# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	F	Prepared By	r: The Professio	nal Staff of the Rule	es Committee		
BILL:	CS/CS/SB	274					
INTRODUCER:	Budget Committee, Transportation Committee, and Senator Lynn						
SUBJECT:	Road and Bridge Designations						
DATE:	April 14, 2	011	REVISED:				
ANALYST  1. Sookhoo  2. Carey  3. Carey  4. 5. 6.		STAFF DIRECTOR Spalla Meyer, C. Phelps		REFERENCE TR BC RC	Fav/CS Favorable	ACTION	
	Please A. COMMITTE B. AMENDMEI	E SUBSTI	TUTE x	for Addition Statement of Subs Technical amenda Amendments were Significant amend	stantial Changes nents were reco e recommended	s ommended	

# I. Summary:

Section 334.071, F.S., specifies the purpose and effect of the designation of roads, bridges, and other transportation facilities for honorary or memorial purposes by the Florida Legislature. These designations are for honorary purposes only, and do not require changing of street signs, mailing addresses, or 911 listings. The bill designates the following roads as follows:

- State Road 19 in Putnam County between U.S. Highway 17 (State Road 15) and Carriage Drive in Palatka is designated as "Veterans Memorial Highway."
- The Interstate 295/State Road 9A overpass (Bridge Nos. 720256 and 720347) over Interstate 10/State Road 8 in Duval County is designated as "Duval County Law Enforcement Memorial Overpass."
- U.S. Highway 19/27A/98/State Road 55 between the Suwannee River Bridge and N.E. 592<sup>nd</sup> Street/Chavous Road/Kate Green Road in Dixie County is designated as "SP4 Thomas Berry Corbin Memorial Highway."

 U.S. Highway 19/98/State Road 55 between N.E. 592 Street/Chavous Road/ Kate Green Road and N.E. 170<sup>th</sup> Street in Dixie County is designated as "U.S. Navy BMC Samuel Calhoun Chavous, Jr. Memorial Highway."

- State Road 24 between County road 374 and Bridge Number 340053 in Levy County is designated as "Marine Lance Corporal Brian R. Buesing Memorial Highway."
- U.S. Highway 19/98/State Road 55/S. Main Street between N.W. 1<sup>st</sup> Avenue and S.E. 2<sup>nd</sup> Avenue in Levy County is designated as "United States Army Sergeant Karl A. Campbell Memorial Highway."
- U.S. Highway 27A/State Road 500/Hathaway Avenue between State Road 24/Thrasher Drive and Town Court in Levy County is designated as "U.S. Army SPC James A. Page Memorial Highway."
- State Road 100 in Union County from the Bradford County Line to the Columbia County line is designated "Deputy Hal P. Croft and Deputy Ronald Jackson Memorial Highway."
- State Road 26A in Gainesville, Alachua County, between West University Avenue and S.W. 25<sup>th</sup> Street, is designated "Deputy Jack A. Romeis Road."
- State Road 824 between I-95 and State Road A1A in Broward County is designated as "Mardi Gras Way."
- State Road 7 between Pembroke Road and County Line Road in Broward County is designated as "West Park Boulevard."
- SR 976 (Bird Road) between S.W. 87<sup>th</sup> Ave and Palmetto Expressway Ramp is designated as "Senator Javier D. Souto Way."
- The San Juan Road Extension in Anastasia State Park is designated as "Nona and Papa Road."
- State Road 293 from the Mid-Bay Bridge Toll plaza north of Chocatawhatchee Bay to its intersection with State Highway 85 is designated as "Walter Francis Spence Parkway."
- o State Route 87 from its intersection with US98 northward to its intersection of U.S. 90 in Santa Rosa County is designated as "Beaches and Rivers Parkway."
- U.S. 41/State Road 45/ Nebraska Ave from County Road 584/Waters Avenue to State Road 580/Busch Boulevard is designated as "Corporal Michael J. Roberts Parkway."
- Milepost 22.182 on U.S. 27 in Highlands County is designated as "Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial."
- Biscayne Boulevard from N.E. 88<sup>th</sup> Street to N.E. 105<sup>th</sup> Street in Miami Shores Village in Miami-Dade County is designated as "Hugh Anderson Boulevard."

o N.W. 79<sup>th</sup> Street between N.W. 6<sup>th</sup> Avenue and N.W. 7<sup>th</sup> Avenue in Miami-Dade County is designated as "Miss Lillie Williams Boulevard."

