By Senator Stargel

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A bill to be entitled An act relating to student extracurricular activities; amending s. 1006.15, F.S.; revising the principles that guide policies governing student eligibility for extracurricular activities; changing the term "extracurricular" to "extracurricular activity"; defining terms; providing that certain public or private school students are presumed to be eligible to participate in extracurricular activities; defining the term "public school student"; revising the requirements for students from certain schools to be eligible for extracurricular activities; revising standards for participation; amending s. 1006.16, F.S.; requiring a district school board's insurance for participants in extracurricular activities to cover certain students at the same rate as other district school students; amending s. 1006.19, F.S.; requiring certain nonprofit associations to provide the Auditor General with a copy of their annual financial and compliance audit within a specified timeframe; requiring the Auditor General to conduct an operational audit of such nonprofit associations; requiring such nonprofit associations to submit an annual report to the Commissioner of Education and the Legislature; specifying the requirements of the report; amending s. 1006.20, F.S.; deleting the designation of the Florida High School Athletic Association as the governing nonprofit organization of athletics in Florida public schools and instead

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requiring the commissioner to designate, by a certain date, a nonprofit association to be the governing body; limiting the dues, fees, or receipts collected by the nonprofit association; requiring the association to set certain eligibility requirements; specifying when a student may be declared ineligible due to a recruiting violation; providing for thirdparty arbitration of student eligibility disputes; revising the governance structure of the nonprofit association; revising the membership of the board of directors; limiting the nonprofit association executive director's salary and entitlement to per diem and travel expenses; requiring an appeal of a committee's ineligibility decision to be made within a certain timeframe; conforming provisions to changes made by the act; amending s. 1002.33, F.S.; conforming a cross-reference; providing a directive to the Division of Law Revision and Information; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 1006.15, Florida Statutes, is amended to read:

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1006.15 Student standards for <u>eligibility to participate</u> participation in interscholastic and intrascholastic extracurricular student activities; regulation.—

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(1) SHORT TITLE.—This section may be cited as the "Craig Dickinson Act."

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(2) <u>GUIDING PRINCIPLES.—District school board and nonprofit</u> <u>association policies governing student eligibility for</u> <u>extracurricular activities shall be guided by the following</u> principles:

- (a) Interscholastic Extracurricular student activities are an important complement to the academic curriculum and provide students with incentives to succeed academically.
- (b) Participation in a comprehensive extracurricular and academic program contributes to student development of the social and intellectual skills necessary to become a well-rounded adult.
- (c) Extracurricular activities promote teamwork and collaboration, expose students to people from diverse backgrounds, and enhance parental engagement in the school.
- (d) Policies governing student eligibility for extracurricular activities should not impede parental school choice.
- (e) A student's attendance zone or choice of educational program should not be a barrier for the student to participate in extracurricular activities that are not offered by the student's school or program.
 - (3) DEFINITIONS.—As used in this part section, the term:
- (a) "Extracurricular <u>activity</u>" means any school-authorized or education-related activity occurring during or outside the regular instructional school day.
- (b) "Home education cooperative" means a parent-directed group of individual home education students which provides opportunities for interscholastic athletic competition to those students and may include students in grades 6 through 12.

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(c) "Impermissible benefits" means the preferential treatment, benefit, or service that is based on a student athlete's athletic reputation, skill, or payback potential as a future professional athlete provided to a student athlete or his or her family or relative. The term includes, but is not limited to:

- 1. Cash and cost-free goods or services.
- 2. Special discounts, payment arrangements, or credit options for products or services if the same are not available to all students.
- 3. Payment for work not performed or payment at unreasonable levels.
- 4. The purchase of items or services from the student athlete or his or her family or relatives at inflated prices.

The term does not include transportation arrangements.

- (d) "Nonprofit association" means the association designated by the Commissioner of Education pursuant to s. 1006.20 which operates for the purpose of supervising, controlling, organizing, sanctioning, or scheduling the interscholastic activities of a public school.
- (e) "Public school student" means, unless the context indicates otherwise, a student who is attending a traditional public school, a charter school, a magnet school, an alternative school, any other public school of choice, or a public virtual school.
- (f) "Recruiting" means an effort by an employee, adult representative, or athletic department staff member to pressure, urge, or entice a student to attend the employee's,

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117 representative's, or staff member's school to participate in interscholastic athletics by use of impermissible benefits.

- (g) "Unaffiliated private school" means a private school that is not a member of the nonprofit association.
- (4) (3) ELIGIBILITY.—A public school student or private school student who attends a school identified in this section is presumed to be eligible to participate in extracurricular activities if the student meets all eligibility requirements in this section and in s. 1006.20. For the purposes of this section, the term "public school student" also includes a student of the Florida Virtual School, a full-time virtual instruction program pursuant to s. 1002.45, a virtual charter school, and any other charter school.
- (a) Maintaining eligibility.—A student remains eligible to participate in extracurricular activities if the student To be eligible to participate in interscholastic extracurricular student activities, a student must:
- 1. Maintains Maintain a grade point average of 2.0 or above on a 4.0 scale, or its equivalent, in the previous semester or a cumulative grade point average of 2.0 or above on a 4.0 scale, or its equivalent, in the courses required by s. 1002.3105(5) or s. 1003.4282.
- 2. Executes Execute and fulfills fulfill the requirements of an academic performance contract between the student, the district school board, the appropriate governing association, and the student's parents, if the student's cumulative grade point average falls below 2.0, or its equivalent, on a 4.0 scale in the courses required by s. 1002.3105(5) or s. 1003.4282. At a minimum, the contract must require that the student attend

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summer school, or its graded equivalent, between grades 9 and 10 or grades 10 and 11, as necessary.

