House

Florida Senate - 2017 Bill No. CS for CS for HB 859



LEGISLATIVE ACTION

Senate

Floor: 1/RE/2R 05/01/2017 04:05 PM

Senator Bean moved the following: Senate Amendment (with title amendment)

Delete everything after the enacting clause

4 and insert:

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Section 1. Section 1000.35, Florida Statutes, is created to read:

1000.35 Reciprocity agreement.-

(1) The purpose of this section is to authorize this state to participate in a reciprocity agreement with other states for the delivery of postsecondary distance education. Each member state or institution participating in a reciprocity agreement

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| 12 | must accept each other's authorization of accredited            |
|----|---|
| 13 | institutions to operate in their state to offer distance        |
| 14 | educational services beyond state boundaries.                   |
| 15 | (2) For purposes of this section, the term:                     |
| 16 | (a) "Commission" means the Commission for Independent           |
| 17 | Education.  |
| 18 | (b) "Complaint" means a formal assertion in writing that a      |
| 19 | person, institution, state, agency, or other entity operating   |
| 20 | under a reciprocity agreement has violated the terms of a       |
| 21 | reciprocity agreement or the laws, standards, or regulations    |
| 22 | incorporated therein.   |
| 23 | (c) "Council" means the Postsecondary Reciprocal Distance       |
| 24 | Education Coordinating Council, which serves as the single      |
| 25 | portal entity designated by the state to administer a           |
| 26 | reciprocity agreement and serves as the interstate point of     |
| 27 | contact for questions, complaints, and other matters related to |
| 28 | a reciprocity agreement.  |
| 29 | (d) "Department" means the Department of Education.             |
| 30 | (e) "Florida institution" means a postsecondary educational     |
| 31 | institution approved by the council to participate in a         |
| 32 | reciprocity agreement.  |
| 33 | (f) "Institution" means a public or private postsecondary       |
| 34 | degree-granting college or university that is accredited by a   |
| 35 | federally recognized accrediting body and that awards, at a     |
| 36 | minimum, associate-level degrees requiring at least 2 years of  |
| 37 | full-time equivalent college work.                              |
| 38 | (g) "Member state" means a state, territory, or district of     |
| 39 | the United States which has been approved to participate in a   |
| 40 | reciprocity agreement.  |
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| 41 | (h) "Non-Florida institution" means an institution approved      |
|----|--|
| 42 | by a member state other than this state to participate in a      |
| 43 | reciprocity agreement.   |
| 44 | (i) "Reciprocity agreement" means an agreement that              |
| 45 | establishes reciprocity between a member state that accepts      |
| 46 | other member states' authorization of accredited institutions to |
| 47 | operate in their states to offer distance educational services   |
| 48 | beyond state boundaries pursuant to the terms and conditions set |
| 49 | forth in the agreement.  |
| 50 | (j) "State board" means the State Board of Education.            |
| 51 | (3) The council is created within the department for the         |
| 52 | purpose of administering a reciprocity agreement. The council    |
| 53 | shall consist of the Chancellor of the State University System,  |
| 54 | the Chancellor of the Florida College System, the Commissioner   |
| 55 | of Education, the Executive Director of the commission, and the  |
| 56 | president of the Independent Colleges and Universities of        |
| 57 | Florida. The commission shall provide administrative support for |
| 58 | the council. The council shall:                                  |
| 59 | (a) Within 60 days after the effective date of this act,         |
| 60 | apply for this state to participate as a member state of a       |
| 61 | reciprocity agreement;   |
| 62 | (b) Serve as the single portal entity for administration of      |
| 63 | a reciprocity agreement;   |
| 64 | (c) Review and approve applications from institutions in         |
| 65 | this state to participate in a reciprocity agreement and         |
| 66 | establish an appeals process for institutions that are not       |
| 67 | approved to participate in a reciprocity agreement;              |
| 68 | (d) Ensure compliance by Florida institutions with the           |
| 69 | terms and provisions of a reciprocity agreement, including, but  |
|    |  |

