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A bill to be entitled

2 An act relating to economic development; requiring the 3 Department of Economic Opportunity to designate a 4 director of manufacturing; providing responsibilities 5 for the director; amending s. 220.191, F.S., relating 6 to a tax credit program for capital investment by 7 certain qualifying businesses; removing the creation 8 or retention of jobs as a criteria for a qualified project; requiring a capital investment of at least 9 10 \$10 million as a criteria for a qualified project; 11 increasing the period authorized for a tax credit under the program; creating a new category of annual 12 13 tax credit; providing additional annual credits for 14 sales taxes and ad valorem taxes paid by certain 15 qualifying businesses; providing tax credits for 16 qualifying businesses that are located out of state; amending s. 288.106, F.S., relating to a tax refund 17 program for qualified target industry businesses; 18 19 providing legislative intent for the encouragement of capital investment; providing that a capital 20 21 investment of a specified amount qualifies a target 22 industry business for the tax refund; creating s. 23 288.1084, F.S.; creating the Manufacturing Capital 24 Investment Tax Refund Program within the Department of Economic Opportunity; providing legislative findings 25 26 and declarations; providing definitions; providing for 27 amounts of capital investments for certain 28 manufacturing businesses that are eligible for tax Page 1 of 19

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29	refunds; providing for the application and approval
30	process for qualified projects; authorizing the
31	Division of Strategic Business Development in the
32	Department of Economic Opportunity to adopt rules;
33	providing an effective date.
34	
35	Be It Enacted by the Legislature of the State of Florida:
36	
37	Section 1. The Department of Economic Opportunity shall
38	designate a director of manufacturing who shall:
39	(1) Serve as the liaison between state, regional, and
40	local agencies and manufacturers expanding in or relocating to
41	the state;
42	(2) Provide the manufacturers with permit applications for
43	all potential state and regional permits that are needed; and
44	(3) Facilitate the dissemination of information to
45	manufacturers about opportunities available for expanding in or
46	locating to this state.
47	Section 2. Section 220.191, Florida Statutes, is amended
48	to read:
49	220.191 Capital investment tax credit
50	(1) DEFINITIONSFor purposes of this section:
51	(a) "Commencement of operations" means the beginning of
52	active operations by a qualifying business of the principal
53	function for which a qualifying project was constructed.
54	(b) "Cumulative capital investment" means the total
55	capital investment in land, buildings, and equipment made in
56	connection with a qualifying project during the period from the
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57 beginning of construction of the project to the commencement of58 operations.

(c) "Eligible capital costs" means all expenses incurred by a qualifying business in connection with the acquisition, construction, installation, and equipping of a qualifying project during the period from the beginning of construction of the project to the commencement of operations, including, but not limited to:

1. The costs of acquiring, constructing, installing,
equipping, and financing a qualifying project, including all
obligations incurred for labor and obligations to contractors,
subcontractors, builders, and materialmen.

69 2. The costs of acquiring land or rights to land any any70 cost incidental thereto, including recording fees.

71 3. The costs of architectural and engineering services, 72 including test borings, surveys, estimates, plans and 73 specifications, preliminary investigations, environmental 74 mitigation, and supervision of construction, as well as the 75 performance of all duties required by or consequent to the 76 acquisition, construction, installation, and equipping of a 77 qualifying project.

4. The costs associated with the installation of fixtures and equipment; surveys, including archaeological and environmental surveys; site tests and inspections; subsurface site work and excavation; removal of structures, roadways, and other surface obstructions; filling, grading, paving, and provisions for drainage, storm water retention, and installation of utilities, including water, sewer, sewage treatment, gas,

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85 electricity, communications, and similar facilities; and offsite 86 construction of utility extensions to the boundaries of the 87 property.

88

89 Eligible capital costs <u>do</u> shall not include the cost of any
90 property previously owned or leased by the qualifying business.

91 (d) "Income generated by or arising out of the qualifying 92 project" means the qualifying project's annual taxable income as 93 determined by generally accepted accounting principles and under 94 s. 220.13.