- 3. <u>Has</u> Have a cumulative grade point average of 2.0 or above on a 4.0 scale, or its equivalent, in the courses required by s. 1002.3105(5) or s. 1003.4282 during his or her junior or senior year.
- 4. Maintains Maintain satisfactory conduct as prescribed by the district school board's or private school's code, including adherence to appropriate dress and other codes of student conduct policies described in s. 1006.07(2). If a student is convicted of, or is found to have committed, a felony or a delinquent act that would have been a felony if committed by an adult, regardless of whether adjudication is withheld, the student's participation in interscholastic extracurricular activities is contingent upon established and published district school board or private school policy.
- (b) <u>Exemption.—</u>Any student who is exempt from attending a full school day based on rules adopted by the district school board for double session schools or programs, experimental schools, or schools operating under emergency conditions must maintain the grade point average required by this section and pass each class for which he or she is enrolled.
- (c) Ineligibility.—A student may be declared ineligible to participate in extracurricular activities only if:
 - 1. The student failed to comply with paragraph (a);
- 2. The student or parent falsified an enrollment or eligibility document; or
 - 3. The student or parent accepted an impermissible benefit.
 - (d) Transfer students.—

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1. A student who transfers from a home education program to a public or private school before or during the first grading period of the school year is academically eligible to participate in extracurricular activities during the first grading period if the student has a successful evaluation from the previous school year, pursuant to subparagraph (e)1.

- 2. A public school student or private school student who transfers into a home education program after being declared ineligible for participation in extracurricular activities is ineligible to participate in such activities as a home education student until the student has successfully completed one grading period in the home education program pursuant to s. 1002.41.
- 3. A public school student who transfers to a private school or another public school or a private school student who transfers to a public school or another private school after being declared ineligible to participate in extracurricular activities is ineligible to participate in such activities until the student has successfully completed one grading period at the new school and meets the requirements of paragraph (a).
- (e) (e) Public, unaffiliated private school, and home education students.—A public school student, a student attending an unaffiliated private school, or a An individual home education student is eligible to participate in any extracurricular activity that is not offered by the student's school or educational program. The student may participate in the extracurricular activity at a the public school in the school district in which the student resides to which the student would be assigned according to district school board attendance area policies or at a public school in another school

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district which the student could choose to attend pursuant to an district or interdistrict controlled open enrollment policy provisions, or the student may develop an agreement to participate in the extracurricular activity at a private school, if in the interscholastic extracurricular activities of that school, provided the following conditions are met:

- 1. A The home education student must meet the requirements of the home education program pursuant to s. 1002.41. The evaluation processes or requirements that are placed on home education student participants may not go beyond those that apply under s. 1002.41 to home education students generally.
- 2. During the period of participation at a school, the home education student must demonstrate educational progress as required in paragraph (b) in all subjects taken in the home education program by a method of evaluation agreed upon by the parent and the school principal which may include: review of the student's work by a certified teacher chosen by the parent; grades earned through correspondence; grades earned in courses taken at a Florida College System institution, university, or trade school; standardized test scores above the 35th percentile; or any other method designated in s. 1002.41.
- 3. The home education student must meet the same residency requirements as other students in the school at which he or she participates.
- 2.4. A The home education student who participates in an extracurricular activity under this paragraph must meet the same standards of acceptance, behavior, and performance as required of other students in extracurricular activities.
 - 3.5. A The student who participates in an extracurricular

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activity under this paragraph must register with the school his or her intent to participate in interscholastic extracurricular activities as a representative of the school before the beginning date of the nonathletic activity or the beginning date of the season for the athletic activity in which he or she wishes to participate. A home education student must be able to participate in curricular activities if that is a requirement for an extracurricular activity.

- 4. The parent of a student who participates in an extracurricular activity under this paragraph is responsible for transporting the student to and from the school at which the student participates. The school that the student attends, the school at which the student participates in the extracurricular activity, the district school board, and the nonprofit association are exempt from civil liability arising from an injury that occurs to the student during such transportation.
- 6. A student who transfers from a home education program to a public school before or during the first grading period of the school year is academically eligible to participate in interscholastic extracurricular activities during the first grading period provided the student has a successful evaluation from the previous school year, pursuant to subparagraph 2.
- 7. Any public school or private school student who has been unable to maintain academic eligibility for participation in interscholastic extracurricular activities is ineligible to participate in such activities as a home education student until the student has successfully completed one grading period in home education pursuant to subparagraph 2. to become eligible to participate as a home education student.

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(f) (d) Charter school students.—An individual charter school student pursuant to s. 1002.33 is eligible to participate at the public school to which the student would be assigned according to district school board attendance area policies or which the student could choose to attend, pursuant to district or interdistrict controlled open enrollment open-enrollment provisions, or to participate at a conversion charter school if the student resides within the conversion charter school's attendance zone as provided in s. 1002.33(10)(c), in any interscholastic extracurricular activity of that public school or conversion charter school, unless such activity is provided by the student's charter school, if the following conditions are met:

- 1. The charter school student must meet the requirements of the charter school education program as determined by the charter school governing board.
- 2. During the period of participation at a school, the charter school student must demonstrate educational progress as required in paragraph (b).
- 3. The charter school student must meet the same residency requirements as other students in the school at which he or she participates.
- 4. The charter school student must meet the same standards of acceptance, behavior, and performance \underline{as} that are required of other students in extracurricular activities.
- 5. The charter school student must register with the school his or her intent to participate in interscholastic extracurricular activities as a representative of the school before the beginning date of the season for the activity in

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which he or she wishes to participate. A charter school student must be able to participate in curricular activities if that is a requirement for an extracurricular activity.

- 6. A student who transfers from a charter school program to a traditional public school before or during the first grading period of the school year is academically eligible to participate in interscholastic extracurricular activities during the first grading period if the student has a successful evaluation from the previous school year, pursuant to subparagraph 2.
- 7. Any public school or private school student who has been unable to maintain academic eligibility for participation in interscholastic extracurricular activities is ineligible to participate in such activities as a charter school student until the student has successfully completed one grading period in a charter school pursuant to subparagraph 2. to become eligible to participate as a charter school student.
- (g) (e) Florida Virtual School students.—A student of the Florida Virtual School full-time program is eligible to may participate in any interscholastic extracurricular activity at the public school to which the student would be assigned according to district school board attendance area policies or which the student could choose to attend, pursuant to district or interdistrict controlled open enrollment policies, if the following conditions are met student:
- 1. During the period of participation in the interscholastic extracurricular activity, the Florida Virtual School student must meet meets the requirements in paragraph (a).

