

LEGISLATIVE ACTION

Senate House

01/19/2012

Comm: RCS

The Committee on Criminal Justice (Hays) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 784.048, Florida Statutes, is amended to read:

784.048 Stalking; definitions; penalties.-

- (1) As used in this section, the term:
- (a) "Harass" means to engage in a course of conduct directed at a specific person which that causes substantial emotional distress to that $\frac{in}{such}$ person and serves no

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legitimate purpose.

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- (b) "Course of conduct" means a pattern of conduct composed of a series of acts over a period of time, however short, which evidence evidencing a continuity of purpose. The term does not include constitutionally protected activity such as is not included within the meaning of "course of conduct." Such constitutionally protected activity includes picketing or other organized protests.
- (c) "Credible threat" means a verbal or nonverbal threat, including a threat delivered by electronic communication or a threat implied by a pattern of conduct, or a combination of the two, which places the person who is the target of the threat in reasonable fear for his or her safety or the safety of his or her immediate family or household member, as defined in s. 741.28, and which is made with the apparent ability to carry out the threat to cause such harm. It is not necessary to prove that the person making the threat had the intent to actually carry out the threat. The present incarceration of the person making the threat is not a bar to prosecution under this section made with the intent to cause the person who is the target of the threat to reasonably fear for his or her safety. The threat must be against the life of, or a threat to cause bodily injury to, a person.
- (d) "Cyberstalk" means to engage in a course of conduct to communicate, or to cause to be communicated, words, images, or language by or through the use of electronic mail or electronic communication, directed at a specific person, causing substantial emotional distress to that person and serving no legitimate purpose.

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- (e) "Immediate family" means a person's spouse, parent, child, grandparent, or sibling.
- (2) A Any person who willfully, maliciously, and repeatedly follows, harasses, or cyberstalks another person commits the offense of stalking, a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (3) A Any person who willfully, maliciously, and repeatedly follows, harasses, or cyberstalks another person $_{\tau}$ and makes a credible threat to that person with the intent to place that person in reasonable fear of death or bodily injury of the person, or the person's child, sibling, spouse, parent, or dependent, commits the offense of aggravated stalking, a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (4) A Any person who, after an injunction for protection against repeat violence, sexual violence, or dating violence pursuant to s. 784.046, or an injunction for protection against domestic violence pursuant to s. 741.30, or after any other court-imposed prohibition of conduct toward the subject person or that person's property, knowingly, willfully, maliciously, and repeatedly follows, harasses, or cyberstalks another person commits the offense of aggravated stalking, a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (5) A Any person who willfully, maliciously, and repeatedly follows, harasses, or cyberstalks a child minor under 16 years of age commits the offense of aggravated stalking, a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

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- (6) A Any law enforcement officer may arrest, without a warrant, any person that he or she has probable cause to believe has violated the provisions of this section.
- (7) A Any person who, after having been sentenced for a violation of s. 794.011, s. 800.04, or s. 847.0135(5) and prohibited from contacting the victim of the offense under s. 921.244, willfully, maliciously, and repeatedly follows, harasses, or cyberstalks the victim commits the offense of aggravated stalking, a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (8) The punishment imposed under this section shall run consecutive to any former sentence imposed for a conviction for any offense under s. 794.011, s. 800.04, or s. 847.0135(5).
- (9) (a) The sentencing court shall consider, as a part of any sentence, issuing an injunction restraining the defendant from any contact with the victim, which may be valid for up to 10 years, as determined by the court. It is the intent of the Legislature that the length of any such restraining order be based upon the seriousness of the facts before the court, the probability of future violations by the perpetrator, and the safety of the victim and his or her immediate family.
- (b) The injunction may be issued by the court even if the defendant is sentenced to a state prison or a county jail or even if the imposition of the sentence is suspended and the defendant is placed on probation.

