

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Judiciary Committee

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BILL: SB 344

INTRODUCER: Senator Rich

SUBJECT: Sexual Activities Involving Animals

DATE: March 11, 2011

REVISED: 03/15/11

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	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Cellon	Cannon	CJ	<b>Favorable</b>
2.	Looke	Spalla	AG	<b>Favorable</b>
3.	Maclure	Maclure	JU	<b>Favorable</b>
4.				
5.				
6.				

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**I. Summary:**

The bill prohibits, as a first-degree misdemeanor, knowingly engaging in sexual conduct or contact with an animal. It also prohibits, with the same penalty, knowingly:

- aiding or abetting another in committing the conduct or contact;
- permitting the acts to be conducted on one's premises; or
- organizing, promoting, participating as an observer in, or performing services to facilitate the acts for commercial or recreational purposes.

Accepted animal husbandry practices, conformation judging practices, and accepted veterinary medical practices are specifically exempted from prosecution under the bill.

This bill creates section 828.126, Florida Statutes.

**II. Present Situation:**

Despite the efforts of prosecutors in the State of Florida, persons who are actually caught in the act of sexual intercourse with an animal cannot generally be charged with or convicted of a sex-related crime. There have been several recently reported incidents of the abuse of animals in this particular way.

Reported incidents in Florida include:

- In Leon County, in 2005, a man was convicted of a misdemeanor disorderly conduct charge for sexually battering his own guide dog.

- In April 2004, a Marion County man pled no contest to animal cruelty after his fiancée caught him sexually battering her 1-year-old female dog. The dog was physically injured in the process. The Sheriff's Office reports indicated that the man told deputies that this type of behavior had been a "life-long problem."<sup>1</sup>
- A West Palm Beach man was caught sexually battering a neighbor's dog in January 2004. The dog was alleged to have been yelping in pain. The man was charged with animal cruelty and indecent exposure. The perpetrator is a registered sex offender.
- A family's pregnant goat was sexually battered and asphyxiated in January 2008, in a small Panhandle town. Although there was a suspect in the case, prosecutors were unable to charge him in the mistreatment and death of the goat because DNA tests were inconclusive.<sup>2</sup>
- Martin County Sheriff's deputies were called to investigate an animal in distress and found a man sexually battering a 4-month-old puppy. Reports indicate that when the deputy approached the man, she saw him in the act as the puppy whined and tried to break free.

Because there are no sex crime statutes in Florida that would seem to apply in cases like those mentioned above, law enforcement officers and prosecutors must charge defendants with far less serious crimes, such as disorderly conduct, or crimes that may not seem to reflect fully the circumstances of the case, such as indecent exposure. Also, because of the elements of animal cruelty offenses, these acts and behaviors cannot always be prosecuted as such. There must be evidence of injury or evidence of excessive or repeated infliction of pain to the animal in order to prove felony animal cruelty.<sup>3</sup>

In other states, situations like those set forth above have resulted in the passage of laws designed to more accurately capture these behaviors within the criminal law as the particularized crimes that they are. Georgia, Louisiana, Mississippi, North Carolina, Virginia, and South Carolina are among the states in the Southeast that have enacted felony bestiality statutes.<sup>4</sup>

### III. Effect of Proposed Changes:

The bill creates s. 828.126, F.S., which makes knowingly engaging in sexual conduct or contact with an animal a first-degree misdemeanor. This section also prohibits, with the same penalty, knowingly:

- aiding or abetting another in committing the conduct or contact;
- permitting the acts to be conducted on one's premises; or
- organizing, promoting, participating as an observer in, or performing services to facilitate the acts for commercial or recreational purposes.

<sup>1</sup> Rick Cundiff, *Man gets probation, psychological testing for sex abuse of dog*, OCALA STAR-BANNER, Apr. 15, 2004, at <http://www.ocala.com/article/20040415/NEWS/204150320>.

<sup>2</sup> Marc Caputo, *Beastly crime gives rise to unusual bill*, MIAMI HERALD, Jan. 4, 2008 (on file with the Senate Committee on Judiciary).

<sup>3</sup> Section 828.12(2), F.S., is the felony animal cruelty statute. It states: "A person who intentionally commits an act to any animal which results in the cruel death, or excessive or repeated infliction of unnecessary pain or suffering, or causes the same to be done, is guilty of a felony of the third degree, punishable as provided in s. 775.082 or by a fine of not more than \$10,000, or both."

<sup>4</sup> See GA. CODE ANN. s. 16-6-6, LA. REV. STAT. ANN. s. 14:89, MISS. CODE ANN. s. 97-29-59, N.C. GEN. STAT. s. 14-177, VA. CODE ANN. s. 18.2-361, and S.C. CODE ANN. s. 16-15-120.

In this manner, the bill provides a way for law enforcement and prosecutors to more accurately charge and prosecute the deviant behaviors described in the measure.

The bill specifically exempts from its provisions accepted animal husbandry, conformation judging, and accepted veterinary medical practices.

The bill prescribes an effective date of October 1, 2011.

**IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Under the bill, the offense is a first-degree misdemeanor, which could result in one year or less in a county correctional facility.<sup>5</sup> Thus, the bill may have a fiscal impact at the county level. However, the impact is not anticipated to be significant.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

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<sup>5</sup> See ss.. 775.082(4)(a) and 775.08(1), F.S.

**VIII. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

- B. **Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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