A bill to be entitled 1 2 An act relating to insurance; amending s. 628.461, F.S., 3 relating to acquisition of controlling stock with respect 4 to stock and mutual insurers; including prepaid limited 5 health service organizations, health maintenance 6 organizations, prepaid health clinics, continuing care 7 providers, and multiple-employer welfare arrangements 8 within the definition of "insurer"; providing that a 9 person may not acquire a domestic stock insurer or a 10 controlling company unless such person has filed with the commissioner and sent to the insurer a statement 11 containing specified information and the offer, request, 12 invitation, agreement, or acquisition has been approved by 13 14 the Commissioner of Insurance; requiring a controlling 15 person of a domestic insurer seeking to divest its 16 controlling interest in the domestic insurer to file 17 notice of the proposed divestiture; requiring the filing of a preacquisition notification; providing for contents 18 19 of statement; providing for alternative filing materials under specified circumstances; providing for approval or 20 21 disapproval by the commissioner of any merger or 22 acquisition of control after a public hearing; providing 23 procedures and requirements, including notice 24 requirements, with respect to such hearings; providing for 25 hearings on a consolidated basis; authorizing the 26 commissioner to retain attorneys and experts in reviewing 27 the proposed acquisition of control; providing 28 nonapplicability; providing that failure to file any

Page 1 of 84

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required statement, amendment, or other material or the effectuation or attempted effectuation of an acquisition of control of, divestiture of, or merger with a domestic insurer without approval of the commissioner constitutes a violation of the section; providing for jurisdiction of courts with respect to violations and service of process; authorizing the commissioner to enter an order under specified circumstances; defining terms; providing criteria and establishing formulae for competitive standards; providing that the burden of showing prima facie evidence of violation of the competitive standard rests with the commissioner; authorizing the commissioner to issue specified orders if an acquisition violates required standards; requiring hearings; requiring an order to be accompanied by a written decision of the commissioner; authorizing penalties for violation of a cease and desist order of the commissioner; providing a fine for failure to make required filings and failure to demonstrate a good faith effort to comply with any filing requirement; specifying acquisitions and purchase of securities that are exempt from the section; providing procedures and requirements with respect to approval or disapproval of the acquisition of voting securities; amending s. 628.4615, F.S., relating to specialty insurers, the acquisition of controlling stock, ownership interest, assets, or control thereof, and the merger or consolidation of such insurers; removing prepaid limited health service organizations, health maintenance

Page 2 of 84

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organizations, prepaid health clinics, continuing care providers, and multiple-employer welfare arrangements from the definition of specialty insurer; revising procedures and requirements with respect to the acquisition of a specialty insurer; requiring specified background information with respect to new officers, directors, trustees, partners, owners, or managers of a specialty insurer that is the subject of an acquisition; eliminating provisions relating to review of acquisition applications, prohibited material change in the operation of a specialty insurer or controlling company by an acquiring person, acquisition proceedings, approval and disapproval of acquisitions, burden of proof, validity of acquisitions, and unlawful representation of approval by the office, penalties therefor, and statute of limitations thereon; creating s. 628.800, F.S.; providing definitions with respect to pt. IV, ch. 628, F.S., relating to insurance holding companies; amending s. 628.801, F.S.; substantially rewording provisions relating to registration of members of an insurance holding company system; providing procedures and requirements with respect to such registration; requiring reporting of dividends and other distributions to shareholders; providing for termination of registration; providing for filing of consolidated registration statements; authorizing specified insurers to register on behalf of an affiliated insurer; providing inapplicability; providing for filing of a disclaimer of affiliation and procedures and

Page 3 of 84

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requirements with respect thereto; requiring the filing of an annual enterprise risk report; providing that failure timely to file a registration statement or summary thereof or an enterprise risk filing constitutes a violation of the section; creating s. 628.8011, F.S.; providing procedures and requirements with respect to standards and management of an insurer within an insurance holding company system; establishing standards for transactions within an insurance holding company system; precluding specified transactions involving a domestic insurer and any person in its insurance holding company system; providing exceptions; providing for review of transactions; requiring notice with respect to specified investments; providing procedures and requirements with respect to payment of extraordinary dividends or the making of extraordinary distributions by a domestic insurer; providing requirements with respect to management of domestic insurers; providing factors to be considered in determining adequacy of an insurer's surplus; creating 628.8012, F.S.; providing for the establishment of and participation in a supervisory college; specifying powers of the Commissioner of Insurance with respect thereto; providing for payment of expenses of the college; creating s. 628.8013, F.S.; providing rulemaking authority of the commissioner; creating s. 628.8014, providing restrictions on voting of securities; amending s. 628.802, F.S.; providing for injunctions against specified violations; substantially revising provisions relating to the voting

Page 4 of 84

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of securities; substantially revising provisions relating to the seizure or sequestration of voting securities; amending s. 628.803, F.S.; providing a penalty for failure to file a registration statement; providing for deposit of funds derived therefrom; providing a penalty for knowing violation, participation in, or assent to specified violative transactions or the making of investments by a director or officer of an insurance holding company system; authorizing the issuance of cease and desist orders with respect to specified transactions or contracts; providing penalties for willful violation of pt. IV of ch. 628, F.S., by an insurer or any director, officer, employee, or agent thereof; providing a penalty for knowingly making false statements, false reports, or false filings with the intent to deceive in the performance duties as an officer, director, or employee of an insurance holding company system; providing that a violation of ch. 628, F.S., which prevents full understanding of an enterprise risk may serve as an independent basis for disapproving dividends or distributions and for placing the insurer under an order of supervision; amending ss. 636.05, 641.255, 641.416, and 651.024, F.S.; conforming cross-references; reenacting s. 48.151(3), F.S., relating to service of process by the Chief Financial Officer on specified insurers, to incorporate the amendment to s. 628.461, F.S., in a reference thereto; reenacting s. 624.310(1)(a), F.S., relating to the definitions of "affiliated party," to

Page 5 of 84

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incorporate the amendments to ss. 628.461 and 628.4615, F.S., in references thereto; reenacting s. 625.765, F.S., relating to exemptions from specified provisions of pt. IV, ch. 625, F.S., relating to domestic stock insurers and equity securities, to incorporate the amendment to s. 628.461, F.S., in a reference thereto; reenacting s. 628.705(2), F.S., relating to prohibition of stock transfers, to incorporate the amendment to s. 628.461, F.S., in a reference thereto; reenacting s. 631.051(7), F.S., relating to grounds for rehabilitation of a domestic insurer or alien insurer, to incorporate the amendments to ss. 628.461 and 628.4615, F.S., in references thereto; reenacting s. 409.912(20), F.S., relating to costeffective purchasing of health care, to incorporate the amendment to s. 628.4615, F.S., in a reference thereto; reenacting s. 624.80(1)(b), F.S., relating to the definition of "insurer," to incorporate the amendment to s. 628.4615, F.S., in a reference thereto; reenacting s. 626.9928, F.S., relating to acquisition of interest in a viatical settlement provider, to incorporate the amendment to s. 628.4615, F.S., in a reference thereto; reenacting s. 634.252, F.S., relating to acquisition requirements with respect to motor vehicle service agreement companies, to incorporate the amendment to s. 628.4615, F.S., in a reference thereto; reenacting s. 634.3073, F.S., relating to acquisition requirements with respect to home warranty associations, to incorporate the amendment to s. 628.4615, F.S., in a reference thereto; reenacting s. 634.4085,

Page 6 of 84

169	F.S., relating to acquisition requirements with respect to
170	service warranty associations, to incorporate the
171	amendment to s. $628.4615$ , F.S., in a reference thereto;
172	reenacting s. 636.065, F.S., relating to acquisition
173	requirements with respect to prepaid limited health
174	service organizations, to incorporate the amendment to s.
175	628.4615, F.S., in a reference thereto; reenacting s.
176	642.032(5), F.S., relating to provisions of general
177	insurance law applicable to legal expense insurance
178	corporations, to incorporate the amendment to s. 628.4615,
179	F.S., in a reference thereto; reenacting s.
180	626.7492(6)(b), (8)(f), and (9)(f), F.S., relating to
181	duties of insurers using the services of a reinsurance
182	intermediary broker or manager, to incorporate the
183	amendments to s. 628.801, F.S., in references thereto;
184	reenacting s. 626.918(2)(d), F.S., relating to conditions
185	of eligibility for surplus lines insurers, to incorporate
186	the amendment to s. 628.801, F.S., in a reference thereto;
187	providing an effective date.
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189	Be It Enacted by the Legislature of the State of Florida:
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191	Section 1. Section 628.461, Florida Statutes, is amended
192	to read:
193	(Substantial rewording of section. See
194	s. 628.461, F.S., for present text.)
195	628.461 Acquisition of controlling stock
196	(1) DEFINITIONS.—As used in this section, the term

Page 7 of 84

"insurer" includes any:

- (a) Multiple-employer welfare arrangements operating pursuant to chapter 624.
- (b) Prepaid limited health service organizations operating under a certificate of authority issued under part I of chapter 636.
- (c) Health maintenance organizations operating under a certificate of authority issued under part I of chapter 641.
- (d) Prepaid health clinics operating under a certificate of authority issued under part II of chapter 641.
- (e) Provider of continuing care operating under a certificate of authority or provisional certificate of authority issued under chapter 651.
- (2) FILING REQUIREMENTS.—A person may not, individually or in conjunction with any affiliated person of such person, acquire directly or indirectly, conclude a tender offer or exchange offer for, enter into any agreement to exchange securities for, or otherwise finally acquire 10 percent or more of the outstanding voting securities of a domestic stock insurer or of a controlling company, unless at the time the offer, request, or invitation is made or the agreement is entered into, or prior to the acquisition of the securities if no offer or agreement is involved, such person has filed with the commissioner and has sent to the insurer, a statement containing the information required by this section and the offer, request, invitation, agreement, or acquisition has been approved by the commissioner in the manner prescribed in this section.

Page 8 of 84

(a) For purposes of this section, any controlling person

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of a domestic insurer seeking to divest its controlling interest in the domestic insurer in any manner shall file with the commissioner, with a copy provided to the insurer, notice of its proposed divestiture at least 30 days prior to the cessation of control. The commissioner shall determine those instances in which the party or parties seeking to divest a controlling interest in an insurer will be required to file for and obtain approval of the transaction.

With respect to a transaction subject to this subsection, the acquiring person must also file a preacquisition notification with the commissioner within 5 days of execution of an agreement, which shall contain the information as prescribed by the National Association of Insurance Commissioners relating to those markets which cause the acquisition not to be exempted from the provisions of this section. The commissioner may require such additional material and information as deemed necessary to determine whether the proposed acquisition, if consummated, would violate the competitive standard set forth in subsection (8). Failure to file the notification may subject the violator to penalties specified in subsection (9). The waiting period required begins on the date of receipt by the commissioner of a preacquisition notification and ends on the earlier of the 30th day after the date of receipt of notification or termination of the waiting period by the commissioner. Prior to the end of the waiting period, the commissioner, on a one-time basis, may require the submission of additional needed information relevant to the proposed acquisition, in which event the waiting period shall end on the

earlier of the 30th day after receipt of the additional information by the commissioner or termination of the waiting period by the commissioner.

- (c) For purposes of this section, a "domestic insurer" includes any person controlling a domestic insurer unless the person, as determined by the commissioner, is either directly or through its affiliates primarily engaged in business other than the business of insurance. For the purposes of this section, "person" does not include any securities broker that holds, in the usual and customary broker's function, less than 20 percent of the voting securities of an insurance company or of any person who controls an insurance company.
  - (3) CONTENT OF STATEMENT.-

- (a) The statement to be filed with the office and furnished to the insurer and controlling company shall be made under oath and contain the following information and any additional information as the office deems necessary to determine the character, experience, ability, and other qualifications of the person or affiliated person of such person for the protection of the policyholders and shareholders of the insurer and the public:
- 1. The name and address of each person by whom or on whose behalf the merger or other acquisition of control referred to in subsection (2) is to be effected, hereinafter referred to as the "acquiring party," the background information on each natural person by whom, or on whose behalf, the acquisition is to be made, and, if the acquisition is to be made by or on behalf of a corporation, association, or trust, the identity of, and the

Page 10 of 84

background information specified in this section on, each director, officer, trustee, or other natural person performing duties similar to those of a director, officer, or trustee for the corporation, association, or trust or any person who controls, either directly or indirectly, the corporation, association, or trust, and:

- a. If the person is an individual, his or her principal occupation and all offices and positions held during the past 10 years, and any conviction of crimes other than minor traffic violations during the past 10 years.
- b. Whether, during such 10-year period, the person has been the subject of any proceeding for the revocation of any license and, if so, the nature of the proceeding and the disposition of the proceeding.
- c. Whether, during the 10-year period, the person has been the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or other official or within 12 months thereafter.
- d. Whether, during the 10-year period, the person has been enjoined, either temporarily or permanently, by a court of competent jurisdiction from violating any federal or state law regulating the business of insurance, securities, or banking, or from carrying out any particular practice or practices in the course of the business of insurance, securities, or banking,

Page 11 of 84

together with details as to any such event.

