	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Insurance & Banking
2	Subcommittee
3	Representative Grant, J. offered the following:
4	
5	Amendment (with title amendment)
6	Remove everything after the enacting clause and insert:

Remove everything after the enacting clause and insert:
Section 1. Subsections (5) and (6) of section 651.011,
Florida Statutes, are renumbered as subsections (9) and (10),
respectively, subsections (8) and (9) are renumbered as
subsections (12) and (13), respectively, subsection (10) is
renumbered as subsection (15), subsections (11), (12), and (13)
are renumbered as subsections (18), (19), and (20),
respectively, and subsections (14) and (15) are renumbered as
subsections (21) and (22), respectively, present subsections
(7), (9), and (13) are amended, and new subsections (5), (6),

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- (7), (8), (11), (14), (16), (17), and (21) are added to that section, to read:
 - 651.011 Definitions.—As used in this chapter, the term:
- (5) "Controlling company" means any corporation, trust, or association that directly or indirectly owns 25 percent or more of the voting securities of one or more facilities that are stock corporations, or 25 percent or more of the ownership interest of one or more facilities that are not stock corporations.
- (6) "Corrective order" means an order issued by the office which specifies corrective actions the office has determined are required.
- (7) "Days cash on hand" means the quotient obtained by dividing the value of paragraph (a) by the value of paragraph (b).
- (a) The sum of unrestricted cash, unrestricted short-term and long-term investments, provider restricted funds, and the liquid reserve as required under s. 651.035 as of the reporting period.
- (b) Operating expenses less depreciation, amortization, and other noncash expenses and nonoperating losses, divided by 365. Operating expenses, depreciation, amortization, and other noncash expenses and nonoperating losses are each the sum of their respective values over the 12-month period immediately preceding the reporting date.

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With prior written approval of the office, a demand note or other parental guarantee may be considered a short-term or long-term investment for the purposes of paragraph (a). However, the total of all demand notes issued by the parent may not, at any time, be more than the sum of unrestricted cash and unrestricted short-term and long-term investments held by the parent.

- (8) "Debt service coverage ratio" means the quotient obtained by dividing the value of paragraph (a) by the value of paragraph (b).
- (a) The sum of total expenses less interest expense on the facility, depreciation, amortization, and other noncash expenses and nonoperating losses, subtracted from the sum of total revenues (excluding noncash revenues and nonoperating gains) and gross entrance fees received less earned entrance fees and refunds paid. Expenses, interest expense on the facility, depreciation, amortization, other noncash expenses and nonoperating losses, revenues, noncash revenues, nonoperating gains, gross entrance fees, earned entrance fees, and refunds are each the sum of their respective values over the 12-month period immediately preceding the reporting date.
- (b) Total annual principal and interest expense due on the facility over the 12-month period immediately preceding the reporting date. For purposes of this paragraph, principal excludes any balloon principal payment amounts, and interest

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expense	due	is	the	sun	ı of	the	inter	est o	ver t	the	12	-mont	h pe	riod
immediat	cely	pre	ecedi	ing	the	repo	orting	date	whi	ch i	S	refle	cted	in
the prov	zideı	c's	aud	Lt.										

- (7) "Generally accepted accounting principles" means those accounting principles and practices adopted by the Financial Accounting Standards Board and the American Institute of Certified Public Accountants, including Statement of Position 90-8 with respect to any full year to which the statement applies.
- (11) "Impaired" or "impairment" means that any of the following have occurred:
- (a) A provider has failed to maintain the liquid reserve as required in s. 651.035, unless the provider has received prior written approval from the office for a withdrawal pursuant to s. 651.035(6) and is compliant with the approved payment schedule; or
 - (b) Beginning July 1, 2019:
- 1. For a provider with mortgage financing from a third-party lender or public bond issue, the provider's debt service coverage ratio is less than 1.00:1 and the provider's days cash on hand is less than 90; or
- 2. For a provider without mortgage financing from a third-party lender or public bond issue, the provider's days cash on hand is less than 90.

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- (13) (9) "Licensed" means that the provider has obtained a certificate of authority from the office department.
- (14) "Manager" or "management" means a person who administers the day-to-day business operations of a facility for a provider, subject to the policies, directives, and oversight of the provider; a person who exercises or has the ability to exercise effective control of the provider; or a person who influences or has the ability to influence the transaction of the business of the provider.
- (16) "Obligated group" means a group of entities that have jointly agree to be bound by a financing structure containing security provisions and covenants applicable to the group, and debt issued under such a financing structure is a joint and several obligation of each member of the group.
- independent living, assisted living, and skilled nursing units in a facility divided by the total number of units in that facility, excluding units that are unavailable to market or reserve, as of the most recent report filed with the office or the most recent examination by the office.
- (20) (13) "Records" means all documents, correspondence, and the permanent financial, directory, and personnel information and data maintained by a provider pursuant to this chapter, regardless of the physical form, characteristics, or means of transmission.

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	(2	21)	"Regulator	y act	tion	level	event"	means	that	at	least
two	of	the	following	have	occi	ırred:					

- The provider's debt service coverage ratio is less (a) than the minimum ratio specified in the provider's bond covenants or lending agreement for long-term financing, or, if the provider does not have a debt service coverage ratio required by its lending institution, the provider's debt service coverage ratio is less than 1.20:1 as of the most recent report filed with the office or the most recent examination by the office. For a provider that is a member of an obligated group having cross-collateralized debt and an investment grade credit rating from a nationally recognized credit rating agency, as applicable, from Moody's Investors Service, Standard & Poor's, or Fitch Ratings, the obligated group's debt service coverage ratio may be used as the provider's debt service coverage ratio if the provider furnishes documentation to the satisfaction of the office.
- (b) The provider's days cash on hand is less than the minimum number of days cash on hand specified in the provider's bond covenants or lending agreement for long-term financing. If the provider does not have a days cash on hand required by its lending institution, the days cash on hand may not be less than 100 as of the most recent report filed with the office or the most recent examination by the office. For a provider that is a member of an obligated group having cross-collateralized debt

