A bill to be entitled

An act relating to community-based care lead agencies; amending s. 39.6251, F.S.; providing legislative findings and intent; providing additional eligibility requirements for a child to remain in licensed care; providing additional grounds for termination of eligibility for a young adult in extended foster care; providing additional factors for court consideration in reviewing a young adult's status in care; providing for portability of services; amending s. 393.065, F.S.; providing additional criteria for determination of eligibility and priority for receipt of waiver services; amending s. 409.1451, F.S.; deleting legislative findings and intent relating to the Roadto-Independence Program; revising eligibility requirements for postsecondary education services and support, financial assistance, and aftercare services; revising provisions relating to portability of services; amending s. 409.175, F.S.; including certain young adults in the definition of the term "child" for purposes of licensure requirements for entities providing residential services for children; amending ss. 409.165 and 420.0004, F.S.; conforming crossreferences; providing an effective date.

25

26

1

2

3

4

5

6

7

8

9

10

1112

13

14

15

16

17

18 19

20

21

2.2

23

24

Be It Enacted by the Legislature of the State of Florida:

Page 1 of 22

Section 1. Section 39.6251, Florida Statutes, is amended to read:

39.6251 Continuing care for young adults.-

- (1) (a) The Legislature recognizes that most children and young adults are resilient and, with adequate support, can expect to be successful as independent adults. Not unlike many young adults, some young adults who have lived in foster care need additional support and resources for a period of time after reaching 18 years of age.
- (b) The Legislature finds that while it is important to provide young adults who have lived in foster care with education and independent living skills, there is also a need to focus more broadly on creating and preserving family relationships so that young adults have a permanent connection with at least one committed adult who provides a safe and stable parenting relationship.
- (c) It is the intent of the Legislature that young adults who choose to participate in the Road-to-Independence Program receive the skills, education, and support necessary to become self-sufficient and leave foster care with a lifelong connection to a supportive adult through continuing in foster care until they are prepared to succeed in the Road-to-Independence Program by receiving postsecondary education services and support.
- $\underline{(2)}$  (1) As used in this section, the term "child" means an individual who has not attained 21 years of age, and the term

Page 2 of 22

"young adult" means an individual who has attained 18 years of age but who has not attained 21 years of age.

- (3)(2) The primary goal for a child in care is permanency. A child who is living in licensed care on his or her 18th birthday and who has not achieved permanency under s. 39.621 is eligible to remain in licensed care under the jurisdiction of the court and in the care of the department. A child is eligible to remain in licensed care if he or she is residing in a supervised living arrangement that is approved by the department or a community-based care lead agency, using a reasonable and prudent parent standard, and is:
- (a) Completing secondary education or a program leading to an equivalent credential;
- (b) Enrolled in an institution that provides postsecondary or vocational education;
- (c) Participating in a program or activity designed to promote or eliminate barriers to employment;
- (d) <u>Verifiably</u> employed for at least 80 hours per month; or
- (e) Unable to participate in programs or activities listed in paragraphs (a)-(d) full time due to a physical, intellectual, emotional, or psychiatric condition that limits participation. Any such barrier to participation must be supported by documentation in the child's case file or school or medical records of a physical, intellectual, or psychiatric condition that impairs the child's ability to perform one or more life

Page 3 of 22

79 activities.

80

81

82

83

84

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

102

103

104

 $\underline{(4)}$  (3) The permanency goal for a young adult who chooses to remain in care is transition from licensed care to independent living.

(5)<del>(4)</del>(a) The young adult must reside in a supervised living environment that is approved by the department or a community-based care lead agency. The young adult shall live independently, but in an arrangement environment in which he or she is provided supervision, case management, and supportive services by the department or lead agency. Such an arrangement environment must offer developmentally appropriate freedom and responsibility to prepare the young adult for adulthood. For the purposes of this subsection, a supervised living arrangement may include a licensed foster home, licensed group home, college dormitory, shared housing, apartment, or another housing arrangement if the arrangement is approved by the communitybased care lead agency and is acceptable to the young adult, with first choice being a licensed foster home. A young adult may continue to reside with the same licensed foster family or group care provider with whom he or she was residing at the time he or she reached the age of 18 years.