- o N.W. 54<sup>th</sup> Street between N.W. 2<sup>nd</sup> Avenue and N.E. 3<sup>rd</sup> Avenue in Miami Dade-County is designated as "Father Gerard Jean-Juste."
- State Road 858/Hallandale Beach Boulevard between Interstate 95 and U.S. Highway 441/State Road 7 in Broward County is designated as "Pembroke Park Boulevard."
- State Road 46 in Brevard County from U.S. 1 to the Volusia County line is designated as "Harry T. and Harriette V. Moore Memorial Highway."
- Beaver Street in Duval County between Laura Street and Rushing Street is designated as "Elizabeth G. Means Memorial Boulevard."
- U.S. 1 Alternate/SR 115/SR 115A/Haines Street Expressway in Duval County between 8th Street and Duval Street is designated as "Louise Steward Memorial Boulevard."
- Edgewood Avenue in Duval County between Commonwealth Avenue and Beaver Street is designated as "Isiah J. Williams, III, Memorial Boulevard."
- o S.W. 27th Avenue in Miami-Dade County between S.W. 8th Street and S.W. 13th Street is designated as "Reverend Max Salvadore Avenue."
- S.W. 8th Street in Miami-Dade County between S.W. 10th Avenue and S.W. 12th Avenue is designated as "BRIGADA 2506 STREET, Carlos Rodriguez Santana."
- S.W. 87th Avenue in Miami-Dade County between S.W. 8th Street and S.W. 24th Street is designated as "Reverend Jorge Comesanas Way."
- S.W. 23rd Street, in front of James G. Pressly Stadium, and 4211 S.W. 23rd Street, located between S.W. 2nd Avenue and Fraternity Row/Drive in Alachua County is designated as "Coach Jimmy Carnes Boulevard."

This bill creates undesignated sections of Florida Law.

#### II. Present Situation:

Section 334.071, F.S., provides: (1) Legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility, and may not be construed to require any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes; (2) When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the

transportation facility; and (3) The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, resolutions supporting the designations must be passed by each affected local government prior to the erection of the markers.

# III. Effect of Proposed Changes:

The effects of the bill are as follows:

**Section 1:** Designates the portion of State Road 19 in Putnam County between U.S. Highway 17 (State Road 15) and Carriage Drive in Palatka as "Veterans Memorial Highway" in recognition of military veterans.

**Section 2:** Designates the portion of Interstate 295/State Road 9A overpass (Bridge Nos. 720256 and 720347) over Interstate 10/State Road 8 in Duval County is designated as "Duval County Law Enforcement Memorial Overpass."

This memorial is dedicated to the men and women in all law enforcement agencies located within Duval County who have died in the line of duty.

**Section 3:** Designates the portion of U.S. Highway 19/27A/98/State Road 55 between the Suwannee River Bridge and N.E. 592<sup>nd</sup> Street/Chavous Road/Kate Green Road in Dixie County is designated as "SP4 Thomas Berry Corbin Memorial Highway."

Thomas Corbin, born in Old Town Dixie, lived in Cross City, served in the United States Army as a Specialist Fourth Class and was killed in action during the Vietnam War during a mission against the Viet Cong. He was awarded the Silver Star due to his dedication and commitment.

**Section 4:** Designates the portion of U.S. Highway 19/98/State Road 55 between N.E. 592 Street/Chavous Road/ Kate Green Road and N.E. 170<sup>th</sup> Street in Dixie County is designated as "U.S. Navy BMC Samuel Calhoun Chavous, Jr. Memorial Highway."

Samuel Chavous Jr. was born in Cross City and served in the US Navy. He served in the US Navy in the Vietnam War and was killed in action. For his service, he was awarded the Purple Heart.