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140	and an investment grade credit rating from a nationally
141	recognized credit rating agency, as applicable, from Moody's
142	Investors Service, Standard & Poor's, or Fitch Ratings, the days
143	cash on hand of the obligated group may be used as the
144	provider's days cash on hand if the provider furnishes
145	documentation to the satisfaction of the office.
146	(c) The occupancy at the provider's facility is less than
147	80 percent.
148	Section 2. Section 651.012, Florida Statutes, is amended
149	to read:
150	651.012 Exempted facility; written disclosure of
151	exemption.—Any facility exempted under ss. 632.637(1)(e) and
152	$\underline{651.011(19)}$ $\underline{651.011(12)}$ must provide written disclosure of such
153	exemption to each person admitted to the facility after October
154	1, 1996. This disclosure must be written using language likely
155	to be understood by the person and must briefly explain the
156	exemption.
157	Section 3. Subsection (2) of section 651.013, Florida
158	Statutes, is amended to read:
159	651.013 Chapter exclusive; applicability of other laws.—
160	(2) In addition to other applicable provisions cited in
161	this chapter, the office has the authority granted under ss.
162	624.302 and 624.303, $\underline{624.307-624.312}$, $\underline{624.318}$ $\underline{624.308-624.312}$,
163	624.319(1)-(3), 624.320-624.321, 624.324, and 624.34, and

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- 624.422 of the Florida Insurance Code to regulate providers of continuing care and continuing care at-home.
 - Section 4. Paragraphs (c) and (f) of subsection (2) and subsection (8) of section 651.022, Florida Statutes, are amended, and subsection (9) is added to that section, to read:
 - 651.022 Provisional certificate of authority; application.—
 - (2) The application for a provisional certificate of authority shall be on a form prescribed by the commission and shall contain the following information:
 - trustworthy reputable and of responsible character. If the applicant is a firm, association, organization, partnership, business trust, corporation, or company, the form must shall require evidence that the members or shareholders are competent and trustworthy reputable and of responsible character, and the person in charge of providing care under a certificate of authority must shall likewise be required to produce evidence of being competent and trustworthy reputable and of responsible character.
 - 2. Evidence satisfactory to the office of the ability of the applicant to comply with the provisions of this chapter and with rules adopted by the commission pursuant to this chapter.
 - 3. A statement of whether a person identified in the application for a provisional certificate of authority or the

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administrator or manager of the facility, if such person has been designated, or any such person living in the same location:

- a. Has been convicted of a felony or has pleaded nolo contendere to a felony charge, or has been held liable or has been enjoined in a civil action by final judgment, if the felony or civil action involved fraud, embezzlement, fraudulent conversion, or misappropriation of property.
- b. Is subject to a currently effective injunctive or restrictive order or federal or state administrative order relating to business activity or health care as a result of an action brought by a public agency or department, including, without limitation, an action affecting a license under chapter 400 or chapter 429.

The statement <u>must</u> <u>shall</u> set forth the court or agency, the date of conviction or judgment, and the penalty imposed or damages assessed, or the date, nature, and issuer of the order. Before determining whether a provisional certificate of authority is to be issued, the office may make an inquiry to determine the accuracy of the information submitted pursuant to <u>this paragraph subparagraphs 1. and 2.</u>

(f) Such other reasonable <u>documents</u>, data, <u>records</u>, financial statements, and pertinent information as the commission or office may reasonably require with respect to the provider or the facility, including the most recent audited

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financial statements of comparable facilities currently or
previously owned, managed, or developed by the applicant or its
principal, to assist in determining the financial viability of
the project and the management capabilities of its managers and
owners.

- (8) The office <u>may shall</u> not approve any application <u>that</u> which includes in the plan of financing any encumbrance of the operating reserves <u>or renewal and replacement reserves</u> required by this chapter.
- (9) If any material change occurs in the facts set forth in an application filed with the office pursuant to this section, an amendment setting forth such change must be filed with the office within 10 business days after the applicant becomes aware of such change, and a copy of the amendment must be sent by registered mail to the principal office of the facility and to the principal office of the controlling company.
- Section 5. Paragraph (i) of subsection (1) and subsection (9) of section 651.023, Florida Statutes, are amended, and subsection (10) is added to that section, to read:
 - 651.023 Certificate of authority; application.-
- (1) After issuance of a provisional certificate of authority, the office shall issue to the holder of such provisional certificate a certificate of authority if the holder of the provisional certificate provides the office with the following information:

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(i) Such other reasonable <u>documents,</u> data, <u>records,</u>
financial statements, and pertinent information as the
commission or office may require with respect to the applicant
or the facility, to determine the financial status of the
facility and the management capabilities of its managers and
owners.

- (9) The office may not approve an application that includes in the plan of financing any encumbrance of the operating reserves or renewal and replacement reserves required by this chapter.
- in an application filed with the office pursuant to this section, an amendment setting forth such change must be filed with the office within 10 business days after the applicant becomes aware of such change, and a copy of the amendment must be sent by registered mail to the principal office of the facility and to the principal office of the controlling company.
- Section 6. Section 651.024, Florida Statutes, is amended to read:
 - 651.024 Acquisition.-
- (1) Except with the prior written approval of the office, a person may not, individually or in conjunction with an affiliated person of such person, directly or indirectly acquire a facility operating under a subsisting certificate of authority and engage in the business of providing continuing care.

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(2) A person who seeks to assume the role of general
partner of a provider or otherwise assume ownership or
possession of, or control over, 10 percent or more of a
provider's assets, based on the balance sheet from the most
recent audited financial statement filed with the office, or who
seeks to acquire 10 percent or more of the ownership interest of
a provider is subject to s. 628.4615.

