2011

1	A bill to be entitled
2	An act relating to growth management; amending s.
3	163.3161, F.S.; redesignating the "Local Government
4	Comprehensive Planning and Land Development Regulation
5	Act" as the "Community Planning Act"; revising and
6	providing intent and purpose of act; amending s. 163.3164,
7	F.S.; revising definitions; amending s. 163.3167, F.S.;
8	revising scope of the act; revising and providing duties
9	of local governments and municipalities relating to
10	comprehensive plans; deleting retroactive effect; creating
11	s. 163.3168, F.S.; encouraging local governments to apply
12	for certain innovative planning tools; authorizing the
13	state land planning agency and other appropriate state and
14	regional agencies to use direct and indirect technical
15	assistance; amending s. 163.3171, F.S.; providing
16	legislative intent; amending s. 163.3174, F.S.; deleting
17	certain notice requirements relating to the establishment
18	of local planning agencies by a governing body; amending
19	s. 163.3177, F.S.; revising and providing duties of local
20	governments; revising and providing required and optional
21	elements of comprehensive plans; revising requirements of
22	schedules of capital improvements; revising and providing
23	provisions relating to capital improvements elements;
24	revising major objectives of, and procedures relating to,
25	the local comprehensive planning process; revising and
26	providing required and optional elements of future land
27	use plans; providing required transportation elements;
28	revising and providing required conservation elements;
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29 revising and providing required housing elements; revising and providing required coastal management elements; 30 31 revising and providing required intergovernmental 32 coordination elements; amending s. 163.31777, F.S.; revising requirements relating to public schools' 33 34 interlocal agreements; deleting duties of the Office of 35 Educational Facilities, the state land planning agency, 36 and local governments relating to such agreements; 37 deleting an exemption; amending s. 163.3178, F.S.; 38 deleting a deadline for local governments to amend coastal 39 management elements and future land use maps; amending s. 163.3180, F.S.; revising and providing provisions relating 40 to concurrency; revising concurrency requirements; 41 42 revising application and findings; revising local 43 government requirements; revising and providing 44 requirements relating to transportation concurrency, transportation concurrency exception areas, urban infill, 45 urban redevelopment, urban service, downtown 46 47 revitalization areas, transportation concurrency 48 management areas, long-term transportation and school 49 concurrency management systems, development of regional 50 impact, school concurrency, service areas, financial 51 feasibility, interlocal agreements, and multimodal 52 transportation districts; revising duties of the Office of 53 Program Policy Analysis and the state land planning 54 agency; providing requirements for local plans; providing 55 for the limiting the liability of local governments under 56 certain conditions; amending s. 163.3182, F.S.; revising

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57	definitions; revising provisions relating to
58	transportation deficiency plans and projects; amending s.
59	163.3184, F.S.; providing a definition; providing
60	requirements for comprehensive plans and plan amendments;
61	providing a expedited state review process for adoption of
62	comprehensive plan amendments; providing requirements for
63	the adoption of comprehensive plan amendments; creating
64	the state-coordinated review process; providing and
65	revising provisions relating to the review process;
66	revising requirements relating to local government
67	transmittal of proposed plan or amendments; providing for
68	comment by reviewing agencies; deleting provisions
69	relating to regional, county, and municipal review;
70	revising provisions relating to state land planning agency
71	review; revising provisions relating to local government
72	review of comments; deleting provisions relating to notice
73	of intent and processes for compliance and noncompliance;
74	providing procedures for administrative challenges to
75	plans and plan amendments; providing for compliance
76	agreements; providing for mediation and expeditious
77	resolution; revising powers and duties of the
78	administration commission; revising provisions relating to
79	areas of critical state concern; providing for concurrent
80	zoning; amending s. 163.3187, F.S.; deleting provisions
81	relating to the amendment of adopted comprehensive plan
82	and providing the process for adoption of small-scale
83	comprehensive plan amendments; repealing s. 163.3189,
84	F.S., relating to process for amendment of adopted
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85 comprehensive plan; amending s. 163.3191, F.S., relating 86 to the evaluation and appraisal of comprehensive plans; 87 providing and revising local government requirements 88 including notice, amendments, compliance, mediation, 89 reports, and scoping meetings; amending s. 163.3229, F.S.; revising limitations on duration of development 90 91 agreements; amending s. 163.3235, F.S.; revising 92 requirements for periodic reviews of a development 93 agreements; amending s. 163.3239, F.S.; revising recording 94 requirements; amending s. 163.3243, F.S.; revising parties 95 who may file an action for injunctive relief; amending s. 163.3245, F.S.; revising provisions relating to optional 96 97 sector plans; authorizing the adoption of sector plans 98 under certain circumstances; repealing s. 163.3246, F.S., 99 relating to local government comprehensive planning 100 certification program; repealing s. 163.32465, F.S., 101 relating to state review of local comprehensive plans in 102 urban areas; repealing s. 163.3247, F.S., relating to the 103 Century Commission for a Sustainable Florida; creating s. 104 163.3248, F.S.; providing for the designation of rural 105 land stewardship areas; providing purposes and 106 requirements for the establishment of such areas; 107 providing for the creation of rural land stewardship 108 overlay zoning district and transferable rural land use 109 credits; providing certain limitation relating to such 110 credits; providing for incentives; providing legislative intent; amending s. 380.06, F.S.; revising exemptions; 111 revising provisions to conform to changes made by this 112 Page 4 of 284

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113	act; repealing Rules 9J-5 and 9J-11.023, Florida
114	Administrative Code, relating to minimum criteria for
115	review of local government comprehensive plans and plan
116	amendments, evaluation and appraisal reports, land
117	development regulations and determinations of compliance;
118	amending ss. 70.51, 163.06, 163.2517, 163.3162, 163.3217,
119	163.3220, 163.3221, 163.3229, 163.360, 163.516, 171.203,
120	186.513, 189.415, 190.004, 190.005, 193.501, 287.042,
121	288.063, 288.975, 290.0475, 311.07, 331.319, 339.155,
122	339.2819, 369.303, 369.321, 378.021, 380.06, 380.115,
123	380.031, 380.061, 380.065, 403.50665, 403.973, 420.5095,
124	420.615, 420.5095, 420.9071, 420.9076, 720.403, 1013.30,
125	and 1013.33, F.S.; revising provisions to conform to
126	changes made by this act; requiring the state land
127	planning agency to review certain administrative and
128	judicial proceedings; providing procedures for such
129	review; affirming statutory construction with respect to
130	other legislation passed at the same session; providing a
131	directive of the Division of Statutory Revision; providing
132	an effective date.
133	
134	Be It Enacted by the Legislature of the State of Florida:
135	
136	Section 1. Subsection (26) of section 70.51, Florida
137	Statutes, is amended to read:
138	70.51 Land use and environmental dispute resolution
139	(26) A special magistrate's recommendation under this
140	section constitutes data in support of, and a support document
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141 for, a comprehensive plan or comprehensive plan amendment, but 142 is not, in and of itself, dispositive of a determination of 143 compliance with chapter 163. Any comprehensive plan amendment 144 necessary to carry out the approved recommendation of a special 145 magistrate under this section is exempt from the twice-a-year 146 limit on plan amendments and may be adopted by the local 147 government amendments in s. 163.3184(16)(d). 148 Section 2. Paragraphs (h) through (l) of subsection (3) of section 163.06, Florida Statutes, are redesignated as paragraphs 149 (g) through (k), respectively, and present paragraph (g) of that 150 subsection is amended to read: 151 152 163.06 Miami River Commission.-153 The policy committee shall have the following powers (3) 154 and duties: 155 (g) Coordinate a joint planning area agreement between the 156 Department of Community Affairs, the city, and the county under 157 the provisions of s. 163.3177(11)(a), (b), and (c). 158 Section 3. Subsection (4) of section 163.2517, Florida 159 Statutes, is amended to read: 160 163.2517 Designation of urban infill and redevelopment 161 area.-162 (4) In order for a local government to designate an urban 163 infill and redevelopment area, it must amend its comprehensive 164 land use plan under s. 163.3187 to delineate the boundaries of the urban infill and redevelopment area within the future land 165 use element of its comprehensive plan pursuant to its adopted 166 urban infill and redevelopment plan. The state land planning 167 agency shall review the boundary delineation of the urban infill 168 Page 6 of 284

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169 and redevelopment area in the future land use element under s. 170 163.3184. However, an urban infill and redevelopment plan 171 adopted by a local government is not subject to review for 172 compliance as defined by s. 163.3184(1)(b), and the local 173 government is not required to adopt the plan as a comprehensive 174 plan amendment. An amendment to the local comprehensive plan to 175 designate an urban infill and redevelopment area is exempt from 176 the twice-a-year amendment limitation of s. 163.3187. 177 Section 4. Section 163.3161, Florida Statutes, is amended to read: 178 179 163.3161 Short title; intent and purpose.-180 This part shall be known and may be cited as the (1)181 "Community Local Government Comprehensive Planning and Land 182 Development Regulation Act." 183 (2)In conformity with, and in furtherance of, the purpose 184 of the Florida Environmental Land and Water Management Act of 185 1972, chapter 380, It is the purpose of this act to utilize and 186 strengthen the existing role, processes, and powers of local 187 governments in the establishment and implementation of 188 comprehensive planning programs to guide and manage control 189 future development consistent with the proper role of local 190 government. 191 It is the intent of this act to focus the state role (3)192 in managing growth under this act to protecting the functions of 193 important state resources and facilities. (4) 194 It is the intent of this act that the ability of its 195 adoption is necessary so that local governments to can preserve 196 and enhance present advantages; encourage the most appropriate

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197 use of land, water, and resources, consistent with the public 198 interest; overcome present handicaps; and deal effectively with 199 future problems that may result from the use and development of 200 land within their jurisdictions. Through the process of 201 comprehensive planning, it is intended that units of local 202 government can preserve, promote, protect, and improve the 203 public health, safety, comfort, good order, appearance, 204 convenience, law enforcement and fire prevention, and general 205 welfare; prevent the overcrowding of land and avoid undue 206 concentration of population; facilitate the adequate and 207 efficient provision of transportation, water, sewerage, schools, 208 parks, recreational facilities, housing, and other requirements and services; and conserve, develop, utilize, and protect 209 210 natural resources within their jurisdictions.

211 <u>(5)(4)</u> It is the intent of this act to encourage and 212 <u>ensure</u> assure cooperation between and among municipalities and 213 counties and to encourage and assure coordination of planning 214 and development activities of units of local government with the 215 planning activities of regional agencies and state government in 216 accord with applicable provisions of law.

217 <u>(6)(5)</u> It is the intent of this act that adopted 218 comprehensive plans shall have the legal status set out in this 219 act and that no public or private development shall be permitted 220 except in conformity with comprehensive plans, or elements or 221 portions thereof, prepared and adopted in conformity with this 222 act.

223 (7) (6) It is the intent of this act that the activities of 224 units of local government in the preparation and adoption of

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225 comprehensive plans, or elements or portions therefor, shall be 226 conducted in conformity with the provisions of this act.

227 <u>(8)(7)</u> The provisions of this act in their interpretation 228 and application are declared to be the minimum requirements 229 necessary to accomplish the stated intent, purposes, and 230 objectives of this act; to protect human, environmental, social, 231 and economic resources; and to maintain, through orderly growth 232 and development, the character and stability of present and 233 future land use and development in this state.

234 (9) (9) (8) It is the intent of the Legislature that the repeal 235 of ss. 163.160 through 163.315 by s. 19 of chapter 85-55, Laws 236 of Florida, and amendments to this part by this chapter law, 237 shall not be interpreted to limit or restrict the powers of 238 municipal or county officials, but shall be interpreted as a 239 recognition of their broad statutory and constitutional powers 240 to plan for and regulate the use of land. It is, further, the 241 intent of the Legislature to reconfirm that ss. 163.3161 through 242 163.3248 163.3215 have provided and do provide the necessary 243 statutory direction and basis for municipal and county officials 244 to carry out their comprehensive planning and land development 245 regulation powers, duties, and responsibilities.

246 <u>(10) (9)</u> It is the intent of the Legislature that all 247 governmental entities in this state recognize and respect 248 judicially acknowledged or constitutionally protected private 249 property rights. It is the intent of the Legislature that all 250 rules, ordinances, regulations, and programs adopted under the 251 authority of this act must be developed, promulgated, 252 implemented, and applied with sensitivity for private property

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rights and not be unduly restrictive, and property owners must be free from actions by others which would harm their property. Full and just compensation or other appropriate relief must be provided to any property owner for a governmental action that is determined to be an invalid exercise of the police power which constitutes a taking, as provided by law. Any such relief must be determined in a judicial action.

260 (11) It is the intent of this part that the traditional 261 economic base of this state, agriculture, tourism, and military 262 presence, be recognized and protected. Further, it is the intent 263 of this part to encourage economic diversification, workforce 264 development, and community planning.

(12) It is the intent of this part that new statutory requirements created by the Legislature will not require a local government whose plan has been found to be in compliance with this part to adopt amendments implementing the new statutory requirements until the evaluation and appraisal period provided in s. 163.3191, unless otherwise specified in law. However, any new amendments must comply with the requirements of this part.

272 Section 5. Subsections (2) through (5) of section 273 163.3162, Florida Statutes, are renumbered as subsections (1) 274 through (4), respectively, and present subsections (1) and (5) 275 of that section are amended to read:

276

163.3162 Agricultural Lands and Practices Act.-

277 (1) SHORT TITLE.—This section may be cited as the 278 "Agricultural Lands and Practices Act."

279 <u>(4) (5)</u> AMENDMENT TO LOCAL GOVERNMENT COMPREHENSIVE PLAN.—
280 The owner of a parcel of land defined as an agricultural enclave
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281 under s. 163.3164(33) may apply for an amendment to the local 282 government comprehensive plan pursuant to s. 163.3184 163.3187. 283 Such amendment is presumed not to be urban sprawl as defined in 284 s. 163.3164 if it includes consistent with rule 9J-5.006(5), 285 Florida Administrative Code, and may include land uses and 286 intensities of use that are consistent with the uses and 287 intensities of use of the industrial, commercial, or residential 288 areas that surround the parcel. This presumption may be rebutted 289 by clear and convincing evidence. Each application for a 290 comprehensive plan amendment under this subsection for a parcel 291 larger than 640 acres must include appropriate new urbanism 292 concepts such as clustering, mixed-use development, the creation 293 of rural village and city centers, and the transfer of 294 development rights in order to discourage urban sprawl while 295 protecting landowner rights.

296 (a) The local government and the owner of a parcel of land 297 that is the subject of an application for an amendment shall 298 have 180 days following the date that the local government 299 receives a complete application to negotiate in good faith to reach consensus on the land uses and intensities of use that are 300 301 consistent with the uses and intensities of use of the 302 industrial, commercial, or residential areas that surround the 303 parcel. Within 30 days after the local government's receipt of 304 such an application, the local government and owner must agree in writing to a schedule for information submittal, public 305 hearings, negotiations, and final action on the amendment, which 306 schedule may thereafter be altered only with the written consent 307 308 of the local government and the owner. Compliance with the

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309 schedule in the written agreement constitutes good faith 310 negotiations for purposes of paragraph (c).

Upon conclusion of good faith negotiations under 311 (b) 312 paragraph (a), regardless of whether the local government and 313 owner reach consensus on the land uses and intensities of use 314 that are consistent with the uses and intensities of use of the 315 industrial, commercial, or residential areas that surround the parcel, the amendment must be transmitted to the state land 316 317 planning agency for review pursuant to s. 163.3184. If the local 318 government fails to transmit the amendment within 180 days after 319 receipt of a complete application, the amendment must be 320 immediately transferred to the state land planning agency for 321 such review at the first available transmittal cycle. A plan 322 amendment transmitted to the state land planning agency 323 submitted under this subsection is presumed not to be urban 324 sprawl as defined in s. 163.3164 consistent with rule 9J-325 5.006(5), Florida Administrative Code. This presumption may be 326 rebutted by clear and convincing evidence.

(c) If the owner fails to negotiate in good faith, a plan amendment submitted under this subsection is not entitled to the rebuttable presumption under this subsection in the negotiation and amendment process.

(d) Nothing within this subsection relating to agricultural enclaves shall preempt or replace any protection currently existing for any property located within the boundaries of the following areas:

3351. The Wekiva Study Area, as described in s. 369.316; or3362. The Everglades Protection Area, as defined in s.

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337 373.4592(2). 338 Section 6. Section 163.3164, Florida Statutes, is amended 339 to read: 340 163.3164 Community Local Government Comprehensive Planning 341 and Land Development Regulation Act; definitions.-As used in 342 this act: "Administration Commission" means the Governor and the 343 (1)344 Cabinet, and for purposes of this chapter the commission shall 345 act on a simple majority vote, except that for purposes of imposing the sanctions provided in s. 163.3184(8)(11), 346 347 affirmative action shall require the approval of the Governor and at least two three other members of the commission. 348 349 "Affordable housing" has the same meaning as in s. (2) 350 420.0004(3). 351 (3) (33) "Agricultural enclave" means an unincorporated, 352 undeveloped parcel that: 353 Is owned by a single person or entity; (a) 354 Has been in continuous use for bona fide agricultural (b) 355 purposes, as defined by s. 193.461, for a period of 5 years 356 prior to the date of any comprehensive plan amendment 357 application; 358 (C) Is surrounded on at least 75 percent of its perimeter 359 by: 360 Property that has existing industrial, commercial, or 1. residential development; or 361 Property that the local government has designated, in 362 2. the local government's comprehensive plan, zoning map, and 363 364 future land use map, as land that is to be developed for Page 13 of 284

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365 industrial, commercial, or residential purposes, and at least 75 366 percent of such property is existing industrial, commercial, or 367 residential development;

(d) Has public services, including water, wastewater, transportation, schools, and recreation facilities, available or such public services are scheduled in the capital improvement element to be provided by the local government or can be provided by an alternative provider of local government infrastructure in order to ensure consistency with applicable concurrency provisions of s. 163.3180; and

(e) Does not exceed 1,280 acres; however, if the property is surrounded by existing or authorized residential development that will result in a density at buildout of at least 1,000 residents per square mile, then the area shall be determined to be urban and the parcel may not exceed 4,480 acres.

380 (4) "Antiquated subdivision" means a subdivision that was 381 recorded or approved more than 20 years ago and that has substantially failed to be built and the continued buildout of 382 383 the subdivision in accordance with the subdivision's zoning and 384 land use purposes would cause an imbalance of land uses and 385 would be detrimental to the local and regional economies and 386 environment, hinder current planning practices, and lead to 387 inefficient and fiscally irresponsible development patterns as 388 determined by the respective jurisdiction in which the 389 subdivision is located.

390 <u>(5)(2)</u> "Area" or "area of jurisdiction" means the total 391 area qualifying under the provisions of this act, whether this 392 be all of the lands lying within the limits of an incorporated Page 14 of 284

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municipality, lands in and adjacent to incorporated 393 394 municipalities, all unincorporated lands within a county, or 395 areas comprising combinations of the lands in incorporated municipalities and unincorporated areas of counties. 396 397 (6) "Capital improvement" means physical assets 398 constructed or purchased to provide, improve, or replace a 399 public facility and which are typically large scale and high in 400 cost. The cost of a capital improvement is generally nonrecurring and may require multiyear financing. For the 401 purposes of this part, physical assets that have been identified 402 403 as existing or projected needs in the individual comprehensive 404 plan elements shall be considered capital improvements. 405 (7) (3) "Coastal area" means the 35 coastal counties and 406 all coastal municipalities within their boundaries designated 407 coastal by the state land planning agency. 408 (8) "Compatibility" means a condition in which land uses 409 or conditions can coexist in relative proximity to each other in 410 a stable fashion over time such that no use or condition is 411 unduly negatively impacted directly or indirectly by another use 412 or condition. 413 (9) (4) "Comprehensive plan" means a plan that meets the 414 requirements of ss. 163.3177 and 163.3178. 415 (10) "Deepwater ports" means the ports identified in s. 416 403.021(9). "Density" means an objective measurement of the 417 (11) number of people or residential units allowed per unit of land, 418 419 such as residents or employees per acre. 420 (12) (5) "Developer" means any person, including a Page 15 of 284

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421 governmental agency, undertaking any development as defined in 422 this act.

423 <u>(13)(6)</u> "Development" has the <u>same</u> meaning <u>as given it</u> in 424 s. 380.04.

425 (14) (7) "Development order" means any order granting,
426 denying, or granting with conditions an application for a
427 development permit.

428 <u>(15)(8)</u> "Development permit" includes any building permit, 429 zoning permit, subdivision approval, rezoning, certification, 430 special exception, variance, or any other official action of 431 local government having the effect of permitting the development 432 of land.

433 <u>(16) (25)</u> "Downtown revitalization" means the physical and 434 economic renewal of a central business district of a community 435 as designated by local government, and includes both downtown 436 development and redevelopment.

437 (17) "Floodprone areas" means areas inundated during a
 438 100-year flood event or areas identified by the National Flood
 439 Insurance Program as an A Zone on flood insurance rate maps or
 440 flood hazard boundary maps.

441 (18) "Goal" means the long-term end toward which programs
442 or activities are ultimately directed.

(19) (9) "Governing body" means the board of county commissioners of a county, the commission or council of an incorporated municipality, or any other chief governing body of a unit of local government, however designated, or the combination of such bodies where joint utilization of the provisions of this act is accomplished as provided herein.

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449 (20) (10) "Governmental agency" means: 450 (a) The United States or any department, commission, 451 agency, or other instrumentality thereof. 452 (b) This state or any department, commission, agency, or 453 other instrumentality thereof. 454 Any local government, as defined in this section, or (C) 455 any department, commission, agency, or other instrumentality 456 thereof. 457 (d) Any school board or other special district, authority, 458 or governmental entity. 459 (21) "Intensity" means an objective measurement of the 460 extent to which land may be developed or used, including the 461 consumption or use of the space above, on, or below ground; the 462 measurement of the use of or demand on natural resources; and 463 the measurement of the use of or demand on facilities and 464 services. 465 (22) "Internal trip capture" means trips generated by a 466 mixed-use project that travel from one on-site land use to 467 another on-site land use without using the external road 468 network. 469 (23) (11) "Land" means the earth, water, and air, above, 470 below, or on the surface, and includes any improvements or 471 structures customarily regarded as land. 472 (24) (22) "Land development regulation commission" means a commission designated by a local government to develop and 473 recommend, to the local governing body, land development 474 regulations which implement the adopted comprehensive plan and 475 476 to review land development regulations, or amendments thereto, Page 17 of 284

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477 for consistency with the adopted plan and report to the 478 governing body regarding its findings. The responsibilities of 479 the land development regulation commission may be performed by 480 the local planning agency.

481 (25)(23) "Land development regulations" means ordinances 482 enacted by governing bodies for the regulation of any aspect of 483 development and includes any local government zoning, rezoning, 484 subdivision, building construction, or sign regulations or any 485 other regulations controlling the development of land, except 486 that this definition shall not apply in s. 163.3213.

487 <u>(26) (12)</u> "Land use" means the development that has 488 occurred on the land, the development that is proposed by a 489 developer on the land, or the use that is permitted or 490 permissible on the land under an adopted comprehensive plan or 491 element or portion thereof, land development regulations, or a 492 land development code, as the context may indicate.

493 (27) "Level of service" means an indicator of the extent
494 or degree of service provided by, or proposed to be provided by,
495 a facility based on and related to the operational
496 characteristics of the facility. Level of service shall indicate
497 the capacity per unit of demand for each public facility.

498 <u>(28)(13)</u> "Local government" means any county or 499 municipality.

500 <u>(29) (14)</u> "Local planning agency" means the agency 501 designated to prepare the comprehensive plan or plan amendments 502 required by this act.

503 <u>(30)(15)</u> A "Newspaper of general circulation" means a 504 newspaper published at least on a weekly basis and printed in

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505 the language most commonly spoken in the area within which it 506 circulates, but does not include a newspaper intended primarily 507 for members of a particular professional or occupational group, 508 a newspaper whose primary function is to carry legal notices, or 509 a newspaper that is given away primarily to distribute 510 advertising.

511 (31) "New town" means an urban activity center and 512 community designated on the future land use map of sufficient 513 size, population and land use composition to support a variety of economic and social activities consistent with an urban area 514 515 designation. New towns shall include basic economic activities; 516 all major land use categories, with the possible exception of 517 agricultural and industrial; and a centrally provided full range 518 of public facilities and services that demonstrate internal trip 519 capture. A new town shall be based on a master development plan. 520 (32)

520 <u>(32) "Objective" means a specific, measurable,</u> 521 <u>intermediate end that is achievable and marks progress toward a</u> 522 <u>goal.</u>

523 (33)(16) "Parcel of land" means any quantity of land 524 capable of being described with such definiteness that its 525 locations and boundaries may be established, which is designated 526 by its owner or developer as land to be used, or developed as, a 527 unit or which has been used or developed as a unit.

528 <u>(34) (17)</u> "Person" means an individual, corporation, 529 governmental agency, business trust, estate, trust, partnership, 530 association, two or more persons having a joint or common 531 interest, or any other legal entity.

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(35) "Policy" means the way in which programs and

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533	activities are conducted to achieve an identified goal.
534	(36) (28) "Projects that promote public transportation"
535	means projects that directly affect the provisions of public
536	transit, including transit terminals, transit lines and routes,
537	separate lanes for the exclusive use of public transit services,
538	transit stops (shelters and stations), office buildings or
539	projects that include fixed-rail or transit terminals as part of
540	the building, and projects which are transit oriented and
541	designed to complement reasonably proximate planned or existing
542	public facilities.
543	(37) (24) "Public facilities" means major capital
544	improvements, including , but not limited to, transportation,
545	sanitary sewer, solid waste, drainage, potable water,
546	educational, parks and recreational, and health systems and
547	facilities, and spoil disposal sites for maintenance dredging
548	located in the intracoastal waterways, except for spoil disposal
549	sites owned or used by ports listed in s. 403.021(9)(b).
550	(38) (18) "Public notice" means notice as required by s.
551	125.66(2) for a county or by s. 166.041(3)(a) for a
552	municipality. The public notice procedures required in this part
553	are established as minimum public notice procedures.
554	(39) (19) "Regional planning agency" means the <u>council</u>
555	created pursuant to chapter 186 agency designated by the state
556	land planning agency to exercise responsibilities under law in a
557	particular region of the state.
558	(40) "Seasonal population" means part-time inhabitants who
559	use, or may be expected to use, public facilities or services,
560	but are not residents and includes tourists, migrant

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561	farmworkers, and other short-term and long-term visitors.
562	(41) (31) " Optional Sector plan" means <u>the</u> an optional
563	process authorized by s. 163.3245 in which one or more local
564	governments <u>engage in long-term planning for a large area and</u> by
565	agreement with the state land planning agency are allowed to
566	address <u>regional</u> development-of-regional-impact issues <u>through</u>
567	adoption of detailed specific area plans within the planning
568	area within certain designated geographic areas identified in
569	the local comprehensive plan as a means of fostering innovative
570	planning and development strategies in s. 163.3177(11)(a) and
571	(b) , furthering the purposes of this part and part I of chapter
572	380, reducing overlapping data and analysis requirements,
573	protecting regionally significant resources and facilities, and
574	addressing extrajurisdictional impacts. The term includes an
575	optional sector plan that was adopted before the effective date
576	of this act.
576 577	<u>of this act.</u> (42) (20) "State land planning agency" means the Department
577	(42) (20) "State land planning agency" means the Department
577 578	(42) (20) "State land planning agency" means the Department of Community Affairs.
577 578 579	(42) (20) "State land planning agency" means the Department of Community Affairs. (43) (21) "Structure" has the <u>same</u> meaning <u>as in</u> given it
577 578 579 580	<u>(42)</u> "State land planning agency" means the Department of Community Affairs. <u>(43)</u> (21) "Structure" has the <u>same</u> meaning <u>as in</u> given it by s. 380.031(19).
577 578 579 580 581	(42) (20) "State land planning agency" means the Department of Community Affairs. (43) (21) "Structure" has the <u>same</u> meaning <u>as in</u> given it by s. 380.031(19). (44) "Suitability" means the degree to which the existing characteristics and limitations of land and water are compatible
577 578 579 580 581 582	<u>(42)</u> (20) "State land planning agency" means the Department of Community Affairs. <u>(43)</u> (21) "Structure" has the <u>same</u> meaning <u>as in</u> given it by s. 380.031(19). <u>(44)</u> "Suitability" means the degree to which the existing characteristics and limitations of land and water are compatible
577 578 579 580 581 582 583	<u>(42)</u> (20) "State land planning agency" means the Department of Community Affairs. <u>(43)</u> (21) "Structure" has the <u>same</u> meaning <u>as in</u> given it by s. 380.031(19). <u>(44) "Suitability" means the degree to which the existing</u> <u>characteristics and limitations of land and water are compatible</u> with a proposed use or development.
577 578 579 580 581 582 583 583	(42)(20) "State land planning agency" means the Department of Community Affairs. (43)(21) "Structure" has the <u>same</u> meaning <u>as in</u> given it by s. 380.031(19). (44) "Suitability" means the degree to which the existing characteristics and limitations of land and water are compatible with a proposed use or development. (45) "Transit-oriented development" means a project or
577 578 579 580 581 582 583 583 584	<u>(42) (20)</u> "State land planning agency" means the Department of Community Affairs. <u>(43) (21)</u> "Structure" has the <u>same</u> meaning <u>as in</u> given it by s. 380.031(19). <u>(44) "Suitability" means the degree to which the existing</u> <u>characteristics and limitations of land and water are compatible</u> with a proposed use or development. <u>(45) "Transit-oriented development" means a project or</u> <u>projects, in areas identified in a local government</u>

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589 <u>character, interconnected with other land uses, bicycle and</u> 590 <u>pedestrian friendly, and designed to support frequent transit</u> 591 <u>service operating through, collectively or separately, rail,</u> 592 <u>fixed guideway, streetcar, or bus systems on dedicated</u> 593 facilities or available roadway connections.

594 <u>(46)(30)</u> "Transportation corridor management" means the 595 coordination of the planning of designated future transportation 596 corridors with land use planning within and adjacent to the 597 corridor to promote orderly growth, to meet the concurrency 598 requirements of this chapter, and to maintain the integrity of 599 the corridor for transportation purposes.

600 "Urban infill" means the development of vacant (47) (27) 601 parcels in otherwise built-up areas where public facilities such 602 as sewer systems, roads, schools, and recreation areas are 603 already in place and the average residential density is at least 604 five dwelling units per acre, the average nonresidential 605 intensity is at least a floor area ratio of 1.0 and vacant, 606 developable land does not constitute more than 10 percent of the 607 area.

608 <u>(48)(26)</u> "Urban redevelopment" means demolition and 609 reconstruction or substantial renovation of existing buildings 610 or infrastructure within urban infill areas, existing urban 611 service areas, or community redevelopment areas created pursuant 612 to part III.

613 <u>(49)(29)</u> "Urban service area" means built-up areas where 614 public facilities and services, including, but not limited to, 615 central water and sewer capacity and roads, are already in place 616 or are committed in the first 3 years of the capital improvement

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617 schedule. In addition, for counties that qualify as dense urban 618 land areas under subsection (34), the nonrural area of a county 619 which has adopted into the county charter a rural area 620 designation or areas identified in the comprehensive plan as 621 urban service areas or urban growth boundaries on or before July 622 1, 2009, are also urban service areas under this definition. 623 (50) "Urban sprawl" means a development pattern characterized by low density, automobile-dependent development 624 625 with either a single use or multiple uses that are not 626 functionally related, requiring the extension of public facilities and services in an inefficient manner, and failing to 627 628 provide a clear separation between urban and rural uses. 629 (32) "Financial feasibility" means that sufficient 630 revenues are currently available or will be available from 631 committed funding sources for the first 3 years, or will be 632 available from committed or planned funding sources for years 4 633 and 5, of a 5-year capital improvement schedule for financing 634 capital improvements, such as ad valorem taxes, bonds, state and 635 federal funds, tax revenues, impact fees, and developer 636 contributions, which are adequate to fund the projected costs of 637 the capital improvements identified in the comprehensive plan 638 necessary to ensure that adopted level-of-service standards are 639 achieved and maintained within the period covered by the 5-year 640 schedule of capital improvements. A comprehensive plan shall be 641 deemed financially feasible for transportation and school 642 facilities throughout the planning period addressed by the capital improvements schedule if it can be demonstrated that the 643 644 level-of-service standards will be achieved and maintained by Page 23 of 284

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the end of the planning period even if in a particular year such 645 improvements are not concurrent as required by s. 163.3180. 646 647 (34) "Dense urban land area" means: 648 (a) A municipality that has an average of at least 1,000 649 people per square mile of land area and a minimum total 650 population of at least 5,000; 651 A county, including the municipalities located (b) 652 therein, which has an average of at least 1,000 people per 653 square mile of land area; or 654 (c) A county, including the municipalities located 655 therein, which has a population of at least 1 million. 656 657 The Office of Economic and Demographic Research within the 658 Legislature shall annually calculate the population and density 659 criteria needed to determine which jurisdictions qualify as 660 dense urban land areas by using the most recent land area data 661 from the decennial census conducted by the Bureau of the Census 662 of the United States Department of Commerce and the latest 663 available population estimates determined pursuant to s. 664 186.901. If any local government has had an annexation, contraction, or new incorporation, the Office of Economic and 665 666 Demographic Research shall determine the population density 667 using the new jurisdictional boundaries as recorded in accordance with s. 171.091. The Office of Economic and 668 669 Demographic Research shall submit to the state land planning agency a list of jurisdictions that meet the total population 670 and density criteria necessary for designation as a dense urban 671 672 land area by July 1, 2009, and every year thereafter. The state Page 24 of 284

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673 land planning agency shall publish the list of jurisdictions on 674 its Internet website within 7 days after the list is received. 675 The designation of jurisdictions that qualify or do not qualify 676 as a dense urban land area is effective upon publication on the 677 state land planning agency's Internet website. 678 Section 7. Section 163.3167, Florida Statutes, is amended 679 to read: 680 163.3167 Scope of act.-The several incorporated municipalities and counties 681 (1)682 shall have power and responsibility: To plan for their future development and growth. 683 (a) 684 To adopt and amend comprehensive plans, or elements or (b) portions thereof, to guide their future development and growth. 685 686 (C) To implement adopted or amended comprehensive plans by the adoption of appropriate land development regulations or 687 688 elements thereof. 689 To establish, support, and maintain administrative (d) 690 instruments and procedures to carry out the provisions and 691 purposes of this act. 692 693 The powers and authority set out in this act may be employed by 694 municipalities and counties individually or jointly by mutual 695 agreement in accord with the provisions of this act and in such 696 combinations as their common interests may dictate and require. 697 (2) Each local government shall maintain prepare a 698 comprehensive plan of the type and in the manner set out in this part or prepare amendments to its existing comprehensive plan to 699 700 conform it to the requirements of this part and in the manner

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701 set out in this part. In accordance with s. 163.3184, each local 702 government shall submit to the state land planning agency its 703 complete proposed comprehensive plan or its complete 704 comprehensive plan as proposed to be amended. 705 (3) When a local government has not prepared all of the 706 required elements or has not amended its plan as required by 707 subsection (2), the regional planning agency having 708 responsibility for the area in which the local government lies 709 shall prepare and adopt by rule, pursuant to chapter 120, the 710 missing elements or adopt by rule amendments to the existing plan in accordance with this act by July 1, 1989, or within 1 711 712 year after the dates specified or provided in subsection (2) and 713 the state land planning agency review schedule, whichever is 714 later. The regional planning agency shall provide at least 90 715 days' written notice to any local government whose plan it is 716 required by this subsection to prepare, prior to initiating the 717 planning process. At least 90 days before the adoption by the 718 regional planning agency of a comprehensive plan, or element or 719 portion thereof, pursuant to this subsection, the regional 720 planning agency shall transmit a copy of the proposed 721 comprehensive plan, or element or portion thereof, to the local 722 government and the state land planning agency for written 723 comment. The state land planning agency shall review and comment 724 on such plan, or element or portion thereof, in accordance with s. 163.3184(6). Section 163.3184(6), (7), and (8) shall be 725 726 applicable to the regional planning agency as if it were a 727 governing body. Existing comprehensive plans shall remain in 728 effect until they are amended pursuant to subsection (2), this Page 26 of 284

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729 subsection, s. 163.3187, or s. 163.3189.

730 (3) (4) A municipality established after the effective date 731 of this act shall, within 1 year after incorporation, establish 732 a local planning agency, pursuant to s. 163.3174, and prepare 733 and adopt a comprehensive plan of the type and in the manner set 734 out in this act within 3 years after the date of such 735 incorporation. A county comprehensive plan shall be deemed 736 controlling until the municipality adopts a comprehensive plan 737 in accord with the provisions of this act. If, upon the 738 expiration of the 3-year time limit, the municipality has not 739 adopted a comprehensive plan, the regional planning agency shall 740 prepare and adopt a comprehensive plan for such municipality.

741 <u>(4)(5)</u> Any comprehensive plan, or element or portion 742 thereof, adopted pursuant to the provisions of this act, which 743 but for its adoption after the deadlines established pursuant to 744 previous versions of this act would have been valid, shall be 745 valid.

746 (6) When a regional planning agency is required to prepare 747 or amend a comprehensive plan, or element or portion thereof, 748 pursuant to subsections (3) and (4), the regional planning 749 agency and the local government may agree to a method of 750 compensating the regional planning agency for any verifiable, 751 direct costs incurred. If an agreement is not reached within 6 752 months after the date the regional planning agency assumes 753 planning responsibilities for the local government pursuant to subsections (3) and (4) or by the time the plan or element, or 754 755 portion thereof, is completed, whichever is earlier, the 756 regional planning agency shall file invoices for verifiable, Page 27 of 284

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757 direct costs involved with the governing body. Upon the failure 758 of the local government to pay such invoices within 90 days, the 759 regional planning agency may, upon filing proper vouchers with 760 the Chief Financial Officer, request payment by the Chief 761 Financial Officer from unencumbered revenue or other tax sharing 762 funds due such local government from the state for work actually 763 performed, and the Chief Financial Officer shall pay such 764 vouchers; however, the amount of such payment shall not exceed 50 percent of such funds due such local government in any one 765 766 vear.

767 (7) A local government that is being requested to pay 768 costs may seek an administrative hearing pursuant to ss. 120.569 769 and 120.57 to challenge the amount of costs and to determine if 770 the statutory prerequisites for payment have been complied with. 771 Final agency action shall be taken by the state land planning 772 agency. Payment shall be withheld as to disputed amounts until 773 proceedings under this subsection have been completed.

774 <u>(5)(8)</u> Nothing in this act shall limit or modify the 775 rights of any person to complete any development that has been 776 authorized as a development of regional impact pursuant to 777 chapter 380 or who has been issued a final local development 778 order and development has commenced and is continuing in good 779 faith.

780 (6) (9) The Reedy Creek Improvement District shall exercise 781 the authority of this part as it applies to municipalities, 782 consistent with the legislative act under which it was 783 established, for the total area under its jurisdiction. 784 (7) (10) Nothing in this part shall supersede any provision

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785 of ss. 341.8201-341.842.

786 (11) Each local government is encouraged to articulate a 787 vision of the future physical appearance and qualities of its 788 community as a component of its local comprehensive plan. The 789 vision should be developed through a collaborative planning 790 process with meaningful public participation and shall be 791 adopted by the governing body of the jurisdiction. Neighboring 792 communities, especially those sharing natural resources or 793 physical or economic infrastructure, are encouraged to create 794 collective visions for greater-than-local areas. Such collective 795 visions shall apply in each city or county only to the extent 796 that each local government chooses to make them applicable. The state land planning agency shall serve as a clearinghouse for 797 798 creating a community vision of the future and may utilize the 799 Growth Management Trust Fund, created by s. 186.911, to provide 800 grants to help pay the costs of local visioning programs. When a 801 local vision of the future has been created, a local government 802 should review its comprehensive plan, land development 803 regulations, and capital improvement program to ensure that 804 these instruments will help to move the community toward its 805 vision in a manner consistent with this act and with the state 806 comprehensive plan. A local or regional vision must be 807 consistent with the state vision, when adopted, and be internally consistent with the local or regional plan of which 808 809 it is a component. The state land planning agency shall not adopt minimum criteria for evaluating or judging the form or 810 811 content of a local or regional vision. 812 (8) (12) An initiative or referendum process in regard to Page 29 of 284

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813 any development order or in regard to any local comprehensive 814 plan amendment or map amendment that affects five or fewer 815 parcels of land is prohibited.

816 <u>(9)(13)</u> Each local government shall address in its 817 comprehensive plan, as enumerated in this chapter, the water 818 supply sources necessary to meet and achieve the existing and 819 projected water use demand for the established planning period, 820 considering the applicable plan developed pursuant to s. 821 373.709.

822 (10) (14) (a) If a local government grants a development 823 order pursuant to its adopted land development regulations and 824 the order is not the subject of a pending appeal and the 825 timeframe for filing an appeal has expired, the development 826 order may not be invalidated by a subsequent judicial 827 determination that such land development regulations, or any 828 portion thereof that is relevant to the development order, are 829 invalid because of a deficiency in the approval standards.

(b) This subsection does not preclude or affect the timely
institution of any other remedy available at law or equity,
including a common law writ of certiorari proceeding pursuant to
Rule 9.190, Florida Rules of Appellate Procedure, or an original
proceeding pursuant to s. 163.3215, as applicable.

835 (c) This subsection applies retroactively to any
 836 development order granted on or after January 1, 2002.

837 Section 8. Section 163.3168, Florida Statutes, is created 838 to read:

839163.3168Planning innovations and technical assistance.-840(1)The Legislature recognizes the need for innovative

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841 planning and development strategies to promote a diverse economy 842 and vibrant rural and urban communities, while protecting 843 environmentally sensitive areas. The Legislature further 844 recognizes the substantial advantages of innovative approaches 845 to development directed to meet the needs of urban, rural, and 846 suburban areas. 847 (2) Local governments are encouraged to apply innovative planning tools, including, but not limited to, visioning, sector 848 849 planning, and rural land stewardship area designations to 850 address future new development areas, urban service area 851 designations, urban growth boundaries, and mixed-use, high-852 density development in urban areas. 853 The state land planning agency shall help communities (3) 854 find creative solutions to fostering vibrant, healthy 855 communities, while protecting the functions of important state 856 resources and facilities. The state land planning agency and all 857 other appropriate state and regional agencies may use various 858 means to provide direct and indirect technical assistance within 859 available resources. If plan amendments may adversely impact 860 important state resources or facilities, upon request by the 861 local government, the state land planning agency shall 862 coordinate multi-agency assistance, if needed, in developing an 863 amendment to minimize impacts on such resources or facilities. 864 Section 9. Subsection (4) of section 163.3171, Florida 865 Statutes, is amended to read: 866 163.3171 Areas of authority under this act.-867 (4)The state land planning agency and a Local governments 868 may government shall have the power to enter into agreements Page 31 of 284

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869 with each other and to agree together to enter into agreements 870 with a landowner, developer, or governmental agency as may be 871 necessary or desirable to effectuate the provisions and purposes 872 of ss. 163.3177(6)(h), and (11)(a), (b), and (c), and 163.3245, 873 and 163.3248. It is the Legislature's intent that joint 874 agreements entered into under the authority of this section be 875 liberally, broadly, and flexibly construed to facilitate 876 intergovernmental cooperation between cities and counties and to encourage planning in advance of jurisdictional changes. Joint 877 agreements, executed before or after the effective date of this 878 879 act, include, but are not limited to, agreements that 880 contemplate municipal adoption of plans or plan amendments for 881 lands in advance of annexation of such lands into the 882 municipality, and may permit municipalities and counties to 883 exercise nonexclusive extrajurisdictional authority within 884 incorporated and unincorporated areas. The state land planning 885 agency shall not have authority to interpret, invalidate, or 886 declare inoperative such joint agreements, and the validity of 887 joint agreements may not be a basis for finding plans or plan 888 amendments not in compliance pursuant to the provisions of 889 chapter law. 890 Section 10. Subsection (1) of section 163.3174, Florida 891 Statutes, is amended to read: 892 163.3174 Local planning agency.-893 The governing body of each local government, (1)individually or in combination as provided in s. 163.3171, shall 894 designate and by ordinance establish a "local planning agency," 895 896 unless the agency is otherwise established by law. Page 32 of 284

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897 Notwithstanding any special act to the contrary, all local 898 planning agencies or equivalent agencies that first review 899 rezoning and comprehensive plan amendments in each municipality 900 and county shall include a representative of the school district 901 appointed by the school board as a nonvoting member of the local 902 planning agency or equivalent agency to attend those meetings at 903 which the agency considers comprehensive plan amendments and rezonings that would, if approved, increase residential density 904 905 on the property that is the subject of the application. However, 906 this subsection does not prevent the governing body of the local 907 government from granting voting status to the school board 908 member. The governing body may designate itself as the local 909 planning agency pursuant to this subsection with the addition of 910 a nonvoting school board representative. The governing body 911 shall notify the state land planning agency of the establishment of its local planning agency. All local planning agencies shall 912 913 provide opportunities for involvement by applicable community 914 college boards, which may be accomplished by formal 915 representation, membership on technical advisory committees, or 916 other appropriate means. The local planning agency shall prepare 917 the comprehensive plan or plan amendment after hearings to be 918 held after public notice and shall make recommendations to the 919 governing body regarding the adoption or amendment of the plan. 920 The agency may be a local planning commission, the planning department of the local government, or other instrumentality, 921 including a countywide planning entity established by special 922 act or a council of local government officials created pursuant 923 924 to s. 163.02, provided the composition of the council is fairly Page 33 of 284

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925 representative of all the governing bodies in the county or 926 planning area; however:

927 (a) If a joint planning entity is in existence on the
928 effective date of this act which authorizes the governing bodies
929 to adopt and enforce a land use plan effective throughout the
930 joint planning area, that entity shall be the agency for those
931 local governments until such time as the authority of the joint
932 planning entity is modified by law.

933 (b) In the case of chartered counties, the planning
934 responsibility between the county and the several municipalities
935 therein shall be as stipulated in the charter.

936 Section 11. Section 163.3177, Florida Statutes, is amended 937 to read:

938 163.3177 Required and optional elements of comprehensive 939 plan; studies and surveys.-

940 (1)The comprehensive plan shall provide the consist of 941 materials in such descriptive form, written or graphic, as may 942 be appropriate to the prescription of principles, guidelines, and standards, and strategies for the orderly and balanced 943 944 future economic, social, physical, environmental, and fiscal 945 development of the area that reflects community commitments to 946 implement the plan and its elements. These principles and 947 strategies shall guide future decisions in a consistent manner and shall contain programs and activities to ensure 948 949 comprehensive plans are implemented. The sections of the 950 comprehensive plan containing the principles and strategies, 951 generally provided as goals, objectives, and policies, shall 952 describe how the local government's programs, activities, and

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953	land development regulations will be initiated, modified, or
954	continued to implement the comprehensive plan in a consistent
955	manner. It is not the intent of this part to require the
956	inclusion of implementing regulations in the comprehensive plan
957	but rather to require identification of those programs,
958	activities, and land development regulations that will be part
959	of the strategy for implementing the comprehensive plan and the
960	principles that describe how the programs, activities, and land
961	development regulations will be carried out. The plan shall
962	establish meaningful and predictable standards for the use and
963	development of land and provide meaningful guidelines for the
964	content of more detailed land development and use regulations.
965	(a) The comprehensive plan shall consist of elements as
966	described in this section, and may include optional elements.
967	(b) A local government may include, as part of its adopted
968	plan, documents adopted by reference but not incorporated
969	verbatim into the plan. The adoption by reference must identify
970	the title and author of the document and indicate clearly what
971	provisions and edition of the document is being adopted.
972	(c) The format of these principles and guidelines is at
973	the discretion of the local government, but typically is
974	expressed in goals, objectives, policies, and strategies.
975	(d) Proposed elements shall identify procedures for
976	monitoring, evaluating, and appraising implementation of the
977	plan.
978	(e) When a federal, state, or regional agency has
979	implemented a regulatory program, a local government is not
980	required to duplicate or exceed that regulatory program in its
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981 local comprehensive plan. 982 (f) All mandatory and optional elements of the 983 comprehensive plan and plan amendments shall be based upon a 984 justification by the local government that may include, but not 985 be limited to, surveys, studies, community goals and vision, and 986 other data available at the time of adoption of the 987 comprehensive plan or plan amendment. To be based on data means 988 to react to it in an appropriate way and to the extent necessary 989 indicated by the data available on that particular subject at 990 the time of adoption of the plan or plan amendment at issue. 991 1. Surveys, studies, and data utilized in the preparation 992 of the comprehensive plan shall not be deemed a part of the 993 comprehensive plan unless adopted as a part of it. Copies of 994 such studies, surveys, data, and supporting documents shall be 995 made available for public inspection, and copies of such plans 996 shall be made available to the public upon payment of reasonable charges for reproduction. Support data or summaries shall not be 997 subject to the compliance review process, but the comprehensive 998 999 plan must be clearly based on appropriate data. Support data or 1000 summaries may be used to aid in the determination of compliance 1001 and consistency. 1002 2. Data must be taken from professionally accepted 1003 sources. The application of a methodology utilized in data 1004 collection or whether a particular methodology is professionally 1005 accepted may be evaluated. However, the evaluation shall not 1006 include whether one accepted methodology is better than another. 1007 Original data collection by local governments is not required.