**Section 5:** Designates the portion of State Road 24 between County road 374 and Bridge Number 340053 in Levy County is designated as "Marine Lance Corporal Brian R. Buesing Memorial Highway."

Lance Corporal Brian Buesing was born and raised in Cedar Key. He enlisted in the Marines and at the young age of 21 during Operation Iraqi Freedom, he was killed in action while trying to protect two fellow Marines. For his bravery and dedication, he was awarded the Purple Heart.

**Section 6:** Designates the portion of U.S. Highway 19/98/State Road 55/S. Main Street between N.W. 1<sup>st</sup> Avenue and S.E. 2<sup>nd</sup> Avenue in Levy County is designated as "United States Army

Sergeant Karl A. Campbell Memorial Highway." Also this bill directs FDOT to erect suitable markers.

Army Sergeant Karl Campbell of Chiefland enlisted in the Army in 1995 and served as an infantryman until 2003. He re-enlisted in November 2009. Sergeant Campbell died from wounds suffered when insurgents in Afghanistan attacked his unit with an improvised explosive device. He has been awarded the Bronze Star and the Purple Heart.

**Section 7:** Designates the portion of U.S. Highway 27A/State Road 500/Hathaway Avenue between State Road 24/Thrasher Drive and Town Court in Levy County is designated as "U.S. Army SPC James A. Page Memorial Highway."

Army Specialist James Page of Titusville died from an improvised explosive device at the young age of 23. He has been awarded the Bronze Star and the Purple Heart.

**Section 8:** Designates the portion of State Road 824 between I-95 and U.S. Highway 1 in Broward County is designated as "Mardi Gras Way."

The City of Hallandale recognizes pari-mutual gaming as part of Florida's history. The city has made efforts to be gaming friendly to bolster marketing and economic development.

**Section 9:** Designates the portion of State Road 7 between Pembroke Road and County Line Road in Broward County is designated as "West Park Boulevard."

The City Commission of West Park recognizes the designated West Park Boulevard as a means to increase visibility.

**Section 10.** Designates the portion of State Road 858/Hallandale Beach Boulevard between Interstate 95 and U.S. Highway 441/State Road 7 in Broward County as "Pembroke Park Boulevard." The City of Hallendale Beach has requested this designation.

**Section 11:** Designates the portion of State Road 100 in Union County from the Bradford County Line to the Columbia County line is designated "Deputy Hal P. Croft and Deputy Ronald Jackson Memorial Highway."

Deputy Hal P. Croft and Deputy Ronald Jackson were shot and killed while serving an arrest warrant on May 23<sup>rd</sup>, 1961. Both men were residents of Lake Butler and served the Union County Sheriff's Department.

**Section 12:** Designates the portion of State Road 26A in Gainesville, Alachua County, between West University Avenue and S.W. 25<sup>th</sup> Street, is designated "Deputy Jack A. Romeis Road."

Deputy Romeis died after sustaining injuries due to an automobile accident while in pursuit of a stolen vehicle. Deputy Romeis has served as a full time deputy for 5 years and had previously served as a reserve deputy for 15 years.

**Section 13:** Designates the portion of SR 976 (Bird Road) between S.W. 87<sup>th</sup> Ave and Palmetto Expressway Ramp as "Senator Javier D. Souto Way."

Senator Souto served the people of Miami-Dade for over 30 years. He has served as both a Florida Representative and Senator; his active participation in the community is exemplified by his appointments to various organizations such as the Child Abuse Prevention Program of South Florida and the Alliance for the Aging. In addition, he was a member of the Dade County Civil Defense, the Lions, Kiwanis, and Rotary Clubs.

**Section 14:** Designates the San Juan Road Extension in Anastasia State Park as "Nona and Papa Road."

This is a dedication for grandparents in the State of Florida who have given to our state parks by volunteering their time and providing an example for future generations of Florida how important our state parks are.

**Section 15:** Designates the portion of State Road 293 from the Mid-Bay Bridge Toll plaza north of Chocatawhatchee Bay to its intersection with State Highway 85 as "Walter Francis Spence Parkway."