- (3) A person may rebut a presumption of control by filing a disclaimer of control with the office on a form prescribed by the commission. The disclaimer must fully disclose all material relationships and bases for affiliation between the person and the provider or facility, as well as the basis for disclaiming the affiliation. In lieu of such form, a person or acquiring party may file with the office a copy of a Schedule 13G filed with the Securities and Exchange Commission pursuant to Rule 13d-1(b) or (c), 17 C.F.R. s. 240.13d-1, under the Securities Exchange Act of 1934, as amended. A person issued a certificate of authority to operate a continuing care facility or a provisional certificate of authority shall be subject to the provisions of s. 628.4615.
- Section 7. Subsections (2) and (3) of section 651.026, Florida Statutes, are amended, and subsection (10) is added to that section, to read:
 - 651.026 Annual reports.-

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	(2)	The	annual	repoi	rt <u>mu</u>	st sha	ll be	in	such	n form	n as	the
СО	mmission	pre	escribes	and	must	shall	conta	ain	at 1	Least	the	
fo	llowing:											

- (a) Any change in status with respect to the information required to be filed under s. 651.022(2).
- (b) Financial statements audited by an independent certified public accountant which must contain, for two or more periods if the facility has been in existence that long, all of the following:
- 1. An accountant's opinion and, in accordance with generally accepted accounting principles:
 - a. A balance sheet;
 - b. A statement of income and expenses;
 - c. A statement of equity or fund balances; and
 - d. A statement of changes in cash flows.
- 2. Notes to the financial statements considered customary or necessary for full disclosure or adequate understanding of the financial statements, financial condition, and operation.
 - (c) The following financial information:
- 1. A detailed listing of the assets maintained in the liquid reserve as required under s. 651.035 and in accordance with part II of chapter 625;
- 2. A schedule giving additional information relating to property, plant, and equipment having an original cost of at least \$25,000, so as to show in reasonable detail with respect

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to each separate facility original costs, accumulated depreciation, net book value, appraised value or insurable value and date thereof, insurance coverage, encumbrances, and net equity of appraised or insured value over encumbrances. Any property not used in continuing care must be shown separately from property used in continuing care;

- 3. The level of participation in Medicare or Medicaid programs, or both;
- 4. A statement of all fees required of residents, including, but not limited to, a statement of the entrance fee charged, the monthly service charges, the proposed application of the proceeds of the entrance fee by the provider, and the plan by which the amount of the entrance fee is determined if the entrance fee is not the same in all cases; and
- 5. Any change or increase in fees if the provider changes the scope of, or the rates for, care or services, regardless of whether the change involves the basic rate or only those services available at additional costs to the resident;
- 6. If the provider has more than one certificated facility, or has operations that are not licensed under this chapter, it shall submit a balance sheet, statement of income and expenses, statement of equity or fund balances, and statement of cash flows for each facility licensed under this chapter as supplemental information to the audited financial statements required under paragraph (b); and.

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- 7. Calculation of the provider's debt service coverage ratio and days cash on hand for the current reporting period, and an opinion from an independent certified public accountant of such calculations.
 - (d) The provider's occupancy at each facility.
- (e) (d) Such other reasonable documents, data, records, financial statements, and pertinent information as the commission or office may require with respect to the provider or the facility, or its directors, trustees, members, branches, subsidiaries, or affiliates, to determine the financial status of the facility and the management capabilities of its managers and owners.
- (f) (e) For each facility, the provider must shall file with the office annually, together with the annual report required by this section, a computation of its minimum liquid reserve calculated in accordance with s. 651.035 on a form prescribed by the commission.
- (g) (f) If, due to a change in generally accepted accounting principles, the balance sheet, statement of income and expenses, statement of equity or fund balances, or statement of cash flows is known by any other name or title, the annual report must contain financial statements using the changed names or titles that most closely correspond to a balance sheet, statement of income and expenses, statement of equity or fund balances, and statement of changes in cash flows.

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363	(3) The commission <u>must</u> shall adopt by rule <u>additional</u>
364	meaningful measures of assessing the financial viability of a
365	provider. The rule may include the following factors:
366	(a) Debt service coverage ratios.
367	(b) Current ratios.
368	(c) Adjusted current ratios.
369	(d) Cash flows.
370	(e) Occupancy rates.
371	(f) Other measures, ratios, or trends.
372	(g) Other factors as may be appropriate.
373	(10) Within 90 days after the conclusion of each annual
374	reporting period, the office must publish an industry
375	benchmarking report that contains all of the following:
376	(a) The median days cash on hand for all providers.
377	(b) The median debt service coverage ratio for all
378	<pre>providers.</pre>
379	(c) The median occupancy rate for all providers by
380	setting, including independent living, assisted living, skilled
381	nursing, and the entire facility.
382	Section 8. Section 651.0261, Florida Statutes, is amended
383	to read:
384	651.0261 Quarterly and monthly statements.—
385	(1) Within 45 days after the end of each fiscal quarter,
386	each provider must file a quarterly unaudited financial
387	statement in the form prescribed by rule of the commission and a

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detailed listing of the assets maintained in the liquid reserve as required pursuant to s. 651.035.

- (2) If the office finds that such information is needed to properly monitor the financial condition of a provider or facility or is otherwise needed to protect the public interest, the office may require the provider to file:
- (a) Within 25 days after the end of each month, a monthly unaudited financial statement of the provider or of the facility in the form prescribed by the commission by rule, a detailed listing of the assets maintained in the liquid reserve as required pursuant to s. 651.035, calculation of the provider's debt service coverage ratio and days cash on hand for the current reporting period, an opinion from an independent certified public accountant of such calculations, and the provider's occupancy at each facility.
- (b) Such other reasonable documents, data, records,

 financial statements, and pertinent information as the

 commission or office may reasonably require with respect to the

 provider or the facility, or its directors, trustees, members,

 branches, subsidiaries, or affiliates, to determine the

 financial status of the provider or of the facility and the

 management capabilities of its managers and owners.
- (3) Filings under subsection (2) are required if any of the following apply:

