

LEGISLATIVE ACTION

Senate House

Senator Bennett moved the following:

Senate Amendment to Amendment (302038) (with title amendment)

Between lines 1844 and 1845 insert:

Section 35. Subsection (4) of section 373.4136, Florida Statutes, is amended to read:

373.4136 Establishment and operation of mitigation banks.-

(4) MITIGATION CREDITS.—After evaluating the information submitted by the applicant for a mitigation bank permit and assessing the proposed mitigation bank pursuant to the criteria in this section, the department or water management district shall award a number of mitigation credits to a proposed

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mitigation bank or phase of such mitigation bank. An entity establishing and operating a mitigation bank may apply to modify the mitigation bank permit to seek the award of additional mitigation credits if the mitigation bank results in an additional increase in ecological value over the value contemplated at the time of the original permit issuance, or the most recent modification thereto involving the number of credits awarded. The number of credits awarded shall be based on the degree of improvement in ecological value expected to result from the establishment and operation of the mitigation bank as determined using the uniform mitigation assessment method adopted under s. 373.414(18).a functional assessment methodology. In determining the degree of improvement in ecological value, each of the following factors, at a minimum, shall be evaluated:

- (a) The extent to which target hydrologic regimes achieved and maintained.
- (b) The extent to which management activities promote natural ecological conditions, such as natural fire patterns.
- (c) The proximity of the mitigation bank to areas with regionally significant ecological resources or habitats, such as national or state parks, Outstanding National Resource Waters and associated watersheds, Outstanding Florida Waters and associated watersheds, and lands acquired through governmental or nonprofit land acquisition programs for environmental conservation; and the extent to which the mitigation bank establishes corridors for fish, wildlife, or listed species to those resources or habitats.
 - (d) The quality and quantity of wetland or upland

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restoration, enhancement, preservation, or creation.

- (e) The ecological and hydrological relationship between wetlands and uplands in the mitigation bank.
- (f) The extent to which the mitigation bank provides habitat for fish and wildlife, especially habitat for species listed as threatened, endangered, or of special concern, or provides habitats that are unique for that mitigation service area.
- (g) The extent to which the lands that are to be preserved are already protected by existing state, local, or federal regulations or land use restrictions.
- (h) The extent to which lands to be preserved would be adversely affected if they were not preserved.
- (i) Any special designation or classification of the affected waters and lands.

Section 36. Subsection (18) of section 373.414, Florida Statutes, is amended to read:

- 373.414 Additional criteria for activities in surface waters and wetlands.-
- (18) The department in coordination with and each water management district responsible for implementation of the environmental resource permitting program shall develop a uniform mitigation assessment method for wetlands and other surface waters. The department shall adopt the uniform mitigation assessment method by rule no later than July 31, 2002. The rule shall provide an exclusive, uniform and consistent process for determining the amount of mitigation required to offset impacts to wetlands and other surface waters, and, once effective, shall supersede all rules, ordinances, and

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variance procedures from ordinances that determine the amount of mitigation needed to offset such impacts. Except when evaluating mitigation bank applications, which must meet the criteria of 373.4136(1), F.S., the rule shall only be applied after determining that the mitigation is appropriate to offset the values and functions of wetlands and surface waters to be adversely impacted by the proposed activity. Once the department adopts the uniform mitigation assessment method by rule, the uniform mitigation assessment method shall be binding on the department, the water management districts, local governments, and any other governmental agencies and shall be the sole means to determine the amount of mitigation needed to offset adverse impacts to wetlands and other surface waters and to award and deduct mitigation bank credits. A water management district and any other governmental agency subject to chapter 120 may apply the uniform mitigation assessment method without the need to adopt it pursuant to s. 120.54. It shall be a goal of the department and water management districts that the uniform mitigation assessment method developed be practicable for use within the timeframes provided in the permitting process and result in a consistent process for determining mitigation requirements. It shall be recognized that any such method shall require the application of reasonable scientific judgment. The uniform mitigation assessment method must determine the value of functions provided by wetlands and other surface waters considering the current conditions of these areas, utilization by fish and wildlife, location, uniqueness, and hydrologic connection, and, when applied to mitigation banks, the factors listed in s. 373.4136(4). The uniform mitigation assessment

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method shall also account for the expected time-lag associated with offsetting impacts and the degree of risk associated with the proposed mitigation. The uniform mitigation assessment method shall account for different ecological communities in different areas of the state. In developing the uniform mitigation assessment method, the department and water management districts shall consult with approved local programs under s. 403.182 which have an established mitigation program for wetlands or other surface waters. The department and water management districts shall consider the recommendations submitted by such approved local programs, including any recommendations relating to the adoption by the department and water management districts of any uniform mitigation methodology that has been adopted and used by an approved local program in its established mitigation program for wetlands or other surface waters. Environmental resource permitting rules may establish categories of permits or thresholds for minor impacts under which the use of the uniform mitigation assessment method will not be required. The application of the uniform mitigation assessment method is not subject to s. 70.001. In the event the rule establishing the uniform mitigation assessment method is deemed to be invalid, the applicable rules related to establishing needed mitigation in existence prior to the adoption of the uniform mitigation assessment method, including those adopted by a county which is an approved local program under s. 403.182, and the method described in paragraph (b) for existing mitigation banks, shall be authorized for use by the department, water management districts, local governments, and other state agencies.