1008 However, local governments may use original data so long as

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)9 methodologies are professionally accepted.

1010 3. The comprehensive plan shall be based upon resident and 1011 seasonal population estimates and projections, which shall 1012 either be those provided by the University of Florida's Bureau 1013 of Economic and Business Research or generated by the local 1014 government based upon a professionally acceptable methodology. 1015 The plan must be based on at least the minimum amount of land 1016 required to accommodate the medium projections of the University 1017 of Florida's Bureau of Economic and Business Research.

Coordination of the several elements of the local 1018 (2)1019 comprehensive plan shall be a major objective of the planning 1020 process. The several elements of the comprehensive plan shall be 1021 consistent. Where data is relevant to several elements, 1022 consistent data shall be used, including population estimates and projections unless alternative data can be justified for a 1023 1024 plan amendment through new supporting data and analysis. Each map depicting future conditions must reflect the principles, 1025 1026 quidelines, and standards within all elements and each such map 1027 must be contained within the comprehensive plan, and the 1028 comprehensive plan shall be financially feasible. Financial 1029 feasibility shall be determined using professionally accepted 1030 methodologies and applies to the 5-year planning period, except 1031 in the case of a long-term transportation or school concurrency 1032 management system, in which case a 10-year or 15-year period 1033 applies.

(3) (a) The comprehensive plan shall contain a capital improvements element designed to consider the need for and the location of public facilities in order to encourage the

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1037 efficient use of such facilities and set forth:

1038 1. A component that outlines principles for construction, 1039 extension, or increase in capacity of public facilities, as well 1040 as a component that outlines principles for correcting existing 1041 public facility deficiencies, which are necessary to implement 1042 the comprehensive plan. The components shall cover at least a 5-1043 year period.

1044 2. Estimated public facility costs, including a 1045 delineation of when facilities will be needed, the general 1046 location of the facilities, and projected revenue sources to 1047 fund the facilities.

1048 3. Standards to ensure the availability of public 1049 facilities and the adequacy of those facilities including 1050 acceptable levels of service.

4. Standards for the management of debt.

1052 4.5. A schedule of capital improvements which includes any publicly funded projects of federal, state, or local government, 1053 1054 and which may include privately funded projects for which the local government has no fiscal responsibility. Projects, 1055 1056 necessary to ensure that any adopted level-of-service standards 1057 are achieved and maintained for the 5-year period must be 1058 identified as either funded or unfunded and given a level of 1059 priority for funding. For capital improvements that will be 1060 funded by the developer, financial feasibility shall be 1061 demonstrated by being guaranteed in an enforceable development 1062 agreement or interlocal agreement pursuant to paragraph (10)(h), or other enforceable agreement. These development agreements and 1063 1064 interlocal agreements shall be reflected in the schedule of Page 38 of 284

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1065 capital improvements if the capital improvement is necessary to 1066 serve development within the 5-year schedule. If the local 1067 government uses planned revenue sources that require referenda or other actions to secure the revenue source, the plan must, in 1068 1069 the event the referenda are not passed or actions do not secure 1070 the planned revenue source, identify other existing revenue 1071 that will be used to fund the capital projects sources or 1072 otherwise amend the plan to ensure financial feasibility. 1073 5.6. The schedule must include transportation improvements 1074 included in the applicable metropolitan planning organization's 1075 transportation improvement program adopted pursuant to s. 1076 339.175(8) to the extent that such improvements are relied upon 1077 to ensure concurrency and financial feasibility. The schedule must also be coordinated with the applicable metropolitan 1078 1079 planning organization's long-range transportation plan adopted pursuant to s. 339.175(7). 1080 1081 (b) 1. The capital improvements element must be reviewed by 1082 the local government on an annual basis. Modifications and modified as necessary in accordance with s. 163.3187 or s. 1083 1084 163.3189 in order to update the maintain a financially feasible 1085 5-year capital improvement schedule of capital improvements. 1086 Corrections and modifications concerning costs; revenue sources; 1087 or acceptance of facilities pursuant to dedications which are 1088 consistent with the plan may be accomplished by ordinance and 1089 shall not be deemed to be amendments to the local comprehensive 1090 plan. A copy of the ordinance shall be transmitted to the state 1091 land planning agency. An amendment to the comprehensive plan is 1092 required to update the schedule on an annual basis or Page 39 of 284

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1093 eliminate, defer, or delay the construction for any facility listed in the 5-year schedule. All public facilities must be 1094 1095 consistent with the capital improvements element. The annual 1096 update to the capital improvements element of the comprehensive 1097 plan need not comply with the financial feasibility requirement 1098 until December 1, 2011. Thereafter, a local government may not 1099 amend its future land use map, except for plan amendments to 1100 meet new requirements under this part and emergency amendments 1101 pursuant to s. 163.3187(1)(a), after December 1, 2011, and every 1102 year thereafter, unless and until the local government has 1103 adopted the annual update and it has been transmitted to the 1104 state land planning agency. 1105 2. Capital improvements element amendments adopted after 1106 the effective date of this act shall require only a single

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1107 public hearing before the governing board which shall be an
1108 adoption hearing as described in s. 163.3184(7). Such amendments
1109 are not subject to the requirements of s. 163.3184(3)-(6).

1110 (c) If the local government does not adopt the required annual update to the schedule of capital improvements, the state land planning agency must notify the Administration Commission. A local government that has a demonstrated lack of commitment to meeting its obligations identified in the capital improvements element may be subject to sanctions by the Administration Commission pursuant to s. 163.3184(11).

(d) If a local government adopts a long-term concurrency management system pursuant to s. 163.3180(9), it must also adopt a long-term capital improvements schedule covering up to a 10year or 15-year period, and must update the long-term schedule Page 40 of 284

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1121 annually. The long-term schedule of capital improvements must be 1122 financially feasible.

1123 (c) At the discretion of the local government and 1124 notwithstanding the requirements of this subsection, a 1125 comprehensive plan, as revised by an amendment to the plan's 1126 future land use map, shall be deemed to be financially feasible 1127 and to have achieved and maintained level-of-service standards 1128 as required by this section with respect to transportation 1129 facilities if the amendment to the future land use map is supported by a: 1130

1131 1. Condition in a development order for a development of 1132 regional impact or binding agreement that addresses 1133 proportionate-share mitigation consistent with s. 163.3180(12); 1134 or

1135 2. Binding agreement addressing proportionate fair-share 1136 mitigation consistent with s. 163.3180(16)(f) and the property 1137 subject to the amendment to the future land use map is located 1138 within an area designated in a comprehensive plan for urban 1139 infill, urban redevelopment, downtown revitalization, urban 1140 infill and redevelopment, or an urban service area. The binding 1141 agreement must be based on the maximum amount of development 1142 identified by the future land use map amendment or as may be 1143 otherwise restricted through a special area plan policy or map 1144 notation in the comprehensive plan.

(f) A local government's comprehensive plan and plan amendments for land uses within all transportation concurrency exception areas that are designated and maintained in accordance with s. 163.3180(5) shall be deemed to meet the requirement to Page 41 of 284

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1149 achieve and maintain level-of-service standards for 1150 transportation.

(4) (a) Coordination of the local comprehensive plan with 1151 1152 the comprehensive plans of adjacent municipalities, the county, 1153 adjacent counties, or the region; with the appropriate water 1154 management district's regional water supply plans approved 1155 pursuant to s. 373.709; and with adopted rules pertaining to 1156 designated areas of critical state concern; and with the state 1157 comprehensive plan shall be a major objective of the local 1158 comprehensive planning process. To that end, in the preparation 1159 of a comprehensive plan or element thereof, and in the 1160 comprehensive plan or element as adopted, the governing body 1161 shall include a specific policy statement indicating the 1162 relationship of the proposed development of the area to the 1163 comprehensive plans of adjacent municipalities, the county, 1164 adjacent counties, or the region and to the state comprehensive 1165 plan, as the case may require and as such adopted plans or plans 1166 in preparation may exist.

(b) When all or a portion of the land in a local government jurisdiction is or becomes part of a designated area of critical state concern, the local government shall clearly identify those portions of the local comprehensive plan that shall be applicable to the critical area and shall indicate the relationship of the proposed development of the area to the rules for the area of critical state concern.

(5) (a) Each local government comprehensive plan must include at least two planning periods, one covering at least the first 5-year period occurring after the plan's adoption and one

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1177 covering at least a 10-year period. Additional planning periods 1178 for specific components, elements, land use amendments, or projects shall be permissible and accepted as part of the 1179 planning process. 1180 1181 The comprehensive plan and its elements shall contain (b) 1182 guidelines or policies policy recommendations for the 1183 implementation of the plan and its elements. 1184 (6) In addition to the requirements of subsections (1)-(5)1185 and (12), the comprehensive plan shall include the following 1186 elements: 1187 A future land use plan element designating proposed (a) 1188 future general distribution, location, and extent of the uses of 1189 land for residential uses, commercial uses, industry, 1190 agriculture, recreation, conservation, education, public 1191 buildings and grounds, other public facilities, and other 1192 categories of the public and private uses of land. The approximate acreage and the general range of density or 1193 1194 intensity of use shall be provided for the gross land area 1195 included in each existing land use category. The element shall 1196 establish the long-term end toward which land use programs and 1197 activities are ultimately directed. Counties are encouraged to 1198 designate rural land stewardship areas, pursuant to paragraph 1199 (11) (d), as overlays on the future land use map.

1200 <u>1.</u> Each future land use category must be defined in terms 1201 of uses included, and must include standards to be followed in 1202 the control and distribution of population densities and 1203 building and structure intensities. The proposed distribution, 1204 location, and extent of the various categories of land use shall

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1205 be shown on a land use map or map series which shall be 1206 supplemented by goals, policies, and measurable objectives. 1207 2. The future land use plan and plan amendments shall be 1208 based upon surveys, studies, and data regarding the area, as 1209 applicable, including: 1210 The amount of land required to accommodate anticipated a. 1211 growth.+ 1212 The projected residential and seasonal population of b. 1213 the area.+ 1214 The character of undeveloped land. + с. The availability of water supplies, public facilities, 1215 d. 1216 and services.+ The need for redevelopment, including the renewal of 1217 e. 1218 blighted areas and the elimination of nonconforming uses which 1219 are inconsistent with the character of the community.+ 1220 f. The compatibility of uses on lands adjacent to or 1221 closely proximate to military installations.+ 1222 The compatibility of uses on lands adjacent to an q. 1223 airport as defined in s. 330.35 and consistent with s. 333.02.+ 1224 The discouragement of urban sprawl.; energy-efficient h. 1225 land use patterns accounting for existing and future electric 1226 power generation and transmission systems; greenhouse gas 1227 reduction strategies; and, in rural communities, 1228 The need for job creation, capital investment, and i. 1229 economic development that will strengthen and diversify the 1230 community's economy. 1231 j. The need to modify land uses and development patterns 1232 within antiquated subdivisions. The future land use plan may Page 44 of 284

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1233 designate areas for future planned development use involving 1234 combinations of types of uses for which special regulations may 1235 be necessary to ensure development in accord with the principles 1236 and standards of the comprehensive plan and this act. 1237 3. The future land use plan element shall include criteria 1238 to be used to: 1239 a. Achieve the compatibility of lands adjacent or closely 1240 proximate to military installations, considering factors 1241 identified in s. 163.3175(5)., and 1242 b. Achieve the compatibility of lands adjacent to an 1243 airport as defined in s. 330.35 and consistent with s. 333.02. 1244 c. Encourage preservation of recreational and commercial 1245 working waterfronts for water dependent uses in coastal 1246 communities. 1247 d. Encourage the location of schools proximate to urban residential areas to the extent possible. 1248 1249 e. Coordinate future land uses with the topography and 1250 soil conditions, and the availability of facilities and 1251 services. 1252 f. Ensure the protection of natural and historic 1253 resources. 1254 g. Provide for the compatibility of adjacent land uses. 1255 h. Provide guidelines for the implementation of mixed use 1256 development including the types of uses allowed, the percentage 1257 distribution among the mix of uses, or other standards, and the 1258 density and intensity of each use. 4. In addition, for rural communities, The amount of land 1259 1260 designated for future planned uses industrial use shall provide Page 45 of 284

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1261 a balance of uses that foster vibrant, viable communities and 1262 economic development opportunities and address outdated 1263 development patterns, such as antiquated subdivisions. The 1264 amount of land designated for future land uses should allow the 1265 operation of real estate markets to provide adequate choices for 1266 permanent and seasonal residents and business and be based upon 1267 surveys and studies that reflect the need for job creation, 1268 capital investment, and the necessity to strengthen and 1269 diversify the local economies, and may not be limited solely by 1270 the projected population of the rural community. The element 1271 shall accommodate at least the minimum amount of land required 1272 to accommodate the medium projections of the University of 1273 Florida's Bureau of Economic and Business Research.

12745.The future land use plan of a county may also designate1275areas for possible future municipal incorporation.

1276 <u>6.</u> The land use maps or map series shall generally
 1277 identify and depict historic district boundaries and shall
 1278 designate historically significant properties meriting
 1279 protection. For coastal counties, the future land use element
 1280 must include, without limitation, regulatory incentives and
 1281 criteria that encourage the preservation of recreational and
 1282 commercial working waterfronts as defined in s. 342.07.

1283 <u>7.</u> The future land use element must clearly identify the 1284 land use categories in which public schools are an allowable 1285 use. When delineating the land use categories in which public 1286 schools are an allowable use, a local government shall include 1287 in the categories sufficient land proximate to residential 1288 development to meet the projected needs for schools in

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coordination with public school boards and may establish 1290 differing criteria for schools of different type or size. Each 1291 local government shall include lands contiguous to existing 1292 school sites, to the maximum extent possible, within the land 1293 use categories in which public schools are an allowable use. The 1294 failure by a local government to comply with these school siting 1295 requirements will result in the prohibition of the local 1296 government's ability to amend the local comprehensive plan, 1297 except for plan amendments described in s. 163.3187(1)(b), until 1298 the school siting requirements are met. Amendments proposed by a 1299 local government for purposes of identifying the land use 1300 categories in which public schools are an allowable use 1301 exempt from the limitation on the frequency of plan amendments 1302 contained in s. 163.3187. The future land use element shall 1303 include criteria that encourage the location of schools 1304 proximate to urban residential areas to the extent possible and 1305 shall require that the local government seek to collocate public 1306 facilities, such as parks, libraries, and community centers, 1307 with schools to the extent possible and to encourage the use of 1308 elementary schools as focal points for neighborhoods. For 1309 schools serving predominantly rural counties, defined as a 1310 county with a population of 100,000 or fewer, an agricultural 1311 land use category is eligible for the location of public school 1312 facilities if the local comprehensive plan contains school siting criteria and the location is consistent with such 1313 criteria. 1314 1315 8. Future land use map amendments shall be based upon the

1316 following analyses:

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1317	a. An analysis of the availability of facilities and
1318	services.
1319	b. An analysis of the suitability of the plan amendment
1320	for its proposed use considering the character of the
1321	undeveloped land, soils, topography, natural resources, and
1322	historic resources on site.
1323	c. An analysis of the minimum amount of land needed as
1324	determined by the local government.
1325	9. The future land use element and any amendment to the
1326	future land use element shall discourage the proliferation of
1327	urban sprawl.
1328	a. The primary indicators that a plan or plan amendment
1329	does not discourage the proliferation of urban sprawl are listed
1330	below. The evaluation of the presence of these indicators shall
1331	consist of an analysis of the plan or plan amendment within the
1332	context of features and characteristics unique to each locality
1333	in order to determine whether the plan or plan amendment:
1334	(I) Promotes, allows, or designates for development
1335	substantial areas of the jurisdiction to develop as low-
1336	intensity, low-density, or single-use development or uses.
1337	(II) Promotes, allows, or designates significant amounts
1338	of urban development to occur in rural areas at substantial
1339	distances from existing urban areas while not using undeveloped
1340	lands that are available and suitable for development.
1341	(III) Promotes, allows, or designates urban development in
1342	radial, strip, isolated, or ribbon patterns generally emanating
1343	from existing urban developments.
1344	(IV) Fails to adequately protect and conserve natural
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1345	resources, such as wetlands, floodplains, native vegetation,
1346	environmentally sensitive areas, natural groundwater aquifer
1347	recharge areas, lakes, rivers, shorelines, beaches, bays,
1348	estuarine systems, and other significant natural systems.
1349	(V) Fails to adequately protect adjacent agricultural
1350	areas and activities, including silviculture, active
1351	agricultural and silvicultural activities, passive agricultural
1352	activities, and dormant, unique, and prime farmlands and soils.
1353	(VI) Fails to maximize use of existing public facilities
1354	and services.
1355	(VII) Fails to maximize use of future public facilities
1356	and services.
1357	(VIII) Allows for land use patterns or timing which
1358	disproportionately increase the cost in time, money, and energy
1359	of providing and maintaining facilities and services, including
1360	roads, potable water, sanitary sewer, stormwater management, law
1361	enforcement, education, health care, fire and emergency
1362	response, and general government.
1363	(IX) Fails to provide a clear separation between rural and
1364	urban uses.
1365	(X) Discourages or inhibits infill development or the
1366	redevelopment of existing neighborhoods and communities.
1367	(XI) Fails to encourage a functional mix of uses.
1368	(XII) Results in poor accessibility among linked or
1369	related land uses.
1370	(XIII) Results in the loss of significant amounts of
1371	functional open space.
1372	b. The future land use element or plan amendment shall be
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1373 determined to discourage the proliferation of urban sprawl if it 1374 incorporates a development pattern or urban form that achieves 1375 four or more of the following: 1376 Directs or locates economic growth and associated land (I) 1377 development to geographic areas of the community in a manner 1378 that does not have an adverse impact on and protects natural 1379 resources and ecosystems. (II) Promotes the efficient and <u>cost-effective provision</u> 1380 1381 or extension of public infrastructure and services. 1382 (III) Promotes walkable and connected communities and 1383 provides for compact development and a mix of uses at densities 1384 and intensities that will support a range of housing choices and 1385 a multimodal transportation system, including pedestrian, 1386 bicycle, and transit, if available. 1387 (IV) Promotes conservation of water and energy. (V) Preserves agricultural areas and activities, including 1388 1389 silviculture, and dormant, unique, and prime farmlands and 1390 soils. 1391 (VI) Preserves open space and natural lands and provides 1392 for public open space and recreation needs. 1393 (VII) Creates a balance of land uses based upon demands of 1394 residential population for the nonresidential needs of an area. 1395 (VIII) Provides uses, densities, and intensities of use 1396 and urban form that would remediate an existing or planned 1397 development pattern in the vicinity that constitutes sprawl or 1398 if it provides for an innovative development pattern such as 1399 transit-oriented developments or new towns as defined in s. 1400 163.3164.

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2011 1401 10. The future land use element shall include a future 1402 land use map or map series. 1403 The proposed distribution, extent, and location of the a. 1404 following uses shall be shown on the future land use map or map 1405 series: 1406 Residential. (I) 1407 (II)Commercial. 1408 (III) Industrial. 1409 (IV) Agricultural. 1410 (V) Recreational. 1411 (VI) Conservation. 1412 (VII) Educational. 1413 (VIII) Public. 1414 The following areas shall also be shown on the future b. land use map or map series, if applicable: 1415 1416 (I) Historic district boundaries and designated 1417 historically significant properties. 1418 Transportation concurrency management area boundaries (II)1419 or transportation concurrency exception area boundaries. 1420 Multimodal transportation district boundaries. (III) 1421 Mixed use categories. (IV) 1422 c. The following natural resources or conditions shall be 1423 shown on the future land use map or map series, if applicable: 1424 (I) Existing and planned public potable waterwells, cones 1425 of influence, and wellhead protection areas. Beaches and shores, including estuarine systems. 1426 (II) (III) Rivers, bays, lakes, floodplains, and harbors. 1427 1428 (IV) Wetlands.

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1429 (V) Minerals and soils. 1430 (VI) Coastal high hazard areas. Local governments required to update or amend their 1431 11. 1432 comprehensive plan to include criteria and address compatibility 1433 of lands adjacent or closely proximate to existing military 1434 installations, or lands adjacent to an airport as defined in s. 1435 330.35 and consistent with s. 333.02, in their future land use plan element shall transmit the update or amendment to the state 1436 land planning agency by June 30, 2012. 1437 1438 (b)1. A transportation element addressing mobility issues 1439 in relationship to the size and character of the local 1440 government. The purpose of the transportation element shall be 1441 to plan for a multimodal transportation system that places 1442 emphasis on public transportation systems, where feasible. The element shall provide for a safe, convenient multimodal 1443 transportation system, coordinated with the future land use map 1444 1445 or map series and designed to support all elements of the 1446 comprehensive plan. A local government that has all or part of 1447 its jurisdiction included within the metropolitan planning area 1448 of a metropolitan planning organization (M.P.O.) pursuant to s. 1449 339.175 shall prepare and adopt a transportation element 1450 consistent with this subsection. Local governments that are not 1451 located within the metropolitan planning area of an M.P.O. shall address traffic circulation, mass transit, and ports, and 1452 1453 aviation and related facilities consistent with this subsection, 1454 except that local governments with a population of 50,000 or 1455 less shall only be required to address transportation 1456 circulation. The element shall be coordinated with the plans and

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1457 programs of any applicable metropolitan planning organization, 1458 transportation authority, Florida Transportation Plan, and 1459 Department of Transportation's adopted work program. The 1460 transportation element shall address 1461 (b) A traffic circulation, including element consisting of 1462 the types, locations, and extent of existing and proposed major 1463 thoroughfares and transportation routes, including bicycle and pedestrian ways. Transportation corridors, as defined in s. 1464 1465 334.03, may be designated in the transportation traffic 1466 circulation element pursuant to s. 337.273. If the 1467 transportation corridors are designated, the local government 1468 may adopt a transportation corridor management ordinance. The element shall reflect the data, analysis, and associated 1469 1470 principles and strategies relating to: 1471 a. The existing transportation system levels of service and system needs and the availability of transportation 1472 1473 facilities and services. 1474 The growth trends and travel patterns and interactions b. 1475 between land use and transportation. 1476 c. Existing and projected intermodal deficiencies and 1477 needs. d. 1478 The projected transportation system levels of service 1479 and system needs based upon the future land use map and the 1480 projected integrated transportation system. 1481 e. How the local government will correct existing facility 1482 deficiencies, meet the identified needs of the projected transportation system, and advance the purpose of this paragraph 1483

1484 and the other elements of the comprehensive plan.

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1485 2. Local governments within a metropolitan planning area 1486 designated as an M.P.O. pursuant to s. 339.175 shall also 1487 address: 1488 a. All alternative modes of travel, such as public 1489 transportation, pedestrian, and bicycle travel. b. Aviation, rail, seaport facilities, access to those 1490 1491 facilities, and intermodal terminals. 1492 c. The capability to evacuate the coastal population 1493 before an impending natural disaster. 1494 d. Airports, projected airport and aviation development, 1495 and land use compatibility around airports, which includes areas 1496 defined in ss. 333.01 and 333.02. 1497 e. An identification of land use densities, building 1498 intensities, and transportation management programs to promote public transportation systems in designated public 1499 1500 transportation corridors so as to encourage population densities 1501 sufficient to support such systems. 1502 3. Mass-transit provisions showing proposed methods for 1503 the moving of people, rights-of-way, terminals, and related 1504 facilities shall address: 1505 The provision of efficient public transit services a. 1506 based upon existing and proposed major trip generators and 1507 attractors, safe and convenient public transit terminals, land 1508 uses, and accommodation of the special needs of the 1509 transportation disadvantaged. b. Plans for port, aviation, and related facilities 1510 1511 coordinated with the general circulation and transportation 1512 element.

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1513 <u>c. Plans for the circulation of recreational traffic,</u> 1514 <u>including bicycle facilities, exercise trails, riding</u> 1515 <u>facilities, and such other matters as may be related to the</u> 1516 <u>improvement and safety of movement of all types of recreational</u> 1517 traffic.

1518 4. An airport master plan, and any subsequent amendments to the airport master plan, prepared by a licensed publicly 1519 1520 owned and operated airport under s. 333.06 may be incorporated 1521 into the local government comprehensive plan by the local 1522 government having jurisdiction under this act for the area in 1523 which the airport or projected airport development is located by 1524 the adoption of a comprehensive plan amendment. In the amendment 1525 to the local comprehensive plan that integrates the airport master plan, the comprehensive plan amendment shall address land 1526 1527 use compatibility consistent with chapter 333 regarding airport zoning; the provision of regional transportation facilities for 1528 1529 the efficient use and operation of the transportation system and airport; consistency with the local government transportation 1530 1531 circulation element and applicable M.P.O. long-range 1532 transportation plans; the execution of any necessary interlocal 1533 agreements for the purposes of the provision of public 1534 facilities and services to maintain the adopted level-of-service 1535 standards for facilities subject to concurrency; and may address 1536 airport-related or aviation-related development. Development or 1537 expansion of an airport consistent with the adopted airport 1538 master plan that has been incorporated into the local 1539 comprehensive plan in compliance with this part, and airport-1540 related or aviation-related development that has been addressed

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1541 in the comprehensive plan amendment that incorporates the 1542 airport master plan, shall not be a development of regional 1543 impact. Notwithstanding any other general law, an airport that 1544 has received a development-of-regional-impact development order 1545 pursuant to s. 380.06, but which is no longer required to 1546 undergo development-of-regional-impact review pursuant to this 1547 subsection, may rescind its development-of-regional-impact order 1548 upon written notification to the applicable local government. Upon receipt by the local government, the development-of-1549 1550 regional-impact development order shall be deemed rescinded. 1551 5. The transportation element shall include a map or map 1552 series showing the general location of the existing and proposed 1553 transportation system features and shall be coordinated with the 1554 future land use map or map series. The traffic circulation 1555 element shall incorporate transportation strategies to address reduction in greenhouse gas emissions from the transportation 1556 1557 sector. 1558 A general sanitary sewer, solid waste, drainage, (C) 1559 potable water, and natural groundwater aquifer recharge element 1560 correlated to principles and guidelines for future land use, 1561 indicating ways to provide for future potable water, drainage,

1562 sanitary sewer, solid waste, and aquifer recharge protection 1563 requirements for the area. The element may be a detailed 1564 engineering plan including a topographic map depicting areas of 1565 prime groundwater recharge.

15661. Each local government shall address in the data and1567analyses required by this section those facilities that provide1568service within the local government's jurisdiction. Local

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1569 governments that provide facilities to serve areas within other 1570 local government jurisdictions shall also address those 1571 facilities in the data and analyses required by this section, 1572 using data from the comprehensive plan for those areas for the 1573 purpose of projecting facility needs as required in this 1574 subsection. For shared facilities, each local government shall 1575 indicate the proportional capacity of the systems allocated to 1576 serve its jurisdiction.

1577 2. The element shall describe the problems and needs and 1578 the general facilities that will be required for solution of the 1579 problems and needs, including correcting existing facility 1580 deficiencies. The element shall address coordinating the 1581 extension of, or increase in the capacity of, facilities to meet 1582 future needs while maximizing the use of existing facilities and 1583 discouraging urban sprawl; conservation of potable water 1584 resources; and protecting the functions of natural groundwater 1585 recharge areas and natural drainage features. The element shall 1586 also include a topographic map depicting any areas adopted by a 1587 regional water management district as prime groundwater recharge 1588 areas for the Floridan or Biscayne aquifers. These areas shall 1589 be given special consideration when the local government 1590 engaged in zoning or considering future land use for said 1591 designated areas. For areas served by septic tanks, soil surveys 1592 shall be provided which indicate the suitability of soils for 1593 septic tanks.

1594 <u>3.</u> Within 18 months after the governing board approves an 1595 updated regional water supply plan, the element must incorporate 1596 the alternative water supply project or projects selected by the

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1597 local government from those identified in the regional water 1598 supply plan pursuant to s. 373.709(2)(a) or proposed by the 1599 local government under s. 373.709(8)(b). If a local government 1600 is located within two water management districts, the local 1601 government shall adopt its comprehensive plan amendment within 1602 18 months after the later updated regional water supply plan. 1603 The element must identify such alternative water supply projects 1604 and traditional water supply projects and conservation and reuse 1605 necessary to meet the water needs identified in s. 373.709(2)(a) 1606 within the local government's jurisdiction and include a work 1607 plan, covering at least a 10-year planning period, for building public, private, and regional water supply facilities, including 1608 1609 development of alternative water supplies, which are identified 1610 in the element as necessary to serve existing and new 1611 development. The work plan shall be updated, at a minimum, every 1612 5 years within 18 months after the governing board of a water 1613 management district approves an updated regional water supply 1614 plan. Amendments to incorporate the work plan do not count 1615 toward the limitation on the frequency of adoption of amendments to the comprehensive plan. Local governments, public and private 1616 1617 utilities, regional water supply authorities, special districts, 1618 and water management districts are encouraged to cooperatively 1619 plan for the development of multijurisdictional water supply 1620 facilities that are sufficient to meet projected demands for 1621 established planning periods, including the development of 1622 alternative water sources to supplement traditional sources of 1623 groundwater and surface water supplies. 1624 A conservation element for the conservation, use, and (d)

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1625 protection of natural resources in the area, including air, 1626 water, water recharge areas, wetlands, waterwells, estuarine 1627 marshes, soils, beaches, shores, flood plains, rivers, bays, 1628 lakes, harbors, forests, fisheries and wildlife, marine habitat, 1629 minerals, and other natural and environmental resources, 1630 including factors that affect energy conservation. 1631 1. The following natural resources, where present within the local government's boundaries, shall be identified and 1632 analyzed and existing recreational or conservation uses, known 1633 pollution problems, including hazardous wastes, and the 1634 potential for conservation, recreation, use, or protection shall 1635 1636 also be identified: a. Rivers, bays, lakes, wetlands including estuarine 1637 1638 marshes, groundwaters, and springs, including information on 1639 quality of the resource available. 1640 b. Floodplains. 1641 c. Known sources of commercially valuable minerals. 1642 d. Areas known to have experienced soil erosion problems. 1643 e. Areas that are the location of recreationally and 1644 commercially important fish or shellfish, wildlife, marine 1645 habitats, and vegetative communities, including forests, indicating known dominant species present and species listed by 1646 1647 federal, state, or local government agencies as endangered, 1648 threatened, or species of special concern. 1649 2. The element must contain principles, guidelines, and standards for conservation that provide long-term goals and 1650 1651 which: 1652 a. Protects air quality.

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1653	b. Conserves, appropriately uses, and protects the quality
1654	and quantity of current and projected water sources and waters
1655	that flow into estuarine waters or oceanic waters and protect
1656	from activities and land uses known to affect adversely the
1657	quality and quantity of identified water sources, including
1658	natural groundwater recharge areas, wellhead protection areas,
1659	and surface waters used as a source of public water supply.
1660	c. Provides for the emergency conservation of water
1661	sources in accordance with the plans of the regional water
1662	management district.
1663	d. Conserves, appropriately uses, and protects minerals,
1664	soils, and native vegetative communities, including forests,
1665	from destruction by development activities.
1666	e. Conserves, appropriately uses, and protects fisheries,
1667	wildlife, wildlife habitat, and marine habitat and restricts
1668	activities known to adversely affect the survival of endangered
1669	and threatened wildlife.
1670	f. Protects existing natural reservations identified in
1671	the recreation and open space element.
1672	g. Maintains cooperation with adjacent local governments
1673	to conserve, appropriately use, or protect unique vegetative
1674	communities located within more than one local jurisdiction.
1675	h. Designates environmentally sensitive lands for
1676	protection based on locally determined criteria which further
1677	the goals and objectives of the conservation element.
1678	i. Manages hazardous waste to protect natural resources.
1679	j. Protects and conserves wetlands and the natural
1680	functions of wetlands.
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1681 k. Directs future land uses that are incompatible with the 1682 protection and conservation of wetlands and wetland functions 1683 away from wetlands. The type, intensity or density, extent, 1684 distribution, and location of allowable land uses and the types, 1685 values, functions, sizes, conditions, and locations of wetlands are land use factors that shall be considered when directing 1686 1687 incompatible land uses away from wetlands. Land uses shall be 1688 distributed in a manner that minimizes the effect and impact on wetlands. The protection and conservation of wetlands by the 1689 1690 direction of incompatible land uses away from wetlands shall 1691 occur in combination with other principles, guidelines, 1692 standards, and strategies in the comprehensive plan. Where 1693 incompatible land uses are allowed to occur, mitigation shall be 1694 considered as one means to compensate for loss of wetlands functions. 1695 1696 3. Local governments shall assess their Current and, as 1697 well as projected, water needs and sources for at least a 10-1698 year period based on the demands for industrial, agricultural, 1699 and potable water use and the quality and quantity of water 1700 available to meet these demands shall be analyzed. The analysis 1701 shall consider the existing levels of water conservation, use, 1702 and protection and applicable policies of the regional water management district and further must consider, considering the 1703 appropriate regional water supply plan approved pursuant to s. 1704 1705 373.709, or, in the absence of an approved regional water supply plan, the district water management plan approved pursuant to s. 1706 373.036(2). This information shall be submitted to the 1707

1708 appropriate agencies. The land use map or map series contained

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in the future land use element shall generally identify and

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depict the following:

1709

1710

1. Existing and planned waterwells and cones of influence 1711 1712 where applicable. 1713 2. Beaches and shores, including estuarine systems. 1714 Rivers, bays, lakes, flood plains, and harbors. 1715 4. -Wetlands. 5. Minerals and soils. 1716 1717 6. Energy conservation. 1718 The land uses identified on such maps shall be consistent with 1719 1720 applicable state law and rules. 1721 A recreation and open space element indicating a (e) 1722 comprehensive system of public and private sites for recreation, including, but not limited to, natural reservations, parks and 1723 1724 playgrounds, parkways, beaches and public access to beaches, 1725 open spaces, waterways, and other recreational facilities. 1726 (f)1. A housing element consisting of standards, plans, 1727 and principles, guidelines, standards, and strategies to be 1728 followed in: 1729 The provision of housing for all current and a. 1730 anticipated future residents of the jurisdiction. 1731 The elimination of substandard dwelling conditions. b. 1732 с. The structural and aesthetic improvement of existing 1733 housing. The provision of adequate sites for future housing, 1734 d. including affordable workforce housing as defined in s. 1735 1736 380.0651(3)(j), housing for low-income, very low-income, and Page 62 of 284 CODING: Words stricken are deletions; words underlined are additions.

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1737 moderate-income families, mobile homes, and group home 1738 facilities and foster care facilities, with supporting 1739 infrastructure and public facilities.

e. Provision for relocation housing and identification of
historically significant and other housing for purposes of
conservation, rehabilitation, or replacement.

1743

f. The formulation of housing implementation programs.

1744 g. The creation or preservation of affordable housing to 1745 minimize the need for additional local services and avoid the 1746 concentration of affordable housing units only in specific areas 1747 of the jurisdiction.

1748 h. Energy efficiency in the design and construction of new 1749 housing.

1750

i. Use of renewable energy resources.

1751 j. Each county in which the gap between the buying power 1752 of a family of four and the median county home sale price 1753 exceeds \$170,000, as determined by the Florida Housing Finance 1754 Corporation, and which is not designated as an area of critical 1755 state concern shall adopt a plan for ensuring affordable 1756 workforce housing. At a minimum, the plan shall identify 1757 adequate sites for such housing. For purposes of this subsubparagraph, the term "workforce housing" means housing that is 1758 1759 affordable to natural persons or families whose total household 1760 income does not exceed 140 percent of the area median income, 1761 adjusted for household size. 1762 k.

1762 k. As a precondition to receiving any state affordable 1763 housing funding or allocation for any project or program within 1764 the jurisdiction of a county that is subject to sub-subparagraph Page 63 of 284

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1765 j., a county must, by July 1 of each year, provide certification 1766 that the county has complied with the requirements of sub-1767 subparagraph j.

The principles, guidelines, standards, and strategies 1768 2. 1769 goals, objectives, and policies of the housing element must be 1770 based on the data and analysis prepared on housing needs, 1771 including an inventory taken from the latest decennial United 1772 States Census or more recent estimates, which shall include the 1773 number and distribution of dwelling units by type, tenure, age, 1774 rent, value, monthly cost of owner-occupied units, and rent or 1775 cost to income ratio, and shall show the number of dwelling 1776 units that are substandard. The inventory shall also include the 1777 methodology used to estimate the condition of housing, a 1778 projection of the anticipated number of households by size, 1779 income range, and age of residents derived from the population 1780 projections, and the minimum housing need of the current and 1781 anticipated future residents of the jurisdiction the affordable 1782 housing needs assessment.

1783 The housing element must express principles, 3. 1784 guidelines, standards, and strategies that reflect, as needed, 1785 the creation and preservation of affordable housing for all 1786 current and anticipated future residents of the jurisdiction, 1787 elimination of substandard housing conditions, adequate sites, 1788 and distribution of housing for a range of incomes and types, 1789 including mobile and manufactured homes. The element must 1790 provide for specific programs and actions to partner with 1791 private and nonprofit sectors to address housing needs in the 1792 jurisdiction, streamline the permitting process, and minimize

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1793 <u>costs and delays for affordable housing, establish standards to</u> 1794 <u>address the quality of housing, stabilization of neighborhoods,</u> 1795 <u>and identification and improvement of historically significant</u> 1796 <u>housing.</u>

1797 <u>4.</u> State and federal housing plans prepared on behalf of 1798 the local government must be consistent with the goals, 1799 objectives, and policies of the housing element. Local 1800 governments are encouraged to use job training, job creation, 1801 and economic solutions to address a portion of their affordable 1802 housing concerns.

1803 To assist local governments in housing data collection 2. 1804 and analysis and assure uniform and consistent information 1805 regarding the state's housing needs, the state land planning 1806 agency shall conduct an affordable housing needs assessment for 1807 all local jurisdictions on a schedule that coordinates the 1808 implementation of the needs assessment with the evaluation and 1809 appraisal reports required by s. 163.3191. Each local government 1810 shall utilize the data and analysis from the needs assessment as 1811 one basis for the housing element of its local comprehensive 1812 plan. The agency shall allow a local government the option to 1813 perform its own needs assessment, if it uses the methodology 1814 established by the agency by rule.

(g)1. For those units of local government identified in s.
1815 (g)1. For those units of local government identified in s.
1816 380.24, a coastal management element, appropriately related to
1817 the particular requirements of paragraphs (d) and (e) and
1818 meeting the requirements of s. 163.3178(2) and (3). The coastal
1819 management element shall set forth the principles, guidelines,
1820 <u>standards, and strategies</u> policies that shall guide the local

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1821 government's decisions and program implementation with respect 1822 to the following objectives:

1823 <u>1.a.</u> <u>Maintain, restore, and enhance Maintenance,</u> 1824 restoration, and enhancement of the overall quality of the 1825 coastal zone environment, including, but not limited to, its 1826 amenities and aesthetic values.

1827<u>2.b.</u> Preserve the continued existence of viable1828populations of all species of wildlife and marine life.

1829 <u>3.c.</u> <u>Protect</u> the orderly and balanced utilization and 1830 preservation, consistent with sound conservation principles, of 1831 all living and nonliving coastal zone resources.

1832 <u>4.d.</u> <u>Avoid Avoidance of</u> irreversible and irretrievable 1833 loss of coastal zone resources.

1834 <u>5.e.</u> <u>Use</u> ecological planning principles and assumptions to 1835 <u>be used</u> in the determination of <u>the</u> suitability and extent of 1836 permitted development.

1837

f. Proposed management and regulatory techniques.

1838 <u>6.g.</u> Limit Limitation of public expenditures that 1839 subsidize development in high-hazard coastal high-hazard areas.

1840 <u>7.h.</u> Protect Protection of human life against the effects 1841 of natural disasters.

1842 <u>8.i.</u> <u>Direct</u> the orderly development, maintenance, and use 1843 of ports identified in s. 403.021(9) to facilitate deepwater 1844 commercial navigation and other related activities.

1845 <u>9.j.</u> Preserve historic and archaeological resources, which 1846 <u>include the</u> Preservation, including sensitive adaptive use of 1847 these historic and archaeological resources.

1848 2. As part of this element, a local government that has a Page 66 of 284

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1849 coastal management element in its comprehensive plan is 1850 encouraged to adopt recreational surface water use policies that 1851 include applicable criteria for and consider such factors as 1852 natural resources, manatee protection needs, protection of 1853 working waterfronts and public access to the water, and 1854 recreation and economic demands. Criteria for manatee protection 1855 in the recreational surface water use policies should reflect 1856 applicable guidance outlined in the Boat Facility Siting Guide 1857 prepared by the Fish and Wildlife Conservation Commission. If 1858 the local government elects to adopt recreational surface water 1859 use policies by comprehensive plan amendment, such comprehensive 1860 plan amendment is exempt from the provisions of s. 163.3187(1). 1861 Local governments that wish to adopt recreational surface water 1862 use policies may be eligible for assistance with the development 1863 of such policies through the Florida Coastal Management Program. 1864 The Office of Program Policy Analysis and Government 1865 Accountability shall submit a report on the adoption of 1866 recreational surface water use policies under this subparagraph 1867 to the President of the Senate, the Speaker of the House of Representatives, and the majority and minority leaders of the 1868 1869 Senate and the House of Representatives no later than December 1870 1, 2010.

(h)1. An intergovernmental coordination element showing relationships and stating principles and guidelines to be used in coordinating the adopted comprehensive plan with the plans of school boards, regional water supply authorities, and other units of local government providing services but not having regulatory authority over the use of land, with the

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1877 comprehensive plans of adjacent municipalities, the county, 1878 adjacent counties, or the region, with the state comprehensive 1879 plan and with the applicable regional water supply plan approved 1880 pursuant to s. 373.709, as the case may require and as such 1881 adopted plans or plans in preparation may exist. This element of 1882 the local comprehensive plan must demonstrate consideration of 1883 the particular effects of the local plan, when adopted, upon the 1884 development of adjacent municipalities, the county, adjacent 1885 counties, or the region, or upon the state comprehensive plan, 1886 as the case may require.

a. The intergovernmental coordination element must provide
procedures for identifying and implementing joint planning
areas, especially for the purpose of annexation, municipal
incorporation, and joint infrastructure service areas.

1891 b. The intergovernmental coordination element must provide
 1892 for recognition of campus master plans prepared pursuant to s.
 1893 1013.30 and airport master plans under paragraph (k).

1894 c. The intergovernmental coordination element shall 1895 provide for a dispute resolution process, as established 1896 pursuant to s. 186.509, for bringing intergovernmental disputes 1897 to closure in a timely manner.

1898 <u>c.d.</u> The intergovernmental coordination element shall 1899 provide for interlocal agreements as established pursuant to s. 1900 333.03(1)(b).

1901 2. The intergovernmental coordination element shall also 1902 state principles and guidelines to be used in coordinating the 1903 adopted comprehensive plan with the plans of school boards and 1904 other units of local government providing facilities and

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1905 services but not having regulatory authority over the use of land. In addition, the intergovernmental coordination element 1906 1907 must describe joint processes for collaborative planning and 1908 decisionmaking on population projections and public school 1909 siting, the location and extension of public facilities subject to concurrency, and siting facilities with countywide 1910 1911 significance, including locally unwanted land uses whose nature 1912 and identity are established in an agreement.

1913 3. Within 1 year after adopting their intergovernmental coordination elements, each county, all the municipalities 1914 1915 within that county, the district school board, and any unit of 1916 local government service providers in that county shall 1917 establish by interlocal or other formal agreement executed by 1918 all affected entities, the joint processes described in this 1919 subparagraph consistent with their adopted intergovernmental 1920 coordination elements. The element must:

1921 a. Ensure that the local government addresses through 1922 coordination mechanisms the impacts of development proposed in 1923 the local comprehensive plan upon development in adjacent 1924 municipalities, the county, adjacent counties, the region, and 1925 the state. The area of concern for municipalities shall include 1926 adjacent municipalities, the county, and counties adjacent to 1927 the municipality. The area of concern for counties shall include 1928 all municipalities within the county, adjacent counties, and 1929 adjacent municipalities.

1930b. Ensure coordination in establishing level of service1931standards for public facilities with any state, regional, or1932local entity having operational and maintenance responsibility

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1933 for such facilities.

1934 3. To foster coordination between special districts and 1935 local general-purpose governments as local general-purpose governments implement local comprehensive plans, each 1937 independent special district must submit a public facilities 1938 report to the appropriate local government as required by s. 1939 189.415.

1940 4. Local governments shall execute an interlocal agreement with the district school board, the county, and nonexempt 1941 1942 municipalities pursuant to s. 163.31777. The local government 1943 shall amend the intergovernmental coordination element to ensure 1944 that coordination between the local government and school board 1945 is pursuant to the agreement and shall state the obligations of 1946 the local government under the agreement. Plan amendments that 1947 comply with this subparagraph are exempt from the provisions of 1948 s. 163.3187(1).

1949 5. By January 1, 2004, any county having a population 1950 greater than 100,000, and the municipalities and special 1951 districts within that county, shall submit a report to the 1952 Department of Community Affairs which identifies:

1953 a. All existing or proposed interlocal service delivery 1954 agreements relating to education; sanitary sewer; public safety; 1955 solid waste; drainage; potable water; parks and recreation; and 1956 transportation facilities.