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2. The Florida Virtual School student must meet Meets any additional requirements as determined by the board of trustees of the Florida Virtual School.

- 3. The Florida Virtual School student must meet Meets the same residency requirements as other students in the school at which he or she participates.
- 4. The Florida Virtual School student must meet Meets the same standards of acceptance, behavior, and performance <u>as</u> that are required of other students in extracurricular activities.
- 5. The Florida Virtual School student must register with the school Registers his or her intent to participate in interscholastic extracurricular activities with the school before the beginning date of the season for the activity in which he or she wishes to participate. A Florida Virtual School student must be able to participate in curricular activities if that is a requirement for an extracurricular activity.
- (f) A student who transfers from the Florida Virtual School full-time program to a traditional public school before or during the first grading period of the school year is academically eligible to participate in interscholastic extracurricular activities during the first grading period if the student has a successful evaluation from the previous school year pursuant to paragraph (a).
- (g) A public school or private school student who has been unable to maintain academic eligibility for participation in interscholastic extracurricular activities is ineligible to participate in such activities as a Florida Virtual School student until the student successfully completes one grading period in the Florida Virtual School pursuant to paragraph (a).

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(5) (4) STANDARDS FOR PARTICIPATION.—The student standards for participation in interscholastic extracurricular activities must be applied beginning with the student's first semester of the 9th grade. Each student must meet such other requirements for participation as may be established by the district school board; however, such requirements must apply on an equal basis to all students and a district school board may not make establish requirements for participation in interscholastic extracurricular activities which make participation in such activities less accessible to a student enrolled in a public school of choice, an unaffiliated private school, or a home education program students than to other students. A district school board or private school may not establish more stringent eligibility policies on extracurricular activities for a transfer student than the policies established by the nonprofit association Except as set forth in paragraph (3)(c), evaluation processes or requirements that are placed on home education student participants may not go beyond those that apply under s. 1002.41 to home education students generally.

- (5) Any organization or entity that regulates or governs interscholastic extracurricular activities of public schools:
- (a) Shall permit home education associations to join as member schools.
- (b) Shall not discriminate against any eligible student based on an educational choice of public, private, or home education.
- (6) <u>PROHIBITION.—</u>Public schools are prohibited from membership in any organization or entity <u>that</u> which regulates or governs interscholastic extracurricular activities and

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discriminates against eligible students in public, private, or home education.

- (7) INSURANCE.—Any insurance provided by district school boards for participants in extracurricular activities shall cover the participating home education student. If there is an additional premium for such coverage, the participating home education student shall pay the premium.
 - (8) (a) NONPROFIT ASSOCIATION.-
- (a) The nonprofit association Florida High School Athletic Association (FHSAA), in cooperation with each district school board, shall facilitate a program in which a middle school or high school student who attends a private school shall be eligible to participate in an interscholastic or intrascholastic sport at a public high school, a public middle school, or a 6-12 public school that is zoned for the physical address at which the student resides if:
- 1. The private school in which the student is enrolled $\frac{is}{is}$ not a member of the FHSAA and does not offer $\frac{the}{is}$ an interscholastic or intrascholastic athletic program.
- 2. The private school student meets the guidelines for the conduct of the program established by the <u>nonprofit</u>

 <u>association's FHSAA's</u> board of directors and the district school board. At a minimum, such guidelines shall provide:
- a. A deadline for each sport by which the private school student's parents must register with the public school in writing their intent for their child to participate at that school in the sport.
- b. Requirements for a private school student to participate include, including, but not limited to, meeting the same

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standards of eligibility, acceptance, behavior, educational progress, and performance which apply to other students participating in interscholastic or intrascholastic sports at a public school or FHSAA member private school.

- (b) The parents of a private school student participating in a public school sport under this subsection are responsible for transporting their child to and from the public school at which the student participates. The private school the student attends, the public school at which the student participates in a sport, the district school board, and the nonprofit association FHSAA are exempt from civil liability arising from any injury that occurs to the student during such transportation.
- (c) For each academic year, a private school student may only participate only at the public school in which the student is first registered under sub-subparagraph (a)2.a. or makes himself or herself a candidate for an athletic team by engaging in a practice.
- (d) The athletic director of each participating <u>nonprofit</u> <u>association</u> <u>FHSAA</u> member public school shall maintain the student records necessary for eligibility, compliance, and participation in the program.
- (e) Any non-FHSAA member private school that is not a member of the nonprofit association and that has a student who wishes to participate in this program must make all student records, including, but not limited to, academic, financial, disciplinary, and attendance records, available upon request of the nonprofit association FHSAA.
 - (f) A student must apply to participate in this program

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through the FHSAA program application process.

(g) Only students who are enrolled in non-FHSAA member private schools consisting of 125 students or fewer are eligible to participate in the program in any given academic year.

Section 2. Section 1006.16, Florida Statutes, is amended to read:

1006.16 Insuring school students engaged in extracurricular athletic activities against injury. - Any district school board, school athletic association, or school may formulate, conduct, and purchase a plan or method of insuring, or may self-insure, participants in extracurricular activities school students against injury sustained by reason of such participation students engaging and participating in the extracurricular athletic activities conducted or sponsored by the district school board, association, or school in which such students are enrolled. A district school board, school athletic association, or school may add a surcharge to the fee charged for admission to athletic events as a means of producing revenue to purchase such insurance or to provide self-insurance. Any district school board may pay for all or part of such plan or method of insurance or self-insurance from available district school board funds. Insurance provided by a district school board for participants in extracurricular activities must cover a home education student or unaffiliated private school student who participates in extracurricular activities at the district public school pursuant to s. 1006.15 under the same terms and conditions that apply to a student enrolled in a district public school.

