

LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Stargel) recommended the following:

Senate Amendment (with title amendment)

11.40 Legislative Auditing Committee.-

Delete everything after the enacting clause and insert:

Section 1. Subsection (2) of section 11.40, Florida Statutes, is amended to read:

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(2) Following notification by the Auditor General, the Department of Financial Services, or the Division of Bond Finance of the State Board of Administration, the Governor or



his or her designee, or the Commissioner of Education or his or 11 12 her designee of the failure of a local governmental entity, district school board, charter school, or charter technical 13 14 career center to comply with the applicable provisions within s. 11.45(5)-(7), s. 218.32(1), s. 218.38, or s. 218.503(3), the 15 16 Legislative Auditing Committee shall may schedule a hearing to 17 determine if the entity should be subject to further state 18 action. If the committee determines that the entity should be 19 subject to further state action, the committee shall:

20 (a) In the case of a local governmental entity or district 21 school board, direct the Department of Revenue and the 22 Department of Financial Services to withhold any funds not 23 pledged for bond debt service satisfaction which are payable to 24 such entity until the entity complies with the law. The committee shall specify the date that such action must shall 25 26 begin, and the directive must be received by the Department of 27 Revenue and the Department of Financial Services 30 days before 28 the date of the distribution mandated by law. The Department of 29 Revenue and the Department of Financial Services may implement 30 the provisions of this paragraph.

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(b) In the case of a special district created by:

1. A special act, notify the President of the Senate, the 32 33 Speaker of the House of Representatives, the standing committees 34 of the Senate and the House of Representatives charged with 35 special district oversight as determined by the presiding 36 officers of each respective chamber, the legislators who 37 represent a portion of the geographical jurisdiction of the 38 special district, and the Department of Economic Opportunity that the special district has failed to comply with the law. 39

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40 Upon receipt of notification, the Department of Economic 41 Opportunity shall proceed pursuant to s. 189.062 or s. 189.067. 42 If the special district remains in noncompliance after the 43 process set forth in s. 189.0651, or if a public hearing is not 44 held, the Legislative Auditing Committee may request the 45 department to proceed pursuant to s. 189.067(3).

2. A local ordinance, notify the chair or equivalent of the 46 47 local general-purpose government pursuant to s. 189.0652 and the 48 Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the 49 50 department shall proceed pursuant to s. 189.062 or s. 189.067. 51 If the special district remains in noncompliance after the 52 process set forth in s. 189.0652, or if a public hearing is not 53 held, the Legislative Auditing Committee may request the 54 department to proceed pursuant to s. 189.067(3).

3. Any manner other than a special act or local ordinance, notify the Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 189.062 or s. 189.067(3).

(c) In the case of a charter school or charter technical career center, notify the appropriate sponsoring entity, which may terminate the charter pursuant to ss. 1002.33 and 1002.34.

Section 2. Subsection (1), paragraph (j) of subsection (2), paragraph (u) of subsection (3), and paragraph (i) of subsection (7) of section 11.45, Florida Statutes, are amended, and paragraph (y) is added to subsection (3) of that section, to read:

11.45 Definitions; duties; authorities; reports; rules.-

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(1) DEFINITIONS.—As used in ss. 11.40-11.51, the term:
(a) "Abuse" means behavior that is deficient or improper
when compared with behavior that a prudent person would consider
a reasonable and necessary operational practice given the facts
and circumstances. The term includes the misuse of authority or
position for personal gain.

<u>(b)</u> "Audit" means a financial audit, operational audit, or performance audit.

<u>(c) (b)</u> "County agency" means a board of county commissioners or other legislative and governing body of a county, however styled, including that of a consolidated or metropolitan government, a clerk of the circuit court, a separate or ex officio clerk of the county court, a sheriff, a property appraiser, a tax collector, a supervisor of elections, or any other officer in whom any portion of the fiscal duties of <u>a body or officer expressly stated in this paragraph are the</u> <del>above are under law</del> separately placed by law.

(d) (c) "Financial audit" means an examination of financial 86 87 statements in order to express an opinion on the fairness with which they are presented in conformity with generally accepted 88 89 accounting principles and an examination to determine whether 90 operations are properly conducted in accordance with legal and 91 regulatory requirements. Financial audits must be conducted in accordance with auditing standards generally accepted in the 92 93 United States and government auditing standards as adopted by 94 the Board of Accountancy. When applicable, the scope of 95 financial audits must shall encompass the additional activities 96 necessary to establish compliance with the Single Audit Act 97 Amendments of 1996, 31 U.S.C. ss. 7501-7507, and other

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98 applicable federal law.

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115 116 (e) "Fraud" means obtaining something of value through willful misrepresentation, including, but not limited to, the intentional misstatements or intentional omissions of amounts or disclosures in financial statements to deceive users of financial statements, theft of an entity's assets, bribery, or the use of one's position for personal enrichment through the deliberate misuse or misapplication of an organization's resources.

(f) (d) "Governmental entity" means a state agency, a county agency, or any other entity, however styled, that independently exercises any type of state or local governmental function.

(g) (e) "Local governmental entity" means a county agency, municipality, <u>tourist development council, county tourism</u> <u>promotion agency</u>, or special district as defined in s. 189.012. <u>The term</u>, but does not include any housing authority established under chapter 421.

(h) (f) "Management letter" means a statement of the auditor's comments and recommendations.

117 (i) (g) "Operational audit" means an audit whose purpose is 118 to evaluate management's performance in establishing and 119 maintaining internal controls, including controls designed to 120 prevent and detect fraud, waste, and abuse, and in administering assigned responsibilities in accordance with applicable laws, 121 122 administrative rules, contracts, grant agreements, and other 123 quidelines. Operational audits must be conducted in accordance 124 with government auditing standards. Such audits examine internal 125 controls that are designed and placed in operation to promote 126 and encourage the achievement of management's control objectives



127 in the categories of compliance, economic and efficient 128 operations, reliability of financial records and reports, and 129 safeguarding of assets, and identify weaknesses in those 130 internal controls.

131 <u>(j) (h)</u> "Performance audit" means an examination of a 132 program, activity, or function of a governmental entity, 133 conducted in accordance with applicable government auditing 134 standards or auditing and evaluation standards of other 135 appropriate authoritative bodies. The term includes an 136 examination of issues related to:

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1. Economy, efficiency, or effectiveness of the program.

2. Structure or design of the program to accomplish its goals and objectives.

3. Adequacy of the program to meet the needs identified by the Legislature or governing body.

142 4. Alternative methods of providing program services or143 products.

5. Goals, objectives, and performance measures used by the agency to monitor and report program accomplishments.

6. The accuracy or adequacy of public documents, reports, or requests prepared under the program by state agencies.

7. Compliance of the program with appropriate policies, rules, or laws.

150 8. Any other issues related to governmental entities as151 directed by the Legislative Auditing Committee.

(k) (i) "Political subdivision" means a separate agency or unit of local government created or established by law and includes, but is not limited to, the following and the officers thereof: authority, board, branch, bureau, city, commission,

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156 consolidated government, county, department, district, 157 institution, metropolitan government, municipality, office, 158 officer, public corporation, town, or village.

159 (1) ((i) "State agency" means a separate agency or unit of state government created or established by law and includes, but 161 is not limited to, the following and the officers thereof: authority, board, branch, bureau, commission, department, 162 163 division, institution, office, officer, or public corporation, 164 as the case may be, except any such agency or unit within the 165 legislative branch of state government other than the Florida 166 Public Service Commission.

(m) "Waste" means the act of using or expending resources unreasonably, carelessly, extravagantly, or for no useful purpose.

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(2) DUTIES.-The Auditor General shall:

(j) Conduct audits of local governmental entities when 171 172 determined to be necessary by the Auditor General, when directed 173 by the Legislative Auditing Committee, or when otherwise required by law. No later than 18 months after the release of 174 175 the audit report, the Auditor General shall perform such 176 appropriate followup procedures as he or she deems necessary to 177 determine the audited entity's progress in addressing the 178 findings and recommendations contained within the Auditor General's previous report. The Auditor General shall notify each 179 180 member of the audited entity's governing body and the 181 Legislative Auditing Committee of the results of his or her 182 determination. For purposes of this paragraph, local 183 governmental entities do not include water management districts. 184



185 The Auditor General shall perform his or her duties 186 independently but under the general policies established by the 187 Legislative Auditing Committee. This subsection does not limit 188 the Auditor General's discretionary authority to conduct other 189 audits or engagements of governmental entities as authorized in 190 subsection (3). 191 (3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.-The Auditor 192 General may, pursuant to his or her own authority, or at the 193 direction of the Legislative Auditing Committee, conduct audits 194 or other engagements as determined appropriate by the Auditor 195 General of: 196 (u) The Florida Virtual School pursuant to s. 1002.37. 197 (y) Tourist development councils and county tourism 198 promotion agencies. 199 (7) AUDITOR GENERAL REPORTING REQUIREMENTS.-200 (i) The Auditor General shall annually transmit by July 15, 201 to the President of the Senate, the Speaker of the House of 202 Representatives, and the Department of Financial Services, a 203 list of all school districts, charter schools, charter technical 204 career centers, Florida College System institutions, state 205 universities, and local governmental entities water management 206 districts that have failed to comply with the transparency 207 requirements as identified in the audit reports reviewed 208 pursuant to paragraph (b) and those conducted pursuant to 209 subsection (2). 210 Section 3. Paragraph (d) of subsection (2) of section

