LEGISLATIVE ACTION

Senate Comm: RCS 02/03/2020 House

The Committee on Governmental Oversight and Accountability (Albritton) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 631.195, Florida Statutes, is created to read:

631.195 Records of insurers; public records exemptions.(1) As used in this section, the term:
(a) "Consumer" means a prospective purchaser of, a

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11	purchaser of, a beneficiary of, or an applicant for any
12	insurance product or service. The term also includes a family
13	member or dependent of such person.
14	(b) "Personal financial and health information" means:
15	1. A consumer's personal health condition, disease, or
16	injury;
17	2. A history of a consumer's personal medical diagnosis or
18	treatment;
19	3. The existence, nature, source, or amount of a consumer's
20	personal income or expenses;
21	4. Records of, or relating to, a consumer's personal
22	financial transactions of any kind;
23	5. The existence, identification, nature, or value of a
24	consumer's assets, liabilities, or net worth;
25	6. The existence or content of, or any individual coverage
26	or status under a consumer's beneficial interest in, any
27	insurance policy or annuity contract; or
28	7. The existence, identification, nature, or value of a
29	consumer's interest in any insurance policy, annuity contract,
30	or trust.
31	(2) The following records, in whatever form, of an insurer
32	which are made or received by the department, acting as receiver
33	pursuant to this chapter, are confidential and exempt from s.
34	119.07(1) and s. 24(a), Art. I of the State Constitution:
35	(a) All personal financial and health information of a
36	consumer.
37	(b) Underwriting files of a type customarily maintained by
38	an insurer transacting lines of insurance similar to those lines
39	transacted by the insurer.

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40	(c) Personnel and payroll records of the insurer.
41	(d) Consumer claim files.
42	(e) An ORSA summary report, a substantially similar ORSA
43	summary report, and supporting documents submitted to the office
44	pursuant to s. 628.8015.
45	(f) A corporate governance annual disclosure and supporting
46	documents submitted to the office pursuant to s. 628.8015.
47	(g) Information received from the National Association of
48	Insurance Commissioners, a governmental entity in this or
49	another state, the Federal Government, or a government of
50	another nation which is confidential or exempt if held by that
51	entity and which is held by the department for use in the
52	performance of its duties relating to insurer solvency.
53	(3) The exemptions in subsection (2) applies to records
54	held by the department before, on, and after July 1, 2020.
55	(4) Records or portions of records made confidential and
56	exempt by this section may be released under any of the
57	following circumstances:
58	(a) To any state or federal agency, upon written request,
59	if disclosure is necessary for the receiving entity to perform
60	its duties and responsibilities. The receiving agency shall
61	maintain the confidential and exempt status of such record or
62	portion of such record.
63	(b) To comply with a properly authorized civil, criminal,
64	or regulatory investigation or a subpoena or summons by a
65	federal, state, or local authority.
66	(c) To the National Association of Insurance Commissioners
67	and its affiliates and subsidiaries, if the recipient agrees in
68	writing to maintain the confidential and exempt status of the

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69	records.
70	(d) To the guaranty associations and funds of the various
71	states which are receiving, adjudicating, and paying claims of
72	the insolvent insurer subject to delinquency proceedings
73	pursuant to this chapter. The receiving guaranty association
74	shall maintain the confidential and exempt status of such record
75	or portion of such record.
76	(e) Upon written request, to persons identified as
77	designated employees as described in s. 626.989(4)(d), whose
78	responsibilities include the investigation and disposition of
79	claims relating to suspected fraudulent insurance acts.
80	(f) In the case of personal financial and health
81	information of a consumer, upon written request of the consumer
82	or the consumer's legally authorized representative.
83	(5) This section is subject to the Open Government Sunset
84	Review Act in accordance with s. 119.15 and shall stand repealed
85	on October 2, 2025, unless reviewed and saved from repeal
86	through reenactment by the Legislature.
87	Section 2. (1) The Legislature finds it is a public
88	necessity to make confidential and exempt from s. 119.07(1),
89	Florida Statutes, and s. 24(a), Article I of the State
90	Constitution:
91	1. All personal financial and health information of a
92	consumer;
93	2. Underwriting files of a type customarily maintained by
94	an insurer transacting lines of insurance similar to those lines
95	transacted by the insurer;
96	3. Personnel and payroll records of an insurer;
97	4. Consumer claim files;