- e. If the person is not an individual, a report of the nature of its business operations during the past 5 years or for the period of time that the person and any predecessors have been in existence, whichever is less, an informative description of the business intended to be conducted by the person and the person's subsidiaries, and a list of all individuals who are or who have been selected to become directors, trustees, or executive officers of the person, or who perform or will perform functions appropriate to such positions. The list must include for each individual the information required under subparagraph (a)1.
- 2. The source, nature, and amount of the consideration used or to be used in effecting the merger or other acquisition of control, a description of any transaction where funds were or are to be obtained for any such purpose, including any pledge of the insurer's stock or the stock of any of its subsidiaries or controlling affiliates, and the identity of persons furnishing consideration.
- 3. Fully audited financial information as to the earnings and financial condition of each acquiring party for the preceding 5 fiscal years of each acquiring party, or for the period the acquiring party and any predecessors have been in existence, whichever is less, and similar unaudited information as of a date not earlier than 90 days prior to the filing of the statement.
- 4. Any plans or proposals which each acquiring party may have to liquidate the insurer, to sell its assets or merge or

Page 12 of 84

consolidate it with any person, or to make any other material change in its business or corporate structure or management.

- 5. The number and class of shares of any security referred to in subsection (2) that each acquiring party proposes to acquire, the terms of the offer, request, invitation, agreement or acquisition referred to in subsection (2), and a statement as to the method used to determine the fairness of the proposal.
- 6. The amount of each class of any security referred to in subsection (2) which is beneficially owned or concerning which there is a right to acquire beneficial ownership by each acquiring party.
- 7. A full description of any contracts, arrangement, or understandings with respect to any security referred to in subsection (2) in which any acquiring party is involved, including, but not limited to, transfer of any of the securities, joint ventures, loan or option arrangements, puts or calls, guarantees of loans, guarantees against loss or guarantees of profits, division of losses or profits, or the giving or withholding of proxies. The description must identify the persons with whom the contracts, arrangements, or understandings have been entered into.
- 8. A description of the purchase of any security referred to in subsection (2) during the 12 calendar months preceding the filing of the statement by any acquiring party, including the dates of purchase, names of the purchasers, and consideration paid or agreed to be paid.
- 9. A description of any recommendations to purchase any security referred to in subsection (2), made during the 12

Page 13 of 84

calendar months preceding the filing of the statement by any acquiring party or by anyone based upon interviews or at the suggestion of the acquiring party.

- 10. Copies of all tender offers for, requests or invitations for tenders of, exchange offers for, and agreements to acquire or exchange any securities referred to in subsection (2), and, if distributed, copies of additional soliciting material relating to them.
- 11. The term of any agreement, contract, or understanding made with or proposed to be made with any broker-dealer as to solicitation of securities referred to in subsection (2) for tender, and the amount of any fees, commissions, or other compensation to be paid to broker-dealers with regard thereto.
- 12. An agreement by the person required to file the statement referred to in subsection (2) that he or she will provide the annual enterprise risk report, if applicable, specified in s. 628.801, for so long as control exists.
- 13. An acknowledgement by the person required to file the statement referred to in subsection (2) that the person and all subsidiaries within its control in the insurance holding company system will provide information to the commissioner upon request as necessary to evaluate enterprise risk to the insurer.
- 14. Such additional information as the commissioner may by rule or regulation prescribe as necessary or appropriate for the protection of policyholders of the insurer or in the public interest.
- (b) If the person required to file the statement referred to in subsection (2) is a partnership, limited partnership,

Page 14 of 84

syndicate, or other group, the commissioner may require that the information required by paragraph (a) be given with respect to each partner of the partnership or limited partnership, each member of the syndicate or group, and each person who controls the partner or member. If any partner, member, or person is a corporation or if the person required to file the statement referred to in subsection (2) is a corporation, the commissioner may require that the information required by paragraph (a) be given with respect to the corporation, each officer and director of the corporation, and each person who is directly or indirectly the beneficial owner of more than 10 percent of the outstanding voting securities of the corporation.

- in the statement filed with the commissioner and sent to the insurer pursuant to this section, an amendment setting forth the change, together with copies of all documents and other material relevant to the change, shall be filed with the commissioner and sent to the insurer within 2 business days after the person learns of the change. A material change in the operation of the insurer is a transaction which disposes of or obligates 5 percent or more of the capital and surplus of the insurer. A material change in the management of the insurer is any change in management involving officers or directors of the insurer or any person of the insurer or controlling company having authority to dispose of or obligate 5 percent or more of the insurer's capital or surplus.
- (3) ALTERNATIVE FILING MATERIALS.—If any offer, request, invitation, agreement, or acquisition referred to in subsection

Page 15 of 84

(2) is proposed to be made by means of a registration statement under the Securities Act of 1933, or in circumstances requiring the disclosure of similar information under the Securities

Exchange Act of 1934, or under a state law requiring similar registration or disclosure, the person required to file the statement referred to in subsection (2) may utilize the documents in furnishing the information called for by that statement.

(4) APPROVAL BY COMMISSIONER; HEARINGS.-

- (a) The commissioner shall approve any merger or other acquisition of control under subsection (2) unless, after a public hearing, the commissioner finds that:
- 1. After the change of control, the domestic insurer referred to in subsection (2) would not be able to satisfy the requirements for the issuance of a license to write the line or lines of insurance for which it is presently licensed;
- 2. The effect of the merger or other acquisition of control would be substantially to lessen competition in insurance in this state or tend to create a monopoly. In applying the competitive standard in this subparagraph:
- <u>a. The informational requirements of subsection (2) and</u> the standards of subsection (8) shall apply;
- b. The merger or other acquisition shall not be disapproved if the commissioner finds that any of the situations meeting the criteria provided by subsection (8) exist; and
- c. The commissioner may condition the approval of the merger or other acquisition on the removal of the basis of disapproval within a specified period of time;

Page 16 of 84

3. The financial condition of any acquiring party is such that it might jeopardize the financial stability of the insurer, or prejudice the interest of its policyholders;

- 4. The plans or proposals which the acquiring party has to liquidate the insurer or controlling company, sell its assets, consolidate or merge it with any person, or make any other material change in its business or corporate structure or management are unfair and unreasonable to policyholders of the insurer and not in the public interest;
- 5. The competence, experience, and integrity of those persons who would control the operation of the insurer are such that it would not be in the interest of policyholders of the insurer and of the public to permit the merger or other acquisition of control;
- 6. The natural persons for whom background information is required to be furnished pursuant to this section have backgrounds which indicate that it is in the best interests of the policyholders of the domestic stock insurer and in the public interest to permit such persons to exercise control over such domestic stock insurer;
- 7. The officers and directors to be employed after the acquisition have sufficient insurance experience and ability to assure reasonable promise of successful operation;
- 8. The management of the insurer after the acquisition will be competent and trustworthy and will possess sufficient managerial experience to make the proposed operation of the insurer not hazardous to the insurance-buying public;
  - 9. The management of the insurer after the acquisition

Page 17 of 84

will not include any person who has, directly or indirectly, through ownership, control, reinsurance transactions, or other insurance or business relations, unlawfully manipulated the assets, accounts, finances, or books of any insurer or otherwise acted in bad faith with respect thereto; or

10. The acquisition is likely to be hazardous or prejudicial to the insurance-buying public.

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- The public hearing under paragraph (a) shall be held within 30 days after the filing of the statement required by subsection (2), and at least 20 days' notice shall be given by the commissioner to the person filing the statement. Not less than 7 days' notice of the public hearing shall be given by the person filing the statement to the insurer and to such other persons as may be designated by the commissioner. The commissioner shall make a determination within the 60-day period preceding the effective date of the proposed transaction. At the hearing, the person filing the statement, the insurer, any person to whom notice of hearing was sent, and any other person whose interest may be affected shall have the right to present evidence, examine and cross-examine witnesses, and offer oral and written arguments and in connection therewith shall be entitled to conduct discovery proceedings in the same manner as is presently allowed in the circuit courts of this state. All discovery proceedings shall be concluded not later than 3 days prior to the commencement of the public hearing.
- (c) If the proposed acquisition of control will require the approval of more than one commissioner, the public hearing referred to in paragraph (b) may be held on a consolidated basis

upon request of the person filing the statement referred to in subsection (2). Such person shall file the statement with the National Association of Insurance Commissioners within 5 days of making the request for a public hearing. A commissioner may opt out of a consolidated hearing and shall provide notice to the applicant of the decision to do so within 10 days of the receipt of the statement. A hearing conducted on a consolidated basis shall be public and shall be held within the United States before the commissioners of the states in which the insurers are domiciled. At such hearing the commissioners shall hear and receive evidence. A commissioner may attend such hearing in person or by telecommunication.

- (d) In connection with a change of control of a domestic insurer, any determination by the commissioner that the person acquiring control of the insurer shall be required to maintain or restore the capital of the insurer to the level required by the laws and regulations of this state must be made not later than 60 days after the date of notification of the change in control submitted pursuant to subsection (2).
- (e) The commissioner may retain, at the acquiring person's expense, any attorneys, actuaries, accountants, and other experts not otherwise a part of the commissioner's staff as may be reasonably necessary to assist the commissioner in reviewing the proposed acquisition of control.
- (5) NONAPPLICABILITY.—The provisions of this section do not apply to:
- (a) Any offer, request, invitation, agreement or acquisition which the commissioner, by order or by letter,

Page 19 of 84

exempts as not having been made or entered into for the purpose of, and not having the effect of, changing or influencing the control of a domestic insurer.

- (6) VIOLATIONS.—The following constitute violations of this section:
- (a) The failure to file any statement, amendment, or other material required to be filed pursuant to subsection (2) or subsection (3); or
- (b) The effectuation or any attempted effectuation of an acquisition of control of, divestiture of, or merger with a domestic insurer unless the commissioner has given approval.
- (7) JURISDICTION; CONSENT TO SERVICE OF PROCESS.—The courts of this state are hereby vested with jurisdiction over every person not resident, domiciled, or authorized to do business in this state who files a statement with the commissioner under this section, and overall actions involving such person arising out of violations of this section. Each such person shall be deemed to have performed acts equivalent to and constituting an appointment by the person of the commissioner to be his true and lawful attorney upon whom may be served all lawful process in any action, suit, or proceeding arising out of violations of this section. Copies of all lawful process shall be served on the commissioner and transmitted by registered or certified mail by the commissioner to the person at his last known address.
  - (8) COMPETITIVE STANDARD.—
  - (a) As used in this subsection:
  - 1. The term "insurer" includes any company or group of

Page 20 of 84

companies under common management, ownership, or control.

2. The term "market" means the relevant product and geographical markets. In determining the relevant product and geographical markets, the commissioner shall give due consideration to, among other things, the definitions or guidelines, if any, promulgated by the National Association of Insurance Commissioners and to information, if any, submitted by parties to the acquisition. In the absence of sufficient information to the contrary, the relevant product market is assumed to be the direct written insurance premium for a line of business, such line being that used in the annual statement required to be filed by insurers doing business in this state, and the relevant geographical market is assumed to be this state.

