1 A bill to be entitled 2 An act relating to controlled substances; amending s. 3 456.072, F.S.; making failure to comply with the 4 requirements of s. 456.44, F.S., grounds for disciplinary 5 action; providing mandatory administrative penalties for 6 certain violations related to prescribing; amending s. 7 456.42, F.S.; requiring prescriptions for controlled 8 substances to be written on a counterfeit-resistant pad 9 produced by an approved vendor or electronically 10 prescribed; providing conditions for being an approved 11 vendor; creating s. 456.44, F.S.; providing definitions; requiring certain physicians to register with the 12 appropriate board to prescribe controlled substances for 13 14 the treatment of chronic, nonmalignant pain; providing an 15 effective date; requiring registered physicians to meet 16 certain standards of practice; requiring a physical examination; requiring a written protocol; requiring an 17 assessment of risk for aberrant behavior; requiring a 18 19 treatment plan; requiring specified informed consent; requiring consultation and referral in certain 20 21 circumstances; requiring medical records meeting certain 22 criteria; requiring a prescription log; providing an 23 exemption for physicians meeting certain criteria; amending s. 458.3265, F.S., relating to regulation of 24 25 pain-management clinics and medical doctors; amending the 26 definition of a pain-management clinic; providing 27 definitions; providing an exemption from registration for 28 clinics owned and operated by physicians meeting certain

Page 1 of 91

29

30

31

32

33

34

35

36

37

38

39

40

41 42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

criteria; requiring physicians in pain-management clinics to ensure compliance with certain requirements; imposing facility and physical operations requirements; imposing infection control requirements; imposing health and safety requirements; imposing quality assurance requirements; imposing data collection and reporting requirements; amending rulemaking authority; conforming provisions to changes made by the act; providing for future expiration of provisions; amending s. 458.327, F.S.; providing that dispensing certain controlled substances in violation of specified provisions is a third-degree felony; providing penalties; amending s. 458.331, F.S.; providing that dispensing certain controlled substances in violation of specified provisions is grounds for disciplinary action; providing penalties; amending s. 459.0137, F.S., relating to regulation of pain-management clinics and osteopathic physicians; providing definitions; providing an exemption from registration for clinics owned and operated by physicians meeting certain criteria; requiring osteopathic physicians in pain-management clinics to ensure compliance with certain requirements; imposing facility and physical operations requirements; imposing infection control requirements; imposing health and safety requirements; imposing quality assurance requirements; imposing data collection and reporting requirements; amending rulemaking authority; conforming provisions to changes made by the act; providing for future expiration of provisions; amending s. 459.013, F.S.; providing that dispensing

Page 2 of 91

CODING: Words stricken are deletions; words underlined are additions.

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

84

certain controlled substances in violation of specified provisions is a third-degree felony; providing penalties; amending s. 459.015, F.S.; providing that dispensing certain controlled substances in violation of specified provisions is grounds for disciplinary action; providing penalties; amending s. 465.015, F.S.; requiring a pharmacist to report to the sheriff within a specified period any instance in which a person fraudulently obtained or attempted to fraudulently obtain a controlled substance; providing criminal penalties; providing requirements for reports; amending s. 465.016, F.S.; providing additional grounds for denial of or disciplinary action against a pharmacist license; amending s. 465.018, F.S.; providing grounds for permit denial or discipline; requiring applicants to pay or make arrangements to pay amounts owed to the Department of Health; requiring an inspection; limiting the community pharmacies that may dispense controlled substances; providing an effective date; providing exemptions; requiring permittees to maintain certain records; amending s. 465.022, F.S.; requiring the Department of Health to adopt rules related to procedures for dispensing controlled substances; providing requirements for the issuance of a pharmacy permit; requiring disclosure of financial interests; requiring submission of policies and procedures and providing for grounds for permit denial based on them; requiring the Department of Health to deny a permit to applicants under certain circumstances; requiring

Page 3 of 91

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103

104

105

106

107

108

109

110

111

112

permittees to provide notice of certain management changes; requiring prescription department managers to meet certain criteria; imposing duties on prescription department managers; limiting the number of locations a prescription department manager may manage; requiring the board to adopt rules related to recordkeeping; providing that permits are not transferable; increasing the fee for a change of location; amending s. 465.0276, F.S.; prohibiting registered dispensing practitioners from dispensing certain controlled substances; providing an exception for dispensing controlled substances in the health care system of the Department of Corrections; deleting a provision establishing a 72-hour supply limit on dispensing certain controlled substances to certain patients in registered pain-management clinics; amending s. 499.0051, F.S.; providing criminal penalties for violations of certain provisions of s. 499.0121, F.S.; amending s. 499.012, F.S.; requiring wholesale distributor permit applicants to submit documentation of credentialing policies; amending s. 499.0121, F.S.; providing reporting requirements for wholesale distributors of certain controlled substances; requiring the Department of Health to share the reported data with law enforcement agencies; requiring the Department of Law Enforcement to make investigations based on the reported data; providing credentialing requirements for distribution of controlled substances to certain entities by wholesale distributors; requiring distributors to identify suspicious

Page 4 of 91

113

114

115

116

117

118

119

120

121

122

123

124125

126

127

128

129

130

131

132133

134

135

136

137

138

139

140

transactions; requiring distributors to determine the reasonableness of orders for controlled substances over certain amounts; requiring distributors to report certain transactions to the Department of Health; prohibiting distribution to entities with certain criminal histories; limiting monthly distribution amounts of certain controlled substances to retail pharmacies; prohibiting distribution to entities with certain criminal backgrounds; amending s. 499.05, F.S.; authorizing rulemaking concerning specified controlled substance wholesale distributor reporting requirements and credentialing requirements; amending s. 499.067, F.S.; requiring the Department of Health to take disciplinary action against wholesale distributors failing to comply with specified credentialing or reporting requirements; amending s. 810.02, F.S.; authorizing separate judgments and sentences for burglary with the intent to commit theft of a controlled substance under specified provisions and for any applicable possession of controlled substance offense under specified provisions in certain circumstances; amending s. 812.014, F.S.; authorizing separate judgments and sentences for theft of a controlled substance under specified provisions and for any applicable possession of controlled substance offense under specified provisions in certain circumstances; amending s. 893.055, F.S., relating to the prescription drug monitoring program; deleting obsolete dates; deleting references to the Office of Drug Control; requiring

Page 5 of 91

CODING: Words stricken are deletions; words underlined are additions.

reports to the prescription drug monitoring system to be made in 7 days rather than 15 days; prohibiting the use of certain funds to implement the program; requiring the State Surgeon General to appoint a board of directors for the direct-support organization; conforming provisions to changes made by the act; amending s. 893.065, F.S.; conforming provisions to changes made by the act; amending s. 893.07, F.S.; providing that law enforcement officers are not required to obtain a subpoena, court order, or search warrant in order to obtain access to or copies of specified controlled substance inventory records; requiring reporting of the discovery of the theft or loss of controlled substances to the sheriff within a specified period; providing criminal penalties; repealing s. 2 of chapter 2009-198, Laws of Florida, relating to the Program Implementation and Oversight Task Force in the Executive Office of the Governor concerning the electronic system established for the prescription drug monitoring program; providing a buyback program for undispensed controlled substance inventory held by specified licensed physicians; requiring reports of the program; providing for a declaration of a public health emergency; requiring certain actions relating to dispensing practitioners identified as posing the greatest threat to public health; providing an appropriation; providing for future repeal of program provisions; providing an effective date.

167

168

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160161

162

163164

165

166

Be It Enacted by the Legislature of the State of Florida:

Page 6 of 91

169 170 Section 1. Paragraph (mm) is added to subsection (1) of

171

172

173

174

175

176177

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

section 456.072, Florida Statutes, subsection (7) is redesignated as subsection (8), and a new subsection (7) is added to that section, to read:

456.072 Grounds for discipline; penalties; enforcement.-

- (1) The following acts shall constitute grounds for which the disciplinary actions specified in subsection (2) may be taken:
- (mm) Failure to comply with controlled substance prescribing requirements of s. 456.44.
- inappropriately prescribe controlled substances in violation of s. 456.44, s. 458.331(1)(q) or (t), s. 459.015(t) or (x), s. 461.013(1)(o) or (s), or s. 466.028(1)(p) or (x) shall be suspended for a period of not less than 6 months and pay a fine of not less than \$10,000 per count. Repeated violations shall result in increased penalties.
- Section 2. Section 456.42, Florida Statutes, is amended to read:
  - 456.42 Written prescriptions for medicinal drugs.-
- (1) A written prescription for a medicinal drug issued by a health care practitioner licensed by law to prescribe such drug must be legibly printed or typed so as to be capable of being understood by the pharmacist filling the prescription; must contain the name of the prescribing practitioner, the name and strength of the drug prescribed, the quantity of the drug prescribed, and the directions for use of the drug; must be

Page 7 of 91

read:

dated; and must be signed by the prescribing practitioner on the day when issued. A written prescription for a controlled substance listed in chapter 893 must have the quantity of the drug prescribed in both textual and numerical formats and must be dated with the abbreviated month written out on the face of the prescription. However, a prescription that is electronically generated and transmitted must contain the name of the prescribing practitioner, the name and strength of the drug prescribed, the quantity of the drug prescribed in numerical format, and the directions for use of the drug and must be dated and signed by the prescribing practitioner only on the day issued, which signature may be in an electronic format as defined in s. 668.003(4).

(2) A written prescription for a controlled substance listed in chapter 893 must have the quantity of the drug prescribed in both textual and numerical formats, must be dated with the abbreviated month written out on the face of the prescription, and must be either written on a standardized counterfeit-proof prescription pad produced by a vendor approved by the department or electronically prescribed as that term is used in s. 408.0611. As a condition of being an approved vendor, a prescription pad vendor must submit a monthly report to the department which, at a minimum, documents the number of prescription pads sold and identifies the purchasers. The department may, by rule, require the reporting of additional information.

Page 8 of 91

Section 3. Section 456.44, Florida Statutes, is created to

225 456.44 Controlled substance prescribing. 226 (1) DEFINITIONS.— 227 "Addiction medicine specialist" means a board-(a) 228 certified psychiatrist with a subspecialty certification in 229 addiction medicine or who is eligible for such subspecialty 230 certification in addiction medicine or an addiction medicine 231 physician certified or eligible for certification by the 232 American Society of Addiction Medicine. "Adverse incident" means any incident set forth in s. 233 458.351(4)(a)-(e) or s. 459.026(4)(a)-(e). 234 235 "Board-certified pain management physician" means a (C) 236 physician who possesses board certification by a specialty board 237 recognized by the American Board of Medical Specialties and 238 holds a subspecialty certification in pain medicine or who 239 possesses board certification in pain medicine by the American 240 Board of Pain Medicine. "Mental health addiction facility" means a facility 241 (d) 242 licensed under chapter 394 or chapter 397. REGISTRATION.—Effective January 1, 2012, a physician 243 (2) 244 licensed under chapter 458, chapter 459, chapter 461, or chapter 245 466 who prescribes any controlled substance, as defined in s. 246 893.03, for the treatment of chronic, nonmalignant pain, must: 247 Register with her or his professional licensing board

- (a) Register with her or his professional licensing board as a controlled substance prescribing practitioner.
- (b) Comply with the requirements of this section and applicable board rules.
- (3) STANDARDS OF PRACTICE.—The standards of practice in this section do not supersede the level of care, skill, and

Page 9 of 91

CODING: Words stricken are deletions; words underlined are additions.

248

249

250

251

252

treatment recognized in general law related to healthcare licensure.

253

254

255

256

257

258

259

260

261

262

263

264

265

266

267

268

269

270

271

272

273

274

275

276

277

278

279

280

- (a) A complete medical history and a physical examination must be conducted before beginning any treatment and must be documented in the medical record. The exact components of the physical examination shall be left to the judgment of the clinician who is expected to perform a physical examination proportionate to the diagnosis that justifies a treatment. The medical record must, at a minimum, document the nature and intensity of the pain, current and past treatments for pain, underlying or coexisting diseases or conditions, the effect of the pain on physical and psychological function, a review of previous medical records, previous diagnostic studies, and history of alcohol and substance abuse. The medical record shall also document the presence of one or more recognized medical indications for the use of a controlled substance. Each registrant must develop a written plan for assessing each patient's risk of aberrant drug-related behavior, which may include patient drug testing. Registrants must assess each patient's risk for aberrant drug-related behavior and monitor that risk on an ongoing basis in accordance with the plan.
- (b) Each registrant must develop a written individualized treatment plan for each patient. The treatment plan shall state objectives that will be used to determine treatment success, such as pain relief and improved physical and psychosocial function, and shall indicate if any further diagnostic evaluations or other treatments are planned. After treatment begins, the physician shall adjust drug therapy to the

Page 10 of 91

individual medical needs of each patient. Other treatment modalities, including a rehabilitation program, shall be considered depending on the etiology of the pain and the extent to which the pain is associated with physical and psychosocial impairment. The interdisciplinary nature of the treatment plan shall be documented.

- (c) The physician shall discuss the risks and benefits of the use of controlled substances, including the risks of abuse and addiction, as well as physical dependence and its consequences, with the patient, persons designated by the patient, or the patient's surrogate or guardian if the patient is incompetent. The physician shall use a written controlled substance agreement between the physician and the patient outlining the patient's responsibilities, including, but not limited to:
- 1. Number and frequency of controlled substance prescriptions and refills.
- 2. Patient compliance and reasons for which drug therapy may be discontinued, such as a violation of the agreement.
- 3. An agreement that controlled substances for the treatment of chronic nonmalignant pain shall be prescribed by a single treating physician unless otherwise authorized by the treating physician and documented in the medical record.
- (d) The patient shall be seen by the physician at regular intervals, not to exceed 3 months, to assess the efficacy of treatment, ensure that controlled substance therapy remains indicated, evaluate the patient's progress toward treatment objectives, consider adverse drug effects, and review the

Page 11 of 91

etiology of the pain. Continuation or modification of therapy shall depend on the physician's evaluation of the patient's progress. If treatment goals are not being achieved, despite medication adjustments, the physician shall reevaluate the appropriateness of continued treatment. The physician shall monitor patient compliance in medication usage, related treatment plans, controlled substance agreements, and indications of substance abuse or diversion at a minimum of 3-month intervals.

