HB 543 2011

A bill to be entitled 1 2 An act relating to employment of children by the 3 entertainment industry; amending s. 450.132, F.S.; 4 defining terms; providing requirements for the employment 5 of children in the entertainment industry; providing 6 responsibilities of employers and parents or legal 7 quardians of such children; requiring a preauthorization 8 certificate for each child; providing duties of the Division of Regulation within the Department of Business 9 10 and Professional Regulation; providing limitations on the 11 working hours of child performers; providing certification requirements and duties of teachers and trainers of child 12 performers; requiring a trust account for certain children 13 14 employed in the entertainment industry; providing safety 15 requirements for child performers; providing criteria for 16 wage claims; providing requirements for the Agency for 17 Workforce Innovation in resolving such claims; providing grounds under which the Division of Regulation may refuse 18 19 to issue or renew a preauthorization certificate and 20 procedures for challenging such a determination; 21 reenacting ss. 450.021(1)(b) and 562.13(2)(b), F.S., 22 relating to the employment of minors in this state, to 23 incorporate the amendments made to s. 450.132, F.S., in 24 references thereto; providing an effective date. 26

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Be It Enacted by the Legislature of the State of Florida:

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Section 450.132, Florida Statutes, is amended Section 1.

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29	to read:
30	(Substantial rewording of section. See
31	s. 450.132, F.S., for present text.)
32	450.132 Employment of children by the entertainment
33	<pre>industry; rules; procedures; trust accounts</pre>
34	(1) DEFINITIONS.—As used in this section, the term:
35	(a) "Agency" means the Agency for Workforce Innovation.
36	(b) "Certified teacher" means any person who holds a valid
37	and current Florida teaching certificate issued by the
38	Department of Education or its equivalent issued by any state,
39	territory, possession, or other jurisdiction of the United
40	States.
41	(c) "Child" or "minor" has the same meaning as in s.
42	<u>450.012.</u>
43	(d) "Child performer" means a child employed to act or
44	otherwise participate in the performing arts, including, but not
45	limited to, motion pictures, theatrical, radio, or television
46	products.
47	(e) "Division" means the Division of Regulation within the
48	Department of Business and Professional Regulation.
49	(f) "Employ" includes suffer or permit to work.
50	(g) "Employee" means a person whose work is controlled by
51	an employer as to how and when to perform the task.
52	(h) "Entertainment industry" has the same meaning as in s.
53	<u>450.012.</u>
54	(i) "Hazardous condition" means, but is not limited to,
55	special effects that could potentially be physically dangerous
56	to the child performer.

(j) "Legal guardian" means a person appointed as a guardian by a court.

- (k) "Place of employment," including the "movie set,"
 "worksite," "set," and "location," means the actual location in
 this state where a person provides his or her services, whether
 paid or unpaid, as a performer.
- (1) "Safety" means the condition of being protected from any situation that is detrimental to the child's health and well-being.
- (m) "Wage claim" means a document signed by the attorney for a child performer giving the Agency for Workforce Innovation authority to investigate a complaint of unpaid wages.
- (n) "Wages" means all amounts at which the labor or service rendered is paid, whether the amount is fixed or on a time, task, piece, or commission basis.
 - (2) EMPLOYMENT OF CHILDREN IN THE ENTERTAINMENT INDUSTRY.-
- (a) Any person who employs a child performer in the entertainment industry must obtain a preauthorization certificate issued by the division before the start of work. The preauthorization certificate must include the project name; the estimated dates and length of the project; the employer's name and Florida address; contact information for at least three individuals, including name, address, and telephone numbers; and the child performer's information, including name, address, date of birth, where the child is registered to attend school, grade level of the child, special educational needs, anticipated length of employment on the project, nature of work on the project, and a list of any possible exposure to potentially

hazardous materials or substances. A signature is required from the employer certifying compliance with all requirements of the preauthorization certificate.