- (b) The commissioner may enter an order or may send a letter under subsection (9) with respect to an acquisition if there is substantial evidence that the effect of the acquisition may be substantially to lessen competition in any line of insurance in this state or to tend to create a monopoly, or if the insurer fails to file adequate information in compliance with the preacquisition notification required by this section.
- (c) In determining whether a proposed acquisition would violate the competitive standard, the commissioner shall consider the following:
- 1. Any acquisition covered under subsection (11) involving two or more insurers competing in the same market is prima facie evidence of violation of the competitive standards.
  - a. If the market is highly concentrated and the involved

Page 21 of 84

589	insurers possess the following shares of the market:
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591	Insurer A Insurer B
592	
593	4% 4% or more
594	10% 2% or more
595	15% 1% or more
596	
597	b. Or, if the market is not highly concentrated and the
598	involved insurers possess the following shares of the market:
599	
600	Insurer A Insurer B
601	
602	5% 5% or more
603	10% 4% or more
604	15% 3% or more
605	19% 1% or more
606	
607	A highly concentrated market is one in which the share of the
608	four largest insurers is 75 percent or more of the market.
609	Percentages not shown in the tables are interpolated
610	proportionately to the percentages that are shown. If more than
611	two insurers are involved, exceeding the total of the two
612	columns in the table is prima facie evidence of violation of the
613	competitive standard in this subsection. For the purposes of
614	this paragraph, the insurer with the largest share of the market
615	is deemed to be Insurer A.
616	2. There is a significant trend toward increased

Page 22 of 84

concentration when the aggregate market share of any grouping of the largest insurers in the market, from the two largest to the eighth largest, has increased by 7 percent or more of the market over a period of time extending from any base year 5 to 10 years prior to the acquisition up to the time of the acquisition. Any acquisition or merger covered under this section involving two or more insurers competing in the same market is prima facie evidence of violation of the competitive standard in this subsection if:

- a. There is a significant trend toward increased concentration in the market;
- b. One of the insurers involved is one of the insurers in a grouping of large insurers showing the requisite increase in the market share; and
  - c. Another involved insurer's market is 2 percent or more.
- (d) 1. The burden of showing prima facie evidence of violation of the competitive standard rests upon the commissioner.
- 2. Even though an acquisition is not prima facie evidence of violation of the competitive standard under this subsection, the commissioner may establish the requisite anticompetitive effect based upon other substantial evidence and a party may establish the absence of the requisite anticompetitive effect based upon other substantial evidence. Relevant factors in making a determination under this subsection include, but are not limited to, the following:
  - a. Market shares.

b. Volatility of ranking of market leaders.

Page 23 of 84

645	c. Number of competitors.
646	d. Concentration.
647	e. Trend of concentration in the industry.
648	f. Ease of entry into and exit from the market.
649	(e) An order denying the acquisition may not be entered
650	if:
651	1. The acquisition will yield substantial economies of
652	scale or economies in resource utilization that cannot be
653	feasibly achieved in any other way, and the public benefits
654	which would arise from such economies exceed the public benefits
655	which would arise from not lessening competition; or
656	2. The acquisition will substantially increase the
657	availability of insurance, and the public benefits of the
658	increase exceed the public benefits which would arise from not
659	lessening competition.
660	(9) ORDERS AND PENALTIES.—
661	(a) If an acquisition violates the standards of this
662	section, the commissioner may enter an order:
663	1. Requiring an involved insurer to cease and desist from
664	doing business in this state with respect to the line or lines
665	of insurance involved in the violation; or
666	2. Denying the application of an acquired or acquiring
667	insurer for a license to do business in this state.

(b) Such an order shall not be entered unless:

1. There is a hearing;

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2. Notice of the hearing is issued prior to the end of the waiting period and not less than 15 days prior to the hearing; and

Page 24 of 84

3. The hearing is concluded and the order is issued no later than 60 days after the date of the filing of the preacquisition notification with the commissioner. This deadline may be waived by the parties.

- Every order shall be accompanied by a written decision of the commissioner setting forth findings of fact and conclusions of law.
- (c) An order pursuant to this section does not apply if the acquisition is not consummated.
- (d) Any person who violates a cease and desist order of the commissioner under this section while the order is in effect may, after notice and hearing and upon order of the commissioner, be subject at the discretion of the commissioner to one or more of the following:
- 1. A monetary penalty of not more than \$10,000 for every day of violation; or
  - 2. Suspension or revocation of the person's license.
- (e) Any insurer or other person who fails to make any filing required by this section and who also fails to demonstrate a good faith effort to comply with any filing requirement shall be subject to a fine of not more than \$50,000.
- (10) EXEMPTIONS.—This section does not apply to the following:
- (a) A purchase of securities solely for investment purposes so long as the securities are not used by voting or otherwise to cause or attempt to cause the substantial lessening of competition in any insurance market in this state. If a

Page 25 of 84

purchase of securities results in a presumption of control it is not solely for investment purposes unless the commissioner of the insurer's state of domicile accepts a disclaimer of control or affirmatively finds that control does not exist and the disclaimer action or affirmative finding is communicated by the domiciliary commissioner to the commissioner of this state.

- (b) The acquisition of a person by another person when both persons are neither directly nor through affiliates primarily engaged in the business of insurance, if preacquisition notification is filed with the commissioner in accordance with this section 30 days prior to the proposed effective date of the acquisition. However, such preacquisition notification is not required for exclusion from this section if the acquisition would otherwise be excluded from this section.
  - (c) The acquisition of already affiliated persons.
- (d) An acquisition if, as an immediate result of the acquisition:
- 1. In no market would the combined market share of the involved insurers exceed 5 percent of the total market;
  - 2. There would be no increase in any market share; or
  - 3. In no market would:

- <u>a.</u> The combined market share of the involved insurers exceed 12 percent of the total market; and
- 5. The market share increase by more than 2 percent of the total market.

As used in this paragraph, a "market" means direct written insurance premium in this state for a line of business as

Page 26 of 84

contained in the annual statement required to be filed by insurers licensed to do business in this state.

- (e) An acquisition for which a preacquisition notification would be required pursuant to this section due solely to the resulting effect on the ocean marine insurance line of business.
- (f) An acquisition of an insurer whose domiciliary commissioner affirmatively finds that:
  - 1. The insurer is in failing condition;
- 2. There is a lack of feasible alternative to improving such condition;
- 3. The public benefits of improving the insurer's condition through the acquisition exceed the public benefits that would arise from not lessening competition; and
- 4. The findings are communicated by the domiciliary commissioner to the commissioner of this state.
  - (g) Acquisitions subject to s. 628.4615.
- (11) APPROVAL; CONCLUSION OF ACQUISITION; DISAPPROVAL.—The acquisition of voting securities shall be deemed approved unless the office disapproves the proposed acquisition within 90 days after the statement required by subsection (2) has been filed.

  The office may on its own initiate or, if requested to do so in writing by a substantially affected party, shall conduct a proceeding to consider the appropriateness of the proposed filing. The 90-day time period shall be tolled during the pendency of the proceeding. Any written request for a proceeding must be filed with the office within 10 days of the date on which notice of the filing is given. During the pendency of the proceeding or review period by the office, any person or

Page 27 of 84

affiliated person complying with the filing requirements of this section may proceed and take all steps necessary to conclude the acquisition so long as the acquisition becoming final is conditioned upon obtaining office approval. The office shall, however, at any time that it finds an immediate danger to the public health, safety, and welfare of the domestic policyholders exists, immediately order, pursuant to s. 120.569(2)(n), the proposed acquisition temporarily disapproved and any further steps to conclude the acquisition ceased.

- Section 2. Section 628.4615, Florida Statutes, is amended to read:
- 628.4615 Specialty insurers; acquisition of controlling stock, ownership interest, assets, or control; merger or consolidation.—
- (1) For the purposes of this section, the term "specialty insurer" means any person holding a license or certificate of authority as:
- (a) A motor vehicle service agreement company authorized to issue motor vehicle service agreements as those terms are defined in s. 634.011;
- (b) A home warranty association authorized to issue "home warranties" as those terms are defined in s. 634.301;
- (c) A service warranty association authorized to issue
  "service warranties" as those terms are defined in s.
  634.401(13) and (14);
- (d) A prepaid limited health service organization authorized to issue prepaid limited health service contracts, as those terms are defined in chapter 636;

Page 28 of 84

(e) An authorized health maintenance organization operating pursuant to s. 641.21;

- (f) An authorized prepaid health clinic operating pursuant to s. 641.405;
- (d) (g) A legal expense insurance corporation authorized to engage in a legal expense insurance business pursuant to s. 642.021;
- (h) A provider that is licensed to operate a facility that undertakes to provide continuing care as those terms are defined in s. 651.011;
- (i) A multiple-employer welfare arrangement operating pursuant to ss. 624.436-624.446;
- $\underline{\text{(e)}}$  A premium finance company authorized to finance insurance premiums pursuant to s. 627.828; or
- $\underline{\text{(f)}}$  (k) A corporation authorized to accept donor annuity agreements pursuant to s. 627.481.
- (2) A person may not, individually or in conjunction with any affiliated person of such person, directly or indirectly, conclude a tender offer or exchange offer for, enter into any agreement to exchange securities for, or otherwise finally acquire, 10 percent or more of the outstanding voting securities of a specialty insurer which is a stock corporation or of a controlling company of a specialty insurer which is a stock corporation; or conclude an acquisition of, or otherwise finally acquire, 10 percent or more of the ownership interest of a specialty insurer which is not a stock corporation or of a controlling company of a specialty insurer which is not a stock corporation, unless:

(a) the person or affiliated person has filed with the office and sent by registered mail to the principal office of the specialty insurer and controlling company a letter of notification regarding the transaction or proposed transaction no later than 5 days after any form of tender offer or exchange offer is proposed, or no later than 5 days after the acquisition of the securities or ownership interest if no tender offer or exchange offer is involved. The notification must be provided on forms prescribed by the commission containing information determined necessary to understand the transaction and identify all purchasers and owners involved. \*\*

(b) The person or affiliated person has filed with the office an application signed under oath and prepared on forms prescribed by the commission which contains the information specified in subsection (4). The application must be completed and filed within 30 days after any form of tender offer or exchange offer is proposed, or after the acquisition of the securities if no tender offer or exchange offer is involved; and

(c) The office has approved the tender offer or exchange offer, or acquisition if no tender offer or exchange offer is involved.

(3) This section does not apply to any acquisition of voting securities or ownership interest of a specialty insurer or of a controlling company by any person who, on July 9, 1986, is the owner of a majority of such voting securities or ownership interest or who, on or after July 9, 1986, becomes the owner of a majority of such voting securities or ownership interest with the approval of the office under this section. The

Page 30 of 84

person or affiliated person filing the required notice in paragraph (2)(a) may request the office to waive the requirements of paragraph (2)(b) if there is no change in the ultimate controlling shareholder or ownership percentages of the ultimate controlling shareholders and no unaffiliated parties acquire any direct or indirect interest in the specialty insurer. The office may waive the filing if it determines that in fact there is no change in the ultimate controlling shareholder or ownership percentages of the ultimate controlling shareholders and no unaffiliated parties will acquire any direct or indirect interest in the specialty insurer.

(3) (a) (4) Within 30 days of the tender offer or exchange offer, the party or affiliated party shall provide to the office the background information for any new officers, directors, trustees, partners, owners, managers, or joint venturers, or other persons performing duties similar to those of persons in such positions, of the specialty insurer as a result of the acquisition The application to be filed with the office and furnished to the specialty insurer and controlling company shall contain the following information and any additional information as the office deems necessary to determine the character, experience, ability, and other qualifications of the specialty insurer's management person or affiliated person of such person for the protection of the insureds of the specialty insurer and of the public. The information as to the background and identity of each such natural person shall include:

(a)1. The identity of, and the background information specified in subsection (5) on, each natural person by whom, or

Page 31 of 84

on whose behalf, the acquisition is to be made; and,

2. If the acquisition is to be made by, or on behalf of, a person other than a natural person and as to any person who controls, either directly or indirectly, such other person, the identity of, and the background information specified in subsection (5) on:

a. Each director, officer, or trustee, if a corporation,

b. Each partner, owner, manager, or joint venturer, or other person performing duties similar to those of persons in the aforementioned positions, if not a corporation,

for the person.

(b) The source and amount of the funds or other consideration used, or to be used, in making the acquisition.

