A bill to be entitled 1 2 An act relating to growth management; amending s. 3 163.3161, F.S.; redesignating the "Local Government 4 Comprehensive Planning and Land Development Regulation 5 Act" as the "Community Planning Act"; revising and 6 providing intent and purpose of act; amending s. 163.3164, 7 F.S.; revising definitions; amending s. 163.3167, F.S.; 8 revising scope of the act; revising and providing duties of local governments and municipalities relating to 9 10 comprehensive plans; deleting retroactive effect; creating 11 s. 163.3168, F.S.; encouraging local governments to apply for certain innovative planning tools; authorizing the 12 state land planning agency and other appropriate state and 13 14 regional agencies to use direct and indirect technical 15 assistance; amending s. 163.3171, F.S.; providing 16 legislative intent; amending s. 163.3174, F.S.; deleting 17 certain notice requirements relating to the establishment of local planning agencies by a governing body; amending 18 19 s. 163.3175, F.S.; providing that certain comments, underlying studies, and reports provided by a military 20 21 installation's commanding officer are not binding on local 22 governments; providing additional factors for local 23 government consideration in impacts to military 24 installations; clarifying requirements for adopting 25 criteria to address compatibility of lands relating to 26 military installations; amending s. 163.3177, F.S.; 27 revising and providing duties of local governments; 28 revising and providing required and optional elements of Page 1 of 343

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29 comprehensive plans; revising requirements of schedules of 30 capital improvements; revising and providing provisions 31 relating to capital improvements elements; revising major 32 objectives of, and procedures relating to, the local comprehensive planning process; revising and providing 33 34 required and optional elements of future land use plans; 35 providing required transportation elements; revising and 36 providing required conservation elements; revising and 37 providing required housing elements; revising and 38 providing required coastal management elements; revising 39 and providing required intergovernmental coordination elements; amending s. 163.31777, F.S.; revising 40 41 requirements relating to public schools' interlocal 42 agreements; deleting duties of the Office of Educational 43 Facilities, the state land planning agency, and local 44 governments relating to such agreements; deleting an exemption; amending s. 163.3178, F.S.; deleting a deadline 45 for local governments to amend coastal management elements 46 47 and future land use maps; amending s. 163.3180, F.S.; revising and providing provisions relating to concurrency; 48 49 revising concurrency requirements; revising application 50 and findings; revising local government requirements; 51 revising and providing requirements relating to transportation concurrency, transportation concurrency 52 53 exception areas, urban infill, urban redevelopment, urban 54 service, downtown revitalization areas, transportation 55 concurrency management areas, long-term transportation and 56 school concurrency management systems, development of Page 2 of 343

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57 regional impact, school concurrency, service areas, financial feasibility, interlocal agreements, and 58 59 multimodal transportation districts; revising duties of 60 the Office of Program Policy Analysis and the state land planning agency; providing requirements for local plans; 61 62 providing for the limiting the liability of local 63 governments under certain conditions; amending s. 64 163.3182, F.S.; revising definitions; revising provisions 65 relating to transportation deficiency plans and projects; 66 amending s. 163.3184, F.S.; providing a definition; 67 providing requirements for comprehensive plans and plan amendments; providing a expedited state review process for 68 69 adoption of comprehensive plan amendments; providing 70 requirements for the adoption of comprehensive plan 71 amendments; creating the state-coordinated review process; 72 providing and revising provisions relating to the review 73 process; revising requirements relating to local 74 government transmittal of proposed plan or amendments; 75 providing for comment by reviewing agencies; deleting 76 provisions relating to regional, county, and municipal 77 review; revising provisions relating to state land 78 planning agency review; revising provisions relating to 79 local government review of comments; deleting and revising 80 provisions relating to notice of intent and processes for 81 compliance and noncompliance; providing procedures for 82 administrative challenges to plans and plan amendments; 83 providing for compliance agreements; providing for 84 mediation and expeditious resolution; revising powers and

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85	duties of the administration commission; revising
86	provisions relating to areas of critical state concern;
87	providing for concurrent zoning; amending s. 163.3187,
88	F.S.; deleting provisions relating to the amendment of
89	adopted comprehensive plan and providing the process for
90	adoption of small-scale comprehensive plan amendments;
91	repealing s. 163.3189, F.S., relating to process for
92	amendment of adopted comprehensive plan; amending s.
93	163.3191, F.S., relating to the evaluation and appraisal
94	of comprehensive plans; providing and revising local
95	government requirements including notice, amendments,
96	compliance, mediation, reports, and scoping meetings;
97	amending s. 163.3229, F.S.; revising limitations on
98	duration of development agreements; amending s. 163.3235,
99	F.S.; revising requirements for periodic reviews of a
100	development agreements; amending s. 163.3239, F.S.;
101	revising recording requirements; amending s. 163.3243,
102	F.S.; revising parties who may file an action for
103	injunctive relief; amending s. 163.3245, F.S.; revising
104	provisions relating to optional sector plans; authorizing
105	the adoption of sector plans under certain circumstances;
106	amending s. 163.3246, F.S.; revising provisions relating
107	to the local government comprehensive planning
108	certification program; conforming provisions to changes
109	made by the act; deleting reporting requirements of the
110	Office of Program Policy Analysis and Government
111	Accountability; repealing s. 163.32465, F.S., relating to
112	state review of local comprehensive plans in urban areas;
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113 amending s. 163.3247, F.S.; providing for future repeal 114 and abolition of the Century Commission for a Sustainable 115 Florida; creating s. 163.3248, F.S.; providing for the 116 designation of rural land stewardship areas; providing 117 purposes and requirements for the establishment of such 118 areas; providing for the creation of rural land 119 stewardship overlay zoning district and transferable rural 120 land use credits; providing certain limitation relating to 121 such credits; providing for incentives; providing 122 eligibility for incentives; providing legislative intent; 123 amending s. 380.06, F.S.; revising requirements relating to the issuance of permits for development by local 124 governments; revising criteria for the determination of 125 126 substantial deviation; providing for extension of certain 127 expiration dates; revising exemptions governing 128 developments of regional impact; revising provisions to 129 conform to changes made by this act; amending s. 380.0651, 130 F.S.; revising provisions relating to statewide guidelines 131 and standards for certain multiscreen movie theaters, industrial plants, industrial parks, distribution, 132 133 warehousing and wholesaling facilities, and hotels and 134 motels; revising criteria for the determination of when to 135 treat two or more developments as a single development; 136 amending s. 331.303, F.S.; conforming a cross-reference; 137 amending s. 380.115, F.S.; subjecting certain developments 138 required to undergo development-of-regional-impact review to certain procedures; amending s. 380.065, F.S.; deleting 139 certain reporting requirements; conforming provisions to 140

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changes made by the act; amending s. 380.0685, F.S., 141 142 relating to use of surcharges for beach renourishment and 143 restoration; repealing Rules 9J-5 and 9J-11.023, Florida 144 Administrative Code, relating to minimum criteria for 145 review of local government comprehensive plans and plan 146 amendments, evaluation and appraisal reports, land 147 development regulations, and determinations of compliance; amending ss. 70.51, 163.06, 163.2517, 163.3162, 163.3217, 148 149 163.3220, 163.3221, 163.3229, 163.360, 163.516, 171.203, 186.513, 189.415, 190.004, 190.005, 193.501, 287.042, 150 288.063, 288.975, 290.0475, 311.07, 331.319, 339.155, 151 152 339.2819, 369.303, 369.321, 378.021, 380.115, 380.031, 380.061, 403.50665, 403.973, 420.5095, 420.615, 420.5095, 153 154 420.9071, 420.9076, 720.403, 1013.30, 1013.33, and 155 1013.35, F.S.; revising provisions to conform to changes 156 made by this act; extending permits and other 157 authorizations extended under s. 14, ch. 2009-96, Laws of 158 Florida; extending certain previously granted buildout 159 dates; requiring a permitholder to notify the authorizing agency of its intended use of the extension; exempting 160 161 certain permits from eligibility for an extension; 162 providing for applicability of rules governing permits; declaring that certain provisions do not impair the 163 authority of counties and municipalities under certain 164 165 circumstances; requiring the state land planning agency to 166 review certain administrative and judicial proceedings; providing procedures for such review; providing that all 167 local governments shall be governed by certain provisions 168 Page 6 of 343

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          of general law; providing a directive of the Division of
170
          Statutory Revision; providing an effective date.
171
172
     Be It Enacted by the Legislature of the State of Florida:
173
174
                      Subsection (26) of section 70.51, Florida
          Section 1.
175
     Statutes, is amended to read:
176
          70.51 Land use and environmental dispute resolution.-
177
           (26) A special magistrate's recommendation under this
178
     section constitutes data in support of, and a support document
179
     for, a comprehensive plan or comprehensive plan amendment, but
180
     is not, in and of itself, dispositive of a determination of
181
     compliance with chapter 163. Any comprehensive plan amendment
182
     necessary to carry out the approved recommendation of a special
183
     magistrate under this section is exempt from the twice-a-year
184
     limit on plan amendments and may be adopted by the local
185
     government amendments in s. 163.3184(16)(d).
186
          Section 2. Paragraphs (h) through (l) of subsection (3) of
187
     section 163.06, Florida Statutes, are redesignated as paragraphs
188
     (g) through (k), respectively, and present paragraph (g) of that
189
     subsection is amended to read:
          163.06 Miami River Commission.-
190
191
               The policy committee shall have the following powers
           (3)
192
     and duties:
193
          (g) Coordinate a joint planning area agreement between the
     Department of Community Affairs, the city, and the county under
194
195
     the provisions of s. 163.3177(11)(a), (b), and (c).
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196 Section 3. Subsection (4) of section 163.2517, Florida 197 Statutes, is amended to read:

198 163.2517 Designation of urban infill and redevelopment 199 area.-

200 (4)In order for a local government to designate an urban 201 infill and redevelopment area, it must amend its comprehensive 202 land use plan under s. 163.3187 to delineate the boundaries of 203 the urban infill and redevelopment area within the future land 204 use element of its comprehensive plan pursuant to its adopted urban infill and redevelopment plan. The state land planning 205 agency shall review the boundary delineation of the urban infill 206 207 and redevelopment area in the future land use element under s. 208 163.3184. However, an urban infill and redevelopment plan 209 adopted by a local government is not subject to review for compliance as defined by s. 163.3184(1)(b), and the local 210 211 government is not required to adopt the plan as a comprehensive 212 plan amendment. An amendment to the local comprehensive plan to 213 designate an urban infill and redevelopment area is exempt from the twice-a-year amendment limitation of s. 163.3187. 214

215 Section 4. Section 163.3161, Florida Statutes, is amended 216 to read:

217

163.3161 Short title; intent and purpose.-

(1) This part shall be known and may be cited as the
 "<u>Community</u> Local Government Comprehensive Planning and Land
 Development Regulation Act."

(2) In conformity with, and in furtherance of, the purpose
 of the Florida Environmental Land and Water Management Act of
 1972, chapter 380, It is the purpose of this act to utilize and
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strengthen the existing role, processes, and powers of local governments in the establishment and implementation of comprehensive planning programs to guide and <u>manage</u> control future development <u>consistent with the proper role of local</u> government.

(3) <u>It is the intent of this act to focus the state role</u>
 in managing growth under this act to protecting the functions of
 <u>important state resources and facilities.</u>

232 (4) It is the intent of this act that the ability of its 233 adoption is necessary so that local governments to can preserve 234 and enhance present advantages; encourage the most appropriate 235 use of land, water, and resources, consistent with the public 236 interest; overcome present handicaps; and deal effectively with 237 future problems that may result from the use and development of 238 land within their jurisdictions. Through the process of 239 comprehensive planning, it is intended that units of local 240 government can preserve, promote, protect, and improve the 241 public health, safety, comfort, good order, appearance, 242 convenience, law enforcement and fire prevention, and general 243 welfare; prevent the overcrowding of land and avoid undue 244 concentration of population; facilitate the adequate and 245 efficient provision of transportation, water, sewerage, schools, 246 parks, recreational facilities, housing, and other requirements 247 and services; and conserve, develop, utilize, and protect natural resources within their jurisdictions. 248

249 <u>(5)(4)</u> It is the intent of this act to encourage and 250 <u>ensure</u> assure cooperation between and among municipalities and 251 counties and to encourage and assure coordination of planning

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and development activities of units of local government with the planning activities of regional agencies and state government in accord with applicable provisions of law.

255 <u>(6)(5)</u> It is the intent of this act that adopted 256 comprehensive plans shall have the legal status set out in this 257 act and that no public or private development shall be permitted 258 except in conformity with comprehensive plans, or elements or 259 portions thereof, prepared and adopted in conformity with this 260 act.

261 <u>(7)(6)</u> It is the intent of this act that the activities of 262 units of local government in the preparation and adoption of 263 comprehensive plans, or elements or portions therefor, shall be 264 conducted in conformity with the provisions of this act.

265 <u>(8)(7)</u> The provisions of this act in their interpretation 266 and application are declared to be the minimum requirements 267 necessary to accomplish the stated intent, purposes, and 268 objectives of this act; to protect human, environmental, social, 269 and economic resources; and to maintain, through orderly growth 270 and development, the character and stability of present and 271 future land use and development in this state.

272 (9) (9) (8) It is the intent of the Legislature that the repeal 273 of ss. 163.160 through 163.315 by s. 19 of chapter 85-55, Laws 274 of Florida, and amendments to this part by this chapter law, 275 shall not be interpreted to limit or restrict the powers of 276 municipal or county officials, but shall be interpreted as a 277 recognition of their broad statutory and constitutional powers to plan for and regulate the use of land. It is, further, the 278 279 intent of the Legislature to reconfirm that ss. 163.3161-

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280 <u>163.3248</u> 163.3161 through 163.3215 have provided and do provide 281 the necessary statutory direction and basis for municipal and 282 county officials to carry out their comprehensive planning and 283 land development regulation powers, duties, and 284 responsibilities.

285 $(10) \frac{(9)}{(9)}$ It is the intent of the Legislature that all 286 governmental entities in this state recognize and respect 287 judicially acknowledged or constitutionally protected private 288 property rights. It is the intent of the Legislature that all rules, ordinances, regulations, and programs adopted under the 289 290 authority of this act must be developed, promulgated, 291 implemented, and applied with sensitivity for private property 292 rights and not be unduly restrictive, and property owners must 293 be free from actions by others which would harm their property. 294 Full and just compensation or other appropriate relief must be 295 provided to any property owner for a governmental action that is 296 determined to be an invalid exercise of the police power which 297 constitutes a taking, as provided by law. Any such relief must 298 be determined in a judicial action.

299 <u>(11) It is the intent of this part that the traditional</u> 300 <u>economic base of this state, agriculture, tourism, and military</u> 301 <u>presence, be recognized and protected. Further, it is the intent</u> 302 <u>of this part to encourage economic diversification, workforce</u> 303 <u>development, and community planning.</u>

304 <u>(12) It is the intent of this part that new statutory</u> 305 <u>requirements created by the Legislature will not require a local</u> 306 <u>government whose plan has been found to be in compliance with</u> 307 this part to adopt amendments implementing the new statutory

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308 requirements until the evaluation and appraisal period provided 309 in s. 163.3191, unless otherwise specified in law. However, any 310 new amendments must comply with the requirements of this part. 311 Section 5. Subsections (2) through (5) of section 312 163.3162, Florida Statutes, are renumbered as subsections (1) 313 through (4), respectively, and present subsections (1) and (5) 314 of that section are amended to read: 315 163.3162 Agricultural Lands and Practices Act.-316 (1) SHORT TITLE.-This section may be cited as the "Agricultural Lands and Practices Act." 317 318 (4) (5) AMENDMENT TO LOCAL GOVERNMENT COMPREHENSIVE PLAN.-319 The owner of a parcel of land defined as an agricultural enclave 320 under s. 163.3164(33) may apply for an amendment to the local 321 government comprehensive plan pursuant to s. 163.3184 163.3187. 322 Such amendment is presumed not to be urban sprawl as defined in 323 s. 163.3164 if it includes consistent with rule 9J-5.006(5), 324 Florida Administrative Code, and may include land uses and 325 intensities of use that are consistent with the uses and 326 intensities of use of the industrial, commercial, or residential 327 areas that surround the parcel. This presumption may be rebutted 328 by clear and convincing evidence. Each application for a 329 comprehensive plan amendment under this subsection for a parcel 330 larger than 640 acres must include appropriate new urbanism 331 concepts such as clustering, mixed-use development, the creation of rural village and city centers, and the transfer of 332 333 development rights in order to discourage urban sprawl while 334 protecting landowner rights. 335 The local government and the owner of a parcel of land (a)

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336 that is the subject of an application for an amendment shall 337 have 180 days following the date that the local government 338 receives a complete application to negotiate in good faith to reach consensus on the land uses and intensities of use that are 339 340 consistent with the uses and intensities of use of the 341 industrial, commercial, or residential areas that surround the 342 parcel. Within 30 days after the local government's receipt of 343 such an application, the local government and owner must agree 344 in writing to a schedule for information submittal, public 345 hearings, negotiations, and final action on the amendment, which 346 schedule may thereafter be altered only with the written consent 347 of the local government and the owner. Compliance with the 348 schedule in the written agreement constitutes good faith 349 negotiations for purposes of paragraph (c).

350 Upon conclusion of good faith negotiations under (b) 351 paragraph (a), regardless of whether the local government and 352 owner reach consensus on the land uses and intensities of use 353 that are consistent with the uses and intensities of use of the 354 industrial, commercial, or residential areas that surround the 355 parcel, the amendment must be transmitted to the state land 356 planning agency for review pursuant to s. 163.3184. If the local 357 government fails to transmit the amendment within 180 days after 358 receipt of a complete application, the amendment must be 359 immediately transferred to the state land planning agency for 360 such review at the first available transmittal cycle. A plan 361 amendment transmitted to the state land planning agency 362 submitted under this subsection is presumed not to be urban 363 sprawl as defined in s. 163.3164 consistent with rule _9J_

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364 5.006(5), Florida Administrative Code. This presumption may be 365 rebutted by clear and convincing evidence.

(c) If the owner fails to negotiate in good faith, a plan amendment submitted under this subsection is not entitled to the rebuttable presumption under this subsection in the negotiation and amendment process.

370 (d) Nothing within this subsection relating to
371 agricultural enclaves shall preempt or replace any protection
372 currently existing for any property located within the
373 boundaries of the following areas:

374

1. The Wekiva Study Area, as described in s. 369.316; or

375 2. The Everglades Protection Area, as defined in s.376 373.4592(2).

377 Section 6. Section 163.3164, Florida Statutes, is amended 378 to read:

379 163.3164 <u>Community Local Government Comprehensive</u> Planning 380 and Land Development Regulation Act; definitions.—As used in 381 this act:

(1) "Administration Commission" means the Governor and the
Cabinet, and for purposes of this chapter the commission shall
act on a simple majority vote, except that for purposes of
imposing the sanctions provided in s. 163.3184(8)(11),
affirmative action shall require the approval of the Governor
and at least three other members of the commission.

388 (2) "Affordable housing" has the same meaning as in s.
389 420.0004(3).

390 <u>(3) (33)</u> "Agricultural enclave" means an unincorporated, 391 undeveloped parcel that:

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392 (a) Is owned by a single person or entity;

(b) Has been in continuous use for bona fide agricultural purposes, as defined by s. 193.461, for a period of 5 years prior to the date of any comprehensive plan amendment application;

397 (c) Is surrounded on at least 75 percent of its perimeter 398 by:

399 1. Property that has existing industrial, commercial, or 400 residential development; or

401 2. Property that the local government has designated, in 402 the local government's comprehensive plan, zoning map, and 403 future land use map, as land that is to be developed for 404 industrial, commercial, or residential purposes, and at least 75 405 percent of such property is existing industrial, commercial, or 406 residential development;

(d) Has public services, including water, wastewater,
transportation, schools, and recreation facilities, available or
such public services are scheduled in the capital improvement
element to be provided by the local government or can be
provided by an alternative provider of local government
infrastructure in order to ensure consistency with applicable
concurrency provisions of s. 163.3180; and

(e) Does not exceed 1,280 acres; however, if the property is surrounded by existing or authorized residential development that will result in a density at buildout of at least 1,000 residents per square mile, then the area shall be determined to be urban and the parcel may not exceed 4,480 acres.

419

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"Antiquated subdivision" means a subdivision that was

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420	recorded or approved more than 20 years ago and that has
421	substantially failed to be built and the continued buildout of
422	the subdivision in accordance with the subdivision's zoning and
423	land use purposes would cause an imbalance of land uses and
424	would be detrimental to the local and regional economies and
425	environment, hinder current planning practices, and lead to
426	inefficient and fiscally irresponsible development patterns as
427	determined by the respective jurisdiction in which the
428	subdivision is located.
429	(5) (2) "Area" or "area of jurisdiction" means the total
430	area qualifying under the provisions of this act, whether this
431	be all of the lands lying within the limits of an incorporated
432	municipality, lands in and adjacent to incorporated
433	municipalities, all unincorporated lands within a county, or
434	areas comprising combinations of the lands in incorporated
435	municipalities and unincorporated areas of counties.
436	(6) "Capital improvement" means physical assets
437	constructed or purchased to provide, improve, or replace a
438	public facility and which are typically large scale and high in
439	cost. The cost of a capital improvement is generally
440	nonrecurring and may require multiyear financing. For the
441	purposes of this part, physical assets that have been identified
442	as existing or projected needs in the individual comprehensive
443	plan elements shall be considered capital improvements.
444	(7)-(3) "Coastal area" means the 35 coastal counties and
445	all coastal municipalities within their boundaries designated
446	coastal by the state land planning agency.
447	(8) "Compatibility" means a condition in which land uses
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448	or conditions can coexist in relative proximity to each other in
449	a stable fashion over time such that no use or condition is
450	unduly negatively impacted directly or indirectly by another use
451	or condition.
452	(9) (4) "Comprehensive plan" means a plan that meets the
453	requirements of ss. 163.3177 and 163.3178.
454	(10) "Deepwater ports" means the ports identified in s.
455	403.021(9).
456	(11) "Density" means an objective measurement of the
457	number of people or residential units allowed per unit of land,
458	such as residents or employees per acre.
459	(12) (5) "Developer" means any person, including a
460	governmental agency, undertaking any development as defined in
461	this act.
462	(13) (6) "Development" has the <u>same</u> meaning <u>as</u> given it in
463	s. 380.04.
464	(14)-(7) "Development order" means any order granting,
465	denying, or granting with conditions an application for a
466	development permit.
467	(15)-(8) "Development permit" includes any building permit,
468	zoning permit, subdivision approval, rezoning, certification,
469	special exception, variance, or any other official action of
470	local government having the effect of permitting the development
471	of land.
472	(16) (25) "Downtown revitalization" means the physical and
473	economic renewal of a central business district of a community
474	as designated by local government, and includes both downtown
475	development and redevelopment.

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476 (17) "Floodprone areas" means areas inundated during a 477 100-year flood event or areas identified by the National Flood 478 Insurance Program as an A Zone on flood insurance rate maps or 479 flood hazard boundary maps. 480 (18) "Goal" means the long-term end toward which programs 481 or activities are ultimately directed. 482 (19) (9) "Governing body" means the board of county 483 commissioners of a county, the commission or council of an incorporated municipality, or any other chief governing body of 484 485 a unit of local government, however designated, or the combination of such bodies where joint utilization of the 486 487 provisions of this act is accomplished as provided herein. (20) (10) "Governmental agency" means: 488 489 (a) The United States or any department, commission, 490 agency, or other instrumentality thereof. 491 (b) This state or any department, commission, agency, or 492 other instrumentality thereof. 493 Any local government, as defined in this section, or (C) 494 any department, commission, agency, or other instrumentality 495 thereof. 496 Any school board or other special district, authority, (d) 497 or governmental entity. 498 (21) "Intensity" means an objective measurement of the 499 extent to which land may be developed or used, including the 500 consumption or use of the space above, on, or below ground; the 501 measurement of the use of or demand on natural resources; and 502 the measurement of the use of or demand on facilities and 503 services.

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504 <u>(22)</u> "Internal trip capture" means trips generated by a 505 mixed-use project that travel from one on-site land use to 506 another on-site land use without using the external road 507 network.

508 <u>(23)</u>(11) "Land" means the earth, water, and air, above, 509 below, or on the surface, and includes any improvements or 510 structures customarily regarded as land.

511 (24) (22) "Land development regulation commission" means a 512 commission designated by a local government to develop and recommend, to the local governing body, land development 513 regulations which implement the adopted comprehensive plan and 514 515 to review land development regulations, or amendments thereto, for consistency with the adopted plan and report to the 516 517 governing body regarding its findings. The responsibilities of the land development regulation commission may be performed by 518 519 the local planning agency.

520 <u>(25)</u> "Land development regulations" means ordinances 521 enacted by governing bodies for the regulation of any aspect of 522 development and includes any local government zoning, rezoning, 523 subdivision, building construction, or sign regulations or any 524 other regulations controlling the development of land, except 525 that this definition <u>does shall</u> not apply in s. 163.3213.

526 <u>(26)(12)</u> "Land use" means the development that has 527 occurred on the land, the development that is proposed by a 528 developer on the land, or the use that is permitted or 529 permissible on the land under an adopted comprehensive plan or 530 element or portion thereof, land development regulations, or a 531 land development code, as the context may indicate.

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532	(27) "Level of service" means an indicator of the extent
533	or degree of service provided by, or proposed to be provided by,
534	a facility based on and related to the operational
535	characteristics of the facility. Level of service shall indicate
536	the capacity per unit of demand for each public facility.
537	(28) (13) "Local government" means any county or
538	municipality.
539	(29) (14) "Local planning agency" means the agency
540	designated to prepare the comprehensive plan or plan amendments
541	required by this act.
542	(30) (15) A "Newspaper of general circulation" means a
543	newspaper published at least on a weekly basis and printed in
544	the language most commonly spoken in the area within which it
545	circulates, but does not include a newspaper intended primarily
546	for members of a particular professional or occupational group,
547	a newspaper whose primary function is to carry legal notices, or
548	a newspaper that is given away primarily to distribute
549	advertising.
550	(31) "New town" means an urban activity center and
551	community designated on the future land use map of sufficient
552	size, population and land use composition to support a variety
553	of economic and social activities consistent with an urban area
554	designation. New towns shall include basic economic activities;
555	all major land use categories, with the possible exception of
556	agricultural and industrial; and a centrally provided full range
557	of public facilities and services that demonstrate internal trip
558	capture. A new town shall be based on a master development plan.
559	(32) "Objective" means a specific, measurable,
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560 <u>intermediate end that is achievable and marks progress toward a</u> 561 goal.

562 <u>(33)</u>(16) "Parcel of land" means any quantity of land 563 capable of being described with such definiteness that its 564 locations and boundaries may be established, which is designated 565 by its owner or developer as land to be used, or developed as, a 566 unit or which has been used or developed as a unit.

567 <u>(34)(17)</u> "Person" means an individual, corporation, 568 governmental agency, business trust, estate, trust, partnership, 569 association, two or more persons having a joint or common 570 interest, or any other legal entity.

571(35) "Policy" means the way in which programs and572activities are conducted to achieve an identified goal.

573 (36) (28) "Projects that promote public transportation" 574 means projects that directly affect the provisions of public 575 transit, including transit terminals, transit lines and routes, 576 separate lanes for the exclusive use of public transit services, 577 transit stops (shelters and stations), office buildings or 578 projects that include fixed-rail or transit terminals as part of 579 the building, and projects which are transit oriented and 580 designed to complement reasonably proximate planned or existing 581 public facilities.

582 <u>(37) (24)</u> "Public facilities" means major capital 583 improvements, including, but not limited to, transportation, 584 sanitary sewer, solid waste, drainage, potable water, 585 educational, parks and recreational, and health systems and 586 facilities, and spoil disposal sites for maintenance dredging 587 located in the intracoastal waterways, except for spoil disposal 588 Page 21 of 343

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CS/HB 7129, Engrossed 1 2011 588 sites owned or used by ports listed in s. 403.021(9)(b). 589 (38)(18) "Public notice" means notice as required by s. 590 125.66(2) for a county or by s. 166.041(3)(a) for a 591 municipality. The public notice procedures required in this part 592 are established as minimum public notice procedures. 593 (39) (19) "Regional planning agency" means the council created pursuant to chapter 186 agency designated by the state 594 595 land planning agency to exercise responsibilities under law in a 596 particular region of the state. 597 (40) "Seasonal population" means part-time inhabitants who use, or may be expected to use, public facilities or services, 598 599 but are not residents and includes tourists, migrant farmworkers, and other short-term and long-term visitors. 600 601 (41) (31) "Optional Sector plan" means the an optional 602 process authorized by s. 163.3245 in which one or more local 603 governments engage in long-term planning for a large area and by 604 agreement with the state land planning agency are allowed to 605 address regional development-of-regional-impact issues through 606 adoption of detailed specific area plans within the planning 607 area within certain designated geographic areas identified in 608 the local comprehensive plan as a means of fostering innovative planning and development strategies in s. 163.3177(11)(a) and 609 610 (b), furthering the purposes of this part and part I of chapter 611 380, reducing overlapping data and analysis requirements, protecting regionally significant resources and facilities, and 612 addressing extrajurisdictional impacts. The term includes an 613 optional sector plan that was adopted before the effective date 614 615 of this act.

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616 <u>(42)(20)</u> "State land planning agency" means the Department 617 of Community Affairs. 618 (43)(21) "Structure" has the same meaning as in given it

619 by s. 380.031(19).

620 (44) "Suitability" means the degree to which the existing
 621 <u>characteristics and limitations of land and water are compatible</u>
 622 with a proposed use or development.

623 (45) "Transit-oriented development" means a project or 624 projects, in areas identified in a local government comprehensive plan, that is or will be served by existing or 625 planned transit service. These designated areas shall be 626 627 compact, moderate to high density developments, of mixed-use character, interconnected with other land uses, bicycle and 628 629 pedestrian friendly, and designed to support frequent transit service operating through, collectively or separately, rail, 630 631 fixed guideway, streetcar, or bus systems on dedicated 632 facilities or available roadway connections.

633 (46)(30) "Transportation corridor management" means the 634 coordination of the planning of designated future transportation 635 corridors with land use planning within and adjacent to the 636 corridor to promote orderly growth, to meet the concurrency 637 requirements of this chapter, and to maintain the integrity of 638 the corridor for transportation purposes.

639 <u>(47)(27)</u> "Urban infill" means the development of vacant 640 parcels in otherwise built-up areas where public facilities such 641 as sewer systems, roads, schools, and recreation areas are 642 already in place and the average residential density is at least 643 five dwelling units per acre, the average nonresidential

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644 intensity is at least a floor area ratio of 1.0 and vacant, 645 developable land does not constitute more than 10 percent of the 646 area.

(48) (26) "Urban redevelopment" means demolition and
 reconstruction or substantial renovation of existing buildings
 or infrastructure within urban infill areas, existing urban
 service areas, or community redevelopment areas created pursuant
 to part III.

(49) (29) "Urban service area" means built-up areas 652 653 identified in the comprehensive plan where public facilities and 654 services, including, but not limited to, central water and sewer 655 capacity and roads, are already in place or are identified in 656 the capital improvements element. The term includes any areas 657 identified in the comprehensive plan as urban service areas, regardless of local government limitation committed in the first 658 659 3 years of the capital improvement schedule. In addition, for 660 counties that qualify as dense urban land areas under subsection 661 (34), the nonrural area of a county which has adopted into the 662 county charter a rural area designation or areas identified in 663 the comprehensive plan as urban service areas or urban growth 664 boundaries on or before July 1, 2009, are also urban service areas under this definition. 665

666 (50) "Urban sprawl" means a development pattern 667 characterized by low density, automobile-dependent development 668 with either a single use or multiple uses that are not 669 functionally related, requiring the extension of public 670 facilities and services in an inefficient manner, and failing to 671 provide a clear separation between urban and rural uses.

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699	energin, anten hab a populación el ac icabe i milition.
698	therein, which has a population of at least 1 million.
697	(c) A county, including the municipalities located
696	square mile of land area; or
695	therein, which has an average of at least 1,000 people per
694	(b) A county, including the municipalities located
693	population of at least 5,000;
692	people per square mile of land area and a minimum total
691	(a) A municipality that has an average of at least 1,000
690	(34) "Dense urban land area" means:
689	improvements are not concurrent as required by s. 163.3180.
688	the end of the planning period even if in a particular year such
687	level-of-service standards will be achieved and maintained by
686	capital improvements schedule if it can be demonstrated that the
685	facilities throughout the planning period addressed by the
684	deemed financially feasible for transportation and school
683	schedule of capital improvements. A comprehensive plan shall be
682	achieved and maintained within the period covered by the 5-year
681	necessary to ensure that adopted level-of-service standards are
680	the capital improvements identified in the comprehensive plan
679	contributions, which are adequate to fund the projected costs of
678	federal funds, tax revenues, impact fees, and developer
677	capital improvements, such as ad valorem taxes, bonds, state and
676	and 5, of a 5-year capital improvement schedule for financing
675	available from committed or planned funding sources for years 4
674	committed funding sources for the first 3 years, or will be
673	revenues are currently available or will be available from
672	(32) "Financial feasibility" means that sufficient

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700 The Office of Economic and Demographic Research within the 701 Legislature shall annually calculate the population and density 702 criteria needed to determine which jurisdictions qualify as 703 dense urban land areas by using the most recent land area data 704 from the decennial census conducted by the Bureau of the Census 705 of the United States Department of Commerce and the latest 706 available population estimates determined pursuant to 707 186.901. If any local government has had an annexation, 708 contraction, or new incorporation, the Office of Economic and 709 Demographic Research shall determine the population density using the new jurisdictional boundaries as recorded in 710 711 accordance with s. 171.091. The Office of Economic and 712 Demographic Research shall submit to the state land planning 713 agency a list of jurisdictions that meet the total population 714 and density criteria necessary for designation as a dense urban 715 land area by July 1, 2009, and every year thereafter. The state 716 land planning agency shall publish the list of jurisdictions on 717 its Internet website within 7 days after the list is received. 718 The designation of jurisdictions that qualify or do not qualify 719 as a dense urban land area is effective upon publication on the 720 state land planning agency's Internet website. 721 Section 7. Section 163.3167, Florida Statutes, is amended 722 to read: 723 163.3167 Scope of act.-The several incorporated municipalities and counties 724 (1)

724 (1) The several incorporated municipalities and countre 725 shall have power and responsibility:

(a) To plan for their future development and growth.
(b) To adopt and amend comprehensive plans, or elements or Page 26 of 343

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735

728 portions thereof, to guide their future development and growth.

(c) To implement adopted or amended comprehensive plans by the adoption of appropriate land development regulations or elements thereof.

(d) To establish, support, and maintain administrative
instruments and procedures to carry out the provisions and
purposes of this act.

The powers and authority set out in this act may be employed by municipalities and counties individually or jointly by mutual agreement in accord with the provisions of this act and in such combinations as their common interests may dictate and require.

740 (2)Each local government shall maintain prepare a 741 comprehensive plan of the type and in the manner set out in this 742 part or prepare amendments to its existing comprehensive plan to 743 conform it to the requirements of this part and in the manner 744 set out in this part. In accordance with s. 163.3184, each local 745 government shall submit to the state land planning agency its 746 complete proposed comprehensive plan or its complete 747 comprehensive plan as proposed to be amended.

748 (3) When a local government has not prepared all of 749 required elements or has not amended its plan as required by 750 subsection (2), the regional planning agency having 751 responsibility for the area in which the local government lies 752 shall prepare and adopt by rule, pursuant to chapter 120, the 753 missing elements or adopt by rule amendments to the existing 754 plan in accordance with this act by July 1, 1989, or within 1 755 year after the dates specified or provided in subsection (2)and Page 27 of 343

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756 the state land planning agency review schedule, whichever is 757 later. The regional planning agency shall provide at least 90 758 days' written notice to any local government whose plan it is 759 required by this subsection to prepare, prior to initiating the 760 planning process. At least 90 days before the adoption by the 761 regional planning agency of a comprehensive plan, or element or 762 portion thereof, pursuant to this subsection, the regional 763 planning agency shall transmit a copy of the proposed 764 comprehensive plan, or element or portion thereof, to the local 765 government and the state land planning agency for written 766 comment. The state land planning agency shall review and comment 767 on such plan, or element or portion thereof, in accordance with 768 s. 163.3184(6). Section 163.3184(6), (7), and (8) shall be 769 applicable to the regional planning agency as if it were a 770 governing body. Existing comprehensive plans shall remain in 771 effect until they are amended pursuant to subsection (2), this subsection, s. 163.3187, or s. 163.3189. 772

773 (3) (4) A municipality established after the effective date 774 of this act shall, within 1 year after incorporation, establish 775 a local planning agency, pursuant to s. 163.3174, and prepare 776 and adopt a comprehensive plan of the type and in the manner set 777 out in this act within 3 years after the date of such 778 incorporation. A county comprehensive plan shall be deemed 779 controlling until the municipality adopts a comprehensive plan in accord with the provisions of this act. If, upon the 780 expiration of the 3-year time limit, the municipality has not 781 adopted a comprehensive plan, the regional planning agency shall 782 783 prepare and adopt a comprehensive plan for such municipality. Page 28 of 343

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784 <u>(4) (5)</u> Any comprehensive plan, or element or portion 785 thereof, adopted pursuant to the provisions of this act, which 786 but for its adoption after the deadlines established pursuant to 787 previous versions of this act would have been valid, shall be 788 valid.

789 (6) When a regional planning agency is required to prepare 790 or amend a comprehensive plan, or element or portion thereof, 791 pursuant to subsections (3) and (4), the regional planning 792 agency and the local government may agree to a method of 793 compensating the regional planning agency for any verifiable, 794 direct costs incurred. If an agreement is not reached within 6 795 months after the date the regional planning agency assumes 796 planning responsibilities for the local government pursuant to subsections (3) and (4) or by the time the plan or element, or 797 798 portion thereof, is completed, whichever is earlier, the 799 regional planning agency shall file invoices for verifiable, 800 direct costs involved with the governing body. Upon the failure 801 of the local government to pay such invoices within 90 days, the 802 regional planning agency may, upon filing proper vouchers with 803 the Chief Financial Officer, request payment by the Chief Financial Officer from unencumbered revenue or other tax sharing 804 805 funds due such local government from the state for work actually 806 performed, and the Chief Financial Officer shall pay such 807 vouchers; however, the amount of such payment shall not exceed 808 50 percent of such funds due such local government in any one 809 year. 810 (7) A local government that is being requested to pay

811 costs may seek an administrative hearing pursuant to ss. 120.569 Page 29 of 343

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and 120.57 to challenge the amount of costs and to determine if the statutory prerequisites for payment have been complied with. Final agency action shall be taken by the state land planning agency. Payment shall be withheld as to disputed amounts until proceedings under this subsection have been completed.

817 <u>(5)(8)</u> Nothing in this act shall limit or modify the 818 rights of any person to complete any development that has been 819 authorized as a development of regional impact pursuant to 820 chapter 380 or who has been issued a final local development 821 order and development has commenced and is continuing in good 822 faith.

823 <u>(6)(9)</u> The Reedy Creek Improvement District shall exercise 824 the authority of this part as it applies to municipalities, 825 consistent with the legislative act under which it was 826 established, for the total area under its jurisdiction.

827 <u>(7)(10)</u> Nothing in this part shall supersede any provision 828 of ss. 341.8201-341.842.

829 (11) Each local government is encouraged to articulate a 830 vision of the future physical appearance and qualities of its 831 community as a component of its local comprehensive plan. The 832 vision should be developed through a collaborative planning 833 process with meaningful public participation and shall be 834 adopted by the governing body of the jurisdiction. Neighboring 835 communities, especially those sharing natural resources or physical or economic infrastructure, are encouraged to create 836 837 collective visions for greater-than-local areas. Such collective 838 visions shall apply in each city or county only to the extent 839 that each local government chooses to make them applicable. The Page 30 of 343

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840 state land planning agency shall serve as a clearinghouse for 841 creating a community vision of the future and may utilize the 842 Growth Management Trust Fund, created by s. 186.911, to provide 843 grants to help pay the costs of local visioning programs. When a 844 local vision of the future has been created, a local government 845 should review its comprehensive plan, land development 846 regulations, and capital improvement program to ensure that 847 these instruments will help to move the community toward its 848 vision in a manner consistent with this act and with the state 849 comprehensive plan. A local or regional vision must be 850 consistent with the state vision, when adopted, and be 851 internally consistent with the local or regional plan of which 852 it is a component. The state land planning agency shall not 853 adopt minimum criteria for evaluating or judging the form or 854 content of a local or regional vision.

855 <u>(8)(12)</u> An initiative or referendum process in regard to 856 any development order or in regard to any local comprehensive 857 plan amendment or map amendment that affects five or fewer 858 parcels of land is prohibited.

859 (9)(13) Each local government shall address in its 860 comprehensive plan, as enumerated in this chapter, the water 861 supply sources necessary to meet and achieve the existing and 862 projected water use demand for the established planning period, 863 considering the applicable plan developed pursuant to s. 864 373.709.

865 <u>(10) (14) (a)</u> If a local government grants a development 866 order pursuant to its adopted land development regulations and 867 the order is not the subject of a pending appeal and the

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868	timeframe for filing an appeal has expired, the development
869	order may not be invalidated by a subsequent judicial
870	determination that such land development regulations, or any
871	portion thereof that is relevant to the development order, are
872	invalid because of a deficiency in the approval standards.
873	(b) This subsection does not preclude or affect the timely
874	institution of any other remedy available at law or equity,
875	including a common law writ of certiorari proceeding pursuant to
876	Rule 9.190, Florida Rules of Appellate Procedure, or an original
877	proceeding pursuant to s. 163.3215, as applicable.
878	(c) This subsection applies retroactively to any
879	development order granted on or after January 1, 2002.
880	Section 8. Section 163.3168, Florida Statutes, is created
881	to read:
882	163.3168 Planning innovations and technical assistance
883	(1) The Legislature recognizes the need for innovative
884	planning and development strategies to promote a diverse economy
885	and vibrant rural and urban communities, while protecting
886	environmentally sensitive areas. The Legislature further
887	recognizes the substantial advantages of innovative approaches
888	to development directed to meet the needs of urban, rural, and
889	suburban areas.
890	(2) Local governments are encouraged to apply innovative
891	planning tools, including, but not limited to, visioning, sector
892	planning, and rural land stewardship area designations to
893	address future new development areas, urban service area
894	designations, urban growth boundaries, and mixed-use, high-
895	density development in urban areas.
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896	(3) The state land planning agency shall help communities
897	find creative solutions to fostering vibrant, healthy
898	communities, while protecting the functions of important state
899	resources and facilities. The state land planning agency and all
900	other appropriate state and regional agencies may use various
901	means to provide direct and indirect technical assistance within
902	available resources. If plan amendments may adversely impact
903	important state resources or facilities, upon request by the
904	local government, the state land planning agency shall
905	coordinate multi-agency assistance, if needed, in developing an
906	amendment to minimize impacts on such resources or facilities.
907	Section 9. Subsection (4) of section 163.3171, Florida
908	Statutes, is amended to read:
909	163.3171 Areas of authority under this act
910	(4) The state land planning agency and a Local governments
911	<u>may</u> government shall have the power to enter into agreements
912	with each other and to agree together to enter into agreements
913	with a landowner, developer, or governmental agency as may be
914	necessary or desirable to effectuate the provisions and purposes
915	of ss. 163.3177(6)(h) <u>,</u> and (11)(a), (b), and (c), and 163.3245 <u>,</u>
916	and 163.3248. It is the Legislature's intent that joint
917	agreements entered into under the authority of this section be
918	liberally, broadly, and flexibly construed to facilitate
919	intergovernmental cooperation between cities and counties and to
920	encourage planning in advance of jurisdictional changes. Joint
921	agreements, executed before or after the effective date of this
922	act, include, but are not limited to, agreements that
923	contemplate municipal adoption of plans or plan amendments for
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924 lands in advance of annexation of such lands into the 925 municipality, and may permit municipalities and counties to 926 exercise nonexclusive extrajurisdictional authority within 927 incorporated and unincorporated areas. The state land planning 928 agency may not interpret, invalidate, or declare inoperative 929 such joint agreements, and the validity of joint agreements may 930 not be a basis for finding plans or plan amendments not in 931 compliance pursuant to chapter law. 932 Section 10. Subsection (1) of section 163.3174, Florida 933 Statutes, is amended to read: 934 163.3174 Local planning agency.-935 The governing body of each local government, (1)936 individually or in combination as provided in s. 163.3171, shall 937 designate and by ordinance establish a "local planning agency," unless the agency is otherwise established by law. 938 939 Notwithstanding any special act to the contrary, all local 940 planning agencies or equivalent agencies that first review 941 rezoning and comprehensive plan amendments in each municipality 942 and county shall include a representative of the school district 943 appointed by the school board as a nonvoting member of the local 944 planning agency or equivalent agency to attend those meetings at 945 which the agency considers comprehensive plan amendments and 946 rezonings that would, if approved, increase residential density 947 on the property that is the subject of the application. However, 948 this subsection does not prevent the governing body of the local government from granting voting status to the school board 949 member. The governing body may designate itself as the local 950 951 planning agency pursuant to this subsection with the addition of

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952 a nonvoting school board representative. The governing body 953 shall notify the state land planning agency of the establishment 954 of its local planning agency. All local planning agencies shall 955 provide opportunities for involvement by applicable community 956 college boards, which may be accomplished by formal 957 representation, membership on technical advisory committees, or 958 other appropriate means. The local planning agency shall prepare 959 the comprehensive plan or plan amendment after hearings to be 960 held after public notice and shall make recommendations to the governing body regarding the adoption or amendment of the plan. 961 962 The agency may be a local planning commission, the planning 963 department of the local government, or other instrumentality, including a countywide planning entity established by special 964 965 act or a council of local government officials created pursuant to s. 163.02, provided the composition of the council is fairly 966 967 representative of all the governing bodies in the county or 968 planning area; however:

969 (a) If a joint planning entity is in existence on the 970 effective date of this act which authorizes the governing bodies 971 to adopt and enforce a land use plan effective throughout the 972 joint planning area, that entity shall be the agency for those 973 local governments until such time as the authority of the joint 974 planning entity is modified by law.

975 (b) In the case of chartered counties, the planning 976 responsibility between the county and the several municipalities 977 therein shall be as stipulated in the charter.

978 Section 11. Subsections (5), (6), and (9) of section 979 163.3175, Florida Statutes, are amended to read:

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980 163.3175 Legislative findings on compatibility of 981 development with military installations; exchange of information 982 between local governments and military installations.-The commanding officer or his or her designee may 983 (5) 984 provide comments to the affected local government on the impact 985 such proposed changes may have on the mission of the military 986 installation. Such comments may include: 987 If the installation has an airfield, whether such (a) 988 proposed changes will be incompatible with the safety and noise standards contained in the Air Installation Compatible Use Zone 989 990 (AICUZ) adopted by the military installation for that airfield; 991 Whether such changes are incompatible with the (b) 992 Installation Environmental Noise Management Program (IENMP) of the United States Army; 993 994 Whether such changes are incompatible with the (C) 995 findings of a Joint Land Use Study (JLUS) for the area if one 996 has been completed; and 997 Whether the military installation's mission will be (d) 998 adversely affected by the proposed actions of the county or 999 affected local government. 1000 1001 The commanding officer's comments, underlying studies, and 1002 reports provided pursuant to paragraphs (a)-(c) are not binding 1003 on the local government. 1004 The affected local government shall take into (6) 1005 consideration any comments provided by the commanding officer or his or her designee pursuant to subsection (4) and must also be 1006 1007 sensitive to private property rights and not be unduly

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1008 <u>restrictive on those rights</u>. The affected local government shall 1009 forward a copy of any comments regarding comprehensive plan 1010 amendments to the state land planning agency.

1011 If a local government, as required under s. (9) 1012 163.3177(6)(a), does not adopt criteria and address 1013 compatibility of lands adjacent to or closely proximate to 1014 existing military installations in its future land use plan 1015 element by June 30, 2012, the local government, the military 1016 installation, the state land planning agency, and other parties as identified by the regional planning council, including, but 1017 1018 not limited to, private landowner representatives, shall enter 1019 into mediation conducted pursuant to s. 186.509. If the local 1020 government comprehensive plan does not contain criteria 1021 addressing compatibility by December 31, 2013, the agency may notify the Administration Commission. The Administration 1022 1023 Commission may impose sanctions pursuant to s. 163.3184(8) (11). 1024 Any local government that amended its comprehensive plan to 1025 address military installation compatibility requirements after 1026 2004 and was found to be in compliance is deemed to be in 1027 compliance with this subsection until the local government 1028 conducts its evaluation and appraisal review pursuant to s. 1029 163.3191 and determines that amendments are necessary to meet 1030 updated general law requirements. 1031 Section 12. Section 163.3177, Florida Statutes, is amended to read: 1032 1033 163.3177 Required and optional elements of comprehensive 1034 plan; studies and surveys.-1035 The comprehensive plan shall provide the consist of (1)Page 37 of 343

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1036 materials in such descriptive form, written or graphic, as may be appropriate to the prescription of principles, guidelines, 1037 and standards, and strategies for the orderly and balanced 1038 1039 future economic, social, physical, environmental, and fiscal 1040 development of the area that reflects community commitments to 1041 implement the plan and its elements. These principles and 1042 strategies shall quide future decisions in a consistent manner 1043 and shall contain programs and activities to ensure 1044 comprehensive plans are implemented. The sections of the 1045 comprehensive plan containing the principles and strategies, 1046 generally provided as goals, objectives, and policies, shall 1047 describe how the local government's programs, activities, and 1048 land development regulations will be initiated, modified, or 1049 continued to implement the comprehensive plan in a consistent manner. It is not the intent of this part to require the 1050 1051 inclusion of implementing regulations in the comprehensive plan 1052 but rather to require identification of those programs, 1053 activities, and land development regulations that will be part 1054 of the strategy for implementing the comprehensive plan and the 1055 principles that describe how the programs, activities, and land 1056 development regulations will be carried out. The plan shall 1057 establish meaningful and predictable standards for the use and 1058 development of land and provide meaningful guidelines for the 1059 content of more detailed land development and use regulations. 1060 The comprehensive plan shall consist of elements as (a) 1061 described in this section, and may include optional elements. 1062 (b) A local government may include, as part of its adopted 1063 plan, documents adopted by reference but not incorporated

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1064	verbatim into the plan. The adoption by reference must identify
1065	the title and author of the document and indicate clearly what
1066	provisions and edition of the document is being adopted.
1067	(c) The format of these principles and guidelines is at
1068	the discretion of the local government, but typically is
1069	expressed in goals, objectives, policies, and strategies.
1070	(d) The comprehensive plan shall identify procedures for
1071	monitoring, evaluating, and appraising implementation of the
1072	plan.
1073	(e) When a federal, state, or regional agency has
1074	implemented a regulatory program, a local government is not
1075	required to duplicate or exceed that regulatory program in its
1076	local comprehensive plan.
1077	(f) All mandatory and optional elements of the
1078	comprehensive plan and plan amendments shall be based upon
1079	relevant and appropriate data and an analysis by the local
1080	government that may include, but not be limited to, surveys,
1081	studies, community goals and vision, and other data available at
1082	the time of adoption of the comprehensive plan or plan
1083	amendment. To be based on data means to react to it in an
1084	appropriate way and to the extent necessary indicated by the
1085	data available on that particular subject at the time of
1086	adoption of the plan or plan amendment at issue.
1087	1. Surveys, studies, and data utilized in the preparation
1088	of the comprehensive plan may not be deemed a part of the
1089	comprehensive plan unless adopted as a part of it. Copies of
1090	such studies, surveys, data, and supporting documents for
1091	proposed plans and plan amendments shall be made available for
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1092	public inspection, and copies of such plans shall be made
1093	available to the public upon payment of reasonable charges for
1094	reproduction. Support data or summaries are not subject to the
1095	compliance review process, but the comprehensive plan must be
1096	clearly based on appropriate data. Support data or summaries may
1097	be used to aid in the determination of compliance and
1098	consistency.
1099	2. Data must be taken from professionally accepted
1100	sources. The application of a methodology utilized in data
1101	collection or whether a particular methodology is professionally
1102	accepted may be evaluated. However, the evaluation may not
1103	include whether one accepted methodology is better than another.
1104	Original data collection by local governments is not required.
1105	However, local governments may use original data so long as
1106	methodologies are professionally accepted.
1107	3. The comprehensive plan shall be based upon resident and
1108	seasonal population estimates and projections, which shall
1109	either be those provided by the University of Florida's Bureau
1110	of Economic and Business Research or generated by the local
1111	government based upon a professionally acceptable methodology.
1112	The plan must be based on at least the minimum amount of land
1113	required to accommodate the medium projections of the University
1114	of Florida's Bureau of Economic and Business Research for at
1115	least a 10-year planning period unless otherwise limited under
1116	s. 380.05, including related rules of the Administration
1117	Commission.
1118	(2) Coordination of the several elements of the local
1119	comprehensive plan shall be a major objective of the planning
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1120 process. The several elements of the comprehensive plan shall be 1121 consistent. Where data is relevant to several elements, 1122 consistent data shall be used, including population estimates 1123 and projections unless alternative data can be justified for a 1124 plan amendment through new supporting data and analysis. Each 1125 map depicting future conditions must reflect the principles, 1126 quidelines, and standards within all elements and each such map 1127 must be contained within the comprehensive plan, and the 1128 comprehensive plan shall be financially feasible. Financial 1129 feasibility shall be determined using professionally accepted 1130 methodologies and applies to the 5-year planning period, except 1131 in the case of a long-term transportation or school concurrency 1132 management system, in which case a 10-year or 15-year period 1133 applies.

(3) (a) The comprehensive plan shall contain a capital improvements element designed to consider the need for and the location of public facilities in order to encourage the efficient use of such facilities and set forth:

1138 1. A component that outlines principles for construction, 1139 extension, or increase in capacity of public facilities, as well 1140 as a component that outlines principles for correcting existing 1141 public facility deficiencies, which are necessary to implement 1142 the comprehensive plan. The components shall cover at least a 5-1143 year period.

1144 2. Estimated public facility costs, including a 1145 delineation of when facilities will be needed, the general 1146 location of the facilities, and projected revenue sources to 1147 fund the facilities.

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1151

1148 3. Standards to ensure the availability of public 1149 facilities and the adequacy of those facilities <u>to meet</u> 1150 established <u>including</u> acceptable levels of service.

4. Standards for the management of debt.

1152 4.5. A schedule of capital improvements which includes any publicly funded projects of federal, state, or local government, 1153 1154 and which may include privately funded projects for which the 1155 local government has no fiscal responsibility. Projects $_{\mathcal{T}}$ 1156 necessary to ensure that any adopted level-of-service standards 1157 are achieved and maintained for the 5-year period must be 1158 identified as either funded or unfunded and given a level of 1159 priority for funding. For capital improvements that will be 1160 funded by the developer, financial feasibility shall be 1161 demonstrated by being guaranteed in an enforceable development 1162 agreement or interlocal agreement pursuant to paragraph (10) (h), 1163 or other enforceable agreement. These development agreements and interlocal agreements shall be reflected in the schedule of 1164 1165 capital improvements if the capital improvement is necessary to 1166 serve development within the 5-year schedule. If the local 1167 government uses planned revenue sources that require referenda 1168 or other actions to secure the revenue source, the plan must, 1169 the event the referenda are not passed or actions do not secure 1170 the planned revenue source, identify other existing revenue 1171 sources that will be used to fund the capital projects or 1172 otherwise amend the plan to ensure financial feasibility. 1173

1173 <u>5.6.</u> The schedule must include transportation improvements 1174 included in the applicable metropolitan planning organization's 1175 transportation improvement program adopted pursuant to s.

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1176 339.175(8) to the extent that such improvements are relied upon 1177 to ensure concurrency and financial feasibility. The schedule 1178 must also be coordinated with the applicable metropolitan 1179 planning organization's long-range transportation plan adopted 1180 pursuant to s. 339.175(7).

1181 (b) 1. The capital improvements element must be reviewed by 1182 the local government on an annual basis. Modifications and modified as necessary in accordance with s. 163.3187 or s. 1183 1184 163.3189 in order to update the maintain a financially feasible 1185 5-year capital improvement schedule of capital improvements. 1186 Corrections and modifications concerning costs; revenue sources; 1187 or acceptance of facilities pursuant to dedications which are 1188 consistent with the plan may be accomplished by ordinance and 1189 may shall not be deemed to be amendments to the local 1190 comprehensive plan. A copy of the ordinance shall be transmitted 1191 to the state land planning agency. An amendment to the 1192 comprehensive plan is required to update the schedule on an 1193 annual basis or to eliminate, defer, or delay the construction 1194 for any facility listed in the 5-year schedule. All public 1195 facilities must be consistent with the capital improvements 1196 element. The annual update to the capital improvements element 1197 of the comprehensive plan need not comply with the financial 1198 feasibility requirement until December 1, 2011. Thereafter, a 1199 local government may not amend its future land use map, except 1200 for plan amendments to meet new requirements under this part and 1201 emergency amendments pursuant to s. 163.3187(1)(a), after 1202 December 1, 2011, and every year thereafter, unless and until 1203 local government has adopted the annual update and it has Page 43 of 343

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1204 been transmitted to the state land planning agency.

1205 2. Capital improvements element amendments adopted after 1206 the effective date of this act shall require only a single 1207 public hearing before the governing board which shall be an 1208 adoption hearing as described in s. 163.3184(7). Such amendments 1209 are not subject to the requirements of s. 163.3184(3)-(6).

1210 (c) If the local government does not adopt the required 1211 annual update to the schedule of capital improvements, the state 1212 land planning agency must notify the Administration Commission. 1213 A local government that has a demonstrated lack of commitment to 1214 meeting its obligations identified in the capital improvements 1215 element may be subject to sanctions by the Administration 1216 Commission pursuant to s. 163.3184(11).

