2016 HB 477

1 A bill to be entitled 2 An act relating to hospital districts; defining the 3 term "hospital district"; requiring decennial 4 reauthorization of the taxing authority of certain 5 hospital districts; prohibiting hospital districts 6 from levying property tax without the consent of 7 electors residing within the hospital district; 8 terminating the taxing authority of a hospital 9 district if referenda are not approved by majority 10 vote of the electors; providing for allocation of hospital district assets and liabilities under certain 11 12 circumstances; providing requirements for the creation, expansion, or combination of certain 13 14 hospital districts; requiring certain public hospitals 15 to prepare an economic analysis; providing requirements for such analysis; prohibiting a hospital 16 district from levying a property tax without a 17 referendum of electors pursuant to the act; providing 18 19 a referendum requirement for a property tax levy 20 contingent upon future government-subsidized health 21 care funding; specifying that taxes generated in a 2.2 hospital taxing district be paid to the district rather than a community redevelopment area; providing 23 an effective date. 24 25 26

Be It Enacted by the Legislature of the State of Florida:

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Section 1. (1) As used in this act, the term "hospital district" means a special district as defined in s. 189.012,

Florida Statutes, the governing body of which is the governing body of a facility licensed under chapter 395, Florida Statutes.

- (2) (a) On or before July 1, 2016, and every 10th year thereafter, each hospital district with taxing authority, whether organized as an independent or dependent special district or created by special act or local ordinance, shall arrange to place on the next general election ballot of the electors residing within the hospital district the following question: "Shall the taxing authority of the ... (name of hospital district)... be reauthorized, for a 10-year period, to levy a tax of ... (amount of tax not to exceed 2 mills)..., the proceeds of which shall fund indigent care for residents of the hospital district?" and thereafter the words "Yes" and "No."
- (b) If a majority of the electors in a hospital district do not approve the reauthorization ballot question described in paragraph (a), effective January 1 of the year following the general election, the taxing authority of the hospital district is terminated. The governing board may maintain the hospital district without taxing authority or dissolve the hospital district. If the hospital district is dissolved, the assets and liabilities of the hospital district shall be allocated in the manner authorized by s. 189.076(2), Florida Statutes.
  - (3)(a) Notwithstanding paragraph (2)(b), the termination

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of the taxing authority of the hospital district may be delayed for 1 additional year if the respective county places the following question on the ballot of the electors in the county before December 31 of the subsequent year, and a majority of electors voting approve the ballot question: "Shall the taxing authority of the ... (name of hospital district)... be reauthorized and expanded to include all property in ... (name of county)..., for a 10-year period, to levy a tax of ... (amount of tax not to exceed 2 mills)... on all taxable property within the county to fund indigent care?" and thereafter the words "Yes" and "No."

- (b) If a majority of the electors voting do not approve the reauthorization ballot question described in this subsection, effective January 1 of the year following the election, the taxing authority of the hospital district is terminated. The governing board may maintain the hospital district without taxing authority or dissolve the hospital district. If the hospital district is dissolved, the assets and liabilities of the hospital district shall be allocated in the manner authorized by s. 189.076(2), Florida Statutes.
- (4) A new, expanded, or combined hospital district may be formed for the purpose of funding indigent care for residents within the hospital district if the respective governing entity places the following question on the general election ballot of the electors in the new, expanded, or combined hospital district or county, and a majority of electors voting approve the ballot

