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A bill to be entitled An act relating to diversion programs; creating s. 901.41, F.S.; providing legislative intent; encouraging local communities and public or private educational institutions to implement prearrest diversion programs for certain offenders; encouraging prearrest diversion programs to share information with other prearrest diversion programs; authorizing law enforcement officers, at their sole discretion, to issue a civil citation or similar prearrest diversion program notice under specified circumstances to adults who commit certain misdemeanor offenses; requiring an adult who receives a civil citation or similar prearrest diversion program notice to report for intake as required by the prearrest diversion program; requiring that the prearrest diversion program provide specified services to adults who participate, as appropriate; requiring that an adult who is issued a civil citation or similar prearrest diversion program notice fulfill a community service requirement; requiring the adult to pay restitution to a victim; requiring law enforcement officers to determine whether there is good cause to arrest participants who do not successfully complete a prearrest diversion program and, if so, to refer the case to the state

Page 1 of 14

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attorney, or, in the absence of good cause, to allow the participant to continue in the program; requiring representatives of specified entities to create the prearrest diversion program; requiring the entities to develop policies and procedures for the development and operation of the program, including designation of the misdemeanor offenses that qualify persons for participation, and to solicit input from other interested stakeholders; authorizing specified entities to operate programs; requiring prearrest diversion program operators to electronically provide participants' personal identifying information to the clerk of the circuit court; specifying requirements for the clerks' handling and maintenance of certain information; requiring that a portion of any participation fee go to the appropriate clerk of the circuit court; requiring fees received by the clerks of the circuit court to be deposited in a certain fund; providing applicability; amending s. 943.0582, F.S.; requiring, rather than authorizing, the Department of Law Enforcement to adopt rules for the expunction of certain nonjudicial records of the arrest of a minor upon successful completion by the minor of certain diversion programs; creating and revising definitions; authorizing such expunctions for

Page 2 of 14

certain first-time misdemeanor offenses; revising the circumstances under which the department must expunge certain nonjudicial arrest records; deleting the department's authority to charge a processing fee for the expunction; amending s. 985.125, F.S.; conforming a provision to changes made by the act; creating s. 985.126, F.S.; defining the term "diversion program"; requiring the Department of Juvenile Justice to submit to the Department of Law Enforcement a certification for expunction of the nonjudicial arrest record of a minor under specified circumstances; requiring a diversion program to submit to the department specified data relating to diversion programs; requiring a law enforcement agency to submit to the department specified data about diversion programs; requiring the department to compile and publish the data in a specified manner; authorizing a minor under certain circumstances to deny or fail to acknowledge his or her expunction of a certain nonjudicial arrest record unless an exception applies; requiring the department to adopt rules; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Page 3 of 14

Section 1. Section 901.41, Florida Statutes, is created to read:

## 901.41 Prearrest diversion programs.-

- communities and public or private educational institutions to implement prearrest diversion programs that afford certain adults who fulfill specified intervention and community service obligations the opportunity to avoid an arrest record. The Legislature does not mandate that a particular prearrest diversion program for adults be adopted, but finds that the adoption of the model program provided in this section would allow certain adults to avoid an arrest record while ensuring that they receive appropriate services and fulfill their community service obligations. If a prearrest diversion program is implemented, the program is encouraged to share information with other prearrest diversion programs.
- (2) MODEL PREARREST DIVERSION PROGRAM.—Local communities and public or private educational institutions may adopt a prearrest diversion program in which:
- (a) Law enforcement officers, at their sole discretion,
  may issue a civil citation or similar prearrest diversion
  program notice to certain adults who commit a qualifying
  misdemeanor offense, as determined by the representatives that
  develop the program under subsection (3). A civil citation or
  similar prearrest diversion program notice may be issued if the

Page 4 of 14

adult who commits the offense:

- 1. Admits that he or she committed the offense or does not contest the offense; and
- 2. Has not previously been arrested and has not received an adult civil citation or similar prearrest diversion program notice, unless the terms of the local adult prearrest diversion program allow otherwise.
- (b) An adult who receives a civil citation or similar prearrest diversion program notice shall report for intake as required by the local prearrest diversion program and must be provided appropriate assessment, intervention, education, and behavioral health care services by the program. While in the local prearrest diversion program, the adult shall perform community service hours as specified by the program. The adult shall pay restitution due to the victim as a program requirement. If the adult does not successfully complete the prearrest diversion program, the law enforcement officer must determine if there is good cause to arrest the adult for the original misdemeanor offense and, if so, refer the case to the state attorney to determine whether prosecution is appropriate or, in the absence of a finding of good cause, allow the adult to continue in the program.
  - (3) PROGRAM DEVELOPMENT; IMPLEMENTATION; OPERATION.—
- (a) Representatives of participating law enforcement agencies, a representative of the program services provider, the