1217 (d) If a local government adopts a long-term concurrency 1218 management system pursuant to s. 163.3180(9), it must also adopt 1219 a long-term capital improvements schedule covering up to a 10-1220 year or 15-year period, and must update the long-term schedule 1221 annually. The long-term schedule of capital improvements must be 1222 financially feasible.

1223 (e) At the discretion of the local government and 1224 notwithstanding the requirements of this subsection, a 1225 comprehensive plan, as revised by an amendment to the plan's 1226 future land use map, shall be deemed to be financially feasible 1227 and to have achieved and maintained level-of-service standards as required by this section with respect to transportation 1228 facilities if the amendment to the future land use map is 1229 1230 supported by a: 1231 1. Condition in a development order for a development of Page 44 of 343

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1232 regional impact or binding agreement that addresses
1233 proportionate-share mitigation consistent with s. 163.3180(12);
1234 or

1235 2. Binding agreement addressing proportionate fair-share 1236 mitigation consistent with s. 163.3180(16)(f) and the property 1237 subject to the amendment to the future land use map is located 1238 within an area designated in a comprehensive plan for urban 1239 infill, urban redevelopment, downtown revitalization, urban infill and redevelopment, or an urban service area. The binding 1240 1241 agreement must be based on the maximum amount of development 1242 identified by the future land use map amendment or as may be 1243 otherwise restricted through a special area plan policy or map 1244 notation in the comprehensive plan.

1245 (f) A local government's comprehensive plan and plan 1246 amendments for land uses within all transportation concurrency 1247 exception areas that are designated and maintained in accordance 1248 with s. 163.3180(5) shall be deemed to meet the requirement to 1249 achieve and maintain level-of-service standards for 1250 transportation.

1251 (4) (a) Coordination of the local comprehensive plan with 1252 the comprehensive plans of adjacent municipalities, the county, 1253 adjacent counties, or the region; with the appropriate water 1254 management district's regional water supply plans approved 1255 pursuant to s. 373.709; and with adopted rules pertaining to designated areas of critical state concern; and with the state 1256 1257 comprehensive plan shall be a major objective of the local 1258 comprehensive planning process. To that end, in the preparation 1259 of a comprehensive plan or element thereof, and in the

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1260 comprehensive plan or element as adopted, the governing body 1261 shall include a specific policy statement indicating the 1262 relationship of the proposed development of the area to the 1263 comprehensive plans of adjacent municipalities, the county, 1264 adjacent counties, or the region and to the state comprehensive 1265 plan, as the case may require and as such adopted plans or plans 1266 in preparation may exist.

(b) When all or a portion of the land in a local government jurisdiction is or becomes part of a designated area of critical state concern, the local government shall clearly identify those portions of the local comprehensive plan that shall be applicable to the critical area and shall indicate the relationship of the proposed development of the area to the rules for the area of critical state concern.

(5) (a) Each local government comprehensive plan must include at least two planning periods, one covering at least the first 5-year period occurring after the plan's adoption and one covering at least a 10-year period. <u>Additional planning periods</u> for specific components, elements, land use amendments, or <u>projects shall be permissible and accepted as part of the</u> planning process.

(b) The comprehensive plan and its elements shall contain guidelines or policies policy recommendations for the implementation of the plan and its elements.

1284 (6) In addition to the requirements of subsections (1)-(5) 1285 and (12), the comprehensive plan shall include the following 1286 elements:

1287

(a) A future land use plan element designating proposed Page 46 of 343

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1288 future general distribution, location, and extent of the uses of 1289 land for residential uses, commercial uses, industry, 1290 agriculture, recreation, conservation, education, public 1291 buildings and grounds, other public facilities, and other 1292 categories of the public and private uses of land. The 1293 approximate acreage and the general range of density or 1294 intensity of use shall be provided for the gross land area 1295 included in each existing land use category. The element shall 1296 establish the long-term end toward which land use programs and activities are ultimately directed. Counties are encouraged to 1297 1298 designate rural land stewardship areas, pursuant to paragraph 1299 (11) (d), as overlays on the future land use map.

1300 <u>1.</u> Each future land use category must be defined in terms 1301 of uses included, and must include standards to be followed in 1302 the control and distribution of population densities and 1303 building and structure intensities. The proposed distribution, 1304 location, and extent of the various categories of land use shall 1305 be shown on a land use map or map series which shall be 1306 supplemented by goals, policies, and measurable objectives.

1307 <u>2.</u> The future land use plan <u>and plan amendments</u> shall be 1308 based upon surveys, studies, and data regarding the area, <u>as</u> 1309 <u>applicable</u>, including:

1310 <u>a.</u> The amount of land required to accommodate anticipated 1311 growth.;

1312b.The projected residential and seasonal population of1313the area..+

1314 <u>c.</u> The character of undeveloped land. \div

1315 <u>d.</u> The availability of water supplies, public facilities, Page 47 of 343

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1316 and services.+

1317 <u>e.</u> The need for redevelopment, including the renewal of
1318 blighted areas and the elimination of nonconforming uses which
1319 are inconsistent with the character of the community.;

1320 <u>f.</u> The compatibility of uses on lands adjacent to or 1321 closely proximate to military installations.;

1322g. The compatibility of uses on lands adjacent to an1323airport as defined in s. 330.35 and consistent with s. 333.02.+

1324 <u>h.</u> The discouragement of urban sprawl.; energy-efficient 1325 land use patterns accounting for existing and future electric 1326 power generation and transmission systems; greenhouse gas 1327 reduction strategies; and, in rural communities,

1328 <u>i.</u> The need for job creation, capital investment, and 1329 economic development that will strengthen and diversify the 1330 community's economy.

1331 j. The need to modify land uses and development patterns 1332 within antiquated subdivisions. The future land use plan may 1333 designate areas for future planned development use involving 1334 combinations of types of uses for which special regulations may 1335 be necessary to ensure development in accord with the principles 1336 and standards of the comprehensive plan and this act.

13373. The future land use plan element shall include criteria1338to be used to:

1339 <u>a.</u> Achieve the compatibility of lands adjacent or closely
1340 proximate to military installations, considering factors
1341 identified in s. 163.3175(5).-, and

1342 <u>b. Achieve the compatibility of</u> lands adjacent to an 1343 airport as defined in s. 330.35 and consistent with s. 333.02. Page 48 of 343

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	CS/HB 7129, Engrossed 1 2011
1344	c. Encourage preservation of recreational and commercial
1345	working waterfronts for water dependent uses in coastal
1346	communities.
1347	d. Encourage the location of schools proximate to urban
1348	residential areas to the extent possible.
1349	e. Coordinate future land uses with the topography and
1350	soil conditions, and the availability of facilities and
1351	services.
1352	f. Ensure the protection of natural and historic
1353	resources.
1354	g. Provide for the compatibility of adjacent land uses.
1355	h. Provide guidelines for the implementation of mixed use
1356	development including the types of uses allowed, the percentage
1357	distribution among the mix of uses, or other standards, and the
1358	density and intensity of each use.
1359	4. In addition, for rural communities, The amount of land
1360	designated for future planned <u>uses</u> industrial use shall provide
1361	a balance of uses that foster vibrant, viable communities and
1362	economic development opportunities and address outdated
1363	development patterns, such as antiquated subdivisions. The
1364	amount of land designated for future land uses should allow the
1365	operation of real estate markets to provide adequate choices for
1366	permanent and seasonal residents and business and be based upon
1367	surveys and studies that reflect the need for job creation,
1368	capital investment, and the necessity to strengthen and
1369	diversify the local economies, and may not be limited solely by
1370	the projected population of the rural community . <u>The element</u>
1371	shall accommodate at least the minimum amount of land required

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1372 <u>to accommodate the medium projections of the University of</u> 1373 <u>Florida's Bureau of Economic and Business Research for at least</u> 1374 <u>a 10-year planning period unless otherwise limited under s.</u> 1375 <u>380.05, including related rules of the Administration</u> 1376 Commission.

1377 <u>5.</u> The future land use plan of a county may also designate
1378 areas for possible future municipal incorporation.

1379 <u>6.</u> The land use maps or map series shall generally 1380 identify and depict historic district boundaries and shall 1381 designate historically significant properties meriting 1382 protection. For coastal counties, the future land use element 1383 must include, without limitation, regulatory incentives and 1384 criteria that encourage the preservation of recreational and 1385 commercial working waterfronts as defined in s. 342.07.

1386 The future land use element must clearly identify the 7. 1387 land use categories in which public schools are an allowable 1388 use. When delineating the land use categories in which public 1389 schools are an allowable use, a local government shall include 1390 in the categories sufficient land proximate to residential 1391 development to meet the projected needs for schools in 1392 coordination with public school boards and may establish 1393 differing criteria for schools of different type or size. Each 1394 local government shall include lands contiguous to existing 1395 school sites, to the maximum extent possible, within the land use categories in which public schools are an allowable use. The 1396 1397 failure by a local government to comply with these school siting requirements will result in the prohibition of the local 1398 1399 government's ability to amend the local comprehensive plan, Page 50 of 343

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1400	except for plan amendments described in s. 163.3187(1)(b), until
1401	the school siting requirements are met. Amendments proposed by a
1402	local government for purposes of identifying the land use
1403	categories in which public schools are an allowable use are
1404	exempt from the limitation on the frequency of plan amendments
1405	contained in s. 163.3187. The future land use element shall
1406	include criteria that encourage the location of schools
1407	proximate to urban residential areas to the extent possible and
1408	shall require that the local government seek to collocate public
1409	facilities, such as parks, libraries, and community centers,
1410	with schools to the extent possible and to encourage the use of
1411	elementary schools as focal points for neighborhoods. For
1412	schools serving predominantly rural counties, defined as a
1413	county with a population of 100,000 or fewer, an agricultural
1414	land use category is eligible for the location of public school
1415	facilities if the local comprehensive plan contains school
1416	siting criteria and the location is consistent with such
1417	criteria .
1418	8. Future land use map amendments shall be based upon the
1419	following analyses:
1420	a. An analysis of the availability of facilities and
1421	services.
1422	b. An analysis of the suitability of the plan amendment
1423	for its proposed use considering the character of the
1424	undeveloped land, soils, topography, natural resources, and
1425	<u>historic resources on site.</u>
1426	c. An analysis of the minimum amount of land needed as
1427	determined by the local government.
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1428 9. The future land use element and any amendment to the 1429 future land use element shall discourage the proliferation of 1430 urban sprawl. 1431 The primary indicators that a plan or plan amendment a. 1432 does not discourage the proliferation of urban sprawl are listed 1433 below. The evaluation of the presence of these indicators shall 1434 consist of an analysis of the plan or plan amendment within the context of features and characteristics unique to each locality 1435 1436 in order to determine whether the plan or plan amendment: (I) Promotes, allows, or designates for development 1437 1438 substantial areas of the jurisdiction to develop as low-1439 intensity, low-density, or single-use development or uses. 1440 (II) Promotes, allows, or designates significant amounts 1441 of urban development to occur in rural areas at substantial 1442 distances from existing urban areas while not using undeveloped 1443 lands that are available and suitable for development. 1444 (III) Promotes, allows, or designates urban development in 1445 radial, strip, isolated, or ribbon patterns generally emanating 1446 from existing urban developments. 1447 (IV) Fails to adequately protect and conserve natural 1448 resources, such as wetlands, floodplains, native vegetation, 1449 environmentally sensitive areas, natural groundwater aquifer 1450 recharge areas, lakes, rivers, shorelines, beaches, bays, 1451 estuarine systems, and other significant natural systems. 1452 (V) Fails to adequately protect adjacent agricultural areas and activities, including silviculture, active 1453 1454 agricultural and silvicultural activities, passive agricultural 1455 activities, and dormant, unique, and prime farmlands and soils.

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CS/HB 7129, Engrossed 1 2011 1456 (VI) Fails to maximize use of existing public facilities 1457 and services. 1458 (VII) Fails to maximize use of future public facilities 1459 and services. 1460 (VIII) Allows for land use patterns or timing which 1461 disproportionately increase the cost in time, money, and energy 1462 of providing and maintaining facilities and services, including roads, potable water, sanitary sewer, stormwater management, law 1463 1464 enforcement, education, health care, fire and emergency 1465 response, and general government. (IX) Fails to provide a clear separation between rural and 1466 1467 urban uses. 1468 Discourages or inhibits infill development or the (X) 1469 redevelopment of existing neighborhoods and communities. 1470 (XI) Fails to encourage a functional mix of uses. 1471 (XII) Results in poor accessibility among linked or 1472 related land uses. 1473 (XIII) Results in the loss of significant amounts of 1474 functional open space. 1475 b. The future land use element or plan amendment shall be 1476 determined to discourage the proliferation of urban sprawl if it 1477 incorporates a development pattern or urban form that achieves 1478 four or more of the following: (I) Directs or locates economic growth and associated land 1479 1480 development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural 1481 1482 resources and ecosystems. 1483 (II) Promotes the efficient and cost-effective provision Page 53 of 343

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1484	or outonation of public infrastructure and correlate
	or extension of public infrastructure and services.
1485	(III) Promotes walkable and connected communities and
1486	provides for compact development and a mix of uses at densities
1487	and intensities that will support a range of housing choices and
1488	a multimodal transportation system, including pedestrian,
1489	bicycle, and transit, if available.
1490	(IV) Promotes conservation of water and energy.
1491	(V) Preserves agricultural areas and activities, including
1492	silviculture, and dormant, unique, and prime farmlands and
1493	soils.
1494	(VI) Preserves open space and natural lands and provides
1495	for public open space and recreation needs.
1496	(VII) Creates a balance of land uses based upon demands of
1497	residential population for the nonresidential needs of an area.
1498	(VIII) Provides uses, densities, and intensities of use
1499	and urban form that would remediate an existing or planned
1500	development pattern in the vicinity that constitutes sprawl or
1501	if it provides for an innovative development pattern such as
1502	transit-oriented developments or new towns as defined in s.
1503	<u>163.3164.</u>
1504	10. The future land use element shall include a future
1505	land use map or map series.
1506	a. The proposed distribution, extent, and location of the
1507	following uses shall be shown on the future land use map or map
1508	series:
1509	(I) Residential.
1510	(II) Commercial.
1511	(III) Industrial.

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1512	(IV) Agricultural.
1513	(V) Recreational.
1514	(VI) Conservation.
1515	(VII) Educational.
1516	(VIII) Public.
1517	b. The following areas shall also be shown on the future
1518	land use map or map series, if applicable:
1519	(I) Historic district boundaries and designated
1520	historically significant properties.
1521	(II) Transportation concurrency management area boundaries
1522	or transportation concurrency exception area boundaries.
1523	(III) Multimodal transportation district boundaries.
1524	(IV) Mixed use categories.
1525	c. The following natural resources or conditions shall be
1526	shown on the future land use map or map series, if applicable:
1527	(I) Existing and planned public potable waterwells, cones
1528	of influence, and wellhead protection areas.
1529	(II) Beaches and shores, including estuarine systems.
1530	(III) Rivers, bays, lakes, floodplains, and harbors.
1531	(IV) Wetlands.
1532	(V) Minerals and soils.
1533	(VI) Coastal high hazard areas.
1534	<u>11.</u> Local governments required to update or amend their
1535	comprehensive plan to include criteria and address compatibility
1536	of lands adjacent or closely proximate to existing military
1537	installations, or lands adjacent to an airport as defined in s.
1538	330.35 and consistent with s. 333.02, in their future land use
1539	plan element shall transmit the update or amendment to the state
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1540 land planning agency by June 30, 2012.

(b) A transportation element addressing mobility issues in 1541 1542 relationship to the size and character of the local government. 1543 The purpose of the transportation element shall be to plan for a 1544 multimodal transportation system that places emphasis on public 1545 transportation systems, where feasible. The element shall 1546 provide for a safe, convenient multimodal transportation system, 1547 coordinated with the future land use map or map series and 1548 designed to support all elements of the comprehensive plan. A local government that has all or part of its jurisdiction 1549 1550 included within the metropolitan planning area of a metropolitan 1551 planning organization (M.P.O.) pursuant to s. 339.175 shall 1552 prepare and adopt a transportation element consistent with this 1553 subsection. Local governments that are not located within the metropolitan planning area of an M.P.O. shall address traffic 1554 1555 circulation, mass transit, and ports, and aviation and related 1556 facilities consistent with this subsection, except that local governments with a population of 50,000 or less shall only be 1557 1558 required to address transportation circulation. The element 1559 shall be coordinated with the plans and programs of any 1560 applicable metropolitan planning organization, transportation 1561 authority, Florida Transportation Plan, and Department of 1562 Transportation's adopted work program. 1563 1. Each local government's transportation element shall 1564 address (b) A traffic circulation, including element consisting of 1565 1566 the types, locations, and extent of existing and proposed major 1567 thoroughfares and transportation routes, including bicycle and

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1568	pedestrian ways. Transportation corridors, as defined in s.
1569	334.03, may be designated in the transportation traffic
1570	circulation element pursuant to s. 337.273. If the
1571	transportation corridors are designated, the local government
1572	may adopt a transportation corridor management ordinance. The
1573	element shall include a map or map series showing the general
1574	location of the existing and proposed transportation system
1575	features and shall be coordinated with the future land use map
1576	or map series. The element shall reflect the data, analysis, and
1577	associated principles and strategies relating to:
1578	a. The existing transportation system levels of service
1579	and system needs and the availability of transportation
1580	facilities and services.
1581	b. The growth trends and travel patterns and interactions
1582	between land use and transportation.
1583	c. Existing and projected intermodal deficiencies and
1584	needs.
1585	d. The projected transportation system levels of service
1586	and system needs based upon the future land use map and the
1587	projected integrated transportation system.
1588	e. How the local government will correct existing facility
1589	deficiencies, meet the identified needs of the projected
1590	transportation system, and advance the purpose of this paragraph
1591	and the other elements of the comprehensive plan.
1592	2. Local governments within a metropolitan planning area
1593	designated as an M.P.O. pursuant to s. 339.175 shall also
1594	address:

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1595	a. All alternative modes of travel, such as public
1596	transportation, pedestrian, and bicycle travel.
1597	b. Aviation, rail, seaport facilities, access to those
1598	facilities, and intermodal terminals.
1599	c. The capability to evacuate the coastal population
1600	before an impending natural disaster.
1601	d. Airports, projected airport and aviation development,
1602	and land use compatibility around airports, which includes areas
1603	defined in ss. 333.01 and 333.02.
1604	e. An identification of land use densities, building
1605	intensities, and transportation management programs to promote
1606	public transportation systems in designated public
1607	transportation corridors so as to encourage population densities
1608	sufficient to support such systems.
1609	3. Municipalities having populations greater than 50,000,
1610	and counties having populations greater than 75,000, shall
1611	include mass-transit provisions showing proposed methods for the
1612	moving of people, rights-of-way, terminals, and related
1613	facilities and shall address:
1614	a. The provision of efficient public transit services
1615	based upon existing and proposed major trip generators and
1616	attractors, safe and convenient public transit terminals, land
1617	uses, and accommodation of the special needs of the
1618	transportation disadvantaged.
1619	b. Plans for port, aviation, and related facilities
1620	coordinated with the general circulation and transportation
1621	element.
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1622 <u>c. Plans for the circulation of recreational traffic,</u> 1623 <u>including bicycle facilities, exercise trails, riding</u> 1624 <u>facilities, and such other matters as may be related to the</u> 1625 <u>improvement and safety of movement of all types of recreational</u> 1626 <u>traffic.</u>

1627 4. At the option of a local government, an airport master 1628 plan, and any subsequent amendments to the airport master plan, 1629 prepared by a licensed publicly owned and operated airport under s. 333.06 may be incorporated into the local government 1630 1631 comprehensive plan by the local government having jurisdiction 1632 under this act for the area in which the airport or projected 1633 airport development is located by the adoption of a 1634 comprehensive plan amendment. In the amendment to the local 1635 comprehensive plan that integrates the airport master plan, the 1636 comprehensive plan amendment shall address land use 1637 compatibility consistent with chapter 333 regarding airport 1638 zoning; the provision of regional transportation facilities for 1639 the efficient use and operation of the transportation system and 1640 airport; consistency with the local government transportation 1641 circulation element and applicable M.P.O. long-range 1642 transportation plans; the execution of any necessary interlocal 1643 agreements for the purposes of the provision of public 1644 facilities and services to maintain the adopted level-of-service 1645 standards for facilities subject to concurrency; and may address 1646 airport-related or aviation-related development. Development or 1647 expansion of an airport consistent with the adopted airport 1648 master plan that has been incorporated into the local 1649 comprehensive plan in compliance with this part, and airport-

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1650 related or aviation-related development that has been addressed 1651 in the comprehensive plan amendment that incorporates the 1652 airport master plan, do not constitute a development of regional 1653 impact. Notwithstanding any other general law, an airport that 1654 has received a development-of-regional-impact development order 1655 pursuant to s. 380.06, but which is no longer required to 1656 undergo development-of-regional-impact review pursuant to this 1657 subsection, may rescind its development-of-regional-impact order 1658 upon written notification to the applicable local government. 1659 Upon receipt by the local government, the development-of-1660 regional-impact development order shall be deemed rescinded. The 1661 traffic circulation element shall incorporate transportation 1662 strategies to address reduction in greenhouse gas emissions from 1663 the transportation sector.

1664 A general sanitary sewer, solid waste, drainage, (C) 1665 potable water, and natural groundwater aquifer recharge element 1666 correlated to principles and quidelines for future land use, 1667 indicating ways to provide for future potable water, drainage, 1668 sanitary sewer, solid waste, and aquifer recharge protection 1669 requirements for the area. The element may be a detailed 1670 engineering plan including a topographic map depicting areas of 1671 prime groundwater recharge.

1672 <u>1. Each local government shall address in the data and</u> 1673 <u>analyses required by this section those facilities that provide</u> 1674 <u>service within the local government's jurisdiction. Local</u> 1675 <u>governments that provide facilities to serve areas within other</u> 1676 <u>local government jurisdictions shall also address those</u> 1677 <u>facilities in the data and analyses required by this section</u>,

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1678 using data from the comprehensive plan for those areas for the 1679 purpose of projecting facility needs as required in this 1680 subsection. For shared facilities, each local government shall 1681 indicate the proportional capacity of the systems allocated to 1682 serve its jurisdiction.

1683 The element shall describe the problems and needs and 2. 1684 the general facilities that will be required for solution of the problems and needs, including correcting existing facility 1685 1686 deficiencies. The element shall address coordinating the 1687 extension of, or increase in the capacity of, facilities to meet 1688 future needs while maximizing the use of existing facilities and 1689 discouraging urban sprawl; conservation of potable water 1690 resources; and protecting the functions of natural groundwater 1691 recharge areas and natural drainage features. The element shall 1692 also include a topographic map depicting any areas adopted by a 1693 regional water management district as prime groundwater recharge 1694 areas for the Floridan or Biscayne aquifers. These areas shall 1695 be given special consideration when the local government is 1696 engaged in zoning or considering future land use for said 1697 designated areas. For areas served by septic tanks, soil surveys 1698 shall be provided which indicate the suitability of soils for 1699 septic tanks.

1700 <u>3.</u> Within 18 months after the governing board approves an 1701 updated regional water supply plan, the element must incorporate 1702 the alternative water supply project or projects selected by the 1703 local government from those identified in the regional water 1704 supply plan pursuant to s. 373.709(2)(a) or proposed by the 1705 local government under s. 373.709(8)(b). If a local government

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1706 is located within two water management districts, the local 1707 government shall adopt its comprehensive plan amendment within 1708 18 months after the later updated regional water supply plan. 1709 The element must identify such alternative water supply projects 1710 and traditional water supply projects and conservation and reuse 1711 necessary to meet the water needs identified in s. 373.709(2)(a) 1712 within the local government's jurisdiction and include a work plan, covering at least a 10-year planning period, for building 1713 1714 public, private, and regional water supply facilities, including 1715 development of alternative water supplies, which are identified 1716 in the element as necessary to serve existing and new 1717 development. The work plan shall be updated, at a minimum, every 5 years within 18 months after the governing board of a water 1718 1719 management district approves an updated regional water supply 1720 plan. Amendments to incorporate the work plan do not count 1721 toward the limitation on the frequency of adoption of amendments 1722 to the comprehensive plan. Local governments, public and private 1723 utilities, regional water supply authorities, special districts, 1724 and water management districts are encouraged to cooperatively plan for the development of multijurisdictional water supply 1725 1726 facilities that are sufficient to meet projected demands for 1727 established planning periods, including the development of 1728 alternative water sources to supplement traditional sources of 1729 groundwater and surface water supplies.

(d) A conservation element for the conservation, use, and
protection of natural resources in the area, including air,
water, water recharge areas, wetlands, waterwells, estuarine
marshes, soils, beaches, shores, flood plains, rivers, bays,

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1734	lakes, harbors, forests, fisheries and wildlife, marine habitat,
1735	minerals, and other natural and environmental resources,
1736	including factors that affect energy conservation.
1737	1. The following natural resources, where present within
1738	the local government's boundaries, shall be identified and
1739	analyzed and existing recreational or conservation uses, known
1740	pollution problems, including hazardous wastes, and the
1741	potential for conservation, recreation, use, or protection shall
1742	also be identified:
1743	a. Rivers, bays, lakes, wetlands including estuarine
1744	marshes, groundwaters, and springs, including information on
1745	quality of the resource available.
1746	b. Floodplains.
1747	c. Known sources of commercially valuable minerals.
1748	d. Areas known to have experienced soil erosion problems.
1749	e. Areas that are the location of recreationally and
1750	commercially important fish or shellfish, wildlife, marine
1751	habitats, and vegetative communities, including forests,
1752	indicating known dominant species present and species listed by
1753	federal, state, or local government agencies as endangered,
1754	threatened, or species of special concern.
1755	2. The element must contain principles, guidelines, and
1756	standards for conservation that provide long-term goals and
1757	which:
1758	a. Protects air quality.
1759	b. Conserves, appropriately uses, and protects the quality
1760	and quantity of current and projected water sources and waters
1761	that flow into estuarine waters or oceanic waters and protect
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1762	from activities and land uses known to affect adversely the
1763	quality and quantity of identified water sources, including
1764	natural groundwater recharge areas, wellhead protection areas,
1765	and surface waters used as a source of public water supply.
1766	c. Provides for the emergency conservation of water
1767	sources in accordance with the plans of the regional water
1768	management district.
1769	d. Conserves, appropriately uses, and protects minerals,
1770	soils, and native vegetative communities, including forests,
1771	from destruction by development activities.
1772	e. Conserves, appropriately uses, and protects fisheries,
1773	wildlife, wildlife habitat, and marine habitat and restricts
1774	activities known to adversely affect the survival of endangered
1775	and threatened wildlife.
1776	f. Protects existing natural reservations identified in
1777	the recreation and open space element.
1778	g. Maintains cooperation with adjacent local governments
1779	to conserve, appropriately use, or protect unique vegetative
1780	communities located within more than one local jurisdiction.
1781	h. Designates environmentally sensitive lands for
1782	protection based on locally determined criteria which further
1783	the goals and objectives of the conservation element.
1784	i. Manages hazardous waste to protect natural resources.
1785	j. Protects and conserves wetlands and the natural
1786	functions of wetlands.
1787	k. Directs future land uses that are incompatible with the
1788	protection and conservation of wetlands and wetland functions
1789	away from wetlands. The type, intensity or density, extent,
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1790	distribution, and location of allowable land uses and the types,
1791	values, functions, sizes, conditions, and locations of wetlands
1792	are land use factors that shall be considered when directing
1793	incompatible land uses away from wetlands. Land uses shall be
1794	distributed in a manner that minimizes the effect and impact on
1795	wetlands. The protection and conservation of wetlands by the
1796	direction of incompatible land uses away from wetlands shall
1797	occur in combination with other principles, guidelines,
1798	standards, and strategies in the comprehensive plan. Where
1799	incompatible land uses are allowed to occur, mitigation shall be
1800	considered as one means to compensate for loss of wetlands
1801	functions.
1802	3. Local governments shall assess their Current and, as
1803	well as projected, water needs and sources for at least a 10-
1804	year period based on the demands for industrial, agricultural,
1805	and potable water use and the quality and quantity of water
1806	available to meet these demands shall be analyzed. The analysis
1807	shall consider the existing levels of water conservation, use,
1808	and protection and applicable policies of the regional water
1809	management district and further must consider, considering the
1810	appropriate regional water supply plan approved pursuant to s.
1811	373.709, or, in the absence of an approved regional water supply
1812	plan, the district water management plan approved pursuant to s.
1813	373.036(2). This information shall be submitted to the
1814	appropriate agencies. The land use map or map series contained
1815	in the future land use element shall generally identify and
1816	depict the following:
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1818	where applicable.
1819	2. Beaches and shores, including estuarine systems.
1820	3. Rivers, bays, lakes, flood plains, and harbors.
1821	4. Wetlands.
1822	5. Minerals and soils.
1823	6. Energy conservation.
1824	
1825	The land uses identified on such maps shall be consistent with
1826	applicable state law and rules.
1827	(e) A recreation and open space element indicating a
1828	comprehensive system of public and private sites for recreation,
1829	including, but not limited to, natural reservations, parks and
1830	playgrounds, parkways, beaches and public access to beaches,
1831	open spaces, waterways, and other recreational facilities.
1832	(f)1. A housing element consisting of standards, plans,
1833	and principles, guidelines, standards, and strategies to be
1834	followed in:
1835	a. The provision of housing for all current and
1836	anticipated future residents of the jurisdiction.
1837	b. The elimination of substandard dwelling conditions.
1838	c. The structural and aesthetic improvement of existing
1839	housing.
1840	d. The provision of adequate sites for future housing,
1841	including affordable workforce housing as defined in s.
1842	380.0651(3) <u>(h)</u> , housing for low-income, very low-income, and
1843	moderate-income families, mobile homes, and group home
1844	facilities and foster care facilities, with supporting
1845	infrastructure and public facilities.
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1846 e. Provision for relocation housing and identification of
1847 historically significant and other housing for purposes of
1848 conservation, rehabilitation, or replacement.

1849

f. The formulation of housing implementation programs.

1850 g. The creation or preservation of affordable housing to 1851 minimize the need for additional local services and avoid the 1852 concentration of affordable housing units only in specific areas 1853 of the jurisdiction.

1854 h. Energy efficiency in the design and construction of new 1855 housing.

1856

i. Use of renewable energy resources.

1857 Each county in which the gap between the buying power ÷. 1858 of a family of four and the median county home sale price 1859 exceeds \$170,000, as determined by the Florida Housing Finance 1860 Corporation, and which is not designated as an area of critical 1861 state concern shall adopt a plan for ensuring affordable 1862 workforce housing. At a minimum, the plan shall identify 1863 adequate sites for such housing. For purposes of this sub-1864 subparagraph, the term "workforce housing" means housing that is 1865 affordable to natural persons or families whose total household income does not exceed 140 percent of the area median income, 1866 1867 adjusted for household size.

1868 k. As a precondition to receiving any state affordable 1869 housing funding or allocation for any project or program within 1870 the jurisdiction of a county that is subject to sub-subparagraph 1871 j., a county must, by July 1 of each year, provide certification 1872 that the county has complied with the requirements of sub-1873 subparagraph j.

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1874	2. The principles, guidelines, standards, and strategies
1875	goals, objectives, and policies of the housing element must be
1876	based on the data and analysis prepared on housing needs,
1877	including an inventory taken from the latest decennial United
1878	States Census or more recent estimates, which shall include the
1879	number and distribution of dwelling units by type, tenure, age,
1880	rent, value, monthly cost of owner-occupied units, and rent or
1881	cost to income ratio, and shall show the number of dwelling
1882	units that are substandard. The inventory shall also include the
1883	methodology used to estimate the condition of housing, a
1884	projection of the anticipated number of households by size,
1885	income range, and age of residents derived from the population
1886	projections, and the minimum housing need of the current and
1887	anticipated future residents of the jurisdiction the affordable
1888	housing needs assessment.
1889	3. The housing element must express principles,
1890	guidelines, standards, and strategies that reflect, as needed,
1891	the creation and preservation of affordable housing for all
1892	current and anticipated future residents of the jurisdiction,
1893	elimination of substandard housing conditions, adequate sites,
1894	and distribution of housing for a range of incomes and types,
1895	including mobile and manufactured homes. The element must
1896	provide for specific programs and actions to partner with
1897	private and nonprofit sectors to address housing needs in the
1898	jurisdiction, streamline the permitting process, and minimize
1899	costs and delays for affordable housing, establish standards to
1900	address the quality of housing, stabilization of neighborhoods,
1901	and identification and improvement of historically significant
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1902 housing.

1903 <u>4.</u> State and federal housing plans prepared on behalf of 1904 the local government must be consistent with the goals, 1905 objectives, and policies of the housing element. Local 1906 governments are encouraged to use job training, job creation, 1907 and economic solutions to address a portion of their affordable 1908 housing concerns.

1909 2. To assist local governments in housing data collection 1910 and analysis and assure uniform and consistent information 1911 regarding the state's housing needs, the state land planning 1912 agency shall conduct an affordable housing needs assessment for 1913 all local jurisdictions on a schedule that coordinates the 1914 implementation of the needs assessment with the evaluation and 1915 appraisal reports required by s. 163.3191. Each local government 1916 shall utilize the data and analysis from the needs assessment as 1917 one basis for the housing element of its local comprehensive plan. The agency shall allow a local government the option to 1918 1919 perform its own needs assessment, if it uses the methodology 1920 established by the agency by rule.

1921 (g) 1. For those units of local government identified in s. 1922 380.24, a coastal management element, appropriately related to 1923 the particular requirements of paragraphs (d) and (e) and 1924 meeting the requirements of s. 163.3178(2) and (3). The coastal 1925 management element shall set forth the principles, guidelines, standards, and strategies policies that shall guide the local 1926 1927 government's decisions and program implementation with respect 1928 to the following objectives:

1929

1.a. Maintain, restore, and enhance Maintenance,

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1930 restoration, and enhancement of the overall quality of the 1931 coastal zone environment, including, but not limited to, its 1932 amenities and aesthetic values.

1933 <u>2.b.</u> <u>Preserve the</u> continued existence of viable 1934 populations of all species of wildlife and marine life.

1935 <u>3.e.</u> Protect the orderly and balanced utilization and 1936 preservation, consistent with sound conservation principles, of 1937 all living and nonliving coastal zone resources.

19384.d.AvoidAvoidance ofirreversible and irretrievable1939loss of coastal zone resources.

1940 <u>5.e.</u> <u>Use</u> ecological planning principles and assumptions to 1941 <u>be used</u> in the determination of <u>the</u> suitability and extent of 1942 permitted development.

1943

f. Proposed management and regulatory techniques.

1944 <u>6.g.</u> Limit Limitation of public expenditures that
1945 subsidize development in high-hazard coastal high-hazard areas.

1946 <u>7.h.</u> Protect Protection of human life against the effects 1947 of natural disasters.

1948 <u>8.i.</u> <u>Direct</u> the orderly development, maintenance, and use 1949 of ports identified in s. 403.021(9) to facilitate deepwater 1950 commercial navigation and other related activities.

1951 <u>9.j.</u> <u>Preserve historic and archaeological resources, which</u> 1952 <u>include the</u> Preservation, including sensitive adaptive use of 1953 <u>these historic and archaeological</u> resources.

1954 2. As part of this element, a local government that has a
1955 coastal management element in its comprehensive plan is
1956 encouraged to adopt recreational surface water use policies that
1957 include applicable criteria for and consider such factors as

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1958 natural resources, manatee protection needs, protection of 1959 working waterfronts and public access to the water, and 1960 recreation and economic demands. Criteria for manatee protection 1961 in the recreational surface water use policies should reflect 1962 applicable guidance outlined in the Boat Facility Siting Guide 1963 prepared by the Fish and Wildlife Conservation Commission. If 1964 the local government elects to adopt recreational surface water 1965 use policies by comprehensive plan amendment, such comprehensive 1966 plan amendment is exempt from the provisions of s. 163.3187(1). 1967 Local governments that wish to adopt recreational surface water 1968 use policies may be eligible for assistance with the development 1969 of such policies through the Florida Coastal Management Program. 1970 The Office of Program Policy Analysis and Government 1971 Accountability shall submit a report on the adoption of 1972 recreational surface water use policies under this subparagraph 1973 to the President of the Senate, the Speaker of the House of 1974 Representatives, and the majority and minority leaders of the 1975 Senate and the House of Representatives no later than December 1976 1, 2010.

1977 (h)1. An intergovernmental coordination element showing 1978 relationships and stating principles and guidelines to be used 1979 in coordinating the adopted comprehensive plan with the plans of 1980 school boards, regional water supply authorities, and other 1981 units of local government providing services but not having 1982 regulatory authority over the use of land, with the comprehensive plans of adjacent municipalities, the county, 1983 1984 adjacent counties, or the region, with the state comprehensive 1985 plan and with the applicable regional water supply plan approved

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1986 pursuant to s. 373.709, as the case may require and as such 1987 adopted plans or plans in preparation may exist. This element of 1988 the local comprehensive plan must demonstrate consideration of 1989 the particular effects of the local plan, when adopted, upon the 1990 development of adjacent municipalities, the county, adjacent 1991 counties, or the region, or upon the state comprehensive plan, 1992 as the case may require.

a. The intergovernmental coordination element must provide
procedures for identifying and implementing joint planning
areas, especially for the purpose of annexation, municipal
incorporation, and joint infrastructure service areas.

1997 b. The intergovernmental coordination element must provide
 1998 for recognition of campus master plans prepared pursuant to s.
 1999 1013.30 and airport master plans under paragraph (k).

2000 c. The intergovernmental coordination element shall 2001 provide for a dispute resolution process, as established 2002 pursuant to s. 186.509, for bringing intergovernmental disputes 2003 to closure in a timely manner.

2004 <u>c.d.</u> The intergovernmental coordination element shall 2005 provide for interlocal agreements as established pursuant to s. 2006 333.03(1)(b).

2007 2. The intergovernmental coordination element shall also 2008 state principles and guidelines to be used in coordinating the 2009 adopted comprehensive plan with the plans of school boards and 2010 other units of local government providing facilities and 2011 services but not having regulatory authority over the use of 2012 land. In addition, the intergovernmental coordination element 2013 must describe joint processes for collaborative planning and

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2014 decisionmaking on population projections and public school 2015 siting, the location and extension of public facilities subject 2016 to concurrency, and siting facilities with countywide 2017 significance, including locally unwanted land uses whose nature 2018 and identity are established in an agreement.

3. Within 1 year after adopting their intergovernmental 2019 2020 coordination elements, each county, all the municipalities 2021 within that county, the district school board, and any unit of 2022 local government service providers in that county shall 2023 establish by interlocal or other formal agreement executed by 2024 all affected entities, the joint processes described in this 2025 subparagraph consistent with their adopted intergovernmental 2026 coordination elements. The element must:

2027 a. Ensure that the local government addresses through 2028 coordination mechanisms the impacts of development proposed in 2029 the local comprehensive plan upon development in adjacent 2030 municipalities, the county, adjacent counties, the region, and 2031 the state. The area of concern for municipalities shall include 2032 adjacent municipalities, the county, and counties adjacent to 2033 the municipality. The area of concern for counties shall include 2034 all municipalities within the county, adjacent counties, and 2035 adjacent municipalities.

2036b. Ensure coordination in establishing level of service2037standards for public facilities with any state, regional, or2038local entity having operational and maintenance responsibility2039for such facilities.

2040 3. To foster coordination between special districts and 2041 local general-purpose governments as local general-purpose Page 73 of 343

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2042 governments implement local comprehensive plans, each 2043 independent special district must submit a public facilities 2044 report to the appropriate local government as required by s. 2045 189.415.

2046 4. Local governments shall execute an interlocal agreement 2047 with the district school board, the county, and nonexempt 2048 municipalities pursuant to s. 163.31777. The local government 2049 shall amend the intergovernmental coordination element to ensure 2050 that coordination between the local government and school board 2051 is pursuant to the agreement and shall state the obligations of the local government under the agreement. Plan amendments that 2052 2053 comply with this subparagraph are exempt from the provisions of 2054 s. 163.3187(1).

2055 5. By January 1, 2004, any county having a population 2056 greater than 100,000, and the municipalities and special 2057 districts within that county, shall submit a report to the 2058 Department of Community Affairs which identifies:

2059 a. All existing or proposed interlocal service delivery 2060 agreements relating to education; sanitary sewer; public safety; 2061 solid waste; drainage; potable water; parks and recreation; and 2062 transportation facilities.

2063 b. Any deficits or duplication in the provision of 2064 services within its jurisdiction, whether capital or 2065 operational. Upon request, the Department of Community Affairs 2066 shall provide technical assistance to the local governments in 2067 identifying deficits or duplication.

2068 6. Within 6 months after submission of the report, the 2069 Department of Community Affairs shall, through the appropriate Page 74 of 343

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2070 regional planning council, coordinate a meeting of all local 2071 governments within the regional planning area to discuss the 2072 reports and potential strategies to remedy any identified 2073 deficiencies or duplications. 2074 Each local government shall update its 7. 2075 intergovernmental coordination element based upon the findings 2076 in the report submitted pursuant to subparagraph 5. The report 2077 may be used as supporting data and analysis for the 2078 intergovernmental coordination element. 2079 (i) The optional elements of the comprehensive plan in 2080 paragraphs (7) (a) and (b) are required elements for those 2081 municipalities having populations greater than 50,000, and those 2082 counties having populations greater than 75,000, as determined under s. 186.901. 2083 2084 (j) For each unit of local government within an urbanized 2085 area designated for purposes of s. 339.175, a transportation 2086 element, which must be prepared and adopted in lieu of the requirements of paragraph (b) and paragraphs (7) (a), (b), (c), 2087 2088 and (d) and which shall address the following issues: 2089 1. Traffic circulation, including major thoroughfares and 2090 other routes, including bicycle and pedestrian ways. 2091 All alternative modes of travel, such as public 2092 transportation, pedestrian, and bicycle travel. 2093 3. Parking facilities. 2094 4. Aviation, rail, seaport facilities, access to those facilities, and intermodal terminals. 2095 5. The availability of facilities and services to serve 2096 2097 existing land uses and the compatibility between future land use Page 75 of 343

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2098	and transportation elements.
2099	6. The capability to evacuate the coastal population prior
2100	to an impending natural disaster.
2101	7. Airports, projected airport and aviation development,
2102	and land use compatibility around airports, which includes areas
2103	defined in ss. 333.01 and 333.02.
2104	8. An identification of land use densities, building
2105	intensities, and transportation management programs to promote
2106	public transportation systems in designated public
2107	transportation corridors so as to encourage population densities
2108	sufficient to support such systems.
2109	9. May include transportation corridors, as defined in s.
2110	334.03, intended for future transportation facilities designated
2111	pursuant to s. 337.273. If transportation corridors are
2112	designated, the local government may adopt a transportation
2113	corridor management ordinance.
2114	10. The incorporation of transportation strategies to
2115	address reduction in greenhouse gas emissions from the
2116	transportation sector.
2117	(k) An airport master plan, and any subsequent amendments
2118	to the airport master plan, prepared by a licensed publicly
2119	owned and operated airport under s. 333.06 may be incorporated
2120	into the local government comprehensive plan by the local
2121	government having jurisdiction under this act for the area in
2122	which the airport or projected airport development is located by
2123	the adoption of a comprehensive plan amendment. In the amendment
2124	to the local comprehensive plan that integrates the airport
2125	master plan, the comprehensive plan amendment shall address land
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2126 use compatibility consistent with chapter 333 regarding airport 2127 zoning; the provision of regional transportation facilities for 2128 the efficient use and operation of the transportation system and 2129 airport; consistency with the local government transportation 2130 circulation element and applicable metropolitan planning 2131 organization long-range transportation plans; and the execution 2132 of any necessary interlocal agreements for the purposes of the 2133 provision of public facilities and services to maintain the 2134 adopted level-of-service standards for facilities subject to 2135 concurrency; and may address airport-related or aviation-related 2136 development. Development or expansion of an airport consistent 2137 with the adopted airport master plan that has been incorporated 2138 into the local comprehensive plan in compliance with this part, 2139 and airport-related or aviation-related development that has 2140 been addressed in the comprehensive plan amendment that 2141 incorporates the airport master plan, shall not be a development 2142 of regional impact. Notwithstanding any other general law, an 2143 airport that has received a development-of-regional-impact 2144 development order pursuant to s. 380.06, but which is no longer 2145 required to undergo development-of-regional-impact review 2146 pursuant to this subsection, may abandon its development-of-2147 regional-impact order upon written notification to the 2148 applicable local government. Upon receipt by the local 2149 government, the development-of-regional-impact development order 2150 is void. (7) The comprehensive plan may include the following 2151 2152 additional elements, or portions or phases thereof: 2153 As a part of the circulation element of paragraph Page 77 of 343

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(6) (b) or as a separate element, a mass-transit element showing proposed methods for the moving of people, rights-of-way, terminals, related facilities, and fiscal considerations for the accomplishment of the element.

2158 (b) As a part of the circulation element of paragraph 2159 (6) (b) or as a separate element, plans for port, aviation, and 2160 related facilities coordinated with the general circulation and 2161 transportation element.

(c) As a part of the circulation element of paragraph (6) (b) and in coordination with paragraph (6) (e), where applicable, a plan element for the circulation of recreational traffic, including bicycle facilities, exercise trails, riding facilities, and such other matters as may be related to the improvement and safety of movement of all types of recreational traffic.

(d) As a part of the circulation element of paragraph (6) (b) or as a separate element, a plan element for the development of offstreet parking facilities for motor vehicles and the fiscal considerations for the accomplishment of the element.

2174 (c) A public buildings and related facilities element 2175 showing locations and arrangements of civic and community 2176 centers, public schools, hospitals, libraries, police and fire 2177 stations, and other public buildings. This plan element should 2178 show particularly how it is proposed to effect coordination with governmental units, such as school boards or hospital 2179 2180 authorities, having public development and service responsibilities, capabilities, and potential but not having 2181 Page 78 of 343

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2182	land development regulatory authority. This element may include
2183	plans for architecture and landscape treatment of their grounds.
2184	(f) A recommended community design element which may
2185	consist of design recommendations for land subdivision,
2186	neighborhood development and redevelopment, design of open space
2187	locations, and similar matters to the end that such
2188	recommendations may be available as aids and guides to
2189	developers in the future planning and development of land in the
2190	area.
2191	(g) A general area redevelopment element consisting of
2192	plans and programs for the redevelopment of slums and blighted
2193	locations in the area and for community redevelopment, including
2194	housing sites, business and industrial sites, public buildings
2195	sites, recreational facilities, and other purposes authorized by
2196	law.
2197	(h) A safety element for the protection of residents and
2198	property of the area from fire, hurricane, or manmade or natural
2199	catastrophe, including such necessary features for protection as
2200	evacuation routes and their control in an emergency, water
2201	supply requirements, minimum road widths, clearances around and

2202 and similar elevations of structures,

2203 (i) An historical and scenic preservation element setting 2204 out plans and programs for those structures or lands in the area 2205 having historical, archaeological, architectural, scenic, or 2206 similar significance.

2207 (j) An economic element setting forth principles and guidelines for the commercial and industrial development, if 2208 2209 any, and the employment and personnel utilization within the Page 79 of 343

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2210 area. The element may detail the type of commercial and 2211 industrial development sought, correlated to the present and 2212 projected employment needs of the area and to other elements of 2213 the plans, and may set forth methods by which a balanced and 2214 stable economic base will be pursued.

2215 (k) Such other elements as may be peculiar to, and 2216 necessary for, the area concerned and as are added to the 2217 comprehensive plan by the governing body upon the recommendation 2218 of the local planning agency.

2219 (1) Local governments that are not required to prepare coastal management elements under s. 163.3178 are encouraged to 2220 2221 adopt hazard mitigation/postdisaster redevelopment plans. These 2222 plans should, at a minimum, establish long-term policies 2223 regarding redevelopment, infrastructure, densities, 2224 nonconforming uses, and future land use patterns. Grants to 2225 assist local governments in the preparation of these hazard 2226 mitigation/postdisaster redevelopment plans shall be available 2227 through the Emergency Management Preparedness and Assistance Account in the Grants and Donations Trust Fund administered by 2228 2229 the department, if such account is created by law. The plans 2230 must be in compliance with the requirements of this act and 2231 chapter 252.

(8) All elements of the comprehensive plan, whether mandatory or optional, shall be based upon data appropriate to the element involved. Surveys and studies utilized in the preparation of the comprehensive plan shall not be deemed a part of the comprehensive plan unless adopted as a part of it. Copies of such studies, surveys, and supporting documents shall be made Page 80 of 343

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2238 available to public inspection, and copies of such plans shall 2239 be made available to the public upon payment of reasonable 2240 charges for reproduction. 2241 (9) The state land planning agency shall, by February 15, 2242 1986, adopt by rule minimum criteria for the review and 2243 determination of compliance of the local government 2244 comprehensive plan elements required by this act. Such rules 2245 shall not be subject to rule challenges under s. 120.56(2) or to 2246 drawout proceedings under s. 120.54(3)(c)2. Such rules shall 2247 become effective only after they have been submitted to the 2248 President of the Senate and the Speaker of the House of 2249 Representatives for review by the Legislature no later than 30 2250 days prior to the next regular session of the Legislature. In 2251 its review the Legislature may reject, modify, or take no action 2252 relative to the rules. The agency shall conform the rules to the 2253 changes made by the Legislature, or, if no action was taken, the agency rules shall become effective. The rule shall include 2254 2255 criteria for determining whether: 2256 (a) Proposed elements are in compliance with the 2257 requirements of part II, as amended by this act. (b) Other elements of the comprehensive plan are related 2258 2259 to and consistent with each other. 2260 (c) The local government comprehensive plan elements are 2261 consistent with the state comprehensive plan and the appropriate 2262 regional policy plan pursuant to s. 186.508. 2263 (d) Certain bays, estuaries, and harbors that fall under the jurisdiction of more than one local government are managed 2264

2265 in a consistent and coordinated manner in the case of local Page 81 of 343

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2266	governments required to include a coastal management element in
2267	their comprehensive plans pursuant to paragraph (6)(g).
2268	(c) Proposed elements identify the mechanisms and
2269	procedures for monitoring, evaluating, and appraising
2270	implementation of the plan. Specific measurable objectives are
2271	included to provide a basis for evaluating effectiveness as
2272	required by s. 163.3191.

2273 (f) Proposed elements contain policies to guide future 2274 decisions in a consistent manner.

2275 (g) Proposed elements contain programs and activities to 2276 ensure that comprehensive plans are implemented.

(h) Proposed elements identify the need for and the processes and procedures to ensure coordination of all development activities and services with other units of local government, regional planning agencies, water management districts, and state and federal agencies as appropriate.

2283 The state land planning agency may adopt procedural rules that 2284 are consistent with this section and chapter 120 for the review 2285 of local government comprehensive plan elements required under this section. The state land planning agency shall provide model 2286 2287 plans and ordinances and, upon request, other assistance to 2288 local governments in the adoption and implementation of their 2289 revised local government comprehensive plans. The review and 2290 comment provisions applicable prior to October 1, 1985, shall continue in effect until the criteria for review and 2291 2292 determination are adopted pursuant to this subsection and the 2293 comprehensive plans required by s. 163.3167(2) are due.

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2294	(10) The Legislature recognizes the importance and
2295	significance of chapter 9J-5, Florida Administrative Code, the
2296	Minimum Criteria for Review of Local Covernment Comprehensive
2297	Plans and Determination of Compliance of the Department of
2298	Community Affairs that will be used to determine compliance of
2299	local comprehensive plans. The Legislature reserved unto itself
2300	the right to review chapter 9J-5, Florida Administrative Code,
2301	and to reject, modify, or take no action relative to this rule.
2302	Therefore, pursuant to subsection (9), the Legislature hereby
2303	has reviewed chapter 9J-5, Florida Administrative Code, and
2304	expresses the following legislative intent:
2305	(a) The Legislature finds that in order for the department
2306	to review local comprehensive plans, it is necessary to define
2307	the term "consistency." Therefore, for the purpose of
2308	determining whether local comprehensive plans are consistent
2309	with the state comprehensive plan and the appropriate regional
2310	policy plan, a local plan shall be consistent with such plans if
2311	the local plan is "compatible with" and "furthers" such plans.
2312	The term "compatible with" means that the local plan is not in
2313	conflict with the state comprehensive plan or appropriate
2314	regional policy plan. The term "furthers" means to take action
2315	in the direction of realizing goals or policies of the state or
2316	regional plan. For the purposes of determining consistency of
2317	the local plan with the state comprehensive plan or the
2318	appropriate regional policy plan, the state or regional plan
2319	shall be construed as a whole and no specific goal and policy
2320	shall be construed or applied in isolation from the other goals
2321	and policies in the plans.
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2322	(b) Each local government shall review all the state
2323	comprehensive plan goals and policies and shall address in its
2324	comprehensive plan the goals and policies which are relevant to
2325	the circumstances or conditions in its jurisdiction. The
2326	decision regarding which particular state comprehensive plan
2327	goals and policies will be furthered by the expenditure of a
2328	local government's financial resources in any given year is a
2329	decision which rests solely within the discretion of the local
2330	government. Intergovernmental coordination, as set forth in
2331	paragraph (6)(h), shall be utilized to the extent required to
2332	carry out the provisions of chapter 9J-5, Florida Administrative
2333	Code.
2334	(c) The Legislature declares that if any portion of
2335	chapter 9J-5, Florida Administrative Code, is found to be in
2336	conflict with this part, the appropriate statutory provision
2337	shall prevail.
2338	(d) Chapter 9J-5, Florida Administrative Code, does not
2339	mandate the creation, limitation, or elimination of regulatory
2340	authority, nor does it authorize the adoption or require the
2341	repeal of any rules, criteria, or standards of any local,
2342	regional, or state agency.
2343	(e) It is the Legislature's intent that support data or
2344	summaries thereof shall not be subject to the compliance review
2345	process, but the Legislature intends that goals and policies be
2346	clearly based on appropriate data. The department may utilize
2347	support data or summaries thereof to aid in its determination of
2348	compliance and consistency. The Legislature intends that the
2349	department may evaluate the application of a methodology
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2350	utilized in data collection or whether a particular methodology
2351	is professionally accepted. However, the department shall not
2352	evaluate whether one accepted methodology is better than
2353	another. Chapter 9J-5, Florida Administrative Code, shall not be
2354	construed to require original data collection by local
2355	governments; however, Local governments are not to be
2356	discouraged from utilizing original data so long as
2357	methodologies are professionally accepted.
2358	(f) The Legislature recognizes that under this section,
2359	local governments are charged with setting levels of service for
2360	public facilities in their comprehensive plans in accordance
2361	with which development orders and permits will be issued
2362	pursuant to s. 163.3202(2)(g). Nothing herein shall supersede
2363	the authority of state, regional, or local agencies as otherwise
2364	provided by law.
2365	(g) Definitions contained in chapter 9J-5, Florida
2366	Administrative Code, are not intended to modify or amend the
2367	definitions utilized for purposes of other programs or rules or
2368	to establish or limit regulatory authority. Local governments
2369	may establish alternative definitions in local comprehensive
2370	plans, as long as such definitions accomplish the intent of this
2371	chapter, and chapter 9J-5, Florida Administrative Code.
2372	(h) It is the intent of the Legislature that public
2373	facilities and services needed to support development shall be
2374	available concurrent with the impacts of such development in
2375	accordance with s. 163.3180. In meeting this intent, public
2376	facility and service availability shall be deemed sufficient if
2377	the public facilities and services for a development are phased,
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2378 or the development is phased, so that the public facilities and 2379 those related services which are deemed necessary by the local 2380 government to operate the facilities necessitated by that 2381 development are available concurrent with the impacts of the 2382 development. The public facilities and services, unless already available, are to be consistent with the capital improvements 2383 2384 element of the local comprehensive plan as required by paragraph 2385 (3) (a) or guaranteed in an enforceable development agreement. 2386 This shall include development agreements pursuant to this 2387 chapter or in an agreement or a development order issued 2388 pursuant to chapter 380. Nothing herein shall be construed to 2389 require a local government to address services in its capital 2390 improvements plan or to limit a local government's ability to 2391 address any service in its capital improvements plan that it 2392 deems necessary.

(i) The department shall take into account the factors delineated in rule 9J-5.002(2), Florida Administrative Code, as it provides assistance to local governments and applies the rule in specific situations with regard to the detail of the data and analysis required.

2398 (j) Chapter 9J-5, Florida Administrative Code, has become 2399 effective pursuant to subsection (9). The Legislature hereby 2400 directs the department to adopt amendments as necessary which 2401 conform chapter 9J-5, Florida Administrative Code, with the 2402 requirements of this legislative intent by October 1, 1986. 2403 (k) In order for local governments to prepare and adopt

2404 comprehensive plans with knowledge of the rules that are applied 2405 to determine consistency of the plans with this part, there Page 86 of 343

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2406 should be no doubt as to the legal standing of chapter 9J-5, 2407 Florida Administrative Code, at the close of the 1986 2408 legislative session. Therefore, the Legislature declares that 2409 changes made to chapter 9J-5 before October 1, 1986, are not 2410 subject to rule challenges under s. 120.56(2), or to drawout 2411 proceedings under s. 120.54(3)(c)2. The entire chapter 9J 2412 Florida Administrative Code, as amended, is subject to rule challenges under s. 120.56(3), as nothing herein indicates 2413 2414 approval or disapproval of any portion of chapter 9J-5 not 2415 specifically addressed herein. Any amendments to chapter 9J-5, Florida Administrative Code, exclusive of the amendments adopted 2416 2417 prior to October 1, 1986, pursuant to this act, shall be subject 2418 to the full chapter 120 process. All amendments shall have 2419 effective dates as provided in chapter 120 and submission to the 2420 President of the Senate and Speaker of the House of 2421 Representatives shall not be required. 2422 (1) The state land planning agency shall consider land use 2423 compatibility issues in the vicinity of all airports in 2424 coordination with the Department of Transportation and adjacent

2425 to or in close proximity to all military installations in

2426 coordination with the Department of Defense.