28.35, Florida Statutes, is amended to read:

28.35 Florida Clerks of Court Operations Corporation.-(2) The duties of the corporation shall include the

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(d) Developing and certifying a uniform system of workload 215 216 measures and applicable workload standards for court-related 217 functions as developed by the corporation and clerk workload 218 performance in meeting the workload performance standards. These 219 workload measures and workload performance standards shall be 220 designed to facilitate an objective determination of the 221 performance of each clerk in accordance with minimum standards 2.2.2 for fiscal management, operational efficiency, and effective 223 collection of fines, fees, service charges, and court costs. The 224 corporation shall develop the workload measures and workload 225 performance standards in consultation with the Legislature. When 226 the corporation finds a clerk has not met the workload 227 performance standards, the corporation shall identify the nature 228 of each deficiency and any corrective action recommended and taken by the affected clerk of the court. For quarterly periods 229 230 ending on the last day of March, June, September, and December 231 of each year, the corporation shall notify the Legislature of 232 any clerk not meeting workload performance standards and provide 233 a copy of any corrective action plans. Such notifications shall 234 be submitted no later than 45 days after the end of the 235 preceding quarterly period. As used in this subsection, the 236 term:

1. "Workload measures" means the measurement of the activities and frequency of the work required for the clerk to adequately perform the court-related duties of the office as defined by the membership of the Florida Clerks of Court Operations Corporation.

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2. "Workload performance standards" means the standards

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243	developed to measure the timeliness and effectiveness of the
244	activities that are accomplished by the clerk in the performance
245	of the court-related duties of the office as defined by the
246	membership of the Florida Clerks of Court Operations
247	Corporation.
248	Section 4. Present subsections (6) and (7) of section
249	43.16, Florida Statutes, are renumbered as subsections (7) and
250	(8), respectively, and a new subsection (6) is added to that
251	section, to read:
252	43.16 Justice Administrative Commission; membership, powers
253	and duties
254	(6) The commission, each state attorney, each public
255	defender, the criminal conflict and civil regional counsel, the
256	capital collateral regional counsel, and the Guardian Ad Litem
257	Program shall establish and maintain internal controls designed
258	to:
259	(a) Prevent and detect fraud, waste, and abuse as defined
260	<u>in s. 11.45(1).</u>
261	(b) Promote and encourage compliance with applicable laws,
262	rules, contracts, grant agreements, and best practices.
263	(c) Support economical and efficient operations.
264	(d) Ensure reliability of financial records and reports.
265	(e) Safeguard assets.
266	Section 5. Subsection (6) of section 112.061, Florida
267	Statutes, is amended, and subsection (16) is added to that
268	section, to read:
269	112.061 Per diem and travel expenses of public officers,
270	employees, and authorized persons
271	(6) RATES OF PER DIEM AND SUBSISTENCE ALLOWANCEFor
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272 purposes of reimbursement rates and methods of calculation, per 273 diem and subsistence allowances are provided as follows:

274 (a) All travelers shall be allowed for subsistence when traveling to a convention or conference or when traveling within 275 or outside the state in order to conduct bona fide state 276 277 business, which convention, conference, or business serves a 278 direct and lawful public purpose with relation to the public 279 agency served by the person attending such meeting or conducting such business, either of the following for each day of such 280 281 travel at the option of the traveler:

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1. Eighty dollars per diem; or

2. If actual expenses exceed \$80, the amounts permitted in paragraph (b) for subsistence, plus actual expenses for lodging at a single-occupancy rate, except as provided in paragraph (c), to be substantiated by paid bills therefor.

When lodging or meals are provided at a state institution, the traveler shall be reimbursed only for the actual expenses of such lodging or meals, not to exceed the maximum provided for in this subsection.

(b) All travelers shall be allowed the following amounts for subsistence while on Class C travel on official business as provided in paragraph (5)(b):

1. Breakfast\$6
2. Lunch\$11
3. Dinner\$19
(c) Actual expenses for lodging associated with the
attendance of an employee of a state agency or the judicial
branch at a meeting, conference, or convention organized or

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301	sponsored in whole or in part by a state agency or the judicial
302	branch may not exceed \$150 per day. However, an employee may
303	expend his or her own funds for any lodging expenses that exceed
304	\$150 per day. For purposes of this paragraph, a meeting does not
305	include travel activities for conducting an audit, examination,
306	inspection, or investigation or travel activities related to a
307	litigation or emergency response.
308	(d) (c) No one, whether traveling out of state or in state,
309	shall be reimbursed for any meal or lodging included in a
310	convention or conference registration fee paid by the state.
311	(16) STATEWIDE TRAVEL MANAGEMENT SYSTEM
312	(a) For purposes of this subsection, the term "statewide
313	travel management system" means the system acquired by the
314	Department of Management Services to:
315	1. Standardize and automate agency travel management;
316	2. Allow for travel planning and approval, expense
317	reporting, and reimbursement; and
318	3. Allow a person to query travel information by public
319	employee or officer name and position title, purpose of travel,
320	dates and location of travel, mode of travel, confirmation of
321	agency head or designee authorization if required, and total
322	travel cost.
323	(b) All agencies and the judicial branch must report public
324	officer and employee travel information in the statewide travel
325	management system, including, but not limited to, officer or
326	employee name and position title, purpose of travel, dates and
327	location of travel, mode of travel, confirmation of agency head
328	or designee authorization if required, and total travel cost. At
329	a minimum, such information must be reported in the statewide

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330 travel management system on a monthly basis.

331 (c) All executive branch state agencies and the judicial 332 branch must use the statewide travel management system for 333 purposes of travel authorization and reimbursement.

Section 6. Paragraph (c) of subsection (3) of section 129.03, Florida Statutes, is amended, and paragraph (d) is added to that subsection, to read:

129.03 Preparation and adoption of budget.-

(3) The county budget officer, after tentatively 338 339 ascertaining the proposed fiscal policies of the board for the 340 next fiscal year, shall prepare and present to the board a 341 tentative budget for the next fiscal year for each of the funds 342 provided in this chapter, including all estimated receipts, 343 taxes to be levied, and balances expected to be brought forward 344 and all estimated expenditures, reserves, and balances to be 345 carried over at the end of the year.

346 (c) The board shall hold public hearings to adopt tentative and final budgets pursuant to s. 200.065. The hearings shall be 347 348 primarily for the purpose of hearing requests and complaints 349 from the public regarding the budgets and the proposed tax levies and for explaining the budget and any proposed or adopted 350 351 amendments. The tentative budget must be posted on the county's 352 official website at least 2 days before the public hearing to 353 consider such budget and must remain on the website for at least 354 45 days. The final budget must be posted on the website within 355 30 days after adoption and must remain on the website for at 356 least 2 years. The tentative budgets, adopted tentative budgets, 357 and final budgets shall be filed in the office of the county 358 auditor as a public record. Sufficient reference in words and

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359	figures to identify the particular transactions <u>must</u> shall be
360	made in the minutes of the board to record its actions with
361	reference to the budgets.
362	(d) Beginning in the 2018-2019 fiscal year, the county
363	budget officer shall electronically submit information regarding
364	the final budget to the Office of Economic and Demographic
365	Research in the format specified by the office within 30 days
366	after adoption of the final budget. If the Governor declares a
367	state of emergency pursuant to s. 252.36(2) within 30 days after
368	the submission deadline, the office may extend the deadline up
369	to an additional 90 days. The county budget officer shall also
370	electronically submit to the clerk of the court:
371	1. A copy of the information that was submitted to the
372	office.
373	2. A copy of the final budget that was posted on the
374	county's website.
375	3. A statement certifying that the items in subparagraphs
376	1. and 2. were timely submitted and posted.
377	Section 7. Paragraph (f) of subsection (2) of section
378	129.06, Florida Statutes, is amended to read:
379	129.06 Execution and amendment of budget
380	(2) The board at any time within a fiscal year may amend a
381	budget for that year, and may within the first 60 days of a
382	fiscal year amend the budget for the prior fiscal year, as
383	follows:
384	(f) Unless otherwise prohibited by law, if an amendment to
385	a budget is required for a purpose not specifically authorized
386	in paragraphs (a)-(e), the amendment may be authorized by
387	resolution or ordinance of the board of county commissioners

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388 adopted following a public hearing.

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389 1. The public hearing must be advertised at least 2 days, 390 but not more than 5 days, before the date of the hearing. The 391 advertisement must appear in a newspaper of paid general 392 circulation and must identify the name of the taxing authority, 393 the date, place, and time of the hearing, and the purpose of the 394 hearing. The advertisement must also identify each budgetary 395 fund to be amended, the source of the funds, the use of the 396 funds, and the total amount of each fund's appropriations.

397 2. If the board amends the budget pursuant to this 398 paragraph, the adopted amendment must be posted on the county's 399 official website within 5 days after adoption <u>and must remain on</u> 400 the website for at least 2 years.