79	question: "Shall the(name of new, expanded, or combined
80	hospital district or county) be authorized or reauthorized,
81	for a 10-year period, to levy a tax of(amount of tax not to
82	exceed 2 mills) on all taxable property within(name of
83	new, expanded, or combined hospital district or county) to
84	fund indigent care?" and thereafter the words "Yes" and "No."
85	Section 2. For a public hospital described in subsection
86	(1), subsection (2), or subsection (3), a county shall obtain
87	and publish an appraisal of the hospital's assets and an
88	economic analysis of the projected public benefit derived from
89	maintaining the hospital as a public hospital or leasing or
90	selling the hospital to a for-profit entity pursuant to s.
91	155.40, Florida Statutes. The economic analysis shall consider
92	the property and sales tax revenue available after the lease or
92 93	the property and sales tax revenue available after the lease or sale and conversion of the hospital and the projected earnings
93	sale and conversion of the hospital and the projected earnings
93 94	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease
93 94 95	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that,
93 94 95 96	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that, notwithstanding s. 155.40(16)(b), Florida Statutes, 100 percent
93 94 95 96 97	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that, notwithstanding s. 155.40(16)(b), Florida Statutes, 100 percent of the net proceeds of the lease or sale shall be used to fund indigent care and shall provide that, notwithstanding s.
93 94 95 96 97	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that, notwithstanding s. 155.40(16)(b), Florida Statutes, 100 percent of the net proceeds of the lease or sale shall be used to fund indigent care and shall provide that, notwithstanding s.
93 94 95 96 97 98	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that, notwithstanding s. 155.40(16)(b), Florida Statutes, 100 percent of the net proceeds of the lease or sale shall be used to fund indigent care and shall provide that, notwithstanding s. 155.40(17), Florida Statutes, any ad valorem revenues shall be
93 94 95 96 97 98 99	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that, notwithstanding s. 155.40(16)(b), Florida Statutes, 100 percent of the net proceeds of the lease or sale shall be used to fund indigent care and shall provide that, notwithstanding s. 155.40(17), Florida Statutes, any ad valorem revenues shall be annually added to the endowment fund and 100 percent of such
93 94 95 96 97 98 99 100	sale and conversion of the hospital and the projected earnings of a potential endowment created from the proceeds of the lease or sale. The economic analysis shall provide that, notwithstanding s. 155.40(16)(b), Florida Statutes, 100 percent of the net proceeds of the lease or sale shall be used to fund indigent care and shall provide that, notwithstanding s. 155.40(17), Florida Statutes, any ad valorem revenues shall be annually added to the endowment fund and 100 percent of such revenues shall be used for indigent care. This section applies

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hospital district, and that has not been subject to a hospital district referendum as provided in this act.

- (2) A public hospital that does not make an operating profit for 3 out of 5 consecutive years, that is not within a hospital district, and that has been subject to a hospital district referendum pursuant to this section but in which a majority of electors voting did not approve the referendum.
- (3) A public hospital that does not make an operating profit for 3 out of 5 consecutive years, that is within a hospital district, and that has been subject to a hospital district referendum as provided in this act. For purposes of this subsection, the calculation of the hospital's operating profit shall include the property tax authorized by the electors as revenue.
- Section 3. (1) Notwithstanding any general law, special law, or local ordinance, a hospital district may not levy a property tax without the approval of a majority of electors residing within the district voting in a referendum as provided in this act.
- (2) (a) An existing or planned hospital district seeking authorization or reauthorization to levy a property tax after health care coverage is provided by federal, state, or local government via Medicaid or other government-subsidized funding for residents with an approximate income of up to the level of income necessary to qualify for a subsidy on the health insurance exchange shall arrange to place on the next general

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election ballot of the electors residing within the hospital district, whether the district includes an entire county or a portion of a county, the following question: "While health care coverage is available via Medicaid or other government—subsidized funding for residents with an approximate income of up to the level of income necessary to qualify for a subsidy on the health insurance exchange, shall the taxing authority of the ... (name of hospital district)... be authorized to levy a tax of ... (amount of tax not to exceed 2 mills)... to fund indigent care for residents of the taxing district?" and thereafter the words "Yes" and "No."

- (b) If a majority of the electors voting approve the ballot question, the provisions of this act regarding reauthorization shall apply to the hospital district and its taxing authority.
- (3) Taxes generated by an independent special hospital taxing district within a community redevelopment area shall be paid to the hospital taxing district and not the community redevelopment area.
- 150 Section 4. This act shall take effect upon becoming a law.