(11) (a) The Legislature recognizes the need for innovative planning and development strategies which will address the anticipated demands of continued urbanization of Florida's coastal and other environmentally sensitive areas, and which will accommodate the development of less populated regions of the state which seek economic development and which have suitable land and water resources to accommodate growth in an Page 87 of 343

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2434 environmentally acceptable manner. The Legislature further 2435 recognizes the substantial advantages of innovative approaches 2436 to development which may better serve to protect environmentally 2437 sensitive areas, maintain the economic viability of agricultural 2438 and other predominantly rural land uses, and provide for the 2439 cost-efficient delivery of public facilities and services. 2440 It is the intent of the Legislature that the local (b) 2441 government comprehensive plans and plan amendments adopted 2442 pursuant to the provisions of this part provide for a planning process which allows for land use efficiencies within existing 2443 urban areas and which also allows for the conversion of rural 2444 2445 lands to other uses, where appropriate and consistent with the 2446 other provisions of this part and the affected local 2447 comprehensive plans, through the application of innovative and 2448 flexible planning and development strategies and creative land 2449 use planning techniques, which may include, but not be limited 2450 to, urban villages, new towns, satellite communities, area-based 2451 allocations, clustering and open space provisions, mixed-use 2452 development, and sector planning. 2453 (c) It is the further intent of the Legislature that local 2454 government comprehensive plans and implementing land development 2455 regulations shall provide strategies which maximize the use of 2456 existing facilities and services through redevelopment, urban 2457 infill development, and other strategies for urban revitalization. 2458

2459 (d)1. The department, in cooperation with the Department 2460 of Agriculture and Consumer Services, the Department of 2461 Environmental Protection, water management districts, and Page 88 of 343

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2462 regional planning councils, shall provide assistance to local 2463 governments in the implementation of this paragraph and rule 9J-2464 5.006(5)(1), Florida Administrative Code. Implementation of 2465 those provisions shall include a process by which the department 2466 may authorize local governments to designate all or portions of 2467 lands classified in the future land use element as predominantly 2468 agricultural, rural, open, open-rural, or a substantively 2469 equivalent land use, as a rural land stewardship area within 2470 which planning and economic incentives are applied to encourage 2471 the implementation of innovative and flexible planning and 2472 development strategies and creative land use planning 2473 techniques, including those contained herein and in rule 9J-2474 5.006(5)(1), Florida Administrative Code. Assistance may 2475 include, but is not limited to: 2476 a. Assistance from the Department of Environmental 2477 Protection and water management districts in creating the 2478 geographic information systems land cover database and aerial 2479 photogrammetry needed to prepare for a rural land stewardship 2480 area; 2481 b. Support for local government implementation of rural 2482 land stewardship concepts by providing information and 2483 assistance to local governments regarding land acquisition 2484 programs that may be used by the local government or landowners 2485 to leverage the protection of greater acreage and maximize the 2486 effectiveness of rural land stewardship areas; and 2487 c. Expansion of the role of the Department of Community 2488 Affairs as a resource agency to facilitate establishment of 2489 rural land stewardship areas in smaller rural counties that do

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2490 not have the staff or planning budgets to create a rural land 2491 stewardship area.

2492 2. The department shall encourage participation by local 2493 governments of different sizes and rural characteristics in 2494 establishing and implementing rural land stewardship areas. It 2495 is the intent of the Legislature that rural land stewardship 2496 areas be used to further the following broad principles of rural 2497 sustainability: restoration and maintenance of the economic 2498 value of rural land; control of urban sprawl; identification and 2499 protection of ecosystems, habitats, and natural resources; 2500 promotion of rural economic activity; maintenance of the 2501 viability of Florida's agricultural economy; and protection of 2502 the character of rural areas of Florida. Rural land stewardship 2503 areas may be multicounty in order to encourage coordinated 2504 regional stewardship planning.

2505 3. A local government, in conjunction with a regional 2506 planning council, a stakeholder organization of private land 2507 owners, or another local government, shall notify the department 2508 in writing of its intent to designate a rural land stewardship 2509 area. The written notification shall describe the basis for the 2510 designation, including the extent to which the rural land 2511 stewardship area enhances rural land values, controls urban 2512 sprawl, provides necessary open space for agriculture and 2513 protection of the natural environment, promotes rural economic 2514 activity, and maintains rural character and the economic 2515 viability of agriculture.

2516 4. A rural land stewardship area shall be not less than 2517 10,000 acres and shall be located outside of municipalities and Page 90 of 343

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2518 established urban growth boundaries, and shall be designated by 2519 plan amendment. The plan amendment designating a rural land 2520 stewardship area shall be subject to review by the Department of 2521 Community Affairs pursuant to s. 163.3184 and shall provide for 2522 the following:

2523 a. Criteria for the designation of receiving areas within 2524 rural land stewardship areas in which innovative planning and 2525 development strategies may be applied. Criteria shall at a 2526 minimum provide for the following: adequacy of suitable land to 2527 accommodate development so as to avoid conflict with 2528 environmentally sensitive areas, resources, and habitats; 2529 compatibility between and transition from higher density uses to 2530 lower intensity rural uses; the establishment of receiving area 2531 service boundaries which provide for a separation between 2532 receiving areas and other land uses within the rural land 2533 stewardship area through limitations on the extension of 2534 services; and connection of receiving areas with the rest of the 2535 rural land stewardship area using rural design and rural road 2536 corridors.

2537 b. Goals, objectives, and policies setting forth the 2538 innovative planning and development strategies to be applied 2539 within rural land stewardship areas pursuant to the provisions 2540 of this section.

2541 c. A process for the implementation of innovative planning 2542 and development strategies within the rural land stewardship 2543 area, including those described in this subsection and rule 9J-2544 5.006(5)(1), Florida Administrative Code, which provide for a 2545 functional mix of land uses, including adequate available Page 91 of 343

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workforce housing, including low, very-low and moderate income housing for the development anticipated in the receiving area and which are applied through the adoption by the local government of zoning and land development regulations applicable to the rural land stewardship area.

2551 d. A process which encourages visioning pursuant to s.
 2552 163.3167(11) to ensure that innovative planning and development
 2553 strategies comply with the provisions of this section.

2554 c. The control of sprawl through the use of innovative 2555 strategies and creative land use techniques consistent with the 2556 provisions of this subsection and rule 9J-5.006(5)(1), Florida 2557 Administrative Code.

2558 5. A receiving area shall be designated by the adoption of a land development regulation. Prior to the designation of a 2559 2560 receiving area, the local government shall provide the 2561 Department of Community Affairs a period of 30 days in which to 2562 review a proposed receiving area for consistency with the rural 2563 land stewardship area plan amendment and to provide comments to 2564 the local government. At the time of designation of a 2565 stewardship receiving area, a listed species survey will be 2566 performed. If listed species occur on the receiving area site, 2567 the developer shall coordinate with each appropriate local, 2568 state, or federal agency to determine if adequate provisions 2569 have been made to protect those species in accordance with 2570 applicable regulations. In determining the adequacy of provisions for the protection of listed species and their 2571 habitats, the rural land stewardship area shall be considered as 2572 2573 a whole, and the impacts to areas to be developed as receiving

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2574 areas shall be considered together with the environmental 2575 benefits of areas protected as sending areas in fulfilling this 2576 criteria.

2577 6. Upon the adoption of a plan amendment creating a rural 2578 land stewardship area, the local government shall, by ordinance, 2579 establish the methodology for the creation, conveyance, and use 2580 transferable rural land use credits, otherwise referred to as of 2581 stewardship credits, the application of which shall not 2582 constitute a right to develop land, nor increase density of land, except as provided by this section. The total amount of 2583 2584 transferable rural land use credits within the rural land 2585 stewardship area must enable the realization of the long-term 2586 vision and goals for the 25-year or greater projected population of the rural land stewardship area, which may take into 2587 2588 consideration the anticipated effect of the proposed receiving 2589 areas. Transferable rural land use credits are subject to the 2590 following limitations:

2591 a. Transferable rural land use credits may only exist
2592 within a rural land stewardship area.

2593 b. Transferable rural land use credits may only be used on 2594 lands designated as receiving areas and then solely for the 2595 purpose of implementing innovative planning and development 2596 strategies and creative land use planning techniques adopted by 2597 the local government pursuant to this section.

2598 c. Transferable rural land use credits assigned to a 2599 parcel of land within a rural land stewardship area shall cease 2600 to exist if the parcel of land is removed from the rural land 2601 stewardship area by plan amendment.

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2602	d. Neither the creation of the rural land stewardship area
2603	by plan amendment nor the assignment of transferable rural land
2604	use credits by the local government shall operate to displace
2605	the underlying density of land uses assigned to a parcel of land
2606	within the rural land stewardship area; however, if transferable
2607	rural land use credits are transferred from a parcel for use
2608	within a designated receiving area, the underlying density
2609	assigned to the parcel of land shall cease to exist.
2610	e. The underlying density on each parcel of land located
2611	within a rural land stewardship area shall not be increased or
2612	decreased by the local government, except as a result of the
2613	conveyance or use of transferable rural land use credits, as
2614	long as the parcel remains within the rural land stewardship
2615	area.
2616	f. Transferable rural land use credits shall cease to
2617	exist on a parcel of land where the underlying density assigned
2618	to the parcel of land is utilized.
2619	g. An increase in the density of use on a parcel of land
2620	located within a designated receiving area may occur only
2621	through the assignment or use of transferable rural land use
2622	credits and shall not require a plan amendment.
2623	h. A change in the density of land use on parcels located
2624	within receiving areas shall be specified in a development order
2625	which reflects the total number of transferable rural land use
2626	credits assigned to the parcel of land and the infrastructure
2627	and support services necessary to provide for a functional mix
2628	of land uses corresponding to the plan of development.
2629	i. Land within a rural land stewardship area may be
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2630 removed from the rural land stewardship area through a plan 2631 amendment.
2632 j. Transferable rural land use credits may be assigned at

different ratios of credits per acre according to the natural resource or other beneficial use characteristics of the land and according to the land use remaining following the transfer of credits, with the highest number of credits per acre assigned to the most environmentally valuable land or, in locations where the retention of open space and agricultural land is a priority, to such lands.

2640 k. The use or conveyance of transferable rural land use 2641 credits must be recorded in the public records of the county in 2642 which the property is located as a covenant or restrictive 2643 casement running with the land in favor of the county and either 2644 the Department of Environmental Protection, Department of 2645 Agriculture and Consumer Services, a water management district, 2646 or a recognized statewide land trust.

2647 7. Owners of land within rural land stewardship areas 2648 should be provided incentives to enter into rural land 2649 stewardship agreements, pursuant to existing law and rules 2650 adopted thereto, with state agencies, water management 2651 districts, and local governments to achieve mutually agreed upon 2652 conservation objectives. Such incentives may include, but not be 2653 limited to, the following: 2654 a. Opportunity to accumulate transferable mitigation 2655 credits.

2656 b. Extended permit agreements.
 2657 c. Opportunities for recreational leases and ecotourism.
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2658 Payment for specified land management services on 2659 publicly owned land, or property under covenant or restricted 2660 easement in favor of a public entity. 2661 e. Option agreements for sale to public entities or 2662 private land conservation entities, in either fee or easement, 2663 upon achievement of conservation objectives. 2664 8. The department shall report to the Legislature an 2665 annual basis on the results of implementation of rural land 2666 stewardship areas authorized by the department, including 2667 successes and failures in achieving the intent of the 2668 Legislature as expressed in this paragraph. 2669 The Legislature finds that mixed-use, high-density (e)2670 development is appropriate for urban infill and redevelopment 2671 areas. Mixed-use projects accommodate a variety of uses, 2672 including residential and commercial, and usually at higher 2673 densities that promote pedestrian-friendly, sustainable 2674 communities. The Legislature recognizes that mixed-use, high-2675 density development improves the quality of life for residents 2676 and businesses in urban areas. The Legislature finds that mixed-2677 use, high-density redevelopment and infill benefits residents by 2678 creating a livable community with alternative modes of 2679 transportation. Furthermore, the Legislature finds that local 2680 zoning ordinances often discourage mixed-use, high-density 2681 development in areas that are appropriate for urban infill and 2682 redevelopment. The Legislature intends to discourage single-use zoning in urban areas which often leads to lower-density, land-2683 intensive development outside an urban service area. Therefore, 2684 2685 the Department of Community Affairs shall provide technical Page 96 of 343

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assistance to local governments in order to encourage mixed-use,
high-density urban infill and redevelopment projects.
(f) The Legislature finds that a program for the transfer
of development rights is a useful tool to preserve historic
buildings and create public open spaces in urban areas. A
program for the transfer of development rights allows the
transfer of density credits from historic properties and public
open spaces to areas designated for high-density development.
The Legislature recognizes that high-density development is
integral to the success of many urban infill and redevelopment
projects. The Legislature intends to encourage high-density
urban infill and redevelopment while preserving historic
structures and open spaces. Therefore, the Department of
Community Affairs shall provide technical assistance to local
governments in order to promote the transfer of development
rights within urban areas for high-density infill and
redevelopment projects.
(g) The implementation of this subsection shall be subject
to the provisions of this chapter, chapters 186 and 187, and
applicable agency rules.
(h) The department may adopt rules necessary to implement
the provisions of this subsection.
(12) A public school facilities element adopted to
implement a school concurrency program shall meet the
requirements of this subsection. Each county and each
municipality within the county, unless exempt or subject to a
waiver, must adopt a public school facilities element that is
consistent with those adopted by the other local governments

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2714 within the county and enter the interlocal agreement pursuant to 2715 s. 163.31777.

2716 (a) The state land planning agency may provide a waiver to 2717 a county and to the municipalities within the county if the 2718 capacity rate for all schools within the school district is no 2719 greater than 100 percent and the projected 5-year capital outlay 2720 full-time equivalent student growth rate is less than 10 2721 percent. The state land planning agency may allow for a 2722 projected 5-year capital outlay full-time equivalent student 2723 growth rate to exceed 10 percent when the projected 10-year capital outlay full-time equivalent student enrollment is less 2724 2725 than 2,000 students and the capacity rate for all schools within 2726 the school district in the tenth year will not exceed the 100-2727 percent limitation. The state land planning agency may allow for 2728 a single school to exceed the 100-percent limitation if it can 2729 be demonstrated that the capacity rate for that single school is 2730 not greater than 105 percent. In making this determination, the 2731 state land planning agency shall consider the following 2732 criteria:

 Whether the exceedance is due to temporary circumstances;

2735 2. Whether the projected 5-year capital outlay full time 2736 equivalent student growth rate for the school district is 2737 approaching the 10-percent threshold;

2738 3. Whether one or more additional schools within the 2739 school district are at or approaching the 100-percent threshold; 2740 and 2741 4. The adequacy of the data and analysis submitted to

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2742 support the waiver request. 2743 (b) A municipality in a nonexempt county is exempt if the 2744 municipality meets all of the following criteria for having no 2745 significant impact on school attendance: 2746 The municipality has issued development orders for 1. 2747 fewer than 50 residential dwelling units during the preceding 5 2748 years, or the municipality has generated fewer than 25 2749 additional public school students during the preceding 5 years. 2750 2. The municipality has not annexed new land during the 2751 preceding 5 years in land use categories that permit residential 2752 uses that will affect school attendance rates. 2753 3. The municipality has no public schools located within 2754 its boundaries. 2755 (c) A public school facilities element shall be based upon 2756 data and analyses that address, among other items, how level-ofservice standards will be achieved and maintained. Such data and 2757 2758 analyses must include, at a minimum, such items as: the 2759 interlocal agreement adopted pursuant to s. 163.31777 and the 5-2760 year school district facilities work program adopted pursuant to s. 1013.35; the educational plant survey prepared pursuant to s. 2761 2762 1013.31 and an existing educational and ancillary plant map or 2763 map series; information on existing development and development 2764 anticipated for the next 5 years and the long-term planning 2765 period; an analysis of problems and opportunities for existing 2766 schools and schools anticipated in the future; an analysis of opportunities to collocate future schools with other public 2767 facilities such as parks, libraries, and community centers; an 2768 2769 analysis of the need for supporting public facilities for Page 99 of 343

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2770 existing and future schools; an analysis of opportunities to 2771 locate schools to serve as community focal points; projected 2772 future population and associated demographics, including 2773 development patterns year by year for the upcoming 5-year and 2774 long-term planning periods; and anticipated educational and 2775 ancillary plants with land area requirements. 2776 The element shall contain one or more goals which (d) 2777 establish the long-term end toward which public school programs 2778 and activities are ultimately directed. 2779 (e) The element shall contain one or more objectives for each goal, setting specific, measurable, intermediate ends that 2780 2781 are achievable and mark progress toward the goal. 2782 (f) The element shall contain one or more policies for 2783 each objective which establish the way in which programs and 2784 activities will be conducted to achieve an identified goal. (q) The objectives and policies shall address items such 2785 2786 as: 2787 1. The procedure for an annual update process; 2788 2. The procedure for school site selection; 2789 3. The procedure for school permitting; 2790 4. Provision for infrastructure necessary to support 2791 proposed schools, including potable water, wastewater, drainage, 2792 solid waste, transportation, and means by which to assure safe 2793 access to schools, including sidewalks, bicycle paths, turn 2794 lanes, and signalization; 5. Provision for colocation of other public facilities, 2795 2796 such as parks, libraries, and community centers, in proximity to 2797 public schools;

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2798 Provision for location of schools proximate to 2799 residential areas and to complement patterns of development, 2800 including the location of future school sites so they serve as 2801 community focal points; 2802 - Measures to ensure compatibility of school sites and 7. 2803 surrounding land uses; 2804 Coordination with adjacent local governments and the 8. 2805 school district on emergency preparedness issues, including the 2806 use of public schools to serve as emergency shelters; and 2807 9. Coordination with the future land use element. (h) The element shall include one or more future 2808 2809 conditions maps which depict the anticipated location of 2810 educational and ancillary plants, including the general location 2811 of improvements to existing schools or new schools anticipated 2812 over the 5-year or long-term planning period. The maps will of 2813 necessity be general for the long-term planning period and more 2814 specific for the 5-year period. Maps indicating general 2815 locations of future schools or school improvements may not 2816 prescribe a land use on a particular parcel of land. 2817 (i) The state land planning agency shall establish a 2818 phased schedule for adoption of the public school facilities 2819 element and the required updates to the public schools 2820 interlocal agreement pursuant to s. 163.31777. The schedule 2821 shall provide for each county and local government within the 2822 county to adopt the element and update to the agreement no later than December 1, 2008. Plan amendments to adopt a public school 2823 2824 facilities element are exempt from the provisions of s. 2825 163.3187(1).

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2826 (j) The state land planning agency may issue a notice to 2827 the school board and the local government to show cause why 2828 sanctions should not be enforced for failure to enter into an 2829 approved interlocal agreement as required by s. 163.31777 or for 2830 failure to implement provisions relating to public school 2831 concurrency. If the state land planning agency finds that 2832 insufficient cause exists for the school board's or local 2833 government's failure to enter into an approved interlocal 2834 agreement as required by s. 163.31777 or for the school board's 2835 or local government's failure to implement the provisions relating to public school concurrency, the state land planning 2836 2837 agency shall submit its finding to the Administration Commission 2838 which may impose on the local government any of the sanctions 2839 set forth in s. 163.3184(11)(a) and (b) and may impose on the 2840 district school board any of the sanctions set forth in s. 1008.32(4). 2841 2842 (13) Local governments are encouraged to develop a 2843 community vision that provides for sustainable growth, 2844 recognizes its fiscal constraints, and protects its natural 2845 resources. At the request of a local government, the applicable regional planning council shall provide assistance in the 2846 2847 development of a community vision.

(a) As part of the process of developing a community vision under this section, the local government must hold two public meetings with at least one of those meetings before the local planning agency. Before those public meetings, the local government must hold at least one public workshop with stakeholder groups such as neighborhood associations, community Page 102 of 343

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2854	organizations, businesses, private property owners, housing and
2855	development interests, and environmental organizations.
2856	(b) The local government must, at a minimum, discuss five
2857	of the following topics as part of the workshops and public
2858	meetings required under paragraph (a):
2859	1. Future growth in the area using population forecasts
2860	from the Bureau of Economic and Business Research;
2861	2. Priorities for economic development;
2862	3. Preservation of open space, environmentally sensitive
2863	lands, and agricultural lands;
2864	4. Appropriate areas and standards for mixed-use
2865	development;
2866	5. Appropriate areas and standards for high-density
2867	commercial and residential development;
2868	6. Appropriate areas and standards for economic
2869	development opportunities and employment centers;
2870	7. Provisions for adequate workforce housing;
2871	8. An efficient, interconnected multimodal transportation
2872	system; and
2873	9. Opportunities to create land use patterns that
2874	accommodate the issues listed in subparagraphs 18.
2875	(c) As part of the workshops and public meetings, the
2876	local government must discuss strategies for addressing the
2877	topics discussed under paragraph (b), including:
2878	1. Strategies to preserve open space and environmentally
2879	sensitive lands, and to encourage a healthy agricultural
2880	economy, including innovative planning and development
2881	strategies, such as the transfer of development rights;
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2882 2. Incentives for mixed-use development, including increased height and intensity standards for buildings that provide residential use in combination with office or commercial space;

2886 3. Incentives for workforce housing;

28874. Designation of an urban service boundary pursuant to2888subsection (2); and

2889 5. Strategies to provide mobility within the community and 2890 to protect the Strategic Intermodal System, including the 2891 development of a transportation corridor management plan under 2892 s. 337.273.

(d) The community vision must reflect the community's shared concept for growth and development of the community, including visual representations depicting the desired land use patterns and character of the community during a 10-year planning timeframe. The community vision must also take into consideration economic viability of the vision and private property interests.

2900 (e) After the workshops and public meetings required under 2901 paragraph (a) are held, the local government may amend its 2902 comprehensive plan to include the community vision as a 2903 component in the plan. This plan amendment must be transmitted 2904 and adopted pursuant to the procedures in ss. 163.3184 and 2905 163.3189 at public hearings of the governing body other than 2906 those identified in paragraph (a). 2907 (f) Amendments submitted under this subsection are exempt

2907 (1) Amenaments submitted under this subsection are exempt 2908 from the limitation on the frequency of plan amendments in s. 2909 163.3187.

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2910	(q) A local government that has developed a community
2911	vision or completed a visioning process after July 1, 2000, and
2912	before July 1, 2005, which substantially accomplishes the goals
2913	set forth in this subsection and the appropriate goals,
2914	policies, or objectives have been adopted as part of the
2915	comprehensive plan or reflected in subsequently adopted land
2915	
	development regulations and the plan amendment incorporating the
2917	community vision as a component has been found in compliance is
2918	eligible for the incentives in s. 163.3184(17).
2919	(14) Local governments are also encouraged to designate an
2920	urban service boundary. This area must be appropriate for
2921	compact, contiguous urban development within a 10-year planning
2922	timeframe. The urban service area boundary must be identified on
2923	the future land use map or map series. The local government
2924	shall demonstrate that the land included within the urban
2925	service boundary is served or is planned to be served with
2926	adequate public facilities and services based on the local
2927	government's adopted level-of-service standards by adopting a
2928	10-year facilities plan in the capital improvements element
2929	which is financially feasible. The local government shall
2930	demonstrate that the amount of land within the urban service
2931	boundary does not exceed the amount of land needed to
2932	accommodate the projected population growth at densities
2933	consistent with the adopted comprehensive plan within the 10-
2934	year planning timeframe.
2935	(a) As part of the process of establishing an urban
2936	service boundary, the local government must hold two public
2937	meetings with at least one of those meetings before the local
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2938 planning agency. Before those public meetings, the local 2939 government must hold at least one public workshop with 2940 stakeholder groups such as neighborhood associations, community 2941 organizations, businesses, private property owners, housing and 2942 development interests, and environmental organizations. 2943 (b)1. After the workshops and public meetings required 2944 under paragraph (a) are held, the local government may amend its 2945 comprehensive plan to include the urban service boundary. This 2946 plan amendment must be transmitted and adopted pursuant to the 2947 procedures in ss. 163.3184 and 163.3189 at meetings of the 2948 governing body other than those required under paragraph (a). 2949 2. This subsection does not prohibit new development 2950 outside an urban service boundary. However, a local government

that establishes an urban service boundary under this subsection is encouraged to require a full-cost-accounting analysis for any new development outside the boundary and to consider the results of that analysis when adopting a plan amendment for property outside the established urban service boundary.

2956 (c) Amendments submitted under this subsection are exempt 2957 from the limitation on the frequency of plan amendments in s. 2958 163.3187.

(d) A local government that has adopted an urban service boundary before July 1, 2005, which substantially accomplishes the goals set forth in this subsection is not required to comply with paragraph (a) or subparagraph 1. of paragraph (b) in order to be eligible for the incentives under s. 163.3184(17). In order to satisfy the provisions of this paragraph, the local government must secure a determination from the state land Page 106 of 343

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2966 planning agency that the urban service boundary adopted before 3967 July 1, 2005, substantially complies with the criteria of this subsection, based on data and analysis submitted by the local 3969 government to support this determination. The determination by 3970 the state land planning agency is not subject to administrative challenge.

2972

(7) (15) (a) The Legislature finds that:

2973 1. There are a number of rural agricultural industrial 2974 centers in the state that process, produce, or aid in the 2975 production or distribution of a variety of agriculturally based 2976 products, including, but not limited to, fruits, vegetables, 2977 timber, and other crops, and juices, paper, and building 2978 materials. Rural agricultural industrial centers have a 2979 significant amount of existing associated infrastructure that is 2980 used for processing, producing, or distributing agricultural 2981 products.

2982 2. Such rural agricultural industrial centers are often located within or near communities in which the economy is 2983 2984 largely dependent upon agriculture and agriculturally based 2985 products. The centers significantly enhance the economy of such 2986 communities. However, these agriculturally based communities are 2987 often socioeconomically challenged and designated as rural areas 2988 of critical economic concern. If such rural agricultural 2989 industrial centers are lost and not replaced with other job-2990 creating enterprises, the agriculturally based communities will lose a substantial amount of their economies. 2991

29923. The state has a compelling interest in preserving the2993viability of agriculture and protecting rural agricultural

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2994 communities and the state from the economic upheaval that would 2995 result from short-term or long-term adverse changes in the 2996 agricultural economy. To protect these communities and promote 2997 viable agriculture for the long term, it is essential to 2998 encourage and permit diversification of existing rural 2999 agricultural industrial centers by providing for jobs that are 3000 not solely dependent upon, but are compatible with and 3001 complement, existing agricultural industrial operations and to encourage the creation and expansion of industries that use 3002 3003 agricultural products in innovative ways. However, the expansion 3004 and diversification of these existing centers must be 3005 accomplished in a manner that does not promote urban sprawl into 3006 surrounding agricultural and rural areas.

3007 As used in this subsection, the term "rural (b) 3008 agricultural industrial center" means a developed parcel of land 3009 in an unincorporated area on which there exists an operating 3010 agricultural industrial facility or facilities that employ at 3011 least 200 full-time employees in the aggregate and process and 3012 prepare for transport a farm product, as defined in s. 163.3162, or any biomass material that could be used, directly or 3013 3014 indirectly, for the production of fuel, renewable energy, 3015 bioenergy, or alternative fuel as defined by law. The center may 3016 also include land contiguous to the facility site which is not 3017 used for the cultivation of crops, but on which other existing 3018 activities essential to the operation of such facility or 3019 facilities are located or conducted. The parcel of land must be 3020 located within, or within 10 miles of, a rural area of critical 3021 economic concern.

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3022 A landowner whose land is located within a rural (c)1. 3023 agricultural industrial center may apply for an amendment to the 3024 local government comprehensive plan for the purpose of 3025 designating and expanding the existing agricultural industrial 3026 uses of facilities located within the center or expanding the 3027 existing center to include industrial uses or facilities that 3028 are not dependent upon but are compatible with agriculture and 3029 the existing uses and facilities. A local government 3030 comprehensive plan amendment under this paragraph must:

a. Not increase the physical area of the existing rural
agricultural industrial center by more than 50 percent or 320
acres, whichever is greater.

3034 b. Propose a project that would, upon completion, create3035 at least 50 new full-time jobs.

3036 c. Demonstrate that sufficient infrastructure capacity 3037 exists or will be provided to support the expanded center at the 3038 level-of-service standards adopted in the local government 3039 comprehensive plan.

3040 d. Contain goals, objectives, and policies that will 3041 ensure that any adverse environmental impacts of the expanded 3042 center will be adequately addressed and mitigation implemented 3043 or demonstrate that the local government comprehensive plan 3044 contains such provisions.

2. Within 6 months after receiving an application as provided in this paragraph, the local government shall transmit the application to the state land planning agency for review pursuant to this chapter together with any needed amendments to the applicable sections of its comprehensive plan to include

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3050 goals, objectives, and policies that provide for the expansion 3051 of rural agricultural industrial centers and discourage urban 3052 sprawl in the surrounding areas. Such goals, objectives, and 3053 policies must promote and be consistent with the findings in 3054 this subsection. An amendment that meets the requirements of 3055 this subsection is presumed not to be urban sprawl as defined in s. 163.3164 consistent with rule 9J-5.006(5), Florida 3056 3057 Administrative Code. This presumption may be rebutted by a 3058 preponderance of the evidence.

(d) This subsection does not apply to an optional sector plan adopted pursuant to s. 163.3245, a rural land stewardship area designated pursuant to <u>s. 163.3248</u> subsection (11), or any comprehensive plan amendment that includes an inland port terminal or affiliated port development.

(e) Nothing in this subsection shall be construed to confer the status of rural area of critical economic concern, or any of the rights or benefits derived from such status, on any land area not otherwise designated as such pursuant to s. 288.0656(7).

3069 Section 13. Section 163.31777, Florida Statutes, is 3070 amended to read:

3071 163.31777 Public schools interlocal agreement.3072 (1) (a) The county and municipalities located within the
3073 geographic area of a school district shall enter into an
3074 interlocal agreement with the district school board which
3075 jointly establishes the specific ways in which the plans and
3076 processes of the district school board and the local governments
3077 are to be coordinated. The interlocal agreements shall be

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3078 submitted to the state land planning agency and the Office of 3079 Educational Facilities in accordance with a schedule published 3080 by the state land planning agency.

3081 (b) The schedule must establish staggered due dates for 3082 submission of interlocal agreements that are executed by both 3083 the local government and the district school board, commencing 3084 -2003, and concluding by December 1, 2004, on March 1, and must 3085 set the same date for all governmental entities within a school 3086 district. However, if the county where the school district is 3087 located contains more than 20 municipalities, the state land 3088 planning agency may establish staggered due dates for the 3089 submission of interlocal agreements by these municipalities. The 3090 schedule must begin with those areas where both the number of 3091 districtwide capital-outlay full-time-equivalent students equals 3092 80 percent or more of the current year's school capacity and the 3093 projected 5-year student growth is 1,000 or greater, or where 3094 the projected 5-year student growth rate is 10 percent or 3095 greater.

3096 (c) If the student population has declined over the 5-year 3097 period preceding the due date for submittal of an interlocal 3098 agreement by the local government and the district school board, 3099 the local government and the district school board may petition 3100 the state land planning agency for a waiver of one or more requirements of subsection (2). The waiver must be granted if 3101 3102 the procedures called for in subsection (2) are unnecessary 3103 because of the school district's declining school age 3104 population, considering the district's 5-year facilities work program prepared pursuant to s. 1013.35. The state land planning 3105 Page 111 of 343

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3106 agency may modify or revoke the waiver upon a finding that the 3107 conditions upon which the waiver was granted no longer exist. 3108 The district school board and local governments must submit an 3109 interlocal agreement within 1 year after notification by the 3110 state land planning agency that the conditions for a waiver no 3111 longer exist.

3112 Interlocal agreements between local governments and (d) 3113 district school boards adopted pursuant to s. 163.3177 before 3114 the effective date of this section must be updated and executed 3115 pursuant to the requirements of this section, if necessary. 3116 Amendments to interlocal agreements adopted pursuant to this 3117 section must be submitted to the state land planning agency 3118 within 30 days after execution by the parties for review 3119 consistent with this section. Local governments and the district 3120 school board in each school district are encouraged to adopt a 3121 single interlocal agreement to which all join as parties. The 3122 state land planning agency shall assemble and make available 3123 model interlocal agreements meeting the requirements of this 3124 section and notify local governments and, jointly with the 3125 Department of Education, the district school boards of the 3126 requirements of this section, the dates for compliance, and the 3127 sanctions for noncompliance. The state land planning agency 3128 shall be available to informally review proposed interlocal 3129 agreements. If the state land planning agency has not received a 3130 proposed interlocal agreement for informal review, the state land planning agency shall, at least 60 days before the deadline 3131 3132 for submission of the executed agreement, renotify the local 3133 government and the district school board of the upcoming Page 112 of 343

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3134 deadline and the potential for sanctions.

3135 (2) At a minimum, the interlocal agreement must address 3136 interlocal-agreement requirements in s. 163.3180(13)(g), except 3137 for exempt local governments as provided in s. 163.3177(12), and 3138 must address the following issues:

(a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.

(b) A process to coordinate and share information relating to existing and planned public school facilities, including school renovations and closures, and local government plans for development and redevelopment.

3149 (C) Participation by affected local governments with the 3150 district school board in the process of evaluating potential 3151 school closures, significant renovations to existing schools, 3152 and new school site selection before land acquisition. Local 3153 governments shall advise the district school board as to the 3154 consistency of the proposed closure, renovation, or new site 3155 with the local comprehensive plan, including appropriate 3156 circumstances and criteria under which a district school board 3157 may request an amendment to the comprehensive plan for school 3158 siting.

3159 (d) A process for determining the need for and timing of
3160 onsite and offsite improvements to support new, proposed
3161 expansion, or redevelopment of existing schools. The process

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3162 must address identification of the party or parties responsible 3163 for the improvements.

(e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules relating to measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.

(f) Participation of the local governments in the preparation of the annual update to the district school board's 5-year district facilities work program and educational plant survey prepared pursuant to s. 1013.35.

3175 (g) A process for determining where and how joint use of 3176 either school board or local government facilities can be shared 3177 for mutual benefit and efficiency.

(h) A procedure for the resolution of disputes between the district school board and local governments, which may include the dispute resolution processes contained in chapters 164 and 186.

(i) An oversight process, including an opportunity for public participation, for the implementation of the interlocal agreement.

3185 (3) (a) The Office of Educational Facilities shall submit any comments or concerns regarding the executed interlocal agreement to the state land planning agency within 30 days after receipt of the executed interlocal agreement. The state land planning agency shall review the executed interlocal agreement Page 114 of 343

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3190 to determine whether it is consistent with the requirements of 3191 subsection (2), the adopted local government comprehensive plan, 3192 and other requirements of law. Within 60 days after receipt of 3193 an executed interlocal agreement, the state land planning agency 3194 shall publish a notice of intent in the Florida Administrative 3195 Weekly and shall post a copy of the notice on the agency's 3196 Internet site. The notice of intent must state whether the 3197 interlocal agreement is consistent or inconsistent with the 3198 requirements of subsection (2) and this subsection, as 3199 appropriate. 3200 (b) The state land planning agency's notice is subject to 3201 challenge under chapter 120; however, an affected person, as 3202 defined in s. 163.3184(1)(a), has standing to initiate the 3203 administrative proceeding, and this proceeding is the sole means 3204 available to challenge the consistency of an interlocal 3205 agreement required by this section with the criteria contained 3206 in subsection (2) and this subsection. In order to have 3207 standing, each person must have submitted oral or written 3208 comments, recommendations, or objections to the local government 3209 or the school board before the adoption of the interlocal 3210 agreement by the school board and local government. The district 3211 school board and local governments are parties to any such 3212 proceeding. In this proceeding, when the state land planning 3213 agency finds the interlocal agreement to be consistent with the 3214 criteria in subsection (2) and this subsection, the interlocal 3215 agreement shall be determined to be consistent with subsection 3216 (2) and this subsection if the local government's and school 3217 board's determination of consistency is fairly debatable. When Page 115 of 343

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3218 the state planning agency finds the interlocal agreement to be 3219 inconsistent with the requirements of subsection (2) and this 3220 subsection, the local government's and school board's 3221 determination of consistency shall be sustained unless it is 3222 shown by a preponderance of the evidence that the interlocal 3223 agreement is inconsistent.

3224 If the state land planning agency enters a final order (c)3225 that finds that the interlocal agreement is inconsistent with 3226 the requirements of subsection (2) or this subsection, it shall 3227 forward it to the Administration Commission, which may impose 3228 sanctions against the local government pursuant to s. 3229 163.3184(11) and may impose sanctions against the district 3230 school board by directing the Department of Education to 3231 withhold from the district school board an equivalent amount of 3232 funds for school construction available pursuant to ss. 1013.65, 1013.68, 1013.70, and 1013.72. 3233

3234 (4) If an executed interlocal agreement is not timely 3235 submitted to the state land planning agency for review, the 3236 state land planning agency shall, within 15 working days after the deadline for submittal, issue to the local government and 3237 3238 the district school board a Notice to Show Cause why sanctions 3239 should not be imposed for failure to submit an executed 3240 interlocal agreement by the deadline established by the agency. 3241 The agency shall forward the notice and the responses to the 3242 Administration Commission, which may enter a final order citing the failure to comply and imposing sanctions against the local 3243 3244 government and district school board by directing the 3245 appropriate agencies to withhold at least 5 percent of state Page 116 of 343

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3246 funds pursuant to s. 163.3184(11) and by directing the 3247 Department of Education to withhold from the district school 3248 board at least 5 percent of funds for school construction 3249 available pursuant to ss. 1013.65, 1013.68, 1013.70, and 3250 1013.72.

3251 (5) Any local government transmitting a public school 3252 element to implement school concurrency pursuant to the 3253 requirements of s. 163.3180 before the effective date of this 3254 section is not required to amend the element or any interlocal 3255 agreement to conform with the provisions of this section if the 3256 element is adopted prior to or within 1 year after the effective 3257 date of this section and remains in effect until the county 3258 conducts its evaluation and appraisal report and identifies 3259 changes necessary to more fully conform to the provisions of 3260 this section.

3261 (6) Except as provided in subsection (7), municipalities 3262 meeting the exemption criteria in s. 163.3177(12) are exempt 3263 from the requirements of subsections (1), (2), and (3).

3264 (7) At the time of the evaluation and appraisal report, 3265 each exempt municipality shall assess the extent to which it 3266 continues to meet the criteria for exemption under s. 3267 163.3177(12). If the municipality continues to meet these 3268 criteria, the municipality shall continue to be exempt from the 3269 interlocal-agreement requirement. Each municipality exempt under 3270 s. 163.3177(12) must comply with the provisions of this section within 1 year after the district school board proposes, in its 3271 3272 5-year district facilities work program, a new school within the 3273 municipality's jurisdiction.

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3274 Section 14. Subsection (9) of section 163.3178, Florida 3275 Statutes, is amended to read:

3276

163.3178 Coastal management.-

(9) (a) Local governments may elect to comply with rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, through the process provided in this section. A proposed comprehensive plan amendment shall be found in compliance with state coastal highhazard provisions pursuant to rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, if:

3283 1. The adopted level of service for out-of-county 3284 hurricane evacuation is maintained for a category 5 storm event 3285 as measured on the Saffir-Simpson scale; or

2. A 12-hour evacuation time to shelter is maintained for a category 5 storm event as measured on the Saffir-Simpson scale and shelter space reasonably expected to accommodate the residents of the development contemplated by a proposed comprehensive plan amendment is available; or

3291 Appropriate mitigation is provided that will satisfy 3. 3292 the provisions of subparagraph 1. or subparagraph 2. Appropriate 3293 mitigation shall include, without limitation, payment of money, 3294 contribution of land, and construction of hurricane shelters and 3295 transportation facilities. Required mitigation may shall not 3296 exceed the amount required for a developer to accommodate 3297 impacts reasonably attributable to development. A local 3298 government and a developer shall enter into a binding agreement 3299 to memorialize the mitigation plan.

3300 (b) For those local governments that have not established3301 a level of service for out-of-county hurricane evacuation by

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July 1, 2008, but elect to comply with rule 9J-5.012(3)(b)6. and 7., Florida Administrative Code, by following the process in paragraph (a), the level of service shall be no greater than 16 hours for a category 5 storm event as measured on the Saffir-Simpson scale.

(c) This subsection shall become effective immediately and shall apply to all local governments. No later than July 1, 2008, local governments shall amend their future land use map and coastal management element to include the new definition of coastal high-hazard area and to depict the coastal high-hazard area on the future land use map.

3313 Section 15. Section 163.3180, Florida Statutes, is amended 3314 to read:

3315

163.3180 Concurrency.-

3316 (1) (a) Sanitary sewer, solid waste, drainage, and potable 3317 water, parks and recreation, schools, and transportation 3318 facilities, including mass transit, where applicable, are the 3319 only public facilities and services subject to the concurrency 3320 requirement on a statewide basis. Additional public facilities 3321 and services may not be made subject to concurrency on a 3322 statewide basis without appropriate study and approval by the 3323 Legislature; however, any local government may extend the 3324 concurrency requirement so that it applies to additional public facilities within its jurisdiction. 3325

3326 (a) If concurrency is applied to other public facilities,
 3327 the local government comprehensive plan must provide the
 3328 principles, guidelines, standards, and strategies, including
 3329 adopted levels of service, to guide its application. In order

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3330 <u>for a local government to rescind any optional concurrency</u> 3331 <u>provisions, a comprehensive plan amendment is required. An</u> 3332 <u>amendment rescinding optional concurrency issues is not subject</u> 3333 to state review.

3334 The local government comprehensive plan must (b) 3335 demonstrate, for required or optional concurrency requirements, 3336 that the levels of service adopted can be reasonably met. 3337 Infrastructure needed to ensure that adopted level-of-service 3338 standards are achieved and maintained for the 5-year period of 3339 the capital improvement schedule must be identified pursuant to the requirements of s. 163.3177(3). The comprehensive plan must 3340 3341 include principles, guidelines, standards, and strategies for 3342 the establishment of a concurrency management system.

(b) Local governments shall use professionally accepted 3343 3344 techniques for measuring level of service for automobiles, 3345 bicycles, pedestrians, transit, and trucks. These techniques may 3346 be used to evaluate increased accessibility by multiple modes 3347 and reductions in vehicle miles of travel in an area or zone. 3348 The Department of Transportation shall develop methodologies to 3349 assist local governments in implementing this multimodal level-3350 of-service analysis. The Department of Community Affairs and the 3351 Department of Transportation shall provide technical assistance 3352 to local governments in applying these methodologies.

(2) (a) Consistent with public health and safety, sanitary sewer, solid waste, drainage, adequate water supplies, and potable water facilities shall be in place and available to serve new development no later than the issuance by the local government of a certificate of occupancy or its functional

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3358 equivalent. Prior to approval of a building permit or its 3359 functional equivalent, the local government shall consult with 3360 the applicable water supplier to determine whether adequate 3361 water supplies to serve the new development will be available no 3362 later than the anticipated date of issuance by the local 3363 government of a certificate of occupancy or its functional 3364 equivalent. A local government may meet the concurrency 3365 requirement for sanitary sewer through the use of onsite sewage 3366 treatment and disposal systems approved by the Department of 3367 Health to serve new development.

3368 (b) Consistent with the public welfare, and except as 3369 otherwise provided in this section, parks and recreation 3370 facilities to serve new development shall be in place or under 3371 actual construction no later than 1 year after issuance by the 3372 local government of a certificate of occupancy or its functional 3373 equivalent. However, the acreage for such facilities shall be 3374 dedicated or be acquired by the local government prior to 3375 issuance by the local government of a certificate of occupancy 3376 or its functional equivalent, or funds in the amount of the 3377 developer's fair share shall be committed no later than the 3378 local government's approval to commence construction.

3379 (c) Consistent with the public welfare, and except as 3380 otherwise provided in this section, transportation facilities 3381 needed to serve new development shall be in place or under 3382 actual construction within 3 years after the local government 3383 approves a building permit or its functional equivalent that 3384 results in traffic generation.

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Governmental entities that are not responsible for

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3386 providing, financing, operating, or regulating public facilities 3387 needed to serve development may not establish binding level-of-3388 service standards on governmental entities that do bear those 3389 responsibilities. This subsection does not limit the authority 3390 of any agency to recommend or make objections, recommendations, 3391 comments, or determinations during reviews conducted under s. 3392 163.3184.

(4) (a) The concurrency requirement as implemented in local comprehensive plans applies to state and other public facilities and development to the same extent that it applies to all other facilities and development, as provided by law.

3397 The concurrency requirement as implemented in local (b)3398 comprehensive plans does not apply to public transit facilities. 3399 For the purposes of this paragraph, public transit facilities 3400 include transit stations and terminals; transit station parking; 3401 park-and-ride lots; intermodal public transit connection or 3402 transfer facilities; fixed bus, guideway, and rail stations; and 3403 airport passenger terminals and concourses, air cargo 3404 facilities, and hangars for the assembly, manufacture, 3405 maintenance, or storage of aircraft. As used in this paragraph, 3406 the terms "terminals" and "transit facilities" do not include 3407 seaports or commercial or residential development constructed in 3408 conjunction with a public transit facility. 3409 (c) The concurrency requirement, except as it relates to

3410 transportation facilities and public schools, as implemented in 3411 local government comprehensive plans, may be waived by a local 3412 government for urban infill and redevelopment areas designated 3413 pursuant to s. 163.2517 if such a waiver does not endanger Page 122 of 343

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3414	public health or safety as defined by the local government in
3415	its local government comprehensive plan. The waiver shall be
3416	adopted as a plan amendment pursuant to the process set forth in
3417	s. 163.3187(3)(a). A local government may grant a concurrency
3418	exception pursuant to subsection (5) for transportation
3419	facilities located within these urban infill and redevelopment
3420	areas.
3421	(5) (a) If concurrency is applied to transportation
3422	facilities, the local government comprehensive plan must provide
3423	the principles, guidelines, standards, and strategies, including
3424	adopted levels of service to guide its application.
3425	(b) Local governments shall use professionally accepted
3426	studies to evaluate the appropriate levels of service. Local
3427	governments should consider the number of facilities that will
3428	be necessary to meet level-of-service demands when determining
3429	the appropriate levels of service. The schedule of facilities
3430	that are necessary to meet the adopted level of service shall be
3431	reflected in the capital improvement element.
3432	(c) Local governments shall use professionally accepted
3433	techniques for measuring levels of service when evaluating
3434	potential impacts of a proposed development.
3435	(d) The premise of concurrency is that the public
3436	facilities will be provided in order to achieve and maintain the
3437	adopted level of service standard. A comprehensive plan that
3438	imposes transportation concurrency shall contain appropriate
3439	amendments to the capital improvements element of the
3440	comprehensive plan, consistent with the requirements of s.
3441	163.3177(3). The capital improvements element shall identify

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3442	facilities necessary to meet adopted levels of service during a
3443	5-year period.
3444	(e) If a local government applies transportation
3445	concurrency in its jurisdiction, it is encouraged to develop
3446	policy guidelines and techniques to address potential negative
3447	impacts on future development:
3448	1. In urban infill and redevelopment, and urban service
3449	areas.
3450	2. With special part-time demands on the transportation
3451	system.
3452	3. With de minimis impacts.
3453	4. On community desired types of development, such as
3454	redevelopment, or job creation projects.
3455	(f) Local governments are encouraged to develop tools and
3456	techniques to complement the application of transportation
3457	concurrency such as:
3458	1. Adoption of long-term strategies to facilitate
3459	development patterns that support multimodal solutions,
3460	including urban design, and appropriate land use mixes,
3461	including intensity and density.
3462	2. Adoption of an areawide level of service not dependent
3463	on any single road segment function.
3464	3. Exempting or discounting impacts of locally desired
3465	development, such as development in urban areas, redevelopment,
3466	job creation, and mixed use on the transportation system.
3467	4. Assigning secondary priority to vehicle mobility and
3468	primary priority to ensuring a safe, comfortable, and attractive
3469	pedestrian environment, with convenient interconnection to
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3470	transit.
3471	5. Establishing multimodal level of service standards that
3472	rely primarily on nonvehicular modes of transportation where
3473	existing or planned community design will provide adequate level
3474	of mobility.
3475	6. Reducing impact fees or local access fees to promote
3476	development within urban areas, multimodal transportation
3477	districts, and a balance of mixed use development in certain
3478	areas or districts, or for affordable or workforce housing.
3479	(g) Local governments are encouraged to coordinate with
3480	adjacent local governments for the purpose of using common
3481	methodologies for measuring impacts on transportation
3482	facilities.
3483	(h) Local governments that implement transportation
3484	concurrency must:
3485	1. Consult with the Department of Transportation when
3486	proposed plan amendments affect facilities on the strategic
3487	intermodal system.
3488	2. Exempt public transit facilities from concurrency. For
3489	the purposes of this subparagraph, public transit facilities
3490	include transit stations and terminals; transit station parking;
3491	park-and-ride lots; intermodal public transit connection or
3492	transfer facilities; fixed bus, guideway, and rail stations; and
3493	airport passenger terminals and concourses, air cargo
3494	facilities, and hangars for the assembly, manufacture,
3495	maintenance, or storage of aircraft. As used in this
3496	subparagraph, the terms "terminals" and "transit facilities" do
3497	not include seaports or commercial or residential development
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3498	constructed in conjunction with a public transit facility.
3499	3. Allow an applicant for a development-of-regional-impact
3500	development order, a rezoning, or other land use development
3501	permit to satisfy the transportation concurrency requirements of
3502	the local comprehensive plan, the local government's concurrency
3503	management system, and s. 380.06, when applicable, if:
3504	a. The applicant enters into a binding agreement to pay
3505	for or construct its proportionate share of required
3506	improvements.
3507	b. The proportionate-share contribution or construction is
3508	sufficient to accomplish one or more mobility improvements that
3509	will benefit a regionally significant transportation facility.
3510	c.(I) The local government has provided a means by which
3511	the landowner will be assessed a proportionate share of the cost
3512	of providing the transportation facilities necessary to serve
3513	the proposed development. An applicant shall not be held
3514	responsible for the additional cost of reducing or eliminating
3515	deficiencies.
3516	(II) When an applicant contributes or constructs its
3517	proportionate share pursuant to this subparagraph, a local
3518	government may not require payment or construction of
3519	transportation facilities whose costs would be greater than a
3520	development's proportionate share of the improvements necessary
3521	to mitigate the development's impacts.
3522	(A) The proportionate-share contribution shall be
3523	calculated based upon the number of trips from the proposed
3524	development expected to reach roadways during the peak hour from
3525	the stage or phase being approved, divided by the change in the
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3526 peak hour maximum service volume of roadways resulting from 3527 construction of an improvement necessary to maintain or achieve 3528 the adopted level of service, multiplied by the construction 3529 cost, at the time of development payment, of the improvement 3530 necessary to maintain or achieve the adopted level of service. 3531 In using the proportionate-share formula provided in (B) 3532 this subparagraph, the applicant, in its traffic analysis, shall 3533 identify those roads or facilities that have a transportation 3534 deficiency in accordance with the transportation deficiency as 3535 defined in sub-subparagraph e. The proportionate-share formula 3536 provided in this subparagraph shall be applied only to those 3537 facilities that are determined to be significantly impacted by 3538 the project traffic under review. If any road is determined to be transportation deficient without the project traffic under 3539 3540 review, the costs of correcting that deficiency shall be removed 3541 from the project's proportionate-share calculation and the 3542 necessary transportation improvements to correct that deficiency 3543 shall be considered to be in place for purposes of the 3544 proportionate-share calculation. The improvement necessary to 3545 correct the transportation deficiency is the funding 3546 responsibility of the entity that has maintenance responsibility 3547 for the facility. The development's proportionate share shall be 3548 calculated only for the needed transportation improvements that 3549 are greater than the identified deficiency. 3550 When the provisions of this subparagraph have been (C) 3551 satisfied for a particular stage or phase of development, all 3552 transportation impacts from that stage or phase for which 3553 mitigation was required and provided shall be deemed fully

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3554	mitigated in any transportation analysis for a subsequent stage
3555	or phase of development. Trips from a previous stage or phase
3556	that did not result in impacts for which mitigation was required
3557	or provided may be cumulatively analyzed with trips from a
3558	subsequent stage or phase to determine whether an impact
3559	requires mitigation for the subsequent stage or phase.
3560	(D) In projecting the number of trips to be generated by
3561	the development under review, any trips assigned to a toll-
3562	financed facility shall be eliminated from the analysis.
3563	(E) The applicant shall receive a credit on a dollar-for-
3564	dollar basis for impact fees, mobility fees, and other
3565	transportation concurrency mitigation requirements paid or
3566	payable in the future for the project. The credit shall be
3567	reduced up to 20 percent by the percentage share that the
3568	project's traffic represents of the added capacity of the
3569	selected improvement, or by the amount specified by local
3570	ordinance, whichever yields the greater credit.
3571	d. This subsection does not require a local government to
3572	approve a development that is not otherwise qualified for
3573	approval pursuant to the applicable local comprehensive plan and
3574	land development regulations.
3575	e. As used in this subsection, the term "transportation
3576	deficiency" means a facility or facilities on which the adopted
3577	level-of-service standard is exceeded by the existing,
3578	committed, and vested trips, plus additional projected
3579	background trips from any source other than the development
3580	project under review, and trips that are forecast by established
3581	traffic standards, including traffic modeling, consistent with
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3582 <u>the University of Florida's Bureau of Economic and Business</u>
3583 <u>Research medium population projections. Additional projected</u>
3584 <u>background trips are to be coincident with the particular stage</u>
3585 <u>or phase of development under review.</u>

3586 (a) The Legislature finds that under limited 3587 circumstances, countervailing planning and public policy goals 3588 may come into conflict with the requirement that adequate public 3589 transportation facilities and services be available concurrent 3590 with the impacts of such development. The Legislature further 3591 finds that the unintended result of the concurrency requirement 3592 for transportation facilities is often the discouragement of 3593 urban infill development and redevelopment. Such unintended 3594 results directly conflict with the goals and policies of the 3595 state comprehensive plan and the intent of this part. The 3596 Legislature also finds that in urban centers transportation 3597 cannot be effectively managed and mobility cannot be improved 3598 solely through the expansion of roadway capacity, that the 3599 expansion of roadway capacity is not always physically or 3600 financially possible, and that a range of transportation 3601 alternatives is essential to satisfy mobility needs, reduce 3602 congestion, and achieve healthy, vibrant centers. 3603 (b)1. The following are transportation concurrency 3604 exception areas: 3605 a. A municipality that qualifies as a dense urban land area under s. 163.3164; 3606 3607 <u>An urban service area under s. 163.3164 that has been</u> adopted into the local comprehensive plan and is located within 3608

3609 a county that qualifies as a dense urban land area under s. Page 129 of 343

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3610	163.3164; and
3611	c. A county, including the municipalities located therein,
3612	which has a population of at least 900,000 and qualifies as a
3613	dense urban land area under s. 163.3164, but does not have an
3614	urban service area designated in the local comprehensive plan.
3615	2. A municipality that does not qualify as a dense urban
3616	land area pursuant to s. 163.3164 may designate in its local
3617	comprehensive plan the following areas as transportation
3618	concurrency exception areas:
3619	a. Urban infill as defined in s. 163.3164;
3620	b. Community redevelopment areas as defined in s. 163.340;
3621	c. Downtown revitalization areas as defined in s.
3622	163.3164;
3623	d. Urban infill and redevelopment under s. 163.2517; or
3624	e. Urban service areas as defined in s. 163.3164 or areas
3625	within a designated urban service boundary under s.
3626	163.3177(14).
3627	3. A county that does not qualify as a dense urban land
3628	area pursuant to s. 163.3164 may designate in its local
3629	comprehensive plan the following areas as transportation
3630	concurrency exception areas:
3631	a. Urban infill as defined in s. 163.3164;
3632	b. Urban infill and redevelopment under s. 163.2517; or
3633	c. Urban service areas as defined in s. 163.3164.
3634	4. A local government that has a transportation
3635	concurrency exception area designated pursuant to subparagraph
3636	1., subparagraph 2., or subparagraph 3. shall, within 2 years
3637	after the designated area becomes exempt, adopt into its local
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3638 comprehensive plan land use and transportation strategies to 3639 support and fund mobility within the exception area, including 3640 alternative modes of transportation. Local governments are 3641 encouraged to adopt complementary land use and transportation 3642 strategies that reflect the region's shared vision for its 3643 future. If the state land planning agency finds insufficient 3644 cause for the failure to adopt into its comprehensive plan land 3645 use and transportation strategies to support and fund mobility 3646 within the designated exception area after 2 years, it shall 3647 submit the finding to the Administration Commission, which may impose any of the sanctions set forth in s. 163.3184(11)(a) and 3648 3649 (b) against the local government.

3650 5. Transportation concurrency exception areas designated 3651 pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. 3652 do not apply to designated transportation concurrency districts 3653 located within a county that has a population of at least 1.5 3654 million, has implemented and uses a transportation-related 3655 concurrency assessment to support alternative modes of 3656 transportation, including, but not limited to, mass transit, and does not levy transportation impact fees within the concurrency 3657 3658 district.

3659 6. Transportation concurrency exception areas designated under subparagraph 1., subparagraph 2., or subparagraph 3. do not apply in any county that has exempted more than 40 percent of the area inside the urban service area from transportation concurrency for the purpose of urban infill.