95 (e) "Jobs" means full-time equivalent positions, as that 96 term is consistent with terms used by the Department of Economic 97 Opportunity and the United States Department of Labor for 98 purposes of unemployment tax administration and employment 99 estimation, resulting directly from a project in this state. The 100 term does not include temporary construction jobs involved in 101 the construction of the project facility.

102 <u>(e) (f)</u> "Qualifying business" means a business <u>that</u> which 103 establishes a qualifying project in this state and <u>that</u> which is 104 certified by the Department of Economic Opportunity to receive 105 tax credits pursuant to this section.

106 (f) (g) "Qualifying project" means a facility in this state 107 meeting one or more of the following criteria:

A new or expanding facility in this state which <u>is a</u>
 <u>manufacturing facility or</u> creates at least 100 new jobs in this
 state and is in one of the high-impact sectors identified by
 Enterprise Florida, Inc., and certified by the Department of
 Economic Opportunity pursuant to s. 288.108(6), including, but

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113 not limited to, aviation, aerospace, automotive, and silicon 114 technology industries. However, between July 1, 2011, and June 30, 2014, the requirement that a facility be in a high-impact 115 116 sector is waived for any otherwise eligible business from 117 another state which locates all or a portion of its business to a Disproportionally Affected County. For purposes of this 118 119 section, the term "Disproportionally Affected County" means Bay County, Escambia County, Franklin County, Gulf County, Okaloosa 120 121 County, Santa Rosa County, Walton County, or Wakulla County. 122 A new or expanded facility in this state which is 2. engaged in manufacturing and makes a capital investment of at 123 124 least \$10 million or a target industry designated pursuant to 125 the procedure specified in s. 288.106(2) and which makes is 126 induced by this credit to create or retain at least 1,000 jobs 127 in this state, provided that at least 100 of those jobs are new, 128 pay an annual average wage of at least 130 percent of the 129 average private sector wage in the area as defined in s. 130 288.106(2), and make a cumulative capital investment of at least 131 \$100 million on or after July 1, 2012. Jobs may be considered retained only if there is significant evidence that the loss of 132 133 jobs is imminent. Notwithstanding subsection (2), annual credits 134 against the tax imposed by this chapter may not exceed 50 135 percent of the increased annual corporate income tax liability or the premium tax liability generated by or arising out of a 136 project qualifying under this subparagraph. A facility that 137 qualifies under this subparagraph for an annual credit against 138 the tax imposed by this chapter may take the tax credit for a 139 period not to exceed 10  $\frac{5}{5}$  years. 140

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141 3. A new or expanded headquarters facility in this state 142 which locates in an enterprise zone and brownfield area and is 143 induced by this credit to make create at least 1,500 jobs which 144 on average pay at least 200 percent of the statewide average 145 annual private sector wage, as published by the Department of 146 Economic Opportunity, and which new or expanded headquarters 147 facility makes a cumulative capital investment in this state of 148 at least \$250 million.

(2) (a) An annual credit against the tax imposed by this 149 chapter shall be granted to any qualifying business in an amount 150 equal to 5 percent of the eligible capital costs generated by a 151 152 qualifying project, for a period not to exceed 20 years 153 beginning with the commencement of operations of the project. 154 Unless assigned as described in this subsection, the tax credit shall be granted against only the corporate income tax liability 155 156 or the premium tax liability generated by or arising out of the 157 qualifying project, and the sum of all tax credits provided 158 pursuant to this section may shall not exceed 100 percent of the 159 eligible capital costs of the project. A In no event may any 160 credit granted under this section may not be carried forward or 161 backward by any qualifying business with respect to a subsequent 162 or prior year. The annual tax credit granted under this section 163 may shall not exceed the following percentages of the annual 164 corporate income tax liability or the premium tax liability generated by or arising out of a qualifying project: 165

One hundred percent for a qualifying project <u>that</u> which
 results in a cumulative capital investment of at least \$100
 million.

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169 2. Seventy-five percent for a qualifying project <u>that</u> 170 which results in a cumulative capital investment of at least \$50 171 million but less than \$100 million.

3. Fifty percent for a qualifying project <u>that</u> which
results in a cumulative capital investment of at least \$25
million but less than \$50 million.