(c) Any plans or proposals which such persons may have made to liquidate the specialty insurer, to sell any of its assets or merge or consolidate it with any person, or to make any other major change in its business or corporate structure or management; and any plans or proposals which such persons may have made to liquidate any controlling company of the specialty insurer, to sell any of its assets or merge or consolidate it with any person, or to make any other major change in its business or corporate structure or management.

(d) The nature and the extent of the controlling interest which the person or affiliated person of such person proposes to acquire, the terms of the proposed acquisition, and the manner in which the controlling interest is to be acquired of a

Page 32 of 84

specialty insurer or controlling company which is not a stock corporation.

- (e) The number of shares or other securities which the person or affiliated person of such person proposes to acquire, the terms of the proposed acquisition, and the manner in which the securities are to be acquired.
- (f) Information as to any contract, arrangement, or understanding with any party with respect to any of the securities of the specialty insurer or controlling company, including, but not limited to, information relating to the transfer of any of the securities, option arrangements, puts or calls, or the giving or withholding of proxies, which information names the party with whom the contract, arrangement, or understanding has been entered into and gives the details thereof.
- (5) (a) The information as to the background and identity of each natural person, which information is required to be furnished pursuant to paragraph (4) (a), shall include:
- 1. The natural person's occupations, positions of employment, and offices held during the past 10 years.
- 2. The principal business and address of any business, corporation, or organization in which each such office of the natural person was held, or in which each such occupation or position of employment was carried on.
- 3. Whether the natural person was, at any time during such 10-year period, convicted of any crime other than a traffic violation.
  - 4. Whether the natural person has been, during such 10-

Page 33 of 84

year period, the subject of any proceeding for the revocation of any license and, if so, the nature of the proceeding and the disposition of the proceeding.

- 5. Whether, during the 10-year period, the natural person has been the subject of any proceeding under the federal Bankruptcy Act; or whether, during the 10-year period, any person or other business or organization in which the natural person was a director, officer, trustee, partner, owner, manager, or other official has been subject to any such proceeding, either during the time in which the natural person was a director, officer, or trustee, if a corporation, or a partner, owner, manager, joint venturer, or other official, if not a corporation, or within 12 months thereafter.
- 6. Whether, during the 10-year period, the natural person has been enjoined, either temporarily or permanently, by a court of competent jurisdiction from violating any federal or state law regulating the business of insurance, securities, or banking, or from carrying out any particular practice or practices in the course of the business of insurance, securities, or banking, together with details as to any such event.
- 7. Fingerprints of each person referred to in this section subsection (4).
- (b) Any person filing the statement required by this section shall give all required information that is within the knowledge of:
- 951 1. The directors, officers, or trustees, if a corporation, 952 or

Page 34 of 84

2. The partners, owners, managers, or joint venturers, or others performing functions similar to those of a director, officer, or trustee, if not a corporation,

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of the person making the filing and of any person controlling either directly or indirectly such person. If any material change occurs in the facts set forth in the application filed with the office pursuant to this section, an amendment setting forth such changes shall be filed immediately with the office, and a copy of the amendment shall be sent by registered mail to the principal office of the specialty insurer and to the principal office of the controlling company.

(6) (a) The acquisition application shall be reviewed in accordance with chapter 120. The office may on its own initiate, or, if requested to do so in writing by a substantially affected person, shall conduct, a proceeding to consider the appropriateness of the proposed filing. Time periods for purposes of chapter 120 shall be tolled during the pendency of the proceeding. Any written request for a proceeding must be filed with the office within 10 days of the date notice of the filing is given. During the pendency of the proceeding or review period by the office, any person or affiliated person complying with the filing requirements of this section may proceed and take all steps necessary to conclude the acquisition so long as the acquisition becoming final is conditioned upon obtaining office approval. The office shall, however, at any time it finds an immediate danger to the public health, safety, and welfare of insureds exists, immediately order, pursuant to s.

120.569(2)(n), the proposed acquisition disapproved and any further steps to conclude the acquisition ceased.

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(b) During the pendency of the office's review of any acquisition subject to the provisions of this section, the acquiring person shall not make any material change in the operation of the specialty insurer or controlling company unless the office has specifically approved the change nor shall the acquiring person make any material change in the management of the specialty insurer unless advance written notice of the change in management is furnished to the office. A material change in the operation of the specialty insurer is a transaction which disposes of or obligates 5 percent or more of the capital and surplus of the specialty insurer. A material change in the management of the specialty insurer is any change in management involving officers or directors of the specialty insurer or any person of the specialty insurer or controlling company having authority to dispose of or obligate 5 percent or more of the specialty insurer's capital or surplus. The office shall approve a material change in operations if it finds the applicable provisions of subsection (8) have been met. The office may disapprove a material change in management if it finds that the applicable provisions of subsection (8) have not been met and in such case the specialty insurer shall promptly change management as acceptable to the office.

(c) If a request for a proceeding is filed, the proceeding shall be conducted within 60 days after the date the written request for a proceeding is received by the office. A recommended order shall be issued within 20 days of the date of

Page 36 of 84

the close of the proceedings. A final order shall be issued within 20 days of the date of the recommended order or, if exceptions to the recommended order are filed, within 20 days of the date the exceptions are filed.

- (7) The office may disapprove any acquisition subject to the provisions of this section by any person or any affiliated person of such person who:
  - (a) Willfully violates this section;

- (b) In violation of an order of the office issued pursuant to subsection (11), fails to divest himself or herself of any stock or ownership interest obtained in violation of this section or fails to divest himself or herself of any direct or indirect control of such stock or ownership interest, within 25 days after such order; or
- (c) In violation of an order issued by the office pursuant to subsection (11), acquires an additional stock or ownership interest in a specialty insurer or controlling company or direct or indirect control of such stock or ownership interest, without complying with this section.
- (8) The person or persons filing the application required by subsection (2) shall have the burden of proof. The office shall approve any such acquisition if it finds, on the basis of the record made during any proceeding or on the basis of the filed application if no proceeding is conducted, that:
- (a) Upon completion of the acquisition, the specialty insurer will be able to satisfy the requirements for the issuance of a license or certificate to write the line of insurance for which it is presently licensed or certificated.

Page 37 of 84

(b) The financial condition of the acquiring person or persons will not jeopardize the financial stability of the specialty insurer or prejudice the interests of its insureds or the public.

- (c) Any plan or proposal which the acquiring person has, or acquiring persons have, made:
- 1. To liquidate the specialty insurer, sell its assets, or merge or consolidate it with any person, or to make any other major change in its business or corporate structure or management, or
- 2. To liquidate any controlling company, sell its assets, or merge or consolidate it with any person, or to make any major change in its business or corporate structure or management which would have an effect upon the specialty insurer,

is fair and free of prejudice to the insureds of the specialty insurer or to the public.

- (d) The competence, experience, and integrity of those persons who will control directly or indirectly the operation of the specialty insurer indicate that the acquisition is in the best interest of the insureds of the insurer and in the public interest.
- (e) The natural persons for whom background information is required to be furnished pursuant to this section have such backgrounds as to indicate that it is in the best interests of the insureds of the specialty insurer and in the public interest to permit such persons to exercise control over the specialty insurer.

Page 38 of 84

or controlling company is a stock corporation, or the trustees, partners, owners, managers, or joint venturers or other persons performing duties similar to those of persons in the aforementioned positions, if such specialty insurer or controlling company is not a stock corporation, to be employed after the acquisition have sufficient insurance experience and ability to assure reasonable promise of successful operation.

- (g) The management of the specialty insurer after the acquisition will be competent and trustworthy, and will possess sufficient managerial experience so as to make the proposed operation of the specialty insurer not hazardous to the insurance-buying public.
- (h) The management of the specialty insurer after the acquisition shall not include any person who has directly or indirectly through ownership, control, reinsurance transactions, or other insurance or business relations unlawfully manipulated the assets, accounts, finances, or books of any insurer or otherwise acted in bad faith with respect thereto.
- (i) The acquisition is not likely to be hazardous or prejudicial to the insureds of the insurer or to the public.
- (j) The effect of the acquisition would not substantially lessen competition in the line of insurance for which the specialty insurer is licensed or certified in this state or would not tend to create a monopoly therein.
- (9) No vote by the stockholder of record, or by any other person, of any security acquired in contravention of the provisions of this section is valid. Any acquisition contrary to

Page 39 of 84

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the provisions of this section is void. Upon the petition of the specialty insurer or the controlling company, the circuit court for the county in which the principal office of the specialty insurer is located may, without limiting the generality of its authority, order the issuance or entry of an injunction or other order to enforce the provisions of this section. There shall be a private right of action in favor of the specialty insurer controlling company to enforce the provisions of this section. No demand upon the office that it perform its functions shall be required as a prerequisite to any suit by the specialty insurer or controlling company against any other person, and in no case shall the office be deemed a necessary party to any action by the specialty insurer or controlling company to enforce the provisions of this section. Any person who makes or proposes an acquisition requiring the filing of an application pursuant to this section, or who files such an application, shall be deemed to have thereby designated the Chief Financial Officer, or his or her assistant or deputy or another person in charge of his or her office, as such person's agent for service of process under this section and shall thereby be deemed to have submitted himself or herself to the administrative jurisdiction of the office and to the jurisdiction of the circuit court. (10) Any approval by the office under this section does not constitute a recommendation by the office of the tender offer or exchange offer, or acquisition, if no tender offer or exchange offer is involved. It is unlawful for a person to

Page 40 of 84

recommendation. A person who violates the provisions of this

CODING: Words stricken are deletions; words underlined are additions.

represent that the office's approval constitutes a

subsection commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. The statute-of-limitations period for the prosecution of an offense committed under this subsection is 5 years.

- (4) (11) If the office determines that any person or any affiliated person of such person has acquired 10 percent or more of the outstanding voting securities of a specialty insurer or controlling company which is a stock corporation, or 10 percent or more of the ownership interest of a specialty insurer or controlling company which is not a stock corporation, without complying with the provisions of this section, the office may order that the person and any affiliated person of such person cease acquisition of the specialty insurer or controlling company and, if appropriate, divest itself of any stock or ownership interest acquired in violation of this section.
- (5) (12) (a) The office shall, if necessary to protect the public interest, suspend or revoke the certificate of authority of any specialty insurer or controlling company acquired in violation of this section.
- (b) If any specialty insurer is subject to suspension or revocation pursuant to this section paragraph (a), the specialty insurer shall be deemed to be in such condition, or to be using or to have been subject to such methods or practices in the conduct of its business, as to render its further transaction of insurance presently or prospectively hazardous to its insureds, creditors, or stockholders or to the public.
- (6) (13) (a) For the purpose of this section, the term "acquisition" includes:

Page 41 of 84

1. A tender offer or exchange offer for securities, assets, or other ownership interest;

- 2. An agreement to exchange securities for other securities, assets, or other ownership interest;
- 3. A merger of a person or affiliated person into a specialty insurer or a merger of any person with a specialty insurer;
  - 4. A consolidation; or
  - 5. Any other form of change of control

- whereby any person or affiliated person acquires or attempts to acquire, directly or indirectly, 10 percent or more of the ownership interest or assets of a specialty insurer or of a controlling company. However, in the case of a health maintenance organization organized as a for-profit corporation, the provisions of s. 628.451 shall govern with respect to any merger or consolidation, and, in the case of a health maintenance organization organized as a not-for-profit corporation, the provisions of s. 628.471 shall govern with respect to any merger or consolidation.
- 1169 (b) For the purpose of this section, the term "affiliated 1170 person" of another person includes:
  - 1. The spouse of such other natural person;
  - 2. The parents of such other natural person and their lineal descendants and the parents of such other natural person's spouse and their lineal descendants;
- 3. Any person who directly or indirectly owns or controls, or holds with power to vote, 10 percent or more of the

Page 42 of 84

1177 outstanding voting securities of such other person;

- 4. Any person who directly or indirectly owns 10 percent or more of the outstanding voting securities which are directly or indirectly owned or controlled, or held with power to vote, by such other person;
- 5. Any person or group of persons who directly or indirectly control, are controlled by, or are under common control with such other person;
- 6. Any director, officer, trustee, partner, owner, manager, joint venturer, or employee, or other person performing duties similar to those of persons in the aforementioned positions, of such other person;
- 7. If such other person is an investment company, any investment adviser of such company or any member of an advisory board of such company;
- 8. If such other person is an unincorporated investment company not having a board of directors, the depositor of such company; or
- 9. Any person who has entered into an agreement, written or unwritten, to act in concert with such other person in acquiring, or limiting the disposition of, securities of a specialty insurer or controlling company which is a stock corporation or in acquiring, or limiting the disposition of, an ownership interest of a specialty insurer or controlling company which is not a stock corporation.
- (c) For the purposes of this section, the term "controlling company" means any corporation, trust, or association owning, directly or indirectly, 25 percent or more

Page 43 of 84

of the voting securities of one or more specialty insurance companies which are stock corporations, or 25 percent or more of the ownership interest of one or more specialty insurance companies which are not stock corporations.

