

LEGISLATIVE ACTION

Senate House

Comm: FAV 04/05/2011

The Committee on Governmental Oversight and Accountability (Latvala) recommended the following:

Senate Amendment (with title amendment)

Delete lines 18 - 59 and insert:

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Section 1. Subsections (1), (2) and (3) of section 215.44, Florida Statutes, are amended to read:

215.44 Board of Administration; powers and duties in relation to investment of trust funds.-

(1) Except when otherwise specifically provided by the State Constitution and subject to any limitations of the trust agreement relating to a trust fund, the Board of Administration, sometimes referred to in this chapter as "board" or "Trustees of

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the State Board of Administration," composed of the Governor as chair, the Chief Financial Officer, and the Attorney General, shall invest all the funds in the System Trust Fund, as defined in s. 121.021(36), and all other funds specifically required by law to be invested by the board pursuant to ss. 215.44-215.53 to the fullest extent that is consistent with the cash requirements, trust agreement, and investment objectives of the fund. Notwithstanding any other law to the contrary, the State Board of Administration may invest any funds of any state agency, any state university or college, any unit of local government, or any direct-support organization thereof pursuant to the terms of a trust agreement with the head of the state agency or the governing body of the state university or college, unit of local government, or direct-support organization thereof, or pursuant to the enrollment requirements stated in s. 218.407, and may invest such funds in the Local Government Surplus Funds Trust Fund created by s. 218.405, without a trust agreement, upon completion of enrollment materials provided by the board. The board shall approve the undertaking of investments subject to a trust agreement before execution of such trust agreement by the State Board of Administration. The funds and the earnings therefrom are exempt from the service charge imposed by s. 215.20. As used in this subsection, the term "state agency" has the same meaning as that provided in s. 216.011, and the terms "governing body" and "unit of local government" have the same meaning as that provided in s. 218.403.

(2)(a) The board shall have the power to make purchases, sales, exchanges, investments, and reinvestments for and on

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behalf of the funds referred to in subsection (1), and it shall be the duty of the board to see that moneys invested under the provisions of ss. 215.44-215.53 are at all times handled in the best interests of the state.

- (b) In exercising investment authority pursuant to s. 215.47, the board may retain investment advisers or managers, or both, external to in-house staff, to assist the board in carrying out the power specified in paragraph (a).
- (c) The board shall create an audit committee to assist the board in fulfilling its oversight responsibilities. The committee shall consist of three members appointed by the board. Members shall be appointed for 4-year terms. A vacancy shall be filled for the remainder of the unexpired term. The committee shall annually elect a chair and vice chair from its membership. A member may not be elected to consecutive terms as chair or vice chair. Persons appointed to the audit committee must have relevant knowledge and expertise as determined by the board. The audit committee shall serve as an independent and objective party to monitor processes for financial reporting, internal controls and risk assessment, audit processes, and compliance with laws, rules, and regulations. The audit committee shall direct the efforts of the board's independent external auditors and the board's internal audit staff. The committee shall periodically, but at least not less than quarterly, report to the board and the executive director of the board.
- (d) The board shall produce a set of financial statements for the Florida Retirement System on an annual basis, which shall be reported to the Legislature and audited by a commercial independent third-party audit firm under the direction of the



audit committee.

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(e) Pursuant to s. 110.205, the board shall establish and maintain the salaries and benefits of its officers and employees in a manner consistent with the board's fiduciary responsibility to recruit and retain highly qualified and effective key personnel. At least every 5 years, the Investment Committee shall cause a total compensation study to be conducted by a private consulting firm having expertise in salary and benefits administration of institutional investment entities. The study shall be designed to determine competitive salary ranges, other compensation, and benefits for positions within the board based on comparable public-sector peer investment entities. The committee shall present the total compensation study, along with its recommendations, to the board. The recommendations are subject to review and ratification or reversal by the board. The board may delegate to the executive director the authority and duty to set staff salaries within the ranges approved by the board.

(f) (e) The board shall meet at least quarterly and shall receive reports from the audit committee, the investment committee advisory committee, the inspector general, the general counsel, the executive director, and such other persons or entities as the board may require about the financial status, operations, and investment activities of the board.

(3) Notwithstanding any law to the contrary, all investments made by the State Board of Administration pursuant to ss. 215.44-215.53 shall be subject to the restrictions and limitations contained in s. 215.47, except that investments made by the board under a trust agreement pursuant to subsection (1)

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are subject only to the restrictions and limitations contained in that trust agreement.

Section 2. Section 215.441, Florida Statutes, is amended to read:

- 215.441 Board of Administration; appointment of executive director.—The appointment of the executive director of the State Board of Administration is shall be subject to the approval by a majority vote of the Board of Trustees of the State Board of Administration, and the Governor must vote on the prevailing side. Such appointment must be reaffirmed in the same manner by the board of trustees on an annual basis.
- (1) Before appointing the executive director, the board shall appoint a search committee to develop minimum position requirements, review applications, and make recommendations to the board with regard to qualified applicants for the position. At a minimum, the search committee shall consist of at least three members of the Investment Committee.
- (2) The executive director shall, at a minimum, possess substantial experience, knowledge, and expertise in the oversight of investment portfolios and must meet any other requirements determined by the board to be necessary to the overall management and investment of funds.
- (3) The compensation for the executive director shall be determined by the board, consistent with s. 215.44(2)(d).
- Section 3. Subsection (1) of section 215.442, Florida Statutes, is amended to read:
- 215.442 Executive director; reporting requirements; public meeting.-
 - (1) Beginning October 2007 and quarterly thereafter, the

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executive director shall present to the Board of Trustees and the Investment Committee of the State Board of Administration a quarterly report to include the following:

- (a) The name of each equity in which the State Board of Administration has invested for the quarter.
 - (b) The industry category of each equity.