3664 3664 3665 7. A local government that does not have a transportation concurrency exception area designated pursuant to subparagraph Page 131 of 343

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3666 1., subparagraph 2., or subparagraph 3. may grant an exception 3667 from the concurrency requirement for transportation facilities 3668 if the proposed development is otherwise consistent with the 3669 adopted local government comprehensive plan and is a project 3670 that promotes public transportation or is located within an area 3671 designated in the comprehensive plan for: 3672 Urban infill development; a. 3673 b. Urban redevelopment; 3674 c. Downtown revitalization; 3675 d. Urban infill and redevelopment under s. 163.2517; or 3676 An urban service area specifically designated as a е. 3677 transportation concurrency exception area which includes lands 3678 appropriate for compact, contiguous urban development, which 3679 does not exceed the amount of land needed to accommodate the 3680 projected population growth at densities consistent with the 3681 adopted comprehensive plan within the 10-year planning period, 3682 and which is served or is planned to be served with public 3683 facilities and services as provided by the capital improvements 3684 element. 3685 (c) The Legislature also finds that developments located 3686 within urban infill, urban redevelopment, urban service, or 3687 downtown revitalization areas or areas designated as urban 3688 infill and redevelopment areas under s. 163.2517, which pose 3689 only special part-time demands on the transportation system, are 3690 exempt from the concurrency requirement for transportation facilities. A special part-time demand is one that does not have 3691 3692 more than 200 scheduled events during any calendar year and does 3693 not affect the 100 highest traffic volume hours.

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3694	(d) Except for transportation concurrency exception areas
3695	designated pursuant to subparagraph (b)1., subparagraph (b)2.,
3696	or subparagraph (b)3., the following requirements apply:
3697	1. The local government shall both adopt into the
3698	comprehensive plan and implement long-term strategies to support
3699	and fund mobility within the designated exception area,
3700	including alternative modes of transportation. The plan
3701	amendment must also demonstrate how strategies will support the
3702	purpose of the exception and how mobility within the designated
3703	exception area will be provided.
3704	2. The strategies must address urban design; appropriate
3705	land use mixes, including intensity and density; and network
3706	connectivity plans needed to promote urban infill,
3707	redevelopment, or downtown revitalization. The comprehensive
3708	plan amendment designating the concurrency exception area must
3709	be accompanied by data and analysis supporting the local
3710	government's determination of the boundaries of the
3711	transportation concurrency exception area.
3712	(e) Before designating a concurrency exception area
3713	pursuant to subparagraph (b)7., the state land planning agency
3714	and the Department of Transportation shall be consulted by the
3715	local government to assess the impact that the proposed
3716	exception area is expected to have on the adopted level-of-
3717	service standards established for regional transportation
3718	facilities identified pursuant to s. 186.507, including the
3719	Strategic Intermodal System and roadway facilities funded in
3720	accordance with s. 339.2819. Further, the local government shall
3721	provide a plan for the mitigation of impacts to the Strategic
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3722 Intermodal System, including, if appropriate, access management, 3723 parallel reliever roads, transportation demand management, and 3724 other measures.

3725 (f) The designation of a transportation concurrency 3726 exception area does not limit a local government's home rule 3727 power to adopt ordinances or impose fees. This subsection does 3728 not affect any contract or agreement entered into or development 3729 order rendered before the creation of the transportation 3730 concurrency exception area except as provided in s. 3731 <u>380.06(29)(e).</u>

3732 (g) The Office of Program Policy Analysis and Government 3733 Accountability shall submit to the President of the Senate and 3734 the Speaker of the House of Representatives by February 1, 2015, 3735 a report on transportation concurrency exception areas created 3736 pursuant to this subsection. At a minimum, the report shall 3737 address the methods that local governments have used to 3738 implement and fund transportation strategies to achieve the 3739 purposes of designated transportation concurrency exception 3740 areas, and the effects of the strategies on mobility, 3741 congestion, urban design, the density and intensity of land use 3742 mixes, and network connectivity plans used to promote urban 3743 infill, redevelopment, or downtown revitalization.

3744 (6) The Legislature finds that a de minimis impact is 3745 consistent with this part. A de minimis impact is an impact that 3746 would not affect more than 1 percent of the maximum volume at 3747 the adopted level of service of the affected transportation 3748 facility as determined by the local government. No impact will 3749 be de minimis if the sum of existing roadway volumes and the Page 134 of 343

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3750 projected volumes from approved projects on a transportation 3751 facility would exceed 110 percent of the maximum volume at the 3752 adopted level of service of the affected transportation 3753 facility; provided however, that an impact of a single family 3754 home on an existing lot will constitute a de minimis impact on 3755 all roadways regardless of the level of the deficiency of the 3756 roadway. Further, no impact will be de minimis if it would 3757 exceed the adopted level-of-service standard of any affected designated hurricane evacuation routes. Each local government 3758 3759 shall maintain sufficient records to ensure that the 110-percent 3760 criterion is not exceeded. Each local government shall submit 3761 annually, with its updated capital improvements element, a 3762 summary of the de minimis records. If the state land planning 3763 agency determines that the 110-percent criterion has been 3764 exceeded, the state land planning agency shall notify the local government of the exceedance and that no further de minimis 3765 3766 exceptions for the applicable roadway may be granted until such 3767 time as the volume is reduced below the 110 percent. The local 3768 government shall provide proof of this reduction to the state 3769 land planning agency before issuing further de minimis 3770 exceptions.

3771 (7) In order to promote infill development and 3772 redevelopment, one or more transportation concurrency management areas may be designated in a local government comprehensive 3774 plan. A transportation concurrency management area must be a 3775 compact geographic area with an existing network of roads where 3776 multiple, viable alternative travel paths or modes are available 3777 for common trips. A local government may establish an areawide Page 135 of 343

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3778 level-of-service standard for such a transportation concurrency 3779 management area based upon an analysis that provides for a 3780 justification for the areawide level of service, how urban 3781 infill development or redevelopment will be promoted, and how 3782 mobility will be accomplished within the transportation 3783 concurrency management area. Prior to the designation of a 3784 concurrency management area, the Department of Transportation 3785 shall be consulted by the local government to assess the impact 3786 that the proposed concurrency management area is expected to 3787 have on the adopted level-of-service standards established for 3788 Strategic Intermodal System facilities, as defined in s. 339.64, 3789 and roadway facilities funded in accordance with s. 339.2819. 3790 Further, the local government shall, in cooperation with the 3791 Department of Transportation, develop a plan to mitigate any 3792 impacts to the Strategic Intermodal System, including, if 3793 appropriate, the development of a long-term concurrency 3794 management system pursuant to subsection (9) and s. 3795 163.3177(3)(d). Transportation concurrency management areas 3796 existing prior to July 1, 2005, shall meet, at a minimum, the provisions of this section by July 1, 2006, or at the time of 3797 3798 the comprehensive plan update pursuant to the evaluation and 3799 appraisal report, whichever occurs last. The state land planning 3800 agency shall amend chapter 9J-5, Florida Administrative Code, to 3801 be consistent with this subsection. 3802 (8) When assessing the transportation impacts of proposed urban redevelopment within an established existing urban service 3803 3804 area, 110 percent of the actual transportation impact caused by

3805 the previously existing development must be reserved for the

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3806 redevelopment, even if the previously existing development has a 3807 lesser or nonexisting impact pursuant to the calculations of the 3808 local government. Redevelopment requiring less than 110 percent 3809 of the previously existing capacity shall not be prohibited due 3810 to the reduction of transportation levels of service below the 3811 adopted standards. This does not preclude the appropriate 3812 assessment of fees or accounting for the impacts within the 3813 concurrency management system and capital improvements program 3814 of the affected local government. This paragraph does not affect 3815 local government requirements for appropriate development 3816 permits. 3817 (9) (a) Each local government may adopt as a part of its 3818 plan, long-term transportation and school concurrency management 3819 systems with a planning period of up to 10 years for specially 3820 designated districts or areas where significant backlogs exist. 3821 The plan may include interim level-of-service standards on 3822 certain facilities and shall rely on the local government's 3823 schedule of capital improvements for up to 10 years as a basis 3824 for issuing development orders that authorize commencement of construction in these designated districts or areas. The 3825 3826 concurrency management system must be designed to correct 3827 existing deficiencies and set priorities for addressing 3828 backlogged facilities. The concurrency management system must be 3829 financially feasible and consistent with other portions of the adopted local plan, including the future land use map. 3830 3831 (b) If a local government has a transportation or school facility backlog for existing development which cannot be 3832 3833 adequately addressed in a 10-year plan, the state land planning Page 137 of 343

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3834	agency may allow it to develop a plan and long-term schedule of
3835	capital improvements covering up to 15 years for good and
3836	sufficient cause, based on a general comparison between that
3837	local government and all other similarly situated local
3838	jurisdictions, using the following factors:
3839	1. The extent of the backlog.
3840	2. For roads, whether the backlog is on local or state
3841	roads.
3842	3. The cost of eliminating the backlog.
3843	4. The local government's tax and other revenue-raising
3844	efforts.
3845	(c) The local government may issue approvals to commence
3846	construction notwithstanding this section, consistent with and
3847	in areas that are subject to a long-term concurrency management
3848	system.
3849	(d) If the local government adopts a long-term concurrency
3850	management system, it must evaluate the system periodically. At
3851	a minimum, the local government must assess its progress toward
3852	improving levels of service within the long-term concurrency
3853	management district or area in the evaluation and appraisal
3854	report and determine any changes that are necessary to
3855	accelerate progress in meeting acceptable levels of service.
3856	(10) Except in transportation concurrency exception areas,
3857	with regard to roadway facilities on the Strategic Intermodal
3858	System designated in accordance with s. 339.63, local
3859	governments shall adopt the level-of-service standard
3860	established by the Department of Transportation by rule.
3861	However, if the Office of Tourism, Trade, and Economic
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3862 Development concurs in writing with the local government that 3863 the proposed development is for a qualified job creation project under s. 288.0656 or s. 403.973, the affected local government, 3864 3865 after consulting with the Department of Transportation, may 3866 provide for a waiver of transportation concurrency for the 3867 project. For all other roads on the State Highway System, local 3868 shall establish an adequate level-of-service governments 3869 standard that need not be consistent with any level-of-service 3870 standard established by the Department of Transportation. In 3871 establishing adequate level-of-service standards for any 3872 arterial roads, or collector roads as appropriate, which 3873 traverse multiple jurisdictions, local governments shall 3874 consider compatibility with the roadway facility's adopted 3875 level-of-service standards in adjacent jurisdictions. Each local 3876 government within a county shall use a professionally accepted 3877 methodology for measuring impacts on transportation facilities 3878 for the purposes of implementing its concurrency management 3879 system. Counties are encouraged to coordinate with adjacent 3880 counties, and local governments within a county are encouraged 3881 to coordinate, for the purpose of using common methodologies for 3882 measuring impacts on transportation facilities for the purpose 3883 of implementing their concurrency management systems. 3884 (11) In order to limit the liability of local governments, 3885 a local government may allow a landowner to proceed with development of a specific parcel of land notwithstanding a 3886 3887 failure of the development to satisfy transportation concurrency, when all the following factors are shown to exist: 3888 3889 The local government with jurisdiction over the Page 139 of 343

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3890 property has adopted a local comprehensive plan that is in 3891 compliance.

3892 (b) The proposed development would be consistent with the 3893 future land use designation for the specific property and with 3894 pertinent portions of the adopted local plan, as determined by 3895 the local government.

3896 (c) The local plan includes a financially feasible capital 3897 improvements element that provides for transportation facilities 3898 adequate to serve the proposed development, and the local 3899 government has not implemented that element.

3900 (d) The local government has provided a means by which the 3901 landowner will be assessed a fair share of the cost of providing 3902 the transportation facilities necessary to serve the proposed 3903 development.

3904 (e) The landowner has made a binding commitment to the 3905 local government to pay the fair share of the cost of providing 3906 the transportation facilities to serve the proposed development.

3907 (12)(a) A development of regional impact may satisfy the 3908 transportation concurrency requirements of the local 3909 comprehensive plan, the local government's concurrency 3910 management system, and s. 380.06 by payment of a proportionate-3911 share contribution for local and regionally significant traffic 3912 impacts, if:

3913 1. The development of regional impact which, based on its 3914 location or mix of land uses, is designed to encourage 3915 pedestrian or other nonautomotive modes of transportation; 3916 2. The proportionate-share contribution for local and 3917 regionally significant traffic impacts is sufficient to pay for Page 140 of 343

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3918 one or more required mobility improvements that will benefit a
3919 regionally significant transportation facility;

3920 3. The owner and developer of the development of regional impact pays or assures payment of the proportionate-share 3922 contribution; and

3923 4. If the regionally significant transportation facility 3924 to be constructed or improved is under the maintenance authority 3925 of a governmental entity, as defined by s. 334.03(12), other 3926 than the local government with jurisdiction over the development 3927 of regional impact, the developer is required to enter into a 3928 binding and legally enforceable commitment to transfer funds to 3929 the governmental entity having maintenance authority or to 3930 otherwise assure construction or improvement of the facility. 3931

3932 The proportionate-share contribution may be applied to any 3933 transportation facility to satisfy the provisions of this 3934 subsection and the local comprehensive plan, but, for the 3935 purposes of this subsection, the amount of the proportionate-3936 share contribution shall be calculated based upon the cumulative 3937 number of trips from the proposed development expected to reach 3938 roadways during the peak hour from the complete buildout of a 3939 stage or phase being approved, divided by the change in the peak 3940 hour maximum service volume of roadways resulting from 3941 construction of an improvement necessary to maintain the adopted level of service, multiplied by the construction cost, at the 3942 time of developer payment, of the improvement necessary to 3943 maintain the adopted level of service. For purposes of this 3944 3945 subsection, "construction cost" includes all associated costs of Page 141 of 343

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3946 the improvement. Proportionate-share mitigation shall be limited 3947 to ensure that a development of regional impact meeting the 3948 requirements of this subsection mitigates its impact on the 3949 transportation system but is not responsible for the additional 3950 cost of reducing or eliminating backlogs. This subsection also 3951 applies to Florida Quality Developments pursuant to 380.061 3952 and to detailed specific area plans implementing optional sector 3953 plans pursuant to s. 163.3245.

3954 (b) As used in this subsection, the term "backlog" means a 3955 facility or facilities on which the adopted level-of-service 3956 standard is exceeded by the existing trips, plus additional 3957 projected background trips from any source other than the 3958 development project under review that are forecast by 3959 established traffic standards, including traffic modeling, 3960 consistent with the University of Florida Bureau of Economic and 3961 Business Research medium population projections. Additional 3962 projected background trips are to be coincident with the 3963 particular stage or phase of development under review.

3964 (13) School concurrency shall be established on a 3965 districtwide basis and shall include all public schools in the 3966 district and all portions of the district, whether located in a 3967 municipality or an unincorporated area unless exempt from the 3968 public school facilities element pursuant to s. 163.3177(12).

3969 <u>(6)(a) If concurrency is applied to public education</u> 3970 <u>facilities, The application of school concurrency to development</u> 3971 shall be based upon the adopted comprehensive plan, as amended. 3972 all local governments within a county, except as provided in 3973 paragraph <u>(i)</u> (f), shall <u>include principles, guidelines,</u>

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3974 standards, and strategies, including adopted levels of service, 3975 in their comprehensive plans and adopt and transmit to the state 3976 land planning agency the necessary plan amendments, along with 3977 the interlocal agreements. If the county and one or more 3978 municipalities have adopted school concurrency into its 3979 comprehensive plan and interlocal agreement that represents at 3980 least 80 percent of the total countywide population, the failure 3981 of one or more municipalities to adopt the concurrency and enter 3982 into the interlocal agreement does not preclude implementation 3983 of school concurrency within jurisdictions of the school 3984 district that have opted to implement concurrency. agreement, 3985 for a compliance review pursuant to s. 163.3184(7) and (8). The 3986 minimum requirements for school concurrency are the following: 3987 (a) Public school facilities element.-A local government 3988 shall adopt and transmit to the state land planning agency a 3989 plan or plan amendment which includes a public school facilities 3990 element which is consistent with the requirements of s.

3991 163.3177(12) and which is determined to be in compliance as defined in s. 163.3184(1)(b). All local government provisions included in comprehensive plans regarding school concurrency public school facilities plan elements within a county must be consistent with each other as well as the requirements of this part.

(b) Level-of-service standards.-The Legislature recognizes that an essential requirement for a concurrency management system is the level of service at which a public facility is expected to operate.
4001 1. Local governments and school boards imposing school

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4002 concurrency shall exercise authority in conjunction with each 4003 other to establish jointly adequate level-of-service standards₇ 4004 as defined in chapter 9J-5, Florida Administrative Code, 4005 necessary to implement the adopted local government 4006 comprehensive plan, based on data and analysis.

4007 <u>(c)</u>2. Public school level-of-service standards shall be 4008 included and adopted into the capital improvements element of 4009 the local comprehensive plan and shall apply districtwide to all 4010 schools of the same type. Types of schools may include 4011 elementary, middle, and high schools as well as special purpose 4012 facilities such as magnet schools.

4013 (d)^{3.} Local governments and school boards <u>may</u> shall have 4014 the option to utilize tiered level-of-service standards to allow 4015 time to achieve an adequate and desirable level of service as 4016 circumstances warrant.

4017 (e) 4. For the purpose of determining whether levels of 4018 service have been achieved, for the first 3 years of school 4019 concurrency implementation, A school district that includes 4020 relocatable facilities in its inventory of student stations 4021 shall include the capacity of such relocatable facilities as 4022 provided in s. 1013.35(2)(b)2.f., provided the relocatable 4023 facilities were purchased after 1998 and the relocatable 4024 facilities meet the standards for long-term use pursuant to s. 4025 1013.20.

4026 (c) Service areas. The Legislature recognizes that an 4027 essential requirement for a concurrency system is a designation 4028 of the area within which the level of service will be measured 4029 when an application for a residential development permit is Page 144 of 343

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4030 reviewed for school concurrency purposes. This delineation is 4031 also important for purposes of determining whether the local 4032 government has a financially feasible public school capital 4033 facilities program that will provide schools which will achieve 4034 and maintain the adopted level-of-service standards.

4035 In order to balance competing interests, preserve (f)1. 4036 the constitutional concept of uniformity, and avoid disruption 4037 of existing educational and growth management processes, local governments are encouraged, if they elect to adopt school 4038 concurrency, to initially apply school concurrency to 4039 4040 development only on a districtwide basis so that a concurrency 4041 determination for a specific development will be based upon the 4042 availability of school capacity districtwide. To ensure that 4043 development is coordinated with schools having available 4044 capacity, within 5 years after adoption of school concurrency,

4045 <u>2. If a local government elects to governments shall</u> apply 4046 school concurrency on a less than districtwide basis, <u>by such as</u> 4047 using school attendance zones or concurrency service areas:, as 4048 provided in subparagraph 2.

4049 a.2. For local governments applying school concurrency on 4050 a less than districtwide basis, such as utilizing school 4051 attendance zones or larger school concurrency service areas, 4052 Local governments and school boards shall have the burden to 4053 demonstrate that the utilization of school capacity is maximized 4054 to the greatest extent possible in the comprehensive plan and 4055 amendment, taking into account transportation costs and court-4056 approved desegregation plans, as well as other factors. In 4057 addition, in order to achieve concurrency within the service

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4058 area boundaries selected by local governments and school boards, 4059 the service area boundaries, together with the standards for 4060 establishing those boundaries, shall be identified and included 4061 as supporting data and analysis for the comprehensive plan.

4062 b.3. Where school capacity is available on a districtwide 4063 basis but school concurrency is applied on a less than 4064 districtwide basis in the form of concurrency service areas, if 4065 the adopted level-of-service standard cannot be met in a 4066 particular service area as applied to an application for a 4067 development permit and if the needed capacity for the particular 4068 service area is available in one or more contiguous service 4069 areas, as adopted by the local government, then the local 4070 government may not deny an application for site plan or final 4071 subdivision approval or the functional equivalent for a 4072 development or phase of a development on the basis of school 4073 concurrency, and if issued, development impacts shall be 4074 subtracted from the shifted to contiguous service area's areas 4075 with schools having available capacity totals. Students from the 4076 development may not be required to go to the adjacent service 4077 area unless the school board rezones the area in which the 4078 development occurs.

4079 <u>(g) (d)</u> Financial feasibility.-The Legislature recognizes 4080 that financial feasibility is an important issue because The 4081 premise of concurrency is that the public facilities will be 4082 provided in order to achieve and maintain the adopted level-of-4083 service standard. This part and chapter 9J-5, Florida 4084 Administrative Code, contain specific standards to determine the 4085 financial feasibility of capital programs. These standards were Page 146 of 343

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4086	adopted to make concurrency more predictable and local
4087	governments more accountable.
4088	1. A comprehensive plan <u>that imposes</u> amendment seeking to
4089	impose school concurrency shall contain appropriate amendments
4090	to the capital improvements element of the comprehensive plan,
4091	consistent with the requirements of s. 163.3177(3) and rule $9J^-$
4092	5.016, Florida Administrative Code. The capital improvements
4093	element shall identify facilities necessary to meet adopted
4094	levels of service during a 5-year period consistent with the
4095	school board's educational set forth a financially feasible
4096	public school capital facilities plan program, established in
4097	conjunction with the school board, that demonstrates that the
4098	adopted level-of-service standards will be achieved and
4099	maintained.
4100	(h)1. In order to limit the liability of local
4101	governments, a local government may allow a landowner to proceed
4102	with development of a specific parcel of land notwithstanding a
4103	failure of the development to satisfy school concurrency, if all
4104	the following factors are shown to exist:
4105	a. The proposed development would be consistent with the
4106	future land use designation for the specific property and with
4107	pertinent portions of the adopted local plan, as determined by
4108	the local government.
4109	b. The local government's capital improvements element and
4110	the school board's educational facilities plan provide for
4111	school facilities adequate to serve the proposed development,
4112	and the local government or school board has not implemented
4113	that element or the project includes a plan that demonstrates

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4114 that the capital facilities needed as a result of the project 4115 can be reasonably provided.

4116 <u>c. The local government and school board have provided a</u> 4117 <u>means by which the landowner will be assessed a proportionate</u> 4118 <u>share of the cost of providing the school facilities necessary</u> 4119 to serve the proposed development.

4120 2. Such amendments shall demonstrate that the public 4121 school capital facilities program meets all of the financial 4122 feasibility standards of this part and chapter 9J-5, Florida 4123 Administrative Code, that apply to capital programs which 4124 provide the basis for mandatory concurrency on other public 4125 facilities and services.

4126 3. When the financial feasibility of a public school 4127 capital facilities program is evaluated by the state land 4128 planning agency for purposes of a compliance determination, the 4129 evaluation shall be based upon the service areas selected by the 4130 local governments and school board.

4131 2.(c) Availability standard.-Consistent with the public 4132 welfare, If a local government applies school concurrency, it 4133 may not deny an application for site plan, final subdivision 4134 approval, or the functional equivalent for a development or 4135 phase of a development authorizing residential development for 4136 failure to achieve and maintain the level-of-service standard 4137 for public school capacity in a local school concurrency 4138 management system where adequate school facilities will be in 4139 place or under actual construction within 3 years after the 4140 issuance of final subdivision or site plan approval, or the functional equivalent. School concurrency is satisfied if the 4141

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4142 developer executes a legally binding commitment to provide 4143 mitigation proportionate to the demand for public school 4144 facilities to be created by actual development of the property, 4145 including, but not limited to, the options described in sub-4146 subparagraph a. subparagraph 1. Options for proportionate-share 4147 mitigation of impacts on public school facilities must be 4148 established in the comprehensive plan public school facilities 4149 element and the interlocal agreement pursuant to s. 163.31777.

4150 a.1. Appropriate mitigation options include the 4151 contribution of land; the construction, expansion, or payment 4152 for land acquisition or construction of a public school 4153 facility; the construction of a charter school that complies 4154 with the requirements of s. 1002.33(18); or the creation of 4155 mitigation banking based on the construction of a public school 4156 facility in exchange for the right to sell capacity credits. 4157 Such options must include execution by the applicant and the 4158 local government of a development agreement that constitutes a 4159 legally binding commitment to pay proportionate-share mitigation 4160 for the additional residential units approved by the local 4161 government in a development order and actually developed on the 4162 property, taking into account residential density allowed on the 4163 property prior to the plan amendment that increased the overall 4164 residential density. The district school board must be a party 4165 to such an agreement. As a condition of its entry into such a 4166 development agreement, the local government may require the 4167 landowner to agree to continuing renewal of the agreement upon 4168 its expiration.

4169

<u>b.</u>2. If the <u>interlocal agreement</u> education facilities plan Page 149 of 343

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4170 and the local government comprehensive plan public educational 4171 facilities element authorize a contribution of land; the 4172 construction, expansion, or payment for land acquisition; the 4173 construction or expansion of a public school facility, or a 4174 portion thereof; or the construction of a charter school that 4175 complies with the requirements of s. 1002.33(18), as 4176 proportionate-share mitigation, the local government shall 4177 credit such a contribution, construction, expansion, or payment 4178 toward any other impact fee or exaction imposed by local 4179 ordinance for the same need, on a dollar-for-dollar basis at fair market value. 4180

4181 <u>c.3.</u> Any proportionate-share mitigation must be directed 4182 by the school board toward a school capacity improvement 4183 identified in <u>the</u> a financially feasible 5-year <u>school board's</u> 4184 <u>educational facilities</u> district work plan that satisfies the 4185 demands created by the development in accordance with a binding 4186 developer's agreement.

4187 4. If a development is precluded from commencing because 4188 there is inadequate classroom capacity to mitigate the impacts 4189 of the development, the development may nevertheless commence if 4190 there are accelerated facilities in an approved capital 4191 improvement element scheduled for construction in year four or 4192 later of such plan which, when built, will mitigate the proposed 4193 development, or if such accelerated facilities will be in the 4194 next annual update of the capital facilities element, the 4195 developer enters into a binding, financially guaranteed 4196 agreement with the school district to construct an accelerated 4197 facility within the first 3 years of an approved capital Page 150 of 343

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4198 improvement plan, and the cost of the school facility is equal 4199 to or greater than the development's proportionate share. When 4200 the completed school facility is conveyed to the school 4201 district, the developer shall receive impact fee credits usable 4202 within the zone where the facility is constructed or any 4203 attendance zone contiguous with or adjacent to the zone where 4204 the facility is constructed.

4205 <u>3.5.</u> This paragraph does not limit the authority of a 4206 local government to deny a development permit or its functional 4207 equivalent pursuant to its home rule regulatory powers, except 4208 as provided in this part.

4209

(i) (f) Intergovernmental coordination.

4210 1. When establishing concurrency requirements for public 4211 schools, a local government shall satisfy the requirements for 4212 intergovernmental coordination set forth in s. 163.3177(6)(h)1. 4213 and 2., except that A municipality is not required to be a 4214 signatory to the interlocal agreement required by paragraph (j) 4215 ss. 163.3177(6)(h)2. and 163.31777(6), as a prerequisite for 4216 imposition of school concurrency, and as a nonsignatory, may 4217 shall not participate in the adopted local school concurrency 4218 system, if the municipality meets all of the following criteria 4219 for having no significant impact on school attendance:

4220 <u>1.a.</u> The municipality has issued development orders for 4221 fewer than 50 residential dwelling units during the preceding 5 4222 years, or the municipality has generated fewer than 25 4223 additional public school students during the preceding 5 years.

4224 <u>2.b.</u> The municipality has not annexed new land during the 4225 preceding 5 years in land use categories which permit

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4226 residential uses that will affect school attendance rates.

4227 <u>3.e.</u> The municipality has no public schools located within 4228 its boundaries.

4229 <u>4.d.</u> At least 80 percent of the developable land within 4230 the boundaries of the municipality has been built upon.

4231 2. A municipality which qualifies as having no significant 4232 impact on school attendance pursuant to the criteria of 4233 subparagraph 1. must review and determine at the time of its 4234 evaluation and appraisal report pursuant to s. 163.3191 whether 42.35 it continues to meet the criteria pursuant to s. 163.31777(6). 4236 If the municipality determines that it no longer meets the 4237 criteria, it must adopt appropriate school concurrency goals, 4238 objectives, and policies in its plan amendments based on the 4239 evaluation and appraisal report, and enter into the existing 4240 interlocal agreement required by ss. 163.3177(6)(h)2. and 4241 163.31777, in order to fully participate in the school 4242 concurrency system. If such a municipality fails to do so, it 4243 will be subject to the enforcement provisions of s. 163.3191.

4244 Interlocal agreement for school concurrency.-When (j)(g) 4245 establishing concurrency requirements for public schools, a 4246 local government must enter into an interlocal agreement that 4247 satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and 4248 163.31777 and the requirements of this subsection. The 4249 interlocal agreement shall acknowledge both the school board's 4250 constitutional and statutory obligations to provide a uniform 4251 system of free public schools on a countywide basis, and the 4252 land use authority of local governments, including their 4253 authority to approve or deny comprehensive plan amendments and Page 152 of 343

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4254 development orders. The interlocal agreement shall be submitted 4255 to the state land planning agency by the local government as a 4256 part of the compliance review, along with the other necessary 4257 amendments to the comprehensive plan required by this part. In 4258 addition to the requirements of ss. 163.3177(6)(h) and 4259 163.31777, The interlocal agreement shall meet the following 4260 requirements:

1. Establish the mechanisms for coordinating the development, adoption, and amendment of each local government's school concurrency related provisions of the comprehensive plan public school facilities element with each other and the plans of the school board to ensure a uniform districtwide school concurrency system.

4267 2. Establish a process for the development of siting
4268 criteria which encourages the location of public schools
4269 proximate to urban residential areas to the extent possible and
4270 seeks to collocate schools with other public facilities such as
4271 parks, libraries, and community centers to the extent possible.

4272 <u>2.3.</u> Specify uniform, districtwide level-of-service
4273 standards for public schools of the same type and the process
4274 for modifying the adopted level-of-service standards.

4275
4. Establish a process for the preparation, amendment, and
joint approval by each local government and the school board of
a public school capital facilities program which is financially
feasible, and a process and schedule for incorporation of the
public school capital facilities program into the local
government comprehensive plans on an annual basis.
<u>3.5.</u> Define the geographic application of school

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4282 concurrency. If school concurrency is to be applied on a less 4283 than districtwide basis in the form of concurrency service 4284 areas, the agreement shall establish criteria and standards for 4285 the establishment and modification of school concurrency service 4286 areas. The agreement shall also establish a process and schedule 4287 for the mandatory incorporation of the school concurrency 4288 service areas and the criteria and standards for establishment 4289 of the service areas into the local government comprehensive 4290 plans. The agreement shall ensure maximum utilization of school 4291 capacity, taking into account transportation costs and court-4292 approved desegregation plans, as well as other factors. The 4293 agreement shall also ensure the achievement and maintenance of 4294 the adopted level-of-service standards for the geographic area 4295 of application throughout the 5 years covered by the public 4296 school capital facilities plan and thereafter by adding a new 4297 fifth year during the annual update.

4298 <u>4.6.</u> Establish a uniform districtwide procedure for 4299 implementing school concurrency which provides for:

a. The evaluation of development applications for
compliance with school concurrency requirements, including
information provided by the school board on affected schools,
impact on levels of service, and programmed improvements for
affected schools and any options to provide sufficient capacity;

b. An opportunity for the school board to review and
comment on the effect of comprehensive plan amendments and
rezonings on the public school facilities plan; and

4308 c. The monitoring and evaluation of the school concurrency 4309 system.

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4310 7. Include provisions relating to amendment of the
4311 agreement.

4312 <u>5.8.</u> A process and uniform methodology for determining
4313 proportionate-share mitigation pursuant to <u>paragraph (h)</u>
4314 subparagraph (c)1.

4315 <u>(k) (h)</u> Local government authority.—This subsection does 4316 not limit the authority of a local government to grant or deny a 4317 development permit or its functional equivalent prior to the 4318 implementation of school concurrency.

4319 (14) The state land planning agency shall, by October 1, 4320 1998, adopt by rule minimum criteria for the review and 4321 determination of compliance of a public school facilities 4322 element adopted by a local government for purposes of imposition 4323 of school concurrency.

4324 (15) (a) Multimodal transportation districts may be 4325 established under a local government comprehensive plan in areas 4326 delineated on the future land use map for which the local 4327 comprehensive plan assigns secondary priority to vehicle 4328 mobility and primary priority to assuring a safe, comfortable, 4329 and attractive pedestrian environment, with convenient 4330 interconnection to transit. Such districts must incorporate 4331 community design features that will reduce the number of 4332 automobile trips or vehicle miles of travel and will support an 4333 integrated, multimodal transportation system. Prior to the 4334 designation of multimodal transportation districts, the 4335 Department of Transportation shall be consulted by the local government to assess the impact that the proposed multimodal 4336 4337 district area is expected to have on the adopted level-of-Page 155 of 343

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4338 service standards established for Strategic Intermodal System 4339 facilities, as defined in s. 339.64, and roadway facilities 4340 funded in accordance with s. 339.2819. Further, the local 4341 government shall, in cooperation with the Department of 4342 Transportation, develop a plan to mitigate any impacts to the 4343 Strategic Intermodal System, including the development of a 4344 long-term concurrency management system pursuant to subsection 4345 (9) and s. 163.3177(3)(d). Multimodal transportation districts 4346 existing prior to July 1, 2005, shall meet, at a minimum, the provisions of this section by July 1, 2006, or at the time of 4347 4348 the comprehensive plan update pursuant to the evaluation and 4349 appraisal report, whichever occurs last.

4350 (b) Community design elements of such a district include: 4351 a complementary mix and range of land uses, including 4352 educational, recreational, and cultural uses; interconnected 4353 networks of streets designed to encourage walking and bicycling, 4354 with traffic-calming where desirable; appropriate densities and 4355 intensities of use within walking distance of transit stops; 4356 daily activities within walking distance of residences, allowing 4357 independence to persons who do not drive; public uses, streets, 4358 and squares that are safe, comfortable, and attractive for the 4359 pedestrian, with adjoining buildings open to the street and with 4360 parking not interfering with pedestrian, transit, automobile, 4361 and truck travel modes.

4362 (c) Local governments may establish multimodal level-of-4363 service standards that rely primarily on nonvehicular modes of 4364 transportation within the district, when justified by an 4365 analysis demonstrating that the existing and planned community Page 156 of 343

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4366 design will provide an adequate level of mobility within the 4367 district based upon professionally accepted multimodal level-of-4368 service methodologies. The analysis must also demonstrate that 4369 the capital improvements required to promote community design 4370 are financially feasible over the development or redevelopment 4371 timeframe for the district and that community design features 4372 within the district provide convenient interconnection 4373 multimodal transportation system. Local governments may issue 4374 development permits in reliance upon all planned community 4375 design capital improvements that are financially feasible over the development or redevelopment timeframe for the district, 4376 4377 without regard to the period of time between development or 4378 redevelopment and the scheduled construction of the capital 4379 improvements. A determination of financial feasibility shall be 4380 based upon currently available funding or funding sources that 4381 could reasonably be expected to become available over the 4382 planning period. 4383 (d) Local governments may reduce impact fees or local 4384 access fees for development within multimodal transportation 4385 districts based on the reduction of vehicle trips per household 4386 or vehicle miles of travel expected from the development pattern 4387 planned for the district.

4388 (16) It is the intent of the Legislature to provide a 4389 method by which the impacts of development on transportation 4390 facilities can be mitigated by the cooperative efforts of the 4391 public and private sectors. The methodology used to calculate 4392 proportionate fair-share mitigation under this section shall be 4393 as provided for in subsection (12).

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4394	(a) By December 1, 2006, each local government shall adopt
4395	by ordinance a methodology for assessing proportionate fair-
4396	share mitigation options. By December 1, 2005, the Department of
4397	Transportation shall develop a model transportation concurrency
4398	management ordinance with methodologies for assessing
4399	proportionate fair-share mitigation options.
4400	(b)1. In its transportation concurrency management system,
4401	a local government shall, by December 1, 2006, include
4402	methodologies that will be applied to calculate proportionate
4403	fair-share mitigation. A developer may choose to satisfy all
4404	transportation concurrency requirements by contributing or
4405	paying proportionate fair-share mitigation if transportation
4406	facilities or facility segments identified as mitigation for
4407	traffic impacts are specifically identified for funding in the
4408	5-year schedule of capital improvements in the capital
4409	improvements element of the local plan or the long-term
4410	concurrency management system or if such contributions or
4411	payments to such facilities or segments are reflected in the 5-
4412	year schedule of capital improvements in the next regularly
4413	scheduled update of the capital improvements element. Updates to
4414	the 5-year capital improvements element which reflect
4415	proportionate fair-share contributions may not be found not in
4416	compliance based on ss. 163.3164(32) and 163.3177(3) if
4417	additional contributions, payments or funding sources are
4418	reasonably anticipated during a period not to exceed 10 years to
4419	fully mitigate impacts on the transportation facilities.
4420	2. Proportionate fair-share mitigation shall be applied as
4421	a credit against impact fees to the extent that all or a portion
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4422 of the proportionate fair-share mitigation is used to address 4423 the same capital infrastructure improvements contemplated by the 4424 local government's impact fee ordinance. 4425 (c) Proportionate fair-share mitigation includes, without 4426 limitation, separately or collectively, private funds, 4427 contributions of land, and construction and contribution of 4428 facilities and may include public funds as determined by the 4429 local government. Proportionate fair-share mitigation may be 4430 directed toward one or more specific transportation improvements 4431 reasonably related to the mobility demands created by the 4432 development and such improvements may address one or more modes 4433 of travel. The fair market value of the proportionate fair-share 4434 mitigation shall not differ based on the form of mitigation. A 4435 local government may not require a development to pay more than 4436 its proportionate fair-share contribution regardless of the 4437 method of mitigation. Proportionate fair-share mitigation shall 4438 be limited to ensure that a development meeting the requirements 4439 of this section mitigates its impact on the transportation 4440 system but is not responsible for the additional cost of 4441 reducing or eliminating backlogs. 4442 (d) This subsection does not require a local government to 4443 approve a development that is not otherwise qualified for 4444 approval pursuant to the applicable local comprehensive plan and 4445 land development regulations. 4446 (e) Mitigation for development impacts to facilities on the Strategic Intermodal System made pursuant to this subsection 4447 4448 requires the concurrence of the Department of Transportation. 4449 If the funds in an adopted 5-year capital improvements (f) Page 159 of 343

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4450	element are insufficient to fully fund construction of a
4451	transportation improvement required by the local government's
4452	concurrency management system, a local government and a
4453	developer may still enter into a binding proportionate-share
4454	agreement authorizing the developer to construct that amount of
4455	development on which the proportionate share is calculated if
4456	the proportionate-share amount in such agreement is sufficient
4457	to pay for one or more improvements which will, in the opinion
4458	of the governmental entity or entities maintaining the
4459	transportation facilities, significantly benefit the impacted
4460	transportation system. The improvements funded by the
4461	proportionate-share component must be adopted into the 5-year
4462	capital improvements schedule of the comprehensive plan at the
4463	next annual capital improvements element update. The funding of
4464	any improvements that significantly benefit the impacted
4465	transportation system satisfies concurrency requirements as a
4466	mitigation of the development's impact upon the overall
4467	transportation system even if there remains a failure of
4468	concurrency on other impacted facilities.
4469	(g) Except as provided in subparagraph (b)1., this section
4470	may not prohibit the Department of Community Affairs from
4471	finding other portions of the capital improvements element
4472	amendments not in compliance as provided in this chapter.
4473	(h) The provisions of this subsection do not apply to a
4474	development of regional impact satisfying the requirements of
4475	subsection (12).
4476	(i) As used in this subsection, the term "backlog" means a
4477	facility or facilities on which the adopted level-of-service
1	

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4478	standard is exceeded by the existing trips, plus additional
4479	projected background trips from any source other than the
4480	development project under review that are forecast by
4481	established traffic standards, including traffic modeling,
4482	consistent with the University of Florida Bureau of Economic and
4483	Business Research medium population projections. Additional
4484	projected background trips are to be coincident with the
4485	particular stage or phase of development under review.
4486	(17) A local government and the developer of affordable
4487	workforce housing units developed in accordance with s.
4488	380.06(19) or s. 380.0651(3) may identify an employment center
4489	or centers in close proximity to the affordable workforce
4490	housing units. If at least 50 percent of the units are occupied
4491	by an employee or employees of an identified employment center
4492	or centers, all of the affordable workforce housing units are
4493	exempt from transportation concurrency requirements, and the
4494	local government may not reduce any transportation trip-
4495	generation entitlements of an approved development-of-regional-
4496	impact development order. As used in this subsection, the term
4497	"close proximity" means 5 miles from the nearest point of the
4498	development of regional impact to the nearest point of the
4499	employment center, and the term "employment center" means a
4500	place of employment that employs at least 25 or more full-time
4501	employees.
4502	Section 16. Section 163.3182, Florida Statutes, is amended
4503	to read:
4504	163.3182 Transportation <u>deficiencies</u> concurrency
4505	backlogs
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4506 DEFINITIONS.-For purposes of this section, the term: (1)4507 (a) "Transportation deficiency concurrency backlog area" 4508 means the geographic area within the unincorporated portion of a 4509 county or within the municipal boundary of a municipality 4510 designated in a local government comprehensive plan for which a 4511 transportation development concurrency backlog authority is 4512 created pursuant to this section. A transportation deficiency 4513 concurrency backlog area created within the corporate boundary 4514 of a municipality shall be made pursuant to an interlocal agreement between a county, a municipality or municipalities, 4515 4516 and any affected taxing authority or authorities.

(b) "Authority" or "transportation <u>development</u> concurrency
4518 <u>backlog</u> authority" means the governing body of a county or
4519 municipality within which an authority is created.

(c) "Governing body" means the council, commission, or other legislative body charged with governing the county or municipality within which <u>an</u> a transportation concurrency backlog authority is created pursuant to this section.

(d) "Transportation <u>deficiency</u> concurrency backlog" means
an identified <u>need</u> deficiency where the existing <u>and projected</u>
extent of traffic volume exceeds the level of service standard
adopted in a local government comprehensive plan for a
transportation facility.

(e) "Transportation <u>sufficiency</u> concurrency backlog plan"
means the plan adopted as part of a local government
comprehensive plan by the governing body of a county or
municipality acting as a transportation <u>development</u> concurrency
backlog authority.

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(f) "Transportation concurrency backlog project" means any designated transportation project identified for construction within the jurisdiction of a transportation <u>development</u> concurrency backlog authority.

4538 (g) "Debt service millage" means any millage levied 4539 pursuant to s. 12, Art. VII of the State Constitution.

4540 (h) "Increment revenue" means the amount calculated 4541 pursuant to subsection (5).

(i) "Taxing authority" means a public body that levies or as authorized to levy an ad valorem tax on real property located within a transportation <u>deficiency</u> concurrency backlog area, except a school district.

4546 (2) CREATION OF TRANSPORTATION <u>DEVELOPMENT</u> CONCURRENCY 4547 <u>BACKLOG</u> AUTHORITIES.—

(a) A county or municipality may create a transportation
 development concurrency backlog authority if it has an
 identified transportation deficiency concurrency backlog.

4551 Acting as the transportation development concurrency (b) 4552 backlog authority within the authority's jurisdictional 4553 boundary, the governing body of a county or municipality shall 4554 adopt and implement a plan to eliminate all identified 4555 transportation deficiencies concurrency backlogs within the 4556 authority's jurisdiction using funds provided pursuant to 4557 subsection (5) and as otherwise provided pursuant to this 4558 section.

(c) The Legislature finds and declares that there exist in
many counties and municipalities areas that have significant
transportation deficiencies and inadequate transportation

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4562 facilities; that many insufficiencies and inadequacies severely 4563 limit or prohibit the satisfaction of transportation level of 4564 service concurrency standards; that the transportation 4565 insufficiencies and inadequacies affect the health, safety, and 4566 welfare of the residents of these counties and municipalities; 4567 that the transportation insufficiencies and inadequacies 4568 adversely affect economic development and growth of the tax base for the areas in which these insufficiencies and inadequacies 4569 4570 exist; and that the elimination of transportation deficiencies 4571 and inadequacies and the satisfaction of transportation 4572 concurrency standards are paramount public purposes for the 4573 state and its counties and municipalities.

4574 (3) POWERS OF A TRANSPORTATION <u>DEVELOPMENT</u> CONCURRENCY
4575 BACKLOG AUTHORITY.—Each transportation <u>development</u> concurrency
4576 backlog authority <u>created pursuant to this section</u> has the
4577 powers necessary or convenient to carry out the purposes of this
4578 section, including the following powers in addition to others
4579 granted in this section:

(a) To make and execute contracts and other instruments
necessary or convenient to the exercise of its powers under this
section.

(b) To undertake and carry out transportation concurrency
backlog projects for transportation facilities designed to
relieve transportation deficiencies that have a concurrency
backlog within the authority's jurisdiction. Transportation
Concurrency backlog projects may include transportation
facilities that provide for alternative modes of travel
including sidewalks, bikeways, and mass transit which are

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4590 related to a deficient backlogged transportation facility. 4591 (C) To invest any transportation concurrency backlog funds 4592 held in reserve, sinking funds, or any such funds not required 4593 for immediate disbursement in property or securities in which 4594 savings banks may legally invest funds subject to the control of 4595 the authority and to redeem such bonds as have been issued 4596 pursuant to this section at the redemption price established 4597 therein, or to purchase such bonds at less than redemption 4598 price. All such bonds redeemed or purchased shall be canceled.

4599 To borrow money, including, but not limited to, (d) 4600 issuing debt obligations such as, but not limited to, bonds, 4601 notes, certificates, and similar debt instruments; to apply for 4602 and accept advances, loans, grants, contributions, and any other 4603 forms of financial assistance from the Federal Government or the 4604 state, county, or any other public body or from any sources, 4605 public or private, for the purposes of this part; to give such 4606 security as may be required; to enter into and carry out 4607 contracts or agreements; and to include in any contracts for 4608 financial assistance with the Federal Government for or with respect to a transportation concurrency backlog project and 4609 4610 related activities such conditions imposed under federal laws as 4611 the transportation development concurrency backlog authority 4612 considers reasonable and appropriate and which are not 4613 inconsistent with the purposes of this section.

(e) To make or have made all surveys and plans necessary to the carrying out of the purposes of this section; to contract with any persons, public or private, in making and carrying out such plans; and to adopt, approve, modify, or amend such

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4618 transportation sufficiency concurrency backlog plans.

(f) To appropriate such funds and make such expenditures as are necessary to carry out the purposes of this section, and to enter into agreements with other public bodies, which agreements may extend over any period notwithstanding any provision or rule of law to the contrary.

4624 (4) TRANSPORTATION <u>SUFFICIENCY</u> CONCURRENCY BACKLOG PLANS.4625 (a) Each transportation <u>development</u> concurrency backlog
4626 authority shall adopt a transportation <u>sufficiency</u> concurrency
4627 backlog plan as a part of the local government comprehensive
4628 plan within 6 months after the creation of the authority. The
4629 plan must:

4630 (a)1. Identify all transportation facilities that have
4631 been designated as deficient and require the expenditure of
4632 moneys to upgrade, modify, or mitigate the deficiency.

4633 (b)2. Include a priority listing of all transportation 4634 facilities that have been designated as deficient and do not 4635 satisfy concurrency requirements pursuant to s. 163.3180, and 4636 the applicable local government comprehensive plan.

4637 <u>(c)</u>^{3.} Establish a schedule for financing and construction 4638 of transportation concurrency backlog projects that will 4639 eliminate transportation <u>deficiencies</u> concurrency backlogs 4640 within the jurisdiction of the authority within 10 years after 4641 the transportation <u>sufficiency</u> concurrency backlog plan 4642 adoption. The schedule shall be adopted as part of the local 4643 government comprehensive plan.

4644 (b) The adoption of the transportation concurrency backlog 4645 plan shall be exempt from the provisions of s. 163.3187(1). Page 166 of 343

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4647 Notwithstanding such schedule requirements, as long as the 4648 schedule provides for the elimination of all transportation 4649 deficiencies concurrency backlogs within 10 years after the 4650 adoption of the transportation sufficiency concurrency backlog plan, the final maturity date of any debt incurred to finance or 4651 4652 refinance the related projects may be no later than 40 years 4653 after the date the debt is incurred and the authority may 4654 continue operations and administer the trust fund established as 4655 provided in subsection (5) for as long as the debt remains 4656 outstanding.

4657 ESTABLISHMENT OF LOCAL TRUST FUND.-The transportation (5)4658 development concurrency backlog authority shall establish a 4659 local transportation concurrency backlog trust fund upon 4660 creation of the authority. Each local trust fund shall be 4661 administered by the transportation development concurrency 4662 backlog authority within which a transportation deficiencies 4663 have concurrency backlog has been identified. Each local trust 4664 fund must continue to be funded under this section for as long 4665 as the projects set forth in the related transportation 4666 sufficiency concurrency backlog plan remain to be completed or 4667 until any debt incurred to finance or refinance the related 4668 projects is no longer outstanding, whichever occurs later. 4669 Beginning in the first fiscal year after the creation of the 4670 authority, each local trust fund shall be funded by the proceeds of an ad valorem tax increment collected within each 4671 4672 transportation deficiency concurrency backlog area to be 4673 determined annually and shall be a minimum of 25 percent of the Page 167 of 343

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difference between the amounts set forth in paragraphs (a) and (b), except that if all of the affected taxing authorities agree under an interlocal agreement, a particular local trust fund may be funded by the proceeds of an ad valorem tax increment greater than 25 percent of the difference between the amounts set forth in paragraphs (a) and (b):

(a) The amount of ad valorem tax levied each year by each
taxing authority, exclusive of any amount from any debt service
millage, on taxable real property contained within the
jurisdiction of the transportation <u>development</u> concurrency
backlog authority and within the transportation <u>deficiency</u>
backlog area; and

4686 The amount of ad valorem taxes which would have been (b) 4687 produced by the rate upon which the tax is levied each year by 4688 or for each taxing authority, exclusive of any debt service 4689 millage, upon the total of the assessed value of the taxable 4690 real property within the transportation deficiency concurrency 4691 backlog area as shown on the most recent assessment roll used in 4692 connection with the taxation of such property of each taxing 4693 authority prior to the effective date of the ordinance funding 4694 the trust fund.

4695

(6) EXEMPTIONS.-

(a) The following public bodies or taxing authorities areexempt from the provisions of this section:

4698 1. A special district that levies ad valorem taxes on4699 taxable real property in more than one county.

4700 2. A special district for which the sole available source 4701 of revenue is the authority to levy ad valorem taxes at the time Page 168 of 343

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4702 an ordinance is adopted under this section. However, revenues or 4703 aid that may be dispensed or appropriated to a district as 4704 defined in s. 388.011 at the discretion of an entity other than 4705 such district are shall not be deemed available. 4706 A library district. 3. 4707 4. A neighborhood improvement district created under the 4708 Safe Neighborhoods Act. 4709 5. A metropolitan transportation authority. A water management district created under s. 373.069. 4710 6. 4711 A community redevelopment agency. 7. 4712 A transportation development concurrency exemption (b) 4713 authority may also exempt from this section a special district 4714 that levies ad valorem taxes within the transportation 4715 deficiency concurrency backlog area pursuant to s. 4716 163.387(2)(d). 4717 (7)TRANSPORTATION CONCURRENCY SATISFACTION.-Upon adoption of a transportation sufficiency concurrency backlog plan as a 4718 4719 part of the local government comprehensive plan, and the plan 4720 going into effect, the area subject to the plan shall be deemed 4721 to have achieved and maintained transportation level-of-service 4722 standards, and to have met requirements for financial 4723 feasibility for transportation facilities, and for the purpose 4724 of proposed development transportation concurrency has been 4725 satisfied. Proportionate fair-share mitigation shall be limited 4726 to ensure that a development inside a transportation deficiency 4727 concurrency backlog area is not responsible for the additional 4728 costs of eliminating deficiencies backlogs. 4729 (8) DISSOLUTION.-Upon completion of all transportation

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4730 concurrency backlog projects identified in the transportation sufficiency plan and repayment or defeasance of all debt issued 4731 4732 to finance or refinance such projects, a transportation 4733 development concurrency backlog authority shall be dissolved, 4734 and its assets and liabilities transferred to the county or 4735 municipality within which the authority is located. All 4736 remaining assets of the authority must be used for 4737 implementation of transportation projects within the 4738 jurisdiction of the authority. The local government 4739 comprehensive plan shall be amended to remove the transportation 4740 concurrency backlog plan. 4741 Section 17. Section 163.3184, Florida Statutes, is amended 4742 to read: 4743 163.3184 Process for adoption of comprehensive plan or 4744 plan amendment.-4745 (1)DEFINITIONS.-As used in this section, the term: "Affected person" includes the affected local 4746 (a) 4747 government; persons owning property, residing, or owning or 4748 operating a business within the boundaries of the local 4749 government whose plan is the subject of the review; owners of 4750 real property abutting real property that is the subject of a 4751 proposed change to a future land use map; and adjoining local 4752 governments that can demonstrate that the plan or plan amendment 4753 will produce substantial impacts on the increased need for 4754 publicly funded infrastructure or substantial impacts on areas 4755 designated for protection or special treatment within their 4756 jurisdiction. Each person, other than an adjoining local

4757 government, in order to qualify under this definition, shall

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4758 also have submitted oral or written comments, recommendations, 4759 or objections to the local government during the period of time 4760 beginning with the transmittal hearing for the plan or plan 4761 amendment and ending with the adoption of the plan or plan 4762 amendment.