- (e) The physician shall refer the patient as necessary for additional evaluation and treatment in order to achieve treatment objectives. Special attention shall be given to those patients who are at risk for misusing their medications and those whose living arrangements pose a risk for medication misuse or diversion. The management of pain in patients with a history of substance abuse or with a comorbid psychiatric disorder requires extra care, monitoring, and documentation and requires consultation with or referral to an addictionologist or psychiatrist.
- (f) A physician registered under this section must maintain accurate, current, and complete records that are accessible and readily available for review and comply with the requirements of this section, the applicable practice act, and applicable board rules. The medical records must include, but are not limited to:
- 1. The complete medical history and a physical examination, including history of drug abuse or dependence.
  - 2. Diagnostic, therapeutic, and laboratory results.

Page 12 of 91

CODING: Words stricken are deletions; words underlined are additions.

337	3. Evaluations and consultations.
338	4. Treatment objectives.
339	5. Discussion of risks and benefits.
340	6. Treatments.
341	7. Medications, including date, type, dosage, and quantity
342	prescribed.
343	8. Instructions and agreements.
344	9. Periodic reviews.
345	10. Results of any drug testing.
346	11. A photocopy of the patient's government-issued photo
347	identification.
348	12. If a written prescription for a controlled substance
349	is given to the patient, a duplicate of the prescription.
350	13. The physician's full name presented in a legible
351	manner.
352	(g) Registrants must maintain a current and accurate log
353	of all prescriptions for controlled substances. The log must not
354	contain patient identifiable information, but must distinguish
355	unduplicated patients. Registrants must make the log available
356	to the department and law enforcement agencies upon request.
357	(h) Patients with signs or symptoms of substance abuse
358	shall be immediately referred to a board-certified pain
359	management physician, an addiction medicine specialist, or a
360	mental health addiction facility as it pertains to drug abuse or
361	addiction unless the physician is board-certified or board-
362	eligible in pain management. Throughout the period of time

Page 13 of 91

before receiving the consultant's report, a prescribing

physician shall clearly and completely document medical

CODING: Words stricken are deletions; words underlined are additions.

363

364

365	justification for continued treatment with controlled substances
366	and those steps taken to ensure medically appropriate use of
367	controlled substances by the patient. Upon receipt of the
368	consultant's written report, the prescribing physician shall
369	incorporate the consultant's recommendations for continuing,
370	modifying, or discontinuing controlled substance therapy. The
371	resulting changes in treatment shall be specifically documented
372	in the patient's medical record. Evidence or behavioral
373	indications of diversion shall be followed by discontinuation of
374	controlled substance therapy and the patient shall be discharged
375	and all results of testing and actions taken by the physician
376	shall be documented in the patient's medical record.
377	
378	This subsection does not apply to a board-certified physician
379	who has completed a fellowship in pain medicine approved by the
380	American Accreditation Council for Graduate Medical Education or
381	who is board-certified in pain medicine by a board approved by
382	the American Board of Medical Specialties and performs
383	interventional pain procedures of the type routinely billed
384	using surgical codes.
385	Section 4. Section 458.3265, Florida Statutes, is amended
386	to read:
387	458.3265 Pain-management clinics.—
388	(1) REGISTRATION.—
389	(a) $1$ . As used in this section, the term:
390	a. "Chronic nonmalignant pain" means pain unrelated to
391	cancer or rheumatoid arthritis which persists beyond the usual
392	course of disease or the injury that is the cause of the pain or

Page 14 of 91

more than 90 days after surgery.

- b. "Pain-management clinic" or "clinic" means a publicly or privately owned facility where in any month a majority of patients are prescribed opioids, benzodiazepines, barbiturates, or carisoprodol for the treatment of chronic nonmalignant pain.

  All privately owned pain-management clinics, facilities, or offices, hereinafter referred to as "clinics," which advertise in any medium for any type of pain-management services, or employ a physician who is primarily engaged in the treatment of pain by prescribing or dispensing controlled substance medications,
- 2. Each pain-management clinic must register with the department unless:
- $\underline{a.1.}$  That clinic is licensed as a facility pursuant to chapter 395;
- $\underline{b.2.}$  The majority of the physicians who provide services in the clinic primarily provide surgical services;
- $\underline{\text{c.3.}}$  The clinic is owned by a publicly held corporation whose shares are traded on a national exchange or on the overthe-counter market and whose total assets at the end of the corporation's most recent fiscal quarter exceeded \$50 million;
- $\underline{\text{d.4.}}$  The clinic is affiliated with an accredited medical school at which training is provided for medical students, residents, or fellows;
- $\underline{\text{e.5.}}$  The clinic does not prescribe  $\frac{\text{or dispense}}{\text{or the treatment of pain; or}}$
- $\underline{f.6.}$  The clinic is owned by a corporate entity exempt from 420 federal taxation under 26 U.S.C. s. 501(c)(3); or

Page 15 of 91

g. The clinic is wholly owned and operated by a boardcertified anesthesiologist, physiatrist, neurologist, or another
medical specialist who has completed a fellowship in pain
medicine approved by the Accreditation Council for Graduate
Medical Education or who is board certified in pain medicine by
a board approved by the American Board of Medical Specialties,
and that medical specialist performs interventional pain
procedures of the type routinely billed using surgical codes, or
the clinic is wholly owned and operated by a group of such
specialists.

- (b) Each clinic location shall be registered separately regardless of whether the clinic is operated under the same business name or management as another clinic.
- (c) As a part of registration, a clinic must designate a physician who is responsible for complying with all requirements related to registration and operation of the clinic in compliance with this section. Within 10 days after termination of a designated physician, the clinic must notify the department of the identity of another designated physician for that clinic. The designated physician shall have a full, active, and unencumbered license under this chapter or chapter 459 and shall practice at the clinic location for which the physician has assumed responsibility. Failing to have a licensed designated physician practicing at the location of the registered clinic may be the basis for a summary suspension of the clinic registration certificate as described in s. 456.073(8) for a license or s. 120.60(6).
  - (d) The department shall deny registration to any clinic

Page 16 of 91

CODING: Words stricken are deletions; words underlined are additions.

that is not fully owned by a physician licensed under this chapter or chapter 459 or a group of physicians, each of whom is licensed under this chapter or chapter 459; or that is not a health care clinic licensed under part X of chapter 400.

- (e) The department shall deny registration to any painmanagement clinic owned by or with any contractual or employment relationship with a physician:
- 1. Whose Drug Enforcement Administration number has ever been revoked.
- 2. Whose application for a license to prescribe, dispense, or administer a controlled substance has been denied by any jurisdiction.
- 3. Who has been convicted of or pleaded guilty or nolo contendere to, regardless of adjudication, an offense that constitutes a felony for receipt of illicit and diverted drugs, including a controlled substance listed in Schedule I, Schedule II, Schedule IV, or Schedule V of s. 893.03, in this state, any other state, or the United States.
- does not meet the requirement of paragraph (d) or is owned, directly or indirectly, by a person meeting any criteria listed in paragraph (e), the department shall revoke the certificate of registration previously issued by the department. As determined by rule, the department may grant an exemption to denying a registration or revoking a previously issued registration if more than 10 years have elapsed since adjudication. As used in this subsection, the term "convicted" includes an adjudication of guilt following a plea of guilty or nolo contendere or the

forfeiture of a bond when charged with a crime.

(g) The department may revoke the clinic's certificate of registration and prohibit all physicians associated with that pain-management clinic from practicing at that clinic location based upon an annual inspection and evaluation of the factors described in subsection (3).

- (h) If the registration of a pain-management clinic is revoked or suspended, the designated physician of the pain-management clinic, the owner or lessor of the pain-management clinic property, the manager, and the proprietor shall cease to operate the facility as a pain-management clinic as of the effective date of the suspension or revocation.
- (i) If a pain-management clinic registration is revoked or suspended, the designated physician of the pain-management clinic, the owner or lessor of the clinic property, the manager, or the proprietor is responsible for removing all signs and symbols identifying the premises as a pain-management clinic.
- (j) Upon the effective date of the suspension or revocation, the designated physician of the pain-management clinic shall advise the department of the disposition of the medicinal drugs located on the premises. The disposition is subject to the supervision and approval of the department.

  Medicinal drugs that are purchased or held by a pain-management clinic that is not registered may be deemed adulterated pursuant to s. 499.006.
- (k) If the clinic's registration is revoked, any person named in the registration documents of the pain-management clinic, including persons owning or operating the pain-

Page 18 of 91

management clinic, may not, as an individual or as a part of a group, apply to operate a pain-management clinic for 5 years after the date the registration is revoked.

- (1) The period of suspension for the registration of a pain-management clinic shall be prescribed by the department, but may not exceed 1 year.
- (m) A change of ownership of a registered pain-management clinic requires submission of a new registration application.
- (2) PHYSICIAN RESPONSIBILITIES.—These responsibilities apply to any physician who provides professional services in a pain-management clinic that is required to be registered in subsection (1).
- (a) A physician may not practice medicine in a painmanagement clinic, as described in subsection (4), if:
- 1. The pain-management clinic is not registered with the department as required by this section; or
- 2. Effective July 1, 2012, the physician has not successfully completed a pain-medicine fellowship that is accredited by the Accreditation Council for Graduate Medical Education or a pain-medicine residency that is accredited by the Accreditation Council for Graduate Medical Education or, prior to July 1, 2012, does not comply with rules adopted by the board.

Any physician who qualifies to practice medicine in a pain-management clinic pursuant to rules adopted by the Board of Medicine as of July 1, 2012, may continue to practice medicine in a pain-management clinic as long as the physician continues

Page 19 of 91

to meet the qualifications set forth in the board rules. A physician who violates this paragraph is subject to disciplinary action by his or her appropriate medical regulatory board.

- (b) A person may not dispense any medication, including a controlled substance, on the premises of a registered pain-management clinic unless he or she is a physician licensed under this chapter or chapter 459.
- (c) A physician must perform a physical examination of a patient on the same day that he or she dispenses or prescribes a controlled substance to a patient at a pain-management clinic. If the physician prescribes or dispenses more than a 72-hour dose of controlled substances for the treatment of chronic nonmalignant pain, the physician must document in the patient's record the reason for prescribing or dispensing that quantity.
- (d) A physician authorized to prescribe controlled substances who practices at a pain-management clinic is responsible for maintaining the control and security of his or her prescription blanks and any other method used for prescribing controlled substance pain medication. The physician shall comply with the requirements for counterfeit-resistant prescription blanks in s. 893.065 and the rules adopted pursuant to that section. The physician shall notify, in writing, the department within 24 hours following any theft or loss of a prescription blank or breach of any other method for prescribing pain medication.
- (e) The designated physician of a pain-management clinic shall notify the applicable board in writing of the date of termination of employment within 10 days after terminating his

Page 20 of 91

or her employment with a pain-management clinic that is required to be registered under subsection (1). Each physician practicing in a pain-management clinic shall advise the Board of Medicine, in writing, within 10 calendar days after beginning or ending his or her practice at a pain-management clinic.

- (f) Each physician practicing in a pain management clinic is responsible for ensuring compliance with the following facility and physical operations requirements:
- 1. A pain management clinic shall be located and operated at a publicly accessible fixed location and must:
- a. Display a sign that can be viewed by the public that contains the clinic name, hours of operations, and a street address.
- b. Have a publicly listed telephone number and a dedicated phone number to send and receive faxes with a fax machine that shall be operational 24 hours per day.
  - c. Have emergency lighting and communications.
  - d. Have a reception and waiting area.
  - e. Provide a restroom.

- f. Have an administrative area, including room for storage of medical records, supplies, and equipment.
  - g. Have private patient examination rooms.
- h. Have treatment rooms, if treatment is being provided to the patients.
- i. Display a printed sign located in a conspicuous place in the waiting room viewable by the public with the name and contact information of the clinic's designated physician and the names of all physicians practicing in the clinic.

Page 21 of 91

j. If the clinic stores and dispenses prescription drugs, comply with ss. 499.0121 and 893.07.

- 2. This section does not excuse a physician from providing any treatment or performing any medical duty without the proper equipment and materials as required by the standard of care.

  This section does not supersede the level of care, skill, and treatment recognized in general law related to healthcare licensure.
- (g) Each physician practicing in a pain management clinic is responsible for ensuring compliance with the following infection control requirements.
- 1. The clinic shall maintain equipment and supplies to support infection prevention and control activities.
- 2. The clinic shall identify infection risks based on the following:
  - a. Geographic location, community, and population served.
  - b. The care, treatment, and services it provides.
- c. An analysis of its infection surveillance and control data.
- 3. The clinic shall maintain written infection prevention policies and procedures that address the following:
  - a. Prioritized risks.

589

590

591

592

593

594

595

596

597

598

599

600

601

602

603

604

605

606

607

608

609

610

611

614

615

616

- b. Limiting unprotected exposure to pathogens.
- 612 <u>c. Limiting the transmission of infections associated with</u> 613 procedures performed in the clinic.
  - d. Limiting the transmission of infections associated with the clinic's use of medical equipment, devices, and supplies.
    - (h) Each physician practicing in a pain management clinic

Page 22 of 91

is responsible for ensuring compliance with the following health and safety requirements:

- 1. The clinic, including its grounds, buildings, furniture, appliances, and equipment shall be structurally sound, in good repair, clean, and free from health and safety hazards.
- 2. The clinic shall have evacuation procedures in the event of an emergency, which shall include provisions for the evacuation of disabled patients and employees.
- 3. The clinic shall have a written facility-specific disaster plan setting forth actions that will be taken in the event of clinic closure due to unforeseen disasters and shall include provisions for the protection of medical records and any controlled substances.
- 4. Each clinic shall have at least one employee on the premises during patient care hours who is certified in Basic Life Support and is trained in reacting to accidents and medical emergencies until emergency medical personnel arrive.
- (i) The designated physician is responsible for ensuring compliance with the following quality assurance requirements.