Section 8. Present subsections (4) and (5) of section 166.241, Florida Statutes, are renumbered as subsections (5) and (6), respectively, subsection (3) and present subsection (5) are amended, and a new subsection (4) is added to that section, to read:

166.241 Fiscal years, budgets, and budget amendments.-

407 (3) The tentative budget must be posted on the 408 municipality's official website at least 2 days before the 409 budget hearing, held pursuant to s. 200.065 or other law, to 410 consider such budget and must remain on the website for at least 411 45 days. The final adopted budget must be posted on the 412 municipality's official website within 30 days after adoption 413 and must remain on the website for at least 2 years. If the 414 municipality does not operate an official website, the 415 municipality must, within a reasonable period of time as 416 established by the county or counties in which the municipality

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417	is located, transmit the tentative budget and final budget to
418	the manager or administrator of such county or counties who
419	shall post the budgets on the county's website.
420	(4) Beginning in the 2018-2019 fiscal year, the
421	municipality budget officer shall electronically submit
422	information regarding the final budget to the Office of Economic
423	and Demographic Research in the format specified by the office
424	within 30 days after adoption of the final budget. If the
425	Governor declares a state of emergency pursuant to s. 252.36(2)
426	within 30 days after the submission deadline, the office may
427	extend the deadline up to an additional 90 days. The
428	municipality budget officer shall also electronically submit to
429	the clerk of the court:
430	(a) A copy of the information that was submitted to the
431	office.
432	(b) A copy of the final budget that was posted on the
433	municipality's website.
434	(c) A statement certifying that the items in paragraphs (a)
435	and (b) were timely submitted and posted.
436	(6)(5) If the governing body of a municipality amends the
437	budget pursuant to paragraph $(5)(c)$ $(4)(c)$ , the adopted
438	amendment must be posted on the official website of the
439	municipality within 5 days after adoption and must remain on the
440	website for at least 2 years. If the municipality does not
441	operate an official website, the municipality must, within a
442	reasonable period of time as established by the county or
443	counties in which the municipality is located, transmit the
444	adopted amendment to the manager or administrator of such county
445	or counties who shall post the adopted amendment on the county's

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446	website.
447	Section 9. Present subsections (5) through (10) of section
448	189.016, Florida Statutes, are renumbered as subsections (6)
449	through (11), respectively, present subsections (7) and (10) are
450	amended, and a new subsection (5) is added to that section, to
451	read:
452	189.016 Reports; budgets; audits
453	(5) Beginning in the 2018-2019 fiscal year, the special
454	district budget officer shall electronically submit information
455	regarding the final budget to the Office of Economic and
456	Demographic Research in the format specified by the office
457	within 30 days after adoption of the final budget. If the
458	Governor declares a state of emergency under s. 252.36(2) within
459	30 days after the submission deadline for the final budget, the
460	office may extend the deadline up to an additional 90 days. The
461	special district budget officer shall also electronically submit
462	to the clerk of the court:
463	(a) A copy of the information that was submitted to the
464	office.
465	(b) A copy of the final budget that was posted on the
466	special district's website.
467	(c) A statement certifying that the items in paragraphs (a)
468	and (b) were timely submitted and posted.
469	(8) <del>(7)</del> If the governing body of a special district amends
470	the budget pursuant to paragraph $(7)(c)$ $(6)(c)$ , the adopted
471	amendment must be posted on the official website of the special
472	district within 5 days after adoption and must remain on the
473	website for at least 2 years.
474	(11) <mark>(10)</mark> All reports or information required to be filed

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475 with a local general-purpose government or governing authority under ss. 189.014, 189.015, and 189.08 and subsection (9) (8) 476 477 must: 478 (a) If the local general-purpose government or governing 479 authority is a county, be filed with the clerk of the board of 480 county commissioners. 481 (b) If the district is a multicounty district, be filed 482 with the clerk of the county commission in each county. 483 (c) If the local general-purpose government or governing 484 authority is a municipality, be filed at the place designated by 485 the municipal governing body. 486 Section 10. Section 215.86, Florida Statutes, is amended to 487 read: 488 215.86 Management systems and controls.-Each state agency 489 and the judicial branch as defined in s. 216.011 shall establish 490 and maintain management systems and internal controls designed 491 to: 492 (1) Prevent and detect fraud, waste, and abuse as defined 493 in s. 11.45(1). that 494 (2) Promote and encourage compliance with applicable laws, 495 rules, contracts, and grant agreements.+ 496 (3) Support economical and economic, efficient, and 497 effective operations.; 498 (4) Ensure reliability of financial records and reports.+ 499 (5) Safeguard and safeguarding of assets. Accounting 500 systems and procedures shall be designed to fulfill the 501 requirements of generally accepted accounting principles. 502 Section 11. Paragraph (a) of subsection (2) of section 503 215.97, Florida Statutes, is amended to read:

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215.97 Florida Single Audit Act.—

(2) As used in this section, the term:

(a) "Audit threshold" means the threshold amount used to determine when a state single audit or project-specific audit of a nonstate entity shall be conducted in accordance with this section. Each nonstate entity that expends a total amount of state financial assistance equal to or in excess of \$750,000 in any fiscal year of such nonstate entity shall be required to have a state single audit  $\tau$  or a project-specific audit  $\tau$  for such fiscal year in accordance with the requirements of this section. Every 2 years the Auditor General, After consulting with the Executive Office of the Governor, the Department of Financial Services, and all state awarding agencies, the Auditor General shall periodically review the threshold amount for requiring audits under this section and may recommend any appropriate statutory change to revise the threshold amount in the annual report submitted pursuant to s. 11.45(7)(h) to the Legislature adjust such threshold amount consistent with the purposes of this section.

3 Section 12. Subsection (11) of section 215.985, Florida
4 Statutes, is amended to read:

215.985 Transparency in government spending.-

(11) Each water management district shall provide a monthly
financial statement <u>in the form and manner prescribed by the</u>
<u>Department of Financial Services</u> to <u>the district's</u> <del>its</del> governing
board and make such <u>monthly financial</u> statement available for
public access on its website.

531 Section 13. Section 218.32, Florida Statutes, is amended to 532 read:

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533 534 218.32 Annual financial reports; local governmental entities; Florida Open Financial Statement System.-

535 (1) (a) Each local governmental entity that is determined to 536 be a reporting entity, as defined by generally accepted 537 accounting principles, and each independent special district as 538 defined in s. 189.012, shall submit to the department a copy of its annual financial report for the previous fiscal year in a 539 540 format prescribed by the department. The annual financial report 541 must include a list of each local governmental entity included 542 in the report and each local governmental entity that failed to 543 provide financial information as required by paragraph (b). The 544 chair of the governing body and the chief financial officer of 545 each local governmental entity shall sign the annual financial 546 report submitted pursuant to this subsection attesting to the 547 accuracy of the information included in the report. The county 548 annual financial report must be a single document that covers 549 each county agency.

(b) Each component unit, as defined by generally accepted accounting principles, of a local governmental entity shall provide the local governmental entity, within a reasonable time period as established by the local governmental entity, with financial information necessary to comply with the reporting requirements contained in this section.

(c) Each regional planning council created under s.
556 (c) Each regional planning council created under s.
557 186.504, each local government finance commission, board, or
558 council, and each municipal power corporation created as a
559 separate legal or administrative entity by interlocal agreement
560 under s. 163.01(7) shall submit to the department a copy of its
561 audit report and an annual financial report for the previous

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562 fiscal year in a format prescribed by the department.

563 (d) Each local governmental entity that is required to provide for an audit under s. 218.39(1) must submit a copy of 564 565 the audit report and annual financial report to the department 566 within 45 days after the completion of the audit report but no 567 later than 6  $\frac{9}{2}$  months after the end of the fiscal year. If the 568 Governor declares a state of emergency under s. 252.36(2) within 569 30 days after the submission deadline for the audit report and 570 annual financial report, the department may extend the deadline 571 up to an additional 90 days. The local governmental entity must 572 electronically submit to the clerk of the court a copy of its 573 annual financial report and a statement certifying that the 574 report was timely filed with the department.

(e) <u>In conducting an audit of a local governmental entity</u> <u>pursuant to s. 218.39</u>, an independent certified <u>public</u> <u>accountant shall determine whether the entity's annual financial</u> <u>report is in agreement with the audited financial statements. If</u> <u>the audited financial statements are not in agreement with the</u> <u>annual financial report, the accountant shall specify and</u> <u>explain the significant differences that exist between the</u> <u>audited financial statements and the annual financial report.</u>

583 (f) Each local governmental entity that is not required to 584 provide for an audit under s. 218.39 must submit the annual 585 financial report to the department no later than 9 months after 586 the end of the fiscal year. The department shall consult with 587 the Auditor General in the development of the format of annual 588 financial reports submitted pursuant to this paragraph. The 589 format must include balance sheet information used by the 590 Auditor General pursuant to s. 11.45(7)(f). The department must

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591 forward the financial information contained within the annual 592 financial reports to the Auditor General in electronic form. <u>If</u> 593 <u>the Governor declares a state of emergency under s. 252.36(2)</u> 594 <u>within 30 days after the submission deadline, the department may</u> 595 <u>extend the deadline up to an additional 90 days.</u> This paragraph 596 does not apply to housing authorities created under chapter 421.

(g)(f) If the department does not receive a completed annual financial report from a local governmental entity within the required period, it shall notify the Legislative Auditing Committee and the Special District Accountability Program of the Department of Economic Opportunity by April 30 of the entity's failure to comply with the reporting requirements.

(h)(g) Each local governmental entity's website must provide a link to the department's website to view the entity's annual financial report submitted to the department pursuant to this section. If the local governmental entity does not have an official website, the county government's website must provide the required link for the local governmental entity.