- (b) A preauthorization certificate for a child performer may be issued only by the division.
- (c)1. Before issuing a preauthorization certificate, the employer shall provide to the division a certification of teaching compliance for each certified teacher employed to teach the child performer. The certificate of teaching compliance must state the certified teacher's appropriate teaching credentials to teach grade levels kindergarten through 12 or to teach the level of education required for the child performer at the place of employment.
- 2. The employer must provide to the division a written criminal history check on all certified teachers on the movie set or at the place of employment. It is the responsibility of the employer, parent, legal guardian, and certified teacher to report any arrest or conviction record and any other information that may present a possible danger to the health, safety, or well-being of the child performer.
- (d) It is the responsibility of the employer to obtain a child performer preauthorization certificate before the employment begins. The employer must be able to provide a copy at the worksite when requested to do so. The division shall retain a copy of the preauthorization certificate.
- (e) The child performer preauthorization certificate is valid for 1 year after the date it is issued or until the specific project for which the child is employed by the employer

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ceases, whichever occurs first.

- (f) A signature is required from the child performer if the child is 14 years of age or older.
- issued without the signature of a parent or legal guardian indicating his or her permission for his or her child to work on a specific project. A parent or legal guardian must be within eyesight and earshot of the child performer at all times other than the time periods in which the child is with a certified teacher when the teacher is teaching school.
- (h) The parent or legal guardian of the child performer may contact the division to renew the preauthorization certificate 30 days before its expiration.
- (i)1. It is the responsibility of the employer to provide a certified trainer or technician accredited in a United States Department of Labor occupational safety and health administered and certified safety program at the place of employment at all times when a child performer may be exposed to a potentially hazardous condition.
- 2. The employer must provide to the division a written criminal history check on all certified trainers and technicians on the movie set. It is the responsibility of the employer, parent, legal guardian, and certified trainer or technician to report any arrest or conviction record and any other information that may present a possible danger to the health, safety, or well-being of the child performer.
- (3) LIMITATIONS ON CHILD PERFORMERS' WORKING HOURS, INCLUDING SCHOOL TIME.—

(a) All child performers who are at least 6 years of age but younger than 18 years of age must be provided with a certified teacher for each group of 10 or fewer child performers when school is in session.

- (b) A child performer may not begin work before 5 a.m. or continue work after 10 p.m. on evenings preceding a school day. A child performer may not work later than midnight on a day preceding a nonschool day. The time that a child performer may be permitted at the place of employment may be extended by one-half hour for a meal period.
- (c) 1. An infant who is at least 15 days of age but younger than 7 months of age may not be employed as a child performer unless a physician, who is a board-certified pediatrician, provides a written certification that the infant is physically capable of handling the stress of filmmaking. With the physician's approval, the infant performer may be at the place of employment a maximum of 2 hours and may not work more than 20 minutes. Infants may work up to 2 cumulative hours in any 24-hour period.
- 2. A child performer who is at least 7 months of age but younger than 3 years of age may be at the place of employment for up to 4 hours and may work up to 2 hours. The remaining time must be reserved for the child performer's rest and recreation.
- 3. A child performer who is at least 3 years of age but younger than 6 years of age may be at the place of employment for up to 6 hours and may work up to 3 hours. The remaining time must be reserved for the child performer's rest and recreation.
 - (d) 1. When school is in session, each child performer who

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is at least 6 years of age but younger than 9 years of age may be at the place of employment for up to 8 hours; the sum of 4 hours of work, 3 hours of school, and 1 hour of rest and recreation. If school is not in session, work time may be increased up to 6 hours, with the remaining time reserved for the child performer's rest and recreation.

- 2. When school is in session, Each child performer who is at least 9 years of age but younger than 16 years of age may be at the place of employment for up to 9 hours, the sum of 5 hours of work, 3 hours of school, and 1 hour of rest and recreation.

 If school is not in session, work time may be increased up to 7 hours, with the remaining time reserved for the child performer's rest and recreation.
- 3. If school is in session, a child performer who is at least 16 years of age but younger than 18 years of age may be at the place of employment for up to 10 hours, the sum of 6 hours of work, 3 hours of school, and 1 hour of rest and recreation. If school is not in session, work time may be increased up to 8 hours, with the remaining time reserved for the child performer's rest and recreation.
- (e) In exceptional circumstances due to unusual performance requirements, the division may grant a temporary waiver of the mandatory hours and start-to-finish times. The waiver must be granted before the performances of the work that is the subject of the waiver. The division may grant a waiver only under the following circumstances:
- 1. Written notification is provided which includes a list of specific dates and times that the child performer shall be

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employed or present at the place of employment.