  Each pain management clinic shall have an ongoing quality assurance program that objectively and systematically monitors and evaluates the quality and appropriateness of patient care, evaluates methods to improve patient care, identifies and corrects deficiencies within the facility, alerts the designated physician to identify and resolve recurring problems, and provides for opportunities to improve the facility's performance and to enhance and improve the quality of care provided to the

public. The designated physician shall establish a quality
assurance program that includes the following components:

- 1. The identification, investigation, and analysis of the frequency and causes of adverse incidents to patients.
  - 2. The identification of trends or patterns of incidents.
- 3. The development of measures to correct, reduce, minimize, or eliminate the risk of adverse incidents to patients.
- 4. The documentation of these functions and periodic review no less than quarterly of such information by the designated physician.
- (j) The designated physician is responsible for ensuring compliance with the following data collection and reporting requirements:
- 1. The designated physician for each pain-management clinic shall report all adverse incidents to the department as set forth in s. 458.351.
- 2. The designated physician shall also report to the Board of Medicine, in writing, on a quarterly basis the following data:
- a. Number of new and repeat patients seen and treated at the clinic who are prescribed controlled substance medications for the treatment of chronic, nonmalignant pain.
  - b. The number of patients discharged due to drug abuse.
- <u>c.</u> The number of patients discharged due to drug diversion.
- d. The number of patients treated at the pain clinic whose domicile is located somewhere other than in this state. A

Page 24 of 91

patient's domicile is the patient's fixed or permanent home to which he or she intends to return even though he or she may temporarily reside elsewhere.

(3) INSPECTION. -

- (a) The department shall inspect the pain-management clinic annually, including a review of the patient records, to ensure that it complies with this section and the rules of the Board of Medicine adopted pursuant to subsection (4) unless the clinic is accredited by a nationally recognized accrediting agency approved by the Board of Medicine.
- (b) During an onsite inspection, the department shall make a reasonable attempt to discuss each violation with the owner or designated physician of the pain-management clinic before issuing a formal written notification.
- (c) Any action taken to correct a violation shall be documented in writing by the owner or designated physician of the pain-management clinic and verified by followup visits by departmental personnel.
  - (4) RULEMAKING.-
- (a) The department shall adopt rules necessary to administer the registration and inspection of pain-management clinics which establish the specific requirements, procedures, forms, and fees.
- (b) The department shall adopt a rule defining what constitutes practice by a designated physician at the clinic location for which the physician has assumed responsibility, as set forth in subsection (1). When adopting the rule, the department shall consider the number of clinic employees, the

Page 25 of 91

CODING: Words stricken are deletions; words underlined are additions.

701 location of the pain-management clinic, the clinic's hours of 702 operation, and the amount of controlled substances being 703 prescribed, dispensed, or administered at the pain-management 704 clinic. 705 (c) The Board of Medicine shall adopt a rule establishing 706 the maximum number of prescriptions for Schedule II or Schedule 707 III controlled substances or the controlled substance Alprazolam 708 which may be written at any one registered pain-management 709 clinic during any 24-hour period. 710 (b) (d) The Board of Medicine shall adopt rules setting forth standards of practice for physicians practicing in 711 712 privately owned pain-management clinics that primarily engage in 713 the treatment of pain by prescribing or dispensing controlled 714 substance medications. Such rules shall address, but need not be 715 limited to: 716 1. Facility operations; 717 2. Physical operations; 718 3. Infection control requirements; 719 4. Health and safety requirements; 720 5. Quality assurance requirements; 721 6. Patient records;

722 7. training requirements for all facility health care practitioners who are not regulated by another board.

8. Inspections; and

724

725

726

9. Data collection and reporting requirements.

727 A physician is primarily engaged in the treatment of pain by
728 prescribing or dispensing controlled substance medications when

Page 26 of 91

CODING: Words stricken are deletions; words underlined are additions.

the majority of the patients seen are prescribed or dispensed controlled substance medications for the treatment of chronic nonmalignant pain. Chronic nonmalignant pain is pain unrelated to cancer which persists beyond the usual course of the disease or the injury that is the cause of the pain or more than 90 days after surgery.

(5) PENALTIES; ENFORCEMENT.-

- (a) The department may impose an administrative fine on the clinic of up to \$5,000 per violation for violating the requirements of this section; chapter 499, the Florida Drug and Cosmetic Act; 21 U.S.C. ss. 301-392, the Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq., the Comprehensive Drug Abuse Prevention and Control Act; chapter 893, the Florida Comprehensive Drug Abuse Prevention and Control Act; or the rules of the department. In determining whether a penalty is to be imposed, and in fixing the amount of the fine, the department shall consider the following factors:
- 1. The gravity of the violation, including the probability that death or serious physical or emotional harm to a patient has resulted, or could have resulted, from the pain-management clinic's actions or the actions of the physician, the severity of the action or potential harm, and the extent to which the provisions of the applicable laws or rules were violated.
- 2. What actions, if any, the owner or designated physician took to correct the violations.
- 3. Whether there were any previous violations at the pain-management clinic.
  - 4. The financial benefits that the pain-management clinic

Page 27 of 91

derived from committing or continuing to commit the violation.

- (b) Each day a violation continues after the date fixed for termination of the violation as ordered by the department constitutes an additional, separate, and distinct violation.
- (c) The department may impose a fine and, in the case of an owner-operated pain-management clinic, revoke or deny a pain-management clinic's registration, if the clinic's designated physician knowingly and intentionally misrepresents actions taken to correct a violation.
- (d) An owner or designated physician of a pain-management clinic who concurrently operates an unregistered pain-management clinic is subject to an administrative fine of \$5,000 per day.
- (e) If the owner of a pain-management clinic that requires registration fails to apply to register the clinic upon a change of ownership and operates the clinic under the new ownership, the owner is subject to a fine of \$5,000.
  - (6) EXPIRATION.—This section expires January 1, 2016.
- Section 5. Paragraph (f) is added to subsection (1) of section 458.327, Florida Statutes, to read:
  - 458.327 Penalty for violations.-
- (1) Each of the following acts constitutes a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084:
- (f) Dispensing a controlled substance listed in Schedule II or Schedule III in violation of s. 465.0276.
- Section 6. Paragraph (rr) is added to subsection (1) of section 458.331, Florida Statutes, to read:
  - 458.331 Grounds for disciplinary action; action by the

Page 28 of 91

785 board and department.

786

787

788

789

792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

807

808

809

810

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (rr) Dispensing a controlled substance listed in Schedule II or Schedule III in violation of s. 465.0276.
- 790 Section 7. Section 459.0137, Florida Statutes, is amended 791 to read:
  - 459.0137 Pain-management clinics.
  - (1) REGISTRATION. -
  - (a) 1. As used in this section, the term:
  - a. "Chronic nonmalignant pain" means pain unrelated to cancer or rheumatoid arthritis which persists beyond the usual course of disease or the injury that is the cause of the pain or more than 90 days after surgery.
  - b. "Pain-management clinic" or "clinic" means a publicly or privately owned facility where in any month a majority of patients are prescribed opioids, benzodiazepines, barbiturates, or carisoprodol for the treatment of chronic nonmalignant pain.

    All privately owned pain-management clinics, facilities, or offices, hereinafter referred to as "clinics," which advertise in any medium for any type of pain-management services, or employ an osteopathic physician who is primarily engaged in the treatment of pain by prescribing or dispensing controlled substance medications,
  - 2. Each pain-management clinic must register with the department unless:
- 811 <u>a.1.</u> That clinic is licensed as a facility pursuant to 812 chapter 395;

Page 29 of 91

 $\underline{b.2.}$  The majority of the physicians who provide services in the clinic primarily provide surgical services;

- $\underline{\text{c.3.}}$  The clinic is owned by a publicly held corporation whose shares are traded on a national exchange or on the overthe-counter market and whose total assets at the end of the corporation's most recent fiscal quarter exceeded \$50 million;
- $\underline{\text{d.4.}}$  The clinic is affiliated with an accredited medical school at which training is provided for medical students, residents, or fellows;
- $\underline{\text{e.5.}}$  The clinic does not prescribe  $\frac{\text{or dispense}}{\text{or the treatment of pain; }}$
- $\underline{\text{f.6.}}$  The clinic is owned by a corporate entity exempt from federal taxation under 26 U.S.C. s. 501(c)(3); or
- g. The clinic is wholly owned and operated by a boardcertified anesthesiologist, physiatrist, neurologist, or another
  medical specialist who has completed a fellowship in pain
  medicine approved by the Accreditation Council for Graduate
  Medical Education or who is board certified in pain medicine by
  a board approved by the American Board of Medical Specialties,
  and that medical specialist performs interventional pain
  procedures of the type routinely billed using surgical codes, or
  the clinic is wholly owned and operated by a group of such
  specialists.
- (b) Each clinic location shall be registered separately regardless of whether the clinic is operated under the same business name or management as another clinic.
- (c) As a part of registration, a clinic must designate an osteopathic physician who is responsible for complying with all

Page 30 of 91

requirements related to registration and operation of the clinic in compliance with this section. Within 10 days after termination of a designated osteopathic physician, the clinic must notify the department of the identity of another designated physician for that clinic. The designated physician shall have a full, active, and unencumbered license under chapter 458 or this chapter and shall practice at the clinic location for which the physician has assumed responsibility. Failing to have a licensed designated osteopathic physician practicing at the location of the registered clinic may be the basis for a summary suspension of the clinic registration certificate as described in s. 456.073(8) for a license or s. 120.60(6).

- (d) The department shall deny registration to any clinic that is not fully owned by a physician licensed under chapter 458 or this chapter or a group of physicians, each of whom is licensed under chapter 458 or this chapter; or that is not a health care clinic licensed under part X of chapter 400.
- (e) The department shall deny registration to any painmanagement clinic owned by or with any contractual or employment relationship with a physician:
- 1. Whose Drug Enforcement Administration number has ever been revoked.
- 2. Whose application for a license to prescribe, dispense, or administer a controlled substance has been denied by any jurisdiction.
- 3. Who has been convicted of or pleaded guilty or nolo contendere to, regardless of adjudication, an offense that constitutes a felony for receipt of illicit and diverted drugs,

Page 31 of 91

including a controlled substance listed in Schedule I, Schedule II, Schedule IV, or Schedule V of s. 893.03, in this state, any other state, or the United States.

- (f) If the department finds that a pain-management clinic does not meet the requirement of paragraph (d) or is owned, directly or indirectly, by a person meeting any criteria listed in paragraph (e), the department shall revoke the certificate of registration previously issued by the department. As determined by rule, the department may grant an exemption to denying a registration or revoking a previously issued registration if more than 10 years have elapsed since adjudication. As used in this subsection, the term "convicted" includes an adjudication of guilt following a plea of guilty or nolo contendere or the forfeiture of a bond when charged with a crime.
- (g) The department may revoke the clinic's certificate of registration and prohibit all physicians associated with that pain-management clinic from practicing at that clinic location based upon an annual inspection and evaluation of the factors described in subsection (3).
- (h) If the registration of a pain-management clinic is revoked or suspended, the designated physician of the pain-management clinic, the owner or lessor of the pain-management clinic property, the manager, and the proprietor shall cease to operate the facility as a pain-management clinic as of the effective date of the suspension or revocation.
- (i) If a pain-management clinic registration is revoked or suspended, the designated physician of the pain-management clinic, the owner or lessor of the clinic property, the manager,

Page 32 of 91

or the proprietor is responsible for removing all signs and symbols identifying the premises as a pain-management clinic.

- (j) Upon the effective date of the suspension or revocation, the designated physician of the pain-management clinic shall advise the department of the disposition of the medicinal drugs located on the premises. The disposition is subject to the supervision and approval of the department.

  Medicinal drugs that are purchased or held by a pain-management clinic that is not registered may be deemed adulterated pursuant to s. 499.006.
- (k) If the clinic's registration is revoked, any person named in the registration documents of the pain-management clinic, including persons owning or operating the pain-management clinic, may not, as an individual or as a part of a group, make application for a permit to operate a pain-management clinic for 5 years after the date the registration is revoked.
- (1) The period of suspension for the registration of a pain-management clinic shall be prescribed by the department, but may not exceed 1 year.
- (m) A change of ownership of a registered pain-management clinic requires submission of a new registration application.
- (2) PHYSICIAN RESPONSIBILITIES.—These responsibilities apply to any osteopathic physician who provides professional services in a pain-management clinic that is required to be registered in subsection (1).
- (a) An osteopathic physician may not practice medicine in a pain-management clinic, as described in subsection (4), if:

Page 33 of 91

1. The pain-management clinic is not registered with the department as required by this section; or

2. Effective July 1, 2012, the physician has not successfully completed a pain-medicine fellowship that is accredited by the Accreditation Council for Graduate Medical Education or the American Osteopathic Association or a pain-medicine residency that is accredited by the Accreditation Council for Graduate Medical Education or the American Osteopathic Association or, prior to July 1, 2012, does not comply with rules adopted by the board.

Any physician who qualifies to practice medicine in a pain-management clinic pursuant to rules adopted by the Board of Osteopathic Medicine as of July 1, 2012, may continue to practice medicine in a pain-management clinic as long as the physician continues to meet the qualifications set forth in the board rules. An osteopathic physician who violates this paragraph is subject to disciplinary action by his or her appropriate medical regulatory board.

(b) A person may not dispense any medication, including a controlled substance, on the premises of a registered pain-management clinic unless he or she is a physician licensed under this chapter or chapter 458.

(c) An osteopathic physician must perform a physical examination of a patient on the same day that he or she dispenses or prescribes a controlled substance to a patient at a pain-management clinic. If the osteopathic physician prescribes or dispenses more than a 72-hour dose of controlled substances

Page 34 of 91

for the treatment of chronic nonmalignant pain, the osteopathic physician must document in the patient's record the reason for prescribing or dispensing that quantity.