4763 "In compliance" means consistent with the requirements (b) 4764 of ss. 163.3177, 163.3178, 163.3180, 163.3191, and 163.3245, and 4765 163.3248 with the state comprehensive plan, with the appropriate 4766 strategic regional policy plan, and with chapter 9J-5, Florida 4767 Administrative Code, where such rule is not inconsistent with 4768 this part and with the principles for guiding development in 4769 designated areas of critical state concern and with part III of chapter 369, where applicable. 4770

4771	(c) "Reviewing agencies" means:
4772	1. The state land planning agency;
4773	2. The appropriate regional planning council;
4774	3. The appropriate water management district;
4775	4. The Department of Environmental Protection;
4776	5. The Department of State;
4777	6. The Department of Transportation;
4778	7. In the case of plan amendments relating to public
4779	schools, the Department of Education;
4780	8. In the case of plans or plan amendments that affect a
4781	military installation listed in s. 163.3175, the commanding
4782	officer of the affected military installation;
4783	9. In the case of county plans and plan amendments, the
4784	Fish and Wildlife Conservation Commission and the Department of
4785	Agriculture and Consumer Services; and
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4786	10. In the case of municipal plans and plan amendments,
4787	the county in which the municipality is located.
4788	(2) COMPREHENSIVE PLANS AND PLAN AMENDMENTS
4789	(a) Plan amendments adopted by local governments shall
4790	follow the expedited state review process in subsection (3),
4791	except as set forth in paragraphs (b) and (c).
4792	(b) Plan amendments that qualify as small-scale
4793	development amendments may follow the small-scale review process
4794	<u>in s. 163.3187.</u>
4795	(c) Plan amendments that are in an area of critical state
4796	concern designated pursuant to s. 380.05; propose a rural land
4797	stewardship area pursuant to s. 163.3248; propose a sector plan
4798	pursuant to s. 163.3245; update a comprehensive plan based on an
4799	evaluation and appraisal pursuant to s. 163.3191; or are new
4800	plans for newly incorporated municipalities adopted pursuant to
4801	s. 163.3167 shall follow the state coordinated review process in
4802	subsection (4).
4803	(3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF
4804	COMPREHENSIVE PLAN AMENDMENTS
4805	(a) The process for amending a comprehensive plan
4806	described in this subsection shall apply to all amendments
4807	except as provided in paragraphs (2)(b) and (c) and shall be
4808	applicable statewide.
4809	(b)1. The local government, after the initial public
4810	hearing held pursuant to subsection (11), shall transmit within
4811	10 days the amendment or amendments and appropriate supporting
4812	data and analyses to the reviewing agencies. The local governing
4813	body shall also transmit a copy of the amendments and supporting
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4814	data and analyses to any other local government or governmental
4815	agency that has filed a written request with the governing body.
4816	2. The reviewing agencies and any other local government
4817	or governmental agency specified in subparagraph 1. may provide
4818	comments regarding the amendment or amendments to the local
4819	government. State agencies shall only comment on important state
4820	resources and facilities that will be adversely impacted by the
4821	amendment if adopted. Comments provided by state agencies shall
4822	state with specificity how the plan amendment will adversely
4823	impact an important state resource or facility and shall
4824	identify measures the local government may take to eliminate,
4825	reduce, or mitigate the adverse impacts. Such comments, if not
4826	resolved, may result in a challenge by the state land planning
4827	agency to the plan amendment. Agencies and local governments
4828	must transmit their comments to the affected local government
4829	such that they are received by the local government not later
4830	than 30 days from the date on which the agency or government
4831	received the amendment or amendments. Reviewing agencies shall
4832	also send a copy of their comments to the state land planning
4833	agency.
4834	3. Comments to the local government from a regional
4835	planning council, county, or municipality shall be limited as
4836	follows:
4837	a. The regional planning council review and comments shall
4838	be limited to adverse effects on regional resources or
4839	facilities identified in the strategic regional policy plan and
4840	extrajurisdictional impacts that would be inconsistent with the
4841	comprehensive plan of any affected local government within the
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4842	region. A regional planning council may not review and comment
4843	on a proposed comprehensive plan amendment prepared by such
4844	council unless the plan amendment has been changed by the local
4845	government subsequent to the preparation of the plan amendment
4846	by the regional planning council.
4847	b. County comments shall be in the context of the
4848	relationship and effect of the proposed plan amendments on the
4849	county plan.
4850	c. Municipal comments shall be in the context of the
4851	relationship and effect of the proposed plan amendments on the
4852	municipal plan.
4853	d. Military installation comments shall be provided in
4854	accordance with s. 163.3175.
4855	4. Comments to the local government from state agencies
4856	shall be limited to the following subjects as they relate to
4857	important state resources and facilities that will be adversely
4858	impacted by the amendment if adopted:
4859	a. The Department of Environmental Protection shall limit
4860	its comments to the subjects of air and water pollution;
4861	wetlands and other surface waters of the state; federal and
4862	state-owned lands and interest in lands, including state parks,
4863	greenways and trails, and conservation easements; solid waste;
4864	water and wastewater treatment; and the Everglades ecosystem
4865	restoration.
4866	b. The Department of State shall limit its comments to the
4867	subjects of historic and archeological resources.
4868	c. The Department of Transportation shall limit its
4869	comments to the subject of the strategic intermodal system.
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4870	d. The Fish and Wildlife Conservation Commission shall
4871	limit its comments to subjects relating to fish and wildlife
4872	habitat and listed species and their habitat.
4873	e. The Department of Agriculture and Consumer Services
4874	shall limit its comments to the subjects of agriculture,
4875	forestry, and aquaculture issues.
4876	f. The Department of Education shall limit its comments to
4877	the subject of public school facilities.
4878	g. The appropriate water management district shall limit
4879	its comments to flood protection and floodplain management,
4880	wetlands and other surface waters, and regional water supply.
4881	h. The state land planning agency shall limit its comments
4882	to important state resources and facilities outside the
4883	jurisdiction of other commenting state agencies and may include
4884	comments on countervailing planning policies and objectives
4885	served by the plan amendment that should be balanced against
4886	potential adverse impacts to important state resources and
4887	facilities.
4888	(c)1. The local government shall hold its second public
4889	hearing, which shall be a hearing on whether to adopt one or
4890	more comprehensive plan amendments pursuant to subsection (11).
4891	If the local government fails, within 180 days after receipt of
4892	agency comments, to hold the second public hearing, the
4893	amendments shall be deemed withdrawn unless extended by
4894	agreement with notice to the state land planning agency and any
4895	affected person that provided comments on the amendment. The
4896	180-day limitation does not apply to amendments processed
4897	pursuant to s. 380.06.
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2. All comprehensive plan amendments adopted by the
governing body, along with the supporting data and analysis,
shall be transmitted within 10 days after the second public
hearing to the state land planning agency and any other agency
or local government that provided timely comments under
subparagraph (b)2.
3. The state land planning agency shall notify the local
government of any deficiencies within 5 working days after
receipt of an amendment package. For purposes of completeness,
an amendment shall be deemed complete if it contains a full,
executed copy of the adoption ordinance or ordinances; in the
case of a text amendment, a full copy of the amended language in
legislative format with new words inserted in the text
underlined, and words deleted stricken with hyphens; in the case
of a future land use map amendment, a copy of the future land
use map clearly depicting the parcel, its existing future land
use map clearly depicting the parcel, its existing future land use designation, and its adopted designation; and a copy of any
use designation, and its adopted designation; and a copy of any
use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate.
use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. <u>4. An amendment adopted under this paragraph does not</u>
use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. <u>4. An amendment adopted under this paragraph does not</u> become effective until 31 days after the state land planning
use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. <u>4. An amendment adopted under this paragraph does not</u> become effective until 31 days after the state land planning agency notifies the local government that the plan amendment
<pre>use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate.</pre>
<pre>use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate.</pre>
use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. 4. An amendment adopted under this paragraph does not become effective until 31 days after the state land planning agency notifies the local government that the plan amendment package is complete. If timely challenged, an amendment does not become effective until the state land planning agency or the Administration Commission enters a final order determining the
<u>use designation, and its adopted designation; and a copy of any</u> <u>data and analyses the local government deems appropriate.</u> <u>4. An amendment adopted under this paragraph does not</u> <u>become effective until 31 days after the state land planning</u> <u>agency notifies the local government that the plan amendment</u> <u>package is complete. If timely challenged, an amendment does not</u> <u>become effective until the state land planning agency or the</u> <u>Administration Commission enters a final order determining the</u> <u>adopted amendment to be in compliance.</u>
use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate. <u>4. An amendment adopted under this paragraph does not</u> become effective until 31 days after the state land planning agency notifies the local government that the plan amendment package is complete. If timely challenged, an amendment does not become effective until the state land planning agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance. <u>(4) STATE COORDINATED REVIEW PROCESS.</u>

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4926 subsection for review of comprehensive plans and plan amendments 4927 described in paragraph (2)(c). Each comprehensive plan or plan 4928 amendment proposed to be adopted pursuant to this subsection 4929 part shall be transmitted, adopted, and reviewed in the manner 4930 prescribed in this subsection section. The state land planning agency shall have responsibility for plan review, coordination, 4931 4932 and the preparation and transmission of comments, pursuant to 4933 this subsection section, to the local governing body responsible for the comprehensive plan or plan amendment. The state land 4934 4935 planning agency shall maintain a single file concerning any 4936 proposed or adopted plan amendment submitted by a local 4937 government for any review under this section. Copies of all 4938 correspondence, papers, notes, memoranda, and other documents 4939 received or generated by the state land planning agency must be 4940 placed in the appropriate file. Paper copies of all electronic 4941 mail correspondence must be placed in the file. The file and its 4942 contents must be available for public inspection and copying as 4943 provided in chapter 119.

4944 <u>(b)</u> (3) Local government transmittal of proposed plan or 4945 amendment.-

4946 (a) Each local governing body proposing a plan or plan 4947 amendment specified in paragraph (2)(c) shall transmit the 4948 complete proposed comprehensive plan or plan amendment to the 4949 reviewing agencies state land planning agency, the appropriate 4950 regional planning council and water management district, the Department of Environmental Protection, the Department of State, 4951 4952 and the Department of Transportation, and, in the case of 4953 municipal plans, to the appropriate county, and, in the case of Page 177 of 343

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4954 county plans, to the Fish and Wildlife Conservation Commission 4955 and the Department of Agriculture and Consumer Services, 4956 immediately following the first a public hearing pursuant to 4957 subsection (11). The transmitted document shall clearly indicate 4958 on the cover sheet that this plan amendment is subject to the 4959 state coordinated review process of s. 163.3184(4)(15) as 4960 specified in the state land planning agency's procedural rules. 4961 The local governing body shall also transmit a copy of the 4962 complete proposed comprehensive plan or plan amendment to any 4963 other unit of local government or government agency in the state 4964 that has filed a written request with the governing body for the 4965 plan or plan amendment. The local government may request a 4966 review by the state land planning agency pursuant to subsection 4967 (6) at the time of the transmittal of an amendment.

4968 (b) A local governing body shall not transmit portions of 4969 a plan or plan amendment unless it has previously provided to 4970 all state agencies designated by the state land planning agency 4971 a complete copy of its adopted comprehensive plan pursuant to 4972 subsection (7) and as specified in the agency's procedural 4973 rules. In the case of comprehensive plan amendments, the local 4974 governing body shall transmit to the state land planning agency, 4975 the appropriate regional planning council and water management 4976 district, the Department of Environmental Protection, the 4977 Department of State, and the Department of Transportation, and, in the case of municipal plans, to the appropriate county and, 4978 in the case of county plans, to the Fish and Wildlife 4979 Conservation Commission and the Department of Agriculture and 4980 4981 Consumer Services the materials specified in the state land Page 178 of 343

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4982 planning agency's procedural rules and, in cases in which the 983 plan amendment is a result of an evaluation and appraisal report adopted pursuant to s. 163.3191, a copy of the evaluation and appraisal report. Local governing bodies shall consolidate all 986 proposed plan amendments into a single submission for each of the two plan amendment adoption dates during the calendar year 988 pursuant to s. 163.3187.

4989 (c) A local government may adopt a proposed plan amendment 4990 previously transmitted pursuant to this subsection, unless 4991 review is requested or otherwise initiated pursuant to 4992 subsection (6).

4993 (d) In cases in which a local government transmits 4994 multiple individual amendments that can be clearly and legally 4995 separated and distinguished for the purpose of determining 4996 whether to review the proposed amendment, and the state land 4997 planning agency elects to review several or a portion of the 4998 amendments and the local government chooses to immediately adopt 4999 the remaining amendments not reviewed, the amendments 5000 immediately adopted and any reviewed amendments that the local 5001 government subsequently adopts together constitute one amendment 5002 cycle in accordance with s. 163.3187(1).

5003 (c) At the request of an applicant, a local government 5004 shall consider an application for zoning changes that would be 5005 required to properly enact the provisions of any proposed plan 5006 amendment transmitted pursuant to this subsection. Zoning 5007 changes approved by the local government are contingent upon the 5008 comprehensive plan or plan amendment transmitted becoming 5009 effective.

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5010 (c) (4) Reviewing agency comments INTERGOVERNMENTAL 5011 REVIEW.-The governmental agencies specified in paragraph (b) may 5012 paragraph (3) (a) shall provide comments regarding the plan or 5013 plan amendments in accordance with subparagraphs (3) (b) 2.-4. 5014 However, comments on plans or plan amendments required to be 5015 reviewed under the state coordinated review process shall be 5016 sent to the state land planning agency within 30 days after 5017 receipt by the state land planning agency of the complete 5018 proposed plan or plan amendment from the local government. If the state land planning agency comments on a plan or plan 5019 5020 amendment adopted under the state coordinated review process, it 5021 shall provide comments according to paragraph (d). Any other 5022 unit of local government or government agency specified in 5023 paragraph (b) may provide comments to the state land planning 5024 agency in accordance with subparagraphs (3) (b) 2.-4. within 30 5025 days after receipt by the state land planning agency of the 5026 complete proposed plan or plan amendment. If the plan or plan 5027 amendment includes or relates to the public school facilities 5028 element pursuant to s. 163.3177(12), the state land planning 5029 agency shall submit a copy to the Office of Educational 5030 Facilities of the Commissioner of Education for review and 5031 comment. The appropriate regional planning council shall also 5032 provide its written comments to the state land planning agency 5033 within 30 days after receipt by the state land planning agency 5034 of the complete proposed plan amendment and shall specify any objections, recommendations for modifications, and comments of 5035 any other regional agencies to which the regional planning 5036 5037 council may have referred the proposed plan amendment. Written Page 180 of 343

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5038 comments submitted by the public <u>shall be sent directly to the</u> 5039 <u>local government</u> within 30 days after notice of transmittal by 5040 the local government of the proposed plan amendment will be 5041 considered as if submitted by governmental agencies. All written 5042 agency and public comments must be made part of the file 5043 maintained under subsection (2).

5044 (5)REGIONAL, COUNTY, AND MUNICIPAL REVIEW. - The 5045 the regional planning council pursuant to subsection (4) shall 5046 be limited to effects on regional resources or facilities 5047 identified in the strategic regional policy plan and 5048 extrajurisdictional impacts which would be inconsistent with the 5049 comprehensive plan of the affected local government. However, 5050 any inconsistency between a local plan or plan amendment and a 5051 strategic regional policy plan must not be the sole basis for a 5052 notice of intent to find a local plan or plan amendment not in 5053 compliance with this act. A regional planning council shall not 5054 review and comment on a proposed comprehensive plan it prepared 5055 itself unless the plan has been changed by the local government 5056 subsequent to the preparation of the plan by the regional 5057 planning agency. The review of the county land planning agency 5058 pursuant to subsection (4) shall be primarily in the context of 5059 the relationship and effect of the proposed plan amendment on 5060 any county comprehensive plan element. Any review by 5061 municipalities will be primarily in the context of the 5062 relationship and effect on the municipal plan. (d) (6) State land planning agency review.-5063 5064 (a) The state land planning agency shall review a proposed 5065 amendment upon request of a regional planning council, Page 181 of 343

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5066	affected person, or local government transmitting the plan
5067	amendment. The request from the regional planning council or
5068	affected person must be received within 30 days after
5069	transmittal of the proposed plan amendment pursuant to
5070	subsection (3). A regional planning council or affected person
5071	requesting a review shall do so by submitting a written request
5072	to the agency with a notice of the request to the local
5073	government and any other person who has requested notice.
5074	(b) The state land planning agency may review any proposed
5075	plan amendment regardless of whether a request for review has
5076	been made, if the agency gives notice to the local government,
5077	and any other person who has requested notice, of its intention
5078	to conduct such a review within 35 days after receipt of the
5079	complete proposed plan amendment.
5080	<u>1.(c) The state land planning agency shall establish by</u>
5081	rule a schedule for receipt of comments from the various
5082	government agencies, as well as written public comments,
5083	pursuant to subsection (4). If the state land planning agency
5084	elects to review <u>a plan or plan</u> the amendment or the agency is
5085	required to review the amendment as specified in paragraph
5086	(2)(c) (a) , the agency shall issue a report giving its
5087	objections, recommendations, and comments regarding the proposed
5088	plan or plan amendment within 60 days after receipt of the
5089	complete proposed <u>plan or plan</u> amendment by the state land
5090	planning agency . Notwithstanding the limitation on comments in
5091	sub-subparagraph (3)(b)4.g., the state land planning agency may
5092	make objections, recommendations, and comments in its report
5093	regarding whether the plan or plan amendment is in compliance
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5094 and whether the plan or plan amendment will adversely impact 5095 important state resources and facilities. Any objection 5096 regarding an important state resource or facility that will be 5097 adversely impacted by the adopted plan or plan amendment shall 5098 also state with specificity how the plan or plan amendment will 5099 adversely impact the important state resource or facility and 5100 shall identify measures the local government may take to 5101 eliminate, reduce, or mitigate the adverse impacts. When a 5102 federal, state, or regional agency has implemented a permitting 5103 program, the state land planning agency shall not require a 5104 local government is not required to duplicate or exceed that 5105 permitting program in its comprehensive plan or to implement 5106 such a permitting program in its land development regulations. 5107 This subparagraph does not Nothing contained herein shall prohibit the state land planning agency in conducting its review 5108 5109 of local plans or plan amendments from making objections, 5110 recommendations, and comments or making compliance 5111 determinations regarding densities and intensities consistent 5112 with the provisions of this part. In preparing its comments, the state land planning agency shall only base its considerations on 5113 5114 written, and not oral, comments, from any source. 5115 2.(d) The state land planning agency review shall identify 5116 all written communications with the agency regarding the 5117 proposed plan amendment. If the state land planning agency does 5118 not issue such a review, it shall identify in writing to the 5119 local government all written communications received 30 days after transmittal. The written identification must include a 5120 list of all documents received or generated by the agency, which 5121

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5122 list must be of sufficient specificity to enable the documents 5123 to be identified and copies requested, if desired, and the name 5124 of the person to be contacted to request copies of any 5125 identified document. The list of documents must be made a part 5126 of the public records of the state land planning agency.

5127 <u>(e)(7)</u> Local government review of comments; adoption of 5128 plan or amendments and transmittal.—

5129 1.(a) The local government shall review the report written 5130 comments submitted to it by the state land planning agency, if any, and written comments submitted to it by any other person, 5131 agency, or government. Any comments, recommendations, or 5132 5133 objections and any reply to them shall be public documents, a 5134 part of the permanent record in the matter, and admissible in 5135 any proceeding in which the comprehensive plan or plan amendment 5136 may be at issue. The local government, upon receipt of the 5137 report written comments from the state land planning agency, 5138 shall hold its second public hearing, which shall be a hearing 5139 to determine whether to adopt the comprehensive plan or one or 5140 more comprehensive plan amendments pursuant to subsection (11). 5141 If the local government fails to hold the second hearing within 5142 180 days after receipt of the state land planning agency's 5143 report, the amendments shall be deemed withdrawn unless extended 5144 by agreement with notice to the state land planning agency and 5145 any affected person that provided comments on the amendment. The 5146 180-day limitation does not apply to amendments processed 5147 pursuant to s. 380.06. 2. All comprehensive plan amendments adopted by the 5148 5149 governing body, along with the supporting data and analysis,

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5150 <u>shall be transmitted within 10 days after the second public</u> 5151 <u>hearing to the state land planning agency and any other agency</u> 5152 <u>or local government that provided timely comments under</u> 5153 paragraph (c).

5154 3. The state land planning agency shall notify the local 5155 government of any deficiencies within 5 working days after 5156 receipt of a plan or plan amendment package. For purposes of 5157 completeness, a plan or plan amendment shall be deemed complete if it contains a full, executed copy of the adoption ordinance 5158 5159 or ordinances; in the case of a text amendment, a full copy of 5160 the amended language in legislative format with new words 5161 inserted in the text underlined, and words deleted stricken with 5162 hyphens; in the case of a future land use map amendment, a copy 5163 of the future land use map clearly depicting the parcel, its existing future land use designation, and its adopted 5164 5165 designation; and a copy of any data and analyses the local 5166 government deems appropriate.

5167 After the state land planning agency makes a 4. 5168 determination of completeness regarding the adopted plan or plan 5169 amendment, the state land planning agency shall have 45 days to 5170 determine if the plan or plan amendment is in compliance with this act. Unless the plan or plan amendment is substantially 5171 5172 changed from the one commented on, the state land planning 5173 agency's compliance determination shall be limited to objections 5174 raised in the objections, recommendations, and comments report. 5175 During the period provided for in this subparagraph, the state 5176 land planning agency shall issue, through a senior administrator 5177 or the secretary, a notice of intent to find that the plan or

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5178	plan amendment is in compliance or not in compliance. The state
5179	land planning agency shall post a copy of the notice of intent
5180	on the agency's Internet site. Publication by the state land
5181	planning agency of the notice of intent on the state land
5182	planning agency's Internet site shall be prima facie evidence of
5183	compliance with the publication requirements of this
5184	subparagraph.
5185	5. A plan or plan amendment adopted under the state
5186	coordinated review process shall go into effect pursuant to the
5187	state land planning agency's notice of intent. If timely
5188	challenged, an amendment does not become effective until the
5189	state land planning agency or the Administration Commission
5190	enters a final order determining the adopted amendment to be in
5191	compliance.
5192	(5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN
5193	AMENDMENTS
5194	(a) Any affected person as defined in paragraph (1)(a) may
5195	file a petition with the Division of Administrative Hearings
5196	pursuant to ss. 120.569 and 120.57, with a copy served on the
5197	affected local government, to request a formal hearing to
5198	challenge whether the plan or plan amendments are in compliance
5199	as defined in paragraph (1)(b). This petition must be filed with
5200	the division within 30 days after the local government adopts
5201	the amendment. The state land planning agency may not intervene
5202	in a proceeding initiated by an affected person.
5203	(b) The state land planning agency may file a petition
5204	with the Division of Administrative Hearings pursuant to ss.
5205	120.569 and 120.57, with a copy served on the affected local
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5206	government, to request a formal hearing to challenge whether the
5207	plan or plan amendment is in compliance as defined in paragraph
5208	(1)(b). The state land planning agency's petition must clearly
5209	state the reasons for the challenge. This petition must be filed
5210	with the division within 30 days after the state land planning
5211	agency notifies the local government that the plan amendment
5212	package is complete according to subparagraph (3)(c)3.
5213	1. The state land planning agency's challenge to plan
5214	amendments adopted under the expedited state review process
5215	shall be limited to the comments provided by the reviewing
5216	agencies pursuant to subparagraphs (3)(b)24., upon a
5217	determination by the state land planning agency that an
5218	important state resource or facility will be adversely impacted
5219	by the adopted plan amendment. The state land planning agency's
5220	petition shall state with specificity how the plan amendment
5221	will adversely impact the important state resource or facility.
5222	The state land planning agency may challenge a plan amendment
5223	that has substantially changed from the version on which the
5224	agencies provided comments but only upon a determination by the
5225	state land planning agency that an important state resource or
5226	facility will be adversely impacted.
5227	2. If the state land planning agency issues a notice of
5228	intent to find the comprehensive plan or plan amendment not in
5229	compliance with this act, the notice of intent shall be
5230	forwarded to the Division of Administrative Hearings of the
5231	Department of Management Services, which shall conduct a
5232	proceeding under ss. 120.569 and 120.57 in the county of and
5233	convenient to the affected local jurisdiction. The parties to
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5234	the proceeding shall be the state land planning agency, the
5235	affected local government, and any affected person who
5236	intervenes. No new issue may be alleged as a reason to find a
5237	plan or plan amendment not in compliance in an administrative
5238	pleading filed more than 21 days after publication of notice
5239	unless the party seeking that issue establishes good cause for
5240	not alleging the issue within that time period. Good cause does
5241	not include excusable neglect.
5242	(c) An administrative law judge shall hold a hearing in
5243	the affected local jurisdiction on whether the plan or plan
5244	amendment is in compliance.
5245	1. In challenges filed by an affected person, the
5246	comprehensive plan or plan amendment shall be determined to be
5247	in compliance if the local government's determination of
5248	compliance is fairly debatable.
5249	2.a. In challenges filed by the state land planning
5250	agency, the local government's determination that the
5251	comprehensive plan or plan amendment is in compliance is
5252	presumed to be correct, and the local government's determination
5253	shall be sustained unless it is shown by a preponderance of the
5254	evidence that the comprehensive plan or plan amendment is not in
5255	compliance.
5256	b. In challenges filed by the state land planning agency,
5257	the local government's determination that elements of its plan
5258	are related to and consistent with each other shall be sustained
5259	if the determination is fairly debatable.
5260	3. In challenges filed by the state land planning agency
5261	that require a determination by the agency that an important
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5262	state resource or facility will be adversely impacted by the
5263	adopted plan or plan amendment, the local government may contest
5264	the agency's determination of an important state resource or
5265	facility. The state land planning agency shall prove its
5266	determination by clear and convincing evidence.
5267	(d) If the administrative law judge recommends that the
5268	amendment be found not in compliance, the judge shall submit the
5269	recommended order to the Administration Commission for final
5270	agency action. The Administration Commission shall enter a final
5271	order within 45 days after its receipt of the recommended order.
5272	(e) If the administrative law judge recommends that the
5273	amendment be found in compliance, the judge shall submit the
5274	recommended order to the state land planning agency.
5275	1. If the state land planning agency determines that the
5276	plan amendment should be found not in compliance, the agency
5277	shall refer, within 30 days after receipt of the recommended
5278	order, the recommended order and its determination to the
5279	Administration Commission for final agency action.
5280	2. If the state land planning agency determines that the
5281	plan amendment should be found in compliance, the agency shall
5282	enter its final order not later than 30 days after receipt of
5283	the recommended order.
5284	(f) Parties to a proceeding under this subsection may
5285	enter into compliance agreements using the process in subsection
5286	<u>(6).</u>
5287	(6) COMPLIANCE AGREEMENT
5288	(a) At any time after the filing of a challenge, the state
5289	land planning agency and the local government may voluntarily
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5290	enter into a compliance agreement to resolve one or more of the
5291	issues raised in the proceedings. Affected persons who have
5292	
5293	proceeding may also enter into a compliance agreement with the
5294	local government. All parties granted intervenor status shall be
5295	provided reasonable notice of the commencement of a compliance
5296	agreement negotiation process and a reasonable opportunity to
5297	participate in such negotiation process. Negotiation meetings
5298	with local governments or intervenors shall be open to the
5299	public. The state land planning agency shall provide each party
5300	granted intervenor status with a copy of the compliance
5301	agreement within 10 days after the agreement is executed. The
5302	compliance agreement shall list each portion of the plan or plan
5303	amendment that has been challenged, and shall specify remedial
5304	actions that the local government has agreed to complete within
5305	a specified time in order to resolve the challenge, including
5306	adoption of all necessary plan amendments. The compliance
5307	agreement may also establish monitoring requirements and
5308	incentives to ensure that the conditions of the compliance
5309	agreement are met.
5310	(b) Upon the filing of a compliance agreement executed by
5311	the parties to a challenge and the local government with the
5312	Division of Administrative Hearings, any administrative
5313	proceeding under ss. 120.569 and 120.57 regarding the plan or
5314	plan amendment covered by the compliance agreement shall be
5315	stayed.
5316	(c) Before its execution of a compliance agreement, the
5317	local government must approve the compliance agreement at a
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5318 <u>public hearing advertised at least 10 days before the public</u> 5319 <u>hearing in a newspaper of general circulation in the area in</u> 5320 <u>accordance with the advertisement requirements of chapter 125 or</u> 5321 chapter 166, as applicable.

5322 (d) The local government shall hold a single public 5323 hearing for adopting remedial amendments.

(e) For challenges to amendments adopted under the
expedited review process, if the local government adopts a
comprehensive plan amendment pursuant to a compliance agreement,
an affected person or the state land planning agency may file a
revised challenge with the Division of Administrative Hearings
within 15 days after the adoption of the remedial amendment.

5330 (f) For challenges to amendments adopted under the state 5331 coordinated process, the state land planning agency, upon 5332 receipt of a plan or plan amendment adopted pursuant to a 5333 compliance agreement, shall issue a cumulative notice of intent 5334 addressing both the remedial amendment and the plan or plan 5335 amendment that was the subject of the agreement.

5336 1. If the local government adopts a comprehensive plan or 5337 plan amendment pursuant to a compliance agreement and a notice 5338 of intent to find the plan amendment in compliance is issued, 5339 the state land planning agency shall forward the notice of 5340 intent to the Division of Administrative Hearings and the 5341 administrative law judge shall realign the parties in the 5342 pending proceeding under ss. 120.569 and 120.57, which shall 5343 thereafter be governed by the process contained in paragraph (5) (a) and subparagraph (5) (c) 1., including provisions relating 5344 5345 to challenges by an affected person, burden of proof, and issues

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5346	of a recommended order and a final order. Parties to the
5347	original proceeding at the time of realignment may continue as
5348	parties without being required to file additional pleadings to
5349	initiate a proceeding, but may timely amend their pleadings to
5350	raise any challenge to the amendment that is the subject of the
5351	cumulative notice of intent, and must otherwise conform to the
5352	rules of procedure of the Division of Administrative Hearings.
5353	Any affected person not a party to the realigned proceeding may
5354	challenge the plan amendment that is the subject of the
5355	cumulative notice of intent by filing a petition with the agency
5356	as provided in subsection (5). The agency shall forward the
5357	petition filed by the affected person not a party to the
5358	realigned proceeding to the Division of Administrative Hearings
5359	for consolidation with the realigned proceeding. If the
5360	cumulative notice of intent is not challenged, the state land
5361	planning agency shall request that the Division of
5362	Administrative Hearings relinquish jurisdiction to the state
5363	land planning agency for issuance of a final order.
5364	2. If the local government adopts a comprehensive plan
5365	amendment pursuant to a compliance agreement and a notice of
5366	intent is issued that finds the plan amendment not in
5367	compliance, the state land planning agency shall forward the
5368	notice of intent to the Division of Administrative Hearings,
5369	which shall consolidate the proceeding with the pending
5370	proceeding and immediately set a date for a hearing in the
5371	pending proceeding under ss. 120.569 and 120.57. Affected
5372	persons who are not a party to the underlying proceeding under
5373	ss. 120.569 and 120.57 may challenge the plan amendment adopted
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5374 pursuant to the compliance agreement by filing a petition 5375 pursuant to paragraph (5)(a). 5376 (g) This subsection does not prohibit a local government 5377 from amending portions of its comprehensive plan other than 5378 those that are the subject of a challenge. However, such 5379 amendments to the plan may not be inconsistent with the 5380 compliance agreement. 5381 This subsection does not require settlement by any (h) 5382 party against its will or preclude the use of other informal 5383 dispute resolution methods in the course of or in addition to 5384 the method described in this subsection. 5385 (7) MEDIATION AND EXPEDITIOUS RESOLUTION.-5386 At any time after the matter has been forwarded to the (a) 5387 Division of Administrative Hearings, the local government 5388 proposing the amendment may demand formal mediation or the local 5389 government proposing the amendment or an affected person who is 5390 a party to the proceeding may demand informal mediation or 5391 expeditious resolution of the amendment proceedings by serving 5392 written notice on the state land planning agency if a party to 5393 the proceeding, all other parties to the proceeding, and the 5394 administrative law judge. 5395 (b) Upon receipt of a notice pursuant to paragraph (a), 5396 the administrative law judge shall set the matter for final 5397 hearing no more than 30 days after receipt of the notice. Once a 5398 final hearing has been set, no continuance in the hearing, and 5399 no additional time for post-hearing submittals, may be granted 5400 without the written agreement of the parties absent a finding by 5401 the administrative law judge of extraordinary circumstances.

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5402	Extraordinary circumstances do not include matters relating to
5403	workload or need for additional time for preparation,
5404	negotiation, or mediation.
5405	(c) Absent a showing of extraordinary circumstances, the
5406	administrative law judge shall issue a recommended order, in a
5407	case proceeding under subsection (5), within 30 days after
5408	filing of the transcript, unless the parties agree in writing to
5409	<u>a longer time.</u>
5410	(d) Absent a showing of extraordinary circumstances, the
5411	Administration Commission shall issue a final order, in a case
5412	proceeding under subsection (5), within 45 days after the
5413	issuance of the recommended order, unless the parties agree in
5414	writing to a longer time. have 120 days to adopt or adopt with
5415	changes the proposed comprehensive plan or s. 163.3191 plan
5416	amendments. In the case of comprehensive plan amendments other
5417	than those proposed pursuant to s. 163.3191, the local
5418	government shall have 60 days to adopt the amendment, adopt the
5419	amendment with changes, or determine that it will not adopt the
5420	amendment. The adoption of the proposed plan or plan amendment
5421	or the determination not to adopt a plan amendment, other than a
5422	plan amendment proposed pursuant to s. 163.3191, shall be made
5423	in the course of a public hearing pursuant to subsection (15).
5424	The local government shall transmit the complete adopted
5425	comprehensive plan or plan amendment, including the names and
5426	addresses of persons compiled pursuant to paragraph (15)(c), to
5427	the state land planning agency as specified in the agency's
5428	procedural rules within 10 working days after adoption. The
5429	local governing body shall also transmit a copy of the adopted
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5430 comprehensive plan or plan amendment to the regional planning 5431 agency and to any other unit of local government or governmental 5432 agency in the state that has filed a written request with the 5433 governing body for a copy of the plan or plan amendment.

5434 (b) If the adopted plan amendment is unchanged from the 5435 proposed plan amendment transmitted pursuant to subsection (3) 5436 and an affected person as defined in paragraph (1)(a) did not raise any objection, the state land planning agency did not 5437 5438 review the proposed plan amendment, and the state land planning 5439 agency did not raise any objections during its review pursuant to subsection (6), the local government may state in the 5440 5441 transmittal letter that the plan amendment is unchanged and was 5442 not the subject of objections.

5443

(8) NOTICE OF INTENT.-

5444 (a) If the transmittal letter correctly states that the 5445 plan amendment is unchanged and was not the subject of review or 5446 objections pursuant to paragraph (7) (b), the state land planning 5447 agency has 20 days after receipt of the transmittal letter 5448 within which to issue a notice of intent that the plan amendment 5449 is in compliance.

5450 (b) Except as provided in paragraph (a) or in s. 5451 163.3187(3), the state land planning agency, upon receipt of a 5452 local government's complete adopted comprehensive plan or plan 5453 amendment, shall have 45 days for review and to determine if the plan or plan amendment is in compliance with this act, unless 5454 the amendment is the result of a compliance agreement entered 5455 into under subsection (16), in which case the time period for 5456 5457 review and determination shall be 30 days. If review was not Page 195 of 343

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5458	conducted under subsection (6), the agency's determination must
5459	be based upon the plan amendment as adopted. If review was
5460	conducted under subsection (6), the agency's determination of
5461	compliance must be based only upon one or both of the following:
5462	1. The state land planning agency's written comments to
5463	the local government pursuant to subsection (6); or
5464	2. Any changes made by the local government to the
5465	comprehensive plan or plan amendment as adopted.
5466	(c)1. During the time period provided for in this
5467	subsection, the state land planning agency shall issue, through
5468	a senior administrator or the secretary, as specified in the
5469	agency's procedural rules, a notice of intent to find that the
5470	plan or plan amendment is in compliance or not in compliance. A
5471	notice of intent shall be issued by publication in the manner
5472	provided by this paragraph and by mailing a copy to the local
5473	government. The advertisement shall be placed in that portion of
5474	the newspaper where legal notices appear. The advertisement
5475	shall be published in a newspaper that meets the size and
5476	circulation requirements set forth in paragraph (15)(e) and that
5477	has been designated in writing by the affected local government
5478	at the time of transmittal of the amendment. Publication by the
5479	state land planning agency of a notice of intent in the
5480	newspaper designated by the local government shall be prima
5481	facie evidence of compliance with the publication requirements
5482	of this section. The state land planning agency shall post a
5483	copy of the notice of intent on the agency's Internet site. The
5484	agency shall, no later than the date the notice of intent is
5485	transmitted to the newspaper, send by regular mail a courtesy
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5486	informational statement to persons who provide their names and
5487	addresses to the local government at the transmittal hearing or
5488	at the adoption hearing where the local government has provided
5489	the names and addresses of such persons to the department at the
5490	time of transmittal of the adopted amendment. The informational
5491	statements shall include the name of the newspaper in which the
5492	notice of intent will appear, the approximate date of
5493	publication, the ordinance number of the plan or plan amendment,
5494	and a statement that affected persons have 21 days after the
5495	actual date of publication of the notice to file a petition.
5496	2. A local government that has an Internet site shall post
5497	a copy of the state land planning agency's notice of intent on
5498	the site within 5 days after receipt of the mailed copy of the
5499	agency's notice of intent.
5500	(9) PROCESS IF LOCAL PLAN OR AMENDMENT IS IN COMPLIANCE
5501	(a) If the state land planning agency issues a notice of
5502	intent to find that the comprehensive plan or plan amendment
5503	transmitted pursuant to s. 163.3167, s. 163.3187, s. 163.3189,
5504	or s. 163.3191 is in compliance with this act, any affected
5505	person may file a petition with the agency pursuant to ss.
5506	120.569 and 120.57 within 21 days after the publication of
5507	notice. In this proceeding, the local plan or plan amendment
5508	shall be determined to be in compliance if the local
5509	government's determination of compliance is fairly debatable.
5510	(b) The hearing shall be conducted by an administrative
5511	law judge of the Division of Administrative Hearings of the
5512	Department of Management Services, who shall hold the hearing in
5513	the county of and convenient to the affected local jurisdiction
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5514 and submit a recommended order to the state land planning 5515 agency. The state land planning agency shall allow for the 5516 filing of exceptions to the recommended order and shall issue a 5517 final order after receipt of the recommended order if the state 5518 land planning agency determines that the plan or plan amendment 5519 is in compliance. If the state land planning agency determines 5520 that the plan or plan amendment is not in compliance, the agency 5521 shall submit the recommended order to the Administration 5522 Commission for final agency action. 5523 (10) PROCESS IF LOCAL PLAN OR AMENDMENT IS NOT IN 5524 COMPLIANCE.-5525 (a) If the state land planning agency issues a notice of 5526 intent to find the comprehensive plan or plan amendment not in 5527 compliance with this act, the notice of intent shall be 5528 forwarded to the Division of Administrative Hearings of the 5529 Department of Management Services, which shall conduct a 5530 proceeding under ss. 120.569 and 120.57 in the county of and 5531 convenient to the affected local jurisdiction. The parties to 5532 the proceeding shall be the state land planning agency, the affected local government, and any affected person who 5533 5534 intervenes. No new issue may be alleged as a reason to find a 5535 plan or plan amendment not in compliance in an administrative 5536 pleading filed more than 21 days after publication of notice 5537 unless the party seeking that issue establishes good cause for not alleging the issue within that time period. Good cause shall 5538 5539 not include excusable neglect. In the proceeding, the local government's determination that the comprehensive plan or plan 5540 5541 amendment is in compliance is presumed to be correct. The local Page 198 of 343

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5542 government's determination shall be sustained unless it is shown 5543 by a preponderance of the evidence that the comprehensive plan 5544 or plan amendment is not in compliance. The local government's 5545 determination that elements of its plans are related to and 5546 consistent with each other shall be sustained if the 5547 determination is fairly debatable. 5548 The administrative law judge assigned by the division (b) 5549 shall submit a recommended order to the Administration 5550 Commission for final agency action. 5551 (c) Prior to the hearing, the state land planning agency 5552 shall afford an opportunity to mediate or otherwise resolve the 5553 dispute. If a party to the proceeding requests mediation or 5554 other alternative dispute resolution, the hearing may not be 5555 held until the state land planning agency advises the 5556 administrative law judge in writing of the results of the 5557 mediation or other alternative dispute resolution. However, the 5558 hearing may not be delayed for longer than 90 days for mediation

5559 or other alternative dispute resolution unless a longer delay is agreed to by the parties to the proceeding. The costs of the mediation or other alternative dispute resolution shall be borne cqually by all of the parties to the proceeding.

5563

(8) (11) ADMINISTRATION COMMISSION.-

(a) If the Administration Commission, upon a hearing pursuant to subsection (5)(9) or subsection (10), finds that the comprehensive plan or plan amendment is not in compliance with this act, the commission shall specify remedial actions <u>that</u> which would bring the comprehensive plan or plan amendment into compliance.

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5570 (b) The commission may specify the sanctions provided in 5571 subparagraphs 1. and 2. to which the local government will be 5572 subject if it elects to make the amendment effective 5573 notwithstanding the determination of noncompliance.

<u>1.</u> The commission may direct state agencies not to provide funds to increase the capacity of roads, bridges, or water and sewer systems within the boundaries of those local governmental entities which have comprehensive plans or plan elements that are determined not to be in compliance. The commission order may also specify that the local government <u>is shall</u> not be eligible for grants administered under the following programs:

5581 <u>a.1.</u> The Florida Small Cities Community Development Block 5582 Grant Program, as authorized by ss. 290.0401-290.049.

5583 <u>b.2</u>. The Florida Recreation Development Assistance 5584 Program, as authorized by chapter 375.

5585 <u>c.3.</u> Revenue sharing pursuant to ss. 206.60, 210.20, and 5586 218.61 and chapter 212, to the extent not pledged to pay back 5587 bonds.

5588 2.(b) If the local government is one which is required to include a coastal management element in its comprehensive plan 5589 5590 pursuant to s. 163.3177(6)(q), the commission order may also 5591 specify that the local government is not eligible for funding 5592 pursuant to s. 161.091. The commission order may also specify 5593 that the fact that the coastal management element has been 5594 determined to be not in compliance shall be a consideration when 5595 the department considers permits under s. 161.053 and when the 5596 Board of Trustees of the Internal Improvement Trust Fund 5597 considers whether to sell, convey any interest in, or lease any

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5598 sovereignty lands or submerged lands until the element is 5599 brought into compliance.

5600 3.(c) The sanctions provided by <u>subparagraphs 1. and 2. do</u> 5601 paragraphs (a) and (b) shall not apply to a local government 5602 regarding any plan amendment, except for plan amendments that 5603 amend plans that have not been finally determined to be in 5604 compliance with this part, and except as provided in <u>paragraph</u> 5605 (b) s. 163.3189(2) or s. 163.3191(11).

(9) (12) GOOD FAITH FILING. - The signature of an attorney or 5606 5607 party constitutes a certificate that he or she has read the 5608 pleading, motion, or other paper and that, to the best of his or 5609 her knowledge, information, and belief formed after reasonable 5610 inquiry, it is not interposed for any improper purpose, such as 5611 to harass or to cause unnecessary delay, or for economic 5612 advantage, competitive reasons, or frivolous purposes or 5613 needless increase in the cost of litigation. If a pleading, 5614 motion, or other paper is signed in violation of these 5615 requirements, the administrative law judge, upon motion or his 5616 or her own initiative, shall impose upon the person who signed 5617 it, a represented party, or both, an appropriate sanction, which 5618 may include an order to pay to the other party or parties the 5619 amount of reasonable expenses incurred because of the filing of 5620 the pleading, motion, or other paper, including a reasonable 5621 attorney's fee.

5622 <u>(10) (13)</u> EXCLUSIVE PROCEEDINGS.—The proceedings under this 5623 section shall be the sole proceeding or action for a 5624 determination of whether a local government's plan, element, or 5625 amendment is in compliance with this act.

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5626 (14) AREAS OF CRITICAL STATE CONCERN. No proposed local 5627 government comprehensive plan or plan amendment which is 5628 applicable to a designated area of critical state concern shall 5629 be effective until a final order is issued finding the plan or 5630 amendment to be in compliance as defined in this section.

5631

(11) (15) PUBLIC HEARINGS.-

The procedure for transmittal of a complete proposed 5632 (a) 5633 comprehensive plan or plan amendment pursuant to subparagraph subsection (3) (b)1. and paragraph (4) (b) and for adoption of a 5634 5635 comprehensive plan or plan amendment pursuant to 5636 subparagraphs(3)(c)1. and (4)(e)1. subsection(7) shall be by 5637 affirmative vote of not less than a majority of the members of 5638 the governing body present at the hearing. The adoption of a 5639 comprehensive plan or plan amendment shall be by ordinance. For 5640 the purposes of transmitting or adopting a comprehensive plan or 5641 plan amendment, the notice requirements in chapters 125 and 166 are superseded by this subsection, except as provided in this 5642 5643 part.

(b) The local governing body shall hold at least two advertised public hearings on the proposed comprehensive plan or plan amendment as follows:

1. The first public hearing shall be held at the transmittal stage pursuant to subsection (3). It shall be held on a weekday at least 7 days after the day that the first advertisement is published <u>pursuant to the requirements of</u> chapter 125 or chapter 166.

5652 2. The second public hearing shall be held at the adoption 5653 stage pursuant to subsection (7). It shall be held on a weekday Page 202 of 343

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5654	at least 5 days after the day that the second advertisement is
5655	published pursuant to the requirements of chapter 125 or chapter
5656	<u>166</u> .
5657	(c) Nothing in this part is intended to prohibit or limit
5658	the authority of local governments to require a person
5659	requesting an amendment to pay some or all of the cost of the
5660	public notice.
5661	(12) CONCURRENT ZONINGAt the request of an applicant, a
5662	local government shall consider an application for zoning
5663	changes that would be required to properly enact any proposed
5664	plan amendment transmitted pursuant to this subsection. Zoning
5665	changes approved by the local government are contingent upon the
5666	comprehensive plan or plan amendment transmitted becoming
5667	effective.
5668	(13) AREAS OF CRITICAL STATE CONCERNNo proposed local
5669	government comprehensive plan or plan amendment that is
5670	applicable to a designated area of critical state concern shall
5671	be effective until a final order is issued finding the plan or
5672	amendment to be in compliance as defined in paragraph (1)(b).
5673	(c) The local government shall provide a sign-in form at
5674	the transmittal hearing and at the adoption hearing for persons
5675	to provide their names and mailing addresses. The sign-in form
5676	must advise that any person providing the requested information
5677	will receive a courtesy informational statement concerning
5678	publications of the state land planning agency's notice of
5679	intent. The local government shall add to the sign-in form the
5680	name and address of any person who submits written comments
5681	concerning the proposed plan or plan amendment during the time
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5682 period between the commencement of the transmittal hearing and 5683 the end of the adoption hearing. It is the responsibility of the 5684 person completing the form or providing written comments to 5685 accurately, completely, and legibly provide all information 5686 needed in order to receive the courtesy informational statement. 5687 The agency shall provide a model sign-in form for (d) 5688 providing the list to the agency which may be used by the local 5689 government to satisfy the requirements of this subsection. 5690 (c) If the proposed comprehensive plan or plan amendment 5691 changes the actual list of permitted, conditional, or prohibited 5692 uses within a future land use category or changes the actual 5693 future land use map designation of a parcel or parcels of land, 5694 the required advertisements shall be in the format prescribed by 5695 s. 125.66(4)(b)2. for a county or by s. 166.041(3)(c)2.b. for a 5696 municipality. 5697 (16) COMPLIANCE ACREEMENTS.-5698 (a) At any time following the issuance of a notice of 5699 intent to find a comprehensive plan or plan amendment not in 5700 compliance with this part or after the initiation of a hearing pursuant to subsection (9), the state land planning agency and 5701 5702 the local government may voluntarily enter into a compliance 5703 agreement to resolve one or more of the issues raised in the 5704 proceedings. Affected persons who have initiated a formal proceeding or have intervened in a formal proceeding may also 5705 5706 enter into the compliance agreement. All parties granted intervenor status shall be provided reasonable notice of the 5707 5708 commencement of a compliance agreement negotiation process and a 5709 reasonable opportunity to participate in such negotiation Page 204 of 343

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5710 process. Negotiation meetings with local governments or 5711 intervenors shall be open to the public. The state land planning 5712 agency shall provide each party granted intervenor status with a 5713 copy of the compliance agreement within 10 days after the 5714 agreement is executed. The compliance agreement shall list each 5715 portion of the plan or plan amendment which is not in 5716 compliance, and shall specify remedial actions which the local 5717 government must complete within a specified time in order to 5718 bring the plan or plan amendment into compliance, including adoption of all necessary plan amendments. The compliance 5719 agreement may also establish monitoring requirements and 5720 5721 incentives to ensure that the conditions of the compliance 5722 agreement are met. 5723 (b) Upon filing by the state land planning agency of a 5724 compliance agreement executed by the agency and the local 5725 government with the Division of Administrative Hearings, any administrative proceeding under ss. 120.569 and 120.57 regarding 5726 5727 the plan or plan amendment covered by the compliance agreement 5728 shall be stayed.

5729 (c) Prior to its execution of a compliance agreement, the 5730 local government must approve the compliance agreement at a 5731 public hearing advertised at least 10 days before the public 5732 hearing in a newspaper of general circulation in the area in 5733 accordance with the advertisement requirements of subsection 5734 (15).

5735 (d) A local government may adopt a plan amendment pursuant 5736 to a compliance agreement in accordance with the requirements of 5737 paragraph (15) (a). The plan amendment shall be exempt from the Page 205 of 343

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5738 requirements of subsections (2)-(7). The local government shall 5739 hold a single adoption public hearing pursuant to the 5740 requirements of subparagraph (15) (b)2. and paragraph (15) (c). 5741 Within 10 working days after adoption of a plan amendment, the 5742 local government shall transmit the amendment to the state land 5743 planning agency as specified in the agency's procedural rules, 5744 and shall submit one copy to the regional planning agency and to 5745 any other unit of local government or government agency in the 5746 state that has filed a written request with the governing body 5747 for a copy of the plan amendment, and one copy to any party to the proceeding under ss. 120.569 and 120.57 granted intervenor 5748 5749 status.

5750 (c) The state land planning agency, upon receipt of a plan amendment adopted pursuant to a compliance agreement, shall issue a cumulative notice of intent addressing both the compliance agreement amendment and the plan or plan amendment that was the subject of the agreement, in accordance with subsection (8).

5756 (f)1. If the local government adopts a comprehensive plan 5757 amendment pursuant to a compliance agreement and a notice of 5758 intent to find the plan amendment in compliance is issued, the 5759 state land planning agency shall forward the notice of intent to 5760 the Division of Administrative Hearings and the administrative 5761 law judge shall realign the parties in the pending proceeding under ss. 120.569 and 120.57, which shall thereafter be governed 5762 5763 by the process contained in paragraphs (9)(a) and (b), including 5764 provisions relating to challenges by an affected person, burden 5765 of proof, and issues of a recommended order and a final order, Page 206 of 343

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except as provided in subparagraph 2. Parties to the original 5766 5767 proceeding at the time of realignment may continue as parties 5768 without being required to file additional pleadings to initiate 5769 a proceeding, but may timely amend their pleadings to raise any 5770 challenge to the amendment which is the subject of the 5771 cumulative notice of intent, and must otherwise conform to the rules of procedure of the Division of Administrative Hearings. 5772 5773 Any affected person not a party to the realigned proceeding may 5774 challenge the plan amendment which is the subject of the 5775 cumulative notice of intent by filing a petition with the agency 5776 as provided in subsection (9). The agency shall forward the 5777 petition filed by the affected person not a party to the realigned proceeding to the Division of Administrative Hearings 5778 for consolidation with the realigned proceeding. 5779

5780 2. If any of the issues raised by the state land planning 5781 agency in the original subsection (10) proceeding are not 5782 resolved by the compliance agreement amendments, any intervenor 5783 in the original subsection (10) proceeding may require those 5784 issues to be addressed in the pending consolidated realigned 5785 proceeding under ss. 120.569 and 120.57. As to those unresolved 5786 issues, the burden of proof shall be governed by subsection 5787 (10).

5788 3. If the local government adopts a comprehensive plan amendment pursuant to a compliance agreement and a notice of intent to find the plan amendment not in compliance is issued, the state land planning agency shall forward the notice of intent to the Division of Administrative Hearings, which shall consolidate the proceeding with the pending proceeding and Page 207 of 343

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5794 immediately set a date for hearing in the pending proceeding 5795 under ss. 120.569 and 120.57. Affected persons who are not a 5796 party to the underlying proceeding under ss. 120.569 and 120.57 5797 may challenge the plan amendment adopted pursuant to the 5798 compliance agreement by filing a petition pursuant to subsection 5799 (10).

5800 (g) If the local government fails to adopt a comprehensive plan amendment pursuant to a compliance agreement, the state land planning agency shall notify the Division of Administrative Hearings, which shall set the hearing in the pending proceeding under ss. 120.569 and 120.57 at the earliest convenient time.

5805 (h) This subsection does not prohibit a local government 5806 from amending portions of its comprehensive plan other than 5807 those which are the subject of the compliance agreement. 5808 However, such amendments to the plan may not be inconsistent 5809 with the compliance agreement.

5810 (i) Nothing in this subsection is intended to limit the 5811 parties from entering into a compliance agreement at any time 5812 before the final order in the proceeding is issued, provided 5813 that the provisions of paragraph (c) shall apply regardless of 5814 when the compliance agreement is reached.

5815 (j) Nothing in this subsection is intended to force any 5816 party into settlement against its will or to preclude the use of 5817 other informal dispute resolution methods, such as the services 5818 offered by the Florida Growth Management Dispute Resolution 5819 Consortium, in the course of or in addition to the method 5820 described in this subsection. 5821 (17) COMMUNITY VISION AND URBAN BOUNDARY PLAN AMENDMENTS.-

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5822	A local government that has adopted a community vision and urban
5823	service boundary under s. 163.3177(13) and (14) may adopt a plan
5824	amendment related to map amendments solely to property within an
5825	urban service boundary in the manner described in subsections
5826	(1), (2), (7), (14), (15), and (16) and s. 163.3187(1)(c)1.d.
5827	and e., 2., and 3., such that state and regional agency review
5828	is eliminated. The department may not issue an objections,
5829	recommendations, and comments report on proposed plan amendments
5830	or a notice of intent on adopted plan amendments; however,
5831	affected persons, as defined by paragraph (1)(a), may file a
5832	petition for administrative review pursuant to the requirements
5833	of s. 163.3187(3)(a) to challenge the compliance of an adopted
5834	plan amendment. This subsection does not apply to any amendment
5835	within an area of critical state concern, to any amendment that
5836	increases residential densities allowable in high-hazard coastal
5837	areas as defined in s. 163.3178(2)(h), or to a text change to
5838	the goals, policies, or objectives of the local government's
5839	comprehensive plan. Amendments submitted under this subsection
5840	are exempt from the limitation on the frequency of plan
5841	amendments in s. 163.3187.
5842	(18) URBAN INFILL AND REDEVELOPMENT PLAN AMENDMENTSA
5843	municipality that has a designated urban infill and
5844	redevelopment area under s. 163.2517 may adopt a plan amendment
5845	related to map amendments solely to property within a designated
5846	urban infill and redevelopment area in the manner described in
5847	subsections (1), (2), (7), (14), (15), and (16) and s.
5848	163.3187(1)(c)1.d. and e., 2., and 3., such that state and
5849	regional agency review is eliminated. The department may not
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5850	issue an objections, recommendations, and comments report on
5851	proposed plan amendments or a notice of intent on adopted plan
5852	amendments; however, affected persons, as defined by paragraph
5853	(1)(a), may file a petition for administrative review pursuant
5854	to the requirements of s. 163.3187(3)(a) to challenge the
5855	compliance of an adopted plan amendment. This subsection does
5856	not apply to any amendment within an area of critical state
5857	concern, to any amendment that increases residential densities
5858	allowable in high-hazard coastal areas as defined in s.
5859	163.3178(2)(h), or to a text change to the goals, policies, or
5860	objectives of the local government's comprehensive plan.
5861	Amendments submitted under this subsection are exempt from the
5862	limitation on the frequency of plan amendments in s. 163.3187.
5863	(19) HOUSING INCENTIVE STRATECY PLAN AMENDMENTSAny local
5864	government that identifies in its comprehensive plan the types
5865	of housing developments and conditions for which it will
5866	consider plan amendments that are consistent with the local
5867	housing incentive strategies identified in s. 420.9076 and
5868	authorized by the local government may expedite consideration of
5869	such plan amendments. At least 30 days prior to adopting a plan
5870	amendment pursuant to this subsection, the local government
5871	shall notify the state land planning agency of its intent to
5872	adopt such an amendment, and the notice shall include the local
5873	government's evaluation of site suitability and availability of
5874	facilities and services. A plan amendment considered under this
5875	subsection shall require only a single public hearing before the
5876	local governing body, which shall be a plan amendment adoption
5877	hearing as described in subsection (7). The public notice of the
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5878 hearing required under subparagraph (15) (b)2. must include a 5879 statement that the local government intends to use the expedited 5880 adoption process authorized under this subsection. The state 5881 land planning agency shall issue its notice of intent required 5882 under subsection (8) within 30 days after determining that the 5883 amendment package is complete. Any further proceedings shall be 5884 governed by subsections (9)-(16). 5885 Section 18. Section 163.3187, Florida Statutes, is amended to read: 5886 Process for adoption of small-scale comprehensive 5887 163.3187 5888 plan amendment of adopted comprehensive plan.-5889 Amendments to comprehensive plans adopted pursuant to (1)5890 this part may be made not more than two times during any 5891 calendar year, except: 5892 (a) In the case of an emergency, comprehensive plan 5893 amendments may be made more often than twice during the calendar 5894 year if the additional plan amendment receives the approval of 5895 all of the members of the governing body. "Emergency" means any 5896 occurrence or threat thereof whether accidental or natural, caused by humankind, in war or peace, which results or may 5897 5898 result in substantial injury or harm to the population or 5899 substantial damage to or loss of property or public funds. 5900 (b) Any local government comprehensive plan amendments 5901 directly related to a proposed development of regional impact, including changes which have been determined to be substantial 5902 deviations and including Florida Quality Developments pursuant 5903 to s. 380.061, may be initiated by a local planning agency and 5904 5905 considered by the local governing body at the same time as the Page 211 of 343

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5906 application for development approval using the procedures 5907 provided for local plan amendment in this section and applicable 5908 local ordinances. 5909 (1) (c) Any local government comprehensive plan amendments 5910 directly related to proposed small scale development activities 5911 may be approved without regard to statutory limits on the 5912 frequency of consideration of amendments to the local 5913 comprehensive plan. A small scale development amendment may be 5914 adopted only under the following conditions: 5915 (a) 1. The proposed amendment involves a use of 10 acres or fewer and: 5916 5917 The cumulative annual effect of the acreage for all (b)a. 5918 small scale development amendments adopted by the local 5919 government does shall not exceed: a maximum of 120 acres in a calendar year. local 5920 (I) 5921 government that contains areas specifically designated in the 5922 local comprehensive plan for urban infill, urban redevelopment, 5923 or downtown revitalization as defined in s. 163.3164, urban 5924 infill and redevelopment areas designated under s. 163.2517, 5925 transportation concurrency exception areas approved pursuant to 5926 s. 163.3180(5), or regional activity centers and urban central 5927 business districts approved pursuant to s. 380.06(2)(e); 5928 however, amendments under this paragraph may be applied to no 5929 more than 60 acres annually of property outside the designated

5930 areas listed in this sub-sub-subparagraph. Amendments adopted

5931 pursuant to paragraph (k) shall not be counted toward the

5932 acreage limitations for small scale amendments under this

5933 paragraph.

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5934 - A maximum of 80 acres in a local government that does 5935 not contain any of the designated areas set forth in sub-sub-5936 subparagraph (I). 5937 (III) A maximum of 120 acres in a county established 5938 pursuant to s. 9, Art. VIII of the State Constitution. 5939 The proposed amendment does not involve the same b. 5940 property granted a change within the prior 12 months. 5941 The proposed amendment does not involve the same c. 5942 owner's property within 200 feet of property granted a change within the prior 12 months. 5943 5944 (c)d. The proposed amendment does not involve a text 5945 change to the goals, policies, and objectives of the local 5946 government's comprehensive plan, but only proposes a land use 5947 change to the future land use map for a site-specific small 5948 scale development activity. However, text changes that relate 5949 directly to, and are adopted simultaneously with, the small 5950 scale future land use map amendment shall be permissible under 5951 this section. 5952 (d)e. The property that is the subject of the proposed 5953 amendment is not located within an area of critical state 5954 concern, unless the project subject to the proposed amendment 5955 involves the construction of affordable housing units meeting 5956 the criteria of s. 420.0004(3), and is located within an area of 5957 critical state concern designated by s. 380.0552 or by the 5958 Administration Commission pursuant to s. 380.05(1). Such 5959 amendment is not subject to the density limitations of sub-5960 subparagraph f., and shall be reviewed by the state land 5961 planning agency for consistency with the principles for guiding Page 213 of 343

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5962 development applicable to the area of critical state concern 5963 where the amendment is located and shall not become effective 5964 until a final order is issued under s. 380.05(6). 5965 f. If the proposed amendment involves a residential land 5966 use, the residential land use has a density of 10 units or less 5967 acre or the proposed future land use category allows a 5968 maximum residential density of the same or less than the maximum 5969 residential density allowable under the existing future land use 5970 category, except that this limitation does not apply to small 5971 scale amendments involving the construction of affordable 5972 housing units meeting the criteria of s. 420.0004(3) on property 5973 which will be the subject of a land use restriction agreement, 5974 or small scale amendments described in sub-sub-subparagraph 5975 a.(I) that are designated in the local comprehensive plan for 5976 urban infill, urban redevelopment, or downtown revitalization as 5977 defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, transportation concurrency 5978 5979 exception areas approved pursuant to s. 163.3180(5), or regional 5980 activity centers and urban central business districts approved 5981 pursuant to s. 380.06(2)(e). 5982 2.a. A local government that proposes to consider a plan 5983 amendment pursuant to this paragraph is not required to comply 5984 with the procedures and public notice requirements of s. 5985 163.3184(15)(c) for such plan amendments if the local government 5986 complies with the provisions in s. 125.66(4) (a) for a county or 5987 in s. 166.041(3)(c) for a municipality. If a request for a plan 5988 amendment under this paragraph is initiated by other than the 5989 local government, public notice is required.