(d) For the purpose of this section, the term "natural person" means an individual.

- (e) For the purpose of this section, the term "person" includes a natural person, corporation, association, trust, general partnership, limited partnership, joint venture, firm, proprietorship, or any other entity which may hold a license or certificate as a specialty insurer.
- (7) (14) The commission may adopt, amend, or repeal rules that are necessary to implement the provisions of this section, pursuant to chapter 120.
- Section 3. Section 628.800, Florida Statutes, is created to read:
- 628.800 Definitions.-As used in this part, unless the context otherwise requires:
- (1) "Affiliate" means a person that, directly or indirectly, through one or more intermediaries, controls or is controlled by, or is under common control with, the person specified.
- indirect, of the power to direct or cause the direction of the management and policies of a person, whether through the ownership of voting securities, by contract other than a commercial contract for goods or nonmanagement services, or otherwise, unless the power is the result of an official

Page 44 of 84

1233	position with, or corporate office held by, the person. Control
1234	shall be presumed to exist if any person, directly or
1235	indirectly, owns, controls, holds with the power to vote, or
1236	holds proxies representing 10 percent or more of the voting
1237	securities of any other person. To disclaim control or
1238	affiliation, any person may file with the commissioner a
1239	disclaimer of control or affiliation with any authorized
1240	insurer, or a disclaimer of control or affiliation may be filed
1241	by the insurer or any member of an insurance holding company
1242	system. The disclaimer shall fully disclose all material
1243	relationships and bases for control or affiliation between the
1244	person and the insurer, as well as the basis for disclaiming the
1245	control or affiliation. A disclaimer of control or affiliation
1246	shall be deemed to have been granted unless the commissioner,
1247	within 30 days following receipt of a complete disclaimer,
1248	notifies the filing party that the disclaimer is disallowed. In
1249	the event of disallowance, the disclaiming party may request an
1250	administrative hearing, which shall be granted. The disclaiming
1251	party shall be relieved of its duty to register under this
1252	section if approval of the disclaimer has been granted by the
1253	commissioner or if the disclaimer is deemed to have been
1254	approved. The commissioner may determine, after furnishing all
1255	persons in interest notice and opportunity to be heard and
1256	making specific findings of fact to support such determination,
1257	that control exists in fact, notwithstanding the absence of a
1258	presumption to that effect.
1259	(3) "Insurance holding company system" consists of two or
1260	more affiliated persons, one or more of which is an insurer

Page 45 of 84

(4) "Insurer" has the same meaning as set forth in s.
624.03, except that it shall not include:

- (a) Agencies, authorities, or instrumentalities of the

  United States, its possessions and territories, the Commonwealth

  of Puerto Rico, the District of Columbia, or a state or

  political subdivision of a state;
  - (b) Fraternal benefit societies;
- 1268 (c) Nonprofit medical and hospital service associations;
  1269 or
- 1270 (d) Business trusts.

- (5) "Commissioner" means the Commissioner of Insurance
  Regulation as designated under ss. 20.121 and 624.05, his or her
  deputies and assistants, or the Office of Insurance Regulation,
  as appropriate.
- (6) "Person" means an individual, a corporation, a partnership, an association, a business trust, an insurer, a company, an organization, Lloyds insurer, a society, a reciprocal insurer or interinsurance exchange, a syndicate, an agent, a general agent, a broker, a solicitor, a service representative, an adjuster, every legal entity, a joint stock company, an unincorporated organization, or any similar entity or combination acting in concert, but does not include any securities broker performing no more than the usual and customary broker's function.
- (7) "Securityholder" of a specified person means one who owns any security of such person, including common stock, preferred stock, debt obligation, and any other security convertible into or evidencing the right to acquire any of the

Page 46 of 84

1289	foregoing.
1290	(8) "Subsidiary" of a specified person means an affiliate
1291	controlled by such person, directly or indirectly, through one
1292	or more intermediaries.
1293	(9) "Voting security" means any security convertible into
1294	or evidencing a right to acquire a voting security.
1295	Section 4. Section 628.801, Florida Statutes, is amended
1296	to read:
1297	(Substantial rewording of section. See s. 628.801, F.S.,
1298	for present text.)
1299	628.801 Insurance holding companies; registration;
1300	regulation
1301	(1) REGISTRATION.—Every insurer authorized to do business
1302	in this state that is a member of an insurance holding company
1303	system must register with the commissioner, except a foreign
1304	insurer subject to registration requirements and standards
1305	adopted by statute or regulation in the jurisdiction of its
1306	domicile which are substantially similar to those contained
1307	chapter 624.
1308	(a) Each registered insurer shall keep current the
1309	information required to be disclosed in its registration
1310	statement by reporting all material changes or additions within
1311	15 days after the end of the month in which it learns of each
1312	change or addition. Any insurer that is subject to registration
1313	under this section shall register within 15 days after it
1314	becomes subject to registration, and annually thereafter by June
1315	1 of each year for the previous calendar year, unless the

Page 47 of 84

commissioner for good cause shown extends the time for

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registration, in which case the insurer shall register within the extended registration period. The commissioner may require any insurer authorized to do business in the state that is a member of an insurance holding company system and that is not subject to registration under this section to furnish a copy of the registration statement, the report specified in subsection (9), or other information filed by the insurance company with the insurance regulatory authority of its domiciliary jurisdiction.

- (b) Every insurer subject to registration shall file the registration statement with the commissioner on a form and in a format prescribed by the National Association of Insurance Commissioners, which shall contain the following current information:
- 1. The capital structure, general financial condition, ownership, and management of the insurer and any person controlling the insurer.
- 2. The identity and relationship of every member of the insurance holding company system.
- 3. The following agreements in force and transactions currently outstanding or that have occurred during the last calendar year between the insurer and its affiliates:
- <u>a. Loans, other investments, or purchases, sales, or</u>
  <u>exchanges of securities of the affiliates by the insurer or of</u>
  the insurer by its affiliates.
  - b. Purchases, sales, or exchange of assets.
  - c. Transactions not in the ordinary course of business.
    - d. Guarantees or undertakings for the benefit of an

Page 48 of 84

affiliate which result in an actual contingent exposure of the insurer's assets to liability, other than insurance contracts entered into in the ordinary course of the insurer's business.

- e. All management agreements, service contracts, and all cost-sharing arrangements.
  - f. Reinsurance agreements.

- g. Dividends and other distributions to shareholders.
- h. Consolidated tax allocation agreements.
- 4. Any pledge of the insurer's stock, including stock of any subsidiary or controlling affiliate, for a loan made to any member of the insurance holding company system.
- 5. If requested by the commissioner, financial statements of or within an insurance holding company system, including all affiliates. Financial statements may include, but are not limited to, annual audited financial statements filed with the United States Securities and Exchange Commission pursuant to the Securities Act of 1933, as amended, or the Securities Exchange Act of 1934, as amended. An insurer required to file financial statements pursuant to this paragraph may satisfy the request by providing the commissioner with the most recently filed parent corporation financial statements that have been filed with the United States Securities and Exchange Commission.
- 6. Other matters concerning transactions between registered insurers and any affiliates as may be included from time to time in any registration forms adopted or approved by the commissioner.
- 7. Statements attesting that the insurer's board of directors oversees corporate governance and internal controls

Page 49 of 84

and that the insurer's officers or senior management have approved, implemented, and continue to maintain and monitor corporate governance and internal control procedures.

- 8. Any other information required by the commissioner by rule or regulation.
- (c) All registration statements must contain a summary outlining all items in the current registration statement representing changes from the prior registration statement.
- (d) Information need not be disclosed on the registration statement filed pursuant to this section that is not material for the purposes of this section. Unless the commissioner by rule, regulation, or order provides otherwise, sales, purchases, exchanges, loans, or extensions of credit, investments, or guarantees involving .5 percent or less of an insurer's admitted assets as of the 31st day of December next preceding shall not be deemed material for purposes of this section.
- (2) REPORTING OF DIVIDENDS TO SHAREHOLDERS.—Subject to the requirements of this section, each registered insurer shall report to the commissioner all dividends and other distributions to shareholders within 15 business days following the declaration thereof.
- insurance holding company system subject to registration shall be required to provide complete and accurate information to an insurer, where the information is reasonably necessary to enable the insurer to comply with the provisions of this section.
- (4) TERMINATION OF REGISTRATION.—The commissioner shall terminate the registration of any insurer that demonstrates that

Page 50 of 84

it no longer is a member of an insurance holding company system.

- (5) CONSOLIDATED FILING.—The commissioner may require or allow two or more affiliated insurers subject to registration to file a consolidated registration statement.
- an insurer authorized to do business in this state and that is part of an insurance holding company system to register on behalf of any affiliated insurer required to register under this section and to file all information and material required to be filed under this section.
- (7) EXEMPTIONS.—This section does not apply to any insurer, information, or transaction if, and to the extent that, the commissioner by rule, regulation, or order exempts the insurer, information, or transaction from the provisions of this section.
- (8) DISCLAIMER.—Any person may file with the commissioner a disclaimer of affiliation with any authorized insurer, or a disclaimer may be filed by the insurer or any member of an insurance holding company system. The disclaimer shall fully disclose all material relationships and bases for affiliation between the person and the insurer as well as the basis for disclaiming the affiliation. A disclaimer of affiliation shall be deemed to have been granted unless the commissioner, within 30 days following receipt of a complete disclaimer, notifies the filing party that the disclaimer is disallowed. In the event of disallowance, the disclaiming party may request an administrative hearing, which shall be granted. The disclaiming party shall be relieved of its duty to register under this

section if approval of the disclaimer has been granted by the commissioner or if the disclaimer is deemed to have been approved.

- person of every insurer subject to registration shall also file an annual enterprise risk report. The report shall, to the best of the ultimate controlling person's knowledge and belief, identify the material risks within the insurance holding company system that could pose enterprise risk to the insurer. The report shall be filed with the lead state commissioner of the insurance holding company system as determined by the procedures within the Financial Analysis Handbook adopted by the National Association of Insurance Commissioners.
- (10) VIOLATIONS.—Failure to file a registration statement or any summary of the registration statement or enterprise risk filing required by this section within the time specified for filing constitutes a violation of this section.
- Section 5. Section 628.8011, Florida Statues, is created to read:
- 628.8011 Standards and management of an insurer within an insurance holding company system.—
- (1) STANDARDS.—Transactions within an insurance holding company system to which an insurer subject to registration is a party shall be subject to the following standards:
  - (a) The terms shall be fair and reasonable.
- 1454 (b) Agreements for cost-sharing services and management

  1455 shall include such provisions as required by rule and regulation

  1456 issued by the commissioner.

Page 52 of 84

(c) Charges or fees for services performed shall be reasonable.