1957 b. Any deficits or duplication in the provision of 1958 services within its jurisdiction, whether capital or 1959 operational. Upon request, the Department of Community Affairs 1960 shall provide technical assistance to the local governments in Page 70 of 284

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1961 identifying deficits or duplication. 1962 6. Within 6 months after submission of the report, the 1963 Department of Community Affairs shall, through the appropriate 1964 regional planning council, coordinate a meeting of all local 1965 governments within the regional planning area to discuss the 1966 reports and potential strategies to remedy any identified 1967 deficiencies or duplications. 1968 7. Each local government shall update its 1969 intergovernmental coordination element based upon the findings in the report submitted pursuant to subparagraph 5. The report 1970 may be used as supporting data and analysis for the 1971 1972 intergovernmental coordination element. 1973 (i) The optional elements of the comprehensive plan in 1974 paragraphs (7) (a) and (b) are required elements for those 1975 municipalities having populations greater than 50,000, and those 1976 counties having populations greater than 75,000, as determined under s. 186.901. 1977 1978 (j) For each unit of local government within an urbanized 1979 area designated for purposes of s. 339.175, a transportation 1980 element, which must be prepared and adopted in lieu of the 1981 requirements of paragraph (b) and paragraphs (7) (a), (b), (c), and (d) and which shall address the following issues: 1982 1983 1. Traffic circulation, including major thoroughfares and 1984 other routes, including bicycle and pedestrian ways. 1985 2. All alternative modes of travel, such as public transportation, pedestrian, and bicycle travel. 1986 3. Parking facilities. 1987 1988 4. Aviation, rail, seaport facilities, access to those Page 71 of 284

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1989 facilities, and intermodal terminals. 5. The availability of facilities and services to serve 1990 1991 existing land uses and the compatibility between future land use 1992 and transportation elements. 1993 The capability to evacuate the coastal population prior 1994 to an impending natural disaster. 1995 7. Airports, projected airport and aviation development, 1996 and land use compatibility around airports, which includes areas defined in ss. 333.01 and 333.02. 1997 1998 8. An identification of land use densities, building 1999 intensities, and transportation management programs to promote 2000 public transportation systems in designated public 2001 transportation corridors so as to encourage population densities 2002 sufficient to support such systems. 2003 9. May include transportation corridors, as defined in s. 2004 334.03, intended for future transportation facilities designated 2005 pursuant to s. 337.273. If transportation corridors are 2006 designated, the local government may adopt a transportation 2007 corridor management ordinance. 2008 10. The incorporation of transportation strategies to 2009 address reduction in greenhouse gas emissions from the 2010 transportation sector. 2011 (k) An airport master plan, and any subsequent amendments 2012 to the airport master plan, prepared by a licensed publicly owned and operated airport under s. 333.06 may be incorporated 2013 into the local government comprehensive plan by the local 2014 government having jurisdiction under this act for the area in 2015 2016 which the airport or projected airport development is located by Page 72 of 284

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2017 the adoption of a comprehensive plan amendment. In the amendment 2018 to the local comprehensive plan that integrates the airport 2019 master plan, the comprehensive plan amendment shall address land 2020 use compatibility consistent with chapter 333 regarding airport 2021 zoning; the provision of regional transportation facilities for 2022 the efficient use and operation of the transportation system and 2023 consistency with the local government transportation airport; 2024 circulation element and applicable metropolitan planning 2025 organization long-range transportation plans; and the execution 2026 of any necessary interlocal agreements for the purposes of the 2027 provision of public facilities and services to maintain the 2028 adopted level-of-service standards for facilities subject to 2029 concurrency; and may address airport-related or aviation-related 2030 development. Development or expansion of an airport consistent 2031 with the adopted airport master plan that has been incorporated 2032 into the local comprehensive plan in compliance with this part, 2033 and airport-related or aviation-related development that has 2034 been addressed in the comprehensive plan amendment that 2035 incorporates the airport master plan, shall not be a development 2036 of regional impact. Notwithstanding any other general law, an 2037 airport that has received a development-of-regional-impact 2038 development order pursuant to s. 380.06, but which is no longer 2039 required to undergo development-of-regional-impact review 2040 pursuant to this subsection, may abandon its development-of-2041 regional-impact order upon written notification to the applicable local government. Upon receipt by the local 2042 government, the development-of-regional-impact development order 2043 2044 is void.

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2045 (7) The comprehensive plan may include the following 2046 additional elements, or portions or phases thereof: 2047 (a) As a part of the circulation element of paragraph 2048 (6) (b) or as a separate element, a mass-transit element showing 2049 proposed methods for the moving of people, rights-of-way, 2050 terminals, related facilities, and fiscal considerations for the 2051 accomplishment of the element. 2052 (b) As a part of the circulation element of paragraph 2053 (6) (b) or as a separate element, plans for port, aviation, and 2054 related facilities coordinated with the general circulation and transportation element. 2055 2056 As a part of the circulation element of paragraph (c)2057 (6) (b) and in coordination with paragraph (6) (c), where applicable, a plan element for the circulation of recreational 2058 2059 traffic, including bicycle facilities, exercise trails, riding 2060 facilities, and such other matters as may be related to the 2061 improvement and safety of movement of all types of recreational 2062 traffic. 2063 (d) As a part of the circulation element of paragraph 2064 (6) (b) or as a separate element, a plan element for the 2065 development of offstreet parking facilities for motor vehicles 2066 and the fiscal considerations for the accomplishment of the 2067 element. 2068 (c) A public buildings and related facilities element 2069 showing locations and arrangements of civic and community centers, public schools, hospitals, libraries, police and fire 2070 stations, and other public buildings. This plan element should 2071 2072 show particularly how it is proposed to effect coordination with Page 74 of 284

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2073 governmental units, such as school boards or hospital 2074 authorities, having public development and service 2075 responsibilities, capabilities, and potential but not having 2076 land development regulatory authority. This element may include 2077 plans for architecture and landscape treatment of their grounds. 2078 recommended community design element which may (f) 2079 consist of design recommendations for land subdivision, 2080 neighborhood development and redevelopment, design of open space 2081 locations, and similar matters to the end that such recommendations may be available as aids and quides to 2082 developers in the future planning and development of land in the 2083 2084 area. 2085 (g) A general area redevelopment element consisting of 2086 plans and programs for the redevelopment of slums and blighted 2087 locations in the area and for community redevelopment, including 2088 housing sites, business and industrial sites, public buildings 2089 sites, recreational facilities, and other purposes authorized by 2090 law. 2091 (h) A safety element for the protection of residents and 2092 property of the area from fire, hurricane, or manmade or natural 2093 catastrophe, including such necessary features for protection as 2094 evacuation routes and their control in an emergency, water 2095 supply requirements, minimum road widths, clearances around and 2096 elevations of structures, and similar matters. 2097 (i) An historical and scenic preservation element setting out plans and programs for those structures or lands in the area 2098 having historical, archaeological, architectural, scenic, or 2099 2100 similar significance.

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2101	(j) An economic element setting forth principles and
2102	guidelines for the commercial and industrial development, if
2103	any, and the employment and personnel utilization within the
2104	area. The element may detail the type of commercial and
2105	industrial development sought, correlated to the present and
2106	projected employment needs of the area and to other elements of
2107	the plans, and may set forth methods by which a balanced and
2108	stable economic base will be pursued.
2109	(k) Such other elements as may be peculiar to, and
2110	necessary for, the area concerned and as are added to the
2111	comprehensive plan by the governing body upon the recommendation
2112	of the local planning agency.
2113	(1) Local governments that are not required to prepare
2114	coastal management elements under s. 163.3178 are encouraged to
2115	adopt hazard mitigation/postdisaster redevelopment plans. These
2116	plans should, at a minimum, establish long-term policies
2117	regarding redevelopment, infrastructure, densities,
2118	nonconforming uses, and future land use patterns. Grants to
2119	assist local governments in the preparation of these hazard
2120	mitigation/postdisaster redevelopment plans shall be available
2121	through the Emergency Management Preparedness and Assistance
2122	Account in the Grants and Donations Trust Fund administered by
2123	the department, if such account is created by law. The plans
2124	must be in compliance with the requirements of this act and
2125	chapter 252.
2126	(8) All elements of the comprehensive plan, whether
2127	mandatory or optional, shall be based upon data appropriate to
2128	the element involved. Surveys and studies utilized in the
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2129 preparation of the comprehensive plan shall not be deemed a part 2130 of the comprehensive plan unless adopted as a part of it. Copies 2131 of such studies, surveys, and supporting documents shall be made 2132 available to public inspection, and copies of such plans shall 2133 be made available to the public upon payment of reasonable 2134 charges for reproduction.

2135 The state land planning agency shall, by February 15, (9)2136 1986, adopt by rule minimum criteria for the review and 2137 determination of compliance of the local government 2138 comprehensive plan elements required by this act. Such rules 2139 shall not be subject to rule challenges under s. 120.56(2) or to 2140 drawout proceedings under s. 120.54(3)(c)2. Such rules shall become effective only after they have been submitted to the 2141 2142 President of the Senate and the Speaker of the House of 2143 Representatives for review by the Legislature no later than 30 2144 days prior to the next regular session of the Legislature. In 2145 its review the Legislature may reject, modify, or take no action 2146 relative to the rules. The agency shall conform the rules to the 2147 changes made by the Legislature, or, if no action was taken, the agency rules shall become effective. The rule shall include 2148 2149 criteria for determining whether: 2150 (a) Proposed elements are in compliance with the 2151 requirements of part II, as amended by this act. 2152 (b) Other elements of the comprehensive plan are related 2153 to and consistent with each other.

2154 (c) The local government comprehensive plan elements are 2155 consistent with the state comprehensive plan and the appropriate 2156 regional policy plan pursuant to s. 186.508.

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2157	(d) Certain bays, estuaries, and harbors that fall under
2158	the jurisdiction of more than one local government are managed
2159	in a consistent and coordinated manner in the case of local
2160	governments required to include a coastal management element in
2161	their comprehensive plans pursuant to paragraph (6)(g).
2162	(e) Proposed elements identify the mechanisms and
2163	procedures for monitoring, evaluating, and appraising
2164	implementation of the plan. Specific measurable objectives are
2165	included to provide a basis for evaluating effectiveness as
2166	required by s. 163.3191.
2167	(f) Proposed elements contain policies to guide future
2168	decisions in a consistent manner.
2169	(g) Proposed elements contain programs and activities to
2170	ensure that comprehensive plans are implemented.
2171	(h) Proposed elements identify the need for and the
2172	processes and procedures to ensure coordination of all
2173	development activities and services with other units of local
2174	government, regional planning agencies, water management
2175	districts, and state and federal agencies as appropriate.
2176	
2177	The state land planning agency may adopt procedural rules that
2178	are consistent with this section and chapter 120 for the review
2179	of local government comprehensive plan elements required under
2180	this section. The state land planning agency shall provide model
2181	plans and ordinances and, upon request, other assistance to
2182	local governments in the adoption and implementation of their
2183	revised local government comprehensive plans. The review and
2184	comment provisions applicable prior to October 1, 1985, shall
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2185 continue in effect until the criteria for review and 2186 determination are adopted pursuant to this subsection and the 2187 comprehensive plans required by s. 163.3167(2) are due. 2188 (10) The Legislature recognizes the importance and 2189 significance of chapter 9J-5, Florida Administrative Code, the 2190 Minimum Criteria for Review of Local Government Comprehensive 2191 Plans and Determination of Compliance of the Department of 2192 Community Affairs that will be used to determine compliance of 2193 local comprehensive plans. The Legislature reserved unto itself the right to review chapter 9J-5, Florida Administrative Code, 2194 2195 and to reject, modify, or take no action relative to this rule. 2196 Therefore, pursuant to subsection (9), the Legislature hereby 2197 has reviewed chapter 9J-5, Florida Administrative Code, and 2198 expresses the following legislative intent: 2199 (a) The Legislature finds that in order for the department 2200 to review local comprehensive plans, it is necessary to define 2201 the term "consistency." Therefore, for the purpose of 2202 determining whether local comprehensive plans are consistent 2203 with the state comprehensive plan and the appropriate regional 2204 policy plan, a local plan shall be consistent with such plans if 2205 the local plan is "compatible with" and "furthers" such plans. 2206 The term "compatible with" means that the local plan is not in 2207 conflict with the state comprehensive plan or appropriate 2208 regional policy plan. The term "furthers" means to take action 2209 in the direction of realizing goals or policies of the state or 2210 regional plan. For the purposes of determining consistency of the local plan with the state comprehensive plan or the 2211 2212 appropriate regional policy plan, the state or regional plan Page 79 of 284

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2213 shall be construed as a whole and no specific goal and policy 2214 shall be construed or applied in isolation from the other goals 2215 and policies in the plans.

2216 (b) Each local government shall review all the state 2217 comprehensive plan goals and policies and shall address in its 2218 comprehensive plan the goals and policies which are relevant to 2219 the circumstances or conditions in its jurisdiction. The 2220 decision regarding which particular state comprehensive plan 2221 goals and policies will be furthered by the expenditure of a local government's financial resources in any given year is a 2222 2223 decision which rests solely within the discretion of the local 2224 government. Intergovernmental coordination, as set forth in 2225 paragraph (6) (h), shall be utilized to the extent required to 2226 carry out the provisions of chapter 9J-5, Florida Administrative 2227 Code.

(c) The Legislature declares that if any portion of chapter 9J-5, Florida Administrative Code, is found to be in conflict with this part, the appropriate statutory provision shall prevail.

(d) Chapter 9J-5, Florida Administrative Code, does not mandate the creation, limitation, or elimination of regulatory authority, nor does it authorize the adoption or require the repeal of any rules, criteria, or standards of any local, regional, or state agency.

(e) It is the Legislature's intent that support data or summaries thereof shall not be subject to the compliance review process, but the Legislature intends that goals and policies be clearly based on appropriate data. The department may utilize Page 80 of 284

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2241 support data or summaries thereof to aid in its determination of 2242 compliance and consistency. The Legislature intends that the 2243 department may evaluate the application of a methodology 2244 utilized in data collection or whether a particular methodology 2245 is professionally accepted. However, the department shall not 2246 evaluate whether one accepted methodology is better than 2247 another. Chapter 9J-5, Florida Administrative Code, shall not be 2248 construed to require original data collection by local 2249 governments; however, Local governments are not to be 2250 discouraged from utilizing original data so long as methodologies are professionally accepted. 2251 2252 (f) The Legislature recognizes that under this section, 2253 local governments are charged with setting levels of service for 2254 public facilities in their comprehensive plans in accordance 2255 with which development orders and permits will be issued 2256 pursuant to s. 163.3202(2)(g). Nothing herein shall supersede 2257 the authority of state, regional, or local agencies as otherwise 2258 provided by law. 2259 (g) Definitions contained in chapter 9J-5, Florida 2260 Administrative Code, are not intended to modify or amend the 2261 definitions utilized for purposes of other programs or rules 2262 to establish or limit regulatory authority. Local governments 2263 may establish alternative definitions in local comprehensive 2264 plans, as long as such definitions accomplish the intent of this 2265 chapter, and chapter 9J-5, Florida Administrative Code. 2266 (h) It is the intent of the Legislature that public 2267 facilities and services needed to support development shall be 2268 available concurrent with the impacts of such development in Page 81 of 284

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2269 accordance with s. 163.3180. In meeting this intent, public 2270 facility and service availability shall be deemed sufficient if 2271 the public facilities and services for a development are phased, 2272 or the development is phased, so that the public facilities and 2273 those related services which are deemed necessary by the local 2274 government to operate the facilities necessitated by that 2275 development are available concurrent with the impacts of the 2276 development. The public facilities and services, unless already 2277 available, are to be consistent with the capital improvements 2278 element of the local comprehensive plan as required by paragraph 2279 (3) (a) or guaranteed in an enforceable development agreement. 2280 This shall include development agreements pursuant to this 2281 chapter or in an agreement or a development order issued 2282 pursuant to chapter 380. Nothing herein shall be construed to 2283 require a local government to address services in its capital 2284 improvements plan or to limit a local government's ability to 2285 address any service in its capital improvements plan that it 2286 deems necessary.

(i) The department shall take into account the factors delineated in rule 9J-5.002(2), Florida Administrative Code, as it provides assistance to local governments and applies the rule in specific situations with regard to the detail of the data and analysis required.

(j) Chapter 9J-5, Florida Administrative Code, has become effective pursuant to subsection (9). The Legislature hereby directs the department to adopt amendments as necessary which conform chapter 9J-5, Florida Administrative Code, with the requirements of this legislative intent by October 1, 1986. Page 82 of 284

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2297 (k) In order for local governments to prepare and adopt 2298 comprehensive plans with knowledge of the rules that are applied 2299 to determine consistency of the plans with this part, there 2300 should be no doubt as to the legal standing of chapter 9J-5, 2301 Florida Administrative Code, at the close of the 1986 2302 legislative session. Therefore, the Legislature declares that 2303 changes made to chapter 9J-5 before October 1, 1986, are not 2304 subject to rule challenges under s. 120.56(2), or to drawout proceedings under s. 120.54(3)(c)2. The entire chapter 9J-5, 2305 2306 Florida Administrative Code, as amended, is subject to rule challenges under s. 120.56(3), as nothing herein indicates 2307 2308 approval or disapproval of any portion of chapter 9J-5 not 2309 specifically addressed herein. Any amendments to chapter 9J-5, 2310 Florida Administrative Code, exclusive of the amendments adopted 2311 prior to October 1, 1986, pursuant to this act, shall be subject 2312 to the full chapter 120 process. All amendments shall have 2313 effective dates as provided in chapter 120 and submission to the 2314 President of the Senate and Speaker of the House of 2315 Representatives shall not be required. 2316 (1) The state land planning agency shall consider land use 2317 compatibility issues in the vicinity of all airports in 2318 coordination with the Department of Transportation and adjacent to or in close proximity to all military installations in 2319 2320 coordination with the Department of Defense. 2321 (11) (a) The Legislature recognizes the need for innovative 2322 planning and development strategies which will address the anticipated demands of continued urbanization of Florida's 2323 2324 coastal and other environmentally sensitive areas, and which Page 83 of 284

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2325 will accommodate the development of less populated regions of 2326 the state which seek economic development and which have 2327 suitable land and water resources to accommodate growth in an 2328 environmentally acceptable manner. The Legislature further 2329 recognizes the substantial advantages of innovative approaches 2330 to development which may better serve to protect environmentally 2331 sensitive areas, maintain the economic viability of agricultural 2332 and other predominantly rural land uses, and provide for the 2333 cost-efficient delivery of public facilities and services. 2334 (b) It is the intent of the Legislature that the local 2335 government comprehensive plans and plan amendments adopted 2336 pursuant to the provisions of this part provide for a planning 2337 process which allows for land use efficiencies within existing 2338 urban areas and which also allows for the conversion of rural 2339 lands to other uses, where appropriate and consistent with the 2340 other provisions of this part and the affected local 2341 comprehensive plans, through the application of innovative and 2342 flexible planning and development strategies and creative land 2343 use planning techniques, which may include, but not be limited 2344 to, urban villages, new towns, satellite communities, area-based 2345 allocations, clustering and open space provisions, mixed-use 2346 development, and sector planning. 2347 (c) It is the further intent of the Legislature that local 2348 government comprehensive plans and implementing land development 2349 regulations shall provide strategies which maximize the use of existing facilities and services through redevelopment, urban 2350 infill development, and other strategies for urban 2351 2352 revitalization.

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2353 (d) 1. The department, in cooperation with the Department 2354 of Agriculture and Consumer Services, the Department of 2355 Environmental Protection, water management districts, and 2356 regional planning councils, shall provide assistance to local 2357 governments in the implementation of this paragraph and rule 9J-2358 5.006(5)(1), Florida Administrative Code. Implementation of 2359 those provisions shall include a process by which the department 2360 may authorize local governments to designate all or portions of 2361 lands classified in the future land use element as predominantly 2362 agricultural, rural, open, open-rural, or a substantively 2363 equivalent land use, as a rural land stewardship area within 2364 which planning and economic incentives are applied to encourage the implementation of innovative and flexible planning and 2365 development strategies and creative land use planning 2366 2367 techniques, including those contained herein and in rule 9J-2368 5.006(5)(1), Florida Administrative Code. Assistance may 2369 include, but is not limited to: 2370 a. Assistance from the Department of Environmental 2371 Protection and water management districts in creating the 2372 geographic information systems land cover database and aerial 2373 photogrammetry needed to prepare for a rural land stewardship 2374 area; 2375 Support for local government implementation of rural b. 2376 land stewardship concepts by providing information and 2377 assistance to local governments regarding land acquisition programs that may be used by the local government or landowners 2378 to leverage the protection of greater acreage and maximize the 2379 2380 effectiveness of rural land stewardship areas; and Page 85 of 284

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2381 c. Expansion of the role of the Department of Community 2382 Affairs as a resource agency to facilitate establishment of 2383 rural land stewardship areas in smaller rural counties that do 2384 not have the staff or planning budgets to create a rural land 2385 stewardship area.

2386 2. The department shall encourage participation by local 2387 governments of different sizes and rural characteristics in 2388 establishing and implementing rural land stewardship areas. It 2389 is the intent of the Legislature that rural land stewardship 2390 areas be used to further the following broad principles of rural 2391 sustainability: restoration and maintenance of the economic 2392 value of rural land; control of urban sprawl; identification and 2393 protection of ecosystems, habitats, and natural resources; 2394 promotion of rural economic activity; maintenance of the 2395 viability of Florida's agricultural economy; and protection of 2396 the character of rural areas of Florida. Rural land stewardship 2397 areas may be multicounty in order to encourage coordinated 2398 regional stewardship planning.

2399 3. A local government, in conjunction with a regional 2400 planning council, a stakeholder organization of private land owners, or another local government, shall notify the department 2401 2402 in writing of its intent to designate a rural land stewardship area. The written notification shall describe the basis for the 2403 2404 designation, including the extent to which the rural land stewardship area enhances rural land values, controls urban 2405 2406 sprawl, provides necessary open space for agriculture and protection of the natural environment, promotes rural economic 2407 2408 activity, and maintains rural character and the economic Page 86 of 284

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2409 viability of agriculture.

2410 4. A rural land stewardship area shall be not less than 2411 10,000 acres and shall be located outside of municipalities and 2412 established urban growth boundaries, and shall be designated by 2413 plan amendment. The plan amendment designating a rural land 2414 stewardship area shall be subject to review by the Department of 2415 Community Affairs pursuant to s. 163.3184 and shall provide for 2416 the following:

2417 a. Criteria for the designation of receiving areas within 2418 rural land stewardship areas in which innovative planning and development strategies may be applied. Criteria shall at a 2419 2420 minimum provide for the following: adequacy of suitable land to 2421 accommodate development so as to avoid conflict with 2422 environmentally sensitive areas, resources, and habitats; 2423 compatibility between and transition from higher density uses to 2424 lower intensity rural uses; the establishment of receiving area 2425 service boundaries which provide for a separation between 2426 receiving areas and other land uses within the rural land 2427 stewardship area through limitations on the extension of 2428 services; and connection of receiving areas with the rest of the 2429 rural land stewardship area using rural design and rural road 2430 corridors.

2431 b. Goals, objectives, and policies setting forth the 2432 innovative planning and development strategies to be applied 2433 within rural land stewardship areas pursuant to the provisions 2434 of this section.

2435 c. A process for the implementation of innovative planning 2436 and development strategies within the rural land stewardship Page 87 of 284

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2437 area, including those described in this subsection and rule 9J-2438 5.006(5)(1), Florida Administrative Code, which provide for a 2439 functional mix of land uses, including adequate available 2440 workforce housing, including low, very-low and moderate income 2441 housing for the development anticipated in the receiving area 2442 and which are applied through the adoption by the local 2443 government of zoning and land development regulations applicable 2444 to the rural land stewardship area. 2445 d. A process which encourages visioning pursuant to s. 2446 163.3167(11) to ensure that innovative planning and development strategies comply with the provisions of this section. 2447 2448 The control of sprawl through the use of innovative е. 2449 strategies and creative land use techniques consistent with the 2450 provisions of this subsection and rule 9J-5.006(5)(1), Florida 2451 Administrative Code. 2452 5. A receiving area shall be designated by the adoption of 2453 a land development regulation. Prior to the designation of a 2454 receiving area, the local government shall provide the 2455 Department of Community Affairs a period of 30 days in which to 2456 review a proposed receiving area for consistency with the rural 2457 land stewardship area plan amendment and to provide comments to 2458 the local government. At the time of designation of a 2459 stewardship receiving area, a listed species survey will be 2460 performed. If listed species occur on the receiving area site, the developer shall coordinate with each appropriate local, 2461 state, or federal agency to determine if adequate provisions 2462 have been made to protect those species in accordance with 2463 2464 applicable regulations. In determining the adequacy of Page 88 of 284

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2465 provisions for the protection of listed species and their
2466 habitats, the rural land stewardship area shall be considered as
2467 a whole, and the impacts to areas to be developed as receiving
2468 areas shall be considered together with the environmental
2469 benefits of areas protected as sending areas in fulfilling this
2470 criteria.

2471 6. Upon the adoption of a plan amendment creating a rural 2472 land stewardship area, the local government shall, by ordinance, 2473 establish the methodology for the creation, conveyance, and use of transferable rural land use credits, otherwise referred to as 2474 2475 stewardship credits, the application of which shall not 2476 constitute a right to develop land, nor increase density of 2477 land, except as provided by this section. The total amount of transferable rural land use credits within the rural land 2478 2479 stewardship area must enable the realization of the long-term 2480 vision and goals for the 25-year or greater projected population 2481 of the rural land stewardship area, which may take into 2482 consideration the anticipated effect of the proposed receiving 2483 areas. Transferable rural land use credits are subject to the 2484 following limitations:

2485 a. Transferable rural land use credits may only exist 2486 within a rural land stewardship area.

b. Transferable rural land use credits may only be used on
lands designated as receiving areas and then solely for the
purpose of implementing innovative planning and development
strategies and creative land use planning techniques adopted by
the local government pursuant to this section.
c. Transferable rural land use credits assigned to a

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2493 parcel of land within a rural land stewardship area shall cease 2494 to exist if the parcel of land is removed from the rural land 2495 stewardship area by plan amendment. 2496 d. Neither the creation of the rural land stewardship area 2497 by plan amendment nor the assignment of transferable rural land 2498 use credits by the local government shall operate to displace 2499 the underlying density of land uses assigned to a parcel of land 2500 within the rural land stewardship area; however, if transferable 2501 rural land use credits are transferred from a parcel for use 2502 within a designated receiving area, the underlying density 2503 assigned to the parcel of land shall cease to exist. 2504 The underlying density on each parcel of land located e. 2505 within a rural land stewardship area shall not be increased or 2506 decreased by the local government, except as a result of the 2507 conveyance or use of transferable rural land use credits, as 2508 long as the parcel remains within the rural land stewardship 2509 area. 2510 f. Transferable rural land use credits shall cease to 2511 exist on a parcel of land where the underlying density assigned 2512 to the parcel of land is utilized. 2513 q. An increase in the density of use on a parcel of land 2514 located within a designated receiving area may occur only 2515 through the assignment or use of transferable rural land use 2516 credits and shall not require a plan amendment. 2517 h. A change in the density of land use on parcels located 2518 within receiving areas shall be specified in a development order which reflects the total number of transferable rural land use 2519 2520 credits assigned to the parcel of land and the infrastructure Page 90 of 284

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2521 and support services necessary to provide for a functional mix 2522 of land uses corresponding to the plan of development.

2523 i. Land within a rural land stewardship area may be 2524 removed from the rural land stewardship area through a plan 2525 amendment.

2526 i. Transferable rural land use credits may be assigned at 2527 different ratios of credits per acre according to the natural 2528 resource or other beneficial use characteristics of the land and 2529 according to the land use remaining following the transfer of 2530 credits, with the highest number of credits per acre assigned to the most environmentally valuable land or, in locations where 2531 2532 the retention of open space and agricultural land is a priority, 2533 to such lands.

2534 k. The use or conveyance of transferable rural land use 2535 credits must be recorded in the public records of the county in 2536 which the property is located as a covenant or restrictive 2537 easement running with the land in favor of the county and either 2538 the Department of Environmental Protection, Department of 2539 Agriculture and Consumer Services, a water management district, 2540 or a recognized statewide land trust.

2541 7. Owners of land within rural land stewardship areas 2542 should be provided incentives to enter into rural land 2543 stewardship agreements, pursuant to existing law and rules 2544 adopted thereto, with state agencies, water management 2545 districts, and local governments to achieve mutually agreed upon conservation objectives. Such incentives may include, but not be 2546 2547 limited to, the following: 2548 Opportunity to accumulate transferable mitigation

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2549 credits. 2550 b. - Extended permit agreements. 2551 c. Opportunities for recreational leases and ecotourism. 2552 d. Payment for specified land management services on 2553 publicly owned land, or property under covenant or restricted 2554 easement in favor of a public entity. 2555 Option agreements for sale to public entities e. 2556 private land conservation entities, in either fee or easement, 2557 upon achievement of conservation objectives. 2558 8. The department shall report to the Legislature on an 2559 annual basis on the results of implementation of rural land 2560 stewardship areas authorized by the department, including 2561 successes and failures in achieving the intent of the 2562 Legislature as expressed in this paragraph. 2563 (e) The Legislature finds that mixed-use, high-density 2564 development is appropriate for urban infill and redevelopment 2565 areas. Mixed-use projects accommodate a variety of uses, 2566 including residential and commercial, and usually at higher 2567 densities that promote pedestrian-friendly, sustainable 2568 communities. The Legislature recognizes that mixed-use, high-2569 density development improves the quality of life for residents 2570 and businesses in urban areas. The Legislature finds that mixed-2571 use, high-density redevelopment and infill benefits residents by creating a livable community with alternative modes of 2572 2573 transportation. Furthermore, the Legislature finds that local zoning ordinances often discourage mixed-use, high-density 2574 2575 development in areas that are appropriate for urban infill and 2576 redevelopment. The Legislature intends to discourage single-use Page 92 of 284

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2577 zoning in urban areas which often leads to lower-density, land-2578 intensive development outside an urban service area. Therefore, 2579 the Department of Community Affairs shall provide technical 2580 assistance to local governments in order to encourage mixed-use, 2581 high-density urban infill and redevelopment projects. 2582 (f) The Legislature finds that a program for the transfer 2583 of development rights is a useful tool to preserve historic 2584 buildings and create public open spaces in urban areas. A 2585 program for the transfer of development rights allows the 2586 transfer of density credits from historic properties and public 2587 open spaces to areas designated for high-density development. 2588 The Legislature recognizes that high-density development is 2589 integral to the success of many urban infill and redevelopment 2590 projects. The Legislature intends to encourage high-density 2591 urban infill and redevelopment while preserving historic 2592 structures and open spaces. Therefore, the Department of 2593 Community Affairs shall provide technical assistance to local 2594 governments in order to promote the transfer of development 2595 rights within urban areas for high-density infill and 2596 redevelopment projects. 2597 (g) The implementation of this subsection shall be subject 2598 to the provisions of this chapter, chapters 186 and 187, and 2599 applicable agency rules. 2600 (h) The department may adopt rules necessary to implement 2601 the provisions of this subsection. (12) A public school facilities element adopted to 2602 2603 implement a school concurrency program shall meet the 2604 requirements of this subsection. Each county and each Page 93 of 284

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2605 municipality within the county, unless exempt or subject to a 2606 waiver, must adopt a public school facilities element that is 2607 consistent with those adopted by the other local governments 2608 within the county and enter the interlocal agreement pursuant to 2609 s. 163.31777.

2610 (a) The state land planning agency may provide a waiver to 2611 a county and to the municipalities within the county if the 2612 capacity rate for all schools within the school district is no 2613 greater than 100 percent and the projected 5-year capital outlay 2614 full-time equivalent student growth rate is less than 10 2615 percent. The state land planning agency may allow for a 2616 projected 5-year capital outlay full-time equivalent student 2617 growth rate to exceed 10 percent when the projected 10-year 2618 capital outlay full-time equivalent student enrollment is less 2619 than 2,000 students and the capacity rate for all schools within 2620 the school district in the tenth year will not exceed the 100-2621 percent limitation. The state land planning agency may allow for 2622 a single school to exceed the 100-percent limitation if it can 2623 be demonstrated that the capacity rate for that single school is 2624 not greater than 105 percent. In making this determination, the 2625 state land planning agency shall consider the following 2626 criteria:

2627 1. Whether the exceedance is due to temporary 2628 circumstances; 2629 2. Whether the projected 5-year capital outlay full time 2630 equivalent student growth rate for the school district is 2631 approaching the 10-percent threshold; 2632 3. Whether one or more additional schools within the Page 94 of 284

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2633 school district are at or approaching the 100-percent threshold; 2634 and

2635 4. The adequacy of the data and analysis submitted to
2636 support the waiver request.

2637 (b) A municipality in a nonexempt county is exempt if the 2638 municipality meets all of the following criteria for having no 2639 significant impact on school attendance:

2640 1. The municipality has issued development orders for 2641 fewer than 50 residential dwelling units during the preceding 5 2642 years, or the municipality has generated fewer than 25 2643 additional public school students during the preceding 5 years.

2644 2. The municipality has not annexed new land during the 2645 preceding 5 years in land use categories that permit residential 2646 uses that will affect school attendance rates.

2647 3. The municipality has no public schools located within 2648 its boundaries.

2649 (c) A public school facilities element shall be based upon 2650 data and analyses that address, among other items, how level-of-2651 service standards will be achieved and maintained. Such data and 2652 analyses must include, at a minimum, such items as: the 2653 interlocal agreement adopted pursuant to s. 163.31777 and the 5-2654 year school district facilities work program adopted pursuant to 2655 s. 1013.35; the educational plant survey prepared pursuant to s. 1013.31 and an existing educational and ancillary plant map or 2656 2657 map series; information on existing development and development anticipated for the next 5 years and the long-term planning 2658 period; an analysis of problems and opportunities for existing 2659 2660 schools and schools anticipated in the future; an analysis of Page 95 of 284

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2661 opportunities to collocate future schools with other public 2662 facilities such as parks, libraries, and community centers; an 2663 analysis of the need for supporting public facilities for 2664 existing and future schools; an analysis of opportunities to 2665 locate schools to serve as community focal points; projected 2666 future population and associated demographics, including 2667 development patterns year by year for the upcoming 5-year and 2668 long-term planning periods; and anticipated educational and 2669 ancillary plants with land area requirements. 2670 (d) The element shall contain one or more goals which 2671 establish the long-term end toward which public school programs 2672 and activities are ultimately directed. 2673 (c) The element shall contain one or more objectives for 2674 each goal, setting specific, measurable, intermediate ends that 2675 are achievable and mark progress toward the goal. 2676 (f) The element shall contain one or more policies for 2677 each objective which establish the way in which programs and 2678 activities will be conducted to achieve an identified goal. 2679 (g) The objectives and policies shall address items such 2680 as: 2681 1. The procedure for an annual update process; 2682 The procedure for school site selection; 2. 2683 The procedure for school permitting; 3. 2684 4. Provision for infrastructure necessary to support 2685 proposed schools, including potable water, wastewater, drainage, solid waste, transportation, and means by which to assure safe 2686 access to schools, including sidewalks, bicycle paths, turn 2687 2688 lanes, and signalization;

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2689 Provision for colocation of other public facilities, 2690 such as parks, libraries, and community centers, in proximity to 2691 public schools; 2692 6. Provision for location of schools proximate to 2693 residential areas and to complement patterns of development, 2694 including the location of future school sites so they serve as 2695 community focal points; 2696 7. Measures to ensure compatibility of school sites and 2697 surrounding land uses; 2698 8. Coordination with adjacent local governments and the 2699 school district on emergency preparedness issues, including the 2700 use of public schools to serve as emergency shelters; and 2701 9. Coordination with the future land use element. 2702 (h) The element shall include one or more future 2703 conditions maps which depict the anticipated location of 2704 educational and ancillary plants, including the general location 2705 of improvements to existing schools or new schools anticipated 2706 over the 5-year or long-term planning period. The maps will of 2707 necessity be general for the long-term planning period and more 2708 specific for the 5-year period. Maps indicating general 2709 locations of future schools or school improvements may not 2710 prescribe a land use on a particular parcel of land. 2711 (i) The state land planning agency shall establish a 2712 phased schedule for adoption of the public school facilities 2713 element and the required updates to the public schools interlocal agreement pursuant to s. 163.31777. The schedule 2714 shall provide for each county and local government within the 2715 2716 county to adopt the element and update to the agreement no later Page 97 of 284

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2717 than December 1, 2008. Plan amendments to adopt a public school 2718 facilities element are exempt from the provisions of s. 2719 163.3187(1).

2720 (j) The state land planning agency may issue a notice to 2721 the school board and the local government to show cause why 2722 sanctions should not be enforced for failure to enter into 2723 approved interlocal agreement as required by s. 163.31777 or for 2724 failure to implement provisions relating to public school 2725 concurrency. If the state land planning agency finds that insufficient cause exists for the school board's or local 2726 2727 government's failure to enter into an approved interlocal 2728 agreement as required by s. 163.31777 or for the school board's 2729 or local government's failure to implement the provisions 2730 relating to public school concurrency, the state land planning 2731 agency shall submit its finding to the Administration Commission 2732 which may impose on the local government any of the sanctions 2733 set forth in s. 163.3184(11)(a) and (b) and may impose on the 2734 district school board any of the sanctions set forth in s. 2735 1008.32(4).

2736 (13) Local governments are encouraged to develop a 2737 community vision that provides for sustainable growth, 2738 recognizes its fiscal constraints, and protects its natural 2739 resources. At the request of a local government, the applicable 2740 regional planning council shall provide assistance in the 2741 development of a community vision.

2742 (a) As part of the process of developing a community 2743 vision under this section, the local government must hold two 2744 public meetings with at least one of those meetings before the Page 98 of 284

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HB 7129 2011 2745 local planning agency. Before those public meetings, the local government must hold at least one public workshop with 2746 2747 stakeholder groups such as neighborhood associations, community organizations, businesses, private property owners, housing and 2748 2749 development interests, and environmental organizations. 2750 (b) The local government must, at a minimum, discuss five 2751 of the following topics as part of the workshops and public 2752 meetings required under paragraph (a): 2753 1. Future growth in the area using population forecasts 2754 from the Bureau of Economic and Business Research: 2. Priorities for economic development; 2755 2756 Preservation of open space, environmentally sensitive 3. 2757 lands, and agricultural lands; 2758 4. Appropriate areas and standards for mixed-use 2759 development; 2760 5. Appropriate areas and standards for high-density 2761 commercial and residential development; 2762 6. Appropriate areas and standards for economic 2763 development opportunities and employment centers; 7. Provisions for adequate workforce housing; 2764 2765 8. An efficient, interconnected multimodal transportation 2766 system; and 2767 9. Opportunities to create land use patterns that 2768 accommodate the issues listed in subparagraphs 1.-8. 2769 (c) As part of the workshops and public meetings, the 2770 local government must discuss strategies for addressing the topics discussed under paragraph (b), including: 2771 2772 1. Strategies to preserve open space and environmentally Page 99 of 284

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2773 sensitive lands, and to encourage a healthy agricultural 2774 economy, including innovative planning and development 2775 strategies, such as the transfer of development rights; 2776 2. Incentives for mixed-use development, including 2777 increased height and intensity standards for buildings that provide residential use in combination with office or commercial 2778 2779 space; 2780 3. Incentives for workforce housing; 2781 4. Designation of an urban service boundary pursuant to 2782 subsection (2); and 2783 5. Strategies to provide mobility within the community and 2784 to protect the Strategic Intermodal System, including the 2785 development of a transportation corridor management plan under s. 337.273. 2786 2787 (d) The community vision must reflect the community's 2788 shared concept for growth and development of the community, 2789 including visual representations depicting the desired land use 2790 patterns and character of the community during a 10-year 2791 planning timeframe. The community vision must also take into 2792 consideration economic viability of the vision and private 2793 property interests. 2794 (c) After the workshops and public meetings required under paragraph (a) are held, the local government may amend its 2795 2796 comprehensive plan to include the community vision as a 2797 component in the plan. This plan amendment must be transmitted and adopted pursuant to the procedures in ss. 163.3184 and 2798 163.3189 at public hearings of the governing body other than 2799 2800 those identified in paragraph (a). Page 100 of 284

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2801 (f) Amendments submitted under this subsection are exempt 2802 from the limitation on the frequency of plan amendments in s. 2803 163.3187.

2804 (q) A local government that has developed a community 2805 vision or completed a visioning process after July 1, 2000, and 2806 before July 1, 2005, which substantially accomplishes the goals 2807 set forth in this subsection and the appropriate goals, 2808 policies, or objectives have been adopted as part of the 2809 comprehensive plan or reflected in subsequently adopted land 2810 development regulations and the plan amendment incorporating the community vision as a component has been found in compliance is 2811 2812 eligible for the incentives in s. 163.3184(17).

2813 (14) Local governments are also encouraged to designate an urban service boundary. This area must be appropriate for 2814 2815 compact, contiguous urban development within a 10-year planning 2816 timeframe. The urban service area boundary must be identified on 2817 the future land use map or map series. The local government 2818 shall demonstrate that the land included within the urban 2819 service boundary is served or is planned to be served with adequate public facilities and services based on the local 2820 2821 government's adopted level-of-service standards by adopting a 2822 10-year facilities plan in the capital improvements element which is financially feasible. The local government shall 2823 2824 demonstrate that the amount of land within the urban service 2825 boundary does not exceed the amount of land needed to 2826 accommodate the projected population growth at densities consistent with the adopted comprehensive plan within the 10-2827 2828 year planning timeframe.

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2829	(a) As part of the process of establishing an urban
2830	service boundary, the local government must hold two public
2831	meetings with at least one of those meetings before the local
2832	planning agency. Before those public meetings, the local
2833	government must hold at least one public workshop with
2834	stakeholder groups such as neighborhood associations, community
2835	organizations, businesses, private property owners, housing and
2836	development interests, and environmental organizations.
2837	(b)1. After the workshops and public meetings required
2838	under paragraph (a) are held, the local government may amend its
2839	comprehensive plan to include the urban service boundary. This
2840	plan amendment must be transmitted and adopted pursuant to the
2841	procedures in ss. 163.3184 and 163.3189 at meetings of the
2842	governing body other than those required under paragraph (a).
2843	2. This subsection does not prohibit new development
2844	outside an urban service boundary. However, a local government
2845	that establishes an urban service boundary under this subsection
2846	is encouraged to require a full-cost-accounting analysis for any
2847	new development outside the boundary and to consider the results
2848	of that analysis when adopting a plan amendment for property
2849	outside the established urban service boundary.
2850	(c) Amendments submitted under this subsection are exempt
2851	from the limitation on the frequency of plan amendments in s.
2852	163.3187.
2853	(d) A local government that has adopted an urban service
2854	boundary before July 1, 2005, which substantially accomplishes
2855	the goals set forth in this subsection is not required to comply
2856	with paragraph (a) or subparagraph 1. of paragraph (b) in order
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2857 to be eligible for the incentives under s. 163.3184(17). In 2858 order to satisfy the provisions of this paragraph, the local 2859 government must secure a determination from the state land 2860 planning agency that the urban service boundary adopted before 2861 July 1, 2005, substantially complies with the criteria of this 2862 subsection, based on data and analysis submitted by the local 2863 government to support this determination. The determination by 2864 the state land planning agency is not subject to administrative 2865 challenge.

2866

(7) (15) (a) The Legislature finds that:

2867 There are a number of rural agricultural industrial 1. 2868 centers in the state that process, produce, or aid in the 2869 production or distribution of a variety of agriculturally based 2870 products, including, but not limited to, fruits, vegetables, timber, and other crops, and juices, paper, and building 2871 2872 materials. Rural agricultural industrial centers have a 2873 significant amount of existing associated infrastructure that is 2874 used for processing, producing, or distributing agricultural 2875 products.

2876 Such rural agricultural industrial centers are often 2. 2877 located within or near communities in which the economy is 2878 largely dependent upon agriculture and agriculturally based 2879 products. The centers significantly enhance the economy of such 2880 communities. However, these agriculturally based communities are 2881 often socioeconomically challenged and designated as rural areas of critical economic concern. If such rural agricultural 2882 2883 industrial centers are lost and not replaced with other job-2884 creating enterprises, the agriculturally based communities will

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2885 lose a substantial amount of their economies.

2886 3. The state has a compelling interest in preserving the 2887 viability of agriculture and protecting rural agricultural 2888 communities and the state from the economic upheaval that would 2889 result from short-term or long-term adverse changes in the 2890 agricultural economy. To protect these communities and promote 2891 viable agriculture for the long term, it is essential to 2892 encourage and permit diversification of existing rural 2893 agricultural industrial centers by providing for jobs that are 2894 not solely dependent upon, but are compatible with and 2895 complement, existing agricultural industrial operations and to 2896 encourage the creation and expansion of industries that use 2897 agricultural products in innovative ways. However, the expansion 2898 and diversification of these existing centers must be 2899 accomplished in a manner that does not promote urban sprawl into 2900 surrounding agricultural and rural areas.

As used in this subsection, the term "rural 2901 (b) 2902 agricultural industrial center" means a developed parcel of land 2903 in an unincorporated area on which there exists an operating 2904 agricultural industrial facility or facilities that employ at 2905 least 200 full-time employees in the aggregate and process and 2906 prepare for transport a farm product, as defined in s. 163.3162, 2907 or any biomass material that could be used, directly or 2908 indirectly, for the production of fuel, renewable energy, 2909 bioenergy, or alternative fuel as defined by law. The center may 2910 also include land contiguous to the facility site which is not 2911 used for the cultivation of crops, but on which other existing 2912 activities essential to the operation of such facility or

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2913 facilities are located or conducted. The parcel of land must be 2914 located within, or within 10 miles of, a rural area of critical 2915 economic concern.

2916 (c)1. A landowner whose land is located within a rural 2917 agricultural industrial center may apply for an amendment to the 2918 local government comprehensive plan for the purpose of 2919 designating and expanding the existing agricultural industrial 2920 uses of facilities located within the center or expanding the 2921 existing center to include industrial uses or facilities that 2922 are not dependent upon but are compatible with agriculture and 2923 the existing uses and facilities. A local government 2924 comprehensive plan amendment under this paragraph must:

a. Not increase the physical area of the existing rural
agricultural industrial center by more than 50 percent or 320
acres, whichever is greater.

2928 b. Propose a project that would, upon completion, create 2929 at least 50 new full-time jobs.

2930 c. Demonstrate that sufficient infrastructure capacity 2931 exists or will be provided to support the expanded center at the 2932 level-of-service standards adopted in the local government 2933 comprehensive plan.

d. Contain goals, objectives, and policies that will ensure that any adverse environmental impacts of the expanded center will be adequately addressed and mitigation implemented or demonstrate that the local government comprehensive plan contains such provisions.

29392. Within 6 months after receiving an application as2940provided in this paragraph, the local government shall transmit

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2941 the application to the state land planning agency for review 2942 pursuant to this chapter together with any needed amendments to 2943 the applicable sections of its comprehensive plan to include 2944 goals, objectives, and policies that provide for the expansion 2945 of rural agricultural industrial centers and discourage urban 2946 sprawl in the surrounding areas. Such goals, objectives, and 2947 policies must promote and be consistent with the findings in 2948 this subsection. An amendment that meets the requirements of 2949 this subsection is presumed not to be urban sprawl as defined in 2950 s. 163.3164 consistent with rule 9J-5.006(5), Florida 2951 Administrative Code. This presumption may be rebutted by a 2952 preponderance of the evidence.

(d) This subsection does not apply to an optional sector plan adopted pursuant to s. 163.3245, a rural land stewardship area designated pursuant to <u>s. 163.3248</u> subsection (11), or any comprehensive plan amendment that includes an inland port terminal or affiliated port development.

(e) Nothing in this subsection shall be construed to confer the status of rural area of critical economic concern, or any of the rights or benefits derived from such status, on any land area not otherwise designated as such pursuant to s. 288.0656(7).

2963 Section 12. Section 163.31777, Florida Statutes, is 2964 amended to read:

163.31777 Public schools interlocal agreement.-

2966 (1) (a) The county and municipalities located within the 2967 geographic area of a school district shall enter into an 2968 interlocal agreement with the district school board which

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jointly establishes the specific ways in which the plans and processes of the district school board and the local governments are to be coordinated. The interlocal agreements shall be submitted to the state land planning agency and the Office of Educational Facilities in accordance with a schedule published by the state land planning agency.

2975 The schedule must establish staggered due dates for (b) 2976 submission of interlocal agreements that are executed by both 2977 the local government and the district school board, commencing 2978 on March 1, 2003, and concluding by December 1, 2004, and must 2979 set the same date for all governmental entities within a school 2980 district. However, if the county where the school district is 2981 located contains more than 20 municipalities, the state land 2982 planning agency may establish staggered due dates for the 2983 submission of interlocal agreements by these municipalities. The 2984 schedule must begin with those areas where both the number of 2985 districtwide capital-outlay full-time-equivalent students equals 2986 80 percent or more of the current year's school capacity and the 2987 projected 5-year student growth is 1,000 or greater, or where the projected 5-year student growth rate is 10 percent or 2988 2989 greater.