Section 3. Section 1006.19, Florida Statutes, is amended to

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465 read:

1006.19 Audit of records of nonprofit corporations and associations handling interscholastic activities.—

- (1) Each nonprofit association or corporation that operates for the purpose of supervising and controlling interscholastic activities of public high schools and whose membership is composed of duly certified representatives of public high schools, and whose rules and regulations are established by members thereof, shall have an annual financial and compliance audit of its accounts and records conducted by an independent certified public accountant retained by it and paid from its funds. The accountant shall furnish a copy of the audit report to the Auditor General no more than 30 days after the audit is completed. At least every 3 years, the Auditor General shall conduct an operational audit of the accounts and records of each nonprofit association.
- (2) Any such nonprofit association or corporation shall keep adequate and complete records of all moneys received by it, including the source and amount, and all moneys spent by it, including salaries, fees, expenses, travel allowances, and all other items of expense. All records of any such association organization shall be open for inspection by the Auditor General.
- (3) Any such nonprofit association shall submit a report by October 1 of each year to the Commissioner of Education, the President of the Senate, and the Speaker of the House of Representatives. The report must provide the number of appeals and other cases that involved the nonprofit association and the disposition of those matters. The report must include how many

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cases were filed, with the nonprofit association or with another tribunal; the number of cases that the initial decision of the nonprofit association or its member was affirmed, reversed, or otherwise resolved; and a summary of the nature of the issue in dispute.

Section 4. Section 1006.20, Florida Statutes, is amended to read:

1006.20 Athletics in public K-12 schools.-

- (1) GOVERNING NONPROFIT ASSOCIATION ORGANIZATION. -
- (a) By July 1, 2017 The Florida High School Athletic Association (FHSAA) is designated as the governing nonprofit organization of athletics in Florida public schools. If the FHSAA fails to meet the provisions of this section, the Commissioner of Education shall designate a nonprofit association organization to govern athletics with the approval of the State Board of Education.
- (b) The nonprofit association FHSAA is not a state agency as defined in s. 120.52 and. The FHSAA shall be subject to the provisions of ss. 1006.15-1006.20 s. 1006.19. Any dues, fees, including sanctioning fees, or contest receipts collected by the nonprofit association may not exceed the actual costs to perform the function or duty of the nonprofit association which is the subject or justification for the fees.
- (c) A private school that wishes to engage in high school athletic competition with a public high school may become a member of the nonprofit association FHSAA. Any high school in the state, including charter schools, virtual schools, and home education cooperatives, may become a member of the nonprofit association FHSAA and participate in the activities of the

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nonprofit association. FHSAA. However,

- $\underline{\text{1.}}$ Membership in the $\underline{\text{nonprofit association}}$ FHSAA is not mandatory for any school.
- 2. The nonprofit association FHSAA may not deny or discourage interscholastic competition between its member schools and schools in this state or any other state which are not members of associations but are members of the National Federation of State High School Associations (NFHS) or affiliate members of the NFHS non-FHSAA member Florida schools, including members of another athletic governing organization, and may not take any retributory or discriminatory action against any of its member schools that participate in interscholastic competitions with schools in this state or any other state which are not members of associations but are members of the NFHS or affiliate members of the NFHS competition with non-FHSAA member Florida schools.
- 3. If a school in this state or any other state which is not a member of an association but is a member of the NFHS or an affiliate member of the NFHS chooses to participate in interscholastic competitions with a member school of the nonprofit association, the nonmember school must comply with all safety and medical requirements included in the requirements of the nonprofit association.
- 4. The nonprofit association FHSAA may not unreasonably withhold its approval of an application to become an affiliate member of the National Federation of State High School Associations submitted by any other organization that governs interscholastic athletic competition in this state.
 - (d) The requirements bylaws of the nonprofit association

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FHSAA are the rules by which high school athletic programs in its member schools, and the students who participate in them, are governed, unless otherwise specifically provided by statute.

- (e) For the purposes of this section, the term "high school" includes grades 6 through 12.
- (2) <u>REQUIREMENTS</u> <u>ADOPTION OF BYLAWS, POLICIES, OR</u> <u>CUIDELINES</u>.—The nonprofit association shall:
- (a) Presume the FHSAA shall adopt bylaws that, unless specifically provided by statute, establish eligibility of requirements for all students to who participate in the interscholastic high school athletic competitions of competition in its member schools and specify a limited and enumerated list of violations that may result in the ineligibility of students to participate in any interscholastic athletic competitions of its member schools. The requirements must provide for the following:
- 1. A bylaws governing residence and transfer shall allow the student remains to be eligible in the school in which he or she first enrolls each school year or the school in which the student makes himself or herself a candidate for an athletic team by engaging in a practice prior to enrolling in the school.
- 2. A student The bylaws shall be eligible to participate in interscholastic athletic competitions also allow the student to be eligible in the school to which the student has transferred during the school year if the transfer is made by a deadline established by the nonprofit association FHSAA, which may not be before prior to the date authorized for the beginning of practice for the sport. If the date authorized for the beginning of practice is before the first day of the grading period in

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which the regular season games begin, the transfer deadline may not be before the first day of such grading period. A member school may allow a student who transfers to the school after the transfer deadline to participate if such participation occurs before the start of regular season competition and does not result in the removal of another student from the particular team, sport, or activity These transfers shall be allowed pursuant to the district school board policies in the case of transfer to a public school or pursuant to the private school policies in the case of transfer to a private school. The student shall be eligible in that school so long as he or she remains enrolled in that school. Subsequent eligibility shall be determined and enforced through the nonprofit association's requirements FHSAA's bylaws. Requirements governing eligibility and transfer between member schools shall be applied similarly to public school students and private school students. A student may also be permitted to transfer schools for academic and athletic purposes as long as all other applicable eligibility and transfer requirements are met.

- 3. A student may not be considered ineligible to play in interscholastic athletic competitions based upon a violation of the nonprofit association's recruitment policy or otherwise because the student participated:
- a. On a nonschool team or nonschool team affiliated with the school in which the student ultimately enrolls; or
- b. In nonschool athletic activities sponsored by a member school of the nonprofit association if, after participating, the student registers for, enrolls in, or applies to attend the sponsoring school.