- (d) An osteopathic physician authorized to prescribe controlled substances who practices at a pain-management clinic is responsible for maintaining the control and security of his or her prescription blanks and any other method used for prescribing controlled substance pain medication. The osteopathic physician shall comply with the requirements for counterfeit-resistant prescription blanks in s. 893.065 and the rules adopted pursuant to that section. The osteopathic physician shall notify, in writing, the department within 24 hours following any theft or loss of a prescription blank or breach of any other method for prescribing pain medication.
- (e) The designated osteopathic physician of a pain-management clinic shall notify the applicable board in writing of the date of termination of employment within 10 days after terminating his or her employment with a pain-management clinic that is required to be registered under subsection (1). Each osteopathic physician practicing in a pain-management clinic shall advise the Board of Osteopathic Medicine in writing within 10 calendar days after beginning or ending his or her practice at a pain-management clinic.
- (f) Each osteopathic physician practicing in a pain management clinic is responsible for ensuring compliance with the following facility and physical operations requirements:
- 1. A pain-management clinic shall be located and operated at a publicly accessible fixed location and must:

Page 35 of 91

CODING: Words stricken are deletions; words underlined are additions.

a. Display a sign that can be viewed by the public that contains the clinic name, hours of operations, and a street address.

- <u>b. Have a publicly listed telephone number and a dedicated</u> <u>phone number to send and receive faxes with a fax machine that</u> shall be operational 24 hours per day.
  - c. Have emergency lighting and communications.
  - d. Have a reception and waiting area.
  - e. Provide a restroom.

981

982

983

984

985

986

987

988

989

990

991

992

993

994

995

996

997

998

999

1000

1001

1002

1003

1004

1005

1006

1007

1008

- <u>f.</u> Have an administrative area including room for storage of medical records, supplies and equipment.
  - g. Have private patient examination rooms.
- h. Have treatment rooms, if treatment is being provided to the patient.
- i. Display a printed sign located in a conspicuous place in the waiting room viewable by the public with the name and contact information of the clinic-designated physician and the names of all physicians practicing in the clinic.
- j. If the clinic stores and dispenses prescription drug, comply with ss. 499.0121 and 893.07.
- 2. This section does not excuse an osteopathic physician from providing any treatment or performing any medical duty without the proper equipment and materials as required by the standard of care. This section does not supersede the level of care, skill, and treatment recognized in general law related to healthcare licensure.
- (g) Each osteopathic physician practicing in a pain management clinic is responsible for ensuring compliance with

Page 36 of 91

1009	the	foll	owing	infect	cion c	ontrol	rec	quirements	<u>.</u>		
1010		1.	The	clinic	shall	mainta	ain	equipment	and	supplies	to

- 1011 support infection prevention and control activities.

  1012 2. The clinic shall identify infection risks based on the
- a. Geographic location, community, and population served.
- b. The care, treatment and services it provides.
- 1016 <u>c. An analysis of its infection surveillance and control</u>
  1017 data.
  - 3. The clinic shall maintain written infection prevention policies and procedures that address the following:
    - a. Prioritized risks.

1013

1018

1019

1020

1021

1024

1025

1026

1027

1028

1029

1030

1031

1032

1033

1034

1035

1036

following:

- b. Limiting unprotected exposure to pathogen.
- 1022 <u>c. Limiting the transmission of infections associated with</u>
  1023 procedures performed in the clinic.
  - d. Limiting the transmission of infections associated with the clinic's use of medical equipment, devices, and supplies.
  - (h) Each osteopathic physician practicing in a pain management clinic is responsible for ensuring compliance with the following health and safety requirements.
  - 1. The clinic, including its grounds, buildings, furniture, appliances, and equipment shall be structurally sound, in good repair, clean, and free from health and safety hazards.
  - 2. The clinic shall have evacuation procedures in the event of an emergency which shall include provisions for the evacuation of disabled patients and employees.
    - 3. The clinic shall have a written facility-specific

Page 37 of 91

disaster plan which sets forth actions that will be taken in the event of clinic closure due to unforeseen disasters and shall include provisions for the protection of medical records and any controlled substances.

- 4. Each clinic shall have at least one employee on the premises during patient care hours who is certified in Basic

  Life Support and is trained in reacting to accidents and medical emergencies until emergency medical personnel arrive.
- (i) The designated physician is responsible for ensuring compliance with the following quality assurance requirements.

  Each pain management clinic shall have an ongoing quality assurance program that objectively and systematically monitors and evaluates the quality and appropriateness of patient care, evaluates methods to improve patient care, identifies and corrects deficiencies within the facility, alerts the designated physician to identify and resolve recurring problems, and provides for opportunities to improve the facility's performance and to enhance and improve the quality of care provided to the public. The designated physician shall establish a quality assurance program that includes the following components:
- 1. The identification, investigation, and analysis of the frequency and causes of adverse incidents to patients.
  - 2. The identification of trends or patterns of incidents.
- 3. The development of measures to correct, reduce, minimize, or eliminate the risk of adverse incidents to patients.
- 4. The documentation of these functions and periodic review no less than quarterly of such information by the

Page 38 of 91

designated physician.

- (j) The designated physician is responsible for ensuring compliance with the following data collection and reporting requirements:
- 1. The designated physician for each pain-management clinic shall report all adverse incidents to the department as set forth in s. 459.026.
- 2. The designated physician shall also report to the Board of Osteopathic Medicine, in writing, on a quarterly basis, the following data:
- a. Number of new and repeat patients seen and treated at the clinic who are prescribed controlled substance medications for the treatment of chronic, nonmalignant pain.
  - b. The number of patients discharged due to drug abuse.
- <u>c.</u> The number of patients discharged due to drug diversion.
- d. The number of patients treated at the pain clinic whose domicile is located somewhere other than in this state. A patient's domicile is the patient's fixed or permanent home to which he or she intends to return even though he or she may temporarily reside elsewhere.
  - (3) INSPECTION.—
- (a) The department shall inspect the pain-management clinic annually, including a review of the patient records, to ensure that it complies with this section and the rules of the Board of Osteopathic Medicine adopted pursuant to subsection (4) unless the clinic is accredited by a nationally recognized accrediting agency approved by the Board of Osteopathic

Page 39 of 91

1093 Medicine.

(b) During an onsite inspection, the department shall make a reasonable attempt to discuss each violation with the owner or designated physician of the pain-management clinic before issuing a formal written notification.

- (c) Any action taken to correct a violation shall be documented in writing by the owner or designated physician of the pain-management clinic and verified by followup visits by departmental personnel.
  - (4) RULEMAKING.-
- (a) The department shall adopt rules necessary to administer the registration and inspection of pain-management clinics which establish the specific requirements, procedures, forms, and fees.
- (b) The department shall adopt a rule defining what constitutes practice by a designated osteopathic physician at the clinic location for which the physician has assumed responsibility, as set forth in subsection (1). When adopting the rule, the department shall consider the number of clinic employees, the location of the pain-management clinic, the clinic's hours of operation, and the amount of controlled substances being prescribed, dispensed, or administered at the pain-management clinic.
- (c) The Board of Osteopathic Medicine shall adopt a rule establishing the maximum number of prescriptions for Schedule II or Schedule III controlled substances or the controlled substance Alprazolam which may be written at any one registered pain-management clinic during any 24-hour period.

Page 40 of 91

1121

1122

1123

1124

1125

1126

1127

1128

1129

1130

1131

1132

1133

1134

1135

1136

1137

1138

1139

1140

1141

1142

1143

1144

1145

1146

1147

1148

(b) (d) The Board of Osteopathic Medicine shall adopt rules setting forth standards of practice for osteopathic physicians practicing in privately owned pain-management clinics that primarily engage in the treatment of pain by prescribing or dispensing controlled substance medications. Such rules shall address, but need not be limited to: Facility operations; 2. Physical operations; 3. Infection control requirements; 4. Health and safety requirements; Quality assurance requirements; Patient records; 7. training requirements for all facility health care practitioners who are not regulated by another board. + 8. Inspections; and 9. Data collection and reporting requirements. An osteopathic physician is primarily engaged in the treatment of pain by prescribing or dispensing controlled substance medications when the majority of the patients seen are prescribed or dispensed controlled substance medications for the treatment of chronic nonmalignant pain. Chronic nonmalignant pain is pain unrelated to cancer which persists beyond the usual course of the disease or the injury that is the cause of the pain or more than 90 days after surgery. PENALTIES; ENFORCEMENT.-

Page 41 of 91

the clinic of up to \$5,000 per violation for violating the

The department may impose an administrative fine on

requirements of this section; chapter 499, the Florida Drug and Cosmetic Act; 21 U.S.C. ss. 301-392, the Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq., the Comprehensive Drug Abuse Prevention and Control Act; chapter 893, the Florida Comprehensive Drug Abuse Prevention and Control Act; or the rules of the department. In determining whether a penalty is to be imposed, and in fixing the amount of the fine, the department shall consider the following factors:

- 1. The gravity of the violation, including the probability that death or serious physical or emotional harm to a patient has resulted, or could have resulted, from the pain-management clinic's actions or the actions of the osteopathic physician, the severity of the action or potential harm, and the extent to which the provisions of the applicable laws or rules were violated.
- 2. What actions, if any, the owner or designated osteopathic physician took to correct the violations.
- 3. Whether there were any previous violations at the pain-management clinic.
- 4. The financial benefits that the pain-management clinic derived from committing or continuing to commit the violation.
- (b) Each day a violation continues after the date fixed for termination of the violation as ordered by the department constitutes an additional, separate, and distinct violation.
- (c) The department may impose a fine and, in the case of an owner-operated pain-management clinic, revoke or deny a pain-management clinic's registration, if the clinic's designated osteopathic physician knowingly and intentionally misrepresents

Page 42 of 91

1177 actions taken to correct a violation.

1178

1179

1180

1181

1182

1183

1184

1185

1193

1194

1199

1200

- (d) An owner or designated osteopathic physician of a pain-management clinic who concurrently operates an unregistered pain-management clinic is subject to an administrative fine of \$5,000 per day.
- (e) If the owner of a pain-management clinic that requires registration fails to apply to register the clinic upon a change of ownership and operates the clinic under the new ownership, the owner is subject to a fine of \$5,000.
- 1186 (6) EXPIRATION.—This section expires January 1, 2016.
- Section 8. Paragraph (f) is added to subsection (1) of section 459.013, Florida Statutes, to read:
- 1189 459.013 Penalty for violations.—
- (1) Each of the following acts constitutes a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084:
  - (f) Dispensing a controlled substance listed in Schedule II or Schedule III in violation of s. 465.0276.
- Section 9. Paragraph (tt) is added to subsection (1) of section 459.015, Florida Statutes, to read:
- 1197 459.015 Grounds for disciplinary action; action by the 1198 board and department.—
  - (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- 1201 (tt) Dispensing a controlled substance listed in Schedule
  1202 II or Schedule III in violation of s. 465.0276.
- Section 10. Subsections (3) and (4) of section 465.015, 1204 Florida Statutes, are renumbered as subsections (4) and (5),

Page 43 of 91

respectively, a new subsection (3) is added to that section, and present subsection (4) of that section is amended, to read:

465.015 Violations and penalties.-

1205

1206

1207

1208

1209

1210

1211

1212

1213

1214

1215

1216

1217

1218

1219

1220

1221

1222

1223

1224

1225

1226

1227

1228

1229

1230

12311232

- It is unlawful for any pharmacist to fail to report to the sheriff of the county where the pharmacy is located within 24 hours after learning of any instance in which a person obtained or attempted to obtain a controlled substance, as defined in s. 893.02, that the pharmacist knew or reasonably should have known was obtained or attempted to be obtained from the pharmacy through fraudulent methods or representations. Any pharmacist who fails to make such a report within 24 hours after learning of the fraud or attempted fraud commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. A sufficient report of the fraudulent obtaining of controlled substances under this subsection shall contain, at a minimum, a copy of the prescription used or presented and a narrative, including all information available to the pharmacy concerning the transaction, such as the name and telephone number of the prescribing physician; the name, description, and any personal identification information pertaining to the person who presented the prescription; and all other material information, such as photographic or video surveillance of the transaction.
- (5) (4) Any person who violates any provision of subsection (1) or subsection (4) (3) commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Any person who violates any provision of subsection (2) commits a felony of the third degree, punishable as provided in s.

Page 44 of 91

1233	775.082, s. 775.083, or s. 775.084. In any warrant, information,
1234	or indictment, it shall not be necessary to negative any
1235	exceptions, and the burden of any exception shall be upon the
1236	defendant.
1237	Section 11. Paragraph (t) is added to subsection (1) of
1238	section 465.016, Florida Statutes, to read:
1239	465.016 Disciplinary actions.—
1240	(1) The following acts constitute grounds for denial of a
1241	license or disciplinary action, as specified in s. 456.072(2):
1242	(t) Committing an error or omission during the performance
1243	of a specific function of prescription drug processing, which
1244	includes, for purposes of this paragraph:
1245	1. Receiving, interpreting, or clarifying a prescription.
1246	2. Entering prescription data into the pharmacy's record.
1247	3. Verifying or validating a prescription.
1248	4. Performing pharmaceutical calculations.
1249	5. Performing prospective drug review as defined by the
1250	board.
1251	6. Obtaining refill and substitution authorizations.
1252	7. Interpreting or acting on clinical data.
1253	8. Performing therapeutic interventions.
1254	9. Providing drug information concerning a patient's
1255	prescription.
1256	10. Providing patient counseling.
1257	Section 12. Section 465.018, Florida Statutes, is amended
1258	to read:
1259	465.018 Community pharmacies; permits
1260	(1) Any person desiring a permit to operate a community

Page 45 of 91

1261 pharmacy shall apply to the department.

- (2) If the board office certifies that the application complies with the laws of the state and the rules of the board governing pharmacies, the department shall issue the permit. No permit shall be issued unless a licensed pharmacist is designated as the prescription department manager responsible for maintaining all drug records, providing for the security of the prescription department, and following such other rules as relate to the practice of the profession of pharmacy. The permittee and the newly designated prescription department manager shall notify the department within 10 days of any change in prescription department manager.
- (3) The board may suspend or revoke the permit of, or may refuse to issue a permit to:
- (a) Any person who has been disciplined or who has abandoned a permit or allowed a permit to become void after written notice that disciplinary proceedings had been or would be brought against the permit;
- (b) Any person who is an officer, director, or person interested directly or indirectly in a person or business entity that has had a permit disciplined or abandoned or become void after written notice that disciplinary proceedings had been or would be brought against the permit; or
- (c) Any person who is or has been an officer of a business entity, or who was interested directly or indirectly in a business entity, the permit of which has been disciplined or abandoned or become null and void after written notice that disciplinary proceedings had been or would be brought against

Page 46 of 91

the permit.