(c) If the student population has declined over the 5-year period preceding the due date for submittal of an interlocal agreement by the local government and the district school board, the local government and the district school board may petition the state land planning agency for a waiver of one or more requirements of subsection (2). The waiver must be granted if the procedures called for in subsection (2) are unnecessary Page 107 of 284

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2997 because of the school district's declining school age 2998 population, considering the district's 5-year facilities work 2999 program prepared pursuant to s. 1013.35. The state land planning 3000 agency may modify or revoke the waiver upon a finding that the 3001 conditions upon which the waiver was granted no longer exist. 3002 The district school board and local governments must submit an 3003 interlocal agreement within 1 year after notification by the 3004 state land planning agency that the conditions for a waiver no 3005 longer exist. (d) Interlocal agreements between local governments and 3006 3007 district school boards adopted pursuant to s. 163.3177 before 3008 the effective date of this section must be updated and executed 3009 pursuant to the requirements of this section, if necessary. 3010 Amendments to interlocal agreements adopted pursuant to this 3011 section must be submitted to the state land planning agency 3012 within 30 days after execution by the parties for review 3013 consistent with this section. Local governments and the district 3014 school board in each school district are encouraged to adopt a 3015 single interlocal agreement to which all join as parties. The 3016 state land planning agency shall assemble and make available 3017 model interlocal agreements meeting the requirements of this 3018 section and notify local governments and, jointly with the 3019 Department of Education, the district school boards of the 3020 requirements of this section, the dates for compliance, and the 3021 sanctions for noncompliance. The state land planning agency shall be available to informally review proposed interlocal 3022 3023 agreements. If the state land planning agency has not received a 3024 proposed interlocal agreement for informal review, the state Page 108 of 284

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3025 land planning agency shall, at least 60 days before the deadline 3026 for submission of the executed agreement, renotify the local 3027 government and the district school board of the upcoming 3028 deadline and the potential for sanctions.

3029 (2) At a minimum, the interlocal agreement must address 3030 interlocal-agreement requirements in s. 163.3180(13)(g), except 3031 for exempt local governments as provided in s. 163.3177(12), and 3032 must address the following issues:

(a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.

3039 (b) A process to coordinate and share information relating 3040 to existing and planned public school facilities, including 3041 school renovations and closures, and local government plans for 3042 development and redevelopment.

3043 Participation by affected local governments with the (C) 3044 district school board in the process of evaluating potential 3045 school closures, significant renovations to existing schools, 3046 and new school site selection before land acquisition. Local 3047 governments shall advise the district school board as to the 3048 consistency of the proposed closure, renovation, or new site 3049 with the local comprehensive plan, including appropriate circumstances and criteria under which a district school board 3050 may request an amendment to the comprehensive plan for school 3051 3052 siting.

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(d) A process for determining the need for and timing of onsite and offsite improvements to support new, proposed expansion, or redevelopment of existing schools. The process must address identification of the party or parties responsible for the improvements.

(e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules relating to measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.

(f) Participation of the local governments in the preparation of the annual update to the district school board's 5-year district facilities work program and educational plant survey prepared pursuant to s. 1013.35.

3069 (g) A process for determining where and how joint use of 3070 either school board or local government facilities can be shared 3071 for mutual benefit and efficiency.

(h) A procedure for the resolution of disputes between the district school board and local governments, which may include the dispute resolution processes contained in chapters 164 and 186.

3076 (i) An oversight process, including an opportunity for 3077 public participation, for the implementation of the interlocal 3078 agreement.

3079 (3) (a) The Office of Educational Facilities shall submit 3080 any comments or concerns regarding the executed interlocal Page 110 of 284

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3081 agreement to the state land planning agency within 30 days after receipt of the executed interlocal agreement. The state land 3082 3083 planning agency shall review the executed interlocal agreement 3084 to determine whether it is consistent with the requirements of 3085 subsection (2), the adopted local government comprehensive plan, 3086 and other requirements of law. Within 60 days after receipt of 3087 an executed interlocal agreement, the state land planning agency 3088 shall publish a notice of intent in the Florida Administrative 3089 Weekly and shall post a copy of the notice on the agency's 3090 Internet site. The notice of intent must state whether the 3091 interlocal agreement is consistent or inconsistent with the 3092 requirements of subsection (2) and this subsection, as 3093 appropriate. 3094 (b) The state land planning agency's notice is subject to 3095 challenge under chapter 120; however, an affected person, as 3096 defined in s. 163.3184(1)(a), has standing to initiate the 3097 administrative proceeding, and this proceeding is the sole means 3098 available to challenge the consistency of an interlocal 3099 agreement required by this section with the criteria contained 3100 in subsection (2) and this subsection. In order to have 3101 standing, each person must have submitted oral or written 3102 comments, recommendations, or objections to the local government 3103 or the school board before the adoption of the interlocal 3104 agreement by the school board and local government. The district 3105 school board and local governments are parties to any such proceeding. In this proceeding, when the state land planning 3106 3107 agency finds the interlocal agreement to be consistent with the criteria in subsection (2) and this subsection, the interlocal 3108 Page 111 of 284

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3109 agreement shall be determined to be consistent with subsection 3110 (2) and this subsection if the local government's and school 3111 board's determination of consistency is fairly debatable. When 3112 the state planning agency finds the interlocal agreement to be 3113 inconsistent with the requirements of subsection (2) and this 3114 subsection, the local government's and school board's 3115 determination of consistency shall be sustained unless it is 3116 shown by a preponderance of the evidence that the interlocal 3117 agreement is inconsistent. 3118 (c) If the state land planning agency enters a final order that finds that the interlocal agreement is inconsistent with 3119 3120 the requirements of subsection (2) or this subsection, it shall 3121 forward it to the Administration Commission, which may impose 3122 sanctions against the local government pursuant to s. 3123 163.3184(11) and may impose sanctions against the district school board by directing the Department of Education to 3124 3125 withhold from the district school board an equivalent amount of 3126 funds for school construction available pursuant to ss. 1013.65, 1013.68, 1013.70, and 1013.72. 3127 (4) If an executed interlocal agreement is not timely 3128 3129 submitted to the state land planning agency for review, the 3130 state land planning agency shall, within 15 working days after 3131 the deadline for submittal, issue to the local government and 3132 the district school board a Notice to Show Cause why sanctions 3133 should not be imposed for failure to submit an executed 3134 interlocal agreement by the deadline established by the agency. The agency shall forward the notice and the responses to the 3135 Administration Commission, which may enter a final order citing 3136 Page 112 of 284

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3137	the failure to comply and imposing sanctions against the local
3138	government and district school board by directing the
3139	appropriate agencies to withhold at least 5 percent of state
3140	funds pursuant to s. 163.3184(11) and by directing the
3141	Department of Education to withhold from the district school
3142	board at least 5 percent of funds for school construction
3143	available pursuant to ss. 1013.65, 1013.68, 1013.70, and
3144	1013.72.
3145	(5) Any local government transmitting a public school
3146	element to implement school concurrency pursuant to the
3147	requirements of s. 163.3180 before the effective date of this
3148	section is not required to amend the element or any interlocal
3149	agreement to conform with the provisions of this section if the
3150	element is adopted prior to or within 1 year after the effective
3151	date of this section and remains in effect until the county
3152	conducts its evaluation and appraisal report and identifies
3153	changes necessary to more fully conform to the provisions of
3154	this section.
3155	(6) Except as provided in subsection (7), municipalities
3156	meeting the exemption criteria in s. 163.3177(12) are exempt
3157	from the requirements of subsections (1), (2), and (3).
3158	(7) At the time of the evaluation and appraisal report,
3159	each exempt municipality shall assess the extent to which it
3160	continues to meet the criteria for exemption under s.
3161	163.3177(12). If the municipality continues to meet these
3162	criteria, the municipality shall continue to be exempt from the
3163	interlocal-agreement requirement. Each municipality exempt under
3164	s. 163.3177(12) must comply with the provisions of this section
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3165 within 1 year after the district school board proposes, in its 3166 5-year district facilities work program, a new school within the 3167 municipality's jurisdiction.

3168 Section 13. Subsection (9) of section 163.3178, Florida 3169 Statutes, is amended to read:

3170

163.3178 Coastal management.-

(9) (a) Local governments may elect to comply with rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, through the process provided in this section. A proposed comprehensive plan amendment shall be found in compliance with state coastal highhazard provisions pursuant to rule 9J=5.012(3)(b)6. and 7., Florida Administrative Code, if:

3177 1. The adopted level of service for out-of-county 3178 hurricane evacuation is maintained for a category 5 storm event 3179 as measured on the Saffir-Simpson scale; <u>or</u>

3180 2. A 12-hour evacuation time to shelter is maintained for 3181 a category 5 storm event as measured on the Saffir-Simpson scale 3182 and shelter space reasonably expected to accommodate the 3183 residents of the development contemplated by a proposed 3184 comprehensive plan amendment is available; or

3185 Appropriate mitigation is provided that will satisfy 3. 3186 the provisions of subparagraph 1. or subparagraph 2. Appropriate 3187 mitigation shall include, without limitation, payment of money, 3188 contribution of land, and construction of hurricane shelters and 3189 transportation facilities. Required mitigation shall not exceed 3190 the amount required for a developer to accommodate impacts 3191 reasonably attributable to development. A local government and a developer shall enter into a binding agreement to memorialize 3192

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3193 the mitigation plan.

(b) For those local governments that have not established a level of service for out-of-county hurricane evacuation by July 1, 2008, but elect to comply with rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, by following the process in paragraph (a), the level of service shall be no greater than 16 hours for a category 5 storm event as measured on the Saffir-Simpson scale.

3201 (c) This subsection shall become effective immediately and 3202 shall apply to all local governments. No later than July 1, 3203 2008, local governments shall amend their future land use map 3204 and coastal management element to include the new definition of 3205 coastal high-hazard area and to depict the coastal high-hazard 3206 area on the future land use map.

3207 Section 14. Section 163.3180, Florida Statutes, is amended 3208 to read:

3209

163.3180 Concurrency.-

3210 (1) (a) Sanitary sewer, solid waste, drainage, and potable 3211 water, parks and recreation, schools, and transportation 3212 facilities, including mass transit, where applicable, are the 3213 only public facilities and services subject to the concurrency 3214 requirement on a statewide basis. Additional public facilities 3215 and services may not be made subject to concurrency on a 3216 statewide basis without appropriate study and approval by the Legislature; however, any local government may extend the 3217 3218 concurrency requirement so that it applies to additional public 3219 facilities within its jurisdiction. If concurrency is applied to 3220 other public facilities, the local government comprehensive plan

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3221	must provide the principles, guidelines, standards, and
3222	strategies, including adopted levels of service, to guide its
3223	application. In order for a local government to rescind any
3224	optional concurrency provisions, a comprehensive plan amendment
3225	is required. An amendment rescinding optional concurrency issues
3226	is not subject to state review. The local government
3227	comprehensive plan must demonstrate, for required or optional
3228	concurrency requirements, that the levels of service adopted can
3229	be reasonably met. Infrastructure needed to ensure that adopted
3230	level-of-service standards are achieved and maintained for the
3231	5-year period of the capital improvement schedule must be
3232	identified pursuant to the requirements of s. 163.3177(3).
3233	(b) Local governments shall use professionally accepted
3234	techniques for measuring level of service for automobiles,
3235	bicycles, pedestrians, transit, and trucks. These techniques may
3236	be used to evaluate increased accessibility by multiple modes
3237	and reductions in vehicle miles of travel in an area or zone.

3238 The Department of Transportation shall develop methodologies to 3239 assist local governments in implementing this multimodal level-3240 of-service analysis. The Department of Community Affairs and the 3241 Department of Transportation shall provide technical assistance 3242 to local governments in applying these methodologies.

3243 (2) (a) Consistent with public health and safety, sanitary 3244 sewer, solid waste, drainage, adequate water supplies, and 3245 potable water facilities shall be in place and available to 3246 serve new development no later than the issuance by the local 3247 government of a certificate of occupancy or its functional 3248 equivalent. Prior to approval of a building permit or its

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3249 functional equivalent, the local government shall consult with 3250 the applicable water supplier to determine whether adequate 3251 water supplies to serve the new development will be available no 3252 later than the anticipated date of issuance by the local 3253 government of a certificate of occupancy or its functional 3254 equivalent. A local government may meet the concurrency requirement for sanitary sewer through the use of onsite sewage 3255 3256 treatment and disposal systems approved by the Department of 3257 Health to serve new development.

3258 (b) Consistent with the public welfare, and except as 3259 otherwise provided in this section, parks and recreation 3260 facilities to serve new development shall be in place or under 3261 actual construction no later than 1 year after issuance by the 3262 local government of a certificate of occupancy or its functional 3263 equivalent. However, the acreage for such facilities shall be 3264 dedicated or be acquired by the local government prior to 3265 issuance by the local government of a certificate of occupancy 3266 or its functional equivalent, or funds in the amount of the 3267 developer's fair share shall be committed no later than the 3268 local government's approval to commence construction.

3269 (c) Consistent with the public welfare, and except as 3270 otherwise provided in this section, transportation facilities 3271 needed to serve new development shall be in place or under 3272 actual construction within 3 years after the local government 3273 approves a building permit or its functional equivalent that 3274 results in traffic generation.

3275 (3) Governmental entities that are not responsible for 3276 providing, financing, operating, or regulating public facilities Page 117 of 284

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3277 needed to serve development may not establish binding level-of-3278 service standards on governmental entities that do bear those 3279 responsibilities. This subsection does not limit the authority 3280 of any agency to recommend or make objections, recommendations, 3281 comments, or determinations during reviews conducted under s. 3282 163.3184.

3283 (4) (a) The concurrency requirement as implemented in local 3284 comprehensive plans applies to state and other public facilities 3285 and development to the same extent that it applies to all other 3286 facilities and development, as provided by law.

3287 (b) The concurrency requirement as implemented in local 3288 comprehensive plans does not apply to public transit facilities. 3289 For the purposes of this paragraph, public transit facilities 3290 include transit stations and terminals; transit station parking; 3291 park-and-ride lots; intermodal public transit connection or 3292 transfer facilities; fixed bus, guideway, and rail stations; and 3293 airport passenger terminals and concourses, air cargo 3294 facilities, and hangars for the assembly, manufacture, 3295 maintenance, or storage of aircraft. As used in this paragraph, the terms "terminals" and "transit facilities" do not include 3296 3297 seaports or commercial or residential development constructed 3298 conjunction with a public transit facility.

3299 (c) The concurrency requirement, except as it relates to 3300 transportation facilities and public schools, as implemented in 3301 local government comprehensive plans, may be waived by a local 3302 government for urban infill and redevelopment areas designated 3303 pursuant to s. 163.2517 if such a waiver does not endanger 3304 public health or safety as defined by the local government in Page 118 of 284

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3305 its local government comprehensive plan. The waiver shall be 3306 adopted as a plan amendment pursuant to the process set forth in 3307 s. 163.3187(3)(a). A local government may grant a concurrency exception pursuant to subsection (5) for transportation 3308 3309 facilities located within these urban infill and redevelopment 3310 areas. 3311 (5) (a) If concurrency is applied to transportation facilities, the local government comprehensive plan must provide 3312 3313 the principles, guidelines, standards, and strategies, including 3314 adopted levels of service to guide its application. 3315 (b) Local governments shall use professionally accepted 3316 studies to determine appropriate levels of service, which shall 3317 be based on a schedule of facilities that will be necessary to 3318 meet level of service demands reflected in the capital 3319 improvement element. 3320 (C) Local governments shall use professionally accepted 3321 techniques for measuring levels of service when evaluating 3322 potential impacts of a proposed development. The premise of concurrency is that the public 3323 (d) 3324 facilities will be provided in order to achieve and maintain the 3325 adopted level of service standard. A comprehensive plan that imposes transportation concurrency shall contain appropriate 3326 3327 amendments to the capital improvements element of the 3328 comprehensive plan, consistent with the requirements of s. 3329 163.3177(3). The capital improvements element shall identify 3330 facilities necessary to meet adopted levels of service during a 3331 5-year period. 3332 (e) If a local government applies transportation

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3333	concurrency in its jurisdiction, it is encouraged to develop
3334	policy guidelines and techniques to address potential negative
3335	impacts on future development:
3336	1. In urban infill and redevelopment, and urban service
3337	areas.
3338	2. With special part-time demands on the transportation
3339	system.
3340	3. With de minimis impacts.
3341	4. On community desired types of development, such as
3342	redevelopment, or job creation projects.
3343	(f) Local governments are encouraged to develop tools and
3344	techniques to complement the application of transportation
3345	concurrency such as:
3346	1. Adoption of long-term strategies to facilitate
3347	development patterns that support multimodal solutions,
3348	including urban design, and appropriate land use mixes,
3349	including intensity and density.
3350	2. Adoption of an areawide level of service not dependent
3351	on any single road segment function.
3352	3. Exempting or discounting impacts of locally desired
3353	development, such as development in urban areas, redevelopment,
3354	job creation, and mixed use on the transportation system.
3355	4. Assigning secondary priority to vehicle mobility and
3356	primary priority to ensuring a safe, comfortable, and attractive
3357	pedestrian environment, with convenient interconnection to
3358	transit.
3359	5. Establishing multimodal level of service standards that
3360	rely primarily on nonvehicular modes of transportation where
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3361	existing or planned community design will provide adequate level
3362	of mobility.
3363	6. Reducing impact fees or local access fees to promote
3364	development within urban areas, multimodal transportation
3365	districts, and a balance of mixed use development in certain
3366	areas or districts, or for affordable or workforce housing.
3367	(g) Local governments are encouraged to coordinate with
3368	adjacent local governments for the purpose of using common
3369	methodologies for measuring impacts on transportation
3370	facilities.
3371	(h) Local governments that implement transportation
3372	concurrency must:
3373	1. Consult with the Department of Transportation when
3374	proposed plan amendments affect facilities on the strategic
3375	intermodal system.
3376	2. Exempt public transit facilities from concurrency. For
3377	the purposes of this subparagraph, public transit facilities
3378	include transit stations and terminals; transit station parking;
3379	park-and-ride lots; intermodal public transit connection or
3380	transfer facilities; fixed bus, guideway, and rail stations; and
3381	airport passenger terminals and concourses, air cargo
3382	facilities, and hangars for the assembly, manufacture,
3383	maintenance, or storage of aircraft. As used in this
3384	subparagraph, the terms "terminals" and "transit facilities" do
3385	not include seaports or commercial or residential development
3386	constructed in conjunction with a public transit facility.
3387	3. Allow an applicant for a development of regional impact
3388	development order, a rezoning, or other land use development

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3389	permit to satisfy the transportation concurrency requirements of
3390	the local comprehensive plan, the local government's concurrency
3391	management system, and s. 380.06, when applicable, if:
3392	a. The applicant enters into a binding agreement to pay
3393	for or construct its proportionate share of required
3394	improvements.
3395	b. The proportionate share contribution or construction is
3396	sufficient to accomplish one or more mobility improvements that
3397	will benefit a regionally significant transportation facility.
3398	c. The local government has provided a means by which the
3399	landowner will be assessed a proportionate share of the cost of
3400	providing the transportation facilities necessary to serve the
3401	proposed development.
3402	
3403	When an applicant contributes or constructs its proportionate
3404	share, pursuant to this subparagraph, a local government may not
3405	require payment or construction of transportation facilities
3406	whose costs would be greater than a development's proportionate
3407	share of the improvements necessary to mitigate the
3408	development's impacts. The proportionate share contribution
3409	shall be calculated based upon the number of trips from the
3410	proposed development expected to reach roadways during the peak
3411	hour from the stage or phase being approved, divided by the
3412	change in the peak hour maximum service volume of roadways
3413	resulting from construction of an improvement necessary to
3414	maintain or achieve the adopted level of service, multiplied by
3415	the construction cost, at the time of development payment, of
3416	the improvement necessary to maintain or achieve the adopted

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3417	level of service. When the provisions of this paragraph have
3418	been satisfied for a particular stage or phase of development,
3419	all transportation impacts from that stage or phase shall be
3420	deemed fully mitigated in any cumulative transportation analysis
3421	for a subsequent stage or phase of development. In projecting
3422	the number of trips to be generated by the development under
3423	review, any trips assigned to a toll-financed facility shall be
3424	eliminated from the analysis. The applicant is not responsible
3425	for the cost of reducing or eliminating deficits that exist
3426	prior to the filing of the application and shall receive a
3427	credit on a dollar-for-dollar basis for transportation impact
3428	fees payable in the future for the project. This subparagraph
3429	does not require a local government to approve a development
3430	that is not otherwise qualified for approval pursuant to the
3431	applicable local comprehensive plan and land development
3432	regulations.
3433	(a) The Legislature finds that under limited
3434	circumstances, countervailing planning and public policy goals
3435	may come into conflict with the requirement that adequate public
3436	transportation facilities and services be available concurrent
3437	with the impacts of such development. The Legislature further
3438	finds that the unintended result of the concurrency requirement
3439	for transportation facilities is often the discouragement of
3440	urban infill development and redevelopment. Such unintended
3441	results directly conflict with the goals and policies of the
3442	state comprehensive plan and the intent of this part. The
3443	Legislature also finds that in urban centers transportation
3444	cannot be effectively managed and mobility cannot be improved
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3445	solely through the expansion of roadway capacity, that the
3446	expansion of roadway capacity is not always physically or
3447	financially possible, and that a range of transportation
3448	alternatives is essential to satisfy mobility needs, reduce
3449	congestion, and achieve healthy, vibrant centers.
3450	(b)1. The following are transportation concurrency
3451	exception areas:
3452	a. A municipality that qualifies as a dense urban land
3453	area under s. 163.3164;
3454	b. An urban service area under s. 163.3164 that has been
3455	adopted into the local comprehensive plan and is located within
3456	a county that qualifies as a dense urban land area under s.
3457	163.3164; and
3458	c. A county, including the municipalities located therein,
3459	which has a population of at least 900,000 and qualifies as a
3460	dense urban land area under s. 163.3164, but does not have an
3461	urban service area designated in the local comprehensive plan.
3462	2. A municipality that does not qualify as a dense urban
3463	land area pursuant to s. 163.3164 may designate in its local
3464	comprehensive plan the following areas as transportation
3465	concurrency exception areas:
3466	a. Urban infill as defined in s. 163.3164;
3467	b. Community redevelopment areas as defined in s. 163.340;
3468	c. Downtown revitalization areas as defined in s.
3469	163.3164;
3470	d. Urban infill and redevelopment under s. 163.2517; or
3471	e. Urban service areas as defined in s. 163.3164 or areas
3472	within a designated urban service boundary under s.
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3473 163.3177(14). 3474 3. A county that does not qualify as a dense urban land 3475 area pursuant to s. 163.3164 may designate in its local 3476 comprehensive plan the following areas as transportation 3477 concurrency exception areas: 3478 <u>Urban infill as defined in s. 163.3164;</u> a. 3479 Urban infill and redevelopment under s. 163.2517; or b. 3480 Urban service areas as defined in s. 163.3164. с. 3481 4. A local government that has a transportation 3482 concurrency exception area designated pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. shall, within 2 years 3483 3484 after the designated area becomes exempt, adopt into its local 3485 comprehensive plan land use and transportation strategies to 3486 support and fund mobility within the exception area, including 3487 alternative modes of transportation. Local governments are 3488 encouraged to adopt complementary land use and transportation 3489 strategies that reflect the region's shared vision for its 3490 future. If the state land planning agency finds insufficient 3491 cause for the failure to adopt into its comprehensive plan land 3492 use and transportation strategies to support and fund mobility 3493 within the designated exception area after 2 years, it shall submit the finding to the Administration Commission, which may 3494 3495 impose any of the sanctions set forth in s. 163.3184(11)(a) and 3496 (b) against the local government. 3497 5. Transportation concurrency exception areas designated pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. 3498 do not apply to designated transportation concurrency districts 3499 3500 located within a county that has a population of at least 1.5

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3501 million, has implemented and uses a transportation-related 3502 concurrency assessment to support alternative modes of 3503 transportation, including, but not limited to, mass transit, and 3504 does not levy transportation impact fees within the concurrency 3505 district.

3506 6. Transportation concurrency exception areas designated 3507 under subparagraph 1., subparagraph 2., or subparagraph 3. do 3508 not apply in any county that has exempted more than 40 percent 3509 of the area inside the urban service area from transportation 3510 concurrency for the purpose of urban infill.

3511 7. A local government that does not have a transportation 3512 concurrency exception area designated pursuant to subparagraph 3513 1., subparagraph 2., or subparagraph 3. may grant an exception 3514 from the concurrency requirement for transportation facilities 3515 if the proposed development is otherwise consistent with the 3516 adopted local government comprehensive plan and is a project 3517 that promotes public transportation or is located within an area 3518 designated in the comprehensive plan for:

3519

a. Urban infill development;

- 3520 b. Urban redevelopment;
- 3521 c. Downtown revitalization;

3522 Urban infill and redevelopment under s. 163.2517; or d. 3523 An urban service area specifically designated as a e. 3524 transportation concurrency exception area which includes lands 3525 appropriate for compact, contiguous urban development, which does not exceed the amount of land needed to accommodate the 3526 projected population growth at densities consistent with the 3527 3528 adopted comprehensive plan within the 10-year planning period, Page 126 of 284

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3529 and which is served or is planned to be served with public 3530 facilities and services as provided by the capital improvements 3531 element. 3532 (c) The Legislature also finds that developments located 3533 within urban infill, urban redevelopment, urban service, 3534 downtown revitalization areas or areas designated as urban 3535 infill and redevelopment areas under s. 163.2517, which pose 3536 only special part-time demands on the transportation system, are 3537 exempt from the concurrency requirement for transportation 3538 facilities. A special part-time demand is one that does not have 3539 more than 200 scheduled events during any calendar year and does 3540 not affect the 100 highest traffic volume hours. 3541 (d) Except for transportation concurrency exception areas 3542 designated pursuant to subparagraph (b)1., subparagraph (b)2., 3543 or subparagraph (b)3., the following requirements apply: 3544 1. The local government shall both adopt into the 3545 comprehensive plan and implement long-term strategies to support 3546 and fund mobility within the designated exception area, 3547 including alternative modes of transportation. The plan amendment must also demonstrate how strategies will support the 3548 3549 purpose of the exception and how mobility within the designated 3550 exception area will be provided. 3551 2. The strategies must address urban design; appropriate 3552 land use mixes, including intensity and density; and network 3553 connectivity plans needed to promote urban infill, redevelopment, or downtown revitalization. The comprehensive 3554 3555 plan amendment designating the concurrency exception area must 3556 accompanied by data and analysis supporting the local be-Page 127 of 284

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3557 government's determination of the boundaries of the 3558 transportation concurrency exception area. 3559 (e) Before designating a concurrency exception area 3560 pursuant to subparagraph (b)7., the state land planning agency 3561 and the Department of Transportation shall be consulted by the 3562 local government to assess the impact that the proposed 3563 exception area is expected to have on the adopted level-of-3564 service standards established for regional transportation 3565 facilities identified pursuant to s. 186.507, including the 3566 Strategic Intermodal System and roadway facilities funded in accordance with s. 339.2819. Further, the local government shall 3567 3568 provide a plan for the mitigation of impacts to the Strategic 3569 Intermodal System, including, if appropriate, access management, 3570 parallel reliever roads, transportation demand management, and 3571 other measures. 3572 (f) The designation of a transportation concurrency 3573 exception area does not limit a local government's home rule 3574 power to adopt ordinances or impose fees. This subsection does 3575 not affect any contract or agreement entered into or development 3576 order rendered before the creation of the transportation 3577 concurrency exception area except as provided in s. 3578 380.06(29)(c). 3579 (g) The Office of Program Policy Analysis and Government 3580 Accountability shall submit to the President of the Senate and 3581 the Speaker of the House of Representatives by February 1, 2015, 3582 a report on transportation concurrency exception areas created 3583 pursuant to this subsection. At a minimum, the report shall

3584 address the methods that local governments have used to

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implement and fund transportation strategies to achieve the purposes of designated transportation concurrency exception areas, and the effects of the strategies on mobility, congestion, urban design, the density and intensity of land use mixes, and network connectivity plans used to promote urban infill, redevelopment, or downtown revitalization.

3591 (6)The Legislature finds that a de minimis impact is 3592 consistent with this part. A de minimis impact is an impact that 3593 would not affect more than 1 percent of the maximum volume at 3594 the adopted level of service of the affected transportation 3595 facility as determined by the local government. No impact will 3596 de minimis if the sum of existing roadway volumes and the be-3597 projected volumes from approved projects on a transportation 3598 facility would exceed 110 percent of the maximum volume at the 3599 adopted level of service of the affected transportation 3600 facility; provided however, that an impact of a single family 3601 home on an existing lot will constitute a de minimis impact on 3602 all roadways regardless of the level of the deficiency of the 3603 roadway. Further, no impact will be de minimis if it would 3604 exceed the adopted level-of-service standard of any affected 3605 designated hurricane evacuation routes. Each local government shall maintain sufficient records to ensure that the 110-percent 3606 3607 criterion is not exceeded. Each local government shall submit 3608 annually, with its updated capital improvements element, a 3609 summary of the de minimis records. If the state land planning 3610 agency determines that the 110-percent criterion has been exceeded, the state land planning agency shall notify the local 3611 3612 government of the exceedance and that no further de minimis Page 129 of 284

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3613 exceptions for the applicable roadway may be granted until such 3614 time as the volume is reduced below the 110 percent. The local 3615 government shall provide proof of this reduction to the state 3616 land planning agency before issuing further de minimis 3617 exceptions.

3618 In order to promote infill development and (7)3619 redevelopment, one or more transportation concurrency management 3620 areas may be designated in a local government comprehensive 3621 plan. A transportation concurrency management area must be a 3622 compact geographic area with an existing network of roads where 3623 multiple, viable alternative travel paths or modes are available 3624 for common trips. A local government may establish an areawide 3625 level-of-service standard for such a transportation concurrency 3626 management area based upon an analysis that provides for a 3627 justification for the areawide level of service, how urban 3628 infill development or redevelopment will be promoted, and how 3629 mobility will be accomplished within the transportation 3630 concurrency management area. Prior to the designation of a 3631 concurrency management area, the Department of Transportation 3632 shall be consulted by the local government to assess the impact 3633 that the proposed concurrency management area is expected to 3634 have on the adopted level-of-service standards established for 3635 Strategic Intermodal System facilities, as defined in s. 339.64, 3636 and roadway facilities funded in accordance with s. 339.2819. 3637 Further, the local government shall, in cooperation with the Department of Transportation, develop a plan to mitigate any 3638 impacts to the Strategic Intermodal System, including, if 3639 3640 appropriate, the development of a long-term concurrency Page 130 of 284

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3641 management system pursuant to subsection (9) and s. 163.3177(3)(d). Transportation concurrency management areas 3642 3643 existing prior to July 1, 2005, shall meet, at a minimum, the 3644 provisions of this section by July 1, 2006, or at the time of 3645 the comprehensive plan update pursuant to the evaluation and 3646 appraisal report, whichever occurs last. The state land planning 3647 agency shall amend chapter 9J-5, Florida Administrative -Code, to 3648 be consistent with this subsection. (8) When assessing the transportation impacts of proposed 3649 3650 urban redevelopment within an established existing urban service 3651 area, 110 percent of the actual transportation impact caused by 3652 the previously existing development must be reserved for the 3653 redevelopment, even if the previously existing development has a 3654 lesser or nonexisting impact pursuant to the calculations of the 3655 local government. Redevelopment requiring less than 110 percent 3656 of the previously existing capacity shall not be prohibited due 3657 to the reduction of transportation levels of service below the 3658 adopted standards. This does not preclude the appropriate

3659 assessment of fees or accounting for the impacts within the 3660 concurrency management system and capital improvements program 3661 of the affected local government. This paragraph does not affect 3662 local government requirements for appropriate development 3663 permits.

3664 (9) (a) Each local government may adopt as a part of its 3665 plan, long-term transportation and school concurrency management 3666 systems with a planning period of up to 10 years for specially 3667 designated districts or areas where significant backlogs exist. 3668 The plan may include interim level-of-service standards on Page 131 of 284

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3669	certain facilities and shall rely on the local government's
3670	schedule of capital improvements for up to 10 years as a basis
3671	for issuing development orders that authorize commencement of
3672	construction in these designated districts or areas. The
3673	concurrency management system must be designed to correct
3674	existing deficiencies and set priorities for addressing
3675	backlogged facilities. The concurrency management system must be
3676	financially feasible and consistent with other portions of the
3677	adopted local plan, including the future land use map.
3678	(b) If a local government has a transportation or school
3679	facility backlog for existing development which cannot be
3680	adequately addressed in a 10-year plan, the state land planning
3681	agency may allow it to develop a plan and long-term schedule of
3682	capital improvements covering up to 15 years for good and
3683	sufficient cause, based on a general comparison between that
3684	local government and all other similarly situated local
3685	jurisdictions, using the following factors:
3686	1. The extent of the backlog.
3687	2. For roads, whether the backlog is on local or state
3688	roads.
3689	3. The cost of eliminating the backlog.
3690	4. The local government's tax and other revenue-raising
3691	efforts.
3692	(c) The local government may issue approvals to commence
3693	construction notwithstanding this section, consistent with and
3694	in areas that are subject to a long-term concurrency management
3695	system.
3696	(d) If the local government adopts a long-term concurrency
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3697 management system, it must evaluate the system periodically. At 3698 a minimum, the local government must assess its progress toward 3699 improving levels of service within the long-term concurrency 3700 management district or area in the evaluation and appraisal 3701 report and determine any changes that are necessary to 3702 accelerate progress in meeting acceptable levels of service. 3703 (10) Except in transportation concurrency exception areas, 3704 with regard to roadway facilities on the Strategic Intermodal 3705 System designated in accordance with s. 339.63, local 3706 governments shall adopt the level-of-service standard 3707 established by the Department of Transportation by rule. 3708 However, if the Office of Tourism, Trade, and Economic 3709 Development concurs in writing with the local government that 3710 the proposed development is for a qualified job creation project 3711 under s. 288.0656 or s. 403.973, the affected local government, 3712 after consulting with the Department of Transportation, may 3713 provide for a waiver of transportation concurrency for the 3714 project. For all other roads on the State Highway System, local 3715 governments shall establish an adequate level-of-service 3716 standard that need not be consistent with any level-of-service 3717 standard established by the Department of Transportation. In 3718 establishing adequate level-of-service standards for any 3719 arterial roads, or collector roads as appropriate, which 3720 traverse multiple jurisdictions, local governments shall 3721 consider compatibility with the roadway facility's adopted level-of-service standards in adjacent jurisdictions. Each local 3722 government within a county shall use a professionally accepted 3723 3724 methodology for measuring impacts on transportation facilities Page 133 of 284

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3725 for the purposes of implementing its concurrency management 3726 system. Counties are encouraged to coordinate with adjacent 3727 counties, and local governments within a county are encouraged 3728 to coordinate, for the purpose of using common methodologies for 3729 measuring impacts on transportation facilities for the purpose 3730 of implementing their concurrency management systems. 3731 -In order to limit the liability of local governments, (11)3732 a local government may allow a landowner to proceed with 3733 development of a specific parcel of land notwithstanding a 3734 failure of the development to satisfy transportation 3735 concurrency, when all the following factors are shown to exist: 3736 (a) The local government with jurisdiction over the 3737 property has adopted a local comprehensive plan that is in 3738 compliance. 3739 (b) The proposed development would be consistent with the future land use designation for the specific property and with 3740 3741 pertinent portions of the adopted local plan, as determined by 3742 the local government. 3743 (c) The local plan includes a financially feasible capital 3744 improvements element that provides for transportation facilities 3745 adequate to serve the proposed development, and the local 3746 government has not implemented that element. 3747 (d) The local government has provided a means by which the 3748 landowner will be assessed a fair share of the cost of providing 3749 the transportation facilities necessary to serve the proposed 3750 development. (e) The landowner has made a binding commitment to the 3751 3752 local government to pay the fair share of the cost of providing Page 134 of 284

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3753	the transportation facilities to serve the proposed development.
3754	(12) (a) A development of regional impact may satisfy the
3755	transportation concurrency requirements of the local
3756	comprehensive plan, the local government's concurrency
3757	management system, and s. 380.06 by payment of a proportionate-
3758	share contribution for local and regionally significant traffic
3759	impacts, if:
3760	1. The development of regional impact which, based on its
3761	location or mix of land uses, is designed to encourage
3762	pedestrian or other nonautomotive modes of transportation;
3763	2. The proportionate-share contribution for local and
3764	regionally significant traffic impacts is sufficient to pay for
3765	one or more required mobility improvements that will benefit a
3766	regionally significant transportation facility;
3767	3. The owner and developer of the development of regional
3768	impact pays or assures payment of the proportionate-share
3769	contribution; and
3770	4. If the regionally significant transportation facility
3771	to be constructed or improved is under the maintenance authority
3772	of a governmental entity, as defined by s. 334.03(12), other
3773	than the local government with jurisdiction over the development
3774	of regional impact, the developer is required to enter into a
3775	binding and legally enforceable commitment to transfer funds to
3776	the governmental entity having maintenance authority or to
3777	otherwise assure construction or improvement of the facility.
3778	
3779	The proportionate-share contribution may be applied to any
3780	transportation facility to satisfy the provisions of this
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3781 subsection and the local comprehensive plan, but, for the 3782 purposes of this subsection, the amount of the proportionate-3783 share contribution shall be calculated based upon the cumulative 3784 number of trips from the proposed development expected to reach 3785 roadways during the peak hour from the complete buildout of a 3786 stage or phase being approved, divided by the change in the peak 3787 hour maximum service volume of roadways resulting from 3788 construction of an improvement necessary to maintain the adopted 3789 level of service, multiplied by the construction cost, at the 3790 time of developer payment, of the improvement necessary to 3791 maintain the adopted level of service. For purposes of this 3792 subsection, "construction cost" includes all associated costs of 3793 the improvement. Proportionate-share mitigation shall be limited 3794 to ensure that a development of regional impact meeting the 3795 requirements of this subsection mitigates its impact on the 3796 transportation system but is not responsible for the additional 3797 cost of reducing or eliminating backlogs. This subsection also 3798 applies to Florida Quality Developments pursuant to s. 380.061 3799 and to detailed specific area plans implementing optional sector 3800 plans pursuant to s. 163.3245. 3801 (b) As used in this subsection, the term "backlog" means a 3802 facility or facilities on which the adopted level-of-service

3802 facility or facilities on which the adopted level-of-service 3803 standard is exceeded by the existing trips, plus additional 3804 projected background trips from any source other than the 3805 development project under review that are forecast by 3806 established traffic standards, including traffic modeling, 3807 consistent with the University of Florida Bureau of Economic and 3808 Business Research medium population projections. Additional Page 136 of 284

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3809 projected background trips are to be coincident with the 3810 particular stage or phase of development under review. 3811 (13) School concurrency shall be established on a 3812 districtwide basis and shall include all public schools in the 3813 district and all portions of the district, whether located in a 3814 municipality or an unincorporated area unless exempt from the 3815 public school facilities element pursuant to s. 163.3177(12). 3816 (6) (a) If concurrency is applied to public education 3817 facilities, The application of school concurrency to development 3818 shall be based upon the adopted comprehensive plan, as amended. 3819 all local governments within a county, except as provided in 3820 paragraph (i) (f), shall include principles, guidelines, 3821 standards, and strategies, including adopted levels of service, 3822 in their comprehensive plans and adopt and transmit to the state 3823 land planning agency the necessary plan amendments, along with 3824 the interlocal agreements. If the county and one or more 3825 municipalities have adopted school concurrency into its 3826 comprehensive plan and interlocal agreement that represents at 3827 least 80 percent of the total countywide population, the failure 3828 of one or more municipalities to adopt the concurrency and enter 3829 into the interlocal agreement does not preclude implementation 3830 of school concurrency within the school district. agreement, for a compliance review pursuant to s. 163.3184(7) and (8). The 3831 3832 minimum requirements for school concurrency are the following: 3833 (a) Public school facilities element.-A local government 3834 shall adopt and transmit to the state land planning agency a plan or plan amendment which includes a public school facilities 3835 3836 element which is consistent with the requirements of s. Page 137 of 284

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3837 163.3177(12) and which is determined to be in compliance as defined in s. 163.3184(1)(b). All local government provisions included in comprehensive plans regarding school concurrency public school facilities plan elements within a county must be consistent with each other as well as the requirements of this part.

3843 (b) Level-of-service standards.-The Legislature recognizes 3844 that an essential requirement for a concurrency management 3845 system is the level of service at which a public facility is 3846 expected to operate.

3847 1. Local governments and school boards imposing school 3848 concurrency shall exercise authority in conjunction with each 3849 other to establish jointly adequate level-of-service standards, 3850 as defined in chapter 9J-5, Florida Administrative Code, 3851 necessary to implement the adopted local government 3852 comprehensive plan, based on data and analysis.

3853 <u>(c)</u>^{2.} Public school level-of-service standards shall be 3854 included and adopted into the capital improvements element of 3855 the local comprehensive plan and shall apply districtwide to all 3856 schools of the same type. Types of schools may include 3857 elementary, middle, and high schools as well as special purpose 3858 facilities such as magnet schools.

3859 <u>(d)</u>^{3.} Local governments and school boards <u>may shall have</u> 3860 the option to utilize tiered level-of-service standards to allow 3861 time to achieve an adequate and desirable level of service as 3862 circumstances warrant.

3863 <u>(e)</u>4. For the purpose of determining whether levels of 3864 service have been achieved, for the first 3 years of school Page 138 of 284

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3865 concurrency implementation, A school district that includes 3866 relocatable facilities in its inventory of student stations 3867 shall include the capacity of such relocatable facilities as 3868 provided in s. 1013.35(2)(b)2.f., provided the relocatable 3869 facilities were purchased after 1998 and the relocatable 3870 facilities meet the standards for long-term use pursuant to s. 3871 1013.20.

3872 (c) Service areas.-The Legislature recognizes that an 3873 essential requirement for a concurrency system is a designation of the area within which the level of service will be measured 3874 3875 when an application for a residential development permit is 3876 reviewed for school concurrency purposes. This delineation is 3877 also important for purposes of determining whether the local 3878 government has a financially feasible public school capital 3879 facilities program that will provide schools which will achieve 3880 and maintain the adopted level-of-service standards.

3881 In order to balance competing interests, preserve (f)1. 3882 the constitutional concept of uniformity, and avoid disruption 3883 of existing educational and growth management processes, local governments are encouraged, if they elect to adopt school 3884 3885 concurrency, to initially apply school concurrency to 3886 development only on a districtwide basis so that a concurrency 3887 determination for a specific development will be based upon the 3888 availability of school capacity districtwide. To ensure that 3889 development is coordinated with schools having available 3890 capacity, within 5 years after adoption of school concurrency, 3891 2. If a local government elects to governments shall apply 3892 school concurrency on a less than districtwide basis, by such as

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3893 using school attendance zones or concurrency service areas:, as 3894 provided in subparagraph 2.

3895 a.2. For local governments applying school concurrency on 3896 a less than districtwide basis, such as utilizing school 3897 attendance zones or larger school concurrency service areas, 3898 Local governments and school boards shall have the burden to 3899 demonstrate that the utilization of school capacity is maximized 3900 to the greatest extent possible in the comprehensive plan and 3901 amendment, taking into account transportation costs and court-3902 approved desegregation plans, as well as other factors. In 3903 addition, in order to achieve concurrency within the service 3904 area boundaries selected by local governments and school boards, 3905 the service area boundaries, together with the standards for 3906 establishing those boundaries, shall be identified and included 3907 as supporting data and analysis for the comprehensive plan.

3908 b.3. Where school capacity is available on a districtwide 3909 basis but school concurrency is applied on a less than 3910 districtwide basis in the form of concurrency service areas, if 3911 the adopted level-of-service standard cannot be met in a particular service area as applied to an application for a 3912 3913 development permit and if the needed capacity for the particular 3914 service area is available in one or more contiguous service 3915 areas, as adopted by the local government, then the local 3916 government may not deny an application for site plan or final subdivision approval or the functional equivalent for a 3917 3918 development or phase of a development on the basis of school 3919 concurrency, and if issued, development impacts shall be 3920 subtracted from the shifted to contiguous service area's areas

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3921 with schools having available capacity totals. Students from the 3922 development may not be required to go to the adjacent service 3923 area unless the school board rezones the area in which the 3924 development occurs.

3925 (g) (d) Financial feasibility.-The Legislature recognizes 3926 that financial feasibility is an important issue because The 3927 premise of concurrency is that the public facilities will be 3928 provided in order to achieve and maintain the adopted level-of-3929 service standard. This part and chapter 9J-5, Florida 3930 Administrative Code, contain specific standards to determine the 3931 financial feasibility of capital programs. These standards were 3932 adopted to make concurrency more predictable and local 3933 governments more accountable.

3934 1. A comprehensive plan that imposes amendment seeking to 3935 impose school concurrency shall contain appropriate amendments 3936 to the capital improvements element of the comprehensive plan, 3937 consistent with the requirements of s. 163.3177(3) and rule 9J-3938 5.016, Florida Administrative Code. The capital improvements 3939 element shall identify facilities necessary to meet adopted 3940 levels of service during a 5-year period consistent with the 3941 school board's educational set forth a financially feasible 3942 public school capital facilities plan program, established in 3943 conjunction with the school board, that demonstrates that the 3944 adopted level-of-service standards will be achieved and 3945 maintained.

3946 (h)1. In order to limit the liability of local 3947 governments, a local government may allow a landowner to proceed 3948 with development of a specific parcel of land notwithstanding a

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3949	failure of the development to satisfy school concurrency, if all
3950	the following factors are shown to exist:
3951	a. The proposed development would be consistent with the
3952	future land use designation for the specific property and with
3953	pertinent portions of the adopted local plan, as determined by
3954	the local government.
3955	b. The local government's capital improvements element and
3956	the school board's educational facilities plan provide for
3957	school facilities adequate to serve the proposed development,
3958	and the local government or school board has not implemented
3959	that element or the project includes a plan that demonstrates
3960	that the capital facilities needed as a result of the project
3961	can be reasonably provided.
3962	c. The local government and school board have provided a
3963	means by which the landowner will be assessed a proportionate
3964	share of the cost of providing the school facilities necessary
3965	to serve the proposed development.
3966	2. Such amendments shall demonstrate that the public
3967	school capital facilities program meets all of the financial
3968	feasibility standards of this part and chapter 9J-5, Florida
3969	Administrative Code, that apply to capital programs which
3970	provide the basis for mandatory concurrency on other public
3971	facilities and services.
3972	3. When the financial feasibility of a public school
3973	capital facilities program is evaluated by the state land
3974	planning agency for purposes of a compliance determination, the
3975	evaluation shall be based upon the service areas selected by the
3976	local governments and school board.
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3977 2.(e) Availability standard.-Consistent with the public 3978 welfare, If a local government applies school concurrency, it may not deny an application for site plan, final subdivision 3979 3980 approval, or the functional equivalent for a development or 3981 phase of a development authorizing residential development for 3982 failure to achieve and maintain the level-of-service standard 3983 for public school capacity in a local school concurrency 3984 management system where adequate school facilities will be in 3985 place or under actual construction within 3 years after the 3986 issuance of final subdivision or site plan approval, or the 3987 functional equivalent. School concurrency is satisfied if the 3988 developer executes a legally binding commitment to provide 3989 mitigation proportionate to the demand for public school 3990 facilities to be created by actual development of the property, 3991 including, but not limited to, the options described in sub-3992 subparagraph a. subparagraph 1. Options for proportionate-share 3993 mitigation of impacts on public school facilities must be 3994 established in the comprehensive plan public school facilities element and the interlocal agreement pursuant to s. 163.31777. 3995

3996 a.1. Appropriate mitigation options include the 3997 contribution of land; the construction, expansion, or payment 3998 for land acquisition or construction of a public school 3999 facility; the construction of a charter school that complies with the requirements of s. 1002.33(18); or the creation of 4000 4001 mitigation banking based on the construction of a public school facility in exchange for the right to sell capacity credits. 4002 Such options must include execution by the applicant and the 4003 4004 local government of a development agreement that constitutes a

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4005 legally binding commitment to pay proportionate-share mitigation 4006 for the additional residential units approved by the local 4007 government in a development order and actually developed on the 4008 property, taking into account residential density allowed on the 4009 property prior to the plan amendment that increased the overall 4010 residential density. The district school board must be a party 4011 to such an agreement. As a condition of its entry into such a 4012 development agreement, the local government may require the landowner to agree to continuing renewal of the agreement upon 4013 its expiration. 4014

b.2. If the interlocal agreement education facilities plan 4015 4016 and the local government comprehensive plan public educational 4017 facilities element authorize a contribution of land; the 4018 construction, expansion, or payment for land acquisition; the 4019 construction or expansion of a public school facility, or a 4020 portion thereof; or the construction of a charter school that 4021 complies with the requirements of s. 1002.33(18), as 4022 proportionate-share mitigation, the local government shall 4023 credit such a contribution, construction, expansion, or payment 4024 toward any other impact fee or exaction imposed by local 4025 ordinance for the same need, on a dollar-for-dollar basis at 4026 fair market value.