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412	(a) The facility has been operational for less than 2
413	years;
414	(b) The provider is:
415	1. Subject to administrative supervision proceedings;
416	2. Subject to a corrective action plan resulting from a
417	regulatory action level event and for up to 2 years after the
418	factors that caused the regulatory action level event have been
419	corrected; or
420	3. Subject to delinquency, receivership, or bankruptcy
421	<pre>proceedings;</pre>
422	(c) The provider or facility displays an adverse material
423	change in financial condition;
424	(d) A change of ownership subject to s. 651.024(2) has
425	occurred within the previous 2 years; or
426	(e) The facility is found to be impaired.
427	(4) If the office finds, pursuant to rules of the
428	commission, that such information is needed to properly monitor
429	the financial condition of a provider or facility or is
430	otherwise needed to protect the public interest, the office may
431	require the provider to file, within 45 days after the end of
432	each fiscal quarter, a quarterly unaudited financial statement
433	of the provider or of the facility in the form prescribed by the
434	commission by rule. The commission may by rule require all or

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part of the statements or filings required under this section to

be submitted by electronic means in a computer-readable form

437	compatible	with	the	electronic	data	format	specified	bу	the
438	commission								

651.033 Escrow accounts.-

- Section 9. Paragraph (a) of subsection (1) and subsection (2) of section 651.033, Florida Statutes, are amended, and subsections (6) and (7) are added to that section, to read:
- (1) When funds are required to be deposited in an escrow account pursuant to s. 651.022, s. 651.023, s. 651.035, or s. 651.055:
- (a) The escrow account <u>must</u> <u>shall</u> be established in a Florida bank, Florida savings and loan association, or Florida trust company, or a national bank that is chartered and <u>supervised by the Office of the Comptroller of the Currency</u> within the United States Department of the Treasury and that has a branch in this state which is acceptable to the office, or <u>such funds must be deposited on deposit</u> with the department; and the funds deposited therein <u>must shall</u> be kept and maintained in an account separate and apart from the provider's business accounts.
- (2) (a) 1. A provider may withdraw funds held in escrow without the approval of the office if the amount held in escrow exceeds the requirements of this section and if the withdrawal will not affect compliance with s. 651.035.
- 2. For all other proposed withdrawals, in order to receive the consent of the office, the provider must file documentation

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showing why the withdrawal is necessary for the continued operation of the facility and file such additional information as the office reasonably requires. A filing is deemed complete upon the office's receipt of all requested information and the provider's correction of any error or omission for which the provider was timely notified. The office must notify the provider when the filing is deemed complete. Within 30 days after the filing is deemed complete, the office must provide the provider with written notice of its approval or disapproval of the request. The office may disapprove any request to withdraw such funds if it determines that the withdrawal is not in the best interest of the residents. In addition, the escrow agreement shall provide that the escrow agent or another person designated to act in the escrow agent's place and the provider, except as otherwise provided in s. 651.035, shall notify the office in writing at least 10 days before the withdrawal of any portion of any funds required to be escrowed under the provisions of s. 651.035. However,

(b) In the event of an emergency and upon petition by the provider, the office may waive the 10-day notification period and allow a withdrawal of up to 10 percent of the required minimum liquid reserve. The office shall have 3 working days to deny the petition for the emergency 10-percent withdrawal. If the office fails to deny the petition within 3 working days, the petition is shall be deemed to have been granted by the office.

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For <u>purposes</u> the <u>purpose</u> of this section, "working day" means each day that is not a Saturday, Sunday, or legal holiday as defined by Florida law. Also, for <u>purposes</u> the <u>purpose</u> of this section, the day the petition is received by the office <u>is</u> shall not be counted as one of the 3 days.

- (6) The escrow agent may not release or otherwise allow the transfer of funds without the written approval of the office, unless the withdrawal is made pursuant to paragraph (3) (a) or the withdrawal is from funds in excess of the amounts required by s. 651.022, s. 651.023, s. 651.035, or s. 651.055.
- insolvent, the office may order the immediate transfer to the custody of the department, pursuant to part III of chapter 625, up to 100 percent of the funds required under s. 651.035 to be held in escrow for purposes of the minimum liquid reserve. The office may order such a transfer regardless of whether the office has suspended or revoked, or intends to suspend or revoke, the provisional certificate of authority or the certificate of authority of the provider.

Section 10. Section 651.034, Florida Statutes, is created to read:

- 651.034 Financial and operating requirements for providers.—
- (1) The provider must immediately notify the office of the occurrence of an impairment or regulatory action level event.

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- (2) (a) If a regulatory action level event occurs, the office must:
- 1. Require the provider to prepare and submit a corrective action plan or, if applicable, a revised corrective action plan.
- 2. Perform an examination pursuant to s. 651.105 or an analysis of the assets, liabilities, and operations of the provider, including a review of the corrective action plan or the revised corrective action plan.
- 3. After the examination or analysis, issue a corrective order specifying any corrective actions that the office determines are required.
- (b) In determining corrective actions, the office may consider any factor relevant to the provider based upon the office's examination or analysis of the assets, liabilities, and operations of the provider. The provider must submit the corrective action plan or the revised corrective action plan within 30 days after the occurrence of the regulatory action level event. The office must review and approve or disapprove the corrective action plan within 15 business days after receipt of the plan. If the office disapproves the corrective action plan, the office must notify the provider of the deficiencies that led to the disapproval. The provider must, within 30 days after notification of the disapproval and deficiencies, correct the deficiencies and resubmit the corrective action plan.

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(c) The office may consult members of the Continuing Care
Advisory Council, individually or as a group, or may retain
actuaries, investment experts, and other consultants to review a
provider's corrective action plan or revised corrective action
plan; examine or analyze the assets, liabilities, and operations
of a provider; and formulate the corrective order with respect
to the provider. The fees, costs, and expenses relating to
consultants must be borne by the affected provider.