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- 4. As used in this paragraph, the term:
- <u>a. "Nonschool athletic activities" includes, but is not limited to, personal instruction sessions and summer camp</u> athletic programs, which are not affiliated with a school.
- b. "Nonschool teams" includes, but is not limited to, club, travel, grade school, recreational league, and summer camp teams that are not affiliated with a school.
- (b) The FHSAA shall adopt bylaws that specifically Prohibit the recruiting of students for athletic purposes and. The bylaws shall prescribe penalties and an appeals process for athletic recruiting violations. The restrictions applied to any recruiting activity shall be expressly listed and clearly defined in the requirements. If it is determined that a school has recruited a student in violation of FHSAA bylaws, the nonprofit association FHSAA may require the school to participate in a higher classification for the sport in which the recruited student competes for a minimum of one classification cycle, in addition to any other appropriate fine and sanction imposed on the school, its coaches, or adult representatives who commit violate recruiting violations rules. A student may not be declared ineligible only if based on violation of recruiting rules unless the student or parent has committed an act specified in s. 1006.15(4)(c)2. or if the nonprofit association has imposed sanctions against the individuals or member school engaging in recruiting and the student or the parent has committed an act specified in s. 1006.15(4)(c)3. The nonprofit association may not limit the competition of a student athlete prospectively for a rule violation perpetrated by the student's school or coaches or

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adult representatives. The nonprofit association may not unfairly punish a student athlete for an eligibility violation or recruiting violation perpetrated by a teammate, coach, or administrator. A competition may not be forfeited for an inadvertent eligibility violation unless the coach or a school administrator should have known of the violation. Competitions may not be forfeited for other eligibility violations or recruiting violations in excess of the number of competitions that the coaches and adult representative responsible for the violations are prospectively suspended. The mass distribution of untargeted mailings, electronic mailings, or printed guides or booklets by or on behalf of a member school which include detailed information regarding the member school's interscholastic athletic programs may not be considered violations of the nonprofit association's recruiting or sportsmanship policies falsified any enrollment or eligibility document or accepted any benefit or any promise of benefit if such benefit is not generally available to the school's students or family members or is based in any way on athletic interest, potential, or performance.

(c) The FHSAA shall adopt bylaws that Require all students participating in interscholastic athletic competition or who are candidates for an interscholastic athletic team to satisfactorily pass a medical evaluation each year prior to participating in interscholastic athletic competition or engaging in any practice, tryout, workout, or other physical activity associated with the student's candidacy for an interscholastic athletic team. Such medical evaluation may be administered only by a practitioner licensed under chapter 458,

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chapter 459, chapter 460, or s. 464.012, and in good standing with the practitioner's regulatory board. The nonprofit association bylaws shall establish requirements for eliciting a student's medical history and performing the medical evaluation required under this paragraph, which shall include a physical assessment of the student's physical capabilities to participate in interscholastic athletic competition as contained in a uniform preparticipation physical evaluation and history form. The evaluation form shall incorporate the recommendations of the American Heart Association for participation cardiovascular screening and shall provide a place for the signature of the practitioner performing the evaluation with an attestation that each examination procedure listed on the form was performed by the practitioner or by someone under the direct supervision of the practitioner. The form shall also contain a place for the practitioner to indicate if a referral to another practitioner was made in lieu of completion of a certain examination procedure. The form shall provide a place for the practitioner to whom the student was referred to complete the remaining sections and attest to that portion of the examination. The preparticipation physical evaluation form shall advise students to complete a cardiovascular assessment and shall include information concerning alternative cardiovascular evaluation and diagnostic tests. Results of such medical evaluation must be provided to the school. No student shall be eligible to participate in any interscholastic athletic competition or engage in any practice, tryout, workout, or other physical activity associated with the student's candidacy for an interscholastic athletic team until the results of the medical

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evaluation have been received and approved by the school.

- (d) Notwithstanding the provisions of paragraph (c), authorize a student to may participate in an interscholastic athletic competition or be a candidate for an interscholastic athletic team if the parent of the student objects in writing to the student undergoing a medical evaluation because such evaluation is contrary to his or her religious tenets or practices. However, in such case, there shall be no liability on the part of any person or entity in a position to otherwise rely on the results of such medical evaluation for any damages resulting from the student's injury or death arising directly from the student's participation in interscholastic athletics where an undisclosed medical condition that would have been revealed in the medical evaluation is a proximate cause of the injury or death.
- (e) The FHSAA shall adopt bylaws that Regulate persons who conduct investigations on behalf of the nonprofit association FHSAA. An The bylaws shall include provisions that require an investigator must to:
- 1. Undergo level 2 background screening under s. 435.04, establishing that the investigator has not committed any disqualifying offense listed in s. 435.04, unless the investigator can provide proof of compliance with level 2 screening standards submitted within the previous 5 years to meet any professional licensure requirements, provided:
- a. The investigator has not had a break in service from a position that requires level 2 screening for more than 90 days; and
 - b. The investigator submits, under penalty of perjury, an

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affidavit verifying that the investigator has not committed any disqualifying offense listed in s. 435.04 and is in full compliance with this paragraph.

- 2. Be appointed as an investigator by the $\underline{\text{nonprofit}}$ association $\underline{\text{executive director}}$.
- 3. Carry a photo identification card that shows the nonprofit association FHSAA name, logo, and the investigator's official title.
 - 4. Adhere to the following guidelines:
- a. Investigate only those alleged violations assigned by the $\frac{\text{nonprofit association}}{\text{directors}}$.
- b. Conduct interviews on Monday through Friday between the hours of 9 a.m. and 7 p.m. only, unless previously agreed to by the interviewee.
- c. Allow the parent of any student being interviewed to be present during the interview.
- d. Search residences or other private areas only with the permission of the <u>nonprofit association</u> executive director and the written consent of the student's parent and only with a parent or a representative of the parent present.
- (f) The FHSAA shall adopt bylaws that Establish sanctions for coaches, administrators, officials, faculty, athletic staff, or any other individuals engaged in representing, supporting, or promoting the athletic interests of a member school in an official capacity or unofficial, school-sanctioned capacity who have committed major violations of the FHSAA's bylaws and policies.
 - 1. Major violations include, but are not limited to,

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knowingly allowing an ineligible student to participate in a contest representing a member school in an interscholastic contest, or committing a violation of the nonprofit association's FHSAA's recruiting or sportsmanship policies, or colluding with a coach, administrator, official, faculty member, athletic staff member, or any other individual engaged in representing, supporting, or promoting the athletic interests of a member school in an official capacity or unofficial, schoolsanctioned capacity to prevent member or nonmember schools from scheduling competitions among themselves or from participating in nonathletic events at other member or nonmember schools.