Section 2. Section 784.0485, Florida Statutes, is created to read:

784.0485 Stalking or cyberstalking; injunction; powers and duties of court and clerk; petition; notice and hearing;

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temporary injunction; issuance of injunction; statewide verification system; enforcement.-

- (1) There is created a cause of action for an injunction for protection against stalking or cyberstalking.
- (a) A person who is the victim of stalking or cyberstalking has standing in the circuit court to file a sworn petition for an injunction for protection against stalking or cyberstalking.
- (b) The cause of action for an injunction for protection may be sought regardless of whether any other cause of action is currently pending between the parties. However, the pendency of any such cause of action shall be alleged in the petition.
- (c) The cause of action for an injunction may be sought by any affected person.
- (d) The cause of action for an injunction does not require either party to be represented by an attorney.
- (e) The court may not issue mutual orders of protection; however, the court is not precluded from issuing separate injunctions for protection against stalking or cyberstalking if each party has complied with this section. Compliance with this section may not be waived.
- (f) Notwithstanding chapter 47, a petition for an injunction for protection against stalking or cyberstalking may be filed in the circuit where the petitioner currently or temporarily resides, where the respondent resides, or where the stalking or cyberstalking occurred. There is no minimum requirement of residency to petition for an injunction for protection.
- (2) (a) A bond is not required by the court for the entry of an injunction.

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- (b)1. The clerk of the court shall assist petitioners in seeking both injunctions for protection against stalking and enforcement of a violation thereof as specified in this section.
- 2. All offices of the clerk of the court shall provide simplified petition forms for the injunction and any modifications to and the enforcement thereof, including instructions for completion.
- 3. The clerk of the court shall ensure the petitioner's privacy to the extent practicable while completing the forms for an injunction for protection against stalking or cyberstalking.
- 4. The clerk of the court shall provide a petitioner with a minimum of two certified copies of the order of injunction, one of which is serviceable and will inform the petitioner of the process for service and enforcement.
- 5. The clerk of court and appropriate staff in each county shall receive training in the effective assistance of petitioners as provided or approved by the Florida Association of Court Clerks.
- 6. The clerk of the court in each county shall make available informational brochures on stalking when such a brochure is provided by the local certified violence center.
- 7. The clerk of the court in each county shall distribute a statewide uniform informational brochure to petitioners at the time of filing for an injunction for protection against stalking or cyberstalking when such brochures become available. The brochure must include information about the effect of giving the court false information.
- (3) (a) The sworn petition shall allege the existence of such stalking or cyberstalking and shall include the specific



158	facts and circumstances for which relief is sought.
159	(b) The sworn petition shall be in substantially the
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162	PETITION FOR INJUNCTION FOR PROTECTION AGAINST STALKING
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164	Before me, the undersigned authority, personally appeared
165	Petitioner(Name), who has been sworn and says that
166	the following statements are true:
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168	1. Petitioner resides at:(address)
169	(Petitioner may furnish the address to the court in a
170	separate confidential filing if, for safety reasons,
171	the petitioner requires the location of the current
172	residence to be confidential.)
173	2. Respondent resides at:(last known address)
174	3. Respondent's last known place of employment:(name
175	of business and address)
176	4. Physical description of respondent:
177	5. Race
178	6. Sex
179	7. Date of birth
180	8. Height
181	9. Weight
182	10. Eye color
183	11. Hair color
184	12. Distinguishing marks or scars
185	13. Aliases of respondent:
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(c) The petitioner shall describe any other cause of action currently pending between the petitioner and respondent. The petitioner shall also describe any previous attempt by the petitioner to obtain an injunction for protection against stalking or cyberstalking in this or any other circuit, and the result of that attempt. (Case numbers should be included, if available.) (d) The petition must provide space for the petitioner to

specifically allege that he or she is a victim of stalking or cyberstalking because respondent has:

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> (Mark all sections that apply and describe in the spaces below the incidents of stalking or cyberstalking specifying when and where they occurred, including, but not limited to, locations such as a home, school, or place of employment.)

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.... Committed or threatened to commit stalking.

.... Previously threatened, harassed, stalked,

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cyberstalked, or physically abused the petitioner.

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.... Threatened to harm the petitioner or family members or individuals closely associated with the petitioner.

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.... Intentionally injured or killed a family pet.

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.... Used, or has threatened to use, against the petitioner any weapons such as guns or knives.

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.... A criminal history involving violence or the threat of violence (if known).

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.... Another order of protection issued against him or her previously or from another jurisdiction, if known.

