

LEGISLATIVE ACTION .

Senate Comm: RCS 12/09/2019 House

Senate Amendment (with title amendment) Delete lines 158 - 598 and insert: (d) The State Board of Education shall adopt rules to implement the disqualification list. (5) The Department of Education shall provide authorized

The Committee on Education (Diaz) recommended the following:

staff of school districts, charter schools, the Florida School 9 for the Deaf and the Blind, and private schools that accept 10 scholarship students who participate in a state scholarship 11 program under chapter 1002 with access to electronic

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12	verification of information from the following employment
13	screening tools:
14	(a) The Professional Practices' Database of Disciplinary
15	Actions Against Educators; and
16	(b) The Department of Education's Teacher Certification
17	Database <u>; and</u>
18	(c) The Department of Education's disqualification list
19	maintained pursuant to paragraph (4)(b).
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21	This subsection does not require the department to provide
22	these staff with unlimited access to the databases. However, the
23	department shall provide the staff with access to the data
24	necessary for performing employment history checks of the
25	educational support employees, instructional personnel, and
26	school administrators included in the databases.
27	Section 2. Subsections (6) and (7) of section 1001.42,
28	Florida Statutes, are amended, and paragraph (c) is added to
29	subsection (5) of that section, to read:
30	1001.42 Powers and duties of district school boardThe
31	district school board, acting as a board, shall exercise all
32	powers and perform all duties listed below:
33	(5) PERSONNEL
34	(c) Immediately investigate any legally sufficient
35	complaint that involves misconduct by an educational support
36	employee, instructional personnel, or administrative personnel
37	which affects the health, safety, or welfare of a student and
38	would result in termination. An investigation that results in
39	termination, or the accused person's resignation in lieu of
40	termination, must be reported to the department, and the



41 <u>department shall place the person on the disqualification list</u> 42 maintained pursuant to s. 1001.10(4)(b).

43 (6) STANDARDS OF ETHICAL CONDUCT FOR EDUCATIONAL SUPPORT 44 EMPLOYEES, INSTRUCTIONAL PERSONNEL, ADMINISTRATIVE PERSONNEL, AND SCHOOL OFFICERS.-Adopt policies establishing standards of 45 ethical conduct for educational support employees, instructional 46 personnel, administrative personnel, and school officers. The 47 policies must require all educational support employees, 48 instructional personnel, administrative personnel, and school 49 officers, as defined in s. 1012.01, to complete training on the 50 51 standards; establish the duty of educational support employees, 52 instructional personnel, administrative personnel, and school 53 officers to report, and procedures for reporting, alleged 54 misconduct by other educational support employees, instructional or administrative personnel, and school officers which affects 55 56 the health, safety, or welfare of a student, including 57 misconduct that involves engaging in or soliciting sexual, 58 romantic, or lewd conduct with a student; require the district 59 school superintendent to report to law enforcement misconduct by educational support employees, instructional personnel, or 60 school administrators that would result in disqualification from 61 62 educator certification or employment as provided in s. 1012.315; 63 and include an explanation of the liability protections provided 64 under ss. 39.203 and 768.095. A district school board, or any of 65 its employees or personnel, may not enter into a confidentiality 66 agreement regarding terminated or dismissed educational support 67 employees, instructional or administrative personnel, or school officers who resign in lieu of termination, based in whole or in 68 part on misconduct that affects the health, safety, or welfare 69

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70 of a student, and may not provide educational support employees, 71 instructional personnel, administrative personnel, or school 72 officers with employment references or discuss the employees', 73 personnel's, or officers' performance with prospective employers 74 in another educational setting, without disclosing the 75 employees', personnel's, or officers' misconduct. Any part of an 76 agreement or contract that has the purpose or effect of 77 concealing misconduct by educational support employees, instructional personnel, administrative personnel, or school 78 79 officers which affects the health, safety, or welfare of a 80 student is void, is contrary to public policy, and may not be 81 enforced.

