|            | LEGISLATIVE ACTION |       |
|------------|--------------------|-------|
| Senate     |                    | House |
| Comm: RCS  |                    |       |
| 04/03/2019 |                    |       |
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|            |                    |       |

The Committee on Judiciary (Simmons) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Present subsection (3) of section 100.371, Florida Statutes, is renumbered as subsection (4), present subsections (4) through (7) of that section are renumbered as subsections (6) through (9), respectively, new subsections (3) and (5) are added to that section, and present subsection (3), paragraphs (a) and (e) of present subsection (5), and present

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subsection (6) of that section are amended, to read: 100.371 Initiatives; procedure for placement on ballot.-

- (3) Before obtaining signatures for compensation, a petition gatherer must register with the Secretary of State on a form prepared by the secretary. The registrant must provide his or her name, date of birth, residential address, and attestation that he or she has been a Florida resident for at least 29 days before submitting the registration form. The secretary shall maintain a searchable database of registered petition gatherers.
- (4) An initiative petition form circulated for signature may not be bundled with or attached to any other petition. Each signature shall be dated when made and shall be valid for a period of 2 years following such date, provided all other requirements of law are met. The sponsor shall submit signed and dated forms to the supervisor of elections for the county of residence listed by the person signing the form for verification of the number of valid signatures obtained. If a signature on a petition is from a registered voter in another county, the supervisor shall notify the petition sponsor of the misfiled petition. The supervisor shall promptly verify the signatures within 30 days after receipt of the petition forms and payment of the fee required by s. 99.097. The supervisor shall promptly record, in the manner prescribed by the Secretary of State, the date each form is received by the supervisor, and the date the signature on the form is verified as valid. The supervisor may verify that the signature on a form is valid only if:
- (a) The form contains the original signature of the purported elector.
  - (b) The purported elector has accurately recorded on the

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form the date on which he or she signed the form.

- (c) The form sets forth the purported elector's name, address, city, county, and voter registration number or date of birth.
- (d) The purported elector is, at the time he or she signs the form and at the time the form is verified, a duly qualified and registered elector in the state.
- (e) The petition gatherer who collected the petition is registered with the Secretary of State under subsection (3).

The supervisor shall retain the signature forms for at least 1 year following the election in which the issue appeared on the ballot or until the Division of Elections notifies the supervisors of elections that the committee that circulated the petition is no longer seeking to obtain ballot position.

- (5) Upon determining that a constitutional amendment proposed by initiative has met the requirements to be placed on the ballot, the Secretary of State shall allow any interested person to file a position statement of not more than 50 words outlining why the person supports or opposes the amendment. The secretary shall publish each position statement on the webpage for constitutional amendments on the department's website.
- (7) (a)  $\frac{(5)}{(a)}$  Within 60  $\frac{45}{(a)}$  days after receipt of a proposed revision or amendment to the State Constitution by initiative petition from the Secretary of State, the Financial Impact Estimating Conference shall complete an analysis and financial impact statement to be placed on the ballot of the estimated increase or decrease in any revenues or costs to state or local governments and the estimated economic impact on both the state

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and local economies resulting from the proposed initiative. The Financial Impact Estimating Conference shall submit the financial impact statement to the Attorney General and Secretary of State.

- (e)1. Any financial impact statement that the Supreme Court finds not to be in accordance with this subsection shall be remanded solely to the Financial Impact Estimating Conference for redrafting, provided the court's advisory opinion is rendered at least 75 days before the election at which the question of ratifying the amendment will be presented. The Financial Impact Estimating Conference shall prepare and adopt a revised financial impact statement no later than 5 p.m. on the 15th day after the date of the court's opinion.
- 2. If, by 5 p.m. on the 75th day before the election, the Supreme Court has not issued an advisory opinion on the initial financial impact statement prepared by the Financial Impact Estimating Conference for an initiative amendment that otherwise meets the legal requirements for ballot placement, the financial impact statement shall be deemed approved for placement on the ballot.
- 3. In addition to the financial impact statement required by this subsection, the Financial Impact Estimating Conference shall draft an initiative financial information statement. The initiative financial information statement should describe in greater detail than the financial impact statement any projected increase or decrease in revenues or costs that the state or local governments would likely experience and the estimated economic impact on both the state and local economies if the ballot measure were approved. If appropriate, the initiative

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financial information statement may include both estimated dollar amounts and a description placing the estimated dollar amounts into context. The initiative financial information statement must include both a summary of not more than 500 words and additional detailed information that includes the assumptions that were made to develop the financial impacts, workpapers, and any other information deemed relevant by the Financial Impact Estimating Conference.