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.... Destroyed personal property, including, but not



216 limited to, telephones or other communication equipment, clothing, or other items belonging to the petitioner. 217 218 (e) The petitioner seeks an injunction: (Mark appropriate 219 section or sections.) 220 Immediately restraining the respondent from committing

- any acts of stalking or cyberstalking. Restraining the respondent from committing any acts of
- Providing any terms the court deems necessary for the protection of a victim of stalking or cyberstalking, including any injunctions or directives to law enforcement agencies.
- (f) Every petition for an injunction against stalking or cyberstalking must contain, directly above the signature line, a statement in all capital letters and bold type not smaller than the surrounding text, as follows:

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I HAVE READ EVERY STATEMENT MADE IN THIS PETITION AND EACH STATEMENT IS TRUE AND CORRECT. I UNDERSTAND THAT THE STATEMENTS MADE IN THIS PETITION ARE BEING MADE UNDER PENALTY OF PERJURY, PUNISHABLE AS PROVIDED IN SECTION 837.02, FLORIDA STATUTES.

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....(initials)....

stalking or cyberstalking.

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(4) Upon the filing of the petition, the court shall set a hearing to be held at the earliest possible time. The respondent shall be personally served with a copy of the petition, notice of hearing, and temporary injunction, if any, before the hearing.

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- (5) (a) If it appears to the court that an immediate and present danger of stalking or cyberstalking exists, the court may grant a temporary injunction ex parte, pending a full hearing, and may grant such relief as the court deems proper, including an injunction restraining the respondent from committing any act of stalking or cyberstalking.
- (b) In a hearing ex parte for the purpose of obtaining such ex parte temporary injunction, evidence other than verified pleadings or affidavits may not be used as evidence, unless the respondent appears at the hearing or has received reasonable notice of the hearing. A denial of a petition for an ex parte injunction shall be by written order noting the legal grounds for denial. If the only ground for denial is no appearance of an immediate and present danger of stalking or cyberstalking, the court shall set a full hearing on the petition for injunction with notice at the earliest possible time. This paragraph does not affect a petitioner's right to promptly amend any petition, or otherwise be heard in person on any petition consistent with the Florida Rules of Civil Procedure.
- (c) Any such ex parte temporary injunction is effective for a fixed period not to exceed 15 days. A full hearing, as provided in this section, shall be set for a date no later than the date when the temporary injunction ceases to be effective. The court may grant a continuance of the hearing before or during a hearing for good cause shown by any party, which shall include a continuance to obtain service of process. An injunction shall be extended if necessary to remain in full force and effect during any period of continuance.
 - (6) (a) Upon notice and hearing, when it appears to the

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court that the petitioner is the victim of stalking or cyberstalking, the court may grant such relief as the court deems proper, including an injunction:

- 1. Restraining the respondent from committing any act of stalking or cyberstalking.
- 2. Ordering the respondent to participate in treatment, intervention, or counseling services to be paid for by the respondent.
- 3. Referring a petitioner to a certified domestic violence center. The court must provide the petitioner with a list of certified domestic violence centers in the circuit which the petitioner may contact.
- 4. Ordering such other relief as the court deems necessary for the protection of a victim of stalking or cyberstalking, including injunctions or directives to law enforcement agencies, as provided in this section.
- (b) When determining whether a petitioner has reasonable cause to believe that there is a credible threat that he or she is in imminent danger of becoming a victim of stalking or cyberstalking, the court shall consider and evaluate all relevant factors alleged in the petition, including, but not limited to:
- 1. The history between the petitioner and the respondent, including threats, harassment, stalking or cyberstalking, and physical abuse.
- 2. Whether the respondent has attempted to harm the petitioner or family members or individuals closely associated with the petitioner.
 - 3. Whether the respondent has intentionally injured or



killed a family pet.

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- 4. Whether the respondent has used, or has threatened to use, against the petitioner any weapons such as guns or knives.
- 5. Whether the respondent has a criminal history involving violence or the threat of violence.
- 6. The existence of a verifiable order of protection issued previously or from another jurisdiction.
- 7. Whether the respondent has destroyed personal property, including, but not limited to, telephones or other communications equipment, clothing, or other items belonging to the petitioner.