82 (7) DISQUALIFICATION FROM EMPLOYMENT.-Disqualify 83 educational support employees, instructional personnel, and 84 administrative personnel, as defined in s. 1012.01, from 85 employment in any position that requires direct contact with 86 students if the employees or personnel are ineligible for such employment under s. 1012.315, and, if the disqualifying conduct 87 88 occurs subsequent to employment, report the disqualified 89 employees or personnel and the disqualifying circumstances to 90 the department for inclusion on the disqualification list 91 maintained by the department pursuant to 1001.10(4)(b). An 92 elected or appointed school board official forfeits his or her salary for 1 year if: 93

94 (a) The school board official knowingly signs and transmits
95 to any state official a report of alleged misconduct by
96 <u>educational support employees</u>, instructional personnel, or
97 administrative personnel which affects the health, safety, or
98 welfare of a student and the school board official knows the

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report to be false or incorrect; or
(b) The school board official knowingly fails to adopt
policies that require:
1. Educational support employees, instructional personnel,
and administrative personnel to report alleged misconduct by
other <u>educational support employees</u> , instructional personnel <u>,</u>
and administrative personnel;
2. The district school superintendent to report misconduct
by <u>educational support employees,</u> instructional personnel <u>,</u> or
school administrators that would result in disqualification from
educator certification or employment as provided in s. 1012.315
to the law enforcement agencies with jurisdiction over the
conduct and the department as required by s. 1012.796; or
3. The <u>complete</u> investigation of all reports of alleged
misconduct by educational support employees, instructional
personnel, and administrative personnel, if the misconduct
affects the health, safety, or welfare of a student, regardless
of whether the educational support employees, instructional
personnel, or administrative personnel resign or are terminated
before the conclusion of the investigation. The policy must
require the superintendent to notify the department of the
result of the investigation and whether the misconduct warranted
termination, regardless of whether the person resigned or was
terminated prior to the conclusion of the investigation.
Section 3. Paragraph (g) of subsection (12) and paragraphs
(b) and (c) of subsection (16) of section 1002.33, Florida
Statutes, are amended to read:
1002.33 Charter schools
(12) EMPLOYEES OF CHARTER SCHOOLS

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128 (g)1. A charter school shall employ or contract with 129 employees who have undergone background screening as provided in 130 s. 1012.32. Members of the governing board of the charter school 131 shall also undergo background screening in a manner similar to 132 that provided in s. 1012.32. A person may not be employed by a 133 charter school or serve as a member of a charter school 134 governing board if the person is ineligible pursuant to s. 135 1012.315 or is included on the disqualification list maintained 136 by the department pursuant to s. 1001.10(4)(b).

137 2. A charter school shall disqualify educational support 138 employees, instructional personnel, and school administrators, 139 as defined in s. 1012.01, from employment in any position that 140 requires direct contact with students if the employees, 141 personnel, or administrators are ineligible for such employment 142 under s. 1012.315, and, if the disqualifying conduct occurs 143 subsequent to employment, report the person and the 144 disqualifying circumstances to the department for inclusion on 145 the disqualification list maintained pursuant to s. 146 1001.10(4)(b).

147 3. The governing board of a charter school shall adopt policies establishing standards of ethical conduct for 148 educational support employees, instructional personnel, and 149 150 school administrators. The policies must require all educational support employees, instructional personnel, and school 151 152 administrators, as defined in s. 1012.01, to complete training 153 on the standards; establish the duty of educational support 154 employees, instructional personnel, and school administrators to 155 report, and procedures for reporting, alleged misconduct by other educational support employees, instructional personnel, 156



157 and school administrators which affects the health, safety, or 158 welfare of a student; and include an explanation of the liability protections provided under ss. 39.203 and 768.095. A 159 160 charter school, or any of its employees, may not enter into a confidentiality agreement regarding terminated or dismissed 161 162 educational support employees, instructional personnel, or school administrators, or personnel or administrators who resign 163 164 in lieu of termination, based in whole or in part on misconduct that affects the health, safety, or welfare of a student, and 165 166 may not provide educational support employees, instructional 167 personnel, or school administrators with employment references 168 or discuss the employees', personnel's, or administrators' 169 performance with prospective employers in another educational 170 setting, without disclosing the employees', personnel's or 171 administrators' misconduct. Any part of an agreement or contract that has the purpose or effect of concealing misconduct by 172 educational support employees, instructional personnel, or 173 174 school administrators which affects the health, safety, or 175 welfare of a student is void, is contrary to public policy, and may not be enforced. 176