- (3) If an impairment occurs, the office may take any action available to it, including any remedy available under chapter 631. An impairment is sufficient grounds for the department to be appointed as receiver as provided in chapter 631. A provider that meets the definition of "impaired" as defined in s. 651.011 is deemed impaired for purposes of s. 631.051. The office may forego taking action for up to 180 days after the impairment if the office finds there is a reasonable expectation that the impairment may be eliminated within the 180-day period.
- (4) The office may exempt a provider from subsection (2) or subsection (3) for up to 5 years from the date of issuance of the certificate of authority.
- (5) The commission may adopt rules to administer this section, including, but not limited to, rules regarding corrective action plans, revised corrective action plans,

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corrective orders, and procedures to be followed in the event of a regulatory action level event or an impairment.

Section 11. Paragraphs (a) and (b) of subsection (1) of section 651.035, Florida Statutes, are amended, to read:

651.035 Minimum liquid reserve requirements.-

- (1) A provider shall maintain in escrow a minimum liquid reserve consisting of the following reserves, as applicable:
- Each provider must shall maintain in escrow as a debt service reserve the aggregate amount of all principal and interest payments due during the fiscal year on any mortgage loan or other long-term financing of the facility, including property taxes as recorded in the audited financial statements required under s. 651.026. The amount must include any leasehold payments and all costs related to such payments. If principal payments are not due during the fiscal year, the provider must shall maintain in escrow as a minimum liquid reserve an amount equal to interest payments due during the next 12 months on any mortgage loan or other long-term financing of the facility, including property taxes. If a provider does not have a mortgage loan or other financing on the facility, the provider must deposit monthly in escrow as a minimum liquid reserve an amount equal to one-twelfth of the annual property tax liability as indicated in the most recent tax notice provided pursuant to s. 197.322(3).

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(b) A provider that has outstanding indebtedness that
requires a debt service reserve to be held in escrow pursuant to
a trust indenture or mortgage lien on the facility and for which
the debt service reserve may only be used to pay principal and
interest payments on the debt that the debtor is obligated to
pay, and which may include property taxes and insurance, may
include such debt service reserve in computing the minimum
liquid reserve needed to satisfy this subsection if the provider
furnishes to the office a copy of the agreement under which such
debt service is held, together with a statement of the amount
being held in escrow for the debt service reserve, certified by
the lender or trustee and the provider to be correct. The
trustee $\underline{\text{must}}$ $\underline{\text{shall}}$ provide the office with any information
concerning the debt service reserve account upon request of the
provider or the office. Such separate debt service reserves, if
any, are not subject to the transfer provisions set forth in s.
651.033(7).

Section 12. Section 651.043, Florida Statutes, is created to read:

651.043 Approval of change in third-party management.

(1) A contract for third-party management entered into after January 1, 2019, must be in writing and include a provision that the contract will be canceled, without the application of any cancellation fee or penalty, upon issuance of an order by the office pursuant to this section.

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(2) A provider must notify the office, in writing or
electronically, of any change in third-party management within
10 business days after the earlier of the execution of a
management contract or the effective date of the change in
management. For each new third-party management appointment, the
provider must submit the information required by s. 651.022(2)
and a copy of the written management contract, if applicable.

- (3) For a provider that is found to be impaired or that is under a regulatory action level event, the office may disapprove the new management and order the provider to remove the new management after reviewing the information required in subsection (2).
- (4) For a provider other than that specified in subsection (3), the office may disapprove the new management and order the provider to remove the new management after receiving the required information in subsection (2) if the office:
- (a) Finds that the new management is incompetent or untrustworthy;
- (b) Finds that the new management is so lacking in relevant managerial experience as to make the proposed operation hazardous to the residents or potential residents;
- (c) Finds that the new management is so lacking in relevant experience, ability, and standing as to jeopardize the reasonable promise of successful operation; or

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(d) Has good reason to believe that the new management i	S
affiliated directly or indirectly through ownership, control,	or
business relations with any person or persons whose business	
operations are or have been marked, to the detriment of	
residents, stockholders, investors, creditors, or the public,	by
manipulation of assets or accounts or by bad faith.	

(5) The office must complete its review as required under subsections (3) and (4) and issue any notice of disapproval of the new management within 15 business days after the filing is deemed complete. A filing is deemed complete upon the office's receipt of all requested information and the provider's correction of any error or omission of which the provider was timely notified. If the office does not issue notice of disapproval of the new management within 15 business days after the filing is deemed complete, then the new management is deemed approved. If any material change occurs in the facts set forth in information filed with the office pursuant subsection (2), a notice setting forth such change must be filed with the office within 10 business days after the provider becomes aware of such change. The office may disapprove the previously approved management based upon the information contained in such notice or upon its own discovery of a material change to the facts set for in information filed pursuant to subsection (2).

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(6)	Ma	nage	ement	dis	sapp	prove	ed k	by the	e offi	ce under	th	LS
sectio	n r	nust	be	remo	ved	wit	chin	30	days	after	receipt	by	the
provid	er	of	noti	ce o	f sı	ıch	disa	appı	oval.	<u>.</u>			

- (7) The provider must remove the management immediately upon discovery of any of the following conditions, if the conditions were not disclosed in the notice to the office required in subsection (2):
- (a) That any manager or other person acting in such capacity, has been found guilty of, or has pled guilty or no contest to, regardless of adjudication, any felony or crime punishable by imprisonment of 1 year or more under the laws of the United States or any state thereof or under the laws of any other country which involves moral turpitude.
- (b) That any person who exercises or has the ability to exercise effective control of the organization, or acts in the capacity of a manager, is now or was in the past affiliated, directly or indirectly, through ownership interest of 10 percent or more in, or control of, any business, corporation, or other entity that has been found guilty of or has pled guilty or no contest to, regardless of adjudication, any felony or crime punishable by imprisonment for 1 year or more under the laws of the United States, any state, or any other country.
- (8) The office may revoke, suspend, or take other administrative action against the provisional certificate of authority or the certificate of authority of the provider if the

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provider violates this section or persists in appointing disapproved managers.

