify under this definition, shall also have submitted oral or written comments, recommendations, or objections to the local government during the period of time beginning with the transmittal hearing for the plan or plan amendment and ending with the adoption of the plan or plan amendment.

- (b) "In compliance" means consistent with the requirements of ss. 163.3177, 163.3178, 163.3180, 163.3191, and 163.3245, and 163.3248 with the state comprehensive plan, with the appropriate strategic regional policy plan, and with chapter 9J-5, Florida Administrative Code, where such rule is not inconsistent with this part and with the principles for guiding development in designated areas of critical state concern and with part III of chapter 369, where applicable.
  - (c) "Reviewing agencies" means:
  - 1. The state land planning agency;
  - 2. The appropriate regional planning council;
  - 3. The appropriate water management district;
  - 4. The Department of Environmental Protection;
  - 5. The Department of State;
  - 6. The Department of Transportation;
- 7. In the case of plan amendments relating to public schools, the Department of Education;
- 8. In the case of plans or plan amendments that affect a military installation listed in s. 163.3175, the commanding officer of the affected military installation;
  - 9. In the case of county plans and plan amendments, the



4755

4756

4757 4758

4759

4760

4761 4762

4763

4764

4765

4766

4767

4768

4769

4770

4771 4772

4773

4774

4775

4776

4777

4778

4779

4780

4781

4782

4783

Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer Services; and

- 10. In the case of municipal plans and plan amendments, the county in which the municipality is located.
- (2) COORDINATION. Each comprehensive plan or plan amendment proposed to be adopted pursuant to this part, except amendments adopted pursuant to s. 163.32465 or s. 163.3187, shall be transmitted, adopted, and reviewed in the manner prescribed in this section. The state land planning agency shall have responsibility for plan review, coordination, and the preparation and transmission of comments, pursuant to this section, to the local governing body responsible for the comprehensive plan. The state land planning agency shall maintain a single file concerning any proposed or adopted plan amendment submitted by a local government for any review under this section. Copies of all correspondence, papers, notes, memoranda, and other documents received or generated by the state land planning agency must be placed in the appropriate file. Paper copies of all electronic mail correspondence must be placed in the file. The file and its contents must be available for public inspection and copying as provided in chapter 119.
- (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR AMENDMENT.-
- (a) Each local governing body shall transmit the complete proposed comprehensive plan or plan amendment to the reviewing agencies state land planning agency, the appropriate regional planning council and water management district, the Department of Environmental Protection, the Department of State, and the Department of Transportation, and, in the case of municipal



4784

4785

4786

4787

47884789

4790

4791

4792

4793

4794

4795

4796

4797

4798

4799

4800

4801

4802

4803

4804

4805

4806

4807

4808 4809

4810

4811

4812

plans, to the appropriate county, and, in the case of county plans, to the Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer Services, immediately following a public hearing pursuant to subsection (15) as specified in the state land planning agency's procedural rules. The local governing body shall also transmit a copy of the complete proposed comprehensive plan or plan amendment to any other unit of local government or government agency in the state that has filed a written request with the governing body for the plan or plan amendment. The local government may request a review by the state land planning agency pursuant to subsection (6) at the time of the transmittal of an amendment.

(b) A local governing body shall not transmit portions of a plan or plan amendment unless it has previously provided to all state agencies designated by the state land planning agency a complete copy of its adopted comprehensive plan pursuant to subsection (7) and as specified in the agency's procedural rules. In the case of comprehensive plan amendments, the local governing body shall transmit to the state land planning agency, the other reviewing agencies appropriate regional planning council and water management district, the Department of Environmental Protection, the Department of State, and the Department of Transportation, and, in the case of municipal plans, to the appropriate county and, in the case of county plans, to the Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer Services the supporting materials specified in the state land planning agency's procedural rules and, in cases in which the plan amendment is a result of an evaluation and appraisal report adopted pursuant to



4813

4814

4815

4816

4817 4818

4819

4820

4821

4822

4823

4824

4825

4826

4827

4828 4829

4830

4831 4832

4833

4834

4835

4836

4837

4838

4839

4840

4841

- s. 163.3191, a copy of the evaluation and appraisal report. Local governing bodies shall consolidate all proposed plan amendments into a single submission for each of the two plan amendment adoption dates during the calendar year pursuant to s. 163.3187.
- (c) A local government may adopt a proposed plan amendment previously transmitted pursuant to this subsection, unless review is requested or otherwise initiated pursuant to subsection (6).
- (d) In cases in which a local government transmits multiple individual amendments that can be clearly and legally separated and distinguished for the purpose of determining whether to review the proposed amendment, and the state land planning agency elects to review several or a portion of the amendments and the local government chooses to immediately adopt the remaining amendments not reviewed, the amendments immediately adopted and any reviewed amendments that the local government subsequently adopts together constitute one amendment cycle in accordance with s. 163.3187(1).
- (e) At the request of an applicant, a local government shall consider an application for zoning changes that would be required to properly enact the provisions of any proposed plan amendment transmitted pursuant to this subsection. Zoning changes approved by the local government are contingent upon the comprehensive plan or plan amendment transmitted becoming effective.
- (4) INTERGOVERNMENTAL REVIEW.—The governmental agencies specified in paragraph (3)(a) shall provide comments to the state land planning agency within 30 days after receipt by the



4842

4843

4844

4845

4846 4847

4848

4849

4850

4851

4852

4853

4854

4855

4856

4857

4858

4859

4860

4861

4862

4863

4864

4865

4866

4867

4868

4869

4870

state land planning agency of the complete proposed plan amendment. If the plan or plan amendment includes or relates to the public school facilities element pursuant to s. 163.3177(12), the state land planning agency shall submit a copy to the Office of Educational Facilities of the Commissioner of Education for review and comment. The appropriate regional planning council shall also provide its written comments to the state land planning agency within 30 days after receipt by the state land planning agency of the complete proposed plan amendment and shall specify any objections, recommendations for modifications, and comments of any other regional agencies to which the regional planning council may have referred the proposed plan amendment. Written comments submitted by the public within 30 days after notice of transmittal by the local government of the proposed plan amendment will be considered as if submitted by governmental agencies. All written agency and public comments must be made part of the file maintained under subsection (2).

(5) REGIONAL, COUNTY, AND MUNICIPAL REVIEW.—The review of the regional planning council pursuant to subsection (4) shall be limited to effects on regional resources or facilities identified in the strategic regional policy plan and extrajurisdictional impacts which would be inconsistent with the comprehensive plan of the affected local government. However, any inconsistency between a local plan or plan amendment and a strategic regional policy plan must not be the sole basis for a notice of intent to find a local plan or plan amendment not in compliance with this act. A regional planning council shall not review and comment on a proposed comprehensive plan it prepared



4871

4872

4873

4874

4875

4876

4877

4878

4879 4880

4881

4882

4883

4884

4885

4886

4887

4888

4889

4890

4891

4892

4893

4894

4895

4896

4897

4898

4899

itself unless the plan has been changed by the local government subsequent to the preparation of the plan by the regional planning agency. The review of the county land planning agency pursuant to subsection (4) shall be primarily in the context of the relationship and effect of the proposed plan amendment on any county comprehensive plan element. Any review by municipalities will be primarily in the context of the relationship and effect on the municipal plan.

## (6) STATE LAND PLANNING ACENCY REVIEW.

(a) The state land planning agency shall review a proposed plan amendment upon request of a regional planning council, affected person, or local government transmitting the plan amendment. The request from the regional planning council or affected person must be received within 30 days after transmittal of the proposed plan amendment pursuant to subsection (3). A regional planning council or affected person requesting a review shall do so by submitting a written request to the agency with a notice of the request to the local government and any other person who has requested notice.

(b) The state land planning agency may review any proposed plan amendment regardless of whether a request for review has been made, if the agency gives notice to the local government, and any other person who has requested notice, of its intention to conduct such a review within 35 days after receipt of the complete proposed plan amendment.

(c) The state land planning agency shall establish by rule a schedule for receipt of comments from the various government agencies, as well as written public comments, pursuant to subsection (4). If the state land planning agency elects to



4900

4901

4902

4903

4904

4905

4906

4907

4908 4909

4910

4911

4912

4913 4914

4915

4916

4917

4918

4919 4920

4921

4922

4923 4924

4925

4926

4927

4928

review the amendment or the agency is required to review the amendment as specified in paragraph (a), the agency shall issue a report giving its objections, recommendations, and comments regarding the proposed amendment within 60 days after receipt of the complete proposed amendment by the state land planning agency. When a federal, state, or regional agency has implemented a permitting program, the state land planning agency shall not require a local government to duplicate or exceed that permitting program in its comprehensive plan or to implement such a permitting program in its land development regulations. Nothing contained herein shall prohibit the state land planning agency in conducting its review of local plans or plan amendments from making objections, recommendations, and comments or making compliance determinations regarding densities and intensities consistent with the provisions of this part. In preparing its comments, the state land planning agency shall only base its considerations on written, and not oral, comments, from any source.

(d) The state land planning agency review shall identify all written communications with the agency regarding the proposed plan amendment. If the state land planning agency does not issue such a review, it shall identify in writing to the local government all written communications received 30 days after transmittal. The written identification must include a list of all documents received or generated by the agency, which list must be of sufficient specificity to enable the documents to be identified and copies requested, if desired, and the name of the person to be contacted to request copies of any identified document. The list of documents must be made a part



4929

4930

4931

4932

4933

4934

4935

4936

4937

4938

4939

4940

4941

4942

4943

4944

4945

4946

4947

4948

4949

4950

4951

4952

4953

4954 4955

4956 4957

of the public records of the state land planning agency.

(6) <del>(7)</del> LOCAL GOVERNMENT REVIEW OF COMMENTS; ADOPTION OF PLAN OR AMENDMENTS AND TRANSMITTAL.-

(a) The local government shall review the written comments submitted to it by the state land planning agency, and any other person, agency, or government. Any comments, recommendations, or objections and any reply to them shall be public documents, a part of the permanent record in the matter, and admissible in any proceeding in which the comprehensive plan or plan amendment may be at issue. The local government, upon receipt of written comments from the state land planning agency, shall have 120 days to adopt or adopt with changes the proposed comprehensive plan or s. 163.3191 plan amendments. In the case of comprehensive plan amendments other than those proposed pursuant to s. 163.3191, the local government shall have 60 days to adopt the amendment, adopt the amendment with changes, or determine that it will not adopt the amendment. The adoption of the proposed plan or plan amendment or the determination not to adopt a plan amendment, other than a plan amendment proposed pursuant to s. 163.3191, shall be made in the course of a public hearing pursuant to subsection (14) (15). The local government shall transmit the complete adopted comprehensive plan or plan amendment, including the names and addresses of persons compiled pursuant to paragraph  $(14)\frac{(15)}{(15)}(c)$ , to the state land planning agency as specified in the agency's procedural rules within 10 working days after adoption. The local governing body shall also transmit a copy of the adopted comprehensive plan or plan amendment to the regional planning agency and to any other unit of local government or governmental agency in the state that has



4958

4959

4960

4961

4962

4963

4964

4965

4966

4967

4968

4969

4970

4971

4972

4973

4974

4975

4976

4977

4978

4979

4980

4981

4982

4983

4984

4985

4986

filed a written request with the governing body for a copy of the plan or plan amendment.

- (b) If the adopted plan amendment is unchanged from the proposed plan amendment transmitted pursuant to subsection (3) and an affected person as defined in paragraph (1)(a) did not raise any objection, and the state land planning agency did not review the proposed plan amendment, and the state land planning agency did not raise any objections during its review pursuant to subsection (6), the local government may state in the transmittal letter that the plan amendment is unchanged and was not the subject of objections.
  - (7)  $\overline{(8)}$  NOTICE OF INTENT.
- (a) If the transmittal letter correctly states that the plan amendment is unchanged and was not the subject of review or objections pursuant to paragraph  $\frac{(7)}{(7)}$  (b), the state land planning agency has 20 days after receipt of the transmittal letter within which to issue a notice of intent that the plan amendment is in compliance.
- (b) Except as provided in paragraph (a) or in s. 163.3187(3), the state land planning agency, upon receipt of a local government's complete adopted comprehensive plan or plan amendment, shall have 45 days for review and to determine if the plan or plan amendment is in compliance with this act, unless the amendment is the result of a compliance agreement entered into under subsection (15)  $\frac{(16)}{(16)}$ , in which case the time period for review and determination shall be 30 days. If review was not conducted under subsection (6), The agency's determination must be based upon the plan amendment as adopted. If review was conducted under subsection (6), the agency's determination of



4987

4988

4989

4990

4991

49924993

4994

4995

4996

4997

4998

4999

5000

5001

5002

5003

5004 5005

5006

5007

5008

5009

5010

5011

5012

5013

5014

5015

compliance must be based only upon one or both of the following:

1. The state land planning agency's written comments to the local government pursuant to subsection (6); or

2. Any changes made by the local government to the comprehensive plan or plan amendment as adopted.

(c)1. During the time period provided for in this subsection, the state land planning agency shall issue, through a senior administrator or the secretary, as specified in the agency's procedural rules, a notice of intent to find that the plan or plan amendment is in compliance or not in compliance. A notice of intent shall be issued by publication in the manner provided by this paragraph and by mailing a copy to the local government. The advertisement shall be placed in that portion of the newspaper where legal notices appear. The advertisement shall be published in a newspaper that meets the size and circulation requirements set forth in paragraph (14)  $\frac{(15)}{(15)}$  (e) and that has been designated in writing by the affected local government at the time of transmittal of the amendment. Publication by the state land planning agency of a notice of intent in the newspaper designated by the local government shall be prima facie evidence of compliance with the publication requirements of this section. The state land planning agency shall post a copy of the notice of intent on the agency's Internet site. The agency shall, no later than the date the notice of intent is transmitted to the newspaper, send by regular mail a courtesy informational statement to persons who provide their names and addresses to the local government at the transmittal hearing or at the adoption hearing where the local government has provided the names and addresses of such persons



5016

5017

5018

5019

5020

5021

5022

5023

5024

5025

5026

5027

5028

5029

5030

5031

5032

5033

5034

5035

5036

5037

5038

5039

5040

5041

5042

5043

5044

to the department at the time of transmittal of the adopted amendment. The informational statements shall include the name of the newspaper in which the notice of intent will appear, the approximate date of publication, the ordinance number of the plan or plan amendment, and a statement that affected persons have 21 days after the actual date of publication of the notice to file a petition.

- 2. A local government that has an Internet site shall post a copy of the state land planning agency's notice of intent on the site within 5 days after receipt of the mailed copy of the agency's notice of intent.
- (8) (9) PROCESS IF LOCAL PLAN OR AMENDMENT IS IN COMPLIANCE.-
- (a) If the state land planning agency issues a notice of intent to find that the comprehensive plan or plan amendment transmitted pursuant to s. 163.3167, s. 163.3187, s. 163.3189, or s. 163.3191 is in compliance with this act, any affected person may file a petition with the agency pursuant to ss. 120.569 and 120.57 within 21 days after the publication of notice. In this proceeding, the local plan or plan amendment shall be determined to be in compliance if the local government's determination of compliance is fairly debatable.
- (b) The hearing shall be conducted by an administrative law judge of the Division of Administrative Hearings of the Department of Management Services, who shall hold the hearing in the county of and convenient to the affected local jurisdiction and submit a recommended order to the state land planning agency. The state land planning agency shall allow for the filing of exceptions to the recommended order and shall issue a



5045

5046

5047

5048

5049

5050

5051

5052

5053

5054

5055

5056

5057

5058

5059

5060

5061

5062

5063

5064

5065

5066

5067

5068

5069

5070

5071

5072

5073

final order after receipt of the recommended order if the state land planning agency determines that the plan or plan amendment is in compliance. If the state land planning agency determines that the plan or plan amendment is not in compliance, the agency shall submit the recommended order to the Administration Commission for final agency action.

- (9) <del>(10)</del> PROCESS IF LOCAL PLAN OR AMENDMENT IS NOT IN COMPLIANCE.-
- (a) If the state land planning agency issues a notice of intent to find the comprehensive plan or plan amendment not in compliance with this act, the notice of intent shall be forwarded to the Division of Administrative Hearings of the Department of Management Services, which shall conduct a proceeding under ss. 120.569 and 120.57 in the county of and convenient to the affected local jurisdiction. The parties to the proceeding shall be the state land planning agency, the affected local government, and any affected person who intervenes. No new issue may be alleged as a reason to find a plan or plan amendment not in compliance in an administrative pleading filed more than 21 days after publication of notice unless the party seeking that issue establishes good cause for not alleging the issue within that time period. Good cause shall not include excusable neglect. In the proceeding, the local government's determination that the comprehensive plan or plan amendment is in compliance is presumed to be correct. The local government's determination shall be sustained unless it is shown by a preponderance of the evidence that the comprehensive plan or plan amendment is not in compliance. The local government's determination that elements of its plans are related to and



5074

5075

5076 5077

5078

5079

5080

5081

5082

5083

5084

5085

5086

5087

5088

5089

5090

5091

5092

5093

5094

5095

5096

5097

5098

5099

5100

5101

5102

consistent with each other shall be sustained if the determination is fairly debatable.

- (b) The administrative law judge assigned by the division shall submit a recommended order to the Administration Commission for final agency action.
- (c) Prior to the hearing, the state land planning agency shall afford an opportunity to mediate or otherwise resolve the dispute. If a party to the proceeding requests mediation or other alternative dispute resolution, the hearing may not be held until the state land planning agency advises the administrative law judge in writing of the results of the mediation or other alternative dispute resolution. However, the hearing may not be delayed for longer than 90 days for mediation or other alternative dispute resolution unless a longer delay is agreed to by the parties to the proceeding. The costs of the mediation or other alternative dispute resolution shall be borne equally by all of the parties to the proceeding.

## $(10) \frac{(11)}{(11)}$ ADMINISTRATION COMMISSION.

(a) If the Administration Commission, upon a hearing pursuant to subsection (9) (8) or subsection (9) (10), finds that the comprehensive plan or plan amendment is not in compliance with this act, the commission shall specify remedial actions which would bring the comprehensive plan or plan amendment into compliance. The commission may direct state agencies not to provide funds to increase the capacity of roads, bridges, or water and sewer systems within the boundaries of those local governmental entities which have comprehensive plans or plan elements that are determined not to be in compliance. The commission order may also specify that the local government



5103

5104

5105 5106

5107

5108

5109

5110

5111

5112

5113

5114

5115

5116

5117

5118

5119

5120

5121

5122

5123

5124

5125

5126

5127

5128

5129

5130

5131

shall not be eligible for grants administered under the following programs:

- 1. The Florida Small Cities Community Development Block Grant Program, as authorized by ss. 290.0401-290.049.
- 2. The Florida Recreation Development Assistance Program, as authorized by chapter 375.
- 3. Revenue sharing pursuant to ss. 206.60, 210.20, and 218.61 and chapter 212, to the extent not pledged to pay back bonds.
- (b) If the local government is one which is required to include a coastal management element in its comprehensive plan pursuant to s. 163.3177(6)(g), the commission order may also specify that the local government is not eligible for funding pursuant to s. 161.091. The commission order may also specify that the fact that the coastal management element has been determined to be not in compliance shall be a consideration when the department considers permits under s. 161.053 and when the Board of Trustees of the Internal Improvement Trust Fund considers whether to sell, convey any interest in, or lease any sovereignty lands or submerged lands until the element is brought into compliance.
- (c) The sanctions provided by paragraphs (a) and (b) do shall not apply to a local government regarding any plan amendment, except for plan amendments that amend plans that have not been finally determined to be in compliance with this part, and except as provided in s. 163.3189(2) or s.  $163.3191 \frac{1}{8}$  $\frac{163.3191(11)}{1}$ .
- (11) <del>(12)</del> GOOD FAITH FILING.—The signature of an attorney or party constitutes a certificate that he or she has read the



pleading, motion, or other paper and that, to the best of his or her knowledge, information, and belief formed after reasonable inquiry, it is not interposed for any improper purpose, such as to harass or to cause unnecessary delay, or for economic advantage, competitive reasons, or frivolous purposes or needless increase in the cost of litigation. If a pleading, motion, or other paper is signed in violation of these requirements, the administrative law judge, upon motion or his or her own initiative, shall impose upon the person who signed it, a represented party, or both, an appropriate sanction, which may include an order to pay to the other party or parties the amount of reasonable expenses incurred because of the filing of the pleading, motion, or other paper, including a reasonable attorney's fee.

- (12) (13) EXCLUSIVE PROCEEDINGS.—The proceedings under this section shall be the sole proceeding or action for a determination of whether a local government's plan, element, or amendment is in compliance with this act.
- (13) (14) AREAS OF CRITICAL STATE CONCERN.—No proposed local government comprehensive plan or plan amendment which is applicable to a designated area of critical state concern shall be effective until a final order is issued finding the plan or amendment to be in compliance as defined in this section.

## $(14) \frac{(15)}{(15)}$ PUBLIC HEARINGS.

(a) The procedure for transmittal of a complete proposed comprehensive plan or plan amendment pursuant to subsection (3) and for adoption of a comprehensive plan or plan amendment pursuant to subsection  $\frac{(7)}{(6)}$  shall be by affirmative vote of not less than a majority of the members of the governing body



5161

5162

5163

5164

5165

5166

5167

5168

5169

5170

5171

5172

5173

5174

5175

5176

5177

5178 5179

5180

5181

5182

5183

5184

5185

5186

5187

5188 5189

present at the hearing. The adoption of a comprehensive plan or plan amendment shall be by ordinance. For the purposes of transmitting or adopting a comprehensive plan or plan amendment, the notice requirements in chapters 125 and 166 are superseded by this subsection, except as provided in this part.