(4) In addition to any other remedies provided by law, the board may deny the application or suspend or revoke the license, registration, or certificate of any entity regulated or licensed by it if the applicant, licensee, registrant, or licenseholder, or, in the case of a corporation, partnership, or other business entity, if any officer, director, agent, or managing employee of that business entity or any affiliated person, partner, or shareholder having an ownership interest equal to 5 percent or greater in that business entity, has failed to pay all outstanding fines, liens, or overpayments assessed by final order of the department, unless a repayment plan is approved by the department; or for failure to comply with any repayment plan.

- (5) In reviewing any application requesting a change of ownership or a change of licensee or registrant, the transferor shall, before board approval of the change, repay or make arrangements to repay any amounts owed to the department. If the transferor fails to repay or make arrangements to repay the amounts owed to the department, the license or registration may not be issued to the transferee until repayment or until arrangements for repayment are made.
- (6) Passing an onsite inspection is a prerequisite to the issuance of an initial permit or a permit for a change of location. The department must make the inspection within 90 days before issuance of the permit.
- (7) Effective January 1, 2012, a pharmacy permitted under this section may not dispense a controlled substance listed in

Page 47 of 91

L317	Schedule II or Schedule III as provided in s. 893.03 unless the
L318	<pre>pharmacy:</pre>
L319	(a) Is wholly owned by a corporation whose shares are
L320	publicly traded on a recognized stock exchange;
L321	(b) Is wholly owned by a corporation having more than \$100
L322	million of business taxable assets in this state;
L323	(c) Is wholly owned or operated by a licensed hospice,
L324	hospital, or nursing facility, or provides services exclusively
L325	to patients of a licensed hospice, hospital, or nursing
L326	facility;
L327	(d) Has been continuously permitted for at least 10 years;
L328	<u>or</u>
L329	(e) Received or renewed a permit pursuant to the
L330	requirements of this chapter.
L331	
L332	Community pharmacies that dispense controlled substances must
L333	maintain a record of all controlled substance dispensing
L334	consistent with the requirements of s. 893.07 and must make the
L335	record available to the department and law enforcement agencies
L336	upon request.
L337	Section 13. Section 465.022, Florida Statutes, is amended
L338	to read:
L339	465.022 Pharmacies; general requirements; fees
L340	(1) The board shall adopt rules pursuant to ss. 120.536(1)
L341	and 120.54 to implement the provisions of this chapter. Such
L342	rules shall include, but shall not be limited to, rules relating
L343	to:
L344	(a) General drug safety measures.

Page 48 of 91

(b) Minimum standards for the physical facilities of pharmacies.

(c) Safe storage of floor-stock drugs.

- (d) Functions of a pharmacist in an institutional pharmacy, consistent with the size and scope of the pharmacy.
- (e) Procedures for the safe storage and handling of radioactive drugs.
- (f) Procedures for the distribution and disposition of medicinal drugs distributed pursuant to s. 499.028.
- (g) Procedures for transfer of prescription files and medicinal drugs upon the change of ownership or closing of a pharmacy.
- (h) Minimum equipment which a pharmacy shall at all times possess to fill prescriptions properly.
- (i) Procedures for the dispensing of controlled substances to minimize dispensing based on fraudulent representations or invalid practitioner-patient relationships.
- (2) A pharmacy permit <u>may</u> shall be issued only to a <u>natural</u> person who is at least 18 years of age, <u>to</u> a partnership comprised of at least one natural person and all of whose partners are all at least 18 years of age, <u>to a government</u> agency, or to a <u>business</u> entity that is properly registered with the Secretary of State, if required by law, and has been issued a federal employer tax identification number corporation that is registered pursuant to chapter 607 or chapter 617 whose officers, directors, and shareholders are at least 18 years of age. Permits issued to business entities may be issued only to entities whose affiliated persons, members, partners, officers,

Page 49 of 91

directors, and agents, including persons required to be fingerprinted under subsection (3), are not less than 18 years of age.

- (3) Any person or business entity, partnership, or corporation before engaging in the operation of a pharmacy, shall file with the board a sworn application on forms provided by the department. For purposes of this section, any person required to provide fingerprints under this subsection is an affiliated person within the meaning of s. 465.023(1).
- (a) An application for a pharmacy permit must include a set of fingerprints from each person having an ownership interest of 5 percent or greater and from any person who, directly or indirectly, manages, oversees, or controls the operation of the applicant, including officers and members of the board of directors of an applicant that is a corporation. The applicant must provide payment in the application for the cost of state and national criminal history records checks.
- 1. For corporations having more than \$100 million of business taxable assets in this state, in lieu of these fingerprint requirements, the department shall require the prescription department manager or consultant pharmacist of record who will be directly involved in the management and operation of the pharmacy to submit a set of fingerprints.
- 2. A representative of a corporation described in subparagraph 1. satisfies the requirement to submit a set of his or her fingerprints if the fingerprints are on file with the department or the Agency for Health Care Administration, meet the fingerprint specifications for submission by the Department

Page 50 of 91

of Law Enforcement, and are available to the department.

(b) The department shall submit the fingerprints provided by the applicant to the Department of Law Enforcement for a state criminal history records check. The Department of Law Enforcement shall forward the fingerprints to the Federal Bureau of Investigation for a national criminal history records check.

- (c) In addition to those documents required by the department or board, each applicant with any financial or ownership interest greater than 5 percent in the subject of the application must submit a signed affidavit disclosing any financial or ownership interest greater than 5 percent in any pharmacy permitted in the past 5 years, which pharmacy has closed voluntarily or involuntarily, has filed a voluntary relinquishment of its permit, has had its permit suspended or revoked, or has had an injunction issued against it by a regulatory agency. The affidavit must disclose the reason such entity was closed, whether voluntary or involuntary.
- (4) An application for a pharmacy permit must include the applicant's written policies and procedures for preventing controlled substance dispensing based on fraudulent representations or invalid practitioner-patient relationships.

  The board must review the policies and procedures and may deny a permit if the policies and procedures are insufficient to reasonably prevent such dispensing.
- (5)(4) The department or board shall deny an application for a pharmacy permit if the applicant or an affiliated person, partner, officer, director, or prescription department manager or consultant pharmacist of record of the applicant has:

Page 51 of 91

CS/CS/HB 7095 2011

Has obtained a permit by misrepresentation or fraud. + (a)

Has attempted to procure, or has procured, a permit for any other person by making, or causing to be made, any false representation. +

1429

1430

1431

1432

1433

1434

1435

1436

1437

1438

1439

1440

1441 1442

1443

1444 1445

1446

1447

1448

1449

1450

1451

1452

1453

1454

1456

- Has been convicted of, or entered a plea of quilty or nolo contendere to, regardless of adjudication, a crime in any jurisdiction which relates to the practice of, or the ability to practice, the profession of pharmacy. +
- Has been convicted of, or entered a plea of guilty or nolo contendere to, regardless of adjudication, a crime in any jurisdiction which relates to health care fraud. +
- Has been convicted of, or entered a plea of guilty or nolo contendere to, regardless of adjudication, a felony under chapter 409, chapter 817, or chapter 893, or a similar felony offense committed in another state or jurisdiction, since July 1, 2009. Been terminated for cause, pursuant to the appeals procedures established by the state or Federal Government, from any state Medicaid program or the federal Medicare program, unless the applicant has been in good standing with a state Medicaid program or the federal Medicare program for the most recent 5 years and the termination occurred at least 20 years <del>ago; or</del>
- (f) Has been convicted of, or entered a plea of guilty or nolo contendere to, regardless of adjudication, a felony under 21 U.S.C. ss. 801-970 or 42 U.S.C. ss. 1395-1396 since July 1, 2009.
- 1455 (g) Has been terminated for cause from the Florida Medicaid program pursuant to s. 409.913, unless the applicant

Page 52 of 91

has been in good standing with the Florida Medicaid program for the most recent 5-year period.

- (h) Has been terminated for cause, pursuant to the appeals procedures established by the state, from any other state

  Medicaid program, unless the applicant has been in good standing with a state Medicaid program for the most recent 5-year period and the termination occurred at least 20 years before the date of the application.
- (i) Is currently listed on the United States Department of Health and Human Services Office of Inspector General's List of Excluded Individuals and Entities.
- (j)(f) Has dispensed any medicinal drug based upon a communication that purports to be a prescription as defined by s. 465.003(14) or s. 893.02 when the pharmacist knows or has reason to believe that the purported prescription is not based upon a valid practitioner-patient relationship that includes a documented patient evaluation, including history and a physical examination adequate to establish the diagnosis for which any drug is prescribed and any other requirement established by board rule under chapter 458, chapter 459, chapter 461, chapter 463, chapter 464, or chapter 466.
- (k) Has violated or failed to comply with any provision of this chapter; chapter 499, the Florida Drug and Cosmetic Act; chapter 893; 21 U.S.C. ss. 301-392, the Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq., the Comprehensive Drug Abuse Prevention and Control Act; or any rules or regulations promulgated thereunder.

For felonies in which the defendant entered a plea of guilty or nolo contendere in an agreement with the court to enter a pretrial intervention or drug diversion program, the department may not approve or deny the application for a renewal of a license, certificate, or registration until the final resolution of the case.

- (6)(5) After the application has been filed with the board and the permit fee provided in this section has been received, the board shall cause the application to be fully investigated, both as to the qualifications of the applicant and the prescription department manager or consultant pharmacist designated to be in charge and as to the premises and location described in the application.
- $\underline{(7)}$  (6) The Board of Pharmacy shall have the authority to determine whether a bona fide transfer of ownership is present and that the sale of a pharmacy is not being accomplished for the purpose of avoiding an administrative prosecution.
- (8) (7) Upon the completion of the investigation of an application, the board shall approve or <u>deny disapprove</u> the application. If approved, the permit shall be issued by the department.
- (9) (8) A permittee must notify the department, on a form approved by the board, within 10 days after any change in prescription department manager or consultant pharmacist of record. Permits issued by the department are not transferable.
- (10) A permittee must notify the department of the identity of the prescription department manager within 10 days after employment. The prescription department manager must

Page 54 of 91

comply with the following requirements:

(a) The prescription department manager of a permittee must obtain and maintain all drug records required by any state or federal law to be obtained by a pharmacy, including, but not limited to, records required by or under this chapter, chapter 499, or chapter 893. The prescription department manager must ensure the permittee's compliance with all rules adopted under those chapters as they relate to the practice of the profession of pharmacy and the sale of prescription drugs.

- (b) The prescription department manager must ensure the security of the prescription department. The prescription department manager must notify the board of any theft or significant loss of any controlled substances within 1 business day after discovery of the theft or loss.
- (c) A registered pharmacist may not serve as the prescription department manager in more than one location unless approved by the board.
- (11) The board shall adopt rules that require the keeping of such records of prescription drugs as are necessary for the protection of public health, safety, and welfare.
- (a) All required records documenting prescription drug distributions shall be readily available or immediately retrievable during an inspection by the department.
- (b) The records must be maintained for 4 years after the creation or receipt of the record, whichever is later.
- (12) Permits issued by the department are not transferable.
  - (13) (9) The board shall set the fees for the following:

Page 55 of 91

Initial permit fee not to exceed \$250.

1541

1557

1558

1559

15601561

1562

1563

1564

1565

1566

1567

1568

(a)

1542 (b) Biennial permit renewal not to exceed \$250. 1543 Delinquent fee not to exceed \$100. (C) 1544 Change of location fee not to exceed \$250 \$100. (d) 1545 Section 14. Paragraph (b) of subsection (1) of section 1546 465.0276, Florida Statutes, is amended to read: 1547 465.0276 Dispensing practitioner.-1548 (1)1549 (b) A practitioner registered under this section may not 1550 dispense a controlled substance listed in Schedule II or Schedule III as provided in s. 893.03 A practitioner registered 1551 1552 under this section may not dispense more than a 72-hour supply 1553 of a controlled substance listed in Schedule II, Schedule III, 1554 Schedule IV, or Schedule V of s. 893.03 for any patient who pays 1555 for the medication by cash, check, or credit card in a clinic 1556 registered under s. 458.3265 or s. 459.0137. A practitioner who

1. A practitioner who dispenses medication to a workers' compensation patient pursuant to chapter 440.

violates this paragraph commits a felony of the third degree,

punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- 2. A practitioner who dispenses medication to an insured patient who pays by cash, check, or credit card to cover any applicable copayment or deductible.
- 1.3. The dispensing of complimentary packages of medicinal drugs to the practitioner's own patients in the regular course of her or his practice without the payment of a fee or remuneration of any kind, whether direct or indirect, as

Page 56 of 91

CODING: Words stricken are deletions; words underlined are additions.

This paragraph does not apply to:

1569 provided in subsection (5). The dispensing of controlled substances in the health 1570 1571 care system of the Department of Corrections. 1572 Section 15. Subsections (16) and (17) are added to section 1573 499.0051, Florida Statutes, to read: 1574 499.0051 Criminal acts.-(16) FALSE REPORT.—Any person who submits a report 1575 1576 required by s. 499.0121(14) knowing that such report contains a 1577 false statement commits a felony of the third degree, punishable 1578 as provided in s. 775.082, s. 775.083, or s. 775.084. 1579 (17) CONTROLLED SUBSTANCE DISTRIBUTION.—Any wholesale 1580 distributor who distributes controlled substances in violation 1581 of s. 499.0121(14) commits a felony of the third degree, 1582 punishable as provided in s. 775.082, s. 775.083, or s. 775.084. In addition to any other fine that may be imposed, a wholesale 1583 1584 distributor convicted of such a violation may be sentenced to 1585 pay a fine that does not exceed three times the gross monetary 1586 value gained from such violation, plus court costs and the 1587 reasonable costs of investigation and prosecution. 1588 Section 16. Paragraph (o) is added to subsection (8) of 1589 section 499.012, Florida Statutes, to read: 1590 499.012 Permit application requirements.-1591 An application for a permit or to renew a permit for a 1592 prescription drug wholesale distributor or an out-of-state 1593 prescription drug wholesale distributor submitted to the department must include: 1594

Page 57 of 91

Documentation of the credentialing policies and

CODING: Words stricken are deletions; words underlined are additions.

procedures required by s. 499.0121(14).