- (b) Before approving the residential setting in which the young adult will live, the department or community-based care lead agency must ensure that:
- 1. The young adult will be provided with a level of supervision consistent with his or her individual education,

Page 4 of 22

health care needs, permanency plan, and independent living goals as assessed by the department or lead agency with input from the young adult. Twenty-four hour onsite supervision is not required; however, 24-hour crisis intervention and support must be available.

- 2. The young adult will live in an independent living arrangement environment that offers, at a minimum, life skills instruction, counseling, educational support, employment preparation and placement, and development of support networks. The determination of the type and duration of services shall be based on the young adult's assessed needs, interests, and input and must be consistent with the goals set in the young adult's case plan.
- (6)(5) Eligibility for a young adult to remain in extended foster care ends on the earliest of the dates that the young adult:
- (a) Reaches 21 years of age or, in the case of a young adult with a disability, reaches 22 years of age;
- (b) Leaves care to live in a permanent home consistent with his or her permanency plan;
- (c) Fails to participate in a qualifying activity under subsection (3);
- (d) Refuses to comply with the reasonable and prudent parent standards of the supervised living arrangement; or
- (e) (c) Knowingly and voluntarily withdraws his or her consent to participate in extended care. Withdrawal of consent

Page 5 of 22

to participate in extended care shall be verified by the court pursuant to s.  $39.701_{7}$  unless the young adult refuses to participate in any further court proceeding.

- (7)(6) A young adult who is between the ages of 18 and 21 and who has left care may return to care by applying to the community-based care lead agency for readmission. The community-based care lead agency shall readmit the young adult if he or she continues to meet the eligibility requirements in this section.
- (a) The department shall develop a standard procedure and application packet for readmission to care to be used by all community-based care lead agencies.
- (b) Within 30 days after the young adult has been readmitted to care, the community-based care lead agency shall assign a case manager to update the case plan and the transition plan and to arrange for the required services. Such activities shall be undertaken in consultation with the young adult. The department shall petition the court to reinstate jurisdiction over the young adult. Notwithstanding s. 39.013(2), the court shall resume jurisdiction over the young adult if the department establishes that he or she continues to meet the eligibility requirements in this section.
- (8) (7) During each period of time that a young adult is in care, the community-based lead agency shall provide regular case management reviews that must include at least monthly contact with the case manager. If a young adult lives outside the

Page 6 of 22

service area of his or her community-based care lead agency, monthly contact may occur by telephone.

- (9)(8) During the time that a young adult is in care, the court shall maintain jurisdiction to ensure that the department and the lead agencies are providing services and coordinate with, and maintain oversight of, other agencies involved in implementing the young adult's case plan, individual education plan, and transition plan. The court shall review the status of the young adult, including the young adult's participation in the transition plan, progress in a qualifying activity, or compliance with his or her supervised living arrangement, at least every 6 months and hold a permanency review hearing at least annually. The court may appoint a guardian ad litem or continue the appointment of a guardian ad litem with the young adult's consent. The young adult or any other party to the dependency case may request an additional hearing or review.
- (10) The services provided under this section are portable across county lines and between lead agencies.
- (a) The service needs that are identified in the original or updated transition plan pursuant to s. 39.6035 shall be provided by the lead agency where the young adult is currently residing but shall be funded by the lead agency that initiated the transition plan.
- (b) The lead agency with primary case management responsibilities shall provide maintenance payments, case planning, including a written description of all services that

Page 7 of 22

will assist a child in preparing for the transition from care to independence, and regular case reviews that conform with all federal scheduling and content requirements for all children in foster care who are placed or visiting out of state.

(11) (9) The department shall establish a procedure by which a young adult may appeal a determination of eligibility to remain in care that was made by a community-based care lead agency. The procedure must be readily accessible to young adults, must provide for timely decisions, and must provide for an appeal to the department. The decision of the department constitutes final agency action and is reviewable by the court as provided in s. 120.68.