(i) It is the intent of the Legislature to create the Florida Open Financial Statement System, an interactive repository for governmental financial statements.

1. The Chief Financial Officer may consult with stakeholders, including the department, the Auditor General, a representative of a municipality or county, a representative of a special district, a municipal bond investor, and an information technology professional employed in the private sector, for input on the design and implementation of the Florida Open Financial Statement System. 2. The Chief Financial Officer may choose contractors to

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620	build one or more extensible Business Reporting Language (XBRL)
621	taxonomies suitable for state, county, municipal, and special
622	district financial filings and to create a software tool that
623	enables financial statement filers to easily create XBRL
624	documents consistent with the taxonomy or taxonomies. The Chief
625	Financial Officer shall recruit and select contractors through
626	an open request for proposals process pursuant to chapter 287.
627	3. The Chief Financial Officer shall require all work to be
628	completed no later than December 31, 2021.
629	4. If the Chief Financial Officer deems the work products
630	adequate, all local governmental financial statements pertaining
631	to fiscal years ending on or after September 1, 2022, must be
632	filed in XBRL format and must meet the validation requirements
633	of the relevant taxonomy.
634	5. A local government that commences filing in XBRL format
635	may not be required to make filings in portable document format.
636	(j) Beginning in the 2018-2019 fiscal year and
637	notwithstanding any other penalty or remedy provided by law, if
638	a local governmental entity fails to submit information to the
639	clerk of the court as required under paragraph (d), s.
640	129.03(3)(d), s. 166.241(4), or s. 189.016(5), as applicable,
641	the clerk of the court shall notify the appropriate local fiscal
642	officer to suspend future salary payments to the head of that
643	local governmental entity. The clerk shall notify the
644	appropriate local fiscal officer to resume payments when the
645	clerk receives the information.
646	(2) The department shall annually by December 1 file a

647 verified report with the Governor, the Legislature, the Auditor
648 General, and the Special District Accountability Program of the

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649 Department of Economic Opportunity showing the revenues, both 650 locally derived and derived from intergovernmental transfers, 651 and the expenditures of each local governmental entity, regional 652 planning council, local government finance commission, and 653 municipal power corporation that is required to submit an annual 654 financial report. In preparing the verified report, the 655 department may request additional information from the local 656 governmental entity. The information requested must be provided 657 to the department within 45 days after the request. If the local 658 governmental entity does not comply with the request, the 659 department shall notify the Legislative Auditing Committee, 660 which may take action pursuant to s. 11.40(2). The report must 661 include, but is not limited to:

(a) The total revenues and expenditures of each local governmental entity that is a component unit included in the annual financial report of the reporting entity.

(b) The amount of outstanding long-term debt by each local governmental entity. For purposes of this paragraph, the term "long-term debt" means any agreement or series of agreements to pay money, which, at inception, contemplate terms of payment exceeding 1 year in duration.

(3) No later than 12 months after the end of the most recently completed fiscal year, the department shall post on its website the annual financial report for each local governmental entity and independent special district that is required to submit an annual financial report pursuant to subsection (1).

675 <u>(4)(3)</u> The department shall notify the President of the 676 Senate and the Speaker of the House of Representatives of any 677 municipality that has not reported any financial activity for

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678	the last 4 fiscal years. Such notice must be sufficient to
679	initiate dissolution procedures as described in s.
680	165.051(1)(a). Any special law authorizing the incorporation or
681	creation of the municipality must be included within the
682	notification.
683	Section 14. Present subsection (3) of section 218.33,
684	Florida Statutes, is renumbered as subsection (4), and a new
685	subsection (3) is added to that section, to read:
686	218.33 Local governmental entities; establishment of
687	uniform fiscal years and accounting practices and procedures
688	(3) Each local governmental entity shall establish and
689	maintain internal controls designed to:
690	(a) Prevent and detect fraud, waste, and abuse as defined
691	<u>in s. 11.45(1).</u>
692	(b) Promote and encourage compliance with applicable laws,
693	rules, contracts, grant agreements, and best practices.
694	(c) Support economical and efficient operations.
695	(d) Ensure reliability of financial records and reports.
696	(e) Safeguard assets.
697	Section 15. Present subsections (8) through (12) of section
698	218.39, Florida Statutes, are renumbered as subsections (9)
699	through (13), respectively, paragraphs (b), (c), (g), and (h) of
700	subsection (1) and subsection (7) of that section are amended,
701	and a new subsection (8) is added to that section, to read:
702	218.39 Annual financial audit reports
703	(1) If, by the first day in any fiscal year, a local
704	governmental entity, district school board, charter school, or
705	charter technical career center has not been notified that a
706	financial audit for that fiscal year will be performed by the

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707 Auditor General, each of the following entities shall have an 708 annual financial audit of its accounts and records completed 709 within 9 months after the end of its fiscal year by an 710 independent certified public accountant retained by it and paid 711 from its public funds:

(b) Any municipality with revenues or the total of expenditures and expenses in excess of \$250,000, as reported on the fund financial statements, and each municipality beginning with the 2018-2019 fiscal year.

(c) Any special district with revenues or the total of expenditures and expenses in excess of \$100,000, as reported on the fund financial statements, and each special district beginning with the 2018-2019 fiscal year.

(g) Each municipality with revenues or the total of expenditures and expenses between \$100,000 and \$250,000, as reported on the fund financial statements, which has not been subject to a financial audit pursuant to this subsection for the 2 preceding fiscal years.

(h) Each special district with revenues or the total of expenditures and expenses between \$50,000 and \$100,000, as reported on the fund financial statement, which has not been subject to a financial audit pursuant to this subsection for the 2 preceding fiscal years.

(7) All audits conducted pursuant to this section must be conducted in accordance with the rules of the Auditor General adopted pursuant to s. 11.45. Upon completion of the audit, the auditor shall prepare an audit report in accordance with the rules of the Auditor General. The audit report shall be filed with the Auditor General within 45 days after delivery of the

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736 audit report to the governing body of the audited entity, but no 737 later than 6  $\frac{9}{9}$  months after the end of the audited entity's fiscal year. The audit report must include a written statement 738 739 describing corrective actions to be taken in response to each of 740 the auditor's recommendations included in the audit report. If 741 the Governor declares a state of emergency under s. 252.36(2) 742 within 30 days after the submission deadline for the audit 743 report, the Auditor General may extend the deadline up to an 744 additional 90 days. 745 (8) If the audit report includes a recommendation that was 746 included in the preceding financial audit report and remains unaddressed, the governing body of the audited entity, within 60 747 748 days after the delivery of the audit report to the governing 749 body, shall indicate during a regularly scheduled public meeting 750 whether it intends to take corrective action, the intended 751 corrective action, and the timeframe for the corrective action. 752 If the governing body indicates that it does not intend to take 753 corrective action, it must explain its decision at the public 754 meeting. 755 Section 16. Subsection (2) of section 218.391, Florida 756 Statutes, is amended, and subsections (9) through (13) are added 757 to that section, to read: 758 218.391 Auditor selection procedures .-759 (2) The governing body of a charter county, municipality, 760 special district, district school board, charter school, or 761 charter technical career center shall establish an audit 762 committee. 763 (a) At a minimum, the audit committee for a county must 764 Each noncharter county shall establish an audit committee that,

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765 at a minimum, shall consist of each of the county officers 766 elected pursuant to <u>the county charter or</u> s. 1(d), Art. VIII of 767 the State Constitution, or <u>their respective designees</u> <del>a</del> 768 designee, and one member of the board of county commissioners or 769 its designee.

(b) The audit committee for a municipality, special district, district school board, charter school, or charter technical career center shall consist of at least three members. One member of the audit committee must be a member of the governing body of an entity specified in this paragraph, who shall also serve as the chair of the committee.

(c) An employee, a chief executive officer, or a chief financial officer of the county, municipality, special district, district school board, charter school, or charter technical career center may not serve as a member of an audit committee established under this subsection.

(d) The primary purpose of the audit committee is to assist the governing body in selecting an auditor to conduct the annual financial audit required in s. 218.39; however, the audit committee may serve other audit oversight purposes as determined by the entity's governing body. The public <u>may</u> shall not be excluded from the proceedings under this section.

(9) For each audit required by s. 218.39, the auditor shall include the following information in the management letter prepared pursuant to s. 218.39(4):

(a) The date the entity's governing body approved the selection of the auditor and the date the entity and the auditor executed the most recent contract pursuant to subsection (7); (b) The first fiscal year for which the auditor conducted

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794	the audit under the most recently executed contract pursuant to
795	subsection (7); and
796	(c) The contract period, including renewals, and conditions
797	under which the contract may be terminated or renewed.
798	(10) On each occasion that an entity contracts with an
799	auditor to conduct an audit pursuant to s. 218.39, an affidavit
800	shall be executed by the chair of the entity's governing body in
801	a format prescribed in accordance with rules adopted by the
802	Auditor General, affirming that the auditor was selected in
803	compliance with the requirements of subsections (3)-(6). The
804	affidavit must accompany the entity's first audit report
805	prepared by the auditor under the most recently executed
806	contract pursuant to subsection (7). The affidavit shall include
807	the following information:
808	(a) The date the entity's governing body approved the
809	selection of the auditor;
810	(b) The first fiscal year for which the auditor conducted
811	the audit; and
812	(c) The contract period, including renewals, and conditions
813	under which the contract may be terminated or renewed.
814	(11) If the entity fails to select the auditor in
815	accordance with the requirements of subsections (3)-(6), the
816	entity shall again perform the auditor selection process in
817	accordance with this section to select an auditor to conduct
818	audits for subsequent fiscal years if the original audit was
819	performed under a multiyear contract.
820	(a) If performing the auditor selection process again in
821	accordance with this section would preclude the entity from
822	timely completing the annual financial audit required by s.