- (b) The local governing body shall hold at least two advertised public hearings on the proposed comprehensive plan or plan amendment as follows:
- 1. The first public hearing shall be held at the transmittal stage pursuant to subsection (3). It shall be held on a weekday at least 7 days after the day that the first advertisement is published.
- 2. The second public hearing shall be held at the adoption stage pursuant to subsection (6)  $\frac{(7)}{(7)}$ . It shall be held on a weekday at least 5 days after the day that the second advertisement is published.
- (c) The local government shall provide a sign-in form at the transmittal hearing and at the adoption hearing for persons to provide their names and mailing addresses. The sign-in form must advise that any person providing the requested information will receive a courtesy informational statement concerning publications of the state land planning agency's notice of intent. The local government shall add to the sign-in form the name and address of any person who submits written comments concerning the proposed plan or plan amendment during the time period between the commencement of the transmittal hearing and the end of the adoption hearing. It is the responsibility of the person completing the form or providing written comments to accurately, completely, and legibly provide all information



5190

5191

5192

5193

5194

5195

5196

5197

5198

5199

5200

5201

5202

5203

5204 5205

5206 5207

5208

5209

5210

5211

5212

5213

5214

5215

5216

5217

5218

needed in order to receive the courtesy informational statement.

- (d) The agency shall provide a model sign-in form for providing the list to the agency which may be used by the local government to satisfy the requirements of this subsection.
- (e) If the proposed comprehensive plan or plan amendment changes the actual list of permitted, conditional, or prohibited uses within a future land use category or changes the actual future land use map designation of a parcel or parcels of land, the required advertisements shall be in the format prescribed by s. 125.66(4)(b)2. for a county or by s. 166.041(3)(c)2.b. for a municipality.

# (15) <del>(16)</del> COMPLIANCE AGREEMENTS.-

(a) At any time following the issuance of a notice of intent to find a comprehensive plan or plan amendment not in compliance with this part or after the initiation of a hearing pursuant to subsection  $(8) \frac{(9)}{(9)}$ , the state land planning agency and the local government may voluntarily enter into a compliance agreement to resolve one or more of the issues raised in the proceedings. Affected persons who have initiated a formal proceeding or have intervened in a formal proceeding may also enter into the compliance agreement. All parties granted intervenor status shall be provided reasonable notice of the commencement of a compliance agreement negotiation process and a reasonable opportunity to participate in such negotiation process. Negotiation meetings with local governments or intervenors shall be open to the public. The state land planning agency shall provide each party granted intervenor status with a copy of the compliance agreement within 10 days after the agreement is executed. The compliance agreement shall list each



5219

5220

5221

5222

5223

5224

5225

5226

5227

5228

5229

5230

5231

5232

5233

5234

5235 5236

5237

5238

5239

5240

5241

5242

5243

5244

5245

5246

5247

portion of the plan or plan amendment which is not in compliance, and shall specify remedial actions which the local government must complete within a specified time in order to bring the plan or plan amendment into compliance, including adoption of all necessary plan amendments. The compliance agreement may also establish monitoring requirements and incentives to ensure that the conditions of the compliance agreement are met.

- (b) Upon filing by the state land planning agency of a compliance agreement executed by the agency and the local government with the Division of Administrative Hearings, any administrative proceeding under ss. 120.569 and 120.57 regarding the plan or plan amendment covered by the compliance agreement shall be stayed.
- (c) Prior to its execution of a compliance agreement, the local government must approve the compliance agreement at a public hearing advertised at least 10 days before the public hearing in a newspaper of general circulation in the area in accordance with the advertisement requirements of subsection (15).
- (d) A local government may adopt a plan amendment pursuant to a compliance agreement in accordance with the requirements of paragraph  $(14)\frac{(15)}{(15)}$  (a). The plan amendment shall be exempt from the requirements of subsections (2)-(7). The local government shall hold a single adoption public hearing pursuant to the requirements of subparagraph (14)  $\frac{(15)}{(b)}$  (b) 2. and paragraph (14) (15)(e). Within 10 working days after adoption of a plan amendment, the local government shall transmit the amendment to the state land planning agency as specified in the agency's



5248

5249

5250

5251

5252

5253

5254

5255

5256

5257

5258

5259

5260

5261

5262

5263

5264

5265

5266

5267

5268

5269

5270

5271

5272

5273

5274

5275 5276

procedural rules, and shall submit one copy to the regional planning agency and to any other unit of local government or government agency in the state that has filed a written request with the governing body for a copy of the plan amendment, and one copy to any party to the proceeding under ss. 120.569 and 120.57 granted intervenor status.

- (e) The state land planning agency, upon receipt of a plan amendment adopted pursuant to a compliance agreement, shall issue a cumulative notice of intent addressing both the compliance agreement amendment and the plan or plan amendment that was the subject of the agreement, in accordance with subsection  $(7) \frac{(8)}{}$ .
- (f)1. If the local government adopts a comprehensive plan amendment pursuant to a compliance agreement and a notice of intent to find the plan amendment in compliance is issued, the state land planning agency shall forward the notice of intent to the Division of Administrative Hearings and the administrative law judge shall realign the parties in the pending proceeding under ss. 120.569 and 120.57, which shall thereafter be governed by the process contained in paragraphs (8)  $\frac{(9)}{(9)}$  (a) and (b), including provisions relating to challenges by an affected person, burden of proof, and issues of a recommended order and a final order, except as provided in subparagraph 2. Parties to the original proceeding at the time of realignment may continue as parties without being required to file additional pleadings to initiate a proceeding, but may timely amend their pleadings to raise any challenge to the amendment which is the subject of the cumulative notice of intent, and must otherwise conform to the rules of procedure of the Division of Administrative



5277

5278

5279

5280

5281

5282

5283

5284

5285

5286

5287

5288

5289

5290

5291

5292

5293

5294

5295

5296

5297

5298

5299

5300

5301

5302

5303

5304

5305

Hearings. Any affected person not a party to the realigned proceeding may challenge the plan amendment which is the subject of the cumulative notice of intent by filing a petition with the agency as provided in subsection (8) (9). The agency shall forward the petition filed by the affected person not a party to the realigned proceeding to the Division of Administrative Hearings for consolidation with the realigned proceeding.

- 2. If any of the issues raised by the state land planning agency in the original subsection (9) (10) proceeding are not resolved by the compliance agreement amendments, any intervenor in the original subsection (9) (10) proceeding may require those issues to be addressed in the pending consolidated realigned proceeding under ss. 120.569 and 120.57. As to those unresolved issues, the burden of proof shall be governed by subsection (9)  $\frac{(10)}{(10)}$ .
- 3. If the local government adopts a comprehensive plan amendment pursuant to a compliance agreement and a notice of intent to find the plan amendment not in compliance is issued, the state land planning agency shall forward the notice of intent to the Division of Administrative Hearings, which shall consolidate the proceeding with the pending proceeding and immediately set a date for hearing in the pending proceeding under ss. 120.569 and 120.57. Affected persons who are not a party to the underlying proceeding under ss. 120.569 and 120.57 may challenge the plan amendment adopted pursuant to the compliance agreement by filing a petition pursuant to subsection (10).
- (q) If the local government fails to adopt a comprehensive plan amendment pursuant to a compliance agreement, the state



5306

5307

5308 5309

5310

5311

5312

5313

5314

5315

5316

5317

5318

5319

5320 5321

5322

5323

5324

5325

5326

5327

5328

5329

5330

5331

5332

5333

5334

land planning agency shall notify the Division of Administrative Hearings, which shall set the hearing in the pending proceeding under ss. 120.569 and 120.57 at the earliest convenient time.

- (h) This subsection does not prohibit a local government from amending portions of its comprehensive plan other than those which are the subject of the compliance agreement. However, such amendments to the plan may not be inconsistent with the compliance agreement.
- (i) Nothing in this subsection is intended to limit the parties from entering into a compliance agreement at any time before the final order in the proceeding is issued, provided that the provisions of paragraph (c) shall apply regardless of when the compliance agreement is reached.
- (j) Nothing in this subsection is intended to force any party into settlement against its will or to preclude the use of other informal dispute resolution methods, such as the services offered by the Florida Growth Management Dispute Resolution Consortium, in the course of or in addition to the method described in this subsection.
- (17) COMMUNITY VISION AND URBAN BOUNDARY PLAN AMENDMENTS .- A local government that has adopted a community vision and urban service boundary under s. 163.3177(13) and (14) may adopt a plan amendment related to map amendments solely to property within an urban service boundary in the manner described in subsections (1), (2), (7), (14), (15), and (16) and s. 163.3187(1)(c)1.d. and e., 2., and 3., such that state and regional agency review is eliminated. The department may not issue an objections, recommendations, and comments report on proposed plan amendments or a notice of intent on adopted plan amendments; however,



5335

5336

53375338

5339

5340

53415342

5343

5344

5345

5346

5347

5348

5349

5350

5351

53525353

53545355

53565357

5358

5359

5360

5361

5362

5363

affected persons, as defined by paragraph (1)(a), may file a petition for administrative review pursuant to the requirements of s. 163.3187(3)(a) to challenge the compliance of an adopted plan amendment. This subsection does not apply to any amendment within an area of critical state concern, to any amendment that increases residential densities allowable in high-hazard coastal areas as defined in s. 163.3178(2)(h), or to a text change to the goals, policies, or objectives of the local government's comprehensive plan. Amendments submitted under this subsection are exempt from the limitation on the frequency of plan amendments in s. 163.3187.

(18) URBAN INFILL AND REDEVELOPMENT PLAN AMENDMENTS.-A municipality that has a designated urban infill and redevelopment area under s. 163.2517 may adopt a plan amendment related to map amendments solely to property within a designated urban infill and redevelopment area in the manner described in subsections (1), (2), (7), (14), (15), and (16) and s. 163.3187(1)(c)1.d. and e., 2., and 3., such that state and regional agency review is eliminated. The department may not issue an objections, recommendations, and comments report on proposed plan amendments or a notice of intent on adopted plan amendments; however, affected persons, as defined by paragraph (1) (a), may file a petition for administrative review pursuant to the requirements of s. 163.3187(3)(a) to challenge the compliance of an adopted plan amendment. This subsection does not apply to any amendment within an area of critical state concern, to any amendment that increases residential densities allowable in high-hazard coastal areas as defined in s. 163.3178(2)(h), or to a text change to the goals, policies, or



5364

5365

5366 5367

5368 5369

5370

5371 5372

5373

5374

5375

5376

5377

5378

5379

5380

5381 5382

5383

5384

5385

5386 5387

5388

5389

5390

5391

5392

objectives of the local government's comprehensive plan. Amendments submitted under this subsection are exempt from the limitation on the frequency of plan amendments in s. 163.3187.

(19) HOUSING INCENTIVE STRATEGY PLAN AMENDMENTS. - Any local government that identifies in its comprehensive plan the types of housing developments and conditions for which it will consider plan amendments that are consistent with the local housing incentive strategies identified in s. 420.9076 and authorized by the local government may expedite consideration of such plan amendments. At least 30 days prior to adopting a plan amendment pursuant to this subsection, the local government shall notify the state land planning agency of its intent to adopt such an amendment, and the notice shall include the local government's evaluation of site suitability and availability of facilities and services. A plan amendment considered under this subsection shall require only a single public hearing before the local governing body, which shall be a plan amendment adoption hearing as described in subsection (7). The public notice of the hearing required under subparagraph (15) (b) 2. must include a statement that the local government intends to use the expedited adoption process authorized under this subsection. The state land planning agency shall issue its notice of intent required under subsection (8) within 30 days after determining that the amendment package is complete. Any further proceedings shall be governed by subsections (9) - (16).

Section 19. Subsection (6) of section 163.3187, Florida Statutes, is amended to read:

163.3187 Process for adoption of small-scale comprehensive plan amendment of adopted comprehensive plan.-



5393

5394

5395 5396

5397

5398

5399

5400

5401 5402

5403

5404

5405

5406

5407

5408

5409 5410

5411

5412 5413

5414 5415

5416

5417

5418

5419

5420

5421

- (1) Amendments to comprehensive plans adopted pursuant to this part may be made not more than two times during any calendar year, except:
- (a) In the case of an emergency, comprehensive plan amendments may be made more often than twice during the calendar year if the additional plan amendment receives the approval of all of the members of the governing body. "Emergency" means any occurrence or threat thereof whether accidental or natural, caused by humankind, in war or peace, which results or may result in substantial injury or harm to the population or substantial damage to or loss of property or public funds.
- (b) Any local government comprehensive plan amendments directly related to a proposed development of regional impact, including changes which have been determined to be substantial deviations and including Florida Quality Developments pursuant to s. 380.061, may be initiated by a local planning agency and considered by the local governing body at the same time as the application for development approval using the procedures provided for local plan amendment in this section and applicable <del>local ordinances.</del>
- (1) (c) Any local government comprehensive plan amendments directly related to proposed small scale development activities may be approved without regard to statutory limits on the frequency of consideration of amendments to the local comprehensive plan. A small scale development amendment may be adopted only under the following conditions:
- (a)  $\frac{1}{1}$ . The proposed amendment involves a use of 10 acres or fewer and:
  - (b) a. The cumulative annual effect of the acreage for all



5422

5423

5424

5425

5426 5427

5428

5429

5430

5431

5432

5433

5434

5435

5436

5437

5438

5439

5440

5441

5442

5443

5444

5445

5446

5447

5448

5449 5450

small scale development amendments adopted by the local government shall not exceed:

(I) a maximum of 120 acres in a calendar year. <del>local</del> government that contains areas specifically designated in the local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e); however, amendments under this paragraph may be applied to no more than 60 acres annually of property outside the designated areas listed in this sub-sub-subparagraph. Amendments adopted pursuant to paragraph (k) shall not be counted toward the acreage limitations for small scale amendments under this paragraph.

(II) A maximum of 80 acres in a local government that does not contain any of the designated areas set forth in sub-subsubparagraph (I).

(III) A maximum of 120 acres in a county established pursuant to s. 9, Art. VIII of the State Constitution.

b. The proposed amendment does not involve the same property granted a change within the prior 12 months.

c. The proposed amendment does not involve the same owner's property within 200 feet of property granted a change within the prior 12 months.

(c) d. The proposed amendment does not involve a text change to the goals, policies, and objectives of the local government's comprehensive plan, but only proposes a land use change to the



5451

5452

5453 5454

5455

5456

5457

5458

5459

5460

5461

5462

5463

5464

5465

5466

5467 5468

5469

5470

5471

5472

5473

5474

5475

5476

5477

5478

5479

future land use map for a site-specific small scale development activity. However, text changes that relate directly to, and are adopted simultaneously with, the small scale future land use map amendment shall be permissible under this section.

(d) e. The property that is the subject of the proposed amendment is not located within an area of critical state concern, unless the project subject to the proposed amendment involves the construction of affordable housing units meeting the criteria of s. 420.0004(3), and is located within an area of critical state concern designated by s. 380.0552 or by the Administration Commission pursuant to s. 380.05(1). Such amendment is not subject to the density limitations of subsubparagraph f., and shall be reviewed by the state land planning agency for consistency with the principles for guiding development applicable to the area of critical state concern where the amendment is located and shall not become effective until a final order is issued under s. 380.05(6).

f. If the proposed amendment involves a residential land use, the residential land use has a density of 10 units or less per acre or the proposed future land use category allows a maximum residential density of the same or less than the maximum residential density allowable under the existing future land use category, except that this limitation does not apply to small scale amendments involving the construction of affordable housing units meeting the criteria of s. 420.0004(3) on property which will be the subject of a land use restriction agreement, or small scale amendments described in sub-sub-subparagraph a.(I) that are designated in the local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as



5480

5481

5482

5483

5484

5485

5486

5487 5488

5489 5490

5491 5492

5493

5494

5495

5496 5497

5498

5499

5500

5501

5502

5503

5504

5505

5506

5507

5508

defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e).

2.a. A local government that proposes to consider a plan amendment pursuant to this paragraph is not required to comply with the procedures and public notice requirements of s. 163.3184(15)(c) for such plan amendments if the local government complies with the provisions in s. 125.66(4)(a) for a county or in s. 166.041(3)(c) for a municipality. If a request for a plan amendment under this paragraph is initiated by other than the local government, public notice is required.

b. The local government shall send copies of the notice and amendment to the state land planning agency, the regional planning council, and any other person or entity requesting a copy. This information shall also include a statement identifying any property subject to the amendment that is located within a coastal high-hazard area as identified in the local comprehensive plan.

(2) 3. Small scale development amendments adopted pursuant to this section paragraph require only one public hearing before the governing board, which shall be an adoption hearing as described in s. 163.3184(11)(7), and are not subject to the requirements of s. 163.3184(3)-(6) unless the local government elects to have them subject to those requirements.

(3)4. If the small scale development amendment involves a site within an area that is designated by the Governor as a rural area of critical economic concern as defined under s.



5509

5510

5511

5512

5513

5514

5515

5516

5517

5518

5519

5520

5521

5522

5523

5524

5525

5526

5527

5528

5529

5530

5531

5532

5533

5534

5535

5536

5537

288.0656(2)(d) $\frac{(7)}{(7)}$  for the duration of such designation, the 10acre limit listed in subsection (1) subparagraph 1. shall be increased by 100 percent to 20 acres. The local government approving the small scale plan amendment shall certify to the Office of Tourism, Trade, and Economic Development that the plan amendment furthers the economic objectives set forth in the executive order issued under s. 288.0656(7), and the property subject to the plan amendment shall undergo public review to ensure that all concurrency requirements and federal, state, and local environmental permit requirements are met.

- (d) Any comprehensive plan amendment required by a compliance agreement pursuant to s. 163.3184(16) may be approved without regard to statutory limits on the frequency of adoption of amendments to the comprehensive plan.
- (e) A comprehensive plan amendment for location of a state correctional facility. Such an amendment may be made at any time and does not count toward the limitation on the frequency of plan amendments.
- (f) The capital improvements element annual update required in s. 163.3177(3)(b)1. and any amendments directly related to the schedule.
- (g) Any local government comprehensive plan amendments directly related to proposed redevelopment of brownfield areas designated under s. 376.80 may be approved without regard to statutory limits on the frequency of consideration of amendments to the local comprehensive plan.
- (h) Any comprehensive plan amendments for port transportation facilities and projects that are eligible for funding by the Florida Scaport Transportation and Economic



5538

5539

5540

5541

5542

5543

5544

5545

5546

5547

5548

5549 5550

5551

5552

5553

5554

5555

5556

5557

5558

5559

5560 5561

5562

5563

5564

5565

5566

Development Council pursuant to s. 311.07.

(i) A comprehensive plan amendment for the purpose of designating an urban infill and redevelopment area under s. 163.2517 may be approved without regard to the statutory limits on the frequency of amendments to the comprehensive plan.

(i) Any comprehensive plan amendment to establish public school concurrency pursuant to s. 163.3180(13), including, but not limited to, adoption of a public school facilities element and adoption of amendments to the capital improvements element and intergovernmental coordination element. In order to ensure the consistency of local government public school facilities elements within a county, such elements shall be prepared and adopted on a similar time schedule.

(k) A local comprehensive plan amendment directly related to providing transportation improvements to enhance life safety on Controlled Access Major Arterial Highways identified in the Florida Intrastate Highway System, in counties as defined in s. 125.011, where such roadways have a high incidence of traffic accidents resulting in serious injury or death. Any such amendment shall not include any amendment modifying the designation on a comprehensive development plan land use map nor any amendment modifying the allowable densities or intensities of any land.

(1) A comprehensive plan amendment to adopt a public educational facilities element pursuant to s. 163.3177(12) and future land-use-map amendments for school siting may be approved notwithstanding statutory limits on the frequency of adopting plan amendments.

(m) A comprehensive plan amendment that addresses criteria



5567

5568

5569

5570

5571

5572

5573

5574

5575

5576

5577

5578

5579

5580

5581

5582

5583

5584

5585

5586 5587

5588

5589

5590

5591

5592

5593

5594

5595

or compatibility of land uses adjacent to or in close proximity to military installations in a local government's future land use element does not count toward the limitation on the frequency of the plan amendments.

- (n) Any local government comprehensive plan amendment establishing or implementing a rural land stewardship area pursuant to the provisions of s. 163.3177(11)(d).
- (o) A comprehensive plan amendment that is submitted by an area designated by the Governor as a rural area of critical economic concern under s. 288.0656(7) and that meets the economic development objectives may be approved without regard to the statutory limits on the frequency of adoption of amendments to the comprehensive plan.
- (p) Any local government comprehensive plan amendment that is consistent with the local housing incentive strategies identified in s. 420.9076 and authorized by the local government.
- (q) Any local government plan amendment to designate an urban service area as a transportation concurrency exception area under s. 163.3180(5)(b)2. or 3. and an area exempt from the development-of-regional-impact process under s. 380.06(29).
- (4) (2) Comprehensive plans may only be amended in such a way as to preserve the internal consistency of the plan pursuant to s. 163.3177(2). Corrections, updates, or modifications of current costs which were set out as part of the comprehensive plan shall not, for the purposes of this act, be deemed to be amendments.
- (3) (a) The state land planning agency shall not review or issue a notice of intent for small scale development amendments



5596

5597

5598

5599

5600

5601

5602

5603

5604

5605

5606

5607

5608

5609

5610

5611

5612

5613

5614

5615

5616

5617

5618

5619

5620

5621

5622

5623

5624

## which satisfy the requirements of paragraph (1)(c).

(5) (a) Any affected person may file a petition with the Division of Administrative Hearings pursuant to ss. 120.569 and 120.57 to request a hearing to challenge the compliance of a small scale development amendment with this act within 30 days following the local government's adoption of the amendment and  $\tau$ shall serve a copy of the petition on the local government, and shall furnish a copy to the state land planning agency. An administrative law judge shall hold a hearing in the affected jurisdiction not less than 30 days nor more than 60 days following the filing of a petition and the assignment of an administrative law judge. The parties to a hearing held pursuant to this subsection shall be the petitioner, the local government, and any intervenor. In the proceeding, the plan amendment shall be determined to be in compliance if the local government's determination that the small scale development amendment is in compliance is fairly debatable presumed to be correct. The local government's determination shall be sustained unless it is shown by a preponderance of the evidence that the amendment is not in compliance with the requirements of this act. In any proceeding initiated pursuant to this subsection, The state land planning agency may not intervene in any proceeding initiated pursuant to this section.