In making its determination under this paragraph, the court is not limited to those factors enumerated in subparagraphs 1.-7.

- (c) The terms of an injunction restraining the respondent under subparagraph (a)1. or ordering other relief for the protection of the victim under subparagraph (a) 4. shall remain in effect until modified or dissolved. Either party may move at any time to modify or dissolve the injunction. Specific allegations are not required. Such relief may be granted in addition to other civil or criminal remedies.
- (d) A temporary or final judgment on injunction for protection against stalking or cyberstalking entered pursuant to this section shall, on its face, indicate that:
- 1. The injunction is valid and enforceable in all counties of this state.
- 2. Law enforcement officers may use their arrest powers pursuant to s. 901.15(6) to enforce the terms of the injunction.
 - 3. The court has jurisdiction over the parties and matter

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under the laws of this state and that reasonable notice and opportunity to be heard was given to the person against whom the order is sought sufficient to protect that person's right to due process.

- 4. The date that the respondent was served with the temporary or final order, if obtainable.
- (e) The fact that a separate order of protection is granted to each opposing party is not legally sufficient to deny any remedy to either party or to prove that the parties are equally at fault or equally endangered.
- (f) A final judgment on an injunction for protection against stalking or cyberstalking entered pursuant to this section may, on its face, provide that it is a violation of s. 790.233 and a misdemeanor of the first degree for the respondent to have in his or her care, custody, possession, or control any firearm or ammunition.
- (g) All proceedings under this subsection shall be recorded. Recording may be by electronic means as provided by the Rules of Judicial Administration.
- (7) The court shall allow an advocate from a state attorney's office, a law enforcement agency, or a certified violence center who is registered under s. 39.905 to be present with the petitioner or respondent during any court proceedings or hearings related to the injunction for protection if the petitioner or respondent has made such a request and the advocate is able to be present.
- (8) (a) 1. The clerk of the court shall furnish a copy of the petition, notice of hearing, and temporary injunction, if any, to the sheriff or a law enforcement agency of the county where

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the respondent resides or can be found, who shall serve it upon the respondent as soon thereafter as possible on any day of the week and at any time of the day or night. When requested by the sheriff, the clerk of the court may transmit a facsimile copy of an injunction that has been certified by the clerk of the court, and this facsimile copy may be served in the same manner as a certified copy. Upon receiving a facsimile copy, the sheriff must verify receipt with the sender before attempting to serve it on the respondent. In addition, if the sheriff is in possession of an injunction for protection which has been certified by the clerk of the court, the sheriff may transmit a facsimile copy of that injunction to a law enforcement officer who shall serve it in the same manner as a certified copy. The clerk of the court shall furnish to the sheriff such information concerning the respondent's physical description and location as is required by the department to comply with the verification procedures set forth in this section. Notwithstanding any other law, the chief judge of each circuit, in consultation with the appropriate sheriff, may authorize a law enforcement agency within the jurisdiction to effect service. A law enforcement agency serving injunctions pursuant to this section shall use service and verification procedures consistent with those of the sheriff.

2. If an injunction is issued and the petitioner requests the assistance of a law enforcement agency, the court may order that an officer from the appropriate law enforcement agency accompany the petitioner to assist in the execution or service of the injunction. A law enforcement officer shall accept a copy of an injunction for protection against stalking, certified by

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the clerk of the court, from the petitioner and immediately serve it upon a respondent who has been located but not yet served.

- 3. An order issued, changed, continued, extended, or vacated subsequent to the original service of documents enumerated under subparagraph 1. shall be certified by the clerk of the court and delivered to the parties at the time of the entry of the order. The parties may acknowledge receipt of such order in writing on the face of the original order. If a party fails or refuses to acknowledge the receipt of a certified copy of an order, the clerk shall note on the original order that service was effected. If delivery at the hearing is not possible, the clerk shall mail certified copies of the order to the parties at the last known address of each party. Service by mail is complete upon mailing. When an order is served pursuant to this subsection, the clerk shall prepare a written certification to be placed in the court file specifying the time, date, and method of service and shall notify the sheriff.
- 4. If the respondent has been served previously with a temporary injunction and has failed to appear at the initial hearing on the temporary injunction, any subsequent petition for injunction seeking an extension of time may be served on the respondent by the clerk of the court by certified mail in lieu of personal service by a law enforcement officer.
- (b) 1. Within 24 hours after the court issues an injunction for protection against stalking or cyberstalking or changes, continues, extends, or vacates an injunction for protection against stalking or cyberstalking, the clerk of the court must forward a certified copy of the injunction for service to the

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sheriff having jurisdiction over the residence of the petitioner. The injunction must be served in accordance with this subsection.