Walter Francis Spence was born in the Village of Boston. He attended Tulane University, where he earned a Bachelor's degree in engineering. He later began working with the United States Air Force at Englin in the 1950s. Walter was President of the Chamber of Commerce, and founded the Boggy Bayou Mullet Festival in Niceville, Florida. He started working towards building the Mid-Bay Bridge in 1977 and also formed the Spence Brothers Properties to develop and build commercial property in the area.

**Section 16:** Designates the portion of State Route 87 from its intersection with U.S. 98 northward to its intersection of U.S. 90 in Santa Rosa County as "Beaches and Rivers Parkway."

This road designation will aide in the enhancement of tourism in Santa Rosa County.

**Section 17:** Designates the portion of N.W. 79<sup>th</sup> Street between N.W. 6<sup>th</sup> Avenue and N.W. 7<sup>th</sup> Avenue in Miami-Dade County as "Miss Lillie Williams Boulevard."

This bill corrects the designation made last year by changing E. 12<sup>th</sup> to N.W. 7<sup>th</sup> Avenue in Miami-Dade County.

**Section 18:** Designates the portion of N.W. 54<sup>th</sup> Street between N.W. 2<sup>nd</sup> Avenue and N.E. 3<sup>rd</sup> Avenue in Miami Dade-County as "Father Gerard Jean-Juste Street."

This bill corrects the designation made last year by changing N.W. to N.E.  $3^{rd}$  Avenue.

**Section 19:** Designates the portion of U.S. 41/State Road 45/ Nebraska Ave from County Road 584/Waters Avenue to State Road 580/Busch Boulevard as "Corporal Michael J. Roberts Parkway."

Corporal Roberts was shot and killed in the line of duty after 11 years of service with the Tampa Police. During his service with the Tampa Police Department, Corporal Roberts was honored with a Life Saving Award in 2005 as well as numerous letters of appreciation from citizens and other law enforcement agencies.

**Section 20:** Designates the portion of Milepost 22.182 on U.S. 27 in Highlands County as "Florida Highway Patrol Trooper Sgt. Nicholas G. Sottile Memorial."

Sgt. Sottile died in the line of duty while performing a traffic stop at the intersection of U.S. 27 and Whitmore Road in Highlands County. Sgt. Sottile served for over 24 years with the Florida Highway Patrol.

**Section 21:** Designates the portion of Biscayne Boulevard from N.E. 88<sup>th</sup> Street to N.E. 105<sup>th</sup> Street in Miami Shores Village in Miami-Dade County as "Hugh Anderson Boulevard."

Hugh Anderson was a land developer and businessman in Miami, Florida. He pioneered the construction of Biscayne Boulevard as a historic thoroughfare.

**Section 22.** Designates the portion of S.W. 27th Avenue in Miami-Dade County between S.W. 8th Street and S.W. 13th Street as "Reverend Max Salvadore Avenue."

Reverend Max Salvadore was influential in developing the role of Hispanics in the Episcopal Church and founded the first Spanish speaking Rotary Club in the United States.

**Section 23.** Designates the portion of S.W. 8th Street in Miami-Dade County between S.W. 10th Avenue and S.W. 12th Avenue as "BRIGADA 2506 STREET, Carlos Rodriguez Santana."

Carlos Rodriguez Santana was the first to die in training for the Bay of Pigs. The brigade took his personal identification number of 2506 as their brigade number.

**Section 24.** Designates the portion of S.W. 87th Avenue in Miami-Dade County between S.W. 8th Street and S.W. 24th Street as "Reverend Jorge Comesanas Way."

The Reverend Jorge Comesanas led the First Baptist Church of Coral Park over three decades to unprecedented growth and sent mission teams around the world in such countries as Nicaragua, Paraguay, Cuba, Mexico and Guatemala.

**Section 25.** Designates the portion of S.W. 23rd Street, in front of James G. Pressly Stadium, and 4211 S.W. 23rd Street, located between S.W. 2nd Avenue and Fraternity Row/Drive in Alachua County is designated as "Coach Jimmy Carnes Boulevard."