(b) 1. If the administrative law judge recommends that the small scale development amendment be found not in compliance, the administrative law judge shall submit the recommended order to the Administration Commission for final agency action. If the administrative law judge recommends that the small scale development amendment be found in compliance, the administrative



5625

5626

5627

5628

5629

5630

5631

5632

5633

5634

5635

5636

5637

5638

5639

5640

5641

5642

5643

5644 5645

5646

5647

5648

5649

5650

5651

5652 5653

law judge shall submit the recommended order to the state land planning agency.

- 2. If the state land planning agency determines that the plan amendment is not in compliance, the agency shall submit, within 30 days following its receipt, the recommended order to the Administration Commission for final agency action. If the state land planning agency determines that the plan amendment is in compliance, the agency shall enter a final order within 30 days following its receipt of the recommended order.
- (c) Small scale development amendments shall not become effective until 31 days after adoption. If challenged within 30 days after adoption, small scale development amendments shall not become effective until the state land planning agency or the Administration Commission, respectively, issues a final order determining that the adopted small scale development amendment is in compliance.
- (d) In all challenges under this subsection, when a determination of compliance as defined in s. 163.3184(1)(b) is made, consideration shall be given to the plan amendment as a whole and whether the plan amendment furthers the intent of this part.
- (4) Each governing body shall transmit to the state land planning agency a current copy of its comprehensive plan not later than December 1, 1985. Each governing body shall also transmit copies of any amendments it adopts to its comprehensive plan so as to continually update the plans on file with the state land planning agency.
- (5) Nothing in this part is intended to prohibit or limit the authority of local governments to require that a person



5654

5655

5656

5657

5658

5659

5660

5661

5662

5663

5664

5665

5666 5667

5668

5669

5670

5671 5672

5673

5674 5675

5676

5677

5678

5679

5680

5681

5682

requesting an amendment pay some or all of the cost of public notice.

(6) (a) No local government may amend its comprehensive plan after the date established by the state land planning agency for adoption of its evaluation and appraisal report unless it has submitted its report or addendum to the state land planning agency as prescribed by s. 163.3191, except for plan amendments described in paragraph (1) (b) or paragraph (1) (h).

(b) A local government may amend its comprehensive plan after it has submitted its adopted evaluation and appraisal report and for a period of 1 year after the initial determination of sufficiency regardless of whether the report has been determined to be insufficient.

(c) A local government may not amend its comprehensive plan, except for plan amendments described in paragraph (1) (b), if the 1-year period after the initial sufficiency determination of the report has expired and the report has not been determined to be sufficient.

(d) When the state land planning agency has determined that the report has sufficiently addressed all pertinent provisions of s. 163.3191, the local government may amend its comprehensive plan without the limitations imposed by paragraph (a) or paragraph (c).

(e) Any plan amendment which a local government attempts to adopt in violation of paragraph (a) or paragraph (c) is invalid, but such invalidity may be overcome if the local government readopts the amendment and transmits the amendment to the state land planning agency pursuant to s. 163.3184(7) after the report is determined to be sufficient.



5683

5684

5685 5686

5687

5688

5689 5690

5691

5692

5693

5694

5695

5696

5697

5698

5699 5700

5701

5702

5703

5704

5705

5706

5707

5708

5709

5710 5711

Section 20. Section 163.3191, Florida Statutes, is amended to read:

163.3191 Evaluation and appraisal of comprehensive plan.-

- (1) At least once every 7 years, each local government shall evaluate its comprehensive plan to determine if plan amendments are necessary to reflect changes in state requirements in this part since the last update of the comprehensive plan, and notify the state land planning agency as to its determination.
- (2) If the local government determines amendments to its comprehensive plan are necessary to reflect changes in state requirements, the local government shall prepare and transmit within 1 year such plan amendment or amendments for review pursuant to s. 163.3184.
- (3) Local governments are encouraged to comprehensively evaluate and, as necessary, update comprehensive plans to reflect changes in local conditions. Plan amendments transmitted pursuant to this section shall be reviewed in accordance with s. 163.3184.
- (4) If a local government fails to submit its letter prescribed by subsection (1) or update its plan pursuant to subsection (2), it may not amend its comprehensive plan until such time as it complies with this section.
- (1) The planning program shall be a continuous and ongoing process. Each local government shall adopt an evaluation and appraisal report once every 7 years assessing the progress in implementing the local government's comprehensive plan. Furthermore, it is the intent of this section that:
  - (a) Adopted comprehensive plans be reviewed through such



5712

5713

5714

5715 5716

5717

5718

5719

5720

5721

5722

5723

5724

5725

5726

5727

5728

5729

5730

5731

5732

5733

5734

5735

5736

5737

5738

5739

5740

evaluation process to respond to changes in state, regional, and local policies on planning and growth management and changing conditions and trends, to ensure effective intergovernmental coordination, and to identify major issues regarding the community's achievement of its goals.

- (b) After completion of the initial evaluation and appraisal report and any supporting plan amendments, each subsequent evaluation and appraisal report must evaluate the comprehensive plan in effect at the time of the initiation of the evaluation and appraisal report process.
- (c) Local governments identify the major issues, if applicable, with input from state agencies, regional agencies, adjacent local governments, and the public in the evaluation and appraisal report process. It is also the intent of this section to establish minimum requirements for information to ensure predictability, certainty, and integrity in the growth management process. The report is intended to serve as a summary audit of the actions that a local government has undertaken and identify changes that it may need to make. The report should be based on the local government's analysis of major issues to further the community's goals consistent with statewide minimum standards. The report is not intended to require a comprehensive rewrite of the elements within the local plan, unless a local government chooses to do so.
- (2) The report shall present an evaluation and assessment of the comprehensive plan and shall contain appropriate statements to update the comprehensive plan, including, but not limited to, words, maps, illustrations, or other media, related to:



5741

5742

5743

5744

5745

5746

5747

5748

5749 5750

5751

5752

5753

5754

5755

5756

5757

5758 5759

5760

5761

5762

5763

5764

5765

5766

5767

5768

5769

- (a) Population growth and changes in land area, including annexation, since the adoption of the original plan or the most recent update amendments.
  - (b) The extent of vacant and developable land.
- (c) The financial feasibility of implementing the comprehensive plan and of providing needed infrastructure to achieve and maintain adopted level-of-service standards and sustain concurrency management systems through the capital improvements element, as well as the ability to address infrastructure backlogs and meet the demands of growth on public services and facilities.
- (d) The location of existing development in relation to the location of development as anticipated in the original plan, or in the plan as amended by the most recent evaluation and appraisal report update amendments, such as within areas designated for urban growth.
- (e) An identification of the major issues for the jurisdiction and, where pertinent, the potential social, economic, and environmental impacts.
- (f) Relevant changes to the state comprehensive plan, the requirements of this part, the minimum criteria contained in chapter 9J-5, Florida Administrative Code, and the appropriate strategic regional policy plan since the adoption of the original plan or the most recent evaluation and appraisal report update amendments.
- (q) An assessment of whether the plan objectives within each element, as they relate to major issues, have been achieved. The report shall include, as appropriate, an identification as to whether unforeseen or unanticipated changes



5770

5771

5772 5773

5774

5775

5776

5777

5778 5779

5780

5781

5782 5783

5784

5785

5786

5787

5788

5789

5790

5791

5792

5793

5794

5795

5796

5797

5798

in circumstances have resulted in problems or opportunities with respect to major issues identified in each element and the social, economic, and environmental impacts of the issue.

- (h) A brief assessment of successes and shortcomings related to each element of the plan.
- (i) The identification of any actions or corrective measures, including whether plan amendments are anticipated to address the major issues identified and analyzed in the report. Such identification shall include, as appropriate, new population projections, new revised planning timeframes, a revised future conditions map or map series, an updated capital improvements element, and any new and revised goals, objectives, and policies for major issues identified within each element. This paragraph shall not require the submittal of the plan amendments with the evaluation and appraisal report.
- (j) A summary of the public participation program and activities undertaken by the local government in preparing the report.
- (k) The coordination of the comprehensive plan with existing public schools and those identified in the applicable educational facilities plan adopted pursuant to s. 1013.35. The assessment shall address, where relevant, the success or failure of the coordination of the future land use map and associated planned residential development with public schools and their capacities, as well as the joint decisionmaking processes engaged in by the local government and the school board in regard to establishing appropriate population projections and the planning and siting of public school facilities. For those counties or municipalities that do not have a public schools



5799

5800

5801

5802

5803

5804

5805

5806

5807 5808

5809

5810

5811

5812

5813

5814

5815

5816 5817

5818

5819

5820

5821

5822

5823

5824

5825 5826

5827

interlocal agreement or public school facilities element, the assessment shall determine whether the local government continues to meet the criteria of s. 163.3177(12). If the county or municipality determines that it no longer meets the criteria, it must adopt appropriate school concurrency goals, objectives, and policies in its plan amendments pursuant to the requirements of the public school facilities element, and enter into the existing interlocal agreement required by ss. 163.3177(6)(h)2. and 163.31777 in order to fully participate in the school concurrency system.

(1) The extent to which the local government has been successful in identifying alternative water supply projects and traditional water supply projects, including conservation and reuse, necessary to meet the water needs identified in s. 373.709(2)(a) within the local government's jurisdiction. The report must evaluate the degree to which the local government has implemented the work plan for building public, private, and regional water supply facilities, including development of alternative water supplies, identified in the element as necessary to serve existing and new development.

(m) If any of the jurisdiction of the local government is located within the coastal high-hazard area, an evaluation of whether any past reduction in land use density impairs the property rights of current residents when redevelopment occurs, including, but not limited to, redevelopment following a natural disaster. The property rights of current residents shall be balanced with public safety considerations. The local government must identify strategies to address redevelopment feasibility and the property rights of affected residents. These strategies



5828

5829

5830

5831

5832

5833

5834

5835

5836 5837

5838

5839

5840

5841

5842

5843

5844

5845

5846

5847 5848

5849

5850

5851

5852 5853

5854 5855

5856

may include the authorization of redevelopment up to the actual built density in existence on the property prior to the natural disaster or redevelopment.

- (n) An assessment of whether the criteria adopted pursuant to s. 163.3177(6)(a) were successful in achieving compatibility with military installations.
- (o) The extent to which a concurrency exception area designated pursuant to s. 163.3180(5), a concurrency management area designated pursuant to s. 163.3180(7), or a multimodal transportation district designated pursuant to s. 163.3180(15) has achieved the purpose for which it was created and otherwise complies with the provisions of s. 163.3180.
- (p) An assessment of the extent to which changes are needed to develop a common methodology for measuring impacts on transportation facilities for the purpose of implementing its concurrency management system in coordination with the municipalities and counties, as appropriate pursuant to s. <del>163.3180(10).</del>
- (3) Voluntary scoping meetings may be conducted by each local government or several local governments within the same county that agree to meet together. Joint meetings among all local governments in a county are encouraged. All scoping meetings shall be completed at least 1 year prior to the established adoption date of the report. The purpose of the meetings shall be to distribute data and resources available to assist in the preparation of the report, to provide input on major issues in each community that should be addressed in the report, and to advise on the extent of the effort for the components of subsection (2). If scoping meetings are held, the



5857

5858

5859 5860

5861

5862

5863

5864

5865

5866 5867

5868

5869

5870

5871

5872

5873

5874

5875

5876

5877

5878

5879

5880

5881

5882

5883

5884

5885

local government shall invite each state and regional reviewing agency, as well as adjacent and other affected local governments. A preliminary list of new data and major issues that have emerged since the adoption of the original plan, or the most recent evaluation and appraisal report-based update amendments, should be developed by state and regional entities and involved local governments for distribution at the scoping meeting. For purposes of this subsection, a "scoping meeting" is a meeting conducted to determine the scope of review of the evaluation and appraisal report by parties to which the report relates.

(4) The local planning agency shall prepare the evaluation and appraisal report and shall make recommendations to the governing body regarding adoption of the proposed report. The local planning agency shall prepare the report in conformity with its public participation procedures adopted as required by s. 163.3181. During the preparation of the proposed report and prior to making any recommendation to the governing body, the local planning agency shall hold at least one public hearing, with public notice, on the proposed report. At a minimum, the format and content of the proposed report shall include a table of contents; numbered pages; element headings; section headings within elements; a list of included tables, maps, and figures; a title and sources for all included tables; a preparation date; and the name of the preparer. Where applicable, maps shall include major natural and artificial geographic features; city, county, and state lines; and a legend indicating a north arrow, map scale, and the date.

(5) Ninety days prior to the scheduled adoption date, the



5886

5887

5888

5889

5890

5891

5892

5893

5894

5895

5896

5897

5898

5899

5900

5901

5902

5903 5904

5905 5906

5907

5908

5909

5910

5911

5912

5913

5914

local government may provide a proposed evaluation and appraisal report to the state land planning agency and distribute copies to state and regional commenting agencies as prescribed by rule, adjacent jurisdictions, and interested citizens for review. All review comments, including comments by the state land planning agency, shall be transmitted to the local government and state land planning agency within 30 days after receipt of the proposed report.

(6) The governing body, after considering the review comments and recommended changes, if any, shall adopt the evaluation and appraisal report by resolution or ordinance at a public hearing with public notice. The governing body shall adopt the report in conformity with its public participation procedures adopted as required by s. 163.3181. The local government shall submit to the state land planning agency three copies of the report, a transmittal letter indicating the dates of public hearings, and a copy of the adoption resolution or ordinance. The local government shall provide a copy of the report to the reviewing agencies which provided comments for the proposed report, or to all the reviewing agencies if a proposed report was not provided pursuant to subsection (5), including the adjacent local governments. Within 60 days after receipt, the state land planning agency shall review the adopted report and make a preliminary sufficiency determination that shall be forwarded by the agency to the local government for its consideration. The state land planning agency shall issue a final sufficiency determination within 90 days after receipt of the adopted evaluation and appraisal report.

(7) The intent of the evaluation and appraisal process is



5915

5916

5917 5918

5919

5920

5921 5922

5923

5924

5925 5926

5927

5928

5929

5930

5931

5932 5933

5934

5935

5936 5937

5938 5939

5940 5941

5942

5943

the preparation of a plan update that clearly and concisely achieves the purpose of this section. Toward this end, the sufficiency review of the state land planning agency shall concentrate on whether the evaluation and appraisal report sufficiently fulfills the components of subsection (2). If the state land planning agency determines that the report is insufficient, the governing body shall adopt a revision of the report and submit the revised report for review pursuant to subsection (6).

(8) The state land planning agency may delegate the review of evaluation and appraisal reports, including all state land planning agency duties under subsections (4) - (7), to the appropriate regional planning council. When the review has been delegated to a regional planning council, any local government in the region may elect to have its report reviewed by the regional planning council rather than the state land planning agency. The state land planning agency shall by agreement provide for uniform and adequate review of reports and shall retain oversight for any delegation of review to a regional planning council.

(9) The state land planning agency may establish a phased schedule for adoption of reports. The schedule shall provide each local government at least 7 years from plan adoption or last established adoption date for a report and shall allot approximately one-seventh of the reports to any 1 year. In order to allow the municipalities to use data and analyses gathered by the counties, the state land planning agency shall schedule municipal report adoption dates between 1 year and 18 months later than the report adoption date for the county in which



5944

5945

5946

5947

5948

5949

5950

5951

59525953

5954

5955

5956

5957

5958

5959

5960

5961

5962

5963 5964

5965

5966

5967

5968

5969

5970

5971

5972

those municipalities are located. A local government may adopt its report no earlier than 90 days prior to the established adoption date. Small municipalities which were scheduled by chapter 9J-33, Florida Administrative Code, to adopt their evaluation and appraisal report after February 2, 1999, shall be rescheduled to adopt their report together with the other municipalities in their county as provided in this subsection.

(10) The governing body shall amend its comprehensive plan based on the recommendations in the report and shall update the comprehensive plan based on the components of subsection (2), pursuant to the provisions of ss. 163.3184, 163.3187, and 163.3189. Amendments to update a comprehensive plan based on the evaluation and appraisal report shall be adopted during a single amendment cycle within 18 months after the report is determined to be sufficient by the state land planning agency, except the state land planning agency may grant an extension for adoption of a portion of such amendments. The state land planning agency may grant a 6-month extension for the adoption of such amendments if the request is justified by good and sufficient cause as determined by the agency. An additional extension may also be granted if the request will result in greater coordination between transportation and land use, for the purposes of improving Florida's transportation system, as determined by the agency in coordination with the Metropolitan Planning Organization program. Beginning July 1, 2006, failure to timely adopt and transmit update amendments to the comprehensive plan based on the evaluation and appraisal report shall result in a local government being prohibited from adopting amendments to the comprehensive plan until the



5973

5974

59755976

5977

59785979

5980

5981

5982

5983

59845985

5986

5987

5988

5989

5990

5991

5992

5993

5994 5995

5996

5997

5998

5999

6000

6001

evaluation and appraisal report update amendments have been adopted and transmitted to the state land planning agency. The prohibition on plan amendments shall commence when the update amendments to the comprehensive plan are past due. The comprehensive plan as amended shall be in compliance as defined in s. 163.3184(1)(b). Within 6 months after the effective date of the update amendments to the comprehensive plan, the local government shall provide to the state land planning agency and to all agencies designated by rule a complete copy of the updated comprehensive plan.

(11) The Administration Commission may impose the sanctions provided by s. 163.3184(11) against any local government that fails to adopt and submit a report, or that fails to implement its report through timely and sufficient amendments to its local plan, except for reasons of excusable delay or valid planning reasons agreed to by the state land planning agency or found present by the Administration Commission. Sanctions for untimely or insufficient plan amendments shall be prospective only and shall begin after a final order has been issued by the Administration Commission and a reasonable period of time has been allowed for the local government to comply with an adverse determination by the Administration Commission through adoption of plan amendments that are in compliance. The state land planning agency may initiate, and an affected person may intervene in, such a proceeding by filing a petition with the Division of Administrative Hearings, which shall appoint an administrative law judge and conduct a hearing pursuant to ss. 120.569 and 120.57(1) and shall submit a recommended order to the Administration Commission. The affected local government



6002

6003

6004

6005

6006

6007

6008

6009

6010

6011 6012

6013

6014

6015

6016

6017

6018

6019 6020

6021

6022

6023 6024

6025

6026

6027

6028

6029

6030

shall be a party to any such proceeding. The commission implement this subsection by rule.

(5) (12) The state land planning agency shall not adopt rules to implement this section, other than procedural rules.

(13) The state land planning agency shall regularly review the evaluation and appraisal report process and submit a report to the Governor, the Administration Commission, the Speaker of the House of Representatives, the President of the Senate, and the respective community affairs committees of the Senate and the House of Representatives. The first report shall be submitted by December 31, 2004, and subsequent reports shall be submitted every 5 years thereafter. At least 9 months before the due date of each report, the Secretary of Community Affairs shall appoint a technical committee of at least 15 members to assist in the preparation of the report. The membership of the technical committee shall consist of representatives of local governments, regional planning councils, the private sector, and environmental organizations. The report shall assess the effectiveness of the evaluation and appraisal report process.

(14) The requirement of subsection (10) prohibiting a local government from adopting amendments to the local comprehensive plan until the evaluation and appraisal report update amendments have been adopted and transmitted to the state land planning agency does not apply to a plan amendment proposed for adoption by the appropriate local government as defined in s. 163.3178(2)(k) in order to integrate a port comprehensive master plan with the coastal management element of the local comprehensive plan as required by s. 163.3178(2)(k) if the port comprehensive master plan or the proposed plan amendment does



6031

6032

6033

6034

6035

6036

6037

6038

6039

6040

6041

6042

6043

6044

6045

6046

6047 6048

6049

6050

6051

6052

6053

6054

6055

6056

6057

6058

6059

not cause or contribute to the failure of the local government to comply with the requirements of the evaluation and appraisal report.

Section 21. Present subsections (3), (4), (5), and (6) of section 163.3194, Florida Statutes, are renumbered as subsections (4), (5), (6), and (7), respectively, and a new subsection (3) is added to that section, to read:

163.3194 Legal status of comprehensive plan.-

- (3) A governing body may not issue a development order or permit to erect, operate, use, or maintain a sign requiring a permit by s. 479.07 unless the sign is located on a parcel designated for commercial or industrial use, or located in an unzoned commercial or industrial area, or located on an unzoned commercial or industrial parcel.
  - (a) As used in this subsection, the term:
- 1. "Designated for commercial or industrial use" means a parcel of land designated predominately for commercial or industrial uses under both the future land use map approved by the state land planning agency and the land development regulations adopted pursuant to this chapter.
- 2. "In an unzoned commercial or industrial area or on an unzoned commercial or industrial parcel" means an area or parcel that is not specifically designated for commercial or industrial uses under the land development regulations and is located in an area designated by the future land use map of a plan approved by the state land planning agency for multiple uses that include commercial or industrial uses within which three or more separate and distinct conforming industrial or commercial activities are located within the area as provided in s.



6060

6061

6062

6063

6064

6065

6066

6067

6068

6069

6070

6071

6072

6073

6074

6075

6076 6077

6078

6079

6080

6081

6082

6083

6084

6085

6086

6087

6088

479.01(26)(a).