1595

1596

Section 17. Subsections (14) and (15) are added to section 499.0121, Florida Statutes, to read:

1597

1598

1599

1600

1601

1602

1603

1604

1605

1606

1607

1608

1609

1610

1611

1612

16131614

1615

1616

1617

1618

1619

1620

1621

1622

1623

1624

499.0121 Storage and handling of prescription drugs; recordkeeping.—The department shall adopt rules to implement this section as necessary to protect the public health, safety, and welfare. Such rules shall include, but not be limited to, requirements for the storage and handling of prescription drugs and for the establishment and maintenance of prescription drug distribution records.

(14) DISTRIBUTION REPORTING.—Each wholesale distributor shall submit a report to the department of its receipts and distributions of controlled substances listed in Schedule II, Schedule III, Schedule IV, or Schedule V as provided in s. 893.03. Wholesale distributor facilities located within this state shall report all transactions involving controlled substances, and wholesale distributor facilities located outside this state shall report all distributions to entities located in this state. If the wholesale distributor did not have any controlled substance distributions for the month, a report shall be sent indicating that no distributions occurred in the period. The report shall be submitted monthly by the 20th of the next month, in the electronic format used for controlled substance reporting to the Automation of Reports and Consolidated Orders System division of the federal Drug Enforcement Administration. Submission of electronic data must be made in a secured web environment that allows for manual or automated transmission. Upon successful transmission, an acknowledgement page must be displayed to confirm receipt. The report must contain the

1625 following information: The federal Drug Enforcement Administration 1626 1627 registration number of the wholesale distributing location. 1628 The federal Drug Enforcement Administration 1629 registration number of the entity to which the drugs are 1630 distributed or from which the drugs are received. 1631 The transaction code that indicates the type of 1632 transaction. 1633 (d) The National Drug Code identifier of the product and 1634 the quantity distributed or received. 1635 The Drug Enforcement Administration Form 222 number or (e) 1636 Controlled Substance Ordering System Identifier on all schedule 1637 II transactions. 1638 The date of the transaction. (f) 1639 1640 The department must share the reported data with the Department 1641 of Law Enforcement and local law enforcement agencies upon 1642 request and must monitor purchasing to identify purchasing 1643 levels that are inconsistent with the purchasing entity's 1644 clinical needs. The Department of Law Enforcement shall 1645 investigate purchases at levels that are inconsistent with the 1646 purchasing entity's clinical needs to determine whether 1647 violations of chapter 893 have occurred. 1648 (15) DUE DILIGENCE OF PURCHASERS.— 1649 Each wholesale distributor must establish and maintain 1650 policies and procedures to credential physicians licensed under

Page 59 of 91

chapter 459, chapter 459, chapter 461, or chapter 466 and

pharmacies that would purchase or otherwise receive from the

CODING: Words stricken are deletions; words underlined are additions.

1651

1652

wholesale distributor controlled substances listed in Schedule

II or Schedule III as provided in s. 893.03. The wholesale

distributor shall maintain records of such credentialing and

make the records available to the department upon request. Such credentialing must, at a minimum, include:

- 1. A determination of the clinical nature of the receiving entity, including any specialty practice area.
- 2. A review of the receiving entity's history of Schedule II and Schedule III controlled substance purchasing from the wholesale distributor.
- 3. A determination that the receiving entity's Schedule II and Schedule III controlled substance purchasing history, if any, is consistent with and reasonable for that entity's clinical business needs.
- 4. Documentation of a level 2 background screening pursuant to chapter 435 through the department on any person who owns a controlling interest in or, directly or indirectly, manages, oversees, or controls the operation of the entity, including officers and members of the board of directors of an entity that is a corporation. This requirement does not apply to publicly traded entities or entities having more than \$100 million of business taxable assets in this state. For such entities, wholesale distributors must require current documentation of all state and federal licenses and permits.
- (b) A wholesale distributor must take reasonable measures to identify its customers, understand the normal and expected transactions conducted by those customers, and identify those transactions that are suspicious in nature. A wholesale

Page 60 of 91

1681

16821683

1684

1685

1686

1687

1688

1689

1690

1691

1692

1693

1694

1695

1696

1697

1698

1699

1700

1701

1702

1703

1704

1705

1706

1707

1708

distributor must establish internal policies and procedures for identifying suspicious orders and preventing suspicious transactions. A wholesale distributor must assess orders for greater than 5,000 unit doses of any one controlled substance in any one month to determine whether the purchase is reasonable. In making such assessments, a wholesale distributor may consider the purchasing entity's clinical business needs, location, and population served, in addition to other factors established in the distributor's policies and procedures. A wholesale distributor must report to the department any regulated transaction involving an extraordinary quantity of a listed chemical, an uncommon method of payment or delivery, or any other circumstance that the regulated person believes may indicate that the listed chemical will be used in violation of the law. For each reported transaction that is completed, the wholesale distributor must document the basis for determining the transaction was reasonable.

- (c) A wholesale distributor may not distribute controlled substances to an entity if any criminal history record check for any person associated with that entity shows the person has been convicted of, or entered a plea of guilty or nolo contendere to, regardless of adjudication, a crime in any jurisdiction related to controlled substances, the practice of pharmacy, or the dispensing of medicinal drugs.
- (d) A wholesale distributor may not distribute more than 5,000 unit doses each of hydrocodone, morphine, oxycodone, methadone, or any one benzodiazepine, or any derivative, precursor, or component of these drugs to a retail pharmacy in

Page 61 of 91

1709	any given month.
1710	Section 18. Paragraphs (o) and (p) are added to subsection
1711	(1) of section 499.05, Florida Statutes, to read:
1712	499.05 Rules.—
1713	(1) The department shall adopt rules to implement and
1714	enforce this part with respect to:
1715	(o) Wholesale distributor reporting requirements of s.
1716	499.0121(14).
1717	(p) Wholesale distributor credentialing and distribution
1718	requirements of s. 499.0121(15).
1719	Section 19. Subsections (8) and (9) are added to section
1720	499.067, Florida Statutes, to read:
1721	499.067 Denial, suspension, or revocation of permit,
1722	certification, or registration.—
1723	(8) The department shall deny, suspend, or revoke a permit
1724	if it finds the permittee has not complied with the
1725	credentialing requirements of s. 499.0121(15).
1726	(9) The department shall deny, suspend, or revoke a permit
1727	if it finds the permittee has not complied with the reporting
1728	requirements of, or knowingly made a false statement in a report
1729	required by, s. 499.0121(14).
1730	Section 20. Paragraph (f) is added to subsection (3) of
1731	section 810.02, Florida Statutes, to read:
1732	810.02 Burglary
1733	(3) Burglary is a felony of the second degree, punishable
1734	as provided in s. 775.082, s. 775.083, or s. 775.084, if, in the
1735	course of committing the offense the offender does not make an

Page 62 of 91

assault or battery and is not and does not become armed with a

CODING: Words stricken are deletions; words underlined are additions.

1736

dangerous weapon or explosive, and the offender enters or remains in a:

(f) Structure or conveyance when the offense intended to be committed therein is theft of a controlled substance as defined in s. 893.02. Notwithstanding any other law, separate judgments and sentences for burglary with the intent to commit theft of a controlled substance under this paragraph and for any applicable possession of controlled substance offense under s. 893.13 or trafficking in controlled substance offense under s. 893.135 may be imposed when all such offenses involve the same amount or amounts of a controlled substance.

17481749

1750

1751

1752

1753

1754

1755

1756

1757

1758

17591760

1761

1762

1763

1764

1737

1738

1739

1740

1741

1742

1743

1744

1745

1746

1747

However, if the burglary is committed within a county that is subject to a state of emergency declared by the Governor under chapter 252 after the declaration of emergency is made and the perpetration of the burglary is facilitated by conditions arising from the emergency, the burglary is a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. As used in this subsection, the term "conditions arising from the emergency" means civil unrest, power outages, curfews, voluntary or mandatory evacuations, or a reduction in the presence of or response time for first responders or homeland security personnel. A person arrested for committing a burglary within a county that is subject to such a state of emergency may not be released until the person appears before a committing magistrate at a first appearance hearing. For purposes of sentencing under chapter 921, a felony offense that is reclassified under this subsection is ranked one level above

the ranking under s. 921.0022 or s. 921.0023 of the offense committed.

Section 21. Paragraph (c) of subsection (2) of section 1768 812.014, Florida Statutes, is amended to read:

812.014 Theft.-

1770 (2)

1769

1771

1772

1775

1776

1777

1786

- (c) It is grand theft of the third degree and a felony of the third degree, punishable as provided in s. 775.082, s.
- 1773 775.083, or s. 775.084, if the property stolen is:
- 1. Valued at \$300 or more, but less than \$5,000.
  - 2. Valued at \$5,000 or more, but less than \$10,000.
  - 3. Valued at \$10,000 or more, but less than \$20,000.
    - 4. A will, codicil, or other testamentary instrument.
- 1778 5. A firearm.
- 1779 6. A motor vehicle, except as provided in paragraph (a).
- 7. Any commercially farmed animal, including any animal of the equine, bovine, or swine class, or other grazing animal, and including aquaculture species raised at a certified aquaculture facility. If the property stolen is aquaculture species raised at a certified aquaculture facility, then a \$10,000 fine shall be imposed.
  - 8. Any fire extinguisher.
- 9. Any amount of citrus fruit consisting of 2,000 or more individual pieces of fruit.
- 1789 10. Taken from a designated construction site identified 1790 by the posting of a sign as provided for in s. 810.09(2)(d).
- 1791 11. Any stop sign.
- 1792 12. Anhydrous ammonia.

Page 64 of 91

13. Any amount of a controlled substance as defined in s. 893.02. Notwithstanding any other law, separate judgments and sentences for theft of a controlled substance under this subparagraph and for any applicable possession of controlled substance offense under s. 893.13 or trafficking in controlled substance offense under s. 893.135 may be imposed when all such offenses involve the same amount or amounts of a controlled substance.

1801 1802

1803

1804

1805

1806

1807

1808

1809

1810

1811

1812

1813

1814

1815

1816

1817

1818

1819

1820

1793

1794

1795

1796

1797

1798

1799

1800

However, if the property is stolen within a county that is subject to a state of emergency declared by the Governor under chapter 252, the property is stolen after the declaration of emergency is made, and the perpetration of the theft is facilitated by conditions arising from the emergency, the offender commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property is valued at \$5,000 or more, but less than \$10,000, as provided under subparagraph 2., or if the property is valued at \$10,000 or more, but less than \$20,000, as provided under subparagraph 3. As used in this paragraph, the term "conditions arising from the emergency" means civil unrest, power outages, curfews, voluntary or mandatory evacuations, or a reduction in the presence of or the response time for first responders or homeland security personnel. For purposes of sentencing under chapter 921, a felony offense that is reclassified under this paragraph is ranked one level above the ranking under s. 921.0022 or s. 921.0023 of the offense committed. Section 22. Section 893.055, Florida Statutes, is amended

Page 65 of 91

1821 to read:

1822

1823

1824

1825

1826

1827

1828

1829

1830

1831

1832

1833

1834

1835

1836

18371838

1839

1840 1841

1842

1843

1844

1845

1846

1847

1848

893.055 Prescription drug monitoring program.-

- (1) As used in this section, the term:
- "Patient advisory report" or "advisory report" means information provided by the department in writing, or as determined by the department, to a prescriber, dispenser, pharmacy, or patient concerning the dispensing of controlled substances. All advisory reports are for informational purposes only and impose no obligations of any nature or any legal duty on a prescriber, dispenser, pharmacy, or patient. The patient advisory report shall be provided in accordance with s. 893.13(7)(a)8. The advisory reports issued by the department are not subject to discovery or introduction into evidence in any civil or administrative action against a prescriber, dispenser, pharmacy, or patient arising out of matters that are the subject of the report; and a person who participates in preparing, reviewing, issuing, or any other activity related to an advisory report may not be permitted or required to testify in any such civil action as to any findings, recommendations, evaluations, opinions, or other actions taken in connection with preparing, reviewing, or issuing such a report.
- (b) "Controlled substance" means a controlled substance listed in Schedule II, Schedule III, or Schedule IV in s. 893.03.
- (c) "Dispenser" means a pharmacy, dispensing pharmacist, or dispensing health care practitioner.
- (d) "Health care practitioner" or "practitioner" means any practitioner who is subject to licensure or regulation by the

Page 66 of 91

department under chapter 458, chapter 459, chapter 461, chapter 462, chapter 464, chapter 465, or chapter 466.

- (e) "Health care regulatory board" means any board for a practitioner or health care practitioner who is licensed or regulated by the department.
- (f) "Pharmacy" means any pharmacy that is subject to licensure or regulation by the department under chapter 465 and that dispenses or delivers a controlled substance to an individual or address in this state.
- (g) "Prescriber" means a prescribing physician, prescribing practitioner, or other prescribing health care practitioner.
- (h) "Active investigation" means an investigation that is being conducted with a reasonable, good faith belief that it could lead to the filing of administrative, civil, or criminal proceedings, or that is ongoing and continuing and for which there is a reasonable, good faith anticipation of securing an arrest or prosecution in the foreseeable future.
- (i) "Law enforcement agency" means the Department of Law Enforcement, a Florida sheriff's department, a Florida police department, or a law enforcement agency of the Federal Government which enforces the laws of this state or the United States relating to controlled substances, and which its agents and officers are empowered by law to conduct criminal investigations and make arrests.
- (j) "Program manager" means an employee of or a person contracted by the Department of Health who is designated to ensure the integrity of the prescription drug monitoring program

Page 67 of 91

in accordance with the requirements established in paragraphs (2)(a) and (b).