Section 13. Section 651.051, Florida Statutes, is amended to read:

651.051 Maintenance of assets and records in state.—All records and assets of a provider must be maintained or readily accessible in this state, or, if the provider's corporate office is located in another state, records must be electronically stored in a manner that will ensure that the records are readily accessible by the office. No records or assets may be removed from this state by a provider unless the office consents to such removal in writing before such removal. Such consent must shall be based upon the provider's submitting satisfactory evidence that the removal will facilitate and make more economical the operations of the provider and will not diminish the service or protection thereafter to be given the provider's residents in this state. Before Prior to such removal, the provider must shall give notice to the president or chair of the facility's residents' council. If such removal is part of a cash management system which has been approved by the office, disclosure of the system must shall meet the notification requirements. The electronic storage of records on a web-based, secured storage platform by contract with a third party is acceptable if the records are readily accessible by the office.

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Section 14. Subsection (1) of section 651.071, Florida Statutes, is amended to read:

651.071 Contracts as preferred claims on liquidation or receivership.—

(1) In the event of receivership or liquidation proceedings against a provider, all continuing care and continuing care at-home contracts executed by a provider are shall be deemed policyholder loss preferred claims pursuant to s. 631.271(1)(b) against all assets owned by the provider; however, such claims are subordinate to any secured claim.

Section 15. Subsections (1) and (5) of section 651.105, Florida Statutes, are amended, to read:

651.105 Examination and inspections.

(1) (a) The office may at any time, and <u>must shall</u> at least once every 3 years, examine the business of any applicant for a certificate of authority and any provider engaged in the execution of care contracts or engaged in the performance of obligations under such contracts, in the same manner as is provided for the examination of insurance companies pursuant to s. 624.316. For a provider as <u>described defined</u> in s. 651.028, such examinations <u>must shall</u> take place at least once every 5 years. Such examinations <u>must shall</u> be made by a representative or examiner designated by the office whose compensation will be fixed by the office pursuant to s. 624.320. Routine examinations may be made by having the necessary documents submitted to the

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office; and, for this purpose, financial documents and records conforming to commonly accepted accounting principles and practices, as required under s. 651.026, are deemed adequate. The final written report of each examination must be filed with the office and, when so filed, constitutes a public record.

- (b) Any provider being examined <u>must shall</u>, upon request, give reasonable and timely access to all of its records. <u>In addition</u>, the provider must furnish, upon request, such other reasonable documents, data, records, financial statements, and pertinent information as the commission or office may reasonably require with respect to a provider's or facility's directors, trustees, members, branches, subsidiaries, or affiliates, to determine the financial status of the provider or of the facility and the management capabilities of its managers and owners.
- (c) The representative or examiner designated by the office may at any time examine the records and affairs and inspect the physical property of any provider, whether in connection with a formal examination or not.
- (5) A provider must respond to written correspondence from the office and provide documents, data, records, financial statements, and pertinent information as required by the commission or office. The office has standing to petition a circuit court for mandatory injunctive relief to compel access to and require the provider to produce such documents, data,

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may petition the circuit court in the county in which the facility is situated or the Circuit Court of Leon County to enforce this section. At the time of the routine examination, the office shall determine if all disclosures required under this chapter have been made to the president or chair of the residents' council and the executive officer of the governing body of the provider.

Section 16. Section 651.106, Florida Statutes, is amended to read:

651.106 Grounds for discretionary <u>denial</u> refusal, suspension, or revocation of certificate of authority.— The office may <u>deny</u> an application or may deny, suspend, or revoke the provisional certificate of authority or the certificate of authority of any applicant or provider if it finds that any one or more of the following grounds applicable to the applicant or provider exist:

- (1) Failure by the provider to continue to meet the requirements for the authority originally granted.
- (2) Failure by the provider to meet one or more of the qualifications for the authority specified by this chapter.
- (3) Material misstatement, misrepresentation, or fraud in obtaining the authority, or in attempting to obtain the same.
 - (4) Demonstrated lack of fitness or trustworthiness.

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- (5) Fraudulent or dishonest practices of management in the conduct of business.
- (6) Misappropriation, conversion, or withholding of moneys.
- (7) Failure to comply with, or violation of, any proper order or rule of the office or commission or violation of any provision of this chapter.
- (8) The insolvent <u>or impaired</u> condition of the provider or the provider's being in such condition or using such methods and practices in the conduct of its business as to render its further transactions in this state hazardous or injurious to the public.
- (9) Refusal by the provider to be examined or to produce its accounts, records, and files for examination, or refusal by any of its officers to give information with respect to its affairs or to perform any other legal obligation under this chapter when required by the office.
- (10) Failure by the provider to comply with the requirements of s. 651.026 or s. 651.033.
- (11) Failure by the provider to maintain escrow accounts or funds as required by this chapter.
- (12) Failure by the provider to meet the requirements of this chapter for disclosure of information to residents concerning the facility, its ownership, its management, its

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development, or its financial condition or failure to honor its continuing care or continuing care at-home contracts.

- (13) Any cause for which issuance of the license could have been refused had it then existed and been known to the office.
- (14) Having been found guilty of, or having pleaded guilty or nolo contendere to, a felony in this state or any other state, without regard to whether a judgment or conviction has been entered by the court having jurisdiction of such cases.
- (15) In the conduct of business under the license, engaging in unfair methods of competition or in unfair or deceptive acts or practices prohibited under part IX of chapter 626.
 - (16) A pattern of bankrupt enterprises.
- (17) The ownership, control, or third-party management of the organization includes any person:
 - (a) Who is incompetent or untrustworthy;
- (b) Who causes the operation of the provider to be hazardous to potential and existing residents;
- (c) Who jeopardizes the reasonable promise of successful operation of the provider or facility;
- (d) Who is affiliated, directly or indirectly, through ownership or control, with any person whose business operations are or have been marked by manipulation of assets or accounts or

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by	bad	fait	th,	to	the	det	riment	of	the	public,	stockholders,
inv	zesto	ors,	or	cre	edito	ors;	or				

- (e) Whose business operations are or have been marked by manipulation of assets or accounts or by bad faith, to the detriment of the public, stockholders, investors, or creditors.
- (18) The provider violated s. 651.043 or persists in appointing disapproved managers.