- (b) If a parcel is located in an area designated for multiple uses on the future land use map of the comprehensive plan and the zoning category of the land development regulations does not clearly designate that parcel for a specific use, the parcel will be considered an unzoned commercial or industrial parcel if it meets the criteria of s. 479.01(26). Only activities listed under s. 479.01(26)(b) may not be recognized as commercial or industrial activities for purposes of this subsection.
- (c) A development order or permit to erect, operate, use, or maintain a sign issued pursuant to a plan approved by the state land planning agency on a parcel designated for commercial or industrial use, or located in an area or on a parcel which qualifies as an unzoned commercial or industrial area is under the effective control of the state and in compliance with s. 479.07 and s. 479.111(2) and the Department of Transportation shall rely upon such determination by the local permitting agency for the purposes of such sections and any determinations required by s. 479.02(3) and (7).
- (d) Permitting action by a governing body for the erection, operation, use or maintenance of a sign requiring a permit by s. 479.07, which is inconsistent with the provisions of this subsection and implemented primarily to permit such a sign, is not authorized by this subsection.
- (e) The provisions under this subsection may not be implemented if the US Secretary of Transportation provides written notification to the department that implementation will adversely affect the allocation of federal funds to the



## department.

6089

6090

6091 6092

6093

6094

6095

6096

6097

6098

6099

6100

6101

6102

6103

6104

6105

6106

6107

6108

6109

6110

6111

6112

6113

6114

6115

6116 6117

Section 22. Paragraph (b) of subsection (2) of section 163.3217, Florida Statutes, is amended to read:

163.3217 Municipal overlay for municipal incorporation.-

- (2) PREPARATION, ADOPTION, AND AMENDMENT OF THE MUNICIPAL OVERLAY.-
- (b) 1. A municipal overlay shall be adopted as an amendment to the local government comprehensive plan as prescribed by s. 163.3184.
- 2. A county may consider the adoption of a municipal overlay without regard to the provisions of s. 163.3187(1) regarding the frequency of adoption of amendments to the local comprehensive plan.

Section 23. Subsection (3) of section 163.3220, Florida Statutes, is amended to read:

163.3220 Short title; legislative intent.

(3) In conformity with, in furtherance of, and to implement the Community Local Government Comprehensive Planning and Land Development Regulation Act and the Florida State Comprehensive Planning Act of 1972, it is the intent of the Legislature to encourage a stronger commitment to comprehensive and capital facilities planning, ensure the provision of adequate public facilities for development, encourage the efficient use of resources, and reduce the economic cost of development.

Section 24. Subsections (2) and (11) of section 163.3221, Florida Statutes, are amended to read:

- 163.3221 Florida Local Government Development Agreement Act; definitions.—As used in ss. 163.3220-163.3243:
  - (2) "Comprehensive plan" means a plan adopted pursuant to



6118

6119

6120 6121

6122

6123 6124

6125

6126

6127

6128

6129

6130

6131

6132 6133

6134

6135

6136 6137

6138

6139

6140

6141

6142

6143

6144

6145 6146

the Community "Local Government Comprehensive Planning and Land Development Regulation Act."

(11) "Local planning agency" means the agency designated to prepare a comprehensive plan or plan amendment pursuant to the Community "Florida Local Government Comprehensive Planning and Land Development Regulation Act."

Section 25. Section 163.3229, Florida Statutes, is amended to read:

163.3229 Duration of a development agreement and relationship to local comprehensive plan.—The duration of a development agreement may shall not exceed 2030 years, unless it is. It may be extended by mutual consent of the governing body and the developer, subject to a public hearing in accordance with s. 163.3225. No development agreement shall be effective or be implemented by a local government unless the local government's comprehensive plan and plan amendments implementing or related to the agreement are found in compliance by the state land planning agency in accordance with s. 163.3184, s. <del>163.3187,</del> or s. 163.3189.

Section 26. Section 163.3235, Florida Statutes, is amended to read:

163.3235 Periodic review of a development agreement.-A local government shall review land subject to a development agreement at least once every 12 months to determine if there has been demonstrated good faith compliance with the terms of the development agreement. For each annual review conducted during years 6 through 10 of a development agreement, the review shall be incorporated into a written report which shall be submitted to the parties to the agreement and the state land



6147

6148

6149

6150

6151

6152

6153

6154

6155

6156

6157

6158

6159

6160

6161

6162

6163

6164 6165

6166

6167

6168

6169

6170

6171

6172

6173

6174

6175

planning agency. The state land planning agency shall adopt rules regarding the contents of the report, provided that the report shall be limited to the information sufficient to determine the extent to which the parties are proceeding in good faith to comply with the terms of the development agreement. If the local government finds, on the basis of substantial competent evidence, that there has been a failure to comply with the terms of the development agreement, the agreement may be revoked or modified by the local government.

Section 27. Section 163.3239, Florida Statutes, is amended to read:

163.3239 Recording and effectiveness of a development agreement.-Within 14 days after a local government enters into a development agreement, the local government shall record the agreement with the clerk of the circuit court in the county where the local government is located. A copy of the recorded development agreement shall be submitted to the state land planning agency within 14 days after the agreement is recorded. A development agreement shall not be effective until it is properly recorded in the public records of the county and until 30 days after having been received by the state land planning agency pursuant to this section. The burdens of the development agreement shall be binding upon, and the benefits of the agreement shall inure to, all successors in interest to the parties to the agreement.

Section 28. Section 163.3243, Florida Statutes, is amended to read:

163.3243 Enforcement.—Any party or, any aggrieved or adversely affected person as defined in s. 163.3215(2), or the



6176

6177

6178

6179

6180 6181

6182

6183

6184

6185

6186

6187

6188 6189

6190

6191

6192

61936194

6195

6196

6197

6198

6199

6200

6201

6202

62036204

state land planning agency may file an action for injunctive relief in the circuit court where the local government is located to enforce the terms of a development agreement or to challenge compliance of the agreement with the provisions of ss. 163.3220-163.3243.

Section 29. Section 163.3245, Florida Statutes, is amended to read:

163.3245 Optional Sector plans.-

(1) In recognition of the benefits of conceptual long-range planning for the buildout of an area, and detailed planning for specific areas, as a demonstration project, the requirements of s. 380.06 may be addressed as identified by this section for up to five local governments or combinations of local governments may which adopt into their the comprehensive plans a plan an optional sector plan in accordance with this section. This section is intended to promote and encourage long-term planning for conservation, development, and agriculture on a landscape scale; to further the intent of s. 163.3177(11), which supports innovative and flexible planning and development strategies, and the purposes of this part<sub> $\tau$ </sub> and part I of chapter 380; to facilitate protection of regionally significant resources, including, but not limited to, regionally significant water courses and wildlife corridors;  $\tau$  and to avoid duplication of effort in terms of the level of data and analysis required for a development of regional impact, while ensuring the adequate mitigation of impacts to applicable regional resources and facilities, including those within the jurisdiction of other local governments, as would otherwise be provided. Optional Sector plans are intended for substantial geographic areas that



6205

6206

6207

6208

6209

6210

6211

6212

6213

6214 6215

6216

6217

6218

6219

6220

6221

6222

6223

6224

6225

6226

6227

6228

6229

6230

6231

6232

6233

include  $\frac{\text{including}}{\text{at least } 15,000}$  acres of one or more local governmental jurisdictions and are to emphasize urban form and protection of regionally significant resources and public facilities. A The state land planning agency may approve optional sector plans of less than 5,000 acres based on local circumstances if it is determined that the plan would further the purposes of this part and part I of chapter 380. Preparation of an optional sector plan is authorized by agreement between the state land planning agency and the applicable local governments under s. 163.3171(4). An optional sector plan may be adopted through one or more comprehensive plan amendments under s. 163.3184. However, an optional sector plan may not be adopted authorized in an area of critical state concern.

(2) Upon the request of a local government having jurisdiction, The state land planning agency may enter into an agreement to authorize preparation of an optional sector plan upon the request of one or more local governments based on consideration of problems and opportunities presented by existing development trends; the effectiveness of current comprehensive plan provisions; the potential to further the state comprehensive plan, applicable strategic regional policy plans, this part, and part I of chapter 380; and those factors identified by s. 163.3177(10)(i). the applicable regional planning council shall conduct a scoping meeting with affected local governments and those agencies identified in s. 163.3184(4) before preparation of the sector plan execution of the agreement authorized by this section. The purpose of this meeting is to assist the state land planning agency and the local government in the identification of the relevant planning



6234

6235

6236

6237

6238

6239

6240

6241

6242

6243 6244

6245

6246

6247

6248

6249

6250

6251 6252

6253

6254

6255

6256

62.57

6258

6259

6260

6261

6262

issues to be addressed and the data and resources available to assist in the preparation of the sector plan. In the event that a scoping meeting is conducted, subsequent plan amendments. the regional planning council shall make written recommendations to the state land planning agency and affected local governments, on the issues requested by the local government. The scoping meeting shall be noticed and open to the public. In the event that the entire planning area proposed for the sector plan is within the jurisdiction of two or more local governments, some or all of them may enter into a joint planning agreement pursuant to s. 163.3171 with respect to including whether a sustainable sector plan would be appropriate. The agreement must define the geographic area to be subject to the sector plan, the planning issues that will be emphasized, procedures requirements for intergovernmental coordination to address extrajurisdictional impacts, supporting application materials including data and analysis, and procedures for public participation, or other issues. An agreement may address previously adopted sector plans that are consistent with the standards in this section. Before executing an agreement under this subsection, the local government shall hold a duly noticed public workshop to review and explain to the public the optional sector planning process and the terms and conditions of the proposed agreement. The local government shall hold a duly noticed public hearing to execute the agreement. All meetings between the department and the local government must be open to the public.

(3) Optional Sector planning encompasses two levels: adoption pursuant to under s. 163.3184 of a conceptual long-term



6263

6264

6265

6266

6267

6268

6269

6270

6271

6272

6273

6274

6275

6276

62.77

6278

6279

6280

6281

6282

6283

6284

6285

6286

6287

6288

6289

6290

6291

master plan for the entire planning area as part of the comprehensive plan, and adoption by <u>local development order of</u> two or more buildout overlay to the comprehensive plan, having no immediate effect on the issuance of development orders or the applicability of s. 380.06, and adoption under s. 163.3184 of detailed specific area plans that implement the conceptual longterm master plan buildout overlay and authorize issuance of development orders, and within which s. 380.06 is waived. Until such time as a detailed specific area plan is adopted, the underlying future land use designations apply.

- (a) In addition to the other requirements of this chapter, a long-term master plan pursuant to this section conceptual long-term buildout overlay must include maps, illustrations, and text supported by data and analysis to address the following:
- 1. A long-range conceptual framework map that, at a minimum, generally depicts identifies anticipated areas of urban, agricultural, rural, and conservation land use, identifies allowed uses in various parts of the planning area, specifies maximum and minimum densities and intensities of use, and provides the general framework for the development pattern in developed areas with graphic illustrations based on a hierarchy of places and functional place-making components.
- 2. A general identification of the water supplies needed and available sources of water, including water resource development and water supply development projects, and water conservation measures needed to meet the projected demand of the future land uses in the long-term master plan.
- 3. A general identification of the transportation facilities to serve the future land uses in the long-term master



6292

6293

6294 6295

6296

6297

6298

6299

6300

6301

6302

6303

6304

6305

6306

6307

6308 6309

6310

6311

6312

6313

6314

6315

6316

6317

6318

6319

6320

plan, including guidelines to be used to establish each modal component intended to optimize mobility.

- 4. A general identification of other regionally significant public facilities consistent with chapter 9J-2, Florida Administrative Code, irrespective of local governmental jurisdiction necessary to support buildout of the anticipated future land uses, which may include central utilities provided on site within the planning area, and policies setting forth the procedures to be used to mitigate the impacts of future land uses on public facilities.
- 5.3. A general identification of regionally significant natural resources within the planning area based on the best available data and policies setting forth the procedures for protection or conservation of specific resources consistent with the overall conservation and development strategy for the planning area consistent with chapter 9J-2, Florida Administrative Code.
- 6.4. General principles and guidelines addressing that address the urban form and the interrelationships of anticipated future land uses; the protection and, as appropriate, restoration and management of lands identified for permanent preservation through recordation of conservation easements consistent with s. 704.06, which shall be phased or staged in coordination with detailed specific area plans to reflect phased or staged development within the planning area; and a discussion, at the applicant's option, of the extent, if any, to which the plan will address restoring key ecosystems, achieving a more clean, healthy environment; - limiting urban sprawl; providing a range of housing types;  $\tau$  protecting wildlife and



natural areas; - advancing the efficient use of land and other resources; - and creating quality communities of a design that promotes travel by multiple transportation modes; and enhancing the prospects for the creation of jobs.

7.5. Identification of general procedures and policies to facilitate ensure intergovernmental coordination to address extrajurisdictional impacts from the future land uses long-range conceptual framework map.

6329 6330

6331

6332

6333

6334

6335

6336

6337

6338

6339

6340

6341

6342

6343

6344

6345

6346

6347

6348

6349

6321

6322

6323

6324

6325

6326

6327

6328

- A long-term master plan adopted pursuant to this section shall be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local government's future growth to the planning area through the planning period. It shall not be a requirement for a long-term master plan adopted pursuant to this section to demonstrate need based upon projected population growth or on any other basis.
- (b) In addition to the other requirements of this chapter, including those in paragraph (a), the detailed specific area plans shall be consistent with the long-term master plan and must include conditions and commitments which provide for:
- 1. Development or conservation of an area of adequate size to accommodate a level of development which achieves a functional relationship between a full range of land uses within the area and to encompass at least 1,000 acres consistent with the long-term master plan. The local government state land planning agency may approve detailed specific area plans of less



6350

6351

6352

6353

6354

6355

6356

6357

6358

6359

6360

6361

6362

6363

6364

6365

6366

6367

6368

6369

6370 6371

6372

6373

6374

6375

6376

6377 6378

than 1,000 acres based on local circumstances if it is determined that the detailed specific area plan furthers the purposes of this part and part I of chapter 380.

- 2. Detailed identification and analysis of the maximum and minimum densities and intensities of use, and the distribution, extent, and location of future land uses.
- 3. Detailed identification of water resource development and water supply development projects and related infrastructure, and water conservation measures to address water needs of development in the detailed specific area plan.
- 4. Detailed identification of the transportation facilities to serve the future land uses in the detailed specific area plan.
- 5.3. Detailed identification of other regionally significant public facilities, including public facilities outside the jurisdiction of the host local government, anticipated impacts of future land uses on those facilities, and required improvements consistent with the long-term master plan chapter 9J-2, Florida Administrative Code.
- 6.4. Public facilities necessary to serve development in the detailed specific area plan for the short term, including developer contributions in a financially feasible 5-year capital improvement schedule of the affected local government.
- 7.5. Detailed analysis and identification of specific measures to assure the protection or conservation of lands identified in the long-term master plan to be permanently preserved within the planning area through recordation of a conservation easement consistent with s. 704.06 and, as appropriate, restored or managed, of regionally significant



6379

6380

6381 6382

6383

6384

6385 6386

6387

6388

6389

6390

6391

6392

6393

6394

6395 6396

6397

6398

6400

6401

6402

6406

natural resources and other important resources both within and outside the host jurisdiction, including those regionally significant resources identified in chapter 9J-2, Florida Administrative Code.

8.6. Detailed principles and guidelines addressing that address the urban form and the interrelationships of anticipated future land uses; and a discussion, at the applicant's option, of the extent, if any, to which the plan will address restoring key ecosystems, achieving a more clean, healthy environment;, limiting urban sprawl; providing a range of housing types; protecting wildlife and natural areas; $_{\tau}$  advancing the efficient use of land and other resources; , and creating quality communities of a design that promotes travel by multiple transportation modes; and enhancing the prospects for the creation of jobs.

9.7. Identification of specific procedures to facilitate ensure intergovernmental coordination to address extrajurisdictional impacts from of the detailed specific area plan.

6399 A detailed specific area plan adopted by local development order pursuant to this section may be based upon a planning period longer than the generally applicable planning period of the

local comprehensive plan and shall specify the projected

6403 population within the specific planning area during the chosen

6404 planning period. It shall not be a requirement for a detailed

6405 specific area plan adopted pursuant to this section to

demonstrate need based upon projected population growth or on

6407 any other basis.



6408

6409

6410

6411

6412

6413

6414 6415

6416

6417

6418

6419

6420

6421

6422

6423

6424 6425

6426

6427

6428

6429

6430

6431

6432

6433

6434

6435

6436

- (c) In its review of a long-term master plan, the state land planning agency shall consult with the Department of Agriculture and Consumer Services, the Department of Environmental Protection, the Fish and Wildlife Conservation Commission, and the applicable water management district regarding the design of areas for protection and conservation of regionally significant natural resources and for the protection and, as appropriate, restoration and management of lands identified for permanent preservation.
- (d) In its review of a long-term master plan, the state land planning agency shall consult with the Department of Transportation, the applicable metropolitan planning organization, and any urban transit agency regarding the location, capacity, design, and phasing or staging of major transportation facilities in the planning area.
- (e) The state land planning agency may initiate a civil action pursuant to s. 163.3215 with respect to a detailed specific area plan that is not consistent with a long-term master plan adopted pursuant to this section. For purposes of such a proceeding, the state land planning agency shall be deemed an aggrieved and adversely affected party. Regardless of whether the local government has adopted an ordinance that establishes a local process that meets the requirements of s. 163.3215(4), judicial review of a detailed specific area plan initiated by the state land planning agency shall be de novo pursuant to s. 163.3215(3) and not by petition for writ of certiorari pursuant to s. 163.3215(4). Any other aggrieved or adversely affected party shall be subject to s. 163.3215 in all respects when initiating a consistency challenge to a detailed



6437

6438 6439

6440

6441

6442

6443

6444

6445

6446 6447

6448

6449

6450

6451

6452

6453

6454

6455

6456

6457

6458

6459

6460 6461

6462

6463

6464

6465

## specific area plan.

- (f) (c) This subsection does may not be construed to prevent preparation and approval of the optional sector plan and detailed specific area plan concurrently or in the same submission.
- (4) Upon the long-term master plan becoming legally effective:
- (a) Any long-range transportation plan developed by a metropolitan planning organization pursuant to s. 339.175(7) must be consistent, to the maximum extent feasible, with the long-term master plan, including, but not limited to, the projected population, the approved uses and densities and intensities of use and their distribution within the planning area. The transportation facilities identified in adopted plans pursuant to subparagraphs (3)(a)3. and (3)(b)4. must be developed in coordination with the adopted M.P.O. long-range transportation plan.
- (b) The water needs, sources and water resource development, and water supply development projects identified in adopted plans pursuant to sub-subparagraphs (3)(a)2. and (3) (b) 3. shall be incorporated into the applicable district and regional water supply plans adopted in accordance with ss. 373.036 and 373.709. Accordingly, and notwithstanding the permit durations stated in s. 373.236, an applicant may request and the applicable district may issue consumptive use permits for durations commensurate with the long-term master plan or detailed specific area plan, considering the ability of the master-plan area to contribute to regional water supply availability and the need to maximize reasonable-beneficial use



6466

6467

6468

6469

6470

6471

6472

6473

6474

6475

6476

6477

6478 6479

6480

6481

6482

6483 6484

6485

6486

6487

6488

6489

6490

6491

6492

6493 6494

of the water resource. The permitting criteria in s. 373.223 shall be applied based upon the projected population, the approved densities and intensities of use and their distribution in the long-term master plan, however, the allocation of the water may be phased over the permit duration to correspond to actual projected needs. Nothing in this paragraph is intended to supersede the public interest test set forth in s. 373.223. The host local government shall submit a monitoring report to the state land planning agency and applicable regional planning council on an annual basis after adoption of a detailed specific area plan. The annual monitoring report must provide summarized information on development orders issued, development that has occurred, public facility improvements made, and public facility improvements anticipated over the upcoming 5 years.

- (5) When a plan amendment adopting a detailed specific area plan has become effective for a portion of the planning area governed by a long-term master plan adopted pursuant to this section under ss. 163.3184 and 163.3189(2), the provisions of s. 380.06 do not apply to development within the geographic area of the detailed specific area plan. However, any development-ofregional-impact development order that is vested from the detailed specific area plan may be enforced pursuant to under s. 380.11.
- (a) The local government adopting the detailed specific area plan is primarily responsible for monitoring and enforcing the detailed specific area plan. Local governments shall not issue any permits or approvals or provide any extensions of services to development that are not consistent with the detailed specific sector area plan.



6495

6496

6497

6498

6499

6500

6501

6502

6503

6504

6505

6506

6507

6508

6509

6510

6511

6512

6513

6514

6515

6516

6517

6518

6519

6520

6521

6522

6523

- (b) If the state land planning agency has reason to believe that a violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is about to occur, it may institute an administrative or judicial proceeding to prevent, abate, or control the conditions or activity creating the violation, using the procedures in s. 380.11.
- (c) In instituting an administrative or judicial proceeding involving an optional sector plan or detailed specific area plan, including a proceeding pursuant to paragraph (b), the complaining party shall comply with the requirements of s. 163.3215(4), (5), (6), and (7), except as provided by paragraph (3)(d).
- (d) The detailed specific area plan shall establish a buildout date until which the approved development shall not be subject to downzoning, unit density reduction, or intensity reduction, unless the local government can demonstrate that implementation of the plan is not continuing in good faith based on standards established by plan policy, or that substantial changes in the conditions underlying the approval of the detailed specific area plan have occurred, or that the detailed specific area plan was based on substantially inaccurate information provided by the applicant, or that the change is clearly established to be essential to the public health, safety, or welfare.
- (6) Concurrent with or subsequent to review and adoption of a long-term master plan pursuant to paragraph (3)(a), an applicant may apply for master development approval pursuant to s. 380.06(21) for the entire planning area in order to establish



6524

6525

6526

6527

6528

6529

6530

6531

6532

6533

6534

6535

6536

6537

6538

6539

6540

6541

6542

6543

6544

6545 6546

6547

6548

6549

6550

6551

6552

a buildout date until which the approved uses and densities and intensities of use of the master plan shall not be subject to downzoning, unit density reduction, or intensity reduction, unless the local government can demonstrate that implementation of the master plan is not continuing in good faith based on standards established by plan policy, or that substantial changes in the conditions underlying the approval of the master plan have occurred, or that the master plan was based on substantially inaccurate information provided by the applicant, or that change is clearly established to be essential to the public health, safety, or welfare. Review of the application for master development approval shall be at a level of detail appropriate for the long-term and conceptual nature of the longterm master plan and, to the maximum extent possible, shall only consider information provided in the application for a long-term master plan. Notwithstanding any provision of s. 380.06 to the contrary, an increment of development in such an approved master development plan shall be approved by a detailed specific area plan pursuant to paragraph (3)(b) and shall be exempt from review pursuant to s. 380.06. Beginning December 1, 1999, and each year thereafter, the department shall provide a status report to the Legislative Committee on Intergovernmental Relations regarding each optional sector plan authorized under this section.