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823	218.39, the entity shall again perform the auditor selection
824	process in accordance with this section for the subsequent
825	annual financial audit. A multiyear contract entered into
826	between an entity and an auditor after the effective date of
827	this act may not prohibit or restrict an entity from complying
828	with the section.
829	(b) If the entity fails to perform the auditor selection
830	process again, pursuant to this subsection, the Legislative
831	Auditing Committee shall determine whether the entity should be
832	subject to state action pursuant to s. 11.40(2).
833	(12) If the entity fails to provide the Auditor General
834	with the affidavit required by subsection (10), the Auditor
835	General shall request that the entity provide the affidavit. The
836	affidavit must be provided within 45 days after the date of the
837	request. If the entity does not comply with the Auditor
838	General's request, the Legislative Auditing Committee shall
839	determine whether the entity should be subject to state action
840	pursuant to s. 11.40(2).
841	(13) If the entity provides the Auditor General with the
842	affidavit required in subsection (10) but failed to select the
843	auditor in accordance with the requirements of subsections (3)-
844	(6), the Legislative Auditing Committee shall determine whether
845	the entity should be subject to state action pursuant to s.
846	<u>11.40(2).</u>
847	Section 17. Subsection (2) of section 286.0114, Florida
848	Statutes, is amended to read:
849	286.0114 Public meetings; reasonable opportunity to be
850	heard; attorney fees
851	(2) Members of the public shall be given a reasonable

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852 opportunity to be heard on a proposition before a board or 853 commission. The opportunity to be heard need not occur at the 854 same meeting at which the board or commission takes official 855 action on the proposition if the opportunity occurs at a meeting that is during the decisionmaking process and is within 856 857 reasonable proximity in time before the meeting at which the board or commission takes the official action. A board or 858 859 commission may not require a member of the public to provide an 860 advance written copy of his or her testimony or comments as a 861 condition of being given the opportunity to be heard at a 862 meeting. This section does not prohibit a board or commission 863 from maintaining orderly conduct or proper decorum in a public 864 meeting. The opportunity to be heard is subject to rules or 865 policies adopted by the board or commission, as provided in 866 subsection (4). Section 18. Paragraph (e) of subsection (4), paragraph (d) 867 868 of subsection (5), and paragraph (d) of subsection (6) of 869 section 373.536, Florida Statutes, are amended, and paragraphs 870 (e) and (f) are added to subsection (6) of that section, to 871 read: 872 373.536 District budget and hearing thereon.-873 (4) BUDGET CONTROLS; FINANCIAL INFORMATION.-874 (e) By September 1, 2012, Each district shall provide a 875 monthly financial statement in the form and manner prescribed by 876 the Department of Financial Services to the district's governing 877 board and make such monthly financial statement available for 878 public access on its website. 879 (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND 880 APPROVAL.-

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881 (d) Each district shall, by August 1 of each year, submit 882 for review a tentative budget and a description of any 883 significant changes from the preliminary budget submitted to the Legislature pursuant to s. 373.535 to the Governor, the 884 885 President of the Senate, the Speaker of the House of 886 Representatives, the chairs of all legislative committees and 887 subcommittees having substantive or fiscal jurisdiction over 888 water management districts, as determined by the President of 889 the Senate or the Speaker of the House of Representatives, as 890 applicable, the secretary of the department, and the governing 891 body of each county in which the district has jurisdiction or 892 derives any funds for the operations of the district. The 893 tentative budget must be posted on the district's official 894 website at least 2 days before budget hearings held pursuant to 895 s. 200.065 or other law and must remain on the website for at 896 least 45 days. 897

(6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN; WATER RESOURCE DEVELOPMENT WORK PROGRAM.-

(d) The final adopted budget must be posted on the water management district's official website within 30 days after adoption and must remain on the website for at least 2 years.

(e) Beginning in the 2018-2019 fiscal year, the water management district budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the 907 Governor declares a state of emergency under s. 252.36(2) within 908 30 days after the submission deadline, the office may extend the 909 deadline up to an additional 90 days. The water management

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910	district budget officer shall also electronically submit to the
911	clerk of the court in each county in which the district
912	operates:
913	1. A copy of the information that was submitted to the
914	office.
915	2. A copy of the final budget that was posted on the water
916	management district's website.
917	3. A statement certifying that the items in subparagraphs
918	1. and 2. were timely submitted and posted.
919	(f) Beginning in the 2018-2019 fiscal year and
920	notwithstanding any other penalty or remedy that may be
921	authorized by law, if a water management district budget officer
922	fails to submit information to the clerk of the court as
923	required in paragraph (e), the clerk of the court shall notify
924	the appropriate fiscal officer to suspend future salary payments
925	for the executive director of that district. The clerk shall
926	notify the fiscal officer to resume payments when the clerk
927	receives the information.
928	Section 19. Paragraph (1) of subsection (12) of section
929	1001.42, Florida Statutes, is amended to read:
930	1001.42 Powers and duties of district school boardThe
931	district school board, acting as a board, shall exercise all
932	powers and perform all duties listed below:
933	(12) FINANCETake steps to assure students adequate
934	educational facilities through the financial procedure
935	authorized in chapters 1010 and 1011 and as prescribed below:
936	(l) Internal auditorMay employ an internal auditor to
937	perform ongoing financial verification of the financial records
938	of the school district and such other audits and reviews as the

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939	district school board directs for the purpose of determining:
940	1. The adequacy of internal controls designed to prevent
941	and detect fraud, waste, and abuse as defined in s. 11.45(1).
942	2. Compliance with applicable laws, rules, contracts, grant
943	agreements, district school board-approved policies, and best
944	practices.
945	3. The efficiency of operations.
946	4. The reliability of financial records and reports.
947	5. The safeguarding of assets.
948	
949	The internal auditor shall report directly to the district
950	school board or its designee.
951	Section 20. Paragraph (j) of subsection (9) of section
952	1002.33, Florida Statutes, is amended to read:
953	1002.33 Charter schools
954	(9) CHARTER SCHOOL REQUIREMENTS
955	(j) The governing body of the charter school shall be
956	responsible for:
957	1. Establishing and maintaining internal controls designed
958	to:
959	a. Prevent and detect fraud, waste, and abuse as defined in
960	<u>s. 11.45(1).</u>
961	b. Promote and encourage compliance with applicable laws,
962	rules, contracts, grant agreements, and best practices.
963	c. Support economical and efficient operations.
964	d. Ensure reliability of financial records and reports.
965	e. Safeguard assets.
966	2.1. Ensuring that the charter school has retained the
967	services of a certified public accountant or auditor for the

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968 annual financial audit, pursuant to s. 1002.345(2), who shall 969 submit the report to the governing body.

<u>3.2.</u> Reviewing and approving the audit report, including audit findings and recommendations for the financial recovery plan.

4.a.3.a. Performing the duties in s. 1002.345, including monitoring a corrective action plan.

b. Monitoring a financial recovery plan in order to ensure compliance.

5.4. Participating in governance training approved by the department which must include government in the sunshine, conflicts of interest, ethics, and financial responsibility.

Section 21. Present subsections (6) through (10) of section 1002.37, Florida Statutes, are renumbered as subsections (7) through (11), respectively, present subsection (6) is amended, and a new subsection (6) is added to that section, to read:

1002.37 The Florida Virtual School.-

(6) The Florida Virtual School shall have an annual financial audit of its accounts and records conducted by an independent auditor who is a certified public accountant licensed under chapter 473. The independent auditor shall conduct the audit in accordance with rules adopted by the Auditor General pursuant to s. 11.45 and, upon completion of the audit, shall prepare an audit report in accordance with such rules. The audit report must include a written statement by the board of trustees describing corrective action to be taken in response to each of the recommendations of the independent auditor included in the audit report. The independent auditor shall submit the audit report to the board of trustees and the

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997 Auditor General no later than 9 months after the end of the 998 preceding fiscal year. 999 (7) (6) The board of trustees shall annually submit to the 1000 Governor, the Legislature, the Commissioner of Education, and 1001 the State Board of Education the audit report prepared pursuant 1002 to subsection (6) and a complete and detailed report setting 1003 forth: 1004 (a) The operations and accomplishments of the Florida 1005 Virtual School within the state and those occurring outside the 1006 state as Florida Virtual School Global. 1007 (b) The marketing and operational plan for the Florida 1008 Virtual School and Florida Virtual School Global, including 1009 recommendations regarding methods for improving the delivery of 1010 education through the Internet and other distance learning 1011 technology. 1012 (c) The assets and liabilities of the Florida Virtual School and Florida Virtual School Global at the end of the 1013 1014 fiscal year. 1015 (d) A copy of an annual financial audit of the accounts and 1016 records of the Florida Virtual School and Florida Virtual School 1017 Global, conducted by an independent certified public accountant 1018 and performed in accordance with rules adopted by the Auditor 1019 General.