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- (a) In developing the uniform mitigation assessment method, the department shall seek input from the United States Army Corps of Engineers in order to promote consistency in the mitigation assessment methods used by the state and federal permitting programs.
- (b) An entity which has received a mitigation bank permit prior to the adoption of the uniform mitigation assessment method shall have impact sites assessed, for the purpose of deducting bank credits, using the credit assessment method, including any functional assessment methodology, which was in place when the bank was permitted; unless the entity elects to have its credits redetermined, and thereafter have its credits deducted, using the uniform mitigation assessment method.
- (c) The department shall ensure statewide coordination and consistency in the interpretation and application of the uniform mitigation assessment method rule by providing programmatic training and guidance to staff of the department, water management districts, and local governments. To ensure that the uniform mitigation assessment method rule is interpreted and applied uniformly, the department's interpretation, guidance, and approach to applying the uniform mitigation assessment method rule shall govern.
- (d) Applicants shall submit the information needed to perform the assessment required under the uniform mitigation assessment method rule, and may submit the qualitative characterization and quantitative assessment for each assessment area specified by the rule. The reviewing agency shall review that information and notify the applicant of any inadequacy in the information or application of the assessment method.

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(e) When conducting qualitative characterization of artificial wetlands and other surface waters, such as borrow pits, ditches, and canals under the uniform mitigation assessment method rule, the native community type to which it is most analogous in function shall be used as a reference. For wetlands or other surface waters that have been altered from their native community type, the historic community type at that location shall be used as a reference, unless the alteration has been of such a degree and extent that a different native community type is now present and self sustaining. (f) When conducting qualitative characterization of upland mitigation assessment areas, the characterization shall include functions that the upland assessment area provides to the fish and wildlife of the associated wetland or other surface waters. These functions shall be considered when scoring the upland assessment area for preservation, enhancement, or restoration. Any increase in these functions resulting from activities in an upland mitigation assessment area shall be accounted for in the upland assessment area scoring. (g) The term "preservation mitigation," as used in the uniform mitigation assessment method, means the protection of important wetland, other surface water or upland ecosystems predominantly in their existing condition and absent restoration, creation or enhancement from adverse impacts by placing a conservation easement or other comparable land use restriction over the property or by donation of fee simple interest in the property. Preservation may include a management plan for perpetual protection of the area. The preservation adjustment factor set forth in rule 62-345.500(3), Florida Administrative Code, shall



188 only apply to preservation mitigation. 189 (h) When assessing a preservation mitigation assessment area 190 under the uniform mitigation assessment method the following 191 shall apply: 192 1. "Without preservation" shall consider the reasonably 193 anticipated loss of functions and values provided by the 194 assessment area, assuming the area is not preserved. 195 2. Each of the considerations of the preservation adjustment 196 factor specified in Rule 62-345.500(3)(a), Florida 197 Administrative Code shall be equally weighted and scored on a 198 scale from 0, no value, to 0.2, optimal value. In addition, the 199 minimum preservation adjustment factor shall be 0.2. 200 (i) The location and landscape support scores, pursuant to rule 201 62-345.500, Florida Administrative Code, may change in the "with 202 mitigation" or "with impact" condition in both upland and 203 wetland assessment areas, regardless of the initial community 204 structure or water environment scores. 205 (j) When a mitigation plan for creation, restoration, or 206 enhancement includes a preservation mechanism, such as a conservation easement, the "with mitigation" assessment of that 207 208 creation, restoration, or enhancement shall consider, and the 209 scores shall reflect, the benefits of that preservation 210 mechanism, and the benefits of that preservation mechanism may 211 not be scored separately. 212 (k) Any entity holding a mitigation bank permit that was 213 evaluated under the uniform mitigation assessment rule before 214 the effective date of paragraphs (c) - (j) may submit a permit 215 modification request to the relevant permitting agency to have 216 such mitigation bank reassessed pursuant to the provisions set



217	forth in this section, and the relevant permitting agency shall
218	reassess such mitigation bank, if such request is filed with
219	that agency no later than September 30, 2011.
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221	========= T I T L E A M E N D M E N T =========
222	And the title is amended as follows:
223	Between lines 3804 and 3805
224	insert:
225	amending s. 373.4136, F.S.; revising evaluation
226	methods for mitigation credits; amending s. 373.414,
227	F.S.; revising the uniform mitigation assessment
228	methology;