- (d) Contracts or agreements with affiliates for the management or servicing of the business written by an insurer shall contain provisions providing that, if the combined ratio for the insurer exceeds 100 percent, then the fees paid to any affiliates for such services shall be decreased to bring the combined ratio down to 100 percent.
- (e) Expenses incurred and payment received shall be allocated to the insurer in conformity with customary insurance accounting practices consistently applied.
- (f) The books, accounts, and records of each party to all such transactions shall be so maintained as to clearly and accurately disclose the nature and details of the transactions, including such accounting information as is necessary to support the reasonableness of the charges or fees to the respective parties.
- (g) The insurer's surplus as regards policyholders following any dividends or distributions to shareholder affiliates shall be reasonable in relation to the insurer's outstanding liabilities and adequate to meet its financial needs.
- (2) PRECLUDED TRANSACTIONS.—The following transactions involving a domestic insurer and any person in its insurance holding company system, including amendments or modifications of affiliate agreements previously filed pursuant to this section, that are subject to any materiality standards contained in subsection (1), may not be entered into unless the insurer has

Page 53 of 84

notified the commissioner in writing of its intention to enter into the transaction at least 30 days prior thereto, or such shorter period as the commissioner may permit, and the commissioner has not disapproved the transaction within that period. The notice for amendments or modifications shall include the reasons for the change and the financial impact on the domestic insurer. Informal notice shall be reported, within 30 days after a termination of a previously filed agreement, to the commissioner for determination of the type of filing required, if any.

- (a) Sales, purchases, exchanges, loans, extensions of credit, or investments, provided the transactions are equal to or exceed:
- 1. With respect to nonlife insurers, the lesser of 3

  percent of the insurer's admitted assets or 25 percent of

  surplus as regards policyholders as of the 31st day of December

  next preceding.
- 2. With respect to life insurers, 3 percent of the insurer's admitted assets as of the 31st day of December next preceding.
- (b) Loans or extensions of credit to any person who is not an affiliate, where the insurer makes loans or extensions of credit with the agreement or understanding that the proceeds of the transactions, in whole or in substantial part, are to be used to make loans or extensions of credit to, purchase assets of, or make investments in any affiliate of the insurer making the loans or extensions of credit, provided the transactions are equal to or exceed:

1. With respect to nonlife insurers, the lesser of 3

percent of the insurer's admitted assets or 25 percent of

surplus as regards policyholders as of the 31st day of December

next preceding; or

- 2. With respect to life insurers, 3 percent of the insurer's admitted assets as of the 31st day of December next preceding.
- (c) Reinsurance agreements or modifications thereto, including:
  - 1. All reinsurance pooling agreements.

- 2. Agreements in which the reinsurance premium or a change in the insurer's liabilities, or the projected reinsurance premium or a change in the insurer's liabilities in any of the next 3 years, equals or exceeds 5 percent of the insurer's surplus as regards policyholders, as of the 31st day of December next preceding, including those agreements which may require as consideration the transfer of assets from an insurer to a nonaffiliate, if an agreement or understanding exists between the insurer and nonaffiliate that any portion of the assets will be transferred to one or more affiliates of the insurer.
- (d) All management agreements, service contracts, tax allocation agreements, guarantees, and all cost-sharing arrangements.
- (e) Guarantees when made by a domestic insurer. Provided, however, that a guarantee which is quantifiable as to amount is not subject to the notice requirements of this paragraph unless it exceeds the lesser of .5 percent of the insurer's admitted assets or 10 percent of surplus as regards policyholders as of

Page 55 of 84

the 31st day of December next preceding. Further, all guarantees which are not quantifiable as to amount are subject to the notice requirements of this paragraph.

- (f) Direct or indirect acquisitions or investments in a person that controls the insurer or in an affiliate of the insurer in an amount which, together with its present holdings in such investments, exceeds 2.5 percent of the insurer's surplus to policyholders. Direct or indirect acquisitions or investments in subsidiaries acquired pursuant to s. 628.461, or in nonsubsidiary insurance affiliates that are subject to the provisions of this part, are exempt from this requirement.
- (g) Any material transactions, specified by regulation, which the commissioner determines may adversely affect the interests of the insurer's policyholders.

Nothing in this subsection shall be deemed to authorize or permit any transactions which, in the case of an insurer that is not a member of the same insurance holding company system, would otherwise be contrary to law.

(3) ADDITIONAL PRECLUDED TRANSACTION.—A domestic insurer may not enter into transactions that are part of a plan or series of like transactions with persons within the insurance holding company system if the purpose of those separate transactions is to avoid the statutory threshold amount and thus avoid the review that would occur otherwise. If the commissioner determines that separate transactions were entered into over any 12-month period for that purpose, the commissioner may exercise his or her authority under the Insurance Code or s. 628.803.

(4) REVIEW OF TRANSACTIONS.—The commissioner, in reviewing transactions pursuant to this section, shall consider whether the transactions comply with the standards set forth in this section and whether they may adversely affect the interests of policyholders.

- (5) NOTIFICATION.—The commissioner shall be notified within 30 days of any investment of the domestic insurer in any one corporation if the total investment in the corporation by the insurance holding company system exceeds 10 percent of the corporation's voting securities.
  - (6) DIVIDENDS AND OTHER DISTRIBUTIONS.—

- (a) No domestic insurer shall pay any extraordinary dividend or make any other extraordinary distribution to its shareholders until 30 days after the commissioner has received notice of the declaration thereof and has not within that period disapproved the payment, or until the commissioner has approved the payment within the 30-day period.
- (b) For purposes of this section, an extraordinary dividend or distribution includes any dividend or distribution of cash or other property, whose fair market value together with that of other dividends or distributions made within the preceding 12 months exceeds the lesser of:
- 1. Ten percent of the insurer's surplus as regards policyholders as of the 31st day of December next preceding; or
- 2. The net gain after taxes from operations of the insurer, if the insurer is a life insurer, or the net income after taxes, if the insurer is not a life insurer, not including realized capital gains, for the 12-month period ending the 31st

Page 57 of 84

day of December next preceding, excluding pro rata distributions of any class of the insurer's own securities.

- (c) In determining whether a dividend or distribution is extraordinary, an insurer other than a life insurer may carry forward net income from the previous 2 calendar years that has not already been paid out as dividends. This carryforward shall be computed by taking the net income from the second and third preceding calendar years, not including realized capital gains, less dividends paid in the second and immediate preceding calendar years.
- (d) Notwithstanding any other provision of law, an insurer may declare an extraordinary dividend or distribution which is conditional upon the commissioner's approval, and the declaration shall confer no rights upon shareholders until:
- 1. The commissioner has approved the payment of the dividend or distribution; or
- 2. The commissioner has not disapproved payment within the 30-day period provided for in this subsection.
- (7) MANAGEMENT OF DOMESTIC INSURERS SUBJECT TO REGISTRATION.—
- (a) Notwithstanding the control of a domestic insurer by any person, the officers and directors of the insurer may not thereby be relieved of any obligation or liability to which they would otherwise be subject by law, and the insurer shall be managed so as to assure its separate operating identity consistent with this section.
- 1623 (b) Nothing in this section shall preclude a domestic
  1624 insurer from having or sharing a common management or

Page 58 of 84

cooperative or joint use of personnel, property, or services with one or more other persons under arrangements meeting the standards of this section.

- insurer and not less than one-third of the members of each committee of the board of directors of any domestic insurer shall be persons who are not officers or employees of the insurer or of any entity controlling, controlled by, or under common control with the insurer and who are not beneficial owners of a controlling interest in the voting stock of the insurer or entity. At least one such person must be included in any quorum for the transaction of business at any meeting of the board of directors or any committee thereof.
- establish one or more committees comprised solely of directors who are not officers or employees of the insurer or of any entity controlling, controlled by, or under common control with the insurer and who are not beneficial owners of a controlling interest in the voting stock of the insurer or any such entity. The committee or committees shall have responsibility for nominating candidates for director for election by shareholders or policyholders, evaluating the performance of officers deemed to be principal officers of the insurer, and recommending to the board of directors the selection and compensation of the principal officers.
- (e) The provisions of paragraphs (c) and (d) do not apply to a domestic insurer if the person controlling the insurer, such as an insurer, a mutual insurance holding company, or a

Page 59 of 84

publicly held corporation, has a board of directors and
committees thereof that meet the requirements of paragraphs (c)
and (d) with respect to such controlling entity.

- (f) An insurer may make application to the commissioner for a waiver from the requirements of this subsection, if the insurer's annual direct written and assumed premium, excluding premiums reinsured with the Federal Crop Insurance Corporation and the federal flood insurance program, is less than \$300 million. An insurer may also make application to the commissioner for a waiver from the requirements of this subsection based on unique circumstances. The commissioner may consider various factors including, but not limited to, the type of business entity, volume of business written, availability of qualified board members, or the ownership or organizational structure of the entity.
- (8) ADEQUACY OF SURPLUS.—For purposes of this section, in determining whether an insurer's surplus as regards policyholders is reasonable in relation to the insurer's outstanding liabilities and adequate to meet its financial needs, the following factors, among others, shall be considered:
- (a) The size of the insurer as measured by its assets, capital and surplus, reserves, premium writings, insurance in force, and other appropriate criteria.
- (b) The extent to which the insurer's business is diversified among several lines of insurance.
- (c) The number and size of risks insured in each line of business.
  - (d) The extent of the geographical dispersion of the

Page 60 of 84

1681	insurer's insured risks.
1682	(e) The nature and extent of the insurer's reinsurance
1683	program.
1684	(f) The quality, diversification, and liquidity of the
1685	insurer's investment portfolio.
1686	(g) The recent past and projected future trend in the size
1687	of the insurer's investment portfolio.
1688	(h) The surplus as regards policyholders maintained by
1689	other comparable insurers.
1690	(i) The adequacy of the insurer's reserves.
1691	(j) The quality and liquidity of investments in
1692	affiliates. The commissioner may treat any such investment as a
1693	disallowed asset for purposes of determining the adequacy of
1694	surplus as regards policyholders whenever in the judgment of the
1695	commissioner the investment so warrants.
1696	Section 6. Section 628.8012, Florida Statutes, is created
1697	to read:
1698	628.8012 Supervisory colleges
1699	(1) POWER OF COMMISSIONER.—With respect to any insurer
1700	registered under this part and in accordance with subsection
1701	(3), the commissioner shall have the power to participate in a
1702	supervisory college for any domestic insurer that is part of an

- (a) Initiating the establishment of a supervisory college.
- (b) Clarifying the membership and participation of other

Page 61 of 84

insurance holding company system with international operations

in order to determine compliance by the insurer with this part.

The powers of the commissioner with respect to supervisory

colleges include, but are not limited to, the following:

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1709 supervisors in the supervisory college.

- (c) Clarifying the functions of the supervisory college and the role of other regulators, including the establishment of a group-wide supervisor.
- (d) Coordinating the ongoing activities of the supervisory college, including planning meetings, supervisory activities, and processes for information sharing.
  - (e) Establishing a crisis management plan.
- (2) EXPENSES.—Each registered insurer subject to this section shall be liable for and shall pay the reasonable expenses of the commissioner's participation in a supervisory college in accordance with subsection (3), including reasonable travel expenses. For purposes of this section, a supervisory college may be convened as either a temporary or permanent forum for communication and cooperation between the regulators charged with the supervision of the insurer or its affiliates, and the commissioner may establish a regular assessment to the insurer for the payment of these expenses.
- (3) SUPERVISORY COLLEGE.—In order to assess the business strategy, financial position, legal and regulatory position, risk exposure, risk management, and governance processes, and as part of the examination of individual insurers, the commissioner may participate in a supervisory college with other regulators charged with supervision of the insurer or its affiliates, including other state, federal, and international regulatory agencies. The commissioner may enter into agreements in accordance with this chapter, providing the basis for cooperation between the commissioner, other regulatory agencies,

and the supervisory college. Nothing in this section shall delegate to the supervisory college the authority of the commissioner to regulate or supervise the insurer or its affiliates within its jurisdiction.

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Section 7. Section 628.8013, Florida Statutes, is created to read:

628.8013 Rules and regulations.-The commissioner may, upon notice and opportunity for all interested persons to be heard, issue such rules, regulations, and orders necessary to carry out the provisions of this part.

Section 8. Section 628.8014, Florida Statutes, is created to read:

628.8014 Voting of securities.—A security which is the subject of any agreement or arrangement regarding acquisition, or which is acquired or to be acquired, in contravention of any statute or rule adopted thereunder, may not be voted at any shareholder's meeting or counted for quorum purposes, and any action of shareholders requiring the affirmative vote of a percentage of shares may be taken as though such securities were not issued and outstanding. However, an action taken at any such meeting may not be invalidated by the voting of such securities unless the action would materially affect the control of the insurer or unless a court of competent jurisdiction has so ordered. If the office has reason to believe that any security of the insurer has been or is about to be acquired in contravention of s. 628.461, or this chapter, the office may pursue its remedies pursuant to ss. 628.802 and 628.803. Section 9. Section 628.802, Florida Statutes, is amended

Page 63 of 84

1765 to read:

1766 (Substantial rewording of section. See

s. 628.802, F.S., for present text.)