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| 70 | not limited to, accreditation and institutional quality,         |
| 71 | consumer information and protection, disclosure and reporting    |
| 72 | requirements, complaint mechanisms, and financial                |
| 73 | responsibility;  |
| 74 | (e) Comply with the terms and provisions of a reciprocity        |
| 75 | agreement relating to any member state, Florida institution, or  |
| 76 | non-Florida institution;   |
| 77 | (f) Comply with the reporting requirements in a reciprocity      |
| 78 | agreement and post all such reports on the council's website;    |
| 79 | (g) Consistent with the complaint resolution processes in a      |
| 80 | reciprocity agreement, develop and administer a complaint        |
| 81 | resolution process to resolve complaints related to a            |
| 82 | reciprocity agreement after all complaint processes in place at  |
| 83 | a Florida institution have been exhausted by the complainant;    |
| 84 | (h) Delegate any responsibilities, obligations, or               |
| 85 | authorities necessary for the administration of this state's     |
| 86 | participation in a reciprocity agreement to the commission's     |
| 87 | staff; and   |
| 88 | (i) Recommend rules necessary to administer this section         |
| 89 | for adoption by the state board.                                 |
| 90 | (4) The Governor may request that the council convene for        |
| 91 | the purpose of reconsidering this state's participation in a     |
| 92 | reciprocity agreement. The council shall provide a               |
| 93 | recommendation to the Governor within 14 days. Regardless of the |
| 94 | council's recommendation, or lack thereof, the Governor may      |
| 95 | withdraw this state from participation in a reciprocity          |
| 96 | agreement. Such withdrawal shall take effect 90 days after the   |
| 97 | Governor's decision.   |
| 98 | (5) The council shall collect an annual fee from each            |
|    |  |

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| 100The fee shall be based on the Florida institution's total full-<br>time equivalent (FTE) enrollment as shown in the Integrated101Postsecondary Education Data System and shall be assessed as<br>follows:103(a) Not to exceed \$1,500 per year for a Florida institution105participating in a reciprocity agreement with fewer than 2,500106total FTE enrollment.107(b) Not to exceed \$3,000 per year for a Florida institution108participating in a reciprocity agreement with at least 2,500 but109not more than 9,999 total FTE enrollment.100(c) Not to exceed \$4,500 per year for a Florida institution111participating in a reciprocity agreement with 10,000 or more112total FTE enrollment.113(c) Not to exceed \$4,500 per year for a Florida institution114Within the limitations imposed under this subsection, the fee115shall be set at an amount that will generate no more than the116total revenue necessary for the council's operation. By117shall lower the fee if the total revenue generated is higher118than the total revenue necessary for the council's operation. By119February 15, 2018, and each February 15 thereafter, the council120shall submit a report to the Governor, the President of the121Senate, and the Speaker of the House of Representatives. The122report must show that the total revenue generated is not higher123than the total revenue necessary for the council's operation,124must include a justification of staff needed f | 99  | Florida institution participating in a reciprocity agreement.    |
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| 102Postsecondary Education Data System and shall be assessed as103follows:104(a) Not to exceed \$1,500 per year for a Florida institution105participating in a reciprocity agreement with fewer than 2,500106total FTE enrollment.107(b) Not to exceed \$3,000 per year for a Florida institution108participating in a reciprocity agreement with at least 2,500 but109not more than 9,999 total FTE enrollment.101(c) Not to exceed \$4,500 per year for a Florida institution111participating in a reciprocity agreement with 10,000 or more112total FTE enrollment.113114114Within the limitations imposed under this subsection, the fee115shall be set at an amount that will generate no more than the116total revenue necessary for the council's operation. The council117shall lower the fee if the total revenue generated is higher118than the total revenue necessary for the Council's operation. By119February 15, 2018, and each February 15 thereafter, the council120shall submit a report to the Governor, the President of the121Senate, and the Speaker of the House of Representatives. The122report must show that the total revenue generated is not higher123than the total revenue necessary for the council's operation,124must include a justification of staff needed for the council,125and must include the number of Florida institutions126participating in a reciprocity agreement. All fees co  | 100 | The fee shall be based on the Florida institution's total full-  |
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| participating in a reciprocity agreement with fewer than 2,500106total FTE enrollment.107(b) Not to exceed \$3,000 per year for a Florida institution108participating in a reciprocity agreement with at least 2,500 but109not more than 9,999 total FTE enrollment.110(c) Not to exceed \$4,500 per year for a Florida institution111participating in a reciprocity agreement with 10,000 or more112total FTE enrollment.113114114Within the limitations imposed under this subsection, the fee115shall be set at an amount that will generate no more than the116total revenue necessary for the council's operation. The council117shall lower the fee if the total revenue generated is higher118than the total revenue necessary for the council's operation. By129February 15, 2018, and each February 15 thereafter, the council120shall submit a report to the Governor, the President of the121Senate, and the Speaker of the House of Representatives. The122report must show that the total revenue generated is not higher123than the total revenue necessary for the council's operation,124must include a justification of staff needed for the council,125and must include the number of Florida institutions126participating in a reciprocity agreement. All fees collected   | 103 | follows:   |
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| 126 participating in a reciprocity agreement. All fees collected  | 124 | must include a justification of staff needed for the council,    |
|   | 125 | and must include the number of Florida institutions              |
| 127 pursuant to this subsection shall be submitted by the department  | 126 | participating in a reciprocity agreement. All fees collected     |
|   | 127 | pursuant to this subsection shall be submitted by the department |