4027 <u>c.3.</u> Any proportionate-share mitigation must be directed 4028 by the school board toward a school capacity improvement 4029 identified in <u>the</u> a financially feasible 5-year <u>school board's</u> 4030 <u>educational facilities</u> district work plan that satisfies the 4031 demands created by the development in accordance with a binding 4032 developer's agreement.

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4033 4. If a development is precluded from commencing because 4034 there is inadequate classroom capacity to mitigate the impacts 4035 of the development, the development may nevertheless commence if 4036 there are accelerated facilities in an approved capital 4037 improvement element scheduled for construction in year four or 4038 later of such plan which, when built, will mitigate the proposed 4039 development, or if such accelerated facilities will be in the 4040 next annual update of the capital facilities element, the 4041 developer enters into a binding, financially guaranteed 4042 agreement with the school district to construct an accelerated facility within the first 3 years of an approved capital 4043 4044 improvement plan, and the cost of the school facility is equal 4045 to or greater than the development's proportionate share. When the completed school facility is conveyed to the school 4046 4047 district, the developer shall receive impact fee credits usable 4048 within the zone where the facility is constructed or any 4049 attendance zone contiguous with or adjacent to the zone where 4050 the facility is constructed.

4051 <u>3.5.</u> This paragraph does not limit the authority of a 4052 local government to deny a development permit or its functional 4053 equivalent pursuant to its home rule regulatory powers, except 4054 as provided in this part.

4055

(i) (f) Intergovernmental coordination.-

4056 1. When establishing concurrency requirements for public 4057 schools, a local government shall satisfy the requirements for 4058 intergovernmental coordination set forth in s. 163.3177(6)(h)1. 4059 and 2., except that A municipality is not required to be a 4060 signatory to the interlocal agreement required by paragraph (j) Page 145 of 284

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4061 ss. 163.3177(6)(h)2. and 163.31777(6), as a prerequisite for 4062 imposition of school concurrency, and as a nonsignatory, shall 4063 not participate in the adopted local school concurrency system, 4064 if the municipality meets all of the following criteria for 4065 having no significant impact on school attendance:

4066 <u>1.a.</u> The municipality has issued development orders for 4067 fewer than 50 residential dwelling units during the preceding 5 4068 years, or the municipality has generated fewer than 25 4069 additional public school students during the preceding 5 years.

4070 <u>2.b.</u> The municipality has not annexed new land during the 4071 preceding 5 years in land use categories which permit 4072 residential uses that will affect school attendance rates.

4073 <u>3.e.</u> The municipality has no public schools located within 4074 its boundaries.

4075 <u>4.d.</u> At least 80 percent of the developable land within 4076 the boundaries of the municipality has been built upon.

2. A municipality which qualifies as having no significant 4077 4078 impact on school attendance pursuant to the criteria of 4079 subparagraph 1. must review and determine at the time of its 4080 evaluation and appraisal report pursuant to s. 163.3191 whether 4081 it continues to meet the criteria pursuant to s. 163.31777(6). 4082 If the municipality determines that it no longer meets the 4083 criteria, it must adopt appropriate school concurrency goals, 4084 objectives, and policies in its plan amendments based on the 4085 evaluation and appraisal report, and enter into the existing interlocal agreement required by ss. 163.3177(6)(h)2. and 4086 163.31777, in order to fully participate in the school 4087 4088 concurrency system. If such a municipality fails to do so, Page 146 of 284

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4089 will be subject to the enforcement provisions of s. 163.3191. 4090 (j) (g) Interlocal agreement for school concurrency.-When 4091 establishing concurrency requirements for public schools, a 4092 local government must enter into an interlocal agreement that 4093 satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and 4094 163.31777 and the requirements of this subsection. The 4095 interlocal agreement shall acknowledge both the school board's 4096 constitutional and statutory obligations to provide a uniform 4097 system of free public schools on a countywide basis, and the 4098 land use authority of local governments, including their 4099 authority to approve or deny comprehensive plan amendments and 4100 development orders. The interlocal agreement shall be submitted 4101 to the state land planning agency by the local government as a 4102 part of the compliance review, along with the other necessary 4103 amendments to the comprehensive plan required by this part. In 4104 addition to the requirements of ss. 163.3177(6)(h) and 4105 163.31777, The interlocal agreement shall meet the following 4106 requirements:

4107 1. Establish the mechanisms for coordinating the 4108 development, adoption, and amendment of each local government's 4109 <u>school concurrency related provisions of the comprehensive plan</u> 4110 <u>public school facilities element</u> with each other and the plans 4111 of the school board to ensure a uniform districtwide school 4112 concurrency system.

4113 2. Establish a process for the development of siting
4114 criteria which encourages the location of public schools
4115 proximate to urban residential areas to the extent possible and
4116 seeks to collocate schools with other public facilities such as
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4117 parks, libraries, and community centers to the extent possible.
4118 <u>2.3.</u> Specify uniform, districtwide level-of-service
4119 standards for public schools of the same type and the process
4120 for modifying the adopted level-of-service standards.

4121 4. Establish a process for the preparation, amendment, and 4122 joint approval by each local government and the school board of 4123 a public school capital facilities program which is financially 4124 feasible, and a process and schedule for incorporation of the 4125 public school capital facilities program into the local 4126 government comprehensive plans on an annual basis.

3.5. Define the geographic application of school 4127 4128 concurrency. If school concurrency is to be applied on a less 4129 than districtwide basis in the form of concurrency service 4130 areas, the agreement shall establish criteria and standards for 4131 the establishment and modification of school concurrency service 4132 areas. The agreement shall also establish a process and schedule 4133 for the mandatory incorporation of the school concurrency 4134 service areas and the criteria and standards for establishment 4135 of the service areas into the local government comprehensive 4136 plans. The agreement shall ensure maximum utilization of school 4137 capacity, taking into account transportation costs and court-4138 approved desegregation plans, as well as other factors. The 4139 agreement shall also ensure the achievement and maintenance of 4140 the adopted level-of-service standards for the geographic area of application throughout the 5 years covered by the public 4141 school capital facilities plan and thereafter by adding a new 4142 4143 fifth year during the annual update. 4144 4.6. Establish a uniform districtwide procedure for

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4145 implementing school concurrency which provides for:

4146 a. The evaluation of development applications for
4147 compliance with school concurrency requirements, including
4148 information provided by the school board on affected schools,
4149 impact on levels of service, and programmed improvements for
4150 affected schools and any options to provide sufficient capacity;

4151 b. An opportunity for the school board to review and 4152 comment on the effect of comprehensive plan amendments and 4153 rezonings on the public school facilities plan; and

4154 c. The monitoring and evaluation of the school concurrency 4155 system.

4156 7. Include provisions relating to amendment of the
4157 agreement.

4158 <u>5.8.</u> A process and uniform methodology for determining
4159 proportionate-share mitigation pursuant to subparagraph (h) (e)1.

4160 <u>(k) (h)</u> Local government authority.—This subsection does 4161 not limit the authority of a local government to grant or deny a 4162 development permit or its functional equivalent prior to the 4163 implementation of school concurrency.

4164 (14) The state land planning agency shall, by October 1, 4165 1998, adopt by rule minimum criteria for the review and 4166 determination of compliance of a public school facilities 4167 element adopted by a local government for purposes of imposition 4168 of school concurrency.

4169 (15) (a) Multimodal transportation districts may be established under a local government comprehensive plan in areas delineated on the future land use map for which the local comprehensive plan assigns secondary priority to vehicle Page 149 of 284

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4173 mobility and primary priority to assuring a safe, comfortable, 4174 and attractive pedestrian environment, with convenient 4175 interconnection to transit. Such districts must incorporate 4176 community design features that will reduce the number of 4177 automobile trips or vehicle miles of travel and will support an 4178 integrated, multimodal transportation system. Prior to the 4179 designation of multimodal transportation districts, the 4180 Department of Transportation shall be consulted by the local 4181 government to assess the impact that the proposed multimodal 4182 district area is expected to have on the adopted level-of-4183 service standards established for Strategic Intermodal System 4184 facilities, as defined in s. 339.64, and roadway facilities funded in accordance with s. 339.2819. Further, the local 4185 4186 government shall, in cooperation with the Department of 4187 Transportation, develop a plan to mitigate any impacts to the 4188 Strategic Intermodal System, including the development of a 4189 long-term concurrency management system pursuant to subsection 4190 (9) and s. 163.3177(3)(d). Multimodal transportation districts 4191 existing prior to July 1, 2005, shall meet, at a minimum, the 4192 provisions of this section by July 1, 2006, or at the time of 4193 the comprehensive plan update pursuant to the evaluation and 4194 appraisal report, whichever occurs last. 4195 (b) Community design elements of such a district include: 4196 a complementary mix and range of land uses, including educational, recreational, and cultural uses; interconnected 4197

4198 networks of streets designed to encourage walking and bicycling, 4199 with traffic-calming where desirable; appropriate densities and 4200 intensities of use within walking distance of transit stops;

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4201 daily activities within walking distance of residences, allowing 4202 independence to persons who do not drive; public uses, streets, 4203 and squares that are safe, comfortable, and attractive for the 4204 pedestrian, with adjoining buildings open to the street and with 4205 parking not interfering with pedestrian, transit, automobile, 4206 and truck travel modes.

4207 (c) Local governments may establish multimodal level-of-4208 service standards that rely primarily on nonvehicular modes of 4209 transportation within the district, when justified by an 4210 analysis demonstrating that the existing and planned community 4211 design will provide an adequate level of mobility within the 4212 district based upon professionally accepted multimodal level-of-4213 service methodologies. The analysis must also demonstrate that 4214 the capital improvements required to promote community design 4215 are financially feasible over the development or redevelopment 4216 timeframe for the district and that community design features 4217 within the district provide convenient interconnection for a 4218 multimodal transportation system. Local governments may issue 4219 development permits in reliance upon all planned community 4220 design capital improvements that are financially feasible over the development or redevelopment timeframe for the district, 4221 4222 without regard to the period of time between development or 4223 redevelopment and the scheduled construction of the capital 4224 improvements. A determination of financial feasibility shall be 4225 based upon currently available funding or funding sources that could reasonably be expected to become available over the 4226 4227 planning period. 4228 (d) Local governments may reduce impact fees or local Page 151 of 284

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4229 access fees for development within multimodal transportation 4230 districts based on the reduction of vehicle trips per household 4231 or vehicle miles of travel expected from the development pattern 4232 planned for the district.

4233 (16) It is the intent of the Legislature to provide a 4234 method by which the impacts of development on transportation 4235 facilities can be mitigated by the cooperative efforts of the 4236 public and private sectors. The methodology used to calculate 4237 proportionate fair-share mitigation under this section shall be 4238 as provided for in subsection (12).

4239 (a) By December 1, 2006, each local government shall adopt 4240 by ordinance a methodology for assessing proportionate fair-4241 share mitigation options. By December 1, 2005, the Department of 4242 Transportation shall develop a model transportation concurrency 4243 management ordinance with methodologies for assessing 4244 proportionate fair-share mitigation options.

4245 (b)1. In its transportation concurrency management system, 4246 a local government shall, by December 1, 2006, include 4247 methodologies that will be applied to calculate proportionate 4248 fair-share mitigation. A developer may choose to satisfy all 4249 transportation concurrency requirements by contributing or paying proportionate fair-share mitigation if transportation 4250 4251 facilities or facility segments identified as mitigation for traffic impacts are specifically identified for funding in the 4252 4253 5-year schedule of capital improvements in the capital 4254 improvements element of the local plan or the long-term 4255 concurrency management system or if such contributions or 4256 payments to such facilities or segments are reflected in the Page 152 of 284

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4257 year schedule of capital improvements in the next regularly 4258 scheduled update of the capital improvements element. Updates to 4259 the 5-year capital improvements element which reflect 4260 proportionate fair-share contributions may not be found not in 4261 compliance based on ss. 163.3164(32) and 163.3177(3) if 4262 additional contributions, payments or funding sources are 4263 reasonably anticipated during a period not to exceed 10 years to 4264 fully mitigate impacts on the transportation facilities. 4265 2. Proportionate fair-share mitigation shall be applied as 42.66 a credit against impact fees to the extent that all or a portion 4267 of the proportionate fair-share mitigation is used to address 4268 the same capital infrastructure improvements contemplated by the 4269 local government's impact fee ordinance. 4270 (c) Proportionate fair-share mitigation includes, without 4271 limitation, separately or collectively, private funds, 4272 contributions of land, and construction and contribution of 4273 facilities and may include public funds as determined by the 4274 local government. Proportionate fair-share mitigation may be 4275 directed toward one or more specific transportation improvements 4276 reasonably related to the mobility demands created by the 4277 development and such improvements may address one or more modes 4278 of travel. The fair market value of the proportionate fair-share 4279 mitigation shall not differ based on the form of mitigation. A 4280 local government may not require a development to pay more than 4281 its proportionate fair-share contribution regardless of the method of mitigation. Proportionate fair-share mitigation shall 4282 4283 be limited to ensure that a development meeting the requirements 4284 this section mitigates its impact on the transportation of Page 153 of 284

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4285 system but is not responsible for the additional cost of 4286 reducing or eliminating backlogs. 4287 (d) This subsection does not require a local government to 4288 approve a development that is not otherwise qualified for 4289 approval pursuant to the applicable local comprehensive plan and 4290 land development regulations. 4291 Mitigation for development impacts to facilities (e)4292 the Strategic Intermodal System made pursuant to this subsection 4293 requires the concurrence of the Department of Transportation. 4294 (f) If the funds in an adopted 5-year capital improvements 42.95 element are insufficient to fully fund construction of a 4296 transportation improvement required by the local government's 4297 concurrency management system, a local government and a 4298 developer may still enter into a binding proportionate-share 4299 agreement authorizing the developer to construct that amount of 4300 development on which the proportionate share is calculated if 4301 the proportionate-share amount in such agreement is sufficient 4302 to pay for one or more improvements which will, in the opinion 4303 of the governmental entity or entities maintaining the 4304 transportation facilities, significantly benefit the impacted 4305 transportation system. The improvements funded by the 4306 proportionate-share component must be adopted into the 5-year 4307 capital improvements schedule of the comprehensive plan at the 4308 next annual capital improvements element update. The funding of 4309 any improvements that significantly benefit the impacted 4310 transportation system satisfies concurrency requirements as a mitigation of the development's impact upon the overall 4311 4312 transportation system even if there remains a failure of Page 154 of 284

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4313 concurrency on other impacted facilities. 4314 (g) Except as provided in subparagraph (b)1., this section 4315 may not prohibit the Department of Community Affairs from 4316 finding other portions of the capital improvements element 4317 amendments not in compliance as provided in this chapter. 4318 (h) The provisions of this subsection do not apply 4319 development of regional impact satisfying the requirements of 4320 subsection (12). 4321 (i) As used in this subsection, the term "backlog" means a facility or facilities on which the adopted level-of-service 4322 standard is exceeded by the existing trips, plus additional 4323 4324 projected background trips from any source other than the 4325 development project under review that are forecast by 4326 established traffic standards, including traffic modeling, 4327 consistent with the University of Florida Bureau of Economic and 4328 Business Research medium population projections. Additional 4329 projected background trips are to be coincident with the 4330 particular stage or phase of development under review. 4331 (17) A local government and the developer of affordable 4332 workforce housing units developed in accordance with s. 4333 380.06(19) or s. 380.0651(3) may identify an employment center 4334 or centers in close proximity to the affordable workforce 4335 housing units. If at least 50 percent of the units are occupied 4336 by an employee or employees of an identified employment center 4337 or centers, all of the affordable workforce housing units are 4338 exempt from transportation concurrency requirements, and the 4339 local government may not reduce any transportation trip-4340 generation entitlements of an approved development-of-regional-Page 155 of 284

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impact development order. As used in this subsection, the term 4341 4342 "close proximity" means 5 miles from the nearest point of the 4343 development of regional impact to the nearest point of the 4344 employment center, and the term "employment center" means a 4345 place of employment that employs at least 25 or more full-time 4346 employees. 4347 Section 15. Section 163.3182, Florida Statutes, is amended 4348 to read: 4349 163.3182 Transportation deficiencies concurrency 4350 backlogs.-4351 (1)DEFINITIONS.-For purposes of this section, the term: 4352 "Transportation deficiency concurrency backlog area" (a) 4353 means the geographic area within the unincorporated portion of a 4354 county or within the municipal boundary of a municipality designated in a local government comprehensive plan for which a 4355 4356 transportation development concurrency backlog authority is 4357 created pursuant to this section. A transportation deficiency 4358 concurrency backlog area created within the corporate boundary 4359 of a municipality shall be made pursuant to an interlocal 4360 agreement between a county, a municipality or municipalities, 4361 and any affected taxing authority or authorities. "Authority" or "transportation development concurrency 4362 (b) 4363 backlog authority" means the governing body of a county or 4364 municipality within which an authority is created. 4365 "Governing body" means the council, commission, or (C) other legislative body charged with governing the county or 4366 4367 municipality within which an a transportation concurrency 4368 backlog authority is created pursuant to this section.

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(d) "Transportation <u>deficiency</u> concurrency backlog" means an identified <u>need</u> deficiency where the existing <u>and projected</u> extent of traffic volume exceeds the level of service standard adopted in a local government comprehensive plan for a transportation facility.

(e) "Transportation <u>sufficiency</u> concurrency backlog plan"
means the plan adopted as part of a local government
comprehensive plan by the governing body of a county or
municipality acting as a transportation <u>development</u> concurrency
backlog authority.

(f) "Transportation concurrency backlog project" means any designated transportation project identified for construction within the jurisdiction of a transportation <u>development</u> concurrency backlog authority.

4383 (g) "Debt service millage" means any millage levied4384 pursuant to s. 12, Art. VII of the State Constitution.

4385 (h) "Increment revenue" means the amount calculated 4386 pursuant to subsection (5).

(i) "Taxing authority" means a public body that levies or
is authorized to levy an ad valorem tax on real property located
within a transportation <u>deficiency</u> concurrency backlog area,
except a school district.

4391 (2) CREATION OF TRANSPORTATION <u>DEVELOPMENT</u> CONCURRENCY
 4392 BACKLOG AUTHORITIES.—

(a) A county or municipality may create a transportation
 development concurrency backlog authority if it has an
 identified transportation <u>deficiency</u> concurrency backlog.

(b) Acting as the transportation <u>development</u> concurrency Page 157 of 284

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4397 backlog authority within the authority's jurisdictional 4398 boundary, the governing body of a county or municipality shall 4399 adopt and implement a plan to eliminate all identified 4400 transportation <u>deficiencies</u> concurrency backlogs within the 4401 authority's jurisdiction using funds provided pursuant to 4402 subsection (5) and as otherwise provided pursuant to this 4403 section.

4404 The Legislature finds and declares that there exist in (C) many counties and municipalities areas that have significant 4405 4406 transportation deficiencies and inadequate transportation 4407 facilities; that many insufficiencies and inadequacies severely 4408 limit or prohibit the satisfaction of transportation level of 4409 service concurrency standards; that the transportation 4410 insufficiencies and inadequacies affect the health, safety, and 4411 welfare of the residents of these counties and municipalities; 4412 that the transportation insufficiencies and inadequacies 4413 adversely affect economic development and growth of the tax base 4414 for the areas in which these insufficiencies and inadequacies 4415 exist; and that the elimination of transportation deficiencies 4416 and inadequacies and the satisfaction of transportation 4417 concurrency standards are paramount public purposes for the 4418 state and its counties and municipalities.

(3) POWERS OF A TRANSPORTATION <u>DEVELOPMENT</u> CONCURRENCY
BACKLOG AUTHORITY.—Each transportation <u>development</u> concurrency
backlog authority <u>created pursuant to this section</u> has the
powers necessary or convenient to carry out the purposes of this
section, including the following powers in addition to others
granted in this section:

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(a) To make and execute contracts and other instruments
necessary or convenient to the exercise of its powers under this
section.

4428 (b) To undertake and carry out transportation concurrency 4429 backlog projects for transportation facilities designed to 4430 relieve transportation deficiencies that have a concurrency 4431 backlog within the authority's jurisdiction. Transportation Concurrency backlog projects may include transportation 4432 facilities that provide for alternative modes of travel 4433 4434 including sidewalks, bikeways, and mass transit which are 4435 related to a deficient backlogged transportation facility.

4436 To invest any transportation concurrency backlog funds (C) 4437 held in reserve, sinking funds, or any such funds not required 4438 for immediate disbursement in property or securities in which 4439 savings banks may legally invest funds subject to the control of 4440 the authority and to redeem such bonds as have been issued 4441 pursuant to this section at the redemption price established 4442 therein, or to purchase such bonds at less than redemption 4443 price. All such bonds redeemed or purchased shall be canceled.

4444 To borrow money, including, but not limited to, (d) 4445 issuing debt obligations such as, but not limited to, bonds, 4446 notes, certificates, and similar debt instruments; to apply for 4447 and accept advances, loans, grants, contributions, and any other forms of financial assistance from the Federal Government or the 4448 state, county, or any other public body or from any sources, 4449 4450 public or private, for the purposes of this part; to give such 4451 security as may be required; to enter into and carry out 4452 contracts or agreements; and to include in any contracts for

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financial assistance with the Federal Government for or with respect to a transportation concurrency backlog project and related activities such conditions imposed under federal laws as the transportation <u>development</u> concurrency backlog authority considers reasonable and appropriate and which are not inconsistent with the purposes of this section.

(e) To make or have made all surveys and plans necessary
to the carrying out of the purposes of this section; to contract
with any persons, public or private, in making and carrying out
such plans; and to adopt, approve, modify, or amend such
transportation <u>sufficiency concurrency backlog</u> plans.

(f) To appropriate such funds and make such expenditures as are necessary to carry out the purposes of this section, and to enter into agreements with other public bodies, which agreements may extend over any period notwithstanding any provision or rule of law to the contrary.

4469

(4) TRANSPORTATION <u>SUFFICIENCY</u> CONCURRENCY BACKLOG PLANS.-

4470 (a) Each transportation <u>development</u> concurrency backlog 4471 authority shall adopt a transportation <u>sufficiency</u> concurrency 4472 backlog plan as a part of the local government comprehensive 4473 plan within 6 months after the creation of the authority. The 4474 plan must:

4475 (a)1. Identify all transportation facilities that have
4476 been designated as deficient and require the expenditure of
4477 moneys to upgrade, modify, or mitigate the deficiency.

4478 (b)2. Include a priority listing of all transportation 4479 facilities that have been designated as deficient and do not 4480 satisfy concurrency requirements pursuant to s. 163.3180, and

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4481 the applicable local government comprehensive plan.

4482 (c)^{3.} Establish a schedule for financing and construction 4483 of transportation concurrency backlog projects that will eliminate transportation <u>deficiencies</u> concurrency backlogs 4485 within the jurisdiction of the authority within 10 years after 4486 the transportation <u>sufficiency</u> concurrency backlog plan 4487 adoption. The schedule shall be adopted as part of the local 4488 government comprehensive plan.

(b) The adoption of the transportation concurrency backlog
4490 plan shall be exempt from the provisions of s. 163.3187(1).
4491

4492 Notwithstanding such schedule requirements, as long as the 4493 schedule provides for the elimination of all transportation 4494 deficiencies concurrency backlogs within 10 years after the 4495 adoption of the transportation sufficiency concurrency backlog 4496 plan, the final maturity date of any debt incurred to finance or 4497 refinance the related projects may be no later than 40 years 4498 after the date the debt is incurred and the authority may 4499 continue operations and administer the trust fund established as 4500 provided in subsection (5) for as long as the debt remains 4501 outstanding.

(5) ESTABLISHMENT OF LOCAL TRUST FUND.—The transportation
development concurrency backlog authority shall establish a
local transportation concurrency backlog trust fund upon
creation of the authority. Each local trust fund shall be
administered by the transportation development concurrency
backlog authority within which a transportation deficiencies
have concurrency backlog has been identified. Each local trust

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4509 fund must continue to be funded under this section for as long 4510 as the projects set forth in the related transportation 4511 sufficiency concurrency backlog plan remain to be completed or until any debt incurred to finance or refinance the related 4512 4513 projects is no longer outstanding, whichever occurs later. 4514 Beginning in the first fiscal year after the creation of the 4515 authority, each local trust fund shall be funded by the proceeds 4516 of an ad valorem tax increment collected within each 4517 transportation deficiency concurrency backlog area to be 4518 determined annually and shall be a minimum of 25 percent of the 4519 difference between the amounts set forth in paragraphs (a) and 4520 (b), except that if all of the affected taxing authorities agree 4521 under an interlocal agreement, a particular local trust fund may 4522 be funded by the proceeds of an ad valorem tax increment greater 4523 than 25 percent of the difference between the amounts set forth 4524 in paragraphs (a) and (b):

(a) The amount of ad valorem tax levied each year by each taxing authority, exclusive of any amount from any debt service millage, on taxable real property contained within the jurisdiction of the transportation <u>development</u> concurrency backlog authority and within the transportation <u>deficiency</u> backlog area; and

(b) The amount of ad valorem taxes which would have been produced by the rate upon which the tax is levied each year by or for each taxing authority, exclusive of any debt service millage, upon the total of the assessed value of the taxable real property within the transportation <u>deficiency</u> concurrency backlog area as shown on the most recent assessment roll used in

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4537 connection with the taxation of such property of each taxing authority prior to the effective date of the ordinance funding 4538 4539 the trust fund.

4540 (6) EXEMPTIONS.-

4541 The following public bodies or taxing authorities are (a) 4542 exempt from the provisions of this section:

4543 1. A special district that levies ad valorem taxes on 4544 taxable real property in more than one county.

4545 2. A special district for which the sole available source 4546 of revenue is the authority to levy ad valorem taxes at the time 4547 an ordinance is adopted under this section. However, revenues or 4548 aid that may be dispensed or appropriated to a district as 4549 defined in s. 388.011 at the discretion of an entity other than 4550 such district shall not be deemed available.

4551 3.

A library district.

4552 4. A neighborhood improvement district created under the 4553 Safe Neighborhoods Act.

4554

A metropolitan transportation authority. 5.

4555 6. A water management district created under s. 373.069.

4556

A community redevelopment agency. 7. 4557 A transportation development concurrency exemption (b)

4558 authority may also exempt from this section a special district 4559 that levies ad valorem taxes within the transportation 4560 deficiency concurrency backlog area pursuant to s.

4561 163.387(2)(d).

TRANSPORTATION CONCURRENCY SATISFACTION.-Upon adoption 4562 (7)4563 of a transportation sufficiency concurrency backlog plan as a 4564 part of the local government comprehensive plan, and the plan Page 163 of 284

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4565 going into effect, the area subject to the plan shall be deemed 4566 to have achieved and maintained transportation level-of-service 4567 standards, and to have met requirements for financial 4568 feasibility for transportation facilities, and for the purpose 4569 of proposed development transportation concurrency has been 4570 satisfied. Proportionate fair-share mitigation shall be limited 4571 to ensure that a development inside a transportation deficiency 4572 concurrency backlog area is not responsible for the additional 4573 costs of eliminating deficiencies backlogs.

4574 DISSOLUTION.-Upon completion of all transportation (8) 4575 concurrency backlog projects identified in the transportation 4576 sufficiency plan and repayment or defeasance of all debt issued to finance or refinance such projects, a transportation 4577 4578 development concurrency backlog authority shall be dissolved, 4579 and its assets and liabilities transferred to the county or 4580 municipality within which the authority is located. All 4581 remaining assets of the authority must be used for 4582 implementation of transportation projects within the 4583 jurisdiction of the authority. The local government 4584 comprehensive plan shall be amended to remove the transportation 4585 concurrency backlog plan.

4586 Section 16. Section 163.3184, Florida Statutes, is amended 4587 to read:

4588 163.3184 Process for adoption of comprehensive plan or 4589 plan amendment.-

(1) DEFINITIONS.—As used in this section, the term:
(a) "Affected person" includes the affected local
government; persons owning property, residing, or owning or

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4593 operating a business within the boundaries of the local 4594 government whose plan is the subject of the review; owners of 4595 real property abutting real property that is the subject of a 4596 proposed change to a future land use map; and adjoining local 4597 governments that can demonstrate that the plan or plan amendment 4598 will produce substantial impacts on the increased need for 4599 publicly funded infrastructure or substantial impacts on areas 4600 designated for protection or special treatment within their 4601 jurisdiction. Each person, other than an adjoining local 4602 government, in order to qualify under this definition, shall 4603 also have submitted oral or written comments, recommendations, 4604 or objections to the local government during the period of time 4605 beginning with the transmittal hearing for the plan or plan 4606 amendment and ending with the adoption of the plan or plan 4607 amendment.

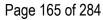
4608 (b) "In compliance" means consistent with the requirements 4609 of ss. 163.3177, 163.3178, 163.3180, 163.3191, and 163.3245, and 4610 163.3248 with the state comprehensive plan, with the appropriate 4611 strategic regional policy plan, and with chapter 9J-5, Florida Administrative Code, where such rule is not inconsistent with 4612 4613 this part and with the principles for guiding development in 4614 designated areas of critical state concern and with part III of 4615 chapter 369, where applicable.

4616	(C)
4617	1.
4618	2.
4619	3.
4620	4.

. . . .

(c) "Reviewing agencies" means:

- 1. The state land planning agency;
- 2. The appropriate regional planning council;
 - 3. The appropriate water management district;
- 4. The Department of Environmental Protection;



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4621	5. The Department of State;
4622	6. The Department of Transportation;
4623	7. In the case of plan amendments relating to public
4624	schools, the Department of Education;
4625	8. In the case of plans or plan amendments that affect a
4626	military installation listed in s. 163.3175, the commanding
4627	officer of the affected military installation;
4628	9. In the case of county plans and plan amendments, the
4629	Fish and Wildlife Conservation Commission and the Department of
4630	Agriculture and Consumer Services; and
4631	10. In the case of municipal plans and plan amendments,
4632	the county in which the municipality is located.
4633	(2) COMPREHENSIVE PLANS AND PLAN AMENDMENTS
4634	(a) Plan amendments adopted by local governments shall
4635	follow the expedited state review process in subsection (3),
4636	except as set forth in paragraphs (b) and (c).
4637	(b) Plan amendments that qualify as small-scale
4638	development amendments may follow the small-scale review process
4639	in s. 163.3187.
4640	(c) Plan amendments that are in an area of critical state
4641	concern designated pursuant to s. 380.05; propose a rural land
4642	stewardship area pursuant to s. 163.3248; propose a sector plan
4643	pursuant to s. 163.3245; update a comprehensive plan based on an
4644	evaluation and appraisal pursuant to s. 163.3191; or are new
4645	plans for newly incorporated municipalities adopted pursuant to
4646	s. 163.3167 shall follow the state coordinated review process in
4647	subsection (4).
4648	(3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF
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The process for amending a comprehensive plan

(b)1. The local government, after the initial public

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(a)

4649 COMPREHENSIVE PLAN AMENDMENTS.-4650 4651 described in this subsection shall apply to all amendments 4652 except as provided in paragraphs (2)(b) and (c) and shall be 4653 applicable statewide. 4654 4655 hearing held pursuant to subsection (11), shall immediately 4656 transmit the amendment or amendments and appropriate supporting 4657 data and analyses to the reviewing agencies. The local governing 4658 body shall also transmit a copy of the amendments and supporting 4659 data and analyses to any other local government or governmental

4660 agency that has filed a written request with the governing body. 4661 The reviewing agencies and any other local government 2. 4662 or governmental agency specified in subparagraph 1. may provide 4663 comments regarding the amendment or amendments to the local 4664 government. State agencies shall only comment on important state 4665 resources and facilities that will be adversely impacted by the 4666 amendment if adopted. Comments provided by state agencies shall 4667 state with specificity how the plan amendment will adversely 4668 impact an important state resource or facility and shall 4669 identify measures the local government may take to eliminate, 4670 reduce, or mitigate the adverse impacts. Such comments, if not 4671 resolved, may result in a challenge by the state land planning 4672 agency to the plan amendment. Agencies and local governments 4673 must transmit their comments to the affected local government 4674 such that they are received by the local government not later 4675 than 30 days from the date on which the agency or government 4676 received the amendment or amendments. Reviewing agencies shall

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4677 also send a copy of their comments to the state land planning 4678 agency. 4679 3. Comments to the local government from a regional 4680 planning council, county, or municipality shall be limited as 4681 follows: 4682 a. The regional planning council review and comments shall 4683 be limited to adverse effects on regional resources or 4684 facilities identified in the strategic regional policy plan and 4685 extrajurisdictional impacts that would be inconsistent with the 4686 comprehensive plan of any affected local government within the 4687 region. A regional planning council shall not review and comment 4688 on a proposed comprehensive plan amendment prepared by such 4689 council unless the plan amendment has been changed by the local 4690 government subsequent to the preparation of the plan amendment 4691 by the regional planning council. b. County comments shall be in the context of the 4692 4693 relationship and effect of the proposed plan amendments on the 4694 county plan. 4695 c. Municipal comments shall be in the context of the 4696 relationship and effect of the proposed plan amendments on the 4697 municipal plan. 4698 d. Military installation comments shall be provided in 4699 accordance with s. 163.3175. 4700 4. Comments to the local government from state agencies shall be limited to the following subjects as they relate to 4701 4702 important state resources and facilities that will be adversely 4703 impacted by the amendment if adopted: 4704 a. The Department of Environmental Protection shall limit Page 168 of 284

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4705	its comments to the subjects of air and water pollution, solid
4706	waste, sewage, drinking water, state parks, greenways and
4707	trails, state-owned lands, and wetlands.
4708	b. The Department of State shall limit its comments to the
4709	subjects of historic and archeological resources.
4710	c. The Department of Transportation shall limit its
4711	comments to the subject of the strategic intermodal system.
4712	d. The Fish and Wildlife Conservation Commission shall
4713	limit its comments to subjects relating to fish and wildlife
4714	habitat and listed species and their habitat.
4715	e. The Department of Agriculture and Consumer Services
4716	shall limit its comments to the subjects of agriculture,
4717	forestry, and aquaculture issues.
4718	f. The Department of Education shall limit its comments to
4719	the subject of public school facilities.
4720	g. The appropriate water management district shall limit
4721	its comments to the subjects of wellfields, the regional water
4722	supply plan, and wetlands where the Department of Environmental
4723	Protection has delegated such authority.
4724	h. The state land planning agency shall limit its comments
4725	to important state resources and facilities outside the
4726	jurisdiction of other commenting state agencies and may include
4727	comments on countervailing planning policies and objectives
4728	served by the plan amendment that should be balanced against
4729	potential adverse impacts to important state resources and
4730	facilities.
4731	(c)1. The local government shall hold its second public
4732	hearing, which shall be a hearing on whether to adopt one or
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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А	Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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4733 more comprehensive plan amendments pursuant to subsection (11). 4734 If the local government fails, within 180 days after receipt of 4735 agency comments, to hold the second public hearing, the 4736 amendments shall be deemed withdrawn. 4737 2. All comprehensive plan amendments adopted by the 4738 governing body, along with the supporting data and analysis, 4739 shall be transmitted within 10 days after the second public 4740 hearing to the state land planning agency and any other agency 4741 or local government that provided timely comments under 4742 subsection (3)(b)2. 4743 3. The state land planning agency shall notify the local 4744 government of any deficiencies within 5 working days of receipt 4745 of an amendment package. For purposes of completeness, an 4746 amendment shall be deemed complete if it contains a full, 4747 executed copy of the adoption ordinance or ordinances; in the 4748 case of a text amendment, a full copy of the amended language in 4749 legislative format with new words inserted in the text 4750 underlined, and words deleted stricken with hyphens; in the case 4751 of a future land use map amendment, a copy of the future land 4752 use map clearly depicting the parcel, its existing future land 4753 use designation, and its adopted designation; and a copy of any 4754 data and analyses the local government deems appropriate. 4755 4. An amendment adopted under the provisions of this paragraph shall not become effective until 31 days after the 4756 state land planning agency notifies the local government that 4757 4758 the plan amendment package is complete. If timely challenged, an 4759 amendment shall not become effective until the state land 4760 planning agency or the Administration Commission enters a final

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4761 <u>order determining the adopted amendment to be in compliance.</u>
4762 (4) STATE COORDINATED REVIEW PROCESS.-

4763 (a) (2) Coordination.-The state land planning agency shall 4764 only use the state coordinated review process described in this 4765 subsection for review of comprehensive plans and plan amendments 4766 described in paragraph (2)(c). Each comprehensive plan or plan 4767 amendment proposed to be adopted pursuant to this subsection 4768 part shall be transmitted, adopted, and reviewed in the manner 4769 prescribed in this subsection section. The state land planning agency shall have responsibility for plan review, coordination, 4770 4771 and the preparation and transmission of comments, pursuant to 4772 this subsection section, to the local governing body responsible for the comprehensive plan or plan amendment. The state land 4773 4774 planning agency shall maintain a single file concerning any 4775 proposed or adopted plan amendment submitted by a local 4776 government for any review under this section. Copies of all 4777 correspondence, papers, notes, memoranda, and other documents 4778 received or generated by the state land planning agency must be 4779 placed in the appropriate file. Paper copies of all electronic mail correspondence must be placed in the file. The file and its 4780 4781 contents must be available for public inspection and copying as 4782 provided in chapter 119.

4783 <u>(b)</u> (3) Local government transmittal of proposed plan or 4784 amendment.-

4785 (a) Each local governing body proposing a plan or plan
4786 amendment specified in paragraph (2)(c) shall transmit the
4787 complete proposed comprehensive plan or plan amendment to the
4788 reviewing agencies state land planning agency, the appropriate
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4789 regional planning council and water management district, the 4790 Department of Environmental Protection, the Department of State, 4791 and the Department of Transportation, and, in the case of 4792 municipal plans, to the appropriate county, and, in the case of 4793 county plans, to the Fish and Wildlife Conservation Commission 4794 and the Department of Agriculture and Consumer Services, 4795 immediately following the first a public hearing pursuant to 4796 subsection (11). The transmitted document shall clearly indicate 4797 on the cover sheet that this plan amendment is subject to the state coordinated review process of s. 163.3184(4) (15) as 4798 4799 specified in the state land planning agency's procedural rules. 4800 The local governing body shall also transmit a copy of the complete proposed comprehensive plan or plan amendment to any 4801 4802 other unit of local government or government agency in the state 4803 that has filed a written request with the governing body for the 4804 plan or plan amendment. The local government may request a 4805 review by the state land planning agency pursuant to subsection 4806 (6) at the time of the transmittal of an amendment. 4807 (b) A local governing body shall not transmit portions of 4808 a plan or plan amendment unless it has previously provided to 4809 all state agencies designated by the state land planning agency 4810 a complete copy of its adopted comprehensive plan pursuant to 4811 subsection (7) and as specified in the agency's procedural 4812 rules. In the case of comprehensive plan amendments, the local 4813 governing body shall transmit to the state land planning agency, 4814 the appropriate regional planning council and water management 4815 district, the Department of Environmental Protection, the 4816 Department of State, and the Department of Transportation, and, Page 172 of 284

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4817 in the case of municipal plans, to the appropriate county and, 4818 in the case of county plans, to the Fish and Wildlife 4819 Conservation Commission and the Department of Agriculture and 4820 Consumer Services the materials specified in the state land 4821 planning agency's procedural rules and, in cases in which the 4822 plan amendment is a result of an evaluation and appraisal report 4823 adopted pursuant to s. 163.3191, a copy of the evaluation and 4824 appraisal report. Local governing bodies shall consolidate all 4825 proposed plan amendments into a single submission for each of 4826 the two plan amendment adoption dates during the calendar year pursuant to s. 163.3187. 4827 4828 A local government may adopt a proposed plan amendment (c)4829 previously transmitted pursuant to this subsection, unless 4830 review is requested or otherwise initiated pursuant to 4831 subsection (6). 4832 (d) In cases in which a local government transmits multiple individual amendments that can be clearly and legally 4833 4834 separated and distinguished for the purpose of determining 4835 whether to review the proposed amendment, and the state land 4836 planning agency elects to review several or a portion of the 4837 amendments and the local government chooses to immediately adopt 4838 the remaining amendments not reviewed, the amendments 4839 immediately adopted and any reviewed amendments that the local 4840 government subsequently adopts together constitute one amendment 4841 cycle in accordance with s. 163.3187(1). (c) At the request of an applicant, a local government 4842 shall consider an application for zoning changes that would be 4843 4844 required to properly enact the provisions of any proposed plan Page 173 of 284

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4845 amendment transmitted pursuant to this subsection. Zoning 4846 changes approved by the local government are contingent upon the 4847 comprehensive plan or plan amendment transmitted becoming 4848 effective.

4849 (c) (4) Reviewing agency comments INTERCOVERNMENTAL 4850 REVIEW.-The governmental agencies specified in subparagraph 4851 (4) (b) may paragraph (3) (a) shall provide comments regarding the 4852 plan or plan amendments in accordance with subparagraph (3) (b)2.-4. However, comments on plans or plan amendments 4853 4854 required to be reviewed under the state coordinated review 4855 process shall be sent to the state land planning agency within 4856 30 days after receipt by the state land planning agency of the 4857 complete proposed plan or plan amendment from the local 4858 government. If the state land planning agency comments on a plan 4859 or plan amendment adopted under the state coordinated review 4860 process, it shall provide comments according to paragraph (d). Any other unit of local government or government agency 4861 4862 specified in subparagraph (4) (b) may provide comments to the 4863 state land planning agency in accordance with subparagraphs 4864 (3) (b) 2.-4. within 30 days after receipt by the state land 4865 planning agency of the complete proposed plan or plan amendment. 4866 If the plan or plan amendment includes or relates to the public 4867 school facilities element pursuant to s. 163.3177(12), the state 4868 land planning agency shall submit a copy to the Office of 4869 Educational Facilities of the Commissioner of Education for review and comment. The appropriate regional planning council 4870 shall also provide its written comments to the state land 4871 4872 planning agency within 30 days after receipt by the state land Page 174 of 284

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4873 planning agency of the complete proposed plan amendment and 4874 shall specify any objections, recommendations for modifications, 4875 and comments of any other regional agencies to which the 4876 regional planning council may have referred the proposed plan 4877 amendment. Written comments submitted by the public shall be 4878 sent directly to the local government within 30 days after 4879 notice of transmittal by the local government of the proposed 4880 plan amendment will be considered as if submitted by 4881 governmental agencies. All written agency and public comments 4882 must be made part of the file maintained under subsection (2). 4883 (5) REGIONAL, COUNTY, AND MUNICIPAL REVIEW.-The review of 4884 the regional planning council pursuant to subsection (4) shall 4885 be limited to effects on regional resources or facilities 4886 identified in the strategic regional policy plan and 4887 extrajurisdictional impacts which would be inconsistent with the 4888 comprehensive plan of the affected local government. However, 4889 any inconsistency between a local plan or plan amendment and a 4890 strategic regional policy plan must not be the sole basis for a notice of intent to find a local plan or plan amendment not in 4891 4892 compliance with this act. A regional planning council shall not 4893 review and comment on a proposed comprehensive plan it prepared 4894 itself unless the plan has been changed by the local government 4895 subsequent to the preparation of the plan by the regional 4896 planning agency. The review of the county land planning agency 4897 pursuant to subsection (4) shall be primarily in the context of 4898 the relationship and effect of the proposed plan amendment on 4899 any county comprehensive plan element. Any review by 4900 municipalities will be primarily in the context of the Page 175 of 284

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4901 relationship and effect on the municipal plan. 4902 (d) (6) State land planning agency review.-4903 (a) The state land planning agency shall review a proposed 4904 plan amendment upon request of a regional planning council, 4905 affected person, or local government transmitting the plan amendment. The request from the regional planning council or 4906 4907 affected person must be received within 30 days after 4908 transmittal of the proposed plan amendment pursuant to 4909 subsection (3). A regional planning council or affected person 4910 requesting a review shall do so by submitting a written request 4911 to the agency with a notice of the request to the local 4912 government and any other person who has requested notice. 4913 (b) The state land planning agency may review any proposed plan amendment regardless of whether a request for review has 4914 4915 been made, if the agency gives notice to the local government, and any other person who has requested notice, of its intention 4916 4917 to conduct such a review within 35 days after receipt of the 4918 complete proposed plan amendment. 4919 1. (c) The state land planning agency shall establish by 4920 rule a schedule for receipt of comments from the various 4921 government agencies, as well as written public comments, 4922 pursuant to subsection (4). If the state land planning agency 4923 elects to review a plan or plan the amendment or the agency is 4924 required to review the amendment as specified in paragraph 4925 (2)(c) (a), the agency shall issue a report giving its objections, recommendations, and comments regarding the proposed 4926 plan or plan amendment within 60 days after receipt of the 4927 4928 complete proposed plan or plan amendment by the state land Page 176 of 284

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4929 planning agency. Notwithstanding the limitation on comments in 4930 sub-subparagraph (3) (b) 4.g., the state land planning agency may 4931 make objections, recommendations, and comments in its report 4932 regarding whether the plan or plan amendment is in compliance 4933 and whether the plan or plan amendment will adversely impact 4934 important state resources and facilities. In making objections 4935 as to whether a plan or plan amendment is in compliance, the 4936 state land planning agency shall consider the plan or plan 4937 amendment as a whole and whether the intent of this part is furthered by the plan or plan amendment. In making objections 4938 4939 regarding an important state resource or facility that will be 4940 adversely impacted by the adopted plan or plan amendment, the 4941 state land planning agency shall only make an objection if on the whole the plan or plan amendment's adverse impacts to the 4942 4943 important state resource or facility outweigh the plan or plan 4944 amendment's benefits to the affected local community or the 4945 amendment's furtherance of the intent of this part. Any 4946 objection regarding an important state resource or facility that 4947 will be adversely impacted by the adopted plan or plan amendment 4948 shall also state with specificity how the plan or plan amendment 4949 will adversely impact the important state resource or facility 4950 and shall identify measures the local government may take to eliminate, reduce, or mitigate the adverse impacts. When a 4951 4952 federal, state, or regional agency has implemented a permitting 4953 program, the state land planning agency shall not require a local government is not required to duplicate or exceed that 4954 4955 permitting program in its comprehensive plan or to implement 4956 such a permitting program in its land development regulations. Page 177 of 284

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4957 Nothing contained herein shall prohibit the state land planning 4958 agency in conducting its review of local plans or plan 4959 amendments from making objections, recommendations, and comments 4960 or making compliance determinations regarding densities and 4961 intensities consistent with the provisions of this part. In 4962 preparing its comments, the state land planning agency shall 4963 only base its considerations on written, and not oral, comments, 4964 from any source.

4965 2.(d) The state land planning agency review shall identify 4966 all written communications with the agency regarding the 4967 proposed plan amendment. If the state land planning agency does 4968 not issue such a review, it shall identify in writing to the 4969 local government all written communications received 30 days 4970 after transmittal. The written identification must include a 4971 list of all documents received or generated by the agency, which list must be of sufficient specificity to enable the documents 4972 4973 to be identified and copies requested, if desired, and the name 4974 of the person to be contacted to request copies of any identified document. The list of documents must be made a part 4975 of the public records of the state land planning agency. 4976

4977 (e) (7) Local government review of comments; adoption of 4978 plan or amendments and transmittal.-

4979 (a) The local government shall review the <u>report</u> written 4980 comments submitted to it by the state land planning agency, <u>if</u> 4981 <u>any</u>, and written comments submitted to it by any other person, 4982 agency, or government. Any comments, recommendations, or 4983 objections and any reply to them shall be public documents, a 4984 part of the permanent record in the matter, and admissible in Page 178 of 284

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4985 any proceeding in which the comprehensive plan or plan amendment 4986 may be at issue. The local government, upon receipt of the 4987 report written comments from the state land planning agency, 4988 shall follow the process in paragraph (3)(c) for the adoption of 4989 its plan or plan amendment. shall have 120 days to adopt or 4990 adopt with changes the proposed comprehensive plan or s. 4991 163.3191 plan amendments. In the case of comprehensive plan 4992 amendments other than those proposed pursuant to s. 163.3191, 4993 the local government shall have 60 days to adopt the amendment, 4994 adopt the amendment with changes, or determine that it will not 4995 adopt the amendment. The adoption of the proposed plan or plan 4996 amendment or the determination not to adopt a plan amendment, 4997 other than a plan amendment proposed pursuant to s. 163.3191, 4998 shall be made in the course of a public hearing pursuant to 4999 subsection (15). The local government shall transmit the 5000 complete adopted comprehensive plan or plan amendment, including 5001 the names and addresses of persons compiled pursuant to 5002 paragraph (15) (c), to the state land planning agency as 5003 specified in the agency's procedural rules within 10 working 5004 days after adoption. The local governing body shall also 5005 transmit a copy of the adopted comprehensive plan or plan 5006 amendment to the regional planning agency and to any other unit 5007 of local government or governmental agency in the state that has 5008 filed a written request with the governing body for a copy of 5009 the plan or plan amendment. (b) If the adopted plan amendment is unchanged from the 5010 5011 proposed plan amendment transmitted pursuant to subsection (3) 5012 and an affected person as defined in paragraph (1) (a) did not Page 179 of 284

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5013 raise any objection, the state land planning agency did not 5014 review the proposed plan amendment, and the state land planning 5015 agency did not raise any objections during its review pursuant 5016 to subsection (6), the local government may state in the 5017 transmittal letter that the plan amendment is unchanged and was 5018 not the subject of objections.