Page 5 of 14

public defender, the state attorney, and the clerk of the circuit court shall create the prearrest diversion program and develop its policies and procedures, including, but not limited to, eligibility criteria, program implementation and operation, and the determination of the fee, if any, to be paid by adults participating in the program. In developing the program's policies and procedures, which must include the designation of the misdemeanor offenses that qualify adults for participation in the program, the representatives must solicit input from other interested stakeholders. The program may be operated by an entity such as a law enforcement agency or a county or municipality, or other entity selected by the county or municipality.

(b) Upon intake of an adult participating in the prearrest diversion program, the program operator shall electronically provide the participant's personal identifying information to the clerk of the circuit court for the county in which the program provides services. Such information is not a court record, and the clerk of the circuit court shall maintain the confidentiality of the participant's personal identifying information as provided in subsection (5). The clerk of the circuit court shall maintain such information in a statewide database, which must provide a single point of access for all such statewide information. If the program imposes a participation fee, the clerk of the circuit court must receive a

reasonable portion, to be determined by the stakeholders creating the program, for receipt and maintenance of the required information. The fee shall be deposited by the clerk of the circuit court into the fine and forfeiture fund established under s. 142.01.

- (4) APPLICABILITY.—This section does not preempt a county or municipality from enacting noncriminal sanctions for a violation of an ordinance or other violation, and it does not preempt a county, a municipality, or a public or private educational institution from creating its own model for a prearrest diversion program for adults.
- Section 2. Section 943.0582, Florida Statutes, is amended to read:
- 943.0582 Prearrest, postarrest, or teen court Diversion program expunction.—
- (1) Notwithstanding any law dealing generally with the preservation and destruction of public records, the department shall adopt rules to may provide, by rule adopted pursuant to chapter 120, for the expunction of a any nonjudicial record of the arrest of a minor who has successfully completed a prearrest or postarrest diversion program for a misdemeanor offense minors as authorized by s. 985.125.
  - (2) $\frac{(a)}{(a)}$  As used in this section, the term:
- (a) "Diversion program" means a program under s. 985.12, s. 985.125, s. 985.155, or s. 985.16 or a program to which a

Page 7 of 14

referral is made by a state attorney under s. 985.15.

- (b) "Expunction" has the same meaning ascribed in and effect as s. 943.0585, except that:
- 1. The provisions of s. 943.0585(4)(a) do not apply, except that the criminal history record of a person whose record is expunged pursuant to this section shall be made available only to criminal justice agencies for the purpose of:
- <u>a.</u> Determining eligibility for <del>prearrest, postarrest, or</del> teen court diversion programs;
- $\underline{b}$ . when the record is sought as part of A criminal investigation; or
- c. Making a prosecutorial decision under s. 985.15 when the subject of the record is a candidate for employment with a criminal justice agency. For all other purposes, a person whose record is expunged under this section may lawfully deny or fail to acknowledge the arrest and the charge covered by the expunged record.
- 2. Records maintained by local criminal justice agencies in the county in which the arrest occurred that are eligible for expunction pursuant to this section shall be sealed as the term is used in s. 943.059.
- (b) As used in this section, the term "nonviolent misdemeanor" includes simple assault or battery when prearrest or postarrest diversion expunction is approved in writing by the state attorney for the county in which the arrest occurred.

Page 8 of 14

- (3) The department shall expunge the nonjudicial arrest record of a minor who has successfully completed a prearrest or postarrest diversion program if the minor has not previously received an expunction under this section, the Department of Juvenile Justice submits a certification for expunction, and the department determines the minor has not been, before the expunction of the record, charged by a state attorney with or found to have committed any subsequent criminal offense or ordinance violation. that minor:
- (a) Submits an application for prearrest or postarrest diversion expunction, on a form prescribed by the department, signed by the minor's parent or legal guardian, or by the minor if he or she has reached the age of majority at the time of applying.
- (b) Submits to the department, with the application, an official written statement from the state attorney for the county in which the arrest occurred certifying that he or she has successfully completed that county's prearrest or postarrest diversion program, that his or her participation in the program was based on an arrest for a nonviolent misdemeanor, and that he or she has not otherwise been charged by the state attorney with, or found to have committed, any criminal offense or comparable ordinance violation.
- (c) Participated in a prearrest or postarrest diversion program that expressly authorizes or permits such expunction.