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| 128 | to the Chief Financial Officer for deposit into a separate       |
|-----|--|
| 129 | account within the Institutional Assessment Trust Fund. Any fee  |
| 130 | collected by the council pursuant to this subsection is          |
| 131 | nonrefundable unless paid in error.                              |
| 132 | (6) The council may revoke a Florida institution's approval      |
| 133 | to participate in a reciprocity agreement if the council         |
| 134 | determines that such institution is not in compliance with the   |
| 135 | terms and provisions of the reciprocity agreement.               |
| 136 | (7) A Florida institution participating in a reciprocity         |
| 137 | agreement may withdraw from participation in the reciprocity     |
| 138 | agreement by submitting notice of its intent to withdraw to the  |
| 139 | council, which shall become effective at the beginning of the    |
| 140 | next academic term after receipt of such notice.                 |
| 141 | (8) Decisions of the council are not subject to chapter          |
| 142 | 120.   |
| 143 | (9) This section does not supersede the requirements in          |
| 144 | chapter 1005 relating to postsecondary educational institutions  |
| 145 | under the jurisdiction of the commission.                        |
| 146 | (10) The state board shall adopt rules to implement this         |
| 147 | section.   |
| 148 | Section 2. Paragraph (h) is added to subsection (1) of           |
| 149 | section 1005.06, Florida Statutes, to read:                      |
| 150 | 1005.06 Institutions not under the jurisdiction or purview       |
| 151 | of the commission  |
| 152 | (1) Except as otherwise provided in law, the following           |
| 153 | institutions are not under the jurisdiction or purview of the    |
| 154 | commission and are not required to obtain licensure:             |
| 155 | (h) Any non-Florida institution that has been approved by a      |
| 156 | member state to participate in a reciprocity agreement, as those |
|     | 1 I I I I I I I I I I I I I I I I I I I                          |

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157 terms are defined in s. 1000.35(2), if the degree programs that 158 may be offered and the activities that may be conducted by such 159 institution in this state are limited to the distance education 160 degree programs and activities provided in and consistent with 161 the terms and provisions of the reciprocity agreement.

Section 3. Subsection (11) of section 1005.31, Florida Statutes, is amended to read:

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1005.31 Licensure of institutions.-

(11) The commission shall establish minimum standards for 165 166 the approval of agents. The commission may adopt rules to ensure 167 that licensed agents meet these standards and uphold the intent 168 of this chapter. An agent may not solicit prospective students 169 in this state for enrollment in any independent postsecondary 170 educational institution under the commission's purview or in any 171 out-of-state independent postsecondary educational institution 172 unless the agent has received a license as prescribed by the 173 commission or solicits for a postsecondary educational 174 institution that is not under the jurisdiction of the commission 175 pursuant to s. 1005.06(1)(h).

Section 4. Subsection (1) of section 1010.83, Florida Statutes, is amended, and paragraph (d) is added to subsection (2) of that section, to read:

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1010.83 Institutional Assessment Trust Fund.-

(1) Chapter 99-32, Laws of Florida, re-created the Institutional Assessment Trust Fund to be administered by the Department of Education pursuant to this section and rules of the State Board of Education. The trust fund shall consist of:

184 (a) All fees and fines imposed upon nonpublic colleges and
 185 schools pursuant to chapter 1005 and this chapter, including all