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98 5. An own-risk and solvency assessment (ORSA) summary 99 report, a substantially similar ORSA summary report, and 100 supporting documents submitted to the Office of Insurance 101 Regulation pursuant to s. 628.8015, Florida Statutes; 102 6. A corporate governance annual disclosure and supporting 103 documents submitted to the office pursuant to s. 628.8015, 104 Florida Statutes; and 105 7. Information received from the National Association of 106 Insurance Commissioners, a governmental entity in this or 107 another state, the Federal Government, or a government of 108 another nation which is confidential or exempt if held by that 109 entity and which is held by the department for use in the 110 performance of its duties relating to insurer solvency. 111 (2) (a) Disclosure of financial, health, underwriting, 112 personnel, payroll, or consumer claim information would create 113 the opportunity for theft or fraud, thereby jeopardizing the financial security of a person. Limiting disclosure of such 114 115 information held by the department is also necessary in order to 116 protect the financial interests of the persons to whom that 117 information pertains. Such information could be used for 118 fraudulent or other illegal purposes, including identity theft, 119 and could result in substantial financial harm. Furthermore, 120 every person has an expectation of and a right to privacy in all 121 matters concerning his or her financial interests. Additionally, 122 matters of personal health are traditionally private and 123 confidential concerns between the patient and his or her health 124 care provider. The private and confidential nature of personal 125 health matters pervades both the public and private health care 126 sectors. Public disclosure of health information could have a

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127 negative effect upon a person's business and personal 128 relationships and could also have detrimental financial 129 consequences. 130 (b) In conducting an ORSA, an insurer or insurance group 131 identifies and evaluates the material and relevant risks to the 132 insurer or insurance group and the adequacy of capital resources to support these risks. The ORSA summary report, substantially 133 134 similar ORSA report, and supporting documents contain highly 135 sensitive and strategic financial information about an insurer 136 or insurer group. Having a comprehensive and unbiased assessment 137 provides the office with an effective early warning mechanism 138 for preventing insolvencies and protecting policyholders and 139 promotes a stable insurance market. Divulging the ORSA summary 140 report, substantially similar ORSA summary report, and 141 supporting documents will injure the insurer or insurance group 142 by providing competitors with detailed insight into their financial position, risk management strategies, business plans, 143 144 pricing and marketing strategies, management systems, and 145 operational protocols. 146 (c) The corporate governance annual disclosure describes an 147 insurer's governance structure and the internal practices and procedures used in conducting the business affairs of the 148 149 company, making strategic operational decisions affecting its 150 competitive position, and managing its financial condition. 151 Release of the corporate governance annual disclosure and 152 supporting documents will injure the insurer or insurance group 153 in the marketplace by providing competitors with the insurer's 154 or the insurance group's confidential business information. 155 Broad disclosure will give state regulators a thorough

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156	understanding of the corporate governance structure and internal
157	policies and practices used by insurers and promote market
158	integrity. Effective governance mechanisms will enable insurers
159	to take any necessary corrective actions and achieve strategic
160	goals while allowing the office to perform its regulatory duties
161	effectively and efficiently.
162	(d) Divulgence of confidential or exempt information
163	received from the National Association of Insurance
164	Commissioners or governments could impede the exchange of
165	information and communication among regulators across multiple
166	agencies and jurisdictions and jeopardize the ability of
167	regulators to effectively supervise insurers and groups
168	operating in multiple jurisdictions and engaged in significant
169	cross-border activities.
170	(3) The legislature finds that the harm that may result
171	from the release of such location information outweighs any
172	public benefit that may be derived from the disclosure of the
173	information.
174	Section 3. This act shall take effect July 1, 2020.
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176	========== T I T L E A M E N D M E N T ============
177	And the title is amended as follows:
178	Delete everything before the enacting clause
179	and insert:
180	A bill to be entitled
181	An act relating to public records; creating s.
182	631.195, F.S.; defining the terms "consumer" and
183	"personal financial and health information"; exempting
184	from public records requirements when made or received
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COMMITTEE AMENDMENT

Florida Senate - 2020 Bill No. SB 1188



185 by the Department of Financial Services acting as 186 receiver as to an insurer: consumer personal financial 187 and health information, certain underwriting files, 188 insurer personnel and payroll records, consumer claim 189 files, certain reports and documents held by the 190 department relating to insurer own-risk, solvency 191 assessments, corporate governance annual disclosures, and certain information received from the National 192 Association of Insurance Commissioners or governments; 193 194 providing retroactive applicability; providing that 195 exempted records may be released under specified 196 circumstances; providing for future legislative review 197 and repeal of the exemptions; providing statements of 198 public necessity; providing an effective date.

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