Page 9 of 14

226 (d) Participated in a prearrest or postarrest diversion 227 program based on an arrest for a nonviolent misdemeanor that 228 would not qualify as an act of domestic violence as that term is defined in s. 741.28. 229 230 (e) Has never been, before filing the application for 231 expunction, charged by the state attorney with, or found to have 232 committed, any criminal offense or comparable ordinance 233 violation. 234 (4) The department is authorized to charge a \$75 235 processing fee for each request received for prearrest or 236 postarrest diversion program expunction, for placement in the 237 Department of Law Enforcement Operating Trust Fund, unless such 238 fee is waived by the executive director. 239 (4) (4) (5) Expunction or sealing granted under this section 240 does not prevent the minor who receives such relief from 241 petitioning for the expunction or sealing of a later criminal 242 history record as provided for in ss. 943.0583, 943.0585, and 943.059, if the minor is otherwise eligible under those 243 244 sections. 245 Section 3. Subsection (3) of section 985.125, Florida 246 Statutes, is amended to read: 247 985.125 Prearrest or postarrest diversion programs. 248 (3) The prearrest or postarrest diversion program may, 249 upon agreement of the agencies that establish the program,

Page 10 of 14

provide for the expunction of the nonjudicial arrest record of a

CODING: Words stricken are deletions; words underlined are additions.

minor who successfully completes such a program pursuant to s. 943.0582.

Section 4. Section 985.126, Florida Statutes, is created to read:

985.126 Diversion programs; data collection; denial of participation or expunged record.—

- (1) As used in this section, the term "diversion program" has the same meaning as provided in s. 943.0582.
- (2) Upon issuance of documentation requiring a minor to participate in a diversion program, before or without an arrest, the issuing law enforcement officer shall send a copy of such documentation to the entity designated to operate the diversion program and to the department, which shall enter such information into the Juvenile Justice Information System Prevention Web.
- entity operating the program shall report to the department the outcome of the minor's participation in the diversion program.

  Upon confirming the minor's successful completion of the diversion program, including a nolle prosequi or no information of the charges, if applicable, the department shall electronically submit to the Department of Law Enforcement a certification for expunction of the minor's nonjudicial arrest record under s. 943.0582. Such certification must include the minor's name, date of birth, and offender-based transaction

Page 11 of 14

276 system number.

- (a) Upon receipt of the certification for expunction from the department, the Department of Law Enforcement shall confirm the minor has not otherwise been charged by a state attorney with or been found to have committed a criminal offense or ordinance violation. Upon confirmation, the Department of Law Enforcement must expunge the minor's nonjudicial arrest record within 3 days. If the minor is found to have been charged by a state attorney with or been found to have committed a criminal offense or ordinance violation before the record expunction, the certification for expunction shall be denied and returned to the department, citing the reason for denial.
- (b) Beginning October 1, 2018, each diversion program shall submit data to the department which identifies for each minor participating in the diversion program:
  - 1. The race, ethnicity, gender, and age of that minor.
- 2. The offense committed, including the specific law establishing the offense.
- 3. The judicial circuit and county in which the offense was committed and the law enforcement agency that had contact with the minor for the offense.
- (c) Beginning October 1, 2018, each law enforcement agency shall submit to the department data that identifies for each minor who was eligible for a diversion program, but was instead referred to the department, provided a notice to appear, or

Page 12 of 14

301	arrested:
302	1. The data required pursuant to paragraph (b).
303	2. Whether the minor was offered the opportunity to
304	participate in a diversion program. If the minor was:
305	a. Not offered such opportunity, the reason such offer was
306	not made.
307	b. Offered such opportunity, whether the minor or his or
308	her parent or legal guardian declined to participate in the
309	diversion program.
310	(d) The data required pursuant to paragraphs (b) and (c)
311	shall be submitted to the department quarterly.
312	(4) Beginning January 1, 2019, the department shall
313	compile and semiannually publish the data required by subsection
314	(3) on the department's website in a format that is, at a
315	minimum, sortable by judicial circuit, county, law enforcement
316	agency, race, ethnicity, gender, age, and offense committed.
317	(5) A minor who successfully completes a diversion program
318	for a first-time misdemeanor offense may lawfully deny or fail
319	to acknowledge his or her participation in the program and an
320	expunction of a nonjudicial arrest record under s. 943.0582,
321	unless the inquiry is made by a criminal justice agency, as
322	defined in s. 943.045, for a purpose described in s.
323	943.0582(2)(b)1.
324	(6) The department shall adopt rules to implement this

Page 13 of 14

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section.

326 Section 5. This act shall take effect July 1, 2018.

Page 14 of 14