(7) A developer within an area subject to a long-term master plan which meets the requirements of paragraph (3)(a) and subsection (6) or a detailed specific area plan which meets the requirements of paragraph (3)(b) may enter into a development agreement with a local government pursuant to ss. 163.3220-



6553

6554

6555 6556

6557

6558

6559

6560

6561

6562

6563

6564

6565

6566

6567

6568

6569

6570

6571

6572

6573

6574

6575 6576

6577

6578

6579

6580

6581

163.3243. The duration of such a development agreement may be through the planning period of the long-term master plan or the detailed specific area plan, as the case may be, notwithstanding the limit on the duration of a development agreement pursuant to s. 163.3229.

- (8) Any owner of property within the planning area of a proposed long-term master plan may withdraw his consent to the master plan at any time prior to local government adoption, and the local government shall exclude such parcels from the adopted master plan. Thereafter, the long-term master plan, any detailed specific area plan, and the exemption from development-ofregional-impact review under this section shall not apply to the subject parcels. After adoption of a long-term master plan, an owner may withdraw his or her property from the master plan only with the approval of the local government by plan amendment adopted and reviewed pursuant to s. 163.3184.
- (9) The adoption of a long-term master plan or a detailed specific area plan pursuant to this section shall not limit the right to continue existing agricultural or silvicultural uses or other natural resource-based operations or to establish similar new uses that are consistent with the plans approved pursuant to this section.
- (10) The state land planning agency may enter into an agreement with a local government which, on or before July 1, 2011, adopted a large-area comprehensive plan amendment consisting of at least 15,000 acres that meets the requirements for a long-term master plan in subparagraph (3)(a), after notice and public hearing by the local government, and thereafter, notwithstanding any provision of s. 380.06 or this part or any



6582

6583

6584

6585

6586

6587

6588

6589

6590

6591

6592

6593

6594

6595

6596

6597

6598

6599

6600

6601

6602

6603

6604

6605 6606

6607

6608

6609 6610

planning agreement or plan policy, that large-area plan shall be implemented through detailed specific area plans that meet the requirements of subparagraph (3)(b) and shall otherwise be subject to the provisions of this section.

- (11) Notwithstanding any provision to the contrary of s. 380.06 or part II of chapter 163 or any planning agreement or plan policy, a landowner or developer who has received approval of a master development of regional impact development order pursuant to s. 380.06(21) may apply to implement this order by filing one or more applications to approve detailed specific area plan pursuant to paragraph (3)(b).
- (12) Notwithstanding the provisions of this section, a detailed specific area plan to implement a conceptual long-term buildout overlay adopted by a local government and found in compliance prior to July 1, 2011, shall be governed by the provisions of this section.
- (13) (7) This section may not be construed to abrogate the rights of any person under this chapter.

Section 30. Section 163.3247, Florida Statutes, as amended by section 42 of chapter 2010-153, Laws of Florida, is amended, and subsection (6) is added to that section, to read:

- 163.3247 Century Commission for a Sustainable Florida.-
- (1) POPULAR NAME.—This section may be cited as the "Century Commission for a Sustainable Florida Act."
- (2) FINDINGS AND INTENT.—The Legislature finds and declares that the population of this state is expected to more than double over the next 100 years, with commensurate impacts to the state's natural resources and public infrastructure.
- Consequently, it is in the best interests of the people of the



6611

6612

6613

6614

6615

6616

6617

6618

6619

6620

6621

6622

6623

6624

6625

6626

6627

6628

6629

6630

6631

6632

6633

6634

6635

6636

6637

6638

6639

state to ensure sound planning for the proper placement of this growth and protection of the state's land, water, and other natural resources since such resources are essential to our collective quality of life and a strong economy. The state's growth management system should foster economic stability through regional solutions and strategies, urban renewal and infill, and the continued viability of agricultural economies, while allowing for rural economic development and protecting the unique characteristics of rural areas, and should reduce the complexity of the regulatory process while carrying out the intent of the laws and encouraging greater citizen participation. The Legislature further finds that it is imperative that the state have a specific strategic plan addressing its growth management system.

- (3) CENTURY COMMISSION FOR A SUSTAINABLE FLORIDA; CREATION; ORGANIZATION.-The Century Commission for a Sustainable Florida is created as a standing body to help the citizens of this state envision and plan their collective future with an eye towards 10-year, both 25-year, and 50-year horizons.
- (a) The commission shall consist of 18 45 members appointed as follows: -
  - 1. Two members 5 appointed by the Governor; 7
- 2. Five members  $\frac{5}{2}$  appointed by the President of the Senate; , and
- 3. Five members  $\frac{5}{2}$  appointed by the Speaker of the House of Representatives;
- 4. The chairs of the legislative growth management committees;
  - 5. The Secretary of Community Affairs;



6640

6642

6643

6644

6645

6646 6647

6648

6649

6650

6651

6652

6653

6654

6655

6656

6657

6658

6659

6660

6661 6662

6663

6664

6665

6666

6667

6668

- 6. The Secretary of Environmental Protection;
- 6641 7. The Secretary of Transportation; and
  - 8. The director of the Office of Tourism, Trade, and Economic Development.

(b) Appointments shall be made no later than October 1, 2005. Members of the commission The membership must represent local governments, school boards, developers and homebuilders, the business community, the agriculture community, the environmental community, and other appropriate stakeholders. Beginning July 1, 2011, through June 30, 2013, one member shall be elected to serve as chair by a vote of the commission membership. However, the chairs of the legislative growth management committees, the Secretary of Community Affairs, the Secretary of Environmental Protection, the Secretary of Transportation, and the director of the Office of Tourism, Trade, and Economic Development may not serve as chair during this period designated by the Governor as chair of the commission. Any vacancy that occurs on the commission must be filled in the same manner as the original appointment and shall be for the unexpired term of that commission seat. Members shall serve 4-year terms, except that, initially, to provide for staggered terms, the Governor, the President of the Senate, and the Speaker of the House of Representatives shall each appoint one member to serve a 2-year term, two members to serve 3-year terms, and two members to serve 4-year terms. Members shall be appointed to serve All subsequent appointments shall be for 4year terms. An appointee may not serve more than 6 years. However, members who are appointed on or before January 1, 2011, shall have their terms automatically extended to June 30, 2013,



6669

6670

6671

6672

6673 6674

6675

6676

6677

6678

6679

6680

6681

6682

6683

6684

6685

6686

6687

6688

6689

6690

6691

6692

6693

6694

6695

6696 6697

to ensure continuity during the development of the strategic plan.

(c) (b) The fiscal year of the commission begins July 1 each year and ends June 30 of the following year. The first meeting of The commission shall be held no later than December 1, 2005, and shall meet at the call of the chair but not less frequently than six three times per fiscal year in different regions of the state to solicit input from the public or any other individuals offering testimony relevant to the issues to be considered. The executive director shall establish a meeting calendar for the fiscal year which considers the availability of members. The commission must vote to approve the meeting calendar before the beginning of the fiscal year. The commission may vote to form subcommittees and schedule meetings as necessary.

(d) (c) Each member of the commission is entitled to one vote, and the actions of the commission are not binding unless taken by a majority three-fifths vote of the members present. A majority of the members is required to constitute a quorum, and the affirmative vote of a quorum is required for a binding vote.

(e) (d) Members of the commission shall serve without compensation, but are shall be entitled to receive reimbursement for per diem and travel expenses as provided in accordance with s. 112.061 while in the performance of their duties.

- (4) POWERS AND DUTIES. (a) The commission shall:
- (a) Annually conduct a process through which the commission envisions the future for the state and then develops and recommends policies, plans, action steps, or strategies to assist in achieving the vision.
  - (b) Continuously review and consider statutory and



6698

6699

6700

6701

6702

6703

6704

6705

6706

6707

6708

6709

6710

6711

6712

6713

6714 6715

6716

6717

6718

6719

6720

6721

6722

6723

6724

6725

6726

regulatory provisions, governmental processes, and societal and economic trends in its inquiry of how state, regional, and local governments and entities and citizens of this state can best accommodate projected increased populations while maintaining the natural, historical, cultural, and manmade life qualities that best represent the state.

(c) bring together people representing varied interests to develop a shared image of the state and its developed and natural areas. The process should involve exploring the impact of the estimated population increase and other emerging trends and issues; creating a vision for the future; and developing a strategic action plan to achieve that vision using 10-year, 25year, and 50-year intermediate planning timeframes. The plan must:

- 1. (d) Focus on essential state interests, defined as those interests that transcend local or regional boundaries and are most appropriately conserved, protected, and promoted at the state level; -
- 2. Accommodate the projections for an increase in population while maintaining the state's natural, historical, cultural, and manmade life qualities; and
- 3. Be developed through a coordinated, integrated, and comprehensive effort across agencies, local governments, and nongovernmental stakeholders.
- (b) The commission shall submit the strategic plan to the Governor and the Legislature by November 15, 2012, along with progress reports by November 15, 2011, and March 15, 2012. The commission shall also make presentations, at least annually, to the Governor and the Legislature.



6727

6728

6729

6730

6731

6732

6733

6734

6735

6736

6737 6738

6739

6740

6741

6742

6743

6744

6745

6746

6747

6748

6749

6750

6751

6752

6753

6754

6755

- (e) Serve as an objective, nonpartisan repository of exemplary community-building ideas and as a source to recommend strategies and practices to assist others in working collaboratively to problem solve on issues relating to growth management.
- (f) Annually, beginning January 16, 2007, and every year thereafter on the same date, provide to the Governor, the President of the Senate, and the Speaker of the House of Representatives a written report containing specific recommendations for addressing growth management in the state, including executive and legislative recommendations. Further, the report shall contain discussions regarding the need for intergovernmental cooperation and the balancing of environmental protection and future development and recommendations on issues, including, but not limited to, recommendations regarding dedicated sources of funding for sewer facilities, water supply and quality, transportation facilities that are not adequately addressed by the Strategic Intermodal System, and educational infrastructure to support existing development and projected population growth.
- (c) (g) Beginning with the 2007 Regular Session of the Legislature, the President of the Senate and the Speaker of the House of Representatives shall create a joint select committee, the task of which shall be to review the findings and recommendations of the Century Commission for a Sustainable Florida for potential action.
  - (5) EXECUTIVE DIRECTOR; STAFF AND OTHER ASSISTANCE.-
- (a) The Secretary of Community Affairs shall select An executive director shall be appointed by the Secretary of



6756

6757

6758

6759

6760

6761

6762

6763

6764

6765

6766

6767

6768

6769

6770

6771

6772

6773

6774

6775

6776

6777

6778

6779

6780

6781

6782

6783

6784

Community Affairs and ratified by the commission and of the commission, and the executive director shall serve at the pleasure of the secretary under the supervision and control of the commission under the direction of the chair.

- (b) The Department of Community Affairs shall provide a specific line item in its annual legislative budget request to fund the commission for the period beginning July 1, 2011, through June 30, 2013. The department may obtain additional funding through external grants. The department shall provide sufficient funds and staff support for the purpose of assisting the commission in completing the strategic plan staff and other resources necessary to accomplish the goals of the commission based upon recommendations of the Governor.
- (c) All agencies under the control of the Governor are directed, and all other agencies are requested, to render assistance to, and cooperate with, the commission.
- (6) EXPIRATION.—This section expires and the commission is abolished June 30, 2013.

Section 31. Section 163.3248, Florida Statutes, is created to read:

163.3248 Rural land stewardship areas.-

- (1) Rural land stewardship areas are designed to establish a long-term incentive based strategy to balance and guide the allocation of land so as to accommodate future land uses in a manner that protects the natural environment, stimulates economic growth and diversification, and encourages the retention of land for agriculture and other traditional rural land uses.
  - (2) Upon written request by one or more landowners to



6785

6786

6787

6788

6789

6790

6791 6792

6793

6794

6795

6796

6797

6798

6799

6800

6801

6802

6803

6804

6805

6806

6807

6808

6809

6810

6811

6812

6813

designate lands as a rural land stewardship area, or pursuant to a private sector initiated comprehensive plan amendment, local governments may adopt by a majority vote a future land use overlay, which shall not require a demonstration of need based on population projections or any other factor, to designate all or portions of lands classified in the future land use element as predominantly agricultural, rural, open, open-rural, or a substantively equivalent land use, as a rural land stewardship area within which planning and economic incentives are applied to encourage the implementation of innovative and flexible planning and development strategies and creative land use planning techniques to support a diverse economic and employment base.

- (3) Rural land stewardship areas may be used to further the following broad principles of rural sustainability: restoration and maintenance of the economic value of rural land; control of urban sprawl; identification and protection of ecosystems, habitats, and natural resources; promotion and diversification of economic activity and employment opportunities within the rural areas; maintenance of the viability of the state's agricultural economy; and protection of private property rights in rural areas of the state. Rural land stewardship areas may be multicounty in order to encourage coordinated regional stewardship planning.
- (4) A local government or one or more property owners may request assistance in participation of the development of a plan for the rural land stewardship area from the state land planning agency, the Department of Agriculture and Consumer Services, the Fish and Wildlife Conservation Commission, the Department of



6814

6815

6816 6817

6818

6819

6820

6821

6822

6823

6824

6825

6826

6827

6828

6829

6830

6831

6832

6833

6834

6835

6836

6837

6838

6839

6840

6841

6842

Environmental Protection, the appropriate water management district, the Department of Transportation, the regional planning council, private land owners, and stakeholders.

- (5) A rural land stewardship area shall be not less than 10,000 acres and shall be located outside of municipalities and established urban service areas, and shall be designated by plan amendment by each local government with jurisdiction over the rural land stewardship area. The plan amendment or amendments designating a rural land stewardship area shall be subject to review pursuant to s. 163.3184 and shall provide for the following:
- (a) Criteria for the designation of receiving areas which shall at a minimum provide for the following: adequacy of suitable land to accommodate development so as to avoid conflict with significant environmentally sensitive areas, resources, and habitats; compatibility between and transition from higher density uses to lower intensity rural uses; and the establishment of receiving area service boundaries which provide for a transition from receiving areas and other land uses within the rural land stewardship area through limitations on the extension of services.
- (b) Innovative planning and development strategies to be applied within rural land stewardship areas pursuant to the provisions of this section.
- (c) A process for the implementation of innovative planning and development strategies within the rural land stewardship area, including those described in this subsection, which provide for a functional mix of land uses through the adoption by the local government of zoning and land development



6843

6844

6845

6846

6847

6848

6849

6850

6851

6852

6853

6854

6855

6856

6857

6858

6859

6860

6861

6862

6863

6864

6865

6866

6867

6868

6869

6870

6871

regulations applicable to the rural land stewardship area.

- (d) A mix of densities and intensities that would not be characterized as urban sprawl through the use of innovative strategies and creative land use techniques.
- (6) A receiving area may only be designated pursuant to procedures established in the local government's land development regulations. At the time of designation of a stewardship receiving area, a listed species survey will be performed. If listed species occur on the receiving area site, the applicant shall coordinate with each appropriate local, state, or federal agency to determine if adequate provisions have been made to protect those species in accordance with applicable regulations. In determining the adequacy of provisions for the protection of listed species and their habitats, the rural land stewardship area shall be considered as a whole, and the potential impacts and protective measures taken within areas to be developed as receiving areas shall be considered in conjunction with the substantial benefits derived from lands set aside and protective measures taken outside of the designation of receiving areas.
- (7) Upon the adoption of a plan amendment creating a rural land stewardship area, the local government shall, by ordinance, establish a rural land stewardship overlay zoning district, which shall provide the methodology for the creation, conveyance, and use of transferable rural land use credits, hereinafter referred to as stewardship credits, the assignment and application of which shall not constitute a right to develop land, nor increase density of land, except as provided by this section. The total amount of stewardship credits within the



6872

6873

6874

6875

6876

6877

6878

6879

6880

6881

6882

6883

6884

6885

6886

6887

6888

6889

6890

6891

6892

6893

6894

6895 6896

6897

6898

6899

6900

rural land stewardship area must enable the realization of the long-term vision and goals for the rural land stewardship area, which may take into consideration the anticipated effect of the proposed receiving areas. The estimated amount of receiving area shall be projected based on available data and the development potential represented by the stewardship credits created within the rural land stewardship area must correlate to that amount.

- (8) Stewardship credits are subject to the following limitations:
- (a) Stewardship credits may exist only within a rural land stewardship area.
- (b) Stewardship credits may be created only from lands designated as stewardship sending areas and may be used only on lands designated as stewardship receiving areas and then solely for the purpose of implementing innovative planning and development strategies and creative land use planning techniques adopted by the local government pursuant to this section.
- (c) Stewardship credits can be transferred from sending areas only after a stewardship easement is placed on the sending area land assigned stewardship credits. A stewardship easement means a covenant or restrictive easement running with the land which specifies the allowable uses and development restrictions for the portion of a sending area from which stewardship credits have been transferred. The stewardship easement must be jointly held by the county and either the Department of Environmental Protection, Department of Agriculture and Consumer Services, a water management district, or a recognized statewide land trust.

a rural land stewardship area shall cease to exist if the parcel

(d) Stewardship credits assigned to a parcel of land within



6901

6902

6903

6904

6905

6906

6907

6908

6909

6910

6911

6912

6913

6914

6915

6916

6917

6918

6919

6920

6921

6922

6923

6924

6925

6926

6927

6928

6929

of land is removed from the rural land stewardship area by plan amendment.

- (e) Neither the creation of the rural land stewardship area by plan amendment nor the adoption of the rural land stewardship zoning overlay district by the local government shall displace the underlying permitted uses, density or intensity of land uses assigned to a parcel of land within the rural land stewardship area that existed before adoption of the plan amendment or zoning overlay district; however, once stewardship credits have been transferred from a designated sending area for use within a designated receiving area, the underlying density assigned to the designated sending area shall cease to exist.
- (f) The underlying permitted uses, density, or intensity on each parcel of land located within a rural land stewardship area shall not be increased or decreased by the local government, except as a result of the conveyance or stewardship credits, as long as the parcel remains within the rural land stewardship area.
- (q) Stewardship credits shall cease to exist on a parcel of land where the underlying density assigned to the parcel of land is used.
- (h) An increase in the density or intensity of use on a parcel of land located within a designated receiving area may occur only through the assignment or use of stewardship credits and shall not require a plan amendment. A change in the type of agricultural use on property within a rural land stewardship area shall not be considered a change in use or intensity of use and shall not require any transfer of stewardship credits.
  - (i) A change in the density or intensity of land use on



6930

6931

6932

6933

6934

6935

6936

6937

6938

6939

6940

6941

6942

6943

6944

6945

6946

6947

6948

6949

6950

6951 6952

6953

6954

6955

6956 6957

6958

parcels located within receiving areas shall be specified in a development order that reflects the total number of stewardship credits assigned to the parcel of land and the infrastructure and support services necessary to provide for a functional mix of land uses corresponding to the plan of development.

- (j) Land within a rural land stewardship area may be removed from the rural land stewardship area through a plan amendment.
- (k) Stewardship credits may be assigned at different ratios of credits per acre according to the natural resource or other beneficial use characteristics of the land and according to the land use remaining following the transfer of credits, with the highest number of credits per acre assigned to the most environmentally valuable land or, in locations where the retention of open space and agricultural land is a priority, to such lands.
- (1) The use or conveyance of stewardship credits must be recorded in the public records of the county in which the property is located as a covenant or restrictive easement running with the land in favor of the county and the Department of Environmental Protection, the Department of Agriculture and Consumer Services, a water management district, or a recognized statewide land trust.
- (9) Owners of land within rural land stewardship sending areas should be provided other incentives, in addition to the use or conveyance of stewardship credits, to enter into rural land stewardship agreements, pursuant to existing law and rules adopted thereto, with state agencies, water management districts, the Fish and Wildlife Conservation Commission, and



6959

6960 6961

6962

6963

6964

6965

6966

6967

6968

6969

6970

6971

6972

6973

6974

6975

6976

6977

6978

6979

6980

6981

6982

6983

6984 6985

6986

6987

local governments to achieve mutually agreed upon objectives. Such incentives may include, but need not be limited to, the following:

- (a) Opportunity to accumulate transferable wetland and species habitat mitigation credits for use or sale.
  - (b) Extended permit agreements.
  - (c) Opportunities for recreational leases and ecotourism.
- (d) Compensation for the achievement of specified land management activities of public benefit, including, but not limited to, facility siting and corridors, recreational leases, water conservation and storage, water reuse, wastewater recycling, water supply and water resource development, nutrient reduction, environmental restoration and mitigation, public recreation, listed species protection and recovery, and wildlife corridor management and enhancement.
- (e) Option agreements for sale to public entities or private land conservation entities, in either fee or easement, upon achievement of specified conservation objectives.
- (10) The provisions of paragraph (9)(d) constitute an overlay of land use options that provide economic and regulatory incentives for landowners outside of established and planned urban service areas to conserve and manage vast areas of land for the benefit of the state's citizens and natural environment while maintaining and enhancing the asset value of their landholdings. It is the intent of the Legislature that the provisions of this section be implemented pursuant to law and rulemaking is not authorized.
- (11) It is the intent of the legislature that the Rural Land Stewardship Area located in Collier County, which is



6988

6989

6990

6991

6992

6993

6994

6995

6996

6997

6998

6999

7000

7001

7002

7003

7004

7005

7006

7007

7008

7009

7010

7011

7012

7013

7014

7015

7016

consistent in all materials aspects with this section, be recognized as a Statutory Rural Land Stewardship Area, and be afforded the incentives as set forth in this section.