- 2. Within 24 hours after service of process of an injunction for protection against stalking or cyberstalking upon a respondent, the law enforcement officer must forward the written proof of service of process to the sheriff having jurisdiction over the residence of the petitioner.
- 3. Within 24 hours after the sheriff receives a certified copy of the injunction for protection against stalking or cyberstalking, the sheriff must make information relating to the injunction available to other law enforcement agencies by electronically transmitting such information to the Department of Law Enforcement.
- 4. Within 24 hours after the sheriff or other law enforcement officer has made service upon the respondent and the sheriff has been so notified, the sheriff must make information relating to the service available to other law enforcement agencies by electronically transmitting such information to the Department of Law Enforcement.
- 5. Within 24 hours after an injunction for protection against stalking or cyberstalking is vacated, terminated, or otherwise rendered no longer effective by ruling of the court, the clerk of the court must notify the sheriff receiving original notification of the injunction as provided in subparagraph 2. That agency shall, within 24 hours after receiving such notification from the clerk of the court, notify the Department of Law Enforcement of such action of the court.
 - (9) (a) The court may enforce a violation of an injunction

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for protection against stalking or cyberstalking through a civil or criminal contempt proceeding, or the state attorney may prosecute it as a criminal violation under s. 784.0487. The court may enforce the respondent's compliance with the injunction through any appropriate civil and criminal remedies, including, but not limited to, a monetary assessment or a fine. The clerk of the court shall collect and receive such assessments or fines. On a monthly basis, the clerk shall transfer the moneys collected pursuant to this paragraph to the State Treasury for deposit into the Domestic Violence Trust Fund.

- (b) If the respondent is arrested by a law enforcement officer under s. 901.15(6) or for a violation of s. 784.0487, the respondent shall be held in custody until brought before the court as expeditiously as possible for the purpose of enforcing the injunction and for admittance to bail in accordance with chapter 903 and the applicable rules of criminal procedure, pending a hearing.
- (10) The petitioner or the respondent may move the court to modify or dissolve an injunction at any time.

Section 3. Section 784.0487, Florida Statutes, is created to read:

784.0487 Violation of an injunction for protection against stalking or cyberstalking.-

(1) If the injunction for protection against stalking or cyberstalking has been violated and the respondent has not been arrested, the petitioner may contact the clerk of the circuit court of the county in which the violation is alleged to have occurred. The clerk shall assist the petitioner in preparing an

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affidavit in support of reporting the violation or directing the petitioner to the office operated by the court that has been designated by the chief judge of that circuit as the central intake point for violations of injunctions for protection where the petitioner can receive assistance in the preparation of the affidavit in support of the violation.

(2) The affidavit shall be immediately forwarded by the office assisting the petitioner to the state attorney of that circuit and to such judge as the chief judge determines to be the recipient of affidavits of violations of an injunction. If the affidavit alleges that a crime has been committed, the office assisting the petitioner shall also forward a copy of the petitioner's affidavit to the appropriate law enforcement agency for investigation. No later than 20 days after receiving the initial report, the local law enforcement agency shall complete its investigation and forward a report to the state attorney. The policy adopted by the state attorney in each circuit under s. 741.2901(2) shall include a policy regarding intake of alleged violations of injunctions for protection against stalking or cyberstalking under this section. The intake shall be supervised by a state attorney who has been designated and assigned to handle stalking or cyberstalking cases. The state attorney shall determine within 30 working days whether his or her office will file criminal charges or prepare a motion for an order to show cause as to why the respondent should not be held in criminal contempt, or prepare both as alternative findings, or file notice that the case remains under investigation or is pending subject to some other action.