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5990 b. The local government shall send copies of the notice and amendment to the state land planning agency, the regional planning council, and any other person or entity requesting a copy. This information shall also include a statement identifying any property subject to the amendment that is located within a coastal high-hazard area as identified in the local comprehensive plan.

5997 <u>(2)</u>^{3.} Small scale development amendments adopted pursuant 5998 to this <u>section</u> paragraph require only one public hearing before 5999 the governing board, which shall be an adoption hearing as 6000 described in s. 163.3184<u>(11)</u>(7), and are not subject to the 6001 requirements of s. 163.3184(3)-(6) unless the local government 6002 elects to have them subject to those requirements.

6003 (3)4. If the small scale development amendment involves a 6004 site within an area that is designated by the Governor as a 6005 rural area of critical economic concern as defined under s. 6006 288.0656(2)(d) (7) for the duration of such designation, the 10-6007 acre limit listed in subsection (1) subparagraph 1. shall be 6008 increased by 100 percent to 20 acres. The local government 6009 approving the small scale plan amendment shall certify to the 6010 Office of Tourism, Trade, and Economic Development that the plan 6011 amendment furthers the economic objectives set forth in the 6012 executive order issued under s. 288.0656(7), and the property 6013 subject to the plan amendment shall undergo public review to 6014 ensure that all concurrency requirements and federal, state, and local environmental permit requirements are met. 6015

6016 (d) Any comprehensive plan amendment required by a 6017 compliance agreement pursuant to s. 163.3184(16) may be approved Page 215 of 343

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6018	without regard to statutory limits on the frequency of adoption
6019	of amendments to the comprehensive plan.
6020	(e) A comprehensive plan amendment for location of a state
6021	correctional facility. Such an amendment may be made at any time
6022	and does not count toward the limitation on the frequency of
6023	plan amendments.
6024	(f) The capital improvements element annual update
6025	required in s. 163.3177(3)(b)1. and any amendments directly
6026	related to the schedule.
6027	(g) Any local government comprehensive plan amendments
6028	directly related to proposed redevelopment of brownfield areas
6029	designated under s. 376.80 may be approved without regard to
6030	statutory limits on the frequency of consideration of amendments
6031	to the local comprehensive plan.
6032	(h) Any comprehensive plan amendments for port
6033	transportation facilities and projects that are eligible for
6034	funding by the Florida Seaport Transportation and Economic
6035	Development Council pursuant to s. 311.07.
6036	(i) A comprehensive plan amendment for the purpose of
6037	designating an urban infill and redevelopment area under s.
6038	163.2517 may be approved without regard to the statutory limits
6039	on the frequency of amendments to the comprehensive plan.
6040	(j) Any comprehensive plan amendment to establish public
6041	school concurrency pursuant to s. 163.3180(13), including, but
6042	not limited to, adoption of a public school facilities element
6043	and adoption of amendments to the capital improvements element
6044	and intergovernmental coordination element. In order to ensure
6045	the consistency of local government public school facilities
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6046 elements within a county, such elements shall be prepared and 6047 adopted on a similar time schedule. 6048 (k) A local comprehensive plan amendment directly related 6049 to providing transportation improvements to enhance life safety 6050 on Controlled Access Major Arterial Highways identified in the 6051 Florida Intrastate Highway System, in counties as defined in 6052 125.011, where such roadways have a high incidence of traffic 6053 accidents resulting in serious injury or death. Any such 6054 amendment shall not include any amendment modifying the designation on a comprehensive development plan land use map nor 6055 any amendment modifying the allowable densities or intensities 6056 6057 of any land. 6058 (1) A comprehensive plan amendment to adopt a public 6059 educational facilities element pursuant to s. 163.3177(12) and 6060 future land-use-map amendments for school siting may be approved 6061 notwithstanding statutory limits on the frequency of adopting 6062 plan amendments. 6063 (m) A comprehensive plan amendment that addresses criteria 6064 or compatibility of land uses adjacent to or in close proximity 6065 to military installations in a local government's future land 6066 use element does not count toward the limitation on the 6067 frequency of the plan amendments. 6068 (n) Any local government comprehensive plan amendment 6069 establishing or implementing a rural land stewardship area pursuant to the provisions of s. 163.3177(11)(d). 6070 (o) A comprehensive plan amendment that is submitted by an 6071 6072 area designated by the Governor as a rural area of critical 6073 economic concern under s. 288.0656(7) and that meets the Page 217 of 343

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6074 economic development objectives may be approved without regard 6075 to the statutory limits on the frequency of adoption of 6076 amendments to the comprehensive plan.

6077 (p) Any local government comprehensive plan amendment that 6078 is consistent with the local housing incentive strategies 6079 identified in s. 420.9076 and authorized by the local 6080 government.

6081 (q) Any local government plan amendment to designate an 0082 urban service area as a transportation concurrency exception 0083 area under s. 163.3180(5)(b)2. or 3. and an area exempt from the 0084 development-of-regional-impact process under s. 380.06(29).

6085 (4) (2) Comprehensive plans may only be amended in such a 6086 way as to preserve the internal consistency of the plan pursuant 6087 to s. 163.3177(2). Corrections, updates, or modifications of 6088 current costs which were set out as part of the comprehensive 6089 plan shall not, for the purposes of this act, be deemed to be 6090 amendments.

6091 (3) (a) The state land planning agency shall not review or 6092 issue a notice of intent for small scale development amendments 6093 which satisfy the requirements of paragraph (1)(c).

6094 (5) (a) Any affected person may file a petition with the 6095 Division of Administrative Hearings pursuant to ss. 120.569 and 6096 120.57 to request a hearing to challenge the compliance of a 6097 small scale development amendment with this act within 30 days following the local government's adoption of the amendment and \overline{r} 6098 shall serve a copy of the petition on the local government, and 6099 6100 shall furnish a copy to the state land planning agency. An 6101 administrative law judge shall hold a hearing in the affected Page 218 of 343

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6102 jurisdiction not less than 30 days nor more than 60 days 6103 following the filing of a petition and the assignment of an 6104 administrative law judge. The parties to a hearing held pursuant 6105 to this subsection shall be the petitioner, the local 6106 government, and any intervenor. In the proceeding, the plan 6107 amendment shall be determined to be in compliance if the local 6108 government's determination that the small scale development 6109 amendment is in compliance is fairly debatable presumed to be 6110 correct. The local government's determination shall be sustained 6111 unless it is shown by a preponderance of the evidence that the 6112 amendment is not in compliance with the requirements of this 6113 act. In any proceeding initiated pursuant to this subsection, 6114 The state land planning agency may not intervene in any 6115 proceeding initiated pursuant to this section.

6116 (b)1. If the administrative law judge recommends that the 6117 small scale development amendment be found not in compliance, 6118 the administrative law judge shall submit the recommended order 6119 to the Administration Commission for final agency action. If the 6120 administrative law judge recommends that the small scale 6121 development amendment be found in compliance, the administrative 6122 law judge shall submit the recommended order to the state land 6123 planning agency.

6124 2. If the state land planning agency determines that the 6125 plan amendment is not in compliance, the agency shall submit, 6126 within 30 days following its receipt, the recommended order to 6127 the Administration Commission for final agency action. If the 6128 state land planning agency determines that the plan amendment is 6129 in compliance, the agency shall enter a final order within 30

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6130	days following its receipt of the recommended order.
6131	(c) Small scale development amendments may shall not
6132	become effective until 31 days after adoption. If challenged
6133	within 30 days after adoption, small scale development
6134	amendments may shall not become effective until the state land
6135	planning agency or the Administration Commission, respectively,
6136	issues a final order determining that the adopted small scale
6137	development amendment is in compliance.
6138	(d) In all challenges under this subsection, when a
6139	determination of compliance as defined in s. 163.3184(1)(b) is
6140	made, consideration shall be given to the plan amendment as a
6141	whole and whether the plan amendment furthers the intent of this
6142	
6143	part.
	(4) Each governing body shall transmit to the state land
6144	planning agency a current copy of its comprehensive plan not
6145	later than December 1, 1985. Each governing body shall also
6146	transmit copies of any amendments it adopts to its comprehensive
6147	plan so as to continually update the plans on file with the
6148	state land planning agency.
6149	(5) Nothing in this part is intended to prohibit or limit
6150	the authority of local governments to require that a person
6151	requesting an amendment pay some or all of the cost of public
6152	notice.
6153	(6)(a) No local government may amend its comprehensive
6154	plan after the date established by the state land planning
6155	agency for adoption of its evaluation and appraisal report
6156	unless it has submitted its report or addendum to the state land
6157	planning agency as prescribed by s. 163.3191, except for plan
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6158	amendments described in paragraph (1)(b) or paragraph (1)(h).
6159	(b) A local government may amend its comprehensive plan
6160	after it has submitted its adopted evaluation and appraisal
6161	report and for a period of 1 year after the initial
6162	determination of sufficiency regardless of whether the report
6163	has been determined to be insufficient.
6164	(c) A local government may not amend its comprehensive
6165	plan, except for plan amendments described in paragraph (1)(b),
6166	if the 1-year period after the initial sufficiency determination
6167	of the report has expired and the report has not been determined
6168	to be sufficient.
6169	(d) When the state land planning agency has determined
6170	that the report has sufficiently addressed all pertinent
6171	provisions of s. 163.3191, the local government may amend its
6172	comprehensive plan without the limitations imposed by paragraph
6173	(a) or paragraph (c).
6174	(e) Any plan amendment which a local government attempts
6175	to adopt in violation of paragraph (a) or paragraph (c) is
6176	invalid, but such invalidity may be overcome if the local
6177	government readopts the amendment and transmits the amendment to
6178	the state land planning agency pursuant to s. 163.3184(7) after
6179	the report is determined to be sufficient.
6180	Section 19. <u>Section 163.3189</u> , Florida Statutes, is
6181	repealed.
6182	Section 20. Section 163.3191, Florida Statutes, is amended
6183	to read:
6184	163.3191 Evaluation and appraisal of comprehensive plan
6185	(1) At least once every 7 years, each local government
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6186	shall evaluate its comprehensive plan to determine if plan	
6187	amendments are necessary to reflect changes in state	
6188	requirements in this part since the last update of the	
6189	comprehensive plan, and notify the state land planning agency a	as
6190	to its determination.	
6191	(2) If the local government determines amendments to its	
6192	comprehensive plan are necessary to reflect changes in state	
6193	requirements, the local government shall prepare and transmit	
6194	within 1 year such plan amendment or amendments for review	
6195	pursuant to s. 163.3184.	
6196	(3) Local governments are encouraged to comprehensively	
6197	evaluate and, as necessary, update comprehensive plans to	
6198	reflect changes in local conditions. Plan amendments transmitte	ed
6199	pursuant to this section shall be reviewed in accordance with s	s.
6200	163.3184.	
6201	(4) If a local government fails to submit its letter	
6202	prescribed by subsection (1) or update its plan pursuant to	
6203	subsection (2), it may not amend its comprehensive plan until	
6204	such time as it complies with this section.	
6205	(1) The planning program shall be a continuous and ongoin	ng
6206	process. Each local government shall adopt an evaluation and	
6207	appraisal report once every 7 years assessing the progress in	
6208	implementing the local government's comprehensive plan.	
6209	Furthermore, it is the intent of this section that:	
6210	(a) Adopted comprehensive plans be reviewed through such	
6211	evaluation process to respond to changes in state, regional, an	nd
6212	local policies on planning and growth management and changing	
6213	conditions and trends, to ensure effective intergovernmental	
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6214 coordination, and to identify major issues regarding the 6215 community's achievement of its goals. 6216 (b) After completion of the initial evaluation and 6217 appraisal report and any supporting plan amendments, each 6218 subsequent evaluation and appraisal report must evaluate the 6219 comprehensive plan in effect at the time of the initiation of 6220 the evaluation and appraisal report process. 6221 (c) Local governments identify the major issues, if 6222 applicable, with input from state agencies, regional agencies, 6223 adjacent local governments, and the public in the evaluation and 6224 appraisal report process. It is also the intent of this section 6225 to establish minimum requirements for information to ensure 6226 predictability, certainty, and integrity in the growth 6227 management process. The report is intended to serve as a summary 6228 audit of the actions that a local government has undertaken and 6229 identify changes that it may need to make. The report should be 6230 based on the local government's analysis of major issues to 6231 further the community's goals consistent with statewide minimum 6232 standards. The report is not intended to require a comprehensive 6233 rewrite of the elements within the local plan, unless a local 6234 government chooses to do so. 6235 (2) The report shall present an evaluation and assessment 6236 of the comprehensive plan and shall contain appropriate 6237 statements to update the comprehensive plan, including, but not 6238 limited to, words, maps, illustrations, or other media, related 6239 to: 6240 (a) Population growth and changes in land area, including 6241 annexation, since the adoption of the original plan or the most

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6242 recent update amendments. 6243 (b) The extent of vacant and developable land. 6244 (c) The financial feasibility of implementing the 6245 comprehensive plan and of providing needed infrastructure to 6246 achieve and maintain adopted level-of-service standards and 6247 sustain concurrency management systems through the capital 6248 improvements element, as well as the ability to address 6249 infrastructure backlogs and meet the demands of growth on public 6250 services and facilities. 62.51 (d) The location of existing development in relation to the location of development as anticipated in the original plan, 6252 6253 or in the plan as amended by the most recent evaluation and 6254 appraisal report update amendments, such as within areas 6255 designated for urban growth. 6256 (e) An identification of the major issues for the 6257 jurisdiction and, where pertinent, the potential social, 6258 economic, and environmental impacts. 6259 (f) Relevant changes to the state comprehensive plan, the 6260 requirements of this part, the minimum criteria contained in 6261 chapter 9J-5, Florida Administrative Code, and the appropriate 6262 strategic regional policy plan since the adoption of the 6263 original plan or the most recent evaluation and appraisal report 6264 update amendments. 6265 (g) An assessment of whether the plan objectives within 6266 each element, as they relate to major issues, have been achieved. The report shall include, as appropriate, an 6267 identification as to whether unforeseen or unanticipated changes 6268 6269 in circumstances have resulted in problems or opportunities with Page 224 of 343

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6270 respect to major issues identified in each element and the 6271 social, economic, and environmental impacts of the issue. 6272 (h) A brief assessment of successes and shortcomings 6273 related to each element of the plan.

6274 (i) The identification of any actions or corrective 6275 measures, including whether plan amendments are anticipated to 6276 address the major issues identified and analyzed in the report. 6277 Such identification shall include, as appropriate, new 6278 population projections, new revised planning timeframes, a 6279 revised future conditions map or map series, an updated capital 6280 improvements element, and any new and revised goals, objectives, 6281 and policies for major issues identified within each element. 6282 This paragraph shall not require the submittal of the plan 6283 amendments with the evaluation and appraisal report.

6284 (j) A summary of the public participation program and 6285 activities undertaken by the local government in preparing the 6286 report.

6287 (k) The coordination of the comprehensive plan with 6288 existing public schools and those identified in the applicable 6289 educational facilities plan adopted pursuant to s. 1013.35. The 6290 assessment shall address, where relevant, the success or failure 6291 of the coordination of the future land use map and associated 6292 planned residential development with public schools and their 6293 capacities, as well as the joint decisionmaking processes 6294 engaged in by the local government and the school board in 6295 regard to establishing appropriate population projections and the planning and siting of public school facilities. For those 6296 6297 counties or municipalities that do not have a public schools Page 225 of 343

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6298	interlocal agreement or public school facilities element, the
6299	assessment shall determine whether the local government
6300	continues to meet the criteria of s. 163.3177(12). If the county
6301	or municipality determines that it no longer meets the criteria,
6302	it must adopt appropriate school concurrency goals, objectives,
6303	and policies in its plan amendments pursuant to the requirements
6304	of the public school facilities element, and enter into the
6305	existing interlocal agreement required by ss. 163.3177(6)(h)2.
6306	and 163.31777 in order to fully participate in the school
6307	concurrency system.
6308	(1) The extent to which the local government has been
6309	successful in identifying alternative water supply projects and
6310	traditional water supply projects, including conservation and
6311	reuse, necessary to meet the water needs identified in s.
6312	373.709(2)(a) within the local government's jurisdiction. The
6313	report must evaluate the degree to which the local government
6314	has implemented the work plan for building public, private, and
6315	regional water supply facilities, including development of
6316	alternative water supplies, identified in the element as
6317	necessary to serve existing and new development.
6318	(m) If any of the jurisdiction of the local government is
6319	located within the coastal high-hazard area, an evaluation of
6320	whether any past reduction in land use density impairs the
6321	property rights of current residents when redevelopment occurs,
6322	including, but not limited to, redevelopment following a natural

6323 disaster. The property rights of current residents shall be

6324 balanced with public safety considerations. The local government

6325 must identify strategies to address redevelopment feasibility

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and the property rights of affected residents. These strategies
may include the authorization of redevelopment up to the actual
built density in existence on the property prior to the natural
disaster or redevelopment.

6330 (n) An assessment of whether the criteria adopted pursuant
 6331 to s. 163.3177(6)(a) were successful in achieving compatibility
 6332 with military installations.

6333 (o) The extent to which a concurrency exception area designated pursuant to s. 163.3180(5), a concurrency management area designated pursuant to s. 163.3180(7), or a multimodal transportation district designated pursuant to s. 163.3180(15) has achieved the purpose for which it was created and otherwise complies with the provisions of s. 163.3180.

6339 (p) An assessment of the extent to which changes are 6340 needed to develop a common methodology for measuring impacts on 6341 transportation facilities for the purpose of implementing its 6342 concurrency management system in coordination with the 6343 municipalities and counties, as appropriate pursuant to s. 6344 163.3180(10).

6345 (3) Voluntary scoping meetings may be conducted by each 6346 local government or several local governments within the same 6347 county that agree to meet together. Joint meetings among all 6348 local governments in a county are encouraged. All scoping 6349 meetings shall be completed at least 1 year prior to the 6350 established adoption date of the report. The purpose of the meetings shall be to distribute data and resources available to 6351 6352 assist in the preparation of the report, to provide input on 6353 major issues in each community that should be addressed in the Page 227 of 343

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6354 report, and to advise on the extent of the effort for the 6355 components of subsection (2). If scoping meetings are held, the 6356 local government shall invite each state and regional reviewing 6357 agency, as well as adjacent and other affected local 6358 governments. A preliminary list of new data and major issues 6359 that have emerged since the adoption of the original plan, 6360 the most recent evaluation and appraisal report-based update 6361 amendments, should be developed by state and regional entities 6362 and involved local governments for distribution at the scoping meeting. For purposes of this subsection, a "scoping meeting" is 6363 6364 a meeting conducted to determine the scope of review of the 6365 evaluation and appraisal report by parties to which the report 6366 relates.

6367 (4) The local planning agency shall prepare the evaluation 6368 and appraisal report and shall make recommendations to the 6369 governing body regarding adoption of the proposed report. The 6370 local planning agency shall prepare the report in conformity 6371 with its public participation procedures adopted as required by 6372 s. 163.3181. During the preparation of the proposed report and prior to making any recommendation to the governing body, the 6373 6374 local planning agency shall hold at least one public hearing, 6375 with public notice, on the proposed report. At a minimum, the 6376 format and content of the proposed report shall include a table 6377 of contents; numbered pages; element headings; section headings 6378 within elements; a list of included tables, maps, and figures; a 6379 title and sources for all included tables; a preparation date; 6380 and the name of the preparer. Where applicable, maps shall 6381 include major natural and artificial geographic features; city, Page 228 of 343

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6382 county, and state lines; and a legend indicating a north arrow, 6383 map scale, and the date.

6384 (5) Ninety days prior to the scheduled adoption date, the 6385 local government may provide a proposed evaluation and appraisal 6386 report to the state land planning agency and distribute copies 6387 state and regional commenting agencies as prescribed by rule, 6388 adjacent jurisdictions, and interested citizens for review. All 6389 review comments, including comments by the state land planning 6390 agency, shall be transmitted to the local government and state 6391 land planning agency within 30 days after receipt of the 6392 proposed report.

6393 The governing body, after considering the review (6)6394 comments and recommended changes, if any, shall adopt the 6395 evaluation and appraisal report by resolution or ordinance at a 6396 public hearing with public notice. The governing body shall 6397 adopt the report in conformity with its public participation 6398 procedures adopted as required by s. 163.3181. The local 6399 government shall submit to the state land planning agency three 6400 copies of the report, a transmittal letter indicating the dates 6401 of public hearings, and a copy of the adoption resolution or 6402 ordinance. The local government shall provide a copy of the 6403 report to the reviewing agencies which provided comments for the 6404 proposed report, or to all the reviewing agencies if a proposed 6405 report was not provided pursuant to subsection (5), including the adjacent local governments. Within 60 days after receipt, 6406 the state land planning agency shall review the adopted report 6407 and make a preliminary sufficiency determination that shall be 6408 6409 forwarded by the agency to the local government for its Page 229 of 343

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6410 consideration. The state land planning agency shall issue a final sufficiency determination within 90 days after receipt of 6411 6412 the adopted evaluation and appraisal report. 6413 (7) The intent of the evaluation and appraisal process is 6414 the preparation of a plan update that clearly and concisely 6415 achieves the purpose of this section. Toward this end, the 6416 sufficiency review of the state land planning agency shall 6417 concentrate on whether the evaluation and appraisal report 6418 sufficiently fulfills the components of subsection (2). If the state land planning agency determines that the report is 6419 insufficient, the governing body shall adopt a revision of the 6420 6421 report and submit the revised report for review pursuant to 6422 subsection (6). 6423 (8) The state land planning agency may delegate the review 6424 of evaluation and appraisal reports, including all state land 6425 planning agency duties under subsections (4)-(7), to the 6426 appropriate regional planning council. When the review has been 6427 delegated to a regional planning council, any local government 6428 in the region may elect to have its report reviewed by the 6429 regional planning council rather than the state land planning 6430 agency. The state land planning agency shall by agreement 6431 provide for uniform and adequate review of reports and shall 6432 retain oversight for any delegation of review to a regional 6433 planning council. 6434 (9) The state land planning agency may establish a phased schedule for adoption of reports. The schedule shall provide 6435 each local government at least 7 years from plan adoption or 6436 6437 last established adoption date for a report and shall allot Page 230 of 343

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6438 approximately one-seventh of the reports to any 1 year. In order 6439 to allow the municipalities to use data and analyses gathered by 6440 the counties, the state land planning agency shall schedule 6441 municipal report adoption dates between 1 year and 18 months 6442 later than the report adoption date for the county in which 6443 those municipalities are located. A local government may adopt 6444 its report no earlier than 90 days prior to the established 6445 adoption date. Small municipalities which were scheduled by 6446 chapter 9J-33, Florida Administrative Code, to adopt their 6447 evaluation and appraisal report after February 2, 1999, shall be 6448 rescheduled to adopt their report together with the other 6449 municipalities in their county as provided in this subsection. 6450 (10) The governing body shall amend its comprehensive plan 6451 based on the recommendations in the report and shall update the 6452 comprehensive plan based on the components of subsection (2), 6453 pursuant to the provisions of ss. 163.3184, 163.3187, and 6454 163.3189. Amendments to update a comprehensive plan based on the 6455 evaluation and appraisal report shall be adopted during a single 6456 amendment cycle within 18 months after the report is determined 6457 to be sufficient by the state land planning agency, except the 6458 state land planning agency may grant an extension for adoption 6459 of a portion of such amendments. The state land planning agency 6460 may grant a 6-month extension for the adoption of such 6461 amendments if the request is justified by good and sufficient 6462 cause as determined by the agency. An additional extension may also be granted if the request will result in greater 6463 6464 coordination between transportation and land use, for the 6465 purposes of improving Florida's transportation system, as Page 231 of 343

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6466 determined by the agency in coordination with the Metropolitan 6467 Planning Organization program. Beginning July 1, 2006, failure 6468 to timely adopt and transmit update amendments to the 6469 comprehensive plan based on the evaluation and appraisal report 6470 shall result in a local government being prohibited from 6471 adopting amendments to the comprehensive plan until the 6472 evaluation and appraisal report update amendments have been 6473 adopted and transmitted to the state land planning agency. The 6474 prohibition on plan amendments shall commence when the update 6475 amendments to the comprehensive plan are past due. The 6476 comprehensive plan as amended shall be in compliance as defined 6477 s. 163.3184(1)(b). Within 6 months after the effective date 6478 of the update amendments to the comprehensive plan, the local 6479 government shall provide to the state land planning agency and 6480 to all agencies designated by rule a complete copy of the 6481 updated comprehensive plan. 6482 (11) The Administration Commission may impose the 6483 sanctions provided by s. 163.3184(11) against any local 6484 government that fails to adopt and submit a report, or that 6485 fails to implement its report through timely and sufficient 6486 amendments to its local plan, except for reasons of excusable 6487 delay or valid planning reasons agreed to by the state land 6488 planning agency or found present by the Administration 6489 Commission. Sanctions for untimely or insufficient plan 6490 amendments shall be prospective only and shall begin after a final order has been issued by the Administration Commission and 6491 6492 a reasonable period of time has been allowed for the local 6493 government to comply with an adverse determination by the Page 232 of 343

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6494 Administration Commission through adoption of plan amendments 6495 that are in compliance. The state land planning agency may 6496 initiate, and an affected person may intervene in, such a 6497 proceeding by filing a petition with the Division of 6498 Administrative Hearings, which shall appoint an administrative 6499 law judge and conduct a hearing pursuant to ss. 120.569 and 6500 $\frac{120.57(1)}{120.57(1)}$ and shall submit a recommended order to the 6501 Administration Commission. The affected local government shall 6502 be a party to any such proceeding. The commission may implement 6503 this subsection by rule.

(5) (12) The state land planning agency may shall not adopt
rules to implement this section, other than procedural rules or
a schedule indicating when local governments must comply with
the requirements of this section.

6508 (13) The state land planning agency shall regularly review 6509 the evaluation and appraisal report process and submit a report 6510 to the Governor, the Administration Commission, the Speaker of 6511 the House of Representatives, the President of the Senate, and 6512 the respective community affairs committees of the Senate and 6513 the House of Representatives. The first report shall be 6514 submitted by December 31, 2004, and subsequent reports shall be 6515 submitted every 5 years thereafter. At least 9 months before the 6516 due date of each report, the Secretary of Community Affairs 6517 shall appoint a technical committee of at least 15 members to 6518 assist in the preparation of the report. The membership of the 6519 technical committee shall consist of representatives of local 6520 governments, regional planning councils, the private sector, and 6521 environmental organizations. The report shall assess the

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6522 effectiveness of the evaluation and appraisal report process. 6523 (14) The requirement of subsection (10) prohibiting a 6524 local government from adopting amendments to the local 6525 comprehensive plan until the evaluation and appraisal report 6526 update amendments have been adopted and transmitted to the state 6527 land planning agency does not apply to a plan amendment proposed 6528 for adoption by the appropriate local government as defined in 6529 s. 163.3178(2)(k) in order to integrate a port comprehensive 6530 master plan with the coastal management element of the local 6531 comprehensive plan as required by s. 163.3178(2)(k) if the port 6532 comprehensive master plan or the proposed plan amendment does 6533 not cause or contribute to the failure of the local government 6534 to comply with the requirements of the evaluation and appraisal 6535 report. 6536 Section 21. Paragraph (b) of subsection (2) of section 6537 163.3217, Florida Statutes, is amended to read: 6538 163.3217 Municipal overlay for municipal incorporation.-6539 (2) PREPARATION, ADOPTION, AND AMENDMENT OF THE MUNICIPAL 6540 OVERLAY.-6541 (b) 1. A municipal overlay shall be adopted as an amendment to the local government comprehensive plan as prescribed by s. 6542 6543 163.3184. 6544 2. A county may consider the adoption of a municipal 6545 overlay without regard to the provisions of s. 163.3187(1) regarding the frequency of adoption of amendments to the local 6546 6547 comprehensive plan. 6548 Section 22. Subsection (3) of section 163.3220, Florida 6549 Statutes, is amended to read: Page 234 of 343

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6550 163.3220 Short title; legislative intent.-6551 (3) In conformity with, in furtherance of, and to 6552 implement the Community Local Government Comprehensive Planning 6553 and Land Development Regulation Act and the Florida State 6554 Comprehensive Planning Act of 1972, it is the intent of the 6555 Legislature to encourage a stronger commitment to comprehensive 6556 and capital facilities planning, ensure the provision of 6557 adequate public facilities for development, encourage the 6558 efficient use of resources, and reduce the economic cost of 6559 development. 6560 Section 23. Subsections (2) and (11) of section 163.3221, 6561 Florida Statutes, are amended to read: 6562 163.3221 Florida Local Government Development Agreement 6563 Act; definitions.-As used in ss. 163.3220-163.3243: 6564 "Comprehensive plan" means a plan adopted pursuant to (2)6565 the Community "Local Government Comprehensive Planning and Land 6566 Development Regulation Act." 6567 "Local planning agency" means the agency designated (11)6568 to prepare a comprehensive plan or plan amendment pursuant to the Community "Florida Local Government Comprehensive Planning 6569 6570 and Land Development Regulation Act." 6571 Section 24. Section 163.3229, Florida Statutes, is amended 6572 to read: 6573 163.3229 Duration of a development agreement and 6574 relationship to local comprehensive plan.-The duration of a development agreement may shall not exceed 30 20 years, unless 6575 it is. It may be extended by mutual consent of the governing 6576 6577 body and the developer, subject to a public hearing in Page 235 of 343

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accordance with s. 163.3225. No development agreement shall be effective or be implemented by a local government unless the local government's comprehensive plan and plan amendments implementing or related to the agreement are found in compliance by the state land planning agency in accordance with s. 163.3184, s. 163.3187, or s. 163.3189.

6584 Section 25. Section 163.3235, Florida Statutes, is amended 6585 to read:

6586 163.3235 Periodic review of a development agreement.-A 6587 local government shall review land subject to a development 6588 agreement at least once every 12 months to determine if there 6589 has been demonstrated good faith compliance with the terms of 6590 the development agreement. For each annual review conducted 6591 during years 6 through 10 of a development agreement, the review 6592 shall be incorporated into a written report which shall be 6593 submitted to the parties to the agreement and the state land 6594 planning agency. The state land planning agency shall adopt 6595 rules regarding the contents of the report, provided that the 6596 report shall be limited to the information sufficient to 6597 determine the extent to which the parties are proceeding in good 6598 faith to comply with the terms of the development agreement. If 6599 the local government finds, on the basis of substantial 6600 competent evidence, that there has been a failure to comply with 6601 the terms of the development agreement, the agreement may be 6602 revoked or modified by the local government.

Section 26. Section 163.3239, Florida Statutes, is amended
to read:
163.3239 Recording and effectiveness of a development

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6606 agreement.-Within 14 days after a local government enters into a 6607 development agreement, the local government shall record the 6608 agreement with the clerk of the circuit court in the county 6609 where the local government is located. A copy of the recorded 6610 development agreement shall be submitted to the state land planning agency within 14 days after the agreement is recorded. 6611 A development agreement is shall not be effective until it is 6612 6613 properly recorded in the public records of the county and until 6614 30 days after having been received by the state land planning 6615 agency pursuant to this section. The burdens of the development 6616 agreement shall be binding upon, and the benefits of the 6617 agreement shall inure to, all successors in interest to the 6618 parties to the agreement.

6619 Section 27. Section 163.3243, Florida Statutes, is amended 6620 to read:

6621 163.3243 Enforcement.—Any party <u>or</u>, any aggrieved or 6622 adversely affected person as defined in s. 163.3215(2), or the 6623 state land planning agency may file an action for injunctive 6624 relief in the circuit court where the local government is 6625 located to enforce the terms of a development agreement or to 6626 challenge compliance of the agreement with the provisions of ss. 6627 163.3220-163.3243.

6628 Section 28. Section 163.3245, Florida Statutes, is amended 6629 to read:

6630

163.3245 Optional Sector plans.-

(1) In recognition of the benefits of conceptual longrange planning for the buildout of an area, and detailed
planning for specific areas, as a demonstration project, the

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6634 requirements of s. 380.06 may be addressed as identified by this 6635 section for up to five local governments or combinations of 6636 local governments may which adopt into their the comprehensive 6637 plans a plan an optional sector plan in accordance with this 6638 section. This section is intended to promote and encourage long-6639 term planning for conservation, development, and agriculture on 6640 a landscape scale; to further the intent of s. 163.3177(11), 6641 which supports innovative and flexible planning and development 6642 strategies, and the purposes of this part $_{\tau}$ and part I of chapter 380; to facilitate protection of regionally significant 6643 resources, including, but not limited to, regionally significant 6644 6645 water courses and wildlife corridors; τ and to avoid duplication 6646 of effort in terms of the level of data and analysis required for a development of regional impact, while ensuring the 6647 6648 adequate mitigation of impacts to applicable regional resources 6649 and facilities, including those within the jurisdiction of other 6650 local governments, as would otherwise be provided. Optional 6651 Sector plans are intended for substantial geographic areas that 6652 include including at least 15,000 5,000 acres of one or more 6653 local governmental jurisdictions and are to emphasize urban form 6654 and protection of regionally significant resources and public 6655 facilities. A The state land planning agency may approve 6656 optional sector plans of less than 5,000 acres based on local 6657 circumstances if it is determined that the plan would further 6658 the purposes of this part and part I of chapter 380. Preparation 6659 of an optional sector plan is authorized by agreement between the state land planning agency and the applicable local 6660 6661 governments under s. 163.3171(4). An optional sector plan may be Page 238 of 343

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adopted through one or more comprehensive plan amendments under s. 163.3184. However, an optional sector plan may not be <u>adopted</u> authorized in an area of critical state concern.

6665 Upon the request of a local government having (2)6666 jurisdiction, The state land planning agency may enter into an 6667 agreement to authorize preparation of an optional sector plan 6668 upon the request of one or more local governments based on 6669 consideration of problems and opportunities presented by 6670 existing development trends; the effectiveness of current 6671 comprehensive plan provisions; the potential to further the 6672 state comprehensive plan, applicable strategic regional policy plans, this part, and part I of chapter 380; and those factors 6673 6674 identified by s. 163.3177(10)(i). the applicable regional 6675 planning council shall conduct a scoping meeting with affected 6676 local governments and those agencies identified in s. 6677 163.3184(1)(c) (c) (4) before preparation of the sector plan 6678 execution of the agreement authorized by this section. The 6679 purpose of this meeting is to assist the state land planning 6680 agency and the local government in the identification of the 6681 relevant planning issues to be addressed and the data and 6682 resources available to assist in the preparation of the sector 6683 plan subsequent plan amendments. If a scoping meeting is 6684 conducted, the regional planning council shall make written recommendations to the state land planning agency and affected 6685 6686 local governments on the issues requested by the local 6687 government. The scoping meeting shall be noticed and open to the 6688 public. If the entire planning area proposed for the sector plan 6689 is within the jurisdiction of two or more local governments,

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6690 some or all of them may enter into a joint planning agreement 6691 pursuant to s. 163.3171 with respect to, including whether a 6692 sustainable sector plan would be appropriate. The agreement must 6693 define the geographic area to be subject to the sector plan, the 6694 planning issues that will be emphasized, procedures requirements 6695 for intergovernmental coordination to address 6696 extrajurisdictional impacts, supporting application materials 6697 including data and analysis, and procedures for public 6698 participation, or other issues. An agreement may address 6699 previously adopted sector plans that are consistent with the 6700 standards in this section. Before executing an agreement under 6701 this subsection, the local government shall hold a duly noticed 6702 public workshop to review and explain to the public the optional 6703 sector planning process and the terms and conditions of the 6704 proposed agreement. The local government shall hold a duly 6705 noticed public hearing to execute the agreement. All meetings 6706 between the department and the local government must be open to 6707 the public.

6708 Optional Sector planning encompasses two levels: (3)6709 adoption pursuant to under s. 163.3184 of a conceptual long-term 6710 master plan for the entire planning area as part of the 6711 comprehensive plan, and adoption by local development order of 6712 two or more buildout overlay to the comprehensive plan, having 6713 no immediate effect on the issuance of development orders or the 6714 applicability of s. 380.06, and adoption under s. 163.3184 of detailed specific area plans that implement the conceptual long-6715 6716 term master plan buildout overlay and authorize issuance of 6717 development orders, and within which s. 380.06 is waived. Until Page 240 of 343

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6718 such time as a detailed specific area plan is adopted, the 6719 underlying future land use designations apply. 6720 In addition to the other requirements of this chapter, (a) 6721 a long-term master plan pursuant to this section conceptual 6722 long-term buildout overlay must include maps, illustrations, and 6723 text supported by data and analysis to address the following: 6724 1. A long-range conceptual framework map that, at a 6725 minimum, generally depicts identifies anticipated areas of urban, agricultural, rural, and conservation land use, 6726 identifies allowed uses in various parts of the planning area, 6727 6728 specifies maximum and minimum densities and intensities of use, 6729 and provides the general framework for the development pattern 6730 in developed areas with graphic illustrations based on a 6731 hierarchy of places and functional place-making components. 2. A general identification of the water supplies needed 6732 and available sources of water, including water resource 6733 6734 development and water supply development projects, and water 6735 conservation measures needed to meet the projected demand of the 6736 future land uses in the long-term master plan. 6737 3. A general identification of the transportation 6738 facilities to serve the future land uses in the long-term master 6739 plan, including guidelines to be used to establish each modal 6740 component intended to optimize mobility. 4.2. A general identification of other regionally 6741 6742 significant public facilities consistent with chapter 9J-2, Florida Administrative Code, irrespective of local governmental 6743 jurisdiction necessary to support buildout of the anticipated 6744 6745 future land uses, which may include central utilities provided Page 241 of 343

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6746 onsite within the planning area, and policies setting forth the 6747 procedures to be used to mitigate the impacts of future land 6748 uses on public facilities. 6749 5.3. A general identification of regionally significant 6750 natural resources within the planning area based on the best 6751 available data and policies setting forth the procedures for 6752 protection or conservation of specific resources consistent with 6753 the overall conservation and development strategy for the 6754 planning area consistent with chapter 9J-2, Florida 6755 Administrative Code. 6756 6.4. General principles and guidelines addressing that 6757 address the urban form and the interrelationships of anticipated 6758 future land uses; the protection and, as appropriate, restoration and management of lands identified for permanent 6759 6760 preservation through recordation of conservation easements 6761 consistent with s. 704.06, which shall be phased or staged in 6762 coordination with detailed specific area plans to reflect phased or staged development within the planning area; and a 6763 6764 discussion, at the applicant's option, of the extent, if any, to 6765 which the plan will address restoring key ecosystems, achieving 6766 a more clean, healthy environment; τ limiting urban sprawl; 6767 providing a range of housing types; - protecting wildlife and 6768 natural areas; τ advancing the efficient use of land and other 6769 resources; τ and creating quality communities of a design that 6770 promotes travel by multiple transportation modes; and enhancing 6771 the prospects for the creation of jobs. 6772 7.5. Identification of general procedures and policies to 6773 facilitate ensure intergovernmental coordination to address

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6774 extrajurisdictional impacts from the future land uses long-range 6775 conceptual framework map. 6776 6777 A long-term master plan adopted pursuant to this section may be 6778 based upon a planning period longer than the generally 6779 applicable planning period of the local comprehensive plan, 6780 shall specify the projected population within the planning area 6781 during the chosen planning period, and may include a phasing or 6782 staging schedule that allocates a portion of the local 6783 government's future growth to the planning area through the 6784 planning period. A long-term master plan adopted pursuant to 6785 this section is not required to demonstrate need based upon 6786 projected population growth or on any other basis. 6787 (b) In addition to the other requirements of this chapter, 6788 including those in paragraph (a), the detailed specific area 6789 plans shall be consistent with the long-term master plan and 6790 must include conditions and commitments that provide for: 6791 Development or conservation of an area of adequate size 1. 6792 to accommodate a level of development which achieves a 6793 functional relationship between a full range of land uses within 6794 the area and to encompass at least 1,000 acres consistent with 6795 the long-term master plan. The local government state land 6796 planning agency may approve detailed specific area plans of less 6797 than 1,000 acres based on local circumstances if it is 6798 determined that the detailed specific area plan furthers the 6799 purposes of this part and part I of chapter 380. 6800 2. Detailed identification and analysis of the maximum and 6801 minimum densities and intensities of use and the distribution,

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6802 extent, and location of future land uses.

68033. Detailed identification of water resource development6804and water supply development projects and related infrastructure6805and water conservation measures to address water needs of6806development in the detailed specific area plan.

6807 <u>4. Detailed identification of the transportation</u>
6808 <u>facilities to serve the future land uses in the detailed</u>
6809 specific area plan.

<u>5.3.</u> Detailed identification of <u>other</u> regionally
 significant public facilities, including public facilities
 outside the jurisdiction of the host local government,
 anticipated impacts of future land uses on those facilities, and
 required improvements consistent with <u>the long-term master plan</u>
 chapter 9J-2, Florida Administrative Code.

6816 <u>6.4.</u> Public facilities necessary to serve development in
 6817 <u>the detailed specific area plan</u> for the short term, including
 6818 developer contributions in a financially feasible 5-year capital
 6819 improvement schedule of the affected local government.

6820 7.5. Detailed analysis and identification of specific 6821 measures to ensure assure the protection and, as appropriate, 6822 restoration and management of lands within the boundary of the 6823 detailed specific area plan identified for permanent 6824 preservation through recordation of conservation easements 6825 consistent with s. 704.06, which easements shall be effective 6826 before or concurrent with the effective date of the detailed specific area plan of regionally significant natural resources 6827 6828 and other important resources both within and outside the host

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6846

6829 jurisdiction, including those regionally significant resources
6830 identified in chapter 9J-2, Florida Administrative Code.

6831 8.6. Detailed principles and guidelines addressing that 6832 address the urban form and the interrelationships of anticipated 6833 future land uses; and a discussion, at the applicant's option, 6834 of the extent, if any, to which the plan will address restoring 6835 key ecosystems, achieving a more clean, healthy environment;, 6836 limiting urban sprawl; providing a range of housing types; -6837 protecting wildlife and natural areas; τ advancing the efficient 6838 use of land and other resources; , and creating quality 6839 communities of a design that promotes travel by multiple 6840 transportation modes; and enhancing the prospects for the 6841 creation of jobs.

6842 <u>9.7.</u> Identification of specific procedures to <u>facilitate</u>
6843 ensure intergovernmental coordination to address
6844 extrajurisdictional impacts <u>from</u> of the detailed specific area
6845 plan.

A detailed specific area plan adopted by local development order 6847 6848 pursuant to this section may be based upon a planning period 6849 longer than the generally applicable planning period of the 6850 local comprehensive plan and shall specify the projected 6851 population within the specific planning area during the chosen 6852 planning period. A detailed specific area plan adopted pursuant 6853 to this section is not required to demonstrate need based upon 6854 projected population growth or on any other basis. All lands 6855 identified in the long-term master plan for permanent 6856 preservation shall be subject to a recorded conservation

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6857	easement consistent with s. 704.06 before or concurrent with the
6858	effective date of the final detailed specific area plan to be
6859	approved within the planning area.
6860	(c) In its review of a long-term master plan, the state
6861	land planning agency shall consult with the Department of
6862	Agriculture and Consumer Services, the Department of
6863	Environmental Protection, the Fish and Wildlife Conservation
6864	Commission, and the applicable water management district
6865	regarding the design of areas for protection and conservation of
6866	regionally significant natural resources and for the protection
6867	and, as appropriate, restoration and management of lands
6868	identified for permanent preservation.
6869	(d) In its review of a long-term master plan, the state
6870	land planning agency shall consult with the Department of
6871	Transportation, the applicable metropolitan planning
6872	organization, and any urban transit agency regarding the
6873	location, capacity, design, and phasing or staging of major
6874	transportation facilities in the planning area.
6875	(e) Whenever a local government issues a development order
6876	approving a detailed specific area plan, a copy of such order
6877	shall be rendered to the state land planning agency and the
6878	owner or developer of the property affected by such order, as
6879	prescribed by rules of the state land planning agency for a
6880	development order for a development of regional impact. Within
6881	45 days after the order is rendered, the owner, the developer,
6882	or the state land planning agency may appeal the order to the
6883	Florida Land and Water Adjudicatory Commission by filing a
6884	petition alleging that the detailed specific area plan is not
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6885 consistent with the comprehensive plan or with the long-term 6886 master plan adopted pursuant to this section. The appellant 6887 shall furnish a copy of the petition to the opposing party, as 6888 the case may be, and to the local government that issued the 6889 order. The filing of the petition stays the effectiveness of the 6890 order until after completion of the appeal process. However, if 6891 a development order approving a detailed specific area plan has 6892 been challenged by an aggrieved or adversely affected party in a 6893 judicial proceeding pursuant to s. 163.3215, and a party to such 6894 proceeding serves notice to the state land planning agency, the 6895 state land planning agency shall dismiss its appeal to the 6896 commission and shall have the right to intervene in the pending 6897 judicial proceeding pursuant to s. 163.3215. Proceedings for administrative review of an order approving a detailed specific 6898 6899 area plan shall be conducted consistent with s. 380.07(6). The 6900 commission shall issue a decision granting or denying permission to develop pursuant to the long-term master plan and the 6901 6902 standards of this part and may attach conditions or restrictions 6903 to its decisions. 6904 (f) (c) This subsection does may not be construed to 6905 prevent preparation and approval of the optional sector plan and 6906 detailed specific area plan concurrently or in the same 6907 submission. Upon the long-term master plan becoming legally 6908 (4) 6909 effective: 6910 (a) Any long-range transportation plan developed by a 6911 metropolitan planning organization pursuant to s. 339.175(7) 6912 must be consistent, to the maximum extent feasible, with the

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6913 long-term master plan, including, but not limited to, the 6914 projected population and the approved uses and densities and 6915 intensities of use and their distribution within the planning 6916 area. The transportation facilities identified in adopted plans 6917 pursuant to subparagraphs (3)(a)3. and (b)4. must be developed 6918 in coordination with the adopted M.P.O. long-range 6919 transportation plan. 6920 The water needs, sources and water resource (b) 6921 development, and water supply development projects identified in 6922 adopted plans pursuant to subparagraphs (3)(a)2. and (b)3. shall 6923 be incorporated into the applicable district and regional water 6924 supply plans adopted in accordance with ss. 373.036 and 373.709. 6925 Accordingly, and notwithstanding the permit durations stated in 6926 s. 373.236, an applicant may request and the applicable district 6927 may issue consumptive use permits for durations commensurate 6928 with the long-term master plan or detailed specific area plan, 6929 considering the ability of the master plan area to contribute to 6930 regional water supply availability and the need to maximize 6931 reasonable-beneficial use of the water resource. The permitting 6932 criteria in s. 373.223 shall be applied based upon the projected 6933 population and the approved densities and intensities of use and 6934 their distribution in the long-term master plan; however, the 6935 allocation of the water may be phased over the permit duration to correspond to actual projected needs. This paragraph does not 6936 6937 supersede the public interest test set forth in s. 373.223. The 6938 host local government shall submit a monitoring report to the 6939 state land planning agency and applicable regional planning 6940 council on an annual basis after adoption of a detailed specific Page 248 of 343

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area plan. The annual monitoring report must provide summarized
 information on development orders issued, development that has
 occurred, public facility improvements made, and public facility
 improvements anticipated over the upcoming 5 years.

6945 When a plan amendment adopting a detailed specific (5)6946 area plan has become effective for a portion of the planning 6947 area governed by a long-term master plan adopted pursuant to 6948 this section under ss. 163.3184 and 163.3189(2), the provisions 6949 of s. 380.06 does do not apply to development within the geographic area of the detailed specific area plan. However, any 6950 6951 development-of-regional-impact development order that is vested 6952 from the detailed specific area plan may be enforced pursuant to 6953 under s. 380.11.

(a) The local government adopting the detailed specific
area plan is primarily responsible for monitoring and enforcing
the detailed specific area plan. Local governments <u>may shall</u> not
issue any permits or approvals or provide any extensions of
services to development that are not consistent with the
detailed <u>specific</u> sector area plan.

(b) If the state land planning agency has reason to believe that a violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is about to occur, it may institute an administrative or judicial proceeding to prevent, abate, or control the conditions or activity creating the violation, using the procedures in s. 380.11.

6967 (c) In instituting an administrative or judicial
 6968 proceeding involving <u>a</u> an optional sector plan or detailed

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6969 specific area plan, including a proceeding pursuant to paragraph 6970 (b), the complaining party shall comply with the requirements of 6971 s. 163.3215(4), (5), (6), and (7), except as provided by 6972 paragraph (3)(e).

6973 The detailed specific area plan shall establish a (d) 6974 buildout date until which the approved development is not 6975 subject to downzoning, unit density reduction, or intensity 6976 reduction, unless the local government can demonstrate that 6977 implementation of the plan is not continuing in good faith based on standards established by plan policy, that substantial 6978 6979 changes in the conditions underlying the approval of the 6980 detailed specific area plan have occurred, that the detailed 6981 specific area plan was based on substantially inaccurate 6982 information provided by the applicant, or that the change is 6983 clearly established to be essential to the public health, 6984 safety, or welfare. 6985 (6) Concurrent with or subsequent to review and adoption 6986 of a long-term master plan pursuant to paragraph (3)(a), an 6987 applicant may apply for master development approval pursuant to 6988 s. 380.06(21) for the entire planning area in order to establish 6989 a buildout date until which the approved uses and densities and 6990 intensities of use of the master plan are not subject to 6991 downzoning, unit density reduction, or intensity reduction, 6992 unless the local government can demonstrate that implementation 6993 of the master plan is not continuing in good faith based on 6994 standards established by plan policy, that substantial changes 6995 in the conditions underlying the approval of the master plan 6996 have occurred, that the master plan was based on substantially

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6997	inaccurate information provided by the applicant, or that change
6998	is clearly established to be essential to the public health,
6999	safety, or welfare. Review of the application for master
7000	development approval shall be at a level of detail appropriate
7001	for the long-term and conceptual nature of the long-term master
7002	plan and, to the maximum extent possible, may only consider
7003	information provided in the application for a long-term master
7004	plan. Notwithstanding s. 380.06, an increment of development in
7005	such an approved master development plan must be approved by a
7006	detailed specific area plan pursuant to paragraph (3)(b) and is
7007	exempt from review pursuant to s. 380.06.
7008	(6) Beginning December 1, 1999, and each year thereafter,
7009	the department shall provide a status report to the Legislative
7010	Committee on Intergovernmental Relations regarding each optional
7011	sector plan authorized under this section.
7012	(7) A developer within an area subject to a long-term
7013	master plan that meets the requirements of paragraph (3)(a) and
7014	subsection (6) or a detailed specific area plan that meets the
7015	requirements of paragraph (3)(b) may enter into a development
7016	agreement with a local government pursuant to ss. 163.3220-
7017	163.3243. The duration of such a development agreement may be
7018	through the planning period of the long-term master plan or the
7019	detailed specific area plan, as the case may be, notwithstanding
7020	the limit on the duration of a development agreement pursuant to
7021	s. 163.3229.
7022	(8) Any owner of property within the planning area of a
7023	proposed long-term master plan may withdraw his consent to the
7024	master plan at any time prior to local government adoption, and

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7025	the local government shall exclude such parcels from the adopted
7026	master plan. Thereafter, the long-term master plan, any detailed
7027	specific area plan, and the exemption from development-of-
7028	regional-impact review under this section do not apply to the
7029	subject parcels. After adoption of a long-term master plan, an
7030	owner may withdraw his or her property from the master plan only
7031	with the approval of the local government by plan amendment
7032	adopted and reviewed pursuant to s. 163.3184.
7033	(9) The adoption of a long-term master plan or a detailed
7034	specific area plan pursuant to this section does not limit the
7035	right to continue existing agricultural or silvicultural uses or
7036	other natural resource-based operations or to establish similar
7037	new uses that are consistent with the plans approved pursuant to
7038	this section.
7039	(10) The state land planning agency may enter into an
7040	agreement with a local government that, on or before July 1,
7041	2011, adopted a large-area comprehensive plan amendment
7042	consisting of at least 15,000 acres that meets the requirements
7043	for a long-term master plan in paragraph (3)(a), after notice
7044	and public hearing by the local government, and thereafter,
7045	notwithstanding s. 380.06, this part, or any planning agreement
7046	or plan policy, the large-area plan shall be implemented through
7047	detailed specific area plans that meet the requirements of
7048	paragraph (3)(b) and shall otherwise be subject to this section.
7049	(11) Notwithstanding this section, a detailed specific
7050	area plan to implement a conceptual long-term buildout overlay,
7051	adopted by a local government and found in compliance before
7052	July 1, 2011, shall be governed by this section.
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7053	(12) Notwithstanding s. 380.06, this part, or any planning
7054	agreement or plan policy, a landowner or developer who has
7055	received approval of a master development-of-regional-impact
7056	development order pursuant to s. 380.06(21) may apply to
7057	implement this order by filing one or more applications to
7058	approve a detailed specific area plan pursuant to paragraph
7059	<u>(3)(b)</u> .
7060	(13) (7) This section may not be construed to abrogate the
7061	rights of any person under this chapter.
7062	Section 29. Subsections (9), (12), and (14) of section
7063	163.3246, Florida Statutes, are amended to read:
7064	163.3246 Local government comprehensive planning
7065	certification program
7066	(9)(a) Upon certification all comprehensive plan
7067	amendments associated with the area certified must be adopted
7068	and reviewed in the manner described in <u>s.</u> ss. 163.3184 (5) -
7069	<u>(11)</u> (1), (2), (7), (14), (15), and (16) and 163.3187, such that
7070	state and regional agency review is eliminated. Plan amendments
7071	that qualify as small scale development amendments may follow
7072	the small scale review process in s. 163.3187. The department
7073	may not issue any objections, recommendations, and comments
7074	report on proposed plan amendments or a notice of intent on
7075	adopted plan amendments; however, affected persons, as defined
7076	by s. 163.3184(1)(a), may file a petition for administrative
7077	review pursuant to the requirements of s. $163.3184(5)$
7078	163.3187(3)(a) to challenge the compliance of an adopted plan
7079	amendment.

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7080 Plan amendments that change the boundaries of the (b) 7081 certification area; propose a rural land stewardship area 7082 pursuant to s. 163.3248 163.3177(11)(d); propose a an optional 7083 sector plan pursuant to s. 163.3245; propose a school facilities 7084 element; update a comprehensive plan based on an evaluation and 7085 appraisal review report; impact lands outside the certification 7086 boundary; implement new statutory requirements that require 7087 specific comprehensive plan amendments; or increase hurricane 7088 evacuation times or the need for shelter capacity on lands 7089 within the coastal high-hazard area shall be reviewed pursuant 7090 to s. ss. 163.3184 and 163.3187.

7091 A local government's certification shall be reviewed (12)7092 by the local government and the department as part of the 7093 evaluation and appraisal process pursuant to s. 163.3191. Within 7094 1 year after the deadline for the local government to update its 7095 comprehensive plan based on the evaluation and appraisal report, 7096 the department shall renew or revoke the certification. The 7097 local government's failure to adopt a timely evaluation and 7098 appraisal report, failure to adopt an evaluation and appraisal 7099 report found to be sufficient, or failure to timely adopt 7100 necessary amendments to update its comprehensive plan based on 7101 an evaluation and appraisal, which are report found to be in 7102 compliance by the department, shall be cause for revoking the 7103 certification agreement. The department's decision to renew or 7104 revoke shall be considered agency action subject to challenge under s. 120.569. 7105

7106 (14) The Office of Program Policy Analysis and Government 7107 Accountability shall prepare a report evaluating the Page 254 of 343

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	CS/HB 7129, Engrossed 1 2011
7108	certification program, which shall be submitted to the Governor,
7109	the President of the Senate, and the Speaker of the House of
7110	Representatives by December 1, 2007.
7111	Section 30. Section 163.32465, Florida Statutes, is
7112	repealed.
7113	Section 31. Subsection (6) is added to section 163.3247,
7114	Florida Statutes, to read:
7115	163.3247 Century Commission for a Sustainable Florida
7116	(6) EXPIRATIONThis section is repealed and the
7117	commission is abolished June 30, 2013.
7118	Section 32. Section 163.3248, Florida Statutes, is created
7119	to read:
7120	163.3248 Rural land stewardship areas
7121	(1) Rural land stewardship areas are designed to establish
7122	a long-term incentive based strategy to balance and guide the
7123	allocation of land so as to accommodate future land uses in a
7124	manner that protects the natural environment, stimulate economic
7125	growth and diversification, and encourage the retention of land
7126	for agriculture and other traditional rural land uses.
7127	(2) Upon written request by one or more landowners of the
7128	subject lands to designate lands as a rural land stewardship
7129	area, or pursuant to a private-sector-initiated comprehensive
7130	plan amendment filed by, or with the consent of the owners of
7131	the subject lands, local governments may adopt a future land use
7132	overlay to designate all or portions of lands classified in the
7133	future land use element as predominantly agricultural, rural,
7134	open, open-rural, or a substantively equivalent land use, as a
7135	rural land stewardship area within which planning and economic

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7136 incentives are applied to encourage the implementation of 7137 innovative and flexible planning and development strategies and 7138 creative land use planning techniques to support a diverse 7139 economic and employment base. The future land use overlay may 7140 not require a demonstration of need based on population 7141 projections or any other factors. 7142 (3) Rural land stewardship areas may be used to further 7143 the following broad principles of rural sustainability: restoration and maintenance of the economic value of rural land; 7144 7145 control of urban sprawl; identification and protection of 7146 ecosystems, habitats, and natural resources; promotion and 7147 diversification of economic activity and employment 7148 opportunities within the rural areas; maintenance of the 7149 viability of the state's agricultural economy; and protection of 7150 private property rights in rural areas of the state. Rural land 7151 stewardship areas may be multicounty in order to encourage 7152 coordinated regional stewardship planning. (4) 7153 A local government or one or more property owners may 7154 request assistance and participation in the development of a 7155 plan for the rural land stewardship area from the state land 7156 planning agency, the Department of Agriculture and Consumer 7157 Services, the Fish and Wildlife Conservation Commission, the 7158 Department of Environmental Protection, the appropriate water 7159 management district, the Department of Transportation, the 7160 regional planning council, private land owners, and 7161 stakeholders. (5) A rural land stewardship area shall be not less than 7162 7163 10,000 acres, shall be located outside of municipalities and

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7164	established urban service areas, and shall be designated by plan
7165	amendment by each local government with jurisdiction over the
7166	rural land stewardship area. The plan amendment or amendments
7167	designating a rural land stewardship area are subject to review
7168	pursuant to s. 163.3184 and shall provide for the following:
7169	(a) Criteria for the designation of receiving areas which
7170	shall, at a minimum, provide for the following: adequacy of
7171	suitable land to accommodate development so as to avoid conflict
7172	with significant environmentally sensitive areas, resources, and
7173	habitats; compatibility between and transition from higher
7174	density uses to lower intensity rural uses; and the
7175	establishment of receiving area service boundaries that provide
7176	for a transition from receiving areas and other land uses within
7177	the rural land stewardship area through limitations on the
7178	extension of services.
7179	(b) Innovative planning and development strategies to be
7180	applied within rural land stewardship areas pursuant to this
7181	section.
7182	(c) A process for the implementation of innovative
7183	planning and development strategies within the rural land
7184	stewardship area, including those described in this subsection,
7185	which provide for a functional mix of land uses through the
7186	adoption by the local government of zoning and land development
7187	regulations applicable to the rural land stewardship area.
7188	(d) A mix of densities and intensities that would not be
7189	characterized as urban sprawl through the use of innovative
7190	strategies and creative land use techniques.