- 2. Sanctions placed upon an individual coach, administrator, official, faculty member, athletic staff member, or any other individual engaged in representing, supporting, or promoting the athletic interests of a member school in an official capacity or unofficial, school-sanctioned capacity may include, but are not limited to, prohibiting or suspending the individual coach from coaching, participating in, or attending any athletic activity sponsored, recognized, or sanctioned by the nonprofit association FHSAA and the member school for which the individual coach committed the violation. If an individual a coach is sanctioned by the nonprofit association FHSAA and the individual coach transfers to another member school, those sanctions remain in full force and effect during the term of the sanction.
- 3. If a member school is assessed a financial penalty as a result of <u>a major violation committed by</u> a coach, administrator, <u>official</u>, faculty member, athletic staff member, or any other individual engaged in representing, supporting, or promoting the

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athletic interests of a member school in an official capacity or unofficial, school-sanctioned capacity, the individual committing a major violation, the coach shall reimburse the member school before being allowed to coach, participate in, or attend any athletic activity sponsored, recognized, or sanctioned by the nonprofit association FHSAA and a member school.

- 4. The nonprofit association FHSAA shall establish a due process procedure for coaches, administrators, officials, faculty, athletic staff, or any other individuals engaged in representing, supporting, or promoting the athletic interests of member school in an official capacity or unofficial, schoolsanctioned capacity sanctioned under this paragraph which provides the minimum procedural safeguards of ss. 120.569 and 120.57 and makes appropriate provisions for the appointment of unbiased and qualified hearing officers, consistent with the appeals procedures set forth in subsection (7).
- eligibility disputes. Student eligibility disputes shall be submitted to a neutral arbitrator selected by the parties and arbitrated in accordance with the rules and procedures of the American Arbitration Association. Each party shall bear the cost of its own representation and any other costs related to its presentation, if any. The decision of the arbitrator shall be final and is not subject to appeal. Any proceeding concerning student eligibility must be held in the county in which the student resides and must be completed within 30 days after receipt of the determination of ineligibility by the appeals committee or by the board of directors of the nonprofit

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association, depending on which appeals process the student athlete or member school decides to pursue. The arbitration FHSAA shall adopt bylaws establishing the process for resolving eligibility disputes must and standards by which FHSAA determinations of eligibility are made. Such bylaws shall provide that:

- 1. Ineligibility must be established by clear and convincing evidence;
- 2. Student athletes, parents, and schools must have notice of the initiation of any investigation or other inquiry into eligibility and may present, to the investigator and to the individual making the eligibility determination, any information or evidence that is credible, persuasive, and of a kind reasonably prudent persons rely upon in the conduct of serious affairs;
- 3. An investigator may not determine matters of eligibility but must submit information and evidence to the <u>individual or</u> body designated by the nonprofit association executive director or a person designated by the executive director or by the board of directors for an unbiased and objective determination of eligibility; and
- 4. A determination of ineligibility must be made in writing, setting forth the findings of fact and specific violation upon which the decision is based.
- (h) In lieu of bylaws adopted under paragraph (g), the FHSAA may adopt bylaws providing as a minimum the procedural safeguards of ss. 120.569 and 120.57, making appropriate provision for appointment of unbiased and qualified hearing officers.

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(i) The FHSAA bylaws may not limit the competition of student athletes prospectively for rule violations of their school or its coaches or their adult representatives. The FHSAA bylaws may not unfairly punish student athletes for eligibility or recruiting violations perpetrated by a teammate, coach, or administrator. Contests may not be forfeited for inadvertent eligibility violations unless the coach or a school administrator should have known of the violation. Contests may not be forfeited for other eligibility violations or recruiting violations in excess of the number of contests that the coaches and adult representatives responsible for the violations are prospectively suspended.

- (h) (j) The FHSAA shall Adopt guidelines to educate athletic coaches, officials, administrators, and student athletes and their parents of the nature and risk of concussion and head injury.
- (i) (k) The FHSAA shall adopt bylaws or policies that

 Require the parent of a student who is participating in interscholastic athletic competition or who is a candidate for an interscholastic athletic team to sign and return an informed consent that explains the nature and risk of concussion and head injury, including the risk of continuing to play after concussion or head injury, each year before participating in interscholastic athletic competition or engaging in any practice, tryout, workout, or other physical activity associated with the student's candidacy for an interscholastic athletic team.
- (j) (1) The FHSAA shall adopt bylaws or policies that Require each student athlete who is suspected of sustaining a

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concussion or head injury in a practice or competition to be immediately removed from the activity. A student athlete who has been removed from an activity may not return to practice or competition until the student submits to the school a written medical clearance to return stating that the student athlete no longer exhibits signs, symptoms, or behaviors consistent with a concussion or other head injury. Medical clearance must be authorized by the appropriate health care practitioner trained in the diagnosis, evaluation, and management of concussions as defined by the Sports Medicine Advisory Committee of the nonprofit association Florida High School Athletic Association.