Section 4. Section 215.444, Florida Statutes, is amended to read:

- 215.444 Investment Committee Advisory Council. -
- (1) There is created A seven-member six-member Investment Committee $\frac{Advisory\ Council}{}$ is created to review the investments made by the staff of the Board of Administration and to make recommendations to the board regarding investment policy, strategy, and procedures.
- (2) Beginning February 1, 2011, the membership of the committee council shall be expanded to nine members. Beginning July 1, 2011, board membership shall be reduced by not refilling board positions as the terms of the members expire until board membership consists of seven members. Thereafter, each trustee shall appoint one member and one member shall be appointed by a unanimous vote of the trustees. Members shall be appointed for 4-year terms. A vacancy shall be filled for the remainder of the unexpired term. The committee shall annually elect a chair and a vice chair from its membership. A member may not be elected to consecutive terms as chair or vice chair. The council shall meet with staff of the board at least once each quarter and shall provide a quarterly report directly to the Board of Trustees of the State Board of Administration at a meeting of the board.
 - (2) The members of the council shall be appointed by the

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to the Board of Trustees of the State Board of Administration and shall be subject to confirmation by the Senate.

(3) In order to be appointed, an individual must These individuals shall possess special knowledge, experience, and familiarity with portfolio management, institutional investments, and fiduciary responsibilities, have been in a position that oversaw \$1 billion in assets, and may have had extensive experience in managing or overseeing investment portfolios or conducting research in any two or more of the following areas: domestic equities, international equities, fixed-income securities, cash management, marketable and nonmarketable alternative investments, or real estate. Members shall be appointed for 4-year terms. A vacancy shall be filled for the remainder of the unexpired term. The council shall annually elect a chair and a vice chair from its membership. A member may not be elected to consecutive terms as chair or vice chair.

(4) (3) The committee council members must undergo regular fiduciary training as required by the board and must complete an annual conflict disclosure statement. In carrying out their duties, council members must make recommendations consistent with the fiduciary standards applicable to the board.

(5) In addition to the duties in subsection (1), the committee shall approve the investment policy statements of the board, participate in the selection process regarding an executive director, obtain periodic compensation studies and provide recommendations thereon, meet quarterly to review the investment performance of funds, and perform any other duties as

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determined by the board. The committee shall meet with board staff at least once each quarter and provide a quarterly report directly to the board at a meeting of the board.

- (6) The committee shall approve the investment policy statements of the board as provided in ss. 215.475, 121.4501(14), 215.5601(4)(a), and 218.409(2)(d), participate in the selection process regarding an executive director, obtain periodic compensation studies and provide recommendations thereon, meet at least quarterly to review the investment performance of funds, and perform any other duties as determined by the board. Decisions of the committee may be overturned only by a unanimous vote of the board. The committee shall meet with board staff at least once each quarter and provide a quarterly report directly to the board at a meeting of the board.
- (7) (4) The committee council may create subcommittees as necessary to carry out its duties and responsibilities and may direct the executive director to enter into contracts with independent compensation consultants.
- (8) In carrying out the provisions of this subsection, a member of the committee is an officer, employee, or agent of the state for purposes of the state's waiver of sovereign immunity as provided in s. 768.28.

======== T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete lines 3 - 10

213 and insert:

> amending s. 215.44, F.S.; authorizing the board to invest the assets of a governmental entity in the

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Local Government Surplus Funds Trust Fund without a trust agreement with that governmental entity; requiring the board to establish and maintain the salaries of its officers and employees in a manner consistent with its fiduciary duties; requiring that the Investment Committee initiate a study at specified intervals to evaluate compensation; requiring that the committee present the results of such study to the board; authorizing the board to delegate certain authority and duties relating to salaries to the executive director; revising the entities that submit reports to the board; providing that certain investments made by the board under a trust agreement are subject only to the restrictions and limitations contained in the trust agreement; amending s. 215.441, F.S.; providing for the creation, operation, and membership of a search committee for the purpose of selecting the executive director; providing requirements for the appointment as executive director; providing for the determination of the executive director's compensation; amending s. 215.442, F.S.; requiring that the executive director present certain information quarterly to the Investment Committee; amending s. 215.444, F.S.; reducing the number of committee members and providing for the appointment of such members; expanding prerequisites for membership on the committee; providing additional duties of the committee; authorizing the committee to create subcommittees and



direct the executive director to enter into certain
contracts; providing that a committee member is an
officer, employee, or agent of the state for the
purpose of sovereign immunity; amending s. 215.4755,
F.S.; correcting