- 2. Written acknowledgement is provided that the child performer's parent or legal guardian has been fully informed of the circumstances and has granted advance consent.
- (f) The child performer must be provided with a 12-hour rest and recreation break at the end of each workday.
- or from a location to a studio counts as part of the child's workday. When a child is with a company on a location that is sufficiently distant and requires an overnight stay, and the child is required to travel daily between the living quarters and the place where the company is actually working, the time the child spends traveling does not count as work time, provided the company does not spend more than 45 minutes traveling each way and furnishes the necessary transportation.
 - (4) CERTIFICATION AND DUTIES OF CERTIFIED TEACHERS.-
- (a) A certified teacher of a child performer who attends a public school must possess a valid and current teaching certificate issued by the Department of Education. A certified teacher of a child performer who attends a private school or of a nonresident child performer must possess a valid and current teaching certificate from another state, territory, possession, or other jurisdiction of the United States to teach grade levels kindergarten through 12 or to teach the level of education required for the child performer at the place of employment.
- (b) A certified teacher has, in addition to teaching and in conjunction with the parent or legal guardian, the responsibility of monitoring and protecting the health, safety,

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and well-being of each child performer who the teacher has been hired to teach during the time that the teacher is required to be present.

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- The certified teacher, parent, or legal guardian may (C) refuse to allow the engagement of the child performer at the place of employment. Any party may report to the division conditions threatening the health, safety, or well-being of the child performer. It is the ultimate responsibility of the parent or legal guardian to ensure that the safety, health, and wellbeing of the child are being protected. A certified teacher shall be present during the time reserved for school, except that a child performer younger than 16 years of age does not require the presence of a certified teacher for up to 1 hour for wardrobe, makeup, hairdressing, promotional publicity, personal appearances, or audio recording if these activities are not located on the actual site of filming or at the theatre or if school is not in session, and if the parent or legal guardian is present within earshot or eyesight of the child performer.
 - (5) TRUST ACCOUNT FOR CHILD PERFORMERS.—
- (a) Each time a child performer is employed in the entertainment industry in this state under a contract in an amount equal to or greater than \$1,000, a trust account shall be created for the child performer.
- (b) The parent, legal guardian, or trustee is responsible for establishing a trust account for the child performer in the child performer's state of residence for the sole benefit of the child performer within 7 business days after the child performer's employment contract is signed. The child performer

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shall not have access to the trust account until the child performer is 18 years of age or becomes legally emancipated.

- (c) The parent, legal guardian, or trustee shall provide the employer with a trustee statement within 15 days after the start of employment. Upon receiving the trustee statement, the employer shall provide the parent, legal guardian, or trustee with a written acknowledgement of receipt.
- (d) If the trustee statement is not provided to the employer within 90 days after the start of employment, the employer shall refer the matter to the circuit court. The circuit court shall have continuing jurisdiction over the trust account.
- (e) The employer shall deposit not less than 15 percent of the child performer's gross earnings directly into the child performer's trust account within 15 business days after the child has performed. If the account is not established, the employer shall withhold 15 percent of the gross income until a trust account is established or until the court orders otherwise. After the employer deposits 15 percent of the gross earnings in the trust account, the employer shall have no further obligation to monitor the funds.
- (f) After the funds are deposited in the trust account, only the trustee is obligated to monitor and account for the funds.
 - (6) SAFETY REQUIREMENTS FOR CHILD PERFORMERS.—
- (a) A dressing room may not be occupied simultaneously by a child and an adult performer or by children of the opposite sex.

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CODING: Words stricken are deletions; words underlined are additions.

(b) It is the responsibility of the employer to provide a safe, secure shelter for child performers 17 years of age or younger to rest when required to be at the place of employment during nonperformance times.