175 <u>4. Twenty-five percent for a qualifying project that</u> 176 results in a cumulative capital investment of at least \$25 177 million, but less than \$10 million.

A qualifying project that which results in a 178 (b) 179 cumulative capital investment of less than \$10  $\frac{225}{2}$  million is 180 not eligible for the capital investment tax credit. An insurance company claiming a credit against premium tax liability under 181 this program is shall not be required to pay any additional 182 retaliatory tax levied pursuant to s. 624.5091 as a result of 183 184 claiming such credit. Because credits under this section are 185 available to an insurance company, s. 624.5091 does not limit 186 such credit in any manner.

187 A qualifying business that establishes a qualifying (C) project that includes locating a new solar panel manufacturing 188 189 facility in this state that generates a minimum of 400 jobs 190 within 6 months after commencement of operations with an average 191 salary of at least \$50,000 may assign or transfer the annual 192 credit, or any portion thereof, granted under this section to any other business. However, the amount of the tax credit that 193 may be transferred in any year shall be the lesser of the 194 qualifying business's state corporate income tax liability for 195 196 that year, as limited by the percentages applicable under

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197 paragraph (a) and as calculated prior to taking any credit 198 pursuant to this section, or the credit amount granted for that 199 year. A business receiving the transferred or assigned credits 200 may use the credits only in the year received, and the credits 201 may not be carried forward or backward. To perfect the transfer, 202 the transferor shall provide the department with a written 203 transfer statement notifying the department of the transferor's intent to transfer the tax credits to the transferee; the date 204 205 the transfer is effective; the transferee's name, address, and 206 federal taxpayer identification number; the tax period; and the 207 amount of tax credits to be transferred. The department shall, 208 upon receipt of a transfer statement conforming to the 209 requirements of this paragraph, provide the transferee with a 210 certificate reflecting the tax credit amounts transferred. A copy of the certificate must be attached to each tax return for 211 212 which the transferee seeks to apply such tax credits.

(d) If the credit granted under subparagraph (a)1. is not fully used in any one year because of insufficient tax liability on the part of the qualifying business, the unused amounts may be used in any one year or years beginning with the 21st year after the commencement of operations of the project and ending the 30th year after the commencement of operations of the project.

(3) (a) Notwithstanding subsection (2), An annual credit against the tax imposed by this chapter or chapter 212 or ad valorem taxes paid as defined in s. 220.03(1) shall be granted to a qualifying business that which establishes a qualifying project pursuant to subparagraph (1)(f)3. (1)(g)3., in an amount Page 8 of 19

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225 equal to the lesser of \$15 million or 5 percent of the eligible 226 capital costs made in connection with a qualifying project, for 227 a period not to exceed 20 years beginning with the commencement 228 of operations of the project. The tax credit shall be granted 229 against the corporate income tax liability of the qualifying business and as further provided in paragraph (c). The total tax 230 231 credit provided pursuant to this subsection shall be equal to no 232 more than 100 percent of the eligible capital costs of the 233 qualifying project.

If the credit granted under this subsection is not 234 (b) 235 fully used in any one year because of insufficient tax liability 236 on the part of the qualifying business, the unused amount may be carried forward for a period not to exceed 20 years after the 237 238 commencement of operations of the project. The carryover credit 239 may be used in a subsequent year when the tax imposed by this 240 chapter for that year exceeds the credit for which the 241 qualifying business is eligible in that year under this 242 subsection after applying the other credits and unused 243 carryovers in the order provided by s. 220.02(8).

244 The credit granted under this subsection may be used (C) 245 in whole or in part by the qualifying business or any 246 corporation that is <del>either</del> a member of that qualifying 247 business's affiliated group of corporations, is a related entity taxable as a cooperative under subchapter T of the Internal 248 Revenue Code, or, if the qualifying business is an entity 249 taxable as a cooperative under subchapter T of the Internal 250 Revenue Code, is related to the qualifying business. Any entity 251 252 related to the qualifying business may continue to file as a

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253 member of a Florida-nexus consolidated group pursuant to a prior 254 election made under s. 220.131(1), Florida Statutes (1985), even 255 if the parent of the group changes due to a direct or indirect 256 acquisition of the former common parent of the group. Any credit 257 can be used by any of the affiliated companies or related 258 entities referenced in this paragraph to the same extent as it 259 could have been used by the qualifying business. However, any 260 such use does shall not operate to increase the amount of the 261 credit or extend the period within which the credit must be 262 used.