Revocation of a certificate of authority under this section does not relieve a provider from the provider's obligation to residents under the terms and conditions of any continuing care or continuing care at-home contract between the provider and residents or the provisions of this chapter. The provider <u>must shall</u> continue to file its annual statement and pay license fees to the office as required under this chapter as if the certificate of authority had continued in full force, but the provider <u>may shall</u> not issue any new contracts. The office may seek an action in the Circuit Court of Leon County to enforce the office's order and the provisions of this section.

Section 17. Section 651.114, Florida Statutes, is amended to read:

- 651.114 Delinquency proceedings; remedial rights.-
- (1) Upon determination by the office that a provider is not in compliance with this chapter, the office may notify the

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chai	r of	the	C	ontinuing	Ca	are	Advisory	Сс	ouncil,	who	may	assist
the	offic	ce i	n :	formulatir	ng	a	corrective	e a	action	plan	•	

- or the office, a provider <u>must shall</u> make <u>a plan for obtaining</u> compliance or solvency available to the advisory council <u>and the office</u>, within 30 days after being requested to do so by the council, a plan for obtaining compliance or solvency.
- (3) Within 30 days after receipt of a plan for obtaining compliance or solvency, the office, or notification, the advisory council, at the request of the office, must shall:
- (a) Consider and evaluate the plan submitted by the provider.
 - (b) Discuss the problem and solutions with the provider.
 - (c) Conduct such other business as is necessary.
- (d) Report its findings and recommendations to the office, which may require additional modification of the plan.

This subsection may not be interpreted so as to delay or prevent the office from taking any regulatory measures it deems necessary regarding the provider that submitted the plan.

(4) If the financial condition of a continuing care facility or provider is impaired or is such that if not modified or corrected, its continued operation would result in insolvency, the office may direct the provider to formulate and file with the office a corrective action plan. If the provider

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fails to submit a plan within 30 days after the office's directive, or submits a plan that is insufficient to correct the condition, the office may specify a plan and direct the provider to implement the plan. Before specifying a plan, the office may seek a recommended plan from the advisory council.

(5)(4) After receiving approval of a plan by the office, the provider <u>must shall</u> submit a progress report monthly to the advisory council or the office, or both, in a manner prescribed by the office. After 3 months, or at any earlier time deemed necessary, the council <u>must shall</u> evaluate the progress by the provider and must shall advise the office of its findings.

(6)(5) If Should the office finds find that sufficient grounds exist for rehabilitation, liquidation, conservation, reorganization, seizure, or summary proceedings of an insurer as set forth in ss. 631.051, 631.061, and 631.071, the department office may petition for an appropriate court order or may pursue such other relief as is afforded in part I of chapter 631. A provider that meets the definition of "impaired" as defined in s. 651.011 is deemed impaired for purposes of s. 631.051. Before invoking its powers under part I of chapter 631, the department must office shall notify the chair of the advisory council.

(7)(6) In the event an order of rehabilitation, liquidation, conservation, reorganization, seizure, or summary proceeding has been entered against a provider, the department and office are vested with all of the powers and duties they

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have under the provisions of part I of chapter 631 in regard to delinquency proceedings of insurance companies. A provider must give written notice of the proceeding to its residents within 3 business days after the initiation of a delinquency proceeding under chapter 631 and must include a notice of the delinquency proceeding in any written materials provided to prospective residents.

- (7) If the financial condition of the continuing care facility or provider is such that, if not modified or corrected, its continued operation would result in insolvency, the office may direct the provider to formulate and file with the office a corrective action plan. If the provider fails to submit a plan within 30 days after the office's directive or submits a plan that is insufficient to correct the condition, the office may specify a plan and direct the provider to implement the plan.
- (8) (a) If the petition for rehabilitation, liquidation, conservation, reorganization, seizure, or summary proceedings is based solely upon the default of the provider under the terms of a resolution, ordinance, loan agreement, indenture of trust, mortgage, lease, security agreement, or other instrument creating or securing bonds or notes issued to finance a facility, the rights of the office described in this section are subordinate to the rights of a trustee or lender pursuant to the terms of a resolution, ordinance, loan agreement, indenture of trust, mortgage, lease, security agreement, or other instrument

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creating or securing bonds or notes issued to finance a
facility, and the office, subject to the provisions of paragraph
(c), $\underline{\text{may}}$ shall not exercise its remedial rights provided under
this section and ss. 651.018, 651.106, 651.108, and 651.116 with
respect to a facility that is subject to a lien, mortgage,
lease, or other encumbrance or trust indenture securing bonds or
notes issued in connection with the financing of the facility,
if the trustee or lender, by inclusion or by amendment to the
loan documents or by a separate contract with the office, agrees
that the rights of residents under a continuing care or
continuing care at-home contract will be honored and will not be
disturbed by a foreclosure or conveyance in lieu thereof as long
as the resident:

- 1. Is current in the payment of all monetary obligations required by the contract;
- 2. Is in compliance and continues to comply with all provisions of the contract; and
- 3. Has asserted no claim inconsistent with the rights of the trustee or lender.
- (b) This subsection does not require a trustee or lender to:
- 1. Continue to engage in the marketing or resale of new continuing care or continuing care at-home contracts;
- 2. Pay any rebate of entrance fees as may be required by a resident's continuing care or continuing care at-home contract

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as of the date of acquisition of the facility by the trustee or lender and until expiration of the period described in paragraph (d);

- 3. Be responsible for any act or omission of any owner or operator of the facility arising before the acquisition of the facility by the trustee or lender; or
- 4. Provide services to the residents to the extent that the trustee or lender would be required to advance or expend funds that have not been designated or set aside for such purposes.
- (c) Should the office determine, at any time during the suspension of its remedial rights as provided in paragraph (a), that the trustee or lender is not in compliance with paragraph (a), or that a lender or trustee has assigned or has agreed to assign all or a portion of a delinquent or defaulted loan to a third party without the office's written consent, the office shall notify the trustee or lender in writing of its determination, setting forth the reasons giving rise to the determination and specifying those remedial rights afforded to the office which the office shall then reinstate.
- (d) Upon acquisition of a facility by a trustee or lender and evidence satisfactory to the office that the requirements of paragraph (a) have been met, the office shall issue a 90-day temporary certificate of authority granting the trustee or lender the authority to engage in the business of providing

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continuing care or continuing care at-home and to issue continuing care or continuing care at-home contracts subject to the office's right to immediately suspend or revoke the temporary certificate of authority if the office determines that any of the grounds described in s. 651.106 apply to the trustee or lender or that the terms of the contract used as the basis for the issuance of the temporary certificate of authority by the office have not been or are not being met by the trustee or lender since the date of acquisition.