Section 2. Paragraph (a) of subsection (5) of section 393.065, Florida Statutes, is amended to read:

393.065 Application and eligibility determination.

- (5) Except as otherwise directed by law, beginning July 1, 2010, the agency shall assign and provide priority to clients waiting for waiver services in the following order:
- (a) Category 1, which includes clients deemed to be in crisis as described in rule and young adults who are in foster care when they attain 18 years of age under chapter 39.

Within categories 3, 4, 5, 6, and 7, the agency shall maintain a wait list of clients placed in the order of the date that the client is determined eligible for waiver services.

Section 3. Section 409.1451, Florida Statutes, as amended

Page 8 of 22

by chapters 2014-39 and 2014-184, Laws of Florida, is amended to read:

- 409.1451 The Road-to-Independence Program. -
- 212 (1) LEGISLATIVE FINDINGS AND INTENT.—

- (a) The Legislature recognizes that most children and young adults are resilient and, with adequate support, can expect to be successful as independent adults. Not unlike many young adults, some young adults who have lived in foster care need additional support and resources for a period of time after reaching 18 years of age.
- (b) The Legislature finds that while it is important to provide young adults who have lived in foster care with education and independent living skills, there is also a need to focus more broadly on creating and preserving family relationships so that young adults have a permanent connection with at least one committed adult who provides a safe and stable parenting relationship.
- (c) It is the intent of the Legislature that young adults who choose to participate in the program receive the skills, education, and support necessary to become self-sufficient and leave foster care with a lifelong connection to a supportive adult through the Road-to-Independence Program, either through postsecondary education services and support, as provided in subsection (2), or aftercare services.
  - (1) (2) POSTSECONDARY EDUCATION SERVICES AND SUPPORT.
  - (a) A young adult is eligible for services and support

Page 9 of 22

235 under this subsection if he or she:

- 1. Was living in licensed care on his or her 18th birthday or is currently living in licensed care; or was at least 16 years of age and was adopted from foster care or placed with a court-approved dependency guardian after spending at least 6 months in licensed care within the 12 months immediately preceding such placement or adoption;
- 2. Spent at least 6 months in licensed care before reaching his or her 18th birthday;
- 3. Earned a standard high school diploma pursuant to s. 1002.3105(5), s. 1003.4281, or s. 1003.4282, or its equivalent pursuant to s. 1003.435;
- 4. <u>Is attending</u>, <u>Has been admitted for enrollment</u> as a full-time student or its equivalent, <u>in</u> an eligible postsecondary educational institution as provided in s. 1009.533. For purposes of this section, the term "full-time" means 9 credit hours or <u>its academic the vocational school</u> equivalent. A student may enroll part-time if he or she has a recognized disability or is faced with another challenge or circumstance that would prevent full-time attendance. A student needing to enroll part-time for any reason other than having a recognized disability must get approval from his or her academic advisor;
- 5. Has reached 18 years of age but is not yet 23 years of age;
  - 6. Has applied, with assistance from the young adult's

Page 10 of 22

caregiver and the community-based lead agency, for any other grants and scholarships for which he or she may qualify;

- 7. Submitted a Free Application for Federal Student Aid which is complete and error free; and
- 8. Signed an agreement to allow the department and the community-based care lead agency access to school records.
- (b) The amount of the financial assistance shall be as follows:
- 1. For a young adult who does not remain in foster care and is attending a postsecondary school as provided in s. 1009.533, the amount is \$1,256 monthly.
- 2. For a young adult who remains in foster care, is attending a postsecondary school, as provided in s. 1009.533, and continues to reside in a licensed foster home, the amount is the established room and board rate for foster parents. This takes the place of the payment provided for in s. 409.145(4).
- 3. For a young adult who remains in foster care, but temporarily resides away from a licensed foster home for purposes of attending a postsecondary school as provided in s. 1009.533, the amount is \$1,256 monthly. This takes the place of the payment provided for in s. 409.145(4).
- 4. For a young adult who remains in foster care, is attending a postsecondary school as provided in s. 1009.533, and continues to reside in a licensed group home, the amount is negotiated between the community-based care lead agency and the licensed group home provider.