1020 <u>(d) (e)</u> Recommendations regarding the unit cost of providing 1021 services to students through the Florida Virtual School and 1022 Florida Virtual School Global. In order to most effectively 1023 develop public policy regarding any future funding of the 1024 Florida Virtual School, it is imperative that the cost of the 1025 program is accurately identified. The identified cost of the

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1026	program must be based on reliable data.
1027	(e) (f) Recommendations regarding an accountability
1028	mechanism to assess the effectiveness of the services provided
1029	by the Florida Virtual School and Florida Virtual School Global.
1030	Section 22. Subsection (5) is added to section 1010.01,
1031	Florida Statutes, to read:
1032	1010.01 Uniform records and accounts
1033	(5) Each school district, Florida College System
1034	institution, and state university shall establish and maintain
1035	internal controls designed to:
1036	(a) Prevent and detect fraud, waste, and abuse as defined
1037	<u>in s. 11.45(1).</u>
1038	(b) Promote and encourage compliance with applicable laws,
1039	rules, contracts, grant agreements, and best practices.
1040	(c) Support economical and efficient operations.
1041	(d) Ensure reliability of financial records and reports.
1042	(e) Safeguard assets.
1043	Section 23. Subsection (2) of section 1010.30, Florida
1044	Statutes, is amended to read:
1045	1010.30 Audits required
1046	(2) If <u>a school district</u> , Florida College System
1047	institution, or university audit report includes a
1048	recommendation that was included in the preceding financial
1049	audit report but remains unaddressed an audit contains a
1050	significant finding, the district school board, the Florida
1051	College System institution board of trustees, or the university
1052	board of trustees, within 60 days after the delivery of the
1053	audit report to the school district, Florida College System
1054	institution, or university, shall indicate conduct an audit
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1055 overview during a regularly scheduled public meeting whether it 1056 intends to take corrective action, the intended corrective 1057 action, and the timeframe for the corrective action. If the 1058 district school board, Florida College System institution board 1059 of trustees, or university board of trustees indicates that it 1060 does not intend to take corrective action, it shall explain its 1061 decision at the public meeting. Section 24. Section 1011.03, Florida Statutes, is amended 1062 1063 to read: 1064 1011.03 Public hearings; budget submissions; penalties to 1065 be submitted to Department of Education.-1066 (1) Each district school board shall cause a summary of its 1067 tentative budget, including the proposed millage levies as 1068 provided for by law, to be posted on the district's official 1069 website and advertised once in a newspaper of general 1070 circulation published in the district or to be posted at the 1071 courthouse if there be no such newspaper. 1072 (2) The advertisement of a district that has been required 1073 by the Legislature to increase classroom expenditures pursuant 1074 to s. 1011.64 must include the following statement: 1075 1076 "This proposed budget reflects an increase in classroom 1077 expenditures as a percent of total current operating 1078 expenditures of XX percent over the (previous fiscal year) 1079 fiscal year. This increase in classroom expenditures is required 1080 by the Legislature because the district has performed below the 1081 required performance standard on XX of XX student performance 1082 standards for the (previous school year) school year. In order to achieve the legislatively required level of classroom 1083

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1084 expenditures as a percentage of total operating expenditures, 1085 the proposed budget includes an increase in overall classroom 1086 expenditures of \$XX,XXX,XXX above the amount spent for this same 1087 purpose during the (previous fiscal year) fiscal year. In order 1088 to achieve improved student academic performance, this proposed 1089 increase is being budgeted for the following activities: 1090 ...(list activities and amount budgeted)...."

(3) The advertisement shall appear adjacent to the advertisement required pursuant to s. 200.065. The State Board of Education may adopt rules necessary to provide specific requirements for the format of the advertisement.

(4) The board shall hold public hearings to adopt tentative and final budgets pursuant to s. 200.065. The hearings shall be primarily for the purpose of hearing requests and complaints from the public regarding the budgets and the proposed tax levies and for explaining the budget and proposed or adopted amendments thereto, if any. The tentative budget must be posted on the district's official website at least 2 days before the budget hearing held pursuant to s. 200.065 or other law. The final adopted budget must be posted on the district's official website within 30 days after adoption. The board shall require the superintendent to transmit two copies of the adopted budget to the Department of Education as prescribed by law and rules of the State Board of Education.

(5) (a) Beginning in the 2018-2019 fiscal year, the district school board budget officer shall electronically submit information regarding the final budget to the Office of Economic and Demographic Research in the format specified by the office within 30 days after adoption of the final budget. If the

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1113	Governor declares a state of emergency under s. 252.36(2) within
1114	30 days after the submission deadline for the final budget, the
1115	office may extend the deadline up to an additional 90 days. The
1116	district school board budget officer shall also electronically
1117	submit to the clerk of the court:
1118	1. A copy of the information that was submitted to the
1119	office.
1120	2. A copy of the final budget that was posted on the
1121	district school board's website.
1122	3. A statement certifying that the items in subparagraphs
1123	1. and 2. were timely submitted and posted.
1124	(b) Beginning in the 2018-2019 fiscal year and
1125	notwithstanding any other penalty or remedy that may be
1126	authorized by law, if the district school board budget officer
1127	fails to submit information to the clerk of the court as
1128	required in paragraph (a), the clerk of the court shall notify
1129	the appropriate fiscal officer to suspend future salary payments
1130	for the superintendent of that district. The clerk shall notify
1131	the appropriate fiscal officer to resume payments when the clerk
1132	receives the information.
1133	(6) (5) If the governing body of a district amends the
1134	budget, the adopted amendment must be posted on the official
1135	website of the district within 5 days after adoption.
1136	Section 25. Subsection (1) of section 1011.60, Florida
1137	Statutes, is amended to read:
1138	1011.60 Minimum requirements of the Florida Education
1139	Finance ProgramEach district which participates in the state
1140	appropriations for the Florida Education Finance Program shall
1141	provide evidence of its effort to maintain an adequate school

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1142 program throughout the district and shall meet at least the 1143 following requirements:

1144 (1) ACCOUNTS AND REPORTS.-Maintain adequate and accurate 1145 records, including a system of internal accounts for individual 1146 schools, and file with the Department of Education, in correct 1147 and proper form on or before the date due as fixed by law or 1148 rule, each annual or periodic report that is required by rules 1149 of the State Board of Education. A district school board that 1150 submits an annual financial report to the department must also 1151 electronically submit to the clerk of the court a copy of the 1152 report with a statement certifying that the report was timely 1153 filed with the department.

Section 26. (1) By July 15, 2018, the Office of Economic and Demographic Research shall prepare forms for use by counties, municipalities, special districts, water management districts, and school districts when submitting information regarding their final budgets to the office. The forms must group existing fiscal information in broad yet meaningful categories, but should not create new reporting requirements. (2) By December 1, 2018, the office shall submit a report to the President of the Senate and the Speaker of the House of Representatives that:

(a) Identifies a structure to create unique area profiles for the counties, municipalities, special districts, water management districts, and school districts which would assist the public in making simple direct comparisons between the distinct entities.

1169 (b) Provides recommendations for metrics for ranking the 1170 reporting entities based on the final budget information

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submitted to the office. The metrics must allow the public to

1172 make direct comparisons between the different local governments. 1173 (c) Provides recommendations for mechanisms to submit the 1174 information in this subsection to the public in a cost-effective 1175 manner. 1176 Section 27. Subsection (16) of section 165.0615, Florida 1177 Statutes, is amended to read: 1178 165.0615 Municipal conversion of independent special 1179 districts upon elector-initiated and approved referendum.-1180 (16) If the incorporation plan is approved by a majority of 1181 the votes cast in the independent special district, the district 1182 shall notify the Special District Accountability Program 1183 pursuant to s. 189.016(2) and the local general-purpose 1184 governments in which any part of the independent special 1185 district is situated pursuant to s. 189.016(8) s. 189.016(7). 1186 Section 28. Subsections (1) and (2) of section 189.066, 1187 Florida Statutes, are amended to read: 189.066 Effect of failure to file certain reports or 1188 1189 information.-1190 (1) If an independent special district fails to file the 1191 reports or information required under s. 189.014, s. 189.015, s. 189.016(10) s. 189.016(9), or s. 189.08 with the local general-1192 1193 purpose government or governments in which it is located, the 1194 person authorized to receive and read the reports or information 1195 or the local general-purpose government shall notify the 1196 district's registered agent. If requested by the district, the 1197 local general-purpose government shall grant an extension of up

1198 to 30 days for filing the required reports or information. If 1199 the governing body of the local general-purpose government or

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1200 governments determines that there has been an unjustified 1201 failure to file these reports or information, it shall notify 1202 the department, and the department may proceed pursuant to s. 1203 189.067(1).

(2) If a dependent special district fails to file the 1204 1205 reports or information required under s. 189.014, s. 189.015, or s. 189.016(10) s. 189.016(9) with the local governing authority 1206 1207 to which it is dependent, the local governing authority shall 1208 take whatever steps it deems necessary to enforce the special 1209 district's accountability. Such steps may include, as 1210 authorized, withholding funds, removing governing body members 1211 at will, vetoing the special district's budget, conducting the 1212 oversight review process set forth in s. 189.068, or amending, 1213 merging, or dissolving the special district in accordance with 1214 the provisions contained in the ordinance that created the 1215 dependent special district.

Section 29. Paragraph (e) of subsection (2) and paragraph (g) of subsection (3) of section 189.074, Florida Statutes, are amended to read:

189.074 Voluntary merger of independent special districts.-Two or more contiguous independent special districts created by special act which have similar functions and elected governing bodies may elect to merge into a single independent district through the act of merging the component independent special districts.