Section 18. Section 651.1141, Florida Statutes, is created to read:

651.1141 Immediate final orders.—A violation of s.
651.024, s. 651.035, s. 651.043, s. 651.083(1)(a), or s. 651.105
constitutes an immediate danger to the public health, safety, or
welfare. Pursuant to s. 120.569, the office may issue an
immediate final order to cease and desist if it finds that a
provider is in violation of such sections.

Section 19. Subsections (1) and (4) of section 651.125, Florida Statutes, are amended to read:

651.125 Criminal penalties; injunctive relief.-

(1) Any person who maintains, enters into, or, as manager or officer or in any other administrative capacity, assists in entering into, maintaining, or performing any continuing care or continuing care at-home contract subject to this chapter without doing so in pursuance of a valid provisional certificate of

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authority or certificate of authority or renewal thereof, as contemplated by or provided in this chapter, or who otherwise violates any provision of this chapter or rule adopted in pursuance of this chapter, commits a felony of the third degree, punishable as provided in s. 775.082 or s. 775.083. Each violation of this chapter constitutes a separate offense.

(4) Any action brought by the office against a provider shall not abate by reason of a sale or other transfer of ownership of the facility used to provide care, which provider is a party to the action, except with the express written consent of the director of the office.

Section 20. This act shall take effect January 1, 2019.

TITLE AMENDMENT

Remove everything before the enacting clause and insert: An act relating to continuing care contracts; amending s. 651.011, F.S.; providing and amending definitions; amending s. 651.012, F.S.; conforming a cross-reference; deleting an obsolete date; amending s. 651.013, F.S.; revising applicability of specified provisions of the Florida Insurance Code as to the Office of Insurance Regulation's authority to regulate providers of continuing care and continuing care athome; amending s. 651.022, F.S.; revising information

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required in an application for a provisional
certificate of authority; specifying requirements for
review of such applications and for application
amendments if material changes occur; amending s.
651.023, F.S.; revising requirements for an
application for a certificate of authority; revising
procedures and requirements for the office's review of
such applications and for application amendments if
material changes occur; amending s. 651.024, F.S.;
providing and revising applicability of certain
requirements for a person seeking to acquire or assume
a specified role of a provider or seeking specified
ownership, possession, or control of a provider's
assets; providing procedures for filing a disclaimer
of control; providing construction; amending s.
651.026, F.S.; revising requirements for annual
reports filed with the office by providers and
facilities; requiring a specified annual report by the
office; amending s. 651.0261, F.S.; providing
requirements for quarterly statements filed with the
office by providers and facilities; authorizing the
office to require, under certain circumstances,
providers or facilities to file monthly statements and
certain other information; amending s. 651.033, F.S.;
revising requirements for and restrictions for

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withdrawals from escrow accounts; revising procedures
for the office's review and approval of specified
withdrawals; providing construction; authorizing the
office to order transfer of escrowed funds under
specified conditions; creating s. 651.034, F.S.;
requiring a provider to notify the office of specified
events; requiring the office to take specified actions
if a regulatory action level event occurs; providing
requirements and procedures for submission and
approval of corrective actions plans; authorizing the
office to retain consultants for specified purposes;
requiring affected providers or parties directed by
the office to bear fees, costs, and expenses for such
consultants; authorizing the office to take certain
actions if an impairment occurs; authorizing the
office to exempt a provider from such actions for up
to 5 years; authorizing the commission to adopt rules;
amending s. 651.035, F.S.; revising provider minimum
liquid reserve requirements under specified
circumstances; providing construction related to
specified debt service reserves; creating s. 651.043,
F.S.; providing requirements for a contract for
management; providing procedures and requirements for
providers filing notices of change in management with
the office; authorizing the office to disapprove new

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management and order the provider to remove such
management under specified conditions; providing
requirements and procedures for the office's review of
new management and issuance of required notices;
providing timeframes for removal of disapproved
management under specified conditions; authorizing the
office to take administrative action based on
specified violations; amending s. 651.051, F.S.;
providing requirements for records storage; amending
s. 651.071, F.S.; revising construction as to the
priority of continuing care and continuing care at-
home contracts in the event of receivership or
liquidation proceedings against a provider; amending
s. 651.105, F.S.; requiring a provider to furnish
specified documents related to the provider's or
facility's financial status and to other specified
matters; providing that the office has standing in
court to obtain such documents; amending s. 651.106,
F.S.; authorizing the office to deny an application on
certain grounds; revising and adding grounds for
application denial or disciplinary action by the
office; amending s. 651.114, F.S.; requiring a
provider to make a plan for obtaining compliance or
solvency in delinquency proceedings to the office or
the advisory council; providing a timeframe for the

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office or council upon receipt of such plan to take specified action; providing construction; authorizing the office to require the provider to prepare a corrective action plan under certain conditions, and to specify such a plan if the provider fails to timely submit such a plan; defining the term "impaired"; requiring a provider to provide, within a specified timeframe, a certain notice to residents after the initiation of a delinquency proceeding; revising conditions under which the office's rights are subordinate to the rights of a trustee or lender pursuant to certain instruments; creating s. 651.1141, F.S.; authorizing the office to issue an immediate final order to cease and desist from violations of specified provisions; amending s. 651.125, F.S.; providing a criminal penalty for certain actions performed without a valid provisional certificate of authority; making a technical change; providing an effective date.

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