**Section 26.** Designates the portion of State Road 46 in Brevard County from U.S. 1 to the Volusia County line is designated as "Harry T. and Harriette V. Moore Memorial Highway."

Harry T. and Harriette V. Moore were parents, educators, and leading local and national civil rights activists. The Moores organized the first Brevard County Branch of the NAACP and remained instrumental in the fight for equality and justice until their untimely deaths. In 1945,

Mr. Moore formed the Florida Progressive Voter's League and became its Executive Director. This organization was instrumental in helping register over 100,000 black voters in the State of Florida.

**Section 27.** Designates the portion of Beaver Street in Duval County between Laura Street and Rushing Street as "Elizabeth G. Means Memorial Boulevard."

Elizabeth G. Means, a native of Jacksonville, FL, advanced from an emergency room licensed practical nurse to Vice President of Community Relations at Shands Jacksonville Hospital during her 41 year career. In 2004, Mrs. Means achieved the designation of Fellow from the Health Research and Educational Trust in partnership with the American Hospital Association for Creating Healthier Communities Health Forum.

**Section 28.** Designates the portion of U.S. 1 Alternate/SR 115/SR 115A/Haines Street Expressway in Duval County between 8th Street and Duval Street as "Louise Steward Memorial Boulevard."

Louise Steward served as a crossing guard who 45 years and manned the same post for 35 years. She was posthumously honored by the Florida Department of Transportation and the Jacksonville Sheriff's Office for her dedicated service.

**Section 29.** Designates the portion of Edgewood Avenue in Duval County between Commonwealth Avenue and Beaver Street as "Isiah J. Williams, III, Memorial Boulevard."

Isiah "Ike" Jesse Williams was known for his community activism, serving on numerous boards and commissions dealing with equal opportunity. Mr. Williams provided positive stories about the African-American community by founding the Jacksonville Advocate which he published as a weekly newspaper for 30 years.

**Section 30:** The bill will take effect on July 1, 2011 if passed by the Legislature.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

FDOT estimates the cost to erect suitable road designation markers is \$23,200. This is based on the assumption that markers will be erected for 29 road designations at a cost \$400 each, maintaining these signs over time, and for future replacement of signs as necessary.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

### CS by Budget on April 14, 2011:

The committee substitute adds the following road designations to the bill:

- State Road 858/Hallandale Beach 7 Boulevard between Interstate 95 and U.S. Highway 441/State Road 7 in Broward County is designated as "Pembroke Park Boulevard."
- State Road 46 in Brevard County from U.S. 1 to the Volusia County line is designated as "Harry T. and Harriette V. Moore Memorial Highway."
- Beaver Street in Duval County between Laura Street and Rushing Street is designated as "Elizabeth G. Means Memorial Boulevard."
- U.S. 1 Alternate/SR 115/SR 115A/Haines Street Expressway in Duval County between 8th Street and Duval Street is designated as "Louise Steward Memorial Boulevard."
- Edgewood Avenue in Duval County between Commonwealth Avenue and Beaver Street is designated as "Isiah J. Williams, III, Memorial Boulevard."
- S.W. 27th Avenue in Miami-Dade County between S.W. 8th Street and S.W. 13th Street is designated as "Reverend Max Salvadore Avenue."

• S.W. 8th Street in Miami-Dade County between S.W. 10th Avenue and S.W. 12th Avenue is designated as "BRIGADA 2506 STREET, Carlos Rodriguez Santana."

- S.W. 87th Avenue in Miami-Dade County between S.W. 8th Street and S.W. 24th Street is designated as "Reverend Jorge Comesanas Way."
- S.W. 23rd Street, in front of James G. Pressly Stadium, and 4211 S.W. 23rd Street, located between S.W. 2nd Avenue and Fraternity Row/Drive in Alachua County is designated as "Coach Jimmy Carnes Boulevard.";

# CS by Transportation on March 29, 2011:

This committee substitute incorporates road designations into one bill.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.