5019

(8) NOTICE OF INTENT.

5020 (a) If the transmittal letter correctly states that the plan amendment is unchanged and was not the subject of review or objections pursuant to paragraph (7) (b), the state land planning agency has 20 days after receipt of the transmittal letter within which to issue a notice of intent that the plan amendment is in compliance.

5026 (b) Except as provided in paragraph (a) or in s. 5027 163.3187(3), the state land planning agency, upon receipt of a 5028 local government's complete adopted comprehensive plan or plan 5029 amendment, shall have 45 days for review and to determine if the 5030 plan or plan amendment is in compliance with this act, unless 5031 the amendment is the result of a compliance agreement entered into under subsection (16), in which case the time period for 5032 5033 review and determination shall be 30 days. If review was not 5034 conducted under subsection (6), the agency's determination must 5035 be based upon the plan amendment as adopted. If review was 5036 conducted under subsection (6), the agency's determination of 5037 compliance must be based only upon one or both of the following: The state land planning agency's written comments to 5038 5039 the local government pursuant to subsection (6); or 5040 Any changes made by the local government to the 2. Page 180 of 284

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5041 comprehensive plan or plan amendment as adopted.

5042 (c)1. During the time period provided for in this 5043 subsection, the state land planning agency shall issue, through 5044 a senior administrator or the secretary, as specified in the 5045 agency's procedural rules, a notice of intent to find that the 5046 plan or plan amendment is in compliance or not in compliance. A 5047 intent shall be issued by publication in the manner notice of 5048 provided by this paragraph and by mailing a copy to the local 5049 government. The advertisement shall be placed in that portion of 5050 the newspaper where legal notices appear. The advertisement 5051 shall be published in a newspaper that meets the size and 5052 circulation requirements set forth in paragraph (15) (e) and that 5053 has been designated in writing by the affected local government 5054 at the time of transmittal of the amendment. Publication by the 5055 state land planning agency of a notice of intent in the 5056 newspaper designated by the local government shall be prima 5057 facie evidence of compliance with the publication requirements 5058 of this section. The state land planning agency shall post a 5059 copy of the notice of intent on the agency's Internet site. The 5060 agency shall, no later than the date the notice of intent is 5061 transmitted to the newspaper, send by regular mail a courtesy 5062 informational statement to persons who provide their names and addresses to the local government at the transmittal hearing or 5063 5064 at the adoption hearing where the local government has provided 5065 the names and addresses of such persons to the department at the time of transmittal of the adopted amendment. The informational 5066 statements shall include the name of the newspaper in which the 5067 5068 of intent will appear, the approximate date of notice Page 181 of 284

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5069 publication, the ordinance number of the plan or plan amendment, 5070 and a statement that affected persons have 21 days after the 5071 actual date of publication of the notice to file a petition. 5072 2. A local government that has an Internet site shall post 5073 copy of the state land planning agency's notice of intent on 5074 the site within 5 days after receipt of the mailed copy of the 5075 agency's notice of intent. 5076 (9) PROCESS IF LOCAL PLAN OR AMENDMENT IS IN COMPLIANCE. 5077 (a) If the state land planning agency issues a notice of 5078 intent to find that the comprehensive plan or plan amendment transmitted pursuant to s. 163.3167, s. 163.3187, s. 163.3189, 5079 5080 s. 163.3191 is in compliance with this act, any affected 5081 person may file a petition with the agency pursuant to ss. 5082 120.569 and 120.57 within 21 days after the publication of 5083 notice. In this proceeding, the local plan or plan amendment 5084 shall be determined to be in compliance if the local 5085 government's determination of compliance is fairly debatable. 5086 (b) The hearing shall be conducted by an administrative 5087 law judge of the Division of Administrative Hearings of the 5088 Department of Management Services, who shall hold the hearing in 5089 the county of and convenient to the affected local jurisdiction 5090 and submit a recommended order to the state land planning 5091 agency. The state land planning agency shall allow for the 5092 filing of exceptions to the recommended order and shall issue a 5093 final order after receipt of the recommended order if the state 5094 land planning agency determines that the plan or plan amendment 5095 is in compliance. If the state land planning agency determines 5096 that the plan or plan amendment is not in compliance, the agency Page 182 of 284

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5097 shall submit the recommended order to the Administration 5098 Commission for final agency action. 5099 (10) PROCESS IF LOCAL PLAN OR AMENDMENT IS NOT IN

5100 COMPLIANCE.

5101 (a) If the state land planning agency issues a notice - of5102 intent to find the comprehensive plan or plan amendment not 5103 compliance with this act, the notice of intent shall be 5104 forwarded to the Division of Administrative Hearings of the 5105 Department of Management Services, which shall conduct a 5106 proceeding under ss. 120.569 and 120.57 in the county of and 5107 convenient to the affected local jurisdiction. The parties to 5108 the proceeding shall be the state land planning agency, the 5109 affected local government, and any affected person who 5110 intervenes. No new issue may be alleged as a reason to find a 5111 plan or plan amendment not in compliance in an administrative 5112 pleading filed more than 21 days after publication of notice 5113 unless the party seeking that issue establishes good cause for 5114 not alleging the issue within that time period. Good cause shall 5115 not include excusable neglect. In the proceeding, the local 5116 government's determination that the comprehensive plan or plan 5117 amendment is in compliance is presumed to be correct. The local 5118 government's determination shall be sustained unless it is shown 5119 by a preponderance of the evidence that the comprehensive plan 5120 or plan amendment is not in compliance. The local government's 5121 determination that elements of its plans are related to and consistent with each other shall be sustained if the 5122 5123 determination is fairly debatable. The administrative law judge assigned by the division 5124 Page 183 of 284

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5125 shall submit a recommended order to the Administration 5126 Commission for final agency action. 5127 (c) Prior to the hearing, the state land planning agency 5128 shall afford an opportunity to mediate or otherwise resolve the 5129 dispute. If a party to the proceeding requests mediation or 5130 other alternative dispute resolution, the hearing may not be 5131 held until the state land planning agency advises 5132 administrative law judge in writing of the results of the 5133 mediation or other alternative dispute resolution. However, the 5134 hearing may not be delayed for longer than 90 days for mediation 5135 or other alternative dispute resolution unless a longer delay is 5136 agreed to by the parties to the proceeding. The costs of the 5137 mediation or other alternative dispute resolution shall be borne 5138 equally by all of the parties to the proceeding. 5139 (5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN 5140 AMENDMENTS.-5141 (a) Any affected person as defined in paragraph (1)(a) may 5142 file a petition with the Division of Administrative Hearings 5143 pursuant to ss. 120.569 and 120.57, with a copy served on the 5144 affected local government, to request a formal hearing to 5145 challenge whether the plan or plan amendments are in compliance 5146 as defined in paragraph (1)(b). This petition must be filed with 5147 the division within 30 days after the local government adopts 5148 the amendment. The state land planning agency may not intervene 5149 in a proceeding initiated by an affected person. 5150 (b) The state land planning agency may file a petition 5151 with the Division of Administrative Hearings pursuant to ss. 5152 120.569 and 120.57, with a copy served on the affected local

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5153	government, to request a formal hearing to challenge whether the
5154	plan or plan amendment is in compliance as defined in paragraph
5155	(1)(b). The state land planning agency's petition must clearly
5156	state the reasons for the challenge. This petition must be filed
5157	with the division within 30 days after the state land planning
5158	agency notifies the local government that the plan amendment
5159	package is complete according to subparagraph (3)(c)3.
5160	1. The state land planning agency's challenge to plan
5161	amendments adopted under the expedited state review process
5162	shall be limited to the comments provided by the reviewing
5163	agencies pursuant to subparagraphs (3)(b)24., upon a
5164	determination by the state land planning agency that an
5165	important state resource or facility will be adversely impacted
5166	by the adopted plan amendment. The state land planning agency's
5167	petition shall state with specificity how the plan amendment
5168	will adversely impact the important state resource or facility.
5169	The state land planning agency shall only make such a
5170	determination if on the whole the amendment's adverse impacts to
5171	the important state resource or facility outweigh the
5172	amendment's benefits to the affected local community or the
5173	amendment's furtherance of the intent of this part. The state
5174	land planning agency may challenge a plan amendment that has
5175	substantially changed from the version on which the agencies
5176	provided comments but only upon a determination by the state
5177	land planning agency that an important state resource or
5178	facility will be adversely impacted.
5179	2. The state land planning agency's challenge to plans and
5180	plan amendments pursuant to paragraph (2)(c) adopted under the
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5181 state coordinated review process, unless the plan or plan 5182 amendment is substantially changed from the one commented on, is 5183 limited to objections raised in the objections, recommendations, 5184 and comments report. Any state land planning agency challenge to 5185 a plan amendment that updates a comprehensive plan based on an 5186 evaluation and appraisal pursuant to s. 163.3191, unless the 5187 amendment has substantially changed from the one commented on, 5188 is limited to objections raised in the objections, recommendations, and comments report where the state land 5189 planning agency has made a determination that the plan amendment 5190 5191 will adversely impact an important state resource or facility. 5192 (c) An administrative law judge shall hold a hearing in 5193 the affected local jurisdiction on whether the plan or plan 5194 amendment is in compliance. 5195 1. In challenges filed by an affected person, the 5196 comprehensive plan or plan amendment shall be determined to be 5197 in compliance if the local government's determination of 5198 compliance is fairly debatable. 5199 2.a. In challenges filed by the state land planning 5200 agency, the local government's determination that the 5201 comprehensive plan or plan amendment is in compliance is 5202 presumed to be correct, and the local government's determination 5203 shall be sustained unless it is shown by a preponderance of the 5204 evidence that the comprehensive plan or plan amendment is not in 5205 compliance. 5206 b. In challenges filed by the state land planning agency, 5207 the local government's determination that elements of its plan 5208 are related to and consistent with each other shall be sustained

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5209	if the determination is fairly debatable.
5210	3. In challenges filed by the state land planning agency
5211	that require a determination by the agency that an important
5212	state resource or facility will be adversely impacted by the
5213	adopted plan or plan amendment, the local government may contest
5214	the agency's determination that the amendment would adversely
5215	impact an important state resource or facility. The state land
5216	planning agency shall prove its determination by clear and
5217	convincing evidence.
5218	(d) If the administrative law judge recommends that the
5219	amendment be found not in compliance, the judge shall submit the
5220	recommended order to the Administration Commission for final
5221	agency action. The Administration Commission shall enter a final
5222	order within 45 days after its receipt of the recommended order.
5223	(e) If the administrative law judge recommends that the
5224	amendment be found in compliance, the judge shall submit the
5225	recommended order to the state land planning agency.
5226	1. If the state land planning agency determines that the
5227	plan amendment should be found not in compliance, the agency
5228	shall refer, within 30 days after receipt of the recommended
5229	order, the recommended order and its determination to the
5230	Administration Commission for final agency action.
5231	2. If the state land planning agency determines that the
5232	plan amendment should be found in compliance, the agency shall
5233	enter its final order not later than 30 days after receipt of
5234	the recommended order.
5235	(f)1. In all challenges under this subsection, when a
5236	determination of compliance as defined in paragraph (1)(b) is
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5237	made, consideration shall be given to the plan or plan amendment
5238	as a whole and whether the plan or plan amendment furthers the
5239	intent of this part.
5240	2. In challenges that require the state land planning
5241	agency to make a determination that an important state resource
5242	or facility will be adversely impacted by the adopted plan or
5243	plan amendment, the plan or plan amendment shall be found to be
5244	in compliance unless it is determined that on the whole the plan
5245	or plan amendment's adverse impacts to the important state
5246	resource or facility outweigh the plan or plan amendment's
5247	benefits to the affected local community or the plan or plan
5248	amendment's furtherance of the intent of this part.
5249	(g) Parties to a proceeding under this subsection may
5250	enter into compliance agreements using the process in subsection
5251	(6).
5252	(6) COMPLIANCE AGREEMENT.—
5253	(a) At any time after the filing of a challenge, the state
5254	land planning agency and the local government may voluntarily
5255	enter into a compliance agreement to resolve one or more of the
5256	issues raised in the proceedings. Affected persons who have
5257	initiated a formal proceeding or have intervened in a formal
5258	proceeding may also enter into a compliance agreement with the
5259	local government. All parties granted intervenor status shall be
5260	provided reasonable notice of the commencement of a compliance
5261	agreement negotiation process and a reasonable opportunity to
5262	participate in such negotiation process. Negotiation meetings
5263	with local governments or intervenors shall be open to the
5264	public. The state land planning agency shall provide each party

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5265 granted intervenor status with a copy of the compliance 5266 agreement within 10 days after the agreement is executed. The 5267 compliance agreement shall list each portion of the plan or plan 5268 amendment that has been challenged, and shall specify remedial 5269 actions that the local government has agreed to complete within 5270 a specified time in order to resolve the challenge, including 5271 adoption of all necessary plan amendments. The compliance 5272 agreement may also establish monitoring requirements and 5273 incentives to ensure that the conditions of the compliance 5274 agreement are met. 5275 (b) Upon the filing of a compliance agreement executed by 5276 the parties to a challenge and the local government with the 5277 Division of Administrative Hearings, any administrative 5278 proceeding under ss. 120.569 and 120.57 regarding the plan or 5279 plan amendment covered by the compliance agreement shall be 5280 stayed. 5281 (c) Before its execution of a compliance agreement, the 5282 local government must approve the compliance agreement at a 5283 public hearing advertised at least 10 days before the public 5284 hearing in a newspaper of general circulation in the area in 5285 accordance with the advertisement requirements of chapter 125 or 5286 166, as applicable. 5287 The local government shall hold a single adoption (d) 5288 public hearing for remedial amendments. 5289 If the local government adopts a comprehensive plan (e) amendment pursuant to a compliance agreement, an affected person 5290 5291 or the state land planning agency may file a revised challenge 5292 with the Division of Administrative Hearings within 15 days

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5293	after the adoption of the amendment.
5294	(f) This subsection does not prohibit a local government
5295	from amending portions of its comprehensive plan other than
5296	those that are the subject of a challenge. However, such
5297	amendments to the plan may not be inconsistent with the
5298	compliance agreement.
5299	(g) Nothing in this subsection is intended to require
5300	settlement by any party against its will or to preclude the use
5301	of other informal dispute resolution methods, in the course of
5302	or in addition to the method described in this subsection.
5303	(7) MEDIATION AND EXPEDITIOUS RESOLUTION
5304	(a) At any time after the matter has been forwarded to the
5305	Division of Administrative Hearings, the local government
5306	proposing the amendment may demand formal mediation or the local
5307	government proposing the amendment or an affected person who is
5308	a party to the proceeding may demand informal mediation or
5309	expeditious resolution of the amendment proceedings by serving
5310	written notice on the state land planning agency if a party to
5311	the proceeding, all other parties to the proceeding, and the
5312	administrative law judge.
5313	(b) Upon receipt of a notice pursuant to paragraph (a),
5314	the administrative law judge shall set the matter for final
5315	hearing no more than 30 days after receipt of the notice. Once a
5316	final hearing has been set, no continuance in the hearing, and
5317	no additional time for post-hearing submittals, may be granted
5318	without the written agreement of the parties absent a finding by
5319	the administrative law judge of extraordinary circumstances.
5320	Extraordinary circumstances do not include matters relating to
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5321 workload or need for additional time for preparation, 5322 negotiation, or mediation. 5323 (c) Absent a showing of extraordinary circumstances, the 5324 administrative law judge shall issue a recommended order, in a 5325 case proceeding under subsection (5), within 30 days after 5326 filing of the transcript, unless the parties agree in writing to 5327 a longer time. 5328 (d) Absent a showing of extraordinary circumstances, the 5329 Administration Commission shall issue a final order, in a case proceeding under subsection (5), within 45 days after the 5330 5331 issuance of the recommended order, unless the parties agree in 5332 writing to a longer time. 5333 (8) (11) ADMINISTRATION COMMISSION.-5334 If the Administration Commission, upon a hearing (a) 5335 pursuant to subsection (5) (9) or subsection (10), finds that the 5336 comprehensive plan or plan amendment is not in compliance with 5337 this act, the commission shall specify remedial actions that 5338 which would bring the comprehensive plan or plan amendment into 5339 compliance. 5340 The commission may specify the sanctions provided in (b) 5341 subparagraphs 1. and 2. to which the local government will be 5342 subject if it elects to make the amendment effective 5343 notwithstanding the determination of noncompliance. 5344 The commission may direct state agencies not to provide 1. 5345 funds to increase the capacity of roads, bridges, or water and sewer systems within the boundaries of those local governmental 5346 5347 entities which have comprehensive plans or plan elements that 5348 are determined not to be in compliance. The commission order may Page 191 of 284

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5349 also specify that the local government shall not be eligible for 5350 grants administered under the following programs:

5351 <u>a.1.</u> The Florida Small Cities Community Development Block 5352 Grant Program, as authorized by ss. 290.0401-290.049.

5353 <u>b.2</u>. The Florida Recreation Development Assistance 5354 Program, as authorized by chapter 375.

5355 <u>c.3.</u> Revenue sharing pursuant to ss. 206.60, 210.20, and 5356 218.61 and chapter 212, to the extent not pledged to pay back 5357 bonds.

2.(b) If the local government is one which is required to 5358 5359 include a coastal management element in its comprehensive plan 5360 pursuant to s. 163.3177(6)(g), the commission order may also specify that the local government is not eligible for funding 5361 5362 pursuant to s. 161.091. The commission order may also specify 5363 that the fact that the coastal management element has been 5364 determined to be not in compliance shall be a consideration when 5365 the department considers permits under s. 161.053 and when the 5366 Board of Trustees of the Internal Improvement Trust Fund 5367 considers whether to sell, convey any interest in, or lease any sovereignty lands or submerged lands until the element is 5368 5369 brought into compliance.

5370 <u>3.(c)</u> The sanctions provided by <u>subparagraphs</u> paragraphs 5371 <u>1.(a)</u> and <u>2.(b)</u> shall not apply to a local government regarding 5372 any plan amendment, except for plan amendments that amend plans 5373 that have not been finally determined to be in compliance with 5374 this part, and except as provided in <u>paragraph</u> (b) 5. 5375 <u>163.3189(2) or s. 163.3191(11)</u>.

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(9) (12) GOOD FAITH FILING. - The signature of an attorney or

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5377 party constitutes a certificate that he or she has read the 5378 pleading, motion, or other paper and that, to the best of his or 5379 her knowledge, information, and belief formed after reasonable 5380 inquiry, it is not interposed for any improper purpose, such as 5381 to harass or to cause unnecessary delay, or for economic 5382 advantage, competitive reasons, or frivolous purposes or 5383 needless increase in the cost of litigation. If a pleading, 5384 motion, or other paper is signed in violation of these 5385 requirements, the administrative law judge, upon motion or his 5386 or her own initiative, shall impose upon the person who signed 5387 it, a represented party, or both, an appropriate sanction, which 5388 may include an order to pay to the other party or parties the 5389 amount of reasonable expenses incurred because of the filing of 5390 the pleading, motion, or other paper, including a reasonable 5391 attorney's fee.

5392 (10) (13) EXCLUSIVE PROCEEDINGS.—The proceedings under this 5393 section shall be the sole proceeding or action for a 5394 determination of whether a local government's plan, element, or 5395 amendment is in compliance with this act.

5396 (14) AREAS OF CRITICAL STATE CONCERN. No proposed local 5397 government comprehensive plan or plan amendment which is 5398 applicable to a designated area of critical state concern shall 5399 be effective until a final order is issued finding the plan or 5400 amendment to be in compliance as defined in this section.

5401

(11) (15) PUBLIC HEARINGS.-

5402 (a) The procedure for transmittal of a complete proposed 5403 comprehensive plan or plan amendment pursuant to <u>subparagraphs</u> 5404 <u>subsection</u> (3) (b) 1. and (4) (b) and for adoption of a

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5405 comprehensive plan or plan amendment pursuant to 5406 subparagraphs(3)(c)1. and (4)(e)1. subsection (7) shall be by 5407 affirmative vote of not less than a majority of the members of 5408 the governing body present at the hearing. The adoption of a 5409 comprehensive plan or plan amendment shall be by ordinance. For 5410 the purposes of transmitting or adopting a comprehensive plan or 5411 plan amendment, the notice requirements in chapters 125 and 166 5412 are superseded by this subsection, except as provided in this 5413 part.

5414 (b) The local governing body shall hold at least two 5415 advertised public hearings on the proposed comprehensive plan or 5416 plan amendment as follows:

5417 1. The first public hearing shall be held at the 5418 transmittal stage pursuant to subsection (3). It shall be held 5419 on a weekday at least 7 days after the day that the first 5420 advertisement is published <u>pursuant to the requirements of</u> 5421 chapter 125 or chapter 166.

5422 2. The second public hearing shall be held at the adoption 5423 stage pursuant to subsection (7). It shall be held on a weekday 5424 at least 5 days after the day that the second advertisement is 5425 published <u>pursuant to the requirements of chapter 125 or chapter</u> 5426 166.

5427 (c) Nothing in this part is intended to prohibit or limit 5428 the authority of local governments to require a person 5429 requesting an amendment to pay some or all of the cost of the 5430 public notice. 5431 (12) CONCURRENT ZONING.—At the request of an applicant, a

5432 local government shall consider an application for zoning

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5433 changes that would be required to properly enact the provisions 5434 of any proposed plan amendment transmitted pursuant to this 5435 subsection. Zoning changes approved by the local government are 5436 contingent upon the comprehensive plan or plan amendment 5437 transmitted becoming effective. 5438 (13) AREAS OF CRITICAL STATE CONCERN.-No proposed local 5439 government comprehensive plan or plan amendment that is applicable to a designated area of critical state concern shall 5440 5441 be effective until a final order is issued finding the plan or amendment to be in compliance as defined in paragraph (1)(b). 5442 5443 (c) The local government shall provide a sign-in form at 5444 the transmittal hearing and at the adoption hearing for persons 5445 to provide their names and mailing addresses. The sign-in form 5446 must advise that any person providing the requested information 5447 will receive a courtesy informational statement concerning 5448 publications of the state land planning agency's notice of 5449 intent. The local government shall add to the sign-in form the 5450 name and address of any person who submits written comments 5451 concerning the proposed plan or plan amendment during the time period between the commencement of the transmittal hearing and 5452 5453 the end of the adoption hearing. It is the responsibility of the 5454 person completing the form or providing written comments to 5455 accurately, completely, and legibly provide all information 5456 needed in order to receive the courtesy informational statement. 5457 (d) The agency shall provide a model sign-in form for providing the list to the agency which may be used by the local 5458 government to satisfy the requirements of this subsection. 5459 5460 If the proposed comprehensive plan or plan amendment Page 195 of 284

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5461 changes the actual list of permitted, conditional, or prohibited 5462 uses within a future land use category or changes the actual 5463 future land use map designation of a parcel or parcels of land, 5464 the required advertisements shall be in the format prescribed by 5465 s. 125.66(4)(b)2. for a county or by s. 166.041(3)(c)2.b. for a 5466 municipality.

5467

(16) COMPLIANCE AGREEMENTS.-

(a) At any time following the issuance of a notice of 5468 5469 intent to find a comprehensive plan or plan amendment not in 5470 compliance with this part or after the initiation of a hearing 5471 pursuant to subsection (9), the state land planning agency and 5472 the local government may voluntarily enter into a compliance 5473 agreement to resolve one or more of the issues raised in the 5474 proceedings. Affected persons who have initiated a formal 5475 proceeding or have intervened in a formal proceeding may also 5476 enter into the compliance agreement. All parties granted 5477 intervenor status shall be provided reasonable notice of the 5478 commencement of a compliance agreement negotiation process and a 5479 reasonable opportunity to participate in such negotiation 5480 process. Negotiation meetings with local governments or 5481 intervenors shall be open to the public. The state land planning 5482 agency shall provide each party granted intervenor status with a 5483 copy of the compliance agreement within 10 days after the agreement is executed. The compliance agreement shall list each 5484 5485 portion of the plan or plan amendment which is not in compliance, and shall specify remedial actions which the local 5486 5487 government must complete within a specified time in order to 5488 bring the plan or plan amendment into compliance, including Page 196 of 284

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5489 adoption of all necessary plan amendments. The compliance agreement may also establish monitoring requirements and 5490 5491 incentives to ensure that the conditions of the compliance 5492 agreement are met. 5493 (b) Upon filing by the state land planning agency of a 5494 compliance agreement executed by the agency and the local 5495 government with the Division of Administrative Hearings, any 5496 administrative proceeding under ss. 120.569 and 120.57 regarding 5497 the plan or plan amendment covered by the compliance agreement 5498 shall be stayed. (c) Prior to its execution of a compliance agreement, the 5499 5500 local government must approve the compliance agreement at a 5501 public hearing advertised at least 10 days before the public 5502 hearing in a newspaper of general circulation in the area in 5503 accordance with the advertisement requirements of subsection 5504 (15). 5505 (d) A local government may adopt a plan amendment pursuant 5506 to a compliance agreement in accordance with the requirements of 5507 paragraph (15) (a). The plan amendment shall be exempt from the 5508 requirements of subsections (2)-(7). The local government shall 5509 hold a single adoption public hearing pursuant to the 5510 requirements of subparagraph (15) (b) 2. and paragraph (15) (c). 5511 Within 10 working days after adoption of a plan amendment, the 5512 local government shall transmit the amendment to the state land 5513 planning agency as specified in the agency's procedural rules, and shall submit one copy to the regional planning agency and to 5514 any other unit of local government or government agency in the 5515 5516 state that has filed a written request with the governing body Page 197 of 284

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5517 for a copy of the plan amendment, and one copy to any party to 5518 the proceeding under ss. 120.569 and 120.57 granted intervenor 5519 status.

(e) The state land planning agency, upon receipt of a plan amendment adopted pursuant to a compliance agreement, shall issue a cumulative notice of intent addressing both the compliance agreement amendment and the plan or plan amendment that was the subject of the agreement, in accordance with subsection (8).

(f)1. If the local government adopts a comprehensive plan 5526 5527 amendment pursuant to a compliance agreement and a notice of 5528 intent to find the plan amendment in compliance is issued, the state land planning agency shall forward the notice of intent to 5529 5530 the Division of Administrative Hearings and the administrative 5531 law judge shall realign the parties in the pending proceeding 5532 under ss. 120.569 and 120.57, which shall thereafter be governed 5533 by the process contained in paragraphs (9) (a) and (b), including 5534 provisions relating to challenges by an affected person, burden of proof, and issues of a recommended order and a final order, 5535 5536 except as provided in subparagraph 2. Parties to the original 5537 proceeding at the time of realignment may continue as parties 5538 without being required to file additional pleadings to initiate 5539 a proceeding, but may timely amend their pleadings to raise any 5540 challenge to the amendment which is the subject of the 5541 cumulative notice of intent, and must otherwise conform to the rules of procedure of the Division of Administrative Hearings. 5542 5543 Any affected person not a party to the realigned proceeding may 5544 challenge the plan amendment which is the subject of the Page 198 of 284

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5545 cumulative notice of intent by filing a petition with the agency 5546 as provided in subsection (9). The agency shall forward the 5547 petition filed by the affected person not a party to the 5548 realigned proceeding to the Division of Administrative Hearings 5549 for consolidation with the realigned proceeding.

5550 2. If any of the issues raised by the state land planning 5551 agency in the original subsection (10) proceeding are not 5552 resolved by the compliance agreement amendments, any intervenor 5553 in the original subsection (10) proceeding may require those issues to be addressed in the pending consolidated realigned 5554 proceeding under ss. 120.569 and 120.57. As to those unresolved 5555 5556 issues, the burden of proof shall be governed by subsection 5557 (10).

5558 3. If the local government adopts a comprehensive plan 5559 amendment pursuant to a compliance agreement and a notice of 5560 intent to find the plan amendment not in compliance is issued, 5561 the state land planning agency shall forward the notice of 5562 intent to the Division of Administrative Hearings, which shall 5563 consolidate the proceeding with the pending proceeding and immediately set a date for hearing in the pending proceeding 5564 5565 under ss. 120.569 and 120.57. Affected persons who are not 5566 party to the underlying proceeding under ss. 120.569 and 120.57 5567 may challenge the plan amendment adopted pursuant to the 5568 compliance agreement by filing a petition pursuant to subsection 5569 (10).

5570 (g) If the local government fails to adopt a comprehensive 5571 plan amendment pursuant to a compliance agreement, the state 5572 land planning agency shall notify the Division of Administrative Page 199 of 284

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5573 Hearings, which shall set the hearing in the pending proceeding 5574 under ss. 120.569 and 120.57 at the earliest convenient time. 5575 (h) This subsection does not prohibit a local government 5576 from amending portions of its comprehensive plan other than 5577 those which are the subject of the compliance agreement. 5578 However, such amendments to the plan may not be inconsistent 5579 with the compliance agreement. 5580 (i) Nothing in this subsection is intended to limit the

5581 parties from entering into a compliance agreement at any time 5582 before the final order in the proceeding is issued, provided 5583 that the provisions of paragraph (c) shall apply regardless of 5584 when the compliance agreement is reached.

5585 (j) Nothing in this subsection is intended to force any 5586 party into settlement against its will or to preclude the use of 5587 other informal dispute resolution methods, such as the services 5588 offered by the Florida Growth Management Dispute Resolution 5589 Consortium, in the course of or in addition to the method 5590 described in this subsection.

5591 (17) COMMUNITY VISION AND URBAN BOUNDARY PLAN AMENDMENTS .-5592 A local government that has adopted a community vision and urban 5593 service boundary under s. 163.3177(13) and (14) may adopt a plan 5594 amendment related to map amendments solely to property within an 5595 urban service boundary in the manner described in subsections 5596 (1), (2), (7), (14), (15), and (16) and s. 163.3187(1)(c)1.d. 5597 and e., 2., and 3., such that state and regional agency review 5598 is eliminated. The department may not issue an objections, 5599 recommendations, and comments report on proposed plan amendments 5600 a notice of intent on adopted plan amendments; however, Page 200 of 284

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5601 affected persons, as defined by paragraph (1)(a), may file a 5602 petition for administrative review pursuant to the requirements 5603 of s. 163.3187(3)(a) to challenge the compliance of an adopted 5604 plan amendment. This subsection does not apply to any amendment 5605 within an area of critical state concern, to any amendment that 5606 increases residential densities allowable in high-hazard coastal 5607 areas as defined in s. 163.3178(2)(h), or to a text change to 5608 the goals, policies, or objectives of the local government's 5609 comprehensive plan. Amendments submitted under this subsection 5610 are exempt from the limitation on the frequency of plan amendments in s. 163.3187. 5611 5612 (18) URBAN INFILL AND REDEVELOPMENT PLAN AMENDMENTS. - A 5613 municipality that has a designated urban infill and 5614 redevelopment area under s. 163.2517 may adopt a plan amendment 5615 related to map amendments solely to property within a designated 5616 urban infill and redevelopment area in the manner described in 5617 subsections (1), (2), (7), (14), (15), and (16) and s. 5618 163.3187(1)(c)1.d. and c., 2., and 3., such that state and 5619 regional agency review is eliminated. The department may not 5620 issue an objections, recommendations, and comments report on 5621 proposed plan amendments or a notice of intent on adopted plan 5622 amendments; however, affected persons, as defined by paragraph 5623 (1) (a), may file a petition for administrative review pursuant 5624 to the requirements of s. 163.3187(3)(a) to challenge the 5625 compliance of an adopted plan amendment. This subsection does 5626 not apply to any amendment within an area of critical state 5627 concern, to any amendment that increases residential densities 5628 allowable in high-hazard coastal areas as defined in s. Page 201 of 284

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5629 163.3178(2)(h), or to a text change to the goals, policies, or 5630 objectives of the local government's comprehensive plan. 5631 Amendments submitted under this subsection are exempt from the 5632 limitation on the frequency of plan amendments in s. 163.3187. 5633 (19) HOUSING INCENTIVE STRATEGY PLAN AMENDMENTS. - Any local 5634 government that identifies in its comprehensive plan the types 5635 of housing developments and conditions for which it will 5636 consider plan amendments that are consistent with the local 5637 housing incentive strategies identified in s. 420.9076 and 5638 authorized by the local government may expedite consideration of 5639 such plan amendments. At least 30 days prior to adopting a plan 5640 amendment pursuant to this subsection, the local government 5641 shall notify the state land planning agency of its intent to 5642 adopt such an amendment, and the notice shall include the local 5643 government's evaluation of site suitability and availability of 5644 facilities and services. A plan amendment considered under this 5645 subsection shall require only a single public hearing before the local governing body, which shall be a plan amendment adoption 5646 5647 hearing as described in subsection (7). The public notice of the 5648 hearing required under subparagraph (15) (b)2. must include a 5649 statement that the local government intends to use the expedited 5650 adoption process authorized under this subsection. The state 5651 land planning agency shall issue its notice of intent required under subsection (8) within 30 days after determining that the 5652 5653 amendment package is complete. Any further proceedings shall be governed by subsections (9)-(16). 5654 5655 Section 17. Section 163.3187, Florida Statutes, is amended

5656 to read:-

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5657163.3187Process for adoption of small-scale comprehensive5658plan amendment of adopted comprehensive plan.-

5659 (1) Amendments to comprehensive plans adopted pursuant to 5660 this part may be made not more than two times during any 5661 calendar year, except:

5662 (a) In the case of an emergency, comprehensive plan 5663 amendments may be made more often than twice during the calendar 5664 year if the additional plan amendment receives the approval of all of the members of the governing body. "Emergency" means any 5665 5666 occurrence or threat thereof whether accidental or natural, 5667 caused by humankind, in war or peace, which results or may 5668 result in substantial injury or harm to the population or 5669 substantial damage to or loss of property or public funds.

5670 (b) Any local government comprehensive plan amendments 5671 directly related to a proposed development of regional impact, 5672 including changes which have been determined to be substantial 5673 deviations and including Florida Quality Developments pursuant 5674 to s. 380.061, may be initiated by a local planning agency and 5675 considered by the local governing body at the same time as the 5676 application for development approval using the procedures 5677 provided for local plan amendment in this section and applicable 5678 local ordinances.

5679 <u>(1)(c)</u> Any local government comprehensive plan amendments 5680 directly related to proposed small scale development activities 5681 may be approved without regard to statutory limits on the 5682 frequency of consideration of amendments to the local 5683 comprehensive plan. A small scale development amendment may be 5684 adopted only under the following conditions:

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5685 <u>(a)</u>^{1.} The proposed amendment involves a use of 10 acres or 5686 fewer and:

5687 <u>(b)</u>a. The cumulative annual effect of the acreage for all 5688 small scale development amendments adopted by the local 5689 government shall not exceed:

5690 (I) a maximum of 120 acres in a calendar year. local 5691 government that contains areas specifically designated in the 5692 local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as defined in s. 163.3164, urban 5693 5694 infill and redevelopment areas designated under s. 163.2517, 5695 transportation concurrency exception areas approved pursuant to 5696 s. 163.3180(5), or regional activity centers and urban central 5697 business districts approved pursuant to s. 380.06(2)(c); 5698 however, amendments under this paragraph may be applied to no 5699 more than 60 acres annually of property outside the designated 5700 areas listed in this sub-sub-subparagraph. Amendments adopted 5701 pursuant to paragraph (k) shall not be counted toward the 5702 acreage limitations for small scale amendments under this 5703 paragraph.

5704 (II) A maximum of 80 acres in a local government that does 5705 not contain any of the designated areas set forth in sub-sub-5706 subparagraph (I).

5707(III) A maximum of 120 acres in a county established5708pursuant to s. 9, Art. VIII of the State Constitution.

5709b. The proposed amendment does not involve the same5710property granted a change within the prior 12 months.

5711 c. The proposed amendment does not involve the same 5712 owner's property within 200 feet of property granted a change Page 204 of 284

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5713 within the prior 12 months.

5714 (c)d. The proposed amendment does not involve a text 5715 change to the goals, policies, and objectives of the local 5716 government's comprehensive plan, but only proposes a land use 5717 change to the future land use map for a site-specific small 5718 scale development activity. However, text changes that relate directly to, and are adopted simultaneously with, the small 5719 5720 scale future land use map amendment shall be permissible under 5721 this section.

5722 The property that is the subject of the proposed (d)e. 5723 amendment is not located within an area of critical state 5724 concern, unless the project subject to the proposed amendment 5725 involves the construction of affordable housing units meeting 5726 the criteria of s. 420.0004(3), and is located within an area of critical state concern designated by s. 380.0552 or by the 5727 5728 Administration Commission pursuant to s. 380.05(1). Such 5729 amendment is not subject to the density limitations of sub-5730 subparagraph f., and shall be reviewed by the state land 5731 planning agency for consistency with the principles for guiding 5732 development applicable to the area of critical state concern 5733 where the amendment is located and shall not become effective 5734 until a final order is issued under s. 380.05(6).

5735 f. If the proposed amendment involves a residential land 5736 use, the residential land use has a density of 10 units or less 5737 per acre or the proposed future land use category allows a 5738 maximum residential density of the same or less than the maximum 5739 residential density allowable under the existing future land use 5740 category, except that this limitation does not apply to small Page 205 of 284

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5741 scale amendments involving the construction of affordable 5742 housing units meeting the criteria of s. 420.0004(3) on property 5743 which will be the subject of a land use restriction agreement, 5744 or small scale amendments described in sub-sub-subparagraph 5745 a.(I) that are designated in the local comprehensive plan for 5746 urban infill, urban redevelopment, or downtown revitalization as 5747 defined in s. 163.3164, urban infill and redevelopment areas 5748 designated under s. 163.2517, transportation concurrency 5749 exception areas approved pursuant to s. 163.3180(5), or regional 5750 activity centers and urban central business districts approved pursuant to s. 380.06(2)(c). 5751

5752 A local government that proposes to consider a plan 2.a. 5753 amendment pursuant to this paragraph is not required to comply 5754 with the procedures and public notice requirements of s. 5755 163.3184(15)(c) for such plan amendments if the local government complies with the provisions in s. 125.66(4)(a) for a county or 5756 5757 in s. 166.041(3)(c) for a municipality. If a request for a plan 5758 amendment under this paragraph is initiated by other than the 5759 local government, public notice is required.

5760 b. The local government shall send copies of the notice 5761 and amendment to the state land planning agency, the regional 5762 planning council, and any other person or entity requesting a 5763 copy. This information shall also include a statement 5764 identifying any property subject to the amendment that is 5765 located within a coastal high-hazard area as identified in the 5766 local comprehensive plan.

5767 <u>(2)</u>3. Small scale development amendments adopted pursuant 5768 to this <u>section</u> paragraph require only one public hearing before Page 206 of 284

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5769 the governing board, which shall be an adoption hearing as 5770 described in s. 163.3184(11)(7), and are not subject to the 5771 requirements of s. 163.3184(3)-(6) unless the local government 5772 elects to have them subject to those requirements.

5773 (3)4. If the small scale development amendment involves a site within an area that is designated by the Governor as a 5774 5775 rural area of critical economic concern as defined under s. 5776 288.0656(2)(d)(7) for the duration of such designation, the 10-5777 acre limit listed in subsection (1) subparagraph 1. shall be 5778 increased by 100 percent to 20 acres. The local government 5779 approving the small scale plan amendment shall certify to the 5780 Office of Tourism, Trade, and Economic Development that the plan 5781 amendment furthers the economic objectives set forth in the 5782 executive order issued under s. 288.0656(7), and the property subject to the plan amendment shall undergo public review to 5783 5784 ensure that all concurrency requirements and federal, state, and 5785 local environmental permit requirements are met.

5786 (d) Any comprehensive plan amendment required by a 5787 compliance agreement pursuant to s. 163.3184(16) may be approved 5788 without regard to statutory limits on the frequency of adoption 5789 of amendments to the comprehensive plan.

5790 (c) A comprehensive plan amendment for location of a state 5791 correctional facility. Such an amendment may be made at any time 5792 and does not count toward the limitation on the frequency of 5793 plan amendments.

5794 (f) The capital improvements element annual update 5795 required in s. 163.3177(3)(b)1. and any amendments directly 5796 related to the schedule.

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5797 (g) Any local government comprehensive plan amendments 5798 directly related to proposed redevelopment of brownfield areas 5799 designated under s. 376.80 may be approved without regard to 5800 statutory limits on the frequency of consideration of amendments 5801 to the local comprehensive plan. 5802 (h) Any comprehensive plan amendments for port 5803 transportation facilities and projects that are eligible for 5804 funding by the Florida Scaport Transportation and Economic 5805 Development Council pursuant to s. 311.07. 5806 (i) A comprehensive plan amendment for the purpose of 5807 designating an urban infill and redevelopment area under s. 5808 163.2517 may be approved without regard to the statutory limits 5809 on the frequency of amendments to the comprehensive plan. 5810 (j) Any comprehensive plan amendment to establish public 5811 school concurrency pursuant to s. 163.3180(13), including, but 5812 not limited to, adoption of a public school facilities element 5813 and adoption of amendments to the capital improvements element 5814 and intergovernmental coordination element. In order to ensure 5815 the consistency of local government public school facilities elements within a county, such elements shall be prepared and 5816 5817 adopted on a similar time schedule. 5818 (k) A local comprehensive plan amendment directly related 5819 to providing transportation improvements to enhance life safety 5820 on Controlled Access Major Arterial Highways identified in the 5821 Florida Intrastate Highway System, in counties as defined in s. 125.011, where such roadways have a high incidence of traffic 5822 accidents resulting in serious injury or death. Any such 5823 5824 amendment shall not include any amendment modifying the Page 208 of 284

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5825 designation on a comprehensive development plan land use map nor any amendment modifying the allowable densities or intensities 5826 5827 of any land. 5828 (1) A comprehensive plan amendment to adopt a public 5829 educational facilities element pursuant to s. 163.3177(12) and 5830 future land-use-map amendments for school siting may be approved 5831 notwithstanding statutory limits on the frequency of adopting 5832 plan amendments. 5833 (m) A comprehensive plan amendment that addresses criteria 5834 or compatibility of land uses adjacent to or in close proximity 5835 to military installations in a local government's future land 5836 use element does not count toward the limitation on the 5837 frequency of the plan amendments. 5838 (n) Any local government comprehensive plan amendment 5839 establishing or implementing a rural land stewardship area pursuant to the provisions of s. 163.3177(11)(d). 5840 5841 (o) A comprehensive plan amendment that is submitted by an 5842 area designated by the Governor as a rural area of critical 5843 economic concern under s. 288.0656(7) and that meets the 5844 economic development objectives may be approved without regard 5845 to the statutory limits on the frequency of adoption of 5846 amendments to the comprehensive plan. 5847 (p) Any local government comprehensive plan amendment that 5848 is consistent with the local housing incentive strategies 5849 identified in s. 420.9076 and authorized by the local 5850 government. (q) Any local government plan amendment to designate an 5851 5852 urban service area as a transportation concurrency exception Page 209 of 284

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5853area under s. 163.3180(5)(b)2. or 3. and an area exempt from the5854development-of-regional-impact process under s. 380.06(29).

5855 (4) (2) Comprehensive plans may only be amended in such a 5856 way as to preserve the internal consistency of the plan pursuant 5857 to s. 163.3177(2). Corrections, updates, or modifications of 5858 current costs which were set out as part of the comprehensive 5859 plan shall not, for the purposes of this act, be deemed to be 5860 amendments.

5861 (3) (a) The state land planning agency shall not review or 5862 issue a notice of intent for small scale development amendments 5863 which satisfy the requirements of paragraph (1) (c).

5864 (5) (a) Any affected person may file a petition with the 5865 Division of Administrative Hearings pursuant to ss. 120.569 and 5866 120.57 to request a hearing to challenge the compliance of a 5867 small scale development amendment with this act within 30 days 5868 following the local government's adoption of the amendment and τ 5869 shall serve a copy of the petition on the local government, and 5870 shall furnish a copy to the state land planning agency. An 5871 administrative law judge shall hold a hearing in the affected 5872 jurisdiction not less than 30 days nor more than 60 days 5873 following the filing of a petition and the assignment of an 5874 administrative law judge. The parties to a hearing held pursuant 5875 to this subsection shall be the petitioner, the local 5876 government, and any intervenor. In the proceeding, the plan 5877 amendment shall be determined to be in compliance if the local 5878 government's determination that the small scale development 5879 amendment is in compliance is fairly debatable presumed to be 5880 correct. The local government's determination shall be sustained

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5881 unless it is shown by a preponderance of the evidence that the 5882 amendment is not in compliance with the requirements of this 5883 act. In any proceeding initiated pursuant to this subsection, 5884 The state land planning agency may <u>not</u> intervene <u>in any</u> 5885 proceeding initiated pursuant to this section.

5886 If the administrative law judge recommends that the (b)1. 5887 small scale development amendment be found not in compliance, 5888 the administrative law judge shall submit the recommended order to the Administration Commission for final agency action. If the 5889 5890 administrative law judge recommends that the small scale 5891 development amendment be found in compliance, the administrative 5892 law judge shall submit the recommended order to the state land 5893 planning agency.

2. If the state land planning agency determines that the plan amendment is not in compliance, the agency shall submit, within 30 days following its receipt, the recommended order to the Administration Commission for final agency action. If the state land planning agency determines that the plan amendment is in compliance, the agency shall enter a final order within 30 5900 days following its receipt of the recommended order.

(c) Small scale development amendments shall not become effective until 31 days after adoption. If challenged within 30 days after adoption, small scale development amendments shall not become effective until the state land planning agency or the Administration Commission, respectively, issues a final order determining <u>that</u> the adopted small scale development amendment is in compliance.

(d) In all challenges under this subsection, when a

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5909determination of compliance as defined in s. 163.3184(1)(b) is5910made, consideration shall be given to the plan amendment as a5911whole and whether the plan amendment furthers the intent of this5912part.

5913 (4) Each governing body shall transmit to the state land 5914 planning agency a current copy of its comprehensive plan not 5915 later than December 1, 1985. Each governing body shall also 5916 transmit copies of any amendments it adopts to its comprehensive 5917 plan so as to continually update the plans on file with the 5918 state land planning agency.

5919 (5) Nothing in this part is intended to prohibit or limit 5920 the authority of local governments to require that a person 5921 requesting an amendment pay some or all of the cost of public 5922 notice.