1877

1878

1879

1880

1881

1882

1883

1884

1885

1886

1887

1888

1889

1890

1891

1892

18931894

1895

18961897

1898

1899

1900

1901

1902

1903

1904

(2) (a) By December 1, 2010, The department shall design and establish a comprehensive electronic database system that has controlled substance prescriptions provided to it and that provides prescription information to a patient's health care practitioner and pharmacist who inform the department that they wish the patient advisory report provided to them. Otherwise, the patient advisory report will not be sent to the practitioner, pharmacy, or pharmacist. The system shall be designed to provide information regarding dispensed prescriptions of controlled substances and shall not infringe upon the legitimate prescribing or dispensing of a controlled substance by a prescriber or dispenser acting in good faith and in the course of professional practice. The system shall be consistent with standards of the American Society for Automation in Pharmacy (ASAP). The electronic system shall also comply with the Health Insurance Portability and Accountability Act (HIPAA) as it pertains to protected health information (PHI), electronic protected health information (EPHI), and all other relevant state and federal privacy and security laws and regulations. The department shall establish policies and procedures as appropriate regarding the reporting, accessing the database, evaluation, management, development, implementation, operation, storage, and security of information within the system. The reporting of prescribed controlled substances shall include a dispensing transaction with a dispenser pursuant to chapter 465 or through a dispensing transaction to an individual or address

Page 68 of 91

1905

1906

1907

1908

1909

1910

1911

1912

1913

1914

1915

1916

1917

1918

1919

1920

1921

1922

1923

1924

1925

1926

1927

1928

1929

1930

1931

1932

in this state with a pharmacy that is not located in this state but that is otherwise subject to the jurisdiction of this state as to that dispensing transaction. The reporting of patient advisory reports refers only to reports to patients, pharmacies, and practitioners. Separate reports that contain patient prescription history information and that are not patient advisory reports are provided to persons and entities as authorized in paragraphs (7) (b) and (c) and s. 893.0551.

The department, when the direct support organization receives at least \$20,000 in nonstate moneys or the state receives at least \$20,000 in federal grants for the prescription drug monitoring program, and in consultation with the Office of Drug Control, shall adopt rules as necessary concerning the reporting, accessing the database, evaluation, management, development, implementation, operation, security, and storage of information within the system, including rules for when patient advisory reports are provided to pharmacies and prescribers. The patient advisory report shall be provided in accordance with s. 893.13(7)(a)8. The department shall work with the professional health care licensure boards, such as the Board of Medicine, the Board of Osteopathic Medicine, and the Board of Pharmacy; other appropriate organizations, such as the Florida Pharmacy Association, the Office of Drug Control, the Florida Medical Association, the Florida Retail Federation, and the Florida Osteopathic Medical Association, including those relating to pain management; and the Attorney General, the Department of Law Enforcement, and the Agency for Health Care Administration to develop rules appropriate for the prescription drug monitoring

1933 program.

(c) All dispensers and prescribers subject to these reporting requirements shall be notified by the department of the implementation date for such reporting requirements.

- (d) The program manager shall work with professional health care licensure boards and the stakeholders listed in paragraph (b) to develop rules appropriate for identifying indicators of controlled substance abuse.
- (3) The pharmacy dispensing the controlled substance and each prescriber who directly dispenses a controlled substance shall submit to the electronic system, by a procedure and in a format established by the department and consistent with an ASAP-approved format, the following information for inclusion in the database:
- (a) The name of the prescribing practitioner, the practitioner's federal Drug Enforcement Administration registration number, the practitioner's National Provider Identification (NPI) or other appropriate identifier, and the date of the prescription.
- (b) The date the prescription was filled and the method of payment, such as cash by an individual, insurance coverage through a third party, or Medicaid payment. This paragraph does not authorize the department to include individual credit card numbers or other account numbers in the database.
- (c) The full name, address, and date of birth of the person for whom the prescription was written.
- (d) The name, national drug code, quantity, and strength of the controlled substance dispensed.

Page 70 of 91

(e) The full name, federal Drug Enforcement Administration registration number, and address of the pharmacy or other location from which the controlled substance was dispensed. If the controlled substance was dispensed by a practitioner other than a pharmacist, the practitioner's full name, federal Drug Enforcement Administration registration number, and address.

- (f) The name of the pharmacy or practitioner, other than a pharmacist, dispensing the controlled substance and the practitioner's National Provider Identification (NPI).
- (g) Other appropriate identifying information as determined by department rule.

- (4) Each time a controlled substance is dispensed to an individual, the controlled substance shall be reported to the department through the system as soon thereafter as possible, but not more than 7 15 days after the date the controlled substance is dispensed unless an extension is approved by the department for cause as determined by rule. A dispenser must meet the reporting requirements of this section by providing the required information concerning each controlled substance that it dispensed in a department-approved, secure methodology and format. Such approved formats may include, but are not limited to, submission via the Internet, on a disc, or by use of regular mail.
- (5) When the following acts of dispensing or administering occur, the following are exempt from reporting under this section for that specific act of dispensing or administration:
- (a) A health care practitioner when administering a controlled substance directly to a patient if the amount of the

Page 71 of 91

controlled substance is adequate to treat the patient during that particular treatment session.

- (b) A pharmacist or health care practitioner when administering a controlled substance to a patient or resident receiving care as a patient at a hospital, nursing home, ambulatory surgical center, hospice, or intermediate care facility for the developmentally disabled which is licensed in this state.
- (c) A practitioner when administering or dispensing a controlled substance in the health care system of the Department of Corrections.
- (d) A practitioner when administering a controlled substance in the emergency room of a licensed hospital.
- (e) A health care practitioner when administering or dispensing a controlled substance to a person under the age of 16.
- (f) A pharmacist or a dispensing practitioner when dispensing a one-time, 72-hour emergency resupply of a controlled substance to a patient.
- (6) The department may establish when to suspend and when to resume reporting information during a state-declared or nationally declared disaster.
- (7) (a) A practitioner or pharmacist who dispenses a controlled substance must submit the information required by this section in an electronic or other method in an ASAP format approved by rule of the department unless otherwise provided in this section. The cost to the dispenser in submitting the information required by this section may not be material or

Page 72 of 91

extraordinary. Costs not considered to be material or extraordinary include, but are not limited to, regular postage, electronic media, regular electronic mail, and facsimile charges.

2017

2018

2019

2020

2021

2022

2023

2024

2025

2026

2027

2028

2029

2030

2031

2032

2033

2034

2035

2036

2037

2038

2039

2040

2041

2042

2043

2044

- A pharmacy, prescriber, or dispenser shall have access (b) to information in the prescription drug monitoring program's database which relates to a patient of that pharmacy, prescriber, or dispenser in a manner established by the department as needed for the purpose of reviewing the patient's controlled substance prescription history. Other access to the program's database shall be limited to the program's manager and to the designated program and support staff, who may act only at the direction of the program manager or, in the absence of the program manager, as authorized. Access by the program manager or such designated staff is for prescription drug program management only or for management of the program's database and its system in support of the requirements of this section and in furtherance of the prescription drug monitoring program. Confidential and exempt information in the database shall be released only as provided in paragraph (c) and s. 893.0551.
- (c) The following entities shall not be allowed direct access to information in the prescription drug monitoring program database but may request from the program manager and, when authorized by the program manager, the program manager's program and support staff, information that is confidential and exempt under s. 893.0551. Prior to release, the request shall be verified as authentic and authorized with the requesting organization by the program manager, the program manager's

Page 73 of 91

program and support staff, or as determined in rules by the department as being authentic and as having been authorized by the requesting entity:

- 1. The department or its relevant health care regulatory boards responsible for the licensure, regulation, or discipline of practitioners, pharmacists, or other persons who are authorized to prescribe, administer, or dispense controlled substances and who are involved in a specific controlled substance investigation involving a designated person for one or more prescribed controlled substances.
- 2. The Attorney General for Medicaid fraud cases involving prescribed controlled substances.
- 3. A law enforcement agency during active investigations regarding potential criminal activity, fraud, or theft regarding prescribed controlled substances.
- 4. A patient or the legal guardian or designated health care surrogate of an incapacitated patient as described in s. 893.0551 who, for the purpose of verifying the accuracy of the database information, submits a written and notarized request that includes the patient's full name, address, and date of birth, and includes the same information if the legal guardian or health care surrogate submits the request. The request shall be validated by the department to verify the identity of the patient and the legal guardian or health care surrogate, if the patient's legal guardian or health care surrogate is the requestor. Such verification is also required for any request to change a patient's prescription history or other information related to his or her information in the electronic database.

CS/CS/HB 7095 2011

2073 2074

2075

2076

Information in the database for the electronic prescription drug monitoring system is not discoverable or admissible in any civil or administrative action, except in an investigation and disciplinary proceeding by the department or the appropriate

- 2080
- 2082 2083
- 2084
- 2085
- 2086
- 2087 2088
- 2089 2090
- 2091 2092
- 2093
- 2094 2095
- 2096 2097
- 2098
- 2099 2100

- 2077 2078 regulatory board. 2079 Department staff are The following entities shall not be allowed direct access to information in the prescription drug 2081 monitoring program database but may request from the program
  - manager and, when authorized by the program manager, the program manager's program and support staff, information that contains no identifying information of any patient, physician, health care practitioner, prescriber, or dispenser and that is not confidential and exempt, +
  - 1. Department staff for the purpose of calculating performance measures pursuant to subsection (8).
  - 2. The Program Implementation and Oversight Task Force for its reporting to the Governor, the President of the Senate, and the Speaker of the House of Representatives regarding the prescription drug monitoring program. This subparagraph expires July 1, 2012.
  - All transmissions of data required by this section must comply with relevant state and federal privacy and security laws and regulations. However, any authorized agency or person under s. 893.0551 receiving such information as allowed by s. 893.0551 may maintain the information received for up to 24 months before purging it from his or her records or maintain it for longer than 24 months if the information is pertinent to

Page 75 of 91

ongoing health care or an active law enforcement investigation or prosecution.

- (f) The program manager, upon determining a pattern consistent with the rules established under paragraph (2)(d) and having cause to believe a violation of s. 893.13(7)(a)8., (8)(a), or (8)(b) has occurred, may provide relevant information to the applicable law enforcement agency.
- (8) To assist in fulfilling program responsibilities, performance measures shall be reported annually to the Governor, the President of the Senate, and the Speaker of the House of Representatives by the department each December 1, beginning in 2011. Data that does not contain patient, physician, health care practitioner, prescriber, or dispenser identifying information may be requested during the year by department employees so that the department may undertake public health care and safety initiatives that take advantage of observed trends. Performance measures may include, but are not limited to, efforts to achieve the following outcomes:
- (a) Reduction of the rate of inappropriate use of prescription drugs through department education and safety efforts.
- (b) Reduction of the quantity of pharmaceutical controlled substances obtained by individuals attempting to engage in fraud and deceit.
- (c) Increased coordination among partners participating in the prescription drug monitoring program.
- (d) Involvement of stakeholders in achieving improved patient health care and safety and reduction of prescription

Page 76 of 91

drug abuse and prescription drug diversion.

2129

2130

2131

2132

2133

2134

2135

2136

2137

2138

2139

2140

2141

2142

2143

2144

21452146

2147

21482149

2150

2151

2152

2153

2154

2155

2156

(9) Any person who willfully and knowingly fails to report the dispensing of a controlled substance as required by this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- All costs incurred by the department in administering the prescription drug monitoring program shall be funded through federal grants or private funding applied for or received by the state. The department may not commit funds for the monitoring program without ensuring funding is available. The prescription drug monitoring program and the implementation thereof are contingent upon receipt of the nonstate funding. The department and state government shall cooperate with the direct-support organization established pursuant to subsection (11) in seeking federal grant funds, other nonstate grant funds, gifts, donations, or other private moneys for the department so long as the costs of doing so are not considered material. Nonmaterial costs for this purpose include, but are not limited to, the costs of mailing and personnel assigned to research or apply for a grant. Notwithstanding the exemptions to competitivesolicitation requirements under s. 287.057(3)(f), the department shall comply with the competitive-solicitation requirements under s. 287.057 for the procurement of any goods or services required by this section. Funds provided, directly or indirectly, by prescription drug manufacturers may not be used to implement the program.
- (11) The Office of Drug Control, in coordination with the department, may establish a direct-support organization that has

Page 77 of 91

a board consisting of at least five members to provide assistance, funding, and promotional support for the activities authorized for the prescription drug monitoring program.

- (a) As used in this subsection, the term "direct-support organization" means an organization that is:
- 1. A Florida corporation not for profit incorporated under chapter 617, exempted from filing fees, and approved by the Department of State.
- 2. Organized and operated to conduct programs and activities; raise funds; request and receive grants, gifts, and bequests of money; acquire, receive, hold, and invest, in its own name, securities, funds, objects of value, or other property, either real or personal; and make expenditures or provide funding to or for the direct or indirect benefit of the department in the furtherance of the prescription drug monitoring program.
- (b) The direct-support organization is not considered a lobbying firm within the meaning of s. 11.045.
- (c) The State Surgeon General director of the Office of Drug Control shall appoint a board of directors for the directsupport organization. The director may designate employees of the Office of Drug Control, state employees other than state employees from the department, and any other nonstate employees as appropriate, to serve on the board. Members of the board shall serve at the pleasure of the director of the State Surgeon General Office of Drug Control. The State Surgeon General director shall provide guidance to members of the board to ensure that moneys received by the direct-support organization

Page 78 of 91

are not received from inappropriate sources. Inappropriate sources include, but are not limited to, donors, grantors, persons, or organizations that may monetarily or substantively benefit from the purchase of goods or services by the department in furtherance of the prescription drug monitoring program.

- (d) The direct-support organization shall operate under written contract with the <u>department</u> Office of Drug Control. The contract must, at a minimum, provide for:
- 1. Approval of the articles of incorporation and bylaws of the direct-support organization by the  $\frac{\text{department}}{\text{Control}}$ .
- 2. Submission of an annual budget for the approval of the department Office of Drug Control.
- 3. Certification by the <u>department</u> Office of Drug Control in consultation with the department that the direct-support organization is complying with the terms of the contract in a manner consistent with and in furtherance of the goals and purposes of the prescription drug monitoring program and in the best interests of the state. Such certification must be made annually and reported in the official minutes of a meeting of the direct-support organization.
- 4. The reversion, without penalty, to the Office of Drug Control, or to the state if the Office of Drug Control ceases to exist, of all moneys and property held in trust by the direct-support organization for the benefit of the prescription drug monitoring program if the direct-support organization ceases to exist or if the contract is terminated.
  - 5. The fiscal year of the direct-support organization,

Page 79 of 91

which must begin July 1 of each year and end June 30 of the following year.