- (c) An employer may not cause, induce, entice, or permit a child performer to engage in or be used for sexually exploitive material for the purpose of producing a performance. A child performer may not be depicted in any media as appearing to participate in a sex act.
 - (7) WAGE CLAIMS.—

- (a) A determination of which child performer may have an attorney appointed in order to assist the child in filing a wage claim shall be based on the child's earnings. A child performer earning less than one and one-half times the state's average weekly wages, as determined by the agency, shall be considered financially unable to employ an attorney.
- (b) Wage claim forms must be completed in duplicate, signed, and notarized.
- (c) The agency shall notify the affected employer of any wage claim filed against him or her and allow at least 10 days for the employer to file a written response. If the employer disputes the claim, his or her written response shall be given to the child employee's attorney, who shall be allowed 10 days in which to rebut the claim in writing.
- (d) The agency may schedule an administrative hearing if, in its judgment, it would facilitate resolution of the complaint. The conduct of the hearing is not governed by the Administrative Procedures Act, but rather by procedures

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established by the agency.

- (e) The agency may issue a subpoena duces tecum to compel the production of records it believes are necessary for the resolution of the complaint.
- (f) The agency may issue written findings whenever it has sufficient evidence upon which to base its determination.
- (g) The agency may accept a notarized acknowledgment of indebtedness from the employer if the agency believes it is the best way to resolve the complaint.
- (h) The agency may file complaints in any court in the state in order to resolve wage disputes or correct violations arising under this section.
- (i) The agency shall obtain a written assignment form signed by the child performer or his or her attorney and notarized before initiating any legal action in any court of any jurisdiction after a thorough investigation and determination that the claim is valid.
- (j) The agency may file a proof of claim on behalf of any child performer in any United States bankruptcy court if a child performer files a wage claim and if, in the agency's judgment, it is appropriate for the resolution of the claim.
- (8) NONISSUANCE OR NONRENEWAL OF PREAUTHORIZATION CERTIFICATE; REDETERMINATION REQUEST AND PROCEDURES.—
- (a) The division director may for cause refuse to issue or renew a preauthorization certificate to any project that has violated any provision of this section within a 2-year period.
- (b) The director shall notify the employer within 10 days after the dates requested of a nonissuance or nonrenewal of a

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337 preauthorization certificate.

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- (c) Any affected party may request a reconsideration of the director's actions, in writing, within 10 days.
- (d) The director may schedule an administrative hearing if, in his or her judgment, it would facilitate resolution of the complaint. The conduct of the hearing is not governed by the Administrative Procedures Act, but rather by procedures established by the Agency for Workforce Innovation.
- (e) The director may issue a subpoena duces tecum to compel the production of records he or she believes are necessary for the resolution of the complaint.
- (f) The director may issue written findings whenever he or she has sufficient evidence upon which to base his or her determination.
- Section 2. For the purpose of incorporating the amendment made by this act to section 450.132, Florida Statutes, in a reference thereto, paragraph (b) of subsection (1) of section 450.021, Florida Statutes, is reenacted to read:
 - 450.021 Minimum age; general.-
 - (1) Minors of any age may be employed:
- (b) By the entertainment industry as prescribed in ss. 450.012 and 450.132.
 - Section 3. For the purpose of incorporating the amendment made by this act to section 450.132, Florida Statutes, in a reference thereto, paragraph (b) of subsection (2) of section 562.13, Florida Statutes, is reenacted to read:
- 562.13 Employment of minors or certain other persons by certain vendors prohibited; exceptions.—

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(2) This	section	shall	not.	apply	to:
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(b) Minors employed in the entertainment industry, as defined by s. 450.012(5), who have either been granted a waiver under s. 450.095 or employed under the terms of s. 450.132 or under rules adopted pursuant to either of these sections.

However, a minor to whom this subsection otherwise applies may not be employed if the employment, whether as a professional entertainer or otherwise, involves nudity, as defined in s. 847.001, on the part of the minor and such nudity is intended as a form of adult entertainment.

Section 4. This act shall take effect July 1, 2011.