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7191	(6) A receiving area may be designated only pursuant to
7192	procedures established in the local government's land
7193	development regulations. If receiving area designation requires
7194	the approval of the county board of county commissioners, such
7195	approval shall be by resolution with a simple majority vote.
7196	Before the commencement of development within a stewardship
7197	receiving area, a listed species survey must be performed for
7198	the area proposed for development. If listed species occur on
7199	the receiving area development site, the applicant must
7200	coordinate with each appropriate local, state, or federal agency
7201	to determine if adequate provisions have been made to protect
7202	those species in accordance with applicable regulations. In
7203	determining the adequacy of provisions for the protection of
7204	listed species and their habitats, the rural land stewardship
7205	area shall be considered as a whole, and the potential impacts
7206	and protective measures taken within areas to be developed as
7207	receiving areas shall be considered in conjunction with and
7208	compensated by lands set aside and protective measures taken
7209	within the designated sending areas.
7210	(7) Upon the adoption of a plan amendment creating a rural
7211	land stewardship area, the local government shall, by ordinance,
7212	establish a rural land stewardship overlay zoning district,
7213	which shall provide the methodology for the creation,
7214	conveyance, and use of transferable rural land use credits,
7215	hereinafter referred to as stewardship credits, the assignment
7216	and application of which does not constitute a right to develop
7217	land or increase the density of land, except as provided by this
7218	section. The total amount of stewardship credits within the
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7219	rural land stewardship area must enable the realization of the
7220	long-term vision and goals for the rural land stewardship area,
7221	which may take into consideration the anticipated effect of the
7222	proposed receiving areas. The estimated amount of receiving area
7223	shall be projected based on available data, and the development
7224	potential represented by the stewardship credits created within
7225	the rural land stewardship area must correlate to that amount.
7226	(8) Stewardship credits are subject to the following
7227	limitations:
7228	(a) Stewardship credits may exist only within a rural land
7229	stewardship area.
7230	(b) Stewardship credits may be created only from lands
7231	designated as stewardship sending areas and may be used only on
7232	lands designated as stewardship receiving areas and then solely
7233	for the purpose of implementing innovative planning and
7234	development strategies and creative land use planning techniques
7235	adopted by the local government pursuant to this section.
7236	(c) Stewardship credits assigned to a parcel of land
7237	within a rural land stewardship area shall cease to exist if the
7238	parcel of land is removed from the rural land stewardship area
7239	by plan amendment.
7240	(d) Neither the creation of the rural land stewardship
7241	area by plan amendment nor the adoption of the rural land
7242	stewardship zoning overlay district by the local government may
7243	displace the underlying permitted uses or the density or
7244	intensity of land uses assigned to a parcel of land within the
7245	rural land stewardship area that existed before adoption of the
7246	plan amendment or zoning overlay district; however, once

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7247 stewardship credits have been transferred from a designated 7248 sending area for use within a designated receiving area, the 7249 underlying density assigned to the designated sending area 7250 ceases to exist. 7251 The underlying permitted uses, density, or intensity (e) 7252 on each parcel of land located within a rural land stewardship 7253 area may not be increased or decreased by the local government, 7254 except as a result of the conveyance or stewardship credits, as 7255 long as the parcel remains within the rural land stewardship 7256 area. 7257 Stewardship credits shall cease to exist on a parcel (f) 7258 of land where the underlying density assigned to the parcel of 7259 land is used. 7260 An increase in the density or intensity of use on a (q) 7261 parcel of land located within a designated receiving area may 7262 occur only through the assignment or use of stewardship credits 7263 and do not require a plan amendment. A change in the type of 7264 agricultural use on property within a rural land stewardship 7265 area is not considered a change in use or intensity of use and 7266 does not require any transfer of stewardship credits. 7267 A change in the density or intensity of land use on (h) 7268 parcels located within receiving areas shall be specified in a 7269 development order that reflects the total number of stewardship 7270 credits assigned to the parcel of land and the infrastructure 7271 and support services necessary to provide for a functional mix 7272 of land uses corresponding to the plan of development.

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7273 (i) Land within a rural land stewardship area may be 7274 removed from the rural land stewardship area through a plan 7275 amendment. 7276 (j) Stewardship credits may be assigned at different 7277 ratios of credits per acre according to the natural resource or 7278 other beneficial use characteristics of the land and according 7279 to the land use remaining after the transfer of credits, with 7280 the highest number of credits per acre assigned to the most environmentally valuable land or, in locations where the 7281 72.82 retention of open space and agricultural land is a priority, to 7283 such lands. 7284 (k) Stewardship credits may be transferred from a sending 7285 area only after a stewardship easement is placed on the sending 7286 area land with assigned stewardship credits. A stewardship 7287 easement is a covenant or restrictive easement running with the 7288 land which specifies the allowable uses and development 7289 restrictions for the portion of a sending area from which 7290 stewardship credits have been transferred. The stewardship 7291 easement must be jointly held by the county and the Department 7292 of Environmental Protection, the Department of Agriculture and 7293 Consumer Services, a water management district, or a recognized 7294 statewide land trust. 7295 Owners of land within rural land stewardship sending (9) 7296 areas should be provided other incentives, in addition to the 7297 use or conveyance of stewardship credits, to enter into rural land stewardship agreements, pursuant to existing law and rules 7298 7299 adopted thereto, with state agencies, water management 7300 districts, the Fish and Wildlife Conservation Commission, and

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7301 local governments to achieve mutually agreed upon objectives. 7302 Such incentives may include, but are not limited to, the 7303 following: 7304 (a) Opportunity to accumulate transferable wetland and 7305 species habitat mitigation credits for use or sale. 7306 (b) Extended permit agreements. 7307 (C) Opportunities for recreational leases and ecotourism. 7308 (d) Compensation for the achievement of specified land management activities of public benefit, including, but not 7309 7310 limited to, facility siting and corridors, recreational leases, 7311 water conservation and storage, water reuse, wastewater 7312 recycling, water supply and water resource development, nutrient 7313 reduction, environmental restoration and mitigation, public 7314 recreation, listed species protection and recovery, and wildlife 7315 corridor management and enhancement. 7316 (e) Option agreements for sale to public entities or 7317 private land conservation entities, in either fee or easement, 7318 upon achievement of specified conservation objectives. 7319 (10)This section constitutes an overlay of land use 7320 options that provide economic and regulatory incentives for 7321 landowners outside of established and planned urban service 7322 areas to conserve and manage vast areas of land for the benefit 7323 of the state's citizens and natural environment while 7324 maintaining and enhancing the asset value of their landholdings. 7325 It is the intent of the Legislature that this section be 7326 implemented pursuant to law and rulemaking is not authorized. 7327 (11) It is the intent of the Legislature that the rural 7328 land stewardship area located in Collier County, which was

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7329 established pursuant to the requirements of a final order by the 7330 Governor and Cabinet, duly adopted as a growth management plan 7331 amendment by Collier County, and found in compliance with this 7332 chapter, be recognized as a statutory rural land stewardship 7333 area and be afforded the incentives in this section. 7334 Section 33. Paragraph (a) of subsection (2) of section 7335 163.360, Florida Statutes, is amended to read: 7336 163.360 Community redevelopment plans.-7337 (2)The community redevelopment plan shall: 7338 Conform to the comprehensive plan for the county or (a) 7339 municipality as prepared by the local planning agency under the 7340 Community Local Government Comprehensive Planning and Land 7341 Development Regulation Act. 7342 Section 34. Paragraph (a) of subsection (3) and subsection (8) of section 163.516, Florida Statutes, are amended to read: 7343 7344 163.516 Safe neighborhood improvement plans.-7345 The safe neighborhood improvement plan shall: (3) 7346 Be consistent with the adopted comprehensive plan for (a) 7347 the county or municipality pursuant to the Community Local 7348 Government Comprehensive Planning and Land Development 7349 Regulation Act. No district plan shall be implemented unless the 7350 local governing body has determined said plan is consistent. 7351 Pursuant to s. ss. 163.3184, 163.3187, and 163.3189, (8) 7352 the governing body of a municipality or county shall hold two 7353 public hearings to consider the board-adopted safe neighborhood 7354 improvement plan as an amendment or modification to the municipality's or county's adopted local comprehensive plan. 7355 7356 Section 35. Paragraph (f) of subsection (6), subsection

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(9), and paragraph (c) of subsection (11) of section 171.203,Florida Statutes, are amended to read:

7359 171.203 Interlocal service boundary agreement.-The 7360 governing body of a county and one or more municipalities or 7361 independent special districts within the county may enter into 7362 an interlocal service boundary agreement under this part. The 7363 governing bodies of a county, a municipality, or an independent 7364 special district may develop a process for reaching an 7365 interlocal service boundary agreement which provides for public 7366 participation in a manner that meets or exceeds the requirements 7367 of subsection (13), or the governing bodies may use the process 7368 established in this section.

(6) An interlocal service boundary agreement may address
any issue concerning service delivery, fiscal responsibilities,
or boundary adjustment. The agreement may include, but need not
be limited to, provisions that:

7373 Establish a process for land use decisions consistent (f) 7374 with part II of chapter 163, including those made jointly by the 7375 governing bodies of the county and the municipality, or allow a 7376 municipality to adopt land use changes consistent with part II 7377 of chapter 163 for areas that are scheduled to be annexed within 7378 the term of the interlocal agreement; however, the county 7379 comprehensive plan and land development regulations shall 7380 control until the municipality annexes the property and amends its comprehensive plan accordingly. Comprehensive plan 7381 7382 amendments to incorporate the process established by this paragraph are exempt from the twice-per-year limitation under s. 7383 7384 163.3187.

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7385	(9) Each local government that is a party to the
7386	interlocal service boundary agreement shall amend the
7387	intergovernmental coordination element of its comprehensive
7388	plan, as described in s. 163.3177(6)(h)1., no later than 6
7389	months following entry of the interlocal service boundary
7390	agreement consistent with s. 163.3177(6)(h)1. Plan amendments
7391	required by this subsection are exempt from the twice-per-year
7392	limitation under s. 163.3187.
7393	(11)
7394	(c) Any amendment required by paragraph (a) is exempt from
7395	the twice-per-year limitation under s. 163.3187.
7396	Section 36. Section 186.513, Florida Statutes, is amended
7397	to read:
7398	186.513 Reports.—Each regional planning council shall
7399	prepare and furnish an annual report on its activities to the
7400	state land planning agency as defined in s. 163.3164 (20) and the
7401	local general-purpose governments within its boundaries and,
7402	upon payment as may be established by the council, to any
7403	interested person. The regional planning councils shall make a
7404	joint report and recommendations to appropriate legislative
7405	committees.
7406	Section 37. Section 186.515, Florida Statutes, is amended
7407	to read:
7408	186.515 Creation of regional planning councils under
7409	chapter 163.—Nothing in ss. 186.501-186.507, 186.513, and
7410	186.515 is intended to repeal or limit the provisions of chapter
7411	163; however, the local general-purpose governments serving as
7412	voting members of the governing body of a regional planning
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7413 council created pursuant to ss. 186.501-186.507, 186.513, and 7414 186.515 are not authorized to create a regional planning council 7415 pursuant to chapter 163 unless an agency, other than a regional 7416 planning council created pursuant to ss. 186.501-186.507, 7417 186.513, and 186.515, is designated to exercise the powers and 7418 duties in any one or more of ss. 163.3164(19) and 380.031(15); 7419 in which case, such a regional planning council is also without 7420 authority to exercise the powers and duties in s. 163.3164(19) 7421 or s. 380.031(15).

7422 Section 38. Subsection (1) of section 189.415, Florida7423 Statutes, is amended to read:

7424

189.415 Special district public facilities report.-

(1) It is declared to be the policy of this state to
foster coordination between special districts and local generalpurpose governments as those local general-purpose governments
develop comprehensive plans under the <u>Community</u> Local Government
Comprehensive Planning and Land Development Regulation Act,
pursuant to part II of chapter 163.

7431 Section 39. Subsection (3) of section 190.004, Florida7432 Statutes, is amended to read:

7433

190.004 Preemption; sole authority.-

(3) The establishment of an independent community development district as provided in this act is not a development order within the meaning of chapter 380. All governmental planning, environmental, and land development laws, regulations, and ordinances apply to all development of the land within a community development district. Community development districts do not have the power of a local government to adopt a

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7441 comprehensive plan, building code, or land development code, as 7442 those terms are defined in the <u>Community</u> Local Government 7443 Comprehensive Planning and Land Development Regulation Act. A 7444 district shall take no action which is inconsistent with 7445 applicable comprehensive plans, ordinances, or regulations of 7446 the applicable local general-purpose government.

7447Section 40. Paragraph (a) of subsection (1) of section7448190.005, Florida Statutes, is amended to read:

7449

190.005 Establishment of district.-

(1) The exclusive and uniform method for the establishment of a community development district with a size of 1,000 acres or more shall be pursuant to a rule, adopted under chapter 120 by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a community development district.

(a) A petition for the establishment of a community
development district shall be filed by the petitioner with the
Florida Land and Water Adjudicatory Commission. The petition
shall contain:

7460 A metes and bounds description of the external 1. 7461 boundaries of the district. Any real property within the 7462 external boundaries of the district which is to be excluded from 7463 the district shall be specifically described, and the last known 7464 address of all owners of such real property shall be listed. The petition shall also address the impact of the proposed district 7465 7466 on any real property within the external boundaries of the 7467 district which is to be excluded from the district. 7468 2. The written consent to the establishment of the

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7469 district by all landowners whose real property is to be included 7470 in the district or documentation demonstrating that the 7471 petitioner has control by deed, trust agreement, contract, or 7472 option of 100 percent of the real property to be included in the 7473 district, and when real property to be included in the district 7474 is owned by a governmental entity and subject to a ground lease 7475 as described in s. 190.003(14), the written consent by such 7476 governmental entity.

7477 3. A designation of five persons to be the initial members
7478 of the board of supervisors, who shall serve in that office
7479 until replaced by elected members as provided in s. 190.006.

7480

4. The proposed name of the district.

7481 5. A map of the proposed district showing current major 7482 trunk water mains and sewer interceptors and outfalls if in 7483 existence.

6. Based upon available data, the proposed timetable for construction of the district services and the estimated cost of constructing the proposed services. These estimates shall be submitted in good faith but <u>are shall</u> not be binding and may be subject to change.

7489 7. A designation of the future general distribution, 7490 location, and extent of public and private uses of land proposed 7491 for the area within the district by the future land use plan 7492 element of the effective local government comprehensive plan of 7493 which all mandatory elements have been adopted by the applicable 7494 general-purpose local government in compliance with the 7495 Community Local Government Comprehensive Planning and Land 7496 Development Regulation Act.

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7497 8. A statement of estimated regulatory costs in accordance7498 with the requirements of s. 120.541.

7499 Section 41. Paragraph (i) of subsection (6) of section7500 193.501, Florida Statutes, is amended to read:

7501 193.501 Assessment of lands subject to a conservation 7502 easement, environmentally endangered lands, or lands used for 7503 outdoor recreational or park purposes when land development 7504 rights have been conveyed or conservation restrictions have been 7505 covenanted.-

(6) The following terms whenever used as referred to in this section have the following meanings unless a different meaning is clearly indicated by the context:

"Qualified as environmentally endangered" means land 7509 (i) 7510 that has unique ecological characteristics, rare or limited 7511 combinations of geological formations, or features of a rare or 7512 limited nature constituting habitat suitable for fish, plants, 7513 or wildlife, and which, if subject to a development moratorium 7514 or one or more conservation easements or development 7515 restrictions appropriate to retaining such land or water areas 7516 predominantly in their natural state, would be consistent with 7517 the conservation, recreation and open space, and, if applicable, 7518 coastal protection elements of the comprehensive plan adopted by 7519 formal action of the local governing body pursuant to s. 7520 163.3161, the Community Local Government Comprehensive Planning 7521 and Land Development Regulation Act; or surface waters and 7522 wetlands, as determined by the methodology ratified in s. 7523 373.4211.

7524 Section 42. Subsection (15) of section 287.042, Florida Page 269 of 343

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7525 Statutes, is amended to read:

7526 287.042 Powers, duties, and functions.—The department 7527 shall have the following powers, duties, and functions:

(15) To enter into joint agreements with governmental agencies, as defined in s. 163.3164(10), for the purpose of pooling funds for the purchase of commodities or information technology that can be used by multiple agencies.

(a) Each agency that has been appropriated or has existing
funds for such purchase, shall, upon contract award by the
department, transfer their portion of the funds into the
department's Operating Trust Fund for payment by the department.
The funds shall be transferred by the Executive Office of the
Governor pursuant to the agency budget amendment request
provisions in chapter 216.

7539 Agencies that sign the joint agreements are (b) 7540 financially obligated for their portion of the agreed-upon 7541 funds. If an agency becomes more than 90 days delinquent in 7542 paying the funds, the department shall certify to the Chief 7543 Financial Officer the amount due, and the Chief Financial Officer shall transfer the amount due to the Operating Trust 7544 7545 Fund of the department from any of the agency's available funds. 7546 The Chief Financial Officer shall report these transfers and the 7547 reasons for the transfers to the Executive Office of the 7548 Governor and the legislative appropriations committees.

7549 Section 43. Subsection (4) of section 288.063, Florida7550 Statutes, is amended to read:

7551 288.063 Contracts for transportation projects.7552 (4) The Office of Tourism, Trade, and Economic Development

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7553 may adopt criteria by which transportation projects are to be 7554 reviewed and certified in accordance with s. 288.061. In 7555 approving transportation projects for funding, the Office of 7556 Tourism, Trade, and Economic Development shall consider factors 7557 including, but not limited to, the cost per job created or 7558 retained considering the amount of transportation funds 7559 requested; the average hourly rate of wages for jobs created; 7560 the reliance on the program as an inducement for the project's 7561 location decision; the amount of capital investment to be made 7562 by the business; the demonstrated local commitment; the location 7563 of the project in an enterprise zone designated pursuant to s. 7564 290.0055; the location of the project in a spaceport territory 7565 as defined in s. 331.304; the unemployment rate of the 7566 surrounding area; and the poverty rate of the community; and the 7567 adoption of an economic element as part of its local 7568 comprehensive plan in accordance with s. 163.3177(7)(j). The 7569 Office of Tourism, Trade, and Economic Development may contact 7570 any agency it deems appropriate for additional input regarding 7571 the approval of projects.

7572 Section 44. Paragraph (a) of subsection (2), subsection
7573 (10), and paragraph (d) of subsection (12) of section 288.975,
7574 Florida Statutes, are amended to read:

7575

7576

288.975 Military base reuse plans.-

(2) As used in this section, the term:

(a) "Affected local government" means a local government adjoining the host local government and any other unit of local government that is not a host local government but that is identified in a proposed military base reuse plan as providing,

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7581 operating, or maintaining one or more public facilities as 7582 defined in s. 163.3164(24) on lands within or serving a military 7583 base designated for closure by the Federal Government.

7584 Within 60 days after receipt of a proposed military (10)7585 base reuse plan, these entities shall review and provide 7586 comments to the host local government. The commencement of this 7587 review period shall be advertised in newspapers of general 7588 circulation within the host local government and any affected 7589 local government to allow for public comment. No later than 180 7590 days after receipt and consideration of all comments, and the 7591 holding of at least two public hearings, the host local 7592 government shall adopt the military base reuse plan. The host 7593 local government shall comply with the notice requirements set 7594 forth in s. 163.3184(11)(15) to ensure full public participation 7595 in this planning process.

(12) Following receipt of a petition, the petitioning party or parties and the host local government shall seek resolution of the issues in dispute. The issues in dispute shall be resolved as follows:

7600 Within 45 days after receiving the report from the (d) 7601 state land planning agency, the Administration Commission shall 7602 take action to resolve the issues in dispute. In deciding upon a 7603 proper resolution, the Administration Commission shall consider 7604 the nature of the issues in dispute, any requests for a formal 7605 administrative hearing pursuant to chapter 120, the compliance of the parties with this section, the extent of the conflict 7606 7607 between the parties, the comparative hardships and the public 7608 interest involved. If the Administration Commission incorporates

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7609 in its final order a term or condition that requires any local 7610 government to amend its local government comprehensive plan, the 7611 local government shall amend its plan within 60 days after the 7612 issuance of the order. Such amendment or amendments shall be 7613 exempt from the limitation of the frequency of plan amendments 7614 contained in s. 163.3187(1), and A public hearing on such 7615 amendment or amendments pursuant to s. $163.3184(11) \cdot (15)(b)1$. is 7616 shall not be required. The final order of the Administration 7617 Commission is subject to appeal pursuant to s. 120.68. If the 7618 order of the Administration Commission is appealed, the time for 7619 the local government to amend its plan shall be tolled during 7620 the pendency of any local, state, or federal administrative or 7621 judicial proceeding relating to the military base reuse plan.

7622 Section 45. Subsection (4) of section 290.0475, Florida7623 Statutes, is amended to read:

7624 290.0475 Rejection of grant applications; penalties for 7625 failure to meet application conditions.—Applications received 7626 for funding under all program categories shall be rejected 7627 without scoring only in the event that any of the following 7628 circumstances arise:

(4) The application is not consistent with the local government's comprehensive plan adopted pursuant to s. 163.3184(7).

7632Section 46. Paragraph (c) of subsection (3) of section7633311.07, Florida Statutes, is amended to read:

7634 311.07 Florida seaport transportation and economic7635 development funding.-

7636

(3)

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(c) To be eligible for consideration by the council
pursuant to this section, a project must be consistent with the
port comprehensive master plan which is incorporated as part of
the approved local government comprehensive plan as required by
s. 163.3178(2)(k) or other provisions of the <u>Community Local</u>
Government Comprehensive Planning and Land Development
Regulation Act, part II of chapter 163.

7644Section 47.Subsection (1) of section 331.319, Florida7645Statutes, is amended to read:

7646 331.319 Comprehensive planning; building and safety7647 codes.—The board of directors may:

7648 Adopt, and from time to time review, amend, (1)7649 supplement, or repeal, a comprehensive general plan for the 7650 physical development of the area within the spaceport territory 7651 in accordance with the objectives and purposes of this act and 7652 consistent with the comprehensive plans of the applicable county 7653 or counties and municipality or municipalities adopted pursuant 7654 to the Community Local Covernment Comprehensive Planning and 7655 Land Development Regulation Act, part II of chapter 163.

7656 Section 48. Paragraph (e) of subsection (5) of section7657 339.155, Florida Statutes, is amended to read:

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7658

339.155 Transportation planning.-

(5) ADDITIONAL TRANSPORTATION PLANS.-

(e) The regional transportation plan developed pursuant to this section must, at a minimum, identify regionally significant transportation facilities located within a regional transportation area and contain a prioritized list of regionally

7664 significant projects. The level-of-service standards for

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7665 facilities to be funded under this subsection shall be adopted 7666 by the appropriate local government in accordance with s. 7667 163.3180(10). The projects shall be adopted into the capital 7668 improvements schedule of the local government comprehensive plan 7669 pursuant to s. 163.3177(3).

7670 Section 49. Paragraph (a) of subsection (4) of section7671 339.2819, Florida Statutes, is amended to read:

7672

339.2819 Transportation Regional Incentive Program.-

7673 (4) (a) Projects to be funded with Transportation Regional7674 Incentive Program funds shall, at a minimum:

7675 1. Support those transportation facilities that serve 7676 national, statewide, or regional functions and function as an 7677 integrated regional transportation system.

7678 2. Be identified in the capital improvements element of a 7679 comprehensive plan that has been determined to be in compliance 7680 with part II of chapter 163, after July 1, 2005, or to implement 7681 a long-term concurrency management system adopted by a local 7682 government in accordance with s. 163.3180(9). Further, the 7683 project shall be in compliance with local government 7684 comprehensive plan policies relative to corridor management.

7685 3. Be consistent with the Strategic Intermodal System Plan7686 developed under s. 339.64.

7687 4. Have a commitment for local, regional, or private
7688 financial matching funds as a percentage of the overall project
7689 cost.

7690 Section 50. Subsection (5) of section 369.303, Florida7691 Statutes, is amended to read:

7692 369.303 Definitions.—As used in this part:

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(5) "Land development regulation" means a regulation covered by the definition in s. 163.3164(23) and any of the types of regulations described in s. 163.3202.

7696 Section 51. Subsections (5) and (7) of section 369.321, 7697 Florida Statutes, are amended to read:

7698 369.321 Comprehensive plan amendments.—Except as otherwise 7699 expressly provided, by January 1, 2006, each local government 7700 within the Wekiva Study Area shall amend its local government 7701 comprehensive plan to include the following:

(5) Comprehensive plans and comprehensive plan amendments adopted by the local governments to implement this section shall be reviewed by the Department of Community Affairs pursuant to s. 163.3184, and shall be exempt from the provisions of s. 163.3187(1).

7707 During the period prior to the adoption of the (7)7708 comprehensive plan amendments required by this act, any local 7709 comprehensive plan amendment adopted by a city or county that 7710 applies to land located within the Wekiva Study Area shall 7711 protect surface and groundwater resources and be reviewed by the 7712 Department of Community Affairs, pursuant to chapter 163 and 7713 chapter 9J-5, Florida Administrative Code, using best available 7714 data, including the information presented to the Wekiva River 7715 Basin Coordinating Committee.

7716 Section 52. Subsection (1) of section 378.021, Florida7717 Statutes, is amended to read:

378.021 Master reclamation plan.-

7718

(1) The Department of Environmental Protection shall amendthe master reclamation plan that provides guidelines for the

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7721 reclamation of lands mined or disturbed by the severance of 7722 phosphate rock prior to July 1, 1975, which lands are not 7723 subject to mandatory reclamation under part II of chapter 211. 7724 In amending the master reclamation plan, the Department of 7725 Environmental Protection shall continue to conduct an onsite 7726 evaluation of all lands mined or disturbed by the severance of 7727 phosphate rock prior to July 1, 1975, which lands are not 7728 subject to mandatory reclamation under part II of chapter 211. 7729 The master reclamation plan when amended by the Department of 7730 Environmental Protection shall be consistent with local 7731 government plans prepared pursuant to the Community Local 7732 Government Comprehensive Planning and Land Development 7733 Regulation Act.

Section 53. Subsection (10) of section 380.031, FloridaStatutes, is amended to read:

7736

380.031 Definitions.-As used in this chapter:

(10) "Local comprehensive plan" means any or all local comprehensive plans or elements or portions thereof prepared, adopted, or amended pursuant to the <u>Community Local Government</u> Comprehensive Planning and Land Development Regulation Act, as amended.

Section 54. Paragraph (d) of subsection (2), paragraph (b) of subsection (6), paragraphs (c) and (e) of subsection (19), subsection (24), paragraph (e) of subsection (28), and paragraphs (a), (d), and (e) of subsection (29) of section 380.06, Florida Statutes, are amended, and subsection (30) is added to that section, to read:

7748 380.06 Developments of regional impact.-

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(2) STATEWIDE GUIDELINES AND STANDARDS.-

7750 (d) The guidelines and standards shall be applied as 7751 follows:

7752

7749

1. Fixed thresholds.-

a. A development that is below 100 percent of all
numerical thresholds in the guidelines and standards shall not
be required to undergo development-of-regional-impact review.

b. A development that is at or above 120 percent of any
numerical threshold shall be required to undergo development-ofregional-impact review.

7759 Projects certified under s. 403.973 which create at с. 7760 least 100 jobs and meet the criteria of the Office of Tourism, 7761 Trade, and Economic Development as to their impact on an area's 7762 economy, employment, and prevailing wage and skill levels that 7763 are at or below 100 percent of the numerical thresholds for 7764 industrial plants, industrial parks, distribution, warehousing 7765 or wholesaling facilities, office development or multiuse 7766 projects other than residential, as described in s. 7767 $380.0651(3)(c)_{\tau}$ (d)_r and (f)(h), are not required to undergo 7768 development-of-regional-impact review.

7769 2. Rebuttable presumption.—It shall be presumed that a 7770 development that is at 100 percent or between 100 and 120 7771 percent of a numerical threshold shall be required to undergo 7772 development-of-regional-impact review.

7773Section 55. Paragraph (b) of subsection (6), paragraph (g)7774of subsection (15), paragraphs (b), (c), and (e) of subsection7775(19), subsection (24), paragraph (e) of subsection (28), and7776paragraphs (a), (d), and (e) of subsection (29) of section

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7777 380.06, Florida Statutes, are amended, and subsection (30) is 7778 added to that section, to read:

7779 (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT7780 PLAN AMENDMENTS.-

7781 Any local government comprehensive plan amendments (b) 7782 related to a proposed development of regional impact, including 7783 any changes proposed under subsection (19), may be initiated by 7784 a local planning agency or the developer and must be considered 7785 by the local governing body at the same time as the application 7786 for development approval using the procedures provided for local 7787 plan amendment in s. 163.3187 or s. 163.3189 and applicable 7788 local ordinances, without regard to statutory or local ordinance 7789 limits on the frequency of consideration of amendments to the 7790 local comprehensive plan. Nothing in This paragraph does not 7791 shall be deemed to require favorable consideration of a plan 7792 amendment solely because it is related to a development of 7793 regional impact. The procedure for processing such comprehensive 7794 plan amendments is as follows:

1. If a developer seeks a comprehensive plan amendment related to a development of regional impact, the developer must so notify in writing the regional planning agency, the applicable local government, and the state land planning agency no later than the date of preapplication conference or the submission of the proposed change under subsection (19).

7801 2. When filing the application for development approval or 7802 the proposed change, the developer must include a written 7803 request for comprehensive plan amendments that would be 7804 necessitated by the development-of-regional-impact approvals

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7805 sought. That request must include data and analysis upon which 7806 the applicable local government can determine whether to 7807 transmit the comprehensive plan amendment pursuant to s. 7808 163.3184.

7809 3. The local government must advertise a public hearing on 7810 the transmittal within 30 days after filing the application for 7811 development approval or the proposed change and must make a 7812 determination on the transmittal within 60 days after the 7813 initial filing unless that time is extended by the developer.

7814 4. If the local government approves the transmittal,
7815 procedures set forth in s. 163.3184(4)(b)-(d)(3)-(6) must be
7816 followed.

7817 Notwithstanding subsection (11) or subsection (19), the 5. 7818 local government may not hold a public hearing on the 7819 application for development approval or the proposed change or 7820 on the comprehensive plan amendments sooner than 30 days from 7821 receipt of the response from the state land planning agency 7822 pursuant to s. 163.3184(4)(d)(6). The 60-day time period for 7823 local governments to adopt, adopt with changes, or not adopt 7824 plan amendments pursuant to s. 163.3184(7) shall not apply to 7825 concurrent plan amendments provided for in this subsection.

7826 6. The local government must hear both the application for 7827 development approval or the proposed change and the 7828 comprehensive plan amendments at the same hearing. However, the 7829 local government must take action separately on the application 7830 for development approval or the proposed change and on the 7831 comprehensive plan amendments.

7832

7. Thereafter, the appeal process for the local government Page 280 of 343

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7833 development order must follow the provisions of s. 380.07, and 7834 the compliance process for the comprehensive plan amendments 7835 must follow the provisions of s. 163.3184.

7836

(15) LOCAL GOVERNMENT DEVELOPMENT ORDER.-

(g) A local government shall not issue permits for development subsequent to the buildout date contained in the development order unless:

7840 1. The proposed development has been evaluated 7841 cumulatively with existing development under the substantial 7842 deviation provisions of subsection (19) subsequent to the 7843 termination or expiration date;

7844 2. The proposed development is consistent with an 7845 abandonment of development order that has been issued in 7846 accordance with the provisions of subsection (26);

3. The development of regional impact is essentially built out, in that all the mitigation requirements in the development order have been satisfied, all developers are in compliance with all applicable terms and conditions of the development order except the buildout date, and the amount of proposed development that remains to be built is less than <u>40</u> 20 percent of any applicable development-of-regional-impact threshold; or

4. The project has been determined to be an essentially built-out development of regional impact through an agreement executed by the developer, the state land planning agency, and the local government, in accordance with s. 380.032, which will establish the terms and conditions under which the development may be continued. If the project is determined to be essentially built out, development may proceed pursuant to the s. 380.032

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7861 agreement after the termination or expiration date contained in 7862 the development order without further development-of-regional-7863 impact review subject to the local government comprehensive plan 7864 and land development regulations or subject to a modified 7865 development-of-regional-impact analysis. As used in this 7866 paragraph, an "essentially built-out" development of regional 7867 impact means:

7868 a. The developers are in compliance with all applicable
7869 terms and conditions of the development order except the
7870 buildout date; and

b.(I) The amount of development that remains to be built is less than the substantial deviation threshold specified in paragraph (19)(b) for each individual land use category, or, for a multiuse development, the sum total of all unbuilt land uses as a percentage of the applicable substantial deviation threshold is equal to or less than 100 percent; or

7877 (II) The state land planning agency and the local 7878 government have agreed in writing that the amount of development 7879 to be built does not create the likelihood of any additional 7880 regional impact not previously reviewed.

The single-family residential portions of a development may be considered "essentially built out" if all of the workforce housing obligations and all of the infrastructure and horizontal development have been completed, at least 50 percent of the dwelling units have been completed, and more than 80 percent of the lots have been conveyed to third-party individual lot owners or to individual builders who own no more than 40 lots at the

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time of the determination. The mobile home park portions of a development may be considered "essentially built out" if all the infrastructure and horizontal development has been completed, and at least 50 percent of the lots are leased to individual mobile home owners.

7894

(19) SUBSTANTIAL DEVIATIONS.-

(b) Any proposed change to a previously approved development of regional impact or development order condition which, either individually or cumulatively with other changes, exceeds any of the following criteria shall constitute a substantial deviation and shall cause the development to be subject to further development-of-regional-impact review without the necessity for a finding of same by the local government:

79021. An increase in the number of parking spaces at an7903attraction or recreational facility by $\underline{15}$ $\underline{10}$ percent or $\underline{500}$ $\underline{330}$ 7904spaces, whichever is greater, or an increase in the number of7905spectators that may be accommodated at such a facility by $\underline{15}$ $\underline{10}$ 7906percent or $\underline{1,500}$ $\underline{1,100}$ spectators, whichever is greater.

7907 2. A new runway, a new terminal facility, a 25-percent 7908 lengthening of an existing runway, or a 25-percent increase in 7909 the number of gates of an existing terminal, but only if the 7910 increase adds at least three additional gates.

7911 3. An increase in industrial development area by 10
7912 percent or 35 acres, whichever is greater.

An increase in the average annual acreage mined by 10
percent or 11 acres, whichever is greater, or an increase in the
average daily water consumption by a mining operation by 10
percent or 330,000 gallons, whichever is greater. A net increase
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7917 in the size of the mine by 10 percent or 825 acres, whichever is 7918 less. For purposes of calculating any net increases in size, 7919 only additions and deletions of lands that have not been mined 7920 shall be considered. An increase in the size of a heavy mineral 7921 mine as defined in s. 378.403(7) will only constitute a 7922 substantial deviation if the average annual acreage mined is 7923 more than 550 acres and consumes more than 3.3 million gallons 7924 of water per day.

7925 <u>3.5.</u> An increase in land area for office development by <u>15</u>
7926 10 percent or an increase of gross floor area of office
7927 development by <u>15</u> 10 percent or <u>100,000</u> 66,000 gross square
7928 feet, whichever is greater.

7929 <u>4.6.</u> An increase in the number of dwelling units by 10
7930 percent or 55 dwelling units, whichever is greater.

5.7. An increase in the number of dwelling units by 50 7931 7932 percent or 200 units, whichever is greater, provided that 15 7933 percent of the proposed additional dwelling units are dedicated 7934 to affordable workforce housing, subject to a recorded land use 7935 restriction that shall be for a period of not less than 20 years 7936 and that includes resale provisions to ensure long-term 7937 affordability for income-eligible homeowners and renters and 7938 provisions for the workforce housing to be commenced prior to 7939 the completion of 50 percent of the market rate dwelling. For 7940 purposes of this subparagraph, the term "affordable workforce 7941 housing" means housing that is affordable to a person who earns 7942 less than 120 percent of the area median income, or less than 7943 140 percent of the area median income if located in a county in 7944 which the median purchase price for a single-family existing

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home exceeds the statewide median purchase price of a singlefamily existing home. For purposes of this subparagraph, the term "statewide median purchase price of a single-family existing home" means the statewide purchase price as determined in the Florida Sales Report, Single-Family Existing Homes, released each January by the Florida Association of Realtors and the University of Florida Real Estate Research Center.

7952 <u>6.8.</u> An increase in commercial development by <u>60,000</u>
7953 55,000 square feet of gross floor area or of parking spaces
7954 provided for customers for <u>425</u> 330 cars or a 10-percent increase
7955 of either of these, whichever is greater.

7956 9. An increase in hotel or motel rooms by 10 percent or 83
7957 rooms, whichever is greater.

79587.10.An increase in a recreational vehicle park area by795910 percent or 110 vehicle spaces, whichever is less.

7960 <u>8.11.</u> A decrease in the area set aside for open space of 5
7961 percent or 20 acres, whichever is less.

7962 <u>9.12.</u> A proposed increase to an approved multiuse 7963 development of regional impact where the sum of the increases of each land use as a percentage of the applicable substantial deviation criteria is equal to or exceeds 110 percent. The percentage of any decrease in the amount of open space shall be treated as an increase for purposes of determining when 110 percent has been reached or exceeded.

7969 <u>10.13.</u> A 15-percent increase in the number of external 7970 vehicle trips generated by the development above that which was 7971 projected during the original development-of-regional-impact 7972 review.

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7973 11.14. Any change which would result in development of any 7974 area which was specifically set aside in the application for 7975 development approval or in the development order for 7976 preservation or special protection of endangered or threatened 7977 plants or animals designated as endangered, threatened, or 7978 species of special concern and their habitat, any species 7979 protected by 16 U.S.C. ss. 668a-668d, primary dunes, or 7980 archaeological and historical sites designated as significant by the Division of Historical Resources of the Department of State. 7981 7982 The refinement of the boundaries and configuration of such areas 7983 shall be considered under sub-subparagraph (e)2.j. 7984 7985 The substantial deviation numerical standards in subparagraphs 7986 3., 6., and 5., 8., 9., and 12., excluding residential uses, and 7987 in subparagraph 10. 13., are increased by 100 percent for a 7988 project certified under s. 403.973 which creates jobs and meets 7989 criteria established by the Office of Tourism, Trade, and 7990 Economic Development as to its impact on an area's economy, 7991 employment, and prevailing wage and skill levels. The 7992 substantial deviation numerical standards in subparagraphs 3., 7993 4. 5., 6., 7., 8., 9., 12., and 10. 13. are increased by 50 7994 percent for a project located wholly within an urban infill and 7995 redevelopment area designated on the applicable adopted local 7996 comprehensive plan future land use map and not located within 7997 the coastal high hazard area.

(c) An extension of the date of buildout of a development,or any phase thereof, by more than 7 years is presumed to create

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8000 a substantial deviation subject to further development-of-8001 regional-impact review.

8002 1. An extension of the date of buildout, or any phase 8003 thereof, of more than 5 years but not more than 7 years is 8004 presumed not to create a substantial deviation. The extension of 8005 the date of buildout of an areawide development of regional 8006 impact by more than 5 years but less than 10 years is presumed 8007 not to create a substantial deviation. These presumptions may be 8008 rebutted by clear and convincing evidence at the public hearing 8009 held by the local government. An extension of 5 years or less is not a substantial deviation. 8010

8011 2. In recognition of the 2011 real estate market 8012 conditions, at the option of the developer, all commencement, 8013 phase, buildout, and expiration dates for projects that are 8014 currently valid developments of regional impact are extended for 8015 4 years regardless of any previous extension. Associated 8016 mitigation requirements are extended for the same period unless 8017 a governmental entity notifies the developer by December 1, 8018 2011, that it has entered into a contract for construction of a 8019 facility with some or all of development's mitigation funds 8020 specified in the development order or a written agreement with 8021 the developer. The 4-year extension is not a substantial 8022 deviation, is not subject to further development-of-regional-8023 impact review, and may not be considered when determining 8024 whether a subsequent extension is a substantial deviation under 8025 this subsection. The developer must notify the local government in writing by December 31, 2011, in order to receive the 4-year 8026 8027 extension.

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8028

8029 For the purpose of calculating when a buildout or phase date has 8030 been exceeded, the time shall be tolled during the pendency of 8031 administrative or judicial proceedings relating to development 8032 permits. Any extension of the buildout date of a project or a 8033 phase thereof shall automatically extend the commencement date 8034 of the project, the termination date of the development order, 8035 the expiration date of the development of regional impact, and 8036 the phases thereof if applicable by a like period of time. In 8037 recognition of the 2007 real estate market conditions, all 8038 phase, buildout, and expiration dates for projects that are 8039 developments of regional impact and under active construction on 8040 July 1, 2007, are extended for 3 years regardless of any prior 8041 extension. The 3-year extension is not a substantial deviation, 8042 is not subject to further development-of-regional-impact review, 8043 and may not be considered when determining whether a subsequent 8044 extension is a substantial deviation under this subsection.

8045 (e)1. Except for a development order rendered pursuant to 8046 subsection (22) or subsection (25), a proposed change to a 8047 development order that individually or cumulatively with any 8048 previous change is less than any numerical criterion contained in subparagraphs (b)1.-10. $\frac{1.-13}{1.-13}$ and does not exceed any other 8049 8050 criterion, or that involves an extension of the buildout date of 8051 a development, or any phase thereof, of less than 5 years is not 8052 subject to the public hearing requirements of subparagraph (f)3., and is not subject to a determination pursuant to 8053 8054 subparagraph (f)5. Notice of the proposed change shall be made 8055 to the regional planning council and the state land planning

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8056 agency. Such notice shall include a description of previous 8057 individual changes made to the development, including changes 8058 previously approved by the local government, and shall include 8059 appropriate amendments to the development order.

8060 2. The following changes, individually or cumulatively 8061 with any previous changes, are not substantial deviations:

a. Changes in the name of the project, developer, owner,or monitoring official.

b. Changes to a setback that do not affect noise buffers,
environmental protection or mitigation areas, or archaeological
or historical resources.

8067

c. Changes to minimum lot sizes.

8068d. Changes in the configuration of internal roads that do8069not affect external access points.

e. Changes to the building design or orientation that stay
approximately within the approved area designated for such
building and parking lot, and which do not affect historical
buildings designated as significant by the Division of
Historical Resources of the Department of State.

8075 f. Changes to increase the acreage in the development, 8076 provided that no development is proposed on the acreage to be 8077 added.

8078 g. Changes to eliminate an approved land use, provided 8079 that there are no additional regional impacts.

h. Changes required to conform to permits approved by any
federal, state, or regional permitting agency, provided that
these changes do not create additional regional impacts.

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8101

8083 i. Any renovation or redevelopment of development within a
 8084 previously approved development of regional impact which does
 8085 not change land use or increase density or intensity of use.

8086 j. Changes that modify boundaries and configuration of 8087 areas described in subparagraph (b)11.14. due to science-based refinement of such areas by survey, by habitat evaluation, by 8088 8089 other recognized assessment methodology, or by an environmental 8090 assessment. In order for changes to qualify under this sub-8091 subparagraph, the survey, habitat evaluation, or assessment must 8092 occur prior to the time a conservation easement protecting such 8093 lands is recorded and must not result in any net decrease in the 8094 total acreage of the lands specifically set aside for permanent 8095 preservation in the final development order.

k. Any other change which the state land planning agency, in consultation with the regional planning council, agrees in writing is similar in nature, impact, or character to the changes enumerated in sub-subparagraphs a.-j. and which does not create the likelihood of any additional regional impact.

8102 This subsection does not require the filing of a notice of 8103 proposed change but shall require an application to the local 8104 government to amend the development order in accordance with the 8105 local government's procedures for amendment of a development 8106 order. In accordance with the local government's procedures, 8107 including requirements for notice to the applicant and the 8108 public, the local government shall either deny the application 8109 for amendment or adopt an amendment to the development order which approves the application with or without conditions. 8110

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8111 Following adoption, the local government shall render to the 8112 state land planning agency the amendment to the development 8113 order. The state land planning agency may appeal, pursuant to s. 8114 380.07(3), the amendment to the development order if the 8115 amendment involves sub-subparagraph g., sub-subparagraph h., 8116 sub-subparagraph j., or sub-subparagraph k., and it believes the 8117 change creates a reasonable likelihood of new or additional 8118 regional impacts.

8119 3. Except for the change authorized by sub-subparagraph 8120 2.f., any addition of land not previously reviewed or any change 8121 not specified in paragraph (b) or paragraph (c) shall be 8122 presumed to create a substantial deviation. This presumption may 8123 be rebutted by clear and convincing evidence.

8124 4. Any submittal of a proposed change to a previously 8125 approved development shall include a description of individual 8126 changes previously made to the development, including changes 8127 previously approved by the local government. The local 8128 government shall consider the previous and current proposed 8129 changes in deciding whether such changes cumulatively constitute 8130 a substantial deviation requiring further development-of-8131 regional-impact review.

5. The following changes to an approved development of regional impact shall be presumed to create a substantial deviation. Such presumption may be rebutted by clear and convincing evidence.

a. A change proposed for 15 percent or more of the acreage 8137 to a land use not previously approved in the development order.

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8138 Changes of less than 15 percent shall be presumed not to create 8139 a substantial deviation.

b. Notwithstanding any provision of paragraph (b) to the
contrary, a proposed change consisting of simultaneous increases
and decreases of at least two of the uses within an authorized
multiuse development of regional impact which was originally
approved with three or more uses specified in s. 380.0651(3)(c),
(d), (e), and (f) and residential use.

8146 6. If a local government agrees to a proposed change, a 8147 change in the transportation proportionate share calculation and 8148 mitigation plan in an adopted development order as a result of 8149 recalculation of the proportionate share contribution meeting 8150 the requirements of s. 163.3180(5)(h) in effect as of the date 8151 of such change shall be presumed not to create a substantial 8152 deviation. For purposes of this subsection, the proposed change 8153 in the proportionate share calculation or mitigation plan shall 8154 not be considered an additional regional transportation impact.

8155 Except for a development order rendered pursuant to (e)1. 8156 subsection (22) or subsection (25), a proposed change to a 8157 development order that individually or cumulatively with any 8158 previous change is less than any numerical criterion contained 8159 in subparagraphs (b)1.-13. and does not exceed any other 8160 criterion, or that involves an extension of the buildout date of 8161 a development, or any phase thereof, of less than 5 years is not 8162 subject to the public hearing requirements of subparagraph 8163 (f)3., and is not subject to a determination pursuant to 8164 subparagraph (f)5. Notice of the proposed change shall be made to the regional planning council and the state land planning 8165

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8166 agency. Such notice shall include a description of previous 8167 individual changes made to the development, including changes 8168 previously approved by the local government, and shall include 8169 appropriate amendments to the development order.

8170 2. The following changes, individually or cumulatively 8171 with any previous changes, are not substantial deviations:

8172 a. Changes in the name of the project, developer, owner,8173 or monitoring official.

b. Changes to a setback that do not affect noise buffers,
environmental protection or mitigation areas, or archaeological
or historical resources.

8177

c. Changes to minimum lot sizes.

8178 d. Changes in the configuration of internal roads that do 8179 not affect external access points.

8180 e. Changes to the building design or orientation that stay
8181 approximately within the approved area designated for such
8182 building and parking lot, and which do not affect historical
8183 buildings designated as significant by the Division of
8184 Historical Resources of the Department of State.

8185 f. Changes to increase the acreage in the development, 8186 provided that no development is proposed on the acreage to be 8187 added.

8188 g. Changes to eliminate an approved land use, provided 8189 that there are no additional regional impacts.

h. Changes required to conform to permits approved by any
federal, state, or regional permitting agency, provided that
these changes do not create additional regional impacts.

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8211

i. Any renovation or redevelopment of development within a
previously approved development of regional impact which does
not change land use or increase density or intensity of use.

8196 j. Changes that modify boundaries and configuration of 8197 areas described in subparagraph (b)14. due to science-based 8198 refinement of such areas by survey, by habitat evaluation, by 8199 other recognized assessment methodology, or by an environmental 8200 assessment. In order for changes to qualify under this sub-8201 subparagraph, the survey, habitat evaluation, or assessment must 8202 occur prior to the time a conservation easement protecting such 8203 lands is recorded and must not result in any net decrease in the 8204 total acreage of the lands specifically set aside for permanent 8205 preservation in the final development order.

k. Any other change which the state land planning agency, in consultation with the regional planning council, agrees in writing is similar in nature, impact, or character to the changes enumerated in sub-subparagraphs a.-j. and which does not create the likelihood of any additional regional impact.

8212 This subsection does not require the filing of a notice of 8213 proposed change but shall require an application to the local 8214 government to amend the development order in accordance with the 8215 local government's procedures for amendment of a development 8216 order. In accordance with the local government's procedures, 8217 including requirements for notice to the applicant and the 8218 public, the local government shall either deny the application 8219 for amendment or adopt an amendment to the development order 8220 which approves the application with or without conditions.

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8221 Following adoption, the local government shall render to the 8222 state land planning agency the amendment to the development 8223 order. The state land planning agency may appeal, pursuant to s. 8224 380.07(3), the amendment to the development order if the 8225 amendment involves sub-subparagraph g., sub-subparagraph h., 8226 sub-subparagraph j., or sub-subparagraph k., and it believes the 8227 change creates a reasonable likelihood of new or additional 8228 regional impacts.

3. Except for the change authorized by sub-subparagraph 2.f., any addition of land not previously reviewed or any change not specified in paragraph (b) or paragraph (c) shall be presumed to create a substantial deviation. This presumption may be rebutted by clear and convincing evidence.

8234 4. Any submittal of a proposed change to a previously 8235 approved development shall include a description of individual 8236 changes previously made to the development, including changes 8237 previously approved by the local government. The local 8238 government shall consider the previous and current proposed 8239 changes in deciding whether such changes cumulatively constitute 8240 a substantial deviation requiring further development-of-8241 regional-impact review.

5. The following changes to an approved development of regional impact shall be presumed to create a substantial deviation. Such presumption may be rebutted by clear and convincing evidence.

a. A change proposed for 15 percent or more of the acreage 8247 to a land use not previously approved in the development order.

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8248 Changes of less than 15 percent shall be presumed not to create 8249 a substantial deviation.

b. Notwithstanding any provision of paragraph (b) to the contrary, a proposed change consisting of simultaneous increases and decreases of at least two of the uses within an authorized multiuse development of regional impact which was originally approved with three or more uses specified in s. 380.0651(3)(c), (d), and (e), and (f) and residential use.

8256

(24) STATUTORY EXEMPTIONS.-

8257 (a) Any proposed hospital is exempt from the provisions of8258 this section.

(b) Any proposed electrical transmission line or
electrical power plant is exempt from the provisions of this
section.

8262 (c) Any proposed addition to an existing sports facility 8263 complex is exempt from the provisions of this section if the 8264 addition meets the following characteristics:

1. It would not operate concurrently with the scheduled hours of operation of the existing facility.

8267 2. Its seating capacity would be no more than 75 percent8268 of the capacity of the existing facility.

3. The sports facility complex property is owned by apublic body prior to July 1, 1983.

8271

8272 This exemption does not apply to any pari-mutuel facility.

(d) Any proposed addition or cumulative additions
subsequent to July 1, 1988, to an existing sports facility
complex owned by a state university is exempt if the increased

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8276 seating capacity of the complex is no more than 30 percent of 8277 the capacity of the existing facility.

(e) Any addition of permanent seats or parking spaces for
an existing sports facility located on property owned by a
public body prior to July 1, 1973, is exempt from the provisions
of this section if future additions do not expand existing
permanent seating or parking capacity more than 15 percent
annually in excess of the prior year's capacity.

8284 (f) Any increase in the seating capacity of an existing 8285 sports facility having a permanent seating capacity of at least 8286 50,000 spectators is exempt from the provisions of this section, 8287 provided that such an increase does not increase permanent 8288 seating capacity by more than 5 percent per year and not to 8289 exceed a total of 10 percent in any 5-year period, and provided 8290 that the sports facility notifies the appropriate local 8291 government within which the facility is located of the increase 8292 at least 6 months prior to the initial use of the increased 8293 seating, in order to permit the appropriate local government to 8294 develop a traffic management plan for the traffic generated by 8295 the increase. Any traffic management plan shall be consistent 8296 with the local comprehensive plan, the regional policy plan, and 8297 the state comprehensive plan.

(g) Any expansion in the permanent seating capacity or additional improved parking facilities of an existing sports facility is exempt from the provisions of this section, if the following conditions exist:

8302 1.a. The sports facility had a permanent seating capacity8303 on January 1, 1991, of at least 41,000 spectator seats;

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8318

b. The sum of such expansions in permanent seating
capacity does not exceed a total of 10 percent in any 5-year
period and does not exceed a cumulative total of 20 percent for
any such expansions; or

8308 c. The increase in additional improved parking facilities 8309 is a one-time addition and does not exceed 3,500 parking spaces 8310 serving the sports facility; and

2. The local government having jurisdiction of the sports facility includes in the development order or development permit approving such expansion under this paragraph a finding of fact that the proposed expansion is consistent with the transportation, water, sewer and stormwater drainage provisions of the approved local comprehensive plan and local land development regulations relating to those provisions.

8319 Any owner or developer who intends to rely on this statutory 8320 exemption shall provide to the department a copy of the local 8321 government application for a development permit. Within 45 days 8322 of receipt of the application, the department shall render to 8323 the local government an advisory and nonbinding opinion, in 8324 writing, stating whether, in the department's opinion, the 8325 prescribed conditions exist for an exemption under this 8326 paragraph. The local government shall render the development 8327 order approving each such expansion to the department. The 8328 owner, developer, or department may appeal the local government development order pursuant to s. 380.07, within 45 days after 8329 8330 the order is rendered. The scope of review shall be limited to 8331 the determination of whether the conditions prescribed in this

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8332 paragraph exist. If any sports facility expansion undergoes 8333 development-of-regional-impact review, all previous expansions 8334 which were exempt under this paragraph shall be included in the 8335 development-of-regional-impact review.

8336 Expansion to port harbors, spoil disposal sites, (h) 8337 navigation channels, turning basins, harbor berths, and other 8338 related inwater harbor facilities of ports listed in s. 8339 403.021(9)(b), port transportation facilities and projects 8340 listed in s. 311.07(3)(b), and intermodal transportation 8341 facilities identified pursuant to s. 311.09(3) are exempt from 8342 the provisions of this section when such expansions, projects, 8343 or facilities are consistent with comprehensive master plans 8344 that are in compliance with the provisions of s. 163.3178.

(i) Any proposed facility for the storage of any petroleum
product or any expansion of an existing facility is exempt from
the provisions of this section.

8348 (j) Any renovation or redevelopment within the same land 8349 parcel which does not change land use or increase density or 8350 intensity of use.

8351 (k) Waterport and marina development, including dry 8352 storage facilities, are exempt from the provisions of this 8353 section.

(1) Any proposed development within an urban service
boundary established under s. 163.3177(14), which is not
otherwise exempt pursuant to subsection (29), is exempt from the
provisions of this section if the local government having
jurisdiction over the area where the development is proposed has
adopted the urban service boundary, has entered into a binding

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agreement with jurisdictions that would be impacted and with the Department of Transportation regarding the mitigation of impacts on state and regional transportation facilities, and has adopted a proportionate share methodology pursuant to s. 163.3180(16).

8364 Any proposed development within a rural land (m) 8365 stewardship area created under s. 163.3248 163.3177(11)(d) is 8366 exempt from the provisions of this section if the local 8367 government that has adopted the rural land stewardship area has 8368 entered into a binding agreement with jurisdictions that would 8369 be impacted and the Department of Transportation regarding the 8370 mitigation of impacts on state and regional transportation 8371 facilities, and has adopted a proportionate share methodology 8372 pursuant to s. 163.3180(16).