177 4. Before employing a person instructional personnel or school administrators in any position that requires direct 178 179 contact with students, a charter school shall conduct employment 180 history checks of each of the person's personnel's or 181 administrators' previous employers, screen the person 182 instructional personnel or school administrators through use of 183 the educator screening tools described in s. 1001.10(5), and 184 document the findings. If unable to contact a previous employer, the charter school must document efforts to contact the 185

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186 employer. 5. The sponsor of a charter school that knowingly fails to 187 188 comply with this paragraph shall terminate the charter under subsection (8). 189 190 (16) EXEMPTION FROM STATUTES.-191 (b) Additionally, A charter school also shall be in 192 compliance with the following statutes: 1. Section 286.011, relating to public meetings and 193 records, public inspection, and criminal and civil penalties. 194 2. Chapter 119, relating to public records. 195 196 3. Section 1003.03, relating to the maximum class size, 197 except that the calculation for compliance pursuant to s. 198 1003.03 shall be the average at the school level. 199 4. Section 1012.22(1)(c), relating to compensation and 200 salary schedules. 201 5. Section 1012.33(5), relating to workforce reductions. 6. Section 1012.335, relating to contracts with 202 203 instructional personnel hired on or after July 1, 2011. 7. Section 1012.34, relating to the substantive 204 205 requirements for performance evaluations for instructional 206 personnel and school administrators. 8. Section 1006.12, relating to safe-school officers. 207 208 9. Section 1006.07(7), relating to threat assessment teams. 10. Section 1006.07(9), relating to School Environmental 209 210 Safety Incident Reporting. 211 11. Section 1006.1493, relating to the Florida Safe Schools 212 Assessment Tool. 213 12. Section 1006.07(6)(c), relating to adopting an active 214 assailant response plan.

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215 13. Section 943.082(4)(b), relating to the mobile 216 suspicious activity reporting tool. 14. Section 1012.584, relating to youth mental health 217 218 awareness and assistance training. 219 15. Section 1012.796, relating to complaints against 220 educational support employees, teachers, and administrators. 221 (c) For purposes of subparagraphs (b) 4.-7. and 15.: 222 1. The duties assigned to a district school superintendent 223 apply to charter school administrative personnel, as defined in 224 s. 1012.01(3)(a) and (b), and the charter school governing board 225 shall designate at least one administrative person to be 226 responsible for such duties. 227 2. The duties assigned to a district school board apply to 228 a charter school governing board. 229 3. A charter school may hire instructional personnel and 230 other employees on an at-will basis. 231 4. Notwithstanding any provision to the contrary, 232 instructional personnel and other employees on contract may be 233 suspended or dismissed any time during the term of the contract without cause. 234 235 Section 4. Paragraphs (n) and (o) of subsection (1) and 236 subsection (3) of section 1002.421, Florida Statutes, are 237 amended, and paragraph (r) of subsection (1) is added to that 238 section, to read: 239 1002.421 State school choice scholarship program 240 accountability and oversight.-241 (1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.-A private 242 school participating in an educational scholarship program established pursuant to this chapter must be a private school as 243



defined in s. 1002.01(2) in this state, be registered, and be in compliance with all requirements of this section in addition to private school requirements outlined in s. 1002.42, specific requirements identified within respective scholarship program laws, and other provisions of Florida law that apply to private schools, and must:

250 (n) Adopt policies establishing standards of ethical 251 conduct for educational support employees, instructional personnel, and school administrators. The policies must require 252 253 all educational support employees, instructional personnel, and 254 school administrators, as defined in s. 1012.01, to complete 255 training on the standards; establish the duty of educational 256 support employees, instructional personnel, and school 257 administrators to report, and procedures for reporting, alleged 258 misconduct by other educational support employees, instructional 259 personnel, and school administrators which affects the health, 260 safety, or welfare of a student; and include an explanation of 261 the liability protections provided under ss. 39.203 and 768.095. 262 A private school, or any of its employees, may not enter into a 263 confidentiality agreement regarding terminated or dismissed 264 educational support employees, instructional personnel, or school administrators, or personnel or administrators who resign 265 in lieu of termination, based in whole or in part on misconduct 266 that affects the health, safety, or welfare of a student, and 267 268 may not provide the employees, instructional personnel, or 269 school administrators with employment references or discuss the 270 employees', personnel's, or administrators' performance with prospective employers in another educational setting, without 271 disclosing the employees', personnel's, or administrators' 272

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273 misconduct. Any part of an agreement or contract that has the 274 purpose or effect of concealing misconduct by educational support employees, instructional personnel, or school 275 276 administrators which affects the health, safety, or welfare of a 277 student is void, is contrary to public policy, and may not be 278 enforced.