Section 32. Section 163.32465, Florida Statutes, is amended to read:

163.32465 State review of local comprehensive plans in urban areas.-

- (1) LEGISLATIVE FINDINGS.-
- (a) The Legislature finds that local governments in this state have a wide diversity of resources, conditions, abilities, and needs. The Legislature also finds that comprehensive planning has been implemented throughout the state and that it is appropriate for local governments to have the primary role in planning for their growth the needs and resources of urban areas are different from those of rural areas and that different planning and growth management approaches, strategies, and techniques are required in urban areas. The state role in overseeing growth management should reflect this diversity and should vary based on local government conditions, capabilities, needs, and extent of development. Thus, the Legislature recognizes and finds that reduced state oversight of local comprehensive planning is justified for some local governments in urban areas.
- (b) The Legislature finds and declares that this state's local governments urban areas require a reduced level of state oversight because of their high degree of urbanization and the planning capabilities and resources of many of their local governments. Accordingly, the An alternative state review process that is adequate to protect issues of regional or



statewide importance should be created for appropriate local governments in these areas. Further, the Legislature finds that development, including urban infill and redevelopment, should be encouraged in these urban areas. The Legislature finds that an alternative process provided by this section for amending local comprehensive plans is in these areas should be established with the an objective of streamlining the process and recognizing local responsibility and accountability.

- (c) The Legislature finds a pilot program will be beneficial in evaluating an alternative, expedited plan amendment adoption and review process. Pilot local governments shall represent highly developed counties and the municipalities within these counties and highly populated municipalities.
- PROCRAM.—The process for amending a comprehensive plan described in this section is applicable statewide. Pinellas and Broward Counties, and the municipalities within these counties, and Jacksonville, Miami, Tampa, and Hialeah shall follow an alternative state review process provided in this section. Municipalities within the pilot counties may elect, by super majority vote of the governing body, not to participate in the pilot program. In addition to the pilot program jurisdictions, any local government may use the alternative state review process to designate an urban service area as defined in s. 163.3164(29) in its comprehensive plan.
- (3) PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS UNDER THE PILOT PROCRAM.—
- (a) Effective July 1, 2011, all plan amendments adopted by local governments are subject to the pilot program jurisdictions



7046

7047

7048

7049

7050

7051

7052

7053

7054

7055

7056

7057

7058

7059

7060

7061

7062 7063

7064

7065

7066

7067

7068

7069

7070

7071

7072

7073

7074

shall follow the alternate, expedited process in subsections (4) and (5), except as follows: set forth in paragraphs (b)-(e) of this subsection.

- (a) <del>(b)</del> Amendments that qualify as small-scale development amendments may continue to be adopted by the pilot program <del>jurisdictions</del> pursuant to s. 163.3187(1)(c) and (3).
- (b) (c) Plan amendments that propose a rural land stewardship area pursuant to s. 163.3177(11)(d); propose an optional sector plan; update a comprehensive plan based on an evaluation and appraisal report; implement new statutory requirements; or new plans for newly incorporated municipalities; or are in an area of critical state concern designated pursuant to s. 380.05 are subject to state review as set forth in s. 163.3184.
- (c) Any small county as that term is defined in s. 120.52(19) that transmits a resolution to the state land planning agency specifying that it wants to follow the process set forth in s. 163.3184 for all comprehensive plan amendments. Such counties, at their option, may pass a subsequent resolution specifying that they plan to follow the process specified in this section. Such subsequent resolution may not be passed in the same calendar year as the one specifying that the county will follow the process set forth in s. 163.3184.
- (d) A municipality of special financial concern, as defined in s. 200.185(1)(b), with a per capita taxable value of assessed property of \$58,000 or less that transmits a resolution to the state land planning agency specifying that it wants to follow the process set forth in s. 163.3184 for all comprehensive plan amendments. Such municipalities, at their option, may pass a



7075

7076

7077

7078

7079

7080

7081

7082

7083

7084

7085

7086

7087

7088

7089

7090

7091

7092 7093

7094

7095

7096

7097

7098

7099

7100

7101

7102

7103

subsequent resolution specifying that they plan to follow the process specified in this section. Such subsequent resolution may not be passed in the same calendar year as the one specifying that the county will follow the process set forth in s. 163.3184.

- (e) A municipality that has a population under 20,000 with a per capita taxable value of assessed property of \$46,000 or less that transmits a resolution to the state land planning agency specifying that it wants to follow the process set forth in s. 163.3184 for all comprehensive plan amendments. Such municipalities, at their option, may pass a subsequent resolution specifying that they plan to follow the process specified in this section. Such subsequent resolution may not be passed in the same calendar year as the one specifying that the county will follow the process set forth in s. 163.3184.
- (f) <del>(d)</del> Local governments are <del>Pilot program jurisdictions</del> shall be subject to the frequency and timing requirements for plan amendments set forth in ss. 163.3187 and 163.3191, except where otherwise stated in this section.
- (g) (e) The mediation and expedited hearing provisions in s. 163.3189(3) apply to all plan amendments adopted pursuant to this section by the pilot program jurisdictions.
- (h) Local governments shall not combine plan amendments adopted pursuant to this section with plan amendments adopted pursuant to s. 163.3184 in the same amendment package. Each transmittal and adoption amendment package shall contain a cover letter stating whether the amendment or amendments contained within the package are adopted pursuant to this section or s. 163.3184.



7104

7105

7106 7107

7108

7109

7110

7111

7112

7113

7114

7115

7116

7117

7118

7119

7120

7121

7122

7123

7124

7125

7126

7127

7128

7129

7130

7131

7132

- (4) INITIAL HEARING ON COMPREHENSIVE PLAN AMENDMENT FOR PILOT PROGRAM. -
- (a) The local government shall hold its first public hearing on a comprehensive plan amendment on a weekday at least 7 days after the day the first advertisement is published pursuant to the requirements of chapter 125 or chapter 166. Upon an affirmative vote of not less than a majority of the members of the governing body present at the hearing, the local government shall immediately transmit the amendment or amendments and appropriate supporting data and analyses to the state land planning agency; the appropriate regional planning council and water management district; the Department of Environmental Protection; the Department of State; the Department of Transportation; in the case of municipal plans, to the appropriate county; the Fish and Wildlife Conservation Commission; the Department of Agriculture and Consumer Services; when required by s. 163.3175, the applicable military installation or installations; and in the case of amendments that include or impact the public school facilities element, the Department of Education Office of Educational Facilities of the Commissioner of Education. The local governing body shall also transmit a copy of the amendments and supporting data and analyses to any other local government or governmental agency that has filed a written request with the governing body.
- (b) The agencies and local governments specified in paragraph (a) may provide comments regarding the amendment or amendments to the local government. The regional planning council review and comment shall be limited to effects on regional resources or facilities identified in the strategic



7133

7134

7135

7136

7137

7138

7139 7140

7141

7142

7143

7144

7145

7146

7147

7148

7149 7150

7151

7152

7153

7154

7155

7156

7157

7158

7159

7160

7161

regional policy plan and extrajurisdictional impacts that would be inconsistent with the comprehensive plan of the affected local government. A regional planning council shall not review and comment on a proposed comprehensive plan amendment prepared by such council unless the plan amendment has been changed by the local government subsequent to the preparation of the plan amendment by the regional planning council. County comments on municipal comprehensive plan amendments shall be primarily in the context of the relationship and effect of the proposed plan amendments on the county plan. Municipal comments on county plan amendments shall be primarily in the context of the relationship and effect of the amendments on the municipal plan. State agency comments must be limited to issues within the agency's jurisdiction as it relates to the requirements of this part and may include technical guidance on issues of agency jurisdiction as it relates to the requirements of this part. Such comments shall clearly identify issues that, if not resolved, may result in an agency challenge to the plan amendment. For the purposes of this pilot program, Agencies are encouraged to focus potential challenges on issues of regional or statewide importance. Agencies and local governments must transmit their comments to the affected local government such that they are received by the local government not later than thirty days from the date on which the agency or government received the amendment or amendments.

- (5) ADOPTION OF COMPREHENSIVE PLAN AMENDMENT FOR PILOT AREAS.—
- (a) The local government shall hold its second public hearing, which shall be a hearing on whether to adopt one or



7162

7163

7164

7165

7166

7167

7168

7169

7170

7171

7172

7173

7174

7175

7176

7177 7178

7179

7180

7181

7182

7183

7184

7185

7186

7187 7188

7189 7190

more comprehensive plan amendments, on a weekday at least 5 days after the day the second advertisement is published pursuant to the requirements of chapter 125 or chapter 166. Adoption of comprehensive plan amendments must be by ordinance and requires an affirmative vote of a majority of the members of the governing body present at the second hearing.

- (b) All comprehensive plan amendments adopted by the governing body along with the supporting data and analysis shall be transmitted within 10 days of the second public hearing to the state land planning agency and any other agency or local government that provided timely comments under paragraph (4)(b).
- (6) ADMINISTRATIVE CHALLENGES TO PLAN AMENDMENTS FOR PILOT PROGRAM.-
- (a) Any "affected person" as defined in s. 163.3184(1)(a) may file a petition with the Division of Administrative Hearings pursuant to ss. 120.569 and 120.57, with a copy served on the affected local government, to request a formal hearing to challenge whether the amendments are "in compliance" as defined in s. 163.3184(1)(b). This petition must be filed with the Division within 30 days after the state land planning agency notifies the local government that the plan amendment package is complete the local government adopts the amendment. The state land planning agency may intervene in a proceeding instituted by an affected person if necessary to protect interests of regional or statewide importance.
- (b) The state land planning agency may file a petition with the Division of Administrative Hearings pursuant to ss. 120.569 and 120.57, with a copy served on the affected local government, to request a formal hearing if necessary to protect interests of



7191

7192 7193

7194

7195

7196

7197 7198

7199

7200

7201

7202

7203

7204

7205

7206

7207

7208

7209

7210

7211

7212

7213

7214

7215

7216

7217

7218 7219

regional or statewide importance. This petition must be filed with the Division within 30 days after the state land planning agency notifies the local government that the plan amendment package is complete. For purposes of this section, an adopted amendment package shall be deemed complete if it contains a full, executed copy of the adoption ordinance or ordinances; in the case of a text amendment, a full copy of the amended language in legislative format with new words inserted in the text underlined, and words to be deleted lined through with hyphens; in the case of a future land use map amendment, a copy of the future land use map clearly depicting the parcel, its existing future land use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. The state land planning agency shall notify the local government that the package is complete or that the package contains of any deficiencies within 5 working days of receipt of an amendment package.

- (c) The state land planning agency's challenge shall be limited to those issues raised in the comments provided by the reviewing agencies pursuant to paragraph (4)(b). The state land planning agency may challenge a plan amendment that has substantially changed from the version on which the agencies provided comments. For the purposes of this pilot program, the Legislature strongly encourages The state land planning agency shall to focus any challenge on issues of regional or statewide importance.
- (d) An administrative law judge shall hold a hearing in the affected local jurisdiction. The local government's determination that the amendment is "in compliance" is presumed



7220

7221

7222

7223

7224

7225

7226

7227

7228

7229

7230

7231

7232

7233

7234

7235

7236

7237

7238

7239

7240

7241

7242

7243

7244

7245

7246

7247

7248

to be correct and shall be sustained unless it is shown by a preponderance of the evidence that the amendment is not "in compliance."

- (e) If the administrative law judge recommends that the amendment be found not in compliance, the judge shall submit the recommended order to the Administration Commission for final agency action. The Administration Commission shall enter a final order within 45 days after its receipt of the recommended order.
- (f) If the administrative law judge recommends that the amendment be found in compliance, the judge shall submit the recommended order to the state land planning agency.
- 1. If the state land planning agency determines that the plan amendment should be found not in compliance, the agency shall refer, within 30 days of receipt of the recommended order, the recommended order and its determination to the Administration Commission for final agency action. If the commission determines that the amendment is not in compliance, it may sanction the local government as set forth in s. 163.3184(11).
- 2. If the state land planning agency determines that the plan amendment should be found in compliance, the agency shall enter its final order not later than 30 days from receipt of the recommended order.
- (q) An amendment adopted under the expedited provisions of this section shall not become effective until 31 days after the state land plan agency notifies the local government that the plan amendment package is complete adoption. If timely challenged, an amendment shall not become effective until the state land planning agency or the Administration Commission



7249

7250

7251 7252

7253

7254

7255

7256

7257

7258

7259

7260 7261

7262

72.63

7264

7265

72.66

7267

7268 7269

7270

7271

72.72

7273

7274

7275

7276

7277

enters a final order determining the adopted amendment to be in compliance.

- (h) Parties to a proceeding under this section may enter into compliance agreements using the process in s. 163.3184(16). Any remedial amendment adopted pursuant to a settlement agreement shall be provided to the agencies and governments listed in paragraph (4)(a).
- (7) APPLICABILITY OF PILOT PROGRAM IN CERTAIN LOCAL GOVERNMENTS.-Local governments and specific areas that have been designated for alternate review process pursuant to ss. 163.3246 and 163.3184(17) and (18) are not subject to this section.
- (8) RULEMAKING AUTHORITY FOR PILOT PROGRAM.—Agencies shall not promulgate rules to implement this pilot program.
- (9) REPORT.—The Office of Program Policy Analysis and Covernment Accountability shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 1, 2008, a report and recommendations for implementing a statewide program that addresses the legislative findings in subsection (1) in areas that meet urban criteria. The Office of Program Policy Analysis and Government Accountability in consultation with the state land planning agency shall develop the report and recommendations with input from other state and regional agencies, local governments, and interest groups. Additionally, the office shall review local and state actions and correspondence relating to the pilot program to identify issues of process and substance in recommending changes to the pilot program. At a minimum, the report and recommendations shall include the following:



7278

7279

7280

7281

7282

7283

7284 7285

7286

7287

7288

7289

7290

7291

72.92

7293

7294

7295 7296

7297

7298

7299

7300

7301

7302

7303

7304

7305

7306

- (a) Identification of local governments beyond those participating in the pilot program that should be subject to the alternative expedited state review process. The report may recommend that pilot program local governments may no longer be appropriate for such alternative review process.
- (b) Changes to the alternative expedited state review process for local comprehensive plan amendments identified in the pilot program.
- (c) Criteria for determining issues of regional or statewide importance that are to be protected in the alternative state review process.
- (d) In preparing the report and recommendations, the Office of Program Policy Analysis and Government Accountability shall consult with the state land planning agency, the Department of Transportation, the Department of Environmental Protection, and the regional planning agencies in identifying highly developed local governments to participate in the alternative expedited state review process. The Office of Program Policy Analysis and Governmental Accountability shall also solicit citizen input in the potentially affected areas and consult with the affected local governments and stakeholder groups.

Section 33. Paragraph (a) of subsection (2) of section 163.360, Florida Statutes, is amended to read:

- 163.360 Community redevelopment plans.-
- (2) The community redevelopment plan shall:
- (a) Conform to the comprehensive plan for the county or municipality as prepared by the local planning agency under the Community Local Government Comprehensive Planning and Land Development Regulation Act.



7307

7308

7309

7310

7311

7312

7313

7314

7315

7316

7317

7318

7319

7320

7321

7322

7323 7324

7325

7326

7327

7328

7329

7330

7331

7332

7333

7334

7335

Section 34. Paragraph (a) of subsection (3) and subsection (8) of section 163.516, Florida Statutes, are amended to read: 163.516 Safe neighborhood improvement plans.-

- (3) The safe neighborhood improvement plan shall:
- (a) Be consistent with the adopted comprehensive plan for the county or municipality pursuant to the Community Local Government Comprehensive Planning and Land Development Regulation Act. No district plan shall be implemented unless the local governing body has determined said plan is consistent.
- (8) Pursuant to ss. 163.3184, <del>163.3187,</del> and 163.3189, the governing body of a municipality or county shall hold two public hearings to consider the board-adopted safe neighborhood improvement plan as an amendment or modification to the municipality's or county's adopted local comprehensive plan.
- Section 35. Paragraph (f) of subsection (6), subsection (9), and paragraph (c) of subsection (11) of section 171.203, Florida Statutes, are amended to read:
- 171.203 Interlocal service boundary agreement. The governing body of a county and one or more municipalities or independent special districts within the county may enter into an interlocal service boundary agreement under this part. The governing bodies of a county, a municipality, or an independent special district may develop a process for reaching an interlocal service boundary agreement which provides for public participation in a manner that meets or exceeds the requirements of subsection (13), or the governing bodies may use the process established in this section.
- (6) An interlocal service boundary agreement may address any issue concerning service delivery, fiscal responsibilities,



7336

7337

7338

7339

7340

7341

7342

7343

7344

7345

7346

7347

7348

7349

7350

7351

7352

7353

7354

7355

7356

7357

7358

7359

7360

7361

7362

7363 7364 or boundary adjustment. The agreement may include, but need not be limited to, provisions that:

- (f) Establish a process for land use decisions consistent with part II of chapter 163, including those made jointly by the governing bodies of the county and the municipality, or allow a municipality to adopt land use changes consistent with part II of chapter 163 for areas that are scheduled to be annexed within the term of the interlocal agreement; however, the county comprehensive plan and land development regulations shall control until the municipality annexes the property and amends its comprehensive plan accordingly. Comprehensive plan amendments to incorporate the process established by this paragraph are exempt from the twice-per-year limitation under s. 163.3187.
- (9) Each local government that is a party to the interlocal service boundary agreement shall amend the intergovernmental coordination element of its comprehensive plan, as described in s. 163.3177(6)(h)1., no later than 6 months following entry of the interlocal service boundary agreement consistent with s. 163.3177(6)(h)1. Plan amendments required by this subsection are exempt from the twice-per-year limitation under s. 163.3187.

(11)

- (c) Any amendment required by paragraph (a) is exempt from the twice-per-year limitation under s. 163.3187.
- Section 36. Paragraph (c) of subsection (2) and subsection (3) of section 186.504, Florida Statutes, is amended to read: 186.504 Regional planning councils; creation; membership.-
- (2) Membership on the regional planning council shall be as follows:



7365

7366 7367

7368

7369

7370

7371

7372

7373

7374 7375

7376

7377

7378

7379

7380

7381

7382

7383

7384

7385

7386

7387

7388

7389

7390

7391

7392 7393

- (c) Representatives appointed by the Governor from the geographic area covered by the regional planning council, including an elected school board member from the geographic area covered by the regional planning council, to be nominated by the Florida School Board Association and a representative of the civic and business community which shall be selected and recommended by the Florida Chamber of Commerce, the Office of Tourism, Trade, and Economic Development, and Enterprise Florida. These representatives must include two or more of the following: a representative of the region's business community, a representative of the commercial development community, a representative of the banking and financial community, and a representative of the agricultural community.
- (3) Not less than two-thirds of the representatives serving as voting members on the governing bodies of such regional planning councils shall be elected officials of local generalpurpose governments chosen by the cities and counties of the region, provided each county shall have at least one vote. The remaining one-third of the voting members on the governing board shall be appointed by the Governor, to include one elected school board member, subject to confirmation by the Senate, and shall reside in the region. No two appointees of the Governor shall have their places of residence in the same county until each county within the region is represented by a Governor's appointee to the governing board. Nothing contained in this section shall deny to local governing bodies or the Governor the option of appointing either locally elected officials or lay citizens provided at least two-thirds of the governing body of the regional planning council is composed of locally elected



officials.

7394

7395

7396

7397

7398

7399

7400

7401

7402

7403

7404

7405

7406

7407

7408 7409

7410

7411 7412

7413

7414

7415

7416

7417

7418

7419

7420

7421 7422

Section 37. Section 186.513, Florida Statutes, is amended to read:

186.513 Reports.-Each regional planning council shall prepare and furnish an annual report on its activities to the state land planning agency as defined in s.  $163.3164 \cdot (20)$  and the local general-purpose governments within its boundaries and, upon payment as may be established by the council, to any interested person. The regional planning councils shall make a joint report and recommendations to appropriate legislative committees.

Section 38. Section 186.515, Florida Statutes, is amended to read:

186.515 Creation of regional planning councils under chapter 163.—Nothing in ss. 186.501-186.507, 186.513, and 186.515 is intended to repeal or limit the provisions of chapter 163; however, the local general-purpose governments serving as voting members of the governing body of a regional planning council created pursuant to ss. 186.501-186.507, 186.513, and 186.515 are not authorized to create a regional planning council pursuant to chapter 163 unless an agency, other than a regional planning council created pursuant to ss. 186.501-186.507, 186.513, and 186.515, is designated to exercise the powers and duties in any one or more of ss.  $163.3164 \frac{(19)}{(19)}$  and 380.031(15); in which case, such a regional planning council is also without authority to exercise the powers and duties in s.  $163.3164 \frac{(19)}{(19)}$ or s. 380.031(15).

Section 39. Subsection (1) of section 189.415, Florida Statutes, is amended to read:



7423

7424

7425

7426

7427

7428

7429

7430

7431

7432

7433

7434

7435

7436

7437 7438

7439

7440

7441

7442

7443

7444

7445

7446

7447

7448

7449

7450

7451

189.415 Special district public facilities report.-

(1) It is declared to be the policy of this state to foster coordination between special districts and local general-purpose governments as those local general-purpose governments develop comprehensive plans under the Community Local Government Comprehensive Planning and Land Development Regulation Act, pursuant to part II of chapter 163.

Section 40. Subsection (3) of section 190.004, Florida Statutes, is amended to read:

190.004 Preemption; sole authority.-

(3) The establishment of an independent community development district as provided in this act is not a development order within the meaning of chapter 380. All governmental planning, environmental, and land development laws, regulations, and ordinances apply to all development of the land within a community development district. Community development districts do not have the power of a local government to adopt a comprehensive plan, building code, or land development code, as those terms are defined in the Community Local Government Comprehensive Planning and Land Development Regulation Act. A district shall take no action which is inconsistent with applicable comprehensive plans, ordinances, or regulations of the applicable local general-purpose government.

Section 41. Paragraph (a) of subsection (1) of section 190.005, Florida Statutes, is amended to read:

190.005 Establishment of district.

(1) The exclusive and uniform method for the establishment of a community development district with a size of 1,000 acres or more shall be pursuant to a rule, adopted under chapter 120



7452

7453

7454

7455

7456

7457

7458

7459

7460

7461

7462

7463

7464

7465

7466 7467

7468

7469

7470

7471

7472

7473

7474

7475

7476

7477

7478

7479

7480

by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a community development district.