- (k) (m) Establish The FHSAA shall adopt bylaws for the establishment and duties of a sports medicine advisory committee composed of the following members:
- 1. Eight physicians licensed under chapter 458 or chapter 459 with at least one member licensed under chapter 459.
 - 2. One chiropractor licensed under chapter 460.
 - 3. One podiatrist licensed under chapter 461.
 - 4. One dentist licensed under chapter 466.
- 5. Three athletic trainers licensed under part XIII of chapter 468.
- 6. One member who is a current or retired head coach of a high school in the state.
 - (3) GOVERNING STRUCTURE OF THE FHSAA.-
- (a) The <u>nonprofit association</u> FHSAA shall operate as a representative democracy in which the sovereign authority is within its member schools. Except as provided in this section, the FHSAA shall govern its affairs through its bylaws.
 - (b) Each member school, on its annual application for

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membership, shall name its official representative to the <u>nonprofit association</u> FHSAA. This representative must be either the school principal or his or her designee. That designee must either be an assistant principal or athletic director housed within that same school.

- must consist of equal numbers of traditional public school, public school of choice, private school, and home education cooperative representatives and parents of student athletes who are enrolled in such schools or programs. The nonprofit association must also be constituted in a manner that provides for equitable representation among the various regions of the state in which the nonprofit association's member schools are located FHSAA's membership shall be divided along existing county lines into four contiguous and compact administrative regions, each containing an equal or nearly equal number of member schools to ensure equitable representation on the FHSAA's board of directors, representative assembly, and appeals committees.
 - (4) BOARD OF DIRECTORS.-
- (a) The executive authority of the nonprofit association FHSAA shall be vested in its board of directors. Any entity that appoints members to the board of directors shall examine the ethnic and demographic composition of the board when selecting candidates for appointment and shall, to the greatest extent possible, make appointments that reflect state demographic and population trends. Effective October 1, 2015, the board of directors must consist shall be composed of nine 16 persons, must reflect the diversity of school choice and state athletic

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929 regions, and must consist of both athletic and private sector 930 members., as follows:

- 1. Four public member school representatives, one elected from among its public school representative members within each of the four administrative regions.
- 2. Four nonpublic member school representatives, one elected from among its nonpublic school representative members within each of the four administrative regions.
- 3. Three representatives appointed by the commissioner, one appointed from the two northernmost administrative regions and one appointed from the two southernmost administrative regions. The third representative shall be appointed to balance the board for diversity or state population trends, or both.
- 4. Two district school superintendents, one elected from the two northernmost administrative regions by the members in those regions and one elected from the two southernmost administrative regions by the members in those regions.
- 5. Two district school board members, one elected from the two northernmost administrative regions by the members in those regions and one elected from the two southernmost administrative regions by the members in those regions.
- 6. The commissioner or his or her designee from the department executive staff.
- (b) A quorum of the board of directors shall consist of $\underline{\text{its}}$ nine members.
- (c) The board of directors shall elect a president and a vice president from among its members. These officers shall also serve as officers of the FHSAA.
 - (d) Members of the board of directors shall serve terms of

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3 years and are eligible to succeed themselves only once. A member of the board of directors, other than the commissioner or his or her designee, may serve a maximum of 6 consecutive years. The FHSAA's bylaws shall establish a rotation of terms to ensure that a majority of the members' terms do not expire concurrently.

- (c) (e) The authority and duties of the board of directors, acting as a body and in accordance with the FHSAA's bylaws, are as follows:
- 1. To act as the incorporated <u>nonprofit association's</u> FHSAA's board of directors and to fulfill its obligations as required by the <u>nonprofit association's</u> FHSAA's charter and articles of incorporation.
- 2. To establish such guidelines, regulations, policies, and procedures as are authorized by the requirements bylaws.
- 3. To employ a an nonprofit association FHSAA executive director, who shall have the authority to waive the requirements bylaws of the nonprofit association FHSAA in order to comply with statutory changes. The executive director's salary shall be no greater than that set by law for the Governor of this state. The executive director is not entitled to per diem and travel expenses in excess of the state rate provided for state employees under s. 112.061.
- 4. To levy annual dues and other fees and to set the percentage of contest receipts to be collected by the $\underline{\text{nonprofit}}$ association in accordance with s. 1006.20 $\underline{\text{FHSAA}}$.
- 5. To approve the budget of the $\underline{\text{nonprofit association}}$ $\underline{\text{FHSAA}}$.
 - 6. To organize and conduct statewide interscholastic

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competitions, which may or may not lead to state championships, and to establish the terms and conditions for these competitions.

- 7. To act as an administrative board in the interpretation of, and final decision on, all questions and appeals arising from the directing of interscholastic athletics of member schools.
 - (5) REPRESENTATIVE ASSEMBLY.-
- (a) The legislative authority of the $\underline{\text{nonprofit association}}$ FHSAA is vested in its representative assembly.
- (b) The representative assembly shall be composed of the following:
- 1. An equal number of member school representatives from each of the four administrative regions.
- 2. Four district school superintendents, one elected from each of the four administrative regions by the district school superintendents in their respective administrative regions.
- 3. Four district school board members, one elected from each of the four administrative regions by the district school board members in their respective administrative regions.
- 4. The commissioner or his or her designee from the department executive staff.
- (c) The <u>nonprofit association's requirements</u> FHSAA's bylaws shall establish the number of member school representatives to serve in the representative assembly from each of the four administrative regions and shall establish the method for their selection.
- (d) No member of the board of directors other than the commissioner or his or her designee can serve in the

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- (e) The representative assembly shall elect a chairperson and a vice chairperson from among its members.
- (f) Elected members of the representative assembly shall serve terms of 2 years and are eligible to succeed themselves for two additional terms. An elected member, other than the commissioner or his or her designee, may serve a maximum of 6 consecutive years in the representative assembly.
- (g) A quorum of the representative assembly consists of one more than half of its members.
- (h) The authority of the representative assembly is limited to its sole duty, which is to consider, adopt, or reject any proposed amendments to the <u>nonprofit association's requirements</u> FHSAA's bylaws.
- (i) The representative assembly shall meet as a body annually. A two-thirds majority of the votes cast by members present is required for passage of any proposal.
 - (6) PUBLIC LIAISON ADVISORY COMMITTEE.-
- (a) The <u>nonprofit association</u> FHSAA shall establish, sustain, fund, and provide staff support to a public liaison advisory committee composed of the following:
 - 1. The commissioner or his or her designee.
 - 2. A member public school principal.
 - 3. A member private school principal.
- 1040 4. A member school principal who is a member of a racial minority.
 - 5. An active athletic director.
- 1043 6. An active coach, who is employed full time by a member 1044 school.