(2) JOINT MERGER PLAN BY RESOLUTION.—The governing bodies
of two or more contiguous independent special districts may, by
joint resolution, endorse a proposed joint merger plan to
commence proceedings to merge the districts pursuant to this

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1229 section. (e) After the final public hearing, the governing bodies 1230 shall notify the supervisors of elections of the applicable 1231 1232 counties in which district lands are located of the adoption of 1233 the resolution by each governing body. The supervisors of 1234 elections shall schedule a separate referendum for each 1235 component independent special district. The referenda may be 1236 held in each district on the same day, or on different days, but 1237 no more than 20 days apart. 1238 1. Notice of a referendum on the merger of independent 1239 special districts must be provided pursuant to the notice 1240 requirements in s. 100.342. At a minimum, the notice must 1241 include: 1242 a. A brief summary of the resolution and joint merger plan; 1243 b. A statement as to where a copy of the resolution and 1244 joint merger plan may be examined; 1245 c. The names of the component independent special districts 1246 to be merged and a description of their territory;

d. The times and places at which the referendum will be held; and

e. Such other matters as may be necessary to call, provide for, and give notice of the referendum and to provide for the conduct thereof and the canvass of the returns.

2. The referenda must be held in accordance with the Florida Election Code and may be held pursuant to ss. 101.6101-101.6107. All costs associated with the referenda shall be borne by the respective component independent special district.

3. The ballot question in such referendum placed before the qualified electors of each component independent special

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1258 district to be merged must be in substantially the following 1259 form: 1260 1261 "Shall ... (name of component independent special 1262 district) ... and ... (name of component independent special 1263 district or districts)... be merged into ... (name of newly 1264 merged independent district)...? 1265 1266 ....YES 1267 ....NO" 1268 1269 4. If the component independent special districts proposing 1270 to merge have disparate millage rates, the ballot question in 1271 the referendum placed before the qualified electors of each 1272 component independent special district must be in substantially 1273 the following form: 1274 1275 "Shall ... (name of component independent special 1276 district) ... and ... (name of component independent special 1277 district or districts)... be merged into ... (name of newly 1278 merged independent district) ... if the voter-approved maximum 1279 millage rate within each independent special district will not 1280 increase absent a subsequent referendum? 1281 1282 ....YES ....NO" 1283 1284 1285 5. In any referendum held pursuant to this section, the 1286 ballots shall be counted, returns made and canvassed, and

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1287 results certified in the same manner as other elections or 1288 referenda for the component independent special districts.

6. The merger may not take effect unless a majority of the 1289 votes cast in each component independent special district are in 1291 favor of the merger. If one of the component districts does not obtain a majority vote, the referendum fails, and merger does 1293 not take effect.

1294 7. If the merger is approved by a majority of the votes 1295 cast in each component independent special district, the merged 1296 independent district is created. Upon approval, the merged 1297 independent district shall notify the Special District 1298 Accountability Program pursuant to s. 189.016(2) and the local 1299 general-purpose governments in which any part of the component 1300 independent special districts is situated pursuant to s. 1301 189.016(8) <del>s. 189.016(7)</del>.

8. If the referendum fails, the merger process under this subsection may not be initiated for the same purpose within 2 years after the date of the referendum.

1305 (3) QUALIFIED ELECTOR-INITIATED MERGER PLAN.-The qualified 1306 electors of two or more contiguous independent special districts 1307 may commence a merger proceeding by each filing a petition with 1308 the governing body of their respective independent special 1309 district proposing to be merged. The petition must contain the 1310 signatures of at least 40 percent of the qualified electors of 1311 each component independent special district and must be 1312 submitted to the appropriate component independent special 1313 district governing body no later than 1 year after the start of the qualified elector-initiated merger process. 1314

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(g) After the final public hearing, the governing bodies

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1316 shall notify the supervisors of elections of the applicable 1317 counties in which district lands are located of the adoption of 1318 the resolution by each governing body. The supervisors of 1319 elections shall schedule a date for the separate referenda for 1320 each district. The referenda may be held in each district on the 1321 same day, or on different days, but no more than 20 days apart.

1. Notice of a referendum on the merger of the component independent special districts must be provided pursuant to the notice requirements in s. 100.342. At a minimum, the notice must include:

a. A brief summary of the resolution and elector-initiated merger plan;

b. A statement as to where a copy of the resolution and petition for merger may be examined;

c. The names of the component independent special districtsto be merged and a description of their territory;

d. The times and places at which the referendum will be held; and

e. Such other matters as may be necessary to call, provide for, and give notice of the referendum and to provide for the conduct thereof and the canvass of the returns.

1337 2. The referenda must be held in accordance with the
1338 Florida Election Code and may be held pursuant to ss. 101.61011339 101.6107. All costs associated with the referenda shall be borne
1340 by the respective component independent special district.

1341 3. The ballot question in such referendum placed before the 1342 qualified electors of each component independent special 1343 district to be merged must be in substantially the following 1344 form:

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1346	"Shall (name of component independent special
1347	district) and (name of component independent special
1348	district or districts) be merged into(name of newly
1349	merged independent district)?
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1351	YES
1352	NO"
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1354	4. If the component independent special districts proposing
1355	to merge have disparate millage rates, the ballot question in
1356	the referendum placed before the qualified electors of each
1357	component independent special district must be in substantially
1358	the following form:
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1360	"Shall (name of component independent special
1361	district) and (name of component independent special
1362	district or districts) be merged into(name of newly
1363	merged independent district) if the voter-approved maximum
1364	millage rate within each independent special district will not
1365	increase absent a subsequent referendum?
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1367	YES
1368	NO"
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1370	5. In any referendum held pursuant to this section, the
1371	ballots shall be counted, returns made and canvassed, and
1372	results certified in the same manner as other elections or
1373	referenda for the component independent special districts.
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votes cast in each component independent special district are in

6. The merger may not take effect unless a majority of the

1376 favor of the merger. If one of the component independent special 1377 districts does not obtain a majority vote, the referendum fails, 1378 and merger does not take effect. 1379 7. If the merger is approved by a majority of the votes 1380 cast in each component independent special district, the merged 1381 district shall notify the Special District Accountability 1382 Program pursuant to s. 189.016(2) and the local general-purpose 1383 governments in which any part of the component independent 1384 special districts is situated pursuant to s. 189.016(8) s. 1385 189.016(7). 8. If the referendum fails, the merger process under this 1386 1387 subsection may not be initiated for the same purpose within 2 1388 years after the date of the referendum. 1389 Section 30. Subsection (3) of section 218.503, Florida 1390 Statutes, is amended to read: 1391 218.503 Determination of financial emergency.-1392 (3) Upon notification that one or more of the conditions in 1393 subsection (1) have occurred or will occur if action is not 1394 taken to assist the local governmental entity or district school 1395 board, the Governor or his or her designee shall contact the 1396 local governmental entity or the Commissioner of Education or 1397 his or her designee shall contact the district school board, as 1398 appropriate, to determine what actions have been taken by the local governmental entity or the district school board to 1399 1400 resolve or prevent the condition. The information requested must be provided within 45 days after the date of the request. If the 1401 1402 local governmental entity or the district school board does not

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1403 comply with the request, the Governor or his or her designee or 1404 the Commissioner of Education or his or her designee shall 1405 notify the members of the Legislative Auditing Committee, which 1406 who may take action pursuant to s. 11.40(2) s. 11.40. The 1407 Governor or the Commissioner of Education, as appropriate, shall 1408 determine whether the local governmental entity or the district 1409 school board needs state assistance to resolve or prevent the 1410 condition. If state assistance is needed, the local governmental 1411 entity or district school board is considered to be in a state 1412 of financial emergency. The Governor or the Commissioner of 1413 Education, as appropriate, has the authority to implement 1414 measures as set forth in ss. 218.50-218.504 to assist the local 1415 governmental entity or district school board in resolving the 1416 financial emergency. Such measures may include, but are not 1417 limited to:

(a) Requiring approval of the local governmental entity's budget by the Governor or approval of the district school board's budget by the Commissioner of Education.

(b) Authorizing a state loan to a local governmental entity and providing for repayment of same.

(c) Prohibiting a local governmental entity or district school board from issuing bonds, notes, certificates of indebtedness, or any other form of debt until such time as it is no longer subject to this section.

(d) Making such inspections and reviews of records,
 information, reports, and assets of the local governmental
 entity or district school board as are needed. The appropriate
 local officials shall cooperate in such inspections and reviews.
 (e) Consulting with officials and auditors of the local

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1432 governmental entity or the district school board and the 1433 appropriate state officials regarding any steps necessary to 1434 bring the books of account, accounting systems, financial 1435 procedures, and reports into compliance with state requirements.

(f) Providing technical assistance to the local governmental entity or the district school board.

(g)1. Establishing a financial emergency board to oversee the activities of the local governmental entity or the district school board. If a financial emergency board is established for a local governmental entity, the Governor shall appoint board members and select a chair. If a financial emergency board is established for a district school board, the State Board of Education shall appoint board members and select a chair. The financial emergency board shall adopt such rules as are necessary for conducting board business. The board may:

a. Make such reviews of records, reports, and assets of the local governmental entity or the district school board as are needed.

b. Consult with officials and auditors of the local governmental entity or the district school board and the appropriate state officials regarding any steps necessary to bring the books of account, accounting systems, financial procedures, and reports of the local governmental entity or the district school board into compliance with state requirements.