- (a) A petition for the establishment of a community development district shall be filed by the petitioner with the Florida Land and Water Adjudicatory Commission. The petition shall contain:
- 1. A metes and bounds description of the external boundaries of the district. Any real property within the external boundaries of the district which is to be excluded from the district shall be specifically described, and the last known address of all owners of such real property shall be listed. The petition shall also address the impact of the proposed district on any real property within the external boundaries of the district which is to be excluded from the district.
- 2. The written consent to the establishment of the district by all landowners whose real property is to be included in the district or documentation demonstrating that the petitioner has control by deed, trust agreement, contract, or option of 100 percent of the real property to be included in the district, and when real property to be included in the district is owned by a governmental entity and subject to a ground lease as described in s. 190.003(14), the written consent by such governmental entity.
- 3. A designation of five persons to be the initial members of the board of supervisors, who shall serve in that office until replaced by elected members as provided in s. 190.006.
  - 4. The proposed name of the district.
  - 5. A map of the proposed district showing current major



7481

7482

7483

7484

7485

7486

7487

7488

7489

7490

7491

7492

7493

7494

7495

7496

7497

7498 7499

7500

7501

7502

7503

7504

7505

7506

7507

7508

7509

trunk water mains and sewer interceptors and outfalls if in existence.

- 6. Based upon available data, the proposed timetable for construction of the district services and the estimated cost of constructing the proposed services. These estimates shall be submitted in good faith but shall not be binding and may be subject to change.
- 7. A designation of the future general distribution, location, and extent of public and private uses of land proposed for the area within the district by the future land use plan element of the effective local government comprehensive plan of which all mandatory elements have been adopted by the applicable general-purpose local government in compliance with the Community Local Covernment Comprehensive Planning and Land Development Regulation Act.
- 8. A statement of estimated regulatory costs in accordance with the requirements of s. 120.541.

Section 42. Paragraph (i) of subsection (6) of section 193.501, Florida Statutes, is amended to read:

- 193.501 Assessment of lands subject to a conservation easement, environmentally endangered lands, or lands used for outdoor recreational or park purposes when land development rights have been conveyed or conservation restrictions have been covenanted.-
- (6) The following terms whenever used as referred to in this section have the following meanings unless a different meaning is clearly indicated by the context:
- (i) "Qualified as environmentally endangered" means land that has unique ecological characteristics, rare or limited



7510

7511

7512

7513

7514

7515

7516

7517

7518

7519

7520

7521

7522

7523

7524

7525

7526

7527

7528

7529

7530

7531

7532

7533

7534

7535

7536

7537

7538

combinations of geological formations, or features of a rare or limited nature constituting habitat suitable for fish, plants, or wildlife, and which, if subject to a development moratorium or one or more conservation easements or development restrictions appropriate to retaining such land or water areas predominantly in their natural state, would be consistent with the conservation, recreation and open space, and, if applicable, coastal protection elements of the comprehensive plan adopted by formal action of the local governing body pursuant to s. 163.3161, the Community <del>Local Government Comprehensive</del> Planning and Land Development Regulation Act; or surface waters and wetlands, as determined by the methodology ratified in s. 373,4211.

Section 43. Subsection (15) of section 287.042, Florida Statutes, is amended to read:

287.042 Powers, duties, and functions.—The department shall have the following powers, duties, and functions:

- (15) To enter into joint agreements with governmental agencies, as defined in s. 163.3164(10), for the purpose of pooling funds for the purchase of commodities or information technology that can be used by multiple agencies.
- (a) Each agency that has been appropriated or has existing funds for such purchase, shall, upon contract award by the department, transfer their portion of the funds into the department's Operating Trust Fund for payment by the department. The funds shall be transferred by the Executive Office of the Governor pursuant to the agency budget amendment request provisions in chapter 216.
  - (b) Agencies that sign the joint agreements are financially



7539

7540

7541

7542

7543

7544

7545

7546

7547

7548 7549

7550

7551

7552

7553

7554

7555

7556

7557

7558

7559

7560

7561

7562

7563

7564

7565

7566 7567

obligated for their portion of the agreed-upon funds. If an agency becomes more than 90 days delinquent in paying the funds, the department shall certify to the Chief Financial Officer the amount due, and the Chief Financial Officer shall transfer the amount due to the Operating Trust Fund of the department from any of the agency's available funds. The Chief Financial Officer shall report these transfers and the reasons for the transfers to the Executive Office of the Governor and the legislative appropriations committees.

Section 44. Subsection (4) of section 288.063, Florida Statutes, is amended to read:

288.063 Contracts for transportation projects.-

(4) The Office of Tourism, Trade, and Economic Development may adopt criteria by which transportation projects are to be reviewed and certified in accordance with s. 288.061. In approving transportation projects for funding, the Office of Tourism, Trade, and Economic Development shall consider factors including, but not limited to, the cost per job created or retained considering the amount of transportation funds requested; the average hourly rate of wages for jobs created; the reliance on the program as an inducement for the project's location decision; the amount of capital investment to be made by the business; the demonstrated local commitment; the location of the project in an enterprise zone designated pursuant to s. 290.0055; the location of the project in a spaceport territory as defined in s. 331.304; the unemployment rate of the surrounding area; and the poverty rate of the community; and the adoption of an economic element as part of its local comprehensive plan in accordance with s. 163.3177(7)(j). The



7568

7569

7570

7571

7572

7573

7574

7575

7576

7577

7578

7579

7580

7581

7582

7583

7584

7585

7586

7587

7588

7589

7590

7591

7592

7593 7594

7595

7596

Office of Tourism, Trade, and Economic Development may contact any agency it deems appropriate for additional input regarding the approval of projects.

Section 45. Paragraph (a) of subsection (2), subsection (10), and paragraph (d) of subsection (12) of section 288.975, Florida Statutes, are amended to read:

288.975 Military base reuse plans.-

- (2) As used in this section, the term:
- (a) "Affected local government" means a local government adjoining the host local government and any other unit of local government that is not a host local government but that is identified in a proposed military base reuse plan as providing, operating, or maintaining one or more public facilities as defined in s.  $163.3164 \frac{(24)}{}$  on lands within or serving a military base designated for closure by the Federal Government.
- (10) Within 60 days after receipt of a proposed military base reuse plan, these entities shall review and provide comments to the host local government. The commencement of this review period shall be advertised in newspapers of general circulation within the host local government and any affected local government to allow for public comment. No later than 180 days after receipt and consideration of all comments, and the holding of at least two public hearings, the host local government shall adopt the military base reuse plan. The host local government shall comply with the notice requirements set forth in s.  $163.3184 \frac{(15)}{(14)}$  to ensure full public participation in this planning process.
- (12) Following receipt of a petition, the petitioning party or parties and the host local government shall seek resolution



7597

7598

7599

7600

7601

7602

7603

7604

7605

7606

7607

7608

7609

7610

7611 7612

7613

7614

7615

7616

7617

7618

7619

7620

7621

7622

7623

7624 7625

of the issues in dispute. The issues in dispute shall be resolved as follows:

(d) Within 45 days after receiving the report from the state land planning agency, the Administration Commission shall take action to resolve the issues in dispute. In deciding upon a proper resolution, the Administration Commission shall consider the nature of the issues in dispute, any requests for a formal administrative hearing pursuant to chapter 120, the compliance of the parties with this section, the extent of the conflict between the parties, the comparative hardships and the public interest involved. If the Administration Commission incorporates in its final order a term or condition that requires any local government to amend its local government comprehensive plan, the local government shall amend its plan within 60 days after the issuance of the order. Such amendment or amendments shall be exempt from the limitation of the frequency of plan amendments contained in s. 163.3187(1), and a public hearing on such amendment or amendments pursuant to s.  $163.3184\frac{(15)}{(b)1}$ . (14(b)1). shall not be required. The final order of the Administration Commission is subject to appeal pursuant to s. 120.68. If the order of the Administration Commission is appealed, the time for the local government to amend its plan shall be tolled during the pendency of any local, state, or federal administrative or judicial proceeding relating to the military base reuse plan.

Section 46. Subsection (4) of section 290.0475, Florida Statutes, is amended to read:

290.0475 Rejection of grant applications; penalties for failure to meet application conditions. - Applications received for funding under all program categories shall be rejected



7626

7627

7628

7629

7630

7631

7632

7633

7634

7635

7636

7637

7638

7639

7640

7641

7642

7643

7644

7645

7646

7647 7648

7649

7650

7651

7652

7653

7654

without scoring only in the event that any of the following circumstances arise:

(4) The application is not consistent with the local government's comprehensive plan adopted pursuant to s. 163.3184 + (7).

Section 47. Paragraph (c) of subsection (3) of section 311.07, Florida Statutes, is amended to read:

311.07 Florida seaport transportation and economic development funding.-

(3)

(c) To be eligible for consideration by the council pursuant to this section, a project must be consistent with the port comprehensive master plan which is incorporated as part of the approved local government comprehensive plan as required by s. 163.3178(2)(k) or other provisions of the Community Local Government Comprehensive Planning and Land Development Regulation Act, part II of chapter 163.

Section 48. Subsection (1) of section 331.319, Florida Statutes, is amended to read:

331.319 Comprehensive planning; building and safety codes.-The board of directors may:

(1) Adopt, and from time to time review, amend, supplement, or repeal, a comprehensive general plan for the physical development of the area within the spaceport territory in accordance with the objectives and purposes of this act and consistent with the comprehensive plans of the applicable county or counties and municipality or municipalities adopted pursuant to the Community Local Government Comprehensive Planning and Land Development Regulation Act, part II of chapter 163.



7655

7656

7657

7658

7659

7660

7661

7662

7663

7664 7665

7666

7667

7668

7669

7670

7671

7672

7673

7674

7675

7676

7677

7678

7679

7680

7681

7682

7683

Section 49. Paragraph (e) of subsection (5) of section 339.155, Florida Statutes, is amended to read:

339.155 Transportation planning.-

- (5) ADDITIONAL TRANSPORTATION PLANS.—
- (e) The regional transportation plan developed pursuant to this section must, at a minimum, identify regionally significant transportation facilities located within a regional transportation area and contain a prioritized list of regionally significant projects. The level-of-service standards for facilities to be funded under this subsection shall be adopted by the appropriate local government in accordance with s. 163.3180(10). The projects shall be adopted into the capital improvements schedule of the local government comprehensive plan pursuant to s. 163.3177(3).

Section 50. Paragraph (a) of subsection (4) of section 339.2819, Florida Statutes, is amended to read:

- 339.2819 Transportation Regional Incentive Program.-
- (4)(a) Projects to be funded with Transportation Regional Incentive Program funds shall, at a minimum:
- 1. Support those transportation facilities that serve national, statewide, or regional functions and function as an integrated regional transportation system.
- 2. Be identified in the capital improvements element of a comprehensive plan that has been determined to be in compliance with part II of chapter 163, after July 1, 2005, or to implement a long-term concurrency management system adopted by a local government in accordance with s. 163.3180(9). Further, the project shall be in compliance with local government comprehensive plan policies relative to corridor management.



7684

7685

7686

7687

7688

7689

7690

7691

7692

7693

7694

7695

7696

7697

7698

7699

7700 7701

7702 7703

7704

7705

7706

7707

7708

7709

7710

7711

7712

- 3. Be consistent with the Strategic Intermodal System Plan developed under s. 339.64.
- 4. Have a commitment for local, regional, or private financial matching funds as a percentage of the overall project cost.

Section 51. Present subsections (9), (10), (11), (12), and (13) of section 367.021, Florida Statutes, are renumbered as subsections (11), (12), (13), (14), and (15), respectively, and new subsections (9) and (10) are added to that section, to read:

367.021 Definitions.—As used in this chapter, the following words or terms shall have the meanings indicated:

- (9) "Large landowner" means any applicant for a certificate pursuant to s. 367.045 who owns or controls at least 1,000 acres in a single county or adjacent counties which are proposed to be certified.
- (10) "Need" means, for the purposes of an application under s. 367.045, by a large landowner, a showing that the certificate is sought for planning purposes to allow the landowner to be prepared to provide service to its properties as and when needed to meet demands for any residential, commercial, or industrial service, or for such other lawful purposes as may arise within the territory to be certified. A large landowner is not required to demonstrate that the need for service is either immediate or imminent, or that such service will be required within a specific timeframe.

Section 52. Subsection (5) of section 369.303, Florida Statutes, is amended to read:

369.303 Definitions.—As used in this part:

(5) "Land development regulation" means a regulation



7713

7714

7715 7716

7717

7718

7719

7720

7721

7722

7723

7724

7725

7726

7727

7728 7729

7730

7731

7732

7733

7734

7735

7736

7737

7738

7739

7740

7741

covered by the definition in s. 163.3164 + (23) and any of the types of regulations described in s. 163.3202.

Section 53. Subsection (7) of section 369.321, Florida Statutes, is amended to read:

369.321 Comprehensive plan amendments. - Except as otherwise expressly provided, by January 1, 2006, each local government within the Wekiva Study Area shall amend its local government comprehensive plan to include the following:

(7) During the period prior to the adoption of the comprehensive plan amendments required by this act, any local comprehensive plan amendment adopted by a city or county that applies to land located within the Wekiva Study Area shall protect surface and groundwater resources and be reviewed by the Department of Community Affairs, pursuant to chapter 163 and chapter 9J-5, Florida Administrative Code, using best available data, including the information presented to the Wekiva River Basin Coordinating Committee.

Section 54. Subsection (1) of section 378.021, Florida Statutes, is amended to read:

378.021 Master reclamation plan.-

(1) The Department of Environmental Protection shall amend the master reclamation plan that provides guidelines for the reclamation of lands mined or disturbed by the severance of phosphate rock prior to July 1, 1975, which lands are not subject to mandatory reclamation under part II of chapter 211. In amending the master reclamation plan, the Department of Environmental Protection shall continue to conduct an onsite evaluation of all lands mined or disturbed by the severance of phosphate rock prior to July 1, 1975, which lands are not



7742

7743

7744

7745

7746

7747

7748

7749

7750

7751

7752

7753

7754

7755

7756

7757

7758

7759

7760

7761

7762

7763

7764

7765

7766

7767

7768

7769 7770

subject to mandatory reclamation under part II of chapter 211. The master reclamation plan when amended by the Department of Environmental Protection shall be consistent with local government plans prepared pursuant to the Community Local Government Comprehensive Planning and Land Development Regulation Act.

Section 55. Subsection (10) of section 380.031, Florida Statutes, is amended to read:

380.031 Definitions.—As used in this chapter:

(10) "Local comprehensive plan" means any or all local comprehensive plans or elements or portions thereof prepared, adopted, or amended pursuant to the Community Local Government Comprehensive Planning and Land Development Regulation Act, as amended.

Section 56. Paragraph (b) of subsection (6), paragraphs (1), (m), and (s) of subsection (24), paragraph (e) of subsection (28), and paragraphs (a) and (e) of subsection (29) of section 380.06, Florida Statutes, are amended to read:

380.06 Developments of regional impact.

- (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT PLAN AMENDMENTS.-
- (b) Any local government comprehensive plan amendments related to a proposed development of regional impact, including any changes proposed under subsection (19), may be initiated by a local planning agency or the developer and must be considered by the local governing body at the same time as the application for development approval using the procedures provided for local plan amendment in s. 163.3187 or s. 163.3189 and applicable local ordinances, without regard to statutory or local ordinance



limits on the frequency of consideration of amendments to the local comprehensive plan. Nothing in this paragraph shall be deemed to require favorable consideration of a plan amendment solely because it is related to a development of regional impact. The procedure for processing such comprehensive plan amendments is as follows:

- 1. If a developer seeks a comprehensive plan amendment related to a development of regional impact, the developer must so notify in writing the regional planning agency, the applicable local government, and the state land planning agency no later than the date of preapplication conference or the submission of the proposed change under subsection (19).
- 2. When filing the application for development approval or the proposed change, the developer must include a written request for comprehensive plan amendments that would be necessitated by the development-of-regional-impact approvals sought. That request must include data and analysis upon which the applicable local government can determine whether to transmit the comprehensive plan amendment pursuant to s. 163.3184.
- 3. The local government must advertise a public hearing on the transmittal within 30 days after filing the application for development approval or the proposed change and must make a determination on the transmittal within 60 days after the initial filing unless that time is extended by the developer.
- 4. If the local government approves the transmittal, procedures set forth in s. 163.3184  $\frac{(3)-(6)}{(3)}$  must be followed.
- 5. Notwithstanding subsection (11) or subsection (19), the local government may not hold a public hearing on the



7800

7801

7802

7803

7804

7805

7806

7807

7808

7809

7810

7811

7812

7813

7814

7815

7816

7817 7818

7819

7820

7821

7822

7823

7824

7825

7826

7827

7828

application for development approval or the proposed change or on the comprehensive plan amendments sooner than 30 days from receipt of the response from the state land planning agency pursuant to s. 163.3184 + (6). The 60-day time period for local governments to adopt, adopt with changes, or not adopt plan amendments pursuant to s. 163.3184(7) shall not apply to concurrent plan amendments provided for in this subsection.

- 6. The local government must hear both the application for development approval or the proposed change and the comprehensive plan amendments at the same hearing. However, the local government must take action separately on the application for development approval or the proposed change and on the comprehensive plan amendments.
- 7. Thereafter, the appeal process for the local government development order must follow the provisions of s. 380.07, and the compliance process for the comprehensive plan amendments must follow the provisions of s. 163.3184.
  - (24) STATUTORY EXEMPTIONS.-
- (1) Any proposed development within an urban service boundary established under s. 163.3177(14), which is not otherwise exempt pursuant to subsection (29), is exempt from the provisions of this section if the local government having jurisdiction over the area where the development is proposed has adopted the urban service boundary, has entered into a binding agreement with jurisdictions that would be impacted and with the Department of Transportation regarding the mitigation of impacts on state and regional transportation facilities, and has adopted a proportionate share methodology pursuant to s. 163.3180(16).
  - (m) Any proposed development within a rural land



7829

7830

7831

7832

7833

7834

7835

7836

7837

7838

7839

7840

7841

7842

7843

7844

7845 7846

7847

7848

7849

7850

7851

7852

7853

7854 7855

7856 7857

stewardship area created under s. 163.3248 163.3177(11)(d) is exempt from the provisions of this section if the local government that has adopted the rural land stewardship area has entered into a binding agreement with jurisdictions that would be impacted and the Department of Transportation regarding the mitigation of impacts on state and regional transportation facilities, and has adopted a proportionate share methodology pursuant to s. 163.3180(16).

- (s) Any development in a detailed specific area plan which is prepared and adopted pursuant to s. 163.3245 and adopted into the comprehensive plan is exempt from this section.
- (u) Any transit-oriented development as defined in s. 163.3164 incorporated into the county or municipality comprehensive plan that has adopted land use and transportation strategies to support and fund the local government concurrency or mobility plan identified in the comprehensive plan, including alternative modes of transportation, is exempt from review for transportation impacts conducted pursuant to this section. This paragraph does not apply to areas:
- 1. Within the boundary of any area of critical state concern designated pursuant to s. 380.05;
- 2. Within the boundary of the Wekiva Study Area as described in s. 369.316; or
- 3. Within 2 miles of the boundary of the Everglades Protection Area as defined in s. 373.4592(2).

If a use is exempt from review as a development of regional impact under paragraphs (a)-(s), but will be part of a larger project that is subject to review as a development of regional



7858

7859

7860

7861

7862

7863

7864

7865

7866

7867

7868

7869

7870

7871

7872

7873

7874

7875 7876

7877

7878

7879 7880

7881

7882

7883 7884

7885

7886

impact, the impact of the exempt use must be included in the review of the larger project, unless such exempt use involves a development of regional impact that includes a landowner, tenant, or user that has entered into a funding agreement with the Office of Tourism, Trade, and Economic Development under the Innovation Incentive Program and the agreement contemplates a state award of at least \$50 million.

- (28) PARTIAL STATUTORY EXEMPTIONS.-
- (e) The vesting provision of s.  $163.3167(5)\frac{(8)}{(8)}$  relating to an authorized development of regional impact shall not apply to those projects partially exempt from the development-ofregional-impact review process under paragraphs (a)-(d).
  - (29) EXEMPTIONS FOR DENSE URBAN LAND AREAS. -
  - (a) The following are exempt from this section:
- 1. Any proposed development in a municipality that has an average of at least 1,000 people per square mile of land area and a minimum total population of at least 5,000 qualifies as a dense urban land area as defined in s. 163.3164;
- 2. Any proposed development within a county. including the municipalities located therein, which that has an average of at least 1,000 people per square mile of land area qualifies as a dense urban land area as defined in s. 163.3164 and that is located within an urban service area as defined in s. 163.3164 which has been adopted into the comprehensive plan; or
- 3. Any proposed development within a county, including the municipalities located therein, which has a population of at least 900,000, that has an average of at least 1,000 people per square mile of land area which qualifies as a dense urban land area under s. 163.3164, but which does not have an urban service



area designated in the comprehensive plan.

7887 7888 7889

7890

7891

7892

7893

7894

7895

7896 7897

7898

7899

7900

7901

7902

7903

7904

7905

7906

7907

7908

7909

7910

The Office of Economic and Demographic Research within the Legislature shall annually calculate the population and density criteria needed to determine which jurisdictions meet the density criteria in subparagraphs 1.-3. by using the most recent land area data from the decennial census conducted by the Bureau of the Census of the United States Department of Commerce and the latest available population estimates determined pursuant to s. 186.901. If any local government has had an annexation, contraction, or new incorporation, the Office of Economic and Demographic Research shall determine the population density using the new jurisdictional boundaries as recorded in accordance with s. 171.091. The Office of Economic and Demographic Research shall annually submit to the state land planning agency by July 1 a list of jurisdictions that meet the total population and density criteria. The state land planning agency shall publish the list of jurisdictions on its Internet website within 7 days after the list is received. The designation of jurisdictions that meet the density criteria of subparagraphs 1.-3. is effective upon publication on the state land planning agency's Internet website. Any area that meets the density criteria may not thereafter be removed from the list of areas that qualify.