Page 11 of 22

5. For a young adult who remains in foster care, but temporarily resides away from a licensed group home for purposes of attending a postsecondary school as provided in s. 1009.533, the amount is \$1,256 monthly. This takes the place of a negotiated room and board rate.

- 6. The amount of the award may be disregarded for purposes of determining the eligibility for, or the amount of, any other federal or federally supported assistance.
- 7. A young adult is eligible to receive financial assistance during the months when attending enrolled in a postsecondary educational institution. However, a young adult who has successfully completed a semester and is enrolled for the next semester is eligible to receive financial assistance during semester breaks, including the summer months.
  - (c) Payment of financial assistance for a young adult who:
- 1. Has chosen not to remain in foster care and is attending a postsecondary school as provided in s. 1009.533, shall be made to the community-based care lead agency in order to secure housing and utilities, with the balance being paid directly to the young adult until such time the lead agency and the young adult determine that the young adult can successfully manage the full amount of the assistance.
- 2. Has remained in foster care under s. 39.6251 and who is attending postsecondary school as provided in s. 1009.533, shall be made directly to the foster parent or group home provider.
  - 3. Community-based care lead agencies or other contracted

Page 12 of 22

providers are prohibited from charging a fee associated with administering the Road-to-Independence payments.

- (d)1. The department must advertise the availability of the stipend and must provide notification of the criteria and application procedures for the stipend to children and young adults leaving, or who were formerly in, foster care; caregivers; case managers; guidance and family services counselors; principals or other relevant school administrators; and guardians ad litem.
- 2. If the award recipient transfers from one eligible institution to another and continues to meet eligibility requirements, the award shall be transferred with the recipient.
- 3. The department, or an agency under contract with the department, shall evaluate each Road-to-Independence award for renewal eligibility on an annual basis. In order to be eligible for a renewal award for the subsequent year, the young adult must:
- a. Be enrolled for or have completed the number of hours, or the equivalent, to be considered a full-time student under subparagraph (a) 4., unless the young adult qualifies for an exception under subparagraph (a) 4.
- b. Maintain standards of academic progress as defined by the education institution, except that if the young adult's progress is insufficient to renew the award at any time during the eligibility period, the young adult may continue to be enrolled for additional terms while attempting to restore

Page 13 of 22

eligibility as long as progress towards the required level is maintained.

- 4. Funds may be terminated during the interim between an award and the evaluation for a renewal award if the department, or an agency under contract with the department, determines that the award recipient is no longer enrolled in an educational institution as described in subparagraph (a) 4. or is no longer a resident of this state.
- 5. The department, or an agency under contract with the department, shall notify a recipient who is terminated and inform the recipient of his or her right to appeal.
- 6. An award recipient who does not qualify for a renewal award or who chooses not to renew the award may apply for reinstatement. An application for reinstatement must be made before the young adult reaches 23 years of age. In order to be eligible for reinstatement, the young adult must meet the eligibility criteria and the criteria for award renewal for the program.
  - (2) <del>(3)</del> AFTERCARE SERVICES.—
- (a) Aftercare services are available to a young adult who has reached 18 years of age but is not yet 23 years of age while in licensed out-of-home care and is:
  - 1. Not in foster care.

- 2. Temporarily not receiving financial assistance under subsection (1) (2) to pursue postsecondary education.
  - (b) Aftercare services may be used as temporary support

Page 14 of 22

for young adults. In addition, aftercare services may be used to assist a young adult who has applied to return to foster care under s. 39.6251 and has yet to be accepted. Aftercare services may also be used to assist a young adult who has been enrolled in a postsecondary educational institution and is awaiting the start or resumption of classes.

(c) (b) Aftercare services include, but are not limited to, the following:

- 1. Mentoring and tutoring.
- 2. Mental health services and substance abuse counseling.
- 3. Life skills classes, including credit management and preventive health activities.
  - 4. Parenting classes.