- 4. The Department of State shall have printed, and shall furnish to each supervisor of elections, a copy of the summary from the initiative financial information statements. The supervisors shall have the summary from the initiative financial information statements available at each polling place and at the main office of the supervisor of elections upon request.
- 5. The Secretary of State and the Office of Economic and Demographic Research shall make available on the Internet each initiative financial information statement in its entirety. In addition, each supervisor of elections whose office has a website shall post the summary from each initiative financial information statement on the website. Each supervisor shall include a copy of each summary from the initiative financial information statements and the Internet addresses for the information statements on the Secretary of State's and the Office of Economic and Demographic Research's websites in the publication or mailing required by s. 101.20.
- (8) (6) The Department of State may adopt rules in accordance with s. 120.54 to carry out the provisions of subsections  $(1) - (7) \frac{(1) - (5)}{(1)}$ .
  - Section 2. Subsection (1) of section 101.161, Florida



Statutes, is amended to read:

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101.161 Referenda; ballots.-

- (1) Whenever a constitutional amendment or other public measure is submitted to the vote of the people, a ballot summary of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The ballot summary of the amendment or other public measure and the ballot title to appear on the ballot shall be embodied in the constitutional revision commission proposal, constitutional convention proposal, taxation and budget reform commission proposal, or enabling resolution or ordinance. The ballot summary of the amendment or other public measure shall be an explanatory statement, not exceeding 75 words in length, of the chief purpose of the measure. In addition, for every amendment proposed by initiative, the ballot shall include, following the ballot summary, in the following order:
- (a) The name of the initiative's sponsor and the percentage of total contributions obtained by the sponsor from in-state persons. For purposes of this subparagraph, the term "person" has the same meaning as provided in s. 106.011(14), except that the term does not include a political party, an affiliated party committee, or a political committee.
- (b) A separate financial impact statement concerning the measure prepared by the Financial Impact Estimating Conference in accordance with s. 100.371(7) s. 100.371(5).



(c) If the financial impact statement estimates increased costs or decreased revenues, a range that includes increased costs or decreased revenues, or an indeterminate economic impact a statement in bold print describing the impact of the initiative on both the state and local economies.

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> The ballot title shall consist of a caption, not exceeding 15 words in length, by which the measure is commonly referred to or spoken of. This subsection does not apply to constitutional amendments or revisions proposed by joint resolution.

> Section 3. Section 101.171, Florida Statutes, is amended to read:

> 101.171 Copy of constitutional amendment to be available at voting locations.—Whenever any amendment to the State Constitution is to be voted upon at any election, the Department of State shall have printed and shall furnish to each supervisor of elections a sufficient number of copies of the amendment either in poster or booklet form, and the supervisor shall have a copy thereof conspicuously posted or available at each voting booth polling room or early voting area upon the day of election.

> Section 4. Effective 41 days after the effective date of this act, section 104.186, Florida Statutes, is created to read:

104.186 Initiative petitions; prohibition on compensation based on the number of petitions gathered. - A person who compensates an initiative petition gatherer or entity based on the number of petitions gathered commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. A petition gathered in violation of this section is



186 void.

> Section 5. The provisions of this act apply to all revisions or amendments to the State Constitution by initiative which are proposed for the 2020 election ballot; however, this act does not affect the validity of any petition gathered before or within 40 days after this act's effective date.

Section 6. Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law.

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======== T I T L E A M E N D M E N T ============ And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to constitutional amendments; amending s. 100.371, F.S.; requiring a compensated petition gatherer to register with the Secretary of State and to attest that he or she is a Florida resident for a specified period before obtaining signatures on petition forms; requiring the Secretary of State to maintain a searchable database of such forms; revising requirements regarding the supervisor of elections' determination of a petition form's validity; authorizing interested persons to submit position statements on initiatives for publication on the Department of State's website; extending the timeframe for the Financial Impact Estimating Conference to complete its analysis of an initiative; requiring the analysis to summarize the impact to the state and

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local economies; requiring each supervisor to include a copy of the summary in the publication or mailing of a sample ballot; amending s. 101.161, F.S.; requiring the name of the sponsor of an initiative to appear on the ballot with the percentage of donations received from certain in-state donors; defining the term "person"; requiring a statement to appear on the ballot if the amendment is estimated to increase costs, decrease revenues, or have an indeterminate economic impact; amending s. 101.171, F.S.; requiring a copy of proposed amendments be provided in each voting booth; creating s. 104.186, F.S.; prohibiting compensation for initiative petition gatherers or entities based on the number of petitions gathered; providing a penalty; providing for application; providing effective dates.