279 (o) Before employing an individual instructional personnel 280 or school administrators in any position that requires direct 2.81 contact with students, conduct employment history checks of each 282 of the personnel's or administrators' previous employers, screen 283 the individual using the personnel or administrators through use 284 of the educator screening tools described in s. 1001.10(5), and 285 document the findings. If unable to contact a previous employer, 286 the private school must document efforts to contact the 287 employer. The private school must deny employment to any 288 individual whose educator certificate is revoked, who is barred 289 from reapplication for an educator certificate, or who is 290 identified on the disqualification list maintained by the 291 department pursuant to s. 1001.10(4)(b).

(r) Disqualify educational support employees, instructional 293 personnel, and school administrators from employment in any position that requires direct contact with students if the personnel or administrators are ineligible for such employment pursuant to this section or s. 1012.315, and, if the disqualifying conduct occurs subsequent to employment, report the person and the disqualifying circumstances to the department 299 for inclusion on the disqualification list maintained pursuant 300 to s. 1001.10(4)(b). 301

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302 The department shall suspend the payment of funds to a private 303 school that knowingly fails to comply with this subsection, and 304 shall prohibit the school from enrolling new scholarship 305 students, for 1 fiscal year and until the school complies. If a 306 private school fails to meet the requirements of this subsection 307 or has consecutive years of material exceptions listed in the 308 report required under paragraph (q), the commissioner may 309 determine that the private school is ineligible to participate 310 in a scholarship program.

311 (3) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS.-312 The Commissioner of Education:

313 (a) Shall deny, suspend, or revoke a private school's participation in a scholarship program if it is determined that 314 315 the private school has failed to comply with this section or 316 exhibits a previous pattern of failure to comply. However, if 317 the noncompliance is correctable within a reasonable amount of 318 time, not to exceed 45 days, and if the health, safety, or 319 welfare of the students is not threatened, the commissioner may 320 issue a notice of noncompliance which provides the private 321 school with a timeframe within which to provide evidence of 322 compliance before taking action to suspend or revoke the private 323 school's participation in the scholarship program.

(b) May deny, suspend, or revoke a private school's participation in a scholarship program if the commissioner determines that an owner or operator of the private school is operating or has operated an educational institution in this state or in another state or jurisdiction in a manner contrary to the health, safety, or welfare of the public or if the owner or operator has exhibited a previous pattern of failure to

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331 comply with this section or specific requirements identified 332 within respective scholarship program laws. For purposes of this 333 subsection, the term "owner or operator" has the same meaning as 334 provided in paragraph (1)(p).

(c) May permanently deny or revoke the authority of an owner or operator to establish or operate a private school participating in an educational scholarship program pursuant to this chapter if the commissioner decides that the owner or operator is operating or has operated an educational institution in this state or another state or jurisdiction in a manner contrary to the health, safety, or welfare of the public, and shall include such person on the disqualification list maintained by the department pursuant to s. 1001.10(4)(b).

344 (d) (c)-1. In making such a determination, may consider 345 factors that include, but are not limited to, acts or omissions 346 by an owner or operator which led to a previous denial, 347 suspension, or revocation of participation in a state or federal 348 education scholarship program; an owner's or operator's failure to reimburse the department or scholarship-funding organization 349 350 for scholarship funds improperly received or retained by a 351 school; the imposition of a prior criminal sanction related to 352 an owner's or operator's management or operation of an 353 educational institution; the imposition of a civil fine or 354 administrative fine, license revocation or suspension, or 355 program eligibility suspension, termination, or revocation 356 related to an owner's or operator's management or operation of 357 an educational institution; or other types of criminal 358 proceedings in which an owner or operator was found quilty of, 359 regardless of adjudication, or entered a plea of nolo contendere

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360 or guilty to, any offense involving fraud, deceit, dishonesty, 361 or moral turpitude.

2. The commissioner's determination is subject to the 362 363 following:

364 a. If the commissioner intends to deny, suspend, or revoke 365 a private school's participation in the scholarship program, the 366 department shall notify the private school of such proposed 367 action in writing by certified mail and regular mail to the 368 private school's address of record with the department. The 369 notification shall include the reasons for the proposed action 370 and notice of the timelines and procedures set forth in this 371 paragraph.