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7. A student athlete.

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- 8. A district school superintendent.
- 9. A district school board member.
 - 10. A member of the Florida House of Representatives.
 - 11. A member of the Florida Senate.
 - 12. A parent of a high school student.
 - 13. A member of a home education association.
- 14. A representative of the business community.
- 15. A representative of the news media.
- (b) No member of the board of directors, committee on appeals, or representative assembly is eligible to serve on the public liaison advisory committee.
- (c) The public liaison advisory committee shall elect a chairperson and vice chairperson from among its members.
- (d) The authority and duties of the public liaison advisory committee are as follows:
- 1. To act as a conduit through which the general public may have input into the decisionmaking process of the <u>nonprofit</u> association <u>FHSAA</u> and to assist the <u>nonprofit association</u> <u>FHSAA</u> in the development of procedures regarding the receipt of public input and disposition of complaints related to high school athletic and competition programs.
- 2. To conduct public hearings annually in each of the four administrative regions during which interested parties may address issues regarding the effectiveness of the rules, operation, and management of the nonprofit association FHSAA.
- 3. To conduct an annual evaluation of the <u>nonprofit</u> association <u>FHSAA</u> as a whole and present a report of its findings, conclusion, and recommendations to the board of

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directors, to the commissioner, and to the respective education committees of the Florida Senate and the Florida House of Representatives. The recommendations must delineate policies and procedures that will improve the implementation and oversight of high school athletic programs by the nonprofit association FHSAA.

- (e) The public liaison advisory committee shall meet four times annually. Additional meetings may be called by the committee chairperson, the <u>nonprofit association FHSAA</u> president, or the <u>nonprofit association FHSAA</u> executive director.
 - (7) APPEALS.-
- (a) The nonprofit association FHSAA shall establish a procedure of due process which ensures each student the opportunity to appeal an unfavorable ruling with regard to his or her eligibility to compete. The initial appeal shall be made to a committee on appeals in within the administrative region in which the student lives within 10 days after the unfavorable ruling with regard to the student's eligibility to compete. The nonprofit association's requirements FHSAA's bylaws shall establish the number, size, and composition of each committee on appeals.
- (b) No member of the board of directors is eligible to serve on a committee on appeals.
- (c) Members of a committee on appeals shall serve terms of 3 years and are eligible to succeed themselves only once. A member of a committee on appeals may serve a maximum of 6 consecutive years. The nonprofit association's requirements

 FHSAA's bylaws shall establish a rotation of terms to ensure

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that a majority of the members' terms do not expire concurrently.

- (d) The authority and duties of a committee on appeals shall be to consider requests by member schools seeking exceptions to requirements bylaws and regulations, to hear undue hardship eligibility cases filed by member schools on behalf of student athletes, and to hear appeals filed by member schools or student athletes.
- (e) A student athlete or member school that receives an unfavorable ruling from a committee on appeals may:
- 1. shall be entitled to Appeal that decision to the board of directors. The appeal hearing must be held within 30 days after the determination of ineligibility by the committee on appeals and must take place within the county of the school in which the student attends school at its next regularly scheduled meeting or called meeting. The board of directors shall have the authority to uphold, reverse, or amend the decision of the committee on appeals; and.
- 2. In addition, after a decision is made by the board of directors, appeal the decision of the board through the use of third-party arbitration if the athlete or member school so chooses In all such cases, the decision of the board of directors shall be final.
- (f) The <u>nonprofit association</u> FHSAA shall expedite the appeals process on determinations of ineligibility so that disposition of the appeal can be made before the end of the applicable sports season, if possible.
- (g) In any appeal from a decision on eligibility made by the committee on appeals executive director or a designee, a

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school or student athlete filing the appeal must be permitted to present information and evidence that were was not available at the time of the initial determination or if the determination was not made by an unbiased, objective individual using a process allowing full due process rights to be heard and to present evidence. If evidence is presented on appeal, a de novo decision must be made by the committee or board hearing the appeal, or the determination may be suspended and the matter remanded for a new determination based on all the evidence. If a de novo decision is made on appeal, the decision must be made in writing, setting forth the findings of fact and specific violation upon which the decision is based. If a de novo decision is not required, the decision appealed must be set aside if the decision on ineligibility was not based on clear and convincing evidence. Any further appeal shall be considered on a record that includes all evidence presented.

(8) AMENDMENT OF <u>REQUIREMENTS</u> <u>BYLAWS</u>.—Each member school representative, the board of directors acting as a whole or as members acting individually, any advisory committee acting as a whole to be established by the <u>nonprofit association FHSAA</u>, and the <u>nonprofit association's FHSAA's</u> executive director are empowered to propose amendments to the <u>requirements bylaws</u>. Any other individual may propose an amendment by securing the sponsorship of any of the aforementioned individuals or bodies. All proposed amendments must be submitted directly to the representative assembly for its consideration. The representative assembly, while empowered to adopt, reject, or revise proposed amendments, may not, in and of itself, as a body be allowed to propose any amendment for its own consideration.

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1161 Section 5. Subsection (11) of section 1002.33, Florida 1162 Statutes, is amended to read: 1163 1002.33 Charter schools.-1164 (11) PARTICIPATION IN INTERSCHOLASTIC EXTRACURRICULAR 1165 ACTIVITIES.—A charter school student is eligible to participate 1166 in an interscholastic extracurricular activity at the public 1167 school to which the student would be otherwise assigned to attend pursuant to s. 1006.15(4)(f) s. 1006.15(3)(d). 1168 1169 Section 6. The Division of Law Revision and Information is 1170 directed to replace the terms "Florida High School Athletic 1171 Association," "Florida High School Athletic Association 1172 (FHSAA)," and "FHSAA" wherever they appear in the Florida 1173 Statutes with the term "nonprofit association as designated by 1174 the Commissioner of Education under s. 1006.20."

Section 7. This act shall take effect July 1, 2015.

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