- 6. The disclosure of the material provisions of the contract to donors of gifts, contributions, or bequests, including such disclosure on all promotional and fundraising publications, and an explanation to such donors of the distinction between the <u>department</u> Office of Drug Control and the direct-support organization.
- 7. The direct-support organization's collecting, expending, and providing of funds to the department for the development, implementation, and operation of the prescription drug monitoring program as described in this section and s. 2, chapter 2009-198, Laws of Florida, as long as the task force is authorized. The direct-support organization may collect and expend funds to be used for the functions of the direct-support organization's board of directors, as necessary and approved by the department director of the Office of Drug Control. In addition, the direct-support organization may collect and provide funding to the department in furtherance of the prescription drug monitoring program by:
- a. Establishing and administering the prescription drug monitoring program's electronic database, including hardware and software.
- b. Conducting studies on the efficiency and effectiveness of the program to include feasibility studies as described in subsection (13).
- c. Providing funds for future enhancements of the program within the intent of this section.

Page 80 of 91

d. Providing user training of the prescription drug monitoring program, including distribution of materials to promote public awareness and education and conducting workshops or other meetings, for health care practitioners, pharmacists, and others as appropriate.

e. Providing funds for travel expenses.

- f. Providing funds for administrative costs, including personnel, audits, facilities, and equipment.
- g. Fulfilling all other requirements necessary to implement and operate the program as outlined in this section.
- (e) The activities of the direct-support organization must be consistent with the goals and mission of the <u>department</u>

  Office of Drug Control, as determined by the office in consultation with the department, and in the best interests of the state. The direct-support organization must obtain a written approval from the <u>department</u> director of the Office of Drug Control for any activities in support of the prescription drug monitoring program before undertaking those activities.
- (f) The Office of Drug Control, in consultation with the department, may permit, without charge, appropriate use of administrative services, property, and facilities of the Office of Drug Control and the department by the direct-support organization, subject to this section. The use must be directly in keeping with the approved purposes of the direct-support organization and may not be made at times or places that would unreasonably interfere with opportunities for the public to use such facilities for established purposes. Any moneys received from rentals of facilities and properties managed by the Office

Page 81 of 91

of Drug Control and the department may be held by the Office of Drug Control or in a separate depository account in the name of the direct-support organization and subject to the provisions of the letter of agreement with the <u>department</u> Office of Drug Control. The letter of agreement must provide that any funds held in the separate depository account in the name of the direct-support organization must revert to the <u>department</u> Office of Drug Control if the direct-support organization is no longer approved by the <u>department</u> Office of Drug Control to operate in the best interests of the state.

- (g) The Office of Drug Control, in consultation with the department, may adopt rules under s. 120.54 to govern the use of administrative services, property, or facilities of the department or office by the direct-support organization.
- (h) The <u>department</u> Office of Drug Control may not permit the use of any administrative services, property, or facilities of the state by a direct-support organization if that organization does not provide equal membership and employment opportunities to all persons regardless of race, color, religion, gender, age, or national origin.
- (i) The direct-support organization shall provide for an independent annual financial audit in accordance with s.

  215.981. Copies of the audit shall be provided to the <u>department</u>

  Office of Drug Control and the Office of Policy and Budget in the Executive Office of the Governor.
- (j) The direct-support organization may not exercise any power under s. 617.0302(12) or (16).
  - (12) A prescriber or dispenser may have access to the

Page 82 of 91

2297

2298

2299

2300

2301

2302

2303

2304

2305

2306

2307

2308

2309

2310

2311

2312

2313

2314

2315

23162317

2318

2319

2320

2321

2322

2323

2324

information under this section which relates to a patient of that prescriber or dispenser as needed for the purpose of reviewing the patient's controlled drug prescription history. A prescriber or dispenser acting in good faith is immune from any civil, criminal, or administrative liability that might otherwise be incurred or imposed for receiving or using information from the prescription drug monitoring program. This subsection does not create a private cause of action, and a person may not recover damages against a prescriber or dispenser authorized to access information under this subsection for accessing or failing to access such information.

To the extent that funding is provided for such purpose through federal or private grants or gifts and other types of available moneys, the department, in collaboration with the Office of Drug Control, shall study the feasibility of enhancing the prescription drug monitoring program for the purposes of public health initiatives and statistical reporting that respects the privacy of the patient, the prescriber, and the dispenser. Such a study shall be conducted in order to further improve the quality of health care services and safety by improving the prescribing and dispensing practices for prescription drugs, taking advantage of advances in technology, reducing duplicative prescriptions and the overprescribing of prescription drugs, and reducing drug abuse. The requirements of the National All Schedules Prescription Electronic Reporting (NASPER) Act are authorized in order to apply for federal NASPER funding. In addition, the direct-support organization shall provide funding for the department, in collaboration with the

Office of Drug Control, to conduct training for health care practitioners and other appropriate persons in using the monitoring program to support the program enhancements.

2325

2326

2327

2328

2329

2330

2331

2332

2333

2334

2335

2336

2337

2338

2339

2340

2341

2342

2343

2344

2345

2346

2347

2348

2349

2350

2351

2352

- A pharmacist, pharmacy, or dispensing health care practitioner or his or her agent, before releasing a controlled substance to any person not known to such dispenser, shall require the person purchasing, receiving, or otherwise acquiring the controlled substance to present valid photographic identification or other verification of his or her identity to the dispenser. If the person does not have proper identification, the dispenser may verify the validity of the prescription and the identity of the patient with the prescriber or his or her authorized agent. Verification of health plan eligibility through a real-time inquiry or adjudication system will be considered to be proper identification. This subsection does not apply in an institutional setting or to a long-term care facility, including, but not limited to, an assisted living facility or a hospital to which patients are admitted. As used in this subsection, the term "proper identification" means an identification that is issued by a state or the Federal Government containing the person's photograph, printed name, and signature or a document considered acceptable under 8 C.F.R. s. 274a.2(b)(1)(v)(A) and (B).
- (15) The Agency for Health Care Administration shall continue the promotion of electronic prescribing by health care practitioners, health care facilities, and pharmacies under s. 408.0611.
  - (16) By October 1, 2010, The department shall adopt rules

Page 84 of 91

pursuant to ss. 120.536(1) and 120.54 to administer the provisions of this section, which shall include as necessary the reporting, accessing, evaluation, management, development, implementation, operation, and storage of information within the monitoring program's system.

Section 23. Section 893.065, Florida Statutes, is amended to read:

893.065 Counterfeit-resistant prescription blanks for controlled substances listed in Schedule II, Schedule III, or Schedule IV.—The Department of Health shall develop and adopt by rule the form and content for a counterfeit-resistant prescription blank which must may be used by practitioners for the purpose of prescribing a controlled substance listed in Schedule II, Schedule III, or Schedule IV, or Schedule V pursuant to s. 456.42. The Department of Health may require the prescription blanks to be printed on distinctive, watermarked paper and to bear the preprinted name, address, and category of professional licensure of the practitioner and that practitioner's federal registry number for controlled substances. The prescription blanks may not be transferred.

Section 24. Subsections (4) and (5) of section 893.07, Florida Statutes, are amended to read:

893.07 Records.-

or

- (4) Every inventory or record required by this chapter, including prescription records, shall be maintained:
  - (a) Separately from all other records of the registrant,
    - (b) Alternatively, in the case of Schedule III, IV, or  ${\tt V}$

Page 85 of 91

controlled substances, in such form that information required by this chapter is readily retrievable from the ordinary business records of the registrant.

- In either case, the records described in this subsection shall be kept and made available for a period of at least 2 years for inspection and copying by law enforcement officers whose duty it is to enforce the laws of this state relating to controlled substances. Law enforcement officers are not required to obtain a subpoena, court order, or search warrant in order to obtain access to or copies of such records.
  - (5) Each person <u>described in subsection (1)</u> shall:
- (a) Maintain a record which shall contain a detailed list of controlled substances lost, destroyed, or stolen, if any; the kind and quantity of such controlled substances; and the date of the discovering of such loss, destruction, or theft.
- (b) In the event of the discovery of the theft or loss of controlled substances, report such theft or loss to the sheriff of that county within 24 hours after its discovery. A person who fails to report a theft or loss of a substance listed in s.

  893.03(3), (4), or (5) within 24 hours after discovery as required in this paragraph commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A person who fails to report a theft or loss of a substance listed in s. 893.03(2) within 24 hours after discovery as required in this paragraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Page 86 of 91

Section 25. Section 2 of chapter 2009-198, Laws of

2409	Florida, is repealed.
2410	Section 26. (1) BUY-BACK PROGRAM
2411	(a) Within 10 days after the effective date of this act,
2412	each physician licensed under chapter 458, chapter 459, chapter
2413	461, or chapter 466, Florida Statutes, shall ensure that
2414	undispensed inventory of controlled substances listed in
2415	Schedule II or Schedule III as provided in s. 893.03, Florida
2416	Statutes, purchased under the physician's Drug Enforcement
2417	Administration number for dispensing is:
2418	1. Returned to the wholesale distributor, as defined in s.
2419	499.003, Florida Statutes, which distributed them; or
2420	2. Turned in to local law enforcement agencies and
2421	abandoned.
2422	(b) Wholesale distributors shall buy back the undispensed
2423	inventory of controlled substances listed in Schedule II or
2424	Schedule III as provided in s. 893.03, Florida Statutes, at the
2425	purchase price paid by the physician, physician practice,
2426	clinic, or other paying entity. Each wholesale distributor shall
2427	submit a report of its activities under this section to the
2428	Department of Health by August 1, 2011. The report shall include
2429	the following information:
2430	1. The name and address of the returning entity.
2431	2. The Florida license, registration, or permit number and
2432	Drug Enforcement Administration number of the entity that
2433	originally ordered the drugs.
2434	3. The drug name and number of unit doses returned.
2435	4. The date of return.
2436	(2) PUBLIC HEALTH EMERGENCY.—

Page 87 of 91

CODING: Words  $\frac{\text{stricken}}{\text{stricken}}$  are deletions; words  $\frac{\text{underlined}}{\text{ore additions}}$  are additions.

2437 (a) The Legislature finds that:

- 1. Prescription drug overdose has been declared a public health epidemic by the United States Centers for Disease Control and Prevention.
- 2. Prescription drug abuse results in an average of seven deaths in this state each day.
- 3. Physicians in this state purchased over 85 percent of the oxycodone purchased by all practitioners in the United States in 2006.
- 4. Physicians in this state purchased over 93 percent of the methadone purchased by all practitioners in the United States in 2006.
- 5. Some physicians in this state dispense medically unjustifiable amounts of controlled substances to addicts and people who intend to illegally sell the drugs.
- 6. Physicians in this state who have purchased large quantities of controlled substances may have significant inventory on the effective date of this act.
- 7. On the effective date of this act, the only legal method for a dispensing practitioner to sell or otherwise transfer controlled substances listed in Schedule II or Schedule III as provided in s. 893.03, Florida Statutes, purchased for dispensing is through the buy-back procedure or abandonment procedures of subsection (1).
- 8. It is likely that the same physicians who purchase and dispense medically unjustifiable amounts of drugs will not legally dispose of remaining inventory.
  - 9. The actions of such dispensing practitioners may result

Page 88 of 91

in substantial injury to the public health.

(b) Immediately on the effective date of this act, the State Health Officer shall declare a public health emergency pursuant to s. 381.00315, Florida Statutes. Pursuant to that declaration, the Department of Health, the Attorney General, the Department of Law Enforcement, and local law enforcement agencies shall take the following actions:

- 1. Within 2 days after the effective date of this act, in consultation with wholesale distributors as defined in s.

  499.003, Florida Statutes, the Department of Health shall identify dispensing practitioners that purchased more than an average of 2,000 unit doses of controlled substances listed in Schedule II or Schedule III as provided in s. 893.03, Florida Statutes, per month in the previous 6 months, and shall identify the dispensing practitioners in that group who pose the greatest threat to the public health based on an assessment of:
  - a. The risk of noncompliance with subsection (1).
- b. Purchase amounts.

- c. Manner of medical practice.
  - d. Any other factor set by the State Health Officer.

The Attorney General shall consult and coordinate with federal law enforcement agencies. The Department of Law Enforcement shall coordinate the efforts of local law enforcement agencies.

2. On the 3rd day after the effective date of this act,
the Department of Law Enforcement or local law enforcement
agencies shall enter the business premises of the dispensing
practitioners identified as posing the greatest threat to public

Page 89 of 91

health and quarantine the inventory of controlled substances
listed in Schedule II or Schedule III as provided in s. 893.03,
Florida Statutes, of such dispensing practitioners on site.

- 3. The Department of Law Enforcement or local law enforcement agencies shall ensure the security of such inventory 24 hours a day through the 10th day after the effective date of this act or until the inventory is validly transferred pursuant to subsection (1), whichever is earlier.
- 4. On the 11th day after the effective date of this act, any remaining inventory of controlled substances listed in Schedule II or Schedule III as provided in s. 893.03, Florida Statutes, purchased for dispensing by practitioners is deemed contraband under s. 893.12, Florida Statutes. The Department of Law Enforcement or local law enforcement agencies shall seize the inventory and comply with the provisions of s. 893.12, Florida Statutes, to destroy it.
- (c) In order to implement the provisions of this subsection, the sum of \$3 million of nonrecurring funds from the General Revenue Fund is appropriated to the Department of Law Enforcement for the 2010-2011 fiscal year. The Department of Law Enforcement shall expend the appropriation by reimbursing local law enforcement agencies for the overtime-hour costs associated with securing the quarantined controlled substance inventory as provided in paragraph (b) and activities related to investigation and prosecution of crimes related to prescribed controlled substances. If requests for reimbursement exceed the amount appropriated, the reimbursements shall be prorated by the hours of overtime per requesting agency at a maximum of one law

2521	enforcement officer per quarantine site.
2522	(3) REPEAL.—This section is repealed January 1, 2013.
2523	Section 27. This act shall take effect July 1, 2011.

Page 91 of 91