(n) The establishment, relocation, or expansion of any
military installation as defined in s. 163.3175, is exempt from
this section.

8376 (o) Any self-storage warehousing that does not allow8377 retail or other services is exempt from this section.

8378 (p) Any proposed nursing home or assisted living facility 8379 is exempt from this section.

(q) Any development identified in an airport master plan and adopted into the comprehensive plan pursuant to s. 163.3177(6)(k) is exempt from this section.

8383 (r) Any development identified in a campus master plan and 8384 adopted pursuant to s. 1013.30 is exempt from this section.

(s) Any development in a <u>detailed</u> specific area plan which
is prepared <u>and adopted</u> pursuant to s. 163.3245 and adopted into
the comprehensive plan is exempt from this section.

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8388 (t) Any proposed solid mineral mine and any proposed addition to, expansion of, or change to an existing solid 8389 8390 mineral mine is exempt from this section. Proposed changes to 8391 any previously approved solid mineral mine development-of-8392 regional-impact development orders having vested rights is not 8393 subject to further review or approval as a development-of-8394 regional-impact or notice-of-proposed-change review or approval pursuant to subsection (19), except for those applications 8395 8396 pending as of July 1, 2011, which shall be governed by s. 8397 380.115(2). Notwithstanding the foregoing, however, pursuant to 8398 s. 380.115(1), previously approved solid mineral mine 8399 development-of-regional-impact development orders shall continue 8400 to enjoy vested rights and continue to be effective unless 8401 rescinded by the developer. All local government regulations of proposed solid mineral mines shall be applicable to any new 8402 8403 solid mineral mine or to any proposed addition to, expansion of, 8404 or change to an existing solid mineral mine. Notwithstanding any provisions in an agreement with or 8405 (u) 8406 among a local government, regional agency, or the state land 8407 planning agency or in a local government's comprehensive plan to 8408 the contrary, a project no longer subject to development-ofregional-impact review under revised thresholds is not required 8409 8410 to undergo such review. 8411 (v) (t) Any development within a county with a research and

education authority created by special act and that is also within a research and development park that is operated or managed by a research and development authority pursuant to part V of chapter 159 is exempt from this section.

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8416 8417 If a use is exempt from review as a development of regional 8418 impact under paragraphs (a)-(u) $\frac{(a)-(s)}{(a)-(s)}$, but will be part of a 8419 larger project that is subject to review as a development of 8420 regional impact, the impact of the exempt use must be included 8421 in the review of the larger project, unless such exempt use 8422 involves a development of regional impact that includes a 8423 landowner, tenant, or user that has entered into a funding 8424 agreement with the Office of Tourism, Trade, and Economic 8425 Development under the Innovation Incentive Program and the 8426 agreement contemplates a state award of at least \$50 million. 8427 (28)PARTIAL STATUTORY EXEMPTIONS.-8428 The vesting provision of s. 163.3167(5) (8) relating to (e) 8429 an authorized development of regional impact does shall not 8430 apply to those projects partially exempt from the development-8431 of-regional-impact review process under paragraphs (a)-(d). 8432 (29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.-8433 The following are exempt from this section: (a) 8434 Any proposed development in a municipality that has an 1. 8435 average of at least 1,000 people per square mile of land area 8436 and a minimum total population of at least 5,000 qualifies 8437 dense urban land area as defined in s. 163.3164; 8438 2. Any proposed development within a county, including the 8439 municipalities located in the county, that has an average of at 8440 least 1,000 people per square mile of land area qualifies as a dense urban land area as defined in s. 163.3164 and that is 8441 8442 located within an urban service area as defined in s. 163.3164 8443 which has been adopted into the comprehensive plan; or Page 302 of 343

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8444	3. Any proposed development within a county, including the
8445	municipalities located therein, which has a population of at
8446	least 900,000, <u>that has an average of at least 1,000 people per</u>
8447	square mile of land area which qualifies as a dense urban land
8448	area under s. 163.3164, but which does not have an urban service
8449	area designated in the comprehensive plan <u>; or</u>
8450	4. Any proposed development within a county, including the
8451	municipalities located therein, which has a population of at
8452	least 1 million and is located within an urban service area as
8453	defined in s. 163.3164 which has been adopted into the
8454	comprehensive plan.
8455	
8456	The Office of Economic and Demographic Research within the
8457	Legislature shall annually calculate the population and density
8458	criteria needed to determine which jurisdictions meet the
8459	density criteria in subparagraphs 14. by using the most recent
8460	land area data from the decennial census conducted by the Bureau
8461	of the Census of the United States Department of Commerce and
8462	the latest available population estimates determined pursuant to
8463	s. 186.901. If any local government has had an annexation,
8464	contraction, or new incorporation, the Office of Economic and
8465	Demographic Research shall determine the population density
8466	using the new jurisdictional boundaries as recorded in
8467	accordance with s. 171.091. The Office of Economic and
8468	Demographic Research shall annually submit to the state land
8469	planning agency by July 1 a list of jurisdictions that meet the
8470	total population and density criteria. The state land planning
8471	agency shall publish the list of jurisdictions on its Internet
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8472	website within 7 days after the list is received. The
8473	designation of jurisdictions that meet the criteria of
8474	subparagraphs 14. is effective upon publication on the state
8475	land planning agency's Internet website. If a municipality that
8476	has previously met the criteria no longer meets the criteria,
8477	the state land planning agency shall maintain the municipality
8478	on the list and indicate the year the jurisdiction last met the
8479	criteria. However, any proposed development of regional impact
8480	not within the established boundaries of a municipality at the
8481	time the municipality met the requirement must meet the
8482	requirements of this section. Any county that meets the criteria
8483	shall remain on the list in accordance with the provisions of
8484	this section until such time as the municipality as a whole
8485	meets the criteria. Any local government that was placed on the
8486	list before the effective date of this act shall remain on the
8487	list in accordance with the provisions of this section.
8488	(d) A development that is located partially outside an
8489	area that is exempt from the development-of-regional-impact
8490	program must undergo development-of-regional-impact review
8491	pursuant to this section. However, if the total acreage that is
8492	included within the area exempt from development-of-regional-
8493	impact review exceeds 85 percent of the total acreage and square
8494	footage of the approved development of regional impact, the
8495	development-of-regional-impact development order may be
8496	rescinded in both local governments pursuant to s. 380.115(1),
8497	unless the portion of the development outside the exempt area
8498	meets the threshold criteria of a development-of-regional-
8499	impact.
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(a) In an area that is exempt under parameter (a) (a)
(e) In an area that is exempt under paragraphs (a)-(c),
any previously approved development-of-regional-impact
development orders shall continue to be effective, but the
developer has the option to be governed by s. 380.115(1). A
pending application for development approval shall be governed
by s. 380.115(2). A development that has a pending application
for a comprehensive plan amendment and that elects not to
continue development-of-regional-impact review is exempt from
the limitation on plan amendments set forth in s. 163.3187(1)
for the year following the effective date of the exemption.
Section 56. Subsection (3) and paragraph (a) of subsection
(4) of section 380.0651, Florida Statutes, are amended to read:
380.0651 Statewide guidelines and standards
(3) The following statewide guidelines and standards shall
be applied in the manner described in s. 380.06(2) to determine
whether the following developments shall be required to undergo
development-of-regional-impact review:
(a) Airports
1. Any of the following airport construction projects
shall be a development of regional impact:
a. A new commercial service or general aviation airport
with paved runways.
b. A new commercial service or general aviation paved
runway.
c. A new passenger terminal facility.
2. Lengthening of an existing runway by 25 percent or an
increase in the number of gates by 25 percent or three gates,
whichever is greater, on a commercial service airport or a
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8528 general aviation airport with regularly scheduled flights is a 8529 development of regional impact. However, expansion of existing 8530 terminal facilities at a nonhub or small hub commercial service 8531 airport shall not be a development of regional impact.

8532 Any airport development project which is proposed for 3. 8533 safety, repair, or maintenance reasons alone and would not have 8534 the potential to increase or change existing types of aircraft 8535 activity is not a development of regional impact. 8536 Notwithstanding subparagraphs 1. and 2., renovation, 8537 modernization, or replacement of airport airside or terminal 8538 facilities that may include increases in square footage of such 8539 facilities but does not increase the number of gates or change 8540 the existing types of aircraft activity is not a development of 8541 regional impact.

(b) Attractions and recreation facilities.—Any sports, entertainment, amusement, or recreation facility, including, but not limited to, a sports arena, stadium, racetrack, tourist attraction, amusement park, or pari-mutuel facility, the construction or expansion of which:

8547

1. For single performance facilities:

a. Provides parking spaces for more than 2,500 cars; or
b. Provides more than 10,000 permanent seats for
spectators.

8551 2. For serial performance facilities:
8552 a. Provides parking spaces for more than 1,000 cars; or
8553 b. Provides more than 4,000 permanent seats for
8554 spectators.
8555

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8556	For purposes of this subsection, "serial performance facilities"
8557	means those using their parking areas or permanent seating more
8558	than one time per day on a regular or continuous basis.
8559	3. For multiscreen movie theaters of at least 8 screens
8560	and 2,500 seats:
8561	a. Provides parking spaces for more than 1,500 cars; or
8562	b. Provides more than 6,000 permanent seats for
8563	spectators.
8564	(c) Industrial plants, industrial parks, and distribution,
8565	warehousing or wholesaling facilities. Any proposed industrial,
8566	manufacturing, or processing plant, or distribution,
8567	warehousing, or wholesaling facility, excluding wholesaling
8568	developments which deal primarily with the general public
8569	onsite, under common ownership, or any proposed industrial,
8570	manufacturing, or processing activity or distribution,
8571	warehousing, or wholesaling activity, excluding wholesaling
8572	activities which deal primarily with the general public onsite,
8573	which:
8574	1. Provides parking for more than 2,500 motor vehicles; or
8575	2. Occupies a site greater than 320 acres.
8576	<u>(c)</u> Office development.—Any proposed office building or
8577	park operated under common ownership, development plan, or
8578	management that:
8579	1. Encompasses 300,000 or more square feet of gross floor
8580	area; or
8581	2. Encompasses more than 600,000 square feet of gross
8582	floor area in a county with a population greater than 500,000
8583	and only in a geographic area specifically designated as highly
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8584 suitable for increased threshold intensity in the approved local 8585 comprehensive plan.

8586 <u>(d) (e)</u> Retail and service development.—Any proposed 8587 retail, service, or wholesale business establishment or group of 8588 establishments which deals primarily with the general public 8589 onsite, operated under one common property ownership, 8590 development plan, or management that:

8591 1. Encompasses more than 400,000 square feet of gross 8592 area; or

2. Provides parking spaces for more than 2,500 cars.

8594

(f) Hotel or motel development.-

85951. Any proposed hotel or motel development that is planned8596to create or accommodate 350 or more units; or

8597 2. Any proposed hotel or motel development that is planned 8598 to create or accommodate 750 or more units, in a county with a 8599 population greater than 500,000.

8600 <u>(e)</u> Recreational vehicle development.—Any proposed 8601 recreational vehicle development planned to create or 8602 accommodate 500 or more spaces.

8603 (f) (h) Multiuse development. - Any proposed development with 8604 two or more land uses where the sum of the percentages of the 8605 appropriate thresholds identified in chapter 28-24, Florida 8606 Administrative Code, or this section for each land use in the 8607 development is equal to or greater than 145 percent. Any 8608 proposed development with three or more land uses, one of which 8609 is residential and contains at least 100 dwelling units or 15 8610 percent of the applicable residential threshold, whichever is 8611 greater, where the sum of the percentages of the appropriate

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thresholds identified in chapter 28-24, Florida Administrative Code, or this section for each land use in the development is equal to or greater than 160 percent. This threshold is in addition to, and does not preclude, a development from being required to undergo development-of-regional-impact review under any other threshold.

8618 (q) (i) Residential development.-No rule may be adopted 8619 concerning residential developments which treats a residential 8620 development in one county as being located in a less populated 8621 adjacent county unless more than 25 percent of the development 8622 is located within 2 or less miles of the less populated adjacent 8623 county. The residential thresholds of adjacent counties with 8624 less population and a lower threshold shall not be controlling 8625 on any development wholly located within areas designated as rural areas of critical economic concern. 8626

8627 $(h) \rightarrow (j)$ Workforce housing.-The applicable guidelines for 8628 residential development and the residential component for 8629 multiuse development shall be increased by 50 percent where the 8630 developer demonstrates that at least 15 percent of the total 8631 residential dwelling units authorized within the development of 8632 regional impact will be dedicated to affordable workforce 8633 housing, subject to a recorded land use restriction that shall 8634 be for a period of not less than 20 years and that includes 8635 resale provisions to ensure long-term affordability for incomeeligible homeowners and renters and provisions for the workforce 8636 8637 housing to be commenced prior to the completion of 50 percent of 8638 the market rate dwelling. For purposes of this paragraph, the 8639 term "affordable workforce housing" means housing that is

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8640 affordable to a person who earns less than 120 percent of the 8641 area median income, or less than 140 percent of the area median 8642 income if located in a county in which the median purchase price 8643 for a single-family existing home exceeds the statewide median 8644 purchase price of a single-family existing home. For the 8645 purposes of this paragraph, the term "statewide median purchase 8646 price of a single-family existing home" means the statewide 8647 purchase price as determined in the Florida Sales Report, 8648 Single-Family Existing Homes, released each January by the 8649 Florida Association of Realtors and the University of Florida 8650 Real Estate Research Center.

(i)(k) Schools.-

8651

1. The proposed construction of any public, private, or proprietary postsecondary educational campus which provides for a design population of more than 5,000 full-time equivalent students, or the proposed physical expansion of any public, private, or proprietary postsecondary educational campus having such a design population that would increase the population by at least 20 percent of the design population.

8659 As used in this paragraph, "full-time equivalent 2. 8660 student" means enrollment for 15 or more quarter hours during a 8661 single academic semester. In career centers or other 8662 institutions which do not employ semester hours or quarter hours 8663 in accounting for student participation, enrollment for 18 8664 contact hours shall be considered equivalent to one quarter 8665 hour, and enrollment for 27 contact hours shall be considered 8666 equivalent to one semester hour.

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3. This paragraph does not apply to institutions which are the subject of a campus master plan adopted by the university board of trustees pursuant to s. 1013.30.

(4) Two or more developments, represented by their owners or developers to be separate developments, shall be aggregated and treated as a single development under this chapter when they are determined to be part of a unified plan of development and are physically proximate to one other.

(a) The criteria of <u>three</u> two of the following
subparagraphs must be met in order for the state land planning
agency to determine that there is a unified plan of development:

8678 1.a. The same person has retained or shared control of the 8679 developments;

b. The same person has ownership or a significant legal orequitable interest in the developments; or

8682 c. There is common management of the developments 8683 controlling the form of physical development or disposition of 8684 parcels of the development.

2. There is a reasonable closeness in time between the completion of 80 percent or less of one development and the submission to a governmental agency of a master plan or series of plans or drawings for the other development which is indicative of a common development effort.

3. A master plan or series of plans or drawings exists covering the developments sought to be aggregated which have been submitted to a local general-purpose government, water management district, the Florida Department of Environmental Protection, or the Division of Florida Condominiums, Timeshares,

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and Mobile Homes for authorization to commence development. The existence or implementation of a utility's master utility plan required by the Public Service Commission or general-purpose local government or a master drainage plan shall not be the sole determinant of the existence of a master plan.

8700 4. The voluntary sharing of infrastructure that is 8701 indicative of a common development effort or is designated 8702 specifically to accommodate the developments sought to be 8703 aggregated, except that which was implemented because it was 8704 required by a local general-purpose government; water management 8705 district; the Department of Environmental Protection; the 8706 Division of Florida Condominiums, Timeshares, and Mobile Homes; 8707 or the Public Service Commission.

8708 <u>4.5.</u> There is a common advertising scheme or promotional
8709 plan in effect for the developments sought to be aggregated.
8710 Section 57. Subsection (17) of section 331.303, Florida
8711 Statutes, is amended to read:

331.303 Definitions.-

8712

8713 (17) "Spaceport launch facilities" means industrial 8714 facilities as described in s. 380.0651(3)(c), Florida Statutes 8715 <u>2010</u>, and include any launch pad, launch control center, and 8716 fixed launch-support equipment.

8717 Section 58. Subsection (1) of section 380.115, Florida8718 Statutes, is amended to read:

8719 380.115 Vested rights and duties; effect of size 8720 reduction, changes in guidelines and standards.-

8721 (1) A change in a development-of-regional-impact guideline8722 and standard does not abridge or modify any vested or other

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8723 right or any duty or obligation pursuant to any development 8724 order or agreement that is applicable to a development of 8725 regional impact. A development that has received a development-8726 of-regional-impact development order pursuant to s. 380.06, but 8727 is no longer required to undergo development-of-regional-impact 8728 review by operation of a change in the guidelines and standards 8729 or has reduced its size below the thresholds in s. 380.0651, or 8730 a development that is exempt pursuant to s. 380.06(29) shall be 8731 governed by the following procedures:

87.32 The development shall continue to be governed by the (a) 8733 development-of-regional-impact development order and may be 8734 completed in reliance upon and pursuant to the development order 8735 unless the developer or landowner has followed the procedures 8736 for rescission in paragraph (b). Any proposed changes to those developments which continue to be governed by a development 8737 8738 order shall be approved pursuant to s. 380.06(19) as it existed 8739 prior to a change in the development-of-regional-impact 8740 quidelines and standards, except that all percentage criteria 8741 shall be doubled and all other criteria shall be increased by 10 8742 percent. The development-of-regional-impact development order 8743 may be enforced by the local government as provided by ss. 8744 380.06(17) and 380.11.

(b) If requested by the developer or landowner, the development-of-regional-impact development order shall be rescinded by the local government having jurisdiction upon a showing that all required mitigation related to the amount of development that existed on the date of rescission has been completed.

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8751 Section 59. Paragraph (a) of subsection (8) of section 8752 380.061, Florida Statutes, is amended to read:

8753

380.061 The Florida Quality Developments program.-

8754 (8) (a) Any local government comprehensive plan amendments 8755 related to a Florida Quality Development may be initiated by a local planning agency and considered by the local governing body 8756 8757 at the same time as the application for development approval, 8758 using the procedures provided for local plan amendment in s. 8759 163.3187 or s. 163.3189 and applicable local ordinances, without 8760 regard to statutory or local ordinance limits on the frequency 8761 of consideration of amendments to the local comprehensive plan. 8762 Nothing in this subsection shall be construed to require 8763 favorable consideration of a Florida Quality Development solely 8764 because it is related to a development of regional impact.

8765Section 60. Paragraph (a) of subsection (2) and subsection8766(10) of section 380.065, Florida Statutes, are amended to read:

8767 380.065 Certification of local government review of 8768 development.-

(2) When a petition is filed, the state land planning agency shall have no more than 90 days to prepare and submit to the Administration Commission a report and recommendations on the proposed certification. In deciding whether to grant certification, the Administration Commission shall determine whether the following criteria are being met:

(a) The petitioning local government has adopted and
effectively implemented a local comprehensive plan and
development regulations which comply with ss. 163.3161-163.3215,

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8778 the <u>Community</u> Local Government Comprehensive Planning and Land 8779 Development Regulation Act.

8780 (10) The department shall submit an annual progress report
8781 to the President of the Senate and the Speaker of the House of
8782 Representatives by March 1 on the certification of local
8783 governments, stating which local governments have been
8784 certified. For those local governments which have applied for
8785 certification but for which certification has been denied, the
8786 department shall specify the reasons certification was denied.

8787 Section 61. Section 380.0685, Florida Statutes, is amended 8788 to read:

8789 State park in area of critical state concern in 380.0685 8790 county which creates land authority; surcharge on admission and 8791 overnight occupancy.-The Department of Environmental Protection 8792 shall impose and collect a surcharge of 50 cents per person per 8793 day, or \$5 per annual family auto entrance permit, on admission 8794 to all state parks in areas of critical state concern located in 8795 a county which creates a land authority pursuant to s. 8796 380.0663(1), and a surcharge of \$2.50 per night per campsite, 8797 cabin, or other overnight recreational occupancy unit in state 8798 parks in areas of critical state concern located in a county 8799 which creates a land authority pursuant to s. 380.0663(1); 8800 however, no surcharge shall be imposed or collected under this 8801 section for overnight use by nonprofit groups of organized group 8802 camps, primitive camping areas, or other facilities intended primarily for organized group use. Such surcharges shall be 8803 imposed within 90 days after any county creating a land 8804 8805 authority notifies the Department of Environmental Protection

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8806 that the land authority has been created. The proceeds from such 8807 surcharges, less a collection fee that shall be kept by the 8808 Department of Environmental Protection for the actual cost of 8809 collection, not to exceed 2 percent, shall be transmitted to the 8810 land authority of the county from which the revenue was 8811 generated. Such funds shall be used to purchase property in the 8812 area or areas of critical state concern in the county from which 8813 the revenue was generated. An amount not to exceed 10 percent 8814 may be used for administration and other costs incident to such 8815 purchases. However, the proceeds of the surcharges imposed and 8816 collected pursuant to this section in a state park or parks 8817 located wholly within a municipality, less the costs of 8818 collection as provided herein, shall be transmitted to that 8819 municipality for use by the municipality for land acquisition or for beach renourishment or restoration, including, but not 8820 8821 limited to, costs associated with any design, permitting, 8822 monitoring, and mitigation of such work, as well as the work 8823 itself. However, these funds may not be included in any 8824 calculation used for providing state matching funds for local 8825 contributions for beach renourishment or restoration. The 8826 surcharges levied under this section shall remain imposed as 8827 long as the land authority is in existence. 8828 Section 62. Subsection (3) of section 380.115, Florida 8829 Statutes, is amended to read:

8830 380.115 Vested rights and duties; effect of size 8831 reduction, changes in guidelines and standards.-

8832 (3) A landowner that has filed an application for a
 8833 development-of-regional-impact review prior to the adoption of <u>a</u>

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an optional sector plan pursuant to s. 163.3245 may elect to have the application reviewed pursuant to s. 380.06, comprehensive plan provisions in force prior to adoption of the sector plan, and any requested comprehensive plan amendments that accompany the application.

8839 Section 63. Subsection (1) of section 403.50665, Florida 8840 Statutes, is amended to read:

8841

403.50665 Land use consistency.-

8842 The applicant shall include in the application a (1)8843 statement on the consistency of the site and any associated 8844 facilities that constitute a "development," as defined in s. 8845 380.04, with existing land use plans and zoning ordinances that 8846 were in effect on the date the application was filed and a full 8847 description of such consistency. This information shall include an identification of those associated facilities that the 8848 8849 applicant believes are exempt from the requirements of land use 8850 plans and zoning ordinances under the provisions of the 8851 Community Local Covernment Comprehensive Planning and Land 8852 Development Regulation Act provisions of chapter 163 and s. 8853 380.04(3).

8854 Section 64. Subsection (13) and paragraph (a) of 8855 subsection (14) of section 403.973, Florida Statutes, are 8856 amended to read:

8857 403.973 Expedited permitting; amendments to comprehensive 8858 plans.-

8859 (13) Notwithstanding any other provisions of law:
8860 (a) Local comprehensive plan amendments for projects
8861 qualified under this section are exempt from the twice-a-year
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8862 limits provision in s. 163.3187; and

8863 (b) Projects qualified under this section are not subject 8864 to interstate highway level-of-service standards adopted by the 8865 Department of Transportation for concurrency purposes. The 8866 memorandum of agreement specified in subsection (5) must include 8867 a process by which the applicant will be assessed a fair share 8868 of the cost of mitigating the project's significant traffic 8869 impacts, as defined in chapter 380 and related rules. The 8870 agreement must also specify whether the significant traffic 8871 impacts on the interstate system will be mitigated through the 8872 implementation of a project or payment of funds to the 8873 Department of Transportation. Where funds are paid, the 8874 Department of Transportation must include in the 5-year work 8875 program transportation projects or project phases, in an amount 8876 equal to the funds received, to mitigate the traffic impacts 8877 associated with the proposed project.

8878 Challenges to state agency action in the expedited (14) (a) 8879 permitting process for projects processed under this section are 8880 subject to the summary hearing provisions of s. 120.574, except 8881 that the administrative law judge's decision, as provided in s. 8882 120.574(2)(f), shall be in the form of a recommended order and 8883 do shall not constitute the final action of the state agency. In 8884 those proceedings where the action of only one agency of the 8885 state other than the Department of Environmental Protection is 8886 challenged, the agency of the state shall issue the final order 8887 within 45 working days after receipt of the administrative law 8888 judge's recommended order, and the recommended order shall 8889 inform the parties of their right to file exceptions or

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8890 responses to the recommended order in accordance with the 8891 uniform rules of procedure pursuant to s. 120.54. In those 8892 proceedings where the actions of more than one agency of the 8893 state are challenged, the Governor shall issue the final order 8894 within 45 working days after receipt of the administrative law 8895 judge's recommended order, and the recommended order shall 8896 inform the parties of their right to file exceptions or 8897 responses to the recommended order in accordance with the 8898 uniform rules of procedure pursuant to s. 120.54. This paragraph 8899 does not apply to the issuance of department licenses required 8900 under any federally delegated or approved permit program. In 8901 such instances, the department shall enter the final order. The 8902 participating agencies of the state may opt at the preliminary 8903 hearing conference to allow the administrative law judge's 8904 decision to constitute the final agency action. If a 8905 participating local government agrees to participate in the 8906 summary hearing provisions of s. 120.574 for purposes of review 8907 of local government comprehensive plan amendments, s. 8908 163.3184(9) and (10) apply.

8909 Section 65. Subsections (9) and (10) of section 420.5095,8910 Florida Statutes, are amended to read:

8911 420.5095 Community Workforce Housing Innovation Pilot 8912 Program.-

(9) Notwithstanding s. 163.3184(4)(b)-(d)(3)-(6), any local government comprehensive plan amendment to implement a Community Workforce Housing Innovation Pilot Program project found consistent with the provisions of this section shall be expedited as provided in this subsection. At least 30 days prior Page 319 of 343

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8918 to adopting a plan amendment under this subsection, the local 8919 government shall notify the state land planning agency of its 8920 intent to adopt such an amendment, and the notice shall include 8921 its evaluation related to site suitability and availability of 8922 facilities and services. The public notice of the hearing 8923 required by s. 163.3184(11)(15)(b)2. shall include a statement 8924 that the local government intends to use the expedited adoption 8925 process authorized by this subsection. Such amendments shall 8926 require only a single public hearing before the governing board, 8927 which shall be an adoption hearing as described in s. 8928 163.3184(4)(e)(7). The state land planning agency shall issue 8929 its notice of intent pursuant to s. 163.3184(8) within 30 days 8930 after determining that the amendment package is complete. Any 8931 further proceedings shall be governed by s. ss. 163.3184(5)-8932 (13) (9)-(16). Amendments proposed under this section are not 8933 subject to s. 163.3187(1), which limits the adoption of a 8934 comprehensive plan amendment to no more than two times during 8935 any calendar year.

(10) The processing of approvals of development orders or development permits, as defined in s. 163.3164(7) and (8), for innovative community workforce housing projects shall be expedited.

8940 Section 66. Subsection (5) of section 420.615, Florida8941 Statutes, is amended to read:

8942 420.615 Affordable housing land donation density bonus 8943 incentives.-

(5) The local government, as part of the approval process, shall adopt a comprehensive plan amendment, pursuant to part II

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8946 of chapter 163, for the receiving land that incorporates the 8947 density bonus. Such amendment shall be adopted in the manner as 8948 required for small-scale amendments pursuant to s. 163.3187, is 8949 not subject to the requirements of s. 163.3184(4)(b)-(d)(3)-(6), 8950 and is exempt from the limitation on the frequency of plan 8951 amendments as provided in s. 163.3187.

8952 Section 67. Subsection (16) of section 420.9071, Florida 8953 Statutes, is amended to read:

8954 420.9071 Definitions.—As used in ss. 420.907-420.9079, the 8955 term:

8956 (16)"Local housing incentive strategies" means local 8957 regulatory reform or incentive programs to encourage or 8958 facilitate affordable housing production, which include at a 8959 minimum, assurance that permits as defined in s. $163.3164 \cdot (7)$ and 8960 (8) for affordable housing projects are expedited to a greater 8961 degree than other projects; an ongoing process for review of 8962 local policies, ordinances, regulations, and plan provisions 8963 that increase the cost of housing prior to their adoption; and a 8964 schedule for implementing the incentive strategies. Local 8965 housing incentive strategies may also include other regulatory 8966 reforms, such as those enumerated in s. 420.9076 or those 8967 recommended by the affordable housing advisory committee in its 8968 triennial evaluation of the implementation of affordable housing 8969 incentives, and adopted by the local governing body.

8970 Section 68. Paragraph (a) of subsection (4) of section8971 420.9076, Florida Statutes, is amended to read:

8972 420.9076 Adoption of affordable housing incentive 8973 strategies; committees.-

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8974 Triennially, the advisory committee shall review the (4) 8975 established policies and procedures, ordinances, land 8976 development regulations, and adopted local government 8977 comprehensive plan of the appointing local government and shall 8978 recommend specific actions or initiatives to encourage or 8979 facilitate affordable housing while protecting the ability of 8980 the property to appreciate in value. The recommendations may 8981 include the modification or repeal of existing policies, 8982 procedures, ordinances, regulations, or plan provisions; the 8983 creation of exceptions applicable to affordable housing; or the 8984 adoption of new policies, procedures, regulations, ordinances, 8985 or plan provisions, including recommendations to amend the local 8986 government comprehensive plan and corresponding regulations, 8987 ordinances, and other policies. At a minimum, each advisory 8988 committee shall submit a report to the local governing body that includes recommendations on, and triennially thereafter 8989 8990 evaluates the implementation of, affordable housing incentives 8991 in the following areas:

(a) The processing of approvals of development orders or
permits, as defined in s. 163.3164-(7) and (8), for affordable
housing projects is expedited to a greater degree than other
projects.

8996

8997 The advisory committee recommendations may also include other 8998 affordable housing incentives identified by the advisory 8999 committee. Local governments that receive the minimum allocation 9000 under the State Housing Initiatives Partnership Program shall 9001 perform the initial review but may elect to not perform the

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9002 triennial review.

9003 Section 69. Subsection (1) of section 720.403, Florida 9004 Statutes, is amended to read:

9005 720.403 Preservation of residential communities; revival 9006 of declaration of covenants.-

9007 Consistent with required and optional elements of (1)9008 local comprehensive plans and other applicable provisions of the 9009 Community Local Government Comprehensive Planning and Land 9010 Development Regulation Act, homeowners are encouraged to 9011 preserve existing residential communities, promote available and 9012 affordable housing, protect structural and aesthetic elements of 9013 their residential community, and, as applicable, maintain roads 9014 and streets, easements, water and sewer systems, utilities, 9015 drainage improvements, conservation and open areas, recreational 9016 amenities, and other infrastructure and common areas that serve 9017 and support the residential community by the revival of a 9018 previous declaration of covenants and other governing documents 9019 that may have ceased to govern some or all parcels in the 9020 community.

9021 Section 70. Subsection (6) of section 1013.30, Florida 9022 Statutes, is amended to read:

9023 1013.30 University campus master plans and campus 9024 development agreements.-

9025 (6) Before a campus master plan is adopted, a copy of the 9026 draft master plan must be sent for review or made available 9027 electronically to the host and any affected local governments, 9028 the state land planning agency, the Department of Environmental 9029 Protection, the Department of Transportation, the Department of

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9030 State, the Fish and Wildlife Conservation Commission, and the 9031 applicable water management district and regional planning 9032 council. At the request of a governmental entity, a hard copy of 9033 the draft master plan shall be submitted within 7 business days 9034 of an electronic copy being made available. These agencies must 9035 be given 90 days after receipt of the campus master plans in 9036 which to conduct their review and provide comments to the 9037 university board of trustees. The commencement of this review 9038 period must be advertised in newspapers of general circulation 9039 within the host local government and any affected local 9040 government to allow for public comment. Following receipt and 9041 consideration of all comments and the holding of an informal 9042 information session and at least two public hearings within the 9043 host jurisdiction, the university board of trustees shall adopt 9044 the campus master plan. It is the intent of the Legislature that 9045 the university board of trustees comply with the notice 9046 requirements set forth in s. 163.3184(11)(15) to ensure full 9047 public participation in this planning process. The informal 9048 public information session must be held before the first public 9049 hearing. The first public hearing shall be held before the draft 9050 master plan is sent to the agencies specified in this 9051 subsection. The second public hearing shall be held in 9052 conjunction with the adoption of the draft master plan by the university board of trustees. Campus master plans developed 9053 9054 under this section are not rules and are not subject to chapter 9055 120 except as otherwise provided in this section.

9056 Section 71. Section 1013.33, Florida Statutes, are amended 9057 to read:

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9058 1013.33 Coordination of planning with local governing 9059 bodies.-

9060 It is the policy of this state to require the (1)9061 coordination of planning between boards and local governing 9062 bodies to ensure that plans for the construction and opening of 9063 public educational facilities are facilitated and coordinated in 9064 time and place with plans for residential development, 9065 concurrently with other necessary services. Such planning shall 9066 include the integration of the educational facilities plan and 9067 applicable policies and procedures of a board with the local 9068 comprehensive plan and land development regulations of local 9069 governments. The planning must include the consideration of 9070 allowing students to attend the school located nearest their 9071 homes when a new housing development is constructed near a 9072 county boundary and it is more feasible to transport the 9073 students a short distance to an existing facility in an adjacent 9074 county than to construct a new facility or transport students 9075 longer distances in their county of residence. The planning must 9076 also consider the effects of the location of public education 9077 facilities, including the feasibility of keeping central city 9078 facilities viable, in order to encourage central city 9079 redevelopment and the efficient use of infrastructure and to 9080 discourage uncontrolled urban sprawl. In addition, all parties 9081 to the planning process must consult with state and local road 9082 departments to assist in implementing the Safe Paths to Schools 9083 program administered by the Department of Transportation.

9084 (2)(a) The school board, county, and nonexempt 9085 municipalities located within the geographic area of a school

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9086 district shall enter into an interlocal agreement that jointly 9087 establishes the specific ways in which the plans and processes 9088 of the district school board and the local governments are to be 9089 coordinated. The interlocal agreements shall be submitted to the 9090 state land planning agency and the Office of Educational 9091 Facilities in accordance with a schedule published by the state 9092 land planning agency.

9093 The schedule must establish staggered due dates for (b) 9094 submission of interlocal agreements that are executed by both 9095 the local government and district school board, commencing on 9096 March 1, 2003, and concluding by December 1, 2004, and must set 9097 the same date for all governmental entities within a school 9098 district. However, if the county where the school district is 9099 located contains more than 20 municipalities, the state land 9100 planning agency may establish staggered due dates for the 9101 submission of interlocal agreements by these municipalities. The 9102 schedule must begin with those areas where both the number of 9103 districtwide capital-outlay full-time-equivalent students equals 9104 80 percent or more of the current year's school capacity and the 9105 projected 5-year student growth rate is 1,000 or greater, or 9106 where the projected 5-year student growth rate is 10 percent or 9107 greater.

9108 (c) If the student population has declined over the 5-year 9109 period preceding the due date for submittal of an interlocal 9110 agreement by the local government and the district school board, 9111 the local government and district school board may petition the 9112 state land planning agency for a waiver of one or more of the 9113 requirements of subsection (3). The waiver must be granted if

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9114 the procedures called for in subsection (3) are unnecessary 9115 because of the school district's declining school age 9116 population, considering the district's 5-year work program 9117 prepared pursuant to s. 1013.35. The state land planning agency 9118 may modify or revoke the waiver upon a finding that the 9119 conditions upon which the waiver was granted no longer exist. 9120 The district school board and local governments must submit an 9121 interlocal agreement within 1 year after notification by the 9122 state land planning agency that the conditions for a waiver no 9123 longer exist.

9124 (d) Interlocal agreements between local governments and 9125 district school boards adopted pursuant to s. 163.3177 before the effective date of subsections $(2) - (7) \frac{(2) - (9)}{(2) - (9)}$ must be 9126 9127 updated and executed pursuant to the requirements of subsections 9128 (2)-(7) (2)-(9), if necessary. Amendments to interlocal 9129 agreements adopted pursuant to subsections $(2) - (7) \frac{(2) - (9)}{(2)}$ must 9130 be submitted to the state land planning agency within 30 days 9131 after execution by the parties for review consistent with 9132 subsections (3) and (4). Local governments and the district school board in each school district are encouraged to adopt a 9133 9134 single interlocal agreement in which all join as parties. The 9135 state land planning agency shall assemble and make available 9136 model interlocal agreements meeting the requirements of 9137 subsections $(2) - (7) \frac{(2) - (9)}{(2) - (9)}$ and shall notify local governments 9138 and, jointly with the Department of Education, the district 9139 school boards of the requirements of subsections $(2) - (7) \frac{(2)}{(2)}$ (9), the dates for compliance, and the sanctions for 9140 9141 noncompliance. The state land planning agency shall be available

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9142 to informally review proposed interlocal agreements. If the 9143 state land planning agency has not received a proposed 9144 interlocal agreement for informal review, the state land 9145 planning agency shall, at least 60 days before the deadline for 9146 submission of the executed agreement, renotify the local 9147 government and the district school board of the upcoming 9148 deadline and the potential for sanctions.

9149 (3) At a minimum, the interlocal agreement must address 9150 interlocal agreement requirements in s. <u>163.31777 and, if</u> 9151 <u>applicable, s.</u> 163.3180<u>(6)</u>(13)(g), except for exempt local 9152 governments as provided in s. <u>163.3177(12)</u>, and must address the 9153 following issues:

9154 (a) A process by which each local government and the 9155 district school board agree and base their plans on consistent 9156 projections of the amount, type, and distribution of population 9157 growth and student enrollment. The geographic distribution of 9158 jurisdiction-wide growth forecasts is a major objective of the 9159 process.

9160 (b) A process to coordinate and share information relating 9161 to existing and planned public school facilities, including 9162 school renovations and closures, and local government plans for 9163 development and redevelopment.

9164 (c) Participation by affected local governments with the 9165 district school board in the process of evaluating potential 9166 school closures, significant renovations to existing schools, 9167 and new school site selection before land acquisition. Local 9168 governments shall advise the district school board as to the 9169 consistency of the proposed closure, renovation, or new site

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9170 with the local comprehensive plan, including appropriate 9171 circumstances and criteria under which a district school board 9172 may request an amendment to the comprehensive plan for school 9173 siting.

9174 (d) A process for determining the need for and timing of 9175 onsite and offsite improvements to support new construction, 9176 proposed expansion, or redevelopment of existing schools. The 9177 process shall address identification of the party or parties 9178 responsible for the improvements.

9179 (e) A process for the school board to inform the local 9180 government regarding the effect of comprehensive plan amendments 9181 on school capacity. The capacity reporting must be consistent 9182 with laws and rules regarding measurement of school facility 9183 capacity and must also identify how the district school board 9184 will meet the public school demand based on the facilities work 9185 program adopted pursuant to s. 1013.35.

9186 (f) Participation of the local governments in the 9187 preparation of the annual update to the school board's 5-year 9188 district facilities work program and educational plant survey 9189 prepared pursuant to s. 1013.35.

9190 (g) A process for determining where and how joint use of 9191 either school board or local government facilities can be shared 9192 for mutual benefit and efficiency.

9193 (h) A procedure for the resolution of disputes between the 9194 district school board and local governments, which may include 9195 the dispute resolution processes contained in chapters 164 and 9196 186.

9197 (i) An oversight process, including an opportunity for Page 329 of 343

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9198 public participation, for the implementation of the interlocal 9199 agreement.

9200 The Office of Educational Facilities shall submit (4)(a) 9201 any comments or concerns regarding the executed interlocal 9202 agreement to the state land planning agency within 30 days after 9203 receipt of the executed interlocal agreement. The state land 9204 planning agency shall review the executed interlocal agreement 9205 to determine whether it is consistent with the requirements of 9206 subsection (3), the adopted local government comprehensive plan, 9207 and other requirements of law. Within 60 days after receipt of 9208 an executed interlocal agreement, the state land planning agency 9209 shall publish a notice of intent in the Florida Administrative 9210 Weekly and shall post a copy of the notice on the agency's 9211 Internet site. The notice of intent must state that the 9212 interlocal agreement is consistent or inconsistent with the 9213 requirements of subsection (3) and this subsection as 9214 appropriate.

9215 The state land planning agency's notice is subject to (b) 9216 challenge under chapter 120; however, an affected person, as 9217 defined in s. 163.3184(1)(a), has standing to initiate the 9218 administrative proceeding, and this proceeding is the sole means 9219 available to challenge the consistency of an interlocal 9220 agreement required by this section with the criteria contained 9221 in subsection (3) and this subsection. In order to have 9222 standing, each person must have submitted oral or written 9223 comments, recommendations, or objections to the local government 9224 or the school board before the adoption of the interlocal 9225 agreement by the district school board and local government. The

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9226 district school board and local governments are parties to any 9227 such proceeding. In this proceeding, when the state land 9228 planning agency finds the interlocal agreement to be consistent 9229 with the criteria in subsection (3) and this subsection, the 9230 interlocal agreement must be determined to be consistent with 9231 subsection (3) and this subsection if the local government's and 9232 school board's determination of consistency is fairly debatable. 9233 When the state land planning agency finds the interlocal 9234 agreement to be inconsistent with the requirements of subsection 9235 (3) and this subsection, the local government's and school 9236 board's determination of consistency shall be sustained unless 9237 it is shown by a preponderance of the evidence that the 9238 interlocal agreement is inconsistent.

9239 If the state land planning agency enters a final order (C) 9240 that finds that the interlocal agreement is inconsistent with 9241 the requirements of subsection (3) or this subsection, the state 9242 land planning agency shall forward it to the Administration 9243 Commission, which may impose sanctions against the local 9244 government pursuant to s. 163.3184(11) and may impose sanctions 9245 against the district school board by directing the Department of 9246 Education to withhold an equivalent amount of funds for school 9247 construction available pursuant to ss. 1013.65, 1013.68, 9248 1013.70, and 1013.72.

9249 (5) If an executed interlocal agreement is not timely 9250 submitted to the state land planning agency for review, the 9251 state land planning agency shall, within 15 working days after 9252 the deadline for submittal, issue to the local government and 9253 the district school board a notice to show cause why sanctions

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9254 should not be imposed for failure to submit an executed 9255 interlocal agreement by the deadline established by the agency. 9256 The agency shall forward the notice and the responses to the 9257 Administration Commission, which may enter a final order citing 9258 the failure to comply and imposing sanctions against the local 9259 government and district school board by directing the 9260 appropriate agencies to withhold at least 5 percent of state 9261 funds pursuant to s. 163.3184(11) and by directing the 9262 Department of Education to withhold from the district school 9263 board at least 5 percent of funds for school construction 9264 available pursuant to ss. 1013.65, 1013.68, 1013.70, and 9265 1013.72.

9266 Any local government transmitting a public school (6) 9267 element to implement school concurrency pursuant to the 9268 requirements of s. 163.3180 before the effective date of this 9269 section is not required to amend the element or any interlocal 9270 agreement to conform with the provisions of subsections (2)-(6)9271 $\frac{(2)-(8)}{(2)}$ if the element is adopted prior to or within 1 year 9272 after the effective date of subsections $(2) - (6) \frac{(2) - (8)}{(2) - (8)}$ and 9273 remains in effect.

9274 (7) Except as provided in subsection (8), municipalities 9275 meeting the exemption criteria in s. 163.3177(12) are exempt 9276 from the requirements of subsections (2), (3), and (4).

9277 (8) At the time of the evaluation and appraisal report, 9278 each exempt municipality shall assess the extent to which it 9279 continues to meet the criteria for exemption under s. 9280 163.3177(12). If the municipality continues to meet these 9281 criteria, the municipality shall continue to be exempt from the

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9282 interlocal agreement requirement. Each municipality exempt under 9283 s. 163.3177(12) must comply with the provisions of subsections 9284 (2)-(8) within 1 year after the district school board proposes, 9285 in its 5-year district facilities work program, a new school 9286 within the municipality's jurisdiction.

9287 (7) (9) A board and the local governing body must share and 9288 coordinate information related to existing and planned school 9289 facilities; proposals for development, redevelopment, or 9290 additional development; and infrastructure required to support 92.91 the school facilities, concurrent with proposed development. A 9292 school board shall use information produced by the demographic, 9293 revenue, and education estimating conferences pursuant to s. 9294 216.136 when preparing the district educational facilities plan 9295 pursuant to s. 1013.35, as modified and agreed to by the local 9296 governments, when provided by interlocal agreement, and the 9297 Office of Educational Facilities, in consideration of local 9298 governments' population projections, to ensure that the district 9299 educational facilities plan not only reflects enrollment 9300 projections but also considers applicable municipal and county 9301 growth and development projections. The projections must be 9302 apportioned geographically with assistance from the local 9303 governments using local government trend data and the school 9304 district student enrollment data. A school board is precluded 9305 from siting a new school in a jurisdiction where the school 9306 board has failed to provide the annual educational facilities 9307 plan for the prior year required pursuant to s. 1013.35 unless 9308 the failure is corrected.



(8) (10) The location of educational facilities shall be

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9310 consistent with the comprehensive plan of the appropriate local 9311 governing body developed under part II of chapter 163 and 9312 consistent with the plan's implementing land development 9313 regulations.

9314 (9) (11) To improve coordination relative to potential 9315 educational facility sites, a board shall provide written notice 9316 to the local government that has regulatory authority over the 9317 use of the land consistent with an interlocal agreement entered 9318 pursuant to subsections $(2)-(6) = \frac{(2)-(8)}{(2)-(8)}$ at least 60 days prior 9319 to acquiring or leasing property that may be used for a new 9320 public educational facility. The local government, upon receipt 9321 of this notice, shall notify the board within 45 days if the 9322 site proposed for acquisition or lease is consistent with the 9323 land use categories and policies of the local government's 9324 comprehensive plan. This preliminary notice does not constitute 9325 the local government's determination of consistency pursuant to 9326 subsection (10) (12).

9327 (10) (12) As early in the design phase as feasible and 9328 consistent with an interlocal agreement entered pursuant to 9329 subsections (2)-(6) (2)-(8), but no later than 90 days before 9330 commencing construction, the district school board shall in 9331 writing request a determination of consistency with the local 9332 government's comprehensive plan. The local governing body that 9333 regulates the use of land shall determine, in writing within 45 9334 days after receiving the necessary information and a school 9335 board's request for a determination, whether a proposed 9336 educational facility is consistent with the local comprehensive 9337 plan and consistent with local land development regulations. If

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9338 the determination is affirmative, school construction may 9339 commence and further local government approvals are not 9340 required, except as provided in this section. Failure of the 9341 local governing body to make a determination in writing within 9342 90 days after a district school board's request for a 9343 determination of consistency shall be considered an approval of 9344 the district school board's application. Campus master plans and 9345 development agreements must comply with the provisions of ss. 1013.30 and 1013.63. 9346

9347 (11) (13) A local governing body may not deny the site 9348 applicant based on adequacy of the site plan as it relates 9349 solely to the needs of the school. If the site is consistent 9350 with the comprehensive plan's land use policies and categories 9351 in which public schools are identified as allowable uses, the 9352 local government may not deny the application but it may impose 9353 reasonable development standards and conditions in accordance 9354 with s. 1013.51(1) and consider the site plan and its adequacy 9355 as it relates to environmental concerns, health, safety and 9356 welfare, and effects on adjacent property. Standards and 9357 conditions may not be imposed which conflict with those 9358 established in this chapter or the Florida Building Code, unless 9359 mutually agreed and consistent with the interlocal agreement 9360 required by subsections $(2)-(6) \frac{(2)-(8)}{(2)-(8)}$.

9361 <u>(12)(14)</u> This section does not prohibit a local governing 9362 body and district school board from agreeing and establishing an 9363 alternative process for reviewing a proposed educational 9364 facility and site plan, and offsite impacts, pursuant to an 9365 interlocal agreement adopted in accordance with subsections <u>(2)-</u>

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9366 (6) (2) - (8).

9367 (13) (15) Existing schools shall be considered consistent 9368 with the applicable local government comprehensive plan adopted 9369 under part II of chapter 163. If a board submits an application 9370 to expand an existing school site, the local governing body may 9371 impose reasonable development standards and conditions on the 9372 expansion only, and in a manner consistent with s. 1013.51(1). 9373 Standards and conditions may not be imposed which conflict with 9374 those established in this chapter or the Florida Building Code, 9375 unless mutually agreed. Local government review or approval is 9376 not required for:

9377 (a) The placement of temporary or portable classroom9378 facilities; or

(b) Proposed renovation or construction on existing school sites, with the exception of construction that changes the primary use of a facility, includes stadiums, or results in a greater than 5 percent increase in student capacity, or as mutually agreed upon, pursuant to an interlocal agreement adopted in accordance with subsections (2)-(6)(8).

9385 Section 72. Paragraph (b) of subsection (2) of section 9386 1013.35, Florida Statutes, is amended to read:

9387 1013.35 School district educational facilities plan; 9388 definitions; preparation, adoption, and amendment; long-term 9389 work programs.-

9390 (2) PREPARATION OF TENTATIVE DISTRICT EDUCATIONAL9391 FACILITIES PLAN.-

9392 (b) The plan must also include a financially feasible9393 district facilities work program for a 5-year period. The work

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9394 program must include:

9395 1. A schedule of major repair and renovation projects 9396 necessary to maintain the educational facilities and ancillary 9397 facilities of the district.

9398 2. A schedule of capital outlay projects necessary to 9399 ensure the availability of satisfactory student stations for the 9400 projected student enrollment in K-12 programs. This schedule 9401 shall consider:

a. The locations, capacities, and planned utilization
rates of current educational facilities of the district. The
capacity of existing satisfactory facilities, as reported in the
Florida Inventory of School Houses must be compared to the
capital outlay full-time-equivalent student enrollment as
determined by the department, including all enrollment used in
the calculation of the distribution formula in s. 1013.64.

9409 b. The proposed locations of planned facilities, whether 9410 those locations are consistent with the comprehensive plans of 9411 all affected local governments, and recommendations for 9412 infrastructure and other improvements to land adjacent to 9413 existing facilities. The provisions of ss. 1013.33(10), (11), 9414 and $(12)_{-}$ (13), and (14) and 1013.36 must be addressed for new 9415 facilities planned within the first 3 years of the work plan, as 9416 appropriate.

9417 c. Plans for the use and location of relocatable9418 facilities, leased facilities, and charter school facilities.

9419 d. Plans for multitrack scheduling, grade level 9420 organization, block scheduling, or other alternatives that 9421 reduce the need for additional permanent student stations.

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9422 e. Information concerning average class size and
9423 utilization rate by grade level within the district which will
9424 result if the tentative district facilities work program is
9425 fully implemented.

9426 f. The number and percentage of district students planned 9427 to be educated in relocatable facilities during each year of the 9428 tentative district facilities work program. For determining 9429 future needs, student capacity may not be assigned to any 9430 relocatable classroom that is scheduled for elimination or 9431 replacement with a permanent educational facility in the current 9432 year of the adopted district educational facilities plan and in 9433 the district facilities work program adopted under this section. 9434 Those relocatable classrooms clearly identified and scheduled 9435 for replacement in a school-board-adopted, financially feasible, 9436 5-year district facilities work program shall be counted at zero 9437 capacity at the time the work program is adopted and approved by 9438 the school board. However, if the district facilities work 9439 program is changed and the relocatable classrooms are not 9440 replaced as scheduled in the work program, the classrooms must 9441 be reentered into the system and be counted at actual capacity. 9442 Relocatable classrooms may not be perpetually added to the work 9443 program or continually extended for purposes of circumventing 9444 this section. All relocatable classrooms not identified and 9445 scheduled for replacement, including those owned, lease-9446 purchased, or leased by the school district, must be counted at 9447 actual student capacity. The district educational facilities 9448 plan must identify the number of relocatable student stations 9449 scheduled for replacement during the 5-year survey period and

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9450 the total dollar amount needed for that replacement.

9451 g. Plans for the closure of any school, including plans 9452 for disposition of the facility or usage of facility space, and 9453 anticipated revenues.

h. Projects for which capital outlay and debt service
funds accruing under s. 9(d), Art. XII of the State Constitution
are to be used shall be identified separately in priority order
on a project priority list within the district facilities work
program.

9459 3. The projected cost for each project identified in the 9460 district facilities work program. For proposed projects for new 9461 student stations, a schedule shall be prepared comparing the 9462 planned cost and square footage for each new student station, by 9463 elementary, middle, and high school levels, to the low, average, 9464 and high cost of facilities constructed throughout the state 9465 during the most recent fiscal year for which data is available 9466 from the Department of Education.

9467 4. A schedule of estimated capital outlay revenues from
9468 each currently approved source which is estimated to be
9469 available for expenditure on the projects included in the
9470 district facilities work program.

9471 5. A schedule indicating which projects included in the 9472 district facilities work program will be funded from current 9473 revenues projected in subparagraph 4.

9474
6. A schedule of options for the generation of additional
9475 revenues by the district for expenditure on projects identified
9476 in the district facilities work program which are not funded
9477 under subparagraph 5. Additional anticipated revenues may

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9478	include effort index grants, SIT Program awards, and Classrooms
9479	First funds.
9480	Section 73. Rules 9J-5 and 9J-11.023, Florida
9481	Administrative Code, are repealed, and the Department of State
9482	is directed to remove those rules from the Florida
9483	Administrative Code.
9484	Section 74. (1) Any permit or any other authorization
9485	that was extended beyond January 1, 2012, under section 14 of
9486	chapter 2009-96, Laws of Florida, as reauthorized by section 47
9487	of chapter 2010-147, Laws of Florida, and was ineligible for the
9488	permit extension granted by section 46 of chapter 2010-147, Laws
9489	of Florida, solely because of its extended expiration date, is
9490	extended and renewed for an additional period of 2 years after
9491	its previously scheduled expiration date. This extension is in
9492	addition to the 2-year permit extension provided under section
9493	14 of chapter 2009-96, Laws of Florida. This section does not
9494	prohibit conversion from the construction phase to the operation
9495	phase upon completion of construction.
9496	(2) The commencement and completion dates for any required
9497	mitigation associated with a phased construction project shall
9498	be extended such that mitigation takes place in the same
9499	timeframe relative to the phase as originally permitted.
9500	(3) The holder of a valid permit or other authorization
9501	that is eligible for the 2-year extension shall notify the
9502	authorizing agency in writing by December 31, 2011, identifying
9503	the specific authorization for which the holder intends to use
9504	the extension and the anticipated timeframe for acting on the
9505	authorization.
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9506	(4) The extension provided for in subsection (1) does not
9507	apply to:
9508	(a) A permit or other authorization under any programmatic
9509	or regional general permit issued by the Army Corps of
9510	Engineers.
9511	(b) A permit or other authorization held by an owner or
9512	operator determined to be in significant noncompliance with the
9513	conditions of the permit or authorization as established through
9514	the issuance of a warning letter or notice of violation, the
9515	initiation of formal enforcement, or other equivalent action by
9516	the authorizing agency.
9517	(c) A permit or other authorization, if granted an
9518	extension, that would delay or prevent compliance with a court
9519	order.
9520	(5) Permits extended under this section shall continue to
9521	be governed by rules in effect at the time the permit was
9522	issued, except if it is demonstrated that the rules in effect at
9523	the time the permit was issued would create an immediate threat
9524	to public safety or health. This subsection applies to any
9525	modification of the plans, terms, and conditions of the permit
9526	that lessens the environmental impact, except that any such
9527	modification may not extend the time limit beyond 2 additional
9528	years.
9529	(6) This section does not impair the authority of a county
9530	or municipality to require the owner of a property that has
9531	notified the county or municipality of the owner's intention to
9532	receive the extension of time granted pursuant to this section

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9533	to maintain and secure the property in a safe and sanitary
9534	condition in compliance with applicable laws and ordinances.
9535	Section 75. (1) The state land planning agency, within 60
9536	days after the effective date of this act, shall review any
9537	administrative or judicial proceeding filed by the agency and
9538	pending on the effective date of this act to determine whether
9539	the issues raised by the state land planning agency are
9540	consistent with the revised provisions of part II of chapter
9541	163, Florida Statutes. For each proceeding, if the agency
9542	determines that issues have been raised that are not consistent
9543	with the revised provisions of part II of chapter 163, Florida
9544	Statutes, the agency shall dismiss the proceeding. If the state
9545	land planning agency determines that one or more issues have
9546	been raised that are consistent with the revised provisions of
9547	part II of chapter 163, Florida Statutes, the agency shall amend
9548	its petition within 30 days after the determination to plead
9549	with particularity as to the manner in which the plan or plan
9550	amendment fails to meet the revised provisions of part II of
9551	chapter 163, Florida Statutes. If the agency fails to timely
9552	file such amended petition, the proceeding shall be dismissed.
9553	(2) In all proceedings that were initiated by the state
9554	land planning agency before the effective date of this act, and
9555	continue after that date, the local government's determination
9556	that the comprehensive plan or plan amendment is in compliance
9557	is presumed to be correct, and the local government's
9558	determination shall be sustained unless it is shown by a
9559	preponderance of the evidence that the comprehensive plan or
9560	plan amendment is not in compliance.
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9561	Section 76. All local governments shall be governed by the
9562	revised provisions of s. 163.3191, Florida Statutes,
9563	notwithstanding a local government's previous failure to timely
9564	adopt its evaluation and appraisal report or evaluation and
9565	appraisal report-based amendments by the due dates established
9566	in Rule 9J-42, Florida Administrative Code.
9567	Section 77. The Division of Statutory Revision is directed
9568	to replace the phrase "the effective date of this act" wherever
9569	it occurs in this act with the date this act becomes a law.
9570	Section 78. This act shall take effect upon becoming a
9571	law.

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