263 (4) Prior to receiving tax credits pursuant to this
264 section, a qualifying business must achieve and maintain the
265 minimum employment goals beginning with the commencement of
266 operations at a qualifying project and continuing each year
267 thereafter during which tax credits are available pursuant to
268 this section.

269 (4) (4) (5) Applications shall be reviewed and certified 270 pursuant to s. 288.061. The Department of Economic Opportunity, 271 upon a recommendation by Enterprise Florida, Inc., shall first 272 certify a business as eligible to receive tax credits pursuant 273 to this section before prior to the commencement of operations of a qualifying project, and such certification shall be 274 275 transmitted to the Department of Revenue. Upon receipt of the 276 certification, the Department of Revenue shall enter into a 277 written agreement with the qualifying business specifying, at a 278 minimum, the method by which income generated by or arising out 279 of the qualifying project will be determined.

280

(5)<del>(6)</del> The Department of Economic Opportunity, in

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281 consultation with Enterprise Florida, Inc., <u>may</u> is authorized to 282 develop the necessary guidelines and application materials for 283 the certification process described in subsection (4) (5).

(6) (7) The qualifying business shall It shall be the
 responsibility of the qualifying business to affirmatively
 demonstrate to the satisfaction of the Department of Revenue
 that the such business meets the job creation and capital
 investment requirements of this section.

289 <u>(7) Qualifying businesses, including corporations that are</u> 290 <u>not domiciled in this state, subchapter S corporations under the</u> 291 <u>Internal Revenue Code, limited liability companies, sole</u> 292 <u>proprietorships, or partnerships, may take credits pursuant to</u> 293 <u>this chapter against taxes paid pursuant to chapter 212 or ad</u> 294 <u>valorem taxes paid as defined in s. 220.03(1).</u>

(8) The Department of Revenue may specify by rule the methods by which a project's pro forma annual taxable income is determined.

298 Section 3. Subsection (1) and paragraph (e) of subsection 299 (6) of section 288.106, Florida Statutes, are amended to read:

300 288.106 Tax refund program for qualified target industry 301 businesses.-

(1) LEGISLATIVE FINDINGS AND DECLARATIONS.—The Legislature
 finds that retaining and expanding existing businesses in the
 state, encouraging the creation of new businesses in the state,
 attracting new businesses from outside the state, and generally
 providing conditions favorable for the growth of target
 industries creates high-quality, high-wage employment
 opportunities for residents of the state and strengthens the

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309 state's economic foundation. The Legislature also finds that 310 incentives narrowly focused in application and scope tend to be 311 more effective in achieving the state's economic development 312 goals. The Legislature further finds that higher-wage jobs 313 reduce the state's share of hidden costs, such as public 314 assistance and subsidized health care associated with low-wage 315 jobs. Therefore, the Legislature declares that it is the policy of the state to encourage capital investment, the growth of 316 317 higher-wage jobs, and a diverse economic base by providing state 318 tax refunds to qualified target industry businesses that 319 originate or expand in the state or that relocate to the state, 320 regardless of the legal structure of those businesses.

321

(6) ANNUAL CLAIM FOR REFUND.-

(e) A prorated tax refund, less a <u>5 percent</u> <del>5-percent</del> penalty, shall be approved for a qualified target industry business if all other applicable requirements have been satisfied and the business proves to the satisfaction of the office that:

327 1. It has achieved at least 80 percent of its projected 328 employment; and

329 2. The average wage paid by the business is at least 90 330 percent of the average wage specified in the tax refund 331 agreement, but in no case less than 115 percent of the average 332 private sector wage in the area available at the time of certification, or 150 percent or 200 percent of the average 333 334 private sector wage if the business requested the additional per-job tax refund authorized in paragraph (3) (b) for wages 335 336 above those levels. The prorated tax refund shall be calculated

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by multiplying the tax refund amount for which the qualified target industry business would have been eligible, if all applicable requirements had been satisfied, by the percentage of the average employment specified in the tax refund agreement which was achieved, and by the percentage of the average wages specified in the tax refund agreement which was achieved.