628.802 Injunctions; prohibitions against voting

1769 securities; sequestration of voting securities.-

- (1) INJUNCTIONS.—Whenever it appears to the commissioner that any insurer or any director, officer, employee, or agent thereof has committed or is about to commit a violation of this part or of any rule, regulation, or order issued by the commissioner thereunder, the commissioner may apply to the circuit court for the county in which the principal officer of the insurer is located or, if the insurer has no office in this state, to the Circuit Court for Leon County for an order enjoining the insurer or director, officer, employee or agent thereof from violating or continuing to violate this part or any rule, regulation or order, and for such other equitable relief as the nature of the case and the interest of the insurer's policyholders, creditors, and shareholders or the public may require.
- which is the subject of any agreement or arrangement regarding acquisition, or which is acquired or to be acquired, in contravention of the provisions of this part or of any rule, regulation, or order issued by the commissioner thereunder may be voted at any shareholder's meeting, or may be counted for quorum purposes, and any action of shareholders requiring the affirmative vote of a percentage of shares may be taken as though the securities were not issued and outstanding. However,

Page 64 of 84

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no action taken at any such meeting shall be invalidated by the voting of the securities, unless the action would materially affect control of the insurer or unless the courts of this state have so ordered. If an insurer or the commissioner has reason to believe that any security of the insurer has been or is about to be acquired in contravention of the provisions of this part or of any rule, regulation, or order issued by the commissioner hereunder, the insurer or the commissioner may apply to the circuit court for the county in which the insurer has its principal place of business to enjoin any offer, request, invitation, agreement, or acquisition made in contravention of s. 628.461 or any rule, regulation, or order issued by the commissioner thereunder to enjoin the voting of any security so acquired, to void any vote of the security already cast at any meeting of shareholders, and for such other equitable relief as the nature of the case and the interest of the insurer's policyholders, creditors, and shareholders or the public may require.

(3) SEQUESTRATION OF VOTING SECURITIES.—In any case where a person has acquired or is proposing to acquire any voting securities in violation of this part or any rule, regulation, or order issued by the commissioner hereunder, the circuit court for Leon County or the circuit court for the county in which the insurer has its principal place of business may, on such notice as the court deems appropriate, upon the application of the insurer or the commissioner, seize or sequester any voting securities of the insurer owned directly or indirectly by the person, and issue such order as may be appropriate to effectuate

1821 the provisions of this part.

(4) SITUS OF OWNERSHIP.—Notwithstanding any other provisions of law, for the purposes of this part, the situs of the ownership of the securities of domestic insurers shall be deemed to be in this state.

Section 10. Section 628.803, Florida Statutes, is amended to read:

(Substantial rewording of section. See

s. 628.803, F.S., for present text.)

628.803 Sanctions.-

- (1) Any insurer failing, without just cause, to file any registration statement as required under this part shall be required, after notice and hearing, to pay a penalty of \$1,000 for each day's delay, to be recovered by the commissioner.

  Penalties so recovered shall be paid into the General Revenue Fund. The maximum penalty under this section is \$500,000. The commissioner may reduce the penalty if the insurer demonstrates to the commissioner that the imposition of the penalty would constitute a financial hardship to the insurer.
- (2) Every director or officer of an insurance holding company system who knowingly violates, participates in, or assents to, or who knowingly permits any of the officers or agents of the insurer to engage in, transactions or the making of investments which have not been properly reported or submitted pursuant to the Insurance Code or which violate this act, shall, in their individual capacity, pay a civil forfeiture of not more than \$1,000 per violation after notice and hearing before the commissioner. In determining the amount of the civil

Page 66 of 84

forfeiture, the commissioner shall take into account the appropriateness of the forfeiture with respect to the gravity of the violation, the history of previous violations, and such other matters as justice may require.

- insurer subject to this part or any director, officer, employee, or agent thereof has engaged in any transaction or entered into a contract which is subject to s. 628.8011 and which would not have been approved had approval been requested, the commissioner may order the insurer to cease and desist immediately from any further activity under that transaction or contract. After notice and hearing, the commissioner may also order the insurer to void any contracts and restore the status quo if the action is in the best interests of the policyholders, creditors, or the public.
- insurer or any director, officer, employee, or agent thereof has committed a willful violation of this part, the commissioner may cause criminal proceedings to be instituted by the circuit court for the county in which the principal office of the insurer is located or, if the insurer has no office in this state, by the circuit court for Leon County against the insurer or the responsible director, officer, employee, or agent thereof. Any insurer which willfully violates this part may be fined not more than \$1 million. Any individual who willfully violates this part may be fined in his or her individual capacity not more than \$500,000 or be imprisoned for not more than one to 3 years, or both.

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(5) Any officer, director, or employee of an insurance holding company system who willfully and knowingly subscribes to or makes or causes to be made any false statements or false reports or false filings with the intent to deceive the commissioner in the performance of his or her duties under this part, upon conviction shall be imprisoned for not more than 3 years or fined \$500,000 or both. Any fines imposed shall be paid by the officer, director, or employee in his or her individual capacity.

- (6) Whenever it appears to the commissioner that any person has committed a violation of chapter 628, which violation prevents the full understanding of the enterprise risk to the insurer by affiliates or by the insurance holding company system, the violation may serve as an independent basis for disapproving dividends or distributions and for placing the insurer under an order of supervision in accordance with part VI of chapter 624.
- Section 11. Section 636.065, Florida Statutes, is amended to read:
- 1896 636.065 Acquisitions.—Each prepaid limited health service organization is subject to the provisions of s. 628.461
  1898 628.4615.
- 1899 Section 12. Section 641.255, Florida Statutes, is amended 1900 to read:
  - 641.255 Acquisition, merger, or consolidation.-
- 1902 (1) Every acquisition of a health maintenance organization 1903 shall be subject to the provisions of s. 628.461 628.4615. 1904 However, in the case of a health maintenance organization

Page 68 of 84

organized as a for-profit corporation, the provisions of s. 628.451 govern with respect to any merger or consolidation; and, in the case of a health maintenance organization organized as a not-for-profit corporation, the provisions of s. 628.471 govern with respect to any merger or consolidation.

- (2) In addition to the requirements set forth in ss. 628.451, 628.461 628.4615, and 628.471, each party to any transaction involving any licensee which, as indicated in its most recent quarterly or annual statement, derives income from Medicaid funds shall in the filing made with the office identify:
- (a) Any person who has received any payment from either party or any person on that party's behalf; or
- (b) The existence of any agreement entered into by either party or by any person on that party's behalf to pay a consultant fee, a broker fee, a commission, or other fee or charge,

which in any way relates to the acquisition, merger, or consolidation. The commission may adopt a form to be made part of the application which is to be sworn to by an officer of the entity which made or will make the payment. The form shall include the name of the person or entity paying the fee; the name of the person or entity receiving the fee; the date of payment; and a brief description of the work performed.

Section 13. Section 641.416, Florida Statutes, is amended to read:

641.416 Acquisition.—Every prepaid health clinic shall be

Page 69 of 84

1933 subject to the provisions of s. 628.461 628.4615.

Section 14. Section 651.024, Florida Statutes, is amended to read:

651.024 Acquisition.—A person issued a certificate of authority to operate a continuing care facility or a provisional certificate of authority shall be subject to the provisions of s. 628.461 628.4615.

Section 15. For the purpose of incorporating the amendment made by this act to section 628.461, Florida Statutes, in a reference thereto, subsection (3) of section 48.151, Florida Statutes, is reenacted to read:

- 48.151 Service on statutory agents for certain persons.-
- deputy or another person in charge of the office is the agent for service of process on all insurers applying for authority to transact insurance in this state, all licensed nonresident insurance agents, all nonresident disability insurance agents licensed pursuant to s. 626.835, any unauthorized insurer under s. 626.906 or s. 626.937, domestic reciprocal insurers, fraternal benefit societies under chapter 632, warranty associations under chapter 634, prepaid limited health service organizations under chapter 636, and persons required to file statements under s. 628.461.

Section 16. For the purpose of incorporating the amendments made by this act to sections 628.461 and 628.4615, Florida Statutes, in references thereto, paragraph (a) of subsection (1) of section 624.310, Florida Statutes, is reenacted to read:

Page 70 of 84

624.310 Enforcement; cease and desist orders; removal of certain persons; fines.—

- (1) DEFINITIONS.—For the purposes of this section, the term:
- (a) "Affiliated party" means any person who directs or participates in the conduct of the affairs of a licensee and who is:
- 1. A director, officer, employee, trustee, committee member, or controlling stockholder of a licensee or a subsidiary or service corporation of the licensee, other than a controlling stockholder which is a holding company, or an agent of a licensee or a subsidiary or service corporation of the licensee;
- 2. A person who has filed or is required to file a statement or any other information required to be filed under s. 628.461 or s. 628.4615;
- 3. A stockholder, other than a stockholder that is a holding company of the licensee, who participates in the conduct of the affairs of the licensee;
  - 4. An independent contractor who:
- a. Renders a written opinion required by the laws of this state under her or his professional credentials on behalf of the licensee, which opinion is reasonably relied on by the department or office in the performance of its duties; or
- b. Affirmatively and knowingly conceals facts, through a written misrepresentation to the department or office, with knowledge that such misrepresentation:
- (I) Constitutes a violation of the insurance code or a lawful rule or order of the department, commission, or office;

Page 71 of 84

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- (II) Directly and materially endangers the ability of the licensee to meet its obligations to policyholders; or
- 5. A third-party marketer who aids or abets a licensee in a violation of the insurance code relating to the sale of an annuity to a person 65 years of age or older.

- For the purposes of this subparagraph, any representation of fact made by an independent contractor on behalf of a licensee, affirmatively communicated as a representation of the licensee to the independent contractor, shall not be considered a misrepresentation by the independent contractor.
- Section 17. For the purpose of incorporating the amendment made by this act to section 628.461, Florida Statutes, in a reference thereto, section 625.765, Florida Statutes, is reenacted to read:

625.765 Exemptions from ss. 625.75 and 625.76.—The commission may adopt by rule exemptions from ss. 625.75 and 625.76 for transactions that are not subject to s. 628.461 and that are the result of proceedings in probate, incompetency, or bankruptcy; sales of securities by odd-lot securities dealers; small transactions by gift which do not exceed \$3,000 over any 6-month period; transactions that are effected in connection with the distribution of a substantial block of securities; acquisitions of shares of stock and stock options under a stock bonus plan, stock option plan, or similar plan; securities acquired by redeeming other securities by an insurer; consolidations or mergers of insurers that hold over 85 percent

Page 72 of 84

of the companies being merged or consolidated; acquisitions or dispositions of an equity security involved in the deposit of the security under, or the withdrawal of the security from, a voting trust or deposit agreement; and conversions of an insurer's equity securities into another equity security of the same insurer. The commission may limit by rule the scope of exemptions and provide conditions for exemptions as necessary to maintain the purpose and intent of ss. 625.75 and 625.76 and prevent the circumvention of ss. 625.75 and 625.76.

Section 18. For the purpose of incorporating the amendment made by this act to section 628.461, Florida Statutes, in a reference thereto, subsection (2) of section 628.705, Florida Statutes, is reenacted to read:

628.705 Prohibition of stock transfers.-

insurance company or the intermediate holding company may not be acquired by any affiliated member of the holding company system except where the affiliated member of the mutual holding company system is the majority shareholder. A number of shares equal to 5 percent of the outstanding voting shares of the capital stock of one corporate member of the Mutual Insurance Holding Company System selected by the mutual insurance holding company may be issued or sold to directors and officers as part of a plan of compensation, and such shares shall not be considered part of the majority shares to be owned by the mutual insurance company under subsection (1). A number of shares equal to an additional 5 percent of the outstanding voting shares of the capital stock of one corporate member of the Mutual Insurance Holding Company

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System selected by the mutual insurance holding company may be issued or sold to employees, which may not include any officer or director, as part of an employee stock dividend or benefit plan, and such shares shall not be considered part of the majority shares to be owned by the mutual insurance company under subsection (1). Prior to issuance of shares in excess of the authorized 5 percent to either officers and directors or employees, pursuant to this section, a fairness opinion shall be rendered by an independent authority acceptable to the office to assure that the long term interests of the shareholders and policyholders are adequately protected. The office shall approve or disapprove the transaction within 30 days after receipt of the fairness opinion. Nothing in this section prohibits any officer or director from purchasing shares of stock at market value which are not part of a plan of compensation, in accordance with the requirements of s. 628.461, and, if such stock is not regularly traded on a national stock exchange, the officer or director purchasing the shares of stock is responsible for establishing its market value.