365

366

367

368

369

370

371

372

373

374

375

376

377

378

379

380

381

382

383

384

385

386

387

388

389

390

- 5. Job and career skills training.
- 6. Counselor consultations.
- 7. Temporary financial assistance for necessities, including, but not limited to, education supplies, transportation expenses, security deposits for rent and utilities, furnishings, household goods, and other basic living expenses.
  - 8. Financial literacy skills training.
  - 9. Case management services.

The specific services to be provided under this paragraph shall be determined by an assessment of the young adult and may be provided by the community-based care provider or through

Page 15 of 22

391 referrals in the community.

- (d) (e) Temporary assistance provided to prevent homelessness shall be provided as expeditiously as possible and within the limitations defined by the department.
  - (3) (4) APPEALS PROCESS.
- (a) The department shall have a procedure by which a young adult may appeal the department's refusal to provide Road-to-Independence Program services or support, or the termination of such services or support if funds for such services or support are available.
- (b) The appeal procedure must be readily accessible to young adults, must provide for timely decisions, and must provide for an appeal to the department. The decision of the department constitutes final agency action and is reviewable by the court as provided in s. 120.68.
- $\underline{(4)}$  FORTABILITY.—The services provided under this section are portable across county lines and between lead agencies.
- (a) The service needs that are identified when a young adult applies for postsecondary education services and support or extended foster care in the original or updated transition plan, pursuant to s. 39.6035, shall be provided by the lead agency where the young adult is currently residing but shall be funded by the lead agency that approved the application who initiated the transition plan.
  - (b) The lead agency with primary case management

Page 16 of 22

responsibilities shall provide maintenance payments  $\underline{and_7}$  case planning, including a written description of all services that will assist a child  $\underline{16}$  years of age or older in preparing for the transition from care to independence, as well as regular case reviews that conform with all federal scheduling and content requirements, for all children in foster care who are placed or visiting out-of-state.

- (5)(6) ACCOUNTABILITY.—The department shall develop outcome measures for the program and other performance measures in order to maintain oversight of the program. No later than January 31 of each year, the department shall prepare a report on the outcome measures and the department's oversight activities and submit the report to the President of the Senate, the Speaker of the House of Representatives, and the committees with jurisdiction over issues relating to children and families in the Senate and the House of Representatives. The report must include:
- (a) An analysis of performance on the outcome measures developed under this section reported for each community-based care lead agency and compared with the performance of the department on the same measures.
- (b) A description of the department's oversight of the program, including, by lead agency, any programmatic or fiscal deficiencies found, corrective actions required, and current status of compliance.
  - (c) Any rules adopted or proposed under this section since

Page 17 of 22

the last report. For the purposes of the first report, any rules adopted or proposed under this section must be included.

- (6)(7) INDEPENDENT LIVING SERVICES ADVISORY COUNCIL.—The secretary shall establish the Independent Living Services Advisory Council for the purpose of reviewing and making recommendations concerning the implementation and operation of the provisions of s. 39.6251 and the Road-to-Independence Program. The advisory council shall function as specified in this subsection until the Legislature determines that the advisory council can no longer provide a valuable contribution to the department's efforts to achieve the goals of the services designed to enable a young adult to live independently.
- (a) The advisory council shall assess the implementation and operation of the Road-to-Independence Program and advise the department on actions that would improve the ability of these Road-to-Independence Program services to meet the established goals. The advisory council shall keep the department informed of problems being experienced with the services, barriers to the effective and efficient integration of services and support across systems, and successes that the system of services has achieved. The department shall consider, but is not required to implement, the recommendations of the advisory council.
- (b) The advisory council shall report to the secretary on the status of the implementation of the Road-to-Independence Program, efforts to publicize the availability of the Road-to-Independence Program, the success of the services, problems

Page 18 of 22

identified, recommendations for department or legislative action, and the department's implementation of the recommendations contained in the Independent Living Services Integration Workgroup Report submitted to the appropriate substantive committees of the Legislature by December 31, 2013. The department shall submit a report by December 31 of each year to the Governor, the President of the Senate, and the Speaker of the House of Representatives which includes a summary of the factors reported on by the council and identifies the recommendations of the advisory council and either describes the department's actions to implement the recommendations or provides the department's rationale for not implementing the recommendations.