343 Section 4. Section 288.1084, Florida Statutes, is created 344 to read:

345 <u>288.1084 Manufacturing Capital Investment Tax Refund</u> 346 Program.-

347 (1) LEGISLATIVE FINDINGS AND DECLARATIONS.-The Legislature 348 finds that attracting and expanding manufacturing businesses in 349 this state will accelerate capital investment, increase exports, 350 and provide high-quality, high-wage employment opportunities for 351 residents, and will enhance overall the state's economy. To meet 352 the needs of these manufacturing businesses, programs are needed 353 which provide incentives for significant capital investment. 354 Therefore, the Legislature declares that it is the policy of the 355 state to encourage the location and expansion of manufacturing 356 businesses in this state by providing state tax refunds for 357 capital investment. 358 (2) DEFINITIONS.-As used in this section, the term: 359 "Business" means an employing unit, as defined in s. (a) 443.036, which is registered for unemployment compensation 360 purposes with the state agency providing unemployment tax 361 362 collection services. (b) "Capital investment" means the total capital 363 364 investment in land, buildings, and equipment in this state made

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365	in connection with a qualifying project for no longer than the 3
366	years following the beginning of construction, initiation of the
367	project, or the purchase of machinery and equipment and until
368	the commencement of operations.
369	(c) "Division" means the Division of Strategic Business
370	Development in the Department of Economic Opportunity.
371	(d) "Economic benefits" means the gains in state or local
372	tax revenue as a percentage of the state or local investment.
373	The state or local investment includes state grants, tax
374	exemptions, tax refunds, tax credits, and other state or local
375	incentives. The economic-benefits calculation may be expressed
376	as a ratio of the increase in state or local revenues as
377	compared to the state or local investment.
378	(e) "Eligible capital costs" means all expenses incurred
379	by a qualifying business in connection with the acquisition,
380	construction, installation, and equipping of a qualifying
381	project for no longer than the 3-year period following the
382	beginning of construction, initiation of the project, or
383	purchase of machinery and equipment, and until the commencement
384	of operations, including, but not limited to:
385	1. The costs of acquiring, constructing, installing,
386	equipping, and financing a qualifying project, including all
387	obligations incurred for labor and obligations to contractors,
388	subcontractors, builders, and materialmen.
389	2. The costs of acquiring land or rights to land and any
390	cost incidental thereto, including recording fees.
391	3. The costs of architectural and engineering services,
392	including test borings, surveys, estimates, plans and
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393	specifications, preliminary investigations, environmental
394	mitigation, and supervision of construction, as well as the
395	performance of all duties required by or consequent to the
396	acquisition, construction, installation, and reequipping of a
397	qualifying project.
398	4. The costs associated with the installation of fixtures
399	and equipment; surveys, including archaeological and
400	environmental surveys; site tests and inspections; subsurface
401	site work and excavation; removal of structures, roadways, and
402	other surface obstructions; filling, grading, paving, and
403	provisions for drainage, storm water retention, and installation
404	of utilities, including water, sewer, sewage treatment, gas,
405	electricity, communications, and similar facilities; and offsite
406	construction for utility extensions to the boundaries of the
407	property.
408	
409	Eligible capital costs do not include the cost of any property
410	previously owned or leased by the qualifying business.
411	(f) "Expansion of an existing business" means the
412	expansion of an existing business in this state by or through
413	additions to real or personal property, resulting in a net
414	increase in new capital investment of at least \$10 million.
415	(g) "Fiscal year" means the fiscal year of the state.
416	(h) "Manufacturing" means a business in NAICS Codes 31,
417	<u>32, or 33.</u>
418	(i) "NAICS" means those classifications contained in the
419	North American Industry Classification System, as published in
420	2007 by the Office of Management and Budget, Executive Office of
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421	the President, and updated periodically.
422	(j) "New or expanding business" means a business that
423	applies for a tax refund under this section before beginning or
424	expanding operations in this state and that is a legal entity
425	separate from any other commercial or industrial operation owned
426	by the same business. The business may be a company incorporated
427	in any state or nation, a limited liability company, a sole
428	proprietorship, a partnership, a subchapter S corporation, or
429	any other legally accepted business entity.
430	(k) "Project" means the creation of a new business or the
431	expansion of an existing business for a period not to exceed 3
432	years.
433	(1) "Qualified project" means a proposal by a business
434	that is designed to produce a positive economic benefit to the
435	state consistent with the provisions of this chapter.
436	(m) "Tax refund" means a refund against:
437	1. Corporate income taxes imposed pursuant to chapter 220.
438	2. Insurance premium tax imposed pursuant to s. 624.509.
439	3. Sales, use, and other transactions imposed pursuant to
440	chapter 212.
441	4. Intangible personal property taxes imposed pursuant to
442	chapter 199.
443	5. Emergency excise taxes imposed pursuant to chapter 221.
444	6. Excise taxes on documents imposed pursuant to chapter
445	201.
446	7. Ad valorem taxes paid as defined in s. 220.03(1).
447	8. State communications services taxes imposed pursuant to
448	chapter 202.
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449 9. State gross receipts tax for utility services imposed 450 pursuant to chapter 203. 451 10. State motor and other fuel taxes imposed pursuant to 452 chapter 206. 453 TAX REFUND; ELIGIBLE AMOUNTS.-(3) 454 A qualified project is allowed a refund from the (a) 455 Economic Development Incentives Account within the Economic 456 Development Trust Fund, established under s. 288.095, for the 457 amount of taxes paid for eligible capital costs certified by the 458 division which were paid by the business. 459 (b) A qualified project may receive tax refund payments 460 equal to 10 percent of the capital investment made. 461 (c) The amount of refunds made to all projects under this 462 section and s. 288.106 may not exceed the amount of funds set 463 aside for the Economic Development Incentives Account within the 464 Economic Development Trust Fund. 465 (d) A qualified project may not receive a refund under 466 this section for any amount of credit, refund, or exemption 467 previously granted to that business for any of the taxes listed 468 in subsection (2). 469 Refunds made available under this section may not be (e) 470 expended in connection with the relocation of a business from 471 one community in the state to another community unless the 472 division determines that, without such relocation, the business 473 will move outside the state or determines that the business has 474 a compelling economic rationale for relocation which is 475 consistent with the intent of this section. 476 (f) A business that fraudulently claims a refund under