5923 (6) (a) No local government may amend its comprehensive 5924 plan after the date established by the state land planning 5925 agency for adoption of its evaluation and appraisal report 5926 unless it has submitted its report or addendum to the state land 5927 planning agency as prescribed by s. 163.3191, except for plan 5928 amendments described in paragraph (1) (b) or paragraph (1) (h). 5929 (b) A local government may amend its comprehensive plan 5930 after it has submitted its adopted evaluation and appraisal 5931 report and for a period of 1 year after the initial 5932 determination of sufficiency regardless of whether the report 5933 has been determined to be insufficient. 5934 (c) A local government may not amend its comprehensive

5935 plan, except for plan amendments described in paragraph (1)(b), 5936 if the 1-year period after the initial sufficiency determination Page 212 of 284

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5937	of the report has expired and the report has not been determined
5938	to be sufficient.
5939	(d) When the state land planning agency has determined
5940	that the report has sufficiently addressed all pertinent
5941	provisions of s. 163.3191, the local government may amend its
5942	comprehensive plan without the limitations imposed by paragraph
5943	(a) or paragraph (c).
5944	(e) Any plan amendment which a local government attempts
5945	to adopt in violation of paragraph (a) or paragraph (c) is
5946	invalid, but such invalidity may be overcome if the local
5947	government readopts the amendment and transmits the amendment to
5948	the state land planning agency pursuant to s. 163.3184(7) after
5949	the report is determined to be sufficient.
5950	Section 18. Section 163.3189, Florida Statutes, is
5951	repealed.
5952	Section 19. Section 163.3191, Florida Statutes, is amended
5953	to read:
5954	163.3191 Evaluation and appraisal of comprehensive plan
5955	(1) At least once every 7 years, each local government
5956	shall evaluate its comprehensive plan to determine if plan
5957	amendments are necessary to reflect changes in state
5958	requirements in this part since the last update of the
5959	comprehensive plan, and notify the state land planning agency as
5960	to its determination.
5961	(2) If the local government determines amendments to its
5962	comprehensive plan are necessary to reflect changes in state
5963	requirements, the local government shall prepare and transmit
5964	within 1 year such plan amendment or amendments for review
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5965 pursuant to s. 163.3184. (3) Local governments are encouraged to comprehensively evaluate and, as necessary, update comprehensive plans to reflect changes in local conditions. Plan amendments transmitted pursuant to this section shall be reviewed in accordance with s. 163.3184. (4) If a local government fails to submit its letter prescribed by subsection (1) or update its plan pursuant to 5973 subsection (2), it may not amend its comprehensive plan until such time as it complies with this section. (1) The planning program shall be a continuous and ongoing 5976 process. Each local government shall adopt an evaluation and appraisal report once every 7 years assessing the progress in implementing the local government's comprehensive plan. 5979 Furthermore, it is the intent of this section that: (a) Adopted comprehensive plans be reviewed through such evaluation process to respond to changes in state, regional, and local policies on planning and growth management and changing

5983 conditions and trends, to ensure effective intergovernmental 5984 coordination, and to identify major issues regarding the 5985 community's achievement of its goals.

5986 (b) After completion of the initial evaluation and 5987 appraisal report and any supporting plan amendments, each 5988 subsequent evaluation and appraisal report must evaluate the 5989 comprehensive plan in effect at the time of the initiation of 5990 the evaluation and appraisal report process.

(c) Local governments identify the major issues, if 5991 5992 applicable, with input from state agencies, regional agencies, Page 214 of 284

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5993 adjacent local governments, and the public in the evaluation and 5994 appraisal report process. It is also the intent of this section 5995 to establish minimum requirements for information to ensure 5996 predictability, certainty, and integrity in the growth 5997 management process. The report is intended to serve as a summary 5998 audit of the actions that a local government has undertaken and 5999 identify changes that it may need to make. The report should be 6000 based on the local government's analysis of major issues to 6001 further the community's goals consistent with statewide minimum 6002 standards. The report is not intended to require a comprehensive rewrite of the elements within the local plan, unless a local 6003 6004 government chooses to do so. 6005 (2) The report shall present an evaluation and assessment 6006 of the comprehensive plan and shall contain appropriate 6007 statements to update the comprehensive plan, including, but not 6008 limited to, words, maps, illustrations, or other media, related 6009 to: 6010 (a) Population growth and changes in land area, including 6011 annexation, since the adoption of the original plan or the most 6012 recent update amendments. 6013 (b) The extent of vacant and developable land. 6014 (c) The financial feasibility of implementing the 6015 comprehensive plan and of providing needed infrastructure to achieve and maintain adopted level-of-service standards and 6016 6017 sustain concurrency management systems through the capital improvements element, as well as the ability to address 6018 6019 infrastructure backlogs and meet the demands of growth on public 6020 services and facilities.

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6021 (d) The location of existing development in relation to 6022 the location of development as anticipated in the original plan, 6023 or in the plan as amended by the most recent evaluation and 6024 appraisal report update amendments, such as within areas 6025 designated for urban growth. 6026 (e) An identification of the major issues for 6027 jurisdiction and, where pertinent, the potential social, 6028 economic, and environmental impacts. 6029 (f) Relevant changes to the state comprehensive plan, the 6030 requirements of this part, the minimum criteria contained in 6031 chapter 9J-5, Florida Administrative Code, and the appropriate 6032 strategic regional policy plan since the adoption of the original plan or the most recent evaluation and appraisal report 6033 6034 update amendments. 6035 (g) An assessment of whether the plan objectives within 6036 each element, as they relate to major issues, have been achieved. The report shall include, as appropriate, an 6037 6038 identification as to whether unforeseen or unanticipated changes 6039 in circumstances have resulted in problems or opportunities with 6040 respect to major issues identified in each element and the 6041 social, economic, and environmental impacts of the issue. 6042 (h) A brief assessment of successes and shortcomings 6043 related to each element of the plan. 6044 (i) The identification of any actions or corrective 6045 measures, including whether plan amendments are anticipated to address the major issues identified and analyzed in the report. 6046 Such identification shall include, as appropriate, new 6047 6048 population projections, new revised planning timeframes, a Page 216 of 284

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6049 revised future conditions map or map series, an updated capital 6050 improvements element, and any new and revised goals, objectives, 6051 and policies for major issues identified within each element. 6052 This paragraph shall not require the submittal of the plan 6053 amendments with the evaluation and appraisal report. 6054 A summary of the public participation program and 6055 activities undertaken by the local government in preparing the 6056 report. 6057 (k) The coordination of the comprehensive plan with 6058 existing public schools and those identified in the applicable 6059 educational facilities plan adopted pursuant to s. 1013.35. The 6060 assessment shall address, where relevant, the success or failure 6061 of the coordination of the future land use map and associated 6062 planned residential development with public schools and their 6063 capacities, as well as the joint decisionmaking processes 6064 engaged in by the local government and the school board in 6065 regard to establishing appropriate population projections and 6066 the planning and siting of public school facilities. For those 6067 counties or municipalities that do not have a public schools 6068 interlocal agreement or public school facilities element, the 6069 assessment shall determine whether the local government 6070 continues to meet the criteria of s. 163.3177(12). If the county 6071 or municipality determines that it no longer meets the criteria, 6072 it must adopt appropriate school concurrency goals, objectives, 6073 and policies in its plan amendments pursuant to the requirements of the public school facilities element, and enter into the 6074 6075 existing interlocal agreement required by ss. 163.3177(6)(h)2. 6076 163.31777 in order to fully participate in the school and Page 217 of 284

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6077 concurrency system.

6078	(1) The extent to which the local government has been
6079	successful in identifying alternative water supply projects and
6080	traditional water supply projects, including conservation and
6081	reuse, necessary to meet the water needs identified in s.
6082	373.709(2)(a) within the local government's jurisdiction. The
6083	report must evaluate the degree to which the local government
6084	has implemented the work plan for building public, private, and
6085	regional water supply facilities, including development of
6086	alternative water supplies, identified in the element as
6087	necessary to serve existing and new development.
6088	(m) If any of the jurisdiction of the local government is
6089	located within the coastal high-hazard area, an evaluation of
6090	whether any past reduction in land use density impairs the
6091	property rights of current residents when redevelopment occurs,
6092	including, but not limited to, redevelopment following a natural
6093	disaster. The property rights of current residents shall be
6094	balanced with public safety considerations. The local government
6095	must identify strategies to address redevelopment feasibility
6096	and the property rights of affected residents. These strategies
6097	may include the authorization of redevelopment up to the actual
6098	built density in existence on the property prior to the natural
6099	disaster or redevelopment.
6100	(n) An assessment of whether the criteria adopted pursuant
6101	to s. 163.3177(6)(a) were successful in achieving compatibility
6102	with military installations.
6103	(o) The extent to which a concurrency exception area
6104	designated pursuant to s. 163.3180(5), a concurrency management
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6105 area designated pursuant to s. 163.3180(7), or a multimodal 6106 transportation district designated pursuant to s. 163.3180(15) 6107 has achieved the purpose for which it was created and otherwise 6108 complies with the provisions of s. 163.3180. 6109 (p) An assessment of the extent to which changes are 6110 needed to develop a common methodology for measuring impacts on 6111 transportation facilities for the purpose of implementing its 6112 concurrency management system in coordination with the 6113 municipalities and counties, as appropriate pursuant to s. 163.3180(10). 6114

6115 (3) Voluntary scoping meetings may be conducted by each 6116 local government or several local governments within the same 6117 county that agree to meet together. Joint meetings among all 6118 local governments in a county are encouraged. All scoping 6119 meetings shall be completed at least 1 year prior to the 6120 established adoption date of the report. The purpose of the 6121 meetings shall be to distribute data and resources available to 6122 assist in the preparation of the report, to provide input on 6123 major issues in each community that should be addressed in the 6124 report, and to advise on the extent of the effort for the 6125 components of subsection (2). If scoping meetings are held, the 6126 local government shall invite each state and regional reviewing 6127 agency, as well as adjacent and other affected local governments. A preliminary list of new data and major issues 6128 6129 that have emerged since the adoption of the original plan, or 6130 the most recent evaluation and appraisal report-based update 6131 amendments, should be developed by state and regional entities and involved local governments for distribution at the scoping 6132 Page 219 of 284

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6133 meeting. For purposes of this subsection, a "scoping meeting" is 6134 a meeting conducted to determine the scope of review of the 6135 evaluation and appraisal report by parties to which the report 6136 relates.

6137 (4) The local planning agency shall prepare the evaluation 6138 and appraisal report and shall make recommendations to the 6139 governing body regarding adoption of the proposed report. The 6140 local planning agency shall prepare the report in conformity 6141 with its public participation procedures adopted as required by 6142 s. 163.3181. During the preparation of the proposed report and 6143 prior to making any recommendation to the governing body, the 6144 local planning agency shall hold at least one public hearing, 6145 with public notice, on the proposed report. At a minimum, the 6146 format and content of the proposed report shall include a table 6147 of contents; numbered pages; element headings; section headings 6148 within elements; a list of included tables, maps, and figures; a 6149 title and sources for all included tables; a preparation date; 6150 and the name of the preparer. Where applicable, maps shall 6151 include major natural and artificial geographic features; city, 6152 county, and state lines; and a legend indicating a north arrow, 6153 map scale, and the date.

6154 (5) Ninety days prior to the scheduled adoption date, the 6155 local government may provide a proposed evaluation and appraisal 6156 report to the state land planning agency and distribute copies 6157 to state and regional commenting agencies as prescribed by rule, 6158 adjacent jurisdictions, and interested citizens for review. All 6159 review comments, including comments by the state land planning 6160 agency, shall be transmitted to the local government and state Page 220 of 284

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6161 land planning agency within 30 days after receipt of the 6162 proposed report.

6163 (6) The governing body, after considering the review 6164 comments and recommended changes, if any, shall adopt the 6165 evaluation and appraisal report by resolution or ordinance at a public hearing with public notice. The governing body shall 6166 6167 adopt the report in conformity with its public participation 6168 procedures adopted as required by s. 163.3181. The local 6169 government shall submit to the state land planning agency three 6170 copies of the report, a transmittal letter indicating the dates 6171 of public hearings, and a copy of the adoption resolution or 6172 ordinance. The local government shall provide a copy of the 6173 report to the reviewing agencies which provided comments for the 6174 proposed report, or to all the reviewing agencies if a proposed 6175 report was not provided pursuant to subsection (5), including 6176 the adjacent local governments. Within 60 days after receipt, 6177 the state land planning agency shall review the adopted report 6178 and make a preliminary sufficiency determination that shall be 6179 forwarded by the agency to the local government for its 6180 consideration. The state land planning agency shall issue a 6181 final sufficiency determination within 90 days after receipt of 6182 the adopted evaluation and appraisal report.

6183 (7) The intent of the evaluation and appraisal process is 6184 the preparation of a plan update that clearly and concisely 6185 achieves the purpose of this section. Toward this end, the 6186 sufficiency review of the state land planning agency shall 6187 concentrate on whether the evaluation and appraisal report 6188 sufficiently fulfills the components of subsection (2). If the Page 221 of 284

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6189 state land planning agency determines that the report is 6190 insufficient, the governing body shall adopt a revision of the 6191 report and submit the revised report for review pursuant to 6192 subsection (6).

6193 (8) The state land planning agency may delegate the review 6194 of evaluation and appraisal reports, including all state land 6195 planning agency duties under subsections (4)-(7), to the 6196 appropriate regional planning council. When the review has been 6197 delegated to a regional planning council, any local government 6198 in the region may elect to have its report reviewed by the regional planning council rather than the state land planning 6199 6200 agency. The state land planning agency shall by agreement 6201 provide for uniform and adequate review of reports and shall 6202 retain oversight for any delegation of review to a regional 6203 planning council.

6204 (9) The state land planning agency may establish a phased 6205 schedule for adoption of reports. The schedule shall provide each local government at least 7 years from plan adoption or 6206 6207 last established adoption date for a report and shall allot 6208 approximately one-seventh of the reports to any 1 year. In order 6209 to allow the municipalities to use data and analyses gathered by 6210 the counties, the state land planning agency shall schedule 6211 municipal report adoption dates between 1 year and 18 months 6212 later than the report adoption date for the county in which those municipalities are located. A local government may adopt 6213 its report no earlier than 90 days prior to the established 6214 adoption date. Small municipalities which were scheduled by 6215 6216 chapter 9J-33, Florida Administrative Code, to adopt their Page 222 of 284

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6217 evaluation and appraisal report after February 2, 1999, shall be 6218 rescheduled to adopt their report together with the other 6219 municipalities in their county as provided in this subsection. 6220 (10) The governing body shall amend its comprehensive plan 6221 based on the recommendations in the report and shall update the 6222 comprehensive plan based on the components of subsection (2), 6223 pursuant to the provisions of ss. 163.3184, 163.3187, and 6224 163.3189. Amendments to update a comprehensive plan based on the 6225 evaluation and appraisal report shall be adopted during a single 6226 amendment cycle within 18 months after the report is determined 6227 to be sufficient by the state land planning agency, except the 6228 state land planning agency may grant an extension for adoption 6229 of a portion of such amendments. The state land planning agency 6230 may grant a 6-month extension for the adoption of such 6231 amendments if the request is justified by good and sufficient 6232 cause as determined by the agency. An additional extension may 6233 also be granted if the request will result in greater 6234 coordination between transportation and land use, for the 6235 purposes of improving Florida's transportation system, as 6236 determined by the agency in coordination with the Metropolitan 6237 Planning Organization program. Beginning July 1, 2006, failure 6238 to timely adopt and transmit update amendments to the 6239 comprehensive plan based on the evaluation and appraisal report 6240 shall result in a local government being prohibited from adopting amendments to the comprehensive plan until the 6241 6242 evaluation and appraisal report update amendments have been adopted and transmitted to the state land planning agency. The 6243 6244 prohibition on plan amendments shall commence when the update Page 223 of 284

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6245	amendments to the comprehensive plan are past due. The
6246	comprehensive plan as amended shall be in compliance as defined
6247	in s. 163.3184(1)(b). Within 6 months after the effective date
6248	of the update amendments to the comprehensive plan, the local
6249	government shall provide to the state land planning agency and
6250	to all agencies designated by rule a complete copy of the
6251	updated comprehensive plan.
6252	(11) The Administration Commission may impose the
6253	sanctions provided by s. 163.3184(11) against any local
6254	government that fails to adopt and submit a report, or that
6255	fails to implement its report through timely and sufficient
6256	amendments to its local plan, except for reasons of excusable
6257	delay or valid planning reasons agreed to by the state land
6258	planning agency or found present by the Administration
6259	Commission. Sanctions for untimely or insufficient plan
6260	amendments shall be prospective only and shall begin after a
6261	final order has been issued by the Administration Commission and
6262	a reasonable period of time has been allowed for the local
6263	government to comply with an adverse determination by the
6264	Administration Commission through adoption of plan amendments
6265	that are in compliance. The state land planning agency may
6266	initiate, and an affected person may intervene in, such a
6267	proceeding by filing a petition with the Division of
6268	Administrative Hearings, which shall appoint an administrative
6269	law judge and conduct a hearing pursuant to ss. 120.569 and
6270	120.57(1) and shall submit a recommended order to the
6271	Administration Commission. The affected local government shall
6272	be a party to any such proceeding. The commission may implement
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6273 this subsection by rule.

6274 (5) (12) The state land planning agency shall not adopt 6275 rules to implement this section, other than procedural rules. 6276 (13) The state land planning agency shall regularly review 6277 the evaluation and appraisal report process and submit a report 6278 the Governor, the Administration Commission, the Speaker of 6279 the House of Representatives, the President of the Senate, 6280 the respective community affairs committees of the Senate and 6281 the House of Representatives. The first report shall be submitted by December 31, 2004, and subsequent reports shall be 62.82 6283 submitted every 5 years thereafter. At least 9 months before the 6284 due date of each report, the Secretary of Community Affairs 6285 shall appoint a technical committee of at least 15 members to 6286 assist in the preparation of the report. The membership of the 6287 technical committee shall consist of representatives of local 6288 governments, regional planning councils, the private sector, and 6289 environmental organizations. The report shall assess the 6290 effectiveness of the evaluation and appraisal report process. 6291 (14) The requirement of subsection (10) prohibiting a

6292 local government from adopting amendments to the local 6293 comprehensive plan until the evaluation and appraisal report 6294 update amendments have been adopted and transmitted to the state 6295 land planning agency does not apply to a plan amendment proposed 6296 for adoption by the appropriate local government as defined in 6297 s. 163.3178(2)(k) in order to integrate a port comprehensive 6298 master plan with the coastal management element of the local comprehensive plan as required by s. 163.3178(2)(k) if the port 6299 6300 comprehensive master plan or the proposed plan amendment does Page 225 of 284

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6301 not cause or contribute to the failure of the local government 6302 to comply with the requirements of the evaluation and appraisal 6303 report. 6304 Section 20. Paragraph (b) of subsection (2) of section 6305 163.3217, Florida Statutes, is amended to read: 6306 163.3217 Municipal overlay for municipal incorporation.-6307 PREPARATION, ADOPTION, AND AMENDMENT OF THE MUNICIPAL (2) 6308 OVERLAY.-6309 (b) 1. A municipal overlay shall be adopted as an amendment 6310 to the local government comprehensive plan as prescribed by s. 163.3184. 6311 6312 2. A county may consider the adoption of a municipal 6313 overlay without regard to the provisions of s. 163.3187(1) 6314 regarding the frequency of adoption of amendments to the local 6315 comprehensive plan. 6316 Section 21. Subsection (3) of section 163.3220, Florida 6317 Statutes, is amended to read: 6318 163.3220 Short title; legislative intent.-6319 (3) In conformity with, in furtherance of, and to 6320 implement the Community Local Government Comprehensive Planning 6321 and Land Development Regulation Act and the Florida State 6322 Comprehensive Planning Act of 1972, it is the intent of the 6323 Legislature to encourage a stronger commitment to comprehensive 6324 and capital facilities planning, ensure the provision of adequate public facilities for development, encourage the 6325 6326 efficient use of resources, and reduce the economic cost of 6327 development. 6328 Section 22. Subsections (2) and (11) of section 163.3221,

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6329 Florida Statutes, are amended to read:

6330 163.3221 Florida Local Government Development Agreement 6331 Act; definitions.-As used in ss. 163.3220-163.3243: 6332 "Comprehensive plan" means a plan adopted pursuant to (2)6333 the Community "Local Government Comprehensive Planning and Land 6334 Development Regulation Act." 6335 "Local planning agency" means the agency designated (11)6336 to prepare a comprehensive plan or plan amendment pursuant to 6337 the Community "Florida Local Government Comprehensive Planning and Land Development Regulation Act." 6338 6339 Section 23. Section 163.3229, Florida Statutes, is amended

6340 to read: 6341 163.3229 Duration of a development agreement and 6342 relationship to local comprehensive plan.-The duration of a 6343 development agreement may shall not exceed 20 years, unless it 6344 is. It may be extended by mutual consent of the governing body 6345 and the developer, subject to a public hearing in accordance 6346 with s. 163.3225. No development agreement shall be effective or 6347 be implemented by a local government unless the local government's comprehensive plan and plan amendments implementing 6348 6349 or related to the agreement are found in compliance by the state 6350 land planning agency in accordance with s. 163.3184, s. 163.3187, or s. 163.3189. 6351

6352 Section 24. Section 163.3235, Florida Statutes, is amended 6353 to read:

6354 163.3235 Periodic review of a development agreement.—A
6355 local government shall review land subject to a development
6356 agreement at least once every 12 months to determine if there

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6357 has been demonstrated good faith compliance with the terms of 6358 the development agreement. For each annual review conducted 6359 during years 6 through 10 of a development agreement, the review 6360 shall be incorporated into a written report which shall be 6361 submitted to the parties to the agreement and the state land 6362 planning agency. The state land planning agency shall adopt 6363 rules regarding the contents of the report, provided that the 6364 report shall be limited to the information sufficient to 6365 determine the extent to which the parties are proceeding in good 6366 faith to comply with the terms of the development agreement. If 6367 the local government finds, on the basis of substantial 6368 competent evidence, that there has been a failure to comply with 6369 the terms of the development agreement, the agreement may be 6370 revoked or modified by the local government.

6371 Section 25. Section 163.3239, Florida Statutes, is amended 6372 to read:

6373 163.3239 Recording and effectiveness of a development 6374 agreement.-Within 14 days after a local government enters into a 6375 development agreement, the local government shall record the 6376 agreement with the clerk of the circuit court in the county 6377 where the local government is located. A copy of the recorded 6378 development agreement shall be submitted to the state land 6379 planning agency within 14 days after the agreement is recorded. 6380 A development agreement shall not be effective until it is 6381 properly recorded in the public records of the county and until 6382 30 days after having been received by the state land planning 6383 agency pursuant to this section. The burdens of the development 6384 agreement shall be binding upon, and the benefits of the

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6385 agreement shall inure to, all successors in interest to the 6386 parties to the agreement.

6387 Section 26. Section 163.3243, Florida Statutes, is amended 6388 to read:

6389 163.3243 Enforcement.—Any party <u>or</u>, any aggrieved or adversely affected person as defined in s. 163.3215(2), or the state land planning agency may file an action for injunctive relief in the circuit court where the local government is located to enforce the terms of a development agreement or to challenge compliance of the agreement with the provisions of ss. 163.3220-163.3243.

6396 Section 27. Section 163.3245, Florida Statutes, is amended 6397 to read:

6398

163.3245 Optional Sector plans.-

6399 In recognition of the benefits of conceptual long-(1)range planning for the buildout of an area, and detailed 6400 6401 planning for specific areas, as a demonstration project, the 6402 requirements of s. 380.06 may be addressed as identified by this 6403 section for up to five local governments or combinations of 6404 local governments may which adopt into their the comprehensive 6405 plans plan an optional sector plan in accordance with this 6406 section. This section is intended to promote and encourage long-6407 term planning for conservation, development, and agriculture on 6408 a landscape scale; to further the intent of s. 163.3168 6409 163.3177(11), which supports innovative and flexible planning 6410 and development strategies, and the purposes of this part τ and 6411 part I of chapter 380 to facilitate protection of regionally 6412 significant natural resources, including water courses and

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6413 wildlife corridors; τ and to avoid duplication of effort in terms 6414 of the level of data and analysis required for a development of 6415 regional impact, while ensuring the adequate mitigation of 6416 impacts to applicable state and regional resources and 6417 facilities, including those within the jurisdiction of other local governments, as would otherwise be provided. Optional 6418 6419 Sector plans are intended for substantial geographic areas that 6420 include including at least 15,000 5,000 acres of one or more 6421 local governmental jurisdictions and are to emphasize urban form and protection of state and regionally significant resources and 6422 6423 public facilities. The state land planning agency may approve 6424 optional sector plans of less than 5,000 acres based on local 6425 circumstances if it is determined that the plan would further the purposes of this part and part I of chapter 380. Preparation 6426 6427 of an optional sector plan is authorized by agreement between 6428 the state land planning agency and the applicable local 6429 governments under s. 163.3171(4). An optional sector plan may be 6430 adopted through one or more comprehensive plan amendments under 6431 s. 163.3184. However, an optional A sector plan may not be 6432 adopted authorized in an area of critical state concern. 6433 Upon the request of a local government with (2)6434 jurisdiction, The state land planning agency may enter into an 6435 agreement to authorize preparation of an optional sector plan 6436 upon the request of one or more local governments based on 6437 consideration of problems and opportunities presented by existing development trends; the effectiveness of current 6438 6439 comprehensive plan provisions; the potential to further the 6440 state comprehensive plan, applicable strategic regional policy Page 230 of 284

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6441 plans, this part, and part I of chapter 380; and those factors 6442 identified by s. 163.3177(10)(i). the applicable regional 6443 planning council shall conduct a scoping meeting with affected 6444 local governments and those agencies identified in s. 6445 163.3184(1)(c)(4) before preparation of the sector plan 6446 execution of the agreement authorized by this section. The 6447 purpose of this meeting is to assist the state land planning 6448 agency and the local government in the identification of the 6449 relevant planning issues to be addressed and the data and 6450 resources available to assist in the preparation of the sector 6451 plan subsequent plan amendments. In the event that a scoping 6452 meeting is conducted, the regional planning council shall make 6453 written recommendations to the state land planning agency and 6454 affected local governments, on the issues requested by the local government. The scoping meeting shall be noticed and open to the 6455 public. In the event that the entire planning area proposed for 6456 6457 the sector plan is within the jurisdiction of two or more local 6458 governments, some or all of them may enter into a joint planning 6459 agreement pursuant to s. 163.3171 with respect to including 6460 whether a sustainable sector plan would be appropriate. The 6461 agreement must define the geographic area to be subject to the 6462 sector plan, the planning issues that will be emphasized, 6463 procedures requirements for intergovernmental coordination to address extrajurisdictional impacts, supporting application 6464 materials including data and analysis, and procedures for public 6465 participation, or other issues. An agreement may address 6466 previously adopted sector plans that are consistent with the 6467 6468 standards in this section. Before executing an agreement under Page 231 of 284

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6469 this subsection, the local government shall hold a duly noticed 6470 public workshop to review and explain to the public the optional 6471 sector planning process and the terms and conditions of the 6472 proposed agreement. The local government shall hold a duly 6473 noticed public hearing to execute the agreement. All meetings 6474 between the department and the local government must be open to 6475 the public.

6476 Optional Sector planning encompasses two levels: (3) 6477 adoption pursuant to under s. 163.3184 of a conceptual long-term 6478 master plan for the entire planning area as part of the 6479 comprehensive plan, and adoption by local development order of 6480 two or more buildout overlay to the comprehensive plan, having 6481 no immediate effect on the issuance of development orders or the 6482 applicability of s. 380.06, and adoption under s. 163.3184 of 6483 detailed specific area plans that implement the conceptual long-6484 term master plan buildout overlay and authorize issuance of 6485 development orders, and within which s. 380.06 is waived. Until 6486 such time as a detailed specific area plan is adopted, the 6487 underlying future land use designations apply.

(a) In addition to the other requirements of this chapter,
a long-term master plan pursuant to this section conceptual
long-term buildout overlay must include maps, illustrations, and
text supported by data and analysis to address the following:
A long-range conceptual framework map that, at a

6493 minimum, generally depicts identifies anticipated areas of 6494 urban, agricultural, rural, and conservation land use; 6495 <u>identifies allowed uses in various parts of the planning area;</u> 6496 specifies maximum and minimum densities and intensities of use;

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6497 and provides the conceptual framework for the development 6498 pattern in developed areas with graphic illustrations based on a 6499 hierarchy of places and functional place-making components. 6500 2. A general identification of the water supplies needed 6501 and available sources of water, including water resource 6502 development and water supply development projects, and water 6503 conservation measures needed to meet the projected demand of the 6504 future land uses in the long-term master plan. 6505 3. A general identification of the transportation 6506 facilities to serve the future land uses in the long-term master 6507 plan, including guidelines to be used to establish each modal 6508 component intended to optimize mobility. 4.2. A general identification of other state or regionally 6509 6510 significant public facilities consistent with chapter 9J-2, 6511 Florida Administrative Code, irrespective of local governmental 6512 jurisdiction necessary to support buildout of the anticipated 6513 future land uses, which may include central utilities provided 6514 on-site within the planning area, and policies setting forth the 6515 procedures to be used to mitigate the impacts of future land 6516 uses on public facilities. 6517 5.3. A general identification of state or regionally 6518 significant natural resources within the planning area and 6519 policies setting forth the procedures for protection or conservation of specific resources consistent with the overall 6520 6521 conservation and development strategy for the planning area consistent with chapter 9J-2, Florida Administrative Code. 6522 6523 6.4. General principles and guidelines addressing that

6524 address the urban form and <u>the</u> interrelationships of anticipated Page 233 of 284

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6525	future land uses; the protection and, as appropriate,
6526	restoration and management of lands identified for permanent
6527	preservation; conservation easements pursuant to s. 704.06; and
6528	a discussion, at the applicant's option, of the extent, if any,
6529	to which the plan will address restoring key ecosystems,
6530	achieving a more clean, healthy environment $_{j, au}$ limiting urban
6531	<code>sprawl</code> ; providing a range of housing types; $_{ au}$ protecting wildlife
6532	and natural areas; $_{ au}$ advancing the efficient use of land and
6533	other resources $_{i au}$ and creating quality communities <u>of a design</u>
6534	that promotes travel by multiple transportation modes; and
6535	enhancing the prospects for the creation of jobs.
6536	7.5. Identification of general procedures and policies to
6537	<u>facilitate</u> ensure intergovernmental coordination to address
6538	extrajurisdictional impacts from the <u>future land uses</u> long-range
6539	conceptual framework map.
6539 6540	conceptual framework map.
	conceptual framework map. A long-term master plan adopted pursuant to this paragraph may
6540	
6540 6541	A long-term master plan adopted pursuant to this paragraph may
6540 6541 6542	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally
6540 6541 6542 6543	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan,
6540 6541 6542 6543 6544	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area
6540 6541 6542 6543 6544 6545	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or
6540 6541 6542 6543 6544 6545 6546	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local
6540 6541 6542 6543 6544 6545 6546 6547	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local government's future growth to the planning area through the
6540 6541 6542 6543 6544 6545 6546 6547 6548	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local government's future growth to the planning area through the planning period. It shall not be a requirement for a long-term
6540 6541 6542 6543 6544 6545 6546 6547 6548 6549	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local government's future growth to the planning area through the planning period. It shall not be a requirement for a long-term master plan adopted pursuant to this section to demonstrate need
6540 6541 6542 6543 6544 6545 6546 6547 6548 6549 6550	A long-term master plan adopted pursuant to this paragraph may be based upon a planning period longer than the generally applicable planning period of the local comprehensive plan, shall specify the projected population within the planning area during the chosen planning period, and may include a phasing or staging schedule that allocates a portion of the local government's future growth to the planning area through the planning period. It shall not be a requirement for a long-term master plan adopted pursuant to this section to demonstrate need based upon projected population growth or on any other basis.

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6553	plans shall be consistent with and implement the long-term
6554	master plan and must include conditions and commitments which
6555	provide for:
6556	1. <u>Development or conservation of</u> an area of adequate size
6557	to accommodate a level of development which achieves a
6558	functional relationship between a full range of land uses within
6559	the area and to encompass at least 1,000 acres consistent with
6560	the long-term master plan. The local government state land
6561	planning agency may approve detailed specific area plans of less
6562	than 1,000 acres based on local circumstances if it is
6563	determined that the <u>detailed specific area</u> plan furthers the
6564	purposes of this part and part I of chapter 380.
6565	2. Detailed identification and analysis of the maximum and
6566	minimum densities and intensities of use and the distribution,
6567	extent, and location of future land uses.
6568	3. Detailed identification of water resource development
6569	and water supply development projects and related infrastructure
6570	and water conservation measures to address water needs of
6571	development in the detailed specific area plan.
6572	4. Detailed identification of the transportation
6573	facilities to serve the future land uses in the detailed
6574	specific area plan.
6575	5.3. Detailed identification of other state or regionally
6576	significant public facilities, including public facilities
6577	outside the jurisdiction of the host local government,
6578	anticipated impacts of future land uses on those facilities, and
6579	required improvements consistent with the long-term master plan
6580	chapter 9J-2, Florida Administrative Code.
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6581 <u>6.4.</u> Public facilities necessary <u>to serve development in</u> 6582 <u>the detailed specific area plan</u> for the short term, including 6583 developer contributions in a financially feasible 5-year capital 6584 improvement schedule of the affected local government.

6585 7.5. Detailed analysis and identification of specific 6586 measures to assure the protection or conservation of lands 6587 identified in the long-term master plan to be permanently preserved and, as appropriate, restored or managed, of 6588 6589 regionally significant natural resources and other important 6590 resources both within and outside the host jurisdiction, 6591 including those regionally significant resources identified in 6592 chapter 9J-2, Florida Administrative Code.

6593 8.6. Detailed principles and guidelines addressing that 6594 address the urban form and the interrelationships of anticipated 6595 future land uses; and a discussion, at the applicant's option, 6596 of the extent, if any, to which the plan will address restoring 6597 key ecosystems, achieving a cleaner, healthier more clean, 6598 healthy environment; - limiting urban sprawl; providing a range 6599 of housing types; - protecting wildlife and natural areas; -6600 advancing the efficient use of land and other resources; - and 6601 creating quality communities of a design that promotes travel by 6602 multiple transportation modes; and enhancing the prospects for 6603 the creation of jobs.

6604 <u>9.7.</u> Identification of specific procedures to <u>facilitate</u>
6605 ensure intergovernmental coordination to address
6606 extrajurisdictional impacts <u>from</u> of the detailed specific area
6607 plan.

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6609	A detailed specific area plan adopted by local development order
6610	pursuant to this paragraph may be based upon a planning period
6611	longer than the generally applicable planning period of the
6612	local comprehensive plan and shall specify the projected
6613	population within the specific planning area during the chosen
6614	planning period. It shall not be a requirement for a long-term
6615	master plan adopted pursuant to this section to demonstrate need
6616	based upon projected population growth or on any other basis.
6617	(c) Notwithstanding the limitations on comments of
6618	agencies in s. 163.3184, in its review of a long-term master
6619	plan, the state land planning agency shall consult with the
6620	Department of Agriculture and Consumer Services, the Department
6621	of Environmental Protection, the Fish and Wildlife Conservation
6622	Commission, and the applicable water management district may
6623	comment on the design of areas for protection and conservation
6624	of state or regionally significant natural resources and for the
6625	protection by conservation easements pursuant to s. 704.06, or
6626	other methods and, as appropriate, restoration and management of
6627	lands identified for permanent preservation.
6628	(d) Notwithstanding the limitations on comments of
6629	agencies in s. 163.3184, in its review of a long-term master
6630	plan, the state land planning agency shall consult with the
6631	Department of Transportation, the applicable metropolitan
6632	planning organization, and any urban transit agency regarding
6633	the location, capacity, design, and phasing or staging of major
6634	transportation facilities in the planning area.
6635	(e) The local government must transmit the detail specific
6636	area plan development order to the state land planning agency.

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The state land planning agency may initiate a civil action pursuant to s. 163.3215 with respect to a detailed specific area plan that is not consistent with a long-term master plan adopted pursuant to this section. For purposes of such a proceeding, the state land planning agency shall be deemed an aggrieved and adversely affected party. Regardless of whether the local government has adopted an ordinance that establishes a local process which meets the requirements of s. 163.3215(4), judicial review of a detailed specific area plan initiated by the state land planning agency shall be de novo pursuant to s. 163.3215(3) and not by petition for writ of certiorari pursuant to s. 163.3215(4). Any other aggrieved or adversely affected party shall be subject to s. 163.3215 in all respects when initiating a consistency challenge to a detailed specific area plan. (f) (c) This subsection does may not be construed to prevent preparation and approval of the optional sector plan and detailed specific area plan concurrently or in the same submission. (4)Upon the long-term master plan becoming legally effective: Any long-range transportation plan developed by a (a) metropolitan planning organization pursuant to s. 339.175(7) must be consistent, to the maximum extent feasible, with the

6660 <u>long-term master plan, including but not limited to the</u> 6661 <u>projected population, the approved use and densities and</u> 6662 <u>intensities of use and their distribution within the planning</u>

6663 area. The transportation facilities identified in adopted plans

6664 pursuant to subparagraphs (3) (a) 3. and (3) (b) 4. must be

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6665 developed in coordination with the adopted metropolitan planning 6666 organization long-range transportation plan. 6667 The water needs, sources, and water resource (b) 6668 development and water supply development projects identified in 6669 adopted plans pursuant to sub-subparagraphs (3)(a)2. and 6670 (3) (b) 3. shall be incorporated into the applicable district and regional water supply plans adopted in accordance with ss. 6671 373.036 and 373.079. Accordingly, and notwithstanding the permit 6672 durations stated in s. 373.236, an applicant may request and the 6673 6674 applicable district may issue consumptive use permits for 6675 durations commensurate with the long-term master plan. The 6676 permitting criteria in s. 373.223 shall be applied based upon 6677 the projected population and the approved densities and 6678 intensities of use and their distribution in the long-term 6679 master plan. However, nothing in this paragraph shall be 6680 interpreted to supersede the public interest test set forth in 6681 s. 373.223. The host local government shall submit a monitoring 6682 report to the state land planning agency and applicable regional planning council on an annual basis after adoption of a detailed 6683 specific area plan. The annual monitoring report must provide 6684 6685 summarized information on development orders issued, development 6686 that has occurred, public facility improvements made, and public 6687 facility improvements anticipated over the upcoming 5 years. 6688 When a plan amendment adopting a detailed specific (5)6689 area plan has become effective for a portion of the planning 6690 area governed by a long-term master plan adopted pursuant to this section under ss. 163.3184 and 163.3189(2), the provisions 6691 6692 of s. 380.06 do not apply to development within the geographic Page 239 of 284

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6693 area of the detailed specific area plan. However, any 6694 development-of-regional-impact development order that is vested 6695 from the detailed specific area plan may be enforced <u>pursuant to</u> 6696 under s. 380.11.

(a) The local government adopting the detailed specific
area plan is primarily responsible for monitoring and enforcing
the detailed specific area plan. Local governments shall not
issue any permits or approvals or provide any extensions of
services to development that are not consistent with the
detailed <u>specific</u> sector area plan.

(b) If the state land planning agency has reason to believe that a violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is about to occur, it may institute an administrative or judicial proceeding to prevent, abate, or control the conditions or activity creating the violation, using the procedures in s. 380.11.

(c) In instituting an administrative or judicial proceeding involving an optional sector plan or detailed specific area plan, including a proceeding pursuant to paragraph (b), the complaining party shall comply with the requirements of s. 163.3215(4), (5), (6), and (7), except as provided by paragraph (3)(e).

6716 (d) The detailed specific area plan shall establish a
6717 buildout date until which the approved development shall not be
6718 subject to downzoning, unit density reduction, or intensity
6719 reduction, unless the local government can demonstrate that
6720 implementation of the plan is not continuing in good faith based

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6721 on standards established by plan policy, or that substantial 6722 changes in the conditions underlying the approval of the 6723 detailed specific area plan have occurred, or that the detailed 6724 specific area plan was based on substantially inaccurate 6725 information provided by the applicant, or that the change is 6726 clearly established to be essential to the public health, 6727 safety, or welfare. 6728 (6) Concurrent with or subsequent to review and adoption of a long-term master plan pursuant to paragraph (3)(a), an 6729 6730 applicant may apply for master development approval pursuant to 6731 s. 380.06(21) for the entire planning area in order to establish 6732 a buildout date until which the approved uses and densities and 6733 intensities of use of the master plan shall not be subject to 6734 downzoning, unit density reduction, or intensity reduction, 6735 unless the local government can demonstrate that implementation 6736 of the master plan is not continuing in good faith based on 6737 standards established by plan policy, or that substantial 6738 changes in the conditions underlying the approval of the master 6739 plan have occurred, or that the master plan was based on 6740 substantially inaccurate information provided by the applicant, 6741 or that change is clearly established to be essential to the 6742 public health, safety, or welfare. Review of the application for 6743 master development approval shall be at a level of detail 6744 appropriate for the long-term and conceptual nature of the long-6745 term master plan and, to the maximum extent possible, shall only 6746 consider information provided in the application for a long-term 6747 master plan. Notwithstanding any provision of s. 380.06 to the 6748 contrary, an increment of development in such an approved master

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6749	development plan shall be approved by a detailed specific area
6750	plan pursuant to paragraph (3)(b) and shall be exempt from
6751	review pursuant to s 380.06.
6752	(6) Beginning December 1, 1999, and each year thereafter,
6753	the department shall provide a status report to the Legislative
6754	Committee on Intergovernmental Relations regarding each optional
6755	sector plan authorized under this section.
6756	(7) A developer within an area subject to a long-term
6757	master plan that meets the requirements of paragraph (3)(a) and
6758	subsection (6) or a detailed specific area plan which meets the
6759	requirements of paragraph (3)(b) may enter into a development
6760	agreement with a local government pursuant to ss. 163.3220-
6761	163.3243. The duration of such a development agreement may be
6762	through the planning period of the long-term master plan or the
6763	detailed specific area plan, as the case may be, notwithstanding
6764	the limit on the duration of a development agreement pursuant to
6765	<u>s. 163.3229.</u>
6766	(8) Any owner of property within the planning area of a
6767	proposed long-term master plan may withdraw his consent to the
6768	master plan at any time prior to local government adoption, and
6769	the local government shall exclude such parcels from the adopted
6770	master plan. Thereafter, the long-term master plan, any detailed
6771	specific area plan, and the exemption from development-of-
6772	regional-impact review under this section shall not apply to the
6773	subject parcels. After adoption of a long-term master plan, an
6774	owner may withdraw his or her property from the master plan only
6775	with the approval of the local government by plan amendment.
6776	(9) The adoption of a long-term master plan or a detailed
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6777	specific area plan pursuant to this section shall not limit the
6778	right to continue existing agricultural or silvicultural uses or
6779	other natural resource-based operations or to establish similar
6780	new uses that are consistent with the plans approved pursuant to
6781	this section.
6782	(10) Notwithstanding any provision to the contrary of s.
6783	380.06, part II of chapter 163, or any planning agreement or
6784	plan policy, a landowner or developer who has received approval
6785	of a master development of regional impact development order
6786	pursuant to s. 380.06(21) may apply to implement this order by
6787	filing one or more applications to approve a detailed specific
6788	area plan pursuant to paragraph (3)(b).
6789	(11) Notwithstanding the provisions of this act, a
6790	detailed specific area plan to implement a conceptual long-term
6791	buildout overlay, adopted by a local government and found in
6792	compliance before July 1, 2011, shall be governed by the
6793	provisions of this section.
6794	(12) (7) This section may not be construed to abrogate the
6795	rights of any person under this chapter.
6796	Section 28. <u>Sections 163.3246, 163.32465, and 163.3247,</u>
6797	Florida Statutes, are repealed.
6798	Section 29. Section 163.3248, Florida Statutes, is created
6799	to read:
6800	163.3248 Rural land stewardship areas
6801	(1) Rural land stewardship areas are designed to establish
6802	a long-term incentive based strategy to balance and guide the
6803	allocation of land so as to accommodate future land uses in a
6804	manner that protects the natural environment, stimulate economic

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6805 growth and diversification, and encourage the retention of land 6806 for agriculture and other traditional rural land uses. 6807 Upon written request by one or more landowners to (2) 6808 designate lands as a rural land stewardship area, or pursuant to 6809 a private sector initiated comprehensive plan amendment local 6810 governments may adopt a future land use overlay to designate all 6811 or portions of lands classified in the future land use element as predominantly agricultural, rural, open, open-rural, or a 6812 substantively equivalent land use, as a rural land stewardship 6813 area within which planning and economic incentives are applied 6814 6815 to encourage the implementation of innovative and flexible 6816 planning and development strategies and creative land use 6817 planning techniques to support a diverse economic and employment 6818 base. 6819 (3) Rural land stewardship areas may be used to further 6820 the following broad principles of rural sustainability: 6821 restoration and maintenance of the economic value of rural land; 6822 control of urban sprawl; identification and protection of 6823 ecosystems, habitats, and natural resources; promotion and 6824 diversification of economic activity and employment 6825 opportunities within the rural areas; maintenance of the 6826 viability of the state's agricultural economy; and protection of 6827 private property rights in rural areas of the state. Rural land 6828 stewardship areas may be multicounty in order to encourage 6829 coordinated regional stewardship planning. 6830 (4) A local government or one or more property owners may request assistance in participation of the development of a plan 6831 6832 for the rural land stewardship area from the state land planning

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6833 agency, the Department of Agriculture and Consumer Services, the 6834 Fish and Wildlife Conservation Commission, the Department of 6835 Environmental Protection, the appropriate water management 6836 district, the Department of Transportation, the regional 6837 planning council, private land owners, and stakeholders. 6838 A rural land stewardship area shall be not less than (5) 6839 10,000 acres and shall be located outside of municipalities and established urban service areas, and shall be designated by plan 6840 amendment by each local government with jurisdiction over the 6841 6842 rural land stewardship area. The plan amendment or amendments 6843 designating a rural land stewardship area shall be subject to 6844 review pursuant to s. 163.3184 and shall provide for the 6845 following: 6846 (a) Criteria for the designation of receiving areas which 6847 shall at a minimum provide for the following: adequacy of 6848 suitable land to accommodate development so as to avoid conflict 6849 with significant environmentally sensitive areas, resources, and 6850 habitats; compatibility between and transition from higher 6851 density uses to lower intensity rural uses; and the 6852 establishment of receiving area service boundaries which provide 6853 for a transition from receiving areas and other land uses within 6854 the rural land stewardship area through limitations on the 6855 extension of services. 6856 (b) Innovative planning and development strategies to be applied within rural land stewardship areas pursuant to the 6857 6858 provisions of this section. 6859 (c) A process for the implementation of innovative 6860 planning and development strategies within the rural land

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6861 stewardship area, including those described in this subsection, 6862 which provide for a functional mix of land uses through the 6863 adoption by the local government of zoning and land development 6864 regulations applicable to the rural land stewardship area. 6865 A mix of densities and intensities that would not be (d) 6866 characterized as urban sprawl through the use of innovative 6867 strategies and creative land use techniques. 6868 (6) A receiving area may only be designated pursuant to 6869 procedures established in the local government's land 6870 development regulations. At the time of designation of a 6871 stewardship receiving area, a listed species survey will be 6872 performed. If listed species occur on the receiving area site, 6873 the applicant shall coordinate with each appropriate local, 6874 state, or federal agency to determine if adequate provisions 6875 have been made to protect those species in accordance with 6876 applicable regulations. In determining the adequacy of 6877 provisions for the protection of listed species and their 6878 habitats, the rural land stewardship area shall be considered as 6879 a whole, and the potential impacts and protective measures taken 6880 within areas to be developed as receiving areas shall be 6881 considered in conjunction with the substantial benefits derived 6882 from lands set aside and protective measures taken outside of 6883 the designation of receiving areas. 6884 (7) Upon the adoption of a plan amendment creating a rural 6885 land stewardship area, the local government shall, by ordinance, 6886 establish a rural land stewardship overlay zoning district, 6887 which shall provide the methodology for the creation, 6888 conveyance, and use of transferable rural land use credits,

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6889 hereinafter referred to as stewardship credits, the assignment and application of which shall not constitute a right to develop 6890 6891 land, nor increase density of land, except as provided by this 6892 section. The total amount of stewardship credits within the 6893 rural land stewardship area must enable the realization of the 6894 long-term vision and goals for the rural land stewardship area, 6895 which may take into consideration the anticipated effect of the proposed receiving areas. The estimated amount of receiving area 6896 shall be projected based on available data and the development 6897 6898 potential represented by the stewardship credits created within 6899 the rural land stewardship area must correlate to that amount. 6900 Stewardship credits are subject to the following (8) 6901 limitations: 6902 Stewardship credits may only exist within a rural land (a) 6903 stewardship area. 6904 Stewardship credits may only be created from lands (b) 6905 designated as stewardship sending areas and may only be used on 6906 lands designated as stewardship receiving areas and then solely 6907 for the purpose of implementing innovative planning and 6908 development strategies and creative land use planning techniques 6909 adopted by the local government pursuant to this section. 6910 (c) Stewardship credits assigned to a parcel of land 6911 within a rural land stewardship area shall cease to exist if the parcel of land is removed from the rural land stewardship area 6912 by plan amendment. 6913 6914 (d) Neither the creation of the rural land stewardship 6915 area by plan amendment nor the adoption of the rural land 6916 stewardship zoning overlay district by the local government Page 247 of 284

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6917 shall displace the underlying permitted uses, density or 6918 intensity of land uses assigned to a parcel of land within the 6919 rural land stewardship area that existed before adoption of the 6920 plan amendment or zoning overlay district; however, once 6921 stewardship credits have been transferred from a designated 6922 sending area for use within a designated receiving area, the 6923 underlying density assigned to the designated sending area shall 6924 cease to exist. 6925 (e) The underlying permitted uses, density, or intensity 6926 on each parcel of land located within a rural land stewardship 6927 area shall not be increased or decreased by the local 6928 government, except as a result of the conveyance or stewardship 6929 credits, as long as the parcel remains within the rural land 6930 stewardship area. 6931 (f) Stewardship credits shall cease to exist on a parcel 6932 of land where the underlying density assigned to the parcel of 6933 land is used. 6934 (q) An increase in the density or intensity of use on a 6935 parcel of land located within a designated receiving area may 6936 occur only through the assignment or use of stewardship credits 6937 and shall not require a plan amendment. A change in the type of 6938 agricultural use on property within a rural land stewardship 6939 area shall not be considered a change in use or intensity of use 6940 and shall not require any transfer of stewardship credits. 6941 (h) A change in the density or intensity of land use on 6942 parcels located within receiving areas shall be specified in a 6943 development order which reflects the total number of stewardship 6944 credits assigned to the parcel of land and the infrastructure

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and support services necessary to provide for a functional mix
of land uses corresponding to the plan of development.
(i) Land within a rural land stewardship area may be
removed from the rural land stewardship area through a plan
amendment.
(j) Stewardship credits may be assigned at different
ratios of credits per acre according to the natural resource or
other beneficial use characteristics of the land and according
to the land use remaining following the transfer of credits,
with the highest number of credits per acre assigned to the most
environmentally valuable land or, in locations where the
retention of open space and agricultural land is a priority, to
such lands.
(k) The use or conveyance of stewardship credits must be
recorded in the public records of the county in which the
property is located as a covenant or restrictive easement
running with the land in favor of the county and either the
Department of Environmental Protection, Department of
Agriculture and Consumer Services, a water management district,
or a recognized statewide land trust.
(9) Owners of land within rural land stewardship sending
areas should be provided other incentives, in addition to the
use or conveyance of stewardship credits, to enter into rural
land stewardship agreements, pursuant to existing law and rules
adopted thereto, with state agencies, water management
districts, the Fish and Wildlife Conservation Commission, and
local governments to achieve mutually agreed upon objectives.
Such incentives may include, but not be limited to, the

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6973 <u>following:</u>

6974 (a) Opportunity to accumulate transferable wetland and 6975 species habitat mitigation credits for use or sale. 6976 Extended permit agreements. (b) 6977 Opportunities for recreational leases and ecotourism. (C) 6978 (d) Compensation for the achievement of specified land 6979 management activities of public benefit, including, but not 6980 limited to, facility siting and corridors, recreational leases, 6981 water conservation and storage, water reuse, wastewater 6982 recycling, water supply and water resource development, nutrient 6983 reduction, environmental restoration and mitigation, public 6984 recreation, listed species protection and recovery, and wildlife 6985 corridor management and enhancement. Option agreements for sale to public entities or 6986 (e) 6987 private land conservation entities, in either fee or easement, 6988 upon achievement of specified conservation objectives. 6989 The provisions of paragraph (9) (d) constitute an (10)6990 overlay of land use options that provide economic and regulatory 6991 incentives for landowners outside of established and planned 6992 urban service areas to conserve and manage vast areas of land 6993 for the benefit of the state's citizens and natural environment 6994 while maintaining and enhancing the asset value of their 6995 landholdings. It is the intent of the Legislature that the 6996 provisions of this section be implemented pursuant to law and 6997 rulemaking is not authorized. 6998 Section 30. Paragraph (a) of subsection (2) of section 6999 163.360, Florida Statutes, is amended to read: 7000 163.360 Community redevelopment plans.-Page 250 of 284

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7001 (2) The community redevelopment plan shall:
7002 (a) Conform to the comprehensive plan for the county or
7003 municipality as prepared by the local planning agency under the
7004 <u>Community Local Government Comprehensive</u> Planning and Land
7005 <u>Development Regulation</u> Act.