(c) Members of the advisory council shall be appointed by the secretary of the department. The membership of the advisory council must include, at a minimum, representatives from the headquarters and regional offices of the Department of Children and Families, community-based care lead agencies, the Department of Juvenile Justice, the Department of Economic Opportunity, the Department of Education, the Agency for Health Care Administration, the State Youth Advisory Board, Workforce Florida, Inc., the Statewide Guardian Ad Litem Office, foster parents, recipients of services and funding through the Road-to-Independence Program, and advocates for children in care. The secretary shall determine the length of the term to be served by each member appointed to the advisory council, which may not

495 exceed 4 years.

- (d) The department shall provide administrative support to the Independent Living Services Advisory Council to accomplish its assigned tasks. The advisory council shall be afforded access to all appropriate data from the department, each community-based care lead agency, and other relevant agencies in order to accomplish the tasks set forth in this section. The data collected may not include any information that would identify a specific child or young adult.
- (e) The advisory council report required under paragraph (b) must include an analysis of the system of independent living transition services for young adults who reach 18 years of age while in foster care before completing high school or its equivalent and recommendations for department or legislative action. The council shall assess and report on the most effective method of assisting these young adults to complete high school or its equivalent by examining the practices of other states.
- (7) (8) PERSONAL PROPERTY.—Property acquired on behalf of a young adult in this program shall become the personal property of the young adult and is not subject to the requirements of chapter 273 relating to state-owned tangible personal property. Such property continues to be subject to applicable federal laws.
- (8) (9) MEDICAL ASSISTANCE FOR YOUNG ADULTS FORMERLY IN CARE.—The department or community-based care lead agency shall

Page 20 of 22

document that eligible young adults are enrolled in Medicaid under s. 409.903(4).

- $\underline{\text{(9)}}$  (10) RULEMAKING.—The department shall adopt rules to administer this section.
- Section 4. Paragraph (g) of subsection (4) of section 409.165, Florida Statutes, is amended to read:
  - 409.165 Alternate care for children.-

- (4) With the written consent of parents, custodians, or guardians, or in accordance with those provisions in chapter 39 that relate to dependent children, the department, under rules properly adopted, may place a child:
- (g) In a subsidized independent living situation, subject to the provisions of s. 409.1451(4)(c),

under such conditions as are determined to be for the best interests or the welfare of the child. Any child placed in an institution or in a family home by the department or its agency may be removed by the department or its agency, and such other disposition may be made as is for the best interest of the child, including transfer of the child to another institution, another home, or the home of the child. Expenditure of funds appropriated for out-of-home care can be used to meet the needs of a child in the child's own home or the home of a relative if the child can be safely served in the child's own home or that of a relative if placement can be avoided by the expenditure of such funds, and if the expenditure of such funds in this manner

Page 21 of 22

547 is equal to or less than the cost of out-of-home placement.

Section 5. Paragraph (c) of subsection (2) of section 409.175, Florida Statutes, is amended to read:

- 409.175 Licensure of family foster homes, residential child-caring agencies, and child-placing agencies; public records exemption.—
  - (2) As used in this section, the term:
  - (c) "Child" means:

548

549

550

551

552

553

554

555

556

557

558

559

560

561

562

563

564

565

566

567

568

569

570

571

- 1. An any unmarried person under the age of 18 years; or
- 2. A young adult who has chosen to continue in foster care pursuant to s. 39.6251.
- Section 6. Subsection (13) of section 420.0004, Florida Statutes, is amended to read:
- 420.0004 Definitions.—As used in this part, unless the context otherwise indicates:
- requiring independent living services in order to maintain housing or develop independent living skills and who has a disabling condition; a young adult formerly in foster care who is eligible for services under s. 409.1451(1) 409.1451(5); a survivor of domestic violence as defined in s. 741.28; or a person receiving benefits under the Social Security Disability Insurance (SSDI) program or the Supplemental Security Income (SSI) program or from veterans' disability benefits.
  - Section 7. This act shall take effect July 1, 2015.

Page 22 of 22