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477 this section: 1. Is liable for the amount of refund, which shall be 478 479 repaid and deposited into the Economic Development Incentives 480 Account within the Economic Development Trust Fund, and a 481 mandatory penalty in the amount of 200 percent of the tax 482 refund, which shall be deposited into the General Revenue Fund. 483 2. Commits a felony of the third degree, punishable as provided in s. 775.082, s. 77<u>5.083, or s. 775.084.</u> 484 485 (4) APPLICATION AND APPROVAL PROCESS.—To apply for certification as an eligible business under this section, the 486 487 business must propose to make a \$10 million or greater capital 488 investment and file an application with the division before the 489 business locates or expands existing operations in the state. 490 The application must include, but need not be limited to: The applicant's federal employer identification number 491 (a) 492 and, if applicable, state sales tax registration number. 493 The location of the applicant's proposed permanent (b) 494 facility. 495 (c) A description of the type of business activity or 496 product covered by the project, including a minimum of a five-497 digit NAICS code for all activities included in the project. The proposed amount of capital investment to be made 498 (d) 499 for each year of the project. 500 The anticipated commencement date of the project. (e) 501 (f) A brief statement explaining how the estimated tax 502 refunds to be requested will affect the decision of the 503 applicant to locate or expand in this state. 504 (g) Any other information that the division determines is



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505	appropriate for a capital investment refund.
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507	The division shall annually certify those projects that qualify
508	for refunds.
509	(5) RULE DEVELOPMENTThe division may adopt rules to
510	administer this section.
511	Section 5. This act shall take effect July 1, 2012.