7911 7912

7913

7914 7915

(e) In an area that is exempt under paragraphs (a)-(c), any previously approved development-of-regional-impact development orders shall continue to be effective, but the developer has the option to be governed by s. 380.115(1). A pending application for development approval shall be governed by s. 380.115(2). A



7916

7917

7918

7919

7920

7921

7922

7923

7924

7925

7926

7927

7928

7929

7930

7931

7932

7933

7934

7935

7936

7937

7938

7939

7940

7941

7942 7943

7944

development that has a pending application for a comprehensive plan amendment and that elects not to continue development-ofregional-impact review is exempt from the limitation on plan amendments set forth in s. 163.3187(1) for the year following the effective date of the exemption.

Section 57. Paragraph (a) of subsection (8) of section 380.061, Florida Statutes, is amended to read:

380.061 The Florida Quality Developments program. -

(8) (a) Any local government comprehensive plan amendments related to a Florida Quality Development may be initiated by a local planning agency and considered by the local governing body at the same time as the application for development approval  $\tau$ using the procedures provided for local plan amendment in s. 163.3187 or s. 163.3189 and applicable local ordinances, without regard to statutory or local ordinance limits on the frequency of consideration of amendments to the local comprehensive plan. Nothing in this subsection shall be construed to require favorable consideration of a Florida Quality Development solely because it is related to a development of regional impact.

Section 58. Paragraph (a) of subsection (2) of section 380.065, Florida Statutes, is amended to read:

380.065 Certification of local government review of development. -

(2) When a petition is filed, the state land planning agency shall have no more than 90 days to prepare and submit to the Administration Commission a report and recommendations on the proposed certification. In deciding whether to grant certification, the Administration Commission shall determine whether the following criteria are being met:



7945

7946

7947

7948

7949

7950

7951

7952

7953

7954

7955

7956

7957

7958

7959

7960

7961

7962

7963

7964

7965

7966

7967

7968

7969

7970

7971

7972 7973

(a) The petitioning local government has adopted and effectively implemented a local comprehensive plan and development regulations which comply with ss. 163.3161-163.3215, the Community Local Government Comprehensive Planning and Land Development Regulation Act.

Section 59. Section 380.0685, Florida Statutes, is amended to read:

380.0685 State park in area of critical state concern in county which creates land authority; surcharge on admission and overnight occupancy.—The Department of Environmental Protection shall impose and collect a surcharge of 50 cents per person per day, or \$5 per annual family auto entrance permit, on admission to all state parks in areas of critical state concern located in a county which creates a land authority pursuant to s. 380.0663(1), and a surcharge of \$2.50 per night per campsite, cabin, or other overnight recreational occupancy unit in state parks in areas of critical state concern located in a county which creates a land authority pursuant to s. 380.0663(1); however, no surcharge shall be imposed or collected under this section for overnight use by nonprofit groups of organized group camps, primitive camping areas, or other facilities intended primarily for organized group use. Such surcharges shall be imposed within 90 days after any county creating a land authority notifies the Department of Environmental Protection that the land authority has been created. The proceeds from such surcharges, less a collection fee that shall be kept by the Department of Environmental Protection for the actual cost of collection, not to exceed 2 percent, shall be transmitted to the land authority of the county from which the revenue was



generated. Such funds shall be used to purchase property in the area or areas of critical state concern in the county from which the revenue was generated. An amount not to exceed 10 percent may be used for administration and other costs incident to such purchases. However, the proceeds of the surcharges imposed and collected pursuant to this section in a state park or parks located wholly within a municipality, less the costs of collection as provided herein, shall be transmitted to that municipality for use by the municipality for land acquisition or for beach renourishment or restoration, including, but not limited to, costs associated with any design, permitting, monitoring and mitigation of such work, as well as the work itself. The surcharges levied under this section shall remain imposed as long as the land authority is in existence.

Section 60. Subsection (3) of section 380.115, Florida Statutes, is amended to read:

380.115 Vested rights and duties; effect of size reduction, changes in guidelines and standards.—

(3) A landowner that has filed an application for a development-of-regional-impact review prior to the adoption of  $\underline{a}$  an optional sector plan pursuant to s. 163.3245 may elect to have the application reviewed pursuant to s. 380.06, comprehensive plan provisions in force prior to adoption of the sector plan, and any requested comprehensive plan amendments that accompany the application.

Section 61. Subsection (1) of section 403.50665, Florida Statutes, is amended to read:

403.50665 Land use consistency.

(1) The applicant shall include in the application a



8003

8004

8005

8006

8007

8008

8009

8010

8011

8012

8013

8014

8015

8016

8017

8018

8019

8020

8021

8022

8023

8024 8025

8026

8027

8028

8029

8030

8031

statement on the consistency of the site and any associated facilities that constitute a "development," as defined in s. 380.04, with existing land use plans and zoning ordinances that were in effect on the date the application was filed and a full description of such consistency. This information shall include an identification of those associated facilities that the applicant believes are exempt from the requirements of land use plans and zoning ordinances under the provisions of the Community Local Government Comprehensive Planning and Land Development Regulation Act provisions of chapter 163 and s. 380.04(3).

Section 62. Subsection (16) of section 420.9071, Florida Statutes, is amended to read:

420.9071 Definitions.—As used in ss. 420.907-420.9079, the term:

(16) "Local housing incentive strategies" means local regulatory reform or incentive programs to encourage or facilitate affordable housing production, which include at a minimum, assurance that permits as defined in s.  $163.3164 \frac{(7)}{(7)}$  and (8) for affordable housing projects are expedited to a greater degree than other projects; an ongoing process for review of local policies, ordinances, regulations, and plan provisions that increase the cost of housing prior to their adoption; and a schedule for implementing the incentive strategies. Local housing incentive strategies may also include other regulatory reforms, such as those enumerated in s. 420.9076 or those recommended by the affordable housing advisory committee in its triennial evaluation of the implementation of affordable housing incentives, and adopted by the local governing body.



8032

8033

8034

8035

8036

8037

8038

8039

8040

8041

8042

8043

8044

8045

8046 8047

8048

8049

8050

8051

8052

8053

8054

8055

8056

8057

8058

8059 8060

Subsection (13) and paragraph (a) of Section 63. subsection (14) of section 403.973, Florida Statutes, are amended to read:

403.973 Expedited permitting; amendments to comprehensive plans.-

- (13) Notwithstanding any other provisions of law:
- (a) Local comprehensive plan amendments for projects qualified under this section are exempt from the twice-a-year limits provision in s. 163.3187; and
- (b) Projects qualified under this section are not subject to interstate highway level-of-service standards adopted by the Department of Transportation for concurrency purposes. The memorandum of agreement specified in subsection (5) must include a process by which the applicant will be assessed a fair share of the cost of mitigating the project's significant traffic impacts, as defined in chapter 380 and related rules. The agreement must also specify whether the significant traffic impacts on the interstate system will be mitigated through the implementation of a project or payment of funds to the Department of Transportation. Where funds are paid, the Department of Transportation must include in the 5-year work program transportation projects or project phases, in an amount equal to the funds received, to mitigate the traffic impacts associated with the proposed project.
- (14) (a) Challenges to state agency action in the expedited permitting process for projects processed under this section are subject to the summary hearing provisions of s. 120.574, except that the administrative law judge's decision, as provided in s. 120.574(2)(f), shall be in the form of a recommended order and



8061

8062

8063

8064

8065

8066

8067

8068

8069

8070

8071

8072

8073

8074

8075

8076

8077

8078

8079

8080

8081

8082

8083

8084

8085

8086

8087

8808

8089

shall not constitute the final action of the state agency. In those proceedings where the action of only one agency of the state other than the Department of Environmental Protection is challenged, the agency of the state shall issue the final order within 45 working days after receipt of the administrative law judge's recommended order, and the recommended order shall inform the parties of their right to file exceptions or responses to the recommended order in accordance with the uniform rules of procedure pursuant to s. 120.54. In those proceedings where the actions of more than one agency of the state are challenged, the Governor shall issue the final order within 45 working days after receipt of the administrative law judge's recommended order, and the recommended order shall inform the parties of their right to file exceptions or responses to the recommended order in accordance with the uniform rules of procedure pursuant to s. 120.54. This paragraph does not apply to the issuance of department licenses required under any federally delegated or approved permit program. In such instances, the department shall enter the final order. The participating agencies of the state may opt at the preliminary hearing conference to allow the administrative law judge's decision to constitute the final agency action. If a participating local government agrees to participate in the summary hearing provisions of s. 120.574 for purposes of review of local government comprehensive plan amendments, s. 163.3184(9) and (10) apply.

Section 64. Section 57. Subsections (9) and (10) of section 420.5095, Florida Statutes, are amended to read: 420.5095 Community Workforce Housing Innovation Pilot



Program.-

8090

8091

8092

8093

8094 8095

8096

8097

8098

8099

8100

8101

8102

8103

8104

8105

8106

8107 8108

8109

8110

8111

8112

8113

8114

8115

8116

8117 8118

(9) Notwithstanding s. 163.3184(3)-(6), any local government comprehensive plan amendment to implement a Community Workforce Housing Innovation Pilot Program project found consistent with the provisions of this section shall be expedited as provided in this subsection. At least 30 days prior to adopting a plan amendment under this subsection, the local government shall notify the state land planning agency of its intent to adopt such an amendment, and the notice shall include its evaluation related to site suitability and availability of facilities and services. The public notice of the hearing required by s.  $163.3184(11)\frac{(15)}{(15)}$  (b) 2. shall include a statement that the local government intends to use the expedited adoption process authorized by this subsection. Such amendments shall require only a single public hearing before the governing board, which shall be an adoption hearing as described in s. 163.3184(6) $\frac{(7)}{(7)}$ . The state land planning agency shall issue its notice of intent pursuant to s. 163.3184(8) within 30 days after determining that the amendment package is complete. Any further proceedings shall be governed by s. ss. 163.3184 -(9) -(16). Amendments proposed under this section are not subject to s. 163.3187(1), which limits the adoption of a comprehensive plan amendment to no more than two times during any calendar year.

(10) The processing of approvals of development orders or development permits, as defined in s. 163.3164(7) and (8), for innovative community workforce housing projects shall be expedited.

Section 65. Subsection (5) of section 420.615, Florida Statutes, is amended to read:



8119

8120 8121

8122

8123

8124

8125

8126 8127

8128

8129

8130

8131

8132

8133 8134

8135

8136 8137

8138

8139

8140

8141

8142

8143

8144

8145

8146

8147

420.615 Affordable housing land donation density bonus incentives.-

(5) The local government, as part of the approval process, shall adopt a comprehensive plan amendment, pursuant to part II of chapter 163, for the receiving land that incorporates the density bonus. Such amendment shall be adopted in the manner as required for small-scale amendments pursuant to s. 163.3187, is not subject to the requirements of s. 163.3184(4)(b)-(d) $\frac{(3)-(6)_{r}}{(3)}$ and is exempt from the limitation on the frequency of plan amendments as provided in s. 163.3187.

Section 66. Subsection (16) of section 420.9071, Florida Statutes, is amended to read:

420.9071 Definitions.—As used in ss. 420.907-420.9079, the term:

(16) "Local housing incentive strategies" means local regulatory reform or incentive programs to encourage or facilitate affordable housing production, which include at a minimum, assurance that permits as defined in s.  $163.3164 \cdot \frac{(7)}{(7)}$  and (8) for affordable housing projects are expedited to a greater degree than other projects; an ongoing process for review of local policies, ordinances, regulations, and plan provisions that increase the cost of housing prior to their adoption; and a schedule for implementing the incentive strategies. Local housing incentive strategies may also include other regulatory reforms, such as those enumerated in s. 420.9076 or those recommended by the affordable housing advisory committee in its triennial evaluation of the implementation of affordable housing incentives, and adopted by the local governing body.

Section 67. Paragraph (a) of subsection (4) of section



8148

8149

8150

8151

8152

8153

8154

8155

8156

8157

8158

8159

8160

8161

8162

8163

8164

8165

8166

8167

8168

8169

8170

8171

8172

8173

420.9076, Florida Statutes, is amended to read:

420.9076 Adoption of affordable housing incentive strategies; committees.-

- (4) Triennially, the advisory committee shall review the established policies and procedures, ordinances, land development regulations, and adopted local government comprehensive plan of the appointing local government and shall recommend specific actions or initiatives to encourage or facilitate affordable housing while protecting the ability of the property to appreciate in value. The recommendations may include the modification or repeal of existing policies, procedures, ordinances, regulations, or plan provisions; the creation of exceptions applicable to affordable housing; or the adoption of new policies, procedures, regulations, ordinances, or plan provisions, including recommendations to amend the local government comprehensive plan and corresponding regulations, ordinances, and other policies. At a minimum, each advisory committee shall submit a report to the local governing body that includes recommendations on, and triennially thereafter evaluates the implementation of, affordable housing incentives in the following areas:
- (a) The processing of approvals of development orders or permits, as defined in s.  $163.3164 \frac{(7)}{(7)}$  and  $\frac{(8)}{(8)}$ , for affordable housing projects is expedited to a greater degree than other projects.

8174 The advisory committee recommendations may also include other 8175 affordable housing incentives identified by the advisory 8176

committee. Local governments that receive the minimum allocation



8177

8178

8179

8180

8181

8182 8183

8184

8185

8186

8187

8188

8189

8190

8191

8192

8193

8194

8195

8196

8197

8198 8199

8200

8201

8202

8203

8204

8205

under the State Housing Initiatives Partnership Program shall perform the initial review but may elect to not perform the triennial review.

Section 68. Subsection (1) of section 720.403, Florida Statutes, is amended to read:

720.403 Preservation of residential communities; revival of declaration of covenants.-

(1) Consistent with required and optional elements of local comprehensive plans and other applicable provisions of the Community Local Government Comprehensive Planning and Land Development Regulation Act, homeowners are encouraged to preserve existing residential communities, promote available and affordable housing, protect structural and aesthetic elements of their residential community, and, as applicable, maintain roads and streets, easements, water and sewer systems, utilities, drainage improvements, conservation and open areas, recreational amenities, and other infrastructure and common areas that serve and support the residential community by the revival of a previous declaration of covenants and other governing documents that may have ceased to govern some or all parcels in the community.

Section 69. Section 62. Subsection (6) of section 1013.30, Florida Statutes, is amended to read:

1013.30 University campus master plans and campus development agreements.-

(6) Before a campus master plan is adopted, a copy of the draft master plan must be sent for review or made available electronically to the host and any affected local governments, the state land planning agency, the Department of Environmental



8206

8207

8208

8209

8210

8211

8212

8213

8214

8215

8216

8217

8218

8219

8220

8221

8222

8223

8224

8225

8226

8227

8228

8229

8230

8231

8232

8233

8234

Protection, the Department of Transportation, the Department of State, the Fish and Wildlife Conservation Commission, and the applicable water management district and regional planning council. At the request of a governmental entity, a hard copy of the draft master plan shall be submitted within 7 business days of an electronic copy being made available. These agencies must be given 90 days after receipt of the campus master plans in which to conduct their review and provide comments to the university board of trustees. The commencement of this review period must be advertised in newspapers of general circulation within the host local government and any affected local government to allow for public comment. Following receipt and consideration of all comments and the holding of an informal information session and at least two public hearings within the host jurisdiction, the university board of trustees shall adopt the campus master plan. It is the intent of the Legislature that the university board of trustees comply with the notice requirements set forth in s.  $163.3184(11) \cdot (15)$  to ensure full public participation in this planning process. The informal public information session must be held before the first public hearing. The first public hearing shall be held before the draft master plan is sent to the agencies specified in this subsection. The second public hearing shall be held in conjunction with the adoption of the draft master plan by the university board of trustees. Campus master plans developed under this section are not rules and are not subject to chapter 120 except as otherwise provided in this section. Section 70. Subsections (3), (7), and (8) of section

1013.33, Florida Statutes, are amended to read:



8235

8236

8237

8238

8239

8240

8241

8242

8243

8244

8245

8246

8247

8248

8249

8250

8251

8252

8253

8254

8255

8256 8257

8258

8259 8260

8261

8262

8263

1013.33 Coordination of planning with local governing bodies.-

- (3) At a minimum, the interlocal agreement must address interlocal agreement requirements in s. 163.31777 and, if applicable, s. 163.3180(6)(13)(g), except for exempt local governments as provided in s. 163.3177(12), and must address the following issues:
- (a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.
- (b) A process to coordinate and share information relating to existing and planned public school facilities, including school renovations and closures, and local government plans for development and redevelopment.
- (c) Participation by affected local governments with the district school board in the process of evaluating potential school closures, significant renovations to existing schools, and new school site selection before land acquisition. Local governments shall advise the district school board as to the consistency of the proposed closure, renovation, or new site with the local comprehensive plan, including appropriate circumstances and criteria under which a district school board may request an amendment to the comprehensive plan for school siting.
- (d) A process for determining the need for and timing of onsite and offsite improvements to support new construction,



8264

8265

8266

8267

8268

8269

8270

8271

8272

8273

8274

8275

8276

8277

8278

8279

8280

8281

8282

8283

8284

8285

8286

82.87 8288

8289

8290

8291

8292

proposed expansion, or redevelopment of existing schools. The process shall address identification of the party or parties responsible for the improvements.

- (e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules regarding measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.
- (f) Participation of the local governments in the preparation of the annual update to the school board's 5-year district facilities work program and educational plant survey prepared pursuant to s. 1013.35.
- (g) A process for determining where and how joint use of either school board or local government facilities can be shared for mutual benefit and efficiency.
- (h) A procedure for the resolution of disputes between the district school board and local governments, which may include the dispute resolution processes contained in chapters 164 and 186.
- (i) An oversight process, including an opportunity for public participation, for the implementation of the interlocal agreement.
- (7) Except as provided in subsection (8), municipalities meeting the exemption criteria in s. 163.3177(12) are exempt from the requirements of subsections (2), (3), and (4).
- (8) At the time of the evaluation and appraisal report, each exempt municipality shall assess the extent to which it



8293

8294

8295

8296

8297 8298

8299

8300

8301

8302

8303

8304

8305

8306

8307

8308

8309

8310

8311

8312

8313

8314

8315

8316

8317 8318

8319

8320

8321

continues to meet the criteria for exemption under s. 163.3177(12). If the municipality continues to meet these criteria, the municipality shall continue to be exempt from the interlocal agreement requirement. Each municipality exempt under s. 163.3177(12) must comply with the provisions of subsections (2) - (8) within 1 year after the district school board proposes, in its 5-year district facilities work program, a new school within the municipality's jurisdiction.

Section 71. Rules 9J-5 and 9J-11.023, Florida Administrative Code, are repealed, and the Department of State is directed to remove those rules from the Florida Administrative Code.

Section 72. Any permit or any other authorization that was extended under section 14, chapter 2009-96, Laws of Florida, as re-authorized by section 47, chapter 2010-147, Laws of Florida, is extended and renewed for an additional period of two years from its extended expiration date. The holder of a valid permit or other authorization that is eligible for the additional twoyear extension must notify the authorizing agency in writing by December 31, 2011, identifying the specific authorization for which the holder intends to use the extension and the anticipated time frame for acting on the authorization.

Section 73. The Legislature finds that this act fulfills an important state interest.

Section 74. (1) The state land planning agency, within 60 days after the effective date of this act, shall review any administrative or judicial proceeding filed by the agency and pending on the effective date of this act to determine whether the issues raised by the state land planning agency are



8322

8323

8324

8325

8326

8327

8328

8329

8330

8331

8332

8333 8334

8335

8336

8337

8338

8339

8340

8341

8342

8343 8344

8345

8346

8347

8348

8349

8350

consistent with the revised provisions of part II of chapter 163, Florida Statutes. For each proceeding, if the agency determines that issues have been raised that are not consistent with the revised provisions of part II of chapter 163, Florida Statutes, the agency shall dismiss the proceeding. If the state land planning agency determines that one or more issues have been raised that are consistent with the revised provisions of part II of chapter 163, Florida Statutes, the agency shall amend its petition within 30 days after the determination to plead with particularity as to the manner in which the plan or plan amendment fails to meet the revised provisions of part II of chapter 163, Florida Statutes. If the agency fails to timely file such amended petition, the proceeding shall be dismissed.

(2) In all proceedings that were initiated by the state land planning agency before the effective date of this act, and continue after that date, the local government's determination that the comprehensive plan or plan amendment is in compliance is presumed to be correct, and the local government's determination shall be sustained unless it is shown by a preponderance of the evidence that the comprehensive plan or plan amendment is not in compliance.

Section 75. In accordance with s. 1.04, Florida Statutes, the provisions of law amended by this act shall be construed in pari materia with the provisions of law reenacted by Senate Bill 174 or HB 7001, 2011 Regular Session, whichever becomes law, and incorporated therein. In addition, if any law amended by this act is also amended by any other law enacted at the same legislative session or an extension thereof which becomes law, full effect shall be given to each if possible.



8351

8352

8353

8354

8355

8356

8357

8358 8359

8360

8361

8362

8363

8364

8365

8366

8367

8368

8369

8370

8371

8372

Section 76. The Division of Statutory Revision is directed to replace the phrase "the effective date of this act" wherever it occurs in this act with the date this act becomes a law. The Division of Statutory revision is further directed to replace all references to s. 163.3184 with s. 163.32465 except for provisions related specifically to plan amendments that propose a rural land stewardship area pursuant to s. 163.3177(11)(d); propose an optional sector plan; update a comprehensive plan based on an evaluation and appraisal report; new plans for newly incorporated municipalities are subject to state review as set forth in s. 163.3184; or are in an area of critical state concern designated pursuant to s. 380.05.

Section 77. The reenactment of s. 163.31801(5) in section 12 of this act shall take effect upon this act becoming a law, and shall operate retroactively to July 1, 2009. If such retroactive application is held by a court of last resort to be unconstitutional, this act shall apply prospectively from the date that this act becomes a law.

Section 78. Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect July 1, 2011.