1456 c. Review the operations, management, efficiency, 1457 productivity, and financing of functions and operations of the 1458 local governmental entity or the district school board.

1459 d. Consult with other governmental entities for the consolidation of all administrative direction and support

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1461 services, including, but not limited to, services for asset 1462 sales, economic and community development, building inspections, 1463 parks and recreation, facilities management, engineering and 1464 construction, insurance coverage, risk management, planning and 1465 zoning, information systems, fleet management, and purchasing.

2. The recommendations and reports made by the financial emergency board must be submitted to the Governor for local governmental entities or to the Commissioner of Education and the State Board of Education for district school boards for appropriate action.

(h) Requiring and approving a plan, to be prepared by officials of the local governmental entity or the district school board in consultation with the appropriate state officials, prescribing actions that will cause the local governmental entity or district school board to no longer be subject to this section. The plan must include, but need not be limited to:

 Provision for payment in full of obligations outlined in subsection (1), designated as priority items, which are currently due or will come due.

2. Establishment of priority budgeting or zero-based budgeting in order to eliminate items that are not affordable.

1483 3. The prohibition of a level of operations which can be 1484 sustained only with nonrecurring revenues.

4. Provisions implementing the consolidation, sourcing, or
discontinuance of all administrative direction and support
services, including, but not limited to, services for asset
sales, economic and community development, building inspections,
parks and recreation, facilities management, engineering and

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1490	construction, insurance coverage, risk management, planning and
1491	zoning, information systems, fleet management, and purchasing.
1492	Section 31. The Legislature finds that a proper and
1493	legitimate state purpose is served when internal controls are
1494	established to prevent and detect fraud, waste, and abuse and to
1495	safeguard and account for government funds and property.
1496	Therefore, the Legislature determines and declares that this act
1497	fulfills an important state interest.
1498	Section 32. This act shall take effect July 1, 2018.
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1500	=========== T I T L E A M E N D M E N T =================================
1501	And the title is amended as follows:
1502	Delete everything before the enacting clause
1503	and insert:
1504	A bill to be entitled
1505	An act relating to government accountability; amending
1506	s. 11.40, F.S.; requiring, rather than authorizing,
1507	the Legislative Auditing Committee to schedule
1508	hearings concerning certain governmental entities for
1509	failure to comply with certain financial audit
1510	requirements; amending s. 11.45, F.S.; defining the
1511	terms "abuse," "fraud," and "waste"; revising
1512	definitions; excluding water management districts from
1513	certain audit requirements; removing a cross-
1514	reference; authorizing the Auditor General to conduct
1515	audits of tourist development councils and county
1516	tourism promotion agencies; revising reporting
1517	requirements applicable to the Auditor General;
1518	amending s. 28.35, F.S.; revising reporting

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1519 requirements applicable to the Florida Clerks of Court 1520 Operations Corporation; amending s. 43.16, F.S.; 1521 revising the responsibilities of the Justice 1522 Administrative Commission, each state attorney, each 1523 public defender, the criminal conflict and civil 1524 regional counsel, the capital collateral regional 1525 counsel, and the Guardian Ad Litem Program, to include 1526 the establishment and maintenance of certain internal controls; amending s. 112.061, F.S.; revising certain 1527 1528 lodging rates for the purpose of reimbursement to 1529 specified employees; authorizing an employee to expend 1530 his or her funds for certain lodging expenses; 1531 defining the term "statewide travel management 1532 system"; requiring agencies and the judicial branch to 1533 report certain travel information of public officers 1534 and employees in the statewide travel management 1535 system; requiring executive branch state agencies and 1536 the judicial branch to use the statewide travel 1537 management system for certain purposes; amending ss. 1538 129.03, 129.06, and 166.241, F.S.; requiring counties 1539 and municipalities to maintain certain budget 1540 documents on the entities' websites for a specified 1541 period; requiring county and municipality budget 1542 officers to submit certain budget information to 1543 specified entities within a certain timeframe; 1544 amending s. 189.016, F.S.; requiring special district 1545 budget officers to submit certain budget information 1546 to specified entities within a certain timeframe; amending s. 215.86, F.S.; revising the purposes for 1547

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1548 which management systems and internal controls must be 1549 established and maintained by each state agency and 1550 the judicial branch; amending s. 215.97, F.S.; 1551 revising certain audit threshold requirements; 1552 amending s. 215.985, F.S.; revising the requirements 1553 for a monthly financial statement provided by a water 1554 management district; amending s. 218.32, F.S.; 1555 revising certain reporting deadlines for an audit 1556 report and annual financial report of certain local 1557 governmental entities; providing an exception; 1558 prescribing duties of an independent certified public 1559 accountant in conducting an audit; providing 1560 legislative intent regarding the establishment of the 1561 Florida Open Financial Statement System; authorizing 1562 the Chief Financial Officer to consult with certain 1563 stakeholders for input on the design and 1564 implementation of the system; specifying requirements 1565 and procedures for the Chief Financial Officer in 1566 selecting and recruiting contractors for certain 1567 purposes; requiring the Chief Financial Officer to 1568 require completion of all work by a specified date; 1569 providing that if the Chief Financial Officer deems 1570 work products adequate, all local governmental 1571 financial statements pertaining to fiscal years ending 1572 on or after a specified date must meet certain 1573 requirements; providing for the suspension of salary 1574 payments to the head of a local governmental entity 1575 that does not submit certain financial information; 1576 authorizing the Department of Financial Services to



1577 request additional information from a local 1578 governmental entity under certain circumstances; 1579 requiring a local governmental entity to comply with 1580 such requests within a specified timeframe; requiring 1581 the department to notify the Legislative Auditing 1582 Committee of noncompliance; authorizing the committee 1583 to take certain action; requiring the department to 1584 post annual financial reports for certain governmental 1585 entities on its website within a specified timeframe; 1586 amending s. 218.33, F.S.; requiring local governmental 1587 entities to establish and maintain internal controls 1588 to achieve specified purposes; amending s. 218.39, 1589 F.S.; requiring certain municipalities and special 1590 districts to have a certain audit performed beginning 1591 with a specified fiscal year; revising the deadline 1592 for an audit report; providing an exception; requiring 1593 the governing body of an audited entity to respond to 1594 audit recommendations under specified circumstances; 1595 amending s. 218.391, F.S.; revising membership for 1596 audit committees; prohibiting an audit committee 1597 member from being an employee, a chief executive 1598 officer, or a chief financial officer of the 1599 respective governmental entity; requiring an auditor 1600 to include certain information in a management letter; 1601 requiring the chair of a governmental entity's 1602 governing body to submit an affidavit containing 1603 certain information when the entity contracts with an 1604 auditor to conduct an audit; providing requirements 1605 and procedures for selecting an auditor; requiring the

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1606 Legislative Auditing Committee to determine whether a 1607 governmental entity should be subject to state action 1608 under certain circumstances; amending s. 286.0114, 1609 F.S.; prohibiting a board or commission from requiring 1610 an advance copy of testimony or comments from a member of the public as a precondition to being given the 1611 1612 opportunity to be heard at a public meeting; amending 1613 s. 373.536, F.S.; deleting obsolete language; 1614 requiring water management districts to maintain 1615 certain budget documents on the districts' websites 1616 for a specified period; requiring district budget 1617 officers to submit certain budget information to 1618 specified entities within a certain timeframe; 1619 providing for the suspension of salary payments of a 1620 district executive director if the district does not 1621 submit such information; amending s. 1001.42, F.S.; 1622 authorizing additional internal audits as directed by 162.3 the district school board; amending s. 1002.33, F.S.; 1624 revising the responsibilities of the governing board 1625 of a charter school to include the establishment and maintenance of internal controls; amending s. 1002.37, 1626 1627 F.S.; requiring completion of an annual financial 1628 audit of the Florida Virtual School; specifying audit 1629 requirements; requiring an audit report to be 1630 submitted to the board of trustees of the Florida 1631 Virtual School and the Auditor General; deleting 1632 obsolete provisions; amending s. 1010.01, F.S.; 1633 requiring each school district, Florida College System institution, and state university to establish and 1634



1635 maintain certain internal controls; amending s. 1636 1010.30, F.S.; requiring a district school board, 1637 Florida College System institution board of trustees, 1638 or university board of trustees to respond to audit recommendations under certain circumstances; amending 1639 1640 s. 1011.03, F.S.; requiring a district school board's 1641 budget officer to submit certain budget information to 1642 specified entities within a certain timeframe; 1643 providing for suspension of salary payments for a 1644 superintendent of a district that does not submit such 1645 information; amending s. 1011.60, F.S.; requiring district school boards that submit an annual financial 1646 1647 report to the Department of Education to also 1648 electronically submit a copy to the clerk of the 1649 court; requiring the Office of Economic and 1650 Demographic Research to develop, by a specified date, 1651 certain forms for use by local governmental entities 1652 in reporting certain budget information; requiring the 1653 office to submit a report to the Legislature by a 1654 specified date; providing requirements for the report; 1655 amending ss. 165.0615, 189.066, 189.074, and 218.503, 1656 F.S.; conforming provisions and cross-references to changes made by the act; declaring that the act 1657 1658 fulfills an important state interest; providing an 1659 effective date.