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| 186 | fees collected from nonpublic colleges and schools for           |
|-----|--|
| 187 | participation in the Student Protection Fund pursuant to s.      |
| 188 | 1005.37.   |
| 189 | (b) All fees imposed upon nonpublic colleges and schools         |
| 190 | for participation in the statewide course numbering system       |
| 191 | pursuant to s. 1007.24.  |
| 192 | (c) All fees collected from institutions for participation       |
| 193 | in a reciprocity agreement pursuant to s. 1000.35.               |
| 194 |  |
| 195 | The department shall maintain separate accounts for the          |
| 196 | operation of the Commission for Independent Education, the       |
| 197 | Student Protection Fund, a reciprocity agreement pursuant to s.  |
| 198 | 1000.35, and the Department of Education all fees and fines      |
| 199 | imposed upon nonpublic colleges and schools pursuant to this     |
| 200 | chapter and chapter 1005, including all fees collected from      |
| 201 | nonpublic colleges and schools for participation in the Student  |
| 202 | Protection Fund and the statewide course numbering system. The   |
| 203 | department shall maintain separate accounts for the operation of |
| 204 | the Commission for Independent Education; the Student Protection |
| 205 | Fund; and the Department of Education.                           |
| 206 | (2) Funds from the trust fund shall be used for purposes         |
| 207 | including, but not limited to, the following:                    |
| 208 | (d) Expenses authorized by the Department of Education           |
| 209 | related to a reciprocity agreement.                              |
| 210 | Section 5. For the 2017-2018 fiscal year, the sum of             |
| 211 | \$225,534 in recurring funds is appropriated from the            |
| 212 | Institutional Assessment Trust Fund to the Department of         |
| 213 | Education and two full-time equivalent positions with associated |
| 214 | salary rate of 110,000 are authorized for the purpose of         |

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| 215 | implementing the requirements of this act.                                |
|-----|---|
| 216 | Section 6. The Division of Law Revision and Information is                |
| 217 | directed to replace the phrase "the effective date of this act"           |
| 218 | wherever it occurs in this act with the date this act becomes a           |
| 219 | law.  |
| 220 | Section 7. This act shall take effect upon becoming a law.                |
| 221 |   |
| 222 | =========== T I T L E A M E N D M E N T ================================= |
| 223 | And the title is amended as follows:                                      |
| 224 | Delete everything before the enacting clause                              |
| 225 | and insert:   |
| 226 | A bill to be entitled   |
| 227 | An act relating to postsecondary distance education;                      |
| 228 | creating s. 1000.35, F.S.; providing a purpose;                           |
| 229 | defining terms; establishing the Postsecondary                            |
| 230 | Reciprocal Distance Education Coordinating Council                        |
| 231 | within the Department of Education; requiring the                         |
| 232 | Commission for Independent Education to provide                           |
| 233 | administrative support for the council; providing                         |
| 234 | membership and duties of the council; authorizing the                     |
| 235 | Governor to request the council to convene for the                        |
| 236 | purpose of reconsidering participation in a                               |
| 237 | reciprocity agreement; requiring the council to                           |
| 238 | provide recommendations to the Governor within a                          |
| 239 | specified period after such request; authorizing the                      |
| 240 | Governor to withdraw the state from participation in a                    |
| 241 | reciprocity agreement; requiring the council to                           |
| 242 | collect annual fees from Florida institutions                             |
| 243 | participating in a reciprocity agreement based on                         |
|     | 1   |

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244 total full-time equivalent enrollment; requiring the 245 council to submit an annual report to the Governor and the Legislature by a specified date; providing for 246 247 deposit of such fees into a specified trust fund; 248 specifying that such fees are nonrefundable unless 249 paid in error; authorizing the council to revoke a 250 Florida institution's participation in a reciprocity 251 agreement for noncompliance; authorizing a Florida 2.52 institution to withdraw from participation in a 253 reciprocity agreement after providing notice; 254 exempting council decisions from the Administrative 255 Procedure Act; providing that provisions relating to 256 the jurisdiction of the commission are not superseded; 257 requiring the State Board of Education to adopt rules; 258 amending s. 1005.06, F.S.; providing that the 259 commission does not have jurisdiction over certain 260 non-Florida institutions participating in a reciprocity agreement; amending s. 1005.31, F.S.; 261 262 authorizing an agent to solicit prospective students 263 for enrollment in certain postsecondary educational 264 institutions; amending s. 1010.83, F.S.; requiring 265 that the Institutional Assessment Trust Fund 266 administered by the department consist of certain fees 2.67 and fines; requiring the department to maintain a 268 separate account within such trust fund for the 269 operation of a reciprocity agreement; authorizing the 270 use of funds from such trust fund for certain expenses 271 related to administration of a reciprocity agreement; 272 providing an appropriation; providing a directive to

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273 the Division of Law Revision and Information; 274 providing an effective date.