372 b. The private school that is adversely affected by the 373 proposed action shall have 15 days after receipt of the notice of proposed action to file with the department's agency clerk a request for a proceeding pursuant to ss. 120.569 and 120.57. If 375 376 the private school is entitled to a hearing under s. 120.57(1), 377 the department shall forward the request to the Division of 378 Administrative Hearings.

379 c. Upon receipt of a request referred pursuant to this 380 subparagraph, the director of the Division of Administrative Hearings shall expedite the hearing and assign an administrative 381 382 law judge who shall commence a hearing within 30 days after the 383 receipt of the formal written request by the division and enter 384 a recommended order within 30 days after the hearing or within 385 30 days after receipt of the hearing transcript, whichever is 386 later. Each party shall be allowed 10 days in which to submit 387 written exceptions to the recommended order. A final order shall 388 be entered by the agency within 30 days after the entry of a

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389 recommended order. The provisions of this sub-subparagraph may 390 be waived upon stipulation by all parties.

391 <u>(e) (d)</u> May immediately suspend payment of scholarship funds 392 if it is determined that there is probable cause to believe that 393 there is:

1. An imminent threat to the health, safety, or welfare of the students;

2. A previous pattern of failure to comply with this section; or

3. Fraudulent activity on the part of the private school. Notwithstanding s. 1002.22, in incidents of alleged fraudulent activity pursuant to this section, the department's Office of Inspector General is authorized to release personally identifiable records or reports of students to the following persons or organizations:

a. A court of competent jurisdiction in compliance with an order of that court or the attorney of record in accordance with a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.

b. A person or entity authorized by a court of competent jurisdiction in compliance with an order of that court or the attorney of record pursuant to a lawfully issued subpoena, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g.

413 c. Any person, entity, or authority issuing a subpoena for 414 law enforcement purposes when the court or other issuing agency 415 has ordered that the existence or the contents of the subpoena 416 or the information furnished in response to the subpoena not be 417 disclosed, consistent with the Family Educational Rights and



418	Privacy Act, 20 U.S.C. s. 1232g, and 34 C.F.R. s. 99.31.
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420	The commissioner's order suspending payment pursuant to this
421	paragraph may be appealed pursuant to the same procedures and
422	timelines as the notice of proposed action set forth in
423	subparagraph (d)2. subparagraph (c)2.
424	Section 5. Paragraph (a) of subsection (2) of section
425	1002.45, Florida Statutes, is amended to read:
426	1002.45 Virtual instruction programs
427	(2) PROVIDER QUALIFICATIONS
428	(a) The department shall annually publish online a list of
429	providers approved to offer virtual instruction programs. To be
430	approved by the department, a provider must document that it:
431	1. Is nonsectarian in its programs, admission policies,
432	employment practices, and operations;
433	2. Complies with the antidiscrimination provisions of s.
434	1000.05;
435	3. Locates an administrative office or offices in this
436	state, requires its administrative staff to be state residents,
437	requires all instructional staff to be Florida-certified
438	teachers under chapter $1012_{\underline{\textit{\prime}}}$ and conducts background screenings
439	and receives arrest reports for all employees or contracted
440	personnel, as required by s. 1012.32, using state and national
441	criminal history records, and designates at least one
442	administrator to be responsible for the duties and requirements
443	related to background screening assigned to a district school
444	board and superintendent under ss. 1012.465 and 1012.56(10);
445	4. Disqualifies educational support employees,
446	instructional personnel, and administrative personnel, as

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COMMITTEE AMENDMENT

Florida Senate - 2020 Bill No. SB 534

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447	defined in s. 1012.01, from employment in any position that		
448	requires direct contact with students, if the employees or		
449	personnel are ineligible for such employment under s. 1012.315,		
450	and, if the disqualifying conduct occurs subsequent to		
451	employment, reports the disqualified employees or personnel and		
452	the disqualifying circumstances to the department for inclusion		
453	on the disqualification list maintained by the department		
454	pursuant to s. 1001.10(4)(b).		
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457	And the title is amended as follows:		
458	Delete line 9		
459	and insert:		
460	requiring the State Board of Education to adopt rules;		
461	requiring the		