Section 31. Paragraph (a) of subsection (3) and subsection
(8) of section 163.516, Florida Statutes, are amended to read:
163.516 Safe neighborhood improvement plans.-

7009

(3) The safe neighborhood improvement plan shall:

(a) Be consistent with the adopted comprehensive plan for
the county or municipality pursuant to the <u>Community</u> Local
Government Comprehensive Planning and Land Development
Regulation Act. No district plan shall be implemented unless the
local governing body has determined said plan is consistent.

(8) Pursuant to <u>s.</u> ss. 163.3184, 163.3187, and 163.3189, the governing body of a municipality or county shall hold two public hearings to consider the board-adopted safe neighborhood improvement plan as an amendment or modification to the municipality's or county's adopted local comprehensive plan.

Section 32. Paragraph (f) of subsection (6), subsection
(9), and paragraph (c) of subsection (11) of section 171.203,
Florida Statutes, are amended to read:

171.203 Interlocal service boundary agreement.—The governing body of a county and one or more municipalities or independent special districts within the county may enter into an interlocal service boundary agreement under this part. The governing bodies of a county, a municipality, or an independent special district may develop a process for reaching an

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7029 interlocal service boundary agreement which provides for public 7030 participation in a manner that meets or exceeds the requirements 7031 of subsection (13), or the governing bodies may use the process 7032 established in this section.

(6) An interlocal service boundary agreement may address any issue concerning service delivery, fiscal responsibilities, or boundary adjustment. The agreement may include, but need not be limited to, provisions that:

7037 (f) Establish a process for land use decisions consistent 7038 with part II of chapter 163, including those made jointly by the 7039 governing bodies of the county and the municipality, or allow a 7040 municipality to adopt land use changes consistent with part II 7041 of chapter 163 for areas that are scheduled to be annexed within 7042 the term of the interlocal agreement; however, the county 7043 comprehensive plan and land development regulations shall 7044 control until the municipality annexes the property and amends 7045 its comprehensive plan accordingly. Comprehensive plan 7046 amendments to incorporate the process established by this 7047 paragraph are exempt from the twice-per-year limitation under s. 163.3187. 7048

7049 Each local government that is a party to the (9) 7050 interlocal service boundary agreement shall amend the 7051 intergovernmental coordination element of its comprehensive 7052 plan, as described in s. 163.3177(6)(h)1., no later than 6 7053 months following entry of the interlocal service boundary agreement consistent with s. 163.3177(6)(h)1. Plan amendments 7054 7055 required by this subsection are exempt from the twice-per-year 7056 limitation under s. 163.3187.

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7057 (11)

7058 (c) Any amendment required by paragraph (a) is exempt from 7059 the twice-per-year limitation under s. 163.3187.

7060 Section 33. Section 186.513, Florida Statutes, is amended 7061 to read:

7062 186.513 Reports.-Each regional planning council shall 7063 prepare and furnish an annual report on its activities to the 7064 state land planning agency as defined in s. 163.3164(20) and the 7065 local general-purpose governments within its boundaries and, 7066 upon payment as may be established by the council, to any 7067 interested person. The regional planning councils shall make a 7068 joint report and recommendations to appropriate legislative 7069 committees.

7070 Section 34. Section 186.515, Florida Statutes, is amended 7071 to read:

7072 186.515 Creation of regional planning councils under 7073 chapter 163.-Nothing in ss. 186.501-186.507, 186.513, and 7074 186.515 is intended to repeal or limit the provisions of chapter 7075 163; however, the local general-purpose governments serving as 7076 voting members of the governing body of a regional planning 7077 council created pursuant to ss. 186.501-186.507, 186.513, and 7078 186.515 are not authorized to create a regional planning council 7079 pursuant to chapter 163 unless an agency, other than a regional 7080 planning council created pursuant to ss. 186.501-186.507, 7081 186.513, and 186.515, is designated to exercise the powers and duties in any one or more of ss. 163.3164(19) and 380.031(15); 7082 7083 in which case, such a regional planning council is also without 7084 authority to exercise the powers and duties in s. $163.3164 \cdot (19)$

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7085 or s. 380.031(15).

7086 Section 35. Subsection (1) of section 189.415, Florida 7087 Statutes, is amended to read:

189.415 Special district public facilities report.-

(1) It is declared to be the policy of this state to foster coordination between special districts and local generalpurpose governments as those local general-purpose governments develop comprehensive plans under the <u>Community Local Government</u> Comprehensive Planning and Land Development Regulation Act, pursuant to part II of chapter 163.

7095 Section 36. Subsection (3) of section 190.004, Florida 7096 Statutes, is amended to read:

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7088

190.004 Preemption; sole authority.-

The establishment of an independent community 7098 (3)7099 development district as provided in this act is not a 7100 development order within the meaning of chapter 380. All 7101 governmental planning, environmental, and land development laws, 7102 regulations, and ordinances apply to all development of the land 7103 within a community development district. Community development 7104 districts do not have the power of a local government to adopt a 7105 comprehensive plan, building code, or land development code, as 7106 those terms are defined in the Community Local Government 7107 Comprehensive Planning and Land Development Regulation Act. A 7108 district shall take no action which is inconsistent with 7109 applicable comprehensive plans, ordinances, or regulations of 7110 the applicable local general-purpose government.

7111 Section 37. Paragraph (a) of subsection (1) of section7112 190.005, Florida Statutes, is amended to read:

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190.005 Establishment of district.-

(1) The exclusive and uniform method for the establishment of a community development district with a size of 1,000 acres or more shall be pursuant to a rule, adopted under chapter 120 by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a community development district.

(a) A petition for the establishment of a community
development district shall be filed by the petitioner with the
Florida Land and Water Adjudicatory Commission. The petition
shall contain:

7124 1. A metes and bounds description of the external boundaries of the district. Any real property within the 7125 7126 external boundaries of the district which is to be excluded from 7127 the district shall be specifically described, and the last known 7128 address of all owners of such real property shall be listed. The 7129 petition shall also address the impact of the proposed district 7130 on any real property within the external boundaries of the 7131 district which is to be excluded from the district.

71.32 2. The written consent to the establishment of the 7133 district by all landowners whose real property is to be included 7134 in the district or documentation demonstrating that the 7135 petitioner has control by deed, trust agreement, contract, or 7136 option of 100 percent of the real property to be included in the 7137 district, and when real property to be included in the district is owned by a governmental entity and subject to a ground lease 7138 as described in s. 190.003(14), the written consent by such 7139 7140 governmental entity.

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7141 3. A designation of five persons to be the initial members
7142 of the board of supervisors, who shall serve in that office
7143 until replaced by elected members as provided in s. 190.006.

7144

4. The proposed name of the district.

7145 5. A map of the proposed district showing current major 7146 trunk water mains and sewer interceptors and outfalls if in 7147 existence.

6. Based upon available data, the proposed timetable for construction of the district services and the estimated cost of constructing the proposed services. These estimates shall be submitted in good faith but shall not be binding and may be subject to change.

7153 7. A designation of the future general distribution, 7154 location, and extent of public and private uses of land proposed 7155 for the area within the district by the future land use plan element of the effective local government comprehensive plan of 7156 7157 which all mandatory elements have been adopted by the applicable 7158 general-purpose local government in compliance with the 7159 Community Local Government Comprehensive Planning and Land 7160 Development Regulation Act.

7161 8. A statement of estimated regulatory costs in accordance7162 with the requirements of s. 120.541.

7163Section 38. Paragraph (i) of subsection (6) of section7164193.501, Florida Statutes, is amended to read:

7165 193.501 Assessment of lands subject to a conservation 7166 easement, environmentally endangered lands, or lands used for 7167 outdoor recreational or park purposes when land development 7168 rights have been conveyed or conservation restrictions have been

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7169 covenanted.-

(6) The following terms whenever used as referred to in this section have the following meanings unless a different meaning is clearly indicated by the context:

7173 "Qualified as environmentally endangered" means land (i) 7174 that has unique ecological characteristics, rare or limited 7175 combinations of geological formations, or features of a rare or 7176 limited nature constituting habitat suitable for fish, plants, 7177 or wildlife, and which, if subject to a development moratorium 7178 or one or more conservation easements or development 7179 restrictions appropriate to retaining such land or water areas 7180 predominantly in their natural state, would be consistent with 7181 the conservation, recreation and open space, and, if applicable, 7182 coastal protection elements of the comprehensive plan adopted by 7183 formal action of the local governing body pursuant to s. 7184 163.3161, the Community Local Government Comprehensive Planning and Land Development Regulation Act; or surface waters and 7185 7186 wetlands, as determined by the methodology ratified in s. 7187 373.4211.

7188 Section 39. Subsection (15) of section 287.042, Florida 7189 Statutes, is amended to read:

7190 287.042 Powers, duties, and functions.—The department7191 shall have the following powers, duties, and functions:

(15) To enter into joint agreements with governmental agencies, as defined in s. 163.3164(10), for the purpose of pooling funds for the purchase of commodities or information technology that can be used by multiple agencies.

7196 (a) Each agency that has been appropriated or has existing Page 257 of 284

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7197 funds for such purchase, shall, upon contract award by the 7198 department, transfer their portion of the funds into the 7199 department's Operating Trust Fund for payment by the department. 7200 The funds shall be transferred by the Executive Office of the 7201 Governor pursuant to the agency budget amendment request 7202 provisions in chapter 216.

7203 Agencies that sign the joint agreements are (b) 7204 financially obligated for their portion of the agreed-upon 7205 funds. If an agency becomes more than 90 days delinquent in 7206 paying the funds, the department shall certify to the Chief 7207 Financial Officer the amount due, and the Chief Financial 7208 Officer shall transfer the amount due to the Operating Trust 7209 Fund of the department from any of the agency's available funds. 7210 The Chief Financial Officer shall report these transfers and the reasons for the transfers to the Executive Office of the 7211 7212 Governor and the legislative appropriations committees.

Section 40. Subsection (4) of section 288.063, FloridaStatutes, is amended to read:

7215

288.063 Contracts for transportation projects.-

7216 The Office of Tourism, Trade, and Economic Development (4) 7217 may adopt criteria by which transportation projects are to be 7218 reviewed and certified in accordance with s. 288.061. In 7219 approving transportation projects for funding, the Office of 7220 Tourism, Trade, and Economic Development shall consider factors 7221 including, but not limited to, the cost per job created or 7222 retained considering the amount of transportation funds 7223 requested; the average hourly rate of wages for jobs created; 7224 the reliance on the program as an inducement for the project's

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7225 location decision; the amount of capital investment to be made 7226 by the business; the demonstrated local commitment; the location 7227 of the project in an enterprise zone designated pursuant to s. 7228 290.0055; the location of the project in a spaceport territory 7229 as defined in s. 331.304; the unemployment rate of the 7230 surrounding area; and the poverty rate of the community; and the 7231 adoption of an economic element as part of its local 7232 comprehensive plan in accordance with s. 163.3177(7)(j). The 7233 Office of Tourism, Trade, and Economic Development may contact 72.34 any agency it deems appropriate for additional input regarding 7235 the approval of projects. 7236 Section 41. Paragraph (a) of subsection (2), subsection 7237 (10), and paragraph (d) of subsection (12) of section 288.975, 7238 Florida Statutes, are amended to read: 7239 288.975 Military base reuse plans.-7240 (2)As used in this section, the term: 7241 "Affected local government" means a local government (a) 7242 adjoining the host local government and any other unit of local 7243 government that is not a host local government but that is 7244 identified in a proposed military base reuse plan as providing, 7245 operating, or maintaining one or more public facilities as 7246 defined in s. 163.3164(24) on lands within or serving a military 7247 base designated for closure by the Federal Government. 7248 Within 60 days after receipt of a proposed military (10)7249 base reuse plan, these entities shall review and provide 7250 comments to the host local government. The commencement of this

7252 circulation within the host local government and any affected

review period shall be advertised in newspapers of general

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10cal government to allow for public comment. No later than 180 days after receipt and consideration of all comments, and the holding of at least two public hearings, the host local government shall adopt the military base reuse plan. The host local government shall comply with the notice requirements set forth in s. 163.3184(11)(15) to ensure full public participation in this planning process.

(12) Following receipt of a petition, the petitioning party or parties and the host local government shall seek resolution of the issues in dispute. The issues in dispute shall be resolved as follows:

7264 Within 45 days after receiving the report from the (d) 7265 state land planning agency, the Administration Commission shall 7266 take action to resolve the issues in dispute. In deciding upon a 7267 proper resolution, the Administration Commission shall consider 7268 the nature of the issues in dispute, any requests for a formal 7269 administrative hearing pursuant to chapter 120, the compliance 7270 of the parties with this section, the extent of the conflict 7271 between the parties, the comparative hardships and the public 7272 interest involved. If the Administration Commission incorporates 7273 in its final order a term or condition that requires any local 7274 government to amend its local government comprehensive plan, the 7275 local government shall amend its plan within 60 days after the issuance of the order. Such amendment or amendments shall be 7276 7277 exempt from the limitation of the frequency of plan amendments contained in s. 163.3187(1), and A public hearing on such 7278 7279 amendment or amendments pursuant to s. $163.3184(11) \cdot (15)(b)1$. 7280 shall not be required. The final order of the Administration

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7281 Commission is subject to appeal pursuant to s. 120.68. If the 7282 order of the Administration Commission is appealed, the time for 7283 the local government to amend its plan shall be tolled during 7284 the pendency of any local, state, or federal administrative or 7285 judicial proceeding relating to the military base reuse plan.

7286Section 42.Subsection (4) of section 290.0475, Florida7287Statutes, is amended to read:

7288 290.0475 Rejection of grant applications; penalties for 7289 failure to meet application conditions.—Applications received 7290 for funding under all program categories shall be rejected 7291 without scoring only in the event that any of the following 7292 circumstances arise:

(4) The application is not consistent with the local government's comprehensive plan adopted pursuant to s. 163.3184(7).

7296Section 43. Paragraph (c) of subsection (3) of section7297311.07, Florida Statutes, is amended to read:

7298 311.07 Florida seaport transportation and economic 7299 development funding.-

(3)

7300

7301 To be eligible for consideration by the council (C) 7302 pursuant to this section, a project must be consistent with the 7303 port comprehensive master plan which is incorporated as part of 7304 the approved local government comprehensive plan as required by 7305 s. 163.3178(2)(k) or other provisions of the Community Local 7306 Government Comprehensive Planning and Land Development 7307 Regulation Act, part II of chapter 163. 7308 Section 44. Subsection (1) of section 331.319, Florida

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7309 Statutes, is amended to read:

7310 331.319 Comprehensive planning; building and safety7311 codes.—The board of directors may:

7312 Adopt, and from time to time review, amend, (1)7313 supplement, or repeal, a comprehensive general plan for the 7314 physical development of the area within the spaceport territory 7315 in accordance with the objectives and purposes of this act and 7316 consistent with the comprehensive plans of the applicable county 7317 or counties and municipality or municipalities adopted pursuant 7318 to the Community Local Government Comprehensive Planning and 7319 Land Development Regulation Act, part II of chapter 163.

7320Section 45. Paragraph (e) of subsection (5) of section7321339.155, Florida Statutes, is amended to read:

339.155 Transportation planning.-

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7322

(5) ADDITIONAL TRANSPORTATION PLANS.

7324 (e) The regional transportation plan developed pursuant to 7325 this section must, at a minimum, identify regionally significant 7326 transportation facilities located within a regional 7327 transportation area and contain a prioritized list of regionally 7328 significant projects. The level-of-service standards for 7329 facilities to be funded under this subsection shall be adopted 7330 by the appropriate local government in accordance with s. 7331 163.3180(10). The projects shall be adopted into the capital 7332 improvements schedule of the local government comprehensive plan 7333 pursuant to s. 163.3177(3). 7334 Section 46. Paragraph (a) of subsection (4) of section

7335 339.2819, Florida Statutes, is amended to read:

7336 339.2819 Transportation Regional Incentive Program.-

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7337 (4) (a) Projects to be funded with Transportation Regional7338 Incentive Program funds shall, at a minimum:

7339 1. Support those transportation facilities that serve
7340 national, statewide, or regional functions and function as an
7341 integrated regional transportation system.

7342 2. Be identified in the capital improvements element of a 7343 comprehensive plan that has been determined to be in compliance 7344 with part II of chapter 163, after July 1, 2005, or to implement 7345 a long-term concurrency management system adopted by a local 7346 government in accordance with s. 163.3180(9). Further, the 7347 project shall be in compliance with local government 7348 comprehensive plan policies relative to corridor management.

7349 3. Be consistent with the Strategic Intermodal System Plan7350 developed under s. 339.64.

4. Have a commitment for local, regional, or private
financial matching funds as a percentage of the overall project
cost.

7354 Section 47. Subsection (5) of section 369.303, Florida7355 Statutes, is amended to read:

7356

369.303 Definitions.-As used in this part:

(5) "Land development regulation" means a regulation covered by the definition in s. 163.3164(23) and any of the types of regulations described in s. 163.3202.

7360 Section 48. Subsections (5) and (7) of section 369.321,7361 Florida Statutes, are amended to read:

369.321 Comprehensive plan amendments.-Except as otherwise
expressly provided, by January 1, 2006, each local government
within the Wekiva Study Area shall amend its local government

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7365 comprehensive plan to include the following:

(5) Comprehensive plans and comprehensive plan amendments adopted by the local governments to implement this section shall be reviewed by the Department of Community Affairs pursuant to s. 163.3184, and shall be exempt from the provisions of s. 163.3187(1).

7371 (7)During the period prior to the adoption of the 7372 comprehensive plan amendments required by this act, any local 7373 comprehensive plan amendment adopted by a city or county that 7374 applies to land located within the Wekiva Study Area shall 7375 protect surface and groundwater resources and be reviewed by the 7376 Department of Community Affairs, pursuant to chapter 163 and 7377 chapter 9J-5, Florida Administrative Code, using best available 7378 data, including the information presented to the Wekiva River Basin Coordinating Committee. 7379

7380 Section 49. Subsection (1) of section 378.021, Florida7381 Statutes, is amended to read:

7382

378.021 Master reclamation plan.-

7383 The Department of Environmental Protection shall amend (1)7384 the master reclamation plan that provides guidelines for the 7385 reclamation of lands mined or disturbed by the severance of 7386 phosphate rock prior to July 1, 1975, which lands are not 7387 subject to mandatory reclamation under part II of chapter 211. 7388 In amending the master reclamation plan, the Department of Environmental Protection shall continue to conduct an onsite 7389 7390 evaluation of all lands mined or disturbed by the severance of phosphate rock prior to July 1, 1975, which lands are not 7391 7392 subject to mandatory reclamation under part II of chapter 211.

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7393 The master reclamation plan when amended by the Department of 7394 Environmental Protection shall be consistent with local 7395 government plans prepared pursuant to the <u>Community Local</u> 7396 Government Comprehensive Planning and Land Development 7397 Regulation Act.

7398 Section 50. Subsection (10) of section 380.031, Florida 7399 Statutes, is amended to read:

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7410

380.031 Definitions.-As used in this chapter:

(10) "Local comprehensive plan" means any or all local comprehensive plans or elements or portions thereof prepared, adopted, or amended pursuant to the <u>Community Local Government</u> Comprehensive Planning and Land Development Regulation Act, as amended.

7406 Section 51. Paragraph (b) of subsection (6), paragraphs 7407 (1), (m), and (s) of subsection (24), paragraph (e) of 7408 subsection (28), and paragraphs (a) and (e) of subsection (29) 7409 of section 380.06, Florida Statutes, are amended to read:

380.06 Developments of regional impact.-

7411 (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT
7412 PLAN AMENDMENTS.-

7413 Any local government comprehensive plan amendments (b) related to a proposed development of regional impact, including 7414 7415 any changes proposed under subsection (19), may be initiated by 7416 a local planning agency or the developer and must be considered by the local governing body at the same time as the application 7417 7418 for development approval using the procedures provided for local plan amendment in s. 163.3187 or s. 163.3189 and applicable 7419 7420 local ordinances, without regard to statutory or local ordinance Page 265 of 284

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7421 limits on the frequency of consideration of amendments to the 7422 local comprehensive plan. Nothing in this paragraph shall be 7423 deemed to require favorable consideration of a plan amendment 7424 solely because it is related to a development of regional 7425 impact. The procedure for processing such comprehensive plan 7426 amendments is as follows:

1. If a developer seeks a comprehensive plan amendment related to a development of regional impact, the developer must so notify in writing the regional planning agency, the applicable local government, and the state land planning agency no later than the date of preapplication conference or the submission of the proposed change under subsection (19).

7433 When filing the application for development approval or 2. 7434 the proposed change, the developer must include a written 7435 request for comprehensive plan amendments that would be 7436 necessitated by the development-of-regional-impact approvals 7437 sought. That request must include data and analysis upon which 7438 the applicable local government can determine whether to 7439 transmit the comprehensive plan amendment pursuant to s. 7440 163.3184.

7441 3. The local government must advertise a public hearing on 7442 the transmittal within 30 days after filing the application for 7443 development approval or the proposed change and must make a 7444 determination on the transmittal within 60 days after the 7445 initial filing unless that time is extended by the developer.

7446 4. If the local government approves the transmittal, 7447 procedures set forth in s. 163.3184(4)(b)-(d)(3)-(6) must be 7448 followed.

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7449 5. Notwithstanding subsection (11) or subsection (19), the 7450 local government may not hold a public hearing on the 7451 application for development approval or the proposed change or 7452 on the comprehensive plan amendments sooner than 30 days from 7453 receipt of the response from the state land planning agency 7454 pursuant to s. 163.3184(4)(d)(6). The 60-day time period for 7455 local governments to adopt, adopt with changes, or not adopt 7456 plan amendments pursuant to s. 163.3184(7) shall not apply to 7457 concurrent plan amendments provided for in this subsection.

7458 6. The local government must hear both the application for 7459 development approval or the proposed change and the 7460 comprehensive plan amendments at the same hearing. However, the 10cal government must take action separately on the application 7462 for development approval or the proposed change and on the 7463 comprehensive plan amendments.

7464 7. Thereafter, the appeal process for the local government 7465 development order must follow the provisions of s. 380.07, and 7466 the compliance process for the comprehensive plan amendments 7467 must follow the provisions of s. 163.3184.

7468

(24) STATUTORY EXEMPTIONS.-

7469 Any proposed development within an urban service (1)7470 boundary established under s. 163.3177(14), which is not 7471 otherwise exempt pursuant to subsection (29), is exempt from the 7472 provisions of this section if the local government having 7473 jurisdiction over the area where the development is proposed has adopted the urban service boundary, has entered into a binding 7474 7475 agreement with jurisdictions that would be impacted and with the 7476 Department of Transportation regarding the mitigation of impacts

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7477 on state and regional transportation facilities, and has adopted
7478 a proportionate share methodology pursuant to s. 163.3180(16).

7479 Any proposed development within a rural land (m) 7480 stewardship area created under s. 163.3248 163.3177(11)(d) is 7481 exempt from the provisions of this section if the local 7482 government that has adopted the rural land stewardship area has 7483 entered into a binding agreement with jurisdictions that would 7484 be impacted and the Department of Transportation regarding the mitigation of impacts on state and regional transportation 7485 facilities, and has adopted a proportionate share methodology 7486 pursuant to s. 163.3180(16). 7487

(s) Any development in a <u>detailed</u> specific area plan which
is prepared <u>and adopted</u> pursuant to s. 163.3245 and adopted into
the comprehensive plan is exempt from this section.

7492 If a use is exempt from review as a development of regional impact under paragraphs (a)-(s), but will be part of a larger 7493 7494 project that is subject to review as a development of regional 7495 impact, the impact of the exempt use must be included in the 7496 review of the larger project, unless such exempt use involves a 7497 development of regional impact that includes a landowner, 7498 tenant, or user that has entered into a funding agreement with 7499 the Office of Tourism, Trade, and Economic Development under the 7500 Innovation Incentive Program and the agreement contemplates a 7501 state award of at least \$50 million.

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(28) PARTIAL STATUTORY EXEMPTIONS.-

(e) The vesting provision of s. 163.3167(5)(8) relating to an authorized development of regional impact shall not apply to Page 268 of 284

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7505 those projects partially exempt from the development-of-7506 regional-impact review process under paragraphs (a)-(d).

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(29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.-

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(a) The following are exempt from this section:

7509 1. Any proposed development in a municipality that <u>has an</u> 7510 <u>average of at least 1,000 people per square mile of land area</u> 7511 <u>and a minimum total population of at least 5,000</u> qualifies as a 7512 <u>dense urban land area as defined in s. 163.3164;</u>

7513 2. Any proposed development within a county that <u>has an</u> 7514 <u>average of at least 1,000 people per square mile of land area</u> 7515 qualifies as a dense urban land area as defined in s. 163.3164 7516 and that is located within an urban service area as defined in 7517 s. 163.3164 which has been adopted into the comprehensive plan; 7518 or

7519 3. Any proposed development within a county, including the 7520 municipalities located therein, which has a population of at 1east 900,000, that has an average of at least 1,000 people per 7522 square mile of land area which qualifies as a dense urban land 7523 area under s. 163.3164, but which does not have an urban service 7524 area designated in the comprehensive plan.

The Office of Economic and Demographic Research within the
 Legislature shall annually calculate the population and density
 criteria needed to determine which jurisdictions meet the
 density criteria in subparagraphs 1.-3. by using the most recent
 land area data from the decennial census conducted by the Bureau
 of the Census of the United States Department of Commerce and
 the latest available population estimates determined pursuant to

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7533 s. 186.901. If any local government has had an annexation, 7534 contraction, or new incorporation, the Office of Economic and 7535 Demographic Research shall determine the population density 7536 using the new jurisdictional boundaries as recorded in 7537 accordance with s. 171.091. The Office of Economic and 7538 Demographic Research shall annually submit to the state land 7539 planning agency by July 1 a list of jurisdictions that meet the 7540 total population and density criteria. The state land planning 7541 agency shall publish the list of jurisdictions on its Internet 7542 website within 7 days after the list is received. The 7543 designation of jurisdictions that meet the density criteria of 7544 subparagraphs 1.-3. is effective upon publication on the state 7545 land planning agency's Internet website. Any area that meets the 7546 density criteria may not thereafter be removed from the list of 7547 areas that qualify. 7548 (e) In an area that is exempt under paragraphs (a) - (c), 7549 any previously approved development-of-regional-impact 7550 development orders shall continue to be effective, but the 7551 developer has the option to be governed by s. 380.115(1). A 7552 pending application for development approval shall be governed 7553 by s. 380.115(2). A development that has a pending application 7554 for a comprehensive plan amendment and that elects not to 7555 continue development-of-regional-impact review is exempt from 7556 the limitation on plan amendments set forth in s. 163.3187(1) 7557 for the year following the effective date of the exemption. 7558 Section 52. Paragraph (a) of subsection (8) of section 7559 380.061, Florida Statutes, is amended to read:

7560 380.061 The Florida Quality Developments program.-

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7561 (8) (a) Any local government comprehensive plan amendments 7562 related to a Florida Quality Development may be initiated by a 7563 local planning agency and considered by the local governing body 7564 at the same time as the application for development approval, 7565 using the procedures provided for local plan amendment in s. 7566 163.3187 or s. 163.3189 and applicable local ordinances, without 7567 regard to statutory or local ordinance limits on the frequency 7568 of consideration of amendments to the local comprehensive plan. 7569 Nothing in this subsection shall be construed to require 7570 favorable consideration of a Florida Quality Development solely 7571 because it is related to a development of regional impact.

7572Section 53. Paragraph (a) of subsection (2) of section7573380.065, Florida Statutes, is amended to read:

7574 380.065 Certification of local government review of 7575 development.-

(2) When a petition is filed, the state land planning agency shall have no more than 90 days to prepare and submit to the Administration Commission a report and recommendations on the proposed certification. In deciding whether to grant certification, the Administration Commission shall determine whether the following criteria are being met:

(a) The petitioning local government has adopted and
effectively implemented a local comprehensive plan and
development regulations which comply with ss. 163.3161-163.3215,
the <u>Community</u> Local Government Comprehensive Planning and Land
Development Regulation Act.

7587 Section 54. Subsection (3) of section 380.115, Florida 7588 Statutes, is amended to read:

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7589 380.115 Vested rights and duties; effect of size 7590 reduction, changes in guidelines and standards.-7591 A landowner that has filed an application for a (3) 7592 development-of-regional-impact review prior to the adoption of a 7593 an optional sector plan pursuant to s. 163.3245 may elect to 7594 have the application reviewed pursuant to s. 380.06, 7595 comprehensive plan provisions in force prior to adoption of the 7596 sector plan, and any requested comprehensive plan amendments 7597 that accompany the application. 7598 Section 55. Subsection (1) of section 403.50665, Florida 7599 Statutes, is amended to read: 7600 403.50665 Land use consistency.-7601 The applicant shall include in the application a (1)7602 statement on the consistency of the site and any associated facilities that constitute a "development," as defined in s. 7603 7604 380.04, with existing land use plans and zoning ordinances that 7605 were in effect on the date the application was filed and a full 7606 description of such consistency. This information shall include 7607 an identification of those associated facilities that the 7608 applicant believes are exempt from the requirements of land use 7609 plans and zoning ordinances under the provisions of the 7610 Community Local Government Comprehensive Planning and Land 7611 Development Regulation Act provisions of chapter 163 and s. 7612 380.04(3). 7613 Section 56. Subsection (13) and paragraph (a) of 7614 subsection (14) of section 403.973, Florida Statutes, are 7615 amended to read: 7616 403.973 Expedited permitting; amendments to comprehensive Page 272 of 284

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7617 plans.-

(13) Notwithstanding any other provisions of law: (a) Local comprehensive plan amendments for projects qualified under this section are exempt from the twice-a-year limits provision in s. 163.3187; and

7622 (b) Projects qualified under this section are not subject 7623 to interstate highway level-of-service standards adopted by the 7624 Department of Transportation for concurrency purposes. The 7625 memorandum of agreement specified in subsection (5) must include 7626 a process by which the applicant will be assessed a fair share 7627 of the cost of mitigating the project's significant traffic 7628 impacts, as defined in chapter 380 and related rules. The 7629 agreement must also specify whether the significant traffic 7630 impacts on the interstate system will be mitigated through the 7631 implementation of a project or payment of funds to the 7632 Department of Transportation. Where funds are paid, the Department of Transportation must include in the 5-year work 7633 7634 program transportation projects or project phases, in an amount 7635 equal to the funds received, to mitigate the traffic impacts 7636 associated with the proposed project.

7637 (14) (a) Challenges to state agency action in the expedited 7638 permitting process for projects processed under this section are 7639 subject to the summary hearing provisions of s. 120.574, except 7640 that the administrative law judge's decision, as provided in s. 7641 120.574(2)(f), shall be in the form of a recommended order and 7642 shall not constitute the final action of the state agency. In 7643 those proceedings where the action of only one agency of the 7644 state other than the Department of Environmental Protection is

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7645 challenged, the agency of the state shall issue the final order 7646 within 45 working days after receipt of the administrative law 7647 judge's recommended order, and the recommended order shall 7648 inform the parties of their right to file exceptions or 7649 responses to the recommended order in accordance with the 7650 uniform rules of procedure pursuant to s. 120.54. In those 7651 proceedings where the actions of more than one agency of the 7652 state are challenged, the Governor shall issue the final order 7653 within 45 working days after receipt of the administrative law 7654 judge's recommended order, and the recommended order shall 7655 inform the parties of their right to file exceptions or 7656 responses to the recommended order in accordance with the 7657 uniform rules of procedure pursuant to s. 120.54. This paragraph 7658 does not apply to the issuance of department licenses required 7659 under any federally delegated or approved permit program. In 7660 such instances, the department shall enter the final order. The 7661 participating agencies of the state may opt at the preliminary 7662 hearing conference to allow the administrative law judge's 7663 decision to constitute the final agency action. If a 7664 participating local government agrees to participate in the 7665 summary hearing provisions of s. 120.574 for purposes of review 7666 of local government comprehensive plan amendments, s. 7667 163.3184(9) and (10) apply. 7668 Section 57. Subsections (9) and (10) of section 420.5095, 7669 Florida Statutes, are amended to read: 7670 420.5095 Community Workforce Housing Innovation Pilot 7671 Program.-7672 Notwithstanding s. $163.3184(4)(b) - (d) \frac{(3) - (6)}{(3) - (6)}$, any (9) Page 274 of 284

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7673 local government comprehensive plan amendment to implement a 7674 Community Workforce Housing Innovation Pilot Program project 7675 found consistent with the provisions of this section shall be 7676 expedited as provided in this subsection. At least 30 days prior 7677 to adopting a plan amendment under this subsection, the local 7678 government shall notify the state land planning agency of its 7679 intent to adopt such an amendment, and the notice shall include 7680 its evaluation related to site suitability and availability of 7681 facilities and services. The public notice of the hearing 7682 required by s. $163.3184(11) \cdot (15)(b)2$. shall include a statement 7683 that the local government intends to use the expedited adoption 7684 process authorized by this subsection. Such amendments shall 7685 require only a single public hearing before the governing board, 7686 which shall be an adoption hearing as described in s. 7687 163.3184(4)(e)(7). The state land planning agency shall issue 7688 its notice of intent pursuant to s. 163.3184(8) within 30 days 7689 after determining that the amendment package is complete. Any further proceedings shall be governed by s. ss. 163.3184(5)-7690 7691 (13) - (16). Amendments proposed under this section are not 7692 subject to s. 163.3187(1), which limits the adoption of a 7693 comprehensive plan amendment to no more than two times during 7694 any calendar year.

(10) The processing of approvals of development orders or development permits, as defined in s. 163.3164(7) and (8), for innovative community workforce housing projects shall be expedited.

7699 Section 58. Subsection (5) of section 420.615, Florida 7700 Statutes, is amended to read:

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7701 420.615 Affordable housing land donation density bonus 7702 incentives.-

7703 The local government, as part of the approval process, (5)7704 shall adopt a comprehensive plan amendment, pursuant to part II 7705 of chapter 163, for the receiving land that incorporates the 7706 density bonus. Such amendment shall be adopted in the manner as 7707 required for small-scale amendments pursuant to s. 163.3187, is 7708 not subject to the requirements of s. $163.3184(4)(b)-(d)\frac{(3)-(6)}{r}$ 7709 and is exempt from the limitation on the frequency of plan 7710 amendments as provided in s. 163.3187.

7711 Section 59. Subsection (16) of section 420.9071, Florida7712 Statutes, is amended to read:

7713 420.9071 Definitions.-As used in ss. 420.907-420.9079, the 7714 term:

7715 (16)"Local housing incentive strategies" means local 7716 regulatory reform or incentive programs to encourage or 7717 facilitate affordable housing production, which include at a 7718 minimum, assurance that permits as defined in s. 163.3164(7) and 7719 (8) for affordable housing projects are expedited to a greater 7720 degree than other projects; an ongoing process for review of 7721 local policies, ordinances, regulations, and plan provisions 7722 that increase the cost of housing prior to their adoption; and a 7723 schedule for implementing the incentive strategies. Local housing incentive strategies may also include other regulatory 7724 7725 reforms, such as those enumerated in s. 420.9076 or those 7726 recommended by the affordable housing advisory committee in its 7727 triennial evaluation of the implementation of affordable housing 7728 incentives, and adopted by the local governing body.

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Section 60. Paragraph (a) of subsection (4) of section420.9076, Florida Statutes, is amended to read:

7731 420.9076 Adoption of affordable housing incentive
7732 strategies; committees.-

7733 Triennially, the advisory committee shall review the (4)7734 established policies and procedures, ordinances, land 7735 development regulations, and adopted local government 7736 comprehensive plan of the appointing local government and shall 7737 recommend specific actions or initiatives to encourage or 7738 facilitate affordable housing while protecting the ability of 7739 the property to appreciate in value. The recommendations may 7740 include the modification or repeal of existing policies, 7741 procedures, ordinances, regulations, or plan provisions; the creation of exceptions applicable to affordable housing; or the 7742 adoption of new policies, procedures, regulations, ordinances, 7743 7744 or plan provisions, including recommendations to amend the local 7745 government comprehensive plan and corresponding regulations, 7746 ordinances, and other policies. At a minimum, each advisory 7747 committee shall submit a report to the local governing body that 7748 includes recommendations on, and triennially thereafter 7749 evaluates the implementation of, affordable housing incentives 7750 in the following areas:

(a) The processing of approvals of development orders or permits, as defined in s. 163.3164(7) and (8), for affordable housing projects is expedited to a greater degree than other projects.

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7756 The advisory committee recommendations may also include other Page 277 of 284

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7757 affordable housing incentives identified by the advisory 7758 committee. Local governments that receive the minimum allocation 7759 under the State Housing Initiatives Partnership Program shall 7760 perform the initial review but may elect to not perform the 7761 triennial review.

Section 61. Subsection (1) of section 720.403, FloridaStatutes, is amended to read:

7764 720.403 Preservation of residential communities; revival 7765 of declaration of covenants.-

7766 Consistent with required and optional elements of (1)7767 local comprehensive plans and other applicable provisions of the 7768 Community Local Government Comprehensive Planning and Land 7769 Development Regulation Act, homeowners are encouraged to 7770 preserve existing residential communities, promote available and 7771 affordable housing, protect structural and aesthetic elements of 7772 their residential community, and, as applicable, maintain roads 7773 and streets, easements, water and sewer systems, utilities, 7774 drainage improvements, conservation and open areas, recreational 7775 amenities, and other infrastructure and common areas that serve 7776 and support the residential community by the revival of a 7777 previous declaration of covenants and other governing documents 7778 that may have ceased to govern some or all parcels in the 7779 community.

7780 Section 62. Subsection (6) of section 1013.30, Florida7781 Statutes, is amended to read:

7782 1013.30 University campus master plans and campus7783 development agreements.-

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(6)

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Before a campus master plan is adopted, a copy of the

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draft master plan must be sent for review or made available

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electronically to the host and any affected local governments, 7787 the state land planning agency, the Department of Environmental 7788 Protection, the Department of Transportation, the Department of State, the Fish and Wildlife Conservation Commission, and the applicable water management district and regional planning council. At the request of a governmental entity, a hard copy of the draft master plan shall be submitted within 7 business days 7793 of an electronic copy being made available. These agencies must be given 90 days after receipt of the campus master plans in 7795 which to conduct their review and provide comments to the university board of trustees. The commencement of this review period must be advertised in newspapers of general circulation within the host local government and any affected local government to allow for public comment. Following receipt and consideration of all comments and the holding of an informal information session and at least two public hearings within the host jurisdiction, the university board of trustees shall adopt the campus master plan. It is the intent of the Legislature that the university board of trustees comply with the notice requirements set forth in s. 163.3184(11)(15) to ensure full public participation in this planning process. The informal public information session must be held before the first public hearing. The first public hearing shall be held before the draft 7809 master plan is sent to the agencies specified in this subsection. The second public hearing shall be held in conjunction with the adoption of the draft master plan by the university board of trustees. Campus master plans developed

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7813 under this section are not rules and are not subject to chapter7814 120 except as otherwise provided in this section.

7815Section 63.Subsections (3), (7), and (8) of section78161013.33, Florida Statutes, are amended to read:

7817 1013.33 Coordination of planning with local governing 7818 bodies.-

(3) At a minimum, the interlocal agreement must address interlocal agreement requirements in s. <u>163.31777 and, if</u> <u>applicable, s.</u> 163.3180<u>(6)</u>(13)(g), except for exempt local governments as provided in s. <u>163.3177(12)</u>, and must address the following issues:

(a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.

(b) A process to coordinate and share information relating to existing and planned public school facilities, including school renovations and closures, and local government plans for development and redevelopment.

(c) Participation by affected local governments with the district school board in the process of evaluating potential school closures, significant renovations to existing schools, and new school site selection before land acquisition. Local governments shall advise the district school board as to the consistency of the proposed closure, renovation, or new site with the local comprehensive plan, including appropriate

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7841 circumstances and criteria under which a district school board 7842 may request an amendment to the comprehensive plan for school 7843 siting.

(d) A process for determining the need for and timing of onsite and offsite improvements to support new construction, proposed expansion, or redevelopment of existing schools. The process shall address identification of the party or parties responsible for the improvements.

(e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules regarding measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.

(f) Participation of the local governments in the preparation of the annual update to the school board's 5-year district facilities work program and educational plant survey prepared pursuant to s. 1013.35.

(g) A process for determining where and how joint use of either school board or local government facilities can be shared for mutual benefit and efficiency.

(h) A procedure for the resolution of disputes between the district school board and local governments, which may include the dispute resolution processes contained in chapters 164 and 1866.

7867 (i) An oversight process, including an opportunity for7868 public participation, for the implementation of the interlocal

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7869 agreement. 7870 (7) Except as provided in subsection (8), municipalities 7871 meeting the exemption criteria in s. 163.3177(12) are exempt 7872 from the requirements of subsections (2), (3), and (4). 7873 (8) At the time of the evaluation and appraisal report, 7874 each exempt municipality shall assess the extent to which it 7875 to meet the criteria for exemption under s. continues 7876 163.3177(12). If the municipality continues to meet these 7877 criteria, the municipality shall continue to be exempt from the 7878 interlocal agreement requirement. Each municipality exempt under s. 163.3177(12) must comply with the provisions of subsections 7879 7880 (2)-(8) within 1 year after the district school board proposes, 7881 in its 5-year district facilities work program, a new school 7882 within the municipality's jurisdiction. 7883 Section 64. Rules 9J-5 and 9J-11.023, Florida Administrative Code, are repealed, and the Department of State 7884 7885 is directed to remove those rules from the Florida 7886 Administrative Code. 7887 Section 65. (1) The state land planning agency, within 60 7888 days after the effective date of this act, shall review any 7889 administrative or judicial proceeding filed by the agency and 7890 pending on the effective date of this act to determine whether 7891 the issues raised by the state land planning agency are 7892 consistent with the revised provisions of part II of chapter 7893 163, Florida Statutes. For each proceeding, if the agency 7894 determines that issues have been raised that are not consistent 7895 with the revised provisions of part II of chapter 163, Florida 7896 Statutes, the agency shall dismiss the proceeding. If the state

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7897 land planning agency determines that one or more issues have 7898 been raised that are consistent with the revised provisions of 7899 part II of chapter 163, Florida Statutes, the agency shall amend 7900 its petition within 30 days after the determination to plead 7901 with particularity as to the manner in which the plan or plan 7902 amendment fails to meet the revised provisions of part II of 7903 chapter 163, Florida Statutes. If the agency fails to timely 7904 file such amended petition, the proceeding shall be dismissed. 7905 (2) In all proceedings that were initiated by the state 7906 land planning agency before the effective date of this act, and 7907 continue after that date, the local government's determination 7908 that the comprehensive plan or plan amendment is in compliance 7909 is presumed to be correct, and the local government's 7910 determination shall be sustained unless it is shown by a preponderance of the evidence that the comprehensive plan or 7911 7912 plan amendment is not in compliance. 7913 Section 66. In accordance with s. 1.04, Florida Statutes, 7914 the provisions of law amended by this act shall be construed in 7915 pari materia with the provisions of law reenacted by Senate Bill 7916 174 or HB 7001, 2011 Regular Session, whichever becomes law, and 7917 incorporated therein. In addition, if any law amended by this 7918 act is also amended by any other law enacted at the same 7919 legislative session or an extension thereof which becomes law, 7920 full effect shall be given to each if possible. 7921 Section 67. The Division of Statutory Revision is directed 7922 to replace the phrase "the effective date of this act" wherever 7923 it occurs in this act with the date this act becomes a law.

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7924Section 68. This act shall take effect upon becoming a7925law.

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