(3) If the court has knowledge that the petitioner or

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another person is in immediate danger if the court does not act before the decision of the state attorney to proceed, the court shall immediately issue an order of appointment of the state attorney to file a motion for an order to show cause as to why the respondent should not be held in contempt. If the court does not issue an order of appointment of the state attorney, it shall immediately notify the state attorney that the court is proceeding to enforce the violation through criminal contempt.

- (4) A person who willfully violates an injunction for protection against stalking or cyberstalking issued pursuant to s. 784.0485, or a foreign protection order accorded full faith and credit pursuant to s. 741.315, by:
- (a) Going to, or being within 500 feet of, the petitioner's residence, school, place of employment, or a specified place frequented regularly by the petitioner and any named family or household member;
- (b) Committing an act of stalking or cyberstalking against the petitioner;
- (c) Committing any other violation of the injunction through an intentional unlawful threat, word, or act to do violence to the petitioner;
- (d) Telephoning, contacting, or otherwise communicating with the petitioner, directly or indirectly, unless the injunction specifically allows indirect contact through a third party;
- (e) Knowingly and intentionally coming within 100 feet of the petitioner's motor vehicle, whether or not that vehicle is occupied;
 - (f) Defacing or destroying the petitioner's personal



property, including the petitioner's motor vehicle; or

(g) Refusing to surrender firearms or ammunition if ordered to do so by the court,

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commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(5) A person who suffers an injury or loss as a result of a violation of an injunction for protection against stalking or cyberstalking may be awarded economic damages for that injury or loss by the court issuing the injunction. Damages includes costs and attorney fees for enforcement of the injunction.

Section 4. This act shall take effect October 1, 2012.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to stalking and aggravated stalking; amending s. 784.048, F.S.; redefining the terms "course of conduct" and "credible threat" and defining the term "immediate family"; providing that a person who makes a threat which places another person in reasonable fear for his or her safety or the safety of his or her immediate family commits the offense of aggravated stalking under certain circumstances; requiring that the sentencing court consider issuing an injunction that restrains a defendant from any contact with the victim for up to 10 years; providing

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legislative intent regarding the length of any such restraining order; creating s. 784.0485, F.S.; creating a civil cause of action for an injunction for protection against stalking or cyberstalking; providing that the victim of stalking or cyberstalking, has standing in the circuit court to file a sworn petition for an injunction for protection against stalking or cyberstalking; prohibiting a court from issuing mutual orders of protection, but authorizing the court to issue a separate injunction for protection against stalking or cyberstalking if each party has complied with the provisions of law; providing for venue of the cause of action; providing that a petitioner is not required to post a bond; requiring the clerks of court to assist petitioners in filing petitions with the court; requiring the clerk of the court in each county to make available informational brochures; providing a sample petition for an injunction for protection against stalking or cyberstalking; authorizing the court to grant a temporary injunction ex parte, pending a full hearing, under certain circumstances; authorizing the court to grant such relief as the court deems necessary and proper; providing procedures for an ex parte injunction hearing; setting forth the relief the court may grant if it finds that the petitioner is in imminent danger of becoming a victim of stalking or cyberstalking; setting forth the criteria the court must consider at the hearing; requiring the court to

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allow an advocate from a state attorney's office, law enforcement agency, or certified violence center to be present with the petitioner or respondent during any court proceeding; requiring the clerk of the court to furnish a copy of the petition, notice of hearing, and temporary injunction, if any, to the sheriff or a law enforcement agency of the county where the respondent resides or can be found, who shall serve it upon the respondent as soon thereafter as possible on any day of the week and at any time of the day or night; authorizing the court to order a law enforcement officer to accompany the petitioner; authorizing the court to enforce a violation of an injunction for protection against stalking or cyberstalking through a civil or criminal contempt proceeding; authorizing a state attorney to use criminal procedures for a violation of an injunction for protection; creating s. 784.0487, F.S.; providing procedures to follow when the respondent has violated the injunction for protection; providing legislative intent; providing criminal penalties; providing that a court may award a person who suffers an injury or loss as a result of a violation of an injunction for protection against stalking or cyberstalking economic damages for that injury or loss, including costs and attorney fees for enforcement of the injunction; providing an effective date.