Section 19. For the purpose of incorporating the amendment made by this act to sections 628.461 and 628.4615, Florida Statutes, in references thereto, subsection (7) of section 631.051, Florida Statutes, is reenacted to read:

631.051 Grounds for rehabilitation; domestic insurers.—The department may petition for an order directing it to rehabilitate a domestic insurer or an alien insurer domiciled in this state on any one or more of the following grounds, that the insurer:

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(7) Has transferred or attempted to transfer substantially its entire property or business, or has entered into any transaction the effect of which is to merge substantially its entire property or business into that of any other insurer or entity without having first obtained the written approval of the office under the provisions of s. 628.451, s. 628.461, or s. 628.4615, as the case may be;

Section 20. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, subsection (20) of section 409.912, Florida Statutes, is reenacted to read:

Cost-effective purchasing of health care. - The agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a confirmation or second physician's opinion of the correct diagnosis for purposes of authorizing future services under the Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined in 42 C.F.R. part 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency shall maximize the use of prepaid per capita and prepaid aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to

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minimize the exposure of recipients to the need for acute inpatient, custodial, and other institutional care and the inappropriate or unnecessary use of high-cost services. The agency shall contract with a vendor to monitor and evaluate the clinical practice patterns of providers in order to identify trends that are outside the normal practice patterns of a provider's professional peers or the national guidelines of a provider's professional association. The vendor must be able to provide information and counseling to a provider whose practice patterns are outside the norms, in consultation with the agency, to improve patient care and reduce inappropriate utilization. The agency may mandate prior authorization, drug therapy management, or disease management participation for certain populations of Medicaid beneficiaries, certain drug classes, or particular drugs to prevent fraud, abuse, overuse, and possible dangerous drug interactions. The Pharmaceutical and Therapeutics Committee shall make recommendations to the agency on drugs for which prior authorization is required. The agency shall inform the Pharmaceutical and Therapeutics Committee of its decisions regarding drugs subject to prior authorization. The agency is authorized to limit the entities it contracts with or enrolls as Medicaid providers by developing a provider network through provider credentialing. The agency may competitively bid singlesource-provider contracts if procurement of goods or services results in demonstrated cost savings to the state without limiting access to care. The agency may limit its network based on the assessment of beneficiary access to care, provider availability, provider quality standards, time and distance

Page 76 of 84

CODING: Words stricken are deletions; words underlined are additions.

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standards for access to care, the cultural competence of the provider network, demographic characteristics of Medicaid beneficiaries, practice and provider-to-beneficiary standards, appointment wait times, beneficiary use of services, provider turnover, provider profiling, provider licensure history, previous program integrity investigations and findings, peer review, provider Medicaid policy and billing compliance records, clinical and medical record audits, and other factors. Providers shall not be entitled to enrollment in the Medicaid provider network. The agency shall determine instances in which allowing Medicaid beneficiaries to purchase durable medical equipment and other goods is less expensive to the Medicaid program than longterm rental of the equipment or goods. The agency may establish rules to facilitate purchases in lieu of long-term rentals in order to protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers necessary to administer these policies.

(20) When a merger or acquisition of a Medicaid prepaid contractor has been approved by the Office of Insurance Regulation pursuant to s. 628.4615, the agency shall approve the assignment or transfer of the appropriate Medicaid prepaid contract upon request of the surviving entity of the merger or acquisition if the contractor and the other entity have been in good standing with the agency for the most recent 12-month period, unless the agency determines that the assignment or transfer would be detrimental to the Medicaid recipients or the Medicaid program. To be in good standing, an entity must not have failed accreditation or committed any material violation of

the requirements of s. 641.52 and must meet the Medicaid contract requirements. For purposes of this section, a merger or acquisition means a change in controlling interest of an entity, including an asset or stock purchase.

Section 21. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, paragraph (b) of subsection (1) of section 624.80, Florida Statutes, is reenacted to read:

624.80 Definitions.—As used in this part:

- (1) "Insurer" means and includes every person as defined in s. 624.03 as limited to:
- (b) Any specialty insurer as that term is defined in s. 628.4615.

Section 22. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, section 626.9928, Florida Statutes, is reenacted to read:

626.9928 Acquisitions.—Acquisition of interest in a viatical settlement provider is subject to s. 628.4615.

Section 23. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, section 634.252, Florida Statutes, is reenacted to read:

634.252 Acquisition.—Every motor vehicle service agreement company shall be subject to the provisions of s. 628.4615.

Section 24. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a

Page 78 of 84

reference thereto, section 634.3073, Florida Statutes, is reenacted to read:

634.3073 Acquisition.—Every home warranty association shall be subject to the provisions of s. 628.4615.

Section 25. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, section 634.4085, Florida Statutes, is reenacted to read:

634.4085 Acquisition.—Except for manufacturers as defined in this part, every service warranty association shall be subject to the provisions of s. 628.4615.

Section 26. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, section 636.065, Florida Statutes, is reenacted to read:

636.065 Acquisitions.—Each prepaid limited health service organization is subject to the provisions of s. 628.4615.

Section 27. For the purpose of incorporating the amendment made by this act to section 628.4615, Florida Statutes, in a reference thereto, subsection (5) of section 642.032, Florida Statutes, is reenacted to read:

642.032 Provisions of general insurance law applicable to legal expense insurance corporations.—The following provisions of the Florida Insurance Code shall apply to legal expense insurance corporations, to the extent that they are not inconsistent with the provisions of ss. 642.011-642.049:

(5) Section 628.4615, specialty insurers; acquisition of controlling stock, ownership interest, assets, or control;

Page 79 of 84

2212 merger or consolidation.

Section 28. For the purpose of incorporating the amendment made by this act to section 628.801, Florida Statutes, in a reference thereto, paragraph (b) of subsection (6), paragraph (f) of subsection (8), and paragraph (f) of subsection (9) of section 626.7492, Florida Statutes, is reenacted to read:

626.7492 Reinsurance intermediaries.-

- (6) DUTIES OF INSURERS USING THE SERVICES OF A REINSURANCE INTERMEDIARY BROKER.—
- (b) An insurer may not employ an individual who is employed by a reinsurance intermediary broker with which it transacts business, unless the reinsurance intermediary broker is under common control with the insurer and subject to ss. 628.801, 628.802, and 628.803.
- (8) PROHIBITED ACTS.—The reinsurance intermediary manager shall not:
- (f) Jointly employ an individual who is employed by the reinsurer, unless such reinsurance intermediary manager is under common control with the reinsurer subject to ss. 628.801, 628.802, and 628.803.
- (9) DUTIES OF REINSURERS USING THE SERVICES OF A REINSURANCE INTERMEDIARY MANAGER.—
- (f) A reinsurer shall not appoint to its board of directors any officer, director, employee, controlling shareholder, or subproducer of its reinsurance intermediary manager. This paragraph shall not apply to relationships governed by ss. 628.801, 628.802, and 628.803 or, if applicable, this section.

Page 80 of 84

Section 29. For the purpose of incorporating the amendment made by this act to section 628.801, Florida Statutes, in a reference thereto, paragraph (d) of subsection (2) of section 626.918, Florida Statutes, is reenacted to read:

626.918 Eligible surplus lines insurers.-

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- (2) An unauthorized insurer may not be or become an eligible surplus lines insurer unless made eligible by the office in accordance with the following conditions:
- The insurer must have and maintain surplus as to policyholders of not less than \$15 million; in addition, an alien insurer must also have and maintain in the United States a trust fund for the protection of all its policyholders in the United States under terms deemed by the office to be reasonably adequate, in an amount not less than \$5.4 million. Any such surplus as to policyholders or trust fund shall be represented by investments consisting of eligible investments for like funds of like domestic insurers under part II of chapter 625 provided, however, that in the case of an alien insurance company, any such surplus as to policyholders may be represented by investments permitted by the domestic regulator of such alien insurance company if such investments are substantially similar in terms of quality, liquidity, and security to eligible investments for like funds of like domestic insurers under part II of chapter 625. Clean, irrevocable, unconditional, and evergreen letters of credit issued or confirmed by a qualified United States financial institution, as defined in subparagraph 2., may be used to fund the trust.
  - b. For those surplus lines insurers that were eligible on

Page 81 of 84

- January 1, 1994, and that maintained their eligibility
  thereafter, the required surplus as to policyholders shall be:
- 2270 (I) On December 31, 1994, and until December 30, 1995,
- 2271 \$2.5 million.
- 2272 (II) On December 31, 1995, and until December 30, 1996,
- 2273 \$3.5 million.
- 2274 (III) On December 31, 1996, and until December 30, 1997,
- 2275 \$4.5 million.
- 2276 (IV) On December 31, 1997, and until December 30, 1998,
- 2277 \$5.5 million.
- 2278 (V) On December 31, 1998, and until December 30, 1999,
- 2279 \$6.5 million.
- 2280 (VI) On December 31, 1999, and until December 30, 2000, \$8
- 2281 million.
- 2282 (VII) On December 31, 2000, and until December 30, 2001,
- 2283 \$9.5 million.
- 2284 (VIII) On December 31, 2001, and until December 30, 2002,
- 2285 \$11 million.
- 2286 (IX) On December 31, 2002, and until December 30, 2003,
- 2287 \$13 million.
- 2288 (X) On December 31, 2003, and thereafter, \$15 million.
- 2289 c. The capital and surplus requirements as set forth in
- 2290 sub-subparagraph b. do not apply in the case of an insurance
- 2291 exchange created by the laws of individual states, where the
- 2292 exchange maintains capital and surplus pursuant to the
- 2293 requirements of that state, or maintains capital and surplus in
- 2294 an amount not less than \$50 million in the aggregate. For an
- 2295 insurance exchange which maintains funds in the amount of at

Page 82 of 84

least \$12 million for the protection of all insurance exchange policyholders, each individual syndicate shall maintain minimum capital and surplus in an amount not less than \$3 million. If the insurance exchange does not maintain funds in the amount of at least \$12 million for the protection of all insurance exchange policyholders, each individual syndicate shall meet the minimum capital and surplus requirements set forth in subsubparagraph b.

d. A surplus lines insurer which is a member of an insurance holding company that includes a member which is a Florida domestic insurer as set forth in its holding company registration statement, as set forth in s. 628.801 and rules adopted thereunder, may elect to maintain surplus as to policyholders in an amount equal to the requirements of s. 624.408, subject to the requirement that the surplus lines insurer shall at all times be in compliance with the requirements of chapter 625.

The election shall be submitted to the office and shall be effective upon the office's being satisfied that the requirements of sub-subparagraph d. have been met. The initial date of election shall be the date of office approval. The election approval application shall be on a form adopted by commission rule. The office may approve an election form submitted pursuant to sub-subparagraph d. only if it was on file with the former Department of Insurance before February 28, 1998.

2. For purposes of letters of credit under subparagraph

Page 83 of 84

2324 1., the term "qualified United States financial institution" 2325 means an institution that:

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- a. Is organized or, in the case of a United States office of a foreign banking organization, is licensed under the laws of the United States or any state.
- b. Is regulated, supervised, and examined by authorities of the United States or any state having regulatory authority over banks and trust companies.
- c. Has been determined by the office or the Securities Valuation Office of the National Association of Insurance Commissioners to meet such standards of financial condition and standing as are considered necessary and appropriate to regulate the quality of financial institutions whose letters of credit are acceptable to the office.
- 2338 Section 30. This act shall take effect July 1, 2011.

Page 84 of 84